## LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

(Economic Recovery Fund--establish)

NJSA:

t, •

34:1-10

LAWS OF:

1992

CHAPTER:

16

BILL NO:

S2

SPONSOR(S):

Gormley and Sinagra

DATE INTRODUCED:

March 5, 1992

COMMITTEE:

ASSEMBLY:

Appropriations;; Financial Institutions

SENATE:

Budget; Commerce

AMENDED DURING PASSAGE:

Yes Amendments during passage denoted

by asterisks

DATE OF PASSAGE:

ASSEMBLY:

May 21, 1992

SENATE:

April 2, 1992

DATE OF APPROVAL:

June 10, 1992

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Yes 5-18-92 & 4-30-92

SENATE:

Yes 3-30-92 & 3-19-92

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

No

KBG:pp

## [FOURTH REPRINT] SENATE, No. 2

## STATE OF NEW JERSEY

### **INTRODUCED MARCH 5, 1992**

By Senators GORMLEY, Sinagra, Cafiero, Girgenti, Kyrillos, Adler, Lipman and Inverso

AN ACT concerning the New Jersey Economic Development Authority <sup>1</sup>[and], <sup>1</sup> amending and supplementing P.L.1974, c.80 <sup>1</sup>, and making an appropriation <sup>1</sup>.

3 4 5

6

7

8 9

10

11 12

13 14

15

16

17

18

19 20

2122

2324

2526

27 28

29 30

31

32

33

34

35 36

37

38 39

4Ω

41

42

1

2

## BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) <sup>2</sup>[Section] <u>Sections</u><sup>2</sup> one through <sup>1</sup>[nine] <sup>2</sup>[<u>eleven</u>]<sup>1</sup>ten<sup>2</sup> of this act shall be known and may be cited as the "Economic Recovery Fund Act."
- 2. (New section) The Legislature finds and determines that limitations on the availability of loan funds from financial institutions has seriously impeded the development completion of many economic development projects, including the expansion of manufacturing operations and high technology business ventures, the development of infrastructure and transportation improvements to stimulate economic development, and cultural, recreational and tourism facilities or improvements; that it is in the public interest to establish an Economic Recovery Fund to enable the State to make direct investments in economic development projects, to establish new programs to assist small business, and to leverage moneys for economic recovery in the most effective and creative manner through such mechanisms as public-private partnerships, grants, guarantees and direct loans; and that the Economic Development Authority is the appropriate entity to implement the goals of a diverse economic recovery program.
- 3. (New section) a. The New Jersey Economic Development Authority shall establish and maintain a special nonlapsing fund to be known as the "Economic Recovery Fund," hereinafter the "fund," into which shall be deposited such moneys: (1) as shall be paid to the fund by the State Treasurer pursuant to a contract between the State Treasurer and the authority authorized by this act; (2) as shall be otherwise appropriated by the State for the purpose of such fund; (3) if the authority so determines in any resolution authorizing any particular bonds, as shall be received by the authority from the sale of such bonds as provided by law; (4) as shall be received by the authority from the repayment of loans made from the fund; and (5) any other moneys or funds of the authority which it determines to deposit therein.

EXPLANATION---Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

investments shall be credited to the fund.

Moneys in the fund may be invested in such obligations as the authority may approve and interest or other earnings on such

Matter underlined thus is new matter.
Matter enclosed in superscript numerals has been adopted as follows:

Senate SCM committee amendments adopted March 19, 1992.
Senate SBA committee amendments adopted March 30, 1992.

Assembly AFI committee amendments adopted April 30, 1992.
Assembly AAP committee amendments adopted May 18, 1992.

3

- b. In addition to any other powers which may be conferred on the authority by this act, the authority, by resolution, shall have the power to: (1) pay all or part of the cost of any project or projects; (2) make loans, guarantees, equity investments, and grants, or provide other forms of financing for any project; and (3) provide for the funding, or refunding, of any bonds; further, the authority shall have the power to incur indebtedness, borrow money and issue bonds secured wholly by the moneys in the fund for the purpose of providing funds for the powers conferred by this paragraph and any other power of the authority.
- c. The authority may, in any resolution authorizing the issuance of bonds or notes, create or authorize the creation within the fund of special program accounts, to be held in pledge or otherwise for payment or redemption of such bonds or notes, revenues or other purposes and to covenant as to the use and disposition of the moneys held in such accounts.
- 4. (New section) The authority may use the moneys in the fund to pay principal of, premium, if any, and interest on bonds or notes, which shall be entitled "Economic Recovery Fund Bonds or Notes," as appropriate, the proceeds, or net proceeds, of which shall be deposited into the fund, or used for purposes of the fund, and moneys in the fund, including money received from the sale of bonds shall, in such manner as is determined by the authority, and pursuant to <sup>4</sup>[subsection] subsections<sup>4</sup> d. <sup>4</sup>and f. <sup>4</sup> of this section, be used for the financing of projects as set forth in section 3 of P.L.1974, c.80 (C.34:1B-3) and to establish <sup>1</sup>[accounts for the following projects]<sup>1</sup>:
- a. an economic growth account for business programs, which will invest in small and medium-size businesses that have the greatest potential for creating jobs and stimulating economic growth through such elements as a Statewide lending pool for small business, a business composite bond guarantee, a <sup>3</sup>[State export-import <sup>2</sup>[bank, to be created by law for the purposes of this act,] loan program<sup>2</sup>] fund to further supplement the export finance program of the authority<sup>3</sup> to provide <sup>3</sup>direct loans and<sup>3</sup> working capital necessary for New Jersey businesses to compete in the global market, real estate partnerships, a Statewide composite bond pool to assist municipalities in acquiring needed financing for capital expenditures, community-based assistance assist municipalities in establishing local development corporations to stimulate economic development, a venture capital fund for start-up costs for businesses developing new concepts and inventions<sup>3</sup>, and a fund to assist businesses with expansion in such areas as manufacturing retooling to improve quality, to reduce production costs and to train employees to apply the latest technology<sup>3</sup>;
- b. an economic development infrastructure program account, which shall provide for the financing and development of infrastructure and transportation projects, including but not limited to ports, terminal and transit facilities, roads and airports, parking facilities used in connection with transit facilities, and related facilities, including public-private partnerships, that are integral to economic growth;
  - c. an account for <sup>2</sup>a<sup>2</sup> cultural, recreational <sup>4</sup>, fine and

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16 17

18 19

20

21

22 23

24

25

26 27

28

29 30

31 32

33

34

35

36

37

38 39

40

41

42

43

44 45

46

47

48

49 50

51 52

54

performing arts, military and veterans memorial, historic preservation project<sup>4</sup> and tourism facilities and improvements program, which shall provide for the financing and development of cultural, recreational 4, fine and performing arts, military and veterans memorial, historic preservation<sup>4</sup> and tourism projects, including partnerships with public, private and non-profit entities; <sup>1</sup>[and]<sup>1</sup>

- d. an account, into which shall be deposited an amount not less than  ${}^{1}[\$50,000,000]$   ${\$45,000,000}^{1}$ , out of the total amounts deposited or credited to the fund from the proceeds of the sale of Economic Recovery Fund Bonds or Notes, for the financing of capital facilities for primary and secondary schools in the State, <sup>4</sup>[pursuant to P.L. , c. (C. ) (now before the Legislature as Senate Bill No. 514 of 1992 and <sup>2</sup>[A-12] Assembly Bill No. 1116<sup>2</sup> of 1992) 2, provided, however, that if to make direct loans to school districts for the purpose of the renovation, repair or alteration of existing school buildings, the construction of new school buildings or the conversion of existing, school buildings to other instructional purposes.
- (1) In order to ensure the most effective utilization of the moneys in the account, the Commissioner of Education shall review all of the public school facilities throughout the State to determine the extent to which school districts are able to provide educational facilities as required pursuant suitable completion of that N. J.S. 18A:33-1. Upon review, commissioner shall establish a list of selection criteria for school districts applying for a loan from the account, taking into consideration all of the factors which impact on the ability of each school district to provide suitable facilities, including the number of unhoused pupils, the number of years on split or curtailed sessions, the rate of pupil population increase, the adequacy of existing or proposed facilities, the school tax rate of the district, the equalized valuations per pupil of the district, and any other factors which the State Board of Education\_deems necessary or appropriate. Any school district shall be eligible to receive an additional loan pursuant to this subsection even if the district has received a previous loan if that additional loan is in conformity with the selection criteria established pursuant to this paragraph.
- (2) Any local board of education may determine, by resolution, to apply for a loan from the account. Upon adoption of that resolution, the local board of education shall file an application with the Commissioner of Education, which application shall include a complete description of the project, and shall indicate the manner in which the school district shall repay the loan. Upon receipt of the application, the commissioner shall investigate the conditions in the district in the context of the selection criteria established pursuant to paragraph (1) of this subsection. The commissioner shall report his findings to the State Board of Education, and may include in his report a recommendation as to the amount, if any, of the loan proposed with respect to the school district.
- 53 The State Board of Education shall review the commissioner's reports, and, by resolution, shall approve or

disapprove a district's eligibility for funding. Upon determining
the districts eligible for loans from the account, the board shall
forward a copy of the resolution to the authority who shall
determine:

the amount of the loan for each district;

the repayment schedule for the loan which shall in no event be in excess of 15 years; and

the interest rate to be charged for each loan, which shall be no more than 50% of the yearly average of the weekly Treasury Bill Index.

- (4) Provided; if<sup>4</sup> funds for school capital construction become available through <sup>3</sup>[bond authorizations] the adoption of any <sup>4</sup>State<sup>4</sup> bond act or <sup>4</sup>State authority or agency<sup>4</sup> bond resolution authorizing the issuance of bonds for the funding of such capital construction facilities<sup>3</sup>, the fund will be reimbursed or credited from those sources for any amounts expended or obligated from the fund for school capital construction purposes<sup>2</sup> <sup>3</sup> and the amounts so reimbursed or credited shall be used for any other purpose of this act<sup>3</sup>; <sup>4</sup>[¹and]<sup>4</sup>
- e. an environmental cleanup business assistance pilot program account which will provide assistance to businesses which are conducting or may be required to conduct an environmental cleanup pursuant to the provisions of the "Environmental Cleanup Responsibility Act," P.L.1983, c.330 (C.13:1K-6 et seq.), or which have discovered a hazardous discharge on a property owned by that business and are seeking to voluntarily initiate a cleanup process in accordance with law<sup>1</sup> <sup>3</sup>[<sup>2</sup>, provided that businesses against which enforcement actions have been taken or against which fines or penalties have been levied or assessed pursuant to P.L.1983, c.330 shall not be eligible for assistance<sup>2</sup>]. In determining eligibility for assistance, the authority shall consider, in consultation with the Department of Environmental Protection, the compliance history of any applicant<sup>3</sup> <sup>4</sup>; and
- f. an account, into which shall be deposited an amount not less than \$15,000,000, out of the total amounts deposited or credited to the fund from the proceeds of the sale of Economic Recovery Fund Bonds or Notes, for the financing of shore restoration, maintenance, monitoring, protection and preservation projects pursuant to the shore protection master plan prepared by the Department of Environmental Protection pursuant to P.L.1978, c.1574.
- 5. (New section) With respect to projects to be financed by the authority pursuant to this act <sup>2</sup>and undertaken with moneys from the Economic Recovery Fund<sup>2</sup>, the authority shall in determining those projects, and in the planning and undertaking of those projects, consider the following factors:
  - a. The economic feasibility of the project;
- b. The degree to which the project will advance Statewide and regional strategies and objectives;
- c. The degree to which the project maximizes the leveraging of other sources of funds; and
- d. The degree to which the project promotes economic development, the creation <sup>1</sup>or retention <sup>1</sup> of jobs, and the stimulation of private sector investment and expansion.

- 6. (New section) Commencing with fiscal year 1992, the State Treasurer shall in each fiscal year pay from the General Fund to the Economic Recovery Fund, in accordance with a contract between the treasurer and the authority, an amount equivalent to the amount due to be paid in that State fiscal year to the State by the Port Authority of New York and New Jersey pursuant to the regional economic development agreement dated January 1, 1990 among the States of New York and New Jersey and the Port Authority of New York and New Jersey, provided that all such payments from the General Fund shall be subject to and dependent upon appropriations being made for such purposes by the Legislature.
- 7. (New section) The State Treasurer and the authority are authorized to enter into one or more contracts to implement the payment arrangement that is provided for in section 6 of this act. The contract or contracts shall commence with the State fiscal year beginning July 1, 1991 and shall provide for payment by the State Treasurer of the amount provided for in section 6 of The contract or contracts shall contain terms and this act. conditions as determined by the parties and shall, where appropriate, contain terms and conditions necessary and desirable to secure any bonds, notes and other obligations of the authority issued or incurred pursuant to this act, provided, however, that the incurrence of any obligation by the State under the contract or contracts, including any payments to be made thereunder from the General Fund, shall be subject to and dependent upon appropriations being made from time to time by the Legislature for the purposes of this act.
- 8. (New section) The authority shall <sup>4</sup>[annually] report <sup>4</sup>six months after the effective date of this section, and annually thereafter not later than September 15 <sup>4</sup>, <sup>4</sup> to the Governor and the Legislature concerning the financing of projects <sup>4</sup>currently under consideration and projects <sup>4</sup> undertaken with moneys in the economic recovery fund during the preceding fiscal year. <sup>3</sup>The <sup>4</sup>initial report and each <sup>4</sup> annual report required under this section shall include a description of each project funded by such loans, guarantees, grants or other forms of financing as may be made available under section 4 of this act and <sup>4</sup>a detailed analysis of <sup>4</sup> the consideration given in each project to the factors set forth in section 5 of this act. <sup>3</sup>
- <sup>1</sup>[9. (New section) The authority shall for each fiscal year develop a priority system for its projects, and shall establish the ranking criteria and funding policies for the projects on that list. The authority shall set forth a project priority list for funding by the fund for each fiscal year and shall include the aggregate amount of monies in the fund to be authorized for these purposes. The list shall include a description of each project and its purpose, impact, cost, and construction schedule, and an explanation of the manner in which priorities were established. The priority system and project priority list for the ensuing fiscal year shall be submitted to the Legislature on or before January 15 of each year on a day when both Houses are meeting. The President of the Senate and the Speaker of the General Assembly shall cause the date of submission to be entered upon the Senate

Journal and the Minutes of the General Assembly, respectively.
The authority shall also provide copies of the list to the Senate
Budget and Appropriations Committee and the General Assembly
Appropriations Committee, or their successors, for their
respective consideration.

The fund shall not expend any money for a grant or loan during a fiscal year for any project unless the expenditure is authorized pursuant to an appropriations act which lists each project, and the amount to be appropriated for that project, separately, in addition to including the total appropriation.]<sup>1</sup>

<sup>19</sup>. (New section) <sup>3</sup>[The annual report required under section  ${}^{2}[6]8^{2}$  of  ${}^{2}[P.L.1981, c.505 (C.34:1B-7.6)]$  this act  ${}^{2}$  shall include a description of each project funded by such loans, guarantees, grants or other forms of financing as may be made available under section 4 of this act and the consideration given in each project to the factors set forth in section 5 of this act.]<sup>3</sup> Notice of loans, guarantees, grants or other forms of financing for projects from such funds as may be made available under <sup>2</sup>[subsection] subsections<sup>2</sup> a.<sup>2</sup>and e.<sup>2</sup> of section 4 of this act shall be submitted to the Legislature at least 30 days prior to the closing of any transaction but the transaction may proceed subsequent to that notice. Loans, guarantees, grants or other forms of financing for projects from such funds as may be made available under subsections b. 2[, land 2 c. 2[and e.] 2 of section 4 of this act shall be submitted to the Legislature for approval at least 45 days prior to the closing of any transaction. If the Legislature takes no action within that period, the transaction shall be deemed to be approved. 1

<sup>1</sup>[10. Section 4 of P.L.1974, c.80 (C.34:1B-4) is amended to read as follows:

- 4. a. There is hereby established in, but not of, the Department of Commerce and Economic Development a public body corporate and politic, with corporate succession, to be known as the "New Jersey Economic Development Authority." The authority is hereby constituted as an instrumentality of the State exercising public and essential governmental functions, and the exercise by the authority of the powers conferred by this act shall be deemed and held to be an essential governmental function of the State.
- b. The authority shall consist of the Commissioner of Commerce and Economic Development, the Commissioner of Labor and Industry, [the Commissioner of Environmental Protection, the Commissioner of Community Affairs,] and the State Treasurer, who shall be members ex officio, and four public members appointed by the Governor [with the advice and consent of the Senate], one public member (who shall not be a legislator) appointed by the Senate President and one public member (who shall not be a legislator) appointed by the Speaker of the General Assembly, all for terms of 3 years [, provided that the members of the authority (other than the ex officio members) first appointed by the Governor shall serve for terms of 1 year, 2 years, and 3 years respectively. The fourth citizen member first appointed shall serve for a 3-year term except that the fourth member shall be appointed so that the term of his membership

does not coincide with that of any other citizen member]. The 1 2 first two public member positions on the authority that are or 3 become vacant on or after the effective date of P.L., c. 4 (C. ) (now before the Legislature as this bill) shall be filled by appointment of the Senate President and the Speaker of the 5 General Assembly, respectively. Each member shall hold office 6 7 for the term of his appointment and until his successor shall have been appointed and qualified. A member shall be eligible for 8 reappointment. Any vacancy in the membership occurring other 9 10 than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only. In the 11 event the authority shall be resolution determine to accept the 12 declaration of an urban growth zone by any municipality, the 13 14 mayor or other chief executive officer of such municipality shall 15 ex officio be a member of the authority for the purpose of participating and voting on all matters pertaining to such urban 16 17 growth zone.

18

19 20

21

22

23 24

25 26

27

28

29

30

31

32 33

34

35

36 37

38

39

40

41

42

43 44

45

46

47

48 49

50

51

52

53 54

The Governor shall appoint [with the advice and consent of the Senate, three] one alternate [members] member of the authority, the Senate President shall appoint one alternate member of the authority (who shall not be a legislator), and the Speaker of the General Assembly shall appoint one alternate member of the authority (who shall not be a legislator), all for terms of 3 years. [At the time of appointment, the Governor shall designate a first alternate, second alternate and third alternate. In the event that a member of the authority, other than an ex officio member, is unable to attend all or any portion of a meeting of the authority, or is for any reason unable to perform the duties and responsibilities of a member of the authority for a temporary period, the] The first two alternate member positions on the authority that are or become vacant on or after the effective date of P.L., c. (C. )(now before the Legislature as this bill) shall be filled by appointment of the Senate President and the Speaker of the General Assembly, respectively. The chairman may authorize an alternate member, in order of [designation] appointment, to exercise all of the powers, duties and responsibilities of such member, including, but not limited to, the right to vote on matters before the authority.

Each alternate member shall hold office for the term of his appointment and until his successor shall have been appointed and qualified. An alternate member shall be eligible for reappointment. Any vacancy in the alternate membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only. Any reference to a member of the authority in this act shall be deemed to include alternate members unless the context indicates otherwise.

c. Each appointed member may be removed from office by the Governor, for cause, after a public hearing, and may be suspended by the Governor pending the completion of such hearing. Each member before entering upon his duties shall take and subscribe an oath to perform the duties of his office faithfully, impartially and justly to the best of his ability. A record of such oaths shall be filed in the office of the Secretary of State.

- d. The Commissioner of Commerce and Economic Development shall be the chairman of the authority. members of the authority shall elect from their remaining number a vice chairman and a treasurer thereof. The authority shall employ an executive director who shall be its secretary and chief executive officer. The powers of the authority shall be vested in the members thereof in office from time to time and four members of the authority shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the authority at any meeting thereof by the affirmative vote of at least five members of the authority. No vacancy in the membership of the authority shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of the authority.
- e. Each member of the authority shall execute a bond to be conditioned upon the faithful performance of the duties of such member in such form and amount as may be prescribed by the Comptroller of the Treasury. Such bonds shall be filed in the office of the Secretary of State. At all times thereafter the members and treasurer of the authority shall maintain such bonds in full force and effect. All costs of such bonds shall be borne by the authority.
- f. The members of the authority shall serve without compensation, but the authority shall reimburse its members for actual expenses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no officer or employee of the State shall be deemed to have forfeited or shall forfeit his office or employment or any benefits or emoluments thereof by reason of his acceptance of the office of ex officio member of the authority or his services therein.
- g. Each ex officio member of the authority may designate an officer or employee of his department to represent him at meetings of the authority, and each such designee may lawfully vote and otherwise act on behalf of the member for whom he constitutes the designee. Any such designation shall be in writing delivered to the authority and shall continue in effect until revoked or amended by writing delivered to the authority.
- h. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or that provision has been made for the payment or retirement of such debts or obligations. Upon any such dissolution of the authority, all property, funds and assets thereof shall be vested in the State.
- i. A true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting by the authority shall have force or effect until 10 days, Saturdays, Sundays, and public holidays excepted, after such copy of the minutes shall have been so delivered unless during such 10-day period the Governor shall approve the same in which case such action shall become effective upon such approval. If, in said 10-day period, the Governor returns such copy of the minutes with veto of any action taken by the authority or any member thereof at such meeting, such action

shall be null and void and of no effect. The powers conferred in this subsection i. upon the Governor shall be exercised with due regard for the rights of the holders of bonds and notes of the authority at any time outstanding, and nothing in, or done pursuant to, this subsection i shall in any way limit, restrict or alter the obligation or powers of the authority or any representative or officer of the authority to carry out and perform in every detail each and every covenant, agreement or contract at any time made or entered into by or on behalf of the authority with respect to its bonds or notes or for the benefit, protection or security of the holders thereof.

- j. On or before March 31 in each year, the authority shall make an annual report of its activities for the preceding calendar year to the Governor and the Legislature. Each such report shall set forth a complete operating and financial statement covering the authority's operations during the year. The authority shall cause an audit of its books and accounts to be made at least once in each year by certified public accountants and cause a copy thereof to be filed with the Secretary of State and the Comptroller of the Treasury.
- k. The Comptroller of the Treasury and his legally authorized representatives are hereby authorized and empowered from time to time to examine the accounts, books and records of the authority including its receipts, disbursements, contracts, sinking funds, investments and any other matters relating thereto and to its financial standing.
- l. No member, officer, employee or agent of the authority shall be interested, either directly or indirectly, in any project or in any contract, sale, purchase, lease or transfer of real or personal property to which the authority is a party.

(cf: P.L.1981, c.122, s.13)]<sup>1</sup>

5

<sup>2</sup>[<sup>1</sup>10. (New section) At any time prior to the issuance and sale of "Economic Recovery Fund Bonds or Notes," authorized to be issued under this act, the State Treasurer is authorized to transfer from available money in any fund of the treasury of the State to the credit of the "Economic Recovery Fund," such sums as may be deemed necessary for the applicable purposes of this act by the authority. The sums so transferred shall be returned to the same fund of the treasury by the State Treasurer out of the proceeds of the sale of the first issue of those bonds. The first issue of bonds authorized by this act shall be in sufficient amount to pay or to provide for the payment of the full amount of any money transferred to the "Economic Recovery Fund" pursuant to this section. <sup>1</sup>]<sup>2</sup>

<sup>2</sup>[111.] 10.<sup>2</sup> (New section) a. The following words or terms as used in this section shall have the following meaning unless a different meaning clearly appears from the context:

"Small business enterprise" shall mean a business which has its principal place of business in this State, is independently owned and operated and meets all other qualifications as may be established in accordance with P.L.1987, c.55 (C.52:27H-21.7 et seq.).

"Special assistance small business enterprise" means (1) a small business enterprise having its principal place of business in a

- 1 municipality in this State in which an urban enterprise zone has
- 2 been established pursuant to the "New Jersey Urban Enterprise
- 3 Zones Act," P.L.1983, c.303 (C.52:27H-60 et seq.), or (2) a small
- 4 business enterprise having at least 50% of its employees who are
- 5 economically disadvantaged individuals.

7

8

9

10

11

12

13

14

17

18

19

20

21

22

23

24

25

26 27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42 43

44

45

46

47

48

49

50

51

52

53

54

- "Economically disadvantaged individual" means a person who (1) resides in a municipality in this State in which an urban enterprise zone has been established, or (2) has been unemployed or the recipient of public assistance benefits for a period of at least one year immediately prior to accepting employment with a special assistance small business enterprise.
- b. The authority may, by resolution, establish a special assistance small business enterprise program for projects to be funded from the accounts established by section 4 of this act. 1
- 15 2[112.] 11.2 Section 3 of P.L.1974, c.80 (C.34:1B-3) is amended 16 to read as follows:
  - 3. As used in this act, unless a different meaning clearly appears from the context:
  - a. "Authority" means the New Jersey Economic Development Authority, created by section 4 of this act.
  - b. "Bonds" means bonds or other obligations issued by the Authority pursuant to this act or "Economic Recovery Bonds or Notes," issued pursuant to P.L., c. (C. )(now before the Legislature as this bill).
  - "Cost" means the cost of the acquisition, construction, reconstruction, repair, alteration, improvement and extension of any building, structure, facility including water transmission facilities, or other improvement; the cost of machinery and equipment; the cost of acquisition, construction, reconstruction, repair, alteration, improvement and extension of energy saving improvements or pollution control devices, equipment or facilities; the cost of lands, rights-in-lands, easements, privileges, agreements, franchises, utility extensions, disposal facilities, access roads and site development deemed by the authority to be necessary or useful and convenient for any project or in connection therewith; discount on bonds; cost of issuance of bonds; engineering and inspection costs; costs of financial, legal, professional and other estimates and advice; organization, administrative, insurance, operating and other expenses of the authority or any person prior to and during any acquisition or construction, and all such expenses as may be necessary or incident to the financing, acquisition, construction or completion of any project or part thereof, and also such provision for reserves for payment or security of principal of or interest on bonds during or after such acquisition or construction as the authority may determine.
    - d. "County" means any county of any class.
  - e. "Development property" means any real or personal property, interest therein, improvements thereon, appurtenances thereto and air or other rights in connection therewith, including land, buildings, plants, structures, systems, works, machinery and equipment acquired or to be acquired by purchase, gift or otherwise by the authority within an urban growth zone.
  - f. "Person" means any person, including individuals, firms,

3 4

5 6

7 8

9 10

11 12

13 14

15 16

17

18

19

20

21

22

23 24

2526

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41 42

43 44

45

46

47 48

49

50

51

52

53

54

partnerships, associations, societies, trusts, public or private corporations, or other legal entities, including public or governmental bodies, as well as natural persons. "Person" shall include the plural as well as the singular.

g. "Pollution control project" means any device, equipment, improvement, structure or facility, or any land and any building, structure, facility or other improvement thereon, or any combination thereof, whether or not in existence or under construction, or the refinancing thereof in order to facilitate improvements or additions thereto or upgrading thereof, and all real and personal property deemed necessary thereto, having to do with or the end purpose of which is the control, abatement or prevention of land, sewer, water, air, noise or general environmental pollution, including, but not limited to, any air pollution control facility, noise abatement facility, water management facility, thermal pollution control facility, radiation contamination control facility, wastewater collection system, wastewater treatment works, sewage treatment works system, sewage treatment system or solid waste disposal facility or site; provided that the authority shall have received from the Commissioner of the State Department of Environmental Protection or his duly authorized representative a certificate stating the opinion that, based upon information, facts and circumstances available to the State Department Environmental Protection and any other pertinent data, (1) said pollution control facilities do not conflict with, overlap or duplicate any other planned or existing pollution control facilities undertaken or planned by another public agency or authority within any political subdivision, and (2) that such facilities, as designed, will be a pollution control project as defined in this act and are in furtherance of the purpose of abating or controlling pollution.

h. "Project" means: (1)(a) acquisition, construction, reconstruction, repair, alteration, improvement and extension of any building, structure, facility, including water transmission facilities or other improvement, whether or not in existence or under construction, (b) purchase and installation of equipment and machinery, (c) acquisition and improvement of real estate and the extension or provision of utilities, access roads and other appurtenant facilities; and (2)(a) the acquisition, financing, or refinancing of inventory, raw materials, supplies, work in process, or stock in trade, or (b) the financing, refinancing or consolidation of secured or unsecured debt, borrowings, or obligations, or (c) the provision of financing for any other expense incurred in the ordinary course of business; all of which are to be used or occupied by any person in any enterprise promoting employment, either for the manufacturing, processing or assembly of materials or products, or for research or office purposes, including, but not limited to, medical and other professional facilities, or for industrial, recreational, hotel or motel facilities, public utility and warehousing, commercial and service purposes, including, but not limited to, retail outlets, retail shopping centers, restaurant and retail food outlets, and any and all other employment promoting enterprises,

3

4

5

6 7

8 9

10 11

12

13

14 15

16

17

18 19

20

21

22

23 24

25 26

27

28

29 30

31 32

33

34

35

36

37

38

39

40

41

42

43

44

45 46

47

48

49 50

51

52

53

54

including, but not limited to, motion picture and television studios and facilities and commercial fishing commercial facilities for recreational fishermen, fishing vessels, aquaculture facilities and marketing facilities for fish and fish products and (d) acquisition of an equity interest in, including capital stock of, any corporation; or any combination of the above, which the authority determines will: (i) tend to maintain or provide gainful employment opportunities within and for the people of the State, or (ii) aid, assist and encourage the economic development or redevelopment of any political subdivision of the State, or (iii) maintain or increase the tax base of the State or of any political subdivision of the State, or (iv) maintain or diversify and expand employment promoting enterprises within the State; and (3) the cost of acquisition, construction, reconstruction, repair, alteration, improvement and extension of an energy saving improvement or pollution control project which the authority determines will tend to reduce the consumption in a building devoted to industrial or commercial purposes, or in an office building, of nonrenewable sources of energy or to reduce, abate or prevent environmental pollution within the State; and (4) the acquisition, construction, reconstruction, repair, alteration, improvement, extension, development, financing or refinancing of infrastructure and transportation facilities or improvements related to economic development and of cultural, recreational and tourism facilities or improvements related to economic development <sup>2</sup> and of capital facilities for primary and secondary schools<sup>2</sup> 3 and of mixed use projects consisting of housing and commercial development<sup>3</sup>. Project may also include: reimbursement to any person for costs in connection with any project, or the refinancing of any project or portion thereof, if determined by the authority as necessary and in the public interest to maintain employment and the tax base of any political subdivision and will facilitate improvements thereto or the completion thereof, and (ii) development property and any construction, reconstruction, improvement, alteration, equipment or maintenance or repair, or planning and designing in connection therewith.

- i. "Revenues" means receipts, fees, rentals or other payments to be received on account of lease, mortgage, conditional sale, or sale, and payments and any other income derived from the lease, sale or other disposition of a project, moneys in such reserve and insurance funds or accounts or other funds and accounts, and income from the investment thereof, established in connection with the issuance of bonds or notes for a project or projects, and fees, charges or other moneys to be received by the authority in respect of projects and contracts with persons.
- j. "Resolution" means any resolution adopted or trust agreement executed by the authority, pursuant to which bonds of the authority are authorized to be issued.
- k. "Energy saving improvement" means the construction, purchase and installation in a building devoted to industrial or commercial purposes of any of the following, designed to reduce the amount of energy from nonrenewable sources needed for heating and cooling that building: insulation, replacement

burners, replacement high efficiency heating and air conditioning 1 2 units, including modular boilers and furnaces, water heaters, central air conditioners with or without heat recovery to make 3 hot water for industrial or commercial purposes or in office 4 buildings, and any solar heating or cooling system improvement, 5 including any system which captures solar radiation to heat a 6 7 fluid which passes over or through the collector element of that system and then transfers that fluid to a point within the system 8 where the heat is withdrawn from the fluid for direct usage or 9 10 storage. These systems shall include, but not necessarily be 11 limited to, systems incorporating flat plate, evacuated tube or 12 focusing solar collectors.

The foregoing list shall not be construed to be exhaustive, and shall not serve to exclude other improvements consistent with the legislative intent of this amendatory act.

- l. "Urban growth zone" means any area within a municipality receiving State aid pursuant to the provisions of P.L.<sup>2</sup>[1971, c.64]<sup>1</sup>, 1978, c.14 (C.52:27D-178 et seq.)<sup>2</sup> or a municipality certified by the Commissioner of Community Affairs to qualify under such law in every respect except population, which area has been so designated pursuant to an ordinance of the governing body of such municipality.<sup>1</sup>
- 23 (cf: P.L.1983, c.282, s.2)

13 14

15

16

17

18

19 20

21

22

24

25 26

27 28

29

30

31 32

33 34

- $^{2}[^{1}13.]$   $^{12.^{2}}$  Section 4 of P.L.1974, c.80 (C.34:1B-4) is amended to read as follows:
  - 4. a. There is hereby established in, but not of, the Department of Commerce and Economic Development a public body corporate and politic, with corporate succession, to be known as the "New Jersey Economic Development Authority." The authority is hereby constituted as an instrumentality of the State exercising public and essential governmental functions, and the exercise by the authority of the powers conferred by this act shall be deemed and held to be an essential governmental function of the State.
- 35 The authority shall consist of the Commissioner of 36 Commerce and Economic Development, the Commissioner of 37 Labor, [the Commissioner of Environmental Protection, the 38 Commissioner of Community Affairs, and the State Treasurer, 39 who shall be members ex officio, and six public members 40 appointed by the Governor with the advice and consent of the 41 Senate, of which one public member (who shall not be a legislator) shall be appointed by the Governor upon 42 recommendation of the Senate President and one public member 43 (who shall not be a legislator) shall be appointed by the Governor 44 45 upon recommendation of the Speaker of the General Assembly, all for terms of three years. [Of the members first appointed 46 47 pursuant to this 1991 amendatory act, one shall serve for a term 48 of one year and one for a term of two years.] The first two 49 public member positions on the authority that are or become vacant on or after the effective date of P.L., c. (C. )(now 50 before the Legislature as this bill) shall be filled by appointment 51 52 of the Governor upon the recommendation of the Senate 53 President and the Speaker of the General 54 respectively. Each member shall hold office for the term of his

appointment and until his successor shall have been appointed and qualified. A member shall be eligible for reappointment. Any vacancy in the membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only. In the event the authority shall by resolution determine to accept the declaration of an urban growth zone by any municipality, the mayor or other chief executive officer of such municipality shall ex officio be a member of the authority for the purpose of participating and voting on all matters pertaining to such urban growth zone.

The Governor shall appoint with the advice and consent of the Senate, three alternate members of the authority, of which one alternate member (who shall not be legislator) shall be appointed by the Governor upon the recommendation of the Senate President, and one alternate member (who shall not be a legislator) shall be appointed by the Governor upon the recommendation of the Speaker of the General Assembly, all for terms of three years. [At the time of appointment, the Governor shall designate a first alternate, second alternate and third alternate. In the event that a member of the authority, other than an ex officio member, is unable to attend all or any portion of a meeting of the authority, or is for any reason unable to perform the duties and responsibilities of a member of the authority for a temporary period, the] The first two alternate member positions on the authority that are or become vacant on or after the effective date of P.L. , c. (C. )(now before the Legislature as this bill) shall be filled by appointment of the Governor upon the recommendation of the Senate President and the Speaker of the General Assembly, respectively. chairperson may authorize an alternate member, in order of [designation] appointment, to exercise all of the powers, duties and responsibilities of such member, including, but not limited to, the right to vote on matters before the authority.

Each alternate member shall hold office for the term of his appointment and until his successor shall have been appointed and qualified. An alternate member shall be eligible for reappointment. Any vacancy in the alternate membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only. Any reference to a member of the authority in this act shall be deemed to include alternate members unless the context indicates otherwise.

- c. Each [appointed] member appointed by the Governor may be removed from office by the Governor, for cause, after a public hearing, and may be suspended by the Governor pending the completion of such hearing. Each member before entering upon his duties shall take and subscribe an oath to perform the duties of his office faithfully, impartially and justly to the best of his ability. A record of such oaths shall be filed in the office of the Secretary of State.
- d. The Commissioner of Commerce and Economic Development may, at his discretion, serve as the chairperson of the authority or may appoint one of the six public members of the authority as chairperson. Any such designation or appointment

 shall be made in writing and shall be delivered to the authority and to the Governor and shall continue in effect until revoked or amended by a writing delivered to the authority and the Governor. The members of the authority shall elect from their remaining number a vice chairperson and a treasurer thereof. The authority shall employ an executive director who shall be its secretary and chief executive officer. The powers of the authority shall be vested in the members thereof in office from time to time and five members of the authority shall constitute a quorum at any meeting thereof. Action may be taken and motions and resolutions adopted by the authority at any meeting thereof by the affirmative vote of at least six members of the authority. No vacancy in the membership of the authority shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of the authority.

- e. Each member of the authority shall execute a bond to be conditioned upon the faithful performance of the duties of such member in such form and amount as may be prescribed by the Comptroller of the Treasury. Such bonds shall be filed in the office of the Secretary of State. At all times thereafter the members and treasurer of the authority shall maintain such bonds in full force and effect. All costs of such bonds shall be borne by the authority.
- f. The members of the authority shall serve without compensation, but the authority shall reimburse its members for actual expenses necessarily incurred in the discharge of their duties. Notwithstanding the provisions of any other law, no officer or employee of the State shall be deemed to have forfeited or shall forfeit his office or employment or any benefits or emoluments thereof by reason of his acceptance of the office of ex officio member of the authority or his services therein.
- g. Each ex officio member of the authority may designate an officer or employee of his department to represent him at meetings of the authority, and each such designee may lawfully vote and otherwise act on behalf of the member for whom he constitutes the designee. Any such designation shall be in writing delivered to the authority and shall continue in effect until revoked or amended by writing delivered to the authority.
- h. The authority may be dissolved by act of the Legislature on condition that the authority has no debts or obligations outstanding or that provision has been made for the payment or retirement of such debts or obligations. Upon any such dissolution of the authority, all property, funds and assets thereof shall be vested in the State.
- i. A true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting by the authority shall have force or effect until 10 days, Saturdays, Sundays, and public holidays excepted, after such copy of the minutes shall have been so delivered unless during such 10-day period the Governor shall approve the same in which case such action shall become effective upon such
- approval. If, in said 10-day period, the Governor returns such copy of the minutes with veto of any action taken by the

authority or any member thereof at such meeting, such action shall be null and void and of no effect. The powers conferred in this subsection i. upon the Governor shall be exercised with due regard for the rights of the holders of bonds and notes of the authority at any time outstanding, and nothing in, or done pursuant to, this subsection i. shall in any way limit, restrict or alter the obligation or powers of the authority or any representative or officer of the authority to carry out and perform in every detail each and every covenant, agreement or contract at any time made or entered into by or on behalf of the authority with respect to its bonds or notes or for the benefit, protection or security of the holders thereof.

- j. On or before March 31 in each year, the authority shall make an annual report of its activities for the preceding calendar year to the Governor and the Legislature. Each such report shall set forth a complete operating and financial statement covering the authority's operations during the year. The authority shall cause an audit of its books and accounts to be made at least once in each year by certified public accountants and cause a copy thereof to be filed with the Secretary of State and the Comptroller of the Treasury.
- k. The Comptroller of the Treasury and his legally authorized representatives are hereby authorized and empowered from time to time to examine the accounts, books and records of the authority including its receipts, disbursements, contracts, sinking funds, investments and any other matters relating thereto and to its financial standing.
- l. No member, officer, employee or agent of the authority shall be interested, either directly or indirectly, in any project or in any contract, sale, purchase, lease or transfer of real or personal property to which the authority is a party.<sup>1</sup>

(cf: P.L.1991, c.392, s.1)

 $^{1}$ [11.]  $^{2}$ [14. $^{1}$ ]  $^{13.2}$  There is appropriated, from the General Fund to the Economic Recovery Fund, the sum of  $^{3}$ [\$7,015,769.38] \$7,015,769 $^{3}$ .

 $^{1}[12.]$   $^{2}[\underline{15.}$   $^{1}]$   $\underline{14.}$  This act shall take effect immediately.

The "Economic Recovery Fund Act", and appropriates \$7,015,769 to the Economic Recovery Fund.

S2

j. On or before March 31 in each year, the authority shall make an annual report of its activities for the preceding calendar year to the Governor and the Legislature. Each such report shall set forth a complete operating and financial statement covering the authority's operations during the year. The authority shall cause an audit of its books and accounts to be made at least once in each year by certified public accountants and cause a copy thereof to be filed with the Secretary of State and the Comptroller of the Treasury.

k. The Comptroller of the Treasury and his legally authorized representatives are hereby authorized and empowered from time to time to examine the accounts, books and records of the authority including its receipts, disbursements, contracts, sinking funds, investments and any other matters relating thereto and to its financial standing.

l. No member, officer, employee or agent of the authority shall be interested, either directly or indirectly, in any project or in any contract, sale, purchase, lease or transfer of real or personal property to which the authority is a party.

(cf: P.L.1981, c.122, s.13)

- 11. There is appropriated, from the General Fund to the Economic Recovery Fund, the sum of \$7,015,769.38.
  - 12. This act shall take effect immediately.

### **STATEMENT**

 This bill authorizes the establishment of an Economic Recovery Fund to be maintained and administered by the Economic Development Authority for the purpose of making direct investments in economic development projects, establishing new programs to assist small businesses, and leveraging moneys in the fund through such mechanisms as public-private partnerships, grants, guarantees and direct loans. The fund shall also be utilized for infrastructure and transportation improvements, including airports, ports and terminal facilities, cultural, recreational and tourism facilities and improvements, and the provision of at least \$50 million for capital improvements to primary and secondary school facilities.

The Economic Development Authority will issue bonds backed by the fund, which will be capitalized through payments by the State Treasurer to the fund of amounts equivalent to thirty annual payments due to the State from the Port Authority of New York and New Jersey under a 1990 agreement. All such payments by the State Treasurer are subject to appropriations by the Legislature. As an income stream for use primarily for the backing of bonds and notes, the present value of these payments would total an estimated \$200 million for the 30-year life of the agreement. The bill authorizes the State Treasurer and the Economic Development Authority to enter into contracts to implement the capitalization of the fund. The bill expressly requires that an amount not less than \$50,000,000, from the proceeds of the sale of Economic Recovery Bonds or Notes, be deposited into an account to finance capital facilities of primary

and secondary schools pursuant to S-514 of 1992 and A-12 of 1992.

The bill requires the authority to develop a priority system for projects to be funded from the Economic Recovery Fund, including ranking criteria and funding policies for the projects.

The bill amends section 4 of P.L.1974, c.80 (C.34:1B-4) to authorize appointment of four public members of the authority by the Governor without the advice and consent of the Senate and to provide for two additional public member appointments to the authority with one member each being appointed by the President of the Senate and the Speaker of the General Assembly. The bill further amends section 4 of P.L.1974, c.80 (C.34:1B-4) to remove the Commissioner of Environmental Protection and the Commissioner of Community Affairs as ex officio members of the authority. In addition, the bill requires that appointments of the three alternate members be made by the Governor, Senate President and Speaker of the General Assembly, respectively.

The bill also appropriates \$7,015,769 to the fund. This sum represents the amount of the first semi-annual payment due to the State, in March, 1992, under the terms of the agreement with the Port Authority. Under the agreement, the State is to receive payments in March and October for thirty years, the amounts to be staggered upward at certain points during that time.

The "Economic Recovery Fund Act."

### ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

## [THIRD REPRINT] SENATE, No. 2

with Assembly committee amendments

## STATE OF NEW JERSEY

DATED: MAY 18, 1992

The Assembly Appropriations Committee reports favorably Senate Bill No. 2(3R), with committee amendments.

Senate Bill No. 2 (3R), as amended, authorizes the establishment of an Economic Recovery Fund to be maintained and administered by the New Jersey Economic Development Authority (EDA) for the purpose of making direct investments in economic development projects, establishing new programs to assist small businesses, and leveraging moneys in the fund through such mechanisms as public-private partnerships, grants, guarantees and direct loans. The Economic Recovery Fund will enable the EDA to finance projects in all the State's municipalities; the prioritization system utilized for current EDA programs will not apply to the use of moneys in the Economic Recovery Fund. The fund would be utilized for infrastructure and transportation improvements, such as airports, ports and terminal facilities; cultural, recreational and tourism facilities and improvements; an environmental cleanup business assistance pilot program; the provision of at least \$45 million for capital improvements to primary and secondary school facilities; and the provision of at least \$15 million for shore restoration projects.

Under the bill, the EDA will issue Economic Recovery Fund Bonds or Notes backed by the fund, which will be capitalized through payments by the State Treasurer to the fund of amounts equivalent to thirty annual payments due to the State from the Port Authority of New York and New Jersey under a 1990 agreement. All such payments by the State Treasurer to the fund are subject to appropriations by the Legislature. The bill authorizes the State Treasurer and the EDA to enter into contracts to implement the capitalization of the fund.

The bill provides that financing from the fund under the economic development infrastructure program account and the account for cultural, recreational and tourism facilities and improvements must be submitted to the Legislature for approval at least 45 days prior to the closing of any transaction. If the Legislature takes no action within that period, the transaction would be deemed to be approved. In addition, the Legislature must be given 30 days notice of any financing from the fund under its economic growth account for business programs and the environmental cleanup business assistance pilot program account. EDA is to submit an initial report six months after the effective date of the act and annual reports thereafter not later than

September 15 describing each project funded by such loans, guarantees, grants and other forms of financing from the economic recovery fund.

The bill requires that at least \$45 million, from the proceeds of the sale of Economic Recovery Bonds or Notes, be deposited into an account to finance capital facilities of primary and secondary schools pursuant to criteria and an evaluation procedure, and also provides that if funds for school capital construction become available through the adoption of any State bond act or State agency or authority bond resolution authorizing the issuance of bonds for such purposes, the fund will be reimbursed from those sources for any amounts expended or obligated from the fund for school capital construction purposes and that these amounts will be used for any other purpose of this bill. The bill provides for an environmental cleanup business assistance program to assist certain businesses in conducting certain environmental cleanups and authorizes the EDA to establish a special assistance small business enterprise program for projects consisting of small businesses in municipalities with urban enterprise zones or in which 50% of their employees are economically disadvantaged.

The establishment of the Economic Recovery Fund will allow the EDA to expand its efforts to assist minority contractors to obtain performance sureties necessary for them to participate in economic growth projects.

The bill requires that \$15 million from the proceeds of the sale of Economic Recovery Bonds or Notes be deposited into an account to finance shore restoration, maintenance, monitoring, protection and preservation projects pursuant to the shore protection master plan.

The bill also amends section 4 of P.L.1974, c.80 (C.34:1B-4), to revise the membership of the EDA.

Senate Bill No 2 (3R), as amended, is identical to Assembly Bill Nos. 1083/10 (Acs), as amended.

### FISCAL IMPACT:

The bill appropriates \$7,015,769 to the Economic Recovery Fund.

### **COMMITTEE AMENDMENTS:**

The committee amendments clarify the nature of the cultural, recreational and tourism facilities and improvement projects that may be funded by bond proceeds by specifically including fine and performing arts, military and veterans memorial and historic preservation projects the list of permissible projects. of economic development amendments improve the return information to the Governor and Legislature by requiring an initial report six months after the effective date of the bill, that will also include information concerning projects under consideration, in addition to the annual reports. The amendments also establish an account of \$15 million for shore protection projects. amendments also make technical changes by including in the bill criteria for the distribution of loan funds to primary and secondary schools that, prior to the technical amendments, were contained in related bills currently pending before the Legislature.

#### ASSEMBLY FINANCIAL INSTITUTIONS COMMITTEE

STATEMENT TO

## [SECOND REPRINT] SENATE, No. 2

with Assembly committee amendments

## STATE OF NEW JERSEY

**DATED: APRIL 30, 1992** 

The Assembly Financial Institutions Committee favorably reports, with committee amendments, Senate, No. 2 (2R).

Senate Bill No. 2 (2R), with committee amendments, authorizes the establishment of an Economic Recovery Fund to be maintained and administered by the New Jersey Economic Development Authority (EDA) for the purpose of making direct investments in economic development projects, establishing new programs to assist small businesses, and leveraging moneys in the fund through such mechanisms as public-private partnerships, grants, guarantees and direct loans. The Economic Recovery Fund will enable the EDA to finance projects in all the State's municipalities; the prioritization system utilized for current EDA programs will not apply to the use of moneys in the Economic Recovery Fund. The fund would be utilized for infrastructure and transportation improvements, such as airports, ports and terminal facilities; cultural, recreational and tourism facilities and improvements; an environmental cleanup business assistance pilot program; and the provision of at least \$45 million for capital improvements to primary and secondary school facilities.

Under the bill, the EDA will issue Economic Recovery Fund Bonds or Notes backed by the fund, which will be capitalized through payments by the State Treasurer to the fund of amounts equivalent to thirty annual payments due to the State from the Port Authority of New York and New Jersey under a 1990 agreement. All such payments by the State Treasurer to the fund are subject to appropriations by the Legislature. The bill authorizes the State Treasurer and the EDA to enter into contracts to implement the capitalization of the fund.

The bill provides that financing from the fund under the economic development infrastructure program account and the account for cultural, recreational and tourism facilities and improvements must be submitted to the Legislature for approval at least 45 days prior to the closing of any transaction. If the Legislature takes no action within that period, the transaction would be deemed to be approved. In addition, the Legislature must be given 30 days notice of any financing from the fund under its economic growth account for business programs and the environmental cleanup business assistance pilot program account. EDA is to submit an annual report not later than September 15 describing each project funded by such loans, guarantees, grants and other forms of financing from the economic recovery fund.

The bill requires that at least \$45 million, from the proceeds of the sale of Economic Recovery Bonds or Notes, be deposited into an account to finance capital facilities of primary and secondary schools pursuant to Senate Bill No. 514 of 1992 or Assembly Bill No. 1116 of 1992, and also provides that if funds for school capital construction become available through the adoption of any bond act or bond resolution authorizing the issuance of bonds for such purposes, the fund will be reimbursed from those sources for any amounts expended or obligated from the fund for school capital construction purposes and that these amounts will be used for any other purpose of this bill. The bill also provides for an environmental cleanup business assistance program to assist certain businesses in conducting certain environmental cleanups and authorizes the EDA to establish a special assistance small business enterprise program for projects consisting of small businesses in municipalities with urban enterprise zones or in which 50% of their employees are economically disadvantaged.

The establishment of the Economic Recovery Fund will allow the EDA to expand its efforts to assist minority contractors to obtain performance sureties necessary for them to participate in economic growth projects.

The bill amends section 4 of P.L.1974, c.80 (C.34:1B-4) to remove the Commissioner of Environmental Protection and the Commissioner of Community Affairs as ex officio members of the EDA; provides that the six members of the EDA currently appointed by the Governor, with the advice and consent of the Senate, shall be public members and that one of the public members shall be appointed upon the recommendation of the Senate President and one shall be appointed upon the recommendation of the Speaker of the General Assembly; and provides that of the three alternates currently appointed by the Governor, with the advice and consent of Senate. one alternate shall be appointed upon recommendation of the Senate President and one upon the recommendation of the Speaker of the General Assembly.

The bill appropriates \$7,015,769 to the Economic Recovery Fund. The AFI committee amendments provide that: if funds for school capital construction become available through the adoption of any bond act or bond resolution authorizing the issuance of bonds, the Economic Recovery Fund will be reimbursed from those sources for any funds expended or obligated from the fund for school construction purposes and the amounts so reimbursed or credited are to be used for any other purpose of this act; in determining eligibility for the environmental cleanup business assistance pilot program, the authority is to consider, in consultation with the Department of Environmental Protection, the compliance history of any applicant. In addition, an amemdment moves the language from section 9, which refers to specific requirements regarding the annual report, to section 8 which already establishes the requirement for an annual report specifically on the economic recovery fund distributions.

### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[FIRST REPRINT] SENATE, No. 2

with committee amendments

## STATE OF NEW JERSEY

**DATED: MARCH 30, 1992** 

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Senate Bill No. 2 [1R].

Senate Bill No. 2 [1R], as amended by the committee, authorizes the establishment of an Economic Recovery Fund to be maintained and administered by the New Jersey Economic Development Authority (EDA) for the purpose of making direct investments in economic development projects, establishing new programs to assist small businesses, and leveraging moneys in the fund through such mechanisms as public-private partnerships, grants, guarantees and direct loans. The fund would be utilized for infrastructure and transportation improvements, such as airports, ports and terminal facilities; cultural, recreational and tourism facilities and improvements; an environmental cleanup business assistance pilot program; and the provision of at least \$45 million for capital improvements to primary and secondary school facilities.

Under the bill, the EDA will issue Economic Recovery Fund Bonds or Notes backed by the fund, which will be capitalized through payments by the State Treasurer to the fund of amounts equivalent to thirty annual payments due to the State from the Port Authority of New York and New Jersey under a 1990 agreement. All such payments by the State Treasurer to the fund are subject to appropriations by the Legislature. The bill authorizes the State Treasurer and the EDA to enter into contracts to implement the capitalization of the fund.

The bill provides that financing from the fund under the economic development infrastructure program account and the account for cultural, recreational and tourism facilities and improvements must be submitted to the Legislature for approval at least 45 days prior to the closing of any transaction. If the Legislature takes no action within that period, the transaction would be deemed to be approved. In addition, the Legislature must be given 30 days notice of any financing from the fund under its economic growth account for business programs and the environmental cleanup business assistance pilot program account. EDA's annual report must include a description of each project funded by such loans, guarantees, grants and other forms of financing.

The bill requires that at least \$45 million, from the proceeds of the sale of Economic Recovery Bonds or Notes, be deposited into an account to finance capital facilities of primary and secondary schools pursuant to Senate Bill No. 514 of 1992 or Assembly Bill No. 12 of 1992. The bill also provides for an environmental

cleanup business assistance program to assist businesses in conducting certain environmental cleanups and authorizes the EDA to establish a special assistance small business enterprise program for projects consisting of small businesses in municipalities with urban enterprise zones or in which 50% of their employees are economically disadvantaged.

The establishment of the Economic Recovery Fund will allow the Economic Development Authority to expand its efforts to assist minority contractors to obtain performance sureties necessary for them to participate in economic growth projects.

The bill amends section 4 of P.L.1974, c.80 (C.34:1B-4) to remove the Commissioner of Environmental Protection and the Commissioner of Community Affairs as ex officio members of the EDA; provide that the six members of the EDA currently appointed by the Governor, with the advice and consent of the Senate, shall be public members and that one of the public members shall be appointed upon the recommendation of the Senate President and one shall be appointed upon the recommendation of the Speaker of the General Assembly; and provide that of the three alternates currently appointed by the Governor, with the advice and consent of the Senate, one alternate shall be appointed upon the recommendation of the Senate President and one upon the recommendation of the Speaker of the General Assembly.

### COMMITTEE AMENDMENTS

The committee amendments provide that if funds for school capital construction become available through bond authorizations, the Economic Recovery Fund will be reimbursed from those sources for any funds expended or obligated from the fund for school construction purposes.

The amendments delete from the bill a provision that would have authorized the State Treasurer to borrow temporarily monies from the treasury for the fund and to repay the monies from the proceeds of the first issue of Economic Recovery Fund Bonds or Notes. The amendments also provide that businesses against which certain environmental enforcement actions have been taken shall not be eligible for environmental cleanup assistance under this act.

## FISCAL IMPACT:

The bill appropriates \$7,015,769 to the Economic Recovery Fund. This sum represents the amount of the first semi-annual payment due to the State, in March, 1992, under the terms of the agreement with the Port Authority. Under the agreement, the State is to receive payments in March and October for 30 years, the amounts to be staggered upward at certain points during that time.

It is estimated \$600 million will be paid to the State over 30 years under the agreement. The present value of these payments would total an estimated \$200 million for the 30-year life of the agreement and will serve as the income source for the \$200 million in Economic Recovery Fund Bonds or Notes.

#### SENATE COMMERCE COMMITTEE

### STATEMENT TO

## SENATE, No. 2

with Senate committee amendments

## STATE OF NEW JERSEY

**DATED: MARCH 19, 1992** 

The Senate Commerce Committee reports favorably and with committee amendments Senate No. 2.

This bill, as amended by the committee, authorizes the establishment of an Economic Recovery Fund to be maintained and administered by the New Jersey Economic Development Authority (EDA) for the purpose of making direct investments in economic development projects, establishing new programs to assist small businesses, and leveraging moneys in the fund through such mechanisms as public-private partnerships, grants, guarantees and direct loans. The fund would also be utilized for infrastructure and transportation improvements, such as airports, ports and terminal facilities; cultural, recreational and tourism facilities and improvements; an environmental cleanup business assistance pilot program; and the provision of at least \$45 million for capital improvements to primary and secondary school facilities.

The EDA must consider the following factors in determining which projects will be financed:

- a. The economic feasibility of the project;
- b. The degree to which the project will advance Statewide and regional strategies and objectives;
- c. The degree to which the project maximizes the leveraging of other sources of funds; and
- d. The degree to which the project promotes economic development, job retention or creation, and the stimulation of private sector investment and expansion.

The Legislature must be given notice of any loan, guarantee, grant or other form of financing from the fund under its economic growth account for business programs at least 30 days prior to the closing of the transaction. However, loans, guarantees, grants and other forms of financing from the fund under its economic development infrastructure program account, account for cultural, recreational and tourism facilities and improvements program and environmental cleanup business assistance pilot program account must be submitted to the Legislature for approval at least 45 days prior to the closing of any transaction. If the Legislature takes no action within that period, the transaction would be deemed to be approved. EDA's annual report must include a description of each project funded by such loans, guarantees, grants and other forms of financing.

The EDA will issue Economic Recovery Fund Bonds or Notes backed by the fund, which will be capitalized through payments by the State Treasurer to the fund of amounts equivalent to thirty annual payments due to the State from the Port Authority of New York and New Jersey under a 1990 agreement. All such payments by the State Treasurer to the fund are subject to appropriations by the Legislature. As an income stream for use primarily for the backing of the Economic Recovery Fund Bonds or Notes, the present value of these payments would total an estimated \$200 million for the 30-year life of the agreement (an estimated \$600 million will be paid over thirty years under the agreement). The bill authorizes the State Treasurer and the EDA to enter into contracts to implement the capitalization of the fund. The bill also authorizes the State Treasurer to borrow temporarily monies from the treasury for the fund and to repay the monies from the proceeds of the first issue of Economic Recovery Fund Bonds or Notes.

The bill expressly requires that an amount of not less than \$45 million, from the proceeds of the sale of Economic Recovery Bonds or Notes, be deposited into an account to finance capital facilities of primary and secondary schools pursuant to Senate, No. 514 of 1992 and Assembly No. 12 of 1992. The bill also expressly provides for an environmental cleanup business assistance program to assist businesses in conducting certain environmental cleanups. The bill also authorizes the EDA to establish a special assistance small business enterprise program for projects consisting of small businesses in municipalities with urban enterprise zones or in which 50% of their employees are economically disadvantaged.

The bill amends section 4 of P.L.1974, c.80 (C.34:1B-4) to: remove the Commissioner of Environmental Protection and the Commissioner of Community Affairs as ex officio members of the EDA; provide that the six members of the EDA currently appointed by the Governor, with the advice and consent of the Senate, shall be public members and that one of the public members shall be appointed upon the recommendation of the Senate President and one shall be appointed upon the recommendation of the Speaker of the General Assembly; and provide that of the three alternates currently appointed by the Governor, with the advice and consent of Senate, one alternate shall be appointed upon recommendation of the Senate President and one upon the recommendation of the Speaker of the General Assembly.

The bill appropriates \$7,015,769 to the fund. This sum represents the amount of the first semi-annual payment due to the State, in March, 1992, under the terms of the agreement with the Port Authority. Under the agreement, the State is to receive payments in March and October for thirty years, the amounts to be staggered upward at certain points during that time.

.974.901 GG1



# OFFICE OF THE GOVERNOR NEWS RELEASE

CN-001 Contact:

JON SHURE JO ASTRID GLADING 609-777-2600 **TRENTON, N.J. 08625** 

Release: THURSDAY

MAY 28, 1992

#### STATEMENT ON PASSAGE OF ECONOMIC RECOVERY FUND

I am very pleased the Assembly has passed our proposal to create an Economic Recovery Fund. I know the members of the Legislature share my desire to do everything within our power to fight this national recession here in New Jersey. This Economic Recovery Fund will go to work immediately to create jobs, put people back to work, and invest in our state. That is the kind of strong tonic we need to get our economy moving.

######