### 48:3-87 LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

						,		
LAWS OF:	2019		CHAP.	TER:	448			
NJSA:	<b>48:3-87</b> (Allows BPU to increase cost to customers of Class I renewable energy requirement for energy years 2022 through 2024, under certain conditions.)							
BILL NO:	S4275		(Substi	tuted for	A6088)			
SPONSOR(S)	) Bob Smith and others							
DATE INTRODUCED: 12/5/2019								
COMMITTEE:		ASSEN	IBLY:					
		SENAT	E:		nment & Energy t & Appropriation	S		
AMENDED DU		ASSAGE	:	No				
DATE OF PAS	SAGE:		ASSE	MBLY:	1/13/2020			
			SENA	ſE:	1/13/2020			
DATE OF APP	ROVAL	:	1/21/20	)20				
		TACHED	IF AVA	ILABLE	:			
FINAL TEXT OF BILL (Introduced bill enacted) Yes								
S4275 SPONSOR'S STATEMENT: (Begins on page 20 of introduced bill) Yes								
	СОММ	IITTEE S	TATEM	ENT:		ASSEMBLY:	No	
						SENATE:	Yes	Environment & Energy
								Budget & Appropriations
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, <i>may possibly</i> be found at <a href="https://www.njleg.state.nj.us">www.njleg.state.nj.us</a> )								
	FLOOI	R AMENI	DMENT	STATE	MENT:		No	
	LEGIS	LATIVE	FISCAL	ESTIM	ATE:		Yes	

A6088

SPONSOR'S STATEMENT: (Begins on page 20 of introduced bill) Yes

COMMITTEE STATEMENT:	ASSEMBLY:	Yes		
	SENATE:	No		
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, <i>may possibly</i> be found at <u>www.njleg.state.nj.us</u> )				
FLOOR AMENDMENT STATEMENT:		No		
LEGISLATIVE FISCAL ESTIMATE:		Yes		
VETO MESSAGE:		No		
GOVERNOR'S PRESS RELEASE ON SIGNING:		Yes		
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or mailto:refdesk@njstatelib.org				
REPORTS:		No		
HEARINGS:		No		
NEWSPAPER ARTICLES:		No		

RWH/JA

# P.L. 2019, CHAPTER 448, *approved January 21, 2020* Senate, No. 4275

AN ACT concerning the cost to customers of Class I renewable 1 2 energy and amending P.L.1999, c.23. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read 8 as follows: 9 38. a. The board shall require an electric power supplier or 10 basic generation service provider to disclose on a customer's bill or 11 on customer contracts or marketing materials, a uniform, common 12 set of information about the environmental characteristics of the 13 energy purchased by the customer, including, but not limited to: 14 (1) Its fuel mix, including categories for oil, gas, nuclear, coal, 15 solar, hydroelectric, wind and biomass, or a regional average determined by the board; 16 17 (2) Its emissions, in pounds per megawatt hour, of sulfur 18 dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant 19 that the board may determine to pose an environmental or health 20 hazard, or an emissions default to be determined by the board; and 21 (3) Any discrete emission reduction retired pursuant to rules and 22 regulations adopted pursuant to P.L.1995, c.188. b. Notwithstanding any provisions of the "Administrative 23 24 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 25 contrary, the board shall initiate a proceeding and shall adopt, in 26 consultation with the Department of Environmental Protection, after 27 notice and opportunity for public comment and public hearing, 28 interim standards to implement this disclosure requirement, 29 including, but not limited to: 30 (1) A methodology for disclosure of emissions based on output 31 pounds per megawatt hour; 32 (2) Benchmarks for all suppliers and basic generation service providers to use in disclosing emissions that will enable consumers 33 34 to perform a meaningful comparison with a supplier's or basic generation service provider's emission levels; and 35 36 (3) A uniform emissions disclosure format that is graphic in 37 nature and easily understandable by consumers. The board shall periodically review the disclosure requirements to determine if 38 39 revisions to the environmental disclosure system as implemented are necessary. 40 41 Such standards shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be 42

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

1 effective for a period not to exceed 18 months, and may, thereafter,

be amended, adopted or readopted by the board in accordance with
the provisions of the "Administrative Procedure Act."

c. (1) The board may adopt, in consultation with the
Department of Environmental Protection, after notice and
opportunity for public comment, an emissions portfolio standard
applicable to all electric power suppliers and basic generation
service providers, upon a finding that:

9 (a) The standard is necessary as part of a plan to enable the 10 State to meet federal Clean Air Act or State ambient air quality 11 standards; and

(b) Actions at the regional or federal level cannot reasonably beexpected to achieve the compliance with the federal standards.

14 (2) By July 1, 2009, the board shall adopt, pursuant to the 15 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-16 1 et seq.), a greenhouse gas emissions portfolio standard to mitigate 17 leakage or another regulatory mechanism to mitigate leakage 18 applicable to all electric power suppliers and basic generation 19 service providers that provide electricity to customers within the 20 State. The greenhouse gas emissions portfolio standard or any other 21 regulatory mechanism to mitigate leakage shall:

22 (a) Allow a transition period, either before or after the effective 23 date of the regulation to mitigate leakage, for a basic generation 24 service provider or electric power supplier to either meet the 25 emissions portfolio standard or other regulatory mechanism to 26 mitigate leakage, or to transfer any customer to a basic generation 27 service provider or electric power supplier that meets the emissions 28 portfolio standard or other regulatory mechanism to mitigate 29 If the transition period allowed pursuant to this leakage. 30 subparagraph occurs after the implementation of an emissions 31 portfolio standard or other regulatory mechanism to mitigate 32 leakage, the transition period shall be no longer than three years; 33 and

34 (b) Exempt the provision of basic generation service pursuant to
35 a basic generation service purchase and sale agreement effective
36 prior to the date of the regulation.

37 Unless the Attorney General or the Attorney General's designee 38 determines that a greenhouse gas emissions portfolio standard 39 would unconstitutionally burden interstate commerce or would be 40 preempted by federal law, the adoption by the board of an electric 41 energy efficiency portfolio standard pursuant to subsection g. of this 42 section, a gas energy efficiency portfolio standard pursuant to 43 subsection h. of this section, or any other enhanced energy 44 efficiency policies to mitigate leakage shall not be considered 45 sufficient to fulfill the requirement of this subsection for the 46 adoption of a greenhouse gas emissions portfolio standard or any 47 other regulatory mechanism to mitigate leakage.

d. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing, renewable energy portfolio standards that shall require:

6 (1) that two and one-half percent of the kilowatt hours sold in 7 this State by each electric power supplier and each basic generation 8 service provider be from Class II renewable energy sources;

9 (2) beginning on January 1, 2020, that 21 percent of the 10 kilowatt hours sold in this State by each electric power supplier and 11 each basic generation service provider be from Class I renewable 12 energy sources. The board shall increase the required percentage 13 for Class I renewable energy sources so that by January 1, 2025, 35 14 percent of the kilowatt hours sold in this State by each electric 15 power supplier and each basic generation service provider shall be 16 from Class I renewable energy sources, and by January 1, 2030, 50 17 percent of the kilowatt hours sold in this State by each electric 18 power supplier and each basic generation service provider shall be 19 from Class I renewable energy sources. Notwithstanding the 20 requirements of this subsection, the board shall ensure that the cost 21 to customers of the Class I renewable energy requirement imposed 22 pursuant to this subsection shall not exceed nine percent of the total 23 paid for electricity by all customers in the State for energy year 24 2019, energy year 2020, and energy year 2021, respectively, and 25 shall not exceed seven percent of the total paid for electricity by all 26 customers in the State in any energy year thereafter ; provided that, 27 if in energy years 2019 through 2021 the cost to customers of the 28 Class I renewable energy requirement is less than nine percent of 29 the total paid for electricity by all customers in the State, the board 30 may increase the cost to customers of the Class I renewable energy 31 requirement in energy years 2022 through 2024 to a rate greater 32 than seven percent, as long as the total costs to customers for 33 energy years 2019 through 2024 does not exceed the sum of nine 34 percent of the total paid for electricity by all customers in the State 35 in energy years 2019 through 2021 and seven percent of the total 36 paid for electricity by all customers in the State in energy years 37 2022 through 2024 . In calculating the cost to customers of the 38 Class I renewable energy requirement imposed pursuant to this 39 subsection, the board shall not include the costs of the offshore 40 wind energy certificate program established pursuant to paragraph 41 (4) of this subsection. The board shall take any steps necessary to 42 prevent the exceedance of the cap on the cost to customers 43 including, but not limited to, adjusting the Class I renewable energy 44 requirement.

45 An electric power supplier or basic generation service provider 46 may satisfy the requirements of this subsection by participating in a

1 renewable energy trading program approved by the board in 2 consultation with the Department of Environmental Protection; 3 (3) that the board establish a multi-year schedule, applicable to 4 each electric power supplier or basic generation service provider in 5 this State, beginning with the one-year period commencing on June 6 1, 2010, and continuing for each subsequent one-year period up to 7 and including, the one-year period commencing on June 1, 2033, 8 that requires the following number or percentage, as the case may 9 be, of kilowatt-hours sold in this State by each electric power 10 supplier and each basic generation service provider to be from solar 11 electric power generators connected to the distribution system in 12 this State:

13	EY 2011	306 Gigawatthours (Gwhrs)
14	EY 2012	442 Gwhrs
15	EY 2013	596 Gwhrs
16	EY 2014	2.050%
17	EY 2015	2.450%
18	EY 2016	2.750%
19	EY 2017	3.000%
20	EY 2018	3.200%
21	EY 2019	4.300%
22	EY 2020	4.900%
23	EY 2021	5.100%
24	EY 2022	5.100%
25	EY 2023	5.100%
26	EY 2024	4.900%
27	EY 2025	4.800%
28	EY 2026	4.500%
29	EY 2027	4.350%
30	EY 2028	3.740%
31	EY 2029	3.070%
32	EY 2030	2.210%
33	EY 2031	1.580%
34	EY 2032	1.400%
35	EY 2033	1.100%
26	N. 1. 4	

36 No later than 180 days after the date of enactment of P.L.2018, 37 c.17 (C.48:3-87.8 et al.), the board shall adopt rules and regulations 38 to close the SREC program to new applications upon the attainment 39 of 5.1 percent of the kilowatt-hours sold in the State by each 40 electric power supplier and each basic generation provider from 41 solar electric power generators connected to the distribution system. 42 The board shall continue to consider any application filed before the 43 date of enactment of P.L.2018, c.17 (C.48:3-87.8 et al.). The board 44 shall provide for an orderly and transparent mechanism that will 45 result in the closing of the existing SREC program on a date certain 46 but no later than June 1, 2021.

1 No later than 24 months after the date of enactment of P.L.2018, 2 c.17 (C.48:3-87.8 et al.), the board shall complete a study that 3 evaluates how to modify or replace the SREC program to encourage 4 the continued efficient and orderly development of solar renewable 5 energy generating sources throughout the State. The board shall 6 submit the written report thereon to the Governor and, pursuant to 7 section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature. The 8 board shall consult with public utilities, industry experts, regional 9 grid operators, solar power providers and financiers, and other State 10 agencies to determine whether the board can modify the SREC 11 program such that the program will: 12 continually reduce, where feasible, the cost of achieving the 13 solar energy goals set forth in this subsection; 14 provide an orderly transition from the SREC program to a 15 new or modified program; 16 develop megawatt targets for grid connected and distribution 17 systems, including residential and small commercial rooftop 18 systems, community solar systems, and large scale behind the meter 19 systems, as a share of the overall solar energy requirement, which 20 targets the board may modify periodically based on the cost, 21 feasibility, or social impacts of different types of projects; 22 establish and update market-based maximum incentive 23 payment caps periodically for each of the above categories of solar 24 electric power generation facilities; 25 encourage and facilitate market-based cost recovery through 26 long-term contracts and energy market sales; and 27 where cost recovery is needed for any portion of an efficient 28 solar electric power generation facility when costs are not 29 recoverable through wholesale market sales and direct payments 30 from customers, utilize competitive processes such as competitive 31 procurement and long-term contracts where possible to ensure such recovery, without exceeding the maximum incentive payment cap 32 33 for that category of facility. 34 The board shall approve, conditionally approve, or disapprove 35 any application for designation as connected to the distribution 36 system of a solar electric power generation facility filed with the 37 board after the date of enactment of P.L.2018, c.17 (C.48:3-38 87.8 et al.), no more than 90 days after receipt by the board of a 39 completed application. For any such application for a project 40 greater than 25 kilowatts, the board shall require the applicant to 41 post a notice escrow with the board in an amount of \$40 per

kilowatt of DC nameplate capacity of the facility, not to exceed \$40,000. The notice escrow amount shall be reimbursed to the applicant in full upon either denial of the application by the board or upon commencement of commercial operation of the solar electric power generation facility. The escrow amount shall be forfeited to the State if the facility is designated as connected to the distribution system pursuant to this subsection but does not
 commence commercial operation within two years following the
 date of the designation by the board.

For all applications for designation as connected to the
distribution system of a solar electric power generation facility filed
with the board after the date of enactment of P.L.2018, c.17
(C.48:3-87.8 et al.), the SREC term shall be 10 years.

8 (a) The board shall determine an appropriate period of no less 9 than 120 days following the end of an energy year prior to which a 10 provider or supplier must demonstrate compliance for that energy 11 year with the annual renewable portfolio standard;

12 (b) No more than 24 months following the date of enactment of 13 P.L.2012, c.24, the board shall complete a proceeding to investigate 14 approaches to mitigate solar development volatility and prepare and 15 submit, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), a 16 the Legislature, detailing its report to findings and 17 recommendations. As part of the proceeding, the board shall 18 evaluate other techniques used nationally and internationally;

19 (c) The solar renewable portfolio standards requirements in this 20 paragraph shall exempt those existing supply contracts which are 21 effective prior to the date of enactment of P.L.2018, c.17 (C.48:3-22 87.8 et al.) from any increase beyond the number of SRECs 23 mandated by the solar renewable energy portfolio standards 24 requirements that were in effect on the date that the providers 25 executed their existing supply contracts. This limited exemption for 26 providers' existing supply contracts shall not be construed to lower 27 the Statewide solar sourcing requirements set forth in this 28 paragraph. Such incremental requirements that would have 29 otherwise been imposed on exempt providers shall be distributed over the providers not subject to the existing supply contract 30 31 exemption until such time as existing supply contracts expire and 32 all providers are subject to the new requirement in a manner that is 33 competitively neutral among all providers and suppliers. 34 Notwithstanding any rule or regulation to the contrary, the board 35 shall recognize these new solar purchase obligations as a change 36 required by operation of law and implement the provisions of this 37 subsection in a manner so as to prevent any subsidies between 38 suppliers and providers and to promote competition in the 39 electricity supply industry.

40 An electric power supplier or basic generation service provider 41 may satisfy the requirements of this subsection by participating in a 42 renewable energy trading program approved by the board in 43 consultation with the Department of Environmental Protection, or 44 compliance with the requirements of this subsection may be 45 demonstrated to the board by suppliers or providers through the 46 purchase of SRECs. 1 The renewable energy portfolio standards adopted by the board 2 pursuant to paragraphs (1) and (2) of this subsection shall be 3 effective as regulations immediately upon filing with the Office of 4 Administrative Law and shall be effective for a period not to exceed 5 18 months, and may, thereafter, be amended, adopted or readopted 6 by the board in accordance with the provisions of the 7 "Administrative Procedure Act."

8 The renewable energy portfolio standards adopted by the board 9 pursuant to this paragraph shall be effective as regulations 10 immediately upon filing with the Office of Administrative Law and 11 shall be effective for a period not to exceed 30 months after such 12 filing, and shall, thereafter, be amended, adopted or readopted by 13 the board in accordance with the "Administrative Procedure Act"; 14 and

(4) within 180 days after the date of enactment of P.L.2010,
c.57 (C.48:3-87.1 et al.), that the board establish an offshore wind
renewable energy certificate program to require that a percentage of
the kilowatt hours sold in this State by each electric power supplier
and each basic generation service provider be from offshore wind
energy in order to support at least 3,500 megawatts of generation
from qualified offshore wind projects.

The percentage established by the board pursuant to this paragraph shall serve as an offset to the renewable energy portfolio standard established pursuant to paragraph (2) of this subsection and shall reduce the corresponding Class I renewable energy requirement.

27 The percentage established by the board pursuant to this 28 paragraph shall reflect the projected OREC production of each 29 qualified offshore wind project, approved by the board pursuant to section 3 of P.L.2010, c.57 (C.48:3-87.1), for 20 years from the 30 31 commercial operation start date of the qualified offshore wind 32 project which production projection and OREC purchase 33 requirement, once approved by the board, shall not be subject to 34 reduction.

35 An electric power supplier or basic generation service provider 36 shall comply with the OREC program established pursuant to this 37 paragraph through the purchase of offshore wind renewable energy 38 certificates at a price and for the time period required by the board. 39 In the event there are insufficient offshore wind renewable energy 40 certificates available, the electric power supplier or basic generation 41 service provider shall pay an offshore wind alternative compliance 42 payment established by the board. Any offshore wind alternative 43 compliance payments collected shall be refunded directly to the 44 ratepayers by the electric public utilities.

The rules established by the board pursuant to this paragraph
shall be effective as regulations immediately upon filing with the
Office of Administrative Law and shall be effective for a period not

to exceed 18 months, and may, thereafter, be amended, adopted or
readopted by the board in accordance with the provisions of the
"Administrative Procedure Act," P.L.1968, c.410 (C.52:14B1 et seq.).

e. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after
notice, provision of the opportunity for comment, and public
hearing:

10 (1) net metering standards for electric power suppliers and basic 11 generation service providers. The standards shall require electric 12 power suppliers and basic generation service providers to offer net at non-discriminatory rates to industrial, 13 metering large 14 commercial, residential and small commercial customers, as those 15 customers are classified or defined by the board, that generate 16 electricity, on the customer's side of the meter, using a Class I 17 renewable energy source, for the net amount of electricity supplied 18 by the electric power supplier or basic generation service provider 19 over an annualized period. Systems of any sized capacity, as 20 measured in watts, are eligible for net metering. If the amount of 21 electricity generated by the customer-generator, plus any kilowatt 22 hour credits held over from the previous billing periods, exceeds the 23 electricity supplied by the electric power supplier or basic 24 generation service provider, then the electric power supplier or 25 basic generation service provider, as the case may be, shall credit 26 the customer-generator for the excess kilowatt hours until the end of 27 the annualized period at which point the customer-generator will be 28 compensated for any remaining credits or, if the customer-generator 29 chooses, credit the customer-generator on a real-time basis, at the 30 electric power supplier's or basic generation service provider's 31 avoided cost of wholesale power or the PJM electric power pool's 32 real-time locational marginal pricing rate, adjusted for losses, for 33 the respective zone in the PJM electric power pool. Alternatively, 34 the customer-generator may execute a bilateral agreement with an 35 electric power supplier or basic generation service provider for the 36 sale and purchase of the customer-generator's excess generation. 37 The customer-generator may be credited on a real-time basis, so 38 long as the customer-generator follows applicable rules prescribed 39 by the PJM electric power pool for its capacity requirements for the 40 net amount of electricity supplied by the electric power supplier or 41 basic generation service provider. The board may authorize an 42 electric power supplier or basic generation service provider to cease 43 offering net metering to customers that are not already net metered 44 whenever the total rated generating capacity owned and operated by 45 net metering customer-generators Statewide equals 5.8 percent of 46 the total annual kilowatt-hours sold in this State by each electric

power supplier and each basic generation service provider during
 the prior one-year period;

3 (2) safety and power quality interconnection standards for Class
4 I renewable energy source systems used by a customer-generator
5 that shall be eligible for net metering.

6 Such standards or rules shall take into consideration the goals of 7 the New Jersey Energy Master Plan, applicable industry standards, 8 and the standards of other states and the Institute of Electrical and 9 Electronics Engineers. The board shall allow electric public utilities 10 to recover the costs of any new net meters, upgraded net meters, 11 system reinforcements or upgrades, and interconnection costs 12 through either their regulated rates or from the net metering 13 customer-generator;

(3) credit or other incentive rules for generators using Class I
renewable energy generation systems that connect to New Jersey's
electric public utilities' distribution system but who do not net
meter; and

18 (4) net metering aggregation standards to require electric public 19 utilities to provide net metering aggregation to single electric public 20 utility customers that operate a solar electric power generation 21 system installed at one of the customer's facilities or on property 22 owned by the customer, provided that any such customer is a State 23 entity, school district, county, county agency, county authority, 24 municipality, municipal agency, or municipal authority. The 25 standards shall provide that, in order to qualify for net metering 26 aggregation, the customer must operate a solar electric power 27 generation system using a net metering billing account, which 28 system is located on property owned by the customer, provided that: 29 (a) the property is not land that has been actively devoted to 30 agricultural or horticultural use and that is valued, assessed, and 31 taxed pursuant to the "Farmland Assessment Act of 1964," 32 P.L.1964, c.48 (C.54:4-23.1 et seq.) at any time within the 10-year 33 period prior to the effective date of P.L.2012, c.24, provided, 34 however, that the municipal planning board of a municipality in 35 which a solar electric power generation system is located may waive the requirement of this subparagraph (a), (b) the system is not 36 37 an on-site generation facility, (c) all of the facilities of the single 38 customer combined for the purpose of net metering aggregation are 39 facilities owned or operated by the single customer and are located 40 within its territorial jurisdiction except that all of the facilities of a 41 State entity engaged in net metering aggregation shall be located 42 within five miles of one another, and (d) all of those facilities are 43 within the service territory of a single electric public utility and are 44 all served by the same basic generation service provider or by the 45 same electric power supplier. The standards shall provide that in 46 order to qualify for net metering aggregation, the customer's solar 47 electric power generation system shall be sized so that its annual

1 generation does not exceed the combined metered annual energy 2 usage of the qualified customer facilities, and the qualified 3 customer facilities shall all be in the same customer rate class under 4 the applicable electric public utility tariff. For the customer's 5 facility or property on which the solar electric generation system is 6 installed, the electricity generated from the customer's solar electric 7 generation system shall be accounted for pursuant to the provisions 8 of paragraph (1) of this subsection to provide that the electricity 9 generated in excess of the electricity supplied by the electric power 10 supplier or the basic generation service provider, as the case may 11 be, for the customer's facility on which the solar electric generation 12 system is installed, over the annualized period, is credited at the 13 electric power supplier's or the basic generation service provider's 14 avoided cost of wholesale power or the PJM electric power pool 15 real-time locational marginal pricing rate. All electricity used by 16 the customer's qualified facilities, with the exception of the facility 17 or property on which the solar electric power generation system is 18 installed, shall be billed at the full retail rate pursuant to the electric 19 public utility tariff applicable to the customer class of the customer 20 using the electricity. A customer may contract with a third party to 21 operate a solar electric power generation system, for the purpose of 22 net metering aggregation. Any contractual relationship entered into 23 for operation of a solar electric power generation system related to 24 net metering aggregation shall include contractual protections that 25 provide for adequate performance and provision for construction 26 and operation for the term of the contract, including any appropriate 27 bonding or escrow requirements. Any incremental cost to an 28 electric public utility for net metering aggregation shall be fully and 29 timely recovered in a manner to be determined by the board. The 30 board shall adopt net metering aggregation standards within 270 31 days after the effective date of P.L.2012, c.24.

Such rules shall require the board or its designee to issue a credit or other incentive to those generators that do not use a net meter but otherwise generate electricity derived from a Class I renewable energy source and to issue an enhanced credit or other incentive, including, but not limited to, a solar renewable energy credit, to those generators that generate electricity derived from solar technologies.

39 Such standards or rules shall be effective as regulations 40 immediately upon filing with the Office of Administrative Law and 41 shall be effective for a period not to exceed 18 months, and may, 42 thereafter, be amended, adopted or readopted by the board in 43 accordance with the provisions of the "Administrative Procedure 44 Act."

f. The board may assess, by written order and after notice and
opportunity for comment, a separate fee to cover the cost of
implementing and overseeing an emission disclosure system or

emission portfolio standard, which fee shall be assessed based on an electric power supplier's or basic generation service provider's share of the retail electricity supply market. The board shall not impose a fee for the cost of implementing and overseeing a greenhouse gas emissions portfolio standard adopted pursuant to paragraph (2) of subsection c. of this section.

7 The board shall adopt, pursuant to the "Administrative g. 8 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric 9 energy efficiency program in order to ensure investment in cost-10 effective energy efficiency measures, ensure universal access to 11 energy efficiency measures, and serve the needs of low-income 12 communities that shall require each electric public utility to implement energy efficiency measures that reduce electricity usage 13 14 in the State pursuant to section 3 of P.L.2018, c.17 (C.48:3-87.9). Nothing in this subsection shall be construed to prevent an electric 15 16 public utility from meeting the requirements of this subsection by 17 contracting with another entity for the performance of the 18 requirements.

19 h. The board shall adopt, pursuant to the "Administrative 20 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy 21 efficiency program in order to ensure investment in cost-effective 22 energy efficiency measures, ensure universal access to energy 23 efficiency measures, and serve the needs of low-income 24 communities that shall require each gas public utility to implement 25 energy efficiency measures that reduce natural gas usage in the 26 State pursuant to section 3 of P.L.2018, c.17 (C.48:3-87.9). 27 Nothing in this subsection shall be construed to prevent a gas public 28 utility from meeting the requirements of this subsection by 29 contracting with another entity for the performance of the 30 requirements.

31 After the board establishes a schedule of solar kilowatt-hour i. sale or purchase requirements pursuant to paragraph (3) of 32 33 subsection d. of this section, the board may initiate subsequent 34 proceedings and adopt, after appropriate notice and opportunity for 35 public comment and public hearing, increased minimum solar kilowatt-hour sale or purchase requirements, provided that the 36 37 board shall not reduce previously established minimum solar 38 kilowatt-hour sale or purchase requirements, or otherwise impose 39 constraints that reduce the requirements by any means.

j. The board shall determine an appropriate level of solar
alternative compliance payment, and permit each supplier or
provider to submit an SACP to comply with the solar electric
generation requirements of paragraph (3) of subsection d. of this
section. The value of the SACP for each Energy Year, for Energy
Years 2014 through 2033 per megawatt hour from solar electric
generation required pursuant to this section, shall be:

47 EY 2014 \$339

1	EY 2015	\$331
2	EY 2016	\$323
3	EY 2017	\$315
4	EY 2018	\$308
5	EY 2019	\$268
6	EY 2020	\$258
7	EY 2021	\$248
8	EY 2022	\$238
9	EY 2023	\$228
10	EY 2024	\$218
11	EY 2025	\$208
12	EY 2026	\$198
13	EY 2027	\$188
14	EY 2028	\$178
15	EY 2029	\$168
16	EY 2030	\$158
17	EY 2031	\$148
18	EY 2032	\$138
19	EY 2033	\$128.

20 The board may initiate subsequent proceedings and adopt, after 21 appropriate notice and opportunity for public comment and public 22 hearing, an increase in solar alternative compliance payments, 23 provided that the board shall not reduce previously established 24 levels of solar alternative compliance payments, nor shall the board 25 provide relief from the obligation of payment of the SACP by the 26 electric power suppliers or basic generation service providers in any 27 form. Any SACP payments collected shall be refunded directly to 28 the ratepayers by the electric public utilities.

29 The board may allow electric public utilities to offer longk. 30 term contracts through a competitive process, direct electric public 31 utility investment and other means of financing, including but not limited to loans, for the purchase of SRECs and the resale of SRECs 32 33 to suppliers or providers or others, provided that after such 34 contracts have been approved by the board, the board's approvals 35 shall not be modified by subsequent board orders. If the board 36 allows the offering of contracts pursuant to this subsection, the 37 board may establish a process, after hearing, and opportunity for 38 public comment, to provide that a designated segment of the 39 contracts approved pursuant to this subsection shall be contracts 40 involving solar electric power generation facility projects with a 41 capacity of up to 250 kilowatts.

42 1. The board shall implement its responsibilities under the43 provisions of this section in such a manner as to:

44 (1) place greater reliance on competitive markets, with the
45 explicit goal of encouraging and ensuring the emergence of new
46 entrants that can foster innovations and price competition;

(2) maintain adequate regulatory authority over non-competitive

1

2

public utility services;

3 (3) consider alternative forms of regulation in order to address 4 changes in the technology and structure of electric public utilities; 5 (4) promote energy efficiency and Class I renewable energy 6 market development, taking into consideration environmental 7 benefits and market barriers; 8 (5) make energy services more affordable for low and moderate 9 income customers; 10 (6) attempt to transform the renewable energy market into one 11 that can move forward without subsidies from the State or public utilities: 12 (7) achieve the goals put forth under the renewable energy 13 14 portfolio standards; 15 (8) promote the lowest cost to ratepayers; and 16 (9) allow all market segments to participate. 17 m. The board shall ensure the availability of financial incentives 18 under its jurisdiction, including, but not limited to, long-term 19 contracts, loans, SRECs, or other financial support, to ensure 20 market diversity, competition, and appropriate coverage across all 21 ratepayer segments, including, but not limited to, residential, 22 commercial, industrial, non-profit, farms, schools, and public entity 23 customers. 24 n. For projects which are owned, or directly invested in, by a 25 public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-26 98.1), the board shall determine the number of SRECs with which 27 such projects shall be credited; and in determining such number the board shall ensure that the market for SRECs does not detrimentally 28 29 affect the development of non-utility solar projects and shall 30 consider how its determination may impact the ratepayers. 31 The board, in consultation with the Department of 0 Environmental Protection, electric public utilities, the Division of 32 33 Rate Counsel in, but not of, the Department of the Treasury, 34 affected members of the solar energy industry, and relevant 35 stakeholders, shall periodically consider increasing the renewable 36 energy portfolio standards beyond the minimum amounts set forth 37 in subsection d. of this section, taking into account the cost impacts 38 and public benefits of such increases including, but not limited to: 39 (1) reductions in air pollution, water pollution, land disturbance, and greenhouse gas emissions; 40 41 (2) reductions in peak demand for electricity and natural gas, 42 and the overall impact on the costs to customers of electricity and 43 natural gas; 44 (3) increases in renewable energy development, manufacturing, 45 investment, and job creation opportunities in this State; and 46 (4) reductions in State and national dependence on the use of fossil fuels. 47

p. Class I RECs and ORECs shall be eligible for use in
renewable energy portfolio standards compliance in the energy year
in which they are generated, and for the following two energy years.
SRECs shall be eligible for use in renewable energy portfolio
standards compliance in the energy year in which they are
generated, and for the following four energy years.

7 q. (1) During the energy years of 2014, 2015, and 2016, a solar 8 electric power generation facility project that is not: (a) net 9 metered; (b) an on-site generation facility; (c) qualified for net 10 metering aggregation; or (d) certified as being located on a 11 brownfield, on an area of historic fill or on a properly closed 12 sanitary landfill facility, as provided pursuant to subsection t. of this 13 section may file an application with the board for approval of a 14 designation pursuant to this subsection that the facility is connected 15 to the distribution system. An application filed pursuant to this 16 subsection shall include a notice escrow of \$40,000 per megawatt of 17 the proposed capacity of the facility. The board shall approve the 18 designation if: the facility has filed a notice in writing with the 19 board applying for designation pursuant to this subsection, together 20 with the notice escrow; and the capacity of the facility, when added 21 to the capacity of other facilities that have been previously 22 approved for designation prior to the facility's filing under this 23 subsection, does not exceed 80 megawatts in the aggregate for each 24 year. The capacity of any one solar electric power supply project 25 approved pursuant to this subsection shall not exceed 10 megawatts. 26 No more than 90 days after its receipt of a completed application 27 for designation pursuant to this subsection, the board shall approve, 28 conditionally approve, or disapprove the application. The notice 29 escrow shall be reimbursed to the facility in full upon either 30 rejection by the board or the facility entering commercial operation, 31 or shall be forfeited to the State if the facility is designated pursuant 32 to this subsection but does not enter commercial operation pursuant 33 to paragraph (2) of this subsection.

34 (2) If the proposed solar electric power generation facility does
35 not commence commercial operations within two years following
36 the date of the designation by the board pursuant to this subsection,
37 the designation of the facility shall be deemed to be null and void,
38 and the facility shall not be considered connected to the distribution
39 system thereafter.

(3) Notwithstanding the provisions of paragraph (2) of this
subsection, a solar electric power generation facility project that as
of May 31, 2017 was designated as "connected to the distribution
system," but failed to commence commercial operations as of that
date, shall maintain that designation if it commences commercial
operations by May 31, 2018.

46 r. (1) For all proposed solar electric power generation facility
47 projects except for those solar electric power generation facility

1 projects approved pursuant to subsection q. of this section, and for 2 all projects proposed in energy year 2019 and energy year 2020, the 3 board may approve projects for up to 50 megawatts annually in 4 auctioned capacity in two auctions per year as long as the board is 5 accepting applications. If the board approves projects for less than 6 50 megawatts in energy year 2019 or less than 50 megawatts in 7 energy year 2020, the difference in each year shall be carried over 8 into the successive energy year until 100 megawatts of auctioned 9 capacity has been approved by the board pursuant to this 10 subsection. A proposed solar electric power generation facility that 11 is neither net metered nor an on-site generation facility, may be 12 considered "connected to the distribution system" only upon 13 designation as such by the board, after notice to the public and 14 opportunity for public comment or hearing. A proposed solar 15 power electric generation facility seeking board designation as 16 "connected to the distribution system" shall submit an application to 17 the board that includes for the proposed facility: the nameplate 18 capacity; the estimated energy and number of SRECs to be 19 produced and sold per year; the estimated annual rate impact on 20 ratepayers; the estimated capacity of the generator as defined by 21 PJM for sale in the PJM capacity market; the point of interconnection; the total project acreage and location; the current 22 23 land use designation of the property; the type of solar technology to 24 be used; and such other information as the board shall require.

(2) The board shall approve the designation of the proposed
solar power electric generation facility as "connected to the
distribution system" if the board determines that:

(a) the SRECs forecasted to be produced by the facility do not
have a detrimental impact on the SREC market or on the
appropriate development of solar power in the State;

31 (b) the approval of the designation of the proposed facility
32 would not significantly impact the preservation of open space in
33 this State;

34 (c) the impact of the designation on electric rates and economic35 development is beneficial; and

36 (d) there will be no impingement on the ability of an electric
37 public utility to maintain its property and equipment in such a
38 condition as to enable it to provide safe, adequate, and proper
39 service to each of its customers.

40 (3) The board shall act within 90 days of its receipt of a 41 completed application for designation of a solar power electric 42 generation facility as "connected to the distribution system," to 43 either approve, conditionally approve, or disapprove the 44 application. If the proposed solar electric power generation facility 45 does not commence commercial operations within two years 46 following the date of the designation by the board pursuant to this 47 subsection, the designation of the facility as "connected to the distribution system" shall be deemed to be null and void, and the
 facility shall thereafter be considered not "connected to the
 distribution system."

4 In addition to any other requirements of P.L.1999, c.23 or S. 5 any other law, rule, regulation or order, a solar electric power 6 generation facility that is not net metered or an on-site generation 7 facility and which is located on land that has been actively devoted 8 to agricultural or horticultural use that is valued, assessed, and 9 taxed pursuant to the "Farmland Assessment Act of 1964," 10 P.L.1964, c.48 (C.54:4-23.1 et seq.) at any time within the 10-year 11 period prior to the effective date of P.L.2012, c.24, shall only be 12 considered "connected to the distribution system" if (1) the board 13 approves the facility's designation pursuant to subsection q. of this 14 section; or (2) (a) PJM issued a System Impact Study for the facility 15 on or before June 30, 2011, (b) the facility files a notice with the 16 board within 60 days of the effective date of P.L.2012, c.24, 17 indicating its intent to qualify under this subsection, and (c) the 18 facility has been approved as "connected to the distribution system" 19 by the board. Nothing in this subsection shall limit the board's 20 authority concerning the review and oversight of facilities, unless 21 such facilities are exempt from such review as a result of having 22 been approved pursuant to subsection q. of this section.

23 (1) No more than 180 days after the date of enactment of t. 24 P.L.2012, c.24, the board shall, in consultation with the Department 25 of Environmental Protection and the New Jersey Economic 26 Development Authority, and, after notice and opportunity for public 27 comment and public hearing, complete a proceeding to establish a 28 program to provide SRECs to owners of solar electric power 29 generation facility projects certified by the board, in consultation 30 with the Department of Environmental Protection, as being located 31 on a brownfield, on an area of historic fill or on a properly closed 32 sanitary landfill facility, including those owned or operated by an 33 electric public utility and approved pursuant to section 13 of 34 P.L.2007, c.340 (C.48:3-98.1). Projects certified under this 35 subsection shall be considered "connected to the distribution 36 system", shall not require such designation by the board, and shall 37 not be subject to board review required pursuant to subsections q. 38 and r. of this section. Notwithstanding the provisions of section 3 39 of P.L.1999, c.23 (C.48:3-51) or any other law, rule, regulation, or 40 order to the contrary, for projects certified under this subsection, the 41 board shall establish a financial incentive that is designed to 42 supplement the SRECs generated by the facility in order to cover 43 the additional cost of constructing and operating a solar electric 44 power generation facility on a brownfield, on an area of historic fill 45 or on a properly closed sanitary landfill facility. Any financial 46 benefit realized in relation to a project owned or operated by an 47 electric public utility and approved by the board pursuant to section

1 13 of P.L.2007, c.340 (C.48:3-98.1), as a result of the provision of a 2 financial incentive established by the board pursuant to this 3 subsection, shall be credited to ratepayers. The issuance of SRECs 4 for all solar electric power generation facility projects pursuant to 5 this subsection shall be deemed "Board of Public Utilities financial 6 assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-7 29.47).

8 (2) Notwithstanding the provisions of the "Spill Compensation 9 and Control Act," P.L.1976, c.141 (C.58:10-23.11 et seq.) or any 10 other law, rule, regulation, or order to the contrary, the board, in consultation with the Department of Environmental Protection, may 11 12 find that a person who operates a solar electric power generation 13 facility project that has commenced operation on or after the 14 effective date of P.L.2012, c.24, which project is certified by the 15 board, in consultation with the Department of Environmental 16 Protection pursuant to paragraph (1) of this subsection, as being 17 located on a brownfield for which a final remediation document has 18 been issued, on an area of historic fill or on a properly closed 19 sanitary landfill facility, which projects shall include, but not be 20 limited to projects located on a brownfield for which a final 21 remediation document has been issued, on an area of historic fill or 22 on a properly closed sanitary landfill facility owned or operated by 23 an electric public utility and approved pursuant to section 13 of 24 P.L.2007, c.340 (C.48:3-98.1), or a person who owns property 25 acquired on or after the effective date of P.L.2012, c.24 on which 26 such a solar electric power generation facility project is constructed 27 and operated, shall not be liable for cleanup and removal costs to 28 the Department of Environmental Protection or to any other person 29 for the discharge of a hazardous substance provided that:

30 (a) the person acquired or leased the real property after the31 discharge of that hazardous substance at the real property;

32 (b) the person did not discharge the hazardous substance, is not 33 in any way responsible for the hazardous substance, and is not a 34 successor to the discharger or to any person in any way responsible 35 for the hazardous substance or to anyone liable for cleanup and 36 removal costs pursuant to section 8 of P.L.1976, c.141 (C.58:10-37 23.11g);

38 (c) the person, within 30 days after acquisition of the property,
39 gave notice of the discharge to the Department of Environmental
40 Protection in a manner the Department of Environmental Protection
41 prescribes;

(d) the person does not disrupt or change, without prior written
permission from the Department of Environmental Protection, any
engineering or institutional control that is part of a remedial action
for the contaminated site or any landfill closure or post-closure
requirement;

1 (e) the person does not exacerbate the contamination at the 2 property;

3 (f) the person does not interfere with any necessary remediation4 of the property;

(g) the person complies with any regulations and any permit the
Department of Environmental Protection issues pursuant to section
19 of P.L.2009, c.60 (C.58:10C-19) or paragraph (2) of subsection
a. of section 6 of P.L.1970, c.39 (C.13:1E-6);

9 (h) with respect to an area of historic fill, the person has 10 demonstrated pursuant to a preliminary assessment and site 11 investigation, that hazardous substances have not been discharged; 12 and

(i) with respect to a properly closed sanitary landfill facility, no
person who owns or controls the facility receives, has received, or
will receive, with respect to such facility, any funds from any postclosure escrow account established pursuant to section 10 of
P.L.1981, c.306 (C.13:1E-109) for the closure and monitoring of
the facility.

Only the person who is liable to clean up and remove the contamination pursuant to section 8 of P.L.1976, c.141 (C.58:10-23.11g) and who does not have a defense to liability pursuant to subsection d. of that section shall be liable for cleanup and removal costs.

24 u. No more than 180 days after the date of enactment of 25 P.L.2012, c.24, the board shall complete a proceeding to establish a 26 registration program. The registration program shall require the 27 owners of solar electric power generation facility projects 28 connected to the distribution system to make periodic milestone 29 filings with the board in a manner and at such times as determined 30 by the board to provide full disclosure and transparency regarding 31 the overall level of development and construction activity of those 32 projects Statewide.

v. The issuance of SRECs for all solar electric power
generation facility projects pursuant to this section, for projects
connected to the distribution system with a capacity of one
megawatt or greater, shall be deemed "Board of Public Utilities
financial assistance" as provided pursuant to section 1 of P.L.2009,
c.89 (C.48:2-29.47).

39 w. No more than 270 days after the date of enactment of 40 P.L.2012, c.24, the board shall, after notice and opportunity for 41 public comment and public hearing, complete a proceeding to 42 consider whether to establish a program to provide, to owners of 43 solar electric power generation facility projects certified by the 44 board as being three megawatts or greater in capacity and being net 45 metered, including facilities which are owned or operated by an 46 electric public utility and approved by the board pursuant to section 47 13 of P.L.2007, c.340 (C.48:3-98.1), a financial incentive that is

1 designed to supplement the SRECs generated by the facility to 2 further the goal of improving the economic competitiveness of 3 commercial and industrial customers taking power from such 4 projects. If the board determines to establish such a program 5 pursuant to this subsection, the board may establish a financial incentive to provide that the board shall issue one SREC for no less 6 7 than every 750 kilowatt-hours of solar energy generated by the 8 certified projects. Any financial benefit realized in relation to a 9 project owned or operated by an electric public utility and approved 10 by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-11 98.1), as a result of the provisions of a financial incentive 12 established by the board pursuant to this subsection, shall be 13 credited to ratepayers. 14 Solar electric power generation facility projects that are x.

15 located on an existing or proposed commercial, retail, industrial, 16 professional, recreational, transit, municipal, commuter, 17 entertainment complex, multi-use, or mixed-use parking lot with a 18 capacity to park 350 or more vehicles where the area to be utilized 19 for the facility is paved, or an impervious surface may be owned or 20 operated by an electric public utility and may be approved by the 21 board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1).

22 (cf: P.L.2018, c.17, s.2)

2. This act shall take effect immediately.

25 26

27

28

23 24

#### STATEMENT

This bill would allow the Board of Public Utilities (BPU) to increase the cost to customers of the State's Class I renewable energy requirement during energy years 2022 through 2024 above the current limit of seven percent of the total paid for electricity by all customers in the State, under certain conditions.

34 Under the bill, the BPU could only make this increase if the cost 35 of the Class I renewable energy requirement is less than nine 36 percent of total energy costs during energy years 2019 through 2021 37 (the limit set by current law). In addition, the total amount paid by 38 customers during energy years 2019 through 2024 could not exceed 39 the sum of: (1) nine percent of total energy costs during energy 40 years 2019 through 2021; and (2) seven percent of total energy 41 costs during energy years 2022 through 2024, i.e. the maximum 42 amount allowed by current law over that six-year period.

43 "Energy year" means the 12-month period from June 1st through
44 May 31st, numbered according to the calendar year in which it
45 ends.

1 2

- 3 Allows BPU to increase cost to customers of Class I renewable
- 4 energy requirement for energy years 2022 through 2024, under
- 5 certain conditions.

# SENATE, No. 4275 **STATE OF NEW JERSEY** 218th LEGISLATURE

INTRODUCED DECEMBER 5, 2019

Sponsored by: Senator BOB SMITH District 17 (Middlesex and Somerset) Senator LINDA R. GREENSTEIN District 14 (Mercer and Middlesex) Assemblyman JOHN J. BURZICHELLI District 3 (Cumberland, Gloucester and Salem)

#### **SYNOPSIS**

Allows BPU to increase cost to customers of Class I renewable energy requirement for energy years 2022 through 2024, under certain conditions.

# **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 1/14/2020)

AN ACT concerning the cost to customers of Class I renewable 1 2 energy and amending P.L.1999, c.23. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read 8 as follows: 9 38. a. The board shall require an electric power supplier or 10 basic generation service provider to disclose on a customer's bill or 11 on customer contracts or marketing materials, a uniform, common 12 set of information about the environmental characteristics of the 13 energy purchased by the customer, including, but not limited to: (1) Its fuel mix, including categories for oil, gas, nuclear, coal, 14 15 solar, hydroelectric, wind and biomass, or a regional average determined by the board; 16 17 (2) Its emissions, in pounds per megawatt hour, of sulfur 18 dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant that the board may determine to pose an environmental or health 19 20 hazard, or an emissions default to be determined by the board; and 21 (3) Any discrete emission reduction retired pursuant to rules and 22 regulations adopted pursuant to P.L.1995, c.188. 23 b. Notwithstanding any provisions of the "Administrative 24 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 25 contrary, the board shall initiate a proceeding and shall adopt, in 26 consultation with the Department of Environmental Protection, after 27 notice and opportunity for public comment and public hearing, 28 interim standards to implement this disclosure requirement, 29 including, but not limited to: 30 (1) A methodology for disclosure of emissions based on output 31 pounds per megawatt hour; 32 (2) Benchmarks for all suppliers and basic generation service 33 providers to use in disclosing emissions that will enable consumers 34 to perform a meaningful comparison with a supplier's or basic 35 generation service provider's emission levels; and (3) A uniform emissions disclosure format that is graphic in 36 37 nature and easily understandable by consumers. The board shall 38 periodically review the disclosure requirements to determine if 39 revisions to the environmental disclosure system as implemented 40 are necessary. 41 Such standards shall be effective as regulations immediately 42 upon filing with the Office of Administrative Law and shall be 43 effective for a period not to exceed 18 months, and may, thereafter, 44 be amended, adopted or readopted by the board in accordance with 45 the provisions of the "Administrative Procedure Act."

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

3

1 c. (1) The board may adopt, in consultation with the 2 Department of Environmental Protection, after notice and 3 opportunity for public comment, an emissions portfolio standard 4 applicable to all electric power suppliers and basic generation 5 service providers, upon a finding that:

6 (a) The standard is necessary as part of a plan to enable the
7 State to meet federal Clean Air Act or State ambient air quality
8 standards; and

9 (b) Actions at the regional or federal level cannot reasonably be 10 expected to achieve the compliance with the federal standards.

(2) By July 1, 2009, the board shall adopt, pursuant to the 11 12 "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-13 1 et seq.), a greenhouse gas emissions portfolio standard to mitigate 14 leakage or another regulatory mechanism to mitigate leakage 15 applicable to all electric power suppliers and basic generation 16 service providers that provide electricity to customers within the 17 State. The greenhouse gas emissions portfolio standard or any other 18 regulatory mechanism to mitigate leakage shall:

19 (a) Allow a transition period, either before or after the effective 20 date of the regulation to mitigate leakage, for a basic generation 21 service provider or electric power supplier to either meet the 22 emissions portfolio standard or other regulatory mechanism to 23 mitigate leakage, or to transfer any customer to a basic generation 24 service provider or electric power supplier that meets the emissions 25 portfolio standard or other regulatory mechanism to mitigate 26 If the transition period allowed pursuant to this leakage. 27 subparagraph occurs after the implementation of an emissions portfolio standard or other regulatory mechanism to mitigate 28 29 leakage, the transition period shall be no longer than three years; 30 and

31 (b) Exempt the provision of basic generation service pursuant to
32 a basic generation service purchase and sale agreement effective
33 prior to the date of the regulation.

34 Unless the Attorney General or the Attorney General's designee 35 determines that a greenhouse gas emissions portfolio standard 36 would unconstitutionally burden interstate commerce or would be 37 preempted by federal law, the adoption by the board of an electric 38 energy efficiency portfolio standard pursuant to subsection g. of this 39 section, a gas energy efficiency portfolio standard pursuant to 40 subsection h. of this section, or any other enhanced energy 41 efficiency policies to mitigate leakage shall not be considered 42 sufficient to fulfill the requirement of this subsection for the 43 adoption of a greenhouse gas emissions portfolio standard or any 44 other regulatory mechanism to mitigate leakage.

d. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after

notice, provision of the opportunity for comment, and public
 hearing, renewable energy portfolio standards that shall require:

3 (1) that two and one-half percent of the kilowatt hours sold in
4 this State by each electric power supplier and each basic generation
5 service provider be from Class II renewable energy sources;

6 (2) beginning on January 1, 2020, that 21 percent of the 7 kilowatt hours sold in this State by each electric power supplier and 8 each basic generation service provider be from Class I renewable 9 energy sources. The board shall increase the required percentage 10 for Class I renewable energy sources so that by January 1, 2025, 35 11 percent of the kilowatt hours sold in this State by each electric 12 power supplier and each basic generation service provider shall be 13 from Class I renewable energy sources, and by January 1, 2030, 50 14 percent of the kilowatt hours sold in this State by each electric 15 power supplier and each basic generation service provider shall be 16 from Class I renewable energy sources. Notwithstanding the 17 requirements of this subsection, the board shall ensure that the cost 18 to customers of the Class I renewable energy requirement imposed 19 pursuant to this subsection shall not exceed nine percent of the total 20 paid for electricity by all customers in the State for energy year 21 2019, energy year 2020, and energy year 2021, respectively, and 22 shall not exceed seven percent of the total paid for electricity by all 23 customers in the State in any energy year thereafter ; provided that, 24 if in energy years 2019 through 2021 the cost to customers of the 25 Class I renewable energy requirement is less than nine percent of 26 the total paid for electricity by all customers in the State, the board 27 may increase the cost to customers of the Class I renewable energy 28 requirement in energy years 2022 through 2024 to a rate greater 29 than seven percent, as long as the total costs to customers for 30 energy years 2019 through 2024 does not exceed the sum of nine 31 percent of the total paid for electricity by all customers in the State 32 in energy years 2019 through 2021 and seven percent of the total 33 paid for electricity by all customers in the State in energy years 34 2022 through 2024 . In calculating the cost to customers of the 35 Class I renewable energy requirement imposed pursuant to this subsection, the board shall not include the costs of the offshore 36 37 wind energy certificate program established pursuant to paragraph (4) of this subsection. The board shall take any steps necessary to 38 39 prevent the exceedance of the cap on the cost to customers 40 including, but not limited to, adjusting the Class I renewable energy 41 requirement.

42 An electric power supplier or basic generation service provider 43 may satisfy the requirements of this subsection by participating in a 44 renewable energy trading program approved by the board in 45 consultation with the Department of Environmental Protection;

46 (3) that the board establish a multi-year schedule, applicable to 47 each electric power supplier or basic generation service provider in

#### S4275 B.SMITH, GREENSTEIN

5

1 this State, beginning with the one-year period commencing on June 2 1, 2010, and continuing for each subsequent one-year period up to 3 and including, the one-year period commencing on June 1, 2033, 4 that requires the following number or percentage, as the case may 5 be, of kilowatt-hours sold in this State by each electric power supplier and each basic generation service provider to be from solar 6 7 electric power generators connected to the distribution system in 8 this State: 9 EY 2011 306 Gigawatthours (Gwhrs) 10 EY 2012 442 Gwhrs 596 Gwhrs 11 EY 2013 12 EY 2014 2.050% 2.450% 13 EY 2015 14 EY 2016 2.750% 15 EY 2017 3.000% EY 2018 16 3.200% 17 EY 2019 4.300% 18 EY 2020 4.900% 19 EY 2021 5.100% 20 EY 2022 5.100% 21 EY 2023 5.100% 22 EY 2024 4.900% 23 EY 2025 4.800% 24 EY 2026 4.500% 25 EY 2027 4.350% EY 2028 26 3.740% 27 EY 2029 3.070% 28 EY 2030 2.210% 29 EY 2031 1.580% EY 2032 30 1.400% 31 EY 2033 1.100% 32 No later than 180 days after the date of enactment of P.L.2018, 33 c.17 (C.48:3-87.8 et al.), the board shall adopt rules and regulations

34 to close the SREC program to new applications upon the attainment 35 of 5.1 percent of the kilowatt-hours sold in the State by each 36 electric power supplier and each basic generation provider from 37 solar electric power generators connected to the distribution system. 38 The board shall continue to consider any application filed before the 39 date of enactment of P.L.2018, c.17 (C.48:3-87.8 et al.). The board 40 shall provide for an orderly and transparent mechanism that will 41 result in the closing of the existing SREC program on a date certain 42 but no later than June 1, 2021.

No later than 24 months after the date of enactment of P.L.2018,
c.17 (C.48:3-87.8 et al.), the board shall complete a study that
evaluates how to modify or replace the SREC program to encourage
the continued efficient and orderly development of solar renewable
energy generating sources throughout the State. The board shall

## S4275 B.SMITH, GREENSTEIN

6

submit the written report thereon to the Governor and, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature. The board shall consult with public utilities, industry experts, regional grid operators, solar power providers and financiers, and other State agencies to determine whether the board can modify the SREC program such that the program will:

continually reduce, where feasible, the cost of achieving the
solar energy goals set forth in this subsection;

9 - provide an orderly transition from the SREC program to a
10 new or modified program;

develop megawatt targets for grid connected and distribution
systems, including residential and small commercial rooftop
systems, community solar systems, and large scale behind the meter
systems, as a share of the overall solar energy requirement, which
targets the board may modify periodically based on the cost,
feasibility, or social impacts of different types of projects;

establish and update market-based maximum incentive
payment caps periodically for each of the above categories of solar
electric power generation facilities;

encourage and facilitate market-based cost recovery through
long-term contracts and energy market sales; and

where cost recovery is needed for any portion of an efficient
 solar electric power generation facility when costs are not
 recoverable through wholesale market sales and direct payments
 from customers, utilize competitive processes such as competitive
 procurement and long-term contracts where possible to ensure such
 recovery, without exceeding the maximum incentive payment cap
 for that category of facility.

29 The board shall approve, conditionally approve, or disapprove 30 any application for designation as connected to the distribution 31 system of a solar electric power generation facility filed with the 32 board after the date of enactment of P.L.2018, c.17 (C.48:3-33 87.8 et al.), no more than 90 days after receipt by the board of a 34 completed application. For any such application for a project 35 greater than 25 kilowatts, the board shall require the applicant to post a notice escrow with the board in an amount of \$40 per 36 37 kilowatt of DC nameplate capacity of the facility, not to exceed 38 \$40,000. The notice escrow amount shall be reimbursed to the 39 applicant in full upon either denial of the application by the board 40 or upon commencement of commercial operation of the solar 41 electric power generation facility. The escrow amount shall be 42 forfeited to the State if the facility is designated as connected to the distribution system pursuant to this subsection but does not 43 44 commence commercial operation within two years following the 45 date of the designation by the board.

46 For all applications for designation as connected to the47 distribution system of a solar electric power generation facility filed

with the board after the date of enactment of P.L.2018, c.17
 (C.48:3-87.8 et al.), the SREC term shall be 10 years.

(a) The board shall determine an appropriate period of no less
than 120 days following the end of an energy year prior to which a
provider or supplier must demonstrate compliance for that energy
year with the annual renewable portfolio standard;

7 (b) No more than 24 months following the date of enactment of 8 P.L.2012, c.24, the board shall complete a proceeding to investigate 9 approaches to mitigate solar development volatility and prepare and 10 submit, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), a 11 to the Legislature, detailing its findings report and 12 As part of the proceeding, the board shall recommendations. 13 evaluate other techniques used nationally and internationally;

14 (c) The solar renewable portfolio standards requirements in this 15 paragraph shall exempt those existing supply contracts which are 16 effective prior to the date of enactment of P.L.2018, c.17 (C.48:3-17 87.8 et al.) from any increase beyond the number of SRECs 18 mandated by the solar renewable energy portfolio standards 19 requirements that were in effect on the date that the providers 20 executed their existing supply contracts. This limited exemption for 21 providers' existing supply contracts shall not be construed to lower 22 the Statewide solar sourcing requirements set forth in this 23 paragraph. Such incremental requirements that would have 24 otherwise been imposed on exempt providers shall be distributed 25 over the providers not subject to the existing supply contract 26 exemption until such time as existing supply contracts expire and 27 all providers are subject to the new requirement in a manner that is 28 competitively neutral among all providers and suppliers. Notwithstanding any rule or regulation to the contrary, the board 29 shall recognize these new solar purchase obligations as a change 30 31 required by operation of law and implement the provisions of this subsection in a manner so as to prevent any subsidies between 32 33 suppliers and providers and to promote competition in the 34 electricity supply industry.

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection, or compliance with the requirements of this subsection may be demonstrated to the board by suppliers or providers through the purchase of SRECs.

The renewable energy portfolio standards adopted by the board pursuant to paragraphs (1) and (2) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the
 "Administrative Procedure Act."

The renewable energy portfolio standards adopted by the board pursuant to this paragraph shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 30 months after such filing, and shall, thereafter, be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act"; and

(4) within 180 days after the date of enactment of P.L.2010,
c.57 (C.48:3-87.1 et al.), that the board establish an offshore wind
renewable energy certificate program to require that a percentage of
the kilowatt hours sold in this State by each electric power supplier
and each basic generation service provider be from offshore wind
energy in order to support at least 3,500 megawatts of generation
from qualified offshore wind projects.

17 The percentage established by the board pursuant to this 18 paragraph shall serve as an offset to the renewable energy portfolio 19 standard established pursuant to paragraph (2) of this subsection 20 and shall reduce the corresponding Class I renewable energy 21 requirement.

22 The percentage established by the board pursuant to this 23 paragraph shall reflect the projected OREC production of each 24 qualified offshore wind project, approved by the board pursuant to 25 section 3 of P.L.2010, c.57 (C.48:3-87.1), for 20 years from the 26 commercial operation start date of the qualified offshore wind 27 project which production projection and OREC purchase 28 requirement, once approved by the board, shall not be subject to 29 reduction.

30 An electric power supplier or basic generation service provider 31 shall comply with the OREC program established pursuant to this paragraph through the purchase of offshore wind renewable energy 32 33 certificates at a price and for the time period required by the board. 34 In the event there are insufficient offshore wind renewable energy 35 certificates available, the electric power supplier or basic generation 36 service provider shall pay an offshore wind alternative compliance 37 payment established by the board. Any offshore wind alternative 38 compliance payments collected shall be refunded directly to the 39 ratepayers by the electric public utilities.

The rules established by the board pursuant to this paragraph shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.). e. Notwithstanding any provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the contrary, the board shall initiate a proceeding and shall adopt, after notice, provision of the opportunity for comment, and public hearing:

6 (1) net metering standards for electric power suppliers and basic 7 generation service providers. The standards shall require electric 8 power suppliers and basic generation service providers to offer net 9 metering at non-discriminatory rates to industrial, large 10 commercial, residential and small commercial customers, as those 11 customers are classified or defined by the board, that generate 12 electricity, on the customer's side of the meter, using a Class I 13 renewable energy source, for the net amount of electricity supplied 14 by the electric power supplier or basic generation service provider 15 over an annualized period. Systems of any sized capacity, as 16 measured in watts, are eligible for net metering. If the amount of 17 electricity generated by the customer-generator, plus any kilowatt 18 hour credits held over from the previous billing periods, exceeds the 19 electricity supplied by the electric power supplier or basic 20 generation service provider, then the electric power supplier or 21 basic generation service provider, as the case may be, shall credit 22 the customer-generator for the excess kilowatt hours until the end of 23 the annualized period at which point the customer-generator will be 24 compensated for any remaining credits or, if the customer-generator 25 chooses, credit the customer-generator on a real-time basis, at the 26 electric power supplier's or basic generation service provider's 27 avoided cost of wholesale power or the PJM electric power pool's 28 real-time locational marginal pricing rate, adjusted for losses, for 29 the respective zone in the PJM electric power pool. Alternatively, 30 the customer-generator may execute a bilateral agreement with an 31 electric power supplier or basic generation service provider for the 32 sale and purchase of the customer-generator's excess generation. 33 The customer-generator may be credited on a real-time basis, so 34 long as the customer-generator follows applicable rules prescribed 35 by the PJM electric power pool for its capacity requirements for the 36 net amount of electricity supplied by the electric power supplier or 37 basic generation service provider. The board may authorize an 38 electric power supplier or basic generation service provider to cease 39 offering net metering to customers that are not already net metered 40 whenever the total rated generating capacity owned and operated by 41 net metering customer-generators Statewide equals 5.8 percent of 42 the total annual kilowatt-hours sold in this State by each electric 43 power supplier and each basic generation service provider during 44 the prior one-year period;

45 (2) safety and power quality interconnection standards for Class
46 I renewable energy source systems used by a customer-generator
47 that shall be eligible for net metering.

1 Such standards or rules shall take into consideration the goals of 2 the New Jersey Energy Master Plan, applicable industry standards, 3 and the standards of other states and the Institute of Electrical and 4 Electronics Engineers. The board shall allow electric public utilities 5 to recover the costs of any new net meters, upgraded net meters, 6 system reinforcements or upgrades, and interconnection costs 7 through either their regulated rates or from the net metering 8 customer-generator;

9 (3) credit or other incentive rules for generators using Class I 10 renewable energy generation systems that connect to New Jersey's 11 electric public utilities' distribution system but who do not net 12 meter; and

(4) net metering aggregation standards to require electric public 13 14 utilities to provide net metering aggregation to single electric public 15 utility customers that operate a solar electric power generation 16 system installed at one of the customer's facilities or on property 17 owned by the customer, provided that any such customer is a State 18 entity, school district, county, county agency, county authority, 19 municipality, municipal agency, or municipal authority. 20 standards shall provide that, in order to qualify for net metering 21 aggregation, the customer must operate a solar electric power 22 generation system using a net metering billing account, which 23 system is located on property owned by the customer, provided that: 24 (a) the property is not land that has been actively devoted to 25 agricultural or horticultural use and that is valued, assessed, and 26 taxed pursuant to the "Farmland Assessment Act of 1964," 27 P.L.1964, c.48 (C.54:4-23.1 et seq.) at any time within the 10-year 28 period prior to the effective date of P.L.2012, c.24, provided, 29 however, that the municipal planning board of a municipality in 30 which a solar electric power generation system is located may 31 waive the requirement of this subparagraph (a), (b) the system is not 32 an on-site generation facility, (c) all of the facilities of the single 33 customer combined for the purpose of net metering aggregation are 34 facilities owned or operated by the single customer and are located 35 within its territorial jurisdiction except that all of the facilities of a 36 State entity engaged in net metering aggregation shall be located 37 within five miles of one another, and (d) all of those facilities are 38 within the service territory of a single electric public utility and are 39 all served by the same basic generation service provider or by the 40 same electric power supplier. The standards shall provide that in 41 order to qualify for net metering aggregation, the customer's solar 42 electric power generation system shall be sized so that its annual 43 generation does not exceed the combined metered annual energy 44 usage of the qualified customer facilities, and the qualified 45 customer facilities shall all be in the same customer rate class under 46 the applicable electric public utility tariff. For the customer's 47 facility or property on which the solar electric generation system is

11

1 installed, the electricity generated from the customer's solar electric 2 generation system shall be accounted for pursuant to the provisions 3 of paragraph (1) of this subsection to provide that the electricity 4 generated in excess of the electricity supplied by the electric power 5 supplier or the basic generation service provider, as the case may 6 be, for the customer's facility on which the solar electric generation 7 system is installed, over the annualized period, is credited at the 8 electric power supplier's or the basic generation service provider's 9 avoided cost of wholesale power or the PJM electric power pool 10 real-time locational marginal pricing rate. All electricity used by 11 the customer's qualified facilities, with the exception of the facility 12 or property on which the solar electric power generation system is 13 installed, shall be billed at the full retail rate pursuant to the electric 14 public utility tariff applicable to the customer class of the customer 15 using the electricity. A customer may contract with a third party to 16 operate a solar electric power generation system, for the purpose of 17 net metering aggregation. Any contractual relationship entered into 18 for operation of a solar electric power generation system related to 19 net metering aggregation shall include contractual protections that 20 provide for adequate performance and provision for construction 21 and operation for the term of the contract, including any appropriate 22 bonding or escrow requirements. Any incremental cost to an 23 electric public utility for net metering aggregation shall be fully and 24 timely recovered in a manner to be determined by the board. The 25 board shall adopt net metering aggregation standards within 270 26 days after the effective date of P.L.2012, c.24.

Such rules shall require the board or its designee to issue a credit or other incentive to those generators that do not use a net meter but otherwise generate electricity derived from a Class I renewable energy source and to issue an enhanced credit or other incentive, including, but not limited to, a solar renewable energy credit, to those generators that generate electricity derived from solar technologies.

Such standards or rules shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

f. The board may assess, by written order and after notice and opportunity for comment, a separate fee to cover the cost of implementing and overseeing an emission disclosure system or emission portfolio standard, which fee shall be assessed based on an electric power supplier's or basic generation service provider's share of the retail electricity supply market. The board shall not impose a fee for the cost of implementing and overseeing a greenhouse gas emissions portfolio standard adopted pursuant to paragraph (2) of
 subsection c. of this section.

3 g. The board shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric 4 5 energy efficiency program in order to ensure investment in cost-6 effective energy efficiency measures, ensure universal access to 7 energy efficiency measures, and serve the needs of low-income 8 communities that shall require each electric public utility to 9 implement energy efficiency measures that reduce electricity usage 10 in the State pursuant to section 3 of P.L.2018, c.17 (C.48:3-87.9). 11 Nothing in this subsection shall be construed to prevent an electric 12 public utility from meeting the requirements of this subsection by contracting with another entity for the performance of the 13 14 requirements.

15 h. The board shall adopt, pursuant to the "Administrative 16 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy 17 efficiency program in order to ensure investment in cost-effective 18 energy efficiency measures, ensure universal access to energy 19 efficiency measures, and serve the needs of low-income 20 communities that shall require each gas public utility to implement 21 energy efficiency measures that reduce natural gas usage in the 22 State pursuant to section 3 of P.L.2018, c.17 (C.48:3-87.9). 23 Nothing in this subsection shall be construed to prevent a gas public 24 utility from meeting the requirements of this subsection by 25 contracting with another entity for the performance of the 26 requirements.

27 i. After the board establishes a schedule of solar kilowatt-hour 28 sale or purchase requirements pursuant to paragraph (3) of 29 subsection d. of this section, the board may initiate subsequent 30 proceedings and adopt, after appropriate notice and opportunity for 31 public comment and public hearing, increased minimum solar 32 kilowatt-hour sale or purchase requirements, provided that the 33 board shall not reduce previously established minimum solar 34 kilowatt-hour sale or purchase requirements, or otherwise impose 35 constraints that reduce the requirements by any means.

j. The board shall determine an appropriate level of solar
alternative compliance payment, and permit each supplier or
provider to submit an SACP to comply with the solar electric
generation requirements of paragraph (3) of subsection d. of this
section. The value of the SACP for each Energy Year, for Energy
Years 2014 through 2033 per megawatt hour from solar electric
generation required pursuant to this section, shall be:

- 43EY 2014\$33944EY 2015\$331
- 45 EY 2016 \$323
- 46 EY 2017 \$315
- 47 EY 2018 \$308

#### S4275 B.SMITH, GREENSTEIN

13

1	EY 2019	\$268
2	EY 2020	\$258
3	EY 2021	\$248
4	EY 2022	\$238
5	EY 2023	\$228
6	EY 2024	\$218
7	EY 2025	\$208
8	EY 2026	\$198
9	EY 2027	\$188
10	EY 2028	\$178
11	EY 2029	\$168
12	EY 2030	\$158
13	EY 2031	\$148
14	EY 2032	\$138
15	EY 2033	\$128.

16 The board may initiate subsequent proceedings and adopt, after 17 appropriate notice and opportunity for public comment and public 18 hearing, an increase in solar alternative compliance payments, 19 provided that the board shall not reduce previously established 20 levels of solar alternative compliance payments, nor shall the board 21 provide relief from the obligation of payment of the SACP by the 22 electric power suppliers or basic generation service providers in any 23 form. Any SACP payments collected shall be refunded directly to 24 the ratepayers by the electric public utilities.

25 k. The board may allow electric public utilities to offer long-26 term contracts through a competitive process, direct electric public 27 utility investment and other means of financing, including but not 28 limited to loans, for the purchase of SRECs and the resale of SRECs 29 to suppliers or providers or others, provided that after such 30 contracts have been approved by the board, the board's approvals 31 shall not be modified by subsequent board orders. If the board 32 allows the offering of contracts pursuant to this subsection, the 33 board may establish a process, after hearing, and opportunity for 34 public comment, to provide that a designated segment of the 35 contracts approved pursuant to this subsection shall be contracts 36 involving solar electric power generation facility projects with a 37 capacity of up to 250 kilowatts.

38 1. The board shall implement its responsibilities under the39 provisions of this section in such a manner as to:

40 (1) place greater reliance on competitive markets, with the
41 explicit goal of encouraging and ensuring the emergence of new
42 entrants that can foster innovations and price competition;

43 (2) maintain adequate regulatory authority over non-competitive44 public utility services;

(3) consider alternative forms of regulation in order to addresschanges in the technology and structure of electric public utilities;

# S4275 B.SMITH, GREENSTEIN

(4) promote energy efficiency and Class I renewable energy
 market development, taking into consideration environmental
 benefits and market barriers;

4 (5) make energy services more affordable for low and moderate 5 income customers;

6 (6) attempt to transform the renewable energy market into one
7 that can move forward without subsidies from the State or public
8 utilities;

9 (7) achieve the goals put forth under the renewable energy 10 portfolio standards;

11 (8) promote the lowest cost to ratepayers; and

12 (9) allow all market segments to participate.

13 m. The board shall ensure the availability of financial incentives 14 under its jurisdiction, including, but not limited to, long-term 15 contracts, loans, SRECs, or other financial support, to ensure 16 market diversity, competition, and appropriate coverage across all 17 ratepayer segments, including, but not limited to, residential, 18 commercial, industrial, non-profit, farms, schools, and public entity 19 customers.

n. For projects which are owned, or directly invested in, by a public utility pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1), the board shall determine the number of SRECs with which such projects shall be credited; and in determining such number the board shall ensure that the market for SRECs does not detrimentally affect the development of non-utility solar projects and shall consider how its determination may impact the ratepayers.

27 o. The board, in consultation with the Department of Environmental Protection, electric public utilities, the Division of 28 29 Rate Counsel in, but not of, the Department of the Treasury, 30 affected members of the solar energy industry, and relevant 31 stakeholders, shall periodically consider increasing the renewable 32 energy portfolio standards beyond the minimum amounts set forth 33 in subsection d. of this section, taking into account the cost impacts 34 and public benefits of such increases including, but not limited to:

35 (1) reductions in air pollution, water pollution, land disturbance,36 and greenhouse gas emissions;

37 (2) reductions in peak demand for electricity and natural gas,
38 and the overall impact on the costs to customers of electricity and
39 natural gas;

40 (3) increases in renewable energy development, manufacturing,41 investment, and job creation opportunities in this State; and

42 (4) reductions in State and national dependence on the use of43 fossil fuels.

p. Class I RECs and ORECs shall be eligible for use in
renewable energy portfolio standards compliance in the energy year
in which they are generated, and for the following two energy years.

47 SRECs shall be eligible for use in renewable energy portfolio

standards compliance in the energy year in which they are
 generated, and for the following four energy years.

3 q. (1) During the energy years of 2014, 2015, and 2016, a solar 4 electric power generation facility project that is not: (a) net 5 metered; (b) an on-site generation facility; (c) qualified for net 6 metering aggregation; or (d) certified as being located on a 7 brownfield, on an area of historic fill or on a properly closed 8 sanitary landfill facility, as provided pursuant to subsection t. of this 9 section may file an application with the board for approval of a 10 designation pursuant to this subsection that the facility is connected 11 to the distribution system. An application filed pursuant to this 12 subsection shall include a notice escrow of \$40,000 per megawatt of 13 the proposed capacity of the facility. The board shall approve the 14 designation if: the facility has filed a notice in writing with the 15 board applying for designation pursuant to this subsection, together 16 with the notice escrow; and the capacity of the facility, when added 17 to the capacity of other facilities that have been previously 18 approved for designation prior to the facility's filing under this 19 subsection, does not exceed 80 megawatts in the aggregate for each 20 year. The capacity of any one solar electric power supply project 21 approved pursuant to this subsection shall not exceed 10 megawatts. 22 No more than 90 days after its receipt of a completed application 23 for designation pursuant to this subsection, the board shall approve, 24 conditionally approve, or disapprove the application. The notice 25 escrow shall be reimbursed to the facility in full upon either 26 rejection by the board or the facility entering commercial operation, 27 or shall be forfeited to the State if the facility is designated pursuant 28 to this subsection but does not enter commercial operation pursuant 29 to paragraph (2) of this subsection.

30 (2) If the proposed solar electric power generation facility does
31 not commence commercial operations within two years following
32 the date of the designation by the board pursuant to this subsection,
33 the designation of the facility shall be deemed to be null and void,
34 and the facility shall not be considered connected to the distribution
35 system thereafter.

36 (3) Notwithstanding the provisions of paragraph (2) of this
37 subsection, a solar electric power generation facility project that as
38 of May 31, 2017 was designated as "connected to the distribution
39 system," but failed to commence commercial operations as of that
40 date, shall maintain that designation if it commences commercial
41 operations by May 31, 2018.

r. (1) For all proposed solar electric power generation facility
projects except for those solar electric power generation facility
projects approved pursuant to subsection q. of this section, and for
all projects proposed in energy year 2019 and energy year 2020, the
board may approve projects for up to 50 megawatts annually in
auctioned capacity in two auctions per year as long as the board is

16

1 accepting applications. If the board approves projects for less than 2 50 megawatts in energy year 2019 or less than 50 megawatts in 3 energy year 2020, the difference in each year shall be carried over 4 into the successive energy year until 100 megawatts of auctioned 5 capacity has been approved by the board pursuant to this 6 subsection. A proposed solar electric power generation facility that 7 is neither net metered nor an on-site generation facility, may be 8 considered "connected to the distribution system" only upon 9 designation as such by the board, after notice to the public and 10 opportunity for public comment or hearing. A proposed solar 11 power electric generation facility seeking board designation as 12 "connected to the distribution system" shall submit an application to 13 the board that includes for the proposed facility: the nameplate 14 capacity; the estimated energy and number of SRECs to be 15 produced and sold per year; the estimated annual rate impact on 16 ratepayers; the estimated capacity of the generator as defined by 17 PJM for sale in the PJM capacity market; the point of 18 interconnection; the total project acreage and location; the current 19 land use designation of the property; the type of solar technology to 20 be used; and such other information as the board shall require.

(2) The board shall approve the designation of the proposed
solar power electric generation facility as "connected to the
distribution system" if the board determines that:

(a) the SRECs forecasted to be produced by the facility do not
have a detrimental impact on the SREC market or on the
appropriate development of solar power in the State;

(b) the approval of the designation of the proposed facility
would not significantly impact the preservation of open space in
this State;

30 (c) the impact of the designation on electric rates and economic31 development is beneficial; and

32 (d) there will be no impingement on the ability of an electric
33 public utility to maintain its property and equipment in such a
34 condition as to enable it to provide safe, adequate, and proper
35 service to each of its customers.

36 (3) The board shall act within 90 days of its receipt of a 37 completed application for designation of a solar power electric 38 generation facility as "connected to the distribution system," to 39 either approve, conditionally approve, or disapprove the 40 application. If the proposed solar electric power generation facility 41 does not commence commercial operations within two years 42 following the date of the designation by the board pursuant to this 43 subsection, the designation of the facility as "connected to the 44 distribution system" shall be deemed to be null and void, and the 45 facility shall thereafter be considered not "connected to the 46 distribution system."

1 s. In addition to any other requirements of P.L.1999, c.23 or 2 any other law, rule, regulation or order, a solar electric power 3 generation facility that is not net metered or an on-site generation 4 facility and which is located on land that has been actively devoted 5 to agricultural or horticultural use that is valued, assessed, and 6 taxed pursuant to the "Farmland Assessment Act of 1964," 7 P.L.1964, c.48 (C.54:4-23.1 et seq.) at any time within the 10-year 8 period prior to the effective date of P.L.2012, c.24, shall only be 9 considered "connected to the distribution system" if (1) the board 10 approves the facility's designation pursuant to subsection q. of this 11 section; or (2) (a) PJM issued a System Impact Study for the facility 12 on or before June 30, 2011, (b) the facility files a notice with the 13 board within 60 days of the effective date of P.L.2012, c.24, 14 indicating its intent to qualify under this subsection, and (c) the 15 facility has been approved as "connected to the distribution system" 16 by the board. Nothing in this subsection shall limit the board's 17 authority concerning the review and oversight of facilities, unless 18 such facilities are exempt from such review as a result of having 19 been approved pursuant to subsection q. of this section.

20 t. (1) No more than 180 days after the date of enactment of 21 P.L.2012, c.24, the board shall, in consultation with the Department 22 of Environmental Protection and the New Jersey Economic 23 Development Authority, and, after notice and opportunity for public 24 comment and public hearing, complete a proceeding to establish a 25 program to provide SRECs to owners of solar electric power 26 generation facility projects certified by the board, in consultation 27 with the Department of Environmental Protection, as being located 28 on a brownfield, on an area of historic fill or on a properly closed sanitary landfill facility, including those owned or operated by an 29 30 electric public utility and approved pursuant to section 13 of 31 P.L.2007, c.340 (C.48:3-98.1). Projects certified under this 32 subsection shall be considered "connected to the distribution 33 system", shall not require such designation by the board, and shall 34 not be subject to board review required pursuant to subsections q. 35 and r. of this section. Notwithstanding the provisions of section 3 36 of P.L.1999, c.23 (C.48:3-51) or any other law, rule, regulation, or 37 order to the contrary, for projects certified under this subsection, the 38 board shall establish a financial incentive that is designed to 39 supplement the SRECs generated by the facility in order to cover 40 the additional cost of constructing and operating a solar electric 41 power generation facility on a brownfield, on an area of historic fill 42 or on a properly closed sanitary landfill facility. Any financial 43 benefit realized in relation to a project owned or operated by an 44 electric public utility and approved by the board pursuant to section 45 13 of P.L.2007, c.340 (C.48:3-98.1), as a result of the provision of a 46 financial incentive established by the board pursuant to this 47 subsection, shall be credited to ratepayers. The issuance of SRECs

1 for all solar electric power generation facility projects pursuant to

this subsection shall be deemed "Board of Public Utilities financial
assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-

4 29.47).

5 (2) Notwithstanding the provisions of the "Spill Compensation 6 and Control Act," P.L.1976, c.141 (C.58:10-23.11 et seq.) or any 7 other law, rule, regulation, or order to the contrary, the board, in 8 consultation with the Department of Environmental Protection, may 9 find that a person who operates a solar electric power generation 10 facility project that has commenced operation on or after the 11 effective date of P.L.2012, c.24, which project is certified by the 12 board, in consultation with the Department of Environmental 13 Protection pursuant to paragraph (1) of this subsection, as being 14 located on a brownfield for which a final remediation document has 15 been issued, on an area of historic fill or on a properly closed 16 sanitary landfill facility, which projects shall include, but not be 17 limited to projects located on a brownfield for which a final 18 remediation document has been issued, on an area of historic fill or 19 on a properly closed sanitary landfill facility owned or operated by 20 an electric public utility and approved pursuant to section 13 of 21 P.L.2007, c.340 (C.48:3-98.1), or a person who owns property 22 acquired on or after the effective date of P.L.2012, c.24 on which 23 such a solar electric power generation facility project is constructed 24 and operated, shall not be liable for cleanup and removal costs to 25 the Department of Environmental Protection or to any other person 26 for the discharge of a hazardous substance provided that:

(a) the person acquired or leased the real property after thedischarge of that hazardous substance at the real property;

(b) the person did not discharge the hazardous substance, is not
in any way responsible for the hazardous substance, and is not a
successor to the discharger or to any person in any way responsible
for the hazardous substance or to anyone liable for cleanup and
removal costs pursuant to section 8 of P.L.1976, c.141 (C.58:1023.11g);

35 (c) the person, within 30 days after acquisition of the property,
36 gave notice of the discharge to the Department of Environmental
37 Protection in a manner the Department of Environmental Protection
38 prescribes;

(d) the person does not disrupt or change, without prior written
permission from the Department of Environmental Protection, any
engineering or institutional control that is part of a remedial action
for the contaminated site or any landfill closure or post-closure
requirement;

44 (e) the person does not exacerbate the contamination at the45 property;

46 (f) the person does not interfere with any necessary remediation47 of the property;

(g) the person complies with any regulations and any permit the
 Department of Environmental Protection issues pursuant to section
 19 of P.L.2009, c.60 (C.58:10C-19) or paragraph (2) of subsection
 a. of section 6 of P.L.1970, c.39 (C.13:1E-6);

5 (h) with respect to an area of historic fill, the person has 6 demonstrated pursuant to a preliminary assessment and site 7 investigation, that hazardous substances have not been discharged; 8 and

9 (i) with respect to a properly closed sanitary landfill facility, no 10 person who owns or controls the facility receives, has received, or 11 will receive, with respect to such facility, any funds from any post-12 closure escrow account established pursuant to section 10 of 13 P.L.1981, c.306 (C.13:1E-109) for the closure and monitoring of 14 the facility.

Only the person who is liable to clean up and remove the contamination pursuant to section 8 of P.L.1976, c.141 (C.58:10-23.11g) and who does not have a defense to liability pursuant to subsection d. of that section shall be liable for cleanup and removal costs.

20 u. No more than 180 days after the date of enactment of 21 P.L.2012, c.24, the board shall complete a proceeding to establish a 22 registration program. The registration program shall require the 23 owners of solar electric power generation facility projects 24 connected to the distribution system to make periodic milestone 25 filings with the board in a manner and at such times as determined 26 by the board to provide full disclosure and transparency regarding 27 the overall level of development and construction activity of those 28 projects Statewide.

v. The issuance of SRECs for all solar electric power
generation facility projects pursuant to this section, for projects
connected to the distribution system with a capacity of one
megawatt or greater, shall be deemed "Board of Public Utilities
financial assistance" as provided pursuant to section 1 of P.L.2009,
c.89 (C.48:2-29.47).

35 w. No more than 270 days after the date of enactment of 36 P.L.2012, c.24, the board shall, after notice and opportunity for 37 public comment and public hearing, complete a proceeding to 38 consider whether to establish a program to provide, to owners of 39 solar electric power generation facility projects certified by the 40 board as being three megawatts or greater in capacity and being net 41 metered, including facilities which are owned or operated by an 42 electric public utility and approved by the board pursuant to section 43 13 of P.L.2007, c.340 (C.48:3-98.1), a financial incentive that is 44 designed to supplement the SRECs generated by the facility to 45 further the goal of improving the economic competitiveness of 46 commercial and industrial customers taking power from such 47 projects. If the board determines to establish such a program

20

1 pursuant to this subsection, the board may establish a financial 2 incentive to provide that the board shall issue one SREC for no less 3 than every 750 kilowatt-hours of solar energy generated by the 4 certified projects. Any financial benefit realized in relation to a 5 project owned or operated by an electric public utility and approved by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-6 7 98.1), as a result of the provisions of a financial incentive 8 established by the board pursuant to this subsection, shall be 9 credited to ratepayers.

10 x. Solar electric power generation facility projects that are 11 located on an existing or proposed commercial, retail, industrial, 12 professional, municipal, recreational, transit, commuter, 13 entertainment complex, multi-use, or mixed-use parking lot with a 14 capacity to park 350 or more vehicles where the area to be utilized 15 for the facility is paved, or an impervious surface may be owned or 16 operated by an electric public utility and may be approved by the 17 board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1).

18 (cf: P.L.2018, c.17, s.2)

2. This act shall take effect immediately.

## STATEMENT

This bill would allow the Board of Public Utilities (BPU) to increase the cost to customers of the State's Class I renewable energy requirement during energy years 2022 through 2024 above the current limit of seven percent of the total paid for electricity by all customers in the State, under certain conditions.

30 Under the bill, the BPU could only make this increase if the cost 31 of the Class I renewable energy requirement is less than nine 32 percent of total energy costs during energy years 2019 through 2021 33 (the limit set by current law). In addition, the total amount paid by 34 customers during energy years 2019 through 2024 could not exceed 35 the sum of: (1) nine percent of total energy costs during energy 36 years 2019 through 2021; and (2) seven percent of total energy 37 costs during energy years 2022 through 2024, i.e. the maximum 38 amount allowed by current law over that six-year period.

39 "Energy year" means the 12-month period from June 1st through
40 May 31st, numbered according to the calendar year in which it
41 ends.

20 21

19

- 22 23
- 24

# STATEMENT TO

# **SENATE, No. 4275**

# **STATE OF NEW JERSEY**

#### DATED: DECEMBER 9, 2019

The Senate Environment and Energy Committee favorably reports Senate Bill No. 4275.

This bill would allow the Board of Public Utilities (BPU) to increase the cost to customers of the State's Class I renewable energy requirement during energy years 2022 through 2024 above the current limit of seven percent of the total cost paid for electricity by all customers in the State, under certain conditions.

Under the bill, the BPU would only be authorized to make this increase if the cost of the Class I renewable energy requirement is less than nine percent of total energy costs during energy years 2019 through 2021 (the limit set by current law). In addition, the total amount paid by customers during energy years 2019 through 2024 could not exceed the sum of: (1) nine percent of total energy costs during energy years 2019 through 2021; and (2) seven percent of total energy costs during energy years 2022 through 2024, i.e. the maximum amount allowed by current law over that six-year period.

The term "energy year" means the 12-month period from June 1st through May 31st, numbered according to the calendar year in which it ends.

# STATEMENT TO

# **SENATE, No. 4275**

# **STATE OF NEW JERSEY**

#### DATED: JANUARY 9, 2020

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 4275.

This bill would allow the Board of Public Utilities (BPU) to increase the cost to customers of the State's Class I renewable energy requirement during energy years 2022 through 2024 above the current limit of seven percent of the total cost paid for electricity by all customers in the State, under certain conditions.

Under the bill, the BPU would only be authorized to make this increase if the cost of the Class I renewable energy requirement is less than nine percent of total energy costs during energy years 2019 through 2021 (the limit set by current law). In addition, the total amount paid by customers during energy years 2019 through 2024 could not exceed the sum of: (1) nine percent of total energy costs during energy years 2019 through 2021; and (2) seven percent of total energy costs during energy years 2022 through 2024, i.e. the maximum amount allowed by current law over that six-year period.

The term "energy year" means the 12-month period from June 1st through May 31st, numbered according to the calendar year in which it ends.

#### FISCAL IMPACT:

The Office of Legislative Services (OLS) cannot determine whether the bill will have a positive or negative fiscal net impact on State government. The inability to determine the direction and magnitude of the fiscal impact is rooted in a lack of information concerning whether the BPU will increase the cost to customers of the State's Class I renewable energy requirement as provided in the bill.

If the BPU increases the above-mentioned cost, the bill will result in a possible indeterminate increase in State and local expenditures from higher retail prices for electricity. The amount of the price increase attributable to the bill is contingent, in part, on the decision made by the BPU, which the OLS cannot anticipate. An increase in the price of electricity will yield indeterminate additional State revenues, given that the increase paid by all ratepayers will be subject to the State sales and use tax.

If the BPU increases the above-mentioned cost, the OLS expects the bill to result in a net increase in the retail price of electricity in the State for all customers, including the State and local governments. The amount of the price increase attributable to the bill will be subject to the imposition of sales and use tax except those electricity purchases by entities and users which are exempt under the sales and use tax. The OLS lacks the necessary data to quantify the net increase in the price of electricity because of the bill; thus, the OLS cannot determine the amount of additional State sales and use tax revenue generated due to the bill.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 4275 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: JANUARY 8, 2020

# SUMMARY

Synopsis:	Allows BPU to increase cost to customers of Class I renewable energy requirement for energy years 2022 through 2024, under certain conditions.	
Type of Impact:	Annual increase in expenditures for State and local government entities; and annual State revenue and expenditure increases.	
Agencies Affected:	All State and local government entities; Board of Public Utilities.	

# Office of Legislative Services Estimate

Fiscal Impact	<u>Annual Impact</u>	
State Expenditure Increase	Indeterminate	
State Revenue Increase	Indeterminate	
State Revenue Decrease	Indeterminate	
Local Expenditure Increase	Indeterminate	

- The Office of Legislative Services (OLS) cannot determine whether the bill will have a positive or negative fiscal net impact on State government. The inability to determine the direction and magnitude of the fiscal impact is rooted in a lack of information concerning whether the Board of Public Utilities (BPU) will increase the cost to customers of the State's Class I renewable energy requirement as provided in the bill.
- If the BPU increases the above-mentioned cost, the bill will result in a possible indeterminate increase in State and local expenditures from higher retail prices for electricity. The amount of the price increase attributable to the bill is contingent, in part, on the decision made by the BPU, which the OLS cannot anticipate. An increase in the price of electricity will yield indeterminate additional State revenues, given that the increase paid by all ratepayers will be subject to the State sales and use tax.
- If the BPU increases the above-mentioned cost, the OLS expects the bill to result in a net increase in the retail price of electricity in the State for all customers, including the State and local governments. The amount of the price increase attributable to the bill will be subject to the imposition of sales and use tax except those electricity purchases by entities and users



which are exempt under the sales and use tax. The OLS lacks the necessary data to quantify the net increase in the price of electricity because of the bill; thus, the OLS cannot determine the amount of additional State sales and use tax revenue generated due to the bill.

## **BILL DESCRIPTION**

This bill allows the BPU to increase the cost to customers of the State's Class I renewable energy requirement during energy years 2022 through 2024 above the current limit of seven percent of the total paid for electricity by all customers in the State, under certain conditions.

Under the bill, the BPU could only make this increase if the cost of the Class I renewable energy requirement is less than nine percent of total energy costs during energy years 2019 through 2021 (the limit set by current law). In addition, the total amount paid by customers during energy years 2019 through 2024 could not exceed the sum of: (1) nine percent of total energy costs during energy years 2019 through 2021; and (2) seven percent of total energy costs during energy years 2022 through 2024, i.e. the maximum amount allowed by current law over that six-year period.

Current law defines "energy year" as the 12-month period from June 1st through May 31st, numbered according to the calendar year in which it ends.

## FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The OLS cannot determine whether the bill will have a positive or negative fiscal net impact on State government. The inability to determine the direction and magnitude of the fiscal impact is rooted in a lack of information concerning whether the BPU will increase the cost to customers of the State's Class I renewable energy requirement as provided in the bill.

If the BPU increases the above-mentioned cost, the bill will result in a possible indeterminate increase in State and local expenditures from higher retail prices for electricity. The amount of the price increase attributable to the bill is contingent, in part, on the decision made by the BPU, which the OLS cannot anticipate. An increase in the price of electricity will yield indeterminate additional State revenues, given that the increase paid by all ratepayers will be subject to the State sales and use tax.

If the BPU increases the above-mentioned cost, the OLS expects the bill to result in a net increase in the retail price of electricity in the State for all customers, including the State and local governments. The amount of the price increase attributable to the bill will be subject to the imposition of sales and use tax except those electricity purchases by entities and users which are exempt under the sales and use tax. The OLS lacks the necessary data to quantify the net increase in the price of electricity because of the bill; thus, the OLS cannot determine the amount of additional State sales and use tax revenue generated due to the bill.

The OLS notes that certain provisions of the bill may influence ratepayer consumption behavior, which in turn could result in an increase or decrease in the amount of State revenue generated from the societal benefits charge. This statement assumes that the BPU will not adjust the societal benefits charge rate in response to a change in consumption.

*Class I Renewable Energy Certificates*: Current law requires a gradually increasing percentage of kilowatt-hours of electricity sold in this State by each electric power supplier (supplier) or basic generation service provider (provider) to be from Class I renewable energy sources each energy year (June 1<sup>st</sup> through May 31<sup>st</sup>). This requirement is referred to as the Class I renewable portfolio standard (Class I RPS). Electric power suppliers and basic generation service providers may meet these requirements by submitting Class I renewable energy generated and delivered to the electric public utility grid. If a supplier or provider is not in compliance for an energy year, the supplier or provider must remit an alternative compliance payment (ACP) for the number of Class I RECs that were required but not submitted. The BPU determines the price of the ACP for each energy year, which has been set at \$50 per MWh since energy year 2004.

Owners of excess Class I RECs typically sell those credits through market-based trading programs to other suppliers or providers. The ACP acts as a ceiling for the price of a Class I REC and Class I RECs tend to trade much lower than the ACP. Specifically, in energy year 2018, the BPU's NJ RPS Compliance History report states that the estimated year-end weighted average price for a Class I REC was \$9.75 while that price for energy year 2017 was \$12.12. The price fluctuation from 2017 to 2018 further complicates the ability to determine the possible cost increase for Class I RECs going forward.

The BPU's NJ RPS Compliance History report shows that in energy year 2018 total retail electricity sales were 73,679,057 MWh. That year's Class I RPS requirement was 12.325 percent or 9,080,944 MWh. Based on this target and an estimated year-end weighted average price of \$9.75 for Class I RECs, the estimated Class I RPS expenditure by electric power suppliers and basic generation service providers for energy year 2018 was \$89.4 million.

Under current law, Class I RPS requirements are scheduled to reach 21 percent in energy year 2020, 35 percent by energy year 2025, and 50 percent by energy year 2030.

The costs associated with increasing the Class I RPS targets would be passed on to the State's ratepayers, which include State and local government entities, and would increase the retail price of electricity. The OLS cannot determine the percentage of the total cost that will be borne by State and local governments because of a lack of data on their electricity consumption. However, the cost of shifting the percentage of the State's sources of electricity generation towards Class I renewable energy sources will likely be a material factor in whether the BPU increases costs as permitted under the bill.

Section:	Authorities, Utilities, Transportation and Communications
Analyst:	Patrick Brennan Principal Fiscal Analyst
Approved:	Frank W. Haines III Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

# ASSEMBLY, No. 6088 STATE OF NEW JERSEY 218th LEGISLATURE

INTRODUCED DECEMBER 12, 2019

Sponsored by: Assemblyman JOHN J. BURZICHELLI District 3 (Cumberland, Gloucester and Salem)

#### SYNOPSIS

Allows BPU to increase cost to customers of Class I renewable energy requirement for energy years 2022 through 2024, under certain conditions.

## **CURRENT VERSION OF TEXT**

As introduced.



1 AN ACT concerning the cost to customers of Class I renewable 2 energy and amending P.L.1999, c.23. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 38 of P.L.1999, c.23 (C.48:3-87) is amended to read 8 as follows: 9 38. a. The board shall require an electric power supplier or 10 basic generation service provider to disclose on a customer's bill or 11 on customer contracts or marketing materials, a uniform, common 12 set of information about the environmental characteristics of the energy purchased by the customer, including, but not limited to: 13 (1) Its fuel mix, including categories for oil, gas, nuclear, coal, 14 15 solar, hydroelectric, wind and biomass, or a regional average determined by the board; 16 17 (2) Its emissions, in pounds per megawatt hour, of sulfur 18 dioxide, carbon dioxide, oxides of nitrogen, and any other pollutant that the board may determine to pose an environmental or health 19 20 hazard, or an emissions default to be determined by the board; and 21 (3) Any discrete emission reduction retired pursuant to rules and 22 regulations adopted pursuant to P.L.1995, c.188. 23 b. Notwithstanding any provisions of the "Administrative 24 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the 25 contrary, the board shall initiate a proceeding and shall adopt, in 26 consultation with the Department of Environmental Protection, after 27 notice and opportunity for public comment and public hearing, interim standards to implement this disclosure requirement, 28 29 including, but not limited to: 30 (1) A methodology for disclosure of emissions based on output 31 pounds per megawatt hour; 32 (2) Benchmarks for all suppliers and basic generation service 33 providers to use in disclosing emissions that will enable consumers 34 to perform a meaningful comparison with a supplier's or basic 35 generation service provider's emission levels; and (3) A uniform emissions disclosure format that is graphic in 36 37 nature and easily understandable by consumers. The board shall 38 periodically review the disclosure requirements to determine if 39 revisions to the environmental disclosure system as implemented 40 are necessary. 41 Such standards shall be effective as regulations immediately 42 upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, 43 44 be amended, adopted or readopted by the board in accordance with 45 the provisions of the "Administrative Procedure Act."

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

3

1 c. (1) The board may adopt, in consultation with the 2 Department of Environmental Protection, after notice and 3 opportunity for public comment, an emissions portfolio standard 4 applicable to all electric power suppliers and basic generation 5 service providers, upon a finding that:

6 (a) The standard is necessary as part of a plan to enable the
7 State to meet federal Clean Air Act or State ambient air quality
8 standards; and

9 (b) Actions at the regional or federal level cannot reasonably be 10 expected to achieve the compliance with the federal standards.

11 (2) By July 1, 2009, the board shall adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et 12 seq.), a greenhouse gas emissions portfolio standard to mitigate 13 14 leakage or another regulatory mechanism to mitigate leakage 15 applicable to all electric power suppliers and basic generation 16 service providers that provide electricity to customers within the 17 State. The greenhouse gas emissions portfolio standard or any other 18 regulatory mechanism to mitigate leakage shall:

19 (a) Allow a transition period, either before or after the effective 20 date of the regulation to mitigate leakage, for a basic generation 21 service provider or electric power supplier to either meet the 22 emissions portfolio standard or other regulatory mechanism to 23 mitigate leakage, or to transfer any customer to a basic generation 24 service provider or electric power supplier that meets the emissions 25 portfolio standard or other regulatory mechanism to mitigate 26 If the transition period allowed pursuant to this leakage. 27 subparagraph occurs after the implementation of an emissions portfolio standard or other regulatory mechanism to mitigate 28 29 leakage, the transition period shall be no longer than three years; 30 and

31 (b) Exempt the provision of basic generation service pursuant to
32 a basic generation service purchase and sale agreement effective
33 prior to the date of the regulation.

34 Unless the Attorney General or the Attorney General's designee 35 determines that a greenhouse gas emissions portfolio standard 36 would unconstitutionally burden interstate commerce or would be 37 preempted by federal law, the adoption by the board of an electric 38 energy efficiency portfolio standard pursuant to subsection g. of this 39 section, a gas energy efficiency portfolio standard pursuant to 40 subsection h. of this section, or any other enhanced energy 41 efficiency policies to mitigate leakage shall not be considered 42 sufficient to fulfill the requirement of this subsection for the 43 adoption of a greenhouse gas emissions portfolio standard or any 44 other regulatory mechanism to mitigate leakage.

d. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after

4

notice, provision of the opportunity for comment, and public
 hearing, renewable energy portfolio standards that shall require:

3 (1) that two and one-half percent of the kilowatt hours sold in
4 this State by each electric power supplier and each basic generation
5 service provider be from Class II renewable energy sources;

6 (2) beginning on January 1, 2020, that 21 percent of the 7 kilowatt hours sold in this State by each electric power supplier and each basic generation service provider be from Class I renewable 8 9 energy sources. The board shall increase the required percentage 10 for Class I renewable energy sources so that by January 1, 2025, 35 11 percent of the kilowatt hours sold in this State by each electric 12 power supplier and each basic generation service provider shall be 13 from Class I renewable energy sources, and by January 1, 2030, 50 14 percent of the kilowatt hours sold in this State by each electric 15 power supplier and each basic generation service provider shall be 16 from Class I renewable energy sources. Notwithstanding the 17 requirements of this subsection, the board shall ensure that the cost 18 to customers of the Class I renewable energy requirement imposed 19 pursuant to this subsection shall not exceed nine percent of the total 20 paid for electricity by all customers in the State for energy year 21 2019, energy year 2020, and energy year 2021, respectively, and 22 shall not exceed seven percent of the total paid for electricity by all 23 customers in the State in any energy year thereafter ; provided that, 24 if in energy years 2019 through 2021 the cost to customers of the 25 Class I renewable energy requirement is less than nine percent of 26 the total paid for electricity by all customers in the State, the board 27 may increase the cost to customers of the Class I renewable energy 28 requirement in energy years 2022 through 2024 to a rate greater 29 than seven percent, as long as the total costs to customers for 30 energy years 2019 through 2024 does not exceed the sum of nine 31 percent of the total paid for electricity by all customers in the State 32 in energy years 2019 through 2021 and seven percent of the total 33 paid for electricity by all customers in the State in energy years 34 <u>2022 through 2024</u>. In calculating the cost to customers of the 35 Class I renewable energy requirement imposed pursuant to this subsection, the board shall not include the costs of the offshore 36 37 wind energy certificate program established pursuant to paragraph (4) of this subsection. The board shall take any steps necessary to 38 39 prevent the exceedance of the cap on the cost to customers 40 including, but not limited to, adjusting the Class I renewable energy requirement. 41

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection;

46 (3) that the board establish a multi-year schedule, applicable to47 each electric power supplier or basic generation service provider in

5

1 this State, beginning with the one-year period commencing on June 2 1, 2010, and continuing for each subsequent one-year period up to 3 and including, the one-year period commencing on June 1, 2033, 4 that requires the following number or percentage, as the case may 5 be, of kilowatt-hours sold in this State by each electric power supplier and each basic generation service provider to be from solar 6 7 electric power generators connected to the distribution system in 8 this State: 9 EY 2011 306 Gigawatthours (Gwhrs) 10 EY 2012 442 Gwhrs 596 Gwhrs 11 EY 2013 12 EY 2014 2.050% EY 2015 13 2.450% 14 EY 2016 2.750% 15 EY 2017 3.000% EY 2018 16 3.200% 17 EY 2019 4.300% 18 EY 2020 4.900% 19 EY 2021 5.100% 20 EY 2022 5.100% 21 EY 2023 5.100% 22 EY 2024 4.900% 23 EY 2025 4.800% 24 EY 2026 4.500% 25 EY 2027 4.350% 26 EY 2028 3.740% 27 EY 2029 3.070% 28 EY 2030 2.210% 29 EY 2031 1.580% EY 2032 30 1.400% 31 EY 2033 1.100% 32 No later than 180 days after the date of enactment of P.L.2018, 33 c.17 (C.48:3-87.8 et al.), the board shall adopt rules and regulations 34 to close the SREC program to new applications upon the attainment 35 of 5.1 percent of the kilowatt-hours sold in the State by each 36 electric power supplier and each basic generation provider from 37 solar electric power generators connected to the distribution system. 38 The board shall continue to consider any application filed before the 39 date of enactment of P.L.2018, c.17 (C.48:3-87.8 et al.). The board 40 shall provide for an orderly and transparent mechanism that will

No later than 24 months after the date of enactment of P.L.2018,
c.17 (C.48:3-87.8 et al.), the board shall complete a study that
evaluates how to modify or replace the SREC program to encourage
the continued efficient and orderly development of solar renewable
energy generating sources throughout the State. The board shall

but no later than June 1, 2021.

result in the closing of the existing SREC program on a date certain

41

42

6

submit the written report thereon to the Governor and, pursuant to

section 2 of P.L.1991, c.164 (C.52:14-19.1), to the Legislature. The

1

2

3 board shall consult with public utilities, industry experts, regional 4 grid operators, solar power providers and financiers, and other State 5 agencies to determine whether the board can modify the SREC 6 program such that the program will: 7 - continually reduce, where feasible, the cost of achieving the 8 solar energy goals set forth in this subsection; 9 - provide an orderly transition from the SREC program to a new 10 or modified program; 11 - develop megawatt targets for grid connected and distribution 12 systems, including residential and small commercial rooftop systems, community solar systems, and large scale behind the meter 13 14 systems, as a share of the overall solar energy requirement, which 15 targets the board may modify periodically based on the cost, 16 feasibility, or social impacts of different types of projects; 17 establish and update market-based maximum incentive 18 payment caps periodically for each of the above categories of solar 19 electric power generation facilities; 20 - encourage and facilitate market-based cost recovery through 21 long-term contracts and energy market sales; and - where cost recovery is needed for any portion of an efficient 22 23 solar electric power generation facility when costs are not 24 recoverable through wholesale market sales and direct payments 25 from customers, utilize competitive processes such as competitive 26 procurement and long-term contracts where possible to ensure such 27 recovery, without exceeding the maximum incentive payment cap 28 for that category of facility. 29 The board shall approve, conditionally approve, or disapprove 30 any application for designation as connected to the distribution 31 system of a solar electric power generation facility filed with the 32 board after the date of enactment of P.L.2018, c.17 (C.48:3-87.8 et 33 al.), no more than 90 days after receipt by the board of a completed 34 application. For any such application for a project greater than 25 35 kilowatts, the board shall require the applicant to post a notice escrow with the board in an amount of \$40 per kilowatt of DC 36 37 nameplate capacity of the facility, not to exceed \$40,000. The 38 notice escrow amount shall be reimbursed to the applicant in full 39 upon either denial of the application by the board or upon 40 commencement of commercial operation of the solar electric power 41 generation facility. The escrow amount shall be forfeited to the 42 State if the facility is designated as connected to the distribution system pursuant to this subsection but does not commence 43 44 commercial operation within two years following the date of the 45 designation by the board.

46 For all applications for designation as connected to the 47 distribution system of a solar electric power generation facility filed

7

with the board after the date of enactment of P.L.2018, c.17
 (C.48:3-87.8 et al.), the SREC term shall be 10 years.

(a) The board shall determine an appropriate period of no less
than 120 days following the end of an energy year prior to which a
provider or supplier must demonstrate compliance for that energy
year with the annual renewable portfolio standard;

7 (b) No more than 24 months following the date of enactment of 8 P.L.2012, c.24, the board shall complete a proceeding to investigate 9 approaches to mitigate solar development volatility and prepare and 10 submit, pursuant to section 2 of P.L.1991, c.164 (C.52:14-19.1), a 11 to the Legislature, detailing its and report findings 12 As part of the proceeding, the board shall recommendations. 13 evaluate other techniques used nationally and internationally;

14 (c) The solar renewable portfolio standards requirements in this 15 paragraph shall exempt those existing supply contracts which are 16 effective prior to the date of enactment of P.L.2018, c.17 (C.48:3-17 87.8 et al.) from any increase beyond the number of SRECs 18 mandated by the solar renewable energy portfolio standards 19 requirements that were in effect on the date that the providers 20 executed their existing supply contracts. This limited exemption for 21 providers' existing supply contracts shall not be construed to lower 22 the Statewide solar sourcing requirements set forth in this 23 paragraph. Such incremental requirements that would have 24 otherwise been imposed on exempt providers shall be distributed 25 over the providers not subject to the existing supply contract 26 exemption until such time as existing supply contracts expire and 27 all providers are subject to the new requirement in a manner that is 28 competitively neutral among all providers and suppliers. 29 Notwithstanding any rule or regulation to the contrary, the board shall recognize these new solar purchase obligations as a change 30 31 required by operation of law and implement the provisions of this 32 subsection in a manner so as to prevent any subsidies between 33 suppliers and providers and to promote competition in the 34 electricity supply industry.

An electric power supplier or basic generation service provider may satisfy the requirements of this subsection by participating in a renewable energy trading program approved by the board in consultation with the Department of Environmental Protection, or compliance with the requirements of this subsection may be demonstrated to the board by suppliers or providers through the purchase of SRECs.

The renewable energy portfolio standards adopted by the board pursuant to paragraphs (1) and (2) of this subsection shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed Romoths, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act."

8

The renewable energy portfolio standards adopted by the board pursuant to this paragraph shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 30 months after such filing, and shall, thereafter, be amended, adopted or readopted by the board in accordance with the "Administrative Procedure Act"; and

8 (4) within 180 days after the date of enactment of P.L.2010, 9 c.57 (C.48:3-87.1 et al.), that the board establish an offshore wind 10 renewable energy certificate program to require that a percentage of 11 the kilowatt hours sold in this State by each electric power supplier 12 and each basic generation service provider be from offshore wind 13 energy in order to support at least 3,500 megawatts of generation 14 from qualified offshore wind projects.

The percentage established by the board pursuant to this paragraph shall serve as an offset to the renewable energy portfolio standard established pursuant to paragraph (2) of this subsection and shall reduce the corresponding Class I renewable energy requirement.

20 The percentage established by the board pursuant to this 21 paragraph shall reflect the projected OREC production of each 22 qualified offshore wind project, approved by the board pursuant to 23 section 3 of P.L.2010, c.57 (C.48:3-87.1), for 20 years from the 24 commercial operation start date of the qualified offshore wind 25 project which production projection and OREC purchase 26 requirement, once approved by the board, shall not be subject to 27 reduction.

28 An electric power supplier or basic generation service provider 29 shall comply with the OREC program established pursuant to this 30 paragraph through the purchase of offshore wind renewable energy 31 certificates at a price and for the time period required by the board. In the event there are insufficient offshore wind renewable energy 32 33 certificates available, the electric power supplier or basic generation 34 service provider shall pay an offshore wind alternative compliance 35 payment established by the board. Any offshore wind alternative 36 compliance payments collected shall be refunded directly to the 37 ratepayers by the electric public utilities.

The rules established by the board pursuant to this paragraph shall be effective as regulations immediately upon filing with the Office of Administrative Law and shall be effective for a period not to exceed 18 months, and may, thereafter, be amended, adopted or readopted by the board in accordance with the provisions of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.).

e. Notwithstanding any provisions of the "Administrative
Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) to the
contrary, the board shall initiate a proceeding and shall adopt, after

notice, provision of the opportunity for comment, and public
 hearing:

3 (1) net metering standards for electric power suppliers and basic 4 generation service providers. The standards shall require electric 5 power suppliers and basic generation service providers to offer net 6 at non-discriminatory rates to industrial, metering large 7 commercial, residential and small commercial customers, as those 8 customers are classified or defined by the board, that generate 9 electricity, on the customer's side of the meter, using a Class I 10 renewable energy source, for the net amount of electricity supplied 11 by the electric power supplier or basic generation service provider 12 over an annualized period. Systems of any sized capacity, as 13 measured in watts, are eligible for net metering. If the amount of 14 electricity generated by the customer-generator, plus any kilowatt 15 hour credits held over from the previous billing periods, exceeds the 16 electricity supplied by the electric power supplier or basic 17 generation service provider, then the electric power supplier or 18 basic generation service provider, as the case may be, shall credit 19 the customer-generator for the excess kilowatt hours until the end of 20 the annualized period at which point the customer-generator will be 21 compensated for any remaining credits or, if the customer-generator 22 chooses, credit the customer-generator on a real-time basis, at the 23 electric power supplier's or basic generation service provider's 24 avoided cost of wholesale power or the PJM electric power pool's 25 real-time locational marginal pricing rate, adjusted for losses, for 26 the respective zone in the PJM electric power pool. Alternatively, 27 the customer-generator may execute a bilateral agreement with an 28 electric power supplier or basic generation service provider for the 29 sale and purchase of the customer-generator's excess generation. 30 The customer-generator may be credited on a real-time basis, so 31 long as the customer-generator follows applicable rules prescribed by the PJM electric power pool for its capacity requirements for the 32 33 net amount of electricity supplied by the electric power supplier or 34 basic generation service provider. The board may authorize an 35 electric power supplier or basic generation service provider to cease 36 offering net metering to customers that are not already net metered 37 whenever the total rated generating capacity owned and operated by 38 net metering customer-generators Statewide equals 5.8 percent of 39 the total annual kilowatt-hours sold in this State by each electric 40 power supplier and each basic generation service provider during the prior one-year period; 41

42 (2) safety and power quality interconnection standards for Class
43 I renewable energy source systems used by a customer-generator
44 that shall be eligible for net metering.

Such standards or rules shall take into consideration the goals of
the New Jersey Energy Master Plan, applicable industry standards,
and the standards of other states and the Institute of Electrical and

1 Electronics Engineers. The board shall allow electric public 2 utilities to recover the costs of any new net meters, upgraded net 3 meters, system reinforcements or upgrades, and interconnection 4 costs through either their regulated rates or from the net metering 5 customer-generator;

6 (3) credit or other incentive rules for generators using Class I
7 renewable energy generation systems that connect to New Jersey's
8 electric public utilities' distribution system but who do not net
9 meter; and

10 (4) net metering aggregation standards to require electric public 11 utilities to provide net metering aggregation to single electric public 12 utility customers that operate a solar electric power generation 13 system installed at one of the customer's facilities or on property 14 owned by the customer, provided that any such customer is a State 15 entity, school district, county, county agency, county authority, 16 municipality, municipal agency, or municipal authority. The 17 standards shall provide that, in order to qualify for net metering 18 aggregation, the customer must operate a solar electric power 19 generation system using a net metering billing account, which 20 system is located on property owned by the customer, provided that: 21 (a) the property is not land that has been actively devoted to 22 agricultural or horticultural use and that is valued, assessed, and 23 taxed pursuant to the "Farmland Assessment Act of 1964," 24 P.L.1964, c.48 (C.54:4-23.1 et seq.) at any time within the 10-year 25 period prior to the effective date of P.L.2012, c.24, provided, 26 however, that the municipal planning board of a municipality in 27 which a solar electric power generation system is located may 28 waive the requirement of this subparagraph (a), (b) the system is not 29 an on-site generation facility, (c) all of the facilities of the single 30 customer combined for the purpose of net metering aggregation are 31 facilities owned or operated by the single customer and are located within its territorial jurisdiction except that all of the facilities of a 32 33 State entity engaged in net metering aggregation shall be located 34 within five miles of one another, and (d) all of those facilities are 35 within the service territory of a single electric public utility and are 36 all served by the same basic generation service provider or by the 37 same electric power supplier. The standards shall provide that in 38 order to qualify for net metering aggregation, the customer's solar 39 electric power generation system shall be sized so that its annual 40 generation does not exceed the combined metered annual energy 41 usage of the qualified customer facilities, and the qualified 42 customer facilities shall all be in the same customer rate class under 43 the applicable electric public utility tariff. For the customer's 44 facility or property on which the solar electric generation system is 45 installed, the electricity generated from the customer's solar electric 46 generation system shall be accounted for pursuant to the provisions 47 of paragraph (1) of this subsection to provide that the electricity

1 generated in excess of the electricity supplied by the electric power 2 supplier or the basic generation service provider, as the case may 3 be, for the customer's facility on which the solar electric generation 4 system is installed, over the annualized period, is credited at the 5 electric power supplier's or the basic generation service provider's 6 avoided cost of wholesale power or the PJM electric power pool 7 real-time locational marginal pricing rate. All electricity used by 8 the customer's qualified facilities, with the exception of the facility 9 or property on which the solar electric power generation system is 10 installed, shall be billed at the full retail rate pursuant to the electric 11 public utility tariff applicable to the customer class of the customer 12 using the electricity. A customer may contract with a third party to 13 operate a solar electric power generation system, for the purpose of 14 net metering aggregation. Any contractual relationship entered into 15 for operation of a solar electric power generation system related to 16 net metering aggregation shall include contractual protections that 17 provide for adequate performance and provision for construction 18 and operation for the term of the contract, including any appropriate 19 bonding or escrow requirements. Any incremental cost to an 20 electric public utility for net metering aggregation shall be fully and 21 timely recovered in a manner to be determined by the board. The 22 board shall adopt net metering aggregation standards within 270 23 days after the effective date of P.L.2012, c.24.

24 Such rules shall require the board or its designee to issue a credit 25 or other incentive to those generators that do not use a net meter but 26 otherwise generate electricity derived from a Class I renewable 27 energy source and to issue an enhanced credit or other incentive, 28 including, but not limited to, a solar renewable energy credit, to 29 those generators that generate electricity derived from solar 30 technologies.

31 Such standards or rules shall be effective as regulations immediately upon filing with the Office of Administrative Law and 32 33 shall be effective for a period not to exceed 18 months, and may, 34 thereafter, be amended, adopted or readopted by the board in 35 accordance with the provisions of the "Administrative Procedure Act." 36

37 f. The board may assess, by written order and after notice and 38 opportunity for comment, a separate fee to cover the cost of 39 implementing and overseeing an emission disclosure system or 40 emission portfolio standard, which fee shall be assessed based on an 41 electric power supplier's or basic generation service provider's share 42 of the retail electricity supply market. The board shall not impose a 43 fee for the cost of implementing and overseeing a greenhouse gas 44 emissions portfolio standard adopted pursuant to paragraph (2) of 45 subsection c. of this section.

46 The board shall adopt, pursuant to the "Administrative g. 47 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), an electric

ram in order to ens

1 energy efficiency program in order to ensure investment in cost-2 effective energy efficiency measures, ensure universal access to 3 energy efficiency measures, and serve the needs of low-income 4 communities that shall require each electric public utility to 5 implement energy efficiency measures that reduce electricity usage 6 in the State pursuant to section 3 of P.L.2018, c.17 (C.48:3-87.9). 7 Nothing in this subsection shall be construed to prevent an electric 8 public utility from meeting the requirements of this subsection by 9 contracting with another entity for the performance of the 10 requirements.

11 h. The board shall adopt, pursuant to the "Administrative 12 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), a gas energy 13 efficiency program in order to ensure investment in cost-effective 14 energy efficiency measures, ensure universal access to energy 15 efficiency measures, and serve the needs of low-income 16 communities that shall require each gas public utility to implement 17 energy efficiency measures that reduce natural gas usage in the 18 State pursuant to section 3 of P.L.2018, c.17 (C.48:3-87.9). 19 Nothing in this subsection shall be construed to prevent a gas public 20 utility from meeting the requirements of this subsection by 21 contracting with another entity for the performance of the 22 requirements.

23 After the board establishes a schedule of solar kilowatt-hour i. 24 sale or purchase requirements pursuant to paragraph (3) of 25 subsection d. of this section, the board may initiate subsequent 26 proceedings and adopt, after appropriate notice and opportunity for 27 public comment and public hearing, increased minimum solar 28 kilowatt-hour sale or purchase requirements, provided that the 29 board shall not reduce previously established minimum solar 30 kilowatt-hour sale or purchase requirements, or otherwise impose 31 constraints that reduce the requirements by any means.

j. The board shall determine an appropriate level of solar
alternative compliance payment, and permit each supplier or
provider to submit an SACP to comply with the solar electric
generation requirements of paragraph (3) of subsection d. of this
section. The value of the SACP for each Energy Year, for Energy
Years 2014 through 2033 per megawatt hour from solar electric
generation required pursuant to this section, shall be:

	0	1 1
39	EY 2014	\$339
40	EY 2015	\$331
41	EY 2016	\$323
42	EY 2017	\$315
43	EY 2018	\$308
44	EY 2019	\$268
45	EY 2020	\$258
46	EY 2021	\$248
47	EY 2022	\$238
48	EY 2023	\$228

1 EY 2024 \$218 EY 2025 \$208

2 3 EY 2026 \$198

4 EY 2027 \$188

5 EY 2028 \$178

6 EY 2029 \$168

7 EY 2030 \$158 8

EY 2031 \$148 9 EY 2032 \$138

10 EY 2033 \$128.

11 The board may initiate subsequent proceedings and adopt, after 12 appropriate notice and opportunity for public comment and public 13 hearing, an increase in solar alternative compliance payments, 14 provided that the board shall not reduce previously established 15 levels of solar alternative compliance payments, nor shall the board 16 provide relief from the obligation of payment of the SACP by the 17 electric power suppliers or basic generation service providers in any 18 form. Any SACP payments collected shall be refunded directly to 19 the ratepayers by the electric public utilities.

20 The board may allow electric public utilities to offer longk. 21 term contracts through a competitive process, direct electric public 22 utility investment and other means of financing, including but not 23 limited to loans, for the purchase of SRECs and the resale of SRECs 24 to suppliers or providers or others, provided that after such 25 contracts have been approved by the board, the board's approvals 26 shall not be modified by subsequent board orders. If the board 27 allows the offering of contracts pursuant to this subsection, the 28 board may establish a process, after hearing, and opportunity for 29 public comment, to provide that a designated segment of the 30 contracts approved pursuant to this subsection shall be contracts 31 involving solar electric power generation facility projects with a 32 capacity of up to 250 kilowatts.

33 1. The board shall implement its responsibilities under the 34 provisions of this section in such a manner as to:

35 (1) place greater reliance on competitive markets, with the 36 explicit goal of encouraging and ensuring the emergence of new 37 entrants that can foster innovations and price competition;

38 (2) maintain adequate regulatory authority over non-competitive 39 public utility services;

40 (3) consider alternative forms of regulation in order to address 41 changes in the technology and structure of electric public utilities;

42 (4) promote energy efficiency and Class I renewable energy 43 market development, taking into consideration environmental 44 benefits and market barriers;

45 (5) make energy services more affordable for low and moderate 46 income customers;

(6) attempt to transform the renewable energy market into one
 that can move forward without subsidies from the State or public
 utilities;

4 (7) achieve the goals put forth under the renewable energy5 portfolio standards;

6 (8) promote the lowest cost to ratepayers; and

7 (9) allow all market segments to participate.

8 m. The board shall ensure the availability of financial incentives 9 under its jurisdiction, including, but not limited to, long-term 10 contracts, loans, SRECs, or other financial support, to ensure 11 market diversity, competition, and appropriate coverage across all 12 ratepayer segments, including, but not limited to, residential, 13 commercial, industrial, non-profit, farms, schools, and public entity 14 customers.

n. For projects which are owned, or directly invested in, by a
public utility pursuant to section 13 of P.L.2007, c.340 (C.48:398.1), the board shall determine the number of SRECs with which
such projects shall be credited; and in determining such number the
board shall ensure that the market for SRECs does not detrimentally
affect the development of non-utility solar projects and shall
consider how its determination may impact the ratepayers.

22 o. The board, in consultation with the Department of 23 Environmental Protection, electric public utilities, the Division of 24 Rate Counsel in, but not of, the Department of the Treasury, 25 affected members of the solar energy industry, and relevant 26 stakeholders, shall periodically consider increasing the renewable 27 energy portfolio standards beyond the minimum amounts set forth 28 in subsection d. of this section, taking into account the cost impacts 29 and public benefits of such increases including, but not limited to:

30 (1) reductions in air pollution, water pollution, land disturbance,31 and greenhouse gas emissions;

32 (2) reductions in peak demand for electricity and natural gas,
33 and the overall impact on the costs to customers of electricity and
34 natural gas;

35 (3) increases in renewable energy development, manufacturing,
36 investment, and job creation opportunities in this State; and

37 (4) reductions in State and national dependence on the use of38 fossil fuels.

p. Class I RECs and ORECs shall be eligible for use in
renewable energy portfolio standards compliance in the energy year
in which they are generated, and for the following two energy years.
SRECs shall be eligible for use in renewable energy portfolio
standards compliance in the energy year in which they are
generated, and for the following four energy years.

q. (1) During the energy years of 2014, 2015, and 2016, a
solar electric power generation facility project that is not: (a) net
metered; (b) an on-site generation facility; (c) qualified for net

15

1 metering aggregation; or (d) certified as being located on a 2 brownfield, on an area of historic fill or on a properly closed 3 sanitary landfill facility, as provided pursuant to subsection t. of this 4 section may file an application with the board for approval of a 5 designation pursuant to this subsection that the facility is connected 6 to the distribution system. An application filed pursuant to this 7 subsection shall include a notice escrow of \$40,000 per megawatt of 8 the proposed capacity of the facility. The board shall approve the 9 designation if: the facility has filed a notice in writing with the 10 board applying for designation pursuant to this subsection, together 11 with the notice escrow; and the capacity of the facility, when added 12 to the capacity of other facilities that have been previously 13 approved for designation prior to the facility's filing under this 14 subsection, does not exceed 80 megawatts in the aggregate for each 15 year. The capacity of any one solar electric power supply project 16 approved pursuant to this subsection shall not exceed 10 megawatts. 17 No more than 90 days after its receipt of a completed application 18 for designation pursuant to this subsection, the board shall approve, 19 conditionally approve, or disapprove the application. The notice 20 escrow shall be reimbursed to the facility in full upon either 21 rejection by the board or the facility entering commercial operation, 22 or shall be forfeited to the State if the facility is designated pursuant 23 to this subsection but does not enter commercial operation pursuant 24 to paragraph (2) of this subsection.

(2) If the proposed solar electric power generation facility does
not commence commercial operations within two years following
the date of the designation by the board pursuant to this subsection,
the designation of the facility shall be deemed to be null and void,
and the facility shall not be considered connected to the distribution
system thereafter.

(3) Notwithstanding the provisions of paragraph (2) of this
subsection, a solar electric power generation facility project that as
of May 31, 2017 was designated as "connected to the distribution
system," but failed to commence commercial operations as of that
date, shall maintain that designation if it commences commercial
operations by May 31, 2018.

37 r. (1) For all proposed solar electric power generation facility 38 projects except for those solar electric power generation facility 39 projects approved pursuant to subsection q. of this section, and for 40 all projects proposed in energy year 2019 and energy year 2020, the 41 board may approve projects for up to 50 megawatts annually in 42 auctioned capacity in two auctions per year as long as the board is 43 accepting applications. If the board approves projects for less than 44 50 megawatts in energy year 2019 or less than 50 megawatts in 45 energy year 2020, the difference in each year shall be carried over 46 into the successive energy year until 100 megawatts of auctioned 47 capacity has been approved by the board pursuant to this

16

1 subsection. A proposed solar electric power generation facility that 2 is neither net metered nor an on-site generation facility, may be 3 considered "connected to the distribution system" only upon 4 designation as such by the board, after notice to the public and 5 opportunity for public comment or hearing. A proposed solar 6 power electric generation facility seeking board designation as 7 "connected to the distribution system" shall submit an application to 8 the board that includes for the proposed facility: the nameplate 9 capacity; the estimated energy and number of SRECs to be 10 produced and sold per year; the estimated annual rate impact on 11 ratepayers; the estimated capacity of the generator as defined by 12 PJM for sale in the PJM capacity market; the point of 13 interconnection; the total project acreage and location; the current 14 land use designation of the property; the type of solar technology to 15 be used; and such other information as the board shall require.

(2) The board shall approve the designation of the proposed
solar power electric generation facility as "connected to the
distribution system" if the board determines that:

(a) the SRECs forecasted to be produced by the facility do not
have a detrimental impact on the SREC market or on the
appropriate development of solar power in the State;

(b) the approval of the designation of the proposed facility
would not significantly impact the preservation of open space in
this State;

(c) the impact of the designation on electric rates and economicdevelopment is beneficial; and

(d) there will be no impingement on the ability of an electric
public utility to maintain its property and equipment in such a
condition as to enable it to provide safe, adequate, and proper
service to each of its customers.

31 (3) The board shall act within 90 days of its receipt of a 32 completed application for designation of a solar power electric 33 generation facility as "connected to the distribution system," to 34 either approve, conditionally approve, or disapprove the 35 application. If the proposed solar electric power generation facility 36 does not commence commercial operations within two years 37 following the date of the designation by the board pursuant to this subsection, the designation of the facility as "connected to the 38 39 distribution system" shall be deemed to be null and void, and the 40 facility shall thereafter be considered not "connected to the 41 distribution system."

s. In addition to any other requirements of P.L.1999, c.23 or
any other law, rule, regulation or order, a solar electric power
generation facility that is not net metered or an on-site generation
facility and which is located on land that has been actively devoted
to agricultural or horticultural use that is valued, assessed, and
taxed pursuant to the "Farmland Assessment Act of 1964,"
P.L.1964, c.48 (C.54:4-23.1 et seq.) at any time within the 10-year

1 period prior to the effective date of P.L.2012, c.24, shall only be 2 considered "connected to the distribution system" if (1) the board 3 approves the facility's designation pursuant to subsection q. of this 4 section; or (2) (a) PJM issued a System Impact Study for the facility 5 on or before June 30, 2011, (b) the facility files a notice with the 6 board within 60 days of the effective date of P.L.2012, c.24, 7 indicating its intent to qualify under this subsection, and (c) the 8 facility has been approved as "connected to the distribution system" 9 by the board. Nothing in this subsection shall limit the board's 10 authority concerning the review and oversight of facilities, unless 11 such facilities are exempt from such review as a result of having 12 been approved pursuant to subsection q. of this section.

13 (1) No more than 180 days after the date of enactment of t. 14 P.L.2012, c.24, the board shall, in consultation with the Department 15 of Environmental Protection and the New Jersey Economic 16 Development Authority, and, after notice and opportunity for public 17 comment and public hearing, complete a proceeding to establish a 18 program to provide SRECs to owners of solar electric power 19 generation facility projects certified by the board, in consultation 20 with the Department of Environmental Protection, as being located 21 on a brownfield, on an area of historic fill or on a properly closed 22 sanitary landfill facility, including those owned or operated by an 23 electric public utility and approved pursuant to section 13 of 24 P.L.2007, c.340 (C.48:3-98.1). Projects certified under this 25 subsection shall be considered "connected to the distribution 26 system", shall not require such designation by the board, and shall 27 not be subject to board review required pursuant to subsections q. 28 and r. of this section. Notwithstanding the provisions of section 3 29 of P.L.1999, c.23 (C.48:3-51) or any other law, rule, regulation, or order to the contrary, for projects certified under this subsection, the 30 31 board shall establish a financial incentive that is designed to 32 supplement the SRECs generated by the facility in order to cover 33 the additional cost of constructing and operating a solar electric 34 power generation facility on a brownfield, on an area of historic fill 35 or on a properly closed sanitary landfill facility. Any financial 36 benefit realized in relation to a project owned or operated by an 37 electric public utility and approved by the board pursuant to section 38 13 of P.L.2007, c.340 (C.48:3-98.1), as a result of the provision of a 39 financial incentive established by the board pursuant to this 40 subsection, shall be credited to ratepayers. The issuance of SRECs 41 for all solar electric power generation facility projects pursuant to 42 this subsection shall be deemed "Board of Public Utilities financial 43 assistance" as provided under section 1 of P.L.2009, c.89 (C.48:2-44 29.47).

45 (2) Notwithstanding the provisions of the "Spill Compensation
46 and Control Act," P.L.1976, c.141 (C.58:10-23.11 et seq.) or any
47 other law, rule, regulation, or order to the contrary, the board, in

1 consultation with the Department of Environmental Protection, may 2 find that a person who operates a solar electric power generation 3 facility project that has commenced operation on or after the 4 effective date of P.L.2012, c.24, which project is certified by the 5 board, in consultation with the Department of Environmental Protection pursuant to paragraph (1) of this subsection, as being 6 7 located on a brownfield for which a final remediation document has 8 been issued, on an area of historic fill or on a properly closed 9 sanitary landfill facility, which projects shall include, but not be 10 limited to projects located on a brownfield for which a final 11 remediation document has been issued, on an area of historic fill or 12 on a properly closed sanitary landfill facility owned or operated by 13 an electric public utility and approved pursuant to section 13 of 14 P.L.2007, c.340 (C.48:3-98.1), or a person who owns property 15 acquired on or after the effective date of P.L.2012, c.24 on which 16 such a solar electric power generation facility project is constructed 17 and operated, shall not be liable for cleanup and removal costs to 18 the Department of Environmental Protection or to any other person 19 for the discharge of a hazardous substance provided that:

20 (a) the person acquired or leased the real property after the21 discharge of that hazardous substance at the real property;

(b) the person did not discharge the hazardous substance, is not in any way responsible for the hazardous substance, and is not a successor to the discharger or to any person in any way responsible for the hazardous substance or to anyone liable for cleanup and removal costs pursuant to section 8 of P.L.1976, c.141 (C.58:10-23.11g);

(c) the person, within 30 days after acquisition of the property,
gave notice of the discharge to the Department of Environmental
Protection in a manner the Department of Environmental Protection
prescribes;

(d) the person does not disrupt or change, without prior written
permission from the Department of Environmental Protection, any
engineering or institutional control that is part of a remedial action
for the contaminated site or any landfill closure or post-closure
requirement;

37 (e) the person does not exacerbate the contamination at the38 property;

39 (f) the person does not interfere with any necessary remediation40 of the property;

(g) the person complies with any regulations and any permit the
Department of Environmental Protection issues pursuant to section
19 of P.L.2009, c.60 (C.58:10C-19) or paragraph (2) of subsection
a. of section 6 of P.L.1970, c.39 (C.13:1E-6);

(h) with respect to an area of historic fill, the person has
demonstrated pursuant to a preliminary assessment and site
investigation, that hazardous substances have not been discharged;
and

1 (i) with respect to a properly closed sanitary landfill facility, no 2 person who owns or controls the facility receives, has received, or 3 will receive, with respect to such facility, any funds from any post-4 closure escrow account established pursuant to section 10 of 5 P.L.1981, c.306 (C.13:1E-109) for the closure and monitoring of 6 the facility.

7 Only the person who is liable to clean up and remove the 8 contamination pursuant to section 8 of P.L.1976, c.141 (C.58:10-9 23.11g) and who does not have a defense to liability pursuant to 10 subsection d. of that section shall be liable for cleanup and removal 11 costs.

12 u. No more than 180 days after the date of enactment of 13 P.L.2012, c.24, the board shall complete a proceeding to establish a 14 registration program. The registration program shall require the 15 owners of solar electric power generation facility projects 16 connected to the distribution system to make periodic milestone 17 filings with the board in a manner and at such times as determined 18 by the board to provide full disclosure and transparency regarding 19 the overall level of development and construction activity of those 20 projects Statewide.

v. The issuance of SRECs for all solar electric power
generation facility projects pursuant to this section, for projects
connected to the distribution system with a capacity of one
megawatt or greater, shall be deemed "Board of Public Utilities
financial assistance" as provided pursuant to section 1 of P.L.2009,
c.89 (C.48:2-29.47).

27 w. No more than 270 days after the date of enactment of 28 P.L.2012, c.24, the board shall, after notice and opportunity for 29 public comment and public hearing, complete a proceeding to 30 consider whether to establish a program to provide, to owners of 31 solar electric power generation facility projects certified by the board as being three megawatts or greater in capacity and being net 32 33 metered, including facilities which are owned or operated by an 34 electric public utility and approved by the board pursuant to section 35 13 of P.L.2007, c.340 (C.48:3-98.1), a financial incentive that is 36 designed to supplement the SRECs generated by the facility to 37 further the goal of improving the economic competitiveness of 38 commercial and industrial customers taking power from such 39 projects. If the board determines to establish such a program 40 pursuant to this subsection, the board may establish a financial 41 incentive to provide that the board shall issue one SREC for no less 42 than every 750 kilowatt-hours of solar energy generated by the 43 certified projects. Any financial benefit realized in relation to a 44 project owned or operated by an electric public utility and approved 45 by the board pursuant to section 13 of P.L.2007, c.340 (C.48:3-46 98.1), as a result of the provisions of a financial incentive 47 established by the board pursuant to this subsection, shall be 48 credited to ratepayers.

1 x. Solar electric power generation facility projects that are 2 located on an existing or proposed commercial, retail, industrial, 3 municipal, professional, recreational, transit, commuter, 4 entertainment complex, multi-use, or mixed-use parking lot with a 5 capacity to park 350 or more vehicles where the area to be utilized for the facility is paved, or an impervious surface may be owned or 6 7 operated by an electric public utility and may be approved by the 8 board pursuant to section 13 of P.L.2007, c.340 (C.48:3-98.1). 9 (cf: P.L.2018, c.17, s.2) 10 11 2. This act shall take effect immediately. 12 13 14 **STATEMENT** 15

16 This bill would allow the Board of Public Utilities (BPU) to increase the cost to customers of the State's Class I renewable 17 energy requirement during energy years 2022 through 2024 above 18 19 the current limit of seven percent of the total paid for electricity by 20 all customers in the State, under certain conditions.

21 Under the bill, the BPU could only make this increase if the cost 22 of the Class I renewable energy requirement is less than nine 23 percent of total energy costs during energy years 2019 through 2021 24 (the limit set by current law). In addition, the total amount paid by 25 customers during energy years 2019 through 2024 could not exceed 26 the sum of: (1) nine percent of total energy costs during energy 27 years 2019 through 2021; and (2) seven percent of total energy 28 costs during energy years 2022 through 2024, i.e. the maximum 29 amount allowed by current law over that six-year period.

30 "Energy year" means the 12-month period from June 1st through 31 May 31st, numbered according to the calendar year in which it 32 ends.

# STATEMENT TO

# ASSEMBLY, No. 6088

# **STATE OF NEW JERSEY**

## DATED: JANUARY 6, 2020

The Assembly Appropriations Committee reports favorably Assembly Bill No. 6088.

This bill would allow the Board of Public Utilities (BPU) to increase the cost to customers of the State's Class I renewable energy requirement during energy years 2022 through 2024 above the current limit of seven percent of the total paid for electricity by all customers in the State, under certain conditions.

Under the bill, the BPU could only make this increase if the cost of the Class I renewable energy requirement is less than nine percent of total energy costs during energy years 2019 through 2021 (the limit set by current law). In addition, the total amount paid by customers during energy years 2019 through 2024 could not exceed the sum of: (1) nine percent of total energy costs during energy years 2019 through 2021; and (2) seven percent of total energy costs during energy years 2022 through 2024, i.e. the maximum amount allowed by current law over that six-year period.

"Energy year" means the 12-month period from June 1st through May 31st, numbered according to the calendar year in which it ends.

## FISCAL IMPACT:

The Office of Legislative Services (OLS) cannot determine whether the bill will have a positive or negative fiscal net impact on State government. The inability to determine the direction and magnitude of the fiscal impact is rooted in a lack of information concerning whether the Board of Public Utilities will increase the cost to customers of the State's Class I renewable energy requirement as provided in the bill.

If the BPU increases the above-mentioned cost, the bill will result in a possible indeterminate increase in State and local expenditures from higher retail prices for electricity. The amount of the price increase attributable to the bill is contingent, in part, on the decision made by the BPU, which the OLS cannot anticipate. An increase in the price of electricity will yield indeterminate additional State revenues, given that the increase paid by all ratepayers will be subject to the State sales and use tax.

If the BPU increases the above-mentioned cost, the OLS expects the bill to result in a net increase in the retail price of electricity in the State for all customers, including the State and local governments. The amount of the price increase attributable to the bill will be subject to the imposition of sales and use tax except those electricity purchases by entities and users exempt under the sales and use tax. The OLS lacks the necessary data to quantify the net increase in the price of electricity because of the bill; thus the OLS cannot determine the amount of additional State sales and use tax revenue generated due to the bill.

# LEGISLATIVE FISCAL ESTIMATE ASSEMBLY, No. 6088 STATE OF NEW JERSEY 218th LEGISLATURE

DATED: DECEMBER 24, 2019

# SUMMARY

Synopsis:	Allows BPU to increase cost to customers of Class I renewable energy requirement for energy years 2022 through 2024, under certain conditions.	
Type of Impact:	Annual increase in expenditures for State and local government entities; and annual State revenue and expenditure increases.	
Agencies Affected:	All State and local government entities; Board of Public Utilities.	

# Office of Legislative Services Estimate

Fiscal Impact	Annual Impact	
State Expenditure Increase	Indeterminate	
State Revenue Increase	Indeterminate	
State Revenue Decrease	Indeterminate	
Local Expenditure Increase	Indeterminate	

- The Office of Legislative Services (OLS) cannot determine whether the bill will have a positive or negative fiscal net impact on State government. The inability to determine the direction and magnitude of the fiscal impact is rooted in a lack of information concerning whether the Board of Public Utilities (BPU) will increase the cost to customers of the State's Class I renewable energy requirement as provided in the bill.
- If the BPU increases the above-mentioned cost, the bill will result in a possible indeterminate increase in State and local expenditures from higher retail prices for electricity. The amount of the price increase attributable to the bill is contingent, in part, on the decision made by the BPU, which the OLS cannot anticipate. An increase in the price of electricity will yield indeterminate additional State revenues, given that the increase paid by all ratepayers will be subject to the State sales and use tax.
- If the BPU increases the above-mentioned cost, the OLS expects the bill to result in a net increase in the retail price of electricity in the State for all customers, including the State and local governments. The amount of the price increase attributable to the bill will be subject to the imposition of sales and use tax except those electricity purchases by entities and users which are exempt under the sales and use tax. The OLS lacks the necessary data to quantify



the net increase in the price of electricity because of the bill; thus, the OLS cannot determine the amount of additional State sales and use tax revenue generated due to the bill.

## **BILL DESCRIPTION**

This bill allows the BPU to increase the cost to customers of the State's Class I renewable energy requirement during energy years 2022 through 2024 above the current limit of seven percent of the total paid for electricity by all customers in the State, under certain conditions.

Under the bill, the BPU could only make this increase if the cost of the Class I renewable energy requirement is less than nine percent of total energy costs during energy years 2019 through 2021 (the limit set by current law). In addition, the total amount paid by customers during energy years 2019 through 2024 could not exceed the sum of: (1) nine percent of total energy costs during energy years 2019 through 2021; and (2) seven percent of total energy costs during energy years 2022 through 2024, i.e. the maximum amount allowed by current law over that six-year period.

Current law defines "energy year" as the 12-month period from June 1st through May 31st, numbered according to the calendar year in which it ends.

## FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### **OFFICE OF LEGISLATIVE SERVICES**

The OLS cannot determine whether the bill will have a positive or negative fiscal net impact on State government. The inability to determine the direction and magnitude of the fiscal impact is rooted in a lack of information concerning whether the BPU will increase the cost to customers of the State's Class I renewable energy requirement as provided in the bill.

If the BPU increases the above-mentioned cost, the bill will result in a possible indeterminate increase in State and local expenditures from higher retail prices for electricity. The amount of the price increase attributable to the bill is contingent, in part, on the decision made by the BPU, which the OLS cannot anticipate. An increase in the price of electricity will yield indeterminate additional State revenues, given that the increase paid by all ratepayers will be subject to the State sales and use tax.

If the BPU increases the above-mentioned cost, the OLS expects the bill to result in a net increase in the retail price of electricity in the State for all customers, including the State and local governments. The amount of the price increase attributable to the bill will be subject to the imposition of sales and use tax except those electricity purchases by entities and users which are exempt under the sales and use tax. The OLS lacks the necessary data to quantify the net increase in the price of electricity because of the bill; thus, the OLS cannot determine the amount of additional State sales and use tax revenue generated due to the bill.

The OLS notes that certain provisions of the bill may influence ratepayer consumption behavior, which in turn could result in an increase or decrease in the amount of State revenue generated from the societal benefits charge. This statement assumes that the BPU will not adjust the societal benefits charge rate in response to a change in consumption.

*Class I Renewable Energy Certificates*: Current law requires a gradually increasing percentage of kilowatt-hours of electricity sold in this State by each electric power supplier (supplier) or basic generation service provider (provider) to be from Class I renewable energy sources each energy

year (June 1<sup>st</sup> through May 31<sup>st</sup>). This requirement is referred to as the Class I renewable portfolio standard (Class I RPS). Electric power suppliers and basic generation service providers may meet these requirements by submitting Class I renewable energy certificates (Class I REC), which represent one megawatt-hour (MWh) of renewable energy generated and delivered to the electric public utility grid. If a supplier or provider is not in compliance for an energy year, the supplier or provider must remit an alternative compliance payment (ACP) for the number of Class I RECs that were required but not submitted. The BPU determines the price of the ACP for each energy year, which has been set at \$50 per MWh since energy year 2004.

Owners of excess Class I RECs typically sell those credits through market-based trading programs to other suppliers or providers. The ACP acts as a ceiling for the price of a Class I REC and Class I RECs tend to trade much lower than the ACP. Specifically, in energy year 2018, the BPU's NJ RPS Compliance History report states that the estimated year-end weighted average price for a Class I REC was \$9.75 while that price for energy year 2017 was \$12.12. The price fluctuation from 2017 to 2018 further complicates the ability to determine the possible cost increase for Class I RECs going forward.

The BPU's NJ RPS Compliance History report shows that in energy year 2018 total retail electricity sales were 73,679,057 MWh. That year's Class I RPS requirement was 12.325 percent or 9,080,944 MWh. Based on this target and an estimated year-end weighted average price of \$9.75 for Class I RECs, the estimated Class I RPS expenditure by electric power suppliers and basic generation service providers for energy year 2018 was \$89.4 million.

Under current law, Class I RPS requirements are scheduled to reach 21 percent in energy year 2020, 35 percent by energy year 2025, and 50 percent by energy year 2030.

The costs associated with increasing the Class I RPS targets would be passed on to the State's ratepayers, which include State and local government entities, and would increase the retail price of electricity. The OLS cannot determine the percentage of the total cost that will be borne by State and local governments because of a lack of data on their electricity consumption. However, the cost of shifting the percentage of the State's sources of electricity generation towards Class I renewable energy sources will likely be a material factor in whether the BPU increases costs as permitted under the bill.

Section: Authorities, Utilities, Transportation and Communications Analyst: Kevin J. Donahue Principal Research Analyst Approved: Frank W. Haines III Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

# Governor Murphy Takes Action on Legislation

01/21/2020

TRENTON - Today, Governor Phil Murphy signed the following bills into law:

S-62/A-2478 (Singleton, Oroho/DeAngelo, Houghtaling, Space) – Requires certain contractors to register under "The Public Works Contractor Registration Act"

S-358/A-4587 (Rice/Sumter, Reynolds-Jackson) – Establishes database with certain information about individuals elected to public office in this State

S-376/A-3839 (Madden, Gopal/Moriarty, Lagana, Mukherji, Murphy) – Eliminates eligibility time limit on tuition benefits for spouses of certain public safety workers killed in performance of their duties

S-497/A-4626 (Vitale, Madden/Mosquera, McKnight, Vainieri Huttle) – Allows certain prior statements by children to be admitted into evidence in child abuse and termination of parental rights cases

S-498/ACS for A-3391 (Vitale, Oroho/DeCroce, Johnson, DiMaso) – Makes various changes to "Criminal Injuries Compensation Act of 1971"

**S-521/A-4378 (T. Kean, C.A. Brown, Pou, Ruiz/Caputo, Mukherji, Vainieri Huttle)** – Requires NJ State Council on Arts to establish "Artist District" designation and select certain municipalities or areas within municipalities for such designation

S-589/ACS for A-422 (Weinberg/Mosquera, Jones, Moriarty) – Requires Secretary of State to establish secure Internet website for online voter registration; authorizes use of digitized signatures from New Jersey Motor Vehicle Commission's database

**S-700/A-3836 (Ruiz, Cunningham/Schaer, Mukherji, Jasey)** – "Higher Education Citizenship Equality Act"; defines domicile for dependent students for purpose of eligibility for State student grants and scholarships, and resident tuition rate

S-721/A-1751 (Greenstein, Cunningham, Diegnan/Quijano, Benson) – Authorizes use of certain electric school buses

S-758/A-1987 (Cunningham, Cruz-Perez/Sumter, Mukherji, Quijano) – Requires incarcerated individual from State to be counted at residential address for legislative redistricting purposes

S-765/A-541 (Cunningham, T. Kean, Ruiz/Mazzeo, Jasey, Vainieri Huttle, Sumter, Benson) – Prohibits Higher Education Student Assistance Authority from referring defaulted loans under New Jersey College Loans to Assist State Students (NJCLASS) Loan Program for certain actions if authority and borrower have entered into settlement agreement

S-782/A-1110 (Sarlo, Scutari/Downey, Houghtaling, Dancer) – Increases workers' compensation for loss of hand or foot

S-834 wGR/A-4186 (Scutari, Greenstein/Jones, Pintor Marin) – Prohibits resale of non-prescription diabetes test devices by pharmacists

**S-939/A-3331 (Pou/Vainieri Huttle, Lopez, McKnight)** – Requires forms and materials for individuals with developmental disabilities to be available in languages other than English

S-974/A-3040 (Singleton, T. Kean/Vainieri Huttle, Timberlake, Mosquera) – Requires newborn infants be screened for spinal muscular atrophy

S-1032/A-2389 (Vitale, Gopal/Schaer, Benson, Verrelli) – Concerns expansion of services provided by DHS mental health screening services

S-1146/A-2365 (Codey, Rice/Vainieri Huttle, Mukherji, Downey) – Requires hospital patient's medical record to include notation if patient is at increased risk of confusion, agitation, behavioral problems, and wandering due to dementia related disorder

S-1298/ACS for A-2972 (A.M. Bucco, Singleton/Mazzeo, Dunn, Space) – Permits municipalities to provide information on property tax bills concerning amount of local tax dollars saved through shared services

**S-1318/A-3156 (Ruiz, Scutari/Lampitt, Mosquera)** – Permits counties and non-governmental, communitybased agencies to establish family justice centers which provide coordinated, multi-agency governmental and non-governmental assistance to victims of certain crimes and offenses, including domestic violence, and their family members

S-1505/A-1707 (Vitale/Vainieri Huttle, Lampitt, Benson, Mosquera) – Expands membership of NJ Task Force on Child Abuse and Neglect

S-1647/A-3181 (Diegnan, Codey/Conaway, Vainieri Huttle, Benson, Murphy) – Prohibits use of coupons, price rebates, and price reduction promotions in sales of tobacco and vapor products

S-1683/A-4267 (Smith, Greenstein/McKeon, Space, Wirths) – Concerns regulation of solid waste, hazardous waste, and soil and fill recycling industries

S-1703/A-715 (Connors, Holzapfel/Gove, Rumpf, DiMaso) – Exempts disabled veterans from beach buggy permit fees

S-1791/A-3414 (Weinberg/Johnson, Vainieri Huttle, Houghtaling) – Requires employers to disclose certain wage information to employees

S-1796/A-4693 (Addiego, Sweeney/Murphy) – Permits school district of residence to provide aid in-lieu-of transportation to pupil attending Marine Academy of Science and Technology provided certain conditions are met

**S-1832/A-211 (Ruiz, Sarlo/Chiaravalloti, Zwicker, Pintor Marin)** – Establishes loan redemption program and tuition reimbursement program for certain teachers of science, technology, engineering, and mathematics

S-2267/A-3616 (Sweeney, Corrado/Burzichelli, Holley, Calabrese) – Gives State lottery winners option of remaining anonymous indefinitely

S-2303/A-4843 (Sweeney, Ruiz, Cunningham/Wimberly, Karabinchak, Calabrese) – Requires establishment of Work and Learn Consortiums by certain educational institutions to establish certificate and degree programs identified in high labor-demand industries

**S-2389 wGR/A-5449 (Singleton/Quijano, Downey, Houghtaling, Moriarty)** – Requires New Jersey State Board of Pharmacy to establish prescription drug pricing disclosure website and certain pharmaceutical manufacturing companies to provide prescription drug price information

S-2428/A-4965 (Scutari/Quijano, Vainieri Huttle) – Requires that massage and bodywork therapists and employers carry professional liability insurance

S-2469/A-3745 (Singleton, Oroho/Wirths, Mazzeo, Space) – Prohibits person from contracting for public work if person is federally debarred from receiving federal contract

**S-2511/A-4020 (Madden/Mazzeo, Murphy, Johnson)** – Changes title of DEP "conservation officer" to "conservation police officer"

**S-2521/A-4087 (Cryan, Greenstein/Vainieri Huttle, Lopez, Timberlake)** – Requires reporting of inmate abuse by employees of State correctional facilities and establishes reporting and investigation program

S-2522/A-4090 (Cryan, Greenstein/Vainieri Huttle, Lopez, Timberlake) - Limits cross gender strip searches in

State correctional facilities

**S-2532/A-4086 (Greenstein, Cruz-Perez/Vainieri Huttle, Lopez, Timberlake)** – Requires correctional police officers receive 20 hours in-service training, including four hours in prevention of sexual misconduct, non-fraternization, and manipulation

S-2555/A-3990 (Gopal, Ruiz/Mukherji, Benson, Karabinchak) – Allows dependent students whose parents or guardians hold H-1B visas to qualify for in-State tuition at public institutions of higher education provided they meet certain criteria

**S-2564/A-3519 (Turner, Singleton/Benson, McKnight, Jasey)** – Establishes "Restorative Justice in Education Pilot Program" in Department of Education

SCS for S-2599/ACS for A-1268 (Bateman, Beach/Tucker, Conaway, Lampitt, Quijano) – Authorizes veterans' property tax exemption and veterans' property tax deduction for honorably discharged veterans of United States Armed Forces who did not serve in time of war or other emergency

S-2826/A-3274 (Greenstein/Vainieri Huttle, Dancer, Benson) – Requires institutions of higher education to offer cats and dogs no longer used for educational, research, or scientific purposes for adoption; designated the "Homes for Animal Heroes Act"

S-2849/A-4590 (A.M. Bucco/DiMaio, Caputo, Dunn) – Designates Seeing Eye® dog as State Dog

**S-3036/A-1697 (Lagana, Scutari/Dancer, Downey)** – Prohibits medical providers from reporting certain workers' compensation medical charges to collection and credit reporting agencies

**S-3061/A-4603 (Ruiz, Greenstein/Lampitt, Mukherji, Benson)** – Provides corporation business tax and gross income tax credits for businesses that participate in DOL registered apprenticeship programs; establishes grant program for tax-exempt organizations participating in DOL registered apprenticeship programs

S-3065/A-4657 (Ruiz, Singleton/Armato, Benson, Timberlake) – Establishes youth apprenticeship pilot program in Department of Education

S-3067/A-4602 (Ruiz, Singleton/Lampitt, Reynolds-Jackson, Sumter) – Establishes five year Apprentice Assistance and Support Services Pilot Program

S-3116/A-4683 (Ruiz/Speight, Munoz, Tucker) – Requires certain medical facilities to undertake end-of-life planning and training

S-3117/A-4685 (Ruiz/Speight, Pinkin, Munoz) – Requires emergency departments to take certain measures concerning palliative care for patients

S-3126/A-4107 (Gopal/Benson, DeCroce, Chiaravalloti) – Requires drivers to stop at railroad crossing when on-track equipment is approaching railroad crossing

**S-3170/A-5145 (Cryan, Pou/Quijano, Milam, Land)** – Increases prenotification time and requires severance pay in certain plant closings, transfers, and mass layoffs

**S-3227/A-5261 (Gopal/Tully, Pinkin, Swain)** – Requires restaurants to post signs advising customers to notify servers of food allergies; requires restaurant managers to complete food allergen training

S-3265/A-3178 (Turner, Codey, Vitale/Conaway, Murphy, Vainieri Huttle) – Prohibits sale or distribution of flavored vapor products

## Copy of Statement

S-3330 wGR/A-5066 (Addiego, Singleton/Jones, Vainieri Huttle, Lampitt, Murphy) – Establishes pilot program in DCF to study impact of child care services provided by community providers operating in public school facilities; requires community providers to meet certain criteria

S-3422/A-6056 (Singer, T. Kean/Houghtaling, Downey, Vainieri Huttle) - Requires declaration of Code Blue

alert when National Weather Service predicts temperatures of 32 degrees Fahrenheit or lower

S-3468/A-5105 (Sweeney, Singleton/Murphy, Karabinchak, Vainieri Huttle) – Establishes Task Force on Maximizing Employment for People with Disabilities

S-3511/A-5298 (Singer, T. Kean/Mukherji, Vainieri Huttle, Downey) – Authorizes certain health care and social service resources to be made available during Code Blue alert

**S-3581/A-5963 (Singleton/Lopez, Quijano)** – Prohibits certain business financing contracts that contain judgment by confession provisions

**S-3685/A-5345 (Sarlo, Singleton/Mukherji, Conaway, McKnight)** – Establishes program to increase participation of underrepresented students in New Jersey's science and engineering workforce

S-3756/A-6115 (Ruiz, Sarlo, O'Scanlon/Jasey, Jones, Wirths) – Requires limited purpose regional school districts to coordinate with constituent districts regarding school calendar and curriculum

S-3763/A-6116 (Addiego, Bateman, Sarlo/DeAngelo, Dancer, Space) – Renames joint meetings as regional service agencies; grandfathers existing joint meetings

**S-3869/A-5561 (Sarlo/Burzichelli, Houghtaling)** – Prohibits local governments from imposing fines on alarm companies in certain circumstances

S-3871/A-5427 (Bateman, Scutari/DePhillips, McKeon) – Adds member from Retired Judges Association of New Jersey to State Investment Council

SCS for S-3878/ACS for A-5394 (Ruiz, Weinberg, Cunningham/Moriarty, McKnight, Pinkin) – Reaffirms and clarifies that Attorney General and Division on Civil Rights may initiate actions in Superior Court to enforce "Law Against Discrimination"

S-3920 wGR/A-5552 (Pou/Wimberly, Sumter) – Concerns provision of energy to certain manufacturing facilities by providing exemptions to certain energy related taxes

S-3923/A-5680 (Madden, Singleton/Giblin, Timberlake, Murphy) – Concerns labor harmony agreements for hospitality projects

SCS for S-3939 and 3944/ACS for A-5681 and 5682 (Smith, Greenstein, Bateman, Codey/Pinkin, Lopez, McKeon) – Establishes Recycling Market Development Council

S-3985/A-5663 (Smith/McKeon, Pinkin, Vainieri Huttle) – Amends "Electric Discount and Energy Competition Act" to add definition of "open access offshore wind transmission facility" and revises law concerning "qualified offshore wind projects"

**S-4025/A-5695 (Pou/Wimberly, Sumter)** – Makes FY 2020 language allocation of \$1,000,000 appropriated to Grants for Urban Parks to Hinchliffe Stadium in Paterson

**S-4162/A-6014 (Smith, Greenstein/Vainieri Huttle, Pinkin, Houghtaling)** – Establishes NJ Climate Change Resource Center at Rutgers University; appropriates up to \$500,000

S-4165/A-4364 (Rice/Giblin, Caputo, Tucker) – Expands University Hospital board of directors membership from 11 to 13 members

S-4188/A-6075 (Beach/Murphy, Dancer, Lampitt) – "Lindsay's Law"; provides tax benefits to organ and bone marrow donors and their employers, and provides paid time off to donors who are State or local government employees

**S-4200/A-5855 (Ruiz, Turner/Coughlin, Lampitt, Holley)** – Requires State to pay difference between federal allocation and total cost of reduced price breakfast or lunch; appropriates \$4.5 million

**S-4247/A-6049 (Gopal, O'Scanlon/Conaway, Houghtaling, Downey)** – Establishes criteria for distribution of Fiscal Year 2020 funding to Community Food Bank of New Jersey and partner organizations

**S-4264/A-5962 (Pou/Wimberly, Sumter, Calabrese)** – Designates State Highway Route 19 as "William J. Pascrell Jr. Highway"

**S-4275/A-6088 (Smith, Greenstein/Burzichelli)** – Allows BPU to increase cost to customers of Class I renewable energy requirement for energy years 2022 through 2024, under certain conditions

**S-4276/A-6109 (Corrado, Bateman/Armato, Calabrese, Land)** – Appropriates \$32,153,936 to State Agriculture Development Committee, and amends 2017 appropriations for stewardship activities, for farmland preservation purposes

**S-4277/A-6112 (Greenstein, Bateman/Freiman, Danielsen, Downey)** – Appropriates \$5,000,000 from constitutionally dedicated CBT revenues to State Agriculture Development Committee for municipal planning incentive grants for farmland preservation purposes

**S-4278/A-6108 (Greenstein, Bateman/Taliaferro, Karabinchak, Kennedy)** – Appropriates \$21 million from constitutionally dedicated CBT revenues to State Agriculture Development Committee for county planning incentive grants for farmland preservation purposes

**S-4279/A-6106 (Smith, Bateman/Houghtaling, Reynolds-Jackson, Pinkin)** – Appropriates \$1,350,000 from constitutionally dedicated CBT revenues to State Agriculture Development Committee for grants to certain nonprofit organizations for farmland preservation purposes

S-4286/A-5890 (Vitale/Swain, Jones) – Clarifies procedures concerning collection of child support on behalf of child over age 19 when court has ordered such support

**S-4309/A-6107 (Turner, Cruz-Perez/Mejia, Vainieri Huttle, Zwicker)** – Appropriates \$13,902,723 from constitutionally dedicated CBT revenues to NJ Historic Trust for grants for certain historic preservation projects and associated administrative expenses

**S-4310/A-6114 (Codey, Bateman/Carter, Murphy, Lopez)** – Appropriates \$8,872,682 to DEP from constitutionally dedicated CBT revenues for grants to certain nonprofit entities to acquire or develop lands for recreation and conservation purposes

**S-4311/A-6113 (Greenstein, Bateman/Speight, Mukherji, Verrelli)** – Appropriates \$77,450,448 from constitutionally dedicated CBT revenues and various Green Acres funds to DEP for local government open space acquisition and park development projects

**S-4312/A-6111 (Smith, Bateman/Giblin, Mazzeo, Land)** – Appropriates \$36.143 million from constitutionally dedicated CBT revenues for recreation and conservation purposes to DEP for State capital and park development projects

**S-4313/A-6110 (Corrado, Bateman/Moriarty, McKeon, Swain)** – Appropriates \$33.915 million from constitutionally dedicated CBT revenues to DEP for State acquisition of lands for recreation and conservation purposes, including Blue Acres projects

SCS for S-4315/ACS for A-6063 (Beach, Turner/Jones, Zwicker) – Creates fund to reimburse local units of government for cost of certain mail-in ballot procedures; appropriates \$3,000,000

**SJR-51/AJR-189 (Rice, Turner/Verrelli, Reynolds-Jackson, Sumter)** – Establishes the "New Jersey State Commission on Urban Violence"

SJR-65/AJR-90 (Weinberg, Addiego/DiMaso, Vainieri Huttle, Schepisi) – Designates March 19th "Women in Public Office Day" in New Jersey

**SJR-80/AJR-121 (Lagana, Weinberg/Jones, Benson, Chiaravalloti, DeCroce)** – Urges federal government to adhere to commitment to improve Northeast Corridor rail infrastructure by providing funding to complete Gateway Program

**SJR-125/AJR-169 (Gopal, Codey/Wolfe, Pinkin)** – Designates the second week of October of each year as "Obesity Care Week" in NJ

A-344/S-1575 (Murphy, McKeon, Timberlake/Cruz-Perez, Singleton) – Revises certain aspects of the New Jersey Individual Development Account Program

A-1040/S-3928 (Houghtaling, Taliaferro/Andrzejczak) – Establishes NJ "Landowner of the Year" award program

A-1146/S-4330 (Wimberly, Holley/Pou, Singleton) – Establishes "New Jersey Investing in You Promise Neighborhood Commission"

A-1277/S-2629 (Tucker, Holley, Lopez/Singleton, Gopal) – Requires hospitals and homeless shelters to provide information on services and resources to individuals who are homeless or military veterans

A-1449/S-3168 (Benson, DeAngelo/Greenstein, Turner) – Provides job security to certain organ and bone marrow donors

A-1477/S-3228 (Chaparro, Vainieri Huttle, Benson, Jimenez, Mukherji, Downey/Gopal, Scutari) – Establishes Statewide Hit and Run Advisory Program to facilitate apprehension of persons fleeing motor vehicle accident scene; designated as "Zackhary's Law"

A-1478/S-1648 (Chaparro, Vainieri Huttle/Diegnan, T. Kean) – Revises law governing theater liquor licenses

A-1604/S-2734 (Conaway, Murphy, Jimenez/Singleton) - "Recreational Therapists Licensing Act"

A-1796/S-2609 (McKeon, Downey/Lagana, Gopal) – Prevents criminal defendant from asserting "gay and transgender panic" defense to murder charge in order to reduce charge to manslaughter committed in heat of passion

A-1924/S-2930 (Mukherji, A.M. Bucco, DeAngelo, DeCroce/Beach) – Exempts certain honorably discharged United States military veterans from initial insurance producer licensing fee

A-1992/S-1780 (Sumter, Benson, Vainieri Huttle, Houghtaling, Wimberly/Diegnan, Turner) – "New Jersey Call Center Jobs Act"

A-2183/S-1687 (Land, Johnson/Cruz-Perez, Andrzejczak) - "Music Therapist Licensing Act"

ACS for A-2431 wGR/SCS for S-1865 (Benson, Jimenez, DeCroce/Weinberg, T. Kean) – Requires health insurers to provide plans that limit patient cost-sharing concerning certain prescription drug coverage

ACS for A-2444 and S-2656/S-2081 (Benson, Lampitt, Pinkin, Mukherji/Turner, Singleton) – Provides for coverage of comprehensive tobacco cessation benefits in Medicaid

A-2767/S-2924 (Greenwald, Mosquera, McKnight/Greenstein, Singleton) – Amends certain provisions of sexual assault statute to clarify elements necessary for conviction

A-3312/S-1972 (Murphy, Lagana, Downey, Sumter/Gopal, Corrado) – Requires Legislature to adopt and distribute policy prohibiting sexual harassment; requires members, officers, and employees of Legislature to complete online training on policy once every two years

A-3670/S-995 (Benson, Giblin, Murphy/Vitale, Weinberg) – Provides for designation of acute stroke ready hospitals, establishes Stroke Care Advisory Panel and Statewide stroke database, and requires development of emergency medical services stroke care protocols

ACS for A-4136/SCS for S-2675 (Land, Milam/Andrzejczak, Van Drew) – Establishes Possession In Excess of Daily Limit Vessel License for black sea bass and summer flounder; dedicates fees therefrom to marine fisheries programs

A-4147/S-2744 (Lampitt, Houghtaling, Zwicker/Ruiz, Corrado) – Requires school districts and nonpublic schools to conduct audit of security features of buildings, grounds, and communication systems and to submit audit to NJ Office of Homeland Security and Preparedness and DOE

A-4150/S-2742 (Lampitt, Jones, Timberlake/Ruiz, Corrado) – Requires meeting between student and appropriate school personnel after multiple suspensions or proposed expulsion from public school to identify behavior or health difficulties

**A-4151/S-2745 (Swain, Tully, Jasey/Ruiz, Corrado)** – Requires school security training for persons employed by public and nonpublic schools in substitute capacity and for employees and volunteers of youth programs operated in school buildings

A-4260/S-4335 (Timberlake, Giblin, Tucker, Caputo/Pou, Scutari) – Prohibits sale of certain toy guns and imitation firearms

A-4370/S-2919 (Carroll/A.M. Bucco) – Increases membership of board of trustees of Washington Association of New Jersey

A-4377/S-2934 (Benson, Land, DeCroce/Greenstein) – Requires DOT and OIT to develop materials concerning capabilities of airports in NJ and establishes "Public Use Airports Task Force"

A-4517/S-4341 (Wimberly, Speight, Reynolds-Jackson/Singleton, Cunningham) – Establishes "New Jersey Eviction Crisis Task Force"

A-4529/S-3191 (Mazzeo, Armato/Gopal, Andrezejczak) – Concerns reimbursements to Superstorm Sandyimpacted homeowners subjected to contractor fraud

A-4563/S-3096 (Zwicker, Benson/Greenstein, Gill) – Prohibits use of bots to deceive person about origin and content of communication for certain commercial or election purposes

A-4564/S-3087 (Zwicker, Freiman/Greenstein) – Establishes "Voting Precinct Transparency Act;" requires filing of election district, county district, and municipal ward boundary data with Secretary of State for posting and download on official website with matching election results data

A-4699/S-2938 (Moriarty, Burzichelli, Bramnick/Turner) - Regulates annual report filing services

A-4803/S-4211 (Greenwald, Johnson, Pintor Marin/Cryan, Vitale) – Authorizes certain entities to directly bill Victims of Crime Compensation Office for counseling services provided to victims of firearm and stabbing crimes

A-4822/S-3408 (Wimberly, Tully, Swain/Singleton, Greenstein) – Permits municipalities to lease vacant municipal land for tiny home occupancy; directs DCA to enhance regulatory guidance on acceptable tiny home construction and use

A-4904 wGR/S-3347 (Mukherji, Quijano, Mazzeo/Cryan, Sweeney) – Concerns property taxes due and owing on real property owned by certain federal employees or contractors under certain circumstances

A-4954/S-3368 (Quijano, Murphy, Carter/Singleton, Greenstein) – Revises requirements for provision of counseling and support services to emergency services personnel

ACS for A-4972/SCS for S-1490 (Moriarty/Beach, Scutari) – Establishes certain consumer protections related to arbitration organizations

A-4978 wGR/S-3498 (Timberlake, Zwicker, Vainieri Huttle/Greenstein, Cryan) – Prohibits online education services from using and disclosing certain information, engaging in targeted advertising, and requires deletion of certain information in certain circumstances

A-5023/S-3467 (McKnight, Mukherji, Chaparro, Chiaravalloti/Cunningham) – Exempts from DOT permitting requirements certain signs not located in protected areas that have been approved by municipality

A-5028/S-3523 (Mukherji, Conaway, Pintor Marin/Vitale, Diegnan) – Establishes "James Nicholas Rentas's Law," revises "New Jersey SmokeFree Air Act"

A-5029/S-3522 (Sumter, Reynolds-Jackson, Johnson/Rice, T. Kean) – Requires New Jersey Office on Minority and Multicultural Health to study racial disparities on sexual and reproductive health of African-American women A-5031/S-3455 (Speight, McKnight, Timberlake/Ruiz) – Requires hospital emergency departments to ask person of childbearing age about recent pregnancy history

A-5314/S-3692 (Zwicker, Milam, Mazzeo/Cryan, Ruiz) – Requires DHS to study social isolation occurring in certain population groups

A-5344/S-3833 (Mukherji, Vainieri Huttle, Milam/Gopal, Corrado) – Establishes uniform standard for acceptable proof of veteran status for veteran's ID cards and various State and local programs

**A-5388/S-3895 (Speight, Pintor Marin, Greenwald/Greenstein, Ruiz)** – Requires specialized in-service training regarding crime victims for police departments in certain high-crime areas

A-5389/S-3896 (Speight, Pintor Marin, Greenwald/Greenstein, Ruiz) – Requires training or experience in crime victims' rights for certain members of Victims of Crime Compensation Review Board

**A-5432/S-3796 (Milam, Land/Andrzejczak)** – Requires DEP Commissioner to establish individual transferable quota system for menhaden purse seine fishery

A-5445/S-3909 (Swain, Tully, Spearman/T. Kean, Corrado) – Requires AG to establish program to detect fentanyl in State's illegal drug supply and make information related to presence of fentanyl available in database accessible by law enforcement

A-5511/S-1852 (Spearman, Jones, Reynolds-Jackson/Turner, Cruz-Perez) – Revises certain penalties for illegal operation of snowmobile, all-terrain vehicle, or dirt bike

A-5580/S-3842 (Johnson, Moriarty, Greenwald/Weinberg, Sarlo) – Extends availability period for tax credits for certain expenses incurred for production of certain film and digital media content, raises annual cap related to film production, and provides for annual administration of film tax credits

A-5583/S-3919 (Pinkin, Lopez, Mukherji/Smith, Bateman) – Prohibits sale, lease, rent, or installation of certain equipment or products containing hydrofluorocarbons or other greenhouse gases

A-5630/S-3981 (Pintor Marin, Munoz, Reynolds-Jackson/Weinberg, Corrado) – Requires Civil Service Commission to establish and maintain hotline for State employees to submit reports of workplace discrimination and harassment

## Copy of Statement

A-5667/S-3933 (Mukherji, Vainieri Huttle, Armato, DeCroce, Karabinchak/Singer, Scutari) – "Charlie's Law"; requires pharmacy practice sites and hospice programs to furnish patients with information and means to safely dispose of unused prescription drugs and medications

A-5801/S-4064 (Coughlin, Houghtaling, Verrelli/Singleton, Sweeney) – Concerns responsibility of contractors for wage claims against subcontractors

A-5817/S-4263 (Mazzeo, Armato/Cunningham, Sweeney, C.A. Brown) – Allows certain persons to qualify for casino key employee license and casino employee registration

A-5916/S-4255 (Chiaravalloti, McKnight, Karabinchak/Cunningham, Weinberg) – Authorizes DOH to notify elected officials of financial distress of certain hospitals

A-5918/SCS for S-3741 and 4253 (Chiaravalloti, McKnight/Weinberg, Cunningham, Vitale) – Expands hospital reporting requirements

**A-5970/S-4201 (Lopez, Speight, Chaparro/Codey)** – Amends list of environmental infrastructure projects approved for long-term funding for FY2020 to include new projects, remove certain projects, and modify estimated loan amounts for certain projects

A-5971/S-4202 (Mukherji, Pintor Marin, Spearman/Bateman, Corrado) – Authorizes NJ Infrastructure Bank to expend additional sums to make loans for environmental infrastructure projects for FY2020

A-5972/S-4203 (Pinkin, Benson, Zwicker/Greenstein, Singleton) – Makes changes to New Jersey Infrastructure Bank's enabling act

**A-5977/S-4282 (Greenwald, Downey, Vainieri Huttle/Vitale, Singleton)** – Provides for establishment of Regional Health Hub Program as replacement to Accountable Care Organization Demonstration Project, and designates existing accountable care organizations and look-alike organizations as Regional Health Hubs

**A-6119/S-4336 (Egan, Houghtaling/Madden)** – Revises "The Public Works Contractor Registration Act" and amends definition of registered apprenticeship program

AJR-35/SJR-159 (McKnight, Chaparro, Chiaravalloti, DeCroce/Cunningham, Greenstein) – Designates third full week in March as "Domestic Violence Services Awareness Week" to bring awareness of services available to domestic violence victims

AJR-103/SJR-70 (Rooney, DePhillips, Murphy/Corrado) – Permanently designates January as "NUT Carcinoma Awareness Month" in New Jersey

AJR-118/SJR-157 (McKnight, Timberlake, McKeon/Pou, Madden) – Designates April of each year as "Financial Literacy Month" in New Jersey

AJR-180/SJR-112 (DeAngelo, McKnight, Murphy/Singleton, Corrado) –Designates February in each year as "Career and Technical Education Month" in New Jersey

# Governor Murphy declined to sign the following bills, meaning they expire without becoming law:

**S-691/A-657 (Ruiz, Pou/Jasey, Caputo, Pintor Marin, Sumter, Wimberly)** – Requires that if a school district satisfies 80% or more of the required NJ Quality Single Accountability Continuum standards in an area of district effectiveness under State intervention, the State must return that area to local control

S-1083/A-544 (Cruz-Perez, Gopal/Mazzeo, Houghtaling, Holley, Dancer) – Establishes loan program and provides corporation business tax and gross income tax credits for establishment of new vineyards and wineries

S-2421/A-1030 (Smith, Bateman/Johnson, Kennedy, Benson, DeAngelo) – Concerns installation of electric vehicle charging stations in common interest communities

S-2425/A-3851 (Singleton, Andrzejczak/Conaway) - Revises law relating to common interest communities

S-2429/A-4028 (Scutari, Pou/Bramnick, Downey) – Requires automobile insurers to disclose policy limits upon request by an attorney under certain circumstances

S-2835/A-3926 (Singleton, Ruiz/Conaway, Lampitt, Murphy) – Requires public schools to administer written screenings for depression for students in certain grades

**S-2897/A-1433 (Madden, Singer/Benson, Wimberly, Carter)** – Requires DCA to establish procedures for inspection and abatement of mold hazards in residential buildings and school facilities, and certification programs for mold inspectors and mold hazard abatement workers

S-2957/A-4712 (Stack/Mukherji, Chaparro) – Establishes five-year moratorium on conversions of certain residential rental premises in qualified counties

S-2958/A-4535 (Sarlo, Oroho/Zwicker, DePhillips, DeCroce) – Establishes the "Energy Infrastructure Public-Private Partnership Act"

**S-3062/A-2049 (Ruiz, Greenstein/Howarth, Benson, Murphy)** – Provides corporation business tax and gross income tax credits for businesses that employ apprentices in DOL registered apprenticeships

S-3063/A-4655 (Ruiz/Armato, Vainieri Huttle, DeAngelo) - Provides tuition fee waiver apprenticeship courses

S-3137/A-1308 (Sweeney, Oroho, Singleton/Greenwald, Milam, Land) – The "Electronic Construction Procurement Act"

S-3252/A-4713 (Greenstein, Stack/DeAngelo, Quijano) – "New Townhouse Fire Safety Act"; requires automatic fire sprinkler systems in new townhomes

**S-3263/A-4837 (T. Kean, Diegnan/Vainieri Huttle, Chiaravalloti, McKnight)** – Revises and updates membership and purpose of Advisory Council on the Deaf and Hard of Hearing in DHS

S-3270/A-5095 (Pou/McKeon, Freiman, DeCroce) – Establishes certain requirements for stop loss insurance offered to small employers

S-3393/ACS for A-5384 and 5157 (Sarlo, Addiego/Mazzeo, Murphy, Houghtaling, Calabrese, Armato, Dancer) – Allows certain preserved farms to hold 14 special occasion events per year; imposes further event restrictions on residentially-exposed preserved farms

**S-3770/A-6118 (Sarlo, Oroho, Sweeney/Greenwald, Jones)** – Establishes "New Jersey Economic and Fiscal Policy Review Commission" to provide ongoing review of State and local tax structure, economic conditions, and related fiscal issues

**S-3888/A-5585 (Ruiz/Dancer, Pintor Marin)** – Extends document submission deadlines under Economic Redevelopment and Growth Grant program and Urban Transit Hub Tax Credit program

**S-4035/A-5702 (Pou, Singleton/Wimberly, Reynolds-Jackson, Sumter)** – Makes Fiscal Year 2020 supplemental appropriation of \$1,700,000 for Thomas Edison State University

**S-4281/A-6094 (Smith, Diegnan/Danielsen, Pinkin)** – Requires State to sell and convey to Educational Services Commission of New Jersey certain land and improvements known as Piscataway Regional Day School

**S-4331/A-4727 (Diegnan, Madden/Karabinchak, Holley, Jones)** – Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement; requires testing on rights and responsibilities of driver stopped by law enforcement

**A-491/S-4340 (Jimenez/Sacco, Stack)** – Enhances PFRS accidental death pension for surviving spouse by providing for minimum of \$50,000 annually

A-1044/S-1441 (Houghtaling, Downey, DiMaio, Space/Doherty, Madden) – Requires Director of Division of Taxation to examine feasibility of centralized property tax information system to verify property taxes paid by homestead property tax reimbursement claimants

A-1045/S-2856 (Houghtaling, Downey, Dancer/Gopal, Oroho) – Clarifies sales tax collection responsibilities of horse-boarding businesses in New Jersey

A-1526/S-1048 (Zwicker, Johnson/Vitale) - Concerns payment of independent contractors

A-2731/S-3407 (Taliaferro, Space/Sweeney, Oroho) – Removes statutory limitation on number of permits that may be issued by Division of Fish and Wildlife for the taking of beaver

A-4382/S-2815 (Pinkin, Lopez, Kennedy/Beach, Smith) – Requires paint producers to implement or participate in paint stewardship program

A-4463/S-3927 (Freiman, Egan, Karabinchak/Oroho, Andrzejczak) – Establishes "Electronic Permit Processing Review System"

A-4788/S-3880 (Karabinchak, Freiman, Calabrese/Diegnan) – Establishes expedited construction inspection program

A-5072/S-3496 (Karabinchak, Johnson, Mukherji/Greenstein, Cryan) – "Defense Against Porch Pirates Act"; creates new category of theft, with penalties including mandatory restitution and community service, for taking package delivered to residence by cargo carrier

A-5446/S-3907 (Land, Reynolds-Jackson, Verrelli/T. Kean, Lagana) - Requires reporting of opioid deaths

A-5629/S-3980 (Pintor Marin, Munoz/Weinberg, Corrado) – Clarifies provisions concerning disclosure of existence and content of discrimination or harassment complaints; requires certain disclosures to person against whom complaint is made

### Copy of Statement

ACS for A-5922 and 5923/SCS for S-4223 and 4224 (Conaway, Vainieri Huttle, Lopez, Pinkin/Vitale, Sweeney) – Revises requirements for sale of tobacco and vapor products; increases penalties for prohibited sales; increases fees for cigarette and vapor business licensure

Copy of Statement