## 27:23-23a

## LEGISLATIVE HISTORY CHECKLIST Compiled by the NJ State Law Library

NJSA: 27:23-23a

(NJ Turnpike	
authorize	
purchase of	
segment of I-95)	

## **CHAPTER:** 183

LAWS OF: 1991

**Bill No:** \$3549

Sponsor(s): Rand

Date Introduced: June 13, 1991

Committee: Assembly: Transportation

## Senate: Transportation & Public Utilities

Amended during pa	assage:	Yes	A mendments during passage denoted by asterisks.		
Date of Passage:	Assembly:	June 27, 1	991		
	Senate:	June 20, 1	991		
Date of Approval:	June 30, 1991				
Following statements are attached if available:					
Sponsor statement	:	Yes			
Committee Staten	ent: Assembly:	Yes	an a		
	Senate:	Yes			
Fiscal Note:		No	and a second second Second second second Second second		
Veto Message:		No			
Message on signing	]:	No			
Following were pri	inted:				
Reports:		No			
Hearings:		No			

See newspaper clippings attached:

KBG/SLJ

## [SECOND REPRINT] SENATE, No. 3549

# STATE OF NEW JERSEY

## INTRODUCED JUNE 13, 1991

### By Senator RAND

1 AN ACT concerning the New Jersey Turnpike Authority, 2 amending parts of the statutory law and supplementing 3 P.L.1948, c.454 (C.27:23-1 et seq.). 4 BE IT ENACTED by the Senate and General Assembly of the 5 6 State of New Jersey: 7 1. (New section) The Legislature finds and declares that the 8 highway corridor between the Delaware Memorial Bridge and the 9 George Washington Bridge is the main artery of the State's integrated highway system and of vital importance to the 10 economy and vitality of the State and the region; that both the 11 Department of Transportation and the New Jersey turnpike 12 13 Authority have mutually consistent and coordinate responsibilities within the corridor for the planning, construction 14 and maintenance of highway projects; that it is in the public 15 interest that the Department of Transportation and the New 16 17 Jersey turnpike Authority be authorized to enter into agreements to provide for an enhanced coordination and unification of 18 19 responsibilities for the planning, acquisition, construction, operation and maintenance of highway projects in order to ensure 20 21 a safe, effective and efficient highway system; and that any such 22 agreements shall acknowledge the obligation of the New Jersey 23 Turnpike Authority to the holders of its <sup>1</sup>[funds] bonds<sup>1</sup> under all 24 convenants, contracts and agreements. 25 2. R.S.27:7-21 is amended to read as follows: 26 27:7-21. In addition to, and not in limitation of, his general 27 powers, the commissioner may: a. Determine and adopt rules, regulations and specifications 28 and enter into contracts covering all matters and things incident

29 30 to the acquisition, improvement, betterment, construction, 31 reconstruction, maintenance and repair of State highways;

32 b. Execute and perform as an independent contractor or through contracts made in the name of the State, all work 33 incident to the maintenance and repair of State highways; 34

c. Establish and maintain as an independent contractor or 35 36 employer a patrol repair system for the proper and efficient 37 maintenance and repair of State highways;

38 d. Employ and discharge, subject to the provisions of the Civil 39 law, all foremen and laborers, prescribe Service their

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows: Senate STU committee amendments adopted June 13, 1991.

<sup>2</sup> Assembly ATT committee amendments adopted June 24, 1991.

1 qualifications and furnish all equipment, tools and material 2 necessary for such patrol repair system;

e. Widen, straighten and regrade State highways;

f. Vacate any State highway or part thereof;

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g. The commissioner and his authorized agents and employees 5 6 may enter upon any lands, waters and premises in the State, after giving written notice to the recorded owner at least 3 days prior 7 8 thereto, for the purpose of making surveys, soundings, drillings, borings and examinations as he may deem necessary or 9 10 convenient for the purposes of this Title, and such entry shall not be deemed a trespass; nor shall such entry be deemed an entry 11 12 under any condemnation proceedings which may be then pending. The commissioner shall make reimbursement for any actual 13 14 damages resulting to such lands, waters and premises as a result of such activities; and 15

h. Enter into cooperative agreements with any State
department, agency or authority or any county or municipality
enabling the State to negotiate for and condemn lands and also
provide relocation services and payments deemed necessary for
the effectuation of State or Federally financed State Aid
Transportation and related Programs.

22 Enter into agreements with the New Jersey Turnpike 23 Authority with respect to the funding of the resurfacing, 24 restoring, rehabilitation and reconstructing of the I-95 <sup>1</sup>[extension] Extension<sup>1</sup> of the New Jersey Turnpike through the 25allocation of monies apportioned by the United States 26 27 Department of Transportation pursuant to 23 U.S.C., § 119 or a 28 successor program. Any such agreement shall be subject to the continued eligibility of the I-95 <sup>1</sup>[extension] Extension<sup>1</sup> for 29 federal aid, the availability of funds appropriated by Congress 30 31 and the appropriation of funds by the Legislature for that purpose. No such agreement shall constitute <sup>1</sup>or create<sup>1</sup> a debt 32 33 or liability of the State within the meaning of any constitutional or statutory limitation nor shall any such agreement constitute a 34 35 pledge <sup>1</sup>[or] of<sup>1</sup> either the faith and credit or the taxing power 36 of the State.

37 [i.] j. Do whatever may be necessary or desirable to effectuate
38 the purposes of this Title.

39 (cf: P.L.1972, c.56, s.1)

40 3. Section 1 of P.L.1948, c.454 (C.27:23-1) is amended to read 41 as follows:

1. Turnpike projects. In order to facilitate vehicular traffic 42 and remove the present handicaps and hazards on the congested 43 highways in the State, and to provide for the acquisition and 44 construction of modern express highways embodying every known 45 46 safety device including center divisions, ample shoulder widths, 47 [longsight] long sight distances, multiple lanes in each direction and grade separations at all intersections with other highways and 48 railroads, the New Jersey Turnpike Authority (hereinafter 49

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1 created) is hereby authorized and empowered to <u>acquire</u>, 2 construct, maintain, repair and operate turnpike projects (as 3 hereinafter defined) <u>or any part thereof</u> at such locations as shall 4 be established by law, and to issue turnpike revenue bonds of the 5 Authority, payable solely from tolls, other revenues, and proceeds 6 of such bonds to finance such projects.

7 (cf: P.L.1950, c.1, s.2)

8 4. Section 3 of P.L.1948, c.454 (C.27:23-3) is amended to read
9 as follows:

10 3. New Jersey Turnpike Authority. (A) There is hereby established in the State Department of Transportation a body 11 corporate and politic, with corporate succession, to be known as 12 the "New Jersey Turnpike Authority." The authority is hereby 13 constituted an instrumentality exercising public and essential 14 governmental functions, and the exercise by the authority of the 15 powers conferred by this act in the acquisition, construction, 16 operation and maintenance of turnpike projects or any part 17 thereof shall be deemed and held to be an essential governmental 18 19 function of the State.

(B) The New Jersey Turnpike Authority shall consist of six 20 members, as follows: the Commissioner of Transportation, ex 21 officio, or his designee; and five members appointed by the 22 23 Governor, with the advice and consent of the Senate, each of whom shall be a resident of the State and shall have been a 24 qualified elector therein for a period of at least one year next 25 preceding his appointment. Each appointed member of the 26 authority shall serve for a term of five years and until his 27 28 successor is appointed and has qualified; except that of the first appointments hereunder, one shall be for a term of two years and 29 30 one for a term of three years, and they shall serve until their respective successors are appointed and have qualified. The term 31 32 of each of the first appointees hereunder shall be designated by the Governor. Each appointed member of the authority may be 33 34 removed from office by the Governor, for cause, after a public hearing. Each member of the authority before entering upon his 35 36 duties shall take and subscribe an oath to perform the duties of his office faithfully, impartially and justly to the best of his 37 ability. A record of such oaths shall be filed in the office of the 38 39 Secretary of State. Any vacancies in the appointed membership of the authority occurring other than by expiration of term shall 40 be filled in the same manner as the original appointment, but for 41 the unexpired term only. 42

(C) The Governor shall designate one of the members of the
authority as chairman thereof and another member as vice
chairman thereof. The chairman and vice chairman of the
authority so designated shall serve as such at the pleasure of the
Governor and until their respective successors have been
designated. The authority shall elect a secretary and a treasurer
who need not be members. At the option of the authority the

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1 same person may be elected to serve both as secretary and 2 treasurer. Four members of the authority shall constitute a 3 quorum and the vote of four members shall be necessary for any 4 action taken by the authority. No vacancy in the membership of 5 the authority shall impair the right of a quorum to exercise all 6 the rights and perform all the duties of the authority.

7 (D) Each member of the authority shall execute a surety bond 8 in the penal sum of \$25,000.00 and the treasurer shall execute a 9 surety bond in the penal sum of \$50,000.00, each such surety bond 10 to be conditioned upon the faithful performance of the duties of 11 the office of such member or treasurer, as the case may be, to be 12 executed by a surety company authorized to transact business in the State of New Jersey as surety and to be approved by the 13 14 Attorney General and filed in the office of the Secretary of State. The members of the authority shall not receive 15 (E) 16 compensation for their services as members of the authority. Each member shall be reimbursed by the authority for his actual 17 expenses necessarily incurred in the performance of his duties. 18 Notwithstanding the provisions of any other law, no member shall 19 be deemed to have forfeited, nor shall the member forfeit, the 20 member's office or employment or any benefits or emoluments 21 thereof by reason of the member's acceptance of the office of ex 22 23 officio member of the authority or the member's services therein.

(F) No resolution or other action of the authority providing for 24 the issuance of bonds, refunding bonds or other obligations or for 25 the fixing, revising or adjusting of tolls for the use of any 26 27 turnpike project or parts or sections thereof shall be adopted or 28 otherwise made effective by the authority without the prior approval in writing of the Governor and at least one of the 29 30 following: the State Treasurer and the Director of the Division of Budget and Accounting in the Department of the Treasury. A 31 32 true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the 33 34 secretary thereof, to the Governor. No action taken at such 35 meeting by the authority shall have force or effect until 10 days, exclusive of Saturdays, Sundays and public holidays, after such 36 copy of the minutes shall have been so delivered. If, in said 37 10-day period, the Governor returns such copy of the minutes 38 39 with veto of any action taken by the authority or any member thereof at such meeting such action shall be null and of no 40 effect. The Governor may approve all or part of the action taken 41 at such meeting prior to said 10-day period. 42 The powers 43 conferred in this subsection (F) upon the Governor, the State 44 Treasurer and the Director of the Division of Budget and Accounting in the Department of the Treasury shall be exercised 45 with due regard for the rights of the holders of bonds of the 46 authority at any time outstanding, and nothing in, or done 47 48 pursuant to, this subsection (F) shall in any way limit, restrict or alter the obligation or powers of the authority or any 49

representative or officer of the authority to carry out and 1 2 perform in every detail each and every covenant, agreement or 3 contract at any time made or entered into by or on behalf of the 4 authority with respect to its bonds or for the benefit, protection or security of the holders thereof. 5

(G) The ex officio member of the authority may designate an 6 7 employee of his department to represent him at meetings of the authority. A designee may lawfully vote and otherwise act on 8 9 behalf of the member for whom he constitutes the designee. The designations shall be in writing and delivered to the authority and 10 shall be effective until revoked or amended by a writing delivered 11 to the authority. 12

13 (cf: P.L.1988, c.177, s.8)

5. Section 4 of P.L.1948, c.454 (C.27:23-4) is amended to read 14 15 as follows:

4. Definitions. As used in this act, the following words and 16 terms shall have the following meanings, unless the context shall 17 indicate another or different meaning or intent: 18

(a) The word "authority" shall mean the New Jersey Turnpike 19 Authority, created by section 3 of this act, or, if said authority 20 21 shall be abolished, the board, body or commission succeeding to the principal functions thereof or to whom the powers given by 2.2 23 this act to the authority shall be given by law.

(b) The word "project" or the words "turnpike project" shall 24 25 mean any express highway, superhighway or motorway at such locations and between such termini as may hereafter be 26 established by law, and acquired or to be acquired or constructed 27 28 or to be constructed under the provisions of this act by the authority, and shall include, but not be limited to all bridges, 29 30 tunnels, overpasses, underpasses, interchanges, entrance plazas, 31 approaches, toll houses, service areas, service stations, service 32 facilities, communications facilities, and administration, storage 33 and other buildings, directly related to the use of the express highway, superhighway or motorway, intersecting highways and 34 bridges and feeder roads which the authority may deem necessary 35 36 for the operation of such project, together with all property, 37 rights, easements and interests which may be acquired by the 38 authority for the construction or the operation of such project.

(c) The word "bonds" or the words "turnpike revenue bonds" 39 40 shall mean bonds of the authority authorized under the provisions 41 of this act.

The word "public highways" shall include all public 42 (d) highways, roads and streets in the State, whether maintained by 43 44 the State or by any county, city, borough, town, township, village, or other political subdivision. 45

"owner" (e) The word shall include all individuals, 46 47 copartnerships, associations, private or municipal corporations and all political subdivisions of the State having any title or 48 49 interest in any property, rights, easements and interests

1 authorized to be acquired by this act.

2 (cf: P.L.1969, c.197, s.1)

3 6. Section 5 of P.L. 1948, c, 454 (C. 27:23-5) is amended to 4 read as follows:

5 5. General grant of powers. The authority shall be a body 6 corporate and politic and shall have perpetual succession and 7 shall have the following powers:

8 (a) To adopt bylaws for the regulation of its affairs and the 9 conduct of its business;

(b) To adopt an official seal and alter the same at pleasure;

11 (c) To maintain an office at such place or places within the12 State as it may designate;

(d) To sue and be sued in its own name;

14 (e) To <u>acquire</u>, construct, maintain, repair and operate 15 turnpike projects <u>or any part thereof</u> at such locations as shall be 16 established by law;

(f) To issue turnpike revenue bonds of the authority, for any of
its corporate purposes, payable solely from the tolls, other
revenues and proceeds of such bonds, and to refund its bonds, all
as provided in this act;

(g) In the exercise of any of its powers, to fix and revise from
time to time and charge and collect tolls for transit over each
turnpike project or any part thereof constructed or acquired by it;

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(h) To establish rules and regulations for the use of any project;

(i) To acquire, hold and dispose of real and personal property in
the exercise of its powers and the performance of its duties under
this act;

(j) To acquire in the name of the authority by purchase or 28 29 otherwise, on such terms and conditions and in such manner as it 30 may deem proper, or by the exercise of the power of eminent 31 domain except as against the State of New Jersey, any land and 32 other property which it may determine is reasonably necessary for any turnpike project or feeder road or for the relocation or 33 reconstruction of any highway by the authority under the 34 provisions of this act <sup>1</sup>[or for the construction of any feeder road, 35 36 which the authority is or may be authorized to construct]<sup>1</sup> and any and all rights, title and interest in such land and other 37 38 property, including public lands, parks, playgrounds, reservations, highways or parkways, owned by or in which the State of New 39 40 Jersey or any county, city, borough, town, township, village, or 41 other political subdivision of the State of New Jersey has any 42 right, title or interest, or parts thereof or rights therein and any fee simple absolute or any lesser interest in private property, and 43 any fee simple absolute in, easements upon, or the benefit of 44 restrictions upon, abutting property to preserve and protect 45 46 turnpike projects.

47 Upon the exercise of the power of eminent domain, the
48 compensation to be paid thereunder shall be ascertained and paid
49 in the manner provided in [chapter one of Title 20 of the Revised

Statutes] the "Eminent Domain Act of 1971," P.L.1971, c.361 1 (C.20:3-1 et seq.), insofar as the provisions thereof are applicable 2 and not inconsistent with the provisions contained in this act. 3 The authority may join in separate subdivisions in one petition or 4 complaint the descriptions of any number of tracts or parcels of 5 6 land or property to be condemned and the names of any number 7 of owners and other parties who may have an interest therein and 8 all such land or property included in said petition or complaint may be condemned in a single proceeding; provided, however, 9 10 that separate awards be made for each tract or parcel of land or property; and provided, further, that each of said tracts or 11 parcels of land or property lies wholly in or has a substantial part 12 of its value lying wholly within the same county. 13

Upon the filing of such petition or complaint or at any time 14 15 thereafter the authority may file with the clerk of the county in which such property is located and also with the Clerk of the 16 Superior Court a declaration of taking, signed by the authority, 17 declaring that possession of one or more of the tracts or parcels 18 of land or property described in the petition or complaint is 19 thereby being taken by and for the use of the authority. The said 20 declaration of taking shall be sufficient if it sets forth: (1) a 21 description of each tract or parcel of land or property to be so 22 taken sufficient for the identification thereof, to which there 23 24 may or may not be attached a plan or map thereof; (2) a 25 statement of the estate or interest in the said land or property being taken; (3) a statement of the sum of money estimated by 26 27 the authority by resolution to be just compensation for the taking of the estate or interest in each tract or parcel of land or 28 29 property described in said declaration; and (4) that, in compliance with the provisions of this act, the authority has established and 30 31 is maintaining a trust fund as hereinafter provided.

32 Upon the filing of the said declaration, the authority shall 33 deposit with the Clerk of the Superior Court the amount of the 34 estimated compensation stated in said declaration. In addition to 35 the said deposits with the Clerk of the Superior Court, the authority at all times shall maintain a special trust fund on 36 37 deposit with a bank or trust company doing business in this State, 38 in an amount at least equal to twice the aggregate amount deposited with the Clerk of the Superior Court, as estimated 39 40 compensation for all property described in declaration of taking with respect to which the compensation has not been finally 41 42 determined and paid to the persons entitled thereto or into 43 court. Said trust fund shall consist of cash or securities readily convertible into cash, constituting legal investments for trust 44 funds under the laws of this State. Said trust fund shall be held 45 solely to secure and may be applied to the payment of just 46 compensation for the land or other property described in such 47 48 declarations of taking. The authority shall be entitled to withdraw from said trust fund from time to time so much as may 49

then be in excess of twice the aggregate of the amount deposited with the Clerk of the Superior Court, as estimated compensation for all property described in declarations of taking with respect to which the compensation has not been finally determined and paid to the persons entitled thereto or into court.

6 Upon the filing of the said declaration as aforesaid and 7 depositing with the Clerk of the Superior court the amount of the 8 estimated compensation stated in said declaration, the authority, 9 without other process or proceedings, shall be entitled to the exclusive possession and use of each tract of land or property 10 described in said declaration and may forthwith enter into and 11 take possession of said land or property, it being the intent of this 12 provision that the proceedings for compensation or any other 13 proceedings relating to the taking of said land or interest therein 14 or other property shall not delay the taking of possession thereof 15 and the use thereof by the authority for the purpose or purposes 16 17 for which the authority is authorized by law to acquire or condemn such land or other property or interest therein. 18

19 The authority shall cause notice of the filing of said 20 declaration and the making of said deposit to be served upon each party in interest named in the petition residing in this State, **21** 22 either personally or by leaving a copy thereof at his residence, if known, and upon each party in interest residing out of the State, 23 24 by mailing a copy thereof to him at his residence, if known. In the event that the residence of any such party or the name of 25such party is unknown, such notice shall be published at least 26 once in a newspaper published or circulating in the county or 27 counties in which the land is located. Such service, mailing or 28 publication shall be made within 10 days after filing such 29 30 declaration. Upon the application of any party in interest and after notice to other parties in interest, including the authority, 31 32 any judge of the Superior Court assigned to sit for said county 33 may order that the money deposited with the Clerk of the Superior Court or any part thereof be paid forthwith to the 34 35 person or persons entitled thereto for or on account of the just compensation to be awarded in said proceeding; provided, that 36 each such person shall have filed with the Clerk of the Superior 37 Court a consent in writing that, in the event the award in the 38 condemnation proceeding shall be less than the amount deposited, 39 the court, after notice as herein provided and hearing, may 40 determine his liability, if any, for the return of such difference or 41 any part thereof and enter judgment therefor. If the amount of 42 43 the award as finally determined shall exceed the amount so 44 deposited, the person or persons to whom the award is payable shall be entitled to recover from the authority the difference 45 between the amount of the deposit and the amount of the award, 46 with interest at the rate of six per centum (6%) per annum 47 thereon from the date of making the deposit. If the amount of 48 the award shall be less than the amount so deposited, the Clerk of 49

the Superior Court shall return the difference between the 1 amount of the award and the deposit to the authority, unless the 2 amount of the deposit or any part thereof shall have theretofore 3 4 been distributed, in which event the court, on petition of the authority and notice to all persons interested in the award and 5 6 affording them an opportunity to be heard, shall enter judgment 7 in favor of the authority for such difference against the party or 8 parties liable for the return thereof. The authority shall cause notice of the date fixed for such hearing to be served upon each 9 10 party thereto residing in this State, either personally or by leaving a copy thereof at his residence, if known, and upon each 11 party residing out of the State, by mailing a copy to him at his 12 13 residence, if known. In the event that the residence of any party or the name of such party is unknown, such notice shall be 14 15 published at least once in a newspaper published or circulating in the county or counties in which the land is located. Such service, 16 mailing or publication shall be made at least 10 days before the 17 date fixed for such hearing. 18

Whenever under [chapter one of Title 20 of the Revised Statutes] <u>the "Eminent Domain Act of 1971"</u> the amount of the award may be paid into court, payment may be made into the Superior Court and may be distributed according to law. The authority shall not abandon any condemnation proceeding subsequent to the date upon which it has taken possession of the land or property as herein provided;

(k) To designate the locations, and establish, limit and control
such points of ingress to and egress from each turnpike project as
may be necessary or desirable in the judgment of the authority to
insure the proper operation and maintenance of such project, and
to prohibit entrance to such project from any point or points not
so designated;

32 (1)To make and enter into all contracts and agreements 33 necessary or incidental to the performance of its duties and the 34 execution of its powers under this act<sup>1</sup>[, including agreements 35 with the Department of Transportation with respect to the 36 funding of the resurfacing, restoring, rehabilitation and reconstruction of the I-95 extension of the New Jersey Turnpike 37 38 through the allocation of monies apportioned by the United States Department of Transportation pursuant to 23 U.S.C. § 119 or a 39 40 successor program. Any such agreement shall be subject to the continued eligibility of the I-95 extension for federal aid, the 41 availability of funds appropriated by Congress and 42 the 43 appropriation of funds by the Legislature for that purpose. No 44 such agreement shall constitute a debt or liability of the State 45 within the meaning of any constitutional or statutory limitation 46 nor shall any such agreement constitute a pledge of either the 47 faith and credit or the taxing power of the State. Funds payable 48 or paid to the authority pursuant to any such agreement shall not 49 be pledged as security for any indebtedness of the authority]<sup>1</sup>;

(m) To appoint such additional officers, who need not be 1 members of the authority, as the authority deems advisable, and 2 engineers, 3 consulting attorneys, accountants, to employ construction and financial experts, superintendents, managers, 4 and such other employees and agents as may be necessary in its 5 judgment; to fix their compensation; and to promote and 6 7 discharge such officers, employees and agents, all without regard 8 to the provisions of Title 11 of the Revised Statutes;

(n) To receive and accept from any federal agency, subject to 9 10 the approval of the Governor, grants for or in aid of the acquisition or construction of any turnpike project or any part 11 thereof, and to receive and accept aid or contributions, except 12 appropriations by the Legislature, from any source, of either 13 14 money, property, labor or other things of value, to be held, used 15 and applied only for the purposes for which such grants and 16 contributions may be made; and

17 (o) To do all acts and things necessary or convenient to carry18 out the powers expressly granted in this act.

19 (cf: P.L.1984, c.73, s.41)

20 <sup>17</sup>. Section 1 of P.L. 1949, c. 40 (C. 27:23–5.1) is amended to 21 read as follows:

For the purposes of this act, a feeder road is defined to be
 any road which in the opinion of the New Jersey Turnpike
 Authority is needed to create or facilitate access to a turnpike
 project [upon which a toll is charged for transit].<sup>1</sup>

26 (cf: P.L.1949, c.40, s.1)

27  ${}^{1}$ [7.] <u>8.</u><sup>1</sup> Section 2 of P.L. 1949, c. 40 (C. 27:23-5.2) is 28 amended to read as follows:

2. The New Jersey Turnpike Authority is authorized to
<u>acquire</u>, construct, <sup>1</sup>reconstruct,<sup>1</sup> repair and maintain any feeder
road which in the opinion of the said Turnpike Authority will
increase the use of a turnpike project to which the said road is a
feeder.

34 (cf: P.L.1949, c.40, s.2)

35 <sup>1</sup>9. Section 3 of P.L. 1949, c. 40 (C. 27:23-5.3) is amended to 36 read as follows:

3. The Turnpike Authority is authorized to take over for 37 reconstruction, maintenance and repair any existing road which is 38 needed as a feeder road. Before exercising the powers contained 39 40 in this section, the consent of the local authorities, then exercising jurisdiction over the said existing road, must be 41 42 obtained. The Turnpike Authority is authorized to realign any 43 such existing road and to build additional sections of road over new alignment in connection with such existing road or roads.<sup>1</sup> 44

45 (cf: P.L.1949, c.40, s.3)

46  ${}^{1}$ [8.] <u>10.</u><sup>1</sup> Section 6 of P.L.1949, c.40 (C.27:23-5.6) is amended 47 to read as follows:

48 6. The Turnpike Authority is authorized to turn back to local 49 authorities any road or portions of road taken <u>over</u> from S3549 [2R]

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such local authorities in connection with the establishing of a feeder road. No road or portion of road constructed upon a new alignment shall be turned back until the turnpike project shall have been turned over to the [State Highway] Department of <u>Transportation</u>, except where a new alignment has been constructed in substitution of existing alignment.

7 (cf: P.L.1949, c.40, s.6)

8  $1[9.] \underline{11.}^1$  Section 1 of P.L.1966, c.8 (C.27:23-5.8) is amended 9 to read as follows:

The New Jersey Turnpike Authority shall have, in addition
 to the powers heretofore granted to it, power:

a. To pay or make any advance or contribution to the United 12 13 States Government or the State of New Jersey or any agency thereof for the purpose of paying the State's share or any portion 14 thereof under the federal aid highway laws of the cost of 15 construction of any highway improvement determined by the 16 authority to be a major improvement necessary to restore or 17 prevent physical damage to <sup>1</sup>[the] any<sup>1</sup> turnpike project or any 18 feeder roads, for the safe or efficient operation of such project, 19 or to prevent loss of revenues therefrom. 20

b. Subject to the rights and security interests of the holders 21 from time to time of bonds or notes heretofore or hereafter 22 issued by the New Jersey Turnpike Authority, to enter into 23 contracts with the State or the New Jersey Transportation Trust 24 Fund Authority established by section 4 of the "New Jersey 25 Transportation Trust Fund Authority Act of 1984," P.L.1984, c.73 26 (C.27:1B-4), providing for the payment from the revenues of the 27 28 New Jersey Turnpike Authority to the State or to the New Jersey Transportation Trust Fund Authority of the amount or amounts of 2930 revenues that may be set forth in or determined in accordance 31 with the contracts. Any contracts authorized pursuant to this section may include conditions and covenants necessary and 32 33 desirable to facilitate the issuance and sale of bonds, notes and other obligations of the New Jersey Transportation Trust Fund 34 Authority. Any agreements entered into between the State and 35 the Turnpike Authority pursuant to this subsection shall 36 terminate upon the effective date of any agreement entered into 37 between the Turnpike Authority and the New 38 Iersev Transportation Trust Fund Authority providing for the payment of 39 revenues of the Turnpike Authority directly from the Turnpike 40 Authority to the New Jersey Transportation Trust Fund Authority. 41 <sup>1</sup>c. To enter into agreements with the Department of 42 43 Transportation with respect to the funding of the resurfacing, 44 restoring, rehabilitation and reconstruction of the I-95 Extension of the New Jersey Turnpike through the allocation of monies 45 apportioned by the United States Department of Transportation 46 pursuant to 23 U.S.C. § 119 or a successor program. Any such 47 agreement shall be subject to the continued eligibility of the I-95 48 Extension for federal aid, the availability of funds appropriated 49

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by Congress and the appropriation of funds by the Legislature for 1 2 that purpose. No such agreement shall constitute or create a debt or liability of the State within the meaning of any 3 4 constitutional or statutory limitation nor shall any such agreement constitute a pledge of either the faith and credit or 5 6 the taxing power of the State. Funds payable or paid to the 7 authority pursuant to any such agreement shall not be pledged as 8 security for any indebtedness of the authority.<sup>1</sup>

9 (cf: P.L.1984, c.73, s.30)

10  ${}^{1}$ [10.] <u>12.</u><sup>1</sup> Section 2 of P.L.1969, c.197 (C.27:23-5.9) is 11 amended to read as follows:

12 2. The authority shall not engage in the <u>acquisition</u>,
13 construction or operation of any facility or activity not directly
14 related to the use of a turnpike project except as may be
15 specially authorized by law.

16 (cf: P.L.1969, c.197, s.2)

17  $1[11.] 13.^{1}$  Section 7 of P.L.1948, c.454 (C.27:23-7) is amended 18 to read as follows:

The authority is hereby authorized to provide 19 7. bv resolution, at one time or from time to time, for the issuance of 20 bonds of the authority for any of its corporate purposes, including 21 the refunding of its bonds. The principal of and the interest on 22 23 any issue of such bonds shall be payable solely from and may be secured by a pledge of tolls and other revenues of all or any part 24 of the turnpike <sup>1</sup>[project financed in whole or in part with the 25 proceeds of such issue or with the proceeds of bonds refunded or 26 to be refunded by such issue; provided, that the] projects. The<sup>1</sup> 27 proceeds of any such bonds may be used or pledged for the 28 payment or security of the principal of or interest on bonds and 29 for the establishment of any or all reserves for such payment or 30 security or for other corporate purposes as the authority may 31 authorize in the resolution authorizing the issuance of bonds or in 32 the trust agreement securing the same. The bonds of each issue 33 shall be dated, shall bear interest at such rate or rates, shall 34 mature at such time or times not exceeding 40 years from their 35 date or dates, as may be determined by the authority, and may be 36 made redeemable before maturity, at the option of the authority, 37 38 at such price or prices and under such terms and conditions as may be fixed by the authority prior to the issuance of the bonds. 39 The authority shall determine the form of the bonds including any 40 interest coupons to be attached thereto, and shall fix the 41 denomination or denominations of the bonds and the place or 42 places of payment of principal and interest, which may be at any 43 bank or trust company within or without the State. The bonds 44 45 shall be signed by the chairman of the authority or shall bear his facsimile signature and the official seal of the authority or a 46 facsimile thereof shall be impressed, imprinted, engraved or 47 otherwise reproduced thereon. The official seal or facsimile 48 thereof shall be attested by the secretary and treasurer of the 49

authority, or by such other officer or agent as the authority shall 1 appoint and authorize and any coupons attached to such bonds 2 shall bear the facsimile signature of the chairman of the 3 authority. In case any officer whose signature or a facsimile of 4 whose signature shall appear on any bonds or coupons shall cease 5 6 to be such officer before the delivery of such bonds, such 7 signature or such facsimile shall nevertheless be valid and 8 sufficient for all purposes the same as if he had remained in office until such delivery. All bonds issued under the provisions 9 of this act shall have and are hereby declared to have all the 10 qualities and incidents of negotiable instruments under the 11 negotiable instruments law of the State. The bonds may be issued 12 in coupon or in registered form, or both, as the authority may 13 determine, and provision may be made for the registration of any 14 coupon bonds as to principal alone and also as to both principal 15 and interest, and for the reconversion into coupon bonds of any 16 bonds registered as to both principal and interest. The authority 17 may sell such bonds in such manner and for such price, as it may 18 determine to be for the best interests of the authority. Neither 19 20 the members of the authority nor any person executing the bonds 21 shall be personally liable on the bonds or be accountable by reason of the issuance thereof in accordance with the provisions 22 23 of this act.

The proceeds of the bonds of each issue shall be disbursed in such manner and under such restrictions, if any, as the authority may provide in the resolution authorizing the issuance of such bonds or in the trust agreement hereinafter mentioned securing the same.

29Prior to the preparation of definitive bonds, the authority may, under like restrictions, issue interim receipts or temporary bonds, 30 with or without coupons, exchangeable for definitive bonds when 31 such bonds shall have been executed and are available for 32 33 delivery. The authority may also provide for the replacement of 34 any bonds which shall become mutilated or shall be destroyed or lost. Bonds may be issued under the provisions of this act without 35 36 obtaining the consent of any department, division, commission, 37 board, bureau or agency of the State, and without any other 38 proceedings or the happening of any other conditions or things those proceedings, conditions or things which are 39 than specifically required by this act. 40

The State of New Jersey does pledge to and agree with the 41 holders of the bonds issued pursuant to authority contained in this 42 43 act, that the State will not limit or restrict the rights hereby vested in the authority to <u>acquire</u>, maintain, construct, 44 45 reconstruct, and operate any projects as defined in this act, or to establish and collect such charges and tolls as may be convenient 46 47 or necessary to produce sufficient revenue to meet the expenses of maintenance and operation thereof and to fulfill the terms of 48 49 any agreements made with the holders of bonds authorized by this

act or in any way impair the rights or remedies of the holders of
 such bonds until, the bonds, together with interest thereon, are
 fully paid and discharged.

4 (cf: P.L.1966, c.8, s.2)

5  $1[12.] \underline{14.}^1$  Section 8 of P.L.1948, c.454 (C.27:23-8) is amended 6 to read as follows:

7 Trust agreement. In the discretion of the Authority any 8. bonds issued under the provisions of this act may be secured by a 8 trust agreement by and between the Authority and a corporate 9 trustee, which may be any trust company or bank having the 10 powers of a trust company within or without the State. Such 11 trust agreement or the resolution providing for the issuance of 12 13 such bonds (subject to the provisions of section seven of this act) 14 may pledge or assign tolls or other revenues to which the Authority's right then exists or may thereafter come into 15 16 existence, and the moneys derived therefrom, and the proceeds of such bonds, but shall not convey or mortgage any turnpike project 17 18 or any part thereof. Such trust agreement or resolution providing 19 for the issuance of such bonds may contain such provisions for 20 protecting and enforcing the rights and remedies of the 21 bondholders as may be reasonable and proper and not in violation 22 of law, including covenants setting forth the duties of the 23 Authority in relation to the acquisition of property and the acquisition, construction, improvement, maintenance, repair, 24 25 operation and insurance of the turnpike project or projects or any part thereof, the rates of tolls and revenues to be charged, the 26 27 payment, security or redemption of bonds, and the custody, 28 safeguarding and application of all moneys, and provisions for the 29 employment of consulting engineers in connection with the acquisition, construction or operation of such turnpike project or 30 projects or any part thereof. It shall be lawful for any bank or 31 32 trust company incorporated under the laws of the State which 33 may act as depository of the proceeds of bonds or of revenues to 34 furnish such indemnifying bonds or to pledge such securities as 35 may be required by the Authority. Any such trust agreement or 36 resolution may set forth the rights and remedies of the 37 bondholders and of the trustee, and may restrict the individual rights of action by bondholders. In addition to the foregoing, any 38 39 such trust agreement or resolution may contain such other 40 provisions as the Authority may deem reasonable and proper for the security of the bondholders. All expenses incurred in carrying 41 42 out the provisions of such trust agreement may be treated as a 43 part of the cost of the operation of the turnpike project or 44 projects.

Any pledge of tolls or other revenues or other moneys made by the Authority shall be valid and binding from the time when the pledge is made; the tolls or other revenues or other moneys so pledged and thereafter received by the Authority shall immediately be subject to the lien of such pledge without any 15

physical delivery thereof or further act, and the lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the Authority, irrespective of whether such parties have notice thereof. Neither the resolution nor any trust agreement by which a pledge is created need be filed or recorded except in the records of the Authority.

8 (cf: P.L.1948, c.454, s.8)

9  $1[13.] \underline{15.}^1$  Section 9 of P.L.1948, c.454 (C.27:23-9) is amended 10 to read as follows:

9. Revenues. (A) The authority is hereby authorized to fix, 11 revise, charge and collect tolls for the use of each turnpike 12 project and the different parts or sections thereof, and to 13 14 contract with any person, partnership, association or corporation desiring the use of any part thereof, including the right-of-way 15 16 adjoining the paved portion, for placing thereon telephone, 17 telegraph, electric light or power lines, gas stations, garages, 18 stores, hotels, and restaurants, or for any other purpose, except for tracks for railroad or railway use, and to fix the terms, 19 20 conditions, rents and rates of charges for such use; provided, that a sufficient number of gas stations may be authorized to be 21 established in each service area along any such highway to permit 22 23 reasonable competition by private business in the public interest; 24 and provided further, that no contract shall be required, and no 25rent, fee or other charge of any kind shall be imposed for the use 26 and occupation of any turnpike project for the installation, 27 construction, use, operation, maintenance, repair, renewal, relocation or removal of tracks, pipes, mains, conduits, cables, 28 29 wires, towers, poles or other equipment or appliances in, on, 30 along, over or under any such turnpike project by any public 31 utility as defined in R.S.27:7-1, which is subject to taxation 32 pursuant to either [chapter 4 of the laws of 1940, as amended 33 (R.S. £ 54:31–15.14 et seq.) or chapter 5 of the laws of 1940, as amended (R.S. £ 54:31-45 et seq.)] P.L.1940, c.4 (C.54:31-15.14 34 35 et seq.) or P.L.1940, c.5 (C.54:31-45 et seq.), or pursuant to any other law imposing a tax for the privilege of using the public 36 streets, highways, roads or other public places in this State. Such 37 38 tolls shall be so fixed and adjusted as to carry out and perform the terms and provisions of any contract with or for the benefit 39 of bondholders. Such tolls shall not be subject to supervision or 40 41 regulation by any other commission, board, bureau or agency of 42 the State. The use and disposition of tolls and revenues shall be 43 subject to the provisions of the resolution authorizing the 44 issuance of such bonds or of the trust agreement securing the 45 same.

(B) At any time that tolls are not required for the purpose of
carrying out and performing the terms and provisions of any
contract with or for the benefit of bondholders, the authority
shall cause tolls for the use of the turnpike projects to be charged

and collected at the same rates as were last charged and
collected by the authority under the provisions of subsection (A)
hereof and no change or revision shall be made in such rates,
except as shall be specifically authorized by law.

(C) All revenues and other funds of the authority not pledged 5 6 or otherwise required to pay or secure the payment of principal 7 and interest on any indebtedness of the authority existing from 8 time to time under, and not otherwise required for the purpose of, this act and not pledged under a contract providing for 9 10 payment of funds to the State or New Jersey Transportation Trust Fund Authority created pursuant to P.L.1984, c.73 11 (C.27:1B-1 et seq.) shall be applied to the authority's corporate 12 13 purposes or as hereafter provided by law [deposited to the credit of the State in such depositories and shall be reported to the 14 State Treasurer and to the Director of the Division of Budget and 15 Accounting at such times and in such manner as shall be 16 designated and prescribed by the State Treasurer and said 17 director. The requirement of this paragraph shall be deemed to 18 be satisfied during any period the New Jersey Turnpike Authority 19 shall have a contract providing for payment of funds to the State 20 21 or New Jersey Transportation Trust Fund Authority created pursuant to P.L.1984, c.73 (C.27:1B-1 et seq.), and no payment in 22 23 addition to that required by the contract or any amendment 24 thereto shall be payable pursuant to this paragraph].

25 (cf: P.L.1984, c.73, s.31)

26 1[14.] <u>16.</u><sup>1</sup> Section 14 of P.L.1948, c.454 (C.27:23-14) is 27 amended to read as follows:

28 14. Miscellaneous. Each turnpike project when constructed and opened to traffic shall be maintained and kept in good 29 condition and repair by the Authority. Each such project shall 30 31 also be policed and operated by such force of police, [poll-takers] toll-takers and other operating employees as the Authority may 32 in its discretion employ. <sup>1</sup>The expenses for this maintenance and 33 operation shall be paid by the authority from its own funds or 34 from funds made available to the authority.<sup>1</sup> 35

All counties, cities, boroughs, towns, townships, villages, and 36 other political subdivisions and all public departments, agencies 37 38 and commissions of the State of New Jersey, notwithstanding any contrary provision of law, are hereby authorized and empowered 39 40 to sell, lease, lend, grant or otherwise convey to the Authority at 41 its request upon such terms and conditions as the proper authorities of such counties, cities, boroughs, towns, townships, 42 villages, and political subdivisions and departments, agencies or 43 commissions of the State may deem reasonable and fair and 44 45 without the necessity for any advertisement, order of court or other action or formality, other than the regular and formal 46 47 action of the authorities concerned, any real property which may be necessary or convenient to the effectuation of the authorized 48 **49** purposes of the Authority, including public roads and other real

1 property already devoted to public use.

2 On or before the thirtieth day of January in each year the Authority shall make an annual report of its activities for the 3 4 preceding calendar year to the Governor and to the Legislature. Each such report shall set forth a complete operating and 5 financial statement covering its operations during the year. The 6 7 Authority shall cause an audit of its books and accounts to be 8 made at least once in each year by certified public accountants and the cost thereof may be treated as a part of the cost of 9 construction or of operation of the project. 10

Any member, agent or employee of the Authority who is interested, either directly or indirectly, in any contract of another with the Authority, or in the sale of any property, either real or personal, to the Authority shall be guilty of a misdemeanor and punished by a fine of not more than one thousand dollars (\$1,000.00) or by imprisonment for not more than one year, or both.

18 (cf: P.L.1948, c.454, s.14)

19  ${}^{1}$ [15.] <u>17.</u><sup>1</sup> Section 15 of P.L. 1948, c. 454 (C. 27:23-15) is 20 amended to read as follows:

15. Refunding bonds. The Authority is hereby authorized to 21 22 provide by resolution for the issuance of refunding bonds of the 23 Authority for the purpose of refunding any bonds then outstanding which shall have been issued under the provisions of this act, 24 25 including the payment of any redemption premium thereon and 26 any interest accrued or to accrue to the date of redemption <sup>1</sup>or  $\underline{maturity}^1$  of such bonds, and, if deemed advisable by the 27 28 for additional purpose of Authority, the constructing 29 improvements, extensions, or enlargements of the turnpike 30 project or projects in connection with which the bonds to be 31 refunded shall have been issued. The Authority is further 32 authorized to provide by resolution for the issuance of its bonds 33 for the combined purpose of (a) refunding any bonds then 34 outstanding which shall have been issued under the provisions of 35 this act, including the payment of any redemption premium thereon and any interest accrued or to accrue to the date of 36 redemption of such bonds, and (b) paying all or any part of the 37 cost of any additional project or projects or feeder roads. The 38 issuance of such bonds, the maturities and other details thereof, 39 the rights of the holders thereof, and the rights, duties and 40 obligations of the Authority in respect of the same, shall be 41 42 governed by the provisions of this act in so far as the same may 43 be applicable.

44 (cf: P.L.1948, c.454, s.15)

45  ${}^{1}$ [16.] <u>18.</u><sup>1</sup> Section 1 of P.L.1951, c.264 (C.27:23-25) is 46 amended to read as follows:

47 1. No vehicle shall be permitted to make use of any turnpike
48 project or part thereof operated by the New Jersey Turnpike
49 Authority created pursuant to [the provisions of chapter four

hundred fifty-four of the laws of one thousand nine hundred and
forty-eight] P.L.1948, c.454 (C.27:23-1 et seq.) (hereinafter
called the "Authority") except upon the payment of such tolls, if
any, as may from time to time be prescribed by the Authority. It
is hereby declared to be unlawful for any person to refuse to pay,
or to evade or to attempt to evade the payment of such tolls.

7 (cf: P.L.1951, c.264, s.1)

1[17.] 19.<sup>1</sup> (New section) a. The New Jersey Turnpike 8 Authority is authorized and directed to acquire, maintain, repair 9 and operate a project addition and extension to the New Jersey 10 Turnpike consisting of a 1[4.3] <u>4.4</u><sup>1</sup> mile section of high-speed 11 12 limited access <sup>1</sup>[highway] superhighway being that portion of Interstate Highway 95 under the jurisdiction of the Department 13 of Transportation<sup>1</sup> beginning at the existing northern terminus of 14 the New Jersey Turnpike and thence  $^{1}$  in a general  $^{1}$  northerly 15 <sup>1</sup>direction<sup>1</sup> to the <sup>1</sup>vicinity of the<sup>1</sup> George Washington Bridge 16 <sup>1</sup>(and hereinafter referred to as the "I-95 Extension.")<sup>1</sup>. <sup>1</sup>[The] 17 Notwithstanding any other provision of law to the contrary, the<sup>1</sup> 18 <sup>2</sup>[authority is authorized <sup>1</sup>and directed<sup>1</sup> to operate this project 19 addition and extension without collecting tolls for the use 20 thereof] I-95 Extension shall remain forever free of toll<sup>2</sup>. 21

b. The State shall sell, convey and transfer to the authority all
rights of way, property <sup>1</sup>, easements or interests<sup>1</sup> and other rights
with respect to the project addition and extension <sup>1</sup>and the
authority shall pay to the State<sup>1</sup> in consideration therefor <sup>1</sup>[for]<sup>1</sup>
the sum of \$400,000,000. The State shall deposit that sum in the
General Fund.

<sup>1</sup><u>The State and the authority are authorized, in connection with</u> this transfer, to enter into an agreement containing indemnification and defense provisions which the State and the authority agree are necessary or advisable to protect the interests of the State, or the authority, or both, as they determine.<sup>1</sup>

34 <sup>1</sup>[c. The State shall defend, indemnify, and hold harmless the 35 authority against any claims, causes of action, demands, costs or 36 judgments arising out of the ownership or condition of the I-95 Extension at any time before the acquisition by the authority of 37 38 the I-95 Extension, including, but not limited to, all claims, 39 causes of action, demands, costs or judgments (1) arising out of 40 the State's negligent performance of any service, action or 41 operation pertaining to the I-95 Extension; (2) arising out of the 42 State's violation of any federal or State law or regulation pertaining to the I-95 Extension, including the State's violation 43 44 of any common or statutory law of New Jersey or the United 45 States with respect to the contamination of the environment by 46 hazardous substances; and (3) arising out of any occupation by the I-95 Extension of riparian lands in which the State claims an 47 interest. In no event shall the State be liable to pay any damages 48 for which it has no liability under the "New Jersey Tort Claims 49

1 Act," (N.J.S.59:1-1 et seq.), or the "New Jersey Contractual 2 Liability Act," (N.J.S.59:13-1 et seq.).

d. The Authority shall defend, indemnify, and hold harmless 3 the State against any claims, causes of action, demands, costs or 4 judgments arising out of the ownership or condition of the I-95 5 Extension at any time after the acquisition by the Authority of 6 7 the I-95 Extension, including, but not limited to, all claims, causes of action, demands, costs or judgments (1) arising out of 8 the authority's negligent performance of any service, action or 9 operation pertaining to the I-95 Extension; and (2) arising out of 10 the authority's violation of any Federal or State law or 11 regulation pertaining to the I-95 Extension, including the 12 authority's violation of any common or statutory law of New 13 14 Jersey or the United States with respect to the contamination of the environment by hazardous substances. In no event shall the 15 16 authority be liable to pay any damages for which it has no liability under the "New Jersey Tort Claims Act," (N.J.S.59:1-1 17 et seq.).]<sup>1</sup> 18

<sup>1</sup><u>20. (New section) At such time as the New Jersey Turnpike</u>
 Authority shall acquire the I-95 Extension, the jurisdiction and
 control of the Department of Transportation over that route shall
 cease except as otherwise provided by law.<sup>1</sup>

<sup>1</sup>[18.] 21.<sup>1</sup> (New section) Nothing in or done pursuant to the 23 powers and obligations set forth in this amendatory and  $\mathbf{24}$ 25 supplementary act (P.L.1991, c. ) (now before the Legislature as this bill) shall in any way limit or restrict the obligations or 26 27 powers of the New Jersey Turnpike Authority to carry out and perform each and every covenant, agreement or contract 28 29 heretofore made or entered into by the authority with respect to its bonds or for the benefit, protection  $1[of] or^1$  security 1of the 30 holders<sup>1</sup> thereof. 31

<sup>1</sup>[19.] <u>22.</u><sup>1</sup> This act shall take effect immediately.

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TRANSPORTATION AUTHORITIES

Authorizes extension to New Jersey Turnpike consisting of a 4.4
mile segment of Interstate Route 95; makes other changes to
turnpike authority law.

## STATE OF NEW JERSEY

### INTRODUCED JUNE 13, 1991

#### By Senator RAND

AN ACT concerning the New Jersey Turnpike Authority, amending parts of the statutory law and supplementing P.L.1948, c.454 (C.27:23-1 et seq.).

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. (New section) The Legislature finds and declares that the highway corridor between the Delaware Memorial Bridge and the George Washington Bridge is the main artery of the State's integrated highway system and of vital importance to the economy and vitality of the State and the region; that both the Department of Transportation and the New Jersey Turnpike Authority have mutually consistent and coordinate responsibilities within the corridor for the planning, construction and maintenance of highway projects; that it is in the public interest that the Department of Transportation and the New Jersey Turnpike Authority be authorized to enter into agreements to provide for an enhanced coordination and unification of responsibilities for the planning, acquisition, construction, operation and maintenance of highway projects in order to ensure a safe, effective and efficient highway system; and that any such agreements shall acknowledge the obligation of the New Jersey Turnpike Authority to the holders of its funds under all covenants, contracts and agreements.

2. R.S.27:7-21 is amended to read as follows:

27:7-21. In addition to, and not in limitation of, his general powers, the commissioner may:

a. Determine and adopt rules, regulations and specifications and enter into contracts covering all matters and things incident to the acquisition, improvement, betterment, construction, reconstruction, maintenance and repair of State highways;

b. Execute and perform as an independent contractor or through contracts made in the name of the State, all work incident to the maintenance and repair of State highways;

c. Establish and maintain as an independent contractor or employer a patrol repair system for the proper and efficient maintenance and repair of State highways;

d. Employ and discharge, subject to the provisions of the Civil

EXPLANATION---Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. Matter underlined thus is new matter. Service law, all foremen and laborers, prescribe their qualifications and furnish all equipment, tools and material necessary for such patrol repair system;

e. Widen, straighten and regrade State highways;

f. Vacate any State highway or part thereof;

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g. The commissioner and his authorized agents and employees may enter upon any lands, waters and premises in the State, after giving written notice to the recorded owner at least 3 days prior thereto, for the purpose of making surveys, soundings, drillings, borings and examinations as he may deem necessary or convenient for the purposes of this Title, and such entry shall not be deemed a trespass; nor shall such entry be deemed an emtry under any condemnation proceedings which may be then pending. The commissioner shall make reimbursement for any actual damages resulting to such lands, waters and premises as a result of such activities; and

h. Enter into cooperative agreements with any State department, agency or authority or any county or municipality enabling the State to negotiate for and condemn lands and also provide relocation services and payments deemed necessary for the effectuation of State or Federally financed State Aid Transportation and related Programs.

i. Enter into agreements with the New Jersey Turnpike Authority with respect to the funding of the resurfacing, restoring, rehabilitation and reconstructing of the I-95 extension of the New Jersey Turnpike through the allocation of monies apportioned by the United States Department of Transportation pursuant to 23 U.S.C. §119 or a successor program. Any such agreement shall be subject to the continued eligibility of the I-95 extension for federal aid, the availability of funds appropriated by Congress and the appropriation of funds by the Legislature for that purpose. No such agreement shall constitute a debt or liability of the State within the meaning of any constitutional or statutory limitation nor shall any such agreement constitute a pledge or either the faith and credit or the taxing power of the State.

[i.] <u>j.</u> Do whatever may be necessary or desirable to effectuate the purposes of this Title.

(cf: P.L.1972, c.56, s.1)

3. Section 1 of P.L.1948, c.454 (C.27:23-1) is amended to read as follows:

1. Turnpike projects. In order to facilitate vehicular traffic and remove the present handicaps and hazards on the congested highways in the State, and to provide for the <u>acquisition and</u> construction of modern express highways embodying every known safety device including center divisions, ample shoulder widths, [longsight] long sight distances, multiple lanes in each direction and grade separations at all intersections with other highways and

railroads, the New Jersey Turnpike Authority (hereinafter created) is hereby authorized and empowered to <u>acquire</u>, construct, maintain, repair and operate turnpike projects (as hereinafter defined) <u>or any part thereof</u> at such locations as shall be established by law, and to issue turnpike revenue bonds of the Authority, payable solely from tolls, other revenues, and proceeds of such bonds to finance such projects.

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(cf: P.L.1950, c.1, s.2)

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4. Section 3 of P.L.1948, c.454 (C.27:23-3) is amended to read as follows:

3. New Jersey Turnpike Authority. (A) There is hereby established in the State Department of Transportation a body corporate and politic, with corporate succession, to be known as the "New Jersey Turnpike Authority." The authority is hereby constituted an instrumentality exercising public and essential governmental functions, and the exercise by the authority of the powers conferred by this act in the <u>acquisition</u>, construction, operation and maintenance of turnpike projects <u>or any part</u> <u>thereof</u> shall be deemed and held to be an essential governmental function of the State.

(B) The New Jersey Turnpike Authority shall consist of six members, as follows: the Commissioner of Transportation, ex officio, or his designee; and five members appointed by the Governor, with the advice and consent of the Senate, each of whom shall be a resident of the State and shall have been a qualified elector therein for a period of at least one year next preceding his appointment. Each appointed member of theauthority shall serve for a term of five years and until his successor is appointed and has qualified; except that of the first appointments hereunder, one shall be for a term of two years and one for a term of three years, and they shall serve until their respective successors are appointed and have gualified. The term of each of the first appointees hereunder shall be designated by the Governor. Each appointed member of the authority may be removed from office by the Governor, for cause, after a public hearing. Each member of the authority before entering upon his duties shall take and subscribe an oath to perform the duties of his office faithfully, impartially and justly to the best of his ability. A record of such oaths shall be filed in the office of the Secretary of State. Any vacancies in the appointed membership of the authority occurring other than by expiration of term shall be filled in the same manner as the original appointment, but for the unexpired term only.

(C) The Governor shall designate one of the members of the authority as chairman thereof and another member as vice chairman thereof. The chairman and vice chairman of the authority so designated shall serve as such at the pleasure of the Governor and until their respective successors have been designated. The authority shall elect a secretary and a treasurer who need not be members. At the option of the authority the same person may be elected to serve both as secretary and treasurer. Four members of the authority shall constitute a quorum and the vote of four members shall be necessary for any action taken by the authority. No vacancy in the membership of the authority shall impair the right of a quorum to exercise all the rights and perform all the duties of the authority.

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(D) Each member of the authority shall execute a surety bond in the penal sum of \$25,000.00 and the treasurer shall execute a surety bond in the penal sum of \$50,000.00, each such surety bond to be conditioned upon the faithful performance of the duties of the office of such member or treasurer, as the case may be, to be executed by a surety company authorized to transact business in the State of New Jersey as surety and to be approved by the Attorney General and filed in the office of the Secretary of State.

(E) The members of the authority shall not receive 17 18 compensation for their services as members of the authority. **19** Each member shall be reimbursed by the authority for his actual expenses necessarily incurred in the performance of his duties. 20 Notwithstanding the provisions of any other law, no member shall 21 22 be deemed to have forfeited, nor shall the member forfeit, the 23 member's office or employment or any benefits or emoluments 24 thereof by reason of the member's acceptance of the office of ex 25 officio member of the authority or the member's services therein.

26 (F) No resolution or other action of the authority providing for 27 the issuance of bonds, refunding bonds or other obligations or for 28 the fixing, revising or adjusting of tolls for the use of any 29 turnpike project or parts or sections thereof shall be adopted or 30 otherwise made effective by the authority without the prior approval in writing of the Governor and at least one of the 31 32 following: the State Treasurer and the Director of the Division of 33 Budget and Accounting in the Department of the Treasury. A true copy of the minutes of every meeting of the authority shall 34 35 be forthwith delivered by and under the certification of the secretary thereof, to the Governor. No action taken at such 36 37 meeting by the authority shall have force or effect until 10 days, 38 exclusive of Saturdays, Sundays and public holidays, after such copy of the minutes shall have been so delivered. If, in said 39 40 10-day period, the Governor returns such copy of the minutes with veto of any action taken by the authority or any member 41 42 thereof at such meeting such action shall be null and of no 43 effect. The Governor may approve all or part of the action taken 44 at such meeting prior to said 10-day period. The powers 45 conferred in this subsection (F) upon the Governor, the State Treasurer and the Director of the Division of Budget and 46 47 Accounting in the Department of the Treasury shall be exercised with due regard for the rights of the holders of bonds of the 48

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authority at any time outstanding, and nothing in, or done pursuant to, this subsection (F) shall in any way limit, restrict or alter the obligation or powers of the authority or any representative or officer of the authority to carry out and perform in every detail each and every covenant, agreement or contract at any time made or entered into by or on behalf of the authority with respect to its bonds or for the benefit, protection or security of the holders thereof. (G) The ex officio member of the authority may designate an employee of his department to represent him at meetings of the authority. A designee may lawfully vote and otherwise act on behalf of the member for whom he constitutes the designee. The designations shall be in writing and delivered to the authority and shall be effective until revoked or amended by a writing delivered to the authority.

(cf: P.L.1988, c.177, s.8)

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4. Definitions. As used in this act, the following words and
terms shall have the following meanings, unless the context shall
indicate another or different meaning or intent:

(a) The word "authority" shall mean the New Jersey Turnpike
Authority, created by section 3 of this act, or, if said authority
shall be abolished, the board, body or commission succeeding to
the principal functions thereof or to whom the powers given by
this act to the authority shall be given by law.

27 (b) The word "project" or the words "turnpike project" shall 28 mean any express highway, superhighway or motorway at such 29 locations and between such termini as may hereafter be established by law, and acquired or to be acquired or constructed 30 31 or to be constructed under the provisions of this act by the 32 authority, and shall include, but not be limited to all bridges, 33 tunnels, overpasses, underpasses, interchanges, entrance plazas, approaches, toll houses, service areas, service stations, service 34 35 facilities, communications facilities, and administration, storage 36 and other buildings, directly related to the use of the express 37 highway, superhighway or motorway, intersecting highways and 38 bridges and feeder roads which the authority may deem necessary 39 for the operation of such project, together with all property, rights, easements and interests which may be acquired by the 40 authority for the construction or the operation of such project. 41

42 (c) The word "bonds" or the words "turnpike revenue bonds"
43 shall mean bonds of the authority authorized under the provisions
44 of this act.

(d) The word "public highways" shall include all public
highways, roads and streets in the State, whether maintained by
the State or by any county, city, borough, town, township, village,
or other political subdivision.

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include all individuals, "owner" shall (e) The word copartnerships, associations, private or municipal corporations and all political subdivisions of the State having any title or interest in any property, rights, easements and interests authorized to be acquired by this act.

(cf: P.L.1969, c.197, s.1)

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6. Section 5 of P.L.1948, c.454 (C.27:23-5) is amended to read as follows:

5. General grant of powers. The authority shall be a body 9 corporate and politic and shall have perpetual succession and 10 shall have the following powers: 11

(a) To adopt bylaws for the regulation of its affairs and the 12 conduct of its business; 13

(b) To adopt an official seal and alter the same at pleasure;

(c) To maintain an office at such place or places within the State as it may designate;

(d) To sue and be sued in its own name;

To acquire, construct, maintain, repair and operate (e) turnpike projects or any part thereof at such locations as shall be established by law;

(f) To issue turnpike revenue bonds of the authority, for any of its corporate purposes, payable solely from the tolls, other revenues and proceeds of such bonds, and to refund its bonds, all as provided in this act;

(g) In the exercise of any of its powers, to fix and revise from time to time and charge and collect tolls for transit over each turnpike project or any part thereof constructed or acquired by it;

(h) To establish rules and regulations for the use of any project; (i) To acquire, hold and dispose of real and personal property in the exercise of its powers and the performance of its duties under this act:

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(j) To acquire in the name of the authority by purchase or otherwise, on such terms and conditions and in such manner as it may deem proper, or by the exercise of the power of eminent domain except as against the State of New Jersey, any land and other property which it may determine is reasonably necessary for any turnpike project or feeder road or for the relocation or reconstruction of any highway by the authority under the provisions of this act or for the construction of any feeder road, which the authority is or may be authorized to construct and any and all rights, title and interest in such land and other property, including public lands, parks, playgrounds, reservations, highways or parkways, owned by or in which the State of New Jersey or any county, city, borough, town, township, village, or other political subdivision of the State of New Jersey has any right, title or 45 46 interest, or parts thereof or rights therein and any fee simple absolute or any lesser interest in private property, and any fee simple absolute in. easements upon. or the benefit of restrictions

upon, abutting property to preserve and protect turnpike projects. Upon the exercise of the power of eminent domain, the compensation to be paid thereunder shall be ascertained and paid in the manner provided in [chapter one of Title 20 of the Revised Statutes] the "Eminent Domain Act of 1971," P.L.1971, c.361 (C.20:3-1 et seq.), insofar as the provisions thereof are applicable and not inconsistent with the provisions contained in this act. The authority may join in separate subdivisions in one petition or complaint the descriptions of any number of tracts or parcels of land or property to be condemned and the names of any number of owners and other parties who may have an interest therein and all such land or property included in said petition or complaint may be condemned in a single proceeding; provided, however, that separate awards be made for each tract or parcel of land or property; and provided, further, that each of said tracts or parcels of land or property lies wholly in or has a substantial part

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17 of its value lying wholly within the same county. 18 Upon the filing of such petition or complaint or at any time 19 thereafter the authority may file with the clerk of the county in 20 which such property is located and also with the Clerk of the Superior Court a declaration of taking, signed by the authority, 21 22 declaring that possession of one or more of the tracts or parcels of land or property described in the petition or complaint is 23 24 thereby being taken by and for the use of the authority. The said declaration of taking shall be sufficient if it sets forth: (1) a 25 26 description of each tract or parcel of land or property to be so 27 taken sufficient for the identification thereof, to which there 28 may or may not be attached a plan or map thereof; (2) a 29 statement of the estate or interest in the said land or property being taken; (3) a statement of the sum of money estimated by 30 the authority by resolution to be just compensation for the taking 31 of the estate or interest in each tract or parcel of land or 32 property described in said declaration; and (4) that, in compliance 33 with the provisions of this act, the authority has established and 34 35 is maintaining a trust fund as hereinafter provided.

36 Upon the filing of the said declaration, the authority shall 37 deposit with the Clerk of the Superior Court the amount of the 38 estimated compensation stated in said declaration. In addition to the said deposits with the Clerk of the Superior Court, the 39 authority at all times shall maintain a special trust fund on 40 deposit with a bank or trust company doing business in this State, 41 in an amount at least equal to twice the aggregate amount 42 deposited with the Clerk of the Superior Court, as estimated 43 compensation for all property described in declaration of taking 44 45 with respect to which the compensation has not been finally determined and paid to the persons entitled thereto or into 46 47 court. Said trust fund shall consist of cash or securities readily 48 convertible into cash, constituting legal investments for trust

funds under the laws of this State. Said trust fund shall be held solely to secure and may be applied to the payment of just compensation for the land or other property described in such declarations of taking. The authority shall be entitled to withdraw from said trust fund from time to time so much as may then be in excess of twice the aggregate of the amount deposited with the Clerk of the Superior Court, as estimated compensation for all property described in declarations of taking with respect to which the compensation has not been finally determined and paid to the persons entitled thereto or into court.

11 Upon the filing of the said declaration as aforesaid and 12 depositing with the Clerk of the Superior court the amount of the estimated compensation stated in said declaration, the authority, 13 without other process or proceedings, shall be entitled to the 14 15 exclusive possession and use of each tract of land or property 16 described in said declaration and may forthwith enter into and 17 take possession of said land or property, it being the intent of this 18 provision that the proceedings for compensation or any other 19 proceedings relating to the taking of said land or interest therein 20 or other property shall not delay the taking of possession thereof and the use thereof by the authority for the purpose or purposes 21 for which the authority is authorized by law to acquire or 22 23 condemn such land or other property or interest therein.

The authority shall cause notice of the filing of said 24 25 declaration and the making of said deposit to be served upon each 26 party in interest named in the petition residing in this State, 27 either personally or by leaving a copy thereof at his residence, if 28 known, and upon each party in interest residing out of the State, 29 by mailing a copy thereof to him at his residence, if known. In the event that the residence of any such party or the name of 30 such party is unknown, such notice shall be published at least 31 once in a newspaper published or circulating in the county or 32 counties in which the land is located. Such service, mailing or 33 publication shall be made within 10 days after filing such 34 declaration. Upon the application of any party in interest and 35 after notice to other parties in interest, including the authority, 36 any judge of the Superior Court assigned to sit for said county 37 may order that the money deposited with the Clerk of the 38 Superior Court or any part thereof be paid forthwith to the 39 40 person or persons entitled thereto for or on account of the just compensation to be awarded in said proceeding; provided, that 41 each such person shall have filed with the Clerk of the Superior 42 Court a consent in writing that, in the event the award in the 43 condemnation proceeding shall be less than the amount deposited, 44 the court, after notice as herein provided and hearing, may 45 determine his liability, if any, for the return of such difference or 46 any part thereof and enter judgment therefor. If the amount of 47 48 the award as finally determined shall exceed the amount so

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deposited, the person or persons to whom the award is payable 1 shall be entitled to recover from the authority the difference 2 between the amount of the deposit and the amount of the award, 3 with interest at the rate of six per centum (6%) per annum 4 thereon from the date of making the deposit. If the amount of 5 the award shall be less than the amount so deposited, the Clerk of 6 the Superior Court shall return the difference between the 7 amount of the award and the deposit to the authority, unless the 8 amount of the deposit or any part thereof shall have theretofore 9 been distributed, in which event the court, on petition of the 10 authority and notice to all persons interested in the award and 11 12 affording them an opportunity to be heard, shall enter judgment in favor of the authority for such difference against the party or 13 parties liable for the return thereof. The authority shall cause 14 notice of the date fixed for such hearing to be served upon each 15 party thereto residing in this State, either personally or by 16 leaving a copy thereof at his residence, if known, and upon each 17 party residing out of the State, by mailing a copy to him at his 18 residence, if known. In the event that the residence of any party 19 or the name of such party is unknown, such notice shall be 20 published at least once in a newspaper published or circulating in 21 the county or counties in which the land is located. Such service, 22 23 mailing or publication shall be made at least 10 days before the 24 date fixed for such hearing.

Whenever under [chapter one of Title 20 of the Revised Statutes] the "Eminent Domain Act of 1971" the amount of the award may be paid into court, payment may be made into the Superior Court and may be distributed according to law. The authority shall not abandon any condemnation proceeding subsequent to the date upon which it has taken possession of the land or property as herein provided;

(k) To designate the locations, and establish, limit and control
such points of ingress to and egress from each turnpike project as
may be necessary or desirable in the judgment of the authority to
insure the proper operation and maintenance of such project, and
to prohibit entrance to such project from any point or points not
so designated;

(l) To make and enter into all contracts and agreements 38 39 necessary or incidental to the performance of its duties and the execution of its powers under this act, including agreements with 40 41 the Department of Transportation with respect to the funding of 42 the resurfacing, restoring, rehabilitation and reconstruction of 43 the I-95 extension of the New Jersey Turnpike through the 44 allocation of monies apportioned by the United States 45 Department of Transportation pursuant to 23 U.S.C. §119 or a 46 successor program. Any such agreement shall be subject to the 47 continued eligibility of the I-95 extension for federal aid, the 48 availability of funds appropriated by Congress and the

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1 appropriation of funds by the Legislature for that purpose. No 2 such agreement shall constitute a debt or liability of the State 3 within the meaning of any constitutional or statutory limitation 4 nor shall any such agreement constitute a pledge of either the 5 faith and credit or the taxing power of the State. Funds payable 6 or paid to the authority pursuant to any such agreement shall not be pledged as security for any indebtedness of the authority;

(m) To appoint such additional officers, who need not be members of the authority, as the authority deems advisable, and employ consulting engineers, attorneys, accountants, to construction and financial experts, superintendents, managers, and such other employees and agents as may be necessary in its judgment; to fix their compensation; and to promote and discharge such officers, employees and agents, all without regard to the provisions of Title 11 of the Revised Statutes;

(n) To receive and accept from any federal agency, subject to the approval of the Governor, grants for or in aid of the acquisition or construction of any tumpike project or any part thereof, and to receive and accept aid or contributions, except appropriations by the Legislature, from any source, of either money, property, labor or other things of value, to be held, used and applied only for the purposes for which such grants and contributions may be made; and

(o) To do all acts and things necessary or convenient to carry out the powers expressly granted in this act.

(cf: P.L.1984, c.73, s.41)

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7. Section 2 of P.L.1949, c.40 (C.27:23-5.2) is amended to read as follows:

2. The New Jersey Turnpike Authority is authorized to acquire, construct, repair and maintain any feeder road which in the opinion of the said Tumpike Authority will increase the use of a tumpike project to which the said road is a feeder.

(cf: P.L.1949, c.40, s.2)

8. Section 6 of P.L.1949, c.40 (C.27:23-5.6) is amended to read as follows:

6. The Turnpike Authority is authorized to turn back to local authorities any road or portions of road taken over from such local authorities in connection with the establishing of a feeder road. No road or portion of road constructed upon a new alignment shall be turned back until the turnpike project shall have been turned over to the [State Highway] Department of Transportation, except where a new alignment has been constructed in substitution of existing alignment.

(cf: P.L.1949, c.40, s.6)

9. Section 1 of P.L.1966, c.8 (C.27:23-5.8) is amended to read as follows:

1. The New Jersey Tumpike Authority shall have, in addition to the powers heretofore granted to it, power:

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a. To pay or make any advance or contribution to the United States Government or the State of New Jersey or any agency thereof for the purpose of paying the State's share or any portion thereof under the federal aid highway laws of the cost of construction of any highway improvement determined by the authority to be a major improvement necessary to restore or prevent physical damage to the turnpike project or any feeder roads, for the safe or efficient operation of such project, or to prevent loss of revenues therefrom. All and a state of the state of

b. Subject to the rights and security interests of the holders from time to time of bonds or notes heretofore or hereafter issued by the New Jersey Turnpike Authority, to enter into contracts with the State or the New Jersey Transportation Trust Fund Authority established by section 4 of the "New Jersey Transportation Trust Fund Authority Act of 1984," P.L.1984, c.73 (C.27:1B-4), providing for the payment from the revenues of the New Jersey Turnpike Authority to the State or to the New Jersey Transportation Trust Fund Authority of the amount or amounts of revenues that may be set forth in or determined in accordance. with the contracts. Any contracts authorized pursuant to this section may include conditions and covenants necessary and desirable to facilitate the issuance and sale of bonds, notes and other obligations of the New Jersey Transportation Trust Fund Authority. Any agreements entered into between the State and the Turnpike Authority pursuant to this subsection shall terminate upon the effective date of any agreement entered into. between the Turnpike Authority and the New Jersey Transportation Trust Fund Authority providing for the payment of revenues of the Turnpike Authority directly from the Turnpike Authority to the New Jersey Transportation Trust Fund Authority. (cf: P.L.1984, c.73, s.30)

10. Section 2 of P.L.1969, c.197 (C.27:23-5.9) is amended to read as follows:

2. The authority shall not engage in the <u>acquisition</u>, construction or operation of any facility or activity not directly related to the use of a turnpike project except as may be specially authorized by law.

(cf: P.L.1969, c.197, s.2)

11. Section 7 of P.L.1948, c.454 (C.27:23-7) is amended to read as follows:

7. The authority is hereby authorized to provide by 41 42 resolution, at one time or from time to time, for the issuance of bonds of the authority for any of its corporate purposes, including 43 44 the refunding of its bonds. The principal of and the interest on 45 any issue of such bonds shall be payable solely from and may be secured by a pledge of tolls and other revenues of all or any part 46 of the turnpike project financed in whole or in part with the 47 48 proceeds of such issue or with the proceeds of bonds refunded or

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to be refunded by such issue; provided, that the proceeds of any 1 such bonds may be used or pledged for the payment or security of 2 the principal of or interest on bonds and for the establishment of 3 any or all reserves for such payment or security or for other 4 corporate purposes as the authority may authorize in the 5 resolution authorizing the issuance of bonds or in the trust 6 agreement securing the same. The bonds of each issue shall be 7 dated, shall bear interest at such rate or rates, shall mature at 8 such time or times not exceeding 40 years from their date or 9 dates, as may be determined by the authority, and may be made 10 11 redeemable before maturity, at the option of the authority, at such price or prices and under such terms and conditions as may 12 13 be fixed by the authority prior to the issuance of the bonds. The authority shall determine the form of the bonds including any 14 interest coupons to be attached thereto, and shall fix the 15 denomination-or-denominations of the bonds and the place or 16 17 places of payment of principal and interest, which may be at any bank or trust company within or without the State. The bonds 18 shall be signed by the chairman of the authority or shall bear his 19 20 facsimile signature and the official seal of the authority or a 21 facsimile thereof shall be impressed, imprinted, engraved or otherwise reproduced thereon. The official seal or facsimile 22 thereof shall be attested by the secretary and treasurer of the 23 24 authority, or by such other officer or agent as the authority shall 25 appoint and authorize and any coupons attached to such bonds shall bear the facsimile signature of the chairman of the 26 authority. In case any officer whose signature or a facsimile of 27 28 whose signature shall appear on any bonds or coupons shall cease 29 to be such officer before the delivery of such bonds, such 30 signature or such facsimile shall nevertheless be valid and sufficient for all purposes the same as if he had remained in 31 32 office until such delivery. All bonds issued under the provisions of this act shall have and are hereby declared to have all the 33 qualities and incidents of negotiable instruments under the 34 negotiable instruments law of the State. The bonds may be issued 35 36 in coupon or in registered form, or both, as the authority may determine, and provision may be made for the registration of any 37 38 coupon bonds as to principal alone and also as to both principal 39 and interest, and for the reconversion into coupon bonds of any 40 bonds registered as to both principal and interest. The authority 41 may sell such bonds in such manner and for such price, as it may 42 2 determine to be for the best interests of the authority. Neither 43 the members of the authority nor any person executing the bonds shall be personally liable on the bonds or be accountable by 44 reason of the issuance thereof in accordance with the provisions 45 46 of this act. 47

The proceeds of the bonds of each issue shall be disbursed in such manner and under such restrictions, if any, as the authority

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1 may provide in the resolution authorizing the issuance of such 2 bonds or in the trust agreement hereinafter mentioned securing 3 the same.

Prior to the preparation of definitive bonds, the authority may, 4 under like restrictions, issue interim receipts or temporary bonds, 5 with or without coupons, exchangeable for definitive bonds when 6 such bonds shall have been executed and are available for delivery. The authority may also provide for the replacement of 8 any bonds which shall become mutilated or shall be destroyed or 9 lost. Bonds may be issued under the provisions of this act without 10 obtaining the consent of any department, division, commission, 11 board, bureau or agency of the State, and without any other 12 proceedings or the happening of any other conditions or things 13 14 than those proceedings, conditions or things which are specifically required by this act. 15

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The State of New Jersey does pledge to and agree with the holders of the bonds issued pursuant to authority contained in this act, that the State will not limit or restrict the rights hereby vested in the authority to <u>acquire</u>, maintain, construct, reconstruct, and operate any projects as defined in this act, or to establish and collect such charges and tolls as may be convenient or necessary to produce sufficient revenue to meet the expenses of maintenance and operation thereof and to fulfill the terms of any agreements made with the holders of bonds authorized by this act or in any way impair the rights or remedies of the holders of such bonds until, the bonds, together with interest thereon, are fully paid and discharged. 3

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28 (cf: P.L.1966, c.8, s.2)
29 12. Section 8 of P.L.1948, c.454 (C.27:23-8) is amended to
30 read as follows:

31 8. Trust agreement. In the discretion of the Authority any 32 bonds issued under the provisions of this act may be secured by a 33 trust agreement by and between the Authority and a corporate 34 trustee, which may be any trust company or bank having the powers of a trust company within or without the State. Such 35 36 trust agreement or the resolution providing for the issuance of 37 such bonds (subject to the provisions of section seven of this act) may pledge or assign tolls or other revenues to which the 38 39 Authority's right then exists or may thereafter come into 40 existence, and the moneys derived therefrom, and the proceeds of such bonds, but shall not convey or mortgage any turnpike project 41 42 or any part thereof. Such trust agreement or resolution providing 43 for the issuance of such bonds may contain such provisions for 44 protecting and enforcing the rights and remedies of the 45 bondholders as may be reasonable and proper and not in violation 46 of law, including covenants setting forth the duties of the Authority in relation to the acquisition of property and the 47 48 acquisition, construction, improvement, maintenance, repair,

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operation and insurance of the turnpike project or projects or any part thereof, the rates of tolls and revenues to be charged, the payment, security or redemption of bonds, and the custody, safeguarding and application of all moneys, and provisions for the employment of consulting engineers in connection with the acquisition, construction or operation of such turnpike project or projects or any part thereof. It shall be lawful for any bank or trust company incorporated under the laws of the State which may act as depository of the proceeds of bonds or of revenues to furnish such indemnifying bonds or to pledge such securities as may be required by the Authority. Any such trust agreement or resolution may set forth the rights and remedies of the bondholders and of the trustee, and may restrict the individual rights of action by bondholders. In addition to the foregoing, any such trust agreement or resolution may contain such other provisions as the Authority may deem reasonable and proper for the security of the bondholders. All expenses incurred in carrying out the provisions of such trust agreement may be treated as a part of the cost of the operation of the turnpike project or projects.

Any pledge of tolls or other revenues or other moneys made by the Authority shall be valid and binding from the time when the pledge is made; the tolls or other revenues or other moneys so pledged and thereafter received by the Authority shall immediately be subject to the lien of such pledge without any physical delivery thereof or further act, and the lien of any such pledge shall be valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the Authority, irrespective of whether such parties have notice thereof. Neither the resolution nor any trust agreement by which a pledge is created need be filed or recorded except in the records of the Authority.

(cf: P.L.1948, c.454, s.8)

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13. Section 9 of P.L.1948, c.454 (C.27:23-9) is amended to read as follows:

9. Revenues. (A) The authority is hereby authorized to fix, 36 37 revise, charge and collect tolls for the use of each turnpike project and the different parts or sections thereof, and to 38 39 contract with any person, partnership, association or corporation desiring the use of any part thereof, including the right-of-way 40 41 adjoining the paved portion, for placing thereon telephone, telegraph, electric light or power lines, gas stations, garages, 42 stores, hotels, and restaurants, or for any other purpose, except 43 44 for tracks for railroad or railway use, and to fix the terms, conditions, rents and rates of charges for such use; provided, that 45 46 a sufficient number of gas stations may be authorized to be established in each service area along any such highway to permit 47 48 reasonable competition by private business in the public interest;

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and provided further, that no contract shall be required, and no rent, fee or other charge of any kind shall be imposed for the use and occupation of any turnpike project for the installation, construction, use, operation, maintenance, repair, renewal, relocation or removal of tracks, pipes, mains, conduits, cables, wires, towers, poles or other equipment or appliances in, on, along, over or under any such turnpike project by any public utility as defined in R.S.27:7-1, which is subject to taxation pursuant to either [chapter 4 of the laws of 1940, as amended (R.S. £ 54:31-15.14 et seq.) or chapter 5 of the laws of 1940, as amended (R.S. £ 54:31-45 et seq.)] P.L.1940, c.4 (C.54:31-15.14 et seq.) or P.L.1940, c.5 (C.54:31-45 et seq.), or pursuant to any other law imposing a tax for the privilege of using the public streets, highways, roads or other public places in this State. Such tolls shall be so fixed and adjusted as to carry out and perform the terms and provisions of any contract with or for the benefit of bondholders. Such tolls shall not be subject to supervision or regulation by any other commission, board, bureau or agency of the State. The use and disposition of tolls and revenues shall be subject to the provisions of the resolution authorizing the issuance of such bonds or of the trust agreement securing the same.

(B) At any time that tolls are not required for the purpose of carrying out and performing the terms and provisions of any contract with or for the benefit of bondholders, the authority shall cause tolls for the use of the turnpike projects to be charged and collected at the same rates as were last charged and collected by the authority under the provisions of subsection (A) hereof and no change or revision shall be made in such rates, except as shall be specifically authorized by law.

(C) All revenues and other funds of the authority not pledged 31 32 or otherwise required to pay or secure the payment of principal and interest on any indebtedness of the authority existing from 33 34 time to time under, and not otherwise required for the purpose 35 of, this act and not pledged under a contract providing for payment of funds to the State or New Jersey Transportation 36 37 Trust Fund Authority created pursuant to P.L.1984, c.73 38 (C.27:1B-1 et seq.) shall be applied to the authority's corporate 39 purposes or as hereafter provided by law [deposited to the credit 40 of the State in such depositories and shall be reported to the 41 State Treasurer and to the Director of the Division of Budget and 42 Accounting at such times and in such manner as shall be 43 designated and prescribed by the State Treasurer and said director. The requirement of this paragraph shall be deemed to 44 45 be satisfied during any period the New Jersey Tumpike Authority shall have a contract providing for payment of funds to the State 46 47 or New Jersey Transportation Trust Fund Authority created pursuant to P.L.1984, c.73 (C.27:1B-1 et seq.), and no payment in 48

addition to that required by the contract or any amendment 1 2 thereto shall be payable pursuant to this paragraph]. 3

(cf: P.L.1984, c.73, s.31)

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14. Section 14 of P.L.1948, c.454 (C.27:23-14) is amended to read as follows:

14. Miscellaneous. Each turnpike project when constructed and opened to traffic shall be maintained and kept in good condition and repair by the Authority. Each such project shall also be policed and operated by such force of police, [poll-takers] toll-takers and other operating employees as the Authority may in its discretion employ.

All counties, cities, boroughs, towns, townships, villages, and other political subdivisions and all public departments, agencies and commissions of the State of New Jersey, notwithstanding any contrary provision of law, are hereby authorized and empowered to sell, lease, lend, grant or otherwise convey to the Authority at its request upon such terms and conditions as the proper authorities of such counties, cities, boroughs, towns, townships, villages, and political subdivisions and departments, agencies or commissions of the State may deem reasonable and fair and without the necessity for any advertisement, order of court or other action or formality, other than the regular and formal action of the authorities concerned, any real property which may be necessary or convenient to the effectuation of the authorized purposes of the Authority, including public roads and other real property already devoted to public use.

On or before the thirtieth day of January in each year the Authority shall make an annual report of its activities for the preceding calendar year to the Governor and to the Legislature. Each such report shall set forth a complete operating and financial statement covering its operations during the year. The Authority shall cause an audit of its books and accounts to be made at least once in each year by certified public accountants and the cost thereof may be treated as a part of the cost of construction or of operation of the project.

Any member, agent or employee of the Authority who is interested, either directly or indirectly, in any contract of another with the Authority, or in the sale of any property, either real or personal, to the Authority shall be guilty of a misdemeanor and punished by a fine of not more than one thousand dollars (\$1,000.00) or by imprisonment for not more than one year, or both.

43 (cf: P.L.1948, c.454, s.14)

15. Section 15 of P.L.1948, c.454 (C.27:23-15) is amended to read as follows:

15. Refunding bonds. The Authority is hereby authorized to provide by resolution for the issuance of refunding bonds of the Authority for the purpose of refunding any bonds then outstanding 17

which shall have been issued under the provisions of this act, 1 including the payment of any redemption premium thereon and 2 3 any interest accrued or to accrue to the date of redemption of 4 such bonds, and, if deemed advisable by the Authority, for the 5 additional purpose of constructing improvements, extensions, or enlargements of the turnpike project or projects in connection 6 with which the bonds to be refunded shall have been issued. The 7 8 Authority is further authorized to provide by resolution for the issuance of its bonds for the combined purpose of (a) refunding g any bonds then outstanding which shall have been issued under the 10 provisions of this act, including the payment of any redemption 11 12 premium thereon and any interest accrued or to accrue to the date of redemption of such bonds, and (b) paying all or any part of 13 14 the cost of any additional project or projects or feeder roads. 15 The issuance of such bonds, the maturities and other details thereof, the rights of the holders thereof, and the rights, duties 16 and obligations of the Authority in respect of the same, shall be 17 governed by the provisions of this act in so far as the same may 18 19 be applicable.

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20 (cf: P.L.1948, c.454, s.15)

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21 16. Section 1 of P.L.1951, c.264 (C.27:23-25) is amended to 22 read as follows:

1. No vehicle shall be permitted to make use of any turnpike 24 project or part thereof operated by the New Jersey Turnpike 25 Authority created pursuant to [the provisions of chapter four 26 hundred fifty-four of the laws of one thousand nine hundred and forty-eight] P.L.1948, c.454 (C.27:23-1 et seq.) (hereinafter 28 called the "Authority") except upon the payment of such tolls, if any, as may from time to time be prescribed by the Authority. It 30 is hereby declared to be unlawful for any person to refuse to pay, or to evade or to attempt to evade the payment of such tolls.

32 (cf: P.L.1951, c.264, s.1)

33 17. (New section) a. The New Jersey Turnpike Authority is authorized and directed to acquire, maintain, repair and operate 34 35 a project addition and extension to the New Jersey Turnpike 36 consisting of a 4.3 mile section of high-speed limited access 37 highway beginning at the existing northern terminus of the New Jersey Turnpike and thence northerly to the George Washington 38 Bridge. The authority is authorized to operate this project 39 40 addition and extension without collecting tolls for the use thereof. b. The State shall sell, convey and transfer to the authority all 41 42 rights of way, property and other rights with respect to the 43 project addition and extension in consideration therefor for the sum of \$400,000,000. The State shall deposit that sum in the 44 45 General Fund.

c. The State shall defend, indemnify, and hold harmless the 46 47 authority against any claims, causes of action, demands, costs or 48 judgments arising out of the ownership or condition of the I-95

Extension at any time before the acquisition by the authority of 1 2 the I-95 Extension, including, but not limited to, all claims, 3 causes of action, demands, costs or judgments (1) arising out of the State's negligent performance of any service, action or 4 5 operation pertaining to the I-95 Extension; (2) arising out of the 6 State's violation of any federal or State law or regulation 7 pertaining to the I-95 Extension, including the State's violation of any common or statutory law of New Jersey or the United 8 9 States with respect to the contamination of the environment by 10 hazardous substances; and (3) arising out of any occupation by the 11 I-95 Extension of riparian lands in which the State claims an 12 interest. In no event shall the State be liable to pay any damages 13 for which it has no liability under the "New Jersey Tort Claims Act," (N.J.S.59:1-1 et seq.), or the "New Jersey Contractual 14 Liability Act," (N.J.S.59:13-1 et seq.). 15

16 d. The authority shall defend, indemnify, and hold harmless the 17 State against any claims, causes of action, demands, costs or 18 judgments arising out of the ownership or condition of the I-95 Extension at any time after the acquisition by the authority of 19 20 the I-95 extension, including, but not limited to, all claims, 21 causes of action, demands, costs or judgments (1) arising out of 22 the authority's negligent performance of any service, action or 23 operation pertaining to the I-95 Extension; and (2) arising out of 24 the authority's violation of any federal or State law or regulation pertaining to the I-95 Extension, including the authority's 25 violation of any common or statutory law of New Jersey or the 26 United States with respect to the contamination of the 27 28 environment by hazardous substances. In no event shall the authority be liable to pay any damages for which it has no 29 30 liability under the "New Jersey Tort Claims Act," (N.J.S.59:1-1 31 et seq.).

18. (New section) Nothing in or done pursuant to the powers and obligations set forth in this amendatory and supplementary act (P.L. 1991, c.) (now before the Legislature as this bill) shall in any way limit or restrict the obligations or powers of the New Jersey Turnpike Authority to carry out and perform each and every covenant, agreement or contract heretofore made or entered into by the authority with respect to its bonds or for the benefit, protection of security thereof.

19. This act shall take effect immediately.

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#### STATEMENT

This bill would authorize the New Jersey Turnpike Authority to acquire and operate an extension to the New Jersey Turnpike consisting of the 4.3 mile section of Interstate Highway Route 95 between the existing northern terminus of the turnpike and the

#### S3549 19

George Washington Bridge. The bill also authorizes the turnpike authority and the Department of Transportation to enter into agreements concerning the funding of the resurfacing, restoring, rehabilitation and reconstruction of the 4.3 mile segment. In addition, the bill amends the turnpike authority's enabling law to permit the turnpike authority to acquire feeder roads.

Finally, the bill provides that any revenues or other funds of the turnpike authority not required to secure the turnpike 8 authority's outstanding indebtedness or for payment to the New 10 Jersey Transportation Trust Fund Authority shall be applied to the turnpike authority's corporate purposes. Current law 12 provides that these revenues go to the credit of the State, but that requirement is deemed satisfied by the turnpike authority's annual payments to the New Jersey Transportation Trust Fund. 14

TRANSPORTATION AUTHORITIES

19 Authorizes extension to New Jersey Turnpike consisting of a 4.3 mile segment of Interstate Highway Route 95; makes other 20 changes to turnpike authority law. 21

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### ASSEMBLY TRANSPORTATION AUTHORITIES, TELECOMMUNICATIONS AND TECHNOLOGY COMMITTEE

## STATEMENT TO

## [FIRST REPRINT] SENATE, No. 3549

### with Assembly committee amendments

## STATE OF NEW JERSEY

### DATED: JUNE 24, 1991

The Assembly Transportation Authorities, Telecommunications and Technology Committee favorably reports Senate Bill No. 3549 (1R) with committee amendments.

The amended bill would authorize and direct the New Jersey Turnpike Authority to acquire and operate an addition and extension to the New Jersey Turnpike consisting of the 4.4 mile section of Interstate Route 95 under the jurisdiction of the New Jersey Department of Transportation between the existing northern terminus of the turnpike and the vicinity of the George Washington Bridge. This would be conveyed by the State of New Jersey to the authority for the sum of \$400 million. The project extension, to be known as the I-95 Extension, would remain forever free of toll. The bill also authorizes the authority to enter into agreements concerning the federal funding of the resurfacing, restoring or rehabilitation and reconstruction of the I-95 Extension. In addition, the bill amends the authority's enabling law to permit the authority to acquire feeder roads.

The bill provides that any revenues or other funds of the authority not required to secure the authority's outstanding indebtedness or for payment to the New Jersey Transportation Trust Fund Authority shall be applied to the authority's corporate purposes or as hereafter provided by law. Current law provides that these revenues go to the credit of the State but that requirement is deemed satisfied by the authority's annual payments to the New Jersey Transportation Trust Fund Authority. In addition, the expenses for the maintenance and operation of turnpike projects may be paid by the authority from its own funds or from other funds made available to the authority. The bill further authorizes the State and the authority, in connection with the transfer of the turnpike extension, to enter into an agreement containing provisions for defense and indemnification of the State, the authority, or both, as both parties determine.

The committee amended the bill to clarify that the I-95 Extension would remain forever free of toll.

As amended by the committee, this bill is identical to Assembly Bill No. 4896 as amended by the committee and released this date. SENATE TRANSPORTATION AND PUBLIC UTILITIES COMMITTEE

## STATEMENT TO

## SENATE, No. 3549

### with committee amendments

## STATE OF NEW JERSEY

## DATED: JUNE 13, 1991

The Senate Transportation and Public Utilities Committee favorably reports Senate Bill No. 3549 with committee amendments.

The amended bill would authorize and direct the New Jersey Turnpike Authority to acquire and operate an addition and extension to the New Jersey Turnpike consisting of the 4.4 mile section of Interstate Route 95 under the jurisdiction of the New Jersey Department of Transportation between the existing northern terminus of the turnpike and the vicinity of the George Washington Bridge. This would be conveyed by the State of New Jersey to the Turnpike Authority for the sum of \$400 million. No tolls would be charged by the authority on this project extension. The bill also authorizes the authority to enter into agreements concerning the Federal funding of the resurfacing, restoring or rehabilitation and reconstruction of this 4.4 mile segment. In addition, the bill amends the authority's enabling law to permit the authority to acquire feeder roads.

The bill provides that any revenues or other funds of the authority not required to secure the authority's outstanding indebtedness or for payment to the New Jersey Transportation Trust Fund Authority shall be applied to the authority's corporate purposes or as hereafter provided by law. Current law provides that these revenues go to the credit of the State but that requirement is deemed satisfied by the authority's annual payments to the New Jersey Transportation Trust Fund Authority. In addition, the expenses for the maintenance and operation of turnpike projects may be paid by the authority from its own funds or from other funds made available to the authority. The bill further authorizes the State and the authority, in connection with the transfer of the turnpike extension, to enter into an agreement containing provisions for defense and indemnification of the State, the authority, or both, as both parties determine.

The committee amended the bill to clarify various of its provisions and to require that, notwithstanding any other provision of law, no tolls be charged on the I-95 Extension authorized by the bill. Provisions were also added dealing with feeder roads, as well as permitting project expenses to be defrayed from other than turnpike authority funds. The provisions of the bill providing detailed requirements for the defense and indemnification of the State and the authority were deleted in favor of the authorizing the parties to enter into agreements, the content of which they would determine.