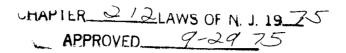
18A: 7A-1 to 33 et al. LEGISLATIVE FACT SHEET on "PUBLIC SCHOOL EDUCATION ACT OF 1975 N.J.R.S. 18A: 7A-1 to 33 et al. Amendment) LAWS OF 1975 CHAPTER 212 9/29/75 ASSEMBLY BILL By Wiley and others SENATE BILL 1516 (3rd OCR) INTRODUCED Dec. 10, 1974 (dist institute and in a constant and a constant of the second se YES NO SPONSOR'S STATEMENT NO YES ASSEMBLY COMMITTEE STATEMENT NO YES SENATE COMMITTEE STATEMENT * FISCAL NOTE to OFFICIAL COPY REPRINT (VES) NO YES NO AMENDED DURING PASSAGE HEARING 9/9/75, 9/16/75, 9/18/75 [Not yet received by State LibRARY]. NOT TRANSCRIBED. TAPE WAS (NOT TRANSCRIBED. TAPE WAS (ERASED. NO RECORD EXTANT. 4/18) **VETO** See also special vertical file on N. J. education for newspaper clippings: "N. J. -- EducaTION - FINANCE - GENERAL".

STATEMENT to Senate Bill, No. 1516 This bill seeks to meet the constitutional requirement for education, which the Sepreme Court of New Jersey has determined has not been fulfilled.

It provides for a thorough and efficient system of free public schools and a program of State aid to support it. Article I contains the legislative findings and definitions of terms used in the act. Article II states the legislative goal and guidelines for a thorough and efficient system of free public schools. It outlines a process of establishing State goals and standards, and then local goals, objectives, and standards. The third article provides for the allocation of State aid to the school districts, and amends and repeals sections of Title 18A affected by this act.

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[THIRD OFFICIAL COPY REPRINT] SENATE, No. 1516

STATE OF NEW JERSEY

INTRODUCED DECEMBER 10, 1974

By Senators WILEY, MARTINDELL, BUEHLER, DODD and DUMONT

(Without Reference)

AN ACT providing for a thorough and efficient system of free public schools, a State aid program implementing such system, revising parts of the statutory law and supplementing Title 18A of the New Jersey Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

> ARTICLE I. SHORT TITLE; LEGISLATIVE FINDINGS; DEFINITIONS

This act shall be known and may be cited as the "Public School
 Education Act of 1975."

1 2. a. The Legislature finds and declares that:

(1) The New Jersey Constitution provides that the maintenance
and support of a thorough and efficient system of free public schools
for the instruction of all the children in the State between the ages
of 5 and 18 years is a legislative responsibility;

(2) It has been determined by the Supreme Court of New Jersey
that the constitutional requirement has not been met and that action
must be taken *** Ly December 31, 1974, *** to correct any de-

8A ficiencies;

9 (3) Extensive efforts have been made by the Executive and 10 Legislative branches of State Government and others since the 11 Supreme Court's decision to determine the content of a thorough 12 and efficient system of education and how it may be assured;

(4) Because the sufficiency of education is a growing and evolving concept, the definition of a thorough and efficient system of education and the delineation of all the factors necessary to be included therein, depend upon the economic, historical, social and eultural context in which that education is delivered. The Legislature must, nevertheless, make explicit provision for the design of State and local systems by which such education is delivered, and

EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

20should, therefore, explicitly provide after 4 years from the effec-21tive date of this act for a major and comprehensive evaluation of 22both the State and local systems, and the sufficiency of education 22A provided thereby;

(5) In order to encourage citizen involvement in educational 23matters, New Jersey should provide for free public schools in a $\mathbf{24}$ 25manner which guarantees and encourages local participation consistent with the goal of a thorough and efficient system serving all of 26the children of the State; 27

(6) A thorough and efficient system of education includes local 2829 school districts in which decisions pertaining to the hiring and 30 dismissal of personnel, the curriculum of the schools, the establish-31 ment of district budgets, and other essentially local questions are 32made democratically with a maximum of citizen involvement and self-determination and are consistent with Statewide goals, guide-33 lines and standards; and 34

(7) Such a system should be in part locally funded to encourage 35 involvement of and assure the financial supervision by the residents 36 of the local unit, and in part State funded, to equalize Statewide the 37 tax effort required for a thorough and efficient system of free 38 39public schools.

b. The Legislature, therefore, hereby accepts the responsibility: **4**0 (1) To define the overall goal of a thorough and efficient system 41 of free public schools in New Jersey; 42

43 (2) To establish guidelines within which such a system shall operate; 44

(3) To delegate to appropriate State and local agencies the 45 **4**6 authority:

(a) to establish goals and objectives consistent with legisla-47 tive guidelines, and 48

(b) to define standards of performance necessary to indicate 50 achievement of the goals and objectives;

(4) To establish a funding structure which will ensure that 51 adequate financial resources shall be available to enable a system 52of free public schools to operate throughout the State; and 53

54(5) To monitor the system of free public schools and provide for corrective action when necessary to ensure adequate progress 55toward the achievement of goals and objectives. 56

3. For the purposes of this act, unless the context clearly re-1 $\mathbf{2}$ quires a different meaning:

3 "Administrative order" means a written directive ordering specific corrective action by a district which has shown insufficient 4

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5 educational progress within a reasonable period of time in meeting

6 goals and standards.

7 "Approved special class pupil" means a pupil enrolled in any
8 class for atypical pupils pursuant to chapter 46 of Title 18A of the
9 New Jersey Statutes.

10 "Approved special education services pupil" means a pupil
11 receiving specific services pursuant to chapter 46 of Title 18A of
12 the New Jersey Statutes but excluding pupils attending county
13 special services school districts.

14 "Bilingual education pupil" means a pupil enrolled in a program15 of bilingual education approved by the State board.

16 "Budgeted capital outlay" means those capital outlay expendi-17 tures that are included in the annual school budget.

18 "Categorical programs" means those programs and services
19 recognized in this act as requiring per pupil expenditures over and
20 above those applicable to regular programs, as provided in section
21 20 of this act.

"Current expense" means all expenses of the school district, as
enumerated in N. J. S. 18A:22-8, other than those required for
interest and debt redemption charges and any budgeted capital
project.

26 "Debt service" means and includes payments of principal and 27interest upon school bonds and other obligations issued to finance 28the acquisition of school sites and the acquisition, construction or reconstruction of school buildings, including furnishings, equipment 29 30 and the costs of issuance of such obligations and shall include pay-31 ments of principal and interest upon bonds heretofore issued to 32fund or refund such obligations, and upon municipal bonds and other obligations which the commissioner approves as having been 33 issued for such purposes. Debt service pursuant to the provisions 34 of P. L. 1971, c. 10 (C. 18A:58-33.6 et seq.) and P. L. 1968, c. 177 35(C. 18A:33.2 et seq.) is excluded. 36

37 "District equalized valuation per pupil" means the quotient 38 resulting from dividing the total equalized valuations in the school 39 district by the resident enrollment of the district; provided that in the determination of the equalized valuation per pupil of a county 40 vocational school the total equalized valuations in the county shall 41 be divided by the total resident enrollment in all school districts 42of the county to obtain the county vocational school equalized valua-43 44 tion per pupil.

45 "Equalized valuations" means the equalized valuation of the tax46 ing district or taxing districts as certified by the Director of the
47 Division of Taxation on October 1 of the pre-budget year.

48 With respect to regional districts and their constituent districts, 49 however, the equalized valuations as described above shall be 50 allocated among the regional and constituent districts in proportion 51 to the number of pupils in each of them.

52 "Evening school pupils" means the equated full-time resident 53 enrollment of pupils enrolled in an accredited evening high school, 54 an evening vocational high school, and in other evening schools 55 except schools offering programs for self-improvement and social 56 enrichment.

57 "Goals" means a written statement of educational aspirations
58 for learner achievement and the educational process stated in
59 general terms.

60 "Guaranteed valuation per pupil" means *[1.4]* ***[*1.43*]***
61 ***for the calculation of State support for the school year 1976-77,
62 1.3 times the State average valuation per pupil, and for all school
62A years thereafter, 1.35*** times the State average valuation per
62B pupil, rounded to the nearest thousand dollars, for the year in which
62c the calculation of aid is made ***except as modified by section 48
62D hereof***.

63 "Joint Committee on the Public Schools" means the Committee
64 created pursuant to *** P. L. 19.... c. (now pending before
65 the Legislature as Senate Bill No. 1437) *** *** P. L. 1975, c. 16
65A (C. 52:9R-1 et seq.)***.

"Local vocational pupils" means the full-time equivalent of
pupils enrolled in approved categorical vocational programs in
school districts designated as local area vocational school districts.
"Needs assessment" means a written analysis of the current
status of an educational system in terms of achieving its goals.

''Net current expense budget'' means the balance after deducting (1) State support for categorical programs pursuant to section 20 of this act, (2) the transportation amount in the current expense budget and (3) all other revenue in the current expense budget except the amount to be raised by local taxation, equalization State support, and State support for approved transportation.

''Net current expenses per pupil'' means the quotient resultingfrom dividing the net current expense budget by the resident en-rollment.

60 "Net debt service and budgeted capital outlay" means the 81 balance after deducting all revenues from the school debt service 82 and budgeted capital outlay budgets of the school district and the 83 school debt service amount included in the municipal budget, except 84 the amount to be raised by local taxation and State support. 65 "Objective" means a written statement of the intended outcome66 of a specific educational process.

67 "Pre-budget year" means the school year preceding the year in68 which the school budget will be implemented.

89 "Resident enrollment" means the number of pupils who are resi-90 dent of the district and are enrolled in day or approved evening schools on the last school day of September of the pre-budget year 91 92and are attending the public schools of the district or a school 93 district or State college demonstration school to which the district of residence pays tuition; provided that a district shall count 94 95pupils regularly attending both the schools of the district and of a 96 county vocational school in the same county on an equated full-time basis. 97

98 "Standards" means the process and stated levels of proficiency
98A used in determining the extent to which goals and objectives are
98B being met.

99 ****'State average net current expense budget per pupil' means
99A the quotient resulting from dividing the total net current expense
99B budget of all districts in the State by the total resident enrollment
100 in the State.***

101 "State average valuation per pupil" means the quotient result-102 ing from dividing the total equalized valuations in the State as 103 certified by the Director of the Division of Taxation on October 1 104 by the total resident enrollment in the State. In the event that the 105 equalized table certified by the Director of the Division of Taxation 106 shall be revised by the Division of Tax Appeals on or before 107 January 30 of the next succeeding year, such revised valuation shall 108 be used in any recomputation of aid for an individual district filing 109 such appeal but will have no effect upon the State average valua-110 tion per pupil.

111 "State compensatory education pupil" means a pupil who is en-112 rolled in preventive and remedial programs, approved by the State 113 board, supplemental to the regular programs and designed to assist 114 pupils who have academic, social, economic or environmental needs 115 that prevent them from succeeding in regular school programs.

****'State support limit'' means the sixty-fifth percentile net out current expense budget per pupil for the prebudget year when all like district figures are ranked from low to high. The State support limit shall be calculated and applied separately for (a) limited purpose regional districts offering grades 9 through 12, (b) limited purpose regional districts offering grades 7 through 12, provided, like however, that the figure used for such districts shall be not less

123 than 90% of the sixty-fifth percentile for limited purpose regional 124 districts offering grades 9 through 12, (c) constituent districts of 125 limited purpose regional districts offering grades 9 through 12, 126 (d) constituent districts of limited purpose regional districts offer-127 ing grades 7 through 12, provided, however, that the figure used 128 for such districts shall be not less than 90% of the sixty-fifth per-129 centile for constituent districts of limited purpose regional dis-130 tricts offering grades 9 through 12, and (e) all other districts.***

ARTICLE II. GOALS, STANDARDS AND GUIDELINES; PROCEDURES OF EVALUATION; ENFORCEMENT

4. The goal of a thorough and efficient system of free public
 schools shall be to provide to all children in New Jersey, regardless
 of socioeconomic status or geographic location, the educational
 opportunity which will prepare them to function politically,
 economically and socially in a democratic society.

5. A thorough and efficient system of free public schools shall
include the following major elements, which shall serve as guidelines for the achievement of the legislative goal and the implementation of this act:

a. Establishment of educational goals at both the State and locallevels;

b. Encouragement of public involvement in the establishment ofeducational goals;

9 c. Instruction intended to produce the attainment of reasonable 10 levels of proficiency in the basic communications and computa-11 tional skills;

d. A breadth of program offerings designed to develop the in-dividual talents and abilities of pupils;

e. Programs and supportive services for all pupils especially
those who are educationally disadvantaged or who have special
educational needs;

17 f. Adequately equipped, sanitary and secure physical facilities18 and adequate materials and supplies;

19 g. Qualified instructional and other personnel;

20 h. Efficient administrative procedures;

21 i. An adequate State program of research and development; and

j. Evaluation and monitoring programs at both the State and local levels.

6. The State board, after consultation with the commissioner
 and review by the Joint Committee on the Public Schools shall (a)
 establish goals and standards which shall be applicable to all public

4 schools in the State, and which shall be consistent with the goals

and guidelines established pursuant to sections 4 and 5 of this act,
and (b) make rules concerning procedures for the establishment of
particular educational goals, objectives and standards by local
boards of education.

7. Each local board of education shall establish particular educa tional goals, objectives and standards pursuant to rules prescribed
 by the State board.

8. The State board after consultation with the commissioner and 1 review by the Joint Committee on the Public Schools shall, from $\mathbf{2}$ 3 time to time, but at least once every 5 years, review and update the 4 State goals and standards established pursuant to this act. In reviewing and updating these goals and standards, the State board 5 shall consult with, and be assisted by, (a) the Commissioner of 6 Labor and Industry who, in consultation with employer and em-7ployee groups, shall report annually to the State board projecting 8 9 labor needs and describing employment qualifications in New Jersey, (b) the Chancellor of Higher Education who, in consulta-10 tion with the institutions of higher education in the State, shall 11 report annually to the State board on entry requirements and 12anticipated enrollment levels, (c) the Commissioner of Health who 13shall report annually to the State board on the current and pro-14 jected health needs in New Jersey, (d) the Commissioner of In-15stitutions and Agencies who shall report annually to the State 16 board on the education of pupils under the jurisdiction of the de-17 partment, and (e) such other employees and officers of the State 18 as may be able to assist the State board in its activities pursuant to 19 this section. 20

9. The commissioner, in cooperation with local school districts, 1 shall from time to time, but at least once every 5 years, direct a $\mathbf{2}$ comprehensive needs assessment program of all pupils in the State 3 4 in light of State goals and standards, and shall make the results of the needs assessment program available to local school districts, 5 which districts shall review and update their particular educational 6 goals, objectives and standards to meet those needs. All such 7 results shall be made public. 8

1 10. For the purpose of evaluating the thoroughness and efficiency 2 of all the public schools of the State, the commissioner, with the 3 approval of the State board and after review by the Joint Com-4 mittee on the Public Schools, shall develop and administer a 5 uniform, Statewide system for evaluating the performance of each 6 school. Such a system shall be based in part on annual testing for 7 achievement in basic skill areas, and in part on such other means

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8 as the commissioner deems proper in order to (a) determine pupil
9 status and needs, (b) ensure pupil progress, and (c) assess the
10 degree to which the educational objectives have been achieved.

1 11. Each school district shall make an annual report of its prog-

2 ress in conforming to the goals, objectives and standards developed

3 pursuant to this act. Each district's annual report shall include 4 but not be limited to:

5 a. Demographic data related to each school;

b. Results of assessment programs, including Statewide anddistrict testing conducted at each school;

8 c. Information on each school's fiscal operation, including the9 budget of each school;

d. Results of each school's effectiveness in achieving State,
district and school goals and objectives applicable to the pupils;

12 e. Plans and programs for professional improvement;

f. Plans to carry out innovative or experimental educational pro-grams designed to improve the quality of education; and

g. Recommendations for school improvements during the ensu-ing year.

h. Additionally, the State Board of Education may from time to
time require each district to submit a facilities survey, including
current use practices and projected capital project needs, but not
more frequently than once every 2 years.

The district reports shall be submitted to the commissioner by 2122July 1 of each year and he shall make them the basis for an annual report to the Governor and the Legislature, describing the condi-23tion of education in New Jersey, the efforts of New Jersey schools $\mathbf{24}$ 25in meeting the standards of a thorough and efficient education, the 26steps underway to correct deficiencies in school performance, and the progress of New Jersey schools in comparison to other state 27education systems in the United States. 28

12. In addition to the annual reports required by section 11 of 1 this act, the State board shall, 4 years after the effective date of $\mathbf{2}$ this act, make a comprehensive report to the Governor and the 3 Legislature assessing the effectiveness of this act in producing a 4 thorough and efficient system of free public schools. The report 5shall include an account of the progress of each local school district 6 in meeting the goals, objectives and standards prescribed under 7 sections 6 and 7 of this act, identify those districts and schools 8 which fail to meet them, and make recommendations, if necessary, 9 for hastening the elimination of any deficiencies. 10

1 13. Thereafter, the Governor shall deliver a biennial message to 2 the Legislature on the progress of New Jersey's schools in provid3 ing a thorough and efficient education and recommending legisla-

4 tive action, if appropriate.

1 14. The commissioner shall review the results of the evaluations $\mathbf{2}$ conducted and reports submitted pursuant to sections 10 and 11 of 3 this act. If the commissioner shall find that a school or a school 4 district has failed to show sufficient progress toward the goals, guidelines, objectives and standards established in and pursuant 5 6 to this act, he shall advise the local board of education of such 7 determination, and shall direct that a remedial plan be prepared 8 and submitted to him for approval. If the commissioner approves 9 the plan, he shall assure its implementation in a timely and effective manner. If the commissioner finds that the remedial plan prepared 10 11 by the local board of education is insufficient, he shall order the 12local board to show cause why the corrective actions provided in 13section 15 of this act should not be utilized. The hearing upon said 14 order to show cause shall be conducted in the manner prescribed by subdivision B of article 2 of chapter 6 of Title 18A of the New 15 16 Jersey Statutes.

1 15. If, after a plenary hearing, the commissioner determines that 2 it is necessary to take corrective action, he shall have the power to 3 order necessary budgetary changes within the school district, to order in-service training programs for teachers and other school 4 personnel, or both. If he determines that such corrective actions 5 6 are insufficient, he shall have the power to recommend to the State 7 board that it take appropriate action. The State board, on determining that the school district is not providing a thorough and 8 9 efficient education, notwithstanding any other provision of law to 10 the contrary, shall have the power to issue an administrative order 11 specifying a remedial plan to the local board of education, which plan may include budgetary changes or other measures the State 12 board determines to be appropriate. Nothing herein shall limit 13the right of any party to appeal the administrative order to the 14 Superior Court. 15

1 16. Should the local board of education fail or refuse to comply 2 with an administrative order issued pursuant to section 15 of this 3 act, the State board shall apply to the Superior Court by a pro-4 ceeding in lieu of prerogative writ for an order directing the local 5 school board to comply with such administrative order.

ARTICLE III. STATE SCHOOL AID

1 17. Annually, on or before October 5, the secretary of the board 2 of education, with the approval of the superintendent of schools, 3 or if there be no superintendent of schools, with the approval of 4 the county superintendent of schools, shall file with the commis5 sioner a report stating the number of pupils enrolled by grade and 6 the number of these pupils in approved programs of (a) special 7 education classes, (b) compensatory education, (c) bilingual educa-8 tion and (d) local vocational education on the last school day of 9 September. In addition, districts shall file annual reports pro-10 viding such information as the commissioner may require for pupils 11 receiving special education services.

18. Equalization support for current expenses of all school
 districts shall be paid in accordance with the following calculations:
 a. Divide the district equalized valuation per pupil by the
 guaranteed valuation per pupil and subtract the quotient from
 1.0000 to obtain the district's State support ratio.

6 b. Multiply the district's State support ratio by the smaller of 7 (1) the net current expense budget for the prebudget year or (2) the product of the resident enrollment *** [and the Statewide sixty-8 9 fifth percentile net current expense budget per pupil for the pre-budget year when all district figures are ranked from low to high. The 10 amount obtained is the current expense equalization support. If the 11 State support ratio is zero or less than zero, no support shall be 12 paid. The Statewide sixty-fifth percentile shall be calculated and 13 applied separately for (a) limited purpose regional districts offer-14 ing grades 9 through 12, (b) limited purpose regional districts 15 offering grades 7 through 12, provided, however, that the figure 16 used for such districts shall be not less than 90% of the sixty-fifth 17 18 percentile for limited purpose regional districts offering grades 9 through 12, (c) constituent districts of limited purpose regional 19 districts offering grades 9 through 12, (d) constituent districts of 20limited purpose regional districts offering grades 7 through 12, 21 22provided, however, that the figure used for such districts shall be 23not less than 90% of the sixty-fifth percentile for constituent districts of limited purpose regional districts offering grades 9 24 through 12, and (e) all other districts]*** *** and the State support 25limit. The amount obtained is the current expense equalization 2627 support.

c. Notwithstanding any other provision of this section, no district shall receive less in current expense equalization support
than 10% of the State support limit.***

1 19. State support for debt service and budgeted capital outlay 2 shall equal the total of the net debt service and budgeted capital 3 outlay budgets for the pre-budget year multiplied by the district's 4 current expense State support ratio obtained in section 18 of this 5 act. If the product is less than zero, no support shall be paid. 6 Budgeted capital outlay used for the calculation of State support 7 shall be the smaller of (1) the budgeted capital outlay for the
8 pre-budget year, or (2) 1½% of the sum of the current expense and
9 budgeted capital outlay for the pre-budget year.

1 20. In addition to the equalization support authorized in section

2 $\,$ 18 of this act, categorical program support for 1975-76 and 1976-77 $\,$

3 shall be paid in accordance with the following calculations:

a. The number of categorical aid units shall be determined by
adding the products obtained by multiplying the pupils in each
category by the following additional cost factors:

	Special Education Classes	Additional Cost Factors	
7	Educable	0.53	
8	Trainable	0.95	
9	Orthopedically handicapped	1.27	
10	Neurogically impaired	1.06	
11	Perceptually impaired	0.85	
12	Visually handicapped	1.91	
13	Auditorially handicapped	1.38	
14	Communication handicapped	1.06	
15	Emotionally disturbed	1.27	
16	Socially maladjusted	0.95	
17	Chronically ill	0.85	
18	Multiply handicapped	1.27	
	Other Classes and Services	Additional Cost Factors	
19	Approved private school tuition	1.0 plus the additional	
20		cost factor of the handi-	
21		cap	
22	Supplementary and speech instruction	0.09 based on the num-	
23		ber of pupils actually	
24		receiving such instruc-	
25		tion in the prior school	
26		year	
27	Bilingual education	0.16	
28	State compensatory education	0.11	
29	Approved local vocational education	0.53	
30	b. The number of categorical aid units for home instruction shall		

CATEGORICAL PROGRAMS

b. The number of categorical aid units for home instruction shall
be determined by multiplying the number of hours of instruction
actually provided in the prior school year by 0.006.

c. For the purposes of this section, aid shall be paid to districts
in which the pupils reside except in the case of home, supplementary or speech instruction where aid shall be paid to the district
providing the service. No tuition may be charged for such home,

37 supplementary or speech instruction for costs covered by State38 support as provided in this section.

d. Categorical program ***support*** shall equal the number
of units of additional cost multiplied by the State average net
current expense budget per pupil for the prebudget year.

21. On or before April 1, *** [1976] *** *** 1977***, and on or 1 $\mathbf{2}$ before April 1 of each subsequent year, the Governor, after con-3 sultation with the Department of Education, shall recommend to 4 the Legislature any revision in the schedule of additional cost factors which is deemed proper, together with appropriate supporting $\mathbf{5}$ information, and such revised additional cost factors shall be 6 7 deemed approved for the fiscal year beginning 1 year from the 8 subsequent July 1 at the end of 60 calendar days after the date on 9 which they are transmitted to the Senate and General Assembly, 10 or if the Legislature is not in session on the sixtieth day, then on 11 the next succeeding day on which it shall be meeting in the course 12of a regular or special session, unless between the date of transmittal and the end of the above period, the Legislature passes a 13concurrent resolution stating that the Legislature does not favor 14 15the revised schedule of additional cost factors, in which case the additional cost factors then in effect shall continue in effect. 16

22. There is hereby established a compensatory education re-1 search and development fund. For the *** [1975-76] *** ***1976- $\mathbf{2}$ 3 77*** fiscal year and annually thereafter, there shall be appropriated to the fund an amount equal to 3% of the amount calculated 4 for State aid for compensatory education pursuant to section 20 5 of this act. The fund shall be used to support pilot and demonstra-6 $\mathbf{7}$ tion projects which are designed to improve the education of com-8 pensatory education pupils.

1 23. The commissioner is authorized to make grants to school 2 districts for the establishment of pilot and demonstration projects 3 for compensatory education pupils, to provide for the establish-4 ment of appropriate evaluation procedures, and take any other 5 action necessary to insure the implementation of such projects.

1 24. State support for county vocational school districts shall be 2 paid in accordance with the following calculations:

a. Divide the county equalized valuations per pupil by the guaranteed valuation per pupil and subtract the quotient from 1.0000
to obtain the county vocational school's State support ratio.

b. Multiply the State support ratio by the smaller of (1) the
net current expense budget for the prebudget year or (2) the
product of the resident enrollment multiplied by 175% of the State-

9 wide sixty-fifth percentile net current budget per pupil for the 10 prebudget year when all district figures are ranked from low to 11 high. The amount obtained is the current expense equalization 12 support. If the State support ratio is zero or less than zero, no 13 support shall be paid.

c. Debt service and budgeted capital outlay support for county
vocational schools shall be calculated in accordance with section 19
of this act.

1 25. A district which has a net current expense budget per pupil $\mathbf{2}$ in the prebudget year of less than the State average net current 3 expense budget per pupil may increase its net current expense budget per pupil in the following year by no more than an amount 4 found by multiplying *** three-fourths of *** the latest annual per-5 6 centage increase in the total State equalized valuation by the State 7 average net current expense budget per pupil for the prebudget 8 year, and multiplying the product by the quotient resulting from dividing the State average net current expense budget per pupil 9 10 by the school district net current expense budget per pupil for the prebudget year; provided, however, that in no event shall the figure 11 used for the latest annual percentage increase in the total State 12equalized valuation be less than the average of such percentage in-13 creases for the latest 3 years. Any other district may increase its 14 net current expense budget per pupil by no more than an amount 15found by multiplying *** three-fourths of *** the latest annual per-16centage increase in the total State equalized valuation by the school 17 district's net current expense budget per pupil for the prebudget 18year, and multiplying the product by the quotient resulting from 19 dividing the State average net current expense budget per pupil 20by the school district net current expense budget per pupil for the 21prebudget year. For the purpose of these calculations, the enroll-2222A ment of a district shall be assumed to remain constant between 22B the prebudget year and the year during which the budget will be 22c implemented.

Annually, on or before November 15, the commissioner shall certify to each local board of education the amount by which the school district may increase its budget for the next year without exceeding the permissible rate of increase.

The commissioner may approve the request of a local board of education for a greater increase, having judged that (1) a reallocation of resources or any other action taken within the permissible level of spending would be insufficient to meet the goals, objectives and standards established pursuant to this act, or (2) an increased enrollment may reasonably be anticipated in the district.

26. The amounts payable to each school district pursuant to 1 $\mathbf{2}$ *** the *** *** this *** act shall be paid by the State Treasurer upon the certification of the commissioner and warrant of the Di-3 rector of Budget and Accounting. Ten percent of the appropriation 4 5 for current expense equalization and categorical program support shall be paid on the first of each month from September through 6 June. If a local board of education requires funds prior to the first 7 8 payment, the board shall file a written request with the Commissioner of Education stating the need for such funds. The commis-9 sioner shall review each request and forward those for which need 10has been demonstrated to the appropriate officials for payment. 11

12 Debt service funds shall be paid as required to meet due dates 13 for payment of principal and interest, and budgeted capital outlay 14 funds shall be paid as requested by the local district.

Each school district shall file an annual written request for debt 15 service and budgeted capital outlay payments to the commissioner 16 30 days prior to the beginning of the fiscal year for which the 17 appropriation is made. Such request shall include the amount of 18 interest bearing school debt, if any, of the municipality or district 19 then remaining unpaid, together with the rate of interest payable $\mathbf{20}$ 21thereon, the date or dates on which the bonds or other evidences of indebtedness were issued, and the date or dates upon which they 22fall due. In the case of Type I school districts, the board secretary $\mathbf{23}$ shall secure such schedule of outstanding obligations from the $\mathbf{24}$ clerk of the municipality. 25

1 27. On or before November 1 of each year, the commissioner shall 2 determine the amount necessary to be appropriated by the State to 3 carry out the provisions of this act for the succeeding school year 4 and shall determine for local budget purposes the amounts payable 5 to each of the counties and districts under this act for such succeed-6 ing year.

28. Annually, on or before December 1, local boards of education shall submit to the commissioner a copy of their proposed budgets for the next school year. The commissioner shall review each item of appropriation within the current expense and budgeted capital outlay budgets and shall determine the adequacy of the budgets with regard to the annual reports submitted pursuant to section 11 of this act.

1 29. N. J. S. 18A:13-23 is amended to read as follows:

18A:13-23. The annual or special appropriations for regional
districts, [exclusive of] *including* the amounts to be raised for
interest upon, and the redemption of, bonds payable by the district,

5 shall be apportioned among the municipalities included within the

6 regional district **L**as follows:

a. In regional districts in which apportionment on the basis of
the number of pupils enrolled on the last school day of September
of the current school year is in effect, such apportionment shall be
made upon said basis;

b. In all other regional districts] upon the basis of the [apportionment valuations, as defined in R. S. 54:4-49 of the constituent districts] portion of each municipality's equalized valuation allocated to the regional district, calculated as described in the finition of equalized valuation in section 3 of this 1974 amendatory and supplementary act.

1 30. N. J. S. 18A:13-24 is amended to read as follows:

18A:13-24. The amounts to be raised for annual or special appropriations and for interest upon, and the redemption of, bonds
for regional districts shall be certified by the regional board of
education to, and shall be apportioned among the municipalities
included within the regional district as follows:

a. When the regional district is located wholly within one county,
said amounts shall be certified to the county board of taxation of
the county and shall be apportioned by it among such municipalities
in the manner, and upon the basis, prescribed in this article; or

b. When the regional district is located in more than one county, 11 said amount shall be certified to the county board of taxation of the 12county [, in which the largest aggregate apportionment valuations $\mathbf{13}$ $\mathbf{14}$ as established by the last published county abstract of ratables in the regional district are found in which the largest number of 15regional district pupils are resident, and said amounts shall be ap-16 portioned by said county board of taxation, among such municipal-17 ities in the manner, and upon the basis, prescribed in this article. 18

The apportionment valuations of each municipality included in 19 the regional district as defined in R. S. 54:4-49 of each constituent 20district shall be certified to said county board of taxation by the 21county boards of taxation of the county in which such constituent 22district is located and the apportionments so made shall be certified $\mathbf{23}$ to each of the other county boards of taxation by the county board $\mathbf{24}$ making the same.] The share of the amount to be raised by taxa-25tion in each municipality included in a regional district shall be 26certified to the appropriate county board of taxation by the Com-27missioner of Education. 28

29 The amounts [thus] apportioned to each such included munici-30 pality shall be assessed, levied and collected in the same manner and at the same time as other school taxes are assessed, levied and
collected therein and shall be paid upon requisition as in other
Type II school districts.

1 ****31. N. J. S. 18A:23-2 is amended to read as follows:

 $\mathbf{2}$ 18A:23-2. Each annual audit shall include an audit of the books, 3 accounts and moneys, and a verification of all cash and bank balances, of the board and of any officer or employee thereof and of 4 $\mathbf{5}$ moneys derived from athletic events or the activities of any organi-6 zation of public school pupils conducted under the auspices of the 7 board, from the date of the last annual audit to the date of the 8 audit in question. Such audit shall also include a determination of 9 the extent to which the school board has used contracts entered 10 into by the State Division of Purchase and Property pursuant to P. L. 1969, c. 104 (C. 52:25-16.1 et seq.) in the purchase of materials, 11 12supplies or equipment for the school district.

1 32. N. J. S. 18A:23-3 is amended to read as follows:

 $\mathbf{2}$ 18A:23-3. The report of each annual audit shall be filed, by the 3 public school accountant making the same, with his recommendations with the board of education of the district, and such account-4 ant shall within 5 days thereafter file two duplicate copies thereof 5 certified under his signature in the office of the commissioner. The 6 7 commissioner annually shall publish a summary of such recommendations as made for each school district and the steps which 8 have been taken in each district for their implementation.*** 9

1 *****[**31.**]***** ****33.**** N. J. S. 18A :39-15 is amended to read as 1A follows:

 $\mathbf{2}$ 18A:39-15. If the county superintendent of the county in which the districts are situate shall approve the necessity, the cost, and 3 the method of providing such joint transportation and the agree-4 ment whereby the same is to be provided, each such board of $\mathbf{5}$ education providing joint transportation shall be entitled to State 6 7 aid in an amount equal to [75%] 100% of its proportionate share of the cost of such transportation pursuant to the terms of such 8 9 agreement.

1 *** [32.] *** *** 34.*** N. J. S. 18A:46-23 is amended to read as 1A follows:

18A:46-23. The board of education shall furnish daily transportation within the State to all children found under this chapter to be handicapped who shall qualify therefor pursuant to law and it shall furnish such transportation for a lesser distance also to any handicapped child, if it finds upon the advice of the examiner, his handicap to be such as to make such transportation necessary or advisable. 9 The school district shall be entitled to State aid for such daily 10 transportation in the amount of [75%] 100% of the cost to the 11 district of furnishing such transportation to a program approved 12 under this chapter in New Jersey when the necessity for such 13 transportation and the cost and method thereof have been ap-14 proved by the county superintendent of the county in which the 15 district paying the cost of such transportation is situated.

1 ******[**33.**]***** ****35.*** N. J. S. 18A:58-7 is amended to read as 1A follows:

18A:58-7. Each district shall also be paid [75%] 100% of the $\mathbf{2}$ 3 cost to the district of transportation of pupils to a school when the necessity for such transportation and the cost and method 4 5 thereof have been approved by the county superintendent of the county in which the district paying the cost of such transportation 6 is situate. Such aid shall be paid for elementary pupils who live 7 beyond 2 miles from their school of attendance and secondary 8 pupils who live beyond 21/2 miles from their school of attendance. 9 *** [34.] *** *** 36.*** N. J. S. 18A:58-25 is amended to read 1 1A as follows:

2 18A:58-25. The State Treasurer shall [establish] maintain a 3 school building aid capital reserve fund for each school district 4 having funds on deposit as of the effective date of this act. [The 5 State Treasurer, upon certification of the commissioner and 6 warrant of the Director of the Division of Budget and Accounting, 7 shall:

8 (1) If the Commissioner of Education and the Director of the 9 Division of Local Finance have certified that any school district 10 or municipality is unable to pay the principal or interest of any 11 bonds hereafter issued for school purposes, apply the amount of 12 the building aid allowance to the payment of interest and principal 13 on such bonds as hereinafter set forth;

(2) Pay to each school district the amount of its building aid allowance less any amount thereof which may have been applied to the payment of bonds under subsection (1) hereof and less its net appropriation to its capital reserve fund, at the times and in the manner hereinafter provided; and

(3) Credit to the capital reserve fund of each district the remainder of the building aid allowance not so required to be paid, together with an additional amount to be withheld from any State aid moneys otherwise due the district, sufficient to make the total capital reserve appropriated by the district.]

24 The Director of the Division of Investment shall invest and

reinvest such capital reserve funds in the same manner and subject to the same requirements as are prescribed for the investment of State funds generally. Income received upon the investment of the capital reserve funds shall be credited pro rata to the capital reserve funds of the respective school districts, semiannually on November 1 and May 1.

In the event that a school district or municipality anticipates that 31 it will be unable to meet the payment of principal or interest of 32any bonds hereafter issued for school purposes, it shall certify 33 such inability to the Commissioner of Education and the Director 34 of the Division of Local [Finance] Government Services at least 35 10 days prior to the date such payment is due. The State Treasurer, 36 upon certification of such inability by said commissioner and 37 director or, in the event any such district or municipality fails to 38certify its anticipated inability to meet any such payments, upon 39 notice and verification of such inability, shall withhold from the 40 sums then or thereafter available to said district as State building 41 aid a sum sufficient to pay the principal of and interest on such 42 43 bonds. The State Treasurer shall pay ratably to the claimant holders of such bonds, or their agent, first the interest and then 44 the principal due and owing to them by the school district or 45 municipality, as the case may be, up to the amount of the building **4**6 aid allowance then or thereafter available to such district or 47 48 municipality.

1 *** [35.] *** **** 37. *** N. J. S. 18A:58-26 is amended to read 1A as follows:

 $\mathbf{2}$ 18A:58-26. A school district may on November 1 or May 1 in 3 any school year draw against its capital reserve fund, up to the amount of the balance therein, to the extent that such withdrawal 4 is anticipated as a revenue in the school budget for the then current 5 school year or it may be applied to a capital purpose authorized 6 by ordinance or by vote of the electors of the school district [; 7 provided, that such budget anticipation and withdrawal may not 8 be greater than the amount by which capital outlay and debt service 9 10 in such year exceed the State school building aid applicable 11 thereto]. Such withdrawal shall be paid by the State Treasurer 12to the board of education upon application duly made to the commissioner and upon his certification and the warrant of the Director 13 14 of the Division of Budget and Accounting.

1 *** [36.] *** *** 38.*** R. S. 54:4-49 is amended to read as fol-1A lows:

2 54:4-49. (a) Except as to any State tax at a fixed rate provided

for in sections 54:4-50 and 54:4-51 of this Title, each county board 3 4 of taxation, after having received the tax lists and duplicates of the assessors and having revised and corrected the same and having $\mathbf{5}$ 6 equalized the aggregate valuations of all the real property in the 7 respective taxing districts, as required by R. S. 54:3-17 to 54:3-19, 8 shall, after making adjustments for the debits and credits herein-9 after mentioned, apportion the amount to be raised in the respec-10tive taxing districts for State, State school, county and free county library purposes and for purposes of [regional and] consolidated 11 12school districts and school districts comprising two or more taxing 13 districts, on the basis of the total valuation so ascertained for each taxing district. The total valuation for each taxing district, so 1415ascertained, shall be known as the "apportionment valuation."

16 (b) The amount to be apportioned among the respective taxing districts shall be the amount to be raised for the purposes specified 17 in subsection (a), plus or minus the difference between the total 18 debits and total credits of the taxing districts affected, determined 19 20as provided in subsection (c). The net amounts respectively to $\mathbf{21}$ be raised, after making allowance to the affected districts for the 22debits and credits, shall be equivalent to the amount required for 23each of the purposes specified in subsection (a).

(c) The net debit or credit of each taxing district shall be the $\mathbf{24}$ 25amount by which the taxing district has overpaid or underpaid its share of the specific tax or taxes for the purposes specified in $\mathbf{26}$ 27subsection (a) for the preceding year or years because of increases or decreases in the amount of the assessments of the district sub-28sequent to the apportionment in the preceding year or years by 29 reason of final judgments on appeals, complaints and applications, 30 the correction of clerical errors under R. S. 54:4-53 and the 31 allowance of additional veterans' exemptions or deductions during 32the prior tax year by the collector pursuant to law. When an 33assessment has been reduced or added to, or increased, on appeal, 34 complaint or other application, and the judgment on that appeal, 35 complaint or other application has been further appealed, no deduc-36 tion or increase as herein provided for shall be made with respect 37 to the appealed assessment until the further appeal has been finally 38 determined. 39

(d) So that there shall be uniformity of application and treatment under this section in all of the counties, the Director, Division
of Taxation, shall issue regulations for the guidance of the county
boards of taxation in the determination of the apportionment
valuations, the amounts to be apportioned and the amounts of the
debits and credits.

19

1 *** [37.] *** *** 39.*** N. J. S. 18A:46-9 is amended to read as 1A follows:

18A:46-9. Each child classified pursuant to section 18A:46-8 as
mentally retarded shall be similarly further identified, examined
and classified into one of the following subcategories:

5 a. Educable mentally retarded children, who are those who may 6 be expected to succeed with a minimum of supervision in homes and 7 schools and community life and are characterized particularly by 8 reasonable expectation that at maturity they will be capable of 9 vocational and social independence in competitive environment;

b. Trainable mentally retarded children, who are so [severely]
retarded that they cannot be classified as educable but are,
notwithstanding, potentially capable of self-help, of communicating
satisfactorily, or participating in groups, of directing their
behavior so as not to be dangerous to themselves or others and of
achieving with training some degree of personal independence and
social and economic usefulness within sheltered environments;

c. Children eligible for day training, who are those so severely
mentally retarded as to be [neither educable nor trainable]
incapable of giving evidence of understanding and responding in a
positive manner to simple directions expressed in the child's primary mode of communication and who cannot in some manner
express basic wants and needs.

1 ******[**38.**]***** *****40*.*** N. J. S. 18A:46-13 is amended to read as 1A follows:

 $\mathbf{2}$ 18A:46-13. It shall be the duty of each board of education to provide suitable facilities and programs of education for all the 3 children who are classified as handicapped under this chapter 4 except those so mentally retarded as to be neither educable or 5 trainable.] eligible for day training pursuant to N. J. S. 18A:46-9. 6 The absence or unavailability of a special class facility in any dis- $\mathbf{7}$ trict shall not be construed as relieving a board of education of the 8 responsibility for providing education for any child who qualifies 9 under this chapter. 10

A board of education is not required to provide any further 11 educational program for children who have been admitted to the 12Marie H. Katzenbach School for the Deaf but shall be required to 13furnish necessary daily transportation Monday through Friday 14 to and from the school for nonboarding pupils when such trans-15 portation is approved by the county superintendent of schools in 16 accordance with such rules and regulations as the State board shall 17 promulgate for such transportation. Any special education facility 18 or program authorized and provided for a child attaining age 20 19

20 during a school year shall be continued for the remainder of that21 school year.

1 **** [39.] *** **** 41.*** N. J. S. 18A:46-17 is amended to read as 1A follows:

18A:46-17. The superintendent of schools, or the principal of a school in a district where there is no superintendent, may, upon the advice of the psychological examiner or examiners administering classification procedures required by this chapter, refuse to admit, or, having admitted, exclude, any child whose mental retardation is so severe that he has been diagnosed and classified as [not trainable] eligible for day training under this chapter.

9 Any child so refused admission or excluded shall be reexamined, 10 upon the request of the parent or other person having custody and 11 control of the child, after a period of 1 year shall have elapsed from 12 the date of the last previous examination.

1 *** **[**40.**]***** **** 42.*** N. J. S. 18A:46–18 is amended to read as 1A follows:

 $\mathbf{2}$ 18A:46-18. The superintendent of schools or the principal of 3 each school, as the case may be, shall forthwith report to the secre-4 tary of the board of education of the district the names of all children who have been refused admission or have been excluded 5 under this chapter, and the names and addresses of their parents 6 or persons having custody and control of them. Such refusal of 7 admission or exclusion shall continue unless and until set aside by 8 action of the board of education or lifted as a result of a reexamina-9 10 tion. The superintendent or principal, as the case may be, shall report the names of any other mentally retarded children in the 11 12district known to him who are not in a private school or in a residential institution and who are considered to be [uneducable 1314-15 or untrainable] eligible for day training.

The secretary of the board of education, after the meeting of 16 the board next following the meeting at which the names of the 17 children not admitted or excluded are reported, shall report the 18 names and addresses to the county superintendent of schools of 19 the county in which the district is situate. The county super-20 intendent shall furnish a list of such names and addresses to the 21commissioner, who shall, in turn, transmit copies of all such lists 22to the Commissioner of Institutions and Agencies. Such list shall 23not be made public, but shall be open to the inspection of such $\mathbf{24}$ public and private agencies, only, as have a legitimate interest in it 25and then only to the extent so necessary[; nor, shall the presence 26of any such name on such list necessarily constitute eligibility for 27

admission to any of the institutions under the control of the Depart-ment of Institutions and Agencies].

1 *****[**41.**]***** ****43.*** (New section) It shall be the duty of 2 the State board in concert with the Department of Institutions and 3 Agencies to provide suitable facilities and programs for all the 4 children who are classified as eligible for day training.

1 *****[**42.**]***** ****44.*** N. J. S. 18A:4-24 is amended to read as 1A follows:

 $\mathbf{2}$ 18A:4-24. The commissioner shall, by direction or with the approval] pursuant to rules and regulations of the State board, 3 [whenever it is deemed to be advisable so to do,] inquire into and 4 ascertain the thoroughness and efficiency of operation of any of 5 the schools of the public school system of the State and of any 6 grades therein by such means [, tests and examinations] as to him 7 seem proper, and he shall report to the State board the results of 8 such inquiries and such other information with regard thereto as 9 the State board may require or as he shall deem proper, but nothing 10 11 in this section shall affect the right of each district to prescribe its own rules for promotion. $\mathbf{12}$

1 *** **[**43.**]** *** *** 45.*** N. J. S. 18A:58-11 is amended to read 1A as follows:

 $\mathbf{2}$ 18A:58-11. There shall be appropriated annually the sum of 3 [\$350,000.00] \$500,000.00 to be distributed by the commissioner, upon the approval of the State board, to meet unforeseeable con-4 ditions, including substantial increases in enrollments, in any school 5 district. The amount of such emergency aid shall be payable by 6 7 the State Treasurer upon the certificate of the commissioner and the warrant of the Director of the Division of Budget and 8 9 Accounting.

[44.] ****46.*** (New section) Nothing in this act shall
 be construed to deny the State board, commissioner or local boards
 of education powers granted to them elsewhere in Title 18A of the
 New Jersey Statutes, except as expressly provided herein.

[45.] ****47.*** (New section) The State Board of Education shall promulgate rules and adopt policies, subject to the ''Administrative Procedure Act.'' P. L. 1968, c. 410 (C. 52:14B-1 et seq.), make all determinations and exercise such powers of visitation as are necessary for the proper administration of this act.

***【46. New section) The Joint Committee on the Public Schools
shall consider and recommend to the Legislature such other steps
as may be appropriate following the enactment of this act.】***

1 ****48. Beginning in 1976, the Joint Committee on the Public

 $\mathbf{2}$ Schools, by October 15 of each year, shall recommend to the Legis-3 lature for enactment any changes in the method or basis of financial support which appear desirable from the experience under this act. 4 The committee, at the same time shall also recommend whether the 5 6 level of State support provided by this act should be retained or 7increased in the direction of equal State - local sharing of costs. The committee shall consider and recommend to the Legislature 8 9 for enactment such other steps as may be appropriate.

49. There is hereby established a Task Force on Business Effi-1 ciency of the Public Schools, to consist of eight members, four of $\mathbf{2}$ whom shall be members of the Joint Committee on the Public 3 Schools to be appointed by the chairman, and four of whom shall 4 be other persons to be appointed by the Governor. All members 5 shall serve without compensation and vacancies in the membership 6 of the task force shall be filled in the some manner as the original 7appointments are made. 8

50. Within 6 months of the effective date of this act, the task
force shall report to the Legislature and the Governor its recommendations for improving the business efficiency of local school
districts. The task force shall be discharged upon submission of
its report.

51. The task force shall be entitled to call to its assistance and 1 avail itself of the services of such employees of any State, county $\mathbf{2}$ or municipal department, board, bureau, commission or agency as 3 it may require and as may be available to it for said purpose, and 4 to employ such professional, stenographic and clerical assistants 5 and incur such traveling and other miscellaneous expenses as it 6 may deem necessary, in order to perform its duties, and as may 7 be within the limits of funds appropriated or otherwise made avail-8 able to it for said purposes. 9

1 52. There is hereby appropriated from the General State Fund 2 for the purposes of the task force the sum of \$20,000.00.***

1 ***[47.]*** ***53.*** (New section) If any clause, sentence, 2 subdivision, paragraph, subsection or section of this act is held to 3 be unconstitutional or invalid, such judgment shall not affect, im-4 pair or invalidate the remainder thereof, but shall be confined in 5 its operation to the clause, sentence, paragraph, subdivision, sub-6 section or section thereof directly involved in the controversy in 7 which said judgment shall have been rendered.

1 *****[**48.**]***** ***54.*** All acts and parts of acts inconsistent 2 with this act are repealed, and without limiting the general effect

3 of this act in repealing acts so inconsistent herewith, the following acts and parts of acts together with all amendments and supple-4 ments thereto are specifically repealed: 5 N. J. S. 18A:13-22 6 N. J. S. 18A:13-25 7 N. J. S. 18A:38-2.1 8 9 N. J. S. 18A:58-1 to 18A:58-5.4, inclusive 10 P. L. 1968, c. 340 (C. 18A:58-5.5) P. L. 1973, c. 224 (C. 18A:58-5.6) 10a P.L. 1970, c. 234, § 9 (C. 18A:58-6.3) 11 N. J. S. 18A:58-8 12N. J. S. 18A:58-10 13 N. J. S. 18A:58-13 14 P. L. 1970, c. 234, § 15 (C. 18A:58-18.1) 15 16 N. J. S. 18A:58-20 to 18A:58-24, inclusive 17 N. J. S. 18A:58-27 18 P. L. 1968, c. 289, §1 (C. 18A:58-27.1) 19 N. J. S. 18A:58-29 N. J. S. 18A:58-30 to 18A:58-31, inclusive 20 N. J. S. 18A:58-33 to 18A:58-33.1, inclusive. 21***[***49.**]*** ***55.*** (New section) For the school year 1 $\mathbf{2}$ **** [1975-76] **** **** 1976-77***, no district shall receive less in State aid in the aggregate for equalization support, categorical 3 program support, debt service and budgeted capital outlay support 4 and transportation support pursuant to this act than the aggregate 5 amount of State aid received during the 1974-75 school year pur-6 suant to N. J. S. 18A:58-5, 18A:58-6, P. L. 1970, c. 234, s. 9 7 (C. 18A:58-6.3), N. J. S. 18A:58-7, 18A:58-8, 18A:58-10 and 8 18A:58-30. 9 *** [50.] *** ***56.*** (New section) For the school year 1 *** [1976-77] *** *** 1977-78***, any district receiving less in State 2 aid in the aggregate for equalization support, categorical program 3 support, debt service and budgeted capital outlay support and 4 5 transportation support pursuant to this act than the aggregate 6 amount of State aid received during the 1974-75 school year pursuant to N. J. S. 18A:58-5, 18A:58-6, P. L. 1970, c. 234, s. 9 7

8 (C. 18A:58-6.3), N. J. S. 18A:58-7, 18A:58-8, 18A:58-10 and 9 18A:58-30 shall be entitled to the amount calculated under this act 10 for such suport plus one-half of the difference between that amount

and the amount received during the 1974-75 school year pursuant

11

12

to the above sections.**

24

1 **[49.]** ***[**51.**]*** ***57.*** ****[This act shall take ef-2 fect July 1, 1975;]*** ***Articles I and II and sections 44 and 46 3 through 54 of Article III of this act shall take effect July 1, 1975. 4 The remaining sections of this act shall take effect July 1, 1976;*** 5 provided that preparatory steps hereunder shall be taken as di-6 rected by the commissioner including, but not limited to, the sub-

7 mission of pupil enrollments and budgets of school districts.

25

SENATE, No. 1516

STATE OF NEW JERSEY

INTRODUCED DECEMBER 10, 1974

• By Senators WILEY, MARTINDELL, BUEHLER, DODD and DUMONT

(Without Reference)

AN ACT providing for a thorough and efficient system of free public schools, a State aid program implementing such system, revising parts of the statutory law and supplementing Title 18A of the New Jersey Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

ARTICLE I. SHORT TITLE; LEGISLATIVE FINDINGS;

Definitions

This act shall be known and may be cited as the "Public School
 Education Act of 1975."

1 2. a. The Legislature finds and declares that:

(1) The New Jersey Constitution provides that the maintenance
and support of a thorough and efficient system of free public schools
for the instruction of all the children in the State between the ages
of 5 and 18 years is a legislative responsibility;

6 (2) It has been determined by the Supreme Court of New Jersey
7 that the constitutional requirement has not been met and that action
8 must be taken by December 31, 1974, to correct any deficiencies;

9 (3) Extensive efforts have been made by the Executive and 10 Legislative branches of State Government and others since the 11 Supreme Court's decision to determine the content of a thorough 12 and efficient system of education and how it may be assured;

(4) Because the sufficiency of education is a growing and evolving concept, the definition of a thorough and efficient system of
education and the delineation of all the factors necessary to be included therein, depend upon the economic, historical, social and
cultural context in which that education is delivered. The Legislature must, nevertheless, make explicit provision for the design of
State and local systems by which such education is delivered, and
EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

should, therefore, explicitly provide after 4 years from the effective date of this act for a major and comprehensive evaluation of
both the State and local systems, and the sufficiency of education
provided thereby;

(5) In order to encourage citizen involvement in educational
matters, New Jersey should provide for free public schools in a
manner which guarantees and encourages local participation consistent with the goal of a thorough and efficient system serving all of
the children of the State;

(6) A thorough and efficient system of education includes local school districts in which decisions pertaining to the hiring and dismissal of personnel, the curriculum of the schools, the establishment of district budgets, and other essentially local questions are made democratically with a maximum of citizen involvement and self-determination and are consistent with Statewide goals, guidelines and standards; and

(7) Such a system should be in part locally funded to encourage
involvement of and assure the financial supervision by the residents
of the local unit, and in part State funded, to equalize Statewide the
tax effort required for a thorough and efficient system of free
public schools.

b. The Legislature, therefore, hereby accepts the responsibility:
(1) To define the overall goal of a thorough and efficient system

42 of free public schools in New Jersey;

43 (2) To establish guidelines within which such a system shall44 operate;

45 (3) To delegate to appropriate State and local agencies the 46 authority:

47 (a) to establish goals and objectives consistent with legisla-48 tive guidelines, and

49 (b) to define standards of performance necessary to indicate50 achievement of the goals and objectives;

51 (4) To establish a funding structure which will ensure that 52 adequate financial resources shall be available to enable a system 53 of free public schools to operate throughout the State; and

54 (5) To monitor the system of free public schools and provide for
55 corrective action when necessary to ensure adequate progress
56 toward the achievement of goals and objectives.

1 3. For the purposes of this act, unless the context clearly re-2 quires a different meaning:

3 "Administrative order" means a written directive ordering
4 specific corrective action by a district which has shown insufficient

5 educational progress within a reasonable period of time in meeting6 goals and standards.

7 "Approved special class pupil" means a pupil enrolled in any
8 class for atypical pupils pursuant to chapter 46 of Title 18A of the

9 New Jersey Statutes.

10 "Approved special education services pupil" means a pupil
11 receiving specific services pursuant to chapter 46 of Title 18A of
12 the New Jersey Statutes but excluding pupils attending county
13 special services school districts.

''Bilingual education pupil'' means a pupil enrolled in a programof bilingual education approved by the State board.

16 "Budgeted capital outlay" means those capital outlay expendi-17 tures that are included in the annual school budget.

"Categorical programs" means those programs and services
recognized in this act as requiring per pupil expenditures over and
above those applicable to regular programs, as provided in section
20 of this act.

"Current expense" means all expenses of the school district, as
enumerated in N. J. S. 18A:22-8, other than those required for
interest and debt redemption charges and any budgeted capital
project.

26 "Debt service" means and includes payments of principal and 27interest upon school bonds and other obligations issued to finance 28the acquisition of school sites and the acquisition, construction or reconstruction of school buildings, including furnishings, equipment 29and the costs of issuance of such obligations and shall include pay-30 31 ments of principal and interest upon bonds heretofore issued to fund or refund such obligations, and upon municipal bonds and 32other obligations which the commissioner approves as having been 33 issued for such purposes. Debt service pursuant to the provisions 34 of P. L. 1971, c. 10 (C. 18A:58-33.6 et seq.) and P. L. 1968, c. 177 35 (C. 18A:33.2 et seq.) is excluded. 36

"District equalized valuation per pupil" means the quotient 37 38 resulting from dividing the total equalized valuations in the school 39 district by the resident enrollment of the district; provided that in 40 the determination of the equalized valuation per pupil of a county vocational school the total equalized valuations in the county shall 41 be divided by the total resident enrollment in all school districts 42of the county to obtain the county vocational school equalized valua-43 tion per pupil. 44

45 "Equalized valuations" means the equalized valuation of the tax46 ing district or taxing districts as certified by the Director of the
47 Division of Taxation on October 1 of the pre-badget year.

With respect to regional districts and their constituent districts, however, the equalized valuations as described above shall be allocated among the regional and constituent districts in proportion to the number of pupils in each of them.

52 "Evening school pupils" means the equated full-time resident 53 enrollment of pupils enrolled in an accredited evening high school, 54 an evening vocational high school, and in other evening schools 55 except schools offering programs for self-improvement and social 56 enrichment.

57 "Goals" means a written statement of educational aspirations 58 for learner achievement and the educational process stated in 59 general terms.

60 "Guaranteed valuation per pupil" means 1.4 times the State
61 average valuation per pupil, rounded to the nearest thousand
62 dollars, for the year in which the calculation of aid is made.

63 "Joint Committee on the Public Schools" means the Committee
64 created pursuant to P. L. 19.... c. (now pending before the
65 Legislature as Senate Bill No. 1437).

66 "Local vocational pupils" means the full-time equivalent of
67 pupils enrolled in approved categorical vocational programs in
68 school districts designated as local area vocational school districts.
69 "Needs assessment" means a written analysis of the current
70 status of an educational system in terms of achieving its goals.

''Net current expense budget'' means the balance after deducting (1) State support for categorical programs pursuant to section 20 of this act, (2) the transportation amount in the current expense budget and (3) all other revenue in the current expense budget except the amount to be raised by local taxation, equalization State support, and State support for approved transportation.

'Net current expenses per pupil' means the quotient resultingfrom dividing the net current expense budget by the resident en-rollment.

80 "Net debt service and budgeted capital outlay" means the 81 balance after deducting all revenues from the school debt service 82 and budgeted capital outlay budgets of the school district and the 83 school debt service amount included in the municipal budget, except 84 the amount to be raised by local taxation and State support.

85 "Objective" means a written statement of the intended outcome 86 of a specific educational process.

67 "Pre-budget year" means the school year preceding the year in68 which the school budget will be implemented.

69 "Resident enrollment" means the number of pupils who are resi-90 dent of the district and are enrolled in day or approved evening

91 schools on the last school day of September of the pre-budget year 92 and are attending the public schools of the district or a school 93 district or State college demonstration school to which the district 94 of residence pays tuition; provided that a district shall count 95 pupils regularly attending both the schools of the district and of a 96 county vocational school in the same county on an equated full-time 97 basis.

98 "Standards" means the process and stated levels of proficiency99 used in determining the extent to which goals and objectives are100 being met.

101 "State average valuation per pupil" means the quotient result-102 ing from dividing the total equalized valuations in the State as 103 certified by the Director of the Division of Taxation on October 1 104 by the total resident enrollment in the State. In the event that the 105 equalized table certified by the Director of the Division of Taxation 106 shall be revised by the Division of Tax Appeals on or before 107 January 30 of the next succeeding year, such revised valuation shall 108 be used in any recomputation of aid for an individual district filing 109 such appeal but will have no effect upon the State average valua-110 tion per pupil.

111 "State compensatory education pupil" means a pupil who is en-112 rolled in preventive and remedial programs, approved by the State 113 board, supplemental to the regular programs and designed to assist 114 pupils who have academic, social, economic or environmental needs 115 that prevent them from succeeding in regular school programs.

ARTICLE II. GOALS, STANDARDS AND GUIDELINES; PROCEDURES OF EVALUATION; ENFORCEMENT

4. The goal of a thorough and efficient system of free public
 schools shall be to provide to all children in New Jersey, regardless
 of socioeconomic status or geographic location, the educational
 opportunity which will prepare them to function politically,
 economically and socially in a democratic society.

5. A thorough and efficient system of free public schools shall include the following major elements, which shall serve as guidelines for the achievement of the legislative goal and the implementation of this act:

a. Establishment of educational goals at both the State and locallevels;

b. Encouragement of public involvement in the establishment ofeducational goals;

9 c. Instruction intended to produce the attainment of reasonable 10 levels of proficiency in the basic communications and computa-11 tional skills; 12. d. A breadth of program offerings designed to develop the in-13 dividual talents and abilities of pupils;

e. Programs and supportive services for all pupils especially
those who are educationally disadvantaged or who have special
educational needs;

17 f. Adequately equipped, sanitary and secure physical facilities18 and adequate materials and supplies;

19 g. Qualified instructional and other personnel;

20 h. Efficient administrative procedures;

21 i. An adequate State program of research and development; and

j. Evaluation and monitoring programs at both the State and.23. local levels.

1 6. The State board, after consultation with the commissioner $\mathbf{2}$ and review by the Joint Committee on the Public Schools shall (a) 3 establish goals and standards which shall be applicable to all public schools in the State, and which shall be consistent with the goals 4. and guidelines established pursuant to sections 4 and 5 of this act, 5 6 and (b) make rules concerning procedures for the establishment of 7 particular educational goals, objectives and standards by local boards of education. 8

7. Each local board of education shall establish particular educa tional goals, objectives and standards pursuant to rules prescribed
 by the State board.

8. The State board after consultation with the commissioner and 1 review by the Joint Committee on the Public Schools shall, from $\mathbf{2}$ time to time, but at least once every 5 years, review and update the 3 State goals and standards established pursuant to this act. In 4 reviewing and updating these goals and standards, the State board $\mathbf{5}$ shall consult with, and be assisted by, (a) the Commissioner of 6 Labor and Industry who, in consultation with employer and em-7 ployee groups, shall report annually to the State board projecting 8 labor needs and describing employment qualifications in New 9 10 Jersey, (b) the Chancellor of Higher Education who, in consultation with the institutions of higher education in the State, shall 11. report annually to the State board on entry requirements and 12anticipated enrollment levels, (c) the Commissioner of Health who 13shall report annually to the State board on the current and pro-14 jected health needs in New Jersey, (d) the Commissioner of In-15 stitutions and Agencies who shall report annually to the State 16 17 board on the education of pupils under the jurisdiction of the department, and (e) such other employees and officers of the State 18 19 as may be able to assist the State board in its activities pursuant to this section. 20

1 9. The commissioner, in cooperation with local school districts, $\mathbf{2}$ shall from time to time, but at least once every 5 years, direct a comprehensive needs assessment program of all pupils in the State 3 4 in light of State goals and standards, and shall make the results of $\mathbf{5}$ the needs assessment program available to local school districts, 6 which districts shall review and update their particular educational $\mathbf{7}$ goals, objectives and standards to meet those needs. All such 8 results shall be made public.

1 10. For the purpose of evaluating the thoroughness and efficiency $\mathbf{2}$ of all the public schools of the State, the commissioner, with the 3 approval of the State board and after review by the Joint Com-4 mittee on the Public Schools, shall develop and administer a uniform, Statewide system for evaluating the performance of each 5 school. Such a system shall be based in part on annual testing for 6 7 achievement in basic skill areas, and in part on such other means as the commissioner deems proper in order to (a) determine pupil 8 status and needs, (b) ensure pupil progress, and (c) assess the 9 10 degree to which the educational objectives have been achieved.

11. Each school district shall make an annual report of its prog ress in conforming to the goals, objectives and standards developed
 pursuant to this act. Each district's annual report shall include
 but not be limited to:

5 a. Demographic data related to each school;

b. Results of assessment programs, including Statewide anddistrict testing conducted at each school;

8 c. Information on each school's fiscal operation, including the9 budget of each school;

d. Results of each school's effectiveness in achieving State,
district and school goals and objectives applicable to the pupils;

12 e. Plans and programs for professional improvement;

f. Plans to carry out innovative or experimental educational pro-grams designed to improve the quality of education; and

g. Recommendations for school improvements during the ensu-ing year.

h. Additionally, the State Board of Education may from time to
time require each district to submit a facilities survey, including
current use practices and projected capital project needs, but not
more frequently than once every 2 years.

The district reports shall be submitted to the commissioner by July 1 of each year and he shall make them the basis for an annual report to the Governor and the Legislature, describing the condition of education in New Jersey, the efforts of New Jersey schools in meeting the standards of a thorough and efficient education, the steps underway to correct deficiencies in school performance, andthe progress of New Jersey schools in comparison to other state

28 education systems in the United States.

ŀ 12. In addition to the annual reports required by section 11 of this act, the State board shall, 4 years after the effective date of 2 this act, make a comprehensive report to the Governor and the 3 Legislature assessing the effectiveness of this act in producing a 4 thorough and efficient system of free public schools. The report 5shall include an account of the progress of each local school district 6 in meeting the goals, objectives and standards prescribed under 7 sections 6 and 7 of this act, identify those districts and schools 8 which fail to meet them, and make recommendations, if necessary, 9 for hastening the elimination of any deficiencies. 10

1 13. Thereafter, the Governor shall deliver a biennial message to 2 the Legislature on the progress of New Jersey's schools in provid-3 ing a thorough and efficient education and recommending legisla-4 tive action, if appropriate.

1 14. The commissioner shall review the results of the evaluations $\mathbf{2}$ conducted and reports submitted pursuant to sections 10 and 11 of this act. If the commissioner shall find that a school or a school 3 district has failed to show sufficient progress toward the goals, 4 guidelines, objectives and standards established in and pursuant $\mathbf{5}$ to this act, he shall advise the local board of education of such 6 determination, and shall direct that a remedial plan be prepared 7 and submitted to him for approval. If the commissioner approves 8 the plan, he shall assure its implementation in a timely and effective 9 manner. If the commissioner finds that the remedial plan prepared 10 by the local board of education is insufficient, he shall order the 11 12local board to show cause why the corrective actions provided in section 15 of this act should not be utilized. The hearing upon said 13 order to show cause shall be conducted in the manner prescribed by 14 15 subdivision B of article 2 of chapter 6 of Title 18A of the New 16 Jersev Statutes.

15. If, after a plenary hearing, the commissioner determines that 1 $\mathbf{2}$ it is necessary to take corrective action, he shall have the power to 3 order necessary budgetary changes within the school district, to 4 order in-service training programs for teachers and other school personnel, or both. If he determines that such corrective actions 5 6 are insufficient, he shall have the power to recommend to the State 7 board that it take appropriate action. The State board, on deter-8 mining that the school district is not providing a thorough and efficient education, notwithstanding any other provision of law to 9

10 the contrary, shall have the power to issue an administrative order 11 specifying a remedial plan to the local board of education, which 12 plan may include budgetary changes or other measures the State 13 board determines to be appropriate. Nothing herein shall limit 14 the right of any party to appeal the administrative order to the 15 Superior Court.

1 16. Should the local board of education fail or refuse to comply 2 with an administrative order issued pursuant to section 15 of this 3 act, the State board shall apply to the Superior Court by a pro-4 ceeding in lieu of prerogative writ for an order directing the local 5 school board to comply with such administrative order.

ARTICLE III. STATE SCHOOL AID

1 17. Annually, on or before October 5, the secretary of the board $\mathbf{2}$ of education, with the approval of the superintendent of schools, or if there be no superintendent of schools, with the approval of 3 the county superintendent of schools, shall file with the commis-4 sioner a report stating the number of pupils enrolled by grade and $\mathbf{5}$ the number of these pupils in approved programs of (a) special 6 7 education classes, (b) compensatory education, (c) bilingual education and (d) local vocational education on the last school day of 8 9 September. In addition, districts shall file annual reports pro-10 viding such information as the commissioner may require for pupils 11 receiving special education services.

18. Equalization support for current expenses of all school
 2 districts shall be paid in accordance with the following calculations:
 a. Divide the district equalized valuation per pupil by the
 4 guaranteed valuation per pupil and subtract the quotient from
 5 1.0000 to obtain the district's State support ratio.

6 b. Multiply the district's State support ratio by the smaller of (1) the net current expense budget for the pre-budget year or (2)7the product of the resident enrollment and the Statewide sixty-fifth 8 9 percentile net current expense budget per pupil for the pre-budget year when all district figures are ranked from low to high. The 10 amount obtained is the current expense equalization support. If the 11 12State support ratio is zero or less than zero, no support shall be paid. The Statewide sixty-fifth percentile shall be calculated and 13 applied separately for (a) limited purpose regional districts offer-14 15 ing grades 9 through 12, (b) limited purpose regional districts offering grades 7 through 12, provided, however, that the figure 1617 used for such districts shall be not less than 90% of the sixty-fifth percentile for limited purpose regional districts offering grades 9 18 through 12, (c) constituent districts of limited purpose regional 19 20districts offering grades 9 through 12, (d) constituent districts of

21 limited purpose regional districts offering grades 7 through 12, 22 provided, however, that the figure used for such districts shall be 23 not less than 90% of the sixty-fifth percentile for constituent 24 districts of limited purpose regional districts offering grades 9 25 through 12, and (e) all other districts.

1 19. State support for debt service and budgeted capital outlay $\mathbf{2}$ shall equal the total of the net debt service and budgeted capital outlay budgets for the pre-budget year multiplied by the district's 3 current expense State support ratio obtained in section 18 of this 4 $\mathbf{5}$ act. If the product is less than zero, no support shall be paid. 6 Budgeted capital outlay used for the calculation of State support shall be the smaller of (1) the budgeted capital outlay for the 78 pre-budget year, or (2) $1\frac{1}{2}\%$ of the sum of the current expense and 9 budgeted capital outlay for the pre-budget year.

20. In addition to the equalization support authorized in section
 18 of this act, categorical program support for 1975-76 and 1976-77
 3 shall be paid in accordance with the following calculations:

a. The number of categorical aid units shall be determined by
adding the products obtained by multiplying the pupils in each
category by the following additional cost factors:

	Special Education Classes	Additional Cost Factors
7	Educable	0.53
8	Trainable	0.95
9	Orthopedically handicapped	1.27
10	Neurogically impaired	1.06
11	Perceptually impaired	0.85
12	Visually handicapped	1.91
13	Auditorially handicapped	1.38
14	Communication handicapped	1.06
15	Emotionally disturbed	1.27
16	Socially maladjusted	0.95
17	Chronically ill	0.85
18	Multiply handicapped	1.27
	Other Classes and Services	Additional Cost Factors
19	Approved private school tuition	1.0 plus the additional
20		cost factor of the handi-
21		cap
22	Supplementary and speech instruction	0.09 based on the num-
23		ber of pupils actually
24		receiving such instruc-
25		tion in the prior school

year

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CATEGORICAL PROGRAMS

27	Bilingual education	0.16
28	State compensatory education	0.11
29	Approved local vocational education	0.53

b. The number of categorical aid units for home instruction shall
be determined by multiplying the number of hours of instruction
actually provided in the prior school year by 0.006.

c. For the purposes of this section, aid shall be paid to districts
in which the pupils reside except in the case of home, supplementary or speech instruction where aid shall be paid to the district
providing the service. No tuition may be charged for such home,
supplementary or speech instruction for costs covered by State
support as provided in this section.

d. Categorical program shall equal the number of units of additional cost multiplied by the State average net current expense
budget per pupil for the prebudget year.

1 21. On or before April 1, 1976, and on or before April 1 of each subsequent year, the Governor, after consultation with the Depart- $\mathbf{2}$ ment of Education, shall recommend to the Legislature any re-3 4 vision in the schedule of additional cost factors which is deemed proper, together with appropriate supporting information, and $\mathbf{5}$ 6 such revised additional cost factors shall be deemed approved for the fiscal year beginning 1 year from the subsequent July 1 at the 7 end of 60 calendar days after the date on which they are trans-8 mitted to the Senate and General Assembly, or if the Legislature 9 is not in session on the sixtieth day, then on the next succeeding 10day on which it shall be meeting in the course of a regular or special 11 session, unless between the date of transmittal and the end of the 12above period, the Legislature passes a concurrent resolution stating $\mathbf{13}$ that the Legislature does not favor the revised schedule of addi- $\mathbf{14}$ tional cost factors, in which case the additional cost factors then 15in effect shall continue in effect. 16

22. There is hereby established a compensatory education re-1 search and development fund. For the 1975-76 fiscal year and $\mathbf{2}$ annually thereafter, there shall be appropriated to the fund an 3 amount equal to 3% of the amount calculated for State aid for 4 compensatory education pursuant to section 20 of this act. The $\mathbf{5}$ fund shall be used to support pilot and demonstration projects 6 which are designed to improve the education of compensatory 7 education pupils. 8

1 23. The commissioner is authorized to make grants to school 2 districts for the establishment of pilot and demonstration projects 3 for compensatory education pupils, to provide for the establish4 ment of appropriate evaluation procedures, and take any other 5 action necessary to insure the implementation of such projects.

1 24. State support for county vocational school districts shall be 2 paid in accordance with the following calculations:

a. Divide the county equalized valuations per pupil by the guaranteed valuation per pupil and subtract the quotient from 1.0000
to obtain the county vocational school's State support ratio.

b. Multiply the State support ratio by the smaller of (1) the 6 net current expense budget for the prebudget year or (2) the 7 8 product of the resident enrollment multiplied by 175% of the State-9 wide sixty-fifth percentile net current budget per pupil for the 10 prebudget year when all district figures are ranked from low to high. The amount obtained is the current expense equalization 11 support. If the State support ratio is zero or less than zero, no 12 support shall be paid. 13

c. Debt service and budgeted capital outlay support for county
vocational schools shall be calculated in accordance with section 19
of this act.

25. A district which has a net current expense budget per pupil 1 $\mathbf{2}$ in the prebudget year of less than the State average net current expense budget per pupil may increase its net current expense ·. 3 budget per pupil in the following year by no more than an amount .4 found by multiplying the latest annual percentage increase in the -5 total State equalized valuation by the State average net current ° 6 expense budget per pupil for the prebudget year, and multiplying ; 7 the product by the quotient resulting from dividing the State 8 average net current expense budget per pupil by the school 9 district net current expense budget per pupil for the prebudget 9а year; provided, however, that in no event shall the figure used 10 for the latest annual percentage increase in the total State equalized 11 valuation be less than the average of such percentage increases 12for the latest 3 years. Any other district may increase its net 13 14 current expense budget per pupil by no more than an amount found by multiplying the latest annual percentage increase in the total 15State equalized valuation by the school district's net current 16 17 expense budget per pupil for the prebudget year, and multiplying the product by the quotient resulting from dividing the State $\mathbf{18}$ 19 average net current expense budget per pupil for the prebudget 20year. For the purpose of these calculations, the enrollment of a district shall be assumed to remain constant between the prebudget 2122year and the year during which the budget will be implemented.

23 Annually, on or before November 15, the commissioner shall 24 certify to each local board of education the amount by which the

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school district may increase its budget for the next year withoutexceeding the permissible rate of increase.

The commissioner may approve the request of a local board of education for a greater increase, having judged that (1) a reallocation of resources or any other action taken within the permissible level of spending would be insufficient to meet the goals, objectives and standards established pursuant to this act, or (2) an increased enrollment may reasonably be anticipated in the district.

1 26. The amounts payable to each school district pursuant to the $\mathbf{2}$ act shall be paid by the State Treasurer upon the certification of the 3 commissioner and warrant of the Director of Budget and Account-4 ing. Ten percent of the appropriation for current expense equalization and categorical program support shall be paid on the first of $\mathbf{5}$ 6 each month from September through June. If a local board of 7 education requires funds prior to the first payment, the board shall file a written request with the Commissioner of Education stating 8 the need for such funds. The commissioner shall review each 9 request and forward those for which need has been demonstrated 10 to the appropriate officials for payment. 11

12 Debt service funds shall be paid as required to meet due dates 13 for payment of principal and interest, and budgeted capital outlay 14 funds shall be paid as requested by the local district.

Each school district shall file an annual written request for debt 15service and budgeted capital outlay payments to the commissioner 16 30 days prior to the beginning of the fiscal year for which the 17 appropriation is made. Such request shall include the amount of 18 interest bearing school debt, if any, of the municipality or district 19 20then remaining unpaid, together with the rate of interest payable thereon, the date or dates on which the bonds or other evidences 21of indebtedness were issued, and the date or dates upon which they 22fall due. In the case of Type I school districts, the board secretary 23shall secure such schedule of outstanding obligations from the 24clerk of the municipality. 25

1 27. On or before November 1 of each year, the commissioner shall 2 determine the amount necessary to be appropriated by the State to 3 carry out the provisions of this act for the succeeding school year 4 and shall determine for local budget purposes the amounts payable 5 to each of the counties and districts under this act for such succeed-6 ing year.

1 28. Annually, on or before December 1, local boards of education 2 shall submit to the commissioner a copy of their proposed budgets 3 for the next school year. The commissioner shall review each item 4 of appropriation within the current expense and budgeted capital
5 outlay budgets and shall determine the adequacy of the budgets
6 with regard to the annual reports submitted pursuant to section 11
7 of this act.

1 29. N. J. S. 18A :13–23 is amended to read as follows:

2 18A:13-23. The annual or special appropriations for regional 3 districts, [exclusive of] *including* the amounts to be raised for 4 interest upon, and the redemption of, bonds payable by the district, 5 shall be apportioned among the municipalities included within the 6 regional district [as follows:

a. In regional districts in which apportionment on the basis of
the number of pupils enrolled on the last school day of September
of the current school year is in effect, such apportionment shall be
made upon said basis;

b. In all other regional districts] upon the basis of the [apportionment valuations, as defined in R. S. 54:4-49 of the constituent districts] portion of each municipality's equalized valuation allocated to the regional district, calculated as described in the befinition of equalized valuation in section 3 of this 1974 amendatory and supplementary act.

1 30. N. J. S. 18A:13-24 is amended to read as follows:

2 18A:13-24. The amounts to be raised for annual or special ap-3 propriations and for interest upon, and the redemption of, bonds 4 for regional districts shall be certified by the regional board of 5 education to, and shall be apportioned among the municipalities 6 included within the regional district as follows:

a. When the regional district is located wholly within one county,
said amounts shall be certified to the county board of taxation of
the county and shall be apportioned by it among such municipalities
in the manner, and upon the basis, prescribed in this article; or

b. When the regional district is located in more than one county, 11 said amount shall be certified to the county board of taxation of the 1213 county[, in which the largest aggregate apportionment valuations as established by the last published county abstract of ratables in 14the regional district are found] in which the largest number of 15 regional district pupils are resident, and said amounts shall be ap-1617 portioned by said county board of taxation, among such municipalities in the manner, and upon the basis, prescribed in this article. 18 The apportionment valuations of each municipality included in 19 20the regional district as defined in R. S. 54:4-49 of each constituent district shall be certified to said county board of taxation by the 21county boards of taxation of the county in which such constituent 22

district is located and the apportionments so made shall be certified to each of the other county boards of taxation by the county board making the same.] The share of the amount to be raised by taxation in each municipality included in a regional district shall be certified to the appropriate county board of taxation by the Commissioner of Education.

The amounts [thus] apportioned to each such included municipality shall be assessed, levied and collected in the same manner and at the same time as other school taxes are assessed, levied and collected therein and shall be paid upon requisition as in other Type II school districts.

1 31. N. J. S. 18A:39-15 is amended to read as follows:

2 18A:39-15. If the county superintendent of the county in which 3 the districts are situate shall approve the necessity, the cost, and 4 the method of providing such joint transportation and the agree-5 ment whereby the same is to be provided, each such board of 6 education providing joint transportation shall be entitled to State 7 aid in an amount equal to [75%] 100% of its proportionate share 8 of the cost of such transportation pursuant to the terms of such 9 agreement.

1 32. N. J. S. 18A:46-23 is amended to read as follows:

18A:46-23. The board of education shall furnish daily transportation within the State to all children found under this chapter to be handicapped who shall qualify therefor pursuant to law and it shall furnish such transportation for a lesser distance also to any handicapped child, if it finds upon the advice of the examiner, his handicap to be such as to make such transportation necessary or advisable.

9 The school district shall be entitled to State aid for such daily 10 transportation in the amount of [75%] 100% of the cost to the 11 district of furnishing such transportation to a program approved 12 under this chapter in New Jersey when the necessity for such 13 transportation and the cost and method thereof have been ap-14 proved by the county superintendent of the county in which the 15 district paying the cost of such transportation is situated.

1 33. N. J. S. 18A:58-7 is amended to read as follows:

2 18A:58-7. Each district shall also be paid **[**75%**]** 100% of the 3 cost to the district of transportation of pupils to a school when 4 the necessity for such transportation and the cost and method 5 thereof have been approved by the county superintendent of the 6 county in which the district paying the cost of such transportation 7 is situate. Such aid shall be paid for elementary pupils who live 8 beyond 2 miles from their school of attendance and secondary 9 pupils who live beyond 2 1/2 miles from their school of attendance.

1 34. N. J. S. 18A:58-25 is amended to read as follows:

18A:58-25. The State Treasurer shall [establish] maintain a
school building aid capital reserve fund for each school district
having funds on deposit as of the effective date of this act. [The
State Treasurer, upon certification of the commissioner and
warrant of the Director of the Division of Budget and Accounting,
shall:

8 (1) If the Commissioner of Education and the Director of the 9 Division of Local Finance have certified that any school district 10 or municipality is unable to pay the principal or interest of any 11 bonds hereafter issued for school purposes, apply the amount of 12 the building aid allowance to the payment of interest and principal 13 on such bonds as hereinafter set forth;

14 (2) Pay to each school district the amount of its building aid 15 allowance less any amount thereof which may have been applied 16 to the payment of bonds under subsection (1) hereof and less its 17 net appropriation to its capital reserve fund, at the times and in 18 the manner hereinafter provided; and

19 (3) Credit to the capital reserve fund of each district the 20 remainder of the building aid allowance not so required to be paid, 21 together with an additional amount to be withheld from any State 22 aid moneys otherwise due the district, sufficient to make the total 23 capital reserve appropriated by the district.]

The Director of the Division of Investment shall invest and reinvest such capital reserve funds in the same manner and subject to the same requirements as are prescribed for the investment of State funds generally. Income received upon the investment of the capital reserve funds shall be credited pro rata to the capital reserve funds of the respective school districts, semiannually on November 1 and May 1.

In the event that a school district or municipality anticipates that 31 it will be unable to meet the payment of principal or interest of 32any bonds hereafter issued for school purposes, it shall certify 33 such inability to the Commissioner of Education and the Director 34 of the Division of Local [Finance] Government Services at least 35 10 days prior to the date such payment is due. The State Treasurer, 36 upon certification of such inability by said commissioner and 3738 director or, in the event any such district or municipality fails to certify its anticipated inability to meet any such payments, upon 39 notice and verification of such inability, shall withhold from the 40 sums then or thereafter available to said district as State building 41

42 aid a sum sufficient to pay the principal of and interest on such 43 bonds. The State Treasurer shall pay ratably to the claimant 44 holders of such bonds, or their agent, first the interest and then 45 the principal due and owing to them by the school district or 46 municipality, as the case may be, up to the amount of the building 47 aid allowance then or thereafter available to such district or 48 municipality.

35. N. J. S. 18A :58-26 is amended to read as follows:

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 $\mathbf{2}$ 18A:58-26. A school district may on November 1 or May 1 in 3 any school year draw against its capital reserve fund, up to the 4 amount of the balance therein, to the extent that such withdrawal is anticipated as a revenue in the school budget for the then current $\mathbf{5}$ school year or it may be applied to a capital purpose authorized 6 by ordinance or by vote of the electors of the school district[; 7 provided, that such budget anticipation and withdrawal may not 8 be greater than the amount by which capital outlay and debt service 9 in such year exceed the State school building aid applicable $\mathbf{10}$ thereto]. Such withdrawal shall be paid by the State Treasurer 11 to the board of education upon application duly made to the com-12missioner and upon his certification and the warrant of the Director 13of the Division of Budget and Accounting. 14

1 36. R. S. 54:4-49 is amended to read as follows:

 $\mathbf{2}$ 54:4-49. (a) Except as to any State tax at a fixed rate provided for in sections 54:4-50 and 54:4-51 of this Title, each county board 3 of taxation, after having received the tax lists and duplicates of 4 the assessors and having revised and corrected the same and having $\mathbf{5}$ equalized the aggregate valuations of all the real property in the 6 respective taxing districts, as required by R. S. 54:3-17 to 54:3-19, 7 shall, after making adjustments for the debits and credits herein-8 after mentioned, apportion the amount to be raised in the respec-9 tive taxing districts for State, State school, county and free county 10library purposes and for purposes of [regional and] consolidated 11 school districts and school districts comprising two or more taxing 12districts, on the basis of the total valuation so ascertained for each 13 taxing district. The total valuation for each taxing district, so 14 ascertained, shall be known as the "apportionment valuation." 15

(b) The amount to be apportioned among the respective taxing districts shall be the amount to be raised for the purposes specified in subsection (a), plus or minus the difference between the total debits and total credits of the taxing districts affected, determined as provided in subsection (c). The net amounts respectively to be raised, after making allowance to the affected districts for the debits and credits, shall be equivalent to the amount required foreach of the purposes specified in subsection (a).

24(c) The net debit or credit of each taxing district shall be the 25amount by which the taxing district has overpaid or underpaid 26its share of the specific tax or taxes for the purposes specified in 27subsection (a) for the preceding year or years because of increases 28or decreases in the amount of the assessments of the district sub-29sequent to the apportionment in the preceding year or years by 30 reason of final judgments on appeals, complaints and applications, 31 the correction of clerical errors under R. S. 54:4-53 and the allowance of additional veterans' exemptions or deductions during 3233 the prior tax year by the collector pursuant to law. When an 34 assessment has been reduced or added to, or increased, on appeal, complaint or other application, and the judgment on that appeal, 35complaint or other application has been further appealed, no deduc-36 tion or increase as herein provided for shall be made with respect 37 to the appealed assessment until the further appeal has been finally 3839determined.

(d) So that there shall be uniformity of application and treatment under this section in all of the counties, the Director, Division
of Taxation, shall issue regulations for the guidance of the county
boards of taxation in the determination of the apportionment
valuations, the amounts to be apportioned and the amounts of the
debits and credits.

1 37. N. J. S. 18A:46-9 is amended to read as follows:

18A:46-9. Each child classified pursuant to section 18A:46-8 as
mentally retarded shall be similarly further identified, examined
and classified into one of the following subcategories:

a. Educable mentally retarded children, who are those who may be expected to succeed with a minimum of supervision in homes and schools and community life and are characterized particularly by reasonable expectation that at maturity they will be capable of yocational and social independence in competitive environment;

b. Trainable mentally retarded children, who are so [severely]
retarded that they cannot be classified as educable but are,
notwithstanding, potentially capable of self-help, of communicating
satisfactorily, or participating in groups, of directing their
behavior so as not to be dangerous to themselves or others and of
achieving with training some degree of personal independence and
social and economic usefulness within sheltered environments;

c. Children *eligible for day training*, who are *those* so *severely*mentally retarded as to be [neither educable nor trainable]

incapable of giving evidence of understanding and responding in a
positive manner to simple directions expressed in the child's primary mode of communication and who cannot in some manner
express basic wants and needs.

1 38. N. J. S. 18A:46-13 is amended to read as follows:

18A:46-13. It shall be the duty of each board of education to $\mathbf{2}$ provide suitable facilities and programs of education for all the 3 4 children who are classified as handicapped under this chapter $\mathbf{5}$ except those so mentally retarded as to be [neither educable or 6 trainable.] eligible for day training pursuant to N. J. S. 18A:46-9. $\mathbf{7}$ The absence or unavailability of a special class facility in any dis-8 trict shall not be construed as relieving a board of education of the 9 responsibility for providing education for any child who qualifies under this chapter. 10

A board of education is not required to provide any further 11 12educational program for children who have been admitted to the 13Marie H. Katzenbach School for the Deaf but shall be required to furnish necessary daily transportation Monday through Friday 14 to and from the school for nonboarding pupils when such trans-15portation is approved by the county superintendent of schools in 16accordance with such rules and regulations as the State board shall 17 promulgate for such transportation. Any special education facility 18or program authorized and provided for a child attaining age 20 19 during a school year shall be continued for the remainder of that 2021school year.

1 39. N. J. S. 18A:46-17 is amended to read as follows:

18A:46-17. The superintendent of schools, or the principal of a school in a district where there is no superintendent, may, upon the advice of the psychological examiner or examiners administering classification procedures required by this chapter, refuse to admit, or, having admitted, exclude, any child whose mental retardation is so severe that he has been diagnosed and classified as [not trainable] eligible for day training under this chapter.

9 Any child so refused admission or excluded shall be reexamined, 10 upon the request of the parent or other person having custody and 11 control of the child, after a period of 1 year shall have elapsed from 12 the date of the last previous examination.

1 40. N. J. S. 18A:46–18 is amended to read as follows:

2 18A:46-18. The superintendent of schools or the principal of 3 each school, as the case may be, shall forthwith report to the secre-4 tary of the board of education of the district the names of all 5 children who have been refused admission or have been excluded

under this chapter, and the names and addresses of their parents 6 $\mathbf{7}$ or persons having custody and control of them. Such refusal of 8 admission or exclusion shall continue unless and until set aside by action of the board of education or lifted as a result of a reexamina-9 10 tion. The superintendent or principal, as the case may be, shall report the names of any other mentally retarded children in the 11 12district known to him who are not in a private school or in a residential institution and who are considered to be [uneducable 13 14-15 or untrainable] eligible for day training.

The secretary of the board of education, after the meeting of 16 the board next following the meeting at which the names of the 17 children not admitted or excluded are reported, shall report the 18 19 names and addresses to the county superintendent of schools of 20the county in which the district is situate. The county superintendent shall furnish a list of such names and addresses to the 21commissioner, who shall, in turn, transmit copies of all such lists 22to the Commissioner of Institutions and Agencies. Such list shall 23not be made public, but shall be open to the inspection of such $\mathbf{24}$ public and private agencies, only, as have a legitimate interest in it 2526and then only to the extent so necessary ; nor, shall the presence of any such name on such list necessarily constitute eligibility for 27admission to any of the institutions under the control of the Depart-2829ment of Institutions and Agencies].

1 41. (New section) It shall be the duty of the State board in 2 concert with the Department of Institutions and Agencies to pro-3 vide suitable facilities and programs for all the children who are 4 classified as eligible for day training.

1 42. N. J. S. 18A:4-24 is amended to read as follows:

18A:4-24. The commissioner shall, by direction or with the $\mathbf{2}$ 3 approval] pursuant to rules and regulations of the State board, 4 [whenever it is deemed to be advisable so to do,] inquire into and ascertain the thoroughness and efficiency of operation of any of 5 6 the schools of the public school system of the State and of any 7 grades therein by such means [, tests and examinations] as to him seem proper, and he shall report to the State board the results of 8 9 such inquiries and such other information with regard thereto as 10 the State board may require or as he shall deem proper, but nothing in this section shall affect the right of each district to prescribe 11 its own rules for promotion. 12

- 1 43. N. J. S. 18A:58-11 is amended to read as follows:
- 2 18A:58-11. There shall be appropriated annually the sum of

3 [\$350,000.00] \$500,000.00 to be distributed by the commissioner, 4 upon the approval of the State board, to meet unforeseeable con-5 ditions, including substantial increases in enrollments, in any school 6 district. The amount of such emergency aid shall be payable by 7 the State Treasurer upon the certificate of the commissioner and 8 the warrant of the Director of the Division of Budget and 9 Accounting.

44. (New section) Nothing in this act shall be construed to deny
 the State board, commissioner or local boards of education powers
 granted to them elsewhere in Title 18A of the New Jersey Statutes,
 except as expressly provided herein.

45. (New section) The State Board of Education shall promulgate rules and adopt policies, subject to the "Administrative Procedure Act." P. L. 1968, c. 410 (C. 52:14B-1 et seq.), make all determinations and exercise such powers of visitation as are necessary for the proper administration of this act.

46. (New section) The Joint Committee on the Public Schools
shall consider and recommend to the Legislature such other steps
as may be appropriate following the enactment of this act.

47. (New section) If any clause, sentence, subdivision, paragraph, subsection or section of this act is held to be unconstitutional or invalid, such judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, subdivision, subsection or section thereof directly involved in the controversy in which said judgment shall have been rendered.

48. All acts and parts of acts inconsistent with this act are repealed, and without limiting the general effect of this act in repealing acts so inconsistent herewith, the following acts and parts of acts together with all amendments and supplements thereto are specifically repealed:

6 N. J. S. 18A :13-22

7 N. J. S. 18A :13-25

8 N. J. S. 18A:38-2.1

9 N. J. S. 18A:58-1 to 18A:58-5.4, inclusive

10 P. L. 1968, c. 340 (C. 18A:58-5.5)

10A P. L. 1973, c. 224 (C. 18A:58-5.6)

11 P. L. 1970, c. 234, § 9 (C. 18A:58-6.3)

12 N. J. S. 18A:58-8

13 N. J. S. 18A:58–10

14 N. J. S. 18A:58–13

15 P. L. 1970, c. 234, § 15 (C. 18A:58-18.1)

16 N. J. S. 18A:58-20 to 18A:58-24, inclusive

17 N. J. S. 18A :58–27

18 P. L. 1968, c. 289, §1 (C. 18A:58–27.1)

19 N. J. S. 18A :58–29

20 N. J. S. 18A:58–30 to 18A:58–31, inclusive

21 N. J. S. 18A:58-33 to 18A:58-33.1, inclusive.

1 49. This act shall take effect July 1, 1975; provided that

2 preparatory steps hereunder shall be taken as directed by the

3 commissioner including, but not limited to, the submission of pupil

4 enrollments and budgets of school districts.

STATEMENT

This bill seeks to meet the constitutional requirement for education, which the Supreme Court of New Jersey has determined has not been fulfilled.

It provides for a thorough and efficient system of free public schools and a program of State aid to support it. Article I contains the legislative findings and definitions of terms used in the act. Article II states the legislative goal and guidelines for a thorough and efficient system of free public schools. It outlines a process of establishing State goals and standards, and then local goals, objectives, and standards. The third article provides for the allocation of State aid to the school districts, and amends and repeals sections of Title 18A affected by this act.

SENATE AMENDMENT TO SENATE, No. 1516

STATE OF NEW JERSEY

ADOPTED DECEMBER 12, 1974

Amend page 4, section 3, line 60, delete "1.4", insert "1.43".

[OFFICIAL COPY REPRINT] SENATE, No. 1516

STATE OF NEW JERSEY

INTRODUCED DECEMBER 10, 1974

By Senators WILEY, MARTINDELL, BUEHLER, DODD and DUMONT

(Without Reference)

AN ACT providing for a thorough and efficient system of free public schools, a State aid program implementing such system, revising parts of the statutory law and supplementing Title 18A of the New Jersey Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

> ARTICLE I. SHORT TITLE; LEGISLATIVE FINDINGS; DEFINITIONS

This act shall be known and may be cited as the "Public School
 Education Act of 1975."

1 2. a. The Legislature finds and declares that:

(1) The New Jersey Constitution provides that the maintenance
and support of a thorough and efficient system of free public schools
for the instruction of all the children in the State between the ages
of 5 and 18 years is a legislative responsibility;

6 (2) It has been determined by the Supreme Court of New Jersey
7 that the constitutional requirement has not been met and that action
8 must be taken by December 31, 1974, to correct any deficiencies;

9 (3) Extensive efforts have been made by the Executive and 10 Legislative branches of State Government and others since the 11 Supreme Court's decision to determine the content of a thorough 12 and efficient system of education and how it may be assured;

(4) Because the sufficiency of education is a growing and evolv-13 ing concept, the definition of a thorough and efficient system of 14 15education and the delineation of all the factors necessary to be in-16 cluded therein, depend upon the economic, historical, social and cultural context in which that education is delivered. The Legisla-17ture must, nevertheless, make explicit provision for the design of 18 19 State and local systems by which such education is delivered, and ON-Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law, EXPLANATION-

should, therefore, explicitly provide after 4 years from the effective date of this act for a major and comprehensive evaluation of
both the State and local systems, and the sufficiency of education
provided thereby;

(5) In order to encourage citizen involvement in educational
matters, New Jersey should provide for free public schools in a
manner which guarantees and encourages local participation consistent with the goal of a thorough and efficient system serving all of
the children of the State;

(6) A thorough and efficient system of education includes local school districts in which decisions pertaining to the hiring and dismissal of personnel, the curriculum of the schools, the establishment of district budgets, and other essentially local questions are made democratically with a maximum of citizen involvement and self-determination and are consistent with Statewide goals, guidelines and standards; and

(7) Such a system should be in part locally funded to encourage
involvement of and assure the financial supervision by the residents
of the local unit, and in part State funded, to equalize Statewide the
tax effort required for a thorough and efficient system of free
public schools.

b. The Legislature, therefore, hereby accepts the responsibility:
(1) To define the overall goal of a thorough and efficient system
of free public schools in New Jersey;

43 (2) To establish guidelines within which such a system shall
44 operate;

45 (3) To delegate to appropriate State and local agencies the 46 authority:

47 (a) to establish goals and objectives consistent with legisla-48 tive guidelines, and

49 (b) to define standards of performance necessary to indicate
50 achievement of the goals and objectives;

51 (4) To establish a funding structure which will ensure that 52 adequate financial resources shall be available to enable a system 53 of free public schools to operate throughout the State; and

54 (5) To monitor the system of free public schools and provide for 55 corrective action when necessary to ensure adequate progress 56 toward the achievement of goals and objectives.

1 3. For the purposes of this act, unless the context clearly re-2 quires a different meaning:

3 "Administrative order" means a written directive ordering4 specific corrective action by a district which has shown insufficient

5 educational progress within a reasonable period of time in meeting

6 goals and standards.

7 "Approved special class pupil" means a pupil enrolled in any
8 class for atypical pupils pursuant to chapter 46 of Title 18A of the
9 New Jersey Statutes.

10 "Approved special education services pupil" means a pupil
11 receiving specific services pursuant to chapter 46 of Title 18A of
12 the New Jersey Statutes but excluding pupils attending county
13 special services school districts.

'Bilingual education pupil' means a pupil enrolled in a programof bilingual education approved by the State board.

16 "Budgeted capital outlay" means those capital outlay expendi-17 tures that are included in the annual school budget.

"Categorical programs" means those programs and services
recognized in this act as requiring per pupil expenditures over and
above those applicable to regular programs, as provided in section
20 of this act.

"Current expense" means all expenses of the school district, as
enumerated in N. J. S. 18A:22-8, other than those required for
interest and debt redemption charges and any budgeted capital
project.

26"Debt service" means and includes payments of principal and interest upon school bonds and other obligations issued to finance 27the acquisition of school sites and the acquisition, construction or 2829 reconstruction of school buildings, including furnishings, equipment and the costs of issuance of such obligations and shall include pay-30 ments of principal and interest upon bonds heretofore issued to 31 fund or refund such obligations, and upon municipal bonds and 3233 other obligations which the commissioner approves as having been 34 issued for such purposes. Debt service pursuant to the provisions of P. L. 1971, c. 10 (C. 18A:58-33.6 et seq.) and P. L. 1968, c. 177 35(C. 18A:33.2 et seq.) is excluded. 36

37 "District equalized valuation per pupil" means the quotient resulting from dividing the total equalized valuations in the school 38 39 district by the resident enrollment of the district; provided that in the determination of the equalized valuation per pupil of a county 40 41 vocational school the total equalized valuations in the county shall be divided by the total resident enrollment in all school districts 42 43 of the county to obtain the county vocational school equalized valua-44 tion per pupil.

45 "Equalized valuations" means the equalized valuation of the tax46 ing district or taxing districts as certified by the Director of the
47 Division of Taxation on October 1 of the pre-budget year.

48 With respect to regional districts and their constituent districts, 49 however, the equalized valuations as described above shall be 50 allocated among the regional and constituent districts in proportion 51 to the number of pupils in each of them.

52 "Evening school pupils" means the equated full-time resident 53 enrollment of pupils enrolled in an accredited evening high school, 54 an evening vocational high school, and in other evening schools 55 except schools offering programs for self-improvement and social 56 enrichment.

57 "Goals" means a written statement of educational aspirations
58 for learner achievement and the educational process stated in
59 general terms.

60 "Guaranteed valuation per pupil" means *[1.4]* *1.43* times the
61 State average valuation per pupil, rounded to the nearest thousand
62 dollars, for the year in which the calculation of aid is made.

63 "Joint Committee on the Public Schools" means the Committee
64 created pursuant to P. L. 19.... c. (now pending before the
65 Legislature as Senate Bill No. 1437).

66 "Local vocational pupils" means the full-time equivalent of 67 pupils enrolled in approved categorical vocational programs in 68 school districts designated as local area vocational school districts. 69 "Needs assessment" means a written analysis of the current 70 status of an educational system in terms of achieving its goals.

''Net current expense budget'' means the balance after deducting (1) State support for categorical programs pursuant to section 20 of this act, (2) the transportation amount in the current expense budget and (3) all other revenue in the current expense budget except the amount to be raised by local taxation, equalization State support, and State support for approved transportation.

''Net current expenses per pupil'' means the quotient resultingfrom dividing the net current expense budget by the resident en-rollment.

80 "Net debt service and budgeted capital outlay" means the 81 balance after deducting all revenues from the school debt service 82 and budgeted capital outlay budgets of the school district and the 83 school debt service amount included in the municipal budget, except 84 the amount to be raised by local taxation and State support.

65 "Objective" means a written statement of the intended outcome66 of a specific educational process.

67 "Pre-budget year" means the school year preceding the year in68 which the school budget will be implemented.

69 "Resident enrollment" means the number of pupils who are resi-90 dent of the district and are enrolled in day or approved evening

91 schools on the last school day of September of the pre-budget year 92 and are attending the public schools of the district or a school 93 district or State college demonstration school to which the district 94 of residence pays tuition; provided that a district shall count 95 pupils regularly attending both the schools of the district and of a 96 county vocational school in the same county on an equated full-time 97 basis.

98 "Standards" means the process and stated levels of proficiency99 used in determining the extent to which goals and objectives are100 being met.

101 "State average valuation per pupil" means the quotient result-102 ing from dividing the total equalized valuations in the State as 103 certified by the Director of the Division of Taxation on October 1 104 by the total resident enrollment in the State. In the event that the 105 equalized table certified by the Director of the Division of Taxation 106 shall be revised by the Division of Tax Appeals on or before 107 January 30 of the next succeeding year, such revised valuation shall 108 be used in any recomputation of aid for an individual district filing 109 such appeal but will have no effect upon the State average valua-110 tion per pupil.

"'State compensatory education pupil" means a pupil who is en-112 rolled in preventive and remedial programs, approved by the State 113 board, supplemental to the regular programs and designed to assist 114 pupils who have academic, social, economic or environmental needs 115 that prevent them from succeeding in regular school programs.

ARTICLE II. GOALS, STANDARDS AND GUIDELINES; PROCEDURES

OF EVALUATION; ENFORCEMENT

4. The goal of a thorough and efficient system of free public
 schools shall be to provide to all children in New Jersey, regardless
 of socioeconomic status or geographic location, the educational
 opportunity which will prepare them to function politically,
 economically and socially in a democratic society.

5. A thorough and efficient system of free public schools shall
include the following major elements, which shall serve as guidelines for the achievement of the legislative goal and the implementation of this act:

a. Establishment of educational goals at both the State and local6 levels;

b. Encouragement of public involvement in the establishment ofeducational goals;

9 c. Instruction intended to produce the attainment of reasonable 10 levels of proficiency in the basic communications and computa-11 tional skills; d. A breadth of program offerings designed to develop the in-dividual talents and abilities of pupils;

e. Programs and supportive services for all pupils especially
those who are educationally disadvantaged or who have special
educational needs;

17 f. Adequately equipped, sanitary and secure physical facilities18 and adequate materials and supplies;

19 g. Qualified instructional and other personnel;

20 h. Efficient administrative procedures;

i. An adequate State program of research and development; and
j. Evaluation and monitoring programs at both the State and

23 local levels.

6. The State board, after consultation with the commissioner 1 and review by the Joint Committee on the Public Schools shall (a) 2 3 establish goals and standards which shall be applicable to all public 4 schools in the State, and which shall be consistent with the goals 5 and guidelines established pursuant to sections 4 and 5 of this act, 6 and (b) make rules concerning procedures for the establishment of particular educational goals, objectives and standards by local 7 8 boards of education.

7. Each local board of education shall establish particular educa tional goals, objectives and standards pursuant to rules prescribed
 by the State board.

1 8. The State board after consultation with the commissioner and 2 review by the Joint Committee on the Public Schools shall, from 3 time to time, but at least once every 5 years, review and update the State goals and standards established pursuant to this act. In 4 5 reviewing and updating these goals and standards, the State board shall consult with, and be assisted by, (a) the Commissioner of 6 Labor and Industry who, in consultation with employer and em-7 8 ployee groups, shall report annually to the State board projecting labor needs and describing employment qualifications in New 9 Jersey, (b) the Chancellor of Higher Education who, in consulta-10 tion with the institutions of higher education in the State, shall 11 12report annually to the State board on entry requirements and 13anticipated enrollment levels, (c) the Commissioner of Health who 14 shall report annually to the State board on the current and projected health needs in New Jersey, (d) the Commissioner of In-15stitutions and Agencies who shall report annually to the State 16 board on the education of pupils under the jurisdiction of the de-17 partment, and (e) such other employees and officers of the State 18 19 as may be able to assist the State board in its activities pursuant to this section. 20

9. The commissioner, in cooperation with local school districts, shall from time to time, but at least once every 5 years, direct a comprehensive needs assessment program of all pupils in the State in light of State goals and standards, and shall make the results of the needs assessment program available to local school districts, which districts shall review and update their particular educational goals, objectives and standards to meet those needs. All such results shall be made public.

1 10. For the purpose of evaluating the thoroughness and efficiency of all the public schools of the State, the commissioner, with the $\mathbf{2}$ approval of the State board and after review by the Joint Com-3 mittee on the Public Schools, shall develop and administer a 4 uniform, Statewide system for evaluating the performance of each $\mathbf{5}$ school. Such a system shall be based in part on annual testing for 6 achievement in basic skill areas, and in part on such other means 7 as the commissioner deems proper in order to (a) determine pupil 8 9 status and needs, (b) ensure pupil progress, and (c) assess the degree to which the educational objectives have been achieved. 10

11. Each school district shall make an annual report of its prog ress in conforming to the goals, objectives and standards developed
 pursuant to this act. Each district's annual report shall include
 but not be limited to:

5 a. Demographic data related to each school;

b. Results of assessment programs, including Statewide anddistrict testing conducted at each school;

8 c. Information on each school's fiscal operation, including the9 budget of each school;

d. Results of each school's effectiveness in achieving State,
district and school goals and objectives applicable to the pupils;

12 e. Plans and programs for professional improvement;

f. Plans to carry out innovative or experimental educational pro-grams designed to improve the quality of education; and

g. Recommendations for school improvements during the ensu-ing year.

h. Additionally, the State Board of Education may from time to
time require each district to submit a facilities survey, including
current use practices and projected capital project needs, but not
more frequently than once every 2 years.

The district reports shall be submitted to the commissioner by July 1 of each year and he shall make them the basis for an annual report to the Governor and the Legislature, describing the condition of education in New Jersey, the efforts of New Jersey schools in meeting the standards of a thorough and efficient education, the steps underway to correct deficiencies in school performance, and
the progress of New Jersey schools in comparison to other state
education systems in the United States.

12. In addition to the annual reports required by section 11 of 1 $\mathbf{2}$ this act, the State board shall, 4 years after the effective date of this act, make a comprehensive report to the Governor and the 3 Legislature assessing the effectiveness of this act in producing a 4 thorough and efficient system of free public schools. The report 5 shall include an account of the progress of each local school district 6 $\mathbf{7}$ in meeting the goals, objectives and standards prescribed under sections 6 and 7 of this act, identify those districts and schools 8 which fail to meet them, and make recommendations, if necessary, 9 for hastening the elimination of any deficiencies. 10

1 13. Thereafter, the Governor shall deliver a biennial message to 2 the Legislature on the progress of New Jersey's schools in provid-3 ing a thorough and efficient education and recommending legisla-4 tive action, if appropriate.

1 14. The commissioner shall review the results of the evaluations $\mathbf{2}$ conducted and reports submitted pursuant to sections 10 and 11 of this act. If the commissioner shall find that a school or a school 3 4 district has failed to show sufficient progress toward the goals, $\mathbf{5}$ guidelines, objectives and standards established in and pursuant $\mathbf{6}$ to this act, he shall advise the local board of education of such determination, and shall direct that a remedial plan be prepared 7and submitted to him for approval. If the commissioner approves 8 9 the plan, he shall assure its implementation in a timely and effective manner. If the commissioner finds that the remedial plan prepared 10by the local board of education is insufficient, he shall order the 11 12local board to show cause why the corrective actions provided in section 15 of this act should not be utilized. The hearing upon said $\mathbf{13}$ order to show cause shall be conducted in the manner prescribed by 14 subdivision B of article 2 of chapter 6 of Title 18A of the New 1516 Jersey Statutes.

1 15. If, after a plenary hearing, the commissioner determines that $\mathbf{2}$ it is necessary to take corrective action, he shall have the power to 3 order necessary budgetary changes within the school district, to 4 order in-service training programs for teachers and other school personnel, or both. If he determines that such corrective actions $\mathbf{5}$ 6 are insufficient, he shall have the power to recommend to the State 7 board that it take appropriate action. The State board, on determining that the school district is not providing a thorough and 8 9 efficient education, notwithstanding any other provision of law to 10 the contrary, shall have the power to issue an administrative order 11 specifying a remedial plan to the local board of education, which 12 plan may include budgetary changes or other measures the State 13 board determines to be appropriate. Nothing herein shall limit 14 the right of any party to appeal the administrative order to the 15 Superior Court.

1 16. Should the local board of education fail or refuse to comply 2 with an administrative order issued pursuant to section 15 of this 3 act, the State board shall apply to the Superior Court by a pro-4 ceeding in lieu of prerogative writ for an order directing the local 5 school board to comply with such administrative order.

ARTICLE III. STATE SCHOOL AID

17. Annually, on or before October 5, the secretary of the board 1 $\mathbf{2}$ of education, with the approval of the superintendent of schools, 3 or if there be no superintendent of schools, with the approval of 4 the county superintendent of schools, shall file with the commissioner a report stating the number of pupils enrolled by grade and 5 6 the number of these pupils in approved programs of (a) special 7 education classes, (b) compensatory education, (c) bilingual educa-8 tion and (d) local vocational education on the last school day of 9 September. In addition, districts shall file annual reports providing such information as the commissioner may require for pupils 1011 receiving special education services.

18. Equalization support for current expenses of all school
 districts shall be paid in accordance with the following calculations:
 a. Divide the district equalized valuation per pupil by the
 guaranteed valuation per pupil and subtract the quotient from
 1.0000 to obtain the district's State support ratio.

b. Multiply the district's State support ratio by the smaller of 6 (1) the net current expense budget for the pre-budget year or (2) $\mathbf{7}$ the product of the resident enrollment and the Statewide sixty-fifth 8 percentile net current expense budget per pupil for the pre-budget 9 10year when all district figures are ranked from low to high. The 11 amount obtained is the current expense equalization support. If the State support ratio is zero or less than zero, no support shall be 12paid. The Statewide sixty-fifth percentile shall be calculated and 1314 applied separately for (a) limited purpose regional districts offering grades 9 through 12, (b) limited purpose regional districts 15offering grades 7 through 12, provided, however, that the figure 16 used for such districts shall be not less than 90% of the sixty-fifth 17 percentile for limited purpose regional districts offering grades 9 18 through 12, (c) constituent districts of limited purpose regional 19 districts offering grades 9 through 12, (d) constituent districts of 20

21 limited purpose regional districts offering grades 7 through 12, 22 provided, however, that the figure used for such districts shall be 23 not less than 90% of the sixty-fifth percentile for constituent 24 districts of limited purpose regional districts offering grades 9 25 through 12, and (e) all other districts.

19. State support for debt service and budgeted capital outlay 1 $\mathbf{2}$ shall equal the total of the net debt service and budgeted capital 3 outlay budgets for the pre-budget year multiplied by the district's current expense State support ratio obtained in section 18 of this 4 5 act. If the product is less than zero, no support shall be paid. 6 Budgeted capital outlay used for the calculation of State support shall be the smaller of (1) the budgeted capital outlay for the 7 8 pre-budget year, or (2) $1\frac{1}{2}\%$ of the sum of the current expense and 9 budgeted capital outlay for the pre-budget year.

20. In addition to the equalization support authorized in section
 18 of this act, categorical program support for 1975-76 and 1976-77
 3 shall be paid in accordance with the following calculations:

a. The number of categorical aid units shall be determined by
adding the products obtained by multiplying the pupils in each
category by the following additional cost factors:

CATEGORICAL PROGRAMS

	Special Education Classes	Additional Cost Factors
7	Educable	0.53
8	Trainable	0.95
9	Orthopedically handicapped	1.27
10	Neurogically impaired	1.06
11	Perceptually impaired	0.85
12	Visually handicapped	1.91
13	Auditorially handicapped	1.38
14	Communication handicapped	1.06
15	Emotionally disturbed	1.27
16	Socially maladjusted	0.95
17	Chronically ill	0.85
18	Multiply handicapped	1.27

Other Classes and Services		Additional Cost Factors	
19	Approved private school tuition	0.09 based on the num-	
20		ber of pupils actually	
21		receiving such instruc	
22	Supplementary and speech instruction	tion in the prior school	
23		year	
24		1.0 plus the additional	
25		cost factor of the handi-	
26		cap	

27	Bilingual education	0.16
28	State compensatory education	0.11
29	Approved local vocational education	0.53
20	h Who purpher of estagonical aid units for her	

b. The number of categorical aid units for home instruction shall
be determined by multiplying the number of hours of instruction
actually provided in the prior school year by 0.006.

c. For the purposes of this section, aid shall be paid to districts
in which the pupils reside except in the case of home, supplementary or speech instruction where aid shall be paid to the district
providing the service. No tuition may be charged for such home,
supplementary or speech instruction for costs covered by State
support as provided in this section.

d. Categorical program shall equal the number of units of additional cost multiplied by the State average net current expense
budget per pupil for the prebudget year.

21. On or before April 1, 1976, and on or before April 1 of each 1 $\mathbf{2}$ subsequent year, the Governor, after consultation with the Depart-3 ment of Education, shall recommend to the Legislature any revision in the schedule of additional cost factors which is deemed 4 proper, together with appropriate supporting information, and 5 such revised additional cost factors shall be deemed approved for 6 7 the fiscal year beginning 1 year from the subsequent July 1 at the end of 60 calendar days after the date on which they are trans-8 9 mitted to the Senate and General Assembly, or if the Legislature 10 is not in session on the sixtieth day, then on the next succeeding day on which it shall be meeting in the course of a regular or special 11 session, unless between the date of transmittal and the end of the 1213 above period, the Legislature passes a concurrent resolution stating that the Legislature does not favor the revised schedule of addi-14 tional cost factors, in which case the additional cost factors then 15in effect shall continue in effect. 16

1 22. There is hereby established a compensatory education research and development fund. For the 1975-76 fiscal year and $\mathbf{2}$ annually thereafter, there shall be appropriated to the fund an 3 amount equal to 3% of the amount calculated for State aid for 4 compensatory education pursuant to section 20 of this act. The 5 fund shall be used to support pilot and demonstration projects 6 which are designed to improve the education of compensatory 7 education pupils. 8

1 23. The commissioner is authorized to make grants to school 2 districts for the establishment of pilot and demonstration projects 3 for compensatory education pupils, to provide for the establish4 ment of appropriate evaluation procedures, and take any other

5 action necessary to insure the implementation of such projects.

1 24. State support for county vocational school districts shall be 2 paid in accordance with the following calculations:

3 a. Divide the county equalized valuations per pupil by the guar-

4 anteed valuation per pupil and subtract the quotient from 1.0000 5 to abtain the country most include the line State any particular

5 to obtain the county vocational school's State support ratio.

b. Multiply the State support ratio by the smaller of (1) the 6 net current expense budget for the prebudget year or (2) the 7 product of the resident enrollment multiplied by 175% of the State-8 wide sixty-fifth percentile net current budget per pupil for the 9 10prebudget year when all district figures are ranked from low to high. The amount obtained is the current expense equalization 11 support. If the State support ratio is zero or less than zero, no 12support shall be paid. 13

c. Debt service and budgeted capital outlay support for county
vocational schools shall be calculated in accordance with section 19
of this act.

25. A district which has a net current expense budget per pupil 1 $\mathbf{2}$ in the prebudget year of less than the State average net current expense budget per pupil may increase its net current expense 3 budget per pupil in the following year by no more than an amount 4 found by multiplying the latest annual percentage increase in the 5 6 total State equalized valuation by the State average net current expense budget per pupil for the prebudget year, and multiplying 7 the product by the quotient resulting from dividing the State 8 9 average net current expense budget per pupil by the school 9A district net current expense budget per pupil for the prebudget year; provided, however, that in no event shall the figure used 10 for the latest annual percentage increase in the total State equalized 11 valuation be less than the average of such percentage increases 12 for the latest 3 years. Any other district may increase its net 13 14 current expense budget per pupil by no more than an amount found by multiplying the latest annual percentage increase in the total 15 State equalized valuation by the school district's net current 16expense budget per pupil for the prebudget year, and multiplying 17 the product by the quotient resulting from dividing the State 18 average net current expense budget per pupil by the school 1919A district net current expense budget per pupil for the prebudget year. For the purpose of these calculations, the enrollment of a 20district shall be assumed to remain constant between the prebudget $\mathbf{21}$ year and the year during which the budget will be implemented. 22

Annually, on or before November 15, the commissioner shall
certify to each local board of education the amount by which the

school district may increase its budget for the next year withoutexceeding the permissible rate of increase.

The commissioner may approve the request of a local board of education for a greater increase, having judged that (1) a reallocation of resources or any other action taken within the permissible level of spending would be insufficient to meet the goals, objectives and standards established pursuant to this act, or (2) an increased enrollment may reasonably be anticipated in the district.

1 26. The amounts payable to each school district pursuant to the act shall be paid by the State Treasurer upon the certification of the $\mathbf{2}$ 3 commissioner and warrant of the Director of Budget and Account-4 ing. Ten percent of the appropriation for current expense equalization and categorical program support shall be paid on the first of 5 each month from September through June. If a local board of 6 education requires funds prior to the first payment, the board shall 7 file a written request with the Commissioner of Education stating 8 9 the need for such funds. The commissioner shall review each request and forward those for which need has been demonstrated 1011 to the appropriate officials for payment.

12 Debt service funds shall be paid as required to meet due dates
13 for payment of principal and interest, and budgeted capital outlay
14 funds shall be paid as requested by the local district.

Each school district shall file an annual written request for debt 15service and budgeted capital outlay payments to the commissioner 16 30 days prior to the beginning of the fiscal year for which the 17 appropriation is made. Such request shall include the amount of 18 interest bearing school debt, if any, of the municipality or district 19 $\mathbf{20}$ then remaining unpaid, together with the rate of interest payable thereon, the date or dates on which the bonds or other evidences 2122of indebtedness were issued, and the date or dates upon which they 23fall due. In the case of Type I school districts, the board secretary shall secure such schedule of outstanding obligations from the $\mathbf{24}$ clerk of the municipality. 25

1 27. On or before November 1 of each year, the commissioner shall 2 determine the amount necessary to be appropriated by the State to 3 carry out the provisions of this act for the succeeding school year 4 and shall determine for local budget purposes the amounts payable 5 to each of the counties and districts under this act for such succeed-6 ing year.

28. Annually, on or before December 1, local boards of education
 shall submit to the commissioner a copy of their proposed budgets
 for the next school year. The commissioner shall review each item

4 of appropriation within the current expense and budgeted capital
5 outlay budgets and shall determine the adequacy of the budgets
6 with regard to the annual reports submitted pursuant to section 11
7 of this act.

1 29. N. J. S. 18A :13-23 is amended to read as follows:

18A:13-23. The annual or special appropriations for regional
districts, [exclusive of] *including* the amounts to be raised for
interest upon, and the redemption of, bonds payable by the district,
shall be apportioned among the municipalities included within the
regional district [as follows:

a. In regional districts in which apportionment on the basis of
the number of pupils enrolled on the last school day of September
of the current school year is in effect, such apportionment shall be
made upon said basis;

b. In all other regional districts] upon the basis of the [apportionment valuations, as defined in R. S. 54:4-49 of the constituent districts] portion of each municipality's equalized valuation allocated to the regional district, calculated as described in the befinition of equalized valuation in section 3 of this 1974 amendatory and supplementary act.

1 30. N. J. S. 18A :13-24 is amended to read as follows:

18A:13-24. The amounts to be raised for annual or special appropriations and for interest upon, and the redemption of, bonds
for regional districts shall be certified by the regional board of
education to, and shall be apportioned among the municipalities
included within the regional district as follows:

a. When the regional district is located wholly within one county,
said amounts shall be certified to the county board of taxation of
the county and shall be apportioned by it among such municipalities
in the manner, and upon the basis, prescribed in this article; or

11 b. When the regional district is located in more than one county, said amount shall be certified to the county board of taxation of the 12county[, in which the largest aggregate apportionment valuations 13 as established by the last published county abstract of ratables in 14the regional district are found] in which the largest number of 15 regional district pupils are resident, and said amounts shall be ap-16 portioned by said county board of taxation, among such municipal-17 ities in the manner, and upon the basis, prescribed in this article. 1819 The apportionment valuations of each municipality included in the regional district as defined in R. S. 54:4-49 of each constituent 20district shall be certified to said county board of taxation by the 21county boards of taxation of the county in which such constituent 22

district is located and the apportionments so made shall be certified to each of the other county boards of taxation by the county board making the same. The share of the amount to be raised by taxation in each municipality included in a regional district shall be certified to the appropriate county board of taxation by the Commissioner of Education.

The amounts [thus] apportioned to each such included municipality shall be assessed, levied and collected in the same manner and at the same time as other school taxes are assessed, levied and collected therein and shall be paid upon requisition as in other Type II school districts.

1 31. N. J. S. 18A:39-15 is amended to read as follows:

2 18A:39-15. If the county superintendent of the county in which 3 the districts are situate shall approve the necessity, the cost, and the method of providing such joint transportation and the agree-4 $\mathbf{5}$ ment whereby the same is to be provided, each such board of education providing joint transportation shall be entitled to State 6 7 aid in an amount equal to [75%] 100% of its proportionate share of the cost of such transportation pursuant to the terms of such 8 9 agreement.

1 32. N. J. S. 18A:46–23 is amended to read as follows:

18A:46-23. The board of education shall furnish daily transportation within the State to all children found under this chapter to be handicapped who shall qualify therefor pursuant to law and it shall furnish such transportation for a lesser distance also to any handicapped child, if it finds upon the advice of the examiner, his handicap to be such as to make such transportation necessary or advisable.

9 The school district shall be entitled to State aid for such daily 10 transportation in the amount of **[**75%**]** 100% of the cost to the 11 district of furnishing such transportation to a program approved 12 under this chapter in New Jersey when the necessity for such 13 transportation and the cost and method thereof have been ap-14 proved by the county superintendent of the county in which the 15 district paying the cost of such transportation is situated.

1 33. N. J. S. 18A:58-7 is amended to read as follows:

2 18A:58-7. Each district shall also be paid **[**75%**]** 100% of the 3 cost to the district of transportation of pupils to a school when 4 the necessity for such transportation and the cost and method 5 thereof have been approved by the county superintendent of the 6 county in which the district paying the cost of such transportation 7 is situate. Such aid shall be paid for elementary pupils who live 8 beyond 2 miles from their school of attendance and secondary 9 pupils who live beyond 21/2 miles from their school of attendance.

1 34. N. J. S. 18A:58-25 is amended to read as follows:

2 18A:58-25. The State Treasurer shall [establish] maintain a 3 school building aid capital reserve fund for each school district 4 having funds on deposit as of the effective date of this act. [The 5 State Treasurer, upon certification of the commissioner and 6 warrant of the Director of the Division of Budget and Accounting, 7 shall:

8 (1) If the Commissioner of Education and the Director of the 9 Division of Local Finance have certified that any school district 10 or municipality is unable to pay the principal or interest of any 11 bonds hereafter issued for school purposes, apply the amount of 12 the building aid allowance to the payment of interest and principal 13 on such bonds as hereinafter set forth;

(2) Pay to each school district the amount of its building aid
allowance less any amount thereof which may have been applied
to the payment of bonds under subsection (1) hereof and less its
net appropriation to its capital reserve fund, at the times and in
the manner hereinafter provided; and

(3) Credit to the capital reserve fund of each district the remainder of the building aid allowance not so required to be paid, together with an additional amount to be withheld from any State aid moneys otherwise due the district, sufficient to make the total capital reserve appropriated by the district.]

The Director of the Division of Investment shall invest and reinvest such capital reserve funds in the same manner and subject to the same requirements as are prescribed for the investment of State funds generally. Income received upon the investment of the capital reserve funds shall be credited pro rata to the capital reserve funds of the respective school districts, semiannually on November 1 and May 1.

In the event that a school district or municipality anticipates that 31 32it will be unable to meet the payment of principal or interest of 33 any bonds hereafter issued for school purposes, it shall certify such inability to the Commissioner of Education and the Director 34 35of the Division of Local [Finance] Government Services at least 10 days prior to the date such payment is due. The State Treasurer, 36 upon certification of such inability by said commissioner and 37 director or, in the event any such district or municipality fails to 38certify its anticipated inability to meet any such payments, upon 39 notice and verification of such inability, shall withhold from the 40 sums then or thereafter available to said district as State building 41

42 said a sums sufficient to pay the principal of and interest on such 43 bonds. The State Treasurer shall pay ratably to the claimant 44 holders of such bonds, or their agent, first the interest and then 45 the principal due and owing to them by the school district or 46 municipality; as the case may be, up to the amount of the building 47 ald allowance then or thereafter available to such district or 48 municipality.

1 35. N. J. St 18A 58-26 is amended to read as follows:

 $\mathbf{2}$ 18A:58-26. A school district may on November 1 or May 1 in 3 any school year draw against its capital reserve fund, up to the 4 amount of the balance therein, to the extent that such withdrawal 5 is anticipated as a revenue in the school budget for the then current · 6 school year or it may be applied to a capital purpose authorized 7 (by ordinance or by vote of the electors of the school district[; 8 provided, that such budget anticipation and withdrawal may not 9 be greater than the amount by which capital outlay and debt service in such year exceed the State school building aid applicable 10 11 thereto]. Such withdrawal shall be paid by the State Treasurer to the board of education upon application duly made to the com-1213 missioner and upon his certification and the warrant of the Director 14 of the Division of Budget and Accounting.

1 36.7R. S. 54:4-49 is amended to read as follows:

54:4-49. (a) Except as to any State tax at a fixed rate provided - 2 for in sections 54:4-50 and 54:4-51 of this Title, each county board 3 of taxation, after having received the tax lists and duplicates of 4 5 the assessors and having revised and corrected the same and having 6 equalized the aggregate valuations of all the real property in the respective taxing districts, as required by R. S. 54:3-17 to 54:3-19, 7 8 shall, after making adjustments for the debits and credits herein--9 after mentioned, apportion the amount to be raised in the respec-10 tive taxing districts for State, State school, county and free county library purposes and for purposes of [regional and] consolidated [•] 11 school districts and school districts comprising two or more taxing 1213 districts, on the basis of the total valuation so ascertained for each taxing district. The total valuation for each taxing district, so 14 ascertained, shall be known as the "apportionment valuation." 15(b) The amount to be apportioned among the respective taxing -16

17 districts shall be the amount to be raised for the purposes specified 18 in subsection (a), plus or minus the difference between the total 19 debits and total credits of the taxing districts affected, determined 20 as provided in subsection (c). The net amounts respectively to 21 be raised, after making allowance to the affected districts for the debits and credits, shall be equivalent to the amount required foreach of the purposes specified in subsection (a).

(c) The net debit or credit of each taxing district shall be the 24 amount by which the taxing district has overpaid or underpaid 2526its share of the specific tax or taxes for the purposes specified in 27subsection (a) for the preceding year or years because of increases $\mathbf{28}$ or decreases in the amount of the assessments of the district sub-29 sequent to the apportionment in the preceding year or years by 30 reason of final judgments on appeals, complaints and applications, 31 the correction of clerical errors under R. S. 54:4-53 and the 32allowance of additional veterans' exemptions or deductions during 33 the prior tax year by the collector pursuant to law. When an assessment has been reduced or added to, or increased, on appeal, 34complaint or other application, and the judgment on that appeal, 35 36 complaint or other application has been further appealed, no deduction or increase as herein provided for shall be made with respect 37 to the appealed assessment until the further appeal has been finally 38 39 determined.

(d) So that there shall be uniformity of application and treatment under this section in all of the counties, the Director, Division
of Taxation, shall issue regulations for the guidance of the county
boards of taxation in the determination of the apportionment
valuations, the amounts to be apportioned and the amounts of the
debits and credits.

1 37. N. J. S. 18A:46-9 is amended to read as follows:

18A:46-9. Each child classified pursuant to section 18A:46-8 as
mentally retarded shall be similarly further identified, examined
and classified into one of the following subcategories:

a. Educable mentally retarded children, who are those who may
be expected to succeed with a minimum of supervision in homes and
schools and community life and are characterized particularly by
reasonable expectation that at maturity they will be capable of
vocational and social independence in competitive environment;

b. Trainable mentally retarded children, who are so [severely]
retarded that they cannot be classified as educable but are,
notwithstanding, potentially capable of self-help, of communicating
satisfactorily, or participating in groups, of directing their
behavior so as not to be dangerous to themselves or others and of
achieving with training some degree of personal independence and
social and economic usefulness within sheltered environments;

c. Children *eligible for day training*, who are *those* so *severely*mentally retarded as to be [neither educable nor trainable]

incapable of giving evidence of understanding and responding in a
positive manner to simple directions expressed in the child's primary mode of communication and who cannot in some manner
express basic wants and needs.

1 38. N. J. S. 18A:46-13 is amended to read as follows:

 $\mathbf{2}$ 18A:46-13. It shall be the duty of each board of education to 3 provide suitable facilities and programs of education for all the children who are classified as handicapped under this chapter 4 except those so mentally retarded as to be Eneither educable or 5 trainable.] eligible for day training pursuant to N. J. S. 18A:46-9. 6 The absence or unavailability of a special class facility in any dis-7 trict shall not be construed as relieving a board of education of the 8 responsibility for providing education for any child who qualifies 9 under this chapter. 10

A board of education is not required to provide any further 11 12educational program for children who have been admitted to the Marie H. Katzenbach School for the Deaf but shall be required to 1314 furnish necessary daily transportation Monday through Friday to and from the school for nonboarding pupils when such trans-15portation is approved by the county superintendent of schools in 16accordance with such rules and regulations as the State board shall 17 promulgate for such transportation. Any special education facility 18or program authorized and provided for a child attaining age 20 19 20during a school year shall be continued for the remainder of that 21school year.

1 39. N. J. S. 18A :46–17 is amended to read as follows:

2 18A:46-17. The superintendent of schools, or the principal of a 3 school in a district where there is no superintendent, may, upon the 4 advice of the psychological examiner or examiners administering 5 classification procedures required by this chapter, refuse to admit, 6 or, having admitted, exclude, any child whose mental retardation 7 is so severe that he has been diagnosed and classified as [not 8 trainable] eligible for day training under this chapter.

9 Any child so refused admission or excluded shall be reexamined, 10 upon the request of the parent or other person having custody and 11 control of the child, after a period of 1 year shall have elapsed from 12 the date of the last previous examination.

1 40. N. J. S. 18A :46–18 is amended to read as follows:

18A:46-18. The superintendent of schools or the principal of
each school, as the case may be, shall forthwith report to the secretary of the board of education of the district the names of all
children who have been refused admission or have been excluded

6 under this chapter, and the names and addresses of their parents 7 or persons having custody and control of them. Such refusal of 8 admission or exclusion shall continue unless and until set aside by 9 action of the board of education or lifted as a result of a reexamina-10 tion. The superintendent or principal, as the case may be, shall 11 report the names of any other mentally retarded children in the 12 district known to him who are not in a private school or in a 13 residential institution and who are considered to be [uneducable 14-15 or untrainable] eligible for day training.

The secretary of the board of education, after the meeting of $\mathbf{16}$ the board next following the meeting at which the names of the 17 children not admitted or excluded are reported, shall report the 18 names and addresses to the county superintendent of schools of 19 20 the county in which the district is situate. The county superintendent shall furnish a list of such names and addresses to the 21commissioner, who shall, in turn, transmit copies of all such lists 2223to the Commissioner of Institutions and Agencies. Such list shall $\mathbf{24}$ not be made public, but shall be open to the inspection of such 25public and private agencies, only, as have a legitimate interest in it 26 and then only to the extent so necessary ; nor, shall the presence 27of any such name on such list necessarily constitute eligibility for admission to any of the institutions under the control of the Depart-2829 ment of Institutions and Agencies].

1 41. (New section) It shall be the duty of the State board in 2 concert with the Department of Institutions and Agencies to pro-3 vide suitable facilities and programs for all the children who are 4 classified as eligible for day training.

1 42. N. J. S. 18A:4-24 is amended to read as follows:

18A:4-24. The commissioner shall, by direction or with the 2 3 approval] pursuant to rules and regulations of the State board, 4 whenever it is deemed to be advisable so to do, inquire into and ascertain the thoroughness and efficiency of operation of any of 5 the schools of the public school system of the State and of any 6 7 grades therein by such means [, tests and examinations] as to him seem proper, and he shall report to the State board the results of 8 such inquiries and such other information with regard thereto as . 9 the State board may require or as he shall deem proper, but nothing 10in this section shall affect the right of each district to prescribe 11 12 its own rules for promotion.

1 43. N. J. S. 18A:58-11 is amended to read as follows:

2 18A:58-11. There shall be appropriated annually the sum of

3 [\$350,000.00] \$500,000.00 to be distributed by the commissioner, 4 upon the approval of the State board, to meet unforeseeable con-5 ditions, including substantial increases in enrollments, in any school 6 district. The amount of such emergency aid shall be payable by 7 the State Treasurer upon the certificate of the commissioner and 8 the warrant of the Director of the Division of Budget and 9 Accounting.

44. (New section) Nothing in this act shall be construed to deny
 the State board, commissioner or local boards of education powers
 granted to them elsewhere in Title 18A of the New Jersey Statutes,
 except as expressly provided herein.

45. (New section) The State Board of Education shall promulgate rules and adopt policies, subject to the "Administrative Procedure Act." P. L. 1968, c. 410 (C. 52:14B-1 et seq.), make all determinations and exercise such powers of visitation as are necessary for the proper administration of this act.

46. (New section) The Joint Committee on the Public Schools
 shall consider and recommend to the Legislature such other steps
 as may be appropriate following the enactment of this act.

47. (New section) If any clause, sentence, subdivision, paragraph, subsection or section of this act is held to be unconstitutional or invalid, such judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, subdivision, subsection or section thereof directly involved in the controversy in which said judgment shall have been rendered.

1 48. All acts and parts of acts inconsistent with this act are 2 repealed, and without limiting the general effect of this act in 3 repealing acts so inconsistent herewith, the following acts and 4 parts of acts together with all amendments and supplements thereto 5 are specifically repealed:

- 6 N. J. S. 18A :13–22
- 7 N. J. S. 18A :13-25
- 8 N. J. S. 18A:38–2.1
- 9 N. J. S. 18A:58-1 to 18A:58-5.4, inclusive
- 10 P. L. 1968, c. 340 (C. 18A:58-5.5)

10A P.L. 1973, c. 224 (C. 18A:58-5.6)

- 11 P. L. 1970, c. 234, § 9 (C. 18A:58–6.3)
- 12 N. J. S. 18A:58-8
- 13 N. J. S. 18A :58–10
- 14 N. J. S. 18A:58–13

15 P. L. 1970, c. 234, § 15 (C. 18A:58-18.1)

16 N. J. S. 18A:58-20 to 18A:58-24, inclusive

17 N. J. S. 18A :58–27

18 P. L. 1968, c. 289, §1 (C. 18A:58-27.1)

- 19 N. J. S. 18A:58–29
- 20 N. J. S. 18A:58-30 to 18A:58-31, inclusive
- 21 N. J. S. 18A:58–33 to 18A:58–33.1, inclusive.

1 49. This act shall take effect July 1, 1975; provided that 2 preparatory steps hereunder shall be taken as directed by the 3 commissioner including, but not limited to, the submission of pupil

4 enrollments and budgets of school districts.

STATEMENT

This bill seeks to meet the constitutional requirement for education, which the Supreme Court of New Jersey has determined has not been fulfilled.

It provides for a thorough and efficient system of free public schools and a program of State aid to support it. Article I contains the legislative findings and definitions of terms used in the act. Article II states the legislative goal and guidelines for a thorough and efficient system of free public schools. It outlines a process of establishing State goals and standards, and then local goals, objectives, and standards. The third article provides for the allocation of State aid to the school districts, and amends and repeals sections of Title 18A affected by this act.

SENATE AMENDMENTS TO

SENATE, No. 1516

[OFFICIAL COPY REPRINT]

STATE OF NEW JERSEY

ADOPTED DECEMBER 27, 1974

Amend page 22, section 48, after line 21, insert two new sections as follows:

"49. (New section) For the school year 1975-76, no district shall receive less in State aid in the aggregate for equalization support, categorical program support, debt service and budgeted capital outlay support and transportation support pursuant to this act than the aggregate amount of State aid received during the 1974-75 school year pursuant to N. J. S. 18A:58-5, 18A:58-6, P. L. 1970, c. 234, s. 9 (C. 18A:58-6.3), N. J. S. 18A:58-7, 18A:58-8, 18A:58-10 and 18A:58-30.

50. (New section) For the school year 1976-77, any district receiving less in State aid in the aggregate for equalization support, categorical program support, debt service and budgeted capital outlay support and transportation support pursuant to this act than the aggregate amount of State aid received during the 1974-75 school year pursuant to N. J. S. 18A:58–5, 18A:58–6, P. L. 1970, c. 234, s. 9 (C. 18A:58–6.3), N. J. S. 18A:58–7, 18A:58–8, 18A:58–10 and 18A:58–30 shall be entitled to the amount calculated under this act for such support plus one-half of the difference between that amount and the amount received during the 1974-75 school year pursuant to the above sections.".

Amend page 22, section 49, line 1, omit "49.", insert "51.".

FISCAL NOTE TO SENATE, No. 1516 [Official Copy Reprint]

STATE OF NEW JERSEY

DATED: JANUARY 6, 1975

The Official Copy Reprint of Senate Bill No. 1516 seeks to meet the constitutional requirement for education, which the Supreme Court of New Jersey has determined has not been fulfilled.

It provides for a thorough and efficient system of free public schools and a program of State aid to support it. Article I contains the legislative findings and definitions of terms used in the act. Article II states the legislative goal and guidelines for a thorough and efficient system of free public schools. It outlines a process of establishing State goals and standards, and then local goals, objectives, and standards. The third article provides for the allocation of State aid to the school districts, and amends and repeals sections of Title 18A affected by this act.

This bill also provides 40% State support of education on a continuing basis. An annual increase of \$300,000,000.00 in school expenditures was assumed based on recent experience. Current law provides \$604,000,000.00 of comparable State aid in 1974-75.

The Division of Budget and Accounting estimates that enactment of this legislation would require an increased State expenditure of \$288,500,000.00 in fiscal 1975-76 and \$395,600,000.00 in fiscal 1976-77.

The fiscal note is based on an estimate of costs rather than actual cost information.

In compliance with written request received, there is hereby submitted a fiscal estimate for the above bill, pursuant to P. L. 1962, c. 27.

[SECOND OFFICIAL COPY REPRINT] SENATE, No. 1516

STATE OF NEW JERSEY

INTRODUCED DECEMBER 10, 1974

By Senators WILEY, MARTINDELL, BUEHLER, DODD and DUMONT

(Without Reference)

AN Act providing for a thorough and efficient system of free public schools, a State aid program implementing such system, revising parts of the statutory law and supplementing Title 18A of the New Jersey Statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

> ARTICLE I. SHORT TITLE; LEGISLATIVE FINDINGS; DEFINITIONS

This act shall be known and may be cited as the "Public School
 Education Act of 1975."

1 2. a. The Legislature finds and declares that:

(1) The New Jersey Constitution provides that the maintenance
and support of a thorough and efficient system of free public schools
for the instruction of all the children in the State between the ages
of 5 and 18 years is a legislative responsibility;

6 (2) It has been determined by the Supreme Court of New Jersey 7 that the constitutional requirement has not been met and that action 8 must be taken by December 31, 1974, to correct any deficiencies;

9 (3) Extensive efforts have been made by the Executive and 10 Legislative branches of State Government and others since the 11 Supreme Court's decision to determine the content of a thorough 12 and efficient system of education and how it may be assured;

(4) Because the sufficiency of education is a growing and evolving concept, the definition of a thorough and efficient system of
education and the delineation of all the factors necessary to be included therein, depend upon the economic, historical, social and
cultural context in which that education is delivered. The Legislature must, nevertheless, make explicit provision for the design of
State and local systems by which such education is delivered, and
EXPLANATION—Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

should, therefore, explicitly provide after 4 years from the effective date of this act for a major and comprehensive evaluation of
both the State and local systems, and the sufficiency of education
provided thereby;

(5) In order to encourage citizen involvement in educational
matters, New Jersey should provide for free public schools in a
manner which guarantees and encourages local participation consistent with the goal of a thorough and efficient system serving all of
the children of the State;

(6) A thorough and efficient system of education includes local school districts in which decisions pertaining to the hiring and dismissal of personnel, the curriculum of the schools, the establishment of district budgets, and other essentially local questions are made democratically with a maximum of citizen involvement and self-determination and are consistent with Statewide goals, guidelines and standards; and

(7) Such a system should be in part locally funded to encourage
involvement of and assure the financial supervision by the residents
of the local unit, and in part State funded, to equalize Statewide the
tax effort required for a thorough and efficient system of free
public schools.

40 b. The Legislature, therefore, hereby accepts the responsibility:

(1) To define the overall goal of a thorough and efficient system
of free public schools in New Jersey;

43 (2) To establish guidelines within which such a system shall44 operate;

45 (3) To delegate to appropriate State and local agencies the 46 authority:

47 (a) to establish goals and objectives consistent with legisla-48 tive guidelines, and

49 (b) to define standards of performance necessary to indicate
50 achievement of the goals and objectives;

51 (4) To establish a funding structure which will ensure that 52 adequate financial resources shall be available to enable a system 53 of free public schools to operate throughout the State; and

54 (5) To monitor the system of free public schools and provide for 55 corrective action when necessary to ensure adequate progress 56 toward the achievement of goals and objectives.

1 3. For the purposes of this act, unless the context clearly re-2 quires a different meaning:

3 "Administrative order" means a written directive ordering
4 specific corrective action by a district which has shown insufficient

5 educational progress within a reasonable period of time in meeting

6 goals and standards.

7 "Approved special class pupil" means a pupil enrolled in any
8 class for atypical pupils pursuant to chapter 46 of Title 18A of the
9 New Jersey Statutes.

'Approved special education services pupil'' means a pupil
receiving specific services pursuant to chapter 46 of Title 18A of
the New Jersey Statutes but excluding pupils attending county
special services school districts.

'Bilingual education pupil'' means a pupil enrolled in a programof bilingual education approved by the State board.

16 "Budgeted capital outlay" means those capital outlay expendi-17 tures that are included in the annual school budget.

"Categorical programs" means those programs and services
recognized in this act as requiring per pupil expenditures over and
above those applicable to regular programs, as provided in section
20 of this act.

"Current expense" means all expenses of the school district, as
enumerated in N. J. S. 18A:22-8, other than those required for
interest and debt redemption charges and any budgeted capital
project.

26"Debt service" means and includes payments of principal and 27interest upon school bonds and other obligations issued to finance 28the acquisition of school sites and the acquisition, construction or 29reconstruction of school buildings, including furnishings, equipment and the costs of issuance of such obligations and shall include pay-3031ments of principal and interest upon bonds heretofore issued to 32fund or refund such obligations, and upon municipal bonds and 33other obligations which the commissioner approves as having been issued for such purposes. Debt service pursuant to the provisions 34 of P. L. 1971, c. 10 (C. 18A:58-33.6 et seq.) and P. L. 1968, c. 177 35(C. 18A:33.2 et seq.) is excluded. 36

37 "District equalized valuation per pupil" means the quotient 38 resulting from dividing the total equalized valuations in the school district by the resident enrollment of the district; provided that in 39 the determination of the equalized valuation per pupil of a county 40 vocational school the total equalized valuations in the county shall 41 42be divided by the total resident enrollment in all school districts of the county to obtain the county vocational school equalized valua-43 tion per pupil. 44

45 "Equalized valuations" means the equalized valuation of the tax46 ing district or taxing districts as certified by the Director of the
47 Division of Taxation on October 1 of the pre-budget year.

With respect to regional districts and their constituent districts, however, the equalized valuations as described above shall be allocated among the regional and constituent districts in proportion to the number of pupils in each of them.

52 "Evening school pupils" means the equated full-time resident 53 enrollment of pupils enrolled in an accredited evening high school, 54 an evening vocational high school, and in other evening schools 55 except schools offering programs for self-improvement and social 56 enrichment.

57 "Goals" means a written statement of educational aspirations
58 for learner achievement and the educational process stated in
59 general terms.

60 "Guaranteed valuation per pupil" means *[1.4]* *1.43* times the
61 State average valuation per pupil, rounded to the nearest thousand
62 dollars, for the year in which the calculation of aid is made.

"Local vocational pupils" means the full-time equivalent of
pupils enrolled in approved categorical vocational programs in
school districts designated as local area vocational school districts.
"Needs assessment" means a written analysis of the current
status of an educational system in terms of achieving its goals.

''Net current expense budget'' means the balance after deducting (1) State support for categorical programs pursuant to section 20 of this act, (2) the transportation amount in the current expense budget and (3) all other revenue in the current expense budget except the amount to be raised by local taxation, equalization State support, and State support for approved transportation.

'Net current expenses per pupil' means the quotient resultingfrom dividing the net current expense budget by the resident en-rollment.

80 "Net debt service and budgeted capital outlay" means the 81 balance after deducting all revenues from the school debt service 82 and budgeted capital outlay budgets of the school district and the 83 school debt service amount included in the municipal budget, except 84 the amount to be raised by local taxation and State support.

65 "Objective" means a written statement of the intended outcome66 of a specific educational process.

67 "Pre-budget year" means the school year preceding the year in68 which the school budget will be implemented.

69 "Resident enrollment" means the number of pupils who are resi-90 dent of the district and are enrolled in day or approved evening

91 schools on the last school day of September of the pre-budget year 92 and are attending the public schools of the district or a school 93 district or State college demonstration school to which the district 94 of residence pays tuition; provided that a district shall count 95 pupils regularly attending both the schools of the district and of a 96 county vocational school in the same county on an equated full-time 97 basis.

98 "Standards" means the process and stated levels of proficiency99 used in determining the extent to which goals and objectives are100 being met.

101 "State average valuation per pupil" means the quotient result-102 ing from dividing the total equalized valuations in the State as 103 certified by the Director of the Division of Taxation on October 1 104 by the total resident enrollment in the State. In the event that the 105 equalized table certified by the Director of the Division of Taxation 106 shall be revised by the Division of Tax Appeals on or before 107 January 30 of the next succeeding year, such revised valuation shall 108 be used in any recomputation of aid for an individual district filing 109 such appeal but will have no effect upon the State average valua-110 tion per pupil.

''State compensatory education pupil'' means a pupil who is en-112 rolled in preventive and remedial programs, approved by the State 113 board, supplemental to the regular programs and designed to assist 114 pupils who have academic, social, economic or environmental needs 115 that prevent them from succeeding in regular school programs.

ARTICLE II. GOALS, STANDARDS AND GUIDELINES; PROCEDURES OF EVALUATION; ENFORCEMENT

4. The goal of a thorough and efficient system of free public
 schools shall be to provide to all children in New Jersey, regardless
 of socioeconomic status or geographic location, the educational
 opportunity which will prepare them to function politically,
 economically and socially in a democratic society.

5. A thorough and efficient system of free public schools shall
include the following major elements, which shall serve as guidelines for the achievement of the legislative goal and the implementation of this act:

a. Establishment of educational goals at both the State and locallevels;

b. Encouragement of public involvement in the establishment ofeducational goals;

9 c. Instruction intended to produce the attainment of reasonable 10 levels of proficiency in the basic communications and computa-11 tional skills; d. A breadth of program offerings designed to develop the in-dividual talents and abilities of pupils;

e. Programs and supportive services for all pupils especially
those who are educationally disadvantaged or who have special
educational needs;

17 f. Adequately equipped, sanitary and secure physical facilities18 and adequate materials and supplies;

19 g. Qualified instructional and other personnel;

20 h. Efficient administrative procedures;

i. An adequate State program of research and development; and
j. Evaluation and monitoring programs at both the State and
local levels.

6. The State board, after consultation with the commissioner 1 and review by the Joint Committee on the Public Schools shall (a) $\mathbf{2}$ 3 establish goals and standards which shall be applicable to all public 4 schools in the State, and which shall be consistent with the goals and guidelines established pursuant to sections 4 and 5 of this act, 5 and (b) make rules concerning procedures for the establishment of 6 particular educational goals, objectives and standards by local 7 boards of education. 8

7. Each local board of education shall establish particular educa tional goals, objectives and standards pursuant to rules prescribed
 by the State board.

1 8. The State board after consultation with the commissioner and review by the Joint Committee on the Public Schools shall, from $\mathbf{2}$ time to time, but at least once every 5 years, review and update the 3 State goals and standards established pursuant to this act. In 4 reviewing and updating these goals and standards, the State board 5 shall consult with, and be assisted by, (a) the Commissioner of 6 Labor and Industry who, in consultation with employer and em-7 ployee groups, shall report annually to the State board projecting 8 9 labor needs and describing employment qualifications in New Jersey, (b) the Chancellor of Higher Education who, in consulta-10 tion with the institutions of higher education in the State, shall 11 report annually to the State board on entry requirements and 12anticipated enrollment levels, (c) the Commissioner of Health who 13shall report annually to the State board on the current and pro-14 jected health needs in New Jersey, (d) the Commissioner of In-1516stitutions and Agencies who shall report annually to the State 17 board on the education of pupils under the jurisdiction of the department, and (e) such other employees and officers of the State 18 as may be able to assist the State board in its activities pursuant to 19 20 this section.

9. The commissioner, in cooperation with local school districts, shall from time to time, but at least once every 5 years, direct a comprehensive needs assessment program of all pupils in the State in light of State goals and standards, and shall make the results of the needs assessment program available to local school districts, which districts shall review and update their particular educational goals, objectives and standards to meet those needs. All such results shall be made public.

1 10. For the purpose of evaluating the thoroughness and efficiency $\mathbf{2}$ of all the public schools of the State, the commissioner, with the 3 approval of the State board and after review by the Joint Com-4 mittee on the Public Schools, shall develop and administer a $\mathbf{5}$ uniform, Statewide system for evaluating the performance of each 6 school. Such a system shall be based in part on annual testing for 7 achievement in basic skill areas, and in part on such other means 8 as the commissioner deems proper in order to (a) determine pupil 9 status and needs, (b) ensure pupil progress, and (c) assess the 10 degree to which the educational objectives have been achieved.

11. Each school district shall make an annual report of its prog ress in conforming to the goals, objectives and standards developed
 pursuant to this act. Each district's annual report shall include
 but not be limited to:

5 a. Demographic data related to each school;

b. Results of assessment programs, including Statewide anddistrict testing conducted at each school;

8 c. Information on each school's fiscal operation, including the9 budget of each school;

d. Results of each school's effectiveness in achieving State,
district and school goals and objectives applicable to the pupils;

12 e. Plans and programs for professional improvement;

f. Plans to carry out innovative or experimental educational pro-grams designed to improve the quality of education; and

g. Recommendations for school improvements during the ensu-ing year.

h. Additionally, the State Board of Education may from time to
time require each district to submit a facilities survey, including
current use practices and projected capital project needs, but not
more frequently than once every 2 years.

The district reports shall be submitted to the commissioner by July 1 of each year and he shall make them the basis for an annual report to the Governor and the Legislature, describing the condition of education in New Jersey, the efforts of New Jersey schools in meeting the standards of a thorough and efficient education, the

steps underway to correct deficiencies in school performance, and 26the progress of New Jersey schools in comparison to other state 27education systems in the United States. 2812. In addition to the annual reports required by section 11 of 1 this act, the State board shall, 4 years after the effective date of 2 this act, make a comprehensive report to the Governor and the 3 Legislature assessing the effectiveness of this act in producing a 4 thorough and efficient system of free public schools. The report $\mathbf{5}$ shall include an account of the progress of each local school district 6 in meeting the goals, objectives and standards prescribed under 7 sections 6 and 7 of this act, identify those districts and schools 8

9 which fail to meet them, and make recommendations, if necessary,10 for hastening the elimination of any deficiencies.

1 13. Thereafter, the Governor shall deliver a biennial message to 2 the Legislature on the progress of New Jersey's schools in provid-3 ing a thorough and efficient education and recommending legisla-4 tive action, if appropriate.

1 14. The commissioner shall review the results of the evaluations conducted and reports submitted pursuant to sections 10 and 11 of 2 this act. If the commissioner shall find that a school or a school 3 district has failed to show sufficient progress toward the goals, 4 guidelines, objectives and standards established in and pursuant 56 to this act, he shall advise the local board of education of such 7 determination, and shall direct that a remedial plan be prepared and submitted to him for approval. If the commissioner approves 8 9 the plan, he shall assure its implementation in a timely and effective manner. If the commissioner finds that the remedial plan prepared 10 by the local board of education is insufficient, he shall order the 11 local board to show cause why the corrective actions provided in 12section 15 of this act should not be utilized. The hearing upon said 13 order to show cause shall be conducted in the manner prescribed by 14 subdivision B of article 2 of chapter 6 of Title 18A of the New 15 Jersey Statutes. 16

15. If, after a plenary hearing, the commissioner determines that 1 $\mathbf{2}$ it is necessary to take corrective action, he shall have the power to 3 order necessary budgetary changes within the school district, to order in-service training programs for teachers and other school 4 personnel, or both. If he determines that such corrective actions 56 are insufficient, he shall have the power to recommend to the State board that it take appropriate action. The State board, on deter-7 8 mining that the school district is not providing a thorough and 9 efficient education, notwithstanding any other provision of law to 10 the contrary, shall have the power to issue an administrative order 11 specifying a remedial plan to the local board of education, which 12 plan may include budgetary changes or other measures the State 13 board determines to be appropriate. Nothing herein shall limit 14 the right of any party to appeal the administrative order to the 15 Superior Court.

1 16. Should the local board of education fail or refuse to comply 2 with an administrative order issued pursuant to section 15 of this 3 act, the State board shall apply to the Superior Court by a pro-4 ceeding in lieu of prerogative writ for an order directing the local 5 school board to comply with such administrative order.

ARTICLE III. STATE SCHOOL AID

1 17. Annually, on or before October 5, the secretary of the board $\mathbf{2}$ of education, with the approval of the superintendent of schools, or if there be no superintendent of schools, with the approval of 3 the county superintendent of schools, shall file with the commis-4 sioner a report stating the number of pupils enrolled by grade and 5 the number of these pupils in approved programs of (a) special 6 education classes, (b) compensatory education, (c) bilingual educa- $\mathbf{7}$ tion and (d) local vocational education on the last school day of 8 September. In addition, districts shall file annual reports pro-9 10 viding such information as the commissioner may require for pupils receiving special education services. 11

18. Equalization support for current expenses of all school
 districts shall be paid in accordance with the following calculations:

 a. Divide the district equalized valuation per pupil by the
 guaranteed valuation per pupil and subtract the quotient from
 1.0000 to obtain the district's State support ratio.

b. Multiply the district's State support ratio by the smaller of 6 7 (1) the net current expense budget for the pre-budget year or (2)the product of the resident enrollment and the Statewide sixty-fifth 8 percentile net current expense budget per pupil for the pre-budget 9 year when all district figures are ranked from low to high. The 10 amount obtained is the current expense equalization support. If the 11 State support ratio is zero or less than zero, no support shall be 12paid. The Statewide sixty-fifth percentile shall be calculated and 13 applied separately for (a) limited purpose regional districts offer-14 ing grades 9 through 12, (b) limited purpose regional districts 15offering grades 7 through 12, provided, however, that the figure 16 used for such districts shall be not less than 90% of the sixty-fifth 17 percentile for limited purpose regional districts offering grades 9 18 through 12, (c) constituent districts of limited purpose regional 19 districts offering grades 9 through 12, (d) constituent districts of 20

21 limited purpose regional districts offering grades 7 through 12, 22 provided, however, that the figure used for such districts shall be 23 not less than 90% of the sixty-fifth percentile for constituent 24 districts of limited purpose regional districts offering grades 9 25 through 12, and (e) all other districts.

1 19. State support for debt service and budgeted capital outlay $\mathbf{2}$ shall equal the total of the net debt service and budgeted capital 3 outlay budgets for the pre-budget year multiplied by the district's current expense State support ratio obtained in section 18 of this 4 act. If the product is less than zero, no support shall be paid. $\mathbf{5}$ Budgeted capital outlay used for the calculation of State support 6 shall be the smaller of (1) the budgeted capital outlay for the 7pre-budget year, or (2) $1\frac{1}{2}\%$ of the sum of the current expense and 8 9 budgeted capital outlay for the pre-budget year.

20. In addition to the equalization support authorized in section
 18 of this act, categorical program support for 1975-76 and 1976-77
 3 shall be paid in accordance with the following calculations:

a. The number of categorical aid units shall be determined by
adding the products obtained by multiplying the pupils in each
category by the following additional cost factors:

	Special Education Classes	Additional Cost Factors	
7	Educable	0.53	
8	Trainable	0.95	
9	Orthopedically handicapped	1.27	
10	Neurogically impaired	1.06	
11	Perceptually impaired	0.85	
12	Visually handicapped	1.91	
13	Auditorially handicapped	1.38	
14	Communication handicapped	1.06	
15	Emotionally disturbed	1.27	
16	Socially maladjusted	0.95	
17	Chronically ill	0.85	
18	Multiply handicapped	1.27	
	Other Classes and Services	Additional Cost Factors	
19	Approved private school tuition	1.0 plus the additional	
20		cost factor of the handi-	
21		cap	
22	Supplementary and speech instruction.	0.09 based on the num-	
23		ber of pupils actually	
24		receiving such instruc-	

25 26

CATEGORICAL PROGRAMS

year

tion in the prior school

27	Bilingual education	0.16
28	State compensatory education	0.11
29	Approved local vocational education	0.53
0.0		• , ,

b. The number of categorical aid units for home instruction shall
be determined by multiplying the number of hours of instruction
actually provided in the prior school year by 0.006.

c. For the purposes of this section, aid shall be paid to districts
in which the pupils reside except in the case of home, supplementary or speech instruction where aid shall be paid to the district
providing the service. No tuition may be charged for such home,
supplementary or speech instruction for costs covered by State
support as provided in this section.

d. Categorical program shall equal the number of units of additional cost multiplied by the State average net current expense
budget per pupil for the prebudget year.

21. On or before April 1, 1976, and on or before April 1 of each 1 subsequent year, the Governor, after consultation with the Depart- $\mathbf{2}$ ment of Education, shall recommend to the Legislature any re-3 vision in the schedule of additional cost factors which is deemed 4 proper, together with appropriate supporting information, and 5 such revised additional cost factors shall be deemed approved for 6 the fiscal year beginning 1 year from the subsequent July 1 at the 7 end of 60 calendar days after the date on which they are trans-8 mitted to the Senate and General Assembly, or if the Legislature 9 is not in session on the sixtieth day, then on the next succeeding 10day on which it shall be meeting in the course of a regular or special 11 session, unless between the date of transmittal and the end of the 12above period, the Legislature passes a concurrent resolution stating 13that the Legislature does not favor the revised schedule of addi-14 tional cost factors, in which case the additional cost factors then 15in effect shall continue in effect. 16

22. There is hereby established a compensatory education re-1 search and development fund. For the 1975-76 fiscal year and $\mathbf{2}$ annually thereafter, there shall be appropriated to the fund an 3 amount equal to 3% of the amount calculated for State aid for 4 compensatory education pursuant to section 20 of this act. The 5 fund shall be used to support pilot and demonstration projects 6 which are designed to improve the education of compensatory 7 education pupils. 8

1 23. The commissioner is authorized to make grants to school 2 districts for the establishment of pilot and demonstration projects 3 for compensatory education pupils, to provide for the establish4 ment of appropriate evaluation procedures, and take any other
5 action necessary to insure the implementation of such projects.

1 24. State support for county vocational school districts shall be 2 paid in accordance with the following calculations:

a. Divide the county equalized valuations per pupil by the guaranteed valuation per pupil and subtract the quotient from 1.0000
to obtain the county vocational school's State support ratio.

6 b. Multiply the State support ratio by the smaller of (1) the net current expense budget for the prebudget year or (2) the 7 product of the resident enrollment multiplied by 175% of the State-8 9 wide sixty-fifth percentile net current budget per pupil for the prebudget year when all district figures are ranked from low to 10high. The amount obtained is the current expense equalization 11 support. If the State support ratio is zero or less than zero, no 12support shall be paid. 13

c. Debt service and budgeted capital outlay support for county
vocational schools shall be calculated in accordance with section 19
of this act.

25. A district which has a net current expense budget per pupil 1 in the prebudget year of less than the State average net current $\mathbf{2}$ expense budget per pupil may increase its net current expense 3 budget per pupil in the following year by no more than an amount 4 found by multiplying the latest annual percentage increase in the 5 total State equalized valuation by the State average net current 6 expense budget per pupil for the prebudget year, and multiplying 7 8 the product by the quotient resulting from dividing the State average net current expense budget per pupil by the school 9 9A district net current expense budget per pupil for the prebudget year; provided, however, that in no event shall the figure used 10 for the latest annual percentage increase in the total State equalized 11 12valuation be less than the average of such percentage increases for the latest 3 years. Any other district may increase its net 13current expense budget per pupil by no more than an amount found 14 by multiplying the latest annual percentage increase in the total 1516 State equalized valuation by the school district's net current expense budget per pupil for the prebudget year, and multiplying 17the product by the quotient resulting from dividing the State 18 average net current expense budget per pupil by the school 19district net current expense budget per pupil for the prebudget 19a year. For the purpose of these calculations, the enrollment of a 20district shall be assumed to remain constant between the prebudget 21 $\mathbf{22}$ year and the year during which the budget will be implemented.

23 Annually, on or before November 15, the commissioner shall 24 certify to each local board of education the amount by which the 25 school district may increase its budget for the next year without26 exceeding the permissible rate of increase.

The commissioner may approve the request of a local board of education for a greater increase, having judged that (1) a reallocation of resources or any other action taken within the permissible level of spending would be insufficient to meet the goals, objectives and standards established pursuant to this act, or (2) an increased enrollment may reasonably be anticipated in the district.

1 26. The amounts payable to each school district pursuant to the act shall be paid by the State Treasurer upon the certification of the $\mathbf{2}$ commissioner and warrant of the Director of Budget and Account-3 ing. Ten percent of the appropriation for current expense equaliza-4 tion and categorical program support shall be paid on the first of 5 each month from September through June. If a local board of 6 education requires funds prior to the first payment, the board shall $\mathbf{7}$ file a written request with the Commissioner of Education stating 8 the need for such funds. The commissioner shall review each 9 request and forward those for which need has been demonstrated 10 to the appropriate officials for payment. 11

12 Debt service funds shall be paid as required to meet due dates 13 for payment of principal and interest, and budgeted capital outlay 14 funds shall be paid as requested by the local district.

Each school district shall file an annual written request for debt 15 16 service and budgeted capital outlay payments to the commissioner 30 days prior to the beginning of the fiscal year for which the 17 appropriation is made. Such request shall include the amount of 18 interest bearing school debt, if any, of the municipality or district 19 then remaining unpaid, together with the rate of interest payable 20 thereon, the date or dates on which the bonds or other evidences 21 of indebtedness were issued, and the date or dates upon which they 22fall due. In the case of Type I school districts, the board secretary 23shall secure such schedule of outstanding obligations from the 24 25clerk of the municipality.

1 27. On or before November 1 of each year, the commissioner shall 2 determine the amount necessary to be appropriated by the State to 3 carry out the provisions of this act for the succeeding school year 4 and shall determine for local budget purposes the amounts payable 5 to each of the counties and districts under this act for such succeed-6 ing year.

28. Annually, on or before December 1, local boards of education
 shall submit to the commissioner a copy of their proposed budgets
 for the next school year. The commissioner shall review each item

of appropriation within the current expense and budgeted capital
outlay budgets and shall determine the adequacy of the budgets
with regard to the annual reports submitted pursuant to section 11
of this act.

1 29. N. J. S. 18A :13-23 is amended to read as follows :

18A:13-23. The annual or special appropriations for regional districts, [exclusive of] *including* the amounts to be raised for interest upon, and the redemption of, bonds payable by the district, shall be apportioned among the municipalities included within the regional district [as follows:

a. In regional districts in which apportionment on the basis of
the number of pupils enrolled on the last school day of September
of the current school year is in effect, such apportionment shall be
made upon said basis;

b. In all other regional districts] upon the basis of the [apportionment valuations, as defined in R. S. 54:4-49 of the constituent districts] portion of each municipality's equalized valuation allocated to the regional district, calculated as described in the bed definition of equalized valuation in section 3 of this 1974 amendatory and supplementary act.

1 30. N. J. S. 18A :13-24 is amended to read as follows:

2 18A:13-24. The amounts to be raised for annual or special ap-3 propriations and for interest upon, and the redemption of, bonds 4 for regional districts shall be certified by the regional board of 5 education to, and shall be apportioned among the municipalities 6 included within the regional district as follows:

a. When the regional district is located wholly within one county,
said amounts shall be certified to the county board of taxation of
the county and shall be apportioned by it among such municipalities
in the manner, and upon the basis, prescribed in this article; or

b. When the regional district is located in more than one county, 11 said amount shall be certified to the county board of taxation of the 12 county [, in which the largest aggregate apportionment valuations 13as established by the last published county abstract of ratables in 14 the regional district are found] in which the largest number of 15 regional district pupils are resident, and said amounts shall be ap-16 portioned by said county board of taxation, among such municipal-17 ities in the manner, and upon the basis, prescribed in this article. 18 19The apportionment valuations of each municipality included in the regional district as defined in R. S. 54:4-49 of each constituent 2021district shall be certified to said county board of taxation by the 22county boards of taxation of the county in which such constituent

district is located and the apportionments so made shall be certified to each of the other county boards of taxation by the county board making the same. The share of the amount to be raised by taxation in each municipality included in a regional district shall be certified to the appropriate county board of taxation by the Commissioner of Education.

The amounts [thus] apportioned to each such included municipality shall be assessed, levied and collected in the same manner and at the same time as other school taxes are assessed, levied and collected therein and shall be paid upon requisition as in other Type II school districts.

1 31. N. J. S. 18A:39-15 is amended to read as follows:

18A:39-15. If the county superintendent of the county in which the districts are situate shall approve the necessity, the cost, and the method of providing such joint transportation and the agreement whereby the same is to be provided, each such board of education providing joint transportation shall be entitled to State aid in an amount equal to [75%] 100% of its proportionate share of the cost of such transportation pursuant to the terms of such agreement.

1 32. N. J. S. 18A :46–23 is amended to read as follows:

18A:46-23. The board of education shall furnish daily transportation within the State to all children found under this chapter to be handicapped who shall qualify therefor pursuant to law and it shall furnish such transportation for a lesser distance also to any handicapped child, if it finds upon the advice of the examiner, his handicap to be such as to make such transportation necessary or advisable.

9 The school district shall be entitled to State aid for such daily 10 transportation in the amount of [75%] 100% of the cost to the 11 district of furnishing such transportation to a program approved 12 under this chapter in New Jersey when the necessity for such 13 transportation and the cost and method thereof have been ap-14 proved by the county superintendent of the county in which the 15 district paying the cost of such transportation is situated.

1 33. N. J. S. 18A:58-7 is amended to read as follows:

2 18A:58-7. Each district shall also be paid [75%] 100% of the 3 cost to the district of transportation of pupils to a school when 4 the necessity for such transportation and the cost and method 5 thereof have been approved by the county superintendent of the 6 county in which the district paying the cost of such transportation 7 is situate. Such aid shall be paid for elementary pupils who live 8 beyond 2 miles from their school of attendance and secondary 9 pupils who live beyond 2 1/2 miles from their school of attendance.

1 34. N. J. S. 18A:58-25 is amended to read as follows:

18A:58-25. The State Treasurer shall [establish] maintain a
school building aid capital reserve fund for each school district
having funds on deposit as of the effective date of this act. [The
State Treasurer, upon certification of the commissioner and
warrant of the Director of the Division of Budget and Accounting,
shall:

8 (1) If the Commissioner of Education and the Director of the 9 Division of Local Finance have certified that any school district 10 or municipality is unable to pay the principal or interest of any 11 bonds hereafter issued for school purposes, apply the amount of 12 the building aid allowance to the payment of interest and principal 13 on such bonds as hereinafter set forth;

(2) Pay to each school district the amount of its building aid
allowance less any amount thereof which may have been applied
to the payment of bonds under subsection (1) hereof and less its
net appropriation to its capital reserve fund, at the times and in
the manner hereinafter provided; and

(3) Credit to the capital reserve fund of each district the
remainder of the building aid allowance not so required to be paid,
together with an additional amount to be withheld from any State
aid moneys otherwise due the district, sufficient to make the total
capital reserve appropriated by the district.]

The Director of the Division of Investment shall invest and reinvest such capital reserve funds in the same manner and subject to the same requirements as are prescribed for the investment of State funds generally. Income received upon the investment of the capital reserve funds shall be credited pro rata to the capital reserve funds of the respective school districts, semiannually on November 1 and May 1.

In the event that a school district or municipality anticipates that 31 it will be unable to meet the payment of principal or interest of 3233any bonds hereafter issued for school purposes, it shall certify such inability to the Commissioner of Education and the Director 34 of the Division of Local [Finance] Government Services at least 3510 days prior to the date such payment is due. The State Treasurer, 36 upon certification of such inability by said commissioner and 37 director or, in the event any such district or municipality fails to 38certify its anticipated inability to meet any such payments, upon 39 notice and verification of such inability, shall withhold from the 40 41 sums then or thereafter available to said district as State building

42 aid a sum sufficient to pay the principal of and interest on such 43 bonds. The State Treasurer shall pay ratably to the claimant 44 holders of such bonds, or their agent, first the interest and then 45 the principal due and owing to them by the school district or 46 municipality, as the case may be, up to the amount of the building 47 aid allowance then or thereafter available to such district or 48 municipality.

1 35. N. J. S. 18A:58-26 is amended to read as follows:

 $\mathbf{2}$ 18A:58-26. A school district may on November 1 or May 1 in 3 any school year draw against its capital reserve fund, up to the 4 amount of the balance therein, to the extent that such withdrawal is anticipated as a revenue in the school budget for the then current $\mathbf{5}$ school year or it may be applied to a capital purpose authorized 6 7 by ordinance or by vote of the electors of the school district **[**; provided, that such budget anticipation and withdrawal may not 8 9 be greater than the amount by which capital outlay and debt service in such year exceed the State school building aid applicable 10thereto]. Such withdrawal shall be paid by the State Treasurer 11to the board of education upon application duly made to the com-12missioner and upon his certification and the warrant of the Director 13of the Division of Budget and Accounting. 14

1 36. R. S. 54:4-49 is amended to read as follows:

 $\mathbf{2}$ 54:4-49. (a) Except as to any State tax at a fixed rate provided for in sections 54:4-50 and 54:4-51 of this Title, each county board 3 of taxation, after having received the tax lists and duplicates of 4 the assessors and having revised and corrected the same and having $\overline{\mathbf{5}}$ equalized the aggregate valuations of all the real property in the 6 respective taxing districts, as required by R. S. 54:3-17 to 54:3-19, 7 shall, after making adjustments for the debits and credits herein-8 after mentioned, apportion the amount to be raised in the respec-9 tive taxing districts for State, State school, county and free county 10 library purposes and for purposes of [regional and] consolidated 11 school districts and school districts comprising two or more taxing 12districts, on the basis of the total valuation so ascertained for each 13taxing district. The total valuation for each taxing district, so 14 ascertained, shall be known as the "apportionment valuation." 15

(b) The amount to be apportioned among the respective taxing districts shall be the amount to be raised for the purposes specified in subsection (a), plus or minus the difference between the total debits and total credits of the taxing districts affected, determined as provided in subsection (c). The net amounts respectively to be raised, after making allowance to the affected districts for the debits and credits, shall be equivalent to the amount required foreach of the purposes specified in subsection (a).

 $\mathbf{24}$ (c) The net debit or credit of each taxing district shall be the amount by which the taxing district has overpaid or underpaid 25its share of the specific tax or taxes for the purposes specified in 2627subsection (a) for the preceding year or years because of increases 28or decreases in the amount of the assessments of the district subsequent to the apportionment in the preceding year or years by 29reason of final judgments on appeals, complaints and applications, 30the correction of clerical errors under R. S. 54:4-53 and the 31 allowance of additional veterans' exemptions or deductions during 32the prior tax year by the collector pursuant to law. When an 3334assessment has been reduced or added to, or increased, on appeal, complaint or other application, and the judgment on that appeal. 35complaint or other application has been further appealed, no deduc-36tion or increase as herein provided for shall be made with respect 37to the appealed assessment until the further appeal has been finally 3839determined.

(d) So that there shall be uniformity of application and treatment under this section in all of the counties, the Director, Division
of Taxation, shall issue regulations for the guidance of the county
boards of taxation in the determination of the apportionment
valuations, the amounts to be apportioned and the amounts of the
debits and credits.

1 37. N. J. S. 18A:46–9 is amended to read as follows:

18A:46-9. Each child classified pursuant to section 18A:46-8 as
mentally retarded shall be similarly further identified, examined
and classified into one of the following subcategories:

5 a. Educable mentally retarded children, who are those who may 6 be expected to succeed with a minimum of supervision in homes and 7 schools and community life and are characterized particularly by 8 reasonable expectation that at maturity they will be capable of 9 vocational and social independence in competitive environment;

b. Trainable mentally retarded children, who are so [severely]
retarded that they cannot be classified as educable but are,
notwithstanding, potentially capable of self-help, of communicating
satisfactorily, or participating in groups, of directing their
behavior so as not to be dangerous to themselves or others and of
achieving with training some degree of personal independence and
social and economic usefulness within sheltered environments;

c. Children *eligible for day training*, who are *those* so *severely*mentally retarded as to be [neither educable nor trainable]

incapable of giving evidence of understanding and responding in a
positive manner to simple directions expressed in the child's primary mode of communication and who cannot in some manner
express basic wants and needs.

1 38. N. J. S. 18A:46-13 is amended to read as follows:

 $\mathbf{2}$ 18A:46-13. It shall be the duty of each board of education to provide suitable facilities and programs of education for all the 3 children who are classified as handicapped under this chapter 4 except those so mentally retarded as to be Ineither educable or 5 trainable.] eligible for day training pursuant to N. J. S. 18A:46-9. 6 7 The absence or unavailability of a special class facility in any district shall not be construed as relieving a board of education of the 8 responsibility for providing education for any child who qualifies 9 under this chapter. 10

A board of education is not required to provide any further 11 educational program for children who have been admitted to the 12Marie H. Katzenbach School for the Deaf but shall be required to 13furnish necessary daily transportation Monday through Friday 14 to and from the school for nonboarding pupils when such trans-15portation is approved by the county superintendent of schools in 16 accordance with such rules and regulations as the State board shall 17promulgate for such transportation. Any special education facility 18 or program authorized and provided for a child attaining age 20 19 during a school year shall be continued for the remainder of that 20school year. 21

1 39. N. J. S. 18A:46-17 is amended to read as follows:

18A:46-17. The superintendent of schools, or the principal of a school in a district where there is no superintendent, may, upon the advice of the psychological examiner or examiners administering classification procedures required by this chapter, refuse to admit, or, having admitted, exclude, any child whose mental retardation is so severe that he has been diagnosed and classified as [not trainable] *eligible for day training* under this chapter.

9 Any child so refused admission or excluded shall be reexamined, 10 upon the request of the parent or other person having custody and 11 control of the child, after a period of 1 year shall have elapsed from 12 the date of the last previous examination.

1 40. N. J. S. 18A:46-18 is amended to read as follows:

18A:46-18. The superintendent of schools or the principal of
each school, as the case may be, shall forthwith report to the secretary of the board of education of the district the names of all
children who have been refused admission or have been excluded

under this chapter, and the names and addresses of their parents 6 or persons having custody and control of them. Such refusal of 7admission or exclusion shall continue unless and until set aside by 8 action of the board of education or lifted as a result of a reexamina-9 tion. The superintendent or principal, as the case may be, shall 10 report the names of any other mentally retarded children in the 11 district known to him who are not in a private school or in a 12residential institution and who are considered to be [uneducable 1314-15 or untrainable] eligible for day training.

The secretary of the board of education, after the meeting of 16 the board next following the meeting at which the names of the 17children not admitted or excluded are reported, shall report the 18 names and addresses to the county superintendent of schools of 19 the county in which the district is situate. The county super-20intendent shall furnish a list of such names and addresses to the 21commissioner, who shall, in turn, transmit copies of all such lists 22to the Commissioner of Institutions and Agencies. Such list shall 23not be made public, but shall be open to the inspection of such 24 public and private agencies, only, as have a legitimate interest in it 25and then only to the extent so necessary [; nor, shall the presence 26of any such name on such list necessarily constitute eligibility for 27admission to any of the institutions under the control of the Depart-28ment of Institutions and Agencies]. 29

1 41. (New section) It shall be the duty of the State board in 2 concert with the Department of Institutions and Agencies to pro-3 vide suitable facilities and programs for all the children who are 4 classified as eligible for day training.

1 42. N. J. S. 18A:4-24 is amended to read as follows:

18A:4-24. The commissioner shall, by direction or with the 2 approval] pursuant to rules and regulations of the State board, 3 [whenever it is deemed to be advisable so to do,] inquire into and 4 ascertain the thoroughness and efficiency of operation of any of 5 the schools of the public school system of the State and of any 6 7 grades therein by such means [, tests and examinations] as to him seem proper, and he shall report to the State board the results of 8 such inquiries and such other information with regard thereto as 9 10 the State board may require or as he shall deem proper, but nothing 11 in this section shall affect the right of each district to prescribe 12 its own rules for promotion.

- 1 43. N. J. S. 18A:58-11 is amended to read as follows:
- 2 18A:58-11. There shall be appropriated annually the sum of

3 [\$350,000.00] \$500,000.00 to be distributed by the commissioner, 4 upon the approval of the State board, to meet unforeseeable con-5 ditions, including substantial increases in enrollments, in any school 6 district. The amount of such emergency aid shall be payable by 7 the State Treasurer upon the certificate of the commissioner and 8 the warrant of the Director of the Division of Budget and 9 Accounting.

44. (New section) Nothing in this act shall be construed to deny
 the State board, commissioner or local boards of education powers
 granted to them elsewhere in Title 18A of the New Jersey Statutes,
 except as expressly provided herein.

45. (New section) The State Board of Education shall promulgate rules and adopt policies, subject to the "Administrative Procedure Act." P. L. 1968, c. 410 (C. 52:14B-1 et seq.), make all determinations and exercise such powers of visitation as are necessary for the proper administration of this act.

1 46. (New section) The Joint Committee on the Public Schools 2 shall consider and recommend to the Legislature such other steps 3 as may be appropriate following the enactment of this act.

47. (New section) If any clause, sentence, subdivision, paragraph, subsection or section of this act is held to be unconstitutional or invalid, such judgment shall not affect, impair or invalidate the remainder thereof, but shall be confined in its operation to the clause, sentence, paragraph, subdivision, subsection or section thereof directly involved in the controversy in which said judgment shall have been rendered.

48. All acts and parts of acts inconsistent with this act are repealed, and without limiting the general effect of this act in repealing acts so inconsistent herewith, the following acts and parts of acts together with all amendments and supplements thereto are specifically repealed:

6 N. J. S. 18A :13-22

7 N. J. S. 18A :13–25

8 N. J. S. 18A:38-2.1

9 N. J. S. 18A:58-1 to 18A:58-5.4, inclusive

10 P. L. 1968, c. 340 (C. 18A:58-5.5)

10A P.L. 1973, c. 224 (C. 18A:58-5.6)

11 P. L. 1970, c. 234, § 9 (C. 18A:58-6.3)

12 N. J. S. 18A:58-8

13 N. J. S. 18A:58–10

14 N. J. S. 18A:58-13

15 P. L. 1970, c. 234, § 15 (C. 18A:58-18.1)

16 N. J. S. 18A :58–20 to 18A :58–24, inclusive

17 N. J. S. 18A :58-27

18 P. L. 1968, c. 289, §1 (C. 18A:58–27.1)

19 N. J. S. 18A:58–29

20 N. J. S. 18A:58-30 to 18A:58-31, inclusive

21 N.J.S. 18A:58-33 to 18A:58-33.1, inclusive.

**49. (New section) For the school year 1975-76, no district shall receive less in State aid in the aggregate for equalization support, categorical program support, debt service and budgeted capital outlay support and transportation support pursuant to this act than the aggregate amount of State aid received during the 1974-75 school year pursuant to N. J. S. 18A:58-5, 18A:58-6, P. L. 1970, c. 234, s. 9 (C. 18A:58-6.3), N. J. S. 18A:58-7, 18A:58-8, 8 18A:58-10 and 18A:58-30.

1 50. (New section) For the school year 1976-77, any district 2 receiving less in State aid in the aggregate for equalization support, 3 categorical program support, debt service and budgeted capital 4 outlay support and transportation support pursuant to this act 5 than the aggregate amount of State aid received during the 1974-75 6 school year pursuant to N. J. S. 18A:58-5, 18A:58-6, P. L. 1970, 7 c. 234, s. 9 (C. 18A:85-6.3), N. J. S. 18A:58-7, 18A:58-8, 18A:58-10 8 and 18A:58-30 shall be entitled to the amount calculated under 9 this act for such support plus one-half of the difference between 10 that amount and the amount received during the 1974-75 school 11 year pursuant to the above sections.**

[49.] **51.** This act shall take effect July 1, 1975; provided that preparatory steps hereunder shall be taken as directed by the commissioner including, but not limited to, the submission of pupil enrollments and budgets of school districts. SENATE AMENDMENTS TO SENATE, No. 1516 [Second Official Copy Reprint]

STATE OF NEW JERSEY

ADOPTED MAY 19, 1975

Amend page 1, section 1, line 8, delete "by December 31, 1974,".

Amend page 4, section 3, line 60, delete "1.43", and insert "for the calculation of State support for the school year 1976-77, 1.3 times the State average valuation per pupil, and for all school years thereafter, 1.35".

Amend page 4, section 3, line 62, after "made", add "except as modified pursuant to section 48 hereof".

Amend page 4, section 3, line 64, delete "19.... c. ... (now pending before the Legislature as Senate Bill No. 1437)", and insert "P. L. 1975, c. 16, (C. 52:9R-1, et seq.)".

Amend page 5, section 3, line 100, insert new paragraph:

"State average net current expense budget per pupil' means the quotient resulting from dividing the total net current expense budget of all districts in the State by the total resident enrollment in the State.".

Amend page 5, section 3, after line 115, insert "'State support limit' means the sixty-fifth percentile net current expense budget per pupil for the prebudget year when all district figures are ranked from low to high. The State support limit shall be calculated and applied separately for (a) limited purpose regional districts offering grades 9 through 12, (b) limited purpose regional districts offering grades 7 through 12, provided, however, that the figure used for such districts shall be not less than 90% of the sixty-fifth percentile for limited purpose regional districts offering grades 9 through 12, (c) constituent districts of limited purpose regional districts offering grades 9 through 12, (d) constituent districts of limited purpose regional districts offering grades 7 through 12, provided, however, that the figure used for such districts shall be not less than 90% of the sixty-fifth percentile for constituent districts of limited purpose regional districts offering grades 7 through 12, provided, however, that the figure used for such districts shall be not less than 90% of the sixty-fifth percentile for constituent districts of limited purpose regional districts offering grades 9 through 12, and (e) all other districts.".

Amend page 9, section 18, line 8, after "resident enrollment", delete "and the Statewide sixty-fifth".

Amend page 9, section 18, lines 9-20, omit.

Amend page 10, section 18, lines 21-25, omit; insert "and the State support limit. The amount obtained is the current expense equalization support.

c. Notwithstanding any other provision of this section, no district shall receive less in current expense equalization support than 10% of the State support limit.".

Amend page 11, section 20, line 39, after "program", insett "support".

Amend page 11, section 21, line 1, delete "1976", and insert "1977".

Amend page 11, section 22, line 2, delete "1975-76", and insert "1976-77".

Amend page 12, section 25, line 5, after "multiplying", insert "three-fourths of".

Amend page 12, section 25, line 15, after "multiplying", insert "three-fourths of".

Amend page 13, section 26, line 1, after "pursuant to", delete "the", insert "this".

Amend page 15, section 30, line 33, add new sections 31 and 32 as follows:

"31. N. J. S. 18A:23-2 is amended to read as follows:

18A:23-2. Each annual audit shall include an audit of the books, accounts and moneys, and a verification of all cash and bank balances, of the board and of any officer or employee thereof and of moneys derived from athletic events or the activities of any organization of public school pupils conducted under the auspices of the board, from the date of the last annual audit to the date of the audit in question. Such audit shall also include a determination of the extent to which the school board has used contracts entered into by the State Division of Purchase and Property pursuant to P. L. 1969, c. 104 (C. 52:25-16.1 et seq.) in the purchase of materials, supplies or equipment for the school district.

32. N. J. S. 18A:23-3 is amended to read as follows:

18A:23-3. The report of each annual audit shall be filed, by the public school accountant making the same, with his recommendations with the board of education of the district, and such accountant shall within 5 days thereafter file two duplicate copies thereof certified under his signature in the office of the commissioner. The commissioner annually shall publish a summary of such recommendations as made for each school district and the steps which have been taken in each district for their implementation.".

Amend pages 15-21, sections 31-46, renumber as sections 33 through 47.

Amend page 21, section 46, lines 1-3, delete section in entirety and insert new sections 48 to 52 as follows:

"48. Beginning in 1976, the Joint Committee on the Public Schools, by October 15 of each year, shall recommend to the Legislature for enactment any changes in the method or basis of financial support which appear desirable from the experience under this act. The committee, at the same time shall also recommend whether the level of State support provided by this act should be retained or increased in the direction of equal State - local sharing of costs. The committee shall consider and recommend to the Legislature for enactment such other steps as may be appropriate.

49. There is hereby established a Task Force on Business Efficiency of the Public Schools, to consist of eight members, four of whom shall be members of the Joint Committee on the Public Schools to be appointed by the chairman, and four of whom shall be other persons to be appointed by the Governor. All members shall serve without compensation and vacancies in the membership of the Task Force shall be filled in the same manner as the original appointments are made.

50. Within 6 months of the effective date of this act, the task force shall report to the Legislature and the Governor its recommendations for improving the business efficiency of local school districts. The task force shall be discharged upon submission of its report.

51. The task force shall be entitled to call to its assistance and avail itself of the services of such employees of any State, county or municipal department, board, bureau, commission or agency as it may require and as may be available to it for said purpose, and to employ such professional, stenographic and clerical assistants and incur such traveling and other miscellaneous expenses as it may deem necessary, in order to perform its duties, and as may be within the limits of funds appropriated or otherwise made available to it for said purposes.

52. There is hereby appropriated from the General State Fund for the purposes of the task force the sum of \$20,000.00.''.

Amend pages 21, 22, lines 47-51, renumber as sections 53 through 57. Amend page 22, section 49, line 1, delete "1975-76", and insert "1976-77".

Amend page 22, section 50, line 1, delete "1976-77", and insert "1977-78".

Amend page 22, section 51, line 1, delete "This act shall take effect July 1, 1975;" and insert "Articles I and II and sections 44 and 46 through 54 of Article III of this act shall take effect July 1, 1975. The remaining sections of this act shall take effect July 1, 1976;".



State of New Jersey

DEPARTMENT OF EDUCATION 225 WEST STATE STREET P.O. BOX 2019 TRENTON, NEW JERSEY 06825

September 24, 1975

MEMORANDUM

Division Heads

FROM:

TÓ:

Bruce Campbell () Assistant Legislative Liaison

SUBJECT:

Vote on S 1516

Enclosed for your information is a copy of the vote tally on Senate Bill No. 1516 last night. T + 2 $B_{t} u$

gs Encl:

cc: Dr. Fred G. Burke

ROLL CALL 63 YEAS N-Y NAYS YEAS N-V YEAS N-Y NAYS YEAS N-Y NAYS NAYS Perskie _Fitzpatrick _Karcher _____ 0 _Adubato _____O. Rizzolo _Kean _ -8 Bger _____ Ruane Keedan _Hynn __ Barbour ____ _Rvs _ ٢ _Klein_ Foran ____ _Bate ____ _Salkind Kozloski -Froude Berman ____ Schuck_ -Gallagher Lefante Bornheimer_ Shelton ø _Galo_ Litte e_Brown ____ Sinsimer. -Garrubbo Mac Innes _Burgio ___ _Snedeker Marino Gewertz • Burstein _ ______Spizziri __ 0 _Cali _ Gladstone _ •_Martin_ _Chinnici ___ •_Gorman ... McCarthy __ _Stewart -Gregorio_ McManimon . _Sweeney _ Codey ____ 0 Hamilton ____ Totaro _Contillo _ "Neri Ł, e_Hawkins Newman _Van Wagner. _Croce _e__ _Orechio_ _Visotcky ____ _Herman ___ _Curran ____ 0 0 _Weidel ___ •_Hicks __ _Otlowski . .0 D'Ambrosa ____ • Wilson _Hollenbeck ._ Owens ____ a_Deverin _____ _Hurley •_Patero :__ . Woodson _ _Doyle _____ Ø •_Worthington • Esposito ____ o_Hynes_____ •_Pellecchia _ • Perkins • Jackman _ •_Yates _ o_Ewing ____ œ SUBJEC AUTHOR **6**33 CALL OF THE HOUSE NAY YEA r Ø, DATE: 1___ 0 YEAS N-Y NAYS HOUSE BILL __IAK 2.0 100-200 ___FEB. 3___ 18D-200 168-200 SENATE RESO. 10 ـــــ _HAR. 1___ **.1000** •___100 83 2000 260 ____20 _APR 2.0 21 3000 380 _30 ___MAY 3____ . 3 30 3____ __4000 _400 ___40 __10H. 4__ 0 __50 4_0 _500 5 101, **5** _____5 ____6 ____7 ___8 5____ __Em, Res, __600 ___60 6.0 ___AUG. 6___ 6.... 6____ <u>•`__37d</u> R ___709 ___70 7____ e____SEPT. 7____ 6 <u>f</u>luo. _806 ___8CT_ 8___ 7____ 8. __90 Mot ___900 ____HOY. 9____ 9____ 9 ___000 __00 __DEC. O___ 0___