170.11 H-6 4-23 LEGISLATIVE FACT SHEET

on Public contract law-amends.

N.J.R.S. 40:11A-6,23 40:148-20,68 (1975 Amendment) CHAPTER 96 May 16, 1975 LAWS OF 1975 SENATE BILL 7// ASSEMBLY BILL INTRODUCED Feb. 4, 1974 BY Beadleston SPONSOR'S STATEMENT (YES) ASSEMBLY COMMITTEE STATEMENT YES (NO) SENATE COMMITTEE STATEMENT YES (NO)

AMENDED DURING PASSAGE

HEARING Hone discovered

VETO

BACKGROUND:

FISCAL NOTE

974.90 N.J. Legis. Senate. Committee on Municipals County Cout.
M966 Public Hearing on Senate Bill # 3090 (Local Public Contracts
1975 Law), 1975.

YES

YES

STATEMENT to Senate, No. 711 SPONSORS

The purpose of this bill is to clarify the existing law and to restate the intention of the Legislature with regard to the impact of the Local Public Contracts Law (C. 40A:11-1 et seq.) on municipal and county authorities. Since the Local Public Contracts Law was adopted, a court has held that despite the provision of the Local Public Contracts Law to the contrary, it did not affect the powers of municipal authorities to enter into contracts in disregard of it. This bill will amend various statutes regulating authorities and subject them specifically to the Local Public Contracts Law.

JA/PC 11/7/75

96 LAWS OF N. J. 19 APPROVED 5-16.75

SENATE, No. 711

STATE OF NEW JERSEY

INTRODUCED FEBRUARY 4, 1974

By Senator BEADLESTON

Referred to Committee on County and Municipal Government

An Act concerning authorities and revising parts of the statutory law.

- 1 Be it enacted by the Senate and General Assembly of the State
- 2 of New Jersey:
- 1. Section 6 of P. L. 1948, c. 198 (C. 40:11A-6) is amended to read 1
- $\mathbf{2}$ as follows:
- 6. (1) Every parking authority shall constitute a public body cor-3
- porate and politic and a political subdivision of the State with the 4
- same territorial boundaries as the boundaries of the municipality 5
- or county creating the authority, exercising public and essential 6
- governmental functions, and having all the powers necessary or 7
- convenient to carry out and effectuate its corporate purposes and 8
- the purposes and provisions of this act. 9
- 10 (2) The purposes of every parking authority shall be the con-
- struction, provision or operation of offstreet parking projects 11
- within its area of operation and, subject to the provisions of R. S. 12
- 13 39:4-202, shall include, to the extent authorized by the governing
- body of the municipality, the management and operation of onstreet 14
- and other parking meters and related facilities and enforcement of 15 16
- the applicable law, ordinances and regulations as to the parking of vehicles in such municipality, and the consequent promotion of free 17
- movement of traffic and relief of traffic congestion on the streets of
- 18
- said area or municipality and improvement of conditions affecting 19
- the public safety and welfare therein. 20
- (3) Every parking authority is hereby authorized to plan, de-21
- sign, construct, reconstruct, enlarge, improve, manage, maintain, 22
- repair, operate and use such parking project or projects as in the 23
- opinion of the authority will provide an effective and satisfactory 24
- method for promoting the purposes of the authority. 25

EXPLANATION-Matter enclosed in bold-faced brackets [thus] in the above bill s not enacted and is intended to be omitted in the law.

- 26 (4) Every parking authority shall have perpetual succession and 27 have the following powers in addition to any others herein granted:
- 28 (a) To sue and be sued; to have a seal and to alter the same at 29 pleasure; to make and execute contracts and other instruments 30 necessary or convenient to the exercise of the powers of the authority; and to make and from time to time amend and repeal by-
- 32 laws, rules and regulations, not inconsistent with this act, to carry
- 34 (b) To conduct research respecting parking and the possibility 35 or necessity of fulfillment of public needs in relation thereto.

into effect the powers and purposes of the authority.

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- 36 (c) To acquire by gift, purchase, lease, devise or otherwise and 37 hold and use, and to construct, improve, maintain, operate, own, 38 manage, or lease either in a capacity of lessor or lessee parking projects and any land, franchise, property, real, personal or mixed, 39 40 tangible or intangible, or any interest therein, meters, equipment 41 or facilities to be devoted to the parking or storage of vehicles of any kind or which in the opinion of the authority are necessary or 42useful and convenient in connection therewith or with the promo-43 44 tion of free movement of traffic, subject to the provisions of R. S.
- (d) Subject to the provisions of paragraph 5 of this section, to 46 47 lease as lessor any real property, parking project or portion or **4**8 portions of parking projects for any business, commercial or other 49 use to any person for such consideration and for such period or 50periods of time and upon such other terms and conditions as it may fix and agree upon. Any such lease may be upon condition that the 51lessee shall or may construct or provide any building or buildings 52or other facilities on such real property, parking project or projects 53 or portions thereof, including space for business, commercial or 5455 other uses, all upon such terms and conditions as may be agreed 56 upon.
- 57 (e) To sell, transfer and dispose of any property or interest 58 therein at any time acquired by it upon such terms and conditions 59 as it may determine, with or without public bidding.
 - (f) To fix, alter, charge and collect rents, rates and other charges at reasonable rates to be determined exclusively by it, for the use of the facilities and projects of the authority and for all services sold, furnished or supplied directly or indirectly by the authority through said facilities and projects, which shall, together with any grants, receipts, contributions or income from other sources, be sufficient to provide for the payment of the expenses of the authority, repair, maintenance and operation of its facilities and projects, and pay-

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- 68 ment of the principal of and interest on, and any premiums upo the 69 redemption of, its bonds and other obligations, and to fulfill the 70 terms and provisions of any agreements made with the purchasers 71 or holders of any such bonds or other obligations.
- 72 (g) To invest any funds held in reserve or sinking funds, or any 73 funds not required for immediate disbursement, in property or 74 securities in which savings banks may legally invest funds subject 75 to their control.
- (h) To borrow money and accept grants from and to enter into contracts, leases or other transactions with the State of New Jersey, any Federal agency, any person, or any municipality, county or other public body.
- (i) To mortgage, pledge, hypothecate or otherwise encumber all or any of its property or assets then existing or thereafter acquired or coming into existence, including real and personal property donated to it by a municipality or county.
- (j) To enter into contracts with the State of New Jersey or any municipality, county or governmental agency for the use of any project of the authority.
- (k) To do and perform any acts and things authorized by this act under, through or by means of its own officers, agents and employees, or by contract with any person.

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- (l) To enter into and perform any and all contracts, execute any and all instruments, and do and perform any and all acts and things necessary or useful and convenient for the purposes of the authority or to carry out any of the powers expressly granted to it by this act or any other acts subject to P. L. 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).
- 96 (5) No parking authority shall engage directly in the sale of 97 gasoline or accessories for, or in the repair or other servicing of, 98 automobiles and other motor vehicles except in emergency, or shall engage directly in the sale of any commodity of trade or commerce, 99 100 but any authority may include in any parking project, and provide 101 and lease as lessor, structures, buildings, space or accommodations 102 (whether constructed by the authority or by a lessee) for any busi-103 ness, commercial or other use, including the sale of gasoline or 104 accessories for, or the repair or other servicing of, automobiles and 105 other motor vehicles, if, in the opinion of the authority, such in-106 clusion, provision and proposed leasing is necessary to assist in 107 defraying the expenses of the authority and make possible the 108 operation of the parking facilities of such project at reasonable 109 rates and will increase the facilities for offstreet parking which can

110 be feasibly included, financed, constructed and operated as part of 111 such project.

- 2. Section 23 of P. L. 1948, c. 198 (C. 40:11A-23) is amended to
- 2 read as follows:
- 3 23. (1) For the purpose of aiding and co-operating in the plann-
- 4 ing, undertaking, construction or operation of parking projects of
- 5 an authority, any public body within the territory of which any such
- 6 project is located may:
- 7 (a) Acquire real property in its name for any project or for the
- 8 widening of existing roads, streets, parkways, avenues or highways
- 9 or for new roads, streets, parkways, avenues or highways to any
- 10 project, or partly for such purposes and partly for other municipal
- 11 or county purposes, by purchase or condemnation in the manner
- 12 provided by law for the acquisition of real property by a munici-
- 13 pality or county;
- 14 (b) Cause water, sewer, lighting and drainage facilities, or other
- 15 works which it is otherwise empowered to undertake to be furnished
- 16 adjacent to or in connection with parking projects; provided, noth-
- 17 ing in this act shall authorize the construction of any public utility
- 18 service or facility which would be competitive with any existing
- 19 public utility as the same is defined by section R. S. 48:2-13 of the
- 20 Title, Public Utilities;
- 21 (c) Furnish, dedicate, close, pave, install, grade, regard, plan, or
- 22 replan streets, roads, roadways, alleys, sidewalks or other places
- 23 which it is otherwise empowered to undertake;
- [(e)] (d) Do any and all things necessary or convenient to aid
- 25 and cooperate in the planning, undertaking, construction or opera-
- 26 tion of such parking projects, and cause services to be furnished to
- 27 the parking authority of the character which such public body is
- 28 otherwise empowered to furnish.
- 29 (2) In connection with any public improvements made by a public
- 30 body in exercising the powers herein granted or referred to, such
- 31 public body may incur the entire expense thereof. Any law or
- 32 statute to the contrary notwithstanding, any sale, lease, loan, grant,
- 33 gift, conveyance, contract, pledge or agreement provided for in this
- 34 section or in section 22 of this act may be made by a public body
- 35 without prior appropriation therefor, or referendum, or appraisal,
- 36 or public notice, advertisement or bidding, and without the consent
- 37 of any board, officer or other agency of the State, and without regard
- 38 to [the] any provisions of [chapter 2 and chapter 50 of] Title 40
- 39 of the Revised Statutes and of Title 40A of the New Jersey Statutes,
- 40 except P. L. 1971, c. 198 "Local Public Contracts Law"
- 41 (C. 40A:11-1 et seq.).

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42 (3) An authority shall appoint a treasurer, who may also act as 43 secretary of the authority, and all moneys of an authority shall be paid to the treasurer of the authority. Such treasurer shall file a 44 45 bond of indemnity with the authority in an amount sufficient to 46 cover the moneys from time to time under his control. Such moneys shall be deposited in a separate bank account or accounts. The 47 moneys in such accounts shall be paid out on checks of the treasurer 48 49 on requisitions of the chairman of the authority or of such other 50 person or persons as the authority may authorize to make such requisitions. All deposits of such moneys shall, if required by the 51 treasurer or the authority, be secured by obligations of the United 52States or of the State of New Jersey of a market value equal at all 53 times to the amount of the deposit, and all banks and trust com-54 panies are authorized to give such security for such deposits. The 55 56 treasurer and his legally authorized representatives are authorized 57 and empowered from time to time to examine the accounts and books of the authority, including its receipts, disbursements, contracts, 58 59 leases, sinking funds, investments and other records and papers relating to its financial standing. The authority shall have power, 60 notwithstanding the provisions of this paragraph, to contract with 61 62 the holders of any of its bonds as to the custody, collection, securing, investment and payment of any moneys of the authority or any 63 moneys held in trust or otherwise for the payment of bonds or in 64 any way to secure bonds, and to carry out any such contract not-65 withstanding that such contract may be inconsistent with the 66 previous provisions of this paragraph. Moneys held in trust or 67 otherwise for the payment of bonds or in any way to secure bonds 68 69 and deposits of such moneys may be secured in the same manner as moneys of an authority, and all banks and trust companies are 70 authorized to give such security for such deposits. 71

- 72 (4) A parking authority shall not be subject to, or constitute a municipality or agency or component of a municipality subject to, 74 [the provisions of chapter 50 or] any [other] provisions of Title 40 75 of the Revised Statutes and of Title 40A of the New Jersey 76 Statutes, except P.L. 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).
- 3. Section 7 of P. L. 1946, c. 138 (C. 40:14A-7) is amended to read as follows:
- 7. Every sewerage authority shall be a public body politic and corporate constituting a political subdivision of the State estab-
- 5 lished as an instrumentality exercising public and essential govern-
- 6 mental functions to provide for the public health and welfare and
- 7 shall have perpetual succession and have the following powers:

- 8 (1) To adopt and have a common seal and to alter the same at 9 pleasure;
- 10 (2) To sue and to be sued;
- 11 (3) In the name of the sewerage authority and on its behalf, to
- 12 acquire, hold, use and dispose of its service charges and other
- 13 revenues and other moneys;
- 14 (4) In the name of the sewerage authority but for the local unit
- 15 or units, to acquire, hold, use and dispose of other personal property
- 16 for the purposes of the sewerage authority;
- 17 (5) In the name of the sewerage authority but for the local unit
- 18 or units, to acquire by purchase, gift, condemnation or otherwise,
- 19 real property and easements therein, necessary or useful and con-
- 20 venient for the purposes of the sewerage authority, and subject to
- 21 mortgages, deeds of trust or other liens, or otherwise, and to hold
- 22 and to use the same, and to dispose of property so acquired no
- 23 longer necessary for the purposes of the sewerage authority;
- 24 (6) To provide for and secure the payment of any bonds and the
- 25 rights of the holders thereof, and to purchase, hold and dispose of
- 26 any bonds;
- 27 (7) To accept gifts or grants of real or personal property,
- 28 money, material, labor or supplies for the purposes of the sewerage
- 29 authority, and to make and perform such agreements and contracts
- 30 as may be necessary or convenient in connection with the procuring,
- 31 acceptance or disposition of such gifts or grants;
- 32 (8) To enter on any lands, waters or premises for the purpose of
- 33 making surveys, borings, soundings and examinations for the pur-
- 34 poses of the sewerage authority;
- 35 (9) To make and enforce bylaws or rules and regulations for the
- 36 management and regulation of its business and affairs and for the
- 37 use, maintenance and operation of the sewerage system and any
- 38 other of its properties, and to amend the same;
- 39 (10) To do and perform any acts and things authorized by this
- 40 act under, through or by means of its own officers, agents and em-
- 41 ployees, or by contracts with any persons;
- 42 (11) To enter into any and all contracts, execute any and all
- 43 instruments, and do and perform any and all acts or things neces-
- 44 sary, convenient or desirable for the purposes of the sewerage
- 45 authority or to carry out any power expressly given in this act
- 46 subject to P. L. 1971, c. 198 "Local Public Contracts Law"
- 47 (C.40A:11-1 et seq.); and
- 48 (12) To enter into any and all lease agreements with sewerage
- 49 authorities, and municipalities, and counties operating sewerage

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verage verage 50 systems, for the rental of equipment owned by authority and mu-

51 nicipality and/or county, together with the personnel to operate

52 said equipment.

4. Section 20 of P. L. 1957, c. 183 (C. 40:14B-20) is amended to

2 read as follows:

3 20. Every municipal authority shall be a public body politic and

4 corporate constituting a political subdivision of the State estab-

5 lished as an instrumentality exercising public and essential govern-

6 mental functions to provide for the public health and welfare and

7 shall have perpetual succession and have the following powers:

8 (1) To adopt and have a common seal and to alter the same at 9 pleasure;

10 (2) To sue and be sued;

11 (3) In the name of the municipal authority and on its behalf, to 12 acquire, hold, use and dispose of its service charges and other

13 revenues and other moneys;

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14 (4) In the name of the municipal authority but for the local unit 15 or units, to acquire, rent, hold, use and dispose of other personal 16 property for the purposes of the municipal authority;

(5) In the name of the municipal authority but for the local unit or units and subject to the limitations of this act, to acquire by purchase, gift, condemnation or otherwise, or lease as lessee, real property and easements therein, necessary or useful and convenient for the purposes of the municipal authority, and subject to mortgages, deeds of trusts or other liens, or otherwise, and to hold

mortgages, deeds of trusts or other liens, or otherwise, and to hold and to use the same, and to dispose of property so acquired no

longer necessary for the purposes of the municipal authority;

(6) To produce, develop, purchase, accumulate, distribute and sell water and water services, facilities and products within or without the district, provided that no water shall be sold at retail in any municipality without the district unless the governing body of such municipality shall have adopted a resolution requesting the municipal authority to sell water at retail in such municipality, and the board of public utility commissioners shall have approved such resolution as necessary and proper for the public convenience;

(7) To provide for and secure the payment of any bonds and the rights of the holders thereof, and to purchase, hold and dispose of any bonds;

(8) To accept gifts or grants of real or personal property, money, material, labor or supplies for the purposes of the municipal authority, and to make and perform such agreements and contracts as may be necessary or convenient in connection with the procuring, acceptance or disposition of such gifts or grants;

41 (9) To enter on any lands, waters or premises for the purpose of making surveys, borings, soundings and examinations for the pur-42poses of the municipal authority; **4**3

(10) To make and enforce bylaws or rules and regulations for the 44 management and regulation of its business and affairs and for the 45 46 use, maintenance and operation of the utility system and any other 47 of its properties, and to amend the same;

(11) To do and perform any acts and things authorized by this 48 49 act under, through or by means of its own officers, agents and em-50 ployees, or by contracts with any person; and

51 (12) To enter into any and all contracts, execute any and all in-52struments, and do and perform any and all acts or things necessary, convenient or desirable for the purposes of the municipal authority 53 **54** or to carry out any power expressly given in this act subject to P. L. 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seg.). 55

5. Section 68 of P. L. 1957, c. 183 (C. 40:14B-68) is amended to 1 2 read as follows: 3 68. This act shall be construed liberally to effectuate the legisla-4 tive intent and as complete and independent authority for the performance of each and every act and thing herein authorized, and a 5 municipal authority shall not be subject to regulation as to its 6 7 service charges by any other officer, board, agency, commission or 8 other office of the State, or constitute a municipality or agency or 9 component of a municipality subject to, Tthe provisions of chapter 50 or any [other] provisions of Title 40 of the Revised Statutes[, 10 or be subject to regulation as to its service charges by any officer, 11 12board, agency, commission or other office of the State and of Title 13 40A of the New Jersey Statutes, except P. L. 1971, c. 198 "Local Public Contracts Law" C. 40A:11-1 et seq.); provided, however, 14 15 that nothing contained in this act shall in any way affect or limit the jurisdiction, powers or rights of the State Department of Health, 16 Interstate Sanitation Commission, Interstate Commission on the 17 Delaware River Basin, Water Policy and Supply Council of the De-18 partment of Conservation and Economic Development, North 19 Jersey District Water Supply Commission, Passaic Valley Sewer-20 21age Commissioners, or Passaic Valley Water Commission, or impair 22the obligations assumed by any municipality included in any district in any contract made prior to the creation of such district with any 23

24sewerage authority or any county sewer authority or with one or

25more other municipalities or with the Passaic Valley Sewerage

Commissioners or with the North Jersey District Water Supply

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- 1 6. Section 12 of J. L. 1960, c. 183 (C. 40:37A-55) is amended to 2 read as follows:
- 3 12. Every authority shall be a public body politic and corporate constituting a political subdivision of the State established as an 4
- 5 instrumentality exercising public and essential governmental func-
- tions to provide for the public convenience, benefit and welfare and 6
- 7 shall have perpetual succession and, for the effectuation of its pur-
- 8 poses, have the following additional powers:
- 9 (a) To adopt and have a common seal and to alter the same at 10 pleasure;
- 11 (b) To sue and be sued;

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- (c) To acquire, hold, use and dispose of its facility charges and 12 other revenues and other moneys; 13
- 14 (d) To acquire, rent, hold, use and dispose of other personal 15 property for the purposes of the authority;
- 16 (e) Subject to the provisions of section 26 of this act, to acquire by purchase, gift, condemnation or otherwise, or lease as lessee, real 17 property and easements or interests therein necessary or useful and 18 19 convenient for the purposes of the authority, whether subject to 20 mortgages, deeds of trust or other liens or otherwise, and to hold and to use the same, and to dispose of property so acquired no 21longer necessary for the purposes of the authority; 22
- (f) Subject to the provisions of section 13 of this act, to lease to 23any governmental unit or person, all or any part of any public 24 facility for such consideration and for such period or periods of time and upon such other terms and conditions as it may fix and 26agree upon;
- 28 (g) Subject to the provisions of section 13 of this act, to make 29 agreements of any kind with any governmental unit or person for the use or operation of all or any part of any public facility for such 30 31 consideration and for such period or periods of time and upon such other terms and conditions as it may fix and agree upon; 32
- 33 (h) To borrow money and issue negotiable bonds or notes or other obligations and provide for and secure the payment of any 34 bonds and the rights of the holders thereof, and to purchase, hold 35 and dispose of any bonds; 36
- 37 (i) To apply for and to accept gifts or grants of real or personal property, money, material, labor or supplies for the purposes of the 38 39 authority from any governmental unit or person, and to make and 40 perform agreements and contracts and to do any and all things 41 necessary or useful and convenient in connection with the procur-
- 42 ing, acceptance or disposition of such gifts or grants;

- **43** (j) To determine the location, type and character of any public
- facility and all other matters in connection with all or any part of 44
- 45 any public facility which it is authorized to own, construct, establish,
- effectuate or control; 46
- 47 (k) To make and enforce bylaws or rules and regulations for the
- management and regulation of its business and affairs and for the 48
- use, maintenance and operation of any public facility, and to amend 49
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- 51 (1) To do and perform any acts and things authorized by this act
- under, through or by means of its own officers, agents and em-52
- 53 ployees, or by contracts with any governmental unit or person;
- (m) To acquire, purchase, construct, lease, operate, maintain 54
- and undertake any project and to fix and collect facility charges for 55
- the use thereof; and 56
- 57 (n) To enter into any and all agreements or contracts, execute
- any and all instruments, and do and perform any and all acts or 58
- things necessary, convenient or desirable for the purposes of the 59
- authority or to carry out any power expressly given in this act 60
- subject to P. L. 1971, c. 198 "Local Public Contracts Law" 61
- 62 (C. 40A:11-1 et seq.).
- 7. Section 12 of P. L. 1967, c. 136 (C. 40:37B-12) is amended to 1
- 2 read as follows:
- 3 12. Every authority shall be a public body politic and corporate
- constituting a political subdivision of the State established as an 4
- 5 instrumentality exercising public and essential governmental func-
- tions to provide for the public health and welfare and shall have 6
- perpetual succession and, for the effectuation of its purposes, shall
- have the following additional powers: 8
- 9 (a) To adopt and have a common seal and to alter the same at
- 10 pleasure;
- 11 (b) To sue and be sued;
- 12 (c) In its own name to acquire, hold, use and dispose of its
- 13 facility charges and other revenues and other moneys;
- (d) In its own name but for the county to acquire, hold, use and 14
- dispose of other personal property for the uprpose of the authority; 15
- (e) In its own name but for the county to acquire by purchase, 16
- 17 gift, condemnation or otherwise or lease as lessee real property and
- 18 easements therein, necessary or useful and convenient for the
- purposes of the authority whether subject to mortgages, deeds of 19
- 20trust or other liens, or otherwise, and to hold and use the same and
- 21to dispose of the property so acquired no longer necessary for the
- 22 purposes of the authority;

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- 23 (f) To grant by franchise, lease or otherwise the use of any 24 project, facilities or property owned or controlled by it to any per-
- project, racinities or property owned or controlled by it to any per
- 25 son for such consideration and for any period or periods of time
- and upon such other terms and conditions as it may fix and agree upon. Any such grant may be upon condition that the user shall or
- 28 may construct or provide any building or structures or improve-
- 29 ments on such project, facilities or property or portion thereof, all
- 30 upon such terms and conditions as may be agreed upon;
- 31 (g) To borrow money and issue negotiable bonds or notes or
- 32 other obligations and provide for and secure the payment of any
- 33 bonds and the rights of the holders thereof, and to purchase, hold
- 34 and dispose of any bonds;
- 35 (h) To apply for and accept gifts or grants of real or personal
- 36 property, money, material, labor or supplies for the purposes of the
- 37 authority from any governmental unit or person and to make and 38 perform such agreements or contracts as may be necessary or
- 39 convenient in connection with the procuring, acceptance or disposi-
- 40 tion of such gifts or grants;
- 41 (i) To enter on any land or premises for the purpose of the
- 42 authority and to determine the location, type and character of any
- 43 public facility and all other matters in connection with all or any
- 44 part of any public facility which it is authorized to own, construct,
- 45 establish, effectuate or control;
- 46 (j) To make and enforce bylaws or rules and regulations for the
- 47 management and regulation of its business and affairs and for the
- 48 use, maintenance and operation of any public facility, and to amend
- 49 the same;
- 50 (k) To do and perform any acts and things authorized by this act
- 51 under, through or by means of its own officers and employees, or
- 52 by contract
- 53 (1) To acquire, purchase, construct, lease, operate, maintain and
- 54 undertake any project and to make facility charges for the use
- 55 thereof;
- 56 (m) To invest any funds held in reserve or sinking funds or any
- 57 funds not required for immediate disbursement, in property or
- 58 securities in which savings banks may legally invest funds subject
- 59 to their control; and
- 60 (n) To enter into any and all contracts, execute any and all in-
- 61 struments and do and perform any and all acts or things necessary,
- 62 convenient or desirable for the purposes of the authority or to carry
- 63 out the powers, duties and functions provided for in this act subject
- 64 to P. L. 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1
- 65 et seq.).

- 8. Section 46 of P. L. 1967, c. 136 (C. 40:37B-46) is amended to
- read as follows:
- 46. This act shall be construed liberally to effectuate the legisla-
- tive intent and as complete and independent authority for the per-
- formance of each and every act and thing herein authorized, and an
- authority shall not be subject to regulation as to its facility charges
- by any officer, board, agency, commission or other office of the State,
- or constitute or be deemed to be a county or municipality or agency
- or component of a municipality [for the purposes of any other law,
- and shall not be subject to regulation as to its facility charges by
- any officer, board, agency, commission or other office of the State]
- any provisions of Title 40 of the Revised Statutes and of Title 40A
- of the New Jersey Statutes, except P. L. 1971, c. 198 "Local Public
- Contracts Law'' C. 40A:11-1 et seq.); provided, however, that no
- authority shall exercise the powers of a common carrier, and except
- as hereinabove in this section set forth, nothing contained in this act
- shall in any way affect or limit the jurisdiction, rights, powers or
- duties of any State regulatory agencies.
- 9. Section 5 of P. L. 1964, c. 103 (C. 40:54A-5) is amended to
- read as follows: 2
- 5. In addition to any other powers conferred upon an authority
- by this act, each authority shall have the following powers:
- a. To adopt and have a common seal and to alter the same at
- pleasure;
- b. to sue and be sued;
- c. To acquire, hold, use and dispose of its facility charges and
- other revenues and other moneys;
- d. To acquire, rent, hold, use and dispose of other personal prop-
- erty for the purposes of the authority.
- e. Subject to the provisions of section 9 of this act, to acquire by
- purchase, gift, condemnation or otherwise, or lease as lessee, real
- property and easements or interests therein necessary or useful and
- convenient for the purposes of the authority, whether subject to
- mortgages, deeds of trust or other liens or otherwise, and to hold
- and to use the same, and to dispose of property so acquired no
- longer necessary for the purposes of the authority;
- f. Subject to the provisions of section 6 of this act, to lease to any
- person, all or any part of any seaquarium facility for such con-
- sideration and for such period or periods of time and upon such
- other terms and conditions as it may fix and agree upon;
- g. To borrow money and issue negotiable bonds or notes or other
- obligations and provide for and secure the payment of any bonds

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25 and the rights of the holders thereof, and to purchase, hold and 26 dispose of any bonds;

27 h. To apply for and to accept gifts or grants of real or personal 28 property, money, material, labor or supplies for the purposes of the 29 authority from any governmental unit or person, and to make and 30 perform agreements and contracts and to do any and all things 31 necessary or useful and convenient in connection with the procur-

32 ing, acceptance or disposition of such gifts or grants;

i. To determine the location, type and character of any seaquarium facility and all other matters in connection with all or any part of any seaquarium facility which it is authorized to own, construct, establish, effectuate or control;

j. To make and enforce bylaws or rules and regulations for the management and regulation of its business and affairs and for the use, maintenance and operation of any seaquarium facility, and to amend the same;

k. To do and perform any acts and things authorized by this act under, through or by means of its own officers, agents and employees, or by contracts with any governmental unit or person;

1. To acquire, purchase, construct, lease, operate, maintain and undertake any project and to fix and collect facility charges for the use thereof; and

m. To enter into any and all agreements or contracts, execute any and all instruments, and do and perform any and all acts or things necessary, convenient or desirable for the purposes of the authority or to carry out any power expressly given in this act subject to P. L. 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).

Before undertaking and proceeding with any action authorized by this section, the authority shall first secure from the governing body of the municipality a specific authorization for the taking of such action. Any such authorization shall be granted by resolution adopted by the said governing body, and unless and until such a resolution is so adopted the authority shall not take any such action.

1 10. Section 7 of P. L. 1967, c. 309 (C. 40:54B-7) is amended to 2 read as follows:

7. Each authority shall be a public body corporate and politic constituting a political subdivision of the State established as an instrumentality exercising public and essential governmental functions to provide for the public recreation, benefit and welfare and

7 shall have perpetual succession and, in addition to any other powers

conferred by this act, for the effectuation of its corporate purposes

9 shall have the following powers:

- 10 a. To adopt and have a common seal and to alter the same at
- 11 pleasure;
- b. To sue and be sued;
- 13 c. To acquire, hold, use and dispose of its facility charges, facility
- 14 revenues and other moneys;
- d. To acquire, rent, hold, use and dispose of other personal prop-
- 16 erty for the purposes of the authority;
- 17 e. To acquire by purchase, gift, condemnation or otherwise, or
- 18 lease as lessee, real property and easements or interests therein
- 19 necessary or useful and convenient for the purposes of the author-
- 20 ity, whether subject to mortgages, deeds of trust or other liens or
- 21 otherwise, and to hold and to use the same, and to dispose of
- 22 property so acquired no longer necessary for the purposes of the
- 23 authority;
- 24 f. To make agreements of any kind with any governmental agency
- 25 or person, partnership or corporation for the use or operation of,
- 26 or to lease to any governmental agency or person, partnership or
- 27 corporation, all or any part of its convention hall or other facilities
- 28 for such consideration and for such period or periods of time and
- 29 upon such other terms and conditions as it may fix and agree upon;
- g. To borrow money and issue negotiable bonds and provide for
- 31 and secure the payment of any bonds and the rights of the holders
- 32 thereof in accordance with this act, and to purchase, hold and dis-
- 33 pose of any bonds;
- 34 h. To apply for and to accept gifts or grants of real or personal
- 35 property, money, material, labor or supplies for the purposes of
- 36 the authority from any governmental agency or person, partnership
- 37 or corporation, and to make and perform agreements and contracts
- 38 and to do any and all things necessary or useful and convenient in
- 39 connection with the procuring, acceptance or disposition of such
- 40 gifts or grants;
- 41 i. To determine the location, type and character of its convention
- 42 hall and other facilities and all other matters in connection with
- 43 all or any part of any convention hall or other facility which it is
- 44 authorized to own, construct, establish, effectuate or control;
- 45 j. To make and enforce bylaws or rules and regulations for the
- 46 management and regulation of its business and affairs and for
- 47 admission to and the use, services, maintenance and operation of
- admission to the use, services, maintenance and operation of
- 48 any convention hall or other facility owned or controlled by it, and
- 49 to amend the same;
- 50 k. To do and perform any acts and things authorized by this act
- 51 under, through or by means of its own officers, agents and em-

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52 ployees, or by contracts with any governmental agency, person.

53 partnership or corporation;

1. To acquire, purchase, construct, lease, operate, maintain and

55 undertake any convention hall project or other facilities and to fix

56 and collect facility charges for the use or services thereof or admis-

57 sion thereto;

58 m. To include in its convention hall or any project, and operate

59 or provide and lease as lessor, lands, structures, space or accom-

60 modations (whether constructed by the authority or by a lessee)

61 for parking of vehicles or any public, business or commercial use

62 if, in the opinion of the authority, such inclusion, operation, pro-

63 vision or proposed leasing is necessary to assist in defraying the

64 expenses of the authority in connection with such convention hall or

65 project and make possible the operation of the convention hall at 66 reasonable rates and will increase the convention hall facilities

67 which can be feasibly financed, constructed, acquired and operated

68 pursuant to this act; and

69 n. To enter into any and all agreements or contracts, execute any

70 and all instruments, and do and perform any and all acts or things

71 necessary, convenient or desirable for the purposes of the authority

72 or to carry out any power expressly given in this act subject to P. L.

73 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).

11. Section 7 of P. L. 1948, c. 348 (C. 40:66A-7) is amended to

2 read as follows:

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3 7. Every incinerator authority shall be a public body politic and

4 corporate constituting a political subdivision of the State estab-

5 lished as an instrumentality exercising public and essential govern-

6 mental functions to provide for the public health and welfare and

7 shall have perpetual succession and have the following powers:

8 (1) To adopt and have a common seal and to alter the same at 9 pleasure;

10 (2) To sue and to be sued;

11 (3) In the name of the incinerator authority and on its behalf, to

12 acquire, hold, use and dispose of its service charges and other

13 revenues and other moneys;

14 (4) In the name of the incinerator authority but for the local unit

15 or unit, to acquire, hold, use and dispose of other personal property

16 for the purposes of the incinerator authority;

17 (5) In the name of the incinerator authority but for the local unit

18 or units, to acquire by purchase, gift, condemnation or otherwise,

real property and easements therein, necessary or useful and con-

venient for the purposes of the incinerator authority, and subject

- 21 to mortgages, deeds of trust or other liens, or otherwise, and to hold
- 22 and to use the same, and to dispose of property so acquired no
- 23 longer necessary for the purposes of the incinerator authority;
- 24 (6) To provide for and secure the payment of any bonds and the
- 25 rights of the holders thereof, and to purchase, hold and dispose of
- 26 any bonds;
- 27 (7) To accept gifts or grants of real or personal property,
- 28 money, material, labor or supplies for the purpose of the incinerator
- 29 authority, and to make and perform such agreements and contracts
- 30 as may be necessary or convenient in connection with the procuring,
- 31 acceptance or disposition of such gifts or grants;
- 32 (8) To enter on any lands or premises for the purposes of the
- 33 incinerator authority;
- 34 (9) To make and enforce bylaws or rules and regulations for the
- 35 management and regulation of its business and affairs and for the
- 36 use, maintenance and operation of the garbage disposal system and
- 37 any other of its properties, and to amend the same:
- 38 (10) To do and perform any acts and things authorized by this
- 39 act under, through or by means of its own officers, agents and em-
- 40 ployees, or by contracts with any persons; and
- 41 (11) To enter into any and all contracts, execute any and all in-
- 42 struments, and do and perform any and all acts or things necessary,
- 43 convenient or desirable for the purpose of the incinerator authority
- 44 or to carry out any power expressly given in this act subject to P. L.
- 45 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 et seq.).
- 1 12. Section 4 of P. L. 1970, c. 242 (C. 40:66A-31.4) is amended to
- 2 read as follows:
- 3 4. Any county in the State which may hereafter come under the
- 4 provisions of this act as hereinafter provided is hereby authorized
- 5 and empowered:
- 6 (1) To purchase, construct, improve, extend, enlarge or recon-
- 7 struct solid waste disposal facilities within such county either alone
- 8 or jointly with any municipality, joint meeting or authority located
- 9 within such county, and in accordance with applicable law, rules,
- 10 regulations or orders, to operate, manage and control all or part
- 11 of such solid waste disposal facilities so purchased or constructed
- 12 and all properties pertaining thereto, and to furnish and supply
- 13 the services of its solid waste disposal facilities to any municipali-
- 14 ties within such county. No county shall furnish any of the facilities
- 15 provided by this article to any property already being furnished
- 16 like facilities by any municipality, joint meeting or authority, with-
- 17 out the express consent of such joint meeting or authority or the

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- governing body having general legislative authority in the government of such municipality;
- 20 (2) To issue general obligation bonds of the county to pay all or 21 part of the cost of such purchase, construction, improvement, ex-22 tension, enlargement or reconstruction of such facilities;
- (3) To fix and collect rates, fees, rents and other charges for the
 services and facilities furnished by any such county solid waste
 disposal facilities:

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(4) To receive and accept from the State, Federal Government

or any agency thereof grants for or in aid of the planning, pur-

- chase, construction, extension, enlargement or reconstruction, or financing of any of such facilities and to receive and accept contributions from any source of either money, property, labor, or other things of value to be held, used and applied only for the purposes for which such grants and contributions may be made;
- (5) To acquire in the name of the county by gift, purchase as 33 hereinafter provided, or by the exercise of the right of eminent 34 35 domain, such lands and rights and interests therein, within the 36 county, other than that owned by any governmental unit or political subdivision thereof without its express consent, and to acquire such 37 38 personal property, as it may deem necessary for the purchase, construction, improvement, extension, enlargement or reconstruction, 39 or for the efficient operation of any facilities purchased or con-**40** 41 structed under the provisions of this act and to hold and dispose of all real and personal property under its control; 42
- (6) To make and enter into all contracts and agreements neces-43 sary or incidental to the performance of its duties and the execu-44 45 tion of its powers under this act subject to P. L. 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1 ct seq.) and to employ such 46 consulting and other engineers, superintendents, managers, 47 **4**8 attorneys, financial or other consultants or experts and such other employees and agents as it may deem necessary in its judgment and **49** 50 to fix their compensation;
- (7) Subject to the provisions and restrictions as may be set forth 51 52 in the ordinance hereinafter mentioned authorizing or securing any bonds issued under the provisions of this act, to enter into contracts 53 54with the government of the United States or any agency or instrumentality thereof or with any other county or with any municipality, 55 private corporation, copartnership, association, or individual pro-56 **57** viding for or relating to the collection, treatment and disposal of 58 solid waste, which contracts may provide for the furnishing of solid waste disposal facilities either by or to the county, or the joint con-59 60 struction or operation of solid waste disposal facilities;

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- (8) To acquire by gift or purchase at a price to be mutually agreed upon, any of the facilities or portions thereof, provided for by this act, which shall, prior to such acquisition, have been owned by any private person, group, firm, partnership, association or corporation; provided, however, if the price for same cannot be agreed upon, the price shall be determined by an arbitration board consisting of three persons, one of whom shall be selected by the board of chosen freeholders, one shall be appointed by the private company or corporation, and the two persons so selected shall select a third member of said board; and provided, further, that in the event said board cannot agree as to the price to be paid by the said board of chosen freeholders, then the board of chosen freeholders shall exercise the right of eminent domain in the manner provided by law.
- 1 13. Section 7 of P. L. 1968, c. 249 (C. 40:66A-38) is amended to 2 read as follows:
- 7. Solid waste management authority as political subdivision; powers. Every solid waste management authority shall be a public body politic and corporate constituting a political subdivision of the State established as an instrumentality exercising public and essential governmental functions to provide for the public health and welfare and shall have perpetual succession and have the following powers:
- 10 (1) To adopt and have a common seal and to alter the same at 11 pleasure;
- 12 (2) To sue and to be sued;
- 13 (3) In the name of the solid waste management authority and 14 on its behalf, to acquire, hold, use and dispose of its service charges 15 and other revenues and other moneys;
- 16 (4) In the name of the solid waste management authority but 17 for the local unit or units, to acquire, hold, use and dispose of other 18 personal property for the purposes of the solid waste management 19 authority;
- 20 (5) In the name of the solid waste management authority but 21 for the local unit or units, to acquire by purchase, gift, condemna-22 tion or otherwise, real property and easements therein, necessary 23 or useful and convenient for the purposes of the solid waste manage-24 ment authority, and subject to mortgages, deeds of trust or other 25 liens, or otherwise, and to hold and to use the same, and to dispose 26 of property so acquired no longer necessary for the purposes of the
- 27 solid waste management authority;

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- 28 (6) To provide for and secure the payment of any bonds and the 29 rights of the holders thereof, and to purchase, hold and dispose of 30 any bonds;
- material, labor or supplies for the purpose of the solid waste management authority, and to make and perform such agreements and contracts as may be necessary or convenient in connection with

(7) To accept gifts or grants of real or personal property, money,

the procuring, acceptance or disposition of such gifts or grants;
(8) To enter on any lands or premises for the purposes of the

solid waste management authority;

- 38 (9) To make and enforce bylaws or rules and regulations for the 39 management and regulation of its business and affairs and for the 40 use, maintenance and operation of the garbage and solid wastes 41 disposal system and any other of its properties, and to amend the 42 same;
- 43 (10) To do and perform any acts and things authorized by this 44 act under, through or by means of its own officers, agents and em-45 ployees, or by contracts with any persons; and
- 46 (11) To enter into any and all contracts, execute any and all 47 instruments, and do and perform any and all acts or things neces-48 sary, convenient or desirable for the purpose of the solid waste 49 management authority or to carry out any powers expressly given
- 50 in this act subject to P. L. 1971, c. 198 "Local Public Contracts
- 51 Law'' (C. 40A:11-1 et seq.).

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- 1 14. Section 7 of P. L. 1948, c. 349 (C. 40:68A-7) is amended to 2 read as follows:
- 3 7. Every port authority shall be a public body politic and corpo-
- 4 rate constituting a political subdivision of the State established as
- 5 an instrumentality exercising public and essential governmental
- 6 functions to provide for the public welfare and shall have perpetual 7 succession and have the following powers:
- 8 (1) To adopt and have a common seal and to alter the same at 9 pleasure;
- 10 (2) To sue and to be sued;
- 11 (3) In the name of the port authority and on its behalf, to acquire,
- 12 hold, use and dispose of its service charges and other revenues and
- 13 other moneys;
- 14 (4) In the name of the port authority but for the local unit or
- 15 units, to acquire, hold, use and dispose of other personal property
- 16 for the purposes of the port authority;
- 17 (5) In the name of the port authority but for the local unit or
- 18 units, to acquire by purchase, gift, condemnation or otherwise, real

- 19 property and easements therein, necessary or useful and convenient
- 20 for the purposes of the port authority, and subject to mortgages,
- 21 deeds of trust or other liens, or otherwise and to hold and to use the
- 22 same, and to dispose of property so acquired no longer necessary
- 23 for the purposes of the port authority;
- 24 (6) To provide for and secure the payment of any bonds and the
- 25 rights of the holders thereof, and to purchase, hold and dispose of
- 26 any bonds;
- 27 (7) To accept gifts or grants of real or personal property, money,
- 28 material, labor or supplies for the purposes of the port authority,
- 29 and to make and perform such agreements and contacts as may be
- 30 necessary or convenient in connection with the procuring, accep-
- 31 tance or disposition of such gifts or grants;
- 32 (8) To enter on any lands or premises for the purposes of the
- 33 port authority;
- 34 (9) To make and enforce bylaws or rules and regulations for the
- 35 management and regulation of its business and affairs and for the
- 36 use, maintenance and operation of the port facilities and any other
- 37 of its properties, and to amend the same;
- 38 (10) To do and perform any acts and things authorized by this
- 39 act under, through or by means of its own officers, agents and em-
- 40 ployees, or by contracts with any persons; and
- 41 (11) To enter into any and all contracts, execute any and all
- 42 instruments, and do and perform any and all acts or things
- 43 necessary, convenient or desirable for the purposes of the port au-
- 44 thority or to carry out any power expressly given in this act subject
- 45 to P. L. 1971, c. 198 "Local Public Contracts Law" (C. 40A:11-1
- 46 et seq.).
- 1 15. Section 12 of P. L. 1960, c. 192 (C. 40:68A-40) is amended to
- 2 read as follows:
- 3 12. Every municipal port authority shall be a public body politic
- 4 and corporate constituting a political subdivision of the State
- 5 established as an instrumentality exercising public and essential
- 6 governmental functions to provide for the public health and welfare
- 7 and shall have perpetual succession and have the following addi-
- 8 tional powers:
- 9 (1) To adopt and have a common seal and to alter the same at
- 10 pleasure;
- 11 (2) To sue and be sued;
- 12 (3) In its own name to acquire, hold, use and dispose of its
- 13 charges and other revenues and other moneys;
- 14 (4) In its own name but for the local unit, to acquire, rent, hold,
- 15 use and dispose of other personal property for the purposes of the

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- 16 municipal port authority, and to acquire by purchase, gift, con-
- 17 demnation or otherwise, or lease as lessee, real property and ease-
- 18 ments therein, necessary or useful and convenient for the purposes
- 19 of the municipal port authority, whether subject to mortgages,
- 20 deeds of trust or other liens, or otherwise, and to hold and to use
- 21 the same, and is dispose of property so acquired no longer necessary
- 22 for the purposes of the municipal port authority;
- 23 (5) To grant by franchise, lease or otherwise, the use of any 24 project, facilities or property owned and controlled by it to any
- 25 person for such consideration and for such period or periods of time 26 and upon such other terms and conditions as it may fix and agree
- 27 upon. Any such grant may be upon condition that the user shall or
- 28 may construct or provide any buildings or structures or improve-29 ments on such project, facilities or property, or portions thereof, all
- 30 upon such terms and conditions as may be agreed upon;
- 31 (6) To provide for and secure the payment of any bonds and the 32 rights of the holders thereof, and to purchase, hold and dispose of 33 any bonds;
- 34 (7) To apply for and to accept gifts or grants of real personal 35 property, money, material, labor or supplies for the purposes of the 36 municipal port authority, from any person, county or municipality,
- 37 including the United States or any agency thereof, and to make and
- perform such agreements and contracts and to do any and all things necessary or desirable in connection with the procuring, acceptance
- 40 or disposition of such gifts or grants;
- 41 (8) To determine the exact location, type and character of and all 42 matters in connection with all or any part of the port system which
- 42 matters in connection with all or any part of the port system which 43 it is authorized to own, construct, establish, effectuate or control and
- 44 to enter on any lands, waters or premises for the purpose of making
- 45 such surveys, diagrams, maps or plans or for the purpose of making
- 46 such soundings or borings as it deems necessary or convenient;
- 47 (9) To make and enforce bylaws or rules and regulations for the
- 48 management and regulation of its business and affairs and for the 49 use, maintenance and operation of the port system and any other
- 50 of its properties, and to amend the same;
- 51 (10) To do and perform any acts and things authorized by this
- 52 act under, through or by means of its own officers, agents and em-
- 53 ployees, or by contracts with any person;
- 54 (11) To acquire, purchase, construct, lease, operate, maintain
- 55 and undertake any project and to make service charges for the use
- 56 thereof; and

- (12) To enter into any and all contracts, execute any and all instruments, and do and perform any and all acts or things neces-
- sary, convenient or desirable for the purposes of the municipal port
- authority or to carry out any power expressly given in this act
- subject to P. L. 1971, c. 198 "Local Public Contracts Law"
- $C.\ 40A:11-1\ et\ seq.).$
- 16. Section 7 of P. L. 1973, c. 376 (C. 40:37C-7) is amended to
- $\mathbf{2}$ read as follows:
- 7. No authority shall be subject to the provisions of chapters 32
- to 36, inclusive, of Title 52 of the Revised Statutes [or the "Local
- Public Contracts Law" (P. L. 1971, c. 198) (N. J. S. 40A:11-1,
- et seq.) in the exercise of any of its powers under this act.
- 17. This act shall take effect immediately.

STATEMENT

The purpose of this bill is to clarify the existing law and to restate the intention of the Legislature with regard to the impact of the Local Public Contracts Law (C. 40A:11-1 et seq.) on municipal and county authorities. Since the Local Public Contracts Law was adopted, a court has held that despite the provision of the Local Public Contracts Law to the contrary, it did not affect the powers of municipal authorities to enter into contracts in disregard of it. This bill will amend various statutes regulating authorities and subject them specifically to the Local Public Contracts Law.

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