LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:

2009

CHAPTER:

NJSA:

12:3-5 (Changes riparian land grant and lease process and amends various parts of statutory law)

BILL NO:

S2188 (Substituted for A1642)

SPONSOR(S) Van Drew and Others

DATE INTRODUCED: October 6, 2008

COMMITTEE:

ASSEMBLY:

SENATE:

Environment

AMENDED DURING PASSAGE:

No

DATE OF PASSAGE:

ASSEMBLY:

March 5, 2009

SENATE:

February 23, 2009

DATE OF APPROVAL:

April 15, 2009

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

S2188

SPONSOR'S STATEMENT: (Begins on page 9 of original bill)

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

Nο

SENATE:

Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, may possibly be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:

No

LEGISLATIVE FISCAL ESTIMATE:

No

A1642

SPONSOR'S STATEMENT: (Begins on page 9 of original bill)

Yes

COMMITTEE STATEMENT:

ASSEMBLY:

SENATE:

Yes

FLOOR AMENDMENT STATEMENT:

No No

LEGISLATIVE FISCAL ESTIMATE:

No

(continued)

GOVERNOR'S PRESS RELEA	ASE ON SIGNING:	No
FOLLOWING WERE PRINTED: To check for circulating copies, Publications at the State Library		
REPORTS:		No
HEARINGS:		No
NEWSPAPER ARTICLES:		No

No

LAW/RWH 7/31/09

VETO MESSAGE:

SENATE, No. 2188

STATE OF NEW JERSEY

213th LEGISLATURE

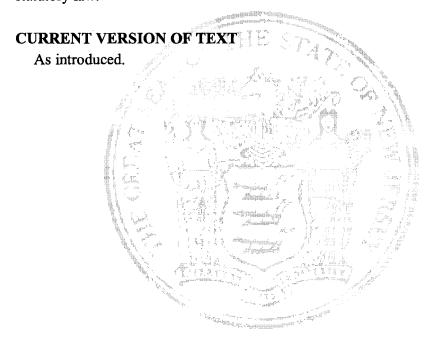
INTRODUCED OCTOBER 6, 2008

Sponsored by:
Senator JEFF VAN DREW
District 1 (Cape May, Atlantic and Cumberland)
Assemblyman JOHN F. MCKEON
District 27 (Essex)
Assemblyman NELSON T. ALBANO
District 1 (Cape May, Atlantic and Cumberland)

Co-Sponsored by: Senator Whelan

SYNOPSIS

Changes riparian land grant and lease process and amends various parts of statutory law.



(Sponsorship Updated As Of: 3/6/2009)

AN ACT changing the grant and lease process for riparian lands and amending various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. R.S.12:3-5 is amended to read as follows:

8 12:3-5. In case any person or corporation who by any legislative 9 act, is a grantee or licensee, or has such power or authority, or any 10 of his, her or their representatives or assigns shall desire a paper capable of being acknowledged and recorded, made by and in the 11 12 name of the State of New Jersey, conveying the land mentioned in 13 the proviso to the third section of an act entitled "Supplement to an 14 act entitled "An act to ascertain the rights of the State and of 15 riparian owners in the lands lying under the waters of the bay of 16 New York and elsewhere in this State,' approved April eleventh, 17 eighteen hundred and sixty-four," approved March thirty-first, one 18 thousand eight hundred and sixty-nine ([s.] R.S.12:3-4 [of this 19 Title]), whether under water now or not, and the benefit of an 20 express covenant, that the State will not make or give any grant or 21 license power, or authority affecting lands under water in front of 22 said lands, then and in either of such cases, such person or 23 corporation, grantee or licensee, having such grant and license, 24 power or authority, his, her or their representatives or assigns on 25 producing a duly certified copy of such legislative act to the [Planning and Development] Tidelands Resource Council in the 26 Department of [Conservation and Economic Development] 27 Environmental Protection, and in case of a representative or 28 29 assignee also satisfactory evidence of his, her or their being such 30 representative or assignee, and requesting such grant and benefits as 31 in this section mentioned, shall be entitled to said paper so capable 32 of being acknowledged and recorded, and granting the title and 33 benefits aforesaid, on payment of the consideration hereinafter 34 mentioned; and the [Planning and Development] <u>Tidelands</u> 35 Resource Council, [and] Commissioner of [Conservation and 36 Economic Development with the Governor and Attorney-General 37 for the time being, to be shown by the Governor signing the grant, 1 38 Environmental Protection and the [Attorney-General attesting it,] 39 Attorney General shall and may execute and deliver and 40 acknowledge in the name and on behalf of the State, a lease in 41 perpetuity to such grantee or licensee or corporation having such 42 grant, license, power or authority, and to the heirs and assigns of 43 such grantee or licensee, or to the successors and assigns of such 44 corporation, upon his, her or their securing to be paid to the State

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

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an annual rental of such reasonable sum as the [Planning and Development Tidelands Resource Council may fix with the approval of the Commissioner of [Conservation and Economic Development Environmental Protection for each and every lineal foot measuring on the bulkhead line, or a conveyance to such grantee or licensee or corporation having such grant, license, power or authority, and to the heirs and assigns of such grantee or licensee, or to the successors and assigns of such corporation in fee, upon his, her, or their paying to the State such reasonable sum as the [Planning and Development] <u>Tidelands Resource</u> Council may fix with the approval of the Commissioner of [Conservation and Economic Development] Environmental Protection for each and every lineal foot measuring on the bulkhead line, in front of the land included in said conveyance; provided, that no corporation to whom any such grant, license, power or authority was given by legislative act as aforesaid, in which provision was made for the payment of money to the Treasurer of the State for each and every foot of the shore embraced and contained in the act; nor the assigns of such corporation shall be entitled to the benefits of this section; and provided further, that the [board] council shall in no case grant lands under water beyond the exterior lines hereby established, or that may be hereafter established, but the said conveyance shall be construed to extend to any bulkhead or pier line further out on said river and bay that may hereafter be established by legislative authority; in case any person or corporation taking a lease under this section, shall desire afterwards a conveyance of all or any part of the land so leased, the same shall be made upon payment of such reasonable sum for every such lineal foot, as the [Planning and Development Tidelands Resource Council may fix, with the approval of the Commissioner of [Conservation and Economic Development] Environmental Protection, the conveyance or lease of the [board] council under this section or [sections] R.S.12:3-2 to R.S. 12:3-9 [of this Title], shall not merely pass the title to the land therein described, but the right of the grantee or licensee, individual or corporation, his, her or their heirs and assigns, to exclude to the exterior bulkhead line, the tidewater by filling in or otherwise improving the same, and to appropriate the land to exclusive private uses, and so far as the upland from time to time made shall adjoin the navigable water, the said conveyance or lease shall vest in the grantee or licensee, individual or corporation, and their heirs and assigns, the rights to the perquisites of wharfage, and other like profits, tolls and charges.

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2. R.S.12:3-7 is amended to read as follows:

(cf: P.L.1952, c.225, s.1)

12:3-7. If any person or persons, corporation or corporations, or associations, shall desire to obtain a grant for lands under water

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1 which have not been improved, and are not authorized to be 2 improved, under any grant or license protected by the provisions of 3 [sections] R.S.12:3-2 to R.S.12:3-9 [of this title], it shall be 4 lawful for the [board] Tidelands Resource Council, together with 5 the [governor] Commissioner of Environmental Protection and [attorney general] Attorney General of the [state] State, upon 6 7 application to them, to designate what lands under water for which 8 a grant is desired lie within the exterior lines, and to fix such price, 9 reasonable compensation, or annual rentals for so much of said 10 lands as lie below high-water mark, as are to be included in the grant or lease for which such application shall be made, and to 11 12 certify the boundaries, and the price, compensation or annual 13 rentals to be paid for the same, under their hands, which shall be 14 filed in the [office of the secretary of state] Office of the Secretary 15 of State; and upon the payment of such price or compensation or 16 annual rentals, or securing the same to be paid to the [treasurer] 17 Treasurer of this [state] State, by such applicant, it shall be lawful 18 for such applicant to apply to the [commissioners] council for a 19 conveyance, assuring to the grantee, his or her heirs and assigns, if 20 to an individual, or to its successors and assigns, if to a 21 corporation, the land under water so described in said certificate; 22 and the [board] council shall, in the name of the [state] State, and 23 under the great seal of the [state] State, grant the said lands in 24 manner last aforesaid, and said conveyance shall be subscribed by 25 the [governor] commissioner and [attested by] the [attorney 26 general Attorney General and [secretary of state] attested by the 27 Secretary of State, and shall be prepared under the direction of the 28 [attorney general] Attorney General, to whom the grantee shall 29 pay the expense of such preparation, and upon the delivery of such 30 conveyance, the grantee may reclaim, improve, and appropriate to 31 his and their own use, the lands contained and described in the said 32 certificate; subject, however, to the regulations and provisions of 33 [sections] R.S.12:3-2 and R.S.12:3-3 [of this title], and such lands 34 shall thereupon vest in said applicant; provided, that no grant or 35 license shall be granted to any other than a riparian proprietor, until 36 six calendar months after the riparian proprietors shall have been 37 personally notified in writing by the applicant for such grant or 38 license, and shall have neglected to apply for the grant or license, 39 and neglected to pay, or secured to be paid, the price that the 40 [board] council shall have fixed; the notice in the case of a minor 41 shall be given to the guardian, and in case of a corporation to any 42 officer doing the duties incumbent upon president, secretary, 43 treasurer or director, and in case of a nonresident, the notice may 44 be by publication for four weeks successively in a daily newspaper

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published in Hudson county, and in a daily newspaper published inNew York city.

3 (cf: R.S.12:3-7)

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3. R.S.12:3-12 is amended to read as follows:

12:3-12. The council with the concurrence of the [Governor] Commissioner of Environmental Protection and Attorney General, in all cases of application for grants or leases of land now, or at the time of the application, or at the time of the lease or grant, under tidewater; and in all cases of application for grants or leases of lands which are not now, or shall not at the time of the application, or at the time of the lease or grant be under tidewater, and in all cases of applications for leases or grants for all or any of such lands may, notwithstanding the first proviso in [section] R.S. 12:3-5 [of this Title], or any other [clause or matter] provisions contained in [sections] R.S.12:3-2 to R.S.12:3-9 [of this Title], grant or lease, or lease first with a covenant to grant, and grant afterwards, for such principal sum that the interest thereof at 7% will produce the rental, such lands, or any part thereof lying between what was, at any time heretofore, the original high-water line and the seaward territorial jurisdiction of the State, and grant or lease in all cases in which, in their discretion, they shall think such grant or lease should be made, such rights, privileges and franchises as they are authorized to grant in cases coming directly within [said section] R.S. 12:3-5 [of this Title], and enter into the same covenants in the name of the State, in all cases of grants or leases where they deem such covenants proper, as are authorized in grants or leases under [said section] R.S.12:3-5 and insert such other covenants, clauses and conditions in said grants or leases as they shall think proper to require from the grantee or lessee, or ought to be made by the State; provided, that nothing herein contained shall authorize grants or leases in front of a riparian owner to any other than such riparian owner, except upon the proceedings and conditions provided in [sections] R.S.12:3-2 to R.S. 12:3-9 [of this Title]; and provided also, that the applications for grants or leases, and the certificates of [said] the council, [Governor] commissioner and Attorney General, may in the cases hereby provided for, vary from the provisions of [said sections] R.S.12:3-2 to R.S.12:3-9 in such manner as to conform to this section, and any party who has already asked for or accepted a lease or conveyance may apply for and have the benefits of this section, notwithstanding such former application or former acceptance of a lease or conveyance.

(cf: P.L.1979, c.311, s.1)

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4. R.S.12:3-16 is amended to read as follows:

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1 12:3-16. It shall be lawful for the [board] Tidelands Resource 2 together with the [governor] Commissioner of 3 Environmental Protection, to fix and determine within the limits 4 prescribed by law, the price or purchase money or annual rental to 5 be paid by any applicant for so much of lands below high-water 6 mark, or lands formerly under tidewater belonging to [this state] 7 the State, as may be described in any application therefor duly 8 made according to law, and the [board] council, with the approval 9 of the [governor] commissioner, shall, in the name and under the 10 great seal of the [state] State, grant or lease said lands to such applicant accordingly, and all such conveyances or leases shall be 11 prepared by the [board] council or its agents at the cost and 12 13 expense of the grantee or lessee therein and shall be subscribed by 14 the [governor] commissioner and the Attorney General and the [board] council and attested by the [secretary of state] Secretary 15 16 of State.

17 (cf: R.S.12:3-16)

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5. R.S.12:3-19 is amended to read as follows:

12:3-19. The [board] Tidelands Resource Council, with the approval of the [governor] Commissioner of Environmental Protection and after consultation with the [board of engineers acting under the authority of the secretary of war] Army Corps of Engineers, shall, from time to time, fix and establish, around or in front of all islands, reefs and shoals situate in the tidal waters of this state, exterior lines in said waters, beyond which no pier, wharf, bulkhead, erection or permanent obstruction of any kind shall be made or maintained, and also the interior lines for solid filling in said waters, beyond which no permanent obstruction shall be made or maintained other than wharves and piers and erections thereon for commercial uses; provided, however, that no exterior line around or in front of any such island, reef or shoal shall be fixed and established in front of any riparian grant which was made prior to February tenth, one thousand eight hundred and ninety-one, unless such exterior line shall be fixed and established, after consultation with [said board of engineers] the Army Corps of Engineers, at such distance as will, in the judgment of the [board of commerce and navigation I Tidelands Resource Council, leave sufficient waterway in front of said grants for navigation, and when the [board] council shall have so fixed and established said lines after consultation as aforesaid, it shall file a survey and map thereof in the [office of the secretary of state] Office of the Secretary of State, showing the lines for piers and solid filling so fixed and established.

45 (cf: R.S.12:3-19)

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6. R.S.12:3-20 is amended to read as follows:

2 12:3-20. The [board] Tidelands Resource Council, together 3 with the [governor] Commissioner of Environmental Protection, 4 may sell or let to any applicant therefor any of the lands under 5 water and below mean high-water mark, embraced within the lines 6 fixed and established pursuant to [section] R.S. 12:3-19 [of this 7 title], upon such terms as to purchase money or rental, and under 8 such conditions and restrictions as to time and manner of payment, 9 the duration and renewal of any lease, the occupation and use of the 10 land sold or leased, and such other conditions and restrictions as the interest of the [state] State may require, and as may be fixed and 11 12 determined by the [board] council together with the [governor] 13 commissioner. 14 (cf: R.S.12:3-20)

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7. R.S.12:3-22 is amended to read as follows:

12:3-22. The [board] <u>Tidelands Resource Council</u>, with the approval of the [governor] <u>Commissioner of Environmental Protection</u>, may, under such terms and restrictions as to duration, compensation to be paid and such other conditions and restrictions as the interests of the [state] <u>State</u> may require, license by an instrument in writing, executed in the same manner as grants of land under water are required to be executed, any person or corporation to dig, dredge or remove any deposits of sand or other material from lands of the [state] <u>State</u> under tidewaters.

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(cf: R.S.12:3-22)

8. R.S.12:3-23 is amended to read as follows:

12:3-23. The [board] Tidelands Resource Council, with the approval of the [governor] Commissioner of Environmental Protection, may lease or grant the lands of the [state] State below mean high-water mark and immediately adjoining the shore, to any applicant or applicants therefor other than the riparian or shoreowner or owners, provided the riparian or shore-owner or owners shall have received six months' previous notice of the intention to take said lease or grant such notice given by the applicant or applicants therefor, and the riparian or shore-owner or owners shall have failed or neglected within said period of six months to apply for and complete such lease or grant; the notice herein required shall be in writing and shall describe the lands for which such lease or grant is desired, and it shall be served upon the riparian or shoreowner or owners personally; and in the case of a minor it shall be served upon the guardian; in case of a corporation upon any officer performing the duties of president, secretary, treasurer or director, and in the case of a nonresident owner the notice may be by publication for four weeks successively at least once a week in a newspaper or newspapers published in the county or counties

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wherein the lands are situate, and in case of such publication, a 1 2 copy of such notice shall be mailed to such nonresident owner (or in 3 case such nonresident owner be a corporation, then to the president of such corporation, directed to him at his post-office address, if 4 5 the same can be ascertained, with the postage prepaid); but nothing 6 contained in [sections] R.S.12:3-21 to R.S.12:3-25 [of this title] 7 shall be construed as repealing, altering, abridging, or in any 8 manner limiting the provisions and power conferred upon the 9 [riparian commissioners and] Tidelands Resource Council and the 10 [governor] Commissioner of Environmental Protection by 11 [sections] R.S.12:3-19 and R.S.12:3-20 [of this title]. 12 (cf: R.S.12:3-23)

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9. R.S.12:3-24 is amended to read as follows:

with the [governor] <u>Commissioner of Environmental Protection</u>, shall not be required to give leases for lands of the [state] <u>State</u> under water, convertible into grants upon payment of the principal sum mentioned therein, but may sell or let any of the lands of the [state] <u>State</u> below mean high-water mark upon such terms as to purchase money or rental, and under such conditions and restrictions as to time and manner of payment, the duration and renewal of any lease, the occupation and use of the lands sold or leased, and such other conditions and restrictions as the interest of the [state] <u>State</u> may require, as may be fixed and determined by the [board] <u>council</u>, together with the [governor] <u>commissioner</u>. (cf: R.S.12:3-24)

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10. R.S.12:3-25 is amended to read as follows:

The [department] Tidelands Resource Council, 30 12:3-25. 31 together with the [Governor] Commissioner of Environmental 32 Protection, may, in any lease of lands of the State below mean 33 high-water mark, provide for a renewal or renewals of the lease for 34 a subsequent term or terms to be expressed in the lease, and therein 35 provide that the annual rentals to be paid for each renewal shall, in 36 case the amount cannot be agreed upon, be fixed and determined 37 before the commencement of the renewal term by three arbitrators, 38 one to be appointed by the State, one by the then lessee, and the 39 third by their joint agreement, or should they fail to agree, then by 40 the Superior Court. 41 (cf: P.L.1953, c.12, s.5)

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11. R.S.12:3-26 is amended to read as follows:

12:3-26. The council, with the approval of the [Governor] Commissioner of Environmental Protection, may license any person or corporation to lay any pipe or pipes on or under the lands of the State under tidewaters under such terms and restrictions as to

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duration, compensation to be paid, and such other conditions and restrictions as the interests of the State may require. Such license shall be granted by a written instrument and executed in the same manner as grants of land under tidewaters are required to be executed.

(cf: P.L.1979, c.311, s.3)

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- 12. Section 13 of P.L.1948, c.488 (C.13:1B-13) is amended to read as follows:
- 13. No action shall be taken by the council except upon the approval of the Commissioner of Environmental Protection. No riparian leases or grants shall hereafter be allowed except when approved by at least a majority of the council and signed by the chairperson of the council; and no such leases or grants shall hereafter in any case be allowed except when approved and signed by [the Governor and] the Commissioner of Environmental Protection and the Attorney General.

(cf: P.L.1997, c.239, s.5)

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13. This act shall take effect on the first day of the fourth month next following the date of enactment.

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SPONSOR'S STATEMENT

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This bill would change the State's approval process for grants and leases of riparian lands and tidelands by amending various parts of the statutory law and minimizing the role of the Governor in the riparian land grant process. The bill would also make various technical amendments to the law to update citations and references.

Currently, the clearing of the State's title interest in its present and former riparian lands or tidelands is a lengthy process, requiring review and approval, in the first instance, by the Tidelands Resource Council, followed by the review and approval of the Commissioner of Environmental Protection, the Attorney General, and the Governor. The four steps in this process, along with the Secretary of State's certification, result in a lengthy review of the underlying terms of the transaction. The time spent in reviews can cause concern among land owners as they seek to clear their title in order to effectuate a sale, frequently under specific timelines. The length of time necessary to conclude this review can also result in a diminution of the value of what the State realizes in a transaction as appraisals, performed at the beginning of the process, become stale with the passage of time.

The bill would provide for review by the Tidelands Resource Council, in conjunction with review by the Commissioner of Environmental Protection and the Attorney General, to determine sufficient consideration and the appropriateness of any required conditions.

SENATE ENVIRONMENT COMMITTEE

STATEMENT TO

SENATE, No. 2188

STATE OF NEW JERSEY

DATED: OCTOBER 20, 2008

The Senate Environment Committee favorably reports Senate Bill No. 2188.

This bill would change the State's approval process for grants and leases of riparian lands and tidelands by amending various parts of the statutory law and minimizing the role of the Governor in the riparian land grant process. The bill would also make various technical amendments to the law to update citations and references.

Currently, the clearing of the State's title interest in its present and former riparian lands or tidelands is a lengthy process, requiring review and approval, in the first instance, by the Tidelands Resource Council, followed by the review and approval of the Commissioner of Environmental Protection, the Attorney General, and the Governor. The four steps in this process, along with the Secretary of State's certification, result in a lengthy review of the underlying terms of the transaction. The time spent in reviews can cause concern among land owners as they seek to clear their title in order to effectuate a sale, frequently under specific timelines. The length of time necessary to conclude this review can also result in a diminution of the value of what the State realizes in a transaction as appraisals, performed at the beginning of the process, become stale with the passage of time.

The bill would provide for review by the Tidelands Resource Council, in conjunction with review by the Commissioner of Environmental Protection and the Attorney General, to determine sufficient consideration and the appropriateness of any required conditions.

1 manner as grants of land under tidewaters are required to be 2 executed.

(cf: P.L.1979, c.311, s.3)

- 12. Section 13 of P.L.1948, c.488 (C.13:1B-13) is amended to read as follows:
- 13. No action shall be taken by the council except upon the approval of the Commissioner of Environmental Protection. No riparian leases or grants shall hereafter be allowed except when approved by at least a majority of the council and signed by the chairperson of the council; and no such leases or grants shall hereafter in any case be allowed except when approved and signed by [the Governor and] the Commissioner of Environmental Protection and the Attorney General.

15 (cf: P.L.1997, c.239, s.5)

13. This act shall take effect on the first day of the fourth month next following the date of enactment.

SPONSOR'S STATEMENT

This bill would change the State's approval process for grants and leases of riparian lands and tidelands by amending various parts of the statutory law and minimizing the role of the Governor in the riparian land grant process. The bill would also make various technical amendments to the law to update citations and references.

Currently, the clearing of the State's title interest in its present and former riparian lands or tidelands is a lengthy process, requiring review and approval, in the first instance, by the Tidelands Resource Council, followed by the review and approval of the Commissioner of Environmental Protection, the Attorney General, and the Governor. The four steps in this process, along with the Secretary of State's certification, result in a lengthy review of the underlying terms of the transaction. The time spent in reviews can cause concern among land owners as they seek to clear their title in order to effectuate a sale, frequently under specific timelines. The length of time necessary to conclude this review can also result in a diminution of the value of what the State realizes in a transaction as appraisals, performed at the beginning of the process, become stale with the passage of time.

The bill would provide for review by the Tidelands Resource Council, in conjunction with review by the Commissioner of Environmental Protection and the Attorney General, to determine sufficient consideration and the appropriateness of any required conditions.

ASSEMBLY ENVIRONMENT AND SOLID WASTE COMMITTEE

STATEMENT TO

ASSEMBLY, No. 1642

STATE OF NEW JERSEY

DATED: SEPTEMBER 22, 2008

The Assembly Environment and Solid Waste Committee reports favorably Assembly Bill No.1642.

This bill would change the State's approval process for grants and leases of riparian lands and tidelands by amending various parts of the statutory law and minimizing the role of the Governor in the riparian land grant process. The bill would also make various technical amendments to the law to update citations and references.

Currently, the clearing of the State's title interest in its present and former riparian lands or tidelands is a lengthy process, requiring review and approval, in the first instance, by the Tidelands Resource Council, followed by the review and approval of the Commissioner of Environmental Protection, the Attorney General, and the Governor. The four steps in this process, along with the Secretary of State's certification, result in a lengthy review of the underlying terms of the transaction. The time spent in reviews can cause concern among land owners as they seek to clear their title in order to effectuate a sale, frequently under specific timelines. The length of time necessary to conclude this review can also result in a diminution of the value of what the State realizes in a transaction as appraisals, performed at the beginning of the process, become stale with the passage of time.

The bill would provide for review by the Tidelands Resource Council, in conjunction with review by the Commissioner of Environmental Protection and the Attorney General, to determine sufficient consideration and the appropriateness of any required conditions.

This bill was pre-filed for introduction in the 2008-2009 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.