#### 5:8-51.6, Note LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2020 **CHAPTER:** 124

**NJSA:** 5:8-51.6, Note (Permits raffles to be conducted remotely at large sporting venues.)

BILL NO: S2842 (Substituted for A4625)

SPONSOR(S) Paul A. Sarlo and others

DATE INTRODUCED: 8/27/2020

**COMMITTEE:** ASSEMBLY: Appropriations

**SENATE:** Budget & Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: 11/16/2020

**SENATE**: 11/16/2020

**DATE OF APPROVAL:** 11/18/2020

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (First Reprint enacted)

Yes

S2842

INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

A4625

INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes

**COMMITTEE STATEMENT:** ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE:	Yes (Conditional)
GOVERNOR'S PRESS RELEASE ON SIGNING:	Yes
FOLLOWING WERE PRINTED:  To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <a href="mailto:refdesk@njstatelib.org">mailto:refdesk@njstatelib.org</a>	
REPORTS:	No

NEWSPAPER ARTICLES: Yes

"Murphy signs expanded stadium raffle bill amid coronavirus," Associated State Wire: New Jersey, November 18, 2020

No

RWH/CL

**HEARINGS:** 

#### P.L. 2020, CHAPTER 124, approved November 18, 2020 Senate, No. 2842 (First Reprint)

1 **AN ACT** permitting raffles to be conducted remotely at large sporting venues <sup>1</sup>during a declared public health emergency <sup>1</sup> and amending P.L.2018, c.79.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.2018, c.79 (C.5:8-51.6) is amended to read as follows:
- 10 1. a. It shall be lawful for an organization eligible to conduct raffles in accordance with section 2 of P.L.1954, c.5 (C.5:8-51) and 11 registered and licensed with the Legalized Games of Chance 12 Control Commission to conduct, whether in person <sup>1</sup>at any time <sup>1</sup> or 13 remotely <sup>1</sup>while the Public Health Emergency declared by the 14 Governor in Executive Order No. 103 of 2020 is in effect or 15 16 whenever a Public Health Emergency, pursuant to the "Emergency Health Powers Act," P.L.2005, c.222 (C.26:13-1 et seq.), has been 17 declared by the Governor and is in effect<sup>1</sup>, raffles in a large 18 sporting venue located in a municipality where the provisions of the 19 "Raffles Licensing Law," P.L.1954, c.5 (C.5:8-50 et seq.), are 20 21 operative, provided that all other requirements to conduct raffles are 22 met. To the extent any conflict exists between this act, P.L.2018, 23 c.79 (C.5:8-51.6), and the "Raffles Licensing Law," P.L.1954, c.5

For the purposes of this section, the conduct of the raffle remotely using the Internet or other electronic means shall be deemed to be the conduct of the raffle at the large sporting venue, and shall be deemed to take place only thereat, regardless of any participant's physical location within this State, provided the <sup>1</sup>large sporting venue and the specific event with which the conduct of the raffle is associated are conspicuously and specifically identified in conjunction with the raffles and remote ticket sales, <sup>1</sup> personnel of the organization conducting the raffle, whether or not through a third-party vendor, <sup>1</sup>[is] are <sup>1</sup> located in the venue at the time of the sale and drawing of any ticket <sup>1</sup>, and the drawing and the announcement of any winning raffle tickets occurs prior to the end

(C.5:8-50 et seq.), then the provisions set forth in this act shall

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

of the event at the large sporting venue with which the raffle is associated.

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An organization conducting a raffle at a large sporting venue is subject to the following requirements:

5 (1) The organization conducting the raffle, in conjunction with 6 the large sporting venue, shall announce the winner or winners of a 7 raffle [during] on the date on which the [ticketed] event [in] with 8 which the raffle is **[**occurring**]** <u>associated occurs</u>. The organization 9 [and the large sporting venue] <sup>1</sup> and the large sporting venue <sup>1</sup> shall post each winning raffle ticket number on [their respective 10 websites 1 1 [its website] their respective websites 1, if such 11 [websites have] <sup>1</sup>[website has] websites have <sup>1</sup> been established, on 12 the same date as the announcement, which number shall be posted 13 14 for one year or until each winner claims the prize and submits any 15 required documentation. <sup>1</sup>[Any] For raffles conducted in person, any<sup>1</sup> prize from a raffle shall be delivered to a claimant verified to 16 17 have the winning ticket within 30 days of the Levent in which the 18 raffle took place 1 [announcement] event in which the raffle took place<sup>1</sup>; however, if no claimant verified to have the winning ticket 19 20 claims the prize and signs all reasonably necessary documentation 21 within 30 days of the event at which the raffle took place, the 22 organization conducting the raffle [at a large sporting venue] shall 23 hold the proceeds for a period of one year from the date of the 24 raffle. If no claimant with the winning raffle ticket claims the prize 25 and has signed all reasonably necessary documentation within one 26 year from the date of the drawing, then the prize shall be forfeited 27 and shall revert back to the organization for its own authorized use. 28 <sup>1</sup>For any raffles conducted remotely while the Public Health 29 Emergency declared by the Governor in Executive Order No. 103 of 30 2020 is in effect or whenever a Public Health Emergency, pursuant 31 to the "Emergency Health Powers Act," P.L.2005, c.222 (C.26:13-1 32 et seq.), has been declared by the Governor and is in effect, any 33 prize from a raffle shall be delivered at the large sporting venue at 34 which the event with which the raffle was associated occurred to a 35 claimant verified to have the winning ticket within one year of the 36 event during which the raffle took place. If no claimant with the 37 winning raffle ticket claims the prize and has signed all reasonably 38 necessary documentation within one year from the date of the 39 drawing, then the prize shall be forfeited and shall revert back to the 40 organization for its own authorized use.

Notwithstanding the foregoing, any prize which due to its nature must be claimed by a date certain, such as a ticket to an event scheduled at the large stadium venue, which is not claimed within 72 hours of the event, then the prize shall be forfeited and shall revert back to the organization for its own authorized use. 1

- (2) Any daily and annual limits on the value of prizes contained in existing law or regulation shall not apply to raffles conducted [at large sporting venues] <sup>1</sup> at large sporting venues <sup>1</sup> in accordance with this act, P.L.2018, c.79 (C.5:8-51.6).
- (3) On a quarterly basis in accordance with a schedule established by the commission, an organization conducting raffles [in a large sporting venue] <sup>1</sup>in a large sporting venue <sup>1</sup> in accordance with this act, P.L.2018, c.79 (C.5:8-51.6), shall furnish to the control commission a duly verified statement showing the amount of the gross receipts derived from each raffle held, operated, or conducted in the preceding quarter, which shall include receipts from the sale of shares, tickets, or rights in any manner connected with participation in the raffle or the right to participate therein, each item of expense incurred or paid, and each item of expenditure made or to be made, name and address of each person to whom each such item has been or is to be paid, with a detailed description of the merchandise purchased or the services rendered therefor, the net proceeds derived from each such raffle, and the uses to which such net proceeds have been or are to be applied and a list of prizes offered or given, with the respective values thereof and it shall be the duty of each organization to maintain and keep such books and records as may be necessary to substantiate the particulars of each such report.
  - (4) An organization shall not conduct a raffle remotely unless the organization has received written approval from and is operating the raffle in conjunction with the large sporting venue <sup>1</sup> and has received written approval from the Legalized Games of Chance Control Commission of measures it proposes and implements that ensure, to the greatest extent possible, the fairness, integrity and security of the remote conduct of the raffle and the security of the method of receipt of payment for any raffle ticket sale. The commission may consult with the Division of Gaming Enforcement in the Department of Law and Public Safety in its review of the measures the organization proposes and implements <sup>1</sup>.
  - b. Notwithstanding section 9 of P.L.1954, c.5 (C.5:8-58), an organization conducting raffles at a large sporting venue may conduct raffles on Sunday. Alcohol may be served at the sporting venue during the conduct of raffles provided that the sporting venue is the holder of a sporting facility license in accordance with R.S.33:1-12, or other appropriate license, to serve alcohol at retail for consumption on the premises by the glass or other open receptacle or in original containers. An organization conducting raffles at a large sporting venue is not required to conduct the drawings openly and in plain view of all players present.
  - c. Tickets for raffles conducted <sup>1</sup>in person <sup>1</sup> at a large sporting venue may be sold **[**only by in-person transactions within the geographic area of the large sporting venue **]** <sup>1</sup>only by in-person

1 transactions within the geographic area of the large sporting venue<sup>1</sup> 2 electronically or by the issuance of paper tickets, and <sup>1</sup>[, when in 3 person, ]¹ through devices operated or kiosks staffed by individuals 4 who are employed by or represent the organization conducting the 5 raffle. <sup>1</sup>Tickets for raffles conducted remotely while the Public 6 Health Emergency declared by the Governor in Executive Order 7 No. 103 of 2020 is in effect or whenever a Public Health 8 Emergency, pursuant to the "Emergency Health Powers Act," 9 P.L.2005, c.222 (C.26:13-1 et seq.), has been declared by the 10 Governor and is in effect, may be sold remotely to purchasers 11 physically located within this State, using the Internet or other electronic means, in accordance with this subsection. 1 Tickets for 12 13 raffles may not be purchased electronically by the public other than 14 through [in-person] transactions with the personnel of the 15 organization conducting the raffle, whether or not such transaction 16 is completed through a third-party vendor. [In-person transactions] 17 Transactions between the purchaser and individuals who are 18 employed by or otherwise represent the organization conducting the 19 raffle may be made by cash, credit card, or other electronic payment 20 methods, including, but not limited to, the utilization of Internet or 21 intranet access (Wi-Fi or cellular connectivity) [in the large 22 sporting venue. The sale and purchase of tickets remotely using 23 the Internet or other electronic means shall be deemed to take place 24 only at the large sporting venue regardless of a purchaser's physical 25 location within this State, provided the personnel of the 26 organization conducting the raffle, whether or not through a third-27 party vendor, is located in the venue at the time of sale. An 28 organization conducting a raffle remotely using the Internet or other electronic means shall <sup>1</sup>[sell tickets] establish and adhere to 29 30 procedures and controls, including but not limited to the use of 31 geolocation technology, approved by the commission that ensure, to the greatest extent possible, that raffle tickets will be sold only to 32 persons physically located in this State. Tickets for raffles 33 34 conducted in accordance with this act, P.L.2018, c.79 (C.5:8-51.6), 35 shall not be subject to any ticket price limits set for the general conduct of raffles. Pre-set bundles of tickets may be sold at a 36 37 discount to participants. 38 d. Pursuant to P.L.2018, c.79 (C.5:8-51.6) and notwithstanding 39 the provisions of subsection b. of section 2 of P.L.1954, c.5 (C.5:8-40 51), a 50-50 raffle shall have the raffle's net proceeds divided

d. Pursuant to P.L.2018, c.79 (C.5:8-51.6) and notwithstanding the provisions of subsection b. of section 2 of P.L.1954, c.5 (C.5:8-51), a 50-50 raffle shall have the raffle's net proceeds divided between the raffle winner and the organization conducting the raffle as a prize, and the prize may be awarded to a single participant or may be divided between a pre-determined number of participants. If the prize is to be divided between more than one participant, potential participants shall be made aware of such a division. No more than one 50-50 raffle as described in this subsection shall be conducted during a ticketed event.

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- e. An organization conducting a raffle <sup>1</sup>in person <sup>1</sup> at a large sporting venue may sell only traditional paper tickets, may use only electronic raffle systems, <sup>1</sup> [may use only the Internet or other electronic means, including software applications, 11 or may use a combination of paper and electronic raffle systems. <sup>1</sup>An organization conducting a raffle remotely at a large sporting venue while the Public Health Emergency declared by the Governor in Executive Order No. 103 of 2020 is in effect or whenever a Public Health Emergency, pursuant to the "Emergency Health Powers Act," P.L.2005, c.222 (C.26:13-1 et seq.), has been declared by the Governor and is in effect, may also use the Internet or other electronic means, including software applications. 1 Drawings for all raffles may be conducted either by a traditional drawing of duplicate paper tickets or electronically, with the winner or winners selected by electronic means. For raffles conducted in paper form where winners are chosen electronically or in combination of paper and electronic raffle systems, the paper tickets shall be entered into the electronic raffle system for record-keeping and for drawing purposes so that the purchases of paper tickets have an equal chance of winning as the purchases of electronic rights.
  - f. Notwithstanding the provisions of P.L.1954, c.5 (C.5:8-50 et seq.), or any other law, rule, or regulation to the contrary, an organization conducting a raffle at a large sporting venue shall be permitted to deduct from gross revenues its reasonable costs and expenses of conducting the raffle.
  - g. The commission <sup>1</sup>, in consultation with the Division of Gaming Enforcement in the Department of Law and Public Safety, <sup>1</sup> shall promulgate, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations governing the conduct of raffles remotely using the Internet or other electronic means in accordance with the provisions of this section.
  - <u>h.</u> As used in this section [,]:

- ["electronic] "Electronic raffle systems" means hardware, software, including software applications, internet, cellular, or Wi-Fi connected devices and associated devices that enable raffles to be conducted entirely by electronic means, with rights to participate sold electronically by individuals who are employed by or otherwise represent the organization conducting the raffle, that generate a unique electronic entry to the raffle that is the equivalent of a paper ticket, each an electronic ticket which may be delivered to the purchaser electronically, at the point of sale on the premises of the large sporting venue recorded in the electronic raffle system as eligible entries or rights to participate, and winners determined by random drawing from all electronic entries or rights to participate [];
- 46 "large]. "Internet or other electronic means" shall not include 47 electronic raffle systems.

#### S2842 [1R]

<u>"Large</u> sporting venue" means a stadium, arena, or similar venue with minimum seating for 8,000 spectators wherein professional, semi-professional, or collegiate athletes compete in sports or other athletic games and including the parking lots adjacent to and serving the patrons of that venue **[**; and

"net ] . "Net proceeds" means the gross income from the sale of tickets or rights to participate in a raffle, less only such actual expenses incurred as are authorized in the "Raffles Licensing Law," P.L.1954, c.5 (C.5:8-50 et seq.), and by the commission.

(cf: P.L.2018, c.79, s.1)

2. An organization eligible to conduct raffles in accordance with section 2 of P.L.1954, c.5 (C.5:8-51) and registered and licensed with the Legalized Games of Chance Control Commission may conduct raffles remotely using the Internet or other electronic means, including mobile, tablet, or other software applications, on or after the date of enactment of this act, P.L. , c. (pending before the Legislature as this bill), but prior to the adoption of the rules and regulations promulgated pursuant to subsection g. thereof, provided the organization is able to ensure, to the greatest extent possible, the fairness, integrity, and security of the conduct of the raffle and the security of the method of receipt of payment for any raffle ticket sale <sup>1</sup>, subject to the approval of the commission as required by section 1 of P.L.2018, c.79 (C.5:8-51.6)<sup>1</sup>.

3. This act shall take effect immediately.

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Permits raffles to be conducted remotely at large sporting venues.

## **SENATE, No. 2842**

# **STATE OF NEW JERSEY**

## 219th LEGISLATURE

INTRODUCED AUGUST 27, 2020

Sponsored by: Senator PAUL A. SARLO District 36 (Bergen and Passaic) Assemblyman JOSEPH V. EGAN District 17 (Middlesex and Somerset)

#### **SYNOPSIS**

Permits raffles to be conducted remotely at large sporting venues.

#### **CURRENT VERSION OF TEXT**

As introduced.



(Sponsorship Updated As Of: 9/24/2020)

AN ACT permitting raffles to be conducted remotely at large 2 sporting venues and amending P.L.2018, c.79.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.2018, c.79 (C.5:8-51.6) is amended to read as follows:
- 9 1. a. It shall be lawful for an organization eligible to conduct 10 raffles in accordance with section 2 of P.L.1954, c.5 (C.5:8-51) and registered and licensed with the Legalized Games of Chance 11 12 Control Commission to conduct, whether in person or remotely, 13 raffles in a large sporting venue located in a municipality where the provisions of the "Raffles Licensing Law," P.L.1954, c.5 (C.5:8-50 14 15 et seq.), are operative, provided that all other requirements to 16 conduct raffles are met. To the extent any conflict exists between 17 this act, P.L.2018, c.79 (C.5:8-51.6), and the "Raffles Licensing 18 Law," P.L.1954, c.5 (C.5:8-50 et seq.), then the provisions set forth 19 in this act shall govern.

For the purposes of this section, the conduct of the raffle remotely using the Internet or other electronic means shall be deemed to be the conduct of the raffle at the large sporting venue, and shall be deemed to take place only thereat, regardless of any participant's physical location within this State, provided the personnel of the organization conducting the raffle, whether or not through a third-party vendor, is located in the venue at the time of the sale and drawing of any ticket.

An organization conducting a raffle at a large sporting venue is subject to the following requirements:

(1) The organization conducting the raffle, in conjunction with the large sporting venue, shall announce the winner or winners of a raffle [during] on the date on which the [ticketed] event [in] with which the raffle is [occurring] <u>associated occurs</u>. The organization [and the large sporting venue] shall post each winning raffle ticket number on [their respective websites] its website, if such [websites have website has been established, on the same date as the announcement, which number shall be posted for one year or until each winner claims the prize and submits any required documentation. Any prize from a raffle shall be delivered to a claimant verified to have the winning ticket within 30 days of the [event in which the raffle took place] announcement; however, if no claimant verified to have the winning ticket claims the prize and signs all reasonably necessary documentation within 30 days of the event at which the raffle took place, the organization conducting the raffle [at a large sporting venue] shall hold the proceeds for a

period of one year from the date of the raffle. If no claimant with the winning raffle ticket claims the prize and has signed all reasonably necessary documentation within one year from the date of the drawing, then the prize shall be forfeited and shall revert back to the organization for its own authorized use.

- (2) Any daily and annual limits on the value of prizes contained in existing law or regulation shall not apply to raffles conducted [at large sporting venues] in accordance with this act, P.L.2018, c.79 (C.5:8-51.6).
- (3) On a quarterly basis in accordance with a schedule established by the commission, an organization conducting raffles [in a large sporting venue] in accordance with this act, P.L.2018, c.79 (C.5:8-51.6), shall furnish to the control commission a duly verified statement showing the amount of the gross receipts derived from each raffle held, operated, or conducted in the preceding quarter, which shall include receipts from the sale of shares, tickets, or rights in any manner connected with participation in the raffle or the right to participate therein, each item of expense incurred or paid, and each item of expenditure made or to be made, name and address of each person to whom each such item has been or is to be paid, with a detailed description of the merchandise purchased or the services rendered therefor, the net proceeds derived from each such raffle, and the uses to which such net proceeds have been or are to be applied and a list of prizes offered or given, with the respective values thereof and it shall be the duty of each organization to maintain and keep such books and records as may be necessary to substantiate the particulars of each such report.
  - (4) An organization shall not conduct a raffle remotely unless the organization has received written approval from and is operating the raffle in conjunction with the large sporting venue.
- b. Notwithstanding section 9 of P.L.1954, c.5 (C.5:8-58), an organization conducting raffles at a large sporting venue may conduct raffles on Sunday. Alcohol may be served at the sporting venue during the conduct of raffles provided that the sporting venue is the holder of a sporting facility license in accordance with R.S.33:1-12, or other appropriate license, to serve alcohol at retail for consumption on the premises by the glass or other open receptacle or in original containers. An organization conducting raffles at a large sporting venue is not required to conduct the drawings openly and in plain view of all players present.
- c. Tickets for raffles conducted at a large sporting venue may be sold [only by in-person transactions within the geographic area of the large sporting venue] electronically or by the issuance of paper tickets, and, when in person, through devices operated or kiosks staffed by individuals who are employed by or represent the organization conducting the raffle. Tickets for raffles may not be purchased electronically by the public other than through [in-person] transactions with the personnel of the organization

conducting the raffle, whether or not such transaction is completed through a third-party vendor. [In-person transactions] Transactions between the purchaser and individuals who are employed by or otherwise represent the organization conducting the raffle may be made by cash, credit card, or other electronic payment methods, including, but not limited to, the utilization of Internet or intranet access (Wi-Fi or cellular connectivity) [in the large sporting venue]. The sale and purchase of tickets remotely using the Internet or other electronic means shall be deemed to take place only at the large sporting venue regardless of a purchaser's physical location within this State, provided the personnel of the organization conducting the raffle, whether or not through a third-party vendor, is located in the venue at the time of sale. An organization conducting a raffle remotely using the Internet or other electronic means shall sell tickets only to persons physically located in this State. Tickets for raffles conducted in accordance with this act, P.L.2018, c.79 (C.5:8-51.6), shall not be subject to any ticket price limits set for the general conduct of raffles. Pre-set bundles of tickets may be sold at a discount to participants. 

d. Pursuant to P.L.2018, c.79 (C.5:8-51.6) and notwithstanding the provisions of subsection b. of section 2 of P.L.1954, c.5 (C.5:8-51), a 50-50 raffle shall have the raffle's net proceeds divided between the raffle winner and the organization conducting the raffle as a prize, and the prize may be awarded to a single participant or may be divided between a pre-determined number of participants. If the prize is to be divided between more than one participant, potential participants shall be made aware of such a division. No more than one 50-50 raffle as described in this subsection shall be conducted during a ticketed event.

- e. An organization conducting a raffle at a large sporting venue may sell only traditional paper tickets, may use only electronic raffle systems, may use only the Internet or other electronic means, including software applications, or may use a combination of paper and electronic raffle systems. Drawings for all raffles may be conducted either by a traditional drawing of duplicate paper tickets or electronically, with the winner or winners selected by electronic means. For raffles conducted in paper form where winners are chosen electronically or in combination of paper and electronic raffle systems, the paper tickets shall be entered into the electronic raffle system for record-keeping and for drawing purposes so that the purchases of paper tickets have an equal chance of winning as the purchases of electronic rights.
- f. Notwithstanding the provisions of P.L.1954, c.5 (C.5:8-50 et seq.), or any other law, rule, or regulation to the contrary, an organization conducting a raffle at a large sporting venue shall be permitted to deduct from gross revenues its reasonable costs and expenses of conducting the raffle.

g. The commission shall promulgate, pursuant to the
"Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
seq.), rules and regulations governing the conduct of raffles
remotely using the Internet or other electronic means in accordance
with the provisions of this section.

<u>h.</u> As used in this section[,]:

["electronic] "Electronic raffle systems" means hardware, software, including software applications, internet, cellular, or Wi-Fi connected devices and associated devices that enable raffles to be conducted entirely by electronic means, with rights to participate sold electronically by individuals who are employed by or otherwise represent the organization conducting the raffle, that generate a unique electronic entry to the raffle that is the equivalent of a paper ticket, each an electronic ticket which may be delivered to the purchaser electronically, at the point of sale on the premises of the large sporting venue recorded in the electronic raffle system as eligible entries or rights to participate, and winners determined by random drawing from all electronic entries or rights to participate[;

"large]. "Internet or other electronic means" shall not include electronic raffle systems.

<u>"Large</u> sporting venue" means a stadium, arena, or similar venue with minimum seating for 8,000 spectators wherein professional, semi-professional, or collegiate athletes compete in sports or other athletic games and including the parking lots adjacent to and serving the patrons of that venue [; and

"net] . "Net proceeds" means the gross income from the sale of tickets or rights to participate in a raffle, less only such actual expenses incurred as are authorized in the "Raffles Licensing Law," P.L.1954, c.5 (C.5:8-50 et seq.), and by the commission.

31 (cf: P.L.2018, c.79, s.1)

2. An organization eligible to conduct raffles in accordance with section 2 of P.L.1954, c.5 (C.5:8-51) and registered and licensed with the Legalized Games of Chance Control Commission may conduct raffles remotely using the Internet or other electronic means, including mobile, tablet, or other software applications, on or after the date of enactment of this act, P.L. , c. (pending before the Legislature as this bill), but prior to the adoption of the rules and regulations promulgated pursuant to subsection g. thereof, provided the organization is able to ensure, to the greatest extent possible, the fairness, integrity, and security of the conduct of the raffle and the security of the method of receipt of payment for any raffle ticket sale.

3. This act shall take effect immediately.

#### STATEMENT

This bill permits raffles to be conducted remotely at large sporting venues. Under current law, an organization otherwise eligible to conduct raffles may conduct a raffle at a large sporting venue, but the tickets may be sold only through in-person transactions.

This bill would permit tickets to be sold and raffles to be conducted remotely, using the Internet or other electronic means, including mobile or tablet applications. The conduct of the raffle and the sale and purchase of tickets remotely using the Internet or other electronic means will be deemed to take place at, and only at, the large sporting venue regardless of a participant's physical location within this State, as long as personnel from the organization are located in the venue at the time of the drawing and the time of sale. An organization conducting a raffle remotely using the Internet or other electronic means may sell tickets only to persons physically located in this State.

#### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

#### STATEMENT TO

#### **SENATE, No. 2842**

## STATE OF NEW JERSEY

DATED: SEPTEMBER 15, 2020

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2842.

This bill permits raffles to be conducted remotely at large sporting venues. Under current law, an organization otherwise eligible to conduct raffles may conduct a raffle at a large sporting venue, but the tickets may be sold only through in-person transactions.

This bill would permit tickets to be sold and raffles to be conducted remotely, using the Internet or other electronic means, including mobile or tablet applications. The conduct of the raffle and the sale and purchase of tickets remotely using the Internet or other electronic means will be deemed to take place at, and only at, the large sporting venue regardless of a participant's physical location within this State, as long as personnel from the organization are located in the venue at the time of the drawing and the time of sale. An organization conducting a raffle remotely using the Internet or other electronic means may sell tickets only to persons physically located in this State.

#### **FISCAL IMPACT**:

This bill is not certified as requiring a fiscal note.

# ASSEMBLY, No. 4625

# **STATE OF NEW JERSEY**

## 219th LEGISLATURE

INTRODUCED SEPTEMBER 14, 2020

Sponsored by: Assemblyman JOSEPH V. EGAN District 17 (Middlesex and Somerset)

#### **SYNOPSIS**

Permits raffles to be conducted remotely at large sporting venues.

#### **CURRENT VERSION OF TEXT**

As introduced.



**AN ACT** permitting raffles to be conducted remotely at large sporting venues and amending P.L.2018, c.79.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 1 of P.L.2018, c.79 (C.5:8-51.6) is amended to read as follows:
- 9 1. a. It shall be lawful for an organization eligible to conduct 10 raffles in accordance with section 2 of P.L.1954, c.5 (C.5:8-51) and registered and licensed with the Legalized Games of Chance 11 12 Control Commission to conduct, whether in person or remotely, raffles in a large sporting venue located in a municipality where the 13 provisions of the "Raffles Licensing Law," P.L.1954, c.5 (C.5:8-50 14 15 et seq.), are operative, provided that all other requirements to 16 conduct raffles are met. To the extent any conflict exists between 17 this act, P.L.2018, c.79 (C.5:8-51.6), and the "Raffles Licensing 18 Law," P.L.1954, c.5 (C.5:8-50 et seq.), then the provisions set forth 19 in this act shall govern.

For the purposes of this section, the conduct of the raffle remotely using the Internet or other electronic means shall be deemed to be the conduct of the raffle at the large sporting venue, and shall be deemed to take place only thereat, regardless of any participant's physical location within this State, provided the personnel of the organization conducting the raffle, whether or not through a third-party vendor, is located in the venue at the time of the sale and drawing of any ticket.

An organization conducting a raffle at a large sporting venue is subject to the following requirements:

(1) The organization conducting the raffle, in conjunction with the large sporting venue, shall announce the winner or winners of a raffle [during] on the date on which the [ticketed] event [in] with which the raffle is [occurring] associated occurs. The organization [and the large sporting venue] shall post each winning raffle ticket number on [their respective websites] its website, if such [websites have website has been established, on the same date as the announcement, which number shall be posted for one year or until each winner claims the prize and submits any required documentation. Any prize from a raffle shall be delivered to a claimant verified to have the winning ticket within 30 days of the [event in which the raffle took place] announcement; however, if no claimant verified to have the winning ticket claims the prize and signs all reasonably necessary documentation within 30 days of the event at which the raffle took place, the organization conducting the raffle [at a large sporting venue] shall hold the proceeds for a

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

period of one year from the date of the raffle. If no claimant with the winning raffle ticket claims the prize and has signed all reasonably necessary documentation within one year from the date of the drawing, then the prize shall be forfeited and shall revert back to the organization for its own authorized use.

- (2) Any daily and annual limits on the value of prizes contained in existing law or regulation shall not apply to raffles conducted [at large sporting venues] in accordance with this act, P.L.2018, c.79 (C.5:8-51.6).
- (3) On a quarterly basis in accordance with a schedule established by the commission, an organization conducting raffles [in a large sporting venue] in accordance with this act, P.L.2018, c.79 (C.5:8-51.6), shall furnish to the control commission a duly verified statement showing the amount of the gross receipts derived from each raffle held, operated, or conducted in the preceding quarter, which shall include receipts from the sale of shares, tickets, or rights in any manner connected with participation in the raffle or the right to participate therein, each item of expense incurred or paid, and each item of expenditure made or to be made, name and address of each person to whom each such item has been or is to be paid, with a detailed description of the merchandise purchased or the services rendered therefor, the net proceeds derived from each such raffle, and the uses to which such net proceeds have been or are to be applied and a list of prizes offered or given, with the respective values thereof and it shall be the duty of each organization to maintain and keep such books and records as may be necessary to substantiate the particulars of each such report.
  - (4) An organization shall not conduct a raffle remotely unless the organization has received written approval from and is operating the raffle in conjunction with the large sporting venue.
  - b. Notwithstanding section 9 of P.L.1954, c.5 (C.5:8-58), an organization conducting raffles at a large sporting venue may conduct raffles on Sunday. Alcohol may be served at the sporting venue during the conduct of raffles provided that the sporting venue is the holder of a sporting facility license in accordance with R.S.33:1-12, or other appropriate license, to serve alcohol at retail for consumption on the premises by the glass or other open receptacle or in original containers. An organization conducting raffles at a large sporting venue is not required to conduct the drawings openly and in plain view of all players present.
  - c. Tickets for raffles conducted at a large sporting venue may be sold [only by in-person transactions within the geographic area of the large sporting venue] electronically or by the issuance of paper tickets, and, when in person, through devices operated or kiosks staffed by individuals who are employed by or represent the organization conducting the raffle. Tickets for raffles may not be

purchased electronically by the public other than through [in-person] transactions with the personnel of the organization conducting the raffle, whether or not such transaction is completed through a third-party vendor. [In-person transactions] <u>Transactions</u> between the purchaser and individuals who are employed by or otherwise represent the organization conducting the raffle may be made by cash, credit card, or other electronic payment methods, including, but not limited to, the utilization of Internet or intranet access (Wi-Fi or cellular connectivity) [in the large sporting venue]. The sale and purchase of tickets remotely using the Internet or other electronic means shall be deemed to take place only at the large sporting venue regardless of a purchaser's physical location within this State, provided the personnel of the organization conducting the raffle, whether or not through a third-party vendor, is located in the venue at the time of sale. An organization conducting a raffle remotely using the Internet or other electronic means shall sell tickets only to persons physically located in this State. Tickets for raffles conducted in accordance with this act, P.L.2018, c.79 (C.5:8-51.6), shall not be subject to any ticket price limits set for the general conduct of raffles. Pre-set bundles of tickets may be sold at a discount to participants. 

d. Pursuant to P.L.2018, c.79 (C.5:8-51.6) and notwithstanding the provisions of subsection b. of section 2 of P.L.1954, c.5 (C.5:8-51), a 50-50 raffle shall have the raffle's net proceeds divided between the raffle winner and the organization conducting the raffle as a prize, and the prize may be awarded to a single participant or may be divided between a pre-determined number of participants. If the prize is to be divided between more than one participant, potential participants shall be made aware of such a division. No more than one 50-50 raffle as described in this subsection shall be conducted during a ticketed event.

- e. An organization conducting a raffle at a large sporting venue may sell only traditional paper tickets, may use only electronic raffle systems, may use only the Internet or other electronic means, including software applications, or may use a combination of paper and electronic raffle systems. Drawings for all raffles may be conducted either by a traditional drawing of duplicate paper tickets or electronically, with the winner or winners selected by electronic means. For raffles conducted in paper form where winners are chosen electronically or in combination of paper and electronic raffle systems, the paper tickets shall be entered into the electronic raffle system for record-keeping and for drawing purposes so that the purchases of paper tickets have an equal chance of winning as the purchases of electronic rights.
- f. Notwithstanding the provisions of P.L.1954, c.5 (C.5:8-50 et seq.), or any other law, rule, or regulation to the contrary, an organization conducting a raffle at a large sporting venue shall be

permitted to deduct from gross revenues its reasonable costs and expenses of conducting the raffle.

g. The commission shall promulgate, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations governing the conduct of raffles remotely using the Internet or other electronic means in accordance with the provisions of this section.

<u>h.</u> As used in this section[,]:

["electronic] "Electronic raffle systems" means hardware, software, including software applications, internet, cellular, or Wi-Fi connected devices and associated devices that enable raffles to be conducted entirely by electronic means, with rights to participate sold electronically by individuals who are employed by or otherwise represent the organization conducting the raffle, that generate a unique electronic entry to the raffle that is the equivalent of a paper ticket, each an electronic ticket which may be delivered to the purchaser electronically, at the point of sale on the premises of the large sporting venue recorded in the electronic raffle system as eligible entries or rights to participate, and winners determined by random drawing from all electronic entries or rights to participate[;

"large]. "Internet or other electronic means" shall not include electronic raffle systems.

<u>"Large</u> sporting venue" means a stadium, arena, or similar venue with minimum seating for 8,000 spectators wherein professional, semi-professional, or collegiate athletes compete in sports or other athletic games and including the parking lots adjacent to and serving the patrons of that venue [; and

"net] . "Net proceeds" means the gross income from the sale of tickets or rights to participate in a raffle, less only such actual expenses incurred as are authorized in the "Raffles Licensing Law," P.L.1954, c.5 (C.5:8-50 et seq.), and by the commission.

(cf: P.L.2018, c.79, s.1)

2. An organization eligible to conduct raffles in accordance with section 2 of P.L.1954, c.5 (C.5:8-51) and registered and licensed with the Legalized Games of Chance Control Commission may conduct raffles remotely using the Internet or other electronic means, including mobile, tablet, or other software applications, on or after the date of enactment of this act, P.L. , c. (pending before the Legislature as this bill), but prior to the adoption of the rules and regulations promulgated pursuant to subsection g. thereof, provided the organization is able to ensure, to the greatest extent possible, the fairness, integrity, and security of the conduct of the raffle and the security of the method of receipt of payment for any raffle ticket sale.

3. This act shall take effect immediately.

#### STATEMENT

This bill permits raffles to be conducted remotely at large sporting venues. Under current law, an organization otherwise eligible to conduct raffles may conduct a raffle at a large sporting venue, but the tickets may be sold only through in-person transactions.

This bill would permit tickets to be sold and raffles to be conducted remotely, using the Internet or other electronic means, including mobile or tablet applications. The conduct of the raffle and the sale and purchase of tickets remotely using the Internet or other electronic means will be deemed to take place at, and only at, the large sporting venue regardless of a participant's physical location within this State, as long as personnel from the organization are located in the venue at the time of the drawing and the time of sale. An organization conducting a raffle remotely using the Internet or other electronic means may sell tickets only to persons physically located in this State.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 4625

## STATE OF NEW JERSEY

DATED: SEPTEMBER 17, 2020

The Assembly Appropriations Committee reports favorably Assembly Bill No. 4625.

This bill permits raffles to be conducted remotely at large sporting venues. Under current law, an organization otherwise eligible to conduct raffles may conduct a raffle at a large sporting venue, but the tickets may be sold only through in-person transactions.

This bill would permit tickets to be sold and raffles to be conducted remotely, using the Internet or other electronic means, including mobile or tablet applications. The conduct of the raffle and the sale and purchase of tickets remotely using the Internet or other electronic means will be deemed to take place at, and only at, the large sporting venue regardless of a participant's physical location within this State, as long as personnel from the organization are located in the venue at the time of the drawing and the time of sale. An organization conducting a raffle remotely using the Internet or other electronic means may sell tickets only to persons physically located in this State.

#### **FISCAL IMPACT**:

This bill is not certified as requiring a fiscal note.

# Governor Murphy Takes Action on Legislation

10/19/2020

TRENTON - Today, Governor Phil Murphy signed the following bills and resolutions into law

S-2584/A-3622 (Cunningham, Pou/Quijano, Vainieri Huttle, Murphy) – Makes changes to membership and responsibilities of Campus Sexual Assault Commission

**A-1263/S-1914 (Schaer, Johnson/Pou, Cardinale)** – Prohibits act, practice or arrangement constituting stranger-originated life insurance

**A-2394/S-401 (Wimberly, Johnson, Holley/Turner, Cunningham)** – Requires law enforcement agencies in this State to establish minority recruitment and selection programs; establishes reporting requirement

A-3367/S-1951 (Johnson, Kennedy, Benson/Smith, Codey) – Concerns installation of electric vehicle charging stations in common interest communities

Governor Murphy conditionally vetoed the following bills:

S-1163/A-4271 (Turner/Tucker, Conaway) - Requires law enforcement officers to wear body cameras

Copy of Statement

S-2842/A-4625 (Sarlo/Egan) - Permits raffles to be conducted remotely at large sporting venues

Copy of Statement

A-4312/S-101 (Reynolds-Jackson, Sumter, Tucker/Gill, Turner) - Regulates use of body cameras worn by law enforcement officers

Copy of Statement

Governor Murphy absolute vetoed the following bills:

**S-2704/A-4413 (Sweeney, Gopal, A.M. Bucco, Cruz-Perez/Bramnick, Burzichelli, DeCroce)** - Appropriates \$30 million to EDA from federal "Coronavirus Relief Fund" to assist food establishments impacted by Executive Order No. 158

Copy of Statement

A-4006/S-2404 (Chiaravalloti, Caputo, Mejia/Pou, Turner) - Postpones New Jersey Quality Single Accountability Continuum (NJQSAC) review for certain school districts to accommodate disruption due to COVID-19 pandemic

Copy of Statement

#### SENATE BILL NO. 2842

To the Senate:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I am returning Senate Bill No. 2842 with my recommendations for reconsideration.

This bill expands the recent law, P.L.2018, c.79, which permits eligible organizations to conduct in-person raffles at large sporting venues, to allow the remote operation of these large sporting venue raffles. Specifically, the bill would authorize the use of the Internet or other electronic means to conduct the raffle and for the sale and purchase of tickets. Similar to the Internet casino wagering law, the bill provides that the raffle will be deemed to take place at the large sporting venue, regardless of a participant's physical location within this State, subject to the limitation that tickets may be sold only to persons physically located in the State.

Although the large sporting venue raffle law has been in place for only two years, it has enabled charitable organizations affiliated with professional and collegiate sports teams competing in events held at large sporting venues to raise much-needed funding for their charitable foundations and partners, support their good works, and promote awareness of important social causes. Unfortunately, as with most aspects of our lives, the coronavirus pandemic has had an adverse impact on these worthy endeavors, as social distancing and necessary health precautions have led to the cancellation of events in large sporting venues or otherwise limited the numbers of attendees in a way that has made this avenue for charitable solicitation and contribution untenable.

I commend the bill's sponsors for their recognition of a more subtle aspect of the coronavirus pandemic and their efforts to support and restore the viability of the charitable fundraising conduit provided through raffles held during events at large sporting venues. I am concerned, however, that the legislation may

be too broad in its approach, and would benefit from some additional safeguards to ensure the fairness and integrity of the offerings.

It is certainly reasonable and appropriate, in response to a public health emergency which has prevented fans from participating in charitable raffles at the stadium as they root on their hometown teams, to allow these game-day raffles to be conducted through the Internet or other electronic means. This expansion will enable ticketholders who would otherwise be in attendance at the event, and other loyal team followers, to show their generosity and support for the worthy charitable causes promoted at the venue by the participating organizations. However, the bill does not limit the remote conduct of raffles to just during the public health emergency, and I do not see the rationale for extending indefinitely this expanded authorization, once the public health emergency has passed and stadiums are again filled with fans. Accordingly, I propose amendments to specify that raffles at a large sporting venue may be conducted remotely while the Public Health Emergency declared in Executive Order No. 103 (2020) is in effect or whenever a declared Public Health Emergency is in effect.

Additionally, even this more limited, temporary expansion implicates a novel regulatory challenge for the Legalized Games of Chance Control Commission ("Commission"), which is charged with regulating games of chance such as raffles, bingo, and the like. None of the games of chance currently regulated by the Commission are offered on this scale or employ this type of technology, so changes to the bill are needed in order to help the Commission meet this new challenge. My recommended revisions will ensure, to the greatest extent possible, the fairness, integrity and security of the remote conduct of the raffle and related ticket sales online. These proposed changes include the express requirement that the Commission approve the measures, procedures, and controls being used by an organization to implement the remote conduct of the

raffle, including the use of geolocation technology to ensure that participants are located in the State, as well as the requirement that winning participants claim their prizes in person at the stadium or at the organization's headquarters or facilities, to ensure that necessary verifications take place.

My recommendations also propose informational disclosures to consumers, and authorize the Commission to consult with the Division of Gaming Enforcement, which has developed advanced technical expertise in reviewing the types of Internet technology that will be used to conduct raffles remotely, to facilitate the Commission's ability to expeditiously review the proposed methods and safeguards for the remote conduct of such raffles.

Therefore, I herewith return Senate Bill No. 2842 and recommend that it be amended as follows:

Page 2, Title, Line 2:

After "venues" insert "during a declared public health emergency"

Page 2, Section 1, Line 12:

After "person" insert "at any time"

Page 2, Section 1, Line 12:

After "remotely" insert "while the Public Health Emergency declared by the Governor in Executive Order No. 103 of 2020 is in effect or whenever a Public Health Emergency, pursuant to the "Emergency Health Powers Act," P.L.2005, c.222 (C.26:13-1 et seq.), has been declared by the Governor and is in effect"

Page 2, Section 1, Line 24:

After "the" insert "large sporting venue and the specific event with which the conduct of the raffle is associated are conspicuously and specifically identified in conjunction with the raffles and remote ticket sales,"

Page 2, Section 1, Line 26:

Delete "is" and insert "are"

Page 2, Section 1, Line 27:

After "ticket" insert ", and the drawing and the announcement of any winning raffle tickets occurs prior to the end of the event at the large sporting venue with which the raffle is associated"

Page 2, Section 1, Line 33:

After "organization" insert "and the large sporting venue"

Page 2, Section 1, Line 35:

Delete "its website" and insert "their respective websites"

Page 2, Section 1, Line 36:

Delete "website has" and insert "websites have"

Page 2, Section 1, Line 39:

Delete "Any" and insert "For raffles conducted in person, any"

Page 2, Section 1, Line 41:

Delete "announcement" and insert "event in which the raffle took place"

Page 3, Section 1, Line 5:

After "use." insert "For any raffles conducted remotely while the Public Health Emergency declared by the Governor in Executive Order No. 103 of 2020 is in effect or whenever a Public Health Emergency, pursuant to the "Emergency Health Powers Act," P.L.2005, c.222 (C.26:13-1 et seq.), has been declared by the Governor and is in effect, any prize from a raffle shall be delivered at the large sporting venue at which the event with which the raffle was associated occurred to a claimant verified to have the winning ticket within one year of the event during which the raffle took place. If no claimant with the winning raffle ticket claims the prize and has signed all reasonably necessary documentation within one year from the date of the drawing, then the prize shall be forfeited and shall revert back to the organization for its own authorized use.

Notwithstanding the foregoing, any prize which due to its nature must be claimed by a date certain, such as a ticket to an event scheduled at the large stadium venue, which is not claimed within 72 hours of the event, then the prize shall be forfeited and shall revert back to the organization for its own authorized use."

Page 3, Section 1, Line 7:

After "conducted" insert "at large sporting venues"

Page 3, Section 1, Line 11:

After "raffles" insert "in a large sporting venue"

Page 3, Section 1, Line 30:

After "venue" insert "and has received written approval from the Legalized Games of Chance

Control Commission of measures it proposes and implements that ensure, to the greatest extent possible, the fairness, integrity and security of the remote conduct of the raffle and the security of the method of receipt of payment for any raffle ticket sale. The commission may consult with the Division of Gaming Enforcement in the Department of Law and Public Safety in its review of the measures the organization proposes and implements"

Page 3, Section 1, Line 41:

After "conducted" insert "in person"

Page 3, Section 1, Line 42:

After "sold" insert "only by inperson transactions within the geographic area of the large sporting venue"

Page 3, Section 1, Line 44:

Delete ", when in person,"

Page 3, Section 1, Line 46:

After "raffle." insert "Tickets for raffles conducted remotely while the Public Health Emergency declared by the Governor in Executive Order No. 103 of 2020 is in effect or whenever a Public Health Emergency, pursuant to the "Emergency Health Powers Act," P.L.2005, c.222 (C.26:13-1 et seq.), has been declared by the Governor and is in effect, may be sold remotely to purchasers physically located within this State, using the Internet or other electronic means, in accordance with this subsection."

Page 4, Section 1, Line 15:

Delete "sell tickets" and insert "establish and adhere to procedures and controls, including but not limited to the use of geolocation technology, approved by the commission that ensure, to the greatest extent possible, that raffle tickets will be sold"

Page 4, Section 1, Line 30:

After "raffle" insert "in person"

Page 4, Section 1, Lines 32-33:

Delete "may use only the Internet or other electronic means, including software applications,"

Page 4, Section 1, Line 34:

After "systems." insert "An organization conducting a raffle remotely at a large sporting

venue while the Public Health Emergency declared by the Governor in Executive Order No. 103 of 2020 is in effect or whenever a Public Health Emergency, pursuant to the "Emergency Health Powers Act," P.L.2005, c.222 (C.26:13-1 et seq.), has been declared by the Governor and is in effect, may also use the Internet or other electronic means, including software applications."

#### Page 5, Section 1, Line 1:

After "commission" insert ", in consultation with the Division of Gaming Enforcement in the Department of Law and Public Safety,"

#### Page 5, Section 2, Line 44:

After "sale" insert ", subject to the approval of the commission as required by section 1 of P.L.2018, c.79 (C.5:8-51.6)"

Respectfully,

[seal]

/s/ Philip D. Murphy

Governor

#### Attest:

/s/ Parimal Garg

Chief Counsel to the Governor

# Governor Murphy Takes Action on Legislation

11/18/2020

TRENTON - Today, Governor Murphy signed the following bills into law:

S-2842 w/GR /A-4625 (Sarlo/Egan) - Permits raffles to be conducted remotely at large sporting venues.

**S-2362 w/GR /A-3957 (Singleton, Addiego/Wimberly, Vainieri Huttle, Sumter)** - Makes FY 2021 supplemental Grants-in-Aid appropriation of \$5 million to DCA for NJSHARES - S.M.A.R.T. Program.