30:4C-83; 3B-12A-2; 3B-12A-5 et al LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2021 CHAPTER: 154 NJSA: 30:4C-83; 3B-12A-2; 3B-12A-5 et al (Requires DCF or court to consider placement of children with relatives or kinship quardians when making placement decision; makes changes to certain standards for initiating petitions to terminate parental rights.) **BILL NO:** S3814 (Substituted for A5598 (1R)) **SPONSOR(S)** Madden, Fred H. and others DATE INTRODUCED: 5/20/2021 COMMITTEE: ASSEMBLY: SENATE: Health, Human Services & Senior Citizens AMENDED DURING PASSAGE: Yes DATE OF PASSAGE: ASSEMBLY: 6/21/2021 SENATE: 6/21/2021 **DATE OF APPROVAL:** 7/2/2021 **FOLLOWING ARE ATTACHED IF AVAILABLE:** FINAL TEXT OF BILL (First Reprint enacted) Yes S3814 **INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT):** Yes **COMMITTEE STATEMENT:** ASSEMBLY: No SENATE: Yes (Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, may possibly be found at www.njleg.state.nj.us) FLOOR AMENDMENT STATEMENT: No **LEGISLATIVE FISCAL ESTIMATE:** Nο A5598 (1R) INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes **COMMITTEE STATEMENT: ASSEMBLY:** Yes SENATE: No (Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly*

Yes

No

No

be found at www.njleg.state.nj.us)

VETO MESSAGE:

FLOOR AMENDMENT STATEMENT:

LEGISLATIVE FISCAL ESTIMATE:

DLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org		
REPORTS:	No	
HEARINGS:	No	
NEWSPAPER ARTICLES:	Yes	

GOVERNOR'S PRESS RELEASE ON SIGNING:

"NOTICES TO THE BAR; Notice – Family/Children in Court – Revised Complaint for Kinship Legal Guardianship and Revised Kinship Legal Guardianship Multipurpose Form of Order." *New Jersey Law Journal.* March 28, 2022.

Yes

RH/CL

P.L. 2021, CHAPTER 154, approved July 2, 2021 Senate, No. 3814 (First Reprint)

1	AN ACT concerning child protective services and amending 1	and
2	supplementing ¹ various parts of the statutory law.	

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- ¹1. (New section) The Legislature finds and declares that:
- 8 <u>a. Foster care is intended by existing state and federal statute to</u>
 9 <u>be temporary.</u>
 - b. Kinship care is the preferred resource for children who must be removed from their birth parents because use of kinship care maintains children's connections with their families. There are many benefits to placing children with relatives or other kinship caregivers, such as increased stability and safety as well as the ability to maintain family connections and cultural traditions.
 - c. Federal law permits kinship legal guardianship arrangements to be used when the child has been in the care of a relative for a period of six months.
 - d. Parental rights must be protected and preserved whenever possible.
 - e. Children are capable of forming healthy attachments with multiple caring adults throughout the course of their childhood, including with birth parents, temporary resource parents, extended family members, and other caring adults.
 - f. The existence of a healthy attachment between a child and the child's resource family parent does not in and of itself preclude the child from maintaining, forming or repairing relationships with the child's parent or caregiver of origin.
 - g. It is therefore necessary for the Legislature to amend current laws to strengthen support for kinship caregivers, and ensure focus on parents' fitness and the benefits of preserving the birth parent-child relationship, as opposed to considering the impact of severing the child's relationship with the resource family parents.¹

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- 35 ¹[1.] <u>2.</u> ¹ Section 2 of P.L.2001, c.250 (C.3B:12A-2) is amended to read as follows:
- 37 As used in sections 1 through 6 of P.L.2001, c.250 (C.3B:12A-1 88 et seq.):
- 39 "Caregiver" means a person over 18 years of age, other than a 40 child's parent, who has a kinship relationship with the child and has

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 been providing care and support for the child, while the child has
- 2 been residing in the caregiver's home, for either the last [12]
- 3 consecutive months or 15 of the last 22] six consecutive months or
- 4 nine of the last 15 months. "Caregiver" includes a resource family
- 5 parent as defined in section 1 of P.L.1962, c.136 (C.30:4C-26.4).

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- "Child" means a person under 18 years of age, except as otherwise provided in P.L.2001, c.250 (C.3B:12A-1 et al.).
- "Commissioner" means the Commissioner of Children and Families.
- "Court" means the Superior Court, Chancery Division, Family Part.
 - "Department" means the Department of Children and Families.
 - "Division" means the Division of Child Protection and Permanency in the Department of Children and Families.
 - "Family friend" means a person who is connected to a child or the child's parent by an established positive psychological or emotional relationship that is not a biological or legal relationship.
 - "Home review" means the basic review of the information provided by the petitioner and a visit to the petitioner's home where the child will continue to reside, in accordance with the provisions of P.L.2001, c.250 (C.3B:12A-1 et al.) and pursuant to regulations adopted by the commissioner.
 - "Kinship caregiver assessment" means a written report prepared in accordance with the provisions of P.L.2001, c.250 (C.3B:12A-1 et al.) and pursuant to regulations adopted by the commissioner.
 - "Kinship legal guardian" means a caregiver who is willing to assume care of a child due to parental incapacity, with the intent to raise the child to adulthood, and who is appointed the kinship legal guardian of the child by the court pursuant to P.L.2001, c.250 (C.3B:12A-1 et al.). A kinship legal guardian shall be responsible for the care and protection of the child and for providing for the child's health, education and maintenance.
 - "Kinship relationship" means a family friend or a person with a biological or legal relationship with the child.
 - "Parental incapacity" means incapacity of such a serious nature as to demonstrate that the parent is unable, unavailable, or unwilling to perform the regular and expected functions of care and support of the child.
- (cf: P.L.2006; 2012, c.16, s.13)
- ¹[2.] 3. Section 5 of P.L.2001, c.250 (C.3B:12A-5) is amended to read as follows:
- a. Upon petition of a caregiver, the court may appoint the caregiver as kinship legal guardian of a child residing in the 44 caregiver's home pursuant to the provisions of P.L. 2001, c. 250 (C. 46 3B:12A-1 et al.).
 - b. A petition for the appointment of a kinship legal guardian shall include a kinship caregiver assessment, which shall contain:

- 1 (1) the full name and address of the person seeking to become 2 the kinship legal guardian;
 - (2) the circumstances of the kinship relationship;
 - (3) the whereabouts of the child's parents, if known;
- 5 (4) the nature of the parents' incapacitation, if known;
 - (5) the wishes of the parents, if known;
 - (6) the ability of the kinship caregiver family to assume permanent care of the child;
 - (7) the child's property and assets, if known;
 - (8) the wishes of the child, if appropriate;
 - (9) any current involvement of a child with the division if the child has an open division case and is actively receiving services;
 - (10) certification from the caregiver that the caregiver has been providing care and support for the child, while the child has been residing in the caregiver's home, for at least the last [12] consecutive] six consecutive months or nine of the last 15 months;
 - (11) the results from a criminal history record background check and a domestic violence central registry check of the caregiver and any adult residing in the caregiver's household conducted pursuant to section 9 of P.L. 2001, c. 250 (C. 30:4C-86);
 - (12) the results from a child abuse record check arranged for and coordinated by the division pursuant to section 9 of P.L. 2001, c. 250 (C. 30:4C-86); and
 - (13) the results of the caregiver's home review.
 - (cf: P.L.2001, c.250, s.5)

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- ¹[3.] <u>4.</u>¹ Section 6 of P.L.2001, c.250 (C.3B:12A-6) is amended to read as follows:
- 6. a. In making its determination about whether to appoint the caregiver as kinship legal guardian, the court shall consider:
 - (1) if proper notice was provided to the child's parents;
- (2) the best interests of the child;
- 33 (3) the kinship caregiver assessment;
- 34 (4) in cases in which the division is involved with the child as 35 provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-36 85), the recommendation of the division, including any parenting
- 37 time or visitation restrictions;
 - (5) the potential kinship legal guardian's ability to provide a safe and permanent home for the child;
 - (6) the wishes of the child's parents, if known to the court;
- 41 (7) the wishes of the child if the child is 12 years of age or older, 42 unless unique circumstances exist that make the child's age 43 irrelevant;
- 44 (8) the suitability of the kinship caregiver and the caregiver's family to raise the child;
 - (9) the ability of the kinship caregiver to assume full legal responsibility for the child;
- 48 (10) the commitment of the kinship caregiver and the 49 caregiver's family to raise the child to adulthood;

(11) the results from the child abuse record check conducted pursuant to section 9 of P.L.2001, c.250 (C.30:4C-86); and

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- 3 (12) the results from the criminal history record background 4 check and domestic violence check conducted pursuant to section 9 5 of P.L.2001, c.250 (C.30:4C-86). In any case in which the caregiver petitioning for kinship legal guardianship, or any adult residing in 6 7 the prospective caregiver's home, has a record of criminal history or a record of being subjected to a final domestic violence 8 9 restraining order under P.L.1991, c.261 (C.2C:25-17 et seq.), the 10 court shall review the record with respect to the type and date of the criminal offense or the provisions and date of the final domestic 11 12 violence restraining order and make a determination as to the 13 suitability of the person to become a kinship legal guardian. For the 14 purposes of this paragraph, with respect to criminal history, the court shall consider convictions for offenses specified in 15 16 subsections c., d. and e. of section 1 of P.L.1985, c.396 (C.30:4C-17 26.8).
 - b. The court shall not award kinship legal guardianship of the child unless proper notice was served upon the parents of the child and any other party to whom the court has awarded custody or parenting time for that child, in accordance with the Rules of Court.
 - c. The court shall not award kinship legal guardianship of the child solely because of parental incapacity.
 - The court shall appoint the caregiver as a kinship legal guardian if, based upon clear and convincing evidence, the court finds that:
 - (1) each parent's incapacity is of such a serious nature as to demonstrate that the parents are unable, unavailable or unwilling to perform the regular and expected functions of care and support of the child;
 - (2) the parents' inability to perform those functions is unlikely to change in the foreseeable future;
 - (3) in cases in which the division is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), [(a)] the division exercised reasonable efforts to reunify the child with the birth parents and these reunification efforts have proven unsuccessful or unnecessary; [and (b) adoption of the child is neither feasible nor likely; I (Deleted by amendment, P.L.
 -) (pending before the Legislature as this bill) and
 - (4) awarding kinship legal guardianship is in the child's best interests.
 - e. The court order appointing the kinship legal guardian shall specify, as appropriate, that:
 - (1) a kinship legal guardian shall have the same rights, responsibilities and authority relating to the child as a birth parent, including, but not limited to: making decisions concerning the child's care and well-being; consenting to routine and emergency medical and mental health needs; arranging and consenting to educational plans for the child; applying for financial assistance and

- social services for which the child is eligible; applying for a motor vehicle operator's license; applying for admission to college; responsibility for activities necessary to ensure the child's safety, permanency and well-being; and ensuring the maintenance and protection of the child; except that a kinship legal guardian may not consent to the adoption of the child or a name change for the child;
- (2) the birth parent of the child retains the authority to consent to the adoption of the child or a name change for the child;
- (3) the birth parent of the child retains the obligation to pay child support;
- (4) the birth parent of the child retains the right to visitation or parenting time with the child, as determined by the court;
- (5) the appointment of a kinship legal guardian does not limit or terminate any rights or benefits derived from the child's parents, including, but not limited to, those relating to inheritance or eligibility for benefits or insurance; and
- (6) kinship legal guardianship terminates when the child reaches 18 years of age or when the child is no longer continuously enrolled in a secondary education program, whichever event occurs later, or when kinship legal guardianship is otherwise terminated.
- f. An order or judgment awarding kinship legal guardianship may be vacated by the court prior to the child's 18th birthday if the court finds that the kinship legal guardianship is no longer in the best interests of the child or, in cases where there is an application to return the child to the parent, based upon clear and convincing evidence, the court finds that the parental incapacity or inability to care for the child that led to the original award of kinship legal guardianship is no longer the case and termination of kinship legal guardianship is in the child's best interests.

In cases in which the division was involved, when determining whether a child should be returned to a parent, the court may refer a parent for an assessment prepared by the division, in accordance with regulations adopted by the commissioner.

g. An order or judgment awarding kinship legal guardianship may be vacated by the court if, based upon clear and convincing evidence, the court finds that the guardian failed or is unable, unavailable or unwilling to provide proper care and custody of the child, or that the guardianship is no longer in the child's best interests.

(cf: P.L.2006, c.47, s.32)

- ¹**[**4.**]** <u>5.</u>¹ Section 10 of P.L.1974, c.119 (C.9:6-8.30) is amended to read as follows:
- a. The division, when informed that there has been an emergency removal of a child from his home without court order, shall make every reasonable effort to communicate immediately with the child's parent or guardian that such emergency removal has been made and the location of the facility to which the child has been taken, and advise the parent or guardian to appear in the

appropriate Superior Court, Chancery Division, Family Part within
 two court days.

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The division shall make a reasonable effort, at least 24 hours prior to the court hearing, to:

notify the parent or guardian of the time to appear in court; and inform the parent or guardian of his right to obtain counsel, and

how to obtain counsel through the Office of the Public Defender if the parent or guardian is indigent.

The division shall also advise the party making the removal to appear. If the removed child is returned to his home prior to the court hearing, there shall be no court hearing to determine the sufficiency of cause for the child's removal, unless the child's parent or guardian makes application to the court for review.

The division shall make reasonable efforts to place the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2) prior to placing the child with another suitable person.

For the purposes of this section, "facility" means a hospital, shelter or child care institution in which a child may be placed for temporary care, but does not include a resource family home.

- b. The division shall cause a complaint to be filed under this act within two court days after such removal takes place.
- c. Whenever a child has been removed pursuant to section 7 or 9 of P.L.1974, c.119 (C.9:6-8.27 or 9:6-8.29), the division shall arrange for immediate medical screening of the child and shall have legal authority to consent to such screening. If necessary to safeguard the child's health or life, the division also is authorized to arrange for and consent to medical care or treatment of the child. Consent by the division pursuant to this subsection shall be deemed legal and valid for all purposes with respect to any person, hospital, or other health care facility screening, examining or providing care or treatment to a child in accordance with and in reliance upon such consent. Medical reports resulting from such examination or care or treatment shall be released to the division for the purpose of aiding in the determination of whether the child has been abused or neglected. Any person or health care facility acting in good faith in the screening of, examination of or provision of care and treatment to a child or in the release of medical records shall have immunity from any liability, civil or criminal, that might otherwise be incurred or imposed as a result of such act.

41 (cf: P.L.2006, c.47, s.49) 42

¹**[**5.**]** <u>6.</u>¹ Section 11 P.L.1974, c.119 (C.9:6-8.31) is amended to read as follows:

11. a. In any case where the child has been removed without court order, except where action has been taken pursuant to P.L.1973, c.147 (C.9:6-8.16 et seq.) the Superior Court, Chancery Division, Family Part shall hold a hearing on the next court day, whereby the safety of the child shall be of paramount concern, to

- 1 determine whether the child's interests require protection pending a 2 final order of disposition. In any other case under P.L.1974, c.119 3 (C.9:6-8.21 et seq.), any person who may originate a proceeding 4 may apply for, or the court, on its own motion, may order a hearing 5 at any time after the complaint is filed to determine, with the safety
- 6 of the child of paramount concern, whether the child's interests 7 require protection pending a final order of disposition.

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b. Upon such hearing, if the court finds that continued removal is necessary to avoid an ongoing risk to the child's life, safety, or health, it shall affirm the removal of the child to an appropriate place or place him in the custody of a suitable person.

The court shall also ¹first ¹ consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if the child should be placed in the custody of a suitable person.

If the court determines that removal of the child by a physician, police officer, designated employee of the Probation Division, or designated employee of the Division of Child Protection and Permanency was necessary due to imminent danger to the child's life, safety, or health, the court shall find that the Division of Child Protection and Permanency was not required to provide reasonable efforts to prevent placement of the child in accordance with section 24 of P.L.1999, c.53 (C.30:4C-11.2).

- c. Upon such hearing the court may, for good cause shown, issue a preliminary order of protection which may contain any of the provisions authorized on the making of an order of protection under section 35 of P.L.1974, c.119 (C.9:6-8.55).
- d. Upon such hearing, the court may, for good cause shown, release the child to the custody of his parent or guardian from whose custody or care the child was removed, pending a final order of disposition, in accord with section 33 of P.L.1974, c.119 (C.9:6-8.53).
- e. Upon such hearing, the court may authorize a physician or hospital to provide medical or surgical procedures if such procedures are necessary to safeguard the child's life or health.
- f. If the court grants or denies a preliminary order requested pursuant to this section, it shall state the grounds for such decision.
- g. In all cases involving abuse or neglect the court shall order an examination of the child by a physician appointed or designated for the purpose by the division. As part of such examination, the physician shall arrange to have color photographs taken as soon as practical of any areas of trauma visible on such child and may if indicated, arrange to have a radiological examination performed on the child. The physician, on the completion of such examination, shall forward the results thereof together with the color photographs to the court ordering such examination.
- 47 (cf: P.L.2012, c.16, s.33)

¹[6.] <u>7.</u>¹ Section 34 of P.L.1974, c. 119 (C.9:6-8.54) is amended to read as follows:

34. a. For the purpose of section 31 of P.L.1974, c.119 (C.9:6-8.51), the court may place the child in the custody of a relative or other suitable person or the division for the placement of a child after a finding that the division has made reasonable efforts to prevent placement or that reasonable efforts to prevent placement were not required in accordance with section 24 of P.L.1999, c.53 (C.30:4C-11.2). The court shall also ¹first consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if the child should be placed in the custody of another suitable person.

- b. (1) Placements under this section may be for an initial period of 12 months and the court, in its discretion, may at the expiration of that period, upon a hearing make successive extensions for additional periods of up to one year each. The court on its own motion may, at the conclusion of any period of placement, hold a hearing concerning the need for continuing the placement.
- (2) The court shall conduct a permanency hearing for the child no later than 30 days after placement in cases in which the court has determined that reasonable efforts to reunify the child with the parent or guardian are not required pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3), or no later than 12 months after placement in cases in which the court has determined that efforts to reunify the child with the parent or guardian are required. The hearing shall include, but not necessarily be limited to, consideration and evaluation of information provided by the division and other interested parties regarding such matters as those listed in subsection c. of section 50 of P.L.1999, c.53 (C.30:4C-61.2).
- (3) The court shall review the permanency plan for the child periodically, as deemed appropriate by the court, to ensure that the permanency plan is achieved.
- c. No placement may be made or continued under this section beyond the child's eighteenth birthday without his consent.
- d. If the parent or person legally responsible for the care of any such child or with whom such child resides receives public assistance and care, any portion of which is attributable to such child, a copy of the order of the court providing for the placement of such child from his home shall be furnished to the appropriate county welfare board, which shall reduce the public assistance and care furnished to such parent or other person by the amount attributable to such child.
- 44 attributable to such child. 45 (cf: P.L.1999, c.213, s.2)

¹[7.] <u>8.</u> Section 6 of P.L.1991, c.275 (C.30:4C-12.1) is amended to read as follows:

- a. In any case in which the Department of Children and Families accepts a child in its care or custody, including placement, the department shall consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2). [the] The department shall initiate a search for relatives or persons with a kinship relationship with the child who may be willing and able to provide the care and support required by the child. The search shall be initiated within 30 days of the department's acceptance of the child in its care or custody. The search will be completed when all sources contacted have either responded to the inquiry or failed to respond within 45 days. The department shall complete an assessment of each interested relative's or person's ability to provide the care and support, including placement, required by the child.
 - b. If the department determines that the relative or person who has a kinship relationship with the child is unwilling or unable to assume the care of the child, the department shall not be required to re-evaluate the relative. The department shall inform the relative or person in writing of:
 - (1) the reasons for the department's determination;
 - (2) the responsibility of the relative <u>or person</u> to inform the department if there is a change in the circumstances upon which the determination was made;
 - (3) the possibility that termination of parental rights may occur if the child remains in resource family care for more than six months; and
 - (4) the right to seek review by the department of such determination.
 - c. The department may decide to pursue the termination of parental rights if the department determines that termination of parental rights is in the child's best interests.
 - (cf: P.L.2006, c.47, s.123)

- ¹[8.] <u>9.</u> Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is amended to read as follows:
- a. The division shall initiate a petition to terminate parental rights on the grounds of the "best interests of the child" pursuant to subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
- (1) The child's safety, health, or development has been or will continue to be endangered by the parental relationship;
- (2) The parent is unwilling or unable to eliminate the harm facing the child or is unable or unwilling to provide a safe and stable home for the child and the delay of permanent placement will add to the harm. [Such harm may include evidence that separating the child from his resource family parents would cause serious and enduring emotional or psychological harm to the child];

(3) The division has made reasonable efforts to provide services to help the parent correct the circumstances which led to the child's placement outside the home and the court has considered alternatives to termination of parental rights; and

- (4) Termination of parental rights will not do more harm than good.
- b. The division shall initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
 - (1) a court finds that for a period of six or more months:
- (a) the parent, although able to have contact, has had no contact with the child, the child's resource family parent or the division; and
- (b) the parent's whereabouts are unknown, notwithstanding the division's reasonable efforts to locate the parent; or
- (2) where the identities of the parents are unknown and the division has exhausted all reasonable methods of attempting identification, the division may immediately file for termination of parental rights upon the completion of the law enforcement investigation; or
- (3) where the parent voluntarily delivered the child to and left the child with an adult employee, or voluntarily arranged for another person to deliver the child to and leave the child with an adult employee, at a State, county or municipal police station, a fire station of a municipal, county, fire district, or volunteer fire department, the premises of a public or private ambulance, first aid, or rescue squad; or voluntarily delivered the child to and left the child at an emergency department of a licensed general hospital in this State when the child is or appears to be no more than 30 days old, without expressing an intent to return for the child, as provided in section 4 of P.L.2000, c.58 (C.30:4C-15.7), the division shall file for termination of parental rights no later than 21 days after the day the division assumed care, custody and control of the child.
- c. As used in this section and in section 15 of P.L.1951, c.138 (C.30:4C-15) "reasonable efforts" mean attempts by an agency authorized by the division to assist the parents in remedying the circumstances and conditions that led to the placement of the child and in reinforcing the family structure, including, but not limited to:
- (1) consultation and cooperation with the parent in developing a plan for appropriate services;
- (2) providing services that have been agreed upon, to the family, in order to further the goal of family reunification;
- (3) informing the parent at appropriate intervals of the child's progress, development, and health; and
 - (4) facilitating appropriate visitation.
- d. The division shall not be required to provide "reasonable efforts" as defined in subsection c. of this section prior to filing a petition for the termination of parental rights if an exception to the

S3814 [1R]

1	requirement to provide reasonable efforts to reunify the family has
2	been established pursuant to section 25 of P.L.1999, c.53 (C.30:4C
3	11.3).
4	(cf: P.L.2015, c.82, s.3)
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6	¹ [9.] <u>10.</u> This act shall take effect immediately.
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11	Requires DCF or court to consider placement of children with
12	relatives or kinship guardians when making placement decision
13	makes changes to certain standards for initiating petitions to
14	terminate parental rights.

SENATE, No. 3814

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED MAY 20, 2021

Sponsored by: Senator FRED H. MADDEN, JR. District 4 (Camden and Gloucester)

SYNOPSIS

Requires DCF or court to consider placement of children with relatives or kinship guardians when making placement decision; makes changes to certain standards for initiating petitions to terminate parental rights.

CURRENT VERSION OF TEXT

As introduced.



1	AN ACT concerning child protective services and amending various
2	parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

1. Section 2 of P.L.2001, c.250 (C.3B:12A-2) is amended to read as follows:

As used in sections 1 through 6 of P.L.2001, c.250 (C.3B:12A-1 et seq.):

"Caregiver" means a person over 18 years of age, other than a child's parent, who has a kinship relationship with the child and has been providing care and support for the child, while the child has been residing in the caregiver's home, for either the last [12 consecutive months or 15 of the last 22] six consecutive months or nine of the last 15 months. "Caregiver" includes a resource family parent as defined in section 1 of P.L.1962, c.136 (C.30:4C-26.4).

"Child" means a person under 18 years of age, except as otherwise provided in P.L.2001, c.250 (C.3B:12A-1 et al.).

"Commissioner" means the Commissioner of Children and Families.

"Court" means the Superior Court, Chancery Division, Family Part.

"Department" means the Department of Children and Families.

"Division" means the Division of Child Protection and Permanency in the Department of Children and Families.

"Family friend" means a person who is connected to a child or the child's parent by an established positive psychological or emotional relationship that is not a biological or legal relationship.

"Home review" means the basic review of the information provided by the petitioner and a visit to the petitioner's home where the child will continue to reside, in accordance with the provisions of P.L.2001, c.250 (C.3B:12A-1 et al.) and pursuant to regulations adopted by the commissioner.

"Kinship caregiver assessment" means a written report prepared in accordance with the provisions of P.L.2001, c.250 (C.3B:12A-1 et al.) and pursuant to regulations adopted by the commissioner.

"Kinship legal guardian" means a caregiver who is willing to assume care of a child due to parental incapacity, with the intent to raise the child to adulthood, and who is appointed the kinship legal guardian of the child by the court pursuant to P.L.2001, c.250 (C.3B:12A-1 et al.). A kinship legal guardian shall be responsible for the care and protection of the child and for providing for the child's health, education and maintenance.

"Kinship relationship" means a family friend or a person with a

1 biological or legal relationship with the child.

2 "Parental incapacity" means incapacity of such a serious nature 3 as to demonstrate that the parent is unable, unavailable, or unwilling 4 to perform the regular and expected functions of care and support of 5 the child.

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6 (cf: P.L.2006; 2012, c.16, s.13)
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- 8 2. Section 5 of P.L.2001, c.250 (C.3B:12A-5) is amended to 9 read as follows:
 - a. Upon petition of a caregiver, the court may appoint the caregiver as kinship legal guardian of a child residing in the caregiver's home pursuant to the provisions of P.L. 2001, c. 250 (C. 3B:12A-1 et al.).
 - b. A petition for the appointment of a kinship legal guardian shall include a kinship caregiver assessment, which shall contain:
 - (1) the full name and address of the person seeking to become the kinship legal guardian;
 - (2) the circumstances of the kinship relationship;
 - (3) the whereabouts of the child's parents, if known;
 - (4) the nature of the parents' incapacitation, if known;
 - (5) the wishes of the parents, if known;
- 22 (6) the ability of the kinship caregiver family to assume 23 permanent care of the child;
 - (7) the child's property and assets, if known;
 - (8) the wishes of the child, if appropriate;
 - (9) any current involvement of a child with the division if the child has an open division case and is actively receiving services;
 - (10) certification from the caregiver that the caregiver has been providing care and support for the child, while the child has been residing in the caregiver's home, for at least the last [12] consecutive] six consecutive months or nine of the last 15 months;
 - (11) the results from a criminal history record background check and a domestic violence central registry check of the caregiver and any adult residing in the caregiver's household conducted pursuant to section 9 of P.L. 2001, c. 250 (C. 30:4C-86);
- 36 (12) the results from a child abuse record check arranged for and 37 coordinated by the division pursuant to section 9 of P.L. 2001, c. 38 250 (C. 30:4C-86); and
- 39 (13) the results of the caregiver's home review.
- 40 (cf: P.L.2001, c.250, s.5)

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- 42 3. Section 6 of P.L.2001, c.250 (C.3B:12A-6) is amended to 43 read as follows:
- 6. a. In making its determination about whether to appoint the caregiver as kinship legal guardian, the court shall consider:
 - (1) if proper notice was provided to the child's parents;
- 47 (2) the best interests of the child;
- 48 (3) the kinship caregiver assessment;

(4) in cases in which the division is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), the recommendation of the division, including any parenting time or visitation restrictions;

- (5) the potential kinship legal guardian's ability to provide a safe and permanent home for the child;
 - (6) the wishes of the child's parents, if known to the court;
- (7) the wishes of the child if the child is 12 years of age or older, unless unique circumstances exist that make the child's age irrelevant;
- (8) the suitability of the kinship caregiver and the caregiver's family to raise the child;
- (9) the ability of the kinship caregiver to assume full legal responsibility for the child;
- (10) the commitment of the kinship caregiver and the caregiver's family to raise the child to adulthood;
- (11) the results from the child abuse record check conducted pursuant to section 9 of P.L.2001, c.250 (C.30:4C-86); and
- (12) the results from the criminal history record background check and domestic violence check conducted pursuant to section 9 of P.L.2001, c.250 (C.30:4C-86). In any case in which the caregiver petitioning for kinship legal guardianship, or any adult residing in the prospective caregiver's home, has a record of criminal history or a record of being subjected to a final domestic violence restraining order under P.L.1991, c.261 (C.2C:25-17 et seq.), the court shall review the record with respect to the type and date of the criminal offense or the provisions and date of the final domestic violence restraining order and make a determination as to the suitability of the person to become a kinship legal guardian. For the purposes of this paragraph, with respect to criminal history, the court shall consider convictions for offenses specified in subsections c., d. and e. of section 1 of P.L.1985, c.396 (C.30:4C-26.8).
- b. The court shall not award kinship legal guardianship of the child unless proper notice was served upon the parents of the child and any other party to whom the court has awarded custody or parenting time for that child, in accordance with the Rules of Court.
- c. The court shall not award kinship legal guardianship of the child solely because of parental incapacity.
- d. The court shall appoint the caregiver as a kinship legal guardian if, based upon clear and convincing evidence, the court finds that:
- (1) each parent's incapacity is of such a serious nature as to demonstrate that the parents are unable, unavailable or unwilling to perform the regular and expected functions of care and support of the child;
- (2) the parents' inability to perform those functions is unlikely to change in the foreseeable future;

- (3) in cases in which the division is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), [(a)] the division exercised reasonable efforts to reunify the child with the birth parents and these reunification efforts have proven unsuccessful or unnecessary; [and (b) adoption of the child is neither feasible nor likely;] (Deleted by amendment, P.L. c, (C.) (pending before the Legislature as this bill) and
 - (4) awarding kinship legal guardianship is in the child's best interests.

- e. The court order appointing the kinship legal guardian shall specify, as appropriate, that:
- (1) a kinship legal guardian shall have the same rights, responsibilities and authority relating to the child as a birth parent, including, but not limited to: making decisions concerning the child's care and well-being; consenting to routine and emergency medical and mental health needs; arranging and consenting to educational plans for the child; applying for financial assistance and social services for which the child is eligible; applying for a motor vehicle operator's license; applying for admission to college; responsibility for activities necessary to ensure the child's safety, permanency and well-being; and ensuring the maintenance and protection of the child; except that a kinship legal guardian may not consent to the adoption of the child or a name change for the child;
- (2) the birth parent of the child retains the authority to consent to the adoption of the child or a name change for the child;
- (3) the birth parent of the child retains the obligation to pay child support;
- (4) the birth parent of the child retains the right to visitation or parenting time with the child, as determined by the court;
- (5) the appointment of a kinship legal guardian does not limit or terminate any rights or benefits derived from the child's parents, including, but not limited to, those relating to inheritance or eligibility for benefits or insurance; and
- (6) kinship legal guardianship terminates when the child reaches 18 years of age or when the child is no longer continuously enrolled in a secondary education program, whichever event occurs later, or when kinship legal guardianship is otherwise terminated.
- f. An order or judgment awarding kinship legal guardianship may be vacated by the court prior to the child's 18th birthday if the court finds that the kinship legal guardianship is no longer in the best interests of the child or, in cases where there is an application to return the child to the parent, based upon clear and convincing evidence, the court finds that the parental incapacity or inability to care for the child that led to the original award of kinship legal guardianship is no longer the case and termination of kinship legal guardianship is in the child's best interests.

In cases in which the division was involved, when determining whether a child should be returned to a parent, the court may refer a

parent for an assessment prepared by the division, in accordance with regulations adopted by the commissioner.

g. An order or judgment awarding kinship legal guardianship may be vacated by the court if, based upon clear and convincing evidence, the court finds that the guardian failed or is unable, unavailable or unwilling to provide proper care and custody of the child, or that the guardianship is no longer in the child's best interests.

(cf: P.L.2006, c.47, s.32)

- 4. Section 10 of P.L.1974, c.119 (C.9:6-8.30) is amended to read as follows:
- a. The division, when informed that there has been an emergency removal of a child from his home without court order, shall make every reasonable effort to communicate immediately with the child's parent or guardian that such emergency removal has been made and the location of the facility to which the child has been taken, and advise the parent or guardian to appear in the appropriate Superior Court, Chancery Division, Family Part within two court days.

The division shall make a reasonable effort, at least 24 hours prior to the court hearing, to:

notify the parent or guardian of the time to appear in court; and inform the parent or guardian of his right to obtain counsel, and how to obtain counsel through the Office of the Public Defender if the parent or guardian is indigent.

The division shall also advise the party making the removal to appear. If the removed child is returned to his home prior to the court hearing, there shall be no court hearing to determine the sufficiency of cause for the child's removal, unless the child's parent or guardian makes application to the court for review.

The division shall make reasonable efforts to place the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2) prior to placing the child with another suitable person.

For the purposes of this section, "facility" means a hospital, shelter or child care institution in which a child may be placed for temporary care, but does not include a resource family home.

- b. The division shall cause a complaint to be filed under this act within two court days after such removal takes place.
- c. Whenever a child has been removed pursuant to section 7 or 9 of P.L.1974, c.119 (C.9:6-8.27 or 9:6-8.29), the division shall arrange for immediate medical screening of the child and shall have legal authority to consent to such screening. If necessary to safeguard the child's health or life, the division also is authorized to arrange for and consent to medical care or treatment of the child. Consent by the division pursuant to this subsection shall be deemed legal and valid for all purposes with respect to any person, hospital,

or other health care facility screening, examining or providing care or treatment to a child in accordance with and in reliance upon such Medical reports resulting from such screening, examination or care or treatment shall be released to the division for the purpose of aiding in the determination of whether the child has been abused or neglected. Any person or health care facility acting in good faith in the screening of, examination of or provision of care and treatment to a child or in the release of medical records shall have immunity from any liability, civil or criminal, that might otherwise be incurred or imposed as a result of such act.

(cf: P.L.2006, c.47, s.49)

- 5. Section 11 P.L.1974, c.119 (C.9:6-8.31) is amended to read as follows:
- a. In any case where the child has been removed without court order, except where action has been taken pursuant to P.L.1973, c.147 (C.9:6-8.16 et seq.) the Superior Court, Chancery Division, Family Part shall hold a hearing on the next court day, whereby the safety of the child shall be of paramount concern, to determine whether the child's interests require protection pending a final order of disposition. In any other case under P.L.1974, c.119 (C.9:6-8.21 et seq.), any person who may originate a proceeding may apply for, or the court, on its own motion, may order a hearing at any time after the complaint is filed to determine, with the safety of the child of paramount concern, whether the child's interests require protection pending a final order of disposition.
- b. Upon such hearing, if the court finds that continued removal is necessary to avoid an ongoing risk to the child's life, safety, or health, it shall affirm the removal of the child to an appropriate place or place him in the custody of a suitable person.

The court shall also consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if the child should be placed in the custody of a suitable person.

If the court determines that removal of the child by a physician, police officer, designated employee of the Probation Division, or designated employee of the Division of Child Protection and Permanency was necessary due to imminent danger to the child's life, safety, or health, the court shall find that the Division of Child Protection and Permanency was not required to provide reasonable efforts to prevent placement of the child in accordance with section 24 of P.L.1999, c.53 (C.30:4C-11.2).

- c. Upon such hearing the court may, for good cause shown, issue a preliminary order of protection which may contain any of the provisions authorized on the making of an order of protection under section 35 of P.L.1974, c.119 (C.9:6-8.55).
- d. Upon such hearing, the court may, for good cause shown, release the child to the custody of his parent or guardian from

whose custody or care the child was removed, pending a final order of disposition, in accord with section 33 of P.L.1974, c.119 (C.9:6-8.53).

- e. Upon such hearing, the court may authorize a physician or hospital to provide medical or surgical procedures if such procedures are necessary to safeguard the child's life or health.
- f. If the court grants or denies a preliminary order requested pursuant to this section, it shall state the grounds for such decision.
- g. In all cases involving abuse or neglect the court shall order an examination of the child by a physician appointed or designated for the purpose by the division. As part of such examination, the physician shall arrange to have color photographs taken as soon as practical of any areas of trauma visible on such child and may if indicated, arrange to have a radiological examination performed on the child. The physician, on the completion of such examination, shall forward the results thereof together with the color photographs to the court ordering such examination.

(cf: P.L.2012, c.16, s.33)

- 6. Section 34 of P.L.1974, c. 119 (C.9:6-8.54) is amended to read as follows:
- 34. a. For the purpose of section 31 of P.L.1974, c.119 (C.9:6-8.51), the court may place the child in the custody of a relative or other suitable person or the division for the placement of a child after a finding that the division has made reasonable efforts to prevent placement or that reasonable efforts to prevent placement were not required in accordance with section 24 of P.L.1999, c.53 (C.30:4C-11.2). The court shall also consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if the child should be placed in the custody of another suitable person.
- b. (1) Placements under this section may be for an initial period of 12 months and the court, in its discretion, may at the expiration of that period, upon a hearing make successive extensions for additional periods of up to one year each. The court on its own motion may, at the conclusion of any period of placement, hold a hearing concerning the need for continuing the placement.
- (2) The court shall conduct a permanency hearing for the child no later than 30 days after placement in cases in which the court has determined that reasonable efforts to reunify the child with the parent or guardian are not required pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3), or no later than 12 months after placement in cases in which the court has determined that efforts to reunify the child with the parent or guardian are required. The hearing shall include, but not necessarily be limited to, consideration and evaluation of information provided by the division and other interested parties regarding such matters as those

listed in subsection c. of section 50 of P.L.1999, c.53 (C.30:4C-61.2).

- (3) The court shall review the permanency plan for the child periodically, as deemed appropriate by the court, to ensure that the permanency plan is achieved.
- c. No placement may be made or continued under this section beyond the child's eighteenth birthday without his consent.
- d. If the parent or person legally responsible for the care of any such child or with whom such child resides receives public assistance and care, any portion of which is attributable to such child, a copy of the order of the court providing for the placement of such child from his home shall be furnished to the appropriate county welfare board, which shall reduce the public assistance and care furnished to such parent or other person by the amount attributable to such child.

16 (cf: P.L.1999, c.213, s.2)

- 7. Section 6 of P.L.1991, c.275 (C.30:4C-12.1) is amended to read as follows:
- a. In any case in which the Department of Children and Families accepts a child in its care or custody, including placement, the department shall consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2). [the] The department shall initiate a search for relatives or persons with a kinship relationship with the child who may be willing and able to provide the care and support required by the child. The search shall be initiated within 30 days of the department's acceptance of the child in its care or custody. The search will be completed when all sources contacted have either responded to the inquiry or failed to respond within 45 days. The department shall complete an assessment of each interested relative's or person's ability to provide the care and support, including placement, required by the child.
- b. If the department determines that the relative <u>or person who</u> <u>has a kinship relationship with the child</u> is unwilling or unable to assume the care of the child, the department shall not be required to re-evaluate the relative. The department shall inform the relative <u>or person</u> in writing of:
 - (1) the reasons for the department's determination;
- (2) the responsibility of the relative <u>or person</u> to inform the department if there is a change in the circumstances upon which the determination was made;
- (3) the possibility that termination of parental rights may occur if the child remains in resource family care for more than six months; and
- 47 (4) the right to seek review by the department of such 48 determination.

- 1 c. The department may decide to pursue the termination of 2 parental rights if the department determines that termination of 3 parental rights is in the child's best interests.
- 4 (cf: P.L.2006, c.47, s.123)

- 8. Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is amended to read as follows:
- a. The division shall initiate a petition to terminate parental rights on the grounds of the "best interests of the child" pursuant to subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
- (1) The child's safety, health, or development has been or will continue to be endangered by the parental relationship;
- (2) The parent is unwilling or unable to eliminate the harm facing the child or is unable or unwilling to provide a safe and stable home for the child and the delay of permanent placement will add to the harm. [Such harm may include evidence that separating the child from his resource family parents would cause serious and enduring emotional or psychological harm to the child];
- (3) The division has made reasonable efforts to provide services to help the parent correct the circumstances which led to the child's placement outside the home and the court has considered alternatives to termination of parental rights; and
- (4) Termination of parental rights will not do more harm than good.
- b. The division shall initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
 - (1) a court finds that for a period of six or more months:
- (a) the parent, although able to have contact, has had no contact with the child, the child's resource family parent or the division; and
- (b) the parent's whereabouts are unknown, notwithstanding the division's reasonable efforts to locate the parent; or
- (2) where the identities of the parents are unknown and the division has exhausted all reasonable methods of attempting identification, the division may immediately file for termination of parental rights upon the completion of the law enforcement investigation; or
- (3) where the parent voluntarily delivered the child to and left the child with an adult employee, or voluntarily arranged for another person to deliver the child to and leave the child with an adult employee, at a State, county or municipal police station, a fire station of a municipal, county, fire district, or volunteer fire department, the premises of a public or private ambulance, first aid, or rescue squad; or voluntarily delivered the child to and left the child at an emergency department of a licensed general hospital in

- 1 this State when the child is or appears to be no more than 30 days old, without expressing an intent to return for the child, as provided in section 4 of P.L.2000, c.58 (C.30:4C-15.7), the division shall file for termination of parental rights no later than 21 days after the day the division assumed care, custody and control of the child.
 - c. As used in this section and in section 15 of P.L.1951, c.138 (C.30:4C-15) "reasonable efforts" mean attempts by an agency authorized by the division to assist the parents in remedying the circumstances and conditions that led to the placement of the child and in reinforcing the family structure, including, but not limited to:
 - (1) consultation and cooperation with the parent in developing a plan for appropriate services;
 - (2) providing services that have been agreed upon, to the family, in order to further the goal of family reunification;
 - (3) informing the parent at appropriate intervals of the child's progress, development, and health; and
 - (4) facilitating appropriate visitation.
 - d. The division shall not be required to provide "reasonable efforts" as defined in subsection c. of this section prior to filing a petition for the termination of parental rights if an exception to the requirement to provide reasonable efforts to reunify the family has been established pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3).
- 24 (cf: P.L.2015, c.82, s.3)

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9. This act shall take effect immediately.

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STATEMENT

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This bill amends section 2 of P.L.2001, c.250 (C.3B:12A-2) to stipulate that a "caregiver" is defined as a person over the age of 18, other than the person's parent, who has a kinship relationship with, and has been providing support services to, the child while the child has been residing in the person's home for either the last six consecutive months or nine of the last 15 months instead of either the last 12 consecutive months or 15 of the last 22 months as currently provided by law.

The bill amends section 5 of P.L.2001, c.250 (C.3B-12A-5) to require that the kinship caregiver assessment included in a petition for the appointment of a kinship legal guardian is to contain a certification from a caregiver that the caregiver has been providing care and support for a child while the child has been residing in the caregiver's home for at least the last six consecutive months of nine of the last 15 months instead of for at least the last 12 consecutive months, as currently provided by law.

Current law allows the court to appoint a caregiver as a kinship legal guardian, in cases in which the Division of Child Protection and Permanency (DCCP) is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), and based upon clear and convincing evidence, if the court finds the DCCP exercised reasonable efforts to reunify the child with the birth parents and these reunification efforts have proven unsuccessful or unnecessary and adoption of the child is neither feasible nor likely.

The bill amends section 6 of P.L.2001, c.250 (C.3B:12A-6) to remove the requirement that, in cases in which the DCCP is involved with a child, the court needs to find that the adoption of the child is neither feasible nor likely in order to appoint a caregiver as a kinship legal guardian.

The bill also amends sections 10, 11, and 34 of P.L.1974, c.119 (C.9:6-8.30), (C.9:6-8.31), and (C.9:6-8.54), respectively, to require the court or the Division of Child Protection and Permanency (DCCP) to make reasonable efforts to place the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2) prior to placing the child with another suitable person when: (1) the DCCP is informed that there has been an emergency removal of a child from the child's home; (2) the court finds that a child's continued removal is necessary to avoid an ongoing risk to the child's life, safety, or health; or (3) the court places a child with a relative, other suitable person, or the DCCP for placement, upon a finding that the DCCP has made reasonable efforts to prevent a child's placement or that reasonable efforts to prevent placement is not required.

The bill amends section 6 of P.L.1991, c.275 (C.30:4C-12.1) to require that in any case in which the Department of Children and Families (DCF) accepts a child in its care or custody, including placement, the DCF is to consider placement of the child with a suitable relative or person who has a kinship relationship.

The bill further amends section 6 of P.L.1991, c.275 (C.30:4C-12.1) to require the DCF initiate a search for persons with a kinship relationship with the child who may be willing to provide care and support to the child and assess their ability to provide the care and support, including placement, required by the child.

If it is determined that a person with a kinship relationship is unwilling or unable to assume the care of the child, the DCF is to inform the person of its determination, the person's responsibility if there is a change in circumstances upon which the DCF made its determination, the person's right to seek review of the DCF's determination, and the possibility of that termination of parental rights may occur if the child remains in resource family care for more than six months.

Under current law, the DCF is required to initiate a search for relatives of a child who may be willing to provide care and support, including placement, to that child, assess their ability to provide that care and support to the child, and if a determination is made

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that he relative is unwilling or unable to assume care of the child, inform the person of its determination and provide the relative with other information as necessary by law. The DCF is not required to follow such procedures for persons who have a kinship relationship with the child.

The provisions of section 15 of P.L.1951, c.138 (C.30:4C-15) stipulate that a petition to terminate parental rights can be initiated on the grounds of the "best interests of the child" if the parent is unwilling or unable to eliminate the harm facing a child or is unable or unwilling to provide a safe and stable home for the child and the delay of permanent placement will add to the harm. Under this standard, such harm may include evidence that separating a child from the child's resource family parents would cause serious and enduring emotional or psychological harm to the child.

The bill amends section 7 of P.L.1991, c.275 (C30:4C-15.1) to eliminate the provision that allows evidence that separating a child from the child's resource family parents would cause serious and enduring emotional or psychological harm to the child to be used in initiating a petition to terminate parental rights.

SENATE HEALTH, HUMAN SERVICES AND SENIOR CITIZENS COMMITTEE

STATEMENT TO

SENATE, No. 3814

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 10, 2021

The Senate Health, Human Services and Senior Citizens Committee reports favorably and with committee amendments Senate Bill No. 3814.

As amended, this bill amends section 2 of P.L.2001, c.250 (C.3B:12A-2) to stipulate that a "caregiver" is defined as a person over the age of 18, other than the person's parent, who has a kinship relationship with, and has been providing support services to, the child while the child has been residing in the person's home for either the last six consecutive months or nine of the last 15 months instead of either the last 12 consecutive months or 15 of the last 22 months as currently provided by law.

The bill amends section 5 of P.L.2001, c.250 (C.3B-12A-5) to require that the kinship caregiver assessment included in a petition for the appointment of a kinship legal guardian is to contain a certification from a caregiver that the caregiver has been providing care and support for a child while the child has been residing in the caregiver's home for at least the last six consecutive months of nine of the last 15 months instead of for at least the last 12 consecutive months, as currently provided by law.

Current law allows the court to appoint a caregiver as a kinship legal guardian, in cases in which the Division of Child Protection and Permanency (DCCP) is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), and based upon clear and convincing evidence, if the court finds the DCCP exercised reasonable efforts to reunify the child with the birth parents and these reunification efforts have proven unsuccessful or unnecessary and adoption of the child is neither feasible nor likely.

The bill amends section 6 of P.L.2001, c.250 (C.3B:12A-6) to remove the requirement that, in cases in which the DCCP is involved with a child, the court needs to find that the adoption of the child is neither feasible nor likely in order to appoint a caregiver as a kinship legal guardian.

The bill also amends sections 10, 11, and 34 of P.L.1974, c.119 (C.9:6-8.30), (C.9:6-8.31), and (C.9:6-8.54), respectively, to require

the court or the Division of Child Protection and Permanency (DCCP) to first make reasonable efforts to place the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2) prior to placing the child with another suitable person when: (1) the DCCP is informed that there has been an emergency removal of a chilad from the child's home; (2) the court finds that a child's continued removal is necessary to avoid an ongoing risk to the child's life, safety, or health; or (3) the court places a child with a relative, other suitable person, or the DCCP for placement, upon a finding that the DCCP has made reasonable efforts to prevent a child's placement or that reasonable efforts to prevent placement is not required.

The bill amends section 6 of P.L.1991, c.275 (C.30:4C-12.1) to require that in any case in which the Department of Children and Families (DCF) accepts a child in its care or custody, including placement, the DCF is to consider placement of the child with a suitable relative or person who has a kinship relationship.

The bill further amends section 6 of P.L.1991, c.275 (C.30:4C-12.1) to require the DCF initiate a search for persons with a kinship relationship with the child who may be willing to provide care and support to the child and assess their ability to provide the care and support, including placement, required by the child.

If it is determined that a person with a kinship relationship is unwilling or unable to assume the care of the child, the DCF is to inform the person of its determination, the person's responsibility if there is a change in circumstances upon which the DCF made its determination, the person's right to seek review of the DCF's determination, and the possibility of that termination of parental rights may occur if the child remains in resource family care for more than six months.

Under current law, the DCF is required to initiate a search for relatives of a child who may be willing to provide care and support, including placement, to that child, assess their ability to provide that care and support to the child, and if a determination is made that he relative is unwilling or unable to assume care of the child, inform the person of its determination and provide the relative with other information as necessary by law. The DCF is not required to follow such procedures for persons who have a kinship relationship with the child.

The provisions of section 15 of P.L.1951, c.138 (C.30:4C-15) stipulate that a petition to terminate parental rights can be initiated on the grounds of the "best interests of the child" if the parent is unwilling or unable to eliminate the harm facing a child or is unable or unwilling to provide a safe and stable home for the child and the delay of permanent placement will add to the harm. Under this standard, such harm may include evidence that separating a child from the child's

resource family parents would cause serious and enduring emotional or psychological harm to the child.

The bill amends section 7 of P.L.1991, c.275 (C.30:4C-15.1) to eliminate the provision that allows evidence that separating a child from the child's resource family parents would cause serious and enduring emotional or psychological harm to the child to be used in initiating a petition to terminate parental rights.

COMMITTEE AMENDMENTS:

The committee amendments add a statement of legislative findings and declarations to the bill.

The committee amendments also clarify that the court is required to first consider placement of a child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if the child should be placed in the custody of another suitable person.

ASSEMBLY, No. 5598

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED MAY 12, 2021

Sponsored by:

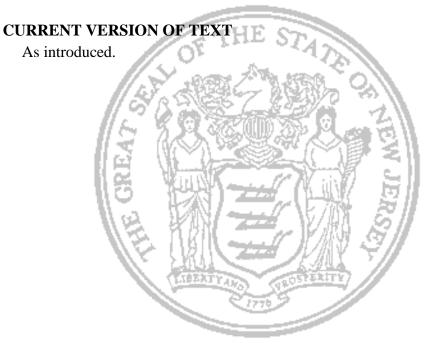
Assemblyman HERB CONAWAY, JR.
District 7 (Burlington)
Assemblywoman GABRIELA M. MOSQUERA
District 4 (Camden and Gloucester)
Assemblyman P. CHRISTOPHER TULLY
District 38 (Bergen and Passaic)

Co-Sponsored by:

Assemblywoman Vainieri Huttle, Assemblyman Stanley and Assemblywoman Swain

SYNOPSIS

Requires DCF or court to consider placement of children with relatives or kinship guardians when making placement decision; makes changes to certain standards for initiating petitions to terminate parental rights.



(Sponsorship Updated As Of: 5/20/2021)

AN ACT concerning child protective services and amending various parts of the statutory law.

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

- 1. Section 2 of P.L.2001, c.250 (C.3B:12A-2) is amended to read as follows:
- 9 2. As used in sections 1 through 6 of P.L.2001, c.250 10 (C.3B:12A-1 et seq.):

"Caregiver" means a person over 18 years of age, other than a child's parent, who has a kinship relationship with the child and has been providing care and support for the child, while the child has been residing in the caregiver's home, for either the last [12 consecutive months or 15 of the last 22] six consecutive months or nine of the last 15 months. "Caregiver" includes a resource family parent as defined in section 1 of P.L.1962, c.136 (C.30:4C-26.4).

"Child" means a person under 18 years of age, except as otherwise provided in P.L.2001, c.250 (C.3B:12A-1 et al.).

"Commissioner" means the Commissioner of Children and Families.

"Court" means the Superior Court, Chancery Division, Family Part.

"Department" means the Department of Children and Families.

"Division" means the Division of Child Protection and Permanency in the Department of Children and Families.

"Family friend" means a person who is connected to a child or the child's parent by an established positive psychological or emotional relationship that is not a biological or legal relationship.

"Home review" means the basic review of the information provided by the petitioner and a visit to the petitioner's home where the child will continue to reside, in accordance with the provisions of P.L.2001, c.250 (C.3B:12A-1 et al.) and pursuant to regulations adopted by the commissioner.

"Kinship caregiver assessment" means a written report prepared in accordance with the provisions of P.L.2001, c.250 (C.3B:12A-1 et al.) and pursuant to regulations adopted by the commissioner.

"Kinship legal guardian" means a caregiver who is willing to assume care of a child due to parental incapacity, with the intent to raise the child to adulthood, and who is appointed the kinship legal guardian of the child by the court pursuant to P.L.2001, c.250 (C.3B:12A-1 et al.). A kinship legal guardian shall be responsible for the care and protection of the child and for providing for the child's health, education and maintenance.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 "Kinship relationship" means a family friend or a person with a 2 biological or legal relationship with the child.

"Parental incapacity" means incapacity of such a serious nature as to demonstrate that the parent is unable, unavailable, or unwilling to perform the regular and expected functions of care and support of the child.

(cf: P.L.2006; 2012, c.16, s.13)

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- 9 2. Section 5 of P.L.2001, c.250 (C.3B:12A-5) is amended to 10 read as follows:
- 5. a. Upon petition of a caregiver, the court may appoint the caregiver as kinship legal guardian of a child residing in the caregiver's home pursuant to the provisions of P.L. 2001, c. 250 (C. 3B:12A-1 et al.).
 - b. A petition for the appointment of a kinship legal guardian shall include a kinship caregiver assessment, which shall contain:
- 17 (1) the full name and address of the person seeking to become 18 the kinship legal guardian;
 - (2) the circumstances of the kinship relationship;
 - (3) the whereabouts of the child's parents, if known;
- 21 (4) the nature of the parents' incapacitation, if known;
 - (5) the wishes of the parents, if known;
 - (6) the ability of the kinship caregiver family to assume permanent care of the child;
 - (7) the child's property and assets, if known;
 - (8) the wishes of the child, if appropriate;
 - (9) any current involvement of a child with the division if the child has an open division case and is actively receiving services;
 - (10) certification from the caregiver that the caregiver has been providing care and support for the child, while the child has been residing in the caregiver's home, for at least the last [12] consecutive] six consecutive months or nine of the last 15 months;
 - (11) the results from a criminal history record background check and a domestic violence central registry check of the caregiver and any adult residing in the caregiver's household conducted pursuant to section 9 of P.L. 2001, c. 250 (C. 30:4C-86);
- 37 (12) the results from a child abuse record check arranged for and coordinated by the division pursuant to section 9 of P.L. 2001, c. 39 250 (C. 30:4C-86); and
- 40 (13) the results of the caregiver's home review.
- 41 (cf: P.L.2001, c.250, s.5)

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- 3. Section 6 of P.L.2001, c.250 (C.3B:12A-6) is amended to read as follows:
- 6. a. In making its determination about whether to appoint the caregiver as kinship legal guardian, the court shall consider:
 - (1) if proper notice was provided to the child's parents;
- 48 (2) the best interests of the child;

(3) the kinship caregiver assessment;

- (4) in cases in which the division is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), the recommendation of the division, including any parenting time or visitation restrictions;
 - (5) the potential kinship legal guardian's ability to provide a safe and permanent home for the child;
 - (6) the wishes of the child's parents, if known to the court;
 - (7) the wishes of the child if the child is 12 years of age or older, unless unique circumstances exist that make the child's age irrelevant;
- (8) the suitability of the kinship caregiver and the caregiver's family to raise the child;
- (9) the ability of the kinship caregiver to assume full legal responsibility for the child;
- (10) the commitment of the kinship caregiver and the caregiver's family to raise the child to adulthood;
- (11) the results from the child abuse record check conducted pursuant to section 9 of P.L.2001, c.250 (C.30:4C-86); and
- (12) the results from the criminal history record background check and domestic violence check conducted pursuant to section 9 of P.L.2001, c.250 (C.30:4C-86). In any case in which the caregiver petitioning for kinship legal guardianship, or any adult residing in the prospective caregiver's home, has a record of criminal history or a record of being subjected to a final domestic violence restraining order under P.L.1991, c.261 (C.2C:25-17 et seq.), the court shall review the record with respect to the type and date of the criminal offense or the provisions and date of the final domestic violence restraining order and make a determination as to the suitability of the person to become a kinship legal guardian. For the purposes of this paragraph, with respect to criminal history, the court shall consider convictions for offenses specified in subsections c., d. and e. of section 1 of P.L.1985, c.396 (C.30:4C-26.8).
- b. The court shall not award kinship legal guardianship of the child unless proper notice was served upon the parents of the child and any other party to whom the court has awarded custody or parenting time for that child, in accordance with the Rules of Court.
- c. The court shall not award kinship legal guardianship of the child solely because of parental incapacity.
- d. The court shall appoint the caregiver as a kinship legal guardian if, based upon clear and convincing evidence, the court finds that:
- (1) each parent's incapacity is of such a serious nature as to demonstrate that the parents are unable, unavailable or unwilling to perform the regular and expected functions of care and support of the child;

(2) the parents' inability to perform those functions is unlikely to change in the foreseeable future;

- (3) in cases in which the division is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), [(a)] the division exercised reasonable efforts to reunify the child with the birth parents and these reunification efforts have proven unsuccessful or unnecessary; [and (b) adoption of the child is neither feasible nor likely;] (Deleted by amendment, P.L. c, (C.) (pending before the Legislature as this bill) and
 - (4) awarding kinship legal guardianship is in the child's best interests.
 - e. The court order appointing the kinship legal guardian shall specify, as appropriate, that:
 - (1) a kinship legal guardian shall have the same rights, responsibilities and authority relating to the child as a birth parent, including, but not limited to: making decisions concerning the child's care and well-being; consenting to routine and emergency medical and mental health needs; arranging and consenting to educational plans for the child; applying for financial assistance and social services for which the child is eligible; applying for a motor vehicle operator's license; applying for admission to college; responsibility for activities necessary to ensure the child's safety, permanency and well-being; and ensuring the maintenance and protection of the child; except that a kinship legal guardian may not consent to the adoption of the child or a name change for the child;
 - (2) the birth parent of the child retains the authority to consent to the adoption of the child or a name change for the child;
 - (3) the birth parent of the child retains the obligation to pay child support;
 - (4) the birth parent of the child retains the right to visitation or parenting time with the child, as determined by the court;
 - (5) the appointment of a kinship legal guardian does not limit or terminate any rights or benefits derived from the child's parents, including, but not limited to, those relating to inheritance or eligibility for benefits or insurance; and
 - (6) kinship legal guardianship terminates when the child reaches 18 years of age or when the child is no longer continuously enrolled in a secondary education program, whichever event occurs later, or when kinship legal guardianship is otherwise terminated.
 - f. An order or judgment awarding kinship legal guardianship may be vacated by the court prior to the child's 18th birthday if the court finds that the kinship legal guardianship is no longer in the best interests of the child or, in cases where there is an application to return the child to the parent, based upon clear and convincing evidence, the court finds that the parental incapacity or inability to care for the child that led to the original award of kinship legal

guardianship is no longer the case and termination of kinship legal guardianship is in the child's best interests.

In cases in which the division was involved, when determining whether a child should be returned to a parent, the court may refer a parent for an assessment prepared by the division, in accordance with regulations adopted by the commissioner.

- g. An order or judgment awarding kinship legal guardianship may be vacated by the court if, based upon clear and convincing evidence, the court finds that the guardian failed or is unable, unavailable or unwilling to provide proper care and custody of the child, or that the guardianship is no longer in the child's best interests.
- 13 (cf: P.L.2006, c.47, s.32)

- 4. Section 10 of P.L.1974, c.119 (C.9:6-8.30) is amended to read as follows:
- 10. a. The division, when informed that there has been an emergency removal of a child from his home without court order, shall make every reasonable effort to communicate immediately with the child's parent or guardian that such emergency removal has been made and the location of the facility to which the child has been taken, and advise the parent or guardian to appear in the appropriate Superior Court, Chancery Division, Family Part within two court days.
- The division shall make a reasonable effort, at least 24 hours prior to the court hearing, to:
- notify the parent or guardian of the time to appear in court; and inform the parent or guardian of his right to obtain counsel, and how to obtain counsel through the Office of the Public Defender if the parent or guardian is indigent.

The division shall also advise the party making the removal to appear. If the removed child is returned to his home prior to the court hearing, there shall be no court hearing to determine the sufficiency of cause for the child's removal, unless the child's parent or guardian makes application to the court for review.

The division shall make reasonable efforts to place the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2) prior to placing the child with another suitable person.

For the purposes of this section, "facility" means a hospital, shelter or child care institution in which a child may be placed for temporary care, but does not include a resource family home.

- b. The division shall cause a complaint to be filed under this act within two court days after such removal takes place.
- c. Whenever a child has been removed pursuant to section 7 or 9 of P.L.1974, c.119 (C.9:6-8.27 or 9:6-8.29), the division shall arrange for immediate medical screening of the child and shall have legal authority to consent to such screening. If necessary to

1 safeguard the child's health or life, the division also is authorized to 2 arrange for and consent to medical care or treatment of the child. 3 Consent by the division pursuant to this subsection shall be deemed 4 legal and valid for all purposes with respect to any person, hospital, 5 or other health care facility screening, examining or providing care 6 or treatment to a child in accordance with and in reliance upon such 7 Medical reports resulting from such consent. 8 examination or care or treatment shall be released to the division for 9 the purpose of aiding in the determination of whether the child has 10 been abused or neglected. Any person or health care facility acting 11 in good faith in the screening of, examination of or provision of 12 care and treatment to a child or in the release of medical records 13 shall have immunity from any liability, civil or criminal, that might 14

otherwise be incurred or imposed as a result of such act.

(cf: P.L.2006, c.47, s.49)

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Section 11 P.L.1974, c.119 (C.9:6-8.31) is amended to read as follows:

11. a. In any case where the child has been removed without court order, except where action has been taken pursuant to P.L.1973, c.147 (C.9:6-8.16 et seq.) the Superior Court, Chancery Division, Family Part shall hold a hearing on the next court day, whereby the safety of the child shall be of paramount concern, to determine whether the child's interests require protection pending a final order of disposition. In any other case under P.L.1974, c.119 (C.9:6-8.21 et seq.), any person who may originate a proceeding may apply for, or the court, on its own motion, may order a hearing at any time after the complaint is filed to determine, with the safety of the child of paramount concern, whether the child's interests require protection pending a final order of disposition.

b. Upon such hearing, if the court finds that continued removal is necessary to avoid an ongoing risk to the child's life, safety, or health, it shall affirm the removal of the child to an appropriate place or place him in the custody of a suitable person.

The court shall also consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if the child should be placed in the custody of a suitable person.

If the court determines that removal of the child by a physician, police officer, designated employee of the Probation Division, or designated employee of the Division of Child Protection and Permanency was necessary due to imminent danger to the child's life, safety, or health, the court shall find that the Division of Child Protection and Permanency was not required to provide reasonable efforts to prevent placement of the child in accordance with section 24 of P.L.1999, c.53 (C.30:4C-11.2).

c. Upon such hearing the court may, for good cause shown, issue a preliminary order of protection which may contain any of the provisions authorized on the making of an order of protection under section 35 of P.L.1974, c.119 (C.9:6-8.55).

- d. Upon such hearing, the court may, for good cause shown, release the child to the custody of his parent or guardian from whose custody or care the child was removed, pending a final order of disposition, in accord with section 33 of P.L.1974, c.119 (C.9:6-8.53).
- e. Upon such hearing, the court may authorize a physician or hospital to provide medical or surgical procedures if such procedures are necessary to safeguard the child's life or health.
- f. If the court grants or denies a preliminary order requested pursuant to this section, it shall state the grounds for such decision.
- g. In all cases involving abuse or neglect the court shall order an examination of the child by a physician appointed or designated for the purpose by the division. As part of such examination, the physician shall arrange to have color photographs taken as soon as practical of any areas of trauma visible on such child and may if indicated, arrange to have a radiological examination performed on the child. The physician, on the completion of such examination, shall forward the results thereof together with the color photographs to the court ordering such examination.

(cf: P.L.2012, c.16, s.33)

- 6. Section 34 of P.L.1974, c. 119 (C.9:6-8.54) is amended to read as follows:
- 34. a. For the purpose of section 31 of P.L.1974, c.119 (C.9:6-8.51), the court may place the child in the custody of a relative or other suitable person or the division for the placement of a child after a finding that the division has made reasonable efforts to prevent placement or that reasonable efforts to prevent placement were not required in accordance with section 24 of P.L.1999, c.53 (C.30:4C-11.2). The court shall also consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if the child should be placed in the custody of another suitable person.
- b. (1) Placements under this section may be for an initial period of 12 months and the court, in its discretion, may at the expiration of that period, upon a hearing make successive extensions for additional periods of up to one year each. The court on its own motion may, at the conclusion of any period of placement, hold a hearing concerning the need for continuing the placement.
- (2) The court shall conduct a permanency hearing for the child no later than 30 days after placement in cases in which the court has determined that reasonable efforts to reunify the child with the parent or guardian are not required pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3), or no later than 12 months after placement in cases in which the court has determined that efforts to

- 1 reunify the child with the parent or guardian are required. The
- 2 hearing shall include, but not necessarily be limited to,
- 3 consideration and evaluation of information provided by the
- 4 division and other interested parties regarding such matters as those
- 5 listed in subsection c. of section 50 of P.L.1999, c.53 (C.30:4C-
- 6 61.2).

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- (3) The court shall review the permanency plan for the child periodically, as deemed appropriate by the court, to ensure that the permanency plan is achieved.
- c. No placement may be made or continued under this section beyond the child's eighteenth birthday without his consent.
- d. If the parent or person legally responsible for the care of any such child or with whom such child resides receives public assistance and care, any portion of which is attributable to such child, a copy of the order of the court providing for the placement of such child from his home shall be furnished to the appropriate county welfare board, which shall reduce the public assistance and care furnished to such parent or other person by the amount attributable to such child.
- 20 (cf: P.L.1999, c.213, s.2)

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- 7. Section 6 of P.L.1991, c.275 (C.30:4C-12.1) is amended to read as follows:
- 6. a. In any case in which the Department of Children and Families accepts a child in its care or custody, including placement, the department shall consider placement of the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2). [the] The department shall initiate a search for relatives or persons with a kinship relationship with the child who may be willing and able to provide the care and support required by the child. The search shall be initiated within 30 days of the department's acceptance of the child
- initiated within 30 days of the department's acceptance of the child in its care or custody. The search will be completed when all sources contacted have either responded to the inquiry or failed to
- respond within 45 days. The department shall complete an
- assessment of each interested relative's <u>or person's</u> ability to provide the care and support, including placement, required by the child.
 - b. If the department determines that the relative <u>or person who</u> <u>has a kinship relationship with the child</u> is unwilling or unable to assume the care of the child, the department shall not be required to re-evaluate the relative. The department shall inform the relative <u>or person</u> in writing of:
 - (1) the reasons for the department's determination;
- 45 (2) the responsibility of the relative <u>or person</u> to inform the 46 department if there is a change in the circumstances upon which the 47 determination was made;

- (3) the possibility that termination of parental rights may occur if the child remains in resource family care for more than six months;
- (4) the right to seek review by the department of such determination.
 - c. The department may decide to pursue the termination of parental rights if the department determines that termination of parental rights is in the child's best interests.

(cf: P.L.2006, c.47, s.123)

- 8. Section 7 of P.L.1991, c.275 (C.30:4C-15.1) is amended to read as follows:
- 7. a. The division shall initiate a petition to terminate parental rights on the grounds of the "best interests of the child" pursuant to subsection (c) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
- (1) The child's safety, health, or development has been or will continue to be endangered by the parental relationship;
- (2) The parent is unwilling or unable to eliminate the harm facing the child or is unable or unwilling to provide a safe and stable home for the child and the delay of permanent placement will add to the harm. [Such harm may include evidence that separating the child from his resource family parents would cause serious and enduring emotional or psychological harm to the child];
- (3) The division has made reasonable efforts to provide services to help the parent correct the circumstances which led to the child's placement outside the home and the court has considered alternatives to termination of parental rights; and
- (4) Termination of parental rights will not do more harm than good.
- b. The division shall initiate a petition to terminate parental rights on the ground that the "parent has abandoned the child" pursuant to subsection (e) of section 15 of P.L.1951, c.138 (C.30:4C-15) if the following standards are met:
 - (1) a court finds that for a period of six or more months:
- (a) the parent, although able to have contact, has had no contact with the child, the child's resource family parent or the division; and
- (b) the parent's whereabouts are unknown, notwithstanding the division's reasonable efforts to locate the parent; or
- (2) where the identities of the parents are unknown and the division has exhausted all reasonable methods of attempting identification, the division may immediately file for termination of parental rights upon the completion of the law enforcement investigation; or
- 46 (3) where the parent voluntarily delivered the child to and left 47 the child with an adult employee, or voluntarily arranged for 48 another person to deliver the child to and leave the child with an

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- adult employee, at a State, county or municipal police station, a fire station of a municipal, county, fire district, or volunteer fire department, the premises of a public or private ambulance, first aid, or rescue squad; or voluntarily delivered the child to and left the child at an emergency department of a licensed general hospital in this State when the child is or appears to be no more than 30 days old, without expressing an intent to return for the child, as provided in section 4 of P.L.2000, c.58 (C.30:4C-15.7), the division shall file for termination of parental rights no later than 21 days after the day the division assumed care, custody and control of the child.
 - c. As used in this section and in section 15 of P.L.1951, c.138 (C.30:4C-15) "reasonable efforts" mean attempts by an agency authorized by the division to assist the parents in remedying the circumstances and conditions that led to the placement of the child and in reinforcing the family structure, including, but not limited to:
 - (1) consultation and cooperation with the parent in developing a plan for appropriate services;
 - (2) providing services that have been agreed upon, to the family, in order to further the goal of family reunification;
 - (3) informing the parent at appropriate intervals of the child's progress, development, and health; and
 - (4) facilitating appropriate visitation.
 - d. The division shall not be required to provide "reasonable efforts" as defined in subsection c. of this section prior to filing a petition for the termination of parental rights if an exception to the requirement to provide reasonable efforts to reunify the family has been established pursuant to section 25 of P.L.1999, c.53 (C.30:4C-11.3).
 - (cf: P.L.2015, c.82, s.3)

9. This act shall take effect immediately.

STATEMENT

This bill amends section 2 of P.L.2001, c.250 (C.3B:12A-2) to stipulate that a "caregiver" is defined as a person over the age of 18, other than the person's parent, who has a kinship relationship with, and has been providing support services to, the child while the child has been residing in the person's home for either the last six consecutive months or nine of the last 15 months instead of either the last 12 consecutive months or 15 of the last 22 months as currently provided by law.

The bill amends section 5 of P.L.2001, c.250 (C.3B-12A-5) to require that the kinship caregiver assessment included in a petition for the appointment of a kinship legal guardian is to contain a certification from a caregiver that the caregiver has been providing care and support for a child while the child has been residing in the

caregiver's home for at least the last six consecutive months of nine of the last 15 months instead of for at least the last 12 consecutive months, as currently provided by law.

Current law allows the court to appoint a caregiver as a kinship legal guardian, in cases in which the Division of Child Protection and Permanency (DCCP) is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), and based upon clear and convincing evidence, if the court finds the DCCP exercised reasonable efforts to reunify the child with the birth parents and these reunification efforts have proven unsuccessful or unnecessary and adoption of the child is neither feasible nor likely.

The bill amends section 6 of P.L.2001, c.250 (C.3B:12A-6) to remove the requirement that, in cases in which the DCCP is involved with a child, the court needs to find that the adoption of the child is neither feasible nor likely in order to appoint a caregiver as a kinship legal guardian.

The bill also amends sections 10, 11, and 34 of P.L.1974, c.119 (C.9:6-8.30), (C.9:6-8.31), and (C.9:6-8.54), respectively, to require the court or the Division of Child Protection and Permanency (DCCP) to make reasonable efforts to place the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2) prior to placing the child with another suitable person when: (1) the DCCP is informed that there has been an emergency removal of a child from the child's home; (2) the court finds that a child's continued removal is necessary to avoid an ongoing risk to the child's life, safety, or health; or (3) the court places a child with a relative, other suitable person, or the DCCP for placement, upon a finding that the DCCP has made reasonable efforts to prevent a child's placement or that reasonable efforts to prevent placement is not required.

The bill amends section 6 of P.L.1991, c.275 (C.30:4C-12.1) to require that in any case in which the Department of Children and Families (DCF) accepts a child in its care or custody, including placement, the DCF is to consider placement of the child with a suitable relative or person who has a kinship relationship.

The bill further amends section 6 of P.L.1991, c.275 (C.30:4C-12.1) to require the DCF initiate a search for persons with a kinship relationship with the child who may be willing to provide care and support to the child and assess their ability to provide the care and support, including placement, required by the child.

If it is determined that a person with a kinship relationship is unwilling or unable to assume the care of the child, the DCF is to inform the person of its determination, the person's responsibility if there is a change in circumstances upon which the DCF made its determination, the person's right to seek review of the DCF's determination, and the possibility of that termination of parental

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rights may occur if the child remains in resource family care for more than six months.

Under current law, the DCF is required to initiate a search for relatives of a child who may be willing to provide care and support, including placement, to that child, assess their ability to provide that care and support to the child, and if a determination is made that he relative is unwilling or unable to assume care of the child, inform the person of its determination and provide the relative with other information as necessary by law. The DCF is not required to follow such procedures for persons who have a kinship relationship with the child.

The provisions of section 15 of P.L.1951, c.138 (C.30:4C-15) stipulate that a petition to terminate parental rights can be initiated on the grounds of the "best interests of the child" if the parent is unwilling or unable to eliminate the harm facing a child or is unable or unwilling to provide a safe and stable home for the child and the delay of permanent placement will add to the harm. Under this standard, such harm may include evidence that separating a child from the child's resource family parents would cause serious and enduring emotional or psychological harm to the child.

The bill amends section 7 of P.L.1991, c.275 (C30:4C-15.1) to eliminate the provision that allows evidence that separating a child from the child's resource family parents would cause serious and enduring emotional or psychological harm to the child to be used in initiating a petition to terminate parental rights.

ASSEMBLY HEALTH COMMITTEE

STATEMENT TO

ASSEMBLY, No. 5598

STATE OF NEW JERSEY

DATED: MAY 17, 2021

The Assembly Health Committee reports favorably Assembly Bill No. 5598.

This bill amends section 2 of P.L.2001, c.250 (C.3B:12A-2) to stipulate that a "caregiver" is defined as a person over the age of 18, other than the person's parent, who has a kinship relationship with, and has been providing support services to, the child while the child has been residing in the person's home for either the last six consecutive months or nine of the last 15 months instead of either the last 12 consecutive months or 15 of the last 22 months as currently provided by law.

The bill amends section 5 of P.L.2001, c.250 (C.3B-12A-5) to require that the kinship caregiver assessment included in a petition for the appointment of a kinship legal guardian is to contain a certification from a caregiver that the caregiver has been providing care and support for a child while the child has been residing in the caregiver's home for at least the last six consecutive months of nine of the last 15 months instead of for at least the last 12 consecutive months, as currently provided by law.

Current law allows the court to appoint a caregiver as a kinship legal guardian, in cases in which the Division of Child Protection and Permanency (DCCP) is involved with the child as provided in subsection a. of section 8 of P.L.2001, c.250 (C.30:4C-85), and based upon clear and convincing evidence, if the court finds the DCCP exercised reasonable efforts to reunify the child with the birth parents and these reunification efforts have proven unsuccessful or unnecessary and adoption of the child is neither feasible nor likely.

The bill amends section 6 of P.L.2001, c.250 (C.3B:12A-6) to remove the requirement that, in cases in which the DCCP is involved with a child, the court needs to find that the adoption of the child is neither feasible nor likely in order to appoint a caregiver as a kinship legal guardian.

The bill also amends sections 10, 11, and 34 of P.L.1974, c.119 (C.9:6-8.30), (C.9:6-8.31), and (C.9:6-8.54), respectively, to require the court or the Division of Child Protection and Permanency (DCCP) to make reasonable efforts to place the child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2) prior to placing the child with another suitable person when: (1) the DCCP is informed that there has been an emergency removal of a child from the child's home; (2) the court

finds that a child's continued removal is necessary to avoid an ongoing risk to the child's life, safety, or health; or (3) the court places a child with a relative, other suitable person, or the DCCP for placement, upon a finding that the DCCP has made reasonable efforts to prevent a child's placement or that reasonable efforts to prevent placement is not required.

The bill amends section 6 of P.L.1991, c.275 (C.30:4C-12.1) to require that in any case in which the Department of Children and Families (DCF) accepts a child in its care or custody, including placement, the DCF is to consider placement of the child with a suitable relative or person who has a kinship relationship.

The bill further amends section 6 of P.L.1991, c.275 (C.30:4C-12.1) to require the DCF initiate a search for persons with a kinship relationship with the child who may be willing to provide care and support to the child and assess their ability to provide the care and support, including placement, required by the child.

If it is determined that a person with a kinship relationship is unwilling or unable to assume the care of the child, the DCF is to inform the person of its determination, the person's responsibility if there is a change in circumstances upon which the DCF made its determination, the person's right to seek review of the DCF's determination, and the possibility of that termination of parental rights may occur if the child remains in resource family care for more than six months.

Under current law, the DCF is required to initiate a search for relatives of a child who may be willing to provide care and support, including placement, to that child, assess their ability to provide that care and support to the child, and if a determination is made that he relative is unwilling or unable to assume care of the child, inform the person of its determination and provide the relative with other information as necessary by law. The DCF is not required to follow such procedures for persons who have a kinship relationship with the child.

The provisions of section 15 of P.L.1951, c.138 (C.30:4C-15) stipulate that a petition to terminate parental rights can be initiated on the grounds of the "best interests of the child" if the parent is unwilling or unable to eliminate the harm facing a child or is unable or unwilling to provide a safe and stable home for the child and the delay of permanent placement will add to the harm. Under this standard, such harm may include evidence that separating a child from the child's resource family parents would cause serious and enduring emotional or psychological harm to the child.

The bill amends section 7 of P.L.1991, c.275 (C30:4C-15.1) to eliminate the provision that allows evidence that separating a child from the child's resource family parents would cause serious and enduring emotional or psychological harm to the child to be used in initiating a petition to terminate parental rights.

STATEMENT TO

ASSEMBLY, No. 5598

with Assembly Floor Amendments (Proposed by Assemblyman CONAWAY)

ADOPTED: MAY 20, 2021

These Assembly amendments add a statement of legislative findings and declarations to the bill.

The amendments also clarify that the court is required to first consider placement of a child with a suitable relative or person who has a kinship relationship as defined in section 2 of P.L.2001, c.250 (C.3B:12A-2), when considering if the child should be placed in the custody of another suitable person.

Governor Murphy Signs Legislative Package to Address New Jersey's Opioid Epidemic

07/2/2021

ASBURY PARK – Reaffirming his commitment to end New Jersey's opioid epidemic, Governor Phil Murphy today signed a comprehensive legislative package into law to address the state's opioid crisis through overdose prevention and recovery resilience. The six bills focus on overdose prevention by expanding low-barrier access to naloxone and bridges to medication assisted treatment; strengthens public health data; and builds resiliency among children and families impacted by the opioid crisis.

"Over the last three years, my Administration, alongside our partners in the Legislature and many passionate advocates, has worked to meaningfully combat the opioid crisis that has held our state in its grip for far too long," said Governor Murphy. "We have worked tirelessly to erase the stigma associated with opioid use disorder and people who use drugs, close gaps in treatment, expand access and use of life-saving medicines like naloxone, and support the work of syringe exchange programs and harm reduction centers. The fight against the opioid epidemic has required a focus on harm reduction by providing safe and compassionate access points to care and by securing funding for vital programs and recovery services. By signing these bills today, we are strengthening the foundation of these critical resources and programs, keeping families together, and furthering our commitment to saving lives and ending the opioid epidemic in New Jersey."

"The opioid epidemic is a national public health crisis that devastates families every day," **said U.S. Congressman Frank Pallone.** "We know that harm reduction is critical to saving lives and getting the help individuals who suffer from opioid use disorder need to combat this epidemic. As Chairman of the Energy and Commerce Committee, I've helped pass legislation in Congress to address this crisis and will continue to work at the federal level to save lives. I'm proud to join Governor Murphy today as we take another step forward in expanding access to treatments and lifesaving medications in our state."

Governor Murphy signed the following six bills into law:

S3491 (Vitale, Lagana, Vainieri Huttle/Verrelli, Benson) Revises and expands authorization for any person or entity to obtain, distribute, and administer opioid antidotes.

S3803 (Vitale, Schepisi/Conaway, Vainieri Huttle, Verrelli) Permits certain paramedics to administer buprenorphine.

A5595 (Verrelli, Benson, Holley/Gopal, Lagana) Requires Division of Consumer Affairs to publish retail price of certain opioid antidotes.

A5597 (Conaway, Jimenez, Speight/Vitale, Turner) Permits school districts to administer student health surveys after prior written notification to parents and legal guardians.

S3814 (Madden/Conaway, Mosquera, Tully) Requires DCF or court to consider placement of children with relatives or kinship guardians when making placement decision; makes changes to certain standards for initiating petitions to terminate parental rights.

A5703 (Armato, Verrelli, Conaway/Addiego, Lagana) Requires certain health insurers, Medicaid, NJ FamilyCare, SHBP, and SEHBP to cover naloxone without imposing prior authorization requirements.

"I would like to thank the Governor for signing these crucial and life-saving bills into law today," said Senator Joseph Vitale. "Drug overdose is the leading cause of accidental death in the United States, with opioids being the most common drug, causing approximately 70 percent of all drug overdose deaths. Many of these lives could have been saved with the use of opioid antidotes, however; there is currently only a limited amount of individuals authorized to administer these antidotes. These new laws will expand who can deliver antidotes to a larger group of individuals, which will be crucial in saving countless lives from overdose."

"This bill keeps reunification the focus by removing barriers to relatives becoming Kinship Legal Guardians so that the child's relationship with their birth parents can be preserved," **said Senator Fred Madden.** "Kinship relationships increase the emotional well-being of a child and reduce their number of placements in foster care. This legislation will allow case precedent to better reflect new research."

"It's important that we have accurate data on the social, emotional and physical well-being of our students," **said Senator Shirley Turner**. "This legislation will help to provide that, by ensuring we are allowing as many students as possible to participate in these valuable surveys. I am grateful to see the Governor signing this measure into law and I look forward to seeing the impact it has on our public health initiatives."

"In 2020 alone, New Jersey had thousands of suspected opioid overdose deaths," **said Senator Joseph Lagana.** "It is evident that when we increase the availability of opioid antidotes, we can equip ourselves with the resources needed to greatly diminish the amount of deaths we have each year. Additionally, having the prices of these antidotes readily available will encourage those suffering from addiction to seek out antidotes that can be life-saving in dire times. I commend the Governor for signing this bill package today and I know we will save more lives because of it."

"Complete and utter transparency between the Division of Consumer Affairs and consumers is essential," **said Senator Vin Gopal.** "Antidotes like Narcan save lives and its accessibility can be the difference between a fatal drug overdose and someone's resuscitation. This legislation will ensure that consumers can identify which opioid antidotes they can afford and encourage them to purchase one to keep on them in case of emergency."

"Naloxone is crucial in treating an opioid overdose in the event of an emergency," **said Senator Dawn Addiego.** "When properly administered, the drug has been proven to significantly decrease the likelihood of death following an overdose, saving countless lives to date. It is imperative that we make this life-saving medication as accessibly as possible to our residents."

"As a doctor, I know just how important it is to prepare for and respond to medical emergencies patients may encounter," **said Assemblyman Herb Conaway**. "With thousands of lives lost to overdoses each year, we need a system in place to help residents struggling with substance use disorders who may be at risk for overdoses."

"Having immediate access to an opioid antidote when helping someone experiencing an overdose can mean the difference between life and death," **said Assemblyman Anthony Verrelli.** "It might be too late if a patient has to wait for treatment until they reach the hospital, which is why we must improve access to these medicines in our state."

"Every life lost to an overdose is a tragedy that might have been avoided with the right resources and support," **said Assemblyman John Armato.** "We must do everything in our power to help prevent the needless loss of life caused by drug overdoses throughout our state."

"Due to the addictive nature of these drugs, unfortunately it is quite possible for someone who overdosed once to accidentally overdose again," **said Assemblywoman Valerie Vainieri Huttle.** "We must take a holistic approach to combating overdoses by also treating opioid use disorder itself with medicines such

as buprenorphine."

"Studies have shown that children often fare better when placed with relatives rather than someone they do not know in foster care," **said Assemblywoman Gabriela Mosquera.** "More residents with happier, stable childhoods will help reduce the number of people throughout our state who struggle with substance use disorder."

"A safe and loving home environment helps pave the way for children to lead healthier lives," **said Assemblyman Christopher Tully.** "This legislation provides solutions to one of the key factors contributing to substance use disorder by ensuring more children end up with family or friends who know them and can care for them when their parents cannot."

"When you consider the prevalence of overdoses in our state and just how effective opioid antidotes can be in those situations, it is clear we must do everything we can to make this medication widely available," **said Assemblyman Daniel Benson.** "Allowing anyone to obtain opioid antidotes and give them out or utilize them in emergency situations is one way we can help get this life-saving medicine into the hands of the many residents who need it."

"Opioid antidotes save lives – it's as simple as that," **said Assemblyman Jamel Holley.** "There can be no confusion about pricing and accessibility when it comes to helping our community members acquire these medicines."

"With drug use sometimes beginning as young as 12-years-old, it is vital our State gathers information on the various health issues affecting our students," **said Assemblywoman Angelica Jimenez**. "Knowing just how many children have already been exposed to harmful substances will help us better understand the scope of the issue and how to address it before it becomes more severe in adulthood."

"We need to know more about the health challenges facing New Jersey students today," **said Assemblywoman Shanique Speight.** "Understanding how many students are actively using harmful substances will make it easier for us to reach out and provide support to the children in our communities who need our help."

"Governor Murphy and the Legislature are committed to saving lives by reaching those in need and removing barriers to treatment, and that includes making life-saving opioid antidotes as accessible as possible," said New Jersey Department of Human Services Acting Commissioner Sarah Adelman. "We've worked to get the opioid overdose antidote naloxone into as many hands as possible, distributing 62,000 free doses to residents at more than 300 pharmacies and giving more than 70,000 free naloxone doses to police, EMS, homeless shelters, libraries, reentry organizations and county mobile outreach units. Naloxone saves lives, and these new laws will help reinforce these efforts to get it into as many hands as possible in as many ways as possible."

"Today, New Jersey is making a strong and lasting statement with several new laws that support substance use treatment, recovery and family connections," **said New Jersey Department of Children and Families Commissioner Christine Norbut Beyer**. "Through our work in child welfare, we know that substance use and addiction are often underlying factors of family separation, with resulting trauma that can have long term, negative effects on everyone involved. This new law will help create placement stability for children who are removed due to a caregiver's opioid abuse, and will ensure that the preference for kinship placements is preserved."

"Today's actions further demonstrate Governor Murphy's commitment to end the opioid epidemic in New Jersey. By removing barriers to life-saving treatments like naloxone, and addressing the impact of addiction on families, these new laws will make it easier for people battling with substance abuse to receive the help they need and will ultimately save lives," said New Jersey Department of Banking and Insurance Commissioner Marlene Caride.

"New Jersey remains resolute in its commitment to ending the addiction crisis that continues to claim lives in communities across New Jersey," **said Attorney General Gurbir S. Grewal.** "These bills bolster our efforts by expanding access to life-saving medications and giving those on the front lines additional resources to fight this epidemic."

"Taken together, these bills provide powerful tools to address the overdose epidemic," **said New Jersey Department of Health Commissioner Judith Persichilli.** "Fundamentally rooted in science, compassion and harm reduction, these bills will help reverse the tide of the overdose epidemic, which has robbed us of too many people we love. These bills come at a crucial time, especially as we worry about an uptick in overdoses as a result of the COVID-19 pandemic."

"Breaking down barriers to affordable high-quality healthcare is the hallmark of what we do at the VNACJ Community Health Center," said Christopher R. Rinn, CEO of the VNACJ Community Health Center. "Today's initiatives not only underscore Governor Murphy's ongoing commitment to end the opioid epidemic but also empower those at the community level to improve access to a whole host addiction services. We are especially grateful for the support of our Medication Assistant Therapy (MAT) programs. The opioid epidemic continues to impact thousands of lives in the communities we serve. Thanks to the Governor's and the Legislature's leadership, we are saving lives and empowering patients onto the journey of recovery."

"Expanding New Jersey's naloxone standing order will make it much easier for people who use drugs to access this life-saving medication," said Jenna Mellor, Executive Director, New Jersey Harm Reduction Coalition. "When naloxone is widely available, people who are most likely to witness an overdose can act as first responders and save the life of a friend or family member. This legislation will get naloxone into as many hands as possible, which is one of the few proven ways to prevent overdose deaths. We sincerely thank Governor Murphy, Senator Vitale, and Assemblywoman Vaineri Huttle for their leadership on this issue, and look forward to finding new ways to expand harm reduction services across the Garden State."

"The bills signed today ensure that cost, location, and stigma never stand in the way of naloxone access for people who use drugs, people who used to use drugs, and our loved ones," said Caitlin O'Neill, Director of Harm Reduction Services and co-founder, New Jersey Harm Reduction Coalition. "Having naloxone on-hand is critical to keeping one another alive, and this bill makes widespread naloxone distribution possible. I commend Governor Murphy, Senator Vitale, and Assemblywoman Vainieri Huttle for responding with true leadership when people who use drugs when we told you we need widespread community naloxone access to survive, and I look forward to continuing to expand harm reduction services throughout the Garden State."