39:8-4/

LEGISLATIVE HISTORY CHECKLIST

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("Federal Clean Air Act")

NJSA:

39:8-41

LAWS OF:

1995

CHAPTER:

112

BILL NO:

S1700

SPONSOR(S):

Littell and Bennett

DATE INTRODUCED:

December 19, 1994

COMMITTEE:

ASSEMBLY:

SENATE:

Budget, Natural Resources

AMENDED DURING PASSAGE:

No

Senate Committee Substitute

enacted

DATE OF PASSAGE:

ASSEMBLY:

May 1, 1995

SENATE:

March 30, 1995

DATE OF APPROVAL:

June 1, 1995

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

MMITTEE STATEMENT:

ASSEMBLY:

No

SENATE:

Yes

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

Yes

FOLLOWING WERE PRINTED:

REPORTS: HEARINGS: Yes Yes

974.90 New Jersey.

New Jersey. Legislature. Senate.

Committee on Law, Public

A939

Safety and Defense.

1991a Public hearing

Public hearing: motor vehicle inspections, held 2-4-91,

2-25-91, 3-11-91, Trenton.

974.90

New Jersey. Govenor's Management Review Commission.

A939

Report on safety inspections and air emission testing.

1990d December 19, 1990. Trenton, 1990.

See newspaper clippings--attached:

"Exhaust testing of autos bolstered," 6-3-95, Asbury Park Press.

"Tougher DMV tests to aim for clean air," 6-3-95, Home News.

KBG:pp

SENATE, No. 1700

STATE OF NEW JERSEY

ADOPTED FEBRUARY 6, 1995

Sponsored by Senators LITTELL and BENNETT

AN ACT concerning motor vehicle inspection and registration, amending P.L.1994, c.67, the fiscal year 1995 annual appropriations act, and supplementing and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) Sections 1 through 18 of this act shall be known and may be cited as the "Federal Clean Air Mandate Compliance Act."
- 2. (New section) The Legislature finds and declares that the federal Clean Air Act requires states that have been determined to be in nonattainment for certain ambient air quality standards to take extraordinary measures to reduce air emissions; and that among these measures is an enhanced motor vehicle inspection and maintenance program.

The Legislature further finds and declares that the standards established by the United States Environmental Protection Agency are based on computer modeling and not on scientific testing; that the requirements of the Environmental Protection Agency regulations therefore may not achieve the federal emission reduction goals for New Jersey; and that officials of the Environmental Protection Agency are no longer mandating that the State program require the use of the "I/M 240" test and have recently expressed a greater flexibility in allowing states to make certain decisions in the implementation of this enhanced inspection and maintenance program.

The Legislature further finds and declares that the inspection and maintenance program being imposed by the Environmental Protection Agency pursuant to the federal law will be expensive and burdensome on the citizens of this State, but that the alternative to adopting this program is a series of federal sanctions that would result in the loss of federal highway monies, more stringent permitting criteria for industry and the imposition of an air pollution control program by the Environmental Protection Agency.

The Legislature further finds and declares that it would not adopt this enhanced motor vehicle inspection and maintenance program if the federal government were not forcing such action by the threat of the above-mentioned sanctions.

The Legislature further finds and declares that it shall take this opportunity to improve the existing motor vehicle inspection

EXPLANATION--Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

system by authorizing competitive contracting for or privatization of motor vehicle inspections and making other necessary legislative reforms to the provisions of Title 39 of the Revised Statutes.

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The Legislature therefore determines that an enhanced inspection and maintenance program shall be adopted, that this inspection and maintenance program shall be as consumer-friendly as possible and shall not use the "I/M 240" test, except as hereafter specified, and that advanced testing technologies, including but not limited to remote sensing, shall be investigated and used for emission testing to the extent permitted by the Environmental Protection Agency.

3. (New section) As used in chapter 8 of Title 39 of the Revised Statutes:

"Certificate of Approval" means a document, in a form determined by the director, issued in accordance with guidelines set by the division certifying that a motor vehicle complies with the requirements of Title 39 and Title 26 of the Revised Statutes and the regulations regarding the inspection of motor vehicles adopted pursuant thereto;

"Director" means the Director of the Division of Motor Vehicles in the Department of Law and Public Safety;

"Division" means the Division of Motor Vehicles in the Department of Law and Public Safety;

"Federal Clean Air Act" means the federal "Clean Air Act," 42 U.S.C. §7401 et seq., and any subsequent amendments or supplements to that act;

"Gross weight" means gross vehicle weight rating, as that term is defined in section 3 of P.L.1990, c.103 (C.39:3-10.11);

"Official inspection facility" means a test-only inspection facility that is operated by the division or that the State Treasurer has contracted for pursuant to section 4 of P.L. , c.

(C.) (now before the Legislature as this bill); and

"Private inspection facility" means an inspection facility licensed by the director pursuant to section 5 of P.L. , c.

- (C.) (now before the Legislature as this bill).
 - 4. (New section) a. The State Treasurer shall either:
- (1) Assign to the State the full responsibility for the design, construction, renovation, equipment, establishment, maintenance, and operation of official inspection facilities and other aspects of the inspection and maintenance program, including safety inspections;
- (2) Enter into a contract or contracts with a private the construction, contractor or contractors design, for equipment, establishment, renovation, maintenance, operation of official inspection facilities and other aspects of the inspection maintenance program, including inspections; or
- (3) Assign to the State partial responsibility and enter into a contract or contracts with a private contractor or contractors for the remaining responsibility for the design, construction, renovation, equipment, establishment, maintenance, and operation of official inspection facilities and other aspects of the inspection and maintenance program, including safety inspections.

The State Treasurer shall choose one of the options pursuant to this subsection based on a determination of the best interests of the citizens of New Jersey. At least seven business days prior to the award of a contract that includes the operation or maintenance of an official inspection facility pursuant to this section, the State Treasurer shall issue a notice of intent to award the contract and shall submit to the Legislature the notice of intent and a report describing the option chosen, which shall include an economic analysis of the three options listed in this subsection with respect to the operation or maintenance portion of the contract.

- b. (1) A contract authorized by this section may, subject to the provisions of subsection f. of R.S.39:8-2, include the purchase, lease or sale of an interest in real or personal property. The State Treasurer is authorized to exercise all authority of the Directors of the Division of Purchase and Property and of the Division of Building and Construction to award the contract or contracts authorized by this section as a single contract, multiple branch contracts or multiple single contracts. Any contract awarded pursuant to this section shall be awarded in accordance with the provisions of P.L.1954, c.48 (C.52:34-6 et seq.) and any rules and regulations promulgated pursuant to that act. The provisions of R.S.52:32-2 shall not apply to any contract authorized by this section.
- (2) Notwithstanding the provisions of chapter 35 of Title 52 of the Revised Statutes, the State Treasurer is not required to limit bids to persons who are prequalified. The State Treasurer is authorized to require each person who submits a bid for a contract pursuant to this section to submit statements under oath in response to a questionnaire that develops fully that person's financial ability, adequacy of plant and equipment, organization, prior experience and any other facts pertinent and material to qualification, including qualification of any subcontractors, for the contract sought. Any such questionnaire required shall be standardized with respect to, and shall be set forth in, each invitation to bid.
- (3) Any other provision of law to the contrary notwithstanding, and subject to guidelines for conflict of interest established by the Attorney General, for the purposes of this section a State officer or employee or a group of State officers or employees may enter into a contract or contracts as a private contractor. A State officer or employee having any duties or responsibilities in connection with the evaluation or awarding of a contract pursuant to this section shall not individually or through any person or entity acting on behalf of that officer or employee bid on or enter into a contract as a private contractor.
- (4) A contractor for the operation of an official inspection facility, or any of its officers or employees, may not be engaged in the business of selling, maintaining, or repairing motor vehicles or selling motor vehicle replacement or repair parts. A contractor's employees shall not be deemed employees of the State for any purpose.
- c. A contract for the operation of an official inspection facility shall provide for motor vehicle inspection services that

are consumer-friendly to the maximum extent feasible. A contract shall at a minimum specify that:

- (1) New or relocated inspection facilities shall be sited close to population centers, but in locations that remain convenient for suburban and rural residents;
- (2) An inspection facility shall be open for inspections, exclusive of holidays, at least 55 hours each week, including hours prior to 9:00 am or after 5:00 pm on weekdays and hours on the weekend, except that the facility may lessen or expand these hours based on the results of a survey of persons who use the facility for motor vehicle inspections;
- (3) An inspection facility shall maintain a climate-controlled waiting area for persons whose motor vehicles are being inspected;
- (4) At least one lane at each inspection facility shall be reserved to the extent practicable for reinspections, although this lane may be opened to initial inspections whenever there are no reinspections being performed;
- (5) The number of inspection lanes provided for in the contract to be constructed may be increased to meet the standards set by the director pursuant to subsection d. of this section only if the contractor can show that this increase is more cost-effective than extending the hours of operation;
- (6) A toll-free telephone number and a network of computerized signs shall be established, and public service announcements shall be aired to advise motorists of the length of lines at inspection facilities. Periodic surveys concerning hours and methods of operation shall be conducted. Each motor vehicle operator who arrives at a facility for an inspection shall be provided with a written document containing the following statement:

"The motor vehicle emission test being conducted at this facility has been imposed on the residents of this State by an act of the Congress of the United States and the regulations of the United States Environmental Protection Agency."

In addition, the written document shall include the name and address of the Administrator of the federal Environmental Protection Agency and of each member of Congress elected from this State.

A contractor shall spend not less than one percent of its operating budget to provide an ongoing public information program; and

- (7) All qualified full-time employees whose employment with the division is terminated as a result of P.L. , c. (C.) (now before the Legislature as this bill) shall be offered full-time employment. If more than one contract for the operation of official inspection facilities is awarded, each contractor shall offer full-time employment to a percentage of the number of such employees that is equal to the percentage of the total number of inspection lanes that will be operated by that contractor.
- d. The director shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), regulations to establish the conduct of inspections by any person who has

entered into a contract with the State pursuant to subsection a. of this section, and may issue directives or guidelines or enter into contracts or agreements for the oversight and regulation of any person who has entered into a contract with the State pursuant to subsection a. of this section. The director shall establish standards that are designed to achieve average wait times of 30 minutes or less and to keep the overall operating cost of the facilities to a minimum. The director shall develop a system of incentives that are designed to achieve average wait times of 15 minutes or less. Data generated at any official inspection facility shall be the property of the State and shall be fully accessible to the division at any time.

- e. If a dispute over contract compliance, performance or termination cannot be resolved by the State Treasurer and the private contractor pursuant to the procedures set forth in a contract entered into pursuant to the provisions of this section, either party to the contract may file with the Superior Court a request either for an order either to terminate the contract or for an order for other appropriate relief to the dispute. Any provision of N.J.S.59:13-5 to the contrary notwithstanding, the State Treasurer may consent to the filing of such a request prior to the expiration of 90 days from the date that the notice of claim is received. The court may take such action as it may deem necessary to facilitate the expeditious resolution of the dispute and an expeditious response to the request, including ordering the parties to undertake dispute resolution, mediation, or arbitration as provided in N.J.S.59:13-7. Within 90 days after the filing of a request, the court shall either grant the request or deny the request. If the request is granted, the court shall order such appropriate relief measures or remedies as it deems appropriate and necessary.
- f. (1) A person whose employment with the Division of Motor Vehicles is terminated as a result of a contract entered into pursuant to subsection a. of this section, who does not accept an offer of employment with a contractor pursuant to paragraph (7) of subsection c. of this section, and who undergoes counseling pursuant to section 7 of P.L.1992, c.43 (C.34:15D-7), may apply for a training grant pursuant to section 6 of P.L.1992, c.43 (C.34:15D-6).
- (2) Any provision of P.L.1992, c.43 (C.34:15D-1 et al.) to the contrary notwithstanding, the Workforce Development Program in the Department of Labor may provide a training grant to each person who applies pursuant to paragraph (1) of this subsection for a training grant to pay for employment and training services as provided pursuant to section 6 of P.L.1992, c.43 (C.34:15D-6).
- 5. (New section) a. (1) The director, after appropriate inquiry and investigation, may license persons to operate private inspection facilities to inspect initially, reinspect and certify all motor vehicles that are subject to inspection pursuant to R.S.39:8-1. A person shall not be licensed unless qualified to conduct the inspections and reinspections, and in possession of the necessary equipment.
- (2) The director, by regulation with the concurrence of the Department of Environmental Protection, may establish a limited

number of distinct classes of licenses, may restrict the activities authorized by each distinct class of license, including restrictions as to the vehicles that may be inspected or reinspected, and may restrict the services that holders of each class may perform in addition to the activities authorized by the license. These regulations shall permit private inspection facilities to perform initial inspections on motor vehicles four years old or newer and, to the maximum extent feasible, permit private inspection facilities to perform initial inspections on motor vehicles that are more than four years old and to repair and reinspect all motor vehicles.

- b. (1) The director may license as a private inspection facility any person that is the owner or lessee of 10 or more motor vehicles to initially inspect, reinspect and certify vehicles that the person owns or leases.
- (2) The director, by regulation with the concurrence of the Department of Environmental Protection, may restrict the activities authorized by a license issued pursuant to this subsection, including restrictions as to the vehicles that may be inspected or reinspected, and may restrict the services that holders of this license may perform in addition to the activities authorized by the license.
- c. The director shall require a private inspection facility licensee to have in effect at all times liability insurance or such other proof of financial responsibility as the director may prescribe; and may require a performance bond.
- d. The director shall prescribe the form and content of the application for a private inspection facility license, and may charge a nonrefundable application fee not to exceed \$20. The director may charge a license fee, not to exceed \$250, to be paid by a person for each year or part of a year in which that person holds a private inspection facility license. All fees collected pursuant to this subsection shall be paid to the State Treasurer and deposited in the "Motor Vehicle Inspection Fund" established pursuant to subsection j. of R.S.39:8-2.
- 6. (New section) a. Whenever a private inspection facility licensee conducts an initial inspection, the private inspection facility shall either reject the vehicle or certify that the vehicle was inspected pursuant to chapter 8 of Title 39 of the Revised Statutes and was found to conform to the standards established by law and regulation. When a vehicle is reinspected, the private inspection facility licensee shall either reject the vehicle or certify that the items for which a vehicle was initially rejected conform to the standards established by law and regulation. The certification shall be evidenced by a private inspection certificate of approval placed on the vehicle as prescribed by the director.
- b. A private inspection facility licensee may charge an amount approved by and on file with the director for initial inspection, reinspection, and certification of a vehicle, which amount shall be subject to any maximum limits that may be established by the director by regulation. The director may establish maximum amounts that may be charged for initial inspection or reinspection based on the average length of time required to

1 inspect a vehicle or reinspect a specific rejected item.

- c. A private inspection facility licensee shall post a schedule of charges for initial inspection, reinspection and certification in a prominent place on the premises, and shall file a copy thereof with the director.
- d. A private inspection facility licensee shall not require, as a condition of performing an inspection, that any needed repairs or adjustments be done by the licensee or at a specific facility identified by the licensee or by an agent thereof.
- 7. (New section) a. The director shall provide each private inspection facility with as many certificates of approval and rejection stickers as may be required and may charge the private inspection facility licensee a fee of \$1 for each certificate or sticker, which fee shall be refunded for any expired or unused certificates or stickers. All fees collected pursuant to this subsection shall be paid to the State Treasurer and deposited in the "Motor Vehicle Inspection Fund" established pursuant to subsection j. of R.S.39:8-2. Every private inspection facility licensee shall:
- (1) Keep such records of inspections and reinspections and of certificates and stickers issued in such form as the director may determine;
 - (2) Make such records available to the director upon demand;
- (3) Institute such safeguards to secure the certificates and stickers from theft, loss or fraudulent use as the director may prescribe;
- (4) Return any unused expired certificates or stickers to the director; and
- (5) Upon request account to the director for all certificates and stickers.
- b. An owner or operator of a private inspection facility that for any reason, including but not limited to theft, destruction, loss, or damage, does not upon request either promptly return or properly account for a certificate or sticker shall be liable to a civil penalty of not less than \$100 for each such certificate or sticker, to be collected in a civil action commenced by the director. Any penalty imposed pursuant to this subsection may be collected with costs in a summary proceeding pursuant to "the penalty enforcement law," N.J.S. 2A:58-1 et seq. The Superior Court and the municipal court shall have jurisdiction to enforce the provisions of "the penalty enforcement law" in connection with this subsection. Any fine collected pursuant to this subsection shall be paid to the State Treasurer and deposited in the "Motor Vehicle Inspection Fund" established pursuant to subsection j. of R.S.39:8-2.
- 8. (New section) A person who is employed by or under contract with a private inspection facility and who affixes a certificate of approval or a waiver certificate to a motor vehicle without having properly inspected the vehicle or without having determined that the condition of the vehicle conforms to standards established by law or regulation shall be liable to a civil penalty of not less than \$500, to be collected in a civil action commenced by the director. Any penalty imposed pursuant to this section may be collected with costs in a summary proceeding

pursuant to "the penalty enforcement law," N.J.S.2A:58-1 et 1 seq. The Superior Court and the municipal court shall have 2 jurisdiction to enforce the provisions of "the penalty enforcement 3 law" in connection with this section. A private inspection 4 facility licensee shall be severally liable for any violation of this 5 section by any person employed by or under contract with the 6 private inspection facility licensee. Any fine collected pursuant 7 to this section shall be paid to the State Treasurer and deposited 8 in the "Motor Vehicle Inspection Fund" established pursuant to 9 10 subsection j. of R.S.39:8-2.

In addition to any civil penalty imposed, the director may suspend the license of a private inspection facility that violates this section for a period of not less than six months. The director may also file an action in Superior Court to enjoin any violation of this section.

- 9. (New section) a. The director may, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), deny, suspend or revoke a private inspection facility license or refuse renewal thereof for cause, including but not limited to one or more of the following:
- (1) Violation of any provision of P.L., c. (C.) (now before the Legislature as this bill) or of any rule or regulation adopted pursuant thereto;
- (2) Fraud or misrepresentation in securing the license or in the conduct of the licensed activity;
- (3) Making initial inspection or reinspection service charges in excess of those posted on the licensed premises and filed with the director;
 - (4) Conviction of a crime involving fraud or moral turpitude;
- (5) Violation of P.L.1960, c.39 (C.56:8-1 et seq.) or of any regulation adopted thereunder;
- (6) Failure to successfully complete any training or testing requirements that are a prerequisite to licensure;
- (7) Fraudulently, willfully or negligently performing an improper inspection on a motor vehicle;
 - (8) Failure to pay a fee required by law; or
 - (9) Other good cause.

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- b. If the director determines that the public interest requires immediate suspension of a private inspection facility license prior to hearing, the director may do so, provided that the private inspection facility licensee is afforded the opportunity to request in writing a hearing within 10 days of the effective date of the suspension, and an administrative adjudication shall be held as soon thereafter as possible. The ordered suspension shall become final if a written request is not received by the director within 10 days of service of the notice or the scheduled suspension or order of suspension as the case may be. If the director determines it necessary to suspend a license prior to hearing and the private inspection facility licensee files a request for a hearing within the time prescribed by this section, the director may hold a preliminary hearing to determine whether sufficient cause exists to continue such suspension until a plenary hearing can be conducted.
 - 10. (New section) A private inspection facility or an official

- 1 inspection facility shall use emission testing equipment that has 2
 - been certified by the Department of Environmental Protection.
- The Department of Environmental Protection shall adopt 3
- 4 standards for the certification of the equipment, which may
- 5 include but shall not be limited to any of the following:
 - a. An automated system to control test sequencing, the automatic pass or fail decision, and the format for the test report and electronic medium for storage and transmission of test results;
 - b. An exhaust gas analysis portion;
- 11 c. A device to accept and record vehicle identification 12 information:
 - d. A device to provide a printed record of the test results to the owner or lessee; and
 - e. A chassis dynamometer.

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- 11. (New section) All licenses issued pursuant to section 3 of P.L.1975, c.156 (C.39:8-11) shall expire and be of no force and effect on or after January 1, 1996, unless extended by the director. All licensed private inspection centers shall deliver to the director the license, all unused private inspection approval stickers, all inspection records and other items issued to the licensee or required by the director to be kept in connection with the operation of the private inspection center.
- 12. (New section) a. A person shall not conduct any emission inspection required by the director on a motor vehicle unless that person is licensed as an emission inspector by the director. The director may establish a fee not to exceed \$50 for the licensure and relicensure of emission inspectors and shall establish standards and requirements for the licensure and relicensure of emission inspectors including, at a minimum, the successful completion of emission training and testing requirements determined by the director in consultation with the Department of Environmental Protection as a prerequisite to licensing. Any license issued pursuant to this section shall be valid for the period set by the director, which shall not be longer than two years. The successful completion of refresher training and testing, at a minimum, shall be required prior to license renewal. All fees collected pursuant to this subsection shall be turned over to the State Treasurer and deposited in the "Motor Vehicle Inspection Fund" established pursuant to subsection j. of R.S.39:8-2.
- The director may deny, suspend or revoke any license authorized to be issued by this section or refuse renewal thereof for cause, including but not limited to one or more of the following:
- (1) Violation of any provision of P.L. , c. (C. before the Legislature as this bill) or of any regulation adopted pursuant thereto;
- (2) Fraud, misrepresentation or misstatement in securing the license or in the conduct of the licensed activity;
 - (3) Conviction of a crime involving fraud or moral turpitude;
- (4) Violation of P.L.1960, c.39 (C.56:8-1 et seq.) or of any regulation adopted pursuant thereto;
- 53 (5) Failure to successfully complete any training or testing 54 requirements that are a prerequisite to licensure;

- (6) Failure to pay any fee required by law; or
- (7) Other good cause.

- (New section) The director shall adopt, after a. consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, rules and regulations for registration of facilities authorized emission-related repairs on vehicles that fail a required emission test. A facility or business shall not correct, adjust or repair, for compensation, any motor vehicle that has failed an emission test required by the director unless it has first obtained from the director a motor vehicle repair facility registration authorizing the facility or business to repair vehicles that have failed an emission test required by the director. The director may establish an annual registration fee, which shall not exceed \$50, to defray the cost of registering these businesses and facilities. All fees collected pursuant to this section shall be paid to the State Treasurer and deposited in the "Motor Vehicle Inspection Fund" established pursuant to subsection j. of R.S.39:8-2.
 - b. The director may deny, suspend or revoke any registration issued pursuant to this section, or refuse renewal thereof, for performance by a registered business or facility of an improper repair on a motor vehicle or for other good cause.
 - c. The director may establish or approve a repair technician certification program for persons who perform, for compensation, emission-related repairs on vehicles that fail a required emission test.
 - d. The Department of Education, in consultation with the Department of Environmental Protection, shall develop and make available a course of instruction, to be offered at State community colleges and other appropriate educational institutions, for the purpose of training repair technicians in the diagnosis and repair of motor vehicle emission control systems.
 - 14. (New section) A person who displays or causes or permits to be displayed any sign, mark, or advertisement, or otherwise identifies that person as a private inspection facility, a registered motor vehicle repair facility or an emission inspector when not holding a valid license or registration issued by the director, or who transfers or attempts to transfer a valid license or registration, shall be subject to a fine of not less than \$1,000 or imprisonment for not more than 30 days, or both. Any fine collected under the provisions of this section shall be paid to the State Treasurer and deposited in the "Motor Vehicle Inspection Fund" established pursuant to subsection j. of R.S.39:8-2.
 - 15. (New section) The director, either directly or through an agent, may grant a waiver from the requirement that a vehicle satisfy emission standards. A waiver shall be valid for one inspection cycle. The waiver may be issued to any vehicle that cannot successfully pass the emission tests upon reinspection, provided the vehicle owner or lessee demonstrates compliance with the following to the satisfaction of the director or agent:
 - a. All available warranty coverage for vehicle emission systems has been used to obtain needed repairs on the vehicle or written denial of warranty coverage in a form and manner

1 prescribed by the director has been provided; and

- b. The owner has expended, within 30 days prior to an emission test that is failed on or after January 1, 1998 or following the failed emission test, the amount for emission related repairs specified in rules and regulations adopted by the United States Environmental Protection Agency pursuant to the federal Clean Air Act; and
- c. The repairs made on the vehicle were appropriate to the cause of the emission test failure; and
- d. The repairs were made by a registered motor vehicle repair facility or by the owner of the vehicle provided he possesses a nationally recognized certification for emission-related diagnosis and repair; and
- e. The vehicle complies with the safety inspection requirements of this chapter and the rules adopted by the director; and
 - f. Any other requirements established by the director by regulation; and
 - g. Any other requirements established by the Department of Environmental Protection with the concurrence of the director.
 - 16. (New section) The owner or lessee of a motor vehicle that is subject to inspection pursuant to R.S.39:8-1 and that is included in either a "Voluntary Emissions Recall" as defined at 40 C.F.R. §85.1902(d) or any amendment thereto or in a remedial plan determination made pursuant to section 207(c) of the federal Clean Air Act or any amendment thereto, for which owner notification occurs after the effective date of P.L. , c.
 - (C.) (now before the Legislature as this bill), shall obtain the required repairs within the time period established by the director, in consultation with the Department of Environmental Protection, in order to obtain a certificate of approval. The director shall allow the owner or lessee of a motor vehicle which is subject to recall a minimum of 60 days in which to comply with such recall notice. It shall be the responsibility of the owner and lessee of a vehicle to submit proof of required repairs in response to such recall notice in a form and manner determined by the director. The director shall suspend the registration privileges or deny an application for registration for any vehicle that has failed to receive necessary repairs in response to a "Voluntary Emissions Recall" or to a remedial plan determination within the time period established by the director in consultation with the Department of Environmental Protection.
- 17. (New section) The director shall adopt, after consultation with the Department of Environmental Protection and pursuant to the "Administrative Procedure Act," P.L. 1968, c.410 (C.52:14B-1 et seq.), any rules and regulations necessary to implement the provisions of P.L. , c. (C.) (now before the Legislature as this bill) or to place this State in substantial compliance with the motor vehicle emission inspection and maintenance requirements established by federal law, except that these rules and regulations shall not require the use of the "I/M 240" test.
- 18. (New section) The provisions of P.L., c. (C.)(now before the Legislature as this bill) shall not apply to violations

committed prior to its effective date, and prosecutions and dispositions for such violations shall be governed by the prior law, which is continued in effect for that purpose, as if P.L., c. (C.) (now before the Legislature as this bill) were not in force.

19. R.S.39:8-1 is amended to read as follows:

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6 39:8-1. [The director shall require every] a. Every motor 7 vehicle registered in this State which is used over [the highways 8 of this State, except vehicles and traction equipment registered 9 pursuant to R.S.39:3-24 and] any public road, street, or highway 10 or any public or quasi-public property in this State, and every 11 vehicle subject to enhanced inspection and maintenance programs pursuant to 40 C.F.R. § 51.356, except historic motor vehicles 12 registered as such [, to have such motor vehicles], collector 13 motor vehicles designated as such pursuant to this subsection, and 14 those vehicles over 8,500 pounds gross weight that are under the 15 inspection jurisdiction of the Department of Transportation 16 pursuant to Titles 27 and 48 of the Revised Statutes, shall be 17 inspected by designated examiners or at official inspection 18 [stations] facilities to be designated by the director or at licensed 19 private inspection [centers. The director shall have the 20 discretion to determine what motor vehicle equipment shall be 21 22 subject to inspection under the provisions of this chapter] 23 facilities. The director shall adopt rules and regulations establishing a procedure for the designation of motor vehicles as 24 25 collector motor vehicles, which designation shall include consideration by the director of one or more of the following 26 27 factors: the age of the vehicle, the number of such vehicles originally manufactured, the number of such vehicles that are 28 29 currently in use, the total number of miles the vehicle has been 30 driven, the number of miles the vehicle has been driven during 31 the previous year or other period of time determined by the 32 director, and whether the vehicle has a collector classification 33 for insurance purposes.

b. The director shall determine the official inspection facility or private inspection facility at which a motor vehicle, depending upon its characteristics, shall be inspected. The director, with the concurrence of the Department of Environmental Protection, may exclude by regulation from this inspection requirement any category of motor vehicle if good cause for such exclusion exists, unless the exclusion is likely to prevent this State from meeting the applicable performance standard established by the United States Environmental Protection Agency. The director may determine that a vehicle is in compliance with the inspection requirements of this section if the vehicle has been inspected and passed under a similar inspection program of another state, district, or territory of the United States.

47 (cf: P.L.1986, c.22, s.1)

20. R.S.39:8-2 is amended to read as follows:

39:8-2. <u>a.</u> The director may designate and appoint, subject to existing laws, competent examiners of motor vehicles to [examine] <u>conduct examinations</u>, other than the periodic inspections required pursuant to subsection b. of this section, of motor vehicles required to be inspected in accordance with the provisions of this chapter. The examiners may be delegated to

enforce the provisions of the motor vehicle and traffic law.

b. (1) The director [may make] shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations consistent with P.L.1966, c.16 (C.26:2C-8.1 et seq.) and with the requirements of the federal Clean Air Act with respect to the type and character of the inspections to be made, [with respect to] the facility at which the vehicle shall be inspected, the frequency of inspections of [new] motor vehicles and [with respect to] the approval or rejection of motor vehicles as a result of these inspections. [Motorcycles shall be inspected between April 1 and October 31. All other] These rules and regulations shall require the use of inspection tests that are designed to meet the enhanced inspection and maintenance requirements of the federal Clean Air Act and that have been proven to be feasible and effective for the inspection of large numbers of motor vehicles, except that these tests shall not include the "I/M_240" test. Nothing in this subsection shall preclude the use of the "I/M 240" test in sampling for performance evaluations only or the use of the test at the option of a private inspection facility. The rules and regulations may distinguish between vehicles based on model year, type, or other vehicle characteristics in order to facilitate inspections or to comply with the federal Clean Air Act. A low mileage vehicle shall not be subject to a tailpipe inspection test utilizing a dynamometer but may be subject to an idle test and a purge and pressure test. For the purpose of this paragraph, "low mileage vehicle" means a motor vehicle that is driven less than 10,000 miles during the biennial inspection period, except that the director may set the qualifying number of miles for this exemption at a lower number in order to meet the federal enhanced inspection and maintenance performance standard.

(2) The Department of Environmental Protection and the director shall investigate advanced testing technologies, including but not limited to remote sensing and onboard diagnostics, and shall, to the extent permitted by law, pursue the use of such technologies, other than the "I/M 240" test, in motor vehicle emission inspections required by the United States Environmental Protection Agency pursuant to the federal Clean Air Act. The director shall adopt, to the extent practicable, advanced technologies to facilitate the retrieval of testing and other information concerning motor vehicles, which technologies shall include but not be limited to the use of computer bar codes and personal cards containing encoded information, such as a person's operating license, motor vehicle registration, and motor vehicle insurance, the inspection status of a motor vehicle, and mass transit fares, that can be accessed quickly by a computer.

c. Except as modified by the director to distribute evenly the volume of inspections, all motor vehicles required by the director, in accordance with the provisions of R.S.39:8-1, to be inspected under this chapter shall be inspected [at least annually] biennially, except that classes of vehicles that require more frequent inspections, such as school buses, shall be inspected at such shorter intervals as may be established by the director after consultation with the Department of Environmental Protection.

At any time, the director may require the owner, lessee, or operator of a motor vehicle to submit the vehicle for inspection.

[Rules and regulations relating to the frequency and character of vehicle emission inspections shall be promulgated in cooperation with the Department of Environmental Protection.]

- d. The director shall furnish to designated examiners or to other persons authorized to conduct inspections or to grant waivers official certificates of approval, rejection stickers or waiver certificates, the form, content and use of which he shall [prescribe] establish. The certificates of approval, rejection stickers and waiver certificates shall be of a type, such as a windshield sticker or license plate decal, that can be attached to the vehicle or license plate in a location that is readily visible to anyone viewing the vehicle. If a certificate of approval cannot be issued, the driver shall be provided with a written inspection report describing the reasons for rejection and, if appropriate, the repairs needed or likely to be needed to bring the vehicle into compliance with applicable standards.
- <u>e.</u> The director may, with the approval of the State House Commission, purchase, lease or acquire by the exercise of the power of eminent domain any property for the purpose of assisting him in carrying out the provisions of this chapter. This property may also be used by the director for the exercise of the duties and powers conferred upon him by the other chapters of this Title.
- f. For the purpose of implementing the motor vehicle inspection requirements of the federal Clean Air Act and subject to the approval of the Attorney General, the State Treasurer, prior to January 1, 1997, may:
- (1) Purchase, lease or acquire by eminent domain any property for vehicle inspection purposes. Any other provision of law to the contrary notwithstanding, no further approval shall be required for transactions authorized by this paragraph, except that a proposed purchase, lease or acquisition by eminent domain shall require the approval of the Joint Budget Oversight Committee, and shall be submitted to the Joint Budget Oversight Committee, which shall review the proposed purchase, lease or acquisition by eminent domain within 15 business days; and
- (2) Sell or lease, or grant an easement in, any property acquired, held or used for vehicle inspection purposes or any other suitable property held by the State that is not currently in use or dedicated to another purpose. For the purpose of this paragraph and notwithstanding any provision of R.S.52:20-1 et seg. to the contrary, the sale or lease of, or the granting of an easement in, real property owned by the State shall be subject to the approval of the State House Commission, which shall meet at the call of the Governor to act on a proposed sale or lease or grant of an easement pursuant to this paragraph. A member of the State House Commission may permit a representative to act on that member's behalf in considering and voting on a sale or lease or grant of an easement pursuant to this paragraph. Any other provision of law to the contrary notwithstanding, any moneys derived from a sale, lease or granting of an easement by the State pursuant to this paragraph shall not be expended

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unless approved by the Joint Budget Oversight Committee for the purpose of purchasing, leasing or acquiring property pursuant to paragraph (1) of this subsection, except that any moneys derived therefrom and not approved for that purpose shall be appropriated to the Department of Transportation to provide for mass transit improvements.

g. The director shall conduct [random] roadside examinations of motor vehicles required to be inspected [in this State], using such inspection equipment and procedures, and standards established pursuant to section 1 of P.L.1966, c.16 (C.26:2C-8.1), including, but not limited to, remote sensing technology, as the director shall deem appropriate to provide [a continuous] for the monitoring of motor vehicles pursuant to this subsection. [Each year at] At least [1%] 20,000 vehicles or 0.5 percent of the total number of motor vehicles [registered in the State] required to be inspected under this chapter, whichever is less, shall be inspected during each inspection cycle by roadside examination teams under the supervision of the director. The director may require any vehicle failing a roadside examination to be inspected at an official inspection facility or a private inspection facility within a time period fixed by the director. Failure to appear and pass inspection within the time period fixed by the director shall result in registration suspension in addition to any other penalties provided in this Title. The director shall conduct an aggressive roadside inspection program to ensure that all motor vehicles that are required to be inspected in this State are in compliance with State law.

h. The director, and, when appropriate, the Department of Environmental Protection, shall conduct inspections and audits of licensed private inspection [centers] facilities, official inspection facilities and designated examiners to [insure] ensure accurate test equipment calibration and use, and compliance with proper inspection procedures and with the provisions of [this act] P.L. ,) (now before the Legislature as this bill) and any regulations adopted pursuant thereto by the Division of Motor Vehicles or by the Department of Environmental Protection. These inspections and audits shall be conducted [monthly, except that at the discretion of the director, more frequent audits and inspections may be conducted at such times and in such manner as the director, upon consultation with the Department of Environmental Protection, shall determine in order to provide quality assurance in the performance of the inspection and maintenance program.

i. (1) The director shall make a charge of \$2.50 for the initial inspection for each vehicle subject to inspection, which amount shall be paid to the director or his representative when payment of the registration fees fixed in chapter 3 of this Title is made. [The fee is not applicable to inspection by licensed private inspection centers.] Any law or rule or regulation adopted pursuant thereto to the contrary notwithstanding, a registration fee authorized pursuant to chapter 3 of Title 39 of the Revised Statutes shall not be increased for the purpose of paying any costs associated in any manner with the establishment, implementation or operation of the motor vehicle inspection and

maintenance program established pursuant to P.L., c. (C.) (now before the Legislature as this bill).

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(2) The director shall establish by regulation a fee to cover the costs of inspecting any vehicle that is required, or has the option, under federal law to be inspected in this State but is registered in another state or is owned or leased by the federal government. In determining these costs, the director shall include all capital and direct and indirect operating costs associated with the inspection of these vehicles including, but not limited to, the costs of the actual inspection, the creation and maintenance of the vehicle inspection record, administrative, oversight and quality assurance costs and the costs associated with reporting inspection information to the owner, the federal government and agencies of other states. All fees collected pursuant to this subsection shall be paid to the State Treasurer and deposited in the "Motor Vehicle Inspection Fund" established pursuant to subsection j. of this section.

j. There is established in the General Fund a special dedicated, non-lapsing fund to be known as the "Motor Vehicle Inspection Fund," which shall be administered by the State Treasurer. The State Treasurer shall deposit into the "Motor Vehicle Inspection Fund" \$11.50 from each motor vehicle registration fee received by the State after June 30, 1995. The Legislature shall annually appropriate from the fund an amount necessary to pay the reasonable and necessary expenses of the implementation and operation of the motor vehicle inspection program. The State Treasurer shall:

(1) Pay to a private contractor or contractors contracted to design, construct, renovate, equip, establish, maintain and operate official inspection facilities under a contract or contracts entered into with the State Treasurer pursuant to subsection a. of section 4 of P.L. , c. (C.) (now before the Legislature as this bill) from the fund the amount necessary to meet the costs agreed to under the contract or contracts; and

(2) Transfer from the fund to the Division of Motor Vehicles and the Department of Environmental Protection the amounts necessary to finance the costs of administering and implementing all aspects of the inspection and maintenance program, and to the Office of Telecommunications and Information Systems in the Department of the Treasury the amount necessary for computer support upgrades;

Moneys remaining in the fund and any unexpended balance of appropriations from the fund at the end of each fiscal year shall be reappropriated for the purposes of the fund. Any interest earned on moneys in the fund shall be credited to the fund.

(cf: P.L.1989, c.167, s.1)

21. R.S.39:8-3 is amended to read as follows:

39:8-3. <u>a.</u> No certificate of approval shall be issued by an examiner [or] , official inspection [station] facility or private inspection facility until the motor vehicle inspected successfully passes all emission tests required by the director and the mechanism, brakes and equipment of the motor vehicle inspected

have been found to be in a proper and safe condition and complying with the laws of this [state] State.

- b. Notwithstanding the issuance or non-issuance of a certificate of approval, the obligation to ensure that a vehicle is in a proper and safe condition rests with the owner, operator or lessee, as appropriate, of the vehicle.
- 7 (cf: R.S.39:8-3)

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- 22. R.S.39:8-4 is amended to read as follows:
- 9 39:8-4. <u>a.</u> If inspections as required by R.S. 39:8-1 disclose 10 the necessity for adjustments, corrections or repairs, the director 11 <u>shall cause a rejection sticker to be issued.</u>
 - b. The director may require the owner of [any such] a motor vehicle [to have such adjustments, corrections or repairs] requiring an adjustment, correction or repair that is not emission-related to have that adjustment, correction or repair made and thereafter have the vehicle reinspected at [a motor vehicle] an official inspection [station] facility or at a licensed private inspection [center] facility within the period designated by the director.

The director may cause a certificate of approval to be issued for a motor vehicle needing an adjustment, correction or repair that is not emission-related in order to conform to the requirements of chapter 3 and chapter 8 of this Title, but which, in the director's determination, is nevertheless safe. In such cases the director shall issue notice to the vehicle owner to have the adjustment, correction or repair made within a specified period of time, subject to the penalties of R.S.39:8-9.

- c. The director shall require the owner of a motor vehicle requiring an adjustment, correction or repair that is emission-related to have that adjustment, correction or repair made and thereafter have the vehicle reinspected at an official inspection facility or at a private inspection facility, as determined by the director, within the period designated by the director.
- 35 (cf: P.L.1986, c.22, s.3)
 - 23. R.S.39:8-5 is amended to read as follows:
 - 39:8-5. <u>a.</u> Every designated examiner [or] <u>, official</u> inspection [station] <u>facility or private inspection facility</u> shall make such reports to the director concerning inspections made and the results thereof, <u>and in such form and at such time</u>, as [he] <u>the director</u> may require. The director [shall] <u>may</u> furnish to the examiners and inspection [stations] <u>facilities</u> forms for such reports. <u>The director may require the use of electronic media for the gathering and transmission of inspection data and reports when the director deems it appropriate or when electronic media are required by federal law.</u>
- b. Every motor vehicle repair facility that is registered pursuant to section 13 of P.L., c. (C.) (now before the Legislature as this bill) shall make such report to the director concerning emission repairs made and the results thereof, as the director may require. The director may furnish to registered motor vehicle repair facilities forms to be completed by them in documenting emission repairs to motor vehicles, which forms shall be presented by the operator of the vehicle to an emission

inspector at the time of vehicle reinspection.

(cf: P.L.1955, c.9, s.2)

- 24. R.S.39:8-7 is amended to read as follows:
- 39:8-7. [The commissioner] Except as otherwise provided pursuant to R.S.39:3-5, the director may suspend, revoke or deny the registration of a motor vehicle registered or required to be registered in this [state] State, or the reciprocity privilege of a motor vehicle registered in another state, if the motor vehicle is subject to the inspection requirement of this State and operated or parked on [the highways of the state which--] any public road, street or highway or any public or quasi-public property in this State, and:
 - a. Does not have displayed upon it a current certificate of approval, current rejection sticker or current waiver certificate issued in accordance with this chapter; or
 - b. <u>Has not successfully passed inspection or been granted a</u> waiver within the time period prescribed by the director; or
 - c. Is shown by the inspection to be incapable of being placed in a proper condition to make its use safe on the highway or incapable of being brought within the emission standards or requirements established by law or regulation, and for which a certificate of approval or waiver certificate cannot be issued.
- (cf: R.S.39:8-7)
 - 25. R.S.39:8-9 is amended to read as follows:
- 39:8-9. <u>a.</u> The enforcement of this chapter shall be vested in the director and the police or peace officers of any municipality, any county or the State.

[Any person] b. An owner or lessee who:

- (1) Fails or refuses to have [his] a motor vehicle examined [,] within the time period prescribed by the director; or [, after]
- (2) After having had it examined, <u>fails or</u> refuses to place <u>or</u> <u>display</u> a certificate of approval [,if issued,], <u>rejection sticker or</u> <u>waiver certificate</u> upon [his] <u>the</u> windshield [, or who fraudulently obtains a certificate of approval,] <u>or other location on the vehicle</u> <u>as may be prescribed by the director;</u> or [who]
- (3) Fails or refuses to place [his] the motor vehicle in proper condition after having had the same examined [,]; or [who, in]
- (4) In any manner, fails to conform to the provisions of this chapter or the regulations adopted by the director pursuant thereto, shall be guilty of violating the provisions of this chapter, and shall [, for a first offense,] be subject to a fine of not [more] less than [\$100.00] \$100 or more than \$200 [, and, for a second offense, to a fine of not more than \$200.00] or [by] to imprisonment for not [less] more than 30 days, or to both such fine and imprisonment.
- c. A person who fraudulently obtains a certificate of approval, rejection sticker or waiver certificate, or displays or has in his possession a fictitious, altered, or stolen certificate of approval, rejection sticker or waiver certificate shall be subject to a fine of \$500 for each such certificate or sticker.
- <u>d.</u> The provisions of this chapter shall be enforced and all penalties for the violation thereof shall be recovered in accordance with the provisions of "the penalty enforcement law"

- (N.J.S.2A:58-1 et seq.), and in addition to the provisions and remedies therein contained, the following provisions and remedies shall be applicable in any proceeding brought for a violation of any of the provisions of this chapter:
 - [a.] (1) The several municipal courts shall have jurisdiction of such proceeding, in addition to the courts prescribed in "the penalty enforcement law";
 - [b.] (2) The complaint in any such proceeding may be made on information and belief by the director, or any police or peace officer of any municipality, any county or the State;
 - [c.] (3) A warrant may issue in lieu of summons;

- [d.] (4) Any police or peace officer shall be empowered to serve and execute process in any such proceeding;
- [e.] (5) The hearing in any such proceeding shall be without a jury;
 - [f.] (6) Any such proceeding may be brought in the name of the Director of the Division of Motor Vehicles in the Department of Law and Public Safety or in the name of the State of New Jersey;
 - [g.] (7) Any sums received in payment of any fines imposed in any such proceeding shall be paid to the Director of the Division of Motor Vehicles and shall be paid by him [into the State treasury] to the State Treasurer, who shall deposit one-half of such sums in the "Motor Vehicle Inspection Fund" established pursuant to subsection j. of R.S.39:8-2, and who shall pay the remaining one-half of such sums to the county or municipality initiating the complaint or summons or, if initiated by State law enforcement personnel, to the State Treasury;
 - [h.] [8] The director or judge before whom any hearing under this chapter is had may revoke the registration certificate of any motor vehicle owned or leased by any person, when such person shall have been [guilty of such willful] found to be in violation of any of the provisions of this chapter as shall in the discretion of the director or judge justify such revocation.
- e. The director may order the suspension of the registration or reciprocity privilege of any motor vehicle found to be in violation of any of the provisions of this chapter. If the owner or lessee fails to surrender the license plates for that vehicle to the division within 45 days of the mailing of an order requiring their surrender, the director may order the confiscation of the license plates of the vehicle that is in violation. An order of license plate confiscation issued by the director shall include an order imposing a civil penalty of \$200 on the owner or lessee of the vehicle. This civil penalty shall be paid to the State Treasurer, who shall deposit one-half of the amount in the "Motor Vehicle <u>Inspection Fund" established pursuant to subsection j. of</u> R.S.39:8-2 and pay the remaining one-half to any municipality or county whose law enforcement, police or peace officers confiscated the plates in accordance with the order of the director, or if the plates were confiscated by State law enforcement personnel, to the State Treasury. A civil penalty imposed pursuant to this subsection shall be in addition to any other penalty provided by this chapter.
- 53 (cf: P.L.1983, c.403, s.28)
- 54 26. R.S.39:8-10 is amended to read as follows:

39:8-10. The director shall have authority to make rules and 1 regulations necessary for the administration and enforcement of 2 this chapter. [He] The director may employ, subject to existing 3 laws, such persons as [he may require] the director requires for 4 the administration and enforcement of this chapter and $\underline{t} h e$ 5 6 director may fix their compensation. [He may use any funds 7 obtained as fees from examinations required by this chapter for 8 the establishment of stations and equipment that may be necessary to assist him in carrying out the purposes of this 9 10 chapter. Any money remaining after all expenses are paid shall 11 be turned over to the State Treasurer.]

12 (cf: P.L.1955, c.9, s.4)

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27. R.S.39:3-4 is amended to read as follows:

39:3-4. Except as hereinafter provided, every resident of this State and every nonresident whose automobile or motorcycle shall be driven in this State shall, before using such vehicle on the public highways, register the same, and no automobile or motorcycle shall be driven unless so registered.

Such registration shall be made in the following manner: An application in writing, signed by the applicant or by an agent or officer, in case the applicant is a corporation, shall be made to the director or [his lawful] the director's agent, on forms prepared and supplied by the director, containing the name, street address of the residence or the business of the owner, mailing address, if different from the street address of the owner's residence or business, and age of the owner, together with a description of the character of the automobile or motorcycle, including the name of the maker and the [manufacturer's number or the motor number, or both,] vehicle identification number, or the manufacturer's number or the number assigned by the director if the vehicle does not have a vehicle identification number, and any other statement that may be required by the director. A post office box shall appear on the application only as part of a mailing address that is submitted by the owner, agent or officer, as the case may be, in addition to the street address of the applicant's residence or business. An owner whose last address appears on the records of the division as a post office box shall change his address on his application for renewal to the street address of his residence or business and, if different from his street address, his mailing address. [If the vehicle is insured by motor vehicle liability insurance, as required by law, the] The application shall contain the name of the insurer of [said] the vehicle and the policy number. If the vehicle is a leased motor vehicle, the application shall make note of that fact and shall include along with the name and street address of the lessor the name, street address and driver license number of the lessee. A lessor of a leased motor vehicle shall notify the director in writing, on such form as the director may prescribe, of the termination of a lease or of a change of the lessee within seven days after the termination or change.

Thereupon the director shall have the power to grant a registration certificate to the owner of any motor vehicle, if over 17 years of age, application for the registration having been properly made and the fee therefor paid, and the vehicle being of

a type that complies with the requirements of this [subtitle] <u>title</u>. The form and contents of the registration certificate to be issued shall be [prescribed] <u>determined</u> by the director.

If the vehicle is a leased motor vehicle, the registration certificate shall, in addition to containing the name and street address of the lessor, identify the vehicle as a leased motor vehicle.

The director shall maintain a record of all registration certificates issued, and of the contents thereof.

Every registration shall expire and the registration certificate thereof become void on the last day of the twelfth calendar month following the calendar month in which the certificate was issued; provided, however, that the director may, at his discretion [and for good cause shown], require registrations which shall expire, and issue certificates thereof which shall become void, on a date fixed by him, which date shall not be sooner than three months nor later than [16] 26 months after the date of issuance of such certificates, and the fees for such registrations, including any other fees or charges collected in connection with the registration fee, shall be fixed by the director in amounts proportionately less or greater than the fees established [in this Title] by law. The director may fix the expiration date for registration certificates at a date other than 12 months if the director determines that the change is necessary, appropriate or convenient in order to aid in implementing the vehicle inspection requirements of chapter 8 of Title 39 or for other good cause,

All motorcycles for which registrations have been issued prior to the effective date of P.L.1989, c.167 and which are scheduled to expire between November 1 and March 31 shall, upon renewal, be issued registrations by the director which shall expire on a date fixed by him, but in no case shall that expiration date be earlier than April 30 nor later than October 31. The fees for the renewal of the motorcycle registrations authorized under this paragraph shall be fixed by the director in an amount proportionately less or greater than the fee established by R.S.39:3-21.

[The director shall issue registration certificates for the following registration period on and after the first day of the calendar month immediately preceding the commencement of such registration period, such registration certificates to be effective immediately.]

Application forms for all renewals of registrations for passenger automobiles shall be [mailed by the director from the central office of the division] sent to the last addresses of owners of motor vehicles and motorcycles, as they appear on the records of the division.

No person owning or having control over any unregistered [motor] vehicle shall permit the same to be parked or to stand on a public highway.

Any police officer is authorized to remove any [such] unregistered vehicle from the public highway to a storage space or garage, and the expense involved in such removal and storing of [said motor] the vehicle [to] shall be borne by the owner of [such] the vehicle, except that the expense shall be borne

by the lessee of a leased vehicle.

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25 26 Any person violating the provisions of this section shall be subject to a fine not exceeding [\$100.00] \$100, except that for the misstatement of any fact in the application required to be made to the director, the person making such statement or omitting the statement that the motor vehicle is to be used as a leased motor vehicle when that is the case shall be subject to the penalties provided in R.S.39:3-37.

The director may extend the expiration date of a registration certificate without payment of a proportionate fee when the director determines that such extension is necessary, appropriate or convenient to the implementation of vehicle inspection requirements. If any registration certificate is so extended, the owner shall pay upon renewal the full registration fee for the period fixed by the director as if no extension had been granted.

[Nothing in this section shall be construed to alter or extend the expiration date of any registration certificate issued prior to March 1, 1956.]

The Division of Motor Vehicles shall make a reasonable effort to notify any lessor whose name and address is on file with the division, or any other lessor the division may determine it is necessary to notify, of the requirements of this amendatory act.

(cf: P.L.1993, c.125, s.2)

28. R.S.39:3-5 is amended to read as follows:

39:3-5. The [commissioner] director may refuse registration in the case of any automobile, commercial motor vehicle, trailer, semitrailer, tractor or omnibus that shall not comply with the requirements of this [subtitle] title or that shall seem to him unsuitable for use on the roads and highways of this state. The director shall deny registration to any motor vehicle that has failed to comply with applicable inspection requirements of chapter 8 of Title 39, or of any rules and regulations adopted pursuant thereto, within the time limits established by the director and to any vehicle subject to the inspection jurisdiction of the Department of Transportation that has failed to comply with the applicable inspection requirements of Titles 27 and 48 of the Revised Statutes or of any rules and regulations adopted pursuant thereto. The director may suspend or revoke the registration reciprocity privilege of any motor vehicle that has failed to undergo inspection in accordance with chapter 8 of Title 39 or that is subject to the inspection jurisdiction of the Department of Transportation and has failed to undergo inspection in accordance with the requirements of Titles 27 and 48 of the Revised Statutes or of any rules and regulations adopted pursuant thereto.

46 (cf: R.S. 39:3-5)

29. R.S.39:3-20 is amended to read as follows:

39:3-20. For the purpose of this [act] <u>section</u>, gross weight means the weight of the vehicle or combination of vehicles, including load or contents.

a. The director is authorized to issue registrations for commercial motor vehicles other than omnibuses or motor-drawn vehicles upon application therefor and payment of a fee based on the gross weight of the vehicle, including the gross weight

of all vehicles in any combination of vehicles of which the commercial motor vehicle is the drawing vehicle. The gross weight of a disabled commercial vehicle or combination of disabled commercial vehicles being removed from a highway shall not be included in the calculation of the registration fee for the drawing vehicle.

Except as otherwise provided in this subsection, every registration for a commercial motor vehicle other than an omnibus or motor-drawn vehicle shall expire and the certificate thereof shall become void on the last day of the eleventh calendar month following the month in which the certificate was issued; provided, however, that the director may require registrations which shall expire, and issue certificates thereof which shall become void, on a date fixed by the director, which shall not be sooner than three months or later than 26 months after the date of issuance of such certificates, and the fees for such registrations or registration applications, including any other fees or charges collected in connection with the registration fee, shall be fixed by the director in amounts proportionately less or greater than the fees established by law. The director may fix the expiration date for registration certificates at a date other than 11 months if the director determines that such change is necessary, appropriate or convenient in order to aid in implementing the vehicle inspection requirements of chapter 8 of Title 39 or for other good cause. The minimum registration fee [for registrations issued after July 1, 1984] shall be as follows:

For vehicles not in excess of 5,000 pounds, \$53.50.

For vehicles in excess of 5,000 pounds and not in excess of 18,000 pounds, \$53.50 plus \$8.50 for each 1,000 pounds or portion thereof in excess of 5,000 pounds.

For vehicles in excess of 18,000 pounds and not in excess of 50,000 pounds, \$53.50 plus \$9.50 for each 1,000 pounds or portion thereof in excess of 5,000 pounds.

For vehicles in excess of 50,000 pounds, \$53.50 plus \$10.50 for each 1,000 pounds or portion thereof in excess of 5,000 pounds.

[Commercial motor vehicles other than omnibuses or motor-drawn vehicles for which commercial motor vehicle registrations had been issued prior to the effective date of this act and which expire March 31, 1982 shall be issued commercial registrations, which, in the director's discretion, shall expire on a date to be fixed by him, which date shall not be sooner than four months nor later than 16 months following the date of issuance of the registration. The fees for such registrations shall be fixed by the director in amounts proportionately less or greater than the fees established by this subsection.]

b. The director is also authorized to issue registrations for commercial motor vehicles having three or more axles and a gross weight over 40,000 pounds but not exceeding 70,000 pounds, upon application therefor and proof to the satisfaction of the director that the applicant is actually engaged in construction work or in the business of supplying material, transporting material, or using such registered vehicle for construction work.

Except as otherwise provided in this subsection, every registration for these commercial motor vehicles shall expire and the certificate thereof shall become void on the last

day of the eleventh calendar month following the month in which the certificate was issued; provided, however, that the director may require registrations which shall expire, and issue certificates thereof which shall become void on a date fixed by the director, which shall not be sooner than three months or later than 26 months after the date of issuance of such certificates, and the fees for such registrations or registration applications, including any other fees or charges collected in connection with the registration fee, shall be fixed by the director in amounts proportionately less or greater than the fees established by law. The director may fix the expiration date for registration certificates at a date other than 11 months if the director determines that such change is necessary, appropriate or convenient in order to aid in implementing the vehicle inspection requirements of chapter 8 of Title 39 or for other good cause.

The registration fee [for registrations issued after July 1, 1984] shall be \$19.50 for each 1,000 pounds or portion thereof.

For purposes of calculating this fee, weight means the gross weight, including the gross weight of all vehicles in any combination of which such commercial motor vehicle is the drawing vehicle. ["Constructor" registrations issued prior to the effective date of this act, which expire June 30, 1982, shall be issued contractor vehicle registrations, which, in the director's discretion, shall expire on a date to be fixed by him, which date shall not be sooner than four months nor later than 16 months following the date of issuance of the registration. The fees for the registrations shall be fixed by the director in amounts proportionately less or greater than the fees established by this subsection.]

Such commercial motor vehicle shall be operated in compliance with the speed limitations of Title 39 of the Revised Statutes and shall not be operated at a speed greater than 30 miles per hour when one or more of its axles has a load which exceeds the limitations prescribed in R.S.39:3-84.

c. The director is also authorized to issue registrations for each of the following solid waste vehicles: two-axle vehicles having a gross weight not exceeding 42,000 pounds; tandem three-axle and four-axle vehicles having a gross weight not exceeding 60,000 pounds; four-axle tractor-trailer combination vehicles having a gross weight not exceeding 60,000 pounds. Registration is based upon application to the director and proof to his satisfaction that the applicant is actually engaged in the performance of solid waste disposal or collection functions and holds a certificate of convenience and necessity therefor issued by the [Board of Public Utilities] Department of Environmental Protection.

Except as otherwise provided in this subsection, every registration for a solid waste vehicle shall expire and the certificate thereof shall become void on the last day of the eleventh calendar month following the month in which the certificate was issued.

The registration fee shall be [\$50.00] \$50 plus \$8.50 for each 1,000 pounds or portion thereof in excess of 5,000 pounds.

[Solid waste vehicles for which commercial motor vehicle

registrations had been issued prior to the effective date of this act and which shall expire June 30, 1982 shall be issued solid waste registrations, which, in the director's discretion, shall expire on a date to be fixed by him, which date shall not be sooner than four months or later than 16 months following the date of issuance of the registration. The fees for the registrations shall be fixed by the director in amounts proportionately less or greater than the fees established by this subsection.]

d. The director is also authorized to issue registrations for commercial motor-drawn vehicles upon application therefor. The registration year for commercial motor-drawn vehicles shall be April 1 to the following March 31 and the fee therefor shall be [\$18.00] \$18 for each such vehicle.

At the discretion of the director, an applicant for registration for a commercial motor-drawn vehicle may be provided the option of registering such vehicle for a period of four years. In the event that the applicant for registration exercises the four-year option, a fee of [\$64.00] \$64 for each such vehicle shall be paid to the director in advance.

If any commercial motor-drawn vehicle registered for a four-year period is sold or withdrawn from use on the highways, the director may, upon surrender of the vehicle registration and plate, refund [\$16.00] \$16 for each full year of unused prepaid registration.

e. It shall be unlawful for any vehicle or combination of vehicles registered under this act, having a gross weight, including load or contents, in excess of the gross weight provided on the registration certificate to be operated on the highways of this State.

The owner, lessee, bailee or any one of the aforesaid of a vehicle or combination of vehicles, including load or contents, found or operated on any public road, street or highway or on any public or quasi-public property in this State with a gross weight of that vehicle or combination of vehicles, including load or contents, in excess of the weight limitation permitted by the certificate of registration for the vehicle or combination of vehicles, pursuant to the provisions of this section, shall be assessed a penalty of [\$500.00] \$500 plus an amount equal to [\$100.00] \$100 for each 1,000 pounds or fractional portion of 1,000 pounds of weight in excess of the weight limitation permitted by the certificate of registration for that vehicle or combination of vehicles. A vehicle or combination of vehicles for which there is no valid certificate of registration is deemed to have been registered for zero pounds for the purposes of the enforcement of this act, in addition to any other violation of this Title, but is not deemed to be lawfully or validly registered pursuant to the provisions of this Title.

This section shall not be construed to supersede or repeal the provisions of section 39:3-84, 39:4-75, or 39:4-76 of this Title.

f. In addition to the registration fees imposed pursuant to this section, the director shall impose and collect an additional fee of \$35 for every registration for a commercial motor vehicle, other than an omnibus, motor-drawn vehicle or non-commercial truck

- registered pursuant to section 2 of P.L.1968, c.439 (C.39:3-8.1),
- 2 having a gross weight of 10,000 pounds or more. All fees
- 3 collected by the director shall be forwarded to the State
- 4 Treasurer for deposit in a special nonlapsing fund. Moneys in the
- 5 fund shall be used exclusively by the Department of Law and
- 6 Public Safety for enforcement of laws and regulations governing
- 7 commercial motor vehicles, except that the fees collected shall
- 8 be allocated first to the division to defray the costs necessary to
- 9 implement the provisions of this subsection.
- 10 (cf: P.L.1994, c.60, s.32)

- 30. Section 1 of P.L.1944, c.228 (C.39:3-22.1) is amended to read as follows:
 - 1. Any person, who has entered or shall enter into active service in any branch of the naval or military forces of the United States and who has or shall have registered his motor vehicle in this State for any registration [year] period, shall be entitled to a refund on the registration fee paid for such vehicle for [said year which shall be one-twelfth of the registration fee so paid times] the number of full months remaining of the registration [year] period for which the vehicle will not be operated on the public highways of this or any other State; provided, that such person makes written application to the [commissioner] director for such refund, under oath, in such form as the [commissioner] director shall require and surrenders the certificate of registration and license plates of such motor vehicle.
- 27 (cf: P.L.1944, c.228, s.1)
 - 31. R.S.39:3-25 is amended to read as follows:
 - 39:3-25. In addition to the motor vehicle licenses authorized to be issued pursuant to the provisions of this chapter, the director shall issue, upon application therefor, a license plate for trucks marked "farmer," which shall be issued upon evidence satisfactory to the director that the applicant is a farmer and is actually engaged in the growing, raising and producing of farm products as an occupation. License plates issued under authority of this section shall be placed upon motor trucks engaged exclusively in the carrying or transportation of applicant's farm products, raised or produced on his farm, and farm supplies, and not engaged in hauling for hire.

Applicants for license plates herein authorized shall pay a registration fee of [\$25.00] \$25 plus \$4.25 for each 1,000 pounds or portion thereof in excess of 5,000 pounds. If the registration cycle established by the director is for more or less than 11 months, applicants shall pay amounts proportionately less or greater than the fees established by law.

Except as otherwise provided in this section, every registration for a farm truck shall expire and the certificate thereof shall become void on the last day of the eleventh calendar month following the month in which the certificate was issued; except that the director may require registrations which shall expire, and issue certificates thereof which shall become void, on a date fixed by the director, which shall not be sooner than three months or later than 26 months after the date of issuance of such certificates, and the fees for such registrations, including any

other fees or charges collected in connection with the 1 2 registration fee, shall be fixed by the director in amounts 3 proportionately less or greater than the fees established by law. 4 The director may fix the expiration date for registration certificates at a date other than 11 months if the director 5 6 determines that such change is necessary, appropriate or 7 convenient in order to aid in implementing the vehicle inspection 8 requirements of chapter 8 of Title 39 or for other good cause.

[Farm trucks for which farm truck registrations had been issued prior to the effective date of this act and which expire June 30, 1982 shall be issued registrations, which, in the director's discretion, shall expire on a date to be fixed by him, which date shall not be sooner than four months nor later than 16 months following the date of issuance of the registration. The fees for such registrations shall be fixed by the director in amounts proportionately less or greater than the fees established by this section.]

The term "farmer" as used in this section means any person engaged in the commercial raising, growing and producing of farm products on a farm not less than five acres in area, and who does not engage in the business of buying farm products for resale; and the term "farm products" means any crop, livestock or fur products.

(cf: P.L.1984, c.73, s.33)

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32. R.S.39:3-27 is amended to read as follows:

39:3-27. No fee shall be charged for the registration of motor 26 vehicles not used for pleasure or hire, owned by the United 27 States, the State of New Jersey, a municipality, county, Regional 28 29 Pollution Control Agency, Passaic Valley Sewerage Commissioners, North Jersey District Water Supply Commission, 30 31 a county improvement authority created under the "county improvement authorities law" (P.L.1960, c.183), a local school 32 33 district, a regional school district, a county vocational or technical school, a duly authorized volunteer fire department, a 34 duly authorized volunteer first aid, rescue or emergency squad, 35 any duly recognized auxiliary or reserve police organization of 36 any municipality, hospital, humane society, and anticruelty 37 society in this State, New Jersey wing of the Civil Air Patrol 38 incorporated by the Act of July 1946 (Public Law 476-79th 39 Congress), the American Red Cross, chartered local councils in 40 New Jersey of the Boy Scouts of America or the Girl Scouts of 41 the United States of America, chartered local councils in New 42 Jersey of the Boys' Clubs of America or the Girls' Clubs of 43 America, or chartered local organizations of the Police Athletic 44 League or for the registration of ambulances owned by any 45 nonprofit organization. These vehicles shall be registered and 46 display number plates as provided in this [subtitle] title or the 47 48 director may, in his discretion, issue special registration certificates and special number plates for any of these motor 49 vehicles which shall be valid for such motor vehicle [until the 50 transfer of ownership or the destruction of such motor vehicle, at 51 which time the special registration shall expire] for a period fixed 52 53 by the director which may correspond with the inspection expiration date applicable to such vehicles, which date shall not 54

be later than 26 months after the date of issuance of such certificates. Upon the expiration or nonrenewal of any special registration the registration certificate and special number marker shall be returned to the director; provided, however, upon proper application to the director the special registration and special number marker may be transferred to another motor vehicle acquired by the owner to whom the special registration and marker were issued.

9 (cf: P.L.1983, c.228, s.1)

- 33. Section 2 of P.L.1981, c.139 (C.39:3-27.19) is amended to read as follows:
- 2. The Director of the Division of Motor Vehicles may issue, upon application on a form [prescribed] <u>prepared</u> by him, a registration certificate and registration plates for commuter vans as the application may indicate is warranted in accordance with the definition of these vehicles contained in R.S.39:1-1 for the [annual] registration period <u>as fixed by the director</u>.

For each vehicle used as a commuter van the applicant for the registration thereof shall pay an annual fee of [\$50.00] \$50 or, if the registration is not annual, the fee shall be fixed by the director in an amount proportionately less or greater than \$50 and proportionately less or greater than any other fees or charges imposed by law and collected in connection with the registration fee. [Any such applicant shall receive a credit for the unexpired portion of his registration for any vehicle covered under this act which has been issued prior to the effective date of this act on the basis of one-twelfth of the registration fee he has paid for each month remaining in such registration year.]

The director shall design a plate to identify a vehicle as a commuter van.

(cf: P.L.1981, c.139, s.2)

34. R.S.39:3-30 is amended to read as follows:

39:3-30. Upon the transfer of ownership or the destruction of any motor vehicle or vehicle its registration shall become void. If the motor vehicle or vehicle is sold the original owner shall remove the license plates therefrom, and[, within 48 hours, notify the director of the name and address of the purchaser] surrender them to the division in a manner specified by the director if such plates are not transferred to another vehicle pursuant to this section.

The original owner may, by proper sworn application on a form to be furnished by the division, register another motor vehicle for the unexpired portion of the registration period of the original vehicle [, upon payment of] . A person applying to use the unexpired portion of a registration under this section shall pay a fee of \$4.50 if the vehicle is of a weight or other classification equal with or less than the one originally registered, and [upon the payment of] shall pay a fee of \$4.50 and the difference between the fee originally paid and that due if the new motor vehicle is properly registerable in a higher class. Unless the original license plates have been destroyed, the owner shall be assigned the license number previously issued to him and shall receive a new registration certificate. If the original license plates have been destroyed, replacement of the plates will be made under the provisions of R.S.39:3-32.

The surviving husband, wife, child or children of a deceased registered owner of any motor vehicle in whom title thereto shall vest by virtue of the terms of the will of such deceased owner, or otherwise, shall, upon application to the director, and upon the payment of a fee of \$4.50, be entitled to have the registration of such vehicle transferred to his or her name.

The registered owner of any motor vehicle shall, upon application to the director, and payment of a fee of \$4.50, be entitled to have the vehicle registered jointly in the name of the registered owner and the spouse of said owner. The registration certificate and certificate of ownership shall be amended accordingly without the payment of any additional fee.

13 (cf: P.L.1978, c.96, s.1)

35. R.S.39:3-37 is amended to read as follows:

39:3-37. A person who gives a fictitious name or address or makes any other intentional misstatement of a material fact in [his] an application for registration of a motor vehicle, an application for a waiver pursuant to section 15 of P.L., c. (C.) (now before the Legislature as this bill) of the emission standards requirement, or an application for a driver's license or in a preliminary application, examination or proceeding, or a person who knowingly sells, loans or gives an identification document to another person for the purpose of aiding that person to obtain a driver's license [or], registration certificate or waiver certificate for which that person is not qualified, shall be subject to a fine of not less than [\$200.00] \$200 or more than [\$500.00] \$500, or imprisonment for not more than six months or both, at the discretion of the court. The director shall, upon proper evidence not limited to a conviction, revoke the registration of the motor vehicle or driver's license of a person who violates this section for a period of not less than six months or more than two years.

(cf: P.L.1989, c.298, s.1)

36. Section 11 of P.L.1968, c.410 (C.52:14B-11) is amended to read as follows:

11. No agency shall revoke or refuse to renew any license unless it has first afforded the licensee an opportunity for hearing in conformity with the provisions of this act applicable to contested cases. If a licensee has, in accordance with law and agency rules, made timely and sufficient application for a renewal, his license shall not expire until his application has been finally determined by the agency. Any agency that has authority to suspend a license without first holding a hearing shall promptly upon exercising such authority afford the licensee an opportunity for hearing in conformity with the provisions of this act.

This section shall not apply (1) where a statute provides that an agency is not required to grant a hearing in regard to revocation, suspension or refusal to renew a license, as the case may be; or (2) where the agency is required by any law to revoke, suspend or refuse to renew a license, as the case may be, without exercising any discretion in the matter, on the basis of a judgment of a court of competent jurisdiction; or (3) where the suspension or refusal to renew is based solely upon failure of the licensee to maintain insurance coverage as required by any law or regulation;

- or (4) where the suspension or refusal to renew a motor vehicle registration is based upon the failure of the vehicle to be presented for inspection or to satisfy the inspection requirements
- 4 of chapter 8 of Title 39 of the Revised Statutes.
- 5 (cf: P.L.1968, c.410, s.11)

- 37. Section 1 of P.L.1966, c.16 (C.26:2C-8.1) is amended to read as follows:
- 1. <u>a.</u> The department, after consultation with the Director of the Division of Motor Vehicles, shall have the power to formulate and promulgate, amend and repeal codes, rules and regulations establishing standards and requirements for the control of air contaminants from motor vehicles.
- b. The department, after consultation with the Director of the Division of Motor Vehicles, shall adopt rules and regulations, consistent with the federal Clean Air Act, establishing exhaust emission standards and test methods and standards for emission control apparatus and related items. The department shall not require the "I/M 240" test, but shall adopt an alternative test that is acceptable to the United States Environmental Protection Agency. The department may provide that the standards and test methods vary according to the model year, type, or other vehicle characteristic that the department deems necessary to facilitate inspections or to comply with the federal Clean Air Act. The emission standards and test methods adopted pursuant to this subsection shall not set any quota for emission test failures and shall not require the failure of motor vehicles at any predetermined rate. This subsection shall not preclude the use of the "I/M 240" test in sampling for performance evaluation only or the use of the test at the option of a private inspection facility.
 - c. Within one year of the effective date of P.L., c. (C.) (now before the Legislature as this bill) the Department of Transportation and the Department of Environmental Protection, in conjunction with the Department of Law and Public Safety and in consultation with the New Jersey Institute of Technology, shall:
 - (1) Develop and implement a program for the roadside enforcement of smoke opacity and air pollutant standards for all classes of motor vehicles with a gross vehicle weight greater than 18,000 pounds; and
 - (2) Develop a program for the roadside enforcement of smoke opacity and air pollutant standards for all classes of motor vehicles with a gross vehicle weight greater than 8,500 pounds and less than or equal to 18,000 pounds, and provide a written report on the feasibility of implementation of this program and reasonable timeframes for that implementation to the Senate Natural Resources, Trade and Economic Development Committee and to the Assembly Environment and Energy Committee, or to their successors.
 - Motor vehicles used for construction or farming purposes may be exempted from these programs at the discretion of the Commissioner of Environmental Protection, except that buses and other commercial motor vehicles shall not be exempted.
 - A roadside inspection of a bus to enforce smoke opacity and air pollutant standards adopted pursuant to this section shall be conducted only in conjunction with a roadside safety inspection

that is conducted pursuant to law, rule or regulation.

(cf: P.L.1967, c.106, s.11)

- 38. Section 2 of P.L.1966, c.16 (C.26:2C-8.2) is amended to read as follows:
- 2. Any code, rule or regulation establishing standards and requirements for the control of air contaminants from motor vehicles shall be applicable to such classification of motor vehicles as the department shall determine to be necessary to carry out the purpose of [this act and shall apply to such motor vehicles not earlier than 180 days following the date of adoption] P.L.1966, c.16 (C.26:2C-8.1 et seq.).
- 12 (cf: P.L.1967, c.106, s.12)
 - 39. Section 9 of P.L.1954, c.212 (C.26:2C-9) is amended to read as follows:
 - 9. a. The department shall conduct ambient air quality tests, on at least a monthly basis and wherever possible in conjunction with the county college or other county facility, which are representative of every county of the State. The department shall report the results of these tests to the county health officers, the Legislature, and the news media.
 - <u>b.</u> The department shall control air pollution in accordance with the provisions of any applicable code, rule or regulation promulgated by the department and for this purpose shall have power to[--

(a)] :

- (1) Conduct and supervise research programs for the purpose of determining the causes, effects and hazards of air pollution;
- [(b)] (2) Conduct and supervise Statewide programs of air pollution control education including the preparation and distribution of information relating to air pollution control;
- [(c)] (3) Require the registration of persons engaged in operations which may result in air pollution and the filing of reports by them containing information relating to location, size of outlet, height of outlet, rate and period of emission and composition of effluent, and such other information as the department shall prescribe to be filed relative to air pollution, all in accordance with applicable codes, rules or regulations established by the department;
- [(d)] [4] Enter and inspect any building or place, except private residences, for the purpose of investigating an actual or suspected source of air pollution and ascertaining compliance or noncompliance with any code, rules and regulations of the department. Any information relating to secret processes or methods of manufacture or production obtained in the course of such inspection, investigation or determination, shall be kept confidential and shall not be admissible in evidence in any court or in any other proceeding except before the department as herein defined. If samples are taken for analysis, a duplicate of the analytical report shall be furnished promptly to the person suspected of causing air pollution;
- [(e)] (5) Receive or initiate complaints of air pollution, hold hearings in connection with air pollution and institute legal proceedings for the prevention of air pollution and for the recovery of penalties, in accordance with this act;

1 [(f)] (6) With the approval of the Governor, cooperate with, and 2 receive money from, the federal government, the State 3 government, or any county or municipal government or from 4 private sources for the study and control of air pollution; 5 [(g)] (7) The department may in accordance with a fee schedule 6 adopted as a rule or regulation establish and charge fees for any 7 of the services it performs, which fees shall be annual or periodic as the department shall determine. The fees charged by the 8 department pursuant to this section shall not be less than [\$10.00] 9 10 \$10 nor more than [\$500.00] \$500 based on criteria contained in 11 the fee schedule. (cf: P.L.1993, c.257, s.1) 13 40. The following language in section 1 of P.L.1994, c.67, the

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fiscal year 1995 annual appropriations act, at page 156, is amended to read as follows:

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CAPITAL CONSTRUCTION

66 DEPARTMENT OF LAW AND PUBLIC SAFETY

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The amount hereinabove for Reserve for Clean Air Act Implementation shall only be expended upon the approval of the Director of the Division of Budget and Accounting and the Joint Budget Oversight Committee; provided however, that there are allocated from the Reserve for Clean Air Act Implementation account without such approval the amount of \$100,000 to the Bureau of Research, Division of Design and Right of Way, in the Department of Transportation to conduct a study of the use of drones to monitor air quality and of devices that reduce pollutants in the air through the modification of a vehicle exhaust system or fuel intake system, and the amount of \$100,000 for grants to the Environmental and Occupational Health Sciences Institute of Rutgers, the State University, to study the health effects of federally mandated reformulated fuels on service station attendants and motorists, and to the New Jersey Institute of Technology, to study the fuel efficiency of federally mandated reformulated fuels, the amount of which grants shall be determined by the Secretary of State.

40 (cf: P.L.1994, c.67, s.1)

41. This act shall take effect immediately.

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"Federal Clean Air Mandate Compliance Act."

SENATE, No. 1700

STATE OF NEW JERSEY

INTRODUCED DECEMBER 19, 1994

By Senators LITTELL, BENNETT and Kyrillos

AN ACT concerning motor vehicle inspection and registration, amending P.L.1994, c.67, the fiscal year 1995 annual appropriations act, and amending, supplementing and repealing various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. (New section) Sections 1 through 17 of this act shall be known and may be cited as the "Federal Clean Air Mandate Compliance Act."
- 2. (New section) The Legislature finds and declares that the federal Clean Air Act requires states that have been determined to be in nonattainment for certain ambient air quality standards to take extraordinary measures to reduce air emissions; and that among these measures is an enhanced motor vehicle inspection and maintenance program.

The Legislature further finds and declares that the standards established by the United States Environmental Protection Agency are based on computer modeling and not on scientific testing; that the requirements of the Environmental Protection Agency regulations therefore may not achieve the federal emission reduction goals for New Jersey; and that officials of the Environmental Protection Agency have recently expressed a greater flexibility in allowing states to make certain decisions in the implementation of this enhanced inspection and maintenance program.

The Legislature further finds and declares that the inspection and maintenance program being imposed by the Environmental Protection Agency pursuant to the federal law will be expensive and burdensome on the citizens of this State, but that the alternative to adopting this program is a series of federal sanctions that would result in the loss of federal highway monies, more stringent permitting criteria for industry and the imposition of an air pollution control program by the Environmental Protection Agency.

The Legislature further finds and declares that it would not adopt this enhanced motor vehicle inspection and maintenance program if the federal government were not forcing such action by the threat of the above-mentioned sanctions.

The Legislature further finds and declares that the current motor vehicle inspection system is already a burden on the citizens of New Jersey and that the Legislature shall take this

 $\hbox{\it EXPLANATION---Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law. } \\$

1 opportunity to improve the existing system through competitive 2 contracting or by privatizing motor vehicle inspections and 3 making other necessary legislative reforms to the provisions of 4 Title 39 of the Revised Statutes.

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The Legislature therefore determines that an enhanced inspection and maintenance program shall be adopted, and that inspection and maintenance program shall be consumer-friendly as possible and shall not require the "I/M 240" test.

3. (New section) As used in chapter 8 of Title 39 of the **Revised Statutes:**

"Certificate of Approval" means a document, in a form determined by the director, issued in accordance with guidelines set by the division certifying that a motor vehicle complies with the requirements of Title 39 and Title 26 of the Revised Statutes and the regulations regarding the inspection of motor vehicles adopted pursuant thereto;

"Director" means the Director of the Division of Motor Vehicles in the Department of Law and Public Safety;

"Division" means the Division of Motor Vehicles in the Department of Law and Public Safety;

"Federal Clean Air Act" means the federal "Clean Air Act," 42 U.S.C. §7401 et seq., and any subsequent amendments or supplements to that act;

"Gross weight" means gross vehicle weight rating, as that term is defined in section 3 of P.L.1990, c.103 (C.39:3-10.11);

"I/M 240" means a test using computerized analyzer equipment designed to measure air pollutants emitted from motor vehicles during transient conditions as the motor vehicle is operated on a dynamometer according to a computer-simulated driving cycle for a period of time exceeding one minute;

"Official inspection facility" means a test-only inspection facility that the State Treasurer has contracted for pursuant to subsection a. of R.S.39:8-2; and

"Private inspection facility" means an inspection facility licensed by the director pursuant to section 5 of P.L.) (now before the Legislature as this bill).

4. (New section) a. (1) The State Treasurer, in consultation with the Commissioner of Environmental Protection and the Commissioner of Transportation, shall enter into a contract or contracts with a private contractor or contractors for the design, construction, renovation, equipment, establishment, maintenance, and operation of official inspection facilities and other aspects of the inspection and maintenance program. A contract required by this subsection may include the purchase, lease or sale of an interest in real or personal property. The State Treasurer is authorized to exercise all authority of the Directors of the Division of Purchase and Property and of the Division of Building and Construction to award the contract or contracts required by this section as a single contract, multiple branch contracts or multiple single contracts. Any contract awarded pursuant to this section shall be awarded in accordance with the provisions of P.L.1954, c.48 (C.52:34-6 et seq.) and regulations promulgated

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54 pursuant to that act. The provisions of R.S.52:32-2 shall not apply to any contract required by this subsection.

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- (2) Notwithstanding the provisions of chapter 35 of Title 52 of the Revised Statutes, the State Treasurer is not required to limit bids to persons who are prequalified. The State Treasurer is authorized to require each person who submits a bid for a contract pursuant to this subsection to submit statements under oath in response to a questionnaire that develops fully that person's financial ability, adequacy of plant and equipment, organization, prior experience and any other facts pertinent and material to qualification, including qualification of any subcontractors, for the contract sought. Any such questionnaire required shall be standardized with respect to, and set forth in, each invitation to bid.
- (3) Any other provision of law to the contrary notwithstanding, and subject to guidelines for conflict of interest established by the Attorney General, for the purposes of this section a State officer or employee or a group of State officers or employees may enter into a contract or contracts as a private contractor.
- (4) A contractor for the operation of an official inspection facility, or any of its officers or employees, may not be engaged in the business of selling, maintaining, or repairing motor vehicles or selling motor vehicle replacement or repair parts. A contractor's employees shall not be deemed employees of the State for any purpose.
- b. A contract for the operation of an official inspection facility shall provide for motor vehicle inspection services that are consumer-friendly to the maximum extent feasible. The contract shall at a minimum specify that:
- (1) New or relocated inspection facilities shall be sited close to population centers, but in locations that remain convenient for suburban and rural residents, and shall be sited Statewide so that 90 percent of motor vehicle owners or lessees reside within 12 miles of an inspection facility;
- (2) An inspection facility shall be open for inspections, exclusive of holidays, at least 45 hours each week from Monday through Friday, and at least 30 hours each week prior to 9:00 am or after 5:00 pm on weekdays or on the weekend, except that the facility may lessen or expand these hours based on the results of a survey of persons who use the facility for motor vehicle inspections;
- (3) An inspection facility shall maintain a climate-controlled waiting area for persons whose motor vehicles are being inspected;
- (4) The average daily wait time at an inspection facility for a motor vehicle inspection shall not exceed 15 minutes, except that during the five busiest days of the month the average daily wait time shall not exceed 30 minutes. The contractor shall pay \$500 per day for each lane at which more than 10 percent of the motor vehicles have wait times exceeding 30 minutes, which amount shall be paid to the State Treasurer and deposited in the General Fund;
- (5) At least one lane at each inspection facility shall be reserved to the extent practicable for reinspections, although this lane may be opened to regular inspections whenever there are no

reinspections being performed;

- (6) The number of inspection lanes proposed by the State to be constructed may be increased to avoid exceeding the wait times specified in paragraph (4) of this subsection only if the contractor can show that this increase is more cost-effective than extending the hours of operation;
- (7) A toll-free telephone number and a network of computerized signs shall be established, and public service announcements shall be aired to advise motorists of the length of lines at inspection facilities. Periodic surveys concerning hours and methods of operation shall be conducted. Each person who arrives at a facility for an inspection shall be provided with a written document containing the following statement:

"The motor vehicle emission test being conducted at this facility has been imposed on the residents of this State by an act of the Congress of the United States and the regulations of the United States Environmental Protection Agency."

In addition, the written document shall include the address of the Administrator of the federal Environmental Protection Agency and of each member of Congress elected from this State.

A contractor shall spend not less than one percent of its operating budget to provide an ongoing public information program; and

- (8) The contractor shall offer full-time employment to a portion of the number of qualified full-time motor vehicle inspectors whose positions with the division are terminated as a result of P.L., c. (C.)(now before the Legislature as this bill), which portion shall be proportionate to the number of official inspection facility emission inspections in the State to be performed by that contractor.
- c. The director shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), regulations to establish the conduct of inspections by any persons selected by the State pursuant to subsection a. of this section, and may issue directives or guidelines or enter into contracts or agreements for the oversight and regulation of any persons selected by the State pursuant to subsection a. of this section. The director may establish the maximum amount that may be charged for a service provided by a contractor pursuant to subsection a. of this section. Data generated at any inspection facility shall be the property of the State and shall be fully accessible to the division at any time.
- 5. (New section) a. (1) The director, after appropriate inquiry and investigation, may license persons to operate private inspection facilities to inspect initially, reinspect and certify such categories of vehicles as determined by the director with the concurrence of the Department of Environmental Protection. A person shall not be licensed unless qualified to conduct the inspections and reinspections, and in possession of the necessary equipment.
- (2) For purposes of complying with the federal Clean Air Act and the applicable performance standards established by the United States Environmental Protection Agency for inspection and maintenance programs, the director, by regulation with the

concurrence of the Department of Environmental Protection, may establish a limited number of distinct classes of licenses, may restrict the activities authorized by each distinct class of license, including restrictions as to the vehicles that may be inspected or reinspected, and may restrict the services that holders of each class may perform in addition to the activities authorized by the license.

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- b. (1) The director may license as a private inspection facility any person that is the owner or lessee of 10 or more motor vehicles to initially inspect, reinspect and certify vehicles that the person owns or leases.
- (2) For purposes of complying with the federal Clean Air Act and the applicable performance standards established by the United States Environmental Protection Agency for inspection and maintenance programs, the director, by regulation with the concurrence of the Department of Environmental Protection, may restrict the activities authorized by a license issued pursuant to this subsection, including restrictions as to the vehicles that may be inspected or reinspected, and may restrict the services that holders of this license may perform in addition to the activities authorized by the license.
- c. The director shall require a private inspection facility licensee to have in effect at all times liability insurance or such other proof of financial responsibility as the director may prescribe; and may require a performance bond.
- d. The director shall prescribe the form and content of the application for a private inspection facility license, and may charge a nonrefundable application fee not to exceed \$20. The director may charge a license fee, not to exceed \$250, to be paid by a person for each year or part of a year in which that person holds a private inspection facility license. All fees collected pursuant to this subsection shall be paid to the State Treasurer and deposited in the "Federal Motor Vehicle Inspection Program Fund" established pursuant to subsection j. of R.S.39:8-2.
- 6. (New section) a. Whenever a private inspection facility licensee conducts an initial inspection, the private inspection facility shall either reject the vehicle or certify that the vehicle was inspected pursuant to chapter 8 of Title 39 of the Revised Statutes and was found to conform to the standards established by law and regulation. When a vehicle is reinspected, the private inspection facility licensee shall either reject the vehicle or certify that the items for which a vehicle was initially rejected conform to the standards established by law and regulation. The certification shall be evidenced by a private inspection certificate of approval placed on the vehicle as prescribed by the director
- b. A private inspection facility licensee may charge an amount approved by and on file with the director for initial inspection, reinspection, and certification of a vehicle, which amount shall be subject to any maximum limits that may be established by the director by regulation. The director may establish maximum amounts that may be charged for initial inspection or reinspection based on the average length of time required to

1 inspect a vehicle or reinspect a specific rejected item.

- c. A private inspection facility licensee shall post a schedule of charges for initial inspection, reinspection and certification in a prominent place on the premises, and shall file a copy thereof with the director.
- d. A private inspection facility licensee shall not require, as a condition of performing an inspection, that any needed repairs or adjustments be done by the licensee or at a specific facility identified by the licensee or by an agent thereof.
- 7. (New section) a. The director shall provide each private inspection facility with as many certificates of approval and rejection stickers as may be required and may charge the private inspection facility licensee a fee of \$1 for each certificate or sticker. There shall be no refund for expired or unused certificates or stickers. All fees collected pursuant to this subsection shall be paid to the State Treasurer and deposited in the "Federal Motor Vehicle Inspection Program Fund" established pursuant to subsection j. of R.S. 39:8-2. Every private inspection facility licensee shall:
- (1) Keep such records of inspections and reinspections and of certificates and stickers issued in such form as the director may determine;
 - (2) Make such records available to the director upon demand;
- (3) Institute such safeguards to secure the certificates and stickers from theft, loss or fraudulent use as the director may prescribe;
- (4) Return any unused expired certificates or stickers to the director; and
- (5) Upon request account to the director for all certificates and stickers.
- b. An owner or operator of a private inspection facility that for any reason, including but not limited to theft, destruction, loss, or damage, does not upon request either promptly return or properly account for a certificate or sticker shall be liable to a civil penalty of not less than \$100 for each such certificate or sticker, to be collected in a civil action commenced by the director. Any penalty imposed pursuant to this subsection may be collected with costs in a summary proceeding pursuant to "the penalty enforcement law," N.J.S.2A:58-1 et seq. The Superior Court and the municipal court shall have jurisdiction to enforce the provisions of "the penalty enforcement law" in connection with this subsection. Any fine collected pursuant to this subsection shall be paid to the State Treasurer and deposited in the "Federal Motor Vehicle Inspection Program Fund" established pursuant to subsection j. of R.S.39:8-2.
- 8. (New section) A person who affixes a private inspection certificate of approval or a waiver certificate to a motor vehicle without having properly inspected the vehicle or without having determined that the condition of the vehicle conforms to standards established by law or regulation shall be liable to a civil penalty of not less than \$500, to be collected in a civil action commenced by the director. Any penalty imposed pursuant to this section may be collected with costs in a summary proceeding pursuant to "the penalty enforcement law," N.J.S.2A:58-1 et

seq. The Superior Court and the municipal court shall have 1 jurisdiction to enforce the provisions of "the penalty enforcement 2 law" in connection with this section. A private inspection 3 facility licensee shall be severally liable for any violation of this 4 5 section by any person employed by or under contract with the 6 private inspection facility licensee. Any fine collected pursuant 7 to this section shall be paid to the State Treasurer and deposited 8 in the "Federal Motor Vehicle Inspection Program Fund" 9 established pursuant to subsection j. of R.S. 39:8-2.

In addition to any civil penalty imposed, the director may suspend the license of a private inspection facility that violates this section for a period of not less than six months. The director may also file an action in Superior Court to enjoin any violation of this section.

- 9. (New section) a. The director may, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), deny, suspend or revoke any license authorized to be issued by this chapter or refuse renewal thereof for cause, including but not limited to one or more of the following:
- (1) Violation of any provision of P.L., c. (C.)(now before the Legislature as this bill) or of any regulation adopted pursuant thereto;
- (2) Fraud or misrepresentation in securing the license or in the conduct of the licensed activity;
- (3) Making initial inspection or reinspection service charges in excess of those posted on the licensed premises and filed with the director;
 - (4) Conviction of a crime involving fraud or moral turpitude;
- (5) Violation of P.L.1960, c.39 (C.56:8-1 et seq.) or of any regulation adopted thereunder;
- (6) Failure to successfully complete any training or testing requirements that are a prerequisite to licensure;
- (7) Fraudulently, willfully or negligently performing an improper inspection on a motor vehicle;
 - (8) Failure to pay a fee required by law; or
 - (9) Other good cause.

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- b. If the director determines that the public interest requires immediate suspension of a license pursuant to P.L., c. (C.) (now before the Legislature as this bill) prior to hearing, the director may do so, provided that the private inspection facility licensee is afforded the opportunity to request in writing a hearing within 10 days of the effective date of the suspension, and an administrative adjudication shall be held as soon thereafter as possible. The ordered suspension shall become final if a written request is not received by the director within 10 days of service of the notice or the scheduled suspension or order of suspension as the case may be. If the director determines it necessary to suspend a license prior to hearing and the private inspection facility licensee files a request for a hearing within the time prescribed by this section, the director may hold a preliminary hearing to determine whether sufficient cause exists to continue such suspension until a plenary hearing can be
 - c. A person who displays or causes or permits to be displayed

any sign, mark, or advertisement, or otherwise identifies that 1 2 person as a private inspection facility, a motor vehicle repair 3 facility or an emission inspector when not holding a valid license 4 or registration issued by the director, or who transfers or attempts to transfer a valid license or registration, shall be 5 6 subject to a fine of not less than \$1,000 or imprisonment for not less than 30 days, or both. Any fine collected under the 7 8 provisions of this section shall be paid to the State Treasurer and deposited in the "Federal Motor Vehicle Inspection Program 9 10 Fund" established pursuant to subsection j. of R.S. 39:8-2.

- 10. (New section) A licensed private inspection facility shall use emissions test equipment that has been certified by the Department of Environmental Protection. The Department of Environmental Protection shall adopt standards for the certification of the equipment, which shall include but not be limited to all of the following:
- a. An automated system to control test sequencing, the automatic pass or fail decision, and the format for the test report and electronic medium for storage and transmission of test results:
 - b. An exhaust gas analysis portion;
- c. A device to accept and record vehicle identification information;
 - d. A device to provide a printed record of the test results to the owner or lessee; and
 - e. A chassis dynamometer.

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- 11. (New section) All licenses issued pursuant to section 3 of P.L.1975, c.156 (C. 39:8-11) shall expire and be of no force and effect on or after January 1, 1996. All licensed private inspection centers shall deliver to the director the license, all unused private inspection approval stickers, all inspection records and other items issued to the licensee or required by the director to be kept in connection with the operation of the private inspection center.
- 12. (New section) The owner or lessee of any vehicle that is subject to inspection under this chapter and that is included in either a "Voluntary Emissions Recall" as defined at 40 C.F.R. §85.1902(d) or any amendment thereto or in a remedial plan determination made pursuant to section 207(c) of the federal Clean Air Act or any amendment thereto, for which owner notification occurs after January 1, 1995, shall obtain required repairs within the time period established by the director, in consultation with the Department of Environmental Protection, in order to obtain a certificate of approval. The director shall allow the purchaser, owner or lessee of a motor vehicle which is subject to recall a minimum of 60 days in which to comply with such recall notice. It shall be the responsibility of the owner and lessee of a vehicle to submit proof of required repairs in response to such recall notice in a form and manner determined by the director. The director shall suspend the registration privileges or deny an application for registration for any vehicle that has failed to receive necessary repairs in response to a "Voluntary Emissions Recall" or to a remedial plan determination within the time period established by the director in consultation with the

1 Department of Environmental Protection.

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- 13. (New section) a. A person shall not conduct any emission inspection required by the director on a motor vehicle unless that person is licensed as an emission inspector by the director. The director may establish a fee not to exceed \$50 for the licensure and relicensure of emission inspectors and shall establish standards and requirements for the licensure and relicensure of emission inspectors including, at a minimum, the successful completion of emission training and testing requirements determined by the director in consultation with the Department of Environmental Protection as a prerequisite to licensing. Any license issued pursuant to this section shall be valid for the period set by the director, which shall not be longer than two years. The successful completion of refresher training and testing, at a minimum, shall be required prior to license renewal. All fees collected pursuant to this subsection shall be turned over to the State Treasurer and deposited in the "Federal Motor Vehicle Inspection Program Fund" established pursuant to R.S.39:8-2.
- b. The director may deny, suspend or revoke any license authorized to be issued by this section or refuse renewal thereof for cause, including but not limited to one or more of the following:
- (1) Violation of any provision of P.L. , c. (C.) (now before the Legislature as this bill) or of any regulation adopted pursuant thereto;
- (2) Fraud, misrepresentation or misstatement in securing the license or in the conduct of the licensed activity;
 - (3) Conviction of a crime involving fraud or moral turpitude;
- (4) Violation of P.L.1960, c.39 (C.56:8-1 et seq.) or of any regulation adopted pursuant thereto;
- (5) Failure to successfully complete any training or testing requirements that are a prerequisite to licensure;
 - (6) Failure to pay any fee required by law; or
 - (7) Other good cause.
- (New section) a. The director shall adopt, after consultation with the Division of Consumer Affairs in the Department of Law and Public Safety, rules and regulations for the registration of businesses and facilities authorized to perform emission-related repairs on vehicles that fail a required emission test. A facility or business shall not correct, adjust or repair, for compensation, any motor vehicle that has failed an emission test required by the director unless it has first obtained from the director a motor vehicle repair facility registration authorizing the facility or business to repair vehicles that have failed an emission test required by the director. The director may establish an annual registration fee, which shall not exceed \$50, to defray the cost of registering these businesses and facilities. All fees collected pursuant to this section shall be paid to the State Treasurer and deposited in the "Federal Motor Vehicle Inspection Program Fund" established pursuant to subsection j. of R.S.39:8-2.
- 52 b. The director may deny, suspend or revoke any registration 53 issued pursuant to this section, or refuse renewal thereof, for 54 performance by a registered business or facility of an improper

1 repair on a motor vehicle or for other good cause.

- c. The Department of Education, in consultation with the Department of Environmental Protection, shall develop a course of instruction, to be offered at State community colleges, for the purpose of training repair technicians in the diagnosis and repair of motor vehicle emission control systems.
- 15. (New section) a. The director, either directly or through an agent, may grant a waiver from the requirement that a vehicle satisfy emission standards. A waiver shall be valid for one inspection cycle. It may be issued to any vehicle that cannot successfully pass the emission tests upon reinspection, provided the vehicle owner or lessee demonstrates compliance with the following to the satisfaction of the director or agent:
- (1) All available warranty coverage for vehicle emission systems has been used to obtain needed repairs on the vehicle or written denial of warranty coverage in a form and manner prescribed by the director has been provided; and
- (2) The owner has expended the amount specified in 40 C.F.R. \$ 51.360 for emission related repairs as provided pursuant to those rules; and
- (3) The repairs made on the vehicle were appropriate to the cause of the emission test failure; and
- (4) The repairs were made by a registered motor vehicle repair facility or by the owner of the vehicle provided he possesses a nationally recognized certification for emission-related diagnosis and repair; and
- (5) The vehicle complies with the safety inspection requirements of this chapter and the rules adopted by the director; and
- (6) Any other requirements established by the director by regulation; and
- (7) Any other requirements established by the Department of Environmental Protection with the concurrence of the director.
- b. The director shall adopt and implement a program, financed through the "Federal Motor Vehicle Inspection Program Fund" established pursuant to subsection j. of R.S.39:8-2, to assist low moderate income motorists with the costs emission-related repairs necessary to pass inspection. proposed program shall be submitted to the Senate Natural Resources, Trade and Economic Development Committee and to the Assembly Environment and Energy Committee, or to their successors, for review not less than 60 days prior implementation. The director shall make an annual report on the operation of the program to the Governor and to the Senate Natural Resources, Trade and Economic Development Committee and the Assembly Environment and Energy Committee, or their successors,
- 16. (New section) The director shall adopt, after consultation with the Department of Environmental Protection and pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), any rules and regulations necessary to implement the provisions of P.L. , c. (C.)(now before the Legislature as this bill) or to place this State in substantial compliance with the motor vehicle emission inspection and

1 maintenance requirements established by federal law.

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17. (New section) The provisions of P.L., c. (C.) (now before the Legislature as this bill) shall not apply to violations committed prior to its effective date, and prosecutions and dispositions for such violations shall be governed by the prior law, which is continued in effect for that purpose, as if P.L., c. (C.) (now before the Legislature as this bill) were not in force.

18. R.S.39:8-1 is amended to read as follows:

39:8-1. [The director shall require every] a. Every motor vehicle registered in this State which is used over [the highways of this State, except vehicles and traction equipment registered pursuant to R.S.39:3-24 and historic motor vehicles registered as such, to have such motor vehicles] any public road, street, highway or any public or quasi-public property in this State, except those vehicles over 8,500 pounds gross weight that are under the inspection jurisdiction of the Department of Transportation pursuant to Titles 27 and 48 of the Revised Statutes, and every vehicle subject to enhanced inspection and maintenance programs pursuant to 40 C.F.R. § 51.356, shall be inspected by designated examiners or at official inspection [stations] facilities to be designated by the director or at licensed private inspection [centers. The director shall have the discretion to determine what motor vehicle equipment shall be subject to inspection under the provisions of this chapter] facilities.

b. The director shall determine the official inspection facility or private inspection facility at which a vehicle, depending upon its characteristics, shall be inspected. The director, with the concurrence of the Department of Environmental Protection, may exclude by regulation from this inspection requirement any category of motor vehicle if good cause for such exclusion exists, unless the exclusion is likely to prevent this State from meeting the applicable performance standard established by the United States Environmental Protection Agency. The director may determine that a vehicle is in compliance with the inspection requirements of this section if the vehicle has been inspected and passed under a similar inspection program of another state, district, or territory of the United States.

39 (cf: P.L.1986, c.22, s.1)

19. R.S.39:8-2 is amended to read as follows:

39:8-2. <u>a.</u> The director may designate and appoint, subject to existing laws, competent examiners of motor vehicles to [examine] <u>conduct examinations</u>, other than the periodic inspections required pursuant to subsection b. of this section, of motor vehicles required to be inspected in accordance with the provisions of this chapter. The examiners may be delegated to enforce the provisions of the motor vehicle and traffic law.

b. (1) The director [may make] shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations consistent with P.L.1966, c.16 (C. 26:2C-8.1 et seq.) and with the requirements of the federal Clean Air Act with respect to the type and character of the inspections to be made, [with respect to] the facility at which the vehicle shall be inspected, the frequency of inspections of [new] motor

vehicles and [with respect to] the approval or rejection of motor 1 vehicles as a result of these inspections. 2 These rules and 3 regulations shall require the use, at official inspection facilities, 4 of inspection tests that are designed to meet the enhanced inspection and maintenance requirements of the federal Clean 5 6 Air Act and that have been proven to be feasible and effective 7 for the inspection of large numbers of motor vehicles, except 8 that these tests shall not include the "I/M 240" test. Nothing in this subsection shall preclude the use of the "I/M 240" test in 9 10 sampling for performance evaluations only or the use of the test 11 at the option of a private inspection facility. The rules and 12 regulations may distinguish between vehicles based on model 13 year, type, or other vehicle characteristics in order to facilitate 14 inspections or to comply with the federal Clean Air Act.

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(2) The Department of Environmental Protection and the director shall investigate advanced testing technologies other than the I/M 240 test, including but not limited to remote sensing and onboard diagnostics, and shall, to the extent permitted by law, pursue the use of such technologies in motor vehicle emission inspections required by the United States Environmental Protection Agency pursuant to the federal Clean Air Act. The director shall adopt, to the extent practicable, advanced technologies to facilitate the retrieval of testing and other information concerning motor vehicles, which technologies shall include but not be limited to the use of computer bar codes and personal cards containing encoded information, such as a person's operating license, motor vehicle registration, and motor vehicle insurance, the inspection status of a motor vehicle, and mass transit fare information, that can be accessed quickly by a computer.

Motorcycles, if not exempted from inspection by the director, shall be inspected between April 1 and October 31. [All other]

c. Except as modified by the director to distribute evenly the volume of inspections, all vehicles required by the director, in accordance with the provisions of R.S.39:8-1, to be inspected under this chapter shall be inspected [at least annually] biennially, except that classes of vehicles that require more frequent inspections, such as school buses, shall be inspected at such shorter intervals as may be established by the director after consultation with the Department of Environmental Protection. At any time, the director may require the owner, lessee, or operator of a vehicle to submit it for inspection.

[Rules and regulations relating to the frequency and character of vehicle emission inspections shall be promulgated in cooperation with the Department of Environmental Protection.]

d. The director shall furnish to designated examiners or to other persons authorized to conduct inspections or to grant waivers official certificates of approval, rejection stickers or waiver certificates, the form, content and use of which he shall [prescribe] establish. The certificates of approval, rejection stickers and waiver certificates shall be of a type, such as a windshield sticker or license plate decal, that can be attached to the vehicle or license plate in a location that is readily visible to anyone viewing the vehicle. If a certificate of approval cannot

be issued, the driver shall be provided with a written inspection report describing the reasons for rejection and, if appropriate, the repairs needed or likely to be needed to bring the vehicle into compliance with applicable standards.

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- <u>e.</u> The director may, with the approval of the State House Commission, purchase, lease or acquire by the exercise of the power of eminent domain any property for the purpose of assisting him in carrying out the provisions of this chapter. This property may also be used by the director for the exercise of the duties and powers conferred upon him by the other chapters of this Title.
- For the purpose of implementing the motor vehicle f. inspection requirements of the federal Clean Air Act, the State Treasurer may, subject to the approval of the Attorney General, purchase, lease or acquire by eminent domain any property or sell or lease any property acquired, held or used for vehicle inspection purposes or any other suitable property held by the State that is not currently in use or dedicated to another purpose. Any other provision of law to the contrary notwithstanding, no further approval shall be required for transactions authorized by this subsection, except that any expenditure of funds by the Treasurer pursuant to this subsection shall be submitted to the Joint Budget Oversight Committee, which shall have 10 business days to disapprove a proposed expenditure. This subsection shall remain in effect until January 1, 1997, after which time it shall be null and void. Any revenue resulting from capital sales pursuant to this subsection is appropriated to the Department Transportation to provide for mass transit improvements.
 - g. The director shall conduct [random] roadside examinations of motor vehicles required to be inspected [in this State], using inspection equipment and procedures, and standards established pursuant to section 1 of P.L.1966, c.16 (C.26:2C-8.1), including, but not limited to, remote sensing technology, as he shall deem appropriate to provide [a continuous] for the monitoring of motor vehicles pursuant to this subsection. [Each year at] At least [1%] 20,000 vehicles or 0.5 percent of the total number of motor vehicles [registered in the State] required to be inspected under this chapter, whichever is less, shall be inspected during each inspection cycle by roadside examination teams under the supervision of the director. The director may require any vehicle failing a roadside examination to be inspected at an official inspection facility or a private inspection facility within a time period fixed by the director. Failure to appear and pass inspection within the time period fixed by the director shall result in registration suspension in addition to any other penalties provided in this Title. The director shall conduct an aggressive roadside inspection program to ensure that all motor vehicles that are required to be inspected in this State are in compliance with State law.
- h. The director , and, when appropriate, the Department of Environmental Protection, shall conduct inspections and audits of licensed private inspection [centers] facilities, official inspection facilities and designated examiners to [insure] ensure accurate test equipment calibration and use, [and] compliance with proper

inspection procedures and with the provisions of [this act] P.L.,) (now before the Legislature as this bill) and any regulations adopted pursuant thereto by the Division of Motor Vehicles or by the Department of Environmental Protection. These inspections and audits shall be conducted [monthly, except that at the discretion of the director, more frequent audits and inspections may be conducted] at such times and in such manner as the director, upon consultation with the Department of Environmental Protection, shall determine in order to provide quality assurance in the performance of the inspection program.

- i. (1) The director shall make a charge of \$2.50 for the initial inspection for each vehicle subject to inspection, which amount shall be paid to the director or his representative when payment of the registration fees fixed in chapter 3 of this Title is made. [The fee is not applicable to inspection by licensed private inspection centers.] Any law or rule or regulation adopted pursuant thereto to the contrary notwithstanding, a registration fee authorized pursuant to chapter 3 of Title 39 of the Revised Statutes shall not be increased for the purpose of paying any costs associated in any manner with the establishment, implementation or operation of the motor vehicle inspection and maintenance program established pursuant to P.L. , c. (C.) (now before the Legislature as this bill).
- (2) The director shall establish by regulation a fee to cover the costs of inspecting any vehicle that is required, or has the option, under federal law to be inspected in this State but is registered in another state or is owned or leased by the federal government. In determining these costs, the director shall include all capital and direct and indirect operating costs associated with the inspection of these vehicles including, but not limited to, the costs of the actual inspection, the creation and maintenance of the vehicle inspection record, administrative, oversight and quality assurance costs and the costs associated with reporting inspection information to the owner, the federal government and agencies of other states. All fees collected pursuant to this subsection shall be paid to the State Treasurer and deposited in the "Federal Motor Vehicle Inspection Program Fund" established pursuant to subsection j. of R.S.39:8-2.
- j. There is established in the General Fund a special dedicated, non-lapsing fund to be known as the "Federal Motor Vehicle Inspection Program Fund," which shall be administered by the State Treasurer. The State Treasurer shall deposit into the "Federal Motor Vehicle Inspection Program Fund" \$11.50 from each motor vehicle registration fee received by the State after June 30, 1995. The Legislature shall annually appropriate from the fund an amount necessary to pay the reasonable and necessary expenses of the implementation and operation of the federally mandated motor vehicle inspection program. The State Treasurer shall pay to the private contractor or contractors contracted to design, construct, renovate, equip, establish, maintain and operate official inspection facilities under the contract or contracts entered into with the State Treasurer pursuant to subsection a. of section 4 of P.L., c. (C. (now before the Legislature as this bill) from the fund the amount

- necessary to meet the costs agreed to under the contract or 1
- 2 contracts. The State Treasurer shall also transfer to the Division
- 3 of Motor Vehicles an amount necessary to finance the
- 4 emission-related repairs assistance program authorized pursuant
- 5 to subsection b. of section 15 of P.L. , c. (C.
- 6 before the Legislature as this bill). Moneys remaining in the fund 7
- and any unexpended balance of appropriations from the fund at
- 8 the end of each fiscal year shall be reappropriated for the
- purposes of the fund. Any interest earned on moneys in the fund 9
- 10 shall be credited to the fund.
- (cf: P.L.1989, c.167, s.1) 11

- 20. R.S.39:8-3 is amended to read as follows:
- 39:8-3. a. No certificate of approval shall be issued by an 13
- examiner [or], official inspection [station] facility or private 14
- inspection facility until the motor vehicle inspected successfully 15
- passes all emission tests required by the director and the 16
- mechanism, brakes and equipment of the motor vehicle inspected 17
- have been found to be in a proper and safe condition and 18
- complying with the laws of this [state] State. 19
- 20 b. Notwithstanding the issuance or non-issuance of a
- 21 certificate of approval, the obligation to ensure that a vehicle is
- in a proper and safe condition rests with the owner, operator or 22
- 23 lessee, as appropriate, of the vehicle.
- (cf: R.S.39:8-3) 24
 - 21. R.S.39:8-4 is amended to read as follows:
- 26 39:8-4. If inspections as required by R.S.39:8-1 disclose the
- necessity for adjustments, corrections or repairs, the director 27
- may require the owner of any such motor vehicle to have such 28
- 29 adjustments, corrections or repairs made and thereafter
- reinspected at [a motor vehicle] an official inspection [station] **30**
- 31 facility or at a licensed private inspection [center] facility within
- 32 the period designated by the director.
- [The director may cause a certificate of approval to be issued 33 34 for a motor vehicle needing an adjustment, correction or repair in
- 35 order to conform to the requirements of chapter 3 and chapter 8
- of this Title, but which, in the director's determination, is 36 37 nevertheless safe. In such cases the director shall issue notice to
- the vehicle owner to have the adjustment, correction or repair 38
- made within a specified period of time, subject to the penalties 39
- of R.S.39:8-9.] 40
- 41 (cf: P.L.1986, c.22, s.3)
- 42 22. R.S.39:8-5 is amended to read as follows:
- 43 39:8-5. a. Every designated examiner [or], official inspection
- [station] facility or private inspection facility shall make such 44 reports to the director concerning inspections made and the 45
- 46 results thereof, and in such form and at such time, as [he] the
- 47 director may require. The director [shall] may furnish to the 48 examiners and inspection [stations] facilities forms for such
- 49 reports. The director may require the use of electronic media for
- the gathering and transmission of inspection data and reports 50 when the director deems it appropriate or when electronic media 51
- 52 are required by federal law.
- Every motor vehicle repair facility that is registered 53
- pursuant to section 14 of P.L., c. (C.) (now before the 54

- 1 Legislature as this bill) shall make such report to the director
- 2 concerning emission repairs made and the results thereof, as the
- 3 director may require. The director may furnish to registered
- motor vehicle repair facilities forms to be completed by them in 4
- 5 documenting emission repairs to motor vehicles, which forms
- shall be presented by the operator of the vehicle to an emission 6 7
 - inspector at the time of vehicle reinspection.
- 8 (cf: P.L.1955, c.9, s.2)

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- 23. R.S.39:8-7 is amended to read as follows:
- 39:8-7. [The commissioner] Except as required by R.S.39:3-3, the director may suspend, revoke or deny the registration of a motor vehicle registered or required to be registered in this [state] State, or the reciprocity privilege of a motor vehicle registered in another state, if the motor vehicle is subject to the inspection requirement of this State and operated or parked on [the highways of the state which] any public road, street or highway or any public or quasi-public property in this State, and:
- a. Does not have displayed upon it a current certificate of approval , rejection sticker or waiver certificate issued in accordance with this chapter; or
- b. Has not successfully passed inspection or been granted a waiver within the time period prescribed by the director; or
- c. Is shown by the inspection to be incapable of being placed in a proper condition to make its use safe on the highway or incapable of being brought within the emission standards or requirements established by law or regulation, and for which a certificate of approval or waiver certificate cannot be issued.
- (cf: R.S.39:8-7)
 - 24. R.S.39:8-9 is amended to read as follows:
- 39:8-9. a. The enforcement of this chapter shall be vested in the director and the police or peace officers of any municipality, any county or the State.

[Any person] b. An owner or lessee who:

- (1) Fails or refuses to have his motor vehicle examined [,] within the time period prescribed by the director; or [, after]
- (2) After having had it examined, fails or refuses to place or display a certificate of approval [,if issued,], rejection sticker or waiver certificate upon his windshield [, or who fraudulently obtains a certificate of approval,] or other location on the vehicle as may be prescribed by the director; or [who]
- (3) Fails or refuses to place his motor vehicle in proper condition after having had the same examined [,]; or [who, in]
- (4) In any manner, fails to conform to the provisions of this chapter or the regulations adopted by the director pursuant thereto, shall be guilty of violating the provisions of this chapter, and shall [, for a first offense,] be subject to a fine of not [more] less than [\$100.00] \$100 or more than \$200 [, and, for a second offense, to a fine of not more than \$200.00] or by imprisonment for not less than 30 days, or both such fine and imprisonment.
- c. A person who fraudulently obtains a certificate of approval, rejection sticker or waiver certificate, or displays or has in his possession a fictitious, altered, or stolen certificate of approval, rejection sticker or waiver certificate shall be subject to a fine

of \$500 for each such certificate or sticker.

- <u>d.</u> The provisions of this chapter shall be enforced and all penalties for the violation thereof shall be recovered in accordance with the provisions of "the penalty enforcement law" (N.J.S.2A:58-1 et seq.), and in addition to the provisions and remedies therein contained, the following provisions and remedies shall be applicable in any proceeding brought for a violation of any of the provisions of this chapter:
- [a.] (1) The several municipal courts shall have jurisdiction of such proceeding, in addition to the courts prescribed in "the penalty enforcement law";
- [b.] (2) The complaint in any such proceeding may be made on information and belief by the director, or any police or peace officer of any municipality, any county or the State;
 - [c.] (3) A warrant may issue in lieu of summons;
- [d.] (4) Any police or peace officer shall be empowered to serve and execute process in any such proceeding;
- [e.] (5) The hearing in any such proceeding shall be without a jury;
- [f.] (6) Any such proceeding may be brought in the name of the Director of the Division of Motor Vehicles in the Department of Law and Public Safety or in the name of the State of New Jersey;
- [g.] (7) Any sums received in payment of any fines imposed in any such proceeding shall be paid to the Director of the Division of Motor Vehicles and shall be paid by him [into the State treasury] to the State Treasurer, who shall deposit one-half of such sums in the "Federal Motor Vehicle Inspection Program Fund" established pursuant to subsection j. of R.S.39:8-2, and who shall pay the remaining one-half of such sums to the county or municipality initiating the complaint or summons or, if initiated by State law enforcement personnel, to the State Treasury;
- [h.] (8) The director or judge before whom any hearing under this chapter is had may revoke the registration certificate of any motor vehicle owned or leased by any person, when such person shall have been [guilty of such willful] found to be in violation of any of the provisions of this chapter as shall in the discretion of the director or judge justify such revocation.
- e. The director may order the suspension of the registration or reciprocity privilege of any motor vehicle found to be in violation of any of the provisions of this chapter. If the owner or lessee fails to surrender the license plates for that vehicle to the division within 45 days of the mailing of an order requiring their surrender, the director may order the confiscation of the license plates of the vehicle that is in violation. An order of license plate confiscation issued by the director shall include an order imposing a civil penalty of \$200 on the owner or lessee of the vehicle. This civil penalty shall be paid to the State Treasurer, who shall deposit one-half of the amount in the "Federal Inspection and Maintenance Program Fund" established pursuant to subsection j. of R.S.39:8-2 and pay the remaining one-half to any municipality or county whose law enforcement, police or peace officers confiscated the plates in accordance with the order of the director, or if the plates were confiscated by State

law enforcement personnel, to the State Treasury. A civil penalty imposed pursuant to this subsection shall be in addition to any other penalty provided by this chapter.

(cf: P.L.1983, c.403, s.28)

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25. R.S. 39:8-10 is amended to read as follows:

39:8-10. The director shall have authority to make rules and regulations necessary for the administration and enforcement of this chapter. [He] <u>The director</u> may employ, subject to existing laws, such persons as he may require for the administration and enforcement of this chapter and fix their compensation. [He may use any funds obtained as fees from examinations required by this chapter for the establishment of stations and equipment that may be necessary to assist him in carrying out the purposes of this chapter. Any money remaining after all expenses are paid shall be turned over to the State Treasurer.]

(cf: P.L.1955, c.9, s.4)

26. R.S.39:3-4 is amended to read as follows:

39:3-4. Except as hereinafter provided, every resident of this State and every nonresident whose automobile or motorcycle shall be driven in this State shall, before using such vehicle on the public highways, register the same, and no automobile or motorcycle shall be driven unless so registered.

Such registration shall be made in the following manner: An application in writing, signed by the applicant or by an agent or officer, in case the applicant is a corporation, shall be made to the director or [his lawful] the director's agent, on forms prepared and supplied by the director, containing the name, street address of the residence or the business of the owner, mailing address, if different from the street address of the owner's residence or business, and age of the owner, together with a description of the character of the automobile or motorcycle, including the name of the maker and the [manufacturer's number or the motor number, or both,] vehicle identification number, or the manufacturer's number or the number assigned by the director if the vehicle does not have a vehicle identification number, and any other statement that may be required by the director. A post office box shall appear on the application only as part of a mailing address that is submitted by the owner, agent or officer, as the case may be, in addition to the street address of the applicant's residence or business. An owner whose last address appears on the records of the division as a post office box shall change his address on his application for renewal to the street address of his residence or business and, if different from his street address, his mailing address. [If the vehicle is insured by motor vehicle liability insurance, as required by law, the] The application shall contain the name of the insurer of [said] the vehicle and the policy number. If the vehicle is a leased motor vehicle, the application shall make note of that fact and shall include along with the name and street address of the lessor the name, street address and driver license number of the lessee. A lessor of a leased motor vehicle shall notify the director in writing, on such form as the director may prescribe, of the termination of a lease or of a change of the lessee within seven

days after the termination or change.

Thereupon the director shall have the power to grant a registration certificate to the owner of any motor vehicle, if over 17 years of age, application for the registration having been properly made and the fee therefor paid, and the vehicle being of a type that complies with the requirements of this [subtitle] title. The form and contents of the registration certificate to be issued shall be [prescribed] determined by the director.

If the vehicle is a leased motor vehicle, the registration certificate shall, in addition to containing the name and street address of the lessor, identify the vehicle as a leased motor vehicle.

The director shall maintain a record of all registration certificates issued, and of the contents thereof.

Every registration shall expire and the registration certificate thereof become void on the last day of the twelfth calendar month following the calendar month in which the certificate was issued; provided, however, that the director may, at his discretion [and for good cause shown], require registrations which shall expire, and issue certificates thereof which shall become void, on a date fixed by him, which date shall not be sooner than three months nor later than [16] 26 months after the date of issuance of such certificates, and the fees for such registrations, including any other fees or charges collected in connection with the registration fee, shall be fixed by the director in amounts proportionately less or greater than the fees established [in this Title] by law. The director may fix the expiration date for registration certificates at a date other than 12 months if the director determines that the change is necessary, appropriate or convenient in order to aid in implementing the vehicle inspection requirements of chapter 8 of Title 39 or for other good cause.

All motorcycles for which registrations have been issued prior to the effective date of P.L.1989, c.167 and which are scheduled to expire between November 1 and March 31 shall, upon renewal, be issued registrations by the director which shall expire on a date fixed by him, but in no case shall that expiration date be earlier than April 30 nor later than October 31. The fees for the renewal of the motorcycle registrations authorized under this paragraph shall be fixed by the director in an amount proportionately less or greater than the fee established by R.S.39:3-21.

[The director shall issue registration certificates for the following registration period on and after the first day of the calendar month immediately preceding the commencement of such registration period, such registration certificates to be effective immediately.]

Application forms for all renewals of registrations for passenger automobiles shall be [mailed by the director from the central office of the division] <u>sent</u> to the last addresses of owners of motor vehicles and motorcycles, as they appear on the records of the division

No person owning or having control over any unregistered [motor] vehicle shall permit the same to be parked or to stand on a public highway.

Any police officer is authorized to remove any [such]

unregistered vehicle from the public highway to a storage space or garage, <u>and</u> the expense involved in such removal and storing of [said motor] the vehicle [to] <u>shall</u> be borne by the owner of [such] the vehicle, except that the expense shall be borne by the lessee of a leased vehicle.

Any person violating the provisions of this section shall be subject to a fine not exceeding [\$100.00] \$100, except that for the misstatement of any fact in the application required to be made to the director, the person making such statement or omitting the statement that the motor vehicle is to be used as a leased motor vehicle when that is the case shall be subject to the penalties provided in R.S.39:3-37.

The director may extend the expiration date of a registration certificate without payment of a proportionate fee when the director determines that such extension is necessary, appropriate or convenient to the implementation of vehicle inspection requirements. If any registration certificate is so extended, the owner shall pay upon renewal the full registration fee for the period fixed by the director as if no extension had been granted.

[Nothing in this section shall be construed to alter or extend the expiration date of any registration certificate issued prior to March 1, 1956.]

The Division of Motor Vehicles shall make a reasonable effort to notify any lessor whose name and address is on file with the division, or any other lessor the division may determine it is necessary to notify, of the requirements of this amendatory act.

(cf: P.L.1993, c.125, s.2)

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27. R.S.39:3-5 is amended to read as follows:

39:3-5. The [commissioner] director may refuse registration in 29 30 the case of any automobile, commercial motor vehicle, trailer, 31 semitrailer, tractor or omnibus that shall not comply with the 32 requirements of this [subtitle] title or that shall seem to him 33 unsuitable for use on the roads and highways of this state. The 34 director shall deny registration to any motor vehicle that has failed to comply with applicable inspection requirements of 35 36 chapter 8 of Title 39, or of any rules and regulations adopted pursuant thereto, within the time limits established by the 37 director and to any vehicle subject to the inspection jurisdiction 38 39 of the Department of Transportation that has failed to comply with the applicable inspection requirements of Titles 27 and 48 of 4Ω the Revised Statutes or of any rules and regulations adopted 41 pursuant thereto. The director may suspend or revoke the 42 43 registration or reciprocity privilege of any motor vehicle that has 44 failed to undergo inspection in accordance with chapter 8 of Title 39 or that is subject to the inspection jurisdiction of the 45 46 Department of Transportation and has failed to undergo 47 inspection in accordance with the requirements of Titles 27 and 48 48 of the Revised Statutes or of any rules and regulations adopted 49 pursuant thereto.

50 (cf: R.S.39:3-5)

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28. R.S.39:3-10 is amended to read as follows:

39:3-10. No person shall drive a motor vehicle on a public highway in this State unless licensed to do so in accordance with this article. No person under 17 years of age shall be licensed to

drive motor vehicles, nor shall a person be licensed until he has passed a satisfactory examination as to his ability as an operator. The examination may be administered by the division or by an agent appointed pursuant to R.S. 39:3-3. The director may authorize any person, including but not limited to any agency of the State, or a private driver training facility or other private company or institution, or a department, agency or instrumentality of local government, to administer any portion of the examination for any driver license or endorsement. This authorization may be by contract, by appointment as a motor vehicle agent, by licensing or by other appropriate means. The director shall adopt such regulations as deemed necessary to establish, oversee, and regulate the administration of motor vehicle driver testing by third parties, including establishing maximum fees that may be charged.

The director may limit the number of persons licensed to administer examinations and may suspend or revoke any authorization on any reasonable ground. The director may terminate the third party testing authorized by this section at any time. A person authorized to administer examinations by appointment as a motor vehicle agent shall so act until this authority is revoked by the director.

An examiner administering a skills test in good faith shall not be held accountable for any violation of Title 39 of the Revised Statutes committed by the person being tested.

The examination shall include a test of the applicant's vision, his ability to understand traffic control devices, his knowledge of safe driving practices and of the effects that ingestion of alcohol or drugs has on a person's ability to operate a motor vehicle, his knowledge of such portions of the mechanism of motor vehicles as is necessary to insure the safe operation of a vehicle of the kind or kinds indicated by the applicant and of the laws and ordinary usages of the road and a demonstration of his ability to operate a vehicle of the class designated.

The director shall expand the driver's license examination by 20%. The additional questions to be added shall consist solely of questions developed in conjunction with the State Department of Health concerning the use of alcohol or drugs as related to highway safety. The director shall develop in conjunction with the State Department of Health supplements to the driver's manual which shall include information necessary to answer any question on the driver's license examination concerning alcohol or drugs as related to highway safety.

The director shall expand the driver's license examination to include a question asking whether the applicant is aware of the provisions of the "Uniform Anatomical Gift Act," P.L.1969, c.161 (C.26:6-57 et seq.) and the procedure for indicating on the driver's license the intention to make a donation of body organs or tissues pursuant to P.L.1978, c.181 (C.39:3-12.2).

Any person applying for a driver's license to operate a motor vehicle or motorized bicycle in this State shall surrender to the director any current driver's license issued to him by another state upon his receipt of a driver's license for this State. The director shall refuse to issue a driver's license if the applicant

1 fails to comply with this provision.

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The director shall create classified licensing of drivers covering the following classifications:

- a. Motorcycles, except that for the purposes of this section, [motorcycle] "motorcycle" shall not include any three-wheeled motor vehicle equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and automotive steering;
- b. Omnibuses as classified by R.S.39:3-10.1 and school buses classified under N.J.S.18A:39-1 et seq.;
- c. Articulated vehicles means a combination of a commercial motor vehicle registered at a gross weight in excess of 18,000 pounds and one or more motor-drawn vehicles joined together by means of a coupling device;
- d. All motor vehicles not included in classifications a., b. and c. A license issued pursuant to this classification d. shall be referred to as the "basic driver's license."

Every applicant for a license under classification b. or c. shall be a holder of a basic driver's license. Any issuance of a license under classification b. or c. shall be by endorsement on the basic driver's license.

A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by endorsement on the basic driver's license.

The director, upon payment of the lawful fee and after he or a person authorized by him has examined the applicant and is satisfied of the applicant's ability as an operator, may, in his discretion, license the applicant to drive a motor vehicle. The license shall authorize him to drive any registered vehicle, of the kind or kinds indicated, and shall expire, except as otherwise provided, on the last day of the 48th calendar month following the calendar month in which such license was issued.

The director may, at his discretion and for good cause shown, issue licenses which shall expire on a date fixed by him. The fee for licenses with expiration dates fixed by the director shall be fixed by the director in amounts proportionately less or greater than the fee herein established.

The required fee for a license for the 48-month period shall be as follows:

Motorcycle license or endorsement \$13.00

Omnibus or school bus endorsement \$16.00

42 Articulated vehicle endorsement \$8.00

43 Basic driver's license \$16.00

The director shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the director's satisfaction that said applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a nonprofit organization duly incorporated under Title 15 or 16 of the Revised Statutes or Title 15A of the New Jersey Statutes.

The director shall issue licenses for the following license period on and after the first day of the calendar month immediately preceding the commencement of such period, such licenses to be effective immediately.

All applications for renewals of licenses shall be made on forms

prescribed by the director and in accordance with procedures established by him.

The director in his discretion may refuse to grant a license to drive motor vehicles to a person who is, in his estimation, not a proper person to be granted such a license, but no defect of the applicant shall debar him from receiving a license unless it can be shown by tests approved by the Director of the Division of Motor Vehicles that the defect incapacitates him from safely operating a motor vehicle.

In addition to requiring an applicant for a driver's license to submit satisfactory proof of identity and age, the director also shall require the applicant to provide, as a condition for obtaining a license, satisfactory proof that the applicant's presence in the United States is authorized under federal law.

A person violating this section shall be subject to a fine not exceeding [\$500.00] \$500 or imprisonment in the county jail for not more than 60 days, but if that person has never been licensed to drive in this State or any other jurisdiction, he shall be subject to a fine of not less than [\$200.00] \$200 and, in addition, the court shall issue an order to the Director of the Division of Motor Vehicles requiring the director to refuse to issue a license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall not be applicable in cases where failure to have actual possession of the operator's license is due to an administrative or technical error by the Division of Motor Vehicles.

[Nothing in this section shall be construed to alter or extend the expiration of any license issued prior to the date this amendatory and supplementary act becomes operative.]

30 (cf: P.L.1993,c.34,s.1)

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29. R.S.39:3-20 is amended to read as follows:

39:3-20. For the purpose of this act, gross weight means the weight of the vehicle or combination of vehicles, including load or contents.

a. The director is authorized to issue registrations for commercial motor vehicles other than omnibuses or motor-drawn vehicles upon application therefor and payment of a fee based on the gross weight of the vehicle, including the gross weight of all vehicles in any combination of vehicles of which the commercial motor vehicle is the drawing vehicle. The gross weight of a disabled commercial vehicle or combination of disabled commercial vehicles being removed from a highway shall not be included in the calculation of the registration fee for the drawing vehicle.

Except as otherwise provided in this subsection, every registration for a commercial motor vehicle other than an omnibus or motor-drawn vehicle shall expire and the certificate thereof shall become void on the last day of the [eleventh] twelfth calendar month following the month in which the certificate was issued; provided, however, that the director may require registrations which shall expire, and issue certificates thereof which shall become void, on a date fixed by the director, which shall not be sooner than three months or later than 26

months after the date of issuance of such certificates, and the fees for such registrations or registration applications, including any other fees or charges collected in connection with the registration fee, shall be fixed by the director in amounts proportionately less or greater than the fees established by law. The director may fix the expiration date for registration certificates at a date other than 12 months if the director determines that such change is necessary, appropriate or convenient in order to aid in implementing the vehicle inspection requirements of chapter 8 of Title 39 or for other good cause. The minimum registration fee [for registrations issued after July 1, 1984] shall be as follows:

Except as otherwise provided in this subsection, every registration for a commercial motor vehicle other than an omnibus or motor-drawn vehicle shall expire and the certificate thereof shall become void on the last day of the eleventh calendar month following the month in which the certificate was issued. The minimum registration fee for registrations issued after July 1, 1984 shall be as follows:

For vehicles not in excess of 5,000 pounds, \$53.50.

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For vehicles in excess of 5,000 pounds and not in excess of 18,000 pounds, \$53.50 plus \$8.50 for each 1,000 pounds or portion thereof in excess of 5,000 pounds.

For vehicles in excess of 18,000 pounds and not in excess of 50,000 pounds, \$53.50 plus \$9.50 for each 1,000 pounds or portion thereof in excess of 5,000 pounds.

For vehicles in excess of 50,000 pounds, \$53.50 plus \$10.50 for each 1,000 pounds or portion thereof in excess of 5,000 pounds.

[Commercial motor vehicles other than omnibuses or motor-drawn vehicles for which commercial motor vehicle registrations had been issued prior to the effective date of this act and which expire March 31, 1982 shall be issued commercial registrations, which, in the director's discretion, shall expire on a date to be fixed by him, which date shall not be sooner than four months nor later than 16 months following the date of issuance of the registration. The fees for such registrations shall be fixed by the director in amounts proportionately less or greater than the fees established by this subsection.]

b. The director is also authorized to issue registrations for commercial motor vehicles having three or more axles and a gross weight over 40,000 pounds but not exceeding 70,000 pounds, upon application therefor and proof to the satisfaction of the director that the applicant is actually engaged in construction work or in the business of supplying material, transporting material, or using such registered vehicle for construction work.

Except as otherwise provided in this subsection, every registration for these commercial motor vehicles shall expire and the certificate thereof shall become void on the last day of the [eleventh] twelfth calendar month following the month in which the certificate was issued; provided, however, that the director may require registrations which shall expire, and issue certificates thereof which shall become void on a date fixed by the director, which shall not be sooner than three months or later than 26 months after the date of issuance of such certificates,

and the fees for such registrations or registration applications, including any other fees or charges collected in connection with the registration fee, shall be fixed by the director in amounts proportionately less or greater than the fees established by law. The director may fix the expiration date for registration certificates at a date other than 12 months if the director determines that such change is necessary, appropriate or convenient in order to aid in implementing the vehicle inspection requirements of chapter 8 of Title 39 or for other good cause.

The registration fee [for registrations issued after July 1, 1984] shall be \$19.50 for each 1,000 pounds or portion thereof.

For purposes of calculating this fee, weight means the gross weight, including the gross weight of all vehicles in any combination of which such commercial motor vehicle is the drawing vehicle. ["Constructor" registrations issued prior to the effective date of this act, which expire June 30, 1982, shall be issued contractor vehicle registrations, which, in the director's discretion, shall expire on a date to be fixed by him, which date shall not be sooner than four months nor later than 16 months following the date of issuance of the registration. The fees for the registrations shall be fixed by the director in amounts proportionately less or greater than the fees established by this subsection.]

Such commercial motor vehicle shall be operated in compliance with the speed limitations of Title 39 of the Revised Statutes and shall not be operated at a speed greater than 30 miles per hour when one or more of its axles has a load which exceeds the limitations prescribed in R.S.39:3-84.

c. The director is also authorized to issue registrations for each of the following solid waste vehicles: two-axle vehicles having a gross weight not exceeding 42,000 pounds; tandem three-axle and four-axle vehicles having a gross weight not exceeding 60,000 pounds; four-axle tractor-trailer combination vehicles having a gross weight not exceeding 60,000 pounds. Registration is based upon application to the director and proof to his satisfaction that the applicant is actually engaged in the performance of solid waste disposal or collection functions and holds a certificate of convenience and necessity therefor issued by the Board of Public Utilities.

Except as otherwise provided in this subsection, every registration for a solid waste vehicle shall expire and the certificate thereof shall become void on the last day of the [eleventh] twelfth calendar month following the month in which the certificate was issued.

The registration fee shall be [\$50.00] \$50 plus \$8.50 for each 1,000 pounds or portion thereof in excess of 5,000 pounds.

[Solid waste vehicles for which commercial motor vehicle registrations had been issued prior to the effective date of this act and which shall expire June 30, 1982 shall be issued solid waste registrations, which, in the director's discretion, shall expire on a date to be fixed by him, which date shall not be sooner than four months or later than 16 months following the date of issuance of the registration. The fees for the registrations shall be fixed by the director in amounts

proportionately less or greater than the fees established by this subsection.

d. The director is also authorized to issue registrations for commercial motor-drawn vehicles upon application therefor. The registration year for commercial motor-drawn vehicles shall be April 1 to the following March 31 and the fee therefor shall be [\$18.00] \$18 for each such vehicle.

At the discretion of the director, an applicant for registration for a commercial motor-drawn vehicle may be provided the option of registering such vehicle for a period of four years. In the event that the applicant for registration exercises the four-year option, a fee of [\$64.00] \$64 for each such vehicle shall be paid to the director in advance.

If any commercial motor-drawn vehicle registered for a four-year period is sold or withdrawn from use on the highways, the director may, upon surrender of the vehicle registration and plate, refund [\$16.00] \$16 for each full year of unused prepaid registration.

e. It shall be unlawful for any vehicle or combination of vehicles registered under this act, having a gross weight, including load or contents, in excess of the gross weight provided on the registration certificate to be operated on the highways of this State.

The owner, lessee, bailee or any one of the aforesaid of a vehicle or combination of vehicles, including load or contents, found or operated on any public road, street or highway or on any public or quasi-public property in this State with a gross weight of that vehicle or combination of vehicles, including load or contents, in excess of the weight limitation permitted by the certificate of registration for the vehicle or combination of vehicles, pursuant to the provisions of this section, shall be assessed a penalty of [\$500.00] \$500 plus an amount equal to [\$100.00] \$100 for each 1,000 pounds or fractional portion of 1,000 pounds of weight in excess of the weight limitation permitted by the certificate of registration for that vehicle or combination of vehicles. A vehicle or combination of vehicles for which there is no valid certificate of registration is deemed to have been registered for zero pounds for the purposes of the enforcement of this act, in addition to any other violation of this Title, but is not deemed to be lawfully or validly registered pursuant to the provisions of this Title.

This section shall not be construed to supersede or repeal the provisions of section 39:3-84, 39:4-75, or 39:4-76 of this Title.

f. In addition to the registration fees imposed pursuant to this section, the director shall impose and collect an additional fee of \$35 for every registration for a commercial motor vehicle, other than an omnibus, motor-drawn vehicle or non-commercial truck registered pursuant to section 2 of P.L.1968, c.439 (C.39:3-8.1), having a gross weight of 10,000 pounds or more. All fees collected by the director shall be forwarded to the State Treasurer for deposit in a special nonlapsing fund. Moneys in the fund shall be used exclusively by the Department of Law and Public Safety for enforcement of laws and regulations governing commercial motor vehicles, except that the fees collected shall

be allocated first to the division to defray the costs necessary to implement the provisions of this subsection.

3 (cf: P.L.1994, c.60, s.32)

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30. Section 1 of P.L.1944, c.228 (C.39:3-22.1) is amended to read as follows:

- 1. Any person, who has entered or shall enter into active service in any branch of the naval or military forces of the United States and who has or shall have registered his motor vehicle in this State for any registration [year] period, shall be entitled to a refund on the registration fee paid for such vehicle for [said year which shall be one-twelfth of the registration fee so paid times] the number of full months remaining of the registration [year] period for which the vehicle will not be operated on the public highways of this or any other State; provided, that such person makes written application to the [commissioner] director for such refund, under oath, in such form as the [commissioner] director shall require and surrenders the certificate of registration and license plates of such motor vehicle.
- 20 (cf: P.L.1944, c.228, s.1)
 - 31. R.S.39:3-25 is amended to read as follows:

39:3-25. In addition to the motor vehicle licenses authorized to be issued pursuant to the provisions of this chapter, the director shall issue, upon application therefor, a license plate for trucks marked "farmer," which shall be issued upon evidence satisfactory to the director that the applicant is a farmer and is actually engaged in the growing, raising and producing of farm products as an occupation. License plates issued under authority of this section shall be placed upon motor trucks engaged exclusively in the carrying or transportation of applicant's farm products, raised or produced on his farm, and farm supplies, and not engaged in hauling for hire.

Applicants for license plates herein authorized shall pay a registration fee of [\$25.00] \$25 plus \$4.25 for each 1,000 pounds or portion thereof in excess of 5,000 pounds. If the registration cycle established by the director is for more or less than 12 months, applicants shall pay amounts proportionately less or greater than the fees established by law.

Except as otherwise provided in this section, every registration for a farm truck shall expire and the certificate thereof shall become void on the last day of the [eleventh] twelfth calendar month following the month in which the certificate was issued; except that the director may require registrations which shall expire, and issue certificates thereof which shall become void, on a date fixed by the director, which shall not be sooner than three months or later than 26 months after the date of issuance of such certificates, and the fees for such registrations, including any other fees or charges collected in connection with the registration fee, shall be fixed by the director in amounts proportionately less or greater than the fees established by law. The director may fix the expiration date for registration certificates at a date other than 12 months if the director determines that such change is necessary, appropriate or convenient in order to aid in implementing the vehicle inspection

requirements of chapter 8 of Title 39 or for other good cause.

[Farm trucks for which farm truck registrations had been issued prior to the effective date of this act and which expire June 30, 1982 shall be issued registrations, which, in the director's discretion, shall expire on a date to be fixed by him, which date shall not be sooner than four months nor later than 16 months following the date of issuance of the registration. The fees for such registrations shall be fixed by the director in amounts proportionately less or greater than the fees established by this section.]

The term "farmer" as used in this section means any person engaged in the commercial raising, growing and producing of farm products on a farm not less than five acres in area, and who does not engage in the business of buying farm products for resale; and the term "farm products" means any crop, livestock or fur products.

(cf: P.L.1984, c.73, s.33)

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32. R.S. 39:3-27 is amended to read as follows:

19 39:3-27. No fee shall be charged for the registration of motor 20 vehicles not used for pleasure or hire, owned by the United 21 States, the State of New Jersey, a municipality, county, Regional 22 Pollution Control Agency, Passaic Valley Sewerage Commissioners, North Jersey District Water Supply Commission, 23 24 a county improvement authority created under the "county improvement authorities law" (P.L.1960, c. 183), a local school 25 26 district, a regional school district, a county vocational or technical school, a duly authorized volunteer fire department, a 27 duly authorized volunteer first aid, rescue or emergency squad, 28 29 any duly recognized auxiliary or reserve police organization of any municipality, hospital, humane society, and anticruelty 30 31 society in this State, New Jersey wing of the Civil Air Patrol incorporated by the Act of July 1946 (Public Law 476-79th 32 33 Congress), the American Red Cross, chartered local councils in 34 New Jersey of the Boy Scouts of America or the Girl Scouts of 35 the United States of America, chartered local councils in New Jersey of the Boys' Clubs of America or the Girls' Clubs of 36 37 America, or chartered local organizations of the Police Athletic League or for the registration of ambulances owned by any 38 39 nonprofit organization. These vehicles shall be registered and 40 display number plates as provided in this [subtitle] title or the 41 director may, in his discretion, issue special registration certificates and special number plates for any of these motor 42 43 vehicles which shall be valid for such motor vehicle [until the transfer of ownership or the destruction of such motor vehicle, at 44 45 which time the special registration shall expire for a period fixed by the director which may correspond with the inspection 46 expiration date applicable to such vehicles, which date shall not 47 48 be later than 26 months after the date of issuance of such certificates. Upon the expiration or nonrenewal of any special 49 registration the registration certificate and special number 50 marker shall be returned to the director; provided, however, upon 51 proper application to the director the special registration and 52 special number marker may be transferred to another motor 53 vehicle acquired by the owner to whom the special registration 54

1 and marker were issued.

2 (cf: P.L.1983, c.228, s.1)

- 33. Section 2 of P.L.1981, c.139 (C.39:3-27.19) is amended to read as follows:
- 2. The Director of the Division of Motor Vehicles may issue, upon application on a form [prescribed] <u>prepared</u> by him, a registration certificate and registration plates for commuter vans as the application may indicate is warranted in accordance with the definition of these vehicles contained in R.S. 39:1-1 for the [annual] registration period as fixed by the director.

For each vehicle used as a commuter van the applicant for the registration thereof shall pay an annual fee of [\$50.00] \$50 or, if the registration is not annual, the fee shall be fixed by the director in an amount proportionately less or greater than \$50 and proportionately less or greater than any other fees or charges imposed by law and collected in connection with the registration fee. [Any such applicant shall receive a credit for the unexpired portion of his registration for any vehicle covered under this act which has been issued prior to the effective date of this act on the basis of one-twelfth of the registration fee he has paid for each month remaining in such registration year.]

The director shall design a plate to identify a vehicle as a commuter van.

34. R.S.39:3-30 is amended to read as follows:

39:3-30. Upon the transfer of ownership or the destruction of any motor vehicle or vehicle its registration shall become void. If the motor vehicle or vehicle is sold the original owner shall remove the license plates therefrom, and[, within 48 hours, notify the director of the name and address of the purchaser] surrender them to the division in a manner specified by the director if such plates are not transferred to another vehicle pursuant to this section.

The original owner may, by proper sworn application on a form to be furnished by the division, register another motor vehicle for the unexpired portion of the registration period of the original vehicle [, upon payment of] . A person applying to use the unexpired portion of a registration under this section shall pay a fee of \$4.50 if the vehicle is of a weight or other classification equal with or less than the one originally registered, and [upon the payment of] shall pay a fee of \$4.50 and the difference between the fee originally paid and that due if the new motor vehicle is properly registerable in a higher class. Unless the original license plates have been destroyed, the owner shall be assigned the license number previously issued to him and shall receive a new registration certificate. If the original license plates have been destroyed, replacement of the plates will be made under the provisions of R.S.39:3-32.

The surviving husband, wife, child or children of a deceased registered owner of any motor vehicle in whom title thereto shall vest by virtue of the terms of the will of such deceased owner, or otherwise, shall, upon application to the director, and upon the payment of a fee of \$4.50, be entitled to have the registration of such vehicle transferred to his or her name.

The registered owner of any motor vehicle shall, upon 1 2 application to the director, and payment of a fee of \$4.50, be 3 entitled to have the vehicle registered jointly in the name of the registered owner and the spouse of said owner. The registration 4 certificate and certificate of ownership shall be amended 5 6 accordingly without the payment of any additional fee. 7

(cf: P.L.1978, c.96, s.1)

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35. R.S.39:3-37 is amended to read as follows:

39:3-37. A person who gives a fictitious name or address or makes any other intentional misstatement of a material fact in [his] an application for registration of a motor vehicle, an application for a waiver pursuant to section 15 of P.L., c. (C.) (now before the Legislature as this bill) of the emission standards requirement, or an application for a driver's license or in a preliminary application, examination or proceeding, or a person who knowingly sells, loans or gives an identification document to another person for the purpose of aiding that person to obtain a driver's license [or], registration certificate or waiver certificate for which that person is not qualified, shall be subject to a fine of not less than [\$200.00] \$200 or more than [\$500.00] \$500, or imprisonment for not more than six months or both, at the discretion of the court. The director shall, upon proper evidence not limited to a conviction, revoke the registration of the motor vehicle or driver's license of a person who violates this section for a period of not less than six months or more than two

27 (cf: P.L.1989, c.298, s.1)

> 36. Section 11 of P.L.1968, c.410 (C.52:14B-11) is amended to read as follows:

> 11. No agency shall revoke or refuse to renew any license unless it has first afforded the licensee an opportunity for hearing in conformity with the provisions of this act applicable to contested cases. If a licensee has, in accordance with law and agency rules, made timely and sufficient application for a renewal, his license shall not expire until his application has been finally determined by the agency. Any agency that has authority to suspend a license without first holding a hearing shall promptly upon exercising such authority afford the licensee an opportunity for hearing in conformity with the provisions of this act.

> This section shall not apply (1) where a statute provides that an agency is not required to grant a hearing in regard to revocation, suspension or refusal to renew a license, as the case may be; or (2) where the agency is required by any law to revoke, suspend or refuse to renew a license, as the case may be, without exercising any discretion in the matter, on the basis of a judgment of a court of competent jurisdiction; or (3) where the suspension or refusal to renew is based solely upon failure of the licensee to maintain insurance coverage as required by any law or regulation; or (4) where the suspension or refusal to renew a motor vehicle registration is based upon the failure of the vehicle to be presented for inspection or to satisfy the inspection requirements of chapter 8 of Title 39 of the Revised Statutes.

53 (cf: P.L.1968, c.410, s.11)

37. Section 1 of P.L.1966, c.16 (C.26:2C-8.1) is amended to

1 read as follows:

- 1. <u>a.</u> The department, after consultation with the Director of the Division of Motor Vehicles, shall have the power to formulate and promulgate, amend and repeal codes, rules and regulations establishing standards and requirements for the control of air contaminants from motor vehicles.
- b. The department, after consultation with the Director of the Division of Motor Vehicles, shall adopt rules, consistent with the federal Clean Air Act, establishing exhaust emission standards and test methods and standards for emission control apparatus and related items. The department shall not adopt the "I/M 240" test, but shall adopt an alternative test that is acceptable to the United States Environmental Protection Agency. The department may provide that the standards and test methods vary according to the model year, type, or other vehicle characteristic that the department deems necessary to facilitate inspections or to comply with the federal Clean Air Act. This subsection shall not preclude the use of the "I/M 240" test in sampling for performance evaluation only or the use of the test at the option of a private inspection facility.
 - c. Within one year of the effective date of P.L., c. (C.) (now before the Legislature as this bill) the Department of Transportation and the Department of Environmental Protection, in conjunction with the Department of Law and Public Safety and in consultation with the New Jersey Institute of Technology, shall develop and implement a program for the roadside enforcement of smoke opacity and air pollutant standards for all classes of motor vehicles with a gross vehicle weight of 8,500 pounds or more. Motor vehicles used for construction or farming purposes may be exempted from these programs at the discretion of the Commissioner of Environmental Protection, except that buses and other commercial motor vehicles shall not be exempted.

33 (cf: P.L.1966, c.16, s.1)

read as follows:

- 38. Section 2 of P.L.1966, c.16 (C.26:2C-8.2) is amended to read as follows:
- 2. Any code, rule or regulation establishing standards and requirements for the control of air contaminants from motor vehicles shall be applicable to such classification of motor vehicles as the department shall determine to be necessary to carry out the purpose of this act [and shall apply to such motor vehicles not earlier than 180 days following the date of adoption]. (cf: P.L.1967, c.106, s.12)
- 42 (cf: P.L.1967, c.106, s.12) 43 39. Section 9 of P.L.1954, c.212 (C.26:2C-9) is amended to
 - 9. a. The department shall conduct ambient air quality tests, on at least a monthly basis and wherever possible in conjunction with the county college or other county facility, which are representative of every county of the State. The department shall report the results of these tests to the county health officers, the Legislature, and the news media.
 - <u>b.</u> The department shall control air pollution in accordance with the provisions of any applicable code, rule or regulation promulgated by the department and for this purpose shall have

1 power to--

- [(a)] (1) Conduct and supervise research programs for the purpose of determining the causes, effects and hazards of air pollution;
- [(b)] (2) Conduct and supervise Statewide programs of air pollution control education including the preparation and distribution of information relating to air pollution control;
- [(c)] (3) Require the registration of persons engaged in operations which may result in air pollution and the filing of reports by them containing information relating to location, size of outlet, height of outlet, rate and period of emission and composition of effluent, and such other information as the department shall prescribe to be filed relative to air pollution, all in accordance with applicable codes, rules or regulations established by the department;
- [(d)] (4) Enter and inspect any building or place, except private residences, for the purpose of investigating an actual or suspected source of air pollution and ascertaining compliance or noncompliance with any code, rules and regulations of the department. Any information relating to secret processes or methods of manufacture or production obtained in the course of such inspection, investigation or determination, shall be kept confidential and shall not be admissible in evidence in any court or in any other proceeding except before the department as herein defined. If samples are taken for analysis, a duplicate of the analytical report shall be furnished promptly to the person suspected of causing air pollution;
- [(e)] (5) Receive or initiate complaints of air pollution, hold hearings in connection with air pollution and institute legal proceedings for the prevention of air pollution and for the recovery of penalties, in accordance with this act;
- [(f)] (6) With the approval of the Governor, cooperate with, and receive money from, the federal government, the State government, or any county or municipal government or from private sources for the study and control of air pollution;
- [(g)] (7) The department may in accordance with a fee schedule adopted as a rule or regulation establish and charge fees for any of the services it performs, which fees shall be annual or periodic as the department shall determine. The fees charged by the department pursuant to this section shall not be less than [\$10.00] \$10 nor more than [\$500.00] \$500 based on criteria contained in the fee schedule.
- (cf: P.L.1993, c.257, s.1)
- 40. Section 1 of P.L.1956, c.25 (C.39:8-2.2), sections 3 through 16 of P.L.1975, c.156 (C.39:8-11 through 39:8-24) and sections 17 through 20 of P.L.1986, c.22 (C.39:8-37 through 39:8-40) are repealed effective January 1, 1996.
- 41. The following language in section 1 of P.L.1994, c.67, the fiscal year 1995 annual appropriations act, at page 156, is amended to read as follows:

1 1.

CAPITAL CONSTRUCTION

66 DEPARTMENT OF LAW AND PUBLIC SAFETY

10 Public Safety and Criminal Justice 11 Vehicular Safety

The amount hereinabove for Reserve for Clean Air Act Implementation shall only be expended upon the approval of the Director of the Division of Budget and Accounting and the Joint Budget Oversight Committee; provided however, that there are allocated from the Reserve for Clean Air Act Implementation account without such approval the amount of \$100,000 to the Bureau of Research, Division of Design and Right of Way, in the Department of Transportation to conduct a study of devices that reduce pollutants in the air through the modification of a vehicle exhaust system or fuel intake system, and the amount of \$100,000 for grants to the Environmental and Occupational Health Sciences Institute of Rutgers, the State University, and the New Jersey Institute of Technology, the amount of which grants shall be determined by the Secretary of State, to study the health effects of federally mandated reformulated fuels on service station attendants and motorists.

(cf: P.L.1994, c.67, s.1)

42. This act shall take effect on January 1, 1995, except for section 38, which shall take effect immediately, and except that the State Treasurer, the Division of Motor Vehicles, and the Department of Environmental Protection, immediately upon enactment of this bill, may undertake all actions, including but not limited to the proposal and adoption of regulations, the expenditure of funds, the acquisition of property, the construction of facilities, the awarding of contracts and the licensing of persons, that are necessary to implement the provisions of this act by January 1, 1995.

STATEMENT

This bill supplements and amends Title 39 and amends other parts of the law to provide for the implementation of an enhanced motor vehicle inspection and maintenance program in New Jersey in response to the requirements at the federal "Clean Air Act Amendments of 1990," and will substantially conform New Jersey law to the standards and requirements of that federal law and the regulations adopted thereunder by the United States Environmental Protection Agency (40 C.F.R. §51.350 et seq.). Failure to implement an enhanced motor vehicle inspection and maintenance program in New Jersey will result in the loss of significant federal highway funds and the requirement of two-for-one emission offsets in air pollution control permitting.

The federal Clean Air Act Amendments mandate modification of the New Jersey motor vehicle inspection system so that the State may attain and maintain National Ambient Air Quality

Standards. The bill will provide for this modification by: (1) establishment of a more comprehensive motor vehicle emissions inspection procedure to be performed biennially by a private contractor; (2) issuance of certificates of waiver for motor vehicles that fail to meet emissions standards after qualifying repair; (3) establishment of a procedure for the completion of emissions inspection as a component of the New Jersey inspection program; and (4) establishment of a registration denial and suspension procedure for motor vehicles that are not inspected prior to registration or that have not been repaired and reinspected after failing an initial inspection. In response to EPA rule requirements, the bill provides for the establishment of a dedicated, non-lapsing fund to be know as the Federal Motor Vehicle Inspection Program Fund to ensure that financial resources are available to continue the enhanced inspection and maintenance program in New Jersey.

The main provisions of the bill are as follows:

Section 4 of the bill requires the State Treasurer to contract with a private contractor to run the official (test-only) inspection facilities. This section specifies several contract provisions to make the program more consumer-friendly, including maximum wait times and specified operating hours. It provides for a \$500 fine on a contractor if 10 percent of the vehicles in a lane wait over 30 minutes. The contractor shall offer employment to full-time DMV inspectors whose positions are terminated as a result of this act.

Section 5 authorizes the DMV to license private inspection facilities (PIF's), and establishes a \$20 application fee and \$250 license fee. The PIF's are subject to various specified penalties for violations of the act.

Section 6 sets certain standards for PIF's, and authorizes the DMV to set maximum amounts that PIF's can charge for inspections and reinspections. A PIF shall not require as a condition of inspection that repairs be done at any specified garage.

Section 8 establishes a civil penalty of not less than \$500 and a PIF license suspension for a person performing an improper inspection.

Section 9 sets forth circumstances under which a PIF licensee can lose its license or, in the case of fraud, be subject to a fine or imprisonment.

Section 11 provides that all old Private Inspection Center (PIC) licenses shall expire on January 1, 1996, and thus allows one year (1995) for the transition from the current licensing system to PIF licenses.

Section 12 sets forth inspection requirements for vehicles subject to emission recalls, as set in the federal law.

Section 13 requires that emission inspectors must be licensed by DMV, and sets a \$50 maximum license fee.

Section 14 requires that motor vehicle repair facilities must be registered with the DMV before they may perform emission-related repairs on vehicles that have failed the required emission test.

54 Section 15 permits a waiver from emission inspection

requirement, subject to federal requirements. The director is mandated to set up a program to assist low and moderate income motorists with emission repair costs.

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Section 19 amends R.S. 39:8-2 to require the DMV to adopt an 4 5 enhanced inspection and maintenance program, but specifies that the I/M 240 test may not be used at an official inspection 6 7 except for sampling purposes for comparative evaluations only. The I/M 240 test may also be used at the option 8 9 of a private inspection facility. The DEP and DMV are required 10 to investigate remote sensing and onboard diagnostics, and pursue 11 the use of these technologies in complying with the Clean Air Act. The DMV is required to adopt, to the extent practicable, 12 advanced technologies such as bar coding and so-called "smart 13 cards" for the retrieval of testing and other information about 14 15 motor vehicles and mass transit fare information. inspections authorized in this bill are generally required to be 16 17 biennial, except that the DMV may require more frequent inspections for special classes of vehicles, such as school buses. 18 19 The Treasurer is given special authority to dispose of property in 20an expedited manner in setting up the inspection and maintenance 21 program, subject to review by the Joint Budget Oversight 22 Committee. Roadside examinations using remote sensing 23 technology are required. This section also prohibits an increase 24 in any fee to pay for the inspection program. It establishes a 25 dedicated "Federal Motor Vehicle Inspection Program Fund," into 26 which will be deposited \$11.50 from each registration fee 27 received after June 30, 1995, as well as various license fee and 28 fine revenue.

Section 24 amends R.S.39:8-9 to provide for fine for any violation is not less than \$100 or more than \$200. A person who fraudulently obtains a certificate of approval is subject to fine of \$500. A person's registration privilege may be revoked for any violation of the act, and a motor vehicle's license plates may be confiscated to enforce this section.

Section 26 amends R.S.39:3-4 to allow the DMV to change the registration expiration date of a motor vehicle, and the registration period can be extended for up to 26 months.

Section 27 amends R.S.39:3-5 to provide that a motor vehicle must pass inspection prior to registration.

Section 28 amends R.S.39:3-10 to authorize the DMV to privatize driver license exams.

Section 37 authorizes the DEP to adopt emission standards, consistent with the Clean Air Act but not including I/M 240, by rulemaking. The DOT and the DEP are required to develop a roadside emission testing program from vehicles over 8,500 pounds.

Section 39 requires DEP to conduct monthly ambient air quality tests that are representative of every county.

Section 40 repeals the sections of law concerning the current Private Inspection Centers, effective January 1, 1996.

Section 41 amends the fiscal year 1995 annual appropriations act to allocate \$200,000 from the appropriation to the capital account of the Department of Law and Public Safety. Of this amount, \$100,000 is allocated to the Department of

1	Transportation to conduct a study of alternative pollutant
2	reduction devices, and \$100,000 is allocated to the New Jersey
3	Institute of Technology and the Environmental and Occupational
4	Health Sciences Institute of Rutgers University to study the
5	health effects of reformulated fuels.
6	Section 42 makes the act effective on January 1, 1995, and
7	gives the relevant agencies the authority to take action
8	immedately to begin implementation.
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"Federal Clean Air Mandate Compliance Act."

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 1700

STATE OF NEW JERSEY

DATED: FEBRUARY 6, 1995

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1700 SCS.

Senate Bill No. 1700 SCS provides for the implementation of an enhanced motor vehicle inspection and maintenance program in New Jersey in response to the requirements of the federal "Clean Air Act Amendments of 1990." This bill substantially conforms New Jersey law to the standards and requirements of that federal law and the regulations adopted by the United States Environmental Protection Agency (EPA) (40 C.F.R.§51.350 et seq.); however, the bill specifically prohibits the use of the I/M 240 emissions test, originally required by the EPA, except in certain limited circumstances.

A full discussion of the provisions of the bill is contained in the February 6, 1995, statement of the Senate Natural Resources, Trade and Economic Development Committee that accompanied the release of the bill by that committee.

FISCAL IMPACT

The bill establishes a dedicated "Motor Vehicle Inspection Fund" into which will be deposited \$11.50 from each registration fee received after June 30, 1995, as well as various other license fees and fines allocated to the fund by the bill. The fund will be used to: (1) pay the private contractor(s) who may be selected by the State Treasurer in accordance with section 4 of the bill to construct, operate and maintain the official State motor vehicle inspection stations; and (2) cover the cost incurred by the Division of Motor Vehicles (DMV) and the Department of Environmental Protection (DEP) in administering the motor vehicle inspection program and by the Office of Telecommunications and Information Systems in the Department of Treasury for computer support upgrades. This bill specifically prohibits any increase in current motor vehicle registration fees for the purpose of generating additional State revenues to pay for this new inspection and maintenance program.

According to DMV, there are approximately 5.9 million vehicles registered in this State and \$11.50 from each motor vehicle registration fee will be deposited by the State Treasurer into the new "Motor Vehicle Inspection Fund." DMV estimates that this will generate \$68 million annually. It is noted that the Fiscal Year 1995 appropriations act appropriated \$35 million in capital construction funds to the Department of Law and Public Safety for the initial implementation costs of this inspection program.

In addition, the "Motor Vehicle Inspection Fund" will receive revenues from the various fees and fines established or increased by this bill. For example, DMV will issue licenses for new private inspection facilities (PIFs) that will inspect motor vehicles and will charge a \$20 application fee and \$250 license fee; motor vehicle emission inspectors will also be licensed by DMV in accordance with the provisions of this bill and pay a license fee of \$50; and the fine for failing to have a motor vehicle inspected is increased to not less than \$100 or more than \$200. The additional revenues are estimated to be approximately \$2.0 million annually and will also be deposited into the fund.

The Attorney General, in testimony before this committee on February 6, 1995, stated that the estimated cost of implementing the enhanced motor vehicle inspection and maintenance system in accordance with this bill will be \$45 million in the first year of implementation and \$55 million annually thereafter for approximately the next seven years.

The bill gives the State Treasurer special authority, for a limited period of time, to acquire and dispose of property in an expedited manner for the purpose of establishing the inspection and maintenance program, subject to review by the State House Commission and the Joint Budget Oversight Committee. Revenues from the sale of property that are not used by the Treasurer for acquisition of other property are to be appropriated to the Department of Transportation (DOT) for mass transit improvements.

Finally, the bill amends the fiscal year 1995 annual appropriations act to allocate for certain specific purposes \$200,000 from the \$35 million appropriation to the capital construction account of the Department of Law and Public Safety. Of this \$200,000, \$100,000 is allocated to the DOT to conduct a study of alternative pollutant reduction and monitoring devices, and \$100,000 is allocated to the New Jersey Institute of Technology to study the fuel efficiency of reformulated fuels and to the Environmental and Occupational Health Sciences Institute of Rutgers University to study the health effects of reformulated fuels.

SENATE NATURAL RESOURCES, TRADE AND ECONOMIC DEVELOPMENT COMMITTEE

STATEMENT TO

SENATE, No. 1700

STATE OF NEW JERSEY

DATED: FEBRUARY 6, 1995

The Senate Natural Resources, Trade and Economic Development Committee favorably reports a Senate committee substitute for Senate Bill No.1700.

This committee substitute supplements and amends Title 39 and amends other parts of the law to provide for the implementation of an enhanced motor vehicle inspection and maintenance program in New Jersey in response to the requirements of the federal "Clean Air Act Amendments of 1990," and will substantially conform New Jersey law to the standards and requirements of that federal law and the regulations adopted pursuant thereto by the United States Environmental Protection Agency (EPA) (40 C.F.R. §51.350 et seq.). Failure to implement an enhanced motor vehicle inspection and maintenance program in New Jersey will result in the loss of significant federal highway funds and the requirement of two-for-one emission offsets in air pollution control permitting for stationary sources.

The committee substitute will provide for: (1) establishment of a more comprehensive motor vehicle emissions inspection procedure to be performed biennially by the Division of Motor Vehicles (DMV), a private contractor or a licensed private inspection facility; (2) issuance of certificates of waiver for motor vehicles that fail to meet emission standards after qualifying repair; (3) establishment of a procedure for the completion of emission inspection as a component of the New Jersey inspection program; and (4) establishment of a registration denial and suspension procedure for motor vehicles that are not inspected prior to registration or that have not been repaired and reinspected after failing an initial inspection. In response to EPA rule requirements, the committee substitute provides for the establishment of a dedicated, non-lapsing fund to be known as the Motor Vehicle Inspection Fund, to ensure that financial resources are available to continue the enhanced inspection and maintenance program in New Jersey.

The main provisions of the committee substitute are as follows:

Section 4 of the committee substitute requires the State Treasurer either to assign to the State the full responsibility for construction and operation of the official inspection facilities, to contract with a private contractor to run the official inspection facilities, or to create a hybrid public/private inspection program. At least seven business days prior to the award of a contract that includes the operation or maintenance of an official inspection facility, the State Treasurer shall issue a notice of intent to award the contract and shall submit a written report to the Legislature explaining the chosen option, which report shall include an economic analysis of the three options with respect to the operation and maintenance portion of the contract.

The committee substitute provides that a State officer or employee may enter into a contract under this section as a private contractor. This section specifies several contract provisions to make the program more consumer-friendly, including siting facilities close to population centers, keeping facilities open at least 55 hours per week, including hours in the early morning, at night, and on weekends, and offering employment to full-time DMV employees whose employment is terminated as a result of the act. Average daily wait times and incentives to improve wait times are to be set by the DMV. An expedited contract dispute procedure is established in subsection e. of this section. Subsection f. makes laid-off DMV employees eligible for employment training grants through the Workforce Development Program in the Department of Labor.

Section 5 authorizes the DMV to license private inspection facilities (PIFs) to inspect initially, reinspect and certify motor vehicles, and establishes a \$20 application fee and \$250 license fee. Most often, a private inspection facility licensee would be a garage that could both test the motor vehicle and effect repairs. This section requires the DMV to permit PIFs to conduct initial inspections on motor vehicles four years old or newer, and requires the DMV to permit PIF inspections of older vehicles to the maximum extent feasible. The PIFs are subject to various specified penalties for violations of the act.

Section 6 sets certain standards for PIFs, and authorizes the DMV to set maximum amounts that PIFs can charge for inspections and reinspections. A PIF cannot require as a condition of inspection that repairs be done at a particular garage.

Section 7 requires the DMV to provide to each PIF as many certificates and stickers as may be required, and provides that the DMV may charge a refundable fee of \$1 per sticker.

Section 8 establishes a civil penalty of not less than \$500 and a PIF license suspension for a person performing an improper inspection.

Section 9 sets forth circumstances under which a PIF licensee can lose its license or, in the case of fraud, be subject to a fine or imprisonment.

Section 10 requires PIFs and official inspection facilities to use emission testing equipment that has been certified by the Department of Environmental Protection under standards adopted by the department.

Section 11 provides that all current Private Inspection Center (PIC) licenses shall expire on January 1, 1996, and thus allows one year (1995) for the transition from the current licensing system to PIF licenses. However, the DMV director may extend PIC licenses beyond January 1, 1996.

Section 12 requires that emission inspectors must be licensed by the DMV, and sets a \$50 maximum license fee.

Section 13 requires that motor vehicle repair facilities must be registered with the DMV before they may perform emission-related repairs on vehicles that have failed the required emission test. The Department of Education is mandated to develop and make available a course for training emission repair technicians.

Section 15 permits a waiver from the emission inspection requirement, subject to certain federal criteria. A key federal

criterion for a waiver, the expenditure of a specified amount of money on emission related repairs, will be instituted for emission test failures occurring after January 1, 1998. Emission-related repairs conducted within 30 days prior to the failed test, as well as subsequent repairs, will count towards the waiver amount.

Section 16 sets forth inspection requirements for vehicles subject to emission recalls, as set forth in the federal law.

Section 17 authorizes the DMV director to adopt rules and regulations to implement the act, but specifies that these rules shall not require the use of the I/M 240 test.

Section 19 amends R.S.39:8-1 to specify which vehicles are subject to inspection. Historic motor vehicles and collector motor vehicles are exempted from the inspection requirement, and the DMV is authorized to exempt other categories of vehicles.

Section 20 amends R.S.39:8-2 to specify the nature of the DMV regulations implementing the enhanced inspection and maintenance program, and specifies that the I/M 240 test shall not be used at an official inspection facility, except for sampling purposes for comparative evaluations only. The I/M 240 test may also be used at the option of a private inspection facility. The DMV shall not require a tailpipe test using a dynamometer for a "low mileage vehicle" as defined pursuant to this section. The Department of Environmental Protection (DEP) and the DMV are required to investigate remote sensing and onboard diagnostics, and pursue the use of these technologies in complying with the federal Clean Air Act. The DMV is required to adopt, to the extent practicable, advanced technologies such as bar coding and so-called "smart cards" for the retrieval of testing and other information about motor vehicles and mass transit fare information. The inspections authorized in this committee substitute are generally required to be biennial, except that the DMV may require more frequent inspections for special classes of vehicles, such as school buses.

Section 20 also gives the State Treasurer authority, until January 1, 1997, to acquire and dispose of property in an expedited manner in setting up the inspection and maintenance program, subject to expedited review by the State House Commission when disposing of property, and by the Joint Budget Oversight Committee when acquiring property. Revenues from the sale of property that are not used by the State Treasurer for acquisition of other property are appropriated to the Department of Transportation (DOT) for mass transit improvements.

This section also requires roadside examinations using remote sensing technology. This section also prohibits an increase in any fee to pay for the inspection program. It establishes a dedicated Motor Vehicle Inspection Fund, into which will be deposited \$11.50 from each registration fee received after June 30, 1995, as well as various license fee and fine revenue. The fund shall be used to pay private contractors and to cover the cost to the DMV and the DEP of administering the program.

Section 22 amends R.S.39:8-4 to provide that the DMV director may require non-emission related repairs or adjustments to be made, and may issue a certificate of approval for a vehicle prior to such repairs. The director is mandated to require emission-related repairs and adjustments to be made, and cannot issue a certificate of approval until the repairs are made.

Section 24 authorizes the DMV director to suspend, revoke or deny registration to a motor vehicle that is not in compliance with the inspection requirements when that vehicle is operated or parked on a public road or on public or quasi-public property.

Section 25 amends R.S.39:8-9 to provide for a fine for any violation that is not less than \$100 or more than \$200. A person who fraudulently obtains a certificate of approval is subject to a fine of \$500. A person's registration privilege may be revoked for any violation of the act, and a motor vehicle's license plates may be confiscated to enforce this section.

Section 27 amends R.S.39:3-4 to allow the DMV to change the registration expiration date of a motor vehicle, and the registration period can be extended for up to 26 months.

Section 28 amends R.S.39:3-5 to provide that a motor vehicle must pass inspection prior to registration.

Section 36 amends the "Administrative Procedure Act" to allow the DMV, without a prior hearing, to suspend or refuse to renew a motor vehicle registration for failure to comply with inspection requirements.

Section 37 requires the DEP to adopt emission standards, consistent with the federal Clean Air Act but not including I/M 240, by rulemaking. The DOT and the DEP are required to develop and implement a roadside emission testing program for vehicles over 18,000 pounds. The agencies are also required to develop a testing program for vehicles between 8,500 pounds and 18,000 pounds and report on the feasibility of its implementation to the Legislature.

Section 39 requires DEP to conduct monthly ambient air quality tests that are representative of every county and report the results to county health officers, the Legislature and the news media.

Section 40 amends the fiscal year 1995 annual appropriations act to allocate \$200,000 from the appropriation to the capital account of the Department of Law and Public Safety. Of this amount, \$100,000 is allocated to the DOT to conduct a study of alternative pollutant reduction and monitoring devices, and \$100,000 is allocated to the New Jersey Institute of Technology to study the fuel efficiency of reformulated fuels and to the Environmental and Occupational Health Sciences Institute of Rutgers University to study the health effects of reformulated fuels.

FISCAL IMPACT

The bill establishes a dedicated "Motor Vehicle Inspection Fund" into which will be deposited \$11.50 from each registration fee received after June 30, 1995, as well as various other license fees and fines allocated to the fund by the bill. The fund will be used to: (1) pay the private contractor or contractors who may be selected by the State Treasurer in accordance with section 4 of the bill to construct, operate and maintain the official State motor vehicle inspection stations; and (2) cover the cost incurred by the Division of Motor Vehicles (DMV) and the Department of Environmental Protection (DEP) in administering the motor vehicle inspection program. This bill specifically prohibits any increase in current motor vehicle registration fees for the purpose of generating additional State revenues to pay for this new emissions inspection program.

According to DMV, there are approximately 5.9 million vehicles registered in this State and \$11.50 from each motor vehicle registration fee will be deposited by the State Treasurer into the new "Motor Vehicle Inspection Fund." DMV estimates that this will generate \$68 million annually. It is noted that the Fiscal Year 1995 appropriations act appropriated \$35 million in capital funds to the Department of Law and Public Safety for the initial implementation costs of the motor vehicle inspection program.

In addition, the State will receive revenues from the various fees and fines established or increased by this bill. For example, DMV will issue licenses for new private inspection facilities (PIFs) that will inspect motor vehicles and will charge a \$20 application fee and \$250 license fee; motor vehicle emission inspectors will also be licensed by DMV in accordance with the provisions of this bill and pay a license fee of \$50; and the fine for failing to have a motor vehicle inspected is increased to not less than \$100 or more than \$200. The additional revenues are estimated to be approximately \$2.0 million annually and will also be deposited into the fund. Compliance enforcement costs for the DEP and the DMV are not known at this time.

The bill gives the State Treasurer special authority to acquire and dispose of property in an expedited manner for the purpose of establishing the inspection and maintenance program, subject to review by the State House Commission and the Joint Budget Oversight Committee. Revenues from the sale of property that are not used by the Treasurer for acquisition of other property are appropriated to the Department of Transportation (DOT) for mass transit improvements.

Finally, the bill amends the fiscal year 1995 annual appropriations act to allocate for certain specific purposes \$200,000 from the \$35 million appropriation to the capital account of the Department of Law and Public Safety. Of this \$200,000, \$100,000 is allocated to the DOT to conduct a study of alternative pollutant reduction and monitoring devices, and \$100,000 is allocated to the New Jersey Institute of Technology to study the fuel efficiency of reformulated fuels and to the Environmental and Occupational Health Sciences Institute of Rutgers University to study the health effects of reformulated fuels.



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GOVERNOR SIGNS AUTO INSPECTION/MAINTENANCE BILL FOR CLEANER AIR

Governor Christie Whitman today signed legislation establishing an enhanced motor vehicle inspection program that will result in the single largest improvement ever in New Jersey's air quality, accounting for more than 40 percent of the initial pollutant reductions required under the federal Clean Air Act. She signed the legislation while attending the Clean Air Act Advisory Committee's meeting in Iselin.

The motor vehicle inspection will be required every other year, rather than the current annual system. The new program also provides for a less time-consuming test than originally required by EPA and allows newer vehicles to be inspected at private inspection centers. There will be no additional fees associated with the inspection program.

"This program represents a critical component of our plans to improve New Jersey's air, making it cleaner and healthier for everyone living in our state. Through implementation of this legislation, New Jersey will fulfill the federal mandate, while ensuring that motorists will not be inconvenienced nor face additional inspection costs," said Governor Whitman.

The legislation, S-1700/A-2456 (sponsored by Senators Littell/Bennett, Assembly members Ogden/Haytaian), implements an agreement the governor negotiated with the U.S. Environmental Protection Agency (EPA) last year.

"New Jersey has the highest vehicle density of any state in the nation, and a severe ozone problem," said Robert C. Shinn, Jr., commissioner of the state Department of Environmental Protection. "Since motor vehicles are the single greatest cause of air pollution, the enhanced inspection/maintenance program will significantly reduce smog and ozone-forming pollutants. Smog can cause serious health problems for the young, elderly and those with respiratory problems, such as asthmatics. By implementing the enhanced I/M program, and other programs that reduce pollution from industry both inside and outside of the state, we will dramatically improve our air quality."

Attorney General Deborah Poritz said the program negotiated by Governor Whitman is far less costly and far more convenient for New Jersey motorists than the one originally prescribed by EPA.

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I/M signed, add 1

"Unlike other states that committed hundreds of millions of dollars to implementing the EPA program just to experience its failure, New Jersey was fortunate in being able to identify the pitfalls in that program early and to establish itself as a national leader in obtaining an effective, rational and fair inspection program for the motorists of this state," Poritz said. "This legislation provides the state with the flexibility necessary to implement the best program possible."

The new legislation authorizes the Division of Motor Vehicle Services to evaluate proposals to expand and privatize inspection stations, implement a waiver program, and establish a toll-free information number and a network of computerized signs advising motorists of waiting times at inspection facilities.

The new program will contain three new pollution tests, the ASM test, pressure and purge tests. The ASM will expand current testing for hydrocarbons and carbon monoxide to include nitrogen oxides. The ASM test was performed on over 8,000 vehicles at the Wayne Inspection Station.

"Instead of the cumbersome, costly and inconvenient I/M240 test proposed by EPA, our new program will use the simpler and far less expensive ASM test," said C. Richard Kamin, director of the Division of Motor Vehicles. "This test, which has proven very effective in identifying polluting vehicles, simply involves measuring tailpipe emissions while a vehicle is running at a steady speed of 15 miles per hour on a dynamometer." A dynamometer consists of two rollers that allow the wheels of a vehicle to move while the vehicle remains stationary.

The pressure test is designed to determine if any pollutants are leaking into the atmosphere from the gas tank or gas cap of the vehicle. These pollutants significantly contribute to our air pollution problem and most pressure test failures can be fixed easily by purchasing a new gas cap or hose. The purge test is designed to make sure that gasoline which evaporates in the gas tank is not released into the atmosphere but, instead, is returned to the engine for combustion. The purge test is performed by flowing helium through the gas tank while the ASM test is being conducted.

Presently, New Jersey fails to meet the federal health standard for ozone and must reduce the amount of volatile organic compounds and nitrogen oxide, pollutants which combine in sunlight to form ozone or smog. Highway vehicles are one of the largest sources of these pollutants, as well as carbon monoxide, a pollutant which results from incomplete fuel combustion and is emitted directly from the tailpipe. Under the Clean Air Act, New Jersey must take steps to reduce these pollutants and to ensure healthy air by the year 2005 for southern New Jersey and 2007 for northern New Jersey.

The I/M program will become part of the State Ozone Implementation Plan required by EPA under the Clean Air Act Amendments of 1990. This new auto emission test will enable New Jersey to avoid federal sanctions that could have cost the state more than \$500 million in highway funds and could have endangered future economic development.

The I/M program is just one of the strategies DEP is undertaking to clean the air, including implementing tougher controls on industrial emissions, developing a new roadside testing program for diesel trucks, and encouraging motorists to carpool and take mass transit.

(more)

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New Jersey is one of about 40 states required to improve its inspection/maintenance program to reduce auto emissions. Northeastern states from Virginia to Maine also are part of the Ozone Transport Commission, which are working together to reduce smog. The Ozone Transport Commission recently petitioned EPA to urge midwestern states to control nitrogen oxide emissions from power plants in that region, as those pollutants blow eastward and contribute to air pollution in the Northeast.