20.7-6 to 26.7.11

LEGISLATIVE HISTORY CHECKLIST Compiled by the NJ State Law Library

("Megan's Law")

NJSA:

2C:7-6 to 2C7-11

LAWS OF:

1994

CHAPTER: 128

BILL NO:

S14

SPONSOR(S):

Inverso and Cardinale

DATE INTRODUCED:

September 12, 1994

COMMITTEE:

ASSEMBLY:

SENATE:

Law & Public Safety

AMENDED DURING PASSAGE:

No

Senate committee substitute

S14/A65 enacted

DATE OF PASSAGE:

ASSEMBLY:

October 20, 1994

SENATE:

October 3, 1994

DATE OF APPROVAL:

October 31, 1994

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

SENATE:

No Yes

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

Yes

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

See newspaper clippings--attached:

No

"Whitman makes Megan's law official," 11-1-94, Courier News

"Kankas watch as Whitman signs 'Megan's Law'", 1-11-94, <u>Home News.</u>
"Megan's law becomes the State's law," 11-1-94, <u>Philadelphia Inquirer</u>.

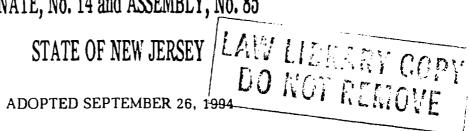
"Whitman approves stringent restrictions on sex criminals," 11-1-94, New York Times.

"Megan's Law now N.J. law," 11-1-94, Asbury Park Press.

KBG:pp

OSITORY COPY Do Not Remove From Library SENATE COMMITTEE SUBSTITUTE FOR

SENATE, No. 14 and ASSEMBLY, No. 85



Sponsored by Senators INVERSO, CARDINALE, Assemblymen KRAMER and ARNONE

AN ACT providing for community notification concerning the release of certain offenders and supplementing Title 2C of the New Jersey Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Within 45 days after receiving notification pursuant to section 1 of P.L., c. (C.) (now pending before the Legislature as Senate Bill No. 1211 or Assembly Bill No. 165 of 1994) that an inmate convicted of or adjudicated delinquent for a sex offense as defined in section 2 of P.L. c. (C. pending before the Legislature as Assembly Bill No. 84 or Senate Bill No. 13 of 1994) is to be released from incarceration and after receipt of registration as required therein, the chief law enforcement officer of the municipality where the inmate intends to reside shall provide notification in accordance with the provisions of section 3 of this act of that inmate's release to the community. If the municipality does not have a police force, the Superintendent of State Police shall provide notification.
- 2. After receipt of notification and registration pursuant to)(now pending before the Legislature as Assembly Bill No. 84 or Senate Bill No. 13 of 1994) that a person required to register pursuant to that act intends to change his address, the chief law enforcement officer of the municipality to which the person is relocating shall provide notification of that relocation to the community pursuant to section 3 of this act. If the municipality does not have a police force, the Superintendent of State Police shall provide notification.
- 3. a. After consultation with members of the advisory council established pursuant to section 6 of this act and within 60 days of the effective date, the Attorney General shall promulgate guidelines and procedures for the notification required pursuant to the provisions of this act. The guidelines shall identify factors relevant to risk of re-offense and shall provide for three levels of notification depending upon the degree of the risk of re-offense.
- b. Factors relevant to risk of re-offense shall include, but not i eing: be limited to. the
- (1) Conditions of release that minimize risk of re-offense, including but not limited to whether the offender is under supervision of probation or parole; receiving counseling, therapy or treatment; or residing in a home situation that provides guidance and supervision;
- (2) Physical conditions that minimize risk of re-offense, including but not limited to advanced age or debilitating illness;
- (3) Criminal history factors indicative of high risk of re-offense, including:

- (a) Whether the offender's conduct was found to be characterized by repetitive and compulsive behavior;
 - (b) Whether the offender served the maximum term;

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- (c) Whether the offender committed the sex offense against a child.
- (4) Other criminal history factors to be considered in determining risk, including:
 - (a) The relationship between the offender and the victim;
- (b) Whether the offense involved the use of a weapon, violence, or infliction of serious bodily injury;
 - (c) The number, date and nature of prior offenses;
- (5) Whether psychological or psychiatric profiles indicate a risk of recidivism;
 - (6) The offender's response to treatment;
- (7) Recent behavior, including behavior while confined or while under supervision in the community as well as behavior in the community following service of sentence; and
- (8) Recent threats against persons or expressions of intent to commit additional crimes.
- c. The regulations shall provide for three levels of notification depending upon the risk of re-offense by the offender as follows:
- (1) If risk of re-offense is low, law enforcement agencies likely to encounter the person registered shall be notified;
- (2) If risk of re-offense is moderate, organizations in the community including schools, religious and youth organizations shall be notified in accordance with the Attorney General's guidelines, in addition to the notice required by paragraph (1) of this subsection;
- (3) If risk of re-offense is high, the public shall be notified through means in accordance with the Attorney General's guidelines designed to reach members of the public likely to encounter the person registered, in addition to the notice required by paragraphs (1) and (2) of this subsection.
- d. In order to promote uniform application of the notification guidelines required by this section, the Attorney General shall develop procedures for evaluation of the risk of re-offense and implementation of community notification. These procedures shall require, but not be limited to, the following:
- (1) The county prosecutor of the county where the person was convicted and the county prosecutor of the county where the registered person will reside, together with any law enforcement officials that either deems appropriate, shall assess the risk of re-offense by the registered person;
- (2) The county prosecutor of the county in which the registered person will reside, after consultation with local law enforcement officials, shall determine the means of providing notification; and
- e. The Attorney General's guidelines shall provide for the manner in which records of notification provided pursuant to this act shall be maintained and disclosed.
- 4. Notwithstanding any other provision of law to the contrary, any person who provides or fails to provide information relevant to the procedures set forth in this act shall not be liable in any civil or criminal action. Nothing herein shall be deemed to grant

any such immunity to any person for his willful or wanton act of commission or omission.

- 5. Nothing in this act shall be construed to prevent law enforcement officers from providing community notification concerning any person who poses a danger under circumstances that are not provided for in this act.
- 6. A notification advisory council is established to consult with and provide recommendations to the Attorney General concerning the guidelines to be promulgated pursuant to section 3 of this act. The council shall consist of 12 persons who, by experience or training, have a personal interest or professional expertise in law enforcement, crime prevention, victim advocacy, criminology, psychology, parole, public education or community relations. The members of the council shall be appointed in the following manner: four shall be appointed by the Governor, of whom no more than two shall be of the same political party; four shall be appointed by the President of the Senate, of whom no more than two shall be of the same political party; and four shall be appointed by the Speaker of the General Assembly, of whom no more than two shall be of the same political party. Any vacancies occurring in the membership shall be filled in the same manner as the original appointments.

One year after the effective date of this act, the Attorney General and the council shall conduct a comprehensive review of the guidelines to determine whether any changes or revisions should be promulgated. Upon completion of that review and the submission of any recommendations thereon, the council shall expire.

7. This act shall take effect immediately.

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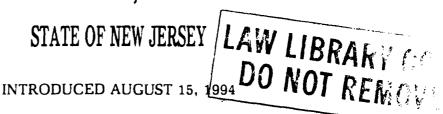
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Provides for community notification when sex offender is released from correctional facility or moves into municipality.

ASSEMBLY, No. 85



By Assemblymen KRAMER and ARNONE

AN ACT providing for community notification concerning the release of certain offenders and supplementing Title 2C of the New Jersey Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. a. Within 45 days after receiving notification pursuant to section 1 of P.L., c. (C.) (now pending before the Legislature as Senate Bill No. 1211 or Assembly Bill No. 165 of 1994) that an inmate convicted of or adjudicated deliquent for a sex offense as defined in subsection b. of this section is to be released from incarceration, the chief law enforcement officer of the municipality where the inmate intends to reside shall provide notification in accordance with the provisions of section 3 of this act of that inmate's release to the community. municipality does not have a police force, the Superintendent of State Police shall provide notification.
- b. As used in this section, "sex offense" means aggravated sexual assault; sexual assault; aggravated criminal sexual contact; kidnapping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debaunch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; or luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); or an attempt to commit any such offense.
 - 2. Upon receiving notification pursuant to P.L.)(now pending before the Legislature as Senate Bill No.
- and Assembly Bill No. 84 of 1994) that a person required to register pursuant to that act intends to change his address, the chief law enforcement officer of the municipality to which the offender is relocating shall provide notification of that relocation to the community pursuant to section 3 of this act. If the municipality does not have a police force, the Superintendent of State Police shall provide notification.
- 3. As required by guidelines promulgated by the Attorney General pursuant to section 4 of this act, the chief law enforcement officer of the municipality or the superintendent, as the case may be, shall notify residents and appropriate organizations in the community, including but not limited to school districts, churches, youth organizations and the media.
- 4. Within 30 days of the effective date of this act, the Attorney General shall issue guidelines for municipal law enforcement departments concerning the notification required

pursuant to this act.

- 5. Notwithstanding any other provision of law to the contrary, any person who provides or fails to provide information relevant to the procedures set forth in this act shall not be liable in any civil or criminal action. Nothing herein shall be deemed to grant any such immunity to any person for his willful or wanton act of commission or omission.
- 6. Nothing in this act shall be construed to prevent law enforcement officers from providing community notification of any circumstances or individuals that pose a danger under circumstances that are not enumerated in this act.
 - 7. This act shall take effect immediately.

STATEMENT

This bill provides for community notification when a sex offender is released from a correctional facility or when a sex offender changes his address and moves into a municipality.

Pending legislation (Assembly Bill No. 165 and Senate Bill No. 1211 of 1994) requires the Department of Corrections to provide written notification 90 days prior to the release of certain inmates, including sex offenders. Other pending legislation (Assembly Bill No. 84 and Senate Bill No. of 1994) requires sex offenders to register their address and other pertinent information with authorities and to notify them if the offender changes his address and moves into a municipality.

As required by guidelines issued by the Attorney General, the chief law enforcement officer of the municipality where the inmate intends to reside, within 45 days after receiving the notification from the Department of Corrections, would provide notification to the community that a sex offender convicted of or adjudicated delinquent for a sex offense as defined in the bill will take up residence there. In accordance with the Attorney General's guidelines, the chief law enforcement officer would notify the appropriate organizations in the community, including but not limited to school districts, churches, youth organizations and the media. If required by the guidelines, notification also would be given when a sex offender changes his address and moves into a municipality. If the municipality does not have a police force, notification will be provided by the Superintendent of State Police.

The Attorney General will have 30 days after the act's effective date to issue guidelines for law enforcement officials to follow in providing notification under the bill.

Heinous crimes have been committed against children by sex offenders after their release from incarceration. The most recent case involves the tragic rape and murder of seven-year-old Megan Kanka of Hamilton Township by a neighbor who had committed sex offenses against children. Residents of the neighborhood had no knowledge of the man's criminal history.

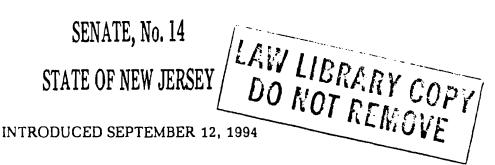
Because sex offenders are likely to be unsusceptible to the "cures" offered by the prison system, the urges that cause them to commit offenses can never be eliminated but merely

controlled. The danger posed by the presence of a sex offender who has committed violent acts against children requires a system of notification to protect the public safety and welfare of the community.

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9 Provides for community notification when sex offender is 10 released from correctional facility or moves into municipality.



By Senators INVERSO and CARDINALE

AN ACT providing for community notification concerning the release of certain offenders and supplementing Title 2C of the New Jersey Statutes.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. a. Within 45 days after receiving notification pursuant to section 1 of P.L., c. (C.) (now pending before the Legislature as Senate Bill No. 1211 or Assembly Bill No. 165 of 1994) that an inmate convicted of or adjudicated delinquent for a sex offense as defined in subsection b. of this section is to be released from incarceration, the chief law enforcement officer of the municipality where the inmate intends to reside shall provide notification in accordance with the provisions of section 3 of this act of that inmate's release to the community. If the municipality does not have a police force, the Superintendent of State Police shall provide notification.

- b. As used in this section, "sex offense" means aggravated sexual assault; sexual assault; aggravated criminal sexual contact; kidnapping pursuant to paragraph (2) of subsection c. of N.J.S.2C:13-1; endangering the welfare of a child by engaging in sexual conduct which would impair or debauch the morals of the child pursuant to subsection a. of N.J.S.2C:24-4; endangering the welfare of a child pursuant to paragraph (4) of subsection b. of N.J.S.2C:24-4; or luring or enticing pursuant to section 1 of P.L.1993, c.291 (C.2C:13-6); or an attempt to commit any such offense.
- 2. Upon receiving notification pursuant to P.L., c. (C.)(now pending before the Legislature as Senate Bill No. and Assembly Bill No. 84 of 1994) that a person required to register pursuant to that act intends to change his address, the chief law enforcement officer of the municipality to which the offender is relocating shall provide notification of that relocation to the community pursuant to section 3 of this act. If the municipality does not have a police force, the Superintendent of State Police shall provide notification.
- 3. As required by guidelines promulgated by the Attorney General pursuant to specion 4 of this act, the chief law to include the superintendent, so the case may be, shall notify residents and appropriate organizations in the community, including but not limited to school districts, churches, youth organizations and the media.
- 4. Within 30 days of the effective date of this act, the Attorney General shall issue guidelines for municipal law enforcement departments concerning the notification required pursuant to this act.

- 5. Notwithstanding any other provision of law to the contrary, any person who provides or fails to provide information relevant to the procedures set forth in this act shall not be liable in any civil or criminal action. Nothing herein shall be deemed to grant any such immunity to any person for his willful or wanton act of commission or omission.
- 6. Nothing in this act shall be construed to prevent law enforcement officers from providing community notification of any circumstances or individuals that pose a danger under circumstances that are not enumerated in this act.
 - 7. This act shall take effect immediately.

STATEMENT

This bill provides for community notification when a sex offender is released from a correctional facility or when a sex offender changes his address and moves into a municipality.

Pending legislation (Assembly Bill No. 165 and Senate Bill No. 1211 of 1994) requires the Department of Corrections to provide written notification 90 days prior to the release of certain inmates, including sex offenders. Other pending legislation (Assembly Bill No. 84 and Senate Bill No. of 1994) requires sex offenders to register their address and other pertinent information with authorities and to notify them if the offender changes his address and moves into a municipality.

As required by guidelines issued by the Attorney General, the chief law enforcement officer of the municipality where the inmate intends to reside, within 45 days after receiving the notification from the Department of Corrections, would provide notification to the community that a sex offender convicted of or adjudicated delinquent for a sex offense as defined in the bill will take up residence there. In accordance with the Attorney General's guidelines, the chief law enforcement officer would notify the appropriate organizations in the community, including but not limited to school districts, churches, youth organizations and the media. If required by the guidelines, notification also would be given when a sex offender changes his address and moves into a municipality. If the municipality does not have a police force, notification will be provided by the Superintendent of State Police.

The Attorney General will have 30 days after the act's effective date to issue guidelines for law enforcement officials to follow in providing notification under the bill.

Heinous crimes have been committed against children by sex offenders after their release from incarceration. The most recent case involves the tragic rape and murder of seven-year-old Megan Kanka of Hamilton Township by a neighbor who had committed sex offenses against children. Residents of the neighborhood had no knowledge of the man's criminal history.

Because sex offenders are likely to be unsusceptible to the "cures" offered by the prison system, the urges that cause them to commit offenses can never be eliminated but merely controlled. The danger posed by the presence of a sex offender

who has committed violent acts against children requires a system of notification to protect the public safety and welfare of the community.

Provides for community notification when sex offender is released from correctional facility or moves into municipality.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 14 and ASSEMBLY, No. 85

STATE OF NEW JERSEY

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The Senate Law and Public Safety Committee favorably reports a Senate Committee Substitute for Senate Bill No. 14 and Assembly Bill No. 85.

This committee substitute provides for community notification when a sex offender is released from a correctional facility or when a sex offender changes his address and moves into a municipality.

Pending legislation (Assembly Bill No. 165 or Senate Bill No. 1211 of 1994) requires the Department of Corrections to provide written notification 90 days prior to the release of certain inmates, including sex offenders. Other pending legislation (Assembly Bill No. 84 or Senate Bill No. 14 of 1994) requires a sex offender to register his address and other pertinent information with authorities and to notify them if he changes his address and moves into a municipality.

As required by guidelines issued by the Attorney General, the chief law enforcement officer of the municipality where the inmate intends to reside, within 45 days after receiving the notification from the Department of Corrections. would notify the community that a sex offender plans to reside there. As required by the guidelines, notification also would be given when a sex offender changes his address and moves into a municipality. If the municipality does not have a police force, notification would be provided by the Superintendent of State Police.

The Attorney General will have 60 days after the committee substitute's effective date to issue guidelines for law enforcement officials to follow in providing notification. The committee substitute requires the establishment of a Notification Advisory Council to consult with and provide recommendations to the Attorney General concerning the guidelines to be promulgated under the substitute. The council would consist of 12 persons who, by experience or training, have a personal interest or professional expertise in law enforcement, crime prevention, victim advocacy, criminology, psychology, parole, public education or community relations.

After consultation with the advisory council, the Attorney General would promulgate guidelines and procedures for the notification required under the substitute. As set forth in the substitute, the guidelines would identify factors relevant to risk of re-offense and provide for three levels of notification depending upon the degree of the risk of re-offense. Law enforcement agencies likely to encounter the person registered would be notified in all instances. If risk of re-offense is moderate or high, organizations in the community including schools, religious and youth organizations also would be notified in accordance with the Attorney General's guidelines. If risk of re-offense is high, the public also would be notified through means specified in the Attorney General's guidelines designed to reach members of the public likely to encounter the person.

In order to promote uniform application of the notification guidelines, the substitute requires the Attorney General to develop procedures for evaluation of the risk of re-offense and implementation of community notification.

Under the provisions of the substitute, any person who provides or fails to provide information relevant to its procedures would not be liable in any civil or criminal action. Nothing in the substitute would be deemed to grant any such immunity to any person for his willful or wanton act of commission or omission. In addition, nothing in the substitute could be construed to prevent law enforcement officers from providing community notification concerning any person who poses a danger under circumstances that are not provided for in the substitute.

One year after the effective date, the Attorney General and the council would conduct a comprehensive review of the guidelines to determine whether any changes or revisions should be promulgated. Upon completion of that review and the submission of any recommendations thereon, the council would expire.



OFFICE OF THE GOVERNOR **NEWS RELEASE**

CN-001 Contact:

> CARL GOLDEN 609-777-2205

TRENTON, N.J. 08625 Release: IMMEDIATE

OCT. 31, 1994

Gov. Christie Whitman today signed an 11-bill package of legislation establishing a comprehensive system for dealing with convicted sex offenders, ranging from community notification to extended prison sentences.

Whitman signed the legislation at a public ceremony in her office.

"This package represents a comprehensive and balanced response to a complex law enforcement and social issue," Whitman said. "Our priority in these efforts was to create a system of protection for the community at large as well as to enhance our ability to deal with individuals who commit crimes of this nature."

Whitman commended the Legislature for its reasoned response as embodied in the bill package.

"These bills are an outstanding example of what can be accomplished through bi-partisan cooperation and when there is a high level of coordination between the Executive and Legislative branches of government to solve problems," Whitman said.

The bills signed into law today are:

A-165, sponsored by Assemblymen Patrick Roma, R-Bergen, and Gary Stuhltrager, R-Salem, to require the Department of Corrections or the Department of Human Services to provide written notification to a county prosecutor prior to the release of an adult or juvenile who has been convicted or judged delinquent of certain offenses, including murder and sexual crimes. The prosecutor, in turn, is required to notify the Office of Victim-Witness Advocacy.

A-84, sponsored by Assemblywomen Joanna Gregory-Scocchi, R-Middlesex, and Joan Quigley, D-Bergen, to require the registration of sex offenders with a designated registration agency

or the chief law enforcement officer of the municipality in which the person resides.

- S-14, sponsored by Sens. Peter Inverso, R-Mercer, and Gerald Cardinale, R-Bergen, to provide for community notification when a sex offender is released from an institution and moves into a municipality. The community notification is to be given in accordance with guidelines developed by the Attorney General.
- S-320, sponsored by Sens. John Girgenti, D-Passaic, and Louis Kosco, R-Bergen, to establish community supervision for life for convicted sex offenders. Community supervision will begin upon the offender's release and the monitoring system is similar to that used for parolees.
- S-1398, sponsored by Sens. Andrew Ciesla, R-Monmouth, and John Scott, R-Bergen, to establish victim notification procedures for victims of domestic violence when the offender is scheduled to appear for any court proceeding related to the offense. It also requires notification to a county prosecutor upon the offender's release from jail.
- S-11, sponsored by Sens. Donald DiFrancesco, R-Union, and Robert Martin, R-Morris, to provide for an extended prison term for a sexual offender if the crime involved violence and if the victim. was 16 years of age or under.
- S-15, sponsored by Sens. Andrew Ciesla, R-Monmouth, and Jack Sinagra, R-Middlesex, to provide that no inmate at the Adult Diagnostic and Treatment Center at Avenel will be eligible for good behavior credit unless the individual cooperates with the treatment program offered at the institution.
- A-1592, sponsored by Assemblywoman Joan Quigley, D-Bergen, and Assemblyman Nicholas Felice, R-Bergen, to require persons convicted of sexual offenses to provide samples of blood for DNA profiling and use in connection with criminal investigations.
- A-81, sponsored by former Assemblyman Frank Catania, R-Passaic, and Assemblywoman Marion Crecco, R-Essex, to establish a victim's age of less than 14 years old as an aggravating factor in death penalty cases.
- A-86, sponsored by Assemblymen Patrick Roma, R-bergen, and Gary Stuhltrager, R-Salem, to provide for the involuntary commitment of sex offenders whose conduct has been characterized by a pattern of repetitive, compulsive behavior.
- A-1602, sponsored by Assemblymen John Rocco and Lee Solomon, both R-Camden, to provide that a prosecuting agency must notify the victim of a domestic violence matter whenever a defendant charged with an offense involving domestic violence is released from custody.