39:3-10 LEGISLATIVE HISTORY CHECKLIST

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- LAWS OF: 2020 CHAPTER: 148
- NJSA: 39:3-10 (Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement.)
- BILL NO: A3871 (Substituted for S2231)
- **SPONSOR(S)** Robert J. Karabinchak and others
- DATE INTRODUCED: March 23, 2020
- COMMITTEE: ASSEMBLY: Community Development & Affairs

SENATE: Budget & Appropriations

- AMENDED DURING PASSAGE: Yes
- DATE OF PASSAGE: ASSEMBLY: 8/27/2020
 - **SENATE:** 11/16/2020
- DATE OF APPROVAL: January 4, 2021

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First Reprint enacted)	
A3871 INTRODUCED BILL (INCLUDES SPONSOR'S STATEMEN	T): Yes
COMMITTEE STATEMENT: ASSEMBI	Y: Yes

SENATE: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

	FLOOR AMENDMENT STATEMENT:		No	
	LEGISLATIVE FISCAL ESTIMATE:		Yes	9/15/2020
S2231				
	INTRODUCED BILL (INCLUDES SPONSOR'S	STATEMENT):	Yes	
	COMMITTEE STATEMENT:	ASSEMBLY:	No	
		SENATE:	Yes	Transportation Budget & Appropriations

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT:	No	
LEGISLATIVE FISCAL ESTIMATE:	Yes	8/21/2020 11/4/2020

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <u>mailto:refdesk@</u>	njstatelib.org
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No

RWH/CL

§2 Note

P.L. 2020, CHAPTER 148, approved January 4, 2021 Assembly, No. 3871 (First Reprint)

AN ACT concerning motor vehicle driver education and amending
 R.S.39:3-10.

3 4

BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

5 6 7

1. R.S.39:3-10 is amended to read as follows:

8 39:3-10. A person shall not drive a motor vehicle on a public 9 highway in this State unless the person is under supervision while 10 participating in a behind-the-wheel driving course pursuant to 11 section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a 12 validated permit, or a probationary or basic driver's license issued to 13 that person in accordance with this article.

14 A person under 18 years of age shall not be issued a basic license 15 to drive motor vehicles, and a person shall not be issued a validated 16 permit, including a validated examination permit, until the applicant 17 has passed a satisfactory examination and other requirements as to 18 the applicant's ability as an operator. The examination shall 19 include: a test of the applicant's vision; the applicant's ability to 20 understand traffic control devices; the applicant's knowledge of safe 21 driving practices, including the dangers of driving a vehicle in an 22 aggressive manner, which shall include, but not be limited to, 23 unexpectedly altering the speed of a vehicle, making improper or 24 erratic traffic lane changes, disregarding traffic control devices, 25 failing to yield the right of way, and following another vehicle too 26 closely; the applicant's knowledge of operating a motor vehicle in a 27 manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-motorized 28 29 vehicles, which shall include, but not be limited to, passing a cyclist 30 on the roadway, recognizing bicycle lanes, navigating intersections 31 with pedestrians and cyclists, and exiting a vehicle without 32 endangering pedestrians and cyclists; the applicant's knowledge of 33 the effects that ingestion of alcohol or drugs has on a person's 34 ability to operate a motor vehicle; the applicant's knowledge of the 35 dangers of carbon monoxide poisoning from motor vehicles and 36 techniques for the safe operation and proper maintenance of a motor 37 vehicle; the applicant's knowledge of portions of the mechanism of 38 motor vehicles as is necessary to insure the safe operation of a 39 vehicle of the kind or kinds indicated by the applicant; and the 40 applicant's knowledge of the laws and ordinary usages of the road. 41 The examination shall be made available in English and each of the 42 three languages, other than English, most commonly spoken in the

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: ¹Assembly ACD committee amendments adopted August 24, 2020. 1 State, as determined by the chief administrator. The chief 2 administrator shall periodically, and at least every five years, verify 3 the three languages, other than English, most commonly spoken in 4 the State.

5 A person shall not sit for an examination for any permit without 6 exhibiting photo identification deemed acceptable by the 7 commission, unless that person is a high school student 8 participating in a course of automobile driving education approved 9 by the State Department of Education and conducted in a public, 10 parochial, or private school of this State, pursuant to section 1 of 11 P.L.1950, c.127 (C.39:3-13.1).

Prior to taking an examination for ¹[a validated] any¹ permit, a person shall watch a video created by the commission, in conjunction with the Attorney General, explaining the rights and responsibilities of a driver stopped by a law enforcement officer. ¹The video shall be used for informational purposes only and shall not be used in any criminal proceeding involving a driver stopped by a law enforcement officer.¹

19 The commission may waive the written law knowledge 20 examination for any person 18 years of age or older possessing a 21 valid driver's license issued by any other state, the District of 22 Columbia, or the United States Territories of American Samoa, 23 Guam, Northern Mariana Islands, Puerto Rico, or the Virgin 24 Islands. The commission shall be required to provide that person 25 with a booklet that highlights those motor vehicle laws unique to 26 New Jersey. A road test shall be required for a probationary license 27 and serve as a demonstration of the applicant's ability to operate a 28 vehicle of the class designated. During the road test, an applicant 29 may use a rear visibility system, parking sensors, or other 30 technology installed on the motor vehicle that enables the applicant 31 to view areas directly behind the vehicle or alerts the applicant of 32 obstacles while parking.

33 A person shall not sit for a road test unless that person exhibits 34 photo identification deemed acceptable by the commission. A high 35 school student who has completed a course of behind-the-wheel 36 automobile driving education approved by the State Department of 37 Education and conducted in a public, parochial, or private school of 38 this State, who has been issued a special learner's permit pursuant to 39 section 1 of P.L.1950, c.127 (C.39:3-13.1) prior to January 1, 2003, 40 shall not be required to exhibit photo identification in order to sit 41 for a road test. The commission may waive the road test for any 42 person 18 years of age or older possessing a valid driver's license 43 issued by any other state, the District of Columbia, or the United 44 States Territories of American Samoa, Guam, Northern Mariana 45 Islands, Puerto Rico, or the Virgin Islands. The road test shall be 46 given on public streets, where practicable and feasible, but may be 47 preceded by an off-street screening process to assess basic skills. 48 The commission shall approve locations for the road test which pose no more than a minimal risk of injury to the applicant, the
 examiner, and other motorists. New locations for the road test shall
 not be approved unless the test can be given on public streets.

4 A person who successfully completes a road test for a 5 motorcycle license or a motorcycle endorsement when operating a 6 motorcycle or motorized scooter with an engine displacement of 7 less than 231 cubic centimeters shall be issued a motorcycle license 8 or endorsement restricting the person's operation of the vehicles to 9 any motorcycle with an engine displacement of 500 cubic 10 centimeters or less. A person who successfully completes a road 11 test for a motorcycle license or motorcycle endorsement when 12 operating a motorcycle with an engine displacement of 231 or more cubic centimeters shall be issued a motorcycle license or 13 14 endorsement without any restriction as to engine displacement. 15 Any person who successfully completes an approved motorcycle 16 safety education course established pursuant to the provisions of 17 section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a 18 motorcycle license or endorsement without restriction as to engine 19 displacement.

20 A person issued a motorcycle license pursuant to this section 21 may be issued a standard motorcycle license or a REAL ID 22 motorcycle license. The chief administrator shall require an 23 applicant for a standard motorcycle license to provide as proof of 24 the applicant's identity, age, and residence primary and secondary 25 documents, with which the chief administrator shall attribute point 26 values in accordance with the point based identification verification 27 program established pursuant to section 28 of P.L.2003, c.13 28 (C.39:2A-28). The point total required to prove the identity of an 29 applicant for the standard motorcycle license shall be the same for 30 every applicant, regardless of immigration status. In the event that 31 the commission changes the point total threshold, the requirement 32 that every applicant reach the same point total threshold shall 33 remain in effect.

In addition to requiring the person to submit satisfactory proof of
 identity and age, the commission shall require the person to
 provide:

(1) as a condition for obtaining a standard motorcycle license,
proof of the person's social security number and one document
providing satisfactory proof that the person is a New Jersey
resident.

41 If the person does not have a social security number, the person42 shall either:

43 (a) provide satisfactory proof of an Individual Taxpayer44 Identification Number; or

(b) indicate, in a manner prescribed by the commission and
consistent with all other provisions of P.L.2019, c.271 (C.39:3-100
et al.), that the person is not eligible to receive a social security
number; or

1 (2) as a condition for obtaining a REAL ID motorcycle license: 2 two documents providing satisfactory proof that the person is a New 3 Jersey resident; proof of the person's social security number or 4 verification of ineligibility for a social security number in 5 accordance with the "REAL ID Act of 2005," Pub.L.109-13, any 6 acts amendatory or supplementary thereto, and any federal 7 regulations adopted thereunder; and proof that the person's presence 8 in the United States is authorized under federal law.

9 A standard motorcycle license shall indicate that the license shall 10 not be accepted as identification for an official purpose, as that term 11 is defined under the "REAL ID Act of 2005," Pub.L.109-13, any 12 acts amendatory or supplementary thereto, and any federal regulations adopted thereunder. 13

14 The commission shall issue a standard basic driver's license or a 15 REAL ID basic driver's license to operate a motor vehicle other 16 than a motorcycle to a person over 18 years of age who previously 17 has not been licensed to drive a motor vehicle in this State or 18 another jurisdiction only if that person has: (1) operated a passenger 19 automobile in compliance with the requirements of this Title for not 20 less than one year, not including any period of suspension or 21 postponement, from the date of issuance of a probationary license 22 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been 23 assessed more than two motor vehicle points; (3) not been convicted 24 in the previous year for a violation of R.S.39:4-50, section 2 of 25 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189 26 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of 27 P.L.2017, c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or 28 any other motor vehicle-related violation the commission 29 determines to be significant and applicable pursuant to regulation; 30 and (4) passed an examination of the applicant's ability to operate a 31 motor vehicle pursuant to this section.

32 The commission shall expand the driver's license examination by 33 20 percent. The additional questions to be added shall consist solely 34 of questions developed in conjunction with the Department of 35 Health concerning the use of alcohol or drugs as related to highway 36 safety. The commission shall develop, in conjunction with the 37 Department of Health, supplements to the driver's manual which 38 shall include information necessary to answer any question on the 39 driver's license examination concerning alcohol or drugs as related 40 to highway safety.

41 Up to 20 questions may be added to the examination on subjects 42 to be determined by the commission that are of particular relevance 43 to youthful drivers, including the importance of operating a motor 44 vehicle in a manner that safely shares the roadway with pedestrians, 45 cyclists, skaters, riders of motorized-scooters, and other non-46 motorized vehicles, which shall include, but not be limited to, 47 passing a cyclist on the roadway, recognizing bicycle lanes, 48 navigating intersections with pedestrians and cyclists, and exiting a 49 vehicle without endangering pedestrians and cyclists, and the

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dangers of driving a vehicle in an aggressive manner, which shall
include, but not be limited to, unexpectedly altering the speed of a
vehicle, making improper or erratic traffic lane changes,
disregarding traffic control devices, failing to yield the right of way,
and following another vehicle too closely, after consultation with
the Director of the Division of Highway Traffic Safety in the
Department of Law and Public Safety.

8 The commission shall expand the driver's license examination to 9 include a question asking whether the applicant is aware of the 10 provisions of the "Revised Uniform Anatomical Gift Act," 11 P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on 12 the driver's license the intention to make a donation of body organs 13 or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

The commission shall expand the driver's license examination to include a question asking whether the applicant is aware of the dangers of failing to comply with this State's motor vehicle traffic laws and the "STOP for Nikhil Safety Pledge" set forth in subsection e. of R.S.39:3-41.

The commission shall expand the driver's license examination to
include questions concerning the dangers of carbon monoxide
poisoning from motor vehicles and techniques for the safe operation
and proper maintenance of a motor vehicle.

23 Any person applying for a driver's license to operate a motor 24 vehicle or motorized bicycle in this State shall surrender to the 25 commission any current driver's license issued to the applicant by 26 another state or jurisdiction upon the applicant's receipt of a driver's 27 license for this State. The commission shall refuse to issue a 28 driver's license if the applicant fails to comply with this provision. 29 An applicant for a permit or license who is under 18 years of age, 30 and who holds a permit or license for a passenger automobile issued 31 by another state or country that is valid or has expired within a time 32 period designated by the commission, shall be subject to the permit 33 and license requirements and penalties applicable to State permit 34 and license applicants who are of the same age; except that if the 35 other state or country has permit or license standards substantially similar to those of this State, the credentials of the other state or 36 37 country shall be acceptable.

38 The commission shall create classified licensing of drivers39 covering the following classifications:

40 Motorcycles, except that for the purposes of this section, a. 41 motorcycle shall not include any three-wheeled motor vehicle 42 equipped with a single cab with glazing enclosing the occupant, 43 seats similar to those of a passenger vehicle or truck, seat belts and 44 automotive steering or any vehicle defined as a motorcycle pursuant 45 to R.S.39:1-1 having a motor with a maximum piston displacement 46 that is less than 50 cubic centimeters or a motor that is rated at no 47 more than 1.5 brake horsepower with a maximum speed of no more 48 than 35 miles per hour on a flat surface.

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Omnibuses as classified by R.S.39:3-10.1 and school buses

2 classified under N.J.S.18A:39-1 et seq. 3 (Deleted by amendment, P.L.1999, c.28) c. All motor vehicles not included in classifications a. and b. A 4 d. 5 license issued pursuant to this classification d. shall be referred to as the "basic driver's license" and may be issued as a standard basic 6 7 driver's license or a REAL ID basic driver's license. Every applicant for a license under classification b. shall be a 8 holder of a basic driver's license. Any issuance of a license under 9 10 classification b. shall be by endorsement on the person's basic 11 driver's license. 12 A driver's license for motorcycles may be issued separately, but if issued to the holder of a basic driver's license, it shall be by 13 endorsement on the person's basic driver's license. The holder of a 14 15 basic driver's license or a separately issued motorcycle license shall 16 be authorized to operate a motorcycle having a motor with a 17 maximum piston displacement that is less than 50 cubic centimeters 18 or a motor that is rated at no more than 1.5 brake horsepower with a 19 maximum speed no more than 35 miles per hour on a flat surface. 20 The commission, upon payment of the lawful fee and after it or a 21 person authorized by it has examined the applicant and is satisfied 22 of the applicant's ability as an operator, may, in its discretion, issue 23 a license to the applicant to drive a motor vehicle. The license shall 24 authorize the person to drive any registered vehicle, of the kind or 25 kinds indicated. 26 The license shall expire, except as otherwise provided, during the 27 fourth calendar year following the date in which the license was 28 issued and on the same calendar day as the person's date of birth. If 29 the person's date of birth does not correspond to a calendar day of 30 the fourth calendar year, the license shall expire on the last day of 31 the person's birth month. 32 The commission may, at its discretion and for good cause shown, 33 issue licenses that expire on a date fixed by it. If the commission 34 issues a REAL ID basic driver's license or REAL ID motorcycle 35 license to a person who has demonstrated authorization to be present in the United States for a period of time shorter than the 36 37 standard period of the license, the commission shall fix the 38 expiration date of the license at a date based on the period in which 39 the person is authorized to be present in the United States under 40 federal immigration laws. The commission may renew the person's 41 REAL ID basic driver's license or REAL ID motorcycle license 42 only if it is demonstrated that the person's continued presence in the 43 United States is authorized under federal law. The fee for licenses 44 with expiration dates fixed by the commission shall be fixed by the 45 commission in amounts proportionately less or greater than the fee 46 herein established.

47 The required fee for a license for the license period shall be as
48 follows, subject to adjustment pursuant to section 16 of
49 P.L.2007, c.335 (C.39:2A-36.1):

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1 Standard motorcycle license or endorsement: \$18.

2 REAL ID motorcycle license: \$29.

3 Omnibus or school bus endorsement: \$18.

4 Standard basic driver's license: \$18.

5 REAL ID basic driver's license: \$29.

6 The commission shall waive the payment of fees for issuance of 7 omnibus endorsements whenever an applicant establishes to the 8 commission's satisfaction that the applicant will use the omnibus 9 endorsement exclusively for operating omnibuses owned by a 10 nonprofit organization duly incorporated under Title 15 or 16 of the 11 Revised Statutes or Title 15A of the New Jersey Statutes.

12 The commission shall issue licenses for the following license 13 period on and after the first day of the calendar month immediately 14 preceding the commencement of the period, the licenses to be 15 effective immediately.

16 All applications for renewals of licenses shall be made in a 17 manner prescribed by the commission and in accordance with 18 procedures established by it.

19 The commission in its discretion may refuse to grant a permit or 20 license to drive motor vehicles to a person who is, in its estimation, 21 not a proper person to be granted a permit or license, but a defect of 22 the applicant shall not debar the applicant from receiving a permit 23 or license unless it can be shown by tests approved by the 24 commission that the defect incapacitates the applicant from safely 25 operating a motor vehicle.

26 A person issued a basic driver's license pursuant to this section 27 may be issued a standard basic driver's license or a REAL ID basic driver's license. The chief administrator shall require an applicant 28 29 for a standard basic driver's license to provide as proof of the 30 applicant's identity, age, and residence primary and secondary 31 documents, with which the chief administrator shall attribute point 32 values in accordance with the point based identification verification 33 program established pursuant to section 28 of P.L.2003, c.13 34 (C.39:2A-28). The point total required to prove the identity of an 35 applicant for the standard basic driver's license shall be the same for 36 every applicant, regardless of immigration status. In the event that 37 the commission changes the point total threshold, the requirement that every applicant reach the same point total threshold shall 38 39 remain in effect.

In addition to requiring an applicant for a driver's license to
submit satisfactory proof of identity and age, the commission also
shall require the applicant to provide:

(1) as a condition for obtaining a permit and standard basic
driver's license, proof of the person's social security number and
one document providing satisfactory proof that the applicant is a
New Jersey resident. If the person does not have a social security
number, the person shall either:

48 (a) provide satisfactory proof of an Individual Taxpayer49 Identification Number; or

1 (b) indicate, in a manner prescribed by the commission and 2 consistent with all other provisions of P.L.2019, c.271 (C.39:3-100 3 et al.), that the person is not eligible to receive a social security 4 number; or

5 (2) as a condition for obtaining a REAL ID basic driver's 6 license: two documents providing satisfactory proof that the 7 applicant is a New Jersey resident; proof of the applicant's social 8 security number or verification of ineligibility for a social security 9 number in accordance with the "REAL ID Act of 2005," Pub.L.109-10 13, any acts amendatory or supplementary thereto, and any federal 11 regulations adopted thereunder; and proof that the applicant's 12 presence in the United States is authorized under federal law.

A standard basic driver's license shall indicate that the license shall not be accepted as identification for an official purpose, as that term is defined under the "REAL ID Act of 2005," Pub.L.109-13, any acts amendatory or supplementary thereto, and any federal regulations adopted thereunder.

18 If the commission has reasonable cause to suspect that any 19 document presented by an applicant pursuant to this section is 20 altered, false, or otherwise invalid, the commission shall refuse to 21 grant the permit or license until the time when the document may be 22 verified by the issuing agency to the commission's satisfaction.

23 A person violating this section shall be subject to a fine not 24 exceeding \$500 or imprisonment in the county jail for not more 25 than 60 days, but if that person has never been licensed to drive in 26 this State or any other jurisdiction, the applicant shall be subject to 27 a fine of not less than \$200 and, in addition, the court shall issue an 28 order to the commission requiring the commission to refuse to issue 29 a license to operate a motor vehicle to the person for a period of not 30 less than 180 days. The penalties provided for by this paragraph 31 shall not be applicable in cases where failure to have actual 32 possession of the operator's license is due to an administrative or 33 technical error by the commission.

Nothing in this section shall be construed to alter or extend the
expiration of any license issued prior to the date this amendatory
and supplementary act becomes operative.

37 Any documents and personal information, including an applicant's photograph, obtained by the commission from an 38 39 applicant for a standard basic driver's license or standard 40 motorcycle license shall be confidential, shall not be considered a 41 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), 42 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning 43 access to government records, and shall not be disclosed by the 44 commission for any purpose related to Title 8 of the United States 45 Code without the informed consent of the applicant, a warrant 46 signed by a State or federal judge, or a lawful court order or subpoena; except that nothing in this section shall be construed to 47 48 prohibit, or in any way restrict, any action where such prohibition 49 or restriction would be contrary to federal law. When responding to

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a warrant, court order, or subpoena, the commission may disclose
 only those records or information specifically requested in the
 warrant, court order, or subpoena.

Possession of a standard basic driver's license or standard
motorcycle license issued pursuant to this section shall not be
considered evidence of an individual's citizenship or immigration
status and shall not be used as a basis for an investigation, arrest,
citation, prosecution, or detention.

9 Information regarding applicant's Individual an Tax 10 Identification Number, social security number, or ineligibility to 11 receive a social security number obtained by the commission for the 12 issuance of a standard motorcycle license or standard basic driver's 13 license pursuant to this section, shall not be considered a government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), 14 15 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning 16 access to government records, and shall not be disclosed by the 17 commission except where: (1) required by section 11 of P.L.1998, c.1 (C.2A:17-56.60); (2) the applicant provides written 18 19 informed consent to the disclosure; (3) the requesting entity 20 presents a warrant signed by a State or federal judge, a lawful court 21 order, or a subpoena; (4) required by State or federal law, and to the 22 extent that the disclosure may be necessary to permit the State to 23 participate in the National Driver Register program, as set forth in 24 49 U.S.C. s.30301 et seq.; or (5) the disclosure is in connection with 25 an audit or investigation of identity fraud, driver's license fraud, or 26 non-driver identification card fraud.

27 As used in this section:

28 "Parking sensors" means proximity sensors which use either
29 electromagnetic or ultrasonic technology and are designed to alert
30 the driver to obstacles while parking.

31 "Rear visibility system" means devices or components installed
32 on a motor vehicle at the time of manufacture that allow a forward
33 facing driver to view a visual image of the area directly behind the
34 vehicle.

35 (cf: P.L.2019, c.271, s.8)

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2. This act shall take effect on the first day of the seventh
month after enactment, but the Chief Administrator of the New
Jersey Motor Vehicle Commission may take any anticipatory
administrative action necessary for the timely implementation of
this act.

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46 Requires person taking written examination for permit to watch
47 video of rights and responsibilities of driver stopped by law
48 enforcement.

ASSEMBLY, No. 3871 STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED MARCH 23, 2020

Sponsored by: Assemblyman ROBERT J. KARABINCHAK District 18 (Middlesex) Assemblyman JAMEL C. HOLLEY District 20 (Union)

SYNOPSIS

Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 6/15/2020)

AN ACT concerning motor vehicle driver education and amending

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2 R.S.39:3-10. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. R.S.39:3-10 is amended to read as follows: 8 39:3-10. A person shall not drive a motor vehicle on a public 9 highway in this State unless the person is under supervision while 10 participating in a behind-the-wheel driving course pursuant to 11 section 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a validated permit, or a probationary or basic driver's license issued to 12 13 that person in accordance with this article. 14 A person under 18 years of age shall not be issued a basic license to drive motor vehicles, and a person shall not be issued a validated 15 16 permit, including a validated examination permit, until the applicant 17 has passed a satisfactory examination and other requirements as to 18 the applicant's ability as an operator. The examination shall 19 include: a test of the applicant's vision; the applicant's ability to 20 understand traffic control devices; the applicant's knowledge of safe 21 driving practices, including the dangers of driving a vehicle in an 22 aggressive manner, which shall include, but not be limited to, 23 unexpectedly altering the speed of a vehicle, making improper or 24 erratic traffic lane changes, disregarding traffic control devices, 25 failing to yield the right of way, and following another vehicle too 26 closely; the applicant's knowledge of operating a motor vehicle in a 27 manner that safely shares the roadway with pedestrians, cyclists, 28 skaters, riders of motorized-scooters, and other non-motorized 29 vehicles, which shall include, but not be limited to, passing a cyclist 30 on the roadway, recognizing bicycle lanes, navigating intersections 31 with pedestrians and cyclists, and exiting a vehicle without 32 endangering pedestrians and cyclists; the applicant's knowledge of 33 the effects that ingestion of alcohol or drugs has on a person's 34 ability to operate a motor vehicle; the applicant's knowledge of the 35 dangers of carbon monoxide poisoning from motor vehicles and 36 techniques for the safe operation and proper maintenance of a motor 37 vehicle; the applicant's knowledge of portions of the mechanism of 38 motor vehicles as is necessary to insure the safe operation of a 39 vehicle of the kind or kinds indicated by the applicant; and the 40 applicant's knowledge of the laws and ordinary usages of the road. 41 The examination shall be made available in English and each of the 42 three languages, other than English, most commonly spoken in the

43 State, as determined by the chief administrator. The chief 44 administrator shall periodically, and at least every five years, verify

Matter underlined <u>thus</u> is new matter.

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the three languages, other than English, most commonly spoken in
 the State.

3 A person shall not sit for an examination for any permit without exhibiting photo identification deemed acceptable by 4 the 5 commission, unless that person is a high school student 6 participating in a course of automobile driving education approved 7 by the State Department of Education and conducted in a public, 8 parochial, or private school of this State, pursuant to section 1 of 9 P.L.1950, c.127 (C.39:3-13.1). Prior to taking an examination for a 10 validated permit, a person shall watch a video created by the 11 commission, in conjunction with the Attorney General, explaining 12 the rights and responsibilities of a driver stopped by a law 13 enforcement officer. The commission may waive the written law 14 knowledge examination for any person 18 years of age or older possessing a valid driver's license issued by any other state, the 15 16 District of Columbia, or the United States Territories of American 17 Samoa, Guam, Northern Mariana Islands, Puerto Rico, or the Virgin 18 Islands. The commission shall be required to provide that person 19 with a booklet that highlights those motor vehicle laws unique to 20 New Jersey. A road test shall be required for a probationary license 21 and serve as a demonstration of the applicant's ability to operate a 22 vehicle of the class designated. During the road test, an applicant 23 may use a rear visibility system, parking sensors, or other 24 technology installed on the motor vehicle that enables the applicant 25 to view areas directly behind the vehicle or alerts the applicant of 26 obstacles while parking.

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A person who successfully completes a road test for a
motorcycle license or a motorcycle endorsement when operating a
motorcycle or motorized scooter with an engine displacement of
less than 231 cubic centimeters shall be issued a motorcycle license

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1 or endorsement restricting the person's operation of the vehicles to 2 any motorcycle with an engine displacement of 500 cubic 3 centimeters or less. A person who successfully completes a road 4 test for a motorcycle license or motorcycle endorsement when 5 operating a motorcycle with an engine displacement of 231 or more 6 cubic centimeters shall be issued a motorcycle license or 7 endorsement without any restriction as to engine displacement. 8 Any person who successfully completes an approved motorcycle 9 safety education course established pursuant to the provisions of 10 section 1 of P.L.1991, c.452 (C.27:5F-36) shall be issued a 11 motorcycle license or endorsement without restriction as to engine 12 displacement.

13 A person issued a motorcycle license pursuant to this section 14 may be issued a standard motorcycle license or a REAL ID 15 motorcycle license. The chief administrator shall require an 16 applicant for a standard motorcycle license to provide as proof of 17 the applicant's identity, age, and residence primary and secondary 18 documents, with which the chief administrator shall attribute point 19 values in accordance with the point based identification verification 20 program established pursuant to section 28 of P.L.2003, c.13 21 (C.39:2A-28). The point total required to prove the identity of an 22 applicant for the standard motorcycle license shall be the same for 23 every applicant, regardless of immigration status. In the event that 24 the commission changes the point total threshold, the requirement 25 that every applicant reach the same point total threshold shall 26 remain in effect.

In addition to requiring the person to submit satisfactory proof of
identity and age, the commission shall require the person to
provide:

(1) as a condition for obtaining a standard motorcycle license,
proof of the person's social security number and one document
providing satisfactory proof that the person is a New Jersey
resident.

34 If the person does not have a social security number, the person35 shall either:

36 (a) provide satisfactory proof of an Individual Taxpayer37 Identification Number; or

(b) indicate, in a manner prescribed by the commission and
consistent with all other provisions of P.L.2019, c.271 (C.39:3-100
et al.), that the person is not eligible to receive a social security
number; or

42 (2) as a condition for obtaining a REAL ID motorcycle license: two documents providing satisfactory proof that the person is a New 43 44 Jersey resident; proof of the person's social security number or 45 verification of ineligibility for a social security number in accordance with the "REAL ID Act of 2005," Pub.L.109-13, any 46 acts amendatory or supplementary thereto, and any federal 47 48 regulations adopted thereunder; and proof that the person's presence 49 in the United States is authorized under federal law.

A standard motorcycle license shall indicate that the license shall not be accepted as identification for an official purpose, as that term is defined under the "REAL ID Act of 2005," Pub.L.109-13, any acts amendatory or supplementary thereto, and any federal regulations adopted thereunder.

6 The commission shall issue a standard basic driver's license or a 7 REAL ID basic driver's license to operate a motor vehicle other 8 than a motorcycle to a person over 18 years of age who previously 9 has not been licensed to drive a motor vehicle in this State or 10 another jurisdiction only if that person has: (1) operated a passenger 11 automobile in compliance with the requirements of this Title for not 12 less than one year, not including any period of suspension or 13 postponement, from the date of issuance of a probationary license 14 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been 15 assessed more than two motor vehicle points; (3) not been convicted 16 in the previous year for a violation of R.S.39:4-50, section 2 of 17 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189 18 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of P.L.2017, 19 c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or any other 20 motor vehicle-related violation the commission determines to be 21 significant and applicable pursuant to regulation; and (4) passed an 22 examination of the applicant's ability to operate a motor vehicle 23 pursuant to this section.

24 The commission shall expand the driver's license examination by 25 20 percent. The additional questions to be added shall consist solely 26 of questions developed in conjunction with the Department of 27 Health concerning the use of alcohol or drugs as related to highway 28 safety. The commission shall develop, in conjunction with the 29 Department of Health, supplements to the driver's manual which 30 shall include information necessary to answer any question on the 31 driver's license examination concerning alcohol or drugs as related 32 to highway safety.

33 Up to 20 questions may be added to the examination on subjects 34 to be determined by the commission that are of particular relevance 35 to youthful drivers, including the importance of operating a motor vehicle in a manner that safely shares the roadway with pedestrians, 36 37 cyclists, skaters, riders of motorized-scooters, and other nonmotorized vehicles, which shall include, but not be limited to, 38 39 passing a cyclist on the roadway, recognizing bicycle lanes, 40 navigating intersections with pedestrians and cyclists, and exiting a 41 vehicle without endangering pedestrians and cyclists, and the 42 dangers of driving a vehicle in an aggressive manner, which shall 43 include, but not be limited to, unexpectedly altering the speed of a 44 vehicle, making improper or erratic traffic lane changes, 45 disregarding traffic control devices, failing to yield the right of way, 46 and following another vehicle too closely, after consultation with 47 the Director of the Division of Highway Traffic Safety in the 48 Department of Law and Public Safety.

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1 The commission shall expand the driver's license examination to 2 include a question asking whether the applicant is aware of the 3 provisions of the "Revised Uniform Anatomical Gift Act," 4 P.L.2008, c.50 (C.26:6-77 et al.) and the procedure for indicating on 5 the driver's license the intention to make a donation of body organs 6 or tissues pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

7 The commission shall expand the driver's license examination to 8 include a question asking whether the applicant is aware of the 9 dangers of failing to comply with this State's motor vehicle traffic 10 laws and the "STOP for Nikhil Safety Pledge" set forth in 11 subsection e. of R.S.39:3-41.

12 The commission shall expand the driver's license examination to 13 include questions concerning the dangers of carbon monoxide 14 poisoning from motor vehicles and techniques for the safe operation 15 and proper maintenance of a motor vehicle.

16 Any person applying for a driver's license to operate a motor 17 vehicle or motorized bicycle in this State shall surrender to the 18 commission any current driver's license issued to the applicant by 19 another state or jurisdiction upon the applicant's receipt of a driver's 20 license for this State. The commission shall refuse to issue a 21 driver's license if the applicant fails to comply with this provision. 22 An applicant for a permit or license who is under 18 years of age, 23 and who holds a permit or license for a passenger automobile issued 24 by another state or country that is valid or has expired within a time 25 period designated by the commission, shall be subject to the permit 26 and license requirements and penalties applicable to State permit 27 and license applicants who are of the same age; except that if the 28 other state or country has permit or license standards substantially 29 similar to those of this State, the credentials of the other state or 30 country shall be acceptable.

The commission shall create classified licensing of driverscovering the following classifications:

33 Motorcycles, except that for the purposes of this section, a. 34 motorcycle shall not include any three-wheeled motor vehicle 35 equipped with a single cab with glazing enclosing the occupant, 36 seats similar to those of a passenger vehicle or truck, seat belts and 37 automotive steering or any vehicle defined as a motorcycle pursuant 38 to R.S.39:1-1 having a motor with a maximum piston displacement 39 that is less than 50 cubic centimeters or a motor that is rated at no 40 more than 1.5 brake horsepower with a maximum speed of no more 41 than 35 miles per hour on a flat surface.

b. Omnibuses as classified by R.S.39:3-10.1 and school buses
classified under N.J.S.18A:39-1 et seq.

44 c. (Deleted by amendment, P.L.1999, c.28)

d. All motor vehicles not included in classifications a. and b. A
license issued pursuant to this classification d. shall be referred to
as the "basic driver's license" and may be issued as a standard basic
driver's license or a REAL ID basic driver's license.

Every applicant for a license under classification b. shall be a holder of a basic driver's license. Any issuance of a license under classification b. shall be by endorsement on the person's basic driver's license.

5 A driver's license for motorcycles may be issued separately, but 6 if issued to the holder of a basic driver's license, it shall be by 7 endorsement on the person's basic driver's license. The holder of a basic driver's license or a separately issued motorcycle license shall 8 be authorized to operate a motorcycle having a motor with a 9 10 maximum piston displacement that is less than 50 cubic centimeters 11 or a motor that is rated at no more than 1.5 brake horsepower with a 12 maximum speed no more than 35 miles per hour on a flat surface.

The commission, upon payment of the lawful fee and after it or a person authorized by it has examined the applicant and is satisfied of the applicant's ability as an operator, may, in its discretion, issue a license to the applicant to drive a motor vehicle. The license shall authorize the person to drive any registered vehicle, of the kind or kinds indicated.

The license shall expire, except as otherwise provided, during the fourth calendar year following the date in which the license was issued and on the same calendar day as the person's date of birth. If the person's date of birth does not correspond to a calendar day of the fourth calendar year, the license shall expire on the last day of the person's birth month.

25 The commission may, at its discretion and for good cause shown, 26 issue licenses that expire on a date fixed by it. If the commission 27 issues a REAL ID basic driver's license or REAL ID motorcycle license to a person who has demonstrated authorization to be 28 29 present in the United States for a period of time shorter than the 30 standard period of the license, the commission shall fix the 31 expiration date of the license at a date based on the period in which 32 the person is authorized to be present in the United States under 33 federal immigration laws. The commission may renew the person's 34 REAL ID basic driver's license or REAL ID motorcycle license 35 only if it is demonstrated that the person's continued presence in the United States is authorized under federal law. The fee for licenses 36 37 with expiration dates fixed by the commission shall be fixed by the 38 commission in amounts proportionately less or greater than the fee 39 herein established.

The required fee for a license for the license period shall be as
follows, subject to adjustment pursuant to section 16 of P.L.2007,
c.335 (C.39:2A-36.1):

43 Standard motorcycle license or endorsement: \$18.

44 REAL ID motorcycle license: \$29.

45 Omnibus or school bus endorsement: \$18.

46 Standard basic driver's license: \$18.

47 REAL ID basic driver's license: \$29.

48 The commission shall waive the payment of fees for issuance of 49 omnibus endorsements whenever an applicant establishes to the

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commission's satisfaction that the applicant will use the omnibus
 endorsement exclusively for operating omnibuses owned by a
 nonprofit organization duly incorporated under Title 15 or 16 of the
 Revised Statutes or Title 15A of the New Jersey Statutes.

5 The commission shall issue licenses for the following license 6 period on and after the first day of the calendar month immediately 7 preceding the commencement of the period, the licenses to be 8 effective immediately.

9 All applications for renewals of licenses shall be made in a 10 manner prescribed by the commission and in accordance with 11 procedures established by it.

The commission in its discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in its estimation, not a proper person to be granted a permit or license, but a defect of the applicant shall not debar the applicant from receiving a permit or license unless it can be shown by tests approved by the commission that the defect incapacitates the applicant from safely operating a motor vehicle.

A person issued a basic driver's license pursuant to this section 19 20 may be issued a standard basic driver's license or a REAL ID basic 21 driver's license. The chief administrator shall require an applicant 22 for a standard basic driver's license to provide as proof of the 23 applicant's identity, age, and residence primary and secondary 24 documents, with which the chief administrator shall attribute point 25 values in accordance with the point based identification verification 26 program established pursuant to section 28 of P.L.2003, c.13 27 (C.39:2A-28). The point total required to prove the identity of an 28 applicant for the standard basic driver's license shall be the same for 29 every applicant, regardless of immigration status. In the event that 30 the commission changes the point total threshold, the requirement 31 that every applicant reach the same point total threshold shall 32 remain in effect.

In addition to requiring an applicant for a driver's license to
submit satisfactory proof of identity and age, the commission also
shall require the applicant to provide:

(1) as a condition for obtaining a permit and standard basic
driver's license, proof of the person's social security number and
one document providing satisfactory proof that the applicant is a
New Jersey resident. If the person does not have a social security
number, the person shall either:

41 (a) provide satisfactory proof of an Individual Taxpayer42 Identification Number; or

(b) indicate, in a manner prescribed by the commission and
consistent with all other provisions of P.L.2019, c.271 (C.39:3-100
et al.), that the person is not eligible to receive a social security
number; or

47 (2) as a condition for obtaining a REAL ID basic driver's
48 license: two documents providing satisfactory proof that the
49 applicant is a New Jersey resident; proof of the applicant's social

security number or verification of ineligibility for a social security
 number in accordance with the "REAL ID Act of 2005," Pub.L.109 13, any acts amendatory or supplementary thereto, and any federal
 regulations adopted thereunder; and proof that the applicant's
 presence in the United States is authorized under federal law.

6 A standard basic driver's license shall indicate that the license 7 shall not be accepted as identification for an official purpose, as that 8 term is defined under the "REAL ID Act of 2005," Pub.L.109-13, 9 any acts amendatory or supplementary thereto, and any federal 10 regulations adopted thereunder.

11 If the commission has reasonable cause to suspect that any 12 document presented by an applicant pursuant to this section is 13 altered, false, or otherwise invalid, the commission shall refuse to 14 grant the permit or license until the time when the document may be 15 verified by the issuing agency to the commission's satisfaction.

16 A person violating this section shall be subject to a fine not 17 exceeding \$500 or imprisonment in the county jail for not more 18 than 60 days, but if that person has never been licensed to drive in 19 this State or any other jurisdiction, the applicant shall be subject to 20 a fine of not less than \$200 and, in addition, the court shall issue an 21 order to the commission requiring the commission to refuse to issue 22 a license to operate a motor vehicle to the person for a period of not 23 less than 180 days. The penalties provided for by this paragraph 24 shall not be applicable in cases where failure to have actual 25 possession of the operator's license is due to an administrative or 26 technical error by the commission.

Nothing in this section shall be construed to alter or extend the
expiration of any license issued prior to the date this amendatory
and supplementary act becomes operative.

30 Any documents and personal information, including an 31 applicant's photograph, obtained by the commission from an applicant for a standard basic driver's license or standard 32 33 motorcycle license shall be confidential, shall not be considered a 34 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), 35 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning access to government records, and shall not be disclosed by the 36 37 commission for any purpose related to Title 8 of the United States Code without the informed consent of the applicant, a warrant 38 39 signed by a State or federal judge, or a lawful court order or 40 subpoena; except that nothing in this section shall be construed to 41 prohibit, or in any way restrict, any action where such prohibition 42 or restriction would be contrary to federal law. When responding to 43 a warrant, court order, or subpoena, the commission may disclose 44 only those records or information specifically requested in the 45 warrant, court order, or subpoena.

46 Possession of a standard basic driver's license or standard
47 motorcycle license issued pursuant to this section shall not be
48 considered evidence of an individual's citizenship or immigration

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1 status and shall not be used as a basis for an investigation, arrest, 2 citation, prosecution, or detention. 3 Information regarding an applicant's Individual Tax Identification Number, social security number, or ineligibility to 4 5 receive a social security number obtained by the commission for the issuance of a standard motorcycle license or standard basic driver's 6 7 license pursuant to this section, shall not be considered a 8 government record pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), 9 P.L.2001, c.404 (C.47:1A-5 et al.), or the common law concerning 10 access to government records, and shall not be disclosed by the 11 commission except where: (1) required by section 11 of P.L.1998, 12 c.1 (C.2A:17-56.60); (2) the applicant provides written informed 13 consent to the disclosure; (3) the requesting entity presents a 14 warrant signed by a State or federal judge, a lawful court order, or a 15 subpoena; (4) required by State or federal law, and to the extent that 16 the disclosure may be necessary to permit the State to participate in 17 the National Driver Register program, as set forth in 49 U.S.C. 18 s.30301 et seq.; or (5) the disclosure is in connection with an audit 19 or investigation of identity fraud, driver's license fraud, or non-20 driver identification card fraud. As used in this section: 21 22 "Parking sensors" means proximity sensors which use either 23 electromagnetic or ultrasonic technology and are designed to alert 24 the driver to obstacles while parking. 25 "Rear visibility system" means devices or components installed 26 on a motor vehicle at the time of manufacture that allow a forward facing driver to view a visual image of the area directly behind the 27 28 vehicle. 29 (cf: P.L.2019, c.271, s.8) 30 31 2. This act shall take effect on the first day of the seventh month after enactment, but the Chief Administrator of the New 32 Jersey Motor Vehicle Commission may take any anticipatory 33 34 administrative action necessary for the timely implementation of 35 this act. 36 37 **STATEMENT** 38 39 40 This bill requires a person to watch a video created by the New 41 Jersey Motor Vehicle Commission (MVC), in conjunction with the 42 Attorney General, before the person takes a written examination for a validated permit. Under the bill, the video is to explain the rights 43 44 and responsibilities of a driver stopped by a law enforcement 45 officer.

ASSEMBLY COMMUNITY DEVELOPMENT AND AFFAIRS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3871

with committee amendments

STATE OF NEW JERSEY

DATED: AUGUST 24, 2020

The Assembly Community Development and Affairs Committee reports favorably and with committee amendments Assembly Bill No. 3871.

As amended, this bill requires a person prior to taking an examination for any permit, a person shall watch a video created by the commission, in conjunction with the Attorney General, explaining the rights and responsibilities of a driver stopped by a law enforcement officer. The video shall be used for informational purposes only and shall not be used in any criminal proceeding involving a driver stopped by a law enforcement officer. Under the bill, the video is to explain the rights and responsibilities of a driver stopped by a law enforcement officer.

COMMITTEE AMENDMENTS:

The committee amendments would provide that the video explaining the rights and responsibilities of a driver stopped by a law enforcement officer is to be used for informational purposes only and is not to be used in any criminal proceeding involving a driver stopped by a law enforcement officer. The committee amendments also clarify that a person is required to watch the video prior to taking an examination for any permit.

STATEMENT TO

[First Reprint] ASSEMBLY, No. 3871

STATE OF NEW JERSEY

DATED: OCTOBER 22, 2020

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 3871 (1R).

This bill requires a person to watch a video created by the Motor Vehicle Commission, in conjunction with the Attorney General, before the person takes an examination for any permit. The video is to explain the rights and responsibilities of a driver stopped by a law enforcement officer. The video shall be used for informational purposes only and shall not be used in any criminal proceeding involving a driver stopped by a law enforcement officer. Under the bill, the video is to explain the rights and responsibilities of a driver stopped by a law enforcement officer.

As reported by the committee, Assembly Bill No. 3871 (1R) is identical to Senate Bill No. 2231 (2R), which also was reported by the committee on this date.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates that the Department of Law and Public Safety and the New Jersey Motor Vehicle Commission (MVC) will incur indeterminate increased costs in the first year after the bill's effective date to create a video concerning the rights and responsibilities of a driver stopped by a law enforcement officer that is required to be shown prior to a person's taking a written examination for any permit.

The MVC may also incur additional costs for the additional staff time or personnel and equipment that may be required to show the video as a part of the permit process.

LEGISLATIVE FISCAL ESTIMATE [First Reprint] ASSEMBLY, No. 3871 STATE OF NEW JERSEY 219th LEGISLATURE

DATED: SEPTEMBER 15, 2020

SUMMARY

Synopsis:	Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement.
Type of Impact:	Increased State expenditures.
Agencies Affected:	New Jersey Motor Vehicle Commission; Department of Law and Public Safety.

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>
State Cost	Indeterminate Potential Increase

- The Office of Legislative Services (OLS) estimates that the Department of Law and Public Safety and the New Jersey Motor Vehicle Commission (MVC) will incur indeterminate increased costs in the first year after the bill's effective date to create a video concerning the rights and responsibilities of a driver stopped by a law enforcement officer that is required to be shown prior to a person's taking a written examination for any permit.
- The MVC may also incur additional costs for the additional staff time or personnel and equipment that may be required to show the video as a part of the permit process.

BILL DESCRIPTION

This bill requires a person to watch a video created by the MVC, in conjunction with the Attorney General, before the person takes a written examination for any permit. Under the bill, the video is to explain the rights and responsibilities of a driver stopped by a law enforcement officer. The video is for informational purposes only and is not to be used in any criminal proceeding involving a driver stopped by a law enforcement officer. The bill also clarifies that a person is required to watch the video prior to taking an examination for any permit.



FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the bill will result in an indeterminate increase in State expenditures in the first year after the bill's effective date.

The MVC, in conjunction with the Attorney General, is required to create a video that explains the rights and responsibilities of a driver stopped by a law enforcement officer. A person is required to watch the video prior to taking a written examination for any permit. The MVC and Department of Law and Public Safety will likely incur certain costs to create this video. However, it is not known what resources or associated costs will be required to produce this content.

The bill also requires a person to watch the video prior to taking the written examination for any permit. It is unclear at what point prior to taking the written examination that a person will be required to watch the video, and if it will be possible for the video to be viewed prior to the examination visit. The MVC may incur additional costs as additional staff time or personnel and equipment may be needed to provide a means of viewing the video at an MVC facility as a part of the permit process. The specific additional resources or associated costs that will be needed and whether the MVC already has sufficient resources to provide a means of showing the video at MVC's regional customer service locations is unclear.

Although not specifically required by the legislation, the MVC may need to update the driver's manual to include information concerning the rights and responsibilities of a driver stopped by a law enforcement officer and may incur an indeterminate cost to do so in the first year after the bill's effective date. It is not known how many manuals will need to be reprinted, if any, or to what extent the online driver's manual will be updated with this information.

Section:	Authorities, Utilities, Transportation and Communications
Analyst:	Sheree D. Henderson Senior Counsel
Approved:	Frank W. Haines III Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

SENATE, No. 2231 **STATE OF NEW JERSEY** 219th LEGISLATURE

INTRODUCED MARCH 16, 2020

Sponsored by: Senator PATRICK J. DIEGNAN, JR. District 18 (Middlesex) Senator FRED H. MADDEN, JR. District 4 (Camden and Gloucester)

SYNOPSIS

Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 3/19/2020)

AN ACT concerning motor vehicle driver education and testing, and 2 amending R.S.39:3-10.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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1. R.S.39:3-10 is amended to read as follows:

8 39:3-10. A person shall not drive a motor vehicle on a public 9 highway in this State unless the person is under supervision while 10 participating in a behind-the-wheel driving course pursuant to section 11 6 of P.L.1977, c.25 (C.39:3-13.2a) or is in possession of a validated 12 permit, or a probationary or basic driver's license issued to that 13 person in accordance with this article.

14 A person under 18 years of age shall not be issued a basic license 15 to drive motor vehicles, and a person shall not be issued a validated 16 permit, including a validated examination permit, until the applicant 17 has passed a satisfactory examination and other requirements as to 18 the applicant's ability as an operator. The examination shall include: 19 a test of the applicant's vision; the applicant's ability to understand 20 traffic control devices; the applicant's knowledge of safe driving 21 practices, including the dangers of driving a vehicle in an aggressive 22 manner, which shall include, but not be limited to, unexpectedly 23 altering the speed of a vehicle, making improper or erratic traffic lane 24 changes, disregarding traffic control devices, failing to yield the right 25 of way, and following another vehicle too closely; the applicant's 26 knowledge of operating a motor vehicle in a manner that safely shares 27 the roadway with pedestrians, cyclists, skaters, riders of motorized-28 scooters, and other non-motorized vehicles, which shall include, but 29 not be limited to, passing a cyclist on the roadway, recognizing 30 bicycle lanes, navigating intersections with pedestrians and cyclists, 31 and exiting a vehicle without endangering pedestrians and cyclists; the applicant's knowledge of the effects that ingestion of alcohol or 32 33 drugs has on a person's ability to operate a motor vehicle; the 34 applicant's knowledge of the dangers of carbon monoxide poisoning 35 from motor vehicles and techniques for the safe operation and proper 36 maintenance of a motor vehicle; the applicant's knowledge of 37 portions of the mechanism of motor vehicles as is necessary to insure 38 the safe operation of a vehicle of the kind or kinds indicated by the 39 applicant; and the applicant's knowledge of the laws and ordinary 40 usages of the road. The examination shall be made available in 41 English and each of the three languages, other than English, most 42 commonly spoken in the State, as determined by the chief 43 administrator. The chief administrator shall periodically, and at least 44 every five years, verify the three languages, other than English, most 45 commonly spoken in the State.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

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1 A person shall not sit for an examination for any permit without 2 exhibiting photo identification deemed acceptable by the 3 commission, unless that person is a high school student participating 4 in a course of automobile driving education approved by the State 5 Department of Education and conducted in a public, parochial, or private school of this State, pursuant to section 1 of P.L.1950, c.127 6 7 (C.39:3-13.1). Prior to taking an examination for a validated permit, 8 a person shall watch a video created by the commission, in 9 conjunction with the Attorney General, explaining the rights and 10 responsibilities of a driver stopped by a law enforcement officer. The 11 commission may waive the written law knowledge examination for 12 any person 18 years of age or older possessing a valid driver's license 13 issued by any other state, the District of Columbia, or the United 14 States Territories of American Samoa, Guam, Northern Mariana 15 Islands, Puerto Rico, or the Virgin Islands. The commission shall be 16 required to provide that person with a booklet that highlights those 17 motor vehicle laws unique to New Jersey. A road test shall be 18 required for a probationary license and serve as a demonstration of 19 the applicant's ability to operate a vehicle of the class designated. 20 During the road test, an applicant may use a rear visibility system, 21 parking sensors, or other technology installed on the motor vehicle 22 that enables the applicant to view areas directly behind the vehicle or 23 alerts the applicant of obstacles while parking. 24 A person shall not sit for a road test unless that person exhibits

25 photo identification deemed acceptable by the commission. A high 26 school student who has completed a course of behind-the-wheel 27 automobile driving education approved by the State Department of 28 Education and conducted in a public, parochial, or private school of this State, who has been issued a special learner's permit pursuant to 29 30 section 1 of P.L.1950, c.127 (C.39:3-13.1) prior to January 1, 2003, 31 shall not be required to exhibit photo identification in order to sit for a road test. The commission may waive the road test for any person 32 33 18 years of age or older possessing a valid driver's license issued by 34 any other state, the District of Columbia, or the United States 35 Territories of American Samoa, Guam, Northern Mariana Islands, 36 Puerto Rico, or the Virgin Islands. The road test shall be given on 37 public streets, where practicable and feasible, but may be preceded 38 by an off-street screening process to assess basic skills. The 39 commission shall approve locations for the road test which pose no 40 more than a minimal risk of injury to the applicant, the examiner, and 41 other motorists. New locations for the road test shall not be approved 42 unless the test can be given on public streets.

A person who successfully completes a road test for a motorcycle
license or a motorcycle endorsement when operating a motorcycle or
motorized scooter with an engine displacement of less than 231 cubic
centimeters shall be issued a motorcycle license or endorsement
restricting the person's operation of the vehicles to any motorcycle
with an engine displacement of 500 cubic centimeters or less. A

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1 person who successfully completes a road test for a motorcycle 2 license or motorcycle endorsement when operating a motorcycle with 3 an engine displacement of 231 or more cubic centimeters shall be 4 issued a motorcycle license or endorsement without any restriction 5 as to engine displacement. Any person who successfully completes 6 an approved motorcycle safety education course established pursuant 7 to the provisions of section 1 of P.L.1991, c.452 (C.27:5F-36) shall 8 be issued a motorcycle license or endorsement without restriction as 9 to engine displacement.

10 A person issued a motorcycle license pursuant to this section may be issued a standard motorcycle license or a REAL ID motorcycle 11 12 license. The chief administrator shall require an applicant for a standard motorcycle license to provide as proof of the applicant's 13 14 identity, age, and residence primary and secondary documents, with 15 which the chief administrator shall attribute point values in 16 accordance with the point based identification verification program 17 established pursuant to section 28 of P.L.2003, c.13 (C.39:2A-28). 18 The point total required to prove the identity of an applicant for the 19 standard motorcycle license shall be the same for every applicant, 20 regardless of immigration status. In the event that the commission 21 changes the point total threshold, the requirement that every 22 applicant reach the same point total threshold shall remain in effect.

In addition to requiring the person to submit satisfactory proof of identity and age, the commission shall require the person to provide: (1) as a condition for obtaining a standard motorcycle license, proof of the person's social security number and one document providing satisfactory proof that the person is a New Jersey resident. If the person does not have a social security number, the person

shall either:
(a) provide satisfactory proof of an Individual Taxpayer
Identification Number; or

(b) indicate, in a manner prescribed by the commission and
consistent with all other provisions of P.L.2019, c.271 (C.39:3-100
et al.), that the person is not eligible to receive a social security
number; or

36 (2) as a condition for obtaining a REAL ID motorcycle license: 37 two documents providing satisfactory proof that the person is a New 38 Jersey resident; proof of the person's social security number or 39 verification of ineligibility for a social security number in accordance 40 with the "REAL ID Act of 2005," Pub.L.109-13, any acts amendatory 41 or supplementary thereto, and any federal regulations adopted 42 thereunder; and proof that the person's presence in the United States 43 is authorized under federal law.

A standard motorcycle license shall indicate that the license shall
not be accepted as identification for an official purpose, as that term
is defined under the "REAL ID Act of 2005," Pub.L.109-13, any acts
amendatory or supplementary thereto, and any federal regulations
adopted thereunder.

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1 The commission shall issue a standard basic driver's license or a 2 REAL ID basic driver's license to operate a motor vehicle other than 3 a motorcycle to a person over 18 years of age who previously has not 4 been licensed to drive a motor vehicle in this State or another 5 jurisdiction only if that person has: (1) operated a passenger automobile in compliance with the requirements of this Title for not 6 7 less than one year, not including any period of suspension or 8 postponement, from the date of issuance of a probationary license 9 pursuant to section 4 of P.L.1950, c.127 (C.39:3-13.4); (2) not been 10 assessed more than two motor vehicle points; (3) not been convicted 11 in the previous year for a violation of R.S.39:4-50, section 2 of 12 P.L.1981, c.512 (C.39:4-50.4a), section 1 of P.L.1992, c.189 (C.39:4-50.14), R.S.39:4-129, N.J.S.2C:11-5, section 1 of P.L.2017, 13 14 c.165 (C.2C:11-5.3), subsection c. of N.J.S.2C:12-1, or any other 15 motor vehicle-related violation the commission determines to be 16 significant and applicable pursuant to regulation; and (4) passed an 17 examination of the applicant's ability to operate a motor vehicle 18 pursuant to this section.

19 The commission shall expand the driver's license examination by 20 20 percent. The additional questions to be added shall consist solely 21 of questions developed in conjunction with the Department of Health 22 concerning the use of alcohol or drugs as related to highway safety. 23 The commission shall develop, in conjunction with the Department 24 of Health, supplements to the driver's manual which shall include 25 information necessary to answer any question on the driver's license 26 examination concerning alcohol or drugs as related to highway 27 safety.

28 Up to 20 questions may be added to the examination on subjects 29 to be determined by the commission that are of particular relevance 30 to youthful drivers, including the importance of operating a motor 31 vehicle in a manner that safely shares the roadway with pedestrians, cyclists, skaters, riders of motorized-scooters, and other non-32 33 motorized vehicles, which shall include, but not be limited to, passing 34 a cyclist on the roadway, recognizing bicycle lanes, navigating 35 intersections with pedestrians and cyclists, and exiting a vehicle 36 without endangering pedestrians and cyclists, and the dangers of 37 driving a vehicle in an aggressive manner, which shall include, but 38 not be limited to, unexpectedly altering the speed of a vehicle, 39 making improper or erratic traffic lane changes, disregarding traffic 40 control devices, failing to yield the right of way, and following 41 another vehicle too closely, after consultation with the Director of 42 the Division of Highway Traffic Safety in the Department of Law 43 and Public Safety.

The commission shall expand the driver's license examination to
include a question asking whether the applicant is aware of the
provisions of the "Revised Uniform Anatomical Gift Act," P.L.2008,
c.50 (C.26:6-77 et al.) and the procedure for indicating on the driver's

license the intention to make a donation of body organs or tissues
 pursuant to section 1 of P.L.1978, c.181 (C.39:3-12.2).

The commission shall expand the driver's license examination to include a question asking whether the applicant is aware of the dangers of failing to comply with this State's motor vehicle traffic laws and the "STOP for Nikhil Safety Pledge" set forth in subsection e. of R.S.39:3-41.

8 The commission shall expand the driver's license examination to 9 include questions concerning the dangers of carbon monoxide 10 poisoning from motor vehicles and techniques for the safe operation 11 and proper maintenance of a motor vehicle.

12 Any person applying for a driver's license to operate a motor 13 vehicle or motorized bicycle in this State shall surrender to the 14 commission any current driver's license issued to the applicant by 15 another state or jurisdiction upon the applicant's receipt of a driver's 16 license for this State. The commission shall refuse to issue a driver's 17 license if the applicant fails to comply with this provision. An 18 applicant for a permit or license who is under 18 years of age, and 19 who holds a permit or license for a passenger automobile issued by 20 another state or country that is valid or has expired within a time 21 period designated by the commission, shall be subject to the permit 22 and license requirements and penalties applicable to State permit and 23 license applicants who are of the same age; except that if the other 24 state or country has permit or license standards substantially similar 25 to those of this State, the credentials of the other state or country shall 26 be acceptable.

The commission shall create classified licensing of driverscovering the following classifications:

29 Motorcycles, except that for the purposes of this section, a. 30 motorcycle shall not include any three-wheeled motor vehicle 31 equipped with a single cab with glazing enclosing the occupant, seats similar to those of a passenger vehicle or truck, seat belts and 32 33 automotive steering or any vehicle defined as a motorcycle pursuant 34 to R.S.39:1-1 having a motor with a maximum piston displacement 35 that is less than 50 cubic centimeters or a motor that is rated at no 36 more than 1.5 brake horsepower with a maximum speed of no more 37 than 35 miles per hour on a flat surface.

b. Omnibuses as classified by R.S.39:3-10.1 and school buses
classified under N.J.S.18A:39-1 et seq.

c. (Deleted by amendment, P.L.1999, c.28)

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d. All motor vehicles not included in classifications a. and b. A
license issued pursuant to this classification d. shall be referred to as
the "basic driver's license" and may be issued as a standard basic
driver's license or a REAL ID basic driver's license.

Every applicant for a license under classification b. shall be a
holder of a basic driver's license. Any issuance of a license under
classification b. shall be by endorsement on the person's basic driver's
license.

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1 A driver's license for motorcycles may be issued separately, but if 2 issued to the holder of a basic driver's license, it shall be by 3 endorsement on the person's basic driver's license. The holder of a 4 basic driver's license or a separately issued motorcycle license shall 5 be authorized to operate a motorcycle having a motor with a 6 maximum piston displacement that is less than 50 cubic centimeters 7 or a motor that is rated at no more than 1.5 brake horsepower with a 8 maximum speed no more than 35 miles per hour on a flat surface.

9 The commission, upon payment of the lawful fee and after it or a 10 person authorized by it has examined the applicant and is satisfied of 11 the applicant's ability as an operator, may, in its discretion, issue a 12 license to the applicant to drive a motor vehicle. The license shall 13 authorize the person to drive any registered vehicle, of the kind or 14 kinds indicated.

The license shall expire, except as otherwise provided, during the fourth calendar year following the date in which the license was issued and on the same calendar day as the person's date of birth. If the person's date of birth does not correspond to a calendar day of the fourth calendar year, the license shall expire on the last day of the person's birth month.

21 The commission may, at its discretion and for good cause shown, 22 issue licenses that expire on a date fixed by it. If the commission 23 issues a REAL ID basic driver's license or REAL ID motorcycle 24 license to a person who has demonstrated authorization to be present 25 in the United States for a period of time shorter than the standard 26 period of the license, the commission shall fix the expiration date of 27 the license at a date based on the period in which the person is 28 authorized to be present in the United States under federal 29 immigration laws. The commission may renew the person's REAL 30 ID basic driver's license or REAL ID motorcycle license only if it is 31 demonstrated that the person's continued presence in the United 32 States is authorized under federal law. The fee for licenses with 33 expiration dates fixed by the commission shall be fixed by the 34 commission in amounts proportionately less or greater than the fee 35 herein established.

The required fee for a license for the license period shall be as follows, subject to adjustment pursuant to section 16 of P.L.2007, c.335 (C.39:2A-36.1):

39 Standard motorcycle license or endorsement: \$18.

40 REAL ID motorcycle license: \$29.

41 Omnibus or school bus endorsement: \$18.

42 Standard basic driver's license: \$18.

43 REAL ID basic driver's license: \$29.

The commission shall waive the payment of fees for issuance of omnibus endorsements whenever an applicant establishes to the commission's satisfaction that the applicant will use the omnibus endorsement exclusively for operating omnibuses owned by a

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1 nonprofit organization duly incorporated under Title 15 or 16 of the 2 Descind Statistics on Title 15 A of the New Lenger Statistics

2 Revised Statutes or Title 15A of the New Jersey Statutes.

3 The commission shall issue licenses for the following license

4 period on and after the first day of the calendar month immediately

5 preceding the commencement of the period, the licenses to be6 effective immediately.

All applications for renewals of licenses shall be made in a manner
prescribed by the commission and in accordance with procedures
established by it.

The commission in its discretion may refuse to grant a permit or license to drive motor vehicles to a person who is, in its estimation, not a proper person to be granted a permit or license, but a defect of the applicant shall not debar the applicant from receiving a permit or license unless it can be shown by tests approved by the commission that the defect incapacitates the applicant from safely operating a motor vehicle.

17 A person issued a basic driver's license pursuant to this section 18 may be issued a standard basic driver's license or a REAL ID basic driver's license. The chief administrator shall require an applicant 19 20 for a standard basic driver's license to provide as proof of the 21 applicant's identity, age, and residence primary and secondary 22 documents, with which the chief administrator shall attribute point 23 values in accordance with the point based identification verification 24 program established pursuant to section 28 of P.L.2003, c.13 25 (C.39:2A-28). The point total required to prove the identity of an 26 applicant for the standard basic driver's license shall be the same for 27 every applicant, regardless of immigration status. In the event that 28 the commission changes the point total threshold, the requirement 29 that every applicant reach the same point total threshold shall remain 30 in effect.

In addition to requiring an applicant for a driver's license to submit
satisfactory proof of identity and age, the commission also shall
require the applicant to provide:

(1) as a condition for obtaining a permit and standard basic
driver's license, proof of the person's social security number and one
document providing satisfactory proof that the applicant is a New
Jersey resident. If the person does not have a social security number,
the person shall either:

39 (a) provide satisfactory proof of an Individual Taxpayer40 Identification Number; or

(b) indicate, in a manner prescribed by the commission and
consistent with all other provisions of P.L.2019, c.271 (C.39:3-100
et al.), that the person is not eligible to receive a social security
number; or

45 (2) as a condition for obtaining a REAL ID basic driver's license:
46 two documents providing satisfactory proof that the applicant is a
47 New Jersey resident; proof of the applicant's social security number
48 or verification of ineligibility for a social security number in

accordance with the "REAL ID Act of 2005," Pub.L.109-13, any acts
 amendatory or supplementary thereto, and any federal regulations
 adopted thereunder; and proof that the applicant's presence in the
 United States is authorized under federal law.

5 A standard basic driver's license shall indicate that the license 6 shall not be accepted as identification for an official purpose, as that 7 term is defined under the "REAL ID Act of 2005," Pub.L.109-13, any 8 acts amendatory or supplementary thereto, and any federal 9 regulations adopted thereunder.

10 If the commission has reasonable cause to suspect that any 11 document presented by an applicant pursuant to this section is 12 altered, false, or otherwise invalid, the commission shall refuse to 13 grant the permit or license until the time when the document may be 14 verified by the issuing agency to the commission's satisfaction.

15 A person violating this section shall be subject to a fine not 16 exceeding \$500 or imprisonment in the county jail for not more than 17 60 days, but if that person has never been licensed to drive in this 18 State or any other jurisdiction, the applicant shall be subject to a fine 19 of not less than \$200 and, in addition, the court shall issue an order 20 to the commission requiring the commission to refuse to issue a 21 license to operate a motor vehicle to the person for a period of not less than 180 days. The penalties provided for by this paragraph shall 22 23 not be applicable in cases where failure to have actual possession of 24 the operator's license is due to an administrative or technical error by 25 the commission.

Nothing in this section shall be construed to alter or extend the
expiration of any license issued prior to the date this amendatory and
supplementary act becomes operative.

29 Any documents and personal information, including an applicant's 30 photograph, obtained by the commission from an applicant for a 31 standard basic driver's license or standard motorcycle license shall be 32 confidential, shall not be considered a government record pursuant to 33 P.L.1963, c.73 (C.47:1A-1 et seq.), P.L.2001, c.404 (C.47:1A-5 et 34 al.), or the common law concerning access to government records, 35 and shall not be disclosed by the commission for any purpose related to Title 8 of the United States Code without the informed consent of 36 37 the applicant, a warrant signed by a State or federal judge, or a lawful 38 court order or subpoena; except that nothing in this section shall be 39 construed to prohibit, or in any way restrict, any action where such 40 prohibition or restriction would be contrary to federal law. When 41 responding to a warrant, court order, or subpoena, the commission 42 may disclose only those records or information specifically requested 43 in the warrant, court order, or subpoena.

44 Possession of a standard basic driver's license or standard
45 motorcycle license issued pursuant to this section shall not be
46 considered evidence of an individual's citizenship or immigration
47 status and shall not be used as a basis for an investigation, arrest,
48 citation, prosecution, or detention.

S2231 DIEGNAN, MADDEN 10

1 Information regarding an applicant's Individual Tax Identification 2 Number, social security number, or ineligibility to receive a social 3 security number obtained by the commission for the issuance of a 4 standard motorcycle license or standard basic driver's license 5 pursuant to this section, shall not be considered a government record 6 pursuant to P.L.1963, c.73 (C.47:1A-1 et seq.), P.L.2001, c.404 7 (C.47:1A-5 et al.), or the common law concerning access to 8 government records, and shall not be disclosed by the commission 9 except where: (1) required by section 11 of P.L.1998, c.1 (C.2A:17-10 56.60); (2) the applicant provides written informed consent to the 11 disclosure; (3) the requesting entity presents a warrant signed by a 12 State or federal judge, a lawful court order, or a subpoena; (4) required by State or federal law, and to the extent that the disclosure 13 14 may be necessary to permit the State to participate in the National 15 Driver Register program, as set forth in 49 U.S.C. s.30301 et seq.; or 16 (5) the disclosure is in connection with an audit or investigation of 17 identity fraud, driver's license fraud, or non-driver identification card 18 fraud. 19 As used in this section: 20 "Parking sensors" means proximity sensors which use either electromagnetic or ultrasonic technology and are designed to alert the 21 22 driver to obstacles while parking. 23 "Rear visibility system" means devices or components installed on 24 a motor vehicle at the time of manufacture that allow a forward facing 25 driver to view a visual image of the area directly behind the vehicle. 26 (cf: P.L. 2019, c.271, s.8) 27 28 2. This act shall take effect on the first day of the seventh month 29 after enactment, but the Chief Administrator of the New Jersey Motor 30 Vehicle Commission may take any anticipatory administrative action 31 necessary for the timely implementation of this act. 32 33 34 **STATEMENT** 35 36 This bill requires a person to watch a video created by the New 37 Jersey Motor Vehicle Commission (MVC), in conjunction with the 38 Attorney General, before the person takes a written examination for 39 a validated permit. Under the bill, the video is to explain the rights 40 and responsibilities of a driver stopped by a law enforcement officer.

STATEMENT TO

SENATE, No. 2231

with committee amendments

STATE OF NEW JERSEY

DATED: AUGUST 10, 2020

The Senate Transportation Committee reports favorably and with committee amendments Senate Bill No. 2231.

As amended and reported, the bill requires a person to watch a video created by the New Jersey Motor Vehicle Commission, in conjunction with the Attorney General, before the person takes a written examination for any permit. Under the bill, the video is to explain the rights and responsibilities of a driver stopped by a law enforcement officer. The video is for informational purposes only and is not to be used in any criminal proceeding involving a driver stopped by a law enforcement officer.

The committee amended the bill to provide that the video explaining the rights and responsibilities of a driver stopped by a law enforcement officer is to be used for informational purposes only and is not to be used in any criminal proceeding involving a driver stopped by a law enforcement officer. The bill also clarifies that a person is required to watch the video prior to taking an examination for any permit.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[First Reprint] SENATE, No. 2231

with committee amendments

STATE OF NEW JERSEY

DATED: OCTOBER 22, 2020

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2231 (1R), with committee amendments.

As amended and reported, the bill requires a person to watch a video created by the New Jersey Motor Vehicle Commission, in conjunction with the Attorney General, before the person takes a written examination for any permit. Under the bill, the video is to explain the rights and responsibilities of a driver stopped by a law enforcement officer. The video is for informational purposes only and is not to be used in any criminal proceeding involving a driver stopped by a law enforcement officer.

The committee amended the title of the bill to clarify that the bill concerns motor vehicle driver education and does not concern motor vehicle driver testing.

As amended and reported, Senate Bill No. 2231 (2R) is identical to Assembly Bill No. 3871 (1R), which was also reported by the committee on this date.

COMMITTEE AMENDMENTS:

The committee amended the bill to clarify that the bill concerns motor vehicle driver education and not motor vehicle driver testing, making the titles of Senate Bill No. 2231 (2R) and Assembly Bill No. 3871 (1R) identical.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates that the Department of Law and Public Safety and the New Jersey Motor Vehicle Commission (MVC) will incur indeterminate increased costs in the first year after the bill's effective date to create a video concerning the rights and responsibilities of a driver stopped by a law enforcement officer that is required to be shown prior to a person's taking a written examination for any permit.

The MVC may also incur additional costs for the additional staff time or personnel and equipment that may be required to show the video as a part of the permit process.

LEGISLATIVE FISCAL ESTIMATE [First Reprint] SENATE, No. 2231 STATE OF NEW JERSEY 219th LEGISLATURE

DATED: AUGUST 21, 2020

SUMMARY

Synopsis:	Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement.
Type of Impact:	Increased State expenditures.
Agencies Affected:	New Jersey Motor Vehicle Commission; Department of Law and Public Safety.

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>
State Cost	Indeterminate Potential Increase

- The Office of Legislative Services (OLS) estimates that the Department of Law and Public Safety and the New Jersey Motor Vehicle Commission (MVC) will incur indeterminate increased costs in the first year after the bill's effective date to create a video concerning the rights and responsibilities of a driver stopped by a law enforcement officer that is required to be shown prior to a person's taking a written examination for a any permit.
- The MVC may also incur additional costs for the additional staff time or personnel and equipment that may be required to show the video as a part of the permit process.

BILL DESCRIPTION

This bill requires a person to watch a video created by the MVC, in conjunction with the Attorney General, before the person takes a written examination for any permit. Under the bill, the video is to explain the rights and responsibilities of a driver stopped by a law enforcement officer. The video is for informational purposes only and is not to be used in any criminal proceeding involving a driver stopped by a law enforcement officer. The bill also clarifies that a person is required to watch the video prior to taking an examination for any permit.



FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the bill will result in an indeterminate increase in State expenditures in the first year after the bill's effective date.

The MVC, in conjunction with the Attorney General, are required to create a video that explains the rights and responsibilities of a driver stopped by a law enforcement officer. A person is required to watch the video prior to taking a written examination for any permit. The MVC and Department of Law and Public Safety will likely incur certain costs to create this video. However, it is not known what resources or associated costs will be required to produce this content.

The bill also requires a person to watch the video prior to taking the written examination for any permit. It is unclear at what point prior to taking the written examination that a person will be required to watch the video, and if it will be possible for the video to be viewed prior to the examination visit. The MVC may incur additional costs as additional staff time or personnel and equipment may be needed to provide a means of viewing the video at an MVC facility as a part of the permit process. The specific additional resources or associated costs that will be needed and whether the MVC already has sufficient resources to provide a means of showing the video at MVC's regional customer service locations is unclear.

Although not specifically required by the legislation, the MVC may need to update the driver's manual to include information concerning the rights and responsibilities of a driver stopped by a law enforcement officer and may incur an indeterminate cost to do so in the first year after the bill's effective date. It is not known how many manuals will need to be reprinted, if any, or to what extent the online driver's manual will be updated with this information.

Section:	Authorities, Utilities, Transportation and Communications
Analyst:	Patrick Brennan Principal Fiscal Analyst
Approved:	Frank W. Haines III Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

LEGISLATIVE FISCAL ESTIMATE [Second Reprint] SENATE, No. 2231 STATE OF NEW JERSEY 219th LEGISLATURE

DATED: NOVEMBER 4, 2020

SUMMARY

Synopsis:	Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement.
Type of Impact:	Increased State expenditures.
Agencies Affected:	New Jersey Motor Vehicle Commission; Department of Law and Public Safety.

Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>
Potential State Cost Increase	Indeterminate

- The Office of Legislative Services (OLS) estimates that the Department of Law and Public Safety and the New Jersey Motor Vehicle Commission (MVC) will incur indeterminate increased costs in the first year after the bill's effective date to create a video concerning the rights and responsibilities of a driver stopped by a law enforcement officer that is required to be shown prior to a person's taking a written examination for any permit.
- The MVC may also incur additional costs for the additional staff time or personnel and equipment that may be required to show the video as a part of the permit process.

BILL DESCRIPTION

This bill requires a person to watch a video created by the MVC, in conjunction with the Attorney General, before the person takes a written examination for any permit. Under the bill, the video is to explain the rights and responsibilities of a driver stopped by a law enforcement officer. The video is for informational purposes only and is not to be used in any criminal proceeding involving a driver stopped by a law enforcement officer.



FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS concludes that the bill will result in an indeterminate increase in State expenditures in the first year after the bill's effective date.

The MVC, in conjunction with the Attorney General, are required to create a video that explains the rights and responsibilities of a driver stopped by a law enforcement officer. A person is required to watch the video prior to taking a written examination for any permit. The MVC and Department of Law and Public Safety will likely incur certain costs to create this video. However, it is not known what resources or associated costs will be required to produce this content.

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This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C.52:13B-6 et seq.).

Governor Murphy Takes Action on Legislation

01/4/2021

TRENTON – Today, Governor Phil Murphy signed the following bills into law:

A-2131/S-2227 (Tully, DePhillips, Freiman/Gopal, C.A. Brown) – Creates New Jersey Global War on Terrorism Medal.

A-3871/S-2231 (Karabinchak, Holley, Dunn/Diegnan, Madden) – Requires person taking written examination for permit to watch video of rights and responsibilities of driver stopped by law enforcement.

A-4182/S-2873 (Giblin, Wimberly, Calabrese/Singleton, Cryan) – Requires landlord to allow tenant to make rent payment using credit card during COVID-19 pandemic.

Governor Murphy vetoed the following bill:

A-4525/S-3128 (Freiman, Mazzeo, Verrelli, Houghtaling/Pou, Sarlo, Cruz-Perez) – ABSOLUTE – Expands opportunities for restaurants, bars, distilleries and breweries to provide outdoor dining and permits certain farms to adjust operations in response to COVID-19 public health emergency.

Copy of Statement