46:19-1

#### LEGISLATIVE HISTORY CHECKLIST

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NJSA:

46:19-1

LAWS OF:

1997

CHAPTER:

391

BILL NO:

S1961

SPONSOR(S):

Lynch

DATE INTRODUCED:

March 24, 1997

COMMITTEE:

ASSEMBLY:

Local Government

SENATE:

Judiciary

AMENDED DURING PASSAGE: First reprint enacted

Yes

Amendments during passage denoted

by superscript numbers

DATE OF PASSAGE:

ASSEMBLY:

January 12, 1998

SENATE:

December 18, 1997

DATE OF APPROVAL:

January 19, 1998

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT:

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Yes

SENATE:

Yes

FISCAL NOTE:

No

VETO MESSAGE:

No

MESSAGE ON SIGNING:

No

FOLLOWING WERE PRINTED:

REPORTS:

No

**HEARINGS:** 

No

KBP:pp ·

#### P.L. 1997, CHAPTER 391, approved January 19, 1998 Senate, No. 1961 (First Reprint)

AN ACT concerning the recording of certain records and amending

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2 R.S.46:19-1. 3 4 BE IT ENACTED by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. R.S.46:19-1 is amended to read as follows: 8 46:19-1. The county recording officer of each of the several 9 counties of this State shall record, when delivered to him for that 10 purpose, and duly acknowledged or proved or certified, when acknowledgment, proof or certification is required, in large, 11 12 well-bound books of good paper or by some other method as authorized pursuant to R.S.47:1-5. [If a method authorized pursuant 13 14 to R.S.47:1-5 is used, then a copy of the record shall also be kept on 15 microfilm as prescribed in R.S.47:1-5.] <sup>1</sup>If a method authorized pursuant to R.S.47:1-5 is used, then the same shall be done in 16 17 conformance with rules, standards and procedures promulgated by the Division of Archives and Records Management in the Department of 18 19 State and approved by the State Records Committee pursuant to its 20 authority under section 6 of P.L.1994, c.140 (C.47:1-12) and the 21 "Destruction of Public Records Law," P.L.1953, c.410 (C.47:3-15 et 22 seq.). The Division of Archives and Records Management and the State Records Committee shall consult with the Office of 23 Telecommunications and Information Systems in the Department of 24 25 the Treasury in the development of technical standards for record 26 keeping. Notwithstanding the requirements of this section, the State 27 Records Committee may adopt rules and regulations to authorize pilot 28 programs for various individual counties in order to evaluate 29 alternative technologies for the preservation of records.<sup>1</sup> well-bound books are to be provided for that purpose, they shall be 30 31 carefully preserved, and shall be called by and backed with the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly ALG committee amendments adopted December 11, 1997.

different names and intended to contain the different types of conveyances and instruments authorized by this Title or any other law to be recorded, which books shall include, among others, the following:

- 5 a. "Deeds" --for the various instruments set forth in section 46:16-1 of this Title, and therein described as conveyances, releases, 6 7 declarations of trust; letters of attorney for sales, conveyances, 8 assurances, acquittances or releases; leases for life or any term not less 9 than two years, or assignments thereof absolute, agreements for sales; 10 consents to the execution of powers to sell, convey, acquit or release; 11 writings to declare or direct uses or trusts, and also all other instruments heretofore or hereafter directed by law to be 12 13 acknowledged or proved and recorded, and not by such law expressly 14 directed to be recorded in some other class of books;
- b. "Ancient deeds" --for all ancient deeds of the description set forth in section 46:16-7 of this Title;

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- c. "Releases" --for all releases or deeds in which the intention to operate as releases from the lien and effect of any mortgage or judgment is plainly manifested, and all deeds, releases or postponements in which the intention to operate as a postponement or waiver of priority of the lien of a judgment or judgments, mechanic's lien or liens or recorded mortgage or mortgages to the lien and operation of a mortgage or mortgages, recorded, or to be recorded, subsequent thereto, is plainly manifested;
- d. "Mortgages" --for all mortgages, defeasible deeds or other conveyances in the nature of a mortgage and assignments of such leases by way of mortgage or security;
- e. "Assignment of mortgages" --for all assignments of mortgages, whether absolute or by way of mortgage or security;
  - f. "Discharge of mortgages" --for all discharges or satisfaction pieces of mortgages;
  - g. Such other books, not herein enumerated, but which may be required by the provisions of this Title or by some other law for the recording of such deeds or other instruments as are not expressly directed by law to be recorded in some specifically named book.

In like books the county recording officer shall record such deeds or other instruments of or affecting goods and chattels and personal property, to be called and backed as follows:

- 39 a. "Chattel mortgages" --for all chattel mortgages, and 40 assignments, releases and discharges thereof;
- b. "Conditional sales contracts" --for the entries required by section 46:32-15 of this Title;
- c. "Conditional sales contracts affecting goods attached to realty"
  --for the entries required by section 46:32-14 of this Title;
- d. "Deeds of trust of personalty" --for all deeds of personal property to literary, benevolent, religious and charitable institutions;

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I	e. "Letters or powers of attorneyconditional sale contracts"for
2	all letters or powers of attorney authorizing the execution and delivery
3	of statements of satisfaction of conditional sale contracts and all
4	revocations of such letters or powers of attorney;
5	f. "Aircraft liens"for the entries required by N.J.S.2A:44-2.
6	To the various books herein enumerated every person shall have
7	access, at proper seasons, and be entitled to transcripts therefrom on
8	paying the fees allowed by law.
9	(cf: P.L.1994, c.140, s.1)
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11	2. This act shall take effect immediately.
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16	Eliminates requirement that copies of certain records be kept on
17	microfilm

- 1 judgment is plainly manifested, and all deeds, releases or
- 2 postponements in which the intention to operate as a postponement or
- 3 waiver of priority of the lien of a judgment or judgments, mechanic's
- 4 lien or liens or recorded mortgage or mortgages to the lien and
- 5 operation of a mortgage or mortgages, recorded, or to be recorded,
- 6 subsequent thereto, is plainly manifested;

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- d. "Mortgages" --for all mortgages, defeasible deeds or other conveyances in the nature of a mortgage and assignments of such leases by way of mortgage or security;
- e. "Assignment of mortgages" --for all assignments of mortgages, whether absolute or by way of mortgage or security;
  - f. "Discharge of mortgages" -- for all discharges or satisfaction pieces of mortgages;
  - g. Such other books, not herein enumerated, but which may be required by the provisions of this Title or by some other law for the recording of such deeds or other instruments as are not expressly directed by law to be recorded in some specifically named book.
  - In like books the county recording officer shall record such deeds or other instruments of or affecting goods and chattels and personal property, to be called and backed as follows:
  - a. "Chattel mortgages" --for all chattel mortgages, and assignments, releases and discharges thereof;
- b. "Conditional sales contracts" -- for the entries required by section 46:32-15 of this Title;
  - c. "Conditional sales contracts affecting goods attached to realty" --for the entries required by section 46:32-14 of this Title;
  - d. "Deeds of trust of personalty" --for all deeds of personal property to literary, benevolent, religious and charitable institutions;
  - e. "Letters or powers of attorney--conditional sale contracts" --for all letters or powers of attorney authorizing the execution and delivery of statements of satisfaction of conditional sale contracts and all revocations of such letters or powers of attorney;
- f. "Aircraft liens" --for the entries required by N.J.S.2A:44-2.
- To the various books herein enumerated every person shall have access, at proper seasons, and be entitled to transcripts therefrom on paying the fees allowed by law.
- 37 (cf: P.L.1994, c.140, s.1)
  - 2. This act shall take effect immediately.

STATEMENT

44 R.S.46:19-1 requires county recording officers to maintain copies 45 of certain records on microfilm if a record was recorded or copied by 46 means of photography, data processing or image processing, such as a CD-ROM, in accordance with R.S.47:1-5. This bill eliminates the requirement that copies of these records be maintained on microfilm. Counties which maintain copies of certain records on these other media have reported that maintaining the additional copy on microfilm has resulted in wasteful duplication and storage problems. This is especially inefficient since other forms of electronic media are often more reliable and durable than microfilm. This bill does not affect those counties which record certain records in large well-bound books

9 of good paper.

Eliminates requirement that copies of certain records be kept on microfilm.

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### [Passed Both Houses]

# [First Reprint] **SENATE, No. 1961**

### STATE OF NEW JERSEY

INTRODUCED MARCH 24, 1997

#### By Senator LYNCH

1	AN ACT concerning the recording of certain records and amending
2	R.S.46:19-1.
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4	BE IT ENACTED by the Senate and General Assembly of the State
5	of New Jersey:
6	
7	1. R.S.46:19-1 is amended to read as follows:
8	46:19-1. The county recording officer of each of the several
9	counties of this State shall record, when delivered to him for that
10	purpose, and duly acknowledged or proved or certified, when
11	acknowledgment, proof or certification is required, in large,
12	well-bound books of good paper or by some other method as
13	authorized pursuant to R.S.47:1-5.
14	to R.S.47:1-5 is used, then a copy of the record shall also be kept on
15	microfilm as prescribed in R.S.47:1-5.] <sup>1</sup> If a method authorized
16	pursuant to R.S.47:1-5 is used, then the same shall be done in
17	conformance with rules, standards and procedures promulgated by the
18	Division of Archives and Records Management in the Department of
19	State and approved by the State Records Committee pursuant to its
20	authority under section 6 of P.L.1994, c.140 (C.47:1-12) and the
21	"Destruction of Public Records Law," P.L.1953, c.410 (C.47:3-15 et
22	seq.). The Division of Archives and Records Management and the
23	State Records Committee shall consult with the Office of
24	Telecommunications and Information Systems in the Department of
25	the Treasury in the development of technical standards for record
26	keeping. Notwithstanding the requirements of this section, the State
27	Records Committee may adopt rules and regulations to authorize pilot
28	programs for various individual counties in order to evaluate

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly ALG committee amendments adopted December 11, 1997.

- alternative technologies for the preservation of records.<sup>1</sup> 1
- 2 well-bound books are to be provided for that purpose, they shall be
- 3 carefully preserved, and shall be called by and backed with the
- 4 different names and intended to contain the different types of
- 5 conveyances and instruments authorized by this Title or any other law
- to be recorded, which books shall include, among others, the 6
- 7 following:

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- 8 a. "Deeds" --for the various instruments set forth in section
- 9 46:16-1 of this Title, and therein described as conveyances, releases,
- 10 declarations of trust; letters of attorney for sales, conveyances,
- 11 assurances, acquittances or releases; leases for life or any term not less
- 12 than two years, or assignments thereof absolute, agreements for sales;
- 13 consents to the execution of powers to sell, convey, acquit or release;
- 14 writings to declare or direct uses or trusts, and also all other
- instruments heretofore or hereafter directed by law to be 15
- 16 acknowledged or proved and recorded, and not by such law expressly
- 17 directed to be recorded in some other class of books;
- 18 b. "Ancient deeds" --for all ancient deeds of the description set 19 forth in section 46:16-7 of this Title;
  - c. "Releases" -- for all releases or deeds in which the intention to
- 21 operate as releases from the lien and effect of any mortgage or
- judgment is plainly manifested, and all deeds, releases or 22
- 23 postponements in which the intention to operate as a postponement or
- 24 waiver of priority of the lien of a judgment or judgments, mechanic's
- 25 lien or liens or recorded mortgage or mortgages to the lien and
- 26 operation of a mortgage or mortgages, recorded, or to be recorded,
- 27 subsequent thereto, is plainly manifested;
- 28 "Mortgages" --for all mortgages, defeasible deeds or other
- 29 conveyances in the nature of a mortgage and assignments of such
- 30 leases by way of mortgage or security;
  - e. "Assignment of mortgages" --for all assignments of mortgages,
- 32 whether absolute or by way of mortgage or security;
- 33 f. "Discharge of mortgages" -- for all discharges or satisfaction
- pieces of mortgages; 34
- 35 g. Such other books, not herein enumerated, but which may be
- 36 required by the provisions of this Title or by some other law for the
- 37 recording of such deeds or other instruments as are not expressly
- 38 directed by law to be recorded in some specifically named book.
- 39 In like books the county recording officer shall record such deeds
- 40 or other instruments of or affecting goods and chattels and personal
- 41 property, to be called and backed as follows:
- 42 "Chattel mortgages" --for all chattel mortgages, and
- 43 assignments, releases and discharges thereof;
- b. "Conditional sales contracts" -- for the entries required by 44
- 45 section 46:32-15 of this Title;
- c. "Conditional sales contracts affecting goods attached to realty" 46

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1	for the entries required by section 46:32-14 of this Title;
2	d. "Deeds of trust of personalty"for all deeds of personal
3	property to literary, benevolent, religious and charitable institutions;
4	e. "Letters or powers of attorneyconditional sale contracts"for
5	all letters or powers of attorney authorizing the execution and delivery
6	of statements of satisfaction of conditional sale contracts and all
7	revocations of such letters or powers of attorney;
8	f. "Aircraft liens"for the entries required by N.J.S.2A:44-2.
9	To the various books herein enumerated every person shall have
10	access, at proper seasons, and be entitled to transcripts therefrom on
11	paying the fees allowed by law.
12	(cf: P.L.1994, c.140, s.1)
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14	2. This act shall take effect immediately.
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Eliminates requirement that copies of certain records be kept on microfilm.

#### ASSEMBLY LOCAL GOVERNMENT COMMITTEE

#### STATEMENT TO

#### **SENATE, No. 1961**

with committee amendments

### STATE OF NEW JERSEY

DATED: DECEMBER 11, 1997

The Assembly Local Government Committee reports favorably and with committee amendments Senate Bill No. 1961.

As introduced by the sponsor, Senate Bill No. 1961 eliminates the requirement that copies of certain records be maintained on microfilm when another method of preservation is employed pursuant to R.S.47:1-5. As amended by the committee, the bill authorizes the Division of Archives and Records Management in the Department of State to promulgate rules, standards and procedures to govern preservation methods pursuant to R.S.47:1-5. The rules, standards and procedures promulgated by the division are required to be approved by the State Records Committee. Both the division and the State Records Committee would be required to consult with the Office of Telecommunications and Information Systems in the Department of the Treasury on the development of technical standards for record keeping. The committee amendments also permit the State Records Committee to adopt rules and regulations to authorize pilot programs for various individual counties in order to evaluate alternative technologies for the preservation of records.

The purpose of these amendments is that the committee has observed that laws previously have been enacted that create dedicated trust funds for the express purpose of modernizing and automating the operations of County Clerks and Registers of Deeds and Mortgages and that other laws have been enacted that permit the use of alternate forms of record retention and retrieval by counties and that direct the Department of State to promulgate regulations regarding the use of electronic forms of retaining records. With the dramatic increase in use of the "Internet" and the "World Wide Web" in the past several years by the public, consumers are being provided with the ability to access enormous amounts of information through home and public library computers. The use of optical imaging by governmental entities also has increased dramatically over the past several years to make available to the public over the Internet information such as the United Nations' database for all of its treaties and addenda to treaties. Therefore, the committee feels that it is in the interests of the State and a public purpose to promote the availability of information on the Internet and the World Wide Web through legislation, such as this bill, while providing appropriate oversight to ensure that public records are not lost, altered or damaged in the conversion to and storage in electronic media. The committee also recognizes the importance of ensuring that in the event of a natural disaster or other unforeseen calamity, back-up copies of public records in this State can be utilized within a short period of time by the public. It is especially in the financial interest of the property taxpayers in the State to promote the most efficient use of current technology, such as the use of optical imaging and "write one, read many" times (WORM) technologies, by county governments since county officials are responsible for the storage of such records as deeds, mortgages and liens. To these ends the committee amended the bill to authorize the adoption of rules, standards and procedures to govern record preservation methods employed pursuant to R.S.47:1-5 and to permit the State Records Committee to adopt rules and regulations to authorize pilot programs for various individual counties in order to evaluate other alternative technologies for the preservation of records.

#### SENATE JUDICIARY COMMITTEE

#### STATEMENT TO

SENATE, No. 1961

### STATE OF NEW JERSEY

**DATED: MAY 8, 1997** 

The Senate Judiciary Committee reports favorably Senate Bill No. 1961.

R.S.46:19-1 requires county recording officers to maintain copies of certain records on microfilm if a record was recorded or copied by means of photography, data processing or image processing, such as a CD-ROM, in accordance with R.S.47:1-5. The bill eliminates the requirement that copies of these records be maintained on microfilm.