# LEGISLATIVE HISTORY CHECKLIST

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(Limited purpose regional schools-

procedure for dissolution)

NJSA:

- -

18A:13-51

LAWS OF:

1993

CHAPTER: 255

BILL NO:

A2294

SPONSOR(S)

Bagger and others

DATE INTRODUCED:

February 18, 1993

COMMITTEE:

ASSEMBLY:

Education

SENATE:

Second reprint enacted

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AMENDED DURING PASSAGE:

Yes

Amendments during passage

denoted by superscript numbers

DATE OF PASSAGE:

ASSEMBLY:

June 21, 1993

SENATE:

June 21, 1993

DATE OF APPROVAL:

August 13, 1993

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Yes

SENATE:

No

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

No

KBG:pp

NJSA: 18A:13-51 et al.

**Legislative History Checklist** (Compiled by the Office of Legislative Services Library)

Synopsis: Provides procedure for dissolution of limited purpose regional school district.

Bill No.: A2294

P.L. 1993, c. 255

Identical to: S1730 (1R) Substituted for: S1730 (1R) Combined with: Last Session Bill No .:

See Above Bill(s) for Additional History

NJSA: 18A:13-51 et al.

Sponsor(s): Bagger/Lustbader+3

Date Introduced: 02/18/93

**Committee Reference:** 

Statement:

**Public Hearing:** 

Assembly:

Education

Yes

No

Senate:

(Without reference)

Sponsor Statement: Yes

Fiscal Note: No

**Dates of Passage:** 

Assembly:

Senate:

SHEET MANAGEMENT

06/21/93 (76-1)

06/21/93 (34-0)

Amended During Passage: Yes

Governor's Action:

Veto: No

Date of Veto:

Date of Approval: 08/13/93

Message on Signing: No

**Additional Information:** 

### P.L.1993, CHAPTER 255, approved August 13, 1993 1993 Assembly No. 2294 (Second Reprint)

AN ACT concerning limited purpose regional school districts and revising various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1975, c.360 (C.18A:13-51) is amended to read as follows:
- 1. The board of education of any local school district constituting part of a limited purpose regional school district or the governing body of the municipality constituting a constituent district may, by resolution, apply to the county superintendent of schools to make an investigation as to the advisability of withdrawal of such local district from the regional district.

A majority of the boards of education of the school districts which constitute a limited purpose regional school district and a majority of the governing bodies of the municipalities which constitute the constituent school districts of a limited purpose regional school district may, by separate resolutions, apply to the county superintendent of schools to make an investigation as to the advisability of the dissolution of the regional district.

<sup>2</sup>Within 21 days following adoption of the resolution or resolutions required pursuant to this section, the county superintendent shall call a meeting of representatives of each constituent governing body, each board of education constituting part of the regional district, and the board of education of the regional district to review the procedures to be followed for the withdrawal from, or dissolution of, the limited purpose regional district. This meeting, however, may be called by the county superintendent prior to the adoption of the required resolutions. <sup>2</sup> (cf: P.L. 1975, c. 360, s. 1)

- 2. Section 2 of P.L.1975, c.360 (C.18A:13-52) is amended to read as follows:
- 2. The county superintendent shall, within 60 days after such request, file with the governing bodies of the municipalities constituting the regional district and the boards of education of all of the constituent school districts and the board of education of the regional school district a report containing a statement of the current assets and operating expenses of the regional district for the then current year and such financial, educational and other information as he may deem necessary to enable said

EXPLANATION—Matter enclosed in bold—faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter. Matter enclosed in superscript numerals has been adopted as follows:  $^1$  Assembly AED committee amendments adopted March 4, 1993.  $^2$  Assembly floor amendments adopted June 17, 1993.

governing bodies and local boards of education and regional board of education to form an intelligent judgment as to the advisability of the proposed withdrawal or dissolution and the effect thereof upon the educational and financial condition of the withdrawing district and the regional district , or upon each of the constituent districts in the event of a dissolution, and setting forth the amount of indebtedness, if any, to be assumed by the withdrawing and the regional districts, or by each constituent district in the event of a dissolution, calculated as hereinafter provided.

The county superintendent may require the constituent municipalities and school districts and the regional district to submit a feasibility study in order to determine the educational and financial impact of the withdrawal from, or dissolution of, the limited purpose regional district. In the event the county superintendent requests a feasibility study to be conducted, the county superintendent's report required pursuant to this section shall be filed within 60 days following submission of the feasibility study.<sup>2</sup>

20 (cf: P.L.1977, c.279, s.1)

- Section 3 of P.L.1975, c.360 (C.18A:13-53) is amended to read as follows:
  - 3. The county superintendent shall calculate the amount of relating to buildings, grounds, furnishings, indebtedness equipment and additions thereto so to be assumed on the basis of the proportion which the replacement cost of the buildings, grounds, furnishings, equipment, and additions thereto of the regional district situated in the withdrawing district, or in each of the constituent districts in the event of a dissolution, bears to the replacement cost of the buildings, grounds, furnishings, equipment and additions thereto situated in the entire regional district. Said replacement cost shall be determined according to rules prescribed by the commissioner with the approval of the State board and in accordance with recognized accounting practices. The county superintendent shall also calculate the amount of all other indebtedness and unfunded liabilities to be so assumed on an equitable basis.

(cf: P.L.1977, c.279, s.2)

- 4. Section 4 of P.L.1975, c.360 (C.18A:13-54) is amended to read as follows:
- 4. The municipal governing body or the board of education of the withdrawing district or the municipal governing body and the board of education of each constituent district seeking dissolution may, within 30 days after the filing of the report by the county superintendent, petition the commissioner for permission to submit to the legal voters of the withdrawing district and the remaining districts within the regional district the question whether or not it shall so withdraw [, and in such petition the] or in the event of a dissolution to submit to the legal voters of each constituent district whether the regional district shall dissolve. The board may request in the petition any specific reduction or increase in the amount of indebtedness to be assumed as set forth in the county superintendent's report. Proof of the service of a copy of the petition upon the municipal governing body and the

board of education of each constituent district, the board of education of the regional district, and the county superintendent, prior to the filing of the petition, shall accompany the petition.

(cf: P.L.1975, c.360, s.4)

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- 5. Section 6 of P.L.1975, c.360 (C.18A:13-56) is amended to read as follows:
- 6 6. Within 15 days after the filing of the answers to the 7 petition, the Commissioner of Education shall submit the petition 8 and answers to a board of review consisting of the commissioner 9 <sup>2</sup>[himself,]<sup>2</sup> as chairman, <sup>2</sup>a member of the State Board of 10 Education to be appointed by the president thereof, 2 the State 11 Treasurer or his designee and the Director of the Division of 12 Local Government Services in the Department of Community 13 Affairs, for a determination as to whether or not the petition 14 should be granted, and if so, the amount of indebtedness, if any, 15 to be assumed by the remaining and the new district, or by each 16 of the constituent districts in the event of a dissolution, upon 17 approval of the legal voters 2[of the withdrawing district and the 18 remaining districts , or of each of the constituent districts in the 19 event of a dissolution, pursuant to section 9 of P.L.1975, c.360 20 (C.18A:13-59)<sup>2</sup> at a special school election. The board of review 21 shall consider the effect of the proposed withdrawal or 22 dissolution upon the educational and financial condition of the 23 withdrawing and the remaining districts, or upon each of the 24 constituent districts in the event of a dissolution, and shall 25 schedule and hold a public hearing on the petition upon the 26 application of any interested party. In considering the effect of 27 the proposed withdrawal or dissolution upon the educational and 28 financial condition of the withdrawing and remaining districts , or 29 upon each of the constituent districts in the event of a 30 dissolution, the board of review shall: 31
  - a. Consent to the granting of the application; or
  - b. Oppose the same because, if the same be granted--
  - An excessive debt burden will be imposed upon the remaining districts, or the withdrawing district, or upon 2[each] any2 of the constituent districts in the event of a dissolution;
  - 2. An efficient school system cannot be maintained in the remaining districts or the withdrawing district , or in any of the constituent districts in the event of a dissolution, without
  - 3. Insufficient pupils will be left in the remaining districts , or in any of the constituent districts in the event of a dissolution, to maintain a properly graded school system; or
    - 4. Any other reason, which it may deem to be sufficient; or
    - c. Request that if the petition be granted, the amount of debt which the remaining districts, or any of the constituent districts in the event of a dissolution, would be required to assume, calculated as hereinbefore provided, be reduced for the reason
    - Such amount of indebtedness, together with all other indebtedness of the municipalities or school districts would be
    - 2. The amount of expenditure for debt service which would be required would be so great that sufficient funds would not be

available for current expenses without excessive taxation; or

3. Such amount of indebtedness is inequitable in relation to the value of the property to be acquired by the remaining districts or by any of the constituent districts in the event of a dissolution, and would materially impair the credit of the municipalities or such districts and the ability to pay punctually the principal and interest of their debt and to supply such essential educational facilities and public improvements and services as might reasonably be anticipated would be required of them.

The board of review shall make its findings and determination, by the recorded vote of at least <sup>2</sup>[two] three<sup>2</sup> of the <sup>2</sup>[three] four<sup>2</sup> members of the board, within 60 days of the receipt of the petition and answers.

(cf: P.L.1975, c.360, s.6)

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- 6. Section 7 of P.L.1975, c.360 (C.18A:13-57) is amended to read as follows:
- 17 7. If the application be granted, the county superintendent 18 shall, after conferring with the boards of education of the 19 constituent [district] districts, fix a day and a time on said day for holding a special school election, at which time the question 20 21 whether or not the withdrawing school district shall withdraw from the regional district or whether the regional district shall be 22 dissolved, whichever shall be applicable, shall be submitted to the 23 24 legal voters of the withdrawing district and to the legal voters within the remainder of the regional district or to the legal 25 voters of each of the constituent districts in the event of a 26 27 dissolution.

28 (cf: P.L.1977, c.279, s.3)

- 7. Section 8 of P.L.1975, c.360 (C.18A:13-58) is amended to read as follows:
- The amount of indebtedness to be assumed by the withdrawing district or by each of the constituent districts in the event of a dissolution and the effect of such indebtedness upon the borrowing margin of the municipality, the withdrawing district, the remaining districts, and the remaining municipalities within the regional district, or by each of the constituent districts and municipalities within the regional district in the event of a dissolution, shall be stated in the notices and advertisements of the special school election and in the ballots to be used therein, and said election shall be conducted and the results thereof determined in the manner prescribed by law for special school elections in type II districts. The result shall be certified within 5 days after the holding of the election to the county superintendent and to the boards of education of the withdrawing district, the regional district and the constituent districts within the regional district, or to the boards of education of each of the constituent districts in the event of a dissolution.

(cf: P.L.1975, c.360, s.8)

- 8. Section 9 of P.L.1975, c.360 (C.18A:13-59) is amended to read as follows:
- 9. If the question is adopted at said elections, the withdrawal
   of the district or the dissolution of the regional district shall
   become effective upon a date to be determined by the

commissioner of education. <sup>2</sup>For withdrawal from a regional district, the question shall be deemed adopted if it receives an affirmative vote of a majority of the votes cast within the withdrawing constituent district and it receives an affirmative vote of a majority of the overall votes cast in the entire regional district.<sup>2</sup> For dissolution of a regional district <sup>2</sup>[1which spent more than \$15,000 per pupil in the 1992-93 school year 1, the question shall be deemed adopted if it receives an affirmative vote in a majority of the individual constituent districts and it receives an affirmative vote of a majority of the overall votes cast in the entire regional district. 

(cf: P.L.1977, c.279, s.4)

- Section 10 of P.L.1975, c.360 (C.18A:13-60) is amended to read as follows:
- district shall continue in office until the withdrawal of the district or the dissolution of the regional district has become effective. When [such] a withdrawal has taken effect, the terms of those members of the regional board who reside in the withdrawing district shall thereupon expire, and the vacancies so occurring shall be reapportioned among the remaining districts and filled by appointment by the county superintendent to serve until the next annual school election of the regional district, at which time their successors shall be elected in accordance with such reapportionment.

26 (cf: P.L.1975, c.360, s.10)

- 10. Section 11 of P.L.1975, c.360 (C.18A:13-61) is amended to read as follows:
- 11. The withdrawing district and the remaining districts or each constituent district in the event of a dissolution, shall take title to and control of all school grounds and buildings, and the furnishings and equipment therein, other than those which had been rotated or shared among the regional schools, situated in their respective districts on the effective date of withdrawal or dissolution as established by the commissioner. The county superintendent shall allot a fair proportion of the shared or rotated furnishings and equipment to the withdrawing district or to each of the constituent districts in the event of a dissolution.

Upon the assumption of title, each board shall also assume such amount of the indebtedness of the original regional school district as shall have been determined by the board of review. [The] In the event of a withdrawal, the withdrawing district shall pay to the regional board of education, at least 5 days before it becomes due, the amount of the principal and interest of the assumed indebtedness; such principal and interest shall be paid by the regional board, together with such amount due on its assumed indebtedness, at and when it becomes due and payable. In the event of a dissolution, the county superintendent and board of review, in determining the amount of indebtedness to be assumed by each constituent district, shall give due regard to the value of school buildings and grounds being conveyed to the constituent district in which those buildings and grounds are located.

(cf: P.L.1977, c.279, s.5)

11. Section 12 of P.L.1975, c.360 (C.18A:13-62) is amended to

read as follows:

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12. The county superintendent in a written report filed by him at the end of the school year preceding that in which the withdrawal or dissolution becomes effective shall make a division of the assets and liabilities between the withdrawing district and the regional district, or among the constituent districts in the event of a dissolution, in the same manner as provided in N.J.S.18A:8-24.

(cf: P.L.1975, c.360, s.12) 9

- 12. Section 13 of P.L.1975, c.360 (C.18A:13-63) is amended to read as follows:
- 12 13. If in the event of a withdrawal from the regional district 13 as a result of the foregoing procedures a limited purpose regional 14 school district shall be left with only one constituent local school district, such regional school district shall be dissolved upon the 15 16 effective date of the withdrawal of the other constituent school 17 districts, and such remaining constituent municipality shall thenceforth be constituted a separate local school district and 18 19 governed by the laws applicable thereto. If all of the local 20 districts withdraw from the regional district, such regional 21 district shall be dissolved upon the effective date of the last 22 withdrawal, and its assets and liabilities shall devolve upon the 23 respective withdrawing districts in accordance with the division 24 made by the county superintendent as provided in section 12 25 hereof.

Upon the effective date of a dissolution of a regional district each constituent municipality shall thenceforth be constituted a separate local school district and be governed by the laws applicable thereto, and its assets and liabilities shall devolve upon the respective constituent districts in accordance with the division made by the county superintendent as provided in section 12 of P.L.1975, c.360 (C.18A:13-62).

33 (cf: P.L.1975, c.360, s.13)

- 13. Section 14 of P.L.1975, c.360 (C.18A:13-64) is amended to read as follows:
- 14. All employees of the regional district shall continue in their respective positions in the withdrawing district, or in each of the constituent districts in the event of a dissolution, and all of their rights of tenure, seniority, pension, leave of absence and other similar benefits shall be recognized and preserved and any periods of prior employment in the regional district shall count toward the acquisition of tenure to the same extent as if all such employment had been under the withdrawing district or in any of the constituent districts in the event of a dissolution. [Any] In the event of a withdrawal, any tenured employee in a school located in the withdrawing district who desires to remain in the employ of the regional district, and whose seniority under existing tenure laws so permits, may apply for and shall be granted a transfer to a position with the regional district for which he is certified which is vacant, held by a tenured employee with less seniority or by an employee without tenure; applications for such transfers shall be made within 45 days of the date of the special school election at which the withdrawal was approved.
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- 54 (cf: P.L.1975, c.360, s.14)

# A2294 [2R]

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| 214    | . The            | State      | Board    | of     | Education   | shall   | promul   | gate |
|--------|------------------|------------|----------|--------|-------------|---------|----------|------|
| regula | tions pu         | irsuant t  | o the "  | Admir  | istrative P | rocedu  | re Act," | P.L. |
| 1968,  | c. 410           | (C.52:14   | B-1 et   | seq.)  | necessary   | to ef   | fectuate | the  |
| provis | ions of          | this act.2 | 2        |        |             |         |          |      |
| 2[14   | l.] <u>15.</u> 2 | This act   | shall ta | ke ef  | ect immedi  | iately. |          |      |
|        |                  |            | -        |        |             |         |          |      |
| Provid | les prod         | cedure f   | or disso | lution | of limite   | d purp  | ose regi | onal |
| school | district         | t.         |          |        |             |         |          |      |

# ASSEMBLY, No. 2294

### STATE OF NEW JERSEY

#### **INTRODUCED FEBRUARY 18, 1993**

By Assemblymen BAGGER, LUSTBADER, Mikulak, Augustine and Assemblywoman Ogden

AN ACT concerning limited purpose regional school districts and revising various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1975, c.360 (C.18A:13-51) is amended to read as follows:
  - 1. The board of education of any local school district constituting part of a limited purpose regional school district or the governing body of the municipality constituting a constituent district may, by resolution, apply to the county superintendent of schools to make an investigation as to the advisability of withdrawal of such local district from the regional district.

A majority of the boards of education of the school districts which constitute a limited purpose regional school district and a majority of the governing bodies of the municipalities which constitute the constituent school districts of a limited purpose regional school district may, by separate resolutions, apply to the county superintendent of schools to make an investigation as to the advisability of the dissolution of the regional district.

21 (cf: P.L.1975, c.360, s.1)

- 2. Section 2 of P.L.1975, c.360 (C.18A:13-52) is amended to read as follows:
  - 2. The county superintendent shall, within 60 days after such request, file with the governing bodies of the municipalities constituting the regional district and the boards of education of all of the constituent school districts and the board of education of the regional school district a report containing a statement of the current assets and operating expenses of the regional district for the then current year and such financial, educational and other information as he may deem necessary to enable said governing bodies and local boards of education and regional board of education to form an intelligent judgment as to advisability of the proposed withdrawal or dissolution and the effect thereof upon the educational and financial condition of the withdrawing district and the regional district, or upon each of the constituent districts in the event of a dissolution, and setting forth the amount of indebtedness, if any, to be assumed by the withdrawing and the regional districts, or by each constituent district in the event of a dissolution, calculated as hereinafter provided. (cf: P.L.1977, c.279, s.1)

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 3. Section 3 of P.L.1975, c.360 (C.18A:13-53) is amended to read as follows:
- 3 3. The county superintendent shall calculate the amount of relating to buildings, grounds, furnishings, equipment and additions thereto so to be assumed on the basis of the proportion which the replacement cost of the buildings, grounds, furnishings, equipment, and additions thereto of the regional district situated in the withdrawing district, or in each of the constituent districts in the event of a dissolution, bears to 10 the replacement cost of the buildings, grounds, furnishings, equipment and additions thereto situated in the entire regional district. Said replacement cost shall be determined according to rules prescribed by the commissioner with the approval of the State board and in accordance with recognized accounting practices. The county superintendent shall also calculate the amount of all other indebtedness and unfunded liabilities to be so assumed on an equitable basis.

18 (cf: P.L.1977, c.279, s.2)

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- 4. Section 4 of P.L.1975, c.360 (C.18A:13-54) is amended to read as follows:
- 4. The municipal governing body or the board of education of the withdrawing district or the municipal governing body and the board of education of each constituent district seeking dissolution may, within 30 days after the filing of the report by the county superintendent, petition the commissioner for permission to submit to the legal voters of the withdrawing district and the remaining districts within the regional district the question whether or not it shall so withdraw [, and in such petition the] or in the event of a dissolution to submit to the legal voters of each constituent district whether the regional district shall dissolve. The board may request in the petition any specific reduction or increase in the amount of indebtedness to be assumed as set forth in the county superintendent's report. Proof of the service of a copy of the petition upon the municipal governing body and the board of education of each constituent district, the board of education of the regional district, and the county superintendent, prior to the filing of the petition, shall accompany the petition. (cf: P.L.1975, c.360, s.4)
- 5. Section 6 of P.L.1975, c.360 (C.18A:13-56) is amended to read as follows:
  - 6. Within 15 days after the filing of the answers to the petition, the Commissioner of Education shall submit the petition and answers to a board of review consisting of the commissioner himself, as chairman, the State Treasurer or his designee and the Director of the Division of Local Government Services in the Department of Community Affairs, for a determination as to whether or not the petition should be granted, and if so, the amount of indebtedness, if any, to be assumed by the remaining and the new district, or by each of the constituent districts in the event of a dissolution, upon approval of the legal voters of the withdrawing district and the remaining districts , or of each of the constituent districts in the event of a dissolution, at a special school election. The board of review shall consider the effect of the proposed withdrawal or dissolution upon the

educational and financial condition of the withdrawing and the remaining districts, or upon each of the constituent districts in the event of a dissolution, and shall schedule and hold a public hearing on the petition upon the application of any interested party. In considering the effect of the proposed withdrawal or dissolution upon the educational and financial condition of the withdrawing and remaining districts, or upon each of the constituent districts in the event of a dissolution, the board of review shall:

Consent to the granting of the application; or

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read as follows:

- b. Oppose the same because, if the same be granted--
  - An excessive debt burden will be imposed upon the remaining districts, or the withdrawing district, or upon each of the constituent districts in the event of a dissolution;
  - 2. An efficient school system cannot be maintained in the remaining districts or the withdrawing district, or in any of the constituent districts in the event of a dissolution, without excessive costs:
- 19 3. Insufficient pupils will be left in the remaining districts, or 20 in any of the constituent districts in the event of a dissolution, to 21 maintain a properly graded school system; or
  - 4. Any other reason, which it may deem to be sufficient; or
  - c. Request that if the petition be granted, the amount of debt which the remaining districts, or any of the constituent districts in the event of a dissolution, would be required to assume, calculated as hereinbefore provided, be reduced for the reason that--
- 1. Such amount of indebtedness, together with all other 29 indebtedness of the municipalities or school districts would be 30
  - 2. The amount of expenditure for debt service which would be required would be so great that sufficient funds would not be available for current expenses without excessive taxation; or
  - 3. Such amount of indebtedness is inequitable in relation to the value of the property to be acquired by the remaining districts, or by any of the constituent districts in the event of a dissolution, and would materially impair the credit of the municipalities or such districts and the ability to pay punctually the principal and interest of their debt and to supply such essential educational facilities and public improvements and services as might reasonably be anticipated would be required of them.

The board of review shall make its findings and determination, by the recorded vote of at least two of the three members of the board, within 60 days of the receipt of the petition and answers. (cf: P.L.1975, c.360, s.6)

- 45 46 6. Section 7 of P.L.1975, c.360 (C.18A:13-57) is amended to
  - 7. If the application be granted, the county superintendent shall, after conferring with the boards of education of the constituent [district] districts, fix a day and a time on said day for holding a special school election, at which time the question whether or not the withdrawing school district shall withdraw from the regional district or whether the regional district shall be dissolved, whichever shall be applicable, shall be submitted to the

legal voters of the withdrawing district and to the legal voters
within the remainder of the regional district or to the legal
voters of each of the constituent districts in the event of a
dissolution.

(cf: P.L.1977, c.279, s.3)

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- 7. Section 8 of P.L.1975, c.360 (C.18A:13-58) is amended to read as follows:
- 8. The amount of indebtedness to be assumed by the 8 withdrawing district or by each of the constituent districts in the 9 event of a dissolution and the effect of such indebtedness upon 10 the borrowing margin of the municipality, the withdrawing 11 district, the remaining districts, and the remaining municipalities 12 within the regional district, or by each of the constituent 13 districts and municipalities within the regional district in the 14 15 event of a dissolution, shall be stated in the notices and advertisements of the special school election and in the ballots to 16 be used therein, and said election shall be conducted and the 17 results thereof determined in the manner prescribed by law for 18 19 special school elections in type II districts. The result shall be 20 certified within 5 days after the holding of the election to the 21 county superintendent and to the boards of education of the withdrawing district, the regional district and the constituent 22 23 districts within the regional district, or to the boards of education of each of the constituent districts in the event of a 24 25 dissolution.
- 26 (cf: P.L.1975, c.360, s.8)
  - 8. Section 9 of P.L.1975, c.360 (C.18A:13-59) is amended to read as follows:
  - 9. If the question is adopted at said elections, the withdrawal of the district or the dissolution of the regional district shall become effective upon a date to be determined by the commissioner of education. For dissolution of a regional district, the question shall be deemed adopted if it receives an affirmative vote in a majority of the individual constituent districts and it receives an affirmative vote of a majority of the overall votes cast in the entire regional district.

37 (cf: P.L.1977, c.279, s.4)

- Section 10 of P.L.1975, c.360 (C.18A:13-60) is amended to read as follows:
- 10. The members of the board of education of the regional 40 41 district shall continue in office until the withdrawal of the district or the dissolution of the regional district has become 42 43 effective. When [such] a withdrawal has taken effect, the terms of those members of the regional board who reside in the 44 withdrawing district shall thereupon expire, and the vacancies so 45 occurring shall be reapportioned among the remaining districts 46 and filled by appointment by the county superintendent to serve 47 until the next annual school election of the regional district, at 48 which time their successors shall be elected in accordance with 49 50 such reapportionment.

51 (cf: P.L.1975, c.360, s.10)

- 52 10. Section 11 of P.L.1975, c.360 (C.18A:13-61) is amended to read as follows:
  - 11. The withdrawing district and the remaining districts, or

each constituent district in the event of a dissolution, shall take title to and control of all school grounds and buildings, and the furnishings and equipment therein, other than those which had been rotated or shared among the regional schools, situated in their respective districts on the effective date of withdrawal or dissolution as established by the commissioner. The county superintendent shall allot a fair proportion of the shared or R rotated furnishings and equipment to the withdrawing district or to each of the constituent districts in the event of a dissolution .

Upon the assumption of title, each board shall also assume such amount of the indebtedness of the original regional school district as shall have been determined by the board of review. [The] In the event of a withdrawal, the withdrawing district shall pay to the regional board of education, at least 5 days before it becomes due, the amount of the principal and interest of the assumed indebtedness; such principal and interest shall be paid by the regional board, together with such amount due on its assumed indebtedness, at and when it becomes due and payable. In the event of a dissolution, the county superintendent and board of review, in determining the amount of indebtedness to be assumed by each constituent district, shall give due regard to the value of school buildings and grounds being conveyed to the constituent district in which those buildings and grounds are located.

24 (cf: P.L.1977, c.279, s.5)

- 11. Section 12 of P.L.1975, c.360 (C.18A:13-62) is amended to read as follows:
- 12. The county superintendent in a written report filed by him at the end of the school year preceding that in which the withdrawal or dissolution becomes effective shall make a division of the assets and liabilities between the withdrawing district and the regional district, or among the constituent districts in the event of a dissolution, in the same manner as provided in N.J.S. 18A:8-24.

34 (cf: P.L.1975, c.360, s.12)

- 12. Section 13 of P.L.1975, c.360 (C.18A:13-63) is amended to read as follows:
- 13. If in the event of a withdrawal from the regional district as a result of the foregoing procedures a limited purpose regional school district shall be left with only one constituent local school district, such regional school district shall be dissolved upon the effective date of the withdrawal of the other constituent school districts, and such remaining constituent municipality shall thenceforth be constituted a separate local school district and governed by the laws applicable thereto. If all of the local districts withdraw from the regional district, such regional district shall be dissolved upon the effective date of the last withdrawal, and its assets and liabilities shall devolve upon the respective withdrawing districts in accordance with the division made by the county superintendent as provided in section 12 hereof.

Upon the effective date of a dissolution of a regional district each constituent municipality shall thenceforth be constituted a separate local school district and be governed by the laws applicable thereto, and its assets and liabilities shall devolve upon

the respective constituent districts in accordance with the division made by the county superintendent as provided in section 12 of P.L.1975, c.360 (C.18A:13-62).

(cf: P.L.1975, c.360, s.13)

- 13. Section 14 of P.L.1975, c.360 (C.18A:13-64) is amended to read as follows:
- 14. All employees of the regional district shall continue in their respective positions in the withdrawing district, or in each of the constituent districts in the event of a dissolution, and all of their rights of tenure, seniority, pension, leave of absence and other similar benefits shall be recognized and preserved and any periods of prior employment in the regional district shall count toward the acquisition of tenure to the same extent as if all such employment had been under the withdrawing district or in any of the constituent districts in the event of a dissolution. [Any] In the event of a withdrawal, any tenured employee in a school located in the withdrawing district who desires to remain in the employ of the regional district, and whose seniority under existing tenure laws so permits, may apply for and shall be granted a transfer to a position with the regional district for which he is certified which is vacant, held by a tenured employee with less seniority or by an employee without tenure; applications for such transfers shall be made within 45 days of the date of the special school election at which the withdrawal was approved. (cf: P.L.1975, c.360, s.14)
  - 14. This act shall take effect immediately.

Sponsors'

# STATEMENT

This bill establishes a procedure for the dissolution of a limited purpose regional school district. Current law provides a procedure for the withdrawal of a district from a limited purpose regional district but does not specify a procedure for the dissolution of the district.

The procedure established by the bill parallels the procedure provided for the withdrawal of a district from a limited purpose regional district. A majority of the boards of education of the constituent districts and a majority of the governing bodies of the municipalities constituting the constituent districts of the regional district may request the county superintendent of schools to investigate the advisability of dissolution. No dissolution would be permitted without the approval of a board of review, consisting of the Commissioner of Education, the State Treasurer or his designee, and the Director of the Division of Local Government Services in the Department of Community Affairs. In determining whether to permit the dissolution, the board of review must take into consideration the educational and financial condition of each constituent district.

If the board of review consents, the question would then be placed before the voters in each constituent district. An affirmative vote in both a majority of the individual constituent districts and in the overall vote of the entire regional district is necessary for the dissolution to become effective.

The bill also establishes a mechanism for the allocation of debt, property and personnel among the constituent districts. All employees are held harmless in the event of a dissolution and all tenure, seniority, pension and similar rights and benefits are recognized and preserved.

10 Provides procedure for dissolution of limited purpose regional 11 school district.

#### ASSEMBLY EDUCATION COMMITTEE

STATEMENT TO

# ASSEMBLY, No. 2294

with Assembly committee amendments

# STATE OF NEW JERSEY

DATED: MARCH 4, 1993

The Assembly Education Committee reports favorably Assembly Bill No. 2294 with committee amendments.

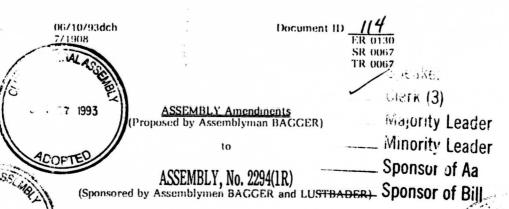
This bill, as amended, establishes a procedure for the dissolution of a limited purpose regional school district. Current law provides a procedure for the withdrawal of a district from a limited purpose regional district but does not specify a procedure for the dissolution of the district.

The procedure established by the bill parallels the procedure provided for the withdrawal of a district from a limited purpose regional district. A majority of the boards of education of the constituent districts and a majority of the governing bodies of the municipalities constituting the constituent districts of the regional district may request the county superintendent of schools to investigate the advisability of dissolution. No dissolution would be permitted without the approval of a board of review, consisting of the Commissioner of Education, the State Treasurer or his designee, and the Director of the Division of Local Government Services in the Department of Community Affairs. In determining whether to permit the dissolution, the board of review must take into consideration the educational and financial condition of each constituent district.

If the board of review consents, the question would then be placed before the voters in each constituent district. An affirmative vote in each of the constituent districts would be necessary for the dissolution to become effective. However, if the regional district spent more than \$15,000 per pupil in the 1992-93 school year an affirmative vote in both a majority of the individual constituent districts and in the overall vote of the entire regional district is necessary for the dissolution to become effective.

The bill also establishes a mechanism for the allocation of debt, property and personnel among the constituent districts. All employees are held harmless in the event of a dissolution and all tenure, seniority, pension and similar rights and benefits are recognized and preserved.

The committee amended the bill to provide that an affirmative vote in each constituent district is required for dissolution unless the regional district spent more than \$15,000 per pupil in the 1992-93 school year in which event both a majority of the individual constituent districts and in the overall vote of the entire regional district is necessary for the dissolution to become effective.



REPLACE SECTION 1 TO READ:

1. Section 1 of P.L.1975, c.360 (C.18A:13-51) is amended to read as follows:

1. The board of education of any local school district constituting part of a limited purpose regional school district or the governing body of the municipality constituting a constituent district may, by resolution, apply to the county superintendent of schools to make an investigation as to the advisability of withdrawal of such local district from the regional district.

A majority of the boards of education of the school districts which constitute a limited purpose regional school district and a majority of the governing bodies of the municipalities which constitute the constituent school districts of a limited purpose regional school district may, by separate resolutions, apply to the county superintendent of schools to make an investigation as to the advisability of the dissolution of the regional district.

<sup>2</sup>Within 21 days following adoption of the resolution or resolutions required pursuant to this section, the county superintendent shall call a meeting of representatives of each constituent governing body, each board of education constituting part of the regional district, and the board of education of the regional district to review the procedures to be followed for the withdrawal from, or dissolution of, the limited purpose regional district. This meeting, however, may be called by the county superintendent prior to the adoption of the required resolutions. <sup>2</sup> (cf: P.L.1975, c.360, s.1)

#### REPLACE SECTION 2 TO READ:

- 2. Section 2 of P.L.1975, c.360 (C.18A:13-52) is amended to read as follows:
- 2. The county superintendent shall, within 60 days after such request, file with the governing bodies of the municipalities constituting the regional district and the boards of education of all of the constituent school districts and the board of education of the regional school district a report containing a statement of the current assets and operating expenses of the regional district for the then current year and such financial, educational and other information as he may deem necessary to enable said governing bodies and local boards of education and regional board of education to form an intelligent judgment as to the advisability of the proposed withdrawal or dissolution and the effect thereof upon the educational and financial condition of the withdrawing district and the regional district , or upon each of the constituent districts in the event of a dissolution, and setting

forth the amount of indebtedness, if any, to be assumed by the withdrawing and the regional districts, or by each constituent district in the event of a dissolution, calculated as hereinafter provided.

<sup>2</sup>The county superintendent may require the constituent municipalities and school districts and the regional district to submit a feasibility study in order to determine the educational and financial impact of the withdrawal from, or dissolution of, the limited purpose regional district. In the event the county superintendent requests a feasibility study to be conducted, the county superintendent's report required pursuant to this section shall be filed within 60 days following submission of the feasibility study.<sup>2</sup>

(cf: P.L.1977, c.279, s.1)

#### REPLACE SECTION 5 TO READ:

- 5. Section 6 of P.L.1975, c.360 (C.18A:13-56) is amended to read as follows:
- 6. Within 15 days after the filing of the answers to the petition, the Commissioner of Education shall submit the petition and answers to a board of review consisting of the commissioner <sup>2</sup>[himself.]<sup>2</sup> as chairman, <sup>2</sup>a member of the State Board of Education to be appointed by the president thereof,<sup>2</sup> the State Treasurer or his designee and the Director of the Division of Local Government Services in the Department of Community Affairs, for a determination as to whether or not the petition should be granted, and if so, the amount of indebtedness, if any, to be assumed by the remaining and the new district, or by each of the constituent districts in the event of a dissolution, upon approval of the legal voters 2[of the withdrawing district and the remaining districts, or of each of the constituent districts in the event of a dissolution,] pursuant to section 9 of P.L.1975, c.360 (C.18A:13-59)<sup>2</sup> at a special school election. The board of review shall consider the effect of the proposed withdrawal or dissolution upon the educational and financial condition of the withdrawing and the remaining districts , or upon each of the constituent districts in the event of a dissolution, and shall schedule and hold a public hearing on the petition upon the application of any interested party. In considering the effect of the proposed withdrawal or dissolution upon the educational and financial condition of the withdrawing and remaining districts . or upon each of the constituent districts in the event of a dissolution, the board of review shall:
  - a. Consent to the granting of the application; or
  - b. Oppose the same because, if the same be granted--
- 1. An excessive debt burden will be imposed upon the remaining districts, or the withdrawing district or upon <sup>2</sup>[each] any <sup>2</sup> of the constituent districts in the event of a dissolution;
- An efficient school system cannot be maintained in the remaining districts or the withdrawing district <u>or in any of the constituent districts</u> in the event of a <u>dissolution</u>, without excessive costs:

- 3. Insufficient pupils will be left in the remaining districts <u>or</u> in any of the constituent districts in the event of a dissolution, to maintain a properly graded school system; or
  - 4. Any other reason, which it may deem to be sufficient; or
- c. Request that if the petition be granted, the amount of debt which the remaining districts or any of the constituent districts in the event of a dissolution, would be required to assume, calculated as hereinbefore provided, be reduced for the reason that--
- Such amount of indebtedness, together with all other indebtedness of the municipalities or school districts would be excessive:
- The amount of expenditure for debt service which would be required would be so great that sufficient funds would not be available for current expenses without excessive taxation; or
- 3. Such amount of indebtedness is inequitable in relation to the value of the property to be acquired by the remaining districts or by any of the constituent districts in the event of a dissolution, and would materially impair the credit of the municipalities or such districts and the ability to pay punctually the principal and interest of their debt and to supply such essential educational facilities and public improvements and services as might reasonably be anticipated would be required of them.

The board of review shall make its findings and determination. by the recorded vote of at least <sup>2</sup>[two] three<sup>2</sup> of the <sup>2</sup>[three] four<sup>2</sup> members of the board, within 60 days of the receipt of the petition and answers.

(cf: P.L.1975, c.360, s.6)

#### REPLACE SECTION 8 TO READ:

- 8. Section 9 of P.L.1975, c.360 (C.18A:13-59) is amended to read as follows:
- 9. If the question is adopted at said elections, the withdrawal of the district or the dissolution of the regional district shall become effective upon a date to be determined by the commissioner of education. <sup>2</sup>For withdrawal from a regional district, the question shall be deemed adopted if it receives an affirmative vote of a majority of the votes cast within the withdrawing constituent district and it receives an affirmative vote of a majority of the overall votes cast in the entire regional district. <sup>2</sup>For dissolution of a regional district <sup>2</sup>I which spent more than \$15,000 per pupil in the 1992-93 school year <sup>1</sup>J<sup>2</sup>, the question shall be deemed adopted if it receives an affirmative vote in a majority of the individual constituent districts and it receives an affirmative vote of a majority of the overall votes cast in the entire regional district.

(cf: P.L.1977, c.279, s.4)

#### INSERT NEW SECTION 14 TO READ:

<sup>2</sup>The State Board of Education shall promulgate regulations pursuant to the "Administrative Procedure Act," P.L. 1968, c. 410 (C.52:14B-1 et seq.) necessary to effectuate the provisions of this act.<sup>2</sup>

#### RENUMBER SECTION 14 AS SECTION 15

#### STATEMENT

This floor amendment provides that in order to dissolve a limited purpose regional school district an affirmative vote in a majority of the constituent districts is required for the dissolution to become effective. The amendment also requires the county superintendent to call a meeting of the affected municipalities and school districts to discuss the procedures to be followed in regard to the dissolution or withdrawal. The county superintendent may also request that a feasibility study be conducted by the affected municipalities and school districts. Finally, the amendments add a fourth member to the board of review who will be a member of the State Board of Education appointed by the President thereof.

# [FIRST REPRINT] ASSEMBLY, No. 2294

# STATE OF NEW JERSEY

#### **INTRODUCED FEBRUARY 18, 1993**

By Assemblymen BAGGER, LUSTBADER, Mikulak, Augustine and Assemblywoman Ogden

1 AN ACT concerning limited purpose regional school districts and 2 revising various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1975, c.360 (C.18A:13-51) is amended to read as follows:
- 8 The board of education of any local school district 9 constituting part of a limited purpose regional school district or 10 the governing body of the municipality constituting a constituent district may, by resolution, apply to the county superintendent of 11 12 schools to make an investigation as to the advisability of 13 withdrawal of such local district from the regional district.

A majority of the boards of education of the school districts 14 15 which constitute a limited purpose regional school district and a 16 majority of the governing bodies of the municipalities which 17 constitute the constituent school districts of a limited purpose regional school district may, by separate resolutions, apply to the 18 19 county superintendent of schools to make an investigation as to 20 the advisability of the dissolution of the regional district.

21 (cf: P.L.1975, c.360, s.1)

- 22 2. Section 2 of P.L.1975, c.360 (C.18A:13-52) is amended to read as follows:
- 2. The county superintendent shall, within 60 days after such 25 request, file with the governing bodies of the municipalities 26 constituting the regional district and the boards of education of 27 all of the constituent school districts and the board of education of the regional school district a report containing a statement of 28 29 the current assets and operating expenses of the regional district 30 for the then current year and such financial, educational and 31 other information as he may deem necessary to enable said governing bodies and local boards of education and regional board of education to form an intelligent judgment as to the advisability of the proposed withdrawal or dissolution and the effect thereof upon the educational and financial condition of the 36 withdrawing district and the regional district, or upon each of the constituent districts in the event of a dissolution, and setting 38 forth the amount of indebtedness, if any, to be assumed by the withdrawing and the regional districts, or by each constituent 40 district in the event of a dissolution, calculated as hereinafter provided.
- (cf: P.L.1977, c.279, s.1) 42

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter. Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup> Assembly AED committee amendments adopted March 4, 1993.

- 3. Section 3 of P.L.1975, c.360 (C.18A:13-53) is amended to read as follows:
- 3. The county superintendent shall calculate the amount of relating to buildings, grounds, furnishings, indebtedness equipment and additions thereto so to be assumed on the basis of the proportion which the replacement cost of the buildings, grounds, furnishings, equipment, and additions thereto of the regional district situated in the withdrawing district, or in each of the constituent districts in the event of a dissolution, bears to the replacement cost of the buildings, grounds, furnishings, equipment and additions thereto situated in the entire regional district. Said replacement cost shall be determined according to rules prescribed by the commissioner with the approval of the State board and in accordance with recognized accounting practices. The county superintendent shall also calculate the amount of all other indebtedness and unfunded liabilities to be so assumed on an equitable basis.

(cf: P.L.1977, c.279, s.2)

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- 4. Section 4 of P.L.1975, c.360 (C.18A:13-54) is amended to read as follows:
- 4. The municipal governing body or the board of education of the withdrawing district or the municipal governing body and the board of education of each constituent district seeking dissolution may, within 30 days after the filing of the report by the county superintendent, petition the commissioner for permission to submit to the legal voters of the withdrawing district and the remaining districts within the regional district the question whether or not it shall so withdraw [, and in such petition the] or in the event of a dissolution to submit to the legal voters of each constituent district whether the regional district shall dissolve. The board may request in the petition any specific reduction or increase in the amount of indebtedness to be assumed as set forth in the county superintendent's report. Proof of the service of a copy of the petition upon the municipal governing body and the board of education of each constituent district, the board of education of the regional district, and the county superintendent, prior to the filing of the petition, shall accompany the petition.

38 (cf: P.L.1975, c.360, s.4)

- 5. Section 6 of P.L.1975, c.360 (C.18A:13-56) is amended to read as follows:
- 6. Within 15 days after the filing of the answers to the petition, the Commissioner of Education shall submit the petition and answers to a board of review consisting of the commissioner himself, as chairman, the State Treasurer or his designee and the Director of the Division of Local Government Services in the Department of Community Affairs, for a determination as to whether or not the petition should be granted, and if so, the amount of indebtedness, if any, to be assumed by the remaining and the new district, or by each of the constituent districts in the event of a dissolution, upon approval of the legal voters of the withdrawing district and the remaining districts, or of each of the constituent districts in the event of a dissolution, at a special school election. The board of review shall consider the effect of the proposed withdrawal or dissolution upon the

educational and financial condition of the withdrawing and the remaining districts, or upon each of the constituent districts in the event of a dissolution, and shall schedule and hold a public hearing on the petition upon the application of any interested party. In considering the effect of the proposed withdrawal or dissolution upon the educational and financial condition of the withdrawing and remaining districts, or upon each of the constituent districts in the event of a dissolution, the board of review shall: 

a. Consent to the granting of the application; or

- b. Oppose the same because, if the same be granted--
- An excessive debt burden will be imposed upon the remaining districts, or the withdrawing district, or upon each of the constituent districts in the event of a dissolution;
- 2. An efficient school system cannot be maintained in the remaining districts or the withdrawing district, or in any of the constituent districts in the event of a dissolution, without excessive costs;
- 3. Insufficient pupils will be left in the remaining districts , or
   in any of the constituent districts in the event of a dissolution, to
   maintain a properly graded school system; or
  - 4. Any other reason, which it may deem to be sufficient; or
- c. Request that if the petition be granted, the amount of debt which the remaining districts , or any of the constituent districts in the event of a dissolution, would be required to assume, calculated as hereinbefore provided, be reduced for the reason that—
  - Such amount of indebtedness, together with all other indebtedness of the municipalities or school districts would be excessive;
  - 2. The amount of expenditure for debt service which would be required would be so great that sufficient funds would not be available for current expenses without excessive taxation; or
  - 3. Such amount of indebtedness is inequitable in relation to the value of the property to be acquired by the remaining districts or by any of the constituent districts in the event of a dissolution, and would materially impair the credit of the municipalities or such districts and the ability to pay punctually the principal and interest of their debt and to supply such essential educational facilities and public improvements and services as might reasonably be anticipated would be required of them.

The board of review shall make its findings and determination, by the recorded vote of at least two of the three members of the board, within 60 days of the receipt of the petition and answers. (cf: P.L.1975, c.360, s.6)

- 6. Section 7 of P.L.1975, c.360 (C.18A:13-57) is amended to read as follows:
- 7. If the application be granted, the county superintendent shall, after conferring with the boards of education of the constituent [district] districts, fix a day and a time on said day for holding a special school election, at which time the question whether or not the withdrawing school district shall withdraw from the regional district or whether the regional district shall be dissolved, whichever shall be applicable, shall be submitted to the

legal voters of the withdrawing district and to the legal voters within the remainder of the regional district or to the legal voters of each of the constituent districts in the event of a dissolution.

(cf: P.L.1977, c.279, s.3)

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- 7. Section 8 of P.L.1975, c.360 (C.18A:13-58) is amended to read as follows:
- 7 8. The amount of indebtedness to be assumed by the 8 withdrawing district or by each of the constituent districts in the 9 event of a dissolution and the effect of such indebtedness upon 10 the borrowing margin of the municipality, the withdrawing 11 district, the remaining districts, and the remaining municipalities 12 within the regional district, or by each of the constituent 13 districts and municipalities within the regional district in the 14 event of a dissolution, shall be stated in the notices and 15 advertisements of the special school election and in the ballots to 16 be used therein, and said election shall be conducted and the 17 results thereof determined in the manner prescribed by law for 18 special school elections in type II districts. The result shall be 19 certified within 5 days after the holding of the election to the 20 county superintendent and to the boards of education of the 21 22 withdrawing district, the regional district and the constituent districts within the regional district, or to the boards of 23 education of each of the constituent districts in the event of a 24 25 dissolution.

(cf: P.L.1975, c.360, s.8)

- 8. Section 9 of P.L.1975, c.360 (C.18A:13-59) is amended to 27 28 read as follows:
  - 9. If the question is adopted at said elections, the withdrawal of the district or the dissolution of the regional district shall become effective upon a date to be determined by the commissioner of education. For dissolution of a regional district 1which spent more than \$15,000 per pupil in the 1992-93 school year1, the question shall be deemed adopted if it receives an affirmative vote in a majority of the individual constituent districts and it receives an affirmative vote of a majority of the overall votes cast in the entire regional district.

38 (cf: P.L.1977, c.279, s.4)

- 9. Section 10 of P.L.1975, c.360 (C.18A:13-60) is amended to read as follows:
- 10. The members of the board of education of the regional district shall continue in office until the withdrawal of the district or the dissolution of the regional district has become effective. When [such] a withdrawal has taken effect, the terms of those members of the regional board who reside in the withdrawing district shall thereupon expire, and the vacancies so occurring shall be reapportioned among the remaining districts and filled by appointment by the county superintendent to serve until the next annual school election of the regional district, at which time their successors shall be elected in accordance with such reapportionment.

(cf: P.L.1975, c.360, s.10) 52

- 10. Section 11 of P.L.1975, c.360 (C.18A:13-61) is amended to 53 read as follows:
  - 11. The withdrawing district and the remaining districts, or

each constituent district in the event of a dissolution, shall take title to and control of all school grounds and buildings, and the furnishings and equipment therein, other than those which had been rotated or shared among the regional schools, situated in their respective districts on the effective date of withdrawal or dissolution as established by the commissioner. The county superintendent shall allot a fair proportion of the shared or rotated furnishings and equipment to the withdrawing district or to each of the constituent districts in the event of a dissolution .

Upon the assumption of title, each board shall also assume such amount of the indebtedness of the original regional school district as shall have been determined by the board of review. [The] In the event of a withdrawal, the withdrawing district shall pay to the regional board of education, at least 5 days before it becomes due, the amount of the principal and interest of the assumed indebtedness; such principal and interest shall be paid by the regional board, together with such amount due on its assumed indebtedness, at and when it becomes due and payable. In the event of a dissolution, the county superintendent and board of review, in determining the amount of indebtedness to be assumed by each constituent district, shall give due regard to the value of school buildings and grounds being conveyed to the constituent district in which those buildings and grounds are located.

24 (cf: P.L.1977, c.279, s.5)

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- 25 11. Section 12 of P.L.1975, c.360 (C.18A:13-62) is amended to read as follows:
  - 12. The county superintendent in a written report filed by him at the end of the school year preceding that in which the withdrawal or dissolution becomes effective shall make a division of the assets and liabilities between the withdrawing district and the regional district, or among the constituent districts in the event of a dissolution, in the same manner as provided in N.J.S.18A:8-24.
  - (cf: P.L.1975, c.360, s.12)
  - 12. Section 13 of P.L.1975, c.360 (C.18A:13-63) is amended to read as follows:
  - as a result of the foregoing procedures a limited purpose regional school district shall be left with only one constituent local school district, such regional school district shall be dissolved upon the effective date of the withdrawal of the other constituent school districts, and such remaining constituent municipality shall thenceforth be constituted a separate local school district and governed by the laws applicable thereto. If all of the local districts withdraw from the regional district, such regional district shall be dissolved upon the effective date of the last withdrawal, and its assets and liabilities shall devolve upon the respective withdrawing districts in accordance with the division made by the county superintendent as provided in section 12 hereof.

Upon the effective date of a dissolution of a regional district each constituent municipality shall thenceforth be constituted a separate local school district and be governed by the laws applicable thereto, and its assets and liabilities shall devolve upon

the respective constituent districts in accordance with the 1 division made by the county superintendent as provided in section 2 12 of P.L.1975, c.360 (C.18A:13-62). 3

4 (cf: P.L.1975, c.360, s.13)

- 13. Section 14 of P.L.1975, c.360 (C.18A:13-64) is amended to read as follows:
- 14. All employees of the regional district shall continue in their respective positions in the withdrawing district, or in each of the constituent districts in the event of a dissolution, and all of their rights of tenure, seniority, pension, leave of absence and other similar benefits shall be recognized and preserved and any periods of prior employment in the regional district shall count toward the acquisition of tenure to the same extent as if all such employment had been under the withdrawing district or in any of the constituent districts in the event of a dissolution. [Any] In the event of a withdrawal, any tenured employee in a school located in the withdrawing district who desires to remain in the employ of the regional district, and whose seniority under existing tenure laws so permits, may apply for and shall be granted a transfer to a position with the regional district for which he is certified which is vacant, held by a tenured employee with less seniority or by an employee without tenure; applications for such transfers shall be made within 45 days of the date of the special school election at which the withdrawal was approved. (cf: P.L.1975, c.360, s.14)

14. This act shall take effect immediately.

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Provides procedure for dissolution of limited purpose regional school district.

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#### ASSEMBLY AED COMMITTEE

AUUPIL

# AMENDMENTS

PAR 04 1993

ASSEMBLY, No. 2294
(Sponsored by Assemblymen BAGGER & LUSTBADER)

#### **REPLACE SECTION 8 TO READ:**

- 8. Section 9 of P.L.1975, c.360 (C.18A:13-59) is amended to read as follows:
- 9. If the question is adopted at said elections, the withdrawal of the district or the dissolution of the regional district shall become effective upon a date to be determined by the commissioner of education. For dissolution of a regional district 1which spent more than \$15,000 per pupil in the 1992-93 school year1, the question shall be deemed adopted if it receives an affirmative vote in a majority of the individual constituent districts and it receives an affirmative vote of a majority of the overall votes cast in the entire regional district.

(cf: P.L.1977, c.279, s.4)

# [SECOND REPRINT] ASSEMBLY, No. 2294

# STATE OF NEW JERSEY

#### **INTRODUCED FEBRUARY 18, 1993**

By Assemblymen BAGGER, LUSTBADER, Mikulak, Augustine and Assemblywoman Ogden

AN ACT concerning limited purpose regional school districts and revising various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1975, c.360 (C.18A:13-51) is amended to read as follows:
- 1. The board of education of any local school district constituting part of a limited purpose regional school district or the governing body of the municipality constituting a constituent district may, by resolution, apply to the county superintendent of schools to make an investigation as to the advisability of withdrawal of such local district from the regional district.

A majority of the boards of education of the school districts which constitute a limited purpose regional school district and a majority of the governing bodies of the municipalities which constitute the constituent school districts of a limited purpose regional school district may, by separate resolutions, apply to the county superintendent of schools to make an investigation as to the advisability of the dissolution of the regional district.

<sup>2</sup>Within 21 days following adoption of the resolution or resolutions required pursuant to this section, the county superintendent shall call a meeting of representatives of each constituent governing body, each board of education constituting part of the regional district, and the board of education of the regional district to review the procedures to be followed for the withdrawal from, or dissolution of, the limited purpose regional district. This meeting, however, may be called by the county superintendent prior to the adoption of the required resolutions.<sup>2</sup> (cf: P.L.1975, c.360, s.1)

- 2. Section 2 of P.L.1975, c.360 (C.18A:13-52) is amended to read as follows:
- 2. The county superintendent shall, within 60 days after such request, file with the governing bodies of the municipalities constituting the regional district and the boards of education of all of the constituent school districts and the board of education of the regional school district a report containing a statement of the current assets and operating expenses of the regional district for the then current year and such financial, educational and other information as he may deem necessary to enable said

EXPLANATION—Matter enclosed in bold—faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

governing bodies and local boards of education and regional board of education to form an intelligent judgment as to the advisability of the proposed withdrawal or dissolution and the effect thereof upon the educational and financial condition of the withdrawing district and the regional district, or upon each of the constituent districts in the event of a dissolution, and setting forth the amount of indebtedness, if any, to be assumed by the withdrawing and the regional districts, or by each constituent district in the event of a dissolution, calculated as hereinafter provided. 

<sup>2</sup>The county superintendent may require the constituent municipalities and school districts and the regional district to submit a feasibility study in order to determine the educational and financial impact of the withdrawal from, or dissolution of, the limited purpose regional district. In the event the county superintendent requests a feasibility study to be conducted, the county superintendent's report required pursuant to this section shall be filed within 60 days following submission of the feasibility study.<sup>2</sup>

20 (cf: P.L.1977, c.279, s.1)

- 3. Section 3 of P.L.1975, c.360 (C.18A:13-53) is amended to read as follows:
- 3. The county superintendent shall calculate the amount of indebtedness relating to buildings, grounds, furnishings, equipment and additions thereto so to be assumed on the basis of the proportion which the replacement cost of the buildings, grounds, furnishings, equipment, and additions thereto of the regional district situated in the withdrawing district, or in each of the constituent districts in the event of a dissolution, bears to the replacement cost of the buildings, grounds, furnishings, equipment and additions thereto situated in the entire regional district. Said replacement cost shall be determined according to rules prescribed by the commissioner with the approval of the State board and in accordance with recognized accounting practices. The county superintendent shall also calculate the amount of all other indebtedness and unfunded liabilities to be so assumed on an equitable basis.

(cf: P.L.1977, c.279, s.2)

- 4. Section 4 of P.L.1975, c.360 (C.18A:13-54) is amended to read as follows:
- 4. The municipal governing body or the board of education of the withdrawing district or the municipal governing body and the board of education of each constituent district seeking dissolution may, within 30 days after the filing of the report by the county superintendent, petition the commissioner for permission to submit to the legal voters of the withdrawing district and the remaining districts within the regional district the question whether or not it shall so withdraw [, and in such petition the] or in the event of a dissolution to submit to the legal voters of each constituent district whether the regional district shall dissolve. The board may request in the petition any specific reduction or increase in the amount of indebtedness to be assumed as set forth in the county superintendent's report. Proof of the service of a copy of the petition upon the municipal governing body and the

board of education of each constituent district, the board of education of the regional district, and the county superintendent, prior to the filing of the petition, shall accompany the petition. (cf: P.L.1975, c.360, s.4)

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- 5. Section 6 of P.L.1975, c.360 (C.18A:13-56) is amended to read as follows:
- 7 6. Within 15 days after the filing of the answers to the petition, the Commissioner of Education shall submit the petition 8 and answers to a board of review consisting of the commissioner 9 <sup>2</sup>[himself,]<sup>2</sup> as chairman, <sup>2</sup>a member of the State Board of 10 Education to be appointed by the president thereof,<sup>2</sup> the State 11 Treasurer or his designee and the Director of the Division of 12 13 Local Government Services in the Department of Community Affairs, for a determination as to whether or not the petition 14 should be granted, and if so, the amount of indebtedness, if any, 15 to be assumed by the remaining and the new district, or by each 16 of the constituent districts in the event of a dissolution, upon 17 approval of the legal voters <sup>2</sup>[of the withdrawing district and the 18 remaining districts, or of each of the constituent districts in the 19 20 event of a dissolution,] pursuant to section 9 of P.L.1975, c.360  $(C.18A:13-59)^2$  at a special school election. The board of review 21 shall consider the effect of the proposed withdrawal or 22 dissolution upon the educational and financial condition of the 23 withdrawing and the remaining districts, or upon each of the 24 25 constituent districts in the event of a dissolution, and shall 26 schedule and hold a public hearing on the petition upon the 27 application of any interested party. In considering the effect of the proposed withdrawal or dissolution upon the educational and 28 29 financial condition of the withdrawing and remaining districts, or 30 upon each of the constituent districts in the event of a 31 dissolution, the board of review shall:
  - a. Consent to the granting of the application; or
  - b. Oppose the same because, if the same be granted--
  - 1. An excessive debt burden will be imposed upon the remaining districts, or the withdrawing district , or upon  $^{2}$ [each] any  $^{2}$  of the constituent districts in the event of a dissolution;
  - 2. An efficient school system cannot be maintained in the remaining districts or the withdrawing district , or in any of the constituent districts in the event of a dissolution, without excessive costs;
  - 3. Insufficient pupils will be left in the remaining districts , or in any of the constituent districts in the event of a dissolution, to maintain a properly graded school system; or
    - 4. Any other reason, which it may deem to be sufficient; or
  - c. Request that if the petition be granted, the amount of debt which the remaining districts , or any of the constituent districts in the event of a dissolution, would be required to assume, calculated as hereinbefore provided, be reduced for the reason that—
  - 1. Such amount of indebtedness, together with all other indebtedness of the municipalities or school districts would be excessive;
  - 2. The amount of expenditure for debt service which would be required would be so great that sufficient funds would not be

available for current expenses without excessive taxation; or

3. Such amount of indebtedness is inequitable in relation to the value of the property to be acquired by the remaining districts , or by any of the constituent districts in the event of a dissolution, and would materially impair the credit of the municipalities or such districts and the ability to pay punctually the principal and interest of their debt and to supply such essential educational facilities and public improvements and services as might reasonably be anticipated would be required of them.

The board of review shall make its findings and determination, by the recorded vote of at least <sup>2</sup>[two] three<sup>2</sup> of the <sup>2</sup>[three] four<sup>2</sup> members of the board, within 60 days of the receipt of the petition and answers.

(cf: P.L.1975, c.360, s.6)

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- 6. Section 7 of P.L.1975, c.360 (C.18A:13-57) is amended to read as follows:
- 7. If the application be granted, the county superintendent shall, after conferring with the boards of education of the constituent [district] districts, fix a day and a time on said day for holding a special school election, at which time the question whether or not the withdrawing school district shall withdraw from the regional district or whether the regional district shall be dissolved, whichever shall be applicable, shall be submitted to the legal voters of the withdrawing district and to the legal voters within the remainder of the regional district or to the legal voters of each of the constituent districts in the event of a dissolution.

28 (cf: P.L.1977, c.279, s.3)

- 7. Section 8 of P.L.1975, c.360 (C.18A:13-58) is amended to read as follows:
  - The amount of indebtedness to be assumed by the withdrawing district or by each of the constituent districts in the event of a dissolution and the effect of such indebtedness upon the borrowing margin of the municipality, the withdrawing district, the remaining districts, and the remaining municipalities within the regional district, or by each of the constituent districts and municipalities within the regional district in the event of a dissolution, shall be stated in the notices and advertisements of the special school election and in the ballots to be used therein, and said election shall be conducted and the results thereof determined in the manner prescribed by law for special school elections in type II districts. The result shall be certified within 5 days after the holding of the election to the county superintendent and to the boards of education of the withdrawing district, the regional district and the constituent districts within the regional district, or to the boards of education of each of the constituent districts in the event of a dissolution.

(cf: P.L.1975, c.360, s.8)

- 8. Section 9 of P.L.1975, c.360 (C.18A:13-59) is amended to read as follows:
- 9. If the question is adopted at said elections, the withdrawal of the district or the dissolution of the regional district shall become effective upon a date to be determined by the

commissioner of education. <sup>2</sup>For withdrawal from a regional 1 2 district, the question shall be deemed adopted if it receives an affirmative vote of a majority of the votes cast within the 3 4 withdrawing constituent district and it receives an affirmative vote of a majority of the overall votes cast in the entire regional 5 district.<sup>2</sup> For dissolution of a regional district <sup>2</sup>[1which spent 6 more than \$15,000 per pupil in the 1992-93 school year<sup>1</sup>]<sup>2</sup>, the 7 question shall be deemed adopted if it receives an affirmative 8 9 vote in a majority of the individual constituent districts and it receives an affirmative vote of a majority of the overall votes 10 11 cast in the entire regional district. 12

(cf: P.L.1977, c.279, s.4)

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- 9. Section 10 of P.L.1975, c.360 (C.18A:13-60) is amended to read as follows:
- 10. The members of the board of education of the regional district shall continue in office until the withdrawal of the district or the dissolution of the regional district has become effective. When [such] a withdrawal has taken effect, the terms of those members of the regional board who reside in the withdrawing district shall thereupon expire, and the vacancies so occurring shall be reapportioned among the remaining districts and filled by appointment by the county superintendent to serve until the next annual school election of the regional district, at which time their successors shall be elected in accordance with such reapportionment.
- (cf: P.L.1975, c.360, s.10)
- 10. Section 11 of P.L.1975, c.360 (C.18A:13-61) is amended to read as follows:
- 11. The withdrawing district and the remaining districts, or each constituent district in the event of a dissolution, shall take title to and control of all school grounds and buildings, and the furnishings and equipment therein, other than those which had been rotated or shared among the regional schools, situated in their respective districts on the effective date of withdrawal or dissolution as established by the commissioner. The county superintendent shall allot a fair proportion of the shared or rotated furnishings and equipment to the withdrawing district or to each of the constituent districts in the event of a dissolution.

Upon the assumption of title, each board shall also assume such amount of the indebtedness of the original regional school district as shall have been determined by the board of review. [The] In the event of a withdrawal, the withdrawing district shall pay to the regional board of education, at least 5 days before it becomes due, the amount of the principal and interest of the assumed indebtedness; such principal and interest shall be paid by the regional board, together with such amount due on its assumed indebtedness, at and when it becomes due and payable. In the event of a dissolution, the county superintendent and board of review, in determining the amount of indebtedness to be assumed by each constituent district, shall give due regard to the value of school buildings and grounds being conveyed to the constituent district in which those buildings and grounds are located.

- 53 (cf: P.L.1977, c.279, s.5)
- 11. Section 12 of P.L.1975, c.360 (C.18A:13-62) is amended to 54

read as follows:

12. The county superintendent in a written report filed by him at the end of the school year preceding that in which the withdrawal or dissolution becomes effective shall make a division of the assets and liabilities between the withdrawing district and the regional district, or among the constituent districts in the event of a dissolution, in the same manner as provided in N. J.S.18A:8-24.

(cf: P.L.1975, c.360, s.12)

- 12. Section 13 of P.L.1975, c.360 (C.18A:13-63) is amended to read as follows:
- 13. If in the event of a withdrawal from the regional district as a result of the foregoing procedures a limited purpose regional school district shall be left with only one constituent local school district, such regional school district shall be dissolved upon the effective date of the withdrawal of the other constituent school districts, and such remaining constituent municipality shall thenceforth be constituted a separate local school district and governed by the laws applicable thereto. If all of the local districts withdraw from the regional district, such regional district shall be dissolved upon the effective date of the last withdrawal, and its assets and liabilities shall devolve upon the respective withdrawing districts in accordance with the division made by the county superintendent as provided in section 12 hereof.

Upon the effective date of a dissolution of a regional district each constituent municipality shall thenceforth be constituted a separate local school district and be governed by the laws applicable thereto, and its assets and liabilities shall devolve upon the respective constituent districts in accordance with the division made by the county superintendent as provided in section 12 of P.L.1975, c.360 (C.18A:13-62).

33 (cf: P.L.1975, c.360, s.13)

- 13. Section 14 of P.L.1975, c.360 (C.18A:13-64) is amended to read as follows:
- 14. All employees of the regional district shall continue in their respective positions in the withdrawing district, or in each of the constituent districts in the event of a dissolution, and all of their rights of tenure, seniority, pension, leave of absence and other similar benefits shall be recognized and preserved and any periods of prior employment in the regional district shall count toward the acquisition of tenure to the same extent as if all such employment had been under the withdrawing district or in any of the constituent districts in the event of a dissolution. [Any] In the event of a withdrawal, any tenured employee in a school located in the withdrawing district who desires to remain in the employ of the regional district, and whose seniority under existing tenure laws so permits, may apply for and shall be granted a transfer to a position with the regional district for which he is certified which is vacant, held by a tenured employee with less seniority or by an employee without tenure; applications for such transfers shall be made within 45 days of the date of the special school election at which the withdrawal was approved.
- (cf: P.L.1975, c.360, s.14)

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| 1  | <sup>2</sup> 14. The State Board of Education shall promulgate   |
| 2  | regulations pursuant to the "Administrative Procedure Act," P.L. |
| 3  | 1968, c. 410 (C.52:14B-1 et seq.) necessary to effectuate the    |
| 4  | provisions of this act. <sup>2</sup>                             |
| 5  | $^{2}$ [14.] $^{15.2}$ This act shall take effect immediately.   |
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| 10 | Provides procedure for dissolution of limited purpose regional   |
| 11 | school district.   |
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