## 40:55D-3

LEGISLATIVE HISTORY CHECKLIST Compiled by the NJ State Law Library

(Public utilities--

notice of development applications--clarify under municipal land use) NJSA: 40:55D-3 LAWS OF: 1991 CHAPTER: 412 BILL NO: S3748 SPONSOR(S) Contillo December 12, 1991 DATE INTRODUCED: COMMITTEE: ASSEMBLY: \_\_\_ SENATE: Land Use AMENDED DURING PASSAGE: No January 10, 1992 January 6, 1992 DATE OF PASSAGE: ASSEMBLY: SENATE: January 17, 1992 DATE OF APPROVAL: FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE: SPONSOR STATEMENT: Yes COMMITTEE STATEMENT: ASSEMBLY: No SENATE: Yes FISCAL NOTE: No VETO MESSAGE: No MESSAGE ON SIGNING: No FOLLOWING WERE PRINTED: **REPORTS:** No HEARINGS: No

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§§5,8,9 C.40:55D-12.1 to 40:55D-12.3 **§**5 Note to §§6,7 **§6** C.48:3-17.3a §7 C.48:5A-20.1 **§10** Note to §§1-9

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1991 Senate No. 3748

AN ACT concerning notification of certain public utilities, cable television companies and local utilities in connection with development applications, amending and supplementing P.L.1975, c.291 and supplementing Title 48 of the Revised Statutes.

BE IT ENACTED by the Senate and General Assembly of the 8 State of New Jersey:

1. Section 3. of P.L.1975, c.291 (C.40:55D-3) is amended to 9 10 read as follows:

3. For the purposes of this act, unless the context clearly 12 indicates a different meaning:

The term""shall" indicates a mandatory requirement, and the term "may" indicates a permissive action. 44

"Administrative officer" means the clerk of the municipality, unless a different municipal official or officials are designated by ordinance or statute.

18 "Applicant" means a developer submitting an application for 19 development.

20 "Application for development" means the application form and 21 all accompanying documents required by ordinance for approval 22 of a subdivision plat, site plan, planned development, conditional 23 use, zoning variance or direction of the issuance of a permit pursuant to section 25 or section 27 of [this act] P.L. 1975, c.291 24 25 (C.40:55D-34 or C.40:55D-36).

"Approving authority" means the planning board of the municipality, unless a different agency is designated by ordinance when acting pursuant to the authority of [this act] P.L.1975, c.291 (C.40:55D-1 et seq.).

"Board of adjustment" means the board established pursuant to section 56 of [this act] P.L.1975, c.291 (C.40:55D-69).

"Building" means a combination of materials to form a construction adapted to permanent, temporary, or continuous. occupancy and having a roof.

"Cable television company" means a cable television company as defined pursuant to section 3 of P.L.1972, c.186 (C.48:5A-3);

"Capital improvement" means a governmental acquisition of real property or major construction project.

39 "Circulation" means systems, structures and physical improvements\_for the movement of people, goods, water, air, 40

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

sewage or power by such means as streets, highways, railways, waterways, towers, airways, pipes and conduits, and the handling of people--and-goods--by--such--means--as--terminals, stations, warehouses, and other storage buildings or transshipment points.

"Common open space" means an open space area within or related to a site designated as a development, and designed and intended for the use or enjoyment of residents and owners of the <u>development</u>. Common\_open-\_\_space-\_\_may\_\_\_contain\_\_suchcomplementary structures and improvements as are necessary and appropriate\_for\_the\_use or enjoyment of residents and owners of the development.

"Conditional use" means a use permitted in a particular zoning district only upon a showing that such use in a specified location will comply with the conditions and standards for the location or operation of such use as contained in the zoning ordinance, and upon the issuance of an authorization therefor by the planning board.

"Conventional" means development other than planned development.

"County master plan" means a composite of the master plan for the physical development of the county in which the municipality is located, with the accompanying maps, plats, charts and descriptive and explanatory matter adopted by the county planning board pursuant to R.S.40:27-2 and R.S.40:27-4.

"County planning board" means the county planning board, as defined in section 1 of P.L.1968, c.285 (C.40:27-6.1), of the county in which the land or development is located.

(cf: P.L.1984, c.20, s.1)

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2. Section 3.1 of P.L.1975, c.291 (C.40:55D-4) is amended to read as follows:

3.1. "Days" means calendar days.

"Density" means the permitted number of dwelling units per gross area of land to be developed.

"Developer" means the legal or beneficial owner or owners of a lot-or-of-any-land\_proposed\_to\_be\_included\_in\_a\_proposed\_ development, including the holder of an option or contract to purchase, or other person having an enforceable proprietary interest in such land.

"Development" means the division of a parcel of land-into-twoor more parcels, the construction, reconstruction, conversion, structural alteration, relocation or enlargement of any building or other structure, or of any mining excavation or landfill, and any use or change in the use of any building or other structure, or land or extension of use of land, for which permission may be required pursuant to this act.

"Development regulation" means a zoning ordinance, subdivision ordinance, site plan ordinance, official map ordinance or other municipal regulation of the use and development of land, or amendment thereto adopted and filed pursuant to this act.

"Drainage" means the removal of surface water or groundwater from land by drains, grading or other means and

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includes control of runoff during and after construction or 1 2 development to minimize erosion and sedimentation, to assure 3 the adequacy of existing and proposed culverts and bridges, to induce water recharge into the ground where practical, to lessen 4 5 nonpoint pollution, to maintain the integrity of stream channels 6 for their biological functions as well as for drainage, and the 7 means necessary for water supply preservation or prevention or 8 alleviation of flooding.

"Environmental commission" means a municipal advisory body created pursuant to P.L. 1968, c.245 (C.40:56A-1 et seq.).

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"Erosion" means the detachment and movement of soil or rock fragments by water, wind, ice and gravity.

13 "Final approval" means the official action of the planning 14 board taken on a preliminarily approved major subdivision or site 15. plan, after all conditions, --engineering plans and other 16 requirements have been completed or fulfilled and the required 17 improvements have been installed or guarantees properly posted 18 for their completion, or approval conditioned upon the posting of 19 such guarantees.

"Floor area ratio" means the sum of the area of all floors of buildings or structures compared to the total area of the site.

"General development plan" means a comprehensive plan for
the development of a planned development, as provided in section
4 of [this amendatory and supplementary act,] P.L.1987, c.129
(C.40:55D-45.2).

"Governing body" means the chief legislative body of the
municipality. In municipalities having a board of public works,
"governing body" means such board.

"Historic district" means one or more historic sites and intervening or surrounding property significantly affecting or affected by the quality and character of the historic site or sites.

"Historic site" means any real property, man-made structure,
natural object or configuration or any portion or group of the
foregoing of historical, archeological, cultural, scenic or
architectural significance.

"Interested party" means: (a) in a criminal or quasi-criminal proceeding, any citizen of the State of New Jersey; and (b) in the case of a civil proceeding in any court or in an administrative proceeding before a municipal agency, any person, whether residing within or without the municipality, whose right to use, acquire, or enjoy property is or may be affected by any action taken under this act, or whose rights to use, acquire, or enjoy property under this act, or under any other law of this State or of the United States have been denied, violated or infringed by an action or a failure to act under this act.

46 "Land" includes improvements and fixtures on, above or below47 the surface.

48	"Local utility" means any sewerage authority created pursuant
49	to the "sewerage authorities law," P.L.1946, c.138 (C.40:14A-1
50	et seq.); any utilities authority created pursuant to the

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	1	"municipal and county utilities authority law," P.L. 1957, c. 183		
	2	(C.40:14B-1 et seq.); or any utility, authority, commission,		
	3	special district or other corporate entity not regulated by the	D	
	4	Board of Regulatory Commissioners under Title 48 of the Revised		
	5	Statutes that provides gas, electricity, heat, power, water or		
	6	sewer service to a municipality or the residents thereof;		
	7	"Lot" means a designated parcel, tract or area of land		
	8	_established by a plat-or-otherwise, as permitted by law and to be		e I
	9	used, developed or built upon as a unit.		
	10	(cf: P.L. 1991, c. 199, s. 1.)	·	•
	11	3. Section 3.3 of P.L.1975, c.291 (C.40:55D-6) is amended to		
·	12	read as follows:		
	13	3.3. "Party immediately concerned" means for purposes of		
	14	notice any applicant for development, the owners of the subject		a
	15	property and all owners of property and government agencies	-	
	16	entitled to notice under section 7.1 of P.L.1975, c.291		an a
	17	(C.40:55D-12).		
	18	"Performance guarantee" means any security, which may be		
	19	accepted by a municipality, including but not limited to surety		
	20	bonds, letters of credit under the circumstances specified in		
	- 21	section 16 of P.L.1991, c.256 (C.40:55D-53.5), and cash.		
	22 ·	"Planned commercial development" means an area of a		
	23	minimum contiguous size as specified by ordinance to be		
	24	developed according to a plan as a single entity containing one or		
	25	more structures with appurtenant common areas to accommodate		•
	26	commercial or office uses or both and any residential and other		
	27	uses incidental to the predominant use as may be permitted by		, ·
	. 28	ordinance.		
	29	"Planned development" means planned unit development,		Ĩ
	30	planned unit residential development, residential cluster, planned		
	31	commercial development or planned industrial development.		
	32	"Planned industrial development" means an area of a minimum		
	33	contiguous size as specified by ordinance to be developed		
	34	according to a plan as a single entity containing one or more		ļ
	35	structures with appurtenant common areas to accommodate		
	36	industrial uses and any other uses incidental to the predominant		
	37	use as may be permitted by ordinance. Planned unit development" means an area with a specified		
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	39	minimum contiguous acreage of 10 acres or more to be developed as a single entity according to a plan, containing one or more	¢	
	40	residential clusters or planned unit residential developments and		
	41	one or more public, quasi-public, commercial or industrial areas		
	42	in such ranges of ratios of nonresidential uses to residential uses		
	43	as shall be specified in the zoning ordinance.		
	44 45	"Planned unit residential development" means an area with a		
		specified minimum contiguous acreage of 5 acres or more to be	· · ·	
	46-	developed as a single entity according to a plan containing one or	-	
	47	more residential clusters, which may include appropriate		
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	49 50	commercial, or public or quasi-public uses all primarily for the		
	50	benefit of the residential development.		

"Planning board" means the municipal planning board established pursuant to section 14 of P.L.1975, c.291 (C.40:55D-23).

"Plat" means a map or maps of a subdivision or site plan.

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"Preliminary approval" means the conferral of certain rights pursuant to sections 34, 36 and 37 of P.L.1975, c.291 (C.40:55D-46; C.40:55D-48; and C.40:55D-49) prior to final approval after specific elements of a development plan have been agreed upon by the planning board and the applicant.

"Preliminary floor plans and elevations" means architectural drawings prepared during early and introductory stages of the design of a project illustrating in a schematic form, its scope, scale and relationship to its site and immediate environs.

"Public areas" means (1) public parks, playgrounds, trails, paths and other recreational areas; (2) other public open spaces; (3) scenic and historic sites; and (4) sites for schools and other public buildings and structures.

"Public development proposal" means a master plan, capital
improvement program or other proposal for land development
adopted by the appropriate public body, or any amendment
thereto.

22 "Public drainage way" means the land reserved or dedicated 23 for the installation of storm water sewers or drainage ditches, or 24 required along a natural stream or watercourse for preserving the biological as well as drainage function of the channel and 25 26 providing for the flow of water to safeguard the public against 27 flood damage, sedimentation and erosion and to assure the 28 adequacy of existing and proposed culverts and bridges, to induce 29 water recharge into the ground where practical, and to lessen 30 nonpoint pollution.

"Public open space" means an open space area conveyed or
otherwise dedicated to a municipality, municipal agency, board of
education, State or county agency, or other public body for
recreational or conservational uses.

"Public utility" means any public utility regulated by the Board of Regulatory Commissioners and defined pursuant to R.S.48:2-13.

"Residential cluster" means an area to be developed as a single entity according to a plan containing residential housing units which have a common or public open space area as an appurtenance.

"Residential density" means the number of dwelling units per gross acre of residential land area including streets, easements and open space portions of a development.

"Resubdivision" means (1) the further division or relocation of
lot lines of any lot or lots within a subdivision previously madeand approved or recorded according to law or (2) the alteration of
any streets or the establishment of any new streets within any
subdivision previously made and approved or recorded according

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to law, but does not include conveyances so as to combine existing lots by deed or other instrument.

(cf: P.L.1991, c.256, s.2)

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4. Section 7.1 of P.L.1975, c.291 (C.40:55D-12) is amended to read as follows:

7.1. Notice pursuant to subsections a., b., d., e., f., g. and h. of this section shall be given by the applicant unless a particular municipal officer is so designated by ordinance; provided that nothing contained herein shall prevent the applicant from giving such notice if he so desires. Notice pursuant to subsections a., b., d., e., f., g. and h. of this section shall be given at least 10 days prior to the date of the hearing.

a. Public notice of a hearing on an application for development shall be given, except for (1) conventional site plan review pursuant to section 34 of [this act] P.L.1975, c.291 (C.40:55D-46),
(2) minor subdivisions pursuant to section 35 of [this act] P.L.1975, c.291 (C.40:55D-47) or (3) final approval pursuant to section 38 of [this act] P.L.1975, c.291 (C.40:55D-50); provided that the governing body may by ordinance require public notice for such categories of site plan review as may be specified by ordinance; and provided further that public notice shall be given in the event that relief is requested pursuant to section 47 or 63 of [this act] P.L.1975, c.291 (C.40:55D-60 or C.40:55D-76) as part of an application for development otherwise excepted herein from-public notice. Public notice shall be given by publication in the official newspaper of the municipality, if there be one, or in a newspaper of general circulation in the municipality.

b. Notice of a hearing requiring public notice pursuant to subsection a. of this section shall be given to the owners of all real property as shown on the current tax\_duplicates, located in the State and within 200 feet in all directions of the property which is the subject of such hearing; provided that this requirement shall be deemed satisfied by notice to the (1) condominium association, in the case of any unit owner whose unit has a unit above or below it, or (2) horizontal property regime, in the case of any co-owner whose apartment has an apartment above or below it. Notice shall be given by: (1) serving a copy thereof on the property owner as shown on the said current tax duplicate, or his agent in charge of the property, or (2) mailing a copy thereof by certified mail to the property owner

at his address as shown on the said current tax duplicate.

Notice to a partnership owner may be made by service upon 42 43 any partner. Notice to a corporate owner may be made by 44 service upon its president, a vice president, secretary or other 45 person authorized by appointment or by law to accept service on behalf of the corporation. Notice to a condominium association, 46 47 horizontal property regime, community trust or homeowners' association, because of its ownership of common elements or 48 areas located within 200 feet of the property which is the subject 49 of the hearing, may be made in the same manner as to a 50

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corporation without further notice to unit owners, co-owners, or homeowners on account of such common elements or areas.

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[Notice of a hearing requiring public notice pursuant to subsection a. of this section shall be given to public utilities and cable television companies in accordance with subsection h. of this section.]

c.-Upon-the-written-request of an applicant, the administrative officer of a municipality shall, within seven days, make and certify a list from said current tax duplicates of names and addresses of owners to whom the applicant is required to give 11. notice pursuant to subsection b. of this section. In addition, the administrative officer shall include on the list the names, addresses and positions of those persons who, not less than seven days prior to the date on which the applicant requested the list, have registered to receive notice pursuant to subsection h. of this section. The applicant shall be entitled to rely upon the information contained in such list, and failure to give notice to any owner or to any public utility, cable television company, or local utility not on the list shall not invalidate any hearing or proceeding. A sum not to exceed \$0.25 per name, or \$10.00, whichever is greater, may be charged for such list.

d. Notice of hearings on applications for development involving property located within 200 feet of an adjoining municipality shall be given by personal service or certified mail to the clerk of such municipality.

e. Notice shall be given by personal service or dertified mail to the county planning board of a hearing on an application for development of property adjacent to an existing county road or proposed road shown on the official county map or on the county master plan, adjoining other county land or situated within 200 feet of a municipal boundary.

f. Notice shall be given by personal service or certified mail to the Commissioner of Transportation of a hearing on an application for development of property adjacent to a State highway.

g. Notice shall be given by personal service or certified mail to the State Planning Commission of a hearing on an application for development of property which exceeds 150 acres or 500dwelling units. The notice shall include a copy of any maps or documents required to be on file with the numicipal clerk pursuant to subsection b. of section 6 of P.L.1975, c.291 (C.40:55D-10).

h. [(1)] Notice of hearings on applications for approval of a 43 major subdivision or a site plan not defined as a minor site plan 44 45 under this act requiring public notice pursuant to subsection a. of this section shall be given [by personal service or certified mail 46 to the corporate secretary of all public utilities and the general < 47 manager of all cable television companies that own land or any 48 49 facility or that possess a right-of-way or easement within 200 feet in all directions of the property which is the subject of 50

8 such hearing; 1 2 (2) In addition to any notification requirement otherwise 3 imposed under this act, an applicant seeking approval of a 4 development which does not require notice, as provided in paragraph (1) of this subsection, shall be required to provide 5 notice, by personal service or certified mail, to the corporate 6 secretary of any public utility and the general manager of any 7 cable television company that possesses a right-of-way or 8 easement situated within the property limits of the property 9 10 which is the subject of the application for development approval under this paragraph], in the case of a public\_utility, cable 11 12 television company or local utility which possesses a 13 right-of-way or easement within the municipality and which has registered with the municipality in accordance with section 5 of 14 15 P.L. <u>c. (C.</u> ) (pending before the Legislature as this 16 bill), by (1) serving a copy of the notice on the person whose name appears on the registration form on behalf of the public utility, 17 18 cable television company or local utility or (2) mailing a copy thereof by certified mail to the person whose name appears on 19 20 the registration form at the address shown on that form. 21 i. The applicant shall file an affidavit of proof of service with 22 the municipal agency holding the hearing on the application for development in the event that the applicant is required to give 23 24 notice pursuant to this section. j. Notice pursuant to subsections d., e., f., g. and h. of this 25 26 section shall not be deemed to be required, unless public notice 27 pursuant to subsection a, and notice pursuant to subsection b. of 28 this section are required. (cf: P.L.1991, c.245, s.1) 29 30 5. (New section) a. Every public utility, cable television 31 company and local utility interested in receiving notice pursuant to subsection h. of section 7.1 of P.L.1975, c.291 (C.40:55D-12) 32 may register with any municipality in which the public utility, 33cable television company or local utility has a right-of-way or 34 easement. The registration shall remain in effect until revoked 35 36 by the public utility, cable television company, or local utility or by its successor in interest. 37 b. The administrative officer-of-every-municipality shall adopt 38 a registration form and shall maintain a record of all public 39 utilities, cable television companies, and local utilities which 40 have registered with the municipality pursuant to subsection a. of 41 42 this section. The registration form shall include the name of the public utility, cable television company or local utility and the 43 name, address and position of the person to whom notice shall be 44 45 forwarded, as required pursuant to subsection h. of section 7.1 of P.L.1975, c.291 (C.40:55D-12). The information contained 46 therein shall be made available to any applicant, as provided in 47 48 subsection c. of section 7.1 of P.L.1975, c.291 (C.40:55D-12). c. Any municipality may impose a registration fee of \$10 on 49 any public utility, cable television company or local utility which 50

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registers to receive notice pursuant to subsection a. of this
 section.
 6. (New section) Within 30 days after the effective date of
 this act, the Board of Regulatory Commissioners shall notify the
 corporate secretary of every public\_utility\_regulated-by-the-board

corporate secretary of every public utility regulated-by-the-boardthat, in order to receive notice by an applicant pursuant to subsection h. of section 7.1 of P.L.1975, c.291 (C.40:55D-12), the public utility shall register with any municipality in which the utility has a right-of-way or easement.

7. (New section) Within 30 days after the effective date of this act, the Board of Regulatory Commissioners shall notify the general-manager of every cable television company that, in order to receive notice by an applicant pursuant to subsection h. of section 7.1 of P.L.1975, c.291 (C.40:55D-12), the cable television company shall register with any municipality in which the cable television company has a right-of-way or easement.

17 8. (New section) Within 30 days after the effective date of 18 this act, the administrative officer of every municipality shall 19 notify the corporate secretary of every local utility that, in order 20 to receive notice by an applicant pursuant to subsection h. of 21 section 7.1 of P.L.1975, c.291 (C.40:55D-12), the utility shall 22 register with the municipality or any other municipality-in-which-

23 the utility has a right-of-way or easement.

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9. (New section) Failure to give notice as required pursuant to
P.L.1991, c.245, shall-not-invalidate any hearing or proceeding
held or to be held, or any preliminary or final approval granted or
to be granted, from August 7, 1991 until 75 days following
enactment.

10. This act shall take effect on the 30th day following enactment, except that section 4 shall take effect on the 75th day following enactment, section 5 shall take effect on the 60thday following enactment, and section 9 shall take effect immediately.

**STATEMENT** 

This bill clarifies the requirement that public utilities be notified prior to hearings on certain applications for development approval pursuant to the "Municipal Land Use Law," P.L.1975, c.291 (C.40:55D-1 et seq.).

With the enactment of P.L.1991, c.245 on August 7, 1991, 42 public utilities for the first time were accorded the same rights 43 as surrounding property owners to be notified of proposed 44 development plans under the "Municipal Land Use Law," in 45 46 connection with facilities, easements and rights-of-way situated 47 within 200 feet of the proposed development. Because most, municipal tax maps do not contain complete information 48 regarding the presence of easements and rights-of-way within 49 municipal boundaries, however, implementation of P.L.1991, 50

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c.245 faced seemingly insurmountable difficulties.

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It is the purpose of this bill to define the types of utilities which are covered by the notification requirement, to establish an implementation mechanism which does not prove onerous for either municipalities or the development community and to exempt from the law's notice requirements those applications for development—which—were acted on by a municipal approving authority on or after August 7, 1991 until 75 days following enactment, notwithstanding the fact that utilities were not properly notified.

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The bill defines those utilities covered by the notification requirement as: (1) any public utility regulated under Title 48 of the Revised Statutes; (2) any cable television company regulated thereunder; and (3) any local utility. The notice requirement under the bill applies to hearings on applications for approval of a major subdivision or a site plan not defined as a minor site plan under the "Municipal Land Use Law."

Local utilities are defined to include all of the sewerage authorities and municipal and county utilities authorities established under P.L.1946, c.138 (C.40:14A-1 et seq.) and P.L.1957, c.183 (C.40:14B-1 et seq.), respectively, and the myriad of utilities, authorities, commissions, special districts and other corporate entities not regulated by the Board of Regulatory Commissioners under Title 48 that provide gas, electricity, heat, power, water or sewer service to a municipality or its residents.

Additionally, the bill requires that those public utilities, cable television companies and local utilities which are interested in receiving notice of development applications, register annually with those municipalities in which they possess a right-of-way or easement prior to receiving such notice. In order to receive such notice, the entity is required to have registered at least seven days prior to the request by the applicant for the certified list of property owners of the administrative officer. Municipalities are authorized to charge up to \$10.00 for each registration.

<u>The bill provides a mechanism whereby all entities entitled to</u> <u>receive notice are themselves to be notified of their option to</u> <u>register.</u> <u>This</u> responsibility is assigned to the Board of Regulatory Commissioners in the case of public utilities and <u>cable television companies</u>, and to the administrative officer of <u>each municipality in the case of local utilities</u>.

Finally, the bill provides that failure to give notice, as required pursuant to P.L.1991, c.245, shall not invalidate any hearing or proceeding held or to be held, or any preliminary or final approval granted or to be granted, from August 7, 1991 until 75 days following the date of enactment.

#### 47 48

#### LAND USE

50 Clarifies notification of utilities and CATV companies under 51 "Municipal Land Use Law."

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# SENATE, No. 3748

## STATE OF NEW JERSEY

#### **INTRODUCED DECEMBER 12, 1991**

#### By Senator CONTILLO

AN ACT concerning notification of certain public utilities, cable television companies and local utilities in connection with development applications, amending and supplementing P.L.1975, c.291 and supplementing Title 48 of the Revised Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersev:

1. Section 3 of P.L. 1975, c.291 (C.40:55D-3) is amended to 9 read as follows:

3. For the purposes of this act, unless the context clearly indicates a different meaning:

The term "shall" indicates a mandatory requirement, and the term "may" indicates a permissive action.

"Administrative officer" means the clerk of the municipality, unless a different municipal official or officials are designated by ordinance or statute.

"Applicant" means a developer submitting an application for 18 19 development.

"Application for development" means the application form and all accompanying documents required by ordinance for approval of a subdivision-plat, site plan, planned development, conditional use, zoning variance or direction of the issuance of a permit pursuant to section 25 or section 27 of [this act] P.L.1975, c.291 (C.40:55D-34 or C.40:55D-36).

"Approving authority" means the planning board of the municipality, funless a different agency is designated by ordinance when acting pursuant to the authority of [this act] P.L.1975, c.291 (C.40:55D-1 et seq.)

"Board of adjustment" means the board established pursuant to section 56 of [this act] P.L. 1975, c.291 (C.40:55D-69).

"Building" means a combination of materials to form a construction\_adapted to permanent, temporary, or continuous occupancy and having a roof.

"Cable television company" means a cable television company as defined pursuant to section 3 of P.L.1972, c.186 (C.48:5A-3); "Capital-improvement" means a governmental acquisition of real property or major construction project.

"Circulation" means systems, structures and physical improvements for the movement of people, goods, water, air, sewage or power by such means as streets, highways, railways,

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

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waterways, towers, airways, pipes and conduits, and the handling of people and goods by such means as terminals, stations, warehouses, and other storage buildings or transshipment points.

"Common open space" means an open space area within or related to a site designated as a development, and designed and intended for the use or enjoyment of residents and owners of the development. Common open space may contain such complementary structures and improvements as are necessary and appropriate for the use or enjoyment of residents and owners of the development.

"Conditional use" means a use permitted in a particular zoning district only upon a showing that such use in a specified location will comply with the conditions and standards for the location oroperation of such use as contained in the zoning ordinance, and upon the issuance of an authorization therefor by the planning board.

"Conventional" means development other than planned development. 18

"County master plan" means a composite of the master plan for the physical development of the county in which the municipality is located, with the accompanying maps, plats, charts and descriptive and explanatory matter adopted by the county planning board pursuant to R.S.40:27-2 and R.S.40:27-4.

"County planning board" means the county planning board, as defined in section 1 of P.L.1968, c.285 (C.40:27-6.1), of the county in which the land or development is located.

27 (cf: P.L. 1984, c.20, s.1)

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2. Section 3.1 of P.L.1975, c.291 (C.40:55D-4) is amended to read as follows:

3.1. "Days" means calendar days.

"Density" means the permitted number of dwelling units per gross area of land to be developed.

"Developer" means the legal or beneficial owner or owners of a lot or of any land proposed to be included in a proposed development, including the holder of an option or contract to purchase, or other person having an enforceable proprietary interest in such land.

"Development" means the division of a parcel of land into two or more parcels, the construction, reconstruction, conversion, structural alteration, relocation or enlargement of any building or other structure, or of any mining excavation or landfill, and any « use or change in the use of any building or other structure, or land or extension of use of land, for which permission may be required pursuant to this act.

"Development regulation" means a zoning ordinance, subdivision ordinance, site plan ordinance, official map ordinance or other municipal regulation of the use and development of land, or amendment thereto adopted and filed pursuant to this act.

"Drainage" means the removal of surface water groundwater from land by drains, grading or other means and

includes control of runoff during and after construction or

development to minimize erosion and sedimentation, to assure the adequacy of existing and proposed culverts and bridges, to

induce water recharge into the ground where practical, to lessen

nonpoint pollution, to maintain the integrity of stream channels for their biological functions as well as for drainage, and the

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means necessary for water supply preservation or prevention or alleviation of flooding. "Environmental commission" means a municipal advisory body created pursuant to P.L.1968, c.245 (C.40:56A-1 et seq.). "Erosion" means the detachment and movement of soil or rock fragments by water, wind, ice and gravity. "Final approval" means the official action of the planning

board taken on a preliminarily approved major subdivision or site plan. after all conditions, engineering plans and other requirements have been completed or fulfilled and the required improvements have been installed or guarantees properly posted for their completion, or approval conditioned upon the posting of such guarantees.

"Floor area ratio" means the sum of the area of all floors of buildings or structures compared to the total area of the site.

General development plan" means a comprehensive plan for the development of a planned development, as provided in section 4 of [this amendatory and supplementary act,] P.L.1987, c.129 (C.40:55D-45.2).

"Governing body" means the chief legislative body of the municipality. In municipalities having a board of public works, "governing body" means such board.

"Historic district" means one or more historic sites and 29 intervening or surrounding property significantly affecting or affected by the quality and character of the historic site or sites.

"Historic site" means any real property, man-made structure, natural object or configuration or any portion or group of the foregoing of historical, archeological, cultural, scenic or architectural significance.

"Interested party" means: (a) in a criminal or quasi-criminal proceeding, any citizen of the State of New Jersey; and (b) in the case of a civil proceeding in any court or in an administrative proceeding before a municipal agency, any person, whether residing within or without the municipality, whose right to use, acquire, or enjoy property is or may be affected by any action taken under this act, or whose rights to use, acquire, or enjoy property under this act, or under any other law of this State or of the United States have been denied, violated or infringed by an action or a failure to act under this act. -"Land" includes improvements and fixtures on, above or below

46 47 the surface.

48	"Local utility" means any sewerage authority created pursuant
49	to the "sewerage authorities law," P.L.1946, c.138 (C.40:14A-1
50	et seq.); any utilities authority created pursuant to the

"municipal and county utilities authority law," P.L.1957, c.183 (C.40:14B-1 et-seq.); or any utility, authority, commission, 2 3 special district or other corporate entity not regulated by the Board of Regulatory Commissioners under Title 48 of the Revised 4 5 Statutes that provides gas, electricity, heat, power, water or 6 sewer service to a municipality or the residents thereof; 7 "Lot" means a designated parcel, tract or area of land established by a plat or otherwise, as permitted by law and to be 8 9 used, developed or built upon as a unit. 10 (cf: P.L. 1991, c.199, s.1.) 11 3. Section 3.3 of P.L. 1975, c. 291 (C. 40:55D-6) is amended to 12 read as follows: 3.3. "Party immediately concerned" means for purposes of 13 14 notice any applicant for development, the owners of the subject 15 property and all owners of property and government agencies 16 entitled to notice under section 7.1 of P.L.1975, c.291 17 (C.40:55D-12). 18 "Performance guarantee" means any security, which may be 19 accepted by a municipality, including but not limited to surety 20 bonds, letters of credit under the circumstances specified in 21 section 16 of P.L.1991, c.256 (C.40:55D-53.5), and cash. 22 "Planned commercial development" means an area of a 23 minimum contiguous size as specified by ordinance to be 24 developed according to a plan as a single entity containing one or 25 more structures with appurtenant common areas to accommodate 26 commercial or office uses or both and any residential and other 27 uses incidental to the predominant use as may be permitted by 28 ordinance. "Planned development" means planned unit development, 29 30 planned unit residential development, residential cluster, planned commercial development or planned industrial development. 31 "Planned industrial development" means an area of a minimum 32 contiguous size as specified by ordinance to be developed 33 according to a plan as a single entity containing one or more 34 structures with appurtenant common areas to accommodate 35 36 industrial uses and any other uses incidental to the predominant 37 use as may be permitted by ordinance. 38 "Planned unit development" means an area with a specified minimum contiguous acreage of 10 acres or more to be developed 39 40 as a single entity according to a plan, containing one or more residential clusters or planned unit residential developments and 41 one or more public, quasi-public, commercial or industrial areas 42 in such ranges of ratios of nonresidential uses to residential uses 43 44 as shall be specified in the zoning ordinance. 45 "Planned unit residential development" means an area with a specified minimum contiguous acreage of 5-acres or more to be 46 47 developed as a single entity according to a plan containing one or 48 more residential clusters, which may include appropriate commercial, or public or quasi-public uses all primarily for the 49 benefit of the residential development. 50

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"Planning board" 1 means the municipal planning board 2 established pursuant to section 14 of P.L.1975, c.291 3 (C.40:55D-23).

"Plat" means a map or maps of a subdivision or site plan.

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"Preliminary approval" means the conferral of certain rights pursuant to sections 34, 36 and 37 of P.L.1975, c.291 (C.40:55D-46; C.40:55D-48; and C.40:55D-49) prior to final 8 approval after specific elements of a development plan have been 9 agreed upon by the planning board and the applicant.

"Preliminary floor plans and elevations" means architectural 10 11 drawings prepared during early and introductory stages of the 12 design of a project illustrating in a schematic form, its scope, 13 scale and relationship to its site and immediate environs.

14 "Public areas" means (1) public parks, playgrounds, trails, paths and other recreational areas; (2) other public open spaces; (3) 15 16 scenic and historic sites; and (4) sites for schools and other public buildings and structures.

18 "Public development proposal" means a master plan, capital 19 improvement program or other proposal for land development 20 adopted by the appropriate public body, or any amendment 21 thereto.

22 23 for the installation of storm water sewers or drainage ditches, or 24 required along a natural stream or watercourse for preserving the 25 biological as well as drainage function of the channel and 26 providing for the flow of water to safeguard the public against 27 flood damage, sedimentation and erosion and to assure the 28 adequacy of existing and proposed culverts and bridges, to induce 29 water recharge into the ground where practical, and to lessen 30 nonpoint pollution.

31 "Public open space" means an open space area conveyed or 32 otherwise dedicated to a municipality, municipal agency, board of 33 education, State or county agency, or other public body for recreational or conservational uses. 34

35 "Public utility" means any public utility regulated by the Board 36 of Regulatory Commissioners and defined pursuant to R.S.48:2-13. means the majority of the full authorized 37 "Ouorum" membership of a municipal agency. 38

39 "Residential cluster" means an area to be developed as a single entity according to a plan containing residential housing units 40 which have a common or public open space area as an 41 42 appurtenance.

43 Residential density" means the number of dwelling units per gross acre of residential land area including streets, easements 44 and open space portions of a development. 45

"Resubdivision" means (1) the further division or relocation of 46 47 lot lines of any-lot or lots within a subdivision previously made and approved or recorded according to law or (2) the alteration of 48 any streets or the establishment of any new streets within any 49 subdivision previously made and approved or recorded according 50

to law, but does not include conveyances so as to combine existing lots by deed or other instrument.

3 (cf: P.L.1991, c.256, s.2)

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49 50 4. Section 7.1 of P.L.1975, c.291 (C.40:55D-12) is amended to read as follows:

7.1. Notice pursuant to subsections a., b., d., e., f., g. and h. of this section shall be given by the applicant unless a particular municipal officer is so designated by ordinance; provided that nothing contained herein shall prevent the applicant from giving such notice if he so desires. Notice pursuant to subsections a., b., d., e., f., g. and h. of this section shall be given at least 10 days prior to the date of the hearing.

a. Public notice of a hearing on an application for development shall be given, except for (1) conventional site plan review pursuant to section 34 of [this act] P.L.1975, c.291 (C.40:55D-46],
(2) minor subdivisions pursuant to section 35 of [this act] P.L.1975, c.291 (C.40:55D-47] or (3) final approval pursuant to section 38 of [this act] P.L.1975, c.291 (C.40:55D-50); provided that the governing body may by ordinance require public notice for such categories of site plan review as may be specified by ordinance; and provided further that public notice shall be given in the event that relief is requested pursuant to section 47 or 63 of [this act] P.L.1975, c.291 (C.40:55D-60 or C.40:55D-76] as part of an application for development otherwise excepted herein from public notice. Public notice shall be given by publication in the official newspaper of the municipality, if there be one, or in a newspaper of general circulation in the municipality.

b. Notice of a hearing requiring public notice pursuant to subsection a. of this section shall be given to the owners of all real property as shown on the current tax duplicates, located in the State and within 200 feet in all directions of the property which is the subject of such hearing; provided that this requirement shall be deemed satisfied by notice to the (1) condominium association, in the case of any unit owner whose unit has a unit above or below it, or (2) horizontal property regime, in the case of any co-owner whose apartment has an apartment above or below it. Notice shall be given by: (1) serving a copy thereof on the property owner as shown on the said current tax duplicate, or his agent in charge of the property, or (2) mailing a copy thereof by certified mail to the property owner at his address as shown on the said current tax duplicate.

Notice to a partnership owner may be made by service upon any partner. Notice to a corporate owner may be made by service upon its president, a vice president, secretary or other person authorized by appointment or by law to accept service on behalf of the corporation. Notice to a condominium association, horizontal property regime, community trust or homeowners' association, because of its ownership of common elements or areas located within 200 feet of the property which is the subject of the hearing, may be made in the same manner as to a

corporation without further notice to unit owners, co-owners, or homeowners on account of such common elements or areas.

[Notice of a hearing requiring public notice pursuant to subsection a. of this section shall be given to public utilities and cable television companies in accordance with subsection h. of this section.]

7. c. Upon the written request of an applicant, the administrative officer of a municipality shall, within seven days, -make- and certify a list from said current tax duplicates of names and addresses of owners to whom the applicant is required to give notice pursuant to subsection b. of this section. In addition, the administrative\_officer\_shall\_include\_on\_the\_list\_the\_names, addresses and positions of those persons who, not less than seven days prior to the date on which the applicant requested the list, have registered to receive notice pursuant to subsection h. of this section. The applicant shall be entitled to rely upon the information contained in such list, and failure to give notice to any owner\_or\_to any public utility, cable television company, or local utility not on the list shall not invalidate any hearing or proceeding. A sum not to exceed \$0.25 per name, or \$10.00, whichever is greater, may be charged for such list.

d. Notice of hearings on applications for development involving property located within 200 feet of an adjoining municipality shall be given by personal service or certified mail to the clerk of such municipality.

e. Notice shall be given by personal service or certified mail 26 to the county planning board of a hearing on an application for 27 development of property adjacent to an existing county road or 28 29 proposed road shown on the official county map or on the county 30 master plan, adjoining other county land or situated within 31 200 feet of a municipal boundary.

32 f.-Notice-shall be given by personal service or certified mail to 33 the Commissioner of Transportation of a hearing on an 34 application for development of property adjacent to a State 35 highway.

g. Notice shall be given by personal service or certified mail 36 to the State Planning Commission of a hearing on-an-application 37 38 for development of property which exceeds 150 acres or 500 39 dwelling units. The notice shall include a copy of any maps or 40 documents required to be on file with the municipal clerk pursuant to subsection b. of section 6 of P.L.1975, c.291 41 42 (C.40:55D-10).

h. [[1]] Notice of hearings on applications for approval of a 43 44 major subdivision or a site plan not defined as a minor site plan under this act requiring public notice pursuant to subsection a. of 45 this section shall be given by personal service or certified mail 46 47 to the corporate secretary of all public utilities and the general" 48 manager of all cable television companies that own land or any facility or that possess a right-of-way or easement within 49 200 feet in all directions of the property which is the subject of 50

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such hearing;

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2 (2) In addition to any notification requirement otherwise 3 imposed under this act, an applicant seeking approval of a 4 development which does not require notice, as provided in paragraph (1) of this subsection, shall be required to provide 5 notice, by personal service or certified mail, to the corporate 6 7 secretary of any public utility and the general manager of any 8 cable\_television\_company that\_possesses a right-of-way or 9 easement situated within the property limits of the property 10 which is the subject of the application for development approval 11 under this paragraph], in the case of a public utility, cable television company or local utility which possesses a 12 right-of-way or easement within the municipality and which has 13 registered with the municipality in accordance with section 5 of 14 15 **P.**L. c. (C. ) (pending before the Legislature as this bill), by (1) serving a copy of the notice on the person whose name 16 17 appears on the registration form on behalf of the public utility, 18 cable television company or local utility or (2) mailing a copy 19 thereof by certified mail to the person whose name appears on 20 the registration form at the address shown on that form.

<u>i.</u> The applicant shall file an affidavit of proof of service with
the municipal agency holding the hearing on the application for
development in the event that the applicant is required to give
notice pursuant to this section.

j. Notice pursuant to subsections d:, e., f., g. and h. of this
section shall not be deemed to be required, unless public notice
pursuant to subsection a. and notice pursuant to subsection b. of
this section are required.

29 (cf: P.L.1991, c.245, s.1)

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5. (New section) a. Every public utility, cable\_television company and local utility interested in receiving notice pursuant to subsection h. of section 7.1 of P.L.1975, c.291 (C.40:55D-12)<sup>3</sup> may register with any municipality in which the public utility, cable television company or local utility has a right-of-way or easement. The registration shall remain in effect until revoked by the public utility, cable television company, or local utility orby its successor in interest.

b. The administrative officer of every municipality shall adopt 38 39 a registration form and shall maintain a record of all public 40 utilities, cable television companies, and local utilities which -41 have registered with the municipality pursuant to subsection a. of 42 this section. The registration form shall include the name of the public utility, cable television company or local utility and the 43 44 name, address and position of the person to whom notice shall be 45 forwarded, as required pursuant to subsection h. of section 7.1 of 46 P.L.1975, c.291 (C.40:55D-12). The information contained 47 therein shall be made available to any applicant, as provided in subsection c. of section 7.1 of P.L.1975, c.291 (C.40:55D-12). 48

c. Any municipality may impose a registration fee of \$10 on
 any public utility, cable television company or local utility which

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	1	registers to receive notice pursuant to subsection a. of this	*	
	2	section.		
	3	6. (New section) Within 30 days after the effective date of		
	4	this act, the Board of Regulatory Commissioners shall notify the		
	5	corporate secretary of every public utility regulated by the board		-
	6	that, in order to receive notice by an applicant pursuant to	ť	
<b></b>	7.	subsection h. of section 7.1-of P.L. 1975, c.291 (C.40:55D-12), the		
	8	public utility shall register with any municipality in which the		
		utility has a right-of-way or easement.		•
	10	7. (New section) Within 30 days after the effective date of		
	11	this act, the Board of Regulatory Commissioners shall notify the		
	12	general manager of every cable television company that, in order		
	13	to receive notice by an applicant pursuant to subsection h. of		
		-section 7.1 of P.L. 1975; c. 291 (C. 40:55D-12), the cable television		
	15	company shall register with any municipality in which the cable		
	16	television company has a right-of-way or easement.		
	17	8. (New section) Within 30 days after the effective date of		
	18	this act, the administrative officer of every municipality shall	· -	l*
	19	notify the corporate secretary of every local utility that, in order		1
	20-	to receive notice by an applicant pursuant to subsection h. of		
	21	section 7.1 of P.L.1975, c.291 (C.40:55D-12), the utility shall	· ·.	
فية الم	22	register with the municipality or any other municipality in which		
	23	the utility has a right-of-way or easement.		
	24	9. (New section) Failure to give notice as required pursuant to		
	25	P.L.1991, c.245, shall not invalidate any hearing or proceeding		
	26	held or to be held, or any preliminary or final approval granted or		-
	20	to be granted, from August 7, 1991 until 75 days following		
	28	enactment.		
	20	10. This act shall take effect on the 30th day following		* Radia
	29 30	enactment, except that section 4 shall take effect on the 75th		
·	31	day following enactment, section 5 shall take effect on the 55th		-
	32	day following enactment, and section 9 shall take effect	•	
	32 33	immediately.		
	33 34	mineuralety.		2.21VA
		STATEMENT		
		STATEMENT		
	38	This bill clarifies the requirement that public utilities be		
	39	notified prior to hearings on certain applications for development		<u>.</u>
	40	approval pursuant to the "Municipal Land Use Law," P.L.1975,		
~~~~	41	c.291 (C.40:55D-1 et seq.).	1	
	42	With the enactment of P.L.1991, c.245 on August 7, 1991,		
	43	public utilities for the first time were accorded the same rights		
	44	-as surrounding property owners to be notified of proposed		· .
	45	development plans under the "Municipal Land Use Law," in		
	-45 ∞ 46	connection with facilities, easements and rights-of-way situated	·. [	
	• 40 47	within 200 feet of the proposed development. Because most		
	47 48	municipal tax maps do not contain complete information	1	
	40 49	regarding the presence of easements and rights-of-way within		
	<u>49_</u> 50	municipal boundaries, however, implementation of P.L.1991,	*******	
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c.245 faced seemingly insurmountable difficulties.

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It is the purpose of this bill to define the types of utilities which are covered by the notification requirement, to establish an implementation mechanism which does not prove onerous for either municipalities or the development community and to exempt from the law's notice requirements those applications for development which were acted on by a municipal approvingauthority on or after August 7, 1991 until 75 days following enactment, notwithstanding the fact that utilities were not properly notified.

The bill defines those utilities covered by the notification requirement as: (1) any public utility regulated under Title 48 of the Revised Statutes: (2) any cable television company regulated thereunder; and (3) any local utility. The notice requirement under the bill applies to hearings on applications for approval of a major subdivision or a site plan not defined as a minor site plan under the "Municipal Land Use Law."

Local utilities are defined to include all of the sewerage authorities and --municipal and county utilities authorities established under P.L.1946, c.138 (C.40:14A-1 et seq.) and Pr.L.1957, c.183-(C.40:14B-1 et seq.), respectively, and the myriad of utilities, authorities, commissions, special districts and other corporate entities not regulated by the Board of Regulatory Commissioners under Title 48 that provide gas, electricity, heat, power, water or sewer service to a municipality or its residents.

Additionally, the bill requires that those-public utilities, cable television companies and local utilities which are interested in receiving notice of development applications, register annually with those municipalities in which they possess a right-of-way or easement prior to receiving such notice. In order to receive such notice, the entity is required to have registered at least seven days prior to the request by the applicant for the certified list of property owners of the administrative officer. Municipalities are authorized to charge up to \$10,00 for each registration.

The bill provides a mechanism whereby all entities entitled to receive notice are themselves to be notified of their option to register. This responsibility is assigned to the Board of Regulatory Commissioners in the case of public utilities and cable television companies, and to the administrative officer of each municipality in the case of local utilities.

Finally, the bill provides that failure to give notice, as required pursuant to P.L.1991, c.245, shall-not invalidate any hearing or proceeding held or to be held, or any preliminary or final approval granted or to be granted, from August 7, 1991 until 75 days following the date of enactment.

#### LAND USE

Clarifies notification of utilities and CATV companies under "Municipal Land Use Law."

### SENATE LAND USE MANAGEMENT AND REGIONAL AFFAIRS COMMITTEE

### STATEMENT TO

# SENATE, No. 3748

# STATE OF NEW JERSEY

### DATED: DECEMBER 9, 1991

The Senate Land Use Management and Regional Affairs Committee favorably reports Senate Bill No. 3748.

Senate Bill No. 3748 clarifies the requirement that public utilities be notified prior to hearings on certain applications for development approval pursuant to P.L.1975, c.291 (C.40:55D-1 et seq.).

With the enactment of P.L.1991, c.245 on August 7, 1991, public utilities for the first time were accorded the same rights as surrounding property owners to be notified of proposed development plans under the "Municipal Land Use Law," in connection with facilities, easements and rights-of-way situated within 200 feet of the proposed development. Because most municipal tax maps do not contain complete information regarding the presence of easements and rights-of-way within municipal boundaries, however, implementation of P.L.1991, c.245 faced seemingly insurmountable difficulties.

It is the purpose of this bill to define the types of utilities which are covered by the notification requirement, to establish an implementation mechanism which does not prove onerous for either municipalities or the development community and to exempt from the law's notice requirements those applications for development which were acted on by a municipal approving authority on or after August 7, 1991 until 75 days following enactment, notwithstanding the fact that utilities were not properly notified.

The bill defines those utilities covered by the notification requirement as: (1) any public utility regulated under Title 48 of the Revised Statutes; (2) any cable television company regulated thereunder; and (3) any local utility. The notice requirement under the bill applies to hearings on applications for approval of a major subdivision or a site plan not defined as a minor site plan under the "Municipal Land Use Law."

Local utilities are defined to include all of the sewerage authorities and municipal and county utilities authorities established under C.40:14A-1 et seq. and C.40:14B-1 et seq., respectively, and the myriad of utilities, authorities, commissions, special districts and other corporate entities not regulated by the Board of Public Utilities under Title 48 that provide gas, electricity, heat, power, water or sewer service to a municipality or its residents.

Additionally, the bill requires that those public utilities, cable television companies and local utilities which are interested in receiving notice of development applications register annually with those municipalities in which they possess a right-of-way or easement prior to receiving such notice. In order to receive such notice, the entity is required to have registered at least seven days prior to the request by the applicant for the certified list of property owners of the administrative officer. Municipalities are authorized to charge up to \$10.00 for each registration.

The bill provides a mechanism whereby all entities entitled to receive notice are themselves to be notified of their option to register. This responsibility is assigned to the Board of Regulatory Commissioners in the case of public utilities and cable television companies, and to the administrative officer of each municipality in the case of local utilities.

Finally, the bill provides that failure to give notice, as required pursuant to P.L.1991, c.245, shall not invalidate any hearing or proceeding held or to be held, or any preliminary or final approval granted or to be granted, from August 7, 1991 until 75 days following the date of enactment.