#### 2C:1-4 & 2C:1-4.1; 2C:44-4 LEGISLATIVE HISTORY CHECKLIST

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LAWS OF:	2021	CHAPTER:	298			
NJSA:	2C:1-4 & 2C:1-4.1; 2C:44-4 (Clarifies classification in this State of criminal offenses committed in other states or under federal law.)					
BILL NO:	A4831	(Substituted f	or S3953)			
SPONSOR(S)	SPONSOR(S) Chaparro, Annette and others					
DATE INTRODUCED: 10/19/2020						
COMMITTEE:	ASSE	MBLY: Judic	iary			
	SENA	TE:				
AMENDED DURING PASSAGE: No						
DATE OF PAS	SAGE:	ASSEMBLY:	6/21/2021			
		SENATE:	6/21/2021			
DATE OF APF	PROVAL:	11/8/2021				
FOLLOWING ARE ATTACHED IF AVAILABLE:						
FINAL TEXT OF BILL (Introduced bi		(Introduced bill	enacted)		Yes	
A4831 INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes						
	COMMITTEE	STATEMENT:		ASSEMBLY:	Yes	
				SENATE:	No	
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, <b>may possibly</b> be found at www.njleg.state.nj.us)						
	FLOOR AMEN	NDMENT STAT	EMENT:		No	

	record Amendment Statement.		NO
	LEGISLATIVE FISCAL ESTIMATE:		No
S3953			
	INTRODUCED BILL (INCLUDES SPONSOR'S	STATEMENT):	Yes
	COMMITTEE STATEMENT:	ASSEMBLY:	No
		SENATE:	Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

#### FLOOR AMENDMENT STATEMENT:

LEGISLATIVE FISCAL ESTIMATE:	No	
VETO MESSAGE:	No	
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes	
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <u>mailto:refdesk@njstatelib.org</u>		
REPORTS:	No	
HEARINGS:	No	
NEWSPAPER ARTICLES:	No	

RWH/JA

#### P.L. 2021, CHAPTER 298, *approved November 8, 2021* Assembly, No. 4831

1 AN ACT concerning the classification of offenses committed in 2 other jurisdictions, amending N.J.S.2C:1-4 and N.J.S.2C:44-4 3 and supplementing Title 2C of the New Jersey Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. N.J.S.2C:1-4 is amended to read as follows: 9 2C:1-4. Classes of Offenses. 10 a. (1) An offense defined by this code or by any other statute 11 of this State, for which a sentence of imprisonment in excess of 6 12 months is authorized, constitutes a crime within the meaning of the Constitution of this State. Crimes are designated in this code as 13 14 being of the first, second, third or fourth degree. 15 (2) An offense defined by the laws of any other jurisdiction, for 16 which a sentence of imprisonment in excess of one year is 17 authorized, shall be considered in this State to be a crime when a reference is made by this code, or by any other statute of this State, 18 19 to such offense. 20 b. (1) An offense is a disorderly persons offense if it is so 21 designated in this code or in a statute other than this code. An 22 offense is a petty disorderly persons offense if it is so designated in 23 this code or in a statute other than this code. Disorderly persons 24 offenses and petty disorderly persons offenses are petty offenses 25 and are not crimes within the meaning of the Constitution of this 26 State. There shall be no right to indictment by a grand jury nor any 27 right to trial by jury on such offenses. Conviction of such offenses 28 shall not give rise to any disability or legal disadvantage based on 29 conviction of a crime. (2) (a) An offense defined by the laws of any other jurisdiction, 30 for which a sentence of imprisonment of one year or less, but more 31 32 than 30 days, is authorized, shall be considered in this State to be a 33 disorderly persons offense when a reference is made by this code, 34 or by any other statute of this State, to such offense. 35 (b) An offense defined by the laws of any other jurisdiction, for 36 which a sentence of imprisonment of 30 days or less is authorized, 37 shall be considered in this State to be a petty disorderly persons 38 offense when a reference is made by this code, or by any other 39 statute of this State, to such offense.

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EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 An offense defined by any statute of this State other than c. 2 this code shall be classified as provided in this section or in section 3 2C:43-1 and, except as provided in section 2C:1-5b and chapter 43, 4 the sentence that may be imposed upon conviction thereof shall 5 hereafter be governed by this code. Insofar as any provision of this State outside the code declares an offense to be a misdemeanor 6 7 when such offense specifically provides a maximum penalty of 6 8 months' imprisonment or less, whether or not in combination with a 9 fine, such provision shall constitute a disorderly persons offense.

10 d. Subject to the provisions of section 2C:43-1, reference in 11 any statute, rule, or regulation <u>of this State</u> outside the code to the 12 term "high misdemeanor" shall mean crimes of the first, second, or 13 third degree and reference to the term "misdemeanor" shall mean 14 all crimes.

15 (cf: P.L.1981, c.290, s.1)

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17 2. N.J.S.2C:44-4 is amended to read as follows:

18 2C:44-4. Definition of Prior Conviction; Conviction in Another19 Jurisdiction; Proof of Prior Conviction.

a. Prior conviction of an offense. An adjudication by a court
of competent jurisdiction that the defendant committed an offense
constitutes a prior conviction.

b. Prior conviction of a crime. An adjudication by a court of competent jurisdiction that the defendant committed a crime constitutes a prior conviction, although sentence or the execution thereof was suspended, provided that the time to appeal has expired and that the defendant was not pardoned on the ground of innocence.

c. Prior conviction in another jurisdiction. A conviction in
another jurisdiction shall constitute a prior conviction of a crime if a
sentence of imprisonment in excess of [6 months] <u>one year</u> was
authorized under the law of the other jurisdiction.

d. Proof of prior conviction. Any prior conviction may be
proved by any evidence, including fingerprint records made in
connection with arrest, conviction or imprisonment, that reasonably
satisfies the court that the defendant was convicted.

- 37 (cf: P.L.1979, c.178, s.96)
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39 3. (New section) When a provision in Title 2C of the New 40 Jersey Statutes, any other statute, rule, regulation, or ordinance of 41 this State, or any certification or application form promulgated thereunder, refers to a conviction of "a similar crime in another 42 43 state," a conviction under the laws of "any other state or the United States," a conviction under the laws of "any other jurisdiction," or 44 45 contains similar phrasing referring to a conviction of a criminal 46 offense outside this State, the conviction shall be construed in this 47 State as a crime, disorderly persons offense, or petty disorderly 48 persons offense, as set forth in paragraph (2) of subsection a. of

1 2	N.J.S.2C:1-4, paragraph (2) of subsection b. of N.J.S.2C:1-4, and subsection c. of N.J.S.2C:44-4.
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4	4. This act shall take effect immediately.
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7	STATEMENT
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9	This bill would clarify the classification in this State of criminal
10	offenses committed in other states or under federal law.
11	Many statutes in New Jersey refer to criminal offenses
12	committed in other jurisdictions. Many application forms and
13	certifications ask the applicant whether he has been convicted of a
14	crime in New Jersey "or in any other jurisdiction" or whether he has
15	been convicted of a "similar crime in any other state." The problem
16 17	is, a crime as defined in this State may be punishable by a completely different term of imprisonment then the counterpart
17	completely different term of imprisonment than the counterpart crime in other states or under federal law. Such counterpart, based
19	on the possible prison sentence, may not be graded as a crime in
20	this State, but instead as a disorderly persons or petty disorderly
21	persons offense. This creates confusion for the public.
22	In New Jersey, a person may be convicted of a crime of the first,
23	second, third, or fourth degree, or convicted of a disorderly persons
24	offense or petty disorderly persons offense. Disorderly persons and
25	petty disorderly persons offenses are not crimes. The lowest
26	penalty for a conviction of a crime in this State is for a crime of the
27	fourth degree, punishable by a term of imprisonment of up to 18
28	months. A disorderly persons offense is punishable by a term of
29	imprisonment of up to six months, and a petty disorderly persons
30	offense by a term of up to 30 days. By contrast, federal law and
31	most other states use the classifications "felonies" and
32	"misdemeanors" instead of New Jersey's "crimes" and "offenses."
33 34	Under these other systems, a "felony" is generally punishable by a term of imprisonment of more than one year. A "misdemeanor" is
35	generally punishable by a term of imprisonment of one year or less.
36	This bill would provide that a conviction in a jurisdiction other
37	than New Jersey would be considered in this State to be a
38	conviction of a crime if the other jurisdiction authorizes a sentence
39	of imprisonment of more than one year for the conviction. A
40	conviction in a jurisdiction other than New Jersey would be
41	considered in this State to be a conviction of a disorderly persons
42	offense if the other jurisdiction authorizes a sentence of
43	imprisonment of one year or less, but more than 30 days. A
44	conviction in a jurisdiction other than New Jersey would be
45	considered in this State to be a conviction of a petty disorderly
46	persons offense if the other jurisdiction authorizes a sentence of
47	imprisonment of 30 days or less.

1 The bill also specifies that when a provision in Title 2C of the 2 New Jersey Statutes, any other statute, rule, regulation, or ordinance 3 of this State, or any certification or application form promulgated 4 thereunder, refers to a conviction of "a similar crime in another 5 state," a conviction under the laws of "any other state or the United States," a conviction under the laws of "any other jurisdiction," or 6 7 contains similar phrasing referring to a conviction of a criminal 8 offense outside this State, the conviction would be construed in this 9 State as a crime, disorderly persons offense, or petty disorderly 10 persons offense in accordance with the provisions set out above. 11 12

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15 Clarifies classification in this State of criminal offenses 16 committed in other states or under federal law.

# ASSEMBLY, No. 4831 STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED OCTOBER 19, 2020

Sponsored by: Assemblywoman ANNETTE CHAPARRO District 33 (Hudson) Assemblyman JAMES J. KENNEDY District 22 (Middlesex, Somerset and Union) Assemblywoman CAROL A. MURPHY District 7 (Burlington) Senator NICHOLAS P. SCUTARI District 22 (Middlesex, Somerset and Union)

#### **SYNOPSIS**

Clarifies classification in this State of criminal offenses committed in other states or under federal law.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 6/21/2021)

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1 AN ACT concerning the classification of offenses committed in 2 other jurisdictions, amending N.J.S.2C:1-4 and N.J.S.2C:44-4 3 and supplementing Title 2C of the New Jersey Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. N.J.S.2C:1-4 is amended to read as follows: 9 2C:1-4. Classes of Offenses. 10 a. (1) An offense defined by this code or by any other statute of this State, for which a sentence of imprisonment in excess of 6 11 12 months is authorized, constitutes a crime within the meaning of the 13 Constitution of this State. Crimes are designated in this code as 14 being of the first, second, third or fourth degree. 15 (2) An offense defined by the laws of any other jurisdiction, for 16 which a sentence of imprisonment in excess of one year is 17 authorized, shall be considered in this State to be a crime when a 18 reference is made by this code, or by any other statute of this State, 19 to such offense. 20 b. (1) An offense is a disorderly persons offense if it is so 21 designated in this code or in a statute other than this code. An 22 offense is a petty disorderly persons offense if it is so designated in 23 this code or in a statute other than this code. Disorderly persons 24 offenses and petty disorderly persons offenses are petty offenses 25 and are not crimes within the meaning of the Constitution of this 26 State. There shall be no right to indictment by a grand jury nor any 27 right to trial by jury on such offenses. Conviction of such offenses 28 shall not give rise to any disability or legal disadvantage based on 29 conviction of a crime. 30 (2) (a) An offense defined by the laws of any other jurisdiction, 31 for which a sentence of imprisonment of one year or less, but more 32 than 30 days, is authorized, shall be considered in this State to be a 33 disorderly persons offense when a reference is made by this code, 34 or by any other statute of this State, to such offense. 35 (b) An offense defined by the laws of any other jurisdiction, for which a sentence of imprisonment of 30 days or less is authorized, 36 37 shall be considered in this State to be a petty disorderly persons 38 offense when a reference is made by this code, or by any other 39 statute of this State, to such offense. 40 c. An offense defined by any statute of this State other than 41 this code shall be classified as provided in this section or in section 42 2C:43-1 and, except as provided in section 2C:1-5b and chapter 43, 43 the sentence that may be imposed upon conviction thereof shall 44 hereafter be governed by this code. Insofar as any provision of this 45 State outside the code declares an offense to be a misdemeanor

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Matter underlined <u>thus</u> is new matter.

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when such offense specifically provides a maximum penalty of 6

months' imprisonment or less, whether or not in combination with a

3 fine, such provision shall constitute a disorderly persons offense. 4 d. Subject to the provisions of section 2C:43-1, reference in 5 any statute, rule, or regulation of this State outside the code to the term "high misdemeanor" shall mean crimes of the first, second, or 6 7 third degree and reference to the term "misdemeanor" shall mean 8 all crimes. (cf: P.L.1981, c.290, s.1) 9 10 11 2. N.J.S.2C:44-4 is amended to read as follows: 12 2C:44-4. Definition of Prior Conviction; Conviction in Another 13 Jurisdiction: Proof of Prior Conviction. 14 Prior conviction of an offense. An adjudication by a court a. 15 of competent jurisdiction that the defendant committed an offense constitutes a prior conviction. 16 17 b. Prior conviction of a crime. An adjudication by a court of 18 competent jurisdiction that the defendant committed a crime 19 constitutes a prior conviction, although sentence or the execution 20 thereof was suspended, provided that the time to appeal has expired 21 and that the defendant was not pardoned on the ground of 22 innocence. 23 Prior conviction in another jurisdiction. A conviction in c. 24 another jurisdiction shall constitute a prior conviction of a crime if a 25 sentence of imprisonment in excess of [6 months] one year was 26 authorized under the law of the other jurisdiction. 27 d. Proof of prior conviction. Any prior conviction may be proved by any evidence, including fingerprint records made in 28 29 connection with arrest, conviction or imprisonment, that reasonably 30 satisfies the court that the defendant was convicted. 31 (cf: P.L.1979, c.178, s.96) 32 33 3. (New section) When a provision in Title 2C of the New 34 Jersey Statutes, any other statute, rule, regulation, or ordinance of 35 this State, or any certification or application form promulgated thereunder, refers to a conviction of "a similar crime in another 36 37 state," a conviction under the laws of "any other state or the United 38 States," a conviction under the laws of "any other jurisdiction," or 39 contains similar phrasing referring to a conviction of a criminal 40 offense outside this State, the conviction shall be construed in this 41 State as a crime, disorderly persons offense, or petty disorderly

persons offense, as set forth in paragraph (2) of subsection a. of

N.J.S.2C:1-4, paragraph (2) of subsection b. of N.J.S.2C:1-4, and

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4546 4. This act shall take effect immediately.

subsection c. of N.J.S.2C:44-4.

#### STATEMENT

This bill would clarify the classification in this State of criminal
offenses committed in other states or under federal law.

5 Many statutes in New Jersey refer to criminal offenses 6 committed in other jurisdictions. Many application forms and 7 certifications ask the applicant whether he has been convicted of a 8 crime in New Jersey "or in any other jurisdiction" or whether he has 9 been convicted of a "similar crime in any other state." The problem 10 is, a crime as defined in this State may be punishable by a 11 completely different term of imprisonment than the counterpart 12 crime in other states or under federal law. Such counterpart, based 13 on the possible prison sentence, may not be graded as a crime in 14 this State, but instead as a disorderly persons or petty disorderly 15 persons offense. This creates confusion for the public.

16 In New Jersey, a person may be convicted of a crime of the first, 17 second, third, or fourth degree, or convicted of a disorderly persons 18 offense or petty disorderly persons offense. Disorderly persons and 19 petty disorderly persons offenses are not crimes. The lowest 20 penalty for a conviction of a crime in this State is for a crime of the 21 fourth degree, punishable by a term of imprisonment of up to 18 months. A disorderly persons offense is punishable by a term of 22 23 imprisonment of up to six months, and a petty disorderly persons 24 offense by a term of up to 30 days. By contrast, federal law and 25 most other states use the classifications "felonies" and 26 "misdemeanors" instead of New Jersey's "crimes" and "offenses." 27 Under these other systems, a "felony" is generally punishable by a 28 term of imprisonment of more than one year. A "misdemeanor" is 29 generally punishable by a term of imprisonment of one year or less.

30 This bill would provide that a conviction in a jurisdiction other 31 than New Jersey would be considered in this State to be a 32 conviction of a crime if the other jurisdiction authorizes a sentence 33 of imprisonment of more than one year for the conviction. Α 34 conviction in a jurisdiction other than New Jersey would be 35 considered in this State to be a conviction of a disorderly persons 36 offense if the other jurisdiction authorizes a sentence of imprisonment of one year or less, but more than 30 days. 37 А 38 conviction in a jurisdiction other than New Jersey would be 39 considered in this State to be a conviction of a petty disorderly 40 persons offense if the other jurisdiction authorizes a sentence of 41 imprisonment of 30 days or less.

The bill also specifies that when a provision in Title 2C of the New Jersey Statutes, any other statute, rule, regulation, or ordinance of this State, or any certification or application form promulgated thereunder, refers to a conviction of "a similar crime in another state," a conviction under the laws of "any other state or the United States," a conviction under the laws of "any other jurisdiction," or contains similar phrasing referring to a conviction of a criminal

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- 1 offense outside this State, the conviction would be construed in this
- 2 State as a crime, disorderly persons offense, or petty disorderly
- 3 persons offense in accordance with the provisions set out above.

#### STATEMENT TO

#### ASSEMBLY, No. 4831

# **STATE OF NEW JERSEY**

#### DATED: DECEMBER 7, 2020

The Assembly Judiciary Committee reports favorably Assembly Bill No. 4831.

This bill would clarify the classification in this State of criminal offenses committed in other states or under federal law.

Many statutes in New Jersey refer to criminal offenses committed in other jurisdictions. Many application forms and certifications ask the applicant whether he has been convicted of a crime in New Jersey "or in any other jurisdiction" or whether he has been convicted of a "similar crime in any other state." The problem is, a crime as defined in this State may be punishable by a completely different term of imprisonment than the counterpart crime in other states or under federal law. Such counterpart, based on the possible prison sentence, may not be graded as a crime in this State, but instead as a disorderly persons or petty disorderly persons offense. This creates confusion for the public.

In New Jersey, a person may be convicted of a crime of the first, second, third, or fourth degree, or convicted of a disorderly persons offense or petty disorderly persons offense. Disorderly persons and petty disorderly persons offenses are not crimes. The lowest penalty for a conviction of a crime in this State is for a crime of the fourth degree, punishable by a term of imprisonment of up to 18 months. A disorderly persons offense is punishable by a term of imprisonment of up to six months, and a petty disorderly persons offense by a term of up to 30 days. By contrast, federal law and most other states use the classifications "felonies" and "misdemeanors" instead of New Jersey's "crimes" and "offenses." Under these other systems, a "felony" is generally punishable by a term of imprisonment of more than one year. A "misdemeanor" is generally punishable by a term of imprisonment of one year or less.

This bill would provide that a conviction in a jurisdiction other than New Jersey would be considered in this State to be a conviction of a crime if the other jurisdiction authorizes a sentence of imprisonment of more than one year for the conviction. A conviction in a jurisdiction other than New Jersey would be considered in this State to be a conviction of a disorderly persons offense if the other jurisdiction authorizes a sentence of imprisonment of one year or less, but more than 30 days. A conviction in a jurisdiction other than New Jersey would be considered in this State to be a conviction of a petty disorderly persons offense if the other jurisdiction authorizes a sentence of imprisonment of 30 days or less.

The bill also specifies that when a provision in Title 2C of the New Jersey Statutes, any other statute, rule, regulation, or ordinance of this State, or any certification or application form promulgated thereunder, refers to a conviction of "a similar crime in another state," a conviction under the laws of "any other state or the United States," a conviction under the laws of "any other jurisdiction," or contains similar phrasing referring to a conviction of a criminal offense outside this State, the conviction would be construed in this State as a crime, disorderly persons offense, or petty disorderly persons offense in accordance with the provisions set out above.

# SENATE, No. 3953 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED JUNE 15, 2021

Sponsored by: Senator NICHOLAS P. SCUTARI District 22 (Middlesex, Somerset and Union)

#### SYNOPSIS

Clarifies classification in this State of criminal offenses committed in other states or under federal law.

#### **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning the classification of offenses committed in 2 other jurisdictions, amending N.J.S.2C:1-4 and N.J.S.2C:44-4 3 and supplementing Title 2C of the New Jersey Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. N.J.S.2C:1-4 is amended to read as follows: 9 2C:1-4. Classes of Offenses. 10 a. (1) An offense defined by this code or by any other statute of this State, for which a sentence of imprisonment in excess of 6 11 12 months is authorized, constitutes a crime within the meaning of the 13 Constitution of this State. Crimes are designated in this code as 14 being of the first, second, third or fourth degree. 15 (2) An offense defined by the laws of any other jurisdiction, for 16 which a sentence of imprisonment in excess of one year is 17 authorized, shall be considered in this State to be a crime when a 18 reference is made by this code, or by any other statute of this State, 19 to such offense. 20 b. (1) An offense is a disorderly persons offense if it is so 21 designated in this code or in a statute other than this code. An 22 offense is a petty disorderly persons offense if it is so designated in 23 this code or in a statute other than this code. Disorderly persons 24 offenses and petty disorderly persons offenses are petty offenses 25 and are not crimes within the meaning of the Constitution of this 26 State. There shall be no right to indictment by a grand jury nor any 27 right to trial by jury on such offenses. Conviction of such offenses 28 shall not give rise to any disability or legal disadvantage based on 29 conviction of a crime. 30 (2) (a) An offense defined by the laws of any other jurisdiction, 31 for which a sentence of imprisonment of one year or less, but more 32 than 30 days, is authorized, shall be considered in this State to be a 33 disorderly persons offense when a reference is made by this code, 34 or by any other statute of this State, to such offense. 35 (b) An offense defined by the laws of any other jurisdiction, for which a sentence of imprisonment of 30 days or less is authorized, 36 37 shall be considered in this State to be a petty disorderly persons 38 offense when a reference is made by this code, or by any other 39 statute of this State, to such offense. 40 c. An offense defined by any statute of this State other than 41 this code shall be classified as provided in this section or in section 42 2C:43-1 and, except as provided in section 2C:1-5b and chapter 43, 43 the sentence that may be imposed upon conviction thereof shall 44 hereafter be governed by this code. Insofar as any provision of this 45 State outside the code declares an offense to be a misdemeanor

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

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1 when such offense specifically provides a maximum penalty of 6 2 months' imprisonment or less, whether or not in combination with a 3 fine, such provision shall constitute a disorderly persons offense. 4 d. Subject to the provisions of section 2C:43-1, reference in 5 any statute, rule, or regulation of this State outside the code to the term "high misdemeanor" shall mean crimes of the first, second, or 6 7 third degree and reference to the term "misdemeanor" shall mean 8 all crimes. 9 (cf: P.L.1981, c.290, s.1) 10 11 2. N.J.S.2C:44-4 is amended to read as follows: 12 2C:44-4. Definition of Prior Conviction; Conviction in Another 13 Jurisdiction: Proof of Prior Conviction. 14 Prior conviction of an offense. An adjudication by a court a. 15 of competent jurisdiction that the defendant committed an offense constitutes a prior conviction. 16 17 b. Prior conviction of a crime. An adjudication by a court of 18 competent jurisdiction that the defendant committed a crime 19 constitutes a prior conviction, although sentence or the execution 20 thereof was suspended, provided that the time to appeal has expired 21 and that the defendant was not pardoned on the ground of 22 innocence. 23 Prior conviction in another jurisdiction. A conviction in c. 24 another jurisdiction shall constitute a prior conviction of a crime if a 25 sentence of imprisonment in excess of [6 months] one year was 26 authorized under the law of the other jurisdiction. 27 d. Proof of prior conviction. Any prior conviction may be proved by any evidence, including fingerprint records made in 28 29 connection with arrest, conviction or imprisonment, that reasonably 30 satisfies the court that the defendant was convicted. 31 (cf: P.L.1979, c.178, s.96) 32 33 3. (New section) When a provision in Title 2C of the New 34 Jersey Statutes, any other statute, rule, regulation, or ordinance of 35 this State, or any certification or application form promulgated thereunder, refers to a conviction of "a similar crime in another 36 37 state," a conviction under the laws of "any other state or the United 38 States," a conviction under the laws of "any other jurisdiction," or 39 contains similar phrasing referring to a conviction of a criminal 40 offense outside this State, the conviction shall be construed in this 41 State as a crime, disorderly persons offense, or petty disorderly 42 persons offense, as set forth in paragraph (2) of subsection a. of 43 N.J.S.2C:1-4, paragraph (2) of subsection b. of N.J.S.2C:1-4, and subsection c. of N.J.S.2C:44-4. 44 45

46 4. This act shall take effect immediately.

#### STATEMENT

3 This bill would clarify the classification in this State of criminal4 offenses committed in other states or under federal law.

5 Many statutes in New Jersey refer to criminal offenses 6 committed in other jurisdictions. Many application forms and 7 certifications ask the applicant whether he has been convicted of a 8 crime in New Jersey "or in any other jurisdiction" or whether he has 9 been convicted of a "similar crime in any other state." The problem 10 is, a crime as defined in this State may be punishable by a 11 completely different term of imprisonment than the counterpart 12 crime in other states or under federal law. Such counterpart, based on the possible prison sentence, may not be graded as a crime in 13 14 this State, but instead as a disorderly persons or petty disorderly 15 persons offense. This creates confusion for the public.

16 In New Jersey, a person may be convicted of a crime of the first, 17 second, third, or fourth degree, or convicted of a disorderly persons 18 offense or petty disorderly persons offense. Disorderly persons and 19 petty disorderly persons offenses are not crimes. The lowest 20 penalty for a conviction of a crime in this State is for a crime of the 21 fourth degree, punishable by a term of imprisonment of up to 18 22 months. A disorderly persons offense is punishable by a term of 23 imprisonment of up to six months, and a petty disorderly persons 24 offense by a term of up to 30 days. By contrast, federal law and 25 most other states use the classifications "felonies" and 26 "misdemeanors" instead of New Jersey's "crimes" and "offenses." 27 Under these other systems, a "felony" is generally punishable by a 28 term of imprisonment of more than one year. A "misdemeanor" is 29 generally punishable by a term of imprisonment of one year or less.

30 This bill would provide that a conviction in a jurisdiction other 31 than New Jersey would be considered in this State to be a 32 conviction of a crime if the other jurisdiction authorizes a sentence 33 of imprisonment of more than one year for the conviction. А 34 conviction in a jurisdiction other than New Jersey would be 35 considered in this State to be a conviction of a disorderly persons 36 offense if the other jurisdiction authorizes a sentence of 37 imprisonment of one year or less, but more than 30 days. А 38 conviction in a jurisdiction other than New Jersey would be 39 considered in this State to be a conviction of a petty disorderly 40 persons offense if the other jurisdiction authorizes a sentence of 41 imprisonment of 30 days or less.

The bill also specifies that when a provision in Title 2C of the New Jersey Statutes, any other statute, rule, regulation, or ordinance of this State, or any certification or application form promulgated thereunder, refers to a conviction of "a similar crime in another state," a conviction under the laws of "any other state or the United

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1 States," a conviction under the laws of "any other jurisdiction," or 2 contains similar phrasing referring to a conviction of a criminal 3 offense outside this State, the conviction would be construed in this

4 State as a crime, disorderly persons offense, or petty disorderly

5 persons offense in accordance with the provisions set out above.

#### STATEMENT TO

#### **SENATE, No. 3953**

# **STATE OF NEW JERSEY**

#### DATED: JUNE 16, 2021

The Senate Judiciary Committee reports favorably Senate Bill No. 3953.

This bill would clarify the classification in this State of criminal offenses committed in other states or under federal law.

Many statutes in New Jersey refer to criminal offenses committed in other jurisdictions. Many application forms and certifications ask the applicant whether he has been convicted of a crime in New Jersey "or in any other jurisdiction" or whether he has been convicted of a "similar crime in any other state." The problem is, a crime as defined in this State may be punishable by a completely different term of imprisonment than the counterpart crime in other states or under federal law. Such counterpart, based on the possible prison sentence, may not be graded as a crime in this State, but instead as a disorderly persons or petty disorderly persons offense. This creates confusion for the public.

In New Jersey, a person may be convicted of a crime of the first, second, third, or fourth degree, or convicted of a disorderly persons offense or petty disorderly persons offense. Disorderly persons and petty disorderly persons offenses are not crimes. The lowest penalty for a conviction of a crime in this State is for a crime of the fourth degree, punishable by a term of imprisonment of up to 18 months. A disorderly persons offense is punishable by a term of imprisonment of up to six months, and a petty disorderly persons offense by a term of up to 30 days. By contrast, federal law and most other states use the classifications "felonies" and "misdemeanors" instead of New Jersey's "crimes" and "offenses." Under these other systems, a "felony" is generally punishable by a term of imprisonment of more than one year. A "misdemeanor" is generally punishable by a term of imprisonment of of more than one year.

This bill would provide that a conviction in a jurisdiction other than New Jersey would be considered in this State to be a conviction of a crime if the other jurisdiction authorizes a sentence of imprisonment of more than one year for the conviction. A conviction in a jurisdiction other than New Jersey would be considered in this State to be a conviction of a disorderly persons offense if the other jurisdiction authorizes a sentence of imprisonment of one year or less, but more than 30 days. A conviction in a jurisdiction other than New Jersey would be considered in this State to be a conviction of a petty disorderly persons offense if the other jurisdiction authorizes a sentence of imprisonment of 30 days or less.

The bill also specifies that when a provision in Title 2C of the New Jersey Statutes, any other statute, rule, regulation, or ordinance of this State, or any certification or application form promulgated thereunder, refers to a conviction of "a similar crime in another state," a conviction under the laws of "any other state or the United States," a conviction under the laws of "any other jurisdiction," or contains similar phrasing referring to a conviction of a criminal offense outside this State, the conviction would be construed in this State as a crime, disorderly persons offense, or petty disorderly persons offense in accordance with the provisions set out above.

# Governor Murphy Takes Action on Legislation

11/8/2021

TRENTON - Today, Governor Murphy signed the following bills into law:

**S-249/A-1259 (Singleton, Turner/Schaer, DeCroce, Vainieri Huttle)** – Requires pharmacy benefits manager providing services within Medicaid program to disclose certain information to DHS

S-324/A-3533 (Diegnan, A.M. Bucco/Benson, Freiman, DeCroce) – Authorizes operators of motor vehicles to display electronic proof of registration; requires MVC to send application for registration renewal to lessee of leased vehicle

SCS for S-399 and 1645/ACS for A-869 and 1380 (Lagana, Weinberg, Stack, Turner, Cunningham/Chiaravalloti, Holley) – Requires residential landlords to install covers on steam radiators upon request of tenant

**S-537/A-3110 (Codey/McKeon, Verrelli, Vainieri Huttle)** – Establishes certain minimum and maximum temperatures in rooming and boarding houses, dementia care homes, and certain nursing homes and residential health care facilities

S-550/A-1616 (Codey, Pennacchio/Lampitt, Conaway, Vainieri Huttle) – Requires certain student identification cards to contain telephone number for suicide prevention hotline

**SCS for S-647/A-4825 (Greenstein, Singleton/McKeon, Karabinchak, Stanley)** – Revises cybersecurity, asset management, and related reporting requirements in "Water Quality Accountability Act"

**S-828/A-2101 (Lagana, Greenstein/Swain, Tully, Verrelli)** – Requires public utilities and local units to provide notice prior to initiating certain infrastructure projects

**S-829/A-2135 (Lagana, Singleton/Tully, Swain, Murphy)** – Requires property condition disclosure statement to indicate presence of lead plumbing in residential property

S-830/A-2134 (Lagana, Greenstein/Tully, Swain, Conaway) – Requires public water systems to offer drinking water tests to customers in certain circumstances

**S-894/A-3874 (Pou, Greenstein/Lopez, Vainieri Huttle)** – Prohibits sale of paint or coating removal products that contain methylene chloride unless purchaser meets certain safety standards for use

S-1010/A-2103 (Lagana, Turner/Swain, Tully, Johnson) – Permits counties and municipalities to bond for alternative fuel vehicles

S-1047/A-1712 (Cryan, Pou/Burzichelli, Karabinchak, Giblin) – Concerns disclosure of certain information prior to sale of real estate

S-1148/A-1221 (Ruiz, Pou/Chaparro, Speight, Wimberly) – Requires emergency contact information and access instructions for social services hotline to be provided to tenants of multiple dwellings

S-1239/A-5131 (Codey/McKeon, Danielsen, Jasey) – Authorizes imposition of fee for connection to municipal electric distribution system

S-1259/A-2628 (Singleton/Murphy) - Concerns labor contractors

S-1726/A-795 (Lagana, Pou/Verrelli, Swain, Zwicker) – Prohibits sale of cosmetic products that have been tested on animals

**S-2727/A-4775 (Pennacchio, Pou/Vainieri Huttle, Jasey, McKnight)** – Establishes Multigenerational Family Housing Continuity Commission; provides municipal guidance to periodically analyze local advancement of commission's senior citizen housing recommendations

S-2861/A-5390 (Singleton, Addiego/Quijano, McKnight, Speight) – Concerns certain restrictive covenants on real property

S-2996/A-5019 (Testa, Sweeney/McClellan, Taliaferro, Johnson) – Allows Board of Cosmetology and Hairstyling licensees to operate mobile facilities when providing services

**S-3000/A-4688 (Weinberg, Greenstein/Benson, Verrelli, Vainieri Huttle)** – Codifies and establishes certain network adequacy standards for pediatric primary and specialty care in Medicaid program

**S-3032/A-4855 (Sweeney, Vitale/Benson, Vainieri Huttle, Chiaravalloti)** – Requires DOH to develop Statewide plan for infection control and prevention infrastructure improvements in nursing homes

**S-3091/A-4933 (Addiego, Bateman/Burzichelli, Benson, Mukherji)** – Requires builders to offer unit concrete products that utilize carbon footprint-reducing technology as option in new construction; establishes tax incentives, and State and local purchasing requirements, for unit concrete products that utilize carbon footprint-reducing technology

S-3253/A-2619 (Singleton, Ruiz/Murphy, Speight, Mukherji) – Establishes alternate route to expedite certification of teachers at early college high school programs

S-3318/A-5893 (Sweeney, Pou/Vainieri Huttle, Caputo, Karabinchak) – Provides for voluntary contributions by taxpayers on gross income tax returns for Special Olympics New Jersey

S-3590/A-5536 (Diegnan, Turner/Burzichelli, Giblin) – Allows formation of limited liability companies by real estate salespersons and broker-salespersons to receive commission income and requires certain disclosures on promotions

S-3811/A-5769 (Sweeney, Scutari/Reynolds-Jackson, Quijano, Carter) – Establishes Kean University as public urban research university

**S-3948/A-5896 (Addiego, Gopal/Houghtaling, Downey)** – Authorizes supplemental State aid to school districts receiving certain federal Impact Aid; makes appropriation

**SJR-41/AJR-33 (Cruz-Perez, Addiego/Lopez, McKnight)** – Designates June 2 of each year as "Gun Violence Awareness Day"

**SJR-109/AJR-208 (Weinberg, Pou/McKnight, Benson, Vainieri Huttle)** – Condemns hate and violent extremism and commits to defense of safe and just democracy

**A-637/S-2670 (Caputo, Dancer, Houghtaling/Beach)** – Revises permit and license processes for sports pools operators and online sports pool operators; revises definitions of certain sports events; allows for transactional waiver for sports wagering lounge

A-853/S-797 (Chiaravalloti, Karabinchak, McKnight/Cunningham, Doherty) – Prohibits municipal licensure of children operating temporary businesses

**A-2311/S-356 (Calabrese, Jasey/Cryan, Codey)** – Establishes study commission to examine development of mutually beneficial relationships between institutions of higher education and municipalities

**A-3027/S-793 (Lampitt, Jasey, Houghtaling/Cunningham, Singleton)** – Commits \$3 million from Supplemental Workforce Fund for Basic Skill to NJ Community College Consortium for Workforce and Economic Development

ACS for A-3352/S-3504 (Kennedy, Stanley, Calabrese/Smith) – Requires certain newly constructed warehouses to be solar-ready buildings

A-3897/S-3263 (Armato, Mazzeo, DiMaso/Beach, Gopal) – Increases fee for New Jersey Waterfowl Stamps

**A-4138/S-2701 (Vainieri Huttle, Benson, Giblin/Gopal, Codey)** – Requires Department of Human Services to develop public emergency response plan for licensed providers of services to individuals with developmental disabilities

**A-4367/S-2794 (Mukherji, Sumter, Taliaferro/Pou, Scutari)** – Provides that AOC shall administer program for municipal courts allowing defendants to engage in online plea negotiations, entry of guilty plea, and payment of fine or penalty

A-4484/S-3153 (McKnight, Kennedy, Mukherji, Gove/Pou, Vitale) – Requires State Long-Term Care Ombudsman to establish long-term care advocacy and educational training program

A-4538/S-3131 (Lampitt, Quijano/Pou, A.M. Bucco) – Requires dental insurers to provide credits for reduced usage during coronavirus disease 2019 pandemic

**A-4544/S-3150 (Caputo, Jasey, Murphy/Pou, Codey)** – Permits school nurse who is retired from TPAF to return to employment for up to two years without reenrollment in TPAF

A-4633/S-2856 (Giblin, DeCroce/Pou) – Permits certain nonresident Certified Public Accountants to provide attest services

A-4831/S-3953 (Chaparro, Kennedy, Murphy/Scutari) – Clarifies classification in this State of criminal offenses committed in other states or under federal law

**A-4836/S-3313 (Giblin, Benson, Downey/Pou, Turner)** – Establishes task force to evaluate quality, efficacy, costs, and educational outcomes of online courses offered by public and independent institutions of higher education and degree-granting proprietary institutions during COVID-19 pandemic

A-4861/S-3041 (Vainieri Huttle, Armato, Verrelli/Vitale, Gopal) – Requires DOH to publish total number of COVID-19 deaths and cases in long-term care facilities

A-4869/S-2414 (Wirths, Verrelli, Space/Singleton, Madden) – Requires certain bidders for prevailing wage public work to provide proof that prevailing wage will be paid

A-5059/S-3031 (Conaway, Vainieri Huttle, Benson/Sweeney, Vitale) – Requires DOH to establish certain nursing education and professional advancement programs

A-5212/S-3638 (Conaway, Verrelli, Karabinchak/Turner, Diegnan) – Permits dentists to administer vaccines under certain circumstances

**A-5751/S-3823 (Swain, Timberlake, Carter, Johnson/Weinberg, Gopal)** – Expands State corrections officers training to include topics contributing to their core mission of treating inmates with dignity, fairness, and respect

A-5817/S-3852 (Tully, Swain, Benson/Lagana, Diegnan) – Revises violation and fines for approving or assigning unauthorized individuals as school bus drivers

A-5818/S-3849 (Tully, Swain, Benson/Lagana, Diegnan) – Provides for debarment of school bus contractors for certain violations; requires certain information in pupil transportation contract bid

AJR-204/SJR-105 (Jasey, Benson, Reynolds-Jackson/Cunningham, T. Kean) – Designates April of each year as "Educational Opportunity Fund (EOF) Month" in New Jersey

**AJR-238/SJR-123 (Burzichelli/Sweeney, Singleton)** – Urges U.S. President and EPA to take appropriate action, through waivers and other reforms, to allow blending of renewable fuels under the federal "Clean Air Act"

Governor Murphy conditionally vetoed the following bills:

**S-108/A-169 (Gill, Turner/Caputo, Wirths)** – **CONDITIONAL -** Concerns speech rights of student journalists at public schools and public institutions of higher education

#### Copy of Statement

**S-2078/A-5008 (Weinberg, Addiego/Lampitt, Benson, Vainieri Huttle)** – **CONDITIONAL -** Establishes "Stillbirth Resource Center" and regional Fetal and Infant Mortality Review Committee, and programs for the prevention and reduction of incidences of stillbirth; expands list of professionals authorized to provide stillbirth-related care

#### Copy of Statement

S-2160/A-5701 (Sweeney, Oroho, Singer/Carter, Lampitt, Jasey) – CONDITIONAL - Creates special education unit within the Office of Administrative Law; requires annual report

#### Copy of Statement

S-2525/A-4274 (Rice, Singleton, Turner/Conaway, Sumter, Stanley) – CONDITIONAL - Expands powers and duties of State Chief Diversity Officer to promote diversity in State government and public contracting

#### Copy of Statement

S-2559/ACS for A-4179 and 4200 (Gopal, Gill/Downey, Conaway, Benson, Houghtaling, Karabinchak) – CONDITIONAL - Revises requirements for health insurance providers and Medicaid to cover services provided using telemedicine and telehealth; appropriates \$5 million

#### Copy of Statement

S-2834/A-5312 (Ruiz, Cunningham/Quijano, Lampitt, McKnight) – CONDITIONAL - Mandates training on culturally responsive teaching for all candidates for teaching certification

#### Copy of Statement

S-2953/A-4785 (Sweeney, Cunningham/Quijano, Verrelli, Mukherji) – CONDITIONAL - Expands scope of inmate reentry assistance and benefits

#### Copy of Statement

S-3238/A-5213 (Ruiz, Pou/Verrelli, McKnight, McKeon) – CONDITIONAL - Establishes New Jersey Easy Enrollment Health Insurance Program

#### Copy of Statement

**S-3488/A-5537 (Sweeney, Gopal, O'Scanlon/Burzichelli, Dancer, Spearman)** – **CONDITIONAL -** Modifies certain procedures pertaining to school district regionalization; establishes grant program for cost reimbursement of conducting regionalization feasibility studies; and provides financial incentives for regionalization

#### Copy of Statement

S-3867/A-5868 (Addiego, Singleton/Benson, Verrelli, Vainieri Huttle) – CONDITIONAL - Establishes Opioid Recovery and Remediation Fund and Opioid Recovery and Remediation Fund Advisory Council; provides for funds received from opioid settlements to support substance use disorder prevention and treatment programs

#### Copy of Statement

**S-3955/A-5905 (Ruiz/Timberlake, Speight, Spearman)** – **CONDITIONAL -** Establishes "Rental Assistance Navigation Program" in DCA; makes appropriation

#### Copy of Statement

A-1533/S-3321 (Spearman, Reynolds-Jackson, Schaer/Stack, Turner) – CONDITIONAL - Requires reservation of portion of tenant-based vouchers under State rental assistance program for persons displaced due to redevelopment of an affordable housing development; provides displaced persons with affordable housing priority status

#### Copy of Statement

A-2455/S-2204 (Benson, Vainieri Huttle, DeAngelo/Greenstein, Oroho) – CONDITIONAL - Establishes pilot program in DOE to support FIRST Robotics Programs in school districts

#### Copy of Statement

A-3062/S-1196 (Pintor Marin, Moen, Reynolds-Jackson/Pou, Cruz-Perez) - CONDITIONAL

- Establishes three year Financial Empowerment Pilot Program

#### Copy of Statement

A-4002/S-2257 (Caputo, Dancer, Murphy/Gopal, Sarlo) – CONDITIONAL - Allows deduction of promotional gaming credit from gross revenue on sports wagering

#### Copy of Statement

A-4433/S-2715 (Greenwald, Mukherji, Lampitt/Beach, Corrado) – CONDITIONAL - Creates grant program to encourage school districts to partner with institutions of higher education in training school-based mental health services providers

#### Copy of Statement

A-4435/S-2717 (Verrelli, Greenwald, Speight, Lampitt/Beach, Corrado) – CONDITIONAL - Requires DCF to give priority to certain school districts with student mental health counseling centers in awarding grants under School Based Youth Services Program

#### Copy of Statement

A-4630/S-577 (Burzichelli/Madden, Singleton) – CONDITIONAL - Concerns labor harmony agreements in retail and distribution center projects

#### Copy of Statement

A-4746/S-3947 (Mosquera, Lopez, Chaparro, Dunn/Vitale, Turner) – CONDITIONAL - Requires that certain provider subsidy payments for child care services be based on enrollment

#### Copy of Statement

A-4834/S-3474 (Mazzeo, Quijano, Downey/Pou, Turner) – CONDITIONAL - Requires disclosure letter be included with mail falsely implying State government connection

#### Copy of Statement

A-4850/S-3095 (Karabinchak, Freiman, Calabrese, Greenwald/Diegnan) – CONDITIONAL - Establishes expedited construction inspection program

#### Copy of Statement

A-5033/S-3279 (Benson, Dancer, Verrelli/Gopal) – CONDITIONAL - Authorizes motor vehicle dealers to sell motor vehicles online and obtain electronic signatures for motor vehicle transactions

#### Copy of Statement

A-5353/S-3421 (Conaway, Vainieri Huttle, Benson/Madden, Turner) – CONDITIONAL - Provides for certification of temporary nurse aides

#### Copy of Statement

A-5599/S-3916 (Chiaravalloti, Vainieri Huttle, McKnight/Scutari, Gill) – CONDITIONAL - Establishes order of protection for current or former judge; upgrades and clarifies harassment against current or former judge; bars firearms possession by persons against whom current or former judge order of protection is entered

#### Copy of Statement

A-5864/S-3939 (Speight, Pintor Marin, Chaparro, McKnight, DeAngelo, Bergen/Gopal, Cryan) – CONDITIONAL - Allows law enforcement officers to review body worn camera recordings prior to creating initial report

#### Copy of Statement

Governor Murphy absolute vetoed the following bills:

**S-415/A-4685 (Turner/Quijano, Verrelli)** – **ABSOLUTE -** Requires reentry assistance to be provided to certain inmates who have served their maximum sentence

#### Copy of Statement

S-969/ACS for A-2687 (Ruiz, Turner/Mazzeo, Lampitt, Moen) – CONDITIONAL - Establishes loan redemption program for teachers in certain fields to redeem loan amounts received under New Jersey College Loans to Assist State Students Loan Program through employment in certain low performing schools

#### Copy of Statement

S-2261/A-4265 (Singleton/Conaway) – ABSOLUTE - Revises law relating to common interest communities

#### Copy of Statement

**S-2347/A-4030 (Sweeney, Greenstein, T. Kean/Mukherji, Benson, Murphy)** – **ABSOLUTE -** Establishes Employment and Business-Related Tax Deferral Assistance Program in EDA to allow small businesses to defer the payment and remittance of certain employment and business-related taxes during COVID-19 public health emergency

#### Copy of Statement

S-3093/A-4910 (Gopal, Sweeney, Singleton/Burzichelli, Johnson, Danielsen) – ABSOLUTE - Establishes county-based mitigation plan to allow businesses to operate during pandemic

#### Copy of Statement

S-3505/A-5371 (Scutari, Weinberg/Mukherji, Johnson, Quijano) – ABSOLUTE - Requires assignment of unemployment claims handlers to legislative districts and partisan offices during COVID-19 pandemic state of emergency; appropriates \$1.8 million

#### Copy of Statement

S-3868/A-5895 (Sarlo/Giblin) - ABSOLUTE - Concerns construction code enforcing agency fee revenue

#### Copy of Statement

A-2722/S-1862 (Mukherji/Gopal, Oroho) – ABSOLUTE - Requires Commissioner of Corrections to institute 30-minute shift overlap in State correctional facilities

#### Copy of Statement

A-4297/S-2631 (Houghtaling, Downey, Space/Gopal, Oroho) – ABSOLUTE - Permits conduct of bingos and raffles remotely; permits online sale of tickets for all bingos and raffles

#### Copy of Statement

A-5231/S-3806 (Lopez, Coughlin, Freiman/Vitale) – ABSOLUTE - Allows county or municipal governing body to enter into revenue sharing agreement for alcoholic beverage sales by concessionaire permit holder

#### Copy of Statement