## LEGISLATIVE HISTORY CHECKLIST

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(Voter registration-conform regulations)

182

NJSA:

19:31-1

LAWS OF:

1994

CHAPTER:

BILL NO:

A2307

SPONSOR(S):

Russo and Geist

DATE INTRODUCED:

November 14, 1994

COMMITTEE:

ASSEMBLY:

State Government

SENATE:

AMENDED DURING PASSAGE:

Yes

Amendments during passage denoted by superscript numbers

First reprint enacted

ASSEMBLY:

December 1,

SENATE:

December 15, 1994

DATE OF APPROVAL:

DATE OF PASSAGE:

December 20, 1994

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Yes

SENATE:

No

FISCAL NOTE:

Yes

**VETO MESSAGE:** 

No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

**HEARINGS:** 

No

KBG:pp

# [FIRST REPRINT] ASSEMBLY, No. 2307

## STATE OF NEW JERSEY

#### INTRODUCED NOVEMBER 14, 1994

#### By Assemblymen RUSSO and GEIST

AN ACT concerning voter registration and revising and
 supplementing various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. R.S.19:31-1 is amended to read as follows:

19:31-1. No person shall be permitted to vote at any election unless such person shall have been [permanently] registered in the manner hereinafter in this chapter provided.

(cf: P.L.1981, c.462, s.23)

2. R.S.19:31-2 is amended to read as follows:

19:31-2. In all counties having a superintendent of elections, the superintendent of elections is hereby constituted the commissioner of registration and in all other counties the secretary of the county board is hereby constituted the commissioner of registration.

The commissioner of registration [in all counties having a superintendent of elections, and the county board in all other counties,] shall have complete charge of the [permanent] registration of all eligible voters within their respective counties.

The commissioner of registration [in counties of the first class having a superintendent of elections and having less than 800,000 inhabitants, and the county board in all other counties,] shall have power to appoint temporarily, and the commissioner of registration in counties of the first class having more than 800,000 inhabitants shall have power to appoint on a permanent, or temporary basis, such number of persons, as in [his or its] the commissioner's judgment may be necessary in order to carry out the provisions of this Title. All persons appointed by the commissioner of registration in counties of the first class having more than 850,000 inhabitants according to the latest federal decennial census to serve for terms of more than [6] six months in any [1] one year shall be in the [classified] career service of the civil service and shall be appointed, and hold their positions, in accordance with the provisions of Title [11] 11A, Civil Service. All persons appointed by the commissioner of registration in counties of the first class having more than 600,000 but less than 850,000 inhabitants according to the latest federal decennial census to serve for terms of more than [6] six months in any [1] one year, other than the chief deputy and chief clerk and confidential secretary and chief custodian, shall be in the

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

[classified] <u>career</u> service of the civil service and shall be appointed and hold their positions, in accordance with the provisions of Title [11] <u>11A</u>, Civil Service. Persons appointed by the commissioner of registration in such counties to serve for terms of [6] <u>six</u> months or less in any [1] <u>one</u> year and persons appointed by the commissioner of registration[, or by the county board of elections, in other counties,] shall not be subject to any of the provisions of Title [11] <u>11A</u>, Civil Service, but shall be in the unclassified service.

In each county the commissioner of registration shall submit to the Secretary of State on or before February 15 of each year a plan providing for evening registration for the primary election and on or before July 1 plans providing for evening [and out-of-office] registration for the general election, which plans shall be subject to approval by the Secretary of State. Evening registration shall be made available in the office of each commissioner of registration [between the hours of 4 p.m. and 9 p.m. for at least 6 working days immediately preceding the close of registration, in each municipality having a population in excess of 12,000 persons according to the most recent United States census between the hours of 4 p.m. and 9 p.m. for at least 3 working days immediately preceding the close of registration, and in each municipality having a population of less than 12,000 persons] between the hours of 4 p.m. and 9 p.m. on the 29th day [of the close of registration for] preceding the primary and general elections and [for], in any year in which municipal elections are to be held in any municipality within the county, on the 29th day preceding those municipal elections.

[Such] In each county, the commissioner of registration may also establish a plan for out-of-office registration [may include], including door-to-door registration[, and shall include the schedule and route to be followed by any out-of-office registration units, as well as a description of the number and nature of units to be used, and such further pertinent information as the Secretary of State may by rule or regulation require. Out-of-office registration shall be made available pursuant to such plan in each municipality having a population in excess of 12,000 persons according to the most recent United States census].

Nothing in this section shall preclude the commissioner from providing pursuant to plan evening registration [or out-of-office registration] in excess of the requirements of this section, or shall preclude or in any way limit out-of-office registration conducted by persons or groups other than the commissioner.

[During the month of March of each year the commissioner of registration in all counties shall arrange for and conduct registration in each public and nonpublic high school in the county, of all students who are eligible to register to vote in the ensuing election. School officials shall cooperate with efforts to register students in such schools. The commissioner of registration shall complete, on a form prescribed by the Secretary of State, a report concerning the number of students registered during the designated month. Copies of such report shall be forwarded to the Secretary of State.]

The commissioner of registration [in counties having a superintendent of elections, and the county board in all other counties,] shall provide such printed forms, blanks, supplies and office telephone and transportation equipment and shall prescribe such reasonable rules and regulations not inconsistent with those of the Secretary of State as are necessary in the opinion of the commissioner [or county board] to carry out the provisions of this Title and any amendments or supplements thereto.

Subject to the limitations set forth in chapter 32 of this Title [as hereby amended], all necessary expenses incurred, as and when certified and approved by the commissioner of registration [in counties having a superintendent of elections, and by the county board in all other counties,] shall be paid by the county treasurer of the county.

Nothing in the provisions of subtitle 2 of the Title, Municipalities and Counties (40:16-1 et seq.), shall in anywise be construed to affect, restrict or abridge the powers herein conferred on the commissioners [in counties having a superintendent of elections, and upon the county boards in all other counties] of registration of the several counties.

All powers granted to the commissioner in all counties not having superintendents of elections by the provisions of this Title are hereby conferred on the county board in such counties and any and all duties conferred upon the commissioner in all counties not having a superintendent of elections by the provisions of this Title shall only be exercised and performed by such commissioner under the instructions and directions of and subject to the approval of the county board of such counties.

(cf: P.L.1981, c.462, s.24)

3. R.S.19:31-3 is amended to read as follows:

19:31-3. a. [Permanent registration forms for the registration of voters shall be prepared and supplied by the commissioner in sufficient quantities to enable all eligible voters to register] The commissioner of registration in each county shall maintain one original and one duplicate registration form for the registration of each duly registered voter in the county. Such forms shall consist of an equal number of original forms of one color and duplicate forms of another color. Each set of original and duplicate [permanent] registration forms shall be serially numbered and each of such forms shall be suitable for locking in a looseleaf binder, shall be approximately 10 inches by 16 inches so as to contain on the face thereof a margin of approximately 2 inches for binding, and shall contain the information hereinafter required.

- b. Space shall be provided on both the original and duplicate forms at the top for the word "original" on the original forms and the word "duplicate" on the duplicate forms, to be followed immediately below by the [words "permanent registration"] word "registration" on both forms[, which shall contain the following information concerning each applicant for registration:
  - (1) The full name, including middle initials if any
- (2) The place of residence and street address. If the applicant resides in a hotel, apartment or tenement house or institution, such additional information shall be included as may be deemed

necessary to give the exact location of the applicant's place of residence.

- (3) The applicant's statement that he is 18 years of age of over, that he is a citizen of the United States and of the State of New Jersey, that he will have resided in the State of New Jersey for at least 30 days and in the county for at least 30 days immediately preceding the next general election, all of which shall be indicated by the word "Yes."
- (4) Whether he is a native-born citizen or a citizen by naturalization.
- (5) The name of the municipality and house number and street in such municipality from which he last registered.
  - (6) The signature in person or by the mark of the applicant.
- (7) Immediately above the space for the signature of the applicant shall be printed these words:
- "I, being duly sworn on oath (or affirmation), depose and say (or affirm), to the best of my knowledge and belief, that the foregoing statements made by me are true and correct."
- (8) Date of filling out the blank and the signature of the person recording such information and taking such affidavit and the authority of the person taking such affidavit.

Following the above information shall appear additional questions to be answered only in the event that the applicant is unable to sign his name; leaving space above the questions for the words "identification statement" followed immediately below by the words "applicant unable to sign name."

(9) What is your full name?

- (10) What is or was your father's full name?
- (11) What is or was your mother's full name?
- (12) Are you married or single?
- (13) Where did you actually reside immediately prior to taking up your present residence; state floor and character of premises?
  - (14) Immediately below shall be printed these words:
- "I, being duly sworn on oath (or affirmation), depose and say (or affirm), to the best of my knowledge and belief, that the foregoing statements made by me are true and correct."
- (15) Date of filling out the answers, and the signature of the person recording such answers and taking such affidavit and the authority of the person taking such affidavit].

Immediately to the left of the [above permanent] registration and identification statement shall be printed a column approximately 2 1/2 inches wide for subsequent changes in address or removals of such applicant from one district to another.

Immediately to the right of the [permanent] registration and identification statement shall be printed a form for recording the fact that the registered voters have voted. The face of the record of voting form shall be ruled to provide for serial number, the words "original voting record" on the original record of voting form and the words "duplicate voting record" on the duplicate record of voting forms, followed by the name, address and the municipality, ward and district of the registrant at the top of the space. The remainder of the space shall be ruled to provide a record for a period of 20 years of the number of the

### A2307 [1R]

- ballot cast by the registrant at the primary election for the general election, the general election and other elections and also the first three letters of the name of the political party whose ballot such registrant cast at the primary election for the general election.
- 6 c. The original and duplicate [permanent] registration and voting forms shall be in [substantially the following] the form[:]

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1	***************
2	
3	This bill omits the Permanent Registration Form,
4	please consult the printed copy of the bill.
5	
6	**************

the Secretary of State prescribes pursuant to section 16 of P.L.1974, c.30 (C.19:31-6.4).

(cf: P.L.1974, c.30, s.5)

4. R.S.19:31-5 is amended to read as follows:

19:31-5. Each person, who at the time he applies for registration resides in the district in which he expects to vote, who will be of the age of 18 years or more at the next ensuing [general] election, who is a citizen of the United States, and who, if he continues to reside in the district until the next [general] election, will at the time have fulfilled all the requirements as to length of residence to qualify him as a legal voter, shall, unless otherwise disqualified, be entitled to be registered in such district; and when once registered shall not be required to register again in such district as long as he resides therein, except when required to do so by the commissioner, because of the loss of or some defect in his registration record.

The registrant, when registered as provided in this Title, shall be eligible to vote at any election to be held subsequent to such registration, if he shall be a citizen of the United States of the age of 18 years and shall have been a resident of the State for at least 30 days and of the county at least 30 days, when the same is held, subject to any change in his qualifications which may later disqualify him[; but if such registrant does not vote at any election during 4 consecutive years his original and duplicate permanent registration and record of voting forms shall be removed to the inactive file and he shall be required to reregister before being allowed to vote at any subsequent election]. No registrant shall lose the right to vote, and no registrant's name shall be removed from the registry list of the county in which the person is registered, solely on grounds of the person's failure to vote in one or more elections.

(cf: P.L.1974, c.30, s.6)

5. R.S.19:31-6 is amended to read as follows:

19:31-6. [Up to and including] Any person qualified to vote in an election shall be entitled to vote in the election if the person shall have registered to vote on or before the 29th day preceding [any] the election [the commissioner, in counties having a superintendent of elections, and the members of the county board in all other counties, or a duly authorized clerk or clerks acting for him or it, as the case may be, shall receive the application for registration of all eligible voters who shall personally appear for registration during office hours at the office of the commissioner or the county board, as the case may be, or at such other place or places as may from time to time be designated by him or it for registration.

When any person shall apply to the commissioner in writing setting forth that due to a chronic or incurable illness, or that he is totally incapacitated and he cannot attend a place of registration and such application is accompanied by an affidavit by a physician duly licensed to practice medicine in this State certifying that such person is chronically or incurably ill or totally incapacitated, that such person is mentally competent and that such person cannot attend a place of registration, then the commissioner shall cause such person to be registered at his place

of residence or confinement.

 A duly authorized clerk is any person that has been appointed by the commissioner or the county board, as the case may be, to accept such registrations] by:

- <u>a. registering in person at any offices designated by the commissioner of registration for providing and receiving registration forms;</u>
- b. completing a voter registration form while applying for a motor vehicle driver's license from an agent of the Division of Motor Vehicles, as provided for in section 24 of P.L., c. (C. )(now pending before the Legislature as this bill);
- c. completing and returning to the Secretary of State or having returned thereto a voter registration form received from a voter registration agency, as defined in subsection a. of section 26 of P.L., c. (C. )(now pending before the Legislature as this bill), while applying for services or assistance or seeking a recertification, renewal or change of address at an office of that agency;
- d. completing and returning to the Secretary of State a voter registration form obtained from a public agency, as defined in subsection a. of section 15 of P.L.1974, c.30 (C.19:31-6.3);
- e. completing and returning to the Secretary of State or having returned thereto a voter registration form received from a door-to-door canvass or mobile registration drive, as provided for in section 19 of P.L.1974, c.30 (C.19:31-6.7);
- f. completing and returning to the Secretary of State a federal mail voter registration form, as prescribed in subsection (b) of section 9 of the "National Voter Registration Act of 1993," (42 U.S.C.§1973gg et seq.); or
- g. completing and returning to the Secretary of State or the appropriate county clerk an application for a federal postcard application form to register to vote, as provided for in the "Overseas Absentee Voting Act" (42 U.S.C.§1973ff-1 et seq.) and section 4 of P.L.1976, c.23 (C.19:59-4).

When the commissioner [or county board] has designated a place or places other than his office [or its office] for receiving registrations, [he or it, as the case may be,] the commissioner shall cause to be published a notice in a newspaper circulated in the municipality wherein such place or places of registration shall be located. Such notice shall be published pursuant to R.S.19:12-7.

[Any eligible voter who applies for registration in person shall subscribe to the following oath or affirmation, viz.:

"You do solemnly swear (or affirm) that you will fully and truly answer such questions as shall be put to you touching your eligibility as a voter under the laws of this State."

Upon being sworn the applicant shall answer such questions as are provided for in the original and duplicate permanent registration forms hereinbefore set forth, and the person receiving the application shall fill out the forms which the applicant shall sign. If an eligible voter is unable to write his name, he shall be required to make a cross, which shall be followed by the writing of the words "his or her mark," as the case may be, by the person receiving the application, and such

applicant shall answer the additional questions required under this 1 2 Title. Such additional questions shall be sworn to or affirmed in 3 the manner above-provided.]

Any office designated by the commissioner [or the county board] of registration for receiving registration forms shall have displayed, in a conspicuous location, registration and voting instructions. These instructions shall be the same as those provided for polling places under R.S.19:9-2 and shall be provided by the commissioner [or county board].

(cf: P.L.1991, c.429, s.10)

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- 6. Section 15 of P.L.1974, c.30 (C.19:31-6.3) is amended to read as follows:
  - 15. a. As used in this section, "public agency" shall mean:

The [Division of Motor Vehicles in the Department of Law and Public Safety, constituted pursuant to section 19 of P.L.1948, c.439 (C.52:17B-19), including any agent of the director of that division designated under R.S.39:3-3;

The] Division of Worker's Compensation, the Division of Employment Services and the Division of Unemployment and Temporary Disability Insurance, established initially by section 5 of P.L.1948, c.446 (C.34:1A-5), in the Department of Labor;

The Division of Taxation in the Department of the Treasury, continued under section 24 of P.L.1948, c.92 (C.52:18A-24);

The New Jersey Transit Corporation, established pursuant to section 4 of P.L.1979, c.150 (C.27:25-4); [and

Any county welfare agency or county board of social services constituted under the provisions of article 3 of chapter 1 of Title 44 of the Revised Statutes]

Any free county library established under the provisions of article 1 of chapter 33 of Title 40 of the Revised Statutes;

Any regional library established under the provisions of P.L.1962, c.134 (C.40:33-13.3 et seq.);

Any free public library established under the provisions of article 1 of chapter 54 of Title 40 of the Revised Statutes;

Any joint free public library established under the provisions of P.L.1959, c.155 (C.40:54-29.3 et seq.); <sup>1</sup>[and]<sup>1</sup>

Any office or commercial establishment where State licenses or permits, other than licenses or permits issued by a professional or occupational board established under the laws of this State, are available to individual members of the public 1; and

Any recruitment office of the New Jersey National Guard<sup>1</sup>.

b. Any person entitled to register to vote may register as a voter in the election district in which that person resides at any time prior to the twenty-ninth day preceding any [primary or general] election by completing a registration form described in section 16 of [this act] P.L.1974, c.30 (C.19:31-6.4)[, having his signature or mark witnessed by a person registered to vote in New Jersey] and submitting the form to the commissioner of registration of the county wherein the person resides or alternatively, in the case of a registration form provided by the employees or agents of a public agency or a voter registration agency, as defined in subsection a. of section 26 of P.L., c. (C. ) (now pending before the Legislature as this bill), to those

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employees or agents or to the Secretary of State. 54

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registration form addressed to a commissioner of registration
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    may be mailed to or delivered to the office of that commissioner,
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    and in the case of a registration form [provided by the employees
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    or agents of] available at a public agency, the form [may] shall be
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    [submitted to those employees or agents,] mailed to the Secretary
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    of State, or delivered to the commissioner of registration in the
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    county of the registrant. A registration form postmarked [or, in
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    the case of a registration form forwarded from a public agency],
    stamped or otherwise marked as having been received from the
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    registration applicant, on or before the twenty-ninth day
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    preceding any [municipal, primary, special or general] election
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    shall be deemed timely.
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    (cf: P.L.1991, c.318, s.1)
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      7. Section 16 of P.L.1974, c.30 (C.19:31-6.4) is amended to
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    read as follows:
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      16. a. The Secretary of State shall cause to be prepared and
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    shall provide to each county commissioner of registration
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    registration forms of size and weight suitable for mailing, which
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    shall require the information required by R.S.19:31-3 in
19
    substantially the following form:
20
            VOTER REGISTRATION [FORM] APPLICATION
21
      [(Please print] Print clearly in ink [or type)]. Use ballpoint pen
22
23
    or marker.
      (1) This form is being used as (check one):
24
      [] New registration
25
      [] Address change
26
27
      [] Name change
28
      [(1)] (2) Name:.....
                Last
                           First
29
30
      [(2) Residence] (3) Street Address where you live:
    31
                             Apt. No.
32
       Street Address
33
       [Municipality] (4) City or Town County Zip Code
34
      [(3) Rural Mailing Address (if any)] (5) Address Where You
35
    Receive Your Mail (if different from above):
36
37
       [R.D. Number Box Municipality Zip]
38
      [(4) This form is being used as (check one):
39
40
      [ ] New registration
      [ ] Change of address
41
42
      [ ] Change of name]
      [(5) Birth] (6) Date of Birth:
43
44
      Year
         Month
                   Day
45
      (7) Telephone Number (optional) .....
46
      [(6) From what address did you last register to vote; and under
47
    what name?] (8) Name and address of Your Last Voter
48
    Registration
49
50
       [Last
                   First
                           Middle]
51
52
       [Street Address Apt. No. ]
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[Municipality] County [State Zip]

1	[(7) I am a native born [] naturalized [] citizen (check one).
2	was naturalized on
3	Month Day Year in
4	***************************************
5	Municipality State]
6	[(8) By the time of the next general election, I will be at least
7	18 years of age, I will be a citizen of the United States, and I will
8	have resided in this State at least 30 days and in the county of
9	at least 30 days. To the best of my
10	knowledge and belief, all the foregoing statements made by me
11	are true and correct.] (9) Declaration - I swear or affirm that:
12	I am a U.S. citizen
13	I live at the above address
14	I will be at least 18 years old on or before the day of the next
15	election
16	I am not on parole, probation or serving sentence due to a
17 18	conviction for an indictable offense under any federal or State laws
19	I UNDERSTAND THAT ANY FALSE OR FRAUDULENT
20	REGISTRATION [OR ATTEMPTED REGISTRATION] MAY
21	SUBJECT ME TO A FINE OF UP TO \$1,000.00 [OR],
22	IMPRISONMENT [OF] UP TO FIVE YEARS, OR BOTH
23	PURSUANT TO R.S. 19:34-1.
24	TOROGINT TO RIGITION I
25	Signature or mark of the registrant Date
26	[(9) I, being a registered voter in county in
27	the State of New Jersey, witnessed the making of the above
28	signature or mark.
29	
30	Signature of the witness Date
31	
32	Name (Please print)
33	***************************************
34	Street Address of the witness
35	
36	Municipality County Zip]
37	(10) If applicant is unable to complete this form, print name
38	and address of individual who completed this form.
39	None
40 41	<u>Name</u>
41 42	Address
43	In addition, the form may include notice to the applicant of
44	information and options relating to the registration and voting
45	process, including but not limited to notice of qualifications
46	required of a registered voter; notice of the final day by which a
47	person must be registered to be eligible to vote in an election; a
48	place at which the applicant may indicate availability for service
49	as a member of the district board of elections; and a place at
50	which the applicant may indicate a desire to receive information
51	concerning absentee voting.
52	b. The reverse side of the registration form shall bear the
53	address of the Secretary of State or the commissioner of
54	registration to whom such form is supplied, and a United States

1 postal permit the charges upon which shall be paid by the State.

- c. The Secretary of State shall cause to be prepared registration forms of the size, weight and form described in subsection a. of this section in both the English and Spanish language and shall provide such forms to each commissioner of registration of any county in which there is at least one election district in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4).
- d. The commissioner of registration shall furnish such registration forms upon request in person to any person or organization in such reasonable quantities as such person or organization shall request. The commissioner shall furnish no fewer than two such forms to any person upon request by mail or by telephone.
- e. Each such registration form shall have annexed thereto instructions specifying the manner and method of registration and stating the qualifications for an eligible voter.
- f. The Secretary of State shall also furnish such registration forms and such instructions to the Director of the Division of [Motor Vehicles in the Department of Law and Public Safety; to the Director of the Division of] Worker's Compensation, the Director of the Division of Employment Services, and the Director of the Division of Unemployment and Temporary Disability Insurance in the Department of Labor; to the Director of the Division of Taxation in the Department of the Treasury; to the Executive Director of the New Jersey Transit Corporation; [and] to the appropriate administrative officer of any other public agency, as defined by subsection a. of section 15 of P.L.1974, c.30 (C.19:31-6.3); <sup>1</sup>to the Adjutant General of the Department of Military and Veterans' Affairs; 1 and to the chief administrative officer of any voter registration agency, as defined in subsection a. of section 26 of P.L. , c. \_(C. )(now pending before the Legislature as this bill). [The forms shall bear the address of the Secretary of State on the reverse side, but shall not include any United States postal permit. The Secretary of State shall adopt, pursuant to consultation with the commissioners of registration of the several counties, regulations for the prompt return, but in any case not later than the fifth day following the date on which they are received by a public agency, of those forms to the secretary.]
- g. All registration forms received by the Secretary of State in the mail or forwarded to the Secretary of State [by employees or agents of a public agency] shall be forwarded to the commissioner of registration in the county of the registrant.
- h. An application to register to vote received from the Division of Motor Vehicles or a voter registration agency, as defined in subsection a. of section 26 of P.L., c. (C. )(now pending before the Legislature as this bill), shall be deemed to have been timely made for the purpose of qualifying an eligible applicant as registered to vote in an election if the date on which the division or agency shall have received that document in completed form, as indicated in the lower right hand corner of the form, was not later than the 29th day preceding that election. (cf: P.L.1991, c.318, s.2)

8. Section 17 of P.L.1974, c.30 (C.19:31-6.5) is amended to read as follows:

- 17. a. Upon receipt of any completed registration form, the commissioner of registration [in counties having a superintendent of elections, and the members of the county board in all other counties,] shall review it, and if it is found to be in order, shall:
- (1) Send to the registrant written notification that such registrant is duly registered to vote. No registrant shall be considered a registered voter until the commissioner of registration reviews the application submitted by the registrant and deems it acceptable. On the face of such notification in the upper left-hand corner shall be printed the words: "Do Not Forward. Return Postage Guaranteed. If not delivered in 2 days, return to the ['Superintendent of Elections'" in counties having a elections and to the "Commissioner of superintendent of Registration" all other counties] Commissioner Registration.".
- (2) Paste [or], tape, or photocopy the completed registration form onto an original [permanent] registration form, and shall paste or tape a copy of such completed registration form onto a duplicate [permanent] registration form, both of which shall be filed as provided in R.S.19:31-10. Nothing in this paragraph shall preclude any commissioner of registration from [transferring by photocopy an image of the mail registration form to the original and duplicate permanent registration forms and] keeping the original mail registration form on file.
- (3) In the case of a registrant currently registered in another county of this State, notify the commissioner of registration of such other county to delete such registrant's name from the list of persons registered in such other county.
- b. The commissioner [in counties having a superintendent of elections, and the members of the county board in all other counties,] shall notify a registrant of the reasons for any refusal to approve his registration.
- c. [If the registration form has been signed by someone other than the registrant, any additional information required on the original and duplicate permanent registration form shall be obtained by the district board or the commissioner of registration at the first election at which the registrant shall appear or apply to vote.] (Deleted by amendment, P.L., c. .) (cf: P.L.1976, c.49, s.1)
- 9. Section 19 of P.L.1974, c.30 (C.19:31-6.7) is amended to read as follows:
- 19. a. On December 31 of every year in which a Presidential Election has been held, each county may certify to the Secretary of State the number of newly registered voters who have been registered by door-to-door canvassing and registration, if any, during that calendar year. The funds provided pursuant to subsection c. of this section shall be allocated by the Secretary of State to each county wherein such canvassing and registration has been conducted in the same proportion as the number of voters newly registered by door-to-door canvassing in each such county is to the total number of voters newly registered by door-to-door canvassing in all such counties throughout the State.

- b. Plans for <u>any</u> door-to-door canvassing and registration [shall] <u>may</u> be included in the plan, if <u>any</u>, for mobile registration for the general election submitted pursuant to R.S. 19:31-2.
- c. [The Legislature shall appropriate to the Department of State \$100,000.00 in each year during which a Presidential Election is to be held for carrying out the purposes of this section.] (Deleted by amendment, P.L. , c. .)
- 8 (cf: P.L.1974, c.30, s.19)

10. R.S.19:31-10 is amended to read as follows:

19:31-10. The original and duplicate [permanent] registration forms when filled out shall be filed alphabetically by districts at the office of the commissioner in separate sets of locked binders, one for the permanent office record and the other for use in the polling places on election days. Each set of the locked binders of original and duplicate [and permanent] registration forms shall consist of two volumes for each election district to be known as volume I and volume II. Volume I shall contain an index alphabetically arranged beginning with the letter "A" and ending with the letter "K", and volume II shall contain a similar index beginning with the letter "L" and ending with the letter "Z". In filing the forms there shall be inserted after the original and duplicate [permanent] registration forms of each registrant a record of voting form with the corresponding serial number and the name and address of the registrant thereon. The binders containing the duplicate [permanent] registration forms and the corresponding record of voting forms shall constitute and be known as the signature copy registers.

The original [permanent] registration forms shall not be open to public inspection except during such period as the duplicate registration forms are in process of delivery to or from the district boards or in the possession of such district boards. The original [permanent] registration forms shall not be removed from the office of the commissioner except upon the order of a court of competent jurisdiction. The signature copy registers shall at all times, except during the time as above provided and subject to reasonable rules and regulations be open to public inspection.

[The permanent registration forms shall be the official record of a person's eligibility to vote in any election in a municipality having permanent registration.]

(cf: R.S.19:31-10)

11. R.S.19:31-11 is amended to read as follows:

19:31-11. a. In all counties within the State, change of residence notices shall be made by a written request, signed by the registrant, forwarded to the commissioner by mail, and actually received by [him] the commissioner, or by calling in person at the office of the commissioner or the municipal clerk. The commissioner shall provide change of residence notices in card form for the use of any registered voter moving to another address within the same election district or to another election district within the same county. Copies of these notices shall also be available at the office of the municipal clerk in each municipality. Each municipal clerk shall transmit daily to the commissioner all the filled out change of residence notices that [he] may [have] be in [his] the municipal clerk's office at the

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53 54 time. These notices shall be printed upon cards, shall contain a blank form showing where the applicant last resided and the address and exact location to which [he] the applicant has moved and shall have a line for [his] the applicant's signature. Upon receipt of such change of residence notice the commissioner shall cause the signature to be compared with the [permanent] registration forms of the applicant and, if such signature appears to be of and by one and the same legal voter, the commissioner shall cause the entry of the change of residence to be made on [the permanent] those registration forms and the registrant shall thereupon be qualified to vote in the election district to which [he] the registrant shall have so moved. If the commissioner is not satisfied as to the signature on the request for a change of residence, a confirmation notice as prescribed by subsection d. of R.S.19:31-15 shall be sent by mail with postage prepaid to the registrant at [his] the new address [directing him to appear at a time to be fixed in the notice not less than 10 days from the date thereof at the office of the commissioner to answer such questions as may be deemed necessary to determine the applicant's place of residence and eligibility to vote. If such registrant fails to appear at the time and place as directed, or if the notice is returned as not delivered or if it is not returned as undelivered, the registration forms of the applicant shall be placed in the inactive file until such time as he establishes to the satisfaction of the commissioner the accuracy of the signature on such change of residence notice; provided, however, that such].

The application for change of residence shall be filed with the commissioner or municipal clerk, as the case may be, on or before the twenty-ninth day preceding any election. All applications for change of residence postmarked on or before the twenty-ninth day preceding any election shall be deemed timely.

b. In any county any voter who, prior to an election, shall move within the same county after the time above prescribed for filing an application for change of residence without having made application for change of residence, or who has not returned a confirmation notice sent to the voter by the commissioner of registration of the county or has otherwise failed to notify the commissioner of registration of the voter's change of address within the county, shall be permitted to vote in that election in the district [from] to which [he] the voter has moved, upon signing an affidavit, which shall set forth (1) the date upon which [he] the voter moved, (2) the address from which [he] the voter moved, and (3) the address to which [he] the voter moved, and submitting that affidavit, completed and signed, to the municipal clerk of the municipality in which the voter resides, and such affidavit shall constitute a transfer to the said new residence for any subsequent election. The municipal clerk shall, immediately following the election, transmit each such affidavit so submitted to the commissioner of registration for the county in which the district is located, and the commissioner shall correct the voter's address in the registry list of the county. The county clerk shall furnish to the [election board of each district] municipal clerks form affidavits for this purpose and the [said district boards] municipal clerks shall turn over all signed affidavits to the

1 commissioner; provided, however, if the voter has moved from one residence to another within the same election district at any 2 3 time, [he or she] the voter shall be permitted to vote in such election district at any election [within 2 years subsequent to the 4 5 date of such change of residence within the district upon signing the affidavit herein set forth] upon written affirmation by the 6 7 registrant to the municipal clerk of the registrant's change of 8 address.

c. A voter who moves from an election district in one county to an election district in another county shall register in the new county of residence, in accordance with the provisions of R.S.19:31-6, in order to be permitted to vote.

(cf: P.L.1977, c.89, s.1)

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12. R.S.19:31-13 is amended to read as follows:

19:31-13. Whenever the registrant after his or her original registration shall change his or her name due to marriage, divorce, or by judgment of court, the registrant shall [be required to reregister and thel in person or by mail submit to the commissioner of registration a written statement notifying the commissioner of the change, which statement shall take such form, and be printed on a postal card suitable for mailing of such design, as the Secretary of State shall prescribe and shall be signed by the registrant. The commissioner, upon receipt of [information or] such a notice of [such] change of name, shall [transfer] revise accordingly the name of the registrant as it appears among the items of information concerning the registrant included on the [permanent] registrant's registration forms [of such persons to the inactive file, subject to the provisions of this section], shall make a photographic copy of the notice of name change submitted by the registrant, and shall affix the original notice so submitted to the registrant's original registration form and the photographic copy of that notice to the registrant's duplicate registration record.

When notice [or information] of such change in name has not been received by or filed with the commissioner prior to the twenty-ninth day preceding any election, such person may be permitted to vote under [his or her original registration] the name under which the person was registered prior to that change at the [next] first election following such change in name at which the person shall appear to vote, after signing the signature copy register with both the registered name and his or her new name. <sup>1</sup>[Such person shall be required to [reregister] submit to the commissioner of registration, in the manner hereinabove prescribed, a notice of the change before being permitted to vote at any subsequent election.]1 The commissioner shall then [transfer the former permanent registration form to the inactive file and notify the registrant by regular mail of such transfer and the requirement to reregister before being permitted to vote at any election] revise accordingly the name of the registrant as it appears on the registrant's registration forms, make a photographic copy of the notice, and affix the original and copy of the notice to the registrant's permanent registration forms as hereinabove prescribed.

[If a registrant shall, upon receipt of notice of transfer of her

registration to the inactive file, or otherwise, notify the 1 2 commissioner of her inability to appear and reregister due to continued absence from the State with her husband while he is 3 4 serving in the Armed Forces of the United States and shall support such statement under oath, the commissioner shall 5 6 restore her registration form to the active file, with appropriate 7 notations and dates thereon, and notify the registrant that she 8 may continue to vote during such absence from the State, by 9 civilian absentee ballot, by signing both her registered name and her new name on applications for and certificates pertinent to, 10 civilian absentee ballots. The right to continue to so vote without 11 reregistration shall continue until the registrant's return to the 12 13 State or 6 years from date of marriage, whichever shall occur first at which time the commissioner shall transfer the 14 15 permanent registration form to the inactive file.] 16

(cf: P.L.1974, c.30, s.11)

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13. R.S.19:31-15 is amended to read as follows:

19:31-15. [For the purpose of preventing fraudulent voting and of eliminating names improperly registered, the commissioner in counties having a superintendent of elections, and the county board in all other counties, may within ninety days after each general election preceding the general election at which members of the House of Representatives are elected send by government reply postal card to each registrant who failed to vote at such election, at his registered address, a notice substantially as follows:

"Please answer the question as to residence and removal as indicated on attached reply card.

Commissioner of Registration"

The reply card shall be addressed to the commissioner and shall bear substantially the following questions with appropriate spaces for answers:

- "(1) Do you still reside at the address to which this notice has been mailed?
- (2) If not, where do you now reside? (Stating street address and city or town to which you have moved.)

Signed....."

The county board in counties not having a superintendent of elections may also, and in addition to the method hereinbefore provided, direct at any time an authorized clerk or clerks to make any personal investigation which the commissioner or county board may deem necessary to establish the fact of continued residence or of removal of any registrant.

The commissioner in counties having a superintendent of elections, and the county board in all other counties, shall, in addition to the method hereinbefore provided, at least once during every four years and as often as the commissioner in counties having a superintendent of elections or the county board in all other counties may deem necessary, cause the entire registry list to be investigated by house-to-house canvass to establish the fact of continued residence, removal, death, disqualification or improper registration.

In case of registrants who have been found to the satisfaction

of the commissioner in counties having a superintendent of elections and to the county board in all other counties, to have moved from one address to another within the same county, the commissioner in counties having a superintendent of elections, and the county board in all other counties, shall cause the permanent registration forms of said registrants to be transferred to the proper registers, upon receipt of a change of residence notice duly executed by such registrants, as provided by law.

In case of registrants so found to have moved to any place outside the county or State, the commissioner in counties having a superintendent of elections, and the county board in all other counties, shall cause the permanent registration forms of such persons to be transferred to the inactive file. Such persons upon return to any municipality within the county shall be required to reregister before being allowed to vote.

In case of registrants so found to have died, been disqualified or improperly registered, the county board in counties not having a superintendent of elections shall cause the permanent registration forms of such persons to be transferred to the inactive or death file as the case may be.

The county board in counties not having a superintendent of elections before removing, for any reason whatsoever, the permanent registration forms of any registrant from the signature copy registers, or before transferring such forms to the inactive file shall cause to be published a notice setting forth the proposed action of the county board. This notice shall contain the list of the names and registered addresses of all registrants to be affected by the proposed action. Such notice and list shall be published at least two entire days prior to the removal of such names and shall be published in at least one, and if the county board deems necessary, two or more newspapers published within the county, one of which newspapers, at least, shall be published in the municipality affected, if there be one published therein; otherwise, one which shall have a circulation in said municipality. At least one of such newspapers shall be a daily newspaper, but if there be no daily newspapers published in the county then such notices shall be published as above provided in weekly papers. The notice and list shall in addition specify the reason or reasons for the contemplated removal or transfer of the permanent registration forms of the registrants affected. The notice and list shall be published in the manner above provided prior to the second Tuesday preceding any election.

Any person affected by any action of the county board in counties not having a superintendent of elections shall, during the two weeks immediately preceding any election and on election day, have the right to make application to any judge of the Superior Court in that county, for the purpose of obtaining an order entitling him to vote in the district in which he actually resides. The burden of proof shall be upon the applicant. The judge of the Superior Court if satisfied that the applicant is entitled, under the law, to vote at such election, and after determining the election district in which such person actually resides, may issue an order directing the district board of that district to permit such person to vote. Such person must

reregister before voting at any subsequent election by court order or otherwise. If the applicant shall be refused the right to vote, due to inability of the district board or of the commissioner or of the county board to find the permanent registration forms of such applicant, then in addition such applicant shall establish by reference to the registry lists of former elections, that he was previously registered. Such evidence shall be deemed sufficient to establish the fact that the applicant was formerly registered. If the order is directed to a district board, the district board shall certify and return the order at the close of the election to the commissioner.

In counties having a superintendent of elections, any registrant so found to have died, or been disqualified by conviction of a crime which would disfranchise a person under the laws of this State, or never has resided at the place of registry or is registered from some place other than his actual residence, or does not possess the qualifications to vote required by the Constitution of this State, or is otherwise not entitled to vote, the commissioner shall cause the permanent registration forms of such registrant to be transferred to the inactive or death file as the case may be.

The commissioner in counties having a superintendent of elections, before transferring such forms to the inactive file or death file, shall serve an order in writing, signed by him, upon the proper district board, ordering it to refuse to allow such person to vote at the next election.

The commissioner in counties having a superintendent of elections, before signing such order in writing to any district board, shall give notice of his proposed action to such registered person (1) personally, or (2) by leaving the same at the person's registered place of residence with a person above the age of fourteen years, if any such person can be found, and if not, by affixing the same to the outer door of such place of residence or to any other portion of such premises if no building be found thereon, or (3) by sending the same by mail addressed to the person at his registered place of residence at least two entire days before the issuance of the order; and the commissioner shall cause a list of the names of such persons, with their registry addresses, to be published at least two entire days before the issuance of the order in at least one, and if the commissioner deems necessary, two or more newspapers published within the county, at least one of which shall be a daily newspaper, if there be one published therein; otherwise, one which shall be published most frequently. Such published notice, in addition to containing the names and addresses of such persons, shall give notice to them of the proposed action of the commissioner. No such order in writing shall be signed by the commissioner subsequent to the Tuesday preceding an election.

In all counties when the transfer of any person's permanent registration form is to be made to the death file or is to be made to the inactive file because such person did not vote at any election during four consecutive years, or because the name of such person has been ordered stricken from the register by the court, or because such person has changed his or her name by

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decree of court, or because such person is a woman who changed her name due to marriage or divorce and neglected to reregister in accordance with law, or because the information which forms the basis of such proposed action in making such transfer was received from such person directly, no notice of such proposed action need be given to such registered person and such person's name and registry address need not be published as required in this section.

The commissioner in counties having a superintendent of elections shall cause such order to be delivered to the district board at the same time as the challenge lists are delivered, which order shall be receipted for by the judge of the district board, who shall use the order in conjunction with the registry list, so that no person whose name appears upon the order shall be allowed to vote. Such order shall be signed and certified to by each member of the district board to the effect that no person whose name appears therein has been allowed to vote. The order shall be returned to the commissioner at the same time and together with the challenge lists. Upon receipt of such order the commissioner shall thereupon transfer the permanent registration forms of the person named in such order to the inactive, death or conviction file, as the case may be, and he shall not be permitted to vote at any subsequent election, by court order or otherwise, unless he has reregistered.

Any person affected by the action of the commissioner in counties having a superintendent of elections shall, during the week immediately preceding the election and on the election day, have the right to make application to a judge of the Superior Court in the county for the purpose of obtaining an order entitling him to vote in the district in which he actually resides. The burden of proof shall be upon the applicant. The judge of the Superior Court if satisfied that the applicant is entitled under the law to vote at such election and after determining the election district in which the person actually resides may issue an order directing the district board of that district to permit such person to vote. If the applicant shall be refused the right to vote, due to the inability of the district board or of the commissioner or of the county board to find the permanent registration forms of such applicant, then in addition such applicant shall establish by reference to the registry lists of former elections that he was previously registered. Such evidence shall be deemed sufficient to establish the fact that the applicant was formerly registered. The district board shall certify and return the order to the commissioner at the close of the election, who thereupon shall restore the permanent registration forms of such person to the active file. Before the issuance of such order, the commissioner shall be heard personally, or by his chief deputy or assistants, as to the reasons why he has issued an order denying such person the right to vote. The commissioner or any one representing him shall have full power to cross-examine any witness. The judge of the Superior Court making such order shall cause a full record of the proceedings of the application to be taken stenographically, transcribed and filed in the office of the county clerk of the county, which record shall be open and public record. All costs

and expenses of such proceedings shall be paid by the county.

In no event shall the permanent registration forms or voting record of any registrant be removed or transferred to the inactive file subsequent to the second Tuesday preceding any election, until after such election; nor shall the permanent registration forms or voting record of any registrant in counties not having a superintendent of elections be removed or transferred to the inactive file if the name of such registrant is not first published in the manner above described, except as herein otherwise provided.

Any commissioner who, after ascertaining that a person has died, been disqualified, moved out of the permanent registration area or has been improperly registered, and who willfully or fraudulently refuses to cause to transfer the permanent registration forms of such persons to the proper file shall be guilty of a misdemeanor.]

a. Upon receipt by the commissioner of registration of a county from a registered voter of that county of a request that the name of the registrant be removed from the registry list of voters of the county, the commissioner shall so remove the registrant's name from that list. Notice by a registered voter to the commissioner of registration of a county that the registrant has ceased to reside in the county shall, for the purposes of this subsection, be deemed a request for removal of the registrant's name from the county registry list.

b. The commissioner of registration of any county may agree with the United States Postal Service or its licensee to receive information provided by the Postal Service concerning the change by any Postal Service customer of that customer's address within the county. If it appears from information so received that a Postal Service customer registered to vote in the county has moved to a different address, then (1) if that address is within the county, the commissioner shall cause the registration records of the registrant to be corrected accordingly and shall transmit to the resident by forwardable mail a notice of the change and a postage prepaid, pre-addressed return form by which the registrant may verify or correct the address information, or (2) if that address is not within the county, the commissioner shall undertake the confirmation notice procedure prescribed under subsection d. of this section to confirm the change of address.

c. The commissioner of registration of a county shall cause the name of a registrant to be removed from the registry list of the county if the registrant (1) confirms in writing, by return of a confirmation notice as prescribed under subsection d. of this section or by other means, that the registrant has changed residence to a place outside the county, or (2) has failed to respond to a confirmation notice as so prescribed and has not, in any election during the period beginning on the date on which the commissioner sends the confirmation notice to the registrant and ending on the day after the second general election for federal office following that date on which the notice is sent, (a) voted, or (b) appeared to vote and, if necessary, correct the official record of the registrant's address.

Other than as provided under subsection a. of this section, the

name of a registrant shall not be removed from the registry list of a county on the ground that the registrant has changed residence except as provided by this subsection.

A confirmation notice sent to ascertain whether a registrant continues to reside at the address from which that registrant is registered to vote shall be a postage prepaid and pre-addressed return card, sent by forwardable mail, which shall include: (1) space on which the registrant's current address may be entered; (2) the statement "To any voter who continues to reside at the residence address to which this notice is addressed or who no longer resides at that residence address but continues to reside in \_..... (name of county): please mail or personally deliver this postage prepaid card to the commissioner of registration to whom it is addressed not later than ..... (calendar date of the 29th day preceding the next election to be held in the county). If you do not return this card by that date, then at any election held subsequent to that date and on or before ..... (calendar date of the day after the second general election for federal office following that date), you may be required at the polls to affirm or confirm your address before you are permitted to vote, and if you do not vote in an election during that period, your name will be removed from the registry of eligible voters."; and (3) a statement, the text of which shall be prescribed by the Secretary of State, setting forth the means by which a registrant who has changed residence to a county different from that in which is located the residence to which the notice was originally addressed may retain the right to vote.

e. The commissioner of registration shall correct the registry list of eligible voters in accordance with change of residence information obtained in conformity with the provisions of this section.

(cf: P.L.1991, c.91, s.249)

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14. R.S.19:31-16 is amended to read as follows:

19:31-16. The health officer or other officer in charge of records of death in each municipality shall file with the commissioner [in counties not having a superintendent of elections and with the superintendent in counties having a superintendent of elections] of registration for the county in which the municipality is located once each month, during the first five days thereof, the age, date of death, and the names and addresses of all persons [over twenty-one] 18 years of age or older who have died within such municipality during the previous Upon receipt of such list the commissioner [or superintendent, as the case may be,] shall make such investigation as is necessary to establish to his satisfaction that such deceased person is [actually the same person who is permanently] registered as a voter in the county. If such fact is so established, the commissioner shall cause the [permanent] registration and record of voting forms of the deceased registrant to be transferred to the death file. [In counties having a superintendent of elections the superintendent shall certify to the commissioner such fact forthwith, including the address, municipality, ward and district of the deceased registrant, and the commissioner shall cause the permanent registration and

record of voting forms of the deceased registrant to be 1 2 transferred to the death file.] If the deceased person was not so 3 registered in the county, but the list filed with the commissioner 4 indicates that the person maintained a residence in one or more 5 other counties of this State, the commissioner shall notify the 6 commissioner in that other county or those other counties of 7 having received official notice of the death of the person, and 8 any commissioner of such other county who receives such 9 notification shall undertake the procedures prescribed herein with 10 respect to the registration in that county of the decedent.

(cf: P.L.1947,c.168,s.20)

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15. R.S.19:31-17 is amended to read as follows:

19:31-17. a. Once each month during the first five days thereof, the chief State election official shall notify the commissioner of registration of a county of any information which the official shall have received during the previous month from the United States Attorney under subsection g. of section 8 of Pub.L. 103-31 (42 U.S.C. 1973gg-6) concerning the conviction of a resident of the county of a crime under the laws of the United States, or any other official action relating to such a conviction, that would constitute grounds for disfranchisement of the person under the laws of this State.

b. Once each month during the first five days thereof the prosecutor of the county shall deliver to the commissioner [in counties not having a superintendent of elections and to the superintendent in counties having a superintendent of elections] a list of the names and addresses of all persons and their ages and offenses who have been convicted during the previous month of a crime which would disfranchise them under the laws of this State, including therewith the date upon which judgment of conviction was entered against the person, and also including a statement of any sentence imposed by the court during the month upon any person so convicted during that month or any previous month; provided, however, if the address of the person so convicted is located in a county other than the county in which the conviction was obtained the said prosecutor shall mail a report of such conviction to the proper election official of the county in which the address of such person is located.

c. Upon the receipt of the notice prescribed under subsection a. of this section or the list [or the report] prescribed under subsection b. hereof, the commissioner [or superintendent, as the case may be, shall make such investigation as is necessary to establish to his satisfaction that the convicted person is [actually the same person who is permanently] registered to vote in the county. If it is so established, the commissioner shall cause the [permanent] registration and record of voting forms of such convicted registrant to be transferred to the conviction file. [In counties having a superintendent of elections, the superintendent shall certify to the commissioner such fact forthwith, including the address, municipality, ward and district of the convicted registrant and the commissioner shall cause the permanent registration and record of voting forms of the convicted registrant to be transferred to the inactive file.] In the event the person so convicted is not registered at the time the list or report

- is received, the commissioner [or superintendent, as the case may 1 be,] shall cause an index card to be made out and inserted in its 2
- 3 proper place in the master index file bearing the information
- 4 received from the State election official or a county prosecutor,
- 5 and the person so convicted shall be denied the right to register.
- 6 Such persons upon the restoration of their citizenship rights or
- 7 upon being pardoned shall be required to register or reregister
- before being allowed to vote. 8
- 9 (cf: P.L.1950, c.37, s.1)
  - 16. R.S.19:31-23 is amended to read as follows:
- 10 11 19:31-23. Following each election the commissioner shall cause the record of voting as shown on the record of voting forms 12 13 in the signature copy registers or, in counties in which polling 14 records are used in place of those signature copy registers pursuant to section 2 of P.L., c. (C.) (now pending before 15 the Legislature as Assembly Bill No. 874 (2R)), as shown in the 16 polling records, to be entered on the record of voting forms in the 17 18 original [permanent] registration binders or to be entered into 19 electronic data processing equipment used to file and store voter information for the voters registered in a county, pursuant to 20 21 section 1 of P.L., c. (C.) (now pending before the Legislature as Assembly Bill No. 874 (2R)). An entry of any 22 record of voting which shall have been made by means of 23 electronic data processing equipment under that section 1 shall 24
- 25 be retained for a period of not less than six years following the election at which the vote so recorded was cast. 26
- 27 (cf: R.S.19:31-23)

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- 17. R.S.19:31-24 is amended to read as follows: 28
  - 19:31-24. In the event of the loss or destruction of any or all of the original or duplicate [permanent] registration binders for any reason other than their elimination as permitted pursuant to sections 1 and 2, respectively, of P.L., c. (C.) (now pending before the Legislature as Assembly Bill No. 874 (2R)), or,
- 34 in counties in which registration information has been filed and is
- 35 stored by means of data processing equipment in accordance with 36
- the provisions of that section 1 of P.L., c., in the event of 37 the loss or destruction of any or all of the original completed
- 38 voter registration forms or any new or amended forms required
- 39 under subsection c. of that section to be maintained in a
- permanent and separate file, the commissioner shall promptly 40
- provide for a general registration at the regular polling places in 41
- the district or districts for which the binders<sup>1</sup>, registration 42 forms, or other official voter registration information have been 43
- lost or destroyed. 44
- 45 (cf: R.S.19:31-24)
- 46 18. R.S.19:31-26 is amended to read as follows:
- 47 19:31-26. [The] Unless voter registration information is filed
- and stored in electronic data processing equipment in accordance 48 49 with the provisions of subsection a. of section 1 of P.L., c.
- (C. ) (now pending before the Legislature as Assembly Bill No. 50
- 874 (2R)), the commissioner shall make and maintain a card index 51
- file showing on separate cards the full name, address, 52
- municipality, ward and district, registration number and date of 53
- registration of each person registered [permanently] in his 54

county. This file shall be arranged alphabetically according to names irrespective of municipality, ward, district, registration number, and date of registration. Reasonably sufficient space shall be reserved on each card for the notations to be made thereon as herein provided.

The commissioner shall cause to be made notation on these cards as to each registrant respectively whose registration forms have been transferred from one register to another or to the inactive, death or conviction files concurrently with such transfer. The card with such notations shall show the location of the registration forms of each registrant at all times. All changes of address of the registrant, including those within the same district, shall be noted on these cards concurrently with changes of address on the [permanent] registration forms.

(cf: R.S.19:31-26)

- 19. Section 4 of P.L.1991, c.318 (C.34:1A-12.4) is amended to read as follows:
- 4. The Director of the Division of Worker's Compensation shall:
- a. cause copies of the voter registration forms furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be prominently displayed at each public office of the division and to be made readily available to each individual who, when applying for benefits under R.S. 43:21-19 et seq., may wish, on a voluntary basis, to register to vote. An employee of the division [shall inquire of every applicant for such benefits whether the applicant, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the applicant that whether or not the applicant chooses to register will not affect the applicant's eligibility for those benefits. The employee] shall provide the applicant with any assistance necessary in completing the form; shall inform the applicant that the applicant may leave the completed form with the employee; and, if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark it with the date on which it was so received, and forward it to the Secretary of State;
- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every office of the division which distributes application forms for benefits administered by the division;
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each office of the division which distributes application forms for benefits administered by the division which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4); and
- d. provide for the collection of completed voter registration forms by any employee of the division who is employed in any office which distributes application forms for benefits administered by the division, and for the transmittal of the forms to the Secretary of State.
- 54 (cf: P.L.1991, c.318, s.4)

1 <sup>1</sup>[20. Section 6 of P.L.1991, c.318 (C.34:1A-15.2) is amended 2 to read as follows:

- The Director of the Division of Unemployment and Temporary Disability Insurance shall:
- a. cause copies of the voter registration forms furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be prominently displayed at each public office of the division and to be made readily available to each individual who, when applying for benefits administered by the division, may wish, on a voluntary basis, to register to vote. An employee of the division [shall inquire of every applicant for such services whether the applicant, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the applicant that whether or not the applicant chooses to register will not affect the applicant's eligibility for those benefits. The employee] shall provide the applicant with any assistance necessary in completing the form; shall inform the applicant that the applicant may leave the completed form with the employee; and, if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark it with the date on which it was so received, and forward it to the Secretary of State;
- provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every office of the division which receives applications for services administered by the division;
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each office of the division that receives applications for services administered by the division which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4); and
- d. provide for the collection of completed voter registration forms by any employee of the division who is employed in any office which receives applications for services administered by the division, and for the transmittal of the forms to the Secretary of State.
- 39 (cf: P.L.1991, c.318, s.6)]

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- 20. (New section) The Secretary of State is authorized, on behalf of this State, to enter into and to carry out an agreement with the Secretary of Defense of the United States for joint development and implementation of procedures for persons to apply at recruitment offices of the Armed Forces of the United States to register as voters of this State. The terms of the agreement with respect to the implementation of those procedures shall conform as nearly as possible to the provisions for the implementation of such procedures at each agency or office providing or administering assistance under the "New Jersey Medical Assistance and Health Services Program" pursuant to the provisions of section 28 of P.L. , c.
- )(now pending before the Legislature as this bill). 1 52
- 21. Section 9 of P.L.1991, c.318 (C.44:1-24.2) is amended to 53 read as follows: 54

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9. The superintendent, director or other chief administrative officer of each county welfare agency or county board of social services shall:

a. cause copies of the voter registration forms furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) and the declination form provided for in subsection b. of section 26 of (C. ) (now pending before the Legislature as this , C. bill) to be [prominently displayed] distributed at the [principal location of the office and to be made readily available] offices of the agency or board to each person [who, when] appearing in person at that location to apply for services under any program administered by the office [, may wish, on a voluntary basis, to register to vote] or to seek a recertification, renewal or change of address relative to the assistance provided at such office. An employee of the office shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's eligibility for those services. The employee shall subsequently review the forms to determine whether or not the applicant wishes to register to vote. If the person does not wish to register, the employee shall provide the person with any assistance necessary to complete the declination form and then inform the person that the form will be retained by the employee. If the applicant wishes to register, the employee shall provide the person with any assistance necessary in completing the voter registration form; shall inform the person that the person may leave the completed form with the employee or mail it personally to the Secretary of State; and, if the person chooses to leave the form, shall accept the completed form, stamp or otherwise mark [it] the lower right hand corner of the document with the date on which it was so received, and forward the county [board of elections] commissioner of registration. The employee shall provide to each applicant who does not decline to register to vote the same degree of assistance with regard to the completion of the voter registration form as is provided by the division with regard to the completion of its own forms, unless the applicant refuses such assistance;

- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to [that location] every office of the agency or board;
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to the location in the case of any office on aging which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4); [and]
- d. provide for the collection of completed voter registration forms by any employee of the office and for the transmittal of the forms to the county [board of elections] commissioner of registration or the Secretary of State;
- e. provide that the forms, instructions and assistance specified in subsection a. of this section shall be provided to any applicant with a disability who receives assistance or services at that

- 1 person's home from an agent or employee of the agency or board;
  - f. inform each agent or employee of the agency or board who assists in registering a person to vote that that agent or employee shall not:
  - (1) seek to influence an applicant's political preference or party registration;
    - (2) display any such political preference or party allegiance;
  - (3) make any statement to an applicant or take any action the purpose or effect of which is to discourage the applicant from registering to vote; or
    - (4) make any statement to an applicant or take any action the purpose or effect of which is to lead the applicant to believe that a decision to register or not to register has any bearing on the availability of services or benefits; and
    - g. make certain that no information relating to a declination to register to vote by an individual in connection with any type of application for service made by that individual at an office of the agency or board is used for any purpose other than voter registration.
- 20 (cf: P.L.1991, c.318, s.9)

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- 22. Section 7 of P.L.1991, c.318 (C.52:18A-24.1) is amended to read as follows:
  - 7. The Director of the Division of Taxation shall:
  - a. cause copies of the voter registration forms furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be included in the pamphlet of instructions concerning the filing with the division of a tax return required to be filed under the "New Jersey Gross Income Tax Act", P.L.1976, c.47 (N.J.S.54A:1-1 et seq.), and also to be prominently displayed at each public office of the division and to be made readily available to each person who, when appearing in person at that office, may wish, on a voluntary basis, to register to vote. An employee of the division shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's legal obligation under any law administered by the division. The employee shall provide the person with any assistance necessary in completing the form; shall inform the person that the person may leave the completed form with the employee; and, if the person chooses to leave the form, shall accept the completed form, stamp or otherwise mark it with the date on which it was so received, and forward it to the Secretary of State;
  - b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every office of the division which provides assistance to the public with respect to the laws administered by the division;
  - c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each office of the division which provides assistance to the public with respect to the laws administered by the division which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965,

1 c.29 (C.19:23-22.4); and

 d. provide for the collection of completed voter registration forms by any employee of the division who is employed in any office which provides assistance to the public with respect to the laws administered by the division, and for the transmittal of the forms to the Secretary of State.

(cf: P.L.1991, c.318, s.7)

- 23. (New section) Notwithstanding any law, rule or regulation to the contrary, each applicant for a State motor vehicle driver's license application, including any application for a renewal thereof, submitted to an agent of the Division of Motor Vehicles in the Department of Law and Public Safety shall be offered an opportunity to register to vote.
- 24. (New section) a. The Secretary of State, with the assistance and concurrence of the Director of the Division of Motor Vehicles, shall formulate a means of permitting a person to simultaneously apply for a motor vehicle driver's license and to register to vote which satisfies both the requirements necessary to receive a license to operate a motor vehicle, pursuant to R.S.39:3-10, and to be permitted to register to vote, pursuant to R.S.19:4-1.

The Division of Motor Vehicles, upon receipt of a completed voter registration application under this section, shall stamp or otherwise mark the lower right hand corner of the document with the date on which it was so received and forward the document to the Secretary of State no later than the 10th day following the date of acceptance.

- b. Each application for voter registration which is received by the Division of Motor Vehicles shall be considered and processed as the replacement for any pre-existing voter registration of the applicant.
- c. Each change of address notification submitted to the Director of the Division of Motor Vehicles for the purpose of maintaining current information on a person's motor vehicle license shall be reported to the Secretary of State no later than the <sup>1</sup>[fifth] 10th day following its receipt by the Division of Motor Vehicles and shall serve as notification for the change of address process, unless the registrant indicates that the change of address is not for voter registration purposes.
- 25. (New section) The Secretary of State is designated the chief State election official and shall be responsible for the coordination of this State's responsibilities pursuant to the provisions of the "National Voter Registration Act of 1993," Pub.L. 103-31 (42 U.S.C. §1973gg et seq.).
- 45 26. (New section) a. As used in this section, "voter 46 registration agency" means:

Any agency or office serving as a food stamp issuer, pursuant to P.L.1988, c.79 (C.44:8-153 et seq.) and the "Food Stamp Act of 1977," Pub.L. 95-113 (7 U.S.C.\\$2011 et seq.);

Any agency or office providing or administering assistance under the "New Jersey Medical Assistance and Health Services Program," pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.) and 42 U.S.C.§1395 et seq.;

Any agency or office distributing food pursuant to the special

supplemental food program for women, infants and children (WIC), established pursuant to P.L.1987, c.261 (C.26:1A-36.1 et seq.) and Pub.L. 95-267 (42 U.S.C.§1786);

 Any agency or office administering assistance under the "Aid to Families With Dependent Children Program," established pursuant to P.L.1959, c.86 (C.44:10-1) and 42 U.S.C.\$601 et seq.;

Any public office of the Division of Developmental Disabilities, established pursuant to section 2 of P.L.1985, c.145 (C.30:6D-24), in the Department of Human Services; <sup>1</sup>[and]

Any recruitment office of the Armed Forces of the United States, subject to any agreement between this State and the Secretary of Defense of the United States for the joint development and implementation, as provided under subsection (c) of section 7 of Pub.L.103-31 (42 USC §1973gg-6), of procedures for applying at those offices to register to vote;

Any office of the Division of Vocational Rehabilitation Services of the New Jersey Department of Labor;

Any office of the Commission for the Blind and Visually Impaired of the New Jersey Department of Human Services; 1

Any county welfare agency or county board of social services established pursuant to the provisions of chapter 1 or chapter 4 of Title 44 of the Revised Statutes 1;

The office of the commissioner of registration in the several counties of this State; and

Any office of the municipal clerk in the several municipalities of this State<sup>1</sup>.

- b. With each voter registration form and instructions provided to the chief administrative officer at each voter registration agency under subsections e. and f. of section 16 of P.L.1974, c.30 (C.19:31-6.4), the Secretary of State shall provide at the same time a declination form that includes:
- (1) the question: "If you are not registered to vote where you live now, would you like to apply to register to vote here today?";
- (2) the statement: "Applying to register or declining to register to vote will not affect the amount of assistance that you will be provided by this agency.";
- (3) boxes for the applicant to check to indicate whether the applicant would or would not like to register to vote, together with the statement "IF YOU DO NOT CHECK EITHER BOX, YOU WILL BE CONSIDERED TO HAVE DECIDED NOT TO REGISTER TO VOTE AT THIS TIME.";
- (4) the statement: "If you would like help in filling out the voter registration application form, we will help you. The decision to seek or accept help is yours. You may fill out the application form in private.";
- (5) the statement: "If you believe that someone has interfered with your right to register or to decline to register to vote, your right to privacy in deciding whether to register or in applying to register to vote, or your right to choose your own political party or other political preference, you may file a complaint with the Secretary of State." (insert address and current telephone number); and
- (6) the statement: IF YOU DECLINE TO REGISTER TO VOTE
   AT THIS TIME, YOUR DECISION WILL REMAIN CONFIDENTIAL

AND WILL BE USED ONLY FOR VOTER REGISTRATION PURPOSES. IF YOU DO REGISTER TO VOTE, THE WAY IN WHICH YOU DO SO WILL REMAIN CONFIDENTIAL AND WILL BE USED ONLY FOR VOTER REGISTRATION PURPOSES.

- c. The Secretary of State shall cause to be prepared declination forms in the form provided for by subsection b. of this section in both the English and Spanish languages and shall provide such forms to the chief administrative officer of each voter registration agency which has an office in any county in which there is at least one election district in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4).
- d. The Secretary of State shall adopt, pursuant to consultation with the chief administrative officers at voter registration agencies, regulations for the prompt return of the completed voter registration forms, but in no case shall the forms be returned later than the fifth day following the date on which the completed forms are received by the voter registration agencies.
- e. All registration forms received by the Secretary of State in the mail or forwarded to the Secretary of State by employees or agents of the voter registration agencies shall be forwarded to the commissioner of registration in the county of the registrant.
- f. Each completed declination form received by a voter registration agency shall be kept confidential for a period of at least two years. The Secretary of State shall determine, pursuant to consultation with the chief adminstrative officers at voter registration agencies, which office or agency shall retain the declination forms.
- 27. (New section) The director or other chief administrative officer of each agency or office serving as a food stamp issuer shall:
- a. cause copies of the voter registration forms and instructions provided for under subsections e. and f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) and the declination form provided for in subsection b. of section 26 of P.L. , C. (C. )(now pending before the Legislature as this bill) to be distributed at each such agency or office to each person appearing in person thereat to apply for services or assistance provided thereby or to seek a recertification, renewal or change of address relative to the assistance provided at such office. An employee of the agency or office shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's eligibility for those services. The employee shall subsequently review the forms to determine whether or not the person wishes to register to vote. If the person does not wish to register, the employee shall provide the person with any assistance necessary to complete the declination form and then inform the person that the form will be retained by the employee. If the person wishes to register, the employee shall provide the person with any assistance necessary in completing the voter registration form; shall inform the applicant that the applicant may leave the completed form with the

employee or mail it personally to the Secretary of State; and if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark the lower right hand of the document with the date on which it was so received, and forward it to the Secretary of State. The employee shall provide to each applicant who does not decline to register to vote the same degree of assistance with regard to the completion of the voter registration form as is provided by the office with regard to the completion of its own forms, unless the applicant refuses such assistance;

- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every agency and office which provides assistance under P.L.1988, c.79 (C.44:8-153 et seq.) and the "Food Stamp Act of 1977," Pub.L.95-113 (7 U.S.C.\(\frac{9}{2}\)2011 et seq.);
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to the agencies and offices which are located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4);
- d. provide for the collection of completed voter registration forms by any employee of the agency or office for the transmittal of the forms to the Secretary of State;
- e. provide that the forms, instructions and assistance specified in subsection a. of this section shall be provided to any person with a disability who receives assistance or services at that person's home from an employee of the agency or office;
- f. inform each employee of the agency or office who assists in registering a person to vote that that employee shall not:
- (1) seek to influence an applicant's political preference or party registration;
  - (2) display any such political preference or party allegiance;
- (3) make any statement to an applicant or take any action the purpose or effect of which is to discourage the applicant from registering to vote; or
- (4) make any statement to an applicant or take any action the purpose or effect of which is to lead the applicant to believe that a decision to register or not to register has any bearing on the availability of services or benefits; and
- g. make certain that no information relating to a declination to register to vote by an individual in connection with any type of application for service made by that individual at any agency or office is used for any purpose other than voter registration.
- 28. (New section) The director or other chief administrative officer of each agency or office providing or administering assistance under the "New Jersey Medical Assistance and Health Services Program" shall:
- a. cause copies of the voter registration forms and instructions provided for under subsections e. and f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) and the declination form provided for in subsection b. of section 26 of P.L. , c. (C. )(now pending before the Legislature as this bill) to be distributed at each such agency or office to each person appearing in person thereat to

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apply for services or assistance provided thereby or to seek a recertification, renewal or change of address relative to the assistance provided at such office. An employee of the agency or office shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's eligibility for those services. employee shall subsequently review the forms to determine whether or not the person wishes to register to vote. If the person does not wish to register, the employee shall provide the person with any assistance necessary to complete the declination form and then inform the person that the form will be retained by the employee. If the person wishes to register, the employee shall provide the person with any assistance necessary in completing the voter registration form; shall inform the applicant that the applicant may leave the completed form with the employee or mail it personally to the Secretary of State; and if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark the lower right hand corner of the document with the date on which it was so received, and forward it to the Secretary of State. The employee shall provide to each applicant who does not decline to register to vote the same degree of assistance with regard to the completion of the voter registration form as is provided by the office with regard to the completion of its own forms, unless the applicant refuses such assistance;

- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every agency and office which provides assistance under P.L.1968, c.413 (C.30:4D-1 et seq.) and 42 U.S.C.§1395 et seq.;
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to the agencies and offices which are located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4);
- d. provide for the collection of completed voter registration forms by any employee of the agency or office for the transmittal of the forms to the Secretary of State;
- e. provide that the forms, instructions and assistance specified in subsection a. of this section shall be provided to any person with a disability who receives assistance or services at that person's home from an employee of the agency or office;
- f. inform each employee of the agency or office who assists in registering a person to vote that that employee shall not:
- (1) seek to influence an applicant's political preference or party registration;
  - (2) display any such political preference or party allegiance;
- (3) make any statement to an applicant or take any action the purpose or effect of which is to discourage the applicant from registering to vote; or
- (4) make any statement to an applicant or take any action the purpose or effect of which is to lead the applicant to believe that

a decision to register or not to register has any bearing on the availability of services or benefits; and

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g. make certain that no information relating to a declination to register to vote by an individual in connection with any type of application for service made by that individual at any agency or office is used for any purpose other than voter registration.

29. (New section) The director or other chief administrative officer of each agency or office distributing food pursuant to the special supplemental food program for women, infants and children (WIC) shall:

a. cause copies of the voter registration forms and instructions provided for under subsections e. and f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) and the declination form provided for in subsection b. of section 26 of P.L. , C. (C. )(now pending before the Legislature as this bill) to be distributed at each such agency or office to each person appearing in person thereat to apply for services or assistance provided thereby or to seek a recertification, renewal or change of address relative to the assistance provided at such office. An employee of the agency or office shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's eligibility for those services. employee shall subsequently review the forms to determine whether or not the person wishes to register to vote. If the person does not wish to register, the employee shall provide the person with any assistance necessary to complete the declination form and then inform the person that the form will be retained by the employee. If the person wishes to register, the employee shall provide the person with any assistance necessary in completing the voter registration form; shall inform the applicant that the applicant may leave the completed form with the employee or mail it personally to the Secretary of State; and if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark the lower right hand corner of the document with the date on which it was so received, and forward it to the Secretary of State. The employee shall provide to each applicant who does not decline to register to vote the same degree of assistance with regard to the completion of the voter registration form as is provided by the office with regard to the completion of its own forms, unless the applicant refuses such assistance;

- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every agency and office which provides assistance under P.L.1987, c.261 (C.26:1A-36.1 et seq.) and Pub.L. 95-267 (42 U.S.C.§1786);
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to the agencies and offices which are located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4);
- d. provide for the collection of completed voter registration

forms by any employee of the agency or office for the transmittal of the forms to the Secretary of State;

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- e. provide that the forms, instructions and assistance specified in subsection a. of this section shall be provided to any person with a disability who receives assistance or services at that person's home from an employee of the agency or office;
- f. inform each employee of the agency or office who assists in registering a person to vote that that employee shall not:
- (1) seek to influence an applicant's political preference or party registration;
  - (2) display any such political preference or party allegiance;
- (3) make any statement to an applicant or take any action the purpose or effect of which is to discourage the applicant from registering to vote; or
- (4) make any statement to an applicant or take any action the purpose or effect of which is to lead the applicant to believe that a decision to register or not to register has any bearing on the availability of services or benefits; and
- g. make certain that no information relating to a declination to register to vote by an individual in connection with any type of application for service made by that individual at any agency or office is used for any purpose other than voter registration.
- 30. (New section) The director or other chief administrative officer of each agency or office administering assistance under the "Aid to Families With Dependent Children" program shall:
- a. cause copies of the voter registration forms and instructions provided for under subsections e. and f. of section 16 of P.L.1974, c.30 (19:31-6.4) and the declination form provided for in subsection b. of section 26 of P.L. , C. (C. )(now pending before the Legislature as this bill) to be distributed at each such agency or office to each person appearing in person thereat to apply for services or assistance provided thereby or to seek a recertification, renewal or change of address relative to the assistance provided at such office. An employee of the agency or office shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's eligibility for those services. employee shall subsequently review the forms to determine whether or not the person wishes to register to vote. If the person does not wish to register, the employee shall provide the person with any assistance necessary to complete the declination form and then inform the person that the form will be retained by the employee. If the person wishes to register, the employee shall provide the person with any assistance necessary in completing the voter registration form; shall inform the applicant that the applicant may leave the completed form with the employee or mail it personally to the Secretary of State; and if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark the lower right hand corner of the document with the date on which it was so received, and forward it to the Secretary of State. The employee shall provide to each applicant who does not decline to register to

vote the same degree of assistance with regard to the completion of the voter registration form as is provided by the office with regard to the completion of its own forms, unless the applicant refuses such assistance;

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- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every agency and office which provides assistance under P.L.1959, c.86 (C.44:10-1) and 42 U.S.C.§601 et seq.;
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to the agencies and offices which are located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4);
- d. provide for the collection of completed voter registration forms by any employee of the agency or office for the transmittal of the forms to the Secretary of State;
- e. provide that the forms, instructions and assistance specified in subsection a. of this section shall be provided to any person with a disability who receives assistance or services at that person's home from an employee of the agency or office;
- f. inform each employee of the agency or office who assists in registering a person to vote that that employee shall not:
- (1) seek to influence an applicant's political preference or party registration;
  - (2) display any such political preference or party allegiance;
- (3) make any statement to an applicant or take any action the purpose or effect of which is to discourage the applicant from registering to vote; or
- (4) make any statement to an applicant or take any action the purpose or effect of which is to lead the applicant to believe that a decision to register or not to register has any bearing on the availability of services or benefits; and
- g. make certain that no information relating to a declination to register to vote by an individual in connection with any type of application for service made by that individual at any agency or office is used for any purpose other than voter registration.
- 31. (New section) The director or other chief administrative officer of any public office of the Division of Developmental Disabilities shall:
- a. cause copies of the voter registration forms and instructions provided for under subsections e. and f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) and the declination form provided for in subsection b. of section 26 of P.L. , C. (C. )(now pending before the Legislature as this bill) to be distributed at each such office to each person appearing in person thereat to apply for or assistance provided thereby or to seek a recertification, renewal or change of address relative to the assistance provided at such office. An employee of the office shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's eligibility for those services. The employee

shall subsequently review the forms to determine whether or not the person wishes to register to vote. If the person does not wish to register, the employee shall provide the person with any assistance necessary to complete the declination form and then inform the person that the form will be retained by the employee. If the person wishes to register, the employee shall provide the person with any assistance necessary in completing the voter registration form; shall inform the applicant that the applicant may leave the completed form with the employee or mail it personally to the Secretary of State; and if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark the lower right hand corner of the document with the date on which it was so received, and forward it to the Secretary of State. The employee shall provide to each applicant who does not decline to register to vote the same degree of assistance with regard to the completion of the voter registration form as is provided by the office with regard to the completion of its own forms, unless the applicant refuses such assistance;

- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every office which provides assistance under section 2 of P.L.1985, c.145 (C.30:6D-24);
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to the offices which are located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4);
- d. provide for the collection of completed voter registration forms by any employee of the office for the transmittal of the forms to the Secretary of State;
- e. provide that the forms, instructions and assistance specified in subsection a. of this section shall be provided to any person with a disability who receives assistance or services at that person's home from an employee of the office;
- f. inform each employee of the office who assists in registering a person to vote that that employee shall not:
- (1) seek to influence an applicant's political preference or party registration;
  - (2) display any such political preference or party allegiance;
- (3) make any statement to an applicant or take any action the purpose or effect of which is to discourage the applicant from registering to vote; or
- (4) make any statement to an applicant or take any action the purpose or effect of which is to lead the applicant to believe that a decision to register or not to register has any bearing on the availability of services or benefits; and
- g. make certain that no information relating to a declination to register to vote by an individual in connection with any type of application for service made by that individual at any office is used for any purpose other than voter registration.
- 32. (New section) The director or other chief administrative officer of the Division of Vocational Rehabilitation Services in the Department of Labor shall:

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a. cause copies of the voter registration forms and instructions provided for in subsections e. and f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) and the declination form provided for in subsection b. of section 26 of P.L. , C. (C. )(now pending before the Legislature as this bill) to be distributed at each office thereof to each person appearing in person at the office to apply for services or assistance provided by the office or to seek a recertification, renewal or change of address relative to the assistance provided at such office. An employee of the office shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's eligibility for those services. The employee shall subsequently review the forms to determine whether or not the person wishes to register to vote. If the person does not wish to register, the employee shall provide the person with any assistance necessary to complete the declination form and then inform the person that the form will be retained by the employee. If the person wishes to register, the employee shall provide the person with any assistance necessary in completing the voter registration form; shall inform the applicant that the applicant may leave the completed form with the employee or mail it personally to the Secretary of State; and if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark the lower right hand corner of the document with the date on which it was so received, and forward it to the Secretary of State. The employee shall provide to each applicant who does not decline to register to vote the same degree of assistance with regard to the completion of the voter registration form as is provided by the office with regard to the completion of its own forms, unless the applicant refuses such assistance;

- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to each such office;
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages in those offices which are located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4);
- d. provide for the collection of completed voter registration forms by any employee of the office and for the transmittal of the forms to the Secretary of State;
- e. provide that the forms, instructions and assistance specified in subsection a. of this section shall be provided to any person with a disability who receives assistance or services at that person's home from an employee of the office;
- f. inform each employee of the office who assists in registering a person to vote that that employee shall not:
- seek to influence an applicant's political preference or party registration;
  - (2) display any such political preference or party allegiance;
  - (3) make any statement to an applicant or take any action the

purpose or effect of which is to discourage the applicant from registering to vote; or

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- (4) make any statement to an applicant or take any action the purpose or effect of which is to lead the applicant to believe that a decision to register or not to register has any bearing on the availability of services or benefits; and
- g. make certain that no information relating to a declination to register to vote by an individual in connection with any type of application for service made by that individual at any office is used for any purpose other than voter registration.
- 33. (New section) The director or other chief administrative officer of any public office of the Commission for the Blind and Visually Impaired shall:

a. cause copies of the voter registration forms and instructions provided for under subsections e. and f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) and the declindation form provided for in subsection b. of section 26 of P.L., c. (C. ) (now pending before the Legislature as this bill) to be distributed at each such office to each person appearing in person thereat to apply for services or assistance provided thereby or to recertification, renewal or change of address relative to the assistance provided at such office. An employee of the office shall inquire of every such person whether the person, if not already registered to vote from the place of his or her present residence, wishes to be so registered and shall inform the person that whether or not the applicant chooses to register will not affect the person's eligibility for those services. The employee shall subsequently review the forms to determine whether or not the person wishes to register to vote. If the person does not wish to register, the employee shall provide the person with any assistance necessary to complete the declination form and then inform the person that the form will be retained by the employee. If the person wishes to register, the employee shall provide the person with any assistance necessary in completing the voter registration form; shall inform the applicant that the applicant may leave the completed form with the employee or mail it personally to the Secretary of State; and if the applicant chooses to leave the form, shall accept the completed form, stamp or otherwise mark the lower right hand corner of the document with the date on which it was so received, and forward it to the Secretary of State. The employee shall provide to each applicant who does not decline to register to vote the same degree of assistance with regard to the completion of the voter registration form as is provided by the office with regard to the completion of its own forms, unless the applicant refuses such assistance:

- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to every office of the commission which provides assistance;
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages in those offices which are located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4);

- d. provide for the collection of completed voter registration forms by any employee of the office and for the transmittal of the forms to the Secretary of State;
- e. provide that the forms, instructions and assistance specified in subsection a. of this section shall be provided to any person with a disability who receives assistance or services at that person's home from an employee of the office;
- f. inform each employee of the office who assists in registering a person to vote that that employee shall not:
- (1) seek to influence an applicant's political preference or party registration;
  - (2) display any such political preference or party allegiance;
- (3) make any statement to an applicant or take any action the purpose or effect of which is to discourage the applicant from registering to vote; or
- (4) make any statement to an applicant or take any action the purpose or effect of which is to lead the applicant to believe that a decision to register or not to register has any bearing on the availability of services or benefits; and
- g. make certain that no information relating to a declination to register to vote by an individual in connection with any type of application for service made by that individual at any office is used for any purpose other than voter registration.
- <sup>1</sup>34. (New section) The commissioner of registration in each of the several counties shall make available at the office of the commissioner to each person appearing in person thereat to apply for services or assistance provided thereby the assistance in registration prescribed by paragraph (4) of subsection (a) of section 7 of Pub.L.103-31 (42 U.S.C. 1973gg-5). Any person providing such assistance in registration shall be subject to the restrictions of paragraph (5) of that subsection.<sup>1</sup>
- <sup>1</sup>35. (New section) The municipal clerk in each of the several municipalities of this State shall make available at the office of the clerk to each person appearing in person thereat to apply for services or assistance provided thereby the assistance in registration prescribed by paragraph (4) of subsection (a) of section 7 of Pub.L. 103-31 (42 U.S.C. 1973gg-5). Any person providing such assistance in registration shall be subject to the restrictions of paragraph (5) of that subsection. <sup>1</sup>
- <sup>1</sup>[34.] <u>36.</u><sup>1</sup> (New section) The director or other chief administrative officer of each free county library shall:
- a. cause copies of the voter registration forms and instructions furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be displayed at the principal and any branch location of that library and to be made available to each person who, when appearing in person at such location to apply for services administered by the library, may wish, on a voluntary basis, to register to vote;
- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to each such principal or branch location; and
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each library which provides services under any program administered

by the library which is located in any county in which bilingual 2 sample ballots must be provided pursuant to R.S.19:14-21, 3 R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4).

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<sup>1</sup>[35.] 37.<sup>1</sup> (New section) The director or other chief administrative officer of each regional library established under the provisions of P.L.1962, c.134 (C.40:33-13.3 et seq.) shall:

- a. cause copies of the voter registration forms and instructions furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be displayed at the principal and any branch location of that library and to be made available to each person who, when appearing in person at such location, may wish, on a voluntary basis, to register to vote;
- provide for the continuous supply of the forms and instructions specified in subsection a. of this section to each such principal or branch location; and
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each library which provides services under any program administered by the library which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4).
- <sup>1</sup>[36.] 38.<sup>1</sup> (New section) The director or other chief administrative officer of a free public library in any municipality
- a. cause copies of the voter registration forms and instructions furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be displayed at the principal and any branch location of that library and to be made available to each person who, when appearing in person at such location, may wish, on a voluntary basis, to register to vote:
- provide for the continuous supply of the forms and instructions specified in subsection a. of this section to each such principal or branch location; and
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each library which provides services under any program administered by the library which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4).
- $^{1}[37.]$   $\underline{39.}^{1}$  (New section) The director or other chief administrative officer of a joint free public library serving two or more municipalities shall:
- a. cause copies of the voter registration forms and instructions furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be displayed at the principal and any branch location of that library and to be made available to each person who, when appearing in person at such location, may wish, on a voluntary basis, to register to vote;
- provide for the continuous supply of the forms and instructions specified in subsection a. of this section to each such principal or branch location; and
- 52 c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each 53 54 library which provides services under any program administered

by the library which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4).

<sup>1</sup>[38.] <u>40.</u><sup>1</sup> (New section) The manager or other chief administrative officer of any office or commercial establishment where State licenses or permits, other than licenses or permits issued by a professional or occupational board established under the laws of this State, are available to individual members of the public shall:

- a. cause copies of the voter registration forms and instructions furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be displayed at the office or commercial establishment and to be made available to each person who, when appearing in person at such location to obtain a State license or permit, may wish, on a voluntary basis, to register to vote;
- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to each such office or establishment; and
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each office or establishment which provides services under any program administered thereby which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4).
- <sup>1</sup>[39.] <u>41.</u><sup>1</sup> (New section) The Adjutant General of the Department of Military and Veterans' Affairs shall:
- a. cause copies of the voter registration forms and instructions furnished under subsection f. of section 16 of P.L.1974, c.30 (C.19:31-6.4) to be displayed at each recruitment office of the New Jersey National Guard and to be made available to each person who, when appearing in person at such office to apply for enlistment in the Guard, may wish, on a voluntary basis, to register to vote;
- b. provide for the continuous supply of the forms and instructions specified in subsection a. of this section to each such office; and
- c. provide the forms and instructions specified in subsection a. of this section in both the English and Spanish languages to each recruitment office of the New Jersey National Guard which is located in any county in which bilingual sample ballots must be provided pursuant to R.S.19:14-21, R.S.19:49-4 or section 2 of P.L.1965, c.29 (C.19:23-22.4).
- <sup>1</sup>[40.] <u>42.</u><sup>1</sup> (New section) a. Any person who believes that he or she has been denied an opportunity to register to vote or to remain a registered voter in violation of the provisions of P.L., c. (C. )(now pending before the Legislature as this bill), may seek relief by providing written notice to the Secretary of State. Such notice shall include the date which the person seeking relief believes the violation to have occurred and as many of the particulars relative to the violation as that person can recount. The notice shall also include the name and address of the person seeking relief and shall be certified by that person's signature.
- b. If the violation of the provisions of P.L., c. (C.)

(now pending before the Legislature as this bill) has not been investigated or corrected within 90 days after the Secretary of State receives written notice of the violation, or within 20 days after the Secretary of State receives written notice of the violation if the violation occurred within 120 days prior to the day of an election, the aggrieved person may bring a civil action in the appropriate superior court for declaratory or injunctive relief with respect to the violation.

- c. If the violation occurred within 30 days prior to the day of an election, the aggrieved person shall not be required to first provide written notice to the Secretary of State, as provided for in subsection a. of this section, but may instead bring a civil action in the appropriate superior court, as provided for in subsection b. of this section.
- d. In any civil actions brought under subsections b. or c. of this section, the superior court may allow the prevailing party, other than the United States, reasonable attorney fees, including litigation fees and costs.
- $^{1}$ [41.]  $\underline{43.1}$  (New section) a. Any person, other than an election official, who:
- (1) knowingly and willfully intimidates, threatens or coerces, or attempts to intimidate, threaten or coerce, any person for registering to vote, voting or attempting to register to vote or vote, urging or aiding any person to register to vote, to vote or to attempt to register or vote or exercising any right under the provisions of P.L., c. (C.) (now pending before the Legislature as this bill); or
- (2) knowingly and willfully deprives, defrauds or attempts to deprive or defraud the residents of this State of a fair and impartially conducted election by the procurement or submission of voter registration applications that are known by the person to be materially false, fictitious or fraudulent under the provisions of Title 19 of the Revised Statutes or the procurement, casting or tabulation of ballots that are known by the person to be materially false, fictitious or fraudulent under the provisions of Title 19 of the Revised Statutes, is guilty of a crime of the third degree.
  - b. Any election official who:
- (1) knowingly and willfully intimidates, threatens or coerces, or attempts to intimidate, threaten or coerce, any person for registering to vote, voting or attempting to register to vote or vote, urging or aiding any person to register to vote, to vote or to attempt to register or vote, or exercising any right under the provisions of P.L., c. (C.) (now pending before the Legislature as this bill); or
- (2) knowingly and willfully deprives, defrauds or attempts to deprive or defraud the residents of this State of a fair and impartially conducted election by the procurement or submission of voter registration applications that are known by the election official to be materially false, fictitious or fraudulent under the provisions of Title 19 of the Revised Statutes or the procurement, casting or tabulation of ballots that are known by the election official to be materially false, fictitious or fraudulent under the provisions of Title 19 of the Revised Statutes, is guilty

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1 of a crime of the second degree. c. As used in this section, "election official" shall include, but 2 not be limited to, any superintendent or deputy superintendent of 3 elections, commissioner of registration, member of a county 4 board of elections, county clerk, municipal clerk, member of a 5 district board of elections, member of a board of county 6 7 canvassers and member of a board of State canvassers. <sup>1</sup>[42.] 44.<sup>1</sup> (New section) The Secretary of State shall 8 promulgate, pursuant to the "Administrative Procedure Act," 9 P.L.1968, c.410 (C.52:14B-1 et seq.), such rules and regulations as 10 are necessary to effectuate the purposes of this act. 11 <sup>1</sup>[43.] 45. The following sections are repealed: 12 13 R.S.19:31-9; R.S.19:31-27; 14 15 R.S.19:31-28; Section 1 of P.L.1941, c.218 (C.19:31-1.1); 16 Section 1 of P.L.1940, c.54 (C.19:31-11.1); 17 R.S.19:32-15 through 32-20; 18 Sections 13 through 18 of P.L.1947, c.167 (C.19:32-38 through 19 20 <sup>1</sup>[Section 4 of P.L.1991, c.318 (C.34:1A-12.4);]<sup>1</sup> and 21 Section 3 of P.L.1991, c.318 (C.39:2-3.1). 22 <sup>1</sup>[44.] 46.<sup>1</sup> This act shall take effect immediately but shall 23 remain inoperative until January 1, 1995. 24 25 26 27 28

29 Revises procedures for registration of voters.

b. Any election official who:

- (1) knowingly and willfully intimidates, threatens or coerces, or attempts to intimidate, threaten or coerce, any person for registering to vote, voting or attempting to register to vote or vote, urging or aiding any person to register to vote, to vote or to attempt to register or vote, or exercising any right under the provisions of P.L., c. (C. )(now pending before the Legislature as this bill); or
- (2) knowingly and willfully deprives, defrauds or attempts to deprive or defraud the residents of this State of a fair and impartially conducted election by the procurement or submission of voter registration applications that are known by the election official to be materially false, fictitious or fraudulent under the provisions of Title 19 of the Revised Statutes or the procurement, casting or tabulation of ballots that are known by the election official to be materially false, fictitious or fraudulent under the provisions of Title 19 of the Revised Statutes, is guilty of a crime of the second degree.
- c. As used in this section, "election official" shall include, but not be limited to, any superintendent or deputy superintendent of elections, commissioner of registration, member of a county board of elections, county clerk, municipal clerk, member of a

23 district board of elections, member of a board of county 24 canvassers and member of a board of State canvassers.

- 42. (New section) The Secretary of State shall promulgate, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), such rules and regulations as are necessary to effectuate the purposes of this act.
  - 43. The following sections are repealed:

30 R.S.19:31-9;

31 R.S.19:31-27;

32 R.S.19:31-28;

33 Section 1 of P.L.1941, c.218 (C.19:31-1.1);

34 Section 1 of P.L.1940, c.54 (C.19:31-11.1);

35 R.S.19:32-15 through 32-20;

36 Sections 13 through 18 of P.L.1947, c.167 (C.19:32-38 through 37 32-43);

38 Section 4 of P.L.1991, c.318 (C.34:1A-12.4); and

Section 3 of P.L.1991, c.318 (C.39:2-3.1).

44. This act shall take effect immediately but shall remain inoperative until January 1, 1995.

### **STATEMENT**

This bill revises the procedures for the registration of voters in this State to facilitate the registration process and to conform those procedures to the requirements of the federal "National Voter Registration Act of 1993", Pub.L.103-31 (42 U.S.C. 1973gg et seq.).

55 Revises procedures for registration of voters.

#### ASSEMBLY STATE GOVERNMENT COMMITTEE

STATEMENT TO

# ASSEMBLY, No. 2307

with committee amendments

## STATE OF NEW JERSEY

DATED: NOVEMBER 21, 1994

The Assembly State Government Committee reports favorably and with committee amendments Assembly, No. 2307.

This bill revises the procedures for the registration of voters in this State to facilitate the registration process and ensure that those procedures conform to or exceed the requirements of the federal "National Voter Registration Act of 1993", Pub.L.103-31 (42 U.S.C. 1973gg et seq.).

<u>Section 1</u> deletes an obsolete reference to voter registration as "permanent" registration.

Section 2 limits the evening registration that the county commissioner of registration is statutorily mandated to conduct to the evening of the closing day of registration for the primary, general and municipal elections. Current law mandates the commissioner to conduct such pre-election evening registration at the commissioner's office during six working days immediately before the close of registration and in municipalities within the county during the one or three days (depending upon municipal population) immediately before the close of registration. In addition, this section makes out-of-office registration optional in each county and eliminates the existing requirement for out-of-office registration in municipalities having a population in excess of 12,000. The existing provisions of law mandating high school registration are deleted.

<u>Section 3</u> amends the statute providing for the original and duplicate registration records to (a) delete references to "permanent" registration, and (b) require that the form of those records be the same as the mail-in voter registration form.

Section 4, in accordance with the "National Voter Registration Act of 1993", prohibits the automatic loss of the right to vote solely on grounds of failure to vote in one or more elections.

Section 5, likewise in accordance with the "National Voter Registration Act of 1993", provides that registration to vote may be effected by: registering in person at offices designated by the commissioner of registration; completing a voter registration form received in the course of applying for a motor vehicle driver's license or for services from a "voter registration agency" (defined in section 26 of the bill); completing such a form obtained from a "public agency" (defined in N.J.S.A.19:31-6.3) or a door-to-door canvass or mobile registration drive; or completing a federal mail voter registration or a federal postcard application form. The section deletes a current provision that an individual applying in person to register as a voter shall be required to "answer such questions as shall be put" regarding the person's eligibility to vote.

Section 6 amends the law that provides generally for registration of voters at certain government offices by (a) adding to the current statutory list of "public agencies" at which voter registration forms are to be available all public libraries, any "office or commercial establishment where State licenses or permits, other than licenses or permits issued by a professional or occupational board . . . , are available to individual members of the public", and any recruitment office of the New Jersey National Guard; (b) deleting from the list of such public agencies the Division of Motor Vehicles, which is subject to special voter registration obligations under sections 23 and 24 of the bill; and (c) extending the scope of the law to encompass any "voter registration agency".

Section 7 revises the statutorily prescribed mail-in voter registration application to redesign that form for purposes of conforming it to the requirements of the "National Voter Registration Act of 1993". The revised form omits the existing requirement that the application be witnessed by a registered voter. In addition, this section expands the universe of agencies to which the Secretary of State is required to furnish mail-in voter registration forms to include the Adjutant General of the Department of Military and Veterans' Affairs and "voter registration agencies".

Section 8 deletes the existing requirement that, when a voter registration form has been signed by someone other than the registrant, additional information required on the permanent registration form shall be obtained by the district board or commissioner of registration at the first election at which the registrant applies to vote.

<u>Section 9</u> deletes an appropriation mandate from and clarifies the provisions of the statute concerning canvassing and registration of voters in Presidential election years.

<u>Section 10</u> makes technical changes in the statute governing the filing and opening to public inspection of permanent registration records.

<u>Section 11</u> revises the procedure to be followed when a voter changes residence.

- (a) In the case of a voter who, having moved from one residence to another within the same county, provides notice of the change and a request for correction of registration to the county commissioner of registration or the municipal clerk by the 29th day preceding an election, the notice that the commissioner is to send to the voter if not satisfied as to the signature on the request would no longer direct the voter to appear in person to provide documentation of residence and eligibility to vote. Instead, that notice would take the form of a "confirmation notice" (described in section 13) returnable by mail to the commissioner.
- (b) In the case of a voter who changes residence within the county after the 29th day preceding an election, the signed affidavit of removal and new residency that the voter must submit before being allowed to vote in the election would no longer be submitted to the district board, but to the municipal clerk. Also, this affidavit procedure would be extended to cases in which the voter has failed to return a confirmation notice sent by the

commissioner of registration or otherwise failed to notify the commissioner of a change of address. Finally, the place at which these removed residents are to be permitted to vote would be the district to which, rather than that from which, the voter has moved.

(c) A new provision is added permitting voters who have moved their residence from one county to another to register in the new county of residence by any of the means prescribed under the amendatory provisions of section 5 of the bill.

Section 12 eliminates the current statutory requirement that a voter who changes name must reregister to vote under the new name. Instead, the voter would simply fill out and sign a form notice of the name change and mail or present that notice to the commissioner of registration.

Section 13 deletes in its entirety the existing law providing for removal of voters from the registry list for failure to vote; for periodic house-to-house canvass of all voters; and for removal of voters found to have moved, died, or otherwise become disqualified to vote. In place of these provisions, the section establishes procedures for:

- (a) removal of a voter's name from the registry list upon the voter's request;
- (b) agreement by the commissioner of registration with the U.S. Postal Service that the commissioner shall receive notice that a Postal Service customer has changed address. If the new address is within the county, the commissioner is to correct the voter's registration record accordingly and notify the voter of the change by means of a returnable form on which the voter may verify or correct the change. Otherwise, the commissioner is to confirm the change of address by means of the confirmation notice procedure; and
- (c) removal by the commissioner from the county registry list of the name of any voter who confirms by return of a confirmation notice or otherwise that the voter has moved to another county, or who has failed to respond to such a confirmation notice and, after the notice was sent and through the second general election for federal office after the notice was sent, shall not have voted or applied to vote.
- (d) Finally, this section provides for the form and content of the "confirmation notice". It is to be a postage prepaid and pre-addressed card, sent by forwardable mail, which includes: a space for entry of the registrant's current address; notice that failure to return the card timely may result in a request at the polls for confirmation or affirmation of address or, upon failure to vote in two consecutive federal elections, removal from the registry list; and information as to the procedure by which a registrant, after removing residence to another county, may retain the right to vote.

Section 14 clarifies and makes editorial changes in the statute requiring a municipal health officer to notify the commissioner of registration of the death of any person within the municipality who was eligible to register as a voter.

Section 15 provides for notification by the chief State election official to each county commissioner of registration of any information that the official has received from the U.S. Attorney

concerning a county resident's conviction of a federal offense or any other official action constituting grounds for disenfranchisement of the resident. This section also broadens the requirement of notice to the commisioner by a county prosecutor with respect to such convictions in State courts to include date of conviction and statement of sentence imposed.

<u>Sections 16 through 18</u> allow counties using electronic data processing equipment to file and store voter registration information to eliminate the use of original permanent registration binders.

<u>Section 19</u> deletes from the voter registration procedures now imposed upon the Division of Worker's Compensation the requirement that Division employees inquire of benefits applicants whether they wish to register as a voter.

<u>Section 20</u> authorizes the Secretary of State, on behalf of the State, to enter into and carry out an agreement with the U.S. Secretary of Defense for joint development and implementation of procedures for persons to apply at U.S. Armed Forces recruitment offices to register to vote.

Section 21 amends the provisions of a 1991 statute prescribing the voter registration obligations of county welfare offices and county boards of social services to include all of the functions required of agencies mandatorily designated under the "National Voter Registration Act of 1993" as "voter registration agencies".

Section 22 requires the Director of the Division of Taxation to include a copy of the mail-in voter registration form prescribed by N.J.S.A.19:31-6.4 in the pamphlet of instructions for the filing of a New Jersey Gross Income Tax return.

<u>Sections 23 and 24</u> require that applicants for State motor vehicle driver's licenses (including renewals) shall be offered the opportunity to register to vote and provide for formulation of a procedure for such registration.

<u>Section 25</u> designates the Secretary of State as the "chief State election official" responsible for coordination of the State's responsibilities under the "National Voter Registration Act of 1993".

Section 26 designates the governmental agencies and offices to be included in the category of "voter registration agencies". In addition, this section requires the Secretary of State to provide these agencies, along with the voter registration forms and instructions elsewhere mandated to be supplied, copies of a "declination form" by which an agency client may indicate a desire not to register as a voter and prescribes the content of this form. Also under this section, the Secretary is required to issue regulations providing for the prompt return of voter registration forms from voter registration agencies and to forward all forms received to the appropriate commissioner of registration. Provision is made for confidentiality of any declination form.

<u>Sections 27 through 35</u> prescribe the voter registration obligations of each voter registration agency for which such obligations are not already prescribed elsewhere. Generally, these obligations include distributing registration and declination forms; inquiring of each agency client at the agency office whether the

person is registered to vote and informing the client that registration or non-registration will not affect the client's right to agency services or benefits; helping the client to fill out the registration or declination form; and providing for the forwarding of forms to the Secretary of State. Agency employees are to be informed that any expression of political preference or other attempt to influence a client's registration or declination is prohibited.

<u>Sections 36 through 41</u> prescribe the obligations of agencies, newly designated under the amendatory provisions of section 6 as "public agencies", to make voter registration forms available at their offices.

<u>Section 42</u> authorizes suit in Superior Court by any person alleging denial, in violation of the provisions of the legislation, of an opportunity to register to vote or to remain a registered voter.

<u>Section 43</u> establishes penalties applicable to election officials and others who interfere with a person's exercise under the legislation of the right to register as a voter or to vote.

<u>Section 44</u> authorizes the Secretary of State to promulgate such rules and regulations as are necessary to effectuate the provisions of the legislation.

Section 45 repeals various sections of existing law.

<u>Section 46</u> provides that the legislation shall take effect immediately, but remain inoperative until January 1, 1995.

## **COMMITTEE AMENDMENTS**

The committee adopted amendments to the bill to: incorporate the provision for agreement between the Secretary of State and the U.S. Secretary of Defense to provide for registration in Armed Forces recruitment offices; add recruitment offices of the New Jersey National Guard to the category of "public agencies" (i.e., those where registration forms are available); add Armed Forces recruitment offices and offices of the commissioners of registration and municipal clerks as "voter registration agencies"; and make various technical changes.

## LEGISLATIVE FISCAL ESTIMATE TO

# [FIRST REPRINT] ASSEMBLY, No. 2307

## STATE OF NEW JERSEY

DATED: January 6, 1995

Assembly Bill No. 2307 (1R) of 1994 revises the State's procedures for the registration of voters to comply with the requirements of the federal "National Voter Registration Act (NVRA) of 1993." The general purpose of this act is to increase voter registration.

The bill permits the Secretary of State to revise the mail-in voter registration form to comply with the NVRA. The bill also expands the universe of agencies to which the Secretary of State is required to furnish mail-in voter registration forms to include: public libraries; public assistance and disability offices; military recruitment centers; and other office or commercial establishments where State permits or licenses are available to the public. The bill requires these agencies to offer to assist voters in completing voter registration or declination forms and to forward these forms to the Secretary of State.

The bill directs the Division of Motor Vehicles (DMV) in the Department of Law and Public Safety to afford persons applying for or renewing a driver's license the opportunity to register to vote. It also requires the Division of Taxation in the Department of Treasury to include a copy of the mail-in voter registration form in the pamphlet of instructions for the filing of income tax returns.

The bill permits the counties to electronically store voter information instead of maintaining registration binders. The bill requires that all voting records electronically recorded must be retained for a period of not less than six years following the election at which the vote was so recorded and cast.

The bill eliminates a statutory provision requiring an appropriation of \$100,000 to the Department of State to canvass and register voters during Presidential election years. According to the Division of Elections in the Department of State, the appropriation has not been made in the past several years.

The division proposes to establish a statewide voter registration data system to initiate the electronic transfer of voter information and improve the accuracy of voter records. This system will consist of a computer network linking county boards of elections and the DMV voter registration data base with the division.

An informal estimate by the division places the cost of implementing the total program at \$3,900,000 in the first year following enactment. This estimate includes \$40,000 for salary of one staff coordinator. This estimate also includes \$150,000 for printing costs, \$40,000 for postage, \$10,000 for training, \$1,200,000 for county board of elections computers and software, and \$2,460,000 for one-time computer programming costs. Deducting one-time costs and computer programming costs, the division estimates it will cost \$118,000 to implement data systems and procedures in the second year. This estimate includes \$40,000 for one position, \$10,000 for training, \$18,000 for computer network

maintenance, and \$50,000 for postage. The division estimates it will cost \$126,000 to implement this bill in the third year. This estimate includes \$50,000 for printing for the federal election, \$40,000 for postage, and \$36,000 for on-going computer network maintenance. The amount of this estimate for the first year would be covered by the \$4 million appropriated to the Department of State for this purpose in FY 1995.

The Office of Legislative Services (OLS) concurs with the division's estimate, but notes that the Divisions of Motor Vehicles and Taxation and the counties may incur some additional costs in complying with this bill. Information on which to base an estimate of these costs was not immediately available.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.