5:12-173.1

LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

(Casino Reinvestment Authority)

NJSA:

5:12-173.1

LAWS OF:

1996

CHAPTER: 118

BILL NO:

A1927

SPONSOR(S): Le Fevre and others

DATE INTRODUCED: May 6, 1995

ASSEMBLY: Social Issues

SENATE:

AMENDED DURING PASSAGE:

First reprint enacted

Yes

Amendments during passage denoted

by superscript numbers

DATE OF PASSAGE:

ASSEMBLY:

June 24, 1996

SENATE:

July 25, 1996

[First Reprint] ASSEMBLY, No. 1927

STATE OF NEW JERSEY

INTRODUCED MAY 6, 1996

By Assemblymen LeFEVRE, BLEE, Cottrell, Gibson, Asselta and Moran

AN ACT concerning development projects of the Casino Reinvestment

2	Development Authority in Atlantic City, amending P.L.1984, c.218,
3	and amending and supplementing P.L.1993, c.159.
4	
5	BE IT ENACTED by the Senate and General Assembly of the State
6	of New Jersey:
7	
8	1. Section 1 of P.L.1993, c.159 (C.5:12-173.1) is amended to read

as follows:

9 10 The Legislature finds that the single most significant factor contributing to the cost of constructing, maintaining, operating and 11 supporting highways, roads and infrastructure, in Atlantic City, and 12 13 particularly in the "corridor" region of the city, is the heavy volume of 14 motor vehicular traffic occasioned by the attraction of casino gambling 15 in Atlantic City. This traffic is encouraged by the provision of free 16 parking by casino operations, by the relative underdevelopment of 17 public transportation services, and by the shortage of hotel 18 accommodations in the city. While the Legislature has taken various 19 measures, most notably the "South Jersey Transportation Authority 20 Act," P.L.1991, c.252 (C.27:25A-1 et al.), to provide and improve 21 public transportation services in the South Jersey region as an 22 alternative to the use of motor vehicles, the heavy capital costs associated with reconstruction of the corridor region's infrastructure 23 24 require a continuous source of public funding. The Legislature 25 declares, therefore, that it is in the public interest to require a standard 26 minimum charge for casino parking within Atlantic City, and to impose 27 fees on amounts received from those charges, with the proceeds of those fees to be used by the Casino Reinvestment Development 28 29 Authority for projects which are related to improving the highways, 30 roads, infrastructure, traffic regulation and public safety of the city, or

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

2

which are otherwise necessary or useful to the economic development and redevelopment of the city in this regard. It is also in the public interest to establish a special temporary fund for the use of existing moneys of the authority for the provision of financial assistance to [casinos and] casino [hotels]licensees to construct, reconstruct or rehabilitate hotel rooms in Atlantic City.

The Legislature declares that it is the public purpose of this

8 amendatory act, P.L. , c. (C.) (now pending before 9 the Legislature as this bill), that financial assistance to casino licensees 10 to construct, reconstruct or rehabilitate hotel rooms in Atlantic City shall be determined after excluding costs reasonably related to space 11 12 used for the conduct of casino gaming. It was, and continues to be, the public purpose of P.L.1993, c.159 (C.5:12-173.1 et seq.) that 13 14 financial assistance may be provided to a project which includes, 15 incorporates, facilitates or supports space used for the conduct of 16 casino gaming in a casino hotel facility, but only for costs reasonably 17 related to hotel rooms and their appurtenant facilities in the project.

18 (cf: P.L.1993, c.159, s.1)

19 20

46

2. Section 8 of P.L.1993, c.159 (C.5:12-173.8) is amended to read as follows:

21 22 8. a. From the moneys made available to the Casino Reinvestment 23 Development Authority pursuant to section 3 of P.L.1984, c.218 24 (C.5:12-144.1), the authority shall, in such manner as it may 25 reasonably determine, set aside \$100,000,000 for investment on hotel 26 development projects in Atlantic City undertaken by a casino licensee 27 under the "Casino Control Act," P.L.1977, c.110 (C.5:12-1 et seq.), 28 operating an approved hotel on the effective date of this amendatory 29 and supplementary act, P.L.1993, c.159 (C.5:12-173.1 et al.), which 30 result in the construction, reconstruction or rehabilitation of at least 31 200 hotel rooms in the City of Atlantic City. The authority shall, by 32 regulation, adopt standards for determining the extent of construction, 33 reconstruction or rehabilitation of hotel rooms or appurtenant facilities 34 required in order to qualify for authority investment, which standards 35 shall require at least that the hotel rooms be operated as part of a licensed casino facility or be first class hotel rooms located and 36 37 operated in a manner consistent with an authority approved project. 38 The authority shall require as a condition for authority investment that 39 the hotel rooms be subject to an agreement with the authority that 40 requires the rooms to be reserved, at certain times and under certain 41 conditions agreeable to the authority, for convention business in 42 connection with an authority approved project. A hotel development 43 project may qualify for authority investment notwithstanding that it 44 includes, incorporates, facilitates or supports an expansion of space used for the conduct of casino gaming in a casino hotel facility 45

operated by a casino licensee. ¹Any casino licensee which undertook

a hotel development project that was approved by the authority prior

2 to the effective date of this amendatory act, P.L. , c. (C.

- 3 (now pending before the Legislature as this bill), for an investment out
- 4 of moneys set aside pursuant to this subsection a., but which
- 5 investment has not been received by the casino licensee as a result of
- 6 the inclusion in the project of space for use for the conduct of casino
- 7 gaming, shall be entitled pursuant to this subsection a. to receive the
- 8 <u>investment previously approved by the authority.</u> The provisions of
- 9 section 30 of P.L.1984, c.218 (C.5:12-178) shall not apply to

10 investments made out of the moneys so set aside.

 The authority shall determine the amount each casino licensee shall be eligible to receive out of the moneys so set aside. The form, amount and terms of the investment made by the authority shall be determined by the authority, but the <u>maximum</u> amount of the investment shall not exceed <u>the lesser of</u> the amount which the casino licensee applying therefor is eligible to receive, or [an]the amount equal to [35%]27% of the costs reasonably related to constructing, reconstructing or rehabilitating the hotel rooms or appurtenant facilities in the project[, whichever is less.]excluding costs reasonably related to space used for the conduct of casino gaming.

For the purposes of determining each casino licensee's eligibility for authority investments from the moneys so set aside, the authority may by resolution permit the transfer of obligation to make payment under section 3 of P.L.1984, c.218 (C.5:12-144.1) to any other casino licensee which has received approval for investment in a project to construct, reconstruct or rehabilitate hotel rooms.

In approving a hotel development project, the authority shall establish a schedule for investments to be made by the authority as progressive stages of construction, reconstruction or rehabilitation are accomplished. [A schedule so established shall provide for the completion of the project on or before December 31, 1996, unless the authority shall prior to that date find, by resolution, that a time extension for project completion is warranted by special circumstances or unforeseen occurrences.] Any moneys remaining in the special fund thereafter shall be available for investment in otherwise eligible projects of the authority.

b. From the moneys made available to the Casino Reinvestment Development Authority pursuant to section 3 of P.L.1984, c.218 (C.5:12-144.1), the authority shall, in such manner as it may reasonably determine, set aside \$75,000,000 for investment on hotel development projects in Atlantic City, which shall be in addition to the moneys set aside pursuant to subsection a. of this section. Any moneys set aside pursuant to that subsection a. which are not invested by the authority as the result of the failure of a casino licensee to comply with requirements, regulations, conditions or determinations made under that subsection a. shall be available for authority

investment pursuant to this subsection b. Authority investments under this subsection b. shall be subject to the requirements, regulations, conditions and determinations of that subsection a., except as follows: (1) The authority may provide an additional investment amount to a casino licensee which has had a hotel development project approved prior to the effective date of this amendatory act, P.L., c.) (now pending before the Legislature as this bill), but (C. which the authority has approved for an amount out of the moneys set aside pursuant to that subsection a. that is less than the maximum amount of investment for the approved project because sufficient investment funds were not available to fund all projects approved under that subsection a. at the maximum amount of investment. The additional investment may be made only as the result of an application made to the authority on or before April 1, 1996. The additional investment amount shall not be greater than the difference between the maximum amount of investment for the approved project under that subsection a. and the amount which the authority actually approved for the project. The authority may provide an additional investment amount pursuant to this paragraph (1) only for those previously approved hotel development projects for which construction, reconstruction or rehabilitation has actually and substantially commenced on or before August 31, 1996.

(2) Thereafter, any casino licensee may be eligible to receive an investment out of moneys set aside pursuant to this subsection b.; provided, that the casino licensee shall apply for approval of a hotel development project by the authority within 90 days following the effective date of this amendatory act. The authority shall require as a condition for authority investment under this paragraph that construction, reconstruction or rehabilitation of the hotel development project actually and substantially commence within 12 months after the date upon which the authority and the casino licensee enter into a hotel room credit agreement.

33 (cf: P.L.1993, c.159, s.8)

35 ¹3. Section 3 of P.L.1984, c.218 (C.5:12-144.1) is amended to read as follows:

3. a. (1) Commencing with the first annual tax return of a licensee for any calendar year beginning after December 31, 1983, there is imposed an investment alternative tax on the gross revenues as defined in section 24 of P.L.1977, c.110 (C.5:12-24) of the licensee in the amount of 2.5% of those gross revenues. The tax imposed with respect to each calendar year shall be due and payable on the last day of April next following the end of the calendar year. The State Treasurer shall have a lien against the property constituting the casino of a licensee for the amount of any tax not paid when due. No tax shall be imposed, however, on the gross revenues received by a

licensee during the first 12 months of the operation of any casino that commences operation after January 1, 1984, but prior to the effective

3 date of this act, P.L., c. (C.) (now pending before the

4 Legislature as this bill).

28

29

30

31

32

33

3435

3637

38

39

40

41

42

43 44

45

46

5 (2) A licensee shall pay to the State Treasurer on or before the 6 15th day of the first, fourth, seventh, and 10th months of each year as 7 partial payment of the investment alternative tax imposed pursuant to 8 paragraph (1) of this subsection an amount equal to 1.25% of the 9 estimated gross revenues for the three-month period immediately 10 preceding the first day of those months. The moneys received shall be placed in an escrow account and shall be held until the licensee directs 11 12 that the moneys be transferred to the Casino Reinvestment 13 Development Authority for the purchase of bonds issued by or offered 14 through the Casino Reinvestment Development Authority or pursuant 15 to a contract for such a purchase, be made available to the licensee for 16 a direct investment approved by the authority, or be transferred to the 17 Casino Revenue Fund as partial payment of the investment alternative 18 tax imposed pursuant to paragraph (1) of this subsection. Any interest 19 derived from the moneys in the escrow account shall be paid or made 20 available to the Casino Revenue Fund. If a licensee fails to pay the 21 amount due or underpays by an unjustifiable amount, the Casino 22 Control Commission shall impose a fine of 5% of the amount due or 23 of the underpayment, as the case may be, for each month or portion 24 thereof the licensee is in default of payment, up to 25% of the amount 25 in default. Any fine imposed shall be paid to the Casino Reinvestment 26 Development Authority and shall be used for the purposes of this 1984 27 amendatory and supplementary act.

b. Each licensee shall be entitled to an investment tax credit against the tax imposed by subsection a. of this section, provided the licensee shall pay over the moneys required pursuant to section 5 of P.L.1993, c.159 (C.5:12-173.5): (1) for the first 10 years of a licensee's tax obligation, in an amount equal to twice the purchase price of bonds issued by the Casino Reinvestment Development Authority pursuant to sections 14 and 15 of this 1984 amendatory and supplementary act, purchased by the licensee, or twice the amount of the investments authorized in lieu thereof, and (2) for the remainder of a licensee's tax obligation, in an amount equal to twice the purchase price of bonds issued by the Casino Reinvestment Development Authority pursuant to sections 14 and 15 of this 1984 amendatory and supplementary act, purchased by the licensee, or twice the amount of the investments authorized in lieu thereof, and twice the amount of investments made by a licensee in other approved eligible investments made pursuant to section 25 of this act. The Casino Reinvestment Development Authority shall have the power to enter into a contract or contracts with a licensee pursuant to which the Casino Reinvestment Development Authority agrees to issue and sell bonds to the licensee,

1 and the licensee agrees to purchase the bonds issued by or offered 2 through the Casino Reinvestment Development Authority, in annual 3 purchase price amounts as will constitute a credit against at least 50% 4 of the tax to become due in any future year or years. The contract 5 may contain those terms and conditions relating to the terms of the bonds and to the issuance and sale of the bonds to the licensee as the 6 7 Casino Reinvestment Development Authority shall deem necessary or 8 desirable. The contract shall not be deemed to be in violation of 9 section 104 of P.L.1977, c.110 (C.5:12-104). After the first 10 years 10 of a licensee's investment alternative tax obligation, a licensee will have the option of entering into a contract with the Casino 11 12 Reinvestment Development Authority to have its tax credit comprised 13 of direct investments in approved eligible projects. These direct 14 investments shall not comprise more than 50% of a licensee's eligible 15 tax credit in any one year.

The entering of a contract pursuant to this section shall be sufficient to entitle a licensee to an investment tax credit for the appropriate tax year.

16

17

18

19 A contract entered into between a licensee and the Casino 20 Reinvestment Development Authority may provide for a deferral of 21 payment for and delivery of bonds required to be purchased and for a 22 deferral from making approved eligible investments in any year, but no 23 deferral shall occur more than two years consecutively. A deferral of 24 payment for any bonds required to be purchased by a licensee and a 25 deferral from making approved eligible investments may be granted by 26 the Casino Reinvestment Development Authority only upon a 27 determination by the Casino Control Commission that purchase of 28 these bonds or making approved eligible investments would cause 29 extreme financial hardship to the licensee and a determination by the 30 Casino Reinvestment Development Authority that the deferral of the 31 payment would not violate any covenant or agreement or impair any 32 financial obligation of the Casino Reinvestment Development 33 Authority. The contract may establish a late payment charge to be 34 paid in the event of deferral or other late payment at a rate as shall be 35 agreed to by the Casino Reinvestment Development Authority. If a 36 deferral of purchase or investment is granted, the licensee shall be 37 deemed to have made the purchase or investment at the time required 38 by the contract, except that if the purchase is not made at the time to 39 which the purchase or investment was deferred, then the licensee shall 40 be deemed not to have made the purchase or investment. The Casino 41 Control Commission shall adopt regulations establishing a uniform 42 definition of extreme financial hardship applicable to all these 43 contracts. If a licensee petitions the Casino Reinvestment Development Authority for a deferral, the Casino Reinvestment 44 45 Development Authority shall give notice of that petition to the Casino Control Commission and to the Division of Gaming Enforcement 46

1 within three days of the filing of the petition. The Casino Control

2 Commission shall render a decision within 60 days of notice as to

3 whether the licensee has established extreme financial hardship, after

4 consultation with the Division of Gaming Enforcement. The Casino

5 Reinvestment Development Authority shall render a decision as to the

6 availability of the deferral within 10 days of the receipt by it of the

7 decision of the Casino Control Commission and shall notify the

8 Division of Gaming Enforcement and the Casino Control Commission

9 of that decision. If a deferral is granted, the Casino Reinvestment

10 Development Authority may determine whether the purchases or

investments shall be made in a lump sum, made over a period of years,

12 or whether the period of obligation shall be extended an additional

period of time equivalent to the period of time deferred.

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

d. The license of any licensee which has defaulted in its obligation to make any purchase of bonds or investment in any approved eligible project under a contract entered into pursuant to subsection b. of this section for a period of 90 days may be suspended by the Casino Control Commission until that purchase is made or deferred in accordance with subsection b. of this section, or a fine or other penalty may be imposed upon the licensee by the commission. If the Casino Control Commission elects not to suspend the license of a licensee after the licensee has first defaulted in its obligation but instead imposes some lesser penalty and the licensee continues to be in default of its obligation after a period of 30 additional days and after any additional 30-day period, the commission may impose another fine or penalty upon the licensee, which may include suspension of that licensee's license. The fine shall be 5% of the amount of the obligation owed for each month or portion thereof a licensee is in default, up to 25% of that obligation; shall be paid to the Casino Reinvestment Development Authority; and shall be used for the purposes of this 1984 amendatory and supplementary act.

- e. A contract entered into by a licensee and the Casino Reinvestment Development Authority pursuant to subsection b. of this section may provide that after the first 10 years of a licensee's investment alternative tax obligation imposed by subsection a. of this section, the Casino Reinvestment Development Authority may repurchase bonds previously sold to the licensee, which were issued after the 10th year of a licensee's investment alternative tax obligation, by the Casino Reinvestment Development Authority, if the Casino Reinvestment Development Authority determines that the repurchase will not violate any agreement or covenant or impair any financial obligation of the Casino Reinvestment Development Authority and that the licensee will reinvest the proceeds of the resale in an eligible project approved by the Casino Reinvestment Development Authority.
- f. (1) During the 30 years a licensee is obligated to pay an investment alternative tax pursuant to subsection k. of this section, the

total of (a) the proceeds of all bonds purchased by a licensee from or through the Casino Reinvestment Development Authority and (b) all approved investments in eligible projects by a licensee shall be devoted to the financing of projects in the following areas and amounts:

5

6	Areas	Yrs.	Yrs.	Yrs.	Yrs.	Yrs.	Yrs.	Yrs.
7		1-3	4-5	6-10	11-15	16-20	21-25	26-30
8	a) Atlantic City	100%	90%	80%	50%	30%	20%	
9								
10	b) South Jersey		8%	12%	28%	43%	45%	
11								
12	c) North Jersey		2%	8%	22%	27%	35%	35%
1.3								

13 14

d) Atlantic City through the Atlantic City Fund

65%,

15 16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

3738

39

40

41

42

43

44

45

46

except that, with respect to the obligations for calendar years 1994 through 1998, the amount allocated for the financing of projects in North Jersey from each casino licensee's obligation shall be the amount allocated for calendar year 1993, and the difference between that amount and the amount to be allocated to North Jersey, on the basis of the above schedule, from each casino licensee's obligations for calendar years 1994 through 1998 shall be paid into or credited to the Atlantic City Fund established by section 44 of P.L.1995, c.18 (C.5:12-161.1) and be devoted to the financing of projects in Atlantic City through that fund. For the purposes of this paragraph, "South Jersey" means the counties of Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Mercer, Ocean, and Salem; and "North Jersey" means the remaining 12 counties of the State. For the purposes of this 1984 amendatory and supplementary act, bond "proceeds" means all funds received from the sale of bonds and any funds generated or derived therefrom.

In the financing of projects outside Atlantic City, the Casino Reinvestment Development Authority shall give priority to the revitalization of the urban areas of this State in the ways specified in section 12 of this 1984 amendatory and supplementary act. Those areas shall include, but not be limited to, all municipalities qualifying for aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.).

Within nine months from the effective date of this 1984 amendatory and supplementary act, the Casino Reinvestment Development Authority shall determine the allocation of projected available moneys to municipalities in South Jersey for the first seven years of their receipt of funds, giving priority to the revitalization of the urban areas of the region. Municipalities receiving such an allocation shall present to the Casino Reinvestment Development Authority for its approval comprehensive plans or projects for which the allocations shall be used. Any such comprehensive plan or project

may be submitted to the Casino Reinvestment Development Authority 1 2 for a determination of eligibility at any time prior to the year for which 3 the funds are allocated, and the Casino Reinvestment Development 4 Authority shall make a determination of eligibility of the plan or 5 project within a reasonable amount of time. If the Casino 6 Reinvestment Development Authority makes a positive determination 7 of eligibility for any comprehensive plan or project, or combination of 8 comprehensive plans or projects, for any municipality whose total cost 9 exceeds the amount allocated to that municipality for the first seven 10 years of the receipt of funds by South Jersey municipalities, the Casino 11 Reinvestment Development Authority shall make available sufficient 12 funds in subsequent years necessary to complete those plans or 13 projects, or to complete that portion of the plan or project originally 14 agreed to be funded through the Casino Reinvestment Development 15 Authority, from funds received by the Casino Reinvestment 16 Development Authority in the years following the seventh year of the 17 receipt of funds by South Jersey municipalities. If the comprehensive 18 plan or project is determined by the Casino Reinvestment Development 19 Authority not to be an eligible plan or project, the municipality may 20 submit any other comprehensive plan or project for a determination of 21 eligibility. If, however, the municipality fails to receive a positive 22 determination of eligibility for any comprehensive plan or project, or 23 combination of comprehensive plans or projects, sufficient to exhaust 24 the total allocation to that municipality for any year prior to April 30 25 of the following year for which the allocation was made, the allocation 26 to that municipality for that year shall cease, and the Casino 27 Reinvestment Development Authority may apply those excess funds to 28 any other comprehensive plan or project in any other municipality in 29 the region whose comprehensive plan or project has received a 30 positive determination of eligibility by the Casino Reinvestment 31 Development Authority. 32

Within 36 months from the effective date of this 1984 amendatory and supplementary act, the Casino Reinvestment Development Authority shall determine the allocation of projected available moneys to municipalities in North Jersey for the first five years of their receipt of funds, giving priority to the revitalization of the urban areas of the region. Municipalities receiving such an allocation shall present to the Casino Reinvestment Development Authority for its approval comprehensive plans or projects for which the allocations shall be used. Any such comprehensive plan or project may be submitted to the Casino Reinvestment Development Authority for a determination of eligibility at any time prior to the year for which the funds are allocated, and the Casino Reinvestment Development Authority shall make a determination of eligibility of the plan or project within a reasonable amount of time. If the Casino Reinvestment Development Authority makes a positive determination of eligibility for any

33

34

35

36

37

38 39

40

41

42

43

44

45

46

1 comprehensive plan or project, or combination of comprehensive plans 2 or projects, for any municipality whose total cost exceeds the amount 3 allocated to that municipality for the first five years of the receipt of 4 funds by North Jersey municipalities, the Casino Reinvestment 5 Development Authority shall make available sufficient funds in 6 subsequent years necessary to complete those plans or projects, or to 7 complete that portion of the plan or project originally agreed to be 8 funded through the Casino Reinvestment Development Authority, from 9 funds received by the Casino Reinvestment Development Authority in 10 the years following the fifth year of the receipt of funds by North 11 Jersey municipalities. If the comprehensive plan or project is 12 determined by the Casino Reinvestment Development Authority not to 13 be an eligible plan or project, the municipality may submit any other 14 comprehensive plan or project for a determination of eligibility. If, 15 however, the municipality fails to receive a positive determination of 16 eligibility for any comprehensive plan or project, or combination of comprehensive plans or projects, sufficient to exhaust the total 17 18 allocation to that municipality for any year prior to April 30 of the 19 following year for which the allocation was made, the allocation to 20 that municipality for that year shall cease, and the Casino 21 Reinvestment Development Authority may apply those excess funds to 22 any other comprehensive plan or project in any other municipality in 23 the region whose comprehensive plan or project has received a 24 positive determination of eligibility by the Casino Reinvestment 25 Development Authority. 26

(2) Commencing with the first year in which a licensee incurs a tax obligation pursuant to this section, and for the period of two years thereafter, 100% of the proceeds of all bonds purchased by a licensee from the Casino Reinvestment Development Authority which are devoted to the financing of projects in the city of Atlantic City pursuant to paragraph (1) of this subsection shall be used exclusively to finance the rehabilitation, development, or construction of, or to provide mortgage financing of, housing facilities in the city of Atlantic City for persons or families of low through middle income, as defined in this subsection. For the purposes of this subsection, the "rehabilitation, development, or construction of housing facilities" shall include expenses attributable to site preparation, infrastructure needs and housing-related community facilities and services, including supporting commercial development. Commencing with the fourth year in which a licensee incurs a tax obligation pursuant to this subsection, 50% of the proceeds of all bonds purchased by a licensee from the Casino Reinvestment Development Authority which are devoted to the financing of projects in the city of Atlantic City shall be used exclusively to finance the rehabilitation, development, or construction of housing facilities in the city of Atlantic City for persons or families of low through middle income. Commencing with

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

1 the 11th year in which a licensee incurs a tax obligation pursuant to

2 this section, 50% of the annual aggregate of the proceeds of bonds

3 purchased by a licensee from the Casino Reinvestment Development

4 Authority which are devoted to the financing of projects in the city of

5 Atlantic City and investments in approved eligible projects commenced

by a licensee in the city of Atlantic City shall be used exclusively to

7 finance the rehabilitation, development, or construction of, or to

8 provide mortgage financing of, housing facilities in the city of Atlantic

9 City for persons or families of low through middle income.

6

10

11 12

13

14

15

16

17

18

19

20

21

22

23

24

25

26

27

28

29

30

31

32

33

34

35

36

37

38

39

40

41

42

43

44

45

46

(3) The Legislature finds that it is necessary to provide for a balanced community and develop a comprehensive housing program. The Casino Reinvestment Development Authority shall determine the need for housing in the city of Atlantic City, in consultation with the city of Atlantic City and specifically its zoning and planning boards. This shall include determining the types and classes of housing to be constructed and the number of units of each type and class of housing to be built. The Casino Reinvestment Development Authority shall give priority to the housing needs of the persons and their families residing in the city of Atlantic City in 1983 and continuing such residency through the effective date of this 1984 amendatory and supplementary act. The actual percentage of the proceeds of bonds and investments in approved eligible projects commenced by a licensee in the city of Atlantic City, which shall be used exclusively to finance the rehabilitation, development, or construction of, or to provide mortgage financing of, housing facilities in the city of Atlantic City for persons or families of low through middle income, shall be based upon the authority's determination of the need for housing in the city of Atlantic City conducted pursuant to this subsection. Once the housing needs of the persons residing in the city of Atlantic City in 1983 and continuing such residency through the effective date of this 1984 amendatory and supplementary act have been met, as determined by the Casino Reinvestment Development Authority pursuant to this subsection, any required percentages for such housing in the city of Atlantic City may, in its sole discretion, be waived by the Casino Reinvestment Development Authority. To aid the Casino Reinvestment Development Authority in making these determinations, the Casino Reinvestment Development Authority shall review the proposal for a housing redevelopment program and strategy for the city of Atlantic City approved and adopted by the Casino Control Commission and shall give priority to same and any other plan or project which is consistent with the standards of this subsection and is acceptable to the Casino Reinvestment Development Authority, pursuant to section 25 of this 1984 amendatory and supplementary act. The Casino Reinvestment Development Authority may determine whether the funds used to finance housing facilities in the city of Atlantic City for persons or families of low, moderate, median range,

1 and middle income are derived from the proceeds of bonds purchased 2 by a licensee from the Casino Reinvestment Development Authority to 3 be devoted to the financing of projects in the city of Atlantic City, 4 investments in approved eligible projects commenced by a licensee in 5 the city of Atlantic City, or a combination of both. Any investment made by a licensee in excess of 100% of its eligible investment tax 6 7 credit during the first three years and in excess of 50% thereafter in 8 either the purchase of bonds or direct investments in approved eligible 9 projects for low, moderate, median range, and middle income family 10 housing facilities in the city of Atlantic City may be carried forward and credited against the licensee's obligation to make a 100% 11 investment during the first three years and 50% thereafter in low, 12 moderate, median range, and middle income family housing in any 13 future year, with the approval of the Casino Reinvestment 14 15 Development Authority. For the purposes of this act, "low income 16 families" means families whose income does not exceed 50% of the 17 median income of the area, with adjustments for smaller and larger families. "Moderate income families" means families whose income 18 19 does not exceed 80% and is not less than 50% of the median income 20 for the area, with adjustments for smaller and larger families. "Median range income families" means families whose income does not exceed 21 120% and is not less than 80% of the median income for the area, with 22 adjustments for smaller and larger families. "Middle income families" 23 24 means families whose income does not exceed 150% and not less than 120% of the median income for the area, with adjustments for smaller 25 26 and larger families. "Median income" means an income defined as 27 median within the Standard Metropolitan Statistical Area for Atlantic 28 City by the United States Department of Housing and Urban 29 Development. 30

In order to achieve a balanced community, the authority shall ensure that the development of housing for families of low and moderate income shall proceed at the same time as housing for families of median range and middle income, until such time as there is no longer a need for such facilities in the city of Atlantic City, as determined by the Casino Reinvestment Development Authority.

31

32

33

3435

36

37

38

39

40

41

42

43

44

45

46

(4) Notwithstanding any other law or section to the contrary, particularly this subsection regarding the waiver of the required percentages for housing in the city of Atlantic City, subsection i. of section 14, and sections 26, 27, 28, 29, and 31 of this 1984 amendatory and supplementary act, nothing shall be implemented or waived by the Casino Reinvestment Development Authority which would reduce, impair, or prevent the fulfillment of the priorities established and contained in this subsection of this 1984 amendatory and supplementary act.

g. If a person is a licensee with regard to more than one approved hotel pursuant to section 82 of P.L.1977, c.110 (C.5:12-82), the

person shall separately account for the gross revenues, the investment alternative tax obligations, and the investments for a tax credit against the investment alternative tax for each approved hotel, and the tax obligations of the licensee under this section shall be determined separately for each approved hotel. The licensee may apportion investments between its approved hotels; provided that no amount of investment shall be credited more than once. If a licensee receives the prior approval of the Casino Reinvestment Development Authority, the licensee may make eligible investments in excess of the investments necessary to receive a tax credit against the investment alternative tax for a given calendar year, and the licensee may carry forward this excess investment and have it credited to its next investment alternative tax obligation. If the Casino Reinvestment Development Authority approves of such excess investment and approves the carry forward of this excess investment, and a licensee elects to purchase bonds of the Casino Reinvestment Development Authority or makes direct investments in approved eligible projects in excess of the investments necessary to receive a tax credit against the investment alternative tax for its current obligation, the licensee shall be entitled to a reduction of the amount of investments necessary in future years, which amount shall be determined annually by the Casino Reinvestment Development Authority, taking into account a current market discount rate from the date of the purchase or investment to the date the purchase or investment would have been required to be made.

h. Each casino licensee shall prepare and file, in a form prescribed by the Casino Reinvestment Development Authority, an annual return reporting that financial information as shall be deemed necessary by the Casino Reinvestment Development Authority to carry out the provisions of this act. This return shall be filed with the Casino Reinvestment Development Authority and the Casino Control Commission on or before April 30 following the calendar year on which the return is based. The Casino Control Commission shall verify to the Casino Reinvestment Development Authority the information contained in the report, to the fullest extent possible. Nothing in this subsection shall be deemed to affect the due dates for making any investment or paying any tax under this section.

 i. Any purchase by a licensee of bonds issued by or offered through the Casino Reinvestment Development Authority pursuant to sections 14 and 15 of this act and subsection b. of this section and all approved eligible investments made by a licensee pursuant to section 25 of this act and subsection b. of this section are to be considered investments and not taxes owed or grants to the State or any political subdivision thereof. As such, a licensee shall have the possibility of the return of principal and a return on the capital invested as with other investments. Investors in the bonds issued by or offered through

1 the Casino Reinvestment Development Authority shall be provided 2 with an opinion from a recognized financial rating agency or a financial 3 advisory firm with national standing that each loan of bond proceeds 4 by the Casino Reinvestment Development Authority has the minimum 5 characteristics of an investment, in that a degree of assurance exists 6 that interest and principal payments can be made and other terms of 7 the proposed investment be maintained over the period of the 8 investment, and that the loan of the bond proceeds would qualify for 9 a bond rating of "C" or better. If an opinion cannot be obtained from 10 a recognized financial rating agency or a financial advisory firm with national standing, an opinion shall be obtained from an expert financial 11 analyst with national standing, selected and hired by the Casino 12 13 Reinvestment Development Authority. In order to achieve a balanced 14 portfolio, assure the viability of the authority and the projects, 15 facilities and programs undertaken pursuant to this 1984 amendatory 16 and supplementary act, no more than 25% of the total investments 17 made by or through the Casino Reinvestment Development Authority 18 with the proceeds of bonds generated in each year shall be investments which would qualify for a bond rating of "C," unless all holders of 19 20 obligations in each year agree to waive the 25% limit for that year. 21 Nothing herein shall be interpreted as limiting the Casino Reinvestment 22 Development Authority from taking any steps it deems appropriate to 23 protect the characteristics of its investment in projects or any other 24 investments from not being real investments with a prospect for the 25 return of principal and a return on the capital invested. Anything 26 contained in this section shall not be considered a guarantee by the 27 State or any political subdivision thereof of any return of principal or 28 interest, but any purchase by a licensee of bonds or approved eligible 29 investments made by a licensee pursuant to this act shall be at the risk 30 of the licensee. A licensee or the licensees purchasing an issue of 31 bonds issued by the Casino Reinvestment Development Authority in 32 any given year may arrange, at their option, for those bonds or the 33 investments, made by or through the Casino Reinvestment 34 Development Authority with the proceeds of those bonds, to be 35 insured. The cost of any such insurance purchased by a licensee or 36 licensees shall be paid by the licensee or licensees desiring such 37 insurance. 38

j. The Casino Reinvestment Development Authority shall promulgate rules and regulations deemed necessary to carry out the purposes of this section.

39

40

41

42

43

44

45

46

k. The obligation of a licensee to pay an investment alternative tax pursuant to subsection a. of this section shall end for each licensed facility operated by the licensee 30 years after any investment alternative tax obligation is first incurred in connection with each licensed facility operated by the licensee, unless extended in connection with a deferral granted by the Casino Reinvestment

Development Authority pursuant to subsection c. of this section.¹
(cf: P.L.1995, c.18, s.46)

- 4 ¹[3.] <u>4.</u> ¹ Section 5 of P.L.1984, c.218 (C.5:12-153) is amended to read as follows:
 - 5. a. There is established in, but not of, the Department of the Treasury a Casino Reinvestment Development Authority to consist of the following members:
 - (1) Six members appointed by the Governor with the advice and consent of the Senate for terms of four years, except that of the initial members to be appointed pursuant to this 1991 amendatory act, P.L.1991, c.219, one shall be appointed for a term of two years and one for a term of four years;
 - (2) One member appointed by the Governor upon the recommendation of the President of the Senate for a term of four years, except that the initial member to be appointed shall be appointed for a term of three years;
 - (3) One member appointed by the Governor upon the recommendation of the Speaker of the General Assembly for a term of four years, except that the initial member to be appointed shall be appointed for a term of one year;
 - (4) A member of the Casino Control Commission, who shall be appointed by the Governor and shall be a voting member of the authority;
 - (5) The mayor of Atlantic City, ex officio and voting;
 - (6) The <u>Attorney General and the</u> State Treasurer, ex officio and voting; [and]
 - (7) Two casino industry representatives, both of whom shall be voting members, appointed by the Governor for terms of two years, except that of the initial appointees, one shall serve for a term of one year and one for a term of two years. No person shall be reappointed to succeed himself as a casino industry representative member, and no person appointed shall be an employee, officer or agent of the same casino licensee as the person whom he succeeds as a casino industry representative member; and
- 36 (8) One member appointed by the Governor to serve ex officio as
 37 a voting member, who shall be either the Commissioner of the
 38 Department of Commerce and Economic Development or the
 39 Commissioner of the Department of Community Affairs, or the
 40 Governor may appoint, in lieu thereof, an additional member of the
 41 Casino Control Commission as a voting member.
- No more than four of the voting members appointed by the Governor pursuant to paragraph (1) of this subsection shall be of the same political party.
- In the appointment of members of the authority, consideration should be given to achieving a membership of high quality and varied

experience, with special emphasis on the fields of banking, finance,
investment, and housing and urban development.

- b. Each member appointed by the Governor shall hold office for the term of his appointment and until his successor shall have been appointed and qualified. A member shall be eligible for reappointment. Any vacancy in the membership occurring other than by expiration of term shall be filled in the same manner as the original appointment but for the unexpired term only.
- 9 c. The member or members of the Casino Control Commission 10 appointed by the Governor shall serve as a member or members of the Casino Reinvestment Development Authority at the pleasure of the 11 12 Governor, subject to the limitations in subsections c., f., and h. of 13 section 52 of P.L.1977, c.110 (C.5:12-52). [The]Such a member may 14 be removed or suspended from office as a member of the Casino 15 Reinvestment Development Authority as provided in section 6 of this 16 act. Any removal or suspension from office of [the]a member of the Casino Control Commission from the Casino Reinvestment 17 18 Development Authority shall not affect his office held as a member of 19 the Casino Control Commission. Removal from office as a member of 20 the Casino Control Commission may only be done in accordance with 21 subsection g. of section 52 of P.L.1977, c.110 (C.5:12-52). 22 (cf: P.L.1993, c.159, s.10)

2324

25

26

27

28

29

30

3132

3334

35

36 37

38

39

40

3

4

5

6 7

8

¹[4.] <u>5.</u> Section 7 of P.L.1984, c.218 (C.5:12-155) is amended to read as follows:

7. The Governor shall designate from among the appointed and voting public members, a chairman and a vice chairman of the Casino Reinvestment Development Authority, who shall serve in those capacities at the pleasure of the Governor. The powers of the Casino Reinvestment Development Authority shall be vested in the members thereof in office from time to time and [seven]eight voting members of the Casino Reinvestment Development Authority shall constitute a quorum at any meeting thereof. Action may be taken by motions and resolutions adopted by the Casino Reinvestment Development Authority at any meeting thereof by the affirmative vote of at least [seven]eight members of the Casino Reinvestment Development Authority. No vacancy in the membership of the Casino Reinvestment Development Authority shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of the Casino Reinvestment Development Authority. (cf: P.L.1995, c.18, s.42)

41 42

43 44

45

46

¹[5.] <u>6.</u> Section 9 of P.L.1984, c.218(C.5:12-157) is amended to read as follows:

9. The Attorney General and the State Treasurer, and, where appropriate, the Commissioner of the Department of Commerce and

A1927 [1R] 17

1	Economic Development or the Commissioner of the Department of						
2	Community Affairs, may designate an officer or employee of [his						
3	department Itheir respective departments and the Casino Control						
4	Commission member or members on the Casino Reinvestment						
5	Development Authority may designate another commissioner or						
6	employee of the commission to represent them at meetings of the						
7	Casino Reinvestment Development Authority, and each designee may						
8	lawfully vote and otherwise act on behalf of the member for whom he						
9	constitutes the designee. Any designation shall be in writing delivered						
10	to the Casino Reinvestment Development Authority and shall continue						
11	in effect until revoked or amended by writing delivered to the Casino						
12	Reinvestment Development Authority.						
13	(cf: P.L.1991, c.219, s.4)						
14							
15	¹ [6.] 7. (New section) The State of New Jersey hereby						
16	covenants with the purchasers, holders and owners, from time to time,						

of any bonds secured by funds derived from fees imposed for the use of casino parking spaces pursuant to section 3 of P.L.1993, c.159 (C.5:12-173.3) that it shall not repeal or reduce the fee so imposed under that act, while bonds entitled to benefits from the fee so imposed are outstanding, and shall not modify or amend the provisions of that act so as to create any lien or charge on, or any pledge, assignment, diversion, withholding payment or other use of or deduction from the fee so imposed which is prior in time or superior in right to any payments required to be made pursuant to any bond covenants entered

into with the purchasers, holders and owners of the bonds so secured.

¹[7.] <u>8.</u> ¹ This act shall take effect immediately.

29 30

17 18

19

20

21

22

23

24

25

26 27

28

31 32

33 Concerns investments by Casino Reinvestment Development Authority

34 in development projects in Atlantic City.

7. This act shall take effect immediately.

SPONSOR'S STATEMENT

It is the legislative intent of this bill that investments made by the Casino Reinvestment Development Authority under P.L.1993, c.159 (C.5:12-173.1et seq.) exclude costs reasonably related to space used for the conduct of casino gaming. It is also the intent of this bill to address the decision of the trial court in CRDA v. Coking, et al. Docket No. ATL-L-2974-94 by clarifying that it was and continues to be the public purpose of P.L.1993, c.159 (C.5:12-173.1 et seq.) and of this bill that investment monies may be used for hotel development projects which include, incorporate, facilitate or support an expansion of casino space in a casino hotel facility, but only for costs reasonably related to constructing, reconstructing or rehabilitating hotel rooms or appurtenant facilities, and not for costs reasonably related to casino space.

The bill also clarifies the regulatory power of the authority to require that casinos licensees reserve hotel rooms in an approved hotel development project for convention business pursuant to an agreement with the authority.

The bill requires that the Casino Reinvestment Development Authority set aside for investment on hotel development projects in Atlantic City an additional \$75 million of moneys made available to the authority. The bill sets forth the order of priority for use of those investment moneys: first, for previously approved hotel development projects which were approved for less than the maximum amount of investment which they would have if sufficient funds were otherwise available; and second, for additional hotel development projects for casino licensees which apply after the effective date of the act. The bill provides appropriate application deadlines for new and additional hotel development projects, and deadlines by which construction, reconstruction or rehabilitation of a hotel development project must actually and substantially commence.

In addition, the bill provides for appointment of two additional members to the authority, the Attorney General and a second member appointed by the Governor who may be the Commissioner of Commerce and Economic Development, the Commissioner of Community Affairs or a second Casino Control Commission member. It provides that persons appointed to the authority as casino industry representatives cannot be reappointed to succeed themselves or to represent the same casino licensee as their predecessors.

The bill includes a provision pledging not to repeal or reduce the parking fee on casino parking spaces during the time that bonds secured by the parking fee revenues are outstanding.

ASSEMBLY SENIOR ISSUES, TOURISM AND GAMING COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1927

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 3, 1996

The Assembly Senior Issues, Tourism and Gaming Committee reports favorably and with committee amendments Assembly, No. 1927.

This bill provides that investments made by the Casino Reinvestment Development Authority under P.L.1993, c.159 (C.5:12-173.1et seq.) exclude costs reasonably related to space used for the conduct of casino gaming. The bill addresses the decision of the trial court in CRDA v. Coking, et al., Docket No. ATL-L-2974-94, by clarifying that it was and continues to be the public purpose of P.L.1993, c.159 that investment monies may be used for hotel development projects which include, incorporate, facilitate or support an expansion of casino space in a casino hotel facility, but only for the costs reasonably related to constructing, reconstructing or rehabilitating hotel rooms or appurtenant facilities, and not for costs reasonably related to casino space. The trial court found that a hotel development project incorporating substantial casino floor space was outside the scope of projects eligible for CRDA funding. This bill expressly provides that casino licensees are entitled to receive investments for hotel development projects previously approved by the authority but not received by the casino licensees as a result of the decision of the trial court.

The bill mandates that the authority, as a condition for authority investment, shall require that casino licensees reserve hotel rooms in an approved hotel development project for convention business pursuant to an agreement with the authority.

The bill requires that the Casino Reinvestment Development Authority set aside for investment in hôtel development projects in Atlantic City an additional \$75 million of moneys made available to the authority. The bill sets forth the order of priority for use of those investment moneys: first, for previously approved hotel development projects which were approved for less than the maximum amount of investment which they would have if sufficient funds were otherwise available; and second, for additional hotel development projects for

casino licensees which apply after the effective date of the act. The bill provides application deadlines for new and additional hotel development projects and deadlines by which construction, reconstruction or rehabilitation of a hotel development project must actually and substantially commence.

In addition, the bill provides for the appointment of two additional members to the authority, the Attorney General and a second member appointed by the Governor who may be the Commissioner of Commerce and Economic Development, the Commissioner of Community Affairs or a second Casino Control Commission member. The bill states that persons appointed to the authority as casino industry representatives cannot be reappointed to succeed themselves or to represent the same casino licensee as their immediate predecessors. It is the understanding and intent of the committee that that provision does not affect the current terms of casino industry representatives.

The bill removes the exemption from the alternative investment tax for the first year of operation for casinos that commence operation after the effective date of the legislation. A casino licensee's alternative investment tax obligation continues to be 30 years.

The bill includes a provision pledging not to repeal or reduce the parking fee on casino parking spaces during the time in which bonds secured by the parking fee revenues are outstanding.

COMMITTEE AMENDMENTS

The committee amended the bill to provide that casino licensees are entitled to receive investments for hotel development projects previously approved by the authority but not received by the casino licensees as a result of the decision of the trial court in <u>CRDA</u> v. Coking, et al.

The committee also amended the bill to remove the exemption from the alternative investment tax for the first year of operation for casinos that commence operation after the effective date of the legislation. A casino licensee's alternative investment tax obligation continues to be for 30 years.

974.901 G61



OFFICE OF THE GOVERNOR NEWS RELEASE

CN-001

TRENTON, NJ 08625

CONTACT: Becky Taylor

RELEASE:Mon., Sept. 16, 1996

Jayne Rebovich (609)777-2600

Gov. Christie Whitman today signed legislation that requires the Casino Reinvestment Development Authority (CRDA) to set aside \$75 million for investment in hotel development projects in Atlantic City to increase the city's viability as a resort area. The money is expected to fund approximately 1,000 new hotel rooms. The legislation specifies that casino licensees reserve hotel rooms in approved development projects for convention business.

The bill addresses questions raised following the court ruling in CRDA v. Coking which barred the CRDA from assisting in any project which contains or supports gaming facilities as well as hotel rooms. The bill clarifies that monies invested in the development of hotel rooms can be used only for the costs of constructing or rehabilitating hotel rooms or related space, and not for costs related to casino space.

Additionally, the bill increases the membership of the CRDA from 13 to 15 members, and removes the exemption from the alternative investment tax for the first year of operation for casinos that commence operation after the effective date of the legislation.

The bill provides for the appointment of two new members to the CRDA, including the Attorney General and a second member to be appointed by the Governor who may be the Commissioner of Commerce and Economic Development, the Commissioner of Community Affairs or a second Casino Control Commission member. Additionally, the bill specifies that members appointed here after to the CRDA as casino industry representatives cannot be reappointed to succeed themselves.

Finally, the bill stipulates that the state will not repeal or reduce the parking fee levied upon casino parking spaces while bonds secured by those fees are outstanding, so that the security for the bond will not be impaired. The fees help to secure bonds issued in connection with CRDA investments.

A-1927/S-1123 was sponsored by Assembly Members Kenneth LeFevre (R-Atlantic) and Frank Blee (R-Atlantic) and Senator William Gormley (R-Atlantic).

Gov. Whitman signed legislation today establishing the Arts Create Excellent Schools (ACES) pilot program. The program, based upon an innovative arts-infused student learning curriculum, will be implemented on a pilot basis by three pilot schools in New Jersey. Arts education is a one of the components of the Governor's Core Curriculum Standards, a comprehensive set of standards defining a thorough and efficient education, which were adopted by the State Board of Education earlier this year.

The bill provides that the Commissioner of Education will select three pilot schools in varying geographic and socioeconomic areas which will incorporate the arts curriculum in their learning process for a four year trial period. The Department of Education will consult with the State Council on the Arts and the Department of State in the administration of the program. After the fourth year of the program, the Commissioner will submit an evaluation of the ACES program to the Governor and the Legislature recommending the advisability of its continuation or expansion to other schools across the state.

A-1739/S-1071 was sponsored by Assembly Members John Rocco (R-Camden) and Leonard Lance (R-Warren/Hunterdon/Mercer) and Senator John Ewing (R-Morris/Somerset).

Gov. Whitman also signed **S-597/A-1753**, sponsored by Senate President Donald Di Francesco (R-Middlesex/Morris/Somerset/Union), Senator William Schluter (R-Warren/Hunterdon/Mercer) and Assembly Member Leonard Lance (R-Warren/Hunterdon/Mercer), which allows legislators and their employees to inquire on behalf of and assist constituents with state agency matters if nothing of value is received in