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(Meat & Poultry Inspection Law)

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Bill No: A;	74				
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Date Introduced: May 13, 1968					
Committee: Assembly: Agriculture					
Senate:					
Amended during passage:			Νο		
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CHARTER 109 - 24-68

ASSEMBLY, No. 774

STATE OF NEW JERSEY

INTRODUCED MAY 13, 1968

By Assemblymen MORAITES, WOODSON, RANDALL, VANDER PLAAT, AZZOLINA, COLEMAN and KEAN

Referred to Committee on Agriculture, Conservation and Natural Resources

AN ACT to provide for New Jersey meat and poultry inspection, to regulate the disposition of dead animals, and repealing certain statutes.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. Short title. This act may be cited as the New Jersey Meat and 2 Poultry Inspection Act.

2. Declaration of policy. It is essential to the public interest 1 2that the health and welfare of consumers be protected by assuring 3 that meat and meat food products distributed to them are wholesome, unadulterated, and properly marked, labeled and packaged. 4 Unwholesome, adulterated or mislabeled meat or meat food products $\mathbf{5}$ 6 are injurious to the public health and welfare; and may provide 7 unfair competition to wholesome, unadulterated, and properly 8 labeled and packaged meat and meat food products. Therefore, it is hereby declared to be the policy of the State of New Jersey 9 to provide for the inspection of animals to be slaughtered, and the 10 carcasses, parts thereof, meat and meat food products processed 11 12therefrom, capable of use as human food, at certain establishments in order to prevent the distribution, for human consumption, of 13animals, meat and meat food products, which are unwholesome, 14adulterated, misbranded, improperly labeled or otherwise unfit 15for use as human food. 16

1 3. Definitions. For the purposes of this act, the following defini-2 tions shall be applicable unless the context indicates otherwise:

"Animal" means cattle, poultry, sheep, swine, goats, horses or
other equines, and such other animals as the board may designate.
"Animal food manufacturer" means any person engaged in the
business of manufacturing or processing animal food derived
wholly or in part from carcasses, or parts or products of the car-

8 casses, of animals for purposes other than for use as human food
9 except as otherwise provided for by law or exempted by regulation
10 prescribed by the board.

11 "Board" means the State Board of Agriculture, Department of12 Agriculture, State of New Jersey.

13 "Carcasses" means bodies or any part or portion of dead14 animals.

15 "Container" or "package" means any box, can, tin, cloth, plastic,
16 or any other receptacle, wrapper or cover used to hold any animal
17 carcasses, meat or meat food product.

18 "Disposal plant" means a place of business or a location where 19 the carcasses of animals or meat-packing house refuse are received 20 or unloaded and where such carcasses or refuse either are processed 21 for the purpose of obtaining the hide, skin, grease, residue, 22 fertilizer, food for animals or any other by-product from said 23 animals or refuse, in any way whatsoever, or are fed to hogs, dogs, 24 fur-bearing or other animals.

25 "Handler-distributor" means a person who engages in the 26 business (other than for direct sale to the consumer), of buying, 27 selling or distributing, storing or transporting any animal carcass, 28 or part thereof, cr meat or meat food product intended for use 29 as human food.

30 "Federal Meat Inspection Act" means the act so entitled ap31 proved March 4, 1907 (34 Stat. 1260), as amended by the Whole32 some Meat Act (81 Stat. 584), and acts amendatory thereof or
33 supplementary thereto, including those hereafter enacted.

34 "Inspector" means an employee or agent of the Department of 35 Agriculture authorized by the secretary to inspect animals or the 36 carcasses or parts thereof, meat or meat food products, under the 37 authority of this article.

38 "Label" means a display of written, printed, or graphic matter
39 upon the immediate wrapper, container or package (not including
40 package liners) of any article.

41 "Licensee" means any person licensed pursuant to this act.

42 "Meat" means any edible part of the carcass of any animal.

43 "Meat food product" means any article of food, or any article 44 intended for use as human food, which is derived or prepared, in 45 whole or in part, from any portion of any animal, unless exempted 46 by the board upon its determination that the article (1) contains 47 only a minimal amount of meat and is not represented as a meat 48 food product; or (2) is for medicinal purposes; or (3) is denatured 49 and is so labeled. 50 "Official inspection mark" means any symbol, formulated pur-51 suant to rules and regulations prescribed by the board, stating that 52 an article was inspected and passed.

53 "Packing" means the activity of packaging or containing and
54 labeling any animal carcass or part thereof or meat or meat food
55 product intended for use as human food.

56 "Person" means any individual, proprietor, partnership, cor-57 poration, association or business entity.

58 "Preparing" means the activity of slaughtering, canning, salt-59 ing, rendering, boning, cutting-up or otherwise manufacturing or 60 processing any animal carcass, meat or meat food product intended 61 for use as human food.

62 "Primary establishment" or "licensed primary establishment"
63 means an establishment engaged in the slaughtering, processing,
64 preparing, or packaging of animals, the carcasses or parts thereof
65 or meat or meat food products intended for use as human food.

66 "Primary licensee" means a person who owns, operates or con67 ducts a primary establishment.

68 "Processing" means the activity of preparing, canning, salting,
69 freezing or otherwise manufacturing any animal carcass or part
70 thereof, meat or meat food product intended for use as human food.

''Secondary establishment'' or ''secondary licensed establishment'' means an establishment engaged in the slaughtering or rendering of animals, the carcasses or parts thereof for purposes other than for use as human food, or an animal food manufacturing plant, or a disposal plant.

'Secondary licensee'' means a person who owns, operates orconducts a secondary establishment.

''Renderer'' means any person engaged in the business of render-ing carcasses, or parts or products of animals.

80 "Secretary" means the Secretary of Agriculture of the State81 of New Jersey.

82 "Wholesome" means sound, healthful, clean and otherwise fit 83 for human consumption.

The board shall, by rule or regulation, prescribe such other definitions as necessary in order to effectuate the purposes of this act; provided, however, said definitions shall equal definitions under the Federal Meat Inspection Act, when applicable.

4. Transfer of authority from Department of Health to Depart ment of Agriculture; General Power of Department of Agriculture.

3 The jurisdiction and authority to provide for the proper inspec4 tions of animals to be slaughtered and the carcasses, parts thereof,
5 meat and meat food products, animal food product or by-product

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of animals; packaging and labeling of animal carcasses, parts 6 thereof, meat and meat food products, animal food products or 7 8 by-products of animals, is hereby transferred from the Department of Health to the Department of Agriculture. The Department of 9 Agriculture is hereby declared to be the principal instrumentality 10 of the State for attaining the ends declared in this act. The de-11 partment shall have all necessary power to carry out and enforce 12the provisions of this act and the rules and regulations of the board. 135. General power of the board; rules and regulations. The board 1 $\mathbf{2}$ is hereby vested with power as provided in this act. The board 3 shall have power to make rules and regulations to effectuate the purposes and to carry out the provisions of this act and shall 4 implement this act by prescribing such rules and regulations neces- $\mathbf{5}$ 6 sary to equal the Federal Meat Inspection Act. All such rules and regulations shall be made in the name of the board over their 78 signatures.

6. General powers of the secretary. The secretary shall supervise and enforce the proper administration of the provisions of this act and all rules and regulations made thereunder for the purpose of attaining the ends declared in this act.

7. Enforcement by municipalities. Municipalities may continue
 conducting meat inspection programs within their jurisdiction and
 shall enforce the provisions of this act under the supervision of the
 secretary.

1 8. State inspectors, analysts and employees; continuation of former practices and procedures for a period not in excess of 1 $\mathbf{2}$ 3 year. The secretary may appoint such analysts, chemists, chief inspectors and other inspectors and employees as may be authorized 4 by law, and the persons thus appointed shall perform such duties 5 as may be assigned to them by the secretary. The secretary shall 6 7fix the salaries of all such officers and employees subject to the provisions of Title 11, Civil Service, of the Revised Statutes except 8 9 when otherwise provided by statute. The secretary, in order to facilitate the orderly transition and implementation of this act, 10may continue the practices and procedures formerly conducted by 11 12the Department of Health in administering the meat inspection program for a period not in excess of 1 year from the effective date 13of this act. 14

9. Local inspectors and analysts. A municipality may designate
 from among its sanitary inspectors and meat inspectors one or
 more inspectors who shall be known as local inspectors. The mu nicipality may also appoint one or more meat analysts.

1 10. Powers and duties of local inspectors. The local inspector 2 shall have, within the jurisdiction of the municipality appointing 3 him, all the power and authority given an inspector appointed by 4 the secretary under the authority of section 8 of this act.

1 11. Licenses and inspection service required of primary estab- $\mathbf{2}$ lishments. No person shall own, operate or conduct a primary 3 establishment unless he has first obtained a license to do so from the secretary and has been provided with inspection service by the 4 $\mathbf{5}$ secretary or by the Federal Government under the Federal Meat 6 Inspection Act. Any person who violates the provisions of this 7section shall be guilty of a high misdemeanor and if convicted shall, in addition to any other penalties imposed, be forever ineligible to 8 hold a license pursuant to the provisions of this act. 9

1 12. Licenses required of secondary establishments and handler-2 distributor. No person shall own, operate, or conduct any second-3 ary establishment or engage in the business of a handler-distributor 4 unless he has first obtained a license to do so from the secretary.

13. Application for license; form; prerequisite. The application 1 $\mathbf{2}$ for a license to operate as a primary licensee, secondary licensee, 3 or handler-distributor shall be made on forms prescribed and 4 furnished by the secretary. The secretary may require an applicant 5 for a license to show that he has secured such other permits or 6 licenses as may be necessary for said applicant to carry on the business of a primary licensee, secondary licensee, or handler-7 8 distributor in the State and, upon his failure to do so, may refuse to issue to said applicant a license. 9

14. Application for license; time for making; contents; display 1 of license. An application for a license to operate as a primary 23 licensee, secondary licensee, or handler-distributor shall be made within 30 days after this act takes effect or before the applicant 4 shall commence business as a primary licensee, secondary licensee, $\mathbf{5}$ or handler-distributor, and annually thereafter. The applicant shall 6 state the nature of the business to be conducted, the full name of 7 the person applying for the license and, if the applicant be a firm 8 or association, the full name of each member, and if a corporation, 9 10 the names and addresses of all officers and directors and stockholders holding 10% or more of the issued and outstanding stock 11 of the corporation and the place or places at which the business is 12to be conducted; that the applicant has complied with all rules and 13regulations of the board and the orders of the secretary, and such 14 other facts with respect to the license as may be required by the 15secretary. A license shall be granted to the applicant by the sec-16 retary subject to the provisions of this act. The original or a 17

18 certified copy thereof shall be conspicuously displayed by the
19 licensee at his principal place of business and in each of his plants
20 in this State.
1 15. License fees. Every person or establishment required by this
2 act to be licensed shall pay a nourefundable annual license fee as
3 follows:

4 Primary licensees-A person who owns, operates or $\mathbf{5}$ conducts an establishment engaged in the slaughtering, 6 processing, preparing or packaging of animals, the carcasses or parts thereof, meat or meat food products 7 8 intended for use as human food; for each establishment 9 or place of business \$25 00 Secondary licenses-A person who owns, operates, or 10 11 conducts an establishment engaged in the slaughtering or 12rendering of animals, carcasses, or parts thereof for purposes other than for use as human food, or an animal food 1314manufacturing or disposal plant; for each establishment 15or place of business \$10 00 16 Handler-distributor-A person who engages in the 17 business (other than for direct sale to the consumer) of 18buying, selling, distributing, storing or transporting any 19 animal carcass, or part thereof, or meat or meat food

1 16. License acceptance. By accepting a license, the licensee shall 2be deemed to have agreed to confer upon the Department of Agri-3 culture the authority to investigate, at any time, violations of this act and the rules and regulations prescribed thereunder and further 4 to have consented to the amendment of the terms and conditions 5 of the license by the board and/or secretary and the imposition of 6 such conditions as the board and/or secretary may, from time to 7 time, find necessary or desirable. 8

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17. Inspections. For the purposes herein before set forth, the 1 $\mathbf{2}$ secretary shall cause to be made by inspectors an examination and 3 inspection of animals, carcasses and parts thereof, meat and meat food products prepared in licensed establishments and of the sani-4 tary conditions of licensed establishments and the manner of han-5 dling of carcasses, parts thereof and meat and meat food products 6 therefrom by any licensee and, for the purposes of an examination 7and inspection, said inspectors shall have access to every part of 8 said establishment at any time, whether the establishment is in 9 operation or not. 10

1 18. Disposition of dead animals. The board shall prescribe such 2 rules and regulations for the disposition of animal carcasses as

it may deem necessary to discover and control contagious, infections 3 or communicable animal diseases and to protect the public health 4 and welfare. Any person owning or having custody of an animal 56 that has died shall dispose of the carcass in accordance with such 7 rules and regulations and under such conditions as the board pre-8 scribes. No secondary licensee shall remove, render, or otherwise 9 dispose of any animal except in accordance with such rules and regulations and under such conditions as the board prescribes. 10

1 19. Diseased or physically impaired animals. The board shall 2 have power to prescribe by regulations the type and extent of the 3 disease or other physical conditions found in any animals as shall 4 render it unfit for use as food for animal consumption.

1 20. Antemortem inspections. The secretary shall cause an ante-2 mortem inspection of animals by duly authorized inspectors prior 3 to the entry of such animals into that area of any licensed primary 4 establishment wherein slaughtering or processing is conducted.

1 21. Unauthorized entry of uninspected animals prohibited. No 2 primary licensee shall permit or allow any animal to enter into that 3 area of any licensed primary establishment wherein slaughtering or 3 processing is conducted unless a duly authorized inspector has 4 examined and inspected such animal prior to the entry of such 5 animal into that area.

1 22. Separate slaughter of animals found to show symptoms of 2 disease. A licensee shall cause any animal found to show symptoms 3 of disease to be set apart and slaughtered separately from other 4 animals and, when so slaughtered, the carcasses of said animal 5 shall be subject to a careful examination and inspection and shall 6 be disposed of in accordance with the rules and regulations pre-7 scribed by the board.

23. Separate slaughter and prepartion of horsemeat. The secre-1 tary, in order to effectuate the provisions of this act, may require 2 any primary licensee to conduct the slaughter and preparation of 3 horses, mules or other equines, the carcasses and parts thereof, and За meat and meat food products resulting therefrom, in licensed pri-4 mary establishments, separate and apart from establishments in 5which the slaughter and preparation of other animals, carcasses 6 and parts thereof, meat and meat food products are conducted. 7

1 24. Postmortem inspection. The secretary shall cause a post-2 mortem inspection by duly authorized inspectors of animal carcas-3 ses and parts thereof which are slaughtered in any licensed primary 4 establishment. Upon such examination and inspection, such 5 carcasses or parts thereof found to be unadulterated and wholesome 6 shall be labeled, marked, stamped or tagged with the official inspec-7 tion mark.

1 25. Inspection mark required before processing. No primary 2 licensee shall permit or allow any animal carcass or part thereof 3 to be prepared, processed, packaged, shipped, sold or offered for 4 sale unless it has been examined and inspected by an inspector 5 and labeled, marked, stamped, or tagged with the official inspection 6 mark.

26. Inspection during processing or preparation. The secretary shall cause an examination and inspection by duly authorized inspectors of all meat and meat food products processed or prepared in any licensed primary establishment. Upon such examination and inspection, such carcasses or parts thereof found to be unadulterated and wholesome shall be labeled, marked, stamped or tagged with the official inspection mark.

1 27. Inspection required before packaging or shipment. No pri-2 mary licensee shall permit or allow any meat or meat food product 3 to be packaged, shipped, sold or offered for sale unless it has been 4 examined and inspected by an inspector and labeled, marked, 5 stamped or tagged with the official inspection mark or has been 6 inspected and passed.

1 28. Condemnation; disposition. All animal carcasses and parts $\mathbf{2}$ thereof, meat and meat food products, found by an inspector to be unwholesome or adulterated in any licensed primary establishment 3 shall be condemned and shall be labeled, marked, stamped, or tagged 4 as "New Jersey Inspected and Condemned" by said inspector; and 5 $\mathbf{6}$ all carcasses and parts thereof thus inspected and condemned shall be destroyed for food purposes by the said establishment in the 7 presence of the inspector; provided however, that articles which 8 may, by reprocessing, be made wholesome and unadulterated need 910not be so condemned and destroyed, if the articles are within a reasonable time thereafter reprocessed under the supervision of an 11 inspector and, upon such reprocessing, found to be wholesome and 12unadulterated by said inspector. 13

1 29. Disposition of by-products. The board shall prescribe by 2 rule or regulation the manner and disposition of the by-products 3 of animals slaughtered or processed in any licensed primary 4 establishment.

1 30. Actions authorized. The secretary may cause, at any time, 2 such quarantine, segregation, embargo, seizure, detention, destruc-3 tion, removal of the official inspection mark, re-examination or 4 re-inspection of any animal or carcass, part thereof, or meat or 5 meat food product as are necessary to effectuate the purposes of 6 this act.

1 31. Handling, transporting and storing. The secretary shall cause $\mathbf{2}$ to be made, from time to time, an examination and inspection of the sanitary conditions existing in all licensed establishments, where-3 4 houses, or transportation vehicles and the conditions under which carcasses, parts thereof, meat and meat food products are handled, 5 transported or stored by licensees. The board shall, by rule or 6 regulation, prescribe minimum standards with regard to the sani-7 tary conditions existing in licensed establishments or transport 8 vehicles and the conditions under which carcasses, parts thereof, 9 10meat and meat food products are handled, transported or stored 11 by licensees.

1 32. Packaging. No primary licensee shall seal or enclose any 2 carcass, part thereof, or meat or meat food product into any package 3 or container unless said meat or meat food product bears the official 4 inspection mark or has been inspected and passed and is placed or 5 packaged into said package or container under the supervision of a 6 duly authorized inspector.

33. Contents of labels. The board may prescribe by rule or regu lation such information to appear on any container, package or label
 bearing any animal carcass, part thereof, meat or meat food product
 or animal food product as follows:

5 (a) The styles and sizes of types to be used with respect to ma-6 terial required to be incorporated in labeling to avoid false or mis-7 leading labeling of animal carcasses, parts thereof, meat or meat 8 food products or animal food products; provided, however, the 9 board must first obtain the advice and consent of the State Super-10 intendent, Division of Weights and Measures, to such rules and 11 regulations.

(b) Definitions and standards of identity or composition of meator meat food products.

(c) Such other information as may be necessary in order to prevent any false, misleading, deceptive or fraudulent labeling; mislabeling, misbranding or otherwise improper labeling; provided,
however, the board must first obtain the advice and consent of the
State Superintendent, Division of Weights and Measures, to such
rules and regulations.

Nothing herein shall be construed to confer authority upon the
board to prescribe rules and regulations affecting the quantitative
statement appearing on the container, package or label.

34. Registration of labels, marks. Primary and secondary
 licensees shall register a facsimile copy of all names, labels, marks,

3 brands, trade names or identification used on animal carcasses, 4 parts thereof, meat or meat food products or animal food products 5 with the secretary upon forms to be provided and upon compliance 6 with regulations prescribed by the board. The secretary shall cause 7 to be set up a registry of such names, labels, marks, brands, trade 8 names or other identifications for animal carcasses, parts thereof, 9 meat or meat food products or animal food products.

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1 35. Sale or shipment of mislabeled packages prohibited. No 2 licensee shall sell, offer to sell or cause to be shipped any package or 3 container which is falsely, deceptively or fraudulently labeled, mis-4 labeled, misbranded, improperly labeled or which fails to comply in 5 any respect with the rules and regulations prescribed by the board.

1 36. Sale or shipment of unwholesome meat prohibited. No pri-2 mary licensee shall sell, offer for sale or cause to be shipped any 3 adulterated, misbranded or unwholesome animal carcasses, parts 4 thereof, meat or meat food products unless they are plainly and 5 conspicuously labeled, marked, stamped or tagged as "New Jersey 6 inspected and condemned."

37. Acceptance by handler-distributor of unwholesome meat prohibited. No "handler-distributor" shall knowingly accept for shipment, storage or distribution any adulterated, misbranded or unwholesome animal carcass, part thereof, meat or meat food product unless they are plainly and conspicuously labeled, marked, stamped or tagged as "New Jersey inspected and condemned."

1 38. Sale or shipment of horsemeat prohibited. No licensee shall 2 sell, offer for sale or cause to be shipped, any carcass of horses, 3 mules, or other equines, or parts of such carcass, or the meat or 4 meat food products thereof, unless they are plainly and conspic-5 uously marked, labeled or otherwise identified so as to show the 6 animal or animals from which they were derived in accordance with 7 the regulations prescribed by the board.

1 39. Vehicle permits. The secretary shall cause to be issued a $\mathbf{2}$ permit for each vehicle used by a licensee to transport any animal 3 carcasses, parts thereof, meat or meat food product, animal food 4 products or by-products of animals. The board may by rules or $\mathbf{5}$ regulation prescribe the minimum sanitary equipment and condi-6 tions in each vehicle, the use of each vehicle, and the method of 7handling animal carcasses, parts thereof, meat and meat food 8 products, animal food products and by-products of animals in said vehicle. 9

40. Display of vehicle permits required. No vehicle shall be used
 by any licensee to transport any animal carcass, part thereof, meat
 or meat food products, animal food product or by-product of any

animal unless he has first obtained a permit for said vehicle from
the secretary and has caused the permit number to be prominently
displayed on both sides of the body of the vehicle so as to be plainly
visible to the public.

41. Other applications of this act. The foregoing provisions shall 1 $\mathbf{2}$ also apply to all carcasses, parts of carcasses, meat or meat food products capable of use as human food, which may be brought into 3 any licensed primary establishment wherein examination and in-4 5spection under this act is maintained, and such examination and inspection shall be made before the said carcasses or parts thereof, $\mathbf{6}$ 7 meat or meat food products shall be allowed to enter into any 8 licensed primary establishment wherein the same are to be treated or prepared for meat or meat food products; and the foregoing 9 10provisions shall also apply to all such products which, after having been shipped or transported from any establishment, shall be 11 returned to a licensed primary establishment wherein such exam-12 ination and inspection are maintained. The secretary may limit the 1314 entry of carcasses, parts of carcasses, meat and meat food products, and other materials into any primary establishment at which 15examination and inspection under this act is maintained under such 16conditions as may assure that allowing the entry of such articles 17into such licensed primary establishments will be consistent with the 18purposes of this act. 19

42. Exemption from inspection. The provisions of this act requiring inspection of the slaughter of animals and of the preparation of the carcasses, parts thereof, meat and meat food products at establishments conducting such operations shall not apply to:

A. The slaughtering by any person of animals of his own raising, and the preparation by him and transportation of the carcasses, parts thereof, meat and meat food products of such animals exclusively for use by him and members of his household and his nonpaying guests and employees; or

B. The custom slaughter by any person of any animal delivered 10by the owner thereof for such slaughter, and the preparation by 11 12such slaughterer and transportation of the carcasses, parts thereof, meat and meat food products of such animals, exclusively for use, 13in the household of such owner, by the members of his household and 14 his nonpaying guests and employees; provided that such custom 15slaughterer does not engage in the business of buying or selling any 16carcasses, parts of carcasses, meat or meat food products of any 17 animal; or 18

19 C. Operations of types traditionally and usually conducted at 20 retail stores and restaurants, when conducted at any retail store or restaurant or similar retail-type establishment for sale in normal
retail quantities or service of such articles to consumers at such
establishments; or

D. The slaughter of animals or the preparation of any carcasses or parts or products of such animals, which are not intended for use as human food, but such articles shall, prior to their offer for sale or shipment, unless naturally inedible by humans, be denatured or otherwise identified to deter their use for human food as prescribed by regulations of the board; or

E. Any licensed establishment in which Federal inspection service is provided under the Federal Meat Inspection Act; or

32 F. Any licensed secondary establishment.

The slaughter of animals and preparation of articles referred to in paragraphs B, C, D and F shall be conducted in accordance with such sanitary conditions as the board may, by regulation, prescribe. The adulterated and misbranding provisions of this act shall apply to articles which are not required to be inspected under this section. 43. Removal of inspectors. The secretary, upon reasonable belief

2 that any provision of this act, the rules or regulations prescribed by 3 the board, or orders of the secretary have been violated, may 4 remove inspection service from any licensed establishment for a 5 period not in excess of 30 days.

44. Engaging in business prohibited after removal of inspectors. 1 No person shall continue to engage in business as a primary licensee 2after the secretary has withdrawn inspection service in accordance 3 with the provisions of this act or the Federal Government has with-4 drawn inspection service in accordance with the Federal Meat In- $\mathbf{5}$ spection Act. Any person who violates this section shall be guilty of 6a high misdemeanor and, if convicted, shall, in addition to any other $\overline{7}$ 8 penalties imposed, forfeit any license issued to him under this act and shall be forever ineligible to hold a license pursuant to the pro-9 visions of this act. 10

45. Acts of agents, servants and employees. When construing and enforcing any provision of this act, the act, omission or failure of any officer, agent, employee or other person acting for any licensee shall be deemed to be the act, omission or failure of the licensee, as well as that of the person committing said act, omission or failure.

46. Books and records; rights of entry, inspection of premises. The secretary may require all licensees or classes of licensees to keep such records as will fully and correctly disclose all transactions involved in their businesses; and all licensees subject to such requirements shall, at all reasonable times, upon notice by the secre-

tary or his duly authorized agent or employee, afford the secretary 6 7 or such agent or employee access to their places of business and afford the secretary, such agents or employees an opportunity to 8 9 examine the facilities, inventory and records thereof, to make copies 10of all such records, and to take reasonable samples of their inventory upon payment of the fair market value therefor. Any 11 12record required to be maintained by this section shall be maintained for such period of time as the secretary shall designate. 13

47. Reports of licensee. Each licensee shall, from time to time, as required by the order of the secretary, make and file a verified report on forms prescribed by the secretary of all matters on account of which a record is required to be kept, together with such other information or facts as may be necessary to effectuate the purposes of this act.

1 48. Proceedings before the secretary. The secretary and his duly 2 authorized agents and employees are hereby empowered and 3 charged with the duty to hear, review and determine violations and 4 controversies arising under the provisions of this act, or the rules 5 and regulations prescribed thereunder.

1 49. Hearing procedures. Before declining to grant a license or $\mathbf{2}$ conditioning or limiting a license, or suspending or revoking a 3 license previously granted, the secretary or his duly authorized agent or employee shall give notice to the applicant or licensee 4 5 personally or by certified mail addressed to his last known address, 6 and afford him an opportunity to appear and be heard with respect 7 thereto at a time and place specified in such notice. Such applicant 8 or licensee shall have the right to be heard in person or by attorney, 9 and to offer evidence pertinent to the subject of the hearing, and 10to that end to invoke the powers of the secretary with respect to the compulsory attendance of witnesses and the production of 11 12books, accounts, papers, records and documents by subpœna. The 13secretary may make such other rules, as may be reasonable and appropriate, regulating the manner, form, time, terms and con-14ditions of such proceedings. The secretary or his duly authorized 15agent or employee shall not be bound in such proceedings to apply 16the technical rules of evidence prevailing in a court of law. 17

50. Issuance of subpœnas. The secretary and his duly authorized agents and employees shall have the power to issue subpœnas to compel the attendance of witnesses and the production of books, papers, records and documents for the purpose of obtaining such information as may be required to carry out the provisions of this act. Such subpœnas shall be signed by the secretary.

1 51. Service of subpænas; fees and mileage. The process of 2subpæna authorized in this act shall be served in the same manner 3 and be of the same force and effect as like process of civil actions in the Superior Court; and any person attending in pursuance of 4 such subpæna shall be entitled to the same fees and mileage as 5 witnesses in civil action in said Superior Court. The fees for the 6 attendance of the witnesses shall be paid by the party arranging 7 for the attendance of such witnesses. 8

1 52. Refusal to obey subpæna or testify; contempt. In case any person so summoned by subpœna issued by said secretary shall $\mathbf{2}$ refuse to obey such subpæna or any directions therein, or to give 3 testimony, or to answer questions as required, or to produce any 4 book, papers, documents or records as required, the secretary or $\mathbf{5}$ party subponaing said witness may apply to the Superior Court 6 for process against such person, as for a contempt of the Superior 7 Court, and the court shall proceed to a hearing of the case and 8 9 make such orders and render judgment as in cases of contempt of said court. 10

1 53. Oaths. The secretary or any person authorized by law is 2 hereby authorized to administer oaths to all such witnesses as may 3 appear or be brought before said secretary or his duly authorized 4 agent or employee.

54. Grounds for denying license. The secretary or his duly authorized agent or employee, after conducting a hearing duly held in accordance with the provisions of this act, may decline to grant a license or may issue a license conditionally, or may suspend or revoke a license already granted or may refuse to renew a license when satisfied of the existence of any of the following:

A. That the applicant or licensee has violated any of the provisions of this act, or any of the rules and regulations prescribed by the board, or the orders of the secretary or has violated any of the provisions of the meat or poultry inspection laws of the United States or any other State or of the orders, rules and regulations issued thereunder or the provisions of any meat or poultry inspection law which have preceded this act, or of orders, rules and regulations issued thereunder.

B. That the applicant or licensee is a partnership, corporation, firm or association and any individual holding any position or interest or power or control therein has previously been responsible in whole or in part in this State or any other State for any act on account of which a license may be denied, suspended or revoked pursuant to the provisions of this act.

C. That the applicant or licensee is unfit to engage in any business 20requiring inspection because the applicant or licensee or anyone 21responsibly connected with the applicant or licensee has been con-2223victed in any Federal or State court of a violation of law punishable by imprisonment for a term exceeding 1 year, or more than 24one violation of any law punishable by a lesser sentence, based 25upon the acquiring, handling or distributing of unwholesome, mis-26labeled, or deceptively packaged food or upon fraud in connection 2728with transactions in food.

D. That the applicant or licensee has committed any act likely
to undermine sanitary regulations and standards as established by
this act or the rules and regulations promulgated by the board.

E. That the applicant or licensee is not qualified by character,
experience, financial responsibility or equipment to properly conduct the proposed business.

F. That the applicant or licensee has continued in a course of dealing of such a nature as to satisfy the secretary of his inability or unwillingness to properly conduct his business in accordance with the provisions of this act.

G. That the applicant or licensee has continued in a course of
dealing of such nature as to satisfy the secretary of an intent to
deceive or defraud consumers, licensees, or other persons in those
matters regulated by the provisions of this act.

H. That the applicant or licensee has made false statements to
the secretary or the board or has testified falsely in any hearing
before the secretary or the board.

46 I. That the applicant or licensee has failed either to keep records
47 or to furnish the statements or information required by the secre48 tary under this act.

J. That the licensee has failed to file any annual or special report
required by this act, within the time fixed by the secretary for filing
the same.

52K. That the licensee has wilfully made, or caused to be made, any false entry or statement of fact in any report required to be 53made under this act, or that such licensee has willfully neglected or 54failed to make, or cause to be made, full, true, and correct entries 5556in such accounts, records or memoranda, of all facts and transactions, or willfully mutilated, altered, or by any other means falsified 57any documentary evidence or willfully refused to submit any record 5859or report to the secretary.

The secretary may, without heaving, continue any ruling or order
made as to any license or any applicant or licensee which was made
after heaving when any subsequent application for license is filed by

63 said applicant or licensee. The issuance or renewal by the secretary 64 of a license hereunder shall not preclude the Secretary from sus-65 pending, conditioning or revoking such license for acts as set forth 65x in this section committed by the licensee prior to the license period 66 unless the secretary had proceeded against the applicant or licensee, 67 and the order made thereupon has been complied with by the appli-68 cant or licensee.

1 55. Informal hearings on violations; adjustment. Upon receiv- $\mathbf{2}$ ing evidence of a violation of any of the provisions of this act, or of any rules or regulations of the board or orders of the secretary 3 issued thereunder, any employee designated by the secretary is 4 hereby empowered to hold informal hearings upon said violation 5or violations at such place or places as the secretary may fix and, 6 7 upon finding the violations to have been committed, to adjust same 8 with any licensee accused of such violations for such amounts, not 9 in excess of \$10,000.00 for the first offense and not in excess of 10\$20,000.00 for any subsequent offense, or suspension of his license for such period, or both, as may in the discretion of the secretary 11 12be proper under the circumstances. In the event of the violator complying with the terms of the adjustment, no further action shall 13 be had under section 54 upon any violation so adjusted. 14

1 56. Orders of the secretary; service. The secretary or his duly $\mathbf{2}$ authorized agent or employee shall make and enforce orders necessary to carry out the provisions of this act. An order or determina-3 tion applying only to a person named therein shall be served on 4 the person affected by personal delivery of a copy of said order 5 or by mailing a copy thereof to him at his last known address by 6 certified mail. All orders and determinations shall include the 7 8 findings of fact upon which such orders or determinations are based. 57. Records of the secretary; reports to the Attorney General. 1 $\mathbf{2}$ The secretary shall keep a record of all his official acts, and shall preserve copies of all decisions, rules and orders made by him. The 3 secretary shall make a semiannual report to the Attorney General 4 5 with regard to the number and type of violations of this act, the facts incidental thereto and the disposition thereof. 6

1 58. Disposition of license fees, penalties, fines and costs. All 2 funds derived from fees for licenses issued hereunder, and the 3 proceeds of any adjustments, penalties, fines and costs imposed 4 by the secretary or any court hereunder, shall be paid to the State 5 Treasurer and shall become part of the General State Fund.

1 59. Review by Superior Court. Any person, applicant or licensee 2 aggrieved by any order or determination of the secretary, or his 3 agent or employee made pursuant to this act may obtain a review

4 of the action complained of by the Superior Court in a proceeding

5 in lieu of prerogative writ.

1 60. Violations. Any person who violates any provision of this 2 act, except sections 11 and 44, or any orders or rules or regulations 3 issued pursuant to this act, shall, in addition to any other penalty 4 herein provided, be a disorderly person and, if convicted as such, 5 be fined not more than \$1,000.00, or imprisoned for a period not in 6 excess of 1 year, or both.

61. Actions to restrain violations. Any habitual violation of this act or of any of the orders or rules or regulations made pursuant to this act may be restrained by the Superior Court in an action brought for such purpose by the Attorney General on behalf of the secretary.

62. Co-operation with United States Government. The Depart-1 ment of Agriculture is authorized to co-operate with the Secretary 2of Agriculture of the United States in developing and administering 3 the meat inspection program of the State of New Jersey. The 4 secretary is authorized, with the approval of the State Board of $\mathbf{5}$ Agriculture, to enter into agreements with the Secretary of Agricul-6 ture of the United States for advisory assistance in planning and 7 otherwise enforcing this act, technical and laboratory assistance 8 and training, and financial and other aid for administration of this 9 act. The secretary, with the approval of the State board, may 10 recommend to the Secretary of Agriculture of the United States 11 such officials or employees of this State as the secretary shall 12designate for appointment to the advisory committee provided for 13 in section 301 of the Federal Meat Inspection Act. 14

1 63. Agreements with other agencies. For the furtherance of the 2 objectives stated in this act, the secretary shall have authority to 3 enter into agreements with State, county and municipal agencies 4 and with other States.

64. Grant of specific powers not to impair general powers. The operation and effect of any provision of this act conferring a general power upon the board or the secretary shall not be impaired or qualified by the granting to the board, the secretary, or an employee or agent of the secretary by this act of a specific power or powers.

65. Foreign or interstate commerce. No provisions of this act shall apply or be construed to apply to foreign or interstate commerce, except insofar as the same may be effective pursuant to the United States Constitution and to the laws of the United States enacted pursuant thereto.

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66. Authority of Department of Health not abrogated or affected 1 2except as authorized by this act. Nothing contained in this act or the orders, rules or regulations adopted thereunder shall abrogate, 3 impair or affect the authority of the Department of Health or any 4 county or municipal board of health except as the same relates to 56 the slaughtering, processing or packaging of animals, carcasses, parts thereof, meat or meat food product or animal food product 7or the handling or distribution thereof as provided herein. 8

1 67. Authority of the Division of Weights and Measures not 2 abrogated or affected. Nothing herein contained in this act or the 3 orders, rules or regulations adopted thereunder shall abrogate, 4 impair or affect the authority, status, force or operation of the 5 Department of Law and Public Safety, Division of Weights and 6 Measures, Department of Law and Public Safety, or of any county 7 or municipal weights and measures authority.

1 68. Liberal construction. This act shall be construed liberally to 2 effectuate the legislative intent and as complete and independent 3 authority for the performance of each and every act and thing 4 herein authorized.

1 69. Inconsistent acts and rules and regulations superseded. All 2 acts and parts of acts, rules and regulations issued thereunder in-3 consistent in whole or in part with the provisions of this act are to 4 such extent superseded.

1 70. Partial invalidity. If any section, subsection, paragraph, 2 sentence or other part of this act is adjudged unconstitutional or 3 invalid, such judgment shall not affect, impair or invalidate the 4 remainder of this act, but shall be confined in its effect to the section, 5 subsection, paragraph, sentence or other part of this act directly 6 involved in the controversy in which said judgment shall have been 7 rendered.

71. Repeal. The following acts and parts of acts are repealed:
section 24:5-21 of the Revised Statutes, section 24:6-8 of the Revised Statutes, chapter 16 of Title 24 of the Revised Statutes,
chapter 415 of the laws of 1953, and section 2 of chapter 244 of the
laws of 1950.

1 72. Appropriation. The sum of \$100,000.00 is hereby appropri-2 ated to the Department of Agriculture for the fiscal year beginning 3 July 1, 1968, for the purpose of carrying out the provisions of this 4 act.

1 73. Effective date. This act shall take effect July 1, 1968.

STATEMENT

The purpose of this bill is to revise the meat inspection system in New Jersey and transfer it from the Department of Health to the Department of Agriculture, as is the case in most states. The Federal Government, under Public Law 90-201, passed and signed in December, 1967, requires that States provide for a meat inspection system equal to the Federal Meat Inspection Program. The Federal Government will furnish advisory assistance in planning and otherwise developing a State meat inspection program under State law; and will provide technical and laboratory assistance and training, financial and other aid for administering the program.

The amount to be contributed to the State by the United States Department of Agriculture will not exceed 50% of the total cost of the co-operative program. It is expected that the Federal Government will provide approximately \$100,000.00 to match the State appropriation of \$100,000.00 provided in this bill.

The State Department of Agriculture will be in a good position to work effectively with the United States Department of Agriculture in a co-operative State-Federal program because the State function would be in line with the Federal function. The State Department of Agriculture has long conducted co-operative programs with the United States Department of Agriculture.

The State Department of Agriculture, through its established contacts with the livestock producers of the State, will have continuous control of the animal population from the farm to the dealers, auction markets, stockyards and slaughtering establishments with subsequent traceback of diseased animals to their origin. In effect, agriculture would be responsible from the farm to the package and the Department of Health from the package to the consumer. This is a logical division of authority and there would be checks between the 2 departments.

This law is good for the consumer, the industry and the producer of livestock.

The bill has been reviewed and discussed with interested parties, including the following organizations:

Meat Trade Institute, Inc.

American Meat Institute.

New Jersey State Federation of Women's Clubs.

New Jersey Department of Health.

Members of the Meat Industry including slaughterhouse owners, processors and packers.

United States Department of Agriculture Consumer and Marketing Section. New Jersey Food Service Association.

New Jersey State Chamber of Commerce.

Veterinary Medical Association of New Jersey.

New Jersey Farm Bureau.

College of Agriculture and Environmental Science, Rutgers-The State University.

New Jersey Home Economics Association, Public Service.

Amalgamated Food and Allied Workers Union Local 56.

Refrigeration, warehouses and locker plant representatives.

Municipal Health Representatives.

Amalgamated Meat Cutters and Food Store Employees Union, Local 464, AFL-CIO.

Consumers League of New Jersey.

New Jersey Department of Law and Public Safety.

New Jersey State Grange.

New Jersey Livestock Co-operative Association, Inc.

Greater New York Association of Meat and Poultry Dealers, Inc.

New Jersey Health Officers' Association.

New Jersey Restaurant Association.