52:27H-79.1; 52:27H-98 to 52:27H-103 et al LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2021 **CHAPTER:** 197

NJSA: 52:27H-79.1; 52:27H-98 to 52:27H-103 et al (Restores and revises Urban Enterprise Zone

program; appropriates \$42,500,000.*)

BILL NO: A5580 (Substituted for S3600 (2R))

SPONSOR(S) Schaer, Gary S. and others

DATE INTRODUCED: 5/5/2021

COMMITTEE: ASSEMBLY: Appropriations

SENATE: Community & Urban Affairs

Budget & Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 6/24/2021

SENATE: 6/24/2021

DATE OF APPROVAL: 8/17/2021

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Third Reprint enacted)
Yes

A5580

INTRODUCED BILL

(INCLUDES SPONSOR'S STATEMENT): Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Appropriations

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: Yes 6/21/2021

6/24/2021

LEGISLATIVE FISCAL ESTIMATE: No

S3600 (2R)

INTRODUCED BILL

(INCLUDES SPONSOR'S STATEMENT): Yes

COMMITTEE STATEMENT: ASSEMBLY: No

(continued)

SENATE:

Yes

Community & Urban Affairs

Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:

No

LEGISLATIVE FISCAL ESTIMATE:

No

VETO MESSAGE:

No

GOVERNOR'S PRESS RELEASE ON SIGNING:

Yes

FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org

REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

"N.J. restores program that cuts sales taxes in struggling cities" South Jersey Times, August 19, 2021

"NJ revises its oldest business incentives" NJBIZ, August 17, 2021

RH/CL

§8 – C.52:27H-79.1 §§11-16 -C.52:27H-98 to 52:27H-103 §18 - Repealer §19 - Approp. §20 - Note

P.L. 2021, CHAPTER 197, approved August 17, 2021 Assembly, No. 5580 (Third Reprint)

AN ACT concerning urban enterprise zones, amending P.L.2001, c.347 and P.L.1989, c.207, amending and supplementing P.L.1983, c.303, ²[and]² repealing various parts of the statutory law ², and making an appropriation².

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 3 of P.L.1983, c.303 (C.52:27H-62) is amended to read as follows:
 - 3. As used in [this act] P.L.1983, c.303 (C.52:27H-60 et seq.):
- a. "Enterprise zone" or "zone" means an urban enterprise zone designated by the authority pursuant to [this act] P.L.1983, c.303 (C.52:27H-60 et seq.);
 - b. "Authority" or "UEZ Authority" means the New Jersey Urban Enterprise Zone Authority created by [this act] P.L.1983, c.303 (C.52:27H-60 et seq.);
 - c. "Qualified business" means any entity authorized to do business in the State of New Jersey which, at the time of designation as an enterprise zone or a UEZ-impacted business district, is engaged in the active conduct of a trade or business in that zone or district; or an entity which, after that designation but during the designation period, becomes newly engaged in the active conduct of a trade or business in that zone or district and has at least [25%] 25 percent of its full-time employees employed at a business location in ¹ [the zone or district, [meeting]] which zone or district meets the criteria set forth in] an eligible block group as defined under section 12 of P.L., c. (C.) (pending before the Legislature as this bill), ¹ [or is an
- 28 <u>c. (C.) (pending before the Legislature as this bill),</u> ¹ [or is an industrial business located in an industrial hub,] ¹ and which employees meet one or more of the following criteria:
- 31 (1) Residents within the zone, the district, within another zone or 32 within a qualifying municipality; or

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined \underline{thus} is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AAP committee amendments adopted June 16, 2021.

²Assembly floor amendments adopted June 21, 2021.

³Senate floor amendments adopted June 24, 2021.

(2) Unemployed for at least six months prior to being hired and residing in New Jersey, and recipients of New Jersey public assistance programs for at least six months prior to being hired, or either of the aforesaid; or

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(3) Determined to be low income individuals pursuant to the Workforce Investment Act of 1998, Pub.L.105-220 (29 U.S.C. s.2811);

Approval as a qualified business shall be conditional upon meeting all outstanding tax obligations, and may be withdrawn by the authority if a business is continually delinquent in meeting its tax obligations;

- d. "Qualifying municipality" means any municipality [in which there was, in the last full calendar year immediately preceding the year in which application for enterprise zone designation is submitted pursuant to section 14 of P.L.1983, c.303 (C.52:27H-73), an annual average of at least 2,000 unemployed persons, and in which the municipal average annual unemployment rate for that year exceeded the State average annual unemployment rate; except that any municipality which qualifies for State aid pursuant to P.L.1978, c.14 (C.52:27D-178 et seq.) shall qualify if its municipal average annual unemployment rate for that year exceeded the State average annual unemployment rate. The annual average of unemployed persons and the average annual unemployment rates shall be estimated for the relevant calendar year by the Office of Labor Planning and Analysis of the State Department of Labor and Workforce Development. addition to those municipalities that qualify pursuant to the criteria set forth above, that municipality accorded priority designation pursuant to subsection e. of section 7 of P.L.1983, c.303 (C.52:27H-66), those municipalities set forth in paragraph (7), paragraph (8) of section 3 of P.L.1995, c.382 (C.52:27H-66.1), and paragraph (9) of section 3 of P.L.1995, c.382 as amended by section 3 of P.L.2004, c.75 (C.52:27H-66.1), and the municipalities in which the three additional enterprise zones, including the joint enterprise zone, are to be designated pursuant to criteria according priority consideration for designation of the zones pursuant to section 12 of P.L.2001, c.347 (C.52:27H-66.7) shall be deemed qualifying municipalities 1 1:
 - (1) that was previously designated as a qualifying municipality prior to the effective date of P.L., c. (pending before the Legislature as this bill) [; or
- 39 (2) that is among the top 20 percent of the most distressed New
 40 Jersey municipalities according to the most recent Municipal
 41 Revitalization Index, and:
- (a) in which the share of parcels accounted for by commercial and
 industrial property exceeds the Statewide average of commercial and
 industrial parcels according to the most recently released Property
 Value Classification prepared by the Department of the Community
 Affairs, and

(b) which has an unemployment rate that exceeds the most recent annual Statewide unemployment rate 1;

- e. "Public assistance" means income maintenance funds administered by the Department of Human Services or by a county welfare agency;
- f. "Zone development corporation" means a nonprofit corporation or association created or designated by the governing body of a qualifying municipality to formulate and propose a preliminary zone development plan pursuant to section 9 of P.L.1983, c.303 (C.52:27H-68) and to prepare, monitor, administer and implement the zone development plan;
- g. "Zone development plan" means a plan adopted by the governing body of a qualifying municipality for the development of an enterprise zone therein, and for the direction and coordination of activities of the municipality, zone businesses and community organizations within the enterprise zone toward the economic betterment of the residents of the zone and the municipality;
- h. "Zone neighborhood association" means a corporation or association of persons who either are residents of, or have their principal place of employment in, a municipality in which an enterprise zone has been designated pursuant to [this act] P.L.1983, c.303 (C.52:27H-60 et seq.); which is organized under the provisions of Title 15 of the Revised Statutes or Title 15A of the New Jersey Statutes; and which has for its principal purpose the encouragement and support of community activities within, or on behalf of, the zone so as to (1) stimulate economic activity, (2) increase or preserve residential amenities, or (3) otherwise encourage community cooperation in achieving the goals of the zone development plan;
- i. "Enterprise zone assistance fund" or "assistance fund" means the fund created by section 29 of P.L.1983, c.303 (C.52:27H-88); [and]
- j. "UEZ-impacted business district" or "district" means an economically-distressed business district classified by the authority as having been negatively impacted by two or more adjacent urban enterprise zones in which **[**50%**]** 50 percent less sales tax is collected pursuant to section 21 of P.L.1983, c.303 (C.52:27H-80);
- k. "Block group" means statistical divisions of census tracts, that are generally defined by the United States Census Bureau to contain between 600 and 3,000 people and are used to present data and control block numbering:
- l. "Municipal Revitalization Index" means the index developed, maintained, and updated from time to time, by the Department of Community Affairs ranking New Jersey's municipalities according to separate indicators that measure diverse aspects of social, economic, physical, and fiscal conditions in each locality;
- 46 <u>m. "Qualified assistance fund expense" means any reasonable</u> 47 <u>expense related to:</u>

- 1 (1) a construction project improving, altering, or repairing the real 2 property of a qualified business located in an enterprise zone;
- 3 (2) full or part time economic and community development 4 positions in the municipality, other governmental, or not-for-profit 5 organization, or marketing;
 - (3) loans, grants, and guarantees to businesses;

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- 7 (4) payroll expenses ¹, personnel, services, ¹ and equipment 8 purchases primarily for the provision of law enforcement, fire 9 protection, or emergency medical services within commercial and 10 transportation corridors ¹located exclusively in an enterprise zone ¹;
 - (5) planning and other professional services related to economic and community development;
- (6) cleaning and maintenance of commercial and transportation
 corridors;
- 15 (7) the improvement of public infrastructure in a commercial or 16 transportation corridor;
- 17 (8) the improvement of public infrastructure related to a
 18 commercial, industrial, mixed use, or multi-family residential
 19 property; ¹[or]¹
- 20 (9) employment and training programs ¹; or
- 21 (10) events meant to support and draw activity into the enterprise 22 zone, including fairs, festivals, and concerts¹.
 - n. "UEZ coordinator" means an individual designated by a qualified municipality or zone development corporation as the individual in charge of the activities related to the Urban Enterprise Zone program in that municipality;
- o. "UZ-2 certification" means the UEZ Authority's certification
- of a qualified business, pursuant to section 21 of P.L.1983, c.303
- 29 (C.52:27H-80), allowing the qualified business an exemption to the extent of 50 percent of the tax imposed under the "Sales and Use Tax
- 31 Act," P.L.1966, c.30 (C.54:32B-1 et seq.), when the sales transaction
- 32 physically occurs within an enterprise zone. The qualified business
- may deliver merchandise to the purchaser at a location outside an
- 34 enterprise zone provided the sales transaction was physically made
- 35 within the enterprise zone. The regular tax rate shall be charged for
- 36 <u>mail order, telephone, internet, and similar sales transactions delivered</u>
- 37 <u>within the State</u>;
- p. "UZ-4 certification" means the UEZ Authority's certification
- of a qualified business, pursuant to section ¹[12] 8¹ of P.L. ,
- 40 c. (C.) (pending before the Legislature as this bill), allowing a
- 41 <u>contractor of the qualified business to make tax-free purchases of</u>
- 42 <u>materials, supplies, and services for the exclusive use of erecting a</u>
- 43 <u>structure or building on, or ¹ substantially</u> <u>improving, altering, or</u>
- 44 repairing, the real property of a qualified business located in an
- 45 <u>enterprise zone at the address indicated on the qualified business's</u>
- 46 <u>application for certification to the UEZ Authority;</u>

- 1 q. "UZ-5 certification" means the UEZ Authority's certification 2 of a qualified business, ¹ [pursuant to section 12 of P.L., c. (C.) (pending before the Legislature as this bill) as defined under section 3 4 20 of P.L.1983, c.303 (C.52:27H-79)¹, allowing the qualified business 5 to make tax-free purchases of office and business equipment and 6 supplies, furnishings, trade fixtures, repair, or construction materials 7 and all other tangible personal property (other than motor vehicles and 8 motor vehicle parts and supplies) for the exclusive use or consumption 9 on the premises of the qualified business within an enterprise zone at 10 an address indicated on the qualified business's application for 11 certification to the UEZ Authority. The exemption may be used only 12 for personal property controlled by the qualified business. This exemption shall also apply to delivery charges and charges for services 13 14 performed for a qualified business at its zone location, including 15 repair, janitorial, and maintenance services; 16
 - r. "Economic Distress Index" means a standardized score developed and maintained by the Department of Community Affairs that equally incorporates the block group unemployment rate and median household income according to the most recent five-year estimate by the United States Census Bureau;
 - s. ¹["Major job center" means a block group with an Economic Distress Index score greater than or equal to the 50th percentile and in which the jobs per square mile meets or exceeds the State average according to the most recent estimate by the United States Census Bureau;
 - t. "Industrial hub" means a block group with 100 or more persons employed by industrial businesses;
- u. "Industrial business" means a business with a North American
 Industry Classification System code of 11 (Agriculture, Forestry,
 Fishing and Hunting), 21 (Mining), 22 (Utilities), 23 (Construction),
 31-33 (Manufacturing), 42 (Wholesale Trade), or 48-49
 (Transportation and Warehousing);
- y.]¹ "Commercial corridor" means the land area with frontage on
 a State, county, local, or rail thoroughfare in an enterprise zone which
 is predominantly commercial or industrial; and
- 1 w. 1 t. 1 "Transportation corridor" means a broad geographical
 band that follows a general directional flow or connects major sources
 of trips. It may contain a number of streets and highways and transit
 lines or routes.
- 40 (cf: P.L.2006, c.34, s.3)

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- 42 2. Section 4 of P.L.1983, c.303 (C.52:27H-63) is amended to 43 read as follows:
- 44 4. a. There is created the New Jersey Urban Enterprise Zone 45 Authority, which shall consist of:

- 1 (1) The [Executive Director] chief executive officer of the New 2 Jersey Economic Development Authority [, who shall be the chair of the authority];
- 4 (2) The Commissioner of the Department of Community 5 Affairs, who shall be the chair of the UEZ Authority;
 - (3) The Commissioner of the Department of Labor and Workforce Development;
 - (4) The State Treasurer; [and]

- 9 (5) <u>The chief executive officer of the New Jersey</u> 10 <u>Redevelopment Authority; and</u>
 - (6) [Five] Four public members not holding any other office, position or employment in the State Government, nor any local elective office, who shall be appointed by the Governor with the advice and consent of the Senate, and who shall be qualified for their appointments by training and experience in the areas of local government finance, economic development and redevelopment, or volunteer civic service and community organization. No more than [three] two public members shall be of the same political party. At least one public member of the authority shall reside within an enterprise zone; however, the provisions of this section shall apply only to members appointed or reappointed after the effective date of P.L.2001, c.347 (C.52:27H-66.2 et al.).
 - b. The public members of the authority shall serve for terms of five years, except that of the members first appointed, one shall serve for a term of one year, one shall serve for a term of two years, one shall serve for a term of three years, one shall serve for a term of four years, and one shall serve for a term of five years. Vacancies in the public membership shall be filled in the manner of the original appointments but for the unexpired terms. (Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
 - c. An ex officio member of the authority may, from time to time, designate in writing to the authority an official within his respective department to attend and represent the department at the meetings of the authority from which the ex officio member is absent, and that designated representative shall be entitled to vote and otherwise act for the ex officio member at those meetings.
- d. A true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting by the authority shall have force or effect until 10 days, Saturdays, Sundays, and public holidays excepted, after the copy of the minutes shall have been so delivered, unless during such 10-day period the Governor shall approve the same, in which case such action shall become effective upon such approval. If, in that 10-day period, the Governor returns such copy of the minutes with veto of

1 any action taken by the authority or any member thereof at such 2 meeting, such action shall be null and void and of no effect.

3 e. The UEZ Authority, reconstituted pursuant to P.L. c. (C.) (pending before the Legislature as this bill), shall hold 4 5 an initial meeting on the first business day of the third month 6 following the date of enactment of P.L., c. (C.) (pending before the Legislature as this bill). The public members of the UEZ 7 8 Authority shall serve for terms of five years, except that of the members first appointed to the reconstituted UEZ Authority 9 10 pursuant to P.L. , c. (C.) (pending before the Legislature as 11 this bill), one shall serve for a term of two years, one shall serve for 12 a term of three years, one shall serve for a term of four years, and 13 one shall serve for a term of five years. Vacancies in the public 14 membership shall be filled in the manner of the original

(cf: P.L.2008, c.27, s.29)

appointments but for the unexpired terms.

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- 3. Section 3 of P.L.2001, c.347 (C.52:27H-66.2) is amended to read as follows:
- 20 3. The authority shall designate a classification known as a "UEZ-21 impacted business district" for a municipality which can demonstrate 22 to the authority that its business district is economically distressed and 23 is being negatively impacted by the presence of two or more adjacent 24 enterprise zones in which [50%] 50 percent less sales tax is collected 25 pursuant to section 21 of P.L. 1983, c. 303 (C.52:27H-80). Following the effective date of P.L. , c. (pending before the Legislature as this 26 bill), the UEZ Authority shall not designate a business district as a UEZ-impacted business district. Any designation as a UEZ-impacted 28 29 business district existing on the effective date of P.L. , c. (pending 30 before the Legislature as this bill) shall expire on the first day of the third year next following the effective date of P.L. , c. (pending 32 before the Legislature as this bill) ¹[or upon certification of the UEZ-33 impacted business district as an enterprise zone, whichever occurs
- 34 first]¹. 35 (cf: P.L.2001, c.347, s.3)

- 37 4. Section 9 of P.L.1983, c.303 (C.52:27H-68) is amended to read 38 as follows:
- 39 9. <u>a.</u> ¹ [Before] <u>Prior to the effective date of P.L.</u>, <u>c.</u> (pending 40 before the Legislature as this bill, ¹ [applying] the governing body of a 41 qualifying municipality may apply for designation [of] as an 42 enterprise zone, the municipal governing body shall cause a 43 preliminary zone development plan to be formulated, either by a zone 44 development corporation or by the governing body, with the assistance 45 of those officers and agencies of the municipality as the governing 46 body may see fit. **[**The**]** For a municipality with a zone development 47 plan that was approved more than five years prior to the effective date

- of P.L., c. (pending before the Legislature as this bill), the governing body of the municipality shall submit an updated preliminary zone development plan pursuant to this section. In formulating ¹[a] an updated ¹ preliminary zone development plan pursuant to this section, a zone development corporation or the governing body of the municipality shall consult with representatives of diverse Statewide or regional business organizations that represent the interests of minority businesses, as defined in section 2 of P.L.1986, c. 195 (C.52:27H-21.18), which organizations shall have no less than 30 days to review a proposed preliminary zone development plan and submit comments to the zone development corporation or governing body. Each preliminary zone development plan shall set forth the boundaries of the proposed enterprise zone, **1** ¹ set forth the boundaries of the enterprise zone and include findings of fact concerning the economic and social conditions existing in the ¹ [area proposed for an 1 enterprise zone, and the municipality's policy and intentions for addressing these conditions, and may include proposals respecting:
 - [a.] (1) Utilizing the powers conferred on the municipality by law for the purpose of stimulating investment in and economic development of the ¹[proposed]¹ zone;

- [b.] (2) Utilizing State assistance through the provisions of [this act] P.L.1983, c.303 (C.52:27H-60 et seq.) relating to [exemptions from, and credits against,] State [taxes] tax benefits and enterprise zone assistance funds;
- **[**c.**]** (3) Securing the involvement in, and commitment to, zone economic development by private entities, including zone neighborhood associations, voluntary community organizations supported by residents and businesses in the zone;
- **[**d.**]** (4) Utilizing the powers conferred by law to revise municipal planning and zoning ordinances and other land use regulations as they pertain to the zone, in order to enhance the attraction of the zone to prospective developers;
- **[e.]** (5) Increasing the availability and efficiency of support services, public and private, generally used by and necessary to the efficient functioning of commercial and industrial facilities in the area, and the extent to which the increase or improvement is to be provided and financed by the municipal government or by other entities.
- b. (1) The governing body of a municipality may request from the UEZ Authority an amount not to exceed 10 percent of the municipality's zone assistance fund allocation or \$125,000, whichever is greater, to fund, in whole or in part, the costs associated with formulating a preliminary zone development plan, which amount the governing body may use to pay employees, or to retain a consultant, to formulate the plan. Prior to soliciting a consultant to formulate the plan with these funds, the governing body of a municipality shall submit to the UEZ Authority the proposed solicitation.

1 (2) The UEZ Authority shall review the proposed solicitation and 2 may provide recommended modifications to the proposed solicitation. 3 The governing body of a municipality or a zone development 4 corporation may incur expenses related to the preparation of the 5 preliminary zone development plan for potential reimbursement at a later time by the UEZ Authority ¹from the municipality zone 6 assistance fund account¹, provided the authority determines the 7 expenses are reasonable. The governing body of a municipality or a 8 9 zone development corporation shall complete a preliminary zone 10 development plan with assistance from the UEZ Authority, as needed, 11 in accordance with a timeline established by the authority pursuant to 12 rules, regulations, or guidelines adopted by the authority. 13

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(3) Within 14 days of receipt, unless the authority finds material deficiencies in a preliminary zone development plan, the authority shall approve and certify the preliminary zone development plan as the zone development plan. The zone development plan shall be the plan according to which the Urban Enterprise Zone program shall be administered in that zone, and certification of the plan shall constitute the authority's designation or re-designation of the municipality as an enterprise zone enable the municipality to access assistance from the enterprise zone assistance fund described in section 10 of P.L., c. (C.) (pending before the Legislature as this bill). Should the authority find deficiencies with a preliminary zone development plan, it shall provide a corrective action plan to the municipality.

26 ¹[(4) Notwithstanding the provisions of subsection g. of section 5 27 of P.L.1992, c.79 (C.40A:12A-5) or any other law to the contrary, 28 approval by the authority of the zone development plan for an 29 enterprise zone coterminous with the borders of a municipality shall 30 not be considered sufficient for the determination that the area is in 31 need of redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79 32 (C.40A:12A-5 and 40A:12A-6) for the purpose of granting tax 33 exemptions within the enterprise zone district pursuant to the 34 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) or for the adoption 35 of a tax abatement and exemption ordinance pursuant to the provisions 36 of P.L.1991, c.441 (C.40A:21-1 et seq.); provided, however, the 37 authority's certification of a final eligible block group within an enterprise zone pursuant to section 12 of P.L. , c. (C.) (pending 38 39 before the Legislature as this bill), shall be considered sufficient for 40 the determination that an area within a final eligible block group is in 41 need of redevelopment for the purpose of granting tax exemptions 42 within the eligible block group pursuant to the provisions of P.L.1991, 43 c.431 (C.40A:20-1 et seq.) and the adoption of a tax abatement and 44 exemption ordinance pursuant to the provisions of P.L.1991, c.441 (C.40A:21-1 et seq.).**]**¹ 45

c. If no zone development plan is in place, upon petition of the zone development corporation or governing body of the municipality,

- 1 the UEZ Authority may grant a distribution from that municipality's 2 zone assistance fund account for an eligible project that responds to an
- 3 impact of a public health emergency or state of emergency declared by
- 4 the Governor. ¹A zone development corporation or governing body of
- a municipality without a zone development plan in place, which can 5
- 6 demonstrate to the UEZ Authority an actionable and feasible plan to
- 7 carry out a project eligible for zone assistance funds, and which can
- 8 demonstrate a reliance on zone assistance funding, may petition the 9 authority for a distribution from that municipality's zone assistance
- 10 fund account prior to the authority's approval of an updated
- 11 preliminary zone development plan.¹
 - d. No zone development plan shall remain in force once it has been certified by the UEZ Authority for more than five years. The governing body of a municipality or zone development corporation shall follow the process enumerated in subsections a. and b. of this section to ensure a zone development plan remains current to protect
- 17 against lapse of enterprise zone designation.
- 18 e. Notwithstanding the provisions of this section to the contrary, a 19 qualified business in an enterprise zone having such qualified status
- immediately preceding the effective date of P.L. , c. (pending 20
- 21 before the Legislature as this bill), and which is qualified under
- 22 P.L., c. (pending before the Legislature as this bill), shall remain
- eligible for the exemptions from the tax imposed under the "Sales and 23
- Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), pursuant to 24
- 25 sections 20 and 21 of P.L.1983, c.303 (C.52:27H-79 and C.52:27H-
- 26 80), and shall be eligible for the exemption under section 8 of P.L. ,
- 27 c. (C.) (pending before the Legislature as this bill) even if the
- 28 municipality in which the business is located fails to submit a zone 29
- development plan in accordance with this section; provided, however, 30 a municipality failing to submit a zone development plan under this
- section shall not be eligible for loans, grants, and other assistance from 31
- the UEZ Authority, ¹ and shall not be allowed a distribution from that 32
- municipality's zone assistance fund, except as provided for in 33
- 34 subsection c. of this section, until a revised zone development plan is
- 35 submitted and approved by the UEZ Authority.
- (cf: P.L.1983, c.539, s.1) 36

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- 5. Section 10 of P.L.1983, c.303 (C.52:27H-69) is amended to 38 39 read as follows:
- 10. ¹[a.]¹ An area defined by a continuous border within one 40
- 41 qualifying municipality [or within two or more contiguous qualifying 42 municipalities and two noncontiguous areas each having a continuous
- border within two noncontiguous qualifying municipalities I shall be 43
- 44 eligible for designation as a zone if:
- ¹[(1)] <u>a.</u> ¹ It has been designated an "area in need of 45 rehabilitation" pursuant to Article VIII, Section I, paragraph 6 of the 46
- Constitution of the State of New Jersey [and P.L.1977, c.12 (C.54:4-47

- 3.95 et seq.)]; or is qualified for that designation in the judgment of the authority; and
 - [b.] ¹[(2)] <u>b.</u> ¹ It meets the criteria established by the authority pursuant to [this act] <u>P.L.1983</u>, <u>c.303</u> (<u>C.52:27H-60 et seq.</u>) relating to the incidence of poverty, unemployment and general economic distress.
 - ¹ Letter I b. In addition to areas eligible for designation as a zone pursuant to subsection a. of this section, an area shall be eligible for designation as an enterprise zone if the municipality in which the area is located is among the top 20 percent of the most distressed New Jersey municipalities, according to the most recent Municipal Revitalization Index, and:
 - (1) the share of parcels accounted for by commercial and industrial property within the municipality exceeds the Statewide average of commercial and industrial parcels according to the most recently released Property Value Classification prepared by the Department of the Community Affairs, and
 - (2) the municipality has an unemployment rate that exceeds the most recent annual Statewide unemployment rate.
 - c. If a county does not contain an area that qualifies to be designated as an enterprise zone, the UEZ Authority may, upon application, designate as an enterprise zone the area within the county which is in the most distressed municipality in the county according to the most recent Municipal Revitalization Index.
 - d. In the case of a qualifying municipality with a population exceeding 5,000, designation as a zone shall be contingent upon such municipality appointing a full-time economic development officer, who may also serve as the UEZ Coordinator, or establishing a zone development corporation.]¹
- 30 (cf: P.L.1993, c.367, s.5)

- 32 6. Section 13 of P.L.1983, c.303 (C.52:27H-72) is amended to read as follows:
 - 13. a. In designating eligible areas as enterprise zones, the authority shall **[**accord preference to **]** approve zone development plans which:
- 37 (1) Have [the greatest] potential for success in stimulating 38 primarily new economic activity in the area;
 - (2) Are designed to address [the greatest degree of] urban distress, as measured by existing levels of unemployment, poverty, and property tax arrearages;
- 42 (3) Demonstrate [the most] substantial and reliable commitments 43 of resources by zone businesses, zone neighborhood associations, 44 voluntary community organizations and other private entities to the 45 economic success of the zone;
- 46 (4) Demonstrate [the most] substantial effort and commitment by 47 the municipality to encourage economic activity in the area and to

remove disincentives for job creation compatible with the fiscal condition of the municipality.

- b. In addition to the considerations set forth in subsection a. of this section, the authority in evaluating a zone development plan for designation purposes shall consider:
- (1) The likelihood of attracting federal assistance to projects in the eligible area, and of obtaining federal designation of the area as an enterprise zone for federal tax purposes;
- (2) The adverse or beneficial effects of an enterprise zone located at the proposed area upon economic development activities or projects of State or other public agencies which are in operation, or are approved for operation, in the qualifying municipality;
- (3) The degree of commitment made by public and private entities to utilize minority contractors and assure equal opportunities for employment in connection with any construction or reconstruction to be undertaken in the eligible area;
- (4) The impact of the zone development plan upon the social, natural and historic environment of the eligible area;
- (5) The degree to which the implementation of the plan involves the relocation of residents from the eligible area, and the adequacy of commitments and provisions with respect thereto.
- c. A designated zone that is operative on the effective date of P.L., c. (pending before the Legislature as this bill) shall remain a designated zone until the end of the 10th State fiscal year next following the effective date of P.L., c. (pending before the Legislature as this bill). ¹The authority shall not designate new enterprise zones following the effective date of P.L., c. (pending before the Legislature as this bill). ¹
- ¹Id. (1) On the first day of the ninth State fiscal year next following the effective date of P.L. , c. (pending before the Legislature as this bill), the UEZ Authority shall determine which zones are within municipalities that are among the top 20 percent of the most distressed New Jersey municipalities, according to the most recent Municipal Revitalization Index, and whether:
- (a) the share of parcels accounted for by commercial and industrial property within each municipality exceeds the Statewide average of commercial and industrial parcels according to the most recently released Property Value Classification prepared by the Department of the Community Affairs, and
- (b) each municipality has an unemployment rate that exceeds the most recent annual Statewide unemployment rate.
- 42 (2) (a) A zone located within a municipality that does not meet 43 the criteria set forth in paragraph (1) of this subsection shall be 44 ineligible for designation as an enterprise zone at the close of the 10th 45 State fiscal year after the effective date of P.L., c. (pending before 46 the Legislature as this bill).

(b) A zone located within a municipality that meets the criteria set forth in paragraph (1) of this subsection shall be designated an enterprise zone for an additional 10 years.

e. (1) Notwithstanding the provisions of section 10 of P.L.1983, c.303 (C.52:27H-69), section 2 of P.L.1985, c.391 (C.52:27H-69.1), or any other law or regulation to the contrary, boundaries of each zone shall be coterminous with borders of an eligible municipality beginning on the effective date of P.L. , c. (pending before the Legislature as this bill).

(2) Notwithstanding the provisions of subsection g. of section 5 of P.L.1992, c.79 (C.40A:12A-5) or any other law to the contrary, the extension of the boundaries of a zone to be coterminous with the borders of a municipality pursuant to this subsection shall not be considered sufficient for the determination that the area is in need of redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79 (C.40A:12A-5 and 40A:12A-6) for the purpose of granting tax exemptions within the enterprise zone district pursuant to the provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) or for the adoption of a tax abatement and exemption ordinance pursuant to the provisions of P.L.1991, c.441 (C.40A:21-1 et seq.); provided, however, certification of a final eligible block group within an enterprise zone certified pursuant to section 12 of P.L. , c. (C.) (pending before the Legislature as this bill) shall be considered sufficient for the determination that an area within a final eligible block group is in need of redevelopment for the purpose of granting tax exemptions within the eligible block group pursuant to the provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and the adoption of a tax abatement and exemption ordinance pursuant to the provisions of P.L.1991, c.441 (C.40A:21-1 et seq.).

f. Following the effective date of P.L. , c. (pending before the Legislature as this bill), the UEZ Authority may designate enterprise zones from among qualifying municipalities determined to be eligible notwithstanding the limitation on the number of eligible zones set forth in section 7 of P.L.1983, c.303 (C.52:27H-66), section 3 of P.L.1995, c.382 (C.52:27H-66.1), and section 12 of P.L.2001, c.347 (C.52:27H-66.7).

37 (cf: P.L.1983, c.303, s.13)

39 7. Section 20 of P.L.1983, c.303 (C.52:27H-79) is amended to 40 read as follows:

20. a. ¹[Receipts] Except as provided in subsection b. of section 11 of P.L. , c. (C.) (pending before the Legislature as this bill), receipts ¹ from ¹the first \$100,000 of ¹ retail sales of tangible personal property (except motor vehicles and energy) and sales of services (except telecommunications services and utility services) to a qualified business for the exclusive use or consumption of such business within an enterprise zone are exempt from the taxes imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.) ¹; provided,

- 1 however, a supermarket or grocery store located in a food desert
- 2 community, as defined in section 37 of P.L.2020, c.156 (C.34:1B-
- 3 305) shall be eligible for such tax exemption, notwithstanding the limit imposed pursuant to this subsection¹.
 - b. (Deleted by amendment, P.L.2011, c.28)
 - c. As used in this section:

- "Qualified business" includes a person who is certified as a qualified business by the authority **[**on or before the date a claim for refund is made and filed with the Director of the Division of Taxation in the Department of the Treasury pursuant to subsection e. of this section and provided a UZ-5 certification by the authority ¹ [pursuant] to subsection d. or f. of section 12 of P.L. , c. (C.) (pending before the Legislature as this bill) 1. A person who is certified as a qualified business may apply to the authority for a UZ-5 certification provided the person owns or leases and regularly operates a place of business located in an eligible block group, as defined in subsection a. of section 12 of P.L. , c. (C.) (pending before the Legislature as this bill). The Department of the Treasury shall provide to a qualified business a certificate evidencing its UZ-5 certification, which certificate shall indicate the location at which the sales tax exemption provided for in this section is available¹.
 - d. (Deleted by amendment, P.L.2011, c.28)
 - e. **[**(1) Notwithstanding the provisions of section 20 of P.L.1966, c.30 (C.54:32B-20) and the provisions of R.S.54:49-14, the Director of the Division of Taxation in the Department of the Treasury shall refund to a person who is a qualified business the amount of any sales tax or any use tax paid by the person in connection with that person's purchase of tangible personal property or services that is exempt, pursuant to subsection a. of this section, from the taxes imposed by P.L.1966, c.30 (C.54:32B-1 et seq.) if the person who is a qualified business makes and files a claim for refund with the director within one year of the date the payment of tax for purchase is made.
 - (2) A person who is a qualified business shall make and file a claim for refund on such forms, and accompanied by auditable receipts and such other documentation, as the director may prescribe.

 (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- 38 (cf: P.L.2011, c.28, s.1)

8. (New section) a. Receipts from ¹the first \$100,000 of ¹ retail sales of materials, supplies, and services for the exclusive use of erecting structures or buildings on, or improving, altering or repairing the real property of a qualified business, or a contractor hired by the qualified business to make such improvements, alterations, or repairs, are exempt from the taxes imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.) ¹; provided, however, receipts from retail sales of materials, supplies, and services for the exclusive

1 <u>use of erecting new structures or buildings on, or substantially</u>
2 <u>improving, altering or repairing the real property of a qualified</u>
3 <u>business shall be eligible for such tax exemption notwithstanding the</u>
4 <u>limit imposed pursuant to this subsection</u>¹.

b. As used in this section:

6 "Qualified business" includes a person who is certified as a 7 qualified business by the authority and provided a UZ-4 certification by the authority ¹ [pursuant to subsection d. or f. of section 12 of 8 9) (pending before the Legislature as this bill) on or P.L. , c. (C. 10 before the date a claim for refund is made and filed with the Director 11 of the Division of Taxation in the Department of the Treasury pursuant 12 to subsection b. of this section]. A person who is certified as a 13 qualified business may apply to the authority for a UZ-4 certification 14 provided that the person owns or leases and regularly operates a place 15 of business located in an eligible block group, as defined in subsection 16 a. of section 12 of P.L. , c. (C.) (pending before the 17 Legislature as this bill). The Department of the Treasury shall provide 18 to a qualified business a certificate evidencing its UZ-4 certification, 19 which certificate shall indicate the location at which the sales tax 20 exemption provided for in this section is available¹.

¹"Substantially improving, altering, or repairing" means any reconstruction, rehabilitation, addition, or other improvement to a structure, of which the total cost equals to or exceeds 50 percent of the market value of the structure before the start of construction of the improvement. The UEZ Authority may, from time to time, alter this definition through regulation to respond to changing market conditions.¹

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- 9. Section 21 of P.L.1983, c.303 (C.52:27H-80) is amended to read as follows:
- read as follows:

 21. Receipts of retail sales, except retail sales of motor vehicles, of alcoholic beverages as defined in the "Alcoholic Beverage Tax Law,"
- R.S.54:41-1 et seq., of cigarettes as defined in the "Cigarette Tax Act,"
- 34 P.L.1948, c.65 (C.54:40A-1 et seq.), of manufacturing machinery,
- equipment or apparatus, and of energy, made by a [certified] seller
- 36 <u>located in an eligible block group</u> ¹[or on an adjacent parcel]¹, as
- 37 <u>defined in subsection a. of section 12 of P.L.</u>, c. (C.) (pending
- before the Legislature as this bill) and provided a UZ-2 certification by
 the authority from a place of business owned or leased and regularly
- 40 operated by the seller for the purpose of making retail sales, and
- 41 located in a designated enterprise zone established pursuant to the
- 42 "New Jersey Urban Enterprise Zones Act," P.L.1983, c.303
- 43 (C.52:27H-60 et ¹[al.] <u>seq.</u>¹), or a UEZ-impacted business district
- established prior to the effective date of P.L. , c. (pending before
- 45 the Legislature as this bill) pursuant to section 3 of P.L.2001, c.347
- 46 (C.52:27H-66.2), are exempt to the extent of [50%] 50 percent of the

tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.).

3 Any seller, which is a qualified business having a place of business 4 located in a designated enterprise zone or in a designated UEZ-5 impacted business district, may apply to the Director of the Division 6 of Taxation in the Department of the Treasury I UEZ Authority for a 7 <u>UZ-2</u> certification pursuant to this section <u>provided the seller is located</u> 8 in an eligible block group ¹[or on an adjacent parcel]¹, as defined in 9 subsection a. of section 12 of P.L., c. (C.) (pending before the 10 Legislature as this bill). The [director] UEZ Authority shall certify a 11 seller if the [director] UEZ Authority shall find that the seller owns or 12 leases and regularly operates a place of business located in the designated enterprise zone or in the designated UEZ-impacted 13 14 business district for the purpose of making retail sales, that items are 15 regularly exhibited and offered for retail sale at that location, and that 16 the place of business is not utilized primarily for the purpose of 17 catalogue or mail order sales. The certification under this section shall 18 remain in effect during the time the business retains its status as a 19 qualified business meeting the eligibility criteria of section 27 of P.L.1983, c.303 (C.52:27H-86). However, the [director] UEZ 20 21 Authority may at any time revoke a certification granted pursuant to 22 this section if the [director] <u>UEZ Authority</u> shall determine that the 23 seller no longer complies with the provisions of this section. The 24 Department of the Treasury shall provide to a qualified business a 25 certificate evidencing its UZ-2 certification, which certificate shall 26 indicate the location at which the sales tax exemption provided for in 27 this section is available.

Notwithstanding the provisions of **[**this act**]** P.L.1983, c.303 (C.52:27H-60 et seq.) to the contrary, except as may otherwise be provided by section 7 of P.L.1983, c.303 (C.52:27H-66), the authority may, in its discretion, determine if the provisions of this section shall apply to any enterprise zone designated after the effective date of P.L.1985, c.142 (C.52:27H-66 et al.); provided, however, that the authority may make such a determination only where the authority finds that the award of an exemption of 50 percent of the tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.) will not have any adverse economic impact upon any other urban enterprise zone.

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[Notwithstanding any other provisions of law to the contrary, except as provided in subsection b. of section 6 of P.L.1996, c.124 (C.13:1E-116.6), after first depositing 10 percent of the gross amount of all revenues received from the taxation of retail sales made by certified sellers from business locations in designated enterprise zones to which this exemption shall apply into the account created in the name of the authority in the enterprise zone assistance fund pursuant to section 29 of P.L.1983, c.303 (C.52:27H-88), the remaining 90 percent

shall be deposited immediately upon collection by the Department of the Treasury, as follows:

- a. In the first five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, all such revenues shall be deposited in the enterprise zone assistance fund created pursuant to section 29 of P.L.1983, c.303 (C.52:27H-88);
- b. In the second five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, 66 2/3% of all those revenues shall be deposited in the enterprise zone assistance fund, and 33 1/3% shall be deposited in the General Fund;
- c. In the third five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, 33 1/3% of all those revenues shall be deposited in the enterprise zone assistance fund, and 66 2/3% shall be deposited in the General Fund;
- d. In the final five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, but not to exceed the life of the enterprise zone, all those revenues shall be deposited in the General Fund.

Commencing on the effective date of P.L.1993, c.144, all revenues in any enterprise zone to which the provisions of this section have been extended prior to the enactment of P.L.1993, c.144 shall be deposited into the enterprise zone assistance fund until there shall have been deposited all revenues into that fund for a total of five full years, as set forth in subsection a. of this section. The State Treasurer then shall proceed to deposit funds into the enterprise zone assistance fund according to the schedule set forth in subsections b. through d. of this section, beginning at the point where the enterprise zone was located on that schedule on the effective date of P.L.1993, c.144. No enterprise zone shall receive the deposit benefit granted by any one subsection of this section for more than five cumulative years.

The revenues required to be deposited in the enterprise zone assistance fund under this section shall be used for the purposes of that fund and for the uses prescribed in section 29 of P.L.1983, c.303 (C.52:27H-88), subject to annual appropriations being made for those purposes and uses.

36 (cf: P.L.2011, c.49, s.15)

- 10. Section 29 of P.L.1983, c.303 (C.52:27H-88) is amended to read as follows:
- 29. a. (1) There is created an enterprise zone assistance fund to be held by the State Treasurer, which shall be the repository for all moneys required to be deposited therein under section [21 of P.L.1983, c.303 (C.52:27H-80) or moneys appropriated annually to the fund 1 11 of P.L., c. (C.) (pending before the Legislature as this bill). All moneys deposited in the fund shall be held and disbursed in the amounts necessary to fulfill the purposes of this section and subject to the requirements hereinafter prescribed. The State Treasurer may invest and reinvest any moneys

- 1 in the fund, or any portion thereof, to strengthen capital structures,
- 2 <u>leverage additional debt capital, and increase lending and investing</u>
- 3 in economically disadvantaged communities, and in any other
- 4 manner that advances the goals of the Urban Enterprise Zone
- 5 program, including, but not limited to legal obligations of the
- 6 United States or of the State or of any political subdivision thereof
- 7 <u>or government-sponsored enterprises</u>. Any income from, interest on,
- 8 or increment to moneys so invested or reinvested shall be included
- 9 in the fund.
- Notwithstanding the provisions of section 11 of P.L.
- 11 c. (C.) (pending before the Legislature as this bill) or any
- 12 other provision of law to the contrary, the amount to be deposited in
- 13 <u>the enterprise zone assistance fund shall be as follows:</u>
- 14 (a) In the first five State fiscal years next following the effective
- date of P.L., c. (pending before the Legislature as this bill), 100
- percent of the amount determined pursuant to ¹ [paragraph (1) of
- subsection b. of 1 section 11 of P.L., c. (C.) (pending
- 18 before the Legislature as this bill) shall be deposited in the
- 19 <u>enterprise zone assistance fund;</u>
- 20 (b) In the sixth State fiscal year next following the effective date
- 21 of P.L., c. (pending before the Legislature as this bill), 95
- 22 percent of the amount determined pursuant to ¹ [paragraph (1) of
- 23 <u>subsection b. of] ¹ section 11 of P.L.</u>, c. (C.) (pending
- 24 <u>before the Legislature as this bill) shall be deposited in the</u>
- 25 <u>enterprise zone assistance fund and five percent of such amount</u>
- 26 <u>shall be deposited in the General Fund;</u>
- 27 (c) In the seventh State fiscal year next following the effective
- date of P.L., c. (pending before the Legislature as this bill), 90
- 29 percent of the amount determined pursuant to 1 paragraph (1) of
- 30 <u>subsection b. of 1 section 11 of P.L.</u>, c. (C.) (pending
- 31 <u>before the Legislature as this bill) shall be deposited in the</u>
- 32 <u>enterprise zone assistance fund and 10 percent of such amount shall</u>
- be deposited in the General Fund;
- 34 (d) In the eighth State fiscal year next following the effective
- 35 date of P.L. , c. (pending before the Legislature as this bill), 85
- 36 percent of the amount determined pursuant to ¹ [paragraph (1) of
- 37 <u>subsection b. of **1** section 11 of P.L.</u>, c. (C.) (pending
- 38 before the Legislature as this bill) shall be deposited in the
- 39 <u>enterprise zone assistance fund and 15 percent of such amount shall</u>
- 40 <u>be deposited in the General Fund;</u>
- 41 (e) In the ninth State fiscal year next following the effective
- 42 <u>date of P.L.</u>, c. (pending before the Legislature as this bill), 80
- percent of the amount determined pursuant to ¹ [paragraph (1) of
- 44 <u>subsection b. of] section 11 of P.L.</u>, c. (C.) (pending
- 45 <u>before the Legislature as this bill) shall be deposited in the</u>
- 46 <u>enterprise zone assistance fund and 20 percent of such amount shall</u>
- be deposited in the General Fund; ¹and ¹

1 (f) In the 10th State fiscal year next following the effective date 2 of P.L., c. (pending before the Legislature as this bill), 75 percent of the amount determined pursuant to ¹ [paragraph (1) of 3 subsection b. of] section 11 of P.L., c. (C.) (pending 4 5 before the Legislature as this bill) shall be deposited in the 6 enterprise zone assistance fund and 25 percent of such amount shall be deposited in the General Fund ¹[; 7 8 (g) In the 11th State fiscal year next following the effective date 9 of P.L., c. (pending before the Legislature as this bill), 70 10 percent of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending 11 12 before the Legislature as this bill) shall be deposited in the 13 enterprise zone assistance fund and 30 percent of such amount shall 14 be deposited in the General Fund; 15 (h) In the 12th State fiscal year next following the effective date 16 of P.L., c. (pending before the Legislature as this bill), 65 17 percent of the amount determined pursuant to paragraph (1) of 18 subsection b. of section 11 of P.L. , c. (C.) (pending before 19 the Legislature as this bill) shall be deposited in the enterprise zone 20 assistance fund and 35 percent of such amount shall be deposited in 21 the General Fund; 22 (i) In the 13th State fiscal year next following the effective date 23 of P.L. , c. (pending before the Legislature as this bill), 60 24 percent of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L. , c. (C.) (pending 25 26 before the Legislature as this bill) shall be deposited in the enterprise zone assistance fund and 40 percent of such amount shall 27 28 be deposited in the General Fund; 29 (j) In the 14th State fiscal year next following the effective date 30 of P.L., c. (pending before the Legislature as this bill), 55 31 percent of the amount determined pursuant to paragraph (1) of 32 subsection b. of section 11 of P.L. , c. (C.) (pending before 33 the Legislature as this bill) shall be deposited in the enterprise zone 34 assistance fund and 45 percent of such shall be deposited in the 35 General Fund; 36 (k) In the 15th State fiscal year next following the effective date 37 of P.L., c. (pending before the Legislature as this bill), 50 38 percent of the amount determined pursuant to paragraph (1) of 39 subsection b. of section 11 of P.L. , c. (C.) (pending before 40 the Legislature as this bill) shall be deposited in the enterprise zone 41 assistance fund and 50 percent of such amount shall be deposited in 42 the General Fund; 43 (1) In the 16th State fiscal year next following the effective date of P.L. , c. (pending before the Legislature as this bill), 40 44 45 percent of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L. , c. (C.) (pending 46 47 before the Legislature as this bill) shall be deposited in the

1 enterprise zone assistance fund and 60 percent of such amount shall 2 be deposited in the General Fund;

3 (m) In the 17th State fiscal year next following the effective date 4 of P.L., c. (pending before the Legislature as this bill), 30 5 percent of the amount determined pursuant to paragraph (1) of 6 subsection b. of section 11 of P.L. , c. (C.) (pending before 7 the Legislature as this bill) shall be deposited in the enterprise zone 8 assistance fund and 70 percent of such amount shall be deposited in

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the General Fund; 10 (n) In the 18th State fiscal year next following the effective date of P.L., c. (pending before the Legislature as this bill), 20 11 12 percent of the amount determined pursuant to paragraph (1) of 13 subsection b. of section 11 of P.L. , c. (C.) (pending 14 before the Legislature as this bill) shall be deposited in the enterprise zone assistance fund and 80 percent of such amount shall

15 16 be deposited in the General Fund; 17

(o) In the 19th State fiscal year next following the effective date of P.L., c. (pending before the Legislature as this bill), 10 percent of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L. , c. (C.) (pending before the Legislature as this bill) shall be deposited in the enterprise zone assistance fund and 90 percent of such amount shall be deposited in the General Fund; and

(p) In the 20th State fiscal year next following the effective date of P.L. , c. (pending before the Legislature as this bill), and each State fiscal year thereafter, 100 percent of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending before the Legislature as this bill) shall be deposited in the General Fund 11.

(2) The State Treasurer shall maintain separate accounts for each enterprise zone designated under P.L.1983, c.303 (C.52:27H-60 et seq.) that is in good standing with the UEZ Authority in accordance with rules adopted by the UEZ Authority, and one in the authority's name for the administration of the Urban Enterprise Zone program, and for providing grants, ¹including planning grants, investments, loans or other guaranties related to qualified assistance fund expenses. The State Treasurer shall credit to each account an amount of the moneys deposited in the fund [equal to the amount of revenues collected from the taxation of retail sales made in the zone and appropriated to the enterprise zone assistance fund, or that amount of moneys appropriated to the fund and required to be credited to the enterprise zone account of the qualifying municipality pursuant to section 21 of P.L.1983, c.303 (C.52:27H-80) determined by a ²weighted formula that applies ²50 percent² weight to a zone municipality's number of commercial and industrial parcels as recorded by the municipal tax assessor, its Municipal Revitalization Index Distress Score, ²as determined by

- the Department of Community Affairs,² and the average number of 1
- unemployed persons in the municipality according to data provided 2
- 3 by the New Jersey Department of Labor and Workforce
- Development ², and 50 percent weight to the gross taxable sales in 4
- 5 the municipality subject to reduced sales tax pursuant to section 21
- 6 of P.L.1983, c.303 (C.52:27H-80), as determined by the State
- 7 Treasurer. The data used in the formula, developed under this
- 8 section, shall be the most recent data that has been made available
- 9 by the Department of Community Affairs, the Department of Labor
- 10 and Workforce Development, and the State Treasurer². When
- funds are received by a qualifying municipality pursuant to this 11
- 12 subsection, the funds shall be placed in a new trust or, for a
- 13 qualifying municipality that has a trust for an enterprise zone on the
- 14 effective date of P.L. , c. (pending before the Legislature as this
- 15 bill), in the existing trust. The Division of Local Government
- 16 Services in the Department of Community Affairs shall promulgate
- 17 regulations, policies, or procedures as necessary to implement the
- 18 provisions of this section.
- 19 (3) ¹From the amounts allocated to the zone assistance fund in
- 20 each State fiscal year pursuant to section 11 of P.L. , c. (C.
- 21 (pending before the Legislature as this bill), there shall be deposited 22
- annually to the account in the authority's name, \$2,500,000
- 23 beginning in State Fiscal Year 2022, for the administration of the 24
- Urban Enterprise Zone program, and for providing grants, 25 investments, loans, or other guaranties related to qualified
- 26 assistance fund expenses. This amount shall be adjusted annually
- 27 by the percentage change in the 12-month Consumer Price Index
- 28 from June 30 to July 1.
- 29 $(4)^{1}$ The State Treasurer shall promulgate the rules and
- 30 regulations necessary to govern the administration of the fund for
- 31 the purposes of this section, which shall include, but not be limited
- 32 to, regulations requiring the establishment of separate bank
- accounts for funds credited to the enterprise zone account of each 34 municipality from the enterprise zone assistance fund, commonly
- known as "first generation funds," and funds generated from the 35
- 36 repayments of loans to individuals and businesses from the
- 37 enterprise zone account of each municipality and the proceeds from
- 38 the sale of properties and equipment acquired through the enterprise
- 39 zone program, commonly known as "second generation funds," and
- 40 the review, compilation, and monitoring of second generation fund
- 41 quarterly reports submitted by each enterprise zone.
- 42 Any individual, including an individual who is not directly
- 43 employed by a municipality, with the authority to administer,
- 44 allocate or approve the use of zone assistance funds is subject to the
- 45 "Local Government Ethics Law," P.L.1991, c.29 (C.40A:9-22.1 et
- seq.), unless the individual is a State employee or a special State 46
- 47 officer.

- The enterprise zone assistance fund shall be used for the purpose of assisting qualifying municipalities in which enterprise zones are designated in undertaking economic development projects in designated enterprise zones by funding qualified assistance fund expenses. However, a municipality shall not appropriate or expend more than 25 percent of the amount annually credited to its enterprise zone assistance fund for public safety purposes, as described pursuant to paragraph (4) of subsection m. of section 3 of P.L.1983, c.303 (C.52:27H-62) ¹or more than 10 percent of the amount annually credited to its enterprise zone assistance fund for administrative expenses¹.
 - c. The governing body of a qualifying municipality in which an enterprise zone is designated and the zone development corporation created or designated by the municipality for that enterprise zone may, by resolution jointly adopted after public hearing, propose to undertake an economic development project in the enterprise zone, and to fund that project from moneys deposited in the enterprise zone assistance fund and credited to the account maintained by the State Treasurer for the enterprise zone.

The proposal so adopted shall set forth a plan for the project and shall include:

(1) A description of the proposed project;

- (2) An estimate of the total project costs, and an estimate of the amounts of funding necessary annually from the enterprise zone account;
- (3) A statement of any other revenue sources to be used to finance the project;
 - (4) A statement of the time necessary to complete the project;
- (5) A statement of the manner in which the proposed project furthers the municipality's policy and intentions for addressing economic development in the enterprise zone as set forth in the zone development plan approved by the authority; and
- (6) A description of the financial and programmatic controls and reporting mechanisms to be used to guarantee that the funds will be spent in accordance with the plan and that the project will accomplish its purpose.

As used in this section, "project" means an activity [funded by the zone assistance fund through the qualified municipality and implemented by the zone development corporation, that satisfies the requirements of a qualified assistance fund expense, as that term is defined in subsection m. of section 3 of P.L.1983, c.303 (C.52:27H-62), and which will lead to the creation of new jobs and increased economic activity within the zone [, such as: the establishment of revolving loan programs for qualified businesses in the zone to encourage private investment and job creation, and marketing, advertising and special event activities that will lead to increased economic activity or encourage private investment and

job creation in the zone, but not including the expenditures therefor which are required to be reported pursuant to "The New Jersey Campaign Contributions and Expenditures Reporting Act," P.L.1973, c.83 (C.19:44A-1 et al.) and the costs associated therewith including the costs of economic analyses.

- d. **[**Upon adoption by the governing body of the qualifying municipality and by the zone development corporation, the proposal shall be sent to the authority for its evaluation and approval. The authority shall approve the proposal if it shall find that the proposed project furthers the policy and intentions of the zone development plan approved by the authority, and that the estimated annual payments for the project from the enterprise zone account to which the proposal pertains are not likely to result in a deficit in that account. **]** (Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
- e. If the authority shall approve the proposal, it shall annually, upon its receipt of a written statement from the governing body of the qualifying municipality and the zone development corporation, certify to the State Treasurer the amount to be paid in that year from the enterprise zone account in the enterprise zone assistance fund with respect to each approved project. The authority may at any time revoke its approval of a project if it finds that the annual payments made from the enterprise zone assistance fund are not being used as required by this section. (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- f. **[**Upon certification by the authority of the annual amount to be paid to a qualifying zone with respect to any project, the State Treasurer shall pay in each year to the qualifying municipality from the amounts deposited in the enterprise zone assistance fund the amount so certified, within the limits of the amounts credited to the enterprise zone account of the qualifying municipality. **]** (Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
- [An amount not to exceed one-third of the amount deposited in the account created in the name of the authority in the enterprise zone assistance fund shall be used by the authority for the coordination and administration of the program throughout the State, including but not limited to costs for personnel, operating expenses and marketing. The balance of the remaining amount shall be distributed to qualifying municipalities in proportion to each municipality's contribution to the enterprise zone assistance fund for the coordination and administration of the program within the municipality, including but not limited to costs for personnel, operating expenses and marketing. I (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
 - h. At the end of a State fiscal year, if a municipality has not encumbered a portion of its allocation, such amount may be carried

forward to the next State fiscal year and the State fiscal year thereafter. If at the end of the third State fiscal year any of those unencumbered funds remain, then the funds shall be transferred to the UEZ Authority's account in the enterprise zone assistance fund.

i. At the end of a State fiscal year, if a municipality has not expended or otherwise committed a portion of its encumbered funds, then such amount may be carried forward to the next three succeeding State fiscal years. If at the end of the third State fiscal year any unexpended funds remain, then the funds shall be transferred to the UEZ Authority's account in the enterprise zone assistance fund.

j. At the end of a State fiscal year, the Department of Community Affairs shall review an enterprise zone's expenditures of funds received from the zone assistance fund. If the department finds that an enterprise zone expended such funds in a manner inconsistent with the provisions of P.L.1983, c.303 (C.52:27H-60 et seq.) and P.L. , c. (pending before the Legislature as this bill), then the enterprise zone shall repay such funds to the department through the forfeiture of future zone assistance fund disbursements. The department shall withhold future funding from the enterprise zone until the enterprise zone enters into and complies with a corrective action plan developed by the department.

¹k. If in a State fiscal year the amount allocated to the enterprise zone assistance fund is less than the amount required to be allocated pursuant to section 11 of P.L. , c. (C.) (pending before the Legislature as this bill) and paragraph (1) of subsection a. of this section, the Legislature shall appropriate to the enterprise zone assistance fund the amount that was not allocated in such State fiscal year in a succeeding State fiscal year along with the funds required to be allocated in that State fiscal year. ¹

(cf: P.L.2018, c.19, s.4)

11. (New section) a. ¹ [There is created an Urban Enterprise Zone Fund to be held by the State Treasurer, which shall be the repository for all moneys appropriated annually to the fund beginning in State Fiscal Year 2022 and thereafter. All moneys deposited in the fund shall be held and disbursed in the amounts necessary to fulfill the purposes of this section and subject to the requirements hereinafter prescribed. The State Treasurer, in consultation with the UEZ Authority, may invest and reinvest any moneys in the fund, or any portion thereof, in legal obligations of the United States or of the State or of any political subdivision thereof to strengthen capital structures, leverage additional debt capital, and increase lending and investing in economically disadvantaged communities, and in any other manner that advances the goals of the UEZ program. Any income from, interest on, or increment to moneys so invested or reinvested shall be included in the fund.

b. The State Treasurer, in consultation with the UEZ Authority, shall determine the gross amount of revenues generated from the reduced sales tax collected within zones deposited in the assistance fund along with the aggregate amount, expressed in dollars, of the incentives provided under P.L.1983, c.303 (C.52:27H-60 et seq.) in the 12-month period beginning January 1, 2019 and ending December 31, 2019. This amount The combined State tax expenditures in State Fiscal Year 2022 for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases, as expressed in the Fiscal Year 2022 State of New Jersey Tax Expenditure Report, shall be the "I[UEZ] ZAF1 base fund amount 1.1"

¹ [and beginning in] In¹ State Fiscal Year ¹ [2022 shall be adjusted annually based on the percentage change in the 12-month Consumer Price Index from June 30 to July 1 of each year] 2023, the amount appropriated to the enterprise zone assistance fund shall be determined as follows: The State Treasurer, in consultation with the UEZ Authority, shall determine the combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases in the six-month period beginning January 1, 2022 and ending June 30, 2022. The combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases for the sixmonth period beginning January 1, 2022 and ending June 30, 2022, shall be multiplied by two and then subtracted from the ZAF base fund amount. The difference shall be the State Fiscal Year 2023 appropriation to the enterprise zone assistance fund.

Beginning in State Fiscal Year ¹[2022] <u>2024</u>¹, and in each State fiscal year thereafter, the ¹[UEZ base fund amount determined pursuant to this subsection shall be appropriated to the Urban Enterprise Zone Fund and allocated as follows:

- (1) Subject to the provisions of subsection a. of section 29 of P.L.1983, c.303 (C.52:27H-88), 20 percent shall be allocated to the enterprise zone assistance fund for deposit into separate accounts in accordance with section 29 of P.L.1983, c.303 (C.52:27H-88);
- Five percent shall be allocated to the enterprise zone assistance fund for use by the UEZ Authority to provide loans, grants, investments, and other assistance to qualified businesses, diverse Statewide or regional business organizations that represent the interests of minority businesses, as defined in section 2 of P.L.1986, c.195 (C.52:27H-21.18), and qualified municipalities, and some amount shall be allocated to the UEZ Authority for administration of the Urban Enterprise Zone program, provided the amount allocated to the UEZ Authority for administrative expenses shall not exceed \$2,500,000 in State Fiscal Year 2022 and, for each State fiscal year thereafter, shall not exceed \$2,500,000 as adjusted by the percentage change in the 12-month Consumer Price Index from June 30 to July 1;

(3) Thirty percent, plus such additional funds as shall be determined in accordance with subsection a. of section 29 of P.L.1983, c.303 (C.52:27H-88), shall be allocated to the General Fund; and

- (4) No more than 45 percent shall be allocated to the combined cost of qualified businesses with a UZ-2, UZ-4, or UZ-5 certification, and the energy sales tax exemption. If less than 45 percent is needed to meet the combined cost of the benefits claimed by qualified businesses with a UZ-2, UZ-4, or UZ-5 certification, and the energy sales tax exemption:
- (a) 50 percent of the incremental amount dedicated under this subsection shall be allocated to the enterprise zone assistance fund, with 20 percent of this amount allocated for the UEZ Authority's use and 80 percent allocated to separate accounts in the enterprise zone assistance fund for each enterprise zone designated under P.L.1983, c.303 (C.52:27H-60 et seq.); and
- (b) 50 percent of the increment dedicated under this paragraph shall be deposited in the General Fund.

Should more than 45 percent be needed for the combined allocated cost in any current State fiscal year, the UEZ Authority shall reset the Economic Distress Index percentile that governs business qualification at the beginning of the State fiscal year to such number that is projected to allow the allocation to remain at or under 45 percent amount appropriated to the enterprise zone assistance fund shall be determined as follows: After January 1 but prior to June 30, the State Treasurer, in consultation with the UEZ Authority, shall develop a methodology to compare the combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases in the prior State fiscal year with the ZAF base fund amount to calculate the savings achieved by P.L. , c. (pending before the Legislature as this bill). The savings determined shall be the amount appropriated to the enterprise zone assistance fund for the State fiscal year.

b. Notwithstanding the provisions of subsection a. of this section, for State Fiscal Year 2023 and thereafter, the amount appropriated to the enterprise zone assistance fund shall not exceed \$82,500,000, and in Fiscal Year 2024, and in each year thereafter, \$82,500,000 as adjusted annually based on the percentage change in the 12-month Consumer Price Index from June 30 to July 1 of each year, and shall be no less than \$60,000,000. If the application of the formulas set forth in subsection a. of this section will result in an appropriation to the enterprise zone assistance fund that is less than \$60,000,000 in any State fiscal year, then the State Treasurer, in consultation with the UEZ Authority, shall impose a limit on the receipts from retail sales of tangible personal property and sales of services to a qualified business that are exempt from the sales and use tax pursuant to section 20 of P.L.1983, c.303 (C.52:27H-79); provided, however, that no less than the receipts from the first \$50,000 of retail sales of tangible personal property and sales of services to a qualified business shall be

exempt from the sales and use tax in accordance with section 20 of P.L.1983, c.303 (C.52:27H-79)¹.

12. (New section) a. As used in this section:

"Eligible block group" means a block group that ¹ [meets or exceeds the 50th percentile of the most recent Economic Distress Index; and] is located in an enterprise zone on the effective date of P.L., c. (pending before the Legislature as this bill). ¹

¹ ["Adjacent parcel" means a parcel of real property located within the same municipality as an eligible block group, and which parcel shares a border with an eligible block group, including but not limited to sharing a property line with an eligible block group or bordering on a public street with an eligible block group.] ¹

- b. The UEZ Authority shall notify each qualified municipality of each eligible block group within the municipality no later than 14 days after the effective date of P.L., c. (pending before the Legislature as this bill). The UEZ Authority shall then certify the final eligible block groups ¹ [and adjacent parcels] ¹ to each municipality and shall post a link to a list of eligible block groups ¹ [and adjacent parcels] ¹ on the UEZ Authority's Internet homepage on the Department of Community Affair's Internet website.
- c. A qualified business shall be located in an eligible block group ¹ [or on an adjacent parcel or be an industrial business in an industrial hub] ¹. The certification of a qualified business that ¹ [is not located in an eligible block group or on an adjacent parcel shall expire on January 1, 2022 unless the business is located in a major job center or is an industrial business located in an industrial hub] was certified as a qualified business on the effective date of P.L., c. (pending before the Legislature as this bill) shall expire at the end of the 10th State fiscal year following the effective date of P.L., c. (pending before the Legislature as this bill). However, the UEZ Authority may at any time revoke a certification if the UEZ Authority shall determine that the seller no longer complies with the provisions of P.L.1983, c.303 (C.52:27H-60 et seq.) ¹.
- d. The certification of a qualified business located in an eligible block group ¹[or on an adjacent parcel] after the effective date of P.L., c. (pending before the Legislature as this bill) shall expire at the end of the 10th State fiscal year following the State fiscal year in which the business was first certified as a qualified business ¹[unless the business is located in a major job center or is an industrial business in an industrial hub. The certification for a business that has been certified for more than 10 State fiscal years prior to the effective date of P.L., c. (pending before the Legislature as this bill) shall expire on January 1, 2022 unless the business is located in a major job center or is an industrial business in an industrial hub] A business whose

certification has expired shall not be eligible to seek a new certification.

- ¹[e. A business which satisfied the criteria for designation as a qualified business immediately preceding the effective date of P.L. (pending before the Legislature as this bill), which business is carrying out a qualified construction project, or which can demonstrate to the UEZ Authority an actionable and feasible plan to carry out a qualified construction project within one year of the effective date of (pending before the Legislature as this bill), and which can demonstrate its reliance on the UZ-4 benefit, UZ-5 benefit, or both, may apply to the UEZ Authority for a UZ-4 certification, a UZ-5 certification, or both, and the certification shall continue until completion of the qualified construction project. The Department of the Treasury shall provide to a qualified business a certificate evidencing its UZ-4 certification or UZ-5 certification which certificate shall indicate the location at which the sales tax exemption provided for in section 20 of P.L.1983, c.303 (C.52:27H-79) or section 8 of P.L., c. (C.) is available.
 - f. The UEZ Authority may, upon application by the local UEZ Coordinator or governing body of a qualifying municipality, issue a UZ-4 certification to a qualified business undertaking a qualified construction project in an enterprise zone, although the business is not located within an eligible block group or on an adjacent parcel. The UEZ Authority may grant this benefit to no more than eight qualified construction projects, beyond those eligible under subsection d. of this section, at any given time. A UZ-4 certification issued under this subsection shall continue until completion of the qualified construction project.
 - g. The UEZ Authority may, upon application by the local UEZ Coordinator or the governing body of a qualified municipality, issue a UZ-4 certification, a UZ-5 certification, or both, to a qualified business located within an enterprise zone, although the business is not located within an eligible block group or on an adjacent parcel. The UEZ Authority may grant this benefit to no more than 24 qualified businesses, beyond those eligible under subsection e. of this section, at any given time. Each UZ-4 certification or UZ-5 certification issued under this subsection shall remain active so long as the business in receipt of the benefit remains qualified. **1**

13. (New section) On or before June 30 of each year next following the effective date of P.L. , c. (pending before the Legislature as this bill), the State Treasurer shall provide to the UEZ Authority an annual report of the aggregate amount, expressed in dollars, of the incentives provided under P.L.1983, c.303 (C.52:27H-60 et seq.) to all qualified businesses and municipalities. The report shall include aggregate data on gross revenues, retail sales taxes collected, and shall also include information on the address, municipality, and industry of each business. All data from

participating businesses shall be collected through an online application and consumer access portal, where possible.

14. (New section) The UEZ Authority shall conduct an annual review that determines the number of participating businesses, unemployment rate, median household income, and number of jobs in each enterprise zone to assess the program's progress. The review shall also include the total tax expenditures by zone and total zone assistance funds expended as the requisite data becomes available from the annual report from the Department of the Treasury required pursuant to section 13 of P.L. , c. (C.) (pending before the Legislature as this bill). The UEZ Authority shall review the status of any projects that were approved by participating enterprise zones, overall enterprise zone performance, and adherence to the zone development plans. Each review shall include a detailed listing of deliverables by each enterprise zone and the State that are to be implemented and subsequently evaluated in the future.

15. (New section) The UEZ Authority and the Department of Labor and Workforce and Development shall enter into a memorandum of understanding to assist in substantial and comprehensive data gathering and information sharing between the two agencies to further the UEZ Authority's ability to evaluate enterprise zone performance and compliance, and to initiate enforcement actions.

16. (New section) Following the effective date of P.L. , c. (pending before the Legislature as this bill), no new applications for the enterprise zone employee tax credit, pursuant to section 19 of P.L.1983, c.303 (C.52:27H-78), or for the corporation business tax exemption, pursuant to section 17 of P.L.1983, c.303 (C.52:27H-76), shall be accepted.

- 35 17. Section 7 of P.L.1989, c.207 (C.54:4-3.145) is amended to read as follows:
 - 7. a. Each approved abatement shall be evidenced by a financial agreement between the qualified municipality and the applicant. The agreement shall be prepared by the applicant and shall contain the representations that are required by the enabling ordinance. The agreement shall provide for the applicant to annually pay to the municipality an amount in lieu of real property taxes, to be computed according to either subsection b. or c. of this section, as provided for in the enabling ordinance.
 - b. Payments in lieu of taxes may be computed as two percent of the cost of the improvements or conversion alterations, as appropriate for five years following such completion and in the

sixth and all subsequent tax years following completion, 100% of the equalized taxes otherwise due; or

- c. Payments in lieu of taxes may be computed <u>in the discretion</u> of the qualified municipality as a portion of the real property taxes otherwise due, **[**according to the following schedule:
- (1) In the first tax year following completion, no payment in lieu of taxes otherwise due;
- (2) In the second tax year following completion, an amount not less than 20% of taxes otherwise due;
- (3) In the third tax year following completion, an amount not less than 40% of taxes otherwise due;
- (4) In the fourth tax year following completion, an amount not less than 60% of taxes otherwise due;
- (5) In the fifth tax year following completion, an amount not less than 80% of taxes otherwise due;
- (6) In provided that in the sixth and all subsequent tax years following completion, payments in lieu of taxes shall equal 100% of the equalized taxes otherwise due.
- d. For the purposes of this section, the amount of "taxes otherwise due" (not to be confused with "equalized taxes otherwise due") shall be determined by including the appropriate percentage of the assessed valuation of the abated structure, improvement or conversion alteration, as the case may be, on the assessment list of the municipality as taxable property, and levying taxes thereon in the same manner as other taxes are levied pursuant to chapter 4 of Title 54 of the Revised Statutes; provided, however, that no value for a property subject to the provisions of this act shall be included in the calculation of the "net valuation on which county taxes are apportioned" until the first tax year for which a municipal-wide revaluation is implemented.

31 (cf: P.L.1991, c.469, s.2)

- 33 18. The following sections of law are repealed:
- 34 Section 4 of P.L.2001, c.347 (C.52:27H-66.3);
- 35 Section 6 of P.L.2001, c.347 (C.52:27H-66.5);
- 36 Section 11 of P.L.2001, c.347 (C.52:27H-66.6);
- 37 Section 16 of P.L.1983, c.303 (C.52:27H-75); and
- 38 Section 9 of P.L.1988, c.93 (C.52:27H-80.2).

 ²19. (New section) There is appropriated \$42,500,000 from the General Fund to the enterprise zone assistance fund established under section 29 of P.L.1983, c.303 (C.52:27H-88) for the purposes of that fund, and for the uses prescribed in section 29 of P.L.1983, c.303 (C.52:27H-88).²

²[19.] 20.² This act shall take effect immediately ³; provided however, that section 8 and the amendments made by this act to

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l	section 20 o	f P.L.	1983, c.3	03 (C.52	:27H-79), sh	nall app	ly to sales
2	and uses on and after January 1, 2022 ³ .						
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7	Restores	and	revises	Urban	Enterprise	Zone	program;
3	appropriates \$42,500,000.						

ASSEMBLY, No. 5580

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED MAY 5, 2021

Sponsored by:

Assemblyman GARY S. SCHAER
District 36 (Bergen and Passaic)
Assemblywoman ANGELA V. MCKNIGHT
District 31 (Hudson)
Assemblyman WILLIAM W. SPEARMAN
District 5 (Camden and Gloucester)

Co-Sponsored by:

Assemblyman Armato, Assemblywoman Jimenez, Assemblymen Mukherji and Verrelli

SYNOPSIS

Restores and revises Urban Enterprise Zone program.

CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 6/1/2021)

1 AN ACT concerning urban enterprise zones, amending P.L.2001, 2 c.347 and P.L.1989, c.207, amending and supplementing 3 P.L.1983, c.303, and repealing various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 3 of P.L.1983, c.303 (C.52:27H-62) is amended to 9 read as follows:
- 3. As used in [this act] P.L.1983, c.303 (C.52:27H-60 et seq.):
- 11 a. "Enterprise zone" or "zone" means an urban enterprise zone
- designated by the authority pursuant to [this act] P.L.1983, c.303 (C.52:27H-60 et seq.);
- b. "Authority" or "UEZ Authority" means the New Jersey Urban
 Enterprise Zone Authority created by [this act] P.L.1983, c.303
 (C.52:27H-60 et seq.);
- 17 c. "Qualified business" means any entity authorized to do 18 business in the State of New Jersey which, at the time of designation 19 as an enterprise zone or a UEZ-impacted business district, is engaged 20 in the active conduct of a trade or business in that zone or district; or 21 an entity which, after that designation but during the designation 22 period, becomes newly engaged in the active conduct of a trade or 23 business in that zone or district and has at least [25%] 25 percent of 24 its full-time employees employed at a business location in the zone 25 or district, [meeting] which zone or district meets the criteria set 26 forth in section 12 of P.L. , c. (C.) (pending before the Legislature as this bill), or is an industrial business located in an 27
- 28 <u>industrial hub, and which employees meet</u> one or more of the following criteria:
- 30 (1) Residents within the zone, the district, within another zone or 31 within a qualifying municipality; or
 - (2) Unemployed for at least six months prior to being hired and residing in New Jersey, and recipients of New Jersey public assistance programs for at least six months prior to being hired, or either of the aforesaid; or
- 36 (3) Determined to be low income individuals pursuant to the Workforce Investment Act of 1998, Pub.L.105-220 (29 U.S.C. 38 s.2811);
- Approval as a qualified business shall be conditional upon meeting all outstanding tax obligations, and may be withdrawn by the authority if a business is continually delinquent in meeting its tax obligations;
- d. "Qualifying municipality" means any municipality **[**in which there was, in the last full calendar year immediately preceding the year in which application for enterprise zone designation is submitted

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

- 1 pursuant to section 14 of P.L.1983, c.303 (C.52:27H-73), an annual 2 average of at least 2,000 unemployed persons, and in which the 3 municipal average annual unemployment rate for that year exceeded 4 the State average annual unemployment rate; except that any 5 municipality which qualifies for State aid pursuant to P.L.1978, c.14 6 (C.52:27D-178 et seq.) shall qualify if its municipal average annual 7 unemployment rate for that year exceeded the State average annual 8 unemployment rate. The annual average of unemployed persons and 9 the average annual unemployment rates shall be estimated for the 10 relevant calendar year by the Office of Labor Planning and Analysis 11 of the State Department of Labor and Workforce Development. In 12 addition to those municipalities that qualify pursuant to the criteria 13 set forth above, that municipality accorded priority designation 14 pursuant to subsection e. of section 7 of P.L.1983, c.303 (C.52:27H-15 66), those municipalities set forth in paragraph (7), paragraph (8) of 16 section 3 of P.L.1995, c.382 (C.52:27H-66.1), and paragraph (9) of 17 section 3 of P.L.1995, c.382 as amended by section 3 of P.L.2004, 18 c.75 (C.52:27H-66.1), and the municipalities in which the three 19 additional enterprise zones, including the joint enterprise zone, are to 20 be designated pursuant to criteria according priority consideration for
- 23 (1) that was previously designated as a qualifying municipality
 24 prior to the effective date of P.L., c. (pending before the
 25 Legislature as this bill); or

(C.52:27H-66.7) shall be deemed qualifying municipalities 1:

designation of the zones pursuant to section 12 of P.L.2001, c.347

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- (2) that is among the top 20 percent of the most distressed New Jersey municipalities according to the most recent Municipal Revitalization Index, and:
- (a) in which the share of parcels accounted for by commercial and industrial property exceeds the Statewide average of commercial and industrial parcels according to the most recently released Property Value Classification prepared by the Department of the Community Affairs, and
- 34 (b) which has an unemployment rate that exceeds the most recent
 35 annual Statewide unemployment rate;
- e. "Public assistance" means income maintenance funds
 administered by the Department of Human Services or by a county
 welfare agency;
 - f. "Zone development corporation" means a nonprofit corporation or association created or designated by the governing body of a qualifying municipality to formulate and propose a preliminary zone development plan pursuant to section 9 of P.L.1983, c.303 (C.52:27H-68) and to prepare, monitor, administer and implement the zone development plan;
- g. "Zone development plan" means a plan adopted by the governing body of a qualifying municipality for the development of an enterprise zone therein, and for the direction and coordination of activities of the municipality, zone businesses and community

- organizations within the enterprise zone toward the economic betterment of the residents of the zone and the municipality;
- 3 "Zone neighborhood association" means a corporation or 4 association of persons who either are residents of, or have their 5 principal place of employment in, a municipality in which an 6 enterprise zone has been designated pursuant to [this act] P.L.1983, 7 c.303 (C.52:27H-60 et seq.); which is organized under the provisions 8 of Title 15 of the Revised Statutes or Title 15A of the New Jersey 9 Statutes; and which has for its principal purpose the encouragement 10 and support of community activities within, or on behalf of, the zone 11 so as to (1) stimulate economic activity, (2) increase or preserve 12 residential amenities, or (3) otherwise encourage community
- i. "Enterprise zone assistance fund" or "assistance fund" means the fund created by section 29 of P.L.1983, c.303 (C.52:27H-88); I and I

cooperation in achieving the goals of the zone development plan;

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- j. "UEZ-impacted business district" or "district" means an economically-distressed business district classified by the authority as having been negatively impacted by two or more adjacent urban enterprise zones in which **[**50%**]** 50 percent less sales tax is collected pursuant to section 21 of P.L.1983, c.303 (C.52:27H-80);
- k. "Block group" means statistical divisions of census tracts, that are generally defined by the United States Census Bureau to contain between 600 and 3,000 people and are used to present data and control block numbering;
- l. "Municipal Revitalization Index" means the index developed, maintained, and updated from time to time, by the Department of Community Affairs ranking New Jersey's municipalities according to separate indicators that measure diverse aspects of social, economic, physical, and fiscal conditions in each locality;
- m. "Qualified assistance fund expense" means any reasonable
 expense related to:
 - (1) a construction project improving, altering, or repairing the real property of a qualified business located in an enterprise zone;
 - (2) full or part time economic and community development positions in the municipality, other governmental, or not-for-profit organization, or marketing;
- 38 (3) loans, grants, and guarantees to businesses;
- (4) payroll expenses and equipment purchases primarily for the
 provision of law enforcement, fire protection, or emergency medical
 services within commercial and transportation corridors;
- 42 (5) planning and other professional services related to economic 43 and community development;
- 44 (6) cleaning and maintenance of commercial and transportation 45 corridors;
- 46 (7) the improvement of public infrastructure in a commercial or transportation corridor;

- 1 (8) the improvement of public infrastructure related to a
 2 commercial, industrial, mixed use, or multi-family residential
 3 property; or
- 4 (9) employment and training programs.
- n. "UEZ coordinator" means an individual designated by a qualified municipality or zone development corporation as the individual in charge of the activities related to the Urban Enterprise Zone program in that municipality;
- 9 o. "UZ-2 certification" means the UEZ Authority's certification 10 of a qualified business, pursuant to section 21 of P.L.1983, c.303 11 (C.52:27H-80), allowing the qualified business an exemption to the 12 extent of 50 percent of the tax imposed under the "Sales and Use Tax 13 Act," P.L.1966, c.30 (C.54:32B-1 et seq.), when the sales transaction 14 physically occurs within an enterprise zone. The qualified business 15 may deliver merchandise to the purchaser at a location outside an 16 enterprise zone provided the sales transaction was physically made 17 within the enterprise zone. The regular tax rate shall be charged for 18 mail order, telephone, internet, and similar sales transactions 19 delivered within the State;
- p. "UZ-4 certification" means the UEZ Authority's certification 20 of a qualified business, pursuant to section 12 of P.L., c. (C.) 21 22 (pending before the Legislature as this bill), allowing a contractor of 23 the qualified business to make tax-free purchases of materials, 24 supplies, and services for the exclusive use of erecting a structure or 25 building on, or improving, altering, or repairing, the real property of 26 a qualified business located in an enterprise zone at the address 27 indicated on the qualified business's application for certification to 28 the UEZ Authority;

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- q. "UZ-5 certification" means the UEZ Authority's certification of a qualified business, pursuant to section 12 of P.L. , c. (C.) (pending before the Legislature as this bill), allowing the qualified business to make tax-free purchases of office and business equipment and supplies, furnishings, trade fixtures, repair, or construction materials and all other tangible personal property (other than motor vehicles and motor vehicle parts and supplies) for the exclusive use or consumption on the premises of the qualified business within an enterprise zone at an address indicated on the qualified business's application for certification to the UEZ Authority. The exemption may be used only for personal property controlled by the qualified business. This exemption shall also apply to delivery charges and charges for services performed for a qualified business at its zone
- developed and maintained by the Department of Community Affairs
 that equally incorporates the block group unemployment rate and
 median household income according to the most recent five-year
 estimate by the United States Census Bureau;

- s. "Major job center" means a block group with an Economic
 Distress Index score greater than or equal to the 50th percentile and
 in which the jobs per square mile meets or exceeds the State average
 according to the most recent estimate by the United States Census
- 6 <u>t. "Industrial hub" means a block group with 100 or more</u> 7 <u>persons employed by industrial businesses;</u>
- u. "Industrial business" means a business with a North American
 Industry Classification System code of 11 (Agriculture, Forestry,
 Fishing and Hunting), 21 (Mining), 22 (Utilities), 23 (Construction),
- 11 <u>31-33 (Manufacturing)</u>, 42 (Wholesale Trade), or 48-49 12 (Transportation and Warehousing);
- v. "Commercial corridor" means the land area with frontage on
 a State, county, local, or rail thoroughfare in an enterprise zone which
 is predominantly commercial or industrial; and
- w. "Transportation corridor" means a broad geographical band
 that follows a general directional flow or connects major sources of
 trips. It may contain a number of streets and highways and transit
 lines or routes.
- 20 (cf: P.L.2006, c.34, s.3)

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Bureau;

- 22 2. Section 4 of P.L.1983, c.303 (C.52:27H-63) is amended to read as follows:
- 4. a. There is created the New Jersey Urban Enterprise ZoneAuthority, which shall consist of:
- 26 (1) The [Executive Director] chief executive officer of the New 27 Jersey Economic Development Authority [, who shall be the chair of the authority];
- (2) The Commissioner of the Department of Community Affairs,
 who shall be the chair of the UEZ Authority;
- 31 (3) The Commissioner of the Department of Labor and 32 Workforce Development;
 - (4) The State Treasurer; [and]
- (5) The chief executive officer of the New Jersey Redevelopment
 Authority; and
- 36 (6) [Five] Four public members not holding any other office, 37 position or employment in the State Government, nor any local 38 elective office, who shall be appointed by the Governor with the 39 advice and consent of the Senate, and who shall be qualified for their 40 appointments by training and experience in the areas of local 41 government finance, economic development and redevelopment, or 42 volunteer civic service and community organization. No more than 43 [three] two public members shall be of the same political party. At 44 least one public member of the authority shall reside within an 45 enterprise zone; however, the provisions of this section shall apply 46 only to members appointed or reappointed after the effective date of
- 47 P.L.2001, c.347 (C.52:27H-66.2 et al.).

- b. The public members of the authority shall serve for terms of five years, except that of the members first appointed, one shall serve for a term of one year, one shall serve for a term of two years, one shall serve for a term of three years, one shall serve for a term of four years, and one shall serve for a term of five years. Vacancies in the public membership shall be filled in the manner of the original appointments but for the unexpired terms. **1** (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
 - c. An ex officio member of the authority may, from time to time, designate in writing to the authority an official within his respective department to attend and represent the department at the meetings of the authority from which the ex officio member is absent, and that designated representative shall be entitled to vote and otherwise act for the ex officio member at those meetings.
 - d. A true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting by the authority shall have force or effect until 10 days, Saturdays, Sundays, and public holidays excepted, after the copy of the minutes shall have been so delivered, unless during such 10-day period the Governor shall approve the same, in which case such action shall become effective upon such approval. If, in that 10-day period, the Governor returns such copy of the minutes with veto of any action taken by the authority or any member thereof at such meeting, such action shall be null and void and of no effect.
- e. The UEZ Authority, reconstituted pursuant to P.L. c. (C.) (pending before the Legislature as this bill), shall hold an initial meeting on the first business day of the third month following the date of enactment of P.L. , c. (C.) (pending before the Legislature as this bill). The public members of the UEZ Authority shall serve for terms of five years, except that of the members first appointed to the reconstituted UEZ Authority pursuant to P.L., c. (C.) (pending before the Legislature as this bill), one shall serve for a term of two years, one shall serve for a term of three years, one shall serve for a term of four years, and one shall serve for a term of five years. Vacancies in the public membership shall be filled in the manner of the original appointments but for the unexpired terms.

39 (cf: P.L.2008, c.27, s.29)

3. Section 3 of P.L.2001, c.347 (C.52:27H-66.2) is amended to read as follows:

3. The authority shall designate a classification known as a "UEZ-impacted business district" for a municipality which can demonstrate to the authority that its business district is economically distressed and is being negatively impacted by the presence of two or more adjacent enterprise zones in which **[**50%**]** 50 percent less sales tax is collected pursuant to section 21 of P.L. 1983, c. 303 (C.52:27H-

- 1 80). Following the effective date of P.L., c. (pending before the
- 2 Legislature as this bill), the UEZ Authority shall not designate a
- 3 business district as a UEZ-impacted business district. Any
- 4 designation as a UEZ-impacted business district existing on the
- 5 effective date of P.L. , c. (pending before the Legislature as this
- 6 bill) shall expire on the first day of the third year next following the
- 7 effective date of P.L. , c. (pending before the Legislature as this
- 8 bill) or upon certification of the UEZ-impacted business district as
- 9 an enterprise zone, whichever occurs first.
- 10 (cf: P.L.2001, c.347, s.3)

- 12 4. Section 9 of P.L.1983, c.303 (C.52:27H-68) is amended to
- read as follows: 13 14 9. <u>a.</u> Before [applying] the governing body of a qualifying
- 15 municipality may apply for designation [of] as an enterprise zone,
- 16 the municipal governing body shall cause a preliminary zone
- 17 development plan to be formulated, either by a zone development
- 18 corporation or by the governing body, with the assistance of those
- 19 officers and agencies of the municipality as the governing body may
- 20 see fit. The For a municipality with a zone development plan that
- 21 was approved more than five years prior to the effective date of P.L.,
- 22 c. (pending before the Legislature as this bill), the governing body
- 23 of the municipality shall submit an updated preliminary zone
- 24 development plan pursuant to this section. In formulating a
- 25 preliminary zone development plan pursuant to this section, a zone
- 26 development corporation or the governing body of the municipality
- 27 shall consult with representatives of diverse Statewide or regional
- 28 business organizations that represent the interests of minority
- 29 businesses, as defined in section 2 of P.L.1986, c. 195 (C.52:27H-30
- 21.18), which organizations shall have no less than 30 days to review 31
- a proposed preliminary zone development plan and submit comments
- 32 to the zone development corporation or governing body. Each
- 33 preliminary zone development plan shall **[**set forth the boundaries of
- 34 the proposed enterprise zone, **]** include findings of fact concerning
- 35 the economic and social conditions existing in the area proposed for
- 36 an enterprise zone, and the municipality's policy and intentions for
- 37 addressing these conditions, and may include proposals respecting:
- 38 [a.] (1) Utilizing the powers conferred on the municipality by 39 law for the purpose of stimulating investment in and economic
- 40 development of the proposed zone;
- 41 [b.] (2) Utilizing State assistance through the provisions of [this
- 42 act P.L.1983, c.303 (C.52:27H-60 et seq.) relating to exemptions
- 43 from, and credits against, State [taxes] tax benefits and enterprise
- 44 zone assistance funds;
- 45 [c.] (3) Securing the involvement in, and commitment to, zone
- 46 economic development by private entities, including zone

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neighborhood associations, voluntary community organizations
 supported by residents and businesses in the zone;

- **[**d.**]** (4) Utilizing the powers conferred by law to revise municipal planning and zoning ordinances and other land use regulations as they pertain to the zone, in order to enhance the attraction of the zone to prospective developers;
- **[**e.**]** (5) Increasing the availability and efficiency of support services, public and private, generally used by and necessary to the efficient functioning of commercial and industrial facilities in the area, and the extent to which the increase or improvement is to be provided and financed by the municipal government or by other entities.
- b. (1) The governing body of a municipality may request from the UEZ Authority an amount not to exceed 10 percent of the municipality's zone assistance fund allocation or \$125,000, whichever is greater, to fund, in whole or in part, the costs associated with formulating a preliminary zone development plan, which amount the governing body may use to pay employees, or to retain a consultant, to formulate the plan. Prior to soliciting a consultant to formulate the plan with these funds, the governing body of a municipality shall submit to the UEZ Authority the proposed solicitation.
 - (2) The UEZ Authority shall review the proposed solicitation and may provide recommended modifications to the proposed solicitation. The governing body of a municipality or a zone development corporation may incur expenses related to the preparation of the preliminary zone development plan for potential reimbursement at a later time by the UEZ Authority, provided the authority determines the expenses are reasonable. The governing body of a municipality or a zone development corporation shall complete a preliminary zone development plan with assistance from the UEZ Authority, as needed, in accordance with a timeline established by the authority pursuant to rules, regulations, or guidelines adopted by the authority.
 - (3) Within 14 days of receipt, unless the authority finds material deficiencies in a preliminary zone development plan, the authority shall approve and certify the preliminary zone development plan as the zone development plan. The zone development plan shall be the plan according to which the Urban Enterprise Zone program shall be administered in that zone, and certification of the plan shall constitute the authority's designation or re-designation of the municipality as an enterprise zone. Should the authority find deficiencies with a preliminary zone development plan, it shall provide a corrective action plan to the municipality.
- 45 (4) Notwithstanding the provisions of subsection g. of section 5
 46 of P.L.1992, c.79 (C.40A:12A-5) or any other law to the contrary,
 47 approval by the authority of the zone development plan for an
 48 enterprise zone coterminous with the borders of a municipality shall

- 1 not be considered sufficient for the determination that the area is in
- 2 need of redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79
- 3 (C.40A:12A-5 and 40A:12A-6) for the purpose of granting tax
- 4 exemptions within the enterprise zone district pursuant to the
- 5 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) or for the
- 6 adoption of a tax abatement and exemption ordinance pursuant to the
- 7 provisions of P.L.1991, c.441 (C.40A:21-1 et seq.); provided,
- 8 however, the authority's certification of a final eligible block group
- 9 within an enterprise zone pursuant to section 12 of P.L., c. (C.)
- 10 (pending before the Legislature as this bill), shall be considered
- 11 sufficient for the determination that an area within a final eligible
- 12 block group is in need of redevelopment for the purpose of granting
- 13 tax exemptions within the eligible block group pursuant to the
- 14 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and the adoption
- 15 of a tax abatement and exemption ordinance pursuant to the
- 16 provisions of P.L.1991, c.441 (C.40A:21-1 et seq.).
- 17 c. If no zone development plan is in place, upon petition of the
- 18 zone development corporation or governing body of the municipality, 19 the UEZ Authority may grant a distribution from that municipality's
- 20 zone assistance fund account for an eligible project that responds to
- 21 an impact of a public health emergency or state of emergency
- 22 declared by the Governor.
- 23 d. No zone development plan shall remain in force once it has
- 24 been certified by the UEZ Authority for more than five years. The
- 25 governing body of a municipality or zone development corporation
- 26 shall follow the process enumerated in subsections a. and b. of this
- 27 section to ensure a zone development plan remains current to protect
- 28 against lapse of enterprise zone designation.
- 29 e. Notwithstanding the provisions of this section to the contrary,
- 30 a qualified business in an enterprise zone having such qualified status
- 31 immediately preceding the effective date of P.L. , c. (pending 32 before the Legislature as this bill), and which is qualified under
- 33 P.L., c. (pending before the Legislature as this bill), shall remain
- 34 eligible for the exemptions from the tax imposed under the "Sales
- 35 and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), pursuant to
- sections 20 and 21 of P.L.1983, c.303 (C.52:27H-79 and C.52:27H-36
- 37 80), and shall be eligible for the exemption under section 8 of P.L. ,
- 38 c. (C.) (pending before the Legislature as this bill) even if the
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- municipality in which the business is located fails to submit a zone
- 40 development plan in accordance with this section; provided, 41
- however, a municipality failing to submit a zone development plan
- 42 under this section shall not be eligible for loans, grants, and other
- assistance from the UEZ Authority, except as provided for in 43
- 44 subsection c. of this section, until a revised zone development plan is
- 45 submitted and approved by the UEZ Authority.
- 46 (cf: P.L.1983, c.539, s.1)

5. Section 10 of P.L.1983, c.303 (C.52:27H-69) is amended to read as follows:

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- 10. a. An area defined by a continuous border within one qualifying municipality [or within two or more contiguous qualifying municipalities and two noncontiguous areas each having a continuous border within two noncontiguous qualifying municipalities I shall be eligible for designation as a zone if:
- 8 [a.] (1) It has been designated an "area in need of rehabilitation" 9 pursuant to Article VIII, Section I, paragraph 6 of the Constitution of 10 the State of New Jersey [and P.L.1977, c.12 (C.54:4-3.95 et seq.)]; 11 or is qualified for that designation in the judgment of the authority; 12 and
 - **[**b.**]** (2) It meets the criteria established by the authority pursuant to [this act] P.L.1983, c.303 (C.52:27H-60 et seq.) relating to the incidence of poverty, unemployment and general economic distress.
- 16 b. In addition to areas eligible for designation as a zone pursuant 17 to subsection a. of this section, an area shall be eligible for 18 designation as an enterprise zone if the municipality in which the area 19 is located is among the top 20 percent of the most distressed New 20 Jersey municipalities, according to the most recent Municipal 21 Revitalization Index, and:
 - (1) the share of parcels accounted for by commercial and industrial property within the municipality exceeds the Statewide average of commercial and industrial parcels according to the most recently released Property Value Classification prepared by the Department of the Community Affairs, and
 - (2) the municipality has an unemployment rate that exceeds the most recent annual Statewide unemployment rate.
 - c. If a county does not contain an area that qualifies to be designated as an enterprise zone, the UEZ Authority may, upon application, designate as an enterprise zone the area within the county which is in the most distressed municipality in the county according to the most recent Municipal Revitalization Index.
- 34 d. In the case of a qualifying municipality with a population 35 exceeding 5,000, designation as a zone shall be contingent upon such 36 municipality appointing a full-time economic development officer,
- 37 who may also serve as the UEZ Coordinator, or establishing a zone 38 development corporation.
- 39 (cf: P.L.1993, c.367, s.5)

- 41 6. Section 13 of P.L.1983, c.303 (C.52:27H-72) is amended to 42 read as follows:
- 43 13. a. In designating eligible areas as enterprise zones, the 44 authority shall [accord preference to] approve zone development 45 plans which:
- (1) Have [the greatest] potential for success in stimulating 46 47 primarily new economic activity in the area;

1 (2) Are designed to address [the greatest degree of] urban 2 distress, as measured by existing levels of unemployment, poverty, 3 and property tax arrearages;

- (3) Demonstrate [the most] substantial and reliable commitments of resources by zone businesses, zone neighborhood associations, voluntary community organizations and other private entities to the economic success of the zone;
- (4) Demonstrate [the most] substantial effort and commitment by the municipality to encourage economic activity in the area and to remove disincentives for job creation compatible with the fiscal condition of the municipality.
- b. In addition to the considerations set forth in subsection a. of this section, the authority in evaluating a zone development plan for designation purposes shall consider:
- (1) The likelihood of attracting federal assistance to projects in the eligible area, and of obtaining federal designation of the area as an enterprise zone for federal tax purposes;
- (2) The adverse or beneficial effects of an enterprise zone located at the proposed area upon economic development activities or projects of State or other public agencies which are in operation, or are approved for operation, in the qualifying municipality;
- (3) The degree of commitment made by public and private entities to utilize minority contractors and assure equal opportunities for employment in connection with any construction or reconstruction to be undertaken in the eligible area;
- (4) The impact of the zone development plan upon the social, natural and historic environment of the eligible area;
- (5) The degree to which the implementation of the plan involves the relocation of residents from the eligible area, and the adequacy of commitments and provisions with respect thereto.
- c. A designated zone that is operative on the effective date of P.L., c. (pending before the Legislature as this bill) shall remain a designated zone until the end of the 10th State fiscal year next following the effective date of P.L., c. (pending before the Legislature as this bill).
- d. (1) On the first day of the ninth State fiscal year next following the effective date of P.L. , c. (pending before the Legislature as this bill), the UEZ Authority shall determine which zones are within municipalities that are among the top 20 percent of the most distressed New Jersey municipalities, according to the most recent Municipal Revitalization Index, and whether:
- (a) the share of parcels accounted for by commercial and industrial property within each municipality exceeds the Statewide average of commercial and industrial parcels according to the most recently released Property Value Classification prepared by the Department of the Community Affairs, and
- (b) each municipality has an unemployment rate that exceeds the
 most recent annual Statewide unemployment rate.

- 1 (2) (a) A zone located within a municipality that does not meet 2 the criteria set forth in paragraph (1) of this subsection shall be 3 ineligible for designation as an enterprise zone at the close of the 10th 4 State fiscal year after the effective date of P.L., c. (pending before 5 the Legislature as this bill).
 - (b) A zone located within a municipality that meets the criteria set forth in paragraph (1) of this subsection shall be designated an enterprise zone for an additional 10 years.
- 9 (1) Notwithstanding the provisions of section 10 of P.L.1983, 10 c.303 (C.52:27H-69), section 2 of P.L.1985, c.391 (C.52:27H-69.1), 11 or any other law or regulation to the contrary, boundaries of each 12 zone shall be coterminous with borders of an eligible municipality 13 beginning on the effective date of P.L. , c. (pending before the 14 Legislature as this bill).
- 15 (2) Notwithstanding the provisions of subsection g. of section 5 16 of P.L.1992, c.79 (C.40A:12A-5) or any other law to the contrary, 17 the extension of the boundaries of a zone to be coterminous with the 18 borders of a municipality pursuant to this subsection shall not be 19 considered sufficient for the determination that the area is in need of 20 redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79 21 (C.40A:12A-5 and 40A:12A-6) for the purpose of granting tax 22 exemptions within the enterprise zone district pursuant to the 23 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) or for the 24 adoption of a tax abatement and exemption ordinance pursuant to the 25 provisions of P.L.1991, c.441 (C.40A:21-1 et seq.); provided, 26 however, certification of a final eligible block group within an enterprise zone certified pursuant to section 12 of P.L. , c. (C. 27 28 (pending before the Legislature as this bill) shall be considered 29 sufficient for the determination that an area within a final eligible 30 block group is in need of redevelopment for the purpose of granting 31 tax exemptions within the eligible block group pursuant to the 32 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and the adoption 33 of a tax abatement and exemption ordinance pursuant to the 34 provisions of P.L.1991, c.441 (C.40A:21-1 et seq.).
 - f. Following the effective date of P.L., c. (pending before the Legislature as this bill), the UEZ Authority may designate enterprise zones from among qualifying municipalities determined to be eligible notwithstanding the limitation on the number of eligible zones set forth in section 7 of P.L.1983, c.303 (C.52:27H-66), section 3 of P.L.1995, c.382 (C.52:27H-66.1), and section 12 of P.L.2001, c.347 (C.52:27H-66.7).
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42 (cf: P.L.1983, c.303, s.13) 43

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44 7. Section 20 of P.L.1983, c.303 (C.52:27H-79) is amended to 45

46 20. a. Receipts from retail sales of tangible personal property 47 (except motor vehicles and energy) and sales of services (except 48 telecommunications services and utility services) to a qualified

1 business for the exclusive use or consumption of such business within 2 an enterprise zone are exempt from the taxes imposed under the 3 "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.).

- b. (Deleted by amendment, P.L.2011, c.28)
- As used in this section:

"Qualified business" includes a person who is certified as a qualified business by the authority **[**on or before the date a claim for refund is made and filed with the Director of the Division of Taxation in the Department of the Treasury pursuant to subsection e. of this section and provided a UZ-5 certification by the authority pursuant to subsection d. or f. of section 12 of P.L., c. (C.) (pending before the Legislature as this bill).

- - d. (Deleted by amendment, P.L.2011, c.28)
- **[**(1) Notwithstanding the provisions of section 20 of P.L.1966, c.30 (C.54:32B-20) and the provisions of R.S.54:49-14, the Director of the Division of Taxation in the Department of the Treasury shall refund to a person who is a qualified business the amount of any sales tax or any use tax paid by the person in connection with that person's purchase of tangible personal property or services that is exempt, pursuant to subsection a. of this section, from the taxes imposed by P.L.1966, c.30 (C.54:32B-1 et seq.) if the person who is a qualified business makes and files a claim for refund with the director within one year of the date the payment of tax for purchase is made.
 - (2) A person who is a qualified business shall make and file a claim for refund on such forms, and accompanied by auditable receipts and such other documentation, as the director may prescribe.] (Deleted by amendment, P.L., c.) (pending before the <u>Legislature as this bill)</u>

(cf: P.L.2011, c.28, s.1)

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- 8. (New section) a. Receipts from retail sales of materials, supplies, and services for the exclusive use of erecting structures or buildings on, or improving, altering or repairing the real property of a qualified business, or a contractor hired by the qualified business to make such improvements, alterations, or repairs, are exempt from the taxes imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.).
- b. As used in this section:

40 "Qualified business" includes a person who is certified as a 41 qualified business by the authority and provided a UZ-4 certification 42 by the authority pursuant to subsection d. or f. of section 12 of P.L. 43) (pending before the Legislature as this bill) on or before 44 the date a claim for refund is made and filed with the Director of the 45 Division of Taxation in the Department of the Treasury pursuant to 46 subsection b. of this section.

1 9. Section 21 of P.L.1983, c.303 (C.52:27H-80) is amended to 2 read as follows: 3 21. Receipts of retail sales, except retail sales of motor vehicles, 4 of alcoholic beverages as defined in the "Alcoholic Beverage Tax 5 Law," R.S.54:41-1 et seq., of cigarettes as defined in the "Cigarette 6 Tax Act," P.L.1948, c.65 (C.54:40A-1 et seq.), of manufacturing 7 machinery, equipment or apparatus, and of energy, made by a 8 [certified] seller <u>located in an eligible block group or on an adjacent</u> 9 parcel, as defined in subsection a. of section 12 of P.L. 10) (pending before the Legislature as this bill) and 11 provided a UZ-2 certification by the authority from a place of 12 business owned or leased and regularly operated by the seller for the 13 purpose of making retail sales, and located in a designated enterprise 14 zone established pursuant to the "New Jersey Urban Enterprise Zones 15 Act," P.L.1983, c.303 (C.52:27H-60 et al.), or a UEZ-impacted 16 business district established prior to the effective date of P.L. , 17 (pending before the Legislature as this bill) pursuant to section 3 18 of P.L.2001, c.347 (C.52:27H-66.2), are exempt to the extent of 19 [50%] 50 percent of the tax imposed under the "Sales and Use Tax 20 Act," P.L.1966, c.30 (C.54:32B-1 et seq.). 21 Any seller, which is a qualified business having a place of business 22 located in a designated enterprise zone or in a designated UEZ-23 impacted business district, may apply to the Director of the Division 24 of Taxation in the Department of the Treasury I UEZ Authority for a 25 <u>UZ-2</u> certification pursuant to this section <u>provided the seller is</u> 26 located in an eligible block group or an adjacent parcel, as defined in 27 subsection a. of section 12 of P.L. , c. (C.) (pending before 28 the Legislature as this bill). The [director] <u>UEZ Authority</u> shall certify a seller if the [director] <u>UEZ Authority</u> shall find that the 29 30 seller owns or leases and regularly operates a place of business 31 located in the designated enterprise zone or in the designated UEZ-32 impacted business district for the purpose of making retail sales, that 33 items are regularly exhibited and offered for retail sale at that 34 location, and that the place of business is not utilized primarily for 35 the purpose of catalogue or mail order sales. The certification under 36 this section shall remain in effect during the time the business retains 37 its status as a qualified business meeting the eligibility criteria of 38 section 27 of P.L.1983, c.303 (C.52:27H-86). However, the 39 [director] <u>UEZ Authority</u> may at any time revoke a certification 40 granted pursuant to this section if the [director] <u>UEZ Authority</u> shall 41 determine that the seller no longer complies with the provisions of 42 this section. The Department of the Treasury shall provide to a 43 qualified business a certificate evidencing its UZ-2 certification, 44 which certificate shall indicate the location at which the sales tax 45 exemption provided for in this section is available. 46 Notwithstanding the provisions of [this act] P.L.1983, c.303 47 (C.52:27H-60 et seq.) to the contrary, except as may otherwise be

provided by section 7 of P.L.1983, c.303 (C.52:27H-66), the authority may, in its discretion, determine if the provisions of this section shall apply to any enterprise zone designated after the effective date of P.L.1985, c.142 (C.52:27H-66 et al.); provided, however, that the authority may make such a determination only where the authority finds that the award of an exemption of 50 percent of the tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.) will not have any adverse economic impact upon any other urban enterprise zone.

Notwithstanding any other provisions of law to the contrary, except as provided in subsection b. of section 6 of P.L.1996, c.124 (C.13:1E-116.6), after first depositing 10 percent of the gross amount of all revenues received from the taxation of retail sales made by certified sellers from business locations in designated enterprise zones to which this exemption shall apply into the account created in the name of the authority in the enterprise zone assistance fund pursuant to section 29 of P.L.1983, c.303 (C.52:27H-88), the remaining 90 percent shall be deposited immediately upon collection by the Department of the Treasury, as follows:

- a. In the first five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, all such revenues shall be deposited in the enterprise zone assistance fund created pursuant to section 29 of P.L.1983, c.303 (C.52:27H-88);
- b. In the second five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, 66 2/3% of all those revenues shall be deposited in the enterprise zone assistance fund, and 33 1/3% shall be deposited in the General Fund;
- c. In the third five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, 33 1/3% of all those revenues shall be deposited in the enterprise zone assistance fund, and 66 2/3% shall be deposited in the General Fund;
- d. In the final five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, but not to exceed the life of the enterprise zone, all those revenues shall be deposited in the General Fund.

Commencing on the effective date of P.L.1993, c.144, all revenues in any enterprise zone to which the provisions of this section have been extended prior to the enactment of P.L.1993, c.144 shall be deposited into the enterprise zone assistance fund until there shall have been deposited all revenues into that fund for a total of five full years, as set forth in subsection a. of this section. The State Treasurer then shall proceed to deposit funds into the enterprise zone assistance fund according to the schedule set forth in subsections b. through d. of this section, beginning at the point where the enterprise zone was located on that schedule on the effective date of P.L.1993, c.144. No enterprise zone shall receive the deposit benefit granted by any one subsection of this section for more than five cumulative years.

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1 The revenues required to be deposited in the enterprise zone 2 assistance fund under this section shall be used for the purposes of 3 that fund and for the uses prescribed in section 29 of P.L. 1983, c.303 4 (C.52:27H-88), subject to annual appropriations being made for those 5 purposes and uses. (cf: P.L.2011, c.49, s.15) 6 7 8 10. Section 29 of P.L.1983, c.303 (C.52:27H-88) is amended to 9 read as follows: 10 29. a. (1) There is created an enterprise zone assistance fund to 11 be held by the State Treasurer, which shall be the repository for all moneys required to be deposited therein under section [21 of 12 13 P.L.1983, c.303 (C.52:27H-80) or moneys appropriated annually to 14 the fund 11 of P.L., c. (C.) (pending before the Legislature 15 as this bill). All moneys deposited in the fund shall be held and 16 disbursed in the amounts necessary to fulfill the purposes of this 17 section and subject to the requirements hereinafter prescribed. The 18 State Treasurer may invest and reinvest any moneys in the fund, or 19 any portion thereof, to strengthen capital structures, leverage 20 additional debt capital, and increase lending and investing in 21 economically disadvantaged communities, and in any other manner 22 that advances the goals of the Urban Enterprise Zone program, 23 <u>including</u>, but not limited to legal obligations of the United States or 24 of the State or of any political subdivision thereof or government-25 sponsored enterprises. Any income from, interest on, or increment to 26 moneys so invested or reinvested shall be included in the fund. 27 Notwithstanding the provisions of section 11 of P.L. 28 c. (C.) (pending before the Legislature as this bill) or any other 29 provision of law to the contrary, the amount to be deposited in the 30 enterprise zone assistance fund shall be as follows: 31 (a) In the first five State fiscal years next following the effective 32 date of P.L., c. (pending before the Legislature as this bill), 100 33 percent of the amount determined pursuant to paragraph (1) of 34 subsection b. of section 11 of P.L. , c. (C.) (pending before 35 the Legislature as this bill) shall be deposited in the enterprise zone 36 assistance fund; 37 (b) In the sixth State fiscal year next following the effective date 38 of P.L., c. (pending before the Legislature as this bill), 95 percent 39 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending before the Legislature 40 41 as this bill) shall be deposited in the enterprise zone assistance fund 42 and five percent of such amount shall be deposited in the General 43 44 (c) In the seventh State fiscal year next following the effective 45 date of P.L., c. (pending before the Legislature as this bill), 90 46 percent of the amount determined pursuant to paragraph (1) of 47 subsection b. of section 11 of P.L. , c. (C.) (pending before 48 the Legislature as this bill) shall be deposited in the enterprise zone

- 1 assistance fund and 10 percent of such amount shall be deposited in 2 the General Fund; 3 (d) In the eighth State fiscal year next following the effective date 4 of P.L., c. (pending before the Legislature as this bill), 85 percent 5 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending before the Legislature 6 7 as this bill) shall be deposited in the enterprise zone assistance fund 8 and 15 percent of such amount shall be deposited in the General 9 Fund; 10 (e) In the ninth State fiscal year next following the effective date 11 of P.L., c. (pending before the Legislature as this bill), 80 percent 12 of the amount determined pursuant to paragraph (1) of subsection b. 13 of section 11 of P.L. , c. (C.) (pending before the Legislature 14 as this bill) shall be deposited in the enterprise zone assistance fund 15 and 20 percent of such amount shall be deposited in the General 16 Fund; 17 (f) In the 10th State fiscal year next following the effective date 18 of P.L., c. (pending before the Legislature as this bill), 75 percent 19 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L. , c. (C.) (pending before the Legislature 20 21 as this bill) shall be deposited in the enterprise zone assistance fund 22 and 25 percent of such amount shall be deposited in the General 23 Fund; 24 (g) In the 11th State fiscal year next following the effective date 25 of P.L., c. (pending before the Legislature as this bill), 70 percent 26 of the amount determined pursuant to paragraph (1) of subsection b. 27 of section 11 of P.L., c. (C.) (pending before the Legislature 28 as this bill) shall be deposited in the enterprise zone assistance fund 29 and 30 percent of such amount shall be deposited in the General 30 Fund; 31 (h) In the 12th State fiscal year next following the effective date 32 of P.L., c. (pending before the Legislature as this bill), 65 percent 33 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L. , c. (C.) (pending before the Legislature 34 35 as this bill) shall be deposited in the enterprise zone assistance fund and 35 percent of such amount shall be deposited in the General 36 37 38 (i) In the 13th State fiscal year next following the effective date 39 of P.L., c. (pending before the Legislature as this bill), 60 percent 40 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending before the Legislature 41 42 as this bill) shall be deposited in the enterprise zone assistance fund 43 and 40 percent of such amount shall be deposited in the General 44 Fund;
- (j) In the 14th State fiscal year next following the effective date
 of P.L., c. (pending before the Legislature as this bill), 55 percent
 of the amount determined pursuant to paragraph (1) of subsection b.
 of section 11 of P.L., c. (C.) (pending before the Legislature

- 1 as this bill) shall be deposited in the enterprise zone assistance fund 2 and 45 percent of such shall be deposited in the General Fund;
- 3 (k) In the 15th State fiscal year next following the effective date
- 4 of P.L., c. (pending before the Legislature as this bill), 50 percent
- 5 of the amount determined pursuant to paragraph (1) of subsection b.
- of section 11 of P.L. , c. (C.) (pending before the Legislature 6
- 7 as this bill) shall be deposited in the enterprise zone assistance fund
- 8 and 50 percent of such amount shall be deposited in the General
- 9 Fund;
- 10 (1) In the 16th State fiscal year next following the effective date
- 11 of P.L., c. (pending before the Legislature as this bill), 40 percent
- 12 of the amount determined pursuant to paragraph (1) of subsection b.
- 13 of section 11 of P.L., c. (C.) (pending before the Legislature
- 14 as this bill) shall be deposited in the enterprise zone assistance fund
- 15 and 60 percent of such amount shall be deposited in the General
- 16 Fund;
- 17 (m) In the 17th State fiscal year next following the effective date
- 18 of P.L., c. (pending before the Legislature as this bill), 30 percent
- 19 of the amount determined pursuant to paragraph (1) of subsection b.
- of section 11 of P.L. , c. (C.) (pending before the Legislature 20
- 21 as this bill) shall be deposited in the enterprise zone assistance fund
- 22 and 70 percent of such amount shall be deposited in the General
- 23 Fund;
- 24 (n) In the 18th State fiscal year next following the effective date
- 25 of P.L., c. (pending before the Legislature as this bill), 20 percent
- 26 of the amount determined pursuant to paragraph (1) of subsection b.
- 27 of section 11 of P.L., c. (C.) (pending before the Legislature
- 28 as this bill) shall be deposited in the enterprise zone assistance fund and 80 percent of such amount shall be deposited in the General 29
- 30 Fund;
- 31 (o) In the 19th State fiscal year next following the effective date
- 32 of P.L., c. (pending before the Legislature as this bill), 10 percent
- 33 of the amount determined pursuant to paragraph (1) of subsection b.
- 34 of section 11 of P.L. , c. (C.) (pending before the Legislature
- 35 as this bill) shall be deposited in the enterprise zone assistance fund
- 36 and 90 percent of such amount shall be deposited in the General
- 37 Fund; and
- 38 (p) In the 20th State fiscal year next following the effective date
- 39 of P.L., c. (pending before the Legislature as this bill), and each
- 40 State fiscal year thereafter, 100 percent of the amount determined 41
- pursuant to paragraph (1) of subsection b. of section 11 of P.L. ,
- 42 c. (C.) (pending before the Legislature as this bill) shall be
- 43 deposited in the General Fund.
- 44 (2) The State Treasurer shall maintain separate accounts for each
- 45 enterprise zone designated under P.L.1983, c.303 (C.52:27H-60 et
- 46 seq.) that is in good standing with the UEZ Authority in accordance
- 47 with rules adopted by the UEZ Authority, and one in the authority's
- 48 name for the administration of the Urban Enterprise Zone program,

and for providing grants, investments, loans or other guaranties related to qualified assistance fund expenses. The State Treasurer shall credit to each account an amount of the moneys deposited in the fund [equal to the amount of revenues collected from the taxation of retail sales made in the zone and appropriated to the enterprise zone assistance fund, or that amount of moneys appropriated to the fund and required to be credited to the enterprise zone account of the qualifying municipality pursuant to section 21 of P.L.1983, c.303 (C.52:27H-80) determined by a formula that applies weight to a zone municipality's number of commercial and industrial parcels as recorded by the municipal tax assessor, its Municipal Revitalization <u>Index Distress Score</u>, and the average number of unemployed persons in the municipality according to data provided by the New Jersey Department of Labor and Workforce Development. When funds are received by a qualifying municipality pursuant to this subsection, the funds shall be placed in a new trust or, for a qualifying municipality that has a trust for an enterprise zone on the effective date of P.L. , c. (pending before the Legislature as this bill), in the existing trust. The Division of Local Government Services in the Department of Community Affairs shall promulgate regulations, policies, or procedures as necessary to implement the provisions of this section.

(3) The State Treasurer shall promulgate the rules and regulations necessary to govern the administration of the fund for the purposes of this section, which shall include, but not be limited to, regulations requiring the establishment of separate bank accounts for funds credited to the enterprise zone account of each municipality from the enterprise zone assistance fund, commonly known as "first generation funds," and funds generated from the repayments of loans to individuals and businesses from the enterprise zone account of each municipality and the proceeds from the sale of properties and equipment acquired through the enterprise zone program, commonly known as "second generation funds," and the review, compilation, and monitoring of second generation fund quarterly reports submitted by each enterprise zone.

Any individual, including an individual who is not directly employed by a municipality, with the authority to administer, allocate or approve the use of zone assistance funds is subject to the "Local Government Ethics Law," P.L.1991, c.29 (C.40A:9-22.1 et seq.), unless the individual is a State employee or a special State officer.

b. The enterprise zone assistance fund shall be used for the purpose of assisting qualifying municipalities in which enterprise zones are designated in undertaking economic development projects in designated enterprise zones by funding qualified assistance fund expenses. However, a municipality shall not appropriate or expend more than 25 percent of the amount annually credited to its enterprise zone assistance fund for public safety purposes, as described pursuant to paragraph (4) of subsection m. of section 3 of P.L.1983, c.303 (C.52:27H-62).

1 The governing body of a qualifying municipality in which an 2 enterprise zone is designated and the zone development corporation 3 created or designated by the municipality for that enterprise zone 4 may, by resolution jointly adopted after public hearing, propose to 5 undertake an economic development project in the enterprise zone, 6 and to fund that project from moneys deposited in the enterprise zone 7 assistance fund and credited to the account maintained by the State 8 Treasurer for the enterprise zone.

The proposal so adopted shall set forth a plan for the project and shall include:

(1) A description of the proposed project;

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- (2) An estimate of the total project costs, and an estimate of the amounts of funding necessary annually from the enterprise zone account;
- (3) A statement of any other revenue sources to be used to finance the project;
 - (4) A statement of the time necessary to complete the project;
- (5) A statement of the manner in which the proposed project furthers the municipality's policy and intentions for addressing economic development in the enterprise zone as set forth in the zone development plan approved by the authority; and
- (6) A description of the financial and programmatic controls and reporting mechanisms to be used to guarantee that the funds will be spent in accordance with the plan and that the project will accomplish its purpose.

As used in this section, "project" means an activity [funded by the zone assistance fund through the qualified municipality and implemented by the zone development corporation, 1 that satisfies the requirements of a qualified assistance fund expense, as that term is defined in subsection m. of section 3 of P.L.1983, c.303 (C.52:27H-62), and which will lead to the creation of new jobs and increased economic activity within the zone [, such as: the establishment of revolving loan programs for qualified businesses in the zone to encourage private investment and job creation, and marketing, advertising and special event activities that will lead to increased economic activity or encourage private investment and job creation in the zone, but not including the expenditures therefor which are required to be reported pursuant to "The New Jersey Campaign Contributions and Expenditures Reporting Act," P.L.1973, c.83 (C.19:44A-1 et al.) and the costs associated therewith including the costs of economic analyses].

d. **[**Upon adoption by the governing body of the qualifying municipality and by the zone development corporation, the proposal shall be sent to the authority for its evaluation and approval. The authority shall approve the proposal if it shall find that the proposed project furthers the policy and intentions of the zone development plan approved by the authority, and that the estimated annual

payments for the project from the enterprise zone account to which the proposal pertains are not likely to result in a deficit in that account. I (Deleted by amendment, P.L., c.) (pending before the 4 Legislature as this bill)

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- If the authority shall approve the proposal, it shall annually, upon its receipt of a written statement from the governing body of the qualifying municipality and the zone development corporation, certify to the State Treasurer the amount to be paid in that year from the enterprise zone account in the enterprise zone assistance fund with respect to each approved project. The authority may at any time revoke its approval of a project if it finds that the annual payments made from the enterprise zone assistance fund are not being used as required by this section. I (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- [Upon certification by the authority of the annual amount to be paid to a qualifying zone with respect to any project, the State Treasurer shall pay in each year to the qualifying municipality from the amounts deposited in the enterprise zone assistance fund the amount so certified, within the limits of the amounts credited to the enterprise zone account of the qualifying municipality. **1** (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- An amount not to exceed one-third of the amount deposited in the account created in the name of the authority in the enterprise zone assistance fund shall be used by the authority for the coordination and administration of the program throughout the State, including but not limited to costs for personnel, operating expenses and marketing. The balance of the remaining amount shall be distributed to qualifying municipalities in proportion to each municipality's contribution to the enterprise zone assistance fund for the coordination and administration of the program within the municipality, including but not limited to costs for personnel, operating expenses and marketing. I (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)
- h. At the end of a State fiscal year, if a municipality has not encumbered a portion of its allocation, such amount may be carried forward to the next State fiscal year and the State fiscal year thereafter. If at the end of the third State fiscal year any of those unencumbered funds remain, then the funds shall be transferred to the UEZ Authority's account in the enterprise zone assistance fund.
- At the end of a State fiscal year, if a municipality has not expended or otherwise committed a portion of its encumbered funds, then such amount may be carried forward to the next three succeeding State fiscal years. If at the end of the third State fiscal year any unexpended funds remain, then the funds shall be transferred to the <u>UEZ Authority's account in the enterprise zone assistance fund.</u>
- 46 j. At the end of a State fiscal year, the Department of 47 Community Affairs shall review an enterprise zone's expenditures of

- 1 <u>funds received from the zone assistance fund.</u> If the department finds
- 2 that an enterprise zone expended such funds in a manner inconsistent
- 3 with the provisions of P.L.1983, c.303 (C.52:27H-60 et seq.) and
- 4 P.L., c. (pending before the Legislature as this bill), then the
- 5 enterprise zone shall repay such funds to the department through the
- 6 forfeiture of future zone assistance fund disbursements. The
- 7 <u>department shall withhold future funding from the enterprise zone</u>
- 8 <u>until the enterprise zone enters into and complies with a corrective</u>
- 9 <u>action plan developed by the department.</u>

10 (cf: P.L.2018, c.19, s.4)

- 11. (New section) a. There is created an Urban Enterprise Zone Fund to be held by the State Treasurer, which shall be the repository for all moneys appropriated annually to the fund beginning in State Fiscal Year 2022 and thereafter. All moneys deposited in the fund shall be held and disbursed in the amounts necessary to fulfill the purposes of this section and subject to the requirements hereinafter prescribed. The State Treasurer, in consultation with the UEZ Authority, may invest and reinvest any moneys in the fund, or any portion thereof, in legal obligations of the United States or of the State or of any political subdivision thereof to strengthen capital structures, leverage additional debt capital, and increase lending and investing in economically disadvantaged communities, and in any other manner that advances the goals of the UEZ program. Any income from, interest on, or increment to moneys so invested or reinvested shall be included in the fund.
- b. The State Treasurer, in consultation with the UEZ Authority, shall determine the gross amount of revenues generated from the reduced sales tax collected within zones deposited in the assistance fund along with the aggregate amount, expressed in dollars, of the incentives provided under P.L.1983, c.303 (C.52:27H-60 et seq.) in the 12-month period beginning January 1, 2019 and ending December 31, 2019. This amount shall be the "UEZ base fund amount" and beginning in State Fiscal Year 2022 shall be adjusted annually based on the percentage change in the 12-month Consumer Price Index from June 30 to July 1 of each year.
 - Beginning in State Fiscal Year 2022, and in each State fiscal year thereafter, the UEZ base fund amount determined pursuant to this subsection shall be appropriated to the Urban Enterprise Zone Fund and allocated as follows:
 - (1) Subject to the provisions of subsection a. of section 29 of P.L.1983, c.303 (C.52:27H-88), 20 percent shall be allocated to the enterprise zone assistance fund for deposit into separate accounts in accordance with section 29 of P.L.1983, c.303 (C.52:27H-88);
- (2) Five percent shall be allocated to the enterprise zone assistance fund for use by the UEZ Authority to provide loans, grants, investments, and other assistance to qualified businesses, diverse Statewide or regional business organizations that represent the

- 1 interests of minority businesses, as defined in section 2 of P.L.1986,
- 2 c.195 (C.52:27H-21.18), and qualified municipalities, and some
- amount shall be allocated to the UEZ Authority for administration of
- 4 the Urban Enterprise Zone program, provided the amount allocated
- 5 to the UEZ Authority for administrative expenses shall not exceed
- 6 \$2,500,000 in State Fiscal Year 2022 and, for each State fiscal year
- 7 thereafter, shall not exceed \$2,500,000 as adjusted by the percentage
- 8 change in the 12-month Consumer Price Index from June 30 to July
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- (3) Thirty percent, plus such additional funds as shall be determined in accordance with subsection a. of section 29 of P.L.1983, c.303 (C.52:27H-88), shall be allocated to the General Fund; and
- (4) No more than 45 percent shall be allocated to the combined cost of qualified businesses with a UZ-2, UZ-4, or UZ-5 certification, and the energy sales tax exemption. If less than 45 percent is needed to meet the combined cost of the benefits claimed by qualified businesses with a UZ-2, UZ-4, or UZ-5 certification, and the energy sales tax exemption:
- (a) 50 percent of the incremental amount dedicated under this subsection shall be allocated to the enterprise zone assistance fund, with 20 percent of this amount allocated for the UEZ Authority's use and 80 percent allocated to separate accounts in the enterprise zone assistance fund for each enterprise zone designated under P.L.1983, c.303 (C.52:27H-60 et seq.); and
- (b) 50 percent of the increment dedicated under this paragraph shall be deposited in the General Fund.

Should more than 45 percent be needed for the combined allocated cost in any current State fiscal year, the UEZ Authority shall reset the Economic Distress Index percentile that governs business qualification at the beginning of the State fiscal year to such number that is projected to allow the allocation to remain at or under 45 percent.

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12. (New section) a. As used in this section:

"Eligible block group" means a block group that meets or exceeds the 50th percentile of the most recent Economic Distress Index; and

- "Adjacent parcel" means a parcel of real property located within the same municipality as an eligible block group, and which parcel shares a border with an eligible block group, including but not limited to sharing a property line with an eligible block group or bordering on a public street with an eligible block group.
- b. The UEZ Authority shall notify each qualified municipality of each eligible block group within the municipality no later than 14 days after the effective date of P.L. , c. (pending before the Legislature as this bill). The UEZ Authority shall then certify the final eligible block groups and adjacent parcels to each municipality and shall post a link to a list of eligible block groups and adjacent

parcels on the UEZ Authority's Internet homepage on the Department of Community Affair's Internet website.

- c. A qualified business shall be located in an eligible block group or on an adjacent parcel or be an industrial business in an industrial hub. The certification of a qualified business that is not located in an eligible block group or on an adjacent parcel shall expire on January 1, 2022 unless the business is located in a major job center or is an industrial business located in an industrial hub.
- 9 The certification of a qualified business located in an eligible 10 block group or on an adjacent parcel shall expire at the end of the 11 10th State fiscal year following the State fiscal year in which the 12 business was first certified as a qualified business unless the business 13 is located in a major job center or is an industrial business in an 14 industrial hub. The certification for a business that has been certified 15 for more than 10 State fiscal years prior to the effective date of 16 P.L., c. (pending before the Legislature as this bill) shall expire 17 on January 1, 2022 unless the business is located in a major job center 18 or is an industrial business in an industrial hub. A business whose 19 certification has expired shall not be eligible to seek a new 20 certification.
- 21 A business which satisfied the criteria for designation as a 22 qualified business immediately preceding the effective date of 23 (pending before the Legislature as this bill), which P.L. , c. 24 business is carrying out a qualified construction project, or which can 25 demonstrate to the UEZ Authority an actionable and feasible plan to 26 carry out a qualified construction project within one year of the 27 effective date of P.L. , c. (pending before the Legislature as this 28 bill), and which can demonstrate its reliance on the UZ-4 benefit, UZ-29 5 benefit, or both, may apply to the UEZ Authority for a UZ-4 30 certification, a UZ-5 certification, or both, and the certification shall 31 continue until completion of the qualified construction project. The Department of the Treasury shall provide to a qualified business a 32 33 certificate evidencing its UZ-4 certification or UZ-5 certification 34 which certificate shall indicate the location at which the sales tax 35 exemption provided for in section 20 of P.L.1983, c.303 (C.52:27H-36 79) or section 8 of P.L., c. (C.) is available.
 - f. The UEZ Authority may, upon application by the local UEZ Coordinator or governing body of a qualifying municipality, issue a UZ-4 certification to a qualified business undertaking a qualified construction project in an enterprise zone, although the business is not located within an eligible block group or on an adjacent parcel. The UEZ Authority may grant this benefit to no more than eight qualified construction projects, beyond those eligible under subsection d. of this section, at any given time. A UZ-4 certification issued under this subsection shall continue until completion of the qualified construction project.

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g. The UEZ Authority may, upon application by the local UEZ Coordinator or the governing body of a qualified municipality, issue

a UZ-4 certification, a UZ-5 certification, or both, to a qualified business located within an enterprise zone, although the business is not located within an eligible block group or on an adjacent parcel. The UEZ Authority may grant this benefit to no more than 24 qualified businesses, beyond those eligible under subsection e. of this section, at any given time. Each UZ-4 certification or UZ-5 certification issued under this subsection shall remain active so long

as the business in receipt of the benefit remains qualified.

13. (New section) On or before June 30 of each year next following the effective date of P.L. , c. (pending before the Legislature as this bill), the State Treasurer shall provide to the UEZ Authority an annual report of the aggregate amount, expressed in dollars, of the incentives provided under P.L.1983, c.303 (C.52:27H-60 et seq.) to all qualified businesses and municipalities. The report shall include aggregate data on gross revenues, retail sales taxes collected, and shall also include information on the address, municipality, and industry of each business. All data from participating businesses shall be collected through an online application and consumer access portal, where possible.

14. (New section) The UEZ Authority shall conduct an annual review that determines the number of participating businesses, unemployment rate, median household income, and number of jobs in each enterprise zone to assess the program's progress. The review shall also include the total tax expenditures by zone and total zone assistance funds expended as the requisite data becomes available from the annual report from the Department of the Treasury required pursuant to section 13 of P.L. , c. (C.) (pending before the Legislature as this bill). The UEZ Authority shall review the status of any projects that were approved by participating enterprise zones, overall enterprise zone performance, and adherence to the zone development plans. Each review shall include a detailed listing of deliverables by each enterprise zone and the State that are to be implemented and subsequently evaluated in the future.

15. (New section) The UEZ Authority and the Department of Labor and Workforce and Development shall enter into a memorandum of understanding to assist in substantial and comprehensive data gathering and information sharing between the two agencies to further the UEZ Authority's ability to evaluate enterprise zone performance and compliance, and to initiate enforcement actions.

16. (New section) Following the effective date of P.L., c. (pending before the Legislature as this bill), no new applications for the enterprise zone employee tax credit, pursuant to section 19 of P.L.1983, c.303 (C.52:27H-78), or for the corporation business tax exemption, pursuant to section 17 of P.L.1983, c.303 (C.52:27H-76), shall be accepted.

- 17. Section 7 of P.L.1989, c.207 (C.54:4-3.145) is amended to read as follows:
- 7. a. Each approved abatement shall be evidenced by a financial agreement between the qualified municipality and the applicant. The agreement shall be prepared by the applicant and shall contain the representations that are required by the enabling ordinance. The agreement shall provide for the applicant to annually pay to the municipality an amount in lieu of real property taxes, to be computed according to either subsection b. or c. of this section, as provided for in the enabling ordinance.
- b. Payments in lieu of taxes may be computed as two percent of the cost of the improvements or conversion alterations, as appropriate for five years following such completion and in the sixth and all subsequent tax years following completion, 100% of the equalized taxes otherwise due; or
- c. Payments in lieu of taxes may be computed <u>in the discretion</u> of the <u>qualified municipality</u> as a portion of the real property taxes otherwise due, **[**according to the following schedule:
- (1) In the first tax year following completion, no payment in lieu of taxes otherwise due;
- (2) In the second tax year following completion, an amount not less than 20% of taxes otherwise due;
- (3) In the third tax year following completion, an amount not less than 40% of taxes otherwise due;
- (4) In the fourth tax year following completion, an amount not less than 60% of taxes otherwise due;
- (5) In the fifth tax year following completion, an amount not less than 80% of taxes otherwise due;
- (6) In provided that in the sixth and all subsequent tax years following completion, payments in lieu of taxes shall equal 100% of the equalized taxes otherwise due.
- d. For the purposes of this section, the amount of "taxes otherwise due" (not to be confused with "equalized taxes otherwise due") shall be determined by including the appropriate percentage of the assessed valuation of the abated structure, improvement or conversion alteration, as the case may be, on the assessment list of the municipality as taxable property, and levying taxes thereon in the same manner as other taxes are levied pursuant to chapter 4 of Title 54 of the Revised Statutes; provided, however, that no value for a property subject to the provisions of this act shall be included in the calculation of the "net valuation on which county taxes are apportioned" until the first tax year for which a municipal-wide revaluation is implemented.
- 47 (cf: P.L.1991, c.469, s.2)

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1	18. The following sections of law are repealed:
2	Section 4 of P.L.2001, c.347 (C.52:27H-66.3);
3	Section 6 of P.L.2001, c.347 (C.52:27H-66.5);
4	Section 11 of P.L.2001, c.347 (C.52:27H-66.6);
5	Section 16 of P.L.1983, c.303 (C.52:27H-75); and
6	Section 9 of P.L.1988, c.93 (C.52:27H-80.2).
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8	19. This act shall take effect immediately.
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11	STATEMENT
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13	This bill would restore and reform the State Urban Enterprise
14	Zone (UEZ) Program. The bill proposes to recast the manner in
15	which the State allocates the amounts it spends in support of the UEZ
16	program in a manner to best reflect the legislative intent behind the
17	UEZ program.
18	The bill would expand the criteria for becoming a UEZ to enable
19	more municipalities to be eligible for UEZs, while enabling currently
20	designated UEZs and UEZ-businesses that would not qualify under
21	the new criteria to continue in the UEZ program for a limited period
22	of time. The criteria for designation of a new UEZ would be based
23	on the Municipal Revitalization Index (MRI) and provide that an area
24	would be eligible for designation as a UEZ if:
25	• the municipality in which the area is located is among the top
26	20 percent of the most distressed New Jersey municipalities,
27	according to the most recent MRI;
28	• the share of parcels accounted for by commercial and
29	industrial property within the municipality exceeds the
30	Statewide average of commercial and industrial parcels
31	according to the most recently released Property Value
32	Classification prepared by the Department of the Community
33	Affairs; and
34	• the municipality has an unemployment rate that exceeds the
35	annual Statewide unemployment rate.
36	The bill would also enhance eligibility for participation in the
37	program by providing for designation of a UEZ in a county that does
38	not have a UEZ. In this circumstance, the bill would allow for
39	designation of the area within the county that is the closest to meeting
40	the requirements for zone designation.

The bill would change composition of the UEZ Authority (UEZA) by making the chair of the UEZA the Commissioner of Community Affairs, instead of the leader of the New Jersey Economic Development Authority, and by adding the Chief Executive Officer of the New Jersey Redevelopment Authority as a member of the UEZA instead of one of the public members, thereby reducing the number of public members from five to four. The bill would require

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the appointment of the new public members, to staggered terms of office, following the reconstitution of the UEZA.

The bill would lift the statutory numerical limitation on the number of UEZs and authorize the UEZA to designate new enterprise zones from among qualifying municipalities determined to be eligible under the bill's new UEZ criteria. The bill would phase out the "UEZ-impacted business district" component of the UEZ program, and would prohibit new applications for the UEZ employee tax credit and for the UEZ corporation business tax exemption.

The bill would modify the process for qualifying municipalities to adopt zone development plans and to achieve UEZ designation. Under the bill, the UEZA's certification of a zone development plan would constitute the UEZA's designation or re-designation of the municipality as an enterprise zone. A zone development plan would have a five-year life, and a municipality would be required to follow the process set forth in the bill to renew plan approval (and UEZ designation) to protect against lapse of enterprise zone designation. A zone development plan would be the plan according to which the UEZ program is administered in that zone. Under the bill, each municipality that had a zone development plan approved more than five years prior to the effective date of the bill must submit an updated preliminary zone development plan. The bill would create a funding stream to assist municipalities in formulating preliminary zone development plans. The bill includes a provision protecting existing qualified businesses from losing eligibility for certain UEZ-related tax exemptions, even if the municipality in which the business is located loses its UEZ designation.

The bill modifies the process and criteria for designation of UEZs but allows currently designated zones to retain UEZ designation for 10 years. At that point, a municipality that does not meet the new UEZ criteria would be ineligible for zone designation, while a zone located within a municipality that meets the new criteria would be designated as an UEZ for an additional 10 years.

The bill would change the boundaries of each zone, on the bill's effective date, to make zone boundaries coterminous with the borders of the municipality in which the zone is located. The bill specifies that an area located within a UEZ after the bill's effective date will not be considered sufficient for the determination that the area is in need of redevelopment under the Local Redevelopment and Housing Law, P.L.1992, c.79 (C.40A:12A-1 et seq.), for the purpose of granting tax exemptions or tax abatements, unless the area is located within a UEZA-certified "eligible block group."

The bill defines the term "eligible block group" as a block group (a statistical division of federally-designated census tracts) that meets or exceeds the 50th percentile of the Economic Distress Index. The bill defines "Economic Distress Index" as a standardized score developed and maintained by the Department of Community Affairs that equally incorporates the block group unemployment rate and

median household income according to the most recent five-year estimate by the United States Census Bureau.

The bill uses the term "eligible block group" as a way to limit eligibility of a business to qualify under the UEZ program. Under the bill, as of January 1, 2022, certification of a qualified business that is not located in an eligible block group would lapse unless the business is located in a "major job center" or is an industrial business located in an industrial hub. The bill defines "major job center" as a block group with an Economic Distress Index score greater than or equal to the 50th percentile and in which the jobs per square mile meets or exceeds the State average according to the most recent estimate by the United States Census Bureau.

The bill would alter the current method for distributing sales tax revenues generated within UEZs by replacing the current system (which allows each zone access to a percentage of the sales tax revenue generated within that zone) with a new system (which would distribute a percentage of the total monies appropriated annually to the UEZ Fund, based upon a statutory formula). The new formula would apply weight to: each UEZ municipality's Municipal Revitalization Index Distress Score; the average number of unemployed persons in each UEZ municipality; and the number of commercial and industrial parcels located in each UEZ municipality.

The bill would also alter the permissible uses of these funds by replacing the current statutory criteria with a new term: "qualified assistance fund expenses," and defining that term as any reasonable expense, which will lead to the creation of new jobs and increased economic activity within the zone, related to:

- (1) a construction project improving, altering, or repairing the real property of a qualified business located in an enterprise zone;
- (2) full or part time economic and community development positions in the municipality, other governmental, or not-for-profit organization, or marketing;
 - (3) loans, grants, and guarantees to businesses;
- (4) payroll expenses and equipment purchases primarily for the provision of law enforcement, fire protection, or emergency medical services within commercial and transportation corridors;
- (5) planning and other professional services related to economic and community development;
- (6) cleaning and maintenance of commercial and transportation corridors;
 - (7) the improvement of public infrastructure in a commercial or transportation corridor;
- (8) the improvement of public infrastructure related to a commercial, industrial, mixed use, or multi-family residential property; or
 - (9) employment and training programs.
- Under the bill, a municipality cannot appropriate or expend more than 25 percent of the amount annually credited to its enterprise zone

1 assistance fund for public safety purposes, as described pursuant to 2 paragraph (4) above.

The bill makes several changes to the incentives and exemptions available under the UEZ program. In so doing, the bill defines three new terms: UZ-2 certification, UZ-4 certification, and UZ-5 certification, which refer to types of certification to be issued under the bill by the UEZA.

Under the bill:

"UZ-2 certification" means a certification provided to a qualified business that allows the qualified business a 50 percent sales tax exemption for sales made by the business within the UEZ;

"UZ-4 certification" means a certification provided to a qualified business that allows a contractor to make tax-free purchases of materials, supplies, and services for the exclusive use of improving, altering or repairing the real property of a qualified business located in an enterprise zone; and

"UZ-5 certification" means a certification provided to a qualified business allowing the business to make tax-free purchases of personal property (other than motor vehicles and motor vehicle parts and supplies) for the business's exclusive use or consumption on its premises within a UEZ. This exemption also applies to delivery charges and charges for services performed for a qualified business on its premises within a UEZ.

With regard to the 50 percent sales tax exemption for sales made by the holder of a UZ-2 certificate, the bill would allow a business to deliver merchandise (which receives this exemption) to a location outside a UEZ provided the sale is physically transacted within the zone. The bill would restrict eligibility for this exemption to sales made by a qualified business from an "eligible block group" or a parcel of property adjacent to an eligible block group and located within the same municipality.

The bill would retain provisions of current law that require a UEZ municipality and its zone development corporation to jointly adopt proposed uses of UEZ funds, by joint resolution, but would delete provisions of law that currently require the UEZA to review and approve each proposed use of funds. The bill would add provisions that address the escheat of a UEZs unencumbered or unexpended funds, after allowing carry-forwards for a number of years. The bill would also require the Department of Community Affairs (DCA) to review each UEZ's expenditures of UEZ funds, and require DCA, upon finding that a zone improperly expended UEZ funds, to withhold future funding from the enterprise zone until the enterprise zone enters into and complies with a corrective action plan developed by DCA.

The bill would establish a new methodology and process for appropriating and allocating funds under the UEZ program. Under the bill, the State Treasurer, in consultation with the UEZA, would determine the gross amount of revenues generated from the reduced

- 1 sales tax collected within zones deposited in the assistance fund
- 2 along with the aggregate amount, expressed in dollars, of the
- 3 incentives provided under the UEZ program between January 1, 2019
- 4 and December 31, 2019. The bill characterizes this amount as the
- 5 "UEZ base fund amount." Beginning in State Fiscal Year 2022, and
- 6 in each year thereafter, the bill calls for the appropriation of the UEZ
- base fund amount to the Urban Enterprise Zone Fund, to be allocated
- 8 as follows:

- (1) 20 percent to the enterprise zone assistance fund;
- (2) Five percent to the enterprise zone assistance fund for use by the UEZA to provide loans, grants and other assistance to qualified businesses, diverse organizations, and qualified municipalities, and an amount (not to exceed \$2,500,000) to the UEZA for administration of the UEZ program;
 - (3) At least 30 percent to the General Fund; and
- (4) No more than 45 percent to the combined cost qualified businesses with UZ-2, UZ-4, UZ-5 certification, and the energy sales tax exemption. The bill sets forth alternative allocations to apply if either more or less than 45 percent of the UEZ base fund amount is needed to meet these combined costs.

The bill provides that the amount to be deposited into the zone assistance fund under the bill's new funding mechanism will be slowly phased out over a 20-year period.

The bill also provides that a qualified business' certification will lapse at the end of the 10th State fiscal year following the State fiscal year in which the business had first been certified, unless that business is located in a major job center or is an industrial business located in an industrial hub. The certification for a business that has been certified for more than 10 State fiscal years prior to the effective date of this bill would lapse on January 1, 2022 unless that business is located in a major job center or is an industrial business located in an industrial hub. A business whose certification has lapsed would not be eligible to seek a new certification.

However, the bill provides some ways for a business to continue to qualify for certain UEZ program benefits even if the business is not located in an eligible block group. First, if a qualified business that would lose certification had satisfied the criteria for designation immediately preceding the effective date of this bill, and the business is carrying out a qualified construction project, or can demonstrate an actionable and feasible plan to carry out a qualified construction project within one year of the bill's effective date, and the business can demonstrate reliance on certain UEZ program benefits, the business may apply to the UEZA to maintain those benefits for the duration of the construction period for the qualified construction project.

Second, the bill allows the UEZA, upon application by the local UEZ Coordinator or municipal governing body, to grant UZ-4 benefits to a qualified business undertaking a construction project in

- 1 a UEZ, although the project is not within an eligible block group.
- 2 This would be limited to no more than eight construction projects,
- 3 Statewide, that do not otherwise qualify under the bill.
- 4 Third, the bill allows the UEZA, upon application by the local
- 5 UEZ Coordinator or municipal governing body, to grant UZ-4
- 6 benefits, UZ-5 benefits, or both, to a qualified business in an
- 7 enterprise zone, regardless of whether project is in an eligible block
- 8 group. This would be limited to no more than 24 businesses,
- 9 Statewide, that do not otherwise qualify under the bill.

paid in the sixth and each subsequent year.

The bill would modify a provision of law that governs the computation of "payments in lieu of taxes" during the period of a short-term property tax abatement, which may be awarded to incentivize residential development within a UEZ, in order to afford UEZ municipalities greater discretion over the amount of taxes abated during each year of a five-year abatement period. Current law requires 20 percent of the amount of property tax attributable to the new development to be staggered in each year so that the full amount of taxes owed is paid in the sixth year. The bill would remove the provision that requires 20 percent to be staggered in each year but retain the provision requiring the full amount of taxes owed to be

The bill would require the State Treasurer to provide the UEZA an annual report of the aggregate amount, expressed in dollars, of the incentives provided under the UEZ program to qualified businesses and municipalities. The bill would require the UEZA to conduct an annual review to assess the UEZ program's progress. The bill would also require the UEZA and the Department of Labor and Workforce Development to enter into a Memorandum of Understanding to assist in data gathering and information sharing between the two agencies to further the UEZA's ability to evaluate enterprise zone performance, compliance, and initiate enforcement actions as applicable.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 5580

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 16, 2021

The Assembly Appropriations Committee reports favorably Assembly Bill No. 5580, with committee amendments.

As amended, this bill would restore and reform the State Urban Enterprise Zone (UEZ) Program. The bill proposes to recast the manner in which the State allocates the amounts it spends in support of the UEZ program in a manner to best reflect the legislative intent behind the UEZ program.

The bill would enable currently designated UEZs and UEZbusinesses to continue in the UEZ program for a limited period of time.

The bill would change the composition of the UEZ Authority (UEZA) by making the chair of the UEZA the Commissioner of Community Affairs, instead of the leader of the New Jersey Economic Development Authority, and by adding the Chief Executive Officer of the New Jersey Redevelopment Authority as a member of the UEZA instead of one of the public members, thereby reducing the number of public members from five to four. The bill would require the appointment of the new public members, to staggered terms of office, following the reconstitution of the UEZA.

The bill would phase out the "UEZ-impacted business district" component of the UEZ program, and would prohibit new applications for the UEZ employee tax credit and for the UEZ corporation business tax exemption.

The bill would modify the process for qualifying municipalities to adopt zone development plans and achieve UEZ designations. Under the bill, the UEZA's certification of a zone development plan would constitute the UEZA's designation or re-designation of the municipality as an enterprise zone. A zone development plan would have a five-year life, and a municipality would be required to follow the process set forth in the bill to renew plan approval (and UEZ designation) to protect against lapse of enterprise zone designation. A zone development plan would be the plan according to which the UEZ program is administered in that zone. Under the bill, each municipality that had a zone development plan approved more than five years prior to the effective date of the bill must submit an updated preliminary zone development plan. The bill

includes a provision protecting existing qualified businesses from losing eligibility for certain UEZ-related tax exemptions, even if the municipality in which the business is located loses its UEZ designation.

The bill modifies the process and criteria for designation of UEZs but allows currently designated zones to retain UEZ designation for 10 years.

The bill would change the boundaries of each zone, on the bill's effective date, to make zone boundaries coterminous with the borders of the municipality in which the zone is located. The bill specifies that an area located within a UEZ after the bill's effective date will not be considered sufficient for the determination that the area is in need of redevelopment under the Local Redevelopment and Housing Law, P.L.1992, c.79 (C.40A:12A-1 et seq.), for the purpose of granting tax exemptions or tax abatements, unless the area is located within a UEZA-certified "eligible block group."

The bill defines the term "eligible block group" as a block group that is located in an enterprise zone upon the enactment of this bill. The bill also defines the term "Economic Distress Index" as a standardized score developed and maintained by the Department of Community Affairs (DCA) that equally incorporates the block group unemployment rate and median household income according to the most recent five-year estimate by the United States Census Bureau.

The bill would alter the current method for distributing sales tax revenues generated within UEZs by replacing the current system (which allows each zone access to a percentage of the sales tax revenue generated within that zone) with a new system (which would distribute a percentage of the total monies appropriated annually to the UEZ Fund, based upon a statutory formula). The new formula would apply weight to: each UEZ municipality's Municipal Revitalization Index Distress Score; the average number of unemployed persons in each UEZ municipality; and the number of commercial and industrial parcels located in each UEZ municipality.

The bill would also alter the permissible uses of these funds by replacing the current statutory criteria with a new term: "qualified assistance fund expenses," and defining that term as any reasonable expense, which will lead to the creation of new jobs and increased economic activity within the zone, related to:

- (1) a construction project improving, altering, or repairing the real property of a qualified business located in an enterprise zone;
- (2) full or part time economic and community development positions in the municipality, other governmental, or not-for-profit organization, or marketing;
 - (3) loans, grants, and guarantees to businesses;
- (4) payroll expenses and equipment purchases primarily for the provision of law enforcement, fire protection, or emergency medical

services within commercial and transportation corridors located exclusively in an enterprise zone;

- (5) planning and other professional services related to economic and community development;
- (6) cleaning and maintenance of commercial and transportation corridors;
- (7) the improvement of public infrastructure in a commercial or transportation corridor;
- (8) the improvement of public infrastructure related to a commercial, industrial, mixed use, or multi-family residential property;
 - (9) employment and training programs; or
- (10) events meant to support and draw activity into the enterprise zone, including fairs, festivals, and concerts.

Under the bill, a municipality cannot appropriate or expend more than 25 percent of the amount annually credited to its enterprise zone assistance fund for public safety purposes, or more than 10 percent of the amount annually credited to its enterprise zone assistance fund for administrative expenses.

The bill makes several changes to the incentives and exemptions available under the UEZ program. In so doing, the bill defines three new terms: UZ-2 certification, UZ-4 certification, and UZ-5 certification, which refer to types of certification to be issued under the bill by the UEZA.

Under the bill:

"UZ-2 certification" means a certification provided to a qualified business that allows the qualified business a 50 percent sales tax exemption for sales made by the business within the UEZ;

"UZ-4 certification" means a certification provided to a qualified business that allows a contractor to make tax-free purchases of materials, supplies, and services for the exclusive use of substantially improving, altering or repairing the real property of a qualified business located in an enterprise zone; and

"UZ-5 certification" means a certification provided to a qualified business allowing the business to make tax-free purchases of personal property (other than motor vehicles and motor vehicle parts and supplies) for the business's exclusive use or consumption on its premises within a UEZ. This exemption also applies to delivery charges and charges for services performed for a qualified business on its premises within a UEZ.

With regard to the 50 percent sales tax exemption for sales made by the holder of a UZ-2 certificate, the bill would allow a business to deliver merchandise (which receives this exemption) to a location outside a UEZ provided the sale is physically transacted within the zone. The bill would restrict eligibility for this exemption to sales made by a qualified business from an "eligible block group."

The bill would retain provisions of current law that require a UEZ municipality and its zone development corporation to jointly

adopt proposed uses of UEZ funds, by joint resolution, but would remove provisions of law that currently require the UEZA to review and approve each proposed use of funds. The bill would add provisions that address the escheat of a UEZs unencumbered or unexpended funds, after allowing carry-forwards for a number of years. The bill would also require DCA to review each UEZ's expenditures of UEZ funds, and require DCA, upon finding that a zone improperly expended UEZ funds, to withhold future funding from the enterprise zone until the enterprise zone enters into and complies with a corrective action plan developed by DCA.

The bill provides the combined State tax expenditures in State Fiscal Year 2022 for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases, as expressed in the Fiscal Year 2022 State of New Jersey Tax Expenditure Report, would be the "ZAF base fund amount." In State Fiscal Year 2023, the amount appropriated to the enterprise zone assistance fund would be determined as follows: The State Treasurer, in consultation with the UEZ Authority, would determine the combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases in the six-month period beginning January 1, 2022 and ending June 30, 2022. The combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases for the sixmonth period beginning January 1, 2022 and ending June 30, 2022, would be multiplied by two and then subtracted from the ZAF base fund amount. The difference would be the State Fiscal Year 2023 appropriation to the enterprise zone assistance fund.

Beginning in State Fiscal Year 2024 and in each State fiscal year thereafter, the amount appropriated to the enterprise zone assistance fund would be determined as follows: After January 1 but prior to June 30, the State Treasurer, in consultation with the UEZ Authority, would develop a methodology to compare the combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases in the prior State fiscal year with the ZAF base fund amount to calculate the savings achieved by the bill. The savings determined would be the amount appropriated to the enterprise zone assistance fund for the State fiscal year.

Under the bill, for the State Fiscal Year 2023 and thereafter, the amount appropriated to the enterprise zone assistance fund would not exceed \$82,500,000, and in Fiscal Year 2024, and in each year thereafter, \$82,500,000 as adjusted annually based on the percentage change in the 12-month Consumer Price Index from June 30 to July 1 of each year, and would be no less than \$60,000,000. If the application of the formulas results in an appropriation to the enterprise zone assistance fund that is less than \$60,000,000 in any State fiscal year, then the State Treasurer, in

consultation with the UEZ Authority, would impose a limit on the receipts from retail sales of tangible personal property and sales of services to a qualified business that are exempt from the sales and use tax; provided, however, that no less than the receipts from the first \$50,000 of retail sales of tangible personal property and sales of services to a qualified business would be exempt from the sales and use tax.

The bill provides that the amount to be deposited into the zone assistance fund under the bill's new funding mechanism will be gradually phased out over a 10-year period.

The bill also provides that a qualified business' certification will lapse at the end of the 10th State fiscal year following the State fiscal year in which the business had first been certified. The certification for a business that has been certified for more than 10 State fiscal years prior to the effective date of this bill would lapse on January 1, 2022. A business whose certification has lapsed would not be eligible to seek a new certification.

The bill would modify a provision of law that governs the computation of "payments in lieu of taxes" during the period of a short-term property tax abatement, which may be awarded to incentivize residential development within a UEZ, in order to afford UEZ municipalities greater discretion over the amount of taxes abated during each year of a five-year abatement period. Current law requires 20 percent of the amount of property tax attributable to the new development to be staggered in each year so that the full amount of taxes owed is paid in the sixth year. The bill would remove the provision that requires 20 percent to be staggered in each year but retain the provision requiring the full amount of taxes owed to be paid in the sixth and each subsequent year.

The bill would require the State Treasurer to provide the UEZA an annual report of the aggregate amount, expressed in dollars, of the incentives provided under the UEZ program to qualified businesses and municipalities. The bill would require the UEZA to conduct an annual review to assess the UEZ program's progress. The bill would also require the UEZA and the Department of Labor and Workforce Development to enter into a Memorandum of Understanding to assist in data gathering and information sharing between the two agencies to further the UEZA's ability to evaluate enterprise zone performance, compliance, and initiate enforcement actions as applicable.

COMMITTEE AMENDMENTS:

The committee amendments:

• Add personnel and services to the list of qualified public safety expenses and specify that qualified public safety expenses are to be located exclusively in an enterprise zone.

- Add events meant to support and draw activity into the enterprise zone, including fairs, festivals, and concerts, to the list of qualified assistance fund expenses.
- Specify that to receive a UZ-4 certification, substantial improvement, altering, or repair of a structure or building has to occur.
- Remove definitions and references to major job center, industrial hub, industrial business, and adjacent parcel throughout the bill.
- Remove the provision that approval by the authority of the zone development plan for an enterprise zone coterminous with the borders of a municipality would not be considered sufficient for the determination that the area is in need of redevelopment.
- Provide that a zone development corporation or governing body of a municipality without a zone development plan in place, which can demonstrate to the UEZ Authority an actionable and feasible plan to carry out a project eligible for zone assistance funds, and which can demonstrate a reliance on zone assistance funding, may petition the authority for a distribution from that municipality's zone assistance fund account prior to the authority's approval of an updated preliminary zone development plan.
- Specify that the UEZ authority would not designate new enterprise zones following the enactment of the bill.
- Remove language that provided for the designation of a UEZ in a county that does not have a UEZ.
- Provide that receipts from the first \$100,000 of retail sales of tangible property to a qualified business for the exclusive use or consumption of such business within an enterprise zone are exempt from the taxes imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.); provided, however, a supermarket or grocery store located in a food desert community, would be eligible for such tax exemption, notwithstanding the limit imposed under the bill.
- Provide that receipts from the first \$100,000 of retail sales of materials, supplies, and services for the exclusive use of erecting structures or buildings on, or improving, altering or repairing the real property of a qualified business, or a contractor hired by the qualified business to make such improvements, alterations, or repairs, are exempt from the taxes imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.); provided, however, receipts from retail sales of materials, supplies, and services for the exclusive use of erecting new structures or buildings on, or substantially improving, altering or repairing the real property of a qualified

- business would be eligible for such tax exemption notwithstanding the limit imposed under the bill.
- Define "substantially improving, altering, or repairing" to mean any reconstruction, rehabilitation, addition, or other improvement to a structure, of which the total cost equals to or exceeds 50 percent of the market value of the structure before the start of construction of the improvement. The UEZ Authority may, from time to time, alter this definition through regulation to respond to changing market conditions
- Provide that the amount to be deposited into the zone assistance fund under the bill's new funding mechanism will be partially phased out over a 10-year period instead of a 20-year period.
- Provide that from the amounts allocated to the zone assistance fund in each State fiscal year, there would be deposited annually to the account in the authority's name, \$2,500,000 beginning in State Fiscal Year 2022, for the administration of the Urban Enterprise Zone program, and for providing grants, investments, loans, or other guaranties related to qualified assistance fund expenses. This amount would be adjusted annually by the percentage change in the 12-month Consumer Price Index from June 30 to July 1.
- Add that a municipality would not appropriate or expend more than 10 percent of the amount annually credited to its enterprise zone assistance fund for administrative expenses.
- Provide if in a State fiscal year the amount allocated to the enterprise zone assistance fund is less than the amount required to be allocated, the Legislature would appropriate to the enterprise zone assistance fund the amount that was not allocated in such State fiscal year in a succeeding State fiscal year along with the funds required to be allocated in that State fiscal year.
- Remove the creation of an Urban Enterprise Zone Fund and the
 percentage calculation of how UEZ funds are distributed with
 specific amounts to be appropriated by State fiscal year as
 described under the bill.
- Provide for State Fiscal Year 2023 and thereafter, the amount appropriated to the enterprise zone assistance fund would not exceed \$82,500,000, and in Fiscal Year 2024, and in each year thereafter, \$82,500,000 as adjusted annually based on the percentage change in the 12-month Consumer Price Index from June 30 to July 1 of each year, and would be no less than \$60,000,000.
- Remove language in the bill that provided ways for a business to continue to qualify for certain UEZ program benefits even if the business was not located in an eligible block group.
- Make technical corrections to the bill.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates that the bill would result in (1) an indeterminate State expenditure increase due to administrative expenses; (2) an indeterminate State revenue decrease due to a tax exemption for certain businesses for two specific types of retail sales up to \$100,000 each and for certain businesses that allow for certain tax-free purchases; (3) an indeterminate local expenditure increase due to administrative costs associated with certain municipalities needing to submit an updated preliminary zone development plan; and (4) an indeterminate local revenue increase due to the ability to receive assistance for costs associated with formulating a preliminary zone development plan.

Under the bill, a variety of administrative expenses would be imposed on the State through additional requirements for the Department of Community Affairs, the Department of the Treasury, and the Department of Labor and Workforce Development.

According to documents provided to the OLS, the State currently forgoes an estimated \$300 million per year in tax expenditures through the UEZ program in 37 municipalities. This figure would maintain through the continuation of the UEZ program and this amount would increase due to a complete tax exemption for certain businesses for two specific types of retail sales up to \$100,000 each and for certain businesses that allow for tax-free purchases related to building or modifying real property and purchases of business related equipment.

Each UEZ municipality that had a zone development plan approved more than five years prior to the effective date of the bill would be required to submit an updated preliminary zone development plan. However, the bill would create a funding stream to assist municipalities in formulating these preliminary zone development plans.

STATEMENT TO

[First Reprint] **ASSEMBLY, No. 5580**

with Assembly Floor Amendments (Proposed by Assemblyman SCHAER)

ADOPTED: JUNE 21, 2021

These Assembly floor amendments specify that the State Treasurer would use a weighted formula that would apply 50 percent weight to a zone's municipality's number of commercial and industrial parcels and the average number of unemployed persons in the municipality, and 50 percent weight to the gross taxable sales in the municipality. Additionally, the amendments would appropriate \$42,500,000 from the General Fund to the enterprise zone assistance fund for the purposes and for the uses of that fund.

STATEMENT TO

[Second Reprint] **ASSEMBLY, No. 5580**

with Senate Floor Amendments (Proposed by Senator SACCO)

ADOPTED: JUNE 24, 2021

These Senate floor amendments specify that section 8 and the amendments made by the bill to section 20 of P.L.1983, c.303 (C.52:27H-79) are to apply to sales and uses on and after January 1, 2022.

SENATE, No. 3600

STATE OF NEW JERSEY

219th LEGISLATURE

INTRODUCED APRIL 19, 2021

Sponsored by:

Senator NICHOLAS J. SACCO District 32 (Bergen and Hudson) Senator TROY SINGLETON District 7 (Burlington)

SYNOPSIS

Restores and revises Urban Enterprise Zone program.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/10/2021)

1 AN ACT concerning urban enterprise zones, amending P.L.2001, 2 c.347 and P.L.1989, c.207, amending and supplementing 3 P.L.1983, c.303, and repealing various parts of the statutory law.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 8 1. Section 3 of P.L.1983, c.303 (C.52:27H-62) is amended to 9 read as follows:
- As used in [this act] P.L.1983, c.303 (C.52:27H-60 et seq.): 10
- 11 "Enterprise zone" or "zone" means an urban enterprise zone
- designated by the authority pursuant to [this act] P.L.1983, c.303 12 13 (C.52:27H-60 et seq.);
- b. "Authority" or "UEZ Authority" means the New Jersey Urban 14 15 Enterprise Zone Authority created by [this act] P.L.1983, c.303
- 16
- (C.52:27H-60 et seq.); 17 c. "Qualified business" means any entity authorized to do 18
 - business in the State of New Jersey which, at the time of designation as an enterprise zone or a UEZ-impacted business district, is engaged
- 20 in the active conduct of a trade or business in that zone or district; or
- 21 an entity which, after that designation but during the designation
- 22 period, becomes newly engaged in the active conduct of a trade or
- 23 business in that zone or district and has at least [25%] 25 percent of
- 24 its full-time employees employed at a business location in the zone
- 25 or district, [meeting] which zone or district meets the criteria set
- 26 forth in section 12 of P.L. , c. (C.) (pending before the
- 27 Legislature as this bill), or is an industrial business located in an
- 28 industrial hub, and which employees meet one or more of the 29 following criteria:
- 30 (1) Residents within the zone, the district, within another zone or 31 within a qualifying municipality; or
 - (2) Unemployed for at least six months prior to being hired and residing in New Jersey, and recipients of New Jersey public assistance programs for at least six months prior to being hired, or either of the aforesaid; or
- 36 (3) Determined to be low income individuals pursuant to the 37 Workforce Investment Act of 1998, Pub.L.105-220 (29 U.S.C. 38
- 39 Approval as a qualified business shall be conditional upon meeting 40 all outstanding tax obligations, and may be withdrawn by the 41 authority if a business is continually delinquent in meeting its tax 42 obligations;
- 43 "Qualifying municipality" means any municipality [in which 44 there was, in the last full calendar year immediately preceding the 45 year in which application for enterprise zone designation is submitted

- pursuant to section 14 of P.L.1983, c.303 (C.52:27H-73), an annual average of at least 2,000 unemployed persons, and in which the
- 3 municipal average annual unemployment rate for that year exceeded
- 4 the State average annual unemployment rate; except that any
- 5 municipality which qualifies for State aid pursuant to P.L.1978, c.14
- 6 (C.52:27D-178 et seq.) shall qualify if its municipal average annual
- 7 unemployment rate for that year exceeded the State average annual
- 8 unemployment rate. The annual average of unemployed persons and
- 9 the average annual unemployment rates shall be estimated for the
- 10 relevant calendar year by the Office of Labor Planning and Analysis
- of the State Department of Labor and Workforce Development. In addition to those municipalities that qualify pursuant to the criteria
- set forth above, that municipality accorded priority designation
- pursuant to subsection e. of section 7 of P.L.1983, c.303 (C.52:27H-
- 15 66), those municipalities set forth in paragraph (7), paragraph (8) of
- section 3 of P.L.1995, c.382 (C.52:27H-66.1), and paragraph (9) of
- section 3 of P.L.1995, c.382 as amended by section 3 of P.L.2004,
- 18 c.75 (C.52:27H-66.1), and the municipalities in which the three
- 19 additional enterprise zones, including the joint enterprise zone, are to
- 20 be designated pursuant to criteria according priority consideration for
- designation of the zones pursuant to section 12 of P.L.2001, c.347
- 22 (C.52:27H-66.7) shall be deemed qualifying municipalities 1:
 - (1) that was previously designated as a qualifying municipality prior to the effective date of P.L. , c. (pending before the
- 25 <u>Legislature as this bill); or</u>
- (2) that is among the top 20 percent of the most distressed New
 Jersey municipalities according to the most recent Municipal
 Revitalization Index, and:
- (a) in which the share of parcels accounted for by commercial and
 industrial property exceeds the Statewide average of commercial and
- 31 industrial parcels according to the most recently released Property
- 32 Value Classification prepared by the Department of the Community
- 33 Affairs, and

- (b) which has an unemployment rate that exceeds the most recent
 annual Statewide unemployment rate;
- e. "Public assistance" means income maintenance funds
 administered by the Department of Human Services or by a county
- welfare agency;
- f. "Zone development corporation" means a nonprofit corporation or association created or designated by the governing body of a qualifying municipality to formulate and propose a preliminary zone development plan pursuant to section 9 of P.I. 1983, c 303 (C 52:27H-68) and to prepare monitor, administer
- P.L.1983, c.303 (C.52:27H-68) and to prepare, monitor, administer
- and implement the zone development plan;
- g. "Zone development plan" means a plan adopted by the governing body of a qualifying municipality for the development of
- an enterprise zone therein, and for the direction and coordination of
- 48 activities of the municipality, zone businesses and community

- organizations within the enterprise zone toward the economic betterment of the residents of the zone and the municipality;
- 3 "Zone neighborhood association" means a corporation or 4 association of persons who either are residents of, or have their 5 principal place of employment in, a municipality in which an 6 enterprise zone has been designated pursuant to [this act] P.L.1983, 7 c.303 (C.52:27H-60 et seq.); which is organized under the provisions 8 of Title 15 of the Revised Statutes or Title 15A of the New Jersey 9 Statutes; and which has for its principal purpose the encouragement 10 and support of community activities within, or on behalf of, the zone 11 so as to (1) stimulate economic activity, (2) increase or preserve 12 residential amenities, or (3) otherwise encourage community 13 cooperation in achieving the goals of the zone development plan;
 - i. "Enterprise zone assistance fund" or "assistance fund" means the fund created by section 29 of P.L.1983, c.303 (C.52:27H-88); [and]

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- j. "UEZ-impacted business district" or "district" means an economically-distressed business district classified by the authority as having been negatively impacted by two or more adjacent urban enterprise zones in which **[**50%**]** 50 percent less sales tax is collected pursuant to section 21 of P.L.1983, c.303 (C.52:27H-80);
 - k. "Block group" means statistical divisions of census tracts, that are generally defined by the United States Census Bureau to contain between 600 and 3,000 people and are used to present data and control block numbering;
- l. "Municipal Revitalization Index" means the index developed, maintained, and updated from time to time, by the Department of Community Affairs ranking New Jersey's municipalities according to separate indicators that measure diverse aspects of social, economic, physical, and fiscal conditions in each locality;
- m. "Qualified assistance fund expense" means any reasonable
 expense related to:
 - (1) a construction project improving, altering, or repairing the real property of a qualified business located in an enterprise zone;
 - (2) full or part time economic and community development positions in the municipality, other governmental, or not-for-profit organization, or marketing;
- 38 (3) loans, grants, and guarantees to businesses;
- (4) payroll expenses and equipment purchases primarily for the
 provision of law enforcement, fire protection, or emergency medical
 services within commercial and transportation corridors;
- 42 (5) planning and other professional services related to economic 43 and community development;
- 44 (6) cleaning and maintenance of commercial and transportation 45 corridors;
- 46 (7) the improvement of public infrastructure in a commercial or transportation corridor;

- 1 (8) the improvement of public infrastructure related to a
 2 commercial, industrial, mixed use, or multi-family residential
 3 property; or
- 4 (9) employment and training programs.

- n. "UEZ coordinator" means an individual designated by a qualified municipality or zone development corporation as the individual in charge of the activities related to the Urban Enterprise Zone program in that municipality;
- o. "UZ-2 certification" means the UEZ Authority's certification of a qualified business, pursuant to section 21 of P.L.1983, c.303 (C.52:27H-80), allowing the qualified business an exemption to the extent of 50 percent of the tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), when the sales transaction physically occurs within an enterprise zone. The qualified business may deliver merchandise to the purchaser at a location outside an enterprise zone provided the sales transaction was physically made within the enterprise zone. The regular tax rate shall be charged for mail order, telephone, internet, and similar sales transactions delivered within the State;
 - p. "UZ-4 certification" means the UEZ Authority's certification of a qualified business, pursuant to section 12 of P.L., c. (C.) (pending before the Legislature as this bill), allowing a contractor of the qualified business to make tax-free purchases of materials, supplies, and services for the exclusive use of erecting a structure or building on, or improving, altering, or repairing, the real property of a qualified business located in an enterprise zone at the address indicated on the qualified business's application for certification to the UEZ Authority;
 - q. "UZ-5 certification" means the UEZ Authority's certification of a qualified business, pursuant to section 12 of P.L. , c. (C.) (pending before the Legislature as this bill), allowing the qualified business to make tax-free purchases of office and business equipment and supplies, furnishings, trade fixtures, repair, or construction materials and all other tangible personal property (other than motor vehicles and motor vehicle parts and supplies) for the exclusive use or consumption on the premises of the qualified business within an enterprise zone at an address indicated on the qualified business's application for certification to the UEZ Authority. The exemption may be used only for personal property controlled by the qualified business. This exemption shall also apply to delivery charges and charges for services performed for a qualified business at its zone
- developed and maintained by the Department of Community Affairs
 that equally incorporates the block group unemployment rate and
 median household income according to the most recent five-year
 estimate by the United States Census Bureau;

- 1 s. "Major job center" means a block group with an Economic 2 Distress Index score greater than or equal to the 50th percentile and 3 in which the jobs per square mile meets or exceeds the State average 4 according to the most recent estimate by the United States Census
- 5 Bureau;
- t. "Industrial hub" means a block group with 100 or more 6 7 persons employed by industrial businesses;
- 8 "Industrial business" means a business with a North American 9 Industry Classification System code of 11 (Agriculture, Forestry,
- 10 Fishing and Hunting), 21 (Mining), 22 (Utilities), 23 (Construction),
- 31-33 (Manufacturing), 42 (Wholesale Trade), or 48-49 11 12 (Transportation and Warehousing);
- 13 v. "Commercial corridor" means the land area with frontage on 14 a State, county, local, or rail thoroughfare in an enterprise zone which
- is predominantly commercial or industrial; and 15
- 16 w. "Transportation corridor" means a broad geographical band 17 that follows a general directional flow or connects major sources of 18 trips. It may contain a number of streets and highways and transit
- 19 lines or routes.
- 20 (cf: P.L.2006, c.34, s.3)

- 22 2. Section 4 of P.L.1983, c.303 (C.52:27H-63) is amended to 23 read as follows:
- 4. a. There is created the New Jersey Urban Enterprise Zone 24 25 Authority, which shall consist of:
- 26 (1) The [Executive Director] chief executive officer of the New 27 Jersey Economic Development Authority [, who shall be the chair of 28 the authority];
- 29 (2) The Commissioner of the Department of Community Affairs. 30 who shall be the chair of the UEZ Authority;
- 31 (3) The Commissioner of the Department of Labor and 32 Workforce Development;
- 33 (4) The State Treasurer; [and]
- 34 (5) The chief executive officer of the New Jersey Redevelopment 35 Authority; and
- 36 (6) [Five] Four public members not holding any other office, 37 position or employment in the State Government, nor any local 38 elective office, who shall be appointed by the Governor with the 39 advice and consent of the Senate, and who shall be qualified for their 40 appointments by training and experience in the areas of local 41 government finance, economic development and redevelopment, or 42 volunteer civic service and community organization. No more than 43 [three] two public members shall be of the same political party. At
- 44 least one public member of the authority shall reside within an
- 45 enterprise zone; however, the provisions of this section shall apply
- 46 only to members appointed or reappointed after the effective date of
- 47 P.L.2001, c.347 (C.52:27H-66.2 et al.).

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- 1 b. The public members of the authority shall serve for terms of 2 five years, except that of the members first appointed, one shall serve 3 for a term of one year, one shall serve for a term of two years, one 4 shall serve for a term of three years, one shall serve for a term of four 5 years, and one shall serve for a term of five years. Vacancies in the 6 public membership shall be filled in the manner of the original 7 appointments but for the unexpired terms. **]** (Deleted by amendment, 8 P.L., c.) (pending before the Legislature as this bill)
 - c. An ex officio member of the authority may, from time to time, designate in writing to the authority an official within his respective department to attend and represent the department at the meetings of the authority from which the ex officio member is absent, and that designated representative shall be entitled to vote and otherwise act for the ex officio member at those meetings.
 - d. A true copy of the minutes of every meeting of the authority shall be forthwith delivered by and under the certification of the secretary thereof to the Governor. No action taken at such meeting by the authority shall have force or effect until 10 days, Saturdays, Sundays, and public holidays excepted, after the copy of the minutes shall have been so delivered, unless during such 10-day period the Governor shall approve the same, in which case such action shall become effective upon such approval. If, in that 10-day period, the Governor returns such copy of the minutes with veto of any action taken by the authority or any member thereof at such meeting, such action shall be null and void and of no effect.
- 26 e. The UEZ Authority, reconstituted pursuant to P.L. 27 (C.) (pending before the Legislature as this bill), shall hold an 28 initial meeting on the first business day of the third month following 29 the date of enactment of P.L. , c. (C.) (pending before the 30 Legislature as this bill). The public members of the UEZ Authority 31 shall serve for terms of five years, except that of the members first 32 appointed to the reconstituted UEZ Authority pursuant to P.L. , c. 33 (C.) (pending before the Legislature as this bill), one shall serve 34 for a term of two years, one shall serve for a term of three years, one 35 shall serve for a term of four years, and one shall serve for a term of 36 five years. Vacancies in the public membership shall be filled in the 37 manner of the original appointments but for the unexpired terms. 38 (cf: P.L.2008, c.27, s.29)

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- 3. Section 3 of P.L.2001, c.347 (C.52:27H-66.2) is amended to read as follows:
- 42 3. The authority shall designate a classification known as a "UEZ-impacted business district" for a municipality which can 43 44 demonstrate to the authority that its business district is economically 45 distressed and is being negatively impacted by the presence of two or 46 more adjacent enterprise zones in which **[**50%**]** <u>50 percent</u> less sales 47 tax is collected pursuant to section 21 of P.L. 1983, c. 303 (C.52:27H-48 80). Following the effective date of P.L. , c. (pending before the

- 1 Legislature as this bill), the UEZ Authority shall not designate a
- 2 <u>business district as a UEZ-impacted business district.</u> Any
- 3 <u>designation as a UEZ-impacted business district existing on the</u>
- 4 <u>effective date of P.L.</u>, c. (pending before the Legislature as this
- 5 bill) shall expire on the first day of the third year next following the
- 6 <u>effective date of P.L.</u>, c. (pending before the Legislature as this
- 7 <u>bill</u>) or upon certification of the UEZ-impacted business district as
- 8 <u>an enterprise zone, whichever occurs first.</u>
- 9 (cf: P.L.2001, c.347, s.3)

- 11 4. Section 9 of P.L.1983, c.303 (C.52:27H-68) is amended to 12 read as follows:
- read as follows:

 9. <u>a.</u> Before [applying] the governing body of a qualifying
- municipality may apply for designation [of] as an enterprise zone, the municipal governing body shall cause a preliminary zone
- 16 development plan to be formulated, either by a zone development
- 17 corporation or by the governing body, with the assistance of those
- officers and agencies of the municipality as the governing body may
- see fit. [The] For a municipality with a zone development plan that
- was approved more than five years prior to the effective date
- of P.L., c. (pending before the Legislature as this bill), the
- 22 governing body of the municipality shall submit an updated
- 23 preliminary zone development plan pursuant to this section. In
- 24 <u>formulating a preliminary zone development plan pursuant to this</u>
- 25 section, a zone development corporation or the governing body of the
- 26 <u>municipality shall consult with representatives of diverse Statewide</u> 27 or regional business organizations that represent the interests of
- 28 minority businesses, as defined in section 2 of P.L.1986, c. 195
- 29 (C.52:27H-21.18), which organizations shall have no less than 30
- 30 days to review a proposed preliminary zone development plan and
- 31 <u>submit comments to the zone development corporation or governing</u>
- 32 <u>body. Each</u> preliminary zone development plan shall **[**set forth the
- boundaries of the proposed enterprise zone, <u>linclude</u> findings of fact
- 34 concerning the economic and social conditions existing in the area
- 35 proposed for an enterprise zone, and the municipality's policy and
- 36 intentions for addressing these conditions, and may include
- 37 proposals respecting:
- 38 **[a.]** (1) Utilizing the powers conferred on the municipality by
- law for the purpose of stimulating investment in and economic
- 40 development of the proposed zone;
- 41 **[b.]** (2) Utilizing State assistance through the provisions of **[**this
- 42 act P.L.1983, c.303 (C.52:27H-60 et seq.) relating to exemptions
- from, and credits against, State [taxes] tax benefits and enterprise
- 44 zone assistance funds;
- 45 [c.] (3) Securing the involvement in, and commitment to, zone
- 46 economic development by private entities, including zone

1 neighborhood associations, voluntary community organizations 2 supported by residents and businesses in the zone;

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- Utilizing the powers conferred by law to revise municipal planning and zoning ordinances and other land use regulations as they pertain to the zone, in order to enhance the attraction of the zone to prospective developers;
- [e.] (5) Increasing the availability and efficiency of support services, public and private, generally used by and necessary to the efficient functioning of commercial and industrial facilities in the area, and the extent to which the increase or improvement is to be provided and financed by the municipal government or by other entities.
- b. (1) The governing body of a municipality may request from the UEZ Authority an amount not to exceed 10 percent of the municipality's zone assistance fund allocation or \$125,000, whichever is greater, to fund, in whole or in part, the costs associated with formulating a preliminary zone development plan, which amount the governing body may use to pay employees, or to retain a consultant, to formulate the plan. Prior to soliciting a consultant to formulate the plan with these funds, the governing body of a municipality shall submit to the UEZ Authority the proposed solicitation.
 - (2) The UEZ Authority shall review the proposed solicitation and may provide recommended modifications to the proposed solicitation. The governing body of a municipality or a zone development corporation may incur expenses related to the preparation of the preliminary zone development plan for potential reimbursement at a later time by the UEZ Authority, provided the authority determines the expenses are reasonable. The governing body of a municipality or a zone development corporation shall complete a preliminary zone development plan with assistance from the UEZ Authority, as needed, in accordance with a timeline established by the authority pursuant to rules, regulations, or guidelines adopted by the authority.
- (3) Within 14 days of receipt, unless the authority finds material deficiencies in a preliminary zone development plan, the authority shall approve and certify the preliminary zone development plan as the zone development plan. The zone development plan shall be the plan according to which the Urban Enterprise Zone program shall be administered in that zone, and certification of the plan shall constitute the authority's designation or re-designation of the municipality as an enterprise zone. Should the authority find deficiencies with a preliminary zone development plan, it shall provide a corrective action plan to the municipality.
- 45 (4) Notwithstanding the provisions of subsection g. of section 5 of P.L.1992, c.79 (C.40A:12A-5) or any other law to the contrary, 46 47 approval by the authority of the zone development plan for an 48 enterprise zone coterminous with the borders of a municipality shall

- 1 not be considered sufficient for the determination that the area is in
- 2 need of redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79
- 3 (C.40A:12A-5 and 40A:12A-6) for the purpose of granting tax
- 4 exemptions within the enterprise zone district pursuant to the
- 5 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) or for the
- 6 adoption of a tax abatement and exemption ordinance pursuant to the
- 7 provisions of P.L.1991, c.441 (C.40A:21-1 et seq.); provided,
- 8 however, the authority's certification of a final eligible block group
- 9 within an enterprise zone pursuant to section 12 of P.L., c. (C.)
- 10 (pending before the Legislature as this bill), shall be considered
- 11 sufficient for the determination that an area within a final eligible
- 12 block group is in need of redevelopment for the purpose of granting
- 13 tax exemptions within the eligible block group pursuant to the
- 14 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and the adoption
- 15 of a tax abatement and exemption ordinance pursuant to the
- 16 provisions of P.L.1991, c.441 (C.40A:21-1 et seq.).
- 17 c. If no zone development plan is in place, upon petition of the
- 18 zone development corporation or governing body of the municipality,
- 19 the UEZ Authority may grant a distribution from that municipality's 20
- zone assistance fund account for an eligible project that responds to an impact of a public health emergency or state of emergency 21
- 22 declared by the Governor.
- 23 d. No zone development plan shall remain in force once it has
- 24 been certified by the UEZ Authority for more than five years. The
- 25 governing body of a municipality or zone development corporation
- 26 shall follow the process enumerated in subsections a. and b. of this
- 27 section to ensure a zone development plan remains current to protect
- 28 against lapse of enterprise zone designation.
- 29 e. Notwithstanding the provisions of this section to the contrary,
- 30 a qualified business in an enterprise zone having such qualified status
- 31 immediately preceding the effective date of P.L. , c. (pending
- 32 before the Legislature as this bill), and which is qualified under
- 33 P.L., c. (pending before the Legislature as this bill), shall remain 34
- eligible for the exemptions from the tax imposed under the "Sales
- and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.), pursuant to 35
- sections 20 and 21 of P.L.1983, c.303 (C.52:27H-79 and C.52:27H-36
- 37 80), and shall be eligible for the exemption under section 8 of P.L. ,
- 38 c. (C.) (pending before the Legislature as this bill) even if the
- 39 municipality in which the business is located fails to submit a zone
- 40 development plan in accordance with this section; provided, 41 however, a municipality failing to submit a zone development plan
- 42 under this section shall not be eligible for loans, grants, and other
- assistance from the UEZ Authority, except as provided for in 43
- 44 subsection c. of this section, until a revised zone development plan is
- 45 submitted and approved by the UEZ Authority.
- 46 (cf: P.L.1983, c.539, s.1)

5. Section 10 of P.L.1983, c.303 (C.52:27H-69) is amended to read as follows:

- 10. <u>a.</u> An area defined by a continuous border within one qualifying municipality **[**or within two or more contiguous qualifying municipalities and two noncontiguous areas each having a continuous border within two noncontiguous qualifying municipalities **]** shall be eligible for designation as a zone if:
- [a.] (1) It has been designated an "area in need of rehabilitation" pursuant to Article VIII, Section I, paragraph 6 of the Constitution of the State of New Jersey [and P.L.1977, c.12 (C.54:4-3.95 et seq.)]; or is qualified for that designation in the judgment of the authority; and
 - **[**b.**]** (2) It meets the criteria established by the authority pursuant to **[**this act**]** P.L.1983, c.303 (C.52:27H-60 et seq.) relating to the incidence of poverty, unemployment and general economic distress.
- b. In addition to areas eligible for designation as a zone pursuant to subsection a. of this section, an area shall be eligible for designation as an enterprise zone if the municipality in which the area is located is among the top 20 percent of the most distressed New Jersey municipalities, according to the most recent Municipal Revitalization Index, and:
 - (1) the share of parcels accounted for by commercial and industrial property within the municipality exceeds the Statewide average of commercial and industrial parcels according to the most recently released Property Value Classification prepared by the Department of the Community Affairs, and
 - (2) the municipality has an unemployment rate that exceeds the most recent annual Statewide unemployment rate.
 - c. If a county does not contain an area that qualifies to be designated as an enterprise zone, the UEZ Authority may, upon application, designate as an enterprise zone the area within the county which is in the most distressed municipality in the county according to the most recent Municipal Revitalization Index.
 - d. In the case of a qualifying municipality with a population exceeding 5,000, designation as a zone shall be contingent upon such municipality appointing a full-time economic development officer, who may also serve as the UEZ Coordinator, or establishing a zone development corporation.
- 39 (cf: P.L.1993, c.367, s.5)

41 6. Section 13 of P.L.1983, c.303 (C.52:27H-72) is amended to 42 read as follows:

- 13. a. In designating eligible areas as enterprise zones, the authority shall [accord preference to] approve zone development plans which:
- 46 (1) Have [the greatest] potential for success in stimulating primarily new economic activity in the area;

1 (2) Are designed to address [the greatest degree of] urban 2 distress, as measured by existing levels of unemployment, poverty, 3 and property tax arrearages;

- (3) Demonstrate [the most] substantial and reliable commitments of resources by zone businesses, zone neighborhood associations, voluntary community organizations and other private entities to the economic success of the zone;
- (4) Demonstrate [the most] substantial effort and commitment by the municipality to encourage economic activity in the area and to remove disincentives for job creation compatible with the fiscal condition of the municipality.
- b. In addition to the considerations set forth in subsection a. of this section, the authority in evaluating a zone development plan for designation purposes shall consider:
- (1) The likelihood of attracting federal assistance to projects in the eligible area, and of obtaining federal designation of the area as an enterprise zone for federal tax purposes;
- (2) The adverse or beneficial effects of an enterprise zone located at the proposed area upon economic development activities or projects of State or other public agencies which are in operation, or are approved for operation, in the qualifying municipality;
- (3) The degree of commitment made by public and private entities to utilize minority contractors and assure equal opportunities for employment in connection with any construction or reconstruction to be undertaken in the eligible area;
- (4) The impact of the zone development plan upon the social, natural and historic environment of the eligible area;
- (5) The degree to which the implementation of the plan involves the relocation of residents from the eligible area, and the adequacy of commitments and provisions with respect thereto.
- c. A designated zone that is operative on the effective date of P.L., c. (pending before the Legislature as this bill) shall remain a designated zone until the end of the 10th State fiscal year next following the effective date of P.L., c. (pending before the Legislature as this bill).
- d. (1) On the first day of the ninth State fiscal year next following the effective date of P.L. , c. (pending before the Legislature as this bill), the UEZ Authority shall determine which zones are within municipalities that are among the top 20 percent of the most distressed New Jersey municipalities, according to the most recent Municipal Revitalization Index, and whether:
 - (a) the share of parcels accounted for by commercial and industrial property within each municipality exceeds the Statewide average of commercial and industrial parcels according to the most recently released Property Value Classification prepared by the Department of the Community Affairs, and
- (b) each municipality has an unemployment rate that exceeds the
 most recent annual Statewide unemployment rate.

- (2) (a) A zone located within a municipality that does not meet the criteria set forth in paragraph (1) of this subsection shall be ineligible for designation as an enterprise zone at the close of the 10th State fiscal year after the effective date of P.L., c. (pending before the Legislature as this bill).
 - (b) A zone located within a municipality that meets the criteria set forth in paragraph (1) of this subsection shall be designated an enterprise zone for an additional 10 years.
- e. (1) Notwithstanding the provisions of section 10 of P.L.1983, c.303 (C.52:27H-69), section 2 of P.L.1985, c.391 (C.52:27H-69.1), or any other law or regulation to the contrary, boundaries of each zone shall be coterminous with borders of an eligible municipality beginning on the effective date of P.L., c. (pending before the Legislature as this bill).
- 15 (2) Notwithstanding the provisions of subsection g. of section 5 16 of P.L.1992, c.79 (C.40A:12A-5) or any other law to the contrary, 17 the extension of the boundaries of a zone to be coterminous with the 18 borders of a municipality pursuant to this subsection shall not be 19 considered sufficient for the determination that the area is in need of 20 redevelopment pursuant to sections 5 and 6 of P.L.1992, c.79 21 (C.40A:12A-5 and 40A:12A-6) for the purpose of granting tax 22 exemptions within the enterprise zone district pursuant to the 23 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) or for the 24 adoption of a tax abatement and exemption ordinance pursuant to the 25 provisions of P.L.1991, c.441 (C.40A:21-1 et seq.); provided, 26 however, certification of a final eligible block group within an enterprise zone certified pursuant to section 12 of P.L. , c. (C. 27 28 (pending before the Legislature as this bill) shall be considered 29 sufficient for the determination that an area within a final eligible 30 block group is in need of redevelopment for the purpose of granting 31 tax exemptions within the eligible block group pursuant to the 32 provisions of P.L.1991, c.431 (C.40A:20-1 et seq.) and the adoption 33 of a tax abatement and exemption ordinance pursuant to the 34 provisions of P.L.1991, c.441 (C.40A:21-1 et seq.).
 - f. Following the effective date of P.L. , c. (pending before the Legislature as this bill), the UEZ Authority may designate enterprise zones from among qualifying municipalities determined to be eligible notwithstanding the limitation on the number of eligible zones set forth in section 7 of P.L.1983, c.303 (C.52:27H-66), section 3 of P.L.1995, c.382 (C.52:27H-66.1), and section 12 of P.L.2001, c.347 (C.52:27H-66.7).

(cf: P.L.1983, c.303, s.13)

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- 44 7. Section 20 of P.L.1983, c.303 (C.52:27H-79) is amended to 45 read as follows:
- 46 20. a. Receipts from retail sales of tangible personal property 47 (except motor vehicles and energy) and sales of services (except 48 telecommunications services and utility services) to a qualified

1 business for the exclusive use or consumption of such business within 2 an enterprise zone are exempt from the taxes imposed under the 3 "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.).

- b. (Deleted by amendment, P.L.2011, c.28)
- As used in this section:

"Qualified business" includes a person who is certified as a qualified business by the authority **[**on or before the date a claim for refund is made and filed with the Director of the Division of Taxation in the Department of the Treasury pursuant to subsection e. of this section and provided a UZ-5 certification by the authority pursuant to subsection d. or f. of section 12 of P.L., c. (C.) (pending before the Legislature as this bill).

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 - d. (Deleted by amendment, P.L.2011, c.28)
 - e. **[**(1) Notwithstanding the provisions of section 20 of P.L.1966, c.30 (C.54:32B-20) and the provisions of R.S.54:49-14, the Director of the Division of Taxation in the Department of the Treasury shall refund to a person who is a qualified business the amount of any sales tax or any use tax paid by the person in connection with that person's purchase of tangible personal property or services that is exempt, pursuant to subsection a. of this section, from the taxes imposed by P.L.1966, c.30 (C.54:32B-1 et seq.) if the person who is a qualified business makes and files a claim for refund with the director within one year of the date the payment of tax for purchase is made.
 - (2) A person who is a qualified business shall make and file a claim for refund on such forms, and accompanied by auditable receipts and such other documentation, as the director may prescribe. I (Deleted by amendment, P.L., c.) (pending before the <u>Legislature as this bill)</u>

(cf: P.L.2011, c.28, s.1)

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- 8. (New section) a. Receipts from retail sales of materials, supplies, and services for the exclusive use of erecting structures or buildings on, or improving, altering or repairing the real property of a qualified business, or a contractor hired by the qualified business to make such improvements, alterations, or repairs, are exempt from the taxes imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.).
 - b. As used in this section:

"Qualified business" includes a person who is certified as a qualified business by the authority and provided a UZ-4 certification by the authority pursuant to subsection d. or f. of section 12 of P.L.

- c. (C.) (pending before the Legislature as this bill) on or before the date a claim for refund is made and filed with the Director of the Division of Taxation in the Department of the Treasury pursuant to subsection b. of this section.
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9. Section 21 of P.L.1983, c.303 (C.52:27H-80) is amended to 48 read as follows:

1 21. Receipts of retail sales, except retail sales of motor vehicles, 2 of alcoholic beverages as defined in the "Alcoholic Beverage Tax 3 Law," R.S.54:41-1 et seq., of cigarettes as defined in the "Cigarette 4 Tax Act," P.L.1948, c.65 (C.54:40A-1 et seq.), of manufacturing 5 machinery, equipment or apparatus, and of energy, made by a 6 [certified] seller <u>located in an eligible block group or on an adjacent</u> 7 parcel, as defined in subsection a. of section 12 of P.L. , c. 8) (pending before the Legislature as this bill) and provided a 9 <u>UZ-2 certification by the authority</u> from a place of business owned 10 or leased and regularly operated by the seller for the purpose of 11 making retail sales, and located in a designated enterprise zone 12 established pursuant to the "New Jersey Urban Enterprise Zones 13 Act," P.L.1983, c.303 (C.52:27H-60 et al.), or a UEZ-impacted 14 business district established prior to the effective date of P.L. , c. 15 (pending before the Legislature as this bill) pursuant to section 3 of 16 P.L.2001, c.347 (C.52:27H-66.2), are exempt to the extent of [50%] 17 50 percent of the tax imposed under the "Sales and Use Tax Act," 18 P.L.1966, c.30 (C.54:32B-1 et seq.). 19 Any seller, which is a qualified business having a place of business 20 located in a designated enterprise zone or in a designated UEZ-21 impacted business district, may apply to the [Director of the Division 22 of Taxation in the Department of the Treasury <u>I UEZ Authority</u> for a 23 <u>UZ-2</u> certification pursuant to this section <u>provided the seller is</u> 24 located in an eligible block group or an adjacent parcel, as defined in 25 subsection a. of section 12 of P.L. , c. (C.) (pending before 26 the Legislature as this bill). The [director] UEZ Authority shall 27 certify a seller if the [director] UEZ Authority shall find that the 28 seller owns or leases and regularly operates a place of business 29 located in the designated enterprise zone or in the designated UEZ-30 impacted business district for the purpose of making retail sales, that 31 items are regularly exhibited and offered for retail sale at that 32 location, and that the place of business is not utilized primarily for 33 the purpose of catalogue or mail order sales. The certification under 34 this section shall remain in effect during the time the business retains 35 its status as a qualified business meeting the eligibility criteria of section 27 of P.L.1983, c.303 (C.52:27H-86). However, the 36 37 [director] <u>UEZ Authority</u> may at any time revoke a certification 38 granted pursuant to this section if the [director] <u>UEZ Authority</u> shall 39 determine that the seller no longer complies with the provisions of 40 this section. The Department of the Treasury shall provide to a 41 qualified business a certificate evidencing its UZ-2 certification, 42 which certificate shall indicate the location at which the sales tax 43 exemption provided for in this section is available. 44 Notwithstanding the provisions of [this act] P.L.1983, c.303 45 (C.52:27H-60 et seq.) to the contrary, except as may otherwise be 46 provided by section 7 of P.L.1983, c.303 (C.52:27H-66), the 47 authority may, in its discretion, determine if the provisions of this

section shall apply to any enterprise zone designated after the effective date of P.L.1985, c.142 (C.52:27H-66 et al.); provided, however, that the authority may make such a determination only where the authority finds that the award of an exemption of 50 percent of the tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.) will not have any adverse economic impact upon any other urban enterprise zone.

[Notwithstanding any other provisions of law to the contrary, except as provided in subsection b. of section 6 of P.L.1996, c.124 (C.13:1E-116.6), after first depositing 10 percent of the gross amount of all revenues received from the taxation of retail sales made by certified sellers from business locations in designated enterprise zones to which this exemption shall apply into the account created in the name of the authority in the enterprise zone assistance fund pursuant to section 29 of P.L.1983, c.303 (C.52:27H-88), the remaining 90 percent shall be deposited immediately upon collection by the Department of the Treasury, as follows:

- a. In the first five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, all such revenues shall be deposited in the enterprise zone assistance fund created pursuant to section 29 of P.L.1983, c.303 (C.52:27H-88);
- b. In the second five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, 66 2/3% of all those revenues shall be deposited in the enterprise zone assistance fund, and 33 1/3% shall be deposited in the General Fund;
- c. In the third five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, 33 1/3% of all those revenues shall be deposited in the enterprise zone assistance fund, and 66 2/3% shall be deposited in the General Fund;
- d. In the final five-year period during which the State shall have collected reduced rate revenues within an enterprise zone, but not to exceed the life of the enterprise zone, all those revenues shall be deposited in the General Fund.

Commencing on the effective date of P.L.1993, c.144, all revenues in any enterprise zone to which the provisions of this section have been extended prior to the enactment of P.L.1993, c.144 shall be deposited into the enterprise zone assistance fund until there shall have been deposited all revenues into that fund for a total of five full years, as set forth in subsection a. of this section. The State Treasurer then shall proceed to deposit funds into the enterprise zone assistance fund according to the schedule set forth in subsections b. through d. of this section, beginning at the point where the enterprise zone was located on that schedule on the effective date of P.L.1993, c.144. No enterprise zone shall receive the deposit benefit granted by any one subsection of this section for more than five cumulative years.

The revenues required to be deposited in the enterprise zone assistance fund under this section shall be used for the purposes of that fund and for the uses prescribed in section 29 of P.L.1983, c.303

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     (C.52:27H-88), subject to annual appropriations being made for those
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     purposes and uses.
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      (cf: P.L.2011, c.49, s.15)
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        10. Section 29 of P.L.1983, c.303 (C.52:27H-88) is amended to
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     read as follows:
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        29. a. (1) There is created an enterprise zone assistance fund to
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     be held by the State Treasurer, which shall be the repository for all
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     moneys required to be deposited therein under section [21 of
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     P.L.1983, c.303 (C.52:27H-80) or moneys appropriated annually to
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     the fund 11 of P.L., c. (C. ) (pending before the Legislature
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     as this bill). All moneys deposited in the fund shall be held and
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     disbursed in the amounts necessary to fulfill the purposes of this
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     section and subject to the requirements hereinafter prescribed. The
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     State Treasurer may invest and reinvest any moneys in the fund, or
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     any portion thereof, to strengthen capital structures, leverage
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     additional debt capital, and increase lending and investing in
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     economically disadvantaged communities, and in any other manner
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     that advances the goals of the Urban Enterprise Zone program,
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     including, but not limited to legal obligations of the United States or
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     of the State or of any political subdivision thereof or government-
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     sponsored enterprises. Any income from, interest on, or increment to
     moneys so invested or reinvested shall be included in the fund.
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        Notwithstanding the provisions of section 11 of P.L.
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             ) (pending before the Legislature as this bill) or any other
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     provision of law to the contrary, the amount to be deposited in the
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     enterprise zone assistance fund shall be as follows:
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        (a) In the first five State fiscal years next following the effective
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     date of P.L., c. (pending before the Legislature as this bill), 100
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     percent of the amount determined pursuant to paragraph (1) of
     subsection b. of section 11 of P.L. , c. (C. ) (pending before
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     the Legislature as this bill) shall be deposited in the enterprise zone
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     assistance fund;
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        (b) In the sixth State fiscal year next following the effective date
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     of P.L., c. (pending before the Legislature as this bill), 95 percent
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     of the amount determined pursuant to paragraph (1) of subsection b.
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     of section 11 of P.L. , c. (C. ) (pending before the Legislature
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     as this bill) shall be deposited in the enterprise zone assistance fund
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     and five percent of such amount shall be deposited in the General
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        (c) In the seventh State fiscal year next following the effective
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     date of P.L., c. (pending before the Legislature as this bill), 90
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     percent of the amount determined pursuant to paragraph (1) of
     subsection b. of section 11 of P.L. , c. (C. ) (pending before
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     the Legislature as this bill) shall be deposited in the enterprise zone
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     assistance fund and 10 percent of such amount shall be deposited in
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     the General Fund;
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1 (d) In the eighth State fiscal year next following the effective date 2 of P.L., c. (pending before the Legislature as this bill), 85 percent 3 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending before the Legislature 4 5 as this bill) shall be deposited in the enterprise zone assistance fund and 15 percent of such amount shall be deposited in the General 6 7 Fund; 8 (e) In the ninth State fiscal year next following the effective date 9 of P.L., c. (pending before the Legislature as this bill), 80 percent 10 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L. , c. (C.) (pending before the Legislature 11 12 as this bill) shall be deposited in the enterprise zone assistance fund 13 and 20 percent of such amount shall be deposited in the General 14 Fund; 15 (f) In the 10th State fiscal year next following the effective date of P.L., c. (pending before the Legislature as this bill), 75 percent 16 17 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending before the Legislature 18 19 as this bill) shall be deposited in the enterprise zone assistance fund 20 and 25 percent of such amount shall be deposited in the General 21 22 (g) In the 11th State fiscal year next following the effective date 23 of P.L., c. (pending before the Legislature as this bill), 70 percent 24 of the amount determined pursuant to paragraph (1) of subsection b. 25 of section 11 of P.L., c. (C.) (pending before the Legislature 26 as this bill) shall be deposited in the enterprise zone assistance fund 27 and 30 percent of such amount shall be deposited in the General 28 Fund; 29 (h) In the 12th State fiscal year next following the effective date 30 of P.L., c. (pending before the Legislature as this bill), 65 percent 31 of the amount determined pursuant to paragraph (1) of subsection b. 32 of section 11 of P.L., c. (C.) (pending before the Legislature 33 as this bill) shall be deposited in the enterprise zone assistance fund and 35 percent of such amount shall be deposited in the General 34 35 36 (i) In the 13th State fiscal year next following the effective date 37 of P.L., c. (pending before the Legislature as this bill), 60 percent 38 of the amount determined pursuant to paragraph (1) of subsection b. 39 of section 11 of P.L., c. (C.) (pending before the Legislature 40 as this bill) shall be deposited in the enterprise zone assistance fund 41 and 40 percent of such amount shall be deposited in the General 42 Fund; (j) In the 14th State fiscal year next following the effective date 43 44 of P.L., c. (pending before the Legislature as this bill), 55 percent 45 of the amount determined pursuant to paragraph (1) of subsection b. 46 of section 11 of P.L. , c. (C.) (pending before the Legislature 47 as this bill) shall be deposited in the enterprise zone assistance fund

and 45 percent of such shall be deposited in the General Fund;

- 1 (k) In the 15th State fiscal year next following the effective date 2 of P.L., c. (pending before the Legislature as this bill), 50 percent 3 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending before the Legislature 4 5 as this bill) shall be deposited in the enterprise zone assistance fund and 50 percent of such amount shall be deposited in the General 6 7 Fund; 8 (1) In the 16th State fiscal year next following the effective date 9 of P.L., c. (pending before the Legislature as this bill), 40 percent 10 of the amount determined pursuant to paragraph (1) of subsection b. of section 11 of P.L., c. (C.) (pending before the Legislature 11 12 as this bill) shall be deposited in the enterprise zone assistance fund 13 and 60 percent of such amount shall be deposited in the General 14 Fund; 15 (m) In the 17th State fiscal year next following the effective date of P.L., c. (pending before the Legislature as this bill), 30 percent 16 17 of the amount determined pursuant to paragraph (1) of subsection b. 18 of section 11 of P.L., c. (C.) (pending before the Legislature 19 as this bill) shall be deposited in the enterprise zone assistance fund 20 and 70 percent of such amount shall be deposited in the General 21 22 (n) In the 18th State fiscal year next following the effective date 23 of P.L., c. (pending before the Legislature as this bill), 20 percent 24 of the amount determined pursuant to paragraph (1) of subsection b. 25 of section 11 of P.L. , c. (C.) (pending before the Legislature 26 as this bill) shall be deposited in the enterprise zone assistance fund 27 and 80 percent of such amount shall be deposited in the General 28 Fund; 29 (o) In the 19th State fiscal year next following the effective date 30 of P.L., c. (pending before the Legislature as this bill), 10 percent 31 of the amount determined pursuant to paragraph (1) of subsection b. 32 of section 11 of P.L., c. (C.) (pending before the Legislature 33 as this bill) shall be deposited in the enterprise zone assistance fund 34 and 90 percent of such amount shall be deposited in the General 35 Fund; and 36 (p) In the 20th State fiscal year next following the effective date 37 of P.L., c. (pending before the Legislature as this bill), and each 38 State fiscal year thereafter, 100 percent of the amount determined 39 pursuant to paragraph (1) of subsection b. of section 11 of P.L. , c. 40) (pending before the Legislature as this bill) shall be 41 deposited in the General Fund. 42 (2) The State Treasurer shall maintain separate accounts for each 43 enterprise zone designated under P.L.1983, c.303 (C.52:27H-60 et 44 seq.) that is in good standing with the UEZ Authority in accordance 45 with rules adopted by the UEZ Authority, and one in the authority's 46 name for the administration of the Urban Enterprise Zone program,
- 47 <u>and for providing grants, investments, loans or other guaranties</u>
 48 <u>related to qualified assistance fund expenses</u>. The State Treasurer

shall credit to each account an amount of the moneys deposited in the fund [equal to the amount of revenues collected from the taxation of retail sales made in the zone and appropriated to the enterprise zone assistance fund, or that amount of moneys appropriated to the fund and required to be credited to the enterprise zone account of the qualifying municipality pursuant to section 21 of P.L.1983, c.303 (C.52:27H-80) determined by a formula that applies weight to a zone municipality's number of commercial and industrial parcels as recorded by the municipal tax assessor, its Municipal Revitalization Index Distress Score, and the average number of unemployed persons in the municipality according to data provided by the New Jersey Department of Labor and Workforce Development. When funds are received by a qualifying municipality pursuant to this subsection, the funds shall be placed in a new trust or, for a qualifying municipality that has a trust for an enterprise zone on the effective date of P.L., (pending before the Legislature as this bill), in the existing trust. The Division of Local Government Services in the Department of Community Affairs shall promulgate regulations, policies, or procedures as necessary to implement the provisions of this section.

(3) The State Treasurer shall promulgate the rules and regulations necessary to govern the administration of the fund for the purposes of this section, which shall include, but not be limited to, regulations requiring the establishment of separate bank accounts for funds credited to the enterprise zone account of each municipality from the enterprise zone assistance fund, commonly known as "first generation funds," and funds generated from the repayments of loans to individuals and businesses from the enterprise zone account of each municipality and the proceeds from the sale of properties and equipment acquired through the enterprise zone program, commonly known as "second generation funds," and the review, compilation, and monitoring of second generation fund quarterly reports submitted by each enterprise zone.

Any individual, including an individual who is not directly employed by a municipality, with the authority to administer, allocate or approve the use of zone assistance funds is subject to the "Local Government Ethics Law," P.L.1991, c.29 (C.40A:9-22.1 et seq.), unless the individual is a State employee or a special State officer.

- b. The enterprise zone assistance fund shall be used for the purpose of assisting qualifying municipalities in which enterprise zones are designated in undertaking economic development projects in designated enterprise zones by funding qualified assistance fund expenses. However, a municipality shall not appropriate or expend more than 25 percent of the amount annually credited to its enterprise zone assistance fund for public safety purposes, as described pursuant to paragraph (4) of subsection m. of section 3 of P.L.1983, c.303 (C.52:27H-62).
- c. The governing body of a qualifying municipality in which an enterprise zone is designated and the zone development corporation

created or designated by the municipality for that enterprise zone may, by resolution jointly adopted after public hearing, propose to undertake an economic development project in the enterprise zone, and to fund that project from moneys deposited in the enterprise zone assistance fund and credited to the account maintained by the State Treasurer for the enterprise zone.

The proposal so adopted shall set forth a plan for the project and shall include:

(1) A description of the proposed project;

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- (2) An estimate of the total project costs, and an estimate of the amounts of funding necessary annually from the enterprise zone account;
- (3) A statement of any other revenue sources to be used to finance the project;
 - (4) A statement of the time necessary to complete the project;
- (5) A statement of the manner in which the proposed project furthers the municipality's policy and intentions for addressing economic development in the enterprise zone as set forth in the zone development plan approved by the authority; and
- (6) A description of the financial and programmatic controls and reporting mechanisms to be used to guarantee that the funds will be spent in accordance with the plan and that the project will accomplish its purpose.

As used in this section, "project" means an activity I funded by the zone assistance fund through the qualified municipality and implemented by the zone development corporation, <u>I that satisfies the</u> requirements of a qualified assistance fund expense, as that term is defined in subsection m. of section 3 of P.L.1983, c.303 (C.52:27H-62), and which will lead to the creation of new jobs and increased economic activity within the zone [, such as: the establishment of revolving loan programs for qualified businesses in the zone to encourage private investment and job creation, and marketing, advertising and special event activities that will lead to increased economic activity or encourage private investment and job creation in the zone, but not including the expenditures therefor which are required to be reported pursuant to "The New Jersey Campaign Contributions and Expenditures Reporting Act," P.L.1973, c.83 (C.19:44A-1 et al.) and the costs associated therewith including the costs of economic analyses].

d. **[**Upon adoption by the governing body of the qualifying municipality and by the zone development corporation, the proposal shall be sent to the authority for its evaluation and approval. The authority shall approve the proposal if it shall find that the proposed project furthers the policy and intentions of the zone development plan approved by the authority, and that the estimated annual payments for the project from the enterprise zone account to which the proposal pertains are not likely to result in a deficit in that

1 account. 1 (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill)

- e. If the authority shall approve the proposal, it shall annually, upon its receipt of a written statement from the governing body of the qualifying municipality and the zone development corporation, certify to the State Treasurer the amount to be paid in that year from the enterprise zone account in the enterprise zone assistance fund with respect to each approved project. The authority may at any time revoke its approval of a project if it finds that the annual payments made from the enterprise zone assistance fund are not being used as required by this section. I (Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
- f. **[**Upon certification by the authority of the annual amount to be paid to a qualifying zone with respect to any project, the State Treasurer shall pay in each year to the qualifying municipality from the amounts deposited in the enterprise zone assistance fund the amount so certified, within the limits of the amounts credited to the enterprise zone account of the qualifying municipality. **]** (Deleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
- g. [An amount not to exceed one-third of the amount deposited in the account created in the name of the authority in the enterprise zone assistance fund shall be used by the authority for the coordination and administration of the program throughout the State, including but not limited to costs for personnel, operating expenses and marketing. The balance of the remaining amount shall be distributed to qualifying municipalities in proportion to each municipality's contribution to the enterprise zone assistance fund for the coordination and administration of the program within the municipality, including but not limited to costs for personnel, operating expenses and marketing. [Oeleted by amendment, P.L. , c.) (pending before the Legislature as this bill)
- h. At the end of a State fiscal year, if a municipality has not encumbered a portion of its allocation, such amount may be carried forward to the next State fiscal year and the State fiscal year thereafter. If at the end of the third State fiscal year any of those unencumbered funds remain, then the funds shall be transferred to the UEZ Authority's account in the enterprise zone assistance fund.
- i. At the end of a State fiscal year, if a municipality has not expended or otherwise committed a portion of its encumbered funds, then such amount may be carried forward to the next three succeeding State fiscal years. If at the end of the third State fiscal year any unexpended funds remain, then the funds shall be transferred to the UEZ Authority's account in the enterprise zone assistance fund.
- j. At the end of a State fiscal year, the Department of
 Community Affairs shall review an enterprise zone's expenditures of
 funds received from the zone assistance fund. If the department finds
 that an enterprise zone expended such funds in a manner inconsistent

- with the provisions of P.L.1983, c.303 (C.52:27H-60 et seq.)
 and P.L., c. (pending before the Legislature as this bill), then the
- 3 enterprise zone shall repay such funds to the department through the
- 4 <u>forfeiture of future zone assistance fund disbursements.</u> The
- 5 department shall withhold future funding from the enterprise zone
- 6 <u>until the enterprise zone enters into and complies with a corrective</u>
- 7 <u>action plan developed by the department.</u>
- 8 (cf: P.L.2018, c.19, s.4)

- 11. (New section) a. There is created an Urban Enterprise Zone Fund to be held by the State Treasurer, which shall be the repository for all moneys appropriated annually to the fund beginning in State Fiscal Year 2022 and thereafter. All moneys deposited in the fund shall be held and disbursed in the amounts necessary to fulfill the purposes of this section and subject to the requirements hereinafter prescribed. The State Treasurer, in consultation with the UEZ Authority, may invest and reinvest any moneys in the fund, or any portion thereof, in legal obligations of the United States or of the State or of any political subdivision thereof to strengthen capital structures, leverage additional debt capital, and increase lending and investing in economically disadvantaged communities, and in any other manner that advances the goals of the UEZ program. Any income from, interest on, or increment to moneys so invested or reinvested shall be included in the fund.
- b. The State Treasurer, in consultation with the UEZ Authority, shall determine the gross amount of revenues generated from the reduced sales tax collected within zones deposited in the assistance fund along with the aggregate amount, expressed in dollars, of the incentives provided under P.L.1983, c.303 (C.52:27H-60 et seq.) in the 12-month period beginning January 1, 2019 and ending December 31, 2019. This amount shall be the "UEZ base fund amount" and beginning in State Fiscal Year 2022 shall be adjusted annually based on the percentage change in the 12-month Consumer Price Index from June 30 to July 1 of each year.
- Beginning in State Fiscal Year 2022, and in each State fiscal year thereafter, the UEZ base fund amount determined pursuant to this subsection shall be appropriated to the Urban Enterprise Zone Fund and allocated as follows:
- (1) Subject to the provisions of subsection a. of section 29 of P.L.1983, c.303 (C.52:27H-88), 20 percent shall be allocated to the enterprise zone assistance fund for deposit into separate accounts in accordance with section 29 of P.L.1983, c.303 (C.52:27H-88);
- 43 (2) Five percent shall be allocated to the enterprise zone 44 assistance fund for use by the UEZ Authority to provide loans, grants, 45 investments, and other assistance to qualified businesses, diverse 46 Statewide or regional business organizations that represent the 47 interests of minority businesses, as defined in section 2 of P.L.1986, 48 c.195 (C.52:27H-21.18), and qualified municipalities, and some

- amount shall be allocated to the UEZ Authority for administration of the Urban Enterprise Zone program, provided the amount allocated to the UEZ Authority for administrative expenses shall not exceed \$2,500,000 in State Fiscal Year 2022 and, for each State fiscal year thereafter, shall not exceed \$2,500,000 as adjusted by the percentage change in the 12-month Consumer Price Index from June 30 to July 1;
 - (3) Thirty percent, plus such additional funds as shall be determined in accordance with subsection a. of section 29 of P.L.1983, c.303 (C.52:27H-88), shall be allocated to the General Fund; and
 - (4) No more than 45 percent shall be allocated to the combined cost of qualified businesses with a UZ-2, UZ-4, or UZ-5 certification, and the energy sales tax exemption. If less than 45 percent is needed to meet the combined cost of the benefits claimed by qualified businesses with a UZ-2, UZ-4, or UZ-5 certification, and the energy sales tax exemption:
 - (a) 50 percent of the incremental amount dedicated under this subsection shall be allocated to the enterprise zone assistance fund, with 20 percent of this amount allocated for the UEZ Authority's use and 80 percent allocated to separate accounts in the enterprise zone assistance fund for each enterprise zone designated under P.L.1983, c.303 (C.52:27H-60 et seq.); and
 - (b) 50 percent of the increment dedicated under this paragraph shall be deposited in the General Fund.

Should more than 45 percent be needed for the combined allocated cost in any current State fiscal year, the UEZ Authority shall reset the Economic Distress Index percentile that governs business qualification at the beginning of the State fiscal year to such number that is projected to allow the allocation to remain at or under 45 percent.

12. (New section) a. As used in this section:

"Eligible block group" means a block group that meets or exceeds the 50th percentile of the most recent Economic Distress Index; and

"Adjacent parcel" means a parcel of real property located within the same municipality as an eligible block group, and which parcel shares a border with an eligible block group, including but not limited to sharing a property line with an eligible block group or bordering on a public street with an eligible block group.

b. The UEZ Authority shall notify each qualified municipality of each eligible block group within the municipality no later than 14 days after the effective date of P.L. , c. (pending before the Legislature as this bill). The UEZ Authority shall then certify the final eligible block groups and adjacent parcels to each municipality and shall post a link to a list of eligible block groups and adjacent parcels on the UEZ Authority's Internet homepage on the Department of Community Affair's Internet website.

- c. A qualified business shall be located in an eligible block group or on an adjacent parcel or be an industrial business in an industrial hub. The certification of a qualified business that is not located in an eligible block group or on an adjacent parcel shall expire on January 1, 2022 unless the business is located in a major job center or is an industrial business located in an industrial hub.
- 7 d. The certification of a qualified business located in an eligible 8 block group or on an adjacent parcel shall expire at the end of the 9 10th State fiscal year following the State fiscal year in which the 10 business was first certified as a qualified business unless the business 11 is located in a major job center or is an industrial business in an 12 industrial hub. The certification for a business that has been certified for more than 10 State fiscal years prior to the effective date of 13 14 , c. (pending before the Legislature as this bill) shall expire 15 on January 1, 2022 unless the business is located in a major job center 16 or is an industrial business in an industrial hub. A business whose 17 certification has expired shall not be eligible to seek a new 18 certification.
- e. A business which satisfied the criteria for designation as a 19 20 qualified business immediately preceding the effective date of 21 (pending before the Legislature as this bill), which 22 business is carrying out a qualified construction project, or which can 23 demonstrate to the UEZ Authority an actionable and feasible plan to 24 carry out a qualified construction project within one year of the 25 effective date of P.L. , c. (pending before the Legislature as this 26 bill), and which can demonstrate its reliance on the UZ-4 benefit, UZ-27 5 benefit, or both, may apply to the UEZ Authority for a UZ-4 28 certification, a UZ-5 certification, or both, and the certification shall 29 continue until completion of the qualified construction project. The 30 Department of the Treasury shall provide to a qualified business a 31 certificate evidencing its UZ-4 certification or UZ-5 certification 32 which certificate shall indicate the location at which the sales tax 33 exemption provided for in section 20 of P.L.1983, c.303 (C.52:27H-) is available. 34 79) or section 8 of P.L., c. (C.
 - f. The UEZ Authority may, upon application by the local UEZ Coordinator or governing body of a qualifying municipality, issue a UZ-4 certification to a qualified business undertaking a qualified construction project in an enterprise zone, although the business is not located within an eligible block group or on an adjacent parcel. The UEZ Authority may grant this benefit to no more than eight qualified construction projects, beyond those eligible under subsection d. of this section, at any given time. A UZ-4 certification issued under this subsection shall continue until completion of the qualified construction project.

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g. The UEZ Authority may, upon application by the local UEZ Coordinator or the governing body of a qualified municipality, issue a UZ-4 certification, a UZ-5 certification, or both, to a qualified business located within an enterprise zone, although the business is

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not located within an eligible block group or on an adjacent parcel.
The UEZ Authority may grant this benefit to no more than 24
qualified businesses, beyond those eligible under subsection e. of this
section, at any given time. Each UZ-4 certification or UZ-5
certification issued under this subsection shall remain active so long

as the business in receipt of the benefit remains qualified.

13. (New section) On or before June 30 of each year next following the effective date of P.L. , c. (pending before the Legislature as this bill), the State Treasurer shall provide to the UEZ Authority an annual report of the aggregate amount, expressed in dollars, of the incentives provided under P.L.1983, c.303 (C.52:27H-60 et seq.) to all qualified businesses and municipalities. The report shall include aggregate data on gross revenues, retail sales taxes collected, and shall also include information on the address, municipality, and industry of each business. All data from participating businesses shall be collected through an online application and consumer access portal, where possible.

14. (New section) The UEZ Authority shall conduct an annual review that determines the number of participating businesses, unemployment rate, median household income, and number of jobs in each enterprise zone to assess the program's progress. The review shall also include the total tax expenditures by zone and total zone assistance funds expended as the requisite data becomes available from the annual report from the Department of the Treasury required pursuant to section 13 of P.L. , c. (C.) (pending before the Legislature as this bill). The UEZ Authority shall review the status of any projects that were approved by participating enterprise zones, overall enterprise zone performance, and adherence to the zone development plans. Each review shall include a detailed listing of deliverables by each enterprise zone and the State that are to be implemented and subsequently evaluated in the future.

15. (New section) The UEZ Authority and the Department of Labor and Workforce and Development shall enter into a memorandum of understanding to assist in substantial and comprehensive data gathering and information sharing between the two agencies to further the UEZ Authority's ability to evaluate enterprise zone performance and compliance, and to initiate enforcement actions.

16. (New section) Following the effective date of P.L. , c. (pending before the Legislature as this bill), no new applications for the enterprise zone employee tax credit, pursuant to section 19 of P.L.1983, c.303 (C.52:27H-78), or for the corporation business tax exemption, pursuant to section 17 of P.L.1983, c.303 (C.52:27H-76), shall be accepted.

17. Section 7 of P.L.1989, c.207 (C.54:4-3.145) is amended to read as follows:

- 7. a. Each approved abatement shall be evidenced by a financial agreement between the qualified municipality and the applicant. The agreement shall be prepared by the applicant and shall contain the representations that are required by the enabling ordinance. The agreement shall provide for the applicant to annually pay to the municipality an amount in lieu of real property taxes, to be computed according to either subsection b. or c. of this section, as provided for in the enabling ordinance.
- b. Payments in lieu of taxes may be computed as two percent of the cost of the improvements or conversion alterations, as appropriate for five years following such completion and in the sixth and all subsequent tax years following completion, 100% of the equalized taxes otherwise due; or
- c. Payments in lieu of taxes may be computed <u>in the discretion of the qualified municipality</u> as a portion of the real property taxes otherwise due, **[**according to the following schedule:
- (1) In the first tax year following completion, no payment in lieu of taxes otherwise due;
- (2) In the second tax year following completion, an amount not less than 20% of taxes otherwise due;
- (3) In the third tax year following completion, an amount not less than 40% of taxes otherwise due;
- (4) In the fourth tax year following completion, an amount not less than 60% of taxes otherwise due;
- (5) In the fifth tax year following completion, an amount not less than 80% of taxes otherwise due;
- (6) In provided that in the sixth and all subsequent tax years following completion, payments in lieu of taxes shall equal 100% of the equalized taxes otherwise due.
- d. For the purposes of this section, the amount of "taxes otherwise due" (not to be confused with "equalized taxes otherwise due") shall be determined by including the appropriate percentage of the assessed valuation of the abated structure, improvement or conversion alteration, as the case may be, on the assessment list of the municipality as taxable property, and levying taxes thereon in the same manner as other taxes are levied pursuant to chapter 4 of Title 54 of the Revised Statutes; provided, however, that no value for a property subject to the provisions of this act shall be included in the calculation of the "net valuation on which county taxes are apportioned" until the first tax year for which a municipal-wide revaluation is implemented.

44 (cf: P.L.1991, c.469, s.2)

18. The following sections of law are repealed:

47 Section 4 of P.L.2001, c.347 (C.52:27H-66.3);

48 Section 6 of P.L.2001, c.347 (C.52:27H-66.5);

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1	Section 11 of P.L.2001, c.347 (C.52:27H-66.6);
2	Section 16 of P.L.1983, c.303 (C.52:27H-75); and
3	Section 9 of P.L.1988, c.93 (C.52:27H-80.2).
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5	19. This act shall take effect immediately.
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8	STATEMENT

This bill would restore and reform the State Urban Enterprise Zone (UEZ) Program. The bill proposes to recast the manner in which the State allocates the amounts it spends in support of the UEZ program in a manner to best reflect the legislative intent behind the UEZ program.

The bill would expand the criteria for becoming a UEZ to enable more municipalities to be eligible for UEZs, while enabling currently designated UEZs and UEZ-businesses that would not qualify under the new criteria to continue in the UEZ program for a limited period of time. The criteria for designation of a new UEZ would be based on the Municipal Revitalization Index (MRI) and provide that an area would be eligible for designation as a UEZ if:

- the municipality in which the area is located is among the top 20 percent of the most distressed New Jersey municipalities, according to the most recent MRI;
- the share of parcels accounted for by commercial and industrial property within the municipality exceeds the Statewide average of commercial and industrial parcels according to the most recently released Property Value Classification prepared by the Department of the Community Affairs; and
- the municipality has an unemployment rate that exceeds the annual Statewide unemployment rate.

The bill would also enhance eligibility for participation in the program by providing for designation of a UEZ in a county that does not have a UEZ. In this circumstance, the bill would allow for designation of the area within the county that is the closest to meeting the requirements for zone designation.

The bill would change composition of the UEZ Authority (UEZA) by making the chair of the UEZA the Commissioner of Community Affairs, instead of the leader of the New Jersey Economic Development Authority, and by adding the Chief Executive Officer of the New Jersey Redevelopment Authority as a member of the UEZA instead of one of the public members, thereby reducing the number of public members from five to four. The bill would require the appointment of the new public members, to staggered terms of office, following the reconstitution of the UEZA.

The bill would lift the statutory numerical limitation on the number of UEZs and authorize the UEZA to designate new enterprise

zones from among qualifying municipalities determined to be eligible under the bill's new UEZ criteria. The bill would phase out the "UEZ-impacted business district" component of the UEZ program, and would prohibit new applications for the UEZ employee tax credit and for the UEZ corporation business tax exemption.

6 The bill would modify the process for qualifying municipalities to 7 adopt zone development plans and to achieve UEZ designation. 8 Under the bill, the UEZA's certification of a zone development plan 9 would constitute the UEZA's designation or re-designation of the 10 municipality as an enterprise zone. A zone development plan would 11 have a five-year life, and a municipality would be required to follow 12 the process set forth in the bill to renew plan approval (and UEZ designation) to protect against lapse of enterprise zone designation. 13 14 A zone development plan would be the plan according to which the UEZ program is administered in that zone. Under the bill, each 15 16 municipality that had a zone development plan approved more than 17 five years prior to the effective date of the bill must submit an 18 updated preliminary zone development plan. The bill would create a 19 funding stream to assist municipalities in formulating preliminary 20 zone development plans. The bill includes a provision protecting 21 existing qualified businesses from losing eligibility for certain UEZ-22 related tax exemptions, even if the municipality in which the business 23 is located loses its UEZ designation.

The bill modifies the process and criteria for designation of UEZs but allows currently designated zones to retain UEZ designation for 10 years. At that point, a municipality that does not meet the new UEZ criteria would be ineligible for zone designation, while a zone located within a municipality that meets the new criteria would be designated as an UEZ for an additional 10 years.

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The bill would change the boundaries of each zone, on the bill's effective date, to make zone boundaries coterminous with the borders of the municipality in which the zone is located. The bill specifies that an area located within a UEZ after the bill's effective date will not be considered sufficient for the determination that the area is in need of redevelopment under the Local Redevelopment and Housing Law, P.L.1992, c.79 (C.40A:12A-1 et seq.), for the purpose of granting tax exemptions or tax abatements, unless the area is located within a UEZA-certified "eligible block group."

The bill defines the term "eligible block group" as a block group (a statistical division of federally-designated census tracts) that meets or exceeds the 50th percentile of the Economic Distress Index. The bill defines "Economic Distress Index" as a standardized score developed and maintained by the Department of Community Affairs that equally incorporates the block group unemployment rate and median household income according to the most recent five-year estimate by the United States Census Bureau.

The bill uses the term "eligible block group" as a way to limit eligibility of a business to qualify under the UEZ program. Under

- the bill, as of January 1, 2022, certification of a qualified business
- 2 that is not located in an eligible block group would lapse unless the
- 3 business is located in a "major job center" or is an industrial business
- 4 located in an industrial hub. The bill defines "major job center" as a
- 5 block group with an Economic Distress Index score greater than or
- 6 equal to the 50th percentile and in which the jobs per square mile
- 7 meets or exceeds the State average according to the most recent
- 8 estimate by the United States Census Bureau.

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The bill would alter the current method for distributing sales tax revenues generated within UEZs by replacing the current system (which allows each zone access to a percentage of the sales tax revenue generated within that zone) with a new system (which would distribute a percentage of the total monies appropriated annually to the UEZ Fund, based upon a statutory formula). The new formula would apply weight to: each UEZ municipality's Municipal Revitalization Index Distress Score; the average number of unemployed persons in each UEZ municipality; and the number of commercial and industrial parcels located in each UEZ municipality.

The bill would also alter the permissible uses of these funds by replacing the current statutory criteria with a new term: "qualified assistance fund expenses," and defining that term as any reasonable expense, which will lead to the creation of new jobs and increased economic activity within the zone, related to:

- (1) a construction project improving, altering, or repairing the real property of a qualified business located in an enterprise zone;
- (2) full or part time economic and community development positions in the municipality, other governmental, or not-for-profit organization, or marketing;
 - (3) loans, grants, and guarantees to businesses;
- (4) payroll expenses and equipment purchases primarily for the provision of law enforcement, fire protection, or emergency medical services within commercial and transportation corridors;
- (5) planning and other professional services related to economic and community development;
- (6) cleaning and maintenance of commercial and transportation corridors;
- (7) the improvement of public infrastructure in a commercial or transportation corridor;
- (8) the improvement of public infrastructure related to a commercial, industrial, mixed use, or multi-family residential property; or
 - (9) employment and training programs.
- Under the bill, a municipality cannot appropriate or expend more than 25 percent of the amount annually credited to its enterprise zone assistance fund for public safety purposes, as described pursuant to paragraph (4) above.
 - The bill makes several changes to the incentives and exemptions available under the UEZ program. In so doing, the bill defines three

new terms: UZ-2 certification, UZ-4 certification, and UZ-5 certification, which refer to types of certification to be issued under the bill by the UEZA.

Under the bill:

"UZ-2 certification" means a certification provided to a qualified business that allows the qualified business a 50 percent sales tax exemption for sales made by the business within the UEZ;

"UZ-4 certification" means a certification provided to a qualified business that allows a contractor to make tax-free purchases of materials, supplies, and services for the exclusive use of improving, altering or repairing the real property of a qualified business located in an enterprise zone; and

"UZ-5 certification" means a certification provided to a qualified business allowing the business to make tax-free purchases of personal property (other than motor vehicles and motor vehicle parts and supplies) for the business's exclusive use or consumption on its premises within a UEZ. This exemption also applies to delivery charges and charges for services performed for a qualified business on its premises within a UEZ.

With regard to the 50 percent sales tax exemption for sales made by the holder of a UZ-2 certificate, the bill would allow a business to deliver merchandise (which receives this exemption) to a location outside a UEZ provided the sale is physically transacted within the zone. The bill would restrict eligibility for this exemption to sales made by a qualified business from an "eligible block group" or a parcel of property adjacent to an eligible block group and located within the same municipality.

The bill would retain provisions of current law that require a UEZ municipality and its zone development corporation to jointly adopt proposed uses of UEZ funds, by joint resolution, but would delete provisions of law that currently require the UEZA to review and approve each proposed use of funds. The bill would add provisions that address the escheat of a UEZs unencumbered or unexpended funds, after allowing carry-forwards for a number of years. The bill would also require the Department of Community Affairs (DCA) to review each UEZ's expenditures of UEZ funds, and require DCA, upon finding that a zone improperly expended UEZ funds, to withhold future funding from the enterprise zone until the enterprise zone enters into and complies with a corrective action plan developed by DCA.

The bill would establish a new methodology and process for appropriating and allocating funds under the UEZ program. Under the bill, the State Treasurer, in consultation with the UEZA, would determine the gross amount of revenues generated from the reduced sales tax collected within zones deposited in the assistance fund along with the aggregate amount, expressed in dollars, of the incentives provided under the UEZ program between January 1, 2019 and December 31, 2019. The bill characterizes this amount as the

- "UEZ base fund amount." Beginning in State Fiscal Year 2022, and in each year thereafter, the bill calls for the appropriation of the UEZ base fund amount to the Urban Enterprise Zone Fund, to be allocated as follows:
 - (1) 20 percent to the enterprise zone assistance fund;

- (2) Five percent to the enterprise zone assistance fund for use by the UEZA to provide loans, grants and other assistance to qualified businesses, diverse organizations, and qualified municipalities, and an amount (not to exceed \$2,500,000) to the UEZA for administration of the UEZ program;
 - (3) At least 30 percent to the General Fund; and
- (4) No more than 45 percent to the combined cost qualified businesses with UZ-2, UZ-4, UZ-5 certification, and the energy sales tax exemption. The bill sets forth alternative allocations to apply if either more or less than 45 percent of the UEZ base fund amount is needed to meet these combined costs.

The bill provides that the amount to be deposited into the zone assistance fund under the bill's new funding mechanism will be slowly phased out over a 20-year period.

The bill also provides that a qualified business' certification will lapse at the end of the 10th State fiscal year following the State fiscal year in which the business had first been certified, unless that business is located in a major job center or is an industrial business located in an industrial hub. The certification for a business that has been certified for more than 10 State fiscal years prior to the effective date of this bill would lapse on January 1, 2022 unless that business is located in a major job center or is an industrial business located in an industrial hub. A business whose certification has lapsed would not be eligible to seek a new certification.

However, the bill provides some ways for a business to continue to qualify for certain UEZ program benefits even if the business is not located in an eligible block group. First, if a qualified business that would lose certification had satisfied the criteria for designation immediately preceding the effective date of this bill, and the business is carrying out a qualified construction project, or can demonstrate an actionable and feasible plan to carry out a qualified construction project within one year of the bill's effective date, and the business can demonstrate reliance on certain UEZ program benefits, the business may apply to the UEZA to maintain those benefits for the duration of the construction period for the qualified construction project.

Second, the bill allows the UEZA, upon application by the local UEZ Coordinator or municipal governing body, to grant UZ-4 benefits to a qualified business undertaking a construction project in a UEZ, although the project is not within an eligible block group. This would be limited to no more than eight construction projects, Statewide, that do not otherwise qualify under the bill.

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Third, the bill allows the UEZA, upon application by the local UEZ Coordinator or municipal governing body, to grant UZ-4 benefits, UZ-5 benefits, or both, to a qualified business in an enterprise zone, regardless of whether project is in an eligible block group. This would be limited to no more than 24 businesses, Statewide, that do not otherwise qualify under the bill.

The bill would modify a provision of law that governs the computation of "payments in lieu of taxes" during the period of a short-term property tax abatement, which may be awarded to incentivize residential development within a UEZ, in order to afford UEZ municipalities greater discretion over the amount of taxes abated during each year of a five-year abatement period. Current law requires 20 percent of the amount of property tax attributable to the new development to be staggered in each year so that the full amount of taxes owed is paid in the sixth year. The bill would remove the provision that requires 20 percent to be staggered in each year but retain the provision requiring the full amount of taxes owed to be paid in the sixth and each subsequent year.

The bill would require the State Treasurer to provide the UEZA an annual report of the aggregate amount, expressed in dollars, of the incentives provided under the UEZ program to qualified businesses and municipalities. The bill would require the UEZA to conduct an annual review to assess the UEZ program's progress. The bill would also require the UEZA and the Department of Labor and Workforce Development to enter into a Memorandum of Understanding to assist in data gathering and information sharing between the two agencies to further the UEZA's ability to evaluate enterprise zone performance, compliance, and initiate enforcement actions as applicable.

SENATE COMMUNITY AND URBAN AFFAIRS COMMITTEE

STATEMENT TO

SENATE No. 3600

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 10, 2021

The Senate Community and Urban Affairs Committee reports favorably and with committee amendments Senate Bill No. 3600.

As amended, this bill would restore and reform the State Urban Enterprise Zone (UEZ) Program. The bill proposes to recast the manner in which the State allocates the amounts it spends in support of the UEZ program in a manner to best reflect the legislative intent behind the UEZ program.

The bill would enable currently designated UEZs and UEZbusinesses to continue in the UEZ program for a limited period of time.

The bill would change composition of the UEZ Authority (UEZA) by making the chair of the UEZA the Commissioner of Community Affairs, instead of the leader of the New Jersey Economic Development Authority, and by adding the Chief Executive Officer of the New Jersey Redevelopment Authority as a member of the UEZA instead of one of the public members, thereby reducing the number of public members from five to four. The bill would require the appointment of the new public members, to staggered terms of office, following the reconstitution of the UEZA.

The bill would phase out the "UEZ-impacted business district" component of the UEZ program, and would prohibit new applications for the UEZ employee tax credit and for the UEZ corporation business tax exemption.

The bill would modify the process for qualifying municipalities to adopt zone development plans and to achieve UEZ designation. Under the bill, the UEZA's certification of a zone development plan would constitute the UEZA's designation or re-designation of the municipality as an enterprise zone. A zone development plan would have a five-year life, and a municipality would be required to follow the process set forth in the bill to renew plan approval (and UEZ designation) to protect against lapse of enterprise zone designation. A zone development plan would be the plan according to which the UEZ program is administered in that zone. Under the bill, each municipality that had a zone development plan approved more than five years prior to the effective date of the bill must submit an updated preliminary zone development plan. The bill

would create a funding stream to assist municipalities in formulating preliminary zone development plans. The bill includes a provision protecting existing qualified businesses from losing eligibility for certain UEZ-related tax exemptions, even if the municipality in which the business is located loses its UEZ designation.

The bill modifies the process and criteria for designation of UEZs but allows currently designated zones to retain UEZ designation for 10 years.

The bill would change the boundaries of each zone, on the bill's effective date, to make zone boundaries coterminous with the borders of the municipality in which the zone is located. The bill specifies that an area located within a UEZ after the bill's effective date will not be considered sufficient for the determination that the area is in need of redevelopment under the Local Redevelopment and Housing Law, P.L.1992, c.79 (C.40A:12A-1 et seq.), for the purpose of granting tax exemptions or tax abatements, unless the area is located within a UEZA-certified "eligible block group."

The bill defines the term "eligible block group" as a block group (a statistical division of federally-designated census tracts) that meets or exceeds the 50th percentile of the Economic Distress Index. The bill defines "Economic Distress Index" as a standardized score developed and maintained by the Department of Community Affairs (DCA) that equally incorporates the block group unemployment rate and median household income according to the most recent five-year estimate by the United States Census Bureau.

The bill uses the term "eligible block group" as a way to limit eligibility of a business to qualify under the UEZ program. Under the bill, as of January 1, 2022, certification of a qualified business that is not located in an eligible block group would lapse unless the business is located in a "major job center" or is an industrial business located in an industrial hub. The bill defines "major job center" as a block group with an Economic Distress Index score greater than or equal to the 50th percentile and in which the jobs per square mile meets or exceeds the State average according to the most recent estimate by the United States Census Bureau.

The bill would alter the current method for distributing sales tax revenues generated within UEZs by replacing the current system (which allows each zone access to a percentage of the sales tax revenue generated within that zone) with a new system (which would distribute a percentage of the total monies appropriated annually to the UEZ Fund, based upon a statutory formula). The new formula would apply weight to: each UEZ municipality's Municipal Revitalization Index Distress Score; the average number of unemployed persons in each UEZ municipality; and the number

of commercial and industrial parcels located in each UEZ municipality.

The bill would also alter the permissible uses of these funds by replacing the current statutory criteria with a new term: "qualified assistance fund expenses," and defining that term as any reasonable expense, which will lead to the creation of new jobs and increased economic activity within the zone, related to:

- (1) a construction project improving, altering, or repairing the real property of a qualified business located in an enterprise zone;
- (2) full or part time economic and community development positions in the municipality, other governmental, or not-for-profit organization, or marketing;
 - (3) loans, grants, and guarantees to businesses;
- (4) payroll expenses and equipment purchases primarily for the provision of law enforcement, fire protection, or emergency medical services within commercial and transportation corridors located exclusively in an enterprise zone;
- (5) planning and other professional services related to economic and community development;
- (6) cleaning and maintenance of commercial and transportation corridors;
- (7) the improvement of public infrastructure in a commercial or transportation corridor;
- (8) the improvement of public infrastructure related to a commercial, industrial, mixed use, or multi-family residential property;
 - (9) employment and training programs; or
- (10) non-construction related purchases in an amount not to exceed \$50,000 for a qualified business that employs 25 or fewer employees.

Under the bill, a municipality cannot appropriate or expend more than 25 percent of the amount annually credited to its enterprise zone assistance fund for public safety purposes, as described pursuant to paragraph (4) above.

The bill makes several changes to the incentives and exemptions available under the UEZ program. In so doing, the bill defines three new terms: UZ-2 certification, UZ-4 certification, and UZ-5 certification, which refer to types of certification to be issued under the bill by the UEZA.

Under the bill:

"UZ-2 certification" means a certification provided to a qualified business that allows the qualified business a 50 percent sales tax exemption for sales made by the business within the UEZ;

"UZ-4 certification" means a certification provided to a qualified business that allows a contractor to make tax-free purchases of materials, supplies, and services for the exclusive use of improving, altering or repairing the real property of a qualified business located in an enterprise zone; and

"UZ-5 certification" means a certification provided to a qualified business allowing the business to make tax-free purchases of personal property (other than motor vehicles and motor vehicle parts and supplies) for the business's exclusive use or consumption on its premises within a UEZ. This exemption also applies to delivery charges and charges for services performed for a qualified business on its premises within a UEZ.

With regard to the 50 percent sales tax exemption for sales made by the holder of a UZ-2 certificate, the bill would allow a business to deliver merchandise (which receives this exemption) to a location outside a UEZ provided the sale is physically transacted within the zone. The bill would restrict eligibility for this exemption to sales made by a qualified business from an "eligible block group" or a parcel of property adjacent to an eligible block group and located within the same municipality.

The bill would retain provisions of current law that require a UEZ municipality and its zone development corporation to jointly adopt proposed uses of UEZ funds, by joint resolution, but would delete provisions of law that currently require the UEZA to review and approve each proposed use of funds. The bill would add provisions that address the escheat of a UEZs unencumbered or unexpended funds, after allowing carry-forwards for a number of years. The bill would also require DCA to review each UEZ's expenditures of UEZ funds, and require DCA, upon finding that a zone improperly expended UEZ funds, to withhold future funding from the enterprise zone until the enterprise zone enters into and complies with a corrective action plan developed by DCA.

The bill would establish a new methodology and process for appropriating and allocating funds under the UEZ program. Under the bill, the State Treasurer, in consultation with the UEZA, would determine the gross amount of revenues generated from the reduced sales tax collected within zones deposited in the assistance fund along with the aggregate amount, expressed in dollars, of the incentives provided under the UEZ program between January 1, 2019 and December 31, 2019. The bill characterizes this amount as the "UEZ base fund amount." Beginning in State Fiscal Year 2022, and in each year thereafter, the bill calls for the appropriation of the UEZ base fund amount to the Urban Enterprise Zone Fund, to be allocated as follows:

- (1) 20 percent to the enterprise zone assistance fund;
- (2) Five percent to the enterprise zone assistance fund for use by the UEZA to provide loans, grants and other assistance to qualified businesses, diverse organizations, and qualified municipalities, and an amount (not to exceed \$2,500,000) to the UEZA for administration of the UEZ program;

- (3) At least 30 percent to the General Fund; and
- (4) No more than 45 percent to the combined cost qualified businesses with UZ-2, UZ-4, UZ-5 certification, and the energy sales tax exemption. The bill sets forth alternative allocations to apply if either more or less than 45 percent of the UEZ base fund amount is needed to meet these combined costs.

The bill provides that the amount to be deposited into the zone assistance fund under the bill's new funding mechanism will be slowly phased out over a 10-year period.

The bill also provides that a qualified business' certification will lapse at the end of the 10th State fiscal year following the State fiscal year in which the business had first been certified, unless that business is located in a major job center or is an industrial business located in an industrial hub. The certification for a business that has been certified for more than 10 State fiscal years prior to the effective date of this bill would lapse on January 1, 2022 unless that business is located in a major job center or is an industrial business located in an industrial hub. A business whose certification has lapsed would not be eligible to seek a new certification.

However, the bill provides some ways for a business to continue to qualify for certain UEZ program benefits even if the business is not located in an eligible block group. First, if a qualified business that would lose certification had satisfied the criteria for designation immediately preceding the effective date of this bill, and the business is carrying out a qualified construction project, or can demonstrate an actionable and feasible plan to carry out a qualified construction project within one year of the bill's effective date, and the business can demonstrate reliance on certain UEZ program benefits, the business may apply to the UEZA to maintain those benefits for the duration of the construction period for the qualified construction project.

Second, the bill allows the UEZA, upon application by the local UEZ Coordinator or municipal governing body, to grant UZ-4 benefits to a qualified business undertaking a construction project in a UEZ, although the project is not within an eligible block group. This would be limited to no more than eight construction projects, Statewide, that do not otherwise qualify under the bill.

Third, the bill allows the UEZA, upon application by the local UEZ Coordinator or municipal governing body, to grant UZ-4 benefits, UZ-5 benefits, or both, to a qualified business in an enterprise zone, regardless of whether project is in an eligible block group. This would be limited to no more than 24 businesses, Statewide, that do not otherwise qualify under the bill.

The bill would modify a provision of law that governs the computation of "payments in lieu of taxes" during the period of a short-term property tax abatement, which may be awarded to incentivize residential development within a UEZ, in order to afford

UEZ municipalities greater discretion over the amount of taxes abated during each year of a five-year abatement period. Current law requires 20 percent of the amount of property tax attributable to the new development to be staggered in each year so that the full amount of taxes owed is paid in the sixth year. The bill would remove the provision that requires 20 percent to be staggered in each year but retain the provision requiring the full amount of taxes owed to be paid in the sixth and each subsequent year.

The bill would require the State Treasurer to provide the UEZA an annual report of the aggregate amount, expressed in dollars, of the incentives provided under the UEZ program to qualified businesses and municipalities. The bill would require the UEZA to conduct an annual review to assess the UEZ program's progress. The bill would also require the UEZA and the Department of Labor and Workforce Development to enter into a Memorandum of Understanding to assist in data gathering and information sharing between the two agencies to further the UEZA's ability to evaluate enterprise zone performance, compliance, and initiate enforcement actions as applicable.

COMMITTEE AMENDMENTS:

The committee amendments:

- Specify that qualified public safety expenses are to be located exclusively in an enterprise zone.
- Add non-construction related purchases in an amount not to exceed \$50,000 for a qualified business that employs 25 or fewer employees to the list of qualified assistance fund expenses.
- Provide that on or after January 1, 2022, a seller, which is a qualified business, would not be eligible to receive the exemption of 50 percent of the tax imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.) if the seller's place of business is located in a designated enterprise zone or in a designated UEZ-impacted business district within a block group, with relatively low indicators of economic distress exhibited by a ranking at or below the 10th percentile of the most recent Economic Distress Index.
- Provide that if a project is to extend across either multiple years or multiple phases, the governing body of a qualifying municipality may, by resolution approved by a majority of the governing body, issue revenue anticipation notes backed by the pledge of an enterprise zone assistance fund, receiving the borrowed funds from the State Treasurer according to the provisions of the bill.
- Provide that the State would, not later than 24 months after any such occurrence, repay to the enterprise zone assistance fund, or to any account within the fund, any moneys that are

- appropriated from the enterprise zone assistance fund unless the moneys are appropriated for a purpose as provided for in the bill.
- Provide that the State would, not later than 24 months after any such occurrence, repay to the Urban Enterprise Zone Fund, any moneys that are appropriated from the Urban Enterprise Zone Fund, unless the moneys are appropriated for a purpose as provided for in the bill.
- Remove language throughout the bill regarding the designation and creation of new UEZs.
- Remove language that provided for the designation of a UEZ in a county that does not have a UEZ.
- Provide that the amount to be deposited into the zone assistance fund under the bill's new funding mechanism will be partially phased out over a 10-year period instead of a 20-year period.
- Make technical corrections to the bill.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] **SENATE, No. 3600**

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 22, 2021

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 3600 (1R), with committee amendments.

As amended, this bill would restore and reform the State Urban Enterprise Zone (UEZ) Program. The bill proposes to recast the manner in which the State allocates the amounts it spends in support of the UEZ program in a manner to best reflect the legislative intent behind the UEZ program.

The bill would enable currently designated UEZs and UEZbusinesses to continue in the UEZ program for a limited period of time.

The bill would change the composition of the UEZ Authority (UEZA) by making the chair of the UEZA the Commissioner of Community Affairs, instead of the leader of the New Jersey Economic Development Authority, and by adding the Chief Executive Officer of the New Jersey Redevelopment Authority as a member of the UEZA instead of one of the public members, thereby reducing the number of public members from five to four. The bill would require the appointment of the new public members, to staggered terms of office, following the reconstitution of the UEZA.

The bill would phase out the "UEZ-impacted business district" component of the UEZ program, and would prohibit new applications for the UEZ employee tax credit and for the UEZ corporation business tax exemption.

The bill would modify the process for qualifying municipalities to adopt zone development plans and achieve UEZ designations. Under the bill, the UEZA's certification of a zone development plan would constitute the UEZA's designation or re-designation of the municipality as an enterprise zone. A zone development plan would have a five-year life, and a municipality would be required to follow the process set forth in the bill to renew plan approval (and UEZ designation) to protect against lapse of enterprise zone designation. A zone development plan would be the plan according to which the UEZ program is administered in that zone. Under the bill, each municipality that had a zone development plan approved

more than five years prior to the effective date of the bill must submit an updated preliminary zone development plan. The bill includes a provision protecting existing qualified businesses from losing eligibility for certain UEZ-related tax exemptions, even if the municipality in which the business is located loses its UEZ designation.

The bill modifies the process and criteria for designation of UEZs but allows currently designated zones to retain UEZ designation for 10 years.

The bill would change the boundaries of each zone, on the bill's effective date, to make zone boundaries coterminous with the borders of the municipality in which the zone is located. The bill specifies that an area located within a UEZ after the bill's effective date will not be considered sufficient for the determination that the area is in need of redevelopment under the Local Redevelopment and Housing Law, P.L.1992, c.79 (C.40A:12A-1 et seq.), for the purpose of granting tax exemptions or tax abatements, unless the area is located within a UEZA-certified "eligible block group."

The bill defines the term "eligible block group" as a block group that is located in an enterprise zone upon the enactment of this bill. The bill also defines the term "Economic Distress Index" as a standardized score developed and maintained by the Department of Community Affairs (DCA) that equally incorporates the block group unemployment rate and median household income according to the most recent five-year estimate by the United States Census Bureau.

The bill would alter the current method for distributing sales tax revenues generated within UEZs by replacing the current system (which allows each zone access to a percentage of the sales tax revenue generated within that zone) with a new system (which would distribute a percentage of the total monies appropriated annually to the UEZ Fund, based upon a statutory formula). The new formula would apply a 50 percent weight to each UEZ municipality's Municipal Revitalization Index Distress Score, the average number of unemployed persons in each UEZ municipality and number of commercial and industrial parcels located in each UEZ municipality, and would apply a 50 percent weight to the gross taxable sales in the municipality subject to reduced sales tax.

The bill would also alter the permissible uses of these funds by replacing the current statutory criteria with a new term: "qualified assistance fund expenses," and defining that term as any reasonable expense, which will lead to the creation of new jobs and increased economic activity within the zone, related to:

(1) a construction project improving, altering, or repairing the real property of a qualified business located in an enterprise zone;

- (2) full or part time economic and community development positions in the municipality, other governmental, or not-for-profit organization, or marketing;
 - (3) loans, grants, and guarantees to businesses;
- (4) payroll expenses and equipment purchases primarily for the provision of law enforcement, fire protection, or emergency medical services within commercial and transportation corridors located exclusively in an enterprise zone;
- (5) planning and other professional services related to economic and community development;
- (6) cleaning and maintenance of commercial and transportation corridors;
- (7) the improvement of public infrastructure in a commercial or transportation corridor;
- (8) the improvement of public infrastructure related to a commercial, industrial, mixed use, or multi-family residential property;
 - (9) employment and training programs; or
- (10) events meant to support and draw activity into the enterprise zone, including fairs, festivals, and concerts.

Under the bill, a municipality cannot appropriate or expend more than 25 percent of the amount annually credited to its enterprise zone assistance fund for public safety purposes, or more than 10 percent of the amount annually credited to its enterprise zone assistance fund for administrative expenses.

The bill makes several changes to the incentives and exemptions available under the UEZ program. In so doing, the bill defines three new terms: UZ-2 certification, UZ-4 certification, and UZ-5 certification, which refer to types of certification to be issued under the bill by the UEZA.

Under the bill:

"UZ-2 certification" means a certification provided to a qualified business that allows the qualified business a 50 percent sales tax exemption for sales made by the business within the UEZ;

"UZ-4 certification" means a certification provided to a qualified business that allows a contractor to make tax-free purchases of materials, supplies, and services for the exclusive use of substantially improving, altering or repairing the real property of a qualified business located in an enterprise zone; and

"UZ-5 certification" means a certification provided to a qualified business allowing the business to make tax-free purchases of personal property (other than motor vehicles and motor vehicle parts and supplies) for the business's exclusive use or consumption on its premises within a UEZ. This exemption also applies to delivery charges and charges for services performed for a qualified business on its premises within a UEZ.

With regard to the 50 percent sales tax exemption for sales made by the holder of a UZ-2 certificate, the bill would allow a business to deliver merchandise (which receives this exemption) to a location outside a UEZ provided the sale is physically transacted within the zone. The bill would restrict eligibility for this exemption to sales made by a qualified business from an "eligible block group."

The bill would retain provisions of current law that require a UEZ municipality and its zone development corporation to jointly adopt proposed uses of UEZ funds, by joint resolution, but would remove provisions of law that currently require the UEZA to review and approve each proposed use of funds. The bill would add provisions that address the escheat of a UEZs unencumbered or unexpended funds, after allowing carry-forwards for a number of years. The bill would also require DCA to review each UEZ's expenditures of UEZ funds, and require DCA, upon finding that a zone improperly expended UEZ funds, to withhold future funding from the enterprise zone until the enterprise zone enters into and complies with a corrective action plan developed by DCA.

The bill provides the combined State tax expenditures in State Fiscal Year 2022 for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases, as expressed in the Fiscal Year 2022 State of New Jersey Tax Expenditure Report, would be the "ZAF base fund amount." In State Fiscal Year 2023, the amount appropriated to the enterprise zone assistance fund would be determined as follows: The State Treasurer, in consultation with the UEZ Authority, would determine the combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases in the six-month period beginning January 1, 2022 and ending June 30, 2022. The combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases for the sixmonth period beginning January 1, 2022 and ending June 30, 2022, would be multiplied by two and then subtracted from the ZAF base fund amount. The difference would be the State Fiscal Year 2023 appropriation to the enterprise zone assistance fund.

Beginning in State Fiscal Year 2024 and in each State fiscal year thereafter, the amount appropriated to the enterprise zone assistance fund would be determined as follows: After January 1 but prior to June 30, the State Treasurer, in consultation with the UEZ Authority, would develop a methodology to compare the combined State tax expenditures for the Urban Enterprise Zone Special Sales Tax Rate and Urban Enterprise Zone Exempt Business Purchases in the prior State fiscal year with the ZAF base fund amount to calculate the savings achieved by the bill. The savings determined would be the amount appropriated to the enterprise zone assistance fund for the State fiscal year.

Under the bill, for the State Fiscal Year 2023 and thereafter, the amount appropriated to the enterprise zone assistance fund would not exceed \$82,500,000, and in Fiscal Year 2024, and in each year thereafter, \$82,500,000 as adjusted annually based on the percentage change in the 12-month Consumer Price Index from June 30 to July 1 of each year, and would be no less than \$60,000,000. If the application of the formulas results in an appropriation to the enterprise zone assistance fund that is less than \$60,000,000 in any State fiscal year, then the State Treasurer, in consultation with the UEZ Authority, would impose a limit on the receipts from retail sales of tangible personal property and sales of services to a qualified business that are exempt from the sales and use tax; provided, however, that no less than the receipts from the first \$50,000 of retail sales of tangible personal property and sales of services to a qualified business would be exempt from the sales and use tax.

The bill provides that the amount to be deposited into the zone assistance fund under the bill's new funding mechanism will be gradually phased out over a 10-year period.

The bill also provides that a qualified business' certification will lapse at the end of the 10th State fiscal year following the State fiscal year in which the business had first been certified. The certification for a business that has been certified for more than 10 State fiscal years prior to the effective date of this bill would lapse on January 1, 2022. A business whose certification has lapsed would not be eligible to seek a new certification.

The bill would modify a provision of law that governs the computation of "payments in lieu of taxes" during the period of a short-term property tax abatement, which may be awarded to incentivize residential development within a UEZ, in order to afford UEZ municipalities greater discretion over the amount of taxes abated during each year of a five-year abatement period. Current law requires 20 percent of the amount of property tax attributable to the new development to be staggered in each year so that the full amount of taxes owed is paid in the sixth year. The bill would remove the provision that requires 20 percent to be staggered in each year but retain the provision requiring the full amount of taxes owed to be paid in the sixth and each subsequent year.

The bill would require the State Treasurer to provide the UEZA an annual report of the aggregate amount, expressed in dollars, of the incentives provided under the UEZ program to qualified businesses and municipalities. The bill would require the UEZA to conduct an annual review to assess the UEZ program's progress. The bill would also require the UEZA and the Department of Labor and Workforce Development to enter into a Memorandum of Understanding to assist in data gathering and information sharing between the two agencies to further the UEZA's ability to evaluate

enterprise zone performance, compliance, and initiate enforcement actions as applicable.

The bill would take effect immediately; provided however, that section 8 and the amendments made by the bill to section 20 of P.L.1983, c.303 (C.52:27H-79), would apply to sales and uses on and after January 1, 2022.

COMMITTEE AMENDMENTS:

The committee amendments:

- Add personnel and services to the list of qualified public safety expenses.
- Add events meant to support and draw activity into the enterprise zone, including fairs, festivals, and concerts, to the list of qualified assistance fund expenses.
- Specify that to receive a UZ-4 certification, substantial improvement, altering, or repair of a structure or building has to occur.
- Remove definitions and references to major job center, industrial hub, industrial business, and adjacent parcel throughout the bill.
- Remove the provision that approval by the authority of the zone development plan for an enterprise zone coterminous with the borders of a municipality would not be considered sufficient for the determination that the area is in need of redevelopment.
- Provide that a zone development corporation or governing body of a municipality without a zone development plan in place, which can demonstrate to the UEZ Authority an actionable and feasible plan to carry out a project eligible for zone assistance funds, and which can demonstrate a reliance on zone assistance funding, may petition the authority for a distribution from that municipality's zone assistance fund account prior to the authority's approval of an updated preliminary zone development plan.
- Provide that receipts from the first \$100,000 of retail sales of tangible property to a qualified business for the exclusive use or consumption of such business within an enterprise zone are exempt from the taxes imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.); provided, however, a supermarket or grocery store located in a food desert community, would be eligible for such tax exemption, notwithstanding the limit imposed under the bill.
- Provide that receipts from the first \$100,000 of retail sales of materials, supplies, and services for the exclusive use of erecting structures or buildings on, or improving, altering or repairing the real property of a qualified business, or a contractor hired by the qualified business to make such

improvements, alterations, or repairs, are exempt from the taxes imposed under the "Sales and Use Tax Act," P.L.1966, c.30 (C.54:32B-1 et seq.); provided, however, receipts from retail sales of materials, supplies, and services for the exclusive use of erecting new structures or buildings on, or substantially improving, altering or repairing the real property of a qualified business would be eligible for such tax exemption notwithstanding the limit imposed under the bill.

- Define "substantially improving, altering, or repairing" to mean any reconstruction, rehabilitation, addition, or other improvement to a structure, of which the total cost equals to or exceeds 50 percent of the market value of the structure before the start of construction of the improvement. The UEZ Authority may, from time to time, alter this definition through regulation to respond to changing market conditions.
- Provide that from the amounts allocated to the zone assistance fund in each State fiscal year, there would be deposited annually to the account in the authority's name, \$2,500,000 beginning in State Fiscal Year 2022, for the administration of the Urban Enterprise Zone program, and for providing grants, investments, loans, or other guaranties related to qualified assistance fund expenses. This amount would be adjusted annually by the percentage change in the 12-month Consumer Price Index from June 30 to July 1.
- Add that a municipality would not appropriate or expend more than 10 percent of the amount annually credited to its enterprise zone assistance fund for administrative expenses.
- Provide if in a State fiscal year the amount allocated to the enterprise zone assistance fund is less than the amount required to be allocated, the Legislature would appropriate to the enterprise zone assistance fund the amount that was not allocated in such State fiscal year in a succeeding State fiscal year along with the funds required to be allocated in that State fiscal year.
- Specify that the State Treasurer would use a weighted formula that would apply 50 percent weight to a zone's municipality's number of commercial and industrial parcels, the municipality's Municipal Revitalization Index Distress Score, and the average number of unemployed persons in the municipality, and 50 percent weight to the gross taxable sales in the municipality subject to reduced sales tax.
- Remove the creation of an Urban Enterprise Zone Fund and the percentage calculation of how UEZ funds are distributed with specific amounts to be appropriated by State fiscal year as described under the bill.
- Provide for State Fiscal Year 2023 and thereafter, the amount appropriated to the enterprise zone assistance fund would not

exceed \$82,500,000, and in Fiscal Year 2024, and in each year thereafter, \$82,500,000 as adjusted annually based on the percentage change in the 12-month Consumer Price Index from June 30 to July 1 of each year, and would be no less than \$60,000,000.

- Remove language in the bill that provided ways for a business to continue to qualify for certain UEZ program benefits even if the business was not located in an eligible block group.
- Appropriate \$42,500,000 from the General Fund to the enterprise zone assistance fund for the purposes and for the uses of that fund.
- Specify that section 8 and the amendments made by the bill to section 20 of P.L.1983, c.303 (C.52:27H-79) are to apply to sales and uses on and after January 1, 2022.
- Make technical corrections to the bill.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates that the bill would result in (1) an indeterminate State expenditure increase due to administrative expenses; (2) an indeterminate increase in State revenue due to modifying Urban Enterprise Zone (UEZ) designation criteria and potentially phasing out currently designated zones after 10 years; (3) an indeterminate State revenue decrease due to a complete tax exemption for certain businesses for two specific types of retail sales up to \$100,000 each and for certain businesses that allow for certain tax-free purchases; (4) an indeterminate local expenditure increase due to administrative costs associated with certain municipalities needing to submit an updated preliminary zone development plan; and (5) an indeterminate local revenue increase due to the ability to receive assistance for costs associated with formulating a preliminary zone development plan.

Under the bill, a variety of administrative expenses would be imposed on the State through additional requirements for the Department of Community Affairs, the Department of the Treasury, and the Department of Labor and Workforce Development.

According to documents provided to the OLS, the State currently forgoes an estimated \$300 million per year in tax expenditures through the UEZ program in 37 municipalities. This figure would maintain through the continuation of the UEZ program and this amount would increase due to a tax exemption for certain businesses for two specific types of retail sales up to \$100,000 each and for certain businesses that allow for tax-free purchases related to building or modifying real property and purchases of business related equipment.

Each UEZ municipality that had a zone development plan approved more than five years prior to the effective date of the bill would be required to submit an updated preliminary zone development plan. However, the bill would create a funding stream to assist municipalities in formulating these preliminary zone development plans.

Current law provides a five-year property tax abatement period to be awarded to incentivize residential development within a UEZ. Current law requires 20 percent of the amount of property tax attributable to the new development to be staggered in each year so that the full amount of taxes owed is paid in the sixth year. The bill would remove the provision that requires 20 percent to be staggered in each year, but retain the provision requiring the full amount of taxes owed to be paid in the sixth and each subsequent year.

The bill also appropriates \$42.5 million from the General Fund to the enterprise zone assistance fund for the purposes and for the uses of that fund.

Governor Phil Murphy

Acting Governor Oliver Signs Landmark Urban Enterprise Zone Reform Bill

08/16/2021

ELIZABETH – Acting Governor Sheila Oliver signed into law today the Urban Enterprise Zone (UEZ) Reform Bill (A5580/S3600). The legislation restores and revises the UEZ Program and appropriates \$42.5 million in Zone Assistance Funds (ZAF) for FY22, bringing the program back to full operation after having been without a funding source for more than ten years.

"The UEZ Program helps support the local economy, particularly in our urban centers," said Acting Governor Sheila Oliver, who also serves as Commissioner of the Department of Community Affairs (DCA) and will now be the Chair of the UEZ Authority. "I am excited to sign this legislation today restoring UEZ funding, especially as many of these cities and businesses located in the designated communities continue to recover from the pandemic. Starting today, the UEZ Program will be an essential part of the state's economic recovery strategy."

Created in 1983, the UEZ Program Authority, an affiliate agency of the Department of Community Affairs, was created to foster an economic climate that revitalizes designated urban communities and stimulates their growth by encouraging businesses to develop and create private-sector jobs through public and private investment. In a previous iteration of the program, UEZ provided a dedicated funding source for local economic development in the form of a reduced state sales tax. Those state sales tax funds were then deployed in UEZ communities to promote economic development. A dedicated funding source, which ended in 2011, is being restored under the law signed today.

Currently, there are 32 zones, which are spread across 37 municipalities and home to approximately 7,267 UEZ-certified businesses. The first five municipalities joined the program in 1986, with the most recent joining in 2002. The original UEZ designations granted to municipalities were set to expire after 20 years. 16-year extensions were granted in 2001. The Legislature and Gov. Phil Murphy recognized the value of the program, signing legislation restoring expired UEZ's in five cities while also extending the program an additional five years. All UEZs are currently set to expire between 2023 and 2025.

"The UEZ Authority Board, staff, and I are very excited that the Governor and Lt. Governor Oliver have refunded the program because they understand the importance of creating and maintaining thriving urban communities," said UEZ Executive Director Tracy Fredericks. "The UEZ revised legislation will make it possible for small, medium, and large businesses within the zones to provide jobs to the community; and that is what the UEZ Program is all about."

In 2018, the New Jersey Legislature directed DCA to study the Urban Enterprise Zone program and submit recommendations as to whether the program should be continued as is, be amended, or expire. The outcome was the 2019 New Jersey Urban Enterprise Zone Program Assessment, an economic study, which forecasted the economic impact of the UEZ program, determined whether it should be continued, and provided recommendations on how the program should be structured in the future.

The study, prepared by the John S. Watson Institute for Public Policy, PEL Analytics, and Anderson Economic Group, measured the net economic impact of the UEZ Program by analyzing employment

counts, payroll expenditures, and gross receipts for participating and non-participating businesses located in UEZs across the state.

The analysis of the qualitative and quantitative data compiled determined that the UEZ program is a valuable tool in New Jersey's economic toolbox and should remain available to designated municipalities.

Highlights of the new legislation:

- Creates a new process for developing a zone development plan, which would have a five-year life.
 Requirement for an updated preliminary zone development plan for municipalities with plans that are five years old or older.
- When creating a zone development plan, each UEZ must consult with representatives of diverse statewide or regional business organizations that represent the interests of minority businesses.
- Currently designated UEZs can retain UEZ designation for 10 years.
- Business to business sales tax exemption capped at the first \$100,000 of purchases.
- 10-year limit on UEZ business certification. Businesses certified prior to effective date of the bill will lose certification at the end of the tenth state fiscal year following the effective date of the bill.
- New Zone Assistance Fund (ZAF) allocation formula 50% weight to MRI Distress Score, the average number of unemployed persons in each UEZ municipality, and the number of commercial and industrial parcels and 50% weight to gross taxable sales subject to reduced UEZ sales tax.
- 25% cap on Zone Assistance Fund (ZAF) use for public safety expenses.
- 10% cap on ZAF Fund use to cover administrative expenses.
- Initial \$42.5 million ZAF appropriation from the General Fund.
- Total ZAF funding capped at \$82.5 million (increases annually in line with the CPI).

Under the new law, the UEZ Authority Board at DCA will take on the following responsibilities:

- Conduct an annual review at the end of the state fiscal year of each local UEZ's use of ZAF funds.
- Prepare an annual report that must include the number of participating businesses, unemployment rate, median household income, and number of jobs in each UEZ.
- Enter into an MOU with the New Jersey Department of Labor and Workforce Development to assist in data gathering and information sharing to further the UEZ Authority's ability to evaluate UEZ performance, compliance, and initiate enforcement actions.
- Work with the Division of Local Government Services in DCA to prepare regulations, policies, or procedures to implement requirements for municipalities to place their Zone Assistance Fund allocations in segregated UEZ trusts.

"For more than a decade, the UEZ Program Authority has gone without a funding source, making it difficult for many inner city businesses to financially expand and grow," **said Senator Nicholas Sacco**. "With this legislation signed into law, businesses all over New Jersey will now receive the funding and opportunities that they have, for far too long, gone without."

"As Chair of the Senate Community and Urban Affairs Committee, it is critically important that we foster economic growth and nurture small businesses, especially in our urban centers," **said Senator Troy Singleton.** "Small businesses in the designated urban communities will see a much needed boost in support from the restored Urban Enterprise Zone Program, which will greatly assist in their long-term recovery following the pandemic."

"Especially as we work to recuperate from the financial impact of the COVID-19 pandemic, this initiative will play a critical role in ensuring our urban communities and downtown centers not only fully recover but continue to attract new businesses and become even better places to live and grow," **said Senator M. Teresa Ruiz**. "I am grateful to see the UEZ legislation signed into law, returning the program to full operation."

"As we continue economic recovery, we must ensure every small business has the resources they need as they rebuild. Leveraging every dollar spent in designated Urban Enterprise Zones of the State is key to this recovery and to preparing for long-term revitalization of our communities, especially those hardest hit during the public health crisis," **said Assembly members Gary Schaer, Angela McKnight, William Spearman, and Vince Mazzeo**. "Now is the time to fully restore the UEZ program, giving it a renewed purpose in helping small businesses and strengthening local economies."

"From enabling our business districts to recover, thrive and exceed expectations to increasing opportunities through job creation, community-based developments, infrastructure improvements, and expansion efforts, the Urban Enterprise Zone program is a proven economic and financial mechanism for promoting public and private investment, as well as the continued growth and success of our municipalities," said Elizabeth Mayor J. Christian Bollwage. "The UEZ Mayors Commission is grateful for the support of the Governor's Office and the Legislature, as we continue to work together to provide the resources our local business communities need to sustain, grow and succeed."

"The New Jersey Urban Mayors Association has long awaited the day where UEZ resources are returned to our communities. This vital tool has been a catalyst for economic development in so many of our urban centers," said Ras J. Baraka, Mayor of Newark, and President of the New Jersey Urban Mayors Association. "I applaud Governor Murphy's leadership on this issue and the leadership of Lt. Governor Oliver, also in her role as Commissioner of DCA, in addition to our NJ Legislators who worked collectively with our communities to create an enhanced UEZ program that will only better our municipalities, our businesses and most importantly our residents."

"The recent census reveals that the NJ Hispanic Population is 21.6 percent," said Statewide Hispanic Chamber of Commerce President Carlos Medina. "New Jersey needs initiatives like these that will add fuel the huge economic impact that over 120,000 Hispanic businesses currently provide to the state. The Statewide Hispanic Chamber of Commerce of NJ thanks the Administration for giving us a seat at the table."

"This is encouraging news to many Urban Communities across our state," **said John Harmon, President and CEO of the African American Chamber of Commerce of New Jersey.** "These resources will lead to increased economic opportunities and potential growth for many businesses during these challenging times and beyond."