#### 52:17B-237 & 52:17B-237.1 LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2021 **CHAPTER**: 3

NJSA: 52:17B-237 & 52:17B-237.1 (Directs the development and posting of notices containing

information for victims of human trafficking.)

BILL NO: A883 (Substituted for S280)

**SPONSOR(S)** Giblin, Thomas P. and others

**DATE INTRODUCED:** 1/14/2020

COMMITTEE: ASSEMBLY: Judiciary

**SENATE:** Judiciary

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 7/30/2020

**SENATE**: 12/17/2020

DATE OF APPROVAL: 1/29/2021

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First Reprint enacted)

Yes

A883

INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

**S280** 

INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:	No	
LEGISLATIVE FISCAL ESTIMATE:	No	
VETO MESSAGE:	No	
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes	
FOLLOWING WERE PRINTED:  To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <a href="mailto:refdesk@njstatelib.org">mailto:refdesk@njstatelib.org</a> REPORTS:  No		
HEARINGS:	No	
NEWSPAPER ARTICLES:	No	

RH/CL

#### P.L. 2021, CHAPTER 3, approved January 29, 2021 Assembly, No. 883 (First Reprint)

AN ACT concerning posting notices to enable victims of human trafficking to obtain help and services and amending and supplementing P.L.2013, c.51.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L. 2013, c.51 (C.52:17B-237) is amended to read as follows:
- 10 1. a. There is hereby created, in the Division of Criminal 11 Justice in the Department of Law and Public Safety, a commission 12 to be known as the Commission on Human Trafficking, consisting 13 of 15 members as follows: the Attorney General, or his designee; 14 the Commissioner of Children and Families, or his designee; the 15 Commissioner of Human Services, or his designee; a county 16 appointed by the Governor based upon 17 recommendation of the County Prosecutors Association of the State 18 of New Jersey; one member of the New Jersey Human Trafficking 19 Task Force established within the Department of Law and Public 20 Safety, designated by the Attorney General; two public members 21 appointed by the Governor based upon the recommendation of the 22 Senate President, one representing law enforcement and one 23 representing a victim's assistance organization; one public member 24 appointed by the Governor based upon the recommendation of the 25 Senate Minority Leader representing either a non-profit health care 26 facility or mental health services; two public members appointed by 27 the Governor based upon the recommendation of the Speaker of the 28 General Assembly, one representing law enforcement and one 29 representing a victim's assistance organization; one public member 30 appointed by the Governor based upon the recommendation of the 31 Assembly Minority Leader representing either a non-profit health 32 care facility or mental health services; and four public members 33 appointed by the Governor, one of whom shall be a representative 34 of a child advocacy organization concerning missing, abducted, or 35 exploited children, and one of whom shall be a human trafficking 36 survivor. All public members shall have experience with, possess a 37 background in, or demonstrate a specialized knowledge of, the 38 legal, policy, educational, social, or psychological aspects of human 39 trafficking.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly AJU committee amendments adopted July 20, 2020.

b. (1) Of the public members first appointed:

- 2 (a) the following shall serve for a term of three years: one 3 member appointed upon the recommendation of the Senate 4 President; one member appointed upon the recommendation of the 5 Speaker of the General Assembly; and two members appointed by 6 the Governor; and
  - (b) the following shall serve for a term of two years: one member appointed upon the recommendation of the Senate President; one member appointed upon the recommendation of the Speaker of the General Assembly; each member appointed upon the recommendation of the Senate and Assembly Minority Leaders; and two members appointed by the Governor.
  - (c) Upon the conclusion of the initial terms, each public member shall be appointed for a term of three years.
  - (2) Each member appointed shall hold office for the term of appointment and until a successor shall have been appointed and qualified.
  - (3) Any vacancy in the membership of the commission shall be filled by appointment in the same manner as the original appointment was made.
  - c. (1) The commission shall organize upon the appointment of a majority of its authorized membership. The members shall elect one of the members to serve as chair and vice-chair, and the chair may appoint a secretary, who need not be a member of the commission.
  - (2) The commission shall meet at those times and places within the State of New Jersey as the commission shall determine. A majority of the commission's authorized membership shall constitute a quorum for the transaction of any business, for the performance of any duty, or for the exercise of any power of the commission.
  - d. The members of the commission shall serve without compensation, but shall be eligible for reimbursement for necessary and reasonable expenses incurred in the performance of their official duties within the limits of funds appropriated or otherwise made available to the commission for its purposes.
  - e. The Division of Criminal Justice in the Department of Law and Public Safety shall, at the direction of the Attorney General, provide legal, stenographic, technical, clerical, and other staff and resource assistance to the commission, and additionally the commission may incur expenses as may be necessary in order to perform its duties within the limits of funds appropriated or otherwise made available to it for its purposes.
    - f. It shall be the duty of the commission to:
- 45 (1) Evaluate the existing law concerning human trafficking and 46 the enforcement thereof, and to make recommendations for 47 legislation, if appropriate;

- 1 (2) Review existing victim assistance programs and analyze the 2 costs, organization, and availability of these services for victims of 3 human trafficking and to make recommendations for legislation, if 4 appropriate;
  - (3) Promote a coordinated response by public and private resources for victims of human trafficking; and
  - (4) Develop mechanisms to promote public awareness of human trafficking, <u>victim remedies and services</u>, and <u>trafficking prevention</u> including <u>the creation of a public awareness sign</u> [promotion of] <u>promoting</u> the national, 24-hour toll-free hotline telephone service on human trafficking described under section 18 of P.L.2013, c.51 (C.2C:13-11), and the promotion of training courses and other educational materials for use by persons required under section 19 of P.L.2013, c.51 (C.2C:13-12) to undergo training on the handling of and response procedures for suspected human trafficking activities.
    - g. The commission shall report annually to the Governor and to the Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), its activities, as well as its findings and recommendations for any needed new services or resources for victims of human trafficking, and any proposed changes to the current law concerning human trafficking.

(cf: P.L.2013, c.51, s.1)

- 2. (New section) Display of Human Trafficking Public-Awareness Sign; Penalty for Failure to Display.
- a. Pursuant to section 1 of P.L. 2013, c.51 (C.52:17B-237), the Commission on Human Trafficking shall develop <sup>1</sup>[a public-awareness] and determine the language for a public awareness<sup>1</sup> sign that contains the national, 24-hour toll-free hotline telephone service on human trafficking described under section 18 of P.L.2013, c.51 (C.2C:13-11) and otherwise meets the requirements contained in subsection <sup>1</sup>[c] d.<sup>1</sup> of this section. <sup>1</sup>The public awareness sign shall be revised and modified by the Commission from time to time as need may require.<sup>1</sup>
  - b. The following establishments <sup>1</sup>to the extent practicable <sup>1</sup> shall display the <sup>1</sup>[public-awareness] public awareness <sup>1</sup> sign described in subsection a. in a place that is clearly conspicuous and visible to employees and the public:
- (1) Strip clubs or <sup>1</sup>[a]<sup>1</sup> sexually oriented businesses as defined in subsection a. of <sup>1</sup>[N.J.S. C:2C:33-12.2] section 2 of P.L.1995, c.167 (2C:33-12.2), including, but not limited to, within every dressing room and within every restroom and restroom stall <sup>1</sup>;
- 44 (2) <sup>1</sup>Places of business of employers of massage or bodywork 45 therapists, which employers are subject to registration, and which 46 therapists are subject to licensure, pursuant to P.L.1999, c.19 47 (C.45:11-53 et seq.) and section 13 of P.L.2007, c.337 (C.45:11-68

- 1 et al.), including, but not limited to, within every dressing room and
- 2 <u>within every restroom and restroom stall;</u>
- 3  $(3)^{1}$  Bars;
- 4 <sup>1</sup>[(3)](4)<sup>1</sup> Airports;
- 5  ${}^{1}[(4)](5)^{1}$  Passenger rail or light rail stations;
- 6 <sup>1</sup>**[**(5)**]**(6)<sup>1</sup> Bus stations;
- 7 **1** [(6)] (7) Welcome Centers;
- 8  $(8)^1$  Truck stops;
- 9 **1** [(7)] (9) Weigh Stations;
- 10 (10) <sup>1</sup> Emergency rooms within general acute care hospitals;
- 11 **1 [**(8)**]** (11) Urgent care centers;
- 12 <sup>1</sup>[(9)] (12)<sup>1</sup> Farm labor contractors and day haulers;
- <sup>1</sup>**[**(10)**]** (13)<sup>1</sup> Privately operated job recruitment centers;
- 14 <sup>1</sup>[(11) Safety] (14) Service areas and safety 1 rest areas located
- along interstate highways in New Jersey 1;
- 16 (15) All forms of public transportation, including every railroad 17 passenger car; and
- 18 [(12)]  $(16)^1$  Hotels  $^1$  [(; and
- 19 (13) Businesses and establishments that offer massage or
- bodywork services by a person who is not a massage therapist ].
- 21 <u>motels, bed and breakfast establishments, campsites, and similar</u>
- 22 places of public accommodation.
- 23 c. Owners and operators of private and public school buses are
- 24 encouraged to display the public awareness sign described in
- 25 <u>subsection a. in a place that is clearly conspicuous and visible to</u>
- 26 <u>students.</u>
- [c.] d. The [notice] public awareness sign to be posted
- pursuant to subsection b. shall be no smaller than eight and one-half
- 29 inches by eleven inches in size, <sup>1</sup>printed in 16-point font, <sup>1</sup> in
- 30 English and Spanish <sup>1</sup> [and shall state the following:
- 31 "If you or someone you know is being forced to engage in any
- 32 activity and cannot leave whether it is commercial sex,
- 33 housework, farm work or any other activity call the National
- 34 Human Trafficking Resource Center Hotline or the New Jersey
- 35 Human Trafficking Task Force Hotline to access help and services.
- 36 Victims of human trafficking are protected under international,
- 37 federal and New Jersey law.
- 38 The toll-free hotlines are:
- 39 Available 24 hours a day, 7 days a week.
- 40 Operated by a nonprofit, nongovernmental organization
- 41 Anonymous and confidential
- 42 Accessible in more than 160 languages
- 43 Able to provide help, referral to services, training, and general
- 44 information ]<sup>1</sup>.

#### **A883** [1R]

<sup>1</sup> [d.] e. A business or establishment that fails to comply with		
2 the requirements of this section shall be liable for a civil penalty of		
3 \$300 for a first offense and \$1000 for each subsequent offense.		
3. This act shall take effect immediately.		
Directs the development and posting of notices containing		
information for victims of human trafficking.		
information for victims of human trafficking.		

## ASSEMBLY, No. 883

## STATE OF NEW JERSEY

## 219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

**Sponsored by:** 

Assemblyman THOMAS P. GIBLIN
District 34 (Essex and Passaic)
Assemblywoman BRITNEE N. TIMBERLAKE
District 34 (Essex and Passaic)
Assemblywoman ANNETTE QUIJANO
District 20 (Union)

Co-Sponsored by: Assemblywoman N.Munoz

#### **SYNOPSIS**

Directs the development and posting of notices containing information for victims of human trafficking.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 7/16/2020)

AN ACT concerning posting notices to enable victims of human trafficking to obtain help and services and amending and supplementing P.L.2013, c.51.

4 5

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L. 2013, c.51 (C.52:17B-237) is amended to read as follows:
- 10 There is hereby created, in the Division of Criminal Justice in the Department of Law and Public Safety, a commission 11 12 to be known as the Commission on Human Trafficking, consisting of 15 members as follows: the Attorney General, or his designee; 13 14 the Commissioner of Children and Families, or his designee; the 15 Commissioner of Human Services, or his designee; a county appointed by the Governor based upon 16 prosecutor, 17 recommendation of the County Prosecutors Association of the State 18 of New Jersey; one member of the New Jersey Human Trafficking 19 Task Force established within the Department of Law and Public 20 Safety, designated by the Attorney General; two public members appointed by the Governor based upon the recommendation of the 21 22 Senate President, one representing law enforcement and one 23 representing a victim's assistance organization; one public member 24 appointed by the Governor based upon the recommendation of the 25 Senate Minority Leader representing either a non-profit health care 26 facility or mental health services; two public members appointed by 27 the Governor based upon the recommendation of the Speaker of the 28 General Assembly, one representing law enforcement and one 29 representing a victim's assistance organization; one public member 30 appointed by the Governor based upon the recommendation of the 31 Assembly Minority Leader representing either a non-profit health 32 care facility or mental health services; and four public members 33 appointed by the Governor, one of whom shall be a representative 34 of a child advocacy organization concerning missing, abducted, or 35 exploited children, and one of whom shall be a human trafficking 36 survivor. All public members shall have experience with, possess a 37 background in, or demonstrate a specialized knowledge of, the 38 legal, policy, educational, social, or psychological aspects of human 39 trafficking.
  - b. (1) Of the public members first appointed:
- 41 (a) the following shall serve for a term of three years: one 42 member appointed upon the recommendation of the Senate 43 President; one member appointed upon the recommendation of the 44 Speaker of the General Assembly; and two members appointed by 45 the Governor; and

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 (b) the following shall serve for a term of two years: one
2 member appointed upon the recommendation of the Senate
3 President; one member appointed upon the recommendation of the
4 Speaker of the General Assembly; each member appointed upon the
5 recommendation of the Senate and Assembly Minority Leaders; and
6 two members appointed by the Governor.

- (c) Upon the conclusion of the initial terms, each public member shall be appointed for a term of three years.
- (2) Each member appointed shall hold office for the term of appointment and until a successor shall have been appointed and qualified.
- (3) Any vacancy in the membership of the commission shall be filled by appointment in the same manner as the original appointment was made.
- c. (1) The commission shall organize upon the appointment of a majority of its authorized membership. The members shall elect one of the members to serve as chair and vice-chair, and the chair may appoint a secretary, who need not be a member of the commission.
- (2) The commission shall meet at those times and places within the State of New Jersey as the commission shall determine. A majority of the commission's authorized membership shall constitute a quorum for the transaction of any business, for the performance of any duty, or for the exercise of any power of the commission.
- d. The members of the commission shall serve without compensation, but shall be eligible for reimbursement for necessary and reasonable expenses incurred in the performance of their official duties within the limits of funds appropriated or otherwise made available to the commission for its purposes.
- e. The Division of Criminal Justice in the Department of Law and Public Safety shall, at the direction of the Attorney General, provide legal, stenographic, technical, clerical, and other staff and resource assistance to the commission, and additionally the commission may incur expenses as may be necessary in order to perform its duties within the limits of funds appropriated or otherwise made available to it for its purposes.
  - f. It shall be the duty of the commission to:
- (1) Evaluate the existing law concerning human trafficking and the enforcement thereof, and to make recommendations for legislation, if appropriate;
- (2) Review existing victim assistance programs and analyze the costs, organization, and availability of these services for victims of human trafficking and to make recommendations for legislation, if appropriate;
- (3) Promote a coordinated response by public and private resources for victims of human trafficking; and

#### **A883** GIBLIN, TIMBERLAKE

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- (4) Develop mechanisms to promote public awareness of human 1 2 trafficking, victim remedies and services, and trafficking prevention 3 including the creation of a public awareness sign [promotion of] 4 promoting the national, 24-hour toll-free hotline telephone service 5 on human trafficking described under section 18 of P.L.2013, c.51 6 (C.2C:13-11), and the promotion of training courses and other 7 educational materials for use by persons required under section 19 8 of P.L.2013, c.51 (C.2C:13-12) to undergo training on the handling 9 of and response procedures for suspected human trafficking 10 activities.
- g. The commission shall report annually to the Governor and to the Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), its activities, as well as its findings and recommendations for any needed new services or resources for victims of human trafficking, and any proposed changes to the current law concerning human trafficking.
- 17 (cf: P.L.2013, c.51, s.1)

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- 19 2. (New section). Display of Human Trafficking Public-20 Awareness Sign; Penalty for Failure to Display.
  - a. Pursuant to section 1 of P.L. 2013, c.51 (C.52:17B-237), the Commission on Human Trafficking shall develop a public-awareness sign that contains the national, 24-hour toll-free hotline telephone service on human trafficking described under section 18 of P.L. 2013, c.51 (C.2C:13-11) and otherwise meets the requirements contained in subsection c of this section.
- b. The following establishments shall display the public awareness sign described in subsection a. in a place that is clearly conspicuous and visible to employees and the public:
- 30 (1) Strip clubs or a sexually oriented businesses as defined in subsection a. of N.J.S. C:2C:33-12.2;
- 32 (2) Bars;
- 33 (3) Airports;
- 34 (4) Passenger rail or light rail stations;
- 35 (5) Bus stations;
- 36 (6) Truck stops;
- 37 (7) Emergency rooms within general acute care hospitals;
- 38 (8) Urgent care centers;
- 39 (9) Farm labor contractors and day haulers;
- 40 (10) Privately operated job recruitment centers;
- 41 (11) Safety rest areas located along interstate highways in New 42 Jersey
- 43 (12) Hotels; and
- 44 (13) Businesses and establishments that offer massage or 45 bodywork services by a person who is not a massage therapist.
- c. The notice to be posted pursuant to subsection b. shall be no
   smaller than eight and one-half inches by eleven inches in size, in
   English and Spanish and shall state the following:

#### **A883** GIBLIN, TIMBERLAKE

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- 1 "If you or someone you know is being forced to engage in any 2 activity and cannot leave – whether it is commercial sex, 3 housework, farm work or any other activity – call the National
- Human Trafficking Resource Center Hotline or the New Jersey
   Human Trafficking Task Force Hotline to access help and services.
- 6 Victims of human trafficking are protected under international,
- 7 federal and New Jersey law.
- 8 The toll-free hotlines are:
- 9 Available 24 hours a day, 7 days a week.
- 10 Operated by a nonprofit, nongovernmental organization
- 11 Anonymous and confidential
- 12 Accessible in more than 160 languages
- Able to provide help, referral to services, training, and general information.
- d. A business or establishment that fails to comply with the requirements of this section shall be liable for a civil penalty of \$300 for a first offense and \$1000 for each subsequent offense.

183. This act shall take effect immediately.

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#### **STATEMENT**

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This bill amends the "Human Trafficking Prevention, Protection, and Treatment Act," to direct the Commission on Human Trafficking to broaden its mission of develop public awareness of human trafficking to include awareness of victim remedies and services including the creation of a public awareness sign. The bill further requires certain establishments to post information on how victims can receive help from the National Human Trafficking Resource Center (NHTRC).

Funded by the U.S. Department of Health and Human Services, the NHTRC provides victim advocates with up-to-date resources and provides law enforcement, social service providers and community members with the tools needed to facilitate victim identification in their communities.

#### ASSEMBLY JUDICIARY COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 883

with committee amendments

## STATE OF NEW JERSEY

DATED: JULY 20, 2020

The Assembly Judiciary Committee reports favorably and with committee amendments Assembly Bill No. 883.

This bill amends the "Human Trafficking Prevention, Protection, and Treatment Act" to direct the Commission on Human Trafficking to broaden its mission of developing public awareness of human trafficking to include awareness of victim remedies and services including the creation of a public awareness sign. As amended by the committee, the bill requires certain establishments to the extent practicable to post information on how victims can receive help from the National Human Trafficking Resource Center (NHTRC).

Funded by the U.S. Department of Health and Human Services, the NHTRC provides victim advocates with up-to-date resources and provides law enforcement, social service providers and community members with the tools needed to facilitate victim identification in their communities.

This bill was pre-filed for introduction in the 2020-2021 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

The bill as amended is identical to \$280.

#### **COMMITTEE AMENDMENTS:**

- (1) Provide that the Commission on Human Trafficking would develop and determine the language for a public awareness sign.
- (2) Provide that the public awareness sign would be revised and modified by the Commission from time to time as need may require.
- (3) Provide that strip clubs, sexually orientated businesses, and places of business of employers of massage or bodywork therapists, which employers are subject to registration, and which therapists are subject to licensure, display the public awareness sign within every dressing room and within every restroom and restroom stall.
- (4) Add that welcome centers, weigh stations, service areas, all forms of public transportation, including every railroad passenger car, motels, bed and breakfast establishments, campsites, and similar places of public accommodation, display the public awareness sign.

- (5) Add that owners and operators of private and public school buses are encouraged to display the public awareness sign.
  - (6) Make technical amendments.

#### SENATE JUDICIARY COMMITTEE

#### STATEMENT TO

## [First Reprint] ASSEMBLY, No. 883

## STATE OF NEW JERSEY

DATED: DECEMBER 14, 2020

The Senate Judiciary Committee reports favorably Assembly Bill No. 883 (1R).

This bill amends the "Human Trafficking Prevention, Protection, and Treatment Act," P.L.2013, c.51 (C.52:17B-237 et al.), to direct the Commission on Human Trafficking to broaden its current mission of developing public awareness of human trafficking to also include awareness of victim remedies and services, and trafficking prevention, including the creation of a public awareness sign. The commission would develop and determine the language for the public awareness sign, which would no smaller than eight and one-half inches by 11 inches in size, printed in 16-point font, in both English and Spanish, and would contains the national, 24-hour toll-free hotline telephone service on human trafficking operated pursuant to federal law. The public awareness sign would be revised and modified by the commission from time to time as need may require.

The bill would also require the sign to be posted, to the extent practicable, in places that are clearly conspicuous and visible to employees, as well as members of the public, in such establishments as strip clubs or sexually oriented businesses, places of business of employers of massage or bodywork therapists, bars, and hotels, motels, and similar places of public accommodation, and in airports, rail and bus stations, truck stops, and service and safety rest areas located along interstate highways in the State. A business or establishment that did not comply with the bill's requirement for posting signs would be liable for a civil penalty of \$300 for a first offense and \$1000 for each subsequent offense.

The bill, as reported, is identical to Senate Bill No. 280, also reported by the committee today.

## SENATE, No. 280

## STATE OF NEW JERSEY

## 219th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2020 SESSION

#### Sponsored by:

Senator THOMAS H. KEAN, JR.

**District 21 (Morris, Somerset and Union)** 

Senator NICHOLAS P. SCUTARI

**District 22 (Middlesex, Somerset and Union)** 

#### Co-Sponsored by:

Senators Singleton, A.M.Bucco, Stack, Ruiz, Cunningham, Pennacchio, Gopal, Pou, Brown, Cryan and Bateman

#### **SYNOPSIS**

Directs the development and posting of notices containing information for victims of human trafficking.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel.



(Sponsorship Updated As Of: 12/14/2020)

AN ACT concerning posting notices to enable victims of human trafficking to obtain help and services and amending and supplementing P.L.2013, c.51.

4 5

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L. 2013, c.51 (C.52:17B-237) is amended to read as follows:
- 10 There is hereby created, in the Division of Criminal Justice in the Department of Law and Public Safety, a commission 11 12 to be known as the Commission on Human Trafficking, consisting of 15 members as follows: the Attorney General, or his designee; 13 14 the Commissioner of Children and Families, or his designee; the 15 Commissioner of Human Services, or his designee; a county appointed by the Governor based upon 16 prosecutor, 17 recommendation of the County Prosecutors Association of the State 18 of New Jersey; one member of the New Jersey Human Trafficking 19 Task Force established within the Department of Law and Public 20 Safety, designated by the Attorney General; two public members appointed by the Governor based upon the recommendation of the 21 22 Senate President, one representing law enforcement and one 23 representing a victim's assistance organization; one public member 24 appointed by the Governor based upon the recommendation of the 25 Senate Minority Leader representing either a non-profit health care 26 facility or mental health services; two public members appointed by 27 the Governor based upon the recommendation of the Speaker of the 28 General Assembly, one representing law enforcement and one 29 representing a victim's assistance organization; one public member 30 appointed by the Governor based upon the recommendation of the 31 Assembly Minority Leader representing either a non-profit health 32 care facility or mental health services; and four public members 33 appointed by the Governor, one of whom shall be a representative 34 of a child advocacy organization concerning missing, abducted, or 35 exploited children, and one of whom shall be a human trafficking 36 survivor. All public members shall have experience with, possess a 37 background in, or demonstrate a specialized knowledge of, the 38 legal, policy, educational, social, or psychological aspects of human 39 trafficking.
  - b. (1) Of the public members first appointed:
- 41 (a) the following shall serve for a term of three years: one 42 member appointed upon the recommendation of the Senate 43 President; one member appointed upon the recommendation of the 44 Speaker of the General Assembly; and two members appointed by 45 the Governor; and

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 (b) the following shall serve for a term of two years: one
2 member appointed upon the recommendation of the Senate
3 President; one member appointed upon the recommendation of the
4 Speaker of the General Assembly; each member appointed upon the
5 recommendation of the Senate and Assembly Minority Leaders; and
6 two members appointed by the Governor.

- (c) Upon the conclusion of the initial terms, each public member shall be appointed for a term of three years.
- (2) Each member appointed shall hold office for the term of appointment and until a successor shall have been appointed and qualified.
- (3) Any vacancy in the membership of the commission shall be filled by appointment in the same manner as the original appointment was made.
- c. (1) The commission shall organize upon the appointment of a majority of its authorized membership. The members shall elect one of the members to serve as chair and vice-chair, and the chair may appoint a secretary, who need not be a member of the commission.
- (2) The commission shall meet at those times and places within the State of New Jersey as the commission shall determine. A majority of the commission's authorized membership shall constitute a quorum for the transaction of any business, for the performance of any duty, or for the exercise of any power of the commission.
- d. The members of the commission shall serve without compensation, but shall be eligible for reimbursement for necessary and reasonable expenses incurred in the performance of their official duties within the limits of funds appropriated or otherwise made available to the commission for its purposes.
- e. The Division of Criminal Justice in the Department of Law and Public Safety shall, at the direction of the Attorney General, provide legal, stenographic, technical, clerical, and other staff and resource assistance to the commission, and additionally the commission may incur expenses as may be necessary in order to perform its duties within the limits of funds appropriated or otherwise made available to it for its purposes.
  - f. It shall be the duty of the commission to:
- (1) Evaluate the existing law concerning human trafficking and the enforcement thereof, and to make recommendations for legislation, if appropriate;
- (2) Review existing victim assistance programs and analyze the costs, organization, and availability of these services for victims of human trafficking and to make recommendations for legislation, if appropriate;
- (3) Promote a coordinated response by public and private resources for victims of human trafficking; and

- 1 (4) Develop mechanisms to promote public awareness of human 2 trafficking, victim remedies and services, and trafficking prevention 3 including the creation of a public awareness sign [promotion of] 4 promoting the national, 24-hour toll-free hotline telephone service 5 on human trafficking described under section 18 of P.L.2013, c.51 6 (C.2C:13-11), and the promotion of training courses and other 7 educational materials for use by persons required under section 19 8 of P.L.2013, c.51 (C.2C:13-12) to undergo training on the handling 9 of and response procedures for suspected human trafficking 10 activities.
- g. The commission shall report annually to the Governor and to the Legislature, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), its activities, as well as its findings and recommendations for any needed new services or resources for victims of human trafficking, and any proposed changes to the current law concerning human trafficking.

(cf: P.L.2013, c.51, s.1)

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- 19 2. (New section) Display of Human Trafficking Public
   20 Awareness Sign; Penalty for Failure to Display.
  - a. Pursuant to section 1 of P.L. 2013, c.51 (C.52:17B-237), the Commission on Human Trafficking shall develop and determine the language for a public awareness sign that contains the national, 24-hour toll-free hotline telephone service on human trafficking described under section 18 of P.L.2013, c.51 (C.2C:13-11) and otherwise meets the requirements contained in subsection d. of this section. The public awareness sign shall be revised and modified by the Commission from time to time as need may require.
  - b. The following establishments to the extent practicable shall display the public awareness sign described in subsection a. in a place that is clearly conspicuous and visible to employees and the public:
  - (1) Strip clubs or sexually oriented businesses as defined in subsection a. of section 2 of P.L.1995, c.167 (2C:33-12.2), including, but not limited to, within every dressing room and within every restroom and restroom stall;
  - (2) Places of business of employers of massage or bodywork therapists, which employers are subject to registration, and which therapists are subject to licensure, pursuant to P.L.1999, c.19 (C.45:11-53 et seq.) and section 13 of P.L.2007, c.337 (C.45:11-68 et al.), including, but not limited to, within every dressing room and within every restroom and restroom stall;
- 43 (3) Bars;
- 44 (4) Airports;
- 45 (5) Passenger rail or light rail stations;
- 46 (6) Bus stations;
- 47 (7) Welcome Centers;
- 48 (8) Truck stops;

1	(9) Wei	gh Stations:
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- (10) Emergency rooms within general acute care hospitals;
- (11) Urgent care centers;
  - (12) Farm labor contractors and day haulers;
- (13) Privately operated job recruitment centers;
- 6 (14) Service areas and safety rest areas located along interstate 7 highways in New Jersey;
  - (15) All forms of public transportation, including every railroad passenger car; and
    - (16) Hotels, motels, bed and breakfast establishments, campsites, and similar places of public accommodation.
    - c. Owners and operators of private and public school buses are encouraged to display the public-awareness sign described in subsection a. in a place that is clearly conspicuous and visible to students.
    - d. The public awareness sign to be posted pursuant to subsection b. shall be no smaller than eight and one-half inches by eleven inches in size, printed in 16-point font, in English and Spanish
    - e. A business or establishment that fails to comply with the requirements of this section shall be liable for a civil penalty of \$300 for a first offense and \$1000 for each subsequent offense.

3. This act shall take effect immediately.

#### **STATEMENT**

This bill amends the "Human Trafficking Prevention, Protection, and Treatment Act," to direct the Commission on Human Trafficking to broaden its mission of developing public awareness of human trafficking to include awareness of victim remedies and services including the creation of a public awareness sign. The commission would develop and determine the language for the public awareness sign that contains the national, 24-hour toll-free hotline telephone service on human trafficking and meets the requirements set forth in the bill. The public awareness sign would be revised and modified by the commission from time to time as need may require.

The bill further requires certain establishments to the extent possible to post the public awareness sign in a place that is clearly conspicuous and visible. A business or establishment that fails to comply would be liable for a civil penalty of \$300 for a first offense and \$1000 for each subsequent offense.

#### SENATE JUDICIARY COMMITTEE

#### STATEMENT TO

SENATE, No. 280

## STATE OF NEW JERSEY

DATED: DECEMBER 14, 2020

The Senate Judiciary Committee reports favorably Senate Bill No. 280.

This bill amends the "Human Trafficking Prevention, Protection, and Treatment Act," P.L.2013, c.51 (C.52:17B-237 et al.), to direct the Commission on Human Trafficking to broaden its current mission of developing public awareness of human trafficking to also include awareness of victim remedies and services, and trafficking prevention, including the creation of a public awareness sign. The commission would develop and determine the language for the public awareness sign, which would no smaller than eight and one-half inches by 11 inches in size, printed in 16-point font, in both English and Spanish, and would contains the national, 24-hour toll-free hotline telephone service on human trafficking operated pursuant to federal law. The public awareness sign would be revised and modified by the commission from time to time as need may require.

The bill would also require the sign to be posted, to the extent practicable, in places that are clearly conspicuous and visible to employees, as well as members of the public, in such establishments as strip clubs or sexually oriented businesses, places of business of employers of massage or bodywork therapists, bars, and hotels, motels, and similar places of public accommodation, and in airports, rail and bus stations, truck stops, and service and safety rest areas located along interstate highways in the State. A business or establishment that did not comply with the bill's requirement for posting signs would be liable for a civil penalty of \$300 for a first offense and \$1000 for each subsequent offense.

The bill, as reported, is identical to the First Reprint of Assembly Bill No. 883, also reported by the committee today.

This bill was pre-filed for introduction in the 2020-2021 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

# Governor Murphy Signs Legislation to Combat Human Trafficking

01/29/2021

**TRENTON** – Today, during National Slavery and Human Trafficking Prevention Month, Governor Phil Murphy signed legislation (A883) amending the "Human Trafficking Prevention, Protection, and Treatment Act" to direct the Commission on Human Trafficking to broaden its current mission of developing public awareness of human trafficking to also include awareness of victim remedies and services and trafficking prevention, including the creation of a public awareness sign. The Commission would develop and determine the language for the public awareness sign, which must contain the national, 24-hour toll-free hotline telephone service on human trafficking operated pursuant to federal law.

"It is essential that we shine a light on the devastation of human trafficking and I am proud to enact legislation that will strengthen our mission to raise public awareness surrounding this pervasive issue," **said Governor Murphy.** "We must remember that our battle against human trafficking extends far beyond this month as we commit to continuing the fight for fundamental human rights and freedoms."

The bill also requires the sign to be posted, to the extent practicable, in places that are clearly conspicuous and visible to employees, as well as members of the public, in such establishments as strip clubs or sexually-oriented businesses; places of business of employers of massage or bodywork therapists; bars, hotels, motels, and similar places of public accommodation; and in airports, rail and bus stations, truck stops, and service and safety rest areas located along interstate highways, as well as on all forms of public transportation, including railroad and passenger cars. A business or establishment that does not comply with the bill's requirement for posting signs would be liable for a civil penalty of \$300 for a first offense and \$1000 for each subsequent offense.

Primary sponsors of the bill include Assemblymembers Thomas Giblin, Britnee Timberlake, Annette Quijano, and Senators Tom Kean and Nicholas Scutari.

"The true prevalence of human trafficking cannot be confirmed by incomplete data," **said Assemblyman Tom Giblin.** "As a result, we have to remain vigilant through public policy and committed to raising the level of public awareness."

"Equipping people with the information to safely connect and refer a potential trafficking victim to the appropriate resources is crucial," **said Assemblywoman Britnee Timberlake**. "We also have to do better to ensure there is no room for willful ignorance or complicity."

"The trafficking hotline is one of the safest and most effective tools for victims to access emergency assistance," **said Assemblywoman Quijano.** "Putting signage clearly displaying the hotline number all throughout our public spaces is therefore an incredibly important strategy to get those in crisis the help they need."

"I am proud that this legislation will be enacted today, especially during Human Trafficking Awareness Month," **said Senate Minority Leader Tom Kean**. "The more we raise awareness of human trafficking, including what it looks like, where it happens, and how to get help, the harder it will be for traffickers to get away with their despicable crimes."

"Human trafficking is unfortunately more prevalent than people realize," said Senator Nicholas

**Scutari.** "Raising awareness about human trafficking is imperative and empowering the public to know the signs of someone in this scenario and how to report potential incidents will strengthen our efforts to combat this horrid practice."