COPY NO. 4

LEGISLATIVE HISTORY OF R. S. 49:3-1 et seq.

(Uniform Securities Law)

Earlier Attempts:

1959 - S-198 "Uniform Securities Law" (copy enclosed) Died in Senate Committee.

Laws 1960, Chapter 75, S-172. Introduced March 21, 1960 by Messrs. Cowgill, Jones & Stout.

This bill had statement (copy enclosed)
Bill amended in Senate (copy of amendments enclosed)

For history of the drafting of this bill and its relation to the Uniform Act, see:

Mulford, John.

The proposed New Jersey Blue Sky Law. The Business Lawyer, July 1960, p. 1

National Conference on Consumer and Investor Protection Summary, March 10-11, 1960, p. 22,0 YTHE CHARL WEN

Koenigsberg, S. M.
The New Blue Sky Law.

83 MJL; 553, November 3, 1960

Trenton, N. J.

MEWSPAPER ACCOUNTS:

Investors' safeguard; bill for rogulation of securities sales is lauded.

NEWARK NEWS, April 30, 1960

To vote on fraud bill.

NEWARK NIWS, June 30, 1960

Stock fraud crackdown in new law. TRENTON TIMES, June 24, 1960

Meyner signs stockbroker crackdown bill. PHILADELPHIA INQUIRER, June 24, 1960

Protecting the Public Editorial NEWARK NEWS, November 26, 1960

# DEPOSITORY COPY

Do Not Remove From Library SEY STATE LIBRARY

RS/jmk

te Street

# [OFFICIAL COPY REPRINT]

# SENATE, No. 172

# STATE OF NEW JERSEY

#### INTRODUCED MARCH 21, 1960

By Senators COWGILL, JONES and STOUT

#### Referred to Committee on Business Affairs

- An Act relating to securities; prohibiting fraudulent practices in relation thereto; providing criminal penalties and imposing civil liability for violations; requiring the registration of broker-dealers, agents and investment advisors; making uniform the law with reference thereto; establishing a Bureau of Securities in the Department of Law and Public Safety and repealing the "New Jersey Securities Law," chapter 1 of Title 49 of the Revised Statutes.
- Be it enacted by the Senate and General Asembly of the State of New 2 Jersey:

# ARTICLE 1

### GENERAL PROVISIONS

- 1 1. Short title.
- This act may be cited as the "Uniform Securities Law."
- 1 2. Definitions.
- When used in this law, unless the context otherwise requires:
- 3 (a) "Bureau" means the agency designated in section 14, paragraph 4 (a);
- (b) "Agent" means any individual other than a broker-dealer who forepresents a broker-dealer or issuer (except as provided in section 3 or except a person who effects transactions in this State exclusively in section 3.

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

8 curities described in subdivisions (1) and (2) of section 3(a)) in effecting 9 or attempting to effect purchases or sales of securities. A partner, officer, 10 or director of a broker-dealer or issuer, or a person occupying a similar 11 status or performing similar functions, is an agent only if he otherwise comes 12 within this definition;

- (c) "Broker-dealer" means any person engaged in the business of ef-13 14 feeting or attempting to effect transactions in securities for the account of 15 others or for his own account. "Broker-dealer" does not include (1) an 16 agent, (2) an issuer, (3) a person who effects transactions in this State ex-17 clusively in securities described in subdivisions (1) and (2) of section 3(a), 18 (4) a bank, savings institution, or trust company, or (5) a person who(i) 19 effects transactions in this State exclusively with or through (A) the issuers 20 of the securities involved in the transactions, (B) other broker-dealers, or 21 (C) banks, savings institutions, trust companies, insurance companies, in-22 vestment companies as defined in the Investment Company Act of 1940, 23 pension or profit-sharing trusts, or other financial institutions or institutional 24 buyers, whether acting for themselves or as trustees, or (ii) during any 25 period of 12 consecutive months does not direct more than 15 offers to sell or 26 to buy into this State in any manner to persons other than those specified 27 in paragraph (c) (5) (i), whether or not the offeror or any of the offerees 28 is then present in this State;
- (d) "Capital" shall mean net capital as defined and adjusted under the 30 formula established by the Securities and Exchange Commission in Rule 31 [15C3-1] X-15C3-1, made pursuant to the Securities Exchange Act of 1934, 32 prescribing a minimum permissible ratio of aggregate indebtedness to net 33 capital as such rule presently exists or as it may hereafter be amended;
- 34 (e) "Fraud," in addition to the usual construction placed on it and 35 accepted in courts of law and equity, shall include the following, provided, 36 however, that any *promise*, representation, misrepresentation or omission be 37 made with knowledge and with intent to deceive and result in a detriment 37A to the purchaser:

- 38 (1) Any misrepresentation by word, conduct or in any manner of 39 any material fact, either present or past, and any omission to disclose 40 any such fact;
- 41 (2) Any promise or representation as to the future which is be-42 yould reasonable expectation or is unwarranted by existing circum-43 stances;

45

- (3) The gaining of, or attempt to gain, directly or indirectly, through a trade in any security, a commission, fee or gross profit so large and exorbitant as to be unconscionable and unreasonable;
- 47 (4) Generally any course of conduct or business which is calculated 48 or put forward with intent to deceive the public or the purchaser of any 49 security as to the nature of any transaction or the value of such se-50 curity;
- 51 (5) Any artifice, agreement, device or scheme to obtain money, profit 52 or property by any of the means herein set forth or otherwise prohibited 53 by this law.
- (f) "Guaranteed" means guaranteed as to payment of principal, interestor dividends;
- (g) "Investment advisor" means any person who, for compensation, for engages in the business of advising others, either directly or through publications or writings, as to the value of securities or as to the advisability of insecurities in, purchasing, or selling securities, or who, for compensation and as a part of a regular business, issues or promulgates analyses or reports concerning securities. "Investment advisor" does not include (1) a bank, savings institution, or trust company; (2) a lawyer, accountant, engineer, or teacher whose performance of these services is solely incidental to the praceful tice of his profession; (3) a broker-dealer registered under this law; (4) a publisher of any bona fide newspaper, news magazine, or business or finance in publication of general, regular, and paid circulation; (5) a person whose advice, analyses, or reports relate only to securities exempted by section 3, a paragraph (a) (1) and (2); (6) a person who has no place of business in

69 this State if (a) his only clients in this State are other investment advisors,
70 broker-dealers, banks, savings institutions, trust companies, insurance com71 panies, investment companies as defined in the Investment Company Act of
72 1940, pension or profit-sharing trusts, or other financial institutions or in73 stitutional buyers, whether acting for themselves or as trustees, or (b)
74 during any period of 12 consecutive months he does not direct business
75 communications into this State in any manner to more than 5 clients other
76 than those specified in subparagraph (6) (a) of this paragraph, whether or
77 not he or any of the persons to whom the communications are directed is
78 then present in this State; or (7) such other persons not otherwise within
79 the intent of this paragraph (g) as the bureau chief may by rule or order
79a designate;

- 80 (h) "Issuer" means any person who issues or proposes to issue any 81 security, except that (1) with respect to certificates of deposit, voting-trust 82 certificates, or collateral-trust certificates, or with respect to certificates of 83 interest or shares in an unincorporated investment trust not having a board 84 of directors (or persons performing similar functions) or of the fixed, re-85 stricted management, or unit type, the term "issuer" means the person or 86 persons performing the acts and assuming the duties of depositor or man-87 ager pursuant to the provisions of the trust or other agreement or instru-88 ment under which the security is issued; and (2) with respect to certificates 89 of interest in oil, gas, or mining titles or leases, there is not considered to 90 be any "issuer."
- 91 (i) "Person" means an individual, a corporation, a partnership, an 92 association, a joint-stock company, a trust where the interests of the bene-93 ficiaries are evidenced by a security, an unincorporated organization, a gov-94 ernment, or a political subdivision of a government;
- 95 (j) (1) "Sale" or "sell" includes every contract of sale of, contract to 96 sell, or disposition of, a security or interest in a security for value;
- 97 (2) "Offer" or "offer to sell" includes every attempt or offer to dispose 98 of, or solicitation of an offer to buy, a security or interest in a security for 99 value;

- 100 (3) Any security given or delivered with, or as a bonus on account of, 101 any purchase of securities or any other thing is considered to constitute part 102 of the subject of the purchase and to have been offered and sold for value;
- 103 (4) A purported gift of assessable stock is considered to involve an 104 offer and sale;
- (5) Every sale or offer of a warrant or right to purchase or subscribe to another security of the same or another issuer, as well as every sale or offer 107 of a security which gives the holder a present or future right or privilege 108 to convert into another security of the same or another issuer, is considered 109 to include an offer of the other security;
- (6) The terms defined in this paragraph (j) do not include (a) any bona fide pledge or loan; (b) any stock dividend, whether the corporation distributing the dividend is the issuer of the stock or not, if nothing of value is given by stockholders for the dividend other than the surrender of a right to a cash or property dividend when each stockholder may elect to take the dividend in cash or property or in stock; (c) any act incident to a class vote by stockholders, pursuant to the certificate of incorporation or the applicable corporation statute, on a merger, consolidation, reclassification of securities, and or sale of corporate assets in consideration of the issuance of securities of another corporation; or (d) any act incident to a judicially approved reor-ganization in which a security is issued in exchange for 1 or more outstanding securities, claims, or property interests, or partly in such exchange and partly for cash;
- (k) "Savings institution" shall [include a savings and loan association]

  123A mean any savings and loan association or building and loan association

  123B operating pursuant to the Savings and Loan Act of New Jersey, and any

  123C Federal savings and loan association and any association organized under

  123D the laws of any State whose accounts are insured by the Federal Savings

  123E and Loan Insurance Corporation and who are subject to supervision and

  123F examination by the Federal Home Loan Bank Board, and any credit union

  123G licensed and supervised under the Credit Union Ac! of New Jersey or licensed

  123H and supervised by the Bureau of Federal Credit Unions.

- (1) "Securities Exchange Act of 1934" and "Investment Company Act 125 of 1940" mean the Federal statutes of those names as amended or supple-126 mented before or after the effective date of this act;
- (m) "Security" means any note; stock; treasury stock; bond; deben128 ture; evidence of indebtedness; certificate of interest or participation in any
  129 profit-sharing agreement including but not limited to certificates of interest
  130 or participation in real or personal property; collateral-trust certificate; pro131 organization certificate or subscription; transferable share; investment con132 tract; voting-trust certificate; certificate of deposit for a security; certificate
  133 of interest in an oil, gas or mining title or lease; or, in general, any interest
  134 or instrument commonly known as a "security," or any certificate of interest
  135 or participation in, temporary or interim certificate for, guarantee of, or
  136 warrant or right to subscribe to or purchase, any of the foregoing. "Secur137 ity" does not include any insurance or endowment policy or annuity contract
  138 under which an insurance company promises to pay a fixed or variable num139 ber of dollars either in a lump sum or periodically for life or some other
  140 specified period;
- 141 (n) "State" means any State, territory, or possession of the United 142 States, as well as the District of Columbia and Puerto Rico.
  - 1 3. Exceptions for agents of issuers of certain securities and in certain 2 transactions.
  - 3 (a) agents of issuers with respect to the following securities are ex-4 cepted from section 2, paragraph (b):
  - (1) any security (including a revenue obligation) issued or guaranteed by the United States, any State, any political subdivision of a State, or any agency or corporate or other instrumentality of 1 or more of the foregoing; or any certificate of deposit for any of the foregoing;

10

11

12

(2) any security issued or guaranteed by Canada, any Canadian province, any political subdivision of any such province, any agency or corporate or other instrumentality of 1 or more of the foregoing, or any other foreign government with which the United States currently main-

13	tains diplomatic relations, if the security is recognized as a valid obli
14	gation by the issuer or guarantor;

18A

- (3) any security issued by and representing an interest in or a debt of, or guaranteed by, [any bank organized under the laws of the United States, or ] any bank, savings institutions, or trust company organized and supervised under the laws of any State or under the laws of the United States;
  - (4) any commercial paper which arises out of a current transaction or the proceeds of which have been or are to be used for current transactions, and which evidences an obligation to pay cash within 12 months of the date of issuance, exclusive of days of grace, or any renewal of such paper which is likewise limited, or any guarantee of such paper or of any such renewal;
  - (5) any investment contract issued in connection with an employees' stock purchase, savings, pension, profit-sharing, or similar benefit plan if the bureau chief is notified in writing 30 days before the inception of the plan or, with respect to plans which are in effect on the effective date of this act, within 60 days thereafter (or within 30 days before they are reopened if they are closed on the effective date of this act);
- 32 (b) Agents of issuers with respect to the following transactions are ex-33 cepted from section 2, paragraph (b):
  - (1) any transaction between the issuer or other person on whose behalf the offering is made and an underwriter, or among underwriters;
  - (2) any transaction in a bond or other evidence of indebtedness secured by a real or chattel mortgage or deed of trust, or by an agreement for the sale of real estate or chattels, if the entire mortgage, deed of trust, or agreement, together with all the bonds or other evidences of indebtedness secured thereby, is offered and sold as a single unit;
- 41 (3) any transaction by a receiver or trustee in bankruptcy;
  - (4) any offer or sale to a bank, savings institution, trust company, insurance company, investment company as defined in the Investment

Company Act of 1940, pension or profit-sharing trust, or other financial institution or institutional buyer, or to a broker-dealer, whether the purchaser is acting for itself or in some fiduciary capacity;

- (5) any transaction pursuant to an offer directed by the offeror to not more than 10 persons (other than those designated in paragraph (b) (4)) in this State during any period of 12 consecutive months, whether or not the offeror or any of the offerees is then present in this State, if (i) the seller reasonably believes that all buyers are purchasing for investment, and (ii) no commission or other remuneration is paid or given directly or indirectly for soliciting any prospective buyer;
- (6) any offer or sale of a preorganization certificate or subscription if (i) no commission or other remuneration is paid or given directly or indirectly for soliciting any prospective subscriber, (ii) the number of subscribers does not exceed 10, and (iii) no payment is made by any subscriber;
- (7) any transaction pursuant to an offer to existing security holders of the issuer, including persons who at the time of the transaction are holders of convertible securities, nontransferable warrants, or transferable warrants exercisable within not more than 90 days of their issuance, if (i) no commission or other remuneration (other than a standby commission) is paid or given directly or indirectly for soliciting any security holder in this State, or (ii) the issuer first files a notice specifying the terms of the offer and the bureau chief does not by order disallow the exception within the next 5 full business days;
- (8) any transaction effected with existing employees, partners, officers or directors of the issuer if no commission other remuneration is paid or given directly or indirectly for soliciting any person in this State;
- 72 (c) In any proceeding under this law, the burden of proving an excep-73 tion from a definition is upon the person claiming it.
- 1 4. Scope of the act.

- 2 (a) Sections 5, 8, 19 and section 9, paragraph (a) apply to persons who 3 sell or offer to sell when (1) an offer to sell is made in this State, or (2) an 4 offer to buy is made and accepted in this State;
- 5 (b) Sections 5, 8 and section 9, paragraph (a) apply to persons who 6 buy or offer to buy when (1) an offer to buy is made in this State, or (2) an 7 offer to sell is made and accepted in this State;
- 8 (c) For the purpose of this section, an offer to sell or to buy is made 9 in this State, whether or not either party is then present in this State, when 10 the offer (1) originates from this State or (2) is directed by the offeror to 11 this State and received at the place to which it is directed (or at any post 12 office in this State in the case of a mailed offer);
- (d) For the purpose of this section, an offer to buy or to sell is accepted 14 in this State when acceptance (1) is communicated to the offeror in this 15 State and (2) has not previously been communicated to the offeror, orally 16 or in writing, outside this State; and acceptance is communicated to the 17 offeror in this State, whether or not either party is then present in this 18 State, when the offeree directs it to the offeror in this State reasonably believing the offeror to be in this State and it is received at the place to which 20 it is directed (or at any post office in this State in the case of a mailed acceptance);
- (e) An offer to sell or to buy is not made in this State when (1) the publisher circulates or there is circulated on his behalf in this State any bona fide newspaper or other publication of general, regular, and paid circulation which is not published in this State, or which is published in this State but has had more than 2/3 of its circulation outside this State during the past months, or (2) a radio or television program originating outside this State is received in this State;
- (f) Sections 6, 8, and 9, so far as investment advisors are concerned, ap-30 ply when any act instrumental in effecting prohibited conduct is done in 31 this State, whether or not either party is then present in this State.

#### ARTICLE 2

#### FRAUDULENT AND OTHER PROHIBITED PRACTICES

- 1 5. Sales and purchases.
- 2 It shall be unlawful for any person, in connection with the offer, sale, or
- 3 purchase of any security, directly or indirectly
- 4 (a) to employ any device, scheme, or artifice to defraud;
- 5 (b) to make any untrue statement of a material fact or to omit to state a
- 6 material fact necessary in order to make the statements made, in the light of
- 7 the circumstances under which they are made, not misleading; or
- 8 (c) to engage in any act, practice, or course of business which operates
- 9 or would operate as a fraud or deceit upon any person.
- 1 6. Advisory activities.
- 2 (a) It shall be unlawful for any person who receives any consideration
- 3 from another person primarily for advising the other person as to the value
- 4 of securities or their purchase or sale, whether through the issuance of
- 5 analyses or reports or otherwise,
- 6 (1) to employ any device, scheme or artifice to defraud the other
- 7 person; or
- 8 (2) to engage in any act, practice, or course of business which
- 9 operates or would operate as a fraud or deceit upon the other person;
- 10 (b) It shall be unlawful for any investment advisor or registered broker-
- 11 dealer acting as an investment advisor to enter into, extend, or renew any
- 12 investment advisory contract unless it provides in writing
- 13 (1) that the investment advisor shall not be compensated on the
- basis of a share of capital gains upon or capital appreciation of the
- funds or any portion of the funds of the client;
- 16 (2) that no assignment of the contract may be made by the invest-
- ment advisor without the consent of the other party to the contract; and
- 18 (3) that the investment advisor, if a partnership shall notify the
- other party to the contract of any change in the membership of the
- 20 partnership within a reasonable time after the change;

- (c) Paragraph (b) (1) does not prohibit an investment advisory contract which provides for compensation based upon the total value of a fund
  averaged over a definite period, or as of definite dates or taken as of a
  definite date. "Assignment," as used in paragraph (b) (2), includes any
  direct or indirect transfer or hypothecation of an investment advisory contract by the assignor or of a controlling block of the assignor's outstanding
  voting securities by a security holder of the assignor; but, if the investment
  advisor is a partnership, no assignment of an investment advisory contract
  is considered to result from the death or withdrawal of a minority of the
  members of the investment advisor having only a minority interest in the
  advisor of 1 or more members who, after admission, will be only a minority
  of the members and will have only a minority interest in the business.
- 1 7. Misleading filings.
- It is unlawful for any person to make or cause to be made, in any document filed with the bureau or in any proceeding under this law, any statement
  which is, at the time and in the light of the circumstances under which it is
  made, false or misleading in any material respect.
- 1 8. Unlawful representations concerning registration.
- 2 (a) Neither (1) the fact that an application for registration has been 3 filed nor (2) the fact that a person is effectively registered constitutes a find-4 ing by the bureau chief that any document filed under this act is true, com-5 plete, and not misleading. Neither any such fact nor the fact that an 6 exception is available means that the bureau chief has recommended any 7 person, security, or transaction, nor does it constitute approval of any per-8 son, security, or transaction except to the extent that an effectively registered 9 person has a revocable authority to conduct business in this State as a broker-10 dealer, agent, or investment advisor, as the case may be.
- 11 (b) It is unlawful to make, or cause to be made, to any prospective pur-12 chaser, customer, or client any representation inconsistent with paragraph 13 (a).

#### ARTICLE 3

REGISTRATION OF BROKER-DEALERS, AGENTS AND INVESTMENT ADVISORS

- 1 9. Registration requirement.
- 2 (a) It shall be unlawful for any person to act as a broker-dealer or 3 agent in this State unless he is registered under this act;
- 4 (b) It shall be unlawful for any broker-dealer or issuer to employ an 5 agent in this State unless the agent is registered, except as permitted by sec-6 tions 3(a) and (b). The registration of an agent is not effective during any 7 period when he is not associated with a particular broker-dealer registered 8 under this act or a particular issuer. When an agent begins or terminates 9 a connection with a broker-dealer or issuer, or begins or terminates those 10 activities which make him an agent, the agent as well as the broker-dealer or 11 issuer shall promptly notify the bureau;
- (c) It shall be unlawful for any person to transact business in this State as an investment advisor unless (1) he is so registered under this act, (2) he is registered as a broker-dealer without the imposition of a condition under section 11, paragraph (b) (6), or (3) his only clients in this State are investment companies as defined in the Investment Company Act of 1940 or insur-17 ance companies;
- (d) Every registration shall expire 2 years from its effective date unless 19 renewed, except that the bureau chief may by rule provide that registrations 20 shall all expire on the same date.
- 1 10. Registration procedure.
- (a) A broker-dealer, agent, or investment advisor may obtain an initial or renewal registration by filing with the bureau an application together with a consent to service of process pursuant to section 21, paragraph (a). The application shall contain whatever information the bureau chief by rule requires concerning such matters as (1) the applicant's form and place of organization; (2) the applicant's proposed method of doing business; (3) the qualifications and business history of the applicant; in the case of a broker-9 dealer or investment advisor, the qualifications and business history of any

10 partner, officer, or director, any person occupying a similar status or per-11 forming similar functions, or any person directly or indirectly controlling the 12 broker-dealer or investment advisor; and, in the case of an investment ad-13 visor or registered broker-dealer acting as an investment advisor, the qualifi-14 cations and business history of any employee who is to give investment ad-15 vice; (4) any injunction or administrative order or conviction of a misde-16 meanor involving a security or any aspect of the securities business and any 17 conviction of a high misdemeanor or felony; and (5) the applicant's financial 18 condition. If no denial, postponement or suspension order is in effect and no 19 proceeding is pending under section 11, registration becomes effective at 20 noon of the thirtieth day after an application is filed. The bureau chief may 21 by rule or order specify an earlier effective date, or he may by order defer 22 the effective date until the first day of the next calendar month after the 23 thirtieth day after the filing of the application. The time limits herein pro-24 vided shall run anew from the filing of any amendment. Registration of a 25 broker-dealer automatically constitutes registration of any agent who is a 26 partner, officer, or director, or a person occupying a similar status or per-27 forming similar functions;

- (b) Every applicant for initial or renewal registration shall pay a filing 29 fee of \$75.00 in the case of a broker-dealer, plus \$2.00 for each partner, officer, 30 director or principal doing business in this State, \$15.00 in the case of an 31 agent, and \$50.00 in the case of an investment advisor. When application is 32 denied or withdrawn, the bureau shall retain the fee. Whenever any supple-33 mental filing, for the purpose of keeping current the information furnished 34 to the bureau chief, is made there shall be a supplemental filing fee of \$5.00.
- 35 (c) A registered broker-dealer or investment advisor may file an appli-36 cation for registration of a successor, whether or not the successor is then in 37 existence, for the unexpired portion of the registration period. There shall 38 be no filing fee;
- 39 (d) The bureau chief may by rule require a minimum capital for regis-40 tered broker-dealers, provided that the bureau chief shall not in any case re-

41 quire a minimum capital in excess of \$10,000.00 in the case of a registered 42 broker-dealer; and provided, further, that the minimum capital requirement 43 of a broker-dealer engaged exclusively in the sale of investment company 44 shares shall not be in excess of \$5,000.00;

- (e) The bureau chief may by rule require registered investment advisors 4546 who have custody of clients' funds or securities and registered broker-dealers 47 to post surety bonds in amounts up to \$25,000.00, and may determine their 48 conditions; provided that no such surety bond shall be required of an invest-49 ment advisor or a broker-dealer who has a minimum capital of at least 50 \$25,000.00 or of a broker-dealer engaged exclusively in the sale of invest-51 ment company shares who has a minimum capital of \$5,000.00; except that, 52 notwithstanding the provisions of this or any other section of this law, the 53 bureau chief may by rule require registered broker-dealers and investment ad-54 visors if such registrant or any partner, officer, or director, any person occupy-55 ing a similar status or performing similar functions, or any person directly 56 or indirectly controlling such registrant has ever been convicted of any mis-57 demeanor involving a security or any aspect of the securities business, or any 58 high misdemeanor or felony to post surety bonds in amounts up to \$200,000.00. 59 Any appropriate deposit of cash or securities shall be accepted in lieu of any 60 bond so required. Every bond shall provide for suit thereon by any person 61 who has a cause of action under section 19. Every bond shall provide that 62 no suit may be maintained to enforce any liability on the bond unless brought 63 within 2 years after the sale or other act upon which it is based, or within 64 2 years of the time when the person aggrieved knew or should have known 65 of the existence of his cause of action, whichever is later.
  - 1 11. Denial, revocation, suspension, and withdrawal of registration.
- 2 (a) The bureau chief may by order deny, suspend, or revoke any regis3 tration if he finds (1) that the order is in the public interest and (2) that
  4 the applicant or registrant or, in the case of a broker-dealer or investment
  5 advisor, any partner, officer, or director, any person occupying a similar
  6 status or performing similar functions, or any person directly or indirectly
  7 controlling the broker-dealer or investment advisor

8 (i) has filed an application for registration which as of its effective 9 date, or as of any date after filing in the case of an order denying ef-10 fectiveness, was incomplete in any material respect or contained any 11 statement which was, in light of the circumstances under which it was 12 made, false or misleading with respect to any material fact;

- (ii) has willfully violated or willfully failed to comply with any provision of this law or a predecessor law or any rule or order authorized by this law or a predecessor law;
- (iii) has been convicted of any crime involving a security or any aspect of the security business or any crime involving moral turpitude; however, where the applicant can show by proof satisfactory to the bureau chief that during the 10-year period preceding the application he has conducted himself in such a manner as to warrant his registration consistent with all other provisions of this act, the conviction shall not be a bar to registration;
- (iv) is permanently or temporarily enjoined by any court of competent jurisdiction from engaging in or continuing any conduct or practice involving any aspect of the securities business;
- (v) is the subject of an effective order of the bureau chief denying, suspending, or revoking registration as a broker-dealer, agent, or investment advisor;
- (vi) is the subject of an order entered within the past 5 years by the securities administrator of any other State or by the Securities and Exchange Commission denying or revoking registration as a broker-dealer, agent, or investment advisor, or the substantial equivalent of those terms as defined in this act, or is the subject of an order of the Securities and Exchange Commission suspending or expelling him from a national securities exchange or national securities association registered under the Securities Exchange Act of 1934, or is the subject of a United States Post Office fraud order; but (A) the bureau chief may not institute a revocation or suspension proceeding under this clause

39	(vi) more than 1 year from the date of the order relied on and (B)
40	he may not enter an order under this clause (vi) on the basis of an
41	order under another State act unless that order was based on facts
<b>42</b>	which would currently constitute a ground for an order under this law;
43	(vii) has engaged in dishonest or unethical practices in the securi-

(vii) has engaged in dishonest or unethical practices in the securities business;

44

50

51

**52** 

53

54

55

56

57

- (viii) is insolvent, either in the sense that his liabilities exceed his assets or in the sense that he cannot meet his obligations as they mature; but the bureau chief may not enter an order against a broker-dealer or investment advisor for insolvency without a finding of insolvency as to the broker-dealer or investment advisor;
  - (ix) is not qualified on the basis of such factors as character, training, experience, and knowledge of the securities business, except as otherwise provided in paragraph (b);
  - (x) has failed to pass an examination under subdivision (b) of this section 11 if such an examination has been by rule provided for by the bureau chief;
  - (xi) has failed reasonably to supervise his agents if he is a brokerdealer or his employees who give investment advice if he is an investment advisor;
- 59 (xii) has failed to pay the proper fees, but the bureau chief shall vacate any such order when the deficiency has been corrected.
- 61 (b) The following provisions govern the application of paragraph (a) 62 (2) (ix):
- (1) The bureau chief may not enter an order against a brokerdealer on the basis of the lack of qualification of any person other than (i) the broker-dealer himself if he is an individual or (ii) an agent of the broker-dealer;
- 67 (2) The bureau chief may not enter an order against an investment 68 advisor on the basis of the lack of qualification of any person other 69 than (i) the investment advisor himself if he is an individual or (ii) any

other person who represents the investment advisor in doing any of the acts which make him an investment advisor;

- (3) The bureau chief may not enter an order solely on the basis of lack of experience if the applicant or registrant is qualified by training or knowledge or both;
- (4) The bureau chief may by rule provide for an examination, which may be written or oral or both, to be taken by any class of or all applicants, as well as persons who represent or will represent an investment advisor in doing any of the acts which make him an investment advisor;
- (5) The bureau chief shall consider that an agent who will work under the supervision of a registered broker-dealer need not have the same qualifications as a broker-dealer;
- (6) The bureau chief shall consider that an investment advisor is not necessarily qualified solely on the basis of experience as a broker-dealer or agent. When he finds that an applicant for initial or renewal registration as a broker-dealer is not qualified as an investment advisor, he may by order condition the applicant's registration as a broker-dealer upon his not transacting business in this State as an investment advisor.
- (c) (1) When the bureau chief finds that an application for registra91 tion should be denied he may enter an order denying such registration; but
  92 he shall promptly notify the applicant, as well as the prospective employer
  93 if the applicant is an agent, that the order has been entered and of the
  94 reasons therefor and that the matter will be set down for hearing if a written
  95 request for such hearing is filed with the bureau chief within 30 days after
  96 receipt of such notice by the applicant. If no hearing is requested the order
  97 shall remain in effect until modified or vacated. If a hearing is held the
  98 bureau chief shall affirm, vacate or modify the order in accord with the

- (2) When the bureau chief finds that a registration should be suspended 101 or revoked he may enter a proposed order to suspend or revoke such regis102 tration and he shall promptly notify the registrant, as well as the employer 103 if the registrant is an agent, of the proposed order, of the reasons therefor 104 and that the matter will be set down for hearing if a written request for 105 such hearing is filed with the bureau chief within 10 days after receipt of 106 such notice by the registrant. If no hearing is requested within the speci107 fied time the bureau chief shall enter the proposed order as a final order, 108 which shall be effective when entered. If a hearing is held the bureau chief 109 shall withdraw the proposed order or enter a final order in accord with the 110 findings at the hearing, which order shall be effective when entered.
- (d) If the bureau chief finds that any registrant or applicant for reg112 istration is no longer in existence or has ceased to do business as a broker113 dealer, agent, or investment advisor, or is subject to an adjudication of
  114 mental incompetence or to the control of a committee, conservator, or
  115 guardian, or cannot be located after reasonable search, the bureau chief
  116 may by order revoke or deny the registration or application;
- (e) Withdrawal from registration as a broker-dealer, agent, or invest118 ment advisor becomes effective 30 days after receipt of an application to
  119 withdraw or within such shorter period of time as the bureau chief may
  120 determine by rule or order. The bureau chief may nevertheless institute a
  121 revocation or suspension proceeding under paragraph (a) (2) (ii) within 1
  122 year after withdrawal becomes effective and enter a revocation or suspen123 sion order as of the last date on which registration was effective;
- (f) No order may be entered under this section, except under para-125 graph (c) (1), without (i) appropriate prior notice to the applicant or reg-126 istrant (as well as the employer or prospective employer if the applicant or 127 registrant is an agent), (ii) opportunity for hearing, and (iii) written find-128 ings of fact and conclusions of law;
- (g) Every hearing before an officer or employee of the bureau which 130 this law requires to be held before any formal action may be taken by the 131 bureau shall not be public without the written consent of all the respondents.

- 1 12. Post-registration procedures.
- 2 (a) Every registered broker-dealer shall file with the bureau chief a 3 report of financial condition as of a date within each calendar year within 4 60 days after the date of such report of financial condition, provided that 5 reports for any 2 consecutive years shall not be as of dates within 4 months
- 6 of each other. The report of financial condition of a broker-dealer shall be
- 7 certified by a certified public accountant or a public accountant who shall be
- 8 in fact independent;
- 9 (b) Every registered broker-dealer and investment advisor shall make
- 10 and whenever required by rule of the bureau chief shall file with the bureau,
- 11 such books, records, and accounts as the bureau chief by rule prescribes.
- 12 Such books, records and accounts shall conform insofar as practicable, to
- 13 those prescribed by the Securities and Exchange Commission. All records
- 14 so required shall be preserved for 3 years unless the bureau chief by rule
- 15 prescribes otherwise for all records or for particular types of records;
- 16 (c) If the information contained in any document filed with the bureau
- 17 is or becomes inaccurate or incomplete in any material respect, the regis-
- 18 trant shall promptly make a correcting supplemental filing unless notifica-
- 19 tion of the correction has been given under section 9, paragraph (b).
- 1 13. Bureau files.
- 2 (a) A document is filed when it is received by the bureau;
- 3 (b) The bureau shall keep a register of all applications for registra-
- 4 tion which are or have ever been effective under this act and all denial,
- 5 suspension, or revocation orders which have been entered under this act.
- 6 The register shall be open for public inspection;
- 7 (c) The information contained in or filed with any application or report
- 8 may be made available to the public under such rules as the bureau chief
- 9 prescribes;
- 10 (d) Upon request, the bureau chief shall furnish to any person photo-
- 11 graphic or other copies, certified under his seal of office if requested, of any
- 12 entry in the register or any document in the custody of the bureau chief

13 which is a public record. The bureau chief may establish such reasonable 14 conditions and charges for the obtaining of such copies as will in his judg15 ment be practicable.

#### ARTICLE 4

#### ENFORCEMENT

- 1 14. Administration of law.
- 2 (a) This law shall be administered by the Bureau of Securities which
- 3 is hereby created in the Division of Law of the Department of Law and
- 4 Public Safety. The principal executive officer of the bureau shall be a chief
- 5 who is appointed by and serves at the pleasure of the Attorney General.
- 6 The chief of the bureau shall have power to employ such officers and em-
- 7 ployees as may be necessary to carry out the purposes of this law and to
- 8 define their duties;
- 9 (b) It shall be unlawful for any of the officers or employees of the
- 10 bureau to use for personal benefit any information which is filed with or
- 11 obtained by the bureau and which is not made public. No provision of this
- 12 law authorizes any officers or employees of the bureau to disclose any such
- 13 information except among themselves or when necessary or appropriate in
- 14 a proceeding or investigation under this law. No provision of this law either
- 15 creates or derogates from any privilege which exists at common law or
- 16 otherwise when documentary or other evidence is sought under a subpæna
- 17 directed to any of the officers or employees of the bureau.
- 1 15. Rules, forms and orders.
- 2 (a) The bureau chief may from time to time make, amend and rescind such
- 3 rules, forms and orders as are reasonably necessary to carry out the pro-
- 4 visions of this law, including rules and forms governing applications and re-
- 5 ports, and defining any terms, whether or not used in this law, insofar as
- 6 the definitions are not inconsistent with the provisions of this law. For the
- 7 purpose of rules and forms, the bureau chief may classify securities, per-
- 8 sons and matters within his jurisdiction, and prescribe different require-
- 9 ments for different classes;

18 wherever practicable;

(b) No rule, form or order may be made, amended or rescinded unless

- 11 the bureau chief finds that the action is necessary and appropriate (1) in 12 the public interest, or (2) for the protection of investors, or (3) consistent 13 with the purposes fairly intended by the policy and provisions of this act. 14 In prescribing rules and forms the bureau chief may co-operate with the se-15 curities administrators of the other States and the Securities and Exchange 16 Commission with a view to effectuating the policy of this statute to achieve
- 17 maximum uniformity in the form and content of applications and reports
- (c) The bureau chief may by rule prescribe (1) the form and content of financial statements required under this act; and (2) the circumstances under which consolidated financial statements shall be filed. All financial statements shall be prepared in accordance with generally accepted accounting practices. The form and content of financial statements shall conform, insofar as practicable, to those prescribed by the Securities and Exchange Commission.
- (d) All rules and forms promulgated by the bureau chief shall be filed with the Secretary of State a reasonable time before their effective date. 28 Copies of the rules and samples of the forms shall be published in convenient 29 form by the bureau for distribution to interested persons, subject to available appropriations.
- 1 16. Investigations, subpænas and ne exeat.
- 2 (a) The bureau chief in his discretion (1) may make such private in3 vestigations within or outside of this State as he deems necessary to deter4 mine whether any person has violated or is about to violate any provision
  5 of this law or any rule or order hereunder, or to aid in the enforcement of
  6 this law or in the prescribing of rules and forms hereunder, (2) may re7 quire or permit any person to file a statement in writing, under oath or
  8 otherwise as the bureau chief determines, as to all the facts and circum9 stances concerning the matter to be investigated, and (3) may publish in10 formation concerning any violation of this act or any rule or order here-

11 under, provided that there shall be no publication until such rule or order 12 becomes effective;

- (b) For the purpose of any investigation or proceeding under this law, the bureau chief or any officer designated by him may administer oaths and affirmations, subpæna witnesses, compel their attendance, take evidence and require the production of any books, papers, correspondence, memoranda, agreements or other documents or records which the bureau chief deems relevant or material to the inquiry;
- (c) In case of contumacy by, or refusal to obey a subpœna issued to, 20 any person, the Superior Court, upon application by the bureau chief, may 21 issue to the person an order requiring him to appear before the bureau 22 chief, or the officer designated by him, there to produce documentary evi-23 dence if so ordered or to give evidence touching the matter under investiga-24 tion or in question. The court may grant injunctive relief restraining the 25 issuance, sale or offer for sale, purchase or offer to purchase, promotion, 26 negotiation, advertisement or distribution from or within this State of any 27 securities by a person, or agent, employee, broker, partner, officer, director 28 or stockholder thereof, until such person has fully complied with such sub-29 pæna and the bureau has completed its investigation. The court may pro-30 ceed in the action in a summary manner or otherwise;
- (d) No person is excused from attending and testifying or from producing any document or record before the bureau, or in obedience to the
  subpæna of the bureau chief or any officer designated by him, or in any prodeceding instituted by the bureau, on the ground that the testimony or evidence (documentary or otherwise) required of him may tend to incriminate
  him or subject him to a penalty or forfeiture; but no individual may be
  prosecuted or subjected to any penalty or forfeiture for or on account of
  any transaction, matter or thing concerning which he is compelled, after
  dence (documentary or otherwise), except that the individual testifying is
  not exempt from prosecution and punishment for perjury, false swearing or

- 43 (e) When it shall appear to the bureau chief that the testimony of any 44 person is essential to an investigation instituted by him as provided by this 45 chapter, and that the failure of such person to appear and testify may de-46 feat the proper and effective conduct thereof, the bureau chief, in addition 47 to the other remedies provided for herein, may, by petition verified gen-48 erally, setting forth the facts, apply to the Superior Court for a writ of ne 49 exeat against such person. The court shall thereupon direct the issuance of 50 the writ against such person requiring him to give sufficient bail conditioned 51 to insure his appearance before the bureau chief for examination under 52 oath in such investigation and that he will continue his appearance therein 53 from time to time until the completion of the investigation and will appear 54 before the court if the bureau chief shall institute any proceeding therein as 55 a result of his investigation.
- The court shall cause to be indorsed on the writ of ne exeat, in words at length, a suitable amount of bail upon which the person named in the writ shall be freed, having a due regard to the nature of the case and the value of the securities involved. All applications to be freed on bail shall be on notice to the bureau chief and the sufficiency of the bail given on the writ shall be approved by the court. All recognizances shall be to the State and all forfeitures thereof shall be declared by the court. The proceeds of the forfeitures shall be paid into the State treasury.
  - 1 17. Injunctions and receivers.
- 2 (a) When it shall appear to the bureau chief that a person has engaged 3 in, is engaging in, or is about to engage in, any practices declared to be il-4 legal and prohibited by this law or when it shall appear that it will be against 5 the public interest for any person to issue, sell, offer for sale, purchase, 6 offer to purchase, promote, negotiate, advertise or distribute any securities 7 from or within this State, the Attorney General on his behalf may bring an 8 action in the Superior Court and apply therein for injunctive relief, or the 9 appointment of a receiver, or both. The court may proceed in the action in a 10 summary manner or otherwise;

- 11 (b) If it shall appear to the court in the action that such person has
  12 engaged in, is engaging in, or is about to engage in any practice declared to
  13 be illegal and prohibited by this law, it may enjoin such person, and any
  14 agent, employee, broker, partner, officer, director or stockholder thereof,
  15 from continuing such practices or engaging therein or doing any acts in fur16 therance thereof. The court may also enjoin the issuance, sale, offer for sale,
  17 purchase, offer to purchase, promotion, negotiation, advertisement or dis18 tribution from or within this State of any securities by such persons, and
  19 any agent, employee, broker, partner, officer, director or stockholder thereof,
  20 until the court shall otherwise order;
- (c) When the court shall grant injunctive relief as provided for in para-21 22 graph (b), it may appoint a receiver with power to sue for, collect, receive 23 and take into his possession all the goods and chattels, rights and credits, 24 moneys and effects, lands and tenements, books, records, documents, papers, 25 choses in action, bills, notes and property of every description, derived by 26 means of any practice declared to be illegal and prohibited by this law, in-27 cluding property with which such property has been mingled, if it cannot be 28 identified in kind because of such commingling, and to sell, convey and as-29 sign the same and hold and dispose of the proceeds thereof under the direc-30 tion of the court for the equal benefit of all who establish an interest therein 31 by reason of the use and employment by the defendant of any practices herein 32 declared to be illegal and prohibited. The receiver may retain an attorney 33 with the consent of the Attorney General and the court. The court shall have 34 jurisdiction of all questions arising in such proceedings and may make such 35 orders and judgments therein as justice shall require;
- (d) When injunctive relief is granted as provided for in paragraph (b) 36A against a corporation, partnership, company, association or trust, the court 37 may appoint a receiver and may restrain the corporation, its officers, direc-38 tors, stockholders, and agents, the partnership, company or association, its 39 officers, members and agents, and the trust, its grantors, trustees, officers, 40 cestuis que trustent and agents, from exercising any of its privileges or

- 41 franchises, and in the case of a trust from executing the trust, and in all 42 cases from collecting or receiving any debts, or paying out, selling, assign-43 ing or transferring any of its estate, moneys, funds, lands, tenements or
- 44 effects except to the receiver appointed by the court until the court shall
- 45 otherwise order.
- Upon the appointment of the receiver, all the real and personal prop-
- 47 erty of the corporation, partnership, company, association or trust, and its
- 48 franchises, rights, privileges and effects shall forthwith vest in him and the
- 49 corporation, partnership, company, association or trust shall be divested of
- 50 the title thereto.
- 51 The receiver shall settle the estate and distribute the assets, and have
- 52 all the powers and duties conferred upon receivers by the provisions of Title
- 53 14, Corporations, General, so far as the provisions thereof are applicable.
  - 1 18. Criminal penalties.
- 2 Any person who willfully violates any provision of this law, except sec-
- 3 tion 7, or who willfully violates any rule or order under this law, or who will-
- 4 fully violates section 7 knowing the statement made to be false or misleading
- 5 in any material respect, shall be guilty of a misdemeanor and fined not more
- 6 than \$5,000.00 or imprisoned not more than 3 years, or both; but no person
- 7 may be imprisoned for the violation of any rule or order if he proves that he
- 8 had no knowledge of the rule or order. No indictment or information may be
- 9 returned under this law more than 5 years after the alleged violation.
- 1 19. Civil liabilities.
- 2 (a) Any person who
- 3 (1) offers or sells a security in violation of section 8, paragraph
- 4 (b) or section 9, paragraph (a), or
- 5 (2) offers or sells a security by means of any untrue statement of
- a material fact or any omission to state a material fact necessary in order
- 7 to make the statements made, in the light of the circumstances under
- 8 which they are made, not misleading (the buyer not knowing of the un-
- 9 truth or omission),

10 is liable to the person buying the security from him, who may sue to recover 11 the consideration paid for the security, together with interest at 6% per year 12 from the date of payment and costs, less the amount of any income received 13 on the security, upon the tender of the security and any income received on 14 it, or for damages if he no longer owns the security; provided, however, that 15 the person buying the security must sustain the burden of proof that the 16 seller knew of the untruth or omission and intended to deceive the buyer, and 17 provided further that the buyer has suffered a financial detriment. Damages 18 are the amount that would be recoverable upon a tender less the value of the 19 security when the buyer disposed of it and interest at 6% per year from the 20 date of disposition;

- (b) Every person who directly or indirectly controls a seller liable 22 under paragraph (a), every partner, officer, or director of such a seller, 23 every person occupying a similar status or performing similar functions, 24 every employee of such a seller who materially aids in the sale, and every 25 broker-dealer or agent who materially aids in the sale are also liable jointly 26 and severally with and to the same extent as the seller, unless the nonseller 27 who is so liable sustains the burden of proof that he did not know, and in the 28 exercise of reasonable care could not have known, of the existence of the 29 facts by reason of which the liability is alleged to exist. There is contribution as in cases of contract among the several persons so liable;
- 31 (c) Any tender specified in this section may be made at any time before 32 entry of judgment;
- 33 (d) Every cause of action under this law survives the death of any 34 person who might have been a plaintiff or defendant;
- (e) No person may sue under this section more than 2 years after the 36 contract of sale. No person may sue under this section (1) if the buyer re-37 ceived a written offer, before suit and at a time when he owned the security, 38 to refund the consideration paid together with interest at 6% per year from 39 the date of payment, less the amount of any income received on the security, 40 and he failed to accept the offer within 30 days of its receipt, or (2) if the

- 41 buyer received such an offer before suit and at a time when he did not own 42 the security, unless he rejected the offer in writing within 30 days of its 43 receipt;
- 44 (f) No person who has made or engaged in the performance of any con-45 tract in violation of any provision of this law or any rule or order here-46 under, or who has acquired any purported right under any such contract 47 with knowledge of the facts by reason of which its making or performance 48 was in violation, may base any suit on the contract;
- 49 (g) Any condition, stipulation or provision binding any person acquir-50 ing any security to waive compliance with any provision of this law or any 51 rule or order hereunder is void;
- 52 (h) The rights and remedies provided by this act are in addition to any 53 other rights or remedies that may exist at law or in equity, but this law does 54 not create any cause of action not specified in this section or section 10, para-55 graph (e).
- 1 20. No liability for good faith compliance with invalid rule, form or 2 order.
- No provision of this law imposing any liability applies to any act done 4 or omitted in good faith in conformity with any rule, form or order of the 5 bureau chief, notwithstanding that the rule, form or order may later be 6 amended or rescinded or be determined by judicial or other authority to be 7 invalid for any reason.
- 1 21. Appointment of bureau chief as attorney to receive process.
- 2 (a) Every applicant for registration under this law and every issuer
  3 which proposes to offer a security in this State through any person acting
  4 on an agency basis in the common-law sense shall file with the bureau, in
  5 such form as the bureau chief by rule prescribes, an irrevocable consent
  6 appointing the bureau chief or his successor in office to be his attorney to
  7 receive service of any lawful process in any noncriminal suit, action or pro8 ceeding against him or his successor, executor or administrator which arises
  9 under this law or any rule or order hereunder after the consent has been

10 filed, with the same force and validity as if served personally on the per11 son filing the consent. A person who has filed such a consent in connection
12 with a previous registration need not file another. Service may be made by
13 leaving a copy of the process in the office of the bureau, but it is not effec14 tive unless the plaintiff, who may be the bureau chief, in a suit, action or
15 proceeding instituted on his behalf by the Attorney General forthwith sends
16 notice of the service and a copy of the process by certified or registered
17 mail to the defendant or respondent at his last address on file with the bu18 reau;

19 (b) When any person, including any nonresident of this State, engages 20 in conduct prohibited or made actionable by this law or any rule or order 21 authorized by this law, and he has not filed a consent to service of process 22 under paragraph (a) and personal jurisdiction over him cannot otherwise 23 be obtained in this State, that conduct shall be considered equivalent to his 24 appointment of the bureau chief or his successor in office to be his attorney 25 to receive service of any lawful process in any noncriminal suit, action or 26 proceeding against him or his successor, executor or administrator which 27 grows out of that conduct and which is brought under this law or any rule 28 or order hereunder, with the same force and validity as if served on him 29 personally. Service may be made by leaving a copy of the process in the 30 office of the bureau, and it is not effective unless the plaintiff, who may be 31 the bureau chief in any action instituted on his behalf by the Attorney Gen-32 eral, forthwith sends notice of the service and a copy of the process by 33 certified or registered mail to the defendant or respondent at his last known 34 address.

#### ARTICLE V

### MISCELLANEOUS PROVISIONS

- 1 22. Security Advisory Committee.
- The Governor shall appoint a Security Advisory Committee which shall a consist of 6 members. The members of the committee shall be residents of

- 4 New Jersey, actively engaged in the securities business or as investment 5 advisors. The members shall be selected on the basis of their experience 6 and qualifications and with a view to representing all phases of the securities business. The members shall be appointed for staggered terms of 3 8 years with 2 members being appointed each year, without compensation, and 9 may be reappointed for additional terms. The members of the committee 10 shall select a chairman. Meetings of the committee shall be held when called 11 by the bureau chief. The committee shall serve in an advisory capacity to 12 the bureau chief on all matters pertaining to this law.
- 1 23. Statutory policy.
- This law shall be so construed as to effectuate its general purpose to make uniform the law of those States which enact similar laws and to co-4 ordinate the interpretation and administration of this law with related 5 Federal regulation.
- 1 24. Severability of provisions.
- If any provision of this law or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the law which can be given effect without the invalid provision or application, and to this end the provisions of this law are severable.
- 1 25. Repeal and saving provisions.
- 2 (a) The New Jersey Securities Law, chapter 1 of Title 49 of the Re-3 vised Statutes, is repealed except as saved in this section;
- 4 (b) Prior law exclusively governs all suits, actions, prosecutions or pro5 ceedings which are pending or may be initiated on the basis of facts or cir6 cumstances occurring before the effective date of this law, except that no
  7 civil suit or action may be maintained to enforce any liability under prior
  8 law unless brought within any period of limitation which applied when the
  9 cause of action accrued and in any event, within 2 years after the effective
  10 date of this law.
- 1 26. Effective date.
- 2 This act shall take effect on January 1, 1961.

4 ordinate the interpretation and administration of this law with related 5 Federal regulation.

- 1 24. Severability of provisions.
- If any provision of this law or the application thereof to any person or circumstance is held invalid, the invalidity shall not affect other provisions or applications of the law which can be given effect without the invalid provision or application, and to this end the provisions of this law are severable.
- 1 25. Repeal and saving provisions.
- 2 (a) The New Jersey Securities Law, chapter 1 of Title 49 of the Re-3 vised Statutes, is repealed except as saved in this section;
- 4 (b) Prior law exclusively governs all suits, actions, prosecutions or pro5 ceedings which are pending or may be initiated on the basis of facts or cir6 cumstances occurring before the effective date of this law, except that no
  7 civil suit or action may be maintained to enforce any liability under prior
  8 law unless brought within any period of limitation which applied when the
  9 cause of action accrued and in any event, within 2 years after the effective
  10 date of this law.
  - 1 26. Effective date.
  - 2 This act shall take effect on January 1, 1961.

5/22 (1960)

SPON. STATEMENT

New Jersey is 1 of the few States which has not required registration of dealers and brokers in securities and their agents. This bill adopts a substantial part of the Uniform Securities Law, including the requirement of registration of broker-dealers, agents and investment advisors. The bill also further defines what conduct is unlawful. The bill, and in particular, the requirement of registration before engaging in the securities business, will permit more effective enforcement of the prohibition of unlawful conduct.

#### SENATE COMMITTEE AMENDMENTS TO

# SENATE, No. 172

# STATE OF NEW JERSEY

#### ADOPTED MAY 23, 1960

Amend page 2, section 2, line 31, delete "15C3-1", insert "X-15C3-1".

Amend page 2, section 2, line 36, after "any", insert "promise, representation,".

Amend page 5, section 2, line 123, delete "include a savings and loan association", insert "mean any savings and loan association or building and loan association operating pursuant to the Savings and Loan Act of New Jersey, and any Federal savings and loan association and any association organized under the laws of any State whose accounts are insured by the Federal Savings and Loan Insurance Corporation and who are subject to supervision and examination by the Federal Home Loan Bank Board, and any credit union licensed and supervised under the Credit Union Act of New Jersey or licensed and supervised by the Bureau of Federal Credit Unions".

Amend page 6, section 3, lines 16 and 17, delete "any bank organized under the laws of the United States, or".

Amend page 6, section 3, line 18, after "State", insert "or under the laws of the United States".