November 20, 1974

LEGISLATIVE HISTORY OF R.S. 34:1B-1 et seq. (Economic Development Authority Act)

Copy 2

L. 1974, Chapter 80 - A1845

Designated the "Economic Development Authority Act", creates an authority to promote the economy of the state; appropriates \$200,000.

June 13 - Introduced by Klein, Pellecchia, Yates, Burştein...

June 13 - State Gov't. & Fed. & Interstate Rel. Com.

July 8 - Reported with com. amend.

July 8 - 2nd reading.

July 11 - Passed in Assembly, amended.

July 18 - Received in Senate

July 18 - State Gov't. & Fed. & Interstate Rel. Com.

July 29 - Reported with com. amendment.

July 29 - 2nd reading

July 29 - Passed in Senate under emergency res., amend.

July 29 - Senate amendment passed in Assembly.

August 7 - Approved, Chapter 80

Statement on bill (copy enclosed)

Hearings and Reports: None located

Governor's Messages

Press Release - August 7, 1974 (copy enclosed)

NOV 2 E 1974
Division of State Library
Archives and History
Trenton, N. J.

Newspaper articles and periodicals: (Copies enclosed)

"State Tells Plan to Create Jobs," Atlantic City Press, May 17, 1974.

"Assembly approves bill for business-jobs agency," Newark Star Ledger, July 12, 1974.

"State Chamber supports job measure grudgingly," Newark Star Ledger, July 8, 1974.

"' 'Jobs March' by 18,000 spurs growth agency," Camden Courier Post, July 30, 1974.

"Economy panel becomes reality," Newark Star Ledger, August 8, 1974.

For other newspaper chippings see the vertical file - N. J. - Economic Development Authority.

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ASSEMBLY, No. 1845

STATE OF NEW JERSEY

INTRODUCED JUNE 13, 1974

By Assemblymen KLEIN, PELLECCHIA, YATES, BURSTEIN, JACKMAN, WORTHINGTON, VAN WAGNER, PERSKIE, STEWART, HERMAN, GORMAN, LEFANTE, GEWERTZ, LITTELL, WOODSON, HAMILTON, HICKS, SINSIMER, EWING, BARBOUR, HURLEY, FORAN, GLADSTONE, BAER, MARTIN, McCARTHY, RUANE, DEVERIN, NEWMAN, WEIDEL, DOYLE, OTLOWSKI, BORNHEIMER, HAWKINS, PATERO, SNEDEKER, FROUDE, SPIZZIRI, SALKIND, KOZLOSKI, FITZPATRICK, RYS, SHELTON, SWEENEY, Assemblywomen BERMAN, TOTARO, Assemblymen BATE, PERKINS, OWENS, BROWN, FLORIO, SCHUCK and GALLAGHER

Referred to Committee on State Government, Federal and Interstate Relations

- An Act providing for the construction, acquisition, financing, selling and leasing of manufacturing, industrial, commercial and other employment promoting facilities; creating the New Jersey Economic Development Authority and defining its powers in connection therewith; providing for the issuance of bonds of the authority and the terms and security thereof; and providing an appropriation therefor.
- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1 1. This act shall be known and may be cited as "The New Jersey
- 2 Economic Development Authority Act."
- 1 2. It is hereby declared to be in the public interest and to be the
- 2 policy of the State to foster and promote the economy of the State,
- 3 increase opportunities for gainful employment and improve living
- 4 conditions, assist in the economic development or redevelopment
- 5 of political subdivisions within the State, and otherwise contribute
- 6 to the prosperity, health and general welfare of the State and its
- 7 inhabitants by inducing manufacturing, industrial, commercial and
- 8 other employment promoting enterprises by making available

- 9 financial assistance to locate, remain or expand within the State.
- 10 It is the purpose and object of this act to further and implement
- 11 such policy by creating a body corporate and politic having the
- 12 powers, duties and functions as provided in this act.
- 1 3. As used in this act, unless a different meaning clearly appears
- 2 from the context:
- a. "Authority" means the New Jersey Economic Development
- 4 Authority, created by section 4 of this act;
- 5 b. "Bonds" means bonds or other obligations issued by the
- 6 authority pursuant to this act;
- 7 c. "Cost" means, in addition to the usual connotations thereof,
- 8 the cost of acquisition or construction of all or any part of any
- 9 project, and shall include, but not be limited to, the cost or fair
- 10 market value of construction, machinery and equipment, property,
- 11 rights, easements, privileges, agreements, franchises, utility ex-
- 12 tensions, disposal facilities, access roads and site development
- 13 deemed by the authority to be necessary or useful and convenient
- 14 therefor or in connection therewith, discount on bonds, cost of
- 15 issuance of bonds, engineering and inspection costs and legal
- 16 expenses, cost of financial, professional and other estimates and
- 17 advice, organization, administrative, insurance, operating and other
- 18 expenses of the authority or any person prior to and during any
- 19 acquisition or construction, and all such other expenses as may be
- 20 necessary or incident to the financing, acquisition, construction
- 21 and completion of such project or part thereof, and also such pro-
- 22 vision for reserves for payment or security of principal of or
- 23 interest on bonds during or after such acquisition or construction
- 24 as the authority may determine;
- 25 d. "Person" means any person, including individuals, firms,
- 26 partnerships, associations, societies, trusts, public or private cor-
- 27 porations, or other legal entities, including public or governmental
- 28 bodies as well as natural persons. "Person" shall include the
- 29 plural as well as the singular.
- 30 e. "Project" means any building whether or not in existence
- 31 or under construction, or other improvement, purchase of an exist-
- 32 ing building, refinancing of an existing building in order to facilitate
- 33 substantial improvements thereto, or real estate improvement, in-
- 34 cluding remodeling and refurnishing of or adding to existing
- 35 property or both, in New Jersey, and, the land upon which it is
- 36 located, all real property deemed necessary to its use, and the
- 37 extension or provision of utilities, access roads and other ap-
- 38 purtenant facilities, which is to be used or occupied by any person

for the manufacturing, processing or assembling of materials or 39 40 manufactured products, or for research, office, industrial, commercial, recreational or hotel facilities, or warehousing, or for any 41 42combination thereof and which the authority determines will tend to maintain or provide gainful employment within and for the 43 people of the State, aid and assist in the economic development 44 45or redevelopment of any political subdivision of the State, maintain 46 or increase the tax base of any political subdivision of the State and maintain or diversify and expand industry within the State, 47 and also including reimbursement to any person for costs in con-48 nection with, or the refinancing of, any project or portion as above **4**9 50described, if determined by the authority as necessary and in the public interest to facilitate substantial improvements thereto or the 51completion thereof. "Project" may also include machinery and 52 equipment necessary or convenient in connection therewith, but 53 shall not include raw materials, work in process or stock in trade; 54f. "Revenues" means receipts, fees, rentals or other payments 55 to be received on account of lease, mortgage, conditional sale, or 56 sale and payments and any other income derived from the lease, 57 sale or other disposition of a project, moneys in such reserve and 58 59insurance funds or accounts or other funds and accounts and income from the investment thereof, established in connection with the 60 issuance of bonds or notes for a project or projects, and fees, 61 charges or other moneys to be received by the authority in respect 6263 of projects and contracts with persons; and

- 64 g. "Resolution" means any resolution adopted or trust agree-65 ment executed by the authority pursuant to which bonds of the 66 authority are authorized to be issued.
- 4. a. There is hereby established in, but not of, the Department 1 of Labor and Industry a public body corporate and politic, with 2 corporate succession, to be known as the "New Jersey Economic 3 Development Authority." The authority is hereby constituted as 4 an instrumentality of the State exercising public and essential 5 governmental functions, and the exercise by the authority of the 6 powers conferred by this act shall be deemed and held to be an 7 8 essential governmental function of the State.
- b. The authority shall consist of the Commissioner of Labor and Industry, the Commissioner of Environmental Protection, the Commissioner of Community Affairs, and the State Treasurer, who shall be members ex officio, and three members appointed by the Governor for terms of 3 years, provided that the members of the authority (other than the ex-officio members) first appointed by

15 the Governor shall serve for terms of 1 year, 2 years, and 3 years

16 respectively. Each member shall hold office for the term of his

17 appointment and until his successor shall have been appointed and

18 qualified. A member shall be eligible for reappointment. Any

19 vacancy in the membership occurring other than by expiration of

20 term shall be filled in the same manner as the original appointment

21 but for the unexpired term only.

c. Each appointed member may be removed from office by the Governor, for cause, after a public hearing, and may be suspended by the Governor pending the completion of such hearing. Each member before entering upon his duties shall take and subscribe an oath to perform the duties of his office faithfully, impartially and justly to the best of his ability. A record of such oaths shall

28 be filed in the office of the Secretary of State.

29 d. The Commissioner of Labor and Industry shall be the chair-30 man of the authority. The members of the authority shall elect from their remaining number a vice chairman and a treasurer 31 32 thereof. The authority shall employ an executive director who shall be its secretary and chief executive officer. The powers of 33 the authority shall be vested in the members thereof in office from 34 35 time to time and four members of the authority shall constitute a quorum at any meeting thereof. Action may be taken and motions 36 and resolutions adopted by the authority at any meeting thereof 37 38 by the affirmative vote of at least four members of the authority. No vacancy in the membership of the authority shall impair the 39 right of a quorum of the members to exercise all the powers and 40 perform all the duties of the authority. 41

42 e. Each member of the authority shall execute a bond to be conditioned upon the faithful performance of the duties of such 43 member in such form and amount as may be prescribed by the 44 Comptroller of the Treasury. Such bonds shall be filed in the office 45 of the Secretary of State. At all times thereafter the members 46 and treasurer of the authority shall maintain such bonds in full 47 force and effect. All costs of such bonds shall be borne by the 48 49 authority.

50 f. The members of the authority shall serve without compensation, but the authority shall reimburse its members for actual ex-51 52penses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no officer or employee 5354 of the State shall be deemed to have forfeited or shall forfeit his office or employment or any benefits or emoluments thereof by 55 reason of his acceptance of the office of ex-officio member of the 56 authority or his services therein. 57

g. Each ex-officio member of the authority may designate an officer or employee of his department to represent him at meetings of the authority, and each such designee may lawfully vote and otherwise act on behalf of the member for whom he constitutes the designee. Any such designation shall be in writing delivered to the authority and shall continue in effect until revoked or amended by writing delivered to the authority.

65 h. The authority may be dissolved by act of the Legislature on 66 condition that the authority has no debts or obligations outstand-67 ing or that provision has been made for the payment or retirement 68 of such debts or obligations. Upon and such dissolution of the 69 authority all property, funds and assets thereof shall be vested in 70 the State.

71 i. A true copy of the minutes of every meeting of the authority 72shall be forthwith delivered by and under the certification of the 73 secretary thereof to the Governor. No action taken at such meeting by the authority shall have force or effect until 10 days, Saturdays, 74Sundays, and public holidays excepted, after such copy of the 75minutes shall have been so delivered unless during such 10-day 76 77period the Governor shall approve the same in which case such 78 action shall become effective upon such approval. If, in said 10-day period, the Governor returns such copy of the minutes 79 with veto of any action taken by the authority or any member 80 thereof at such meeting, such action shall be null and void and 81of no effect. The powers conferred in this paragraph (i) upon the 82Governor shall be exercised with due regard for the rights of the 83 holders of bonds and notes of the authority at any time outstanding, 84 and nothing in, or done pursuant to, this paragraph (i) shall in 85 86any way limit, restrict or alter the obligation or powers of the authority or any representative or officer of the authority to carry 87 out and perform in every detail each and every covenant, agree-88 ment or contract at any time made or entered into by or on behalf 89 of the authority with respect to its bonds or notes or for the benefit, 90 protection or security of the holders thereof. 91

92j. On or before March 31 in each year, the authority shall make 93 an annual report of its activities for the preceding calendar year to the Governor and the Legislature. Each such report shall set 9495 forth a complete operating and financial statement covering the 96 authority's operations during the year. The authority shall cause an audit of its books and accounts to be made at least once in each 9798 year by certified public accountants and cause a copy thereof to be filed with the Secretary of State and the Comptroller of the 99 100 Treasury.

- 101 k. The Comptroller of the Treasury and his legally authorized
- 102 representatives are hereby authorized and empowered from time
- 103 to time to examine the accounts, books and records of the authority,
- 104 including its receipts, disbursements, contracts, sinking funds, in-
- 105 vestments and any other matters relating thereto and to its financial
- 106 standing.
- 107 l. No member, officer, employee or agent of the authority shall
- 108 be interested, either directly or indirectly, in any project or in any
- 109 contract, sale, purchase, lease or transfer of real or personal prop-
- 110 erty to which the authority is a party.
 - 1 5. The authority shall have the following powers:
- 2 a. To adopt bylaws for the regulation of its affairs and the
- 3 conduct of its business;
- 4 b. To adopt and have a seal and to alter the same at pleasure;
- 5 c. To sue and be sued;
- 6 d. To acquire in the name of the authority by purchase or other-
- 7 wise, on such terms and conditions and such manner as it may
- 8 deem proper, or by the exercise of the power of eminent domain
- 9 in the manner provided by the Eminent Domain Act of 1971,
- 10 P. L. 1971, c. 361 (C. 20:3-1 et seq.), any lands or interests therein
- 11 or other property which it may determine is reasonably necessary
- 12 for any project; provided, however, that the authority shall not
- 13 take by exercise of the power of eminent domain any real property
- 14 except upon consent thereto given by resolution of the governing
- 15 body of the municipality in which such real property is located;
- 16 e. To enter into contracts with a person upon such terms and
- 17 conditions as the authority shall determine to be reasonable, includ-
- 18 ing but not limited to reimbursement for the planning, designing,
- 19 financing, construction, reconstruction, improvement, equipping,
- 20 furnishing, operation and maintenance of the project and to pay
- 21 or compromise any claims arising therefrom;
- 22 f. To establish and maintain reserve and insurance funds with
- 23 respect to the financing of the project;
- 24 g. To sell, convey or lease to any person all or any portion of
- 25 a project, for such consideration and upon such terms as the au-
- 26 thority may determine to be reasonable;
- 27 h. To mortgage, pledge or assign or otherwise encumber all or
- 28 any portion of a project or revenues whenever it shall find such
- 29 action to be in furtherance of the purposes of this act;
- 30 i. To grant options to purchase or renew a lease for any of its
- 31 projects on such terms as the authority may determine to be
- 32 reasonable;

- 33 j. To contract for and to accept any gifts or grants or loans of
- 34 funds or property or financial or other aid in any form from the
- United States of America or any agency or instrumentality thereof, 35
- or from the State or any agency, instrumentality or political sub-36
- division thereof, or from any other source and to comply, subject to 37
- the provisions of the act, with the terms and conditions thereof; 38
- 39 k. In connection with any application for assistance under this
- act or commitments therefor, to require and collect such fees and 40
- charges as the authority shall determine to be reasonable; 41
- 1. To adopt, amend and repeal regulations to carry out the pro-42
- 43 visions of this act;
- 44 m. To acquire, purchase, manage and operate, hold and dispose
- of real and personal property or interests therein, take assign-45
- ments of rentals and leases and make and enter into all contracts, 46
- leases, agreements and arrangements necessary or incidental to 47
- the performance of its duties; 48
- n. To purchase, acquire and take assignments of notes, mort-49
- 50 gages and other forms of security and evidences of indebtedness;
- o. To purchase, acquire, attach, seize, accept or take title to any 51
- project by conveyance or, by foreclosure, and sell, lease, manage 52
- or operate any project for a use specified in this act; 53
- p. To borrow money and to issue bonds of the authority and to 54
- 55 provide for the rights of the holders thereof as provided in this act.
- q. To extend credit or make loans to any person for the planning, 56
- designing, acquiring, constructing, reconstructing, improving, 57
- equipping and furnishing of a project which credits or loans may 58
- be secured by loan and security agreements, mortgages, leases, 59
- and any other instruments, upon such terms and conditions as the 60
- authority shall deem reasonable, including provision for the estab-61
- lishment and maintenance of reserve and insurance funds, and to 62
- require the inclusion in any mortgage, lease, contract, loan and 63
- security agreement or other instrument, such provisions for the 64
- construction, use, operation and maintenance and financing of a 65
- project as the authority may deem necessary or desirable; 66
- 67 r. To employ consulting engineers, architects, attorneys, real
- 68 estate counselors, appraisers, and such other consultants and em-
- ployees as may be required in the judgment of the authority to 69
- carry out the purposes of the act, and to fix and pay their compensa-70
- tion from funds available to the authority therefor, all without
- regard to the provisions of Title 11, Civil Service, of the Revised 72
- 73Statutes;

74 s. To do and perform any acts and things authorized by this act

75 under, through or by means of its own officers, agents and em-

76 ployees, or by contracts with any person; and

77 t. To procure insurance against any losses in connection with its

78 property, operations or assets in such amounts and from such

79 insurers as it deems desirable;

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80 u. To do any and all things necessary or convenient to carry out

81 its purposes and exercise the powers given and granted in the act.

6. A copy of any application for assistance under this act

2 received by the authority shall be submitted to, and for the review

3 and advice of, the Director of the Division of Economic Develop-

4 ment. Prior to making any commitment for such assistance, the

5 authority, after consultation with the director of said division shall

6 by resolution duly adopted, find and determine, on the basis of all

7 information reasonably available to it, that such assistance will tend

8 to maintain or provide gainful employment for the inhabitants of

9 the State, and improve living conditions, and shall serve a public

10 purpose by contributing to the prosperity, health and general wel-

11 fare of the inhabitants of the State and will tend to aid and assist

12 in the economic growth, development or redevelopment of the

13 political subdivision wherein it is to be located, and such finding

14 and determination shall be conclusive for all purposes of this act.

7. a. The authority shall establish and maintain a special fund

2 called the "economic development fund" into which shall be

3 deposited such moneys (1) as shall be appropriated by the State

4 for the purpose of such fund; (2) if the authority so determines

5 in any resolution authorizing any particular bonds, as shall be

6 received by the authority from the sale of such bonds as provided

7 by law; (3) as shall be received by the authority from the repay-

8 ment of loans made pursuant to this act; (4) any other moneys or

9 funds of the authority which it determines to deposit therein.

10 Moneys at any time in the economic development fund may be

11 used by the authority for any purpose of this act, including but not

12 limited to payment of administrative expenses incurred by the

13 authority in the performance of its duties, subject only to any

14 agreements with the holders of particular bonds or notes.

b. The authority may, in any resolution authorizing the issuance

16 of bonds or notes, create or authorize the creation within said

17 economic development fund of special funds to be held in pledge

18 or otherwise for payment or redemption of such bonds or notes,

19 reserves or other purposes and to covenant as to use and disposition

20 of the moneys held in such funds.

- 21 c. Moneys at any time in the economic development fund may
- 22 be used to guarantee loans made to project applicants by persons.
- 23 d. Moneys at any time in the economic development fund may
- 24 be invested in any direct obligations of, or obligations as to which
- 25 the principal and interest thereof is guaranteed by, the United
- 26 States of America or such other obligations as the authority may
- 27 approve.
- 8. For the purpose of providing funds (a) to pay all or any part
- 2 of the cost of any project or projects, (b) to make loans in accord-
- 3 ance with the provisions of this act, and (c) for the funding or re-
- 4 funding any bonds, the authority shall have power to authorize or
- 5 provide for the issuance of bonds pursuant to this act.
- 9. By resolution, the authority shall have power to incur in-
- 2 debtedness, borrow money and issue its bonds for the purposes
- 3 stated in section 8 hereof. Except as may otherwise be expressly
- 4 provided by the authority, every issue of its bonds shall be general
- 5 obligations of the authority payable from any revenues or moneys
- 6 of the authority, subject only to any agreements with the holders
- 7 of particular bonds or notes pledging any particular revenues or
- 8 moneys. Such bonds shall be authorized by resolution and may be
- 9 issued in one or more series and shall bear such date or dates,
- 10 mature at such time or times not exceeding 40 years from the date
- 11 thereof, bear interest at a rate or rates, be in such denomination
- 12 or denominations, be in such form, either coupon or registered,
- 13 carry such conversion or registration privileges, have such rank
- 14 or priority, be executed in such manner, be payable from such
- 15 sources in such medium of payment at such place or places within
- 16 or without the State, and be subject to such terms of redemption
- 17 (with or without premium) as such resolution may provide. Bonds
- 18 of the authority may be sold by the authority at public or private
- 19 sale at such price or prices as the authority shall determine.
- 1 10. Any provision of any law to the contrary notwithstanding,
- 2 any bond or other obligation issued pursuant to this act shall be
- 3 fully negotiable within the meaning and for all purposes of Title
- 4 12A, Commercial Transactions, of the New Jersey Statutes, and
- 5 each holder or owner of such a bond or other obligation, or of any
- 6 coupon appurtenant thereto, by accepting such bond or coupon
- 7 shall be conclusively deemed to have agreed that such bond, obliga-
- 8 tion or coupon is and shall be fully negotiable within the meaning
- 9 and for all purposes of said Title 12A.
- 1 11. In order to secure the payment of such bonds and in addition
- 2 to its other powers, the authority shall have power by resolution to

- 3 covenant and agree with the several holders of such bonds, as to:
- 4 a. The custody, security, use, expenditure or application of the
- 5 proceeds of the bonds;
- 6 b. The use, regulation, operation, maintenance, insurance or
- 7 disposition of all or any part of any project or projects;
- 8 c. Payment of the principal of or interest on the bonds, or any
- 9 other obligations, and the sources and methods thereof, the rank
- 10 or priority of any such bonds or obligations as to any lien or
- 11 security, or the acceleration of the maturity of any such bonds or
- 12 obligations;
- d. The use and disposition of any moneys of the authority, in-
- 14 cluding all revenues or other moneys derived or to be derived
- 15 from any project or projects;
- 16 e. Pledging, setting aside, depositing or trusteeing all or any
- 17 part of the revenues or other moneys of the authority to secure
- 18 the payment of the principal of or interest on the bonds or any
- 19 other obligations and the powers and duties of any trustee with
- 20 regard thereto;
- 21 f. The setting aside out of the revenues or other moneys of the
- 22 authority of reserves and sinking funds, and the source, custody,
- 23 security, regulation, application and disposition thereof;
- 24 g. The rents, fees or other charges for the use of any project
- 25 or projects, including any parts thereof theretofore constructed or
- 26 acquired and any parts, replacements or improvements thereof
- 27 thereafter constructed or acquired, and the fixing, establishment,
- 28 collection and enforcement of the same;
- 29 h. Limitation on the issuance of additional bonds or any other
- 30 obligations or on the incurrence of indebtedness of the authority;
- 31 i. Vesting in a trustee or trustees within or without the State
- 32 such property, hights, powers and duties in trust as the authority
- 33 may determine and limiting the rights, duties and powers of such
- 34 trustee;
- 35 j. Payment of costs or expenses incident to the enforcement of
- 36 the bonds or of the provisions of the resolution or of any covenant
- 37 or contract with the holders of the bonds;
- 38 k. The procedure, if any, by which the terms of any covenant
- 39 or contract with, or duty to, the holders of bonds may be amended
- 40 or abrogated, the amount of bonds the holders of which must
- 41 consent thereto, and the manner in which such consent may be
- 42 given or evidenced; or
- 43 l. Any other matter or course of conduct which, by recital in
- 44 the resolution, is declared to further secure the payment of the
- 45 principal of or interest on the bonds.

All such provisions of the resolution and all such covenants and agreements shall constitute valid and legally-binding contracts between the authority and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action, suit or proceeding in any court of competent jurisdiction, or by proceeding in lieu of prerogative writ.

12. Any pledge of revenues or other moneys made by the au-1 thority shall be valid and binding from the time when the pledge is made; the revenues or other moneys so pledged and thereafter 3 received by the authority shall immediately be subject to the lien 4 of such pledge without any physical delivery thereof or further 5act, and the lien of any such pledge shall be valid and binding as 6 7 against all parties having claims of any kind in tort, contract or 8 otherwise against the authority, irrespective of whether such parties have notice thereof. Neither the resolution nor any other instru-9 ment by which a pledge is created need be filed or recorded except 10 in the records of the authority. 11

1 13. Neither the members of the authority nor any person executing bonds issued pursuant to this act shall be liable personally on 2 the bonds by reason of the issuance thereof. Bonds or other obliga-3 tions issued by the authority pursuant to this act shall not be in any way a debt or liability of the State or of any political sub-56division thereof and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision, 7 either legal, moral or otherwise, and nothing in this act contained 8 9 shall be construed to authorize the authority to incur any indebted-10edness on behalf of or in any way to obligate the State or any political subdivision, and all such bonds shall contain on the face 11 thereof a statement to that effect. 12

1 14. The exercise of the powers granted by this act shall con-2stitute the performance of an essential governmental function and 3 the authority shall not be required to pay any taxes or assessments upon or in respect of a project, or any property or moneys of the 4 5authority, and the authority, its projects, property and moneys and 6any bonds and notes issued under the provisions of this act, their 7 transfer and the income therefrom, including any profit made on 8 the sale thereof, shall at all times be free from taxation of every 9 kind by the State except for transfer, inheritance and estate taxes 10and by any political subdivision of the State; provided, that any person occupying a project whether as lessee, vendee or otherwise 11 shall, as long as title thereto shall remain in the authority, pay to 13 the political subdivision in which such project is located a payment 14 in lieu of taxes which shall equal the taxes on real and personal 15 property, including water and sewer service charges or assess-16 ments, which such person would have been required to pay had it been the owner of such property during the period for which such 17 18 payment is made and neither the authority nor its projects, prop-19 erties, money or bonds and notes shall be obligated, liable or subject to lien of any kind for the enforcement, collection or payment 20thereof. If and to the extent the proceedings under which the bonds 2122 authorized to be issued under the provisions of this act so provide, 23 the authority may agree to cooperate with such person occupying a 24 project, in connection with any administrative or judicial proceedings for determining the validity or amount of such payments and 25 26may agree to appoint or designate and reserve the right in and for 27such person to take all action which the authority may lawfully 28 take in respect of such payments and all matters relating thereto, 29 provided such person shall bear and pay all costs and expenses of 30 the authority thereby incurred at the request of such person or by 31 reason of any such action taken by such person in behalf of the 32 authority. If such person occupying a project has paid the amounts 33in lieu of taxes required by this section to be paid such person shall 34 not be required to pay any such taxes as to which a payment in 35 lieu thereof has been made to the State or to any political sub-36 division, any other statute to the contrary notwithstanding.

1 15. Notwithstanding any restriction contained in any other law, 2 the State and all political subdivisions of this State, their officers, 3 boards, commissioners, departments or other agencies, all banks, bankers, trust companies, savings banks and institutions, building 4 and loan associations, savings and loan associations, investment 5 6 companies and other persons carrying on a banking or investment business, all insurance companies, insurance associations and other 7 8 persons carrying on an insurance business, and all executors. 9 administrators, guardians, trustees and other fiduciaries, and all other persons whatsoever who now are or may hereafter be au-10 11 thorized to invest in bonds or other obligations of the State, may 12properly and legally invest any sinking funds, moneys or other 13 funds, including capital, belonging to them or within their control in any bonds or notes issued by the authority under the provisions of this act; and said bonds and notes are hereby made securities 1516 which may properly and legally be deposited with and received by 17 any State or municipal officers or agency of the State for any 18 purpose for which the deposit of bonds or other obligations of the State is now or may hereafter be authorized by law.

- 1 16. All banks, bankers, trust companies, savings banks, invest-
- 2 ment companies and other persons carrying on a banking business
- 3 are hereby authorized to give to the authority a good and sufficient
- 4 undertaking with such sureties as shall be approved by the au-
- 5 thority to the effect that such bank or banking institution as herein-
- 6 before described shall faithfully keep and pay over to the order of
- 7 or upon the warrant of the authority or its authorized agent all
- 8 such funds as may be deposited with it by the authority and agreed
- 9 interest thereon, at such times or upon such demands as may be
- 10 agreed with the authority or in lieu of such sureties, deposit with
- 11 the authority or its authorized agent or any trustee therefor or for
- 12 the holders of any bonds, as collateral, such securities as the au-
- 13 thority may approve. The deposits of the authority may be
- 14 evidenced by a depository collateral agreement in such form and
- 15 upon such terms and conditions as may be agreed upon by the au-
- 16 thority and such bank or banking institution.
- 1 17. The foregoing sections of this act shall be deemed to provide
- 2 a complete method for the doing of things authorized thereby and
- 3 shall be regarded as not in conflict with, or as restrictive of, powers
- 4 conferred by any other laws, and the provisions of this act shall be
- 5 complete authority for the issuance of bonds by the authority and
- 6 the provisions of any other laws shall not apply to the issuance of
- 7 such bonds.
- 1 18. If any section, part, phrase, or provision of this act or the
- 2 application thereof to any person, project or circumstances, be
- 3 adjudged invalid by any court of competent jurisdiction, such judg-
- 4 ment shall be confined in its operation to the section, part, phrase,
- 5 provision or application directly involved in the controversy in
- 6 which such judgment shall have been rendered and shall not affect
- 7 or impair the validity of the remainder of this act or the application
- 8 thereof to other persons, projects or circumstances.
- 1 19. There is hereby appropriated to the authority from the
- 2 General State Fund the sum of \$200,000.00, or so much thereof as
- 3 may be necessary, for the purposes of carrying out its function and
- 4 duties pursuant to this act. Such appropriation shall be repaid to
- 5 the General State Fund as soon as practicable out of the proceeds
- 6 of bonds issued by the authority or other available funds.
- 1 20. This act shall take effect immediately.

STATEMENT

This bill creates the New Jersey Economic Development Authority in the Department of Labor and Industry.

The members of the authority will be the Commissioners of Labor and Industry, Environmental Protection, Community Affairs, and the State Treasurer all serving ex officio, and three members to be appointed by the Governor for terms of 3 years.

The purpose of the authority is to enable the issuance of bonds and the making of loans bearing interest which would be exempt from Federal taxation. Such interest rates are traditionally lower than rates charged to industrial or commercial borrowers. It is anticipated that the availability of such low interest funds will induce industrial and business concerns to enter, remain or return to New Jersey and to provide much needed employment and tax ratables to New Jersey municipalities.

Before making a commitment for such assistance, the authority, after consultation with the Director of the Division of Economic Development, Department of Labor and Industry, must find and determine that such assistance will tend to maintain or provide gainful employment for the inhabitants of New Jersey and improve living conditions.

The bill also enables the authority to establish and maintain an "economic development fund" to be used for administrative expenses of the authority, and to guarantee loans made to project applicants who would otherwise be unable to borrow authority funds directly due to credit requirements.

The bill appropriates \$200,000.00 which shall be repaid to the General State Fund as soon as practicable out of the proceeds of bonds to be issued by the authority or other available funds.

ASSEMBLY COMMITTEE AMENDMENT TO

ASSEMBLY, No. 1845

STATE OF NEW JERSEY

ADOPTED JULY 8, 1974

Amend page 5, section 4, line 68, delete "and", insert "any".

[OFFICIAL COPY REPRINT]

ASSEMBLY, No. 1845

STATE OF NEW JERSEY

INTRODUCED JUNE 13, 1974

By Assemblymen KLEIN, PELLECCHIA, YATES, BURSTEIN, JACKMAN, WORTHINGTON, VAN WAGNER, PERSKIE, STEWART, HERMAN, GORMAN, LæFANTE, GEWERTZ, LITTELL, WOODSON, HAMILTON, HICKS, SINSIMER, EWING, BARBOUR, HURLEY, FORAN, GLADSTONE, BAER, MARTIN, McCARTHY, RUANE, DEVERIN, NEWMAN, WEIDEL, DOYLE, OTLOWSKI, BORNHEIMER, HAWKINS, PATERO, SNEDEKER, FROUDE, SPIZZIRI, SALKIND, KOZLOSKI, FITZPATRICK, RYS, SHELTON, SWEENEY, Assemblywomen BERMAN, TOTARO, Assemblymen BATE, PERKINS, OWENS, BROWN, FLORIO, SCHUCK and GALLAGHER

Referred to Committee on State Government, Federal and Interstate Relations

An Act providing for the construction, acquisition, financing, selling and leasing of manufacturing, industrial, commercial and other employment promoting facilities; creating the New Jersey Economic Development Authority and defining its powers in connection therewith; providing for the issuance of bonds of the authority and the terms and security thereof; and providing an appropriation therefor.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1. This act shall be known and may be cited as "The New Jersey
- 2 Economic Development Authority Act."
- 1 2. It is hereby declared to be in the public interest and to be the
- 2 policy of the State to foster and promote the economy of the State,
- 3 increase opportunities for gainful employment and improve living
- 4 conditions, assist in the economic development or redevelopment
- 5 of political subdivisions within the State, and otherwise contribute
- 6 to the prosperity, health and general welfare of the State and its

 EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill

 is not enacted and is intended to be omitted in the law.

- inhabitants by inducing manufacturing, industrial, commercial and
- other employment promoting enterprises by making available 8
- 9 financial assistance to locate, remain or expand within the State.
- It is the purpose and object of this act to further and implement 10
- such policy by creating a body corporate and politic having the 11
- 12 powers, duties and functions as provided in this act.
- 3. As used in this act, unless a different meaning clearly appears 1
- 2 from the context:
- a. "Authority" means the New Jersey Economic Development 3
- 4 Authority, created by section 4 of this act;
- 5 b. "Bonds" means bonds or other obligations issued by the
- 6 authority pursuant to this act;
- c. "Cost" means, in addition to the usual connotations thereof, 7
- the cost of acquisition or construction of all or any part of any 8
- 9 project, and shall include, but not be limited to, the cost or fair
- market value of construction, machinery and equipment, property, 10
- rights, easements, privileges, agreements, franchises, utility ex-11
- tensions, disposal facilities, access roads and site development 12
- 13
- deemed by the authority to be necessary or useful and convenient therefor or in connection therewith, discount on bonds, cost of 14
- issuance of bonds, engineering and inspection costs and legal 15
- expenses, cost of financial, professional and other estimates and 16
- advice, organization, administrative, insurance, operating and other 17
- expenses of the authority or any person prior to and during any 18
- acquisition or construction, and all such other expenses as may be 19
- necessary or incident to the financing, acquisition, construction **2**0
- and completion of such project or part thereof, and also such pro-21
- vision for reserves for payment or security of principal of or 22
- interest on bonds during or after such acquisition or construction 23
- 24 as the authority may determine;
- 25 d. "Person" means any person, including individuals, firms,
- 26 partnerships, associations, societies, trusts, public or private cor-
- 27 porations, or other legal entities, including public or governmental
- bodies as well as natural persons. "Person" shall include the 28
- plural as well as the singular. 29
- 30 e. "Project" means any building whether or not in existence
- or under construction, or other improvement, purchase of an exist-31
- 32 ing building, refinancing of an existing building in order to facilitate
- substantial improvements thereto, or real estate improvement, in-33
- cluding remodeling and refurnishing of or adding to existing 34
- property or both, in New Jersey, and, the land upon which it is 35
- located, all real property deemed necessary to its use, and the 36

37 extension or provision of utilities, access roads and other appurtenant facilities, which is to be used or occupied by any person 38 for the manufacturing, processing or assembling of materials or 39 manufactured products, or for research, office, industrial, com-40 mercial, recreational or hotel facilities, or warehousing, or for any 41 combination thereof and which the authority determines will tend 4243 to maintain or provide gainful employment within and for the people of the State, aid and assist in the economic development 44 or redevelopment of any political subdivision of the State, maintain 45or increase the tax base of any political subdivision of the State 46 and maintain or diversify and expand industry within the State, 47 and also including reimbursement to any person for costs in con-48 49 nection with, or the refinancing of, any project or portion as above 50 described, if determined by the authority as necessary and in the public interest to facilitate substantial improvements thereto or the 51 completion thereof. "Project" may also include machinery and 5253 equipment necessary or convenient in connection therewith, but 54shall not include raw materials, work in process or stock in trade; f. "Revenues" means receipts, fees, rentals or other payments 55 to be received on account of lease, mortgage, conditional sale, or 56 57 sale and payments and any other income derived from the lease, 58 sale or other disposition of a project, moneys in such reserve and insurance funds or accounts or other funds and accounts and income 59 from the investment thereof, established in connection with the 60 issuance of bonds or notes for a project or projects, and fees, 6162charges or other moneys to be received by the authority in respect 63 of projects and contracts with persons; and 64 g. "Resolution" means any resolution adopted or trust agree-

- g. "Resolution" means any resolution adopted or trust agree-65 ment executed by the authority pursuant to which bonds of the 66 authority are authorized to be issued.
- 4. a. There is hereby established in, but not of, the Department of Labor and Industry a public body corporate and politic, with corporate succession, to be known as the "New Jersey Economic Development Authority." The authority is hereby constituted as an instrumentality of the State exercising public and essential governmental functions, and the exercise by the authority of the powers conferred by this act shall be deemed and held to be an essential governmental function of the State.
- b. The authority shall consist of the Commissioner of Labor and Industry, the Commissioner of Environmental Protection, the Commissioner of Community Affairs, and the State Treasurer, who shall be members ex officio, and three members appointed by the

13 Governor for terms of 3 years, provided that the members of the

14 authority (other than the ex-officio members) first appointed by

15 the Governor shall serve for terms of 1 year, 2 years, and 3 years

16 respectively. Each member shall hold office for the term of his

17 appointment and until his successor shall have been appointed and

18 qualified. A member shall be eligible for reappointment. Any

19 vacancy in the membership occurring other than by expiration of

20 term shall be filled in the same manner as the original appointment

21 but for the unexpired term only.

c. Each appointed member may be removed from office by the Governor, for cause, after a public hearing, and may be suspended by the Governor pending the completion of such hearing. Each member before entering upon his duties shall take and subscribe an oath to perform the duties of his office faithfully, impartially and justly to the best of his ability. A record of such oaths shall be filed in the office of the Secretary of State.

d. The Commissioner of Labor and Industry shall be the chair-29 30 man of the authority. The members of the authority shall elect 31 from their remaining number a vice chairman and a treasurer thereof. The authority shall employ an executive director who 32 33 shall be its secretary and chief executive officer. The powers of 34 the authority shall be vested in the members thereof in office from 35 time to time and four members of the authority shall constitute a quorum at any meeting thereof. Action may be taken and motions 36 37 and resolutions adopted by the authority at any meeting thereof by the affirmative vote of at least four members of the authority. 38 No vacancy in the membership of the authority shall impair the 39 right of a quorum of the members to exercise all the powers and 40 perform all the duties of the authority. 41

42 e. Each member of the authority shall execute a bond to be conditioned upon the faithful performance of the duties of such 43member in such form and amount as may be prescribed by the 44 Comptroller of the Treasury. Such bonds shall be filed in the office 45of the Secretary of State. At all times thereafter the members 46 47 and treasurer of the authority shall maintain such bonds in full 48 force and effect. All costs of such bonds shall be borne by the 49 authority.

f. The members of the authority shall serve without compensation, but the authority shall reimburse its members for actual expenses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no officer or employee of the State shall be deemed to have forfeited or shall forfeit his office or employment or any benefits or emoluments thereof by reason of his acceptance of the office of ex-officio member of the authority or his services therein.

g. Each ex-officio member of the authority may designate an officer or employee of his department to represent him at meetings of the authority, and each such designee may lawfully vote and otherwise act on behalf of the member for whom he constitutes the designee. Any such designation shall be in writing delivered to the authority and shall continue in effect until revoked or amended by writing delivered to the authority.

h. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or that provision has been made for the payment or retirement of such debts or obligations. Upon *[and]* *any* such dissolution of the authority all property, funds and assets thereof shall be vested in the State.

i. A true copy of the minutes of every meeting of the authority 71 shall be forthwith delivered by and under the certification of the 72 secretary thereof to the Governor. No action taken at such meeting 73 by the authority shall have force or effect until 10 days, Saturdays, 74 Sundays, and public holidays excepted, after such copy of the 75 minutes shall have been so delivered unless during such 10-day 76 period the Governor shall approve the same in which case such 77 action shall become effective upon such approval. If, in said 78 10-day period, the Governor returns such copy of the minutes 79 with veto of any action taken by the authority or any member 80 thereof at such meeting, such action shall be null and void and 81 of no effect. The powers conferred in this paragraph (i) upon the 82Governor shall be exercised with due regard for the rights of the 83 holders of bonds and notes of the authority at any time outstanding, 84 and nothing in, or done pursuant to, this paragraph (i) shall in 85 any way limit, restrict or alter the obligation or powers of the 86 authority or any representative or officer of the authority to carry 87 out and perform in every detail each and every covenant, agree-88 ment or contract at any time made or entered into by or on behalf 89 of the authority with respect to its bonds or notes or for the benefit, 90 protection or security of the holders thereof. 91

j. On or before March 31 in each year, the authority shall make an annual report of its activities for the preceding calendar year to the Governor and the Legislature. Each such report shall set forth a complete operating and financial statement covering the authority's operations during the year. The authority shall cause an audit of its books and accounts to be made at least once in each year by certified public accountants and cause a copy thereof to be

- filed with the Secretary of State and the Comptroller of the 100 Treasury.
- 101 k. The Comptroller of the Treasury and his legally authorized
- 102 representatives are hereby authorized and empowered from time
- 103 to time to examine the accounts, books and records of the authority,
- 104 including its receipts, disbursements, contracts, sinking funds, in-
- 105 vestments and any other matters relating thereto and to its financial
- 106 standing.

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- 107 l. No member, officer, employee or agent of the authority shall
- 108 be interested, either directly or indirectly, in any project or in any
- 109 contract, sale, purchase, lease or transfer of real or personal prop-
- 110 erty to which the authority is a party.
- 5. The authority shall have the following powers: 1
- 2 a. To adopt bylaws for the regulation of its affairs and the
- 3 conduct of its business;
- 4 b. To adopt and have a seal and to alter the same at pleasure;
- 5 c. To sue and be sued;
- 6 d. To acquire in the name of the authority by purchase or other-
- 7 wise, on such terms and conditions and such manner as it may
- deem proper, or by the exercise of the power of eminent domain 8
- in the manner provided by the Eminent Domain Act of 1971, 9
- P. L. 1971, c. 361 (C. 20:3-1 et seq.), any lands or interests therein 10
- or other property which it may determine is reasonably necessary 11
- for any project; provided, however, that the authority shall not 12
- 13 take by exercise of the power of eminent domain any real property
- except upon consent thereto given by resolution of the governing 14
- body of the municipality in which such real property is located; 15
- e. To enter into contracts with a person upon such terms and 16
- conditions as the authority shall determine to be reasonable, includ-17
- ing but not limited to reimbursement for the planning, designing, 18 financing, construction, reconstruction, improvement, equipping,
- 20furnishing, operation and maintenance of the project and to pay
- or compromise any claims arising therefrom; 21
- 22 f. To establish and maintain reserve and insurance funds with
- 23 respect to the financing of the project;
- g. To sell, convey or lease to any person all or any portion of 24
- a project, for such consideration and upon such terms as the au-25
- thority may determine to be reasonable; 26
- h. To mortgage, pledge or assign or otherwise encumber all or 27
- any portion of a project or revenues whenever it shall find such 28
- action to be in furtherance of the purposes of this act; 29
- i. To grant options to purchase or renew a lease for any of its 30

- 31 projects on such terms as the authority may determine to be 32 reasonable;
- 33 j. To contract for and to accept any gifts or grants or loans of
- 34 funds or property or financial or other aid in any form from the
- 35 United States of America or any agency or instrumentality thereof,
- 36 or from the State or any agency, instrumentality or political sub-
- 37 division thereof, or from any other source and to comply, subject to
- 38 the provisions of the act, with the terms and conditions thereof;
- 39 k. In connection with any application for assistance under this
- 40 act or commitments therefor, to require and collect such fees and
- 41 charges as the authority shall determine to be reasonable;
- 1. To adopt, amend and repeal regulations to carry out the pro-
- 43 visions of this act;

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- 44 m. To acquire, purchase, manage and operate, hold and dispose
- 45 of real and personal property or interests therein, take assign-
- 46 ments of rentals and leases and make and enter into all contracts,
- 47 leases, agreements and arrangements necessary or incidental to
- 48 the performance of its duties;
- 19 n. To purchase, acquire and take assignments of notes, mort-
- 50 gages and other forms of security and evidences of indebtedness;
 - o. To purchase, acquire, attach, seize, accept or take title to any
- 52 project by conveyance or, by foreclosure, and sell, lease, manage
- 53 or operate any project for a use specified in this act;
- 54 p. To borrow money and to issue bonds of the authority and to
- 55 provide for the rights of the holders thereof as provided in this act.
- q. To extend credit or make loans to any person for the planning,
- 57 designing, acquiring, constructing, reconstructing, improving,
- 58 equipping and furnishing of a project which credits or loans may
- 59 be secured by loan and security agreements, mortgages, leases,
- 60 and any other instruments, upon such terms and conditions as the
- 61 authority shall deem reasonable, including provision for the estab-
- 62 lishment and maintenance of reserve and insurance funds, and to
- 63 require the inclusion in any mortgage, lease, contract, loan and
- 64 security agreement or other instrument, such provisions for the
- 65 construction, use, operation and maintenance and financing of a
- 66 project as the authority may deem necessary or desirable;
- 67 r. To employ consulting engineers, architects, attorneys, real
- 68 estate counselors, appraisers, and such other consultants and em-
- 69 ployees as may be required in the judgment of the authority to
- 70 carry out the purposes of the act, and to fix and pay their compensa-
- 71 tion from funds available to the authority therefor, all without
- 72 regard to the provisions of Title 11, Civil Service, of the Revised
- 73 Statutes;

- s. To do and perform any acts and things authorized by this act under, through or by means of its own officers, agents and em-
- 76 ployees, or by contracts with any person; and
- 77 t. To procure insurance against any losses in connection with its
- 78 property, operations or assets in such amounts and from such
- 79 insurers as it deems desirable;
- 80 u. To do any and all things necessary or convenient to carry out
- 81 its purposes and exercise the powers given and granted in the act.
- 1 6. A copy of any application for assistance under this act
- 2 received by the authority shall be submitted to, and for the review
- 3 and advice of, the Director of the Division of Economic Develop-
- 4 ment. Prior to making any commitment for such assistance, the
- 5 authority, after consultation with the director of said division shall
- 6 by resolution duly adopted, find and determine, on the basis of all
- 7 information reasonably available to it, that such assistance will tend
- 8 to maintain or provide gainful employment for the inhabitants of
- 9 the State, and improve living conditions, and shall serve a public
- 10 purpose by contributing to the prosperity, health and general wel-
- 11 fare of the inhabitants of the State and will tend to aid and assist
- 12 in the economic growth, development or redevelopment of the
- 13 political subdivision wherein it is to be located, and such finding
- 14 and determination shall be conclusive for all purposes of this act.
- 7. a. The authority shall establish and maintain a special fund
- 2 called the "economic development fund" into which shall be
- 3 deposited such moneys (1) as shall be appropriated by the State
- 4 for the purpose of such fund; (2) if the authority so determines
- 5 in any resolution authorizing any particular bonds, as shall be
- 6 received by the authority from the sale of such bonds as provided
- 7 by law; (3) as shall be received by the authority from the repay-
- 8 ment of loans made pursuant to this act; (4) any other moneys or
- 9 funds of the authority which it determines to deposit therein.
- 10 Moneys at any time in the economic development fund may be
- used by the authority for any purpose of this act, including but not
- 12 limited to payment of administrative expenses incurred by the
- 13 authority in the performance of its duties, subject only to any
- 14 agreements with the holders of particular bonds or notes.
- b. The authority may, in any resolution authorizing the issuance
- 16 of bonds or notes, create or authorize the creation within said
- 17 economic development fund of special funds to be held in pledge
- 18 or otherwise for payment or redemption of such bonds or notes,
- 19 reserves or other purposes and to covenant as to use and disposition
- 20 of the moneys held in such funds.

- 21 c. Moneys at any time in the economic development fund may
- 22 be used to guarantee loans made to project applicants by persons.
- 23 d. Moneys at any time in the economic development fund may
- 24 be invested in any direct obligations of, or obligations as to which
- 25 the principal and interest thereof is guaranteed by, the United
- 26 States of America or such other obligations as the authority may
- 27 approve.

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- 1 8. For the purpose of providing funds (a) to pay all or any part
- 2 of the cost of any project or projects, (b) to make loans in accord
 - ance with the provisions of this act, and (c) for the funding or re-
- 4 funding any bonds, the authority shall have power to authorize or
- 5 provide for the issuance of bonds pursuant to this act.
- 1 9. By resolution, the authority shall have power to incur in-
- 2 debtedness, borrow money and issue its bonds for the purposes
- 3 stated in section 8 hereof. Except as may otherwise be expressly
- 4 provided by the authority, every issue of its bonds shall be general
- 5 obligations of the authority payable from any revenues or moneys
- 6 of the authority, subject only to any agreements with the holders
- 7 of particular bonds or notes pledging any particular revenues or
- 8 moneys. Such bonds shall be authorized by resolution and may be
- 9 issued in one or more series and shall bear such date or dates,
- 10 mature at such time or times not exceeding 40 years from the date
- 11 thereof, bear interest at a rate or rates, be in such denomination
- 12 or denominations, be in such form, either coupon or registered,
- 13 carry such conversion or registration privileges, have such rank
- 14 or priority, be executed in such manner, be payable from such
- 15 sources in such medium of payment at such place or places within
- or without the State, and be subject to such terms of redemption (with or without premium) as such resolution may provide. Bonds
- 18 of the authority may be sold by the authority at public or private
- 19 sale at such price or prices as the authority shall determine.
- 1 10. Any provision of any law to the contrary notwithstanding,
- 2 any bond or other obligation issued pursuant to this act shall be
- 3 fully negotiable within the meaning and for all purposes of Title
- 4 12A, Commercial Transactions, of the New Jersey Statutes, and
- 5 each holder or owner of such a bond or other obligation, or of any
- 6 coupon appurtenant thereto, by accepting such bond or coupon
- 7 shall be conclusively deemed to have agreed that such bond, obliga-
- 8 tion or coupon is and shall be fully negotiable within the meaning
- 9 and for all purposes of said Title 12A.
- 1 11. In order to secure the payment of such bonds and in addition
- 2 to its other powers, the authority shall have power by resolution to

- 3 covenant and agree with the several holders of such bonds, as to:
- 4 a. The custody, security, use, expenditure or application of the
- 5 proceeds of the bonds;
- 6 b. The use, regulation, operation, maintenance, insurance or
- 7 disposition of all or any part of any project or projects;
- 8 c. Payment of the principal of or interest on the bonds, or any
- 9 other obligations, and the sources and methods thereof, the rank
- 10 or priority of any such bonds or obligations as to any lien or
- 11 security, or the acceleration of the maturity of any such bonds or
- 12 obligations;
- d. The use and disposition of any moneys of the authority, in-
- 14 cluding all revenues or other moneys derived or to be derived
- 15 from any project or projects;
- 16 e. Pledging, setting aside, depositing or trusteeing all or any
- 17 part of the revenues or other moneys of the authority to secure
- 18 the payment of the principal of or interest on the bonds or any
- 19 other obligations and the powers and duties of any trustee with
- 20 regard thereto;
- 21 f. The setting aside out of the revenues or other moneys of the
- 22 authority of reserves and sinking funds, and the source, custody,
- 23 security, regulation, application and disposition thereof;
- 24 g. The rents, fees or other charges for the use of any project
- 25 or projects, including any parts thereof theretofore constructed or
- 26 acquired and any parts, replacements or improvements thereof
- 27 thereafter constructed or acquired, and the fixing, establishment,
- 28 collection and enforcement of the same;
- 29 h. Limitation on the issuance of additional bonds or any other
- 30 obligations or on the incurrence of indebtedness of the authority;
- 31 i. Vesting in a trustee or trustees within or without the State
- 32 such property, hights, powers and duties in trust as the authority
- 33 may determine and limiting the rights, duties and powers of such
- 34 trustee;
- 35 j. Payment of costs or expenses incident to the enforcement of
- 36 the bonds or of the provisions of the resolution or of any covenant
- 37 or contract with the holders of the bonds;
- 38 k. The procedure, if any, by which the terms of any covenant
- 39 or contract with, or duty to, the holders of bonds may be amended
- 40 or abrogated, the amount of bonds the holders of which must
- 41 consent thereto, and the manner in which such consent may be
- 42 given or evidenced; or
- 43 1. Any other matter or course of conduct which, by recital in
- 44 the resolution, is declared to further secure the payment of the
- 45 principal of or interest on the bonds.

All such provisions of the resolution and all such covenants and agreements shall constitute valid and legally-binding contracts between the authority and the several holders of the bonds, regardless of the time of issuance of such bonds, and shall be enforceable by any such holder or holders by appropriate action, suit or proceeding in any court of competent jurisdiction, or by proceeding in lieu of prerogative writ.

12. Any pledge of revenues or other moneys made by the au-1 thority shall be valid and binding from the time when the pledge is 2made; the revenues or other moneys so pledged and thereafter 3 received by the authority shall immediately be subject to the lien 4 of such pledge without any physical delivery thereof or further 5 act, and the lien of any such pledge shall be valid and binding as 6 7 against all parties having claims of any kind in tort, contract or 8 otherwise against the authority, irrespective of whether such parties have notice thereof. Neither the resolution nor any other instru-9 ment by which a pledge is created need be filed or recorded except 10 in the records of the authority. 11

13. Neither the members of the authority nor any person execut-1 2 ing bonds issued pursuant to this act shall be liable personally on the bonds by reason of the issuance thereof. Bonds or other obligations issued by the authority pursuant to this act shall not be in $\mathbf{4}$ any way a debt or liability of the State or of any political sub-5 division thereof and shall not create or constitute any indebtedness. liability or obligation of the State or of any political subdivision, 7 either legal, moral or otherwise, and nothing in this act contained 8 shall be construed to authorize the authority to incur any indebted-9 10 edness on behalf of or in any way to obligate the State or any political subdivision, and all such bonds shall contain on the face 11 thereof a statement to that effect. 12

14. The exercise of the powers granted by this act shall con-1 stitute the performance of an essential governmental function and 2 the authority shall not be required to pay any taxes or assessments 3 upon or in respect of a project, or any property or moneys of the 4 authority, and the authority, its projects, property and moneys and 5 any bonds and notes issued under the provisions of this act, their 6 7 transfer and the income therefrom, including any profit made on the sale thereof, shall at all times be free from taxation of every 8 kind by the State except for transfer, inheritance and estate taxes 9 and by any political subdivision of the State; provided, that any 10 person occupying a project whether as lessee, vendee or otherwise 11 shall, as long as title thereto shall remain in the authority, pay to 12

the political subdivision in which such project is located a payment 14 in lieu of taxes which shall equal the taxes on real and personal property, including water and sewer service charges or assess-15 16 ments, which such person would have been required to pay had it 17 been the owner of such property during the period for which such 18 payment is made and neither the authority nor its projects, properties, money or bonds and notes shall be obligated, liable or subject 19 20 to lien of any kind for the enforcement, collection or payment 21 thereof. If and to the extent the proceedings under which the bonds 22authorized to be issued under the provisions of this act so provide, 23the authority may agree to cooperate with such person occupying a 24 project, in connection with any administrative or judicial proceedings for determining the validity or amount of such payments and 2526 may agree to appoint or designate and reserve the right in and for such person to take all action which the authority may lawfully 27 28 take in respect of such payments and all matters relating thereto, provided such person shall bear and pay all costs and expenses of 29 30 the authority thereby incurred at the request of such person or by reason of any such action taken by such person in behalf of the 31 32 authority. If such person occupying a project has paid the amounts in lieu of taxes required by this section to be paid such person shall 33 not be required to pay any such taxes as to which a payment in 34 lieu thereof has been made to the State or to any political sub-35 36 division, any other statute to the contrary notwithstanding.

15. Notwithstanding any restriction contained in any other law, 1 2 the State and all political subdivisions of this State, their officers, boards, commissioners, departments or other agencies, all banks, 3 bankers, trust companies, savings banks and institutions, building 4 and loan associations, savings and loan associations, investment 5 companies and other persons carrying on a banking or investment 6 business, all insurance companies, insurance associations and other 7 persons carrying on an insurance business, and all executors, 8 administrators, guardians, trustees and other fiduciaries, and all 9 other persons whatsoever who now are or may hereafter be au-10 11 thorized to invest in bonds or other obligations of the State, may properly and legally invest any sinking funds, moneys or other 12 funds, including capital, belonging to them or within their control 13 14 in any bonds or notes issued by the authority under the provisions of this act; and said bonds and notes are hereby made securities 15 16 which may properly and legally be deposited with and received by any State or municipal officers or agency of the State for any 17 purpose for which the deposit of bonds or other obligations of the 18 State is now or may hereafter be authorized by law.

- 1 16. All banks, bankers, trust companies, savings banks, invest-
- 2 ment companies and other persons carrying on a banking business
- 3 are hereby authorized to give to the authority a good and sufficient
- 4 undertaking with such sureties as shall be approved by the au-
- 5 thority to the effect that such bank or banking institution as hercin-
- 6 before described shall faithfully keep and pay over to the order of
- 7 or upon the warrant of the authority or its authorized agent all
- 8 such funds as may be deposited with it by the authority and agreed
- 9 interest thereon, at such times or upon such demands as may be
- 10 agreed with the authority or in lieu of such sureties, deposit with
- 11 the authority or its authorized agent or any trustee therefor or for
- 12 the holders of any bonds, as collateral, such securities as the au-
- 13 thority may approve. The deposits of the authority may be
- 14 evidenced by a depository collateral agreement in such form and
- 15 upon such terms and conditions as may be agreed upon by the au-
- 16 thority and such bank or banking institution.
- 1 17. The foregoing sections of this act shall be deemed to provide
- 2 a complete method for the doing of things authorized thereby and
- 3 shall be regarded as not in conflict with, or as restrictive of, powers
- 4 conferred by any other laws, and the provisions of this act shall be
- 5 complete authority for the issuance of bonds by the authority and
- 6 the provisions of any other laws shall not apply to the issuance of
- 7 such bonds.
- 1 18. If any section, part, phrase, or provision of this act or the
- 2 application thereof to any person, project or circumstances, be
- 3 adjudged invalid by any court of competent jurisdiction, such judg-
- 4 ment shall be confined in its operation to the section, part, phrase,
- 5 provision or application directly involved in the controversy in
- 6 which such judgment shall have been rendered and shall not affect
- 7 or impair the validity of the remainder of this act or the application
- 8 thereof to other persons, projects or circumstances.
- 1 19. There is hereby appropriated to the authority from the
- 2 General State Fund the sum of \$200,000.00, or so much thereof as
- 3 may be necessary, for the purposes of carrying out its function and
- 4 duties pursuant to this act. Such appropriation shall be repaid to
- 5 the General State Fund as soon as practicable out of the proceeds
- 6 of bonds issued by the authority or other available funds.
- 1 20. This act shall take effect immediately.

SENATE COMMITTEE AMENDMENTS TO

ASSEMBLY, No. 1845

[OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

ADOPTED JULY 29, 1974

Amend page 4, section 4, line 13, after "Governor", insert "with the advice and consent of the Senate".

Amend page 6, section 5(d), line 15, after "located;", insert "and provided further that at least 7 days prior to adoption of such resolution, the municipal governing body shall hold a public hearing on such resolution; and provided further that the authority shall be limited in its exercise of the power of eminent domain to municipalities receiving State aid under the provisions of P. L. 1971, c. 64, or to municipalities which had a population in 1970 in excess of 10,000;".

Amend page 9, section 7, line 27, after line 27, insert a new section 8 as follows:

"8. The authority shall also have power to make reasonable regulations for the installation, construction, maintenance, repair, renewal, relocation, and removal of tracks, pipes, mains, conduits, cables, wires, towers, poles and other equipment and appliances herein called 'public utility facilities' of any public utility, as defined in R. S. 48:2–13, in, on, along, over or under any project.

Whenever the authority shall determine that it is necessary that any such public utility facilities which now are, or hereafter may be, located in, on, along, over or under any project, should be relocated, or should be removed from such project, the public utility owning or operating such facilities shall relocate or remove the same in accordance with the order of the authority; provided, however, that the cost and expenses of such relocation or removal, including the cost of installing such facilities in a new location or new locations, and the cost of any lands, or any rights or interests in lands, and any other rights acquired to accomplish such relocation or removal, less the cost of any lands or any rights of the public utility paid to the public utility in connection with the relocation or removal of such property, shall be ascertained and paid by the authority as a part of the cost of such project. In case

of any such relocation or removal of facilities, as aforesaid, the public utility owning or operating the same, its successors or assigns, may maintain and operate such facilities, with the necessary appurtenances, in the new location or new locations, for as long a period, and upon the same terms and conditions, as it had the right to maintain and operate such facilities in their former location or locations.".

Amend page 9, section 8, line 1, delete "8." and insert "9.".

Amend page 9, section 9, line 1, delete "9." and insert "10.".

Amend page 9, section 10, line 1, delete "10." and insert "11.".

Amend page 9, section 11, line 1, delete "11." and insert "12.".

Amend page 11, section 12, line 1, delete "12." and insert "13.".

Amend page 11, section 13, line 1, delete "13." and insert "14.".

Amend page 11, section 14, line 1, delete "14." and insert "15.".

Amend page 12, section 15, line 1, delete "15." and insert "16.".

Amend page 13, section 16, line 1, delete "16." and insert "17.".

Amend page 13, section 17, line 1, delete "17." and insert "18.".

Amend page 13, section 18, line 1, delete "18." and insert "19.".

Amend page 13, section 20, line 1, delete "20." and insert "20.".

APPROVED AUGUST 7, 1974

[SECOND OFFICIAL COPY REPRINT]

ASSEMBLY, No. 1845

STATE OF NEW JERSEY

INTRODUCED JUNE 13, 1974

By Assemblymen KLEIN, PELLECCHIA, YATES, BURSTEIN, JACKMAN, WORTHINGTON, VAN WAGNER, PERSKIE, STEWART, HERMAN, GORMAN, LEFANTE, GEWERTZ, LITTELL, WOODSON, HAMILTON, HICKS, SINSIMER, EWING, BARBOUR, HURLEY, FORAN, GLADSTONE, BAER, MARTIN, McCARTHY, RUANE, DEVERIN, NEWMAN, WEIDEL, DOYLE, OTLOWSKI, BORNHEIMER, HAWKINS, PATERO, SNEDEKER, FROUDE, SPIZZIRI, SALKIND, KOZLOSKI, FITZPATRICK, RYS, SHELTON, SWEENEY, Assemblywomen BERMAN, TOTARO, Assemblymen BATE, PERKINS, OWENS, BROWN, FLORIO, SCHUCK and GALLAGHER

Referred to Committee on State Government, Federal and Interstate Relations

An Acr providing for the construction, acquisition, financing, selling and leasing of manufacturing, industrial, commercial and other employment promoting facilities; creating the New Jersey Economic Development Authority and defining its powers in connection therewith; providing for the issuance of bonds of the authority and the terms and security thereof; and providing an appropriation therefor.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1. This act shall be known and may be cited as "The New Jersey
- 2 Economic Development Authority Act."
- 1 2. It is hereby declared to be in the public interest and to be the
- 2 policy of the State to foster and promote the economy of the State,
- 3 increase opportunities for gainful employment and improve living
- 4 conditions, assist in the economic development or redevelopment
- 5 of political subdivisions within the State, and otherwise contribute
- 6 to the prosperity, health and general welfare of the State and its EXPLANATION—Matter enclosed in bold-faced brackets Ithus in the above bill is not enacted and is intended to be omitted in the law.

7 inhabitants by inducing manufacturing, industrial, commercial and

- 8 other employment promoting enterprises by making available
- 9 financial assistance to locate, remain or expand within the State.
- 10 It is the purpose and object of this act to further and implement
- 11 such policy by creating a body corporate and politic having the
- 12 powers, duties and functions as provided in this act.
 - 3. As used in this act, unless a different meaning clearly appears
- 2 from the context:
- 3 a. "Authority" means the New Jersey Economic Development
- 4 Authority, created by section 4 of this act;
- 5 b. "Bonds" means bonds or other obligations issued by the
- 6 authority pursuant to this act;
- 7 c. "Cost" means, in addition to the usual connotations thereof,
- 8 the cost of acquisition or construction of all or any part of any
- 9 project, and shall include, but not be limited to, the cost or fair
- 10 market value of construction, machinery and equipment, property,
- 11 rights, easements, privileges, agreements, franchises, utility ex-
- 12 tensions, disposal facilities, access roads and site development
- 13 deemed by the authority to be necessary or useful and convenient
- 14 therefor or in connection therewith, discount on bonds, cost of
- 15 issuance of bonds, engineering and inspection costs and legal
- 16 expenses, cost of financial, professional and other estimates and
- 17 advice, organization, administrative, insurance, operating and other
- 18 expenses of the authority or any person prior to and during any
- 19 acquisition or construction, and all such other expenses as may be
- 20 necessary or incident to the financing, acquisition, construction
- 21 and completion of such project or part thereof, and also such pro-
- 22 vision for reserves for payment or security of principal of or
- 23 interest on bonds during or after such acquisition or construction
- 24 as the authority may determine;
- 25 d. "Person" means any person, including individuals, firms,
- 26 partnerships, associations, societies, trusts, public or private cor-
- 27 porations, or other legal entities, including public or governmental
- 28 bodies as well as natural persons. "Person" shall include the
- 29 plural as well as the singular.
- 30 e. "Project" means any building whether or not in existence
- 31 or under construction, or other improvement, purchase of an exist-
- 32 ing building, refinancing of an existing building in order to facilitate
- 33 substantial improvements thereto, or real estate improvement, in-
- 34 cluding remodeling and refurnishing of or adding to existing
- 35 property or both, in New Jersey, and, the land upon which it is
- 36 located, all real property deemed necessary to its use, and the

37 extension or provision of utilities, access roads and other ap-38 purtenant facilities, which is to be used or occupied by any person 39 for the manufacturing, processing or assembling of materials or 40 manufactured products, or for research, office, industrial, commercial, recreational or hotel facilities, or warehousing, or for any 41 combination thereof and which the authority determines will tend 42to maintain or provide gainful employment within and for the **4**3 people of the State, aid and assist in the economic development 44 or redevelopment of any political subdivision of the State, maintain 45 46 or increase the tax base of any political subdivision of the State 47 and maintain or diversify and expand industry within the State, 48 and also including reimbursement to any person for costs in con-49 nection with, or the refinancing of, any project or portion as above described, if determined by the authority as necessary and in the 50 public interest to facilitate substantial improvements thereto or the 51 completion thereof. "Project" may also include machinery and 5253 equipment necessary or convenient in connection therewith, but 54 shall not include raw materials, work in process or stock in trade; 55 f. "Revenues" means receipts, fees, rentals or other payments 56 to be received on account of lease, mortgage, conditional sale, or 57 sale and payments and any other income derived from the lease, sale or other disposition of a project, moneys in such reserve and 58 insurance funds or accounts or other funds and accounts and income 59 60 from the investment thereof, established in connection with the 61 issuance of bonds or notes for a project or projects, and fees, charges or other moneys to be received by the authority in respect 62of projects and contracts with persons; and 63 g. "Resolution" means any resolution adopted or trust agree-64

- g. "Resolution" means any resolution adopted or trust agree-65 ment executed by the authority pursuant to which bonds of the 66 authority are authorized to be issued.
- 4. a. There is hereby established in, but not of, the Department 1 2 of Labor and Industry a public body corporate and politic, with corporate succession, to be known as the "New Jersey Economic 3 Development Authority." The authority is hereby constituted as 4 5 an instrumentality of the State exercising public and essential governmental functions, and the exercise by the authority of the 6 7 powers conferred by this act shall be deemed and held to be an 8 essential governmental function of the State.
- b. The authority shall consist of the Commissioner of Labor and
 Industry, the Commissioner of Environmental Protection, the Commissioner of Community Affairs, and the State Treasurer, who
 shall be members ex officio, and three members appointed by the

Governor **with the advice and consent of the Senate** for terms 13

of 3 years, provided that the members of the authority (other than 14

15 the ex-officio members) first appointed by the Governor shall serve

for terms of 1 year, 2 years, and 3 years respectively. Each mem-16

ber shall hold office for the term of his appointment and until his 17

successor shall have been appointed and qualified. A member shall 18

be eligible for reappointment. Any vacancy in the membership 19

20 occurring other than by expiration of term shall be filled in the same

manner as the original appointment but for the unexpired term only. 21

22 c. Each appointed member may be removed from office by the

Governor, for cause, after a public hearing, and may be suspended 23

24 by the Governor pending the completion of such hearing. Each

member before entering upon his duties shall take and subscribe an oath to perform the duties of his office faithfully, impartially 26

and justly to the best of his ability. A record of such oaths shall 27

28 be filed in the office of the Secretary of State.

d. The Commissioner of Labor and Industry shall be the chair-29 30 man of the authority. The members of the authority shall elect

31 from their remaining number a vice chairman and a treasurer

32 thereof. The authority shall employ an executive director who

33 shall be its secretary and chief executive officer. The powers of

34 the authority shall be vested in the members thereof in office from

35 time to time and four members of the authority shall constitute

36 a quorum at any meeting thereof. Action may be taken and motions

and resolutions adopted by the authority at any meeting thereof 37

38 by the affirmative vote of at least four members of the authority.

39 No vacancy in the membership of the authority shall impair the

40 right of a quorum of the members to exercise all the powers and

perform all the duties of the authority. 41

e. Each member of the authority shall execute a bond to be 42

conditioned upon the faithful performance of the duties of such member in such form and amount as may be prescribed by the 44

45 Comptroller of the Treasury. Such bonds shall be filed in the office

of the Secretary of State. At all times thereafter the members 46

47 and treasurer of the authority shall maintain such bonds in full

48 force and effect. All costs of such bonds shall be borne by the

49

43

25

50 f. The members of the authority shall serve without compensa-

tion, but the authority shall reimburse its members for actual ex-51

penses necessarily incurred in the discharge of their duties. Not-52

withstanding the provisions of any other law, no officer or employee 53

of the State shall be deemed to have forfeited or shall forfeit his 54

55 office or employment or any benefits or emoluments thereof by 56 reason of his acceptance of the office of ex-officio member of the 57 authority or his services therein.

g. Each ex-officio member of the authority may designate an officer or employee of his department to represent him at meetings of the authority, and each such designee may lawfully vote and otherwise act on behalf of the member for whom he constitutes the designee. Any such designation shall be in writing delivered to the authority and shall continue in effect until revoked or amended by writing delivered to the authority.

h. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or that provision has been made for the payment or retirement of such debts or obligations. Upon *[and]* *any* such dissolution of the authority all property, funds and assets thereof shall be vested in the State.

i. A true copy of the minutes of every meeting of the authority 71 72 shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting 73 by the authority shall have force or effect until 10 days, Saturdays, 74 Sundays, and public holidays excepted, after such copy of the 75 minutes shall have been so delivered unless during such 10-day 76 77 period the Governor shall approve the same in which case such action shall become effective upon such approval. If, in said 78 10-day period, the Governor returns such copy of the minutes 79 80 with veto of any action taken by the authority or any member thereof at such meeting, such action shall be null and void and 81 of no effect. The powers conferred in this paragraph (i) upon the 82 Governor shall be exercised with due regard for the rights of the 83 84 holders of bonds and notes of the authority at any time outstanding, and nothing in, or done pursuant to, this paragraph (i) shall in 85 any way limit, restrict or alter the obligation or powers of the 86 87 authority or any representative or officer of the authority to carry 88 out and perform in every detail each and every covenant, agree-89 ment or contract at any time made or entered into by or on behalf of the authority with respect to its bonds or notes or for the benefit, 90 91 protection or security of the holders thereof.

j. On or before March 31 in each year, the authority shall make an annual report of its activities for the preceding calendar year to the Governor and the Legislature. Each such report shall set forth a complete operating and financial statement covering the authority's operations during the year. The authority shall cause an audit of its books and accounts to be made at least once in each year by certified public accountants and cause a copy thereof to be

- 99 filed with the Secretary of State and the Comptroller of the 100 Treasury.
- 101 k. The Comptroller of the Treasury and his legally authorized
- 102 representatives are hereby authorized and empowered from time
- 103 to time to examine the accounts, books and records of the authority,
- 104 including its receipts, disbursements, contracts, sinking funds, in-
- 105 vestments and any other matters relating thereto and to its financial
- 106 standing.
- 107 l. No member, officer, employee or agent of the authority shall
- 108 be interested, either directly or indirectly, in any project or in any
- 109 contract, sale, purchase, lease or transfer of real or personal prop-
- 110 erty to which the authority is a party.
- 1 5. The authority shall have the following powers:
- 2 a. To adopt bylaws for the regulation of its affairs and the
- 3 conduct of its business;
- 4 b. To adopt and have a seal and to alter the same at pleasure;
- 5 c. To sue and be sued;
- 6 d. To acquire in the name of the authority by purchase or other-
- 7 wise, on such terms and conditions and such manner as it may
- 8 deem proper, or by the exercise of the power of eminent domain
- 9 in the manner provided by the Eminent Domain Act of 1971,
- 10 P. L. 1971, c. 361 (C. 20:3-1 et seq.), any lands or interests therein
- 11 or other property which it may determine is reasonably necessary
- 12 for any project; provided, however, that the authority shall not
- 13 take by exercise of the power of eminent domain any real property
- 14 except upon consent thereto given by resolution of the governing
- 15 body of the municipality in which such real property is located;
- 15A **and provided further that at least 7 days prior to adoption of
- 15B such resolution, the municipal governing body shall hold a public
- 15c hearing on such resolution; and provided further that the authority
- 15p shall be limited in its exercise of the power of eminent domain to
- 15E municipalities receiving State aid under the provisions of P. L.
- 15f 1971, c. 64, or to municipalities which had a population in 1970 in 15g excess of 10,000;**
- 16 e. To enter into contracts with a person upon such terms and
- 17 conditions as the authority shall determine to be reasonable, includ-
- 18 ing but not limited to reimbursement for the planning, designing,
- 19 financing, construction, reconstruction, improvement, equipping,
- 20 furnishing, operation and maintenance of the project and to pay
- 21 or compromise any claims arising therefrom;
- 22 f. To establish and maintain reserve and insurance funds with
- 23 respect to the financing of the project;
- 24 g. To sell, convey or lease to any person all or any portion of

- 25 a project, for such consideration and upon such terms as the au-26 thority may determine to be reasonable;
- 27 h. To mortgage, pledge or assign or otherwise encumber all or
- 28 any portion of a project or revenues whenever it shall find such
- 29 action to be in furtherance of the purposes of this act;
- 30 i. To grant options to purchase or renew a lease for any of its
- 31 projects on such terms as the authority may determine to be
- 32 reasonable;
- 33 j. To contract for and to accept any gifts or grants or loans of
- 34 funds or property or financial or other aid in any form from the
- 35 United States of America or any agency or instrumentality thereof,
- 36 or from the State or any agency, instrumentality or political sub-
- 37 division thereof, or from any other source and to comply, subject to
- 38 the provisions of the act, with the terms and conditions thereof;
- 39 k. In connection with any application for assistance under this
- 40 act or commitments therefor, to require and collect such fees and
- 41 charges as the authority shall determine to be reasonable;
- 1. To adopt, amend and repeal regulations to carry out the pro-
- 43 visions of this act;
- 44 m. To acquire, purchase, manage and operate, hold and dispose
- 45 of real and personal property or interests therein, take assign-
- 46 ments of rentals and leases and make and enter into all contracts,
- 47 leases, agreements and arrangements necessary or incidental to
- 48 the performance of its duties;
- 49 n. To purchase, acquire and take assignments of notes, mort-
- 50 gages and other forms of security and evidences of indebtedness;
- o. To purchase, acquire, attach, seize, accept or take title to any
- 52 project by conveyance or, by foreclosure, and sell, lease, manage
- 53 or operate any project for a use specified in this act;
- 54 p. To borrow money and to issue bonds of the authority and to
- 55 provide for the rights of the holders thereof as provided in this act.
- of. To extend credit or make loans to any person for the planning,
- 57 designing, acquiring, constructing, reconstructing, improving,
- 58 equipping and furnishing of a project which credits or loans may
- 59 be secured by loan and security agreements, mortgages, leases,
- 60 and any other instruments, upon such terms and conditions as the
- 61 authority shall deem reasonable, including provision for the estab-
- 62 lishment and maintenance of reserve and insurance funds, and to
- 63 require the inclusion in any mortgage, lease, contract, loan and
- 64 security agreement or other instrument, such provisions for the
- 65 construction, use, operation and maintenance and financing of a
- 66 project as the authority may deem necessary or desirable;

- 67 r. To employ consulting engineers, architects, attorneys, real
- 68 estate counselors, appraisers, and such other consultants and em-
- 69 ployees as may be required in the judgment of the authority to
- **7**0 carry out the purposes of the act, and to fix and pay their compensa-
- tion from funds available to the authority therefor, all without 71
- regard to the provisions of Title 11, Civil Service, of the Revised 72
- 73 Statutes:
- 74 s. To do and perform any acts and things authorized by this act
- under, through or by means of its own officers, agents and em-75
- 76 ployees, or by contracts with any person; and
- 77 t. To procure insurance against any losses in connection with its
- property, operations or assets in such amounts and from such 78
- 79 insurers as it deems desirable;
- 80 u. To do any and all things necessary or convenient to carry out
- 81 its purposes and exercise the powers given and granted in the act.
- 1 6. A copy of any application for assistance under this act
- 2 received by the authority shall be submitted to, and for the review
- and advice of, the Director of the Division of Economic Develop-3
- ment. Prior to making any commitment for such assistance, the
- authority, after consultation with the director of said division shall 5
- 6 by resolution duly adopted, find and determine, on the basis of all
- information reasonably available to it, that such assistance will tend
- 8 to maintain or provide gainful employment for the inhabitants of
- the State, and improve living conditions, and shall serve a public 9
- 10 purpose by contributing to the prosperity, health and general wel-
- fare of the inhabitants of the State and will tend to aid and assist 11
- 12in the economic growth, development or redevelopment of the
- political subdivision wherein it is to be located, and such finding 13
- 14 and determination shall be conclusive for all purposes of this act.
- 7. a. The authority shall establish and maintain a special fund 1
- 2 called the "economic development fund" into which shall be 3
- deposited such moneys (1) as shall be appropriated by the State
- for the purpose of such fund; (2) if the authority so determines 4
- in any resolution authorizing any particular bonds, as shall be 5
- 6 received by the authority from the sale of such bonds as provided
- by law; (3) as shall be received by the authority from the repay-7
- ment of loans made pursuant to this act; (4) any other moneys or
- 9 funds of the authority which it determines to deposit therein.
- Moneys at any time in the economic development fund may be 10
- used by the authority for any purpose of this act, including but not 11
- 12 limited to payment of administrative expenses incurred by the
- authority in the performance of its duties, subject only to any
- agreements with the holders of particular bonds or notes.

b. The authority may, in any resolution authorizing the issuance of bonds or notes, create or authorize the creation within said economic development fund of special funds to be held in pledge or otherwise for payment or redemption of such bonds or notes, reserves or other purposes and to covenant as to use and disposition of the moneys held in such funds.

21 c. Moneys at any time in the economic development fund may 22 be used to guarantee loans made to project applicants by persons.

d. Moneys at any time in the economic development fund may be invested in any direct obligations of, or obligations as to which the principal and interest thereof is guaranteed by, the United States of America or such other obligations as the authority may approve.

8. The authority shall also have power to make reasonable 1 regulations for the installation, construction, maintenance, repair, 2 renewal, relocation, and removal of tracks, pipes, mains, conduits, 3 cables, wires, towers, poles and other equipment and appliances 4 herein called "public utility facilities" of any public utility, as 5 defined in R. S. 48:2-13, in, on, along, over or under any project. 6 Whenever the authority shall determine that it is necessary that 7 any such public utility facilities which now are, or hereafter may be, located in, on, along, over or under any project, should be 9 relocated, or should be removed from such project, the public utility 10 owning or operating such facilities shall relocate or remove the 11 12 same in accordance with the order of the authority; provided, 13 however, that the cost and expenses of such relocation or removal, including the cost of installing such facilities in a new location or 14 new locations, and the cost of any lands, or any rights or interests 15 in lands, and any other rights acquired to accomplish such reloca-16 tion or removal, less the cost of any lands or any rights of the 17 public utility paid to the public utility in connection with the re-18 location or removal of such property, shall be ascertained and paid 19 by the authority as a part of the cost of such project. In case of 20 any such relocation or removal of facilities, as aforesaid, the public 21 22 utility owning or operating the same, its successors or assigns, may maintain and operate such facilities, with the necessary ap-23purtenances, in the new location or new locations, for as long a 24 period, and upon the same terms and conditions, as it had the right 25to maintain and operate such facilities in their former location or 26 locations. 27

1 ** [8.] ** ** 9.** For the purpose of providing funds (a) to pay all or any part of the cost of any project or projects, (b) to make loans

in accordance with the provisions of this act, and (c) for the funding or refunding any bonds, the authority shall have power to authorize or provide for the issuance of bonds pursuant to this act. $\tilde{5}$ ** [9.] ** ** 10. ** By resolution, the authority shall have power to 1 incur indebtedness, borrow money and issue its bonds for the pur- 2 3 poses stated in section 8 hereof. Except as may otherwise be expressly provided by the authority, every issue of its bonds shall be 4 general obligations of the authority payable from any revenues or 6 moneys of the authority, subject only to any agreements with the holders of particular bonds or notes pledging any particular 7 revenues or moneys. Such bonds shall be authorized by resolution 8 and may be issued in one or more series and shall bear such date or 9 dates, mature at such time or times not exceeding 40 years from the 10 date thereof, bear interest at a rate or rates, be in such denomina-11 tion or denominations, be in such form, either coupon or registered, 12 carry such conversion or registration privileges, have such rank 13 or priority, be executed in such manner, be payable from such 14 sources in such medium of payment at such place or places within 15 16 or without the State, and be subject to such terms of redemption 17 (with or without premium) as such resolution may provide. Bonds of the authority may be sold by the authority at public or private 18 sale at such price or prices as the authority shall determine. 19

1 **[10.]** **11.** Any provision of any law to the contrary not- 2 withstanding, any bond or other obligation issued pursuant to this act shall be fully negotiable within the meaning and for all purposes 3 of Title 12A, Commercial Transactions, of the New Jersey Statutes, 4 and each holder or owner of such a bond or other obligation, or of $\mathbf{5}$ any coupon appurtenant thereto, by accepting such bond or coupon 6 shall be conclusively deemed to have agreed that such bond, obliga-7 tion or coupon is and shall be fully negotiable within the meaning 8 and for all purposes of said Title 12A. 9

[11.] **12.** In order to secure the payment of such bonds
and in addition to its other powers, the authority shall have power
by resolution to covenant and agree with the several holders of
such bonds, as to:

- a. The custody, security, use, expenditure or application of the
 proceeds of the bonds;
- b. The use, regulation, operation, maintenance, insurance or
 disposition of all or any part of any project or projects;
- 8 c. Payment of the principal of or interest on the bonds, or any 9 other obligations, and the sources and methods thereof, the rank 10 or priority of any such bonds or obligations as to any lien or

- 11 security, or the acceleration of the maturity of any such bonds or
- 12 obligations;
- d. The use and disposition of any moneys of the authority, in-
- 14 cluding all revenues or other moneys derived or to be derived
- 15 from any project or projects;
- 16 e. Pledging, setting aside, depositing or trusteeing all or any
- 17 part of the revenues or other moneys of the authority to secure
- 18 the payment of the principal of or interest on the bonds or any
- 19 other obligations and the powers and duties of any trustee with
- 20 regard thereto;
- 21 f. The setting aside out of the revenues or other moneys of the
- 22 authority of reserves and sinking funds, and the source, custody,
- 23 security, regulation, application and disposition thereof;
- 24 g. The rents, fees or other charges for the use of any project
- 25 or projects, including any parts thereof theretofore constructed or
- 26 acquired and any parts, replacements or improvements thereof
- 27 thereafter constructed or acquired, and the fixing, establishment,
- 28 collection and enforcement of the same;
- 29 h. Limitation on the issuance of additional bonds or any other
- 30 obligations or on the incurrence of indebtedness of the authority;
- 31 i. Vesting in a trustee or trustees within or without the State
- 32 such property, hights, powers and duties in trust as the authority
- 33 may determine and limiting the rights, duties and powers of such
- 34 trustee;
- 35 j. Payment of costs or expenses incident to the enforcement of
- 36 the bonds or of the provisions of the resolution or of any covenant
- 37 or contract with the holders of the bonds;
- 38 k. The procedure, if any, by which the terms of any covenant
- 39 or contract with, or duty to, the holders of bonds may be amended
- 40 or abrogated, the amount of bonds the holders of which must
- 41 consent thereto, and the manner in which such consent may be
- 42 given or evidenced; or
- 43 l. Any other matter or course of conduct which, by recital in
- 44 the resolution, is declared to further secure the payment of the
- 45 principal of or interest on the bonds.
- 46 All such provisions of the resolution and all such covenants and
- 47 agreements shall constitute valid and legally-binding contracts
- 48 between the authority and the several holders of the bonds, regard-
- 49 less of the time of issuance of such bonds, and shall be enforceable
- 50 by any such holder or holders by appropriate action, suit or pro-
- 51 ceeding in any court of competent jurisdiction, or by proceeding
- 52 in lieu of prerogative writ.

[12.] **13.** Any pledge of revenues or other moneys made 1 2 by the authority shall be valid and binding from the time when the pledge is made; the revenues or other moneys so pledged and there-3 4 after received by the authority shall immediately be subject to the lien of such pledge without any physical delivery thereof or further õ act, and the lien of any such pledge shall be valid and binding as 6 against all parties having claims of any kind in tort, contract or 7 otherwise against the authority, irrespective of whether such parties 8 9 have notice thereof. Neither the resolution nor any other instrument by which a pledge is created need be filed or recorded except 10 in the records of the authority. 11

T13.7 **14.** Neither the members of the authority nor any 1 person executing bonds issued pursuant to this act shall be liable 2 personally on the bonds by reason of the issuance thereof. Bonds 3 or other obligations issued by the authority pursuant to this act 4shall not be in any way a debt or liability of the State or of any $\mathbf{\tilde{5}}$ political subdivision thereof and shall not create or constitute any 6indebtedness, liability or obligation of the State or of any political 7 8 subdivision, either legal, moral or otherwise, and nothing in this act 9 contained shall be construed to authorize the authority to incur any indebtedness on behalf of or in any way to obligate the State or any 10 political subdivision, and all such bonds shall contain on the face 11 thereof a statement to that effect. 12

**[14.] ** ** 15. ** The exercise of the powers granted by this act 1 shall constitute the performance of an essential governmental func- 2 tion and the authority shall not be required to pay any taxes or 3 assessments upon or in respect of a project, or any property or 4 moneys of the authority, and the authority, its projects, property 5 and moneys and any bonds and notes issued under the provisions 6 of this act, their transfer and the income therefrom, including any 7 profit made on the sale thereof, shall at all times be free from taxa-8 tion of every kind by the State except for transfer, inheritance and 9 estate taxes and by any political subdivision of the State; provided, 10 that any person occupying a project whether as lessee, vendee or 11 otherwise shall, as long as title thereto shall remain in the authority, 1213 pay to the political subdivision in which such project is located a 14 payment in lieu of taxes which shall equal the taxes on real and 15 personal property, including water and sewer service charges or assessments, which such person would have been required to pay 16 17 had it been the owner of such property during the period for which 18 such payment is made and neither the authority nor its projects, 19 properties, money or bonds and notes shall be obligated, liable or

subject to lien of any kind for the enforcement, collection or payment 20 thereof. If and to the extent the proceedings under which the bonds 21 authorized to be issued under the provisions of this act so provide, 22 the authority may agree to cooperate with such person occupying a 23 project, in connection with any administrative or judicial proceed-24ings for determining the validity or amount of such payments and 25 may agree to appoint or designate and reserve the right in and for 26 such person to take all action which the authority may lawfully 27 28 take in respect of such payments and all matters relating thereto, provided such person shall bear and pay all costs and expenses of 29the authority thereby incurred at the request of such person or by 30 reason of any such action taken by such person in behalf of the 31 authority. If such person occupying a project has paid the amounts 32 33 in lieu of taxes required by this section to be paid such person shall 34 not be required to pay any such taxes as to which a payment in lieu thereof has been made to the State or to any political sub-35 division, any other statute to the contrary notwithstanding. 36

[15.] **16.** Notwithstanding any restriction contained in 1 any other law, the State and all political subdivisions of this State, 2 their officers, boards, commissioners, departments or other agencies, 3 all banks, bankers, trust companies, savings banks and institutions, $\mathbf{4}$ building and loan associations, savings and loan associations, in-5 vestment companies and other persons carrying on a banking or 6 investment business, all insurance companies, insurance associa-7 8 tions and other persons carrying on an insurance business, and all 9 executors, administrators, guardians, trustees and other fiduciaries, and all other persons whatsoever who now are or may hereafter be 10 11 authorized to invest in bonds or other obligations of the State, may properly and legally invest any sinking funds, moneys or other 12 funds, including capital, belonging to them or within their control 13 in any bonds or notes issued by the authority under the provisions 14 of this act; and said bonds and notes are hereby made securities 15 16 which may properly and legally be deposited with and received by 17 any State or municipal officers or agency of the State for any 18 purpose for which the deposit of bonds or other obligations of the State is now or may hereafter be authorized by law. 19

***[16.]** **17.** All banks, bankers, trust companies, savings banks, investment companies and other persons carrying on a banking business are hereby authorized to give to the authority a good and sufficient undertaking with such sureties as shall be approved by the authority to the effect that such bank or banking institution as hereinbefore described shall faithfully keep and pay over to the

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order of or upon the warrant of the authority or its authorized agent
7
    all such funds as may be deposited with it by the authority and
    agreed interest thereon, at such times or upon such demands as may
    be agreed with the authority or in lieu of such sureties, deposit with
10
    the authority or its authorized agent or any trustee therefor or for
11
12
    the holders of any bonds, as collateral, such securities as the au-
13
    thority may approve. The deposits of the authority may be
14
    evidenced by a depository collateral agreement in such form and
    upon such terms and conditions as may be agreed upon by the au-
15
    thority and such bank or banking institution.
16
      **[17.]** **18.** The foregoing sections of this act shall be
 1
    deemed to provide a complete method for the doing of things
 2
    authorized thereby and shall be regarded as not in conflict with, or
 3
    as restrictive of, powers conferred by any other laws, and the pro-
 4
    visions of this act shall be complete authority for the issuance of
    bonds by the authority and the provisions of any other laws shall
 6
    not apply to the issuance of such bonds.
      **[18.]** **19.** If any section, part, phrase, or provision of this
 1
    act or the application thereof to any person, project or circum-
 2
 3
    stances, be adjudged invalid by any court of competent jurisdiction,
    such judgment shall be confined in its operation to the section, part,
 4
    phrase, provision or application directly involved in the controversy
 5
    in which such judgment shall have been rendered and shall not affect
    or impair the validity of the remainder of this act or the application
 7
    thereof to other persons, projects or circumstances.
 8
       ** 19.1** **20.** There is hereby appropriated to the authority
 1
    from the General State Fund the sum of $200,000.00, or so much
 2
    thereof as may be necessary, for the purposes of carrying out its
 3
    function and duties pursuant to this act. Such appropriation shall
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be repaid to the General State Fund as soon as practicable out of the proceeds of bonds issued by the authority or other available

[20.] **21.** This act shall take effect immediately.

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funds.

FROM THE OFFICE OF THE GOVERNOR

AUGUST 7, 1974

FOR FURTHER INFORMATION

DICK CAMPDELL

FOR IMMEDIATE RELEASE

*Governor Brendan Byrne signed into law Wednesday a bill designed to create new jobs for the working men and women of New Jersey.

The bill, A 1845, sponsored by Assemblyman Herbert Klein, D-Passaic, establishes an Economic Development Authority that would seek to attract new industry and to assist in the expansion of existing industry in the state.

"The overriding goal of this legislation is the economic revitalization of the state's urban areas and other labor markets with high rates of unemployment," said Byrne.

The new law creates a seven-member authority consisting of four cabinet officers and three private citizens.

The cabinet members would be the State Treasurer and the State Commissioners of Labor and Industry, Community Affairs and Environmental Protection. The citizen members would be subject to confirmation by the State Senate.

"The new Authority will be empowered to borrow money, acquire property, execute agreements with private corporations, and engage in a variety of other activities to create new employment opportunities or maintain existing employment opportunities in New Jersey," the Governor said.

Byrne said the objective is to stimulate the development of new commercial and industrial facilities in New Jersey.

Joseph A. Hoffman, State Commissioner of Labor and Industry, said plans are under way to begin the work of the authority.

NEW JERSEY STATE L BRARY

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185 W. State Schet Trenton, Co. In most cases the credit of an applicant firm would be sufficient to secure from private lenders the full amount of funds needed to complete a development project. In some instances, however, private lenders might not be prepared to loan the full amount needed for a project. In certain cases the Authority may find it necessary and in the public interest to guarantee the extra needed amount.

"We will begin at once the organization and operations of the Authority," said Hoffman. "Hopefully, as early as late fall we may see the actual creation of new jobs through this agency."

The Authority is not empowered to pledge in any way the credit of the State of New Jersey. However, because it is a State Development Authority, the loans processed through the financial community will not be subject to the federal corporate tax. Since the lenders will not pay federal corporate taxes on the interest from loans concluded through the Authority, the interest rate will be substantially below market rates.

Using the financial tools provided by the legislation, the Authority would obtain loans from private lending sources (through mortgages or bond agreements with banks, insurance companies, individuals and others) and make those loan projects available to eligible private firms for the purpose of constructing and expanding commerce, research and industrial facilities in New Jersey.

The new legislation calls for an "Economic Development Fund" controlled by the Authority. Money in this fund would be used for loan guarantees.