

2C:5-7

LEGISLATIVE HISTORY CHECKLIST

FOR ATTACHMENTS.  
SEE 52.27B-569

NJSA 2C:5-7; 52:27B-56a and 52:27B-56b (State property - keys - regulate duplication)

LAWS 1981 CHAPTER 248

Bill No. A1311

Sponsor(s) Villane and others

Date Introduced March 10, 1980

Committee: Assembly State Govt., Federal & Interstate Relations & Veterans Affairs

Senate State Govt., Federal & Interstate Relations & Veterans Affairs

Amended during passage Yes ~~No~~ Amendments denoted by asterisks

according to Governor's recommendations:

Date of Passage: Assembly May 19, 1980

Re-enacted 5-14-81

Senate March 23, 1981

Re-enacted 6-15-81

Date of approval August 6, 1981

Following statements are attached if available:

Sponsor statement Yes ~~No~~

Committee Statement: Assembly Yes ~~No~~

Senate ~~Yes~~ No

Fiscal Note ~~Yes~~ No

Veto Message Yes ~~No~~

Message on signing Yes ~~No~~

Following were printed:

Reports ~~Yes~~ No

Hearings ~~Yes~~ No

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6/23/81

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ASSEMBLY, No. 1311

STATE OF NEW JERSEY

INTRODUCED MARCH 10, 1980

By Assemblyman VILLANE, Assemblywoman GLUCK, Assemblymen  
ADUBATO, COWAN, LESNIAK and CODEY

Referred to Committee on State Government, Federal and  
Interstate Relations and Veterans Affairs

AN ACT concerning \***[the duplication of]**\* keys to State property  
and supplementing Title 2C of the New Jersey Statutes.

1 BE IT ENACTED *by the Senate and General Assembly of the State*  
2 *of New Jersey:*

1 1. Any person who knowingly uses, distributes, manufactures,  
2 duplicates or possesses a key designed to be used in a lock in or  
3 on real property owned or leased by the State without conforming  
4 to the rules and regulations established according to section 2 of  
5 this act is guilty of a disorderly persons offense.

1 2. **\*\*[Each State department]\*\*** *\*\*The Department of the Treas-*  
2 *ury\*\** shall establish rules and regulations governing the use, dis-  
3 tribution, manufacture, duplication, and possession of keys designed  
4 to be used in locks in or on real property leased or owned by the  
5 State and under its jurisdiction.

1 3. Any key which according to rules and regulations established  
2 under section 2 of this act is not to be duplicated, shall be clearly  
3 identified by the words "Property of the State of New Jersey: Do  
4 Not Duplicate."

1 4. This act shall take effect 180 days after enactment.

**EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill  
is not enacted and is intended to be omitted in the law.**

ASSEMBLY, No. 1311

STATE OF NEW JERSEY

INTRODUCED MARCH 10, 1980

By Assemblyman VILLANE, Assemblywoman GLUCK, Assemblymen  
ADUBATO, COWAN, LESNIAK and CODEY

Referred to Committee on State Government, Federal and  
Interstate Relations and Veterans Affairs

AN ACT concerning the duplication of keys to State property and  
supplementing Title 2C of the New Jersey Statutes.

1 BE IT ENACTED *by the Senate and General Assembly of the State*  
2 *of New Jersey:*

1 1. Any person who knowingly uses, distributes, manufactures,  
2 duplicates or possesses a key designed to be used in a lock in or  
3 on real property owned or leased by the State without conforming  
4 to the rules and regulations established according to section 2 of  
5 this act is guilty of a disorderly persons offense.

1 2. Each State department shall establish rules and regulations  
2 governing the use, distribution, manufacture, duplication, and  
3 possession of keys designed to be used in locks in or on real prop-  
4 erty leased or owned by the State and under its jurisdiction.

1 3. Any key which according to rules and regulations established  
2 under section 2 of this act is not to be duplicated, shall be clearly  
3 identified by the words "Property of the State of New Jersey: Do  
4 Not Duplicate."

1 4. This act shall take effect 180 days after enactment.

STATEMENT

The purpose of this bill is to prohibit the unwarranted duplica-  
tion of keys to real property owned or leased by the State.

Many merchants will duplicate keys marked "Do Not Duplicate,"  
causing problems for many State agencies. At Rutgers University  
and at State colleges, for instance, it is common for unauthorized  
persons to make copies of keys to dormitory rooms, laboratories,  
and offices. When these keys are used to damage or steal State  
property, law enforcement officials cannot ascertain who might

have had access to the keys and therefore might have committed the crime.

This bill would require State departments to establish rules governing the use, distribution, manufacture, duplication, and possession of keys to the State-owned or -leased real property under their control. Any person violating these rules would be guilty of a disorderly persons offense. This bill would also require that any key which according to these regulations is not to be duplicated, must be clearly identified by the words "Property of the State of New Jersey: Do Not Duplicate."

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**ASSEMBLY, No. 1311**

**STATE OF NEW JERSEY**

INTRODUCED MARCH 10, 1980

By Assemblyman VILLANE, Assemblywoman GLUCK, Assemblymen  
ADUBATO, COWAN, LESNIAK and CODEY

Referred to Committee on State Government, Federal and  
Interstate Relations and Veterans Affairs

AN ACT concerning \***[the duplication of]**\* keys to State property  
and supplementing Title 2C of the New Jersey Statutes.

1 BE IT ENACTED *by the Senate and General Assembly of the State*  
2 *of New Jersey:*

1 1. Any person who knowingly uses, distributes, manufactures,  
2 duplicates or possesses a key designed to be used in a lock in or  
3 on real property owned or leased by the State without conforming  
4 to the rules and regulations established according to section 2 of  
5 this act is guilty of a disorderly persons offense.

1 2. Each State department shall establish rules and regulations  
2 governing the use, distribution, manufacture, duplication, and  
3 possession of keys designed to be used in locks in or on real prop-  
4 erty leased or owned by the State and under its jurisdiction.

1 3. Any key which according to rules and regulations established  
2 under section 2 of this act is not to be duplicated, shall be clearly  
3 identified by the words "Property of the State of New Jersey: Do  
4 Not Duplicate."

1 4. This act shall take effect 180 days after enactment.

**EXPLANATION**—Matter enclosed in bold-faced brackets [thus] in the above bill  
is not enacted and is intended to be omitted in the law.

ASSEMBLY COMMITTEE AMENDMENT TO

**ASSEMBLY, No. 1311**

**STATE OF NEW JERSEY**

ADOPTED MAY 5, 1980

Amend page 1, title, line 1, omit "the duplication of".

ASSEMBLY AMENDMENT TO  
**ASSEMBLY, No. 1311**  
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**STATE OF NEW JERSEY**

ADOPTED MAY 4, 1981

Amend page 1, section 2, line 1, delete "Each State department" and insert "The Department of Treasury".

STATE OF NEW JERSEY  
EXECUTIVE DEPARTMENT

May 4, 1981

ASSEMBLY BILL NO. 1311 (OCR)

To the General Assembly:

Pursuant to Article V, Section I, paragraph 14(b) of the Constitution, I herewith return Assembly Bill No. 1311 (OCR) with my objections.

This bill would direct each State department to establish rules and regulations governing the use, distribution, manufacture, duplication and possession of keys designated to be used in locks in or on real property under its jurisdiction. Any person who violates such rules and regulations would be guilty of a disorderly persons offense. The bill also provides that if a key is not to be duplicated, it should bear the words "Property of the State of New Jersey: Do Not Duplicate."

Although I agree with the intent of this legislation, I believe that a requirement that each of the nineteen executive departments prepare separate rules for use of their keys is an unnecessarily excessive and confusing regulatory burden. Rather, I would prefer the Department of Treasury to prepare a single set of regulations applicable to all departments.

Accordingly, I am returning Assembly Bill No. 1311 (OCR) with the following recommendations for amendment:

Page 1, Section 2, Line 1: Delete "Each State department" and insert "The Department of Treasury"

. . . . .

Respectfully,

/s/ Brendan Byrne



FOR IMMEDIATE RELEASE

FOR FURTHER INFORMATION

AUGUST 6, 1981

DAVE DE MAIO

Governor Brendan Byrne today signed the following bills into law:

SJR-14, sponsored by Senator Matthew Feldman (D-Bergen), designates the Bergen County Regional Day School for the Handicapped as the Norman A. Bleshman School, in honor of the Bergen County activist for handicapped services.

Bleshman was unanimously selected for the honor by an ad hoc committee of the Bergen County Board of Special Services. The Committee's report, in part, read:

"...no single person...has voluntarily given so freely of his time, his energy, his ability and his heart over a long period of years as has Norman A. Bleshman to the cause of handicapped children."

A-1311, sponsored by Assemblyman Anthony M. Villane, Jr. (R-Monmouth), prohibits the unwarranted duplication of keys to property owned or leased by the State, and directs the Department of the Treasury to promulgate rules governing the use, distribution, manufacture, duplication and possession of those keys.

Governor Byrne conditionally vetoed the original version of this bill, which called for a confusing set of 19 rules for each of the 19 executive departments. The Legislature adopted his recommendation to place all jurisdiction for the rule-making under the Treasury Department.

A-1354, sponsored by Assemblyman Karl Weidel (R-Mercer), designates the "Safe Dam Act" which updates the State statutes concerning dams and reservoirs and requires inspections by the Department of Environmental Protection.

Governor Byrne conditionally vetoed the original bill because it contained a provision for legislative oversight of DEP rulings. The Legislature adopted the Governor's recommendation to drop the legislative oversight provision.

A-1951, sponsored by Assemblyman James W. Bornheimer (D-Middlesex), amends existing laws concerning "surplus lines insurance"-- insurance that, because of the nature of the risk, is generally not carried by insurance companies authorized to do business in New Jersey, but is offered through New Jersey-based agents by United States and foreign companies, the largest single supplier of surplus lines coverage, being Lloyds of London

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