

54:4-8.12

LEGISLATIVE HISTORY CHECKLIST
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(Tax deductions)

NJSA: 54:4-8.12

LAWS OF: 1997 CHAPTER: 30

BILL NO: S1674

SPONSOR(S): Matheussen

DATE INTRODUCED: November 7, 1996

COMMITTEE: ASSEMBLY: --
SENATE: Budget & Appropriations

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: January 29, 1997
SENATE: January 27, 1997

DATE OF APPROVAL: March 7, 1997

FOLLOWING STATEMENTS ARE ATTACHED IF AVAILABLE:

SPONSOR STATEMENT: Yes

COMMITTEE STATEMENT: ASSEMBLY: No
SENATE: Yes

FISCAL NOTE: Yes

VETO MESSAGE: No

MESSAGE ON SIGNING: No

FOLLOWING WERE PRINTED:

REPORTS: No

HEARINGS: No

KBP:pp

SENATE, No. 1674

STATE OF NEW JERSEY

INTRODUCED NOVEMBER 7, 1996

By Senator MATHEUSSEN

1 AN ACT concerning senior citizens' and disabled and veterans'
2 property tax deductions and amending various parts of the statutory
3 law and supplementing P.L.1963, c.171 (C.54:4-8.10 et seq.).
4

5 **BE IT ENACTED** by the Senate and General Assembly of the State
6 of New Jersey:

7
8 1. Section 3 of P.L.1963, c.171 (C.54:4-8.12) is amended to read
9 as follows:

10 3. No veteran's deduction from taxes assessed against real and
11 personal property, as provided herein, shall be allowed except upon
12 written application therefor, which application shall be on a form
13 prescribed by the Director of the Division of Taxation, in the
14 Department of the Treasury, and provided for the use of claimants
15 hereunder by the governing body of the municipality constituting the
16 taxing district in which such claim is to be filed and the application has
17 been approved as provided in this act. [The Director of the Division
18 of Taxation shall annually furnish each municipality with a supply of
19 application forms for use by the claimants.] An assessor shall not
20 require the filing of an application for a veteran's deduction under this
21 act of any person who has filed, or shall file, a claim for an exemption
22 from taxation under chapter 184 of the laws of 1951, on or before
23 December 31, 1963, but shall approve a veteran's deduction for such
24 person, if it appears from such claim for exemption that such person
25 meets all the other prerequisites required by law for the approval of a
26 claim for a veteran's deduction. Each assessor may at any time inquire
27 into the right of a claimant to the continuance of a veteran's deduction
28 hereunder and for that purpose he may require the filing of a new
29 application or the submission of such proof as he shall deem necessary
30 to determine the right of the claimant to continuance of such
31 deduction. No application for a veteran's deduction based upon
32 service in the Armed Forces shall be allowed unless there is annexed
33 thereto a copy, which may be photostatic, of claimant's certificate of
34 honorable discharge or of his certificate of release under honorable

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and intended to be omitted in the law.

Matter underlined thus is new matter.

1 circumstances from active service in time of war in a branch of the
2 Armed Forces of the United States. In the case of an application by
3 a surviving spouse said application shall not be allowed unless it
4 clearly establishes that:

5 (a) Claimant's spouse died while on active duty in a branch of the
6 Armed Forces of the United States, having had active service in time
7 of war, as herein defined, in a branch of the Armed Forces of the
8 United States, or in the case of a surviving spouse of a veteran,
9 claimant shall establish that the veteran was honorably discharged or
10 released under honorable circumstances from active service in time of
11 war in any branch of the Armed Forces of the United States, (b)
12 claimant's spouse was a citizen and resident of this State at the time of
13 death, (c) claimant was the spouse of the veteran at the time of the
14 veteran's death, and (d) claimant is a resident of this State and has not
15 remarried.

16 (cf: P.L.1995, c.259, s.1)

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18 2. Section 3 of P.L.1963, c.172 (C.54:4-8.42) is amended to read
19 as follows:

20 3. No deduction, as provided herein, shall be allowed except upon
21 written application therefor, which application shall be on a form
22 prescribed by the Director of the Division of Taxation, in the
23 Department of the Treasury, and provided for the use of claimants
24 hereunder by the governing body of the municipality constituting the
25 taxing district in which such claim is to be filed and the application has
26 been approved as provided in this act. [The Director of the Division
27 of Taxation shall annually furnish each municipality with a supply of
28 application forms for use by the claimants.] As to claims for
29 exemption from taxation filed with an assessor on or before
30 November 1, 1963 on forms prescribed by the director, the assessor
31 shall not require of any person who has filed such a claim the filing of
32 an application for a tax deduction but shall approve such person for a
33 tax deduction if it appears from the claim for exemption from taxation
34 that such person meets all the other prerequisites required by this act
35 for the approval of the tax deduction. Each assessor may at any time
36 inquire into the right of a claimant to the continuance of a deduction
37 hereunder and for that purpose he may require the filing of a new
38 application or the submission of such proof as he shall deem necessary
39 to determine the right of the claimant to continuance of such
40 deduction.

41 (cf: P.L.1995, c.259, s.2)

42

43 3. Section 5 of P.L.1964, c.255 (C.54:4-8.44a) is amended to read
44 as follows:

45 5. Every person who is allowed a deduction shall, except as
46 hereinafter provided, be required to file with the collector of the taxing

1 district on or before March 1 of the post-tax year a statement under
2 oath of his income for the tax year and his anticipated income for the
3 ensuing tax year as well as any other information deemed necessary to
4 establish his right to a tax deduction for such ensuing tax year. The
5 collector may grant a reasonable extension of time for filing the
6 statement required by this section, which extension shall terminate no
7 later than May 1 of the post-tax year, in any event where it shall
8 appear to the satisfaction of the collector, verified by a physician's
9 certificate, that the failure to file by March 1 was due to illness or a
10 medical problem which prevented timely filing of the statement. In any
11 case where such an extension is granted by the collector, the required
12 statement shall be filed on or before May 1 of the post-tax year.

13 Such statement shall be on a form prescribed by the Director of the
14 Division of Taxation, in the Department of the Treasury. The
15 statement shall be mailed by the Director of the Division of Taxation
16 with a return envelope addressed to the governing body of the
17 municipality constituting the taxing district] and provided for the use
18 of persons required to make such statement by the governing body of
19 the municipality constituting the taxing district in which such
20 statement is required to be filed and shall be mailed by the collector on
21 or before February 1 of the post-tax year to each person within the
22 taxing district who was allowed a deduction in the preceding year.
23 [In addition, the Director of the Division of Taxation shall at the same
24 time furnish a supply of post-tax year statements to the tax collector
25 in each municipality.] Each collector may require the submission of
26 such proof as he shall deem necessary to verify any such statement.
27 Upon the failure of any such person to file the statement within time
28 herein provided or to submit such proof as the collector deems
29 necessary to verify a statement that has been filed, or if it is
30 determined that the income of any such person exceeded the applicable
31 income limitation for said tax year, his tax deduction for said tax year
32 shall be disallowed. A notice of disallowance, on a form prescribed by
33 the director, shall be mailed to that person by the collector on or
34 before April 1 of the post-tax year or, where an extension of time for
35 filing has been granted, no later than June 1, and his taxes to the extent
36 represented by the amount of said deduction shall be payable on or
37 before June 1 of the post-tax year or, where an extension of time for
38 filing has been granted no later than 30 calendar days after the notice
39 of disallowance was mailed, after which date if unpaid, said taxes shall
40 be delinquent, constitute a lien on the property, and, in addition, the
41 amount of said taxes shall be a personal debt of said person.

42 The amount of any lien and tax liability shall be prorated by the tax
43 collector upon the transfer of title based on the number of days during
44 the tax year that entitlement to the tax deduction is established. The
45 lien shall be considered satisfied by the tax collector upon payment of
46 the prorated amount for that portion of the tax year for which

1 entitlement to the tax deduction is not established.

2 (cf: P.L.1995, c.259, s.3)

3

4 4. Section 5 of P.L.1981, c.85 (C.54:4-8.53a) is amended to read
5 as follows:

6 5. The State shall annually reimburse each taxing district **[for the**
7 **full]** in an amount equal to 102 percent of the amount of any
8 deductions permitted by that taxing district in the current tax year
9 pursuant to the act of which this act is amendatory and supplementary.
10 (cf: P.L.1981, c.85, s.5)

11

12 5. (New section) The State shall annually reimburse each taxing
13 district in an amount equal to 102 percent of the amount of any
14 veterans' property tax deductions granted in that taxing district.

15

16 6. This act shall take effect immediately and shall be applicable in
17 tax year 1997 and thereafter.

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STATEMENT

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22 The purpose of P.L.1995, c.259 was to ease various State imposed
23 mandates. That law changed the administration of the veterans' and
24 the senior citizens' and disabled property tax deduction programs so
25 that the State took over part of the cost of administering the programs.

26 Since enactment of P.L.1995, c.259, it has become evident that the
27 changes made by that law to the administration of the veterans' and
28 senior citizens' and disabled property tax deduction programs will
29 cause problems at the local level in processing the claims for the
30 deductions. The purpose of this bill is to correct these problems
31 before the changes take effect in the 1997 tax year.

32 In order to correct the local processing problems created by
33 P.L.1995, c.259, maintain that law's intention of easing the State
34 mandate imposed on local units by the veterans' and senior citizens'
35 and disabled property tax deduction programs, and comply with the
36 provisions of Article VIII, section II, paragraph 5 of the State
37 Constitution concerning State mandate - State pay, the bill will also
38 require taxing districts to be reimbursed by the State for 102% of the
39 amount of the deductions they grant, instead of 100%, which is the
40 amount they are now reimbursed. The additional two percent will
41 compensate taxing districts for the costs of administering the
42 programs.

43 This bill will make full State funding of both the deductions granted
44 under the two programs and the administrative costs of the two
45 programs a permanent State obligation. Currently, full State funding
46 of the deductions granted under the two programs, is dependent upon

1 the inclusion of funding provisions in the annual appropriations act.
2 Neither the Constitution nor the statutes make any provision for
3 reimbursement of deductions granted under the veterans' property tax
4 deduction program. Regarding the senior citizens' and disabled
5 deductions, the Constitution and the statutes differ over the amount of
6 reimbursement, with the Constitution requiring taxing districts to be
7 reimbursed for one-half of the tax loss resulting from the deduction,
8 and section 5 of P.L.1981, c.85 (C.54:4-8.53a) requiring
9 reimbursement for the full amount. Enactment of this bill will
10 permanently obligate the State to fully fund the deductions and
11 administrative costs associated with these programs.

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16 _____
17 Increases reimbursement to taxing districts for veterans' and senior
and disabled property tax deduction programs.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE, No. 1674

STATE OF NEW JERSEY

DATED: DECEMBER 16, 1996

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1674 of 1996.

Senate Bill No. 1674 would correct a problem created by P.L. 1995, c.259 before the changes in that law take effect in the 1997 tax year. P.L.1995, c.259 changed the administration of the veterans' and the senior citizens' and disabled property tax deduction programs so that the State took over part of the cost of administering the programs. Since enactment of P.L.1995, c.259, it has become evident that the changes made by that law to the administration of the programs will cause problems at the local level in processing the claims for the deductions.

To correct these problems but maintain the intent of P.L.1995, c.259 to ease certain State mandates imposed on local units by the veterans' and senior citizens' and disabled property tax deduction programs, the bill requires taxing districts to be reimbursed by the State for 102% of the amount of the deductions they grant, instead of 100%, which is the amount they are now reimbursed. The additional two percent will compensate taxing districts for the costs of administering the programs.

Finally, the bill makes full State funding of both programs and their administrative costs a permanent State obligation. Currently, full State funding of the deductions is dependent upon the inclusion of funding provisions in the annual appropriations act. Neither the Constitution nor the statutes make any provision for reimbursement of deductions granted under the veterans' property tax deduction program. The Constitution and the statutes differ over the amount of reimbursement for the senior citizens' and disabled deductions; the Constitution requires taxing districts to be reimbursed for one-half of the tax loss resulting from the deduction and section 5 of P.L.1981, c.85 (C.54:4-8.53a) requires reimbursement for the full amount. Enactment of this bill will permanently obligate the State to fully fund the deductions and administrative costs associated with these programs.

As reported, this bill is identical to Assembly Bill No. 2536 of 1996 (DeSopo/Allen).

FISCAL IMPACT

Based on the State cost for reimbursing local units for these programs in calendar year 1997, this bill will require an additional reimbursement to local units of \$1.1 million for 1997 for administrative expenses. In general, the cost to the State for these program reimbursements has been steadily declining for the past several years.

LEGISLATIVE FISCAL ESTIMATE TO
SENATE No. 1674
STATE OF NEW JERSEY

DATED: JANUARY 3, 1997

Senate Bill No. 1674 of 1996 establishes an annual State reimbursement payment to taxing districts for veterans' and senior and disabled property tax deduction program administration costs.

Specifically, the bill requires taxing districts to be reimbursed by the State for 102 percent of the amount of the deductions they grant, instead of 100 percent, which is the amount they are now reimbursed.

The 100 percent State cost based on Division of Taxation data is estimated by the Office of Legislative Services (OLS) at \$53.2 million in 1997, which represents a \$0.9 million reduction from the State cost of \$54.1 million in 1996. The additional two percent to compensate municipalities for the costs of administering the programs is estimated to cost the State \$1.1 million in 1997.

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.