#### 3B:15-1

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2009 **CHAPTER:** 140

NJSA: 3B:15-1 (Requires certain fiduciaries to post bond, and provides for accounting to court if beneficiary

is developmentally disabled)

BILL NO: S550 (Substituted for A1478)

**SPONSOR(S)** Sweeney and Others

**DATE INTRODUCED:** January 8, 2008

COMMITTEE: ASSEMBLY: Judiciary

**SENATE:** Judiciary

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 25, 2009

**SENATE:** May 21, 2009

DATE OF APPROVAL: October 19, 2009

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Second reprint enacted)

S550

SPONSOR'S STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: No

A1478

SPONSOR'S STATEMENT: (Begins on page 3 of original bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: No

(continued)

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# [Second Reprint] SENATE, No. 550

# STATE OF NEW JERSEY 213th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2008 SESSION

Sponsored by:

Senator STEPHEN M. SWEENEY
District 3 (Salem, Cumberland and Gloucester)
Senator PAUL A. SARLO
District 36 (Bergen, Essex and Passaic)
Assemblyman JOHN J. BURZICHELLI
District 3 (Salem, Cumberland and Gloucester)

Co-Sponsored by:

**Senator Ruiz** 

#### **SYNOPSIS**

Requires certain fiduciaries to post bond and provides for accounting to court if beneficiary is developmentally disabled.

#### **CURRENT VERSION OF TEXT**

As amended by the Senate on March 16, 2009.

(Sponsorship Updated As Of: 6/26/2009)

1 AN ACT concerning certain <sup>1</sup>[executors,] <u>fiduciaries and</u> <sup>1</sup> amending 2 <sup>1</sup>[N.J.S.3B:3-17 and supplementing Title 3B of the New Jersey 3 Statutes] N.J.S.3B:15-1 <sup>2</sup>, N.J.S.3B:12-16 and N.J.S.3B:12-33 <sup>2</sup>.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- <sup>1</sup>[1. N.J.S.3B:3-17 is amended to read as follows:
- 3B:3-17. Probate of will and grant of letters.
- 10 <u>a.</u> The surrogates of the several counties or the Superior Court
  11 may take depositions to wills, admit the same to probate, and grant
  12 thereon letters testamentary or letters of administration with the will
  13 annexed.
  - b. No person nominated as executor in a will where a beneficiary to the will has a developmental disability shall be granted letters testamentary unless the person furnishes bond to the Superior Court in a sum and with proper conditions and sureties, having due regard to the value of the estate in his charge and the extent of his authority, as the court shall approve. If such executor fails to furnish an appropriate bond approved by the court, the court shall appoint an administrator in the place of the executor who shall furnish bond in accordance with the provisions of N.J.S.3B:15-1.

As used in this subsection, "developmental disability" means a severe, chronic disability of a person which: (1) is attributable to a mental or physical impairment or combination of mental or physical impairments; (2) is manifest before age 22; (3) is likely to continue indefinitely; (4) results in substantial functional limitations in three or more of the following areas of major life activity, that is, self-care, receptive and expressive language, learning, mobility, self-direction and capacity for independent living or economic self-sufficiency; and (5) reflects the need for a combination and sequence of special interdisciplinary or generic care, treatment or other services which are of lifelong or extended duration and are individually planned and coordinated. Developmental disability includes but is not limited to severe disabilities attributable to mental retardation, autism, cerebral palsy, epilepsy, spina bifida and other neurological impairments where the above criteria are met.

1. N.J.S.3B:15-1 is amended to read as follows:

(cf: P.L.2004, c.132, s.19)]<sup>1</sup>

3B:15-1. The court or surrogate appointing a fiduciary in any of the instances enumerated below shall secure faithful performance of the duties of his office by requiring the fiduciary thereby authorized

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows: 

Senate SJU committee amendments adopted February 9, 2009. 

Senate floor amendments adopted March 16, 2009.

to act to furnish bond to the Superior Court in a sum and with proper conditions and sureties, having due regard to the value of the estate in his charge and the extent of his authority, as the court shall approve:

- a. When an appointment is made upon failure of the will, or other instrument creating or continuing a fiduciary relationship, to name a fiduciary;
- b. When a person is appointed in the place of the person named as fiduciary in the will, or other instrument creating or continuing the fiduciary relationship;
- c. When the office to which the person is appointed is any form of administration, except (1) administration ad litem which may be granted with or without bond; or (2) administration granted to a surviving spouse where the decedent's entire estate is payable to the surviving spouse;
- d. When the office to which the person is appointed is any form of guardianship of a minor or <sup>2</sup>[mental incompetent] incapacitated person<sup>2</sup>, except as otherwise provided in N.J.S. 3B:12-16 or N.J.S. 3B:12-33 with respect to a guardian appointed by will;
- e. When letters are granted to a nonresident executor, except in cases where the will provides that no security shall be required of the person named as executor therein;
  - f. When an additional or substituted fiduciary is appointed;
- g. When an appointment is made under chapter 26 of this title, of a fiduciary for the estate or property, or any part thereof, of an absentee; [or]
- h. When a fiduciary moves from the State, the court may require him to give such security as it may determine; or
- i. (1) When an appointment is made, regardless of any direction in a last will and testament relieving a personal representative, testamentary guardian or testamentary trustee or their successors from giving bond, that person shall, before receiving letters or exercising any authority or control over the property, provide bond to secure performance of his duties with respect to property to which a developmentally disabled person as defined in section 3 of P.L.1985, c.145 (C.30:6D-25) is, or shall be entitled, if:
- (a) the testator has identified that a devisee or beneficiary of property of the decedent's estate is such a developmentally disabled person; or
- 41 (b) the person seeking appointment has <sup>2</sup>actual<sup>2</sup> knowledge that
  42 a devisee or beneficiary of property of the decedent's estate is such
  43 a developmentally disabled person.
- 44 (2) No bond shall be required pursuant to paragraph (1) of this subsection if:

- 1 (a) the court has appointed another person as guardian of the 2 person or guardian of the estate for the developmentally disabled 3 person;
- 4 (b) the person seeking the appointment is a family member within the third degree of consanguinity of the developmentally disabled person; or
  - (c) the total value of the real and personal assets of the estate or trust does not exceed \$25,000.
- 9 (3) A personal representative, testamentary guardian or 10 testamentary trustee who is required to provide bond pursuant to paragraph (1) of this subsection shall file with the <sup>2</sup>[court] Superior 11 Court<sup>2</sup> an initial inventory and a final accounting of the estate in his 12 charge containing a true account of all assets of the estate. <sup>2</sup>Such 13 person shall file an interim accounting every five years, or a lesser 14 15 period of time if so ordered by the Superior Court, in the case of an extended estate or trust administration.<sup>2</sup> A copy of the accountings 16 shall be <sup>2</sup>[submitted to] served on <sup>2</sup> the <sup>2</sup>[Department of the] <sup>2</sup> 17 <sup>2</sup>The Public Advocate, on behalf of the Public Advocate. 18 19 developmentally disabled person or that person's estate, may file 20 exceptions and objections to interim or final accountings and may 21 initiate an action to compel the person to file an accounting of the 22 trust or estate. 2
  - (4) A personal representative, testamentary guardian or testamentary trustee who is required to provide bond pursuant to paragraph (1) of this subsection may make application to the court to waive the bond or reduce the amount of bond for good cause shown, including the need to preserve assets of the estate.
  - This subsection shall not apply to qualified financial institutions pursuant to section 30 of P.L. 1948, c. 67 (C.17:9A-30) <sup>2</sup>or to nonprofit community trusts organized pursuant to P.L.1985, c.424  $(C.3B:11-19 \text{ et seq.})^2$ .
  - Nothing contained in this section shall be construed to require a bond in any case where it is specifically provided by law that a bond need not be required.1
- (cf: P.L.1985, c. 34, s. 1) 35

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- 37 <sup>1</sup>[2. (New section) a. Where a beneficiary to a will is 38 developmentally disabled as defined in subsection b. of N.J.S.3B:3-39
  - (1) Within two months after receiving letters testamentary or letters of administration, the fiduciary shall file with the clerk of the court, under oath, an inventory of all property of the decedent, duly appraised, with the Superior Court. The court may, for good cause shown, extend the time for the filing of such inventory to not more than four months after the grant of letters testamentary or letters of administration.

- (2) The fiduciary shall render to the Superior Court at six-month intervals, until the final accounting of the estate, a true account of all the assets of the estate in his charge.
- b. Nothing in this act shall be deemed to preclude the authority of the court to require the fiduciary to render an account of the performance of his office upon application by the surety pursuant to N.J.S.3B:15-10.11

- <sup>2</sup>2. N.J.S.3B:12-16 is amended to read as follows:
- 3B:12-16. Bond of testamentary guardian.

Before receiving his letters, a testamentary guardian of a minor shall give bond in accordance with N.J.S.3B:15-1 et seq., unless the guardian is relieved from doing so by direction of the will of the parent appointing the guardian or by order of the court. However, regardless of the direction, the guardian shall, with respect to property to which the ward is or shall be entitled from any source, other than the parent or other than any policy of life insurance upon the life of the parent, give bond in accordance with that section before exercising any authority or control over the property.

The provisions of this section relieving a testamentary guardian of a minor from giving bond by direction of the will of the parent shall not apply to a testamentary guardian of a minor with a developmental disability. Such guardian shall be bonded pursuant to paragraph (1) of subsection i. of N.J.S.3B:15-1, unless the guardian is relieved from doing so pursuant to paragraph (2) of subsection i. of N.J.S.3B:15-1.

27 (cf: P.L.2005, c.304, s.10)

- <sup>2</sup>3. N.J.S.3B:12-33 is amended to read as follows:
- 30 3B:12-33. Bond of testamentary guardian.

Before receiving his letters, a testamentary guardian of an incapacitated person shall give bond in accordance with N.J.S.3B:15-1 unless the guardian is relieved from doing so by direction of the will of the parent, spouse or domestic partner as defined in section 3 of P.L. 2003, c.246 (C.26:8A-3) appointing the guardian. However, regardless of any direction, the guardian shall, with respect to property to which the ward is or shall be entitled from any source, other than the parent, spouse or domestic partner as defined in section 3 of P.L. 2003, c. 246 (C.26:8A-3) or other than any policy of life insurance upon the life of the parent, spouse or domestic partner as defined in section 3 of P.L. 2003, c. 246 (C.26:8A-3), give bond in accordance with that section before exercising any authority or control over that property.

The provisions of this section relieving a testamentary guardian of an incapacitated person from giving bond by direction of the will of the parent, spouse or domestic partner shall not apply to a testamentary guardian of a minor with a developmental disability.

#### \$550 [2R] SWEENEY, SARLO

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Such guardian shall be bonded pursuant to paragraph (1) of subsection i. of N.J.S.3B:15-1, unless the guardian is relieved from doing so pursuant to paragraph (2) of subsection i. of N.J.S.3B:15-1.²
(cf: P.L.2005, c.304, s.21)

1[3.] 2[2.1] 4.2 This act shall take effect on the 60th day following enactment.

# SENATE, No. 550

# STATE OF NEW JERSEY 213th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2008 SESSION

Sponsored by: Senator STEPHEN M. SWEENEY District 3 (Salem, Cumberland and Gloucester)

#### **SYNOPSIS**

Requires executors to post bond and provide periodic accountings to the court where beneficiary is developmentally disabled.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



AN ACT concerning certain executors, amending N.J.S.3B:3-17 and 2 supplementing Title 3B of the New Jersey Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. N.J.S.3B:3-17 is amended to read as follows:
- 3B:3-17. Probate of will and grant of letters.
- a. The surrogates of the several counties or the Superior Court may take depositions to wills, admit the same to probate, and grant thereon letters testamentary or letters of administration with the will annexed.
- b. No person nominated as executor in a will where a beneficiary to the will has a developmental disability shall be granted letters testamentary unless the person furnishes bond to the Superior Court in a sum and with proper conditions and sureties, having due regard to the value of the estate in his charge and the extent of his authority, as the court shall approve. If such executor fails to furnish an appropriate bond approved by the court, the court shall appoint an administrator in the place of the executor who shall furnish bond in accordance with the provisions of N.J.S.3B:15-1.

As used in this subsection, "developmental disability" means a severe, chronic disability of a person which: (1) is attributable to a mental or physical impairment or combination of mental or physical impairments; (2) is manifest before age 22; (3) is likely to continue indefinitely; (4) results in substantial functional limitations in three or more of the following areas of major life activity, that is, selfcare, receptive and expressive language, learning, mobility, selfdirection and capacity for independent living or economic selfsufficiency; and (5) reflects the need for a combination and sequence of special interdisciplinary or generic care, treatment or other services which are of lifelong or extended duration and are individually planned and coordinated. Developmental disability includes but is not limited to severe disabilities attributable to mental retardation, autism, cerebral palsy, epilepsy, spina bifida and other neurological impairments where the above criteria are met. (cf: P.L.2004, c.132, s.19)

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- 2. (New section) a. Where a beneficiary to a will is developmentally disabled as defined in subsection b. of N.J.S.3B:3-17:
- (1) Within two months after receiving letters testamentary or letters of administration, the fiduciary shall file with the clerk of the court, under oath, an inventory of all property of the decedent, duly appraised, with the Superior Court. The court may, for good cause

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

shown, extend the time for the filing of such inventory to not more than four months after the grant of letters testamentary or letters of administration.

- (2) The fiduciary shall render to the Superior Court at six-month intervals, until the final accounting of the estate, a true account of all the assets of the estate in his charge.
- b. Nothing in this act shall be deemed to preclude the authority of the court to require the fiduciary to render an account of the performance of his office upon application by the surety pursuant to N.J.S.3B:15-10.

3. This act shall take effect on the 60th day following enactment.

SPONSORS STATEMENT

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This bill protects beneficiaries with developmental disabilities by imposing certain requirements on will executors. Under current law, a person appointed by the court as administrator of a will generally must post a bond with the Superior Court to ensure the appropriate administration of the estate (N.J.S.A.3B:15-1), but there is no requirement for a person named in the will as executor to post a bond. Under this bill, if a beneficiary is developmentally disabled any executor named in the will must post a bond with the court.

The bill would also give the court ongoing supervisory authority over the administration of estates in situations where the beneficiary is developmentally disabled by requiring the executor to file an inventory of all property of the decedent within two months of his or her appointment, and by requiring the executor to file an accounting with the court every six months until the final accounting of the estate. The bill's definition of "developmental disability" is identical to that contained in N.J.S.A.30:6D-25 (P.L.1985, c.145), which established a Division of Developmental Disabilities in the State Department of Human Services: "a severe, chronic disability of a person which: (1) is attributable to a mental or physical impairment or combination of mental or physical impairments; (2) is manifest before age 22; (3) is likely to continue indefinitely; (4) results in substantial functional limitations in three or more of the following areas of major life activity, that is, selfcare, receptive and expressive language, learning, mobility, selfdirection and capacity for independent living or economic selfsufficiency; and (5) reflects the need for a combination and sequence of special interdisciplinary or generic care, treatment or other services which are of lifelong or extended duration and are individually planned and coordinated. Developmental disability includes but is not limited to severe disabilities attributable tomental retardation, autism, cerebral palsy, epilepsy, spina bifida

#### S550 SWEENEY

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- 1 and other neurological impairments where the above criteria are 2 met."
- 3 It is the sponsor's intention that this bill be referred to as
- 4 "Ronnie's Law" after former Audobon resident Ronnie Mich. Mr.
- 5 Mich had been the beneficiary of a \$1.2 million estate, left to him
- 6 by his father, but the funds were apparently stolen by the executor
- 7 and Mr. Mich's home was sold to pay debts.

#### SENATE JUDICIARY COMMITTEE

#### STATEMENT TO

#### SENATE, No. 550

with committee amendments

## STATE OF NEW JERSEY

DATED: FEBRUARY 9, 2009

The Senate Judiciary Committee reports favorably and with committee amendments Senate Bill No. 550.

This bill as introduced protected beneficiaries with developmental disabilities by imposing certain requirements on will executors. Under current law, a person appointed by the court as administrator of a will generally must post a bond with the Superior Court to ensure the appropriate administration of the estate (N.J.S.A.3B:15-1), but there is no requirement for a person named in the will as executor to post a bond.

The committee amendments amend N.J.S.A.3B:15-1 rather than N.J.S.A.3B:3-17 to make the bonding requirement of that section applicable to fiduciaries such as personal representatives, testamentary guardians or testamentary trustees. The amendments provide that a bond would be required if the testator has identified that a devisee or beneficiary of property of the decedent's estate is a developmentally disabled person, or the person seeking appointment as fiduciary has knowledge that a devisee or beneficiary is a developmentally disabled person.

The committee amendments provide that no bond will be required if: the court has appointed another person as guardian of the developmentally disabled person or guardian of the estate; the person seeking the appointment is a family member within the third degree of consanguinity of the developmentally disabled person; or the total value of the real and personal assets of the estate or trust does not exceed \$25,000. The amendments also provide that a fiduciary who is required to post a bond may make application to the court to waive the bond or reduce the amount of the bond for good cause shown, including the need to preserve the assets of the estate.

The committee amendments provide that qualified financial institutions pursuant to section 30 of P.L. 1948, c. 67 (C.17:9A-30) are exempt from the bonding requirements.

In addition, the committee amendments provide that a personal representative, testamentary guardian or testamentary trustee who is required to provide bond shall file with the court an initial inventory and a final accounting of the estate containing a true account of all assets of the estate, and that a copy of the accountings shall be submitted to the Department of the Public Advocate.

The bill's definition of "developmental disability" is identical to that contained in N.J.S.A.30:6D-25 (P.L.1985, c.145), which established a Division of Developmental Disabilities in the State Department of Human Services: "a severe, chronic disability of a person which: (1) is attributable to a mental or physical impairment or combination of mental or physical impairments; (2) is manifest before age 22; (3) is likely to continue indefinitely; (4) results in substantial functional limitations in three or more of the following areas of major life activity, that is, self-care, receptive and expressive language, learning, mobility, self-direction and capacity for independent living or economic self-sufficiency; and (5) reflects the need for a combination and sequence of special interdisciplinary or generic care, treatment or other services which are of lifelong or extended duration and are individually planned and coordinated. Developmental disability includes but is not limited to severe disabilities attributable to mental retardation, autism, cerebral palsy, epilepsy, spina bifida and other neurological impairments where the above criteria are met."

It is the sponsor's intention that this bill be referred to as "Ronnie's Law" after former Audobon resident Ronnie Mich. Mr. Mich had been the beneficiary of a \$1.2 million estate, left to him by his father, but the funds were stolen by the executor and Mr. Mich's home was sold to pay debts.

This bill was pre-filed for introduction in the 2008-2009 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

#### ASSEMBLY JUDICIARY COMMITTEE

#### STATEMENT TO

[Second Reprint] **SENATE**, **No. 550** 

## STATE OF NEW JERSEY

**DATED: JUNE 8, 2009** 

The Assembly Judiciary Committee reports favorably Senate Bill No. 550 (2R).

This bill imposes certain requirements on fiduciaries in order to protect beneficiaries with developmental disabilities. Under current law, a person appointed by the court as administrator of a will generally must post a bond with the Superior Court to ensure the appropriate administration of the estate. However, there is no requirement for a person named in the will as executor to post a bond. Under the bill, fiduciaries such as personal representatives, testamentary guardians or testamentary trustees would be required to post a bond with the court under certain circumstances. The bond would be required if a beneficiary is developmentally disabled and if the testator has identified that a devisee or beneficiary of property of the decedent's estate is a developmentally disabled person, or if the person seeking appointment as fiduciary has actual knowledge that a devisee or beneficiary is a developmentally disabled person. The bill incorporates by reference to section 3 of P.L.1985, c.145 (C.30:6D-25) the definition of "developmental disability."

No bond would be required if the court has appointed another person as guardian of the developmentally disabled person or guardian of the estate; if the person seeking the appointment is a family member within the third degree of consanguinity of the developmentally disabled person; or if the total value of the real and personal assets of the estate or trust does not exceed \$25,000. A fiduciary who is required to post a bond may make application to the court to waive the bond or reduce the amount of the bond for good cause shown, including the need to preserve the assets of the estate.

Qualified financial institutions pursuant to section 30 of P.L. 1948, c.67 (C.17:9A-30) and non-profit community trusts organized pursuant to P.L.1985, c.424 (C.3B:11-19 et seq.) are exempt from the bonding requirements.

The bill provides that a fiduciary who is required to give bond shall file with the Superior Court an initial inventory and a final accounting of the estate. In the case of an extended estate or trust administration, the fiduciary would be required to file an interim accounting every five years, or a lesser period of time if so ordered by the Superior Court.

A copy of the accountings would be served on the Public Advocate. On behalf of the developmentally disabled person or that person's estate, the Public Advocate would be authorized to file exceptions and objections to interim or final accountings and to initiate an action to compel the person to file an accounting of the trust or estate.

Under current law, testamentary guardians are relieved from giving bond under certain circumstances. N.J.S.3B:12-16 relieves a testamentary guardian of a minor from giving bond by direction of the will of the parent, and N.J.S.3B:12-33 relieves a testamentary guardian of an incapacitated person from giving bond by direction of the will of the parent, spouse or domestic guardian. The bill provides that these two statutes would not apply in situations where, pursuant to the bill, the guardians would be required to give bond.

It is the sponsor's intention that this bill be referred to as "Ronnie's Law" after former Audobon resident Ronnie Mich. Mr. Mich had been the beneficiary of a \$1.2 million estate, left to him by his father, but the funds were stolen by the executor and Mr. Mich's home was sold to pay debts.

This bill is identical to A-1478 (1R).

#### STATEMENT TO

# [First Reprint] SENATE, No. 550

with Senate Floor Amendments (Proposed by Senator SWEENEY)

ADOPTED: MARCH 16, 2009

This bill requires certain fiduciaries with authority or control over the property of a developmentally disabled person to file a bond with the Superior Court.

These floor amendments provide that a personal representative, testamentary guardian or testamentary trustee who is required to give bond under the bill shall file an interim accounting every five years, or a lesser period of time if so ordered by the Superior Court, in the case of an extended estate or trust administration. The floor amendments provide that the bonding requirement shall not apply to non-profit community trusts organized pursuant to P.L.1985, c.424 (C.3B:11-19 et seq.).

The amendments also provide that the Public Advocate, on behalf of the developmentally disabled person or that person's estate, may file exceptions and objections to interim or final accountings and may initiate an action to compel the person to file an accounting of the trust or estate.

As released from committee, this bill had provided that a bond is required if the person seeking appointment has knowledge that a devisee or beneficiary is a developmentally disabled person. The floor amendments provide that a bond is required if the person has actual knowledge.

Under current law, N.J.S.3B:12-16 relieves a testamentary guardian of a minor from giving bond by direction of the will of the parent, and N.J.S.3B:12-33 relieves a testamentary guardian of an incapacitated person from giving bond by direction of the will of the parent, spouse or domestic guardian. These amendments provide that these statutes would not apply in situations where, pursuant to the substitute, the guardians would be required to give bond.

The amendments also make several minor language changes.

# ASSEMBLY, No. 1478

# STATE OF NEW JERSEY

## 213th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2008 SESSION

Sponsored by:

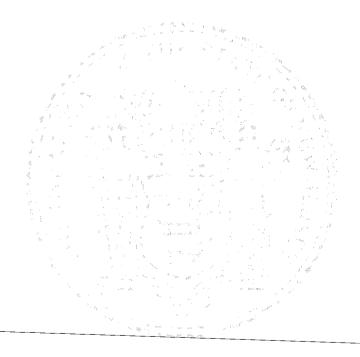
Assemblyman JOHN J. BURZICHELLI District 3 (Salem, Cumberland and Gloucester)

#### **SYNOPSIS**

Requires executors to post bond and provide periodic accountings to the court where beneficiary is developmentally disabled.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



1 AN ACT concerning certain executors, amending N.J.S.3B:3-17 and supplementing Title 3B of the New Jersey Statutes.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. N.J.S.3B:3-17 is amended to read as follows:
  - 3B:3-17. Probate of will and grant of letters.
- <u>a.</u> The surrogates of the several counties or the Superior Court may take depositions to wills, admit the same to probate, and grant thereon letters testamentary or letters of administration with the will annexed.

No person nominated as executor in a will where a beneficiary to the will has a developmental disability shall be granted letters testamentary unless the person furnishes bond to the Superior Court in a sum and with proper conditions and sureties, having due regard to the value of the estate in his charge and the extent of his authority, as the court shall approve. If such executor fails to furnish an appropriate bond approved by the court, the court shall appoint an administrator in the place of the executor who shall furnish bond in accordance with the provisions of N.J.S.3B:15-1.

As used in this subsection, "developmental disability" means a severe, chronic disability of a person which: (1) is attributable to a mental or physical impairment or combination of mental or physical impairments; (2) is manifest before age 22; (3) is likely to continue indefinitely; (4) results in substantial functional limitations in three or more of the following areas of major life activity, that is, self-care, receptive and expressive language, learning, mobility, self-direction and capacity for independent living or economic self-sufficiency; and (5) reflects the need for a combination and sequence of special interdisciplinary or generic care, treatment or other services which are of lifelong or extended duration and are individually planned and coordinated. Developmental disability includes but is not limited to severe disabilities attributable to mental retardation, autism, cerebral palsy, epilepsy, spina bifida and other neurological impairments where the above criteria are met.

- 2. (New section) a. Where a beneficiary to a will is developmentally disabled as defined in subsection b. of N.J.S.3B:3-17.
- 42 (1) Within two months after receiving letters testamentary or 43 letters of administration, the fiduciary shall file with the clerk of the 44 court, under oath, an inventory of all property of the decedent, duly 45 appraised, with the Superior Court. The court may, for good cause

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

(cf: P.L.2004, c.132, s.19)

shown, extend the time for the filing of such inventory to not more than four months after the grant of letters testamentary or letters of administration.

- (2) The fiduciary shall render to the Superior Court at six-month intervals, until the final accounting of the estate, a true account of all the assets of the estate in his charge.
- b. Nothing in this act shall be deemed to preclude the authority of the court to require the fiduciary to render an account of the performance of his office upon application by the surety pursuant to N.J.S.3B:15-10.

3. This act shall take effect on the 60th day following enactment.

SPOUSOR'S STATEMENT

This bill protects beneficiaries with developmental disabilities by imposing certain requirements on will executors. Under current law, a person appointed by the court as administrator of a will generally must post a bond with the Superior Court to ensure the appropriate administration of the estate (N.J.S.A.3B:15-1), but there is no requirement for a person named in the will as executor to post a bond. Under this bill, if a beneficiary is developmentally disabled any executor named in the will must post a bond with the court.

The bill would also give the court ongoing supervisory authority over the administration of estates in situations where the beneficiary is developmentally disabled by requiring the executor to file an inventory of all property of the decedent within two months of his or her appointment, and by requiring the executor to file an accounting with the court every six months until the final accounting of the estate.

The bill's definition of "developmental disability" is identical to that contained in N.J.S.A.30:6D-25 (P.L.1985, c.145), which established a Division of Developmental Disabilities in the State Department of Human Services: "a severe, chronic disability of a person which: (1) is attributable to a mental or physical impairment or combination of mental or physical impairments; (2) is manifest before age 22; (3) is likely to continue indefinitely; (4) results in substantial functional limitations in three or more of the following areas of major life activity, that is, self-care, receptive and expressive language, learning, mobility, self-direction and capacity for independent living or economic self-sufficiency; and (5) reflects the need for a combination and sequence of special interdisciplinary or generic care, treatment or other services which are of lifelong or extended duration and are individually planned and coordinated. Developmental disability includes but is not limited to severe disabilities attributable to mental retardation, autism, cerebral palsy,

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- epilepsy, spina bifida and other neurological impairments where the above criteria are met."
- 3 It is the sponsor's intention that this bill be referred to as
- 4 "Ronnie's Law" after former Audobon resident Ronnie Mich. Mr.
- 5 Mich had been the beneficiary of a \$1.2 million estate, left to him
- 6 by his father, but the funds were apparently stolen by the executor
- 7 and Mr. Mich's home was sold to pay debts.

#### ASSEMBLY JUDICIARY COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 1478

with committee amendments

## STATE OF NEW JERSEY

**DATED: JUNE 8, 2009** 

The Assembly Judiciary Committee reports favorably and with committee amendments Assembly Bill No. 1478.

This bill imposes certain requirements on fiduciaries in order to protect beneficiaries with developmental disabilities. Under current law, a person appointed by the court as administrator of a will generally must post a bond with the Superior Court to ensure the appropriate administration of the estate, but there is no requirement for a person named in the will as executor to post a bond. Under the bill as introduced, any executor named in the will would have been required to post a bond with the court if a beneficiary was developmentally disabled. The bill as introduced would also have required the executor to file with the Superior Court an inventory of all property of the decedent within two months of appointment, and to file an accounting every six months until the final accounting of the estate.

As amended by the committee, the bonding requirement would apply to fiduciaries such as personal representatives, testamentary guardians or testamentary trustees. The amendments provide that a bond would be required if the testator has identified that a devisee or beneficiary of property of the decedent's estate is a developmentally disabled person, or if the person seeking appointment as fiduciary has actual knowledge that a devisee or beneficiary is a developmentally disabled person.

The committee amendments provide that no bond will be required if the court has appointed another person as guardian of the developmentally disabled person or guardian of the estate; if the person seeking the appointment is a family member within the third degree of consanguinity of the developmentally disabled person; or if the total value of the real and personal assets of the estate or trust does not exceed \$25,000. The amendments provide that a fiduciary who is required to post a bond may make application to the court to waive the bond or reduce the amount of the bond for good cause shown, including the need to preserve the assets of the estate.

The amendments also provide that qualified financial institutions pursuant to section 30 of P.L.1948, c.67 (C.17:9A-30) and non-profit

community trusts organized pursuant to P.L.1985, c.424 (C.3B:11-19 et seq.) are exempt from the bonding requirements.

The amendments provide that a fiduciary who is required to give bond shall file with the Superior Court an initial inventory and a final accounting of the estate. In the case of an extended estate or trust administration, the fiduciary would be required to file an interim accounting every five years, or a lesser period of time if so ordered by the Superior Court.

The amendments provide that a copy of the accountings shall be served on the Public Advocate and that the Public Advocate, on behalf of the developmentally disabled person or that person's estate, may file exceptions and objections to interim or final accountings and may initiate an action to compel the person to file an accounting of the trust or estate.

Under current law, testamentary guardians are relieved from giving bond under certain circumstances. N.J.S.3B:12-16 relieves a testamentary guardian of a minor from giving bond by direction of the will of the parent, and N.J.S.3B:12-33 relieves a testamentary guardian of an incapacitated person from giving bond by direction of the will of the parent, spouse or domestic guardian. The amendments provide that these two statutes would not apply in situations where, pursuant to the bill, the guardians would be required to give bond.

Finally, the amendments incorporate by reference the definition of "developmental disability" in the bill.

It is the sponsor's intention that this bill be referred to as "Ronnie's Law" after former Audobon resident Ronnie Mich. Mr. Mich had been the beneficiary of a \$1.2 million estate, left to him by his father, but the funds were stolen by the executor and Mr. Mich's home was sold to pay debts.

These amendments make this bill identical to Senate Bill No. 550 (2R).

#### **COMMITTEE AMENDMENTS**

The amendments omit sections 1 and 2 in their entirety and insert news sections 1, 2 and 3 as follows:

- 1. New section 1 amends N.J.S.A.3B:15-1 to provide:
- (a) The requirement to post a bond would apply to fiduciaries such as personal representatives, testamentary guardians or testamentary trustees. A bond would be required if the testator has identified that a devisee or beneficiary of property of the decedent's estate is a developmentally disabled person, or if the person seeking appointment as fiduciary has actual knowledge that a devisee or beneficiary is a developmentally disabled person.
- (b) No bond will be required if the court has appointed another person as guardian of the developmentally disabled person or guardian of the estate; if the person sceking the appointment is a family member within the third degree of consanguinity of the developmentally

disabled person; or if the total value of the real and personal assets of the estate or trust does not exceed \$25,000.

- (c) A fiduciary who is required to post a bond may make application to the court to waive the bond or reduce the amount of the bond for good cause shown, including the need to preserve the assets of the estate.
- (d) Qualified financial institutions pursuant to section 30 of P.L.1948, c.67 (C.17:9A-30) and non-profit community trusts organized pursuant to P.L.1985, c.424 (C.3B:11-19 et seq.) are exempt from the bonding requirements.
- (e) A fiduciary who is required to give bond shall file with the Superior Court an initial inventory and a final accounting of the estate. In the case of an extended estate or trust administration, the fiduciary would be required to file an interim accounting every five years, or a lesser period of time if so ordered by the Superior Court.
- (f) A copy of the accountings shall be served on the Public Advocate. The Public Advocate, on behalf of the developmentally disabled person or that person's estate, may file exceptions and objections to interim or final accountings and may initiate an action to compel the person to file an accounting of the trust or estate.
- (g) The definition of "developmental disability" is incorporated by reference in the bill.
- 2. New sections 2 and 3 amend N.J.S.A.3B:12-16 and 3B:12-33 which currently relieve testamentary guardian of a minor from giving bonds when required to do so at the direction of a will of the parent, spouse or domestic partner. The amendments provide that the provisions of these statutes would not apply when the minor is developmental disabled and thereby require the guardians to post bonds.