#### LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

(Victim impact evidence--sentencing)

NJSA:

2C:11-3

LAWS OF:

1995

CHAPTER:

123

BILL NO:

S1728

SPONSOR(S):

Inverso

DATE INTRODUCED:

January 23, 1995

COMMITTEE:

ASSEMBLY:

Judiciary

SENATE:

Law & Public Safety

AMENDED DURING PASSAGE:

No

DATE OF PASSAGE:

ASSEMBLY:

May 22, 1995

SENATE:

March 30, 1995

DATE OF APPROVAL:

June 19, 1995

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

es

COMMITTEE STATEMENT:

ASSEMBLY:

Yes

SENATE:

Yes

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

No

See newspaper clippings -- attached:

"Victim testimony legislation signed," 6-20-95, Home News.

"Crime victims surviving relatives now allowed to have their say," 6-20-95, Star Ledger.

"Victims families allowed to speak..., " 6-20-95, Courier News.

KBG:pp

#### SENATE COMMITTEE SUBSTITUTE FOR

## SENATE, No. 1728

## STATE OF NEW JERSEY

#### ADOPTED MARCH 20, 1995

#### Sponsored by Senators INVERSO and KOSCO

| 1 | AN ACT  | concerning | victim | impact | statements | at | the | death |
|---|---|------------|--------|--------|------------|----|-----|-------|
| 2 | penalty sentencing proceeding and amending N.J.S.2C:11-3. |            |        |        |            |    |     |       |

 BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. N.J.S.2C:11-3 is amended to read as follows:
- 7 2C:11-3. Murder.
  - a. Except as provided in N.J.S.2C:11-4 criminal homicide constitutes murder when:
  - (1) The actor purposely causes death or serious bodily injury resulting in death; or
  - (2) The actor knowingly causes death or serious bodily injury resulting in death; or
  - (3) It is committed when the actor, acting either alone or with one or more other persons, is engaged in the commission of, or an attempt to commit, or flight after committing or attempting to commit robbery, sexual assault, arson, burglary, kidnapping or criminal escape, and in the course of such crime or of immediate flight therefrom, any person causes the death of a person other than one of the participants; except that in any prosecution under this subsection, in which the defendant was not the only participant in the underlying crime, it is an affirmative defense that the defendant:
  - (a) Did not commit the homicidal act or in any way solicit, request, command, importune, cause or aid the commission thereof; and
  - (b) Was not armed with a deadly weapon, or any instrument, article or substance readily capable of causing death or serious physical injury and of a sort not ordinarily carried in public places by law-abiding persons; and
  - (c) Had no reasonable ground to believe that any other participant was armed with such a weapon, instrument, article or substance; and
  - (d) Had no reasonable ground to believe that any other participant intended to engage in conduct likely to result in death or serious physical injury.
  - b. Murder is a crime of the first degree but a person convicted of murder shall be sentenced, except as provided in subsection c. of this section, by the court to a term of 30 years, during which the person shall not be eligible for parole or to a specific term of years which shall be between 30 years and life imprisonment of which the person shall serve 30 years before being eligible for parole.

EXPLANATION—-Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- c. Any person convicted under subsection a.(1) or (2) who committed the homicidal act by his own conduct; or who as an accomplice procured the commission of the offense by payment or promise of payment of anything of pecuniary value; or who, as a leader of a narcotics trafficking network as defined in N.J.S.2C:35-3 and in furtherance of a conspiracy enumerated in N.J.S.2C:35-3, commanded or by threat or promise solicited the commission of the offense, shall be sentenced as provided hereinafter:
  - (1) The court shall conduct a separate sentencing proceeding to determine whether the defendant should be sentenced to death or pursuant to the provisions of subsection b. of this section.

Where the defendant has been tried by a jury, the proceeding shall be conducted by the judge who presided at the trial and before the jury which determined the defendant's guilt, except that, for good cause, the court may discharge that jury and conduct the proceeding before a jury empaneled for the purpose of the proceeding. Where the defendant has entered a plea of guilty or has been tried without a jury, the proceeding shall be conducted by the judge who accepted the defendant's plea or who determined the defendant's guilt and before a jury empaneled for the purpose of the proceeding. On motion of the defendant and with consent of the prosecuting attorney the court may conduct a proceeding without a jury. Nothing in this subsection shall be construed to prevent the participation of an alternate juror in the sentencing proceeding if one of the jurors who rendered the guilty verdict becomes ill or is otherwise unable to proceed before or during the sentencing proceeding.

- (2) (a) At the proceeding, the State shall have the burden of establishing beyond a reasonable doubt the existence of any aggravating factors set forth in paragraph (4) of this subsection. The defendant shall have the burden of producing evidence of the existence of any mitigating factors set forth in paragraph (5) of this subsection but shall not have a burden with regard to the establishment of a mitigating factor.
- (b) The admissibility of evidence offered by the State to establish any of the aggravating factors shall be governed by the rules governing the admission of evidence at criminal trials. The defendant may offer, without regard to the rules governing the admission of evidence at criminal trials, reliable evidence relevant to any of the mitigating factors. If the defendant produces evidence in mitigation which would not be admissible under the rules governing the admission of evidence at criminal trials, the State may rebut that evidence without regard to the rules governing the admission of evidence at criminal trials.
- (c) Evidence admitted at the trial, which is relevant to the aggravating and mitigating factors set forth in paragraphs (4) and (5) of this subsection, shall be considered without the necessity of reintroducing that evidence at the sentencing proceeding; provided that the fact finder at the sentencing proceeding was present as either the fact finder or the judge at the trial.
- (d) The State and the defendant shall be permitted to rebut any evidence presented by the other party at the sentencing proceeding and to present argument as to the adequacy of the

evidence to establish the existence of any aggravating or mitigating factor.

- (e) Prior to the commencement of the sentencing proceeding, or at such time as he has knowledge of the existence of an aggravating factor, the prosecuting attorney shall give notice to the defendant of the aggravating factors which he intends to prove in the proceeding.
- (f) Evidence offered by the State with regard to the establishment of a prior homicide conviction pursuant to paragraph (4)(a) of this subsection may include the identity and age of the victim, the manner of death and the relationship, if any, of the victim to the defendant.
- (3) The jury or, if there is no jury, the court shall return a special verdict setting forth in writing the existence or nonexistence of each of the aggravating and mitigating factors set forth in paragraphs (4) and (5) of this subsection. If any aggravating factor is found to exist, the verdict shall also state whether it outweighs beyond a reasonable doubt any one or more mitigating factors.
- (a) If the jury or the court finds that any aggravating factors exist and that all of the aggravating factors outweigh beyond a reasonable doubt all of the mitigating factors, the court shall sentence the defendant to death.
- (b) If the jury or the court finds that no aggravating factors exist, or that all of the aggravating factors which exist do not outweigh all of the mitigating factors, the court shall sentence the defendant pursuant to subsection b.
- (c) If the jury is unable to reach a unanimous verdict, the court shall sentence the defendant pursuant to subsection b.
- (4) The aggravating factors which may be found by the jury or the court are:
- (a) The defendant has been convicted, at any time, of another murder. For purposes of this section, a conviction shall be deemed final when sentence is imposed and may be used as an aggravating factor regardless of whether it is on appeal;
- (b) In the commission of the murder, the defendant purposely or knowingly created a grave risk of death to another person in addition to the victim;
- (c) The murder was outrageously or wantonly vile, horrible or inhuman in that it involved torture, depravity of mind, or an aggravated assault to the victim;
- (d) The defendant committed the murder as consideration for the receipt, or in expectation of the receipt of anything of pecuniary value;
- (e) The defendant procured the commission of the offense by payment or promise of payment of anything of pecuniary value;
- (f) The murder was committed for the purpose of escaping detection, apprehension, trial, punishment or confinement for another offense committed by the defendant or another;
- (g) The offense was committed while the defendant was engaged in the commission of, or an attempt to commit, or flight after committing or attempting to commit murder, robbery, sexual assault, arson, burglary or kidnapping;
  - (h) The defendant murdered a public servant, as defined in

- N.J.S.2C:27-1, while the victim was engaged in the performance of his official duties, or because of the victim's status as a public servant;
  - (i) The defendant: (i) as a leader of a narcotics trafficking network as defined in N.J.S.2C:35-3 and in furtherance of a conspiracy enumerated in N.J.S.2C:35-3, committed, commanded or by threat or promise solicited the commission of the offense or (ii) committed the offense at the direction of a leader of a narcotics trafficking network as defined in N.J.S.2C:35-3 in furtherance of a conspiracy enumerated in N.J.S.2C:35-3;
  - (j) The homicidal act that the defendant committed or procured was in violation of paragraph (1) of subsection a. of N.J.S.2C:17-2; or
    - (k) The victim was less than 14 years old.

- (5) The mitigating factors which may be found by the jury or the court are:
- (a) The defendant was under the influence of extreme mental or emotional disturbance insufficient to constitute a defense to prosecution;
- (b) The victim solicited, participated in or consented to the conduct which resulted in his death;
  - (c) The age of the defendant at the time of the murder;
- (d) The defendant's capacity to appreciate the wrongfulness of his conduct or to conform his conduct to the requirements of the law was significantly impaired as the result of mental disease or defect or intoxication, but not to a degree sufficient to constitute a defense to prosecution;
- (e) The defendant was under unusual and substantial duress insufficient to constitute a defense to prosecution;
- (f) The defendant has no significant history of prior criminal activity;
- (g) The defendant rendered substantial assistance to the State in the prosecution of another person for the crime of murder; or
- (h) Any other factor which is relevant to the defendant's character or record or to the circumstances of the offense.
- (6) When a defendant at a sentencing proceeding presents evidence of defendant's character or record pursuant to subparagraph (h) of paragraph (5) of this subsection, the State may present evidence of the murder victim's character and background and of the impact of the murder on the victim's survivors. If the jury finds that the State has proven at least one aggravating factor beyond a reasonable doubt and the jury finds the existence of a mitigating factor pursuant to subparagraph (h) of paragraph (5) of this subsection, the jury may consider the victim and survivor evidence presented by the State pursuant to this paragraph in determining the appropriate weight to give mitigating evidence presented pursuant to subparagraph (h) of paragraph (5) of this subsection.
- d. The sentencing proceeding set forth in subsection c. of this section shall not be waived by the prosecuting attorney.
- e. Every judgment of conviction which results in a sentence of death under this section shall be appealed, pursuant to the Rules of Court, to the Supreme Court. Upon the request of the defendant, the Supreme Court shall also determine whether the

sentence is disproportionate to the penalty imposed in similar 1 2 considering both the crime and the defendant. Proportionality review under this section shall be limited to a 3 4 comparison of similar cases in which a sentence of death has been imposed under subsection c. of this section. In any instance in 5 which the defendant fails, or refuses to appeal, the appeal shall 6 be taken by the Office of the Public Defender or other counsel 7 8 appointed by the Supreme Court for that purpose.

- f. Prior to the jury's sentencing deliberations, the trial court shall inform the jury of the sentences which may be imposed pursuant to subsection b. of this section on the defendant if the defendant is not sentenced to death. The jury shall also be informed that a failure to reach a unanimous verdict shall result in sentencing by the court pursuant to subsection b.
- g. A juvenile who has been tried as an adult and convicted of murder shall not be sentenced pursuant to the provisions of subsection c. but shall be sentenced pursuant to the provisions of subsection b. of this section.
- h. In a sentencing proceeding conducted pursuant to this section, no evidence shall be admissible concerning the method or manner of execution which would be imposed on a defendant sentenced to death.
- i. For purposes of this section the term "homicidal act" shall mean conduct that causes death or serious bodily injury resulting in death.

(cf: P.L.1994, c.132, s.1)

2. This act shall take effect immediately.

2930

9

10

11 12

13 14

15

16

17 18

19

20

2122

2324

25 26

2728

31 32

33

Permits prosecutor to introduce victim impact evidence at the separate sentencing phase of a death penalty trial.

## SENATE, No. 1728

### STATE OF NEW JERSEY

#### INTRODUCED JANUARY 23, 1995

#### By Senator INVERSO

1 AN ACT concerning statements by relatives of certain murder 2 victims at the death penalty sentencing proceeding and 3 amending N.J.S.2C:11-3 and P.L.1985, c.404.

 BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. N.J.S.2C:11-3 is amended to read as follows:
- 8 2C:11-3. Murder.
  - a. Except as provided in N.J.S.2C:11-4 criminal homicide constitutes murder when:
  - (1) The actor purposely causes death or serious bodily injury resulting in death; or
  - (2) The actor knowingly causes death or serious bodily injury resulting in death; or
  - (3) It is committed when the actor, acting either alone or with one or more other persons, is engaged in the commission of, or an attempt to commit, or flight after committing or attempting to commit robbery, sexual assault, arson, burglary, kidnapping or criminal escape, and in the course of such crime or of immediate flight therefrom, any person causes the death of a person other than one of the participants; except that in any prosecution under this subsection, in which the defendant was not the only participant in the underlying crime, it is an affirmative defense that the defendant:
  - (a) Did not commit the homicidal act or in any way solicit, request, command, importune, cause or aid the commission thereof; and
  - (b) Was not armed with a deadly weapon, or any instrument, article or substance readily capable of causing death or serious physical injury and of a sort not ordinarily carried in public places by law-abiding persons; and
  - (c) Had no reasonable ground to believe that any other participant was armed with such a weapon, instrument, article or substance; and
  - (d) Had no reasonable ground to believe that any other participant intended to engage in conduct likely to result in death or serious physical injury.
  - b. Murder is a crime of the first degree but a person convicted of murder shall be sentenced, except as provided in subsection c. of this section, by the court to a term of 30 years, during which the person shall not be eligible for parole or to a specific term of years which shall be between 30 years and life imprisonment of which the person shall serve 30 years before being eligible for parole.

 $\hbox{\it EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. } \\$ 

- c. Any person convicted under subsection a.(1) or (2) who committed the homicidal act by his own conduct; or who as an accomplice procured the commission of the offense by payment or promise of payment of anything of pecuniary value; or who, as a leader of a narcotics trafficking network as defined in N.J.S.2C:35-3 and in furtherance of a conspiracy enumerated in N.J.S.2C:35-3, commanded or by threat or promise solicited the commission of the offense, shall be sentenced as provided hereinafter:
- (1) The court shall conduct a separate sentencing proceeding to determine whether the defendant should be sentenced to death or pursuant to the provisions of subsection b. of this section.

Where the defendant has been tried by a jury, the proceeding shall be conducted by the judge who presided at the trial and before the jury which determined the defendant's guilt, except that, for good cause, the court may discharge that jury and conduct the proceeding before a jury empaneled for the purpose of the proceeding. Where the defendant has entered a plea of guilty or has been tried without a jury, the proceeding shall be conducted by the judge who accepted the defendant's plea or who determined the defendant's guilt and before a jury empaneled for the purpose of the proceeding. On motion of the defendant and with consent of the prosecuting attorney the court may conduct a proceeding without a jury. Nothing in this subsection shall be construed to prevent the participation of an alternate juror in the sentencing proceeding if one of the jurors who rendered the guilty verdict becomes ill or is otherwise unable to proceed before or during the sentencing proceeding.

- (2) (a) At the proceeding, the State shall have the burden of establishing beyond a reasonable doubt the existence of any aggravating factors set forth in paragraph (4) of this subsection. The defendant shall have the burden of producing evidence of the existence of any mitigating factors set forth in paragraph (5) of this subsection but shall not have a burden with regard to the establishment of a mitigating factor.
- (b) The admissibility of evidence offered by the State to establish any of the aggravating factors shall be governed by the rules governing the admission of evidence at criminal trials. The defendant may offer, without regard to the rules governing the admission of evidence at criminal trials, reliable evidence relevant to any of the mitigating factors. If the defendant produces evidence in mitigation which would not be admissible under the rules governing the admission of evidence at criminal trials, the State may rebut that evidence without regard to the rules governing the admission of evidence at criminal trials.
- (c) Evidence admitted at the trial, which is relevant to the aggravating and mitigating factors set forth in paragraphs (4) and (5) of this subsection, shall be considered without the necessity of reintroducing that evidence at the sentencing proceeding; provided that the fact finder at the sentencing proceeding was present as either the fact finder or the judge at the trial.
- (d) The State and the defendant shall be permitted to rebut any evidence presented by the other party at the sentencing proceeding and to present argument as to the adequacy of the

evidence to establish the existence of any aggravating or mitigating factor.

- (e) Prior to the commencement of the sentencing proceeding, or at such time as he has knowledge of the existence of an aggravating factor, the prosecuting attorney shall give notice to the defendant of the aggravating factors which he intends to prove in the proceeding.
- (f) Evidence offered by the State with regard to the establishment of a prior homicide conviction pursuant to paragraph (4)(a) of this subsection may include the identity and age of the victim, the manner of death and the relationship, if any, of the victim to the defendant.
- (g) In addition to offering evidence establishing the aggravating factors, the State shall be permitted to offer testimony by the relatives of the victim as to the impact of the death of the victim on them.
- (3) The jury or, if there is no jury, the court shall return a special verdict setting forth in writing the existence or nonexistence of each of the aggravating and mitigating factors set forth in paragraphs (4) and (5) of this subsection. If any aggravating factor is found to exist, the verdict shall also state whether it outweighs beyond a reasonable doubt any one or more mitigating factors.
- (a) If the jury or the court finds that any aggravating factors exist and that all of the aggravating factors outweigh beyond a reasonable doubt all of the mitigating factors, the court shall sentence the defendant to death.
- (b) If the jury or the court finds that no aggravating factors exist, or that all of the aggravating factors which exist do not outweigh all of the mitigating factors, the court shall sentence the defendant pursuant to subsection b.
- (c) If the jury is unable to reach a unanimous verdict, the court shall sentence the defendant pursuant to subsection b.
- (4) The aggravating factors which may be found by the jury or the court are:
- (a) The defendant has been convicted, at any time, of another murder. For purposes of this section, a conviction shall be deemed final when sentence is imposed and may be used as an aggravating factor regardless of whether it is on appeal;
- (b) In the commission of the murder, the defendant purposely or knowingly created a grave risk of death to another person in addition to the victim:
- (c) The murder was outrageously or wantonly vile, horrible or inhuman in that it involved torture, depravity of mind, or an aggravated assault to the victim;
- (d) The defendant committed the murder as consideration for the receipt, or in expectation of the receipt of anything of pecuniary value;
- (e) The defendant procured the commission of the offense by payment or promise of payment of anything of pecuniary value;
- (f) The murder was committed for the purpose of escaping detection, apprehension, trial, punishment or confinement for another offense committed by the defendant or another;
  - (g) The offense was committed while the defendant was

engaged in the commission of, or an attempt to commit, or flight after committing or attempting to commit murder, robbery, sexual assault, arson, burglary or kidnapping;

- (h) The defendant murdered a public servant, as defined in N.J.S.2C:27-1, while the victim was engaged in the performance of his official duties, or because of the victim's status as a public servant;
- (i) The defendant: (i) as a leader of a narcotics trafficking network as defined in N.J.S.2C:35-3 and in furtherance of a conspiracy enumerated in N.J.S.2C:35-3, committed, commanded or by threat or promise solicited the commission of the offense or (ii) committed the offense at the direction of a leader of a narcotics trafficking network as defined in N.J.S.2C:35-3 in furtherance of a conspiracy enumerated in N.J.S.2C:35-3;
- (j) The homicidal act that the defendant committed or procured was in violation of paragraph (1) of subsection a. of N.J.S.2C:17-2; or
  - (k) The victim was less than 14 years old.

- (5) The mitigating factors which may be found by the jury or the court are:
- (a) The defendant was under the influence of extreme mental or emotional disturbance insufficient to constitute a defense to prosecution;
- (b) The victim solicited, participated in or consented to the conduct which resulted in his death;
  - (c) The age of the defendant at the time of the murder;
- (d) The defendant's capacity to appreciate the wrongfulness of his conduct or to conform his conduct to the requirements of the law was significantly impaired as the result of mental disease or defect or intoxication, but not to a degree sufficient to constitute a defense to prosecution;
- (e) The defendant was under unusual and substantial duress insufficient to constitute a defense to prosecution;
- (f) The defendant has no significant history of prior criminal activity;
- (g) The defendant rendered substantial assistance to the State in the prosecution of another person for the crime of murder; or
- (h) Any other factor which is relevant to the defendant's character or record or to the circumstances of the offense.
- d. The sentencing proceeding set forth in subsection c. of this section shall not be waived by the prosecuting attorney.
- e. Every judgment of conviction which results in a sentence of death under this section shall be appealed, pursuant to the Rules of Court, to the Supreme Court. Upon the request of the defendant, the Supreme Court shall also determine whether the sentence is disproportionate to the penalty imposed in similar cases, considering both the crime and the defendant. Proportionality review under this section shall be limited to a comparison of similar cases in which a sentence of death has been imposed under subsection c. of this section. In any instance in which the defendant fails, or refuses to appeal, the appeal shall be taken by the Office of the Public Defender or other counsel appointed by the Supreme Court for that purpose.
  - f. Prior to the jury's sentencing deliberations, the trial court

- shall inform the jury of the sentences which may be imposed pursuant to subsection b. of this section on the defendant if the defendant is not sentenced to death. The jury shall also be informed that a failure to reach a unanimous verdict shall result in sentencing by the court pursuant to subsection b.
  - g. A juvenile who has been tried as an adult and convicted of murder shall not be sentenced pursuant to the provisions of subsection c. but shall be sentenced pursuant to the provisions of subsection b. of this section.
- h. In a sentencing proceeding conducted pursuant to this section, no evidence shall be admissible concerning the method or manner of execution which would be imposed on a defendant sentenced to death.
- i. For purposes of this section the term "homicidal act" shall mean conduct that causes death or serious bodily injury resulting in death.
- 17 (cf: P.L.1994, c.132, s.1)

- 2. Section 6 of P.L.1985, c.404 (C.52:4B-44) is amended to read as follows:
  - 6. a. The Attorney General shall, through the Office of Victim-Witness Advocacy in the Division of Criminal Justice in the Department of Law and Public Safety and in consultation with the county prosecutors, promulgate standards for law enforcement agencies to ensure that the rights of crime victims are enforced.
  - b. The standards shall require that the Office of Victim-Witness Advocacy in the Division of Criminal Justice and each county prosecutor's office provide the following services upon request for victims and witnesses involved in the prosecution of a case:
  - (1) Orientation information about the criminal justice system and the victim's and witness's role in the criminal justice process;
  - (2) Notification of any change in the case status and of final disposition;
  - (3) Information on crime prevention and on available responses to witness intimidation;
  - (4) Information about available services to meet needs resulting from the crime and referrals to service agencies, where appropriate;
  - (5) Advance notice of the date, time and place of the defendant's initial appearance before a judicial officer, submission to the court of any plea agreement, the trial and sentencing;
    - (6) Advance notice of when presence in court is not needed;
  - (7) Advice about available compensation, restitution and other forms of recovery and assistance in applying for government compensation;
  - (8) A waiting or reception area separate from the defendant for use during court proceedings;
- 51 (9) An escort or accompaniment for intimidated victims or 52 witnesses during court appearances;
- 53 (10) Information about directions, parking, courthouse and 54 courtroom locations, transportation services and witness fees, in

advance of court appearances;

- (11) Assistance for victims and witnesses in meeting special needs when required to make court appearances, such as transportation and child care arrangements;
- (12) Assistance in making travel and lodging arrangements for out-of-State witnesses;
- (13) Notification to employers of victims and witnesses, if cooperation in the investigation or prosecution causes absence from work;
- (14) Notification of the case disposition, including the trial and sentencing;
- (15) Assistance to victims in submitting a written statement to a representative of the county prosecutor's office about the impact of the crime prior to the prosecutor's final decision concerning whether formal charges will be filed;
- (16) Advice to victims about their right to make a statement about the impact of the crime for inclusion in the presentence report or at time of parole consideration, if applicable;
- (17) Notification to victims of the right to make an in-person statement, prior to sentencing, directly to the sentencing court concerning the impact of the crime; and notification to the relatives of a murder victim of the right to make an in-person statement at the separate sentencing proceeding conducted pursuant to subsection c. of N.J.S.2C:11-3 concerning the impact of the victim's death on the relatives;
- (18) Expediting the return of property when no longer needed as evidence;
- (19) Advise and counsel, or refer for advice or counseling, victims of sexual assault, or other criminal acts involving a risk of transmission of disease, concerning available medical testing and assist such victims, or refer such victims for assistance, in obtaining appropriate testing, counseling and medical care and in making application to the Violent Crimes Compensation Board for compensation for the costs of such testing, counseling and care;
- (20) Assistance to victims in submitting a written impact statement to a representative of the county prosecutor's office concerning the impact of the crime which shall be considered prior to the prosecutor's accepting a negotiated plea agreement containing recommendations as to sentence and assistance to victims in securing an explanation of the terms of any such agreement and the reasons for the agreement; and
- (21) Notification to the victim of the defendant's release from custody which shall include:
- (a) notice of the defendant's escape from custody and return to custody following escape;
- (b) notice of any other release from custody, including placement in an Intensive Supervision Program or other alternative disposition, and any associated conditions of release;
- (c) notice of the filing by an inmate of an application for commutation of sentence pursuant to N.J.S.2A:167-4 and its disposition;
- 53 (d) notice of parole consideration pursuant to provisions of 54 P.L.1979, c.441 (C.30:4-123.45 et seq.); and

- (e) notice of the pending release of an inmate due to expiration of sentence.
- c. In a case involving a victim of aggravated sexual assault or sexual assault as defined in subsection a. or c. of N.J.S.2C:14-2, the Office of Victim-Witness Advocacy or the county prosecutor's office involved in the case shall:
- (1) Notify the victim of the victim's right to obtain an approved serological test for acquired immune deficiency syndrome (AIDS) or infection with the human immunodeficiency virus (HIV) or any other related virus identified as a probable causative agent of AIDS, and assist the victim, or refer the victim for assistance, in obtaining a test and appropriate counseling and medical care;
- (2) Notify the victim of the victim's right to obtain a court order pursuant to subsection a. of section 4 of P.L.1993, c.364 (C.2C:43-2.2) requiring the offender to submit to an approved serological test for acquired immune deficiency syndrome (AIDS) or infection with the human immunodeficiency virus (HIV) or any other related virus identified as a probable causative agent of AIDS in the event that the offender is indicted, formally charged, convicted or adjudicated delinquent;
- (3) Communicate the request of a victim who agrees to seek an order pursuant to subsection a. of section 4 of P.L.1993, c.364 (C.2C:43-2.2) to the prosecutor handling the case and notify the victim or arrange for the victim to be notified of the test result; and
- (4) Assist the victim in applying to the Violent Crimes Compensation Board for compensation for the costs of testing, counseling and medical care.

(cf: P.L.1994, c.131, s.5)

3. This act shall take effect immediately.

#### **STATEMENT**

 This bill permits the relatives of a murder victim to testify at the separate sentencing phase of a murder trial. This separate proceeding is conducted by a judge or a jury after eligible defendants are found guilty of murder to determine if the defendant will be sentenced to death or to a term of imprisonment. This bill permits relatives to testify at this proceeding by amending the murder statute, N.J.S.2C:11-3, to provide that in addition to offering evidence establishing the aggravating factors, the State shall be permitted to offer testimony by the relatives of the victim as to the impact of the death of the victim on them.

The bill also amends the standards which require that the Office of Victim-Witness Advocacy in the Division of Criminal Justice and each county prosecutor's office provide certain services upon request for victims, to include notification to the relatives of a murder victim of the right to make the in-person statement at the separate sentencing proceeding concerning the impact of the victim's death.

Permits relatives of certain murder victims to make a statement at the separate sentencing phase of a death penalty trial.

## ASSEMBLY JUDICIARY, LAW AND PUBLIC SAFETY COMMITTEE

#### STATEMENT TO

## SENATE, No. 1728

### STATE OF NEW JERSEY

**DATED: APRIL 27, 1995** 

The Assembly Judiciary, Law and Public Safety Committee reports favorably Senate Bill No. 1728 (SCS).

In <u>Payne v. Tennessee</u>, 501 U.S.808, 111 S.Ct.2597 (1991), the United States Supreme Court held that the presentation of victim impact evidence is not <u>per se</u> inadmissible in a capital sentencing proceeding, and that "[a] State may legitimately conclude that evidence about the victim and about the impact of the murder on the victim's family is relevant to the jury's decision as to whether or not the death penalty should be imposed."

On November 5, 1991, the New Jersey electorate demonstrated its agreement with <u>Payne</u> by approving N.J.Const., Art.1, para.22, which authorizes the Legislature to protect and enhance the rights of crime victims. In addition, the Legislature has expressly given crime victims and victims' survivors the right to participate and be considered in the sentencing process by enacting P.L.1991, c.44 (amending P.L.1985, c.249; C.52:4B-36). That right is also manifested in N.J.S.2C:44-6, which permits crime victims or their survivors to make a statement for inclusion in the presentence report.

The purpose of this substitute is to effectuate Art. I, para. 22 to the fullest extent permissible under the federal constitution, and to implement the will of the New Jersey electorate with regard to capital prosecutions. When a defendant presents mitigating evidence concerning his character and background, the State would be permitted to respond by introducing victim impact evidence, because such evidence may affect the weight the jury accords the defendant's mitigating evidence. The substitute does not grant the absolute right to testify; rather, the prosecutor would determine what evidence, if any, should be submitted. As with all evidence, victim impact evidence offered by the State must be relevant and reliable.

For purposes of this substitute, "survivor" means the spouse, parent, legal guardian, grandparent, child or sibling of the victim. This interpretation of "survivor" conforms with the definition set forth in Art. I, para. 22.

It is the committee's understanding and intent that the provisions of this substitute are consistent with ruling of the United States Supreme Court in <u>Payne</u>. In that case, the Court said, "the State has a legitimate interest in counteracting the mitigating evidence which the defendant is entitled to put in, by reminding the sentencer that just as the murderer should be considered as an individual, so too the victim is an individual whose death represents a unique loss to society and in particular to his family."

This substitute is identical to the Assembly Committee Substitute for Assembly Bill No. 2441.

#### SENATE LAW AND PUBLIC SAFETY COMMITTEE

#### STATEMENT TO

# SENATE, No. 1728

## STATE OF NEW JERSEY

**DATED: MARCH 20, 1995** 

The Senate Law and Public Safety Committee favorably reports a Senate Committee Substitute for Senate Bill No. 1728.

In <u>Payne v. Tennessee</u>, 501 U.S.808, 111 S.Ct.2597 (1991), the United States Supreme Court held that the presentation of victim impact evidence is not <u>per se</u> inadmissible in a capital sentencing proceeding, and that "[a] State may legitimately conclude that evidence about the victim and about the impact of the murder on the victim's family is relevant to the jury's decision as to whether or not the death penalty should be imposed."

On November 5, 1991, the New Jersey electorate demonstrated its agreement with <u>Payne</u> by approving N.J.Const., Art.1, para.22, which authorizes the Legislature to protect and enhance the rights of crime victims. In addition, the Legislature has expressly given crime victims and victims' survivors the right to participate and be considered in the sentencing process by enacting P.L.1991, c.44 (amending P.L.1985, c.249; C.52:4B-36). That right is also manifested in N.J.S.2C:44-6, which permits crime victims or their survivors to make a statement for inclusion in the presentence report.

The purpose of this bill is to effectuate Art. I, para. 22 to the fullest extent permissible under the federal constitution, and to implement the will of the New Jersey electorate with regard to capital prosecutions. When a defendant presents mitigating evidence concerning his character and background, the State would be permitted to respond by introducing victim impact evidence, because such evidence may affect the weight the jury accords the defendant's mitigating evidence. The bill does not grant the absolute right to testify; rather, the prosecutor would determine what evidence, if any, should be submitted. As with all evidence, victim impact evidence offered by the State must be relevant and reliable.

For purposes of this bill, "survivor" means the spouse, parent, legal guardian, grandparent, child or sibling of the victim. This interpretation of "survivor" conforms with the definition set forth in Art. I, para. 22.

It is the committee's understanding and intent that the provisions of this bill are consistent with ruling of the United States Supreme Court in <u>Payne</u>. In that case, the Court said, "the State has a legitimate interest in counteracting the mitigating evidence which the defendant is entitled to put in, by reminding the sentencer that just as the murderer should be considered as an individual, so too the victim is an individual whose death represents a unique loss to society and in particular to his family."