30:4J-12; 30:4J-18 & 30:4J-19; Sec.4-Appropriation LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2021 **CHAPTER:** 132

NJSA: 30:4J-12; 30:4J-18 & 30:4J-19; Sec.4-Appropriation (Eliminates premiums and waiting periods for certain NJ

FamilyCare enrollees and directs DHS to implement additional targeted outreach initiatives to increase

enrollment.)

BILL NO: S3798 (Substituted for A5805 (1R))

SPONSOR(S) Vitale, Joseph F. and others

DATE INTRODUCED: 5/20/2021

COMMITTEE: ASSEMBLY: ---

SENATE: Health, Human Services & Senior Citizens

Budget & Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 6/24/2021

SENATE: 6/24/2021

DATE OF APPROVAL: 6/29/2021

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Second Reprint enacted)

Yes

S3798

INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes Health, Human Services &

Senior Citizens Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

A5805 (1R)

INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Health

Budget

SENATE: No

No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:

LEGISLATIVE FISCAL ESTIMATE:	No
VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdes	k@njstatelib.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	Yes
Vitale, Joe State Sen, "Senator's hard work to provide health care to kids 'a big (Newark, New Jersey), July 1, 2021: 24.	deal" Star-Ledger, The (Newark, NJ)

RH/CL

P.L. 2021, CHAPTER 132, approved June 29, 2021 Senate, No. 3798 (Second Reprint)

AN ACT concerning NJ FamilyCare ²[,] and ² amending P.L.2005, c.156 and P.L.2008, c.38 ¹[, and making an appropriation] ¹ ². ²

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 5 of P.L.2005, c.156 (C.30:4J-12) is amended to read as follows:
- 5. a. The purpose of the program shall be to provide subsidized health insurance coverage, and other health care benefits as determined by the commissioner, to children under 19 years of age and their parents or caretakers and to adults without dependent children, within the limits of funds appropriated or otherwise made available for the program.

The program [shall] <u>may</u> require families to pay copayments [and make premium contributions, based upon a sliding income scale]. The program shall include the provision of well-child and other preventive services, hospitalization, physician care, laboratory and x-ray services, prescription drugs, mental health services, and other services as determined by the commissioner.

- b. The commissioner shall take such actions as are necessary to implement and operate the program in accordance with the State Children's Health Insurance Program established pursuant to 42 U.S.C.s.1397aa et seq.
 - c. The commissioner:
- (1) shall, by regulation, establish standards for determining eligibility and other program requirements [, including, but not limited to, restrictions on voluntary disenrollments from existing health insurance coverage];
- (2) shall require that a parent or caretaker who is a qualified applicant purchase coverage, if available, through an employer-sponsored health insurance plan which is determined to be cost-effective and is approved by the commissioner, and shall provide assistance to the qualified applicant to purchase that coverage, except that the provisions of this paragraph shall not be construed to require an employer to provide health insurance coverage for any employee or employee's spouse or dependent child;
- (3) may, by regulation, establish plans of coverage and benefits to be covered under the program, except that the provisions of this

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Senate SHH committee amendments adopted June 10, 2021.

²Senate SBA committee amendments adopted June 21, 2021.

- section shall not apply to coverage for medications used exclusively to treat AIDS or HIV infection; and
- (4) shall establish, by regulation, other requirements for the program, including, but not limited to, [premium payments and] copayments [, and] . Except as may be required for the NJ FamilyCare Advantage program established pursuant to subsection j. of this section, premiums shall not be established within the program. The commissioner may contract with one or more appropriate entities, including managed care organizations, to assist in administering the program. The period for which eligibility for the program is determined shall be the maximum period permitted

under federal law.

- d. The commissioner shall establish procedures for determining eligibility, which shall include, at a minimum, the following enrollment simplification practices:
- (1) A streamlined application form as established pursuant to subsection k. of this section;
- (2) Require new applicants to submit one recent pay stub from the applicant's employer, or, if the applicant has more than one employer, one from each of the applicant's employers, to verify income. In the event the applicant cannot provide a recent pay stub, the applicant may submit another form of income verification as deemed appropriate by the commissioner. If an applicant does not submit income verification in a timely manner, before determining the applicant ineligible for the program, the commissioner shall seek to verify the applicant's income by reviewing available Department of the Treasury and Department of Labor and Workforce Development records concerning the applicant, and such other records as the commissioner determines appropriate.

The commissioner shall establish retrospective auditing or income verification procedures, such as sample auditing and matching reported income with records of the Department of the Treasury and the Department of Labor and Workforce Development and such other records as the commissioner determines appropriate.

In matching reported income with confidential records of the Department of the Treasury, the commissioner shall require an applicant to provide written authorization for the Division of Taxation in the Department of the Treasury to release applicable tax information to the commissioner for the purposes of establishing income eligibility for the program. The authorization, which shall be included on the program application form, shall be developed by the commissioner, in consultation with the State Treasurer;

- (3) Online enrollment and renewal, in addition to enrollment and renewal by mail. The online enrollment and renewal forms shall include electronic links to other State and federal health and social services programs;
- (4) Continuous enrollment;

(5) Simplified renewal by sending an enrollee a preprinted renewal form and requiring the enrollee to sign and return the form, with any applicable changes in the information provided in the form, prior to the date the enrollee's annual eligibility expires. The commissioner shall establish such auditing or income verification procedures, as provided in paragraph (2) of this subsection; [and]

- (6) Provision of program eligibility-identification cards that are issued no more frequently than once a year; and
- (7) Provision of information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.
- e. The commissioner shall take, or cause to be taken, any action necessary to secure for the State the maximum amount of federal financial participation available with respect to the program, subject to the constraints of fiscal responsibility and within the limits of available funding in any fiscal year. In this regard, notwithstanding the definition of "qualified applicant," the commissioner may enroll in the program such children or their parents or caretakers who may otherwise be eligible for the Medicaid program in order to maximize use of federal funds that may be available pursuant to 42 U.S.C. s.1397aa et seq.
- f. [Subject to federal approval, a child shall be determined ineligible for the program if the child was voluntarily disenrolled from employer-sponsored group insurance coverage within six months prior to application to the program] No child who applies for enrollment in the program who otherwise meets the eligibility criteria for enrollment shall be denied immediate enrollment for any reason. In no case shall any qualified applicant for enrollment be subject to a waiting period prior to enrollment.
- g. The commissioner shall provide, by regulation, for presumptive eligibility for the program in accordance with the following provisions:
- (1) A child who presents [himself] for treatment at a general hospital, federally qualified or community health center, local health department that provides primary care, or other State licensed community-based primary care provider shall be deemed presumptively eligible for the program if a preliminary determination by hospital, health center, local health department or licensed health care provider staff indicates that the child meets program eligibility standards and is a member of a household with an income that does not exceed [350%] 350 percent of the poverty level;
- (2) The provisions of paragraph (1) of this subsection shall also apply to a child who is deemed presumptively eligible for Medicaid coverage pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.);
- (3) The parent or caretaker of a child deemed presumptively eligible pursuant to this subsection shall be required to submit a

completed application for the program no later than the end of the month following the month in which presumptive eligibility is determined:

- (4) A child shall be eligible to receive all services covered by the program during the period in which the child is presumptively eligible; and
- (5) The commissioner may, by regulation, establish a limit on the number of times a child may be deemed presumptively eligible for NJ FamilyCare.
- h. The commissioner, in consultation with the Commissioner of Education, shall administer an ongoing enrollment initiative to provide outreach to children throughout the State who may be eligible for the program.
- (1) With respect to school-age children, the commissioner, in consultation with the Commissioner of Education and the Secretary of Agriculture, shall develop a form that provides information about the NJ FamilyCare and Medicaid programs and provides an opportunity for the parent or guardian who signs the school lunch application form to give consent for information to be shared with the Department of Human Services for the purpose of determining eligibility for the programs. The form shall be attached to, included with, or incorporated into, the school lunch application form.

The commissioner, in consultation with the Commissioner of Education, shall establish procedures for schools to transmit information attached to, included with, or provided on the school lunch application form regarding the NJ FamilyCare and Medicaid programs to the Department of Human Services, in order to enable the department to determine eligibility for the programs.

- (2) The commissioner or the Commissioner of Education, as applicable, shall:
- (a) make available to each elementary and secondary school, licensed child care center, registered family day care home, unified child care agency, local health department that provides primary care, and community-based primary care provider, informational materials about the program, including instructions for applying online or by mail, as well as copies of the program application form.

The entity shall make the informational and application materials available, upon request, to persons interested in the program; and

(b) request each entity to distribute a notice at least annually, as developed by the commissioner, to households of children attending or receiving its services or care, informing them about the program and the availability of informational and application materials. In the case of elementary and secondary schools, the information attached to, included with, or incorporated into, the school lunch application form for school-age children pursuant to this subparagraph shall be deemed to meet the requirements of this paragraph.

- i. Subject to federal approval, the commissioner shall, by regulation, establish that in determining income eligibility for a child, any gross family income above [200%] 200 percent of the poverty level, up to a maximum of [350%] 350 percent of the poverty level, shall be disregarded.
 - j. The commissioner shall establish a NJ FamilyCare coverage buy-in program [through which a parent or caretaker whose family income exceeds 350% of the poverty level may purchase coverage under NJ FamilyCare for a child under the age of 19, who is uninsured and was not voluntarily disenrolled from employer-sponsored group insurance coverage within six months prior to application to the program. The program [], which shall be known as NJ FamilyCare Advantage.

The commissioner shall establish the premium and cost sharing amounts required to purchase coverage, except that the premium shall not exceed the amount the program pays per month to a managed care organization under NJ FamilyCare for a child of comparable age whose family income is [between 200% and 350%] less than 350 percent of the poverty level, plus a reasonable processing fee.

- k. The commissioner, in consultation with the Rutgers Center for State Health Policy, shall develop a streamlined application form for the NJ FamilyCare and Medicaid programs.
- 1. [Subject to federal approval, the] The Commissioner of Human Services shall establish a hardship waiver for part or all of [the] any premium [for an eligible child under the NJ FamilyCare program] authorized under this section. A parent or caretaker may apply to the commissioner for a hardship waiver in a manner and form established by the commissioner. If the parent or caretaker can demonstrate to the satisfaction of the commissioner, pursuant to regulations adopted by the commissioner, that payment of all or part of the premium for the parent or caretaker's child presents a hardship, the commissioner shall grant the waiver for a prescribed period of time.

35 (cf: P.L.2008, c.53, s.2)

2[2. Section 11 of P.L.2005, c.156 (C.30:4J-14) is amended to read as follows:

11. The Commissioner of Human Services shall Ireport to the Chairman of the Senate Health, Human Services and Senior Citizens Committee and the Chairmen of the Assembly Health and Human Services and Assembly Family, Women and Children's Issues committees on the implementation of this act.

The commissioner shall issue an interim report six months after the effective date of [this act] P.L., c. (C.) (pending before the Legislature as this bill) and shall issue an annual report six months later and once each year thereafter. Each report shall be

submitted to the Governor and to the Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), and published on the department's Internet website.

4 The [report] reports shall be prepared with input from the 5 working group established pursuant to section 27 of P.L.2008, c.38 6 (C.30:4J-19), and shall include information on the department's 7 actions, and the outcomes of such actions, to make affordable, 8 quality healthcare coverage available to all children in New Jersey 9 and the extent to which coverage disparities based on income, race, 10 ethnicity, and geography have changed over the reporting period. 11 The reports shall also include the number of persons who are 12 enrolled in the Medicaid and NJ FamilyCare programs pursuant to 13 the provisions of [this act] P.L.2005, c.156 (C.30:4J-8 et al.), the 14 cost of providing coverage for these persons, the status of any 15 Medicaid plan amendments or waivers necessary 16 implementation of [this act] P.L.2005, c.156 (C.30:4J-8 et al.), the 17 status of implementing the enrollment simplification practices for 18 both the NJ FamilyCare and Medicaid programs, and such other 19 information as the commissioner deems appropriate. 20 commissioner may also include any recommendations for 21 legislation [he deems] deemed necessary to further the purposes of [this act] P.L.2005, c.156 (C.30:4J-8 et al.). 22

(cf: P.L.2005, c.156, s.11)]²

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²[3.] <u>2.</u>² Section 26 of P.L.2008, c.38 (C.30:4J-18) is amended to read as follows:

26. ²[a.]² The Commissioner of Human Services shall establish an enhanced NJ FamilyCare outreach and enrollment initiative to increase public awareness about the availability of, and benefits to enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare Advantage buy-in programs. The initiative shall [include] be coordinated with any outreach efforts implemented pursuant to subsection h. of section 5 of P.L. 2005, c.156 (C.30:4J-12) or related to enrollment in the State's health insurance Exchange established pursuant to the federal "Patient Protection and Affordable Care Act," Pub.L.111-148, as amended by the "Health Care and Education Reconciliation Act of 2010," Pub.L.111-152, and shall include:

²[(1)] a. providing input to the Commissioner of Banking and Insurance for² the provision of training to Exchange enrollment assistors, ²and, as determined by the commissioner, the provision of training to² local officials ²[,]² and any other pertinent staff ²[, as determined by the commissioner,]² on the eligibility requirements of the NJ FamilyCare program and how to enroll children in the program;

²[(2)] <u>b.</u>² culturally sensitive, Statewide and local media public awareness campaigns addressing the availability of health care coverage for parents and children under the Medicaid and NJ

FamilyCare programs and health care coverage for children under the NJ FamilyCare Advantage buy-in program [.The initiative shall also include]; and

²[(3)] c.² the provision of training and support services, upon request, to community groups, legislative district offices, and community-based health care providers to enable these parties to assist in enrolling parents and children in the applicable programs.

²[b. The Department of Banking and Insurance, in consultation with the Commissioner of Human Services, shall take steps to ensure the full incorporation of the Medicaid, NJ FamilyCare and NJ FamilyCare Advantage Programs on the State's health insurance Exchange and the individual health coverage marketplace. In order to ensure that Medicaid and NJ FamilyCare eligibility is properly evaluated, plan comparison and cost tools shall solicit current expected monthly income in lieu of or in addition to annual income.]² (cf: P.L.2008, c.38, s.26)

- ²[4.] <u>3.</u> Section 27 of P.L.2008, c.38 (C.30:4J-19) is amended to read as follows:
- 27. The Commissioner of Human Services shall establish an Outreach, Enrollment, and Retention Working Group to develop a plan to carry out ongoing and sustainable measures to strengthen outreach to low and moderate income families who may be eligible for Medicaid, NJ FamilyCare, or NJ FamilyCare Advantage, to maximize enrollment in these programs, and to ensure retention of enrollees in these programs.
 - a. The members of the working group shall include:
- (1) The Commissioners of Human Services, Health, Banking and Insurance, <u>Children and Families</u>, Labor and Workforce Development, Education, and Community Affairs, and the Secretary of Agriculture, or their designees, who shall serve ex officio; and
- (2) [Six] Ten public members appointed by the Commissioner of Human Services who shall include: one person who represents racial and ethnic minorities in this State; one person who represents managed care organizations that participate in the Medicaid and NJ FamilyCare programs; one person who represents the vendor under contract with the Division of Medical Assistance and Health Services to provide NJ FamilyCare eligibility, enrollment, and health benefit coordinator services to the division; one person who represents New Jersey Policy Perspective; one person who represents the Advocates for Children of New Jersey; [and] one person who represents Legal Services of New Jersey; one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition.
 - b. As part of the plan, the working group shall:

1 (1) determine if there are obstacles to enrollment of minorities 2 in the State in the Medicaid, NJ FamilyCare, and NJ FamilyCare 3 Advantage programs due to ethnic and cultural differences and, if 4 so, develop strategies for the Department of Human Services to 5 overcome these obstacles and increase enrollment among 6 minorities;

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- (2) recommend outreach strategies to identify and enroll all eligible children in the Medicaid, NJ FamilyCare, and NJ FamilyCare Advantage programs and to retain enrollment of children and their parents in the programs;
- (3) establish monthly enrollment goals for the number of children who need to be enrolled in Medicaid, NJ FamilyCare, and NJ FamilyCare Advantage in order to ensure that as many children as possible who are eligible for these programs are enrolled within a reasonable period of time, in accordance with the mandate established pursuant to section 2 of P.L.2008, c.38 (C.26:15-2); and
- (4) make such other recommendations to the Commissioner of Human Services as the working group determines necessary and appropriate to achieve the purposes of this section.
- c. The working group shall organize [as soon as practicable following the appointment of its members and and hold a meeting no later than 60 days following the date of enactment of P.L., c. (C.) (pending before the Legislature as this bill). The working group shall select a chairperson and vice-chairperson from among the members. The chairperson shall appoint a secretary who need not be a member of the working group.
 - (1) The public members shall serve without compensation, but shall be reimbursed for necessary expenses incurred in the performance of their duties and within the limits of funds available to the working group.
 - (2) The working group shall be entitled to call to its assistance and avail itself of the services of the employees of any State, county, or municipal department, board, bureau, commission, or agency as it may require and as may be available to it for its purposes.
 - d. Upon completion of the plan, the working group shall report on its activities to the chairperson of the Senate and Assembly standing reference committees on health and human services, and include a copy of the plan and any recommendations for legislative action it deems appropriate.
 - e. The Commissioner of Human Services shall post the plan on the department's Internet website and include a table showing the monthly enrollment goals established in the plan and the actual new and continued enrollments for that month. The commissioner shall update the table monthly.
- f. The Department of Human Services shall provide staff support to the working group.
- 48 (cf: P.L.2012, c.17, s.397)

S3798 [2R]

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1	² [5.] <u>4.</u> ² (New section) There ¹ [is appropriated] shall be an
2	annual appropriation ¹ from the General Fund to the Department of
3	Human Services ¹ in ¹ the sum of \$20,000,000 for the purposes of
4	implementing the provisions of this act.
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6	² [6.] <u>5.</u> (New section) The Commissioner of Human Services
7	may adopt rules and regulations, pursuant to the "Administrative
8	Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), as shall be
9	necessary to implement the provisions of this act.
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11	² [7.] <u>6.</u> (New section) The Commissioner of Human Services
12	shall apply for such State plan amendments or waivers as may be
13	necessary to implement the provisions of this act and to secure
14	federal financial participation for State Medicaid expenditures
15	under the federal Medicaid program and for NJ FamilyCare
16	expenditures under the State Children's Health Insurance Program
17	pursuant to 42 U.S.C. s.1397aa et seq.
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19	² [8.] 7. ² This act shall take immediately.
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24	Eliminates premiums and waiting periods for certain NJ
25	FamilyCare enrollees and directs DHS to implement additional

26 targeted outreach initiatives to increase enrollment.

SENATE, No. 3798

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED MAY 20, 2021

Sponsored by: Senator JOSEPH F. VITALE District 19 (Middlesex)

SYNOPSIS

Eliminates premiums and waiting periods for certain NJ FamilyCare enrollees; directs DHS to implement additional targeted outreach initiatives to increase enrollment; revises reporting requirements; appropriates \$20 million.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning NJ FamilyCare, amending P.L.2005, c.156 and P.L.2008, c.38, and making an appropriation.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 5 of P.L.2005, c.156 (C.30:4J-12) is amended to read as follows:
- 5. a. The purpose of the program shall be to provide subsidized health insurance coverage, and other health care benefits as determined by the commissioner, to children under 19 years of age and their parents or caretakers and to adults without dependent children, within the limits of funds appropriated or otherwise made available for the program.

The program [shall] <u>may</u> require families to pay copayments [and make premium contributions, based upon a sliding income scale]. The program shall include the provision of well-child and other preventive services, hospitalization, physician care, laboratory and x-ray services, prescription drugs, mental health services, and other services as determined by the commissioner.

- b. The commissioner shall take such actions as are necessary to implement and operate the program in accordance with the State Children's Health Insurance Program established pursuant to 42 U.S.C.s.1397aa et seq.
 - c. The commissioner:
- (1) shall, by regulation, establish standards for determining eligibility and other program requirements **[**, including, but not limited to, restrictions on voluntary disenrollments from existing health insurance coverage **]**;
- (2) shall require that a parent or caretaker who is a qualified applicant purchase coverage, if available, through an employer-sponsored health insurance plan which is determined to be cost-effective and is approved by the commissioner, and shall provide assistance to the qualified applicant to purchase that coverage, except that the provisions of this paragraph shall not be construed to require an employer to provide health insurance coverage for any employee or employee's spouse or dependent child;
- (3) may, by regulation, establish plans of coverage and benefits to be covered under the program, except that the provisions of this section shall not apply to coverage for medications used exclusively to treat AIDS or HIV infection; and
- (4) shall establish, by regulation, other requirements for the program, including, but not limited to, [premium payments and] copayments [, and] . Except as may be required for the NJ FamilyCare Advantage program established pursuant to subsection

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

j. of this section, premiums shall not be established within the program. The commissioner may contract with one or more appropriate entities, including managed care organizations, to assist in administering the program. The period for which eligibility for the program is determined shall be the maximum period permitted under federal law.

- d. The commissioner shall establish procedures for determining eligibility, which shall include, at a minimum, the following enrollment simplification practices:
- (1) A streamlined application form as established pursuant to subsection k. of this section;
- (2) Require new applicants to submit one recent pay stub from the applicant's employer, or, if the applicant has more than one employer, one from each of the applicant's employers, to verify income. In the event the applicant cannot provide a recent pay stub, the applicant may submit another form of income verification as deemed appropriate by the commissioner. If an applicant does not submit income verification in a timely manner, before determining the applicant ineligible for the program, the commissioner shall seek to verify the applicant's income by reviewing available Department of the Treasury and Department of Labor and Workforce Development records concerning the applicant, and such other records as the commissioner determines appropriate.

The commissioner shall establish retrospective auditing or income verification procedures, such as sample auditing and matching reported income with records of the Department of the Treasury and the Department of Labor and Workforce Development and such other records as the commissioner determines appropriate.

In matching reported income with confidential records of the Department of the Treasury, the commissioner shall require an applicant to provide written authorization for the Division of Taxation in the Department of the Treasury to release applicable tax information to the commissioner for the purposes of establishing income eligibility for the program. The authorization, which shall be included on the program application form, shall be developed by the commissioner, in consultation with the State Treasurer;

- (3) Online enrollment and renewal, in addition to enrollment and renewal by mail. The online enrollment and renewal forms shall include electronic links to other State and federal health and social services programs;
 - (4) Continuous enrollment;
- (5) Simplified renewal by sending an enrollee a preprinted renewal form and requiring the enrollee to sign and return the form, with any applicable changes in the information provided in the form, prior to the date the enrollee's annual eligibility expires. The commissioner shall establish such auditing or income verification procedures, as provided in paragraph (2) of this subsection; **[**and **]**

(6) Provision of program eligibility-identification cards that are issued no more frequently than once a year; and

- (7) Provision of information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.
- e. The commissioner shall take, or cause to be taken, any action necessary to secure for the State the maximum amount of federal financial participation available with respect to the program, subject to the constraints of fiscal responsibility and within the limits of available funding in any fiscal year. In this regard, notwithstanding the definition of "qualified applicant," the commissioner may enroll in the program such children or their parents or caretakers who may otherwise be eligible for the Medicaid program in order to maximize use of federal funds that may be available pursuant to 42 U.S.C. s.1397aa et seq.
- f. [Subject to federal approval, a child shall be determined ineligible for the program if the child was voluntarily disenrolled from employer-sponsored group insurance coverage within six months prior to application to the program No child who applies for enrollment in the program who otherwise meets the eligibility criteria for enrollment shall be denied immediate enrollment for any reason. In no case shall any qualified applicant for enrollment be subject to a waiting period prior to enrollment.
- g. The commissioner shall provide, by regulation, for presumptive eligibility for the program in accordance with the following provisions:
- (1) A child who presents [himself] for treatment at a general hospital, federally qualified or community health center, local health department that provides primary care, or other State licensed community-based primary care provider shall be deemed presumptively eligible for the program if a preliminary determination by hospital, health center, local health department or licensed health care provider staff indicates that the child meets program eligibility standards and is a member of a household with an income that does not exceed [350%] 350 percent of the poverty level;
- (2) The provisions of paragraph (1) of this subsection shall also apply to a child who is deemed presumptively eligible for Medicaid coverage pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.);
- (3) The parent or caretaker of a child deemed presumptively eligible pursuant to this subsection shall be required to submit a completed application for the program no later than the end of the month following the month in which presumptive eligibility is determined;
- (4) A child shall be eligible to receive all services covered by the program during the period in which the child is presumptively eligible; and

(5) The commissioner may, by regulation, establish a limit on the number of times a child may be deemed presumptively eligible for NJ FamilyCare.

- h. The commissioner, in consultation with the Commissioner of Education, shall administer an ongoing enrollment initiative to provide outreach to children throughout the State who may be eligible for the program.
- (1) With respect to school-age children, the commissioner, in consultation with the Commissioner of Education and the Secretary of Agriculture, shall develop a form that provides information about the NJ FamilyCare and Medicaid programs and provides an opportunity for the parent or guardian who signs the school lunch application form to give consent for information to be shared with the Department of Human Services for the purpose of determining eligibility for the programs. The form shall be attached to, included with, or incorporated into, the school lunch application form.

The commissioner, in consultation with the Commissioner of Education, shall establish procedures for schools to transmit information attached to, included with, or provided on the school lunch application form regarding the NJ FamilyCare and Medicaid programs to the Department of Human Services, in order to enable the department to determine eligibility for the programs.

- (2) The commissioner or the Commissioner of Education, as applicable, shall:
- (a) make available to each elementary and secondary school, licensed child care center, registered family day care home, unified child care agency, local health department that provides primary care, and community-based primary care provider, informational materials about the program, including instructions for applying online or by mail, as well as copies of the program application form.

The entity shall make the informational and application materials available, upon request, to persons interested in the program; and

- (b) request each entity to distribute a notice at least annually, as developed by the commissioner, to households of children attending or receiving its services or care, informing them about the program and the availability of informational and application materials. In the case of elementary and secondary schools, the information attached to, included with, or incorporated into, the school lunch application form for school-age children pursuant to this subparagraph shall be deemed to meet the requirements of this paragraph.
- i. Subject to federal approval, the commissioner shall, by regulation, establish that in determining income eligibility for a child, any gross family income above [200%] 200 percent of the poverty level, up to a maximum of [350%] 350 percent of the poverty level, shall be disregarded.

1 The commissioner shall establish a NJ FamilyCare coverage 2 buy-in program Ithrough which a parent or caretaker whose family income exceeds 350% of the poverty level may purchase coverage 3 4 under NJ FamilyCare for a child under the age of 19, who is 5 uninsured and was not voluntarily disenrolled from employer-6 sponsored group insurance coverage within six months prior to 7 application to the program. The program], which shall be known 8 as NJ FamilyCare Advantage.

The commissioner shall establish the premium and cost sharing amounts required to purchase coverage, except that the premium shall not exceed the amount the program pays per month to a managed care organization under NJ FamilyCare for a child of comparable age whose family income is [between 200% and 350%] less than 350 percent of the poverty level, plus a reasonable processing fee.

- k. The commissioner, in consultation with the Rutgers Center for State Health Policy, shall develop a streamlined application form for the NJ FamilyCare and Medicaid programs.
- 19 [Subject to federal approval, the] The Commissioner of 20 Human Services shall establish a hardship waiver for part or all of 21 [the] any premium [for an eligible child under the NJ FamilyCare 22 program authorized under this section. A parent or caretaker may 23 apply to the commissioner for a hardship waiver in a manner and 24 form established by the commissioner. If the parent or caretaker 25 can demonstrate to the satisfaction of the commissioner, pursuant to 26 regulations adopted by the commissioner, that payment of all or part 27 of the premium for the parent or caretaker's child presents a 28 hardship, the commissioner shall grant the waiver for a prescribed 29 period of time.

30 (cf: P.L.2008, c.53, s.2)

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- 32 2. Section 11 of P.L.2005, c.156 (C.30:4J-14) is amended to 33 read as follows:
- 11. The Commissioner of Human Services shall I report to the Chairman of the Senate Health, Human Services and Senior Citizens Committee and the Chairmen of the Assembly Health and Human Services and Assembly Family, Women and Children's Issues committees on the implementation of this act.
 - The commissioner shall issue an interim report six months after the effective date of this act P.L., c. (C.) (pending before the Legislature as this bill) and shall issue an annual report six months later and once each year thereafter. Each report shall be submitted to the Governor and to the Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), and published on the department's Internet website.
 - The [report] reports shall be prepared with input from the working group established pursuant to section 27 of P.L.2008, c.38

- 1 (C.30:4J-19), and shall include information on the department's
- 2 actions, and the outcomes of such actions, to make affordable,
- 3 quality healthcare coverage available to all children in New Jersey
- 4 and the extent to which coverage disparities based on income, race,
- 5 ethnicity, and geography have changed over the reporting period.
- 6 The reports shall also include the number of persons who are 7 enrolled in the Medicaid and NJ FamilyCare programs pursuant to
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- the provisions of [this act] P.L.2005, c.156 (C.30:4J-8 et al.), the
- 9 cost of providing coverage for these persons, the status of any
- 10 Medicaid amendments or waivers necessary
- 11 implementation of [this act] P.L.2005, c.156 (C.30:4J-8 et al.), the 12 status of implementing the enrollment simplification practices for
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- both the NJ FamilyCare and Medicaid programs, and such other 14 information as the commissioner deems appropriate.
- 15 commissioner may also include any recommendations for
- 16 legislation [he deems] deemed necessary to further the purposes of
- 17 [this act] P.L.2005, c.156 (C.30:4J-8 et al.).
- 18 (cf: P.L.2005, c.156, s.11)

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- 3. Section 26 of P.L.2008, c.38 (C.30:4J-18) is amended to read as follows:
- 21 22 26. a. The Commissioner of Human Services shall establish
- 23 an enhanced NJ FamilyCare outreach and enrollment initiative to
- 24 increase public awareness about the availability of, and benefits to
- 25 enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare
- 26 Advantage buy-in programs. The initiative shall [include] be
- 27 coordinated with any outreach efforts implemented pursuant to
- subsection h. of section 5 of P.L. 2005, c.156 (C.30:4J-12) or 28
- 29 related to enrollment in the State's health insurance Exchange established pursuant to the federal "Patient Protection and 30
- Affordable Care Act," Pub.L.111-148, as amended by the "Health 31
- 32 Care and Education Reconciliation Act of 2010," Pub.L.111-152,
- 33 and shall include:
- 34 (1) the provision of training to Exchange enrollment assistors,
- 35 local officials, and any other pertinent staff, as determined by the
- 36 commissioner, on the eligibility requirements of the NJ FamilyCare
- 37 program and how to enroll children in the program;
- 38 (2) culturally sensitive, Statewide and local media public
- 39 awareness campaigns addressing the availability of health care
- 40 coverage for parents and children under the Medicaid and NJ
- 41 FamilyCare programs and health care coverage for children under
- 42 the NJ FamilyCare Advantage buy-in program [.The initiative shall
- 43 also include]; and
- 44 (3) the provision of training and support services, upon request,
- 45 to community groups, legislative district offices, and community-
- 46 based health care providers to enable these parties to assist in
- 47 enrolling parents and children in the applicable programs.

b. The Department of Banking and Insurance, in consultation with the Commissioner of Human Services, shall take steps to ensure the full incorporation of the Medicaid, NJ FamilyCare and NJ FamilyCare Advantage Programs on the State's health insurance Exchange and the individual health coverage marketplace. In order to ensure that Medicaid and NJ FamilyCare eligibility is properly evaluated, plan comparison and cost tools shall solicit current expected monthly income in lieu of or in addition to annual income.

(cf: P.L.2008, c.38, s.26)

- 4. Section 27 of P.L.2008, c.38 (C.30:4J-19) is amended to read as follows:
- 27. The Commissioner of Human Services shall establish an Outreach, Enrollment, and Retention Working Group to develop a plan to carry out ongoing and sustainable measures to strengthen outreach to low and moderate income families who may be eligible for Medicaid, NJ FamilyCare, or NJ FamilyCare Advantage, to maximize enrollment in these programs, and to ensure retention of enrollees in these programs.
 - a. The members of the working group shall include:
- (1) The Commissioners of Human Services, Health, Banking and Insurance, <u>Children and Families</u>, Labor and Workforce Development, Education, and Community Affairs, and the Secretary of Agriculture, or their designees, who shall serve ex officio; and
- (2) **[**Six**]** Ten public members appointed by the Commissioner of Human Services who shall include: one person who represents racial and ethnic minorities in this State; one person who represents managed care organizations that participate in the Medicaid and NJ FamilyCare programs; one person who represents the vendor under contract with the Division of Medical Assistance and Health Services to provide NJ FamilyCare eligibility, enrollment, and health benefit coordinator services to the division; one person who represents New Jersey Policy Perspective; one person who represents the Advocates for Children of New Jersey; **[**and**]** one person who represents Legal Services of New Jersey; one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition.
 - b. As part of the plan, the working group shall:
- (1) determine if there are obstacles to enrollment of minorities in the State in the Medicaid, NJ FamilyCare, and NJ FamilyCare Advantage programs due to ethnic and cultural differences and, if so, develop strategies for the Department of Human Services to overcome these obstacles and increase enrollment among minorities;
- 47 (2) recommend outreach strategies to identify and enroll all 48 eligible children in the Medicaid, NJ FamilyCare, and NJ

FamilyCare Advantage programs and to retain enrollment of children and their parents in the programs;

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- (3) establish monthly enrollment goals for the number of children who need to be enrolled in Medicaid, NJ FamilyCare, and NJ FamilyCare Advantage in order to ensure that as many children as possible who are eligible for these programs are enrolled within a reasonable period of time, in accordance with the mandate established pursuant to section 2 of P.L.2008, c.38 (C.26:15-2); and
- (4) make such other recommendations to the Commissioner of Human Services as the working group determines necessary and appropriate to achieve the purposes of this section.
- 12 c. The working group shall organize [as soon as practicable following the appointment of its members and] and hold a meeting no later than 60 days following the date of enactment of P.L., c. (C.) (pending before the Legislature as this bill). The working group shall select a chairperson and vice-chairperson from among the members. The chairperson shall appoint a secretary who need not be a member of the working group.
 - (1) The public members shall serve without compensation, but shall be reimbursed for necessary expenses incurred in the performance of their duties and within the limits of funds available to the working group.
 - (2) The working group shall be entitled to call to its assistance and avail itself of the services of the employees of any State, county, or municipal department, board, bureau, commission, or agency as it may require and as may be available to it for its purposes.
 - d. Upon completion of the plan, the working group shall report on its activities to the chairperson of the Senate and Assembly standing reference committees on health and human services, and include a copy of the plan and any recommendations for legislative action it deems appropriate.
 - e. The Commissioner of Human Services shall post the plan on the department's Internet website and include a table showing the monthly enrollment goals established in the plan and the actual new and continued enrollments for that month. The commissioner shall update the table monthly.
 - f. The Department of Human Services shall provide staff support to the working group.

40 (cf: P.L.2012, c.17, s.397) 41

5. (New section) There is appropriated from the General Fund to the Department of Human Services the sum of \$20,000,000 for

the purposes of implementing the provisions of this act.

6. (New section) The Commissioner of Human Services may adopt rules and regulations, pursuant to the "Administrative

S3798 VITALE

Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), as shall be necessary to implement the provisions of this act.

7. (New section) The Commissioner of Human Services shall apply for such State plan amendments or waivers as may be necessary to implement the provisions of this act and to secure federal financial participation for State Medicaid expenditures under the federal Medicaid program and for NJ FamilyCare expenditures under the State Children's Health Insurance Program pursuant to 42 U.S.C. s.1397aa et seq.

8. This act shall take immediately.

STATEMENT

This bill revises certain requirements concerning enrollment in the NJ FamilyCare program, including expanding eligibility, establishing additional outreach requirements, and revising reporting requirements under the program. The bill appropriates \$20 million to implement its provisions.

The bill generally prohibits requiring enrollees in NJ FamilyCare to pay premiums as a condition of participation in the program. Premiums may still be required for enrollees who exceed income limits but elect to buy into NJ FamilyCare.

The bill eliminates a provision of current law that requires certain children who were voluntarily disenrolled from employer-sponsored group insurance coverage to be deemed ineligible for enrollment in NJ FamilyCare for a certain period, and provides that no waiting periods may be imposed against any applicant for the program who is otherwise eligible for enrollment.

Under the bill, the Commissioner of Human Services is directed to provide information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.

Pursuant to existing law, and unchanged by the bill, the Commissioner of Human Services is directed to establish an enhanced NJ FamilyCare outreach and enrollment initiative to increase public awareness about the availability of, and benefits to enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare Advantage buy-in program, including culturally sensitive, Statewide and local media public awareness campaigns and the provision of training and support services to enable certain entities to assist in enrollment activities.

Under the bill, the initiative is also to be coordinated with any outreach efforts related to: 1) the ongoing enrollment initiative coordinated in consultation with the Commissioner of Education established under current law; or 2) enrollment in the State's health

- 1 insurance Exchange established pursuant to the federal "Patient
- 2 Protection and Affordable Care Act," Pub.L.111-148, as amended
- 3 by the "Health Care and Education Reconciliation Act of 2010,"
- 4 Pub.L.111-152. The initiative is to additionally include the
- 5 provision of training to Exchange enrollment assistors, local
- 6 officials, and any other pertinent staff, as determined by the
- 7 commissioner, on the eligibility requirements of NJ FamilyCare and
- 8 how to enroll children in the program.

The bill requires the Department of Banking and Insurance, in consultation with the Commissioner of Human Services, to take steps to ensure the full incorporation of the Medicaid, NJ FamilyCare and NJ FamilyCare Advantage Programs on the State's health insurance Exchange and the individual health coverage marketplace. In order to ensure that Medicaid and NJ FamilyCare eligibility is properly evaluated, plan comparison and cost tools will be required to solicit current expected monthly income in lieu of, or in addition to, annual income.

In addition to the enhanced NJ FamilyCare outreach and enrollment initiative, existing law requires the commissioner to establish an Outreach, Enrollment, and Retention Working Group. The goal of the working group, which is not altered by the bill, is to develop a plan to carry out ongoing and sustainable measures to strengthen outreach to low and moderate income families who may be eligible for Medicaid, NJ FamilyCare, or NJ FamilyCare Advantage; to maximize enrollment in these programs; and to ensure retention of enrollees in these programs. The Working Group last submitted a report in May 2009.

In addition to the seven ex-officio members and six public members of the working group currently required under statute, the bill adds the Commissioner of Children and Families as an exofficio member and the following four public members: one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition. The bill directs the working group to organize and hold a meeting no later than 60 days following the date of enactment of the bill.

The bill amends current law to require the commissioner, with input from Outreach, Enrollment, and Retention Working Group, to issue an interim report six months after the effective date of the bill, to issue a full report six months later, and to submit the report annually thereafter. The bill removes a requirement that the reports be submitted to the chairpersons of various legislative standing reference committees, and instead requires the reports to be submitted to the Governor and to the Legislature and published on the Department of Human Services' (DHS) Internet website.

The reports are required to include information on the DHS's actions, and the outcomes of such actions, to make affordable, quality healthcare coverage available to all children in New Jersey,

S3798 VITALE

- 1 and the extent to which coverage disparities based on income, race,
- ethnicity, and geography have changed over the reporting period. 2
- 3 Existing law also requires the reports to include the number of
- 4 persons who are enrolled in Medicaid and NJ FamilyCare, the cost
- 5 of providing coverage for these persons, the status of any Medicaid
- plan amendments or waivers necessary for implementation of NJ 6
- 7 FamilyCare, the status of implementing the enrollment
- 8 simplification practices for both NJ FamilyCare and Medicaid, and
- 9 such other information as the commissioner deems appropriate. The 10
- commissioner may also include any recommendations for
- 11 legislation deemed necessary to further the purposes of NJ
- 12 FamilyCare.
- 13 The bill appropriates \$20 million from the General Fund to the
- 14 DHS for the purposes of implementing the provisions of the bill.

SENATE HEALTH, HUMAN SERVICES AND SENIOR CITIZENS COMMITTEE

STATEMENT TO

SENATE, No. 3798

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 10, 2021

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Senate Bill No. 3798.

As amended by this committee, this bill revises certain requirements concerning enrollment in the NJ FamilyCare program, including expanding eligibility, establishing additional outreach requirements, and revising reporting requirements under the program.

The bill generally prohibits requiring enrollees in NJ FamilyCare to pay premiums as a condition of participation in the program. Premiums may still be required for enrollees who exceed income limits but elect to buy into NJ FamilyCare.

The bill eliminates a provision of current law that requires certain children who were voluntarily disenrolled from employer-sponsored group insurance coverage to be deemed ineligible for enrollment in NJ FamilyCare for a certain period, and provides that no waiting periods may be imposed against any applicant for the program who is otherwise eligible for enrollment.

Under the bill, the Commissioner of Human Services is directed to provide information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.

Pursuant to existing law, and unchanged by the bill, the Commissioner of Human Services is directed to establish an enhanced NJ FamilyCare outreach and enrollment initiative to increase public awareness about the availability of, and benefits to enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare Advantage buy-in program, including culturally sensitive, Statewide and local media public awareness campaigns and the provision of training and support services to enable certain entities to assist in enrollment activities.

Under the bill, the initiative is also to be coordinated with any outreach efforts related to: 1) the ongoing enrollment initiative coordinated in consultation with the Commissioner of Education established under current law; or 2) enrollment in the State's health insurance Exchange established pursuant to the federal "Patient Protection and Affordable Care Act," Pub.L.111-148, as amended by

the "Health Care and Education Reconciliation Act of 2010," Pub.L.111-152. The initiative is to additionally include the provision of training to Exchange enrollment assistors, local officials, and any other pertinent staff, as determined by the commissioner, on the eligibility requirements of NJ FamilyCare and how to enroll children in the program.

The bill requires the Department of Banking and Insurance, in consultation with the Commissioner of Human Services, to take steps to ensure the full incorporation of the Medicaid, NJ FamilyCare and NJ FamilyCare Advantage Programs on the State's health insurance Exchange and the individual health coverage marketplace. In order to ensure that Medicaid and NJ FamilyCare eligibility is properly evaluated, plan comparison and cost tools will be required to solicit current expected monthly income in lieu of, or in addition to, annual income.

In addition to the enhanced NJ FamilyCare outreach and enrollment initiative, existing law requires the commissioner to establish an Outreach, Enrollment, and Retention Working Group. In addition to the seven ex-officio members and six public members of the working group currently required under statute, the bill adds the Commissioner of Children and Families as an ex-officio member and the following four public members: one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition. The bill directs the working group to organize and hold a meeting no later than 60 days following the date of enactment of the bill.

The bill amends current law to require the commissioner, with input from Outreach, Enrollment, and Retention Working Group, to issue an interim report six months after the effective date of the bill, to issue a full report six months later, and to submit the report annually thereafter. The bill removes a requirement that the reports be submitted to the chairpersons of various legislative standing reference committees, and instead requires the reports to be submitted to the Governor and to the Legislature and published on the Department of Human Services' (DHS) Internet website.

The reports are required to include information on the DHS's actions, and the outcomes of such actions, to make affordable, quality healthcare coverage available to all children in New Jersey, and the extent to which coverage disparities based on income, race, ethnicity, and geography have changed over the reporting period. Existing law also requires the reports to include the number of persons who are enrolled in Medicaid and NJ FamilyCare, the cost of providing coverage for these persons, the status of any Medicaid plan amendments or waivers necessary for implementation of NJ FamilyCare, the status of implementing the enrollment simplification practices for both NJ FamilyCare and Medicaid, and such other

information as the commissioner deems appropriate. The commissioner may also include any recommendations for legislation deemed necessary to further the purposes of NJ FamilyCare.

As amended, the bill directs the Legislature to annually appropriate \$20 million from the General Fund to implement its provisions.

COMMITTEE AMENDMENTS:

The committee amendments revise the bill to change a direct supplemental appropriation of \$20 million to direct that an annual appropriation of \$20 million be made to implement the provisions of the bill. The amendments revise the synopsis and title of the bill to reflect these changes.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 3798**

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 22, 2021

The Senate Budget and Appropriations Committee reports favorably and with committee amendments Senate Bill No. 3798 (1R).

As amended by this committee, this bill revises certain requirements concerning enrollment in the NJ FamilyCare program, including expanding eligibility and establishing additional outreach requirements.

The bill generally prohibits requiring enrollees in NJ FamilyCare to pay premiums as a condition of participation in the program. Premiums may still be required for enrollees who exceed income limits but elect to buy into NJ FamilyCare.

The bill eliminates a provision of current law that requires certain children who were voluntarily disenrolled from employer-sponsored group insurance coverage to be deemed ineligible for enrollment in NJ FamilyCare for a certain period, and provides that no waiting periods may be imposed against any applicant for the program who is otherwise eligible for enrollment.

Under the bill, the Commissioner of Human Services is directed to provide information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.

Pursuant to existing law, and unchanged by the bill, the Commissioner of Human Services is directed to establish an enhanced NJ FamilyCare outreach and enrollment initiative to increase public awareness about the availability of, and benefits to enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare Advantage buy-in program, including culturally sensitive, Statewide and local media public awareness campaigns and the provision of training and support services to enable certain entities to assist in enrollment activities.

Under the bill as amended, the initiative is also to be coordinated with any outreach efforts related to: 1) the ongoing enrollment initiative coordinated in consultation with the Commissioner of Education established under current law; or 2) enrollment in the State's health insurance Exchange established pursuant to the federal "Patient Protection and Affordable Care Act," Pub.L.111-148, as amended by the "Health Care and Education Reconciliation Act of

2010," Pub.L.111-152. The initiative is to additionally provide the Commissioner of Banking and Insurance with input for the provision of training to Exchange enrollment assistors, and as determined by the commissioner, local officials and any other pertinent staff on the eligibility requirements of NJ FamilyCare and how to enroll children in the program.

In addition to the enhanced NJ FamilyCare outreach and enrollment initiative, existing law requires the commissioner to establish an Outreach, Enrollment, and Retention Working Group. In addition to the seven ex-officio members and six public members of the working group currently required under statute, the bill adds the Commissioner of Children and Families as an ex-officio member and the following four public members: one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition. The bill directs the working group to organize and hold a meeting no later than 60 days following the date of enactment of the bill.

The bill directs the Legislature to annually appropriate \$20 million from the General Fund to implement its provisions.

COMMITTEE AMENDMENTS:

The committee amendments remove an amendatory section of the bill, which would have amended section 11 of P.L.2005, c.156 (C.30:4J-14) and established additional reporting requirements concerning the NJ FamilyCare program.

The committee amendments revise the bill to only allow the NJ FamilyCare outreach and enrollment initiative to provide input to the Commissioner of Banking and Insurance for the provision of training to Exchange enrollment assistors, and, as determined by the commissioner, local officials and any other pertinent staff, rather than directly providing the training.

The committee amendments remove language from the bill that would require the Department of Banking and Insurance to ensure the full incorporation of the Medicaid, NJ FamilyCare, and NJ FamilyCare Advantage Programs on the State's health insurance Exchange and the individual health coverage marketplace.

The committee amendments revise the synopsis and title of the bill to reflect these changes.

FISCAL IMPACT:

Fiscal information is currently unavailable for this bill.

FISCAL NOTE

[Second Reprint]

SENATE, No. 3798 STATE OF NEW JERSEY 219th LEGISLATURE

DATED: NOVEMBER 23, 2021

SUMMARY

Synopsis: Eliminates premiums and waiting periods for certain NJ FamilyCare

enrollees and directs DHS to implement additional targeted outreach

initiatives to increase enrollment.

Types of Impact: Annual expenditure and revenue increases, General Fund.

Agencies Affected: Department of Human Services; Department of Banking and

Insurance; Department of Education.

Executive Estimate

Fiscal Impact	<u>FY 2022</u>
State Expenditure Increase	\$38,500,000
State Revenue Increase – Federal Cost Reimbursement	\$18,500,000

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2022</u>	Annually Thereafter
State Expenditure Increase	\$37,400,000 - \$94,300,000	\$67,400,000 - \$124,300,000
State Revenue Increase –		
Federal Cost Reimbursement	\$18,200,000 - \$46,700,000	\$38,200,000 - \$66,700,000

- The Office of Legislative Services (OLS) determines that the Executive estimate for FY 2022 falls within the range of plausible outcomes. The Executive did not provide a fiscal estimate for subsequent fiscal years.
- For fiscal years subsequent to FY 2022, the OLS estimates that this bill will cost the State between \$67.4 million and \$124.3 million annually, with an increase in revenue associated with federal cost reimbursements under Medicaid and the Children's Health Insurance Program of between \$38.2 million and \$66.7 million annually.



• The OLS estimates for fiscal years subsequent to FY 2022 include the fiscal impacts of eliminating Children's Health Insurance Program premiums. The FY 2022 estimates do not consider the elimination of the premiums because they are already suspended under federal law until the expiration of the current federal public health emergency.

BILL DESCRIPTION

This bill eliminates premium payment requirements and the current 90-day waiting period prior to enrollment for children who were voluntarily disenrolled from employer-sponsored group insurance, both under the Children's Health Insurance Program, a component of the NJ FamilyCare program.

Furthermore, the bill expands and strengthens existing NJ FamilyCare outreach and enrollment efforts in coordination with the Department of Education and the State-Based Health Insurance Exchange that is operated by the Department of Banking and Insurance.

The bill also appropriates \$20 million annually to implement its provisions.

FISCAL ANALYSIS

EXECUTIVE BRANCH

The Executive has not submitted a formal fiscal note for this bill. However, in response to an FY 2022 OLS Discussion Point, the Department of Human Services estimated the cost in FY 2022 of the Cover All Kids Initiative, which this bill would enact. The cost estimate assumes that there are 88,000 uninsured children across New Jersey, of which 53,000 would be eligible for enrollment in NJ FamilyCare.

In all, the department projected that the initiative will cost the State \$68.5 million to implement in FY 2022 and generate \$38.5 million in federal cost reimbursements.

Of note, these amounts include an estimated \$30.0 million in State costs, of which the federal government would reimburse the State an estimated \$20.0 million, for the elimination of Children's Health Insurance Program premiums. Because these premiums are suspended during the current federal public health emergency, however, the department does not attribute any costs to this provision in FY 2022. As a result, the Governor's FY 2022 Budget only includes \$38.5 million for the Cover All Kids initiative, of which the federal government is estimated to reimburse the State \$18.5 million, thereby yielding a net State cost of \$20.0 million.

Department of Human Services FY 2022 Cost Estimate for Cover All Kids Initiative			
Cost Factor	Total State Cost	Federal Cost Reimbursement	Net State Cost
Increased Medicaid and Children's Health Insurance Program Enrollment	\$29,500,000	\$14,500,000	\$15,000,000
Removal of Children's Health Insurance Program Waiting Period	\$6,000,000	\$4,000,000	\$2,000,000
Enhanced Outreach Efforts	\$3,000,000	\$0	\$3,000,000
TOTAL	\$38,500,000	\$18,500,000	\$20,000,000

OFFICE OF LEGISLATIVE SERVICES

The OLS determines that the Executive estimate of the FY 2022 impacts falls within the range of plausible outcomes. For subsequent fiscal years, the OLS estimates that this bill will cost the State between \$67.4 million and \$124.3 million annually, with an increase in revenue associated with federal cost reimbursements under Medicaid and the Children's Health Insurance Program of between \$38.2 million and \$66.7 million annually.

These amounts exceed the FY 2022 estimates because the fiscal impacts of eliminating Children's Health Insurance Program premiums will become attributable to the bill only upon the expiration of the current suspension of the premiums during the current federal public health emergency. Until then the premiums are suspended irrespective of the enactment of this bill.

OLS Cost Estimate for Cover All Kids Initiative, Annual Impacts After FY 2022			
Cost Factor	Total State Cost	Federal Cost Reimbursement	Net State Cost
Increased Medicaid and Children's Health Insurance Program Enrollment	\$28,400,000 to \$85,300,000	\$14,200,000 to \$42,700,000	\$14,200,000 to \$42,700,000
Removal of Children's Health Insurance Program Waiting Period	\$6,000,000	\$4,000,000	\$2,000,000
Enhanced Outreach Efforts	\$3,000,000	\$0	\$3,000,000
Elimination of Children's Health Insurance Program Premiums	\$30,000,000	\$20,000,000	\$10,000,000
TOTAL	\$67,400,000 to \$124,300,000	\$38,200,000 to \$66,700,000	\$29,200,000 to \$57,700,000

For purposes of maintaining the comparability of the Executive and the OLS estimates, the OLS accepts the Department of Human Services projections of the fiscal effects of the enhanced outreach efforts and the removal of the 90-day waiting period prior to enrollment in the Children's Health Insurance Program for children who were voluntarily disenrolled from employer-sponsored group insurance. The OLS, however, does not have sufficient information to confirm or contest the Executive projections.

The most significant portion of the State cost and revenue increases is associated with enrollment growth in the NJ FamilyCare program, which is comprised of Medicaid and the Children's Health Insurance Program, as a result of the enhanced outreach efforts.

As indicated above, the Department of Human Services estimates that 53,000 children without health insurance are eligible for enrollment in NJ FamilyCare. The OLS assumes that between 20 percent and 60 percent of the 53,000 children will enroll in NJ FamilyCare due to the enhanced outreach efforts. The result is an increase of between \$28.4 million and \$85.3 million in annual NJ FamilyCare benefit expenditures, with a corresponding increase in federal matching fund revenue of between \$14.2 million and \$42.7 million. This estimate assumes an average annual cost per child of \$2,669, which is the average of annual costs per child under Medicaid and the Children's Health Insurance Program, as presented in the Governor's FY 2022 Budget.

The uptake rate of 20 percent to 60 percent considers that the outreach efforts will enhance not only existing efforts funded by the State but also efforts associated with a \$1.5 million federal grant received by the Department of Human Services in 2019 in conjunction with the Helping Ensure Access for Little Ones, Toddlers and Hopeful Youth by Keeping Insurance Delivery Stable Act. According to the Centers for Medicare and Medicaid Services, the department is using these funds to enhance prior outreach, enrollment, and retention efforts in

Medicaid and the Children's Health Insurance Program by creating a new web-based portal where parents or guardians of potentially eligible children identified by schools or by the Supplemental Nutrition Assistance Program can access a program application that has been pre-populated with their information, facilitating its submission and eligibility determinations. The department will also provide training and resources for providers that make Medicaid or Children's Health Insurance Program presumptive eligibility determinations for children and parents and outreach to their parents or guardians so that they can easily transition to permanent program coverage.

The OLS also concludes that the Department of Human Services may realize indeterminate reductions in annual administrative expenditures as it will no longer have to manage premium payments and the 90-day waiting period for certain children under the Children's Health Insurance Program. For example, regarding the waiting period, the department is currently required to: 1) assess whether children applying for coverage qualify for a good cause exceptions; 2) track children subject to the waiting period and enroll them upon the expiration thereof; and 3) transfer applications denied during the waiting period to the Marketplace to determine if they qualify for financial assistance in purchasing a qualified health plan.

Section: Human Services

Analyst: Sarah Schmidt

Senior Fiscal Analyst

Approved: Thomas Koenig

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

ASSEMBLY, No. 5805

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED JUNE 1, 2021

Sponsored by:

Assemblywoman YVONNE LOPEZ
District 19 (Middlesex)
Assemblyman DANIEL R. BENSON
District 14 (Mercer and Middlesex)
Assemblyman GORDON M. JOHNSON
District 37 (Bergen)

Co-Sponsored by:

Assemblywomen Speight, Vainieri Huttle and Murphy

SYNOPSIS

Eliminates premiums and waiting periods for certain NJ FamilyCare enrollees; directs DHS to implement additional targeted outreach initiatives to increase enrollment; revises reporting requirements; appropriates \$20 million.

CURRENT VERSION OF TEXT



(Sponsorship Updated As Of: 6/21/2021)

AN ACT concerning NJ FamilyCare, amending P.L.2005, c.156 and P.L.2008, c.38, and making an appropriation.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 5 of P.L.2005, c.156 (C.30:4J-12) is amended to read as follows:
- 5. a. The purpose of the program shall be to provide subsidized health insurance coverage, and other health care benefits as determined by the commissioner, to children under 19 years of age and their parents or caretakers and to adults without dependent children, within the limits of funds appropriated or otherwise made available for the program.

The program [shall] <u>may</u> require families to pay copayments [and make premium contributions, based upon a sliding income scale]. The program shall include the provision of well-child and other preventive services, hospitalization, physician care, laboratory and x-ray services, prescription drugs, mental health services, and other services as determined by the commissioner.

- b. The commissioner shall take such actions as are necessary to implement and operate the program in accordance with the State Children's Health Insurance Program established pursuant to 42 U.S.C.s.1397aa et seq.
 - c. The commissioner:
- (1) shall, by regulation, establish standards for determining eligibility and other program requirements **[**, including, but not limited to, restrictions on voluntary disenrollments from existing health insurance coverage **]**;
- (2) shall require that a parent or caretaker who is a qualified applicant purchase coverage, if available, through an employer-sponsored health insurance plan which is determined to be cost-effective and is approved by the commissioner, and shall provide assistance to the qualified applicant to purchase that coverage, except that the provisions of this paragraph shall not be construed to require an employer to provide health insurance coverage for any employee or employee's spouse or dependent child;
- (3) may, by regulation, establish plans of coverage and benefits to be covered under the program, except that the provisions of this section shall not apply to coverage for medications used exclusively to treat AIDS or HIV infection; and
- (4) shall establish, by regulation, other requirements for the program, including, but not limited to, [premium payments and] copayments [, and] . Except as may be required for the NJ FamilyCare Advantage program established pursuant to subsection

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

j. of this section, premiums shall not be established within the program. The commissioner may contract with one or more appropriate entities, including managed care organizations, to assist in administering the program. The period for which eligibility for the program is determined shall be the maximum period permitted under federal law.

- d. The commissioner shall establish procedures for determining eligibility, which shall include, at a minimum, the following enrollment simplification practices:
- (1) A streamlined application form as established pursuant to subsection k. of this section;
- (2) Require new applicants to submit one recent pay stub from the applicant's employer, or, if the applicant has more than one employer, one from each of the applicant's employers, to verify income. In the event the applicant cannot provide a recent pay stub, the applicant may submit another form of income verification as deemed appropriate by the commissioner. If an applicant does not submit income verification in a timely manner, before determining the applicant ineligible for the program, the commissioner shall seek to verify the applicant's income by reviewing available Department of the Treasury and Department of Labor and Workforce Development records concerning the applicant, and such other records as the commissioner determines appropriate.

The commissioner shall establish retrospective auditing or income verification procedures, such as sample auditing and matching reported income with records of the Department of the Treasury and the Department of Labor and Workforce Development and such other records as the commissioner determines appropriate.

In matching reported income with confidential records of the Department of the Treasury, the commissioner shall require an applicant to provide written authorization for the Division of Taxation in the Department of the Treasury to release applicable tax information to the commissioner for the purposes of establishing income eligibility for the program. The authorization, which shall be included on the program application form, shall be developed by the commissioner, in consultation with the State Treasurer;

- (3) Online enrollment and renewal, in addition to enrollment and renewal by mail. The online enrollment and renewal forms shall include electronic links to other State and federal health and social services programs;
 - (4) Continuous enrollment;
- (5) Simplified renewal by sending an enrollee a preprinted renewal form and requiring the enrollee to sign and return the form, with any applicable changes in the information provided in the form, prior to the date the enrollee's annual eligibility expires. The commissioner shall establish such auditing or income verification procedures, as provided in paragraph (2) of this subsection; **[**and **]**

(6) Provision of program eligibility-identification cards that are issued no more frequently than once a year; and

- (7) Provision of information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.
- e. The commissioner shall take, or cause to be taken, any action necessary to secure for the State the maximum amount of federal financial participation available with respect to the program, subject to the constraints of fiscal responsibility and within the limits of available funding in any fiscal year. In this regard, notwithstanding the definition of "qualified applicant," the commissioner may enroll in the program such children or their parents or caretakers who may otherwise be eligible for the Medicaid program in order to maximize use of federal funds that may be available pursuant to 42 U.S.C. s.1397aa et seq.
- f. [Subject to federal approval, a child shall be determined ineligible for the program if the child was voluntarily disenrolled from employer-sponsored group insurance coverage within six months prior to application to the program No child who applies for enrollment in the program who otherwise meets the eligibility criteria for enrollment shall be denied immediate enrollment for any reason. In no case shall any qualified applicant for enrollment be subject to a waiting period prior to enrollment.
- g. The commissioner shall provide, by regulation, for presumptive eligibility for the program in accordance with the following provisions:
- (1) A child who presents [himself] for treatment at a general hospital, federally qualified or community health center, local health department that provides primary care, or other State licensed community-based primary care provider shall be deemed presumptively eligible for the program if a preliminary determination by hospital, health center, local health department or licensed health care provider staff indicates that the child meets program eligibility standards and is a member of a household with an income that does not exceed [350%] 350 percent of the poverty level;
- (2) The provisions of paragraph (1) of this subsection shall also apply to a child who is deemed presumptively eligible for Medicaid coverage pursuant to P.L.1968, c.413 (C.30:4D-1 et seq.);
- (3) The parent or caretaker of a child deemed presumptively eligible pursuant to this subsection shall be required to submit a completed application for the program no later than the end of the month following the month in which presumptive eligibility is determined;
- (4) A child shall be eligible to receive all services covered by the program during the period in which the child is presumptively eligible; and

(5) The commissioner may, by regulation, establish a limit on the number of times a child may be deemed presumptively eligible for NJ FamilyCare.

- h. The commissioner, in consultation with the Commissioner of Education, shall administer an ongoing enrollment initiative to provide outreach to children throughout the State who may be eligible for the program.
- (1) With respect to school-age children, the commissioner, in consultation with the Commissioner of Education and the Secretary of Agriculture, shall develop a form that provides information about the NJ FamilyCare and Medicaid programs and provides an opportunity for the parent or guardian who signs the school lunch application form to give consent for information to be shared with the Department of Human Services for the purpose of determining eligibility for the programs. The form shall be attached to, included with, or incorporated into, the school lunch application form.

The commissioner, in consultation with the Commissioner of Education, shall establish procedures for schools to transmit information attached to, included with, or provided on the school lunch application form regarding the NJ FamilyCare and Medicaid programs to the Department of Human Services, in order to enable the department to determine eligibility for the programs.

- (2) The commissioner or the Commissioner of Education, as applicable, shall:
- (a) make available to each elementary and secondary school, licensed child care center, registered family day care home, unified child care agency, local health department that provides primary care, and community-based primary care provider, informational materials about the program, including instructions for applying online or by mail, as well as copies of the program application form.

The entity shall make the informational and application materials available, upon request, to persons interested in the program; and

- (b) request each entity to distribute a notice at least annually, as developed by the commissioner, to households of children attending or receiving its services or care, informing them about the program and the availability of informational and application materials. In the case of elementary and secondary schools, the information attached to, included with, or incorporated into, the school lunch application form for school-age children pursuant to this subparagraph shall be deemed to meet the requirements of this paragraph.
- i. Subject to federal approval, the commissioner shall, by regulation, establish that in determining income eligibility for a child, any gross family income above [200%] 200 percent of the poverty level, up to a maximum of [350%] 350 percent of the poverty level, shall be disregarded.

1 The commissioner shall establish a NJ FamilyCare coverage 2 buy-in program Ithrough which a parent or caretaker whose family income exceeds 350% of the poverty level may purchase coverage 3 4 under NJ FamilyCare for a child under the age of 19, who is 5 uninsured and was not voluntarily disenrolled from employer-6 sponsored group insurance coverage within six months prior to 7 application to the program. The program], which shall be known 8 as NJ FamilyCare Advantage.

The commissioner shall establish the premium and cost sharing amounts required to purchase coverage, except that the premium shall not exceed the amount the program pays per month to a managed care organization under NJ FamilyCare for a child of comparable age whose family income is [between 200% and 350%] less than 350 percent of the poverty level, plus a reasonable processing fee.

- k. The commissioner, in consultation with the Rutgers Center for State Health Policy, shall develop a streamlined application form for the NJ FamilyCare and Medicaid programs.
- 19 [Subject to federal approval, the] The Commissioner of 20 Human Services shall establish a hardship waiver for part or all of 21 [the] any premium [for an eligible child under the NJ FamilyCare 22 program authorized under this section. A parent or caretaker may 23 apply to the commissioner for a hardship waiver in a manner and 24 form established by the commissioner. If the parent or caretaker 25 can demonstrate to the satisfaction of the commissioner, pursuant to 26 regulations adopted by the commissioner, that payment of all or part 27 of the premium for the parent or caretaker's child presents a 28 hardship, the commissioner shall grant the waiver for a prescribed 29 period of time.

30 (cf: P.L.2008, c.53, s.2)

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- 32 2. Section 11 of P.L.2005, c.156 (C.30:4J-14) is amended to 33 read as follows:
- 11. The Commissioner of Human Services shall I report to the Chairman of the Senate Health, Human Services and Senior Citizens Committee and the Chairmen of the Assembly Health and Human Services and Assembly Family, Women and Children's Issues committees on the implementation of this act.
 - The commissioner shall issue an interim report six months after the effective date of this act P.L., c. (C.) (pending before the Legislature as this bill) and shall issue an annual report six months later and once each year thereafter. Each report shall be submitted to the Governor and to the Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), and published on the department's Internet website.
- The **[report]** reports shall be prepared with input from the working group established pursuant to section 27 of P.L.2008, c.38

- 1 (C.30:4J-19), and shall include information on the department's
- 2 actions, and the outcomes of such actions, to make affordable,
- 3 quality healthcare coverage available to all children in New Jersey
- 4 and the extent to which coverage disparities based on income, race,
- ethnicity, and geography have changed over the reporting period.
 The reports shall also include the number of persons who are
- 7 enrolled in the Medicaid and NJ FamilyCare programs pursuant to
- 8 the provisions of [this act] P.L.2005, c.156 (C.30:4J-8 et al.), the
- 9 cost of providing coverage for these persons, the status of any
- 10 Medicaid plan amendments or waivers necessary for
- implementation of [this act] P.L.2005, c.156 (C.30:4J-8 et al.), the
- 12 status of implementing the enrollment simplification practices for
- both the NJ FamilyCare and Medicaid programs, and such other
- 14 information as the commissioner deems appropriate. The
- 15 commissioner may also include any recommendations for
- legislation [he deems] deemed necessary to further the purposes of
- 17 **[**this act**]** P.L.2005, c.156 (C.30:4J-8 et al.).
- 18 (cf: P.L.2005, c.156, s.11)

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- 3. Section 26 of P.L.2008, c.38 (C.30:4J-18) is amended to read as follows:
- 22 26. a. The Commissioner of Human Services shall establish
- 23 an enhanced NJ FamilyCare outreach and enrollment initiative to
- 24 increase public awareness about the availability of, and benefits to
- 25 enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare
- 26 Advantage buy-in programs. The initiative shall [include] be
- 27 <u>coordinated with any outreach efforts implemented pursuant to</u>
- 28 <u>subsection h. of section 5 of P.L. 2005, c.156 (C.30:4J-12) or</u>
- 29 related to enrollment in the State's health insurance Exchange
- 30 <u>established pursuant to the federal "Patient Protection and</u>
- 31 Affordable Care Act," Pub.L.111-148, as amended by the "Health
- 32 Care and Education Reconciliation Act of 2010," Pub.L.111-152,
- and shall include:
- 34 (1) the provision of training to Exchange enrollment assistors,
- 35 local officials, and any other pertinent staff, as determined by the
- 36 <u>commissioner</u>, on the eligibility requirements of the NJ FamilyCare
- 37 program and how to enroll children in the program;
- 38 (2) culturally sensitive, Statewide and local media public
- 39 awareness campaigns addressing the availability of health care
- 40 coverage for parents and children under the Medicaid and NJ
- FamilyCare programs and health care coverage for children under the NJ FamilyCare Advantage buy-in program [.The initiative shall
- 43 also include]; and
- 44 (3) the provision of training and support services, upon request,
- 45 to community groups, legislative district offices, and community-
- 46 based health care providers to enable these parties to assist in
- 47 enrolling parents and children in the applicable programs.

1 b. The Department of Banking and Insurance, in consultation 2 with the Commissioner of Human Services, shall take steps to 3 ensure the full incorporation of the Medicaid, NJ FamilyCare and 4 NJ FamilyCare Advantage Programs on the State's health insurance 5 Exchange and the individual health coverage marketplace. In order to ensure that Medicaid and NJ FamilyCare eligibility is properly 6 7 evaluated, plan comparison and cost tools shall solicit current 8 expected monthly income in lieu of or in addition to annual income. 9

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(cf: P.L.2008, c.38, s.26)

- 4. Section 27 of P.L.2008, c.38 (C.30:4J-19) is amended to read as follows:
- 27. The Commissioner of Human Services shall establish an Outreach, Enrollment, and Retention Working Group to develop a plan to carry out ongoing and sustainable measures to strengthen outreach to low and moderate income families who may be eligible for Medicaid, NJ FamilyCare, or NJ FamilyCare Advantage, to maximize enrollment in these programs, and to ensure retention of enrollees in these programs.
 - The members of the working group shall include:
- (1) The Commissioners of Human Services, Health, Banking and Insurance, Children and Families, Labor and Workforce Development, Education, and Community Affairs, and the Secretary of Agriculture, or their designees, who shall serve ex officio; and
- (2) [Six] Ten public members appointed by the Commissioner of Human Services who shall include: one person who represents racial and ethnic minorities in this State; one person who represents managed care organizations that participate in the Medicaid and NJ FamilyCare programs; one person who represents the vendor under contract with the Division of Medical Assistance and Health Services to provide NJ FamilyCare eligibility, enrollment, and health benefit coordinator services to the division; one person who represents New Jersey Policy Perspective; one person who represents the Advocates for Children of New Jersey; [and] one person who represents Legal Services of New Jersey; one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition.
 - b. As part of the plan, the working group shall:
- 41 (1) determine if there are obstacles to enrollment of minorities 42 in the State in the Medicaid, NJ FamilyCare, and NJ FamilyCare 43 Advantage programs due to ethnic and cultural differences and, if 44 so, develop strategies for the Department of Human Services to 45 overcome these obstacles and increase enrollment among 46 minorities;

(2) recommend outreach strategies to identify and enroll all eligible children in the Medicaid, NJ FamilyCare, and NJ FamilyCare Advantage programs and to retain enrollment of children and their parents in the programs;

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- (3) establish monthly enrollment goals for the number of children who need to be enrolled in Medicaid, NJ FamilyCare, and NJ FamilyCare Advantage in order to ensure that as many children as possible who are eligible for these programs are enrolled within a reasonable period of time, in accordance with the mandate established pursuant to section 2 of P.L.2008, c.38 (C.26:15-2); and
- (4) make such other recommendations to the Commissioner of Human Services as the working group determines necessary and appropriate to achieve the purposes of this section.
- 14 c. The working group shall organize [as soon as practicable following the appointment of its members and and hold a meeting no later than 60 days following the date of enactment of P.L., c. (C.) (pending before the Legislature as this bill). The working group shall select a chairperson and vice-chairperson from among the members. The chairperson shall appoint a secretary who need not be a member of the working group.
 - (1) The public members shall serve without compensation, but shall be reimbursed for necessary expenses incurred in the performance of their duties and within the limits of funds available to the working group.
 - (2) The working group shall be entitled to call to its assistance and avail itself of the services of the employees of any State, county, or municipal department, board, bureau, commission, or agency as it may require and as may be available to it for its purposes.
 - d. Upon completion of the plan, the working group shall report on its activities to the chairperson of the Senate and Assembly standing reference committees on health and human services, and include a copy of the plan and any recommendations for legislative action it deems appropriate.
 - e. The Commissioner of Human Services shall post the plan on the department's Internet website and include a table showing the monthly enrollment goals established in the plan and the actual new and continued enrollments for that month. The commissioner shall update the table monthly.
- f. The Department of Human Services shall provide staff support to the working group.
- 42 (cf: P.L.2012, c.17, s.397)

5. (New section) There is appropriated from the General Fund to the Department of Human Services the sum of \$20,000,000 for the purposes of implementing the provisions of this act. 6. (New section) The Commissioner of Human Services may adopt rules and regulations, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), as shall be necessary to implement the provisions of this act.

7. (New section) The Commissioner of Human Services shall apply for such State plan amendments or waivers as may be necessary to implement the provisions of this act and to secure federal financial participation for State Medicaid expenditures under the federal Medicaid program and for NJ FamilyCare expenditures under the State Children's Health Insurance Program pursuant to 42 U.S.C. s.1397aa et seq.

8. This act shall take immediately.

STATEMENT

This bill revises certain requirements concerning enrollment in the NJ FamilyCare program, including expanding eligibility, establishing additional outreach requirements, and revising reporting requirements under the program. The bill appropriates \$20 million to implement its provisions.

The bill generally prohibits requiring enrollees in NJ FamilyCare to pay premiums as a condition of participation in the program. Premiums may still be required for enrollees who exceed income limits but elect to buy into NJ FamilyCare.

The bill eliminates a provision of current law that requires certain children who were voluntarily disenrolled from employer-sponsored group insurance coverage to be deemed ineligible for enrollment in NJ FamilyCare for a certain period, and provides that no waiting periods may be imposed against any applicant for the program who is otherwise eligible for enrollment.

Under the bill, the Commissioner of Human Services is directed to provide information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.

Pursuant to existing law, and unchanged by the bill, the Commissioner of Human Services is directed to establish an enhanced NJ FamilyCare outreach and enrollment initiative to increase public awareness about the availability of, and benefits to enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare Advantage buy-in program, including culturally sensitive, Statewide and local media public awareness campaigns and the provision of training and support services to enable certain entities to assist in enrollment activities.

Under the bill, the initiative is also to be coordinated with any outreach efforts related to: 1) the ongoing enrollment initiative

1 coordinated in consultation with the Commissioner of Education

- 2 established under current law; or 2) enrollment in the State's health
- 3 insurance Exchange established pursuant to the federal "Patient
- 4 Protection and Affordable Care Act," Pub.L.111-148, as amended
- 5 by the "Health Care and Education Reconciliation Act of 2010,"
- 6 Pub.L.111-152. The initiative is to additionally include the
- 7 provision of training to Exchange enrollment assistors, local
- 8 officials, and any other pertinent staff, as determined by the
- 9 commissioner, on the eligibility requirements of NJ FamilyCare and

10 how to enroll children in the program.

The bill requires the Department of Banking and Insurance, in consultation with the Commissioner of Human Services, to take steps to ensure the full incorporation of the Medicaid, NJ FamilyCare and NJ FamilyCare Advantage Programs on the State's health insurance Exchange and the individual health coverage marketplace. In order to ensure that Medicaid and NJ FamilyCare eligibility is properly evaluated, plan comparison and cost tools will be required to solicit current expected monthly income in lieu of, or in addition to, annual income.

In addition to the enhanced NJ FamilyCare outreach and enrollment initiative, existing law requires the commissioner to establish an Outreach, Enrollment, and Retention Working Group. The goal of the working group, which is not altered by the bill, is to develop a plan to carry out ongoing and sustainable measures to strengthen outreach to low and moderate income families who may be eligible for Medicaid, NJ FamilyCare, or NJ FamilyCare Advantage; to maximize enrollment in these programs; and to ensure retention of enrollees in these programs. The Working Group last submitted a report in May 2009.

In addition to the seven ex-officio members and six public members of the working group currently required under statute, the bill adds the Commissioner of Children and Families as an exofficio member and the following four public members: one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition. The bill directs the working group to organize and hold a meeting no later than 60 days following the date of enactment of the bill.

The bill amends current law to require the commissioner, with input from Outreach, Enrollment, and Retention Working Group, to issue an interim report six months after the effective date of the bill, to issue a full report six months later, and to submit the report annually thereafter. The bill removes a requirement that the reports be submitted to the chairpersons of various legislative standing reference committees, and instead requires the reports to be submitted to the Governor and to the Legislature and published on the Department of Human Services' (DHS) Internet website.

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1	The reports are required to include information on the DHS's
2	actions, and the outcomes of such actions, to make affordable,
3	quality healthcare coverage available to all children in New Jersey,
4	and the extent to which coverage disparities based on income, race,
5	ethnicity, and geography have changed over the reporting period.
6	Existing law also requires the reports to include the number of
7	persons who are enrolled in Medicaid and NJ FamilyCare, the cost
8	of providing coverage for these persons, the status of any Medicaid
9	plan amendments or waivers necessary for implementation of NJ
10	FamilyCare, the status of implementing the enrollment
11	simplification practices for both NJ FamilyCare and Medicaid, and
12	such other information as the commissioner deems appropriate. The
13	commissioner may also include any recommendations for
14	legislation deemed necessary to further the purposes of NJ
15	FamilyCare.
16	The bill appropriates \$20 million from the General Fund to the
17	DHS for the purposes of implementing the provisions of the bill.

ASSEMBLY HEALTH COMMITTEE

STATEMENT TO

ASSEMBLY, No. 5805

STATE OF NEW JERSEY

DATED: JUNE 2, 2021

The Assembly Health Committee reports favorably Assembly Bill No. 5805.

This bill revises certain requirements concerning enrollment in the NJ FamilyCare program, including expanding eligibility, establishing additional outreach requirements, and revising reporting requirements under the program. The bill appropriates \$20 million to implement its provisions.

The bill generally prohibits requiring enrollees in NJ FamilyCare to pay premiums as a condition of participation in the program. Premiums may still be required for enrollees who exceed income limits but elect to buy into NJ FamilyCare.

The bill eliminates a provision of current law that requires certain children who were voluntarily disenrolled from employer-sponsored group insurance coverage to be deemed ineligible for enrollment in NJ FamilyCare for a certain period, and provides that no waiting periods may be imposed against any applicant for the program who is otherwise eligible for enrollment.

Under the bill, the Commissioner of Human Services is directed to provide information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.

Pursuant to existing law, and unchanged by the bill, the Commissioner of Human Services is directed to establish an enhanced NJ FamilyCare outreach and enrollment initiative to increase public awareness about the availability of, and benefits to enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare Advantage buy-in program, including culturally sensitive, Statewide and local media public awareness campaigns and the provision of training and support services to enable certain entities to assist in enrollment activities.

Under the bill, the initiative is also to be coordinated with any outreach efforts related to: 1) the ongoing enrollment initiative coordinated in consultation with the Commissioner of Education established under current law; or 2) enrollment in the State's health insurance Exchange established pursuant to the federal "Patient Protection and Affordable Care Act," Pub.L.111-148, as amended by the "Health Care and Education Reconciliation Act of 2010," Pub.L.111-152. The initiative is to additionally include the provision of training to Exchange enrollment assistors, local officials, and any other pertinent staff, as determined by the commissioner, on the

eligibility requirements of NJ FamilyCare and how to enroll children in the program.

The bill requires the Department of Banking and Insurance, in consultation with the Commissioner of Human Services, to take steps to ensure the full incorporation of the Medicaid, NJ FamilyCare and NJ FamilyCare Advantage Programs on the State's health insurance Exchange and the individual health coverage marketplace. In order to ensure that Medicaid and NJ FamilyCare eligibility is properly evaluated, plan comparison and cost tools will be required to solicit current expected monthly income in lieu of, or in addition to, annual income.

In addition to the enhanced NJ FamilyCare outreach and enrollment initiative, existing law requires the commissioner to establish an Outreach, Enrollment, and Retention Working Group. The goal of the working group, which is not altered by the bill, is to develop a plan to carry out ongoing and sustainable measures to strengthen outreach to low and moderate income families who may be eligible for Medicaid, NJ FamilyCare, or NJ FamilyCare Advantage; to maximize enrollment in these programs; and to ensure retention of enrollees in these programs. The working group last submitted a report in May 2009.

In addition to the seven ex-officio members and six public members of the working group currently required under statute, the bill adds the Commissioner of Children and Families as an ex-officio member and the following four public members: one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition. The bill directs the working group to organize and hold a meeting no later than 60 days following the date of enactment of the bill.

The bill amends current law to require the commissioner, with input from Outreach, Enrollment, and Retention Working Group, to issue an interim report six months after the effective date of the bill, to issue a full report six months later, and to submit the report annually thereafter. The bill removes a requirement that the reports be submitted to the chairpersons of various legislative standing reference committees, and instead requires the reports to be submitted to the Governor and to the Legislature and published on the Department of Human Services' (DHS) Internet website.

The reports are required to include information on the DHS's actions, and the outcomes of such actions, to make affordable, quality healthcare coverage available to all children in New Jersey, and the extent to which coverage disparities based on income, race, ethnicity, and geography have changed over the reporting period. Existing law also requires the reports to include the number of persons who are enrolled in Medicaid and NJ FamilyCare, the cost of providing coverage for these persons, the status of any Medicaid plan

amendments or waivers necessary for implementation of NJ FamilyCare, the status of implementing the enrollment simplification practices for both NJ FamilyCare and Medicaid, and such other information as the commissioner deems appropriate. The commissioner may also include any recommendations for legislation deemed necessary to further the purposes of NJ FamilyCare.

The bill appropriates \$20 million from the General Fund to the DHS for the purposes of implementing the provisions of the bill.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

ASSEMBLY, No. 5805

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 22, 2021

The Assembly Budget Committee reports favorably and with committee amendments Assembly Bill No. 5805.

As amended by this committee, this bill revises certain requirements concerning enrollment in the NJ FamilyCare program, including expanding eligibility and establishing additional outreach requirements.

The bill generally prohibits requiring enrollees in NJ FamilyCare to pay premiums as a condition of participation in the program. Premiums may still be required for enrollees who exceed income limits but elect to buy into NJ FamilyCare.

The bill eliminates a provision of current law that requires certain children who were voluntarily disenrolled from employer-sponsored group insurance coverage to be deemed ineligible for enrollment in NJ FamilyCare for a certain period, and provides that no waiting periods may be imposed against any applicant for the program who is otherwise eligible for enrollment.

Under the bill, the Commissioner of Human Services is directed to provide information regarding other health care programs for which an enrollee may be eligible to any enrollee terminated from the program.

Pursuant to existing law, and unchanged by the bill, the Commissioner of Human Services is directed to establish an enhanced NJ FamilyCare outreach and enrollment initiative to increase public awareness about the availability of, and benefits to enrolling in, Medicaid, NJ FamilyCare, and the NJ FamilyCare Advantage buy-in program, including culturally sensitive, Statewide and local media public awareness campaigns and the provision of training and support services to enable certain entities to assist in enrollment activities.

Under the bill as amended, the initiative is also to be coordinated with any outreach efforts related to: 1) the ongoing enrollment initiative coordinated in consultation with the Commissioner of Education established under current law; or 2) enrollment in the State's health insurance Exchange established pursuant to the federal "Patient Protection and Affordable Care Act," Pub.L.111-148, as amended by the "Health Care and Education Reconciliation Act of 2010," Pub.L.111-152. The initiative is to additionally provide the Commissioner of Banking and Insurance with input for the provision

of training to Exchange enrollment assistors, and as determined by the commissioner, local officials and any other pertinent staff on the eligibility requirements of NJ FamilyCare and how to enroll children in the program.

In addition to the enhanced NJ FamilyCare outreach and enrollment initiative, existing law requires the commissioner to establish an Outreach, Enrollment, and Retention Working Group. In addition to the seven ex-officio members and six public members of the working group currently required under statute, the bill adds the Commissioner of Children and Families as an ex-officio member and the following four public members: one person who represents the New Jersey Health Care Quality Institute; one person who represents county navigators; and two people who represent the New Jersey for Health Care coalition. The bill directs the working group to organize and hold a meeting no later than 60 days following the date of enactment of the bill.

As amended, the bill directs the Legislature to annually appropriate \$20 million from the General Fund to implement its provisions.

COMMITTEE AMENDMENTS:

The committee amendments remove an amendatory section of the bill, which would have amended section 11 of P.L.2005, c.156 (C.30:4J-14) and established additional reporting requirements concerning the NJ FamilyCare program.

The committee amendments revise the bill to only allow the NJ FamilyCare outreach and enrollment initiative to provide input to the Commissioner of Banking and Insurance for the provision of training to Exchange enrollment assistors, and, as determined by the commissioner, local officials and any other pertinent staff, rather than directly providing the training.

The committee amendments remove language from the bill that would require the Department of Banking and Insurance to ensure the full incorporation of the Medicaid, NJ FamilyCare, and NJ FamilyCare Advantage Programs on the State's health insurance Exchange and the individual health coverage marketplace.

The committee amendments revise the bill to change a direct supplemental appropriation of \$20 million to direct that an annual appropriation of \$20 million be made to implement the provisions of the bill.

The committee amendments revise the synopsis and title of the bill to reflect these changes.

FISCAL IMPACT:

The Office of Legislative Services (OLS) notes that this bill implements the Cover All Kids Initiative that is proposed in the Governor's FY 2022 Budget. The Department of Human Services estimates that the initiative would cost the State \$68.5 million to

implement in FY 2022, with the federal government anticipated to reimburse the State for \$38.5 million of the total. Of note, these amounts include an estimate of \$30.0 million in State costs, of which the federal government would reimburse the State an estimated \$20.0 million, for the elimination of Children's Health Insurance Program (CHIP) premiums. Because these premiums are suspended during the current federal public health emergency, however, the department does not attribute any costs to this provision in FY 2022. As a result, the Governor's FY 2022 Budget only includes \$38.5 million as the cost of the Cover All Kids initiative in FY 2022 with the federal government estimated to reimburse the State \$18.5 million of the total, thereby yielding a net State cost of \$20.0 million.

The OLS determines that the Executive estimate of the FY 2022 impacts falls within the range of plausible outcomes. For subsequent fiscal years, the OLS estimates that this bill would cost between \$58.3 million and \$114.9 million per year, with an increase in federal cost reimbursements under the Medicaid program and the Children's Health Insurance Program of \$33.6 million to \$60.8 million. These amounts exceed the FY 2022 estimates because the fiscal impacts of eliminating Children's Health Insurance Program premiums would become attributable to the bill upon the expiration of the temporary suspension of the premiums under federal law during the current federal public health emergency.

Governor Murphy Takes Action on Legislation

06/29/2021

TRENTON – Today, Governor Phil Murphy signed the following bills into law.

A-13/S-4000 (Freiman, Armato, Pintor Marin, Mazzeo, Houghtaling, Coughlin/Sarlo, Sweeney, Addiego) – Establishes "New Jersey Debt Defeasance and Prevention Fund," appropriates \$3.7 billion.

S-1255/A-1925 (Singleton, Pou/Wimberly, Reynolds-Jackson, Tucker) - Requires that certain realty transfer fee revenues be dedicated to the Special Needs Housing Trust Fund.

S-3949/A-5871 (Sarlo, Cunningham/Pintor Marin, Burzichelli) – FY 2021 State supplemental appropriation; appropriates \$100.3 million in General Fund monies and \$14.4 million in Property Tax Relief Fund monies.

A-12/S-3997 (Coughlin, McKeon, Jasey, McKnight, Chiaravalloti/Addiego, Cunningham) – "New Jersey College Affordability Act"; appropriates \$10 million.

A-5539/S-3954 (Burzichelli, Benson, Zwicker/Sarlo, Sweeney) – Provides partial pension and retirement income exclusion for taxpayers with incomes between \$100,000 and \$150,000.

A-5345/S-3428 (Reynolds-Jackson, Mukherji, Vainieri Huttle/Lagana, Ruiz) — Expands eligibility under New Jersey earned income tax credit program to allow taxpayers who are at least 18 years of age or older to qualify for modified benefit.

A-5520/S-3633 (Vainieri Huttle, McKnight, Benson/T. Kean, Diegnan) – Increases income eligibility limits for PAAD program and Senior Gold Prescription Discount Program by \$10,000.

S-3798/A-5805 (Vitale, Turner/Lopez, Benson, Johnson) – Eliminates premiums and waiting periods for certain NJ FamilyCare enrollees and directs DHS to implement additional targeted outreach initiatives to increase enrollment.