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NJSA: 58:10A-21

(Underground storage tanks-certify providers)

LAWS OF: 1991

CHAPTER: 123

Bill No:

A 2527

Sponsor(s):

Zangari

Date Introduced: Pre-filed

Committee: Assembly: Energy & Environment

Senate:

Environmental Quality

A mended during passage:

Yes

Assembly Committee Substitute

(2R) enacted

Date of Passage: Assembly:

October 1, 1990

Senate:

December 13, 1990

Date of Approval: April 25, 1991

Following statements are attached if available:

Sponsor statement:

Yes

Committee Statement: Assembly: Yes

Senate:

Yes

Fiscal Note:

No

Veto Message:

No

Message on signing:

No

Following were printed:

Reports:

No

Hearings:

No

KBG/SLJ

[SECOND REPRINT]

ASSEMBLY, No. 2527

STATE OF NEW JERSEY

ADOPTED MAY 31, 1990

Sponsored by Assemblymen ZANGARI, Duch and Gill

AN ACT concerning underground storage tanks and supplementing P.L.1986, c.102 (C.58:10A-21 et seq.).

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. ¹[No] One year from the effective date of this act, no ¹ person shall perform, except in accordance with the provisions of ¹[P.L. , C.) (pending in the Legislature as this ſC. bill)] this act¹, tank services on an underground storage tank ¹[at an underground storage tank site] ¹ ² at an underground storage tank site² required for purposes of complying with the provisions of P.L.1986, c.102 (C.58:10A-21 et seq.), including, but not limited to, tank testing, tank installation, tank removal, tank repair, installation of monitoring systems, and subsurface evaluations for corrective action, closure, and corrosivity¹[. on or after the 121st day following the adoption of rules and regulations by the department pursuant to section 7 of P.L.) (pending in the Legislature as this bill)]¹.
- 2. a. No business firm shall engage in the business of performing services on underground storage tanks ¹[at
- underground storage tank sites]¹ ² at underground storage tank sites² for purposes of complying with the requirements of P.L.1986, c.102 (C.58:10A-21 et seq.) unless the business firm has
- been certified in accordance with section 3 of ¹[P.L. , c. (C.) (pending in the Legislature as this bill)] this act¹,
 - by certification of the owner, or, in the case of partnership, a partner in the firm, or, in the case of a corporation, an executive officer of the corporation.
 - b. Any service performed on an underground storage tank 1 [at an underground storage tank site] 1 2 at an underground storage tank site 2 for the purpose of complying with the provisions of P.L.1986, c.102 (C.58:10A-21 et seq.), shall be performed by, or under the immediate on-site supervision of, a person certified by the department in accordance with section 3 of 1 [P.L. , c.
- the department in accordance with section 3 of 1 [P.L. , c. 35 (C.) (pending in the Legislature as this bill)] this act 1 .
 - c. A business firm or other person performing well drilling or

EXPLANATION—-Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.
Matter enclosed in superscript numerals has been adopted as follows:

Senate SEQ committee amendments adopted October 15, 1990.

Assembly floor amendments adopted January 8, 1991.

pump installation services at 1 the site of 1 an underground storage tank 1 [site] who is licensed to perform such services pursuant to section 7 of P.L.1947, c.377 (C.58:4A-11), shall not be required to be certified pursuant to section 3 of 1 [P.L. , c. (C.) (pending in the Legislature as this bill) for purposes of performing those services] this act 1 , or to perform those services under the supervision of a person certified thereunder.

¹d. Professional engineers licensed pursuant to P.L.1938, c.342 (C.45:8-27 et seq.) shall be exempt from the certification requirements of section 3 of this act and from the payment of a recertification or renewal fee required pursuant to section 4 of this act, but shall be required to obtain a certification card issued by the department at no charge and to make the card available for inspection by a State or local official when performing tank services on an underground storage tank ²at an underground storage tank site². Professional engineers exempt pursuant to this subsection shall be required to attend a department approved training course on the department's rules and regulations concerning underground storage tanks within one year of certification or recertification.

e. A plumbing contractor, as defined pursuant to section 2 of P.L.1968, c.362 (C.45:14C-2), engaged in the installation, repair, testing, or closure of a waste oil underground storage tank shall be exempt from the certification requirements of section 3 of this act and from payment of a recertification or renewal fee required pursuant to section 4 of this act, but shall be required to obtain a certification card issued by the department at no charge and to make the card available for inspection by a State or local official when performing tank services on an underground storage tank. Plumbing contractors exempt pursuant to this subsection shall be required to attend a department approved training course on the department's rules and regulations concerning underground storage tanks within one year of certification or recertification. A plumbing contractor engaged in the installation, repair, testing, or closure of an underground storage tank that is not a waste oil tank shall be required to comply with section 3 of this act. 1

3. a. The department shall establish and conduct examinations for certifying that a person is qualified to perform services on underground storage tanks 1 [at underground storage tank sites] 1 2 at underground storage tank sites 2 for purposes of complying with the provisions of P.L.1986, c.102 (C.58:10A-21 et seq.). Application to the department for examination for certification shall be made in a manner and on such forms as may be prescribed by the department. The department may prescribe training or continuing education, experience or other requirements as a condition for taking a certification

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examination, or for recertification. The filing of an application shall be accompanied by a nonrecoverable application fee ${}^{1}\underline{\text{of}}$ $\underline{\$35.00}^{1}$ to cover the costs of processing the application and conducting examinations. No person shall be certified by the department unless he ${}^{1}\underline{\text{or}}$ she 1 satisfactorily completes the examination and satisfies any other requirements of ${}^{1}[P.L.$, c. (C.) (pending in the Legislature as this bill)] this

c. (C.) (pending in the Legislature as this bill)] $\underline{\text{this}}$ $\underline{\text{act}}^1$, or of the department adopted pursuant thereto.

- b. Notwithstanding the provisions of subsection a. ¹of¹ this section, any person who 1 [demonstrates to the department not later than the last day for filing] files, within 300 days of the effective date of this act, 1 an application for certification under this subsection¹, and demonstrates to the department¹ that he ¹or she¹ has ¹adequately¹ performed services on underground storage tanks 1 [at underground storage tank sites] 1 2 at underground storage tank sites² for at least five consecutive years immediately preceding the filing of ¹[an] the ¹ application ¹[for certification pursuant to this subsection]¹, shall be certified 1 [by the department] 1 without examination upon payment of an application and certification fee¹. Within one year of certification, a person certified pursuant to this subsection shall submit 1 to the department 1 evidence of attendance at a department approved training course on the department's rules and regulations concerning underground storage tanks¹. ¹[A person qualifying for certification pursuant to this subsection shall have 120 days from the adoption of rules and regulations by department pursuant to section 7 of P.L., c. the
- (C.) (pending in the Legislature as this bill) to file an application under this subsection. No] One year from the effective date of this act, no 1 person applying for certification pursuant to this subsection $I_{[,]}$ shall perform services requiring certification $I_{[,]}$ or after the 121st day following the adoption of rules and regulations by the department $I_{[,]}$ until certified by the department.
- c. A person certified pursuant to subsection b. of this section shall comply with the examination and other requirements adopted by the department pursuant to subsection a. of this section as a precondition for filing for a ¹[second]¹ renewal of a certification issued pursuant to subsection b. of this section.
- d. The department may establish a general certification for tank services and on-site supervisory responsibilities, and such other classes of certification for particular tank services or for on-site supervisory responsibilities as it deems appropriate, and may establish separate training, examination and working experience requirements therefor.
- 4. 1a.1 Certification shall be for a three year period. Renewal of a certification, or recertification, shall be made to the department at least 60 days prior to the expiration date of

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the certification¹, and shall be accompanied by evidence of attendance at a department approved training course, within the preceding 12 months, on the department's rules and regulations concerning underground storage tanks¹. Certification shall not be transferable. No certification or recertification [,] shall be issued until a certification fee ¹of \$250.00¹ has been paid in full to the department. Application and certification fees shall be in an amount sufficient to cover the costs to the department of administering and enforcing the provisions of this act ¹ and may be adjusted by the department through the adoption of rules and regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.)¹. A person shall have 90 days from the expiration date of a certification to renew an expired certification, after which date the person shall be required to apply for a new certification. The 90-day grace period shall not entitle a person to perform any services for which certification is required.

¹b. ¹ As a condition of certification or recertification, a business firm shall be required to provide the department with evidence of financial responsibility for the performance of services provided pursuant to P.L.1986, c.102 (C.58:10A-21 et seq.) and for the cleanup or mitigation of a hazardous substance discharge resulting from the performance of such services. Financial responsibility shall be in an amount to be determined by the department ¹but in no case less than \$250,000¹. Financial responsibility may be in the form of insurance, a surety bond, letter of credit, or other security posted with the department, or self-insurance, as may be prescribed by the department. If the financial responsibility is in the form of insurance, a surety bond, or similar device, the business firm shall promptly notify the department of any cancellation or change in coverage. Financial responsibility in the amount and form required by the department shall be maintained for the term of certification by the business firm.

A copy of the certification shall be conspicuously displayed for public review in the business office of a firm engaged in providing services for underground storage tanks ¹[at underground storage tank sites]¹ ²at underground storage tank sites². If a firm maintains a business office at more than one location, the certification shall be conspicuously displayed at each location.

- 5. a. The department may deny, suspend, revoke, or refuse to renew a certification for good cause, including:
- (1) a violation, or abetting another to commit a violation, of any provision of 1 [P.L. , c. (C.) (pending in the Legislature as this bill)] this act 1 , or of P.L.1986, c.102 (C.58:10A-21 et seq.), or rule or regulation adopted, or order issued under either act;
- (2) making a false statement on an application for

certification or other information required by the department pursuant to ¹[P.L., c. (C.) (pending in the Legislature as this bill)] this act ¹, or P.L.1986, c.102;

- (3) misrepresentation or the use of fraud in obtaining certification or performing underground storage tank services.
- b. Before suspending, revoking, or refusing to renew a certification, the department shall afford the applicant or certificate holder an opportunity to be heard in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- c. Suspension, revocation, or refusal to renew a certification shall not bar the department from pursuing against the applicant or certificate holder any other lawful remedy available to the department.
- d. Any business firm or person whose certification is revoked shall be ineligible to apply for certification for three years from the date of the revocation.
- e. If the department has reason to believe that a condition exists that poses an imminent threat to the public health, safety or welfare, it may order the certificate holder to cease operations pending the outcome of the hearing.
- 6. a. If a person violates any of the provisions of ¹[P.L. , c. (C.) (pending in the Legislature as this bill)] this act¹, or any rule or regulation adopted, or order issued, thereunder, the department may institute a civil action in a court of competent jurisdiction for injunctive or other appropriate relief to prohibit and prevent the violation, and the court may proceed in the action in a summary manner.
- b. Any person who violates the provisions of ¹[P.L.) (pending in the Legislature as this bill)] this act¹, or any rule or regulation adopted, or order issued, hereunder, is liable to a civil administrative penalty of not more than \$5,000 for the first offense, not more than \$10,000 for the second offense, and \$25,000 for the third and each subsequent offense. If the violation is of a continuing nature, each day of violation subsequent to receipt of an order to cease the violation constitutes an additional, separate and distinct offense. No civil administrative penalty shall be levied except subsequent to the notification of the violator by certified mail or personal service. The notice shall include a reference to the section of the statute, regulation, order or permit condition violated; a concise statement of the facts alleged to constitute the violation; a statement of the amount of the civil penalty to be imposed; and a statement of the violator's right to a hearing. The violator shall have 20 days from receipt of notice within which to deliver to the department a written request for a hearing. Subsequent to the hearing and upon a finding that a violation has occurred, the department may issue a final order assessing the amount of the

penalty. If no hearing is requested, the notice shall become a final order upon the expiration of the 20-day period. Payment of the penalty is due when a final order is issued or when the notice becomes a final order. Agreement to, or payment of a civil administrative penalty shall not be deemed to affect the availability of any other enforcement provision in connection with the violation for which the penalty is levied.

- c. Any person who violates the provisions of ¹[P.L.) (pending in the Legislature as this bill)] this act¹, is liable to a civil penalty of not more than \$5,000 for the first offense, not more than \$10,000 for the second offense, and \$25,000 for the third and each subsequent offense. Any person violating an administrative order issued pursuant to subsection b. of this section, or a court order issued pursuant to subsection a. of this section, or who fails to pay a civil administrative penalty when due and owing as provided in subsection b. of this section, is subject to a civil penalty not to exceed \$25,000 per day of the violation. Each day's continuance of a violation constitutes a separate and distinct violation. Any penalty imposed under this subsection may be recovered with costs in a summary proceeding pursuant to "the penalty enforcement law" (N.J.S.2A:58-1 et seq.). The Law Division of Superior Court shall have jurisdiction to enforce "the penalty enforcement law."
- d. The department may compromise and settle any claim for a penalty under this section in such amount as the department may determine to be appropriate and equitable under all of the circumstances.
- e. Any person who fails to contest or to pay, in whole or in part, a penalty imposed pursuant to this section, or who fails to agree to a payment schedule therefor, within 30 days of the date that the penalty is due and owing, shall be subject to an interest charge on the amount of the penalty from the date that the amount was due and owing. The rate of interest shall be that established by the New Jersey Supreme Court for interest rates on judgments, as set forth the in Rules Governing the Courts of the State of New Jersey.
- f. The penalty provisions of this section shall be in addition to such penalties as may be assessable pursuant to section 12 of P.L.1986, c.102 (C.58:10A-32) for violations of that act.
- g. All penalties monies, and any interest thereon, assessed and collected pursuant to this section shall be deposited into the "New Jersey Spill Compensation Fund," established pursuant to section 10 of P.L.1976, c.141 (C.58:10-23.11i) for use for any of the authorized purposes of the fund. The provisions of this subsection shall not apply to penalties assessed and collected pursuant to section 12 of P.L.1986, c.102 (C.58:10A-32).
- 7. Within ¹[15] <u>18</u>¹ months of the effective date of ¹[P.L. ,
 c. (C.) (pending in the Legislature as this bill)] this

[2R] ACS for A2527

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1	act 1, the department shall adopt, in accordance with the
2	"Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
3	seq.), rules and regulations necessary to implement the provisions
4	of ¹ [P.L., c. (C.) (pending in the Legislature as this
5	bill)] <u>this act</u> ¹ .
6	8. This act shall take effect immediately.
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9	ENVIRONMENT
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1	Requires certification of certain persons providing on-site
2	underground storage tank services.

1	STATEMENT
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3	This bill requires the Department of Environmental Protection
4	to establish a certification program for persons who perform
5	underground tank services pursuant to P.L.1986, c.102. That law
6	established a regulatory program for certain underground storage
7	tanks. The department is required to establish the certification
8	program within 18 months of the bill's effective date.
9	Services requiring certification will include tank removal,
10	installation and repair, installation of monitoring systems, and
11	subsurface evaluations for corrective action, closure, and
12	corrosivity.
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15	ENVIRONMENT
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17	Requires certification of persons providing underground tank
18	services.

ASSEMBLY ENERGY AND ENVIRONMENT COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2527

STATE OF NEW JERSEY

DATED: MAY 31, 1990

The Assembly Committee Substitute for Assembly Bill No. 2527 is reported favorably by the Assembly Energy and Environment Committee.

The substitute bill establishes a certification program administered by the Department of Environmental Protection (DEP) for persons performing on-site underground storage tank services pursuant to P.L.1986, c.102, popularly referred to as the underground storage tank act. The underground storage tank act applies to the underground storage of hazardous substances. The regulated services for which certification would be required include the testing, installation, removal or repair of underground storage tanks, the installation of monitoring systems, and subsurface evaluations for corrective action, closure, and corrosivity.

Section 1 prohibits the rendering of on-site underground storage tank services on or after the 121st day following adoption of rules and regulations by DEP to implement the provisions of the bill, except in accordance with the provisions of the bill, and rules and regulations adopted pursuant thereto. DEP is afforded 15 months to adopt rules and regulations.

Section 2 requires the certification of any business firm engaged in the business of providing on-site tank services. Certification shall be obtained by the owner or partner, or, in the case of a corporation, an executive officer. Section 2 further requires that on-site tank services be performed by, or under the immediate on-site supervision of, a person certified by the department. Business firms or persons licensed to perform well drilling or pump installation services are exempt from the certification requirements of the bill while performing those services.

Section 3 prescribes the requirements for certification, which include satisfactory completion of an examination, and such other requirements as may be prescribed by DEP. An exemption from the examination requirements is provided to persons with at least five consecutive years of on-the-job experience as of the 120th day following the adoption of rules and regulations by DEP; but such persons are required to satisfy the examination and any other requirements prescribed by the department prior to the second renewal of their certification. Section 3 also authorizes DEP to establish a general certification and such other classes of certification as it deems appropriate, and to prescribe different examination, training and experience requirements therefor.

Section 4 provides that certification shall be for a three year

period, and that application and certification fees shall be in an amount sufficient to cover the costs of administering and enforcing the certification program. Section 4 also requires a business firm to provide evidence of financial responsibility in a form and an amount to be determined by the department.

Section 5 authorizes the department to deny, suspend, revoke, or refuse to renew a certification for good cause, including for a violation of, or abetting others to violate, the provisions of the bill or P.L.1986, c.102, for making false statements with regard to either the bill or the act, or for misrepresentation or the use of fraud. If certification of a business firm or person is revoked, the firm or person shall not be eligible for a new certification for three years from the date of revocation.

Section 6 provides civil administrative penalties and civil penalties for violations of the provisions of this bill, which penalties shall be in addition to those contained in section 12 of P.L.1986, c.102 (C.58:10-23.11i) for violations of that act.

DEP is directed to adopt rules and regulations for the implementation of the provisions of the bill within 15 months of the bill's enactment.

SENATE ENVIRONMENTAL QUALITY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2527

with Senate committee amendments

STATE OF NEW JERSEY

DATED: OCTOBER 15, 1990

The Senate Environmental Quality Committee favorably reports Assembly Bill No. 2527 (ACS) with Senate committee amendments.

This bill would establish a certification program administered by the Department of Environmental Protection (DEP) for persons performing on-site underground storage tank services pursuant to P.L.1986, c.102, popularly referred to as the "underground storage tank act." The act applies to the underground storage of hazardous substances, including petroleum products. The regulated services for which certification would be required include the testing, installation, removal, or repair of underground storage tanks, the installation of monitoring systems, and subsurface evaluations for corrective action, closure, and corrosivity.

Section 1 prohibits, one year from the effective date of the bill, the rendering of on-site underground storage tank services except in accordance with the provisions of the bill, and rules and regulations adopted pursuant thereto. The committee amended this section to establish the one year timeframe, rather than await the adoption of regulations by the department.

Section 2 requires the certification of any business firm engaged in the business of providing on-site tank services. Certification would be obtained by the owner or partner, or, in the case of a corporation, an executive officer. This section also requires that on-site tank services be performed by, or under the immediate on-site supervision of, a person certified by the department. Business firms or persons licensed to perform well drilling or pump installation services are exempt from the certification requirements of the bill while performing those services.

The committee amended the bill to provide for two additional exemptions from certification. These would be for all licensed professional engineers, and licensed plumbing contractors for waste oil tank work only. These individuals would not be required to take certification orfor certification, examinations for pay recertification, or renewals, but would be required to obtain a certification card issued by the department at no charge and to make the card available to an inspector at an underground storage tank work site. Within one year of their certification, professional engineers and plumbing contractors would be required to attend a department approved training course on the rules and regulations pertaining to underground storage tanks, and thereafter to provide

evidence of attendance at such a course with each renewal of a certification.

Section 3 prescribes the requirements for certification, which include satisfactory completion of an examination, and such other requirements as may be prescribed by DEP. An exemption from the examination requirements is provided to persons with at least five consecutive years of on-the-job experience; but the committee amended the bill to require that such persons submit, within one year of certification, evidence of attendance at a department approved training course on the department's rules and regulations concerning underground storage tanks. These persons must also satisfy the examination and other requirements prescribed by the department prior to the renewal of their certification. Section 3 also authorizes DEP to establish a general certification and such other classes of certification as it deems appropriate, and to prescribe different examination, training, and experience requirements therefor. An amendment to provide for an application fee of \$35.00 was also made by the committee.

Section 4 provides that certification would be for a three year period. The committee amended the bill to provide that application and certification fees would be set initially at \$250.00 and could thereafter be adjusted through the adoption of rules and regulations so as to reflect the amounts sufficient to cover the costs of administering and enforcing the certification program. Additional amendments to this section include that renewal or recertification be accompanied by evidence of attendance at a department approved training course on the underground storage tank rules and regulations. Section 4 also requires a business firm to provide evidence of financial responsibility in a form and an amount to be determined by the department. The committee amended the bill to specify that in no case could financial responsibility be less than \$250,000.

Section 5 authorizes the department to deny, suspend, revoke, or refuse to renew a certification for good cause, including for a violation of, or abetting others to violate, the provisions of the bill or P.L.1986, c.102, for making false statements with regard to either the bill or the act, for misrepresentation, or fraud. If a certification is revoked, the firm or person would not be eligible for a new certification for three years from the date of revocation.

Section 6 provides civil administrative penalties and civil penalties for violations of the provisions of this bill, which penalties would be in addition to those contained in section 12 of P.L.1986, c.102 (C.58:10-23.11i) for violations of that act.

In section 7, DEP is directed to adopt rules and regulations for the implementation of the provisions of the bill. The committee amended the bill to provide the department with 18 months within which to adopt regulations.

Several technical changes were also made by the committee. As released, Assembly Bill No. 2527 (ACS) with Senate committee amendments is identical to the Senate committee substitute for Senate Bill No. 2185, which was also released from committee.