52:17B-77.13 & 52:17B-77.14

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2016 **CHAPTER**: 23

NJSA: 52:17B-77.13 & 52:17B-77.14 (Requires DLPS to establish and make available to law enforcement

agencies cultural diversity training materials and online tutorial.)

BILL NO: A1663 (Substituted for S1142)

SPONSOR(S) Schaer and others

DATE INTRODUCED: January 27, 2016

COMMITTEE: ASSEMBLY: Appropriations

Law and Public Safety

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 27, 2016

SENATE: August 1, 2016

DATE OF APPROVAL: August 9, 2016

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Second Reprint enacted)

A1663

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Appropriations

Law and Public Safety

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes April 7, 2016

July 1, 2016

S1142

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

(continued)

VETO MESSAGE:	Yes
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdes	k@njstatelib.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	Yes

RWH/JA

[&]quot;Governor Chris Christie Takes Action on Pending Legislation," Targeted News Service, August 9, 2016

[&]quot;Christie signs police diversity training bill," Herald News, August 10, 2016 "Cops to be trained in cultural sensitivity," Star-Ledger, August 10, 2016

[&]quot;New Jersey to create diversity training for law enforcement," Associated Press State Wire: New Jersey, August 9, 2016

[&]quot;New Jersey to create diversity training for law enforcement," Burlington County Times, August 10, 2016

[&]quot;Christie signs bill requiring cultural diversity training for N.J. police," nj.com, August 9, 2016

[&]quot;Christie signs police diversity training bill," NorthJersey.com, August 9, 2016

[&]quot;Sen. Turner's police diversity training bill signed into law," The Trentonian, August 9, 2016

[&]quot;Schaer, Prieto, Sumter, Danielsen & Johnson Bill Establishing Diversity Training for Law Enforcement Signed into Law," Targeted News Service, August 11, 2016

P.L.2016, CHAPTER 23, approved August 9, 2016 Assembly, No. 1663 (Second Reprint)

1	AN ACT concerning law enforcement practices and supplementing
2	Title 52 of the Revised Statutes ¹ and Title 18A of the New Jersey
3	Statutes ^{1 2} , and amending P.L.1997, c.257 ² .

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- ²[1. The Legislature finds and declares that:
- a. Law enforcement officers have a sworn duty to protect and serve people of all backgrounds without discrimination or preference based on race, ethnicity, religious beliefs, sexual orientation, or gender identity.
- b. One of the primary responsibilities of a law enforcement officer is to interact with people of various cultures, whether working with community members to build trust or communicating with suspects and victims.
- c. Although the culturally diverse population of this State has enriched our communities, police interactions with citizens can be complicated by diversity in situations where a lack of cultural knowledge leads to inadvertent violations of citizens' rights or creates safety risks for the law enforcement officer.
- d. Greater emphasis should be placed on a county or municipal police department's ability to partner with a variety of religious, civic, and social organizations to develop strategies and activities that promote a greater level of meaningful community engagement.
- e. In an effort to ensure safe communities throughout this State, it is necessary that each county and municipal law enforcement department establish an education program and develop a local cultural diversity action plan that will encourage law enforcement officers to foster direct relationships with the citizens whom they serve. **]**²

3132

²[2. a. Each county and municipal law enforcement department]
 1. (New section) a. The Department of Law and Public Safety
 shall develop ²[and adopt a] or identify uniform² cultural diversity

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly ALP committee amendments adopted February 4, 2016.

²Assembly amendments adopted in accordance with Governor's recommendations June 23, 2016.

- training course ²materials and an online tutorial ² that ²[includes] 1 shall include² instruction ²[and exercises]² designed to promote 2 positive interaction with ²[the racial, ethnic, and religious 3 4 communities], and community outreach to, all residents² within 5 ²[each department's respective jurisdiction. The] a community, including residents of all racial, ethnic, and religious backgrounds 6 7 and lesbian, gay, bisexual, and transgender individuals residing within the community. Components of the training course 2 also 8 shall include instruction and exercises designed to promote positive 9 interaction with the lesbian, gay, bisexual, and transgender 10 11 individuals residing within each department's respective 12 jurisdiction. The curriculum for the training program 1 materials and online tutorial² shall include, but not be limited to, ²[a tutorial] 13 instruction² on: 14
 - (1) the various cultural communities and the effects of diversity on community relations within ²[each law enforcement department's jurisdiction] a community²;

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- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;
- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems, meeting with community groups, and working with citizens on crime prevention programs; ² and ²
- (4) the impact that police diversity skills have on overall law enforcement effectiveness $^{2}\mathbf{I}$; and
- (5) the community's perception of various racial, ethnic, and religious groups, with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.
- b. The course shall be administered by the employing law enforcement department as part of in-service training provided to each county and municipal police officer in this State. The course curriculum and an assessment as to whether each county and municipal law enforcement officer has completed the course shall be submitted to the Attorney General as part of the cultural diversity action plan established pursuant to section 3 of P.L. ,
- c. (C.) (pending before the Legislature as this bill) **]**².
- ²b. The Department of Law and Public Safety shall cause the training course materials and online tutorial developed or identified pursuant to subsection a. of this section to be made available to every State, county, and municipal law enforcement department in the State and to each campus police department at an institution of higher education in the State that appoints police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) for use in providing officer training and information promoting community outreach efforts
- within the law enforcement department's community.

A1663 [2R]

c. The Department of Law and Public Safety shall periodically assess the training course materials and online tutorial developed or identified pursuant to subsection a. of this section and update them where the department finds appropriate.²

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²2. (New section) Every State, county, and municipal law enforcement department in the State and every campus police department at an institution of higher education in the State that appoints police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) may provide in-service training of its personnel utilizing the training course materials or online tutorial developed or identified by the Department of Law and Public Safety pursuant to section 1 of P.L. , c. (C.) (pending before the Legislature as this bill).²

²[3. a. The chief law enforcement officer of each county and municipal law enforcement department shall develop and adopt a cultural diversity action plan. The plan shall include strategies to develop outreach programs that address the social needs and concerns regarding crime in the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, which shall include organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. One of the primary objectives of each plan shall be to establish positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.

b. In order to evaluate the effectiveness of each cultural diversity action plan, the chief law enforcement officer of each county and municipal law enforcement department shall submit to the Attorney General the cultural diversity action plan adopted pursuant to this section within one year of the effective date of this act and at least once every three years thereafter. The Attorney General may periodically assess the plans to determine whether each county and municipal law enforcement department is meeting its goals in providing an education program required pursuant to section 2 of P.L., c. (C.) (pending before the Legislature as this bill) and formulating a cultural diversity action plan established pursuant to this section. \mathbb{1}^2

²[14. a. An institution of higher education which appoints campus police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) shall develop and adopt a campus cultural diversity training course for the campus police department that includes instruction and exercises designed to promote positive interaction with the

- racial, ethnic, and religious groups within each campus police
 department's respective jurisdiction. The training course also shall
 include instruction and exercises designed to promote positive
 interaction with the lesbian, gay, bisexual, and transgender
 individuals within the campus community. The curriculum for the
 training program shall include, but not be limited to, a tutorial on:
 - (1) the various cultural groups within the campus community and the effects of diversity on community relations within each campus police department's jurisdiction;
 - (2) appropriate methods by which a campus police officer may interact with members of the campus community representing various cultures and religions, with an emphasis on officer safety skills and conflict resolution techniques;
 - (3) best practices in law enforcement techniques when analyzing and solving problems on campus, meeting with campus community groups, and working with the campus community on crime prevention programs;
 - (4) the impact that police diversity skills have on overall campus police department effectiveness; and
 - (5) the campus community's perception of various racial, ethnic, and religious groups, with specific attention to stereotypes and cultural assumptions that negatively impact campus safety.
 - b. The course shall be administered by the employing governing body of the institution of higher education, academy, school, or other institution of learning as part of in-service training provided to each campus police department in this State. The course curriculum and an assessment as to whether each campus police officer has completed the course shall be submitted to the Attorney General as part of the campus cultural diversity action plan established pursuant to section 5 of P.L. , c. (C.) (pending before the Legislature as this bill). ¹ J²

²[15. a. An institution of higher education which appoints campus police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) shall develop and adopt a campus cultural diversity action plan for the campus police department. The plan shall include strategies to develop outreach programs that address the social needs and concerns regarding crime in the campus community, as well as efforts taken on behalf of the campus police department in forming partnerships with various cultural, religious, and civic organizations within the campus community, which shall include organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. One of the primary objectives of each plan shall be to establish positive relationships between the campus police and various campus community groups that encourage a willingness to collaborate in identifying safety issues and establishing innovative strategies designed to create safe and stable campus communities.

b. In order to evaluate the effectiveness of each campus 1 2 cultural diversity action plan, the employing governing body of the 3 institution of higher education, academy, school, or other institution 4 of learning shall submit to the Attorney General the campus cultural 5 diversity action plan adopted pursuant to this section within one year of the effective date of this act and at least once every three 6 years thereafter. The Attorney General may periodically assess the 7 8 plans to determine whether each institution of higher education which appoints campus police officers is meeting its goals in 9 10 providing an education program required pursuant to section 4 of P.L., c. (C.) (pending before the Legislature as this bill) and 11 12 formulating a campus cultural diversity action plan established pursuant to this section. ¹]² 13

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- ²3. Section 2 of P.L.1997, c.257 (C.52:9DD-9) is amended to read as follows:
 - 2. It shall be the duty of the council:
 - to develop policy proposals for the State and assist with coordinating efforts to promote prejudice reduction and prevent and deter crimes based upon the victim's race, color, religion, national origin, sexual orientation, ethnicity, gender, or physical, mental or cognitive disability;
- 23 b. to assist in diffusing tensions in communities affected by 24 such crimes;
 - c. to act as a clearinghouse for information and program ideas among the existing county human relations commissions;
 - d. to assist the efforts of the county human relations commissions in relieving tensions within the community;
 - e. to assist in providing training programs for members of the county human relations commissions and other interested community leaders;
- 32 to develop and present a biennial report to the Governor and 33 Legislature on the status of bias and violence based upon race, 34 color, religion, national origin, sexual orientation, ethnicity, gender, 35 or physical, mental or cognitive disability;
 - g. to establish and maintain a listing of conflict resolution programs and experts to be available as a resource for communities in time of crisis;
 - [to develop in conjunction with law enforcement agencies, including the Office of Bias Crimes and Community Relations in the Division of Criminal Justice, and the educational community cultural diversity training for law enforcement personnel] Deleted by amendment, P.L. , c. (pending before the Legislature as this bill);

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45 i. to develop in conjunction with the Department of Education 46 and the educational, civil rights and human relations communities 47 educational programs intended to educate, encourage, develop,

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1	promote and strengthen respect for human rights and cultural
2	diversity and prevent and combat racism, intolerance and bigotry;
3	j. to assist local communities in establishing local human
4	relations commissions;
5	k. to assess changes in local demographics and assist
6	communities in adapting to minority population shifts;
7	1. to assist State, county and local government agencies with
8	multi-cultural awareness programs;
9	m. to require that the representatives from the county human
10	relations commissions report back to the counties regarding the
11	work and activities of the State council;
12	n. to provide conciliation assistance and conduct all activities
13	in confidence and without publicity; and
14	o. to make recommendations to governmental entities for the
15	development of policies and procedures in general and for programs
16	of formal and informal education that will aid in eliminating all
17	types of discrimination based on race, color, religion, national
18	origin, sexual orientation, ethnicity, gender, or physical, mental or
19	cognitive disability. ²
20	(cf: P.L.1997, c.257, s.2)
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22	1 [4.] 2 [6. 1] 4. 2 This act shall take effect on the first day of the
23	seventh month following enactment.
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28	Requires DLPS to establish and make available to law

Requires DLPS to establish and make available to law enforcement agencies cultural diversity training materials and online tutorial.

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ASSEMBLY, No. 1663

STATE OF NEW JERSEY

217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

Sponsored by:

Assemblyman GARY S. SCHAER
District 36 (Bergen and Passaic)
Assemblyman VINCENT PRIETO
District 32 (Bergen and Hudson)
Assemblywoman SHAVONDA E. SUMTER
District 35 (Bergen and Passaic)
Assemblyman JOE DANIELSEN
District 17 (Middlesex and Somerset)
Assemblyman GORDON M. JOHNSON
District 37 (Bergen)

Co-Sponsored by:

Assemblywomen Jimenez, Spencer, Muoio, Assemblymen Wimberly, Eustace and Assemblywoman Pinkin

SYNOPSIS

Requires county and municipal police departments to establish cultural diversity training course and plan.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 2/5/2016)

AN ACT concerning law enforcement practices and supplementing Title 52 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. The Legislature finds and declares that:
- a. Law enforcement officers have a sworn duty to protect and serve people of all backgrounds without discrimination or preference based on race, ethnicity, religious beliefs, sexual orientation, or gender identity.
- b. One of the primary responsibilities of a law enforcement officer is to interact with people of various cultures, whether working with community members to build trust or communicating with suspects and victims.
- c. Although the culturally diverse population of this State has enriched our communities, police interactions with citizens can be complicated by diversity in situations where a lack of cultural knowledge leads to inadvertent violations of citizens' rights or creates safety risks for the law enforcement officer.
- d. Greater emphasis should be placed on a county or municipal police department's ability to partner with a variety of religious, civic, and social organizations to develop strategies and activities that promote a greater level of meaningful community engagement.
- e. In an effort to ensure safe communities throughout this State, it is necessary that each county and municipal law enforcement department establish an education program and develop a local cultural diversity action plan that will encourage law enforcement officers to foster direct relationships with the citizens whom they serve.

- 2. a. Each county and municipal law enforcement department shall develop and adopt a cultural diversity training course that includes instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training course also shall include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. The curriculum for the training program shall include, but not be limited to, a tutorial on:
- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;

- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems, meeting with community groups, and working with citizens on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups, with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.
- b. The course shall be administered by the employing law enforcement department as part of in-service training provided to each county and municipal police officer in this State. The course curriculum and an assessment as to whether each county and municipal law enforcement officer has completed the course shall be submitted to the Attorney General as part of the cultural diversity action plan established pursuant to section 3 of P.L.,

16 c. (C.) (pending before the Legislature as this bill).

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- 3. a. The chief law enforcement officer of each county and municipal law enforcement department shall develop and adopt a cultural diversity action plan. The plan shall include strategies to develop outreach programs that address the social needs and concerns regarding crime in the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, which shall include organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. One of the primary objectives of each plan shall be to establish positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.
- b. In order to evaluate the effectiveness of each cultural diversity action plan, the chief law enforcement officer of each county and municipal law enforcement department shall submit to the Attorney General the cultural diversity action plan adopted pursuant to this section within one year of the effective date of this act and at least once every three years thereafter. The Attorney General may periodically assess the plans to determine whether each county and municipal law enforcement department is meeting its goals in providing an education program required pursuant to section 2 of P.L., c. (C.) (pending before the Legislature as this bill) and formulating a cultural diversity action plan established pursuant to this section.

4. This act shall take effect on the first day of the seventh month following enactment.

STATEMENT

This bill requires each county and municipal law enforcement department to develop and adopt a cultural diversity training course that includes instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal and county law enforcement officer is required to participate in the course as part of in-service training. The bill requires that the course curriculum include a tutorial on:

- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;
- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems, meeting with community groups, and working with citizens on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.

In addition, the bill requires the chief law enforcement officer of each county and municipal law enforcement department to develop and adopt a cultural diversity action plan. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.

The bill requires each county and municipal police department to submit the plan, along with the training course curriculum, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. Under the bill, the Attorney General may periodically assess the plans to determine whether each department is meeting its goals in providing a cultural diversity education course and formulating a cultural diversity action plan.

ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1663

with committee amendments

STATE OF NEW JERSEY

DATED: FEBRUARY 4, 2016

The Assembly Law and Public Safety Committee reports favorably and with committee amendments Assembly Bill No. 1663.

As amended and reported by the committee, Assembly Bill No. 1663 requires each county and municipal law enforcement department to develop and adopt a cultural diversity training course. In addition, the amended bill requires institutions of higher education to develop and adopt a campus cultural diversity training course for campus police departments. The courses are to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training courses also are to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county, and campus law enforcement officer is required to participate in the course as part of in-service training. The amended bill requires that the course curriculum include a tutorial on:

- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community or on campus, with an emphasis on officer safety skills and conflict resolution techniques;
- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems or problems on campus, meeting with campus and community groups, and working with citizens and students on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.

In addition, the amended bill requires each county and municipal law enforcement department to develop and adopt a cultural diversity action plan, and each campus police department to develop and adopt a campus cultural diversity action plan. The plans are to include strategies for outreach programs that address the social and criminal concerns of the communities and campuses, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, including those formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community and campus groups that encourage a willingness to collaborate in identifying community and campus safety issues and establishing innovative strategies designed to create safe and stable neighborhoods and campuses.

The amended bill requires county and municipal departments, and institutions of higher education to submit the plans, along with the training course curricula, to the Attorney General within one year of the amended bill's effective date and at least once every three years thereafter. Under the amended bill, the Attorney General may periodically assess the plans to determine whether each department is meeting its goals in providing a cultural diversity education course and formulating a cultural diversity action plan.

This bill was pre-filed for introduction in the 2016-2017 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

COMMITTEE AMENDMENTS

The committee amended the bill to require institutions of higher education which appoint campus police officers to develop and adopt a campus cultural diversity training course and action plan for the campus police department.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 1663

STATE OF NEW JERSEY

DATED: APRIL 4, 2016

The Assembly Appropriations Committee reports favorably Assembly Bill No. 1663 (1R).

This bill requires each county and municipal law enforcement department to develop and adopt a cultural diversity training course and each institution of higher education to develop and adopt a campus cultural diversity training course for campus police departments. The bill directs that the courses include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The bill also requires that the training courses promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county, and campus law enforcement officer is required to participate in the course as part of in-service training.

The bill requires each county and municipal law enforcement department to develop and adopt a cultural diversity action plan, and each campus police department to develop and adopt a campus cultural diversity action plan. The bill specifies that the plans must include strategies for outreach programs that address the social and criminal concerns of the communities and campuses, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, including those formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community and campus groups that encourage a willingness to collaborate in identifying community and campus safety issues and establishing innovative strategies designed to create safe and stable neighborhoods and campuses.

The bill requires county and municipal departments, and institutions of higher education to submit the plans, along with the training course curricula, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. The bill allows the Attorney General to periodically assess the plans to determine whether each department is meeting its goals in providing a

cultural diversity education course and formulating a cultural diversity action plan.

FISCAL IMPACT:

The Office of Legislative Services (OLS) concludes that the bill will result in indeterminate cost increases to the State, certain counties and certain municipalities.

The OLS cannot quantify the additional cost State, county and municipal governments will incur as a result of the bill. This is so because it is unknown how many State and county institutions of higher education and county and municipal law enforcement departments will need to develop or revise a current cultural diversity action or training plan to comply with the specific criteria in the bill. In addition, as the bill requires the departments to submit their adopted plans to the State Office of the Attorney General in a format to be determined by the office, the OLS does not know the format the office will adopt or the cost of complying with that format requirement for the institutions of higher education, county governments, and municipal governments.

It is unknown to what extent the bill will impose an additional cost on the State Office of the Attorney General. The bill authorizes the office to review the cultural diversity action and training plans submitted by county and municipal law enforcement agencies and institutions of higher education. It is unknown how often and under what circumstances the office will do so.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 1663 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: APRIL 7, 2016

SUMMARY

Synopsis: Requires county, municipal, and campus police departments to

establish cultural diversity training course and plan.

Type of Impact: State and local government expenditure increases.

Agencies Affected: Department of Law and Public Safety;

County and Municipal Law Enforcement Agencies;

Public Institutions of Higher Education.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost Increase		Indeterminate – See comments below	,
Local Cost Increase		Indeterminate – See comments below	

- The Office of Legislative Services (OLS) anticipates that the bill will result in indeterminate cost increases to the State, certain counties and certain municipalities, including certain public institutions of higher education that appoint campus police officers.
- The bill causes additional costs to be incurred by certain county and municipal governments as well as certain public institutions of higher education from mandating the development or revision of cultural diversity action and training plans for the entities' law enforcement agencies. The OLS cannot quantify the additional cost because it does not know how many law enforcement entities will need to develop or revise cultural diversity action or training plans to comply with bill criteria. In addition, as the bill requires the entities to submit their adopted plans to the State Office of the Attorney General (OAG) in a format to be determined by the OAG, it is unknown what format the OAG will require and what the entities' ensuing compliance costs will be.
- It is unknown to what extent the bill will impose an additional cost on the State OAG. The bill authorizes the office to review the cultural diversity action and training plans submitted by county and municipal law enforcement agencies as well as public institutions of higher education. It is unknown how often and under what circumstances the office will do so.



BILL DESCRIPTION

Assembly Bill No. 1663 (1R) of 2016 requires the development and adoption of a cultural diversity training course by each county and municipal law enforcement department and by each public institution of higher education for the institution's campus police department. The cultural diversity training course is to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each police department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county and campus law enforcement officer is required to participate in the course as part of in-service training.

In addition, the bill requires the development and adoption of a cultural diversity action plan by each county and municipal law enforcement department and by each public institution of higher education for the institution's campus police department. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the police department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.

The bill also requires each county and municipal police department and each public institution of higher education that appoints campus police officers to submit the cultural diversity action plan, along with the training course curriculum, to the OAG within one year of the bill's effective date and at least once every three years thereafter. The OAG may periodically assess the plans to determine whether each department and public institution of higher education is meeting its goals in providing a cultural diversity education course and formulating a cultural diversity action plan.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS anticipates that the bill will result in indeterminate cost increases to the State, certain counties and certain municipalities, including certain public institutions of higher education that appoint campus police officers.

The bill requires county and municipal law enforcement offices, and public institutions of higher education for the institutions' campus police departments, to create cultural diversity training plans and conduct the training during the police departments' regular in-service trainings. As it is common practice for law enforcement to engage in regular in-service training, it is unknown how many agencies may need to create a new course or revise their current course

to meet the requirements of this bill. The bill does permit the law enforcement entity discretion as to how the course is delivered.

The bill also requires county and municipal law enforcement offices, and public institutions of higher education for the institutions' campus police departments, to develop cultural diversity action plans. It is common for law enforcement agencies to have community plans; however, it is unknown how many agencies may need to revise their current plans or create new ones to meet bill requirements.

Furthermore, the bill requires the State OAG to collect the cultural diversity action and training plans adopted by county and municipal law enforcement agencies as well as public institutions of higher education that appoint campus police officers. It is estimated that there would be at least 509 plans developed by: three county police departments (Camden, Bergen, and Union); 489 municipal police departments (the 565 municipalities minus the 76 municipalities patrolled full-time by the State Police); and at least 17 public institutions of higher education, including county colleges, that appoint campus police officers. The bill provides discretion as to the format in which the documents will be submitted to and stored by the OAG. This cost could be minimal if the office required the plans to be submitted electronically.

The bill also provides discretion to the OAG regarding the frequency of plan assessments. It is unknown how often and under what circumstances the office would conduct an evaluation.

Section: Law and Public Safety

Analyst: Amy Denholtz

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

ASSEMBLY, No. 1663 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: JULY 1, 2016

SUMMARY

Synopsis: Requires Department of Law and Public Safety (DLPS) to establish

and make available to law enforcement agencies cultural diversity

training materials and online tutorial.

Type of Impact: Recurring State cost increase to the General Fund.

Agencies Affected: Department of Law and Public Safety;

New Jersey Human Relations Council.

Office of Legislative Services Estimate

Fiscal Impact	
Recurring State Cost Increase	Minimal

- The Office of Legislative Services (OLS) projects that the bill will result in a minimal recurring State cost increase from requiring the Department of Law and Public Safety to develop or identify, and periodically update, uniform cultural diversity training course materials and an online tutorial for the optional use of State, county, municipal, and campus law enforcement departments in providing in-service training to officers.
- The OLS anticipates the recurring State cost increase to be minimal, given that current law already requires the New Jersey Human Relations Council, an independent body allocated in but not of the Department of Law and Public Safety, to develop cultural diversity training for law enforcement personnel. While that training may not be fully consistent with the requirements of this bill, it may be feasible to transpose many of its elements to the new diversity training initiative. Any transposition would reduce the administrative workload of implementing the provisions of the legislation.

BILL DESCRIPTION

Assembly Bill No. 1663 (2R) of 2016 requires the Department of Law and Public Safety to develop or identify uniform cultural diversity training course materials and an online tutorial, and to periodically update them, as appropriate. The materials and tutorial must include instruction



designed to promote positive interaction with, and community outreach to, all residents within a community, including residents of all racial, ethnic, and religious backgrounds and lesbian, gay, bisexual, and transgendered residents.

The department is required to make the materials and online tutorial available to every State, county, and municipal law enforcement department and to each campus police department at an institution of higher education that appoints police officers. These law enforcement agencies may use the training materials or online tutorial in providing in-service training to officers.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS projects that the bill will result in a minimal recurring State cost increase from requiring the Department of Law and Public Safety to develop or identify, and periodically update, uniform cultural diversity training course materials and an online tutorial for the optional use of State, county, municipal, and campus law enforcement departments in providing inservice training to officers.

The OLS anticipates the recurring State cost increase to be minimal, given that current law already requires the New Jersey Human Relations Council, an independent body allocated in but not of the Department of Law and Public Safety, to develop, in conjunction with law enforcement agencies and others, cultural diversity training for law enforcement personnel. While that training may not be fully consistent with the requirements of this bill, it may be feasible to transpose many of its elements to the new diversity training initiative. Any transposition would reduce the administrative workload of implementing the bill.

The bill will not directly affect State, county, municipal, and campus law enforcement departments, as their use of the department's uniform cultural diversity training course materials and online tutorial in providing in-service training to officers will be optional.

Section: Law and Public Safety

Analyst: Amy Denholtz

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

[Second Reprint]

ASSEMBLY, No. 1663

STATE OF NEW JERSEY

217th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2016 SESSION

Sponsored by:

Assemblyman GARY S. SCHAER

District 36 (Bergen and Passaic)

Assemblyman VINCENT PRIETO

District 32 (Bergen and Hudson)

Assemblywoman SHAVONDA E. SUMTER

District 35 (Bergen and Passaic)

Assemblyman JOE DANIELSEN

District 17 (Middlesex and Somerset)

Assemblyman GORDON M. JOHNSON

District 37 (Bergen)

Assemblyman RAJ MUKHERJI

District 33 (Hudson)

Senator SHIRLEY K. TURNER

District 15 (Hunterdon and Mercer)

Co-Sponsored by:

Assemblywomen Jimenez, Spencer, Muoio, Assemblymen Wimberly, Eustace, Assemblywoman Pinkin, Assemblyman Holley, Assemblywoman Lampitt, Assemblyman Gusciora, Assemblywoman McKnight and Assemblyman Chiaravalloti

SYNOPSIS

Requires DLPS to establish and make available to law enforcement agencies cultural diversity training materials and online tutorial.

CURRENT VERSION OF TEXT

As amended on June 23, 2016 by the General Assembly pursuant to the Governor's recommendations.

(Sponsorship Updated As Of: 5/10/2016)

1 AN ACT concerning law enforcement practices and supplementing
2 Title 52 of the Revised Statutes ¹ and Title 18A of the New Jersey
3 Statutes ¹ ², and amending P.L.1997, c.257 ².

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- ²[1. The Legislature finds and declares that:
- a. Law enforcement officers have a sworn duty to protect and serve people of all backgrounds without discrimination or preference based on race, ethnicity, religious beliefs, sexual orientation, or gender identity.
- b. One of the primary responsibilities of a law enforcement officer is to interact with people of various cultures, whether working with community members to build trust or communicating with suspects and victims.
- c. Although the culturally diverse population of this State has enriched our communities, police interactions with citizens can be complicated by diversity in situations where a lack of cultural knowledge leads to inadvertent violations of citizens' rights or creates safety risks for the law enforcement officer.
- d. Greater emphasis should be placed on a county or municipal police department's ability to partner with a variety of religious, civic, and social organizations to develop strategies and activities that promote a greater level of meaningful community engagement.
- e. In an effort to ensure safe communities throughout this State, it is necessary that each county and municipal law enforcement department establish an education program and develop a local cultural diversity action plan that will encourage law enforcement officers to foster direct relationships with the citizens whom they serve. **]**²

²[2. a. Each county and municipal law enforcement department]

1. (New section) a. The Department of Law and Public Safety²
shall develop ²[and adopt a] or identify uniform² cultural diversity training course ²materials and an online tutorial² that ²[includes] shall include² instruction ²[and exercises]² designed to promote positive interaction with ²[the racial, ethnic, and religious communities], and community outreach to, all residents² within ²[each department's respective jurisdiction. The] a community, including residents of all racial, ethnic, and religious backgrounds

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly ALP committee amendments adopted February 4, 2016.

²Assembly amendments adopted in accordance with Governor's recommendations June 23, 2016.

- 1 and lesbian, gay, bisexual, and transgender individuals residing
- within the community. Components of the training course 2 also
- 3 shall include instruction and exercises designed to promote positive
- 4 interaction with the lesbian, gay, bisexual, and transgender
- 5 individuals residing within each department's respective
- 6 jurisdiction. The curriculum for the training program materials
- 7 <u>and online tutorial</u>² shall include, but not be limited to, ²[a tutorial]
- 8 instruction² on:

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- (1) the various cultural communities and the effects of diversity on community relations within ²[each law enforcement department's jurisdiction] a community²;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;
- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems, meeting with community groups, and working with citizens on crime prevention programs; ²and²
- (4) the impact that police diversity skills have on overall law enforcement effectiveness $^{2}\mathbf{I}$; and
- (5) the community's perception of various racial, ethnic, and religious groups, with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.
- b. The course shall be administered by the employing law enforcement department as part of in-service training provided to each county and municipal police officer in this State. The course curriculum and an assessment as to whether each county and municipal law enforcement officer has completed the course shall be submitted to the Attorney General as part of the cultural diversity action plan established pursuant to section 3 of P.L. ,
- c. (C.) (pending before the Legislature as this bill) **]**².
- 32 ²b. The Department of Law and Public Safety shall cause the 33 training course materials and online tutorial developed or identified pursuant to subsection a. of this section to be made available to 34 35 every State, county, and municipal law enforcement department in 36 the State and to each campus police department at an institution of 37 higher education in the State that appoints police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) for use in providing officer 38 training and information promoting community outreach efforts 39 40 within the law enforcement department's community.
 - c. The Department of Law and Public Safety shall periodically assess the training course materials and online tutorial developed or identified pursuant to subsection a. of this section and update them where the department finds appropriate.²
 - ²2. (New section) Every State, county, and municipal law enforcement department in the State and every campus police

A1663 [2R] SCHAER, PRIETO

department at an institution of higher education in the State that 1 appoints police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et 2 3 seq.) may provide in-service training of its personnel utilizing the 4 training course materials or online tutorial developed or identified 5 by the Department of Law and Public Safety pursuant to section 1 6 of P.L., c. (C.) (pending before the Legislature as this <u>bill).</u>2 7

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²[3. a. The chief law enforcement officer of each county and municipal law enforcement department shall develop and adopt a cultural diversity action plan. The plan shall include strategies to develop outreach programs that address the social needs and concerns regarding crime in the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, which shall include organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. One of the primary objectives of each plan shall be to establish positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.

b. In order to evaluate the effectiveness of each cultural diversity action plan, the chief law enforcement officer of each county and municipal law enforcement department shall submit to the Attorney General the cultural diversity action plan adopted pursuant to this section within one year of the effective date of this act and at least once every three years thereafter. The Attorney General may periodically assess the plans to determine whether each county and municipal law enforcement department is meeting its goals in providing an education program required pursuant to section 2 of P.L., c. (C.) (pending before the Legislature as this bill) and formulating a cultural diversity action plan established pursuant to this section. **]**²

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²[14. a. An institution of higher education which appoints campus police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) shall develop and adopt a campus cultural diversity training course for the campus police department that includes instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious groups within each campus police department's respective jurisdiction. The training course also shall include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals within the campus community. The curriculum for the training program shall include, but not be limited to, a tutorial on:

- 1 (1) the various cultural groups within the campus community and 2 the effects of diversity on community relations within each campus 3 police department's jurisdiction;
 - (2) appropriate methods by which a campus police officer may interact with members of the campus community representing various cultures and religions, with an emphasis on officer safety skills and conflict resolution techniques;
 - (3) best practices in law enforcement techniques when analyzing and solving problems on campus, meeting with campus community groups, and working with the campus community on crime prevention programs;
 - (4) the impact that police diversity skills have on overall campus police department effectiveness; and
 - (5) the campus community's perception of various racial, ethnic, and religious groups, with specific attention to stereotypes and cultural assumptions that negatively impact campus safety.
 - b. The course shall be administered by the employing governing body of the institution of higher education, academy, school, or other institution of learning as part of in-service training provided to each campus police department in this State. The course curriculum and an assessment as to whether each campus police officer has completed the course shall be submitted to the Attorney General as part of the campus cultural diversity action plan established pursuant to section 5 of P.L. , c. (C.) (pending before the Legislature as this bill). ¹]²

- ²[15. a. An institution of higher education which appoints campus police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) shall develop and adopt a campus cultural diversity action plan for the campus police department. The plan shall include strategies to develop outreach programs that address the social needs and concerns regarding crime in the campus community, as well as efforts taken on behalf of the campus police department in forming partnerships with various cultural, religious, and civic organizations within the campus community, which shall include organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. One of the primary objectives of each plan shall be to establish positive relationships between the campus police and various campus community groups that encourage a willingness to collaborate in identifying safety issues and establishing innovative strategies designed to create safe and stable campus communities.
- b. In order to evaluate the effectiveness of each campus cultural diversity action plan, the employing governing body of the institution of higher education, academy, school, or other institution of learning shall submit to the Attorney General the campus cultural diversity action plan adopted pursuant to this section within one year of the effective date of this act and at least once every three

- 1 years thereafter. The Attorney General may periodically assess the
- 2 plans to determine whether each institution of higher education
- 3 which appoints campus police officers is meeting its goals in
- 4 providing an education program required pursuant to section 4 of
- 5 P.L., c. (C.) (pending before the Legislature as this bill) and
- 6 formulating a campus cultural diversity action plan established
- 7 pursuant to this section. ¹]²

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- ²3. Section 2 of P.L.1997, c.257 (C.52:9DD-9) is amended to read as follows:
 - 2. It shall be the duty of the council:
- a. to develop policy proposals for the State and assist with coordinating efforts to promote prejudice reduction and prevent and deter crimes based upon the victim's race, color, religion, national origin, sexual orientation, ethnicity, gender, or physical, mental or cognitive disability;
- b. to assist in diffusing tensions in communities affected by such crimes;
- 19 c. to act as a clearinghouse for information and program ideas 20 among the existing county human relations commissions;
 - d. to assist the efforts of the county human relations commissions in relieving tensions within the community;
 - e. to assist in providing training programs for members of the county human relations commissions and other interested community leaders;
 - f. to develop and present a biennial report to the Governor and Legislature on the status of bias and violence based upon race, color, religion, national origin, sexual orientation, ethnicity, gender, or physical, mental or cognitive disability;
- g. to establish and maintain a listing of conflict resolution programs and experts to be available as a resource for communities in time of crisis;
 - h. **[**to develop in conjunction with law enforcement agencies, including the Office of Bias Crimes and Community Relations in the Division of Criminal Justice, and the educational community cultural diversity training for law enforcement personnel **]** Deleted by amendment, P.L. , c. (pending before the Legislature as this bill);
 - i. to develop in conjunction with the Department of Education and the educational, civil rights and human relations communities educational programs intended to educate, encourage, develop, promote and strengthen respect for human rights and cultural diversity and prevent and combat racism, intolerance and bigotry;
- j. to assist local communities in establishing local human relations commissions;
- 46 k. to assess changes in local demographics and assist 47 communities in adapting to minority population shifts;

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- 1. to assist State, county and local government agencies with 1 2 multi-cultural awareness programs; 3 m. to require that the representatives from the county human relations commissions report back to the counties regarding the 4 5 work and activities of the State council; n. to provide conciliation assistance and conduct all activities 6 7 in confidence and without publicity; and o. to make recommendations to governmental entities for the 8 9 development of policies and procedures in general and for programs of formal and informal education that will aid in eliminating all 10 types of discrimination based on race, color, religion, national 11 origin, sexual orientation, ethnicity, gender, or physical, mental or 12 cognitive disability.² 13 (cf: P.L.1997, c.257, s.2) 14 15 1 [4.] 2 [6. 1] 4. 2 This act shall take effect on the first day of the 16

SENATE, No. 1142

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED FEBRUARY 8, 2016

Sponsored by: Senator SHIRLEY K. TURNER District 15 (Hunterdon and Mercer)

SYNOPSIS

Requires county and municipal police departments to establish cultural diversity training course and plan.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning law enforcement practices and supplementing 2 Title 52 of the Revised Statutes.

3 4

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. The Legislature finds and declares that:
- a. Law enforcement officers have a sworn duty to protect and serve people of all backgrounds without discrimination or preference based on race, ethnicity, religious beliefs, sexual orientation, or gender identity.
- b. One of the primary responsibilities of a law enforcement officer is to interact with people of various cultures, whether working with community members to build trust or communicating with suspects and victims.
- c. Although the culturally diverse population of this State has enriched our communities, police interactions with citizens can be complicated by diversity in situations where a lack of cultural knowledge leads to inadvertent violations of citizens' rights or creates safety risks for the law enforcement officer.
- d. Greater emphasis should be placed on a county or municipal police department's ability to partner with a variety of religious, civic, and social organizations to develop strategies and activities that promote a greater level of meaningful community engagement.
- e. In an effort to ensure safe communities throughout this State, it is necessary that each county and municipal law enforcement department establish an education program and develop a local cultural diversity action plan that will encourage law enforcement officers to foster direct relationships with the citizens whom they serve.

- 2. a. Each county and municipal law enforcement department shall develop and adopt a cultural diversity training course that includes instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training course also shall include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. The curriculum for the training program shall include, but not be limited to, a tutorial on:
- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;

- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems, meeting with community groups, and working with citizens on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups, with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.
- b. The course shall be administered by the employing law enforcement department as part of in-service training provided to each county and municipal police officer in this State. The course curriculum and an assessment as to whether each county and municipal law enforcement officer has completed the course shall be submitted to the Attorney General as part of the cultural diversity action plan established pursuant to section 3 of P.L., c. (C.) (pending before the Legislature as this bill).

- 3. a. The chief law enforcement officer of each county and municipal law enforcement department shall develop and adopt a cultural diversity action plan. The plan shall include strategies to develop outreach programs that address the social needs and concerns regarding crime in the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, which shall include organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. One of the primary objectives of each plan shall be to establish positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.
- b. In order to evaluate the effectiveness of each cultural diversity action plan, the chief law enforcement officer of each county and municipal law enforcement department shall submit to the Attorney General the cultural diversity action plan adopted pursuant to this section within one year of the effective date of this act and at least once every three years thereafter. The Attorney General may periodically assess the plans to determine whether each county and municipal law enforcement department is meeting its goals in providing an education program required pursuant to section 2 of P.L. , c. (C.) (pending before the Legislature as this bill) and formulating a cultural diversity action plan established pursuant to this section.

4. This act shall take effect on the first day of the seventh month following enactment.

STATEMENT

This bill requires each county and municipal law enforcement department to develop and adopt a cultural diversity training course.

The bill requires the cultural diversity training course to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal and county law enforcement officer is required to participate in the course as part of in-service training.

The bill requires that the course curriculum include a tutorial on:

- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;
- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems, meeting with community groups, and working with citizens on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.

In addition, the bill requires the chief law enforcement officer of each county and municipal law enforcement department to develop and adopt a cultural diversity action plan. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establish innovative strategies designed to create safe and stable neighborhoods.

The bill requires each county and municipal police department to submit the plan, along with the training course curriculum, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. Under the bill, the Attorney General may periodically assess the plans to determine whether each department is meeting its goals in providing a cultural diversity training course and formulating a cultural diversity action plan.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 1142 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: MAY 12, 2016

SUMMARY

Synopsis: Requires county, municipal, and campus police departments to

establish cultural diversity training course and plan.

Type of Impact: State and local government expenditure increases.

Agencies Affected: Department of Law and Public Safety;

County and Municipal Law Enforcement Agencies;

Public Institutions of Higher Education.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost Increase	Indet	erminate – See comments	s below
Local Cost Increase	Indet	erminate – See comments	s below

- The Office of Legislative Services (OLS) anticipates that the bill will result in indeterminate
 cost increases to the State, certain counties and municipalities, and certain public institutions
 of higher education that appoint campus police officers.
- The bill causes additional costs to be incurred by certain county and municipal governments as well as certain public institutions of higher education from mandating the development or revision of cultural diversity action and training plans for the entities' law enforcement agencies. The OLS cannot quantify the additional cost because it does not know how many law enforcement entities will need to develop or revise cultural diversity action or training plans to comply with the bill's criteria. The bill requires the entities to submit their adopted plans to, and in a format to be determined by, the Attorney General; however, it is unknown what format will be required and what the entities' ensuing compliance costs will be.
- It is unknown to what extent the bill will impose an additional cost on the Attorney General. The bill authorizes the Attorney General to review the cultural diversity action and training plans submitted by county and municipal law enforcement agencies as well as public and private institutions of higher education with a campus police department. It is unknown how often and under what circumstances the Attorney General will do so.



BILL DESCRIPTION

Senate Bill No. 1142 (1R) of 2016 requires the development and adoption of a cultural diversity training course by each county and municipal law enforcement department and by each institution of higher education with a campus police department. The cultural diversity training course is to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each police department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county, and campus law enforcement officer is required to participate in the course as part of in-service training.

In addition, the bill requires the development and adoption of a cultural diversity action plan by each county and municipal law enforcement department and by each institution of higher education for the institution's campus police department. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the police department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.

The bill also requires each county and municipal police department and each institution of higher education that appoints campus police officers to submit the cultural diversity action plan, along with the training course curriculum, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. The Attorney General may periodically assess the plans to determine whether each department and institution of higher education is meeting its goals in providing a cultural diversity education course and formulating a cultural diversity action plan.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS anticipates that the bill will result in indeterminate cost increases to the State, certain counties and municipalities, and certain public institutions of higher education that appoint campus police officers.

The bill requires county and municipal law enforcement offices, and institutions of higher education with campus police departments, to create cultural diversity training plans and conduct the training during the police departments' regular in-service trainings. As it is common practice for law enforcement to engage in regular in-service training, it is unknown how many agencies may need to create a new course or revise their current course to meet the requirements of this bill. The bill does permit the law enforcement entity discretion as to how the course is delivered.

The bill also requires county and municipal law enforcement offices, and institutions of higher education with campus police departments, to develop cultural diversity action plans. It is

common for law enforcement agencies to have community plans; however, it is unknown how many agencies may need to revise their current plans or create new ones to meet bill requirements.

Furthermore, the bill requires the Attorney General to collect the cultural diversity action and training plans adopted by county and municipal law enforcement agencies, and by public and private institutions of higher education that appoint campus police officers. It is estimated that there would be at least 509 plans developed by: three county police departments (Camden, Bergen, and Union); 489 municipal police departments (the 565 municipalities minus the 76 municipalities patrolled full-time by the State Police); and at least 17 institutions of higher education, including public and private institutions and county colleges, that appoint campus police officers. The bill provides discretion as to the format in which the documents will be submitted to and stored by the Attorney General. This cost could be minimal if the plans are submitted electronically.

The bill also provides discretion to the Attorney General regarding the frequency of plan assessments. It is unknown how often and under what circumstances the Attorney General would conduct an evaluation.

Section: Law and Public Safety

Analyst: Amy Denholtz

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 1142 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: MAY 12, 2016

SUMMARY

Synopsis: Requires county, municipal, and campus police departments to

establish cultural diversity training course and plan.

Type of Impact: State and local government expenditure increases.

Agencies Affected: Department of Law and Public Safety;

County and Municipal Law Enforcement Agencies;

Public Institutions of Higher Education.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost Increase	Indet	erminate – See comments	s below
Local Cost Increase	Indet	erminate – See comments	s below

- The Office of Legislative Services (OLS) anticipates that the bill will result in indeterminate
 cost increases to the State, certain counties and municipalities, and certain public institutions
 of higher education that appoint campus police officers.
- The bill causes additional costs to be incurred by certain county and municipal governments as well as certain public institutions of higher education from mandating the development or revision of cultural diversity action and training plans for the entities' law enforcement agencies. The OLS cannot quantify the additional cost because it does not know how many law enforcement entities will need to develop or revise cultural diversity action or training plans to comply with the bill's criteria. The bill requires the entities to submit their adopted plans to, and in a format to be determined by, the Attorney General; however, it is unknown what format will be required and what the entities' ensuing compliance costs will be.
- It is unknown to what extent the bill will impose an additional cost on the Attorney General. The bill authorizes the Attorney General to review the cultural diversity action and training plans submitted by county and municipal law enforcement agencies as well as public and private institutions of higher education with a campus police department. It is unknown how often and under what circumstances the Attorney General will do so.



BILL DESCRIPTION

Senate Bill No. 1142 (1R) of 2016 requires the development and adoption of a cultural diversity training course by each county and municipal law enforcement department and by each institution of higher education with a campus police department. The cultural diversity training course is to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each police department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county, and campus law enforcement officer is required to participate in the course as part of in-service training.

In addition, the bill requires the development and adoption of a cultural diversity action plan by each county and municipal law enforcement department and by each institution of higher education for the institution's campus police department. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the police department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.

The bill also requires each county and municipal police department and each institution of higher education that appoints campus police officers to submit the cultural diversity action plan, along with the training course curriculum, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. The Attorney General may periodically assess the plans to determine whether each department and institution of higher education is meeting its goals in providing a cultural diversity education course and formulating a cultural diversity action plan.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS anticipates that the bill will result in indeterminate cost increases to the State, certain counties and municipalities, and certain public institutions of higher education that appoint campus police officers.

The bill requires county and municipal law enforcement offices, and institutions of higher education with campus police departments, to create cultural diversity training plans and conduct the training during the police departments' regular in-service trainings. As it is common practice for law enforcement to engage in regular in-service training, it is unknown how many agencies may need to create a new course or revise their current course to meet the requirements of this bill. The bill does permit the law enforcement entity discretion as to how the course is delivered.

The bill also requires county and municipal law enforcement offices, and institutions of higher education with campus police departments, to develop cultural diversity action plans. It is

common for law enforcement agencies to have community plans; however, it is unknown how many agencies may need to revise their current plans or create new ones to meet bill requirements.

Furthermore, the bill requires the Attorney General to collect the cultural diversity action and training plans adopted by county and municipal law enforcement agencies, and by public and private institutions of higher education that appoint campus police officers. It is estimated that there would be at least 509 plans developed by: three county police departments (Camden, Bergen, and Union); 489 municipal police departments (the 565 municipalities minus the 76 municipalities patrolled full-time by the State Police); and at least 17 institutions of higher education, including public and private institutions and county colleges, that appoint campus police officers. The bill provides discretion as to the format in which the documents will be submitted to and stored by the Attorney General. This cost could be minimal if the plans are submitted electronically.

The bill also provides discretion to the Attorney General regarding the frequency of plan assessments. It is unknown how often and under what circumstances the Attorney General would conduct an evaluation.

Section: Law and Public Safety

Analyst: Amy Denholtz

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE, No. 1142

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 10, 2016

The Senate Law and Public Safety Committee reports favorably and with committee amendments Senate Bill No. 1142.

As amended and reported by the committee, Senate Bill No. 1142 requires each county and municipal law enforcement department and institution of higher education which appoints campus police officers to develop and adopt a cultural diversity training course.

The amended bill requires the cultural diversity training course to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county, and campus law enforcement officer is required to participate in the course as part of in-service training.

The amended bill requires that the course curriculum include a tutorial on:

- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;
- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems and problems on campus, meeting with community groups, and working with citizens on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.

In addition, the amended bill requires the chief law enforcement officers of each county and municipal law enforcement department and an institution of higher education which appoints campus police officer to develop and adopt a cultural diversity action plan. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establish innovative strategies designed to create safe and stable neighborhoods.

The amended bill requires each county and municipal police department and institution of higher education to submit the plan, along with the training course curriculum, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. Under the amended bill, the Attorney General periodically may assess the plans to determine whether each department and institution is meeting its goals in providing a cultural diversity training course and formulating a cultural diversity action plan.

The committee amended the bill to require institutions of higher education which appoint campus police officers to develop and adopt a campus cultural diversity training course and action plan for the campus police department.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 1663 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: APRIL 7, 2016

SUMMARY

Synopsis: Requires county, municipal, and campus police departments to

establish cultural diversity training course and plan.

Type of Impact: State and local government expenditure increases.

Agencies Affected: Department of Law and Public Safety;

County and Municipal Law Enforcement Agencies;

Public Institutions of Higher Education.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	<u>Year 2</u>	Year 3
State Cost Increase		Indeterminate – See comments below	,
Local Cost Increase		Indeterminate – See comments below	,

- The Office of Legislative Services (OLS) anticipates that the bill will result in indeterminate cost increases to the State, certain counties and certain municipalities, including certain public institutions of higher education that appoint campus police officers.
- The bill causes additional costs to be incurred by certain county and municipal governments as well as certain public institutions of higher education from mandating the development or revision of cultural diversity action and training plans for the entities' law enforcement agencies. The OLS cannot quantify the additional cost because it does not know how many law enforcement entities will need to develop or revise cultural diversity action or training plans to comply with bill criteria. In addition, as the bill requires the entities to submit their adopted plans to the State Office of the Attorney General (OAG) in a format to be determined by the OAG, it is unknown what format the OAG will require and what the entities' ensuing compliance costs will be.
- It is unknown to what extent the bill will impose an additional cost on the State OAG. The bill authorizes the office to review the cultural diversity action and training plans submitted by county and municipal law enforcement agencies as well as public institutions of higher education. It is unknown how often and under what circumstances the office will do so.



BILL DESCRIPTION

Assembly Bill No. 1663 (1R) of 2016 requires the development and adoption of a cultural diversity training course by each county and municipal law enforcement department and by each public institution of higher education for the institution's campus police department. The cultural diversity training course is to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each police department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county and campus law enforcement officer is required to participate in the course as part of in-service training.

In addition, the bill requires the development and adoption of a cultural diversity action plan by each county and municipal law enforcement department and by each public institution of higher education for the institution's campus police department. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the police department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.

The bill also requires each county and municipal police department and each public institution of higher education that appoints campus police officers to submit the cultural diversity action plan, along with the training course curriculum, to the OAG within one year of the bill's effective date and at least once every three years thereafter. The OAG may periodically assess the plans to determine whether each department and public institution of higher education is meeting its goals in providing a cultural diversity education course and formulating a cultural diversity action plan.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS anticipates that the bill will result in indeterminate cost increases to the State, certain counties and certain municipalities, including certain public institutions of higher education that appoint campus police officers.

The bill requires county and municipal law enforcement offices, and public institutions of higher education for the institutions' campus police departments, to create cultural diversity training plans and conduct the training during the police departments' regular in-service trainings. As it is common practice for law enforcement to engage in regular in-service training, it is unknown how many agencies may need to create a new course or revise their current course

to meet the requirements of this bill. The bill does permit the law enforcement entity discretion as to how the course is delivered.

The bill also requires county and municipal law enforcement offices, and public institutions of higher education for the institutions' campus police departments, to develop cultural diversity action plans. It is common for law enforcement agencies to have community plans; however, it is unknown how many agencies may need to revise their current plans or create new ones to meet bill requirements.

Furthermore, the bill requires the State OAG to collect the cultural diversity action and training plans adopted by county and municipal law enforcement agencies as well as public institutions of higher education that appoint campus police officers. It is estimated that there would be at least 509 plans developed by: three county police departments (Camden, Bergen, and Union); 489 municipal police departments (the 565 municipalities minus the 76 municipalities patrolled full-time by the State Police); and at least 17 public institutions of higher education, including county colleges, that appoint campus police officers. The bill provides discretion as to the format in which the documents will be submitted to and stored by the OAG. This cost could be minimal if the office required the plans to be submitted electronically.

The bill also provides discretion to the OAG regarding the frequency of plan assessments. It is unknown how often and under what circumstances the office would conduct an evaluation.

Section: Law and Public Safety

Analyst: Amy Denholtz

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]

ASSEMBLY, No. 1663 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: JULY 1, 2016

SUMMARY

Synopsis: Requires Department of Law and Public Safety (DLPS) to establish

and make available to law enforcement agencies cultural diversity

training materials and online tutorial.

Type of Impact: Recurring State cost increase to the General Fund.

Agencies Affected: Department of Law and Public Safety;

New Jersey Human Relations Council.

Office of Legislative Services Estimate

Fiscal Impact	
Recurring State Cost Increase	Minimal

- The Office of Legislative Services (OLS) projects that the bill will result in a minimal recurring State cost increase from requiring the Department of Law and Public Safety to develop or identify, and periodically update, uniform cultural diversity training course materials and an online tutorial for the optional use of State, county, municipal, and campus law enforcement departments in providing in-service training to officers.
- The OLS anticipates the recurring State cost increase to be minimal, given that current law already requires the New Jersey Human Relations Council, an independent body allocated in but not of the Department of Law and Public Safety, to develop cultural diversity training for law enforcement personnel. While that training may not be fully consistent with the requirements of this bill, it may be feasible to transpose many of its elements to the new diversity training initiative. Any transposition would reduce the administrative workload of implementing the provisions of the legislation.

BILL DESCRIPTION

Assembly Bill No. 1663 (2R) of 2016 requires the Department of Law and Public Safety to develop or identify uniform cultural diversity training course materials and an online tutorial, and to periodically update them, as appropriate. The materials and tutorial must include instruction



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designed to promote positive interaction with, and community outreach to, all residents within a community, including residents of all racial, ethnic, and religious backgrounds and lesbian, gay, bisexual, and transgendered residents.

The department is required to make the materials and online tutorial available to every State, county, and municipal law enforcement department and to each campus police department at an institution of higher education that appoints police officers. These law enforcement agencies may use the training materials or online tutorial in providing in-service training to officers.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS projects that the bill will result in a minimal recurring State cost increase from requiring the Department of Law and Public Safety to develop or identify, and periodically update, uniform cultural diversity training course materials and an online tutorial for the optional use of State, county, municipal, and campus law enforcement departments in providing inservice training to officers.

The OLS anticipates the recurring State cost increase to be minimal, given that current law already requires the New Jersey Human Relations Council, an independent body allocated in but not of the Department of Law and Public Safety, to develop, in conjunction with law enforcement agencies and others, cultural diversity training for law enforcement personnel. While that training may not be fully consistent with the requirements of this bill, it may be feasible to transpose many of its elements to the new diversity training initiative. Any transposition would reduce the administrative workload of implementing the bill.

The bill will not directly affect State, county, municipal, and campus law enforcement departments, as their use of the department's uniform cultural diversity training course materials and online tutorial in providing in-service training to officers will be optional.

Section: Law and Public Safety

Analyst: Amy Denholtz

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 1142

STATE OF NEW JERSEY

217th LEGISLATURE

INTRODUCED FEBRUARY 8, 2016

Sponsored by: Senator SHIRLEY K. TURNER District 15 (Hunterdon and Mercer)

SYNOPSIS

Requires county and municipal police departments to establish cultural diversity training course and plan.

CURRENT VERSION OF TEXT

As introduced.



1 AN ACT concerning law enforcement practices and supplementing 2 Title 52 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. The Legislature finds and declares that:
- a. Law enforcement officers have a sworn duty to protect and serve people of all backgrounds without discrimination or preference based on race, ethnicity, religious beliefs, sexual orientation, or gender identity.
- b. One of the primary responsibilities of a law enforcement officer is to interact with people of various cultures, whether working with community members to build trust or communicating with suspects and victims.
- c. Although the culturally diverse population of this State has enriched our communities, police interactions with citizens can be complicated by diversity in situations where a lack of cultural knowledge leads to inadvertent violations of citizens' rights or creates safety risks for the law enforcement officer.
- d. Greater emphasis should be placed on a county or municipal police department's ability to partner with a variety of religious, civic, and social organizations to develop strategies and activities that promote a greater level of meaningful community engagement.
- e. In an effort to ensure safe communities throughout this State, it is necessary that each county and municipal law enforcement department establish an education program and develop a local cultural diversity action plan that will encourage law enforcement officers to foster direct relationships with the citizens whom they serve.

- 2. a. Each county and municipal law enforcement department shall develop and adopt a cultural diversity training course that includes instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training course also shall include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. The curriculum for the training program shall include, but not be limited to, a tutorial on:
- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;

- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems, meeting with community groups, and working with citizens on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups, with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.
- b. The course shall be administered by the employing law enforcement department as part of in-service training provided to each county and municipal police officer in this State. The course curriculum and an assessment as to whether each county and municipal law enforcement officer has completed the course shall be submitted to the Attorney General as part of the cultural diversity action plan established pursuant to section 3 of P.L., c. (C.) (pending before the Legislature as this bill).

- 3. a. The chief law enforcement officer of each county and municipal law enforcement department shall develop and adopt a cultural diversity action plan. The plan shall include strategies to develop outreach programs that address the social needs and concerns regarding crime in the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, which shall include organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. One of the primary objectives of each plan shall be to establish positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.
- b. In order to evaluate the effectiveness of each cultural diversity action plan, the chief law enforcement officer of each county and municipal law enforcement department shall submit to the Attorney General the cultural diversity action plan adopted pursuant to this section within one year of the effective date of this act and at least once every three years thereafter. The Attorney General may periodically assess the plans to determine whether each county and municipal law enforcement department is meeting its goals in providing an education program required pursuant to section 2 of P.L. , c. (C.) (pending before the Legislature as this bill) and formulating a cultural diversity action plan established pursuant to this section.

4. This act shall take effect on the first day of the seventh month following enactment.

STATEMENT

This bill requires each county and municipal law enforcement department to develop and adopt a cultural diversity training course.

The bill requires the cultural diversity training course to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal and county law enforcement officer is required to participate in the course as part of in-service training.

The bill requires that the course curriculum include a tutorial on:

- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;
- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems, meeting with community groups, and working with citizens on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.

In addition, the bill requires the chief law enforcement officer of each county and municipal law enforcement department to develop and adopt a cultural diversity action plan. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establish innovative strategies designed to create safe and stable neighborhoods.

The bill requires each county and municipal police department to submit the plan, along with the training course curriculum, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. Under the bill, the Attorney General may periodically assess the plans to determine whether each department is meeting its goals in providing a cultural diversity training course and formulating a cultural diversity action plan.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE, No. 1142

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 10, 2016

The Senate Law and Public Safety Committee reports favorably and with committee amendments Senate Bill No. 1142.

As amended and reported by the committee, Senate Bill No. 1142 requires each county and municipal law enforcement department and institution of higher education which appoints campus police officers to develop and adopt a cultural diversity training course.

The amended bill requires the cultural diversity training course to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county, and campus law enforcement officer is required to participate in the course as part of in-service training.

The amended bill requires that the course curriculum include a tutorial on:

- (1) the various cultural communities and the effects of diversity on community relations within each law enforcement department's jurisdiction;
- (2) appropriate methods by which an officer may interact with people of various cultures and religions in the community, with an emphasis on officer safety skills and conflict resolution techniques;
- (3) best practices in law enforcement techniques when analyzing and solving local neighborhood problems and problems on campus, meeting with community groups, and working with citizens on crime prevention programs;
- (4) the impact that police diversity skills have on overall law enforcement effectiveness; and
- (5) the community's perception of various racial, ethnic, and religious groups with specific attention to local stereotypes and cultural assumptions that negatively impact public safety.

In addition, the amended bill requires the chief law enforcement officers of each county and municipal law enforcement department and an institution of higher education which appoints campus police officer to develop and adopt a cultural diversity action plan. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establish innovative strategies designed to create safe and stable neighborhoods.

The amended bill requires each county and municipal police department and institution of higher education to submit the plan, along with the training course curriculum, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. Under the amended bill, the Attorney General periodically may assess the plans to determine whether each department and institution is meeting its goals in providing a cultural diversity training course and formulating a cultural diversity action plan.

The committee amended the bill to require institutions of higher education which appoint campus police officers to develop and adopt a campus cultural diversity training course and action plan for the campus police department.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 1142 STATE OF NEW JERSEY 217th LEGISLATURE

DATED: MAY 12, 2016

SUMMARY

Synopsis: Requires county, municipal, and campus police departments to

establish cultural diversity training course and plan.

Type of Impact: State and local government expenditure increases.

Agencies Affected: Department of Law and Public Safety;

County and Municipal Law Enforcement Agencies;

Public Institutions of Higher Education.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost Increase	Indet	erminate – See comments	s below
Local Cost Increase	Indet	erminate – See comments	s below

- The Office of Legislative Services (OLS) anticipates that the bill will result in indeterminate
 cost increases to the State, certain counties and municipalities, and certain public institutions
 of higher education that appoint campus police officers.
- The bill causes additional costs to be incurred by certain county and municipal governments as well as certain public institutions of higher education from mandating the development or revision of cultural diversity action and training plans for the entities' law enforcement agencies. The OLS cannot quantify the additional cost because it does not know how many law enforcement entities will need to develop or revise cultural diversity action or training plans to comply with the bill's criteria. The bill requires the entities to submit their adopted plans to, and in a format to be determined by, the Attorney General; however, it is unknown what format will be required and what the entities' ensuing compliance costs will be.
- It is unknown to what extent the bill will impose an additional cost on the Attorney General. The bill authorizes the Attorney General to review the cultural diversity action and training plans submitted by county and municipal law enforcement agencies as well as public and private institutions of higher education with a campus police department. It is unknown how often and under what circumstances the Attorney General will do so.



BILL DESCRIPTION

Senate Bill No. 1142 (1R) of 2016 requires the development and adoption of a cultural diversity training course by each county and municipal law enforcement department and by each institution of higher education with a campus police department. The cultural diversity training course is to include instruction and exercises designed to promote positive interaction with the racial, ethnic, and religious communities within each police department's respective jurisdiction. The training course also is to include instruction and exercises designed to promote positive interaction with the lesbian, gay, bisexual, and transgender individuals residing within each department's respective jurisdiction. Each municipal, county, and campus law enforcement officer is required to participate in the course as part of in-service training.

In addition, the bill requires the development and adoption of a cultural diversity action plan by each county and municipal law enforcement department and by each institution of higher education for the institution's campus police department. The plan is to include strategies for outreach programs that address the social and criminal concerns of the community, as well as efforts taken on behalf of the police department in forming partnerships with various cultural, religious, and civic organizations, including organizations formed on the basis of preventing discrimination based on gender identity and sexual orientation. The plan is to emphasize positive relationships between the police and various community groups that encourage a willingness to collaborate in identifying community safety issues and establishing innovative strategies designed to create safe and stable neighborhoods.

The bill also requires each county and municipal police department and each institution of higher education that appoints campus police officers to submit the cultural diversity action plan, along with the training course curriculum, to the Attorney General within one year of the bill's effective date and at least once every three years thereafter. The Attorney General may periodically assess the plans to determine whether each department and institution of higher education is meeting its goals in providing a cultural diversity education course and formulating a cultural diversity action plan.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS anticipates that the bill will result in indeterminate cost increases to the State, certain counties and municipalities, and certain public institutions of higher education that appoint campus police officers.

The bill requires county and municipal law enforcement offices, and institutions of higher education with campus police departments, to create cultural diversity training plans and conduct the training during the police departments' regular in-service trainings. As it is common practice for law enforcement to engage in regular in-service training, it is unknown how many agencies may need to create a new course or revise their current course to meet the requirements of this bill. The bill does permit the law enforcement entity discretion as to how the course is delivered.

The bill also requires county and municipal law enforcement offices, and institutions of higher education with campus police departments, to develop cultural diversity action plans. It is

common for law enforcement agencies to have community plans; however, it is unknown how many agencies may need to revise their current plans or create new ones to meet bill requirements.

Furthermore, the bill requires the Attorney General to collect the cultural diversity action and training plans adopted by county and municipal law enforcement agencies, and by public and private institutions of higher education that appoint campus police officers. It is estimated that there would be at least 509 plans developed by: three county police departments (Camden, Bergen, and Union); 489 municipal police departments (the 565 municipalities minus the 76 municipalities patrolled full-time by the State Police); and at least 17 institutions of higher education, including public and private institutions and county colleges, that appoint campus police officers. The bill provides discretion as to the format in which the documents will be submitted to and stored by the Attorney General. This cost could be minimal if the plans are submitted electronically.

The bill also provides discretion to the Attorney General regarding the frequency of plan assessments. It is unknown how often and under what circumstances the Attorney General would conduct an evaluation.

Section: Law and Public Safety

Analyst: Amy Denholtz

Senior Research Analyst

Approved: Frank W. Haines III

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY BILL NO. 1663 (First Reprint)

To the General Assembly:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Assembly Bill No. 1663 (First Reprint) with my recommendations for reconsideration.

This bill would require each county and municipal law enforcement department, and each college or university that appoints campus police officers, to develop, adopt, and administer a cultural diversity training course. The bill would also require each department adopt a cultural diversity action plan that must include strategies to develop outreach programs to address social needs and concerns regarding crime in the community.

I agree with the sponsors that effective and responsible law enforcement requires a collaborative relationship between the police and all residents within their jurisdiction and that cultural diversity training assists in the promotion of positive interactions between police and the communities they serve. While I support the purpose of this bill, its specific requirements raise constitutional and practical concerns.

Law enforcement officers in the State currently receive a significant amount of cultural diversity education. Pursuant to existing law, the Police Training Commission in the Department of Law and Public Safety reviews and approves police academies' basic training courses. The basic training courses require trainees to receive detailed education in, and satisfy performance requirements relating to: the different cultures and subcultures in the State; the impact of prejudice on law enforcement behavior; how law enforcement behavior can result in positive or negative impacts on community relations; community

organizations in the trainee's area; and techniques that promote positive police-community relations. Officers also receive additional cultural diversity training through in-service training and online education during their employment.

Foremost, I am concerned that this bill violates the New Jersey Constitution's prohibition against unfunded mandates. Specifically, the bill's requirement that each municipal and county law enforcement department develop, adopt, and implement a cultural diversity training course and cultural diversity action plan will impose costs on these entities, thereby creating an unfunded mandate.

In addition, I am concerned about the bill's requirement that each law enforcement department develop its own, individual training course. Hundreds of unique training courses could result in significant inconsistencies in how law enforcement officers throughout the State are educated about, and address, issues relating to cultural diversity and community interactions.

Accordingly, I am recommending changes that will address these constitutional and practical impediments. To avoid the creation of more than 500 unique and potentially inconsistent plans, I propose that the Department of Law and Public Safety create or identify uniform cultural diversity training course materials and an online tutorial that shall be available to all county, municipal, and campus police departments, and every other law enforcement department in the State. The Department would then update these materials and the online tutorial as appropriate. Many local law enforcement departments already provide supplemental cultural diversity training, and these changes would enable these, and all other, law enforcement

agencies in the State to more easily and affordably access welldeveloped, uniform cultural diversity training materials.

The removal of the bill's requirement that local law enforcement entities create and adopt cultural diversity action plans should eliminate the constitutional implications of this unfunded mandate. Moreover, because the Attorney General already has the authority to require individual local law enforcement departments to abide by the basic components of such a plan, the cultural diversity action plan requirement in this bill is unnecessary. I am also recommending certain other changes to implement the bill's provisions and ensure that law enforcement has uniform cultural diversity training.

Accordingly, I herewith return Assembly Bill No. 1663 (First Reprint) and recommend that it be amended as follows:

Page 2, Title, Line 3: After "Statutes" insert ", and amending P.L.1997, c.257"

Page 2, Section 1, Lines 8-31:
Delete in their entirety

Page 2, Section 2, Line 33:

Delete in its entirety and insert "1. a. The Department of Law and Public Safety"

Page 2, Section 2, Line 34: Delete "and adopt a" and insert "or identify uniform"

Page 2, Section 2, Line 35: Delete "and exercises"

Page 2, Section 2, Line 36:

Delete "the racial, ethnic, and religious communities" insert ", and community outreach to, all residents"

Page 2, Section 2, Line 37:

Delete "each department's respective jurisdiction. The" and insert "a community, including residents of all racial, ethnic, and religious backgrounds and lesbian, gay, bisexual, and transgender individuals residing within the community. Components of the"

Page 2, Section 2, Line 37:

Delete "also" and insert "materials and online tutorial"

Page 2, Section 2, Lines 38-40:

Delete in their entirety

Page 2, Section 2, Line 41:

Delete "jurisdiction. The curriculum for the training program"

Page 2, Section 2, Line 42:

Delete "a tutorial" and insert "instruction"

Page 2, Section 2, Line 44:

Delete "each law enforcement department's" and insert "a community;"

Page 2, Section 2, Line 45:

Delete in its entirety

Page 3, Section 2, Line 6:

After ";" insert "and"

Page 3, Section 2, Line 8:

Delete "; and" and insert "."

Page 3, Section 2, Lines 9-19:

Delete in their entirety and insert "b. The Department of Law and Public Safety shall cause the training course materials and online tutorial developed or identified pursuant to subsection a. of this section to be made available to every State, county, and municipal law enforcement department in the State and to each campus police department at an institution of higher education in the State that appoints police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) for use in providing officer training and information promoting community outreach efforts within the law enforcement department's community.

c. The Department of Law and Public Safety shall periodically assess the training course materials and online tutorial developed or identified pursuant to subsection a. of this section and update them where the Department finds appropriate."

Page 3, Line 20:

Insert "2. Every State, county, and municipal law enforcement department in the State and every campus police department at an institution of higher education in the State that appoints police officers pursuant to P.L.1970, c.211 (C.18A:6-4.2 et seq.) may provide inservice training of its personnel utilizing the

training course materials and/or online tutorial developed or identified by the Department of Law and Public Safety pursuant to section 1 of P.L. , c. (C.) (pending before the Legislature as this bill)."

Page 3, Section 3, Lines 21-46:

Page 4, Section 4, Lines 1-36:

Page 4, Line 37:

Delete in their entirety

Delete in their entirety

Insert "3. Section 2 of
P.L.1997, c.257 (C.52:9DD-9)
is amended to read as
follows:

It shall be the duty of the council:

- a. to develop policy proposals for the State and assist with coordinating efforts to promote prejudice reduction and prevent and deter crimes based upon the victim's race, color, religion, national origin, sexual orientation, ethnicity, gender, or physical, mental or cognitive disability;
- b. to assist in diffusing tensions in communities affected by such crimes;
- c. to act as a clearinghouse for information and program ideas among the existing county human relations commissions;
- d. to assist the efforts of the county human relations commissions in relieving tensions within the community;
- e. to assist in providing training programs for members of the county human relations commissions and other interested community leaders;
- f. to develop and present a biennial report to the Governor and Legislature on the status of bias and violence based upon race, color, religion, national origin, sexual orientation, ethnicity, gender, or physical, mental or cognitive disability;

- g. to establish and maintain a listing of conflict resolution programs and experts to be available as a resource for communities in time of crisis;
- h. [to develop in conjunction with law enforcement agencies, including the Office of Bias Crimes and Community Relations in the Division of Criminal Justice, and the educational community cultural diversity training for law enforcement personnel]

 Deleted by amendment, P.L., c.) (pending before the Legislature as this bill);
- i. to develop in conjunction with the Department of Education and the educational, civil rights and human relations communities educational programs intended to educate, encourage, develop, promote and strengthen respect for human rights and cultural diversity and prevent and combat racism, intolerance and bigotry;
- j. to assist local
 communities in establishing
 local human relations
 commissions;
- k. to assess changes in local demographics and assist communities in adapting to minority population shifts;
- l. to assist State,
 county and local government
 agencies with multi-cultural
 awareness programs;
- m. to require that the representatives from the county human relations commissions report back to the counties regarding the work and activities of the State council;
- n. to provide conciliation assistance and conduct all activities in confidence and without publicity; and
- o. to make recommendations to governmental entities for the development of policies and procedures in general and for

programs of formal and informal education that will aid in eliminating all types of discrimination based on color, religion, of discrimination, religion, national origin, sexual ethnicity, orientation, ethnicity, gender, or physical, mental or cognitive disability."

Page 4, Section 5, Lines 38-48:

Page 5, Section 5, Lines 1-18:

Page 5, Section 6, Line 20:

[seal]

Delete in their entirety

Delete in their entirety

Delete "6." and insert "4."

Respectfully,

/s/ Chris Christie

Governor

Attest:

/s/ Thomas P. Scrivo

Chief Counsel to the Governor

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Governor Chris Christie Takes Action On Pending Legislation

Tuesday, August 9, 2016

Tags: Bill Action

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Trenton, NJ - Governor Chris Christie announced action that has been taken on the following legislation:

BILLS SIGNED:

S-2049/A-3652 (Singer/S. Kean, Rible) – w/ STATEMENT - Establishes three-year nonpublic school pupil transportation pilot program in Lakewood School District to provide funding to consortium of nonpublic schools that will assume responsibility for district's mandated nonpublic school busing

A-1663wGR/S-1142 (Schaer, Prieto, Sumter, Danielsen, Johnson, Mukherji/Turner) - Requires DLPS to establish and make available to law enforcement agencies cultural diversity training materials and online tutorial

A copy of the Governor's statement is attached to the release.

Press Contact: Brian Murray 609-777-2600



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