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(Casinos--regulation)

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LAWS OF:

1995

CHAPTER:

BILL NO:

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SPONSOR(S):

Haytaian and others

DATE INTRODUCED:

Octboer 20, 1994

COMMITTEE:

ASSEMBLY:

Policy & Rules; Appropriations

SENATE:

AMENDED DURING PASSAGE:

Yes

Assembly Committee Substitute

(1R) enacted

DATE OF PASSAGE:

ASSEMBLY:

December 15, 1994

SENATE:

December 15, 1994

DATE OF APPROVAL:

January 25, 1995

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Yes

12-8-94

SENATE:

No

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

No

See newspaper clippings--attached:

"Casino regulations eased," 1-26-95, Atlantic City Press.
"Some casino regulations are eased," 1-26-95, Philadelphia Inquirer.

KBG:pp

[FIRST REPRINT]

ASSEMBLY, No. 61

STATE OF NEW JERSEY

ADOPTED NOVEMBER 21, 1994

Sponsored by Assemblymen GAFFNEY, DORIA, HAYTAIAN, DiGaetano, Foley, Azzolina, DeCroce, Geist, Solomon, Wolfe, Dalton and Pascrell

AN ACT concerning the regulation and operation of casinos, amending various parts of the statutory law, and supplementing P.L.1977, c.110 (C.5:12-1 et seq.).

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1977, c.110 (C.5:12-1) is amended to read as follows:
 - 1. Short title; Declaration of Policy and Legislative Findings.
- a. This act shall be known and may be cited as the "Casino Control Act."
 - b. The Legislature hereby finds and declares to be the public policy of this State, the following:
 - (1) The tourist, resort and convention industry of this State constitutes a critical component of its economic structure and, if properly developed, controlled and fostered, is capable of providing a substantial contribution to the general welfare, health and prosperity of the State and its inhabitants.
 - (2) By reason of its location, natural resources and worldwide prominence and reputation, the city of Atlantic City and its resort, tourist and convention industry represent a critically important and valuable asset in the continued viability and economic strength of the tourist, convention and resort industry of the State of New Jersey.
 - (3) The rehabilitation and redevelopment of existing tourist and convention facilities in Atlantic City, and the fostering and encouragement of new construction and the replacement of lost convention, tourist, entertainment and cultural centers in Atlantic City will offer a unique opportunity for the inhabitants of the entire State to make maximum use of the natural resources available in Atlantic City for the expansion and encouragement of New Jersey's hospitality industry, and to that end, the restoration of Atlantic City as the Playground of the World and the major hospitality center of the Eastern United States is found to be a program of critical concern and importance to the inhabitants of the State of New Jersey.
 - (4) Legalized casino gaming has been approved by the citizens of New Jersey as a unique tool of urban redevelopment for Atlantic City. In this regard, the introduction of a limited number of casino rooms in major hotel convention complexes, permitted

EXPLANATION---Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

as an additional element in the hospitality industry of Atlantic City, will facilitate the redevelopment of existing blighted areas and the refurbishing and expansion of existing hotel, convention, tourist, and entertainment facilities; encourage the replacement of lost hospitality-oriented facilities; provide for judicious use of open space for leisure time and recreational activities; and attract new investment capital to New Jersey in general and to Atlantic City in particular.

- (5) Restricting the issuance of casino licenses to major hotel and convention facilities is designed to assure that the existing nature and tone of the hospitality industry in New Jersey and in Atlantic City is preserved, and that the casino rooms licensed pursuant to the provisions of this act are always offered and maintained as an integral element of such hospitality facilities, rather than as the industry unto themselves that they have become in other jurisdictions.
- (6) An integral and essential element of the regulation and control of such casino facilities by the State rests in the public confidence and trust in the credibility and integrity of the regulatory process and of casino operations. To further such public confidence and trust, the regulatory provisions of this act are designed to extend strict State regulation to all persons, locations, practices and associations related to the operation of licensed casino enterprises and all related service industries as herein provided. In addition, licensure of a limited number of casino establishments, with the comprehensive law enforcement supervision attendant thereto, is further designed to contribute to the public confidence and trust in the efficacy and integrity of the regulatory process.
- (7) Legalized casino gaming in New Jersey can attain, maintain and retain integrity, public confidence and trust, and remain compatible with the general public interest only under such a system of control and regulation as insures, so far as practicable, the exclusion from participation therein of persons with known criminal records, habits or associations, and the exclusion or removal from any positions of authority or responsibility within casino gaming operations and establishments of any persons known to be so deficient in business probity, lability or experience, leither generally or with specific reference to gaming, as to create or enhance the dangers of unsound, unfair or illegal practices, methods and activities in the conduct of gaming or the carrying on of the business and financial arrangements incident thereto.
- (8) Since the public has a vital interest in casino operations in Atlantic City and has established an exception to the general policy of the State concerning gaming for private gain, participation in casino operations as a licensee or registrant under this act shall be deemed a revocable privilege conditioned upon the proper and continued qualification of the individual licensee or registrant and upon the discharge of the affirmative responsibility of each such licensee or registrant to provide to the regulatory and investigatory authorities established by this act any assistance and information necessary to assure that the policies declared by this act are achieved. Consistent with this

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policy, it is the intent of this act to preclude the creation of any property right in any license, registration, certificate or reservation permitted by this act, the accrual of any value to the privilege of participation in gaming operations, or the transfer of any license, registration, certificate, or reservation, and to require that participation in gaming be solely conditioned upon the individual qualifications of the person seeking such privilege.

- (9) Since casino operations are especially sensitive and in need of public control and supervision, and since it is vital to the interests of the State to prevent entry, directly or indirectly, into such operations or the ancillary industries regulated by this act of persons who have pursued economic gains in an occupational manner or context which are in violation of the criminal or civil public policies of this State, the regulatory and investigatory powers and duties shall be exercised to the fullest extent consistent with law to avoid entry of such persons into the casino operations or the ancillary industries regulated by this act.
- (10) [Since the development of casino gaming operations in Atlantic City will substantially alter the environment of New Jersey's coastal areas, and since it is necessary to insure that this substantial alteration be beneficial to the overall ecology of the coastal areas, the regulatory and investigatory powers and duties conferred by this act shall include, in cooperation with other public agencies, the power and the duty to monitor and regulate casinos and the growth of casino operations to respond to the needs of the coastal areas.] (Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).)
- (11) The facilities in which licensed casinos are to be located are of vital law enforcement interest to the State, and it is in the public interest that the regulatory and investigatory powers and duties conferred by this act include the power and duty to review architectural and site plans to assure that the proposal is suitable by law enforcement standards.
- (12) Since the economic stability of casino operations is in the public interest and competition in the casino operations in Atlantic City is desirable and necessary to assure the residents of Atlantic City and of this State and other visitors to Atlantic City varied attractions and exceptional facilities, the regulatory and investigatory powers and duties conferred by this act shall include the power and duty to regulate, control and prevent economic concentration in the casino operations and the ancillary industries regulated by this act, and to encourage and preserve competition.
- (13) It is in the public interest that the institution of licensed casino establishments in New Jersey be strictly regulated and controlled pursuant to the above findings and pursuant to the provisions of this act, which provisions are designed to engender and maintain public confidence and trust in the regulation of the licensed enterprises, to provide an effective method of rebuilding and redeveloping existing facilities and of encouraging new capital investment in Atlantic City, and to provide a meaningful and permanent contribution to the economic viability of the resort, convention, and tourist industry of New Jersey.
 - (14) Confidence in casino gaming operations is eroded to the

extent the State of New Jersey does not provide a regulatory framework for casino gaming that permits and promotes stability and continuity in casino gaming operations.

- (15) Continuity and stability in casino gaming operations cannot be achieved at the risk of permitting persons with unacceptable backgrounds and records of behavior to control casino gaming operations contrary to the vital law enforcement interest of the State.
- 9 The aims of continuity and stability and of law enforcement will best be served by a system in which continuous 10 casino operation can be assured under certain circumstances 11 12 wherein there has been a transfer of property or another interest 13 relating to an operating casino and the transferee has not been fully licensed or qualified, as long as control of the operation 14 15 under such circumstances may be placed in the possession of a 16 person or persons in whom the public may feel a confidence and a 17 trust.
 - (17) A system whereby the suspension or revocation of casino operations under certain appropriate circumstances causes the imposition of a conservatorship upon the suspended or revoked casino operation serves both the economic and law enforcement interests involved in casino gaming operations.
- 23 (cf: P.L.1991, c.182, s.1)

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- (New section) "Affiliate" -- A person that directly or indirectly, through one or more intermediaries, controls or is controlled by, or is under common control with, the affiliated person.
- 3. (New section) "Annuity jackpot trust" -- A trust that is formed by one or more casino licensees, in accordance with rules established by the commission, to assure that all payments that are due to the winner of a slot machine jackpot that is to be paid in installments at specified intervals in the future are actually paid when due.
- "Attorney"--Any attorney licensed to (New section) practice law in this State or any other jurisdiction, including an employee of a casino licensee.
- 5. Section 11 of P.L.1977, c.110 (C.5:12-11) is amended to read as follows:
- "Casino security employee" -- Any natural person employed by a casino licensee or its agent to provide physical security in a casino, simulcasting facility, or restricted casino area. "Casino security employee" shall not include any person who provides physical security solely in any other part of the casino hotel.
- (cf: P.L.1993, c.292, s.2)
- 45 46 16. (New section) "Casino service employee" -- Any natural person employed to perform services or duties in a casino, casino 47 48 simulcasting facility, or restricted casino area but who is not included within the definition of casino employee, casino key 49 employee, or casino security employee as stated in sections 7, 9, 50 and 11, respectively, of P.L.1977, c.110 (C.5:12-7, 12-9, and 51 52 $12-11).^{1}$
- ¹[5A.] 7.1 Section 12 of P.L.1977, c.110 (C.5:12-12) is 53 amended to read as follows: 54

12. "Casino Service Industry" -- Any form of enterprise which 1 2 provides casino applicants or licensees with goods or services 3 regarding the realty, construction, maintenance, or business of a 4 proposed or existing casino hotel or related facility on a regular 5 or continuing basis, including, without limitation, junket 6 enterprises, security businesses, gaming schools, manufacturers, 7 distributors and servicers of gaming and casino simulcasting 8 devices or equipment, in-State and out-of-State sending tracks 9 as defined in section 2 of the "Casino Simulcasting Act," 10 P.L.1992, c.19 (C.5:12-192), garbage haulers, maintenance 11 companies, food purveyors, and construction companies, or any 12 other enterprise which purchases goods or services from or which 13 does any other business with licensed casinos on a regular or 14 continuing basis. Notwithstanding the foregoing, any form of 15 enterprise engaged in the manufacture, sale, distribution, testing 16 or repair of slot machines within New Jersey, other than antique 17 slot machines as defined in N.J.S.2C:37-7, shall be considered a 18 casino service industry for the purposes of this act regardless of 19 the nature of its business relationship, if any, with licensed 20 casinos in this State. 21

For the purposes of this section, "casino applicant" includes any person required to hold a casino license pursuant to section 82 of P.L.1977, c.110 (C.5:12-82) who has applied to the commission for a casino license or any approval required under P.L.1977, c.110 (C.5:12-1 et seq.).

(cf: P.L.1992, c.19, s_425)

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¹[6.] <u>8.</u>¹ Section 4 of P.L.1983, c.41 (C.5:12-29.2) is amended to read as follows:

4. "Junket representative"—Any natural person who negotiates the terms of, or engages in the referral, procurement or selection of persons who may participate in, [or accompanies for purposes of monitoring or evaluating the participants in,] any junket to a licensed casino, regardless of whether or not those activities occur within the State of New Jersey.

35 (cf: P.L.1987, c.426, s.3)

 1 [7.] $9.^{1}$ Section 45 of P.L.1977, c.110 (C.5:12-45) is amended to read as follows:

"Slot machine"--Any mechanical, electrical or other device, contrivance or machine which, upon insertion of a coin, token or similar object therein, or upon payment of any consideration whatsoever, is available to play or operate, the play or operation of which, whether by reason of the skill of the operator or application of the element of chance, or both, may deliver or entitle the person playing or operating the machine to receive cash or tokens to be exchanged for cash, or to receive merchandise or any thing of value whatsoever, whether the payoff is made automatically from the machine or in any other manner whatsoever, except that [: a. no merchandise or thing of value shall be offered as part of a payoff of any slot machine unless such merchandise or thing of value has a cash equivalent value of at least \$5,000.00, and b.] the cash equivalent value of any merchandise or other thing of value shall not be included in the total of all sums paid out as winnings to patrons for purposes of determining gross revenues as defined by section 24 of

- P.L.1977, c.110 (C.5:12-24) or be included in determining the 1
- 2 payout percentage of any slot machine. The commission shall
- promulgate rules defining "cash equivalent value" in order to 3
- assure fairness, uniformity and comparability of valuation of slot 4
- machine payoffs. 5
- 6 (cf: P.L.1987, c.355, s.3)
- 7 $^{1}[8.]$ $^{1}0.^{1}$ Section 50 of P.L.1977, c.110 (C.5:12-50) is amended 8 to read as follows:
- 9 Creation of Casino Control Commission; number of 10 members. The New Jersey Casino Control Commission,
- consisting of five members, is hereby created in but not of the
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- 12 Department of the Treasury. The commission shall be principally
- located in Atlantic City. 13
- 14 (cf: P.L.1977, c.110, s.50)
- ¹[9.] 11.1 Section 55 of P.L.1977, c.110 (C.5:12-55) is amended 15
- 16 to read as follows:
- Division of gaming enforcement. There is hereby 17
- 18 established in the Department of Law and Public Safety the
- Division of Gaming Enforcement. The division shall be under the 19
- immediate supervision of a director who shall also be sworn as an 20
- 21 Assistant Attorney General and who shall administer the work of
- 22 the division under the direction and supervision of the Attorney
- General. The director shall be appointed by the Governor, with 23
- 24 the advice and consent of the Senate, and shall serve during the
- term of office of the Governor, except that the first director 25
- 26 shall be appointed for a term of 2 years. The director may be
- removed from office by the Attorney General for cause upon 27
- 28 notice and opportunity to be heard.
 - The director and any employee or agent of the division shall be
- 30 subject to the duty to appear and testify and to removal from his 31 office, position or employment in accordance with the provisions
- of P.L.1970, c.72 (C.2A:81-17.2a et seq.). The Attorney General 32
- 33 shall be responsible for the exercise of the duties and powers
- 34 assigned to the division.
- The division shall be principally located in Atlantic City. 35
- 36 (cf: P.L.1980, c.69, s.1)
 - ¹[10.] 12. ¹ Section 59 of P.L.1977, c.110 (C.5:12-59) is
- 38 amended to read as follows:
- 39 59. Employment Restrictions on Commissioners, Commission
- 40 Employees and Division Employees. a. The "New Jersey
- 41 Conflicts of Interest Law" (P.L.1971, c.182; C.52:13D-12 et seq.)
- 42 shall apply to members of the commission and to all employees of
- 43 the commission and the division, except as herein specifically
- 44 provided.

- The commission shall, no later than January 1, 1981, b. 45
- 46 promulgate a Code of Ethics that is modeled upon the Code of
- Judicial Conduct of the American Bar Association, as amended 47
- 48 and adopted by the Supreme Court of New Jersey. This Code of
- 49 Ethics shall include, but not be limited to, provisions that address
- 50 the propriety of relationships and dealings between
- 51 commission and its staff, and licensees and applicants for
- 52 licensure under this act.
- 53 c. The division shall promulgate a Code of Ethics governing its
- 54 specific needs.

d. The Codes of Ethics promulgated by the commission and the division shall not be in conflict with the laws of this State, except, however, that said Codes of Ethics may be more restrictive than any law of this State.

- e. The Codes of Ethics promulgated by the commission and the division shall be submitted to the Executive Commission on Ethical Standards for approval. The Codes of Ethics shall include, but not be limited to provisions that:
- (1) No commission member or employee or division employee or agent shall be permitted to gamble in any establishment licensed by the commission except in the course of his duties.
- (2) No commission member or employee or division employee or agent shall solicit or accept employment from any person licensed by or registered with the commission or from any applicant for a period of four years after termination of service with the commission or division, [unless subject to] except as otherwise provided in section 60 of this act.
- (3) No commission member or employee or any division employee or agent shall act in his official capacity in any matter wherein he or his spouse, child, parent or sibling has a direct or indirect personal financial interest that might reasonably be expected to impair his objectivity or independence of judgment.
- (4) No commission employee or any division employee or agent shall act in his official capacity in a matter concerning an applicant for licensure or a licensee who is the employer of a spouse, child, parent or sibling of said commission or division employee or agent when the fact of the employment of such spouse, child, parent or sibling might reasonably be expected to impair the objectivity and independence of judgment of said commission employee or division employee or agent.
- (5) No spouse, child, parent or sibling of a commission member shall be employed in any capacity by an applicant for a casino license or a casino licensee nor by any holding, intermediary or subsidiary company thereof.
- (6) No commission member shall meet with any person, except for any other member of the commission or employee of the commission, or discuss any issues involving any pending or proposed application or any matter whatsoever which may reasonably be expected to come before the commission, or any member thereof, for determination unless the meeting or discussion takes place on the business premises of the commission, provided, however, that commission members may meet to consider matters requiring the physical inspection of equipment or premises at the location of the equipment or premises. All meetings or discussions subject to this paragraph shall be noted in a log maintained for this purpose and available for inspection pursuant to the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.).
- f. No commission member or employee or division employee or agent shall have any interest, direct or indirect, in any applicant or in any person licensed by or registered with the commission during his term of office or employment.
- g. Each commission member and employee of the commission, including legal counsel, and each employee and agent of the

division shall devote his entire time and attention to his duties and shall not pursue any other business or occupation or other gainful employment; provided, however, that secretarial and clerical personnel may engage in such other gainful employment as shall not interfere with their duties to the commission or division, unless otherwise directed; and provided however, that other employees of the commission and division and agents of the division may engage in such other gainful employment as shall not interfere or be in conflict with their duties to the commission or division, upon approval by the commission or the director of the division, as the case may be.

- h. No member of the commission, employee of the commission, or employee or agent of the division shall:
- (1) Use his official authority or influence for the purpose of interfering with or affecting the result of an election or a nomination for office;
- (2) Directly or indirectly coerce, attempt to coerce, command or advise any person to pay, lend or contribute anything of value to a party, committee, organization, agency or person for political purposes; or
- (3) Take any active part in political campaigns or the management thereof; provided, however, that nothing herein shall prohibit a person from voting as he chooses or from expressing his personal opinions on political subjects and candidates.
- i. For the purpose of applying the provisions of the "New Jersey Conflicts of Interest Law," any consultant or other person under contract for services to the commission and the division shall be deemed to be a special State employee, except that the restrictions of section 4 of P.L.1981, c.142 (C.52:13D-17.2) shall not apply to such person. Such person and any corporation, firm or partnership in which he has an interest or by which he is employed shall not represent any person or party other than the commission or the division before the commission.

(cf: P.L.1989, c.150, s.1)

- $^{1}[11.]$ $13.^{1}$ Section 60 of P.L.1977, c.110 (C.5:12-60) is amended to read as follows:
- 60. Post-employment restrictions. a. No member of the commission shall hold any direct or indirect interest in, or be employed by, any applicant or by any person licensed by or registered with the commission for a period of 4 years commencing on the date his membership on the commission terminates.
- b. ¹(1)¹ No employee of the commission or employee or agent of the division may acquire any direct or indirect interest in, or accept employment with, any applicant or any person licensed by or registered with the commission, for a period of 2 years commencing at the termination of employment with the commission or division, except that a secretarial or clerical employee of the commission or the division may accept such employment at any time after the termination of employment with the commission or division. At the end of 2 years[, the] and for a period of 2 years thereafter, a former employee or agent who held a ¹[managerial or supervisory] policy-making management 1 position at any time during the five years

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prior to termination of employment may acquire an interest in, or accept employment with, any applicant or person licensed by or registered with the commission upon application to and the approval of the commission upon a finding that the interest to be acquired or the employment will not create the appearance of a conflict of interest and does not evidence a conflict of interest in fact.

- ¹(2)¹ Notwithstanding the provisions of this subsection, if the employment of a commission employee or a division employee or agent, other than an employee or agent who held a 1 [managerial or supervisory] policy-making management position at any time during the five years prior to termination of employment, is terminated as a result of a reduction in the workforce at the commission or division, the employee or agent may, at any time prior to the end of the 2-year period, accept employment with any applicant or person licensed by or registered with the commission upon application to and the approval of the commission upon a finding that the employment will not create the appearance of a conflict of interest and does not evidence a conflict of interest in fact. 1The decision of the commission shall be final, and the employee or agent shall not be subject to a determination by the Executive Commission on Ethical Standards under section 4 of P.L.1981, c.142 (C.52:13D-17.2).1
- c. No commission member or person employed by the commission or division shall represent any person or party other than the State before or against the commission for a period of 2 years from the termination of his office or employment with the commission or division.
- d. No partnership, firm or corporation in which a former commission member or employee or former division employee or agent has an interest, nor any partner, officer or employee of any such partnership, firm or corporation shall make any appearance or representation which is prohibited to said former member, employee, or agent; provided, however, that nothing herein shall prohibit such partnership, firm or corporation from making such appearance or representation on behalf of a casino service industry licensed under subsection c. of section 92 of P.L.1977, c.110 (C.5:12-92c.).
- e. Notwithstanding any post-employment restriction imposed by this section, nothing herein shall prohibit a former commission member or employee or former division employee or agent, at any time after termination of such membership or employment, from acquiring an interest in, or soliciting or obtaining employment with, any person licensed as a casino service industry under section 92c. of this act or any applicant for such licensure. (cf: P.L.1979, c.282, s.13)
- 1 [12.] $\underline{14.1}$ Section 63 of P.L.1977, c.110 (C.5:12-63) is amended to read as follows:
- Commission. 49 63. Duties of the The Casino Control Commission shall have general responsibility 50 implementation of this act, as hereinafter provided, including, 51 52 without limitation, the responsibility:
- a. To hear and decide promptly and in reasonable order all license, registration, certificate, and permit applications and

causes affecting the granting, suspension, revocation, or renewal thereof;

- b. To conduct all hearings pertaining to civil violations of this act or regulations promulgated hereunder;
- c. To promulgate such regulations as in its judgment may be necessary to fulfill the policies of this act;
- d. To collect all license and registration fees and taxes imposed by this act and the regulations issued pursuant hereto;
- e. To levy and collect penalties for the violation of provisions of this act and the regulations promulgated hereunder;
- f. To be present through its inspectors and agents at all times during the operation of any casino or simulcasting facility for the purpose of certifying the revenue thereof, receiving complaints from the public relating to the conduct of gaming and simulcast wagering operations, examining records of revenues and procedures, and conducting periodic reviews of operations and facilities for the purpose of evaluating current or suggested provisions of P.L.1977, c.110 (C.5:12-1 et seq.) and the regulations promulgated thereunder;
- g. To refer to the division for investigation and prosecution any evidence of a violation of P.L.1977, c.110 (C.5:12-1 et seq.) or the regulations promulgated thereunder; [and]
- h. To review and rule upon any complaint by a casino licensee regarding any investigative procedures of the division which are unnecessarily disruptive of casino or simulcasting facility operations. The need to inspect and investigate shall be presumed at all times. The disruption of a licensee's operations shall be proved by clear and convincing evidence, which evidence shall establish that: (1) the procedures had no reasonable law enforcement purpose, and (2) the procedures were so disruptive as to inhibit unreasonably casino or simulcasting facility operations; and
- i. To ensure that there is no duplication of duties and responsibilities between it and the division.

35 (cf: P.L.1993, c.292, s.6)

- 1 [13.] $^{15.1}$ Section 66 of P.L.1977, c.110 (C.5:12-66) is amended to read as follows:
- 66. Investigative hearings. The commission shall have the authority to conduct investigative hearings concerning the conduct of gaming and gaming operations as well as the [development and well-being of the industries controlled by this act] enforcement of the provisions of P.L.1977, c.110 (C.5:12-1 et seq.), as amended and supplemented.
- (cf: P.L.1977, c.110, s.66)
- 1 [14.] 16. Section 69 of P.L.1977, c.110 (C.5:12-69) is amended to read as follows:
 - 69. Regulations. a. The commission shall be authorized to adopt, amend, or repeal such regulations, consistent with the policy and objectives of this act, <u>as amended</u>, as it may deem necessary [or desirable for] to protect the public interest in carrying out the provisions of this act.
- b. Such regulations shall be adopted, amended, and repealed in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

- c. Any interested person may, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), file a petition with the commission requesting the adoption, amendment or repeal of a regulation.
- d. The commission may, in emergency circumstances, summarily adopt, amend or repeal any regulation pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- 9 e. Notwithstanding any other provision of this act or the 10 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 11 seq.) to the contrary, the commission may, after notice provided in accordance with this subsection, authorize the temporary 12 adoption, amendment or repeal of any rule concerning the 13 conduct of gaming or simulcast wagering [or], or the use or design 14 of gaming or simulcast wagering equipment, or the internal 15 16 procedures and administrative and accounting controls required by section 99 of P.L.1977, c.110 (C.5:12-99) for [an experimental] 17 a period not to exceed 270 days for the purpose of determining 18 whether such rules should be adopted on a permanent basis in 19 20 accordance with the requirements of this section. Any [rules 21 experiment] temporary rulemaking authorized by this subsection 22 shall be [conducted under] subject to such terms and conditions as 23 the commission may deem appropriate. Notice of any temporary rulemaking action taken by the commission pursuant to this 24 subsection shall be published in the New Jersey Register, and 25 provided to the newspapers designated by the commission 26 pursuant to subsection d. of section 3 of P.L.1975, c.231 27 28 (C.10:4-8), at least seven days prior to the [initiation of the experimental period and shall be prominently posted in each 29 30 casino or simulcasting facility participating in the experiment] implementation of the temporary rules. Nothing herein shall be 31 32 deemed to require the publication of the text of any temporary rule adopted by the commission or notice of any modification of 33 34 [a rules experiment] any temporary rulemaking initiated in accordance with this subsection. The text of any temporary rule 35 36 adopted by the commission shall be posted in each casino or 37 simulcasting facility participating in the [experiment] temporary 38 rulemaking and shall be available upon request from the 39 commission.
- 40 (cf: P.L.1993, c.292, s.7)

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- 41 1 [15.] ${}^{17.1}$ Section 70 of P.L.1977, c.110 (C.5:12-70) is 42 amended to read as follows:
 - 70. Required Regulations. The commission shall, without limitation on the powers conferred in the preceding section, include within its regulations the following specific provisions in accordance with the provisions of this act:
 - a. Prescribing the methods and forms of application which any applicant shall follow and complete prior to consideration of his application by the commission;
 - b. Prescribing the methods, procedures and form for delivery of information concerning any person's family, habits, character, associates, criminal record, business activities and financial affairs;
- 4 c. Prescribing procedures for the fingerprinting of an

applicant, employee of a licensee, or registrant, or other methods of identification which may be necessary in the judgment of the commission to accomplish effective enforcement of restrictions on access to the casino floor, the simulcasting facility, and other restricted areas of the casino hotel complex;

- d. Prescribing the manner and procedure of all hearings conducted by the commission or any hearing examiner, including special rules of evidence applicable thereto and notices thereof;
- e. Prescribing the manner and method of collection of payments of taxes, fees, and penalties;
- f. Defining and limiting the areas of operation, the rules of authorized games, odds, and devices permitted, and the method of operation of such games and devices;
- g. Regulating the practice and procedures for negotiable transactions involving patrons, including limitations on the circumstances and amounts of such transactions, and the establishment of forms and procedures for negotiable instrument transactions, redemptions, and consolidations;
- h. Prescribing grounds and procedures for the revocation or suspension of operating certificates and licenses;
- i. Governing the manufacture, distribution, sale, and servicing of gaming devices and equipment;
- j. Prescribing for gaming operations the procedures, forms and methods of management controls, including employee and supervisory tables of organization and responsibility, and minimum security standards, including security personnel structure, alarm and other electrical or visual security measures;
- k. Prescribing the qualifications of, and the conditions pursuant to which, engineers, accountants, and others shall be permitted to practice before the commission or to submit materials on behalf of any applicant or licensee; provided, however, that no member of the Legislature, nor any firm with which said member is associated, shall be permitted to appear or practice or act in any capacity whatsoever before the commission or division regarding any matter whatsoever, nor shall any member of the family of the Governor or of a member of the Legislature be permitted to so practice or appear in any capacity whatsoever before the commission or division regarding any matter whatsoever;
- l. Prescribing minimum procedures for the exercise of effective control over the internal fiscal affairs of a licensee, including provisions for the safeguarding of assets and revenues, the recording of cash and evidence of indebtedness, and the maintenance of reliable records, accounts, and reports of transactions, operations and events, including reports to the commission;
- m. Providing for a minimum uniform standard of accountancy methods, procedures and forms; a uniform code of accounts and accounting classifications; and such other standard operating procedures, including those controls listed in section 99a. hereof, as may be necessary to assure consistency, comparability, and effective disclosure of all financial information, including calculations of percentages of profit by games, tables, gaming devices and slot machines;

- n. Requiring [periodic] quarterly financial reports and the form thereof, [including] and an annual audit prepared by a certified public accountant licensed to do business in this State, attesting to the financial condition of a licensee and disclosing whether the accounts, records and control procedures examined maintained by the licensee as required by this act and the regulations promulgated hereunder;
- Governing the gaming-related advertising of casino licensees, their employees and agents, with the view toward assuring that such advertisements are in no way deceptive; provided, however, that such regulations: (1) shall not prohibit the advertisement of casino location, hours of operation, or types of games and other amenities offered; (2) shall prohibit the advertisement of information about odds, the number of games, and the size of the casino or simulcasting facility; and (3) shall require the words "Bet with your head, not over it," or some comparable language approved by the commission, to appear on all billboards, signs, and other on-site advertising of a casino operation and shall require the words "If you or someone you know has a gambling problem and wants help, call 1-800 GAMBLER," or some comparable language approved by the commission, which language shall include the words "gambling problem" and "call 1-800 GAMBLER," to appear legibly on all print, billboard, and sign advertising of a casino operation; and
 - p. (Deleted by amendment, P.L.1991, c.182).
- q. Concerning the distribution and consumption of alcoholic beverages on the premises of the licensee, which regulations shall be insofar as possible consistent with Title 33 of the Revised Statutes, and shall deviate only insofar as necessary because of the unique character of the hotel casino premises and operations;
 - r. (Deleted by amendment, P.L.1991, c.182).

(cf: P.L.1993, c.292, s.8)

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¹[16.] <u>18.</u> Section 40 of P.L.1993, c.292 (C.5:12-71.1) is amended to read as follows:

40. A casino licensee may exclude or eject from its casino hotel any person who is known to it to have been convicted, on at least three occasions,] of a crime, disorderly persons offense, or petty disorderly persons offense committed in or on the premises of any casino hotel. Nothing in this section or in any other law of this State shall limit the right of a casino licensee to exercise its common law right to exclude or eject permanently from its casino hotel any person who disrupts the operations of its premises, threatens the security of its premises or its occupants, or is disorderly or intoxicated.

(cf: P.L.1993, c.292, s.40)

¹[17.] 19. Section 72 of P.L.1977, c.110 (C.5:12-72) is 46 amended to read as follows:

Commission reports and recommendations. commission shall carry on a continuous study of the operation and administration of casino control laws which may be in effect in other jurisdictions, literature on this subject which may from time to time become available, federal laws which may affect the operation of casino gaming in this State, and the reaction of New Jersey citizens to existing and potential features of casino

gaming under this act. It shall be responsible for ascertaining any 1 2 defects in this act or in the rules and regulations issued 3 thereunder, formulating recommendations for changes in this act 4 to prevent abuses thereof, guarding against the use of this act as 5 a cloak for the carrying on of illegal gambling or other criminal 6 activities, and insuring that this act and the rules and regulations 7 shall be in such form and be so administered as to serve the true 8 purposes of this act. The commission shall make to the Governor 9 and the Legislature an annual report of all revenues, expenses and 10 disbursements, and shall include therein such recommendations 11 for changes in this act as the commission deems necessary or 12 desirable. The commission shall also report recommendations 13 that promote more efficient operations of the commission. The commission shall report immediately to the Governor and the 14 15 Legislature any matters which in its judgment require immediate 16 changes in the laws of this State in order to prevent abuses and 17 evasions of this act or of rules and regulations promulgated hereunder, or to rectify undesirable conditions in connection with 18 19 the operation and regulation of casino gaming.

20 (cf: P.L.1977, c.110, s.72)

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- 21 1 [18.] ${}^{20.1}$ Section 76 of P.L.1977, c.110 (C.5:12-76) is 22 amended to read as follows:
 - 76. General Duties and Powers. a. The Division of Gaming Enforcement shall:
 - (1) promptly and in reasonable order investigate all applications, enforce the provisions of this act and any regulations promulgated hereunder, and prosecute before the commission all proceedings for violations of this act or any regulations promulgated hereunder[. The division shall];
 - (2) provide the commission with all information necessary for all action under Article 6 of this act and for all proceedings involving enforcement of the provisions of this act or any regulations promulgated hereunder; and
 - (3) ensure that there is no duplication of duties and responsibilities between it and the commission.
 - b. The division shall:
 - (1) Investigate the qualifications of each applicant before any license, certificate, or permit is issued pursuant to the provisions of this act;
 - (2) Investigate the circumstances surrounding any act or transaction for which commission approval is required;
 - (3) Investigate violations of this act and regulations promulgated hereunder;
 - (4) Initiate, prosecute and defend such proceedings before the commission, or appeals therefrom, as the division may deem appropriate;
 - (5) Provide assistance upon request by the commission in the consideration and promulgation of rules and regulations;
 - (6) Conduct continuing reviews of casino operations through on-site observation and other reasonable means to assure compliance with this act and regulations promulgated hereunder, subject to subsection h. of section 63 of this act;
- 53 (7) Receive and take appropriate action on any referral from 54 the commission relating to any evidence of a violation of

- P.L.1977, c.110 (C.5:12-1 et seq.) or the regulations promulgated thereunder;
 - (8) Exchange fingerprint data with, and receive criminal history record information from, the Federal Bureau of Investigation for use in considering applicants for any license or registration issued pursuant to the provisions of P.L.1977, c.110 (C.5:12-1 et seq.);
 - (9) Conduct audits of casino operations at such times, under such circumstances, and to such extent as the director shall determine, including reviews of accounting, administrative and financial records, and management control systems, procedures and records utilized by a casino licensee; [and]
 - (10) Be entitled to request and receive information, materials and any other data from any licensee or registrant, or applicant for a license or registration under this act; and
- (11) Report to the Attorney General recommendations that promote more efficient operations of the division.

(cf: P.L.1993, c.292, s.11)

- ¹21. Section 80 of P.L.1977, c.110 (C.5:12-80) is amended to read as follows:
- 80. General Provisions. a. It shall be the affirmative responsibility of each applicant and licensee to establish by clear and convincing evidence his individual qualifications, and for a casino license the qualifications of each person who is required to be qualified under this act as well as the qualifications of the facility in which the casino is to be located.
- b. Any applicant, licensee, registrant, or any other person who must be qualified pursuant to this act shall provide all information required by this act and satisfy all requests for information pertaining to qualification and in the form specified by the commission. All applicants, registrants, and licensees shall waive liability as to the State of New Jersey, and its instrumentalities and agents, for any damages resulting from any disclosure or publication in any manner, other than a willfully unlawful disclosure or publication, of any material or information acquired during inquiries, investigations or hearings.
- c. All applicants, licensees, registrants, intermediary companies, and holding companies shall consent to inspections, searches and seizures and the supplying of handwriting exemplars as authorized by this act and regulations promulgated hereunder.
- d. All applicants, licensees, registrants, and any other person who shall be qualified pursuant to this act shall have the continuing duty to provide any assistance or information required by the commission or division, and to cooperate in any inquiry or investigation conducted by the division and any inquiry, investigation, or hearing conducted by the commission. If, upon issuance of a formal request to answer or produce information, evidence or testimony, any applicant, licensee, registrant, or any other person who shall be qualified pursuant to this act refuses to comply, the application, license, registration or qualification of such person may be denied or revoked by the commission.
- e. No applicant or licensee shall give or provide, offer to give or provide, directly or indirectly, any compensation or reward or any percentage or share of the money or property played or

received through gaming or simulcast wagering activities, except as authorized by this act, in consideration for obtaining any license, authorization, permission or privilege to participate in any way in gaming or simulcast wagering operations.

- f. Each applicant or person who must be qualified under this act shall be photographed and fingerprinted for identification and investigation purposes in accordance with procedures established by the commission.
- g. All licensees, all registrants, all persons required to be qualified under this act, and all persons employed by a casino service industry licensed pursuant to this act, shall have a duty to inform the commission or division of any action which they believe would constitute a violation of this act. No person who so informs the commission or the division shall be discriminated against by an applicant, licensee or registrant because of the supplying of such information.
- h. [Any person who must be qualified pursuant to the "Casino Control Act," P.L.1977, c.110 (C.5:12-1 et seq.) in order to hold the securities of a casino licensee or any holding or intermediary company of a casino licensee may apply for qualification status prior to the acquisition of any such securities. The commission may determine to accept such an application upon a finding that there is a reasonable likelihood that, if qualified, the applicant will obtain and hold securities of a licensee sufficient to require qualification. Such an applicant shall be subject to the provisions of this section and shall pay for the costs of all investigations and proceedings in relation to the application unless the applicant provides to the commission an agreement with one or more casino licensees which states that the licensee or licensees will pay those costs.] (Deleted by amendment, P.L., c.) (Cf. P.L.1993, c.292, s.12)
- ¹22. Section 81 of P.L.1977, c.110 (C.5:12-81) is amended to read as follows:
- 81. Statement of compliance. a. (1) The commission may, in its discretion, issue a statement of compliance to an applicant for any license or for qualification status under this act at any time the commission is satisfied that the applicant has established by clear and convincing evidence that one or more particular eligibility criteria have been satisfied by an applicant. A request for the issuance of a statement of compliance pursuant to this paragraph shall be initiated by the applicant filing a petition with the commission. Before the commission refers any such petition to the division for investigation, the commission may require the applicant to establish to the satisfaction of the commission that the applicant actually intends, if found qualified, to engage in the business or activity that would require the issuance of the license or the determination of qualification status.
- (2) Any person who must be qualified pursuant to the "Casino Control Act," P.L.1977, c.110 (C.5:12-1 et seq.) in order to hold the securities of a casino licensee or any holding or intermediary company of a casino licensee may, prior to the acquisition of any such securities, request the issuance of a statement of compliance by the commission that the person is qualified to hold

1 such securities. Any request for the issuance of a statement of 2 compliance pursuant to this paragraph shall be initiated by the person filing a petition with the commission in which the person 3 4 shall be required to establish that there is a reasonable likelihood 5 that, if qualified, the person will obtain and hold the securities of 6 a casino licensee or any holding or intermediary company thereof 7 to such extent as to require the qualification of the person. If 8 the commission finds that this reasonable likelihood exists, and if 9 the commission is satisfied, after an investigation by the division, that the qualifications of the person have been established by 10 11 clear and convincing evidence, the commission may, in its 12 discretion, issue a statement of compliance that the person is 13 qualified to hold such securities. Any person who requests a statement of compliance pursuant to this paragraph shall be 14 15 subject to the provisions of section 80 of P.L.1977, c.110 16 (C.5:12-80) and shall pay for the costs of all investigations and 17 proceedings in relation to the request unless the person provides to the commission an agreement with one or more casino 18 19 licensees which states that the licensee or licensees will pay 20 those costs. 21

b. [Such] Any statement of compliance issued under P.L.1977, c.110 (C.5:12-1 et seq.) shall specify:

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- (1) the <u>particular</u> eligibility criterion satisfied[,] <u>by the</u> <u>applicant or person;</u>
- (2) the date <u>as</u> of <u>which</u> such satisfaction [and a reservation to the commission to revoke the statement of compliance at any time based upon a change of circumstances affecting such compliance] <u>was determined by the commission</u>;
- (3) the continuing obligation of the applicant or person to file any information required by the commission or division as part of any application for a license or qualification status, including information related to the eligibility criterion for which the statement of compliance was issued; and
- (4) the obligation of the applicant or person to reestablish its satisfaction of the eligibility criterion should there be a change in any material fact or circumstance that is relevant to the eligibility criterion for which the statement of compliance was issued.
- c. A statement of compliance certifying satisfaction of all of the requirements of subsection e. of section 84 of this act with respect to a specific casino hotel proposal submitted by an eligible applicant may be accompanied by a written commitment from the commission that a casino license shall be reserved for a period not to exceed 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish and shall be issued to such eligible applicant with respect to such proposal provided that such applicant (1) complies in all respects with the provisions of this act, (2) qualifies for a casino license within a period not to exceed 30 months of the date of such commitment or within such additional time period as the commission may, upon a showing of good cause therefor, establish, and (3) complies with such other conditions as the commission shall impose. The commission may revoke such reservation at any time it finds that the applicant is disqualified

- from receiving or holding a casino license or has failed to comply with any conditions imposed by the commission. Such reservation shall be automatically revoked if the applicant does not qualify for a casino license within the period of such commitment. No
- 5 <u>license other than a casino license shall be reserved by the</u> 6 <u>commission.</u>
 - d. Any statement of compliance issued pursuant to this section shall be withdrawn by the commission if:
 - (1) the applicant or person otherwise fails to satisfy the standards for licensure or qualification;
 - (2) the applicant or person fails to comply with any condition imposed by the commission; or
 - (3) the commission finds cause to revoke the statement of compliance for any other reason. 1
- 15 (cf: P.L.1991, c.182, s.21)

- 1 [19.] $^{23.1}$ Section 82 of P.L.1977, c.110 (C.5:12-82) is amended to read as follows:
- 82. Casino License--Applicant Eligibility. a. No casino shall operate unless all necessary licenses and approvals therefor have been obtained in accordance with law.
- b. Only the following persons shall be eligible to hold a casino license; and, unless otherwise determined by the commission with the concurrence of the Attorney General which may not be unreasonably withheld in accordance with subsection c. of this section, each of the following persons shall be required to hold a casino license prior to the operation of a casino in the hotel with respect to which the casino license has been applied for:
- (1) Any person who either owns an approved hotel building or owns or has a contract to purchase or construct a hotel which in the judgment of the commission can become an approved hotel building within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
- (2) Any person who, whether as lessor or lessee, either leases an approved hotel building or leases or has an agreement to lease a hotel which in the judgment of the commission can become an approved hotel building within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
- (3) Any person who has a written agreement with a casino licensee or with an eligible applicant for a casino license for the complete management of a casino; and
- (4) Any other person who has [any] control over either an approved hotel building or the land thereunder or the operation of a casino.
- c. Prior to the operation of the casino, every agreement to lease an approved hotel building or the land thereunder and every agreement for the management of the casino shall be in writing and filed with the commission. No such agreement shall be effective unless expressly approved by the commission. The commission may require that any such agreement include within its terms any provision reasonably necessary to best accomplish the policies of this act. Consistent with the policies of this act:
 - (1) The commission, with the concurrence of the Attorney

General which may not be unreasonably withheld, may determine that any person who does not have the ability to exercise any significant control over either the approved hotel building or the operation of the casino contained therein shall not be eligible to hold or required to hold a casino license;

- (2) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any owner, lessor or lessee of an approved hotel building or the land thereunder who does not own or lease the entire approved hotel building shall not be eligible to hold or required to hold a casino license;
- (3) The commission shall require that any person or persons eligible to apply for a casino license organize itself or themselves into such form or forms of business association as the commission shall deem necessary or desirable in the circumstances to carry out the policies of this act;
- (4) The commission may issue separate casino licenses to any persons eligible to apply therefor;
- (5) As to agreements to lease an approved hotel building or the land thereunder, unless it expressly and by formal vote for good cause determines otherwise, the commission shall require that each party thereto hold either a casino license or casino service industry license and that such an agreement be for a durational term exceeding 30 years, concern 100% of the entire approved hotel building or of the land upon which same is located, and include within its terms a buy-out provision conferring upon the casino licensee-lessee who controls the operation of the approved hotel the absolute right to purchase for an expressly set forth fixed sum the entire interest of the lessor or any person associated with the lessor in the approved hotel building or the land thereunder in the event that said lessor or said person associated with the lessor is found by the commission to be unsuitable to be associated with a casino enterprise;
- (6) The commission shall not permit an agreement for the leasing of an approved hotel building or the land thereunder to provide for the payment of an interest, percentage or share of money gambled at the casino or derived from casino gaming activity or of revenues or profits of the casino unless the party receiving payment of such interest, percentage or share is a party to the approved lease agreement; unless each party to the lease agreement holds either a casino license or casino service industry license and unless the agreement is for a durational term exceeding 30 years, concerns a significant portion of the entire approved hotel building or of the land upon which same is located, and includes within its terms a buy-out provision conforming to that described in paragraph (5) above;
- (7) As to agreements for the management of a casino, the commission shall require that each party thereto hold a casino license, that the party thereto who is to manage the casino own at least 10% of all outstanding equity securities of any casino licensee or of any eligible applicant for a casino license if the said licensee or applicant is a corporation and the ownership of an equivalent interest in any casino licensee or in any eligible applicant for a casino license if same is not a corporation, and

that such an agreement be for the complete management of the casino, provide for the sole and unrestricted power to direct the casino operations of the casino which is the subject of the agreement, and be for such a durational term as to assure reasonable continuity, stability and independence in the management of the casino;

- (8) The commission may permit an agreement for the management of a casino to provide for the payment to the managing party of an interest, percentage or share of money gambled at the casino or derived from casino gaming activity or of revenues or profits of the casino;
- (9) The commission may permit an agreement between a casino licensee and a casino service industry licensed pursuant to the provisions of subsection a. of section 92 of P.L.1977, c.110 (C.5:12-92) for the conduct of casino simulcasting in a simulcasting facility to provide for the payment to the casino service industry of an interest, percentage or share of the money derived from the casino licensee's share of proceeds from simulcast wagering activity; and
- (10) As to agreements to lease an approved hotel building or the land thereunder, agreements to jointly own an approved hotel building or the land thereunder and agreements for the management of a casino or for the conduct of casino simulcasting in a simulcasting facility, the commission shall require that each party thereto, except for a banking or other chartered or licensed lending institution or any subsidiary thereof, or any chartered or licensed life insurance company or property and casualty insurance company, or the State of New Jersey or any political subdivision thereof or any agency or instrumentality of the State or any political subdivision thereof, shall be jointly and severally liable for all acts, omissions and violations of this act by any party thereto regardless of actual knowledge of such act, omission or violation and notwithstanding any provision in such agreement to the contrary.
- d. No corporation shall be eligible to apply for a casino license unless:
- (1) The corporation shall be incorporated in the State of New Jersey, although such corporation may be a wholly or partially owned subsidiary of a corporation which is organized pursuant to the laws of another state of the United States or of a foreign country;
- (2) The corporation shall maintain an office of the corporation in the premises licensed or to be licensed;
- (3) The corporation shall comply with all the requirements of the laws of the State of New Jersey pertaining to corporations;
- (4) The corporation shall maintain a ledger in the principal office of the corporation in New Jersey which shall at all times reflect the current ownership of every class of security issued by the corporation and shall be available for inspection by the commission or the division and authorized agents of the commission and the division at all reasonable times without notice;
- (5) The corporation shall maintain all operating accounts required by the commission in a bank in New Jersey, except that

a casino licensee may establish deposit-only accounts in any jurisdiction in order to obtain payment of any check described in section 101 of P.L.1977, c.110 (C.5:12-101);

- (6) The corporation shall include among the purposes stated in its certificate of incorporation the conduct of casino gaming and provide that the certificate of incorporation includes all provisions required by this act;
- (7) The corporation, if it is not a publicly traded corporation, shall file with the commission such adopted corporate charter provisions as may be necessary to establish the right of prior approval by the commission with regard to transfers of securities, shares, and other interests in the applicant corporation; and, if it is a publicly traded corporation, provide in its corporate charter that any securities of such corporation are held subject to the condition that if a holder thereof is found to be disqualified by the commission pursuant to the provisions of this act, such holder shall dispose of his interest in the corporation; provided, however, that, notwithstanding the provisions of N.J.S.14A:7-12 and N.J.S.12A:8-101 et seq., nothing herein shall be deemed to require that any security of such corporation bear any legend to this effect;
- (8) The corporation, if it is not a publicly traded corporation, shall establish to the satisfaction of the commission that appropriate charter provisions create the absolute right of such non-publicly traded corporations and companies to repurchase at the market price or the purchase price, whichever is the lesser, any security, share or other interest in the corporation in the event that the commission disapproves a transfer in accordance with the provisions of this act;
- (9) Any publicly traded holding, intermediary, or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall contain in its corporate charter the same provisions required under paragraph (7) for a publicly traded corporation to be eligible to apply for a casino license; and
- (10) Any non-publicly traded holding, intermediary or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall establish to the satisfaction of the commission that its charter provisions are the same as those required under paragraphs (7) and (8) for a non-publicly traded corporation to be eligible to apply for a casino license.

Notwithstanding the foregoing, any corporation or company which had bylaw provisions approved by the commission prior to the effective date of this 1987 amendatory act shall have one year from the effective date of this 1987 amendatory act to adopt appropriate charter provisions in accordance with the requirements of this subsection.

The provisions of this subsection shall apply with the same force and effect with regard to casino license applicants and casino licensees which have a legal existence that is other than corporate to the extent which is appropriate.

e. No person shall be issued or be the holder of [more than three casino licenses] a casino license if the issuance or the holding results in undue economic concentration in Atlantic City casino operations by that person. The commission shall, after

conducting public hearings thereon, promulgate rules and regulations in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) defining the criteria the commission will use in determining what constitutes undue economic concentration. For the purpose of this subsection a person shall be considered the holder of a casino license if such license is issued to such person or if such license is held by any holding, intermediary or subsidiary company thereof, or by any officer, director, casino key employee or principal employee of such person, or of any holding, intermediary or subsidiary company thereof.

(cf: P.L.1993, c.121, s.1)

 1 [19A.] $^{24.1}$ Section 83 of P.L.1977, c.110 (C.5:12-83) is amended to read as follows:

- 83. Approved Hotel. a. An approved hotel for purposes of this act shall be a hotel providing facilities in accordance with this section. Nothing in this section shall be construed to limit the authority of the commission to determine the suitability of facilities as provided in this act, and nothing in this section shall be construed to require a casino to be smaller than the maximum size herein provided.
- b. (1) In the case of a casino hotel in operation on June 29, 1991, an approved hotel shall:
- (a) contain at least the number of qualifying sleeping units, as defined in section 27 of P.L.1977, c.110 (C.5:12-27), which it had on that date, except that those units may be consolidated and reconfigured in order to form suites so long as there remain at least 500 qualifying sleeping units; and
- (b) contain a casino of not more than the amount of casino space authorized on the basis of the provisions of this section which were in effect on June 28, 1991 and applicable to that casino at that time, unless the number of qualifying sleeping units under subparagraph (a) of this paragraph and the number of any qualifying sleeping units added after June 29, 1991 permit an increase on the following basis: [50,000] 60,000 square feet for the first 500 qualifying sleeping units and 10,000 square feet for each additional 100 qualifying sleeping units above 500, up to a maximum of 200,000 square feet. No casino hotel in operation on June 29, 1991 shall be required to reduce the amount of its casino space below the amount authorized as of June 28, 1991 unless the number of qualifying sleeping units is reduced below the number required in subparagraph (a) of this paragraph.

For the purpose of increasing casino space, an agreement approved by the commission for the addition of qualifying sleeping units within two years after the commencement of gaming operations in the additional casino space shall be deemed an addition of those rooms, but if the agreement is not fulfilled due to conditions within the control of the casino licensee, the casino licensee shall close the additional casino space or any portion thereof as directed by the commission.

The calculation of the number of qualifying sleeping units added with respect to any such casino hotel shall not include any qualifying sleeping unit or other hotel or motel room in existence in Atlantic City on June 29, 1991, whether or not that unit or

room was offered or usable for occupancy on that date, or any replacement for such a unit or room which results from construction or renovation after that date, except that any hotel room in existence in Atlantic City on June 29, 1991 which was not used or available for use on that date and for at least 10 years prior to that date and which is reconstructed or replaced after the effective date of this amendatory and supplementary act, P.L.1993, c.159, and meets the specifications of a sleeping unit prescribed in section 27 of P.L.1977, c.110 (C.5:12-27) may be included in such calculation[.]; any hotel room in existence in Atlantic City on June 29, 1991 which, for at least 10 years prior thereto, had been used as part of an annexed facility of a casino hotel, which facility was determined by the commission to be part of an approved hotel subsequent thereto and prior to the effective date of this amendatory and supplementary act, P.L., (C.) (now pending before the Legislature as this bill), and meets, or was or is reconstructed or replaced to meet, the specifications of a sleeping unit prescribed in section 27 of P.L.1977, c.110 (C.5:12-27), may be included in such calculation; and any replacement which, in the judgment of the commission, is an integral element of a program of neighborhood rehabilitation undertaken by the casino licensee with the approval of the city of Atlantic City may also be included in such calculation.

(2) In the case of a hotel in operation on June 29, 1991 in which a licensed casino was located and operated prior to, but not as of, that date, and in which a casino is reestablished after that date, an approved hotel shall:

- (a) contain at least the number of qualifying sleeping units, as defined in section 27 of P.L.1977, c.110 (C.5:12-27), which it had on the date the casino ceased operations prior to June 29, 1991, except that those units may be consolidated and reconfigured in order to form suites so long as there remain at least 500 qualifying sleeping units; and
- (b) contain a casino of not more than the amount of casino space the casino had on the date it ceased operations prior to June 29, 1991 unless the number of qualifying sleeping units under subparagraph (a) of this paragraph and the number of any qualifying sleeping units added after that date permit an increase on the following basis: [50,000] 60,000 square feet for the first 500 qualifying sleeping units and 10,000 square feet for each additional 100 qualifying sleeping units above 500, up to a maximum of 200,000 square feet. No casino hotel which operates pursuant to this paragraph shall be required to reduce the amount of its casino space below the amount it had on the date it ceased operations unless the number of qualifying sleeping units is reduced below the number required in subparagraph (a) of this paragraph.

For the purpose of increasing casino space, an agreement approved by the commission for the addition of qualifying sleeping units within two years after the commencement of gaming operations in the additional casino space shall be deemed an addition of those rooms, but if the agreement is not fulfilled due to conditions within the control of the casino licensee, the casino licensee shall close the additional casino space or any portion thereof as directed by the commission.

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The calculation of the number of qualifying sleeping units added with respect to any such hotel shall not include any qualifying sleeping unit or other hotel or motel room in existence in Atlantic City on June 29, 1991, whether or not that unit or room was offered or usable for occupancy on the effective date, or any replacement for such a unit or room which results from construction or renovation after that date, except that any hotel room in existence in Atlantic City on June 29, 1991 which was not used or available for use on that date and for at least 10 years prior to that date and which is reconstructed or replaced after the effective date of this amendatory and supplementary act, P.L.1993, c.159, and meets the specifications of a sleeping unit prescribed in section 27 of P.L.1977, c.110 (C.5:12-27) may be included in such calculation, and any replacement which, in the judgment of the commission, is an integral element of a program of neighborhood rehabilitation undertaken by the casino licensee with the approval of the city of Atlantic City may also be included in such calculation.

c. In the case of a casino hotel not in operation prior to or on June 29, 1991, an approved hotel shall contain at least 500 qualifying sleeping units, as defined in section 27 of the "Casino Control Act," P.L.1977, c.110 (C.5:12-27), and a single casino room of not more than [50,000] 60,000 square feet, except that for each additional 100 qualifying sleeping units above 500, the maximum size of the casino room may be increased by 10,000 square feet, up to a maximum of 200,000 square feet. The calculation of the number of qualifying sleeping units with respect to any such casino hotel shall not include any qualifying sleeping unit or other hotel or motel room in existence in Atlantic City on June 29, 1991, whether or not that unit or room was offered or usable for occupancy on that date, or any replacement for such a unit or room which results from construction or renovation after that date, except that any hotel room in existence in Atlantic City on June 29, 1991 which was not used or available for use on that date and for at least 10 years prior to that date and which is reconstructed or replaced after the effective date of this amendatory and supplementary act, P.L.1993, c.159, and meets the specifications of a sleeping unit prescribed in section 27 of P.L.1977, c.110 (C.5:12-27) may be included in such calculation, and any replacement which, in the judgment of the commission, is an integral element of a program of neighborhood rehabilitation undertaken by the casino licensee with the approval of the city of Atlantic City may also be included in such calculation.

d. Once a hotel is initially approved, the commission shall thereafter rely on the certification of the casino licensee with regard to the number of rooms and shall permit rehabilitation, renovation and alteration of any part of the approved hotel even if the rehabilitation, renovation, or alteration will mean that the casino licensee does not temporarily meet the requirements of subsection c. so long as the licensee certifies that the rehabilitation, renovation, or alteration shall be completed within one year.

e. (Deleted by amendment, P.L.1987, c.352).

- f. (Deleted by amendment, P.L.1991, c.182).
- g. (Deleted by amendment, P.L.1991, c.182).
- h. (Deleted by amendment, P.L.1991, c.182).
- 4 The commission shall not impose any criteria 5 requirements regarding the contents of the hotel in addition to 6 the criteria and requirements expressly specified in the "Casino 7 Control Act," P.L.1977, c.110 (C.5:12-1 et seq.); provided, 8 however, that the commission shall be authorized to require each 9 casino licensee to establish and maintain an approved hotel which 10 is in all respects a superior, first-class facility of exceptional quality which will help restore Atlantic City as a resort, tourist 11 12 and convention destination.
- 13 (cf: P.L.1993, c.292, s.13)

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- $^{1}[20.]$ $\underline{25.}^{1}$ Section 84 of P.L.1977, c.110 (C.5:12-84) is amended to read as follows:
 - 84. Casino License—Applicant Requirements. Any applicant for a casino license must produce information, documentation and assurances concerning the following qualification criteria:
 - such a. Each applicant shall produce information, documentation and assurances concerning financial background and resources as may be required to establish by clear and convincing evidence the financial stability, integrity responsibility of the applicant, including but not limited to bank references, business and personal income and disbursement schedules, tax returns and other reports filed with governmental agencies, and business and personal accounting and check records and ledgers. In addition, each applicant shall, in writing, authorize the examination of all bank accounts and records as may be deemed necessary by the commission or the division.
 - produce applicant shall such documentation and assurances as may be necessary to establish by clear and convincing evidence the integrity of all financial backers, investors, mortgagees, bondholders, and holders of indentures, notes or other evidences of indebtedness, either in effect or proposed, which bears any relation to the casino proposal submitted by the applicant or applicants; provided, however, that this section shall not apply to banking or other licensed lending institutions exempted from the qualification requirements of subsections c. and d. of section 85 of P.L.1977, c.110 (C.5:12-85) and institutional investors waived from the qualification requirements of those subsections pursuant to the provisions of subsection f. of section 85 of P.L.1977, c.110 (C.5:12-85). Any such banking or licensed lending institution or institutional investor shall, however, produce for the commission or the division upon request any document or information which bears any relation to the casino proposal submitted by the applicant or applicants. The integrity of financial sources shall be judged upon the same standards as the applicant. In addition, the applicant shall produce whatever information, documentation or assurances as may be required to establish by clear and convincing evidence the adequacy of financial resources both as to the completion of the casino proposal and the operation of the casino.
- 54 c. Each applicant shall produce such information,

documentation and assurances as may be required to establish by 1 2 clear and convincing evidence the applicant's good character, honesty and integrity. Such information shall include, without 3 4 limitation, information pertaining to family, habits, character, 5 reputation, criminal and arrest record, business activities, 6 financial affairs, and business, professional and personal 7 associates, covering at least the 10-year period immediately 8 preceding the filing of the application. Each applicant shall 9 notify the commission of any civil judgments obtained against any 10 such applicant pertaining to antitrust or security regulation laws of the federal government, of this State or of any other state, 11 12 jurisdiction, province or country. In addition, each applicant shall produce letters of reference from law enforcement agencies 13 having jurisdiction in the applicant's place of residence and 14 principal place of business, which letters of reference shall 15 indicate that such law enforcement agencies do not have any 16 17 pertinent information concerning the applicant, or if such law enforcement agency does have information pertaining to the 18 19 applicant, shall specify what the information is. If the applicant 20 has conducted gaming operations in a jurisdiction which permits 21 such activity, the applicant shall produce letters of reference 22 from the gaming or casino enforcement or control agency which shall specify the experiences of such agency with the applicant, 23 24 his associates, and his gaming operation; provided, however, that if no such letters are received within 60 days of request therefor, 25 26 the applicant may submit a statement under oath that he is or 27 was during the period such activities were conducted in good 28 standing with such gaming or casino enforcement or control 29 agency. 30

d. Each applicant shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence that the applicant has sufficient business ability and casino experience as to establish the likelihood of creation and maintenance of a successful, efficient casino operation. The applicant shall produce the names of all proposed casino key employees as they become known and a description of their respective or proposed responsibilities, and a full description of security systems and management controls proposed for the casino and related facilities.

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shall produce e. Each applicant such information, documentation and assurances to establish to the satisfaction of the commission the suitability of the casino and related facilities subject to subsection i. of section 83 of P.L.1977, c.110 (C.5:12-83) and its proposed location will not adversely affect casino operations [or overall environmental conditions]. Each applicant shall submit an impact statement which shall include, without limitation, architectural and site plans which establish that the proposed facilities comply in all respects with the requirements of this act[,] and the requirements of the master plan and zoning and planning ordinances of Atlantic City, without any use variance from the provisions thereoff, and the requirements of the "Coastal Area Facility Review Act," P.L.1973, c.185 (C.13:19-1 et seq.),]; a market impact study which analyzes the adequacy of the patron market and the effect of the proposal on such market and on the existing casino facilities licensed under this act; and an analysis of the effect of the proposal on the overall [environment, including, without limitation,] economic[, social, demographic] and competitive conditions [as well as the natural resources] of Atlantic City and the State of New Jersey.

(cf: P.L.1991, c.182, s.25)

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 $^{1}[21.]$ $\underline{26.}^{1}$ Section 88 of P.L.1977, c.110 (C.5:12-88) is amended to read as follows:

- 88. Renewal of Casino Licenses. a. Subject to the power of the commission to deny, revoke, or suspend licenses, any casino license in force shall be renewed by the commission for the next succeeding license period upon proper application for renewal and payment of license fees and taxes as required by law and the regulations of the commission. The license period for a renewed casino license shall be up to one year for each of the first two renewal periods succeeding the initial issuance of a casino license to section 87 of P.L.1977, c.110 (C.5:12-87). Thereafter, [a casino license may be renewed for a period of up to two years] the renewal periods shall be up to four years each, but the commission may reopen licensing hearings at any time. In addition, the commission shall reopen licensing hearings at any time at the request of the [Division of Gaming Enforcement in Department of Law and Public Safety] Notwithstanding the foregoing, the commission may, for the purpose of facilitating its administration of this act, renew the casino license of the holders of licenses initially opening after January 1, 1981 for a period of one year; provided, however, the renewal period for those particular casino licenses may not be adjusted more than once pursuant to this provision. commission shall act upon any such application prior to the date of expiration of the current license.
- b. Application for renewal shall be filed with the commission no later than 90 days prior to the expiration of the current license, and all license fees and taxes as required by law shall be paid to the commission on or before the date of expiration of the current license.
- c. Upon renewal of any license the commission shall issue an appropriate renewal certificate or validating device or sticker which shall be attached to each casino license.

41 (cf: P.L.1991, c.182, s.28)

 $^{1}[22.]$ $\underline{27.}^{1}$ Section 89 of P.L.1977, c.110 (C.5:12-89) is amended to read as follows:

- 89. Licensing of Casino Key Employees. a. No person may be employed as a casino key employee unless he is the holder of a valid casino key employee license issued by the commission.
- b. Each applicant must, prior to the issuance of any casino key employee license, produce information, documentation and assurances concerning the following qualification criteria:
- (1) Each applicant for a casino key employee license shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence the financial stability, integrity and responsibility of the applicant, including but not limited to bank references, business and

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53 54 personal income and disbursements schedules, tax returns and other reports filed with governmental agencies, and business and personal accounting and check records and ledgers. In addition, each applicant shall, in writing, authorize the examination of all bank accounts and records as may be deemed necessary by the commission or the division.

- (2) Each applicant for a casino key employee license shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence the applicant's good character, honesty and integrity. information shall include, without limitation, data pertaining to family, habits, character, reputation, criminal and arrest record, business activities, financial affairs, and business, professional and personal associates, covering at least the 10-year period immediately preceding the filing of the application. applicant shall notify the commission of any civil judgments obtained against such applicant pertaining to antitrust or security regulation laws of the federal government, of this State or of any other state, jurisdiction, province or country. In addition, each applicant shall, upon request of the commission or the division, produce letters of reference from law enforcement agencies having jurisdiction in the applicant's place of residence and principal place of business, which letters of reference shall indicate that such law enforcement agencies do not have any pertinent information concerning the applicant, or if such law enforcement agency does have information pertaining to the applicant, shall specify what that information is. If the applicant has been associated with gaming or casino operations in any capacity, position or employment in a jurisdiction which permits such activity, the applicant shall, upon request of the commission or division, produce letters of reference from the gaming or casino enforcement or control agency, which shall specify the experience of such agency with the applicant, his associates and his participation in the gaming operations of that jurisdiction; provided, however, that if no such letters are received from the appropriate law enforcement agencies within 60 days of the applicant's request therefor, the applicant may submit a statement under oath that he is or was during the period such activities were conducted in good standing with such gaming or casino enforcement or control agency.
- (3) [Each applicant shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence that the applicant has sufficient business ability and casino experience as to establish the reasonable likelihood of success and efficiency in the particular position involved.] (Deleted by amendment, P.L. , c. (now pending before the Legislature as this bill).)
- (4) Each applicant shall be a resident of the State of New Jersey prior to the issuance of a casino key employee license; provided, however, that upon petition by the holder of a casino license, the commission may waive this residency requirement for any applicant whose particular position will require him to be employed outside the State.

The commission may also, by regulation, require that all

applicants for casino key employee licenses be residents of this State for a period not to exceed six months immediately prior to the issuance of such license, but application may be made prior to the expiration of the required period of residency. The commission shall, by resolution, waive the required residency period for an applicant upon a showing that the residency period would cause undue hardship upon the casino licensee which intends to employ said applicant, or upon a showing of other good cause.

- c. [The commission shall endorse upon any license issued hereunder the particular positions as defined by this act or by regulation which the licensee is qualified to hold.] (Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).)
- d. The commission shall deny a casino key employee license to any applicant who is disqualified on the basis of the criteria contained in section 86 of this act.
- e. Upon petition by the holder of a casino license, the commission may issue a temporary license to an applicant for a casino key employee license, provided that:
- (1) The applicant for the casino key employee license has filed a complete application as required by the commission;
- (2) The division either certifies to the commission that the completed casino key employee license application as specified in paragraph (1) of this subsection has been in the possession of the division for at least [30] 15 days or agrees to allow the commission to consider the application in some lesser time;
- (3) [The information provided by the applicant indicates that the applicant meets the requirements of subsection b. (3) of this section;] (Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).)
- (4) The petition for a temporary casino key employee license certifies, and the commission finds, that an existing casino key employee position of the petitioner is vacant or will become vacant within 60 days of the date of the petition and that the issuance of a temporary key employee license is necessary to fill the said vacancy on an emergency basis to continue the efficient operation of the casino, and that such circumstances are extraordinary and not designed to circumvent the normal licensing procedures of this act;
- (5) The division does not object to the issuance of the temporary casino key employee license.

In the event that an applicant for a casino key employee license is the holder of a valid casino employee license issued pursuant to section 90 of this act, and if the provisions of paragraphs (1), (2), [(3),] and (5) of this subsection are satisfied, the commission may issue a temporary casino key employee license upon petition by the holder of a casino license, if the commission finds the issuance of a casino key employee license will be delayed by necessary investigations and the said temporary casino key employee license is necessary for the operation of the casino.

Unless otherwise terminated pursuant to this act, any temporary casino key employee license issued pursuant to this

subsection shall expire nine months from the date of its issuance. (cf: P.L.1993, c.292, s.14)

in section 86 of this act.

 $^{1}[23.]$ $\underline{28.}^{1}$ Section 90 of P.L.1977, c.110 (C.5:12-90) is amended to read as follows:

- 90. Licensing of Casino Employees. a. No person may commence employment as a casino employee unless he is the holder of a valid casino employee license.
- b. Any applicant for a casino employee license must, prior to the issuance of any such license, produce sufficient information, documentation and assurances to meet the qualification criteria, including New Jersey residency, contained in subsection b. of section 89 of this act and any additional residency requirement imposed under subsection c. of this section[; except that the standards for business ability and casino experience may be satisfied by a showing of casino job experience and knowledge of the provisions of this act and regulations pertaining to the particular position involved, or by successful completion of a course of study at a licensed school in an approved curriculum].
- c. The commission may, by regulation, require that all applicants for casino employee licenses be residents of this State for a period not to exceed six months immediately prior to the issuance of such license, but application may be made prior to the expiration of the required period of residency. The commission shall, by resolution, waive the required residency period for an applicant upon a showing that the residency period would cause undue hardship upon the casino licensee which intends to employ said applicant, or upon a showing of other good cause.
- d. [The commission shall endorse upon any license issued hereunder the particular positions as defined by regulation which the licensee is qualified to hold.] (Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).)
- e. The commission shall deny a casino employee license to any applicant who is disqualified on the basis of the criteria contained
- f. For the purposes of this section, casino security employees shall be considered casino employees and must, in addition to any requirements under other laws, be licensed in accordance with the provisions of this act.
- g. [A] Upon petition by the holder of a casino license, a temporary license may be issued by the commission to an applicant for a casino [employees for positions not directly related to gaming or simulcast wagering activity if, in its judgment, the issuance of a plenary license will be restricted by necessary investigations and said temporary licensing of the applicant is necessary for the operation of the casino. In addition, a temporary license may be issued by the commission to a casino employee for the position of slot changeperson if the division has not responded to the application for licensure within 15 days of the filing of the application and if the employee's position involves working with an impressment of \$3,000 or less and no access to any other funds] employee license provided that:
- (1) the applicant for the casino employee license has filed a complete application as required by the commission;
 - (2) the division either certifies to the commission that the

completed casino employee license application as specified in paragraph (1) of this subsection has been in the possession of the division for at least 15 days or agrees to allow the commission to consider the application in some lesser time;

- (3) the petition for a temporary casino employee license certifies, and the commission finds, that the issuance of a plenary license will be restricted by necessary investigations, and the temporary licensing of the applicant is necessary for the operation of the casino and is not designed to circumvent the normal licensing procedures of the "Casino Control Act"; and
- (4) the division does not object to the issuance of the temporary casino employee license.

Unless otherwise terminated pursuant to this act, a temporary license issued pursuant to this subsection shall expire six months from the date of its issuance and be renewable, at the discretion of the commission, for one additional six-month period. [Positions "directly related to gaming or simulcast wagering activity" shall include, but not be limited to, boxmen, floormen, dealers or croupiers, cage personnel, count room personnel, slot and slot booth personnel, simulcast wagering personnel, credit and collection personnel, casino surveillance personnel, and casino security employees whose employment duties require or authorize access to the casino or simulcasting facility.]

- h. Notwithstanding the provisions of subsection e. of this section, no applicant shall be denied a casino employee license on the basis of a conviction of any of the offenses enumerated in this act as disqualification criteria or the commission of any act or acts which would constitute any offense under subsection c. of section 86 of P.L.1977, c.110 (C.5:12-86), as specified in subsection g. of that section; provided that the applicant has affirmatively demonstrated his rehabilitation. In determining whether the applicant has affirmatively demonstrated his rehabilitation the commission shall consider the following factors:
 - (1) The nature and duties of the position applied for;
 - (2) The nature and seriousness of the offense or conduct;
- (3) The circumstances under which the offense or conduct occurred;
 - (4) The date of the offense or conduct;
- (5) The age of the applicant when the offense or conduct was committed;
- (6) Whether the offense or conduct was an isolated or repeated incident;
 - (7) Any social conditions which may have contributed to the offense or conduct;
- 45 (8) Any evidence of rehabilitation, including good conduct in 46 prison or in the community, counseling or psychiatric treatment 47 received, acquisition of additional academic or vocational 48 schooling, successful participation in correctional work-release 49 programs, or the recommendation of persons who have or have 50 had the applicant under their supervision.
- 51 (cf: P.L.1993, c.292, s.15)
- 129. Section 91 of P.L.1977, c.110 (C.5:12-91) is amended to read as follows:
- 91. Registration of Casino [Hotel and Casino Hotel Security]
 55 Service Employees. a. No person may commence employment as

a casino [hotel employee or a casino hotel security] <u>service</u> employee unless [he] <u>the person</u> has been registered with the commission, which registration shall be in accordance with subsection f. of this section.

- b. Any applicant for casino [hotel employee or casino hotel security] service employee registration shall produce such information as the commission may require. Subsequent to the registration of a casino [hotel employee or a casino hotel security] service employee, the commission may revoke, suspend, limit, or otherwise restrict the registration upon a finding that the registrant is disqualified on the basis of the criteria contained in section 86 of P.L.1977, c.110 (C.5:12-86).
- c. The commission may, by regulation, require that all applicants for casino [hotel employee or casino hotel security] service employee registration be residents of this State for a period not to exceed three months immediately prior to such registration, but application may be made prior to the expiration of the required period of residency. The commission shall waive the required residency period for an applicant upon a showing that the residency period would cause undue hardship upon the casino licensee which intends to employ said applicant, or upon a showing of other good cause.
- d. Notwithstanding the provisions of subsection b. of this section, no casino [hotel employee or casino hotel security] service employee registration shall be revoked on the basis of a conviction of any of the offenses enumerated in this act as disqualification criteria or the commission of any act or acts which would constitute any offense under subsection c. of section 86 of P.L.1977, c.110 (C.5:12-86), as specified in subsection g. of that section, provided that the registrant has affirmatively demonstrated [his] the registrant's rehabilitation. In determining whether the registrant has affirmatively demonstrated [his] the registrant's rehabilitation shall consider the following factors:
 - (1) The nature and duties of the registrant's position;
 - (2) The nature and seriousness of the offense or conduct;
- (3) The circumstances under which the offense or conduct occurred;
 - (4) The date of the offense or conduct;
- (5) The age of the registrant when the offense or conduct was committed;
- (6) Whether the offense or conduct was an isolated or repeated incident;
- (7) Any social conditions which may have contributed to the offense or conduct;
- (8) Any evidence of rehabilitation, including good conduct in prison or in the community, counseling or psychiatric treatment received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of persons who have or have had the registrant under their supervision.
- e. The commission may waive any disqualification criterion for a casino [hotel employee or a casino hotel security] <u>service</u> employee consistent with the public policy of this act and upon a

finding that the interests of justice so require.

f. Upon petition by the holder of a casino license, casino [hotel employee or casino hotel security] service employee registration shall be granted to each applicant for such registration named therein, provided that the petition certifies that each such applicant has filed a completed application for casino [hotel employee or casino hotel security] service employee registration as required by the commission.

Any person who, on the effective date of [this amendatory and supplementary act, P.L.1991, c.182] P.L., c. (C.) (now pending before the Legislature as this bill), possesses a current and valid casino hotel employee [license and serves solely as a casino hotel security employee, or has a completed application for such licensure pending before the commission in order to serve as a casino hotel security employee,] registration shall be considered registered in accordance with the provisions of this section.¹

(cf: P.L.1991, c.182, s.30)

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 $^{1}[24.]$ $30.^{1}$ Section 92 of P.L.1977, c.110 (C.5:12-92) is amended to read as follows:

- 92. Licensing and Registration of Casino Service Industries. a. (1) All casino service industries offering goods or services which directly relate to casino or gaming activity, including gaming equipment and simulcast wagering equipment manufacturers, suppliers [and], repairers and independent testing laboratories, schools teaching gaming and either playing or dealing techniques, and casino security services, shall be licensed in accordance with the provisions of this act prior to conducting any business whatsoever with a casino applicant or licensee, its employees or agents, and in the case of a school, prior to enrollment of any students or offering of any courses to the public whether for compensation or not; provided, however, that upon a showing of good cause by a casino applicant or licensee for each business transaction, the commission may permit an applicant for a casino service industry license to conduct business transactions with such casino applicant or licensee prior to the licensure of that service industry applicant under this subsection.
- (2) In addition to the requirements of paragraph (1) of this subsection, any casino service industry intending to manufacture, sell, distribute, test or repair slot machines within New Jersey, other than antique slot machines as defined in N.J.S.2C:37-7, shall be licensed in accordance with the provisions of this act prior to engaging in any such activities; provided, however, that upon a showing of good cause by a casino applicant or licensee for each business transaction, the commission may permit an applicant for a casino service industry license to conduct business transactions with the casino applicant or licensee prior to the licensure of that service industry applicant under this subsection; and provided further, however, that upon a showing of good cause by an applicant required to be licensed as a casino service industry pursuant to this paragraph, the commission may permit the service industry applicant to initiate the manufacture of slot machines or engage in the sale, distribution, testing or repair of slot machines with any person other than a casino applicant or

licensee, its employees or agents, prior to the licensure of that service industry applicant under this subsection.

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b. Each casino service industry in subsection a. of this section, as well as its owners[,]; management and supervisory personnel; and [other] principal employees if such principal employees have responsibility for services to a casino licensee, must qualify under the standards, except residency, established for qualification of a casino key employee under this act. [In addition, if the business or enterprise is a school teaching gaming and either playing or dealing techniques, each resident director, instructor, principal employee, and sales representative employed thereby shall be licensed under the standards established for qualification of a casino employee under this act; provided, however, that nothing in this subsection shall be deemed to require, in the case of a public school district or a public institution of higher education, the licensure or qualification of any individuals except those instructors and other principal employees responsible for the teaching of playing or dealing techniques. The commission, in its discretion, may issue a temporary license to an applicant for an instructor's license upon a finding that the applicant meets the educational and experiential requirements for such license, that the issuance of a permanent license will be restricted by necessary investigations, and that temporary licensing is necessary for the operation of the gaming school. Unless otherwise terminated pursuant to this act, a temporary license issued pursuant to this subsection shall expire six months from the date of its issuance and be renewable, at the discretion of the commission, for one additional six-month period.]

c. All casino service industries not included in subsection a. of this section shall be licensed in accordance with rules of the commission prior to commencement or continuation of any business with a casino applicant or licensee or its employees or agents. Such casino service industries, whether or not directly related to gaming operations, shall include junket enterprises; suppliers of alcoholic beverages, food and nonalcoholic beverages; in-State and out-of-State sending tracks as defined in section 2 of the "Casino Simulcasting Act," P.L.1992, c.19 (C.5:12-192); garbage handlers; vending machine providers; linen suppliers; maintenance companies; shopkeepers located within the approved services; limousine and construction contracting with casino applicants or licensees or their employees or agents. The commission may exempt any person or field of commerce from the licensing requirements of this subsection if the person or field of commerce demonstrates (1) that it is regulated by a public agency or that it will provide goods or services in insubstantial or insignificant amounts or quantities, and (2) that licensing is not deemed necessary in order to protect the public interest or to accomplish the policies established by

Upon granting an exemption or at any time thereafter, the commission may limit or place such restrictions thereupon as it may deem necessary in the public interest, and shall require the exempted person to cooperate with the commission and the division and, upon request, to provide information in the same

manner as required of a casino service industry licensed pursuant to this subsection; provided, however, that no exemption be granted unless the casino service industry complies with the requirements of sections 134 and 135 of this act.

d. Licensure pursuant to subsection c. of this section of any casino service industry may be denied to any applicant disqualified in accordance with the criteria contained in section 86 of this act.

(cf: P.L.1992, c.19, s.30)

 1 [25.] $31.^{1}$ Section 93 of P.L.1977, c.110 (C.5:12-93) is amended to read as follows:

Registration of Labor Organizations. a. Each labor organization, union or affiliate seeking to represent employees [licensed or registered under this act and] who are employed [by] in a casino hotel, casino or casino simulcasting facility by a casino licensee shall register with the commission annually, and shall disclose such information to the commission as the commission may require, including the names of all affiliated organizations, pension and welfare systems and all officers and agents of such organizations and systems; provided, however, that no labor organization, union, or affiliate shall be required to furnish such information to the extent such information is included in a report filed by any labor organization, union, or affiliate with the Secretary of Labor pursuant to 29 U.S.C. £ 431 et seq. or £ 1001 et seq. if a copy of such report, or of the portion thereof, containing such information, is furnished to the commission pursuant to the aforesaid federal provisions. commission may in its discretion exempt any labor organization, union, or affiliate from the registration requirements of this subsection where the commission finds that such organization, union or affiliate is not the certified bargaining representative of any employee [licensed or registered under this act] who is employed in a casino hotel, casino or casino simulcasting facility by a casino licensee, is not involved actively, directly or substantially in the control or direction of the representation of any such employee, and is not seeking to do so.

b. No person may act as an officer, agent or principal employee of a labor organization, union or affiliate registered or required to be registered pursuant to this section [and representing or seeking to represent employees licensed or registered under P.L.1977, c.110 (C.5:12-1 et seq.)] if the person has been found disqualified by the commission in accordance with the criteria contained in section 86 of that act. The commission may, for purposes of this subsection, waive any disqualification criterion consistent with the public policy of this act and upon a finding that the interests of justice so require.

- c. Neither a labor organization, union or affiliate nor its officers and agents not otherwise individually licensed or registered under this act and employed by a casino licensee may hold any financial interest whatsoever in the casino hotel, casino, casino simulcasting facility or casino licensee whose employees they represent.
- d. Any person, including any labor organization, union or affiliate, who shall violate, aid and abet the violation, or conspire

or attempt to violate this section is guilty of a crime of the fourth degree.

- e. The commission or the division may maintain a civil action and proceed in a summary manner, without posting bond, against any person, including any labor organization, union or affiliate, to compel compliance with this section, or to prevent any violations, the aiding and abetting thereof, or any attempt or conspiracy to violate this section.
- f. In addition to any other remedies provided in this section, a labor organization, union or affiliate registered or required to be registered pursuant to this section [and representing or seeking to represent employees licensed or registered under P.L.1977, c.110 (C.5:12-1 et seq.)] may be prohibited by the commission from receiving any dues from any employee licensed or registered under that act and employed by a casino licensee or its agent, if any officer, agent or principal employee of the labor organization, union or affiliate has been found disqualified and if such disqualification has not been waived by the commission in accordance with subsection b. of this section. The commission or the division may proceed in the manner provided by subsection e. of this section to enforce an order of the commission prohibiting the receipt of dues.
- g. Nothing contained in this section shall limit the power of the commission to proceed in accordance with subsection c. of section 107 of P.L.1977, c.110 (C.5:12-107).

26 (cf: P.L.1987, c.355, s.6),

 $^{1}[26.]$ $\underline{32.}^{1}$ Section 94 of P.L.1977, c.110 (C.5:12-94) is amended to read as follows:

- 94. Approval and Denial of Registrations and Licenses Other Than Casino Licenses. a. Upon the filing of an application for any license or registration required by this act, other than a casino license, and after submission of such supplemental information as the commission may require, the commission shall request the division to conduct such investigation into the qualification of the applicant, and the commission shall conduct such hearings concerning the qualification of the applicant, in accordance with its regulations, as may be necessary to determine qualification for such license or registration.
- b. After such investigation, the commission may either deny the application or grant a license to or accept the registration of an applicant whom it determines to be qualified to hold such license or registration.
- c. The commission shall have the authority to deny any application pursuant to the provisions of this act. When an application is denied, the commission shall prepare and file its order denying such application with the general reasons therefor, and if requested by the applicant, shall further prepare and file a statement of the reasons for the denial, including the specific findings of fact.
- d. When the commission grants an application, the commission may limit or place such restrictions thereupon as it may deem necessary in the public interest. [A casino hotel employee registration shall, upon issuance, remain in effect unless revoked, suspended, limited, or otherwise restricted by the commission.]

¹Casino service employee registration shall, upon issuance, remain in effect unless revoked, suspended, limited, or otherwise restricted by the commission. ¹ Licenses may be granted and renewed as follows:

- (1) All casino employee licenses, [gaming school resident director, instructor, principal employee and sales representative licenses,] casino service industry licenses issued pursuant to subsection c. of section 92 of P.L.1977, c.110 (C.5:12-92), and junket representative and junket enterprise licenses issued pursuant to section 102 of P.L.1977, c.110 (C.5:12-102) shall be issued for an initial term of three years, and may be renewed for subsequent terms of four years each; and
- (2) All casino key employee licenses and casino service industry licenses required pursuant to subsection a. of section 92 of P.L.1977, c.110 (C.5:12-92) shall be issued for an initial term of two years, and may be renewed for subsequent terms of [two] four years each.

Notwithstanding the foregoing, the commission shall reconsider the granting of any license or the approval of any registration at any time at the request of the division.

- e. After an application is submitted to the commission, final action of the commission shall be taken within 90 days after completion of all hearings and investigations and the receipt of all information required by the commission.
- 25 (cf: P.L.1993, c.292, s.16)

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¹[27.] <u>33.</u>¹ Section 4 of P.L.1987, c, 409 (C.5:12-95.13) is amended to read as follows:

- 4. Commission Consideration of Request for Interim Casino Authorization. a. The commission may grant authorization where it finds by clear and convincing evidence (1) that statements of compliance have been issued pursuant to sections 81, 82c., 82d., 82e., 84e., and 134 of the "Casino Control P.L.1977, c.110 (C.5:12-81, 5:12-82, 5:12-84, 5:12-134); (2) that the casino hotel facility is an approved hotel in accordance with the requirements of section 83 of the "Casino Control Act," P.L.1977, c.110 (C.5:12-83); (3) that the trustee or trustees required by section 5 of this 1987 amendatory and supplementary act have satisfied the qualification criteria applicable to a casino key employee, except for residency [and casino experience]; and (4) that interim operation will best serve the interests of the public with particular reference to the policies and purposes enumerated in section 1 of the "Casino Control Act," P.L.1977, c.110 (C.5:12-1).
- b. The commission's consideration of a request for interim authorization shall include, but not be limited to, consideration of such relevant information as may be presented to it by the division. In responding to the request and in determining whether to concur, the division shall not be required to disclose any information the disclosure of which, in its judgment, may prejudice or otherwise compromise any continuing investigation.
- 51 (cf: P.L.1987, c.409, s.4)
- 1 [28.] $34.^{1}$ Section 96 of P.L.1977, c.110 (C.5:12-96) is amended to read as follows:
 - 96. Operation Certificate. a. Notwithstanding the issuance of

a license therefor, no casino or simulcasting facility may be opened or remain open to the public, and no gaming or simulcast wagering activity, except for test purposes, may be conducted therein, unless and until a valid operation certificate has been issued to the casino licensee by the commission. Such certificate shall be issued by the commission upon a finding that a casino and, if applicable, a simulcasting facility each complies in all respects with the requirements of this act and regulations promulgated hereunder, that the casino licensee has implemented necessary management controls and security precautions for the efficient operation of the casino and, if applicable, the simulcasting facility, that casino and simulcasting facility personnel are [properly trained and] licensed for the [efficient] performance of their respective responsibilities, and that the casino and any applicable simulcasting facility are prepared in all respects to receive and entertain the public.

- b. The operation certificate shall include [a statement of compliance with subsection a. of this section and] an itemized list by category and number of the authorized games permitted in the particular casino establishment and any applicable simulcasting facility.
- c. A casino licensee shall, in accordance with regulations promulgated by the commission, file any changes in the number of authorized games to be played in its casino or simulcasting facility, and any changes in the configuration of the casino or simulcasting facility, with the commission and the division, which shall review the changes for compliance with the "Casino Control Act," P.L.1977, c.110 (C.5:12-1 et seq.) or regulations promulgated thereunder.
- d. An operation certificate shall remain in force and effect unless altered in accordance with subsection c. of this section, or revoked, suspended, limited, or otherwise altered by the commission in accordance with this act.
- e. It shall be an express condition of continued operation under this act that a casino licensee shall maintain all books, records, and documents pertaining to the licensee's operations, including casino simulcasting, and approved hotel in a manner and location within this State approved by the commission. All such books, records and documents shall be immediately available for inspection during all hours of operation in accordance with the rules of the commission and shall be maintained for such period of time as the commission shall require.

(cf: P.L.1993, c.292, s.17)

- 1 [29.] $35.^{1}$ Section 98 of P.L.1977, c.110 (C.5:12-98) is amended to read as follows:
- 98. Casino Facility Requirements. a. Each casino licensee shall arrange the facilities of its casino and, if appropriate, its simulcasting facility in such a manner as to promote [maximum comfort for the patrons and] optimum security for the casino and simulcasting facility operations, and shall comply in all respects with regulations of the commission pertaining thereto.
 - b. Each casino licensee shall:
- (1) Install a closed circuit television system according to specifications approved by the commission, and provide access on

the licensed premises to the system or its signal by the commission or the division, in accordance with regulations pertaining thereto;

- (2) Establish a single room as its casino; and
- (3) Provide that visibility between any two areas, whether or not contiguous, in the casino or in the simulcasting facility may not be obstructed by partitions of any kind which interfere with the ability of the commission or the division to supervise casino or simulcasting facility operations; provided, however, that multi-level casinos otherwise complying with this subsection shall be permitted.
- 12 (cf: P.L.1993, c.292, s.18).

- $^{1}[30.]$ $\underline{36.}^{1}$ Section 99 of P.L.1977, c.110 (C.5:12-99) is amended to read as follows:
- 99. Internal Controls. a. Each casino licensee shall submit to the commission a description of its system of internal procedures and administrative and accounting controls for gaming and simulcast wagering operations and a description of any changes thereof. Such submission shall be made at least [60] 30 days before such operations are to commence or at least [60] 30 days before any change in those procedures or controls is to take unless otherwise directed by the commission. Notwithstanding the foregoing, the internal controls described in paragraph (3) of this subsection may be implemented by a casino licensee upon the filing of such internal controls with the commission. Each [such] internal control submission shall contain both narrative and diagrammatic representations of the internal control system to be utilized by the casino, including, but not
- (1) Accounting controls, including the standardization of forms and definition of terms to be utilized in the gaming and simulcast wagering operations;
- (2) Procedures, forms, and, where appropriate, formulas covering the calculation of hold percentages[,]; revenue drop[,]; expense and overhead schedules[,]; complimentary services, except as provided in paragraph (3) of subsection m. of section 102 of P.L.1977, c.110 (C.5:12-102); junkets[,]; and cash equivalent transactions[, salary structure and personnel practices];
- (3) Job descriptions and the system of personnel and chain-of-command, establishing a diversity of responsibility among employees engaged in casino or simulcasting facility operations and identifying primary and secondary supervisory positions for areas of responsibility, which areas shall not be so extensive as to be impractical for an individual to monitor; salary structure; and personnel practices;
- (4) Procedures within the cashier's cage and simulcast facility for the receipt, storage and disbursal of chips, cash, and other cash equivalents used in gaming and simulcast wagering; the cashing of checks; the redemption of chips and other cash equivalents used in gaming and simulcast wagering; the pay-off of jackpots and simulcast wagers; and the recording of transactions pertaining to gaming and simulcast wagering operations;
 - (5) Procedures for the collection and security of moneys at the

gaming tables and in the simulcasting facility;

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- (6) Procedures for the transfer and recordation of chips between the gaming tables and the cashier's cage and the transfer and recordation of moneys within the simulcasting facility;
- (7) Procedures for the transfer of moneys from the gaming tables to the counting process and the transfer of moneys within the simulcasting facility for the counting process;
- (8) Procedures and security for the counting and recordation of revenue;
- (9) Procedures for the security, storage and recordation of cash, chips and other cash equivalents utilized in the gaming and simulcast wagering operations;
- (10) Procedures for the transfer of moneys or chips from and to the slot machines;
- (11) Procedures and standards for the opening and security of slot machines;
- (12) Procedures for the payment and recordation of slot machine jackpots;
- (13) Procedures for the cashing and recordation of checks exchanged by casino and simulcasting facility patrons;
- (14) Procedures governing the utilization of the private security force within the casino and simulcasting facility;
- (15) Procedures and security standards for the handling and storage of gaming apparatus including cards, dice, machines, wheels and all other gaming equipment;
- (16) Procedures and rules governing the conduct of particular games and simulcast wagering and the responsibility of casino personnel in respect thereto; and
- (17) Procedures for separately recording all transactions pursuant to section 101 of this act involving the Governor, any State officer or employee, or any special State officer or employee, any member of the Judiciary, any member of the Legislature, any officer of a municipality or county in which casino gaming is authorized, or any gaming related casino employee, and for the quarterly filing with the Attorney General of a list reporting all such transactions.

If required by regulation of the commission, each casino licensee shall also submit a description of its system of internal procedures and administrative and accounting controls for non-gaming operations and a description of any changes thereto no later than five days after those operations commence or after any change in those procedures or controls takes effect.

b. The commission shall review each submission required by subsection a. hereof, and shall determine whether it conforms to the requirements of this act and to the regulations promulgated thereunder and whether the system submitted provides adequate and effective controls for the operations of the particular casino hotel submitting it. If the commission finds any insufficiencies, it shall specify same in writing to the casino licensee, who shall make appropriate alterations. When the commission determines a submission to be adequate in all respects, it shall notify the casino licensee of same. [No] Except as otherwise provided in subsection a. of this section, no casino licensee shall commence

or alter gaming operations unless and until such system of controls is approved by the commission.

(cf: P.L.1993, c.292, s.19)

 $^{1}[31.]$ $\underline{37.}^{1}$ Section 100 of P.L.1977, c.110 (C.5:12-100) is amended to read as follows:

100. Games and Gaming Equipment. a. This act shall not be construed to permit any gaming except the conduct of authorized games in a casino room in accordance with this act and the regulations promulgated hereunder and in a simulcasting facility to the extent provided by the "Casino Simulcasting Act," P.L.1992, c.19 (C.5:12-191 et al.).

b. Gaming equipment shall not be possessed, maintained or exhibited by any person on the premises of a casino hotel complex except in the casino room, in the simulcasting facility, or in restricted casino areas used for the inspection, repair or storage of such equipment and specifically designated for that purpose by the casino licensee with the approval of the commission. Gaming equipment which supports the conduct of gaming in the casino or simulcasting facility but does not permit or require patron access, such as computers, may be possessed and maintained by a casino licensee in restricted casino areas specifically designated for that purpose by the casino licensee with the approval of the equipment shall commission. No gaming be possessed, maintained, exhibited, brought into or removed from a casino room or simulcasting facility by any person unless such equipment is necessary to the conduct of an authorized game, has permanently affixed, imprinted, impressed or engraved thereon an identification number or symbol authorized by the commission, is under the exclusive control of a casino licensee or his employees, and is brought into or removed from the casino room or simulcasting facility [at times authorized for that purpose by the commission or at other times when prior notice has been] following 24-hour prior notice given to [and written approval granted by an authorized agent of the commission.

Notwithstanding the foregoing, a person may, with the prior approval of the commission and under such terms and conditions as may be required by the commission, possess, maintain or exhibit gaming equipment in any other area of the casino hotel complex; provided such equipment is used for nongaming purposes.

c. Each casino hotel shall contain a count room and such other secure facilities as may be required by the commission for the counting and storage of cash, coins, tokens and checks received in the conduct of gaming and for the inspection, counting and storage of dice, cards, chips and other representatives of value. All drop boxes and other devices wherein cash, coins, or tokens are deposited at the gaming tables or in slot machines, and all areas wherein such boxes and devices are kept while in use, shall be equipped with two locking devices, one key to which shall be under the exclusive control of the commission and the other under the exclusive control of the casino licensee, and said drop boxes and other devices shall not be brought into or removed from the casino room or simulcasting facility, or locked or unlocked, except at such times, in such places, and according to such procedures as the commission may require.

d. All chips used in gaming shall be of such size and uniform color by denomination as the commission shall require by regulation.

- e. All gaming shall be conducted according to rules promulgated by the commission. All wagers and pay-offs of winning wagers shall be made according to rules promulgated by the commission, which shall establish such limitations as may be necessary to assure the vitality of casino operations and fair odds to [and maximum participation by] patrons. Each slot machine shall have a minimum payout of 83%.
- f. Each casino licensee shall make available in printed form to any patron upon request the complete text of the rules of the commission regarding games and the conduct of gaming, pay-offs of winning wagers, an approximation of the odds of winning for each wager, and such other advice to the player as the commission shall require. Each casino licensee shall prominently post within the casino room and simulcasting facility, as appropriate, according to regulations of the commission such information about gaming rules, pay-offs of winning wagers, the odds of winning for each wager, and such other advice to the player as the commission shall require.
- g. Each gaming table shall be equipped with a sign indicating the permissible minimum and maximum wagers pertaining thereto. It shall be unlawful for a casino licensee to require any wager to be greater than the stated minimum or less than the stated maximum; provided, however, that any wager actually made by a patron and not rejected by a casino licensee prior to the commencement of play shall be treated as a valid wager.
- h. (1) No slot machine shall be used to conduct gaming unless it is identical in all electrical, mechanical and other aspects to a model thereof which has been specifically tested by the division and licensed for use by the commission. The division may, in its discretion, and for the purpose of expediting the approval process, refer testing to any testing laboratory with a plenary license as a casino service industry pursuant to subsection a. of section 92 of P.L.1977, c.110 (C.5:12-92). The division shall give priority to the testing of slot machines which a casino licensee has certified it will use in its casino in this State. commission shall, by regulation, establish such technical standards for licensure of slot machines, including mechanical and electrical reliability, security against tampering, the comprehensibility of wagering, and noise and light levels, as it may deem necessary to protect the player from fraud or deception and to insure the integrity of gaming. denominations of such machines shall be set by the licensee[, subject to the prior approval of the commissionl; the licensee shall simultaneously notify the commission of the settings.
- (2) The commission shall, by regulation, determine the permissible number and density of slot machines in a licensed casino so as to:
 - (a) promote optimum security for casino operations;
- 52 (b) avoid deception or frequent distraction to players at 53 gaming tables;
- (c) promote the comfort of patrons;

- (d) create and maintain a gracious playing environment in the casino; and
 - (e) encourage and preserve competition in casino operations by assuring that a variety of gaming opportunities is offered to the public.

Any such regulation promulgated by the commission which determines the permissible number and density of slot machines in a licensed casino shall provide that all casino floor space and all space within a casino licensee's casino simulcasting facility shall be included in any calculation of the permissible number and density of slot machines in a licensed casino.

i. (Deleted by amendment, P.L.1991, c.182).

- j. (Deleted by amendment, P.L.1991, c.182).
- k. It shall be unlawful for any person to exchange or redeem chips for anything whatsoever, except for currency, negotiable personal checks, negotiable counter checks, other chips, coupons or [similar] complimentary vouchers distributed [pursuant to a program approved by the commission or maintained pursuant to commission regulation] by the casino licensee, or, if authorized by regulation of the commission, a valid charge to a credit or debit card account. A casino licensee shall, upon the request of any person, redeem that licensee's gaming chips surrendered by that person in any amount over [\$25.00] \$100 with a check drawn upon the licensee's account at any banking institution in this State and made payable to that person.
- l. It shall be unlawful for any casino licensee or its agents or employees to employ, contract with, or use any shill or barker to induce any person to enter a casino or simulcasting facility or play at any game or for any purpose whatsoever.
- m. It shall be unlawful for a dealer in any authorized game in which cards are dealt to deal cards by hand or other than from a device specifically designed for that purpose, unless otherwise permitted by the rules of the commission.
- n. It shall be unlawful for any casino key employee[, other than a junket representative,] or any person who is required to hold a casino key employee license as a condition of employment or qualification to wager in any casino or simulcasting facility in this State, or any casino employee, other than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not directly involved with the conduct of gaming operations, to wager in the casino or simulcasting facility in the casino hotel in which the employee is employed or in any other casino or simulcasting facility in this State which is owned or operated by the same casino licensee. Any casino employee, other than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not directly involved with the conduct of gaming operations, must wait at least 30 days following the date that the employee either leaves employment with a casino licensee or is terminated from employment with a casino licensee before the employee may gamble in the casino or simulcasting facility in the casino hotel in which the employee was formerly employed or in any other casino or simulcasting facility in this State which is owned or operated

by the same casino licensee.

- o. (1) It shall be unlawful for any casino key employee or boxman, floorman, or any other casino employee who shall serve in a supervisory position to solicit or accept, and for any other casino employee to solicit, any tip or gratuity from any player or patron at the casino or simulcasting facility where he is employed.
- (2) A dealer may accept tips or gratuities from a patron at the table at which such dealer is conducting play, subject to the provisions of this subsection. All such tips or gratuities shall be immediately deposited in a lockbox reserved for that purpose, accounted for, and placed in a pool for distribution pro rata among the dealers, with the distribution based upon the number of hours each dealer has worked.

(cf: P.L.1993, c.292, s.20)

 $^{1}[32.]$ $\underline{38.}^{1}$ Section 101 of P.L.1977, c.110 (C.5:12-101) is amended to read as follows:

- 101. Credit. a. Except as otherwise provided in this section, no casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall:
- (1) Cash any check, make any loan, or otherwise provide or allow to any person any credit or advance of anything of value or which represents value to enable any person to take part in gaming or simulcast wagering activity as a player; or
- (2) Release or discharge any debt, either in whole or in part, or make any loan which represents any losses incurred by any player in gaming or simulcast wagering activity, without maintaining a written record thereof in accordance with the rules of the commission.
- b. No casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, may accept a check, other than a recognized traveler's check or other cash equivalent from any person to enable such person to take part in gaming or simulcast wagering activity as a player, or may give cash or cash equivalents in exchange for such check unless:
 - (1) The check is made payable to the casino licensee;
 - (2) The check is dated, but not postdated;
- (3) The check is presented to the cashier or the cashier's representative at a location in the casino approved by the commission and is exchanged for cash or slot tokens which total an amount equal to the amount for which the check is drawn, or the check is presented to the cashier's representative at a gaming table in exchange for chips which total an amount equal to the amount for which the check is drawn; and
- (4) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.

Nothing in this subsection shall be deemed to preclude the establishment of an account by any person with a casino licensee by a deposit of cash, recognized traveler's check or other cash equivalent, or a check which meets the requirements of subsection g. of this section, or to preclude the withdrawal, either in whole or in part, of any amount contained in such account.

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c. When a casino licensee or other person licensed under this act, or any person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, cashes a check in conformity with the requirements of subsection b. of this section, the casino licensee shall cause the deposit of such check in a bank for collection or payment, or shall require an_attorney or casino key employee with no incompatible functions to present such check to the drawer's bank for payment, within (1) seven calendar days of the date of the transaction for a check in an amount of \$1,000.00 or less; (2) 14 calendar days of the date of the transaction for a check in an amount greater than \$1,000.00 but less than or equal to \$5,000.00; or (3) 45 calendar days of the date of the transaction for a check in an amount greater than \$5,000.00. Notwithstanding the foregoing, the drawer of the check may redeem the check by exchanging cash, cash equivalents, chips, or a check which meets the requirements of subsection g. of this section in an amount equal to the amount for which the check is drawn; or he may redeem the check in part by exchanging cash, cash equivalents, chips, or a check which meets the requirements of subsection g. of this section and another check which meets the requirements of subsection b. of this section for the difference between the original check and the cash, cash equivalents, chips, or check tendered; or he may issue one check which meets the requirements of subsection b. of this section in an amount sufficient to redeem two or more checks drawn to the order of the casino licensee. If there has been a partial redemption or a consolidation in conformity with the provisions of this subsection, the newly issued check shall be delivered to a bank for collection or payment or presented to the drawer's bank for payment by an attorney or casino key employee with no incompatible functions within the period herein specified. No casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall accept any check or series of checks in redemption or consolidation of another check or checks in accordance with this subsection for the purpose of avoiding or delaying the deposit of a check in a bank for collection or payment or the presentment of the check to the drawer's bank within the time period prescribed by this subsection.

In computing a time period prescribed by this subsection, the last day of the period shall be included unless it is a Saturday, Sunday, or a State or federal holiday, in which event the time period shall run until the next business day.

- d. No casino licensee or any other person licensed under this act, or any other person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall transfer, convey, or give, with or without consideration, a check cashed in conformity with the requirements of this section to any person other than:
- (1) The drawer of the check upon redemption or consolidation in accordance with subsection c. of this section;
 - (2) A bank for collection or payment of the check; [or]
- (3) A purchaser of the casino license as approved by the commission; or

(4) An attorney or casino key employee with no incompatible functions for presentment to the drawer's bank.

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The limitation on transferability of checks imposed herein shall apply to checks returned by any bank to the casino licensee without full and final payment.

- e. No person other than one licensed as a casino key employee or as a casino employee may engage in efforts to collect upon checks that have been returned by banks without full and final payment, except that an attorney-at-law representing a casino licensee may bring action for such collection.
- f. Notwithstanding the provisions of any law to the contrary, checks cashed in conformity with the requirements of this act shall be valid instruments, enforceable at law in the courts of this State. Any check cashed, transferred, conveyed or given in violation of this act shall be invalid and unenforceable for the purposes of collection but shall be included in the calculation of gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).
- g. Notwithstanding the provisions of subsection b. of this section to the contrary, a casino licensee may accept a check from a person to enable the person to take part in gaming or simulcast wagering activity as a player, may give cash or cash equivalents in exchange for such a check, or may accept a check in redemption or partial redemption of a check issued in accordance with subsection b., provided that:
- (1) (a) The check is drawn by a casino licensee pursuant to the provisions of subsection k. of section 100 of P.L.1977, c.110 (C.5:12-100) or upon a withdrawal of funds from an account established in accordance with the provisions of subsection b. of this section or is drawn by a casino licensee as payment for winnings from [slot machine payoffs] an authorized game or simulcast wagers;
- (b) The check is issued by a banking institution which is chartered in a country other than the United States on its account at a federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check; [or]
- (c) The check is issued by a banking institution which is chartered in the United States on its account at another federally chartered or state-chartered bank and is made payable to "cash," bearer," a casino licensee, or the person presenting the check;
- (d) The check is issued by an annuity jackpot trust as payment for winnings from an annuity jackpot; or
- (e) The check is issued by an affiliate of a casino licensee that holds a gaming license in any jurisdiction;
- (2) The check is identifiable in a manner approved by the commission as a check issued for a purpose listed in paragraph (1) of this subsection;
 - (3) The check is dated, but not postdated;
- (4) The check is presented to the cashier or the cashier's representative by the original payee and its validity is verified by the drawer in the case of a check drawn pursuant to subparagraph (a) of paragraph (1) of this subsection, or the check is verified in accordance with regulations promulgated by the commission in

the case of a check issued pursuant to subparagraph (b) [or subparagraph], (c), (d) or (e) of paragraph (1) of this subsection; and

(5) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.

No casino licensee shall issue a check for the purpose of making a loan or otherwise providing or allowing any advance or credit to a person to enable the person to take part in gaming or simulcast wagering activity as a player.

- h. (1) Notwithstanding the provisions of subsection b. and subsection c. of this section to the contrary, a casino licensee may, at a location outside the casino, accept a personal check or checks from a person for up to \$1,500 in exchange for cash or cash equivalents, and may, at such locations within the casino as may be permitted by the commission, accept a personal check or checks for up to \$1,500 in exchange for cash, cash equivalents, tokens, chips, or plaques to enable the person to take part in gaming or simulcast wagering activity as a player, provided that:
- (a) The check is drawn on the patron's bank or brokerage cash management account;
 - (b) The check is for a specific amount;
 - (c) The check is made payable to the casino licensee;
 - (d) The check is dated but not post-dated;
- (e) The patron's identity is established by examination of one of the following: valid credit card, driver's license, passport, or other form of identification credential which contains, at a minimum, the patron's signature;
- (f) The check is restrictively endorsed "For Deposit Only" to the casino licensee's bank account and deposited on the next banking day following the date of the transaction; and
- (g) The total amount of personal checks accepted by any one licensee pursuant to this subsection that are outstanding at any time, including the current check being submitted, does not exceed \$1,500.
- (2) Nothing in paragraph (1) of this subsection shall be construed to limit the authority of a casino licensee to accept, and exchange for cash or cash equivalents other than tokens, chips, or plaques, a check from a patron that is not offered or exchanged in order to enable the patron or anyone else to take part in gaming or simulcast wagering activity as a player, provided that:
 - (a) The patron so certifies;
- (b) The casino licensee has no reason to believe that the cash or cash equivalents will be used to enable the patron or anyone else to take part in gaming or simulcast wagering activity as a player;
- (c) The check is not accepted or exchanged in the casino or simulcasting facility; and
- (d) The casino licensee maintains full documentation of the transaction in accordance with regulations established by the commission.
- i. Checks cashed pursuant to the provisions of paragraph (1) of subsection h. of this section which are subsequently uncollectable may not be deducted from the total of all sums received in

calculating gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).

- j. A person may request the commission to put that person's name on a list of persons to whom the extension of credit by a casino as provided in this section would be prohibited by submitting to the commission the person's name, address, and date of birth. The person does not need to provide a reason for this request. The commission shall provide this list to the credit department of each casino; neither the commission nor the credit department of a casino shall divulge the names on this list to any person or entity other than those provided for in this subsection. If such a person wishes to have that person's name removed from the list, the person shall submit this request to the commission, which shall so inform the credit departments of casinos no later than three days after the submission of the request.
- k. Notwithstanding the provisions of paragraph (4) of subsection b. of this section to the contrary, a casino licensee may, prior to the completion of the verifications that are otherwise required by the rules of the commission for a casino licensee to issue credit, accept a check from a person to enable such person to take part in gaming or simulcast wagering as a player, or may give cash or cash equivalents in exchange for such check, provided that:
 - (1) the casino licensee records in the credit file of the person:
- (a) the efforts that were made to complete the required verifications and the reasons why the verifications could not be completed; and
- (b) a description of the criteria that were relied upon in determining to issue credit to the person prior to the completion of the required verifications;
- (2) the check otherwise complies with the requirements of subsection b. of this section and is processed by the casino licensee in accordance with all other provisions of this section and the regulations of the commission; and
- (3) any check accepted by a casino licensee pursuant to the provisions of this subsection:
- (a) is clearly marked as such in a manner approved by the commission; and
- (b) may not be deducted from the total of all sums received in calculating gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24), even if such check should subsequently prove uncollectible or the casino licensee completes all of the required verifications prior to its deposit or presentment.
- (cf: P.L.1993, c.292, s.21)
- 45 ¹[33.] <u>39.</u> ¹ Section 102 of P.L.1977, c.110 (C.5:12-102) is 46 amended to read as follows:
 - 102. Junkets and Complimentary Services. a. No junkets may be organized or permitted except in accordance with the provisions of this act. No person may act as a junket representative or junket enterprise except in accordance with this section.
- 52 b. A junket representative employed by a casino licensee [or], 53 an applicant for a casino license or an affiliate of a casino 54 licensee shall be licensed as a casino [key] employee in

accordance with the provisions of P.L.1977, c.110 (C.5:12-1 et seq.); provided, however, that said licensee need not be a resident of this State. Any person who holds a current and valid casino [key] employee license may act as a junket representative while employed by a casino licensee [without further endorsement of his license] or an affiliate. No casino licensee or applicant for a casino licensee may employ or otherwise engage a junket representative who is not so licensed.

- c. Junket enterprises which, and junket representatives not employed by a casino licensee or an applicant for a casino license or by a junket enterprise who, are engaged in activities governed by this section shall be subject to the provisions of subsection c. of section 92 and subsection b. of section 104 of P.L.1977, c.110 (C.5:12-92 and 5:12-104) with regard to those activities, unless otherwise directed by the commission pursuant to subsection k. of this section. Such of the owners, management and supervisory personnel, and other principal employees of a junket enterprise as the commission may consider appropriate for qualification shall qualify under the standards, except for residency, established for qualification of a casino key employee under P.L.1977, c.110 (C.5:12-1 et seq.).
- d. Prior to the issuance of any license required by this section, an applicant for licensure shall submit to the jurisdiction of the State of New Jersey and shall demonstrate to the satisfaction of the commission that he is amenable to service of process within this State. Failure to establish or maintain compliance with the requirements of this subsection shall constitute sufficient cause for the denial, suspension or revocation of any license issued pursuant to this section.
- e. Upon petition by the holder of a casino license, an applicant for junket representative licensure may be issued a temporary license by the commission, provided that:
 - (1) the applicant for licensure is employed by a casino licensee;
- (2) the applicant for licensure has filed a completed application as required by the commission;
- (3) the division either certifies to the commission that the completed application for licensure as specified in paragraph (2) of this subsection has been in the possession of the division for at least 60 days or agrees to allow the commission to consider the application in some lesser time; and
- (4) the division does not object to the temporary licensure of the applicant; provided, however, that failure of the division to object prior to the temporary licensure of the applicant shall not be construed to reflect in any manner upon the qualifications of the applicant for licensure.

In addition to any other authority granted by P.L.1977, c.110 (C.5:12-1 et seq.), the commission shall have the authority, upon receipt of a representation by the division that it possesses information which raises a reasonable possibility that a junket representative does not qualify for licensure, to immediately suspend, limit or condition any temporary license issued pursuant to this subsection, pending a hearing on the qualifications of the junket representative, in accordance with the provisions of P.L.1977, c.110 (C.5:12-1 et seq.).

- Unless otherwise terminated pursuant to P.L.1977, c.110 (C.5:12-1 et seq.), any temporary license issued pursuant to this subsection shall expire 12 months from the date of its issuance, and shall be renewable by the commission, in the absence of an objection by the division, as specified in paragraph (4) of this subsection, for one additional six-month period.
- f. Every agreement concerning junkets entered into by a casino licensee and a junket representative or junket enterprise shall be deemed to include a provision for its termination without liability on the part of the casino licensee, if the commission orders the termination upon the suspension, limitation, conditioning, denial or revocation of the licensure of the junket representative or junket enterprise, in accordance with the provisions of P.L.1977, c.110 (C.5:12-1 et seq.). Failure to expressly include such a condition in the agreement shall not constitute a defense in any action brought to terminate the agreement.
- g. A casino licensee shall be responsible for the conduct of any junket representative or junket enterprise associated with it and for the terms and conditions of any junket engaged in on its premises, regardless of the fact that the junket may involve persons not employed by such a casino licensee.
- h. A casino licensee shall be responsible for any violation or deviation from the terms of a junket. Notwithstanding any other provisions of this act, the commission may, after hearings in accordance with this act, order restitution to junket participants, assess penalties for such violations or deviations, prohibit future junkets by the casino licensee, junket enterprise or junket representative, and order such further relief as it deems appropriate.
- i. The commission shall, by regulation, prescribe methods, procedures and forms for the delivery and retention of information concerning the conduct of junkets by casino licensees. Without limitation of the foregoing, each casino licensee, in accordance with the rules of the commission, shall:
- (1) Maintain on file a report describing the operation of any junket engaged in on its premises[, which report may include acknowledgments by the participants, signed on the date of arrival, that they understand the terms of the particular junket];
- (2) [Submit to the commission and division a report on those arrangements which would be junkets but for the fact that those arrangements do not include a selection or approval of participants in accordance with the terms of section 29 of P.L.1977, c.110 (C.5:12-29)] [Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).); and
- (3) Submit to the commission and division a list of all its employees who are acting as junket representatives [but whose licenses are not endorsed as such].
- j. Each casino licensee, junket representative or junket enterprise shall, in accordance with the rules of the commission, file a report with the division with respect to each list of junket patrons or potential junket patrons purchased directly or indirectly by the casino licensee, junket representative or enterprise.

- k. The commission shall have the authority to determine, either by regulation, or upon petition by the holder of a casino license, that a type of arrangement otherwise included within the definition of "junket" established by section 29 of P.L.1977, c.110 (C.5:12-29) shall not require compliance with any or all of the requirements of this section. The commission shall seek the opinion of the division prior to granting any exemption. In granting exemptions, the commission shall consider such factors as the nature, volume and significance of the particular type of arrangement, and whether the exemption would be consistent with the public policies established by this act. In applying the provisions of this subsection, the commission may condition, limit, or restrict any exemption as the commission may deem appropriate.
- l. No junket enterprise or junket representative or person acting as a junket representative may:
- (1) Engage in efforts to collect upon checks that have been returned by banks without full and final payment;
- (2) Exercise approval authority with regard to the authorization or issuance of credit pursuant to section 101 of P.L.1977, c.110 (C.5:12-101);
- (3) Act on behalf of or under any arrangement with a casino licensee or a gaming patron with regard to the redemption, consolidation, or substitution of the gaming patron's checks awaiting deposit pursuant to subsection c. of section 101 of P.L. 1977, c.110 (C.5:12-101);
- (4) Individually receive or retain any fee from a patron for the privilege of participating in a junket;
- (5) Pay for any services, including transportation, or other items of value provided to, or for the benefit of, any patron participating in a junket.
- m. No casino licensee shall offer or provide any complimentary services, gifts, cash or other items of value to any person unless:
- (1) The complimentary consists of room, food, beverage or entertainment expenses provided directly to the patron and his guests by the licensee or indirectly to the patron and his guests on behalf of a licensee by a third party; or
- (2) The complimentary consists of documented transportation expenses provided directly to the patron and his guests by the licensee or indirectly to the patron and his guests on behalf of a licensee by a third party, provided that the licensee complies with regulations promulgated by the commission to ensure that a patron's and his guests' documented transportation expenses are paid for or reimbursed only once; or
- (3) The complimentary consists of coins, tokens, cash or other complimentary items or services provided through a bus coupon or other complimentary distribution program [approved by the commission] which, notwithstanding the requirements of section 99 of P.L.1977, c.110 (C.5:12-99), shall be filed with the commission upon the implementation of the program or maintained pursuant to commission regulation.
- Notwithstanding the foregoing, a casino licensee may offer and provide complimentary cash or noncash gifts which are not

otherwise included in paragraphs (1) through (3) of this subsection to any person, provided that any such gifts in excess of \$2,000.00 per trip, or such greater amount as the commission may establish by regulation, are supported by documentation regarding the reason the gift was provided to the patron and his guests, including where applicable, a patron's player rating, which documentation shall be maintained by the casino licensee. For the purposes of this paragraph, all gifts presented to a patron and the patron's guests directly by the licensee or indirectly on behalf of the licensee by a third party within any five-day period shall be considered to have been made during a single trip. In the case of cash gifts, the commission shall establish by regulation the total amount of such gifts that a licensee may provide to a patron each

Each casino licensee shall maintain a regulated complimentary service account, for those complimentaries which are permitted pursuant to this section, and shall submit a quarterly report to the commission based upon such account and covering all complimentary services offered or engaged in by the licensee during the immediately preceding quarter. Such reports shall include identification of the regulated complimentary services and their respective costs, the number of persons by category of service who received the same, and such other information as the commission may require.

n. As used in this subsection, "person" means any State officer or employee subject sto financial disclosure by law or executive order and any other State officer or employee with responsibility for matters affecting casino activity; any special State officer or employee with responsibility for matters affecting casino activity; the Governor; any member of the Legislature or full-time member of the Judiciary; any full-time professional employee of the Office of the Governor, or the Legislature; members of the Casino Reinvestment Development Authority; the head of a principal department; the assistant or deputy heads of a principal department, including all assistant and deputy commissioners; the head of any division of a principal department; any member of the governing body, or the municipal judge or the municipal attorney of a municipality wherein a casino is located; any member of or attorney for the planning board or zoning board of adjustment of a municipality wherein a casino is located, or any professional planner or consultant regularly employed or retained by such planning board or zoning board of adjustment.

No casino applicant or licensee shall provide directly or indirectly to any person any complimentary service or discount which is other than such service or discount that is offered to members of the general public in like circumstance.

o. Any person who, on the effective date of this 1992 amendatory act, P.L.1992, c.9, holds a current and valid plenary junket representative license, a junket representative license with a sole owner-operator endorsement, or a junket enterprise license authorizing the conduct of junket activities, shall be considered licensed in accordance with the provisions of this section and subsection c. of section 92 of P.L.1977, c.110

1 (C.5:12-92) for the remaining term of his current license.

2 (cf: P.L.1992, c.9, s.12)

 $^{1}[34.]$ $\underline{40.}^{1}$ Section 106 of P.L.1977, c.110 (C.5:12-106) is amended to read as follows:

- 106. Casino Employment. a. A casino licensee shall not appoint or employ in a position requiring a casino key employee license ¹[or], ¹ a casino employee license ¹, or a casino service employee registration ¹ any person [not registered or] not possessing a current and valid license ¹or registration ¹ permitting such appointment or employment.
- b. A casino licensee shall, within 24 hours of receipt of written or electronically transferred notice thereof, terminate the appointment or employment of any person whose license [or registration] ¹or registration¹ has been revoked or has expired. A casino licensee shall comply in all respects with any order of the commission imposing limitations or restrictions upon the terms of employment or appointment in the course of any investigation or hearing.
- c. An applicant for or a holder of a casino key employee license or a casino employee license whose application is denied or whose licensure is revoked, as the case may be, shall not, in addition to any restrictions imposed by the regulations of the commission on a reapplication for licensure, be employed by a casino licensee in a position that does not require a license until five years have elapsed from the date of the denial or revocation, except that the commission may permit such employment upon good cause shown.
- 28 (cf: P.L.1993, c.292, s.24)
- $^{1}[35.]$ $\underline{^{41.}}^{1}$ Section 139 of P.L.1977, c.110 (C.5:12-139) is amended to read as follows:
 - 139. Casino License Fees. a. The commission shall, by regulation, establish annual fees for the issuance or renewal of casino licenses. The issuance fee shall be based upon the cost of investigation and consideration of the license application and shall be not less than \$200,000.00. The renewal fee shall be based upon the cost of maintaining control and regulatory activities contemplated by this act and shall be not less than \$100,000.00 for a one-year casino license and \$200,000.00 for a [two-year] four-year casino license.
 - b. The Attorney General shall certify to the commission actual and prospective costs of the investigative and enforcement functions of the division, which costs shall be the basis, together with the operating expenses of the commission, for the establishment of annual license issuance and renewal fees.
 - c. A nonrefundable deposit of at least \$100,000.00 shall be required to be posted with each application for a casino license and shall be applied to the initial license fee if the application is approved.
- 49 (cf: P.L.1987, c.348, s.2)
- $^{1}[36.]$ $\underline{^{42.1}}$ Section 7 of P.L.1984, c.218 (C.5:12-155) is amended to read as follows:
- 7. The Governor shall designate from among the appointed and voting public members, a chairman and a vice chairman of the Casino Reinvestment Development Authority, who shall serve in

those capacities at the pleasure of the Governor. The powers of 1 2 the Casino Reinvestment Development Authority shall be vested 3 in the members thereof in office from time to time and [six] 4 seven voting members of the Casino Reinvestment Development Authority shall constitute a quorum at any meeting thereof. 5 6 Action may be taken by motions and resolutions adopted by the 7 Casino Reinvestment Development Authority at any meeting 8 thereof by the affirmative vote of at least [six] seven members of the Casino Reinvestment Development Authority. No vacancy in 9 the membership of the Casino Reinvestment Development 10 Authority shall impair the right of a quorum of the members to 11 exercise all the powers and perform all the duties of the Casino 12 Reinvestment Development Authority. 13

14 (cf: P.L.1991, c.219, s.2)

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53 54 $^{1}[37.]$ $\underline{43.}^{1}$ Section 4 of P.L.1981, c.142 (C.52:13D-17.2) is amended to read as follows:

4. a. As used in this section "person" means any State officer or employee subject to financial disclosure by law or executive order and any other State officer or employee with responsibility for matters affecting casino activity; any special State officer or employee with responsibility for matters affecting casino activity; the Governor; any member of the Legislature or any full-time member of the Judiciary; any full-time professional employee of the Office of the Governor, or the Legislature; members of the Casino Reinvestment Development Authority; the head of a principal department; the assistant or deputy heads of a principal department, including all assistant and deputy commissioners; the head of any division of a principal department; any member of the governing body, or the municipal judge or the municipal attorney of a municipality wherein a casino is located; any member of or attorney for the planning board or zoning board of adjustment of a municipality wherein a casino is located, or any professional planner, or consultant regularly employed or retained by such planning board or zoning board of adjustment.

b. No State officer or employee, nor any person, nor any member of the immediate family of any State officer or employee, or person, nor any partnership, firm or corporation with which any such State officer or employee or person is associated or in which he has an interest, nor any partner, officer, director or employee while he is associated with such partnership, firm, or corporation, shall hold, directly or indirectly, an interest in, or hold employment with, or represent, appear for, or negotiate on behalf of, any holder of, or applicant for, a casino license, or any holding or intermediary company with respect thereto, in connection with any cause, application, or matter, except that (1) a State officer or employee other than a State officer or employee included in the definition of person, and (2) a member of the immediate family of a State officer or employee, or of a person, may hold employment with the holder of, or applicant for, a casino license if, in the judgment of the Executive Commission on Ethical Standards, the Joint Legislative Committee on Ethical Standards, or the Supreme Court, as appropriate, such employment will not interfere with the

responsibilities of the State officer or employee, or person, and will not create a conflict of interest, or reasonable risk of the public perception of a conflict of interest, on the part of the State officer or employee, or person. No special State officer or employee without responsibility for matters affecting casino activity, excluding those serving in the Departments of Education, Health, [Higher Education] and Human Services and the Commission on Higher Education, shall hold, directly or indirectly, an interest in, or represent, appear for, or negotiate on behalf of, any holder of, or applicant for, a casino license, or any holding or intermediary company with respect thereto, in connection with any cause, application, or matter. However, a special State officer or employee without responsibility for matters affecting casino activity may hold employment directly with any holder of or applicant for a casino license or any holding or intermediary company thereof and if so employed may hold, directly or indirectly, an interest in, or represent, appear for, or negotiate on behalf of, his employer, except as otherwise prohibited by law.

c. No person or any member of his immediate family, nor any partnership, firm or corporation with which such person is associated or in which he has an interest, nor any partner, officer, director or employee while he is associated with such partnership, firm or corporation, shall, within two years next subsequent to the termination of the office or employment of such person, hold, directly or indirectly, an interest in, or hold employment with, or represent, appear for or negotiate on behalf of, any holder of, or applicant for, a casino license in connection with any cause, application or matter, or any holding or intermediary company with respect to such holder of, or applicant for, a casino license in connection with any phase of casino development, permitting, licensure or any other matter whatsoever related to casino activity, except that:

(1) a member of the immediate family of a person may hold employment with the holder of, or applicant for, a casino license if, in the judgment of the Executive Commission on Ethical Standards, the Joint Legislative Committee on Ethical Standards, or the Supreme Court, as appropriate, such employment will not interfere with the responsibilities of the person and will not create a conflict of interest, or reasonable risk of the public perception of a conflict of interest, on the part of the person; and

(2) an employee who is terminated as a result of a reduction in the workforce at the agency where employed, other than an employee who held a ¹[managerial or supervisory] policy-making management ¹ position at any time during the five years prior to termination of employment, may, at any time prior to the end of the two-year period, accept employment with the holder of, or applicant for, a casino license if, in the judgment of the Executive Commission on Ethical Standards, the Joint Legislative Committee on Ethical Standards, or the Supreme Court, as appropriate, such employment will not create a conflict of interest, or reasonable risk of the public perception of a conflict of interest, on the part of the employee. In no case shall the restrictions of this subsection apply to a secretarial or clerical employee. Nothing herein contained shall alter or amend the

post-employment restrictions applicable to members and employees of the Casino Control Commission and employees and agents of the Division of Gaming Enforcement pursuant to subsection b. (2) of section 59 and to section 60 of P.L.1977, c.110 (C.5:12-59 and C.5:12-60).

- d. This section shall not apply to the spouse of a State officer or employee, which State officer or employee is without responsibility for matters affecting casino activity, who becomes the spouse subsequent to the State officer's or employee's appointment or employment as a State officer or employee and who is not individually or directly employed by a holder of, or applicant for, a casino license, or any holding or intermediary company.
- e. The Joint Legislative Committee on Ethical Standards and the Executive Commission on Ethical Standards, as appropriate, shall forthwith determine and publish, and periodically update, a list of those positions in State government with responsibility for matters affecting casino activity.
- f. No person shall solicit or accept, directly or indirectly, any complimentary service or discount from any casino applicant or licensee which he knows or has reason to know is other than a service or discount that is offered to members of the general public in like circumstance.
- g. No person shall influence, or attempt to influence, by use of his official authority, the decision of the commission or the investigation of the division in any application for licensure or in any proceeding to enforce the provisions of this act or the regulations of the commission. Any such attempt shall be promptly reported to the Attorney General; provided, however, that nothing in this section shall be deemed to proscribe a request for information by any person concerning the status of any application for licensure or any proceeding to enforce the provisions of this act or the regulations of the commission.
- h. Any person who willfully violates the provisions of this section is a disorderly person and shall be subject to a fine not to exceed \$500.00 or imprisonment not to exceed six months, or both

(cf: P.L.1993, c.292, s.38)

 $^{1}[38.] \underline{^{44.1}}$ (New section) There is created and established in the Casino Reinvestment Development Authority a special account to be known as the "Atlantic City Fund," into which shall be deposited or credited the moneys specified in section ¹[39] 45¹ of this amendatory and supplementary act, P.L. , c. and the moneys specified in subsection f. of section 3 of P.L.1984, c.218 (C.5:12-144.1). The moneys in the fund shall be expended by the authority for economic development projects of a revenue-producing nature that foster the redevelopment of Atlantic City¹, other than the construction or renovation of casino hotels 1. The moneys may also be expended for appropriate reasonable administrative expenses incurred in the administration of the fund by the authority. 1At least 30 days before the authority votes on an application for funding for a project, the authority shall provide to the Chairpersons of the Senate Budget and Appropriations Committee and the Assembly Appropriations Committee, or their successor committees, all relevant information concerning the project. 1

¹[39.] 45.¹ (New section) a. Beginning with Fiscal Year 1995-1996 and for the following three fiscal years, if the amount of money expended as operating expenses by the Casino Control Commission and the Division of Gaming Enforcement in each of those fiscal years is less than \$57,300,000, the amount of the difference shall be due and payable to the Atlantic City Fund, created by section 1[38] $\underline{44}^1$ of this amendatory , c. (C.), by all casino licensees on supplementary act, P.L. the last day of October following the end of each of those fiscal Beginning with Fiscal Year 1999-2000 and for the following three fiscal years, an amount equal to the average of the amounts paid to the Atlantic City Fund for Fiscal Years 1995-1996 through 1998-1999 shall be due and payable to the Atlantic City Fund by all casino licensees on the last day of October following the end of each of those fiscal years. Any amount expended by the commission or the division in connection with the investigation of an application for a statement of compliance, interim casino authorization, or a casino license other than a casino license existing on the effective date of this act shall not be included in the calculation of the commission and division expenditures for the purposes of this subsection.

b. Each casino licensee shall pay to the authority for deposit in the fund as the licensee's share of the amount required pursuant to subsection a. of this section an amount equal to its percentage of the total gross revenue of the relevant fiscal year. The amount of the gross revenue and the amount due from each licensee shall be determined and certified by the Casino Control Commission. If a licensee fails to pay the amount due or underpays by an unjustifiable amount, the commission shall impose a fine of 5% for the amount due or of the underpayment for each month or portion thereof the licensee is in default of payment, up to 25% of the amount in default; any fines imposed shall be paid to the authority for deposit in the fund.

 $^{1}[40.]$ $\underline{^{46.}}^{1}$ Section 3 of P.L.1984, c.218 (C.5:12-144.1) is amended to read as follows:

- 3. a. (1) Commencing with the first annual tax return of a licensee for any calendar year beginning after December 31, 1983, there is imposed an investment alternative tax on the gross revenues as defined in section 24 of P.L.1977, c.110 (C.5:12-24) of the licensee in the amount of 2.5% of those gross revenues. The tax imposed with respect to each calendar year shall be due and payable on the last day of April next following the end of the calendar year. The State Treasurer shall have a lien against the property constituting the casino of a licensee for the amount of any tax not paid when due. No tax shall be imposed, however, on the gross revenues received by a licensee during the first 12 months of the operation of any casino that commences operation after January 1, 1984.
- (2) A licensee shall pay to the State Treasurer on or before the 15th day of the first, fourth, seventh, and 10th months of each year as partial payment of the investment alternative tax imposed pursuant to paragraph (1) of this subsection an amount

equal to 1.25% of the estimated gross revenues for the 1 2 three-month period immediately preceding the first day of those months. The moneys received shall be placed in an escrow 3 4 account and shall be held until the licensee directs that the moneys be transferred to the Casino Reinvestment Development 5 6 Authority for the purchase of bonds issued by or offered through 7 the Casino Reinvestment Development Authority or pursuant to a 8 contract for such a purchase, be made available to the licensee for a direct investment approved by the authority, or be 9 10 transferred to the Casino Revenue Fund as partial payment of the 11 investment alternative tax imposed pursuant to paragraph (1) of 12 this subsection. Any interest derived from the moneys in the 13 escrow account shall be paid or made available to the Casino 14 Revenue Fund. If a licensee fails to pay the amount due or 15 underpays by an unjustifiable amount, the Casino Control 16 Commission shall impose a fine of 5% of the amount due or of the 17 underpayment, as the case may be, for each month or portion 18 thereof the licensee is in default of payment, up to 25% of the 19 amount in default. Any fine imposed shall be paid to the Casino 20 Reinvestment Development Authority and shall be used for the 21 purposes of this 1984 amendatory and supplementary act.

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b. Each licensee shall be entitled to an investment tax credit against the tax imposed by subsection a. of this section, provided the licensee shall pay over the moneys required pursuant to section 5 of P.L.1993, c.159 (C.5:12-173.5): (1) for the first 10 years of a licensee's tax obligation, in an amount equal to twice the purchase price of bonds issued by the Casino Reinvestment Development Authority pursuant to sections 14 and 15 of this 1984 amendatory and supplementary act, purchased by the licensee, or twice the amount of the investments authorized in lieu thereof, and (2) for the remainder of a licensee's tax obligation, in an amount equal to twice the purchase price of bonds issued by the Casino Reinvestment Development Authority pursuant to sections 14 and 15 of this 1984 amendatory and supplementary act, purchased by the licensee, or twice the amount of the investments authorized in lieu thereof, and twice the amount of investments made by a licensee in other approved eligible investments made pursuant to section 25 of this act. The Casino Reinvestment Development Authority shall have the power to enter into a contract or contracts with a licensee pursuant to which the Casino Reinvestment Development Authority agrees to issue and sell bonds to the licensee, and the licensee agrees to purchase the bonds issued by or offered through the Casino Reinvestment Development Authority, in annual purchase price amounts as will constitute a credit against at least 50% of the tax to become due in any future year or years. The contract may contain those terms and conditions relating to the terms of the bonds and to the issuance and sale of bonds to the licensee as the Casino Reinvestment Development Authority shall deem necessary or desirable. The contract shall not be deemed to be in violation of section 104 of P.L.1977, c.110 (C.5:12-104). After the first 10 years of a licensee's investment alternative tax obligation, a licensee will have the option of entering into a contract with the Casino 1 Reinvestment Development Authority to have its tax credit 2 comprised of direct investments in approved eligible projects.

These direct investments shall not comprise more than 50% of a licensee's eligible tax credit in any one year.

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The entering of a contract pursuant to this section shall be sufficient to entitle a licensee to an investment tax credit for the appropriate tax year.

8 c. A contract entered into between a licensee and the Casino 9 Reinvestment Development Authority may provide for a deferral 10 of payment for and delivery of bonds required to be purchased 11 and for a deferral from making approved eligible investments in 12 any year, but no deferral shall occur more than two years consecutively. A deferral of payment for any bonds required to 13 14 be purchased by a licensee and a deferral from making approved eligible investments may be granted by the Casino Reinvestment 15 16 Development Authority only upon a determination by the Casino 17 Control Commission that purchase of these bonds or making 18 approved eligible investments would cause extreme financial 19 hardship to the licensee and a determination by the Casino 20 Reinvestment Development Authority that the deferral of the 21 payment would not violate any covenant or agreement or impair 2.2 any financial obligation of the Casino Reinvestment Development 23 Authority. The contract may establish a late payment charge to 2.4 be paid in the event of deferral or other late payment at a rate as 25 shall be agreed to by the Casino Reinvestment Development 26 Authority. If a deferral of purchase or investment is granted, the 27 licensee shall be deemed to have made the purchase or 28 investment at the time required by the contract, except that if 29 the purchase is not made at the time to which the purchase or investment was deferred, then the licensee shall be deemed not 30 31 to have made the purchase or investment. The Casino Control Commission shall adopt regulations establishing a uniform 32 33 definition of extreme financial hardship applicable to all these 34 contracts. If a licensee petitions the Casino Reinvestment 35 Development Authority for a deferral, the Casino Reinvestment 36 Development Authority shall give notice of that petition to the 37 Casino Control Commission and to the Division of Gaming 38 Enforcement within three days of the filing of the petition. The 39 Casino Control Commission shall render a decision within 60 days 40 of notice as to whether the licensee has established extreme financial hardship, after consultation with the Division of Gaming 41 42 Enforcement. The Casino Reinvestment Development Authority 43 shall render a decision as to the availability of the deferral within 44 10 days of the receipt by it of the decision of the Casino Control Commission and shall notify the Division of Gaming Enforcement 45 and the Casino Control Commission of that decision. 46 47 deferral is granted, the Casino Reinvestment Development 48 Authority may determine whether the purchases or investments 49 shall be made in a lump sum, made over a period of years, or 50 whether the period of obligation shall be extended an additional period of time equivalent to the period of time deferred. 51

d. The license of any licensee which has defaulted in its obligation to make any purchase of bonds or investment in any

approved eligible project under a contract entered into pursuant to subsection b. of this section for a period of 90 days may be suspended by the Casino Control Commission until that purchase is made or deferred in accordance with subsection b. of this section, or a fine or other penalty may be imposed upon the licensee by the commission. If the Casino Control Commission elects not to suspend the license of a licensee after the licensee has first defaulted in its obligation but instead imposes some lesser penalty and the licensee continues to be in default of its obligation after a period of 30 additional days and after any additional 30-day period, the commission may impose another fine or penalty upon the licensee, which may include suspension of that licensee's license. The fine shall be 5% of the amount of the obligation owed for each month or portion thereof a licensee is in default, up to 25% of that obligation; shall be paid to the Casino Reinvestment Development Authority; and shall be used for the purposes of this 1984 amendatory and supplementary act.

A contract entered into by a licensee and the Casino Reinvestment Development Authority pursuant to subsection b. of this section may provide that after the first 10 years of a licensee's investment alternative tax obligation imposed by subsection a. of this section, the Casino Reinvestment Development Authority may repurchase bonds previously sold to the licensee, which were issued after the 10th year of a licensee's investment alternative tax obligation, by the Casino Reinvestment Development Authority, if the Reinvestment Development Authority determines that repurchase will not violate any agreement or covenant or impair any financial obligation of the Casino Reinvestment Development Authority and that the licensee will reinvest the proceeds of the resale in an eligible project approved by the Casino Reinvestment Development Authority.

f. (1) During the [25] 30 years a licensee is obligated to pay an investment alternative tax pursuant to subsection k. of this section, the total of (a) the proceeds of all bonds purchased by a licensee from or through the Casino Reinvestment Development Authority and (b) all approved investments in eligible projects by a licensee shall be devoted to the financing of projects in the following areas and amounts:

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42	Areas	Yrs.	Yrs.	Yrs.	Yrs.	Yrs.	Yrs.	Yrs.	
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44		1-3	4-5	6-10	11-15	16-20	21-25	<u>26-30</u>	
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46	(a) Atlantic City	100%	90%	80%	50%	30%	20%		
47									
48	(b) South Jersey		8%	12%	28%	43%	45%		
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50	(c) North Jersey		2%	8%	22%	27%	35%	<u>35%</u>	
51									
52	52 (d) Atlantic City through the Atlantic City								
53	<u>Fund</u>							<u>65%,</u>	

1 ¹[except that beginning with the effective date of this amendatory and supplementary act, P.L. , c. (C.) (now 2 3 pending before the Legislature as this bill) and for five years 4 thereafter, the amount devoted to the financing of projects in 5 North Jersey shall instead be paid into or credited to the Atlantic 6 City Fund established by section 38 of that act and be devoted to 7 the financing of projects in Atlantic City through that fund] 8 except that, with respect to the obligations for calendar years 1994 through 1998, the amount allocated for the financing of 9 10 projects in North Jersey from each casino licensee's obligation shall be the amount allocated for calendar year 1993, and the 11 12 difference between that amount and the amount to be allocated 13 to North Jersey, on the basis of the above schedule, from each 14 casino licensee's obligations for calendar years 1994 through 1998 shall be paid into or credited to the Atlantic City Fund 15 16 established by section 44 of P.L., c. (C.) (now pending before the Legislature as this bill) and be devoted to the 17 18 financing of projects in Atlantic City through that fund¹. For the 19 purposes of this paragraph, "South Jersey" means the counties of 20 Burlington, Camden, Cape May, Cumberland, 21 Gloucester, Mercer, Ocean, and Salem; and "North Jersey" means 22 the remaining 12 counties of the State. For the purposes of this 23 1984 amendatory and supplementary act, bond "proceeds" means 24 all funds received from the sale of bonds and any funds generated 25 or derived therefrom. 26

In the financing of projects outside Atlantic City, the Casino Reinvestment Development Authority shall give priority to the revitalization of the urban areas of this State in the ways specified in section 12 of this 1984 amendatory and supplementary act. Those areas shall include, but not be limited to, all municipalities qualifying for aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.).

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Within nine months from the effective date of this 1984 amendatory and supplementary act, the Casino Reinvestment Development Authority shall determine the allocation of projected available moneys to municipalities in South Jersey for the first seven years of their receipt of funds, giving priority to the revitalization of the urban areas of the region. Municipalities receiving such an allocation shall present to the Casino Reinvestment Development Authority for its approval comprehensive plans or projects for which the allocations shall be used. Any such comprehensive plan or project may be submitted to the Casino Reinvestment Development Authority for a determination of eligibility at any time prior to the year for which the funds are allocated, and the Casino Reinvestment Development Authority shall make a determination of eligibility of the plan or project within a reasonable amount of time. If the Casino Reinvestment Development Authority makes a positive determination of eligibility for any comprehensive plan or project, or combination of comprehensive plans or projects, for any municipality whose total cost exceeds the amount allocated to that municipality for the first seven years of the receipt of funds by South Jersey municipalities, the Casino Reinvestment Development Authority shall make available sufficient funds in

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subsequent years necessary to complete those plans or projects, or to complete that portion of the plan or project originally agreed to be funded through the Casino Reinvestment Development Authority, from funds received by the Casino Reinvestment Development Authority in the years following the seventh year of the receipt of funds by South Jersey If the comprehensive plan or project is municipalities. determined by the Casino Reinvestment Development Authority not to be an eligible plan or project, the municipality may submit any other comprehensive plan or project for a determination of eligibility. If, however, the municipality fails to receive a positive determination of eligibility for any comprehensive plan or project, or combination of comprehensive plans or projects, sufficient to exhaust the total allocation to that municipality for any year prior to April 30 of the following year for which the allocation was made, the allocation to that municipality for that year shall cease, and the Casino Reinvestment Development Authority may apply those excess funds to any other comprehensive plan or project in any other municipality in the region whose comprehensive plan or project has received a positive determination of eligibility by the Casino Reinvestment Development Authority.

Within 36 months from the effective date of this 1984 amendatory and supplementary act, the Casino Reinvestment Development Authority shall determine the allocation of projected available moneys to municipalities in North Jersey for the first five years of their receipt of funds, giving priority to the revitalization of the urban areas of the region. Municipalities receiving such an allocation shall present to the Casino Reinvestment Development Authority for its comprehensive plans or projects for which the allocations shall be used. Any such comprehensive plan or project may be submitted to the Casino Reinvestment Development Authority for a determination of eligibility at any time prior to the year for which the funds are allocated, and the Casino Reinvestment Development Authority shall make a determination of eligibility of the plan or project within a reasonable amount of time. If the Casino Reinvestment Development Authority makes a positive determination of eligibility for any comprehensive plan or project, or combination of comprehensive plans or projects, for any municipality whose total cost exceeds the amount allocated to that municipality for the first five years of the receipt of funds by North Jersey municipalities, the Casino Reinvestment Development Authority shall make available sufficient funds in subsequent years necessary to complete those plans or projects, or to complete that portion of the plan or project originally be funded through the Casino Reinvestment Development Authority, from funds received by the Casino Reinvestment Development Authority in the years following the fifth year of the receipt of funds by North Jersey municipalities. If the comprehensive plan or project is determined by the Casino Reinvestment Development Authority not to be an eligible plan or project, the municipality may submit any other comprehensive plan or project for a determination of eligibility. If, however, the

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52 53 municipality fails to receive a positive determination of eligibility for any comprehensive plan or project, or combination of comprehensive plans or projects, sufficient to exhaust the total allocation to that municipality for any year prior to April 30 of the following year for which the allocation was made, the allocation to that municipality for that year shall cease, and the Casino Reinvestment Development Authority may apply those excess funds to any other comprehensive plan or project in any other municipality in the region whose comprehensive plan or project has received a positive determination of eligibility by the Casino Reinvestment Development Authority.

(2) Commencing with the first year in which a licensee incurs a tax obligation pursuant to this section, and for the period of two years thereafter, 100% of the proceeds of all bonds purchased by a licensee from the Casino Reinvestment Development Authority which are devoted to the financing of projects in the city of Atlantic City pursuant to paragraph (1) of this subsection shall be used exclusively to finance the rehabilitation, development, or construction of, or to provide mortgage financing of, housing facilities in the city of Atlantic City for persons or families of low through middle income, as defined in this subsection. For the purposes of this subsection, the "rehabilitation, development, or construction of housing facilities" shall include expenses attributable to site preparation, infrastructure needs and housing-related community facilities and services, including supporting commercial development. Commencing with the fourth year in which a licensee incurs a tax obligation pursuant to this subsection, 50% of the proceeds of all bonds purchased by a licensee from the Casino Reinvestment Development Authority which are devoted to the financing of projects in the city of Atlantic City shall be used exclusively to finance the rehabilitation, development, or construction of housing facilities in the city of Atlantic City for persons or families of low through middle income. Commencing with the 11th year in which a licensee incurs a tax obligation pursuant to this section, 50% of the annual aggregate of the proceeds of bonds purchased by a licensee from the Casino Reinvestment Development Authority which are devoted to the financing of projects in the city of Atlantic City and investments in approved eligible projects commenced by a licensee in the city of Atlantic City shall be used exclusively to finance the rehabilitation, development, or construction of, or to provide mortgage financing of, housing facilities in the city of Atlantic City for persons or families of low through middle income.

(3) The Legislature finds that it is necessary to provide for a balanced community and develop a comprehensive housing program. The Casino Reinvestment Development Authority shall determine the need for housing in the city of Atlantic City, in consultation with the city of Atlantic City and specifically its zoning and planning boards. This shall include determining the types and classes of housing to be constructed and the number of units of each type and class of housing to be built. The Casino Reinvestment Development Authority shall give priority to the

housing needs of the persons and their families residing in the 1 2 city of Atlantic City in 1983 and continuing such residency 3 through the effective date of this 1984 amendatory and 4 supplementary act. The actual percentage of the proceeds of 5 bonds and investments in approved eligible projects commenced 6 by a licensee in the city of Atlantic City, which shall be used exclusively to finance the rehabilitation, development, or 7 8 construction of, or to provide mortgage financing of, housing 9 facilities in the city of Atlantic City for persons or families of 10 low through middle income, shall be based upon the authority's determination of the need for housing in the city of Atlantic City 11 conducted pursuant to this subsection. Once the housing needs of 12 the persons residing in the city of Atlantic City in 1983 and 13 14 continuing such residency through the effective date of this 1984 amendatory and supplementary act have been met, as determined 15 by the Casino Reinvestment Development Authority pursuant to 16 this subsection, any required percentages for such housing in the 17 18 city of Atlantic City may, in its sole discretion, be waived by the 19 Casino Reinvestment Development Authority. To aid the Casino 20 Reinvestment Development Authority in making determinations, the Casino Reinvestment Development Authority 21 shall review the proposal for a housing redevelopment program 22 and strategy for the city of Atlantic City approved and adopted 23 by the Casino Control Commission and shall give priority to same 24 and any other plan or project which is consistent with the 25 standards of this subsection and is acceptable to the Casino 26 27 Reinvestment Development Authority, pursuant to section 25 of this 1984 amendatory and supplementary act. The Casino 28 Reinvestment Development Authority may determine whether 29 30 the funds used to finance housing facilities in the city of Atlantic City for persons or families of low, moderate, median range, and 31 32 middle income are derived from the proceeds of bonds purchased 33 by a licensee from the Casino Reinvestment Development 34 Authority to be devoted to the financing of projects in the city of 35 Atlantic City, investments in approved eligible projects 36 commenced by a licensee in the city of Atlantic City, or a 37 combination of both. Any investment made by a licensee in excess of 100% of its eligible investment tax credit during the 38 39 first three years and in excess of 50% thereafter in either the purchase of bonds or direct investments in approved eligible 40 41 projects for low, moderate, median range, and middle income 42 family housing facilities in the city of Atlantic City may be carried forward and credited against the licensee's obligation to 43 make a 100% investment during the first three years and 50% 44 45 thereafter in low, moderate, median range, and middle income family housing in any future year, with the approval of the Casino 46 47 Reinvestment Development Authority. For the purposes of this act, "low income families" means families whose income does not 48 exceed 50% of the median income of the area, with adjustments 49 50 for smaller and larger families. "Moderate income families" 51 means families whose income does not exceed 80% and is not less 52 than 50% of the median income for the area, with adjustments 53 for smaller and larger families. "Median range income families"

means families whose income does not exceed 120% and is not 1 less than 80% of the median income for the area, with 2 adjustments for smaller and larger families. "Middle income 3 families" means families whose income does not exceed 150% and 4 not less than 120% of the median income for the area, with 5 adjustments for smaller and larger families. "Median income" 6 means an income defined as median within the Standard 7 Metropolitan Statistical Area for Atlantic City by the United 8 9 States Department of Housing and Urban Development.

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In order to achieve a balanced community, the authority shall ensure that the development of housing for families of low and moderate income shall proceed at the same time as housing for families of median range and middle income, until such time as there is no longer a need for such facilities in the city of Atlantic City, as determined by the Casino Reinvestment Development Authority.

(4) Notwithstanding any other law or section to the contrary, particularly this subsection regarding the waiver of the required percentages for housing in the city of Atlantic City, subsection i. of section 14, and sections 26, 27, 28, 29, and 31 of this 1984 amendatory and supplementary act, nothing shall be implemented or waived by the Casino Reinvestment Development Authority which would reduce, impair, or prevent the fulfillment of the priorities established and contained in this subsection of this 1984 amendatory and supplementary act.

g. If a person is a licensee with regard to more than one approved hotel pursuant to section 82 of P.L.1977, c.110 (C.5:12-82), the person shall separately account for the gross revenues, the investment alternative tax obligations, and the investments for a tax credit against the investment alternative tax for each approved hotel, and the tax obligations of the licensee under this section shall be determined separately for each approved hotel. The licensee may apportion investments between its approved hotels; provided that no amount of investment shall be credited more than once. If a licensee receives the prior approval of the Casino Reinvestment Development Authority, the licensee may make investments in excess of the investments necessary to receive a tax credit against the investment alternative tax for a given calendar year, and the licensee may carry forward this excess investment and have it credited to its next investment obligation. If the Casino alternative tax Reinvestment Development Authority approves of such excess investment and approves the carry forward of this excess investment, and a licensee elects to purchase bonds of the Casino Reinvestment Development Authority or makes direct investments in approved eligible projects in excess of the investments necessary to receive a tax credit against the investment alternative tax for its current obligation, the licensee shall be entitled to a reduction of the amount of investments necessary in future years, which amount shall be determined annually by the Casino Reinvestment Development Authority, taking into account a current market discount rate from the date of the purchase or investment to the date the purchase or investment would have been required to be made.

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h. Each casino licensee shall prepare and file, in a form prescribed by the Casino Reinvestment Development Authority, an annual return reporting that financial information as shall be deemed necessary by the Casino Reinvestment Development Authority to carry out the provisions of this act. This return shall be filed with the Casino Reinvestment Development Authority and the Casino Control Commission on or before April 30 following the calendar year on which the return is based. The Casino Control Commission shall verify to the Casino Reinvestment Development Authority the information contained in the report, to the fullest extent possible. Nothing in this subsection shall be deemed to affect the due dates for making any investment or paying any tax under this section.

i. Any purchase by a licensee of bonds issued by or offered through the Casino Reinvestment Development Authority pursuant to sections 14 and 15 of this act and subsection b. of this section and all approved eligible investments made by a licensee pursuant to section 25 of this act and subsection b. of this section are to be considered investments and not taxes owed or grants to the State or any political subdivision thereof. As such, a licensee shall have the possibility of the return of principal and a return on the capital invested as with other investments. Investors in the bonds issued by or offered through the Casino Reinvestment Development Authority shall be provided with an opinion from a recognized financial rating agency or a financial advisory firm with national standing that each loan of bond proceeds by the Casino Reinvestment Development Authority has the minimum characteristics of an investment, in that a degree of assurance exists that interest and principal payments can be made and other terms of the proposed investment be maintained over the period of the investment, and that the loan of the bond proceeds would qualify for a bond rating of "C" or better. If an opinion cannot be obtained from a recognized financial rating agency or a financial advisory firm with national standing, an opinion shall be obtained from an expert financial analyst with national standing, selected and hired by the Casino Reinvestment Development Authority. In order to achieve a balanced portfolio, assure the viability of the authority and the projects, facilities and programs undertaken pursuant to this 1984 amendatory and supplementary act, no more than 25% of the total investments made by or through the Casino Reinvestment Development Authority with the proceeds of bonds generated in each year shall be investments which would qualify for a bond rating of "C," unless all holders of obligations in each year agree to waive the 25% limit for that year. Nothing herein shall be interpreted as limiting the Casino Reinvestment Development Authority from taking any steps it deems appropriate to protect the characteristics of its investment in projects or any other investments from not being real investments with a prospect for the return of principal and a return on the capital invested. Anything contained in this section shall not be considered a guarantee by the State or any political subdivision thereof of any return of principal or interest, but any purchase by a licensee of bonds or approved eligible investments made by a licensee pursuant to this act shall be at the risk of the licensee. A licensee or the licensees purchasing an issue of bonds issued by the Casino Reinvestment Development Authority in any given year may arrange, at their option, for those bonds or the investments, made by or through the Casino Reinvestment Development Authority with the proceeds of those bonds, to be insured. The cost of any such insurance purchased by a licensee or licensees shall be paid by the licensee or licensees desiring such insurance.

j. The Casino Reinvestment Development Authority shall promulgate rules and regulations deemed necessary to carry out the purposes of this section.

k. The obligation of a licensee to pay an investment alternative tax pursuant to subsection a. of this section shall end for each licensed facility operated by the licensee [25] 30 years after any investment alternative tax obligation is first incurred in connection with each licensed facility operated by the licensee, unless extended in connection with a deferral granted by the Casino Reinvestment Development Authority pursuant to subsection c. of this section.

(cf: P.L.1993,c.159,s.9)

147. (New section) No later than the end of the 15th calendar month after the effective date of this act, the Casino Control Commission and the Division of Gaming Enforcement shall jointly report to the Legislature and the Governor on the impact, during the 12 months following the effective date, of the changes in the regulation and operation of casinos effectuated by this act, including but not limited to the effect of the elimination of the registration requirement for casino hotel employees and the elimination or reduction of various regulatory requirements. 1

 1 [41. Sections 8 and 91 of P.L.1977, c.110 (C.5:12-8 and 91) and section 6 of P.L.1991, c.182 (C.5:12-8.1) are repealed.] 1

¹48. Section 8 of P.L.1977, c.110 (C.5:12-8) and section 6 of P.L.1991, c.182 (C.5:12-8.1) are repealed.¹

¹[42.] 49.¹ This act shall take effect immediately.

Makes various changes concerning the regulation and operation of casinos.

ASSEMBLY, No. 61

STATE OF NEW JERSEY

INTRODUCED OCTOBER 20, 1994

By Assemblymen HAYTAIAN, DORIA, Gaffney, DiGaetano and Foley

AN ACT concerning the regulation and operation of casinos,
 amending various parts of the statutory law, and supplementing
 P.L.1977, c.110.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 1 of P.L.1977, c.110 (C.5:12-1) is amended to read as follows:
 - 1. Short title; Declaration of Policy and Legislative Findings.
- a. This act shall be known and may be cited as the "Casino Control Act."
- b. The Legislature hereby finds and declares to be the public policy of this State, the following:
- (1) The tourist, resort and convention industry of this State constitutes a critical component of its economic structure and, if properly developed, controlled and fostered, is capable of providing a substantial contribution to the general welfare, health and prosperity of the State and its inhabitants.
- (2) By reason of its location, natural resources and worldwide prominence and reputation, the city of Atlantic City and its resort, tourist and convention industry represent a critically important and valuable asset in the continued viability and economic strength of the tourist, convention and resort industry of the State of New Jersey.
- (3) The rehabilitation and redevelopment of existing tourist and convention facilities in Atlantic City, and the fostering and encouragement of new construction and the replacement of lost convention, tourist, entertainment and cultural centers in Atlantic City will offer a unique opportunity for the inhabitants of the entire State to make maximum use of the natural resources available in Atlantic City for the expansion and encouragement of New Jersey's hospitality industry, and to that end, the restoration of Atlantic City as the Playground of the World and the major hospitality center of the Eastern United States is found to be a program of critical concern and importance to the inhabitants of the State of New Jersey.
- (4) Legalized casino gaming has been approved by the citizens of New Jersey as a unique tool of urban redevelopment for Atlantic City. In this regard, the introduction of a limited number of casino rooms in major hotel convention complexes, permitted as an additional element in the hospitality industry of Atlantic City, will facilitate the redevelopment of existing blighted

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

' areas and the refurbishing and expansion of existing hotel, convention, tourist, and entertainment facilities; encourage the replacement of lost hospitality-oriented facilities; provide for judicious use of open space for leisure time and recreational activities; and attract new investment capital to New Jersey in general and to Atlantic City in particular.

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- (5) Restricting the issuance of casino licenses to major hotel and convention facilities is designed to assure that the existing nature and tone of the hospitality industry in New Jersey and in Atlantic City is preserved, and that the casino rooms licensed pursuant to the provisions of this act are always offered and maintained as an integral element of such hospitality facilities, rather than as the industry unto themselves that they have become in other jurisdictions.
- (6) An integral and essential element of the regulation and control of such casino facilities by the State rests in the public confidence and trust in the credibility and integrity of the regulatory process and of casino operations. To further such public confidence and trust, the regulatory provisions of this act are designed to extend strict State regulation to all persons, locations, practices and associations related to the operation of licensed casino enterprises and all related service industries as herein provided. In addition, licensure of a limited number of casino establishments, with the comprehensive law enforcement supervision attendant thereto, is further designed to contribute to the public confidence and trust in the efficacy and integrity of the regulatory process.
- (7) Legalized casino gaming in New Jersey can attain, maintain and retain integrity, public confidence and trust, and remain compatible with the general public interest only under such a system of control and regulation as insures, so far as practicable, the exclusion from participation therein of persons with known criminal records, habits or associations, and the exclusion or removal from any positions of authority or responsibility within casino gaming operations and establishments of any persons known to be so deficient in business probity, [ability or experience,] either generally or with specific reference to gaming, as to create or enhance the dangers of unsound, unfair or illegal practices, methods and activities in the conduct of gaming or the carrying on of the business and financial arrangements incident thereto.
- (8) Since the public has a vital interest in casino operations in Atlantic City and has established an exception to the general policy of the State concerning gaming for private gain, participation in casino operations as a licensee or registrant under this act shall be deemed a revocable privilege conditioned upon the proper and continued qualification of the individual licensee or registrant and upon the discharge of the affirmative responsibility of each such licensee or registrant to provide to the regulatory and investigatory authorities established by this act any assistance and information necessary to assure that the policies declared by this act are achieved. Consistent with this policy, it is the intent of this act to preclude the creation of any license, registration, property right in any certificate

or reservation permitted by this act, the accrual of any value to the privilege of participation in gaming operations, or the transfer of any license, registration, certificate, or reservation, and to require that participation in gaming be solely conditioned upon the individual qualifications of the person seeking such privilege.

- (9) Since casino operations are especially sensitive and in need of public control and supervision, and since it is vital to the interests of the State to prevent entry, directly or indirectly, into such operations or the ancillary industries regulated by this act of persons who have pursued economic gains in an occupational manner or context which are in violation of the criminal or civil public policies of this State, the regulatory and investigatory powers and duties shall be exercised to the fullest extent consistent with law to avoid entry of such persons into the casino operations or the ancillary industries regulated by this act.
- (10) [Since the development of casino gaming operations in Atlantic City will substantially alter the environment of New Jersey's coastal areas, and since it is necessary to insure that this substantial alteration be beneficial to the overall ecology of the coastal areas, the regulatory and investigatory powers and duties conferred by this act shall include, in cooperation with other public agencies, the power and the duty to monitor and regulate casinos and the growth of casino operations to respond to the needs of the coastal areas.] (Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).)
- (11) The facilities in which licensed casinos are to be located are of vital law enforcement interest to the State, and it is in the public interest that the regulatory and investigatory powers and duties conferred by this act include the power and duty to review architectural and site plans to assure that the proposal is suitable by law enforcement standards.
- (12) Since the economic stability of casino operations is in the public interest and competition in the casino operations in Atlantic City is desirable and necessary to assure the residents of Atlantic City and of this State and other visitors to Atlantic City varied attractions and exceptional facilities, the regulatory and investigatory powers and duties conferred by this act shall include the power and duty to regulate, control and prevent economic concentration in the casino operations and the ancillary industries regulated by this act, and to encourage and preserve competition.
- (13) It is in the public interest that the institution of licensed casino establishments in New Jersey be strictly regulated and controlled pursuant to the above findings and pursuant to the provisions of this act, which provisions are designed to engender and maintain public confidence and trust in the regulation of the licensed enterprises, to provide an effective method of rebuilding and redeveloping existing facilities and of encouraging new capital investment in Atlantic City, and to provide a meaningful and permanent contribution to the economic viability of the resort, convention, and tourist industry of New Jersey.
- (14) Confidence in casino gaming operations is eroded to the extent the State of New Jersey does not provide a regulatory

- 1 framework for casino gaming that permits and promotes stability 2 and continuity in casino gaming operations.
 - (15) Continuity and stability in casino gaming operations cannot be achieved at the risk of permitting persons with unacceptable backgrounds and records of behavior to control casino gaming operations contrary to the vital law enforcement interest of the State.
 - (16) The aims of continuity and stability and of law enforcement will best be served by a system in which continuous casino operation can be assured under certain circumstances wherein there has been a transfer of property or another interest relating to an operating casino and the transferee has not been fully licensed or qualified, as long as control of the operation under such circumstances may be placed in the possession of a person or persons in whom the public may feel a confidence and a trust.
 - (17) A system whereby the suspension or revocation of casino operations under certain appropriate circumstances causes the imposition of a conservatorship upon the suspended or revoked casino operation serves both the economic and law enforcement interests involved in casino gaming operations.
- 22 (cf: P.L.1991, c.182, s.1)

- 2. (New section) "Affiliate"—A person that directly or indirectly, through one or more intermediaries, controls or is controlled by, or is under common control with, the affiliated person.
- 3. (New section) "Annuity jackpot trust"—A trust that is formed by one or more casino licensees, in accordance with rules established by the commission, to assure that all payments that are due to the winner of a slot machine jackpot that is to be paid in installments at specified intervals in the future are actually paid when due.
- 4. (New section) "Attorney"—Any attorney licensed to practice law in this State or any other jurisdiction, including an employee of a casino licensee.
- 5. Section 11 of P.L.1977, c.110 (C.5:12-11) is amended to read as follows:
- 11. "Casino security employee" -- Any natural person employed by a casino licensee or its agent to provide physical security in a casino, simulcasting facility, or restricted casino area. "Casino security employee" shall not include any person who provides physical security in any other part of the casino hotel.
- 44 (cf: P.L.1993, c.292, s.2)
- 6. Section 4 of P.L.1983, c.41 (C.5:12-29.2) is amended to read as follows:
- 4. "Junket representative"--Any natural person who
 negotiates the terms of, or engages in the referral, procurement
 or selection of persons who may participate in, [or accompanies
 for purposes of monitoring or evaluating the participants in,] any
 junket to a licensed casino, regardless of whether or not those
 activities occur within the State of New Jersey.
- 53 (cf: P.L.1987, c.426, s.3)
- 7. Section 45 of P.L.1977, c.110 (C.5:12-45) is amended to

1 read as follows:

"Slot machine" -- Any mechanical, electrical or other 3 device, contrivance or machine which, upon insertion of a coin, 4 token or similar object therein, or upon payment of any 5 consideration whatsoever, is available to play or operate, the play 6 or operation of which, whether by reason of the skill of the 7 operator or application of the element of chance, or both, may 8 deliver or entitle the person playing or operating the machine to 9 receive cash or tokens to be exchanged for cash, or to receive merchandise or any thing of value whatsoever, whether the 10 payoff is made automatically from the machine or in any other 11 manner whatsoever, except that[: a. no merchandise or thing of 12 value shall be offered as part of a payoff of any slot machine **13** unless such merchandise or thing of value has a cash equivalent 14 value of at least \$5,000.00, and b.] the cash equivalent value of 15 any merchandise or other thing of value shall not be included in 16 17 the total of all sums paid out as winnings to patrons for purposes 18 of determining gross revenues as defined by section 24 of 19 P.L.1977, c. 110 (C.5:12-24) or be included in determining the 20 payout percentage of any slot machine. The commission shall 21 promulgate rules defining "cash equivalent value" in order to 22 assure fairness, uniformity and comparability of valuation of slot 23 machine payoffs.

(cf: P.L.1987, c.355, s.3)

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- 8. Section 50 of P.L.1977, c.110 (C.5:12-50) is amended to read as follows:
- 50. Creation of Casino Control Commission; number of members. The New Jersey Casino Control Commission, consisting of five members, is hereby created in but not of the Department of the Treasury. The commission shall be principally located in Atlantic City.
- 32 (cf: P.L.1977, c.110, s.50)
- 33 9. Section 55 of P.L.1977, c.110 (C.5:12-55) is amended to 34 read as follows:
 - 55. Division of gaming enforcement. There is hereby established in the Department of Law and Public Safety the Division of Gaming Enforcement. The division shall be under the immediate supervision of a director who shall also be sworn as an Assistant Attorney General and who shall administer the work of the division under the direction and supervision of the Attorney General. The director shall be appointed by the Governor, with the advice and consent of the Senate, and shall serve during the term of office of the Governor, except that the first director shall be appointed for a term of 2 years. The director may be removed from office by the Attorney General for cause upon notice and opportunity to be heard.

The director and any employee or agent of the division shall be subject to the duty to appear and testify and to removal from his office, position or employment in accordance with the provisions of P.L.1970, c.72 (C.2A:81-17.2a et seq.). The Attorney General shall be responsible for the exercise of the duties and powers assigned to the division.

53 The division shall be principally located in Atlantic City.

54 (cf: P.L.1980, c.69, s.1)

- 10. Section 59 of P.L.1977, c.110 (C.5:12-59) is amended to read as follows:
- 59. Employment Restrictions on Commissioners, Commission Employees and Division Employees. a. The "New Jersey Conflicts of Interest Law" (P.L.1971, c.182; C.52:13D-12 et seq.) shall apply to members of the commission and to all employees of the commission and the division, except as herein specifically provided.
- b. The commission shall, no later than January 1, 1981, promulgate a Code of Ethics that is modeled upon the Code of Judicial Conduct of the American Bar Association, as amended and adopted by the Supreme Court of New Jersey. This Code of Ethics shall include, but not be limited to, provisions that address the propriety of relationships and dealings between the commission and its staff, and licensees and applicants for licensure under this act.
- c. The division shall promulgate a Code of Ethics governing its specific needs.
- d. The Codes of Ethics promulgated by the commission and the division shall not be in conflict with the laws of this State, except, however, that said Codes of Ethics may be more restrictive than any law of this State.
- e. The Codes of Ethics promulgated by the commission and the division shall be submitted to the Executive Commission on Ethical Standards for approval. The Codes of Ethics shall include, but not be limited to provisions that:
- (1) No commission member or employee or division employee or agent shall be permitted to gamble in any establishment licensed by the commission except in the course of his duties.
- (2) No commission member or employee or division employee or agent shall solicit or accept employment from any person licensed by or registered with the commission or from any applicant for a period of four years after termination of service with the commission or division, [unless subject to] except as otherwise provided in section 60 of this act.
- (3) No commission member or employee or any division employee or agent shall act in his official capacity in any matter wherein he or his spouse, child, parent or sibling has a direct or indirect personal financial interest that might reasonably be expected to impair his objectivity or independence of judgment.
- (4) No commission employee or any division employee or agent shall act in his official capacity in a matter concerning an applicant for licensure or a licensee who is the employer of a spouse, child, parent or sibling of said commission or division employee or agent when the fact of the employment of such spouse, child, parent or sibling might reasonably be expected to impair the objectivity and independence of judgment of said commission employee or division employee or agent.
- (5) No spouse, child, parent or sibling of a commission member shall be employed in any capacity by an applicant for a casino license or a casino licensee nor by any holding, intermediary or subsidiary company thereof.
- (6) No commission member shall meet with any person, except for any other member of the commission or employee of the

 commission, or discuss any issues involving any pending or proposed application or any matter whatsoever which may reasonably be expected to come before the commission, or any member thereof, for determination unless the meeting or discussion takes place on the business premises of the commission, provided, however, that commission members may meet to consider matters requiring the physical inspection of equipment or premises at the location of the equipment or premises. All meetings or discussions subject to this paragraph shall be noted in a log maintained for this purpose and available for inspection pursuant to the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.).

- f. No commission member or employee or division employee or agent shall have any interest, direct or indirect, in any applicant or in any person licensed by or registered with the commission during his term of office or employment.
- g. Each commission member and employee of the commission, including legal counsel, and each employee and agent of the division shall devote his entire time and attention to his duties and shall not pursue any other business or occupation or other gainful employment; provided, however, that secretarial and clerical personnel may engage in such other gainful employment as shall not interfere with their duties to the commission or division, unless otherwise directed; and provided further, however, that other employees of the commission and division and agents of the division may engage in such other gainful employment as shall not interfere or be in conflict with their duties to the commission or division, upon approval by the commission or the director of the division, as the case may be.
- h. No member of the commission, employee of the commission, or employee or agent of the division shall:
- (1) Use his official authority or influence for the purpose of interfering with or affecting the result of an election or a nomination for office;
- (2) Directly or indirectly coerce, attempt to coerce, command or advise any person to pay, lend or contribute anything of value to a party, committee, organization, agency or person for political purposes; or
- (3) Take any active part in political campaigns or the management thereof; provided, however, that nothing herein shall prohibit a person from voting as he chooses or from expressing his personal opinions on political subjects and candidates.
- i. For the purpose of applying the provisions of the "New Jersey Conflicts of Interest Law," any consultant or other person under contract for services to the commission and the division shall be deemed to be a special State employee, except that the restrictions of section 4 of P.L.1981, c.142 (C.52:13D-17.2) shall not apply to such person. Such person and any corporation, firm or partnership in which he has an interest or by which he is employed shall not represent any person or party other than the commission or the division before the commission.
- (cf: P.L.1989, c.150, s.1)
- 11. Section 60 of P.L.1977, c.110 (C.5:12-60) is amended to read as follows:

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- 60. Post-employment restrictions. a. No member of the commission shall hold any direct or indirect interest in, or be employed by, any applicant or by any person licensed by or registered with the commission for a period of 4 years commencing on the date his membership on the commission terminates.
- b. No employee of the commission or employee or agent of the division may acquire any direct or indirect interest in, or accept employment with, any applicant or any person licensed by or registered with the commission, for a period of 2 years commencing at the termination of employment with the commission or division, except that a secretarial or clerical employee of the commission or the division may accept such employment at any time after the termination of employment with the commission or division. At the end of 2 years[, the] and for a period of 2 years thereafter, a former employee or agent who held a managerial or supervisory position at any time during the five years prior to termination of employment may acquire an interest in, or accept employment with, any applicant or person licensed by or registered with the commission upon application to and the approval of the commission upon a finding that the interest to be acquired or the employment will not create the appearance of a conflict of interest and does not evidence a conflict of interest in fact. Notwithstanding the provisions of this subsection, if the employment of a commission employee or a division employee or agent, other than an employee or agent who held a managerial or supervisory position at any time during the five years prior to termination of employment, is terminated as a result of a reduction in the workforce at the commission or division, the employee or agent may, at any time prior to the end of the 2-year period, accept employment with any applicant or person licensed by or registered with the commission upon application to and the approval of the commission upon a finding that the employment will not create the appearance of a conflict of interest and does not evidence a conflict of interest in fact.
- c. No commission member or person employed by the commission or division shall represent any person or party other than the State before or against the commission for a period of 2 years from the termination of his office or employment with the commission or division.
- d. No partnership, firm or corporation in which a former commission member or employee or former division employee or agent has an interest, nor any partner, officer or employee of any such partnership, firm or corporation shall make any appearance or representation which is prohibited to said former member, employee, or agent; provided, however, that nothing herein shall prohibit such partnership, firm or corporation from making such appearance or representation on behalf of a casino service industry licensed under subsection c. of section 92 of P.L.1977, c.110 (C.5:12-92c.).
- e. Notwithstanding any post-employment restriction imposed by this section, nothing herein shall prohibit a former commission member or employee or former division employee or agent, at any time after termination of such membership or employment,

- from acquiring an interest in, or soliciting or obtaining 1 employment with, any person licensed as a casino service industry 2 under section 92c. of this act or any applicant for such licensure. 3 4
 - (cf: P.L.1979, c.282, s.13)

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- 12. Section 63 of P.L.1977, c.110 (C.5:12-63) is amended to 5 read as follows: 6
 - Duties of the Commission. 63. The Casino Control Commission shall have general responsibility for implementation of this act, as hereinafter provided, including, without limitation, the responsibility:
 - a. To hear and decide promptly and in reasonable order all license, registration, certificate, and permit applications and causes affecting the granting, suspension, revocation, or renewal thereof;
 - b. To conduct all hearings pertaining to civil violations of this act or regulations promulgated hereunder;
 - c. To promulgate such regulations as in its judgment may be necessary to fulfill the policies of this act;
 - To collect all license and registration fees and taxes imposed by this act and the regulations issued pursuant hereto;
 - e. To levy and collect penalties for the violation of provisions of this act and the regulations promulgated hereunder;
 - f. To be present through its inspectors and agents at all times during the operation of any casino or simulcasting facility for the purpose of certifying the revenue thereof, receiving complaints from the public relating to the conduct of gaming and simulcast wagering operations, examining records of revenues and procedures, and conducting periodic reviews of operations and facilities for the purpose of evaluating current or suggested provisions of P.L.1977, c.110 (C.5:12-1 et seq.) and the regulations promulgated thereunder;
 - g. To refer to the division for investigation and prosecution any evidence of a violation of P.L.1977, c.110 (C.5:12-1 et seq.) or the regulations promulgated thereunder; [and]
 - h. To review and rule upon any complaint by a casino licensee regarding any investigative procedures of the division which are unnecessarily disruptive of casino or simulcasting facility operations. The need to inspect and investigate shall be presumed at all times. The disruption of a licensee's operations shall be proved by clear and convincing evidence, which evidence shall establish that: (1) the procedures had no reasonable law enforcement purpose, and (2) the procedures were so disruptive as to inhibit unreasonably casino or simulcasting facility operations; and
- 45 To ensure that there is no duplication of duties and responsibilities between it and the division. 46
- (cf: P.L.1993, c.292, s.6) 47
 - 13. Section 66 of P.L.1977, c.110 (C.5:12-66) is amended to read as follows:
- 66. Investigative hearings. The commission shall have the 50 51 authority to conduct investigative hearings concerning conduct of gaming and gaming operations as well as the 52 53 [development and well-being of the industries controlled by this act] enforcement of the provisions of P.L.1977, c.110 (C.5:12-1 **54**

et seq.), as amended and supplemented.

(cf: P.L.1977, c.110, s.66)

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- 14. Section 69 of P.L.1977, c.110 (C.5:12-69) is amended to read as follows:
- 69. Regulations. a. The commission shall be authorized to adopt, amend, or repeal such regulations, consistent with the policy and objectives of this act, <u>as amended</u>, as it may deem necessary [or desirable for] to protect the public interest in carrying out the provisions of this act.
- b. Such regulations shall be adopted, amended, and repealed in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- c. Any interested person may, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), file a petition with the commission requesting the adoption, amendment or repeal of a regulation.
- d. The commission may, in emergency circumstances, summarily adopt, amend or repeal any regulation pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).
- Notwithstanding any other provision of this act or the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the commission may, after notice provided in accordance with this subsection, authorize the temporary adoption, amendment or repeal of any rule concerning the conduct of gaming or simulcast wagering [or], or the use or design of gaming or simulcast wagering equipment, or the internal procedures and administrative and accounting controls required by section 99 of P.L.1977, c.110 (C.5:12-99) for [an experimental] a period not to exceed 270 days for the purpose of determining whether such rules should be adopted on a permanent basis in accordance with the requirements of this section. Any [rules experiment] temporary rulemaking authorized by this subsection shall be [conducted under] subject to such terms and conditions as the commission may deem appropriate. Notice of any temporary rulemaking action taken by the commission pursuant to this subsection shall be published in the New Jersey Register, and provided to the newspapers designated by the commission pursuant to subsection d. of section 3 of P.L.1975, c.231 (C.10:4-8), at least seven days prior to the [initiation of the experimental period and shall be prominently posted in each casino or simulcasting facility participating in the experiment] implementation of the temporary rules. Nothing herein shall be deemed to require the publication of the text of any temporary rule adopted by the commission or notice of any modification of [a rules experiment] any temporary rulemaking initiated in accordance with this subsection. The text of any temporary rule adopted by the commission shall be posted in each casino or simulcasting facility participating in the [experiment] temporary rulemaking and shall be available upon request from the commission.
- 52 (cf: P.L.1993, c.292, s.7)
- 53 15. Section 70 of P.L.1977, c.110 (C.5:12-70) is amended to read as follows:

70. Required Regulations. The commission shall, without limitation on the powers conferred in the preceding section, include within its regulations the following specific provisions in accordance with the provisions of this act:

- a. Prescribing the methods and forms of application which any applicant shall follow and complete prior to consideration of his application by the commission;
- b. Prescribing the methods, procedures and form for delivery of information concerning any person's family, habits, character, associates, criminal record, business activities and financial affairs;
- c. Prescribing procedures for the fingerprinting of an applicant, employee of a licensee, or registrant, or other methods of identification which may be necessary in the judgment of the commission to accomplish effective enforcement of restrictions on access to the casino floor, the simulcasting facility, and other restricted areas of the casino hotel complex;
- d. Prescribing the manner and procedure of all hearings conducted by the commission or any hearing examiner, including special rules of evidence applicable thereto and notices thereof;
- e. Prescribing the manner and method of collection of payments of taxes, fees, and penalties;
- f. Defining and limiting the areas of operation, the rules of authorized games, odds, and devices permitted, and the method of operation of such games and devices;
- g. Regulating the practice and procedures for negotiable transactions involving patrons, including limitations on the circumstances and amounts of such transactions, and the establishment of forms and procedures for negotiable instrument transactions, redemptions, and consolidations;
- h. Prescribing grounds and procedures for the revocation or suspension of operating certificates and licenses;
- i. Governing the manufacture, distribution, sale, and servicing of gaming devices and equipment;
- j. Prescribing for gaming operations the procedures, forms and methods of management controls, including employee and supervisory tables of organization and responsibility, and minimum security standards, including security personnel structure, alarm and other electrical or visual security measures;
- k. Prescribing the qualifications of, and the conditions pursuant to which, engineers, accountants, and others shall be permitted to practice before the commission or to submit materials on behalf of any applicant or licensee; provided, however, that no member of the Legislature, nor any firm with which said member is associated, shall be permitted to appear or practice or act in any capacity whatsoever before the commission or division regarding any matter whatsoever, nor shall any member of the family of the Governor or of a member of the Legislature be permitted to so practice or appear in any capacity whatsoever before the commission or division regarding any matter whatsoever;
- l. Prescribing minimum procedures for the exercise of effective control over the internal fiscal affairs of a licensee,

 including provisions for the safeguarding of assets and revenues, the recording of cash and evidence of indebtedness, and the maintenance of reliable records, accounts, and reports of transactions, operations and events, including reports to the commission;

- m. Providing for a minimum uniform standard of accountancy methods, procedures and forms; a uniform code of accounts and accounting classifications; and such other standard operating procedures, including those controls listed in section 99a. hereof, as may be necessary to assure consistency, comparability, and effective disclosure of all financial information, including calculations of percentages of profit by games, tables, gaming devices and slot machines;
- n. Requiring [periodic] <u>quarterly</u> financial reports and the form thereof, [including] <u>and</u> an annual audit prepared by a certified public accountant licensed to do business in this State, attesting to the financial condition of a licensee and disclosing whether the accounts, records and control procedures examined are maintained by the licensee as required by this act and the regulations promulgated hereunder;
- Governing the gaming-related advertising of casino licensees, their employees and agents, with the view toward assuring that such advertisements are in no way deceptive; provided, however, that such regulations: (1) shall not prohibit the advertisement of casino location, hours of operation, or types of games and other amenities offered; (2) shall prohibit the advertisement of information about odds, the number of games, and the size of the casino or simulcasting facility; and (3) shall require the words "Bet with your head, not over it," or some comparable language approved by the commission, to appear on all billboards, signs, and other on-site advertising of a casino operation and shall require the words "If you or someone you know has a gambling problem and wants help, call 1-800 GAMBLER," or some comparable language approved by the commission, which language shall include the words "gambling problem" and "call 1-800 GAMBLER," to appear legibly on all print, billboard, and sign advertising of a casino operation; and
 - p. (Deleted by amendment, P.L.1991, c.182).
- q. Concerning the distribution and consumption of alcoholic beverages on the premises of the licensee, which regulations shall be insofar as possible consistent with Title 33 of the Revised Statutes, and shall deviate only insofar as necessary because of the unique character of the hotel casino premises and operations;
- r. (Deleted by amendment, P.L.1991, c.182).
- 45 (cf: P.L.1993, c.292, s.8)
 - 16. Section 40 of P.L.1993, c.292 (C.5:12-71.1) is amended to read as follows:
- 48 40. A casino licensee may exclude or eject from its casino
 49 hotel any person who is known to it to have been convicted[, on at
 50 least three occasions,] of a crime, disorderly persons offense, or
 51 petty disorderly persons offense committed in or on the premises
 52 of any casino hotel. Nothing in this section or in any other law of
 53 this State shall limit the right of a casino licensee to exercise its
 54 common law right to exclude or eject permanently from its

casino hotel any person who disrupts the operations of its premises, threatens the security of its premises or its occupants, or is disorderly or intoxicated.

(cf: P.L.1993, c.292, s.40)

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- 5 17. Section 72 of P.L.1977, c.110 (C.5:12-72) is amended to read as follows:
- 7 72. The Commission reports and recommendations. 8 commission shall carry on a continuous study of the operation and 9 administration of casino control laws which may be in effect in 10 other jurisdictions, literature on this subject which may from 11 time to time become available, federal laws which may affect 12 the operation of casino gaming in this State, and the reaction of 13 New Jersey citizens to existing and potential features of casino 14 gaming under this act. It shall be responsible for ascertaining any 15 defects in this act or in the rules and regulations issued thereunder, formulating recommendations for changes in this act 16 17 to prevent abuses thereof, guarding against the use of this act as a cloak for the carrying on of illegal gambling or other criminal 18 activities, and insuring that this act and the rules and regulations 19 shall be in such form and be so administered as to serve the true 20 21 purposes of this act. The commission shall make to the Governor 22 and the Legislature an annual report of all revenues, expenses and 23 disbursements, and shall include therein such recommendations 24 for changes in this act as the commission deems necessary or desirable. The commission shall also report recommendations 25 26 that promote more efficient operations of the commission. The 27 commission shall report immediately to the Governor and the 28 Legislature any matters which in its judgment require immediate 29 changes in the laws of this State in order to prevent abuses and 30 evasions of this act or of rules and regulations promulgated hereunder, or to rectify undesirable conditions in connection with 31 32 the operation and regulation of casino gaming.
- 33 (cf: P.L.1977, c.110, s.72)

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- 18. Section 76 of P.L.1977, c.110 (C.5:12-76) is amended to read as follows:
 - 76. General Duties and Powers. a. The Division of Gaming Enforcement shall:
 - (1) promptly and in reasonable order investigate all applications, enforce the provisions of this act and any regulations promulgated hereunder, and prosecute before the commission all proceedings for violations of this act or any regulations promulgated hereunder[. The division shall];
 - (2) provide the commission with all information necessary for all action under Article 6 of this act and for all proceedings involving enforcement of the provisions of this act or any regulations promulgated hereunder; and
 - (3) ensure that there is no duplication of duties and responsibilities between it and the commission.
 - b. The division shall:
 - (1) Investigate the qualifications of each applicant before any license, certificate, or permit is issued pursuant to the provisions of this act;
- 53 (2) Investigate the circumstances surrounding any act or 54 transaction for which commission approval is required;

- 1 (3) Investigate violations of this act and regulations 2 promulgated hereunder;
 - (4) Initiate, prosecute and defend such proceedings before the commission, or appeals therefrom, as the division may deem appropriate;
 - (5) Provide assistance upon request by the commission in the consideration and promulgation of rules and regulations;
 - (6) Conduct continuing reviews of casino operations through on-site observation and other reasonable means to assure compliance with this act and regulations promulgated hereunder, subject to subsection h. of section 63 of this act;
 - (7) Receive and take appropriate action on any referral from the commission relating to any evidence of a violation of P.L.1977, c.110 (C.5:12-1 et seq.) or the regulations promulgated thereunder;
 - (8) Exchange fingerprint data with, and receive criminal history record information from, the Federal Bureau of Investigation for use in considering applicants for any license or registration issued pursuant to the provisions of P.L.1977, c.110 (C.5:12-1 et seq.);
 - (9) Conduct audits of casino operations at such times, under such circumstances, and to such extent as the director shall determine, including reviews of accounting, administrative and financial records, and management control systems, procedures and records utilized by a casino licensee; [and]
 - (10) Be entitled to request and receive information, materials and any other data from any licensee or registrant, or applicant for a license or registration under this act; and
 - (11) Report to the Attorney General recommendations that promote more efficient operations of the division.
 - (cf: P.L.1993, c.292, s.11)

- 19. Section 82 of P.L.1977, c.110 (C.5:12-82) is amended to read as follows:
- 82. Casino License--Applicant Eligibility. a. No casino shall operate unless all necessary licenses and approvals therefor have been obtained in accordance with law.
- b. Only the following persons shall be eligible to hold a casino license; and, unless otherwise determined by the commission with the concurrence of the Attorney General which may not be unreasonably withheld in accordance with subsection c. of this section, each of the following persons shall be required to hold a casino license prior to the operation of a casino in the hotel with respect to which the casino license has been applied for:
- (1) Any person who either owns an approved hotel building or owns or has a contract to purchase or construct a hotel which in the judgment of the commission can become an approved hotel building within 30 months or within such additional time period as the commission may, upon a showing of good cause therefor, establish;
- (2) Any person who, whether as lessor or lessee, either leases an approved hotel building or leases or has an agreement to lease a hotel which in the judgment of the commission can become an approved hotel building within 30 months or within such additional time period as the commission may, upon a showing of

good cause therefor, establish;

- (3) Any person who has a written agreement with a casino licensee or with an eligible applicant for a casino license for the complete management of a casino; and
- (4) Any other person who has [any] control over either an approved hotel building or the land thereunder or the operation of a casino.
- c. Prior to the operation of the casino, every agreement to lease an approved hotel building or the land thereunder and every agreement for the management of the casino shall be in writing and filed with the commission. No such agreement shall be effective unless expressly approved by the commission. The commission may require that any such agreement include within its terms any provision reasonably necessary to best accomplish the policies of this act. Consistent with the policies of this act:
- (1) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any person who does not have the ability to exercise any significant control over either the approved hotel building or the operation of the casino contained therein shall not be eligible to hold or required to hold a casino license;
- (2) The commission, with the concurrence of the Attorney General which may not be unreasonably withheld, may determine that any owner, lessor or lessee of an approved hotel building or the land thereunder who does not own or lease the entire approved hotel building shall not be eligible to hold or required to hold a casino license;
- (3) The commission shall require that any person or persons eligible to apply for a casino license organize itself or themselves into such form or forms of business association as the commission shall deem necessary or desirable in the circumstances to carry out the policies of this act;
- (4) The commission may issue separate casino licenses to any persons eligible to apply therefor;
- (5) As to agreements to lease an approved hotel building or the land thereunder, unless it expressly and by formal vote for good cause determines otherwise, the commission shall require that each party thereto hold either a casino license or casino service industry license and that such an agreement be for a durational term exceeding 30 years, concern 100% of the entire approved hotel building or of the land upon which same is located, and include within its terms a buy-out provision conferring upon the casino licensee-lessee who controls the operation of the approved hotel the absolute right to purchase for an expressly set forth fixed sum the entire interest of the lessor or any person associated with the lessor in the approved hotel building or the land thereunder in the event that said lessor or said person associated with the lessor is found by the commission to be unsuitable to be associated with a casino enterprise;
- (6) The commission shall not permit an agreement for the leasing of an approved hotel building or the land thereunder to provide for the payment of an interest, percentage or share of money gambled at the casino or derived from casino gaming activity or of revenues or profits of the casino unless the party

receiving payment of such interest, percentage or share is a party to the approved lease agreement; unless each party to the lease agreement holds either a casino license or casino service industry license and unless the agreement is for a durational term exceeding 30 years, concerns a significant portion of the entire approved hotel building or of the land upon which same is located, and includes within its terms a buy-out provision conforming to that described in paragraph (5) above;

- (7) As to agreements for the management of a casino, the commission shall require that each party thereto hold a casino license, that the party thereto who is to manage the casino own at least 10% of all outstanding equity securities of any casino licensee or of any eligible applicant for a casino license if the said licensee or applicant is a corporation and the ownership of an equivalent interest in any casino licensee or in any eligible applicant for a casino license if same is not a corporation, and that such an agreement be for the complete management of the casino, provide for the sole and unrestricted power to direct the casino operations of the casino which is the subject of the agreement, and be for such a durational term as to assure reasonable continuity, stability and independence in the management of the casino;
- (8) The commission may permit an agreement for the management of a casino to provide for the payment to the managing party of an interest, percentage or share of money gambled at the casino or derived from casino gaming activity or of revenues or profits of the casino;
- (9) The commission may permit an agreement between a casino licensee and a casino service industry licensed pursuant to the provisions of subsection a. of section 92 of P.L.1977, c.110 (C.5:12-92) for the conduct of casino simulcasting in a simulcasting facility to provide for the payment to the casino service industry of an interest, percentage or share of the money derived from the casino licensee's share of proceeds from simulcast wagering activity; and
- (10) As to agreements to lease an approved hotel building or the land thereunder, agreements to jointly own an approved hotel building or the land thereunder and agreements for the management of a casino or for the conduct of casino simulcasting in a simulcasting facility, the commission shall require that each party thereto, except for a banking or other chartered or licensed lending institution or any subsidiary thereof or any chartered or licensed life insurance company or property and casualty insurance company, shall be jointly and severally liable for all acts, omissions and violations of this act by any party thereto regardless of actual knowledge of such act, omission or violation and notwithstanding any provision in such agreement to the contrary.
- d. No corporation shall be eligible to apply for a casino license unless:
- (1) The corporation shall be incorporated in the State of New Jersey, although such corporation may be a wholly or partially owned subsidiary of a corporation which is organized pursuant to the laws of another state of the United States or of a

foreign country;

- (2) The corporation shall maintain an office of the corporation in the premises licensed or to be licensed;
- (3) The corporation shall comply with all the requirements of the laws of the State of New Jersey pertaining to corporations;
- (4) The corporation shall maintain a ledger in the principal office of the corporation in New Jersey which shall at all times reflect the current ownership of every class of security issued by the corporation and shall be available for inspection by the commission or the division and authorized agents of the commission and the division at all reasonable times without notice;
- (5) The corporation shall maintain all operating accounts required by the commission in a bank in New Jersey, except that a casino licensee may establish deposit-only accounts in any jurisdiction in order to obtain payment of any check described in section 101 of P.L.1977, c.110 (C.5:12-101);
- (6) The corporation shall include among the purposes stated in its certificate of incorporation the conduct of casino gaming and provide that the certificate of incorporation includes all provisions required by this act;
- (7) The corporation, if it is not a publicly traded corporation, shall file with the commission such adopted corporate charter provisions as may be necessary to establish the right of prior approval by the commission with regard to transfers of securities, shares, and other interests in the applicant corporation; and, if it is a publicly traded corporation, provide in its corporate charter that any securities of such corporation are held subject to the condition that if a holder thereof is found to be disqualified by the commission pursuant to the provisions of this act, such holder shall dispose of his interest in the corporation; provided, however, that, notwithstanding the provisions of N.J.S.14A:7-12 and N.J.S.12A:8-101 et seq., nothing herein shall be deemed to require that any security of such corporation bear any legend to this effect;
- (8) The corporation, if it is not a publicly traded corporation, shall establish to the satisfaction of the commission that appropriate charter provisions create the absolute right of such non-publicly traded corporations and companies to repurchase at the market price or the purchase price, whichever is the lesser, any security, share or other interest in the corporation in the event that the commission disapproves a transfer in accordance with the provisions of this act;
- (9) Any publicly traded holding, intermediary, or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall contain in its corporate charter the same provisions required under paragraph (7) for a publicly traded corporation to be eligible to apply for a casino license; and
- (10) Any non-publicly traded holding, intermediary or subsidiary company of the corporation, whether the corporation is publicly traded or not, shall establish to the satisfaction of the commission that its charter provisions are the same as those required under paragraphs (7) and (8) for a non-publicly traded corporation to be eligible to apply for a casino license.

Notwithstanding the foregoing, any corporation or company which had bylaw provisions approved by the commission prior to the effective date of this 1987 amendatory act shall have one year from the effective date of this 1987 amendatory act to adopt appropriate charter provisions in accordance with the requirements of this subsection.

The provisions of this subsection shall apply with the same force and effect with regard to casino license applicants and casino licensees which have a legal existence that is other than corporate to the extent which is appropriate.

- e. No person shall be issued or be the holder of more than three casino licenses. For the purpose of this subsection a person shall be considered the holder of a casino license if such license is issued to such person or if such license is held by any holding, intermediary or subsidiary company thereof, or by any officer, director, casino key employee or principal employee of such person, or of any holding, intermediary or subsidiary company thereof.
- 19 (cf: P.L.1993, c.121, s.1)

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- 20. Section 84 of P.L.1977, c.110 (C.5:12-84) is amended to read as follows:
 - 84. Casino License--Applicant Requirements. Any applicant for a casino license must produce information, documentation and assurances concerning the following qualification criteria:
 - applicant shall produce such information. documentation and assurances concerning financial background and resources as may be required to establish by clear and convincing evidence the financial stability, integrity responsibility of the applicant, including but not limited to bank references, business and personal income and disbursement schedules, tax returns and other reports filed with governmental agencies, and business and personal accounting and check records and ledgers. In addition, each applicant shall, in writing, authorize the examination of all bank accounts and records as may be deemed necessary by the commission or the division.
 - applicant shall produce such information, Each documentation and assurances as may be necessary to establish by clear and convincing evidence the integrity of all financial backers, investors, mortgagees, bondholders, and holders of indentures, notes or other evidences of indebtedness, either in effect or proposed, which bears any relation to the casino proposal submitted by the applicant or applicants; provided, however, that this section shall not apply to banking or other licensed lending institutions exempted from the qualification requirements of subsections c. and d. of section 85 of P.L.1977, c.110 (C.5:12-85) and institutional investors waived from the qualification requirements of those subsections pursuant to the provisions of subsection f. of section 85 of P.L.1977, c.110 (C.5:12-85). Any such banking or licensed lending institution or institutional investor shall, however, produce for the commission or the division upon request any document or information which bears any relation to the casino proposal submitted by the applicant or applicants. The integrity of financial sources shall

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be judged upon the same standards as the applicant. In addition, the applicant shall produce whatever information, documentation or assurances as may be required to establish by clear and convincing evidence the adequacy of financial resources both as to the completion of the casino proposal and the operation of the casino.

- c. Each applicant shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence the applicant's good character, honesty and integrity. Such information shall include, without limitation, information pertaining to family, habits, character, reputation, criminal and arrest record, business activities, financial affairs. and business, professional and personal associates, covering at least the 10-year period immediately preceding the filing of the application. Each applicant shall notify the commission of any civil judgments obtained against any such applicant pertaining to antitrust or security regulation laws of the federal government, of this State or of any other state, jurisdiction, province or country. In addition, each applicant shall produce letters of reference from law enforcement agencies having jurisdiction in the applicant's place of residence and principal place of business, which letters of reference shall indicate that such law enforcement agencies do not have any pertinent information concerning the applicant, or if such law enforcement agency does have information pertaining to the applicant, shall specify what the information is. If the applicant has conducted gaming operations in a jurisdiction which permits such activity, the applicant shall produce letters of reference from the gaming or casino enforcement or control agency which shall specify the experiences of such agency with the applicant, his associates, and his gaming operation; provided, however, that if no such letters are received within 60 days of request therefor, the applicant may submit a statement under oath that he is or was during the period such activities were conducted in good standing with such gaming or casino enforcement or control agency.
- d. Each applicant shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence that the applicant has sufficient business ability and casino experience as to establish the likelihood of creation and maintenance of a successful, efficient casino operation. The applicant shall produce the names of all proposed casino key employees as they become known and a description of their respective or proposed responsibilities, and a full description of security systems and management controls proposed for the casino and related facilities.
- e. Each applicant shall produce such information, documentation and assurances to establish to the satisfaction of the commission the suitability of the casino and related facilities subject to subsection i. of section 83 of P.L.1977, c.110 (C.5:12-83) and its proposed location will not adversely affect casino operations [or overall environmental conditions]. Each applicant shall submit an impact statement which shall include, without limitation, architectural and site plans which establish

that the proposed facilities comply in all respects with the 1 2 requirements of this act[,] and the requirements of the master 3 plan and zoning and planning ordinances of Atlantic City, without 4 any use variance from the provisions thereof[, and the 5 requirements of the "Coastal Area Facility Review Act," 6 P.L.1973, c.185 (C.13:19-1 et seq.),]; a market impact study 7 which analyzes the adequacy of the patron market and the effect 8 of the proposal on such market and on the existing casino 9 facilities licensed under this act; and an analysis of the effect of 10 the proposal on the overall [environment, including, without 11 limitation,] economic[, social, demographic] and competitive 12 conditions [as well as the natural resources] of Atlantic City and 13 the State of New Jersey. 14

(cf: P.L.1991, c.182, s.25)

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53 54 21. Section 88 of P.L.1977, c.110 (C.5:12-88) is amended to

88. Renewal of Casino Licenses. a. Subject to the power of the commission to deny, revoke, or suspend licenses, any casino license in force shall be renewed by the commission for the next succeeding license period upon proper application for renewal and payment of license fees and taxes as required by law and the regulations of the commission. The license period for a renewed casino license shall be up to one year for each of the first two renewal periods succeeding the initial issuance of a casino license to section 87 of P.L.1977, c.110 (C.5:12-87). Thereafter, [a casino license may be renewed for a period of up to two years] the renewal periods shall be four years each, but the commission may reopen licensing hearings at any time. In addition, the commission shall reopen licensing hearings at any time at the request of the [Division of Gaming Enforcement in the Department of Law and Public Safety] Notwithstanding the foregoing, the commission may, for the purpose of facilitating its administration of this act, renew the casino license of the holders of licenses initially opening after January 1, 1981 for a period of one year; provided, however, the renewal period for those particular casino licenses may not be adjusted more than once pursuant to this provision. commission shall act upon any such application prior to the date of expiration of the current license.

b. Application for renewal shall be filed with the commission no later than 90 days prior to the expiration of the current license, and all license fees and taxes as required by law shall be paid to the commission on or before the date of expiration of the current license.

c. Upon renewal of any license the commission shall issue an appropriate renewal certificate or validating device or sticker which shall be attached to each casino license.

(cf: P.L.1991, c.182, s.28)

49 22. Section 89 of P.L.1977, c.110 (C.5:12-89) is amended to 50 read as follows:

89. Licensing of Casino Key Employees. a. No person may be employed as a casino key employee unless he is the holder of a valid casino key employee license issued by the commission.

b. Each applicant must, prior to the issuance of any casino key

employee license, produce information, documentation and assurances concerning the following qualification criteria:

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- (1) Each applicant for a casino key employee license shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence the financial stability, integrity and responsibility of the applicant, including but not limited to bank references, business and personal income and disbursements schedules, tax returns and other reports filed with governmental agencies, and business and personal accounting and check records and ledgers. In addition, each applicant shall, in writing, authorize the examination of all bank accounts and records as may be deemed necessary by the commission or the division.
- (2) Each applicant for a casino key employee license shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence the applicant's good character, honesty and integrity. information shall include, without limitation, data pertaining to family, habits, character, reputation, criminal and arrest record, business activities, financial affairs, and business, professional and personal associates, covering at least the 10-year period immediately preceding the filing of the application. applicant shall notify the commission of any civil judgments obtained against such applicant pertaining to antitrust or security regulation laws of the federal government, of this State or of any other state, jurisdiction, province or country. In addition, each applicant shall, upon request of the commission or the division, produce letters of reference from law enforcement agencies having jurisdiction in the applicant's place of residence and principal place of business, which letters of reference shall indicate that such law enforcement agencies do not have any pertinent information concerning the applicant, or if such law enforcement agency does have information pertaining to the applicant, shall specify what that information is. If the applicant has been associated with gaming or casino operations in any capacity, position or employment in a jurisdiction which permits such activity, the applicant shall, upon request of the commission or division, produce letters of reference from the gaming or casino enforcement or control agency, which shall specify the experience of such agency with the applicant, his associates and his participation in the gaming operations of that jurisdiction; provided, however, that if no such letters are received from the appropriate law enforcement agencies within 60 days of the applicant's request therefor, the applicant may submit a statement under oath that he is or was during the period such activities were conducted in good standing with such gaming or casino enforcement or control agency.
- (3) [Each applicant shall produce such information, documentation and assurances as may be required to establish by clear and convincing evidence that the applicant has sufficient business ability and casino experience as to establish the reasonable likelihood of success and efficiency in the particular position involved.] (Deleted by amendment, P.L. , c. (now pending before the Legislature as this bill).)

 (4) Each applicant shall be a resident of the State of New Jersey prior to the issuance of a casino key employee license; provided, however, that upon petition by the holder of a casino license, the commission may waive this residency requirement for any applicant whose particular position will require him to be employed outside the State.

The commission may also, by regulation, require that all applicants for casino key employee licenses be residents of this State for a period not to exceed six months immediately prior to the issuance of such license, but application may be made prior to the expiration of the required period of residency. The commission shall, by resolution, waive the required residency period for an applicant upon a showing that the residency period would cause undue hardship upon the casino licensee which intends to employ said applicant, or upon a showing of other good cause.

- c. [The commission shall endorse upon any license issued hereunder the particular positions as defined by this act or by regulation which the licensee is qualified to hold.] (Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).)
- d. The commission shall deny a casino key employee license to any applicant who is disqualified on the basis of the criteria contained in section 86 of this act.
- e. Upon petition by the holder of a casino license, the commission may issue a temporary license to an applicant for a casino key employee license, provided that:
- (1) The applicant for the casino key employee license has filed a complete application as required by the commission;
- (2) The division either certifies to the commission that the completed casino key employee license application as specified in paragraph (1) of this subsection has been in the possession of the division for at least [30] 15 days or agrees to allow the commission to consider the application in some lesser time;
- (3) [The information provided by the applicant indicates that the applicant meets the requirements of subsection b. (3) of this section;] (Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).)
- (4) The petition for a temporary casino key employee license certifies, and the commission finds, that an existing casino key employee position of the petitioner is vacant or will become vacant within 60 days of the date of the petition and that the issuance of a temporary key employee license is necessary to fill the said vacancy on an emergency basis to continue the efficient operation of the casino, and that such circumstances are extraordinary and not designed to circumvent the normal licensing procedures of this act;
- (5) The division does not object to the issuance of the temporary casino key employee license.

In the event that an applicant for a casino key employee license is the holder of a valid casino employee license issued pursuant to section 90 of this act, and if the provisions of paragraphs (1), (2), [(3),] and (5) of this subsection are satisfied, the commission may issue a temporary casino key employee

license upon petition by the holder of a casino license, if the commission finds the issuance of a casino key employee license will be delayed by necessary investigations and the said temporary casino key employee license is necessary for the operation of the casino.

 Unless otherwise terminated pursuant to this act, any temporary casino key employee license issued pursuant to this subsection shall expire nine months from the date of its issuance. (cf: P.L.1993, c.292, s.14)

- 23. Section 90 of P.L.1977, c.110 (C.5:12-90) is amended to read as follows:
- 90. Licensing of Casino Employees. a. No person may commence employment as a casino employee unless he is the holder of a valid casino employee license.
- b. Any applicant for a casino employee license must, prior to the issuance of any such license, produce sufficient information, documentation and assurances to meet the qualification criteria, including New Jersey residency, contained in subsection b. of section 89 of this act and any additional residency requirement imposed under subsection c. of this section[; except that the standards for business ability and casino experience may be satisfied by a showing of casino job experience and knowledge of the provisions of this act and regulations pertaining to the particular position involved, or by successful completion of a course of study at a licensed school in an approved curriculum].
- c. The commission may, by regulation, require that all applicants for casino employee licenses be residents of this State for a period not to exceed six months immediately prior to the issuance of such license, but application may be made prior to the expiration of the required period of residency. The commission shall, by resolution, waive the required residency period for an applicant upon a showing that the residency period would cause undue hardship upon the casino licensee which intends to employ said applicant, or upon a showing of other good cause.
- d. [The commission shall endorse upon any license issued hereunder the particular positions as defined by regulation which the licensee is qualified to hold.] (Deleted by amendment, P.L., c. (now pending before the Legislature as this bill).)
- e. The commission shall deny a casino employee license to any applicant who is disqualified on the basis of the criteria contained in section 86 of this act.
- f. For the purposes of this section, casino security employees shall be considered casino employees and must, in addition to any requirements under other laws, be licensed in accordance with the provisions of this act.
- g. [A] Upon petition by the holder of a casino license, a temporary license may be issued by the commission to an applicant for a casino [employees for positions not directly related to gaming or simulcast wagering activity if, in its judgment, the issuance of a plenary license will be restricted by necessary investigations and said temporary licensing of the applicant is necessary for the operation of the casino. In addition, a temporary license may be issued by the commission to

a casino employee for the position of slot changeperson if the division has not responded to the application for licensure within 15 days of the filing of the application and if the employee's position involves working with an impressment of \$3,000 or less and no access to any other funds] employee license provided that:

- (1) the applicant for the casino employee license has filed a complete application as required by the commission;
- (2) the division either certifies to the commission that the completed casino employee license application as specified in paragraph (1) of this subsection has been in the possession of the division for at least 15 days or agrees to allow the commission to consider the application in some lesser time;
- (3) the petition for a temporary casino employee license certifies, and the commission finds, that the issuance of a plenary license will be restricted by necessary investigations, and the temporary licensing of the applicant is necessary for the operation of the casino and is not designed to circumvent the normal licensing procedures of the "Casino Control Act"; and
- (4) the division does not object to the issuance of the temporary casino employee license.

Unless otherwise terminated pursuant to this act, a temporary license issued pursuant to this subsection shall expire six months from the date of its issuance and be renewable, at the discretion of the commission, for one additional six-month period. [Positions "directly related to gaming or simulcast wagering activity" shall include, but not be limited to, boxmen, floormen, dealers or croupiers, cage personnel, count room personnel, slot and slot booth personnel, simulcast wagering personnel, credit and collection personnel, casino surveillance personnel, and casino security employees whose employment duties require or authorize access to the casino or simulcasting facility.]

- h. Notwithstanding the provisions of subsection e. of this section, no applicant shall be denied a casino employee license on the basis of a conviction of any of the offenses enumerated in this act as disqualification criteria or the commission of any act or acts which would constitute any offense under subsection c. of section 86 of P.L.1977, c.110 (C.5:12-86), as specified in subsection g. of that section; provided that the applicant has affirmatively demonstrated his rehabilitation. In determining whether the applicant has affirmatively demonstrated his rehabilitation the commission shall consider the following factors:
 - (1) The nature and duties of the position applied for;
 - (2) The nature and seriousness of the offense or conduct;
- (3) The circumstances under which the offense or conduct occurred;
 - (4) The date of the offense or conduct;
- (5) The age of the applicant when the offense or conduct was committed:
- (6) Whether the offense or conduct was an isolated or repeated incident;
 - (7) Any social conditions which may have contributed to the offense or conduct;
- 53 (8) Any evidence of rehabilitation, including good conduct in 54 prison or in the community, counseling or psychiatric treatment

received, acquisition of additional academic or vocational schooling, successful participation in correctional work-release programs, or the recommendation of persons who have or have had the applicant under their supervision.

5 (cf: P.L.1993, c.292, s.15)

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- 24. Section 92 of P.L.1977, c.110 (C.5:12-92) is amended to read as follows:
- 92. Licensing and Registration of Casino Service Industries. a. (1) All casino service industries offering goods or services which directly relate to casino or gaming activity, including gaming equipment and simulcast wagering equipment manufacturers, suppliers [and], repairers and independent testing laboratories[, schools teaching gaming and either playing or dealing techniques,] and casino security services, shall be licensed in accordance with the provisions of this act prior to conducting any business whatsoever with a casino applicant or licensee, its employees or agents[, and in the case of a school, prior to enrollment of any students or offering of any courses to the public whether for compensation or not]; provided, however, that upon a showing of good cause by a casino applicant or licensee for each business transaction, the commission may permit an applicant for a casino service industry license to conduct business transactions with such casino applicant or licensee prior to the licensure of that service industry applicant under this subsection.
- (2) In addition to the requirements of paragraph (1) of this subsection, any casino service industry intending to manufacture, sell, distribute, test or repair slot machines within New Jersey, other than antique slot machines as defined in N.J.S.2C:37-7, shall be licensed in accordance with the provisions of this act prior to engaging in any such activities; provided, however, that upon a showing of good cause by a casino applicant or licensee for each business transaction, the commission may permit an applicant for a casino service industry license to conduct business transactions with the casino applicant or licensee prior to the licensure of that service industry applicant under this subsection; and provided further, however, that upon a showing of good cause by an applicant required to be licensed as a casino service industry pursuant to this paragraph, the commission may permit the service industry applicant to initiate the manufacture of slot machines or engage in the sale, distribution, testing or repair of slot machines with any person other than a casino applicant or licensee, its employees or agents, prior to the licensure of that service industry applicant under this subsection.
- b. Each casino service industry in subsection a. of this section, as well as its owners[,]; management and supervisory personnel; and [other] principal employees if such principal employees have responsibility for services to a casino licensee, must qualify under the standards, except residency, established for qualification of a casino key employee under this act. [In addition, if the business or enterprise is a school teaching gaming and either playing or dealing techniques, each resident director, instructor, principal employee, and sales representative employed thereby shall be licensed under the standards established for qualification of a casino employee under this act; provided, however, that nothing

in this subsection shall be deemed to require, in the case of a 1 public school district or a public institution of higher education, 2 3 the licensure or qualification of any individuals except those 4 instructors and other principal employees responsible for the 5 teaching of playing or dealing techniques. The commission, in its discretion, may issue a temporary license to an applicant for an 6 7 instructor's license upon a finding that the applicant meets the 8 educational and experiential requirements for such license, that the issuance of a permanent license will be restricted by 9 10 necessary investigations, and that temporary licensing 11 necessary for the operation of the gaming school. Unless 12 otherwise terminated pursuant to this act, a temporary license issued pursuant to this subsection shall expire six months from 13 14 the date of its issuance and be renewable, at the discretion of the commission, for one additional six-month period.] 15

c. All casino service industries not included in subsection a. of this section shall be licensed in accordance with rules of the commission prior to commencement or continuation of any business with a casino applicant or licensee or its employees or agents. Such casino service industries, whether or not directly related to gaming operations, shall include junket enterprises; suppliers of alcoholic beverages, food and nonalcoholic beverages; in-State and out-of-State sending tracks as defined in section 2 of the "Casino Simulcasting Act," P.L.1992, c.19 (C.5:12-192); garbage handlers; vending machine providers; linen suppliers; maintenance companies; shopkeepers located within the approved hotels: limousine services; and construction contracting with casino applicants or licensees or their employees or agents. The commission may exempt any person or field of commerce from the licensing requirements of this subsection if the person or field of commerce demonstrates (1) that it is regulated by a public agency or that it will provide goods or services in insubstantial or insignificant amounts or quantities, and (2) that licensing is not deemed necessary in order to protect the public interest or to accomplish the policies established by this act.

Upon granting an exemption or at any time thereafter, the commission may limit or place such restrictions thereupon as it may deem necessary in the public interest, and shall require the exempted person to cooperate with the commission and the division and, upon request, to provide information in the same manner as required of a casino service industry licensed pursuant to this subsection; provided, however, that no exemption be granted unless the casino service industry complies with the requirements of sections 134 and 135 of this act.

- d. Licensure pursuant to subsection c. of this section of any casino service industry may be denied to any applicant disqualified in accordance with the criteria contained in section 86 of this act.
- 50 (cf: P.L.1992, c.19, s.30)

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- 51 25. Section 93 of P.L.1977, c.110 (C.5:12-93) is amended to 52 read as follows:
- 93. Registration of Labor Organizations. a. Each labor organization, union or affiliate seeking to represent employees

[licensed or registered under this act and] who are employed [by] in a casino hotel, casino or casino simulcasting facility by a casino licensee shall register with the commission annually, and shall disclose such information to the commission as the commission may require, including the names of all affiliated organizations, pension and welfare systems and all officers and agents of such organizations and systems; provided, however, that no labor organization, union, or affiliate shall be required to furnish such information to the extent such information is included in a report filed by any labor organization, union, or affiliate with the Secretary of Labor pursuant to 29 U.S.C. £ 431 et seq. or £ 1001 et seq. if a copy of such report, or of the portion thereof containing such information, is furnished to commission pursuant to the aforesaid federal provisions. commission may in its discretion exempt any labor organization, union, or affiliate from the registration requirements of this subsection where the commission finds that such organization, union or affiliate is not the certified bargaining representative of any employee [licensed or registered under this act] who is employed in a casino hotel, casino or casino simulcasting facility by a casino licensee, is not involved actively, directly or substantially in the control or direction of the representation of any such employee, and is not seeking to do so.

- b. No person may act as an officer, agent or principal employee of a labor organization, union or affiliate registered or required to be registered pursuant to this section [and representing or seeking to represent employees licensed or registered under P.L.1977, c.110 (C.5:12-1 et seq.)] if the person has been found disqualified by the commission in accordance with the criteria contained in section 86 of that act. The commission may, for purposes of this subsection, waive any disqualification criterion consistent with the public policy of this act and upon a finding that the interests of justice so require.
- c. Neither a labor organization, union or affiliate nor its officers and agents not otherwise individually licensed or registered under this act and employed by a casino licensee may hold any financial interest whatsoever in the casino hotel, casino, casino simulcasting facility or casino licensee whose employees they represent.
- d. Any person, including any labor organization, union or affiliate, who shall violate, aid and abet the violation, or conspire or attempt to violate this section is guilty of a crime of the fourth degree.
- e. The commission or the division may maintain a civil action and proceed in a summary manner, without posting bond, against any person, including any labor organization, union or affiliate, to compel compliance with this section, or to prevent any violations, the aiding and abetting thereof, or any attempt or conspiracy to violate this section.
- f. In addition to any other remedies provided in this section, a labor organization, union or affiliate registered or required to be registered pursuant to this section [and representing or seeking to represent employees licensed or registered under P.L.1977, c.110

(C.5:12-1 et seq.)] may be prohibited by the commission from receiving any dues from any employee licensed or registered under that act and employed by a casino licensee or its agent, if any officer, agent or principal employee of the organization, union or affiliate has been found disqualified and if such disqualification has not been waived by the commission in accordance with subsection b. of this section. The commission or the division may proceed in the manner provided by subsection e. of this section to enforce an order of the commission prohibiting the receipt of dues.

- g. Nothing contained in this section shall limit the power of the commission to proceed in accordance with subsection c. of section 107 of P.L.1977, c.110 (C.5:12-107).
- (cf: P.L.1987, c.355, s.6)

- 26. Section 94 of P.L.1977, c.110 (C.5:12-94) is amended to read as follows:
- 94. Approval and Denial of Registrations and Licenses Other Than Casino Licenses. a. Upon the filing of an application for any license or registration required by this act, other than a casino license, and after submission of such supplemental information as the commission may require, the commission shall request the division to conduct such investigation into the qualification of the applicant, and the commission shall conduct such hearings concerning the qualification of the applicant, in accordance with its regulations, as may be necessary to determine qualification for such license or registration.
- b. After such investigation, the commission may either deny the application or grant a license to or accept the registration of an applicant whom it determines to be qualified to hold such license or registration.
- c. The commission shall have the authority to deny any application pursuant to the provisions of this act. When an application is denied, the commission shall prepare and file its order denying such application with the general reasons therefor, and if requested by the applicant, shall further prepare and file a statement of the reasons for the denial, including the specific findings of fact.
- d. When the commission grants an application, the commission may limit or place such restrictions thereupon as it may deem necessary in the public interest. [A casino hotel employee registration shall, upon issuance, remain in effect unless revoked, suspended, limited, or otherwise restricted by the commission.] Licenses may be granted and renewed as follows:
- (1) All casino employee licenses, [gaming school resident director, instructor, principal employee and sales representative licenses,] casino service industry licenses issued pursuant to subsection c. of section 92 of P.L.1977, c.110 (C.5:12-92), and junket representative and junket enterprise licenses issued pursuant to section 102 of P.L.1977, c.110 (C.5:12-102) shall be issued for an initial term of three years, and may be renewed for subsequent terms of four years each; and
- (2) All casino key employee licenses and casino service industry licenses required pursuant to subsection a. of section 92 of P.L.1977, c.110 (C.5:12-92) shall be issued for an initial term

of two years, and may be renewed for subsequent terms of [two] four years each.

Notwithstanding the foregoing, the commission shall reconsider the granting of any license or the approval of any registration at any time at the request of the division.

- e. After an application is submitted to the commission, final action of the commission shall be taken within 90 days after completion of all hearings and investigations and the receipt of all information required by the commission.
- 10 (cf: P.L.1993, c.292, s.16)

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- 27. Section 4 of P.L.1987, c.409 (C.5:12-95.13) is amended to read as follows:
 - Commission Consideration of Request for Interim Casino Authorization. a. The commission may grant authorization where it finds by clear and convincing evidence (1) that statements of compliance have been issued pursuant to sections 81, 82c., 82d., 82e., 84e., and 134 of the "Casino Control P.L.1977, c.110 (C.5:12-81, 5:12-82, 5:12-84, 5:12-134); (2) that the casino hotel facility is an approved hotel in accordance with the requirements of section 83 of the "Casino Control Act," P.L.1977, c.110 (C.5:12-83); (3) that the trustee or trustees required by section 5 of this 1987 amendatory and supplementary act have satisfied the qualification criteria applicable to a casino key employee, except for residency [and casino experience]; and (4) that interim operation will best serve the interests of the public with particular reference to the policies and purposes enumerated in section 1 of the "Casino Control Act," P.L.1977, c.110 (C.5:12-1).
 - b. The commission's consideration of a request for interim authorization shall include, but not be limited to, consideration of such relevant information as may be presented to it by the division. In responding to the request and in determining whether to concur, the division shall not be required to disclose any information the disclosure of which, in its judgment, may prejudice or otherwise compromise any continuing investigation. (cf: P.L.1987, c.409, s.4)
 - 28. Section 96 of P.L.1977, c.110 (C.5:12-96) is amended to read as follows:
 - 96. Operation Certificate. a. Notwithstanding the issuance of a license therefor, no casino or simulcasting facility may be opened or remain open to the public, and no gaming or simulcast wagering activity, except for test purposes, may be conducted therein, unless and until a valid operation certificate has been issued to the casino licensee by the commission. Such certificate shall be issued by the commission upon a finding that a casino and, if applicable, a simulcasting facility each complies in all respects with the requirements of this act and regulations promulgated hereunder, that the casino licensee has implemented necessary management controls and security precautions for the efficient operation of the casino and, if applicable, the simulcasting facility, that casino and simulcasting facility personnel are [properly trained and] licensed for the [efficient] performance of their respective responsibilities, and that the casino and any applicable simulcasting facility are prepared in all

respects to receive and entertain the public.

- b. The operation certificate shall include [a statement of compliance with subsection a. of this section and] an itemized list by category and number of the authorized games permitted in the particular casino establishment and any applicable simulcasting facility.
- c. A casino licensee shall, in accordance with regulations promulgated by the commission, file any changes in the number of authorized games to be played in its casino or simulcasting facility, and any changes in the configuration of the casino or simulcasting facility, with the commission and the division, which shall review the changes for compliance with the "Casino Control Act," P.L.1977, c.110 (C.5:12-1 et seq.) or regulations promulgated thereunder.
- d. An operation certificate shall remain in force and effect unless altered in accordance with subsection c. of this section, or revoked, suspended, limited, or otherwise altered by the commission in accordance with this act.
- e. It shall be an express condition of continued operation under this act that a casino licensee shall maintain all books, records, and documents pertaining to the licensee's operations, including casino simulcasting, and approved hotel in a manner and location within this State approved by the commission. All such books, records and documents shall be immediately available for inspection during all hours of operation in accordance with the rules of the commission and shall be maintained for such period of time as the commission shall require.
- 28 (cf: P.L.1993, c.292, s.17)
 - 29. Section 98 of P.L.1977, c.110 (C.5:12-98) is amended to read as follows:
 - 98. Casino Facility Requirements. a. Each casino licensee shall arrange the facilities of its casino and, if appropriate, its simulcasting facility in such a manner as to promote [maximum comfort for the patrons and] optimum security for the casino and simulcasting facility operations, and shall comply in all respects with regulations of the commission pertaining thereto.
 - b. Each casino licensee shall:
 - (1) Install a closed circuit television system according to specifications approved by the commission, and provide access on the licensed premises to the system or its signal by the commission or the division, in accordance with regulations pertaining thereto;
 - (2) Establish a single room as its casino; and
- 44 (3) Provide that visibility between any two areas, whether or
 45 not contiguous, in the casino or in the simulcasting facility may
 46 not be obstructed by partitions of any kind which interfere with
 47 the ability of the commission or the division to supervise casino
 48 or simulcasting facility operations; provided, however, that
 49 multi-level casinos otherwise complying with this subsection shall
 50 be permitted.
- 51 (cf: P.L.1993, c.292, s.18).
- 30. Section 99 of P.L.1977, c.110 (C.5:12-99) is amended to read as follows:
- 99. Internal Controls. a. Each casino licensee shall submit to

the commission a description of its system of internal procedures and administrative and accounting controls for gaming and simulcast wagering operations and a description of any changes thereof. Such submission shall be made at least [60] 30 days before such operations are to commence or at least [60] 30 days before any change in those procedures or controls is to take effect, unless otherwise directed by the commission. Notwithstanding the foregoing, the internal controls described in paragraph (3) of this subsection may be implemented by a casino licensee upon the filing of such internal controls with the commission. Each [such] internal control submission shall contain both narrative and diagrammatic representations of the internal control system to be utilized by the casino, including, but not limited to:

(1) Accounting controls, including the standardization of forms and definition of terms to be utilized in the gaming and simulcast wagering operations;

- (2) Procedures, forms, and, where appropriate, formulas covering the calculation of hold percentages[,]; revenue drop[,]; expense and overhead schedules[,]; complimentary services, except as provided in paragraph (3) of subsection m. of section 102 of P.L.1977, c.110 (C.5:12-102); junkets[,]; and cash equivalent transactions[, salary structure and personnel practices];
- (3) Job descriptions and the system of personnel and chain-of-command, establishing a diversity of responsibility among employees engaged in casino or simulcasting facility operations and identifying primary and secondary supervisory positions for areas of responsibility, which areas shall not be so extensive as to be impractical for an individual to monitor; salary structure; and personnel practices;
- (4) Procedures within the cashier's cage and simulcast facility for the receipt, storage and disbursal of chips, cash, and other cash equivalents used in gaming and simulcast wagering; the cashing of checks; the redemption of chips and other cash equivalents used in gaming and simulcast wagering; the pay-off of jackpots and simulcast wagers; and the recording of transactions pertaining to gaming and simulcast wagering operations;
- (5) Procedures for the collection and security of moneys at the gaming tables and in the simulcasting facility;
- (6) Procedures for the transfer and recordation of chips between the gaming tables and the cashier's cage and the transfer and recordation of moneys within the simulcasting facility;
- (7) Procedures for the transfer of moneys from the gaming tables to the counting process and the transfer of moneys within the simulcasting facility for the counting process;
- (8) Procedures and security for the counting and recordation of revenue;
- (9) Procedures for the security, storage and recordation of cash, chips and other cash equivalents utilized in the gaming and simulcast wagering operations;
- 53 (10) Procedures for the transfer of moneys or chips from and to 54 the slot machines;

1 (11) Procedures and standards for the opening and security of slot machines;

- (12) Procedures for the payment and recordation of slot machine jackpots;
- (13) Procedures for the cashing and recordation of checks exchanged by casino and simulcasting facility patrons;
- (14) Procedures governing the utilization of the private security force within the casino and simulcasting facility;
- (15) Procedures and security standards for the handling and storage of gaming apparatus including cards, dice, machines, wheels and all other gaming equipment;
- (16) Procedures and rules governing the conduct of particular games and simulcast wagering and the responsibility of casino personnel in respect thereto; and
- (17) Procedures for separately recording all transactions pursuant to section 101 of this act involving the Governor, any State officer or employee, or any special State officer or employee, any member of the Judiciary, any member of the Legislature, any officer of a municipality or county in which casino gaming is authorized, or any gaming related casino employee, and for the quarterly filing with the Attorney General of a list reporting all such transactions.
- If required by regulation of the commission, each casino licensee shall also submit a description of its system of internal procedures and administrative and accounting controls for non-gaming operations and a description of any changes thereto no later than five days after those operations commence or after any change in those procedures or controls takes effect.
- b. The commission shall review each submission required by subsection a. hereof, and shall determine whether it conforms to the requirements of this act and to the regulations promulgated thereunder and whether the system submitted provides adequate and effective controls for the operations of the particular casino hotel submitting it. If the commission finds any insufficiencies, it shall specify same in writing to the casino licensee, who shall make appropriate alterations. When the commission determines a submission to be adequate in all respects, it shall notify the casino licensee of same. [No] Except as otherwise provided in subsection a. of this section, no casino licensee shall commence or alter gaming operations unless and until such system of controls is approved by the commission.
- 42 (cf: P.L.1993, c.292, s.19)
 - 31. Section 100 of P.L.1977, c.110 (C.5:12-100) is amended to read as follows:
 - 100. Games and Gaming Equipment. a. This act shall not be construed to permit any gaming except the conduct of authorized games in a casino room in accordance with this act and the regulations promulgated hereunder and in a simulcasting facility to the extent provided by the "Casino Simulcasting Act," P.L.1992, c.19 (C.5:12-191 et al.).
 - b. Gaming equipment shall not be possessed, maintained or exhibited by any person on the premises of a casino hotel complex except in the casino room, in the simulcasting facility, or in restricted casino areas used for the inspection, repair or storage

of such equipment and specifically designated for that purpose by the casino licensee with the approval of the commission. Gaming equipment which supports the conduct of gaming in the casino or simulcasting facility but does not permit or require patron access, such as computers, may be possessed and maintained by a casino licensee in restricted casino areas specifically designated for that purpose by the casino licensee with the approval of the commission. No gaming equipment shall be possessed, maintained, exhibited, brought into or removed from a casino room or simulcasting facility by any person unless such equipment is necessary to the conduct of an authorized game, has permanently affixed, imprinted, impressed or engraved thereon an identification number or symbol authorized by the commission, is under the exclusive control of a casino licensee or his employees, and is brought into or removed from the casino room or simulcasting facility [at times authorized for that purpose by the commission or at other times when prior notice has been] following 24-hour prior notice given to [and written approval granted by] an authorized agent of the commission.

Notwithstanding the foregoing, a person may, with the prior approval of the commission and under such terms and conditions as may be required by the commission, possess, maintain or exhibit gaming equipment in any other area of the casino hotel complex; provided such equipment is used for nongaming purposes.

- c. Each casino hotel shall contain a count room and such other secure facilities as may be required by the commission for the counting and storage of cash, coins, tokens and checks received in the conduct of gaming and for the inspection, counting and storage of dice, cards, chips and other representatives of value. All drop boxes and other devices wherein cash, coins, or tokens are deposited at the gaming tables or in slot machines, and all areas wherein such boxes and devices are kept while in use, shall be equipped with two locking devices, one key to which shall be under the exclusive control of the commission and the other under the exclusive control of the casino licensee, and said drop boxes and other devices shall not be brought into or removed from the casino room or simulcasting facility, or locked or unlocked, except at such times, in such places, and according to such procedures as the commission may require.
- d. All chips used in gaming shall be of such size and uniform color by denomination as the commission shall require by regulation.
- e. All gaming shall be conducted according to rules promulgated by the commission. All wagers and pay-offs of winning wagers shall be made according to rules promulgated by the commission, which shall establish such limitations as may be necessary to assure the vitality of casino operations and fair odds to [and maximum participation by] patrons. Each slot machine shall have a minimum payout of 83%.
- f. Each casino licensee shall make available in printed form to any patron upon request the complete text of the rules of the commission regarding games and the conduct of gaming, pay-offs of winning wagers, an approximation of the odds of winning for each wager, and such other advice to the player as the

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- commission shall require. Each casino licensee shall prominently post within the casino room and simulcasting facility, appropriate, according to regulations of the commission such information about gaming rules, pay-offs of winning wagers, the odds of winning for each wager, and such other advice to the player as the commission shall require.
- g. Each gaming table shall be equipped with a sign indicating the permissible minimum and maximum wagers pertaining thereto. It shall be unlawful for a casino licensee to require any wager to be greater than the stated minimum or less than the stated maximum; provided, however, that any wager actually made by a patron and not rejected by a casino licensee prior to the commencement of play shall be treated as a valid wager.
- h. (1) No slot machine shall be used to conduct gaming unless it is identical in all electrical, mechanical and other aspects to a model thereof which has been specifically tested by the division and licensed for use by the commission. The division may, in its discretion, and for the purpose of expediting the approval process, refer testing to any testing laboratory licensed by the commission as a casino service industry pursuant to subsection a. of section 92 of P.L.1977, c.110 (C.5:12-92). The division shall give priority to the testing of slot machines which a casino licensee has certified it will use in its casino in this State. The commission shall, by regulation, establish such technical standards for licensure of slot machines, including mechanical electrical reliability, security against tampering, comprehensibility of wagering, and noise and light levels, as it may deem necessary to protect the player from fraud or deception and to insure the integrity of gaming. The denominations of such machines shall be set by the licensee[, subject to the prior approval of the commissionl; the licensee shall simultaneously notify the commission of the settings.
- The commission shall, by regulation, determine the permissible number and density of slot machines in a licensed casino so as to:
 - (a) promote optimum security for casino operations;
- (b) avoid deception or frequent distraction to players at gaming tables;
 - (c) promote the comfort of patrons;
- (d) create and maintain a gracious playing environment in the
- (e) encourage and preserve competition in casino operations by assuring that a variety of gaming opportunities is offered to the public.
 - i. (Deleted by amendment, P.L.1991, c.182).
 - j. (Deleted by amendment, P.L.1991, c.182).
- 46 k. It shall be unlawful for any person to exchange or redeem 47 48 chips for anything whatsoever, except for currency, negotiable 49 personal checks, negotiable counter checks, other chips, coupons 50 or [similar] complimentary vouchers distributed [pursuant to a 51 program approved by the commission or maintained pursuant to commission regulation] by the casino licensee, or, if authorized 52 53 by regulation of the commission, a valid charge to a credit or debit card account. A casino licensee shall, upon the request of 54

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any person, redeem that licensee's gaming chips surrendered by that person in any amount over [\$25.00] \$100 with a check drawn upon the licensee's account at any banking institution in this State and made payable to that person.

- l. It shall be unlawful for any casino licensee or its agents or employees to employ, contract with, or use any shill or barker to induce any person to enter a casino or simulcasting facility or play at any game or for any purpose whatsoever.
- m. It shall be unlawful for a dealer in any authorized game in which cards are dealt to deal cards by hand or other than from a device specifically designed for that purpose, unless otherwise permitted by the rules of the commission.
- n. It shall be unlawful for any casino key employee[, other than a junket representative,] or any person who is required to hold a casino key employee license as a condition of employment or qualification to wager in any casino or simulcasting facility in this State, or any casino employee, other than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not directly involved with the conduct of gaming operations, to wager in the casino or simulcasting facility in the casino hotel in which the employee is employed or in any other casino or simulcasting facility in this State which is owned or operated by the same casino licensee. Any casino employee, other than a junket representative, bartender, waiter, waitress, or other casino employee who, in the judgment of the commission, is not directly involved with the conduct of gaming operations, must wait at least 30 days following the date that the employee either leaves employment with a casino licensee or is terminated from employment with a casino licensee before the employee may gamble in the casino or simulcasting facility in the casino hotel in which the employee was formerly employed or in any other casino or simulcasting facility in this State which is owned or operated by the same casino licensee.
- o. (1) It shall be unlawful for any casino key employee or boxman, floorman, or any other casino employee who shall serve in a supervisory position to solicit or accept, and for any other casino employee to solicit, any tip or gratuity from any player or patron at the casino or simulcasting facility where he is employed.
- (2) A dealer may accept tips or gratuities from a patron at the table at which such dealer is conducting play, subject to the provisions of this subsection. All such tips or gratuities shall be immediately deposited in a lockbox reserved for that purpose, accounted for, and placed in a pool for distribution pro rata among the dealers, with the distribution based upon the number of hours each dealer has worked.
- (cf: P.L.1993, c.292, s.20)
- 32. Section 101 of P.L.1977, c.110 (C.5:12-101) is amended to read as follows:
 - 101. Credit. a. Except as otherwise provided in this section, no casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall:
 - (1) Cash any check, make any loan, or otherwise provide or

allow to any person any credit or advance of anything of value or which represents value to enable any person to take part in gaming or simulcast wagering activity as a player; or

- (2) Release or discharge any debt, either in whole or in part, or make any loan which represents any losses incurred by any player in gaming or simulcast wagering activity, without maintaining a written record thereof in accordance with the rules of the commission.
- b. No casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, may accept a check, other than a recognized traveler's check or other cash equivalent from any person to enable such person to take part in gaming or simulcast wagering activity as a player, or may give cash or cash equivalents in exchange for such check unless:
 - (1) The check is made payable to the casino licensee;
 - (2) The check is dated, but not postdated;

- (3) The check is presented to the cashier or the cashier's representative at a location in the casino approved by the commission and is exchanged for cash or slot tokens which total an amount equal to the amount for which the check is drawn, or the check is presented to the cashier's representative at a gaming table in exchange for chips which total an amount equal to the amount for which the check is drawn; and
- (4) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.

Nothing in this subsection shall be deemed to preclude the establishment of an account by any person with a casino licensee by a deposit of cash, recognized traveler's check or other cash equivalent, or a check which meets the requirements of subsection g. of this section, or to preclude the withdrawal, either in whole or in part, of any amount contained in such account.

c. When a casino licensee or other person licensed under this act, or any person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, cashes a check in conformity with the requirements of subsection b. of this section, the casino licensee shall cause the deposit of such check in a bank for collection or payment, or shall require an attorney or casino key employee with no incompatible functions to present such check to the drawer's bank for payment, within (1) seven calendar days of the date of the transaction for a check in an amount of \$1,000.00 or less; (2) 14 calendar days of the date of the transaction for a check in an amount greater than \$1,000.00 but less than or equal to \$5,000.00; or (3) 45 calendar days of the date of the transaction for a check in an amount greater than \$5,000.00. Notwithstanding the foregoing, the drawer of the check may redeem the check by exchanging cash, cash equivalents, chips, or a check which meets the requirements of subsection g. of this section in an amount equal to the amount for which the check is drawn; or he may redeem the check in part by exchanging cash, cash equivalents, chips, or a check which meets the requirements of subsection g. of this section and another check which meets the requirements

of subsection b. of this section for the difference between the original check and the cash, cash equivalents, chips, or check tendered; or he may issue one check which meets the requirements of subsection b. of this section in an amount sufficient to redeem two or more checks drawn to the order of the casino licensee. If there has been a partial redemption or a consolidation in conformity with the provisions of this subsection, the newly issued check shall be delivered to a bank for collection or payment or presented to the drawer's bank for payment by an attorney or casino key employee with no incompatible functions within the period herein specified. No casino licensee or any person licensed under this act, and no person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall accept any check or series of checks in redemption or consolidation of another check or checks in accordance with this subsection for the purpose of avoiding or delaying the deposit of a check in a bank for collection or payment or the presentment of the check to the drawer's bank within the time period prescribed by this subsection.

In computing a time period prescribed by this subsection, the last day of the period shall be included unless it is a Saturday, Sunday, or a State or federal holiday, in which event the time period shall run until the next business day.

- d. No casino licensee or any other person licensed under this act, or any other person acting on behalf of or under any arrangement with a casino licensee or other person licensed under this act, shall transfer, convey, or give, with or without consideration, a check cashed in conformity with the requirements of this section to any person other than:
- (1) The drawer of the check upon redemption or consolidation in accordance with subsection c. of this section;
 - (2) A bank for collection or payment of the check; [or]
- (3) A purchaser of the casino license as approved by the commission; or
- (4) An attorney or casino key employee with no incompatible functions for presentment to the drawer's bank.

The limitation on transferability of checks imposed herein shall apply to checks returned by any bank to the casino licensee without full and final payment.

- e. No person other than one licensed as a casino key employee or as a casino employee may engage in efforts to collect upon checks that have been returned by banks without full and final payment, except that an attorney-at-law representing a casino licensee may bring action for such collection.
- f. Notwithstanding the provisions of any law to the contrary, checks cashed in conformity with the requirements of this act shall be valid instruments, enforceable at law in the courts of this State. Any check cashed, transferred, conveyed or given in violation of this act shall be invalid and unenforceable for the purposes of collection but shall be included in the calculation of gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).
- g. Notwithstanding the provisions of subsection b. of this section to the contrary, a casino licensee may accept a check

from a person to enable the person to take part in gaming or simulcast wagering activity as a player, may give cash or cash equivalents in exchange for such a check, or may accept a check in redemption or partial redemption of a check issued in accordance with subsection b., provided that:

- (1) (a) The check is drawn by a casino licensee pursuant to the provisions of subsection k. of section 100 of P.L.1977, c.110 (C.5:12-100) or upon a withdrawal of funds from an account established in accordance with the provisions of subsection b. of this section or is drawn by a casino licensee as payment for winnings from [slot machine payoffs] an authorized game or simulcast wagers;
- (b) The check is issued by a banking institution which is chartered in a country other than the United States on its account at a federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check; [or]
- (c) The check is issued by a banking institution which is chartered in the United States on its account at another federally chartered or state-chartered bank and is made payable to "cash," "bearer," a casino licensee, or the person presenting the check;
- (d) The check is issued by an annuity jackpot trust as payment for winnings from an annuity jackpot; or
- (e) The check is issued by an affiliate of a casino licensee that holds a gaming license in any jurisdiction;
- (2) ₄The check is identifiable in a manner approved by the commission as a check issued for a purpose listed in paragraph (1) of this subsection;
 - (3) The check is dated, but not postdated;
- (4) The check is presented to the cashier or the cashier's representative by the original payee and its validity is verified by the drawer in the case of a check drawn pursuant to subparagraph (a) of paragraph (1) of this subsection, or the check is verified in accordance with regulations promulgated by the commission in the case of a check issued pursuant to subparagraph (b) [or subparagraph], (c), (d) or (e) of paragraph (1) of this subsection; and
- (5) The regulations concerning check cashing procedures are observed by the casino licensee and its employees and agents.

No casino licensee shall issue a check for the purpose of making a loan or otherwise providing or allowing any advance or credit to a person to enable the person to take part in gaming or simulcast wagering activity as a player.

- h. (1) Notwithstanding the provisions of subsection b. and subsection c. of this section to the contrary, a casino licensee may, at a location outside the casino, accept a personal check or checks from a person for up to \$1,500 in exchange for cash or cash equivalents, and may, at such locations within the casino as may be permitted by the commission, accept a personal check or checks for up to \$1,500 in exchange for cash, cash equivalents, tokens, chips, or plaques to enable the person to take part in gaming or simulcast wagering activity as a player, provided that:
- (a) The check is drawn on the patron's bank or brokerage cash management account;

(b) The check is for a specific amount;

- (c) The check is made payable to the casino licensee;
- (d) The check is dated but not post-dated;
- (e) The patron's identity is established by examination of one of the following:

valid credit card, driver's license, passport, or other form of identification credential which contains, at a minimum, the patron's signature;

- (f) The check is restrictively endorsed "For Deposit Only" to the casino licensee's bank account and deposited on the next banking day following the date of the transaction; and
- (g) The total amount of personal checks accepted by any one licensee pursuant to this subsection that are outstanding at any time, including the current check being submitted, does not exceed \$1,500.
- (2) Nothing in paragraph (1) of this subsection shall be construed to limit the authority of a casino licensee to accept, and exchange for cash or cash equivalents other than tokens, chips, or plaques, a check from a patron that is not offered or exchanged in order to enable the patron or anyone else to take part in gaming or simulcast wagering activity as a player, provided that:
 - (a) The patron so certifies;
- (b) The casino licensee has no reason to believe that the cash or cash equivalents will be used to enable the patron or anyone else to take part in gaming or simulcast wagering activity as a player;
- (c) The check is not accepted or exchanged in the casino or simulcasting facility; and
- (d) The casino licensee maintains full documentation of the transaction in accordance with regulations established by the commission
- i. Checks cashed pursuant to the provisions of paragraph (1) of subsection h. of this section which are subsequently uncollectable may not be deducted from the total of all sums received in calculating gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24).
- j. A person may request the commission to put that person's name on a list of persons to whom the extension of credit by a casino as provided in this section would be prohibited by submitting to the commission the person's name, address, and date of birth. The person does not need to provide a reason for this request. The commission shall provide this list to the credit department of each casino; neither the commission nor the credit department of a casino shall divulge the names on this list to any person or entity other than those provided for in this subsection. If such a person wishes to have that person's name removed from the list, the person shall submit this request to the commission, which shall so inform the credit departments of casinos no later than three days after the submission of the request.
- k. Notwithstanding the provisions of paragraph (4) of subsection b. of this section to the contrary, a casino licensee may, prior to the completion of the verifications that are otherwise required by the rules of the commission for a casino

- licensee to issue credit, accept a check from a person to enable such person to take part in gaming or simulcast wagering as a player, or may give cash or cash equivalents in exchange for such check, provided that:
 - (1) the casino licensee records in the credit file of the person:
 - (a) the efforts that were made to complete the required verifications and the reasons why the verifications could not be completed; and
 - (b) a description of the criteria that were relied upon in determining to issue credit to the person prior to the completion of the required verifications;
 - (2) the check otherwise complies with the requirements of subsection b. of this section and is processed by the casino licensee in accordance with all other provisions of this section and the regulations of the commission; and
 - (3) any check accepted by a casino licensee pursuant to the provisions of this subsecti48:
 - (a) is clearly marked as such in a manner approved by the commission; and
 - (b) may not be deducted from the total of all sums received in calculating gross revenue pursuant to section 24 of P.L.1977, c.110 (C.5:12-24), even if such check should subsequently prove uncollectible or the casino licensee completes all of the required verifications prior to its deposit or presentment.
- 25 (cf: P.L.1993, c.292, s.21)

- 33. Section 102 of P.L.1977, c.110 (C.5:12-102) is amended to read as follows:
- 102. Junkets and Complimentary Services. a. No junkets may be organized or permitted except in accordance with the provisions of this act. No person may act as a junket representative or junket enterprise except in accordance with this section.
- b. A junket representative employed by a casino licensee or an applicant for a casino license shall be licensed as a casino [key] employee in accordance with the provisions of P.L.1977, c.110 (C.5:12-1 et seq.); provided, however, that said licensee need not be a resident of this State. Any person who holds a current and valid casino [key] employee license may act as a junket representative while employed by a casino licensee [without further endorsement of his license]. No casino licensee or applicant for a casino license may employ or otherwise engage a junket representative who is not so licensed.
- c. Junket enterprises which, and junket representatives not employed by a casino licensee or an applicant for a casino license or by a junket enterprise who, are engaged in activities governed by this section shall be subject to the provisions of subsection c. of section 92 and subsection b. of section 104 of P.L.1977, c.110 (C.5:12-92 and 5:12-104) with regard to those activities, unless otherwise directed by the commission pursuant to subsection k. of this section. Such of the owners, management and supervisory personnel, and other principal employees of a junket enterprise as the commission may consider appropriate for qualification shall qualify under the standards, except for residency, established for qualification of a casino key employee under P.L.1977, c.110 (C.5:12-1 et seq.).

- d. Prior to the issuance of any license required by this section, an applicant for licensure shall submit to the jurisdiction of the State of New Jersey and shall demonstrate to the satisfaction of the commission that he is amenable to service of process within this State. Failure to establish or maintain compliance with the requirements of this subsection shall constitute sufficient cause for the denial, suspension or revocation of any license issued pursuant to this section.
 - e. Upon petition by the holder of a casino license, an applicant for junket representative licensure may be issued a temporary license by the commission, provided that:
 - (1) the applicant for licensure is employed by a casino licensee;
 - (2) the applicant for licensure has filed a completed application as required by the commission;
 - (3) the division either certifies to the commission that the completed application for licensure as specified in paragraph (2) of this subsection has been in the possession of the division for at least 60 days or agrees to allow the commission to consider the application in some lesser time; and
 - (4) the division does not object to the temporary licensure of the applicant; provided, however, that failure of the division to object prior to the temporary licensure of the applicant shall not be construed to reflect in any manner upon the qualifications of the applicant for licensure.

In addition to any other authority granted by P.L.1977, c.110 (C.5:12-1 et seq.), the commission shall have the authority, upon receipt of a representation by the division that it possesses information which raises a reasonable possibility that a junket representative does not qualify for licensure, to immediately suspend, limit or condition any temporary license issued pursuant to this subsection, pending a hearing on the qualifications of the junket representative, in accordance with the provisions of P.L.1977, c.110 (C.5:12-1 et seq.).

Unless otherwise terminated pursuant to P.L.1977, c.110 (C.5:12-1 et seq.), any temporary license issued pursuant to this subsection shall expire 12 months from the date of its issuance, and shall be renewable by the commission, in the absence of an objection by the division, as specified in paragraph (4) of this subsection, for one additional six-month period.

- f. Every agreement concerning junkets entered into by a casino licensee and a junket representative or junket enterprise shall be deemed to include a provision for its termination without liability on the part of the casino licensee, if the commission orders the termination upon the suspension, limitation, conditioning, denial or revocation of the licensure of the junket representative or junket enterprise, in accordance with the provisions of P.L.1977, c.110 (C.5:12-1 et seq.). Failure to expressly include such a condition in the agreement shall not constitute a defense in any action brought to terminate the agreement.
- g. A casino licensee shall be responsible for the conduct of any junket representative or junket enterprise associated with it and for the terms and conditions of any junket engaged in on its premises, regardless of the fact that the junket may involve

1 persons not employed by such a casino licensee.

- h. A casino licensee shall be responsible for any violation or deviation from the terms of a junket. Notwithstanding any other provisions of this act, the commission may, after hearings in accordance with this act, order restitution to junket participants, assess penalties for such violations or deviations, prohibit future junkets by the casino licensee, junket enterprise or junket representative, and order such further relief as it deems appropriate.
- i. The commission shall, by regulation, prescribe methods, procedures and forms for the delivery and retention of information concerning the conduct of junkets by casino licensees. Without limitation of the foregoing, each casino licensee, in accordance with the rules of the commission, shall:
- (1) Maintain on file a report describing the operation of any junket engaged in on its premises[, which report may include acknowledgments by the participants, signed on the date of arrival, that they understand the terms of the particular junket];
- (2) [Submit to the commission and division a report on those arrangements which would be junkets but for the fact that those arrangements do not include a selection or approval of participants in accordance with the terms of section 29 of P.L.1977, c.110 (C.5:12-29)] (Deleted by amendment, P.L. , c. (now pending before the Legislature as this bill).); and
- (3) Submit to the commission and division a list of all its employees who are acting as junket representatives [but whose licenses are not endorsed as such].
- j. Each casino licensee, junket representative or junket enterprise shall, in accordance with the rules of the commission, file a report with the division with respect to each list of junket patrons or potential junket patrons purchased directly or indirectly by the casino licensee, junket representative or enterprise.
- k. The commission shall have the authority to determine, either by regulation, or upon petition by the holder of a casino license, that a type of arrangement otherwise included within the definition of "junket" established by section 29 of P.L.1977, c.110 (C.5:12-29) shall not require compliance with any or all of the requirements of this section. The commission shall seek the opinion of the division prior to granting any exemption. In granting exemptions, the commission shall consider such factors as the nature, volume and significance of the particular type of arrangement, and whether the exemption would be consistent with the public policies established by this act. In applying the provisions of this subsection, the commission may condition, limit, or restrict any exemption as the commission may deem appropriate.
- l. No junket enterprise or junket representative or person acting as a junket representative may:
- (1) Engage in efforts to collect upon checks that have been returned by banks without full and final payment;
- (2) Exercise approval authority with regard to the authorization or issuance of credit pursuant to section 101 of P.L.1977, c.110 (C.5:12-101);

- (3) Act on behalf of or under any arrangement with a casino licensee or a gaming patron with regard to the redemption, consolidation, or substitution of the gaming patron's checks awaiting deposit pursuant to subsection c. of section 101 of P.L.1977, c.110 (C.5:12-101);
- (4) Individually receive or retain any fee from a patron for the privilege of participating in a junket;
- (5) Pay for any services, including transportation, or other items of value provided to, or for the benefit of, any patron participating in a junket.
- m. No casino licensee shall offer or provide any complimentary services, gifts, cash or other items of value to any person unless:
- (1) The complimentary consists of room, food, beverage or entertainment expenses provided directly to the patron and his guests by the licensee or indirectly to the patron and his guests on behalf of a licensee by a third party; or
- (2) The complimentary consists of documented transportation expenses provided directly to the patron and his guests by the licensee or indirectly to the patron and his guests on behalf of a licensee by a third party, provided that the licensee complies with regulations promulgated by the commission to ensure that a patron's and his guests' documented transportation expenses are paid for or reimbursed only once; or
- (3) The complimentary consists of coins, tokens, cash or other complimentary items or services provided through a bus coupon or other complimentary distribution program [approved by the commission] which, notwithstanding the requirements of section 99 of P.L.1977, c.110 (C.5:12-99), shall be filed with the commission upon the implementation of the program or maintained pursuant to commission regulation.

Notwithstanding the foregoing, a casino licensee may offer and provide complimentary cash or noncash gifts which are not otherwise included in paragraphs (1) through (3) of this subsection to any person, provided that any such gifts in excess of \$2,000.00 [per trip], or such greater amount as the commission may establish by regulation, are supported by documentation regarding the reason the gift was provided to the patron and his guests, including where applicable, a patron's player rating, which documentation shall be maintained by the casino licensee. [For the purposes of this paragraph, all gifts presented to a patron and the patron's guests directly by the licensee or indirectly on behalf of the licensee by a third party within any five-day period shall be considered to have been made during a single trip. In the case of cash gifts, the commission shall establish by regulation the total amount of such gifts that a licensee may provide to a patron each year].

Each casino licensee shall maintain a regulated complimentary service account, for those complimentaries which are permitted pursuant to this section, and shall submit a quarterly report to the commission based upon such account and covering all complimentary services offered or engaged in by the licensee during the immediately preceding quarter. Such reports shall include identification of the regulated complimentary services

and their respective costs, the number of persons by category of service who received the same, and such other information as the commission may require.

n. As used in this subsection, "person" means any State officer or employee subject to financial disclosure by law or executive order and any other State officer or employee with responsibility for matters affecting casino activity; any special State officer or employee with responsibility for matters affecting casino activity; the Governor; any member of the Legislature or full-time member of the Judiciary; any full-time professional employee of the Office of the Governor, or the Legislature; members of the Casino Reinvestment Development Authority; the head of a principal department; the assistant or deputy heads of a principal department, including all assistant and deputy commissioners; the head of any division of a principal department; any member of the governing body, or the municipal judge or the municipal attorney of a municipality wherein a casino is located; any member of or attorney for the planning board or zoning board of adjustment of a municipality wherein a casino is located, or any professional planner or consultant regularly employed or retained by such planning board or zoning board of adjustment.

No casino applicant or licensee shall provide directly or indirectly to any person any complimentary service or discount which is other than such service or discount that is offered to members of the general public in like circumstance.

- o. Any person who, on the effective date of this 1992 amendatory act, P.L.1992, c.9, holds a current and valid plenary junket representative license, a junket representative license with a sole owner-operator endorsement, or a junket enterprise license authorizing the conduct of junket activities, shall be considered licensed in accordance with the provisions of this section and subsection c. of section 92 of P.L.1977, c.110 (C.5:12-92) for the remaining term of his current license. (cf: P.L.1992, c.9, s.12)
- 34. Section 106 of P.L.1977, c.110 (C.5:12-106) is amended to read as follows:
- 106. Casino Employment. a. A casino licensee shall not appoint or employ any person in a position requiring a casino key employee license or a casino employee license [not registered or] not possessing a current and valid license permitting such appointment or employment.
- b. A casino licensee shall, within 24 hours of receipt of written or electronically transferred notice thereof, terminate the appointment or employment of any person whose license [or registration] has been revoked or has expired. A casino licensee shall comply in all respects with any order of the commission imposing limitations or restrictions upon the terms of employment or appointment in the course of any investigation or hearing.
- c. An applicant for or a holder of a casino key employee license or a casino employee licensee whose application is denied or whose licensure is revoked, as the case may be, shall not, in addition to any restrictions imposed by the regulations of the

- 1 commission on a reapplication for licensure, be employed by a
- 2 casino licensee in a position that does not require a license until
- 3 five years have elapsed from the date of the denial or revocation,
- 4 except that the commission may permit such employment upon
- 5 good cause shown.
- 6 (cf: P.L.1993, c.292, s.24)
- 7 35. Section 139 of P.L.1977, c.110 (C.5:12-139) is amended to 8 read as follows:
- 9 139. Casino License Fees. a. The commission shall, by 10 regulation, establish annual fees for the issuance or renewal of 11 casino licenses. The issuance fee shall be based upon the cost of 12 investigation and consideration of the license application and 13 shall be not less than \$200,000.00. The renewal fee shall be based 14 upon the cost of maintaining control and regulatory activities 15 contemplated by this act and shall be not less than \$100,000.00 16 for a one-year casino license and \$200,000.00 for a [two-year]
- four-year casino license.

 b. The Attorney General shall certify to the commission actual
- and prospective costs of the investigative and enforcement functions of the division, which costs shall be the basis, together with the operating expenses of the commission, for the
- establishment of annual license issuance and renewal fees.

 C. A nonrefundable deposit of at least \$100,000,00 s
 - c. A nonrefundable deposit of at least \$100,000.00 shall be required to be posted with each application for a casino license and shall be applied to the initial license fee if the application is approved.
- 27 (cf: P.L.1987, c.348, s.2)

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- 28 36. Section 7 of P.L.1984, c.218 (C.5:12-155) is amended to 29 read as follows:
- The Governor shall designate from among the appointed and
- voting public members, a chairman and a vice chairman of the Casino Reinvestment Development Authority, who shall serve in
- 33 those capacities at the pleasure of the Governor. The powers of
- the Casino Reinvestment Development Authority shall be vested in the members thereof in office from time to time and [six]
- 36 seven voting members of the Casino Reinvestment Development
- 37 Authority shall constitute a quorum at any meeting thereof.
- 38 Action may be taken by motions and resolutions adopted by the
- 39 Casino Reinvestment Development Authority at any meeting
- 40 thereof by the affirmative vote of at least [six] seven members of
- the Casino Reinvestment Development Authority. No vacancy in the membership of the Casino Reinvestment Development
- the membership of the Casino Reinvestment Development Authority shall impair the right of a quorum of the members to
- 44 exercise all the powers and perform all the duties of the Casino
- 45 Deinvestment Development Authority
- 45 Reinvestment Development Authority.
- 46 (cf: P.L.1991, c.219, s.2)
- 37. Section 4 of P.L.1981, c.142 (C.52:13D-17.2) is amended to read as follows:
- 4. a. As used in this section "person" means any State officer or employee subject to financial disclosure by law or executive order and any other State officer or employee with responsibility for matters affecting casino activity; any special State officer or employee with responsibility for matters affecting casino activity; the Governor; any member of the Legislature or any

full-time member of the Judiciary; any full-time professional 1 2 employee of the Office of the Governor, or the Legislature; 3 members of the Casino Reinvestment Development Authority; 4 the head of a principal department; the assistant or deputy heads of a principal department, including all assistant and deputy 5 6 commissioners; the head of any division of a principal 7 department; any member of the governing body, or the municipal 8 judge or the municipal attorney of a municipality wherein a 9 casino is located; any member of or attorney for the planning 10 board or zoning board of adjustment of a municipality wherein a casino is located, or any professional planner, or consultant 11 12 regularly employed or retained by such planning board or zoning 13 board of adjustment.

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No State officer or employee, nor any person, nor any member of the immediate family of any State officer or employee, or person, nor any partnership, firm or corporation with which any such State officer or employee or person is associated or in which he has an interest, nor any partner, officer, director or employee while he is associated with such partnership, firm, or corporation, shall hold, directly or indirectly, an interest in, or hold employment with, or represent, appear for, or negotiate on behalf of, any holder of, or applicant for, a casino license, or any holding or intermediary company with respect thereto, in connection with any cause, application, or matter, except that (1) a State officer or employee other than a State officer or employee included in the definition of person, and (2) a member of the immediate family of a State officer or employee, or of a person, may hold employment with the holder of, or applicant for, a casino license if, in the judgment of the Executive Commission on Ethical Standards, the Joint Legislative Committee on Ethical Standards, or the Supreme Court, as appropriate, such employment will not interfere with the responsibilities of the State officer or employee, or person, and will not create a conflict of interest, or reasonable risk of the public perception of a conflict of interest, on the part of the State officer or employee, or person. No special State officer or employee without responsibility for matters affecting casino activity, excluding those serving in the Departments of Education, Health, Higher Education and Human Services, shall hold, directly or indirectly, an interest in, or represent, appear for, or negotiate on behalf of, any holder of, or applicant for, a casino license, or any holding or intermediary company with respect thereto, in connection with any cause, application, or matter. However, a special State officer or employee without responsibility for matters affecting casino activity may hold employment directly with any holder of or applicant for a casino license or any holding or intermediary company thereof and if so employed may hold, directly or indirectly, an interest in, or represent, appear for, or negotiate on behalf of, his employer, except as otherwise prohibited by law.

c. No person or any member of his immediate family, nor any partnership, firm or corporation with which such person is associated or in which he has an interest, nor any partner, officer, director or employee while he is associated with such

 partnership, firm or corporation, shall, within two years next subsequent to the termination of the office or employment of such person, hold, directly or indirectly, an interest in, or hold employment with, or represent, appear for or negotiate on behalf of, any holder of, or applicant for, a casino license in connection with any cause, application or matter, or any holding or intermediary company with respect to such holder of, or applicant for, a casino license in connection with any phase of casino development, permitting, licensure or any other matter whatsoever related to casino activity, except that:

- (1) a member of the immediate family of a person may hold employment with the holder of, or applicant for, a casino license if, in the judgment of the Executive Commission on Ethical Standards, the Joint Legislative Committee on Ethical Standards, or the Supreme Court, as appropriate, such employment will not interfere with the responsibilities of the person and will not create a conflict of interest, or reasonable risk of the public perception of a conflict of interest, on the part of the person; and
- (2) an employee who is terminated as a result of a reduction in the workforce at the agency where employed, other than an employee who held a managerial or supervisory position at any time during the five years prior to termination of employment, may, at any time prior to the end of the two-year period, accept employment with the holder of, or applicant for, a casino license if, in the judgment of the Executive Commission on Ethical Standards, the Joint Legislative Committee on Ethical Standards, or the Supreme Court, as appropriate, such employment will not create a conflict of interest, or reasonable risk of the public perception of a conflict of interest, on the part of the employee. In no case shall the restrictions of this subsection apply to a secretarial or clerical employee. Nothing herein contained shall alter or amend the post-employment restrictions applicable to members and employees of the Casino Control Commission and employees and agents of the Division of Gaming Enforcement pursuant to subsection b. (2) of section 59 and to section 60 of P.L.1977, c.110 (C.5:12-59 and C.5:12-60).
- d. This section shall not apply to the spouse of a State officer or employee, which State officer or employee is without responsibility for matters affecting casino activity, who becomes the spouse subsequent to the State officer's or employee's appointment or employment as a State officer or employee and who is not individually or directly employed by a holder of, or applicant for, a casino license, or any holding or intermediary company.
- e. The Joint Legislative Committee on Ethical Standards and the Executive Commission on Ethical Standards, as appropriate, shall forthwith determine and publish, and periodically update, a list of those positions in State government with responsibility for matters affecting casino activity.
- f. No person shall solicit or accept, directly or indirectly, any complimentary service or discount from any casino applicant or licensee which he knows or has reason to know is other than a service or discount that is offered to members of the general public in like circumstance.

- g. No person shall influence, or attempt to influence, by use of his official authority, the decision of the commission or the investigation of the division in any application for licensure or in any proceeding to enforce the provisions of this act or the regulations of the commission. Any such attempt shall be promptly reported to the Attorney General; provided, however, that nothing in this section shall be deemed to proscribe a request for information by any person concerning the status of any application for licensure or any proceeding to enforce the provisions of this act or the regulations of the commission.
 - h. Any person who willfully violates the provisions of this section is a disorderly person and shall be subject to a fine not to exceed \$500.00 or imprisonment not to exceed six months, or both.

(cf: P.L.1993, c.292, s.38)

38. (New section) a. There is created and established in the Casino Reinvestment Development Authority a special account to be known as the "Atlantic City Fund." Beginning with Fiscal Year 1994-1995, if the amount of money expended as operating expenses by the Casino Control Commission and the Division of Gaming Enforcement in each fiscal year is less than 1.7% of the gross revenue in that fiscal year, the amount of the difference shall be due and payable to the fund by all casino licensees on the last day of October following the end of that fiscal year, except that in the case of Fiscal Year 1994-1995, the amounts shall be determined on a pro rata basis for the remainder of that fiscal year following the effective date of this act, P.L.). Any amount expended by the commission or the division in connection with the investigation of an application for a casino license other than a casino license existing on the effective date of this act, P.L. , C. (now pending before the Legislature as this bill), shall not be included in the calculation of the commission and division expenditures for the purposes of this

b. Each casino licensee shall pay to the authority for deposit in the fund as the licensee's share of the amount required pursuant to subsection a. of this section an amount equal to its percentage of the total gross revenue of the relevant fiscal year. The amount of the gross revenue and the amount due from each licensee shall be determined and certified by the Casino Control Commission. If a licensee fails to pay the amount due or underpays by an unjustifiable amount, the commission shall impose a fine of 5% for the amount due or of the underpayment for each month or portion thereof the licensee is in default of payment, up to 25% of the amount in default; any fines imposed shall be paid to the authority for deposit in the fund. A casino licensee's obligation to make the payments required by this subsection shall terminate at the end of the 15th year following the commencement of the obligation.

c. The moneys in the fund shall be expended by the authority for economic development projects of a revenue-producing nature that foster the redevelopment of Atlantic City, except for moneys paid by casino licensees that are members of a nonprofit corporation which is established pursuant to section 39 of this

 act. If, however, such a corporation fails to expend moneys in the fund within two years after such moneys are available in the fund, then the authority shall expend the moneys as herein provided.

The moneys may also be expended for appropriate and reasonable administrative expenses incurred in the administration of the fund by the authority or the corporation, as the case may be.

- 39. (New section) a. A nonprofit corporation may be established by the casino licensees in operation on the effective date of this act, P.L. , c. (C.) (now pending before the Legislature as this bill) in accordance with the provisions of Title 15A of the New Jersey Statutes, the "New Jersey Nonprofit Corporation Act," provided that:
- (1) the purpose of the corporation shall be to undertake economic development projects of a revenue-producing nature that foster the redevelopment of Atlantic City;
- (2) the board of trustees shall consist of seven members, one of whom shall be the Chairman of the Casino Reinvestment Development Authority and one of whom shall be the Executive Director of the Casino Reinvestment Development Authority as ex officio and voting members;
- (3) a casino licensee licensed after the effective date of this act may become a member of the corporation; and
- (4) the corporation shall report annually to the Governor and the Legislature on the activities of the corporation.
- b. Upon the establishment of a corporation pursuant to subsection a. of this section, the amount of the moneys in the Atlantic City Fund created pursuant to subsection a. of section 38 of P.L., c. (C.) which were paid by the casino licensees which are members of the corporation shall be made available to the corporation upon certification by the corporation of the project for which the moneys are to be expended and certification of the administrative expenses of the corporation, which shall be in accordance with the provisions of subsection c. of section 38 of that act.
- 40. Sections 8 and 91 of P.L.1977, c.110 (C.5:12-8 and 91) and section 6 of P.L.1991, c.182 (C.5:12-8.1) are repealed.
 - 41. This act shall take effect immediately.

SPON'SORS STATEMENT

The purpose of this bill is to refine the regulation and operation of casinos in New Jersey on the basis of over 16 years of casino experience. This is especially appropriate and important in light of the proliferation of casino gambling in other jurisdictions across the United States. The bill accomplishes these goals by streamlining the regulatory process and further delineating the role and function of the regulators and the role and function of the casinos as privately-owned business enterprises in New Jersey entitled to make business decisions as free as possible from governmental intervention. And underlying this streamlining and delineation is the principle that has guided the casino experience

since its beginning in 1977—maintaining the integrity of casino operations in this State so as to ensure public confidence and trust in the industry.

One of the key provisions of this bill is the elimination of the registration requirement for casino hotel employees and the treatment of those employees like other non-casino employees in this State. This not only saves money and time for the employees and the casino hotels but also enables the regulatory agencies to focus on their primary purpose—regulating casino operations.

A second key provision of the bill is to require the Casino Control Commission and the Division of Gaming Enforcement to be "principally located" in Atlantic City. This ensures that the regulators are aware on a daily basis of the realities of the casino industry, that they are immediately available to carry out their regulatory functions, and that they are readily available to those they regulate.

A third feature of this bill is the removal insofar as possible of the involvement of the regulatory agencies in purely business decisions of the casinos and the elimination insofar as possible of the duplication of efforts by the Casino Control Commission and the Division of Gaming Enforcement. This will enable appropriate business decisions to be made without delay and will contribute to reducing regulatory costs. Any savings that result from the reduction of regulatory costs will be treated in a unique way—instead of simply going back to the casinos, those moneys will go into a fund for financing projects in Atlantic City to improve its appearance and safety and thus make it a more attractive, and therefore more competitive, destination resort.

Among the substantive provisions of the bill are the following:

- 1) remove the involvement of the Casino Control Commission and the Division of Gaming Enforcement from those matters which already fall under the jurisdiction of some other agency (for example, the Department of Community Affairs and local fire officials presently must approve all floor plan changes; therefore, no role is necessary for the commission);
- 2) eliminate the responsibility of the Casino Control Commission to determine the business ability and experience of casino key employees and casino employees, so that its focus is on the integrity of the person;
- 3) remove the authority of the commission to have investigative hearings concerning the "development and well-being" of industries controlled by the Casino Control Act;
- 4) require the commission and the division to make recommendations that promote more efficient operations;
- 5) eliminate pre-approval by the commission of marketing programs of the casinos and of internal controls concerning job descriptions of casino employees;
- 6) eliminate prior approval by the commission of the setting of the denominations of slot machines;
- 7) require 24-hour prior notice, rather than an unspecified prior notice and written approval by the commission, for the movement of gaming equipment into and out of casinos or simulcasting facilities;
 - 8) allow the Division of Gaming Enforcement, which presently

'tests all slot machines to be used in the casinos, to utilize testing laboratories licensed by the commission in order to expedite the approval process if necessary;

- 9) eliminate the requirement that gaming schools be licensed as gaming-related casino service industries;
- 10) require that, rather than all principal employees of gaming-related casino service industries, only those principal employees who have responsibility for services to a casino licensee must meet the qualifications of a casino key employee (the present requirement that the owners and management and supervisory personnel must meet such qualifications remains);
- 11) make junket representatives casino employees rather than casino key employees, and eliminate from the definition of junket representative a person who accompanies a junket in order to monitor or evaluate its participants;
- 12) provide for temporary licensure for all casino employees, not just those in positions not directly related to gaming activity.
- 13) standardize all renewal periods, including casino licenses, at four years for each period;
- 14) exempt lending institutions and insurance companies from the joint and several liability provisions of the Casino Control Act:
- 15) make clear that labor organizations which represent casino hotel employees must still be registered with the Casino Control Commission (even though registration of hotel employees is eliminated) and that the commission retains jurisdiction over those unions;
- 16) make certain changes to facilitate the handling and collection of patron's checks;
- 17) provide for the issuance of credit by a casino under circumstances where it is impossible to complete verification (however, any uncollectible checks resulting from the extension of this credit will not be deducted in the calculation of gross revenue of that casino licensee, upon which revenue the State tax is based);
- allow casinos to establish deposit-only accounts in other jurisdictions to collect payment of checks;
- 19) allow casinos to exclude or eject any person who is known to have been convicted at least once of a crime, disorderly persons offense, or petty disorderly persons offense committed in or on the premises of a casino hotel (presently there must be a minimum of three such convictions), and make clear that casinos can exclude or eject permanently persons who are disruptive, threatening, disorderly, or intoxicated;
- 20) permit merchandise of less than \$5,000 in value to be offered as part of a payoff of a slot machine (it is presently allowed only for merchandise of more than \$5,000 in value);
- 21) eliminate certain junket reports that presently have to be made to the commission;
- 22) prohibit a casino key employee or a casino employee, or an applicant for a license as such an employee, from being employed elsewhere in a casino hotel for five years if the applicant is denied licensure or the employee's license is revoked;
 - 23) make the \$200,000 renewal fee for a casino license

applicable to the new, four-year license;

- 24) establish in the Casino Redevelopment Development Authority the "Atlantic City Fund" which shall be used for economic development projects of a revenue-producing nature which foster the redevelopment of Atlantic City, and specify that all casino licensees will pay into the fund if there are regulatory savings;
- 25) establish as the threshold for determining whether regulatory savings have been made the amount of 1.7% of gross revenue in each fiscal year (if the actual amount expended by the Casino Control Commission and the Division of Gaming Enforcement is less than that amount, the difference is the amount that goes into the Atlantic City Fund);
- 26) permit the establishment of a nonprofit corporation by the casinos to direct the investment of the moneys in the fund, and provide for the CRDA to expend the moneys if such a corporation is not created or those moneys paid to the fund by casinos that are not members of the corporation;
- 27) reduce from four years to two years, and in the case of secretarial and clerical employees eliminate entirely, the post-employment restrictions applicable to commission and division employees other than managers and supervisors (there is no reduction, however, for members of the commission); permit the reduction or elimination of that period if there has been a reduction in force and the Casino Control Commission finds no conflict of interest or appearance of conflict; and permit the reduction or elimination of the post-employment restriction on employment applicable to other State employees, other than managers and supervisors, if there has been a reduction in the workforce of a State agency and if the appropriate ethical standards review body finds no conflict of interest or appearance of conflict;
- 28) permit State officers and employees, other than high-level officers and those officers and employees with responsibility for matters affecting casino activity, to be employed by casinos if the appropriate ethical standards review body determines such employment will not interfere with the person's responsibilities.

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Makes various changes concerning the regulation and operation of da casinos.

ASSEMBLY POLICY AND RULES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 61

STATE OF NEW JERSEY

DATED: NOVEMBER 21, 1994

The Assembly Policy and Rules Committee reports favorably an Assembly Committee Substitute for Assembly, No. 61.

The purpose of this bill is to refine the regulation and operation of casinos in New Jersey on the basis of over 16 years of casino experience. The bill accomplishes these goals by streamlining the regulatory process and further delineating the role and function of the regulators and the role and function of the casinos as privately-owned business enterprises in New Jersey entitled to make business decisions as free as possible from governmental intervention. And underlying this streamlining and delineation is the principle that has guided the casino experience since its beginning in 1977—maintaining the integrity of casino operations in this State so as to ensure public confidence and trust in the industry.

One of the key provisions of this bill is the removal insofar as possible of the involvement of the regulatory agencies in purely business decisions of the casinos and the elimination insofar as possible of the duplication of efforts by the Casino Control Commission and the Division of Gaming Enforcement. This will enable appropriate business decisions to be made without delay and will contribute to reducing regulatory costs. For an eight-year period, any savings that result from the reduction of regulatory costs or an amount based on those savings will, instead of being kept by the casinos, go into a fund for financing economic development projects of a revenue-producing nature which foster the redevelopment of Atlantic City.

A second key provision of the bill is the elimination of the registration requirement for casino hotel employees and the treatment of those employees like other non-casino employees in this State. This not only saves money and time for the employees and the casino hotels but also enables the regulatory agencies to focus on their primary purpose--regulating casino operations.

A third feature of this bill is to require the Casino Control Commission and the Division of Gaming Enforcement to be "principally located" in Atlantic City. This ensures that the regulators are aware on a daily basis of the realities of the casino industry, that they are immediately available to carry out their regulatory functions, and that they are readily available to those they regulate. In the case of the division, it is the understanding and intent of the committee that the director of the division shall have the discretion to implement this goal of being "principally located" in Atlantic City in accordance with the operational needs of the division.

- Among the substantive provisions of the bill are the following:
- 1) remove the involvement of the Casino Control Commission and the Division of Gaming Enforcement from those matters which already fall under the jurisdiction of some other agency (for example, the Department of Community Affairs and local fire officials presently must approve all floor plan changes; therefore, no role is necessary for the commission);
- 2) eliminate the responsibility of the Casino Control Commission to determine the business ability and experience of casino key employees and casino employees, so that its focus is on the integrity of the person;
- 3) remove the authority of the commission to have investigative hearings concerning the "development and well-being" of industries controlled by the Casino Control Act;
- 4) require the commission and the division to make recommendations that promote more efficient operations;
- 5) eliminate pre-approval by the commission of marketing programs of the casinos and of internal controls concerning job descriptions of casino personnel;
- 6) eliminate prior approval by the commission of the setting of the denominations of slot machines;
- 7) require 24-hour prior notice, rather than an unspecified prior notice and written approval by the commission, for the movement of gaming equipment into and out of casinos or simulcasting facilities;
- 8) allow the Division of Gaming Enforcement, which presently tests all slot machines to be used in the casinos, to utilize testing laboratories licensed by the commission in order to expedite the approval process if necessary;
- 9) require that, rather than all principal employees of gaming-related casino service industries, only those principal employees who have responsibility for services to a casino licensee must meet the qualifications of a casino key employee (the present requirement that the owners and management and supervisory personnel must meet such qualifications remains);
- 10) eliminate the requirement that the director, instructors, and principal employees of gaming schools be licensed under the standards for qualification as casino employees (however, owners, management and supervisory personnel, and principal employees who have responsibility for services to a casino licensee must qualify under the standards for casino key employees);
- 11) make junket representatives casino employees rather than casino key employees, and eliminate from the definition of junket representative a person who accompanies a junket in order to monitor or evaluate its participants;
- 12) provide for temporary licensure for all casino employees, not just those in positions not directly related to gaming activity;
- 13) standardize the renewal periods for licenses at four years for each period, except for casino licenses, which shall be <u>up to</u> four years;
- 14) exempt lending institutions, insurance companies, and State and local government from the joint and several liability provisions of the Casino Control Act;

- 15) make clear that labor organizations which represent casino hotel employees must still be registered with the Casino Control Commission (even though registration of hotel employees is eliminated) and that the commission retains jurisdiction over those unions;
- 16) make certain changes to facilitate the handling and collection of patron's checks;
- 17) provide for the issuance of credit by a casino under circumstances where it is impossible to complete verification (however, any uncollectible checks resulting from the extension of this credit will not be deducted in the calculation of gross revenue of that casino licensee, upon which revenue the State tax is based);
- 18) allow casinos to establish deposit-only accounts in other jurisdictions to collect payment of checks;
- 19) allow casinos to exclude or eject any person who is known to have been convicted at least once of a crime, disorderly persons offense, or petty disorderly persons offense committed in or on the premises of a casino hotel (presently there must be a minimum of three such convictions), and make clear that casinos can exclude or eject permanently persons who are disruptive, threatening, disorderly, or intoxicated;
- 20) permit merchandise of less than \$5,000 in value to be offered as part of a payoff of a slot machine (it is presently allowed only for merchandise of more than \$5,000 in value);
- 21) eliminate certain junket reports that presently have to be made to the commission;
- 22) prohibit a casino key employee or a casino employee, or an applicant for a license as such an employee, from being employed elsewhere in a casino hotel for five years if the applicant is denied licensure or the employee's license is revoked;
- 23) make the \$200,000 renewal fee for a casino license applicable to a four-year casino license;
- 24) eliminate the limit of three casino licenses per person and, instead, prohibit the issuance of a casino license to a person if the commission determines that the issuance results in "undue economic concentration in Atlantic City operations by that person";
- 25) permit certain hotel rooms in existence on June 29, 1991 to be used in the calculation to determine permissible casino space in certain casino hotels;
- 26) permit a casino hotel to have 60,000 square feet of casino space for its first 500 hotel rooms, rather than 50,000 square feet (the maximum casino space remains at 200,000 square feet);
- 27) establish in the Casino Reinvestment Development Authority the "Atlantic City Fund" which shall be used for economic development projects of a revenue-producing nature which foster the redevelopment of Atlantic City;
- 28) require that any regulatory savings realized in funding the commission and division in the four fiscal years beginning with Fiscal Year 1995-1996 be paid into the fund and that the average amount of the savings in those four years be paid into the fund for each of the four fiscal years beginning with FY 1999-2000 (the amount of the regulatory savings will be the difference

etween \$57,300,000 and the amount expended by the commission and division in operating expenses);

- 29) extend the present 25-year obligation of a casino licensee to pay the investment alternative tax to 30 years; re-allocate for the next five years the moneys allocated to North Jersey into the Atlantic City Fund; provide that North Jersey receive 35% of all proceeds in years 26-30 of a licensee's obligation; and provide that the remaining amount in years 26-30 go into the fund:
- 30) reduce from four years to two years, and in the case of secretarial and clerical employees eliminate entirely, the post-employment restrictions applicable to commission and division employees other than managers and supervisors (there is no reduction, however, for members of the commission); permit the reduction or elimination of that period if there has been a reduction in force and the Casino Control Commission finds no conflict of interest or appearance of conflict; and permit the reduction or elimination of the post-employment restriction on employment applicable to other State employees, other than managers and supervisors, if there has been a reduction in the workforce of a State agency and if the appropriate ethical standards review body finds no conflict of interest or appearance of conflict:
- 31) permit State officers and employees, other than high-level officers and those officers and employees with responsibility for matters affecting casino activity, to be employed by casinos if the appropriate ethical standards review body determines such employment will not interfere with the person's responsibilities.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 61

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 8, 1994

The Assembly Appropriations Committee reports favorably Assembly Bill No. 61 ACS, with committee amendments.

Assembly Bill No. 61 ACS, as amended, reduces the scope of State regulation of the casino industry, accelerates or eliminates State approval of casino processes and streamlines the regulation of casino licensees by eliminating multiple oversight of the same processes and operations by the Casino Control Commission (CCC), the Division of Gaming Enforcement (DGE) in the Department of Law and Public Safety, and other State agencies.

The bill ends requirements of agency prior approval for certain routine operations, eliminates agency determination of the business qualifications of casino employees, narrows the catagories of employees who must meet the high licensing standards of casino key employees and the catagories of casino service industry employees who must meet the qualifications of casino employees, allows for the privitization of some gaming testing that must now be done by agency employees, and reduces some of the casino employment and post-employment restrictions.

The bill eliminates the three casino-per-person ownership limit and instead limits this based on an undue concentration of ownership standard, and permits a casino to have 60,000 square feet of casino space for its first 500 rooms rather than the current 50,000.

The bill establishes the "Atlantic City Fund" in the Casino Reinvestment Development Authority (CRDA). The fund shall be used for economic development projects of a revenue-producing nature which foster the redevelopment of Atlantic City.

This bill as amended is identical to S-1553 SCS(1R).

FISCAL IMPACT:

The bill provides two sources of revenue for the Atlantic City Fund: 1) savings from the reductions in regulatory costs that will result from the elimination or streamlining of regulatory process and 2) an extension and reallocation of the investment alternative tax.

For the eight fiscal years following enactment of the bill, any savings that result from the reduction of regulatory costs below a fiscal year 1995 anticipated baseline amount, or an amount based on those savings, will be deposited to the fund. The casino industry finances its own regulation through agency fees and, absent the deposit of the regulatory savings into the fund, the saving would be retained by the casinos. Projected savings to be deposited in the three fiscal years following enactment, assuming that no new casinos are opened, are: \$5.9 million-the first year, \$4.0 million-the second year and \$1.8 million-the third year and thereafter.

The bill also extends the obligation of a casino licensee to pay the investment alternative tax from 25 to 30 years. For the five years following enactment of the bill, part of the moneys that are currently allocated to urban areas in North Jersey are reallocated to the Atlantic City Fund. North Jersey would continue to receive the amount it received for calendar year 1993, and the difference between that amount and the amount currently allocated to North Jersey for calendar years 1994 through 1998 would go to the Atlantic City fund. The North Jersey areas will recoup the funds during the five year extension when 35% of the proceeds will be allocated to North Jersey and 65% of the funds will be allocated to the Atlantic City Fund. Projected investment alternative tax allocations to the Atlantic City Fund in the five years after enactment of the bill, assuming no increase in casino gross revenues over the period, are in the range of \$17.5 to \$22.5 million.

Combined deposits to the Atlantic City Fund over the eight years following enactment of the bill are \$39.5 to \$44.5 million. There will be additional allocations of investment alternative tax revenue to the Atlantic city fund in years 26 through 30 of the tax.

COMMITTEE AMENDMENTS:

The committee amendments:

- (1) provide that instead of all CRDA money for North Jersey being reallocated to the Atlantic City Fund for five years, North Jersey would continue to receive the amount it received for calendar year 1993;
- (2) clarify that the moneys in the Atlantic City Fund cannot be used for the construction or renovation of casino hotels;
- (3) require that the CRDA provide the chairs of the Senate Budget and Appropriations Committee and the Assembly Appropriations Committee at least 30 days before the authority votes on an application for funding the project from the Atlantic City Fund all relevant information concerning a project;
- (4) retain the registration requirement for casino hotel employees whose work requires access to the casino, the casino simulcasting facility, or the restricted casino area;
- (5) make certain changes regarding the commission's issuance of statements of compliance with respect to a person meeting eligibility criteria for licensure or qualification status to clarify that the commission may require requests for such a statement to be supported by a petition demonstrating that the applicant intends, if found qualified, to actually engage in the business or activity which would require licensure or qualification, that the reestablishment of qualification is necessary if there are changes in any material facts, that there is a continuing obligation to provide additional information required while the compliance statement is in effect, and that the commission may refuse to issue a statement of compliance;
- (6) require the CCC and the DGE to report to the Legislature and the Governor, on the basis of the first year's experience after the effective date of this act, on the impact of the changes in the regulation and operation of casinos; and
- (7) change certain post-employment restrictions to commission and division employees, and other State employees, who held "managerial or supervisory" positions to make those certain restrictions apply only to employees who held "policy-making management" positions.