LEGISLATIVE HISTORY CHECKLIST
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"State Judicial Unification Act"

NJSA:

2B:10-1 to 2B:10-9

LAWS OF:

1993

CHAPTER: 275

BILL NO:

A1529/A2266

SPONSOR (S)

Kelly and others

DATE INTRODUCED:

June 1, 1992

COMMITTEE:

ASSEMBLY:

Appropriations; Judiciary

SENATE:

Budget

AMENDED DURING PASSAGE:

Yes

Amendments during passage

denoted by superscript numbers

substitute (fourth reprint) enacted

Assembly committee

DATE OF PASSAGE:

ASSEMBLY:

June 21, 1993

SENATE:

June 28, 1993

DATE OF APPROVAL

December 6, 1993

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Yes 6-14-93 & 5-10-93

SENATE:

Yes

FISCAL NOTE:

YES

VETO MESSAGE:

No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

Yes

974.90

New Jersey. Legislature. Senate. Judiciary Committee.

G191

Public hearing on SCR 58 (provides for the transfer of certain

1992a

judicial and probation costs from county..., held 6-15-92.

Trenton, 1992.

974.90

New Jersey. State and Local Expenditure and Revenue Policy

F491

Commission.

1987h

Report on judicial unification... August 28, 1987. Trenton.

[see pp.17-24}

[FOURTH REPRINT]

ASSEMBLY COMMITTEE SUBSTITUTE FOR

ASSEMBLY, Nos. 1529 and 2266

STATE OF NEW JERSEY

ADOPTED MAY 10, 1993

Sponsored by Assemblymen KELLY, LUSTBADER, STUHLTRAGER, BAER and KAVANAUGH

AN ACT concerning the transfer of county judicial costs and	fees
to the State, ¹ and ¹ revising various parts of the statutory	law
1 [and making an appropriation] 1 .	

q

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) Sections 1 through 9 of this act shall be known and may be cited as the "State Judicial Unification Act."
 - 2. (New section) The Legislature finds and declares that:
- a. The current method of financing the State's judicial system has created undue hardship for both the counties and the courts.
- b. The counties have had to balance the financial needs of the judicial system with the need to provide essential county services and have been denied any oversight over court operations.
- c. As a result of the differing funding bases among the counties, the courts have varying levels of resources available in order to fulfill their responsibilities.
- d. Those differing bases and varying levels of available resources have significantly hindered the development and implementation of a unified administrative system for the courts.
- e. If the State were to assume the administrative costs of the judicial system, resources would be provided on a more equitable basis and a central management system could be established by the Chief Justice of the Supreme Court.
- f. Furthermore, significant property tax relief would be afforded to the citizens of this State since the counties would no longer need to generate tax revenues currently required to finance the judicial system.
- g. It is, therefore, altogether fitting and proper for the State to assume the cost of the judicial system in order to unify the administrative system and to provide property tax relief.
 - 3. (New section) As used in this act:
- a. "Base year amount" means the ¹[average of the]¹ total local fiscal year ¹[1992 and]¹ 1993 expenditures for judicial costs and probation costs, ¹[exclusive of] including the employer pension contributions for employees who become employees of the State pursuant to this act for the 1993 actuarial valuation year but excluding¹ the amount paid and charged in full in ¹[1992 and]¹ 1993 for equipment for court or probation purposes; less the realized revenue for judicial fees and probation fees.

EXPLANATION---Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

b. "Director" means the Director of the Division of Local Government Services in the Department of Community Affairs;

- c. "Judicial costs" means the costs incurred by the county for funding the judicial system, including but not limited to the following: salaries, health benefits and pension costs¹[, based on the average of the 1992 and 1993 valuation years,]¹ of all judicial employees, juror fees, library material costs, and centrally-budgeted items such as printing, supplies, and mail services, except that judicial costs shall not include costs incurred by employees of the surrogate's office or the sheriff's office;
- d. "Judicial employee" means any person employed by the county prior to January 1, ¹[1994] 1995¹ to perform judicial functions, including but not limited to employees working for the courts and the law library, employees who act as court aides and employees of the county clerk judicial function and those involved in bail processing and any person employed by a county probation office, except that employees of the surrogate's office and employees of the sheriff's office shall not be construed to be judicial employees;
- e. "Judicial fees" means any fees or court costs collected by the judiciary including bail forfeitures and interest earned on bail deposits for bail deposited after January 1, ¹[1994] 1995¹ but shall not include sheriff's or surrogate's fees or fines otherwise allocated by law to counties or municipalities for offenses within the jurisdiction of municipal courts;
- f. "Judicial functions" means any duties and responsibilities performed in providing any services and direct support necessary for the effective operation of the judicial system;
- g. "Probation costs" means any costs incurred by the county for the operation of the county probation department, including but not limited to centrally-budgeted items such as printing, supplies and mail services;
- h. "Probation fees" means any fees or fines collected in connection with the probation of any person.
 - 4. (New section) On and after January 1, 1 [1994] 1995 1 :
- a. The State is required to pay for judicial costs and probation costs;
 - b. All judicial employees shall be employees of the State; and,
- c. Any judicial fees or probation fees collected shall be paid to the State Treasury.
- 5. (New section) a. ¹[(1) On or before June 1, 1993, the chief financial officer of the county shall certify an estimated base year amount based on 1992 actual expenditures to the designee of the Administrative Office of the Courts who may then accept the amount. This estimated base year amount shall serve as the basis for any preliminary calculations under section 6 of P.L. , c. (now pending before the Legislature as section 6 of this bill). If accepted, a copy of the certification and acceptance shall immediately be provided to the Administrative Office of the Courts, the county Board of Chosen Freeholders, and to the director.
- (2)]¹ On or before February 28, 1994, the chief financial officer of the county shall certify the actual base year amount to

 the designee of the Administrative Office of the Courts who may then accept the amount. If accepted, a copy of the certification and acceptance shall immediately be provided to the Administrative Office of the Courts, the county Board of Chosen Freeholders, and to the director.

- b. If the amount provided in ¹[paragraph (1) of]¹ subsection a. of this section has not been certified or accepted by ¹[June 1, 1993 or the amount provided in paragraph (2) of subsection b. of this section has not been certified or accepted by]¹ June 1, 1994, the parties shall immediately notify the director that the matter is submitted to the director for the director to make the determination.
- c. Upon submission to the director, he may require the submission of any additional documentation necessary for determination of the amount. He may also determine that a hearing be conducted if necessary before either the director or his designee. Nothing herein shall prevent the parties from continuing to negotiate a settlement up until the time the director makes a final determination.
- d. If the hearing on the amount provided pursuant to subsection a. of this section extends beyond April 1 ¹[of the year in which the amount is provided]¹, ¹1995, ¹ the director shall, by April 10, ¹1995, ¹ require such submissions as he deems necessary to set an interim base year amount to serve as the basis for the calculations described in section 6 of P.L. , c. (now pending before the Legislature as section 6 of this bill). The calculation for ¹[1994] 1995 and subsequent years shall be adjusted to reflect the difference between the final determination ¹[of the director] and the interim base year amount. A decision of the director may be appealed pursuant to section 15 of P.L.1947, c.151 (C.52:27BB-15).
- 6. (New section) a. In local fiscal years ¹[, 1994,]¹ 1995, 1996 and 1997, each county shall pay a share of its base year amount as determined by the director based on the following schedule:
 - (1) ${}^{1}[1994] \underline{1995}{}^{1}....$ 87.5% of the base year amount;
 - (2) 1 [1995] 1 [1996] 62.5% of the base year amount;
 - (3) ${}^{1}[1996] \underline{1997}^{1}.....$ ${}^{1}[37.5\%] \underline{50.0\%}^{1}$ of the base year amount ${}^{1}[;$
- b. Each county shall pay the respective amounts established in subsection a. to the State Treasurer on the following schedule:
- (1) ¹[1994] <u>1995</u>¹...... On May 15, 50.0% of the base year amount, and on October 1, 37.5% of the base year amount;
- (2) 1 [1995] 1 [1995] On May 15, 37.5% of the base year amount, and on October 1, 25.0% of the base year amount;
- 48 (3) 1 [1996] 1 [1996] On May 15, 25.0% of the base year amount, and on October 1, 1 [12.5%] 2 5.0% of the base year amount 1 [;
- 52 (4) 1997...... On May 15, 12.5% of the base year amount l¹.
- c. In local budget year 1998 and thereafter, no county shall be

required to pay judicial costs or probation costs.

- ²d. No county shall be required to pay the employer pension contribution on behalf of any employee who becomes an employee of the State under this act after the date the person becomes an employee of the State. However, notwithstanding the provisions of subsections (b) and (c) above, it shall continue to be the responsibility of each county to pay any additional liability for any employee who would have become an employee of the State under this act but who retired and received a benefit under P.L.1993, C.138 as provided under that act, and the liability for late enrollment of an employee in the Public Employees' Retirement System, whose date of compulsory enrollment is prior to the date the person becomes an employee of the State under this act, as provided under P.L.1971, c.218 (C.43:15A-7.1).²
- 7. (New section) a. By September 1, ¹[1993] <u>1994</u>¹, a list shall be jointly developed by the Administrative Office of the Courts and the governing body of each county of the furnishings and office equipment currently used by the courts which shall become the property of the State on January 1, ¹[1994] <u>1995</u>¹.
- b. (1) The Administrative Office of the Courts and the individual county governments may enter into service agreements for:
- (a) Those services the Administrative Office of the Courts determines are necessary for the county to provide for the operations of the courts in each county;
- (b) The portion of the base year amount comprising debt service or lease payments for furnishings and office equipment; and
- (c) Any other services or costs jointly agreed upon by the parties as necessary to the smooth transition or continued operation of the court system.
- (2) If the services referred to in paragraph (a) of subsection b. of this section had been previously provided by the county, it shall be in the sole discretion of the Administrative Office of the Courts that the services be continued, and that the county shall provide the services for a cost in approximate proportion to the cost determined in the base year amount, subject to annual cost increases negotiated by the parties.
- (3) Disputes as to continuance of service and charges by the county for such services may be determined by the director and made in manner similar to that described section 5 of P.L. , c. (now pending before the Legislature as section 5 of this bill).
- (4) Revenue received by the county for the service agreement shall be appropriated in accordance with the Local Budget Law, N.J.S.40A:4-1 et seq.
- c. (1) By September 1, ¹[1993] <u>1994</u>¹ the counties shall provide to the Administrative Office of the Courts the following:
- (a) a listing of all Notices of Claims which were filed after January 1, ¹[1993] <u>1994</u>¹;
- (b) a loss history for all lines of insurance or self insurance for the past five years;
- (c) a listing of all worker's compensation, occupational, ongoing medical and dependency claims prior to January 1, 1[1994] 1995¹;

(d) a listing of all outstanding claims with insurance carriers or against third parties;

- (e) a listing of all vehicles with accident damage that will be transferred pursuant to this section 1;
- (f) plans for all facilities and construction and age information on the facilities required by the companies currently insuring the contents¹.
- (2) Any workers' compensation claim filed by a judicial employee of a county, any tort claim, or any auto liability claim arising out of the maintenance, operation or use of any vehicle by a judicial employee of a county where the date of loss was prior to January 1, 1[1994] 19951 shall be the liability of the county.
- 8. (New section) For the purpose of determining the county tax levy upon which a county shall calculate its permissible tax levy, any amounts appropriated for the purposes described in section 6 of P.L. , G. (C.) (now pending before the Legislature as this bill), shall be an exception pursuant to section 4 of P.L.1976, c.68 (C.40A:4-45.4). For the calculation of the local fiscal year ¹[1994] 1995¹ permissible tax levy, the ¹[1993] 1994¹ county tax levy prior to modification pursuant to section 4 of P.L.1976, c.68 (C.40A:4-45.4) shall be reduced by the base year amount calculated pursuant to section 5 of P.L. pending before the Legislature as section 5 of this bill). The director is also authorized to make such adjustments to county budget cap calculations for matters unforeseen by this act, in a manner not inconsistent with the constitutional amendment authorizing this act, and section 4 of P.L.1976, c.68 (C.40A:45.1 et seq.).
- 9. (New section) a. To facilitate the transfer of judicial employees from county payroll processing to the State's payroll processing system the chief financial officer of each county shall certify payroll record information on each judicial employee to the Administrative Office of the Courts according to a standard record format, procedure, and schedule collectively agreed to by representatives of the chief financial officers of the counties and the Administrative Director of the Courts and shall include the use of computer readable media in the transfer of payroll record information where applicable.
- b. On December 31, 1 [1993] $\underline{1994}^1$ the county shall issue a final paycheck which is complete and full, up to and including December 31, 1 [1993] $\underline{1994}^1$ and satisfies all salary obligations due by the county to the judicial employees, and all deductions related to calendar year 1 [1993] $\underline{1994}^1$ obligations of the judicial employees.
 - 10. N.J.S.22A:2-6 is amended to read as follows:
- 22A:2-6. a. Upon the filing or entering of the first paper or proceeding in any action or proceeding in the Law Division of the Superior Court, the plaintiff shall pay to the clerk \$135.00 for the first paper filed by him, which shall cover all fees payable therein down to, and including entry of final judgment, taxation of costs, copy of costs and the issuance and recording of final process, except such as may be otherwise provided herein, or provided by law, or the rules of court. Of the \$135.00 paid to the clerk, \$40.00 shall be paid over by him to the treasurer of the county in

which venue is laid for the use of the county. Any person filing an answer setting forth a counterclaim or a third party claim in such cause shall pay to the clerk \$135.00 for the first paper filed by him. Any person other than the plaintiff filing any other paper in any such cause shall pay to the clerk \$80.00 for the first paper filed by him. After December 31, 1[1993] 19941, the \$135.00 filing fee shall be paid to the clerk, for use by the State.

b. From July 1, 1991 to June 30, 1992 the \$80.00 fee set forth in subsection a. for the filing of a paper by a person other than the plaintiff shall be paid to the clerk, for use by the State. After June 30, 1992, of the \$80.00 paid to the clerk, \$25.00 shall be paid over by him to the treasurer of the county in which venue is laid for the use of the county. After December 31, ¹[1993] 1994¹, the \$80.00 fee set forth in subsection a. for the filing of a paper by a person other than the plaintiff shall be paid to the clerk, for use by the State.

c. Any person filing a motion in any action or proceeding shall pay to the clerk \$15.00. From July 1, 1991, to June 30, 1992, the \$15.00 motion fee shall be paid to the clerk, for use by the State. After June 30, 1992, the \$15.00 motion fee shall be paid over to the treasurer of the county in which venue is laid for the use of the county. After December 31, ¹[1993] 1994¹, the \$15.00 motion fee shall be paid to the clerk, for use by the State.

(cf: P.L.1991, c.177, s.6)

11. N.J.S.22A:2-7 is amended to read as follows:

22A:2-7. ⁴a.⁴ Upon the filing, entering, docketing or recording of the following papers, documents or proceedings by either party to any action or proceeding in the Law Division of the Superior Court, the party or parties filing, entering, docketing or recording the same shall pay to the clerk of said court the following fees:

Filing of the first paper in any motion, petition or application, if not in a pending action or proceeding under section 22A:2-6 of this Title, or if made after dismissal or judgment entered other than withdrawal of money deposited in court, the moving party shall pay \$15.00 which shall cover all fees payable on such motion, petition or application down to and including filing and entering of order therein and taxation of costs.

For withdrawal of money deposited in court where the sum to be withdrawn is less than \$100.00, no fee; where the sum is \$100.00 or more but less than \$1,000.00, a fee of \$5.00; where such sum is \$1,000.00 or more, a fee of \$10.00.

Entering judgment on bond and warrant by attorney and issuance of one final process, \$15.00 in lieu of the fee required by section 22A:2-6 of this Title.

Recording of judgment in the civil judgment and order docket, \$25.00 1shall be paid to the clerk for use by the State 1 4, except as provided in subsection b. of this section 4.

Docketing judgments or orders from other courts or divisions, [\$5.00] including Chancery Division judgments, \$25.00 \(^1\)shall be paid to the clerk for use by the State \(^1\) 4, except as provided in subsection b. of this section \(^4\).

Satisfaction of judgment or other lien, \$5.00.

Recording assignment of judgment or release, \$5.00.

Issuing of executions and recording same, except as otherwise 2 provided in this article, \$5.00. Recording of instruments not otherwise provided for in this 3 4 article, \$5.00. 5 Filing and entering recognizance of civil bail, \$5.00. 6 Signing and issuing subpoena, \$5.00. 7 ⁴b. Moneys collected under the provisions of subsection a. of 8 this section for the recording and docketing of judgments shall be 9 deposited in the temporary reserve fund created by section 25 of 10 (C.)(now pending before the Legislature as P.L. , c. section 25 of this bill). After December 31, 1994, the moneys 11 12 collected under the provisions of subsection a, shall be for use by 13 the State.⁴ 14 (cf: P.L.1991, c.177, s.7) 15 12. N.J.S.22A:2-27 is amended to read as follows: 22A:2-27. In cases appealed to the Law Division of the 16 Superior Court from any inferior court or tribunal, criminal or 17 18 civil, the clerk of the division shall charge a fee of \$75.00 for filing a notice of appeal, appeal papers and proceedings, including 19 judgment in the Superior Court or order of dismissal. The clerk 20 21 shall pay this \$75.00 to the treasurer of the county in which the appeal is taken for the use by the county. After December 31, 22 1 [1993] 1 1994 1 , this \$75.00 fee shall be paid to the clerk, for use 23 24 by the State. 25 (cf: P.L.1991, c.177, s.13) 13. Section 14 of P.L.1991. c.177 (C.22A:2-37.1) is amended to 26 27 read as follows: 28 14. a. In all civil actions and proceedings in the Special Civil 29 Part of the Superior Court, Law Division, only the following fees shall be charged by the clerk and no service shall be performed 30 until the specified fee has been paid: 31 32 (1) Filing of small claim, one defendant.... \$12.00 Each additional defendant..... 33 \$ 2.00 34 (2) Filing of complaint in tenancy, one 35 defendant..... \$15.00 Each additional defendant..... \$ 2.00 36 37 (3) (a) Filing of complaint, counterclaim, cross-claim or third party complaint 38 39 in all other civil actions, whether commenced without process or by summons, 40 capias, replevin or attachment where 41 the amount exceeds \$1,000.00...... \$38.00 42 43 Each additional defendant..... \$ 2.00 44 (b) Filing of complaint, counterclaim, 45 cross-claim or third party complaint in all other civil actions, whether 46 commenced without process or by 47 48 summons, capias, replevin or attachment where the amount does not 49 exceed \$1,000.00..... \$22.00 50 Each additional defendant..... 51 \$ 2.00 52 (4) Filing of answer in all matters except

small claims.....

\$ 7.00

1	(5) Service of Process:	
2	Summons by mail, each defendant	\$ 3.00
3	Summons by mail, each defendant at	
4	place of business or employment with	
5	postal instructions to deliver to	
6	addressee only, additional fee	\$ 3.00
7	Reservice of summons by mail, each defendant.	\$ 3.00
8	Reservice of summons or other original	
9	process by court officer, one defendant	\$ 3.00
10	plus mileage	
11	Each additional defendant	\$ 2.00
12	plus mileage	
13	Substituted service of process by the clerk	
14	upon the Director of the Division of	
15	Motor Vehicles	\$10.00
16	(6) Mileage of court officer in serving or e	executing any
17	process, writ, order, execution, notice, or warrant	
18	to be computed by counting the number of miles in	
19	most direct route from the place where process is	• •
20	same rate per mile set by the county governing b	
21	county employees and the total mileage fee round	•
22	the nearest dollar	•
23	(7) Jury of six persons	50.00
24	(8) Warrant for possession in tenancy	\$15.00
25	(9) Warrant to arrest, commitment or writ	·
26	of capias ad respondendum, each	
27	defendant	\$15.00
28	(10) Writ of execution or an order in the	
29	nature of execution, writs of replevin	
30	and attachment issued subsequent to	
31	summons	\$ 5.00
32	(11) For advertising property under execution	
33	or any order	\$10.00
34	(12) For selling property under execution or	
35	any order	\$10.00
36	(13) Exemplified copy of judgment (two pages)	\$ 5.00
37	each additional page	\$ 1.00
38	b. Except as provided in subsection c., the clerk	shall pay over
39	to the treasurer of the county in which the action	is filed all fees
40	collected pursuant to this section. After December	er 31, ¹ [1993]
41	1994 ¹ , the clerk shall pay over to the State all	fees collected
42	pursuant to this section, including the entire	fee collected
43	pursuant to paragraph (3) of subsection a.	
44	c. From July 1, 1991 to June 30, 1993, the clerk	shall pay over
45	to the treasurer of the county in which the action	is filed \$12.00
46	of each fee paid to the clerk pursuant to pa	ragraph 3 of
47	subsection a., with the balance made available	for use by the
48	State.	
49	(cf: P.L.1991, c.177, s.14)	
50	14. N.J.S.2C:36A-1 is amended to read as follows	
51	2C:36A-1. Conditional discharge for certain	
52	expunging of records. a. Whenever any person	
53	previously been convicted of any offense under	
54	P.L.1970, c.226 (C.24:21-20), or a disorderly pe	rsons or petty

 disorderly persons offense defined in chapter 35 or 36 of this title or, subsequent to the effective date of this title, under any law of the United States, this State or any other state relating to marijuana, or stimulant, depressant, or hallucinogenic drugs, is charged with or convicted of any disorderly persons offense or petty disorderly persons offense under chapter 35 or 36 of this title, the court upon notice to the prosecutor and subject to subsection c. of this section, may on motion of the defendant or the court:

- (1) Suspend further proceedings and with the consent of the person after reference to the State Bureau of Identification criminal history record information files, place him under supervisory treatment upon such reasonable terms and conditions as it may require; or
- (2) After plea of guilty or finding of guilty, and without entering a judgment of conviction, and with the consent of the person after proper reference to the State Bureau of Identification criminal history record information files, place him on supervisory treatment upon reasonable terms and conditions as it may require, or as otherwise provided by law.

b. In no event shall the court require as a term or condition of supervisory treatment under this section, referral to residential treatment facility for a period exceeding maximum period of confinement prescribed by law for the offense for which the individual has been charged or convicted, nor shall any term of supervisory treatment imposed under this subsection exceed a period of three years. If a person is placed under supervisory treatment under this section after a plea of guilty or finding of guilt, the court as a term and condition of supervisory treatment shall suspend the person's driving privileges for a period to be fixed by the court at not less than six months or more than two years. In the case of a person who at the time of placement under supervisory treatment under this section is less than 17 years of age, the period of suspension of driving privileges authorized herein, including a suspension of the privilege of operating a motorized bicycle, shall commence on the day the person is placed on supervisory treatment and shall run for a period as fixed by the court of not less than six months or more than two years after the day the person reaches the age of 17 years.

If the driving privilege of a person is under revocation, suspension, or postponement for a violation of this title or Title 39 of the Revised Statutes at the time of the person's placement on supervisory treatment under this section, the revocation, suspension or postponement period imposed herein shall commence as of the date of the termination of the existing revocation, suspension or postponement. The court which places a person on supervisory treatment under this section shall collect and forward the person's driver's license to the Division of Motor Vehicles and file an appropriate report with the division in accordance with the procedure set forth in N.J.S.2C:35-16. The court shall also inform the person of the penalties for operating a motor vehicle during the period of license suspension or

postponement as required in N. J.S.2C:35-16.

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Upon violation of a term or condition of supervisory treatment the court may enter a judgment of conviction and proceed as otherwise provided, or where there has been no plea of guilty or finding of guilty, resume proceedings. Upon fulfillment of the terms and conditions of supervisory treatment the court shall terminate the supervisory treatment and dismiss the proceedings against him. Termination of supervisory treatment and dismissal under this section shall be without court adjudication of guilt and shall not be deemed a conviction for purposes of disqualifications or disabilities, if any, imposed by law upon conviction of a crime or disorderly persons offense but shall be reported by the clerk of the court to the State Bureau of Identification criminal history record information files. Termination of supervisory treatment and dismissal under this section may occur only once with respect to any person. Imposition of supervisory treatment under this section shall not be deemed a conviction for the purposes of determining whether a second or subsequent offense has occurred under section 29 of P.L.1970, c.226 (C.24:21-29), chapter 35 or 36 of this title or any law of this State.

- c. Proceedings under this section shall not be available to any defendant unless the court in its discretion concludes that:
- (1) The defendant's continued presence in the community, or in a civil treatment center or program, will not pose a danger to the community; or
- (2) That the terms and conditions of supervisory treatment will be adequate to protect the public and will benefit the defendant by serving to correct any dependence on or use of controlled substances which he may manifest; and
- (3) The person has not previously received supervisory treatment under section 27 of P.L.1970, c.226 (C.24:21-27), N.J.S.2C:43-12, or the provisions of this chapter.
- d. A person seeking conditional discharge pursuant to this section shall pay to the court a fee of [\$45.00] \$75.00. The court shall forward all money collected under this subsection to the treasurer of the county in which the court is located. This money shall be used to defray the cost of juror compensation within that county. A person may apply for a waiver of this fee, by reason of poverty, pursuant to the Rules Governing the Courts of the State of New Jersey. ⁴Of the moneys collected under this subsection, \$30.00 of each fee shall be deposited in the temporary reserve fund created by section 25 of P.L. ..., c. ... (C.)(now pending before the Legislature as this bill). ⁴ After December 31, ¹[1993] 1994¹, the \$75.00 fee shall be paid to the court, for use by the State.
- 46 (cf: P.L.1988, c.44, s.12)
 - 15. N.J.S.2C:43-13 is amended to read as follows:
- 2C:43-13. Supervisory Treatment Procedure a. Agreement. The terms and duration of the supervisory treatment shall be set forth in writing, signed by the prosecutor and agreed to and signed by the participant. Payment of the assessment required by section 2 of P.L.1979, c.396 (C.2C:43-3.1) shall be included as a term of the agreement. If the participant is represented by counsel, defense counsel shall also sign the agreement. Each

order of supervisory treatment shall be filed with the county

- b. Charges. During a period of supervisory treatment the charge or charges on which the participant is undergoing supervisory treatment shall be held in an inactive status pending termination of the supervisory treatment pursuant to subsection d. or e. of this section.
- c. Period of treatment. Supervisory treatment may be for such period, as determined by the designated judge or the assignment judge, not to exceed three years, provided, however, that the period of supervisory treatment may be shortened or terminated as the program director may determine with the consent of the prosecutor and the approval of the court.
- d. Dismissal. Upon completion of supervisory treatment, and with the consent of the prosecutor, the complaint, indictment or accusation against the participant may be dismissed with prejudice.
- e. Violation of conditions. Upon violation of the conditions of supervisory treatment, the court shall determine, after summary hearing, whether said violation warrants the participant's dismissal from the supervisory treatment program or modification of the conditions of continued participation in that or another supervisory treatment program. Upon dismissal of participant from the supervisory treatment program, the charges against the participant may be reactivated and the prosecutor may proceed as though no supervisory treatment had been commenced.
- f. Evidence. No statement or other disclosure by a participant undergoing supervisory treatment made or disclosed to the person designated to provide such supervisory treatment shall be disclosed, at any time, to the prosecutor in connection with the charge or charges against the participant, nor shall any such statement or disclosure be admitted as evidence in any civil or criminal proceeding against the participant. Nothing provided herein, however, shall prevent the person providing supervisory treatment from informing the prosecutor, or the court, upon request or otherwise as to whether or not the participant is satisfactorily responding to supervisory treatment.
- g. Delay. No participant agreeing to undergo supervisory treatment shall be permitted to complain of a lack of speedy trial for any delay caused by the commencement of supervisory treatment

A person applying for admission to a program of supervisory treatment shall pay to the court a fee of [\$45.00] \$75.00. The court shall forward all money collected under this subsection to the treasurer of the county in which the court is located. This money shall be used to defray the cost of juror compensation within that county. A person may apply for a waiver of this fee, by reason of poverty, pursuant to the Rules Governing the Courts of the State of New Jersey. 4Of the moneys collected under this subsection, \$30.00 of each application fee shall be deposited in the temporary reserve fund created by section 25 of P.L., c. ... (C.)(now pending before the Legislature as this bill).4 After December 31, \$1[1993] 1994\frac{1}{2}\$, the \$75.00 fee shall be paid to

- 1 the court, for use by the State.
- 2 (cf: P.L.1991, c.329, s.5)

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- 16. N.J.S.2C:45-1 is amended to read as follows:
- 2C:45-1. Conditions of Suspension or Probation.
- a. When the court suspends the imposition of sentence on a person who has been convicted of an offense or sentences him to be placed on probation, it shall attach such reasonable conditions, authorized by this section, as it deems necessary to insure that he will lead a law-abiding life or is likely to assist him to do so. These conditions may be set forth in a set of standardized
- These conditions may be set forth in a set of standardized conditions promulgated by the county probation department and approved by the court.
 - b. The court, as a condition of its order, may require the defendant:
 - (1) To support his dependents and meet his family responsibilities;
 - (2) To find and continue in gainful employment;
 - (3) To undergo available medical or psychiatric treatment and to enter and remain in a specified institution, when required for that purpose;
 - (4) To pursue a prescribed secular course of study or vocational training;
 - (5) To attend or reside in a facility established for the instruction, recreation or residence of persons on probation;
 - (6) To refrain from frequenting unlawful or disreputable places or consorting with disreputable persons;
 - (7) Not to have in his possession any firearm or other dangerous weapon unless granted written permission;
 - (8) Deleted by amendment, P.L.1991, c.329;
 - (9) To remain within the jurisdiction of the court and to notify the court or the probation officer of any change in his address or his employment;
 - (10) To report as directed to the court or the probation officer, to permit the officer to visit his home, and to answer all reasonable inquiries by the probation officer;
 - (11) To pay a fine;
 - (12) To satisfy any other conditions reasonably related to the rehabilitation of the defendant and not unduly restrictive of his liberty or incompatible with his freedom of conscience:
 - (13) To require the performance of community-related service.
- c. The court, as a condition of its order, shall require the defendant to pay any assessments required by section 2 of P.L.1979, c.396 (C.2C:43-3.1) and shall, consistent with the applicable provisions of N.J.S.2C:43-3, N.J.S.2C:43-4 and N.J.S.2C:44-2 or section 1 of P.L. 1983, c.411 (C.2C:43-2.1) require the defendant to make restitution.
 - d. In addition to any condition imposed pursuant to subsection b. or c., the court shall order a person placed on probation to pay a fee, not exceeding \$25.00 per month for the probationary term, to probation services for use by the State, except as provided in subsection g. of this section. This fee may be waived in cases of indigency upon application by the chief probation officer to the sentencing court.
- [d.] e. When the court sentences a person who has been

convicted of a crime to be placed on probation, it may require him to serve a term of imprisonment not exceeding 364 days as an additional condition of its order. When the court sentences a person convicted of a disorderly persons offense to be placed on probation, it may require him to serve a term of imprisonment not exceeding 90 days as an additional condition of its order. In imposing a term of imprisonment pursuant to this subsection, the sentencing court shall specifically place on the record the reasons which justify the sentence imposed. The term of imprisonment imposed hereunder shall be treated as part of the sentence, and in the event of a sentence of imprisonment upon the revocation of probation, the term of imprisonment served hereunder shall be credited toward service of such subsequent sentence. A term of imprisonment imposed under this section shall be governed by the "Parole Act of 1979," P.L.1979, c.441 (C.30:4–123.45 et seq.).

Whenever a person is serving a term of parole as a result of a sentence of incarceration imposed as a condition of probation, supervision over that person shall be maintained pursuant to the provisions of the law governing parole. Upon termination of the period of parole supervision provided by law, the county probation department shall assume responsibility for supervision of the person under sentence of probation. Nothing contained in this section shall prevent the sentencing court from at any time proceeding under the provisions of this chapter against any person for a violation of probation.

[e.] <u>f.</u> The defendant shall be given a copy of the terms of his probation or suspension of sentence and any requirements imposed pursuant to this section, stated with sufficient specificity to enable him to guide himself accordingly. The defendant shall acknowledge, in writing, his receipt of these documents and his consent to their terms.

⁴g. Of the moneys collected under the provisions of subsection d. of this section, \$15.00 of each monthly fee collected before January 1, 1995 shall be deposited in the temporary reserve fund created by section 25 of P.L. C. (C.)(now pending before the Legislature as section 25 of this bill), and \$10.00 of each shall be deposited into a "Community Service Supervision Fund" which shall be established by each county. The moneys in the "Community Service Supervision Fund" shall be expended only in accordance with the provisions of State law as shall be enacted to provide for expenditures from this fund for the purpose of supervising and monitoring probationers performing community service to ensure, by whatever means necessary and appropriate, that probationers are performing the community service ordered by the court and that the performance is in the manner and under the terms ordered by the court.4

(cf: P.L.1991, c.329, s.8)

- 17. N.J.S.2C:46-2 is amended to read as follows:
- 2C:46-2. Consequences of Nonpayment; Summary Collection.
- a. When a defendant sentenced to pay an assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1), monthly probation fee, fine or to make restitution defaults in the payment thereof or of any installment, upon the motion of the person authorized by law to collect the payment, the motion of the

prosecutor, the motion of the victim entitled to payment of restitution, the motion of the Violent Crimes Compensation Board, the motion of the State or county Office of Victim and Witness Advocacy or upon its own motion, the court shall recall him, or issue a summons or a warrant of arrest for his appearance. The court shall afford the person notice and an opportunity to be heard on the issue of default. Failure to make any payment when due shall be considered a default. The standard of proof shall be by a preponderance of the evidence, and the burden of establishing good cause for a default shall be on the person who has defaulted.

- (1) If the court finds that the person has defaulted without good cause, the court shall:
- (a) Order the suspension of the driver's license or the nonresident reciprocity driving privilege of the person; and
- (b) Prohibit the person from obtaining a driver's license or exercising reciprocity driving privileges until the person has made all past due payments; and
- (c) Notify the Director of the Division of Motor Vehicles of the action taken.
- (2) If the court finds that the person defaulted on payment of a fine without good cause and finds that the default was willful, the court may, in addition to the action required by paragraph a. (1) of this section, impose a term of imprisonment to achieve the objective of the fine. The term of imprisonment in such case shall be specified in the order of commitment. It need not be equated with any particular dollar amount but it shall not exceed one day for each \$20.00 of the fine nor 40 days if the fine was imposed upon conviction of a disorderly persons offense nor 25 days for a petty disorderly persons offense nor one year in any other case, whichever is the shorter period. In no case shall the total period of imprisonment in the case of a disorderly persons offense for both the sentence of imprisonment and for failure to pay a fine exceed six months.
- (3) Except where incarceration is ordered pursuant to paragraph a. (2) of this section, if the court finds that the person has defaulted the court shall take appropriate action to modify or establish a reasonable schedule for payment, and, in the case of a fine, if the court finds that the circumstances that warranted the fine have changed or that it would be unjust to require payment, the court may revoke or suspend the fine or the unpaid portion of the fine.
- (4) When failure to pay an assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1), monthly probation fee or restitution is determined to be willful, the failure to do so shall be considered to be contumacious.
- (5) When a fine, assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1) or restitution is imposed on a corporation, it is the duty of the person or persons authorized to make disbursements from the assets of the corporation or association to pay it from such assets and their failure so to do may be held to be contumacious.
- b. Upon any default in the payment of a fine, assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1),

monthly probation fee, restitution, or any installment thereof, execution may be levied and such other measures may be taken for collection of it or the unpaid balance thereof as are authorized for the collection of an unpaid civil judgment entered against the defendant in an action on a debt.

- c. Upon any default in the payment of restitution or any installment thereof, the victim entitled to the payment may institute summary collection proceedings authorized by subsection b. of this section.
- d. Upon any default in the payment of an assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1) or any installment thereof, the Violent Crimes Compensation Board or the party responsible for collection may institute summary collection proceedings authorized by subsection b. of this section. (cf: P.L.1991, c.329, s.11.)
- 18. Section 3 of P.L.1989, c.296(C.2A:5A-3) is amended to read as follows:
- 3. a. Every county clerk shall be eligible, [for a period of 30 days following the effective date of this act] on January 1, ¹[1994] 1995 and for a period up to and including the date the incumbent county clerk must declare candidacy for re-election as county clerk, to apply for the position of deputy clerk of the Superior Court and to resign as county clerk. Any county clerk who applies to become a deputy clerk of the Superior Court as provided herein and who resigns as county clerk shall become a deputy clerk of the Superior Court on the date of his resignation in the county in which he is serving at the time of his resignation.
- b. The deputy clerk of the Superior Court shall be an employee of the judiciary and the position of deputy clerk of the Superior Court shall be included in the budget of the State Judiciary. Any county clerk becoming a deputy clerk of the Superior Court pursuant to this section shall be in the permanent service of the Superior Court with tenure and shall retain any accumulated sick leave, longevity or vacation time that he has earned as county clerk.
- 36 (cf: P.L.1989, c.296, s.3)

- 19. (New section) Every person serving as a juror in New Jersey courts, whether as a grand or petit juror, shall receive, for each days attendance at such courts, the sum of \$5.00. The Assignment Judge of the vicinage shall designate the method of juror payment.
- The Assignment Judge shall keep an account of all juror fees paid under this section and provide each juror with a statement of the number of days the juror served and the amount of fees to which the juror is entitled.
- 20. (New section) The State auditor shall perform a financial audit of all accounts of the county clerk judicial function, including bail, the Special Civil Part of the Superior Court and each county probation department no later than November 1, ¹[1993] 1994¹. The auditor shall report his findings to the Legislature, the Treasurer and the Administrative Office of the Courts by December 1, ¹[1993] 1994¹.
- 53 21. R.S.46:30B-74 is amended to read as follows:
- 54 46:30B-74. Deposits of funds by administrator. The

administrator shall establish and manage two separate trust funds to be known as the Unclaimed County Deposits Trust Fund and the Unclaimed Personal Property Trust Fund.

a. All moneys received as unclaimed county deposits and the accretions thereon shall be deposited into the Unclaimed County Deposits Trust Fund. Each year, unless the administrator deems it prudent and advisable to do otherwise, the administrator shall pay to each county, within 45 days of the receipt of such funds, 75% of the unclaimed county deposits received from that county by the administrator. The remaining portion shall be retained in the trust fund, administered and invested by the State Treasurer, and used to pay claims duly presented and allowed and all expenses and costs incurred by the State of New Jersey. If the Unclaimed County Deposits Trust Fund is insufficient to pay specific claims against a county, the administrator shall report the fact to the county governing body and the unpaid claim shall become an affirmative obligation of that county.

Upon the effective date of this act, any county deposits paid to the administrator between April 18, 1989 and the effective date of this act shall be transferred from the Unclaimed Personal Property Trust Fund to the Unclaimed County Deposits Trust Fund.

b. All other moneys received as unclaimed property presumed abandoned, the accretions thereon, and the proceeds of sale of unclaimed property shall be deposited into the Unclaimed Personal Property Trust Fund. Unless the administrator deems it prudent and advisable to do otherwise, 75% of all funds received shall be transferred to the General State Fund. The remaining portion shall be retained in the trust fund, administered and invested by the State Treasurer, and used to pay claims duly presented and allowed and all expenses and costs incurred by the State of New Jersey.

Upon the effective date of this act, all funds and assets of the trust funds established pursuant to N.J.S.2A:37-41, section 8 of P.L.1945, c.199 (C.17:9-25), and N.J.S.17B:31-7, shall be transferred to and become part of the Unclaimed Personal Property Trust Fund established by this act, which shall be responsible for payment of any allowed claims for restitution of unclaimed property paid into those three funds.

c. As used in this section, "county deposits" means: the proceeds of a judgment received in favor of a minor and placed under the control of a county surrogate[,] or any devise or distribution from an estate paid into the county surrogate's court prior to April 14, 1989[, and any money deposited with the county clerk as bail] 2[and]; any2 unclaimed bail 3and any interest thereon3 deposited prior to January 1, 1[1994] 19951 2and 50% of any unclaimed bail 3and any interest thereon3 deposited after January 1,19952.

(cf: P.L.1992, c.173, s.1)

³22. (New section) a. If any bail deposited with a county clerk prior to January 1, 1995 shall be forfeited such forfeited bail and any interest thereon shall remain with the county.

b. If any bail deposited on or after January 1, 1995 shall be forfeited, 50% of such bail and any interest thereon shall be paid

- 1 to the county in which the bail was deposited.3
- 3[22.] 23. The following are repealed:
- 3 Section 16 of P.L.1991, c.177 (C.2B:6-1.1);
- 4 N.J.S.22A:1-1
- 5 N.J.S.22A:1-2
- 6 N. J.S.22A:1-3

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7 1[23. There is hereby appropriated \$100,000 to the 8 Administrative Office of the Courts to prepare for the effective 9 transfer of judicial employees to the State payroll pursuant to the 10 provisions of this act.]1

³[123.] 24.³ (New section) a. There is established in, but not of, the Department of ²[Personnel] Treasury², a ²[commission] committee² to be known as the "Judicial Unification Transition ²[Commission] Committee²." The ²[commission] committee² shall consist of ²[7] ⁴[8²] 9⁴ members, each of whom shall be a citizen and resident of this State, as follows: ²[one member appointed by the Director of the Adminstrative Office of the Courts] two members appointed by the Chief Justice of the Supreme Court 2 , one member appointed by the Commissioner of the Department of Personnel, one member appointed by the Commissioner of the Department of the Treasury, one member appointed by the President of the Senate, one member appointed by the Senate Minority Leader, one member appointed by the Speaker of the General Assembly 4[and], 4 one member appointed by the Assembly Minority Leader ⁴ and one member appointed by the President of the New Jersey Association of Counties⁴.

Each member of the ²[commission] committee² shall serve until the expiration of the ²[commission] committee². The ²[commission] committee² shall expire July 1, 1995. Any vacancy during a term shall be filled in the same manner as the original appointment. Any member of the ²[commission] committee² may be removed for cause by the appointing authority. The ²[commission] committee² shall organize upon appointment of a majority of its members and shall select a chairperson from among its members. The members shall be reimbursed for necessary expenses incurred in the performance of their duties, subject to the availability of funds therefor.

- b. The ²[commission] committee² shall engage in a review of the transition period of the State's assumption of the judicial system and the implementation of the "State Judicial Unification Act," P.L. , c. (C). The ²[commission] committee² shall:
- (1) Assess the implementation of a unified administrative system for the courts;
- ²[(2) Assess the establishment of a central management system for the courts and its success in providing equitable and stable levels of resources to the courts of all areas of the State;
- (3) Assess the impact of judicial unification through the State's assumption of the cost of the judicial system on affording significant property tax relief to the citizens of this State; and
- (4) Identify any problems with the implementation of the judicial unification and make specific recommendations regarding the use of State funds in assuming the cost of the judicial system]
- 53 (2) Assess the adequacy of county collection procedures and 54 record keeping systems related to court revenues and

expenditures and make such recommendations with respect to them as appropriate;

- (3) Establish standards to be used in the preparation of 1993 base year amount reports to include central, direct and indirect costs of the judiciary;
- (4) Consult with the Division of Local Government Services in development and promulgation of forms for reporting of base year amounts;
- (5) Receive a preliminary report on base year amounts from the counties for the period ending June 30, 1993, to be submitted to the Administrative Office of the Courts, by August 30, 1993, and a final report for the calendar year to be submitted by February 28, 1994;
- (6) As requested by the Chief Justice, the committee will review and comment on the judiciary's long range plan for equalization of programs and staff;
- (7) Assess the impact of judicial unification through the State's assumption of the cost of the judicial system on affording significant property tax relief to the citizens of this State².
- c. The ²[commission] committee² shall have a staff director appointed jointly by the Chief Justice of the Supreme Court, the Governor, the President of the Senate and the Speaker of the General Assembly. The staff director shall be a person qualified by training and experience to assist the ²[commission] committee² members in the performance of their duties. The ²[commission] committee² shall be entitled to call to its assistance and avail itself of the services of employees of the Department of the Treasury, the Department of Personnel, and the Administrative Office of the Courts as may be available to it for its purposes, and incur traveling and other miscellaneous expenses as it may deem necessary, in order to perform its duties, and as are within the limits of funds appropriated or otherwise made available to it for its purposes.

The ²[commission] committee² may make use of existing studies, surveys, data and other materials in the possession of any State agency, or any county government.

- d. The ²[commission] committee² shall report its findings and recommendations to the Governor, the Judiciary and the Legislature by July 1, 1995 accompanying the same with such recommendations for further legislation for adoption by the Legislature as it may find appropriate.¹
- 425. (New section) There shall be established in each county a temporary reserve fund entitled "County Purposes Tax Relief Fund." All moneys deposited in such fund pursuant to law prior to January 1, 1995, shall be used solely and exclusively by the county to reduce the amount required to be raised for county purposes by local property tax levy in the county budget year subsequent to the year in which they are collected. The Director of the Division of Local Government Services in the Department of Community Afffairs shall certify that each county has complied with this section. If the director finds that moneys in the fund have not been used by a county solely and exclusively to reduce the amount required to be raised for county purposes by local property tax levy, the director shall direct that the county

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[4R] ACS for A1529 19

1	governing body make corrections to its budget.4
2	³ [24.] ⁴ [25. ³] 26. ⁴ Sections 1 through 9 and sections 18 through
3	$3[23]$ $4[24^3]$ 25.4 shall take effect immediately, sections 10
4	through 17 of this act shall take effect on the 30th day after
5	enactment.
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10	Provides for the transfer of judicial employees and costs from the
11	counties to the State.

ASSEMBLY, No. 1529

STATE OF NEW JERSEY

INTRODUCED JUNE 1, 1992

By Assemblymen KELLY, LUSTBADER, Roma,
Assemblywoman Ogden, Assemblymen McEnroe, Charles,
Green, Watson, Doria, Roberts, Felice, Wolfe, Zangari,
Assemblywoman Crecco, Assemblyman Catania,
Assemblywoman Heck, Assemblymen DiGaetano, Hartmann,
R. Brown, Romano, Kronick, Pascrell, Dunn, Hudak,
Assemblywoman Farragher, Assemblyman Zecker
and Assemblywoman Haines

AN ACT concerning the transfer of county judicial costs and fees to the State and revising various sections of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) Sections 1 through 9 of this act shall be known and may be cited as the "State Judicial Unification Act."
 - 2. (New section) The Legislature finds and declares that:
- a. The current method of financing the State's judicial system has created undue hardship for both the counties and the courts.
- b. The counties have had to balance the financial needs of the judicial system with the need to provide essential county services and have been denied any oversight over court operations.
- c. As a result of the differing funding bases among the counties, the courts have varying levels of resources available in order to fulfill their responsibilities.
- d. Those differing bases and varying levels of available resources have significantly hindered the development and implementation of a unified administrative system for the courts.
- e. If the State were to assume the administrative costs of the judicial system, resources would be provided on a more equitable basis and a central management system could be established by the Chief Justice of the Supreme Court.
- f. Furthermore, significant property tax relief would be afforded to the citizens of this State since the counties would no longer need to generate tax revenues currently required to finance the judicial system.
- g. It is, therefore, altogether fitting and proper for the State to assume the cost of the judicial system in order to unify the administrative system and to provide property tax relief.
 - 3. (New section) As used in this act:
- a. "County judicial employees" means the employees of the surrogate's office and the sheriff's office who perform judicial functions;
- b. "County judicial costs" means any costs incurred by county judicial employees in performing judicial functions;
- c. "Director" means the Director of the Division of Local Government Services in the Department of Community Affairs;
- d. "Judicial costs" means the costs incurred by the county for funding the judicial system, including but not limited to the following: salaries, health benefits and pension payments of all

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 judicial employees, juror fees and library material costs;

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- e. "Judicial employee" means any person employed by the county prior to July 1, 1993 to perform judicial functions, including but not limited to employees working for the courts and the law library, except that county judicial employees and probation employees shall not be construed to be judicial employees;
- f. "Judicial fees" means any fees or fines collected by the judiciary but shall not include sheriff's or surrogate's fees or municipal court fees or fines;
- g. "Judicial functions" means any duties and responsibilities performed in providing any services and direct support necessary for the effective operation of the judicial system;
- h. "Probation costs" means any costs incurred by the county for the operation of the county probation department, including but not limited to the costs of salaries, health benefits, and pension payments of probation employees;
- i. "Probation employees" means the officers and employees of the county probation department;
- j. "Probation fees" means any fees or fines collected in connection with the probation of any person.
 - 4. (New section) On and after July 1, 1993:
- a. The State is required to pay for judicial costs and probation costs which shall not be construed to include county judicial costs;
- b. All judicial and probation employees shall be employees of the State; and,
- c. Any judicial fees or probation fees collected shall be paid to the State Treasury.
- 5. (New section) On or before July 31, 1993, the chief financial officer of each county shall certify to the director how much was appropriated for judicial costs and how much was collected in judicial fees during the 1992 local fiscal year. The director shall review and approve or disapprove the costs and fees so certified and, upon approval, shall determine a net judicial cost for each county by subtracting judicial fees from judicial costs. director shall notify the county of his determinations by September 1, 1993. The director may require any additional information from the chief financial officer of the county that he may deem necessary and shall approve of the certified costs and fees, in whole or in part, if he determines that the costs and fees are accurate calculations. The chief financial officer of the county may request a reconsideration of any disapproval and may supply additional information to the director. The director may reconsider his determinations subject to the approval provisions of this section and shall notify the county of his determinations by October 1, 1993.
- 6. (New section) a. In local fiscal years 1993, 1994, 1995, 1996 and 1997, each county shall pay a share of its 1992 net judicial costs as determined by the director based on the following schedule:

51	(1)	1993	 50% of 1992 net judicial costs
52	(2)	1994	 87.5% of 1992 net judicial costs
53	(3)	1995	 62.5% of 1992 net judicial costs
54	(4)	1996	 37.5% of 1992 net judicial costs
55	(5)	1997	 12.5% of 1992 net judicial costs

b. Each county shall pay the respective amounts established in subsection a, to the State Treasurer on the following schedule:

required to pay judicial costs.

2	subsecti	on a. to the State Tre	easurer on the following schedule:
3	(1)	1993	On October 15, 50.0% of 1992 net
4			judicial costs;
5	(2)	1994	On May 15, 50.0% of 1992 net
6			judicial costs, and on September
7			15, 37.5% of 1992 net judicial
8			costs;
9	(3)	1995	On May 15, 31.0% of 1992 net
10			judicial costs, and on September
11			15, 31.5% of 1992 net judicial
12			costs;
13	(4)	1996	On May 15, 18.5% of 1992 net
14			judicial costs, and on September
15			15, 19.0% of 1992 net judicial
16			costs;
17	(5)	1997	On May 15, 12.5% of 1992 net

- judicial costs.
 c. In local budget year 1998 and thereafter, no county shall be
- 7. (New section) By April 1, 1993, a list shall be jointly developed by the Administrative Office of the Courts and the governing body of each county of the furnishings and office equipment currently used by the courts which shall become the property of the State on July 1, 1992.
- 8. (New section) a. Consistent with the purposes of this act, it is the intention of this act to ensure that until July 1, 1994, the level of salaries and accumulated benefits of all judicial employees shall not be affected by the transfers of these employees to the State and, therefore, during the 1992 local budget year, the percentage increase in the salaries and benefits of judicial employees shall be commensurate with the percentage increase in the salaries and benefits of county employees; except that this section shall not affect any existing contract agreements. No contract agreements with these employees shall be negotiated after the effective date of this act without the approval of the Administrative Office of the Courts.
- b. No judicial employee who becomes a State employee pursuant to the provisions of this act shall receive a reduction in salary, accumulated benefits, or terms and conditions of employment, except that future collective bargaining agreements may provide for a modification in benefits so long as benefits are not modified below the level of benefits provided to State employees and salaries are simultaneously increased to be at least equivalent to the salaries of State employees in similar titles with similar duties.
- c. Any changes in the collective bargaining units to which judicial employees belong, including elections to establish new collective bargaining units, shall be accomplished through the Administrative Office of the Court in accordance with the rules and procedures of the New Jersey Public Employment Relations Commission.
- d. Upon expiration of existing collective bargaining agreements, salaries and benefits of judicial employees shall be

negotiated between employee representatives and the Administrative Office of the Courts with the objective that by local budget year 1995 salaries and benefits of these employees shall be at least equivalent to the salaries and benefits of other State employees in similar titles and with similar duties.

- e. Judicial employees shall be employees of the Administrative Office of the Courts, except that the Administrative Office of the Courts shall provide that classified employees be accorded the same rights, privileges and protections in regard to hiring, firing, layoffs, transfers, promotions and disciplinary actions which are accorded employees in the career service of State service.
- 9. (New section) For the purposes of determining the county tax levy upon which a county shall calculate its permissible tax levy for the 1994, 1995, 1996, 1997 and 1998 local fiscal years pursuant to P.L.1976, c.68 (C.40A:4-45.1 et seq.), the county shall deduct from its tax levy an amount equal to 12.5%, 25%, 25%, 25%, and 12.5%, respectively, of the 1992 net judicial costs as determined by the director pursuant to section 5 of this act.
 - 10. N.J.S.22A:2-6 is amended to read as follows:
- 22A:2-6. a. Upon the filing or entering of the first paper or proceeding in any action or proceeding in the Law Division of the Superior Court, the plaintiff shall pay to the clerk \$135.00 for the first paper filed by him, which shall cover all fees payable therein down to, and including entry of final judgment, taxation of costs, copy of costs and the issuance and recording of final process, except such as may be otherwise provided herein, or provided by law, or the rules of court. Of the \$135.00 paid to the clerk, \$40.00 shall be paid over by him to the treasurer of the county in which venue is laid for the use of the county. Any person filing an answer setting forth a counterclaim or a third party claim in such cause shall pay to the clerk \$135.00 for the first paper filed by him. Any person other than the plaintiff filing any other paper in any such cause shall pay to the clerk \$80.00 for the first paper filed by him.
- b. [From July 1, 1991 to] <u>Until</u> June 30, 1992, the \$80.00 fee set forth in subsection a. for the filing of a paper by a person other than the plaintiff shall be paid to the clerk, for use by the State. [After June 30, 1992,] <u>From July 1, 1992 to June 30, 1993,</u> of the \$80.00 paid to the clerk, \$25.00 shall be paid over by him to the treasurer of the county in which venue is laid for the use of the county. <u>After June 30, 1993, the \$80.00 fee set forth in subsection a.</u> for the filing of a paper by a person other than the plaintiff shall be paid to the clerk, for use by the State.
- c. Any person filing a motion in any action or proceeding shall pay to the clerk \$15.00. [From July 1, 1991, to] <u>Until</u> June 30, 1992, the \$15.00 motion fee shall be paid to the clerk, for use by the State. [After June 30, 1992, <u>IFrom July 1, 1992, to June 30, 1993</u>, the \$15.00 motion fee shall be paid over to the treasurer of the county in which venue is laid for the use of the county. <u>After June 30, 1993</u>, the \$15.00 motion fee shall be paid to the clerk, for use by the State.
- d. When a jury trial is requested in a civil action or proceeding in the Law Division, the party requesting the jury trial shall pay

an additional jury fee of \$50.00 to the clerk for use by the State. 1 2 (cf: P.L.1991, c.177, s.6) 11. N.J.S.22A:2-27 is amended to read as follows: 3 22A:2-27. In cases appealed to the Law Division of the 4 5 Superior Court from any inferior court or tribunal, criminal or 6 civil, the clerk of the division shall charge a fee of \$75.00 for 7 filing a notice of appeal, appeal papers and proceedings, including judgment in the Superior Court or order of dismissal. The clerk 8 shall pay this \$75.00 to the treasurer of the county in which the 9 10 appeal is taken for the use by the county. After July 1, 1993, this 11 \$75.00 fee shall be paid to the clerk, for use by the State. 12 (cf: P.L.1991, c.177, s.13) 13 12. Section 14 of P.L.1991. c.177 (C.22A:2-37.1) is amended to read as follows: 14 15 14. a. In all civil actions and proceedings in the Special Civil 16 Part of the Superior Court, Law Division, only the following fees 17 shall be charged by the clerk and no service shall be performed 18 until the specified fee has been paid: 19 (1) Filing of small claim, one defendant..... \$12.00 20 Each additional defendant..... \$2.00 21 (2) Filing of complaint in tenancy, one 22 defendant...... \$15.00 23 Each additional defendant..... \$2.00 24 (3)(a) Filing of complaint, counterclaim, cross-claim or third party complaint in all other civil 25 26 actions, whether commenced without process or 2.7 by summons, capias, replevin or attachment 28 where the amount exceeds \$1,000.00....... \$38.00 Each additional defendant......\$2.00 29 (b) Filing of complaint, counterclaim, cross-30 31 claim or third party complaint in all other 32 civil actions, whether commenced without 33 process or by summons, capias, replevin or 34 attachment where the amount does not 35 exceed \$1,000.00 \$22.00 36 Each additional defendant...... \$2.00 37 (4) Filing of answer in all matters except 38 small claims...... \$7.00 39 (5) Service of Process: Summons by mail, each defendant...... \$3.00 40 41 Summons by mail, each defendant at place of 42 business or employment with postal instructions to deliver to addressee only, 43 additional fee...... \$3.00 44 Reservice of summons by mail, each defendant.... \$3.00 45 46 Reservice of summons or other original process by court officer, one defendant...... \$3.00 47 plus mileage 48 49 Each additional defendant...... \$2.00 50 plus mileage Substituted service of process by the 51 clerk upon the Director of the Division 52 of Motor Vehicles...... \$10.00 53 (6) Mileage of court officer in serving or executing any 54

process, writ, order, execution, notice, or warrant, the distance to be computed by counting the number of miles in or out, by the most direct route from the place where process is issued, at the same rate per mile set by the county governing body for other county employees and the total mileage fee rounded upward to the nearest dollar

(7) Jury of six persons...... \$50.00

- (8) Warrant for possession in tenancy....... \$15.00
- (9) Warrant to arrest, commitment or writ of capias ad respondendum, each defendant..... \$15.00

- (12) For selling property under execution or any order...... \$10.00
- (13) Exemplified copy of judgment (two pages).... \$5.00 each additional page...... \$1.00
- b. Except as provided in subsection c., the clerk shall pay over to the treasurer of the county in which the action is filed all fees collected pursuant to this section. After June 30, 1993, the clerk shall pay over to the State all fees collected pursuant to this section, including the entire fee collected pursuant to paragraph (3) of subsection a.
- c. From July 1, 1991 to June 30, 1993, the clerk shall pay over to the treasurer of the county in which the action is filed \$12.00 of each fee paid to the clerk pursuant to paragraph 3 of subsection a., with the balance made available for use by the State.
- (cf: P.L.1991, c.177, s.14)
 - 13. N.J.S.2C:36A-1 is amended to read as follows:
 - 2C:36A-1. Conditional discharge for certain first offenses; expunging of records. a. Whenever any person who has not previously been convicted of any offense under section 20 of P.L.1970, c.226 (C.24:21-20), or a disorderly persons or petty disorderly persons offense defined in chapter 35 or 36 of this title or, subsequent to the effective date of this title, under any law of the United States, this State or any other state relating to marijuana, or stimulant, depressant, or hallucinogenic drugs, is charged with or convicted of any disorderly persons offense or petty disorderly persons offense under chapter 35 or 36 of this title, the court upon notice to the prosecutor and subject to subsection c. of this section, may on motion of the defendant or the court:
 - (1) Suspend further proceedings and with the consent of the person after reference to the State Bureau of Identification criminal history record information files, place him under supervisory treatment upon such reasonable terms and conditions as it may require; or
 - (2) After plea of guilty or finding of guilty, and without entering a judgment of conviction, and with the consent of the person after proper reference to the State Bureau of Identification criminal history record information files, place him

on supervisory treatment upon reasonable terms and conditions as it may require, or as otherwise provided by law.

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b. In no event shall the court require as a term or condition of supervisory treatment under this section, referral to residential treatment facility for a period exceeding maximum period of confinement prescribed by law for the offense for which the individual has been charged or convicted, nor shall any term of supervisory treatment imposed under this subsection exceed a period of three years. If a person is placed under supervisory treatment under this section after a plea of guilty or finding of guilt, the court as a term and condition of supervisory treatment shall suspend the person's driving privileges for a period to be fixed by the court at not less than six months or more than two years. In the case of a person who at the time of placement under supervisory treatment under this section is less than 17 years of age, the period of suspension of driving privileges authorized herein, including a suspension of the privilege of operating a motorized bicycle, shall commence on the day the person is placed on supervisory treatment and shall run for a period as fixed by the court of not less than six months or more than two years after the day the person reaches the age of 17 years.

If the driving privilege of a person is under revocation, suspension, or postponement for a violation of this title or Title 39 of the Revised Statutes at the time of the person's placement on supervisory treatment under this section, the revocation, suspension or postponement period imposed herein shall commence as of the date of the termination of the existing revocation, suspension or postponement. The court which places a person on supervisory treatment under this section shall collect and forward the person's driver's license to the Division of Motor Vehicles and file an appropriate report with the division in accordance with the procedure set forth in N.J.S.2C:35-16. The court shall also inform the person of the penalties for operating a motor vehicle during the period of license suspension or postponement as required in N.J.S.2C:35-16.

Upon violation of a term or condition of supervisory treatment the court may enter a judgment of conviction and proceed as otherwise provided, or where there has been no plea of guilty or finding of guilty, resume proceedings. Upon fulfillment of the terms and conditions of supervisory treatment the court shall terminate the supervisory treatment and dismiss the proceedings against him. Termination of supervisory treatment and dismissal under this section shall be without court adjudication of guilt and shall not be deemed a conviction for purposes of disqualifications or disabilities, if any, imposed by law upon conviction of a crime or disorderly persons offense but shall be reported by the clerk of the court to the State Bureau of Identification criminal history record information files. Termination of supervisory treatment and dismissal under this section may occur only once with respect to any person. Imposition of supervisory treatment under this section shall not be deemed a conviction for the purposes of determining whether a second or subsequent offense has occurred under section 29 of P.L.1970, c.226 (C.24:21-29), chapter 35 or 36 of this title or any law of this State.

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- c. Proceedings under this section shall not be available to any defendant unless the court in its discretion concludes that:
- (1) The defendant's continued presence in the community, or in a civil treatment center or program, will not pose a danger to the community; or
- (2) That the terms and conditions of supervisory treatment will be adequate to protect the public and will benefit the defendant by serving to correct any dependence on or use of controlled substances which he may manifest; and
- The person has not previously received supervisory treatment under section 27 of P.L.1970, c.226 (C.24:21-27), N.J.S.2C:43-12, or the provisions of this chapter.
- d. A person seeking conditional discharge pursuant to this section shall pay to the court a fee of [\$45.00] \$75.00. The court shall forward all money collected under this subsection to the treasurer of the county in which the court is located. This money shall be used to defray the cost of juror compensation within that county. A person may apply for a waiver of this fee, by reason of poverty, pursuant to the Rules Governing the Courts of the State of New Jersey.
- 22 (cf: P.L.1988, c.44, s.12)
 - 14. N.J.S.2C:43–13 is amended to read as follows:
 - 2C:43-13. Supervisory Treatment Procedure a. Agreement. The terms and duration of the supervisory treatment shall be set forth in writing, signed by the prosecutor and agreed to and signed by the participant. Payment of the assessment required by section 2 of P.L.1979, c.396 (C.2C:43-3.1) shall be included as a term of the agreement. If the participant is represented by counsel, defense counsel shall also sign the agreement. Each order of supervisory treatment shall be filed with the county clerk.
 - b. Charges. During a period of supervisory treatment the charge or charges on which the participant is undergoing supervisory treatment shall be held in an inactive status pending termination of the supervisory treatment pursuant to subsection d. or e. of this section.
 - c. Period of treatment. Supervisory treatment may be for such period, as determined by the designated judge or the assignment judge, not to exceed three years, provided, however, that the period of supervisory treatment may be shortened or terminated as the program director may determine with the consent of the prosecutor and the approval of the court.
 - d. Dismissal. Upon completion of supervisory treatment, and with the consent of the prosecutor, the complaint, indictment or accusation against the participant may be dismissed with prejudice.
- e. Violation of conditions. Upon violation of the conditions of 49 supervisory treatment, the court shall determine, after summary hearing, whether said violation warrants the participant's 50 51 from the supervisory treatment program modification of the conditions of continued participation in that 52 or another supervisory treatment program. Upon dismissal of 53 participant from the supervisory treatment program, the charges 54

against the participant may be reactivated and the prosecutor may proceed as though no supervisory treatment had been commenced.

- f. Evidence. No statement or other disclosure by a participant undergoing supervisory treatment made or disclosed to the person designated to provide such supervisory treatment shall be disclosed, at any time, to the prosecutor in connection with the charge or charges against the participant, nor shall any such statement or disclosure be admitted as evidence in any civil or criminal proceeding against the participant. Nothing provided herein, however, shall prevent the person providing supervisory treatment from informing the prosecutor, or the court, upon request or otherwise as to whether or not the participant is satisfactorily responding to supervisory treatment.
- g. Delay. No participant agreeing to undergo supervisory treatment shall be permitted to complain of a lack of speedy trial for any delay caused by the commencement of supervisory treatment.

A person applying for admission to a program of supervisory treatment shall pay to the court a fee of [\$45.00] \$75.00. The court shall forward all money collected under this subsection to the treasurer of the county in which the court is located. This money shall be used to defray the cost of juror compensation within that county. A person may apply for a waiver of this fee, by reason of poverty, pursuant to the Rules Governing the Courts of the State of New Jersey.

(cf: P.L.1991, c.329, s.5)

 15. N.J.S.2C:45-1 is amended to read as follows:

2C:45-1. Conditions of Suspension or Probation. a. When the court suspends the imposition of sentence on a person who has been convicted of an offense or sentences him to be placed on probation, it shall attach such reasonable conditions, authorized by this section, as it deems necessary to insure that he will lead a law-abiding life or is likely to assist him to do so. These conditions may be set forth in a set of standardized conditions promulgated by the county probation department and approved by the court.

- b. The court, as a condition of its order, may require the defendant:
- (1) To support his dependents and meet his family responsibilities;
 - (2) To find and continue in gainful employment;
- (3) To undergo available medical or psychiatric treatment and to enter and remain in a specified institution, when required for that purpose;
- (4) To pursue a prescribed secular course of study or vocational training;
- (5) To attend or reside in a facility established for the instruction, recreation or residence of persons on probation;
- (6) To refrain from frequenting unlawful or disreputable places or consorting with disreputable persons;
 - (7) Not to have in his possession any firearm or other dangerous weapon unless granted written permission;
- 54 (8) [Deleted by amendment, P.L.1991, c.329;] (Deleted by

amendment, P.L.1991, c.329;)

- (9) To remain within the jurisdiction of the court and to notify the court or the probation officer of any change in his address or his employment;
- (10) To report as directed to the court or the probation officer, to permit the officer to visit his home, and to answer all reasonable inquiries by the probation officer;
 - (11) To pay a fine;
- (12) To satisfy any other conditions reasonably related to the rehabilitation of the defendant and not unduly restrictive of his liberty or incompatible with his freedom of conscience:
 - (13) To require the performance of community-related service.
- c. The court, as a condition of its order, shall require the defendant to pay any assessments required by section 2 of P.L.1979, c.396 (C.2C:43-3.1) and shall, consistent with the applicable provisions of N.J.S.2C:43-3, N.J.S.2C:43-4 and N.J.S.2C:44-2 or section 1 of P.L.1983, c.411(C.2C:43-2.1) require the defendant to make restitution.
- d. In addition to any condition imposed pursuant to subsection b. or c., the court shall order a person placed on probation to pay a fee, not exceeding \$15.00 per month for the probationary term, to the county providing probation services. This fee may be waived in cases of indigency upon application by the chief probation officer to the sentencing court.
- [d.] e. When the court sentences a person who has been convicted of a crime to be placed on probation, it may require him to serve a term of imprisonment not exceeding 364 days as an additional condition of its order. When the court sentences a person convicted of a disorderly persons offense to be placed on probation, it may require him to serve a term of imprisonment not exceeding 90 days as an additional condition of its order. In imposing a term of imprisonment pursuant to this subsection, the sentencing court shall specifically place on the record the reasons which justify the sentence imposed. The term of imprisonment imposed hereunder shall be treated as part of the sentence, and in the event of a sentence of imprisonment upon the revocation of probation, the term of imprisonment served hereunder shall be credited toward service of such subsequent sentence. A term of imprisonment imposed under this section shall be governed by the "Parole Act of 1979," P.L.1979, c.441 (C.30:4-123.45 et seq.).

Whenever a person is serving a term of parole as a result of a sentence of incarceration imposed as a condition of probation, supervision over that person shall be maintained pursuant to the provisions of the law governing parole. Upon termination of the period of parole supervision provided by law, the county probation department shall assume responsibility for supervision of the person under sentence of probation. Nothing contained in this section shall prevent the sentencing court from at any time proceeding under the provisions of this chapter against any person for a violation of probation.

[e.] \underline{f} . The defendant shall be given a copy of the terms of his probation or suspension of sentence and any requirements imposed pursuant to this section, stated with sufficient specificity to enable him to guide himself accordingly. The

defendant shall acknowledge, in writing, his receipt of these documents and his consent to their terms.

(cf: P.L.1991, c.329, s.8)

- 16. N.J.S.2C:46-2 is amended to read as follows:
- 2C:46-2. Consequences of Nonpayment; Summary Collection.
- a. When a defendant sentenced to pay an assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1), monthly probation fee, fine or to make restitution defaults in the payment thereof or of any installment, upon the motion of the person authorized by law to collect the payment, the motion of the prosecutor, the motion of the victim entitled to payment of restitution, the motion of the Violent Crimes Compensation Board, the motion of the State or county Office of Victim and Witness Advocacy or upon its own motion, the court shall recall him, or issue a summons or a warrant of arrest for his appearance. The court shall afford the person notice and an opportunity to be heard on the issue of default. Failure to make any payment when due shall be considered a default. standard of proof shall be by a preponderance of the evidence, and the burden of establishing good cause for a default shall be on the person who has defaulted.
- (1) If the court finds that the person has defaulted without good cause, the court shall:
- (a) Order the suspension of the driver's license or the nonresident reciprocity driving privilege of the person; and
- (b) Prohibit the person from obtaining a driver's license or exercising reciprocity driving privileges until the person has made all past due payments; and
- (c) Notify the Director of the Division of Motor Vehicles of the action taken.
- (2) If the court finds that the person defaulted on payment of a fine without good cause and finds that the default was willful, the court may, in addition to the action required by paragraph a. (1) of this section, impose a term of imprisonment to achieve the objective of the fine. The term of imprisonment in such case shall be specified in the order of commitment. It need not be equated with any particular dollar amount but it shall not exceed one day for each \$20.00 of the fine nor 40 days if the fine was imposed upon conviction of a disorderly persons offense nor 25 days for a petty disorderly persons offense nor one year in any other case, whichever is the shorter period. In no case shall the total period of imprisonment in the case of a disorderly persons offense for both the sentence of imprisonment and for failure to pay a fine exceed six months.
- (3) Except where incarceration is ordered pursuant to paragraph a. (2) of this section, if the court finds that the person has defaulted the court shall take appropriate action to modify or establish a reasonable schedule for payment, and, in the case of a fine, if the court finds that the circumstances that warranted the fine have changed or that it would be unjust to require payment, the court may revoke or suspend the fine or the unpaid portion of the fine.
- (4) When failure to pay an assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1), monthly probation fee

or restitution is determined to be willful, the failure to do so shall be considered to be contumacious.

- (5) When a fine, assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1) or restitution is imposed on a corporation, it is the duty of the person or persons authorized to make disbursements from the assets of the corporation or association to pay it from such assets and their failure so to do may be held to be contumacious.
- b. Upon any default in the payment of a fine, assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1), monthly probation fee, restitution, or any installment thereof, execution may be levied and such other measures may be taken for collection of it or the unpaid balance thereof as are authorized for the collection of an unpaid civil judgment entered against the defendant in an action on a debt.
- c. Upon any default in the payment of restitution or any installment thereof, the victim entitled to the payment may institute summary collection proceedings authorized by subsection b. of this section.
- d. Upon any default in the payment of an assessment imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1) or any installment thereof, the Violent Crimes Compensation Board or the party responsible for collection may institute summary collection proceedings authorized by subsection b. of this section. (cf: P.L.1991, c.329, s.11.)
 - 17. Section 8 of P.L.1989, c.296 is amended to read as follows:
- 8. This act shall take effect [upon the enactment into law of P.L., c. (now pending before the Legislature as either Senate Bill 1620 of 1988 or Assembly Bill 2419 of 1988] July 1, 1993.
- 18. Section 16 of P.L.1991, c.177 (C.2B:6-1.1) is hereby repealed.
- 19. Sections 1 through 9 shall take effect immediately but shall remain inoperative until a concurrent resolution proposing an amendment to the Constitution transferring county judicial costs and fees to the State shall become part of the Constitution; sections 10 through 16 of this act shall take effect on January 1, 1993; sections 17 and 18 of this act shall take effect on July 1, 1993.

STATEMENT

This bill provides for the transfer of judicial and probation costs presently borne by the counties to the State beginning on July 1, 1993. After the transfer, all judicial and probation employees would be employees of the State; any county judicial or probation costs would be paid by the State, and judicial and probation fees currently collected by the counties would be paid to the State. The bill provides for mandated payments from the counties to the State for the first four years of the State's takeover of the costs. These payments would decrease over the five year period with the last payment due in 1997. This will allow for the State to phase in the fiscal impact of the additional costs.

In order to help to offset the costs which the State will incur, the bill would establish a fee for requests for jury trials. The bill would also impose a monthly fee on persons on probation and raise the fees charged to those seeking admission to a pre-trial intervention or conditional discharge program.

Provides for the transfer of judicial and probation employees and costs from the counties to the State.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, Nos. 1529 and 2266

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: JUNE 14, 1993

The Assembly Appropriations Committee reports favorably Assembly Bill Nos. 1529/2266 Acs, with committee amendments.

Assembly Bill Nos. 1529/2266 Acs, as amended, implements the recently adopted constitutional amendment requiring the State to assume by July 1, 1997 certain costs presently borne by the counties with regard to the judicial system.

In order to facilitate a more orderly transfer of judicial functions and employees from the counties to the State, the bill provides that all affected county judicial employees will become State employees on January 1, 1995. As of that date, all judicial costs will be paid by the State and all judicial fees currently collected by the counties will be paid to the State.

In order to permit a phase-in of these costs, this bill requires the counties to make payments to the State for a period of four years. These payments would decrease over the three year period with the last payment due in 1997. The each county's expenditures for judicial expenses in 1993 will serve as the base year for determining the amount which each county will pay to the State over this period. The estimated base year amounts will serve as the basis for any preliminary calculations of the amount of the first payments required to be made on May 15, 1995, to the State by the counties. This will enable the State to calculate these anticipated revenues for FY 1995.

The bill establishes a fee of \$25.00 for docketing of Law and Chancery Division judgments in Superior Court.

In addition to these fees, the bill also imposes a monthly fee of \$25.00 on persons on probation and raises the fee charged to those seeking admission to a pre-trial intervention or conditional discharge program from \$45.00 to \$75.00.

Further provisions of the bill are as follows:

- 1. Clarifies that judicial fees going to the State include bail forfeitures and interest earned on bail deposits for bail deposited after January 1, 1995. Fines allocated by law to counties for offenses within the jurisdiction of the municipal court would not, however, go to the State. This provision affects Hudson, Bergen and Marren counties which hear municipal court matters in the Special Civil Part.
- 2. Requires counties beginning in 1995 to adjust the county tax levy to reflect the phase-out of court costs.
- 3. Provides that county property used by the courts and probation departments would become State property but that the counties need not include funds expended for furniture and furnishings as part of their 1993 base year.

ASSEMBLY JUDICIARY, LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

ASSEMBLY, Nos. 1529 and 2266

STATE OF NEW JERSEY

DATED: MAY 10, 1993

The Assembly Judiciary, Law and Public Safety Committee reports favorably an Assembly Committee Substitute for Assembly Bill Nos. 1529 and 2266.

This substitute implements the recently adopted constitutional amendment requiring the State to assume by July 1, 1997 certain costs presently borne by the counties with regard to the judicial system.

In order to facilitate a more orderly transfer of judicial functions and employees from the counties to the State, the substitute provides that all affected county judicial employees would become State employees on January 1, 1994. As of that date, all judicial costs would be paid by the State and all judicial fees currently collected by the counties would be paid to the State.

In order to permit a phase-in of these costs, this substitute requires the counties to make payments to the State for a period of four years. These payments would decrease over the four year period with the last payment due in 1997. The average of each county's expenditures for judicial expenses in 1992 and 1993 would serve as the base year for determining the amount which each county would pay to the State over this period. The estimated base year amounts will serve as the basis for any preliminary calculations under section 6 of the substitute as to the amount of the first payments required to be made on May 15, 1994, to the State by the counties. This will enable the State to calculate these anticipated revenues for FY 1994.

The substitute establishes a fee of \$25.00 for docketing of Law and Chancery Division judgments in Superior Court.

In addition to these fees, the substitute also imposes a monthly fee of \$25.00 on persons on probation and raises the fee charged to those seeking admission to a pre-trial intervention or conditional discharge program from \$45.00 to \$75.00.

Other provisions of the substitute are as follows:

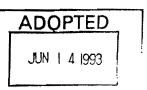
- 1. Clarifies that judicial fees going to the State include bail forfeitures and interest earned on bail deposits for bail deposited after January 1, 1994. Fines allocated by law to counties for offenses within the jurisdiction of the municipal court would not, however, go to the State. This provision affects Hudson, Bergen and Warren counties which hear municipal court matters in the Special Civil Part.
- 2. Requires counties beginning in 1994 to adjust the county tax levy to reflect the phase-out of court costs.
- 3. Provides that county property used by the courts and probation departments would become State property but that the counties need not include funds expended for furniture and furnishings during 1992 as part of their base year.

- 4. Repeals N.J.S.A.2B:6-1.1 which currently requires counties to use certain fee increases to offset county court costs and N.J.S.22A:1-1 through 22A:1-3 inclusive.
- 5. Amends P.L.1989, c.296 to permit persons presently serving as county clerks to wait until the date the declaration for candidacy for re-election must be made to decide whether to become a State employee.
- 6. Amends subsection c. of N.J.S.A.46:30B-74 to clarify that "county deposits" includes unclaimed bail deposited prior to January 1, 1994.
- 7. Adds a section concerning juror compensation and a section providing for a financial audit by the State auditor of all accounts of the county clerk judicial functions.
- 8. Appropriates \$100,000 to the Administrative Office of the Courts to prepare for the transfer of county judicial employees to the State payroll.

ASSEMBLY AAP COMMITTEE

<u>AMENDMENTS</u>

10



Assembly Bill No. 1529/2266 Acs (Sponsored by Assemblymen KELLY and LUSTBADER)

REPLACE TITLE TO READ:

AN ACT concerning the transfer of county judicial costs and fees to the State, \(^1\)and\(^1\) revising various parts of the statutory law \(^1\)[and making an appropriation\(^1\).

REPLACE SECTION 3 TO READ:

- 3. (New section) As used in this act:
- a. "Base year amount" means the ¹[average of the]¹ total local fiscal year ¹[1992 and]¹ 1993 expenditures for judicial costs and probation costs. ¹[exclusive of] including the employer pension contributions for employees who become employees of the State pursuant to this act for the 1993 actuarial valuation year but excluding ¹ the amount paid and charged in full in ¹[1992 and]¹ 1993 for equipment for court or probation purposes; less the realized revenue for judicial fees and probation fees.
- b. "Director" means the Director of the Division of Local Government Services in the Department of Community Affairs:
- c. "Judicial costs" means the costs incurred by the county for funding the judicial system, including but not limited to the following: salaries, health benefits and pension costs. It based on the average of the 1992 and 1993 valuation years. I of all judicial employees, juror fees, library material costs, and centrally-budgeted items such as printing, supplies, and mail services, except that judicial costs shall not include costs incurred by employees of the surrogate's office or the sheriff's office:
- d. "Judicial employee" means any person employed by the county prior to January 1, ¹[1994] 1995¹ to perform judicial functions, including but not limited to employees working for the courts and the law library, emp³ yees who act as court aides and employees of the county cterk judicial function and those involved in bail processing and any person employed by a county probation office, except that employees of the surrogate's office and employees of the sheriff's office shall not be construed to be judicial employees:
- e. "Judicial fees" means any fees or court costs collected by the judiciary including bail forfeitures and interest earned on bail deposits for bail deposited after January 1, ¹[1994] 1995 but shall not include sheriff's or surrogate's fees or fines otherwise allocated by law to counties or municipalities for offenses within the jurisdiction of municipal courts:
- f. 'Judicial functions' means any duties and responsibilities performed in providing any services and direct support necessary for the effective operation of the judicial system:

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Speaker

Clerk (3)

... Majority Leader ... Minority Leader

Sponsor of Aa

Assembly 1529/2226 ACS(1R)

<u> Assembly Amendments</u> roposed by Assemblyman Lustbader)

Sponsored by Assemblymen Kelly and Lustbader)— Sponsor of Bill

REPLACE SECTION 6 TO READ:

6. (New section) a. In local fiscal years 1[, 1994.]1 1995, 1996 and 1997, each county shall pay a share of its base year amount as determined by the director based on the following schedule:

(1) $^{1}[1994] 1995^{1}....$ 87.5% of the base year amount: (2) $^{1}[1995] 1996^{1}....$ 62.5% of the base year amount: (3) ¹[1996] <u>1997</u>¹..... [37.5%] 50.0%1 of the base year amount 1[:

(4) 1997 -12.5% of the base year amount] 1 .

b. Each county shall pay the respective amounts established in subsection a. to the State Treasurer on the following schedule:

On May 15. 50.0% of the base (1) ¹[1994] <u>1995</u>¹...... year amount, and on October 1. 37.5% of the base year amount: ¹[1995] <u>1996</u>¹...... On May 15, 37.5% of the base year amount, and on October 1. 25.0% of the base year amount. On May 15. 25.0% of the base 131 [1996] 19971...... year amount, and on October 1. 1[12.5%] 25.0% of the base year amount 1[: **(→)** 1997..... On May 15, 12.5% of the base year

amount]1. c. In local budget year 1998 and thereafter, no county shall be required to pay judicial costs or probation costs.

²d. No county shall be required to pay the employer pension contribution on behalf of any employee who becomes an employee of the State under this act after the date the person becomes an employee of the State. However, notwithstanding the provisions of subsections (b) ar .. (c) above, it shall continue to be the responsibility of each county to pay any additional liability for any employee who would have become an employee of the State under this act but who retired and received a benefit under P.L. 1993. JC. 138 + Inow pending before the Logislature as Assembly Bill No. 2130 and Senate Bill No. 1485) as provided under that act, and the liability for late enrollment of an employee in the Public Employees' Retirement System, whose date of compulsory enrollment is prior to the date the person becomes an employee of the State under this act, as provided under P.L. 1971, c.218 (C.43:15A-7.1).2

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Assembly Amendments
(Proposed by Assemblyman Lustbader)

Speaker
Clerk (3)

to

ACS for Assembly, Nos. 1529 and 2266(2R)

— Majority Leader (— Minority Leader

(Sponsored by Assemblymen Kelly and Lustbader)

Spensor of Aa Sponsor of Bill

REPLACE SECTION 21 TO READ:

21. R.S.46:30B-74 is amended to read as follows:

46:30B-74. Deposits of funds by administrator, The administrator shall establish and manage two separate trust funds to be known as the Unclaimed County Deposits Trust Fund and the Unclaimed Personal Property Trust Fund.

a. All moneys received as unclaimed county deposits and the accretions thereon shall be deposited into the Unclaimed County Deposits Trust Fund. Each year, unless the administrator deems it prudent and advisable to do otherwise, the administrator shall pay to each county, within 45 days of the receipt of such funds, 75% of the unclaimed county deposits received from that county by the administrator. The remaining portion shall be retained in the trust fund, administered and invested by the State Treasurer, and used to pay claims duly presented and allowed and all expenses and costs incurred by the State of New Jersey. If the Unclaimed County Deposits Trust Fund is insufficient to pay specific claims against a county, the administrator shall report the fact to the county governing body and the unpaid claim shall become an affirmative obligation of that county.

Upon the effective date of this act, any county deposits paid to the administrator between April 18, 1989 and the effective date of this act shall be transferred from the Unclaimed Personal Property Trust Fund to the Unclaimed County Deposits Trust Fund.

b. All other moneys received as unclaimed property presumed abandoned, the accretions thereon, and the proceeds of sale of unclaimed property shall be deposited into the Unclaimed Personal Property Trust Fund. Unless the administrator deems it prudent and advisable to do otherwise, 75% of all funds received shall be transferred to the General State Fund. The remaining portion shall be retained in the trust fund, administered and invested by the State Treasurer, and used to pay claims duly presented and allowed and all expenses and costs incurred by the State of New Jersey.

Upon the effective date of this act, all funds and assets of the trust funds established pursuant to N.J.S.2A:37-41, section 8 of P.L.1945, c.199 (C.17:9-25), and N.J.S.17B:31-7, shall 'be transferred to and become part of the Unclaimed Personal Property Trust Fund established by this act, which shall be responsible for payment of any allowed claims for restitution of unclaimed property paid into those three funds.

Amendments to Assembly, No. 1526/2266 ACS (2R)

c. As used in this section, "county deposits" means: the proceeds of a judgment received in favor of a minor and placed under the control of a county surrogate[,] or any devise or distribution from an estate paid into the county surrogate's court prior to April 14, 1989[, and any money deposited with the county clerk as bail] $\frac{2[and]}{any^2}$ unclaimed bail $\frac{3}{and}$ any interest thereon 3 deposited prior to January 1, 1 [1994] 1 [1995] 2 and 50% of any unclaimed bail 3 and any interest thereon 3 deposited after January 1,1995².

(cf: P.L.1992, c.173, s.1)

INSERT NEW SECTION 22 TO READ:

³22. (New section)a. If any bail deposited with a county clerk prior to January 1, 1995 shall be forfeited such forfeited bail and any interest thereon shall remain with the county. b. If any bail deposited on or after January 1, 1995 shall be

forfeited, 50% of such bail and any interest thereon shall be

paid to the county in which the bail was deposited.3

RENUMBER SECTIONS 22 and 23 AS SECTIONS 23 and 24

REPLACE SECTION 24 TO READ:

³[24.] 25:³ Sections 1 through 9 and sections 18 through ³[23] 243 shall take effect immediately, sections 10 through 17 of this act shall take effect on the 30th day after enactment.

STATEMENT

This amendment would clarify that 50% of all bail deposited after January 1, 1995, which is either forfeited or unclaimed together with any interest thereon would remain with the

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[THIRD REPRINT]

ASSEMBLY, No. 1529 and 2266

with Senate committee amendments

STATE OF NEW JERSEY

DATED: JUNE 24, 1993

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 1529 and 2266 ACS (3R) with amendments.

Assembly Bill No. 1529/2266 ACS (3R), as amended, implements the recently adopted constitutional amendment requiring the State to assume by July 1, 1997 certain costs presently borne by the counties with regard to the judicial system.

In order to facilitate a more orderly transfer of judicial functions and employees from the counties to the State, the bill provides that all affected county judicial employees will become State employees on January 1, 1995. As of that date, all judicial costs will be paid by the State and all judicial fees currently collected by the counties will be paid to the State.

In order to permit a phase-in of these costs, this bill requires the counties to make payments to the State for a period of three years. These payments would decrease over the three year period with the last payment due in 1997. Each county's expenditures for judicial expenses in 1993 will serve as the base year for determining the amount which each county will pay to the State over this period. The estimated base year amounts will serve as the basis for any preliminary calculations of the amount of the first payments required to be made on May 15, 1995, to the State by the counties. This will enable the State to calculate these anticipated revenues for FY 1995.

The bill establishes a new fee of \$25.00 for docketing of Law and Chancery Division judgments in Superior Court. In addition, the bill also imposes a monthly fee of \$25.00 on persons on probation and raises the fee charged to those seeking admission to a pre-trial intervention or conditional discharge program from \$45.00 to \$75.00. The counties would collect these fees until December 31, 1994, but must deposit them into a fund to be used for local property tax relief. This provision is intended to ensure that county tax requirements are reduced by the amount accumulated in the fund annually and the fees are not diverted for additional spending. After December 21, 1994 these fees would became State revenues.

In addition, the bill requires that \$10 of the new monthly probation fee be deposited into a "Community Service Supervision Fund" which is to be established by each county. The moneys in the "Community Service Supervision Fund" are to be expended only in accordance with the provisions of State law enacted to provide for expenditures from this fund for the purpose of supervising and monitoring probationers performing community service to ensure, by whatever means necessary and appropriate, that probationers are

performing the community service ordered by the court and that the performance is in the manner and under the terms ordered by the court.

Other provisions of the bill:

- 1. Clarify that judicial fees going to the State include 50% of bail forfeitures and interest earned on bail deposits for bail deposited after January 1, 1995; the counties would retain the other 50% of unclaimed bail deposits. Fines allocated by law to counties for offenses within the jurisdiction of the municipal court would not, however, go to the State. This provision affects fludson, Bergen and Warren counties which hear municipal court matters in the Special Civil Part.
- 2. Require counties beginning in 1995 to adjust the county tax levy to reflect the phase-out of court costs.
- 3. Provide that county property used by the courts and probation departments would become State property.
- 4. Repeal N.J.S.A.2B:6-1.1 which requires counties to use certain fee increases to offset county court costs and N.J.S.22A:1-1 through 22A:1-3, inclusive, which concerns juror compensation.
- 5. Permit persons presently serving as county clerks to wait until the date the declaration for candidacy for re-election must be made to decide whether to become a State employee.
- 6. Provide for juror compensation and a financial audit by the State auditor of all accounts of the county clerk's judicial functions.
- 7. Clarify that while normal pension payments for judicial employees after the takeover would be a State responsibility, any habilities incurred for a county early retirement initiative and any habilities for late enrollment of employees that were required to be enrolled in the pension system prior to the State takeover would remain the responsibility of the counties.
- 8. Create a 9 member Judicial Unification Committee to review the takeover process.

As reported and amended, this bill is identical to Senate Bill Nos. 888 SCS (2R) also as amended by this committee on June 24, 1993.

COMMITTEE AMENDMENTS

The committee amended the bill to provide that until January 1, 1995 the fees for docketing judgments in the Superior Court and for probation services established by the bill would be collected by the counties and deposited in a fund to be used for local property tax relief. In addition, the amendments require that \$10 of the new \$25 monthly probation fee is to be placed into a "Community Service Supervision Fund" and expended only pursuant to a State law to be enacted.

In addition, the amendments add a representative of the New Jersey Association of Counties to the Judicial Unification Committee.

FISCAL IMPACT

The Office of Legislative Services had prepared a fiscal note on an earlier version of the bill based on information obtained from the Administrative Office of the Courts. However, a revised estimate of State costs taking into account the changes made subsequent to that fiscal note is not available at this time.

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SENATE SBA COMMITTEE

ASSEMBLY, Nos. 1529 and 2266 ACS (3R) (Sponsored by Assemblymen KELLY, LUSTBADER, STUHLTRAGER, BAER and KAVANAUGH)

REPLACE SECTION 11 TO READ:

11. N.J.S.22A:2-7 is amended to read as follows:

22A:2-7. 4a.4 Upon the filing, entering, docketing or recording of the following papers, documents or proceedings by either party to any action or proceeding in the Law Division of the Superior Court, the party or parties filing, entering, docketing or recording the same shall pay to the clerk of said court the following fees:

Filing of the first paper in any motion, petition or application, if not in a pending action or proceeding under section 22A:2-6 of this Title, or if made after dismissal or judgment entered other than withdrawal of money deposited in court, the moving party shall pay \$15.00 which shall cover all fees payable on such motion, petition or application down to and including filing and entering of order therein and taxation of costs.

For withdrawal of money deposited in court where the sum to be withdrawn is less than \$100.00, no fee; where the sum is \$100.00 or more but less than \$1,000.00, a fee of \$5.00; where such sum is \$1,000.00 or more, a fee of \$10.00.

Entering judgment on bond and warrant by attorney and issuance of one final process, \$15.00 in lieu of the fee required by section 22A:2-6 of this Title.

Recording of judgment in the civil judgment and order docket. \$25.00 Ishall be paid to the clerk for use by the State 1. 4, except as p Docketing judgments or orders from other courts or divisions. 5.4 section

[\$5,00] including Chancery Division judgments, \$25.00 Ishall be paid to the clerk for use by the State 14. Subscrtion b.

Satisfaction of judgment or other lien. \$5.00.

Recording assignment of judgment or release, \$5.00.

Issuing of executions and recording same, except as otherwise provided in this article. \$5.00.

Recording of instruments not otherwise provided for in this article, \$5.00.

Filing and entering recognizance of civil bail. \$5.00.

Signing and issuing subpoena, \$5.00.

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section

FISCAL NOTE TO



ASSEMBLY, No. 1529 and 2266

STATE OF NEW JERSEY

DATED: July 8, 1993

The Assembly Committee Substitute for Assembly Bill No. 1529 and 2266 of 1992 implements the recently adopted constitutional amendment requiring the State to assume certain costs presently borne by the counties with regard to the judicial system by July 1, 1997.

The bill provides that all affected county judicial employees and probation employees would become State employees on January 1, 1994. As of that date, all judicial and probation costs would be paid by the State and all judicial and probation fees currently collected by the counties would be paid to the State.

In order to permit a phase-in of these costs, the bill requires the counties to make decreasing payments to the State for a period of four years. The county payments are based on declining percentages of actual judicial and probation costs incurred by the counties in 1992 and 1993.

The bill also establishes a fee of \$25.00 for docketing of Law and Chancery Division judgments in Superior Court and raises the fee for docketing of Special Civil Part judgments from \$5.00 to \$25.00. In addition, the bill imposes a monthly fee of \$25.00 on persons on probation and raises the fee charged to those seeking admission to a pre-trial intervention or conditional discharge program from \$45.00 to \$75.00. All of these fees are to be deposited into the General Fund.

The bill appropriates \$100,000 to the Administrative Office of the Courts (AOC) to prepare for the transfer of affected county employees to the State payroll.

The AOC notes that in FY 1994, when the shift of personnel and facilities is to take place, the net cost to the State would be \$20.987 million for the six-month period between January 1, and June 30, 1994. During FY 1995, the State cost for the entire year will increase to \$115.442 million. During this same period, FY 1994 and FY 1995, the counties will realize a savings of \$24.570 million and \$125.159 million, respectively. By cY 1998, which is the first year that the State is to receive no reimbursement from the counties, the net cost to the State will be about \$352 million. The county savings in FY 1998 are expected to total approximately \$367 million. Under the provisions of the bill, beginning in FY 1994, the counties are required to adjust the county tax bills to reflect the savings realized by the phase-out of county court costs.

The Office of Legislative Services concurs but notes that these estimates, of necessity, were based upon a number of assumptions made by the AOC. These assumptions include salary levels, fringe benefits, ongoing operating expenses, revenue estimates, fee collection rates and base-year costs. If any of these assumptions vary too greatly from the actual figures, the net costs could be quite different from those stated herein.

This fiscal note has been prepared pursuant to P.L.1980, c.67.