54:30A-18

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NJSA: 54:30A-18

(Public utility unit tax)

LAWS OF: 1991

CHAPTER: 184

Bill No:

A4960

Sponsor(s):

Watson and Roberts

Date Introduced: June 13, 1991

Committee: Assembly: Appropriations

Senate:

A mended during passage:

Yes

A mendments during p denoted by astericks.

Date of Passage:

Assembly:

June 27, 1991

Senate:

June 30, 1991

Date of Approval: June 30, 1991

Following statements are attached if available:

Sponsor statement:

Yes

Committee Statement: Assembly: Yes

Senate:

No

Fiscal Note:

Νo

Veto Message:

Νo

Message on signing:

Νo

Following were printed:

Reports:

No

Hearings:

No

KBG/SLJ

[FIRST REPRINT] ASSEMBLY, No. 4960

STATE OF NEW JERSEY

INTRODUCED JUNE 13, 1991

By Assemblymen WATSON and ROBERTS

AN ACT concerning the taxation of certain public utilities and the payment and prepayment of those taxes, amending and supplementing P.L.1940, c.4 and P.L.1940, c.5, amending the title of P.L.1940, c.5, ¹[and]¹ amending P.L.1963, c.41, P.L.1971, c.109, P.L.1979, c.35, P.L.1971, c.108, ¹[and]¹ P.L.1979, c.36 ¹, P.L.1980, c.10, P.L.1980, c.11, P.L.1945, c.162, and R.S.54:50-9 and repealing section 9 of P.L.1963, c.41¹.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.1940, c.4 (C.54:30A-18) is amended to read as follows:
- 3. (a) Every person, copartnership, association or corporation, other than street railway, traction, sewerage, water, gas and electric light, heat and power corporations, telecommunications carriers other than local exchange telephone companies, municipal corporations and corporations which are taxable under chapter 291 of the laws of 1941, using or occupying public streets, highways, roads or other public places by virtue of a franchise or authority or permission from the State or any municipality thereof, except consent, authority or permission for the operation of autobuses or autocabs commonly called taxicabs, shall, in the year 1941 and annually thereafter, pay for the franchise to use such public streets, highways, roads or other public places in this State an excise tax which shall, except as in this act may be otherwise provided, be in lieu of any and all other tax or taxes upon the franchise or franchises of such taxpayer. The annual excise tax imposed on each taxpayer shall be a sum equal to 5% of such portion of the taxpayer's gross receipts as the length of the lines or mains of such taxpayer in this State along, in or over any public street, highway, road or other public place, exclusive of service connections, bears to the whole length of its lines or mains in this State, exclusive of service connections. In case the gross receipts of any such taxpayer for any calendar year shall not exceed the sum of \$50,000.00 the tax of such taxpayer for such calendar year shall be computed at the rate of 2% instead of at the rate of 5%. Where any taxpayer

EXPLANATION——Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:
Assembly AAP committee amendments adopted June 24, 1991.

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hereunder owns all of the capital stock of a subsidiary corporation taxable under the Corporation Business Tax Act (1945), the taxpayer may deduct from the tax otherwise payable under this subsection (a) such proportion, not exceeding 50%, of the franchise tax payable by the subsidiary for the same year as the subsidiary's taxable net worth is to its entire net worth under said act.

- (b) In addition to the excise tax imposed in subsection (a) hereof, every taxpayer hereunder shall also pay annually to the State for the franchise to operate and conduct business within the State and to use the public streets, highways, roads or other public places in this State, excise taxes as follows:
- (1) A tax computed at the rate of 0.625% of such proportion of the gross receipts of such taxpayer for the preceding calendar year as the length of the lines or mains in this State, located along, in or over any public street, highway, road or other public place, exclusive of service connections, bears to the whole length of its lines or mains in this State, exclusive of service connections. In case the gross receipts of any such taxpayer for any calendar year shall not exceed \$50,000.00 the tax on such taxpayer for such calendar year shall be computed at the rate of 0.25% instead of at the rate of 0.625%.
- (2) A tax at the rate of 0.5% upon the gross receipts of such taxpayer for the preceding calendar year from its business over, on, in, through or from its lines or mains in the State of New Jersey.
- ¹[Commencing] **Notwithstanding** the (c) provisions hereinabove, commencing¹ in 1995 and in each calendar year thereafter, a taxpayer subject to this section shall make payment of its estimated ¹annual tax liability for ¹[the current] that ¹ year on or before April 1 of that year. The payment shall not be less than the amount of taxes paid by the taxpayer under this section in the preceding year. The taxpayer shall, on or before April 1 of the next following year, file a final tax form as shall be prescribed by the director sufficient to demonstrate the taxpayer's liability, if any, for taxes pursuant to this section, and shall pay the amount of any remaining tax liability. The taxpayer shall be entitled to refund 1, or a credit against taxes due and payable in the next year, 1 of any amount of the estimated tax payment which is in excess of the total amount payable pursuant to this section. In the calculation of tax liability, a taxpayer shall be entitled to a credit in the amount of any prepayment required pursuant to section 2 of P.L. , c. (now pending before the Legislature as this bill), section 6 of P.L.1963, c.41 (c.54:30A-18.1), section 2 of P.L.1971, c.109 (C.54:30A-18.1a), and section 1 of P.L.1979, c.35 (C.54:30A-18.4), made in the previous calendar year, and shall be entitled to the return 1, or credit against taxes due and payable in the next year, 1 of any amount so paid which is in excess of the total amount payable in accordance with this section.
- 51 (cf: P.L.1989, c.2, s.3)

2. (New section) Every person, copartnership, association or corporation subject to tax under section 3 of P.L.1940, c.4 (C.54:30A-18) shall be required to remit to the State for State use advance payments of tax liability in addition to the tax payable pursuant to section 3 of P.L.1940, c.4 (C.54:30A-18). The sum of advance payments made by a taxpayer over both calendar years 1993 and 1994 pursuant to this section shall not exceed the taxpayer's tax liability pursuant to that section 3 of P.L.1940, c.4 for the 1992 calendar year, after deducting from that 1992 tax liability the amount of any credits extended for prepayments required for that year pursuant to section 2 of P.L.1971, c.109 (C.54:30A-18.1a) and section 1 of P.L.1979, c.35 (C.54:30A-18.4). Such advance payments shall be due and credited as follows:

a. On or before April 1, 1993, 50% of the taxpayer's tax liability in 1993 pursuant to subsection (a) of section 3 of P.L.1940, c.4 (C.54:30A-18). The advance payment required pursuant to this subsection shall be available as a credit only as a partial payment in the preceding calendar year against the advance payment required under subsection b. of this section in the 1994 calendar year, and a taxpayer shall be entitled to the refund ¹, or credit against taxes due and payable in the next year, ¹ of any amount so paid which shall be found to be in excess of the total amount payable in accordance with that subsection b. herein.

b. On or before April 1, 1994, and on or before April 1 of each year thereafter, an amount equal to the taxpayer's tax liability in the current year pursuant to subsection (a) of section 3 of P.L.1940, c.4 (C.54:30A-18) for which a prepayment is not required pursuant to P.L.1979, c.35. The advance payment required pursuant to this subsection shall be available as a credit as a partial payment in the preceding year against the tax due pursuant to that subsection (a), and a taxpayer shall be entitled to the refund ¹, or credit against taxes due and payable in the next year, ¹ of any amount so paid which shall be found to be in excess of the total amount payable in accordance with subsection (a) of section 3 of P.L.1940, c.4 (C.54:30A-18).

c. On or before April 1, 1993, and on or before April 1 of each year thereafter, an amount equal to the taxpayer's tax liability in the current year pursuant to subsection (b) of section 3 of P.L.1940, c.4 (C.54:30A-18) for which a prepayment is not required pursuant to P.L.1971, c.109. The advance payment required pursuant to this subsection shall be available as a partial payment in the preceding year against the taxes due pursuant to that subsection (b), and a taxpayer shall be entitled to the refund 1, or credit against taxes due and payable in the next year, 1 of any amount so paid which shall be found to be in excess of the total amount payable in accordance with subsection (b) of section 3 of P.L.1940, c.4 (C.54:30A-18).

3. Section 6 of P.L.1963, c.41 (C.54:30A-18.1) is amended to

read as follows:

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2 6. The director shall annually, on or before April 1, 1964, and April 1 in each year thereafter, compute the excise taxes payable 3 4 to the State as provided in subsection (b) of section [3(b) hereof] 3 of P.L.1940, c.4 (C.54:30A-18). Within 5 days after making such 5 6 computation, the director shall certify such taxes and the taxes provided for in section 2 of [this act] P.L.1971, c.109 8 (C.54:30A-18.1a) as a partial payment to the respective taxpayers who shall make payment thereof to the director on or 9 before May 1 next succeeding, except that commencing on 1992, 10 payment to the director shall be made on or before April l next succeeding. 13

(cf: P.L.1971, c.109, s.1)

- 4. Section 2 of P.L.1971, c.109 (C.54:30A-18.1a) is amended to read as follows:
- 2. On or before May 1, 1971, except as hereinafter provided and on or before May 1 of each year [thereafter,] from 1972 through 1991, and on or before April 1 commencing in 1992 and each year thereafter, every person, copartnership, association or corporation subject to the excise tax imposed by the act of which this act is amendatory shall pay to the director an amount equal to 1/2 of the tax payable under subsection (b) of section [3(b)] 3 of P.L.1940, c.4 (C.54:30A-18) upon its gross receipts determined thereunder for the preceding calendar year. Each such payment shall be in addition to the tax payable under subsection (b) of section [3(b)] 3 of P.L.1940, c.4 (C.54:30A-18) and shall be considered as a partial payment of the tax which will become due under said section, upon the following May 1 or April 1, as appropriate. The additional taxes due on or before May 1, 1971 shall be payable in two equal installments. With respect to the additional taxes herein, the first installment shall be payable on May 1, 1971 and the second installment thereof shall be payable on or before June 15, 1971.

In the calculation of the tax due in accordance with subsection (b) of section [3(b)] 3 of P.L.1940, c.4 (C.54:30A-18) in the year 1972 and each year thereafter, every person, co-partnership, association or corporation subject to tax hereunder shall be entitled to a credit in the amount of the tax paid hereunder as a partial payment in the preceding calendar year and shall be entitled to the return 1, or credit against taxes due and payable in the next year, 1 of any amount so paid which shall be found to be in excess of the total amount payable in accordance with subsection (b) of section [3(b)] 3 of P.L.1940, c.4 (C.54:30A-18).

- (cf: P.L.1971, c.109, s.2) 44
- 45 5. Section 1 of P.L.1979, c.35 (C.54:30A-18.4) is amended to 46 read as follows:
- 1. a. On or before April 1, 1979 and before May 1 in each year 47 48 [thereafter,] from 1980 through 1991, and on or before April 1 commencing in 1992 and each year thereafter, the director shall 49 compute an advance payment equal in amount to 55% of the 50

increase in taxes due under subsection (a) of section 3 of 1 2 P.L.1940, c.4 (C.54:30-18(a)) during the preceding calendar year over the taxes due under such subsection in the calendar year 3 immediately preceding that year. The advance payment shall not 4 be considered for the purpose of determining the amount of the 5 increase. Each such payment shall be in addition to the taxes 6 7 payable under subsections (a) and (b) of section 3 of P.L.1940, c.4 (C.54:30A-18(a) and 54:30A-18(b)) and section 2 of P.L.1971, 8 c.109 (C.54:30A-18.1a) and shall be considered as a partial 9 payment of the tax to become due and payable in the following 10 year. 11

b. Every taxpayer subject to tax under the act to which this act is a supplement shall be required to remit to the State for the use of the State as an advance payment, an amount equal to the amount as computed in subsection a. of this section payable in two installments as follows: 60% on May 1, 1979 and 40% on August 1, 1979.

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c. In the year 1980 and in each year thereafter an advance payment pursuant to subsection a. of this section shall be paid by every taxpayer to the appropriate municipalities in the manner provided for by law for payment of the taxes due under subsection (a) of section 3 of P.L.1940, c.4 (C.54:30A-18(a). (cf: P.L.1979, c.35, s.1)

6. Section 9 of P.L.1940, c.4 (C.54:30A-24) is amended to read as follows:

9. The balance of the excise tax imposed under subsection (a) of section 3 of 1 [this act] <u>P.L.1940, c.4 (C.54:30A-18)</u> upon each taxpayer in the year 1940 and each year thereafter is hereby apportioned, subject to the provisions of section 2 of ¹[this and supplementary act] amendatory P.L.1980, $(C.54:30A-24.1)^{1}$, to the various municipalities of this State in the proportion that the apportionment value of the scheduled property of such taxpayer located in, on or over any public street, highway, road or other public place in each municipality as of the preceding July 1 bears to the total apportionment value of such scheduled property of such taxpayer in this State as of that date. The Director of the Division of Taxation shall annually, on or before May 1, 1941 and May 1 in each year thereafter, compute and apportion the balance of such excise taxes in the manner herein set forth. Within 5 days after making such computation and apportionment the director shall certify to the State Treasurer the amount of such taxes apportioned to each municipality. At the same time, the director shall issue directly to each taxpayer statements of taxes due, and payments with respect thereto shall be remitted by each taxpayer to the director in the following manner: 35% thereof within 15 days after the date of certification of the apportionment by the director, 35% thereof on or before August 15 and 30% thereof on or before November 15, except that for the calendar years 1992, 1993 and 1994, payment of all taxes due shall be remitted to the

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director on or before April 1, and for calendar year 1995 and each calendar year thereafter taxes shall be remitted in the following manner: a payment of the estimated tax liability on or before April 1 of ¹[the current] that 1 tax year and a payment of the remaining tax liability, if any, on or before April 1 of the next following year. If for any reason, the making and delivery of such certificate of apportionment shall be delayed until after December 1 in any year, then and in that case, all of such taxes for such year affected by such certificate of apportionment shall become due and payable 30 days after the date of such certification of apportionment; and provided that in case of an appeal from any apportionment valuation or apportionment or any review thereof in any court, the portion of any such tax not paid prior to the commencement of such appeal or proceedings for review shall not become payable until 30 days after final determination of such appeal or review and certification or recertification, if required. The ¹administration, collection and enforcement of the 1 taxes payable by each taxpayer 1 under subsections (a) and (b) of section 3 of P.L.1940, c.4 (C.54:30A-18) and any advance payment or payment of estimated tax liability required with regard to those taxes 1 shall be 1[and remain a first lien on the property and assets of such taxpayer on and after the date the same become payable as herein provided until paid with interest thereon, and the same shall be collected in the same manner and subject to the same discounts, interests and penalties as other taxes, and the same proceedings now available for the collection of personal taxes against other corporations or individuals shall be applicable to the collection of the excise taxes hereby imposed and payable] subject to the provisions of the State Tax Uniform Procedure Law, R.S.54:48-1 et seq., to the extent that the provisions of that law are not inconsistent with the provisions of P.L.1940, c.4 (C.54:30A-16 et seq.) or P.L. (C.)(now pending before the Legislature as this $\underline{\text{bill}}$)¹.

The director may, by regulation, require that any payment of tax \$^1[\shall \text{ be}]^1\$ made, on or before the date established pursuant to this section for the payment, \$^1\shall \text{ be}^1\$ by electronic funds transfer to such depositories as the State Treasurer shall designate pursuant to section \$1\$ of P.L.1956, c.174 (C.52:18-16.1). A payment by electronic funds transfer shall be deemed to be made on the date the payment is received by the designated depository. The form and content of the electronic funds transfer message, the circumstances under which an electronic funds transfer shall serve as a substitute for the filing of another form of return, the means by which taxpayers will be provided with acknowledgements of payments, and the classes of taxpayers subject to the electronic funds transfer requirement shall be as prescribed by the director.

For the purposes of this section "electronic funds transfer" means any transfer of funds, other than a transaction originated

1 by check, draft, or similar paper instrument, that is initiated through an electronic terminal, telephone, or computer or 2 magnetic tape for the purpose of ordering, instructing or 3 authorizing a financial institution to debit or credit an account. 4 5

(cf: P.L.1980, c.10, s.1)

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7. The title of P.L.1940, c.5 is amended to read as follows:

AN ACT for the taxation of the gross receipts of street railway, traction, sewerage, and water corporations, and of the units of electricity and natural gas sold in the business of gas and electric light, heat and power corporations using or occupying the public streets, highways, roads or other public places, for the exemption from taxation of the franchises, stock and certain property of such corporations, and for the taxation of certain of the property of such corporations not so exempted from taxation.

16 (cf: P.L.1961, c.93, s.1)

- 8. Section 2 of P.L.1940, c.5 (C.54:30A-50) is amended to read as follows:
- 2. Definitions: As used in this act--unless the context otherwise requires:
- "Taxpayer" means any corporation subject to taxation under the provisions of this act. A person or business entity owning or operating a cogeneration facility as defined in subsection (j) of this section shall not be deemed a corporation subject to taxation under this act unless it shall be a public utility as specifically enumerated in sections 1 and 6 of P.L.1940, c.5 (C.54:30A-49 and C.54:30A-54).
- (b) "Real estate" means lands and buildings, but it does not include railways, tracks, ties, lines, wires, cables, poles, pipes, conduits, bridges, viaducts, dams and reservoirs (except that the lands upon which dams and reservoirs are situated are real estate), machinery, apparatus and equipment, notwithstanding any attachment thereof to lands or buildings.
- (c) "Gross receipts" means all receipts from the taxpayer's business over, in, through or from the whole of its lines or mains but does not include any sum or sums of money received by the taxpayer in payment for gas or electrical energy or water sold and furnished to another public utility which is also subject to the payment of a tax based upon its gross receipts, nor any sum or sums of money received by the taxpayer from a cogenerator in payment for cogenerated electrical energy resold by the taxpayer to the producing cogenerator where produced, nor any sum or sums of money received by the taxpayer from a cogenerator in payment for natural gas sold by the taxpayer to the cogenerator and separately metered for use in a cogeneration facility, nor in the case of a street railway or traction corporation, the receipts from the operation of autobuses or vehicles of the character described in R.S.48:15-41 through R.S.48:15-56, inclusive, nor in the case of a sewerage corporation, an amount equal to any sum or sums of money payable by such sewerage corporation to any

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board, commission, department, branch, agency or authority of the State or of any county or municipality, for the treatment, purification or disposal of sewage or other wastes, nor in the case of a water purveyor, the amount which represents the water tax imposed by section 11 of P.L.1983, c.443 (C.58:12A-21) and which is included in the tariff altered pursuant to section 6 of P.L.1983, c.443 (C.58:12A-17).

- (d) "Scheduled property" means only those classes or types of property of a taxpayer set forth in section 10 of this act and which are to be used in computing the apportionment value as herein defined.
- (e) "Unit value" means the value set forth in section 10 of this act to be uniformly applied to each of the several classes or types of scheduled property in computing the apportionment value.
- (f) "Apportionment value" or "apportionment valuation" means the result obtained by multiplying the quantities of each class or type of scheduled property of a taxpayer by the applicable unit value, and the addition of such results.
- (g) "Public street, highway, road or other public place" includes any street, highway, road or other public place which is open and used by the public, even though the same has not been formally accepted as a public street, highway, road, or other public place. ¹However, for purposes of computing the tax in connection with lines or mains installed prior to February 19, 1991, "public street, highway, road or other public place" shall not mean or include non-restricted roadways, such as extended residential, commercial or recreational facility driveways, or dead end streets, cul-de-sacs or alleys which are connected to public roadways and are for access to or the use of supermarkets, shopping malls, planned communities and the connecting roads within or around the above facilities whether these roadways shall be located on public or private property, unless such shall have been determined a "public street, highway, road or other public place" for the purposes of P.L.1940, c.5 (C.54:30A-49 et seq.) prior to February 19, 1991.¹
- (h) "Service connections" means the wires or pipes connecting the building or place where the service or commodity supplied by the taxpayer is used or delivered, or is made available for use or delivery, with a supply line or supply main in the street, highway, road, or other public place, or with such supply line or supply main on private property.
- (i) "State Tax Commissioner" or "director" means the Director of the Division of Taxation in the Department of the Treasury.
- (j) "Cogenerator" means a person or business entity which owns or operates a cogeneration facility in the State of New Jersey, which facility is a plant, installation or other structure whose primary purpose is the sequential production of electricity and steam or other forms of useful energy which are used for industrial, commercial, heating or cooling purposes; and which is designated by the Federal Energy Regulatory Commission, or its

successor, as a "qualifying facility" pursuant to the provisions of the "Public Utility Regulatory Policies Act of 1978," Pub.L. 95-617.

- (k) "Corresponding therms of gas" or "corresponding kilowatthours of electricity" means all therms of gas or kilowatthours of electricity from the taxpayer's business over, on, in, through or from the whole of its lines or mains, excluding therefrom, however, (1) any therms of gas or kilowatthours of electricity as may have been sold and furnished to another public utility which is also subject to either the payment of a tax based upon gross receipts or the payment of a unit-based tax applied to therms of gas or kilowatthours of electricity ¹[in this State]¹; (2) any kilowatthours of cogenerated electrical energy resold by the taxpayer to a producing cogenerator where produced; and (3) any therms of natural gas sold by the taxpayer to a cogenerator and separately metered for use in a cogeneration facility.
- (l) "Class" means any segment, grouping or other division of an electric company's or gas company's customers which is established for the purpose of charging rates for electric or gas service. For the purposes of this act, any such class shall be designated to be in the residential class category or non-residential class category.
- (m) With respect to electric companies, (1) "residential class category" means any class established by an electric company which generally includes customers taking electric service under rate schedules that are primarily residential in nature; and (2) "non-residential class category" means any class established by an electric company which generally includes customers taking electric service under rate schedules that are primarily non-residential in nature.
- (n) With respect to gas companies, (1) "residential class category" means any class established by a gas company which generally includes customers taking natural gas service under rate schedules that are primarily residential in nature; and (2) "non-residential class category" means any class established by a gas company which generally includes customers taking ¹[electric] gas¹ service under rate schedules that are primarily non-residential in nature.
- 39 (cf: P.L.1985, c.359, s.1)

- 9. Section 6 of P.L.1940, c.5 (C.54:30A-54) is amended to read as follows:
- 6. Every street railway, traction, sewerage, <u>and</u> water [, gas and electric light, heat and power] corporation using or occupying the public streets, highways, roads, or other public places in this State shall, annually, pay excise taxes for the privilege of exercising its franchises and using the public streets, highways, roads or other public places in this State, as follows:
- 48 (a) A tax computed at the rate of 5% of such proportion of the 49 gross receipts of such taxpayer for the preceding calendar year as 50 the length of the lines or mains in this State, located along, in or

over any public street, highway, road or other public place, exclusive of service connections, bears to the whole length of its lines or mains, exclusive of service connections. In case the gross receipts of any such taxpayer for any calendar year shall not exceed \$50,000.00 the tax on such taxpayer for such calendar year shall be computed at the rate of 2% instead of at the rate of 5%.

- (b) A tax at the rate of 7½% upon the gross receipts of such taxpayer for the preceding calendar year from its business over, on, in, through or from its lines or mains in the State of New Jersey.
- (c) In addition to the excise taxes imposed in subsections (a) and (b) hereof, every [taxpayer] street railway, traction, sewerage and water corporation which is subject to the taxes imposed thereunder shall also pay to the State excise taxes for the franchise to operate and conduct business within the State and to use the public streets, highways, roads or other public places in the State as follows:
- (1) A tax computed at the rate of 0.625% of such proportion of the gross receipts of such taxpayer for the preceding calendar year as the length of the lines or mains in this State, located along, in or over any public street, highway, road or other public place, exclusive of service connections, bears to the whole length of its lines or mains, exclusive of service connections. In case the gross receipts of any such taxpayer for any calendar year shall not exceed \$50,000.00 the tax on such taxpayer for such calendar year shall be computed at the rate of 0.25% instead of at the rate of 0.625%.
- (2) A tax at the rate of 0.9375% upon the gross receipts of such taxpayer for the preceding calendar year from its business over, on, in, through or from its lines or mains in the State of New Jersey.
- (cf: P.L.1963, c.42, s.4)

- 10. (New section) a. Every gas and electric light, heat and power corporation using or occupying the public streets, highways, roads, or other public places in this State shall, annually, pay an excise tax for the privilege of exercising its franchises and using the public streets, highways, roads or other public places in this State, as follows:
- (1) Commencing in 1992, unit-based taxes due upon the corresponding therms of gas and corresponding kilowatthours of electricity sold by such taxpayers in this State for the classes in the residential class category and the non-residential class category in the preceding year, except that commencing in 1995, unit-based taxes shall be due upon such units so sold in the current year.
- (2) The rate of taxation for units sold in each class by each taxpayer shall be separately calculated by the Board of Public Utilities, in consultation with the director, for each class and shall be in 1992 through 1997 the greater of either the effective

tax rate or the standard tax rate after a rate adjustment to account for an incremental adjustment to tax liability, as shall be applicable to the taxpayer as determined pursuant to paragraph (3) of this subsection, and in 1998 and in each year thereafter the standard tax rate. Provided however, that in 1992, the rate of taxation for each taxpayer pursuant to this subsection shall be the effective tax rate adjusted by the Board of Public Utilities so that the total tax liability imposed upon each taxpayer for 1992 shall be equal to its relative share of the total tax due from all gas and electric light, heat and power corporation taxpayers pursuant to subsections (a) and (b) of section 6 of P.L.1940, c.5 (C.54:30A-54) for 1991.

(3) As used in this section, "standard tax rate" means for units sold in each class, a rate of tax separately calculated by the Board of Public Utilities for each class which is equal to the lowest effective tax rate applicable to corresponding therms of gas and corresponding kilowatthours of electricity prevailing among taxpayers in 1991 for each class. As used in this section, "effective tax rate" means for units sold in each class for each taxpayer, a rate of taxation determined by dividing the amount of the taxpayer's 1991 tax liability pursuant to subsections (a) and (b) of section 6 of P.L.1940, c.5 (C.54:30A-54) paid in 1992 attributable to units sold in each class, exclusive of any revenue recorded as a result of any adjustment pursuant to section 481 of the Internal Revenue Code of 1986 (26 U.S.C. § 481), by the corresponding therms of gas or corresponding kilowatthours of electricity sold by that taxpayer in this State in 1991 in each class.

Commencing in 1993, the Board of Public Utilities shall make incremental adjustments annually to the tax liability of each taxpayer for which the rate of taxation for each unit sold in any class in that year is greater than the standard tax rate for units sold in such class. Such incremental adjustments shall be made in such manner and in such amounts, and be attributed to sales of units in such class or classes, as to assure that commencing in 1998, the rate of taxation for units sold in each class by each taxpayer in the State shall be equal to the standard tax rate. Such incremental adjustments as made by the Board of Public Utilities shall not in any year reduce the rate of taxation of a taxpayer for units sold in a class by more than 20% of the difference between the effective tax rate of the taxpayer for that class and the standard tax rate for that class, except that in the final year of incremental adjustments a larger reduction may be made.

(4) Each gas and electric light, heat and power corporation shall be liable for unit-based taxes determined for the corresponding therms of gas and corresponding kilowatthours of electricity sold in each class, calculated by multiplying its effective tax rate as adjusted pursuant to paragraph (3) of this subsection or the standard tax rate, as is applicable, for each

class as determined in that paragraph (3), by the corresponding therms of gas or corresponding kilowatthours of electricity sold by the taxpayer in this State in each respective class in the preceding year or current year, as may be applicable;

¹[(5) In each year, commencing in 1993, the Board of Public Utilities shall assure in establishing rates of taxation for the purposes of this subsection that the total amount of tax liability pursuant to this subsection shall not be less than the tax liability of gas and electric light, heat and power corporations pursuant to subsections (a) and (b) of section 6 of P.L.1940, c.5 (C.54:30A-54) paid in 1992, except for incremental adjustments made pursuant to paragraph (3) of this subsection.

(6)] (5)¹ In no year shall the amount of tax attributable to the sale of units to the residential class category of a taxpayer be greater than the tax liability of that taxpayer pursuant to subsections (a) and (b) of section 6 of P.L.1940, c.5 (C.54:30A-54) so attributed to sales of units in the residential class category of that taxpayer in 1991, except for the amount of tax from increased sales of therms of gas or kilowatthours of electricity by that taxpayer in the residential class over those sold in that class in 1991.

b. Commencing in 1992, in addition to the excise taxes imposed in subsection a. of this section, every gas and electric light, heat and power corporation which is subject to the taxes imposed thereunder, annually, shall also pay to the State an excise tax for the franchise to operate and conduct business within the State and to use the public streets, highway, roads or other public places in the State, as follows:

A tax equal to 12½% of the amount of the tax computed under subsection a. of this section. If the gross receipts of a taxpayer for a calendar year do not exceed \$50,000.00, the tax on that taxpayer for the calendar year shall be equal to 5% of the amount of the tax computed under that subsection.

c. Commencing in 1995 and in each calendar year thereafter, a gas and electric light, heat and power corporation which is a taxpayer under this section shall make a payment of its estimated tax liability for the current year on or before April 1 of that year. The payment shall not be less than the amount of taxes paid by the taxpayer under this section in the preceding year. The taxpayer shall, on or before April 1 of the next following year, file a final tax form as shall be prescribed by the director sufficient to demonstrate the taxpayer's liability, if any, for taxes pursuant to this section and shall pay the amount of any remaining tax liability. The taxpayer shall be entitled to the refund 1, or credit against taxes due and payable in the next year, 1 of any amount of the estimated tax payment which is in excess of the total amount payable pursuant to this section. In the calculation of tax liability, a taxpayer shall be entitled to acredit in the amount of any prepayment required pursuant to section 12 of P.L. (C.) (now pending before , C.

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the Legislature as this bill), section 2 of P.L.1971, c.108 (C.54:30A-54.1a) or section 1 of P.L.1979, c.36 (C.54:30A-54.4), made in the previous calendar year, and shall be entitled to the return ¹, or credit against taxes due and payable in the next year, ¹ of any amount so paid which is in excess of the total amount payable in accordance with this section.

11. (New section) Gas and electric light, heat and power corporations subject to tax pursuant to section 10 of P.L. (C.) (now pending before the , C. Legislature as this bill) shall file with the Board of Public Utilities amendments to their existing tariffs, contracts or schedules of service designating the appropriate class in the residential class category or in the non-residential class category for each tariff, contract or schedule of service. The initial designations shall maintain as closely as possible the relative share of gross receipts and franchise taxes paid through each tariff, contract or schedule of service in 1991. Whenever a gas or electric light, heat and power corporation shall file with the Board of Public Utilities a new tariff, contract or schedule of service, such corporation shall include with the filing a designation of the appropriate residential class category or non-residential class category.

The Board of Public Utilities may permit corporations to establish new tariffs, contracts or schedules, or to amend existing tariffs, contracts or schedules, as necessary to comply with the provisions of this amendatory and supplementary act, P.L. ,

C. (C.)(now pending before the Legislature as The Board of Public Utilities may authorize this bill). corporations to engage in such deferred accounting of costs resulting from actions on the part of taxpayers as may be necessary to comply with the provisions of this amendatory and supplementary act. Whenever a corporation shall establish in its tariffs, contracts or schedules a new class, the Board of Public Utilities shall designate it in the residential class category or non-residential class category for the purposes of amendatory and supplementary act. The Board shall, in consultation with the director, establish a rate of taxation as is appropriate for sales of corresponding therms of gas and corresponding kilowatthours of electricity in that class in such manner as not to alter the amount of the taxpayer's total tax liability for the year in which the new class is implemented, and on the same basis, as nearly as practicable, as established for previously existing classes in the residential class category or non-residential class category, as appropriate. The Board shall assure that that portion of a taxpayer's tax liability attributed its classes in the residential class category or non-residential class category, as the case may be, shall be distributed in an equitable manner so as to maintain, as nearly as practicable, the distributions made among those classes in the initial attributions of tax liability under this amendatory and

supplementary act, subject to any later adjustments made by the board, any changes from the initial attributions necessary to reflect proportional changes in unit sales made among the classes, and any modifications necessary to establish the tax liability to be attributed to, and the unit sales made in, the new class.

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7 12. (New section) Every gas and electric light, heat and power 8 corporation subject to tax pursuant to section 10 of P.L. 9 (C.) (now pending before 10 Legislature as this bill) shall be required to remit to the State for State use advance payments of tax liability in addition to the tax 11 payable pursuant to section 10 of P.L. 12 , C.). The sum of advance payments made by a taxpayer over both 13 calendar years 1993 and 1994 pursuant to this section shall not 14 exceed the taxpayer's tax liability pursuant to section 10 of 15) for the 1992 calendar year, after 16 P.L. , C. (C. deducting from that 1992 tax liability the amount of any credits 17 extended for prepayments required for that year pursuant to 18 section 2 of P.L.1971, c.108 (C.54:30A-54.1a) and section 1 of 19 20 P.L.1979, c.36 (C.54:30A:54.4). Such advance payments shall be

due and credited as follows:

a. On or before April 1, 1993, 50% of the taxpayer's tax liability in 1993 pursuant to subsection a. of section 10 of P.L. , c. (C.) (now pending before the Legislature as this bill). The advance payment required pursuant to this subsection shall be available as a credit only as a partial payment in the preceding calendar year against the advance payment required under subsection b. of this section in the 1994 calendar year, and a taxpayer shall be entitled to the refund 1, or credit against taxes due and payable in the next year, 1 of any amount so paid which shall be found to be in excess of the total amount payable in accordance with that subsection b.

b. On or before April 1, 1994, and on or before April 1 of each year thereafter, an amount equal to the taxpayer's tax liability in the current year pursuant to subsection a. of section 10 of , C. P.L. (C.) (now pending before the Legislature as this bill) for which a prepayment is not required pursuant to P.L.1979, c.36. The advance payment required pursuant to this subsection shall be available as a credit as a partial payment in the preceding year against the tax due pursuant to that subsection a., and a taxpayer shall be entitled to the refund 1, or credit against taxes due and payable in the next year, 1 of any amount so paid which shall be found to be in excess of the total amount payable in accordance with that subsection a. c. On or before April 1, 1993, and on or before April 1 of each

thereafter, an amount equal to the taxpayer's tax liability in the current year pursuant to subsection b. of section 10 of P.L. , c. (C.)(now pending before the Legislature as this bill) for which a prepayment is not required pursuant to P.L.1971, c.108. The advance payment required

pursuant to this subsection shall be available as a partial payment in the preceding year against the tax due pursuant to that subsection b., and a taxpayer shall be entitled to the refund 1, or credit against taxes due and payable in the next year, 1 of any amount so paid which shall be found to be in excess of the total amount payable in accordance with that subsection b.

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- 13. Section 2 of P.L.1971, c.108 (C.54:30A-54.1a) is amended to read as follows:
- 2. [On] a. For street railway, traction, sewerage and water corporations, on or before May 1, 1971, except as hereinafter provided, and on or before May 1 of each year thereafter, and for gas and electric light, heat and power corporations, on or before May 1 each year from 1972 through 1991 and on or before April 1, 1992, every person, copartnership, association or corporation subject to the excise tax imposed by [the act of which this act is amendatory] section 6 of P.L.1940, c.5 (C.54:30A-54) shall pay to the director an amount equal to 1/2 of the tax payable under section 6 of P.L.1940, c.5 (C.54:30A-54) upon its gross receipts determined thereunder for the preceding calendar year. Each such payment shall be in addition to the tax payable under section 6 of P.L.1940, c. 5 (C.54:30A-54) and shall be considered as a partial payment of the tax which will become due under said section, upon the following May 1 or April 1, as may be applicable. The additional taxes due on or before May 1, 1971 shall be payable in two equal installments. With respect to the additional taxes herein, the first installment shall be payable on May 1, 1971 and the second installment thereof shall be payable on or before June 15, 1971.

In the calculation of the tax due in accordance with section 6 of P.L.1940, c.5 (C.54:30A-54) in the year 1972 and each applicable year thereafter, every person, copartnership, association or corporation subject to tax hereunder shall be entitled to a credit in the amount of the tax paid hereunder as a partial payment in the preceding calendar year and shall be entitled to the return 1, or credit against taxes due and payable in the next year, 1 of any amount so paid which shall be found to be in excess of the total amount payable in accordance with section 6 of P.L.1940, c.5 (C.54:30A-54).

b. For gas and electric light, heat and power corporations, on 39 or before April 1, 1993, and on or before April 1 of each year 40 thereafter, such corporations subject to the tax imposed pursuant to section 10 of P.L. , c. (C.)(now pending before the Legislature as this bill), shall pay to the director an amount 43 44 equal to 1/2 of the tax payable pursuant to subsection b. of section 10 of P.L. , c. (C.), for the preceding calendar 45 year. Each such payment shall be in addition to the tax payable 46 pursuant to section 10 of P.L., c. (C.), and shall be considered as a partial payment of the tax which will become due 48 pursuant to that section. In calculation of the tax due in 49 50 accordance with section 10 of P.L., c. (C.) for the

year 1992 and for each year thereafter every such corporation 1 subject to this subsection shall be entitled to a credit in the 2 amount of the tax paid hereunder as a partial payment in the 3 preceding calendar year and shall be entitled to the return 1, or 4 credit against taxes due and payable in the next year, 1 of any 5 amount so paid which shall be found to be in excess of the total 6 7 amount of tax payable pursuant to subsection b. of section 10 of 8 , c. (C. 9

(cf: P.L.1971, c.108, s.2)

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- 14. Section 1 of P.L.1979, c.36 (C.54:30A-54.4) is amended to read as follows:
- 1. a. [On] For street railway, traction, sewerage and water corporations, on or before April 1, 1979 and on or before June 1 in each year thereafter, and for gas and electric light, heat and power corporations, on or before June 1 each year from 1980 through 1991 and on or before April 1, 1992, the director shall compute an advance payment equal in amount to 55% of the increase in taxes due under subsections (a) and (b) of section 6 of P.L.1940, c.5 (C.54:30A-54(a) and 54:30A-54(b)) during the preceding calendar year over the taxes due under such subsections in the calendar year immediately preceding that year. The advance payment shall not be considered for the purpose of determining the amount of the increase. Each such payment shall be in addition to the taxes payable under section 6 of P.L.1940, c.5 (C.54:30A-54) and section 2 of P.L.1971, c.108 (C.54:30A-54.1a) and shall be considered as a partial payment of the tax to become due and payable in the following year.
- b. Every taxpayer subject to tax under [the act to which this act is a supplement] section 6 of P.L.1940, c.5 (C.54:30A-54) shall be required to remit to the State for the use of the State as an advance payment, an amount equal to the amount as computed in subsection a. of this section payable in two installments as follows: 60% on May 1, 1979 and 40% on August 1, 1979.
- c. In the year 1980 and in each year thereafter an advance payment pursuant to subsection a. of this section shall be paid by [every] each taxpayer [to the appropriate municipalities] subject to subsection a. of this section in the manner provided for by law for payment of the taxes due under section 6 of P.L.1940, c.5 (C.54:30A-54).
- d. (1) Each gas and electric light, heat and power corporation, on or before April 1, 1993, shall pay to the director an advance payment as shall be computed by the director equal to 55% of the increase in taxes due from a taxpayer pursuant to subsection a. of section 10 of P.L., c. (C.) (now pending before the Legislature as this bill) for 1992 over the taxes due from the taxpayer pursuant to subsections (a) and (b) of section 6 of P.L.1940, c.5 (C.54:30A-54) for 1991.
- (2) Each gas and electric light, heat and power corporation, on or before April 1, 1994, and on or before April 1 in each year thereafter, shall pay to the director an advance payment as shall

be computed by the director equal to 55% of the increase in taxes due from a taxpayer pursuant to subsection a. of section 10 of P.L., c. (C.) (now pending before the Legislature as this bill) during the preceding calendar year over the taxes due from the taxpayer under such subsection a. of section 10 of P.L., c. in the calendar year immediately preceding that year.

(3) In calculating the amount of tax increase for the purposes of paragraphs (1) and (2) of this subsection, advance payments made pursuant to this section shall not be considered. Each advance payment made pursuant to this subsection shall be in addition to the taxes payable pursuant to section 10 of P.L., c. (C.) and section 2 of P.L.1971, c.108 (C.54:30A-54.1a) and shall be considered as a partial payment of the tax to become due and payable in the following year.

16 (cf: P.L.1979, c.36, s.1)

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15. Section 14 of P.L.1940, c.5 (C.54:30A-62) is amended to read as follows:

Within 5 days after making the computation and apportionment of the excise taxes under subsections (a) and (b) of section 6 of ¹[this act] P.L.1940, c.5 (C.54:30A-54) and under subsection a. of section 10 of P.L. , c. pending before the Legislature as this bill)1, the Director of the Division of Taxation shall certify to the State Treasurer the amount of such taxes apportioned to each municipality. At the same time, the director shall issue directly to each taxpayer statements of taxes due, and payments with respect thereto shall be remitted by each taxpayer to the director in the following 35% thereof within 15 days after the date of manner: certification of the apportionment by the director, 35% thereof on or before August 15 and 30% thereof on or before November 15, except that for gas and electric light, heat and power corporations for the calendar years 1992, 1993 and 1994, payment of all taxes due shall be remitted to the director on or before April 1, and for calendar year 1995 and each calendar year thereafter taxes shall be remitted in the following manner: a payment of the estimated tax liability on or before April 1 of the current year and a payment of the remaining tax liability, if any, on or before April 1 of the next following year. If for any reason the making and delivering of a certificate of apportionment shall be delayed until after December 1 in any year then in that case all of the taxes for such year affected by such certificate of apportionment shall become due and payable 30 days after the date of such certification of apportionment; and provided, that in case of an appeal from any apportionment valuation or apportionment or any review thereof in any court, the portion of any such tax not paid prior to the commencement of any such appeal or proceedings for review, shall not become payable until 30 days after final determination of such appeal or review and certification or recertification of the apportionment

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required. The ¹administration, collection and enforcement of the 1 taxes payable by each taxpayer under subsections (a) and (b) of section 6 of ¹[this act] P.L.1940, c.5 (C.54:30A-54) or under section 10 of P.L. , c. (C.) (now pending before the Legislature as this bill) and any advance payment or payment of estimated tax liability required with regard to those taxes 1 shall be ¹[and remain a first lien on the property and assets of such taxpayer on and after the date the same become payable, as herein provided, until paid with interest thereon, and the same shall be collected in the same manner and subject to the same discounts, interest and penalties as personal taxes against other corporations or individuals and the same proceedings now available for the collection of personal taxes against other corporations or individuals shall be applicable to the collection of the excise taxes hereby imposed and payable] subject to the provisions of the State Tax Uniform Procedure Law, R.S.54:48-1 et seq., to the extent that the provisions of that law are not inconsistent with the provisions of P.L.1940, c.5 (C.54:30A-49 et seq.) or P.L. , c. (C.)(now pending before the Legislature as this bill)¹.

The director may, by regulation, require that any payment of tax \$^1[\shall \text{ be}]^1\$ made, on or before the date established pursuant to this section for the payment, \$^1\$shall \text{ be}^1\$ by electronic funds transfer to such depositories as the State Treasurer shall designate pursuant to section \$1\$ of P.L.1956, c.174 (C.52:18-16.1). A payment by electronic funds transfer shall be deemed to be made on the date the payment is received by the designated depository. The form and content of the electronic funds transfer message, the circumstances under which an electronic funds transfer shall serve as a substitute for the filing of another form of return, the means by which taxpayers will be provided with acknowledgements of payments, and the classes of taxpayers subject to the electronic funds transfer requirement shall be as prescribed by the director.

For the purposes of this section "electronic funds transfer" means any transfer of funds, other than a transaction originated by check, draft, or similar paper instrument, that is initiated through an electronic terminal, telephone, or computer or magnetic tape for the purpose of ordering, instructing or authorizing a financial institution to debit or credit an account. (cf: P.L.1980, c.11, s.3)

- 41 (cf: P.L.1980, c.11, s.3) 42 ¹16. Section 2 of P.L.1940, c.4 (C.54:30A-17) is amended to 43 read as follows:
 - 2. Definitions. As used in this act, unless the context otherwise requires,
 - (a) "Taxpayer" means any person, copartnership, association or corporation subject to taxation under the provisions of this act.
- (b) "Gross receipts" means all intrastate receipts from the taxpayer's business over, on, in, through or from the whole of its lines or mains in this State, excluding therefrom, however, any

sum or sums of money received by any taxpayer in payment for such portion of its products as may have been sold and furnished to another public utility which is also subject to the payment of a tax based upon gross receipts, receipts from the operation of autobuses, receipts paid by a telecommunications carrier to a local exchange telephone company for connecting fees, switching charges, and carrier access charges, and receipts from the provisioning of inter-LATA telecommunications services.

- (c) "Scheduled property" means only those classes or types of property of a taxpayer set forth in section 7 of this act, and which are to be used in computing the apportionment valuation herein defined.
- (d) "Unit value" means the value set forth in section 7 of this act, to be uniformly applied to each of the several classes or types of scheduled property in computing the apportionment value.
- (e) "Apportionment value" or "apportionment valuation" means the result obtained by multiplying the quantities of each class or type of scheduled property of a taxpayer by the applicable unit value, and the addition of such results.
- "Public street, highway, road or other public place" includes any street, highway, road or other public place which is open and used by the public, even though the same has not been formally accepted as a public street, highway, road, or other public place. However, for purposes of computing the tax in connection with lines or mains installed prior to February 19, 1991, "public street, highway, road or other public place" shall not mean or include non-restricted roadways, such as extended residential, commercial or recreational facility driveways, or dead end streets, cul-de-sacs or alleys which are connected to public roadways and are for access to or the use of supermarkets, shopping malls, planned communities and the connecting roads within or around the above facilities whether these roadways shall be located on public or private property, unless such shall have been determined a "public street, highway, road or other public place" for the purposes of P.L.1940, c.4 (C.54:30A-16 et seq.) prior to February 19, 1991.
 - (g) "Service connections" -
- (1) in the case of telephone, telegraph or other wire communications facilities, means the wires connecting the instrument or instruments in the building or at the place where the service supplied by the taxpayer is used or delivered or is made available for use or delivery with a pole line, conduit line or cable line in the street, highway, road or other public place, or with such a pole line, conduit line or cable line on private property;
- (2) in the case of facilities of taxpayers subject to this act, other than service connections as defined in (1) of this subsection, means the wires or pipes connecting the building or place where the service or commodity supplied by the taxpayer is used or

- delivered, or is made available for use or delivered with a supply line or supply main.
 - (h) "State Tax Commissioner" or "director" means the Director of the Division of Taxation in the Department of the Treasury.
 - (i) "Local exchange telephone company" means a telecommunications carrier providing dial tone and access to substantially all of a local telephone exchange.
 - (j) "LATA" means a local access and transport area within which a local exchange telephone company is permitted to provide telecommunications service. 1
- 12 (cf: P.L.1989, c.2, s.2)

- - 7. (A) Every taxpayer shall on or before the first day of September, 1941 and on or before the first day of September in each year thereafter return to the Director of the Division of Taxation a statement in such form and detail as the Director of the Division of Taxation shall require, showing, as of the first day of July of such year:
 - (1) The scheduled property of the taxpayer located in, on or over any public street, highway, road or other public place in each municipality in this State and the scheduled property not so located in each municipality in this State;
 - (2) The length of the taxpayer's lines and mains along, in, on or over any public street, highway, road or other public place in this State, exclusive of service connections (but not including in the case of a street railway or traction company the length of the lines operated by autobuses or vehicles of the character described in R.S.48:15-41 et seq.); and
 - (3) The whole length of the taxpayer's lines and mains, exclusive of service connections (but not including in the case of a street railway or traction company the length of the lines operated by autobuses or vehicles of the character described in R.S.48:15-41 et seq.).
 - (4) Every taxpayer operating both gas and electric facilities shall supply the information required by this subsection (A) in such manner as the Director of the Division of Taxation shall require so that its gas and electric scheduled property and length of gas and electric lines shall be shown separately.
 - (B) Every taxpayer shall on or before February 1, 1941, and on or before February 1 in each year thereafter return to the Director of the Division of Taxation a statement showing:
 - (1) The gross receipts for the preceding calendar year from the business over, on, in, through or from the taxpayer's lines and mains in this State, stated separately for each class of business; and
- 48 (2) The gross receipts for the preceding calendar year from the 49 business over, on, in, through or from the whole of the taxpayer's 50 lines and mains. In addition, as to gas and electric light, heat and

power corporation taxpayers, commencing with the statement to be returned on or before February 1, 1992, a statement of the corresponding therms of gas and the corresponding kilowatthours of electricity sold in this State in the preceding year itemized separately for classes in the residential class category and the non-residential class category.

- (3) Every taxpayer operating both gas and electric facilities shall supply the information required by this subsection (B) in such manner as the Director of the Division of Taxation shall require, separating its gross receipts and sales of units from gas operations from its gross receipts and sales of units from electric operations.
- (C) The statements herein provided for shall be subscribed and sworn to by the president, a vice-president or chief officer of the corporation making such return; any taxpayer refusing or neglecting to make the statements herein provided for shall forfeit and pay to the State of New Jersey the sum of one hundred dollars (\$100.00) per day for each day of such refusal or neglect, to be recovered in an action at law in the name of the State and which, when recovered, shall be paid into the State Treasury. It shall be the duty of the Director of the Division of Taxation to certify any such default to the Attorney General of the State who, thereupon, shall prosecute an action at law for such penalty.
- (D) The Director of the Division of Taxation shall audit and verify the statements filed by taxpayers whenever and in such respects as he shall deem necessary or advisable. The Director of the Division of Taxation may require any taxpayer to supply additional data and information in such form and detail as he shall request, whenever he may deem it necessary or helpful, for the proper performance of his duties under this act. ¹

32 (cf: P.L.1987, c.76, s.38)

- ¹18. Section 11 of P.L.1940, c.5 (C.54:30A-59) is amended to read as follows:
- 11. Before making the apportionment of the excise taxes imposed by this act to the several municipalities entitled thereto, the State Tax Commissioner shall deduct from the gross amount of such taxes the expenses of auditing and verifying the statements of each taxpayer and making the respective apportionments of the taxes and a share of any general expenses which cannot be allocated to any one taxpayer in proportion to the amounts of the taxes either payable by the respective taxpayers under [sections 6(a) and (b) of this act] subsections (a) and (b) of section 6 of P.L.1940, c.5 (C.54:30A-54) or subsection a. of section 10 of P.L. , c. (C. before the Legislature as this bill). The State Tax Commissioner shall certify such expenses to the respective taxpayers who shall make payment thereof to the State Tax Commissioner within 30 days after such certification. 1

50 (cf: P.L.1963, c.42, s.5)

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19. (New section) The balance of the excise taxes imposed pursuant to subsection a. of section 10 of P.L., c. (C.) (now pending before the Legislature as this bill) upon each taxpayer in the year 1992 and each year thereafter is hereby apportioned, subject to the provisions of section 4 of P.L.1980, c.11 (C.54:30a-61.1), to the various municipalities in the proportion that the apportionment value of the scheduled property of such taxpayer located in each municipality as of the preceding July 1 bears to the total apportionment value of the scheduled property of such taxpayer in this State as of that date. The Director of the Division of Taxation shall on or before May 1 in each year, compute the balance of such taxes and the apportionment thereof in the manner herein provided. 1

 1 20. Section 4 of P.L.1980, c.11 (C.54:30A-61.1) is amended to read as follows:

4. The director shall annually apportion to each municipality the amount to be apportioned to it pursuant to sections 12 and 13 of P.L.1940, c.5 (C.54:30A-60 and 54:30A-61), section 9 of P.L.1940, c.4 (C.54:30A-24) and section 19 of P.L., c. (C.)(now pending before the Legislature as this bill), except that: a. no municipality which in the three next preceding tax years had a municipal purposes tax rate of \$0.10 or less shall receive a total amount pursuant to [P.L.1940, c.4 (C.54:30A-16 et seq.) and P.L.1940, c.5 (C.54:30A-49 et seq.)] those sections greater than it received in 1979, plus 50% of the difference between the amount it received pursuant to those [laws] sections in that year and the greater amount it would have received pursuant to those [laws] sections in the year for which the apportionment and payment is made; and, b. in no year shall any municipality receive an amount pursuant to [P.L.1940, c.4 (C.54:30A-16 et seq.) and P.L.1940, c.5 (C.54:30A-49 et seq.)] those sections greater than an amount equal to \$700.00 per capita. Any contiguous municipalities wherein there are located electric generating stations included in the scheduled property of a public utility, both or all of which municipalities would be affected by a. above but would not be limited by b. above, shall not be affected by the apportionment limitations of this section. Any municipality which has had a municipal purposes tax rate of \$0.10 or less for any three tax years affecting its apportionment pursuant to this section shall be required to have a municipal purposes tax rate in excess of \$0.10 for three consecutive tax years before its apportionment shall cease to be affected pursuant to this section.

If in 1980 or any year thereafter the application of the \$700.00 per capita limitation under this section would reduce the amount received by any municipality pursuant to [P.L.1940, c.4 (C.54:30A-16 et seq.) and P.L.1940, c.5 (C.54:30A-49 et seq.)] those sections to less than 50% of the amount received pursuant to those [laws] those sections in 1979, then, notwithstanding that limitation, the municipality shall receive in 1980 an amount equal

to 50% of the amount received in 1979, and in any year thereafter such municipality shall annually appropriate and pay to the county in which it is located an amount equal to 35% of the amount received in that year, to be used for county purposes.

For the purposes of this section in determining per capita amounts, the most recent population estimates published by the New Jersey Department of Labor shall be utilized.

Amounts apportioned in each year to each municipality shall be annually paid to them by the State Treasurer, 25% thereof on July 5 next following the date of certification of the apportionment by the director; 40% thereof on or before September 1, and 35% thereof on or before December 1 next thereafter. Any portion of the balance set forth in sections 12 and 13 of P.L.1940, c.5 (C.54:30A-60 and 54:30A-61), section 9 of P.L.1940, c.4 (C.54:30A-24) and section 19 of P.L., c. (C.)(now pending before the Legislature as this bill) remaining after the apportionments and payments are determined pursuant to this section shall be deposited in the "Municipal Purposes Tax Assistance Fund," established pursuant to P.L.1980, c.12 (C.54:1-46 et seq.), to be used exclusively for the purposes of that fund.

Notwithstanding the provisions of the "Local Budget Law" (N.J.s.40A:4–1 et seq.), any county, or municipality affected by the \$700.00 limitation set forth in this section, to which a payment is made pursuant to this section may anticipate the amount of such payment in its annual budget for the year in which such payment is made, and any municipality which is required to make an annual appropriation pursuant to this section shall make such appropriation in its annual budget for the year in which it shall receive the payment a portion of which it is required to appropriate. The Director of Local Government Services shall establish rules or regulations necessary to effectuate the purposes and provisions of this section. 1

(cf: P.L.1990, c.16, s.5)

 ¹21. Section 2 of P.L.1980, c.10 (C.54:10A-24.1) is amended to read as follows:

2. The director shall annually apportion to each municipality the amount to be apportioned to it pursuant to section 9 of P.L.1940, c.4 (C.54:30A-24), sections 12 and 13 of P.L.1940, c.5 (C.54:30A-60 and 54:30A-61), and section 19 of P.L., c. (C.)(now pending before the Legislature as this bill), except that: a. no municipality which in the three next preceding tax years had a municipal purposes tax rate of \$0.10 or less shall receive a total amount pursuant to [P.L.1940, c.4 (C.54:30A-16 et seq.) and P.L.1940, c.5 (C.54:30A-49 et seq.)] those sections greater than it received in 1979, plus 50% of the difference between the amount it received pursuant to those [laws] sections in that year and the greater amount it would have received pursuant to those [laws] sections in the year for which the

apportionment and payment is made; and, b. in no year shall any municipality receive an amount pursuant to [P.L.1940, c.4 (C.54:30A-16 et seq.) and P.L.1940, c.5 (C.54:30A-49 et seq.)] those sections greater than an amount equal to \$700.00 per capita. Any contiguous municipalities wherein there are located electric generating stations included in the scheduled property of a public utility, both or all of which municipalities would be affected by a. above but would not be limited by b. above, shall not be affected by the apportionment limitations of this section. Any municipality which has had a municipal purposes tax rate of \$0.10 or less for any three tax years affecting its apportionment pursuant to this section shall be required to have a municipal purposes tax rate in excess of \$0.10 for three consecutive tax years before its apportionment shall cease to be affected pursuant to this section.

If in 1980 or any year thereafter, the application of the \$700.00 per capita limitation under this section would reduce the amount received by any municipality pursuant to [P.L.1940, c.4 (C.54:30A-16 et seq.) and P.L.1940, c.5 (C.54:30A-49 et seq.)] those sections to less than 50% of the amount received pursuant to those [laws] sections in 1979, then, notwithstanding that limitation, the municipality shall receive in 1980 an amount equal to 50% of the amount received in 1979, and in any year thereafter an amount equal to 75% of the amount received in 1979; but in 1981 and each year thereafter such municipality shall annually appropriate and pay to the county in which it is located an amount equal to 35% of the amount received in that year, to be used for county purposes.

For the purposes of this section in determining per capita amounts, the most recent population estimates published by the New Jersey Department of Labor shall be utilized.

Amounts apportioned in each year to each municipality shall be annually paid to them by the State Treasurer, 25% thereof on July 5 next following the date of certification of the apportionment by the director; 40% thereof on or before September 1, and 35% thereof on or before December 1 next thereafter. Any portion of the balance set forth in section 9 of P.L.1940, c.4 (C.54:30A-24), sections 12 and 13 of P.L.1940, c.5 (C.54:30A-60 and 54:30A-61), and section 19 of P.L. , c. (C.)(now pending before the Legislature as this bill) remaining after the apportionments and payments are determined pursuant to this section shall be deposited in the "Municipal Purposes Tax Assistance Fund," established pursuant to P.L.1980, c.12 (C.54:1-46 et seq.), to be used exclusively for the purpose of that fund.

Notwithstanding the provisions of the "Local Budget Law" (N.J.s.40A:4-1 et seq.), any county, or municipality affected by the \$700.00 limitation set forth in this section, to which a payment is made pursuant to this section may anticipate the amount of such payment in its annual budget for the year in

which such payment is made, and any municipality which is required to make an annual appropriation pursuant to this section shall make such appropriation in its annual budget for the year in which it shall receive the payment a portion of which it is required to appropriate. The Director of Local Government Services shall establish rules or regulations necessary to effectuate the purposes and provisions of this section. 1 (cf: P.L.1990, c.16, s.4)

¹22. Section 3 of P.L.1945, c.162 (C.54:10A-3) is amended to read as follows:

- 3. The following corporations shall be exempt from the tax imposed by this act:
- (a) Corporations subject to a tax [under the provisions of article 2 of chapter 13 of Title 54 of the Revised Statutes, or to a tax] assessed upon the basis of gross receipts other than the Retail Gross Receipts Tax Act, or insurance premiums collected;
- (b) Corporations which operate regular route autobus service within this State under operating authority conferred pursuant to R.S.48:4-3, provided, however, that such corporations shall not be exempt from the tax on net income imposed by section 5(c) of P.L.1945, c.162 (C.54:10A-5(c));
- (c) Railroad, canal corporations, savings banks, production credit associations organized under the Farm Credit Act of 1933, agricultural cooperative associations incorporated or domesticated under or subject to chapter 13 of Title 4 of the Revised Statutes and exempt under Subtitle A, Chapter 1F, Part [III] IV, Section 521 of the federal Internal Revenue Code, or building and loan or savings and loan associations;
- (d) Cemetery corporations not conducted for pecuniary profit or any private shareholder or individual;
- (e) Nonprofit corporations, associations or organizations established, organized or chartered, without capital stock, under the provisions of Titles 15, 16 or 17 of the Revised Statutes, <u>Title 15A of the New Jersey Statutes</u> or under a special charter or under any similar general or special law of this or any other State, and not conducted for pecuniary profit of any private shareholders or individual;
- (f) Corporations subject to a tax under the provisions of P.L.1940, c.4. [or] P.L.1940, c.5, or P.L. , c. (C.)(now pending before the Legislature as this bill) or any statute or law imposing a similar tax or taxes;
- (g) Nonstock corporations organized under the laws of this State or of any other state of the United States to provide mutual ownership housing under federal law by tenants, provided, however, that the exemption hereunder shall continue only so long as the corporations remain subject to rules and regulations of the Federal Housing Authority and the Commissioner of the Federal Housing Authority holds membership certificates in the corporations and the corporate property is encumbered by a mortgage deed or deed of trust insured under the National

- Housing Act (48 Stat. 1246) as amended by subsequent Acts of Congress. In order to be exempted under this subsection, corporations shall annually file a report on or before August 15 with the commissioner, in the form required by the commissioner, to claim such exemption, and shall pay a filing fee of \$25.00;
 - (h) Corporations not for profit organized under any law of this State where the primary purpose thereof is to provide for its shareholders or members housing in a retirement community as same as defined under the provisions of the "Retirement Community Full Disclosure Act" (P.L.1969, c.215).
- 11 (cf: P.L.1975, c.170, s.1)

- ¹23. R.S.54:50-9 is amended to read as follows:
- 13 54:50-9. Nothing herein contained shall be construed to 14 prevent:
 - a. The delivery to a taxpayer or his duly authorized representative of a copy of any report or any other paper filed by him pursuant to the provisions of this subtitle or of any such State tax law;
 - b. The publication of statistics so classified as to prevent the identification of a particular report and the items thereof;
 - c. The commissioner, in his discretion and subject to reasonable conditions imposed by him, from disclosing the name and address of any licensee under any State tax law, unless expressly prohibited by such State tax law;
 - d. The inspection by the Attorney-General or other legal representative of this State of the reports or files relating to the claim of any taxpayer who shall bring an action to review or set aside any tax imposed under any State tax law or against whom an action or proceeding has been instituted in accordance with the provisions thereof;
 - e. The examination of said records and files by the Comptroller, State Auditor or State Commissioner of Finance, or by their respective duly authorized agents;
 - f. The furnishing, at the discretion of the commissioner, of any information contained in tax reports or returns or any audit thereof or the report of any investigation made with respect thereto, filed pursuant to the tax laws, to the taxing officials of any other State, the District of Columbia, the United States and the territories thereof, providing said jurisdictions grant like privileges to this State and providing such information is to be used for tax purposes only;
 - g. The furnishing, at the discretion of the commissioner, of any material information disclosed by the records or files to any law enforcing authority of this State who shall be charged with the investigation or prosecution of any violation of the criminal provisions of this subtitle or of any State tax law;
 - h. The furnishing by the Director of the Division of Taxation to the State agency responsible for administering the Child Support Enforcement program pursuant to Title IV-D of the federal Social Security Act, Pub. L. 93-647 (42 U.S.C. § 651 et

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     seq.), with the names, home addresses and social security
     numbers of all absent parents who are certified by that agency as
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      being required to pay child support, upon request by the State
      agency and pursuant to procedures and in a form prescribed by
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      the director.
        i. The furnishing by the Director of the Division of Taxation to
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     the Board of Public Utilities any information contained in tax
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     information statements, reports or returns or any audit thereof or
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     a report of any investigation made with respect thereto, as may
     be necessary for the administration of P.L. , c. (C.
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     (now pending before the Legislature as this bill). 1
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     (cf: P.L.1988, c.175, s.1)
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        <sup>1</sup>24. (New section) The Board of Public Utilities may permit
     corporations subject to tax pursuant to P.L.1940, c.4
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     (C.54:30A-16 et seq.) to establish new tariffs, contracts or
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     schedules, or to amend existing tariffs, contracts or schedules, as
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     necessary to comply with the provisions of P.L.
                  (C.
                           )(now pending before the Legislature as
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     this bill).
                The Board of Public Utilities may authorize such
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     corporations to engage in such deferred accounting of costs
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     resulting from actions on the part of such taxpayers as may be
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     necessary to comply with the provisions of P.L.
                           )(now pending before the Legislature as
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     this bill). 1
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       <sup>1</sup>25. (New section) There shall be annually appropriated for
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     apportionment and payment to municipalities pursuant to section
     9 of P.L.1940, c.4 (C.54:30A-24), section 2 of P.L.1980, c.10
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     (C.54:30A-24.1), sections 12 and 13 of P.L.1940, c.5 (C.54:30A-60
     and 61), section 4 of P.L.1980, c.11 (C.54:30A-61.1) and section
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     19 of P.L. , c. (C.
                                ) (now pending before the Legislature
     as this bill), an amount not less than $685,000,000,
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     notwithstanding any other provision of law to the contrary and
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     notwithstanding the amount of taxes paid by taxpayers pursuant
     to P.L.1940, c.4 (C.54:30A-16 et seq.), P.L.1940, c.5
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     (C.54:30A-49 et seq.) and P.L., c.
                                              (C. ___
                                                     ) (now pending
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     before the Legislature as this bill). 1
       ^{1}26. (New section) There shall be annually appropriated for
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     apportionment and payment to municipalities pursuant to section
     9 of P.L.1940, c.4 (C.54:30A-24), section 2 of P.L.1980, c.10
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     (C.54:30A-24.1), sections 12 and 13 of P.L.1940, c.5 (C.54:30A-60
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     and 61), section 4 of P.L.1980, c.11 (C.54:30A-61.1) and section
42
                               ) (now pending before the Legislature
     19 of P.L., c. (C.
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         this bill), an amount not less than $685,000,000,
     notwithstanding any other provision of law to the contrary and
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     notwithstanding the amount of taxes paid by taxpayers pursuant
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     to P.L.1940, c.4 (C.54:30A-16 et seq.), P.L.1940, c.5
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before the Legislature as this bill).¹
 127. (New section) Commencing with State fiscal year 1993,
 amounts which annually are not apportioned or distributed for

(C.

) (now pending

(C.54:30A-49 et seq.) and P.L., c.

1 payment to municipalities and which are retained for State 2 government use from the taxes paid pursuant to the provisions of subsection (a) of section 3 of P.L.1940, c.4 (C.54:30A-18), 3 4 subsections a. and b. of section 2 of P.L., c. (C.) (now 5 pending before the Legislature as this bill), section 9 of P.L.1940, 6 c.4 (C.54:30A-24), subsections (a) and (b) of sections 6 of 7 P.L.1940, c.5 (C.54:30A-54), and taxes paid by gas and electric 8 light, heat and power corporations pursuant to the provisions of 9 subsection a. of section 10 of P.L. , c. (C.) (now 10 pending before the Legislature as this bill), subsections a. and b. of section 12 of P.L., c. (C.) (now pending before the 11 12 Legislature as this bill), and section 14 of P.L.1940, c.5 (C.54:30A-62), shall not exceed the amount remaining 13 14 unapportioned or undistributed and retained for State government use from those revenues in State fiscal year 1992, net of any 15 16 increase in amounts paid and retained for State use pursuant to subsections a. and b. of section 2 of P.L. , c. (C. 17 (now pending before the Legislature as this bill) and section 9 of 18 P.L.1940, c.4 (C.54:30A-24) and paid and retained for State use 19 from gas and electric light, heat and power corporations pursuant 20 21 to subsections a. and b. of section 12 of P.L., c. (C. 22 (now pending before the Legislature as this bill) and section 14 of P.L.1940, c.5 (C.54:30A-62). This section shall not apply to taxes 23 24 paid or prepaid pursuant to provisions of general law identifying such taxes for State use, except for taxes prepaid in 1995 and 25 26 each year thereafter pursuant to subsection b. of section 2 of P.L., c. (C.) (now pending before the Legislature as this 27 bill) and subsection b. of section 12 of P.L. , c. (C. 28 (now pending before the Legislature as this bill). 1 29 30 ¹28. (New section) Commencing with State fiscal year 1993, amounts which annually are not apportioned or distributed for 31 payment to municipalities and which are retained for State 32 33 government use from the taxes paid pursuant to the provisions of 34 subsection (a) of section 3 of P.L.1940, c.4 (C.54:30A-18), subsections a. and b. of section 2 of P.L. , c. (C.) (now 35 pending before the Legislature as this bill), section 9 of P.L.1940, 36 37 c.4 (C.54:30A-24), subsections (a) and (b) of sections 6 of P.L.1940, c.5 (C.54:30A-54), and taxes paid by gas and electric 38 39 light, heat and power corporations pursuant to the provisions of subsection a. of section 10 of P.L. , c. (C.) (now 40 pending before the Legislature as this bill), subsections a. and b. 41 42 of section 12 of P.L., c. (C.) (now pending before the 43 Legislature as this bill), and section 14 of P.L.1940, c.5 (C.54:30A-62), shall not exceed the amount remaining 44 unapportioned or undistributed and retained for State government 45 46 use from those revenues in State fiscal year 1992, net of any increase in amounts paid and retained for State use pursuant to 47 48 subsections a. and b. of section 2 of P.L., c. (C.) (now pending before the Legislature as this bill) and section 9 of 49 P.L.1940, c.4 (C.54:30A-24) and paid and retained for State use

1	from gas and electric light, heat and power corporations pursuant
2	to subsections a. and b. of section 12 of P.L. , c. (C.
3	(now pending before the Legislature as this bill) and section 14 of
4	P.L.1940, c.5 (C.54:30A-62). This section shall not apply to taxes
5	paid or prepaid pursuant to provisions of general law identifying
6	such taxes for State use, except for taxes prepaid in 1995 and
7	each year thereafter pursuant to subsection b. of section 2 of
8	P.L., c. (C.) (now pending before the Legislature as this
9	bill) and subsection b. of section 12 of P.L. , c. (C.
10	(now pending before the Legislature as this bill). 1
11	¹ 29. (New section) The Director of the Division of Taxation in
12	the Department of the Treasury and the Board of Public Utilities
13	shall promulgate such rules and regulations applicable to
14	taxpayers subject to P.L.1940, c.4 (C.54:30A-16 et seq.) as may
15	be necessary to effectuate the purposes and provisions of
16	P.L. , c. (C.)(now pending before the
17	Legislature as this bill). 1
18	$^{1}[16.]$ $\underline{30.}$ (New section) The Director of the Division of
19	Taxation in the Department of the Treasury and the Board of
20	Public Utilities shall promulgate such rules and regulations
21	¹ applicable to taxpayers subject to P.L.1940, c.5 (C.54:30A-49 et
22	$\underline{\text{seq.}}$) ¹ as may be necessary to effectuate the purposes and
23	provisions of ¹ [this act] P.L. , c. (C.)(now
24	pending before the Legislature as this bill) 1 .
25	¹ 31. Section 9 of P.L.1963, c.41 (C.54:30A-18.3) is repealed. ¹
26	1 [17.] $^{32.1}$ This act shall take effect January 1, 1992, except
27	that ¹ [section 16] sections 29 and 30 and this section ¹ shall take
28	effect immediately.
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31	STATE TAXATION
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Revises public utility tax structure to establish a unit tax, and

revises the method and time of payment of those taxes.

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through an electronic terminal, telephone, or computer or magnetic tape for the purpose of ordering, instructing or authorizing a financial institution to debit or credit an account. (cf: P.L.1980, c.11, s.3)

16. (New section) The Director of the Division of Taxation in the Department of the Treasury and the Board of Public Utilities shall promulgate such rules and regulations as may be necessary to effectuate the purposes and provisions of this act.

17. This act shall take effect January 1, 1992, except that section 16 shall take effect immediately.

STATEMENT

This bill revises the excise taxes imposed upon gas and electric light, heat and power corporations to require payment of those taxes on the basis of electric units or gas units sold, rather than on the basis of the gross receipts of those corporations. The bill does not change the time of payment, amounts or distribution of public utility tax revenues to municipalities.

The purpose is to relieve the ratepayer of future increases in utility costs attributable to higher fuel costs and inflation by removing this variable from the gross receipts and franchise tax computation. Instead, commencing January 1, 1992, a unit tax rate would be imposed on kilowatthours of electricity and therms of gas sold based on the taxes payable for calendar year 1991 and divided by the total of kilowatthours or therms sold in that year. On this basis, the Board of Public Utilities would determine a standard unit tax rate which shall be the lowest effective tax rate prevailing in each residential and non-residential class among the utility companies in 1991. Over a five year period each utility's rate would be brought down in incremental adjustments to the standard rate.

The bill provides that no reduction in the amounts of monies paid the State and municipalities from public utility taxes shall occur, except for incremental adjustments made to establish the standard rate. However, any growth in these revenues in the future shall be strictly on the basis of increased usage, thus assuring that no customer will see an increase in his utility bill attributable to public utility taxes unless the customer purchases more electric or gas units. Indeed, most utility customers will otherwise see a decrease in that portion of their utility bills as their utility's tax rate is lowered to the standard tax rate.

At the same time, the bill revises the method of payment of the public utility taxes so that commencing in 1995, taxes will be paid on April 1 of the current tax year on an estimated basis with a final tax return and computation of actual tax liability due in April of the following year. The estimated tax payment method is similar to that in effect under the Corporation Business Tax.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 4960

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: JUNE 24, 1991

The Assembly Appropriations Committee reports favorably Assembly Bill No. 4960 with committee amendments.

Assembly Bill No. 4960, as amended, revises the excise taxes imposed upon public utility corporations in various ways depending on the type of public utility. The revisions affect the date on which the taxes are paid, the calendar year for which the taxes are imposed, and, for gas and electric light, heat and power companies, the basis on which the taxes are imposed. None of these revisions affect water or sewer companies.

For gas and electric light, heat and power utilities, the bill restructures the tax to require payment of taxes on the basis of electric units or gas units sold, rather than on the basis of the gross receipts of those corporations. The purpose is to relieve the utility ratepayer of future increases in utility costs attributable to taxes on higher fuel costs and inflation by removing this variable from the computation of the tax. Instead, commencing January 1, 1992, a unit tax rate would be imposed on kilowatthours of electricity and therms of gas sold in each customer class based on the taxes payable for calendar year 1991 and divided by the kilowatthours or therms sold in that year. From this calculation, the Board of Public Utilities would determine a standard unit tax rate for each residential and non-residential customer class which shall be the lowest effective tax rate prevailing in each class among the utility companies in 1991. Over a five year period each gas and electric company's tax rate would be brought down in incremental adjustments to the standard tax rate, so that in 1998, the lowest (standard) tax rate would prevail for customers of all utilities in each class.

The unit tax would, in effect, "cap" future growth in public utility tax revenues from gas and electric companies at 1991 levels, except for any unit taxes collected on increased sales of kilowatthours of electricity and therms of gas. At the same time, some customers will experience a decrease in that portion of their utility bills attributable to public utility taxes as their utility's tax rate is lowered to the standard tax rate.

The bill revises the method of payment of public utility taxes by gas and electric companies and by local telephone companies, but not water and sewer companies. Commencing in 1995, taxes will be paid on April 1 of the current tax year on an estimated basis with a final tax return and computation of actual tax liability due in April

of the following year. The estimated tax payment method is similar to that in effect under the Corporation Business Tax.

As a transition to the new method of payment, the bill requires prepayments of tax liability to be made commencing in 1993 and 1994 with credits to be given for those prepayments in succeeding tax years. The total amount of prepayments required in 1993 and 1994 could not exceed the taxpayer's 1992 tax liability minus any credits for prepayments previously made under prior laws. The prepayments would be: in 1993, 50% of the taxpayer's liability for non-State excise taxes and 50% of liability for State excise taxes; and in 1994, the remainder of liability for non-State excise taxes. The prepayments are designated specifically for State use.

The bill establishes beginning in 1992, a single payment date for all public utility taxes (except by water and sewer companies) of April 1 of each year, rather than the current payment schedule which requires payments at three separate dates during the calendar year. This has the effect in 1992 of "speeding up" the payment of that portion of public utility taxes now paid in August and November (35% and 30%) to require payment in the State 1992 fiscal year.

The bill does not change the provisions of existing law that prescribe the time of payment, amounts or distribution of public utility tax revenues to municipalities. However, the bill does provide a "hold harmless" level of \$685 million annually as the minimum municipal distribution amount. This equals the amount distributed in recent years under the gross receipts and franchise taxes, and is designed to protect municipalities in the future should there be a decline in tax revenues under the new utility tax system. In addition, the bill caps the amount that the State may retain in future years for its own purposes should tax revenues increase. Beginning in fiscal year 1993, the "State retention" is capped at 1992 levels, except for any increased State revenues which are specifically due to the payment schedule revisions made in the bill (as described above). This will allow municipalities to receive the benefits of any future growth in utility tax payments which result from a higher tax base.

COMMITTEE AMENDMENTS

The committee amended the bill to correct various references in existing laws to reconcile any potential conflict with the provisions of the bill.

The major committee amendments would:

1. Remove the requirement that the State shall collect no less revenue under the unit tax in subsequent years than it did under the franchise and gross receipts tax in 1991. This provision conflicted with the provision for lowering the unit tax rate to the lowest effective tax rate, and might have required in an especially low energy consumption year an increase in the unit tax rate.

- 2. Make the payment, prepayment and estimated payment of all public utility taxes subject to the procedures, penalties and interest charges imposed under State Tax Uniform Procedure Law.
- 3. Change the language requiring local telephone companies to make estimated tax payments for the current year to reflect the accounting methods used by these companies, and permit BPU to authorize local telephone companies, as well as gas and electric companies, to use deferred cost accounting.
- 4. Assure that revenues from the unit tax are subject to apportionment to municipalities in the same manner as gross receipts and franchise taxes are currently, but with a "hold harmless" level of \$685 million annually as the amount distributed to municipalities from all taxes on public utilities, and with a cap on future tax revenues retained by the State for its own purposes at fiscal year 1992 levels, net of cash flow amounts resulting from the bill's payment schedule changes.
- 5. Clarify the definition of "public street, highway, road, or other public place" to exclude certain private property which is open to the public and through which a utility has been granted an easement to run its lines or mains (e.g., shopping malls, condominium communities with privately maintained streets) if the utility lines or mains were installed prior to February 19, 1991 but were not designated as being located on or under a "public street, highway, road, or other public place" prior to that date.

As amended by the committee, this bill is identical to Senate Bill No. 3550 (1R), also reported favorably.

FISCAL IMPACT:

No fiscal note or estimate has been prepared on the bill. However, according to information provided by the Administration, the following additional revenues would be realized by the State in FY1992, 1993 and 1994:

In FY1992, \$595 million, as the result of the requirement of a single payment date of April 1;

In FY1993, \$500 million, as the result of the prepayment of 50% of liability based upon non-State excise taxes and the prepayment of 50% of liability based upon State excise taxes, less the first year incremental adjustment toward lowest effective unit tax rate; and

In FY1994, \$401 million, as the result of the prepayment of the remainder of liability based upon non-State excise taxes, less the second year incremental adjustment toward lowest effective unit tax rate.

Under amendments adopted by the committee, municipalities will receive not less than \$685 million annually in tax distributions, the same level recommended to be received in FY 1992 in the Governor's budget proposal. The amount of tax revenue which is not distributed, but which is held for State purposes, will be capped beginning in FY 1993 so that any future growth in tax revenues due to factors other than the payment schedule changes contained in the bill, will flow to municipalities as well.