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NJSA: 40A:11-3

(Local Public Contracts Law-exempt energy generation)

LAWS OF: 1991

CHAPTER: 143

Bill No:

A 3 3 7 4

Sponsor(s): Salmon and LoBiondo

Date Introduced: April 23, 1990

Committee: Assembly: Municipal Government

Senate:

State Government

A mended during passage:

Yes

A mendments denoted by asterisks.

Date of Passage:

Assembly:

November 19, 1990 re-enacted 4-25-91

Senate:

February 28, 1991 re-enacted 5-20-91

Date of Approval: May 24, 1991

Following statements are attached if available:

Sponsor statement:

Yes

Committee Statement: Assembly: Yes

Senate:

Yes

Fiscal Note:

Νo

Veto Message:

Yes

Message on signing:

Νo

Following were printed:

Reports:

Νo

Hearings:

No

KBG/SLJ

[SECOND REPRINT]

ASSEMBLY, No. 3374

STATE OF NEW JERSEY

INTRODUCED APRIL 23, 1990

By Assemblymen SALMON and LoBiondo

AN ACT concerning contracts for energy generation and transmission, and amending P.L.1971, c.198, P.L.1972, c.112, and P.L.1971, c.199.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.1971, c.198 (C.40A:11-3) is amended to read as follows:
- a. Any purchase, contract or agreement for the performance of any work or the furnishing or hiring of materials or supplies, the cost or price of which, together with any other sums expended or to be expended for the performance of any work or services in connection with the same immediate program, undertaking, activity or project or the furnishing of similar materials or supplies during the same fiscal year paid with or out of public funds, does not exceed in the fiscal year the total sum of \$7,500.00 or the amount determined pursuant to subsection b. of this section, may be made, negotiated or awarded by a contracting agent when so authorized by resolution of the governing body of the contracting unit without public advertising for bids. Such authorization may be granted for each purchase, contract or agreement or by a general delegation of the power to make, negotiate or award such purchases, agreements pursuant to this section.

Any purchase, contract or agreement made pursuant to this section may be awarded for a period of 12 consecutive months notwithstanding that such 12-month period does not coincide with the fiscal year ²[, or may be awarded for a longer period if provided by ¹[law] chapter 62 of Title 40 of the Revised Statutes ¹]². The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the fiscal year.

b. The Governor, in consultation with the Department of the Treasury, shall, no later than March 1 of each odd-numbered year, adjust the threshold amount set forth in subsection a. of this section, or subsequent to 1985 the threshold amount resulting

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly AMG committee amendments adopted October 11, 1990.

Assembly amendments adopted in accordance with Governor's recommendations April 15, 1991.

from any adjustment under this subsection or section 17 of P.L.1985, c.469, in direct proportion to the rise or fall of the Consumer Price Index for all urban consumers in the New York City and the Philadelphia areas as reported by the United States Department of Labor. The Governor shall, no later than June 1 of each odd-numbered year, notify each governing body of the

of each odd-numbered year, notify each governing body of the adjustment. The adjustment shall become effective on July 1 of each odd-numbered year.

(cf: P.L.1985, c.469, s.6)

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- 2. Section 5 of P.L.1971, c.198 (C.40A:11-5) is amended to read as follows:
- 5. Exceptions. Any purchase, contract or agreement of the character described in section 4 of this act may be made, negotiated or awarded by the governing body without public advertising for bids and bidding therefor if
 - (1) The subject matter thereof consists of
- (a) (i) Professional services. The governing body shall in each instance state supporting reasons for its action in the resolution awarding each contract and shall forthwith cause to be printed once, in a newspaper authorized by law to publish its legal advertisements, a brief notice stating the nature, duration, service and amount of the contract, and that the resolution and contract are on file and available for public inspection in the office of the clerk of the county or municipality, or, in the case of a contracting unit created by more than one county or municipality, of the counties or municipalities creating such contracting unit; or (ii) Extraordinary unspecifiable services. The application of this exception shall be construed narrowly in favor of open competitive bidding, where possible, and the Division of Local Government Services is authorized to adopt and promulgate rules and regulations limiting the use of this exception in accordance with the intention herein expressed. The governing body shall in each instance state supporting reasons for its action in the resolution awarding each contract and shall forthwith cause to be printed, in the manner set forth in subsection (1)(a)(i) of this section, a brief notice of the award of such contract;
- (b) The doing of any work by employees of the contracting unit;
- (c) The printing of legal briefs, records and appendices to be used in any legal proceeding in which the contracting party may be a party;
- (d) The furnishing of a tax map or maps for the contracting party;
 - (e) The purchase of perishable foods as a subsistence supply;
- (f) The supplying of any product or the rendering of any service by a public utility, which is subject to the jurisdiction of the Board of Public Utilities ²[or a federal regulatory agency] or the U.S. Federal Energy Regulatory Commission or its successor², in accordance with tariffs and schedules of charges

made, charged or exacted, filed with [said] the board or ²[agency] commission²;

- (g) The acquisition, subject to prior approval of the Attorney General, of special equipment for confidential investigation;
- (h) The printing of bonds and documents necessary to the issuance and sale thereof by a contracting unit;
- (i) Equipment repair service if in the nature of an extraordinary unspecifiable service and necessary parts furnished in connection with such service, which exception shall be in accordance with the requirements for extraordinary unspecifiable services:
- (j) The publishing of legal notices in newspapers as required by law;
- (k) The acquisition of artifacts or other items of unique intrinsic, artistic or historical character;
 - (l) Election expenses;

- (m) Insurance, including the purchase of insurance coverage and consultant services, which exception shall be in accordance with the requirements for extraordinary unspecifiable services;
- (n) The doing of any work by handicapped persons employed by a sheltered workshop;
- (o) The provision of any service or the furnishing of materials including those of a commercial nature, attendant upon the operation of a restaurant by any nonprofit, duly incorporated, historical society at or on any historical preservation site;
- (p) Homemaker--home health services performed by voluntary, nonprofit agencies;
- (q) The purchase of materials and services for a law library established pursuant to R.S.40:33-14, including books, periodicals, newspapers, documents, pamphlets, photographs, reproductions, microforms, pictorial or graphic works, copyright and patent materials, maps, charts, globes, sound recordings, slides, films, filmscripts, video and magnetic tapes, and other audiovisual, printed, or published material of a similar nature; necessary binding or rebinding of law library materials; and specialized library services;
- (r) On-site inspections undertaken by private agencies pursuant to the "State Uniform Construction Code Act" (P.L.1975, c.217; C.52:27D-119 et seq.) and the regulations adopted pursuant thereto;
- (s) The marketing of recyclable materials recovered through a recycling program, or the marketing of any product intentionally produced or derived from solid waste received at a resource recovery facility or recovered through a resource recovery program, including, but not limited to, refuse-derived fuel, compost materials, methane gas, and other similar products; [or]
- (t) Emergency medical services provided by a hospital to the residents of a municipality or county, provided that: (a) such exception be allowed only after the governing body determines

 that the emergency services are available only from one provider; and (b) if the contract is awarded without advertising for bids or bidding the governing body shall in each instance state supporting reasons for its action in a resolution awarding the contract and cause to be printed once in a newspaper authorized by law to publish its legal advertisements a brief notice stating the nature, duration, service, and amount of the contract; and (c) the contract shall be kept on file for public inspection in the office of the clerk of the municipality;

- (u) The ²[supplying of any product or the rendering of any service by] purchase of steam or electricity from, or the rendering of services directly related to the purchase of such steam or electricity from² a qualifying small power production facility or a ²qualifying² cogeneration facility as defined pursuant to 16 U.S.C. §796; or
- (v) The purchase of electricity ²[and related transmission, administrative and dispatching services] or administrative or dispatching services directly related to the transmission of such purchased electricity² by a contracting unit engaged in the ¹[retail sale and distribution] generation¹ of electricity.
- (2) It is to be made or entered into with the United States of America, the State of New Jersey, county or municipality or any board, body, officer, agency or authority thereof and any other state or subdivision thereof.
- (3) The contracting agent hertised for bids pursuant to section 4 on two occasions and (a) has received no bids on both occasions in response to its advertisement, or (b) the governing body has rejected such bids on two occasions because the contracting agent has determined that they are not reasonable as to price, on the basis of cost estimates prepared for or by the contracting agent prior to the advertising therefor, or have not been independently arrived at in open competition, or (c) on one occasion no bids were received pursuant to (a) and on one occasion all bids were rejected pursuant to (b), in whatever sequence; any such contract or agreement may then be negotiated and may be awarded upon adoption of a resolution by a two-thirds affirmative vote of the authorized membership of the governing body authorizing such contract or agreement; provided, however, that:
- (i) A reasonable effort is first made by the contracting agent to determine that the same or equivalent materials or supplies, at a cost which is lower than the negotiated price, are not available from an agency or authority of the United States, the State of New Jersey or of the county in which the contracting unit is located, or any municipality in close proximity to the contracting unit;
- (ii) The terms, conditions, restrictions and specifications set forth in the negotiated contract or agreement are not substantially different from those which were the subject of

competitive bidding pursuant to section 4 of this act; and

 (iii) Any minor amendment or modification of any of the terms, conditions, restrictions and specifications, which were the subject of competitive bidding pursuant to section 4 of this act, shall be stated in the resolution awarding such contract or agreement; provided further, however, that if on the second occasion the bids received are rejected as unreasonable as to price, the contracting agent shall notify each responsible bidder submitting bids on the second occasion of its intention to negotiate, and afford each [such] bidder a reasonable opportunity to negotiate, but the governing body shall not award such contract or agreement unless the negotiated price is lower than the lowest rejected bid price submitted on the second occasion by a responsible bidder, is the lowest negotiated price offered by any responsible supplier, and is a reasonable price for such work, materials, supplies or services.

Whenever a contracting unit shall determine that a bid was not arrived at independently in open competition pursuant to subsection (3) of this section it shall thereupon notify the county prosecutor of the county in which the contracting unit is located and the Attorney General of the facts upon which its determination is based, and when appropriate, it may institute appropriate proceedings in any State or federal court of competent jurisdiction for a violation of any State or federal antitrust law or laws relating to the unlawful restraint of trade. (cf: P.L.1989, c.159, s.1)

- 3. Section 10 of P.L.1971, c.198 (C.40A:11-10) is amended to read as follows:
- 10. Joint agreements for purchase of work, materials, supplies; authorization.
- (a) (1) The governing bodies of two or more contracting units [within the same county, or adjoining counties,] ²within the same county, or adjoining counties,² may provide by joint agreement for the purchase of work, materials ¹[, services,]¹ and supplies for use by their respective jurisdictions.
- (2) The governing bodies of two or more contracting units providing sewerage services pursuant to the "sewerage authorities law," P.L.1946, c.138 (C.40:14A-1 et seq.), the "municipal and county utilities authorities law," P.L.1957, c.183 (C.40:14B-1 et seq.), R.S.58:14-1 et seq. or R.S.40:63-68 et seq. may provide by joint agreement for the purchase of work related to sewage sludge disposal.
- ²(3) The governing body of two or more contracting units providing electrical distribution services pursuant to and in accord with R.S.40:62-12 through R.S.40:62-25, may provide by joint agreement for the purchase of work, material and supplies related to the distribution of electricity.²
- (b) The governing body of any county or municipality may provide by joint agreement with the board of education of any

school district located wholly or partially within the geographic boundaries of the county or municipality for the purchase of work, materials ${}^1[\underline{\ }, \underline{\ } \underline{\ }$

- (c) Such agreement shall be entered into by resolution or ordinance, as the case may be, adopted by each of the participating bodies and boards, which shall set forth the categories of work, materials ¹[, services,]¹ and supplies to be purchased, the manner of advertising for bids and of awarding of contracts, the method of payment by each participating body and board, and other matters deemed necessary to carry out the purposes of the agreement.
- (d) Each participating body's and board's share of expenditures for purchases under any such agreement shall be appropriated and paid in the manner set forth in the agreement and in the same manner as for other expenses of the participating body and board. (cf: P.L.1985, c.452, s.1)
- 4. Section 11 of P.L.1971, c.198 (C.40A:11-11) is amended to read as follows:
- 11. Additional matters regarding agreements for the purchases of work, materials and supplies.
- (1) The contracting units entering into a joint agreement pursuant to section 10 of this act may designate a joint purchasing agent, department or board pursuant to section 9 of this act. Any such agent, board or department already designated pursuant to section 9 may serve as the joint agent, department or board designated pursuant to this section.
- (2) Purchases, contracts or agreements made pursuant to a joint purchasing agreement shall be subject to all of the terms and conditions of this act.
- (3) Any county or municipality serving as a purchasing agent, board or department pursuant to this section 11, may make an appropriation to enable it to perform any such contract and may anticipate as revenue payments to be made and received by it from any other party to the agreement. Any items so included in a local budget shall be subject to the approval of the Director, Division of Local Government Services, who shall consider the matter in conjunction with the requirements of chapter 4 of Title 40A of the New Jersey Statutes. The agreement and any subsequent amendment or revisions thereto shall be filed with the Director of the Division of Local Government Services in the Department of Community Affairs.
- (4) Any agent, department or board so designated pursuant to a joint purchasing agreement shall have the sole responsibility to comply with the provisions of section 23 of this act.
- (5) The governing bodies of two or more contracting units or boards of education [within the same county, or adjoining counties,] ²within the same county, or adjoining counties; or for purposes related to the distribution of electricity, the governing

 distribution services pursuant to R.S.40:62-12 through R.S.40:62-25,² may by ordinance or resolution, as appropriate, establish a cooperative pricing system as hereinafter provided. Any such ordinance or resolution shall establish procedures whereby one participating contracting unit in the cooperative pricing system shall be empowered to advertise and receive bids to provide prices for all other participating contracting units in such system for the purchase of work, materials ¹[,services,]¹ and supplies; provided, however, that no purchase or contract shall be made by any participating contracting unit for a price which exceeds any other price available to the participating contracting unit, or for a purchase in deviation from the specifications, price or quality set forth by the participating contracting unit.

No vendor shall be required or permitted to extend his bid prices to participating contracting units in a cooperative pricing system unless so specified in the bids.

No cooperative pricing system and agreements entered into pursuant to such system, or joint purchase agreements established pursuant to this act, the "Interlocal Services Act," (P.L.1973, c.208; C.40:8A-1 et seq.) or any other provision of law, shall become effective without prior approval of the Director of the Division of Local Government Services and said approval shall be valid for a period not to exceed 5 years²[, except as otherwise provided by ¹[law] chapter 62 of Title 40 of the Revised Statutes¹]².

The director's approval shall be based on the following:

- (a) Provision for maintaining adequate records and orderly procedures to facilitate audit and efficient administration, and
- (b) Adequacy of public disclosure of such actions as are taken by the participants, and
- (c) Adequacy of procedures to facilitate compliance with all provisions of the "Local Public Contracts Law" and corresponding regulations, and
- (d) Clarity of provisions to assure that the responsibilities of the respective parties are understood.

Failure of the Director of the Division of Local Government Services to approve or disapprove a properly executed and completed application to establish a cooperative pricing system and agreements entered into pursuant to such system or other joint purchase agreement within 45 days from the date of receipt of said application by the director shall constitute approval of said application , which shall be valid for a period of [5] five years , commencing from the date of receipt of said application by the director²[, except that the approval shall be valid for more than five years if provided by ¹[law] chapter 62 of Title 40 of the Revised Statutes¹]².

The Director of the Division of Local Government Services is hereby authorized to promulgate rules and regulations specifying procedures pertaining to cooperative pricing systems and joint purchase agreements entered into pursuant to this act, the "Interlocal Services Act," (P.L.1973, c.208; C.40:8A-1 et seq.) and any other provision of law.

(cf: P.L.1979, c.420, s.1)

- ¹[5. Section 1 of P.L.1972, c.112 (C.40A:11-12.1) is amended to read as follows:
- 1. As used in this act, except as otherwise clearly indicated or required by the context:
- a. "local unit" means a county, municipality, school district, regional school district, vocational school district, community college, authority, or other governmental instrumentality of this State;
- b. "governing body" means the board of chosen freeholders of a county or the council, commission, committee or other board or body, by whatever name designated, having control of the finances of a municipality; and in the case of any local unit having a chief executive officer authorized by law to participate in such control through recommendation, approval or veto, includes such officer to the extent of such participation;
- c. "electronic data processing" means the storage, retrieval, combination or collation of items of information by means of electronic equipment involving the translation of words, numbers and other symbolic elements into electrical impulses or currents;
- d. "operate" and "operation" mean the acquisition, construction, management and administration of any lands, public improvements, works, facilities, services or undertakings; and
- e. "electrical generation and transmission" means the production of electricity by any means, and the transporting of electricity to the point of use.

 $(cf: P.L.1972, c.112, s.1)]^1$

- ¹[6. Section 2 of P.L.1972, c.112 (C.40A:11-12.2) is amended to read as follows:
- 2. a. The governing body of any local unit may by contract provide electronic data processing services or electrical generation and transmission services or facilities for another governing body or bodies of any other local unit or units, undertake with the governing body or bodies of such other local unit or units the joint operation of electrical generation and transmission services or facilities, or electronic data processing of their several official records and other information relative to their governmental activities, services and responsibilities.
- b. The records and other information originating with any local unit participating in [such a] an electronic data processing services contract may be combined, compiled, and conjoined with the records and other information of any and all other participating local units for the purposes of such electronic data processing; and any provisions of law requiring such records to be kept confidential or to be retained by any local unit or any

officer or agency thereof shall be deemed to be isolated thereby. (cf: P.L.1972, c.112, s.2)]¹

- 1 [7. Section 5 of P.L.1972, c.112 (C.40A:11-12.5) is amended to read as follows:
- 5. Any local unit may raise and disburse all necessary money, by taxation or the issuance of bonds, in the manner provided by law to pay its respective share of the costs of operating joint electronic data processing or electrical generation and transmission under a contract pursuant to this act. Any authorization for incurring debt or issuing bonds shall be restricted to the purposes, and subject to the requirements, of[,] the Local Bond Law.
- $(cf: P.L.1972, c.112, s.5)]^1$

- 1 [8.] $5.^{1}$ Section 15 of P.L.1971, c.198 (C.40A:11-15) is amended to read as follows:
- 15. Duration of certain contracts. All purchases, contracts or agreements for the performing of work or the furnishing of materials, supplies or services shall be made for a period not to exceed 12 consecutive months, except that contracts or agreements may be entered into for longer periods of time as follows:
 - (1) Supplying of:
- (a) Fuel for heating purposes, for any term not exceeding in the aggregate, two years;
- (b) Fuel or oil for use of airplanes, automobiles, motor vehicles or equipment for any term not exceeding in the aggregate, two years;
- (c) Thermal energy produced by a cogeneration facility, for use for heating or air conditioning or both, for any term not exceeding 40 years, when the contract is approved by the Board of Public Utilities. For the purposes of this paragraph, "cogeneration" means the simultaneous production in one facility of electric power and other forms of useful energy such as heating or process steam;
 - (2) (Deleted by amendment; P.L.1977, c.53.)
- (3) The collection and disposal of garbage and refuse, and the barging and disposal of sewage sludge, for any term not exceeding in the aggregate, five years;
- (4) The recycling of solid waste, including the collection of methane gas from a sanitary landfill facility, for any term not exceeding 25 years, when such contract is in conformance with a solid waste management plan approved pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.), and with the approval of the Division of Local Government Services and the Department of Environmental Protection. The contracting unit shall award the contract to the highest responsible bidder, notwithstanding that the contract price may be in excess of the amount of any necessarily related administrative expenses; except that if the contract requires the contracting unit to expend funds only, the contracting unit shall

award the contract to the lowest responsible bidder. The approval by the Division of Local Government Services of public bidding requirements shall not be required for those contracts exempted therefrom pursuant to section 5 of P.L.1971, c.198 (C.40A:11-5);

- (5) Data processing service, for any term of not more than three years;
 - (6) Insurance, for any term of not more than three years;
- (7) Leasing or servicing of automobiles, motor vehicles, machinery and equipment of every nature and kind, for a period not to exceed three years; provided, however, such contracts shall be entered into only subject to and in accordance with the rules and regulations promulgated by the Director of the Division of Local Government Services of the Department of Community Affairs;
- (8) The supplying of any product or the rendering of any service by a [telephone] ¹[public utility,] telephone] company [which is] ¹[, or governmental unit] which is] ¹ subject to the jurisdiction of the Board of Public Utilities [for a term not exceeding five years] ¹[of this State or a similar regulatory body of another state, or a federal regulatory agency, for a term not to exceed seven years, except that purchase of electricity and related transmission, administrative and dispatching services by a contracting unit engaged in the retail sale and distribution of electricity may be for a term not to exceed 40 years] for a term not exceeding five years¹;
- (9) Any single project for the construction, reconstruction or rehabilitation of any public building, structure or facility, or any public works project, including the retention of the services of any architect or engineer in connection therewith, for the length of time authorized and necessary for the completion of the actual construction;
- (10) The providing of food services for any term not exceeding three years;
- (11) On-site inspections undertaken by private agencies pursuant to the "State Uniform Construction Code Act" (P.L.1975, c.217; C.52:27D-119 et seq.) for any term of not more than three years;
- (12) The performance of work or services or the furnishing of materials or supplies for the purpose of conserving energy in buildings owned by, or operations conducted by, the contracting unit, the entire price of which to be established as a percentage of the resultant savings in energy costs, for a term not to exceed 10 years; provided, however, that such contracts shall be entered into only subject to and in accordance with rules and regulations promulgated by the [Department of Energy] Division of Energy Planning and Conservation, of the Board of Public Utilities, establishing a methodology for computing energy cost savings;
 - (13) The performance of work or services or the furnishing of

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materials or supplies for the purpose of elevator maintenance for any term not exceeding three years;

- (14) Leasing or servicing of electronic communications equipment for a period not to exceed five years; provided, however, such contract shall be entered into only subject to and in accordance with the rules and regulations promulgated by the Director of the Division of Local Government Services of the Department of Community Affairs;
- (15) Leasing of motor vehicles, machinery and other equipment primarily used to fight fires, for a term not to exceed seven years, when the contract includes an option to purchase, subject to and in accordance with rules and regulations promulgated by the Director of the Division of Local Government Services of the Department of Community Affairs;
- (16) The provision of water supply services or the designing, financing, construction, operation, or maintenance, or any combination thereof, of a water supply facility, or any component part or parts thereof, including a water filtration system, for a period not to exceed 40 years, when the contract for these services is approved by the Division of Local Government Services in the Department of Community Affairs, the Board of Public Utilities, and the Department of Environmental Protection pursuant to P.L.1985, c.37 (C.58:26-1 et seq.). For the purposes of this subsection, "water supply services" means any service provided by a water supply facility; "water filtration system" means any equipment, plants, structures, machinery, apparatus, or land, or any combination thereof, acquired, used, constructed, rehabilitated, or operated for the collection, impoundment, storage, improvement, filtration, or other treatment of drinking water for the purposes of purifying and enhancing water quality and insuring its potability prior to the distribution of the drinking water to the general public for human consumption, including plants and works, and other personal property and appurtenances necessary for their use or operation; and "water supply facility" means and refers to the real property and the plants, structures, interconnections between existing water supply facilities, machinery and equipment and other property, real, personal and mixed, acquired, constructed or operated, or to be acquired, constructed or operated, in whole or in part by or on behalf of a political subdivision of the State or any agency thereof, for the purpose of augmenting the natural water resources of the State and making available an increased supply of water for all uses, or of conserving existing water resources, and any and all appurtenances necessary, useful or convenient for the collecting, impounding, storing, improving, treating, filtering, conserving or transmitting of water and for the preservation and protection of these resources and facilities and providing for the conservation and development of future water supply resources;
 - (17) The provision of solid waste disposal services by a

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resource recovery facility, the furnishing of products of a resource recovery facility, the disposal of the solid waste delivered for disposal which cannot be processed by a resource recovery facility or the waste products resulting from the operation of a resource recovery facility, including hazardous waste and recovered metals and other materials for reuse, or the design, financing, construction, operation or maintenance of a resource recovery facility for a period not to exceed 40 years when the contract is approved by the Division of Local Government Services in the Department of Community Affairs, Board of Public Utilities, and the Department Environmental Protection; and when the facility conformance with a solid waste management plan approved pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.). For the purposes of this subsection, "resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other solid waste facility constructed or operated for the collection, separation, recycling, and recovery of metals, glass, paper, and other materials for reuse or for energy production;

- (18) The sale of electricity or thermal energy, or both, produced by a resource recovery facility for a period not to exceed 40 years when the contract is approved by the Board of Public Utilities, and when the facility is in conformance with a solid waste management plan approved pursuant to P.L.1970, c.39 (C.13:1E-1 et seq.). For the purposes of this subsection, "resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse; or a mechanized composting facility, or any other solid waste facility constructed or operated for the collection, separation, recycling, and recovery of metals, glass, paper, and other materials for reuse or for energy production;
- (19) The provision of wastewater treatment services or the designing, financing, construction, operation, or maintenance, or any combination thereof, of a wastewater treatment system, or any component part or parts thereof, for a period not to exceed 40 years, when the contract for these services is approved by the Division of Local Government Services in the Department of Community Affairs and the Department of Environmental Protection pursuant to P.L.1985, c.72 (C.58:27-1 et seq.). For the purposes of this subsection, "wastewater treatment services" means any service provided by a wastewater treatment system, and "wastewater treatment system" means equipment, plants, structures, machinery, apparatus, or land, or any combination thereof, acquired, used, constructed, or operated for the storage, reduction, recycling, reclamation, separation, or other treatment of wastewater or sewage sludge,

or for the final disposal of residues resulting from the treatment of wastewater, including, but not limited to, pumping and ventilating stations, facilities, plants and works, connections, outfall sewers, interceptors, trunk lines, and other personal property and appurtenances necessary for their operation;

- (20) The supplying of materials or services for the purpose of lighting public streets, for a term not to exceed five years, provided that the rates, fares, tariffs or charges for the supplying of electricity for that purpose are approved by the Board of Public Utilities;
- (21) In the case of a contracting unit which is a county or municipality, the provision of emergency medical services by a hospital to residents of a municipality or county as appropriate for a term not to exceed five years;
- (22) Fuel for ²[an electrical generating facility] the purpose of generating electricity² for a term not to exceed ²[10] eight² years¹;
- (23) The ²[supplying of electricity and transmission, administrative, and dispatching services by] purchase of electricity or administrative or dispatching services related to the transmission of such electricity, from² a public utility company subject to the jurisdiction of the Board of Public Utilities, a similar regulatory body of another state, or a federal regulatory agency, or ²[by] from² a qualifying ²small power producing facility or qualifying cogeneration² facility, as defined by 16 U.S.C. §796, ²[to] by² a contracting unit engaged in the generation of electricity for retail sale, as of the date of this amendatory act, for a term not to exceed 40 years¹.

All multi-year leases and contracts entered into pursuant to this section, except contracts for the leasing or servicing of equipment supplied by a telephone company which is subject to the jurisdiction of the Board of Public Utilities, contracts involving the supplying of electricity [for the purpose of lighting public streets] ²for the purpose of lighting public streets² and 2 [related services,] 2 contracts for thermal energy authorized pursuant to subsection (1) above, construction contracts authorized pursuant to subsection (9) above, contracts and agreements for the provision of work or the supplying of equipment to promote energy conservation authorized pursuant to subsection (12) above, contracts for water supply services or for a water supply facility, or any component part or parts thereof authorized pursuant to subsection (16) above, contracts for resource recovery services or a resource recovery facility authorized pursuant to subsection (17) above, contracts for the sale of energy produced by a resource recovery facility authorized pursuant to subsection (18) above, contracts for wastewater treatment services or for a wastewater treatment system or any component part or parts thereof authorized pursuant to subsection (19) above, ²contracts for the purchase of

electricity or administrative or dispatching services related to the transmission of such electricity authorized pursuant to subsection (23) above,² shall contain a clause making them subject to the availability and appropriation annually of sufficient funds as may be required to meet the extended obligation, or contain an annual cancellation clause.

The Division of Local Government Services shall adopt and promulgate rules and regulations concerning the methods of accounting for all contracts that do not coincide with the fiscal year.

(cf: P.L.1989, c.159, s.2)

- 1 [9.] $\underline{6.}^{1}$ Section 15 of P.L.1971, c.199 (C.40A:12-15) is amended to read as follows:
- 15. Purposes for which leases for a public purpose may be made.

A leasehold for a term not in excess of 50 years may be made pursuant to this act and extended for an additional 25 years by ordinance or resolution thereafter for any county or municipal public purpose, including, but not limited to:

- (a) The provision of fire protection, first aid, rescue and emergency services by an association duly incorporated for such purposes.
- (b) The provision of health care or services by a nonprofit clinic, hospital, residential home, out patient center or other similar corporation or association.
- (c) The housing, recreation, education or health care of veterans of any war of the United States by any nonprofit corporation or association.
- (d) Mental health[,] or psychiatric services or education for the mentally ill, mentally retarded, <u>or</u> mentally defective by any nonprofit corporation or association.
- (e) Any shelter care or services for persons aged 62 or over receiving Social Security payments, pensions, or disability benefits which constitute a substantial portion of the gross income by any nonprofit corporation or association.
- (f) Services or care for the education or treatment of cerebral palsy patients by any nonprofit corporation or association.
- (g) Any civic or historic programs or activities by duly incorporated historical societies.
- (h) Services, education, training, care or treatment of poor or indigent persons or families by any nonprofit corporation or association.
- (i) Any activity for the promotion of the health, safety, morals and general welfare of the community of any nonprofit corporation or association.
- (j) The cultivation or use of vacant lots for gardening or recreational purposes.
- (k) The provision of electrical transmission ¹[through the lines of others for the purpose of transporting electricity] service

across the lines of a public utility for a 2 [contracting unit] county or municipality 2 pursuant to 2 [chapter 62 of Title 40 of the Revised Statutes 1] R.S.40:62-12 through R.S.40:62-25 2 .

[In] Except as otherwise provided in subsection (k) of this section, in no event shall any lease under this section be entered into for, with, or on behalf of any commercial, business, trade, manufacturing, wholesaling, retailing, or other profit-making enterprise, nor shall any lease pursuant to this section be entered into with any political, partisan, sectarian, denominational or religious corporation or association, or for any political, partisan, sectarian, denominational or religious purpose, except that a county or municipality may enter into a lease for the use permitted under subsection (j) with a sectarian, denominational or religious corporation; provided the property is not used for a sectarian, denominational or religious purpose. In the case of a municipality the governing body may designate the municipal manager, business administrator or any other municipal official for the purpose of entering into a lease for the use permitted under subsection (j).

(cf: P.L.1984, c.27, s.2)

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- 2 7. Section 2 of P.L.1971, c.198 (C.40A:11-2) is amended to read as follows:
- 2. As used herein the following words have the following definitions, unless the context otherwise indicates:
 - (1) "Contracting unit" means:
 - (a) Any county; or
 - (b) Any municipality; or
- (c) Any board, commission, committee, authority or agency, which is not a State board, commission, committee, authority or agency, and which has administrative jurisdiction over any district other than a school district, project, or facility, included or operating in whole or in part, within the territorial boundaries of any county or municipality which exercises functions which are appropriate for the exercise by one or more units of local government, and which has statutory power to make purchases and enter into contracts or agreements for the performance of any work or the furnishing or hiring of any materials or supplies usually required, the cost or contract price of which is to be paid with or out of public funds.
 - (2) "Governing body" means:
- (a) The governing body of the county, when the purchase is to be made or the contract or agreement is to be entered into by, or in behalf of, a county; or
- (b) The governing body of the municipality, when the purchase is to be made or the contract or agreement is to be entered into by, or on behalf of, a municipality; or
- (c) Any board, commission, committee, authority or agency of the character described in subsection (1)(c) of this section.
- (3) "Contracting agent" means the governing body of a

 contracting unit, or any board, commission, committee, officer, department, branch or agency which has the power to prepare the advertisements, to advertise for and receive bids and, as permitted by this act, to make awards for the contracting unit in connection with purchases, contracts or agreements.

- (4) "Purchase" is a transaction, for a valuable consideration, creating or acquiring an interest in goods, services and property, except real property or any interest therein.
- (5) "Materials" includes goods and property subject to chapter 2 of Title 12A of the New Jersey Statutes, apparatus, or any other tangible thing, except real property or any interest therein.
- (6) "Professional services" means services rendered or performed by a person authorized by law to practice a recognized profession, whose practice is regulated by law, and the performance of which services requires knowledge of an advanced type in a field of learning acquired by a prolonged formal course of specialized instruction and study as distinguished from general academic instruction or apprenticeship and training. Professional services may also mean services rendered in the performance of work that is original and creative in character in a recognized field of artistic endeavor.
- (7) "Extraordinary unspecifiable services" means services which are specialized and qualitative in nature requiring expertise, extensive training and proven reputation in the field of endeavor.
- (8) "Project" means any work, undertaking, program, activity, development, redevelopment, construction or reconstruction of any area or areas.
- (9) "Work" includes services and any other activity of a tangible or intangible nature performed or assumed pursuant to a contract or agreement with a contracting unit.
- (10) "Homemaker—home health services" means at home personal care and home management provided to an individual or members of his family who reside with him, or both, necessitated by the individual's illness or incapacity. "Homemaker—home health services" includes, but is not limited to, the services of a trained homemaker.
- (11) "Recyclable material" means those materials which would otherwise become municipal solid waste, and which may be collected, separated or processed and returned to the economic mainstream in the form of raw materials or products.
- (12) "Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products.
- (13) "Marketing" means the marketing of designated recyclable materials source separated in a municipality which entails a marketing cost less than the cost of transporting the recyclable materials to solid waste facilities and disposing of the

1	materials as municipal solid waste at the facility utilized by the
2	municipality.
3	(14) "Municipal solid waste" means all residential, commercial
4	and institutional solid waste generated within the boundaries of a
5	municipality.
6	(15) "Distribution" (when used in relation to electricity) means
7	the process of conveying electricity from a contracting unit who
8	is a generator of electricity or a wholesale purchaser of
9	electricity to retail customers or other end users of electricity.
10	(16) "Transmission" (when used in relation to electricity)
11	means the conveyance of electricity from its point of generation
12	to a contracting unit who purchases it on a wholesale basis for
13	resale. ²
14	(cf: P.L.1987, c.102, s.30)
15	$^{1}[10.]$ $^{2}[7.]$ 1 2 This act shall take effect immediately.
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18	LOCAL BUDGET AND FINANCE
19	
20	Amends the "Local Public Contracts Law" to authorize
21	multi-year contracts for energy generation and transmission.

incorporated historical societies.

- (h) Services, education, training, care or treatment of poor or indigent persons or families by any nonprofit corporation or association.
- (i) Any activity for the promotion of the health, safety, morals and general welfare of the community of any nonprofit corporation or association.
- (j) The cultivation or use of vacant lots for gardening or recreational purposes.
- (k) The provision of electrical transmission through the lines of others for the purpose of transporting electricity.
- [In] Except as otherwise provided in subsection (k) of this section, in no event shall any lease under this section be entered into for, with, or on behalf of any commercial, business, trade, manufacturing, wholesaling, retailing, or other profit-making enterprise, nor shall any lease pursuant to this section be entered into with any political, partisan, sectarian, denominational or religious corporation or association, or for any political, partisan, sectarian, denominational or religious purpose, except that a county or municipality may enter into a lease for the use permitted under subsection (j) with a sectarian, denominational or religious corporation; provided the property is not used for a sectarian, denominational or religious purpose. In the case of a municipality the governing body may designate the municipal manager, business administrator or any other municipal official for the purpose of entering into a lease for the use permitted under subsection (j).

(cf: P.L.1984, c.27, s.2)

10. This act shall take effect immediately.

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SPONSORS STATEMENT

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This bill amends the "Local Public Contracts Law" to authorize local units of government to enter into multi-year contracts for energy generation and transmission, and related services, including contracts with qualifying small power production facilities or cogeneration facilities.

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LOCAL BUDGET AND FINANCE

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Amends the "Local Public Contracts Law" to authorize multi-year contracts for energy generation and transmission.

ASSEMBLY MUNICIPAL GOVERNMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3374

with committee amendments

STATE OF NEW JERSEY

DATED: OCTOBER 11, 1990

The Assembly Municipal Government Committee reports favorably Assembly Bill No. 3374 with Assembly committee amendments.

This bill, as amended by the committee, amends the "Local Public Contracts Law" to authorize local units of government to enter into multi-year contracts for energy generation and transmission, and related services, including contracts with qualifying small power production facilities or cogeneration facilities.

COMMITTEE AMENDMENTS

The committee amendments clarify various references to "law" in the bill with a specific reference to chapter 62 of Title 40 of the Revised Statutes, concerning municipally owned public utilities. The committee amendments also limit the proposed bidding exception to the "Local Public Contracts Law," for the purchase and transmission of electricity, to local contracting units engaged in the generation of electricity, rather than local contracting units engaged in the retail sale and distribution of electricity.

The committee amendments delete the proposed authorization of joint agreements between contracting units for the purchase of services and also continue the five year duration limit on contracts with telephone companies by moving the proposed language permitting contracts with any public utility, or governmental unit subject to the jurisdiction of a governmental regulatory body, to have a duration of seven years and up to 40 years for the purchase and transmission of electricity, into a new subsection.

SENATE STATE GOVERNMENT AND FEDERAL AND INTERSTATE RELATIONS COMMITTEE

STATEMENT TO

[FIRST REPRINT]
ASSEMBLY, No. 3374

STATE OF NEW JERSEY

LAW LIBRARY COPY

DATED: JANUARY 10, 1991

The Senate State Government and Federal and Interstate Relations Committee reports favorably Assembly, No. 3374 [1R].

This bill provides that a local governing body may award a contract without public advertising for bids if the subject matter consists of: (1) the supplying of any product or service by a public utility which is subject to a federal regulatory agency; (2) the supplying of any product or service by a qualifying small power production or cogeneration facility; and (3) the purchase of electricity and related transmission, administrative and dispatching services by a contracting unit engaged in the generation of electricity. The bill also (1) removes the requirement from joint purchase agreements that two or more contracting units must be within the same or adjoining counties; (2) provides that a contract may be for up to ten years for fuel for an electrical generating facility and for up to 40 years for the supplying of electricity and transmission, administrative and dispatching services by a public utility; and (3) provides that a county or municipality may enter into a 50 year lease (which may be extended for an additional 25 years) for the provision of electrical transmission service across the lines of a public utility.

STATE OF NEW JERSEY EXECUTIVE DEPARTMENT

April 15, 1991

ASSEMBLY BILL NO. 3374 (FIRST REPRINT)

To the General Assembly:

Pursuant to Article V, Section I, Paragraph 14, of the Constitution, I am returning Assembly Bill No. 3374 with my objections for reconsideration.

This bill would amend several sections of the Local Public Contracts Law for the purpose of allowing municipally-owned electrical generating facilities additional flexibility in the acquisition of electricity, material, and services necessary for the conduct of its operations. However, in doing so it creates the potential to undermine the integrity of the Local Public Contracts Law as it applies not only to such facilities, but to all other applicable contracting units.

While I am committed to assist local governments to fulfill their obligations, I am hesitant to endorse this bill in its current form. The amendments I propose provide the proper mechanism to enable municipalities to fulfill their legal and contractual obligations and provide electricity for their residents. These amendments ensure that the operating flexibility intended by the original legislation is achieved and that the integrity of the Local Public Contracts Law is not compromised.

The amendments allow generators to contract for the purchase of energy from cogeneration or other similarly-regulated power suppliers under contracts up to 40 years in length without the need for public bidding, and be exempt from the "annual appropriation of sufficient funds" clause. This allows for long-term commitments and more flexible contracting arrangements to meet the economic requirements of such expensive private sector undertakings. Contracts for fuel for municipally-owned generators are also permitted to be up to 8 years in length.

EXECUTIVE DEPARTMENT

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The changes permit generators to purchase electricity from regional power "pools" and to incur the related transmission charges without the need for bidding as well. Finally, the few municipally-owned electrical utilities engaged in the distribution of electricity to retail customers are permitted to take advantage of joint and cooperative purchasing opportunities for materials and services related to the distribution of electricity to their customers.

Therefore, I herewith return Assembly Bill No. 3374 (First Reprint) and recommend that it be amended as follows.

Page 1. Section 1. Line 28:

After "year" delete ", or may be awarded for a longer period if provided by chapter 62 of Title 40 of the Revised Statutes"

Page 2. Section 2. Line 45:

After "Utilities" delete "or a federal regulatory agency" and insert "or the U.S. Federal Energy Regulatory Commission or its successor"

Page 2. Section 2. Line 47:

After "board or" delete "agency" and insert "Commission"

Page 4. Section 2. Line 6:

After "The" delete "supplying of any product or the rendering of any services by" and insert "purchase of steam or electricity from, or the rendering of services directly related to the purchase of such steam or electricity from"

Page 4. Section 2. Line 8:

Before "cogeneration" insert "qualifying"

Page 4. Section 2. Line 9:

After "electricity" delete "and related transmission, administrative and dispatching services" and insert "or administrative or dispatching services directly related to the transmission of such purchased electricity"

Page 5, Section 3, Line 23:

After "units" insert "within the same county, or adjoining counties,"

EXECUTIVE DEPARTMENT

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Page 5, Section 3. After Line 33:

Insert "(3) The governing body of two or more contracting units providing electrical distribution services pursuant to and in accord with R.S. 40:62-12 through 40:62-25, may provide by joint agreement for the purchase of work, material and supplies related to the distribution of electricity."

Page 6, Section 4, Line 33:

After "education" insert "within the same county, or adjoining counties; or for purposes related to the distribution of electricity, the governing bodies of two or more contracting units providing electrical distribution services pursuant to R.S. 40:62-12 through 40:62-25,"

Page 7, Section 4, Line 6:

After "years" delete ", except as otherwise provided by chapter 62 of Title 40 of the Revised Statutes"

Page 7, Section 4, Line 26:

After "director" delete ", except that the approval shall be valid for more than five years if provided by chapter 62 of Title 40 of the Revised Statutes"

Page 12. Section 5. Line 45:

After "Fuel for" delete "an electrical generating facility" and insert "the purpose of generating electricity"

Page 12, Section 5, Line 46:

After "exceed" delete "10" and insert "8"

Page 12, Section 5, Line 47:

After "The" delete "supplying of electricity and transmission and dispatching services by" and insert "purchase of electricity or administrative or dispatching services related to the transmission of such electricity, from"

Page 13. Section 5. Line 2:

After "or" delete "by" and insert "from"

Page 13. Section 5. Line 2:

After qualifying" insert "small power producing facility or qualifying cogeneration"

Page 13, Section 5, Line 3:

After "s796," delete "to" and insert "by"

STATE OF NEW JERSEY EXECUTIVE DEPARTMENT

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Page 13. Section 5. Line 10:

After "electricity" insert "for the purpose of lighting public streets"

Page 13, Section 5, Line 11:

After "and" delete "related services"

Page 13, Section 5, Line 25:

After "above," insert "contracts for the purchase of electricity or administrative or dispatching services related to the transmission of such electricity authorized pursuant to subsection (23) above,"

Page 14. Section 6. Line 23:

After "for a" delete "contracting unit" and insert "county or municipality"

Page 14, Section 6, Line 24:

After "to" insert "sections 12 through 25 of"

Page 14, Section 6, After Line 41:

Insert new section 7 as follows:

"7. Section 2 of P.L. 1971, c.199 (C.40A:11-2) is amended to read as follows:

As used herein the following words have the following definitions, unless the context otherwise indicates:

- (1) "Contracting unit" means
 - (a) Any county; or
 - (b) Any municipality; or
 - (c) Any board, commission, committee, authority or agency, which is not a State board, commission, committee, authority or agency, and which has administrative jurisdiction over any district other than a school district, project, or facility, included or operating in whole or in part, within the territorial boundaries of any county or municipality which exercises functions which are appropriate for the exercise by one or more units of local government, and which has statutory power to make purchases and enter into contracts or agreements for the performance of any work or the furnishing or hiring of any materials or supplies usually required, the cost or contract price of which is to be paid with or out of public funds.

EXECUTIVE DEPARTMENT

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(2) "Governing body" means:

- (a) The governing body of the county, when the purchase is to be made or the contract or agreement is to be entered into by, or in behalf of, a county; or
- (b) The governing body of the municipality, when the purchase is to be made or the contract or agreement is to be entered into by, or on behalf of, a municipality; or
- (c) Any board, commission, committee, authority or agency of the character described in subsection (1) (c) of this section.
- (3) "Contracting agent" means the governing body of 'a contracting unit, or any board, commission, committee, officer, department, branch or agency which has the power to prepare the advertisements, to advertise for and receive bids and, as permitted by this act, to make awards for the contracting unit in connection with purchases, contracts or agreements.
- (4) "Purchase" is a transaction, for a valuable consideration, creating or acquiring an interest in goods, services and property, except real property or any interest therein.
- (5) "Materials" includes goods and property subject to Chapter
 2 of Title 12A of the New Jersey Statutes, apparatus, or
 any other tangible thing, except real property or any
 interest therein.
- (6) "Professional services" means services rendered or performed by a person authorized by law to practice a recognized profession, whose practice is regulated by law, and the performance of which services requires knowledge of an advanced type in a field of learning acquired by a prolonged formal course of specialized instruction and study as distinguished from general academic instruction or apprenticeship and training. Professional services may also mean services rendered in the performance of work that is original and creative in character in a recognized field of artistic endeavor.

EXECUTIVE DEPARTMENT

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- (7) "Extraordinary unspecifiable services" means services which are specialized and qualitative in nature requiring expertise, extensive training and proven reputation in the field of endeavor.
- (8) "Project" means any work, undertaking, program, activity, development, redevelopment, construction or reconstruction of any area or areas.
- (9) "Work" includes services and any other activity of a tangible or intangible nature performed or assumed pursuant to a contract or agreement with a contracting unit.
- (10) "Homemaker home health services" means at home personal care and home management provided to an individual or members of his family who reside with him, or both, necessitated by the individual's illness or incapacity. "Homemaker home health services" includes, but is not limited to, the services of a trained homemaker.
- (11) "Recyclable material" means those materials which would otherwise become municipal solid waste, and which may be collected, separated or processed and returned to the economic mainstream in the form of raw materials or products.
- (12) "Recycling" means any process by which materials which would otherwise become solid waste are collected, separated or processed and returned to the economic mainstream in the form of raw materials or products.
- (13) "Marketing" means the marketing of designated recyclable materials source separated in a municipality which entails a marketing cost less than the cost of transporting the recyclable material to solid waste facilities and disposing of the materials as municipal solid waste at the facility utilized by the municipality.
- (14) "Municipal solid waste" means all residential, commercial and institutional solid waste generated within the boundaries of a municipality.

EXECUTIVE DEPARTMENT

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- (15) "Distribution" (when used in relation to electricity) means
 the process of conveying electricity from a contracting
 unit who is a generator of electricity or a wholesale
 purchaser of electricity to retail customers or other end
 users of electricity."
- (16) "Transmission" (when used in relation to electricity) means
 the conveyance of electricity from its point of generation
 to a contracting unit who purchases it on a wholesale basis
 for resale."

Respectfully,
/s/ Jim Florio
GOVERNOR

[seal]

Attest:

/s/ Andrew Weber
Chief Counsel to the Governor