#### 39:2A-10

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2009 **CHAPTER**: 298

**NJSA:** 39:2A-10 (Makes sundry changes to laws affecting organization and functions of MVC)

BILL NO: A4243 (Substituted for S3159)

**SPONSOR(S)** Wagner and Others

DATE INTRODUCED: November 30, 2009

COMMITTEE: ASSEMBLY: Transportation, Public Works and Independent Authorities

**SENATE:** Transportation

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: January 11, 2010

SENATE: January 11, 2010

**DATE OF APPROVAL:** January 17, 2010

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Second reprint enacted)

A4243

SPONSOR'S STATEMENT: (Begins on page 11 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S3159

SPONSOR'S STATEMENT: (Begins on page 12 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

|       | VETO MESSAGE:  | No    |
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|       | NEWSPAPER ARTICLES:  | No    |
|       |  |       |

LAW/RWH

# [Second Reprint]

# ASSEMBLY, No. 4243

# STATE OF NEW JERSEY

### 213th LEGISLATURE

INTRODUCED NOVEMBER 30, 2009

**Sponsored by:** 

Assemblywoman CONNIE WAGNER
District 38 (Bergen)
Assemblywoman ELEASE EVANS
District 35 (Bergen and Passaic)
Assemblyman SCOTT T. RUMANA
District 40 (Bergen, Essex and Passaic)

Co-Sponsored by:

**Senators Sacco and Ciesla** 

#### **SYNOPSIS**

Makes sundry changes to laws affecting organization and functions of MVC.

#### **CURRENT VERSION OF TEXT**

As reported by the Senate Transportation Committee on January 7, 2010, with amendments.



(Sponsorship Updated As Of: 1/12/2010)

AN ACT concerning the New Jersey Motor Vehicle Commission, amending various parts of Title 39 of the Revised Statutes and repealing R.S.39:11-3.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. Section 10 of P.L.2003, c.13 (39:2A-10) is amended to read as follows:
- 10. The Deputy Chief Administrator shall assist the <u>chief</u> administrator in the day-to-day administration of the commission and shall have all of the powers and duties of the <u>chief</u> administrator, as authorized and assigned by the <u>chief</u> administrator.

The deputy <u>chief</u> administrator shall carry out all of the <u>chief</u> administrator's duties and responsibilities during the <u>chief</u> administrator's absence, disqualification or inability to serve, and shall perform such other duties and responsibilities as the <u>chief</u> administrator shall determine and assign. <u>If a vacancy occurs in the office of the chief administrator for any reason, the deputy chief administrator shall become acting chief administrator to serve until a successor is appointed in accordance with section 13 of P.L.2003, <u>c.13 (C.39:2A-12)</u>. The deputy <u>chief</u> administrator shall serve at the pleasure of the <u>chief</u> administrator and shall receive such salary as fixed by the <u>chief</u> administrator in accordance with the table of organization. The deputy <u>chief</u> administrator shall be in the State unclassified service.</u>

27 (cf: P.L.2003, c.13, s.10)

- 29 2. Section 12 of P.L.2003, c.13 (C.39:2A-12) is amended to 30 read as follows:
  - 12. a. Except as otherwise provided by law, the commission shall be governed by a board which shall consist of the following eight members:
    - (1) The Commissioner of Transportation, who shall serve as an ex officio voting member;
    - (2) The State Attorney General, who shall serve as an ex officio voting member;
  - (3) The Chair of the board who shall be a nonvoting member and who shall also be the person appointed and serving as the chief administrator. The [Chair] chief administrator shall be appointed by the Governor with the advice and consent of the Senate. The [Chair] chief administrator shall serve at the pleasure of the Governor during the Governor's term of office, and shall receive such salary as shall be fixed by the Governor which is not greater

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined  $\underline{\text{thus}}$  is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup>Assembly ATR committee amendments adopted December 3, 2009.

<sup>&</sup>lt;sup>2</sup>Senate STR committee amendments adopted January 7, 2010.

- 1 than the salary of a cabinet-level official of the State. Prior to 2 nomination, the Governor shall cause the Attorney General to 3 conduct an inquiry into the nominee's background, financial
- 4 stability, integrity and responsibility and reputation for good
- 5 character, honesty and integrity. The person appointed and serving
- 6 as [Chair shall also be Chief Administrator of the commission and]
- 7 chief administrator shall devote full time to the performance of the
- 8 duties of that position. The [Chief Administrator] chief
- 9 administrator shall be in the State unclassified service;

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- (4) The State Treasurer, who shall serve as an ex officio voting member; and
- (5) Four public members who shall be appointed by the Governor with the advice and consent of the Senate, not more than two of whom shall be of the same political party. The public members shall be voting members and serve for a term of four years. These members shall be New Jersey residents who shall provide appropriate geographic representation from throughout the State and who shall have experience and familiarity with public safety, customer service, security, or business operations. At least one member shall reside in a northern county (Bergen, Essex, Hudson, Morris, Passaic, Union, Sussex and Warren), at least one member shall reside in a central county (Hunterdon, Mercer, Middlesex, Monmouth and Somerset), and at least one member shall reside in a southern county (Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Ocean and Salem).
  - b. Appointments of public members to the board shall be for terms of four years, except that in filling each vacancy, among the several public members, that first arises by expiration of the respective terms of those members following the effective date of P.L.2007, c.335 (C.39:2A-36.1 et al.), appointments shall be for terms as follows: one member for four years, one member for three years, one member for two years, and one member for one year. A public member may be appointed for any number of successive terms. The board may elect a secretary and a treasurer, who need not be members, and the same person may be elected to serve both as secretary and treasurer.
- c. Each ex officio member of the board may designate two employees of the member's department or agency, who may represent the member at meetings of the board. A designee may lawfully vote and otherwise act on behalf of the member. The designation shall be in writing delivered to the board and shall continue in effect until revoked or amended by writing delivered to the board.
- 44 d. Each public member shall continue in office after the 45 expiration of the member's term until a successor is appointed and 46 qualified. The successor shall be appointed in like manner for the unexpired term only.

- e. A vacancy in the membership of the board occurring other than by expiration of term shall be filled in the same manner as the original appointment, but for the unexpired term only.
- 4 (cf: P.L.2007, c.335, s.2)

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- 6 3. Section 13 of P.L.2003, c.13 (C.39:2A-13) is amended to read as follows:
  - 13. a. In addition to any powers and duties conferred upon it elsewhere in this act, the board shall be authorized to:
  - (1) Make, amend and repeal bylaws not inconsistent with State and federal law;
  - (2) Adopt an official seal;
- (3) Maintain an office at such place or places within the State as
   it may designate;
  - (4) Apply for and accept grants from the State or federal government, or any agency thereof, or grants, gifts or other contributions from any foundation, corporation, association or individual, or any private source, and comply with the terms, conditions and limitations thereof, as necessary and proper to carry out the purposes of this act;
  - (5) Delegate to the <u>chief</u> administrator and any other officers of the commission such powers and duties as necessary and proper to carry out the purposes of this act;
  - (6) Operate, lease, license or contract in such manner as to produce revenue for the commission, as provided in this act, including engaging in advertising services pursuant to section 35 of P.L.2003, c.13 (C.39:2A-33);
    - (7) Accept and use any funds available to the commission;
  - (8) Enter into agreements or contracts to pay for goods from and services rendered by any public or private entity, and receive payment for services rendered to any public or private entity, including advertising services provided pursuant to section 35 of P.L.2003, c.13 (C.39:2A-33); and
  - (9) Enter into agreements or contracts, execute any and all instruments, and do and perform acts or things necessary, convenient or desirable for the purposes of the commission, or to carry out any power expressly or implicitly given in this act.
    - b. The board is further authorized to:
  - (1) Review and approve a statement of the vision, mission, and goals of the commission, as submitted by the <u>chief</u> administrator;
  - (2) Review and approve the strategic business plan of the commission which shall include the commission's long-term objectives, policies, and programs, including a facilities improvement and management plan and a table of organization, as submitted by the <u>chief</u> administrator;
- 46 (3) Review and approve the annual budget of the commission as 47 submitted by the <u>chief</u> administrator and ensure that projected

revenues and service charges are sufficient to adequately fund the commission both in the short and long-term;

- (4) Receive reports and recommendations from [the Advisory Councils] any advisory council created pursuant to [this act] section 26 of P.L.2003, c.13 (C.39:2A-26) and provide policy direction related thereto to the chief administrator;
- (5) Review and recommend all capital purchases and construction projects undertaken by the commission;
- (6) Review any proposed bill, joint resolution or concurrent resolution introduced in either House of the Legislature which establishes or modifies any motor vehicle statute or regulation in this State. Such a review shall include, but not be limited to, an analysis of the fiscal impact of the bill or resolution on the commission and any comments upon or recommendations concerning the legislation including rejection, modification or approval. Additionally, the board shall suggest alternatives to the legislation which it deems may be appropriate; and
- (7) Recommend to the Governor and the Legislature any statutory changes it deems appropriate, including, but not limited to, any revisions to fees or service charges or changes to programs, in order to insure the proper functioning and operation of the commission.
- c. Except as provided in this section and section 21 of P.L.2003, c.13 (C.39:2A-21), all administrative functions, powers and duties of the commission may be exercised by the <u>chief</u> administrator and any reference to the commission in any law, rule or regulation may for this purpose be deemed to refer to the <u>chief</u> administrator.

(cf: P.L.2007, c.335, s.3)

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<sup>2</sup>[4.Section 26 of P.L.2003, c.13 (C.39:2A-26) is amended to read as follows:

26. [There are created within the commission five advisory councils, which shall The chief administrator may create and establish as necessary within the commission advisory councils to examine issues affecting or identified by the commission. Such councils may provide the board with advice, technical expertise, information, guidance, and recommendations [in four general areas concerning such issues. The board shall may designate the appropriate State and local government representatives, interest representatives, technical experts, and representatives as appropriate to serve on the councils. Federal government representatives and representatives of national organizations shall be asked to serve, and if willing, [shall] may be designated by the board to serve. All council members shall be designated by board action [and shall serve on rotating terms so as to provide stability and continuity on each council. The Chair, or

the Chair's designee, shall serve on each council. [The] Such councils shall meet and report to the board as frequently as the board requests. [The councils are as follows:

- a. The Safety Advisory Council, which shall advise the board regarding the commission's policies, operating practices, regulations and standards in regard to driver, motor vehicle and traffic safety and consider new initiatives or legislation to enhance the safety of the motoring public.
- b. The Customer Service Advisory Council, which shall advise the board regarding the commission's policies, operating practices, employee communications, regulations, and standards in providing appropriate customer service. The council shall: benchmarking performance and level of service standards for the Contact Center; examine internal communications to ensure consistency and systematic application; make recommendations regarding marketing and the dissemination of information to the public to re-establish a robust marketing and public information program which informs and educates public consumers; and advise on all aspects of customer service at the commission.
  - c. The Security and Privacy Advisory Council, which shall: advise the board as to how to effectively maintain the commission's system and business processes in the securest manner; help the board to address the commission's most serious security breaches; advise as to new or modified programs needed to achieve heightened security; and recommend methods to curtail fraudulent and criminal activities that present threats to the State's security as well as measures to protect the privacy of driver information, including but not limited to the Driver's Privacy Protection Act of 1994, Pub.L.103-322.
  - d. The Business Advisory Council, which shall advise the board on improvements in the commission's business practices which affect its public and private partners, regulated entities, interest groups, businesses, and constituents in providing motor vehicle services.
  - e. The Technology Advisory Council, which shall advise the board on the latest and best technological services and equipment to ensure continued modernization of the commission's facilities, equipment, operations, security, and customer service.

In addition to the five councils created above, the chief administrator may create and establish as necessary within the commission any other advisory council to examine issues affecting or identified by the commission. The members of such councils shall be designated, serve, meet and report to the board as provided

44 for the members of the five councils created above.]

45 (cf: P.L.2007, c.335, s.13)]<sup>2</sup>

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<sup>2</sup>4. Section 26 of P.L.2003, c.13 (C.39:2A-26) is amended to read as follows:

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3 26. There [are] is created within the commission [five] one 4 advisory [councils] council, which shall provide the board with 5 advice. technical expertise, information, guidance, 6 recommendations in [four general areas] the area of security and 7 privacy. The board shall designate the appropriate State and local 8 government representatives, interest group representatives, 9 technical experts, and constituent representatives as appropriate to 10 on the [councils] council. Federal government representatives and representatives of national organizations shall 11 12 be asked to serve, and if willing, [shall] may be designated by the 13 board to serve. All council members shall be designated by board 14 action [and shall serve on rotating terms so as to provide stability The Chair, or the Chair's 15 and continuity on each council. 16 designee, shall serve on [each] the council. The [councils] council 17 shall meet and report to the board as frequently as the board requests. The [councils are] council is as follows: 18

- a. [The Safety Advisory Council, which shall advise the board regarding the commission's policies, operating practices, regulations and standards in regard to driver, motor vehicle and traffic safety and consider new initiatives or legislation to enhance the safety of the motoring public.] (Deleted by amendment, P.L., c.).
- b. [The Customer Service Advisory Council, which shall advise the board regarding the commission's policies, operating practices, employee communications, regulations, and standards in providing appropriate customer service. The council shall: examine benchmarking performance and level of service standards for the Contact Center; examine internal communications to ensure consistency and systematic application; make recommendations regarding marketing and the dissemination of information to the public to re-establish a robust marketing and public information program which informs and educates public consumers; and advise on all aspects of customer service at the commission.] (Deleted by amendment, P.L. , c. ).
- c. The Security and Privacy Advisory Council, which shall: advise the board as to how to effectively maintain the commission's system and business processes in the securest manner; help the board to address the commission's most serious security breaches; advise as to new or modified programs needed to achieve heightened security; and recommend methods to curtail fraudulent and criminal activities that present threats to the State's security as well as measures to protect the privacy of driver information, including but not limited to the Driver's Privacy Protection Act of 1994, Pub.L.103-322.

- d. [The Business Advisory Council, which shall advise the board on improvements in the commission's business practices which affect its public and private partners, regulated entities, interest groups, businesses, and constituents in providing motor vehicle services.] (Deleted by amendment, P.L., c.).
  - e. The Technology Advisory Council, which shall advise the board on the latest and best technological services and equipment to ensure continued modernization of the commission's facilities, equipment, operations, security, and customer service. (Deleted by amendment, P.L., c.).

In addition to the [five councils] council created above, the chief administrator may create and establish as necessary within the commission any other advisory council to examine issues affecting or identified by the commission. The members of such councils shall be designated, serve, meet and report to the board as provided for the members of the [five councils] council created above. The Chair or Chair's designee shall serve on each council. The Safety Advisory Council, the Customer Service Advisory Council, the Business Advisory Council, and the Technology Advisory Council are abolished.<sup>2</sup>

21 (cf: P.L.2007, c.335, s.13)

- 23 5. Section 35 of P.L.2003, c.13 (C.39:2A-33) is amended to 24 read as follows:
  - 35. a. The commission may contract for ancillary services at facilities used by the commission, including but not limited to food and beverage concessions, service concessions that would be beneficial to its customers, and information services that would be of interest or informative to its customers, such as television displays, public service displays, and the like.
  - b. In entering into a contract pursuant to [this section] subsection a. of this section, the commission shall award a contract on the basis of competitive public bids or proposals to the responsible bidder or proposer whose bid or proposal is determined to be in the best interest of the State, price and other factors considered.
  - c. The commission may also sell, lease, or otherwise contract for advertising in or on its equipment or facilities, in any mailing it conducts, or in any publication it produces, including, but not limited to, the New Jersey Driver Manual distributed pursuant to R.S.39:3-41.
  - <u>d.</u> The commission is authorized to receive funds from [the contract] contracts entered into pursuant to subsections a. and c. of this section and shall have the right to use the same. The revenue shall not be subject to appropriation as Direct State Services by the Legislature. In addition, this revenue shall not be restricted from use by the commission in any manner except as provided by law.

1 This revenue shall be used in the furtherance of commission 2 This revenue shall be considered revenue of the 3 commission and shall not be subject to the calculation of 4 proportional revenue remitted to the commission pursuant to section 5 105 of [this act] P.L.2003, c.13 (C.39:2A-36). 6 e. In accordance with the "Administrative Procedure Act," 7 P.L.1968, c.401 (C.52:14B-1 et seq.), the commission shall 8 promulgate rules and regulations necessary to effectuate the 9 purposes of this section, including, but not limited to, the criteria 10 for determining the appropriateness of any advertising and the 11 suitability of any advertising message. 12 (cf: P.L.2003, c.13, s.35) 13 <sup>2</sup>[16. 14 Section 16 of P.L.2007, c.335 (C.39:2A-36.1) is 15 amended to read as follows: 16 16. a. On and after the effective date of P.L.2007, c.335 17 (C.39:2A-36.1 et al.), the board may, by regulation adopted pursuant to the "Administrative Procedure Act," P.L.1968, c.410 18 19 (C.52:14B-1 et seq.), increase fees and surcharges collected 20 pursuant to the following statutes, notwithstanding any law, rule, or 21 regulation to the contrary: 22 Section 4 of P.L.1995, c.401 (C.12:7-73); section 24 of 23 P.L.1984, c.152 (C.12:7A-24); section 28 of P.L.1984, c.152 24 (C.12:7A-28); section 1 of P.L.1983, c.65 (C.17:29A-33); section 6 25 of P.L.1983, c.65 (C.17:29A-35); section 9 of P.L.1998, c.108 26 (C.27:5F-42); R.S.39:2-10; section 1 of P.L.1969, c.301 (C.39:3-4b); section 2 of P.L.1969, c.301 (C.39:3-4c); section 2 of 27 P.L.1968, c.439 (C.39:3-8.1); section 1 of P.L.1992, c.87 (C.39:3-28 29 8.2); section 23 of P.L.1975, c.180 (C.39:3-10a); section 1 of 30 P.L.1977, c.23 (C.39:3-10b); section 1 of P.L.1979, c.261 (C.39:3-31 10f); section 22 of P.L.1990, c.103 (C.39:3-10.30); R.S.39:3-13; 32 R.S.39:3-18; R.S.39:3-19; section 2 of P.L.1974, c.162 (C.39:3-33 19.2); section 12 of P.L.1979, c.224 (C.39:3-19.5); R.S.39:3-20; 34 section 1 of P.L.1973, c.319 (C.39:3-20.1); R.S.39:3-21; R.S.39:3-35 24; R.S.39:3-25; R.S.39:3-26; section 2 of P.L.1964, c.195 (C.39:3-27.4); section 2 of P.L.1968, c.247 (C.39:3-27.6); section 2 of 36 P.L.1977, c.369 (C.39:3-27.9); section 2 of P.L.1979, c.457 37 38 (C.39:3-27.16); section 2 of P.L.1981, c.139 (C.39:3-27.19); 39 R.S.39:3-28; R.S.39:3-30; R.S.39:3-31; section 1 of P.L.1961, c.77 40 (C.39:3-31.1); R.S.39:3-32; section 1 of P.L.1999, c.192 (C.39:3-33a); section 1 of P.L.2001, c.35 (C.39:3-33b); section 2 of 41 P.L.1959, c.56 (C.39:3-33.4); section 4 of P.L.1959, c.56 (C.39:3-42 43 33.6); R.S.39:3-36; section 1 of P.L.1979, c.314 (C.39:3-54.14); 44 section 2 of P.L.1999, c.308 (C.39:3-75.2); R.S.39:3-84; section 2 45 of P.L.1999, c.396 (C.39:3-84.7); section 3 of P.L.1973, c.307 46 (C.39:3C-3); section 10 of P.L.1983, c.105 (C.39:4-14.3j); section 47

23 of P.L.1983, c.105 (C.39:4-14.3w); R.S.39:4-26; R.S.39:4-30;

section 11 of P.L.1985, c.14 (C.39:4-139.12); section 1 of P.L.1972,

- 1 c.38 (C.39:5-30.4); section 31 of P.L.1994, c.60 (C.39:5-36.1);
- 2 section 20 of P.L.1952, c.173 (C.39:6-42); section 2 of P.L.1983,
- 3 c.141 (C.39:6B-3); R.S.39:7-3; section 3 of P.L.1975, c.156
- 4 (C.39:8-11); section 8 of P.L.1975, c.156 (C.39:8-16); section 9 of
- 5 P.L.1975, c.156 (C.39:8-17); section 15 of P.L.1975, c.156 (C.39:8-
- 6 23); section 5 of P.L.1995, c.112 (C.39:8-45); section 7 of
- 7 P.L.1995, c.112 (C.39:8-47); section 12 of P.L.1995, c.112 (C.39:8-
- 8 52); section 11 of P.L.1995, c.157 (C.39:8-69); section 13 of
- 9 P.L.1995, c.112 (C.39:8-53); section 14 of P.L.1995, c.112 (C.39:8-
- 10 54); R.S.39:10-11; R.S.39:10-12; R.S.39:10-14; R.S.39:10-16;
- 11 R.S.39:10-19; R.S.39:10-25; section 5 of P.L.1983, c.323 (C.39:10-
- 12 35); section 8 of P.L.1983, c.455 (C.39:10A-15); <u>R.S.39:11-6;</u>
- 13 R.S.39:11-8; section 2 of P.L.1951, c.216 (C.39:12-2); section 5 of
- 14 P.L.1951, c.216 (C.39:12-5); and section 2 of P.L.1983, c.360
- 15 (C.39:13-2).

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- 16 b. (1) In determining an appropriate increase of any fee or 17 surcharge pursuant to subsection a. of this section, the board shall 18 consider at least the following factors: (a) the year in which the fee 19 or surcharge was last increased; (b) the actual costs to the State of 20 New Jersey for administering any transaction, process, filing, 21 registration, inspection, audit, or any license, permit, or other 22 document issuance, for which the fee or surcharge is collected; and 23 (c) the annual percentage increase in the Consumer Price Index or 24 other similar relevant index.
  - No fee or surcharge set forth in this section shall be increased by regulation more than once during any five-year period, and no such fee or surcharge shall be increased beyond an amount that exceeds the actual costs to the State of New Jersey for administering any transaction, process, filing, registration, inspection, audit, or any license, permit, or other document issuance, for which the fee or surcharge is collected.
  - (2) All increases in a fee or surcharge after the first increase shall also be subject to the following limitation: the increase shall not exceed the cumulative annual percentage increase in the Consumer Price Index for the five fiscal years prior to the date of the proposed subsequent increase.
- 37 (3) All increases in fees or surcharges imposed by regulation 38 proposed to be adopted in a calendar year shall be consolidated in 39 one single regulatory proposal in that calendar year.
- 40 (4) As used in this section, the "Consumer Price Index" means 41 the consumer price index for all urban consumers in the New York 42 City and Philadelphia areas as reported by the Department of Labor 43 or successor index.
- c. Pursuant to subsection b. of section 105 of P.L.2003, c.13 (C.39:2A-36), 100 percent of the increased revenues collected from
- such increase shall be remitted to the commission.<sup>1</sup>
- 47 (cf: P.L.2007, c.335, s.16)]<sup>2</sup>

#### **A4243** [2R] WAGNER, EVANS

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 ${}^{1}[6.]$   ${}^{2}[7.]$   ${}^{1}[6.]$  Section 1 of P.L.1969, c.261 (C.39:5-30.2) is amended to read as follows:

3 1. Any moving violation of the motor vehicle law which carries 4 with it a penalty of suspension or revocation of a driver's license may [, after the effective date of this act,] be subject to review by 5 the [director] chief administrator. The [director] chief 6 7 administrator, in his or his designee's discretion, may permit a 8 driver subject to suspension or revocation to elect to attend a 9 [Division of Motor Vehicles] New Jersey Motor Vehicle 10 Commission Driver Improvement Program in lieu of all or part of a 11 period of suspension. This discretionary authority shall not apply to 12 those sections of the motor vehicle law which require the 13 imposition of a mandatory suspension term. In addition to, or in 14 lieu of, the Driver Improvement Program offered by the 15 commission, the chief administrator may authorize a drivers' school 16 licensed pursuant to section 2 of P.L.1951, c.216 (C.39:12-2) or any 17 statewide safety organization to provide a Driver Improvement 18 Program, the course of which shall be subject to the oversight of, 19 and any guidelines established by, the commission. The authority 20 of the chief administrator to suspend, revoke, or deny issuance of an 21 initial or renewal license to operate a driving school, or an 22 instructor's license, and to assess fines, pursuant to P.L.1951, c.216 23 (C.39:12-1 et seq.) shall apply to any violations related to the 24 administration of a Driver Improvement Program.

25 (cf: P.L.1977, c.27, s.1)

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# $^{1}$ [7.] $^{2}$ [8. $^{1}$ ] 7. $^{2}$ Section 1 of P.L.1972, c.38 (C.39:5-30.4) is amended to read as follows:

1. Persons attending a [Division of Motor Vehicles] Driver Improvement Program offered by the New Jersey Motor Vehicle Commission, an approved drivers' school, or a statewide safety organization, as approved by the commission, shall pay such fee [therefor not to exceed \$100,] 'therefor not to exceed \$100,' as prescribed in regulations promulgated by the [director] chief administrator. The driver's license of any person failing to pay the prescribed fee shall be subject to suspension or revocation. (cf: P.L.1994, c.60, s.24)

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#### ${}^{1}[8.]^{2}[9.{}^{1}]8.{}^{2}$ R.S.39:11-2 is amended to read as follows:

39:11-2. The terms "motor vehicle junk business" or "motor vehicle junk yard" shall mean and describe any business and any place of storage or deposit [adjacent to or visible from a State highway, which displays, or in or upon which there are displayed, to the public view,] of two or more unregistered motor vehicles which, in the opinion of the commission, are unfit for reconditioning for use for highway transportation, or used parts of motor vehicles or material which has been a part of a motor vehicle,

#### **A4243** [2R] WAGNER, EVANS

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the sum of which parts or material shall, in the opinion of the commission, be equal in bulk to two or more motor vehicles <sup>2</sup>, but shall not include a salvage pool or auto auction whose primary business is the sale of total loss vehicles on behalf of insurance companies<sup>2</sup>.

(cf: P.L.2003, c.13, s.65)

6 (cf: P.L.200

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 ${}^{1}[9.]^{2}[10.{}^{1}]9.{}^{2}$  R.S.39:11-4 is amended to read as follows:

39:11-4. **[**Before making application to the commission for a license for the **]** A motor vehicle junk business or motor vehicle junk yard **[**, the applicant **]** shall **[**first **]** obtain a permit or certificate approving its proposed location from the governing body or zoning commission of the municipality in which it is proposed to establish or maintain the junk yard or business.

(cf: P.L.2003, c.13, s.67)

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#### <sup>1</sup>[10. R.S.39:11-6 is amended to read as follows:

Upon request of the governing body or zoning commission, as the case may be, of the municipality in which the yard or business is proposed to be located, the commission shall hold a public hearing within the municipality not less than three nor more than five weeks from the date of the application. Notice of the hearing shall be given to the applicant and to the council or mayor, by mail, postage prepaid, and be published once in a newspaper having a circulation within the municipality, not less than seven days before the date of the hearing. The hearing shall be conducted by the commission or its authorized representative, and the applicant shall pay to the commission or its representative a fee of twenty-five dollars, to be determined by the chief administrator, which shall include the costs of the notices and the expenses of the hearing. Upon the conclusion of the hearing, the commission shall, within five days, recommend in writing to the governing body or the zoning commission, as the case may be, the granting or refusal of the local permit or certificate of approval, giving its reasons for the recommendation.

36 (cf: P.L.2003, c.13, s.68)]<sup>1</sup>

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#### <sup>2</sup>[11.] <u>10.</u><sup>2</sup>R.S.39:11-7 is amended to read as follows:

39:11-7. [Application for a State license for the motor vehicle junk yard or business shall be made to the commission, in writing, upon a form to be supplied by it. With the application there shall be submitted a local permit or certificate of approval, as hereinbefore described, and the application shall be accompanied by the amount of the fees herein fixed for the license applied for.] The commission or its representative, [upon receipt of the application, shall] in connection with a request for a hearing made by a municipal governing body or zoning commission pursuant to

- A4243 [2R] WAGNER, EVANS 1 R.S.39:11-6, may examine the location of the motor vehicle junk 2 yard or business proposed to be established or maintained [, and 3 shall grant the license if in its judgment there is no valid reason why 4 it should not be granted]. The commission [in granting the 5 license, may [impose upon the establishment or maintenance of the yard or business, recommend such conditions as it deems 6 7 advisable, having regard to the depreciation of surrounding property 8 and the health, safety, and general welfare of the public [, and no 9 license for the junk yard or business shall be issued until these 10 conditions have been complied with. 11 (cf: P.L.2003, c.13, s.69) 12 <sup>2</sup>[12.] <u>11.</u> <sup>2</sup>R.S.39:11-8 is amended to read as follows: 13 [An applicant for the license shall pay to the 14 commission a A fee [of \$50.00] [to be determined by the 15 commission] of \$50<sup>1</sup> shall be paid <sup>1</sup>by the applicant <sup>1</sup> to the 16 17 commission for the examination of the proposed location of each 18 motor vehicle junk yard or business and a license fee therefor of 19 \$100.00. No license shall be effective for more than one year from 20 the date of issue]. 21 (cf: P.L.2003, c.13, s.70) 22 <sup>2</sup>[13.] <u>12.</u><sup>2</sup>R.S.39:11-9 is amended to read as follows: 23 39:11-9. Every person [holding a license issued in accordance 24 with this chapter owning or operating a motor vehicle junk business or motor vehicle junk yard and [a dealer's license issued in accordance with subtitle 1 of this title (R.S.39:1-1 et seq.), who is also licensed as a motor vehicle dealer pursuant to the provisions of R.S.39:10-19 shall certify to the commission, upon the sale by him of a motor vehicle, that, at the time of the sale, the motor vehicle was or was not, as the case may be, in suitable condition to be
- 25 26 27 28 29 30 31 32 operated on the highways. 33 (cf: P.L.2003, c.13, s.71)

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- <sup>2</sup>[14.] <u>13.</u> <sup>2</sup>R.S.39:11-11 is amended to read as follows:
- 36 39:11-11. A person who violates any provision of [R.S.39:11-3 or R.S.39:11-9 of this Title shall be fined not less than [\$25.00] 37 \$25 nor more than [\$100.00] \$100 or be imprisoned not more than 38 39 90 days, or both.

40 The provisions of said [sections] section shall be enforced and all penalties for the violation thereof shall be recovered in 41 42 accordance with the provisions of "The Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.) and in addition to 43 44 the provisions and remedies therein contained, the following 45 provisions and remedies shall be applicable in any proceeding 46 brought for a violation of any of the provisions of said sections:

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- a. The several municipal courts shall have jurisdiction of any
   such proceeding, in addition to the courts prescribed in "The
   Penalty Enforcement Law of 1999";
   b. The complaint in any such proceeding may be made on
  - b. The complaint in any such proceeding may be made on information and belief by the commission, or any police or peace officer of any municipality, any county or the State;
    - c. A warrant may issue in lieu of summons;
  - d. Any police or peace officer shall be empowered to serve and execute process in any such proceeding;
    - e. The hearing in any such proceeding shall be without a jury;
  - f. Any such proceeding may be brought in the name of the commission or in the name of the State of New Jersey; and
  - g. Any sums received in payment of any fines imposed in any such proceeding shall be paid to the commission and shall be paid by it into the State treasury [;
  - h. The director or judge before whom any hearing under said sections is had may revoke the license of any person to maintain a motor vehicle junk yard when such person shall have been guilty of such willful violation of any of the said provisions as shall in the discretion of the commission or judge justify such revocation.

21 (cf: P.L.2003, c.13, s.73)

<sup>2</sup>14. (New section) Nothing in P.L., c. (pending before the Legislature as this bill) shall be construed to permit the New Jersey Motor Vehicle Commission to increase fees and surcharges beyond the amounts authorized by law as of the effective date of P.L., c. (pending before the Legislature as this bill).<sup>2</sup>

29 15. R.S.39:11-3 is repealed.

31 16. This act shall take effect immediately.

# ASSEMBLY, No. 4243

# STATE OF NEW JERSEY 213th LEGISLATURE

INTRODUCED NOVEMBER 30, 2009

Sponsored by: Assemblywoman CONNIE WAGNER District 38 (Bergen)

#### **SYNOPSIS**

Makes sundry changes to laws affecting organization and functions of MVC.

#### **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning the New Jersey Motor Vehicle Commission, 2 amending various parts of Title 39 of the Revised Statutes and 3 repealing R.S.39:11-3.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. Section 10 of P.L.2003, c.13 (39:2A-10) is amended to read as follows:
- 10. The Deputy Chief Administrator shall assist the <u>chief</u> administrator in the day-to-day administration of the commission and shall have all of the powers and duties of the <u>chief</u> administrator, as authorized and assigned by the <u>chief</u> administrator.

The deputy <u>chief</u> administrator shall carry out all of the <u>chief</u> administrator's duties and responsibilities during the <u>chief</u> administrator's absence, disqualification or inability to serve, and shall perform such other duties and responsibilities as the <u>chief</u> administrator shall determine and assign. <u>If a vacancy occurs in the office of the chief administrator for any reason, the deputy chief administrator shall become acting chief administrator to serve until a successor is appointed in accordance with section 13 of P.L.2003, <u>c.13 (C.39:2A-12)</u>. The deputy <u>chief</u> administrator shall serve at the pleasure of the <u>chief</u> administrator and shall receive such salary as fixed by the <u>chief</u> administrator in accordance with the table of organization. The deputy <u>chief</u> administrator shall be in the State unclassified service.</u>

27 (cf: P.L.2003, c.13, s.10)

- 29 2. Section 12 of P.L.2003, c.13 (C.39:2A-12) is amended to 30 read as follows:
- 31 12. a. Except as otherwise provided by law, the commission 32 shall be governed by a board which shall consist of the following 33 eight members:
  - (1) The Commissioner of Transportation, who shall serve as an ex officio voting member;
  - (2) The State Attorney General, who shall serve as an ex officio voting member;
  - (3) The Chair of the board who shall be a nonvoting member and who shall also be the person appointed and serving as the chief administrator. The [Chair] chief administrator shall be appointed by the Governor with the advice and consent of the Senate. The [Chair] chief administrator shall serve at the pleasure of the Governor during the Governor's term of office, and shall receive such salary as shall be fixed by the Governor which is not greater than the salary of a cabinet-level official of the State. Prior to

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

nomination, the Governor shall cause the Attorney General to conduct an inquiry into the nominee's background, financial stability, integrity and responsibility and reputation for good character, honesty and integrity. The person appointed and serving as [Chair shall also be Chief Administrator of the commission and] chief administrator shall devote full time to the performance of the duties of that position. The [Chief Administrator] chief

<u>administrator</u> shall be in the State unclassified service;

- (4) The State Treasurer, who shall serve as an ex officio voting member; and
- (5) Four public members who shall be appointed by the Governor with the advice and consent of the Senate, not more than two of whom shall be of the same political party. The public members shall be voting members and serve for a term of four years. These members shall be New Jersey residents who shall provide appropriate geographic representation from throughout the State and who shall have experience and familiarity with public safety, customer service, security, or business operations. At least one member shall reside in a northern county (Bergen, Essex, Hudson, Morris, Passaic, Union, Sussex and Warren), at least one member shall reside in a central county (Hunterdon, Mercer, Middlesex, Monmouth and Somerset), and at least one member shall reside in a southern county (Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Ocean and Salem).
  - b. Appointments of public members to the board shall be for terms of four years, except that in filling each vacancy, among the several public members, that first arises by expiration of the respective terms of those members following the effective date of P.L.2007, c.335 (C.39:2A-36.1 et al.), appointments shall be for terms as follows: one member for four years, one member for three years, one member for two years, and one member for one year. A public member may be appointed for any number of successive terms. The board may elect a secretary and a treasurer, who need not be members, and the same person may be elected to serve both as secretary and treasurer.
  - c. Each ex officio member of the board may designate two employees of the member's department or agency, who may represent the member at meetings of the board. A designee may lawfully vote and otherwise act on behalf of the member. The designation shall be in writing delivered to the board and shall continue in effect until revoked or amended by writing delivered to the board.
- d. Each public member shall continue in office after the expiration of the member's term until a successor is appointed and qualified. The successor shall be appointed in like manner for the unexpired term only.

- e. A vacancy in the membership of the board occurring other than by expiration of term shall be filled in the same manner as the original appointment, but for the unexpired term only.
- 4 (cf: P.L.2007, c.335, s.2)

- 6 3. Section 13 of P.L.2003, c.13 (C.39:2A-13) is amended to read as follows:
  - 13. a. In addition to any powers and duties conferred upon it elsewhere in this act, the board shall be authorized to:
  - (1) Make, amend and repeal bylaws not inconsistent with State and federal law;
  - (2) Adopt an official seal;
- (3) Maintain an office at such place or places within the State as
   it may designate;
  - (4) Apply for and accept grants from the State or federal government, or any agency thereof, or grants, gifts or other contributions from any foundation, corporation, association or individual, or any private source, and comply with the terms, conditions and limitations thereof, as necessary and proper to carry out the purposes of this act;
  - (5) Delegate to the <u>chief</u> administrator and any other officers of the commission such powers and duties as necessary and proper to carry out the purposes of this act;
  - (6) Operate, lease, license or contract in such manner as to produce revenue for the commission, as provided in this act, including engaging in advertising services pursuant to section 35 of P.L.2003, c.13 (C.39:2A-33);
    - (7) Accept and use any funds available to the commission;
  - (8) Enter into agreements or contracts to pay for goods from and services rendered by any public or private entity, and receive payment for services rendered to any public or private entity, including advertising services provided pursuant to section 35 of P.L.2003, c.13 (C.39:2A-33); and
  - (9) Enter into agreements or contracts, execute any and all instruments, and do and perform acts or things necessary, convenient or desirable for the purposes of the commission, or to carry out any power expressly or implicitly given in this act.
    - b. The board is further authorized to:
  - (1) Review and approve a statement of the vision, mission, and goals of the commission, as submitted by the <u>chief</u> administrator;
  - (2) Review and approve the strategic business plan of the commission which shall include the commission's long-term objectives, policies, and programs, including a facilities improvement and management plan and a table of organization, as submitted by the <u>chief</u> administrator;
  - (3) Review and approve the annual budget of the commission as submitted by the <u>chief</u> administrator and ensure that projected

revenues and service charges are sufficient to adequately fund the commission both in the short and long-term;

- (4) Receive reports and recommendations from [the Advisory Councils] any advisory council created pursuant to [this act] section 26 of P.L.2003, c.13 (C.39:2A-26) and provide policy direction related thereto to the chief administrator;
- (5) Review and recommend all capital purchases and construction projects undertaken by the commission;
- (6) Review any proposed bill, joint resolution or concurrent resolution introduced in either House of the Legislature which establishes or modifies any motor vehicle statute or regulation in this State. Such a review shall include, but not be limited to, an analysis of the fiscal impact of the bill or resolution on the commission and any comments upon or recommendations concerning the legislation including rejection, modification or approval. Additionally, the board shall suggest alternatives to the legislation which it deems may be appropriate; and
- (7) Recommend to the Governor and the Legislature any statutory changes it deems appropriate, including, but not limited to, any revisions to fees or service charges or changes to programs, in order to insure the proper functioning and operation of the commission.
- c. Except as provided in this section and section 21 of P.L.2003, c.13 (C.39:2A-21), all administrative functions, powers and duties of the commission may be exercised by the <u>chief</u> administrator and any reference to the commission in any law, rule or regulation may for this purpose be deemed to refer to the <u>chief</u> administrator.

29 (cf: P.L.2007, c.335, s.3)

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- 4. Section 26 of P.L.2003, c.13 (C.39:2A-26) is amended to read as follows:
- 33 26. There are created within the commission five advisory 34 councils, which shall The chief administrator may create and 35 establish as necessary within the commission advisory councils to 36 examine issues affecting or identified by the commission. Such 37 councils may provide the board with advice, technical expertise, 38 information, guidance, and recommendations [in four general 39 areas concerning such issues. The board shall may designate 40 the appropriate State and local government representatives, interest 41 representatives, technical experts, and constituent 42 representatives as appropriate to serve on the councils. 43 government representatives and representatives of national 44 organizations shall be asked to serve, and if willing, [shall] may be 45 designated by the board to serve. All council members shall be designated by board action [and shall serve on rotating terms so as 46 47 to provide stability and continuity on each council. The Chair, or

the Chair's designee, shall serve on each council. [The] Such councils shall meet and report to the board as frequently as the board requests. [The councils are as follows:

- a. The Safety Advisory Council, which shall advise the board regarding the commission's policies, operating practices, regulations and standards in regard to driver, motor vehicle and traffic safety and consider new initiatives or legislation to enhance the safety of the motoring public.
- b. The Customer Service Advisory Council, which shall advise the board regarding the commission's policies, operating practices, employee communications, regulations, and standards in providing appropriate customer service. The council shall: examine benchmarking performance and level of service standards for the Contact Center; examine internal communications to ensure consistency and systematic application; make recommendations regarding marketing and the dissemination of information to the public to re-establish a robust marketing and public information program which informs and educates public consumers; and advise on all aspects of customer service at the commission.
  - c. The Security and Privacy Advisory Council, which shall: advise the board as to how to effectively maintain the commission's system and business processes in the securest manner; help the board to address the commission's most serious security breaches; advise as to new or modified programs needed to achieve heightened security; and recommend methods to curtail fraudulent and criminal activities that present threats to the State's security as well as measures to protect the privacy of driver information, including but not limited to the Driver's Privacy Protection Act of 1994, Pub.L.103-322.
  - d. The Business Advisory Council, which shall advise the board on improvements in the commission's business practices which affect its public and private partners, regulated entities, interest groups, businesses, and constituents in providing motor vehicle services.
  - e. The Technology Advisory Council, which shall advise the board on the latest and best technological services and equipment to ensure continued modernization of the commission's facilities, equipment, operations, security, and customer service.

In addition to the five councils created above, the chief administrator may create and establish as necessary within the commission any other advisory council to examine issues affecting or identified by the commission. The members of such councils shall be designated, serve, meet and report to the board as provided for the members of the five councils created above.

45 (cf: P.L.2007, c.335, s.13)

5. Section 35 of P.L.2003, c.13 (C.39:2A-33) is amended to read as follows:

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- 35. a. The commission may contract for ancillary services at facilities used by the commission, including but not limited to food and beverage concessions, service concessions that would be beneficial to its customers, and information services that would be of interest or informative to its customers, such as television displays, public service displays, and the like.
  - b. In entering into a contract pursuant to [this section] subsection a. of this section, the commission shall award a contract on the basis of competitive public bids or proposals to the responsible bidder or proposer whose bid or proposal is determined to be in the best interest of the State, price and other factors considered.
- 13 c. The commission may also sell, lease, or otherwise contract
  14 for advertising in or on its equipment or facilities, in any mailing it
  15 conducts, or in any publication it produces, including, but not
  16 limited to, the New Jersey Driver Manual distributed pursuant to
  17 R.S.39:3-41.
- 18 d. The commission is authorized to receive funds from [the 19 contract contracts entered into pursuant to subsections a. and c. of 20 this section and shall have the right to use the same. The revenue 21 shall not be subject to appropriation as Direct State Services by the 22 Legislature. In addition, this revenue shall not be restricted from 23 use by the commission in any manner except as provided by law. 24 This revenue shall be used in the furtherance of commission This revenue shall be considered revenue of the 25 purposes. 26 commission and shall not be subject to the calculation of 27 proportional revenue remitted to the commission pursuant to section 105 of [this act] P.L.2003, c.13 (C.39:2A-36). 28
- e. In accordance with the "Administrative Procedure Act,"
  P.L.1968, c.401 (C.52:14B-1 et seq.), the commission shall
  promulgate rules and regulations necessary to effectuate the
  purposes of this section, including, but not limited to, the criteria
  for determining the appropriateness of any advertising and the
  suitability of any advertising message.

35 (cf: P.L.2003, c.13, s.35)

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37 6. Section 1 of P.L.1969, c.261 (C.39:5-30.2) is amended to 38 read as follows:

1. Any moving violation of the motor vehicle law which carries with it a penalty of suspension or revocation of a driver's license may [, after the effective date of this act,] be subject to review by the [director] chief administrator. The [director] chief administrator, in his or his designee's discretion, may permit a driver subject to suspension or revocation to elect to attend a [Division of Motor Vehicles] New Jersey Motor Vehicle Commission Driver Improvement Program in lieu of all or part of a period of suspension. This discretionary authority shall not apply to

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1 those sections of the motor vehicle law which require the 2 imposition of a mandatory suspension term. In addition to, or in 3 lieu of, the Driver Improvement Program offered by the 4 commission, the chief administrator may authorize a drivers' school 5 licensed pursuant to section 2 of P.L.1951, c.216 (C.39:12-2) or any 6 statewide safety organization to provide a Driver Improvement 7 Program, the course of which shall be subject to the oversight of, 8 and any guidelines established by, the commission. The authority 9 of the chief administrator to suspend, revoke, or deny issuance of an 10 initial or renewal license to operate a driving school, or an instructor's license, and to assess fines, pursuant to P.L.1951, c.216 11 12 (C.39:12-1 et seq.) shall apply to any violations related to the

administration of a Driver Improvement Program.

14 (cf: P.L.1977, c.27, s.1)

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- 7. Section 1 of P.L.1972, c.38 (C.39:5-30.4) is amended to read as follows:
- 18 1. Persons attending a [Division of Motor Vehicles] Driver 19 Improvement Program offered by the New Jersey Motor Vehicle 20 Commission, an approved drivers' school, or a statewide safety 21 organization, as approved by the commission, shall pay such fee 22 [therefor not to exceed \$100,] as prescribed in regulations 23 promulgated by the [director] chief administrator. The driver's 24 license of any person failing to pay the prescribed fee shall be 25 subject to suspension or revocation.
- 26 (cf: P.L.1994, c.60, s.24)

(cf: P.L.2003, c.13, s.65)

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- 8. R.S.39:11-2 is amended to read as follows:
- 39:11-2. The terms "motor vehicle junk business" or "motor vehicle junk yard" shall mean and describe any business and any place of storage or deposit [adjacent to or visible from a State highway, which displays, or in or upon which there are displayed, to the public view,] of two or more unregistered motor vehicles which, in the opinion of the commission, are unfit for reconditioning for use for highway transportation, or used parts of motor vehicles or material which has been a part of a motor vehicle, the sum of which parts or material shall, in the opinion of the commission, be equal in bulk to two or more motor vehicles.

- 9. R.S.39:11-4 is amended to read as follows:
- 39:11-4. **[**Before making application to the commission for a license for the **]** A motor vehicle junk business or motor vehicle junk yard **[**, the applicant **]** shall **[**first **]** obtain a permit or certificate approving its proposed location from the governing body or zoning commission of the municipality in which it is proposed to

establish or maintain the junk yard or business. (cf: P.L.2003, c.13, s.67)

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10. R.S.39:11-6 is amended to read as follows:

Upon request of the governing body or zoning commission, as the case may be, of the municipality in which the yard or business is proposed to be located, the commission shall hold a public hearing within the municipality not less than three nor more than five weeks from the date of the application. Notice of the hearing shall be given to the applicant and to the council or mayor, by mail, postage prepaid, and be published once in a newspaper having a circulation within the municipality, not less than seven days before the date of the hearing. The hearing shall be conducted by the commission or its authorized representative, and the applicant shall pay to the commission or its representative a fee [of twenty-five dollars,] to be determined by the chief administrator, which shall include the costs of the notices and the expenses of the hearing. Upon the conclusion of the hearing, the commission shall, within five days, recommend in writing to the governing body or the zoning commission, as the case may be, the granting or refusal of the local permit or certificate of approval, giving its reasons for the recommendation.

(cf: P.L.2003, c.13, s.68)

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#### 11. R.S.39:11-7 is amended to read as follows:

26 39:11-7. [Application for a State license for the motor vehicle 27 junk yard or business shall be made to the commission, in writing, upon a form to be supplied by it. With the application there shall be 28 29 submitted a local permit or certificate of approval, as hereinbefore 30 described, and the application shall be accompanied by the amount 31 of the fees herein fixed for the license applied for.] 32 commission or its representative, Lupon receipt of the application, 33 shall in connection with a request for a hearing made by a 34 municipal governing body or zoning commission pursuant to R.S.39:11-6, may examine the location of the motor vehicle junk 35 36 yard or business proposed to be established or maintained [, and 37 shall grant the license if in its judgment there is no valid reason why it should not be granted]. 38 The commission [in granting the 39 license, may [impose upon the establishment or maintenance of 40 the yard or business, I recommend such conditions as it deems 41 advisable, having regard to the depreciation of surrounding property 42 and the health, safety, and general welfare of the public [, and no 43 license for the junk yard or business shall be issued until these 44 conditions have been complied with.

45 (cf: P.L.2003, c.13, s.69)

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#### 12. R.S.39:11-8 is amended to read as follows:

- 1 39:11-8. [An applicant for the license shall pay to the commission a A fee [of \$50.00] to be determined by the 2 commission shall be paid to the commission for the examination of 3 4 the proposed location of each motor vehicle junk yard or business 5 and a license fee therefor of \$100.00. No license shall be effective for more than one year from the date of issue. 6
- 7 (cf: P.L.2003, c.13, s.70)

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- 13. R.S.39:11-9 is amended to read as follows:
- 10 39:11-9. Every person [holding a license issued in accordance with this chapter owning or operating a motor vehicle junk 11 12 business or motor vehicle junk yard and [a dealer's license issued in 13 accordance with subtitle 1 of this title (R.S.39:1-1 et seq.), who is 14 also licensed as a motor vehicle dealer pursuant to the provisions of 15 R.S.39:10-19 shall certify to the commission, upon the sale by him 16 of a motor vehicle, that, at the time of the sale, the motor vehicle 17 was or was not, as the case may be, in suitable condition to be 18 operated on the highways. 19
  - (cf: P.L.2003, c.13, s.71)

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- 14. R.S.39:11-11 is amended to read as follows:
- 39:11-11. A person who violates any provision of [R.S.39:11-3] or R.S.39:11-9 of this Title shall be fined not less than [\$25.00] \$25 nor more than \$100.00 \$100 or be imprisoned not more than 90 days, or both.
  - The provisions of said [sections] section shall be enforced and all penalties for the violation thereof shall be recovered in accordance with the provisions of "The Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.) and in addition to the provisions and remedies therein contained, the following provisions and remedies shall be applicable in any proceeding brought for a violation of any of the provisions of said sections:
- 33 The several municipal courts shall have jurisdiction of any 34 such proceeding, in addition to the courts prescribed in "The
- 35 Penalty Enforcement Law of 1999";
  - The complaint in any such proceeding may be made on information and belief by the commission, or any police or peace officer of any municipality, any county or the State;
    - A warrant may issue in lieu of summons;
  - Any police or peace officer shall be empowered to serve and execute process in any such proceeding;
- The hearing in any such proceeding shall be without a jury; 42
- 43 Any such proceeding may be brought in the name of the 44 commission or in the name of the State of New Jersey; and
  - g. Any sums received in payment of any fines imposed in any such proceeding shall be paid to the commission and shall be paid by it into the State treasury [;

#### A4243 WAGNER

| 1                               | h. The director or judge before whom any hearing under said   |
|---------------------------------|---|
| 2                               | sections is had may revoke the license of any person to maintain a  |
| 3                               | motor vehicle junk yard when such person shall have been guilty of  |
| 4                               | such willful violation of any of the said provisions as shall in the  |
| 5                               | discretion of the commission or judge justify such revocation.  |
| 6                               | (cf: P.L.2003, c.13, s.73)  |
| 7                               | 15 D C 20 11 2 '  |
| 8                               | 15. R.S.39:11-3 is repealed.  |
| 9<br>10                         | 16. This act shall take effect immediately.   |
| 11                              | 10. This act shall take effect infinediately.   |
| 12                              |   |
| 13                              | STATEMENT   |
| 14                              |   |
| 15                              | This bill makes various revisions to the laws concerning the  |
| 16                              | organization and certain functions of the New Jersey Motor Vehicle  |
| 17                              | Commission ("MVC"). The main provisions of the bill are   |
| 18                              | described below:  |
| 19                              |   |
| 20                              | Deputy Chief Administrator of the MVC   |
| 21                              | The bill provides that the Deputy Chief Administrator of the  |
| 22                              | MVC shall become Acting Chief Administrator in the event of a   |
| <ul><li>23</li><li>24</li></ul> | vacancy in the position of chief administrator, and shall serve in<br>such position until a successor is appointed. The bill also clarifies |
| 25                              | that it is the chief administrator, rather than the Chair of the Board  |
| 26                              | of the MVC, who is appointed by and who serves at the pleasure of   |
| 27                              | the Governor. These provisions would grant the deputy chief   |
| 28                              | administrator all of the powers of the chief administrator while  |
| 29                              | serving in the capacity of acting chief administrator, including the  |
| 30                              | authority to serve as the Chair.  |
| 31                              |   |
| 32                              | Advertising Services  |
| 33                              | The bill explicitly authorizes the board of the MVC to engage in  |
| 34                              | advertising services, and receive payments for advertising services   |
| 35                              | provided to a public or private entity, for MVC revenue purposes.   |
| <ul><li>36</li><li>37</li></ul> | The bill permits the MVC to sell, lease, or otherwise contract for advertising in or on its equipment or facilities, in any mailing it      |
| 38                              | conducts, or in any publication it produces. The bill directs the   |
| 39                              | MVC to adopt rules establishing the criteria for determining the  |
| 40                              | appropriateness of any advertising and the suitability of any   |
| 41                              | advertising message.  |
| 42                              |   |
| 43                              | MVC Advisory Councils   |
| 44                              | The bill abolishes the five statutorily-established advisory  |
| 45                              | councils of the MVC (Safety, Customer Service, Security and   |
| 46                              | Privacy, Business, and Technology). As provided under existing  |
| 47                              | law, the authority of the chief administrator to establish additional   |
| 48                              | advisory councils as necessary is left unchanged. This provision is   |

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intended to give the chief administrator greater flexibility to determine the types of advisory councils that will provide policy guidance and direction to the MVC.

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#### **Driver Improvement Program**

The bill permits licensed drivers' schools and MVC-approved statewide safety organizations to offer a Driver Improvement Program which may be attended by drivers in lieu of a period of driver's license suspension. Any such program shall be subject to the oversight of, and any guidelines established by, the MVC. Under existing law, a Driver Improvement Program may only be offered by the MVC. The bill also changes the fee for a Driver Improvement Program from \$100 to an amount that shall be determined by the chief administrator.

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#### Motor Vehicle Junk Yards

The bill broadens the definition of a "motor vehicle junk business" or "motor vehicle junk yard" so it is no longer limited to motor vehicle junk businesses or yards that are adjacent to or visible from a State highway. The bill repeals the requirement that a motor vehicle junk yard or business be licensed by the MVC and makes changes to other sections of the motor vehicle junk yard statutes to account for this repealer. With respect to a hearing on the approval of a proposed location for a motor vehicle junk yard or business that shall be held by the MVC at the request of a governing body or zoning commission, the bill changes the fee that a person applying for such approval of a proposed location for a motor vehicle junk yard or business must pay to the MVC from \$25 to an amount to be determined by the chief administrator. The bill also changes the fee that an applicant shall pay to the MVC for an examination of the proposed motor vehicle junk yard or business location from \$50 to an amount to be determined by the chief administrator.

# ASSEMBLY TRANSPORTATION, PUBLIC WORKS AND INDEPENDENT AUTHORITIES COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 4243

with committee amendments

## STATE OF NEW JERSEY

DATED: DECEMBER 3, 2009

The Assembly Transportation, Public Works and Independent Authorities Committee reports favorably and with amendments Assembly Bill No. 4243.

As reported, this amended bill makes various revisions to the laws concerning the organization and certain functions of the New Jersey Motor Vehicle Commission ("MVC"). The main provisions of the bill are described below:

#### Deputy Chief Administrator of the MVC

The bill provides that the Deputy Chief Administrator of the MVC shall become Acting Chief Administrator in the event of a vacancy in the position of chief administrator, and shall serve in such position until a successor is appointed. The bill also clarifies that it is the chief administrator, rather than the Chair of the Board of the MVC, who is appointed by and who serves at the pleasure of the Governor. These provisions would grant the deputy chief administrator all of the powers of the chief administrator while serving in the capacity of acting chief administrator, including the authority to serve as the Chair.

#### **Advertising Services**

The bill explicitly authorizes the board of the MVC to engage in advertising services, and receive payments for advertising services provided to a public or private entity, for MVC revenue purposes. The bill permits the MVC to sell, lease, or otherwise contract for advertising in or on its equipment or facilities, in any mailing it conducts, or in any publication it produces. The bill directs the MVC to adopt rules establishing the criteria for determining the appropriateness of any advertising and the suitability of any advertising message.

#### **MVC** Advisory Councils

The bill abolishes the five statutorily-established advisory councils of the MVC (Safety, Customer Service, Security and Privacy,

Business, and Technology). As provided under existing law, the authority of the chief administrator to establish additional advisory councils as necessary, is left unchanged. This provision is intended to give the chief administrator greater flexibility to determine the types of advisory councils that will provide policy guidance and direction to the MVC.

#### **Driver Improvement Program**

The bill permits licensed drivers' schools and MVC-approved statewide safety organizations to offer a Driver Improvement Program which may be attended by drivers in lieu of a period of driver's license suspension. Any such program shall be subject to the oversight of, and any guidelines established by, the MVC. Under existing law, a Driver Improvement Program may only be offered by the MVC.

#### Motor Vehicle Junk Yards

The bill broadens the definition of a "motor vehicle junk business" or "motor vehicle junk yard" so it is no longer limited to motor vehicle junk businesses or yards that are adjacent to or visible from a State highway. The bill repeals provision for a motor vehicle junk yard or business to be licensed by the MVC and makes changes to other sections of the motor vehicle junk yard statutes in accordance with this repealer.

#### **COMMITTEE AMENDMENTS**

The committee amended the bill to restore the existing fees that shall be paid to the MVC for the following:

- (1) a Driver Improvement Program (not more than \$100);
- (2) a hearing held by the MVC on the proposed location of a motor vehicle junk yard or business (\$25); and
- (3) an examination by the MVC of a proposed junk yard or business location (\$50).

Existing law already allows the board of the MVC to increase the fees for (1) and (3) above through regulation. The committee amended the bill to permit the board to increase the fee for (2) above through regulation as well.

#### SENATE TRANSPORTATION COMMITTEE

#### STATEMENT TO

# [First Reprint] ASSEMBLY, No. 4243

with committee amendments

## STATE OF NEW JERSEY

DATED: JANUARY 7, 2010

The Senate Transportation Committee reports favorably and with committee amendments Assembly Bill No. 4243(1R).

This amended bill makes various revisions to the laws concerning the organization and certain functions of the New Jersey Motor Vehicle Commission ("MVC"). The main provisions of the bill are described below:

#### Deputy Chief Administrator of the MVC

The bill provides that the Deputy Chief Administrator of the MVC shall become Acting Chief Administrator in the event of a vacancy in the position of chief administrator, and shall serve in such position until a successor is appointed. The bill also clarifies that it is the chief administrator, rather than the Chair of the Board of the MVC, who is appointed by and who serves at the pleasure of the Governor. These provisions would grant the deputy chief administrator all of the powers of the chief administrator while serving in the capacity of acting chief administrator, including the authority to serve as the Chair.

#### **Advertising Services**

The bill explicitly authorizes the board of the MVC to engage in advertising services, and receive payments for advertising services provided to a public or private entity, for MVC revenue purposes. The bill permits the MVC to sell, lease, or otherwise contract for advertising in or on its equipment or facilities, in any mailing it conducts, or in any publication it produces. The bill directs the MVC to adopt rules establishing the criteria for determining the appropriateness of any advertising and the suitability of any advertising message.

#### **MVC Advisory Councils**

The bill abolishes four of the five statutorily-established advisory councils of the MVC (Safety, Customer Service, Business, and Technology). The Security and Privacy Advisory Council is retained

as a statutorily-established advisory council. As provided under existing law, the authority of the chief administrator to establish additional advisory councils as necessary, is left unchanged. This provision is intended to give the chief administrator greater flexibility to determine the types of advisory councils that will provide policy guidance and direction to the MVC.

#### **Driver Improvement Program**

The bill permits licensed drivers' schools and MVC-approved statewide safety organizations to offer a Driver Improvement Program which may be attended by drivers in lieu of a period of driver's license suspension. Any such program shall be subject to the oversight of, and any guidelines established by, the MVC. Under existing law, a Driver Improvement Program may only be offered by the MVC.

#### Motor Vehicle Junk Yards

The bill broadens the definition of a "motor vehicle junk business" or "motor vehicle junk yard" so it is no longer limited to motor vehicle junk businesses or yards that are adjacent to or visible from a State highway, but does not include a salvage pool or auto auction whose primary business is the sale of total loss vehicles on behalf of insurance companies. The bill repeals a provision for a motor vehicle junk yard or business to be licensed by the MVC and makes changes to other sections of the motor vehicle junk yard statutes in accordance with this repealer.

#### Fee Increases

The bill provides that nothing in the bill would permit the MVC to increase fees or surcharges beyond what is currently authorized by law.

The committee amended the bill to retain the Security and Privacy Advisory Council as a statutorily-established advisory council. The committee also amended the bill to clarify that the other four statutorily-established advisory councils are abolished.

The committee amended the bill to delete section 6 of the bill which would have permitted the MVC to increase, by regulation, fees under R.S.39:11-6 for certain public hearing costs.

The committee amended the bill to provide that "motor vehicle junk business" or "motor vehicle junkyard" do not include a salvage pool or auto auction whose primary business is the sale of total loss vehicles on behalf of insurance companies.

The committee amended the bill to provide that nothing in the bill would permit the MVC to increase fees or surcharges beyond what is currently authorized by law.

The bill is identical to S3159 as amended and released by the committee on the same date.

# SENATE, No. 3159

# STATE OF NEW JERSEY

## 213th LEGISLATURE

INTRODUCED JANUARY 4, 2010

**Sponsored by:** 

Senator NICHOLAS J. SACCO District 32 (Bergen and Hudson) Senator ANDREW R. CIESLA District 10 (Monmouth and Ocean)

#### **SYNOPSIS**

Makes sundry changes to laws affecting organization and functions of MVC.

#### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT concerning the New Jersey Motor Vehicle Commission, amending various parts of Title 39 of the Revised Statutes and repealing R.S.39:11-3.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. Section 10 of P.L.2003, c.13 (39:2A-10) is amended to read as follows:
- 10. The Deputy Chief Administrator shall assist the <u>chief</u> administrator in the day-to-day administration of the commission and shall have all of the powers and duties of the <u>chief</u> administrator, as authorized and assigned by the <u>chief</u> administrator.

The deputy <u>chief</u> administrator shall carry out all of the <u>chief</u> administrator's duties and responsibilities during the <u>chief</u> administrator's absence, disqualification or inability to serve, and shall perform such other duties and responsibilities as the <u>chief</u> administrator shall determine and assign. <u>If a vacancy occurs in the</u> office of the chief administrator for any reason, the deputy chief administrator shall become acting chief administrator to serve until a successor is appointed in accordance with section 13 of P.L.2003, <u>c.13 (C.39:2A-12)</u>. The deputy <u>chief</u> administrator shall serve at the pleasure of the <u>chief</u> administrator and shall receive such salary as fixed by the <u>chief</u> administrator in accordance with the table of organization. The deputy <u>chief</u> administrator shall be in the State unclassified service.

27 (cf: P.L.2003, c.13, s.10)

- 29 2. Section 12 of P.L.2003, c.13 (C.39:2A-12) is amended to 30 read as follows:
- 31 12. a. Except as otherwise provided by law, the commission 32 shall be governed by a board which shall consist of the following 33 eight members:
  - (1) The Commissioner of Transportation, who shall serve as an ex officio voting member;
  - (2) The State Attorney General, who shall serve as an ex officio voting member;
  - (3) The Chair of the board who shall be a nonvoting member and who shall also be the person appointed and serving as the chief administrator. The [Chair] chief administrator shall be appointed by the Governor with the advice and consent of the Senate. The [Chair] chief administrator shall serve at the pleasure of the Governor during the Governor's term of office, and shall receive such salary as shall be fixed by the Governor which is not greater than the salary of a cabinet-level official of the State. Prior to

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 nomination, the Governor shall cause the Attorney General to
- 2 conduct an inquiry into the nominee's background, financial
- 3 stability, integrity and responsibility and reputation for good
- 4 character, honesty and integrity. The person appointed and serving
- 5 as [Chair shall also be Chief Administrator of the commission and]
- 6 <u>chief administrator</u> shall devote full time to the performance of the
- 7 duties of that position. The [Chief Administrator] chief
- 8 <u>administrator</u> shall be in the State unclassified service; 9 (4) The State Treasurer, who shall serve as an ex o
  - (4) The State Treasurer, who shall serve as an ex officio voting member; and
    - member; and
      (5) Four public members who shall be appointed by the
- 12 Governor with the advice and consent of the Senate, not more than
- 13 two of whom shall be of the same political party. The public
- 14 members shall be voting members and serve for a term of four
- 15 years. These members shall be New Jersey residents who shall
- provide appropriate geographic representation from throughout the
- 17 State and who shall have experience and familiarity with public
- safety, customer service, security, or business operations. At least
- one member shall reside in a northern county (Bergen, Essex,
- 20 Hudson, Morris, Passaic, Union, Sussex and Warren), at least one
- 21 member shall reside in a central county (Hunterdon, Mercer,
- 22 Middlesex, Monmouth and Somerset), and at least one member
- 23 shall reside in a southern county (Atlantic, Burlington, Camden,
- 24 Cape May, Cumberland, Gloucester, Ocean and Salem).
- b. Appointments of public members to the board shall be for terms of four years, except that in filling each vacancy, among the
- 27 several public members, that first arises by expiration of the
- 28 respective terms of those members following the effective date of
- 29 P.L.2007, c.335 (C.39:2A-36.1 et al.), appointments shall be for
- 30 terms as follows: one member for four years, one member for three
- 31 years, one member for two years, and one member for one year. A

public member may be appointed for any number of successive

- 33 terms. The board may elect a secretary and a treasurer, who need
- 55 terms. The board may elect a secretary and a treasurer, who need
- not be members, and the same person may be elected to serve both
- as secretary and treasurer.
- 36 c. Each ex officio member of the board may designate two
- 37 employees of the member's department or agency, who may
- 38 represent the member at meetings of the board. A designee may
- 39 lawfully vote and otherwise act on behalf of the member. The
- 40 designation shall be in writing delivered to the board and shall
- 41 continue in effect until revoked or amended by writing delivered to
- 42 the board.

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- d. Each public member shall continue in office after the
- 44 expiration of the member's term until a successor is appointed and
- 45 qualified. The successor shall be appointed in like manner for the
- 46 unexpired term only.

- e. A vacancy in the membership of the board occurring other than by expiration of term shall be filled in the same manner as the original appointment, but for the unexpired term only.
- 4 (cf: P.L.2007, c.335, s.2)

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- 6 3. Section 13 of P.L.2003, c.13 (C.39:2A-13) is amended to read as follows:
  - 13. a. In addition to any powers and duties conferred upon it elsewhere in this act, the board shall be authorized to:
  - (1) Make, amend and repeal bylaws not inconsistent with State and federal law;
  - (2) Adopt an official seal;
- (3) Maintain an office at such place or places within the State as
   it may designate;
  - (4) Apply for and accept grants from the State or federal government, or any agency thereof, or grants, gifts or other contributions from any foundation, corporation, association or individual, or any private source, and comply with the terms, conditions and limitations thereof, as necessary and proper to carry out the purposes of this act;
  - (5) Delegate to the <u>chief</u> administrator and any other officers of the commission such powers and duties as necessary and proper to carry out the purposes of this act;
  - (6) Operate, lease, license or contract in such manner as to produce revenue for the commission, as provided in this act, including engaging in advertising services pursuant to section 35 of P.L.2003, c.13 (C.39:2A-33);
    - (7) Accept and use any funds available to the commission;
  - (8) Enter into agreements or contracts to pay for goods from and services rendered by any public or private entity, and receive payment for services rendered to any public or private entity, including advertising services provided pursuant to section 35 of P.L.2003, c.13 (C.39:2A-33); and
  - (9) Enter into agreements or contracts, execute any and all instruments, and do and perform acts or things necessary, convenient or desirable for the purposes of the commission, or to carry out any power expressly or implicitly given in this act.
    - b. The board is further authorized to:
  - (1) Review and approve a statement of the vision, mission, and goals of the commission, as submitted by the <u>chief</u> administrator;
  - (2) Review and approve the strategic business plan of the commission which shall include the commission's long-term objectives, policies, and programs, including a facilities improvement and management plan and a table of organization, as submitted by the <u>chief</u> administrator;
- 46 (3) Review and approve the annual budget of the commission as 47 submitted by the <u>chief</u> administrator and ensure that projected

revenues and service charges are sufficient to adequately fund the commission both in the short and long-term;

- (4) Receive reports and recommendations from [the Advisory Councils] any advisory council created pursuant to [this act] section 26 of P.L.2003, c.13 (C.39:2A-26) and provide policy direction related thereto to the chief administrator;
- (5) Review and recommend all capital purchases and construction projects undertaken by the commission;
  - (6) Review any proposed bill, joint resolution or concurrent resolution introduced in either House of the Legislature which establishes or modifies any motor vehicle statute or regulation in this State. Such a review shall include, but not be limited to, an analysis of the fiscal impact of the bill or resolution on the commission and any comments upon or recommendations concerning the legislation including rejection, modification or approval. Additionally, the board shall suggest alternatives to the legislation which it deems may be appropriate; and
  - (7) Recommend to the Governor and the Legislature any statutory changes it deems appropriate, including, but not limited to, any revisions to fees or service charges or changes to programs, in order to insure the proper functioning and operation of the commission.
- c. Except as provided in this section and section 21 of P.L.2003, c.13 (C.39:2A-21), all administrative functions, powers and duties of the commission may be exercised by the chief administrator and any reference to the commission in any law, rule or regulation may for this purpose be deemed to refer to the chief administrator.
- 29 (cf: P.L.2007, c.335, s.3)

- 4. Section 26 of P.L.2003, c.13 (C.39:2A-26) is amended to read as follows:
- 26. There are created within the commission five advisory councils, which shall The chief administrator may create and establish as necessary within the commission advisory councils to examine issues affecting or identified by the commission. Such councils may provide the board with advice, technical expertise, information, guidance, and recommendations [in four general areas concerning such issues. The board shall may designate the appropriate State and local government representatives, interest representatives, technical experts, and constituent representatives as appropriate to serve on the councils. government representatives and representatives of national organizations shall be asked to serve, and if willing, [shall] may be designated by the board to serve. All council members shall be designated by board action [and shall serve on rotating terms so as to provide stability and continuity on each council. The Chair, or

- 1 the Chair's designee, shall serve on each council. [The] Such 2 councils shall meet and report to the board as frequently as the board requests. [The councils are as follows:
  - The Safety Advisory Council, which shall advise the board regarding the commission's policies, operating practices, regulations and standards in regard to driver, motor vehicle and traffic safety and consider new initiatives or legislation to enhance the safety of the motoring public.
  - b. The Customer Service Advisory Council, which shall advise the board regarding the commission's policies, operating practices, employee communications, regulations, and standards in providing appropriate customer service. The council shall: benchmarking performance and level of service standards for the Contact Center; examine internal communications to ensure consistency and systematic application; make recommendations regarding marketing and the dissemination of information to the public to re-establish a robust marketing and public information program which informs and educates public consumers; and advise on all aspects of customer service at the commission.
    - The Security and Privacy Advisory Council, which shall: advise the board as to how to effectively maintain the commission's system and business processes in the securest manner; help the board to address the commission's most serious security breaches; advise as to new or modified programs needed to achieve heightened security; and recommend methods to curtail fraudulent and criminal activities that present threats to the State's security as well as measures to protect the privacy of driver information, including but not limited to the Driver's Privacy Protection Act of 1994, Pub.L.103-322.
    - d. The Business Advisory Council, which shall advise the board on improvements in the commission's business practices which affect its public and private partners, regulated entities, interest groups, businesses, and constituents in providing motor vehicle services.
    - e. The Technology Advisory Council, which shall advise the board on the latest and best technological services and equipment to ensure continued modernization of the commission's facilities, equipment, operations, security, and customer service.

In addition to the five councils created above, the chief administrator may create and establish as necessary within the commission any other advisory council to examine issues affecting or identified by the commission. The members of such councils shall be designated, serve, meet and report to the board as provided for the members of the five councils created above.

45 (cf: P.L.2007, c.335, s.13)

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5. Section 35 of P.L.2003, c.13 (C.39:2A-33) is amended to read as follows:

- 1 35. a. The commission may contract for ancillary services at 2 facilities used by the commission, including but not limited to food 3 and beverage concessions, service concessions that would be beneficial to its customers, and information services that would be 4 of interest or informative to its customers, such as television 5 6 displays, public service displays, and the like.
- 7 b. In entering into a contract pursuant to [this section] 8 subsection a. of this section, the commission shall award a contract 9 on the basis of competitive public bids or proposals to the 10 responsible bidder or proposer whose bid or proposal is determined to be in the best interest of the State, price and other factors 11 12 considered.
- 13 The commission may also sell, lease, or otherwise contract 14 for advertising in or on its equipment or facilities, in any mailing it 15 conducts, or in any publication it produces, including, but not limited to, the New Jersey Driver Manual distributed pursuant to 16 17 R.S.39:3-41.
- 18 d. The commission is authorized to receive funds from [the 19 contract contracts entered into pursuant to subsections a. and c. of this section and shall have the right to use the same. The revenue 20 21 shall not be subject to appropriation as Direct State Services by the 22 Legislature. In addition, this revenue shall not be restricted from 23 use by the commission in any manner except as provided by law. 24 This revenue shall be used in the furtherance of commission This revenue shall be considered revenue of the 25 26 commission and shall not be subject to the calculation of 27 proportional revenue remitted to the commission pursuant to section 28 105 of [this act] P.L.2003, c.13 (C.39:2A-36).
- 29 In accordance with the "Administrative Procedure Act," 30 P.L.1968, c.401 (C.52:14B-1 et seq.), the commission shall 31 promulgate rules and regulations necessary to effectuate the purposes of this section, including, but not limited to, the criteria 32 33 for determining the appropriateness of any advertising and the 34 suitability of any advertising message.

35 (cf: P.L.2003, c.13, s.35) 36

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6. Section 16 of P.L.2007, c.335 (C.39:2A-36.1) is amended to read as follows:

16. a. On and after the effective date of P.L.2007, c.335 39 (C.39:2A-36.1 et al.), the board may, by regulation adopted 40 pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), increase fees and surcharges collected pursuant to the following statutes, notwithstanding any law, rule, or 44 regulation to the contrary:

Section 4 of P.L.1995, c.401 (C.12:7-73); section 24 of 45 P.L.1984, c.152 (C.12:7A-24); section 28 of P.L.1984, c.152 46 (C.12:7A-28); section 1 of P.L.1983, c.65 (C.17:29A-33); section 6 47 48 of P.L.1983, c.65 (C.17:29A-35); section 9 of P.L.1998, c.108

- 1 (C.27:5F-42); R.S.39:2-10; section 1 of P.L.1969, c.301 (C.39:3-2 4b); section 2 of P.L.1969, c.301 (C.39:3-4c); section 2 of 3 P.L.1968, c.439 (C.39:3-8.1); section 1 of P.L.1992, c.87 (C.39:3-4 8.2); section 23 of P.L.1975, c.180 (C.39:3-10a); section 1 of
- 5 P.L.1977, c.23 (C.39:3-10b); section 1 of P.L.1979, c.261 (C.39:3-
- 6 10f); section 22 of P.L.1990, c.103 (C.39:3-10.30); R.S.39:3-13;
- 7 R.S.39:3-18; R.S.39:3-19; section 2 of P.L.1974, c.162 (C.39:3-
- 19.2); section 12 of P.L.1979, c.224 (C.39:3-19.5); R.S.39:3-20; 8
- 9 section 1 of P.L.1973, c.319 (C.39:3-20.1); R.S.39:3-21; R.S.39:3-
- 10 24; R.S.39:3-25; R.S.39:3-26; section 2 of P.L.1964, c.195 (C.39:3-
- 27.4); section 2 of P.L.1968, c.247 (C.39:3-27.6); section 2 of 11
- 12 P.L.1977, c.369 (C.39:3-27.9); section 2 of P.L.1979, c.457
- 13 (C.39:3-27.16); section 2 of P.L.1981, c.139 (C.39:3-27.19);
- R.S.39:3-28; R.S.39:3-30; R.S.39:3-31; section 1 of P.L.1961, c.77 14
- 15 (C.39:3-31.1); R.S.39:3-32; section 1 of P.L.1999, c.192 (C.39:3-
- 16 33a); section 1 of P.L.2001, c.35 (C.39:3-33b); section 2 of
- 17 P.L.1959, c.56 (C.39:3-33.4); section 4 of P.L.1959, c.56 (C.39:3-
- 18 33.6); R.S.39:3-36; section 1 of P.L.1979, c.314 (C.39:3-54.14);
- 19 section 2 of P.L.1999, c.308 (C.39:3-75.2); R.S.39:3-84; section 2
- 20 of P.L.1999, c.396 (C.39:3-84.7); section 3 of P.L.1973, c.307
- 21 (C.39:3C-3); section 10 of P.L.1983, c.105 (C.39:4-14.3j); section
- 22 23 of P.L.1983, c.105 (C.39:4-14.3w); R.S.39:4-26; R.S.39:4-30;
- 23 section 11 of P.L.1985, c.14 (C.39:4-139.12); section 1 of P.L.1972,
- 24 c.38 (C.39:5-30.4); section 31 of P.L.1994, c.60 (C.39:5-36.1);
- 25 section 20 of P.L.1952, c.173 (C.39:6-42); section 2 of P.L.1983,
- 26 c.141 (C.39:6B-3); R.S.39:7-3; section 3 of P.L.1975, c.156
- 27 (C.39:8-11); section 8 of P.L.1975, c.156 (C.39:8-16); section 9 of 28 P.L.1975, c.156 (C.39:8-17); section 15 of P.L.1975, c.156 (C.39:8-
- 29 23); section 5 of P.L.1995, c.112 (C.39:8-45); section 7 of
- 30 P.L.1995, c.112 (C.39:8-47); section 12 of P.L.1995, c.112 (C.39:8-
- 31 52); section 11 of P.L.1995, c.157 (C.39:8-69); section 13 of
- 32 P.L.1995, c.112 (C.39:8-53); section 14 of P.L.1995, c.112 (C.39:8-
- 54); R.S.39:10-11; R.S.39:10-12; R.S.39:10-14; R.S.39:10-16; 33
- 34 R.S.39:10-19; R.S.39:10-25; section 5 of P.L.1983, c.323 (C.39:10-
- 35); section 8 of P.L.1983, c.455 (C.39:10A-15); R.S.39:11-6;
- R.S.39:11-8; section 2 of P.L.1951, c.216 (C.39:12-2); section 5 of 36
- 37 P.L.1951, c.216 (C.39:12-5); and section 2 of P.L.1983, c.360
- 38 (C.39:13-2).

- 39 b. (1) In determining an appropriate increase of any fee or
- 40 surcharge pursuant to subsection a. of this section, the board shall 41
- consider at least the following factors: (a) the year in which the fee 42
- or surcharge was last increased; (b) the actual costs to the State of
- 43 New Jersey for administering any transaction, process, filing,
- 44 registration, inspection, audit, or any license, permit, or other
- 45 document issuance, for which the fee or surcharge is collected; and
- 46 (c) the annual percentage increase in the Consumer Price Index or
- 47 other similar relevant index.

No fee or surcharge set forth in this section shall be increased by regulation more than once during any five-year period, and no such fee or surcharge shall be increased beyond an amount that exceeds the actual costs to the State of New Jersey for administering any transaction, process, filing, registration, inspection, audit, or any license, permit, or other document issuance, for which the fee or surcharge is collected.

- (2) All increases in a fee or surcharge after the first increase shall also be subject to the following limitation: the increase shall not exceed the cumulative annual percentage increase in the Consumer Price Index for the five fiscal years prior to the date of the proposed subsequent increase.
- (3) All increases in fees or surcharges imposed by regulation proposed to be adopted in a calendar year shall be consolidated in one single regulatory proposal in that calendar year.
- (4) As used in this section, the "Consumer Price Index" means the consumer price index for all urban consumers in the New York City and Philadelphia areas as reported by the Department of Labor or successor index.
- c. Pursuant to subsection b. of section 105 of P.L.2003, c.13 (C.39:2A-36), 100 percent of the increased revenues collected from such increase shall be remitted to the commission.
- (cf: P.L.2007, c.335, s.16)

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- 7. Section 1 of P.L.1969, c.261 (C.39:5-30.2) is amended to read as follows:
- 27 1. Any moving violation of the motor vehicle law which carries with it a penalty of suspension or revocation of a driver's license 28 29 may [, after the effective date of this act,] be subject to review by 30 the [director] chief administrator. The [director] chief 31 administrator, in his or his designee's discretion, may permit a 32 driver subject to suspension or revocation to elect to attend a 33 [Division of Motor Vehicles] New Jersey Motor Vehicle 34 Commission Driver Improvement Program in lieu of all or part of a 35 period of suspension. This discretionary authority shall not apply to 36 those sections of the motor vehicle law which require the 37 imposition of a mandatory suspension term. In addition to, or in 38 lieu of, the Driver Improvement Program offered by the 39 commission, the chief administrator may authorize a drivers' school licensed pursuant to section 2 of P.L.1951, c.216 (C.39:12-2) or any 40 41 statewide safety organization to provide a Driver Improvement 42 Program, the course of which shall be subject to the oversight of, 43 and any guidelines established by, the commission. The authority 44 of the chief administrator to suspend, revoke, or deny issuance of an

initial or renewal license to operate a driving school, or an

instructor's license, and to assess fines, pursuant to P.L.1951, c.216

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1 (C.39:12-1 et seq.) shall apply to any violations related to the administration of a Driver Improvement Program.

3 (cf: P.L.1977, c.27, s.1)

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- 8. Section 1 of P.L.1972, c.38 (C.39:5-30.4) is amended to readas follows:
- 7 1. Persons attending a [Division of Motor Vehicles] Driver 8 Improvement Program offered by the New Jersey Motor Vehicle 9 Commission, an approved drivers' school, or a statewide safety 10 organization, as approved by the commission, shall pay such fee 11 therefor not to exceed \$100, as prescribed in regulations 12 promulgated by the [director] chief administrator. The driver's 13 license of any person failing to pay the prescribed fee shall be 14 subject to suspension or revocation.
- 15 (cf: P.L.1994, c.60, s.24)

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- 9. R.S.39:11-2 is amended to read as follows:
- 39:11-2. The terms "motor vehicle junk business" or "motor vehicle junk yard" shall mean and describe any business and any place of storage or deposit [adjacent to or visible from a State highway, which displays, or in or upon which there are displayed, to the public view, ] of two or more unregistered motor vehicles which, in the opinion of the commission, are unfit for reconditioning for use for highway transportation, or used parts of motor vehicles or material which has been a part of a motor vehicle, the sum of which parts or material shall, in the opinion of the commission, be equal in bulk to two or more motor vehicles.
- 28 (cf: P.L.2003, c.13, s.65)

(cf: P.L.2003, c.13, s.67)

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- 10. R.S.39:11-4 is amended to read as follows:
- 39:11-4. **[Before making application to the commission for a**32 license for the **A** motor vehicle junk business or motor vehicle
  33 junk yard **[**, the applicant **]** shall **[first]** obtain a permit or
  34 certificate approving its proposed location from the governing body
  35 or zoning commission of the municipality in which it is proposed to
  36 establish or maintain the junk yard or business.

- 11. R.S.39:11-7 is amended to read as follows:
- 40 39:11-7. [Application for a State license for the motor vehicle 41 junk yard or business shall be made to the commission, in writing, 42 upon a form to be supplied by it. With the application there shall be 43 submitted a local permit or certificate of approval, as hereinbefore 44 described, and the application shall be accompanied by the amount 45 of the fees herein fixed for the license applied for.] commission or its representative, Lupon receipt of the application, 46 47 shall in connection with a request for a hearing made by a

- S3159 SACCO, CIESLA 1 municipal governing body or zoning commission pursuant to 2 R.S.39:11-6, may examine the location of the motor vehicle junk 3 yard or business proposed to be established or maintained [, and 4 shall grant the license if in its judgment there is no valid reason why 5 it should not be granted]. The commission [in granting the license, may impose upon the establishment or maintenance of 6 7 the yard or business, I recommend such conditions as it deems 8 advisable, having regard to the depreciation of surrounding property 9 and the health, safety, and general welfare of the public [, and no 10 license for the junk yard or business shall be issued until these conditions have been complied with. 11 12 (cf: P.L.2003, c.13, s.69) 13 14 12. R.S.39:11-8 is amended to read as follows: 15 [An applicant for the license shall pay to the 16 commission a A fee of \$50.00 shall be paid by the applicant to the 17 commission for the examination of the proposed location of each 18 motor vehicle junk yard or business [and a license fee therefor of 19 \$100.00. No license shall be effective for more than one year from 20 the date of issue. 21 (cf: P.L.2003, c.13, s.70) 22 23 13. R.S.39:11-9 is amended to read as follows: 24 39:11-9. Every person [holding a license issued in accordance with this chapter owning or operating a motor vehicle junk 25 26 business or motor vehicle junk yard and [a dealer's license issued in 27 accordance with subtitle 1 of this title (R.S.39:1-1 et seq.), who is 28 also licensed as a motor vehicle dealer pursuant to the provisions of 29 R.S.39:10-19 shall certify to the commission, upon the sale by him 30 of a motor vehicle, that, at the time of the sale, the motor vehicle 31 was or was not, as the case may be, in suitable condition to be 32 operated on the highways. (cf: P.L.2003, c.13, s.71) 34
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35 14. R.S.39:11-11 is amended to read as follows:

39:11-11. A person who violates any provision of [R.S.39:11-3 36 37 or R.S.39:11-9 of this Title shall be fined not less than [\$25.00] \$25 nor more than \$100.00 \$100 or be imprisoned not more than 38 39 90 days, or both.

The provisions of said [sections] section shall be enforced and all penalties for the violation thereof shall be recovered in accordance with the provisions of "The Penalty Enforcement Law of 1999," P.L.1999, c.274 (C.2A:58-10 et seq.) and in addition to the provisions and remedies therein contained, the following provisions and remedies shall be applicable in any proceeding brought for a violation of any of the provisions of said sections:

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- a. The several municipal courts shall have jurisdiction of any such proceeding, in addition to the courts prescribed in "The Penalty Enforcement Law of 1999";
  - b. The complaint in any such proceeding may be made on information and belief by the commission, or any police or peace officer of any municipality, any county or the State;
    - c. A warrant may issue in lieu of summons;
  - d. Any police or peace officer shall be empowered to serve and execute process in any such proceeding;
    - e. The hearing in any such proceeding shall be without a jury;
  - f. Any such proceeding may be brought in the name of the commission or in the name of the State of New Jersey; and
  - g. Any sums received in payment of any fines imposed in any such proceeding shall be paid to the commission and shall be paid by it into the State treasury[;
  - h. The director or judge before whom any hearing under said sections is had may revoke the license of any person to maintain a motor vehicle junk yard when such person shall have been guilty of such willful violation of any of the said provisions as shall in the discretion of the commission or judge justify such revocation.

(cf: P.L.2003, c.13, s.73)

15. R.S.39:11-3 is repealed.

16. This act shall take effect immediately.

STATEMENT

This bill makes various revisions to the laws concerning the organization and certain functions of the New Jersey Motor Vehicle Commission ("MVC"). The main provisions of the bill are described below:

#### Deputy Chief Administrator of the MVC

The bill provides that the Deputy Chief Administrator of the MVC shall become Acting Chief Administrator in the event of a vacancy in the position of chief administrator, and shall serve in such position until a successor is appointed. The bill also clarifies that it is the chief administrator, rather than the Chair of the Board of the MVC, who is appointed by and who serves at the pleasure of the Governor. These provisions would grant the deputy chief administrator all of the powers of the chief administrator while serving in the capacity of acting chief administrator, including the authority to serve as the Chair.

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#### Advertising Services

The bill explicitly authorizes the board of the MVC to engage in advertising services, and receive payments for advertising services provided to a public or private entity, for MVC revenue purposes. The bill permits the MVC to sell, lease, or otherwise contract for advertising in or on its equipment or facilities, in any mailing it conducts, or in any publication it produces. The bill directs the MVC to adopt rules establishing the criteria for determining the appropriateness of any advertising and the suitability of any advertising message.

#### **MVC** Advisory Councils

The bill abolishes the five statutorily-established advisory councils of the MVC (Safety, Customer Service, Security and Privacy, Business, and Technology). As provided under existing law, the authority of the chief administrator to establish additional advisory councils as necessary, is left unchanged. This provision is intended to give the chief administrator greater flexibility to determine the types of advisory councils that will provide policy guidance and direction to the MVC.

#### **Driver Improvement Program**

The bill permits licensed drivers' schools and MVC-approved statewide safety organizations to offer a Driver Improvement Program which may be attended by drivers in lieu of a period of driver's license suspension. Any such program shall be subject to the oversight of, and any guidelines established by, the MVC. Under existing law, a Driver Improvement Program may only be offered by the MVC.

#### Motor Vehicle Junk Yards

The bill broadens the definition of a "motor vehicle junk business" or "motor vehicle junk yard" so it is no longer limited to motor vehicle junk businesses or yards that are adjacent to or visible from a State highway. The bill repeals provision for a motor vehicle junk yard or business to be licensed by the MVC and makes changes to other sections of the motor vehicle junk yard statutes in accordance with this repealer.

#### SENATE TRANSPORTATION COMMITTEE

#### STATEMENT TO

#### **SENATE, No. 3159**

with committee amendments

# STATE OF NEW JERSEY

DATED: JANUARY 7, 2010

The Senate Transportation Committee reports favorably and with committee amendments Senate Bill No. 3159.

This amended bill makes various revisions to the laws concerning the organization and certain functions of the New Jersey Motor Vehicle Commission ("MVC"). The main provisions of the bill are described below:

#### Deputy Chief Administrator of the MVC

The bill provides that the Deputy Chief Administrator of the MVC shall become Acting Chief Administrator in the event of a vacancy in the position of chief administrator, and shall serve in such position until a successor is appointed. The bill also clarifies that it is the chief administrator, rather than the Chair of the Board of the MVC, who is appointed by and who serves at the pleasure of the Governor. These provisions would grant the deputy chief administrator all of the powers of the chief administrator while serving in the capacity of acting chief administrator, including the authority to serve as the Chair.

#### **Advertising Services**

The bill explicitly authorizes the board of the MVC to engage in advertising services, and receive payments for advertising services provided to a public or private entity, for MVC revenue purposes. The bill permits the MVC to sell, lease, or otherwise contract for advertising in or on its equipment or facilities, in any mailing it conducts, or in any publication it produces. The bill directs the MVC to adopt rules establishing the criteria for determining the appropriateness of any advertising and the suitability of any advertising message.

#### **MVC** Advisory Councils

The bill abolishes four of the five statutorily-established advisory councils of the MVC (Safety, Customer Service, Business, and Technology). The Security and Privacy Advisory Council is retained as a statutorily-established advisory council. As provided under existing law, the authority of the chief administrator to establish

additional advisory councils as necessary, is left unchanged. This provision is intended to give the chief administrator greater flexibility to determine the types of advisory councils that will provide policy guidance and direction to the MVC.

#### **Driver Improvement Program**

The bill permits licensed drivers' schools and MVC-approved statewide safety organizations to offer a Driver Improvement Program which may be attended by drivers in lieu of a period of driver's license suspension. Any such program shall be subject to the oversight of, and any guidelines established by, the MVC. Under existing law, a Driver Improvement Program may only be offered by the MVC.

#### Motor Vehicle Junk Yards

The bill broadens the definition of a "motor vehicle junk business" or "motor vehicle junk yard" so it is no longer limited to motor vehicle junk businesses or yards that are adjacent to or visible from a State highway, but does not include a salvage pool or auto auction whose primary business is the sale of total loss vehicles on behalf of insurance companies. The bill repeals a provision for a motor vehicle junk yard or business to be licensed by the MVC and makes changes to other sections of the motor vehicle junk yard statutes in accordance with this repealer.

#### Fee Increases

The bill provides that nothing in the bill would permit the MVC to increase fees or surcharges beyond what is currently authorized by law.

The committee amended the bill to retain the Security and Privacy Advisory Council as a statutorily-established advisory council. The committee also amended the bill to clarify that the other four statutorily-established advisory councils are abolished.

The committee amended the bill to delete section 6 of the bill which would have permitted the MVC to increase, by regulation, fees under R.S.39:11-6 for certain public hearing costs.

The committee amended the bill to provide that "motor vehicle junk business" or "motor vehicle junkyard" do not include a salvage pool or auto auction whose primary business is the sale of total loss vehicles on behalf of insurance companies.

The committee amended the bill to provide that nothing in the bill would permit the MVC to increase fees or surcharges beyond what is currently authorized by law.

The bill is identical to A4243(1R) as amended and released by the committee on the same date.