45:27-22

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2009 **CHAPTER:** 289

NJSA: 45:27-22 ("The Solar Energy Advancement and Fair Competition Act")

BILL NO: A3520 (Substituted for S2441)

SPONSOR(S) Chivukula and Others

DATE INTRODUCED: December 8, 2008

COMMITTEE: ASSEMBLY: Telecommunications and Utilities

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: January 11, 2010

SENATE: January 11, 2010

DATE OF APPROVAL: January 17, 2010

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Third reprint enacted)

A3520

SPONSOR'S STATEMENT: (Begins on page 19 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes 3-16-09

3-16-09 5-21-09 12-7-09

LEGISLATIVE FISCAL ESTIMATE: No

S2241

SPONSOR'S STATEMENT: (Begins on page 19 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No.

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

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LAW/RWH

[Third Reprint] ASSEMBLY, No. 3520

STATE OF NEW JERSEY

213th LEGISLATURE

INTRODUCED DECEMBER 8, 2008

Sponsored by:

Assemblyman UPENDRA J. CHIVUKULA
District 17 (Middlesex and Somerset)
Assemblyman WAYNE P. DEANGELO
District 14 (Mercer and Middlesex)
Assemblyman PETER J. BIONDI
District 16 (Morris and Somerset)
Assemblywoman LINDA R. GREENSTEIN
District 14 (Mercer and Middlesex)

Co-Sponsored by:

Senators B.Smith, Baroni and Bateman

SYNOPSIS

"The Solar Energy Advancement and Fair Competition Act."

CURRENT VERSION OF TEXT

As amended by the General Assembly on December 7, 2009.



(Sponsorship Updated As Of: 1/12/2010)

AN ACT concerning solar energy development and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- ²[1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in [this act] P.L.1999, c.23 (C.48:3-49 et al.), an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" or "BGS" means electric generation service that is provided [, pursuant to section 9 of this act,] to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers [as to] for competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

<u>"Basic generation service provider" or "provider" means a provider of basic generation service;</u>

"Basic generation service transition costs" means the amount by which the payments by an electric public utility for the procurement of power for basic generation service and related ancillary and administrative costs exceeds the net revenues from the basic generation service charge established by the board pursuant to section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, together with interest on the balance at the board-approved rate, that is reflected in a deferred balance account approved by the board in an order addressing the electric public utility's unbundled rates,

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly floor amendments adopted March 16, 2009.

²Assembly floor amendments adopted May 21, 2009.

³Assembly floor amendments adopted December 7, 2009.

1 stranded costs, and restructuring filings pursuant to P.L.1999, c.23 2 (C.48:3-49 et al.). Basic generation service transition costs shall 3 include, but are not limited to, costs of purchases from the spot 4 market, bilateral contracts, contracts with non-utility generators, 5 parting contracts with the purchaser of the electric public utility's 6 divested generation assets, short-term advance purchases, and financial instruments such as hedging, forward contracts, and 7 8 options. Basic generation service transition costs shall also include 9 the payments by an electric public utility pursuant to a competitive 10 procurement process for basic generation service supply during the 11 transition period, and costs of any such process used to procure the 12 basic generation service supply;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

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"Bondable stranded costs" means any stranded costs or basic generation service transition costs of an electric public utility approved by the board for recovery pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or basic generation service transition cost recovery or the transfer or financing of such property or both, including taxes, whose recovery period is modified by the effect of a stranded costs recovery order, a bondable stranded costs rate order or both; and (3) the costs incurred to issue, service or refinance transition bonds, including interest, acquisition or redemption premium, and other financing costs, whether paid upon issuance or over the life of the transition bonds, including, but not limited to, credit enhancements, service charges, overcollateralization, interest rate cap, swap or collar, yield maintenance, maturity guarantee or other hedging agreements, equity investments, operating costs and other related fees, costs and charges, or to assign, sell or otherwise transfer bondable transition property;

"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to [this act] P.L.1999, c.23 (C.48:3-49 et al.) which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity

and related matters as provided in [this act] P.L.1999, c.23, which order shall become effective immediately upon the written consent of the related electric public utility to such order as provided in [this act] P.L.1999, c.23;

 "Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of [this act] P.L.1999, c.23 (C.48:3-64), and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or arrangements;

"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be

competitive pursuant to section 8 or section 10 of [this act]

P.L.1999, c.23 (C.48:3-56 or C.48:3-58) or that is not regulated by the board:

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of costeffective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates, an electric power production facility that will sell or does sell at least 90 percent of its output, either directly or through a marketer, to a customer or customers located at sites that are not on or contiguous to the site on which the facility will be located or is located. The designation of an entity as an electric power generator for the purposes of [this act] P.L.1999, c.23 (C.48:3-49 et al.) shall not, in and of itself, affect the entity's status as an exempt wholesale generator under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq.;

"Electric power supplier" means a person or entity that is duly licensed pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.) to offer and to assume the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, marketers and brokers that offer or provide electric generation service to retail customers. The term excludes an electric public utility that provides electric generation service only as a basic generation service pursuant to section 9 of [this act] P.L.1999, c.23 (C.48:3-57) or an electric public utility that invests in Class I renewable energy resources or offers Class I renewable energy programs pursuant to section 13 of

- 1 P.L.2007, c.340 (C.48:3-98.1)¹. An electric power supplier shall
- 2 <u>also include a person that generates electricity or buys electric</u>
- 3 generation service, and sells it to the grid or others for use by retail
- 4 <u>customers</u> ¹but shall not include an electric public utility that
- 5 invests in Class I renewable energy resources or offers Class I
- 6 renewable energy programs pursuant to section 13 of P.L.2007,

 $c.340 (C.48:3-98.1)^{1}$;

"Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that transmits and distributes electricity to end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record;

"Energy agent" means a person that is duly registered pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.), that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;

"Energy efficiency portfolio standard" means a requirement to procure a specified amount of energy efficiency or demand side management resources as a means of managing and reducing energy usage and demand by customers;

"Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in [this act] P.L.1999, c.23 (C.48:3-49 et al.), a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

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"Gas supplier" means a person that is duly licensed pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.) to offer and assume the contractual and legal obligation to provide gas supply service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public utility holding company may be a gas supplier, but a gas public utility or any subsidiary of a gas utility is not a gas supplier. In the event that a gas public utility is not part of a holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that related competitive business segment is structurally separated from the gas public utility, and provided that the interactions between the gas public utility and the related competitive business segment are subject to the affiliate relations standards adopted by the board pursuant to subsection k. of section 10 of [this act] P.L.1999, c.23 (C.48:3-58);

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Greenhouse gas emissions portfolio standard" means a requirement that addresses or limits the amount of carbon dioxide emissions indirectly resulting from the use of electricity as applied to any electric power suppliers and basic generation service

46 providers of electricity;

> "Leakage" means an increase in greenhouse gas emissions related to generation sources located outside of the State that are not

subject to a state, interstate or regional greenhouse gas emissions
 cap or standard that applies to generation sources located within the
 State;

"Market transition charge" means a charge imposed pursuant to section 13 of [this act] P.L.1999, c.23 (C.48:3-61) by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited duration transition period to recover stranded costs created as a result of the introduction of electric power supply competition pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.);

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An onsite generation facility shall not be considered a public utility. The property of the end use customer and the property on which the onsite generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition,

1 unless the Securities and Exchange Commission, or its successor,

2 by order declares such company not to be a public utility holding

3 company under the Public Utility Holding Company Act of 1935,

4 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the

5 Securities and Exchange Commission, or its successor, determines,

6 after notice and opportunity for hearing, directly or indirectly, to

7 exercise, either alone or pursuant to an arrangement or

8 understanding with one or more other persons, such a controlling

9 influence over the management or policies of an electric public

10 utility or a gas public utility or public utility holding company as to

11 make it necessary or appropriate in the public interest or for the 12

protection of investors or consumers that such person be subject to

13 the obligations, duties, and liabilities imposed in the Public Utility 14

Holding Company Act of 1935 or its successor;

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"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in [this act] P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two

weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for electric generation or gas supply service from electric power or gas suppliers, or opt to receive basic generation service or basic gas service, and the ability of an electric power or gas supplier to offer electric generation service or gas supply service to retail customers, consistent with the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.);

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of [this act] P.L.1999, c.23 (C.48:3-60);

"Solar alternative compliance payment" or "SACP" means a payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or provider may submit to the board in order to comply with the solar electric generation requirements under section 38 of P.L.1999, c.23 (C.48:3-87):

"Solar renewable energy certificate" or "SREC" means ¹a certificate issued by the board or its designee, representing ¹ one megawatt hour (MWh) of ¹[photovoltaic electricity generated] solar energy that is generated by a facility connected to the distribution system ¹ in this State ¹and has value driven based on the market ¹;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.), exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

A3520 [3R] CHIVUKULA, DEANGELO

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of [this act]

P.L.1999, c.23 (C.48:3-61) which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.);

"Transition bonds" means bonds, notes, certificates of participation or beneficial interest or other evidences of indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in [this act] P.L.1999, c.23 (C.48:3-49 et al.) to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership shall refer to the comparable payments on such securities;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State;

"Transition period" means the period from August 1, 1999 through July 31, 2003; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

37 (cf: P.L.2002, c.84, s.1)]²

- ²1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in P.L.1999, c.23 (C.48:3-49 et al.), an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" or "BGS" means electric generation service that is provided, [pursuant to section 9 of P.L.1999, c.23 (C.48:3-57),] to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers [as to] for competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

<u>"Basic generation service provider" or "provider" means a provider of basic generation service;</u>

"Basic generation service transition costs" means the amount by which the payments by an electric public utility for the procurement of power for basic generation service and related ancillary and administrative costs exceeds the net revenues from the basic generation service charge established by the board pursuant to section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, together with interest on the balance at the board-approved rate, that is reflected in a deferred balance account approved by the board in an order addressing the electric public utility's unbundled rates, stranded costs, and restructuring filings pursuant to P.L.1999, c.23 (C.48:3-49 et al.). Basic generation service transition costs shall include, but are not limited to, costs of purchases from the spot market, bilateral contracts, contracts with non-utility generators, parting contracts with the purchaser of the electric public utility's divested generation assets, short-term advance purchases, and financial instruments such as hedging, forward contracts, and options. Basic generation service transition costs shall also include the payments by an electric public utility pursuant to a competitive procurement process for basic generation service supply during the transition period, and costs of any such process used to procure the basic generation service supply;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

"Bondable stranded costs" means any stranded costs or basic generation service transition costs of an electric public utility approved by the board for recovery pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the

electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or basic generation service transition cost recovery or the transfer or financing of such property or both, including taxes, whose recovery period is modified by the effect of a stranded costs recovery order, a bondable stranded costs rate order or both; and (3) the costs incurred to issue, service or refinance transition bonds, including interest, acquisition or redemption premium, and other financing costs, whether paid upon issuance or over the life of the transition bonds, including, but not limited to, credit enhancements, service charges, overcollateralization, interest rate cap, swap or collar, yield maintenance, maturity guarantee or other hedging agreements, equity investments, operating costs and other related fees, costs and charges, or to assign, sell or otherwise transfer bondable transition property;

"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to P.L.1999, c.23 (C.48:3-49 et al.) which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in P.L.1999, c.23, which order shall become effective immediately upon the written consent of the related electric public utility to such order as provided in P.L.1999, c.23;

"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of P.L.1999, c.23 (C.48:3-64), and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"British thermal unit" or "Btu" means the amount of heat required to increase the temperature of one pound of water by one degree Fahrenheit;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or arrangements;

"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities:

"Combined heat and power facility" means a facility which produces electric energy, steam or other forms of useful energy such as heat, which are used for industrial, commercial, heating or cooling purposes;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of P.L.1999, c.23 (C.48:3-56 or C.48:3-58) or that is not regulated by the board;

"CIEP class customer" means that group of non-residential customers with high peak demand, as determined by periodic board order, which either is eligible or which would be eligible, as determined by periodic board order, to receive funds from the Retail Margin Fund established pursuant to section 9 of P.L.1999, c.23 (C.48:3-57) and for which basic generation service is hourly-priced;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace; "Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of cost-effective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates, an electric power production facility that will sell or does sell at least 90 percent of its output, either directly or through a marketer, to a customer or customers located at sites that are not on or contiguous to the site on which the facility will be located or is located. The designation of an entity as an electric power generator for the purposes of P.L.1999, c.23 (C.48:3-49 et al.) shall not, in and of itself, affect the entity's status as an exempt wholesale generator under the Public Utility Holding Company Act of 1935, 15 U.S.C.s.79 et seq.;

"Electric power supplier" means a person or entity that is duly licensed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et al.) to offer and to assume the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, marketers and brokers that offer or provide electric generation service to retail customers. The term excludes an electric public utility that provides electric generation service only as a basic generation service pursuant to section 9 of P.L.1999, c.23 (C.48:3-57);

"Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that transmits and distributes electricity to end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record;

"Energy agent" means a person that is duly registered pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et al.), that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;

"Energy efficiency portfolio standard" means a requirement to procure a specified amount of energy efficiency or demand side management resources as a means of managing and reducing energy usage and demand by customers;

³"Energy year" or "EY" means the 12-month period from June 1st through May 31st and shall be numbered according to the calendar year in which it ends;³

"Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in P.L.1999, c.23 (C.48:3-49 et al.), a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Gas supplier" means a person that is duly licensed pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et al.) to offer and assume the contractual and legal obligation to provide gas supply service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public utility holding company may be a gas supplier, but a gas public utility or any subsidiary of a gas utility is not a gas supplier. In the event that a gas public utility is not part of a holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that related competitive business segment is structurally separated from the gas public utility, and provided that the interactions between the gas public

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utility and the related competitive business segment are subject to the affiliate relations standards adopted by the board pursuant to subsection k. of section 10 of P.L.1999, c.23 (C.48:3-58);

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Greenhouse gas emissions portfolio standard" means a requirement that addresses or limits the amount of carbon dioxide emissions indirectly resulting from the use of electricity as applied to any electric power suppliers and basic generation service providers of electricity;

"Leakage" means an increase in greenhouse gas emissions related to generation sources located outside of the State that are not subject to a state, interstate or regional greenhouse gas emissions cap or standard that applies to generation sources located within the State;

"Market transition charge" means a charge imposed pursuant to section 13 of P.L.1999, c.23 (C.48:3-61) by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited duration transition period to recover stranded costs created as a result of the introduction of electric power supply competition pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et al.);

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes the contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

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"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An onsite generation facility shall not be considered a public utility. The property of the end use customer and the property on which the onsite generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C.s.79 et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and opportunity for hearing, directly or indirectly, to exercise, either alone or pursuant to an arrangement or understanding with one or more other persons, such a controlling influence over the management or policies of an electric public utility or a gas public utility or public utility holding company as to make it necessary or appropriate in the public interest or for the protection of investors or consumers that such person be subject to the obligations, duties, and liabilities imposed in the Public Utility Holding Company Act of 1935 or its successor;

"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

³"Renewable energy certificate" or "REC" means a certificate representing the environmental benefits or attributes of one megawatt-hour of generation from a generating facility that produces Class I or Class II renewable energy, but shall not include a solar renewable energy certificate;³

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for electric generation or gas supply service from electric power or gas suppliers, or opt to receive basic generation service or basic gas service, and the ability of an electric power or gas supplier to offer electric generation service or gas supply service to retail customers, consistent with the provisions of P.L.1999, c.23 (C.48:3-49 et al.);

"Retail margin" means an amount, reflecting differences in prices that electric power suppliers and electric public utilities may charge in providing electric generation service and basic generation service, respectively, to retail customers, excluding residential customers, which the board may authorize to be charged to categories of basic generation service customers of electric public utilities in this State, other than residential customers, under the board's continuing regulation of basic generation service pursuant to sections 3 and 9 of P.L.1999, c.23 (C.48:3-51 and 48:3-57), for the purpose of promoting a competitive retail market for the supply of electricity;

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of P.L.1999, c.23 (C.48:3-60);

"Solar alternative compliance payment" or "SACP" means a payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or provider may submit to the board in order to comply with the solar electric generation requirements under section 38 of P.L.1999, c.23 (C.48:3-87);

"Solar renewable energy certificate" or "SREC" means a certificate issued by the board or its designee, representing one megawatt hour (MWh) of solar energy that is generated by a facility connected to the distribution system in this State and has value based upon, and driven by, the energy market;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of P.L.1999, c.23 (C.48:3-49 et al.), exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of P.L.1999,

c.23 (C.48:3-61) which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 of P.L.1999, c.23 (C.48:3-61) and the recovery mechanisms therefor;

"Thermal efficiency" means the useful electric energy output of a facility, plus the useful thermal energy output of the facility, expressed as a percentage of the total energy input to the facility;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of P.L.1999, c.23 (C.48:3-49 et al.);

"Transition bonds" means bonds, notes, certificates of participation or beneficial interest or other evidences of indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in P.L.1999, c.23 (C.48:3-49 et al.) to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership shall refer to the comparable payments on such securities;

"Transition period" means the period from August 1, 1999 through July 31, 2003;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.²

39 (cf: P.L.2009, c.34, s.1)

- 41 2. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read 42 as follows:
- 38. a. The board shall require an electric power supplier or basic generation service provider to disclose on a customer's bill or on customer contracts or marketing materials, a uniform, common set of information about the environmental characteristics of the energy purchased by the customer, including, but not limited to:

(1) Its fuel mix, including categories for oil, gas, nuclear, coal, solar, hydroelectric, wind and biomass, or a regional average determined by the board;

- (2) Its emissions, in pounds per megawatt hour, of sulfur dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant that the board may determine to pose an environmental or health hazard, or an emissions default to be determined by the board; and
- (3) Any discrete emission reduction retired pursuant to rules and regulations adopted pursuant to P.L.1995, c.188.
- b. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, in consultation with the Department of Environmental Protection, after notice and opportunity for public comment and public hearing, interim standards to implement this disclosure requirement, including, but not limited to:
- (1) A methodology for disclosure of emissions based on output pounds per megawatt hour;
- (2) Benchmarks for all suppliers and basic generation service providers to use in disclosing emissions that will enable consumers to perform a meaningful comparison with a supplier's or basic generation service provider's emission levels; and
- (3) A uniform emissions disclosure format that is graphic in nature and easily understandable by consumers. The board shall periodically review the disclosure requirements to determine if revisions to the environmental disclosure system as implemented are necessary.
- Such standards shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."
- c. (1) The board may adopt, in consultation with the Department of Environmental Protection, after notice and opportunity for public comment, an emissions portfolio standard applicable to all electric power suppliers and basic generation service providers, upon a finding that:
- (a) The standard is necessary as part of a plan to enable the State to meet federal Clean Air Act or State ambient air quality standards; and
- (b) Actions at the regional or federal level cannot reasonably be expected to achieve the compliance with the federal standards.
- 43 (2) By July 1, 2009, the board shall adopt, pursuant to the
 44 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
 45 seq.), a greenhouse gas emissions portfolio standard to mitigate
 46 leakage or another regulatory mechanism to mitigate leakage
 47 applicable to all electric power suppliers and basic generation
 48 service providers that provide electricity to customers within the

State. The greenhouse gas emissions portfolio standard or any other regulatory mechanism to mitigate leakage shall:

- (a) Allow a transition period, either before or after the effective date of the regulation to mitigate leakage, for a basic generation service provider or electric power supplier to either meet the emissions portfolio standard or other regulatory mechanism to mitigate leakage, or to transfer any customer to a basic generation service provider or electric power supplier that meets the emissions portfolio standard or other regulatory mechanism to mitigate leakage. If the transition period allowed pursuant to this subparagraph occurs after the implementation of an emissions portfolio standard or other regulatory mechanism to mitigate leakage, the transition period shall be no longer than three years; and
- (b) Exempt the provision of basic generation service pursuant to a basic generation service purchase and sale agreement effective prior to the date of the regulation.

Unless the Attorney General or the Attorney General's designee determines that a greenhouse gas emissions portfolio standard would unconstitutionally burden interstate commerce or would be preempted by federal law, the adoption by the board of an electric energy efficiency portfolio standard pursuant to subsection g. of this section, a gas energy efficiency portfolio standard pursuant to subsection h. of this section, or any other enhanced energy efficiency policies to mitigate leakage shall not be considered sufficient to fulfill the requirement of this subsection for the adoption of a greenhouse gas emissions portfolio standard or any other regulatory mechanism to mitigate leakage.

- d. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing, [interim] renewable energy portfolio standards that shall require:
- (1) that two and one-half percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider be from Class I or Class II renewable energy sources; and
- (2) beginning on January 1, 2001, that one-half of one percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider be from Class I renewable energy sources. The board shall increase the required percentage for Class I renewable energy sources so that by January 1, 2006, one percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider shall be from Class I renewable energy sources and shall additionally increase the required percentage for Class I renewable energy sources by one-half of one percent each year until January 1,

2012, when four percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider shall be from Class I renewable energy sources.

[An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection.]

¹An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection. ¹

- (3) that the board establish a multi-year schedule, applicable to
 each electric power supplier or basic generation service provider in
 this State, beginning with the one-year period commencing on

 [June 1, 2009] June 1, 2010³, and continuing for each subsequent
 one-year period up to and including, the one-year period
 commencing on [June 1, 2026] June 1, 2025³, that requires that
 suppliers or providers to purchase at least the following number of
- 19 <u>kilowatt-hours from solar electric power generators in this State:</u>
- 20 ³[EY 2010 195 Gigawatthours (Gwhrs)]³
- 21 <u>EY 2011</u> <u>*[273 Gwhrs] 306 Gigawatthours (Gwhrs)</u>
- 22 <u>EY 2012</u> ³ [396] 442³ Gwhrs

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- 23 <u>EY 2013</u> ³ [554] 596³ Gwhrs
- 24 <u>EY 2014</u> ³ [748] 772 ³ <u>Gwhrs</u>
- 25 <u>EY 2015</u> ³ [973] 965 ³ Gwhrs
- 26 EY 2016 ³[1,216] 1,150³ Gwhrs
- 27 <u>EY 2017</u> ³ [1,459] 1,357 Gwhrs
- 28 <u>EY 2018</u> ³[1,751] 1,591 ³ Gwhrs
- 29 EY 2019 ³[2,101] 1,858 Gwhrs
- 30 <u>EY 2020</u> ³ [2,521] 2,164 ³ <u>Gwhrs</u>
- 31 <u>EY 2021</u> ³ [3,025] 2,518 ³ Gwhrs
- 32 <u>EY 2022</u> ³ [3,479] 2,928 ³ <u>Gwhrs</u>
- 33 EY 2023 ³[4,001] 3,433 Gwhrs
- 34 <u>EY 2024</u> ³ [4,601] 3,989 ³ Gwhrs
- 35 <u>EY 2025</u> ³ [5,291] 4,610 ³ Gwhrs
- 36 <u>EY 2026</u> ³ [6,085] 5,316 ³ Gwhrs
- 37 ³EY 2027, and for every energy year thereafter, at least 5,316
- 38 Gwhrs per energy year³ to reflect an increasing number of kilowatt-
- 39 hours to be purchased by suppliers or providers from solar electric
- 40 power generators in this State, and to establish a framework within
- 41 which suppliers and providers shall purchase at least ³[3,025]
- 42 2,518³ Gwhrs in the ³energy³ year 2021 and ³[6,085] 5,316³ Gwhrs
- 43 <u>in the</u> ³ <u>energy</u> ³ <u>year 2026 from solar electric power generators in</u>
- 44 this State, provided, however, that the number of solar kilowatt-
- 45 hours required to be purchased by each supplier or provider, when

1 expressed as a percentage of the total number of solar kilowatt-2

hours purchased in this State, shall be equivalent to each supplier's

3 or provider's proportionate share of the total number of kilowatt-

4 hours sold in this State by all suppliers and providers.

5 ³The solar renewable portfolio standards requirements in 6 paragraph (3) of this subsection shall automatically increase by 20% 7 for the remainder of the schedule in the event that the following two 8 conditions are met: (a) the number of SRECs generated meets or 9 exceeds the requirement for three consecutive reporting years, 10 starting with energy year 2013; and (b) the average SREC price for all SRECs purchased by entities with renewable energy portfolio 11 12 standards obligations has decreased in the same three consecutive 13 reporting years. The board shall exempt providers' existing supply 14 contracts that are: (a) effective prior to the date of P.L., c. (C. 15)(pending before the Legislature as this bill); or (b) effective prior 16 to any future increase in the solar renewable portfolio standard 17 beyond the multi-year schedule established in paragraph (3) of this 18 subsection. This exemption shall apply to the number of SRECs 19 that exceeds the number mandated by the solar renewable portfolio 20 standards requirements that were in effect on the date that the providers executed their existing supply contracts. This limited 21 22 exemption for providers' existing supply contracts shall not be 23 construed to lower the Statewide solar purchase requirements set forth in paragraph (3) of this subsection. Such incremental new 24 25 requirements shall be distributed over the electric power suppliers 26 and providers not subject to the existing supply contract exemption 27 until such time as existing supply contracts expire and all suppliers 28 are subject to the new requirement.³

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection, or compliance with the requirements of this subsection may be demonstrated to the board by suppliers or providers through the purchase of SRECs.

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[Such] The renewable energy ³portfolio ³ standards adopted by the board pursuant to paragraphs (1) and (2) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

The renewable energy *portfolio* standards adopted by the board pursuant to paragraph (3) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 30 months after such filing, and shall, thereafter, be amended,

1 <u>adopted or readopted by the board in accordance with the</u> 2 <u>"Administrative Procedure Act."</u>

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e. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing:

8 (1) net metering standards for electric power suppliers and basic 9 generation service providers. The standards shall require electric 10 power suppliers and basic generation service providers to offer net 11 metering at non-discriminatory rates to industrial, 12 commercial, residential and small commercial customers, as those 13 customers are classified or defined by the board, that generate 14 electricity, on the customer's side of the meter, using a Class I 15 renewable energy source, for the net amount of electricity supplied 16 by the electric power supplier or basic generation service provider 17 over an annualized period. ¹Systems of any sized capacity, as measured in watts, are eligible for net metering³[, up to a 18 19 maximum limit established by the board, however such limits may 20 not depend on customer specific factors, including, but not limited to, historical usage 3.1 If the amount of electricity generated by the 21 22 customer-generator plus any kilowatt hour credits held over from 23 the previous billing periods, exceeds the electricity supplied by the 24 electric power supplier or basic generation service provider, then 25 the electric power supplier or basic generation service provider, as 26 the case may be, shall credit the customer-generator for the excess 27 kilowatt hours until the end of the annualized period at which point 28 the customer-generator will be compensated for any remaining 29 credits or, if the customer-generator chooses, credit the customer-30 generator on a real-time basis, at the electric power supplier's or 31 basic generation service provider's avoided cost of wholesale power 32 or the PJM power pool's real-time locational marginal pricing rate, 33 adjusted for losses, for the respective zone in the PJM electric 34 power pool. Alternatively, the customer-generator may execute a 35 bilateral agreement with an electric power supplier or basic 36 generation service provider for the sale and purchase of the 37 customer-generator's excess generation. The customer-generator 38 may be credited on a real-time basis, so long as the customer-39 generator follows applicable rules prescribed by the PJM electric 40 power pool for its capacity requirements for the net amount of 41 electricity supplied by the electric power supplier or basic 42 generation service provider. The board may authorize an electric 43 power supplier or basic generation service provider to cease 44 offering net metering whenever the total rated generating capacity 45 owned and operated by net metering customer-generators Statewide 46 equals 2.5 percent of the State's peak electricity demand;

(2) safety and power quality interconnection standards for Class I renewable energy source systems used by a customer-generator that shall be eligible for net metering.

Such standards or rules shall take into consideration the goals of the New Jersey Energy Master Plan, applicable industry standards and the standards of other states and the Institute of Electrical and Electronic Engineers. The board shall allow electric public utilities to recover the costs of any new net meters, upgraded net meters, system reinforcements or upgrades, and interconnection costs through either their regulated rates or from the net metering customer-generator; and

(3) credit or other incentive rules for generators using Class I renewable energy generation systems that connect to New Jersey's electric public utilities' distribution system but who do not net meter.

Such rules shall require the board or its designee to issue a credit or other incentive to those generators that do not use a net meter but otherwise generate electricity derived from a Class I renewable energy source and to issue an enhanced credit or other incentive, including, but not limited to, a solar renewable energy credit, to those generators that generate electricity derived from solar technologies.

Such standards or rules shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

- f. The board may assess, by written order and after notice and opportunity for comment, a separate fee to cover the cost of implementing and overseeing an emission disclosure system or emission portfolio standard, which fee shall be assessed based on an electric power supplier's or basic generation service provider's share of the retail electricity supply market. The board shall not impose a fee for the cost of implementing and overseeing a greenhouse gas emissions portfolio standard adopted pursuant to paragraph (2) of subsection c. of this section, the electric energy efficiency portfolio standard adopted pursuant to subsection g. of this section, or the gas energy efficiency portfolio standard adopted pursuant to subsection h. of this section.
- g. The board may adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric energy efficiency portfolio standard that may require each electric public utility to implement energy efficiency measures that reduce electricity usage in the State by 2020 to a level that is 20 percent below the usage projected by the board in the absence of such a standard. Nothing in this section shall be construed to prevent an electric public utility from meeting the requirements of this section

by contracting with another entity for the performance of the requirements.

The board may adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy efficiency portfolio standard that may require each gas public utility to implement energy efficiency measures that reduce natural gas usage for heating in the State by 2020 to a level that is 20 percent below the usage projected by the board in the absence of such a standard. Nothing in this section shall be construed to prevent a gas public utility from meeting the requirements of this section by contracting with another entity for the performance of the requirements.

[i. As used in this section:

 "Energy efficiency portfolio standard" means a requirement to procure a specified amount of energy efficiency or demand side management resources as a means of managing and reducing energy usage and demand by customers.

"Greenhouse gas emissions portfolio standard" means a requirement that addresses or limits the amount of carbon dioxide emissions indirectly resulting from the use of electricity as applied to any electric power suppliers and basic generation service providers of electricity.

"Leakage" means an increase in greenhouse gas emissions related to generation sources located outside of the State that are not subject to a state, interstate or regional greenhouse gas emissions cap or standard that applies to generation sources located within the State. **1**

i. After the board establishes a schedule of solar kilowatt-hour sale or purchase requirements pursuant to paragraph (3) of subsection d. of this section, the board may initiate subsequent proceedings and adopt, after appropriate notice and opportunity for public comment and public hearing, increased minimum solar kilowatt-hour sale or purchase requirements, provided that the board shall not reduce previously established minimum solar kilowatt-hour sale or purchase requirements ³, or otherwise impose constraints that reduce the requirements by any means ³.

j. The board shall determine an appropriate level of solar alternative compliance payment, and establish ³ [at least] ³ a ³ [ten-year] 15-year ³ solar alternative compliance payment schedule, that permits each supplier or provider to submit an SACP to comply with the solar electric generation requirements of paragraph (3) of subsection d. of this section. The board may initiate subsequent proceedings and adopt, after appropriate notice and opportunity for public comment and public hearing, an increase in solar alternative compliance payments, provided that the board shall not reduce previously established levels of solar alternative compliance payments ¹, nor shall the board provide relief from the obligation of

- 1 payment of the SACP¹ ³by the electric power suppliers or basic
- 2 generation service providers in any form. Any SACP payments
- 3 collected shall be refunded directly to the ratepayers by the electric
- 4 <u>public utilities</u>³.

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- 5 <u>k. The board may allow electric public utilities to offer long-</u>
- 6 term contracts and other means of financing, including but not
- 7 <u>limited to loans, for the purchase of SRECs and the resale of SRECs</u>
- 8 <u>to suppliers or providers or others, provided that after such</u>
- 9 contracts have been approved by the board, the board's approvals
- shall not be modified by subsequent board orders.
- 11 <u>l. The board shall implement its responsibilities under the</u>
 12 provisions of this section in such a menner es to:
- provisions of this section in such a manner as to:

 (1) place greater reliance on competitive n
 - (1) place greater reliance on competitive markets ¹, with the explicit goal of encouraging and ensuring the emergence of new
- entrants that can foster innovations and price competition¹;
- 16 (2) maintain adequate regulatory authority over non-competitive 17 public utility services;
- 18 (3) consider alternative forms of regulation in order to address 19 changes in the technology and structure of electric public utilities;
 - (4) promote energy efficiency and Class I renewable energy
- 21 <u>market development, taking into consideration environmental</u>
- 22 <u>benefits and market barriers;</u>
- 23 (5) make energy services more affordable for low and moderate
- 24 <u>income customers</u>; ³[and]³
- 25 (6) attempt to transform the renewable energy market into one 26 that can move forward without subsidies from the State or public
- 27 <u>utilities</u>³[.];
- 28 (7) achieve the goals put forth under the renewable energy 29 portfolio standards;
- 30 (8) promote the lowest cost to ratepayers; and
- 31 (9) allow all market segments to participate.³
- 32 <u>m.</u> ³[Long-term contracts, loans, SRECs, or other financial
- 33 support under the board's jurisdiction shall be offered to customers
- 34 within, but not limited to, defined market segments consisting of the
- 35 residential segment, the commercial and industrial segment, the
- 36 <u>multi-family and affordable housing segment, and the municipal</u>
- 37 and not-for-profit segment, in order to promote participation by
- residential, low-income, and other customers in solar electric generation projects, to promote the creation of solar energy jobs
- 40 within this State, and to promote the growth of businesses that are
- 41 <u>based within this State</u>] The board shall ensure the availability of
- 42 <u>financial incentives under its jurisdiction, including, but not limited</u>
- 43 to, long-term contracts, loans, SRECs, or other financial support, to
- 44 ensure market diversity, competition, and appropriate coverage
- 45 across all ratepayer segments, including, but not limited to,
- 46 residential, commercial, industrial, non-profit, farms, schools, and
- 47 public entity customers³.

A3520 [3R] CHIVUKULA, DEANGELO

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- 1 n. 1 The board shall establish financial limits in order to ensure 2 that no single company, together with its affiliates, receives more 3 than 25 percent of the total solar electric generation projects in any 4 one market segment capacity annually, that are funded in whole, or 5 in part, through long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction.] ²[Projects which 6 7 are owned by or directly invested in by electric distribution 8 companies or load serving entities that have renewable energy 9 portfolio standard obligations are not eligible to earn SRECs. 1 For 10 projects which are owned, or directly invested in, by a public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), the board 11 12 shall determine the number of SRECs with which such projects shall be credited; and in determining such number the board shall 13 14 ensure that the market for SRECs does not detrimentally affect the 15 development of non-utility solar projects and shall consider how its determination may impact the ratepayers.² 16
- The board, in consultation with the Department of 17 18 Environmental Protection, electric public utilities, the Division of 19 Rate Counsel in the Department of the Public Advocate, affected 20 members of the solar energy industry, and relevant stakeholders, 21 shall periodically consider increasing the renewable energy 22 portfolio standards beyond the minimum amounts set forth in subsection d. of this section, taking into account the ¹cost impacts 23 24 and public benefits of such increases including, but not limited to:
 - (1) reductions in air pollution, water pollution, land disturbance, and greenhouse gas emissions;
 - (2) reductions in peak demand for electricity and natural gas, and the overall impact on the costs to customers of electricity and natural gas;
- (3) increases in renewable energy development, manufacturing,
 investment, and job creation opportunities in this State; and
- (4) reductions in State and national dependence on the use of
 fossil fuels.
 - ³p. Class I RECs shall be eligible for use in renewable energy portfolio standards compliance in the energy year in which they are generated, and for the following two energy years. SRECs shall be eligible for use in renewable energy portfolio standards compliance in the energy year in which they are generated, and for the following two energy years. ³

40 (cf: P.L.2007, c.340, s.12)

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3. This act shall take effect on the first day of the sixth month following enactment, except that the board may take such action in advance of the effective date as shall be necessary to implement the provisions of this act.

ASSEMBLY, No. 3520

STATE OF NEW JERSEY 213th LEGISLATURE

INTRODUCED DECEMBER 8, 2008

Sponsored by:

Assemblyman UPENDRA J. CHIVUKULA District 17 (Middlesex and Somerset) Assemblyman WAYNE P. DEANGELO District 14 (Mercer and Middlesex)

SYNOPSIS

"The Solar Energy Advancement and Fair Competition Act."

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning solar energy development and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in [this act] P.L.1999, c.23 (C.48:3-49 et al.), an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" or "BGS" means electric generation service that is provided **[**, pursuant to section 9 of this act, **]** to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers **[**as to **]** for competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

<u>"Basic generation service provider" or "provider" means a provider of basic generation service;</u>

"Basic generation service transition costs" means the amount by which the payments by an electric public utility for the procurement of power for basic generation service and related ancillary and administrative costs exceeds the net revenues from the basic generation service charge established by the board pursuant to section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, together with interest on the balance at the board-approved rate, that is reflected in a deferred balance account approved by the board in an order addressing the electric public utility's unbundled rates, stranded costs, and restructuring filings pursuant to P.L.1999, c.23 (C.48:3-49 et al.). Basic generation service transition costs shall

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

A3520 CHIVUKULA, DEANGELO

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1 include, but are not limited to, costs of purchases from the spot 2 market, bilateral contracts, contracts with non-utility generators, 3 parting contracts with the purchaser of the electric public utility's 4 divested generation assets, short-term advance purchases, and 5 financial instruments such as hedging, forward contracts, and 6 options. Basic generation service transition costs shall also include 7 the payments by an electric public utility pursuant to a competitive 8 procurement process for basic generation service supply during the 9 transition period, and costs of any such process used to procure the 10 basic generation service supply;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

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"Bondable stranded costs" means any stranded costs or basic generation service transition costs of an electric public utility approved by the board for recovery pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or basic generation service transition cost recovery or the transfer or financing of such property or both, including taxes, whose recovery period is modified by the effect of a stranded costs recovery order, a bondable stranded costs rate order or both; and (3) the costs incurred to issue, service or refinance transition bonds, including interest, acquisition or redemption premium, and other financing costs, whether paid upon issuance or over the life of the transition bonds, including, but not limited to, credit enhancements, service charges, overcollateralization, interest rate cap, swap or collar, yield maintenance, maturity guarantee or other hedging agreements, equity investments, operating costs and other related fees, costs and charges, or to assign, sell or otherwise transfer bondable transition property;

"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to [this act] P.L.1999, c.23 (C.48:3-49 et al.) which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in [this act] P.L.1999, c.23, which order shall become effective immediately upon the written consent

of the related electric public utility to such order as provided in 2 [this act] P.L.1999, c.23;

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"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of [this act] P.L.1999, c.23 (C.48:3-64), and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or arrangements;

"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of [this act]

P.L.1999, c.23 (C.48:3-56 or C.48:3-58) or that is not regulated by the board;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of costeffective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates, an electric power production facility that will sell or does sell at least 90 percent of its output, either directly or through a marketer, to a customer or customers located at sites that are not on or contiguous to the site on which the facility will be located or is located. The designation of an entity as an electric power generator for the purposes of [this act] P.L.1999, c.23 (C.48:3-49 et al.) shall not, in and of itself, affect the entity's status as an exempt wholesale generator under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq.;

"Electric power supplier" means a person or entity that is duly licensed pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.) to offer and to assume the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, marketers and brokers that offer or provide electric generation service to retail customers. The term excludes an electric public utility that provides electric generation service only as a basic generation service pursuant to section 9 of [this act] P.L.1999, c.23 (C.48:3-57). An electric power supplier shall also include a person that generates electricity or buys electric generation service, and sells it to the grid or others for use by retail customers;

"Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that transmits and distributes electricity to end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record;

"Energy agent" means a person that is duly registered pursuant to the provisions of **[**this act**]** <u>P.L.1999</u>, c.23 (C.48:3-49 et al.), that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;

"Energy efficiency portfolio standard" means a requirement to procure a specified amount of energy efficiency or demand side management resources as a means of managing and reducing energy usage and demand by customers;

"Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in [this act] P.L.1999, c.23 (C.48:3-49 et al.), a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Gas supplier" means a person that is duly licensed pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.) to offer and assume the contractual and legal obligation to provide gas supply service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public

utility holding company may be a gas supplier, but a gas public utility or any subsidiary of a gas utility is not a gas supplier. In the event that a gas public utility is not part of a holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that related competitive business segment is structurally separated from the gas public utility, and provided that the interactions between the gas public utility and the related competitive business segment are subject to the affiliate relations standards adopted by the board pursuant to subsection k. of section 10 of [this act] P.L.1999, c.23 (C.48:3-58);

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Greenhouse gas emissions portfolio standard" means a requirement that addresses or limits the amount of carbon dioxide emissions indirectly resulting from the use of electricity as applied to any electric power suppliers and basic generation service providers of electricity;

"Leakage" means an increase in greenhouse gas emissions related to generation sources located outside of the State that are not subject to a state, interstate or regional greenhouse gas emissions cap or standard that applies to generation sources located within the State:

"Market transition charge" means a charge imposed pursuant to section 13 of [this act] P.L.1999, c.23 (C.48:3-61) by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited duration transition period to recover stranded costs created as a result of the introduction of

electric power supply competition pursuant to the provisions of this act P.L.1999, c.23 (C.48:3-49 et al.);

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An onsite generation facility shall not be considered a public utility. The property of the end use customer and the property on which the onsite generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and opportunity for hearing, directly or indirectly, to exercise, either alone or pursuant to an arrangement or understanding with one or more other persons, such a controlling

influence over the management or policies of an electric public utility or a gas public utility or public utility holding company as to make it necessary or appropriate in the public interest or for the protection of investors or consumers that such person be subject to the obligations, duties, and liabilities imposed in the Public Utility Holding Company Act of 1935 or its successor;

"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in Ithis act P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for electric generation or gas supply service from electric power or gas suppliers, or opt to receive basic generation service or basic gas service, and the ability of an electric power or gas supplier to offer electric generation service or gas supply service to retail customers, consistent with the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.);

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of [this act] P.L.1999, c.23 (C.48:3-60);

"Solar alternative compliance payment" or "SACP" means a payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or provider may submit to the board in order to comply with the solar electric generation requirements under section 38 of P.L.1999, c.23 (C.48:3-87);

"Solar renewable energy certificate" or "SREC" means one megawatt hour (MWh) of photovoltaic electricity generated in this State;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.), exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of **[**this act**]** P.L.1999, c.23 (C.48:3-61) which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.);

"Transition bonds" means bonds, notes, certificates participation or beneficial interest or other evidences indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in [this act] P.L.1999, c.23 (C.48:3-49 et al.) to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership shall refer to the comparable payments on such securities;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State;

"Transition period" means the period from August 1, 1999 through July 31, 2003; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

(cf: P.L.2002, c.84, s.1)

- 2. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read as follows:
- 38. a. The board shall require an electric power supplier or basic generation service provider to disclose on a customer's bill or on customer contracts or marketing materials, a uniform, common set of information about the environmental characteristics of the energy purchased by the customer, including, but not limited to:
- (1) Its fuel mix, including categories for oil, gas, nuclear, coal, solar, hydroelectric, wind and biomass, or a regional average determined by the board;
- (2) Its emissions, in pounds per megawatt hour, of sulfur dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant that the board may determine to pose an environmental or health hazard, or an emissions default to be determined by the board; and
- (3) Any discrete emission reduction retired pursuant to rules and regulations adopted pursuant to P.L.1995, c.188.
- b. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, in consultation with the Department of Environmental Protection, after notice and opportunity for public comment and public hearing,

1 interim standards to implement this disclosure requirement, 2 including, but not limited to:

- (1) A methodology for disclosure of emissions based on output pounds per megawatt hour;
- (2) Benchmarks for all suppliers and basic generation service providers to use in disclosing emissions that will enable consumers to perform a meaningful comparison with a supplier's or basic generation service provider's emission levels; and
- (3) A uniform emissions disclosure format that is graphic in nature and easily understandable by consumers. The board shall periodically review the disclosure requirements to determine if revisions to the environmental disclosure system as implemented are necessary.

Such standards shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

- c. (1) The board may adopt, in consultation with the Department of Environmental Protection, after notice and opportunity for public comment, an emissions portfolio standard applicable to all electric power suppliers and basic generation service providers, upon a finding that:
- (a) The standard is necessary as part of a plan to enable the State to meet federal Clean Air Act or State ambient air quality standards; and
- (b) Actions at the regional or federal level cannot reasonably be expected to achieve the compliance with the federal standards.
- (2) By July 1, 2009, the board shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a greenhouse gas emissions portfolio standard to mitigate leakage or another regulatory mechanism to mitigate leakage applicable to all electric power suppliers and basic generation service providers that provide electricity to customers within the State. The greenhouse gas emissions portfolio standard or any other regulatory mechanism to mitigate leakage shall:
- (a) Allow a transition period, either before or after the effective date of the regulation to mitigate leakage, for a basic generation service provider or electric power supplier to either meet the emissions portfolio standard or other regulatory mechanism to mitigate leakage, or to transfer any customer to a basic generation service provider or electric power supplier that meets the emissions portfolio standard or other regulatory mechanism to mitigate leakage. If the transition period allowed pursuant to this subparagraph occurs after the implementation of an emissions portfolio standard or other regulatory mechanism to mitigate leakage, the transition period shall be no longer than three years; and

(b) Exempt the provision of basic generation service pursuant to a basic generation service purchase and sale agreement effective prior to the date of the regulation.

Unless the Attorney General or the Attorney General's designee determines that a greenhouse gas emissions portfolio standard would unconstitutionally burden interstate commerce or would be preempted by federal law, the adoption by the board of an electric energy efficiency portfolio standard pursuant to subsection g. of this section, a gas energy efficiency portfolio standard pursuant to subsection h. of this section, or any other enhanced energy efficiency policies to mitigate leakage shall not be considered sufficient to fulfill the requirement of this subsection for the adoption of a greenhouse gas emissions portfolio standard or any other regulatory mechanism to mitigate leakage.

- d. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing, [interim] renewable energy portfolio standards that shall require:
- (1) that two and one-half percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider be from Class I or Class II renewable energy sources; and
- (2) beginning on January 1, 2001, that one-half of one percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider be from Class I renewable energy sources. The board shall increase the required percentage for Class I renewable energy sources so that by January 1, 2006, one percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider shall be from Class I renewable energy sources and shall additionally increase the required percentage for Class I renewable energy sources by one-half of one percent each year until January 1, 2012, when four percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider shall be from Class I renewable energy sources.

[An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection.]

(3) that the board establish a multi-year schedule, applicable to each electric power supplier or basic generation service provider in this State, beginning with the one-year period commencing on June 1, 2009, and continuing for each subsequent one-year period up to and including, the one-year period commencing on June 1, 2026, that requires that suppliers or providers to purchase at least the

- 1 following number of kilowatt-hours from solar electric power
- 2 generators in this State:
- 3 EY 2010 195 Gigawatthours (Gwhrs)
- 4 EY 2011 273 Gwhrs
- 5 EY 2012 396 Gwhrs
- 6 EY 2013 554 Gwhrs
- 7 EY 2014 748 Gwhrs
- 8 EY 2015 973 Gwhrs
- 9 EY 2016 1,216 Gwhrs
- 10 EY 2017 1,459 Gwhrs
- 11 EY 2018 1,751 Gwhrs
- 12 EY 2019 2,101 Gwhrs
- 13 EY 2020 2,521 Gwhrs
- 14 EY 2021 3,025 Gwhrs
- 15 EY 2022 3,479 Gwhrs
- 16 EY 2023 4,001 Gwhrs
- 17 EY 2024 4,601 Gwhrs
- 18 EY 2025 5,291 Gwhrs
- 19 EY 2026 6,085 Gwhrs
- 20 to reflect an increasing number of kilowatt-hours to be purchased
- by suppliers or providers from solar electric power generators in 21
- 22 this State, and to establish a framework within which suppliers and
- 23 providers shall purchase at least 3,025 Gwhrs in the year 2021 and
- 24 6,085 Gwhrs in the year 2026 from solar electric power generators
- 25 in this State, provided, however, that the number of solar kilowatt-
- 26 hours required to be purchased by each supplier or provider, when
- 27 expressed as a percentage of the total number of solar kilowatt-
- 28 hours purchased in this State, shall be equivalent to each supplier's
- 29 or provider's proportionate share of the total number of kilowatt-
- 30 hours sold in this State by all suppliers and providers.
- 31 An electric power supplier or basic generation service provider 32 may satisfy the requirements of this subsection by participating in a
- 33 renewable energy trading program approved by the board in
- 34 consultation with the Department of Environmental Protection, or
- 35 compliance with the requirements of this subsection may be
- 36 demonstrated to the board by suppliers or providers through the
- 37 purchase of SRECs.
- [Such] The renewable energy standards adopted by the board 38
- 39 pursuant to paragraphs (1) and (2) of this subsection shall be
- 40 effective as regulations immediately upon filing with the Office of 41 Administrative Law and shall be effective for a period not to exceed
- 42 18 months, and may, thereafter, be amended, adopted or readopted
- 43 by the board in accordance with the provisions of the
- 44 "Administrative Procedure Act."
- 45 The renewable energy standards adopted by the board pursuant
- 46 to paragraph (3) of this subsection shall be effective as regulations
- 47 immediately upon filing with the Office of Administrative Law and
- 48 shall be effective for a period not to exceed 30 months after such

filing, and shall, thereafter, be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act."

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- e. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing:
- 8 (1) net metering standards for electric power suppliers and basic 9 generation service providers. The standards shall require electric 10 power suppliers and basic generation service providers to offer net 11 metering at non-discriminatory rates to industrial, large 12 commercial, residential and small commercial customers, as those 13 customers are classified or defined by the board, that generate 14 electricity, on the customer's side of the meter, using a Class I 15 renewable energy source, for the net amount of electricity supplied 16 by the electric power supplier or basic generation service provider 17 over an annualized period. If the amount of electricity generated by 18 the customer-generator plus any kilowatt hour credits held over 19 from the previous billing periods, exceeds the electricity supplied 20 by the electric power supplier or basic generation service provider, then the electric power supplier or basic generation service 21 22 provider, as the case may be, shall credit the customer-generator for 23 the excess kilowatt hours until the end of the annualized period at 24 which point the customer-generator will be compensated for any 25 remaining credits or, if the customer-generator chooses, credit the 26 customer-generator on a real-time basis, at the electric power 27 supplier's or basic generation service provider's avoided cost of 28 wholesale power or the PJM power pool's real-time locational 29 marginal pricing rate, adjusted for losses, for the respective zone in 30 the PJM electric power pool. Alternatively, the customer-generator 31 may execute a bilateral agreement with an electric power supplier 32 or basic generation service provider for the sale and purchase of the 33 customer-generator's excess generation. The customer-generator 34 may be credited on a real-time basis, so long as the customer-35 generator follows applicable rules prescribed by the PJM electric 36 power pool for its capacity requirements for the net amount of 37 electricity supplied by the electric power supplier or basic 38 generation service provider. The board may authorize an electric 39 power supplier or basic generation service provider to cease 40 offering net metering whenever the total rated generating capacity 41 owned and operated by net metering customer-generators Statewide 42 equals 2.5 percent of the State's peak electricity demand;
 - (2) safety and power quality interconnection standards for Class I renewable energy source systems used by a customer-generator that shall be eligible for net metering.
 - Such standards or rules shall take into consideration the goals of the New Jersey Energy Master Plan, applicable industry standards and the standards of other states and the Institute of Electrical and

Electronic Engineers. The board shall allow electric public utilities to recover the costs of any new net meters, upgraded net meters, system reinforcements or upgrades, and interconnection costs through either their regulated rates or from the net metering

customer-generator; and

(3) credit or other incentive rules for generators using Class I renewable energy generation systems that connect to New Jersey's electric public utilities' distribution system but who do not net meter.

Such rules shall require the board or its designee to issue a credit or other incentive to those generators that do not use a net meter but otherwise generate electricity derived from a Class I renewable energy source and to issue an enhanced credit or other incentive, including, but not limited to, a solar renewable energy credit, to those generators that generate electricity derived from solar technologies.

Such standards or rules shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

- f. The board may assess, by written order and after notice and opportunity for comment, a separate fee to cover the cost of implementing and overseeing an emission disclosure system or emission portfolio standard, which fee shall be assessed based on an electric power supplier's or basic generation service provider's share of the retail electricity supply market. The board shall not impose a fee for the cost of implementing and overseeing a greenhouse gas emissions portfolio standard adopted pursuant to paragraph (2) of subsection c. of this section, the electric energy efficiency portfolio standard adopted pursuant to subsection g. of this section, or the gas energy efficiency portfolio standard adopted pursuant to subsection h. of this section.
- g. The board may adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric energy efficiency portfolio standard that may require each electric public utility to implement energy efficiency measures that reduce electricity usage in the State by 2020 to a level that is 20 percent below the usage projected by the board in the absence of such a standard. Nothing in this section shall be construed to prevent an electric public utility from meeting the requirements of this section by contracting with another entity for the performance of the requirements.
- h. The board may adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy efficiency portfolio standard that may require each gas public utility to implement energy efficiency measures that reduce natural gas

- 1 usage for heating in the State by 2020 to a level that is 20 percent
- 2 below the usage projected by the board in the absence of such a
- 3 standard. Nothing in this section shall be construed to prevent a gas
- 4 public utility from meeting the requirements of this section by
- 5 contracting with another entity for the performance of the
- 6 requirements.

- **[**i. As used in this section:
- "Energy efficiency portfolio standard" means a requirement to procure a specified amount of energy efficiency or demand side management resources as a means of managing and reducing energy usage and demand by customers.
- "Greenhouse gas emissions portfolio standard" means a requirement that addresses or limits the amount of carbon dioxide emissions indirectly resulting from the use of electricity as applied to any electric power suppliers and basic generation service providers of electricity.
- "Leakage" means an increase in greenhouse gas emissions related to generation sources located outside of the State that are not subject to a state, interstate or regional greenhouse gas emissions cap or standard that applies to generation sources located within the State.
- i. After the board establishes a schedule of solar kilowatt-hour sale or purchase requirements pursuant to paragraph (3) of subsection d. of this section, the board may initiate subsequent proceedings and adopt, after appropriate notice and opportunity for public comment and public hearing, increased minimum solar kilowatt-hour sale or purchase requirements, provided that the board shall not reduce previously established minimum solar kilowatt-hour sale or purchase requirements.
- j. The board shall determine an appropriate level of solar alternative compliance payment, and establish at least a ten-year solar alternative compliance payment schedule, that permits each supplier or provider to submit an SACP to comply with the solar electric generation requirements of paragraph (3) of subsection d. of this section. The board may initiate subsequent proceedings and adopt, after appropriate notice and opportunity for public comment and public hearing, an increase in solar alternative compliance payments, provided that the board shall not reduce previously established levels of solar alternative compliance payments.
- k. The board may allow electric public utilities to offer longterm contracts and other means of financing, including but not limited to loans, for the purchase of SRECs and the resale of SRECs to suppliers or providers or others, provided that after such contracts have been approved by the board, the board's approvals shall not be modified by subsequent board orders.
- 1. The board shall implement its responsibilities under the provisions of this section in such a manner as to:

1 (1) place greater reliance on competitive markets;

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- (2) maintain adequate regulatory authority over non-competitive
 public utility services;
- 4 (3) consider alternative forms of regulation in order to address 5 changes in the technology and structure of electric public utilities;
 - (4) promote energy efficiency and Class I renewable energy market development, taking into consideration environmental benefits and market barriers;
- 9 (5) make energy services more affordable for low and moderate 10 income customers; and
- 11 (6) attempt to transform the renewable energy market into one 12 that can move forward without subsidies from the State or public 13 utilities.
- 14 m. Long-term contracts, loans, SRECs, or other financial 15 support under the board's jurisdiction shall be offered to customers 16 within, but not limited to, defined market segments consisting of the 17 residential segment, the commercial and industrial segment, the 18 multi-family and affordable housing segment, and the municipal 19 and not-for-profit segment, in order to promote participation by 20 residential, low-income, and other customers in solar electric 21 generation projects, to promote the creation of solar energy jobs 22 within this State, and to promote the growth of businesses that are 23 based within this State.
 - n. The board shall establish financial limits in order to ensure that no single company, together with its affiliates, receives more than 25 percent of the total solar electric generation projects in any one market segment capacity annually, that are funded in whole, or in part, through long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction.
- 30 o. The board, in consultation with the Department of 31 Environmental Protection, electric public utilities, the Division of 32 Rate Counsel in the Department of the Public Advocate, affected 33 members of the solar energy industry, and relevant stakeholders, 34 shall periodically consider increasing the renewable energy portfolio standards beyond the minimum amounts set forth in 35 36 subsection d. of this section, taking into account the public benefits 37 of such increases including, but not limited to:
- (1) reductions in air pollution, water pollution, land disturbance,
 and greenhouse gas emissions;
- 40 (2) reductions in peak demand for electricity and natural gas, 41 and the overall impact on the costs to customers of electricity and 42 natural gas;
- 43 (3) increases in renewable energy development, manufacturing, 44 investment, and job creation opportunities in this State; and
- 45 (4) reductions in State and national dependence on the use of 46 fossil fuels.
- 47 (cf: P.L.2007, c.340, s.12)

A3520 CHIVUKULA, DEANGELO

3. This act shall take effect on the first day of the sixth month following enactment, except that the board may take such action in advance of the effective date as shall be necessary to implement the provisions of this act.

STATEMENT

The bill clarifies the definition of "electric power supplier" in section 3 of P.L.1999, c.23 (C.48:3-51) ("EDECA") by providing that a power supplier shall also include a person that generates electricity or buys electric generation service, and sells it to the grid or others for use by retail customers.

The bill also adds a number of new definitions to section 3 of EDECA including: "solar alternative compliance payment" or "SACP" meaning a payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or basic generation service provider may submit to the board in order to comply with certain solar electric generation requirements under section 38 of EDECA; "solar renewable energy certificate" or "SREC" meaning one megawatt hour (MWh) of photovoltaic electricity generated in this State; and "provider" meaning a provider of basic generation service.

In addition, the bill removes several existing definitions for "energy efficiency portfolio standard," "greenhouse gas emissions portfolio standard," and "leakage" from section 38 of EDECA and inserts those terms in the definition section of EDECA.

The bill amends section 38 of EDECA to require the board to establish a multi-year schedule which sets forth certain solar electric power generation sale or purchase requirements applicable to electric power suppliers or basic generation service providers beginning with the one-year period commencing on June 1, 2009, and continuing through the one-year period commencing on June 1, 2026.

The bill also amends section 38 of EDECA to provide that after the board establishes a schedules of solar electric power generation sale or purchase requirements, the board may initiate subsequent proceedings and adopt increased minimum solar electric power generation sale or purchase requirements, provided that the board shall not reduce previously established minimum solar kilowatthour sale or purchase requirements.

The bill further provides that the board establish an appropriate level of solar alternative compliance payment (SACP), applicable to each electric power supplier or provider in this State, which may be submitted to the board in order to comply with the solar generation sale or purchase requirements set forth in the schedules developed by the board pursuant to section 38 of EDECA.

The bill also provides that after establishing an SACP schedule, the board may initiate subsequent proceedings and adopt increased SACP requirements, provided that the board shall not reduce previously established minimum SACP requirements.

The bill authorizes the board to allow electric public utilities to offer long-term contracts, loans, and other forms of financing for the purchase of solar renewable energy certificates ("SRECs") and the resale of SRECs to suppliers or providers or others, provided that after such contracts have been approved by the board, such approvals shall not be modified by subsequent board order.

The bill also requires the board to implement its responsibilities under the provisions of section 38 of EDECA in such a way as to: place greater reliance on competitive markets; maintain adequate regulatory authority over non-competitive public utility services; address changes in the technology and structure of electric public utilities; promote energy efficiency and Class I renewable energy market development; make energy services more affordable; and attempt to make the renewable energy market less dependent on subsidies.

The bill requires long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction to be offered to customers within, but not limited to, various defined market segments to promote participation by customers in solar electric generation projects, to promote the creation of solar energy jobs within this State, and to promote the growth of businesses that are based within this State.

The bill further requires the board to adopt financial limits applicable to long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction to ensure that no single company, together with its affiliates, obtains more than 25 percent of the total solar electric generation projects in any one market segment capacity annually.

The bill directs the board, in consultation with the Department of Environmental Protection, electric public utilities, the Division of Rate Counsel in the Department of the Public Advocate, affected members of the solar energy industry, and relevant stakeholders, to periodically consider increasing the renewable energy portfolio standards beyond the minimum amounts set forth in section 38 of EDECA, taking into account the public benefits of such increases, provided that the renewable energy standards adopted by the board pursuant to paragraphs (3) and (4) of subsection d. of section 38 of EDECA, as provided in this bill, would be effective as regulations immediately upon filing with the Office of Administrative Law, for a period of time not to exceed 30 months after such filing, and, thereafter, be amended, adopted, or readopted by the board in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

ASSEMBLY TELECOMMUNICATIONS AND UTILITIES COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3520

STATE OF NEW JERSEY

DATED: DECEMBER 8, 2008

The Assembly Telecommunications and Utilities Committee reports favorably Assembly Bill No. 3520.

As reported, the bill clarifies the definition of "electric power supplier" in section 3 of P.L.1999, c.23 (C.48:3-51) ("EDECA") by providing that a power supplier shall also include a person that generates electricity or buys electric generation service, and sells it to the grid or others for use by retail customers.

The bill also adds a number of new definitions to section 3 of EDECA including: "solar alternative compliance payment" or "SACP" meaning a payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or basic generation service provider may submit to the Board of Public Utilities (the "board") in order to comply with certain solar electric generation requirements under section 38 of EDECA; "solar renewable energy certificate" or "SREC" meaning one megawatt hour (MWh) of photovoltaic electricity generated in this State; and "basic generation service provider" or "provider" meaning a provider of basic generation service.

In addition, the bill removes several existing definitions for "energy efficiency portfolio standard," "greenhouse gas emissions portfolio standard," and "leakage" from section 38 of EDECA and inserts those terms in section 3 of EDECA (C.48:3-51).

The bill amends section 38 of EDECA to require the board to establish a multi-year schedule which set forth certain solar electric power generation sale or purchase requirements applicable to electric power suppliers or basic generation service providers beginning with the one-year period commencing on June 1, 2009 and continuing through the one-year period commencing on June 1, 2026.

The bill also amends section 38 of EDECA to provide that after the board establishes a schedules of solar electric power generation sale or purchase requirements, the board may initiate subsequent proceedings and adopt increased minimum solar electric power generation sale or purchase requirements, provided that the board shall not reduce previously established minimum solar kilowatt-hour sale or purchase requirements.

The bill further provides that the board establish an appropriate level of solar alternative compliance payment (SACP), applicable to each electric power supplier or provider in this State, which may be submitted to the board in order to comply with the solar generation sale or purchase requirements set forth in the schedules developed by board pursuant to section 38 of EDECA.

The bill also provides that after establishing an SACP schedule, the board may initiate subsequent proceedings and adopt increased SACP requirements, provided that the board shall not reduce previously established minimum SACP requirements.

The bill authorizes the board to allow electric public utilities to offer long-term contracts, loans, and other forms of financing for the purchase of solar renewable energy certificates ("SRECs"), and the resale of SRECs to suppliers or providers or others, provided that after such contracts have been approved by the board, such approvals shall not be modified by subsequent board order.

The bill also requires the board to implement its responsibilities under the provisions of section 38 of EDECA in such a way as to: place greater reliance on competitive markets; maintain adequate regulatory authority over non-competitive public utility services; address changes in technology and structure of electric public utilities; promote energy efficiency and Class I renewable energy market development; make energy services more affordable; and attempt to make the renewable energy market less dependent on subsidies.

The bill requires long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction to be offered to customers within, but not limited to, various defined market segments to promote participation by customers in solar electric generation projects, to promote the creation of solar energy jobs within this State, and to promote the growth of businesses that are based within this State.

The bill further requires that the board adopt financial limits applicable to long-term contracts, loans or other financial support under the board's jurisdiction, to ensure that no single company, together with its affiliates, obtains more than 25 percent of the total solar electric generation projects in any one market segment capacity annually.

The bill directs the board, in consultation with the Department of Environmental Protection, electric public utilities, the Division of Rate Counsel in the Department of the Public Advocate, affected members of the solar energy industry, and relevant stakeholders, to periodically consider increasing the renewable energy portfolio standards beyond the minimum amounts set forth in section 38 of EDECA, taking into account the public benefits of such increases, provided that the renewable energy standards adopted by the board pursuant to paragraphs (3) and (4) of subsection d. of section 38 of EDECA, as provided in this bill, would be effective as regulations immediately

upon filing with the Office of Administrative Law, for a period of time not to exceed 30 months after such filing, and thereafter be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

STATEMENT TO

ASSEMBLY, No. 3520

with Assembly Floor Amendments (Proposed by Assemblyman CHIVUKULA)

ADOPTED: MARCH 16, 2009

These floor amendments amend language to the definition of electric power supplier to include, within that definition, an electric public utility that invests in Class I renewable energy resources or offers Class I renewable energy programs pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1) and amends language in the bill's definition the term Solar Renewable Energy Certificate ("SREC") to provide that all solar energy technologies be included within the definition of SREC, that the energy it represents be generated by a facility connected to the distribution systems in New Jersey, and that the value of the certificate shall be driven by the market.

The amendments add language already provided in P.L.1999, c.23 ("EDECA") that was originally deleted under the bill. The language provides that an electric power supplier or basic generation service provider may satisfy the requirements of the renewable energy portfolio standards required under subsection d of section 38 of EDECA by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection.

The amendments also provide that electric generation systems of any sized capacity measured in watts are eligible for net metering, up to a maximum limit established by the Board of Public Utilities (the "board"), however, the amendments provide that such limits may not depend on customer specific factors, including, but not limited to, historical usage.

In addition, the amendments provide that the board shall not relieve a supplier or provider of its obligation to pay a solar alternative compliance payment.

The amendments provide that electric generation projects which are owned by or directly invested in by an electric distribution company or load serving entity having renewable energy portfolio standards are not eligible to earn SRECs.

The amendments add language which requires the board to implement its responsibilities with regard to net metering standards in such a manner as to place greater reliance on competitive markets with the explicit goal of encouraging and ensuring the emergence of new entrants into the market, that can foster innovations and price competition.

These amendments also delete a provision of the bill that would require the Board of Public Utilities (the "board") to limit the amount of solar electric generation projects a single company, together with its affiliates, may receive in any one market segment capacity annually that are funded through long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction.

[Corrected Copy]

STATEMENT TO

ASSEMBLY, No. 3520

with Assembly Floor Amendments (Proposed by Assemblyman CHIVUKULA)

ADOPTED: MARCH 16, 2009

These floor amendments amend language to the definition of electric power supplier to exclude from that definition an electric public utility that invests in Class I renewable energy resources or offers Class I renewable energy programs pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1) and amends language in the bill's definition the term Solar Renewable Energy Certificate ("SREC") to provide that all solar energy technologies be included within the definition of SREC, that the energy it represents be generated by a facility connected to the distribution systems in New Jersey, and that the value of the certificate shall be driven based on the market.

The amendments add language already provided in P.L.1999, c.23 ("EDECA") that was originally deleted under the bill. The language provides that an electric power supplier or basic generation service provider may satisfy the requirements of the renewable energy portfolio standards required under subsection d of section 38 of EDECA by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection.

The amendments also provide that electric generation systems of any sized capacity measured in watts are eligible for net metering, up to a maximum limit established by the Board of Public Utilities (the "board"), however, the amendments provide that such limits may not depend on customer specific factors, including, but not limited to, historical usage.

In addition, the amendments provide that the board shall not relieve a supplier or provider of its obligation to pay a solar alternative compliance payment.

The amendments provide that electric generation projects which are owned by or directly invested in by an electric distribution company or load serving entity having renewable energy portfolio standards are not eligible to earn SRECs.

The amendments add language which requires the board to implement its responsibilities with regard to net metering standards in such a manner as to place greater reliance on competitive markets with the explicit goal of encouraging and ensuring the emergence of new entrants into the market, that can foster innovations and price competition.

These amendments also delete a provision of the bill that would require the Board of Public Utilities (the "board") to limit the amount of solar electric generation projects a single company, together with its affiliates, may receive in any one market segment capacity annually that are funded through long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction.

STATEMENT TO

[First Reprint] ASSEMBLY, No. 3520

with Assembly Floor Amendments (Proposed by Assemblyman CHIVUKULA)

ADOPTED: MAY 21, 2009

These floor amendments provide that the Board of Public Utilities, in determining the number of solar renewable energy credits ("SRECs") to be credited to projects which are owned, or directly invested in, by an electric public utility or a gas public utility as part of a Class I renewable energy program or energy efficiency and conservation program, shall ensure that the market for SRECs is not detrimental to the development of non-utility solar projects and shall consider the impact of its determination on ratepayers.

These amendments also delete the bill's changes to the definition of "electric power supplier" contained in section 3 of the Electric Discount and Energy Competition Act ("EDECA") P.L.1999, c.23 (C.48:3-51).

These floor amendments also amend the bill to provide the most current version of the law, section 3 of EDECA having been recently amended by section 1 of P.L.2009, c.34.

STATEMENT TO

[Second Reprint] **ASSEMBLY, No. 3520**

with Assembly Floor Amendments (Proposed by Assemblyman CHIVUKULA)

ADOPTED: DECEMBER 7, 2009

These amendments:

- 1) add definitions to section 3 of the "Electric Discount and Energy Competition Act," P.L.1999, c.23 (C.48:3-51) for "energy year;" and "renewable energy certificate;"
- 2) adjust the starting date of the solar renewable portfolio standards through a multi-year solar generation schedule to June 1, 2010, and the minimum solar generation requirements, as expressed in Gigawatthours ("Gwhr") as provided in the bill;
- 3) provide that the solar renewable portfolio standards schedule requirements shall increase by 20% in the event that two conditions are met: (a) the number of SRECs generated meets or exceeds the requirement for three consecutive reporting years, starting with energy year 2013; and (b) the average SREC price for all SRECs purchased by entities with renewable energy portfolio standards obligations, has decreased in the same three consecutive reporting years; however, the BPU shall exempt providers' existing supply contracts that are effective before the bill takes effect as law from these Gwhr requirements to the extent these Gwhr requirements would be greater than the existing percentage solar requirements under the BPU's current regulations. This limited exemption for providers' existing supply contracts is not to be construed to lower the State-wide solar purchase requirements. Such incremental new requirements shall be distributed over suppliers not subject to the existing supply contract exemption until such time as existing supply contracts expire and all suppliers are subject to the new requirement;
- 4) provide that electric generation systems of any sized capacity measured in watts are eligible for net metering;
- 5) provide that the BPU shall not impose constraints on the solar renewable portfolio standards schedule that reduce the requirement by any means;
- 6) specify that the BPU's determination of an appropriate level of solar alternative compliance payment shall cover a 15-year solar alternative compliance payment schedule;
- 7) prohibit the BPU from providing relief from the obligation of payment of the SACP by suppliers or providers in any form and provide that any SACP payments collected shall be refunded directly to the ratepayers by the electric public utilities;

- 8) extend the list of purposes that the BPU is to achieve in implementing its responsibilities under the provisions of the bill to include: (a) achievement of the goals put forth under the renewable energy portfolio standards; (b) promotion of the lowest cost to ratepayers; and (c) allowing all market segments to participate;
- 9) provide that the BPU is to ensure the availability of financial incentives under its jurisdiction, including, but not limited to, long-term contracts, loans, SRECs, or other financial support, to ensure market diversity, competition, and appropriate coverage across all ratepayer segments, including, but not limited to, residential, commercial, industrial, non-profit, farms, schools, and public entity customers; and
- 10) provide that Class I RECs and SRECs shall be eligible for use in renewable energy portfolio standards compliance in the energy year in which they are generated, and for the following two energy years.

SENATE, No. 2441

STATE OF NEW JERSEY

213th LEGISLATURE

INTRODUCED DECEMBER 11, 2008

Sponsored by:

Senator BOB SMITH

District 17 (Middlesex and Somerset)

Senator BILL BARONI

District 14 (Mercer and Middlesex)

Co-Sponsored by:

Senator Bateman

SYNOPSIS

"The Solar Energy Advancement and Fair Competition Act."

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 11/24/2009)

AN ACT concerning solar energy development and amending P.L.1999, c.23.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 3 of P.L.1999, c.23 (C.48:3-51) is amended to read as follows:
 - 3. As used in this act:

"Assignee" means a person to which an electric public utility or another assignee assigns, sells or transfers, other than as security, all or a portion of its right to or interest in bondable transition property. Except as specifically provided in [this act] P.L.1999, c.23 (C.48:3-49 et al.), an assignee shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Basic gas supply service" means gas supply service that is provided to any customer that has not chosen an alternative gas supplier, whether or not the customer has received offers as to competitive supply options, including, but not limited to, any customer that cannot obtain such service for any reason, including non-payment for services. Basic gas supply service is not a competitive service and shall be fully regulated by the board;

"Basic generation service" or "BGS" means electric generation service that is provided **[**, pursuant to section 9 of this act, **]** to any customer that has not chosen an alternative electric power supplier, whether or not the customer has received offers **[**as to **]** for competitive supply options, including, but not limited to, any customer that cannot obtain such service from an electric power supplier for any reason, including non-payment for services. Basic generation service is not a competitive service and shall be fully regulated by the board;

<u>"Basic generation service provider" or "provider" means a provider of basic generation service;</u>

"Basic generation service transition costs" means the amount by which the payments by an electric public utility for the procurement of power for basic generation service and related ancillary and administrative costs exceeds the net revenues from the basic generation service charge established by the board pursuant to section 9 of P.L.1999, c.23 (C.48:3-57) during the transition period, together with interest on the balance at the board-approved rate, that is reflected in a deferred balance account approved by the board in an order addressing the electric public utility's unbundled rates, stranded costs, and restructuring filings pursuant to P.L.1999, c.23 (C.48:3-49 et al.). Basic generation service transition costs shall

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 include, but are not limited to, costs of purchases from the spot 2 market, bilateral contracts, contracts with non-utility generators, 3 parting contracts with the purchaser of the electric public utility's 4 divested generation assets, short-term advance purchases, and 5 financial instruments such as hedging, forward contracts, and 6 options. Basic generation service transition costs shall also include 7 the payments by an electric public utility pursuant to a competitive 8 procurement process for basic generation service supply during the 9 transition period, and costs of any such process used to procure the 10 basic generation service supply;

"Board" means the New Jersey Board of Public Utilities or any successor agency;

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"Bondable stranded costs" means any stranded costs or basic generation service transition costs of an electric public utility approved by the board for recovery pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.), together with, as approved by the board: (1) the cost of retiring existing debt or equity capital of the electric public utility, including accrued interest, premium and other fees, costs and charges relating thereto, with the proceeds of the financing of bondable transition property; (2) if requested by an electric public utility in its application for a bondable stranded costs rate order, federal, State and local tax liabilities associated with stranded costs recovery or basic generation service transition cost recovery or the transfer or financing of such property or both, including taxes, whose recovery period is modified by the effect of a stranded costs recovery order, a bondable stranded costs rate order or both; and (3) the costs incurred to issue, service or refinance transition bonds, including interest, acquisition or redemption premium, and other financing costs, whether paid upon issuance or over the life of the transition bonds, including, but not limited to, credit enhancements, service charges, overcollateralization, interest rate cap, swap or collar, yield maintenance, maturity guarantee or other hedging agreements, equity investments, operating costs and other related fees, costs and charges, or to assign, sell or otherwise transfer bondable transition property;

"Bondable stranded costs rate order" means one or more irrevocable written orders issued by the board pursuant to [this act] P.L.1999, c.23 (C.48:3-49 et al.) which determines the amount of bondable stranded costs and the initial amount of transition bond charges authorized to be imposed to recover such bondable stranded costs, including the costs to be financed from the proceeds of the transition bonds, as well as on-going costs associated with servicing and credit enhancing the transition bonds, and provides the electric public utility specific authority to issue or cause to be issued, directly or indirectly, transition bonds through a financing entity and related matters as provided in [this act] P.L.1999, c.23, which order shall become effective immediately upon the written consent

of the related electric public utility to such order as provided in this act P.L.1999, c.23;

"Bondable transition property" means the property consisting of the irrevocable right to charge, collect and receive, and be paid from collections of, transition bond charges in the amount necessary to provide for the full recovery of bondable stranded costs which are determined to be recoverable in a bondable stranded costs rate order, all rights of the related electric public utility under such bondable stranded costs rate order including, without limitation, all rights to obtain periodic adjustments of the related transition bond charges pursuant to subsection b. of section 15 of [this act] P.L.1999, c.23 (C.48:3-64), and all revenues, collections, payments, money and proceeds arising under, or with respect to, all of the foregoing;

"Broker" means a duly licensed electric power supplier that assumes the contractual and legal responsibility for the sale of electric generation service, transmission or other services to end-use retail customers, but does not take title to any of the power sold, or a duly licensed gas supplier that assumes the contractual and legal obligation to provide gas supply service to end-use retail customers, but does not take title to the gas;

"Buydown" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a reduction in the pricing, or the restructuring of other terms to reduce the overall cost of the power contract, for the remaining succeeding period of the purchased power arrangement or arrangements;

"Buyout" means an arrangement or arrangements involving the buyer and seller in a given power purchase contract and, in some cases third parties, for consideration to be given by the buyer in order to effectuate a termination of such power purchase contract;

"Class I renewable energy" means electric energy produced from solar technologies, photovoltaic technologies, wind energy, fuel cells, geothermal technologies, wave or tidal action, and methane gas from landfills or a biomass facility, provided that the biomass is cultivated and harvested in a sustainable manner;

"Class II renewable energy" means electric energy produced at a resource recovery facility or hydropower facility, provided that such facility is located where retail competition is permitted and provided further that the Commissioner of Environmental Protection has determined that such facility meets the highest environmental standards and minimizes any impacts to the environment and local communities;

"Competitive service" means any service offered by an electric public utility or a gas public utility that the board determines to be competitive pursuant to section 8 or section 10 of **[**this act**]**

P.L.1999, c.23 (C.48:3-56 or C.48:3-58) or that is not regulated by the board;

"Comprehensive resource analysis" means an analysis including, but not limited to, an assessment of existing market barriers to the implementation of energy efficiency and renewable technologies that are not or cannot be delivered to customers through a competitive marketplace;

"Customer" means any person that is an end user and is connected to any part of the transmission and distribution system within an electric public utility's service territory or a gas public utility's service territory within this State;

"Customer account service" means metering, billing, or such other administrative activity associated with maintaining a customer account;

"Demand side management" means the management of customer demand for energy service through the implementation of cost-effective energy efficiency technologies, including, but not limited to, installed conservation, load management and energy efficiency measures on and in the residential, commercial, industrial, institutional and governmental premises and facilities in this State;

"Electric generation service" means the provision of retail electric energy and capacity which is generated off-site from the location at which the consumption of such electric energy and capacity is metered for retail billing purposes, including agreements and arrangements related thereto;

"Electric power generator" means an entity that proposes to construct, own, lease or operate, or currently owns, leases or operates, an electric power production facility that will sell or does sell at least 90 percent of its output, either directly or through a marketer, to a customer or customers located at sites that are not on or contiguous to the site on which the facility will be located or is located. The designation of an entity as an electric power generator for the purposes of [this act] P.L.1999, c.23 (C.48:3-49 et al.) shall not, in and of itself, affect the entity's status as an exempt wholesale generator under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq.;

"Electric power supplier" means a person or entity that is duly licensed pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.) to offer and to assume the contractual and legal responsibility to provide electric generation service to retail customers, and includes load serving entities, marketers and brokers that offer or provide electric generation service to retail customers. The term excludes an electric public utility that provides electric generation service only as a basic generation service pursuant to section 9 of [this act] P.L.1999, c.23 (C.48:3-57). An electric power supplier shall also include a person that generates electricity or buys electric generation service, and sells it to the grid or others

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"Electric public utility" means a public utility, as that term is defined in R.S.48:2-13, that transmits and distributes electricity to end users within this State;

"Electric related service" means a service that is directly related to the consumption of electricity by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances, lighting, motors or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Electronic signature" means an electronic sound, symbol or process, attached to, or logically associated with, a contract or other record, and executed or adopted by a person with the intent to sign the record;

"Energy agent" means a person that is duly registered pursuant to the provisions of **[**this act**]** P.L.1999, c.23 (C.48:3-49 et al.), that arranges the sale of retail electricity or electric related services or retail gas supply or gas related services between government aggregators or private aggregators and electric power suppliers or gas suppliers, but does not take title to the electric or gas sold;

"Energy consumer" means a business or residential consumer of electric generation service or gas supply service located within the territorial jurisdiction of a government aggregator;

"Energy efficiency portfolio standard" means a requirement to procure a specified amount of energy efficiency or demand side management resources as a means of managing and reducing energy usage and demand by customers;

"Financing entity" means an electric public utility, a special purpose entity, or any other assignee of bondable transition property, which issues transition bonds. Except as specifically provided in [this act] P.L.1999, c.23 (C.48:3-49 et al.), a financing entity which is not itself an electric public utility shall not be subject to the public utility requirements of Title 48 or any rules or regulations adopted pursuant thereto;

"Gas public utility" means a public utility, as that term is defined in R.S.48:2-13, that distributes gas to end users within this State;

"Gas related service" means a service that is directly related to the consumption of gas by an end user, including, but not limited to, the installation of demand side management measures at the end user's premises, the maintenance, repair or replacement of appliances or other energy-consuming devices at the end user's premises, and the provision of energy consumption measurement and billing services;

"Gas supplier" means a person that is duly licensed pursuant to the provisions of **[**this act**]** P.L.1999, c.23 (C.48:3-49 et al.) to offer and assume the contractual and legal obligation to provide gas supply service to retail customers, and includes, but is not limited to, marketers and brokers. A non-public utility affiliate of a public

utility holding company may be a gas supplier, but a gas public utility or any subsidiary of a gas utility is not a gas supplier. In the event that a gas public utility is not part of a holding company legal structure, a related competitive business segment of that gas public utility may be a gas supplier, provided that related competitive business segment is structurally separated from the gas public utility, and provided that the interactions between the gas public utility and the related competitive business segment are subject to the affiliate relations standards adopted by the board pursuant to subsection k. of section 10 of [this act] P.L.1999, c.23 (C.48:3-58);

"Gas supply service" means the provision to customers of the retail commodity of gas, but does not include any regulated distribution service;

"Government aggregator" means any government entity subject to the requirements of the "Local Public Contracts Law," P.L.1971, c.198 (C.40A:11-1 et seq.), the "Public School Contracts Law," N.J.S.18A:18A-1 et seq., or the "County College Contracts Law," P.L.1982, c.189 (C.18A:64A-25.1 et seq.), that enters into a written contract with a licensed electric power supplier or a licensed gas supplier for: (1) the provision of electric generation service, electric related service, gas supply service, or gas related service for its own use or the use of other government aggregators; or (2) if a municipal or county government, the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Government energy aggregation program" means a program and procedure pursuant to which a government aggregator enters into a written contract for the provision of electric generation service or gas supply service on behalf of business or residential customers within its territorial jurisdiction;

"Governmental entity" means any federal, state, municipal, local or other governmental department, commission, board, agency, court, authority or instrumentality having competent jurisdiction;

"Greenhouse gas emissions portfolio standard" means a requirement that addresses or limits the amount of carbon dioxide emissions indirectly resulting from the use of electricity as applied to any electric power suppliers and basic generation service providers of electricity;

"Leakage" means an increase in greenhouse gas emissions related to generation sources located outside of the State that are not subject to a state, interstate or regional greenhouse gas emissions cap or standard that applies to generation sources located within the State;

"Market transition charge" means a charge imposed pursuant to section 13 of [this act] P.L.1999, c.23 (C.48:3-61) by an electric public utility, at a level determined by the board, on the electric public utility customers for a limited duration transition period to recover stranded costs created as a result of the introduction of

electric power supply competition pursuant to the provisions of this act P.L.1999, c.23 (C.48:3-49 et al.);

"Marketer" means a duly licensed electric power supplier that takes title to electric energy and capacity, transmission and other services from electric power generators and other wholesale suppliers and then assumes contractual and legal obligation to provide electric generation service, and may include transmission and other services, to an end-use retail customer or customers, or a duly licensed gas supplier that takes title to gas and then assumes the contractual and legal obligation to provide gas supply service to an end-use customer or customers;

"Net proceeds" means proceeds less transaction and other related costs as determined by the board;

"Net revenues" means revenues less related expenses, including applicable taxes, as determined by the board;

"On-site generation facility" means a generation facility, and equipment and services appurtenant to electric sales by such facility to the end use customer located on the property or on property contiguous to the property on which the end user is located. An onsite generation facility shall not be considered a public utility. The property of the end use customer and the property on which the onsite generation facility is located shall be considered contiguous if they are geographically located next to each other, but may be otherwise separated by an easement, public thoroughfare, transportation or utility-owned right-of-way;

"Person" means an individual, partnership, corporation, association, trust, limited liability company, governmental entity or other legal entity;

"Private aggregator" means a non-government aggregator that is a duly-organized business or non-profit organization authorized to do business in this State that enters into a contract with a duly licensed electric power supplier for the purchase of electric energy and capacity, or with a duly licensed gas supplier for the purchase of gas supply service, on behalf of multiple end-use customers by combining the loads of those customers;

"Public utility holding company" means: (1) any company that, directly or indirectly, owns, controls, or holds with power to vote, ten percent or more of the outstanding voting securities of an electric public utility or a gas public utility or of a company which is a public utility holding company by virtue of this definition, unless the Securities and Exchange Commission, or its successor, by order declares such company not to be a public utility holding company under the Public Utility Holding Company Act of 1935, 15 U.S.C. s.79 et seq., or its successor; or (2) any person that the Securities and Exchange Commission, or its successor, determines, after notice and opportunity for hearing, directly or indirectly, to exercise, either alone or pursuant to an arrangement or understanding with one or more other persons, such a controlling

influence over the management or policies of an electric public utility or a gas public utility or public utility holding company as to make it necessary or appropriate in the public interest or for the protection of investors or consumers that such person be subject to the obligations, duties, and liabilities imposed in the Public Utility Holding Company Act of 1935 or its successor;

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"Regulatory asset" means an asset recorded on the books of an electric public utility or gas public utility pursuant to the Statement of Financial Accounting Standards, No. 71, entitled "Accounting for the Effects of Certain Types of Regulation," or any successor standard and as deemed recoverable by the board;

"Related competitive business segment of an electric public utility or gas public utility" means any business venture of an electric public utility or gas public utility including, but not limited to, functionally separate business units, joint ventures, and partnerships, that offers to provide or provides competitive services;

"Related competitive business segment of a public utility holding company" means any business venture of a public utility holding company, including, but not limited to, functionally separate business units, joint ventures, and partnerships and subsidiaries, that offers to provide or provides competitive services, but does not include any related competitive business segments of an electric public utility or gas public utility;

"Resource recovery facility" means a solid waste facility constructed and operated for the incineration of solid waste for energy production and the recovery of metals and other materials for reuse;

"Restructuring related costs" means reasonably incurred costs directly related to the restructuring of the electric power industry, including the closure, sale, functional separation and divestiture of generation and other competitive utility assets by a public utility, or the provision of competitive services as such costs are determined by the board, and which are not stranded costs as defined in Ithis act P.L.1999, c.23 (C.48:3-49 et al.) but may include, but not be limited to, investments in management information systems, and which shall include expenses related to employees affected by restructuring which result in efficiencies and which result in benefits to ratepayers, such as training or retraining at the level equivalent to one year's training at a vocational or technical school or county community college, the provision of severance pay of two weeks of base pay for each year of full-time employment, and a maximum of 24 months' continued health care coverage. Except as to expenses related to employees affected by restructuring, "restructuring related costs" shall not include going forward costs;

"Retail choice" means the ability of retail customers to shop for electric generation or gas supply service from electric power or gas suppliers, or opt to receive basic generation service or basic gas service, and the ability of an electric power or gas supplier to offer electric generation service or gas supply service to retail customers, consistent with the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.);

"Shopping credit" means an amount deducted from the bill of an electric public utility customer to reflect the fact that such customer has switched to an electric power supplier and no longer takes basic generation service from the electric public utility;

"Social program" means a program implemented with board approval to provide assistance to a group of disadvantaged customers, to provide protection to consumers, or to accomplish a particular societal goal, and includes, but is not limited to, the winter moratorium program, utility practices concerning "bad debt" customers, low income assistance, deferred payment plans, weatherization programs, and late payment and deposit policies, but does not include any demand side management program or any environmental requirements or controls;

"Societal benefits charge" means a charge imposed by an electric public utility, at a level determined by the board, pursuant to, and in accordance with, section 12 of [this act] P.L.1999, c.23 (C.48:3-60);

"Solar alternative compliance payment" or "SACP" means a payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or provider may submit to the board in order to comply with the solar electric generation requirements under section 38 of P.L.1999, c.23 (C.48:3-87);

"Solar renewable energy certificate" or "SREC" means one megawatt hour (MWh) of photovoltaic electricity generated in this State;

"Stranded cost" means the amount by which the net cost of an electric public utility's electric generating assets or electric power purchase commitments, as determined by the board consistent with the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.), exceeds the market value of those assets or contractual commitments in a competitive supply marketplace and the costs of buydowns or buyouts of power purchase contracts;

"Stranded costs recovery order" means each order issued by the board in accordance with subsection c. of section 13 of **[**this act**]** P.L.1999, c.23 (C.48:3-61) which sets forth the amount of stranded costs, if any, the board has determined an electric public utility is eligible to recover and collect in accordance with the standards set forth in section 13 and the recovery mechanisms therefor;

"Transition bond charge" means a charge, expressed as an amount per kilowatt hour, that is authorized by and imposed on electric public utility ratepayers pursuant to a bondable stranded costs rate order, as modified at any time pursuant to the provisions of [this act] P.L.1999, c.23 (C.48:3-49 et al.);

"Transition bonds" means bonds, notes, certificates participation or beneficial interest or other evidences indebtedness or ownership issued pursuant to an indenture, contract or other agreement of an electric public utility or a financing entity, the proceeds of which are used, directly or indirectly, to recover, finance or refinance bondable stranded costs and which are, directly or indirectly, secured by or payable from bondable transition property. References in [this act] P.L.1999, c.23 (C.48:3-49 et al.) to principal, interest, and acquisition or redemption premium with respect to transition bonds which are issued in the form of certificates of participation or beneficial interest or other evidences of ownership shall refer to the comparable payments on such securities;

"Transmission and distribution system" means, with respect to an electric public utility, any facility or equipment that is used for the transmission, distribution or delivery of electricity to the customers of the electric public utility including, but not limited to, the land, structures, meters, lines, switches and all other appurtenances thereof and thereto, owned or controlled by the electric public utility within this State;

"Transition period" means the period from August 1, 1999 through July 31, 2003; and

"Universal service" means any service approved by the board with the purpose of assisting low-income residential customers in obtaining or retaining electric generation or delivery service.

(cf: P.L.2002, c.84, s.1)

- 2. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read as follows:
- 38. a. The board shall require an electric power supplier or basic generation service provider to disclose on a customer's bill or on customer contracts or marketing materials, a uniform, common set of information about the environmental characteristics of the energy purchased by the customer, including, but not limited to:
- (1) Its fuel mix, including categories for oil, gas, nuclear, coal, solar, hydroelectric, wind and biomass, or a regional average determined by the board;
- (2) Its emissions, in pounds per megawatt hour, of sulfur dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant that the board may determine to pose an environmental or health hazard, or an emissions default to be determined by the board; and
- (3) Any discrete emission reduction retired pursuant to rules and regulations adopted pursuant to P.L.1995, c.188.
- b. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, in consultation with the Department of Environmental Protection, after notice and opportunity for public comment and public hearing,

interim standards to implement this disclosure requirement, including, but not limited to:

- (1) A methodology for disclosure of emissions based on output pounds per megawatt hour;
- (2) Benchmarks for all suppliers and basic generation service providers to use in disclosing emissions that will enable consumers to perform a meaningful comparison with a supplier's or basic generation service provider's emission levels; and
- (3) A uniform emissions disclosure format that is graphic in nature and easily understandable by consumers. The board shall periodically review the disclosure requirements to determine if revisions to the environmental disclosure system as implemented are necessary.

Such standards shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

- c. (1) The board may adopt, in consultation with the Department of Environmental Protection, after notice and opportunity for public comment, an emissions portfolio standard applicable to all electric power suppliers and basic generation service providers, upon a finding that:
- (a) The standard is necessary as part of a plan to enable the State to meet federal Clean Air Act or State ambient air quality standards; and
- (b) Actions at the regional or federal level cannot reasonably be expected to achieve the compliance with the federal standards.
- (2) By July 1, 2009, the board shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a greenhouse gas emissions portfolio standard to mitigate leakage or another regulatory mechanism to mitigate leakage applicable to all electric power suppliers and basic generation service providers that provide electricity to customers within the State. The greenhouse gas emissions portfolio standard or any other regulatory mechanism to mitigate leakage shall:
- (a) Allow a transition period, either before or after the effective date of the regulation to mitigate leakage, for a basic generation service provider or electric power supplier to either meet the emissions portfolio standard or other regulatory mechanism to mitigate leakage, or to transfer any customer to a basic generation service provider or electric power supplier that meets the emissions portfolio standard or other regulatory mechanism to mitigate leakage. If the transition period allowed pursuant to this subparagraph occurs after the implementation of an emissions portfolio standard or other regulatory mechanism to mitigate leakage, the transition period shall be no longer than three years; and

(b) Exempt the provision of basic generation service pursuant to a basic generation service purchase and sale agreement effective prior to the date of the regulation.

Unless the Attorney General or the Attorney General's designee determines that a greenhouse gas emissions portfolio standard would unconstitutionally burden interstate commerce or would be preempted by federal law, the adoption by the board of an electric energy efficiency portfolio standard pursuant to subsection g. of this section, a gas energy efficiency portfolio standard pursuant to subsection h. of this section, or any other enhanced energy efficiency policies to mitigate leakage shall not be considered sufficient to fulfill the requirement of this subsection for the adoption of a greenhouse gas emissions portfolio standard or any other regulatory mechanism to mitigate leakage.

- d. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing, [interim] renewable energy portfolio standards that shall require:
- (1) that two and one-half percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider be from Class I or Class II renewable energy sources; and
- (2) beginning on January 1, 2001, that one-half of one percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider be from Class I renewable energy sources. The board shall increase the required percentage for Class I renewable energy sources so that by January 1, 2006, one percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider shall be from Class I renewable energy sources and shall additionally increase the required percentage for Class I renewable energy sources by one-half of one percent each year until January 1, 2012, when four percent of the kilowatt hours sold in this State by each electric power supplier and each basic generation service provider shall be from Class I renewable energy sources.

[An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection.]

(3) that the board establish a multi-year schedule, applicable to each electric power supplier or basic generation service provider in this State, beginning with the one-year period commencing on June 1, 2009, and continuing for each subsequent one-year period up to and including, the one-year period commencing on June 1, 2026, that requires that suppliers or providers to purchase at least the

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- 1 following number of kilowatt-hours from solar electric power
- 2 generators in this State:
- 3 EY 2010 195 Gigawatthours (Gwhrs)
- 4 EY 2011 273 Gwhrs
- 5 EY 2012 396 Gwhrs
- 6 EY 2013 554 Gwhrs
- 7 EY 2014 748 Gwhrs
- 8 EY 2015 973 Gwhrs
- 9 EY 2016 1,216 Gwhrs
- 10 EY 2017 1,459 Gwhrs
- 11 EY 2018 1,751 Gwhrs
- 12 EY 2019 2,101 Gwhrs
- 13 EY 2020 2,521 Gwhrs 14 EY 2021 3,025 Gwhrs
- 15 EY 2022 3,479 Gwhrs
- 16 EY 2023
- 4,001 Gwhrs
- 17 EY 2024 4,601 Gwhrs 18 EY 2025 5,291 Gwhrs
- 19 EY 2026 6,085 Gwhrs
- 20 to reflect an increasing number of kilowatt-hours to be purchased
- by suppliers or providers from solar electric power generators in 21
- 22 this State, and to establish a framework within which suppliers and
- 23 providers shall purchase at least 3,025 Gwhrs in the year 2021 and 24 6,085 Gwhrs in the year 2026 from solar electric power generators
- 25 in this State, provided, however, that the number of solar kilowatt-
- 26 hours required to be purchased by each supplier or provider, when
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- expressed as a percentage of the total number of solar kilowatt-28 hours purchased in this State, shall be equivalent to each supplier's
- 29 or provider's proportionate share of the total number of kilowatt-
- 30 hours sold in this State by all suppliers and providers.
- 31 An electric power supplier or basic generation service provider 32 may satisfy the requirements of this subsection by participating in a
- 33 renewable energy trading program approved by the board in
- 34 consultation with the Department of Environmental Protection, or
- 35 compliance with the requirements of this subsection may be
- 36 demonstrated to the board by suppliers or providers through the
- 37 purchase of SRECs.

- [Such] The renewable energy standards adopted by the board 38
- 39 pursuant to paragraphs (1) and (2) of this subsection shall be
- 40 effective as regulations immediately upon filing with the Office of
- Administrative Law and shall be effective for a period not to exceed
- 42 18 months, and may, thereafter, be amended, adopted or readopted
- 43 by the board in accordance with the provisions of the
- 44 "Administrative Procedure Act."
- 45 The renewable energy standards adopted by the board pursuant
- 46 to paragraph (3) of this subsection shall be effective as regulations
- 47 immediately upon filing with the Office of Administrative Law and
- 48 shall be effective for a period not to exceed 30 months after such

filing, and shall, thereafter, be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act," P.L.1968, c.410.

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- e. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing:
- 9 (1) net metering standards for electric power suppliers and basic 10 generation service providers. The standards shall require electric 11 power suppliers and basic generation service providers to offer net 12 at non-discriminatory rates to industrial, metering commercial, residential and small commercial customers, as those 13 14 customers are classified or defined by the board, that generate 15 electricity, on the customer's side of the meter, using a Class I 16 renewable energy source, for the net amount of electricity supplied 17 by the electric power supplier or basic generation service provider 18 over an annualized period. If the amount of electricity generated by 19 the customer-generator plus any kilowatt hour credits held over 20 from the previous billing periods, exceeds the electricity supplied 21 by the electric power supplier or basic generation service provider, 22 then the electric power supplier or basic generation service 23 provider, as the case may be, shall credit the customer-generator for 24 the excess kilowatt hours until the end of the annualized period at 25 which point the customer-generator will be compensated for any 26 remaining credits or, if the customer-generator chooses, credit the 27 customer-generator on a real-time basis, at the electric power 28 supplier's or basic generation service provider's avoided cost of 29 wholesale power or the PJM power pool's real-time locational 30 marginal pricing rate, adjusted for losses, for the respective zone in 31 the PJM electric power pool. Alternatively, the customer-generator 32 may execute a bilateral agreement with an electric power supplier 33 or basic generation service provider for the sale and purchase of the 34 customer-generator's excess generation. The customer-generator 35 may be credited on a real-time basis, so long as the customer-36 generator follows applicable rules prescribed by the PJM electric 37 power pool for its capacity requirements for the net amount of 38 electricity supplied by the electric power supplier or basic 39 generation service provider. The board may authorize an electric 40 power supplier or basic generation service provider to cease 41 offering net metering whenever the total rated generating capacity 42 owned and operated by net metering customer-generators Statewide 43 equals 2.5 percent of the State's peak electricity demand;
 - (2) safety and power quality interconnection standards for Class I renewable energy source systems used by a customer-generator that shall be eligible for net metering.
- Such standards or rules shall take into consideration the goals of the New Jersey Energy Master Plan, applicable industry standards

and the standards of other states and the Institute of Electrical and Electronic Engineers. The board shall allow electric public utilities to recover the costs of any new net meters, upgraded net meters, system reinforcements or upgrades, and interconnection costs through either their regulated rates or from the net metering customer-generator; and

(3) credit or other incentive rules for generators using Class I renewable energy generation systems that connect to New Jersey's electric public utilities' distribution system but who do not net meter.

Such rules shall require the board or its designee to issue a credit or other incentive to those generators that do not use a net meter but otherwise generate electricity derived from a Class I renewable energy source and to issue an enhanced credit or other incentive, including, but not limited to, a solar renewable energy credit, to those generators that generate electricity derived from solar technologies.

Such standards or rules shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

- f. The board may assess, by written order and after notice and opportunity for comment, a separate fee to cover the cost of implementing and overseeing an emission disclosure system or emission portfolio standard, which fee shall be assessed based on an electric power supplier's or basic generation service provider's share of the retail electricity supply market. The board shall not impose a fee for the cost of implementing and overseeing a greenhouse gas emissions portfolio standard adopted pursuant to paragraph (2) of subsection c. of this section, the electric energy efficiency portfolio standard adopted pursuant to subsection g. of this section, or the gas energy efficiency portfolio standard adopted pursuant to subsection h. of this section.
- g. The board may adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric energy efficiency portfolio standard that may require each electric public utility to implement energy efficiency measures that reduce electricity usage in the State by 2020 to a level that is 20 percent below the usage projected by the board in the absence of such a standard. Nothing in this section shall be construed to prevent an electric public utility from meeting the requirements of this section by contracting with another entity for the performance of the requirements.
- h. The board may adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy efficiency portfolio standard that may require each gas public utility

to implement energy efficiency measures that reduce natural gas usage for heating in the State by 2020 to a level that is 20 percent below the usage projected by the board in the absence of such a standard. Nothing in this section shall be construed to prevent a gas public utility from meeting the requirements of this section by contracting with another entity for the performance of the requirements.

[i. As used in this section:

"Energy efficiency portfolio standard" means a requirement to procure a specified amount of energy efficiency or demand side management resources as a means of managing and reducing energy usage and demand by customers.

"Greenhouse gas emissions portfolio standard" means a requirement that addresses or limits the amount of carbon dioxide emissions indirectly resulting from the use of electricity as applied to any electric power suppliers and basic generation service providers of electricity.

"Leakage" means an increase in greenhouse gas emissions related to generation sources located outside of the State that are not subject to a state, interstate or regional greenhouse gas emissions cap or standard that applies to generation sources located within the State.

- i. After the board establishes a schedule of solar kilowatt-hour sale or purchase requirements pursuant to paragraph (3) of subsection d. of this section, the board may initiate subsequent proceedings and adopt, after appropriate notice and opportunity for public comment and public hearing, increased minimum solar kilowatt-hour sale or purchase requirements, provided that the board shall not reduce previously established minimum solar kilowatt-hour sale or purchase requirements.
- j. The board shall determine an appropriate level of solar alternative compliance payment, and establish at least a ten-year solar alternative compliance payment schedule, that permits each supplier or provider to submit an SACP to comply with the solar electric generation requirements of paragraph (3) of subsection d. of this section. The board may initiate subsequent proceedings and adopt, after appropriate notice and opportunity for public comment and public hearing, an increase in solar alternative compliance payments, provided that the board shall not reduce previously established levels of solar alternative compliance payments.
- k. The board may allow electric public utilities to offer long-term contracts and other means of financing, including but not limited to loans, for the purchase of SRECs and the resale of SRECs to suppliers or providers or others, provided that after such contracts have been approved by the board, the board's approvals shall not be modified by subsequent board orders.
- 1. The board shall implement its responsibilities under the provisions of this section in such a manner as to:

- 1 (1) place greater reliance on competitive markets;
- (2) maintain adequate regulatory authority over non-competitive
 public utility services;
- 4 (3) consider alternative forms of regulation in order to address 5 changes in the technology and structure of electric public utilities;
- 6 (4) promote energy efficiency and Class I renewable energy
 7 market development, taking into consideration environmental
 8 benefits and market barriers;
- 9 (5) make energy services more affordable for low and moderate 10 income customers; and
- 11 (6) attempt to transform the renewable energy market into one 12 that can move forward without subsidies from the State or public 13 utilities.
- 14 m. Long-term contracts, loans, SRECs, or other financial 15 support under the board's jurisdiction shall be offered to customers 16 within, but not limited to, defined market segments consisting of the 17 residential segment, the commercial and industrial segment, the 18 multi-family and affordable housing segment, and the municipal 19 and not-for-profit segment, in order to promote participation by 20 residential, low-income, and other customers in solar electric 21 generation projects, to promote the creation of solar energy jobs 22 within this State, and to promote the growth of businesses that are 23 based within this State.
 - n. The board shall establish financial limits in order to ensure that no single company, together with its affiliates, receives more than 25 percent of the total solar electric generation projects in any one market segment capacity annually, that are funded in whole, or in part, through long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction.
- 30 The board, in consultation with the Department of 31 Environmental Protection, electric public utilities, the Division of 32 Rate Counsel in the Department of the Public Advocate, affected 33 members of the solar energy industry, and relevant stakeholders, 34 shall periodically consider increasing the renewable energy portfolio standards beyond the minimum amounts set forth in 35 36 subsection d. of this section, taking into account the public benefits 37 of such increases including, but not limited to:
- (1) reductions in air pollution, water pollution, land disturbance,
 and greenhouse gas emissions;
- 40 (2) reductions in peak demand for electricity and natural gas, and
 41 the overall impact on the costs to customers of electricity and
 42 natural gas;
- 43 (3) increases in renewable energy development, manufacturing, 44 investment, and job creation opportunities in this State; and
- 45 (4) reductions in State and national dependence on the use of 46 fossil fuels.
- 47 (cf: P.L.2007, c.340, s.12)

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3. This act shall take effect on the first day of the sixth month following enactment, except that the board may take such action in advance of the effective date as shall be necessary to implement the provisions of this act.

STATEMENT

The bill clarifies the definition of "electric power supplier" in section 3 of P.L.1999, c.23 (C.48:3-51) ("EDECA") by providing that a power supplier shall also include a person that generates electricity or buys electric generation service, and sells it to the grid or others for use by retail customers.

The bill also adds a number of new definitions to section 3 of EDECA including: "solar alternative compliance payment" or "SACP" meaning a payment of a certain dollar amount per megawatt hour (MWh) which an electric power supplier or basic generation service provider may submit to the board in order to comply with certain solar electric generation requirements under section 38 of EDECA; "solar renewable energy certificate" or "SREC" meaning one megawatt hour (MWh) of photovoltaic electricity generated in this State; and "provider" meaning a provider of basic generation service.

In addition, the bill removes several existing definitions for "energy efficiency portfolio standard," "greenhouse gas emissions portfolio standard," and "leakage" from section 38 of EDECA and inserts those terms in the definition section of EDECA.

The bill amends section 38 of EDECA to require the board to establish a multi-year schedule which sets forth certain solar electric power generation sale or purchase requirements applicable to electric power suppliers or basic generation service providers beginning with the one-year period commencing on June 1, 2009, and continuing through the one-year period commencing on June 1, 2026.

The bill also amends section 38 of EDECA to provide that after the board establishes a schedules of solar electric power generation sale or purchase requirements, the board may initiate subsequent proceedings and adopt increased minimum solar electric power generation sale or purchase requirements, provided that the board shall not reduce previously established minimum solar kilowatthour sale or purchase requirements.

The bill further provides that the board establish an appropriate level of solar alternative compliance payment (SACP), applicable to each electric power supplier or provider in this State, which may be submitted to the board in order to comply with the solar generation sale or purchase requirements set forth in the schedules developed by the board pursuant to section 38 of EDECA.

The bill also provides that after establishing an SACP schedule, the board may initiate subsequent proceedings and adopt increased SACP requirements, provided that the board shall not reduce previously established minimum SACP requirements.

The bill authorizes the board to allow electric public utilities to offer long-term contracts, loans, and other forms of financing for the purchase of solar renewable energy certificates ("SRECs") and the resale of SRECs to suppliers or providers or others, provided that after such contracts have been approved by the board, such approvals shall not be modified by subsequent board order.

The bill also requires the board to implement its responsibilities under the provisions of section 38 of EDECA in such a way as to: place greater reliance on competitive markets; maintain adequate regulatory authority over non-competitive public utility services; address changes in the technology and structure of electric public utilities; promote energy efficiency and Class I renewable energy market development; make energy services more affordable; and attempt to make the renewable energy market less dependent on subsidies.

The bill requires long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction to be offered to customers within, but not limited to, various defined market segments to promote participation by customers in solar electric generation projects, to promote the creation of solar energy jobs within this State, and to promote the growth of businesses that are based within this State.

The bill further requires the board to adopt financial limits applicable to long-term contracts, loans, SRECs, or other financial support under the board's jurisdiction to ensure that no single company, together with its affiliates, obtains more than 25 percent of the total solar electric generation projects in any one market segment capacity annually.

The bill directs the board, in consultation with the Department of Environmental Protection, electric public utilities, the Division of Rate Counsel in the Department of the Public Advocate, affected members of the solar energy industry, and relevant stakeholders, to periodically consider increasing the renewable energy portfolio standards beyond the minimum amounts set forth in section 38 of EDECA, taking into account the public benefits of such increases, provided that the renewable energy standards adopted by the board pursuant to paragraphs (3) and (4) of subsection d. of section 38 of EDECA, as provided in this bill, would be effective as regulations immediately upon filing with the Office of Administrative Law, for a period of time not to exceed 30 months after such filing, and, thereafter, be amended, adopted, or readopted by the board in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

SENATE ECONOMIC GROWTH COMMITTEE

STATEMENT TO

SENATE, No. 2441

with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 14, 2009

The Senate Economic Growth Committee reports favorably Senate Bill, No. 2441 with committee amendments.

As amended, the "Solar Energy and Advanced Competition Act" provides that the Board of Public Utilities ("BPU") adopt enhanced renewable energy portfolio standards requiring an electric power supplier ("supplier") and a basic generation service provider ("provider") to purchase electric power from solar power generators in New Jersey on a schedule as provided in the bill.

Specifically, the amended bill adds a number of new definitions to section 3 of P.L.1999, c.23 (C.48:3-51) ("EDECA") including: "energy year" meaning the 12-month period from June 1st through May 31st, to be numbered according to the calendar year in which it ends; "renewable energy certificate" or "REC" meaning a certificate representing the environmental benefits or attributes of one megawatthour of generation from a generating facility that produces Class I or Class II renewable energy, but not including a solar renewable energy certificate; "solar alternative compliance payment" or "SACP" meaning a payment of a certain dollar amount per megawatt hour (MWh) which a supplier or provider may submit to the BPU in order to comply with certain solar electric generation requirements under section 38 of EDECA; "solar renewable energy certificate" or "SREC" meaning a certificate representing one megawatt hour (MWh) of solar energy that is generated by a facility connected to the distribution system in this State and has value based upon, and driven by, the energy market; and "provider" meaning a provider of basic generation service.

In addition, as amended, the bill provides the most current version of section 3 of EDECA, which was recently amended by section 1 of P.L.2009, c.34, and relocates existing definitions for "energy efficiency portfolio standard," "greenhouse gas emissions portfolio standard," and "leakage" from section 38 of EDECA to the definition section of that act.

The bill amends section 38 of EDECA to require the board to establish a multi-year schedule which sets forth certain solar electric power generation sale or purchase requirements applicable to suppliers

or providers beginning with the one-year period commencing on June 1, 2010, and continuing through the one-year period commencing on June 1, 2025 and thereafter. These requirements may be met through the purchase of SRECs.

The solar renewable energy portfolio standards, adopted by the BPU as described above, would be effective as regulations immediately upon filing with the Office of Administrative Law, for a period of time not to exceed 30 months after such filing, and, thereafter, be amended, adopted, or readopted by the BPU in accordance with the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

The amended bill provides that electric generation systems of any sized capacity measured in watts are eligible for net metering.

The bill also amends section 38 of EDECA to provide that after establishing the schedule of solar electric power generation sale or purchase requirements, the BPU may initiate subsequent proceedings and adopt increased minimum solar electric power generation sale or purchase requirements, but shall not reduce previously established minimum solar kilowatt-hour sale or purchase requirements, or otherwise impose constraints that reduce the requirements by any means.

The bill further provides that the BPU shall, under a 15-year schedule, establish an appropriate level of solar alternative compliance payment (SACP), applicable to each supplier or provider in this State, which may be submitted to the BPU in order to comply with the solar generation sale or purchase requirements. The BPU may initiate subsequent proceedings and adopt increased SACP requirements but shall not reduce previously established minimum SACP requirements nor provide relief from the obligation of payment of the SACP by the suppliers or providers in any form. Any SACP payments collected shall be refunded directly to the ratepayers by the electric public utilities.

The bill authorizes the BPU to allow electric public utilities to offer long-term contracts, loans, and other forms of financing for the purchase of solar renewable energy certificates ("SRECs") and the resale of SRECs to suppliers or providers or others, provided that after such contracts have been approved by the BPU, such approvals shall not be modified by subsequent BPU orders.

The bill also requires the BPU to implement its responsibilities under the provisions of section 38 of EDECA in such a way as to: place greater reliance on competitive markets with the explicit goal of encouraging and ensuring the emergence of new entrants that can foster innovations and price competition; maintain adequate regulatory authority over non-competitive public utility services; address changes in the technology and structure of electric public utilities; promote energy efficiency and Class I renewable energy market development; make energy services more affordable; attempt to make the renewable

energy market less dependent on subsidies from the State or public utilities; achieve the goals put forth under the renewable energy portfolio standards; promote the lowest cost to ratepayers; and allow all market segments to participate.

The bill requires the BPU to ensure the availability of financial incentives under its jurisdiction, including, but not limited to, long-term contracts, loans, SRECs, or other financial support, to ensure market diversity, competition, and appropriate coverage across all ratepayer segments, including, but not limited to, residential, commercial, industrial, non-profit, farms, schools, and public entity customers.

The bill provides that, for projects which are owned, or directly invested in, by a public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), the BPU shall determine the number of SRECs with which such projects shall be credited; and in determining such number the BPU shall ensure that the market for SRECs does not detrimentally affect the development of non-utility solar projects and shall consider how its determination may impact the ratepayers.

The bill directs the BPU, in consultation with the Department of Environmental Protection, electric public utilities, the Division of Rate Counsel in the Department of the Public Advocate, affected members of the solar energy industry, and relevant stakeholders, to periodically consider increasing the renewable energy portfolio standards beyond the minimum amounts set forth in section 38 of EDECA, taking into account the cost impacts and public benefits of such increases.

The committee amendments:

- 1) add the new definitions to EDECA as described above;
- 2) provide the most current version of section 3 of EDECA, and relocate to that section the existing definitions for "energy efficiency portfolio standard," "greenhouse gas emissions portfolio standard," and "leakage;"
- 3) add language, already provided in EDECA but originally deleted under the bill, which provides that a supplier or provider may satisfy the requirements of the renewable energy portfolio standards by participating in a renewable energy trading program approved by the BPU in consultation with the Department of Environmental Protection;
- 4) adjust the starting date of the solar renewable portfolio standards through a multi-year solar generation schedule to June 1, 2010, and revise the minimum solar generation requirements, as expressed in gigawatthours as provided in the bill;
- 5) provide that the solar renewable portfolio standards schedule requirements shall increase by 20% in the event that the following two conditions are met: (a) the number of SRECs generated meets or exceeds the requirement for three consecutive reporting years, starting with energy year 2013; and (b) the average SREC price for all SRECs purchased by entities with renewable energy portfolio standards obligations has decreased in the same three consecutive reporting

years. The BPU shall exempt providers' existing supply contracts that are effective prior to the date on which the bill is enacted or prior to any future increase in the solar renewable portfolio standard beyond the multi-year schedule established in the bill. This exemption shall apply to the number of SRECs that exceeds the number mandated by the solar renewable portfolio standards requirements that were in effect on the date that the suppliers and providers executed their existing supply contracts. This limited exemption for providers' existing supply contracts is not be construed to lower the State-wide solar purchase requirements. Such incremental new requirements shall be distributed over suppliers not subject to the existing supply contract exemption until such time as existing supply contracts expire and all suppliers are subject to the new requirement;

- 6) provide that electric generation systems of any sized capacity measured in watts are eligible for net metering;
- 7) provide that the BPU shall not impose constraints on the solar renewable portfolio standards schedule that reduce the requirement by any means;
- 8) provide that the BPU shall determine an appropriate level of solar alternative compliance payment, and establish a 15-year solar alternative compliance payment schedule;
- 9) prohibit the BPU from providing relief from the obligation of payment of the SACP by suppliers or providers in any form and provide that any SACP payments collected shall be refunded directly to the ratepayers by the electric public utilities;
- 10) extend the list of purposes that the BPU is to achieve in implementing its responsibilities under the provisions of the bill to include: (a) achievement of the goals put forth under the renewable energy portfolio standards; (b) promotion of the lowest cost to ratepayers; and (c) allowing all market segments to participate;
- 11) incorporate the requirement that the BPU is to ensure the availability of financial incentives under its jurisdiction;
- 12) incorporate the provision concerning BPU determination of the crediting of SRECs to projects which are owned, or directly invested in, by a public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1);
- 13) include cost impact among the factors to be considered in increasing the renewable energy portfolio standards beyond the minimum amounts set forth in the bill; and
- 14) provide that Class I RECs and SRECs shall be eligible for use in renewable energy portfolio standards compliance in the energy year in which they are generated, and for the following two energy years.

As amended and reported by the committee, Senate Bill No. 2441 is identical to Assembly Bill No. 3520 (3R).