39:4-10.5

LEGISLATIVE HISTORY CHECKLIST

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(Roller skaters--helmets)

NJSA:

39:4-10.5

to 39:4-10.13

LAWS OF:

1997

CHAPTER:

411

BILL NO:

S537/475

SPONSOR(S):

Bassano

DATE INTRODUCED:

January 29, 1996

COMMITTEE:

ASSEMBLY:

Law and Public Safety

SENATE:

Law and Public Safety

AMENDED DURING PASSAGE:

Yes

Assembly substitute for Senate

S537/475 enacted substitute

DATE OF PASSAGE:

ASSEMBLY:

January 8, 1998

SENATE:

June 13, 1996

DATE OF APPROVAL:

January 19, 1998

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

Also attached: statement,

adopted 2-27-97

COMMITTEE STATEMENT:

ASSEMBLY:

Yes

SENATE:

Yes

FISCAL NOTE:

VETO MESSAGE:

No No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

HEARINGS:

No

See newspaper clippings--attached:

"Helmets mandated for young skaters," 1-13-98, Star Ledger. "Gov signs child skater helmet law," 1-20-98, Trentonian.

KBP:pp

§§1-9 C. 39:4-10.5 To 39:4-10.13 §12 Note To §§1-11

P.L. 1997, CHAPTER 411, approved January 19, 1998 Assembly Substitute for Senate Committee Substitute for Senate, Nos. 537 and 475

AN ACT concerning the safety of certain persons when operating roller skates or skateboards, and supplementing chapter 4 of Title 39 of the Revised Statutes and amending P.L.1991, c.465.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. (New section) a. As used in this act:

9 "Director" means the Director of Consumer Affairs in the 10 Department of Law and Public Safety.

"Roller skates" means a pair of devices worn on the feet with a set of wheels attached, regardless of the number or placement of those wheels, and used to glide or propel the user over the ground.

- b. A person under 14 years of age shall not operate any roller skates or skateboard unless that person is wearing a properly fitted and fastened helmet which meets the standards of the American National Standards Institute (ANSI Z90.4 bicycle helmet standard), the Snell Memorial Foundation's 1990 Standard for Protective Headgear for Use in Bicycling, the American Society for Testing and Materials
- c. The requirement in subsection b. of this section shall apply at all times while a person subject to the provisions of this act is operating roller skates or skateboarding on any property open to the public or used by the public for roller skating or skateboarding.

(ASTM) standard or other such standard, as appropriate.

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2. (New section) a. A person who violates the provisions of section 1 of this act by failing to wear an approved helmet shall be warned of the violation by the enforcing official. The parent or legal guardian of the violator may be fined a maximum of \$25 for a first offense and a maximum of \$100 for a subsequent offense. The penalties provided under the provisions of this subsection for failing to wear an approved helmet may be waived if the parent or legal

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

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guardian of the violator presents suitable proof that an approved helmet or appropriate personal protection equipment has been purchased since the violation occurred.

b. All moneys collected as fines under subsection a. of this section shall be deposited in the "Bicycle and Skating Safety Fund" pursuant to section 2 of P.L.1991, c.465 (C.39:4-10.2).

3. (New section) The failure of any person to comply with the provisions of section 1 of this act shall not constitute negligence per se, contributory negligence or assumption of risk, and shall not in any way bar, preclude or foreclose an action for personal injury or wrongful death by or on behalf of such person.

4. (New section) a. It shall be unlawful to manufacture, assemble, sell, offer to sell or distribute roller skates or skateboards unless such roller skates or skateboards contain a warning notice consistent with the requirements of this section.

b. The warning notice required by subsection a. of this section shall be placed in at least one of the following locations and shall be clearly visible to the consumer: (1) on one roller skate in each pair of roller skates or on the skateboard; (2) on the outside of the box or other container in which the roller skates or the skateboard are offered for sale at retail; or (3) on any user's guide or instruction manual provided with the roller skates or the skateboard.

- c. The warning notice required by subsection a. of this section must be printed in clear and conspicuous type and be substantially similar to the following notice: "WARNING! REDUCE THE RISK OF SERIOUS INJURY AND ONLY USE WHILE WEARING FULL PROTECTIVE GEAR -- HELMET, WRIST GUARDS, ELBOW PADS AND KNEE PADS."
- d. A person, firm, corporation or other legal entity regularly engaged in the business of manufacturing or assembling roller skates or skateboards who complies with the requirements of this section shall not be liable in a civil action for damages for any physical injury sustained by a user of roller skates or a skateboard as a result of that user's failure to wear a helmet in accordance with the provisions of this act.

5. (New section) a. A person, firm, corporation or other legal entity regularly engaged in the business of selling or renting roller skates or skateboards shall post a sign at the point where the sale or rental transaction is completed stating: "STATE LAW REQUIRES A PERSON UNDER 14 YEARS OF AGE TO WEAR A HELMET WHEN ROLLER SKATING OR SKATEBOARDING." The size of the sign shall be at a minimum 15 inches in length and 8 inches in width. This notification requirement shall not apply to a seller when

roller skates are sold through the use of a mail order catalog or brochure where the purchase and payment are made by mail, telephone or another telecommunications or electronic method.

- b. A person, firm, corporation or other legal entity who fails to post the sign required by subsection a. of this section shall be subject to a penalty not to exceed \$25 a day for each day the business is open to the public and the sign is not posted. The enforcement of this subsection shall be vested in the director, the inspectors appointed under his authority and the police or peace officers of, or inspectors duly appointed for this purpose by, any municipality or county or the State. Jurisdiction of proceedings to collect the penalties prescribed by this act is vested in the Superior Court and the municipal court in any municipality where the defendant resides. Process shall be either a summons or warrant and shall be executed in a summary manner pursuant to "the penalty enforcement law" (N.J.S.2A:58-1 et seq.).
- c. A person, firm, corporation or other legal entity regularly engaged in the business of renting roller skates or skateboards shall make available an approved helmet to a person under 14 years of age who rents the roller skates or skateboards for use in an area where a helmet is required, if the person does not already have a helmet in his possession. A fee may be charged for the helmet rental.
- d. A person, firm, corporation or other legal entity regularly engaged in the business of selling or renting roller skates or skateboards who complies with the applicable requirements of this section shall not be liable in a civil action for damages for any physical injury sustained by a user of roller skates or a skateboard who is under the age of 14 years as a result of that person's failure to wear a helmet in accordance with the provisions of this act.
- e. Sixty days before the effective date of this act, the Division of Consumer Affairs in the Department of Law and Public Safety shall make a reasonable effort to notify any person, firm, corporation or other legal entity who is regularly engaged in the business of selling or renting roller skates or skateboards of the requirements of this section. The responsibility of a person, firm, corporation or other legal entity under this section shall not be abrogated or diminished in any manner if the person fails to receive or become aware of a notice from the division.

6. (New section) Every person operating any roller skates or skateboard upon a roadway shall be granted all of the rights and shall be subject to all of the duties applicable to the driver of a vehicle by chapter four of Title 39 of the Revised Statutes and all supplements thereto, except as to those provisions thereof which by their nature can have no application.

Regulations applicable to roller skates and skateboards shall apply whenever any person operates any roller skates or skateboard upon

any highway or upon any path set aside for the exclusive use of roller skates or skateboards subject to those exceptions stated herein.

- 7. (New section) Every person operating any roller skates or skateboard upon a roadway shall ride as near to the right side of the roadway as practicable, exercising due care when passing a standing vehicle or one proceeding in the same direction; provided, however, that any person may move to the left under any of the following situations:
 - (a) to make a left turn from a left-turn lane or pocket;
- (b) to avoid debris, drains or other hazardous conditions that make it impracticable to ride at the right side of the roadway;
 - (c) to pass a slower moving vehicle;
- (d) to occupy any available lane when traveling at the same speed as other traffic;
- (e) to travel no more than two abreast when traffic is not impeded. Persons operating any roller skates or skateboards upon a roadway may travel no more than two abreast when traffic is not impeded, but otherwise shall ride in single file, except on paths or parts of roadways set aside for the exclusive use of bicycles, roller skates or skateboards.

8. (New section) The provisions of this act shall not apply to the operators and patrons of roller skating rinks governed by the provisions of the "New Jersey Roller Skating Rink Safety and Fair Liability Act," P.L.1991, c.28 (C.5:14-1 et seq.).

 9. (New section) The director, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the purposes of this act.

- 10. Section 1 of P.L.1991, c.465 (C.39:4-10.1) is amended to read as follows:
- 1. a. A person under 14 years of age shall not operate, or ride upon a bicycle as a passenger, unless that person is wearing a properly fitted and fastened bicycle helmet which meets the standards of the American National Standards Institute (ANSI Z90.4 bicycle helmet standard) or the Snell Memorial Foundation's [1984] 1990 Standard for Protective Headgear for Use in Bicycling. This requirement shall apply to a person who rides upon a bicycle while in a restraining seat which is attached to the bicycle or in a trailer towed by the bicycle.

As used in this act, "bicycle" means a vehicle with two wheels propelled solely by human power and having pedals, handle bars and a saddle-like seat. The term shall include a bicycle for two or more persons having seats and corresponding sets of pedals arranged in tandem.

- The director shall publish a list of bicycle helmets which meet the standards described in subsection a. of this section and shall provide for its distribution in as many locations frequented by the public as the director deems appropriate and practicable.
- c. The requirement in subsection a. of this section shall apply at all times while a bicycle is being operated on any property open to the public or used by the public for pedestrian and vehicular purposes; however, a municipality may by ordinance exempt from this requirement a person operating or riding on a bicycle as a passenger when the bicycle is operated:
- on a road or highway closed to motor vehicle traffic and limited to pedestrian or bicycle use at all times or only during specified periods of time during which bicycles may be operated; or
- (2) exclusively on a trail, route, course, boardwalk, path or other area which is set aside for the use of bicycles or for the use of pedestrians and bicycle operation is not otherwise prohibited. However, an exemption may not be granted under this paragraph for any portion of a trail, route, course, boardwalk, path or other area which is immediately adjacent to a road or highway used by motor vehicle traffic and which does not contain a barrier of sufficient height and rigidity to prevent the inadvertent or deliberate entry of a bicycle operator onto the road or highway.
- An ordinance enacted pursuant to subsection c. of this section shall specify those roads, highways, trails, routes, courses, boardwalks, paths or areas within the municipality where helmets are not required during the operation of a bicycle.
- e. When a bicycle is being operated in an area where bicycle helmets are not required, the operator or a passenger, except a passenger in a restraining seat or trailer, shall dismount from the bicycle and walk whenever it is necessary to enter a crosswalk or to cross a road or highway upon which motor vehicle traffic is permitted. (cf: P.L.1991, c.465, s.1)

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- 11. Section 2 of P.L.1991, c.465 (C.39:4-10.2) is amended to read as follows:
- 2. a. A person who violates a requirement of this act shall be warned of the violation by the enforcing official. The parent or legal guardian of that person also may be fined a maximum of \$25 for the person's first offense and a maximum of \$100 for a subsequent offense if it can be shown that the parent or guardian failed to exercise reasonable supervision or control over the person's conduct. Penalties provided in this section for a failure to wear a helmet may be waived if an offender or his parent or legal guardian presents suitable proof that an approved helmet was owned at the time of the violation or has been purchased since the violation occurred.
- b. All money collected as fines under subsection a. of this section

and subsection a. of Section 2 of PL. c. (C.) (now pending before 1 2 the Legislature as this bill) shall be deposited in a nonlapsing revolving fund to be known as the "Bicycle and Skating Safety Fund." Interest 3 4 earned on money deposited in the fund shall accrue to the fund. 5 Money in the fund shall be utilized by the director to provide 6 educational programs devoted to bicycle, roller skating and 7 skateboarding safety. If the director determines that sufficient money 8 is available in the fund, he also may use, in a manner prescribed by rule 9 and regulation, the money to assist low income families in purchasing 10 approved bicycle helmets. For the purposes of this subsection, "low 11 income family" means a family which qualifies for low income housing 12 under the standards promulgated by the Council on Affordable 13 Housing pursuant to the provisions of P.L.1985, c.222 (C.52:27D-301 14 et seq.).

(cf: P.L.1991, c.465, s.2) 15

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12. This act shall take effect on the first day of the seventh month following enactment, except that section 9 shall take effect immediately.

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STATEMENT

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This Assembly Substitute for the Senate Committee Substitute for Senate, Nos. 537 and 475 establishes the requirement that all persons under the age of 14 years must wear a protective helmet when operating any roller skates or skateboard on public property. "Roller skates," as defined in the substitute, means not only traditional roller skates, but also roller blades and in-line skates.

The helmet worn must meet the standards of the American National Standards Institute (ANSI Z90.4 bicycle helmet standard), the Snell Memorial Foundations 1990 Standard for Protective Headgear for Use in Bicycling, the American Society for Testing and Materials (ASTM) standard or other such standard, as appropriate.

A person who violates the provisions of this substitute by failing to wear an approved helmet would be warned of the violation by the enforcing official. The parent or legal guardian of the violator may be fined a maximum of \$25 for a first offense and a maximum of \$100 for a subsequent offense. These penalties may be waived, however, if the parent or legal guardian of the violator presents suitable proof that an approved helmet has been purchased since the violation occurred.

All moneys collected as fines are to be deposited into the "Bicycle and Skating Safety Fund." This fund is a revised version of the "Bicycle Safety Fund" which was established under section 2 of P.L.1991, c.465 (C.39:4-10.2) as the depository of fines assessed under the bicycle helmet law. The moneys deposited in this new fund are to be used to provide educational programs for roller skating and

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helmets.

skateboard safety, as will as the current programs for bicycle safety. As with the "Bicycle Safety Fund," the substitute provides that if there are sufficient moneys in the "Bicycle and Skating Safety Fund," the 3 director may utilize those moneys to assist low income families in purchasing approved helmets. The substitute specifies that the failure to wear a helmet would not constitute negligence per se, contributory negligence or assumption of risk, and would not in any way bar, preclude or foreclose an action for personal injury or wrongful death. The substitute clarifies that roller skaters and skateboarders, like bicycle riders, have all the rights and are subject to all of the duties applicable to them under the State's motor vehicle statutes when operating upon a public roadway. The regulatory scheme set forth in this substitute is patterned upon the current statutory provisions governing bicycle safety and requiring riders under the age of 14 to wear helmets. Requires roller skaters and skateboarders under age 14 to wear

SENATE, No. 537

STATE OF NEW JERSEY

INTRODUCED JANUARY 29, 1996

By Senator BASSANO

1	AN ACT concerning skateboard and roller skate safety, and
2	supplementing chapter 4 of Title 39 of the Revised Statutes.
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4	BE IT ENACTED by the Senate and General Assembly of the State
5	of New Jersey:
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7	1. a. As used in this act, "director" means the Director of the
8	Division of Motor Vehicles in the Department of Law and Public
9	Safety.
10	b. A person shall not roller skate or operate or ride upon a
11	skateboard unless that person is wearing (1) a properly fitted and
12	fastened helmet which meets the standards of the American National
13	Standards Institute (ANSI Z90.4 bicycle helmet standard), the Snell
14	Memorial Foundation's 1990 Standard for Protective Headgear for
15	Use in Bicycling, the American Society for Testing and Materials
16	(ASTM) standard, or other such standard as the director may deem
17	appropriate; and (2) appropriate personal protection equipment,
18	including knee pads, elbow pads, and wrist and palm guards. For the
19	purposes of this act, "roller skate" means an in-line skate or any other
20	shoe with a set of wheels attached, or frame with wheels that is
21	designed to be attached to a shoe, regardless of the number or
22	placement of those wheels.
23	c. The requirement in subsection b. of this section shall apply at all

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2. a. A person who violates the provisions of this act by failing to wear an approved helmet or appropriate personal protection equipment shall be warned of the violation by the enforcing official. The violator or, in the case of a violator who is under the age of 18, the parent or legal guardian of the violator may be fined a maximum of \$25 for a first offense and a maximum of \$100 for a subsequent The penalties provided under the provisions of this subsection for failing to wear an approved helmet may be waived if the violator or, in the case of a violator who is under the age of 18, the parent or legal guardian of the violator present suitable proof that an

times while a person subject to the provisions of this act is roller

skating or operating or riding a skate board on any property open to

the public or used by the public for roller skating or skate boarding.

approved helmet or appropriate personal protection equipment have
 been purchased since the violation occurred.

b. All moneys collected as fines under subsection a. of this section shall be deposited in a nonlapsing revolving fund to be known as the "Skating Safety Fund." Interest earned on money deposited in the fund shall accrue to the fund. Money in the fund shall be utilized by the director to provide educational programs devoted to roller skating and skateboarding safety. If the director determines that sufficient money is available in the fund, he also may use, in a manner prescribed by rule and regulation, the money to assist low income families in purchasing approved helmets. For the purposes of this subsection, "low income family" means a family which qualifies for low income housing under the standards promulgated by the Council on Affordable Housing pursuant to the provisions of P.L.1985, c.222 (C.52:27D-301 et seq.).

- 3. a. A person regularly engaged in the business of selling roller skates or skateboards shall provide a purchaser of roller skates or a skateboard with a written explanation, either on the receipt of sale or on a separate form, of the provisions of section 1 of this act and of the penalties provided under subsection a. of section 2 of this act for violations. The seller also shall obtain each purchaser's signature indicating receipt of that information.
- b. A person regularly engaged in the business of renting roller skates or skateboards shall require each person seeking to rent roller skates or a skateboard to provide his signature either on the rental form or on a separate form indicating receipt of a written explanation of the provisions of section 1 of this act and of the penalties provided under subsection a. of section 2 of this act for a violation. An approved helmet and appropriate personal protection equipment shall be provided to each renter by the person engaged in the business of renting the roller skates or skateboard. A rental fee may be charged for any helmet or appropriate personal protection equipment so provided.
- c. A person regularly engaged in the business of selling or renting roller skates or skateboards who complies with the applicable requirements of subsections a. and b. of this section shall not be liable in a civil action for damages for any physical injury sustained by a roller skater or skateboarder as a result of that person's failure to wear a helmet and appropriate personal protection equipment in accordance with the provisions of this act.

4. The provisions of this act shall not apply to the operators of and roller skaters skating in roller skating rinks governed by the provisions of the "New Jersey Roller Skating Rink Safety and Fair Liability Act," P.L.1991, c.28 (C.5:14-1 et seq.).

5. The director, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the purposes of this act.

6. This act shall take effect on the first day of the seventh month following enactment, except that section 5 shall take effect immediately.

STATEMENT

This act requires that all persons must wear an approved safety helmet and appropriate personal protection equipment (knee pads, elbow pads, and wrist and palm guards) when roller skating or skateboarding on public property.

Roller skating is defined in the bill to include in-line skating, or as it is more commonly known, roller blading.

The bill specifies that the helmets worn must meet the American National Standards Institute's standards for bicycle helmets, the Snell Memorial Foundation's 1990 Standard for Protective Headgear for Use in Bicycling, the American Society for Testing and Materials' standards, or a similar standard selected by the Director of the Division of Motor Vehicles.

Under the provisions of the bill, a violator or, in the case of a violator who is under the age of 18, the parent or legal guardian of the violator may be fined up to \$25 for a first offense and up to \$100 for any subsequent offense. The penalty may be waived, however, if the offender, or his parent or guardian, can prove that an approved helmet or appropriate personal protection equipment has been purchased since the violation occurred. Any moneys collected as fines are to be deposited in a special fund, known as the "Skating Safety Fund." These fund moneys are to be used by the director to provide educational programs promoting roller skating and skateboard safety. If there are sufficient funds, the director may use the moneys to assist low income families purchase helmets.

The bill requires persons who sell and rent roller skates and skateboards to advise their customers of the bill's provisions concerning the wearing of approved helmets and appropriate personal protection equipment. Businesses complying with this requirement are declared not to be liable in a civil action for damages for any physical injury sustained by a roller skater or skateboarder who fails to wear a helmet.

The operators and patrons of roller skating rinks governed by the provisions of the "New Jersey Roller Skating Rink Safety and Fair Liability Act," P.L.1991, c.28 (C.5:14-1 et seq.) are specifically

1	exempted from the provisions of the bill.
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6	Requires skateboarders and roller skaters to wear helmets and personal
7	protection equipment.

SENATE, No. 475



STATE OF NEW JERSEY

INTRODUCED JANUARY 22, 1996

By Senator GIRGENTI

1	AN ACT concerning the safety of certain persons when roller skating
2	and supplementing chapter 14 of Title 5 of the Revised Statutes.
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4	BE IT ENACTED by the Senate and General Assembly of the State
5	of New Jersey:
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7	1. a. As used in this act:
8	"Director" means the Director of Consumer Affairs in the
9	Department of Law and Public Safety.
10	"Person" means a person less than 14 years of age.
11	"Roller skate" means an in-line skate or any other shoe with a se
12	of wheels attached, or frame with wheels that is designed to be
13	attached to a shoe, regardless of the number or placement of those
14	wheels.
15	b. A person shall not roller-skate unless that person is wearing
16	properly fitted and fastened helmet which meets the standards of the
17	American National Standards Institute (ANSI Z90.4 bicycle helme
18	standard), the Snell Memorial Foundation's 1990 Standard fo
19	Protective Headgear for Use in Bicycling, the American Society for
20	Testing and Materials (ASTM) standard, or other such standard as the
21	director may deem appropriate.
22	c. The requirement in subsection b. of this section shall apply at al
23	times while a person subject to the provisions of this act
24	roller-skating on any property open to the public or used by the public

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for roller skating.

2. a. A person who violates the provisions of this act by failing to wear an approved helmet shall be warned of the violation by the enforcing official. The parent or legal guardian of the violator may be fined a maximum of \$25 for a first offense and a maximum of \$50 for a subsequent offense. The penalties provided under the provisions of this subsection for failing to wear an approved helmet may be waived if the parent or legal guardian of the violator presents suitable proof that an approved helmet or appropriate personal protection equipment has been purchased since the violation occurred.

b. All moneys collected as fines under subsection a. of this section shall be deposited in a non-lapsing revolving fund to be known as the

"Skating Safety Fund." Interest earned on money deposited in the fund shall accrue to the fund. Money in the fund shall be utilized by the director to provide educational programs devoted to roller skating safety. If the director determines that sufficient money is available in the fund, he also may use the money, in a manner prescribed by rule and regulation, to assist low income families in purchasing approved helmets. For the purposes of this subsection, "low income family" means a family which qualifies for low income housing under the standards promulgated by the Council on Affordable Housing pursuant

to the provisions of P.L.1985, c.222 (C.52:27D-301 et seq.).

 3. a. A person regularly engaged in the business of selling or renting roller skates shall post a sign at the point where the sale or rental transaction is completed stating: "STATE LAW REQUIRES A PERSON UNDER 14 YEARS OF AGE TO WEAR A HELMET WHEN ROLLER-SKATING." The size of the sign shall be at a minimum 15 inches in length and 8 inches in width. This notification requirement shall not apply to a seller when roller skates are sold through the use of a catalog or brochure and the purchase and payment are made by mail, telephone or another telecommunications or electronic method.

A person who fails to post a sign required by this subsection shall be subject to a penalty not to exceed \$25 a day for each day the business is open to the public and the sign is not posted. The enforcement of this subsection shall be vested in the director, the inspectors appointed under his authority, and the police or peace officers of, or inspectors duly appointed for this purpose by, any municipality or county or by the State. Jurisdiction of proceedings to collect the penalties prescribed by this act is vested in the Superior Court and the municipal court in any municipality where the defendant may be apprehended or where he may reside. Process shall be either a summons or warrant and shall be executed in a summary manner pursuant to "the penalty enforcement law" (N.J.S.2A:58-1 et seq.).

- b. A person regularly engaged in the business of renting roller skates shall provide a helmet to a person under 14 years of age who will use the roller skates in an area where a helmet is required, if the person does not already have a helmet in his possession. A fee may be charged for the helmet rental.
- c. A person regularly engaged in the business of selling or renting roller skates who complies with the applicable requirements of this section shall not be liable in a civil action for damages for any physical injury sustained by a roller skater who is under the age of 14 years as a result of that person's failure to wear a helmet in accordance with the provisions of this act.
- d. Sixty days before the effective date of this act, the Division of Consumer Affairs in the Department of Law and Public Safety shall

make a reasonable effort to notify any person who is regularly engaged in the business of selling or renting roller skates of the requirements of this section. The responsibility of a person under this section shall not be abrogated or diminished in any manner if the person fails to receive or become aware of a notice from the division.

4. The provisions of this act shall not apply to the operators of and roller skaters skating in roller skating rinks governed by the provisions of the "New Jersey Roller Skating Rink Safety and Fair Liability Act," P.L.1991, c.28 (C.5:14-1 et seq.).

5. The director, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), shall promulgate rules and regulations to effectuate the purposes of this act.

6. This act shall take effect on the first day of the seventh month following enactment, except that section 5 shall take effect immediately.

STATEMENT

 This act requires that all persons under the age of 14 must wear an approved safety helmet when roller-skating on public property.

Roller-skating is defined in the bill to include in-line skating, or as it is more commonly known, roller blading.

The bill specifies that the helmets worn must meet the American National Standards Institute's standards for bicycle helmets, the Snell Memorial Foundation's 1990 Standard for Protective Headgear for Use in Bicycling, the American Society for Testing and Materials' standards, or a similar standard selected by the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

Under the provisions of the bill, the parent or legal guardian of the violator may be fined up to \$25 for a first offense and up to \$50 for any subsequent offense. The penalty may be waived, however, if the parent or guardian, can prove that an approved helmet or appropriate personal protection equipment has been purchased since the violation occurred. Any moneys collected as fines are to be deposited in a special fund, known as the "Skating Safety Fund." These fund moneys are to be used by the director to provide educational programs promoting roller skating safety. If there are sufficient funds, the director may use the moneys to assist low income families purchase helmets.

This bill requires a person regularly engaged in the business of

selling or renting roller skates to post a sign stating: "STATE LAW
REQUIRES A PERSON UNDER 14 YEARS OF AGE TO WEAR A
HELMET WHEN ROLLER-SKATING." The size of the sign is to be
at a minimum 15 inches in length and 8 inches in width. The bill's

requirements would not be applicable to sales of roller skates by means
 of a catalog or brochure.

Under the provisions of the bill, a person who fails to post a sign would be subject to a penalty of up to \$25 per day for each day the business is open to the public and the sign is not posted.

The bill requires the Division of Consumer Affairs to make a reasonable effort to notify all persons regularly engaged in the business of selling or renting roller skates of the requirement to post a sign.

The bill requires persons who sell and rent roller skates and skateboards to advise their customers of the bill's provisions concerning the wearing of approved helmets and appropriate personal protection equipment. Businesses complying with this requirement are declared not to be liable in a civil action for damages for any physical injury sustained by a roller skater who fails to wear a helmet.

The operators and patrons of roller skating rinks governed by the provisions of the "New Jersey Roller Skating Rink Safety and Fair Liability Act," P.L.1991, c.28 (C.5:14-1 et seq.) are specifically exempted from the provisions of the bill.

Requires roller skaters under age 14 to wear helmets.

[Passed Both Houses]

ASSEMBLY SUBSTITUTE FOR

SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 537 and 475

STATE OF NEW JERSEY

ADOPTED DECEMBER 18, 1997

Sponsored by Senators BASSANO, GIRGENTI and Adler

l	AN ACT concerning the safety of certain persons when operating roller
2	skates or skateboards, and supplementing chapter 4 of Title 39 of
3	the Revised Statutes and amending P.L.1991, c.465.
5	BE IT ENACTED by the Senate and General Assembly of the State

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of New Jersey:

1. (New section) a. As used in this act:

"Director" means the Director of Consumer Affairs in the Department of Law and Public Safety.

"Roller skates" means a pair of devices worn on the feet with a set of wheels attached, regardless of the number or placement of those wheels, and used to glide or propel the user over the ground.

- b. A person under 14 years of age shall not operate any roller skates or skateboard unless that person is wearing a properly fitted and fastened helmet which meets the standards of the American National Standards Institute (ANSI Z90.4 bicycle helmet standard), the Snell Memorial Foundation's 1990 Standard for Protective Headgear for
- Use in Bicycling, the American Society for Testing and Materials (ASTM) standard or other such standard, as appropriate.
 - c. The requirement in subsection b. of this section shall apply at all times while a person subject to the provisions of this act is operating roller skates or skateboarding on any property open to the public or used by the public for roller skating or skateboarding.

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26 2. (New section) a. A person who violates the provisions of section 1 of this act by failing to wear an approved helmet shall be warned of the violation by the enforcing official. The parent or legal

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

- guardian of the violator may be fined a maximum of \$25 for a first offense and a maximum of \$100 for a subsequent offense. The penalties provided under the provisions of this subsection for failing to wear an approved helmet may be waived if the parent or legal guardian of the violator presents suitable proof that an approved
- 6 helmet or appropriate personal protection equipment has been purchased since the violation occurred.
 - b. All moneys collected as fines under subsection a. of this section shall be deposited in the "Bicycle and Skating Safety Fund" pursuant to section 2 of P.L.1991, c.465 (C.39:4-10.2).

3. (New section) The failure of any person to comply with the provisions of section 1 of this act shall not constitute negligence per se, contributory negligence or assumption of risk, and shall not in any way bar, preclude or foreclose an action for personal injury or wrongful death by or on behalf of such person.

- 4. (New section) a. It shall be unlawful to manufacture, assemble, sell, offer to sell or distribute roller skates or skateboards unless such roller skates or skateboards contain a warning notice consistent with the requirements of this section.
- b. The warning notice required by subsection a. of this section shall be placed in at least one of the following locations and shall be clearly visible to the consumer: (1) on one roller skate in each pair of roller skates or on the skateboard; (2) on the outside of the box or other container in which the roller skates or the skateboard are offered for sale at retail; or (3) on any user's guide or instruction manual provided with the roller skates or the skateboard.
- c. The warning notice required by subsection a. of this section must be printed in clear and conspicuous type and be substantially similar to the following notice: "WARNING! REDUCE THE RISK OF SERIOUS INJURY AND ONLY USE WHILE WEARING FULL PROTECTIVE GEAR -- HELMET, WRIST GUARDS, ELBOW PADS AND KNEE PADS."
- d. A person, firm, corporation or other legal entity regularly engaged in the business of manufacturing or assembling roller skates or skateboards who complies with the requirements of this section shall not be liable in a civil action for damages for any physical injury sustained by a user of roller skates or a skateboard as a result of that user's failure to wear a helmet in accordance with the provisions of this act.

5. (New section) a. A person, firm, corporation or other legal entity regularly engaged in the business of selling or renting roller skates or skateboards shall post a sign at the point where the sale or rental transaction is completed stating: "STATE LAW REQUIRES A

- 1 PERSON UNDER 14 YEARS OF AGE TO WEAR A HELMET
- 2 WHEN ROLLER SKATING OR SKATEBOARDING." The size of
- 3 the sign shall be at a minimum 15 inches in length and 8 inches in
- 4 width. This notification requirement shall not apply to a seller when
- 5 roller skates are sold through the use of a mail order catalog or
- 6 brochure where the purchase and payment are made by mail, telephone
- 7 or another telecommunications or electronic method.
 - b. A person, firm, corporation or other legal entity who fails to post the sign required by subsection a. of this section shall be subject to a penalty not to exceed \$25 a day for each day the business is open to the public and the sign is not posted. The enforcement of this subsection shall be vested in the director, the inspectors appointed under his authority and the police or peace officers of, or inspectors duly appointed for this purpose by, any municipality or county or the State. Jurisdiction of proceedings to collect the penalties prescribed by this act is vested in the Superior Court and the municipal court in any municipality where the defendant resides. Process shall be either a summons or warrant and shall be executed in a summary manner pursuant to "the penalty enforcement law" (N.J.S.2A:58-1 et seq.).
 - c. A person, firm, corporation or other legal entity regularly engaged in the business of renting roller skates or skateboards shall make available an approved helmet to a person under 14 years of age who rents the roller skates or skateboards for use in an area where a helmet is required, if the person does not already have a helmet in his possession. A fee may be charged for the helmet rental.
 - d. A person, firm, corporation or other legal entity regularly engaged in the business of selling or renting roller skates or skateboards who complies with the applicable requirements of this section shall not be liable in a civil action for damages for any physical injury sustained by a user of roller skates or a skateboard who is under the age of 14 years as a result of that person's failure to wear a helmet in accordance with the provisions of this act.
 - e. Sixty days before the effective date of this act, the Division of Consumer Affairs in the Department of Law and Public Safety shall make a reasonable effort to notify any person, firm, corporation or other legal entity who is regularly engaged in the business of selling or renting roller skates or skateboards of the requirements of this section. The responsibility of a person, firm, corporation or other legal entity under this section shall not be abrogated or diminished in any manner if the person fails to receive or become aware of a notice from the division.

6. (New section) Every person operating any roller skates or skateboard upon a roadway shall be granted all of the rights and shall be subject to all of the duties applicable to the driver of a vehicle by chapter four of Title 39 of the Revised Statutes and all supplements

thereto, except as to those provisions thereof which by their nature can have no application.

Regulations applicable to roller skates and skateboards shall apply whenever any person operates any roller skates or skateboard upon any highway or upon any path set aside for the exclusive use of roller skates or skateboards subject to those exceptions stated herein.

- 7. (New section) Every person operating any roller skates or skateboard upon a roadway shall ride as near to the right side of the roadway as practicable, exercising due care when passing a standing vehicle or one proceeding in the same direction; provided, however, that any person may move to the left under any of the following situations:
 - (a) to make a left turn from a left-turn lane or pocket;
- (b) to avoid debris, drains or other hazardous conditions that make it impracticable to ride at the right side of the roadway;
 - (c) to pass a slower moving vehicle;
- (d) to occupy any available lane when traveling at the same speed as other traffic;
 - (e) to travel no more than two abreast when traffic is not impeded.
- Persons operating any roller skates or skateboards upon a roadway may travel no more than two abreast when traffic is not impeded, but otherwise shall ride in single file, except on paths or parts of roadways set aside for the exclusive use of bicycles, roller skates or skateboards.

8. (New section) The provisions of this act shall not apply to the operators and patrons of roller skating rinks governed by the provisions of the "New Jersey Roller Skating Rink Safety and Fair Liability Act," P.L.1991, c.28 (C.5:14-1 et seq.).

9. (New section) The director, in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), may promulgate rules and regulations to effectuate the purposes of this act.

- 10. Section 1 of P.L.1991, c.465 (C.39:4-10.1) is amended to read as follows:
- 1. a. A person under 14 years of age shall not operate, or ride upon a bicycle as a passenger, unless that person is wearing a properly fitted and fastened bicycle helmet which meets the standards of the American National Standards Institute (ANSI Z90.4 bicycle helmet standard) or the Snell Memorial Foundation's [1984] 1990 Standard for Protective Headgear for Use in Bicycling. This requirement shall apply to a person who rides upon a bicycle while in a restraining seat which is attached to the bicycle or in a trailer towed by the bicycle.

As used in this act, "bicycle" means a vehicle with two wheels

propelled solely by human power and having pedals, handle bars and a saddle-like seat. The term shall include a bicycle for two or more persons having seats and corresponding sets of pedals arranged in tandem.

- b. The director shall publish a list of bicycle helmets which meet the standards described in subsection a. of this section and shall provide for its distribution in as many locations frequented by the public as the director deems appropriate and practicable.
- c. The requirement in subsection a. of this section shall apply at all times while a bicycle is being operated on any property open to the public or used by the public for pedestrian and vehicular purposes; however, a municipality may by ordinance exempt from this requirement a person operating or riding on a bicycle as a passenger when the bicycle is operated:
- (1) on a road or highway closed to motor vehicle traffic and limited to pedestrian or bicycle use at all times or only during specified periods of time during which bicycles may be operated; or
- (2) exclusively on a trail, route, course, boardwalk, path or other area which is set aside for the use of bicycles or for the use of pedestrians and bicycle operation is not otherwise prohibited. However, an exemption may not be granted under this paragraph for any portion of a trail, route, course, boardwalk, path or other area which is immediately adjacent to a road or highway used by motor vehicle traffic and which does not contain a barrier of sufficient height and rigidity to prevent the inadvertent or deliberate entry of a bicycle operator onto the road or highway.
- d. An ordinance enacted pursuant to subsection c. of this section shall specify those roads, highways, trails, routes, courses, boardwalks, paths or areas within the municipality where helmets are not required during the operation of a bicycle.
- e. When a bicycle is being operated in an area where bicycle helmets are not required, the operator or a passenger, except a passenger in a restraining seat or trailer, shall dismount from the bicycle and walk whenever it is necessary to enter a crosswalk or to cross a road or highway upon which motor vehicle traffic is permitted. (cf. P.L.1991, c.465, s.1)

- 38 11. Section 2 of P.L.1991, c.465 (C.39:4-10.2) is amended to 39 read as follows:
 - 2. a. A person who violates a requirement of this act shall be warned of the violation by the enforcing official. The parent or legal guardian of that person also may be fined a maximum of \$25 for the person's first offense and a maximum of \$100 for a subsequent offense if it can be shown that the parent or guardian failed to exercise reasonable supervision or control over the person's conduct. Penalties provided in this section for a failure to wear a helmet may be waived

if an offender or his parent or legal guardian presents suitable proof that an approved helmet was owned at the time of the violation or has 3 been purchased since the violation occurred.

b. All money collected as fines under subsection a. of this section and subsection a. of Section 2 of PL. c. (C.) (now pending before the Legislature as this bill) shall be deposited in a nonlapsing revolving fund to be known as the "Bicycle and Skating Safety Fund." Interest earned on money deposited in the fund shall accrue to the fund. Money in the fund shall be utilized by the director to provide educational programs devoted to bicycle, roller skating and skateboarding safety. If the director determines that sufficient money is available in the fund, he also may use, in a manner prescribed by rule and regulation, the money to assist low income families in purchasing approved bicycle helmets. For the purposes of this subsection, "low income family" means a family which qualifies for low income housing under the standards promulgated by the Council on Affordable Housing pursuant to the provisions of P.L.1985, c.222 (C.52:27D-301 et sea.).

(cf: P.L.1991, c.465, s.2)

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12. This act shall take effect on the first day of the seventh month following enactment, except that section 9 shall take effect immediately.

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STATEMENT

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This Assembly Substitute for the Senate Committee Substitute for Senate, Nos. 537 and 475 establishes the requirement that all persons under the age of 14 years must wear a protective helmet when operating any roller skates or skateboard on public property. "Roller skates," as defined in the substitute, means not only traditional roller skates, but also roller blades and in-line skates.

The helmet worn must meet the standards of the American National Standards Institute (ANSI Z90.4 bicycle helmet standard), the Snell Memorial Foundations 1990 Standard for Protective Headgear for Use in Bicycling, the American Society for Testing and Materials (ASTM) standard or other such standard, as appropriate.

A person who violates the provisions of this substitute by failing to wear an approved helmet would be warned of the violation by the enforcing official. The parent or legal guardian of the violator may be fined a maximum of \$25 for a first offense and a maximum of \$100 for a subsequent offense. These penalties may be waived, however, if the parent or legal guardian of the violator presents suitable proof that an approved helmet has been purchased since the violation occurred.

All moneys collected as fines are to be deposited into the "Bicycle and Skating Safety Fund." This fund is a revised version of the

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1	"Bicycle Safety Fund" which was established under section 2 of
2	P.L.1991, c.465 (C.39:4-10.2) as the depository of fines assessed
3	under the bicycle helmet law. The moneys deposited in this new fund
4	are to be used to provide educational programs for roller skating and
5	skateboard safety, as will as the current programs for bicycle safety.
6	As with the "Bicycle Safety Fund," the substitute provides that if there
7	are sufficient moneys in the "Bicycle and Skating Safety Fund," the
8	director may utilize those moneys to assist low income families in
9	purchasing approved helmets.
10	The substitute specifies that the failure to wear a helmet would not
11	constitute negligence per se, contributory negligence or assumption of
12	risk, and would not in any way bar, preclude or foreclose an action for
13	personal injury or wrongful death.
14	The substitute clarifies that roller skaters and skateboarders, like
15	bicycle riders, have all the rights and are subject to all of the duties
16	applicable to them under the State's motor vehicle statutes when
17	operating upon a public roadway.
18	The regulatory scheme set forth in this substitute is patterned upon
19	the current statutory provisions governing bicycle safety and requiring

Requires roller skaters and skateboarders under age 14 to wear helmets.

riders under the age of 14 to wear helmets.

ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 537 and 475

with committee amendments

STATE OF NEW JERSEY

DATED: OCTOBER 7, 1996

The Assembly Law and Public Safety Committee reports favorably a Senate Committee Substitute with committee amendments for Senate Bill Nos. 537 and 475.

The Senate Committee Substitute for Senate Bill No. 537 and Senate Bill No. 475, as amended by the committee, establishes the requirement that all persons under the age of 18 must wear a protective helmet when riding a bicycle or operating any roller skates or skateboard on public property.

Currently, only bicycle riders under the age of 14 are statutorily required to wear protective helmets.

The provisions of the substitute, as amended by the committee, supplement chapter 4 of Title 39 of the Revised Statutes and amend P.L.1991, c.465 (C.39:\$-10.1 et seq) to require that all persons under the age of 18 wear a protective helmet when riding a bicycle or operating any roller-skates or skateboard on public property. "Roller skates," as defined in the substitute, means not only traditional roller skates, but also roller blades and in-line skates. The helmet worn must meet the standards of the American National Standards Institute (ANSI Z90.4 bicycle helmet standard), the Snell Memorial Foundation's 1990 Standard for Protective Headgear for Use in Bicycling, the American Society for Testing and Materials (ASTM) standard, or other such standard as appropriate.

A person who violates the provisions of this substitute, as amended by the committee, by failing to wear an approved helmet would be warned of the violation by the enforcing official. The parent or legal guardian of the violator may be fined a maximum of \$25 for a first offense and a maximum of \$50 for a subsequent offense. These penalties may be waived, however, if the parent or legal guardian of the violator presents suitable proof that an approved helmet has been purchased since the violation occurred.

All moneys collected as fines would be deposited into the "Bicycle and Skating Safety Fund." This fund is a revised version of the "Bicycle Safety Fund," which was established under section 2 of

P.L.1991, c,465 (c.39:4-10.2) as the depository of fines assessed under the bicycle helmet law. The moneys deposited in this new fund are to be used to provide educational programs for roller skating and skateboard safety as well as the current programs for bicycle safety. As with the "Bicycle Safety Fund," the substitute provides that if there are sufficient moneys in the "Bicycle and Skating Safety Fund, the director may use the moneys to assist low income families in purchasing approved helmets.

The substitute specifies that the failure to wear a helmet would not constitute negligence per se, contributory negligence, or assumption of risk, and would not in any way bar, preclude or foreclose an action for personal injury or wrongful death.

Finally, the amended version of the substitute clarifies that roller skaters and skateboards, like bicycle riders, have all the rights and are subject to all of the duties applicable to them under the State's, motor vejoc; estatutes when operating upon a public roadway.

The Senate Committee Substitute for Senate Bill No. 537 and Senate Bill No. 475, as amended by the committee, is identical to the Assembly Committee Substitute for Assembly Bill No. 2195.

SENATE LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 537 and 475

STATE OF NEW JERSEY

DATED: MARCH 14, 1996

The Senate Law and Public Safety Committee reports favorably a Senate Committee Substitute for Senate Bill Nos. 537 and 475.

This substitute requires all persons under 14 years of age to wear an approved helmet when operating any roller-skates or skateboard on public property. It specifies that the helmet worn must meet the standards of the American National Standards Institute (ANSI Z90.4 bicycle helmet standard), the Snell Memorial Foundation's 1990 Standard for Protective Headgear for Use in Bicycling, the American Society for Testing and Materials (ASTM) standard, or other such standard as appropriate. Roller skates are defined to mean a pair of devices worn on the feet with a set of wheels attached, regardless of the number or placement of those wheels, and used to glide or propel the user over the ground.

A person who violates the substitute bill's provisions by failing to wear an approved helmet would be warned of the violation by the enforcing official. The parent or legal guardian of the violator may be fined a maximum of \$25 for a first offense and a maximum of \$50 for a subsequent offense. The penalties provided under the provisions of this subsection for failing to wear an approved helmet may be waived if the parent or legal guardian of the violator presents suitable proof that an approved helmet has been purchased since the violation occurred.

All moneys collected as fines would be deposited into the "Bicycle and Skating Safety Fund." The substitute bill amends section 2 of P.L.1991, c.465 (C.39:4-10.2), the "Bicycle Safety Fund," which was created as the depository of fines under the bicycle helmet law. The substitute bill changes the name of the fund and provides that moneys in the fund would be used to provide educational programs for roller skating and skateboard safety, in addition to bicycle safety. If there are sufficient funds, the director may use the moneys to assist low income families in purchasing approved helmets.

Failure to wear a helmet would not constitute negligence per se, contributory negligence, or assumption of risk, and would not in any way bar, preclude or foreclose an action for personal injury or wrongful death.

Under the provisions of the substitute bill, it would be unlawful to manufacture, assemble, sell, offer to sell, or distribute roller skates or skateboards without a warning notice. The warning notice must be placed in at least one of the following locations and be clearly visible to the consumer: (1) on one roller skate in each pair of roller skates or on the skateboard; (2) on the outside of the box or other container in which the roller skates or the skateboard are offered for sale at retail; or (3) on any user's guide or instruction manual provided with the roller skates or the skateboard. It must be printed in clear and conspicuous type and be substantially similar to the following notice: WARNING! REDUCE THE RISK OF SERIOUS INJURY AND ONLY USE WHILE WEARING FULL PROTECTIVE GEAR --HELMET, WRIST GUARDS, ELBOW PADS AND KNEE PADS." Businesses that comply with the requirements of this section would not be liable in a civil action for damages for any physical injury sustained by a roller skate or a skateboard or who fails to wear a helmet.

The substitute bill also requires a person, firm, corporation or other legal entity that sells or rents roller skates or skateboards to post a sign stating: "STATE LAW REQUIRES A PERSON UNDER 14 YEARS OF AGE TO WEAR A HELMET WHEN ROLLER-SKATING OR SKATEBOARDING." This notification requirement would not apply to sales of roller skates through mail order catalogs or brochures. Businesses that fail to post the sign would be subject to a penalty not to exceed \$25 a day for each day the business is open to the public and the sign is not posted.

Businesses that rent roller skates or skateboards are required to provide approved helmets to persons under 14 years who rent roller skates or skateboards for use in an area where a helmet is required. A fee may be charged for the helmet rental. Businesses that comply with the requirements of this section would not be liable in a civil action for damages for any physical injury sustained by a roller skater or a skateboarder who fails to wear a helmet.

Sixty days before the effective date of the substitute bill, the Division of Consumer Affairs in the Department of Law and Public Safety is required to make a reasonable effort to notify any person, firm, corporation or other legal entity who sells or rents roller skates or skateboards of these requirements.

The substitute bill's provisions would not apply to the operators of and patrons of roller skating rinks governed by the provisions of the "New Jersey Roller Skating Rink Safety and Fair Liability Act," P.L.1991, c.28 (C.5:14-1 et seq.).

STATEMENT TO

[First Reprint] SENATE COMMITTEE SUBSTITUTE FOR SENATE, Nos. 537 and 475

with Assembly Floor Amendments (Proposed By Assemblyman KELLY)

ADOPTED: OCTOBER 21, 1996

These Assembly amendments revise the provisions of the Senate Committee Substitute for Senate Bills 537 and 475 to require that all roller skaters and skateboarders under the age of 14 wear safety helmets when operating their roller skates and skateboards on any property open to the public or used by the public for roller skating or skateboarding. In its current form, the Senate committee would have applied to all roller skaters and skateboarders under the age of 18.

The amendments also remove those provisions of the Senate committee substitute that would have applied to bicycle riders on public roadways. Those provisions would have required all such bicycle riders under the age of 18 to wear approved safety helmets.