

52:17B-179

LEGISLATIVE HISTORY CHECKLIST  
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(State community partnership grant)

NJSA: 52:17B-179

LAWS OF: 1995 CHAPTER: 283

BILL NO: S2210

SPONSOR(S): Gormley and Ciesla

DATE INTRODUCED: June 26, 1995

COMMITTEE: ASSEMBLY Appropriations  
SENATE: Law & Public Safety

AMENDED DURING PASSAGE: Yes Amendments during passage  
First reprint enacted denoted by superscript numbers

DATE OF PASSAGE: ASSEMBLY: December 11, 1995  
SENATE: October 29, 1995

DATE OF APPROVAL: December 15, 1995

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT: Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes  
SENATE: Yes

FISCAL NOTE: Yes

VETO MESSAGE: No

MESSAGE ON SIGNING: No

FOLLOWING WERE PRINTED:

REPORTS: Yes

HEARINGS: Yes

974.90 New Jersey. Legislature. Senate. Law and Public  
J97 Safety Committee.  
1995 Committee meeting on...S2210, held 9-11-95, Trenton, 1995.

974.90 New Jersey. Legislature. General assembly. Task Force on  
J97 Juvenile Crime.  
1994. Task Force meetings held 6-22-94, 4-12-94, 5-4-94 & 3-22-94,  
Edison, Paterson, Vineland, Manalapan, 1994.

974.90 New Jersey. Governor's Advisory Council on Juvenile Justice.  
J97 final report...December 30, 1994. Trenton.  
1994a

KBP:pp

[FIRST REPRINT]  
SENATE, No. 2210

STATE OF NEW JERSEY

INTRODUCED JUNE 26, 1995

By Senators GORMLEY and CIESLA

1 AN ACT establishing the State/Community Partnership Grant  
2 Program and supplementing Title 52 of the Revised Statutes.

3

4 BE IT ENACTED *by the Senate and General Assembly of the*  
5 *State of New Jersey:*

6 1. a. A State/Community Partnership Grant Program is  
7 established within the Juvenile Justice Commission established  
8 pursuant to section 2 of P.L. c. (C. )(now pending before the  
9 Legislature as section 2 of Assembly Bill No. of 1995 or Senate  
10 Bill No. of 1995) to support, through grants allocated to county  
11 youth services commissions established pursuant to P.L. c.  
12 (C. )(now pending before the Legislature as Assembly Bill No.  
13 of 1995 and Senate Bill No. of 1995), facilities, sanctions and  
14 services for juveniles adjudicated or charged as delinquent and  
15 programs for prevention of juvenile delinquency. This program is  
16 established in order to:

17 (1) Encourage development of sanctions and services for  
18 juveniles adjudicated and charged as delinquent and programs for  
19 prevention of juvenile delinquency that protect the public, ensure  
20 accountability and foster rehabilitation;

21 (2) Increase the range of sanctions for juveniles adjudicated  
22 delinquent;

23 (3) Reduce overcrowding in State juvenile institutions and  
24 other facilities to ensure adequate bedspace for serious, violent  
25 and repetitive offenders;

26 (4) Reduce overcrowding in county detention facilities;

27 (5) Provide greater access to community-based sanctions and  
28 services for minority and female offenders;

29 (6) Expand programs designed to prevent juvenile delinquency;  
30 and

31 (7) Promote public safety by reducing recidivism.

32 b. The Juvenile Justice Commission shall administer the  
33 State/Community Partnership Grant Program and shall:

34 (1) Establish criteria and procedures for grant applications and  
35 disbursement by regulation;

36 (2) Determine how best to allocate Partnership funds;

37 (3) Set standards and procedures for eligibility, operation,  
38 supervision and evaluation;

39 (4) Advise and assist county youth services commissions in  
40 preparation of county plans and grant applications;

41 (5) Award grants;

42 (6) Set standards for and determine eligibility for continued  
43 Partnership funding;

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the  
above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:  
1 Senate SLP committee amendments adopted September 28, 1995.

1 (7) Collect and provide information about community-based  
2 services and sanctions; and

3 (8) Monitor and evaluate implementation of county plans and  
4 the provision of services, sanctions and programs provided  
5 pursuant to this act.

6 <sup>1</sup>2. All funds appropriated for the "Alternatives to Juvenile  
7 Incarceration Grant Program," established pursuant to P.L.1989,  
8 c.197 (C.30:1B-26 et seq.), which have not been obligated or  
9 expended as of the effective date of this act, are appropriated  
10 for the State/Community Partnership Grant program.<sup>1</sup>

11 <sup>1</sup>3. Notwithstanding the provisions of paragraph (1) of  
12 subsection b. of section 1 of this act and the provisions of the  
13 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et  
14 seq.), for monies appropriated for the State/Community  
15 Partnership Grant program for the fiscal year ending June 30,  
16 1996, the executive board of the Juvenile Justice Commission  
17 established pursuant to P.L. , c. (C. )(now pending before the  
18 Legislature as Senate Bill No. 2211 of 1995 or Assembly Bill No.  
19 2988 of 1995) shall determine the criteria and procedures for  
20 application and disbursement of such grants, publish these  
21 criteria and procedures within 30 days of the effective date of  
22 this act and disburse the appropriated funds in accordance with  
23 these criteria and procedures.<sup>1</sup>

24 <sup>1</sup>4. P.L.1989, c.197 (C.30:1B-26 et seq.) is repealed.<sup>1</sup>

25 <sup>1</sup>[2.] <sup>1</sup>5.<sup>1</sup> This act shall take effect immediately.

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30 Establishes the State/Community Partnership Grant Program.

1 (7) Collect and provide information about community-based  
2 services and sanctions; and

3 (8) Monitor and evaluate implementation of county plans and  
4 the provision of services, sanctions and programs provided  
5 pursuant to this act.

6 2. This act shall take effect immediately.

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STATEMENT

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11 This bill is part of the package of bills concerning the  
12 Governor's initiative on juvenile justice reform.

13 The Governor's Advisory Council on Juvenile Justice Final  
14 Report, the advisory council stated that prosecutors, judges and  
15 service providers agreed that the lack of alternative disposition  
16 options at the local level was a major failing of New Jersey's  
17 juvenile justice system. The council noted that the Juvenile  
18 Code's philosophy recognized, and most studies and experts  
19 concurred, that the goals of public safety and rehabilitation are  
20 best served if the community and family are closely involved in  
21 dispositional services and sanctions. However, while the Code  
22 advocates greater community and family involvement and  
23 authorizes a wide variety of alternative dispositions, the council  
24 noted that few such alternatives actually exist at the county and  
25 local level.

26 This bill would establish the State/Community Partnership  
27 Grant Program. The grant program would be administered by the  
28 Juvenile Justice Commission and would establish fiscal incentives  
29 for county and local governments to provide services and sanction  
30 options for juveniles in the community. This program would also  
31 encourage local government to establish prevention and  
32 intervention services that address the root causes of delinquency  
33 and increase public safety by providing opportunities for  
34 meaningful alternatives to crime.

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39 Establishes the State/Community Partnership Grant Program.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

[FIRST REPRINT]

SENATE, No. 2210

STATE OF NEW JERSEY

DATED: NOVEMBER 27, 1995

The Assembly Appropriations Committee reports favorably Senate Bill No. 2210 (1R).

Senate Bill No. 2210 (1R) is the part of the package of bills concerning the Governor's initiative on juvenile justice reform that provides local government level options for alternatives to incarceration.

This bill establishes the State/Community Partnership Grant Program, administered by the Juvenile Justice Commission, to provide grants to county and local governments to establish prevention and intervention services and to provide sanction and service options for juveniles in the community.

The bill also repeals the "Alternatives to Juvenile Incarceration Programs" (P.L.1989, c.197; C.30:1B-26 et seq.) and appropriates the respective funds not obligated or expended prior to its effective date to the new State/Community Partnership Grant Program.

This bill as reported is identical to Assembly Bill No. 2989 (1R) as reported by this committee.

FISCAL IMPACT:

The Department of Law and Public Safety has estimated that of the \$10 million in the FY1996 appropriations act for the Juvenile Justice Reform Initiative, \$7 million would be allocated as grants to counties under this program. The department informally estimates that enactment of this bill will have a minimal additional fiscal impact on the State because under the terms of a companion bill (A-2988(1R) or S-2211(1R)), the funding for the operation of juvenile services presently appropriated to the Departments of Corrections and Human Services would be transferred to the Juvenile Justice Commission. The amount currently appropriated for State aid and grants under the Department of Human Services budget for Alternatives to Juvenile Incarceration Programs is \$2,161,000, and the amount not obligated or expended prior to the bill's effective date would be transferred to the new State/Community Partnership Grant Program.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

**SENATE, No. 2210**

with committee amendments

**STATE OF NEW JERSEY**

DATED: SEPTEMBER 11, 1995

The Senate Law and Public Safety Committee favorably reports with committee amendments Senate Bill No. 2210.

This bill is part of the package of bills concerning the Governor's initiative on juvenile justice reform.

In the final report of the Governor's Advisory Council on Juvenile Justice, the advisory council stated that prosecutors, judges and service providers agreed that the lack of alternative disposition options at the local level was a major failing of New Jersey's juvenile justice system. The council noted that the Juvenile Code's philosophy recognized, and most studies and experts concurred, that the goals of public safety and rehabilitation are best served if the community and family are closely involved in dispositional services and sanctions. However, while the code advocates greater community and family involvement and authorizes a wide variety of alternative dispositions, the council noted that few such alternatives actually exist at the county and local level.

This bill would establish the State/Community Partnership Grant Program. The grant program would be administered by the Juvenile Justice Commission and would establish fiscal incentives for county and local governments to provide services and sanction options for juveniles in the community. This program would also encourage local government to establish prevention and intervention services that address the root causes of delinquency and increase public safety by providing opportunities for meaningful alternatives to crime.

The committee amended the bill to provide that all funds appropriated for the "Alternatives to Juvenile Incarceration Programs" (P.L.1989, c.197; C.30:1B-26 et seq.) which have not been obligated or expended on this bill's effective date would be appropriated for the State/Community Partnership Grant Program. The law creating the former program is repealed.

The amendments also require the executive board of the commission to determine the criteria and procedures for application and disbursement of partnership grants, publish these criteria and procedures within 30 days of the bill's effective date and disburse the funds pursuant to the bill's provisions. This amendment would permit the disbursement of grant monies in Fiscal Year 1996 without the formal promulgation of regulations; however, the requirements of the "Administrative Procedure Act" would be applicable in subsequent fiscal years.

The other amendment is technical in nature.

LEGISLATIVE FISCAL ESTIMATE TO  
**SENATE, No. 2210**

**STATE OF NEW JERSEY**

DATED: September 26, 1995

Senate Bill No. 2210 of 1995 establishes the State/Community Partnership Grant Program to provide grants to county governments for the development of prevention, sanction and service options for juveniles adjudicated or charged as delinquents. This program would be administered by the Juvenile Justice Commission in, but not of, the Department of Law and Public Safety, established under the terms of a companion bill (S-2211).

The FY 1996 Appropriations Act appropriates \$10 million for the Juvenile Justice Reform Initiative. Of this amount, the department estimates that \$7 million would be allocated as grants to counties under this program. These grant awards would be made by the commission according to a formula that would consider youth population, juvenile arrest rates and poverty rates in each county. The remaining \$3 million of the appropriation for the juvenile justice reform initiative would be used for: aftercare supervision of juvenile offenders (\$1.2 million); sexual offender treatment (\$1.2 million); and drug treatment services (\$600,000).

The department informally estimates that enactment of this bill will have a minimal additional fiscal impact on the State because under the terms of a companion bill (S-2205), the funding for the operation of juvenile services presently appropriated to the Departments of Corrections and Human Services would be transferred to the Juvenile Justice Commission. According to the department, the commission will use these existing resources to defray its administrative costs for the partnership grant program.

The Office of Legislative Services (OLS) concurs with the department's estimate but notes that counties may incur additional costs to manage the grants provided under this bill. Information is not available on which to base an estimate of these costs.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.