20:25-19

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(Domestic violence--amendments)

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LAWS OF:

1994

CHAPTER: 94

BILL NO:

A289

SPONSOR(S):

Heck

DATE INTRODUCED:

Pre-filed

COMMITTEE:

ASSEMBLY:

Judiciary; Law & Public Safety

SENATE:

AMENDED DURING PASSAGE:

No

Assembly Committee

substitute enacted

DATE OF PASSAGE:

ASSEMBLY:

June 20, 1994

SENATE:

June 30, 1994

DATE OF APPROVAL:

August 11, 1994

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Yes

SENATE:

No

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

YES NO

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

Yes

974.90 W872

New Jersey Commission on Sex Discrimination in the statutes. Public hearing..., held 3-20-92 & 3-27-1992. Trenton,

1992a

and Newark, 1992.

[see especially vol.2--pp17]

Hearing by New Jersey Assembly Advisory Council on Women not transcribed as of $10-\overline{1}-9\overline{4}$.

KBG:pp

ASSEMBLY COMMITTEE SUBSTITUTE FOR

ASSEMBLY, Nos. 289, 751, 757 and 1298

STATE OF NEW JERSEY

ADOPTED MAY 19, 1994

Sponsored by Assemblywoman HECK, Assemblymen HAYTAIAN, AZZOLINA, Assemblywoman GILL and Assemblyman JONES

1 AN ACT concerning domestic violence and amending P.L.1991, 2 c.261.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 6 1. Section 3 of P.L.1991, c.261 (C.2C:25-19) is amended to 7 read as follows:
- 8 3. As used in this act:
 - a. "Domestic violence" means the occurrence of one or more of the following acts inflicted upon a person protected under this act by an adult or an emancipated minor:
 - (1) Homicide N.J.S.2C:11-1 et seq.
- (2) Assault N.J.S.2C:12-1 13
- (3) Terroristic threats N.J.S.2C:12-3 14
- (4) Kidnapping N.J.S.2C:13-1 15
- (5) Criminal restraint N.J.S.2C:13-2 16
- (6) False imprisonment N.J.S.2C:13-3 17
- (7) Sexual assault N.J.S.2C:14-2 18
- (8) Criminal sexual contact N.J.S.2C:14-3 19
- (9) Lewdness N.J.S.2C:14-4 20
- (10) Criminal mischief N.J.S.2C:17-3 21
- (11) Burglary N. J.S.2C:18-2 22
- (12) Criminal trespass N.J.S.2C:18-3 23
- (13) Harassment N.J.S.2C:33-4 24
- (14) Stalking P.L.1992, c.209 (C.2C:12-10) 25
- When one or more of these acts is inflicted by unemancipated minor upon a person protected under this act, the occurrence shall not constitute "domestic violence," but may be the basis for the filing of a petition or complaint pursuant to the provisions of section 11 of P.L.1982, c.77 (C.2A:4A-30). 30
 - b. "Law enforcement agency" means a department, division, bureau, commission, board or other authority of the State or of any political subdivision thereof which employs law enforcement officers.
 - c. "Law enforcement officer" means a person whose public duties include the power to act as an officer for the detection, apprehension, arrest and conviction of offenders against the laws of this State.
- d. "Victim of domestic violence" means a person protected 39 under this act and shall include any person who is 18 years of age 40 or older or who is an emancipated minor and who has been 41 42 subjected to domestic violence by a spouse, former spouse, or any 43 other person who is a present or former household member [,or].
- "Victim of domestic violence" also includes any person, 44

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

regardless of age, who has been subjected to domestic violence by
a person with whom the victim has a child in common, or with
whom the victim anticipates having a child in common, if one of
the parties is pregnant.

5 (cf: P.L.1991, c.261, s.3)

- 2. Section 6 of P.L.1991, c.261 (C.2C:25-22) is amended to read as follows:
- 6. A law enforcement officer or a member of a domestic crisis team or any person who, in good faith, reports a possible incident of domestic violence to the police shall not be held liable in any civil action brought by any party for an arrest based on probable cause, enforcement in good faith of a court order, or any other act or omission in good faith under this act.

(cf: P.L.1991, c.261, s.6)

- 3. Section 10 of P.L.1991, c.261 (C.2C:25-26) is amended toread as follows:
 - 10. a. When a defendant charged with a crime or offense involving domestic violence is released from custody before trial on bail or personal recognizance, the court authorizing the release may as a condition of release issue an order prohibiting the defendant from having any contact with the victim including, but not limited to, restraining the defendant from entering the victim's residence, place of employment or business, or school, and from harassing or stalking the victim or victim's relatives in any way. The court may enter an order prohibiting the defendant from possessing any firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 and ordering the search for and seizure of any such weapon at any location where the judge has reasonable cause to believe the weapon is located. The judge shall state with specificity the reasons for and scope of the search and seizure authorized by the order.
 - b. The written court order releasing the defendant shall contain the court's directives <u>specifically</u> restricting the defendant's ability to have contact with the victim or the victim's <u>friends</u>, <u>co-workers or</u> relatives. The clerk of the court or other person designated by the court shall provide a copy of this order to the victim forthwith.
 - c. The victim's location shall remain confidential and shall not appear on any documents or records to which the defendant has access.
 - d. Before bail is set, the defendant's prior record shall be considered by the court. Bail shall be set as soon as is feasible, but in all cases within 24 hours of arrest.
 - e. Once bail is set it shall not be reduced without prior notice to the county prosecutor and the victim. Bail shall not be reduced by a judge other than the judge who originally ordered bail, unless the reasons for the amount of the original bail are available to the judge who reduces the bail and are set forth in the record.
 - f. A victim shall not be prohibited from applying for, and a court shall not be prohibited from issuing, temporary restraints pursuant to this act because the victim has charged any person with commission of a criminal act.
- 54 (cf: P.L.1991, c.261, s.10)

4. Section 12 of P.L.1991, c.261 (C.2C:25-28) is amended to read as follows:

12. a. A victim may file a complaint alleging the commission of an act of domestic violence with the Family Part of the Chancery Division of the Superior Court in conformity with the rules of court. The court shall not dismiss any complaint or delay disposition of a case because the victim has left the residence to avoid further incidents of domestic violence. Filing a complaint pursuant to this section shall not prevent the filing of a criminal complaint for the same act.

On weekends, holidays and other times when the court is closed, a victim may file a complaint before a judge of the Family Part of the Chancery Division of the Superior Court or a municipal court judge who shall be assigned to accept complaints and issue emergency, ex parte relief in the form of temporary restraining orders pursuant to this act.

A plaintiff may apply for relief under this section in a court having jurisdiction over the place where the alleged act of domestic violence occurred, where the defendant resides, or where the plaintiff resides or is sheltered, and the court shall follow the same procedures applicable to other [emergent] emergency applications. Criminal complaints filed pursuant to this act shall be investigated and prosecuted in the jurisdiction where the offense is alleged to have occurred. Contempt complaints filed pursuant to N.J.S.2C:29-9 shall be prosecuted in the county where the contempt is alleged to have been committed and a copy of the contempt complaint shall be forwarded to the court that issued the order alleged to have been violated.

- b. The court shall waive any requirement that the petitioner's place of residence appear on the complaint.
- c. The clerk of the court, or other person designated by the court, shall assist the parties in completing any forms necessary for the filing of a summons, complaint, answer or other pleading.
- d. Summons and complaint forms shall be readily available at the clerk's office, at the municipal courts and at municipal and State police stations.
- e. As soon as the domestic violence complaint is filed, both the victim and the abuser shall be advised of any programs or services available for advice and counseling.
- f. A plaintiff may seek emergency, ex parte relief in the nature of a temporary restraining order. [The] A municipal court judge or a judge of the Family Part of the Chancery Division of the Superior Court may enter an ex parte [orders] order when necessary to protect the life, health or well-being of a victim on whose behalf the relief is sought.
- g. If it appears that the plaintiff is in danger of domestic violence, the judge shall, upon consideration of the plaintiff's domestic violence complaint, order emergency [relief, including] ex parte relief, in the nature of a temporary restraining order. A decision shall be made by the judge regarding the emergency relief forthwith. [An order granting emergency relief, together with all pleadings, process and other orders, shall immediately be forwarded to the sheriff for immediate service of the order for

emergency relief upon the defendant.]

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- h. A judge may issue a temporary restraining order upon sworn testimony or complaint of an applicant who is not physically present, pursuant to court rules, or by a person who represents a person who is physically or mentally incapable of filing personally. A temporary restraining order may be issued if the judge is satisfied that exigent circumstances exist sufficient to excuse the failure of the applicant to appear personally and that sufficient grounds for granting the application have been shown.
- i. An order for emergency, ex parte relief shall be granted upon good cause shown and shall remain in effect until a judge of the Family Part issues a further order. [The Family Part of the Chancery Division of the Superior Court shall hold a hearing on an emergency order within 10 days.] Any temporary order hereunder [may be dissolved or modified on 24 hours' notice or] is immediately appealable for a plenary hearing de novo not on the record [before the judge who issued the temporary order, or] before any judge of the Family Part of the county in which the plaintiff resides or is sheltered if that judge issued the temporary order or has access to the reasons for the issuance of the temporary order and sets forth in the record the reasons for the modification or dissolution. The denial of a temporary restraining order by a municipal court judge and subsequent administrative dismissal of the complaint shall not bar the victim from refiling a complaint in the Family Part based on the same incident and receiving an emergency, ex parte hearing de novo not on the record before a Family Part judge, and every denial of relief by a municipal court judge shall so state.
- j. Emergency relief may include forbidding the defendant from returning to the scene of the domestic violence, forbidding the defendant to possess any firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 ,ordering the search for and seizure of any such weapon at any location where the judge has reasonable cause to believe the weapon is located and any other appropriate relief. The judge shall state with specificity the reasons for and scope of the search and seizure authorized by the order.
- k. The judge may permit the defendant to return to the scene of the domestic violence to pick up personal belongings and effects but shall [by], in the order granting relief, restrict the time and duration of such permission and provide for police supervision of such visit.
- l. An order granting emergency relief, together with the complaint or complaints, shall immediately be forwarded to the appropriate law enforcement agency for service on the defendant, and to the police of the municipality in which the plaintiff resides or is sheltered, and shall immediately be served upon the defendant by the police, except that an order issued during regular court hours may be forwarded to the sheriff for immediate service upon the defendant in accordance with the rules of court. If personal service cannot be effected upon the defendant, the court may order other appropriate substituted service. At no time shall the plaintiff be asked or required to

serve any order on the defendant. 54

- m. [A temporary restraining order shall remain in effect until further action by the court] (Deleted by amendment, P.L., c.) (now pending before the Legislature as this bill)
- n. Notice of temporary restraining orders issued pursuant to this section shall be sent by the clerk of the court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency or court.
- o. [All pleadings, process, and other orders filed pursuant to this act shall be served upon the defendant in accordance with the rules of court. If personal service cannot be effected upon the defendant, the court may order other appropriate substituted service. At no time shall the plaintiff be asked or required to serve any order on the defendant.] (Deleted by amendment, P.L., c. .)(now pending before the Legislature as this bill)
- p. Any temporary or permanent restraining order issued pursuant to this act shall be in effect throughout the State, and shall be enforced by all law enforcement officers.
- 19 (cf: P.L.1991, c.261, s.12)

- 5. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read as follows:
- 13. a. A hearing shall be held in the Family Part of the Chancery Division of the Superior Court within 10 days of the filing of a complaint pursuant to section 12 of this act in the county where the ex parte restraints were ordered, unless good cause is shown for the hearing to be held elsewhere. A copy of the complaint shall be served on the defendant in conformity with the rules of court. If a criminal complaint arising out of the same incident which is the subject matter of a complaint brought under P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.) has been filed, testimony given by the plaintiff or defendant in the domestic violence matter shall not be used in the simultaneous or subsequent criminal proceeding against the defendant, other than domestic violence contempt matters and where it would
- otherwise be admissible hearsay under the rules of evidence that govern where a party is unavailable. At the hearing the standard for proving the allegations in the complaint shall be by a preponderance of the evidence. The court shall consider but not be limited to the following factors:
- (1) The previous history of domestic violence between the plaintiff and defendant, including threats, harassment and physical abuse;
 - (2) The existence of immediate danger to person or property;
 - (3) The financial circumstances of the plaintiff and defendant;
 - (4) The best interests of the victim and any child;
- (5) In determining custody and visitation the protection of the victim's safety; and
- (6) The existence of a verifiable order of protection from another jurisdiction.
- An order issued under this act shall only restrain or provide
 damages payable from a person against whom a complaint has
 been filed under this act and only after a finding or an admission
 is made that an act of domestic violence was committed by that

person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to participate in mediation on the issue of custody or visitation.

- b. In proceedings in which complaints for restraining orders have been filed, the court shall grant any relief necessary to prevent further abuse. At the hearing the judge of the Family Part of the Chancery Division of the Superior Court may issue an order granting any or all of the following relief:
- (1) An order restraining the defendant from subjecting the victim to domestic violence, as defined in this act.
- (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or household is jointly or solely owned by the parties or jointly or solely leased by the parties. This order shall not in any manner affect title or interest to any real property held by either party or both jointly. If it is not possible for the victim to remain in the residence, the court may order the defendant to pay the victim's rent at a residence other than the one previously shared by the parties if the defendant is found to have a duty to support the victim and the victim requires alternative housing.
- (3) An order providing for visitation. The order shall protect the safety and well-being of the plaintiff and minor children and shall specify the place and frequency of visitation. Visitation arrangements shall not compromise any other remedy provided by the court by requiring or encouraging contact between the plaintiff and defendant. Orders for visitation may include a designation of a place of visitation away from the plaintiff, the participation of a third party, or supervised visitation.
- (a) The court shall consider a request by [the plaintiff] a custodial parent who has been subjected to domestic violence by a person with visitation rights to a child in the parent's custody for an investigation or evaluation by the appropriate agency to assess the risk of harm to the child prior to the entry of a visitation order. Any denial of such a request must be on the record and shall only be made if the judge finds the request to be arbitrary or capricious.
- (b) The court shall consider suspension of the visitation order and hold an [emergent] emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the visitation order has threatened the safety and well-being of the child.
- (4) An order requiring the defendant to pay to the victim monetary compensation for losses suffered as a direct result of the act of domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Violent Crimes Compensation Board for any and all compensation paid by the Violent Crimes Compensation Board directly to or on behalf of the victim, and may require that the defendant reimburse any parties that may have compensated the victim, as the court may determine. Compensatory losses shall include, but not be limited to, loss of earnings or other support, including child or spousal

support, out-of-pocket losses for injuries sustained, cost of repair or replacement of real or personal property damaged or destroyed or taken by the defendant, cost of counseling for the victim, moving or other travel expenses, reasonable attorney's fees, court costs, and compensation for pain and suffering. Where appropriate, punitive damages may be awarded in addition to compensatory damages.

- (5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, at the court's discretion requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling.
- (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- (7) An order restraining the defendant from making contact with the plaintiff or others, including an order forbidding the defendant from personally or through an agent initiating any communication likely to cause annoyance or alarm including, but not limited to, personal, written, or telephone contact with the victim or other family members, or their employers, employees, or fellow workers, or others with whom communication would be likely to cause annoyance or alarm to the victim.
- (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.
- (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
- (10) An order awarding [emergent] <u>emergency</u> monetary relief, <u>including emergency support for minor children</u>, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
- (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
- (12) An order requiring that a law enforcement officer accompany either party to the residence or any shared business premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has been issued. This order shall be restricted in duration.
- (13) An order which permits the victim and the defendant to occupy the same premises but limits the defendant's use of that premises, but only if it is documented by the judge granting the order that:

(a) The plaintiff specifically and voluntarily requests such an order; and

- (b) The judge determines that the request is made voluntarily and with the plaintiff's knowledge that the order may not provide the same protection as an order excluding the defendant from the premises and with the plaintiff's knowledge that the order may be difficult to enforce; and
- (c) Any conditions placed upon the defendant in connection with the continued access to the premises and any penalties for noncompliance with those conditions shall be explicitly set out in the order and shall be in addition to any other remedies for noncompliance available to the victim.
- (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.
- (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- (16) An order prohibiting the defendant from possessing any firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 and ordering the search for and seizure of any such weapon at any location where the judge has reasonable cause to believe the weapon is located. The judge shall state with specificity the reasons for and scope of the search and seizure authorized by the order.
- (17) An order prohibiting the defendant from stalking or following, or threatening to harm, to stalk or to follow, the complainant or any other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
- c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
- d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.
- 48 (cf: P.L.1991, c.261, s.13)
 - 6. Section 14 of P.L.1991, c.261 (C.2C:25-30) is amended to read as follows:
 - 14. Except as provided below, a violation by the defendant of an order issued pursuant to this act shall constitute an offense under subsection b. of N.J.S.2C:29-9 and each order shall so state. All contempt proceedings conducted pursuant to

- 1 N.J.S.2C:29-9 involving domestic violence orders, other than
- 2 those constituting indictable offenses, shall be heard by the
- 3 Family Part of the Chancery Division of the Superior Court.
- 4 Additionally, and notwithstanding the term of imprisonment
- 5 provided in N.J.S.2C:43-8, any person convicted of a second or
- 6 subsequent nonindictable domestic violence contempt offense
- 7 shall serve a minimum term of not less than 30 days. Orders
- 8 entered pursuant to paragraphs (3), (4), (5), (8) and (9) of
- 9 subsection b. of section 13 of this act shall be excluded from
- 10 enforcement under subsection b. of N.J.S.2C:29-9; however,
- violations of these orders may be enforced in a civil or criminal
- 12 action initiated by the plaintiff or by the court, on its own
- motion, pursuant to applicable court rules.
- 14 (cf: P.L.1991, c.261, s.14)

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- 7. Section 15 of P.L.1991, c.261 (C.2C:25-31) is amended to read as follows:
- 15. Where a law enforcement officer finds that there is probable cause that a defendant has committed contempt of an order entered pursuant to the provisions of P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.), the defendant shall be arrested and taken into custody by a law enforcement officer. The law enforcement officer shall follow these procedures:
- [a. On weekends, holidays and other times when the court is closed, the] The law enforcement officer shall transport the defendant to [either] the police station [or the municipal court] or such other place as the law enforcement officer shall determine is proper. The law enforcement officer shall:
- [(1)]a. Sign a complaint concerning the incident which gave rise to the contempt charge;
- [(2)]b. Telephone or communicate in person or by facsimile with the appropriate judge assigned pursuant to this act and request bail be set on the contempt charge;
- [(3)]c. If the defendant is unable to meet the bail set, take the necessary steps to insure that the defendant shall be incarcerated at police headquarters or at the county jail; and
- [(4)]d. [On the next working day notify] During regular court hours, the defendant shall have bail set by a Superior Court judge that day. On weekends, holidays and other times when the court is closed, the officer shall arrange to have the clerk of the Family Part notified on the next working day of the new complaint, the amount of bail, the defendant's whereabouts and all other necessary details. In addition, if a municipal court judge set the bail, the arresting officer shall notify the clerk of that municipal court of this information.
- [b. During regular court hours, the law enforcement officer shall transport the defendant to the Family Part of the Chancery Division of the Superior Court or to such other place as the law enforcement officer shall determine is proper. The law enforcement officer shall complete and sign a complaint concerning the incident which gave rise to the contempt charge, and the defendant shall have bail set by a judge that day.] Deleted by amendment, P.L. ,c. (C.)(now pending
- 53 <u>Deleted by amendment, P.L.,c.</u> 54 <u>before the Legislature as this bill</u>)
- 55 (cf: P.L.1991, c.261, s.15)

ACS for A289

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- 8. Section 17 of P.L.1991, c.261 (C.2C:25-33) is amended to 1 2 read as follows:
 - 17. The Administrative Office of the Courts shall, with the assistance of the Attorney General and the county prosecutors, maintain a uniform record of all [requests for orders issued] applications for relief pursuant to sections 9, 10, 12, and 13 of [this act] P.L.1991, c. 261 (C.2C:25-25, C.2C:25-26, C.2C:25-28, and C.2C:25-29). The record shall include the following information:
 - a. The number of criminal and civil complaints filed in all municipal courts and the Superior Court;
 - b. The sex of the parties;
 - c. The relationship of the parties;
 - d. The relief sought or the offense charged, or both;
 - e. The nature of the relief granted or penalty imposed, or both, including, but not limited to, custody and child support; [and]
 - f. The effective date of each order issued; and
 - g. In the case of a civil action in which no permanent restraints are entered, or in the case of a criminal matter that does not proceed to trial, the reason or reasons for the disposition.
 - It shall be the duty of the Director of the Administrative Office of the Courts to compile and report annually to the Governor, the Legislature and the Advisory Council on Domestic Violence on the data tabulated from the records of these orders.
 - records maintained pursuant to this act shall be confidential and shall not be made available to any individual or institution except as otherwise provided by law.
 - (cf: P.L.1991, c.261, s.17)
 - 9. This act shall take effect immediately.

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Clarifies and broadens several provisions of the "Prevention of Domestic Violence Act of 1990."

ASSEMBLY, No. 289

STATE OF NEW JERSEY

Introduced Pending Technical Review by Legislative Counsel PRE-FILED FOR INTRODUCTION IN THE 1994 SESSION

By Assemblywoman HECK

AN ACT concerning domestic violence and amending P.L.1991,
 c.261.

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- BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:
- 6 1. Section 3 of P.L.1991, c.261 (C.2C:25-19) is amended to read as follows:
 - 3. As used in this act:
- 9 a. "Domestic violence" means the occurrence of one or more 10 of the following acts inflicted upon a person protected under this 11 act by an adult or an emancipated minor:
- 12 (1) Homicide N.J.S.2C:11-1 et seq.
- 13 (2) Assault N.J.S.2C:12-1
- 14 (3) Terroristic threats N.J.S.2C:12-3
- 15 (4) Kidnapping N.J.S.2C:13-1
- 16 (5) Criminal restraint N.J.S.2C:13-2
- 17 (6) False imprisonment N.J.S.2C:13-3
- 18 (7) Sexual assault N.J.S.2C:14-2
- 19 (8) Criminal sexual contact N.J.S.2C:14-3
- 20 (9) Lewdness N.J.S.2C:14-4
- 21 (10) Criminal mischief N.J.S.2C:17-3
- 22 (11) Burglary N. J.S.2C:18-2
- 23 (12) Criminal trespass N.J.S.2C:18-3
- 24 (13) Harassment N. J.S.2C:33-4
- 25 (14) Stalking P.L.1992, c.209 (C.2C:12-10)
 - When one or more of these acts is inflicted by an unemancipated minor upon a person protected under this act, the occurrence shall not constitute "domestic violence," but may be the basis for the filing of a petition or complaint pursuant to the provisions of section 11 of P.L.1982, c.77 (C.2A:4A-30).
 - b. "Law enforcement agency" means a department, division, bureau, commission, board or other authority of the State or of any political subdivision thereof which employs law enforcement officers.
 - c. "Law enforcement officer" means a person whose public duties include the power to act as an officer for the detection, apprehension, arrest and conviction of offenders against the laws of this State.
 - d. "Victim of domestic violence" means a person protected under this act and shall include any person who is 18 years of age or older or who is an emancipated minor and who has been subjected to domestic violence by a spouse, former spouse, or any

EXPLANATION—-Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 other person who is a present or former household member.
- 2 "Victim of domestic violence" also includes any person,
- 3 regardless of age, who has been subjected to domestic violence by
- 4 [or] a person with whom the victim has a child in common, or, if
- 5 the victim is pregnant, by a person who the victim alleges is the
- 6 father of the child.
- 7 (cf: P.L.1991, c.261, s.3)
- 8 2. Section 6 of P.L.1991, c.261 (C.2C:25-22) is amended to 9 read as follows:
- 6. A law enforcement officer or a member of a domestic crisis team or any person who, in good faith, reports a possible incident of domestic violence to the police shall not be held liable in any civil action brought by any party for an arrest based on probable cause, enforcement in good faith of a court order, or any other
- act or omission in good faith under this act.
- 16 (cf: P.L.1991, c.261, s.6)

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- 3. Section 10 of P.L.1991, c.261 (C.2C:25-26) is amended to read as follows:
 - 10. a. When a defendant charged with a crime or offense involving domestic violence is released from custody before trial on bail or personal recognizance, the court authorizing the release may as a condition of release issue an order prohibiting the defendant from having any contact with the victim including, but not limited to, restraining the defendant from entering the victim's residence, place of employment or business, or school, and from harassing or stalking the victim or victim's relatives in any way. The court may enter an order prohibiting the defendant from possessing any firearm or other weapon enumerated in subsection r. of N. J.S.2C:39-1.
 - b. The written court order releasing the defendant shall contain the court's directives restricting the defendant's ability to have contact with the victim or the victim's relatives. The clerk of the court or other person designated by the court shall provide a copy of this order to the victim forthwith.
 - c. The victim's location shall remain confidential and shall not appear on any documents or records to which the defendant has access.
 - d. Before bail is set, the defendant's prior record shall be considered by the court. Bail shall be set as soon as is feasible, but in all cases within 24 hours of arrest.
 - e. Once bail is set it shall not be reduced without prior notice to the county prosecutor and the victim. Bail shall not be reduced by a judge other than the judge who originally ordered bail, unless the reasons for the amount of the original bail are available to the judge who reduces the bail and are set forth in the record.
 - f. A victim shall not be prohibited from applying for, and a court shall not be prohibited from issuing, temporary restraints pursuant to this act because the victim has charged any person with commission of a criminal act.
- 51 (cf: P.L.1991, c.261, s.10)
- 4. Section 12 of P.L.1991, c.261 (C.2C:25-28) is amended to read as follows:
- 54 12. a. A victim may file a complaint alleging the commission

 of an act of domestic violence with the Family Part of the Chancery Division of the Superior Court in conformity with the rules of court. The court shall not dismiss any complaint or delay disposition of a case because the victim has left the residence to avoid further incidents of domestic violence. Filing a complaint pursuant to this section shall not prevent the filing of a criminal complaint for the same act.

On weekends, holidays and other times when the court is closed, a victim may file a complaint before a judge of the Family Part of the Chancery Division of the Superior Court or a municipal court judge who shall be assigned to accept complaints and issue emergency, ex parte relief in the form of temporary restraining orders pursuant to this act.

A plaintiff may apply for relief under this section in a court having jurisdiction over the place where the alleged act of domestic violence occurred, where the defendant resides, or where the plaintiff resides or is sheltered, and the court shall follow the same procedures applicable to other [emergent] emergency applications. Criminal complaints filed pursuant to this act shall be investigated and prosecuted in the jurisdiction where the offense is alleged to have occurred. Contempt complaints filed pursuant to N.J.S.2C:29-9 shall be prosecuted in the county where the contempt is alleged to have been committed and a copy of the contempt complaint shall be forwarded to the court that issued the order alleged to have been violated.

- b. The court shall waive any requirement that the petitioner's place of residence appear on the complaint.
- c. The clerk of the court, or other person designated by the court, shall assist the parties in completing any forms necessary for the filing of a summons, complaint, answer or other pleading.
- d. Summons and complaint forms shall be readily available at the clerk's office, at the municipal courts and at municipal and State police stations.
- e. As soon as the domestic violence complaint is filed, both the victim and the abuser shall be advised of any programs or services available for advice and counseling.
- f. A plaintiff may seek emergency, ex parte relief in the nature of a temporary restraining order. The judge [of the Family Part of the Chancery Division of the Superior Court] may enter ex parte orders when necessary to protect the life, health or well-being of a victim on whose behalf the relief is sought.
- g. If it appears that the plaintiff is in danger of domestic violence, the judge shall, upon consideration of the plaintiff's domestic violence complaint, order emergency [relief, including] ex parte relief, in the nature of a temporary restraining order. A decision shall be made by the judge regarding the emergency relief forthwith. An order granting emergency relief, together with all pleadings, process and other orders, shall immediately be forwarded to the sheriff [for immediate service of the order for emergency relief upon the defendant] and the police of the municipality in which the plaintiff resides or is sheltered.
- h. A judge may issue a temporary restraining order upon sworn testimony or complaint of an applicant who is not physically

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53 54 person who is physically or mentally incapable of filing personally. A temporary restraining order may be issued if the judge is satisfied that exigent circumstances exist sufficient to excuse the failure of the applicant to appear personally and that sufficient grounds for granting the application have been shown.

- i. An order for emergency, ex parte relief shall be granted upon good cause shown and shall remain in effect until a judge of the Family Part issues a further order. [The Family Part of the Chancery Division of the Superior Court shall hold a hearing on an emergency order within 10 days.] Any temporary order hereunder [may be dissolved or modified on 24 hours' notice or] is immediately appealable for a plenary hearing de novo not on the record [before the judge who issued the temporary order, or] before any judge of the Family Part of the county in which the plaintiff resides or is sheltered if that judge issued the temporary order or has access to the reasons for the issuance of the temporary order and sets forth in the record the reasons for the or dissolution. The denial of a temporary modification restraining order by a municipal court judge and subsequent administrative dismissal of the complaint shall not bar the victim from refiling a complaint in the Family Part based on the same incident and receiving an emergency, ex parte hearing de novo not on the record before a Family Part judge, and every denial of relief by a municipal court judge shall so state.
- j. Emergency relief may include forbidding the defendant from returning to the scene of the domestic violence, forbidding the defendant to possess any firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 and any other appropriate relief.
- k. The judge may permit the defendant to return to the scene of the domestic violence to pick up personal belongings and effects but shall by order restrict the time and duration and provide for police supervision of such visit.
- l. An order granting emergency relief shall immediately be served upon the defendant by the police, except that an order issued during regular court hours may be forwarded to the sheriff for immediate service upon the defendant in accordance with the rules of court. At no time shall the plaintiff be asked or required to serve any order on the defendant.
- m. [A temporary restraining order shall remain in effect until further action by the court] The Family Part of the Chancery Division of the Superior Court shall hold a hearing on an emergency order within 10 days, and the hearing shall be held in the county where the ex parte restraints were ordered unless good cause is shown for the hearing to be held elsewhere.
- n. Notice of temporary restraining orders issued pursuant to this section shall be sent by the clerk of the court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency or court.
- o. [All pleadings, process, and other orders filed pursuant to this act shall be served upon the defendant in accordance with the rules of court. If personal service cannot be effected upon the defendant, the court may order other appropriate substituted

service. At no time shall the plaintiff be asked or required to serve any order on the defendant.] (Deleted by amendment, P.L., c. .)(now pending before the Legislature as this bill)

- p. Any temporary or permanent restraining order issued pursuant to this act shall be in effect throughout the State, and shall be enforced by all law enforcement officers.
- (cf: P.L.1991, c.261, s.12)

- 5. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read as follows:
- 13. a. A hearing shall be held in the Family Part of the Chancery Division of the Superior Court within 10 days of the filing of a complaint pursuant to section 12 of this act. A copy of the complaint shall be served on the defendant in conformity with the rules of court. If a criminal complaint arising out of the same incident which is the subject matter of a complaint brought under P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 has been filed, testimony given by the plaintiff or defendant in the domestic violence matter shall not be used in the simultaneous or subsequent criminal proceeding against the defendant, other than domestic violence contempt matters and where it would otherwise be admissible hearsay under the rules of evidence that govern where a party is unavailable. At the hearing the standard for proving the allegations in the complaint shall be by a preponderance of the evidence. The court shall consider but not be limited to the following factors:
- (1) The previous history of domestic violence between the plaintiff and defendant, including threats, harassment and physical abuse;
 - (2) The existence of immediate danger to person or property;
 - (3) The financial circumstances of the plaintiff and defendant;
 - (4) The best interests of the victim and any child;
- (5) In determining custody and visitation the protection of the victim's safety; and
- (6) The existence of a verifiable order of protection from another jurisdiction.

An order issued under this act shall only restrain or provide for damages payable from a person against whom a complaint has been filed by this act, and only after a finding or an admission that an act of domestic violence was committed by that person. The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to participate in mediation on the issue of custody or visitation.

- b. In proceedings in which complaints for restraining orders have been filed, the court shall grant any relief necessary to prevent further abuse. At the hearing the judge of the Family Part of the Chancery Division of the Superior Court may issue an order granting any or all of the following relief:
- (1) An order restraining the defendant from subjecting the victim to domestic violence, as defined in this act.
- (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or

 household is jointly or solely owned by the parties or jointly or solely leased by the parties. This order shall not in any manner affect title or interest to any real property held by either party or both jointly. If it is not possible for the victim to remain in the residence, the court may order the defendant to pay the victim's rent at a residence other than the one previously shared by the parties if the defendant is found to have a duty to support the victim and the victim requires alternative housing.

- (3) An order providing for visitation. The order shall protect the safety and well-being of the plaintiff and minor children and shall specify the place and frequency of visitation. Visitation arrangements shall not compromise any other remedy provided by the court by requiring or encouraging contact between the plaintiff and defendant. Orders for visitation may include a designation of a place of visitation away from the plaintiff, the participation of a third party, or supervised visitation.
- (a) The court shall consider a request by the plaintiff for an investigation or evaluation by the appropriate agency to assess the risk of harm to the child prior to the entry of a visitation order. Any denial of such a request must be on the record and shall only be made if the judge finds the request to be arbitrary or capricious.
- (b) The court shall consider suspension of the visitation order and hold an [emergent] emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the visitation order has threatened the safety and well-being of the child.
- (4) An order requiring the defendant to pay to the victim monetary compensation for losses suffered as a direct result of the act of domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Violent Crimes Compensation Board for any and all compensation paid by the Violent Crimes Compensation Board directly to or on behalf of the victim, and may require that the defendant reimburse any parties that may have compensated the victim, as the court may determine. Compensatory losses shall include, but not be limited to, loss of earnings or other support, including child or spousal support, out-of-pocket losses for injuries sustained, cost of repair or replacement of real or personal property damaged or destroyed or taken, cost of counseling for the victim, moving or other travel expenses, reasonable attorney's fees, court costs, and compensation for pain and suffering. Where appropriate, punitive damages may be awarded in addition to compensatory damages.
- (5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, at the court's discretion requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling.
- (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place

that is named in the order and is frequented regularly by the victim or other family or household members.

- (7) An order restraining the defendant from making contact with the plaintiff or others, including an order forbidding the defendant from making any communication likely to cause annoyance or alarm including, but not limited to, personal, written, or telephone contact with the victim or other family members, or their employers, employees, or fellow workers, or others with whom communication would be likely to cause annoyance or alarm to the victim.
- (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.
- (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
- (10) An order awarding [emergent] emergency monetary relief, including emergency support for minor children, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
- (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
- (12) An order requiring that a law enforcement officer accompany either party to the residence <u>or any shared business</u> <u>premises</u> to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has been issued. This order shall be restricted in duration.
- (13) An order which permits the victim and the defendant to occupy the same premises but limits the defendant's use of that premises, but only if it is documented by the judge granting the order that:
- (a) The plaintiff specifically and voluntarily requests such an order; and
- (b) The judge determines that the request is made voluntarily and with the plaintiff's knowledge that the order may not provide the same protection as an order excluding the defendant from the premises and with the plaintiff's knowledge that the order may be difficult to enforce; and
- (c) Any conditions placed upon the defendant in connection with the continued access to the premises and any penalties for noncompliance with those conditions shall be explicitly set out in the order and shall be in addition to any other remedies for noncompliance available to the victim.
- (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.
 - (15) An order that requires that the defendant report to the

intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.

- (16) An order prohibiting the defendant from possessing any firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 and ordering the seizure of any such weapon at any location where the judge has reasonable cause to believe the weapon is located. The judge shall state with specificity the reasons for and scope of the seizure authorized by the order.
- (17) An order prohibiting the defendant from stalking or following, or threatening to harm, to stalk or to follow, the complainant or any other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to, behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
- c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
- d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.
- 29 (cf: P.L.1991, c.261, s.13)

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- 6. Section 14 of P.L.1991, c.261 (C.2C:25-30) is amended to read as follows:
- 14. Except as provided below, a violation by the defendant of an order issued pursuant to this act shall constitute an offense under subsection b. of N.J.S.2C:29-9 and each order shall so contempt proceedings conducted pursuant N.J.S.2C:29-9 involving domestic violence orders, other than those constituting indictable offenses, shall be heard by the Family Part of the Chancery Division of the Superior Court. Additionally, and notwithstanding the term of imprisonment provided in N.J.S.2C:43-8, any person convicted of a second or subsequent nonindictable domestic violence contempt offense shall serve a minimum term of not less than 30 days. Orders entered pursuant to paragraphs (3), (4), (5), (8) and (9) of subsection b. of section 13 of this act shall be excluded from enforcement under subsection b. of N.J.S.2C:29-9; however, violations of these orders may be enforced in a civil or criminal action initiated by the plaintiff or by the court, on its own motion, pursuant to applicable court rules.
- 49 (cf: P.L.1991, c.261, s.14)
 - 7. Section 15 of P.L.1991, c.261 (C.2C:25-31) is amended to read as follows:
- 52 15. Where a law enforcement officer finds that there is 53 probable cause that a defendant has committed contempt of an 54 order entered pursuant to the provisions of P.L.1981, c.426

(C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.), the defendant shall be arrested and taken into custody by a law enforcement officer. The law enforcement officer shall follow these procedures:

[a. On weekends, holidays and other times when the court is closed, the] The law enforcement officer shall transport the defendant to [either] the police station [or the municipal court] or such other place as the law enforcement officer shall determine is proper. The law enforcement officer shall:

[(1)]a. Sign a complaint concerning the incident which gave rise to the contempt charge;

[(2)]b. Telephone or communicate in person or by facsimile with the appropriate judge assigned pursuant to this act and request bail be set on the contempt charge;

[(3)]c. If the defendant is unable to meet the bail set, take the necessary steps to insure that the defendant shall be incarcerated at police headquarters or at the county jail; and

[(4)]d. [On the next working day notify] During regular court hours, the defendant shall have bail set by a Superior Court judge that day. On weekends, holidays and other times when the court is closed, the officer shall arrange to have the clerk of the Family Part notified on the next working day of the new complaint, the amount of bail, the defendant's whereabouts and all other necessary details. In addition, if a municipal court judge set the bail, the officer shall notify the clerk of that municipal court of this information.

[b. During regular court hours, the law enforcement officer shall transport the defendant to the Family Part of the Chancery Division of the Superior Court or to such other place as the law enforcement officer shall determine is proper. The law enforcement officer shall complete and sign a complaint concerning the incident which gave rise to the contempt charge, and the defendant shall have bail set by a judge that day.]

(cf: P.L.1991,c.261,s.15)

 8. This act shall take effect immediately.

Sponsor's statement

This bill amends, amplifies, and corrects some minor points in the "Prevention of Domestic Violence Act of 1990," P.L.1991, c.261.

Section 1 amends the definition of "domestic violence" to include the new crime of stalking, recently enacted as P.L.1992, c.209. The section also broadens the definition of "victim of domestic violence" to include persons not over 18 or emancipated who allege abuse by the father of their child, and persons who are pregnant and allege abuse by the putative father of the fetus.

Section 2 would grant immunity from liability to anyone who, in good faith, reports domestic violence to the police. The bill would not provide immunity to untrained persons who intervene in domestic violence situations without police assistance, a course that could be dangerous to both the intervenor and the victim.

Section 3 allows the court to prohibit the defendant from

stalking the victim or the victim's relatives as a condition of release on bail or personal recognizance.

Section 4 resolves discrepancies in current law concerning the requirements for service on the defendant. The amendments allow the plaintiff, as well as the defendant, to appeal the outcome of an application for temporary restraints. Other amendments clarify that "emergency, ex parte relief" is available for victims — this term is used inconsistently in several portions of the current law. In addition, other amendments clarify that a victim whose application for relief was denied by a municipal court and subsequently dismissed administratively may refile the application in the Superior Court.

Section 5 amends 2C:25-29 to require a finding or admission of domestic violence before relief can be granted, and to require that anyone restrained under the act be the subject defendant of a complaint filed under the act. The amendments also specifically add child support to the list of the types of emergency monetary relief which can be ordered by the court. This addition is intended to clarify that the support is temporary, and not in lieu of a formal support hearing at a later time, where the court will have full access to the records and financial information of both parties. Several types of relief which may be ordered by the court are added by the amendments: restraints against contact with the plaintiff or others; the seizure of. weapons in the possession of a defendant; restraints against stalking; and adding shared business premises as a place where the police can be required to escort a defendant for the purpose of removing personal belongings. The final amendment to this section clarifies that if the judge dissolving or modifying an order is the judge who entered the original order, there is no requirement that the judge have access to the entire record on which the order was based.

Section 6 conforms the exemptions to criminal contempt enforcement with the list in N.J.S.2C:29-9.

Section 7 clarifies the responsibility of a police officer who arrests a defendant for contempt to transport the defendant, provides that the police station is the usual situs for the completion of the criminal complaint, and allows the use of facsimile transmissions for communication with the judge who is responsible to set bail.

Clarifies and broadens several provisions of the "Prevention of Domestic Violence Act of 1990."

ASSEMBLY, No. 751

STATE OF NEW JERSEY

Introduced Pending Technical Review by Legislative Counsel PRE-FILED FOR INTRODUCTION IN THE 1994 SESSION

By Assemblyman AZZOLINA

AN ACT concerning domestic violence and amending P.L.1991,
 c.261.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.1991, c.261 (C.2C:25-19) is amended to read as follows:
 - 3. As used in this act:
- a. "Domestic violence" means the occurrence of one or more of the following acts inflicted upon a person protected under this act by an adult or an emancipated minor:
- 12 (1) Homicide N. J.S.2C:11-1 et seq.
- 13 (2) Assault N.J.S.2C:12-1
- 14 (3) Terroristic threats N.J.S.2C:12-3
- 15 (4) Kidnapping N.J.S.2C:13-1
- 16 (5) Criminal restraint N. J.S.2C:13-2
- 17 (6) False imprisonment N.J.S.2C:13-3
- 18 (7) Sexual assault N. J.S.2C:14-2
- 19 (8) Criminal sexual contact N.J.S.2C:14-3
- 20 (9) Lewdness N.J.S.2C:14-4
- 21 (10) Criminal mischief N.J.S.2C:17-3
- 22 (11) Burglary N. J.S.2C:18-2
- 23 (12) Criminal trespass N.J.S.2C:18-3
- 24 (13) Harassment N. J.S.2C:33-4
- 25 (14) Stalking P.L., c. (C.) (now pending before the Legislature as Senate Bill No. 256)

When one or more of these acts is inflicted by an unemancipated minor upon a person protected under this act, the occurrence shall not constitute "domestic violence," but may be the basis for the filing of a petition or complaint pursuant to the provisions of section 11 of P.L.1982, c.77 (C.2A:4A-30).

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- b. "Law enforcement agency" means a department, division, bureau, commission, board or other authority of the State or of any political subdivision the:eof which employs law enforcement officers.
- c. "Law enforcement officer" means a person whose public duties include the power to act as an officer for the detection, apprehension, arrest and conviction of offenders against the laws of this State.
- d. "Victim of domestic violence" means a person protected
 under this act and shall include any person who is 18 years of age
 or older or who is an emancipated minor and who has been
 subjected to domestic violence by a spouse, former spouse, or any

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be unitted in the law.

other person who is a present or former household member, [or] a person with whom the victim has a child in common or if the victim is pregnant, by a person who the victim alleges will be the father of the child.

(cf: P.L.1991, c.261, s.3)

- 2. Section 6 of P.L.1991, c.261 (C.2C.25-22) is amended to read as follows:
- 6. A law enforcement officer [or], a member of a domestic crisis team or any other person who in good faith reports an incident of domestic violence shall not be held liable in any civil action brought by any party for an arrest based on probable cause, enforcement in good faith of a court order, or any other act or omission in good faith under this act.

(cf: P.L.1991, c.261, s.6)

3. This act shall take effect immediately except that section 1 shall remain inoperative until the operative date of P.L., c. (C.) (now pending before the Legislature as Senate Bill No. 256).

STATEMENT

 This bill amends the "Prevention of Domestic Violence Act of 1991," N.J.S.A.2C:25-17 et seq., to include "stalking" as one of the enumerated offenses which, if committed upon a person protected under the act, would constitute an act of domestic violence. This section of the bill is conditioned upon the passage of Senate Bill No. 256, which is presently pending in the Legislature. Senate Bill No. 256 makes "stalking" a crime.

The bill also expands the definition of "victim" to include persons who are pregnant and being abused by the father of the child. In addition, the bill would grant civil immunity to anyone who, in good faith, reports an incident of domestic violence. Currently, the law grants civil immunity to law enforcement officers and members of a domestic crisis team.

These amendments are based on recommendations contained in a study of violence against women in New Jersey issued by the Commission on Sex Discrimination in the Statutes.

Amends the "Prevention of Domestic Violence Act" to include stalking.

ASSEMBLY, No. 757

STATE OF NEW JERSEY

PRE-FILED FOR INTRODUCTION IN THE 1994 SESSION

By Assemblyman AZZOLINA

AN ACT concerning victims of domestic violence and amending
 P.L. 1991, c. 261.

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38 39 BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 6 1. Section 3 of P.L.1991, c.261 (C.2C:25-19) is amended to 7 read as follows:
 - 2C:25-19. Definitions.
- 9 3. As used in this act:
- a. "Domestic violence" means the occurrence of one or more of the following acts inflicted upon a person protected under this act by an adult or an emancipated minor:
- 13 (1) Homicide N.J.S.2C:11-1 et seq.
- 14 (2) Assault N.J.S.2C:12-1
- 15 (3) Terroristic threats N.J.S.2C:12-3
- 16 (4) Kidnapping N.J.S.2C:13-1
- 17 (5) Criminal restraint N.J.S.2C:13-2
- 18 (6) False imprisonment N.J.S.2C:13-3
- 19 (7) Sexual assault N.J.S.2C:14-2
- 20 (8) Criminal sexual contact N.J.S.2C:14-3
- 21 (9) Lewdness N.J.S.2C:14-4
- 22 (10) Criminal mischief N. J.S.2C:17-3
- 23 (11) Burglary N. J.S.2C:18-2
- 24 (12) Criminal trespass N.J.S.2C:18-3
- 25 (13) Harassment N. J.S.2C:33-4
 - (14) Stalking P.L.1992, c.209 (C.2C:12-10)

When one or more of these acts is inflicted by an unemancipated minor upon a person protected under this act, the occurrence shall not constitute "domestic violence," but may be the basis for the filing of a petition or complaint pursuant to the provisions of section 11 of P.L.1982, c.77 (C.2A:4A-30).

- b. "Law enforcement agency" means a department, division, bureau, commission, board or other authority of the State or of any political subdivision thereof which employs law enforcement officers.
- c. "Law enforcement officer" means a person whose public duties include the power to act as an officer for the detection, apprehension, arrest and conviction of offenders against the laws of this State.
- d. "Victim of domestic violence" means a person protected
 under this act and shall include any person who is 18 years of age
 or older or who is an emancipated minor and who has been

EXPLANATION—Matter enclosed in bold-faced brackets (thus) in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

subjected to domestic violence by a spouse, former spouse, or any other person who is a present or former household member. [or] a person with whom the victim has a child in common or a person whom the victim dated or with whom the victim had an intimate relationship.

(cf: P.L.1991,c.261,s.3)

2. This act shall take effect immediately.

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STATEMENT

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This bill would broaden the provisions of the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et sea,), to protect a person who suffers domestic violence at the hands of someone the victim once dated. Currently, the Domestic Violence Act only covers people who have been subjected to domestic violence by a spouse, former spouse, a present or former household member, or a person with whom the

18 victim has a child in common. 19 20

The sponsor believes that the omission from this list of persons who were once involved in dating relationships or other intimate relationships is an oversight that must be rectified. Ironically, the Act currently does apply to persons who may have had even a relatively minor relationship with a victim; under present law, a victim can obtain a restraining order against a former roommate, but not against a former boyfriend.

The bill would also broaden the list of criminal offenses which trigger the Act's protections to include the new crime of stalking, N.J.S.A.2C:12-10 (established by P.L.1992, c.209).

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Provides that Domestic Violence Act applies if domestic violence is committed by a person whom the victim dated; adds stalking to list of covered offenses.

ASSEMBLY, No. 1298

STATE OF NEW JERSEY

INTRODUCED FEBRUARY 10, 1994

By Assemblywoman GILL

AN ACT concerning domestic violence, amending P.L.1991, c.261
and making an appropriation.

BE IT ENACTED by the Senate and General Assembly of the
State of New Jersey:

- 6 1. Section 3 of P.L.1991, c.261 (C.2C:25-19) is amended to 7 read as follows:
 - 3. As used in this act:

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- a. "Domestic violence" means the occurrence of one or more of the following acts inflicted upon a person protected under this act by an adult or an emancipated minor:
 - (1) Homicide N.J.S.2C:11-1 et seq.
 - (2) Assault N.J.S.2C:12-1
- 14 (3) Terroristic threats N.J.S.2C:12-3
- 15 (4) Kidnapping N.J.S.2C:13-1
- 16 (5) Criminal restraint N.J.S.2C:13-2
- 17 (6) False imprisonment N.J.S.2C:13-3
- 18 (7) Sexual assault N.J.S.2C:14-2
- 19 (8) Criminal sexual contact N.J.S.2C:14-3
- 20 (9) Lewdness N. J.S.2C:14-4
- 21 (10) Criminal mischief N.J.S.2C:17-3
- 22 (11) Burglary N.J.S.2C:18-2
- 23 (12) Criminal trespass N. J.S. 2C:18-3
- 24 (13) Harassment N. J.S.2C:33-4
- 25 (14) Stalking P.L.1992, c.209 (C.2C:12-10)

When one or more of these acts is inflicted by an unemancipated minor upon a person protected under this act, the occurrence shall not constitute "domestic violence," but may be the basis for the filing of a petition or complaint pursuant to the provisions of section 11 of P.L.1982, c.77 (C.2A:4A-30).

- b. "Law enforcement agency" means a department, division, bureau, commission, board or other authority of the State or of any political subdivision thereof which employs law enforcement officers.
- c. "Law enforcement officer" means a person whose public duties include the power to act as an officer for the detection, apprehension, arrest and conviction of offenders against the laws of this State.
- d. "Victim of domestic violence" means a person protected under this act and shall include any person who is 18 years of age or older or who is an emancipated minor and who has been subjected to domestic violence by a spouse, former spouse, or any

EXPLANATION---Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

other person who is a present or former household member.

"Victim of domestic violence" also includes any person,

regardless of age, who has been subjected to domestic violence by

[or] a person with whom the victim has a child in common, or

with whom the victim anticipates having a child in common, if

one of the parties is pregnant.

(cf: P.L.1991, c.261, s.3)

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- 2. Section 6 of P.L.1991, c.261 (C.2C:25-22) is amended to read as follows:
- 6. A law enforcement officer or a member of a domestic crisis team or any person who, in good faith, reports a possible incident of domestic violence to the police shall not be held liable in any civil action brought by any party for an arrest based on probable cause, enforcement in good faith of a court order, or any other act or omission in good faith under this act.

(cf: P.L.1991, c.261, s.6)

- 3. Section 10 of P.L.1991, c.261 (C.2C:25-26) is amended to read as follows:
- 10. a. When a defendant charged with a crime or offense involving domestic violence is released from custody before trial on bail or personal recognizance, the court authorizing the release may as a condition of release issue an order prohibiting the defendant from having any contact with the victim including, but not limited to, restraining the defendant from entering the victim's residence, place of employment or business, or school, and from harassing or stalking the victim or victim's relatives in any way. The court may enter an order prohibiting the defendant from possessing any firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1.
- b. The written court order releasing the defendant shall contain the court's directives <u>specifically</u> restricting the defendant's ability to have contact with the victim or the victim's <u>friends</u>, <u>co-workers</u> or relatives. The clerk of the court or other person designated by the court shall provide a copy of this order to the victim forthwith.
- c. The victim's location shall remain confidential and shall not appear on any documents or records to which the defendant has access.
- d. Before bail is set, the defendant's prior record shall be considered by the court. Bail shall be set as soon as is feasible, but in all cases within 24 hours of arrest.
- e. Once bail is set it shall not be reduced without prior notice to the county prosecutor and the victim. Bail shall not be reduced by a judge other than the judge who originally ordered bail, unless the reasons for the amount of the original bail are available to the judge who reduces the bail and are set forth in the record.
- f. A victim shall not be prohibited from applying for, and a court shall not be prohibited from issuing, temporary restraints pursuant to this act because the victim has charged any person with commission of a criminal act.

52 (cf: P.L.1991, c.261, s.10)

4. Section 12 of P.L.1991, c.261 (C.2C:25-28) is amended to read as follows:

12. a. A victim may file a complaint alleging the commission of an act of domestic violence with the Family Part of the Chancery Division of the Superior Court in conformity with the rules of court. The court shall not dismiss any complaint or delay disposition of a case because the victim has left the residence to avoid further incidents of domestic violence. Filing a complaint pursuant to this section shall not prevent the filing of a criminal complaint for the same act.

On weekends, holidays and other times when the court is closed, a victim may file a complaint before a judge of the Family Part of the Chancery Division of the Superior Court or a municipal court judge who shall be assigned to accept complaints and issue emergency, ex parte relief in the form of temporary restraining orders pursuant to this act.

A plaintiff may apply for relief under this section in a court having jurisdiction over the place where the alleged act of domestic violence occurred, where the defendant resides, or where the plaintiff resides or is sheltered, and the court shall follow the same procedures applicable to other [emergent] emergency applications. Criminal complaints filed pursuant to this act shall be investigated and prosecuted in the jurisdiction where the offense is alleged to have occurred. Contempt complaints filed pursuant to N.J.S.2C:29-9 shall be prosecuted in the county where the contempt is alleged to have been committed and a copy of the contempt complaint shall be forwarded to the court that issued the order alleged to have been violated.

- b. The court shall waive any requirement that the petitioner's place of residence appear on the complaint.
- c. The clerk of the court, or other person designated by the court, shall assist the parties in completing any forms necessary for the filing of a summons, complaint, answer or other pleading.
- d. Summons and complaint forms shall be readily available at the clerk's office, at the municipal courts and at municipal and State police stations.

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- e. As soon as the domestic violence complaint is filed, both the victim and the abuser shall be advised of any programs or services available for advice and counseling.
- f. A plaintiff may seek emergency, ex parte relief in the nature of a temporary restraining order. [The] A municipal court judge or a judge of the Family Part of the Chancery Division of the Superior Court may enter an ex parte [orders] order when necessary to protect the life, health or well-being of a victim on whose behalf the relief is sought.
- g. If it appears that the plaintiff is in danger of domestic violence, the judge shall, upon consideration of the plaintiff's domestic violence complaint, order emergency [relief, including] ex parte relief, in the nature of a temporary restraining order. A decision shall be made by the judge regarding the emergency relief forthwith. [An order granting emergency relief, together with all pleadings, process and other orders, shall immediately be forwarded to the sheriff for immediate service of the order for emergency relief upon the defendant.]
 - h. A judge may issue a temporary restraining order upon sworn

testimony or complaint of an applicant who is not physically present, pursuant to court rules, or by a person who represents a person who is physically or mentally incapable of filing personally. A temporary restraining order may be issued if the judge is satisfied that exigent circumstances exist sufficient to excuse the failure of the applicant to appear personally and that sufficient grounds for granting the application have been shown.

- i. An order for emergency, ex parte relief shall be granted upon good cause shown and shall remain in effect until a judge of the Family Part issues a further order. [The Family Part of the Chancery Division of the Superior Court shall hold a hearing on an emergency order within 10 days.] Any temporary order hereunder [may be dissolved or modified on 24 hours' notice or] is immediately appealable for a plenary hearing de novo not on the record [before the judge who issued the temporary order, or] before any judge of the Family Part of the county in which the plaintiff resides or is sheltered if that judge issued the temporary order or has access to the reasons for the issuance of the temporary order and sets forth in the record the reasons for the The denial of a temporary modification or dissolution. restraining order by a municipal court judge and subsequent administrative dismissal of the complaint shall not bar the victim from refiling a complaint in the Family Part based on the same incident and receiving an emergency, ex parte hearing de novo not on the record before a Family Part judge, and every denial of relief by a municipal court judge shall so state.
- j. Emergency relief may include forbidding the defendant from returning to the scene of the domestic violence, forbidding the defendant to possess any firearm or other weapon enumerated in subsection r. of N.J.S.2C:39-1 and any other appropriate relief.
- k. The judge may permit the defendant to return to the scene of the domestic violence to pick up personal belongings and effects but shall, [by] in the order granting relief, restrict the time and duration of such permission and provide for police supervision of such visit.

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- l. An order granting emergency relief, together with all pleadings, process and other orders, shall immediately be forwarded to the appropriate law enforcement agency for service on the defendant, and to the police of the municipality in which the plaintiff resides or is sheltered, and shall immediately be served upon the defendant by the police, except that an order issued during regular court hours may be forwarded to the sheriff for immediate service upon the defendant in accordance with the rules of court. If personal service cannot be effected upon the defendant, the court may order other appropriate substituted service. At no time shall the plaintiff be asked or required to serve any order on the defendant.
- m. [A temporary restraining order shall remain in effect until further action by the court.] (Deleted by amendment, P.L., c. ...)(now pending before the Legislature as this bill)
- n. Notice of temporary restraining orders issued pursuant to this section shall be sent by the clerk of the court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law

enforcement agency or court.

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- o. [All pleadings, process, and other orders filed pursuant to this act shall be served upon the defendant in accordance with the rules of court. If personal service cannot be effected upon the defendant, the court may order other appropriate substituted service. At no time shall the plaintiff be asked or required to serve any order on the defendant.] (Deleted by amendment, P.L. _, c. __.)(now pending before the Legislature as this bill)
- p. Any temporary or permanent restraining order issued pursuant to this act shall be in effect throughout the State, and shall be enforced by all law enforcement officers.

(cf: P.L.1991, c.261, s.12)

- 5. Section 13 of P.L.1991, c.261 (C.2C:25-29) is amended to read as follows:
- 13. a. A hearing shall be held in the Family Part of the Chancery Division of the Superior Court within 10 days of the filing of a complaint pursuant to section 12 of this act in the county where the ex parte restraints were ordered, unless good cause is shown for the hearing to be held elsewhere. A copy of the complaint shall be served on the defendant in conformity with the rules of court. If a criminal complaint arising out of the same incident which is the subject matter of a complaint brought under P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 has been filed, testimony given by the plaintiff or defendant in the domestic violence matter shall not be used in the simultaneous or subsequent criminal proceeding against the defendant, other than domestic violence contempt matters and where it would otherwise be admissible hearsay under the rules of evidence that govern where a party is unavailable. At the hearing the standard for proving the allegations in the complaint shall be by a preponderance of the evidence. The court shall consider but not be limited to the following factors:
- (1) The previous history of domestic violence between the 34 plaintiff and defendant, including threats, harassment and 35 physical abuse;
 - (2) The existence of immediate danger to person or property;
 - (3) The financial circumstances of the plaintiff and defendant;
 - (4) The best interests of the victim and any child;
 - (5) In determining custody and visitation the protection of the victim's safety; and
 - (6) The existence of a verifiable order of protection from another jurisdiction.

The issue of whether or not a violation of this act occurred, including an act of contempt under this act, shall not be subject to mediation, conciliation or negotiation in any form. In addition, where a temporary or final order has been issued pursuant to this act, no party shall be ordered to participate in mediation on the issue of custody or visitation.

- b. In proceedings in which complaints for restraining orders have been filed, the court shall grant any relief necessary to prevent further abuse. At the hearing the judge of the Family Part of the Chancery Division of the Superior Court may issue an order granting any or all of the following relief:
 - (1) An order restraining the defendant from subjecting the

victim to domestic violence, as defined in this act.

- (2) An order granting exclusive possession to the plaintiff of the residence or household regardless of whether the residence or household is jointly or solely owned by the parties or jointly or solely leased by the parties. This order shall not in any manner affect title or interest to any real property held by either party or both jointly. If it is not possible for the victim to remain in the residence, the court may order the defendant to pay the victim's rent at a residence other than the one previously shared by the parties if the defendant is found to have a duty to support the victim and the victim requires alternative housing.
- (3) An order providing for visitation. The order shall protect the safety and well-being of the plaintiff and minor children and shall specify the place and frequency of visitation. Visitation arrangements shall not compromise any other remedy provided by the court by requiring or encouraging contact between the plaintiff and defendant. Orders for visitation may include a designation of a place of visitation away from the plaintiff, the participation of a third party, or supervised visitation.
- (a) The court shall consider a request by the plaintiff for an investigation or evaluation by the appropriate agency to assess the risk of harm to the child prior to the entry of a visitation order. Any denial of such a request must be on the record and shall only be made if the judge finds the request to be arbitrary or capricious.
- (b) The court shall consider suspension of the visitation order and hold an [emergent] emergency hearing upon an application made by the plaintiff certifying under oath that the defendant's access to the child pursuant to the visitation order has threatened the safety and well-being of the child.

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- (4) An order requiring the defendant to pay to the victim monetary compensation for losses suffered as a direct result of the act of domestic violence. The order may require the defendant to pay the victim directly, to reimburse the Violent Crimes Compensation Board for any and all compensation paid by the Violent Crimes Compensation Board directly to or on behalf of the victim, and may require that the defendant reimburse any parties that may have compensated the victim, as the court may determine. Compensatory losses shall include, but not be limited to, loss of earnings or other support, including child or spousal support, out-of-pocket losses for injuries sustained, cost of repair or replacement of real or personal property damaged or destroyed or taken by the defendant, cost of counseling for the victim, moving or other travel expenses, reasonable attorney's fees, court costs, and compensation for pain and suffering. Where appropriate, punitive damages may be awarded in addition to compensatory damages.
- (5) An order requiring the defendant to receive professional domestic violence counseling from either a private source or a source appointed by the court and, in that event, at the court's discretion requiring the defendant to provide the court at specified intervals with documentation of attendance at the professional counseling. The court may order the defendant to pay for the professional counseling.

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- (6) An order restraining the defendant from entering the residence, property, school, or place of employment of the victim or of other family or household members of the victim and requiring the defendant to stay away from any specified place that is named in the order and is frequented regularly by the victim or other family or household members.
- (7) An order restraining the defendant from making contact with the plaintiff or others, including an order forbidding the defendant from personally or through an agent initiating any communication likely to cause annoyance or alarm including, but not limited to, personal, written, or telephone contact with the victim or other family members, or their employers, employees, or fellow workers, or others with whom communication would be likely to cause annoyance or alarm to the victim.
- (8) An order requiring that the defendant make or continue to make rent or mortgage payments on the residence occupied by the victim if the defendant is found to have a duty to support the victim or other dependent household members; provided that this issue has not been resolved or is not being litigated between the parties in another action.
- (9) An order granting either party temporary possession of specified personal property, such as an automobile, checkbook, documentation of health insurance, an identification document, a key, and other personal effects.
- (10) An order awarding [emergent] emergency monetary relief, including emergency support for minor children, to the victim and other dependents, if any. An ongoing obligation of support shall be determined at a later date pursuant to applicable law.
- (11) An order awarding temporary custody of a minor child. The court shall presume that the best interests of the child are served by an award of custody to the non-abusive parent.
- (12) An order requiring that a law enforcement officer accompany either party to the residence or any shared business premises to supervise the removal of personal belongings in order to ensure the personal safety of the plaintiff when a restraining order has been issued. This order shall be restricted in duration.
- (13) An order which permits the victim and the defendant to occupy the same premises but limits the defendant's use of that premises, but only if it is documented by the judge granting the order that:
- (a) The plaintiff specifically and voluntarily requests such an order; and
- (b) The judge determines that the request is made voluntarily and with the plaintiff's knowledge that the order may not provide the same protection as an order excluding the defendant from the premises and with the plaintiff's knowledge that the order may be difficult to enforce; and
- (c) Any conditions placed upon the defendant in connection with the continued access to the premises and any penalties for noncompliance with those conditions shall be explicitly set out in the order and shall be in addition to any other remedies for noncompliance available to the victim.
- (14) An order granting any other appropriate relief for the plaintiff and dependent children, provided that the plaintiff

consents to such relief, including relief requested by the plaintiff at the final hearing, whether or not the plaintiff requested such relief at the time of the granting of the initial emergency order.

- (15) An order that requires that the defendant report to the intake unit of the Family Part of the Chancery Division of the Superior Court for monitoring of any other provision of the order.
- (16) An order prohibiting the defendant from possessing any firearm or other weapon enumerated in subsection r. of N J.S.2C:39-1 and ordering the seizure of any such weapon at any location where the judge has reasonable cause to believe the weapon is located. The judge shall state with specificity the reasons for and scope of the seizure authorized by the order.
- (17) An order prohibiting the defendant from stalking or following, or threatening to harm, to stalk or to follow, the complainant or any other person named in the order in a manner that, taken in the context of past actions of the defendant, would put the complainant in reasonable fear that the defendant would cause the death or injury of the complainant or any other person. Behavior prohibited under this act includes, but is not limited to. behavior prohibited under the provisions of P.L.1992, c.209 (C.2C:12-10).
- c. Notice of orders issued pursuant to this section shall be sent by the clerk of the Family Part of the Chancery Division of the Superior Court or other person designated by the court to the appropriate chiefs of police, members of the State Police and any other appropriate law enforcement agency.
- d. Upon good cause shown, any final order may be dissolved or modified upon application to the Family Part of the Chancery Division of the Superior Court, but only if the judge who dissolves or modifies the order is the same judge who entered the order, or has available a complete record of the hearing or hearings on which the order was based.
- 33 (cf: P.L.1991, c.261, s.13)

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- 6. Section 14 of P.L.1991, c.261 (C.2C:25-30) is amended to read as follows:
- 14. Except as provided below, a violation by the defendant of 36 37 an order issued pursuant to this act shall constitute an offense under subsection b. of N.J.S.2C:29-9 and each order shall so 38 39 All contempt proceedings conducted pursuant to N.J.S.2C:29-9 involving domestic violence orders, other than 40 those constituting indictable offenses, shall be heard by the 41 Family Part of the Chancery Division of the Superior Court. 42 Additionally, and notwithstanding the term of imprisonment 43 44 provided in N.J.S.2C:43-8, any person convicted of a second or subsequent nonindictable domestic violence contempt offense 45 46 shall serve a minimum term of not less than 30 days. Orders 47 entered pursuant to paragraphs (3), (4), (5), (8) and (9) of subsection b. of section 13 of this act shall be excluded from 48 enforcement under subsection b. of N.J.S.2C:29-9; however. 49 violations of these orders may be enforced in a civil or criminal 50 action initiated by the plaintiff or by the court, on its own 51 52 motion, pursuant to applicable court rules.
- 53 (cf: P.L.1991, c.261, s.14)
- 7. Section 15 of P.L.1991, c.261 (C.2C:25-31) is amended to

read as follows:

- 15. Where a law enforcement officer finds that there is probable cause that a defendant has committed contempt of an order entered pursuant to the provisions of P.L.1981, c.426 (C.2C:25-1 et seq.) or P.L.1991, c.261 (C.2C:25-17 et seq.), the defendant shall be arrested and taken into custody by a law enforcement officer. The law enforcement officer shall follow these procedures:
- [a. On weekends, holidays and other times when the court is closed, the] The law enforcement officer shall transport the defendant to [either] the police station [or the municipal court] or such other place as the law enforcement officer shall determine is proper. The law enforcement officer shall:
- [(1)]a. Sign a complaint concerning the incident which gave rise to the contempt charge;
- [(2)]b. Telephone or communicate in person or by facsimile with the appropriate judge assigned pursuant to this act and request bail be set on the contempt charge;
- [(3)]c. If the defendant is unable to meet the bail set, take the necessary steps to insure that the defendant shall be incarcerated at police headquarters or at the county jail; and
- [(4)]d. [On the next working day notify] <u>During regular court hours</u>, the defendant shall have bail set by a <u>Superior Court judge that day</u>. On weekends, holidays and other times when the court is closed, the officer shall arrange to have the clerk of the Family Part notified on the next working day of the new complaint, the amount of bail, the defendant's whereabouts and all other necessary details. In addition, if a municipal court judge set the bail, the arresting officer shall notify the clerk of that municipal court of this information.
- [b. During regular court hours, the law enforcement officer shall transport the defendant to the Family Part of the Chancery Division of the Superior Court or to such other place as the law enforcement officer shall determine is proper. The law enforcement officer shall complete and sign a complaint concerning the incident which gave rise to the contempt charge, and the defendant shall have bail set by a judge that day.] (cf. P.L.1991,c.261,s.15)
- 8. Section 17 of P.L.1991, c.261 (C.2C:25-33) is amended to read as follows:
- 17. The Administrative Office of the Courts shall, with the assistance of the Attorney General and the county prosecutors, maintain a uniform record of all [requests for orders issued] applications for relief pursuant to sections 9, 10, 12, and 13 of [this act] P.L. 1991, c. 261 (C.2C:25-26, C.2C:25-26, C.2C:25-28, and C.2C:25-29). The record shall include the following information:
- a. The number of <u>criminal and civil</u> complaints filed in all municipal courts and the Superior Court;
 - b. The sex of the parties;
 - c. The relationship of the parties;
 - d. The relief sought or the offense charged or both;
 - e. The nature of the relief granted or penalty imposed or both, including, but not limited to, custody and child support; [and]

- f. The effective date of each order issued; and
- g. In the case of a civil action in which no permanent restraints are entered, or in the case of a criminal matter that does not proceed to trial, the reason or reasons for the disposition.

It shall be the duty of the Director of the Administrative Office of the Courts to compile and report annually to the Governor, the Legislature and the Advisory Council on Domestic Violence on the data tabulated from the records of these orders.

All records maintained pursuant to this act shall be confidential and shall not be made available to any individual or institution except as otherwise provided by law.

(cf: P.L.1991, c.261, s.17)

- 9. (New section) There is appropriated \$750,000.00 from the general fund to the Department of Human Services to fund, through the designated domestic violence service provider in each county, victim counselors who shall work in the buildings in which the Family Part of the Chancery Division of the Superior Court holds domestic violence hearings, and who shall be responsible for victim counseling pursuant to this act. The Department shall promulgate rules to govern the uniform operation of the victim counseling program.
- 10. (New section) There is appropriated \$750,000.00 from the general fund to the Department of Law and Public Safety. Of this amount, \$500,000.00 shall be distributed in grants to three county prosecutors for demonstration projects on the targeted prosecution of domestic violence offenses, including all of the offenses set out in section 3 of P.L. 1991, c. 261 (C.2C:25-19) and violations of subsection b. of N.J.S. 2C:29-9 (contempt of an order entered under the "Prevention of Domestic Violence Act of 1991," P.L.1991, c.261 (C.2C:25-17 et al.)), and \$250,000.00 shall be distributed in grants to municipalities to fund the establishment or the continued operation of domestic crisis teams, pursuant to section 4 of P.L. 1991, c.261 (C. 2C:25-20).

11. This act shall take effect immediately.

STATEMENT

This bill amends, amplifies, and clarifies several provisions of the "Prevention of Domestic Violence Act of 1990," P.L.1991, c.261.

Section 1 amends the definition of "domestic violence" to include the new crime of stalking, recently enacted as P.L.1992, c.209. The section also broadens the definition of "victim of domestic violence" to include persons not over 18 or emancipated who allege abuse by a person with whom the victim has a child in common, or with whom the victim anticipates having a child in common, if one of the parties is pregnant.

Section 2 would grant immunity from liability to anyone who, in good faith, reports domestic violence to the police. The bill would not provide immunity to untrained persons who intervene in domestic violence situations without police assistance, a course that could be dangerous to both the intervenor and the victim.

Section 3 allows the court to prohibit the defendant from

 stalking the victim or the victim's friends, co-workers or relatives as a condition of release on bail or personal recognizance.

Section 4 resolves discrepancies in current law concerning the requirements for service on the defendant. The amendments clarify that the plaintiff, as well as the defendant, may appeal the outcome of an application for temporary restraints. Other amendments clarify that "emergency, ex parte relief" is available for victims — this term is used inconsistently in several portions of the current law. In addition, other amendments clarify that a victim whose application for relief was denied by a municipal court and subsequently dismissed administratively may refile the application in the Superior Court. The amendments also remove redundancies in the statutory language and consolidate the requirements for service of process into one subsection.

Section 5 amends 2C:25-29 to provide that the issue of whether or not an act of domestic violence occurred shall not be subject to mediation or negotiation. The amendments also provide that, where a temporary or final domestic violence order has been issued, no party shall be ordered to participate in mediation on the issue of custody or visitation. In addition, the amendments specifically add reimbursement for support of the victim or children to the list of the types of emergency monetary relief which can be ordered by the court, and add emergency child support to the list of the types of relief available to the plaintiff at the final hearing. This addition is intended to clarify that the judge in a domestic violence matter need not send the victim to another forum for a determination of support. Several types of relief which may be ordered by the court are added by the amendments: restraints against contact with the plaintiff or others, either by the defendant personally or through the defendant's agent; the seizure of weapons in the possession of a defendant; restraints against stalking; and adding shared business premises as a place where the police can be required to escort a defendant for the purpose of removing personal belongings. The final amendment to this section clarifies that if the judge dissolving or modifying an order is the judge who entered the original order, there is no requirement that the judge have access to the entire record on which the order was based.

Section 6 conforms the exemptions to criminal contempt enforcement with the list in N.J.S.A. 2C:29-9.

Section 7 clarifies the responsibility of a police officer who arrests a defendant for contempt to transport the defendant, provides that the police station is the usual situs for the completion of the criminal complaint, and allows the use of facsimile transmissions for communication with the judge who is responsible to set bail.

Section 8 amends the reporting requirements of the law to include statistics concerning criminal prosecution, as well as the reasons for dispositions in civil actions in which no permanent restraints are entered and in criminal matters that do not proceed to trial. Currently, only criminal arrests and the outcome of civil matters are reported. However, further

1 information is necessary in order to have a complete accounting 2 of the effectiveness of this law in preventing and intervening in 3 family violence. Section 9 appropriates \$750,000 to the Department of Human 5

Services to fund new and existing victim counseling services.

Section 10 appropriates an additional \$750,000 to the Department of Law and Public Safety for three demonstration projects on targeted prosecution of domestic violence offenses, and for grants to municipalities to fund the establishment or the continued operation of domestic crisis teams.

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> 15 Clarifies and broadens several provisions of the "Prevention of

16 Domestic Violence Act of 1990"; appropriates \$1,500,000.

ASSEMBLY JUDICIARY, LAW AND PUBLIC SAFETY **COMMITTEE**

STATEMENT TO

ASSEMBLY COMMITTEE SUBSTITUTE FOR

ASSEMBLY, Nos. 289, 751, 757 and 1298

STATE OF NEW JERSEY

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DATED: MAY 19, 1994

The Assembly Judiciary, Law and Public Safety Committee reports favorably an Assembly Committee Substitute for Assembly Bill Nos. 289, 751, 757 and 1298.

This substitute amends eight provisions of the "Prevention of Domestic Violence Act of 1990," P.L.1991, c.261.

Section 1 amends N.J.S.A.2C:25-19 concerning the definition of "domestic violence" to include the new crime of stalking, recently enacted as P.L.1992, c.209 (C.2C:12-10). The section also broadens the definition of "victim of domestic violence" to include persons not over 18 or emancipated who allege abuse by a person with whom the victim has a child in common, or with whom the victim anticipates having a child in common, if one of the parties is pregnant. See also the definition change in this section as made by Assembly Bill No. 286 to include a reference to a person whom the victim has dated.

Section 2 amends N.J.S.A.2C:25-22 and would grant immunity from liability to anyone who, in good faith, reports domestic violence to the police. Currently that immunity extends to law enforcement officers and members of a domestic crisis team.

Section 3 amends N.J.S.A.2C:25-26 and allows the court to prohibit the defendant from stalking the victim or the victim's relatives. The written court order may specifically restrict contact with the victim or the victim's friends, co-workers or relatives as a condition of release on bail or personal recognizance. Presently that section of law refers only to harassing of the victim or the victim's relatives and prohibiting contact with the victim or the victim's relatives. This section of bill also amends the current law to allow the court to order the search and seizure of weapons in the possession of a defendant.

Section 4 amends N.J.S.A.2C:25-28 and resolves discrepancies in current law concerning the requirements for service on the defendant. The amendments clarify that the plaintiff, as well as the defendant, may appeal the outcome of an application for temporary restraints. Other amendments clarify that "emergency, ex parte relief" is available for victims -- this term is used inconsistently in several portions of the current law. The amendments also amend the current law to allow the court as part of an order for emergency relief to order the search and seizure of weapons in the possession of a defendant. In addition, other amendments clarify that a victim whose application for relief was by a municipal court and subsequently administratively may refile the application in the Superior Court. The amendments also remove redundancies in the statutory language and consolidate the requirements for service of process into one subsection, subsection l. Subsection o. is deleted by amendment.

Section 5 amends N.J.S.A.2C:25-29 to provide that the issue of whether or not an act of domestic violence occurred shall not be subject to mediation or negotiation. The substitute provides that, where a temporary or final domestic violence order has been issued, no party shall be ordered to participate in mediation on the issue of custody or visitation. In addition, the substitute specifically adds reimbursement for support of the victim or children to the list of the types of emergency monetary relief which can be ordered by the court, and add emergency child support to the list of the types of relief available to the plaintiff at the final hearing. addition is intended to clarify that the judge in a domestic violence matter need not send the victim to another forum for a determination of support. Several types of relief which may be ordered by the court are added by the amendments: restraints against contact with the plaintiff or others, either by the defendant personally or through the defendant's agent; the search and seizure of weapons in the possession of a defendant; restraints against stalking; and adding shared business premises as a place where the police can be required to escort a defendant for the purpose of removing personal belongings. The final amendment to this section clarifies that if the judge dissolving or modifying an order is not the judge who entered the original order, that judge have access to the entire record on which the order was based.

Section 6 amends N.J.S.A.2C:25-30 and conforms the exemptions to criminal contempt enforcement with the list in N.J.S.A.2C:29-9.

Section 7 amends N.J.S.A.2C:25-31 clarifies the responsibility of a police officer who arrests a defendant for contempt to transport the defendant, provides that the police station is the usual situs for the completion of the criminal complaint, and allows the use of facsimile transmissions for communication with the judge who is responsible to set bail.

Section 8 amends N.J.S.A.2C:25-33 and amends the reporting requirements of the law to include statistics concerning criminal prosecution, as well as the reasons for dispositions in civil actions in which no permanent restraints are entered and in criminal matters that do not proceed to trial. Currently, only criminal arrests and the outcome of civil matters are reported. However, further information is necessary in order to have a complete accounting of the effectiveness of this law in preventing and intervening in family violence.



OFFICE OF THE GOVERNOR NEWS RELEASE

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TRENTON, N.J. 08625

Release: IMMEDIATE AUG. 11, 1994

Gov. Christie Whitman today signed legislation to strengthen the state's laws against domestic violence and to broaden the law's coverage. The Governor, at the same time, signed legislation to strengthen the state's rape shield law for victims of sexual assaults.

The Governor signed the three bills at a public ceremony in her office.

The bills signed are:

A-286, sponsored by Assemblywomen Rose Heck R-Bergen, and Loretta Weinberg, D-Bergen, to expand the coverage of the domestic violence act to include any person who has been subjected to such violence at the hands of a person with whom the victim has had a dating relationship. The bill also requires training in domestic violence procedures for all law enforcement officers, judges and judicial personnel.

A-289, sponsored by Assemblywoman Heck, Assembly Speaker Garabed Haytaian, R-Warren; Assemblyman Joseph Azzolina, R-Monmouth; Assemblywoman Nia Gill, D-Essex, and Assemblyman Leroy Jones, D-Essex, and in the Senate By Sen. Robert Martin,. R-Morris, to broaden the protection provided in the domestic violence act and to clarify court and police procedure in the handling of domestic violence matters.

A-677, sponsored by Assemblywoman Joanna Gregory-Scocchi, and Assemblyman Jeff Warsh, both R-Middlesex, to increase the restrictions on the admissibility of evidence concerning a sex crime victim's prior sexual conduct.