### 34:11-57 and 34:11-58.2 LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2019 **CHAPTER:** 374

NJSA: 34:11-57 and 34:11-58.2 (Concerns joint liability for payment of employer tax law.)

BILL NO: A5840 (Substituted for S4225)

SPONSOR(S) Linda S. Carter and others

**DATE INTRODUCED:** 11/14/2019

COMMITTEE: ASSEMBLY: Labor

Appropriations

SENATE: ---

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: 12/16/2019

**SENATE**: 1/9/2020

DATE OF APPROVAL: 1/20/2020

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (Second Reprint enacted)

Yes

A5840

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes Labor

Appropriations

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S4225

SPONSOR'S STATEMENT: (Begins on page 4 of introduced bill) Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes Labor

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No **LEGISLATIVE FISCAL ESTIMATE:** No **VETO MESSAGE:** No **GOVERNOR'S PRESS RELEASE ON SIGNING:** Yes **FOLLOWING WERE PRINTED:** 

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**REPORTS:** No

**HEARINGS:** No

**NEWSPAPER ARTICLES:** Yes

RWH/JA

<sup>&</sup>quot;'Gig' workers get protections under new laws," The Star-Ledger, January 21, 2020 [Le]"gislation gives 'gig' workers," The Times, January 21, 2020

<sup>&</sup>quot;Murphy signs bills to crack down on worker," NJBIZ (New Brunswick, NJ) - January 20, 2020

<sup>&</sup>quot;Murphy signs bills to protect N.J.'s self," South Jersey Times, January 21, 2020

### P.L. 2019, CHAPTER 374, approved January 20, 2020 Assembly, No. 5840 (Second Reprint)

AN ACT concerning joint and several liability for the payment of employer tax laws and amending R.S.34:11-57 and P.L.2019, c.212.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. R.S.34:11-57 is amended to read as follows:
- 9 34:11-57. As used in this article:

"Commissioner" means the Commissioner of Labor and Workforce Development or any person or persons in the department designated in writing by him for the purposes of this article.

"Community-based organization" means a public, or nonprofit private, organization funded with public or private funds, or both, that provides services to day laborers, migrant laborers, temporary laborers, low wage workers, or any other type of employee.

"Department" means the Department of Labor and Workforce Development.

"Employee" means any natural person who works for another for hire.

"Employer" means any person, partnership, firm or corporation employing another for hire.

"Legal services organization" means a public, or nonprofit private, organization funded with public or private funds, or both, that provides counseling or advice related to wage protection laws, preparation of legal documents, or representation of any person before a court or administrative agency.

"State employer tax laws" means the workers' compensation
law, R.S.34:15-1 et seq., the "unemployment compensation law,"
R.S.43:21-1 et seq., the "Temporary Disability Benefits Law,"
P.L.1948, c.110 (C.43:21-25 et al.), P.L.2008, c.17 (C.43:21-

32 39.1 et al.), and the "New Jersey Gross Income Tax Act,"

33 N.J.S.54A:1-1 et seq.

34 "State wage and hour laws" means article 1 of chapter 11 of Title 35 34 of the Revised Statutes and all acts supplementing that article 36 (R.S.34:11-2 et al.), P.L.1966, c.113 and all acts supplementing that 37 act (C.34:11-56a et al.), P.L.2005, c.379 (C.34:11-56.58 et seq.), and article 3 of chapter 11 of Title 34 of the Revised Statutes 38 39 (R.S.34:11-57 et seq.), but "State wage and hour laws" do not 40 include the "New Jersey Prevailing Wage Act," P.L.1963, c.150 41 (C.34:11-56.25 et seq.), or "The Public Works Contractor Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.). 42

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is

Matter underlined thus is new matter.

not enacted and is intended to be omitted in the law.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>1</sup>Assembly ALA committee amendments adopted November 18, 2019.

<sup>&</sup>lt;sup>2</sup>Assembly AAP committee amendments adopted December 12, 2019.

"Wages" means any moneys due an employee from the employer whether payable by the hour, day, week, semimonthly, monthly or yearly and shall include commissions, bonus, piecework compensation and any other benefits arising out of an employment contract.

(cf: P.L.2019, c.212, s.6)

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- <sup>1</sup>[2. Section 9 of P.L.2019, c.212 (C.34:11-58.2) is amended to read as follows:
- 10 A client employer and a labor contractor providing 11 workers to the client employer shall be subject to joint and several 12 liability and shall share civil legal responsibility for any violations 13 of the provisions of State wage and hour laws or State employer tax 14 laws, or violations of the provisions of section 10 of P.L.1999, c.90 15 (C.2C:40A-2) regarding compliance with State wage and hour laws 16 or State employer tax laws, including provisions of those laws 17 regarding retaliatory actions against employees for exercising their 18 rights under any of those laws and provisions of those laws 19 regarding the misclassification of workers, and both the client 20 employer and the labor contractor may be subject to any remedy 21 provided for violations of those laws. A client employer shall not 22 shift to the labor contractor any legal duties or liabilities under the 23 provisions of the "Worker Health and Safety Act," P.L.1965, c.154 24 (C.34:6A-1 et seq.) or "The Worker and Community Right to Know 25 Act," P.L.1983, c.315 (C.34:5A-1 et seq.) with respect to workers 26 supplied by the labor contractor. A waiver of the provisions of this 27 section is contrary to public policy, and is void and unenforceable.
  - b. This section shall not be interpreted as:
  - (1) imposing individual liability on a homeowner for labor or services received at the home or the owner of a home-based business for labor or services received at the home; or
  - (2) restricting or limiting the rights of a client employer to recover from a labor contractor any expense to the client employer, or the rights of a labor contractor to recover from a client employer any expense to the labor contractor, resulting from any violation by the labor contractor or client employer of the provisions of State wage and hour laws or of section 10 of P.L.1999, c.90 (C.2C:40A-2), or restricting or limiting the provisions in contracts between client employers and labor contractors regarding the recovery of expenses pursuant to this paragraph.
  - c. Any individual acting on behalf of an employer, including a client employer or labor contractor, who violates any provision of State wage and hour laws or State employer tax laws, or any provision of section 10 of P.L.1999, c.90 (C.2C:40A-2) regarding compliance with State wage and hour laws or State employer tax laws, including any provision of those laws concerning the misclassification of workers, may be held liable as the employer for the violation. For the purposes of this section, "person acting on behalf of an employer" includes an individual acting on behalf of an

1 employer who is an owner, director, officer, or manager of the employer.

<u>d.</u> As used in this section:

"Labor contractor" means any individual or entity that supplies, either with or without a contract, directly or indirectly, a client employer with workers to perform labor or services within the client employer's usual course of business, except that "labor contractor" does not include a bona fide labor organization or apprenticeship program, or a hiring hall operated pursuant to a collective bargaining agreement.

"Usual course of business" means the regular and customary work of a business, performed within or upon the premises or worksite of the client employer, or any other place of business of the client employer for which services or labor are performed.

(cf: P.L.2019, c.212, s.9)]<sup>1</sup>

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- <sup>1</sup>2. Section 9 of P.L.2019, c.212 (C.34:11-58.2) is amended to read as follows:
- 9. a. A client employer and a labor contractor providing workers to the client employer shall be subject to joint and several liability and shall share civil legal responsibility for any violations of the provisions of State wage and hour laws or State employer tax laws, or violations of the provisions of section 10 of P.L.1999, c.90 (C.2C:40A-2) regarding compliance with State wage and hour laws or State employer tax laws, including provisions of those laws regarding retaliatory actions against employees for exercising their rights under any of those laws and provisions of those laws regarding the misclassification of workers, and both the client employer and the labor contractor may be subject to any remedy provided for violations of those laws. A client employer shall not shift to the labor contractor any legal duties or liabilities under the provisions of the "Worker Health and Safety Act," P.L.1965, c.154 (C.34:6A-1 et seq.) or "The Worker and Community Right to Know Act," P.L.1983, c.315 (C.34:5A-1 et seq.) with respect to workers supplied by the labor contractor. A waiver of the provisions of this section is contrary to public policy, and is void and unenforceable.
  - b. This section shall not be interpreted as:
  - (1) imposing individual liability on a homeowner for labor or services received at the home or the owner of a home-based business for labor or services received at the home; or
- (2) restricting or limiting the rights of a client employer to recover from a labor contractor any expense to the client employer, or the rights of a labor contractor to recover from a client employer any expense to the labor contractor, resulting from any violation by the labor contractor or client employer of the provisions of State wage and hour laws or State employer tax laws, or of section 10 of P.L.1999, c.90 (C.2C:40A-2), or restricting or limiting the provisions in contracts between client employers and labor

#### A5840 [2R]

1 contractors regarding the recovery of expenses pursuant to this 2 paragraph.

- c. Any person acting on behalf of an employer, including a client employer or labor contractor, who violates any provision of State wage and hour laws or State employer tax laws, or any provision of section 10 of P.L.1999, c.90 (C.2C:40A-2) regarding compliance with State wage and hour laws or State employer tax laws, including any provision of those laws concerning the misclassification of workers, may be held liable as the employer for the violation. For the purposes of this section, "person acting on behalf of an employer" includes an individual acting on behalf of an employer who is an owner, director, officer, or manager of the employer.
  - d. As used in this section:

"Client employer" means a business entity, regardless of its form, that obtains or is provided workers, directly from a labor contractor or indirectly from a subcontractor, to perform labor or services within its usual course of business<sup>2</sup>, but does not include a "contractor" as defined in section 3 of P.L.1999, c.238 (C.34:11-56.50)<sup>2</sup>.

"Labor contractor" means any individual or entity that supplies, either with or without a contract, directly or indirectly, a client employer with workers to perform labor or services within the client employer's usual course of business, except that "labor contractor" does not include a bona fide labor organization or apprenticeship program, or a hiring hall operated pursuant to a collective bargaining agreement.

"Usual course of business" means the regular and customary work of a business, performed within or upon the premises or worksite of the client employer, or any other place of business of the client employer for which services or labor are performed. (cf: P.L.2019, c.212, s.9)

32 (cf: P.L.2 

3. This act shall take effect immediately.

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Concerns joint liability for payment of employer tax law.

### ASSEMBLY, No. 5840

### **STATE OF NEW JERSEY**

### 218th LEGISLATURE

INTRODUCED NOVEMBER 14, 2019

**Sponsored by:** 

Assemblywoman LINDA S. CARTER
District 22 (Middlesex, Somerset and Union)
Assemblyman PAUL D. MORIARTY
District 4 (Camden and Gloucester)

### **SYNOPSIS**

Concerns joint liability for payment of employer tax law.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 11/15/2019)

AN ACT concerning joint and several liability for the payment of employer tax laws and amending R.S.34:11-57 and P.L.2019, c.212.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. R.S.34:11-57 is amended to read as follows:
- 9 34:11-57. As used in this article:

"Commissioner" means the Commissioner of Labor and Workforce Development or any person or persons in the department designated in writing by him for the purposes of this article.

"Community-based organization" means a public, or nonprofit private, organization funded with public or private funds, or both, that provides services to day laborers, migrant laborers, temporary laborers, low wage workers, or any other type of employee.

"Department" means the Department of Labor and Workforce Development.

"Employee" means any natural person who works for another for hire.

"Employer" means any person, partnership, firm or corporation employing another for hire.

"Legal services organization" means a public, or nonprofit private, organization funded with public or private funds, or both, that provides counseling or advice related to wage protection laws, preparation of legal documents, or representation of any person before a court or administrative agency.

"State employer tax laws" means the workers' compensation law, R.S.34:15-1 et seq., the "unemployment compensation law," R.S.43:21-1 et seq., the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.), P.L.2008, c.17 (C.43:21-39.1 et al.), and the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

"State wage and hour laws" means article 1 of chapter 11 of Title 34 of the Revised Statutes and all acts supplementing that article (R.S.34:11-2 et al.), P.L.1966, c.113 and all acts supplementing that act (C.34:11-56a et al.), P.L.2005, c.379 (C.34:11-56.58 et seq.), and article 3 of chapter 11 of Title 34 of the Revised Statutes (R.S.34:11-57 et seq.), but "State wage and hour laws" do not include the "New Jersey Prevailing Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.), or "The Public Works Contractor Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.).

"Wages" means any moneys due an employee from the employer whether payable by the hour, day, week, semimonthly, monthly or yearly and shall include commissions, bonus, piecework

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 compensation and any other benefits arising out of an employment 2 contract.

3 (cf: P.L.2019, c.212, s.6)

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- 2. Section 9 of P.L.2019, c.212 (C.34:11-58.2) is amended to read as follows:
- 7 9. a. A client employer and a labor contractor providing 8 workers to the client employer shall be subject to joint and several 9 liability and shall share civil legal responsibility for any violations 10 of the provisions of State wage and hour laws or State employer tax 11 laws, or violations of the provisions of section 10 of P.L.1999, c.90 12 (C.2C:40A-2) regarding compliance with State wage and hour laws 13 or State employer tax laws, including provisions of those laws 14 regarding retaliatory actions against employees for exercising their 15 rights under any of those laws and provisions of those laws 16 regarding the misclassification of workers, and both the client 17 employer and the labor contractor may be subject to any remedy 18 provided for violations of those laws. A client employer shall not 19 shift to the labor contractor any legal duties or liabilities under the 20 provisions of the "Worker Health and Safety Act," P.L.1965, c.154 (C.34:6A-1 et seq.) or "The Worker and Community Right to Know 21 22 Act," P.L.1983, c.315 (C.34:5A-1 et seq.) with respect to workers 23 supplied by the labor contractor. A waiver of the provisions of this 24 section is contrary to public policy, and is void and unenforceable.
  - b. This section shall not be interpreted as:
  - (1) imposing individual liability on a homeowner for labor or services received at the home or the owner of a home-based business for labor or services received at the home; or
  - (2) restricting or limiting the rights of a client employer to recover from a labor contractor any expense to the client employer, or the rights of a labor contractor to recover from a client employer any expense to the labor contractor, resulting from any violation by the labor contractor or client employer of the provisions of State wage and hour laws or of section 10 of P.L.1999, c.90 (C.2C:40A-2), or restricting or limiting the provisions in contracts between client employers and labor contractors regarding the recovery of expenses pursuant to this paragraph.
- Any individual acting on behalf of an employer, including a 38 39 client employer or labor contractor, who violates any provision of 40 State wage and hour laws or State employer tax laws, or any 41 provision of section 10 of P.L.1999, c.90 (C.2C:40A-2) regarding 42 compliance with State wage and hour laws or State employer tax 43 laws, including any provision of those laws concerning the 44 misclassification of workers, may be held liable as the employer for 45 the violation. For the purposes of this section, "person acting on 46 behalf of an employer" includes an individual acting on behalf of an employer who is an owner, director, officer, or manager of the 47 48 employer.

### A5840 CARTER, MORIARTY

#### d. As used in this section:

"Labor contractor" means any individual or entity that supplies, either with or without a contract, directly or indirectly, a client employer with workers to perform labor or services within the client employer's usual course of business, except that "labor contractor" does not include a bona fide labor organization or apprenticeship program, or a hiring hall operated pursuant to a collective bargaining agreement.

"Usual course of business" means the regular and customary work of a business, performed within or upon the premises or worksite of the client employer, or any other place of business of the client employer for which services or labor are performed.

(cf: P.L.2019, c.212, s.9)

3. This act shall take effect immediately.

#### **STATEMENT**

This bill makes any client employer and any labor contractor providing workers to the client employer subject to joint and several liability and shared civil legal responsibility for any violations of the provisions of State employer tax laws, including provisions of those laws concerning the misclassification of workers. "State employer tax laws" are identified as the workers' compensation law, R.S.34:15-1 et seq., the "unemployment compensation law," R.S.43:21-1 et seq., the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.), P.L.2008, c.17 (C.43:21-39.1 et al.), and the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

The bill also provides that any individual acting on behalf of an employer, including a client employer or labor contractor, who violates any provision of those laws, or State wage and hour laws, may be held liable, as the employer, for the violation.

### ASSEMBLY LABOR COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 5840

with committee amendments

### STATE OF NEW JERSEY

DATED: NOVEMBER 18, 2019

The Assembly Labor Committee reports favorably and with committee amendments Assembly Bill No. 5840.

As amended, this bill makes any client employer and any labor contractor providing workers to the client employer subject to joint and several liability and shared civil legal responsibility for any violations of the provisions of State employer tax laws, including provisions of those laws concerning the misclassification of workers. "State employer tax laws" are identified as the workers' compensation law, R.S.34:15-1 et seq., the "unemployment compensation law," R.S.43:21-1 et seq., the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.), P.L.2008, c.17 (C.43:21-39.1 et al.), and the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

As amended, the bill also provides that any person acting on behalf of an employer, including a client employer or labor contractor, who violates any provision of those laws, or State wage and hour laws, may be held liable, as the employer, for the violation.

### **COMMITTEE AMENDMENTS:**

The amendments adopted by the committee make technical corrections to the bill to:

- (1) ensure that consistent terms are used throughout the bill; and
- (2) correct a technical error in the bill relating to existing statutory language.

### ASSEMBLY APPROPRIATIONS COMMITTEE

### STATEMENT TO

# [First Reprint] **ASSEMBLY, No. 5840**

with committee amendments

### STATE OF NEW JERSEY

DATED: DECEMBER 12, 2019

The Assembly Appropriations Committee reports favorably Assembly Bill No. 5840, with committee amendments.

This bill makes any client employer and any labor contractor providing workers to the client employer subject to joint and several liability and shared civil legal responsibility for any violations of the provisions of State employer tax laws, including provisions of those laws concerning the misclassification of workers. "State employer tax laws" are identified as the workers' compensation law, R.S.34:15-1 et seq., the "unemployment compensation law," R.S.43:21-1 et seq., the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.), P.L.2008, c.17 (C.43:21-39.1 et al.), and the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

The bill also provides that any person acting on behalf of an employer, including a client employer or labor contractor, who violates any provision of those laws, or State wage and hour laws, may be held liable, as the employer, for the violation.

#### **COMMITTEE AMENDMENTS:**

The committee amended the bill to provide that the term "client employer" as used in the bill does not include a business which is defined as a "contractor" in "The Public Works Contractor Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.).

### FISCAL IMPACT:

This bill is not certified as requiring a fiscal note.

### SENATE, No. 4225

## **STATE OF NEW JERSEY**

### 218th LEGISLATURE

INTRODUCED NOVEMBER 14, 2019

**Sponsored by:** 

Senator LINDA R. GREENSTEIN

**District 14 (Mercer and Middlesex)** 

Senator FRED H. MADDEN, JR.

**District 4 (Camden and Gloucester)** 

### **SYNOPSIS**

Concerns joint liability for payment of employer tax law.

#### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT concerning joint and several liability for the payment of employer tax laws and amending R.S.34:11-57 and P.L.2019, c.212.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. R.S.34:11-57 is amended to read as follows:
- 9 34:11-57. As used in this article:

"Commissioner" means the Commissioner of Labor and Workforce Development or any person or persons in the department designated in writing by him for the purposes of this article.

"Community-based organization" means a public, or nonprofit private, organization funded with public or private funds, or both, that provides services to day laborers, migrant laborers, temporary laborers, low wage workers, or any other type of employee.

"Department" means the Department of Labor and Workforce Development.

"Employee" means any natural person who works for another for hire.

"Employer" means any person, partnership, firm or corporation employing another for hire.

"Legal services organization" means a public, or nonprofit private, organization funded with public or private funds, or both, that provides counseling or advice related to wage protection laws, preparation of legal documents, or representation of any person before a court or administrative agency.

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law, R.S.34:15-1 et seq., the "unemployment compensation law,"
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P.L.1948, c.110 (C.43:21-25 et al.), P.L.2008, c.17 (C.43:21-32 detal.), and the "New Jersey Gross Income Tax

33 Act," N.J.S.54A:1-1 et seq.

"State wage and hour laws" means article 1 of chapter 11 of Title 34 of the Revised Statutes and all acts supplementing that article (R.S.34:11-2 et al.), P.L.1966, c.113 and all acts supplementing that act (C.34:11-56a et al.), P.L.2005, c.379 (C.34:11-56.58 et seq.), and article 3 of chapter 11 of Title 34 of the Revised Statutes (R.S.34:11-57 et seq.), but "State wage and hour laws" do not include the "New Jersey Prevailing Wage Act," P.L.1963, c.150 (C.34:11-56.25 et seq.), or "The Public Works Contractor Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.).

"Wages" means any moneys due an employee from the employer whether payable by the hour, day, week, semimonthly, monthly or yearly and shall include commissions, bonus, piecework

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

1 compensation and any other benefits arising out of an employment 2 contract.

3 (cf: P.L.2019, c.212, s.6)

- 2. Section 9 of P.L.2019, c.212 (C.34:11-58.2) is amended to read as follows:
- 9. a. A client employer and a labor contractor providing workers to the client employer shall be subject to joint and several liability and shall share civil legal responsibility for any violations of the provisions of State wage and hour laws or State employer tax laws, or violations of the provisions of section 10 of P.L.1999, c.90 (C.2C:40A-2) regarding compliance with State wage and hour laws or State employer tax laws, including provisions of those laws regarding retaliatory actions against employees for exercising their rights under any of those laws and provisions of those laws regarding the misclassification of workers, and both the client employer and the labor contractor may be subject to any remedy provided for violations of those laws. A client employer shall not shift to the labor contractor any legal duties or liabilities under the provisions of the "Worker Health and Safety Act," P.L.1965, c.154 (C.34:6A-1 et seq.) or "The Worker and Community Right to Know Act," P.L.1983, c.315 (C.34:5A-1 et seq.) with respect to workers supplied by the labor contractor. A waiver of the provisions of this section is contrary to public policy, and is void and unenforceable.
  - b. This section shall not be interpreted as:
  - (1) imposing individual liability on a homeowner for labor or services received at the home or the owner of a home-based business for labor or services received at the home; or
  - (2) restricting or limiting the rights of a client employer to recover from a labor contractor any expense to the client employer, or the rights of a labor contractor to recover from a client employer any expense to the labor contractor, resulting from any violation by the labor contractor or client employer of the provisions of State wage and hour laws or of section 10 of P.L.1999, c.90 (C.2C:40A-2), or restricting or limiting the provisions in contracts between client employers and labor contractors regarding the recovery of expenses pursuant to this paragraph.
  - c. Any individual acting on behalf of an employer, including a client employer or labor contractor, who violates any provision of State wage and hour laws or State employer tax laws, or any provision of section 10 of P.L.1999, c.90 (C.2C:40A-2) regarding compliance with State wage and hour laws or State employer tax laws, including any provision of those laws concerning the misclassification of workers, may be held liable as the employer for the violation. For the purposes of this section, "person acting on behalf of an employer" includes an individual acting on behalf of an employer who is an owner, director, officer, or manager of the employer.

#### S4225 GREENSTEIN, MADDEN

#### d. As used in this section:

"Labor contractor" means any individual or entity that supplies, either with or without a contract, directly or indirectly, a client employer with workers to perform labor or services within the client employer's usual course of business, except that "labor contractor" does not include a bona fide labor organization or apprenticeship program, or a hiring hall operated pursuant to a collective bargaining agreement.

"Usual course of business" means the regular and customary work of a business, performed within or upon the premises or worksite of the client employer, or any other place of business of the client employer for which services or labor are performed.

(cf: P.L.2019, c.212, s.9)

3. This act shall take effect immediately.

#### **STATEMENT**

This bill makes any client employer and any labor contractor providing workers to the client employer subject to joint and several liability and shared civil legal responsibility for any violations of the provisions of State employer tax laws, including provisions of those laws concerning the misclassification of workers. "State employer tax laws" are identified as the workers' compensation law, R.S.34:15-1 et seq., the "unemployment compensation law," R.S.43:21-1 et seq., the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.), P.L.2008, c.17 (C.43:21-39.1 et al.), and the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

N.J.S.54A:1-1 et seq.
The bill also provides that any individual acting on behalf of an employer, including a client employer or labor contractor, who violates any provision of those laws, or State wage and hour laws, may be held liable, as the employer, for the violation.

### SENATE LABOR COMMITTEE

### STATEMENT TO

### SENATE, No. 4225

with committee amendments

### STATE OF NEW JERSEY

DATED: DECEMBER 5, 2019

The Senate Labor Committee reports favorably, and with committee amendments, Senate Bill No. 4225.

This bill makes any client employer and any labor contractor providing workers to the client employer subject to joint and several liability and shared civil legal responsibility for any violations of the provisions of State employer tax laws, including provisions of those laws concerning the misclassification of workers. "State employer tax laws" are identified as the workers' compensation law, R.S.34:15-1 et seq., the "unemployment compensation law," R.S.43:21-1 et seq., the "Temporary Disability Benefits Law," P.L.1948, c.110 (C.43:21-25 et al.), P.L.2008, c.17 (C.43:21-39.1 et al.), and the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq.

The bill also provides that any individual acting on behalf of an employer, including a client employer or labor contractor, who violates any provision of those laws, or State wage and hour laws, may be held liable, as the employer, for the violation.

#### **Committee Amendments:**

The committee amendments:

- 1. provide that the term "client employer" as used in the bill does not include a business which is defined as a "contractor" in "the Public Works Contractor Registration Act," P.L.1999, c.238 (C.34:11-56.48 et seq.);
  - 2. ensure that consistent terms are used throughout the bill; and
- 3. correct a technical error in the bill relating to existing statutory language.

### Governor Murphy Signs Sweeping Legislative Package to Combat Worker Misclassification and Exploitation

01/20/2020

**TRENTON** – Acting on his commitment to support and uplift New Jersey workers, Governor Phil Murphy today signed a legislative package combatting worker misclassification and exploitation. The bills will crack down on employee misclassification in businesses by allowing stop-work orders against employers violating state wage, benefit, and tax law; providing assessment of penalties for violations in connection with misclassification of employees; and requiring employers to post a notice for their employees regarding employee misclassification, among others.

Since day one, taking on the practice of misclassification has been a top priority for the Murphy Administration. In May 2018, Governor Murphy signed Executive Order No. 25, which established the Task Force on Employee Misclassification. He later released a comprehensive report from the Task Force which included sixteen recommendations for both executive actions and relevant legislation. His administration has already made significant progress on responding to the Task Force's recommendations to curtail the widespread and illegal practice of misclassifying workers, including through improving cross-training between departments and cooperation with neighboring states.

"We cannot build a stronger and fairer economy without strong workplace protections that ensure fairness for employees," **said Governor Murphy**. "I am proud to sign these bills today to curb this unethical and illegal practice that hurts our working families and exploits New Jersey's workers."

"Gov. Murphy has positioned New Jersey to be a leader in the fight against illegal misclassification by giving the Labor Department powerful new compliance and enforcement tools," **said Labor Commissioner Robert Asaro-Angelo**. "These bills protect employees who are misclassified as independent contractors as well as independent contractors improperly treated as employees, and provide critical support for employers who play by the rules. These bills contain important work rights and protections for both our state's employees and their employers. Thank you to the dedicated leadership of my colleagues on the Misclassification Task Force, which formulated the recommendations for this package of legislation."

The Governor signed the following bills into law:

A5838 (DeAngelo, Danielsen, Houghtaling/Madden, Singleton) - Concerns stop-work orders.

**A5839 (Moriarty, Verrelli, DeAngelo/Madden, Singleton) -** Concerns penalties for misclassification of employees.

A5840 (Carter, Moriarty/Greenstein, Madden)- Concerns joint liability for payment of employer tax law.

**A5843 (Speight, Verrelli, Moriarty/Lagana, Greenstein) -** Requires employers to post notice for employees on employee misclassification.

**S4226 (Madden, Singleton/Calabrese, Verrelli, Moriarty)** - Permits Department of Labor and Workforce Development to post information of person who violates State wage, benefit and tax laws.

**S4228 (Lagana, Madden/Chiaravalloti, Moriarty)** - Concerns tax data sharing between State Treasury and DOLWD.

"Workers' rights enhance the quality of life of all New Jersey residents. They are vital to the livelihoods for those employed in our state and for the families they support," **said Senator Joseph Lagana**. "These rights often come under attack, but in New Jersey we are committed to standing up for employees and their families. With this bill package in place, we honor that commitment and make our state a greater place to earn a living."

"When the rights of our workers are threatened, we need to take action to ensure that they are protected," **said Senator Troy Singleton**. "We can protect our workers' rights by punishing those unscrupulous contractors and companies who commit wage theft and ultimately take advantage of their hard work."

"Today marks a victory for workers all across the state of New Jersey," **said Senator Fred Madden**. "For far too long, unscrupulous contractors have cheated their workers out of hard-earned wages and benefits in order to undercut the competition and increase personal profits. This has created untold social and economic costs for our middle class families, but today we say no more. These increased protections underscore our commitment to fighting for the rights of our working class."

"When employers misclassify their employees as independent contractors, the impact is not only felt in the homes of hardworking families throughout the state but in our entire state's economy," **said Senator Linda Greenstein**. "Contractors need to understand the severity of their actions; this is not simply the theft of wages, it is the theft of financial security, opportunities and health benefits. I am proud of New Jersey for taking a stand for its workers and for sending a message that these selfish and criminal actions will be met with consequences."

Assemblymembers Wayne DeAngelo, Joe Danielsen, Eric Houghtaling, Paul Moriarty, Shanique Speight, Anthony Verrelli, Linda Carter, Clinton Calabrese, and Nicholas Chiaravalloti issued the following joint statement on the new laws regarding misclassification concerns:

"Classifying workers as independent contractors as an alternative to full or part-time employment has been a grossly misused practice of misclassification.

"It hurts employees and their families who do not have access to critical benefits and protections they are entitled to by law, including minimum wage, overtime compensation, family and medical leave and unemployment insurance. It also hurts each of the taxpayers and businesses paying their fair share while others avoid their tax duties.

"These new mandates will work in concert to stem the practice of misclassification together with expanding stop work orders beyond those for construction trades and prevailing wage, and requiring tax data to be shared between the state Department of Treasury and Labor to support more comprehensive investigations."

"The cost of misclassification is hundreds of millions of dollars. When an employee is wrongfully tagged an independent contractor - when they are actually an employee - they are not paid workers' compensation, social security and overtime," said William Mullen, President of the New Jersey Building and Construction Trades Council. "Not only is the worker being exploited, but the State is not getting its fair share of payroll taxes. In addition, worker misclassification creates an unfair playing field for the contractors that are actually doing the right thing. I commended Governor Murphy for signing into law such an important package of bills to protect working men and women of New Jersey."

"Under Governor Murphy's leadership, New Jersey has aggressively taken action to protect workers who've been cheated out of hard-earned pay and benefits," **said Charles Wowkanech**, **President of the New Jersey State AFL-CIO**. "I applaud the Governor for his unwavering commitment to our workers and for always standing with working families in the Garden State."