ASSEMBLY, No. 584

STATE OF NEW JERSEY

INTRODUCED APRIL 1, 1968

By Assemblymen DICKEY, PEDERSEN and KASER

Referred to Committee on County and Municipal Government

AN ACT amending Revised Statutes 43:21-19 and supplementing the Unemployment Compensation Act and the Temporary Disability Benefits Law (Revised Statutes, Title 43, chapter 21) and providing coverage under these acts for employees of the South Jersey Port Commission, a political subdivision of the State of New Jersey.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. Section 43:21-19 of the Revised Statutes is amended to read 2 as follows:

3 43:21-19. As used in this chapter (R. S. 43:21-1 et seq.), unless
4 the context clearly requires otherwise:

5 (a) (1) "Annual payroll" means the total amount of wages paid 6 during a calendar year (regardless of when earned) by an employer 7 for employment.

8 (2) "Average annual payroll" means the average of the annual payrolls of any employer for the last 3 or 5 preceding calendar 9 years, whichever average is higher, except that any year or years 10 11 throughout which an employer has had no "annual payroll" because of military service shall be deleted from the reckoning; 12 the "average annual payroll" in such case is to be determined on 13 the basis of the prior 3 to 5 calendar years in each of which the 14 15employer had an "annual payroll" in the operation of his business, if the employer resumes his business within 12 months after 1617 separation, discharge or release from such service, under conditions other than dishonorable, and makes application to have 18 his "average annual payroll" determined on the basis of such 19 deletion within 12 months after he resumes his business; provided, 2021 however, that "average annual payroll" solely for the purposes of paragraph (3) of subsection (e) of section 43:21-7 of this Title 22

means the average of the annual payrolls of any employer on 23which he paid contributions to the State disability benefits fund, 24for the last 3 to 5 preceding calendar years, whichever average 25is higher; provided further, that only those wages be included on 26which employer contributions have been paid on or before January 2731 (or the next succeeding day if such January 31 is a Saturday 28or Sunday) immediately preceding the beginning of the 12 months' 29period for which the employer's contribution rate is computed. 30

31 (b) "Benefits" means the money payments payable to an in-32 dividual, as provided in this chapter (R. S. 43:21-1 et seq.), with 33 respect to his unemployment.

34 (c) "Base year" with respect to benefit years commencing on or
35 after January 1, 1953, shall mean the 52 calendar weeks ending
36 with the second week immediately preceding an individual's benefit
37 year.

(d) "Benefit year" with respect to any individual means the 38364 consecutive calendar days beginning with the day on, or as of, 39which he first files a valid claim for benefits, and thereafter begin-40ning with the day on, or as of, which the individual next files a 41 42valid claim for benefits after the termination of his last preceding 43benefit year. Any claim for benefits made in accordance with subsection (a) of section 43:21-6 of this Title shall be deemed to be 44 45a "valid claim" for the purpose of this subsection if (1) no re-46 muneration was paid or is payable for the day on which, or as of which he files a claim for benefits, and no work is available to him 47 with his current employing unit on such day, or, he is unemployed **4**8 for the week in which, or as of which, he files a claim for benefits; 49 and (2) he has fulfilled the conditions imposed by subsection (e) 50of section 43:21-4 of this Title. 51

52 (e) "Division" means the Division of Employment Security of 53 the Department of Labor and Industry established by chapter 54 446, P. L. 1948, and any transaction or exercise of authority by 55 the director of the division thereunder, or under this chapter 56 (R. S. 43:21-1 et seq.), shall be deemed to be performed by the 57 division.

(f) "Contributions" means the money payments to the State
unemployment compensation fund required by this chapter (R. S.
43:21-1 et seq.).

61 (g) "Employing unit" means any individual or type of organ-62 ization, including any partnership, association, trust, estate, joint-63 stock company, insurance company or corporation, whether domes-64 tic or foreign, or the receiver, trustee in bankruptcy, trustee or

65 successor thereof, or the legal representative of a deceased person, 66 which has or subsequent to January 1, 1936, had in its employ one 67 or more individuals performing services for it within this State. 68 All individuals performing services within this State for any em-69ploying unit which maintains 2 or more separate establishments 70 within this State shall be deemed to be employed by a single 71employing unit for all the purposes of this chapter (R. S. 43:21-1 72et seq.). Whenever any employing unit contracts with or has under 73 it any contractor or subcontractor for any employment which 74is part of its usual trade, occupation, profession, or business, 75unless the employing unit as well as each such contractor or sub-76 contractor is an employer by reason of subsection (c) of section 77 43:21-8 of this Title or subsection (h) of this section, the employing unit shall for all the purposes of this chapter be deemed to 7879 employ each individual in the employ of each such contractor or 80 subcontractor for each day during which such individual is engaged in performing such employment; except that each such contractor 81 82or subcontractor who is an employer by reason of subsection (c) of section 43:21-8 of this Title or subsection (h) of this section, 83 shall alone be liable for the contributions measured by wages 84 payable to individuals in his employ, and except that any employ-85ing unit who shall become liable for and pay contributions with 86 respect to individuals in the employ of any such contractor or 87 subcontractor who is not an employer by reason of subsection (c) 88 of section 43:21-8 of this Title or subsection (h) of this section, 89 may recover the same from such contractor or subcontractor. Each 90 individual employed to perform or to assist in performing the 9192work of any agent or employee of an employing unit shall be deemed to be employed by such employing unit for all the purposes 93 of this chapter (R. S. 43:21-1 et seq.), whether such individual 94was hired or paid directly by such employing unit or by such agent 95or employee; provided, the employing unit had actual or construc-96 tive knowledge of the work. 97

98 (h) "Employer" means:

(1) Any employing unit which for some portion of a day, but not necessarily simultaneously, in each of 20 different weeks, whether not such weeks are or were consecutive, within either the current or the preceding calendar year has or had in employment 4 or more individuals (irrespective of whether the same individuals are or were employed in each such day);

105 (2) Any employing unit (whether or not an employing unit at 106 the time of acquisition) which acquired the organization, trade or

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107 business, or substantially all the assets thereof, of another which 108 at the time of such acquisition was an employer subject to this 109 chapter (R. S. 43:21-1 et seq.);

110 (3) Any employing unit which acquired the organization, trade 111 or business, or substantially all the assets thereof, of another em-112 ploying unit and which, if treated as a single unit with such other 113 employing unit, would be an employer under paragraph (1) of this 114 subsection;

115(4) Any employing unit which together with one or more other 116 employing units is owned or controlled (by legally enforcible 117 means or otherwise), directly or indirectly by the same interests, 118 or which owns or controls one or more other employing units (by 119 legally enforcible means or otherwise), and which, if treated as a 120 single unit with such other employing unit or interest, would be 121 an employer under paragraph (1) of this subsection;

122(5) Any employing unit which, having become an employer 123 under paragraphs (1), (2), (3) or (4) has not, under section 43:21-8124 of this chapter (R. S. 43:21-1 et seq.) ceased to be an employer 125 subject to this chapter (R. S. 43:21-1 et seq.); or

126(6) For the effective period of its election pursuant to subsection 127 (c) of section 43:21-8 of this chapter (R. S. 43:21-1 et seq.) any 128 other employing unit which has elected to become fully subject to 129 this chapter (R. S. 43:21-1 et seq.).

130 (i) (1) "Employment" means service, including service in inter-131 state commerce performed for remuneration or under any contract 132 of hire, written or oral, express or implied.

(2) The term "employment" shall include an individual's entire 133134 service performed within or both within and without this State if: 135

(A) The service is localized in this State; or

(B) The service is not localized in any State but some of 136137 the service is performed in this State, and (i) the base of operations, or, if there is no base of operations, then the place 138from which such service is directed or controlled, is in this 139 140State; or (ii) the base of operations or place from which such service is directed or controlled is not in any State in which 141 some part of the service is performed, but the individual's 142143 residence is in this State.

(3) Services performed within this State but not covered under 144 145 paragraph (2) of this subsection shall be deemed to be employment 146 subject to this chapter (R. S. 43:21-1 et seq.) if contributions 147 are not required and paid with respect to such services under an 148 unemployment compensation law of any other State or of the 149 Federal Government.

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(4) Services not covered under paragraph (2) of this subsection, 151 and performed entirely without this State, with respect to no part 152 of which contributions are required and paid under an unemploy-153 ment compensation law of any other State or of the Federal Gov-154 ernment, shall be deemed to be employment subject to this chapter 155 (R. S. 43:21-1 et seq.) if the individual performing such services 156 is a resident of this State and the employing unit for whom such 157 services are performed files with the division an election that the 158 entire service of such individual shall be deemed to be emplyoment 159 subject to this chapter (R. S. 43:21-1 et seq).

160 (5) Service shall be deemed to be localized within a State if

(A) The service is performed entirely within such State; or
(B) The service is performed both within and without such
State, but the service performed without such State is incidental to the individual's service within the State, for example, is temporary or transitory in nature or consists of
isolated transactions.

167 (6) Services performed by an individual for remuneration shall
168 be deemed to be employment subject to this chapter (R. S. 43:21-1
169 et seq.) unless and until it is shown to the satisfaction of the
170 division that

171 (A) Such individual has been and will continue to be free
172 from control or direction over the performance of such service,
173 both under his contract of service and in fact; and

(B) Such service is either outside the usual course of the
business for which such service is performed, or that such
service is performed outside of all the places of business of
the enterprise for which such service is performed; and

(C) Such individual is customarily engaged in an independently established trade, occupation, profession or business.

180 (7) The term "employment" shall not include:

181 (A) Agricultural labor;

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(B) Domestic service in a private home;

(C) Service performed by an individual in the employ of
his son, daughter or spouse, and service performed by a child
under the age of 21 in the employ of his father or mother;

(D) Service performed in the employ of this State or of any
political subdivision thereof or of any instrumentality of this
State or its political subdivision except those services per-*formed in the employ of the South Jersey Port Commission;*(E) Service performed in the employ of any other State or
its political subdivisions, or of the United States Government,

or of an instrumentality of any other State or States or their 192political subdivisions or of the United States; 193

(F) Services performed in the employ of a corporation, 194community cliest, fund, or foundation, organized and operated 195exclusively for religious, charitable, scientific, literary, hos-196 pital, benevolent, philanthropic, or educational purposes, or 197for the prevention of cruelty to children or animals, no part 198of the net earnings of which inures to the benefit of any private 199200shareholder or individual;

(G) Services performed in the employ of fraternal, beneficiary societies, orders, or associations operating under the 202lodge system or for the exclusive benefit of the members of a fraternity itself operating under the lodge system and pro-204205viding for the payment of life, sick, accident, or other benefits 206to the members of such society, order, or association, or their 207dependents;

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208(H) Services performed as an officer or other employee 209of any building and loan association of this State, except 210where such services constitute the principal employment of 211the individual; services performed as an officer or other employee of any building and loan association where such as-212213sociation is a member of the Federal Home Loan Bank System; 214services performed as an officer or other employee of any 215bank which is a member of the Federal Reserve System; services performed by a director or member of a committee 216of a savings and loan association incorporated or organized 217under the laws of this State or of the United States; 218

(I) Service with respect to which unemployment insurance 219is payable under an unemployment insurance program estab-220lished by an Act of Congress; 221

222(J) Service performed by agents of mutual fund brokers or dealers in the sale of mutual funds or other securities, by 223224agents of insurance companies, exclusive of industrial in-225surance agents, or by agents of investment companies, if the 226compensation to such agents for such services is wholly on a commission basis; 227

228(K) Services performed by real estate salesmen or brokers 229who are compensated wholly on a commission basis;

(L) Services performed in the employ of any veterans' 230organization chartered by Act of Congress or of any auxiliary 231232thereof, no part of the net earnings of which organization, or auxiliary thereof, inures to the benefit of any private share-233234holder or individual;

(M) Service performed for or in behalf of the owner or
operator of any theatre, ballroom, amusement hall or other
place of entertainment, not in excess of 10 weeks in any calendar year for the same owner or operator, by any leader or
musician of a band or orchestra, commonly called a "name
band," entertainer, vaudeville artist, actor, actress, singer or
other entertainer;

(N) Services performed by an individual for a labor union
organization, known and recognized as a union local, as a
member of a committee or committees reimbursed by the union
local for time lost from regular employment, or as a part-time
officer of a union local and the remuneration for such services
is less than \$250.00 in a calendar year;

(O) Services performed in the sale or distribution of merchandise by home-to-home salespersons or in-the-home demonstrators whose remuneration consists wholly of commissions
or commissions and bonuses.

(j) "Employment office" means a free public employment office,
or branch thereof operated by this State or maintained as a part of
a State-controlled system of public employment offices.

(k) "Fund" means the unemployment compensation fund estab256 lished by this chapter (R. S. 43:21-1 et seq.), to which all contribu257 tions required and from which all benefits provided under this
258 chapter (R. S. 43:21-1 et seq.) shall be paid.

(1) "State" includes, in addition to the States of the UnitedStates of America, the District of Columbia, the Virgin Islands andPuerto Rico.

262 (m) Unemployment.

(1) An individual shall be deemed "unemployed" for any week
during which he is not engaged in full-time work and with respect
to which his remuneration is less than his weekly benefit rate,
including any week during which he is on vacation without pay;
provided, such vacation is not the result of the individual's voluntary action.

269 (2) The term "remuneration," with respect to any individual 270 for benefit years commencing on or after July 1, 1961, and as used 271 in this subsection, shall include only that part of the same which 272 in any week exceeds 20% of his weekly benefit rate (fractional parts 273 of a dollar omitted) or \$5.00 whichever is the larger.

(3) An individual's week of unemployment shall be deemed to
275 commence only after his registration at an employment office,
276 except as the division may by regulation otherwise prescribe.

(n) "Unemployment compensation administration fund" means
278 the unemployment compensation administration fund established
279 by this chapter (R. S. 43:21-1 et seq.), from which administrative
230 expenses under this chapter (R. S. 43:21-1 et seq.) shall be paid.
(o) "Wages" means remuneration paid subsequent to December
282 31, 1946, by employers for employment; provided, however, that
283 for eligibility and benefit purposes wages earned but not paid when
284 the amount thereof has been calculated and is due as determined
285 by the established and customary practices of the employer shall be
286 construed as having been paid when earned.

(p) "Remuneration" means all compensation for personal
services, including commissions and bonuses and the cash value of
all compensation in any medium other than cash.

(q) "Week" means such period or periods of 7 consecutive daysending at midnight, as the division may by regulation prescribe.

292 (r) "Calendar quarter" means the period of 3 consecutive293 calendar months ending on March 31, June 30, September 30, or294 December 31.

(s) "Investment company" means any company as defined in 296 paragraph 1-a of chapter 322 of the laws of 1938, entitled "An act 297 concerning investment companies, and supplementing Title 17 of 298 the Revised Statutes by adding thereto a new chapter entitled 299 'investment companies.'"

300 (t) "Base week" means any calendar week of an individual's 301 base year during which he earned in employment from an employer 302 remuneration equal to not less than \$15.00; provided, if in any 303 calendar week, an individual is in employment with more than one 304 employer, he may in such calendar week establish a base week with 305 respect to each such employer from whom the individual earns 306 remuneration equal to not less than \$15.00 during such week.

(u) "Average weekly wage" means the amount derived by divid-308 ing an individual's total wages received during his base year base 309 weeks (as defined in subsection (t) of this section) from that most 310 recent base year employer with whom he had established at least 17 311 base weeks, by the number of base weeks in which such wages were 312 earned. In the event that such claimant had no employer in his 313 base year with whom he had established at least 17 base weeks, 314 then such individual's average weekly wage shall be computed as if 315 all of his base weeks of employment had been performed in the em-317 ploy of one employer.

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318 If on application of a claimant it is determined that he has been 319 employed during at least the 4 weeks immediately preceding his 320 separation from employment by an employer on a substantially 321 reduced schedule of weekly hours due to lack of work, all weeks of 322 substantially reduced schedule within the base period and his wages 323 therefor shall be disregarded in computing his average weekly 324 wage.

(v) "Initial determination" means, subject to the provisions of 326 R. S. 43:21-6 (b) (2) and (3), a determination of benefit rights as 327 measured by an eligible individual's base year employment with a 328 single employer covering all periods of employment with that em-329 ployer during the base year. Subject to the provisions of Revised 330 Statute 43:21-3 (d) (3) if a individual has been in employment in 331 his base year with more than one employer, no benefits shall be paid 332 to that individual under any successive initial determination until 333 his benefit rights have been exhausted under the next preceding 334 initial determination.

(w) "Last date of employment" means the last calendar day in
336 the base year of an individual on which he performed services in
337 employment for a given employer.

338 (x) "Most recent base year employer" means that employer with
339 whom the individual most recently, in point of time, performed
340 services in employment in the base year.

1 2. With respect to service performed in the employ of the South Jersey Port Commission which is not excluded from the definition $\mathbf{2}$ of "employment" by the provisions of Revised Statutes 43:21-19 3 (i) (7) (D), as amended, the employing authority, the South Jersey 4 $\mathbf{5}$ Port Commission, shall be considered as an employer, as defined by Revised Statutes 43:21-19 (h), and shall make all payments and 6 perform all acts, with regard to employees performing such serv-7 ice, as may be required by the provisions of Title 43 of any other 8 employer. 9

1 3. This act shall take effect on January 1 following the adoption 2 of this act.

STATEMENT

The employees of the South Jersey Port Commission who work at the Camden Marine Terminals are confronted with periods of unemployment as are other dock workers and longshoremen. This bill would extend the provisions of the unemployment compensation and temporary disability benefits law to these workers.

ASSEMBLY COMMITTEE AMENDMENTS TO ASSEMBLY, No. 584

STATE OF NEW JERSEY

ADOPTED MAY 20, 1968

Amend page 1, title, line 5, after "Commission", insert "or its successors".

Amend page 5, section 1, line 189, after "Commission", insert "or its successors".

Amend page 9, section 2, line 5, after "Commission", insert "or its successors".

vetoed 9/10/68 [OFFICIAL COPY REPRINT] ASSEMBLY, No. 584

STATE OF NEW JERSEY

INTRODUCED APRIL 1, 1968

By Assemblymen DICKEY, PEDERSEN and KASER

Referred to Committee on County and Municipal Government

An Act amending Revised Statutes 43:21-19 and supplementing the Unemployment Compensation Act and the Temporary Disability Benefits Law (Revised Statutes, Title 43, chapter 21) and providing coverage under these acts for employees of the South Jersey Port Commission *or its successors*, a political subdivision of the State of New Jersey.

1 BE IT ENACTED by the Senate and General Assembly of the State 2 of New Jersey:

1 1. Section 43:21-19 of the Revised Statutes is amended to read 2 as follows:

3 43:21-19. As used in this chapter (R. S. 43:21-1 et seq.), unless
4 the context clearly requires otherwise:

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6 during a calendar year (regardless of when earned) by an employer
7 for employment.

8 (2) "Average annual payroll" means the average of the annual payrolls of any employer for the last 3 or 5 preceding calendar 9 years, whichever average is higher, except that any year or years 1011 throughout which an employer has had no "annual payroll" be-12cause of military service shall be deleted from the reckoning; the "average annual payroll" in such case is to be determined on 13the basis of the prior 3 to 5 calendar years in each of which the 14 employer had an "annual payroll" in the operation of his busi-15 ness, if the employer resumes his business within 12 months after 16separation, discharge or release from such service, under con-17ditions other than dishonorable, and makes application to have 18his "average annual payroll" determined on the basis of such 19 deletion within 12 months after he resumes his business; provided, 20however, that "average annual payroll" solely for the purposes 21of paragraph (3) of subsection (e) of section 43:21-7 of this Title 22

means the average of the annual payrolls of any employer on 2324which he paid contributions to the State disability benefits fund, 25for the last 3 to 5 preceding calendar years, whichever average is higher; provided further, that only those wages be included on 26which employer contributions have been paid on or before January 272831 (or the next succeeding day if such January 31 is a Saturday 29or Sunday) immediately preceding the beginning of the 12 months' 30 period for which the employer's contribution rate is computed.

31 (b) "Benefits" means the money payments payable to an in-32 dividual, as provided in this chapter (R. S. 43:21-1 et seq.), with 33 respect to his unemployment.

34 (c) "Base year" with respect to benefit years commencing on or
35 after January 1, 1953, shall mean the 52 calendar weeks ending
36 with the second week immediately preceding an individual's benefit
37 year.

38(d) "Benefit year" with respect to any individual means the 364 consecutive calendar days beginning with the day on, or as of, 39 40which he first files a valid claim for benefits, and thereafter begin-41 ning with the day on, or as of, which the individual next files a 42valid claim for benefits after the termination of his last preceding 43benefit year. Any claim for benefits made in accordance with sub-44 section (a) of section 43:21-6 of this Title shall be deemed to be a "valid claim" for the purpose of this subsection if (1) no re-4546muneration was paid or is payable for the day on which, or as of which he files a claim for benefits, and no work is available to him 4748with his current employing unit on such day, or, he is unemployed 49 for the week in which, or as of which, he files a claim for benefits; 50and (2) he has fulfilled the conditions imposed by subsection (e) 51of section 43:21-4 of this Title.

52 (e) "Division" means the Division of Employment Security of 53 the Department of Labor and Industry established by chapter 54 446, P. L. 1948, and any transaction or exercise of authority by 55 the director of the division thereunder, or under this chapter 56 (R. S. 43:21-1 et seq.), shall be deemed to be performed by the 57 division.

(f) "Contributions" means the money payments to the State
unemployment compensation fund required by this chapter (R. S.
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(g) "Employing unit" means any individual or type of organization, including any partnership, association, trust, estate, jointstock company, insurance company or corporation, whether domestic or foreign, or the receiver, trustee in bankruptcy, trustee or

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successor thereof, or the legal representative of a deceased person, 65 66 which has or subsequent to January 1, 1936, had in its employ one 67 or more individuals performing services for it within this State. 68All individuals performing services within this State for any employing unit which maintains 2 or more separate establishments 69 70 within this State shall be deemed to be employed by a single employing unit for all the purposes of this chapter (R. S. 43:21-1 7172et seq.). Whenever any employing unit contracts with or has under 73it any contractor or subcontractor for any employment which 74is part of its usual trade, occupation, profession, or business, 75unless the employing unit as well as each such contractor or sub-76contractor is an employer by reason of subsection (c) of section 7743:21-8 of this Title or subsection (h) of this section, the employing unit shall for all the purposes of this chapter be deemed to 78employ each individual in the employ of each such contractor or 79 subcontractor for each day during which such individual is engaged 80 in performing such employment; except that each such contractor 81 or subcontractor who is an employer by reason of subsection (c) 82of section 43:21-8 of this Title or subsection (h) of this section, 83 shall alone be liable for the contributions measured by wages 84 payable to individuals in his employ, and except that any employ-85 ing unit who shall become liable for and pay contributions with 86 respect to individuals in the employ of any such contractor or 87 subcontractor who is not an employer by reason of subsection (c) 88 of section 43:21-8 of this Title or subsection (h) of this section, 89 may recover the same from such contractor or subcontractor. Each 90 individual employed to perform or to assist in performing the 91 work of any agent or employee of an employing unit shall be 92deemed to be employed by such employing unit for all the purposes 93 of this chapter (R. S. 43:21-1 et seq.), whether such individual 94 was hired or paid directly by such employing unit or by such agent 95or employee; provided, the employing unit had actual or construc-96 tive knowledge of the work. 97

98 (h) "Employer" means:

(1) Any employing unit which for some portion of a day, but not necessarily simultaneously, in each of 20 different weeks, whether or not such weeks are or were consecutive, within either the current or the preceding calendar year has or had in employment 4 or more individuals (irrespective of whether the same individuals are or were employed in each such day);

105 (2) Any employing unit (whether or not an employing unit at 106 the time of acquisition) which acquired the organization, trade or

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107 business, or substantially all the assets thereof, of another which 108 at the time of such acquisition was an employer subject to this 109 chapter (R. S. 43:21-1 et seq.);

(3) Any employing unit which acquired the organization, trade 111 or business, or substantially all the assets thereof, of another em-112 ploying unit and which, if treated as a single unit with such other 113 employing unit, would be an employer under paragraph (1) of this 114 subsection;

122 (5) Any employing unit which, having become an employer 123 under paragraphs (1), (2), (3) or (4) has not, under section 43:21-8 124 of this chapter (R. S. 43:21-1 et seq.) ceased to be an employer 125 subject to this chapter (R. S. 43:21-1 et seq.); or

(6) For the effective period of its election pursuant to subsection
(c) of section 43:21-8 of this chapter (R. S. 43:21-1 et seq.) any
other employing unit which has elected to become fully subject to
this chapter (R. S. 43:21-1 et seq.).

(i) (1) "Employment" means service, including service in inter131 state commerce performed for remuneration or under any contract
132 of hire, written or oral, express or implied.

133 (2) The term "employment" shall include an individual's entire
134 service performed within or both within and without this State if:
135 (A) The service is localized in this State; or

136(B) The service is not localized in any State but some of the service is performed in this State, and (i) the base of 137operations, or, if there is no base of operations, then the place 138from which such service is directed or controlled, is in this 139State; or (ii) the base of operations or place from which such 140 141service is directed or controlled is not in any State in which 142some part of the service is performed, but the individual's residence is in this State. 143

144 (3) Services performed within this State but not covered under 145 paragraph (2) of this subsection shall be deemed to be employment 146 subject to this chapter (R. S. 43:21-1 et seq.) if contributions 147 are not required and paid with respect to such services under an 148 unemployment compensation law of any other State or of the 149 Federal Government. 150 (4) Services not covered under paragraph (2) of this subsection, 151 and performed entirely without this State, with respect to no part 152 of which contributions are required and paid under an unemploy-153 ment compensation law of any other State or of the Federal Gov-154 ernment, shall be deemed to be employment subject to this chapter 155 (R. S. 43:21-1 et seq.) if the individual performing such services 156 is a resident of this State and the employing unit for whom such 157 services are performed files with the division an election that the 158 entire service of such individual shall be deemed to be emplyoment 159 subject to this chapter (R. S. 43:21-1 et seq).

160 (5) Service shall be deemed to be localized within a State if

161 (A) The service is performed entirely within such State; or
162 (B) The service is performed both within and without such
163 State, but the service performed without such State is in164 cidental to the individual's service within the State, for ex165 ample, is temporary or transitory in nature or consists of
166 isolated transactions.

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168 be deemed to be employment subject to this chapter (R. S. 43:21-1
169 et seq.) unless and until it is shown to the satisfaction of the
170 division that

171 (A) Such individual has been and will continue to be free
172 from control or direction over the performance of such service,
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under the age of 21 in the employ of his father or mother;

(D) Service performed in the employ of this State or of any
political subdivision thereof or of any instrumentality of this
State or its political subdivision except those services performed in the employ of the South Jersey Port Commission
or its successors;

(E) Service performed in the employ of any other State orits political subdivisions, or of the United States Government,

or of an instrumentality of any other State or States or their
political subdivisions or of the United States;

(F) Services performed in the employ of a corporation, community chest, fund, or foundation, organized and operated exclusively for religious, charitable, scientific, literary, hospital, benevolent, philanthropic, or educational purposes, or for the prevention of cruelty to children or animals, no part of the net earnings of which inures to the benefit of any private shareholder or individual;

(G) Services performed in the employ of fraternal, beneficiary societies, orders, or associations operating under the
lodge system or for the exclusive benefit of the members of a
fraternity itself operating under the lodge system and providing for the payment of life, sick, accident, or other benefits
to the members of such society, order, or association, or their
dependents;

208(H) Services performed as an officer or other employee 209 of any building and loan association of this State, except where such services constitute the principal employment of 210211the individual; services performed as an officer or other em-212ployee of any building and loan association where such as-213sociation is a member of the Federal Home Loan Bank System; 214services performed as an officer or other employee of any 215bank which is a member of the Federal Reserve System; 216services performed by a director or member of a committee 217of a savings and loan association incorporated or organized 218under the laws of this State or of the United States;

(I) Service with respect to which unemployment insurance
is payable under an unemployment insurance program established by an Act of Congress;

(J) Service performed by agents of mutual fund brokers or
dealers in the sale of mutual funds or other securities, by
agents of insurance companies, exclusive of industrial insurance agents, or by agents of investment companies, if the
compensation to such agents for such services is wholly on a
commission basis;

(K) Services performed by real estate salesmen or brokers
who are compensated wholly on a commission basis;

(L) Services performed in the employ of any veterans'
organization chartered by Act of Congress or of any auxiliary
thereof, no part of the net earnings of which organization, or
auxiliary thereof, inures to the benefit of any private shareholder or individual;

(M) Service performed for or in behalf of the owner or
operator of any theatre, ballroom, anusement hall or other
place of entertainment, not in excess of 10 weeks in any calendar year for the same owner or operator, by any leader or
musician of a band or orchestra, commonly called a "name
band," entertainer, vaudeville artist, actor, actress, singer or
other entertainer;

(N) Services performed by an individual for a labor union
organization, known and recognized as a union local, as a
member of a committee or committees reimbursed by the union
local for time lost from regular employment, or as a part-time
officer of a union local and the remuneration for such services
is less than \$250.00 in a calendar year;

(O) Services performed in the sale or distribution of merchandise by home-to-home salespersons or in-the-home demonstrators whose remuneration consists wholly of commissions
or commissions and bonuses.

(j) "Employment office" means a free public employment office,
or branch thereof operated by this State or maintained as a part of
a State-controlled system of public employment offices.

(k) "Fund" means the unemployment compensation fund estab-256 lished by this chapter (R. S. 43:21-1 et seq.), to which all contribu-257 tions required and from which all benefits provided under this 258 chapter (R. S. 43:21-1 et seq.) shall be paid.

(1) "State" includes, in addition to the States of the UnitedStates of America, the District of Columbia, the Virgin Islands andPuerto Rico.

262 (m) Unemployment.

(1) An individual shall be deemed "unemployed" for any week
during which he is not engaged in full-time work and with respect
to which his remuneration is less than his weekly benefit rate,
including any week during which he is on vacation without pay;
provided, such vacation is not the result of the individual's voluntary action.

269 (2) The term "remuneration," with respect to any individual 270 for benefit years commencing on or after July 1, 1961, and as used 271 in this subsection, shall include only that part of the same which 272 in any week exceeds 20% of his weekly benefit rate (fractional parts 273 of a dollar omitted) or \$5.00 whichever is the larger.

(3) An individual's week of unemployment shall be deemed to
commence only after his registration at an employment office,
except as the division may by regulation otherwise prescribe.

(n) "Unemployment compensation administration fund" means
278 the unemployment compensation administration fund established
279 by this chapter (R. S. 43:21-1 et seq.), from which administrative
290 expenses under this chapter (R. S. 43:21-1 et seq.) shall be paid.
(o) "Wages" means remuneration paid subsequent to December
282 31, 1946, by employers for employment; provided, however, that
283 for eligibility and benefit purposes wages earned but not paid when
284 the amount thereof has been calculated and is due as determined
285 by the established and customary practices of the employer shall be
286 construed as having been paid when earned.

(p) "Remuneration" means all compensation for personal
services, including commissions and bonuses and the cash value of
all compensation in any medium other than cash.

(q) "Week" means such period or periods of 7 consecutive daysending at midnight, as the division may by regulation prescribe.

(r) "Calendar quarter" means the period of 3 consecutivecalendar months ending on March 31, June 30, September 30, orDecember 31.

(s) "Investment company" means any company as defined in 296 paragraph 1-a of chapter 322 of the laws of 1938, entitled "An act 297 concerning investment companies, and supplementing Title 17 of 298 the Revised Statutes by adding thereto a new chapter entitled 299 'investment companies.'"

300 (t) "Base week" means any calendar week of an individual's 301 base year during which he earned in employment from an employer 302 remuneration equal to not less than \$15.00; provided, if in any 303 calendar week, an individual is in employment with more than one 304 employer, he may in such calendar week establish a base week with 305 respect to each such employer from whom the individual earns 306 remuneration equal to not less than \$15.00 during such week.

307 (u) "Average weekly wage" means the amount derived by divid-308 ing an individual's total wages received during his base year base 309 weeks (as defined in subsection (t) of this section) from that most 310 recent base year employer with whom he had established at least 17 311 base weeks, by the number of base weeks in which such wages were 312 earned. In the event that such claimant had no employer in his 313 base year with whom he had established at least 17 base weeks, 314 then such individual's average weekly wage shall be computed as if 315 all of his base weeks of employment had been performed in the em-317 ploy of one employer. 318 If on application of a claimant it is determined that he has been 319 employed during at least the 4 weeks immediately preceding his 320 separation from employment by an employer on a substantially 321 reduced schedule of weekly hours due to lack of work, all weeks of 322 substantially reduced schedule within the base period and his wages 323 therefor shall be disregarded in computing his average weekly 324 wage.

(v) "Initial determination" means, subject to the provisions of R. S. 43:21-6 (b) (2) and (3), a determination of benefit rights as measured by an eligible individual's base year employment with a single employer covering all periods of employment with that employer during the base year. Subject to the provisions of Revised Statute 43:21-3 (d) (3) if a individual has been in employment in his base year with more than one employer, no benefits shall be paid to that individual under any successive initial determination until his benefit rights have been exhausted under the next preceding 34 initial determination.

(w) "Last date of employment" means the last calendar day in
336 the base year of an individual on which he performed services in
337 employment for a given employer.

338 (x) "Most recent base year employer" means that employer with
339 whom the individual most recently, in point of time, performed
340 services in employment in the base year.

1 2. With respect to service performed in the employ of the South 2 Jersey Port Commission which is not excluded from the definition 3 of "employment" by the provisions of Revised Statutes 43:21-19 (i) (7) (D), as amended, the employing authority, the South Jersey 4 Port Commission *or its successors*, shall be considered as an em-5 ployer, as defined by Revised Statutes 43:21-19 (h), and shall make 6 all payments and perform all acts, with regard to employees per-7 forming such service, as may be required by the provisions of Title 8 9 43 of any other employer.

3. This act shall take effect on January 1 following the adoption
 2 of this act.

STATEMENT

The employees of the South Jersey Port Commission who work at the Camden Marine Terminals are confronted with periods of unemployment as are other dock workers and longshoremen. This bill would extend the provisions of the unemployment compensation and temporary disability benefits law to these workers. STATE OF NEW JERSEY Executive Department

ASSEMBLY BILL NO. 584

To the General Assembly:

I herewith return Assembly Bill No. 584, without my approval, for the following reasons:

Assembly Bill No. 584 would extend for the first time to government employees the benefits of New Jersey's unemployment compensation and temporary disability benefits laws. Unfortunately, the Legislature has chosen here to extend employment security coverage to a minute fraction of those who are employed in the governments of this State. The bill is directed specifically to employees of the South Jersey Port Commission, an agency engaged on behalf of the people in the operation of public piers and port facilities. The evident legislative justification for this severely limited and hesitant step arises from the nature of the work of some of those in the employ of the Commission, who may be subject to unpredictable periods of unemployment.

The applicability of employment security legislation to those who are in the employ of government in this State is a subject of some controversy. This issue should not be determined without the exhaustive attention of the Legislature to disclose all its ramifications and to resolve its many unanswered questions. However, the issue concerning the propriety of providing these benefits for public employees is not presented by Assembly Bill No. 584. Rather, that bill merely singles out an extremely limited class of employees for extraordinary benefits.

While sympathetic with the hazards of employment with the South Jersey Port Commission, I am unable to justify this special treatment accorded this small group and the consequent denial of these benefits to the thousands of other public employees whose labors might also be subject to interruption. Assembly Bill No. 584 is piecemeal legislation undertaken without benefit of the incisive inquiry to which such extraordinary measures are entitled.

This measure is not in the best interest of either the public employees or the people of New Jersey. I therefore return Assembly Bill No. 584 without my approval. [Sea1]

Respectfully, /S/ RICHARD J. HUGHES GOVERNOR

Attest: /S/ ALAN J. KARCHER Acting Secretary to the Governor

[OFFICIAL COPY REPRINT] CHAPTER 360 LAWS OF N. J. 19_6 Filed with Sec. of State 12 **ASSEMBLY**, No. 584 Passed_ // Governor's Objections Notwithstanding STATE OF NEW JERS

INTRODUCED APRIL 1, 1968

By Assemblymen DICKEY, PEDERSEN and KASER

Referred to Committee on County and Municipal Government

An Act amending Revised Statutes 43:21-19 and supplementing the Unemployment Compensation Act and the Temporary Disability Benefits Law (Revised Statutes, Title 43, chapter 21) and providing coverage under these acts for employees of the South Jersey Port Commission *or its successors*, a political subdivision of the State of New Jersey.

1 BE IT ENACTED by the Senate and General Assembly of the State

2 of New Jersey:

1 1. Section 43:21-19 of the Revised Statutes is amended to read 2 as follows:

3 43:21-19. As used in this chapter (R. S. 43:21-1 et seq.), unless
4 the context clearly requires otherwise:

5 (a) (1) "Annual payroll" means the total amount of wages paid
6 during a calendar year (regardless of when earned) by an employer
7 for employment.

8 (2) "Average annual payroll" means the average of the annual 9 payrolls of any employer for the last 3 or 5 preceding calendar years, whichever average is higher, except that any year or years 10 throughout which an employer has had no "annual payroll" be-11 cause of military service shall be deleted from the reckoning; 12 the "average annual payroll" in such case is to be determined on 13 the basis of the prior 3 to 5 calendar years in each of which the 14 employer had an "annual payroll" in the operation of his busi-15ness, if the employer resumes his business within 12 months after 16 separation, discharge or release from such service, under con-17 ditions other than dishonorable, and makes application to have 18 his "average annual payroll" determined on the basis of such 1920deletion within 12 months after he resumes his business; provided, however, that "average annual payroll" solely for the purposes 21 of paragraph (3) of subsection (e) of section 43:21-7 of this Title 22

means the average of the annual payrolls of any employer on 23 $\mathbf{24}$ which he paid contributions to the State disability benefits fund, for the last 3 to 5 preceding calendar years, whichever average 25is higher; provided further, that only those wages be included on 26which employer contributions have been paid on or before January 2731 (or the next succeeding day if such January 31 is a Saturday 28or Sunday) immediately preceding the beginning of the 12 months' 29period for which the employer's contribution rate is computed. 30

31 (b) "Benefits" means the money payments payable to an in-32 dividual, as provided in this chapter (R. S. 43:21-1 et seq.), with 33 respect to his unemployment.

(c) "Base year" with respect to benefit years commencing on or
after January 1, 1953, shall mean the 52 calendar weeks ending
with the second week immediately preceding an individual's benefit
year.

(d) "Benefit year" with respect to any individual means the 3839 364 consecutive calendar days beginning with the day on, or as of, which he first files a valid claim for benefits, and thereafter begin-40ning with the day on, or as of, which the individual next files a 41 valid claim for benefits after the termination of his last preceding 42benefit year. Any claim for benefits made in accordance with sub-43section (a) of section 43:21-6 of this Title shall be deemed to be 44 a "valid claim" for the purpose of this subsection if (1) no re-45 46muneration was paid or is payable for the day on which, or as of which he files a claim for benefits, and no work is available to him 47with his current employing unit on such day, or, he is unemployed 48 49for the week in which, or as of which, he files a claim for benefits; and (2) he has fulfilled the conditions imposed by subsection (e) 50of section 43:21-4 of this Title. 51

52 (e) "Division" means the Division of Employment Security of 53 the Department of Labor and Industry established by chapter 54 446, P. L. 1948, and any transaction or exercise of authority by 55 the director of the division thereunder, or under this chapter 56 (R. S. 43:21-1 et seq.), shall be deemed to be performed by the 57 division.

(f) "Contributions" means the money payments to the State
unemployment compensation fund required by this chapter (R. S.
43:21-1 et seq.).

61 (g) "Employing unit" means any individual or type of organ-62 ization, including any partnership, association, trust, estate, joint-63 stock company, insurance company or corporation, whether domes-64 tic or foreign, or the receiver, trustee in bankruptcy, trustee or

65 successor thereof, or the legal representative of a deceased person, 66 which has or subsequent to January 1, 1936, had in its employ one 67 or more individuals performing services for it within this State. All individuals performing services within this State for any em-68 69 ploying unit which maintains 2 or more separate establishments 70within this State shall be deemed to be employed by a single 71employing unit for all the purposes of this chapter (R. S. 43:21-1 72et seq.). Whenever any employing unit contracts with or has under 73it any contractor or subcontractor for any employment which 74is part of its usual trade, occupation, profession, or business, 75unless the employing unit as well as each such contractor or sub-76contractor is an employer by reason of subsection (c) of section 7743:21-8 of this Title or subsection (h) of this section, the employing unit shall for all the purposes of this chapter be deemed to 78employ each individual in the employ of each such contractor or 79 subcontractor for each day during which such individual is engaged 80 81 in performing such employment; except that each such contractor 82or subcontractor who is an employer by reason of subsection (c) of section 43:21-8 of this Title or subsection (h) of this section, 83 shall alone be liable for the contributions measured by wages 84 payable to individuals in his employ, and except that any employ-85 86 ing unit who shall become liable for and pay contributions with respect to individuals in the employ of any such contractor or 87 subcontractor who is not an employer by reason of subsection (c) 88 of section 43:21-8 of this Title or subsection (h) of this section, 89 may recover the same from such contractor or subcontractor. Each 90 individual employed to perform or to assist in performing the 91 work of any agent or employee of an employing unit shall be 92deemed to be employed by such employing unit for all the purposes 93 of this chapter (R. S. 43:21-1 et seq.), whether such individual 94 was hired or paid directly by such employing unit or by such agent 9596 or employee; provided, the employing unit had actual or constructive knowledge of the work. 97

98 (h) "Employer" means:

99 (1) Any employing unit which for some portion of a day, but not 100 necessarily simultaneously, in each of 20 different weeks, whether 101 or not such weeks are or were consecutive, within either the current 102 or the preceding calendar year has or had in employment 4 or more 103 individuals (irrespective of whether the same individuals are or 104 were employed in each such day);

105 (2) Any employing unit (whether or not an employing unit at 106 the time of acquisition) which acquired the organization, trade or

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107 business, or substantially all the assets thereof, of another which 108 at the time of such acquisition was an employer subject to this 109 chapter (R. S. 43:21-1 et seq.);

(3) Any employing unit which acquired the organization, trade 110111 or business, or substantially all the assets thereof, of another em-112 ploying unit and which, if treated as a single unit with such other 113 employing unit, would be an employer under paragraph (1) of this 114 subsection;

(4) Any employing unit which together with one or more other 115116 employing units is owned or controlled (by legally enforcible 117 means or otherwise), directly or indirectly by the same interests, 118 or which owns or controls one or more other employing units (by 119 legally enforcible means or otherwise), and which, if treated as a 120 single unit with such other employing unit or interest, would be 121 an employer under paragraph (1) of this subsection;

(5) Any employing unit which, having become an employer 122123 under paragraphs (1), (2), (3) or (4) has not, under section 43:21-8124 of this chapter (R. S. 43:21-1 et seq.) ceased to be an employer 125 subject to this chapter (R. S. 43:21-1 et seq.); or

(6) For the effective period of its election pursuant to subsection 126127 (c) of section 43:21-8 of this chapter (R. S. 43:21-1 et seq.) any 128 other employing unit which has elected to become fully subject to 129 this chapter (R. S. 43:21-1 et seq.).

(i) (1) "Employment" means service, including service in inter-130131 state commerce performed for remuneration or under any contract 132 of hire, written or oral, express or implied.

(2) The term "employment" shall include an individual's entire 133134 service performed within or both within and without this State if: 135

(A) The service is localized in this State; or

(B) The service is not localized in any State but some of 136 the service is performed in this State, and (i) the base of 137 operations, or, if there is no base of operations, then the place 138 from which such service is directed or controlled, is in this 139140State; or (ii) the base of operations or place from which such service is directed or controlled is not in any State in which 141 142some part of the service is performed, but the individual's residence is in this State. 143

144 (3) Services performed within this State but not covered under 145 paragraph (2) of this subsection shall be deemed to be employment 146 subject to this chapter (R. S. 43:21-1 et seq.) if contributions 147 are not required and paid with respect to such services under an 148 unemployment compensation law of any other State or of the 149 Federal Government.

(4) Services not covered under paragraph (2) of this subsection, 151 and performed entirely without this State, with respect to no part 152 of which contributions are required and paid under an unemploy-153 ment compensation law of any other State or of the Federal Gov-154 ernment, shall be deemed to be employment subject to this chapter 155 (R. S. 43:21-1 et seq.) if the individual performing such services 156 is a resident of this State and the employing unit for whom such 157 services are performed files with the division an election that the 158 entire service of such individual shall be deemed to be emplyoment 159 subject to this chapter (R. S. 43:21-1 et seq).

160 (5) Service shall be deemed to be localized within a State if

161 (A) The service is performed entirely within such State; or
162 (B) The service is performed both within and without such
163 State, but the service performed without such State is in164 cidental to the individual's service within the State, for ex165 ample, is temporary or transitory in nature or consists of
166 isolated transactions.

167 (6) Services performed by an individual for remuneration shall
168 be deemed to be employment subject to this chapter (R. S. 43:21-1
169 et seq.) unless and until it is shown to the satisfaction of the
170 division that

171 (A) Such individual has been and will continue to be free
172 from control or direction over the performance of such service,
173 both under his contract of service and in fact; and

(B) Such service is either outside the usual course of the
business for which such service is performed, or that such
service is performed outside of all the places of business of
the enterprise for which such service is performed; and

178 (C) Such individual is customarily engaged in an independ179 ently established trade, occupation, profession or business.

180 (7) The term "employment" shall not include:

181 (A) Agricultural labor;

182

(B) Domestic service in a private home;

(C) Service performed by an individual in the employ of
his son, daughter or spouse, and service performed by a child
under the age of 21 in the employ of his father or mother;

(D) Service performed in the employ of this State or of any
political subdivision thereof or of any instrumentality of this
State or its political subdivision except those services performed in the employ of the South Jersey Port Commission
or its successors;

(E) Service performed in the employ of any other State orits political subdivisions, or of the United States Government,

or of an instrumentality of any other State or States or their
political subdivisions or of the United States;

(F) Services performed in the employ of a corporation, community chest, fund, or foundation, organized and operated exclusively for religious, charitable, scientific, literary, hospital, benevolent, philanthropic, or educational purposes, or for the prevention of cruelty to children or animals, no part of the net earnings of which inures to the benefit of any private shareholder or individual;

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is payable under an unemployment insurance program established by an Act of Congress;

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dealers in the sale of mutual funds or other securities, by
agents of insurance companies, exclusive of industrial insurance agents, or by agents of investment companies, if the
compensation to such agents for such services is wholly on a
commission basis;

(K) Services performed by real estate salesmen or brokers
who are compensated wholly on a commission basis;

(L) Services performed in the employ of any veterans'
organization chartered by Act of Congress or of any auxiliary
thereof, no part of the net earnings of which organization, or
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(M) Service performed for or in behalf of the owner or
operator of any theatre, ballroom, amusement hall or other
place of entertainment, not in excess of 10 weeks in any calendar year for the same owner or operator, by any leader or
musician of a band or orchestra, commonly called a "name
band," entertainer, vaudeville artist, actor, actress, singer or
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organization, known and recognized as a union local, as a
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officer of a union local and the remuneration for such services
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during which he is not engaged in full-time work and with respect
to which his remuneration is less than his weekly benefit rate,
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provided, such vacation is not the result of the individual's voluntary action.

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2. With respect to service performed in the employ of the South Jersey Port Commission which is not excluded from the definition of "employment" by the provisions of Revised Statutes 43:21-19 (i) (7) (D), as amended, the employing authority, the South Jersey Port Commission *or its successors*, shall be considered as an employer, as defined by Revised Statutes 43:21-19 (h), and shall make all payments and perform all acts, with regard to employees performing such service, as may be required by the provisions of Title 9 43 of any other employer.

3. This act shall take effect on January 1 following the adoption
 of this act.

STATEMENT

The employees of the South Jersey Port Commission who work at the Camden Marine Terminals are confronted with periods of unemployment as are other dock workers and longshoremen. This bill would extend the provisions of the unemployment compensation and temporary disability benefits law to these workers.