LEGISLATIVE HISTORY CHECKLIST Compiled by the NJ State Law Library

NJSA: 27:1B-3

(Transportation Trust Fund Authority--increase)

LAWS OF: 1991

CHAPTER: 40

Bill No:

\$3156

Sponsor(s):

Rand & others

Date Introduced: December 6, 1990

Committee: Assembly: Appropriations

Senate:

Transportation & Public Utilities; Revenue, Finance &

Appropriations

A mended during passage:

Yes

A mendments during passage

denoted by asterisks.

Date of Passage:

Assembly:

January 31, 991

Senate:

January 14, 1991

Date of Approval: February 25, 1991

Following statements are attached if available:

Sponsor statement:

Yes

Committee Statement: Assembly: Yes

Senate:

Yes

12-13-90 & 1-10-91

Fiscal Note:

No

Veto Message:

No

Message on signing:

Yes

Following were printed:

Reports:

Yes

Hearings:

No

(over)

974**.9**0 T76**4** 199**0**a New Jersey. Transportation Executive Council.

The decision making framework for transportation in the 1990's; a report to Governor Jim Florio...September 26, 1990. Trenton, 1990.

(see pp. 5,36,44)

See also: Governor's State of the State Address--comments--attached.

See also newspaper clippings--attached:

KBG/SLJ

[FIFTH REPRINT] SENATE, No. 3156

STATE OF NEW JERSEY

INTRODUCED DECEMBER 6, 1990

By Senators RAND, COWAN, McMANIMON, VAN WAGNER, HAINES, CAFIERO, GORMLEY, GIRGENTI, FOY and PALAIA

AN ACT concerning the New Jersey Transportation Trust Fund Authority 2 [and] 2 amending 1 P.L.1984, c.73 and 1 P.L.1987, c.460 ²and making an appropriation².

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- ¹1. Section 2 of P.L.1984, c.73 (C.27:1B-2) is amended to read as follows:
 - 2. The Legislature finds and declares that:
- a. A sound, balanced transportation system is vital to the future of the State and is a key factor in its continued economic development.
- b. The transportation infrastructure of the State is among the most heavily used in the nation and has deteriorated alarmingly in recent years, with parts of the highway system reaching the end of their useful lives. This deterioration has been caused, in part, because New Jersey, unlike most states and the federal government, has not provided a stable source of transportation funding.
- c. There exists an urgent need for a stable and assured method of financing the planning, acquisition, engineering, construction, reconstruction, repair 4[, maintenance]4 and rehabilitation of the State's transportation system, including the financing of the State's share under federal aid highway laws of the cost of planning, acquisition, engineering, construction, reconstruction, repair, resurfacing, ²[maintenance]² and rehabilitation of public highways and of the State's share of the planning, acquisition, engineering, construction, reconstruction, repair, maintenance and rehabilitation of public transportation projects and other transportation projects in the State, that will enable the State to construct and maintain the safe, balanced, sound and efficient transportation system necessary for the well-being of the State's
- d. Unless additional State funding is provided immediately for the State's transportation system, the cost of repair and

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter. Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Senate STU committee amendments adopted December 10, 1990.

Senate SRF committee amendments adopted January 10, 1991.

Assembly AAP committee amendments adopted January 17, 1991.

Assembly floor amendments adopted January 29, 1991.

Assembly floor amendments adopted January 31, 1991.

reconstruction will increase geometrically and the economic well-being and safety of users of the State's transportation system will be endangered.

- e. Transportation facilities under the jurisdiction of counties and municipalities form an integral and vital part of the State's transportation system. Without State aid, counties and municipalities will be unable to meet the cost of maintaining, rehabilitating and improving these facilities.
- f. The State's commitment to the payment for and financing of the State transportation system in a stable fashion, thus ensuring a predictable and continuing public investment in transportation and allowing the State to take full advantage of funds provided by the federal government, is a public use and public purpose for which public money may be expended and tax exemptions granted. The powers and duties of the New Jersey Transportation Trust Fund Authority and the other measures hereinafter described are necessary and proper for the purpose of achieving the ends herein recited. 1
- (cf: P.L.1984, c.73, s.2)

- 1 [1.] $\underline{2.}^{1}$ Section 3 of P.L.1984, c.73 (C.27:1B-3) is amended to read as follows:
- 3. The following words or terms as used in this act shall have the following meaning unless a different meaning clearly appears from the context:
- a. "Act" means this New Jersey Transportation Trust Fund Authority Act of 1984.
- b. "Authority" means the New Jersey Transportation Trust Fund Authority created by section 4 of this act.
- c. "Bonds" means bonds issued by the authority pursuant to the act.
 - d. "Commissioner" means the Commissioner of Transportation.
 - e. "Department" means the Department of Transportation.
- f. "Federal aid highway" means any highway within the State in connection with which the State receives payment or reimbursement from the federal government under the terms of Title 23, United States Code or any amendment, successor, or replacement thereof, for the purposes contained in the act.
- g. "Federal government" means the United States of America, and any officer, department, board, commission, bureau, division, corporation, agency or instrumentality thereof.
- h. "New Jersey Expressway Authority" means the public corporation created by section 4 of chapter 10 of the Laws of New Jersey of 1962 as amended or its successor.
- i. "New Jersey Highway Authority" means the public corporation created by section 4 of chapter 16 of the Laws of New Jersey of 1952 as amended or its successor.
- j. "New Jersey Turnpike Authority" means the public corporation created by section 2 [4] 3^2 of chapter 454 of the Laws of New Jersey of 1948 as amended or its successor.
- k. "Notes" means the notes issued by the authority pursuant to

the act.

l. "Public highways" means public roads, streets, expressways, freeways, parkways, motorways and boulevards, including bridges, tunnels, overpasses, underpasses, interchanges, rest areas, express bus roadways, bus pullouts and turnarounds, park-ride facilities, traffic circles, grade separations, traffic control devices, the elimination or improvement of crossings of railroads and highways, whether at grade or not at grade, and any facilities, equipment, property, rights of way, easements and interests therein needed for the construction, improvement and maintenance of highways.

m. "Public transportation project" means, in connection with public transportation service, passenger stations, shelters and terminals, automobile parking facilities, ramps, connections, signal systems, power systems, information and communication systems, roadbeds, transit lanes or rights of way, equipment storage and servicing facilities, bridges, grade crossings, rail cars, locomotives, motorbuses and other motor vehicles, maintenance and garage facilities, revenue handling equipment and any other equipment, facility or property useful for or related to the provision of public transportation service ¹[including all materials, supplies, labor, and other expenses necessary or useful for maintaining the useful life of transportation projects]¹.

- n. "State agency" means any officers, department, board, commission, bureau, division, agency or instrumentality of the State.
- o. "Toll road authorities" means and includes the New Jersey Tumpike Authority, the New Jersey Highway Authority and the New Jersey Expressway Authority.
- p. "Transportation project" means, in addition to public highways and public transportation projects, any equipment, facility or property useful or related to the provision of any ground, waterborne or air transportation for the movement of people and goods.
- q. "Transportation system" means public highways, public transportation projects, other transportation projects, and all other methods of transportation for the movement of people and goods.
- ¹r. "Maintenance" means⁴, in relation to public transportation projects,⁴ work necessary or useful for preventing or delaying the deterioration, or preserving or maintaining the useful life, of ²public² transportation projects ⁴and shall not apply to other transportation projects⁴. ¹ The work shall ³[extend] ensure³ the useful life of the project for not less than three years. ² ⁴This definition shall not apply to the term "maintenance" as used in subsection l. of this section. ⁴
- (cf: P.L.1984, c.73, s.3)
- ¹3. Section 5 of P.L.1984, c.73 (C.27:1B-5) is amended to read as follows:

5. It shall be the sole purpose of the authority created under this act to provide the payment for and financing of all, or a portion of, the costs incurred by the department for the planning, acquisition, engineering, construction, reconstruction, repair ⁴[, maintenance]⁴ and rehabilitation of the State's transportation system, including, without limitation, the State's share (including State advances with respect to any federal share) under federal aid highway laws of the costs of planning, acquisition, engineering, construction, reconstruction, repair, resurfacing²[, maintenance]² and rehabilitation of public highways, the State's share (including State advances with respect to any federal share) of the costs of planning, acquisition, engineering, construction, reconstruction, repair, maintenance and rehabilitation of public transportation projects and other transportation projects in the and State aid to counties and municipalities for transportation projects, all in furtherance of the public policy declared in section 2 of the act, in the manner provided for in the act.1

(cf: P.L.1984, c.73, s.5)

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- ¹4. Section 6 of P.L.1984, c.73 (C.27:1B-6) is amended to read as follows:
- 6. In addition to all other powers granted to the authority in the act, the authority shall have power:
 - a. To sue and be sued;
 - b. To have an official seal and alter the same at its pleasure;
- c. To make and alter bylaws for its organization and internal management and rules and regulations for the conduct of its affairs and business;
- d. To maintain an office at a place or places within the State as it may determine;
- e. To acquire, hold, use and dispose of its income, revenues, funds and moneys;
- f. To acquire, own, lease as lessee or lessor, hold, use, sell, transfer, and dispose of real or personal property for its purposes;
- g. To borrow money and to issue its bonds, notes or other obligations and to secure the same by its revenues or other funds and otherwise to provide for and secure the payment thereof and to provide for the rights of the holders thereof and to provide for the refunding thereof, all as provided in the act;
- h. To issue subordinated indebtedness and to enter into bank loan agreements, lines of credit, letters of credit and other security agreements as provided for in the act;
- i. In its own name or in the name of the State, to apply for and receive and accept appropriations or grants of property, money, services or reimbursements for money previously spent and other assistance offered or made available to it by or from any person, government agency, public authority or any public and private entity whatever for any lawful corporate purpose of the authority, including, without limitation, grants, appropriations or reimbursements from the State or federal government with

respect to their respective shares under federal aid highway laws of the costs of planning, acquisition, engineering, construction, reconstruction, repair, resurfacing²[, maintenance]² and rehabilitation of public highways or the costs of planning, acquisition, engineering, construction, reconstruction, repair, maintenance and rehabilitation of public transportation projects and other transportation projects in the State and the authority's operating expenses and to apply and negotiate for the same upon such terms and conditions as may be required by any person, government agency, authority or entity or as the authority may determine to be necessary, convenient or desirable;

- j. Subject to any agreement with the holders of bonds, notes or other obligations, to invest moneys of the authority not required for immediate use, including proceeds from the sale of any bonds, notes or other obligations, in obligations, securities and other investments as the authority shall deem prudent;
- k. Subject to any agreements with holders of bonds, notes or other obligations, to purchase bonds, notes or other obligations of the authority out of any funds or moneys of the authority available therefor, and to hold, cancel or resell the bonds, notes or other obligations;
- l. For its sole purpose as established in section 5 of this act, to appoint and employ an executive director and such additional officers, who need not be members of the authority and such other personnel and staff as it may require, at an annual expense not to exceed \$100,000.00, all without regard to the provisions of Title ²[11, Civil Service, of the Revised Statutes] 11A of the New Jersey Statutes²;
- m. To do and perform any acts and things authorized by the act under, through, or by means of its officers, agents or employees or by contract with any person, firm or corporation or any public body;
- n. To procure insurance against any losses in connection with its property, operations, assets or obligations in amounts and from insurers as it deems desirable;
- o. To make and enter into any and all contracts and agreements which the authority determines are necessary, incidental, convenient or desirable to the performance of its duties and the execution of its powers under the act; and
- p. To do any and all things necessary, convenient or desirable to carry out its purposes and exercise the powers given and granted in the act. $^{\rm 1}$

43 (cf: P.L.1984, c.73, s.6)

- 1 [2.] $\underline{5.}^{1}$ Section 9 of P.L.1984, c.73 (C.27:1B-9) is amended to read as follows:
- 9. a. The authority shall have the power and is hereby authorized after November 15, 1984 and from time to time thereafter to issue its bonds, notes or other obligations in principal amounts as in the opinion of the authority shall be necessary to provide for any of its corporate purposes, including

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the payment, funding or refunding of the principal of, or interest or redemption premiums on, any bonds, notes or other obligations issued by it, whether the bonds, notes, obligations or interest to be funded or refunded have or have not become due; and to provide for the security thereof and for the establishment or increase of reserves to secure or to pay the bonds, notes or other obligations or interest thereon and all other reserves and all costs or expenses of the authority incident to and necessary or convenient to carry out its corporate purposes and powers; and in addition to its bonds, notes and other obligations, the authority shall have the power to issue subordinated indebtedness, which shall be subordinate in lien to the lien of any or all of its bonds or notes. No resolution or other action of the authority providing for the issuance of bonds, refunding bonds or other obligations shall be adopted or otherwise made effective by the authority without the prior approval in writing of the Governor and either the State Treasurer or the Director of the Division of Budget and Accounting in the Department of the Treasury.

b. Except as may be otherwise expressly provided in the act or by the authority, every issue of bonds or notes shall be general obligations payable out of any revenues or funds of the authority, subject only to any agreements with the holders of particular bonds or notes pledging any particular revenues or funds. authority may provide the security and payment provisions for its bonds or notes as it may determine, including (without limiting the generality of the foregoing) bonds or notes as to which the principal and interest are payable from and secured by all or any portion of the revenues of and payments to the authority, and other moneys or funds as the authority shall determine. addition, the authority may, in anticipation of the issuance of the bonds or the receipt of appropriations, grants, reimbursements or other funds, including without limitation grants from the federal government for federal aid highways or public transportation systems, issue notes, the principal of or interest on which, or both, shall be payable out of the proceeds of notes, bonds or other obligations of the authority \mathbf{or} appropriations, grants, reimbursements or other funds or revenues of the authority. The authority may also enter into bank loan agreements, lines of credit and other security agreements and obtain for or on its behalf letters of credit in each case for the purpose of securing its bonds, notes or other obligations or to provide direct payment of any costs which the authority is authorized to pay by this act and to secure repayment of any borrowings under the loan agreement, line of credit, letter of credit or other security agreement by its bonds, notes or other obligations or the proceeds thereof or by any or all of the revenues of and payments to the authority or by any appropriation, grant or reimbursement to be received by the authority and other moneys or funds as the authority shall determine.

c. Whether or not the bonds and notes are of the form and

character as to be negotiable instruments under the terms of Title 12A, Commercial Transactions, New Jersey Statutes, the bonds and notes are hereby made negotiable instruments within the meaning of and for all the purposes of said Title 12A.

d. Bonds or notes of the authority shall be authorized by a resolution or resolutions of the authority and may be issued in one or more series and shall bear the date, or dates, mature at the time or times, bear interest at the rate or rates of interest per annum, be in the denomination or denominations, be in the form, carry the conversion or registration privileges, have the rank or priority, be executed in the manner, be payable from the sources, in the medium of payment, at the place or places within or without the State, and be subject to the terms of redemption (with or without premium) as the resolution or resolutions may provide. Bonds or notes may be further secured by a trust indenture between the authority and a corporate trustee within or without the State. All other obligations of the authority shall be authorized by resolution containing terms and conditions as the authority shall determine.

e. Bonds, notes or other obligations of the authority may be sold at public or private sale at a price or prices and in a manner as the authority shall determine. Every bond issued on or before the effective date of ²[this] P.L.² 1987 ²[amendatory and supplementary act], c.460 (C.27:1B-4 et al.)² shall mature and be paid not later than 17 years from the date thereof, except that no bond, note or other obligation shall mature and be paid later than 22 years from the effective date of P.L.1984, c.73 (C.27:1B-1 et seq.), nor shall any refunding of such obligations mature or be paid later than that date. Every bond issued after the effective date of ²[this] P.L.² 1987 ²[amendatory and supplementary act], c.460 (C.27:1B-4 et al.)² shall mature and be paid not later than 11 years from the date thereof, except that no bond, note or other obligation shall mature and be paid later than 22 years from the effective date of P.L.1984, c.73 (C.27:1B-1 et seq.).

Notes, the initial series of bonds and bonds issued for refunding purposes of the authority may be sold at public or private sale at a price or prices and in a manner as the authority shall determine.

¹[Except as noted above, all bonds of the authority shall be sold at such price or prices and in such manner as the authority shall determine, after notice of sale, published at least three times in at least three newspapers published in the State of New Jersey, and at least once in a publication carrying municipal bond notices and devoted primarily to financial news, published in New Jersey or the City of New York, the first notice to be at least five days prior to the day of bidding. The notice of sale may contain a provision to the effect that any or all bids made in pursuance thereof may be rejected. In the event of such rejection or of failure to receive any acceptable bid, the authority, at any time within 60 days from the date of such advertised sale, may sell such bonds at private sale upon terms not less favorable

to the State than the terms offered by any rejected bid. The authority may sell all or part of the bonds of any series as issued to any State fund or to the federal government or any agency thereof, at private sale, without advertisement.]

²[Except as noted above, all bonds of the authority shall be sold at public sale at such price or prices and in such manner as the authority shall determine, after notice of the procedure for receiving information on the proposed sale and of the manner of submitting bids therefor, published at least three times in at least three newspapers published in the State of New Jersey, and at least once in a publication carrying municipal bond notices and devoted primarily to financial news, published in New Jersey or the City of New York, the first such notice to be published at least five days prior to the day of the proposed sale. The notice of sale may contain a provision to the effect that any or all bids made in pursuance thereof may be rejected. ¹]

Except as noted above, all bonds of the authority shall be sold at such price or prices and in such manner as the authority shall determine, after notice of sale, published at least three times in at least three newspapers published in the State of New Jersey, and at least once in a publication carrying municipal bond notices and devoted primarily to financial news, published in New Jersey or the City of New York, the first notice to be at least five days prior to the day of bidding. The notice of sale may contain a provision to the effect that any or all bids made in pursuance thereof may be rejected. In the event of such rejection or of failure to receive any acceptable bid, the authority, at any time within 60 days from the date of such advertised sale, may sell such bonds at private sale upon terms not less favorable to the State than the terms offered by any rejected bid. The authority may sell all or part of the bonds of any series as issued to any State fund or to the federal government or any agency thereof, at private sale, without advertisement.²

- f. Bonds or notes may be issued and other obligations incurred under the provisions of the act without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by subsection a. of this section, and without any other proceedings or the happening of any other conditions or other things than those proceedings, conditions or things which are specifically required by the act.
- g. Bonds, notes and other obligations of the authority issued or incurred under the provisions of the act shall not be in any way a debt or liability of the State or of any political subdivision thereof other than the authority and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision or be or constitute a pledge of the faith and credit of the State or of any political subdivision but all bonds, notes and obligations, unless funded or refunded by bonds, notes or other obligations of the authority, shall be payable solely from revenues or funds pledged or available for their payment as

 authorized in the act. Each bond, note or other obligation shall contain on its face a statement to the effect that the authority is obligated to pay the principal thereof or the interest thereon only from revenues or funds of the authority and that neither the State nor any political subdivision thereof is obligated to pay the principal or interest and that neither the faith and credit nor the taxing power of the State or any political subdivision thereof is pledged to the payment of the principal of or the interest on the bonds, notes or other obligations. For the purposes of this subsection, political subdivision does not include the authority.

h. All expenses incurred in carrying out the provisions of the act shall be payable solely from the revenues or funds provided or to be provided under or pursuant to the provisions of the act and nothing in the act shall be construed to authorize the authority to incur any indebtedness or liability on behalf of or payable by the State or any political subdivision thereof.

i. The aggregate principal amount of bonds, notes or other obligations ¹outstanding at any one time¹, including subordinated indebtedness of the authority, may not exceed \$1,700,000,000.00. ¹[Any principal amount retired in any manner before and after the effective date of this 1987 amendatory and supplementary act shall not be applied to any unissued aggregate principal amount remaining under the limitations and reductions provided for in this subsection.]¹ If in any fiscal year appropriations by the Legislature to the authority, and amounts received in accordance with contracts entered into with the toll road authorities, if those amounts are not included in legislative appropriations, shall be in excess of \$143,000,000.00 in any fiscal year through the fiscal year beginning on July 1, 1986 or \$201,000,000.00 for the fiscal year beginning on July 1, 1987 or \$331,000,000.00 in any fiscal year thereafter, the aggregate principal amount of \$1,700,000,000.00 shall be reduced by an amount equal to the excess. In computing the foregoing limitations there shall be excluded all the bonds, notes or other obligations, including subordinated indebtedness of the authority, which shall be issued for refunding purposes, provided that the refunding shall be determined by the authority to result in a debt service savings.

The authority shall minimize debt incurrence by first relying on appropriations and other revenues available to the authority before incurring debt to meet its statutory purposes.

The authority shall not incur debt at any time in any fiscal year in excess of the difference between the amount of appropriations and other revenues to the authority theretofore made in that fiscal year and the amount which the Department of Transportation is permitted to commit for transportation projects under the act in that fiscal year as indicated in the budget, plus reasonably necessary expenses, required debt reserve funds, debt service and outstanding financial obligations from prior fiscal years of the authority.

Debt which would have been incurred pursuant to this section, which is not incurred in any fiscal year, may be issued in subsequent years.

(cf: P.L.1987, c.460, s.2)

 $^1\mbox{[3.]}$ $\underline{6.}^1$ Section 8 of P.L.1987, c.460 (C.27:1B-21.1) is amended to read as follows:

8. a. Commencing with the report of the commissioner required to be submitted pursuant to section 22 of P.L.1984, c.73 (C.27:1B-22) on or before March 1, 1988 for the fiscal year commencing July 1, 1988 and for the reports of the commissioner required to be submitted pursuant thereto for each of the next [six] ¹[five] six¹ fiscal years, the amount reported by the commissioner for proposed projects to be financed shall not exceed \$365,000,000.00 exclusive of federal funds [for each of those fiscal years] ¹[in any fiscal year through the fiscal year commencing July 1, 1989 or \$565,000,000 exclusive of federal funds in any of the four succeeding fiscal years], for each of those fiscal years except that in the fiscal year commencing July 1, 1990 and in the fiscal year commencing July 1, 1991 the amount shall not exceed \$565,000,000 exclusive of federal funds¹, except as provided herein. If, in the discretion of the commissioner, a greater amount is determined to be necessary to meet the financing requirements for the ensuing fiscal year, the commissioner may include in a report an amount in excess of 365,000,000.00 exclusive of federal funds ¹[in any fiscal year through the fiscal year commencing July 1, 1989]¹ or in excess of \$565,000,000 exclusive of federal funds in 1 [any of] 1 the 1 [four succeeding] two¹ fiscal years ¹in which an additional appropriation is authorized 1; provided that in no event shall that amount be an amount greater than 105% of that \$365,000,000.00 ¹[in any fiscal year through the fiscal year commencing July 1,]¹ or of that \$565,000,000 ¹[in any of the four succeeding fiscal years] respectively¹.

In any fiscal year for which an amount exceeding \$365,000,000.00 exclusive of federal funds \$^1[in any fiscal year through the fiscal year commencing July 1, 1989]\$^1 or exceeding \$565,000,000 exclusive of federal funds in \$^1[any of the four succeeding fiscal years] the two fiscal years in which an additional appropriation is authorized\$^1\$, was appropriated pursuant to subsection b. of this section, the commissioner shall report on or before March 1 of that fiscal year for the ensuing fiscal year an amount for proposed projects to be financed not greater than [\$365,000,000.00 reduced by the amount in excess of \$365,000,000.00 that was appropriated in that fiscal year] the maximum amount authorized to be appropriated for that ensuing fiscal year pursuant to subsection b. of this section.

b. Commencing with the fiscal year beginning on July 1, 1988 and for each of the next [six] 1 [five] 1 fiscal years, the total amount authorized to be appropriated from the revenues and other nonfederal funds of the New Jersey Transportation Trust

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Fund Authority for the projects listed in the appropriations act ¹[or supplement thereto]¹ pursuant to section 21 of P.L.1984, c.73 (C.27:1B-21), shall not exceed \$365,000,000.00 exclusive of federal funds in any fiscal year ¹[through the fiscal year commencing July 1, 1989 or \$565,000,000 exclusive of federal funds in any of the four succeeding fiscal years] except that in the fiscal year commencing July 1, 1990 and the fiscal year commencing July 1, 1991 the amount shall not exceed \$565,000,000 exclusive of federal funds¹, except as provided herein. If, in any fiscal year, a greater amount is determined to be necessary to meet the financing requirements, the amount appropriated may be in excess of \$365,000,000.00 exclusive of federal funds 1[in any fiscal year through the fiscal year commencing July 1, 1989]¹ or in excess of \$565,000,000¹[,]¹ exclusive of federal funds in ¹[any of the four succeeding fiscal years] the two fiscal years in which an additional appropriation is authorized¹; provided that: (1) in no event shall there be appropriated an amount greater than 105% of \$365,000,000.00 ¹[in any fiscal year through the fiscal year commencing July 1, 1989]¹ or of that \$565,000,000 in any of the ¹[four succeeding] two¹ fiscal years ¹in which an additional appropriation is authorized¹, and provided further, that (2) [the appropriation for the ensuing fiscal year shall not be greater than that \$365,000,000.00 reduced by the amount in excess of \$365,000,000.00 that was appropriated in the current fiscal year] if, pursuant to paragraph (1) of this subsection, a greater fiscal year appropriation is authorized in excess of 1[\$565,000,000 for the fiscal year commencing on July 1, 1990 or for any of the three succeeding fiscal years, the respective ensuing fiscal year appropriations are to be reduced by the same amount that the appropriations for this fiscal year commencing on July 1, 1990 or any of the three succeeding fiscal years respectively exceed \$565,000,000] \$365,000,000 for a fiscal year, the ensuing fiscal year appropriation is to be reduced by the same amount that the appropriation for that fiscal year exceeds \$365,000,000, except that in the two fiscal years in which an additional appropriation is authorized the appropriation for the ensuing fiscal year is to be reduced by the amount the appropriation exceeds \$565,000,000.1

c. [The limit on the amount reported in any fiscal year set forth in subsection a. of this section and the limit on the amount appropriated in any fiscal year set forth in subsection b. of this section shall not include any amount for salaries and other administrative expenses of the department and the authority.] (Deleted by amendment P.L. , c.).

¹d. For the purposes of this section, "the two fiscal years in which an additional appropriation is authorized" means the fiscal years commencing July 1, 1990 and July 1, 1991. ¹

²e. The department shall develop procedures for the auditing of expenditures made by the department and the New Jersey Transit Corporation from funds appropriated ⁴on and after the

1 effective date of P.L.1991, c. (now before the Legislature as this bill)⁴ for transportation projects from the revenues of the 2 authority and shall cause an audit to be made of these 3 expenditures in order to determine the extent to which these 4 5 funds are expended for costs directly related to the projects, 6 including but not limited to salaries and other administrative expenses. This audit shall be subject to review by the State 7 8 Auditor and transmitted not less than annually to the presiding 9 officer of each house of the Legislature, and to the Chair of the 10 Senate Revenue, Finance and Appropriations Committee, the Senate Transportation and Public Utilities Committee, the 11 12 Assembly Appropriations Committee, the Assembly 13 Transportation Committee, and the Assembly Transportation 14 Authorities, Telecommunications and Technology Committee or their successors.² 15 16

(cf: P.L.1987, c.460, s.8)

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¹7. Section 25 of P.L.1984, c.73 (C.27:1B-25) is amended to read as follows:

25. a. Notwithstanding the provisions of subtitle 4 of Title 27 of the Revised Statutes and P.L.1946, c.301 (C.27:15A-1 et seq.), commissioner may, pursuant to appropriations authorizations being made from time to time by the Legislature according to law, allocate to counties and municipalities funds acquisition, engineering, construction, planning, reconstruction, repair, resurfacing²[, maintenance]² rehabilitation of public highways and the planning, acquisition, engineering, construction, reconstruction, repair, maintenance and rehabilitation of public transportation projects and of other transportation projects which a county or municipality may be authorized by law to undertake. In the case of a county or municipality for which an allocation has been made for the federal fiscal year beginning October 1, 1983, of an amount of federal aid for the federal aid urban system, as defined in 23 U.S.C. §103, the amount of State aid allocated under this section in any fiscal year shall not be less than the amount of federal aid so allocated, together with the amount of matching funds required under federal law. No allocation shall be made to county or municipality without certification commissioner: (1) that there exists with respect to that county or municipality a comprehensive plan, or plans, which he has approved, for the effective allocation, utilization coordination of available federal and State transportation aid, and (2) that the county or municipality has agreed that State aid provided under this section is provided in lieu of federal aid for the federal aid urban system program and that any federal aid for the federal aid urban system program attributable to the area will be programmed by the Department of Transportation for projects of regional significance. In any year in which insufficient funds have been appropriated to meet the minimum county allocations established in this section, or if no

appropriation is provided, the commissioner shall determine on a prorated basis the amount of the deficiency for each county having a minimum allocation and allocate from funds available under the federal aid urban system program sufficient funds to meet the minimum allocations.

b. The commissioner shall, pursuant to appropriations or authorizations being made from time to time by the Legislature according to law and pursuant to the provisions of subsection d. of this section, allocate at his discretion State aid to municipalities for public highways under their jurisdiction and for emergency transportation projects, except that the amount to be appropriated for this program shall be 15% of the amount appropriated pursuant to the provisions of paragraph (2) of subsection d. of this section.

c. The commissioner shall, pursuant to appropriations or authorizations being made from time to time by the Legislature according to law and pursuant to the provisions of subsection d. of this section, allocate State aid to municipalities for public highways under their jurisdiction, except that the amount to be appropriated for this purpose shall be 85% of the amount appropriated pursuant to the provisions of paragraph (2) of subsection d. of this section. The amount to be appropriated shall be allocated on the basis of the following distribution factor:

2.7

where, DF equals the distribution factor

Pc equals county population

Ps equals State population

Cm equals municipal road mileage within the county

Sm equals municipal road mileage within the State.

After the amount of aid has been allocated based on the above formula, the commissioner shall determine priority for the funding of municipal projects within each county, based upon criteria relating to volume of traffic, safety considerations, growth potential, readiness to obligate funds and local taxing capacity.

For the purposes of this subsection, (1) "population" means the official population count as reported by the New Jersey Department of Labor; and (2) "municipal road mileage" means that road mileage under the jurisdiction of municipalities, as determined by the department.

d. There shall be appropriated at least \$30,000,000.00 in each fiscal year for the purposes provided herein and in subsections b. and c. of this section. (1) Of that appropriation, the commissioner shall allocate \$5,000,000.00 as State aid to any municipality qualifying for aid pursuant to the provisions of

P.L.1978, c.14 (C.52:27D-178 et seq.). The commissioner shall 1 2 allocate the aid to each municipality in the same proportion that the municipality receives aid under P.L.1978, c.14. (2) The 3 remaining amount of the appropriation shall be allocated pursuant 4 to the provisions of subsections b. and c. of this section. 1 5 6

(cf: P.L.1987, c.460, s.6)

²8. (New section) ³[Notwithstanding the provisions of any other law to the contrary, there is appropriated to the Department of Transportation the sum of \$200,000,000 from the revenues and other nonfederal funds of the New Jersey Transportation Trust Fund Authority for transportation projects. Prior to the expenditure of any funds by the department for these projects, the commissioner shall submit a report of the proposed projects in the same manner as provided for the annual report of proposed projects in section 22 of P.L.1984, c.73 (C.27:1B-22) and this report shall be considered and may be acted upon in the same manner as the annual report.²] Notwithstanding the provisions of any other law to the contrary, there is appropriated to the Department of Transportation from the revenues and other nonfederal funds of the New Jersey Transportation Trust Fund Authority the sum of \$200,000,000 for the following additional specific projects identified under the six general program headings as follows:

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25	A. STATE	<u> </u>			
26	(1) Const	ruction			
27	<u>Route</u>	Section	Description	<u>County</u>	Amount
28					
29			Type II Noise		
30			<u>Barriers</u>	<u>Various</u>	<u>(\$7,000,000)</u>
31					
32	9	<u>13E</u>	Contract 2, Trunk		
33			<u>Line, Drainage at</u>		
34			Decatur Avenue	<u>Atlantic</u>	(1,532,000)
35					
36	_23	<u>3AB</u>	Wind Beam Road to		
37			south of Cutlass Road	<u>Morris</u>	(5,519,000)
38					
39	<u>30</u>	<u>6A5E</u>	Fir Avenue to Chester		
40			Avenue	<u>Atlantic</u>	(9,810,000)
41					
42	<u>30/130</u>	<u>1H</u>	Cooper River to		
43			Airport Circle and		
44			Circle to Stand	<u>Camden</u>	(13,662,000)
45	<u>35</u>	<u>12R</u>	<u>Victory Bridge, fender</u>		
46			<u>repairs</u>	Middlesex	(1,000,000)
47					
48	<u>49</u>	2J3G	North of Freas Road to		
49			<u>Griffith Avenue</u>		
50			(Salem River flooding)	<u>Salem</u>	<u>(5,351,000)</u>

1 2 3	<u>70/41</u>	2G2F 3D	Ellisburg Circle cut- through and Route 70 improvements		(3,285,000)
4 5 6 7	_70	<u>1</u> J	Racetrack Circle elimination	Camden	(11,192,000)
8 9 10	<u>_79</u>	<u>3C</u>	Culvert replacement at Big Brook (#1322-153)	Monmouth	(2,160,000)
11 12 13	83	<u>1B</u>	Removal of structure over railroad right-of- way (#0512-151)	Cape May	(1,926,000)
14 15 16 17	129/ 33/1	11B 1C1N	Barlow Street and Route to Hamilton Avenue, eas of Walnut to Clinton,		
18 19			Broad, State	Mercer	(13,077,000)
20 21 22 23	<u>208</u>	<u>3R1D</u>	Goffle Avenue to north of Cedar Hill Road (safety improvements)	Bergen/ Passaic	<u>(5,867,000)</u>
24 25	<u>287</u>		Sedimentation cleanup	Various	(2,067,000)
<i>2</i> .a					
26			Betterments	Various	(21,621,000)
26 27	(2) Right	t_of_way	Betterments	<u>Various</u>	(21,621,000)
26 27 28 29	(2) Right Route	t-of-way Section	Betterments Description	<u>Various</u> <u>County</u>	(21,621,000) <u>Amount</u>
26 27 28 29 30 31					
26 27 28 29 30 31 32 33			Description	County	<u>Amount</u>
26 27 28 29 30 31 32 33 34 35 36 37	Route	Section	Description Advance acquisition Paterson Plank	County Various	Amount (2,238,000)
26 27 28 29 30 31 32 33 34 35 36 37 38 39 40	<u>Route</u>	Section <u>7E</u>	Description Advance acquisition Paterson Plank Road Intersection Secaucus Road Intersection Grovers Mill Road extension at motor	County Various Hudson Hudson	Amount (2,238,000) (500,000)
26 27 28 29 30 31 32 33 34 35 36 37 38 39 40 41 42	1 <u>89</u>	Section 7E 6]	Description Advance acquisition Paterson Plank Road Intersection Secaucus Road Intersection Grovers Mill Road	County Various Hudson	Amount (2,238,000) (500,000)
26 27 28 29 30 31 32 33 34 35 36 37 38 39 40	1&9 1&9 1&295	Section 7E 6J 2M9E	Description Advance acquisition Paterson Plank Road Intersection Secaucus Road Intersection Grovers Mill Road extension at motor vehicle station	County Various Hudson Hudson Mercer Monmouth	Amount (2,238,000) (500,000) (500,000)

1 2 3 4	<u>34</u>	<u>6B</u>	Resurfacing and intersection improve-ments, vicinity of Cottrell Road	Middlesex	<u>(500,000)</u>
5 6 7	<u>47</u>	<u>11C</u>	Landis Avenue circle	Cumberland	(685,000)
8 9 10 11	<u>49</u>	<u>6D</u>	West of Commerce Street to west of West Avenue (Milepost 21.4 to 24.5)	Cumberland	(236,000)
12 13 14	<u>202</u>	<u>10D</u>	Church Street to north of Finney Avenue and Childs Lane	Somerset	(100,000)
15 16 17 18	206/94	<u>1B</u>	Trinity Street to Hampton-Newton Township line	Sussex	<u>(750,000)</u>
19 20 21 22 23	206/94	<u>1C</u>	Hampton-Newton Township line to south of Route 94	Sussex	(362,000)
24 25 26	322	<u>5B</u>	Union Road to west of Horseshoe Run Stream	Gloucester	(100,000)
27	(3) Engin	eering			
28	Route	Section	Description	County	Amount
29					
30 31 32	<u>1&9</u>	<u>6 J</u>	Secaucus Road Intersection	<u>Hudson</u>	(941,000)
33 34	<u>1&9</u>	<u>7E</u>	Paterson Plank Road	<u>Hudson</u>	(600,000)
35 36 37 38	<u>1&295</u>	<u>2M9E</u>	Grovers Mill Road extension at motor vehicle station	<u>Mercer</u>	<u>(60,000)</u>
39 40 41 42	<u>21</u>		Over Interstate 78 and Conrail, interim repairs	Essex	(500,000)
43 44 45	21		Traffic Safety Manage- ment (TSM) improvements (4 sections)	Essex	(1,600,000)
46 47					
48	<u>24</u>	<u>(5)</u>	East Madison connector	Morris	(1,000,000)

1 2 3	<u>31</u>	<u>(6)B</u>	Bartles Corner Road to Stanton Station Road	Hunterdon	(2,000,000)
4			Miscellaneous contract		
5			adjustments (Engineering	ng/	
6			Right-of-way/Construct		(1,488,000)
7					
8			Preconstruction Engine	ering	
9			Management System		
10			(PEMS) operation		<u>(667,000)</u>
11					
12			Computer Aided Design		
13			and Drafting (CADD)/Geo	<u>)-</u>	
14			graphic Information		
15			System (GIS)		<u>(2,900,000)</u>
16					
17			Traffic Management		
18			System "MAGIC," Phase		
19			I, (Routes 80, 46, 4,		
20			3 and 280)	<u>Various</u>	(1,000,000)
21					
22			Computerized signing		()
23			inventory		(2,500,000)
24			0 11 1		
25			Corridor improvement	V:	(500,000)
26			<u>studies</u>	<u>Various</u>	<u>(500,000)</u>
27 28			Droposel dovelopment/		
20 29			<u>Proposal development/</u> problem studies	Various	(1 000 000)
30			problem studies	various	(1,000,000)
31			Unmanned drawbridge		
32			repairs	Various	(1,000,000)
33			ropurra	<u>vai rous</u>	(1,000,000)
34			Bridge decks at Routes		
35			80, 280, 287, and 206	Various	(200,000)
36			<u> </u>		(=00,000)
37	B. BRIDO	GES			
38	Descrip			County	Amount
39		<u> </u>			
40	State r	natch to va	rious		
41	local	bridge pro	jects		
42	_sponso	ored by loc	<u>al</u>		
43	_juriso	dictions		<u>Various</u>	(4,000,000)
44					
45	C. STATE	AID			
46	Descrip	otion		<u>County</u>	<u>Amount</u>
47					
48	State a		_	_	
49	counti	es	<u>Various</u> 5	[(10,000,000	<u>)</u>] <u>(5,000,000)</u> ⁵

1	State aid to				
2	municipalities	<u>Various</u>	$^{5}[(15,000,000)](20,000,000)^{5}$		
3					
4	D. CAPITAL PROGRAM IMPLEMENT.	ATION			
5	Description		<u>Amount</u>		
6					
7	Department of Transportation	on	(8,500,000)		
8					
9	New Jersey Transit Corpora	<u>tion</u>	(1,500,000)		
10					
11	E. RAIL				
12	Description	County	<u>Amoun t</u>		
13					
14	"Rail Infrastructure				
15	0 11111		(, , , , , , , , , , , , , , , , , , ,		
16	Support facilities/equipment	ment	(1,600,000)		
17	Turned to the continue		(4, 000, 000)		
18	Immediate action		(1,000,000)		
19 20	"Rail New Initiatives				
21	Rall New Illitiatives				
22	Secaucus Transfer, design	1			
23	Secaucus Transfer, design	<u> </u>			
24	and engineering	Hudson	(11,340,000)		
25		11445011	(11,010,000)		
26	F. BUS				
27	Description		Amoun t		
28					
29	"Bus Maintenance Facilities	6			
30	and Support Equipment	-			
31					
32	Bus equipment leases		(3,130,000)		
33					
34	Bus operations support				
35	<u>equipment</u>		(1,270,000)		
36					
37	The amount appropriated h				
38	program heading of Capital P				
39	exceed \$8,500,000 for the Do				
40	\$1,500,000 for the New Jersey				
41	available for personal services				
42	Department of Transportatio Corporation employees for				
43					
44 45	research, construction, right-of-way acquisition, or other costs directly related to projects in the New Jersey transportation				
46	construction program.	the New Jer	sey transportation		
47	Of the amount appropriated	l hereinahove	for State aid to		
48	municipalities cited under the ge				
49			on shall allocate		
50	\$5,000,000 as State aid to any				
			, , , , , , , , , , , , , , , , , , , ,		

pursuant to the provisions of P.L.1978, c.14 (C.52:27D-178 et seq.). The commissioner shall allocate the aid to each municipality in the same proportion that the municipality receives aid under P.L.1978, c.14. ⁴[The remaining amount of the appropriation shall be allocated pursuant to the provisions of subsections b. and c. of section 25 of P.L.1984, c.73 (C.27:1B-25).]⁴ ⁵Of the remaining amount of the appropriation, \$10,000,000 shall be allocated pursuant to the provisions of subsections b. and c. of section 25 of P.L.1984, c.73 (C.27:1B-25).⁵

Notwithstanding the provisions of subsection d. of section 21 of P.L.1984, c.73 (C.27:1B-21), in order to provide the department with flexibility in administering the appropriations by specific project identified in this act and in P.L.1990, c.43, the transfer provisions in P.L.1990, c.43 relating to the projects authorized to be funded by the revenues and other funds of the Transportation Trust Fund authority shall apply to this section.³

¹[4.] ²[8.¹] 9.² This act shall take effect immediately.

TRANSPORTATION

Increases by \$200,000,000 the maximum annual capital program to be financed by the Transportation Trust Fund Authority for two-year period commencing with fiscal year 1991, appropriates \$200,000,000 of Trust Fund Authority funds.

appropriated in any fiscal year set forth in subsection b. of this section shall not include any amount for salaries and other administrative expenses of the department and the authority.] (Deleted by amendment, P.L....., c.....).

(cf: P.L.1987, c.460, s.8)

4. This act shall take effect immediately.

STATEMENT

This bill increases the annual transportation capital program, funded by the New Jersey Transportation Trust Fund Authority, from \$365 million to \$565 million. The larger capital program amount, for fiscal years 1991 through 1994, would help support greater efforts which are needed to redress the State's rapidly deteriorating highway and mass transit system, to expand the existing transportation system, and to accommodate vital, new system additions. The limitation on the use of Trust Fund moneys for salaries and other administrative expenses is deleted. Also, the definition of public transportation projects is expanded to include maintenance of the useful life of these projects.

Although the Transportation Trust Fund Authority construction program, as revised pursuant to P.L.1987, c.460, was proposed to be a level \$365 million for each of the seven fiscal years through fiscal year 1995, a mid-course review indicates that lower than anticipated authority bond sales permit, and accelerating infrastructure needs require an increase in funding support. Moreover, this funding increase from \$365 million to \$565 million can be entirely accommodated without increasing the existing \$33 million annual appropriation to the Trust Fund Account. Therefore, the expanded capital program would not be an added demand on the State's general fund.

The expanded capital program would also act as a beneficial countercyclical aid to mitigate the economic downturn now being experienced in the State. By accelerating the construction and completion of essential transportation improvements, an important job production catalyst would be provided to the State while our residents would, simultaneously, benefit from greater transportation opportunities.

TRANSPORTATION

Increases by \$200,000,000 the maximum annual capital program to be financed by Transportation Trust Fund Authority for four-year period commencing with current fiscal year.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

[SECOND REPRINT] SENATE, No. 3156

with Assembly committee amendments

STATE OF NEW JERSEY

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DATED: JANUARY 17, 1991

The Assembly Appropriations Committee reports favorably Senate Bill No. 3156 (2R) with committee amendments.

Senate Bill No. 3156 (2R), as amended, increases the maximum amount of the annual transportation capital program, funded by the New Jersey Transportation Trust Fund Authority, from \$365 million to \$565 million for the current and succeeding fiscal year. The amended bill also appropriates \$200 million from the authority funds to the Department of Transportation (DOT) for the fiscal year and specifies projects under six general headings. The larger capital program amount for the two year period would help support greater efforts which are needed to redress the State's rapidly deteriorating highway and mass transit system, to expand the existing transportation system, and to accommodate vital new system additions. The limitation on the use of Trust Fund moneys for salaries and other administrative expenses is removed. Also, Trust Fund revenues are permitted to be used for the maintenance of public transportation projects. The amended bill provides that the \$1.7 billion bonding "cap" would refer to outstanding bonds and eliminates the requirement that retired bonds be counted against the overall debt limit.

Although the Transportation Trust Fund Authority capital program, revised pursuant to P.L.1987, c.460, was proposed to be at the level of \$365 million for each of seven fiscal years through fiscal year 1995, a mid-course review indicates that lower than anticipated authority bond sales permit, and accelerating infrastructure needs require, an increase in funding support. Moreover, this funding increase from \$365 million to \$565 million can be entirely accommodated without increasing the existing \$331 million annual appropriation to the Trust Fund Account. The expanded capital program would not be an added demand on the State's General Fund, yet would have beneficial countercyclical effects to mitigate the economic downturn now being experienced in the State.

Finally the bill directs DOT to develop procedures for auditing expenditures made by them and the New Jersey Transit Corporation from the funds appropriated for transportation projects, including salaries and administrative expenses. This audit is subject to review by the State Auditor and the department is required to submit the audit annually to the Legislature.

The bill as amended is identical to $A-4101\ ACS$ as amended by this committee.

SENATE TRANSPORTATION AND PUBLIC UTILITIES COMMITTEE

STATEMENT TO

SENATE, No. 3156

with Senate committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 13, 1990

The Senate Transportation and Public Utilities Committee favorably reports Senate Bill No. 3156 with committee amendments.

This bill, as amended by the committee, increases the maximum amount of the annual transportation capital program, funded by the New Jersey Transportation Trust Fund Authority, from \$365 million to \$565 million for the current and succeeding fiscal year. The larger capital program amount for this two year period would help support greater efforts which are needed to redress the State's rapidly deteriorating highway and mass transit system, to expand the existing transportation system, and to accommodate vital new system additions. The limitation on the use of Trust Fund moneys for salaries and other administrative expenses is deleted. Also, Trust Fund revenues are permitted to be used for the maintenance of public highway, public transportation projects and other transportation projects - both State and local aid projects. amended bill provides that the \$1.7 billion bonding "cap" would refer to outstanding bonds and eliminates the requirement that retired bonds be counted against the overall debt limit. The bill also alters the competitive bidding requirements for bond sales, but does require prior advertisement of the procedures for bond sales as well as the bidding requirements. The purpose of these provisions is to permit the Trust Fund Authority to take advantage of modern, electronic bidding methods.

Although the Transportation Trust Fund Authority capital program, revised pursuant to P.L.1987, c.460, was proposed to be a level \$365 million for each of seven fiscal years through fiscal year 1995, a mid-course review indicates that lower than anticipated authority bond sales permit, and accelerating infrastructure needs require, an increase in funding support. Moreover, this funding increase from \$365 million to \$565 million can be entirely accommodated without increasing the existing \$331 million annual appropriation to the Trust Fund Account. Therefore, the expanded capital program would not be an added demand on the State's General Fund. The expanded capital program would also act as a beneficial countercyclical aid to mitigate the economic downturn now being experienced in the State.

The amendments approved by the committee provide for a definition of the term maintenance of public highways, public transportation projects, and other transportation projects and authorize such maintenance to be funded by the Trust Fund

Authority. These amendments therefore extend the authorization in the original bill to fund maintenance of public transportation projects at the State level to public transportation projects, public highways and other transportation projects, at both the State and local aid level.

The amendments also clarify that the \$1.7 billion bonding limitation would apply only to the outstanding bonded indebtedness of the authority. Finally, the amendments provide for advertisement of the procedures for bond sales as well as the bidding requirements.

SENATE REVENUE, FINANCE AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[FIRST REPRINT] SENATE, No. 3156

with Senate committee amendments

STATE OF NEW JERSEY

DATED: JANUARY 10, 1991

The Senate Revenue, Finance and Appropriations Committee reports favorably Senate Bill No. 3156 (1R), with Senate committee amendments.

Senate Bill No. 3156 (1R), as amended, increases the maximum amount of the annual transportation capital program, funded by the New Jersey Transportation Trust Fund Authority, from \$365 million to \$565 million per year in the 1991 and 1992 fiscal years. The amended bill also appropriates \$200,000,000 from the funds of the authority to the Department of Transportation for transportation projects. Prior to expending these funds the department is required by the bill to submit a report of the proposed projects for consideration by the Legislature. The amended bill provides that the \$1.7 billion bonding "cap" would refer to the value of outstanding bonds only and eliminates the requirement that retired bonds be counted against the overall debt limit.

The amended bill removes the limitation on the use of Trust Fund moneys for salaries and other administrative expenses. Also, Trust Fund revenues may be used for the maintenance of public transportation projects for work that will extend the life of a project for at least three years.

The Transportation Trust Fund Authority capital program, revised pursuant to P.L.1987, c.460, was to be a level \$365 million for each of seven fiscal years through fiscal year 1995. The funding increase from \$365 million to \$565 million for two fiscal years can be accommodated without increasing the existing \$331 million annual General Fund appropriation to the Trust Fund Account.

COMMITTEE AMENDMENTS

The committee amendments appropriate \$200,000,000 from the Transportation Trust Fund Authority to the Department of Transportation and require that the department report its proposed project list prior to expending the funds. The amendments also limit the use of bond funds for maintenance to that maintenance work which will extend the life of public transportation projects by more than three years. In addition, the amendments require an audit of projects undertaken with authority funds to determine the extent to which these funds are expended for costs directly related to the

projects, including salaries and administrative costs. The committee also removed a modification in the current bidding procedures that had been added to the bill by a Senate Transportation and Public Utilities Committee amendment.

FISCAL IMPACT

This bill increases the authorized annual Transportation Trust Fund Authority capital program for FY91 and FY92 from \$365 million to \$565 million. The bill also appropriates \$200,000,000 from the revenues and other funds of the authority to the Department of Transportation. However, the increased authorization will not require an increase in the annual \$331 million appropriation from the General Fund to the Trust Fund Account.



OFFICE OF THE GOVERNOR NEWS RELEASE

CN-001 Contact:

TRENTON, N.J. 08625 Release:

Emma Byrne Nancy Kearney 609/292-8956 Monday Feb. 25, 1991

GOVERNOR SIGNS RECESSION-BUSTING LAW LIFTING TRUST FUND CAP: PAVES THE WAY FOR TRANSPORTATION PROJECTS, JOBS

With a promise to keep New Jersey's competitive edge into the next century, Governor Jim Florio today signed a law lifting the cap on the Transportation Trust Fund, pumping some \$1.1 billion into the economy over the next two years and creating approximately 7,000 new construction jobs.

"I'm here to keep a promise I made to help this state build its way out of this national recession," said Governor Florio. "I'm here to sign the law that raises the limit of the Transportation Trust Fund so everyone in this state gets the benefit of projects that help us grow and create jobs. We're here because we decided to take a positive step to make ours a future where New Jersey works."

The Governor, joined by Transportation Commissioner Tom Downs, signed his first name to the bill at a ceremony at the Carpenters Local Union Hall in Gloucester City, and then completed his signature at the Laborers Local 472 Hall in Newark.

The Department of Transportation, which is required to list the specific projects that would be financed, has identified 56 projects. The projects fall in six categories: State, Bridges, State Aid, Capital Program Implementation, Rail and Bus. A complete list is attached.

The bill will increase the authorized annual Transportation Trust Fund Authority Capital Program for fiscal years 1991 and 1992 from \$365 million to \$565 million bringing the total Trust Fund capital allocation to more than \$1.1 billion. The Governor had called on the Legislature to lift the cap last fall and again in his January State of the State address.

"When it comes down to doing business both here and around the world, we in New Jersey have an enormous advantage. Our ports, our airports, our bridges

and highways make us a critical gateway to commerce," Governor Florio said. "We need to invest in maintaining that edge. By lifting the Cap, we can raise the money we need now to preserve our transportation network and create jobs in the process."

Spending from the Trust Fund, supported by the gas tax, was previously capped at \$365 million annually, with unspent funds carried over in reserve. The combination of available dollars in the fund now, plus current bonding capacity, will allow the state to raise expenditures immediately with no need for additional revenue. Lifting the cap now is good timing because the current economic climate is such that transportation project bids are coming in up to 25 percent below last year's bids.

"Why wait to use that money? We need it now. Anyone driving the roads of this state knows there is plenty of work to do. The economy tells us that this is the time to take advantage of our Triple A credit rating," Governor Florio said. "For every \$1 we spend on a construction project, we generate about \$4 in economic activity throughout our entire economy. All those things tell me it's time to put our money to work for New Jersey's workers."

The Trust Fund was created by the Legislature in 1984 as the sole source of state funding for capital construction for the state Department of Transportation and New Jersey Transit. When the Trust Fund was renewed in 1987, the Legislature placed a \$365 million cap on spending. The artificial cap, combined with the required federal match for some projects, increased the backlog of projects solely funded by the state.