54A:9-30, Note to 54A:2-1

## LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2020 CHAPTER: 94
NJSA: $\quad$ 54A:9-30, Note to 54A:2-1 (Increases gross income tax rate from 8.97 percent to 10.75 percent on income between $\$ 1,000,000$ and $\$ 5,000,000$, and provides up to $\$ 500$ tax rebate to eligible taxpayers.)

BILL NO: A10 (Substituted for S2949)
SPONSOR(S) Craig J. Coughlin and others
DATE INTRODUCED: 9/21/2020

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COMMITTEE: ASSEMBLY: Budget
    SENATE: Budget & Appropriations
AMENDED DURING PASSAGE: No
DATE OF PASSAGE: ASSEMBLY: 9/24/2020
    SENATE: 9/24/2020
DATE OF APPROVAL: 9/29/2020
```

FOLLOWING ARE ATTACHED IF AVAILABLE:
FINAL TEXT OF BILL (Introduced bill enacted) Yes
A10
INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, may possibly be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No
LEGISLATIVE FISCAL ESTIMATE: Yes
S2949
INTRODUCED BILL (INCLUDES SPONSOR'S STATEMENT): Yes
COMMITTEE STATEMENT:
ASSEMBLY: No
SENATE: Yes
(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, may possibly be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No
LEGISLATIVE FISCAL ESTIMATE: Yes

## GOVERNOR'S PRESS RELEASE ON SIGNING:

## FOLLOWING WERE PRINTED:

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REPORTS: No
HEARINGS: No
NEWSPAPER ARTICLES: Yes
"Murphy signs $\$ 32.7 B$ budget taxing millionaires, businesses", Associated Press State Wire: New Jersey (online), 29 Sep 2020.
"BORROWING, TAX HIKES AND MORE: WHAT'S IN THE 2021 NJ BUDGET?", The Record (online), 30 Sep 2020
A6
"Murphy signs COVID-hit \$32.7B budget", NJBIZ (online), 29 Sep 2020.
"Smooth operators", NJBIZ (online), 28 Sep 2020
"NJ Legislature set to approve \$4.5B of debt Monday. Here's how it'll be spent", NJBIZ (online), 28 Sep 2020

RWH/CL

## P.L. 2020, CHAPTER 94, approved September 29, 2020

Assembly, No. 10


#### Abstract

An ACT increasing the gross income tax rate on income between $\$ 1,000,000$ and $\$ 5,000,000$ and providing a tax rebate, amending N.J.S.54A:2-1 and P.L.1981, c. 239 and supplementing Title 54A of the New Jersey Statutes.


Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. N.J.S.54A:2-1 is amended to read as follows:

54A:2-1. Imposition of tax. There is hereby imposed a tax for each taxable year (which shall be the same as the taxable year for federal income tax purposes) on the New Jersey gross income as herein defined of every individual, estate or trust (other than a charitable trust or a trust forming part of a pension or profit-sharing plan), subject to the deductions, limitations and modifications hereinafter provided, determined in accordance with the following tables with respect to taxpayers' taxable income:
a. For married individuals filing a joint return and individuals filing as head of household or as surviving spouse for federal income tax purposes:
(1) for taxable years beginning on or after January 1, 1991 but before January 1, 1994:

| If the taxable income is: | The tax is: |
| :--- | :--- |
| Not over $\$ 20,000.00 \ldots \ldots .$. | $2 \%$ of taxable income |
| Over $\$ 20,000.00$ but not <br> over $\$ 50,000.00 \ldots \ldots .$. | $\$ 400.00$ plus $2.5 \%$ of the <br> excess over $\$ 20,000.00$ |
| Over $\$ 50,000.00$ but not <br> over $\$ 70,000.00 \ldots \ldots .$. | $\$ 1,150.00$ plus $3.5 \%$ of the <br> excess over $\$ 50,000.00$ |
| Over $\$ 70,000.00$ but not |  |
| over $\$ 80,000.00 \ldots \ldots .$. | $\$ 1,850.00$ plus $5.0 \%$ of the <br> excess over $\$ 70,000.00$ |

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

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    Over $80,000.00 but not
        over $150,000.00\ldots.... $2,350.00 plus 6.5% of the
                            excess over $80,000.00
Over $150,000.00 ........... $6,900.00 plus 7.0% of the
                    excess over $150,000.00
    (2) For taxable years beginning on or after January 1, 1994 but
before January 1, 1995:
    If the taxable income is: The tax is:
    Not over $20,000.00..... 1.900% of taxable income
    Over $20,000.00 but not
        over $50,000.00...... $380.00 plus 2.375% of the
                                excess over $20,000.00
    Over $50,000.00 but not
        over $70,000.00.....
            $1,092.50 plus 3.325% of the
                                excess over $50,000.00
    Over $70,000.00 but not
        over $80,000.00...... $1,757.50 plus 4.750% of the
                                excess over $70,000.00
    Over $80,000.00 but not
        over $150,000.00...
        $2,232.50 plus 6.175% of the
        excess over $80,000.00
    Over $150,000.00
```

$\qquad$

```\(\$ 6,555.00\) plus \(6.650 \%\) of the excess over \(\$ 150,000.00\)
(3) for taxable years beginning on or after January 1, 1995 but before January 1, 1996:
```

If the taxable income is: The tax is:

Not over $\$ 20,000.00 \ldots . . . . . \quad 1.700 \%$ of taxable income

Over $\$ 20,000.00$ but not
over \$50,000.00. $\qquad$ $\$ 340.00$ plus $2.125 \%$ of the excess over $\$ 20,000.00$

Over \$50,000.00 but not over \$70,000.00. $\qquad$ $\$ 977.50$ plus $2.975 \%$ of the excess over $\$ 50,000.00$

Over $\$ 70,000.00$ but not

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    over $80,000.00........ $1,572.50 plus 4.250% of the
                                    excess over $70,000.00
    Over $80,000.00 but not
        over $150,000.00...
        $1,997.50 plus 6.013% of the
        excess over $80,000.00
    Over $150,000.00
```

$\qquad$

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        $6,206.60 plus 6.580% of the
        excess over $150,000.00
        (4) for taxable years beginning on or after January 1, }1996\mathrm{ but
before January 1, 2004:
    If the taxable income is: The tax is:
    Not over $20,000.00........... 1.400% of taxable income
    Over $20,000.00 but not
        over $50,000.00.
```

$\qquad$

```\(\$ 280.00\) plus \(1.750 \%\) of the
                                excess over $20,000.00
    Over $50,000.00 but not
        over $70,000.00.......
            $805.00 plus 2.450% of the
            excess over $50,000.00
    Over $70,000.00 but not
        over $80,000.00..
```

$\qquad$

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                                    $1,295.50 plus 3.500% of the
                                    excess over $70,000.00
Over $80,000.00 but not
        over $150,000.00......
                            $1,645.00 plus 5.525% of the
                                excess over $80,000.00
Over $150,000.00 ............. $5,512.50 plus 6.370% of the
                                excess over $150,000.00
    (5) for taxable years beginning on or after January 1, 2004 but
before January 1, 2018:
If the taxable income is: The tax is:
Not over $20,000.00
                                1.400% of taxable income
Over $20,000.00 but not
    over $50,000.00....... $280.00 plus 1.750% of the
                                    excess over $20,000.00
Over $50,000.00 but not
    over $70,000.00
                                $805.00 plus 2.450% of the
```


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## 4

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                    excess over $50,000.00
Over $70,000.00 but not
        over $80,000.00......
                                    $1,295.50 plus 3.500% of the
                                    excess over $70,000.00
Over $80,000.00 but not
    over $150,000.00.....
                                    $1,645.00 plus 5.525% of the
                                    excess over $80,000.00
Over $150,000.00 but not
    over $500,000.00.....
                                    $5,512.50 plus 6.370% of the
                                    excess over $150,000.00
Over $500,000.00 \ldots........ $27,807.50 plus 8.970% of the
                                    excess over $500,000.00
(6) for taxable years beginning on or after January 1, 2018, but
before January 1, 2020:
If the taxable income is: The tax is:
Not over $20,000.00......... 1.400% of taxable income
Over $20,000.00 but not
    over $50,000.00\ldots... $280.00 plus 1.750% of the
                                    excess over $20,000.00
Over $50,000.00 but not
    over $70,000.00......
                            $805.00 plus 2.450% of the
                                excess over $50,000.00
Over $70,000.00 but not
    over $80,000.00\ldots.... $1,295.50 plus 3.500% of the
                                    excess over $70,000.00
Over $80,000.00 but not
    over $150,000.00\ldots... $1,645.00 plus 5.525% of the
                                    excess over $80,000.00
Over $150,000.00 but not
    over $500,000.00....
                                    $5,512.50 plus 6.370% of the
                                    excess over $150,000.00
Over $500,000.00 but not
    over $5,000,000.00.. $27,807.50 plus 8.970% of the
                                    excess over $500,000.00[.]
Over $5,000,000.00
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$\qquad$

```\(\$ 431,457.50\) plus \(10.75 \%\) of the
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            5
            excess over $5,000,000.00[.]
    (7) for taxable years beginning on or after January 1, 2020:
    If the taxable income is: The tax is:
    Not over $20,000.00........ 1.400% of taxable income
    Over $20,000.00 but not
    over $50,000.00\ldots. $280.00 plus 1.750% of the
                                excess over $20,000.00
    Over $50,000.00 but not
    over $70,000.00\ldots.. $805.00 plus 2.450% of the
                                excess over $50,000.00
    Over $70,000.00 but not
    over $80,000.00...
        $1,295.50 plus 3.500% of the
                                excess over $70,000.00
Over $80,000.00 but not
    over $150,000.00.. $1,645.00 plus 5.525% of the
                                excess over $80,000.00
    Over $150,000.00 but not
    over $500,000.00.. $5,512.50 plus 6.370% of the
                                excess over $150,000.00
    Over $500,000.00 but not
    over $1,000,000.00.. $27,807.50 plus 8.970% of the
                                excess over $500,000.00
    Over $1,000,000.00\ldots $72,657.50 plus 10.750% of the
        excess over $1,000,000.00
    b. For married individuals filing separately, unmarried
individuals other than individuals filing as head of household or as a
surviving spouse for federal income tax purposes, and estates and
trusts:
    (1) for taxable years beginning on or after January 1, }1991\mathrm{ but
before January 1, 1994:
    If the taxable income is: The tax is:
    Not over $20,000.00......... 2% of taxable income
    Over $20,000.00 but not
        over $35,000.00...... $400.00 plus 2.5% of the
                                excess over $20,000.00
```


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## 6

| Over $\$ 35,000.00$ but not over \$40,000.00....... | $\$ 775.00$ plus $5.0 \%$ of the excess over $\$ 35,000.00$ |
| :---: | :---: |
| Over \$40,000.00 but not over $\$ 75,000.00$. | $\$ 1,025.00$ plus $6.5 \%$ of the excess over \$40,000.00 |
| Over \$75,000.00 .......... | $\$ 3,300.00$ plus $7.0 \%$ of the excess over $\$ 75,000.00$ |
| (2) for taxable years begin before January 1, 1995: | on or after January 1, 1994 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.900\% of taxable income |
| Over $\$ 20,000.00$ but not over \$35,000.00. | $\$ 380.00$ plus $2.375 \%$ of the excess over \$20,000.00 |
| Over $\$ 35,000.00$ but not over \$40,000.00. $\qquad$ | $\$ 736.25$ plus $4.750 \%$ of the excess over $\$ 35,000.00$ |
| Over $\$ 40,000.00$ but not over $\$ 75,000.00$. | $\$ 973.75$ plus $6.175 \%$ of the excess over $\$ 40,000.00$ |
| Over \$75,000.00 ......... | $\$ 3,135.00$ plus $6.650 \%$ of the excess over $\$ 75,000.00$ |
| (3) for taxable years begin before January 1, 1996: | on or after January 1, 1995 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.700\% of taxable income |
| Over $\$ 20,000.00$ but not over $\$ 35,000.00$... | $\$ 340.00$ plus $2.125 \%$ of the excess over $\$ 20,000.00$ |
| Over $\$ 35,000.00$ but not over \$40,000.00. | $\$ 658.75$ plus $4.250 \%$ of the excess over $\$ 35,000.00$ |

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| Over \$40,000.00 but not over \$75,000.00. | $\$ 871.25$ plus $6.013 \%$ of the excess over $\$ 40,000.00$ |
| :---: | :---: |
| Over \$75,000.00 ......... | $\$ 2,975.80$ plus $6.580 \%$ of the excess over $\$ 75,000.00$ |
| (4) for taxable years begin before January 1, 2004: | on or after January 1, 1996 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.400\% of taxable income |
| Over $\$ 20,000.00$ but not over \$35,000.00. | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over $\$ 35,000.00$ but not over \$40,000.00. $\qquad$ | $\$ 542.50$ plus $3.500 \%$ of the excess over $\$ 35,000.00$ |
| Over $\$ 40,000.00$ but not over $\$ 75,000.00$. | $\$ 717.50$ plus $5.525 \%$ of the excess over $\$ 40,000.00$ |
| Over \$75,000.00............ | $\$ 2,651.25$ plus $6.370 \%$ of the excess over $\$ 75,000.00$ |
| (5) for taxable years begin before January 1, 2018: | on or after January 1, 2004 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.400\% of taxable income |
| Over $\$ 20,000.00$ but not over $\$ 35,000.00$. | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over $\$ 35,000.00$ but not over \$40,000.00. | $\$ 542.50$ plus $3.500 \%$ of the excess over $\$ 35,000.00$ |
| Over $\$ 40,000.00$ but not over $\$ 75,000.00 \ldots . . .$. | $\$ 717.50$ plus $5.525 \%$ of the excess over $\$ 40,000.00$ |

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## 8

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    Over $75,000.00 but not
        over $500,000.00......
                            $2,651.25 plus 6.370% of the
                            excess over $75,000.00
    Over $500,000.00 ........... $29,723.75 plus 8.970% of the
                            excess over $500,000.00
    (6) for taxable years beginning on or after January 1, 2018, but
before January 1, 2020:
    If the taxable income is: The tax is:
    Not over $20,000.00......... 1.400% of taxable income
    Over $20,000.00 but not
        over $35,000.00....... $280.00 plus 1.750% of the
                                excess over $20,000.00
    Over $35,000.00 but not
        over $40,000.00....... $542.50 plus 3.500% of the
                                excess over $35,000.00
    Over $40,000.00 but not
        over $75,000.00....... $717.50 plus 5.525% of the
                                excess over $40,000.00
    Over $75,000.00 but not
        over $500,000.00\ldots.... $2,651.25 plus 6.370% of the
                                excess over $75,000.00
    Over $500,000.00 but not
        over $5,000,000.00\ldots. $29,723.75 plus 8.970% of the
        excess over $500,000.00
    Over $5,000,000.00
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$\qquad$

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        $433,373.75 plus 10.75% of the
        excess over $5,000,000.00
(7) for taxable years beginning on or after January 1, 2020:
    If the taxable income is: The tax is:
    Not over $20,000.00\ldots... 1.400% of taxable income
    Over $20,000.00 but not
    over $35,000.00..
        $280.00 plus 1.750% of the
        excess over $20,000.00
    Over $35,000.00 but not
```

over $\$ 40,000.00 \ldots \ldots \quad \$ 542.50$ plus $3.500 \%$ of the excess over $\$ 35,000.00$

| Over \$40,000.00 but not |  |
| :---: | :---: |
| over $\$ 75,000.00 \ldots \ldots$ | \$717.50 plus 5.525\% of the |
|  | excess over $\$ 40,000.00$ |
| Over \$75,000.00 but not |  |
| over $\$ 500,000.00 \ldots$ | \$2,651.25 plus $6.370 \%$ of the |
|  | excess over \$75,000.00 |
| Over \$500,000.00 but not |  |
| over \$1,000,000.00.. | \$29,723.75 plus $8.970 \%$ of the |
|  | excess over \$500,000.00 |
| Over \$ 1,000,000.00 $\ldots$ | \$74,573.75 plus $10.750 \%$ of the |
|  | excess over \$ $1,000,000.00$ |

c. For the purposes of this section, an individual who would be eligible to file as a head of household for federal income tax purposes but for the fact that such taxpayer is a nonresident alien, shall determine tax pursuant to subsection a. of this section.
d. For the purposes of this section, for taxable year 2018, withholding by every employer from salaries, wages and other remuneration paid by an employer for services rendered described in subsections $a$. and $b$. of this section, in excess of $\$ 5,000,000$ during that taxable year, shall be at the rate of $15.6 \%$ as soon as practicable but no later than September 1, 2018. The Director of the Division of Taxation is authorized to do all things necessary to implement the withholding tax prescribed by this section for taxable year 2018.
e. No additions to tax or penalty shall be imposed under N.J.S.54A:9-6 for insufficient payment of estimated tax that may otherwise be due on salaries, wages and other remuneration received before September 1, 2018, on which there is a rate of tax imposed pursuant to subsections a . and b . of this section.
f. An employer maintaining an office or transacting business within this State and making payment of any salaries, wages and remuneration subject to New Jersey gross income tax or making payment of any remuneration for employment subject to contribution under the New Jersey "unemployment compensation law," pursuant to R.S.43:21-1 et seq., that is subject to New Jersey gross income tax shall not be subject to interest, penalties or other costs that may otherwise be imposed for insufficient withholding of salaries, wages and other remuneration made before September 1, 2018, that is directly attributable to the enactment of the taxable income tables and tax rates in subsections $a$. and $b$. of this section.
(cf: P.L.2018, c.45, s.10)
2. (New section) a. For taxable year 2020, withholding by an employer from salaries, wages, and other remuneration paid by an employer for services rendered over $\$ 1,000,000$, but not over $\$ 5,000,000$, shall be at the rate of 21.3 percent as soon as practicable, but not later than November 1, 2020. The director is authorized to implement the withholding rate prescribed by this subsection for taxable year 2020.
b. For taxable year 2020, no additions to tax or penalty shall be imposed upon a taxpayer pursuant to N.J.S.54A:9-6 for underpayment of increased estimated tax on taxable income received before November 1, 2020 for which the increased estimated tax due is attributable to the rate imposed on gross income in excess of $\$ 1,000,000$, but not in excess of $\$ 5,000,000$.
c. For taxable year 2020, no interest, penalties, or other costs shall be imposed upon an employer maintaining an office or transacting business within this State and making payment of any salaries, wages, and remuneration subject to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., or making payment of any remuneration for employment subject to contribution under the New Jersey "unemployment compensation law," pursuant to R.S.43:21-1 et seq., for insufficient withholding of salaries, wages, and other remuneration paid before November 1, 2020 that is attributable to an increase in the rate imposed on gross income in excess of $\$ 1,000,000$, but not in excess of $\$ 5,000,000$.
3. (New section) a. Beginning with taxable year 2020, and subject to appropriation by the Legislature, a qualified taxpayer shall be eligible for a tax rebate based on the requirements set forth in this section.
b. The rebate shall be the lesser of $\$ 500$ or an amount equal to the amount of tax paid after credits for the taxable year pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq. In the case of a qualified taxpayer who is a part-year resident during the taxable year, the amount of the rebate shall be pro-rated, based upon the total number of months of the taxpayer's residency during the taxable year.
c. The director shall issue rebates to qualified taxpayers between July 1 and July 31 of the subsequent taxable year, provided however, in the case of a qualified taxpayer who is granted an extension of time for filing a return, the director may issue the rebate between July 1 and December 31 of the subsequent taxable year.
d. The director is authorized to issue rules and regulations as necessary to implement this section.
e. The director may recover rebates issued in error or as a result of misrepresentation in the same manner as a deficiency with respect to a payment of a State tax in accordance with the State Uniform Tax Procedure Law, R.S.54:48-1 et seq.
f. Any rebate issued pursuant to this section shall not be considered gross income for purposes of the New Jersey Gross Income Tax Act.
g. As used in this section
"Qualified taxpayer" means an individual who has timely filed a resident return, is a resident of this State during the taxable year, and who had during the taxable year: (1) at least one qualifying child; (2) gross income not exceeding \$150,000 for married individuals filing a joint return and an individual filing as a head of household or as a surviving spouse, or $\$ 75,000$ for married individuals filing separately and an individual filing as a single taxpayer; and (3) a gross income tax liability greater than zero.
"Qualifying child" means the same as defined in section 152 of the Internal Revenue Code (26 U.S.C. s.152), where claimed as a dependent on a resident return under the New Jersey Gross Income Tax Act.
4. Section 1 of P.L.1981, c. 239 (C.54A:9-8.1) is amended to read as follows:

1. a. Whenever any taxpayer or resident shall be entitled to any refund of taxes pursuant to the "New Jersey Gross Income Tax Act" (N.J.S.54A:1-1 et seq.), including an earned income tax credit provided as a refund pursuant to P.L.2000, c. 80 (C.54A:4-6 et al.), or whenever any individual is eligible to receive a rebate pursuant to section 3 of P.L. , c. (C. ) (pending before the Legislature as this bill), or a homestead rebate or credit pursuant to P.L.1990, c. 61 (C.54:4-8.57 et al.), P.L.1999, c. 63 (C.54:4-8.58a et al.), P.L.2004, c. 40 or P.L.2007, c. 62 (C.18A:7F-37 et al.), and if the rebate or credit is not required to be paid over to the municipal tax collector under the provisions of section 8 of P.L.1990, c. 61 (C.54:4-8.64), and at the same time the taxpayer or resident shall be indebted to any agency or institution of State Government, to the Victims of Crime Compensation Board for the portion of an assessment ordered pursuant to section 2 of P.L.1979, c. 396 (2C:43-3.1) for deposit in the Victims of Crime Compensation Board Account or restitution ordered to be paid to the board pursuant to N.J.S.2C:44-2 for deposit in the Victims of Crime Compensation Board Account, or for child support under Title IV-A, Title IV-D, or Title IV-E of the federal Social Security Act (42 U.S.C. s. 601 et seq.), or other indebtedness in accordance with section 1 of P.L.1995, c. 290 (C.2A:17-56.11b) the Department of the Treasury shall apply or cause to be applied the refund, homestead rebate or credit, or all, or so much of any or all as shall be necessary, to satisfy the indebtedness. Child support indebtedness shall take precedence over all other indebtedness. The Department of the Treasury shall retain a percentage of the proceeds of any collection setoff as shall be necessary to provide for any expenses of the collection effort.

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b. A State department or agency which is owed a debt shall notify the Department of the Treasury of the existence of the debt and shall request that the Department of the Treasury execute a setoff as provided for in this section.
(cf: P.L.2007, c.62, s.38)
5. This act shall take effect immediately and sections 1 and 2 shall apply retroactively to taxable years beginning on and after January 1, 2020.

## STATEMENT

This bill increases the gross income tax rate applicable to taxpayers with gross income exceeding $\$ 1,000,000$ in taxable years beginning on or after January 1, 2020.

The gross income tax rate under current law is 8.97 percent for income between $\$ 1,000,000$ and $\$ 5,000,000$, and 10.75 percent for income over $\$ 5,000,000$. This bill applies the 10.75 percent rate to gross income exceeding $\$ 1,000,000$.

The bill also provides to eligible gross income taxpayers a tax rebate of either $\$ 500$ or, if the taxpayer paid less than that for the tax year, the amount of actual tax paid. The rebate is subject to annual appropriation by the Legislature.

To be eligible for the rebate the taxpayer must be a resident of the State, have at least one dependent child, have a gross income tax liability greater than zero, and have gross income not exceeding:
$\$ 150,000$ if (1) married and filing jointly, (2) filing as a head of household, or (3) filing as a surviving spouse; or
$\$ 75,000$ if (1) married and filing separately, or (2) individuals filing as a single taxpayer.

The director of the Division of Taxation will issue rebates to eligible taxpayers between July 1 and July 31, or between July 1 and the end of the year for taxpayers who were granted gross income tax return extensions.

Increases gross income tax rate from 8.97 percent to 10.75 percent on income between $\$ 1,000,000$ and $\$ 5,000,000$, and provides up to $\$ 500$ tax rebate to eligible taxpayers.

## ASSEMBLY, No. 10

## STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED SEPTEMBER 21, 2020

Sponsored by:<br>Assemblyman CRAIG J. COUGHLIN<br>District 19 (Middlesex)<br>Assemblyman THOMAS P. GIBLIN<br>District 34 (Essex and Passaic)<br>Senator DAWN MARIE ADDIEGO<br>District 8 (Atlantic, Burlington and Camden)<br>Senator LINDA R. GREENSTEIN<br>District 14 (Mercer and Middlesex)

Co-Sponsored by:
Senators Turner and Ruiz

## SYNOPSIS

Increases gross income tax rate from 8.97 percent to 10.75 percent on income between $\$ 1,000,000$ and $\$ 5,000,000$, and provides up to $\$ 500$ tax rebate to

(Sponsorship Updated As Of: 9/24/2020)

## A10 COUGHLIN, GIBLIN

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EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

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| If the taxable income is: | The tax is: |
| :---: | :---: |
| Not over \$20,000.00..... | 1.900\% of taxable income |
| Over $\$ 20,000.00$ but not over \$50,000.00....... | $\$ 380.00$ plus $2.375 \%$ of the excess over \$20,000.00 |
| Over $\$ 50,000.00$ but not over $\$ 70,000.00 . . . .$. | $\$ 1,092.50$ plus $3.325 \%$ of the excess over \$50,000.00 |
| Over $\$ 70,000.00$ but not over $\$ 80,000.00 . . . . .$. | $\$ 1,757.50$ plus $4.750 \%$ of the excess over \$70,000.00 |
| Over $\$ 80,000.00$ but not over \$150,000.00....... | $\$ 2,232.50$ plus $6.175 \%$ of the excess over \$80,000.00 |
| Over \$150,000.00 ......... | $\$ 6,555.00$ plus $6.650 \%$ of the excess over $\$ 150,000.00$ |
| (3) for taxable years begin before January 1, 1996: | on or after January 1, 1995 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.700\% of taxable income |
| Over $\$ 20,000.00$ but not over \$50,000.00........ | $\$ 340.00$ plus $2.125 \%$ of the excess over \$20,000.00 |
| Over \$50,000.00 but not over \$70,000.00. | $\$ 977.50$ plus $2.975 \%$ of the excess over \$50,000.00 |
| Over $\$ 70,000.00$ but not over \$80,000.00. | $\$ 1,572.50$ plus $4.250 \%$ of the excess over \$70,000.00 |
| Over $\$ 80,000.00$ but not over \$150,000.00...... | $\$ 1,997.50$ plus $6.013 \%$ of the excess over \$80,000.00 |

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| Over \$150,000.00 ........... | $\$ 6,206.60$ plus $6.580 \%$ of the excess over $\$ 150,000.00$ |
| :---: | :---: |
| (4) for taxable years beginn before January 1, 2004: | on or after January 1, 1996 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00........... | 1.400\% of taxable income |
| Over $\$ 20,000.00$ but not over \$50,000.00. | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over \$50,000.00 but not over \$70,000.00. $\qquad$ | $\$ 805.00$ plus $2.450 \%$ of the excess over $\$ 50,000.00$ |
| Over $\$ 70,000.00$ but not over \$80,000.00. | $\$ 1,295.50$ plus $3.500 \%$ of the excess over $\$ 70,000.00$ |
| Over $\$ 80,000.00$ but not over \$150,000.00...... | $\$ 1,645.00$ plus $5.525 \%$ of the excess over $\$ 80,000.00$ |
| Over \$150,000.00 .............. | $\$ 5,512.50$ plus $6.370 \%$ of the excess over $\$ 150,000.00$ |
| (5) for taxable years beginn before January 1, 2018: | on or after January 1, 2004 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.400\% of taxable income |
| Over \$20,000.00 but not over \$50,000.00.. | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over $\$ 50,000.00$ but not over \$70,000.00. | $\$ 805.00$ plus $2.450 \%$ of the excess over $\$ 50,000.00$ |
| Over $\$ 70,000.00$ but not over \$80,000.00....... | $\$ 1,295.50$ plus $3.500 \%$ of the excess over \$70,000.00 |

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| Over $\$ 80,000.00$ but not over $\$ 150,000.00 \ldots . .$. | $\$ 1,645.00$ plus $5.525 \%$ of the excess over \$80,000.00 |
| :---: | :---: |
| Over $\$ 150,000.00$ but not over \$500,000.00...... | $\$ 5,512.50$ plus $6.370 \%$ of the excess over $\$ 150,000.00$ |
| Over \$500,000.00 ........... | $\$ 27,807.50$ plus $8.970 \%$ of the excess over $\$ 500,000.00$ |
| (6) for taxable years begi efore January 1, 2020: | on or after January 1, 2018, but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00........ | 1.400\% of taxable income |
| Over $\$ 20,000.00$ but not over \$50,000.00...... | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over $\$ 50,000.00$ but not over \$70,000.00....... | $\$ 805.00$ plus $2.450 \%$ of the excess over $\$ 50,000.00$ |
| Over $\$ 70,000.00$ but not over $\$ 80,000.00$.. | $\$ 1,295.50$ plus $3.500 \%$ of the excess over \$70,000.00 |
| Over $\$ 80,000.00$ but not over \$150,000.00..... | $\$ 1,645.00$ plus $5.525 \%$ of the excess over $\$ 80,000.00$ |
| Over $\$ 150,000.00$ but not over \$500,000.00..... | $\$ 5,512.50$ plus $6.370 \%$ of the excess over $\$ 150,000.00$ |
| Over $\$ 500,000.00$ but not over \$5,000,000.00.. | $\$ 27,807.50$ plus $8.970 \%$ of the excess over $\$ 500,000.00$ [.] |
| Over \$5,000,000.00 ....... | $\$ 431,457.50$ plus $10.75 \%$ of the excess over $\$ 5,000,000.00$ [.] |
| (7) for taxable years begin | on or after January 1, 2020: |
| If the taxable income is: | e tax is: |

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                                    6
\begin{tabular}{|c|c|}
\hline Not over \$20,000.00....... & 1.400\% of taxable income \\
\hline \multicolumn{2}{|l|}{Over \$ \(20,000.00\) but not} \\
\hline over \$50,000.00.... & \$280.00 plus \(1.750 \%\) of the \\
\hline & excess over \$20,000.00 \\
\hline \multicolumn{2}{|l|}{Over \$50,000.00 but not} \\
\hline \multirow[t]{2}{*}{over \$70,000.00....} & \$805.00 plus 2.450\% of the \\
\hline & excess over \$50,000.00 \\
\hline \multicolumn{2}{|l|}{Over \$70,000.00 but not} \\
\hline \multirow[t]{2}{*}{over \$80,000.00...} & \$1,295.50 plus 3.500\% of the \\
\hline & excess over \$70,000.00 \\
\hline \multicolumn{2}{|l|}{Over \$80,000.00 but not} \\
\hline \multirow[t]{2}{*}{over \$150,000.00..} & \$1,645.00 plus 5.525\% of the \\
\hline & excess over \$80,000.00 \\
\hline \multicolumn{2}{|l|}{Over \$150,000.00 but not} \\
\hline over \$500,000.00.. & \$5,512.50 plus \(6.370 \%\) of the \\
\hline & excess over \$150,000.00 \\
\hline
\end{tabular}
Over $500,000.00 but not
    over $1,000,000.00.. }\quad$27,807.50\mathrm{ plus }8.970%\mathrm{ of the
                                    excess over $500,000.00
Over $1,000,000.00\ldots $72,657.50 plus 10.750% of the
                                    excess over $1,000,000.00
    b. For married individuals filing separately, unmarried
individuals other than individuals filing as head of household or as a
surviving spouse for federal income tax purposes, and estates and
trusts:
    (1) for taxable years beginning on or after January 1, 1991 but
before January 1, 1994:
    If the taxable income is: The tax is:
    Not over $20,000.00......... 2% of taxable income
    Over $20,000.00 but not
        over $35,000.00...... $400.00 plus 2.5% of the
                                excess over $20,000.00
    Over $35,000.00 but not
        over $40,000.00...... $775.00 plus 5.0% of the
                                excess over $35,000.00
    Over $40,000.00 but not
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    over $75,000.00\ldots..... $1,025.00 plus 6.5% of the
                                excess over $40,000.00
Over $75,000.00 .......... $3,300.00 plus 7.0% of the
                                excess over $75,000.00
    (2) for taxable years beginning on or after January 1, }1994\mathrm{ but
before January 1, 1995:
If the taxable income is: The tax is:
Not over $20,000.00......... 1.900% of taxable income
Over $20,000.00 but not
        over $35,000.00....... $380.00 plus 2.375% of the
                                excess over $20,000.00
Over $35,000.00 but not
        over $40,000.00.
```

$\qquad$

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                            $736.25 plus 4.750% of the
                                excess over $35,000.00
Over $40,000.00 but not
    over $75,000.00.......
                                    $973.75 plus 6.175% of the
                                    excess over $40,000.00
Over $75,000.00
```

$\qquad$

``` \(\$ 3,135.00\) plus \(6.650 \%\) of the excess over \(\$ 75,000.00\)
(3) for taxable years beginning on or after January 1, 1995 but before January 1, 1996:
If the taxable income is: The tax is:
Not over \(\$ 20,000.00 \ldots \ldots . . . . \quad 1.700 \%\) of taxable income
Over \(\$ 20,000.00\) but not over \(\$ 35,000.00 \ldots . . .\).
\(\$ 340.00\) plus \(2.125 \%\) of the excess over \(\$ 20,000.00\)
Over \$35,000.00 but not
over \$40,000.00
``` \(\qquad\)
``` \(\$ 658.75\) plus \(4.250 \%\) of the excess over \(\$ 35,000.00\)
Over \(\$ 40,000.00\) but not
over \(\$ 75,000.00\)..
``` \(\qquad\)
``` \(\$ 871.25\) plus \(6.013 \%\) of the excess over \(\$ 40,000.00\)
Over \$75,000.00
``` \(\qquad\)
``` \(\$ 2,975.80\) plus \(6.580 \%\) of the
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(4) for taxable years beginning on or after January 1, 1996 but before January 1, 2004:

If the taxable income is: The tax is:

Not over $\$ 20,000.00 \ldots \ldots . . . \quad 1.400 \%$ of taxable income

Over $\$ 20,000.00$ but not over \$35,000.00. $\qquad$ $\$ 280.00$ plus $1.750 \%$ of the excess over \$20,000.00

```
Over $35,000.00 but not
        over $40,000.00........
                                    $542.50 plus 3.500% of the
                                    excess over $35,000.00
    Over $40,000.00 but not
        over $75,000.00.
```

$\qquad$

``` \(\$ 717.50\) plus \(5.525 \%\) of the excess over \(\$ 40,000.00\)
    Over $75,000.00...........
        $2,651.25 plus 6.370% of the
        excess over $75,000.00
```

        (5) for taxable years beginning on or after January 1, 2004 but
    before January 1, 2018:
If the taxable income is: The tax is:
Not over $\$ 20,000.00 . . . . . . . . . \quad 1.400 \%$ of taxable income
Over $\$ 20,000.00$ but not
over $\$ 35,000.00 \ldots . . . . \quad \$ 280.00$ plus $1.750 \%$ of the
excess over $\$ 20,000.00$
Over $\$ 35,000.00$ but not
over \$40,000.00........
$\$ 542.50$ plus $3.500 \%$ of the
excess over $\$ 35,000.00$
Over $\$ 40,000.00$ but not
over \$75,000.00.......
$\$ 717.50$ plus $5.525 \%$ of the
excess over \$40,000.00
Over $\$ 75,000.00$ but not
over $\$ 500,000.00 \ldots . . \quad \$ 2,651.25$ plus $6.370 \%$ of the
excess over $\$ 75,000.00$
Over \$500,000.00
$\qquad$$\$ 29,723.75$ plus $8.970 \%$ of the

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excess over $\$ 500,000.00$
(6) for taxable years beginning on or after January 1, 2018, but before January 1, 2020:

If the taxable income is: The tax is:

Not over $\$ 20,000.00 \ldots . . . . . . \quad 1.400 \%$ of taxable income

Over $\$ 20,000.00$ but not over \$35,000.00........
$\$ 280.00$ plus $1.750 \%$ of the excess over \$20,000.00

Over $\$ 35,000.00$ but not over \$40,000.00........
$\$ 542.50$ plus $3.500 \%$ of the excess over $\$ 35,000.00$

Over $\$ 40,000.00$ but not over $\$ 75,000.00$.
$\$ 717.50$ plus $5.525 \%$ of the excess over $\$ 40,000.00$

Over $\$ 75,000.00$ but not over $\$ 500,000.00 \ldots . . \quad \$ 2,651.25$ plus $6.370 \%$ of the excess over $\$ 75,000.00$

Over $\$ 500,000.00$ but not over $\$ 5,000,000.00 \ldots \quad \$ 29,723.75$ plus $8.970 \%$ of the excess over $\$ 500,000.00$

Over $\$ 5,000,000.00$.......... $\$ 433,373.75$ plus $10.75 \%$ of the excess over $\$ 5,000,000.00$
(7) for taxable years beginning on or after January 1, 2020:

If the taxable income is: $\quad$ The tax is:

Not over $\$ 20,000.00 \ldots \ldots \quad 1.400 \%$ of taxable income

Over \$20,000.00 but not
over $\$ 35,000.00 \ldots \ldots$.
$\$ 280.00$ plus $1.750 \%$ of the excess over \$20,000.00

Over $\$ 35,000.00$ but not
over $\$ 40,000.00 \ldots \ldots$
$\$ 542.50$ plus $3.500 \%$ of the excess over $\$ 35,000.00$

Over \$40,000.00 but not
over $\$ 75,000.00 \ldots .$.
$\$ 717.50$ plus $5.525 \%$ of the

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excess over \$40,000.00

| Over $\$ 75,000.00$ but not <br> over $\$ 500,000.00 \ldots$ | $\underline{\$ 2,651.25 \text { plus } 6.370 \% \text { of the }}$ <br> $\underline{\text { excess over } \$ 75,000.00}$ |
| ---: | :--- |
| Over $\$ 500,000.00$ but not <br> $\underline{\text { over } \$ 1,000,000.00 . .}$ | $\$ 29,723.75$ plus $8.970 \%$ of the <br> excess over $\$ 500,000.00$ |
| Over $\$ 1,000,000.00 \ldots$ | $\$ 74,573.75$ plus $10.750 \%$ of the <br> excess over $\$ 1,000,000.00$ |

c. For the purposes of this section, an individual who would be eligible to file as a head of household for federal income tax purposes but for the fact that such taxpayer is a nonresident alien, shall determine tax pursuant to subsection a. of this section.
d. For the purposes of this section, for taxable year 2018, withholding by every employer from salaries, wages and other remuneration paid by an employer for services rendered described in subsections $a$. and $b$. of this section, in excess of $\$ 5,000,000$ during that taxable year, shall be at the rate of $15.6 \%$ as soon as practicable but no later than September 1, 2018. The Director of the Division of Taxation is authorized to do all things necessary to implement the withholding tax prescribed by this section for taxable year 2018.
e. No additions to tax or penalty shall be imposed under N.J.S.54A:9-6 for insufficient payment of estimated tax that may otherwise be due on salaries, wages and other remuneration received before September 1, 2018, on which there is a rate of tax imposed pursuant to subsections a . and b . of this section.
f. An employer maintaining an office or transacting business within this State and making payment of any salaries, wages and remuneration subject to New Jersey gross income tax or making payment of any remuneration for employment subject to contribution under the New Jersey "unemployment compensation law," pursuant to R.S.43:21-1 et seq., that is subject to New Jersey gross income tax shall not be subject to interest, penalties or other costs that may otherwise be imposed for insufficient withholding of salaries, wages and other remuneration made before September 1, 2018, that is directly attributable to the enactment of the taxable income tables and tax rates in subsections a . and b . of this section. (cf: P.L.2018, c.45, s.10)
2. (New section) a. For taxable year 2020, withholding by an employer from salaries, wages, and other remuneration paid by an employer for services rendered over $\$ 1,000,000$, but not over $\$ 5,000,000$, shall be at the rate of 21.3 percent as soon as practicable, but not later than November 1, 2020. The director is authorized to

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implement the withholding rate prescribed by this subsection for taxable year 2020.
b. For taxable year 2020, no additions to tax or penalty shall be imposed upon a taxpayer pursuant to N.J.S.54A:9-6 for underpayment of increased estimated tax on taxable income received before November 1, 2020 for which the increased estimated tax due is attributable to the rate imposed on gross income in excess of $\$ 1,000,000$, but not in excess of $\$ 5,000,000$.
c. For taxable year 2020, no interest, penalties, or other costs shall be imposed upon an employer maintaining an office or transacting business within this State and making payment of any salaries, wages, and remuneration subject to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., or making payment of any remuneration for employment subject to contribution under the New Jersey "unemployment compensation law," pursuant to R.S.43:21-1 et seq., for insufficient withholding of salaries, wages, and other remuneration paid before November 1, 2020 that is attributable to an increase in the rate imposed on gross income in excess of $\$ 1,000,000$, but not in excess of $\$ 5,000,000$.
3. (New section) a. Beginning with taxable year 2020, and subject to appropriation by the Legislature, a qualified taxpayer shall be eligible for a tax rebate based on the requirements set forth in this section.
b. The rebate shall be the lesser of $\$ 500$ or an amount equal to the amount of tax paid after credits for the taxable year pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq. In the case of a qualified taxpayer who is a part-year resident during the taxable year, the amount of the rebate shall be pro-rated, based upon the total number of months of the taxpayer's residency during the taxable year.
c. The director shall issue rebates to qualified taxpayers between July 1 and July 31 of the subsequent taxable year, provided however, in the case of a qualified taxpayer who is granted an extension of time for filing a return, the director may issue the rebate between July 1 and December 31 of the subsequent taxable year.
d. The director is authorized to issue rules and regulations as necessary to implement this section.
e. The director may recover rebates issued in error or as a result of misrepresentation in the same manner as a deficiency with respect to a payment of a State tax in accordance with the State Uniform Tax Procedure Law, R.S.54:48-1 et seq.
f. Any rebate issued pursuant to this section shall not be considered gross income for purposes of the New Jersey Gross Income Tax Act.
g. As used in this section
"Qualified taxpayer" means an individual who has timely filed a resident return, is a resident of this State during the taxable year, and

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who had during the taxable year: (1) at least one qualifying child; (2) gross income not exceeding $\$ 150,000$ for married individuals filing a joint return and an individual filing as a head of household or as a surviving spouse, or $\$ 75,000$ for married individuals filing separately and an individual filing as a single taxpayer; and (3) a gross income tax liability greater than zero.
"Qualifying child" means the same as defined in section 152 of the Internal Revenue Code ( 26 U.S.C. s.152), where claimed as a dependent on a resident return under the New Jersey Gross Income Tax Act.
4. Section 1 of P.L.1981, c. 239 (C.54A:9-8.1) is amended to read as follows:

1. a. Whenever any taxpayer or resident shall be entitled to any refund of taxes pursuant to the "New Jersey Gross Income Tax Act" (N.J.S.54A:1-1 et seq.), including an earned income tax credit provided as a refund pursuant to P.L.2000, c. 80 (C.54A:4-6 et al.), or whenever any individual is eligible to receive a rebate pursuant to section 3 of P.L. , c. (C. ) (pending before the Legislature as this bill), or a homestead rebate or credit pursuant to P.L.1990, c. 61 (C.54:4-8.57 et al.), P.L.1999, c. 63 (C.54:4-8.58a et al.), P.L.2004, c. 40 or P.L.2007, c. 62 (C.18A:7F-37 et al.), and if the rebate or credit is not required to be paid over to the municipal tax collector under the provisions of section 8 of P.L.1990, c. 61 (C.54:4-8.64), and at the same time the taxpayer or resident shall be indebted to any agency or institution of State Government, to the Victims of Crime Compensation Board for the portion of an assessment ordered pursuant to section 2 of P.L.1979, c. 396 (2C:43-3.1) for deposit in the Victims of Crime Compensation Board Account or restitution ordered to be paid to the board pursuant to N.J.S.2C:44-2 for deposit in the Victims of Crime Compensation Board Account, or for child support under Title IV-A, Title IV-D, or Title IV-E of the federal Social Security Act (42 U.S.C. s. 601 et seq.), or other indebtedness in accordance with section 1 of P.L.1995, c. 290 (C.2A:17-56.11b) the Department of the Treasury shall apply or cause to be applied the refund, homestead rebate or credit, or all, or so much of any or all as shall be necessary, to satisfy the indebtedness. Child support indebtedness shall take precedence over all other indebtedness. The Department of the Treasury shall retain a percentage of the proceeds of any collection setoff as shall be necessary to provide for any expenses of the collection effort.
b. A State department or agency which is owed a debt shall notify the Department of the Treasury of the existence of the debt and shall request that the Department of the Treasury execute a setoff as provided for in this section.
(cf: P.L.2007, c.62, s.38)

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5. This act shall take effect immediately and sections 1 and 2 shall apply retroactively to taxable years beginning on and after January 1, 2020.

## STATEMENT

This bill increases the gross income tax rate applicable to taxpayers with gross income exceeding $\$ 1,000,000$ in taxable years beginning on or after January 1, 2020.

The gross income tax rate under current law is 8.97 percent for income between $\$ 1,000,000$ and $\$ 5,000,000$, and 10.75 percent for income over $\$ 5,000,000$. This bill applies the 10.75 percent rate to gross income exceeding $\$ 1,000,000$.

The bill also provides to eligible gross income taxpayers a tax rebate of either $\$ 500$ or, if the taxpayer paid less than that for the tax year, the amount of actual tax paid. The rebate is subject to annual appropriation by the Legislature.

To be eligible for the rebate the taxpayer must be a resident of the State, have at least one dependent child, have a gross income tax liability greater than zero, and have gross income not exceeding:
$\$ 150,000$ if (1) married and filing jointly, (2) filing as a head of household, or (3) filing as a surviving spouse; or
$\$ 75,000$ if (1) married and filing separately, or (2) individuals filing as a single taxpayer.

The director of the Division of Taxation will issue rebates to eligible taxpayers between July 1 and July 31, or between July 1 and the end of the year for taxpayers who were granted gross income tax return extensions.

# ASSEMBLY BUDGET COMMITTEE 

## STATEMENT TO

ASSEMBLY, No. 10

## STATE OF NEW JERSEY

DATED: SEPTEMBER 22, 2020

The Assembly Budget Committee reports favorably Assembly Bill No. 10.

This bill increases the gross income tax rate applicable to taxpayers with gross income exceeding $\$ 1,000,000$ in taxable years beginning on or after January 1, 2020. The gross income tax rate under current law is 8.97 percent for income between $\$ 1,000,000$ and $\$ 5,000,000$, and 10.75 percent for income over $\$ 5,000,000$. This bill applies the 10.75 percent rate to gross income exceeding $\$ 1,000,000$.

The bill also provides to eligible gross income taxpayers a tax rebate of either $\$ 500$ or, if the taxpayer paid less than that for the tax year, the amount of actual tax paid. The rebate is subject to annual appropriation by the Legislature.

To be eligible for the rebate the taxpayer must be a resident of the State, have at least one dependent child, have a gross income tax liability greater than zero, and have gross income not exceeding:
$\$ 150,000$ if (1) married and filing jointly, (2) filing as a head of household, or (3) filing as a surviving spouse; or
$\$ 75,000$ if (1) married and filing separately, or (2) individuals filing as a single taxpayer.

The director of the Division of Taxation will issue rebates to eligible taxpayers between July 1 and July 31, or between July 1 and the end of the year for taxpayers who were granted gross income tax return extensions.

## FISCAL IMPACT:

The Office of Legislative Services (OLS) projects additional FY 2021 revenues of $\$ 395$ million to $\$ 427$ million from increasing the gross income tax (GIT) marginal rate on incomes in excess of $\$ 1$ million, but below $\$ 5$ million, from $8.97 \%$ to $10.75 \%$. As part of the Governor's revised FY 2021 budget proposal, the Executive projected an increase in the GIT marginal rate to yield $\$ 390$ million in additional revenue for FY 2021.

The OLS estimates that the rebate program will cost the State roughly $\$ 300$ million annually, starting in FY 2022. Based on information shared by the Executive with the OLS, the Executive is projecting the cost of the program at roughly $\$ 335$ million annually.

# LEGISLATIVE FISCAL ESTIMATE ASSEMBLY, No. 10 STATE OF NEW JERSEY 219th LEGISLATURE 

DATED: SEPTEMBER 28, 2020

SUMMARY

| Synopsis: | Increases gross income tax rate from 8.97 percent to 10.75 percent on <br> income between $\$ 1,000,000$ and $\$ 5,000,000$, and provides up to $\$ 500$ <br> tax rebate to eligible taxpayers. |
| :--- | :--- |
| Type of Impact: | Annual State revenue gain to Property Tax Relief Fund; <br> Annual State expenditure increase from General Fund. |
| Agencies Affected: | Department of the Treasury. |

Office of Legislative Services Estimate

| Fiscal Impact | FY 2021 | FY 2022 and Thereafter |
| :--- | :---: | :---: |
| Annual State Revenue Gain | $\$ 414$ million to $\$ 427$ million | $\$ 390$ million to $\$ 450$ million |
| Annual State Cost Increase | $\$ 0$ | At least $\$ 300$ million |

- The Office of Legislative Services (OLS) estimates that this bill will increase FY 2021 gross income tax revenue by $\$ 414$ million to $\$ 427$ million; however, the bill's revenue impact in fiscal years thereafter will be partially offset by the cost of the rebate program established by the bill. Gross income tax revenue in FY 2022 and FY 2023 is expected to increase by $\$ 390$ million to $\$ 450$ million annually, and the rebate program is anticipated to cost at least $\$ 300$ million annually.
- The OLS notes that gross income tax revenue is dedicated to the State's Property Tax Relief Fund. Appropriations from the State's General Fund will be necessary to support the rebate program.


## BILL DESCRIPTION

This bill increases the marginal gross income tax rate applicable to taxpayers with gross income exceeding $\$ 1$ million in taxable years beginning on or after January 1, 2020.

The marginal gross income tax rate under current law is 8.97 percent for income between $\$ 1$ million and $\$ 5$ million, and 10.75 percent for income over $\$ 5$ million. This bill applies the 10.75 percent rate to gross income exceeding $\$ 1$ million.


The bill also provides to eligible gross income taxpayers a tax rebate of either $\$ 500$ or, if the taxpayer had a gross income tax liability less than that for the tax year, the amount of actual tax paid. The rebate is subject to annual appropriations by the Legislature.

To be eligible for the rebate the taxpayer must be a resident of the State, have at least one dependent child, have a gross income tax liability greater than zero, and have gross income not exceeding:
$\$ 150,000$ if (1) married and filing jointly, (2) filing as a head of household, or (3) filing as a surviving spouse; or
$\$ 75,000$ if (1) married and filing separately, or (2) individuals filing as a single taxpayer.
The director of the Division of Taxation will issue rebates to eligible taxpayers between July 1 and July 31 of the subsequent taxable year, or between July 1 and December 31 of the subsequent taxable year for taxpayers who were granted gross income tax return extensions.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

As part of the Governor's revised FY 2021 budget proposal, the Executive projected an increase in the GIT rate for income between $\$ 1$ million and $\$ 5$ million would yield $\$ 390$ million in additional revenue for FY 2021. Based on information shared informally by the Executive with the OLS, the Executive is projecting the cost of the rebate program at $\$ 335$ million annually.

## office of LEGISLATIVE SERVICES

The OLS estimates that this bill will increase FY 2021 gross income tax revenue by $\$ 414$ million to $\$ 427$ million; however, the bill's revenue impact in fiscal years thereafter will be offset by the cost of the rebate program established by the bill. Gross income tax revenue in FY 2022 and FY 2023 is expected to increase by $\$ 390$ million to $\$ 450$ million annually, and the rebate program is anticipated to cost at least $\$ 300$ million annually. The OLS notes that gross income tax revenue is dedicated to the State's Property Tax Relief Fund; thus, an appropriation from the State's General Fund is necessary to support the rebate program.

The OLS is projecting additional FY 2021 revenues of $\$ 414$ million to $\$ 427$ million from the increasing the gross income tax (GIT) marginal rate on incomes in excess of $\$ 1$ million, but below $\$ 5$ million, from 8.97 percent to 10.75 percent. Based on the Department of the Treasury's TY 2016 Statistics of Income data, roughly 19,500 taxpayers had gross income in excess of $\$ 1$ million. Part of that income is already subject to a 10.75 percent marginal rate if that income exceeds $\$ 5$ million. Thus, the OLS extracted out income for those taxpayers that would not be subject to the higher rate (less than $\$ 1$ million) and income that is already subjected to a 10.75 percent marginal rate. After accounting for growth in income since TY 2016 and recent economic conditions, factoring in non-resident returns and the credit allowed for taxes paid to other jurisdictions, and a boost from imposing the increased marginal rate retroactively to January 1, 2020, the OLS projects the marginal rate increase to yield additional FY 2021 revenue between $\$ 414$ million to $\$ 427$ million. FY 2022, FY 2023, and each fiscal year thereafter will not benefit from retroactivity as FY 2021 did. Thus, the OLS is projecting additional revenue for FY 2022 and FY 2023 between $\$ 390$ million to $\$ 450$ million annually.

The OLS estimates that the rebate program will cost the State at least $\$ 300$ million annually, starting in FY 2022. Based on information available in the TY 2016 Statistics of Income report and information provided by the Executive, up to 800,000 qualified taxpayers will be eligible for

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the rebate program established by the bill. A little more than half of those qualified taxpayers would likely receive a maximum rebate of $\$ 500$. The other qualified taxpayers are assumed to have gross income tax liabilities of less than $\$ 500$ and receive a partial rebate.

| Section: | Revenue, Finance and Appropriations |
| :--- | :--- |
| Analyst: | Jordan M. DiGiovanni <br> Revenue Analyst |
| Approved: | Frank W. Haines III <br> Legislative Budget and Finance Officer |

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c. 67 (C.52:13B-6 et seq.).

## SENATE, No. 2949

## STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED SEPTEMBER 21, 2020

Sponsored by:<br>Senator DAWN MARIE ADDIEGO<br>District 8 (Atlantic, Burlington and Camden)<br>Senator LINDA R. GREENSTEIN<br>District 14 (Mercer and Middlesex)<br>Co-Sponsored by:<br>Senators Turner and Ruiz

## SYNOPSIS

Increases gross income tax rate from 8.97 percent to 10.75 percent on income between $\$ 1,000,000$ and $\$ 5,000,000$, and provides up to $\$ 500$ tax rebate to eligible taxpayers.

## CURRENT VERSION OF TEXT

As introduced.

(Sponsorship Updated As Of: 9/24/2020)

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> AN ACT increasing the gross income tax rate on income between $\$ 1,000,000$ and $\$ 5,000,000$ and providing a tax rebate, amending N.J.S.54A:2-1 and P.L.1981, c. 239 and supplementing Title 54A of the New Jersey Statutes.

Be It Enacted by the Senate and General Assembly of the State of New Jersey:

1. N.J.S.54A:2-1 is amended to read as follows:

54A:2-1. Imposition of tax. There is hereby imposed a tax for each taxable year (which shall be the same as the taxable year for federal income tax purposes) on the New Jersey gross income as herein defined of every individual, estate or trust (other than a charitable trust or a trust forming part of a pension or profit-sharing plan), subject to the deductions, limitations and modifications hereinafter provided, determined in accordance with the following tables with respect to taxpayers' taxable income:
a. For married individuals filing a joint return and individuals filing as head of household or as surviving spouse for federal income tax purposes:
(1) for taxable years beginning on or after January 1, 1991 but before January 1, 1994:


[^0]Matter underlined thus is new matter.

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| If the taxable income is: | The tax is: |
| :---: | :---: |
| Not over \$20,000.00..... | 1.900\% of taxable income |
| Over $\$ 20,000.00$ but not over \$50,000.00....... | $\$ 380.00$ plus $2.375 \%$ of the excess over \$20,000.00 |
| Over $\$ 50,000.00$ but not over $\$ 70,000.00 . . . .$. | $\$ 1,092.50$ plus $3.325 \%$ of the excess over \$50,000.00 |
| Over $\$ 70,000.00$ but not over $\$ 80,000.00 . . . . .$. | $\$ 1,757.50$ plus $4.750 \%$ of the excess over \$70,000.00 |
| Over $\$ 80,000.00$ but not over \$150,000.00....... | $\$ 2,232.50$ plus $6.175 \%$ of the excess over \$80,000.00 |
| Over \$150,000.00 ......... | $\$ 6,555.00$ plus $6.650 \%$ of the excess over $\$ 150,000.00$ |
| (3) for taxable years begin before January 1, 1996: | on or after January 1, 1995 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.700\% of taxable income |
| Over $\$ 20,000.00$ but not over \$50,000.00........ | $\$ 340.00$ plus $2.125 \%$ of the excess over \$20,000.00 |
| Over \$50,000.00 but not over \$70,000.00. | $\$ 977.50$ plus $2.975 \%$ of the excess over \$50,000.00 |
| Over $\$ 70,000.00$ but not over \$80,000.00. | $\$ 1,572.50$ plus $4.250 \%$ of the excess over \$70,000.00 |
| Over $\$ 80,000.00$ but not over \$150,000.00...... | $\$ 1,997.50$ plus $6.013 \%$ of the excess over \$80,000.00 |

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| Over \$150,000.00 ........... | $\$ 6,206.60$ plus $6.580 \%$ of the excess over $\$ 150,000.00$ |
| :---: | :---: |
| (4) for taxable years beginn before January 1, 2004: | on or after January 1, 1996 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00........... | 1.400\% of taxable income |
| Over $\$ 20,000.00$ but not over \$50,000.00. | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over \$50,000.00 but not over \$70,000.00. $\qquad$ | $\$ 805.00$ plus $2.450 \%$ of the excess over $\$ 50,000.00$ |
| Over $\$ 70,000.00$ but not over \$80,000.00. | $\$ 1,295.50$ plus $3.500 \%$ of the excess over $\$ 70,000.00$ |
| Over $\$ 80,000.00$ but not over \$150,000.00...... | $\$ 1,645.00$ plus $5.525 \%$ of the excess over \$80,000.00 |
| Over \$150,000.00 .............. | $\$ 5,512.50$ plus $6.370 \%$ of the excess over $\$ 150,000.00$ |
| (5) for taxable years beginn before January 1, 2018: | on or after January 1, 2004 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.400\% of taxable income |
| Over \$20,000.00 but not over \$50,000.00.. | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over $\$ 50,000.00$ but not over \$70,000.00. | $\$ 805.00$ plus $2.450 \%$ of the excess over $\$ 50,000.00$ |
| Over $\$ 70,000.00$ but not over \$80,000.00....... | $\$ 1,295.50$ plus $3.500 \%$ of the excess over \$70,000.00 |

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| Over $\$ 80,000.00$ but not over \$150,000.00..... | $\$ 1,645.00$ plus $5.525 \%$ of the excess over $\$ 80,000.00$ |
| :---: | :---: |
| Over $\$ 150,000.00$ but not over \$500,000.00...... | $\$ 5,512.50$ plus $6.370 \%$ of the excess over \$150,000.00 |
| Over \$500,000.00 ........... | $\$ 27,807.50$ plus $8.970 \%$ of the excess over $\$ 500,000.00$ |
| (6) for taxable years begin before January 1, 2020: | on or after January 1, 2018, but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.400\% of taxable income |
| Over $\$ 20,000.00$ but not over \$50,000.00...... | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over \$50,000.00 but not over \$70,000.00. | $\$ 805.00$ plus $2.450 \%$ of the excess over $\$ 50,000.00$ |
| Over $\$ 70,000.00$ but not over \$80,000.00. | $\$ 1,295.50$ plus $3.500 \%$ of the excess over \$70,000.00 |
| Over $\$ 80,000.00$ but not over \$150,000.00..... | $\$ 1,645.00$ plus $5.525 \%$ of the excess over \$80,000.00 |
| Over $\$ 150,000.00$ but not over \$500,000.00..... | $\$ 5,512.50$ plus $6.370 \%$ of the excess over $\$ 150,000.00$ |
| Over \$500,000.00 but not over \$5,000,000.00.. | $\$ 27,807.50$ plus $8.970 \%$ of the excess over $\$ 500,000.00$ [.] |
| Over \$5,000,000.00 ......... | $\$ 431,457.50$ plus $10.75 \%$ of the excess over $\$ 5,000,000.00$ [.] |
| (7) for taxable years begin | on or after January 1, 2020: |
| If the taxable income is: | he tax is: |12


| Not over $\$ 20,000.00 \ldots \ldots .$. <br> $\frac{\text { Over } \$ 20,000.00 \text { but not }}{\text { over } \$ 50,000.00 \ldots}$ | $\underline{1.400 \% \text { of taxable income }}$ <br> $\frac{\text { Over } \$ 50,000.00 \text { but not }}{\underline{\text { excess over } \$ 20,000.00}}$ <br> $\underline{\text { over } \$ 70,000.00 \ldots .}$ |
| :---: | :---: |
| $\underline{\$ 805.00 \text { plus } 2.450 \% \text { of the }}$ <br> $\underline{\text { excess over } \$ 50,000.00}$ |  |


| Over $\$ 70,000.00$ but not |
| :--- |
| over $\$ 80,000.00 \ldots$ | | $\$ 1,295.50$ plus $3.500 \%$ of the |
| :--- |
| excess over $\$ 70,000.00$ |

Over $\$ 80,000.00$ but not
over $\$ 150,000.00$.. $\quad \$ 1,645.00$ plus $5.525 \%$ of the excess over \$80,000.00

Over \$150,000.00 but not
over $\$ 500,000.00$.. $\quad \$ 5,512.50$ plus $6.370 \%$ of the excess over \$150,000.00

Over $\$ 500,000.00$ but not
over $\$ 1,000,000.00$.. $\quad \$ 27,807.50$ plus $8.970 \%$ of the excess over $\$ 500,000.00$

Over $\$ 1,000,000.00 \ldots \quad \$ 72,657.50$ plus $10.750 \%$ of the excess over $\$ 1,000,000.00$
b. For married individuals filing separately, unmarried individuals other than individuals filing as head of household or as a surviving spouse for federal income tax purposes, and estates and trusts:
(1) for taxable years beginning on or after January 1, 1991 but before January 1, 1994 :

If the taxable income is: The tax is:
Not over $\$ 20,000.00 \ldots \ldots \ldots . .2 \%$ of taxable income
Over $\$ 20,000.00$ but not over $\$ 35,000.00 \ldots \ldots . \quad \$ 400.00$ plus $2.5 \%$ of the excess over $\$ 20,000.00$

Over $\$ 35,000.00$ but not over $\$ 40,000.00 \ldots . .$.
$\$ 775.00$ plus $5.0 \%$ of the excess over $\$ 35,000.00$

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Over $40,000.00 but not
    over $75,000.00.
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$\qquad$

``` \(\$ 1,025.00\) plus \(6.5 \%\) of the excess over \(\$ 40,000.00\)
Over $75,000.00 .......... $3,300.00 plus 7.0% of the
                                    excess over $75,000.00
(2) for taxable years beginning on or after January 1, 1994 but
before January 1, 1995:
If the taxable income is: The tax is:
Not over $20,000.00......... 1.900% of taxable income
Over $20,000.00 but not
    over $35,000.00.....
                                    $380.00 plus 2.375% of the
                                    excess over $20,000.00
Over $35,000.00 but not
    over $40,000.00.
                            $736.25 plus 4.750% of the
                                excess over $35,000.00
Over $40,000.00 but not
    over $75,000.00.......
                                    $973.75 plus 6.175% of the
                                    excess over $40,000.00
Over $75,000.00
```

$\qquad$

``` \(\$ 3,135.00\) plus \(6.650 \%\) of the excess over \(\$ 75,000.00\)
(3) for taxable years beginning on or after January 1, 1995 but before January 1, 1996 :
If the taxable income is: The tax is:
Not over \(\$ 20,000.00 \ldots \ldots . . . \quad 1.700 \%\) of taxable income
Over \(\$ 20,000.00\) but not
over \(\$ 35,000.00 \ldots . . . . \quad \$ 340.00\) plus \(2.125 \%\) of the excess over \(\$ 20,000.00\)
Over \(\$ 35,000.00\) but not over \$40,000.00..........
\(\$ 658.75\) plus \(4.250 \%\) of the excess over \(\$ 35,000.00\)
Over \$40,000.00 but not
over \(\$ 75,000.00\).
``` \(\qquad\)
``` \(\$ 871.25\) plus \(6.013 \%\) of the excess over \(\$ 40,000.00\)
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| Over \$75,000.00 ......... | $\$ 2,975.80$ plus $6.580 \%$ of the excess over $\$ 75,000.00$ |
| :---: | :---: |
| (4) for taxable years begin before January 1, 2004: | on or after January 1, 1996 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.400\% of taxable income |
| Over $\$ 20,000.00$ but not over \$35,000.00. $\qquad$ | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over $\$ 35,000.00$ but not over $\$ 40,000.00$. | $\$ 542.50$ plus $3.500 \%$ of the excess over $\$ 35,000.00$ |
| Over $\$ 40,000.00$ but not over \$75,000.00. | $\$ 717.50$ plus $5.525 \%$ of the excess over $\$ 40,000.00$ |
| Over \$75,000.00........... | $\$ 2,651.25$ plus $6.370 \%$ of the excess over $\$ 75,000.00$ |
| (5) for taxable years begin before January 1, 2018: | on or after January 1, 2004 but |
| If the taxable income is: | The tax is: |
| Not over \$20,000.00......... | 1.400\% of taxable income |
| Over $\$ 20,000.00$ but not over $\$ 35,000.00$. | $\$ 280.00$ plus $1.750 \%$ of the excess over $\$ 20,000.00$ |
| Over $\$ 35,000.00$ but not over \$40,000.00. | $\$ 542.50$ plus $3.500 \%$ of the excess over $\$ 35,000.00$ |
| Over $\$ 40,000.00$ but not over $\$ 75,000.00 \ldots . .$. | $\$ 717.50$ plus $5.525 \%$ of the excess over $\$ 40,000.00$ |
| Over $\$ 75,000.00$ but not over \$500,000.00...... | $\$ 2,651.25$ plus $6.370 \%$ of the <br> excess over $\$ 75,000.00$ |

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    Over $500,000.00
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$\qquad$

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                    $29,723.75 plus 8.970% of the
                                excess over $500,000.00
    (6) for taxable years beginning on or after January 1, 2018, but
before January 1, 2020:
    If the taxable income is: The tax is:
    Not over $20,000.00......... 1.400% of taxable income
    Over $20,000.00 but not
        over $35,000.00.......
                                    $280.00 plus 1.750% of the
                                excess over $20,000.00
    Over $35,000.00 but not
        over $40,000.00.......
                                $542.50 plus 3.500% of the
                                excess over $35,000.00
    Over $40,000.00 but not
        over $75,000.00....... $717.50 plus 5.525% of the
                                excess over $40,000.00
    Over $75,000.00 but not
        over $500,000.00...... $2,651.25 plus 6.370% of the
                                excess over $75,000.00
    Over $500,000.00 but not
        over $5,000,000.00\ldots. $29,723.75 plus 8.970% of the
                                excess over $500,000.00
    Over $5,000,000.00 ......... $433,373.75 plus 10.75% of the
                                excess over $5,000,000.00
(7) for taxable years beginning on or after January 1, 2020:
    If the taxable income is: }\quad\mathrm{ The tax is:
    Not over $20,000.00\ldots... 1.400% of taxable income
    Over $20,000.00 but not
        over $35,000.00..
                                $280.00 plus 1.750% of the
                                excess over $20,000.00
    Over $35,000.00 but not
    over $40,000.00.....
                                    $542.50 plus 3.500% of the
                                    excess over $35,000.00
Over $40,000.00 but not
```

over $\$ 75,000.00 \ldots$. $\$ 717.50$ plus $5.525 \%$ of the excess over \$40,000.00<br>Over $\$ 75,000.00$ but not over $\$ 500,000.00 \ldots$ $\$ 2,651.25$ plus $6.370 \%$ of the excess over $\$ 75,000.00$<br>Over \$500,000.00 but not over $\$ 1,000,000.00$..<br>$\$ 29,723.75$ plus $8.970 \%$ of the excess over $\$ 500,000.00$<br>Over $\$ 1,000,000.00 \ldots$<br>$\$ 74,573.75$ plus $10.750 \%$ of the excess over $\$ 1,000,000.00$

c. For the purposes of this section, an individual who would be eligible to file as a head of household for federal income tax purposes but for the fact that such taxpayer is a nonresident alien, shall determine tax pursuant to subsection a. of this section.
d. For the purposes of this section, for taxable year 2018, withholding by every employer from salaries, wages and other remuneration paid by an employer for services rendered described in subsections $a$. and $b$. of this section, in excess of $\$ 5,000,000$ during that taxable year, shall be at the rate of $15.6 \%$ as soon as practicable but no later than September 1, 2018. The Director of the Division of Taxation is authorized to do all things necessary to implement the withholding tax prescribed by this section for taxable year 2018.
e. No additions to tax or penalty shall be imposed under N.J.S.54A:9-6 for insufficient payment of estimated tax that may otherwise be due on salaries, wages and other remuneration received before September 1, 2018, on which there is a rate of tax imposed pursuant to subsections a . and b . of this section.
f. An employer maintaining an office or transacting business within this State and making payment of any salaries, wages and remuneration subject to New Jersey gross income tax or making payment of any remuneration for employment subject to contribution under the New Jersey "unemployment compensation law," pursuant to R.S.43:21-1 et seq., that is subject to New Jersey gross income tax shall not be subject to interest, penalties or other costs that may otherwise be imposed for insufficient withholding of salaries, wages and other remuneration made before September 1, 2018, that is directly attributable to the enactment of the taxable income tables and tax rates in subsections a . and b . of this section.
(cf: P.L.2018, c.45, s.10)
2. (New section) a. For taxable year 2020, withholding by an employer from salaries, wages, and other remuneration paid by an employer for services rendered over $\$ 1,000,000$, but not over $\$ 5,000,000$, shall be at the rate of 21.3 percent as soon as practicable, but not later than November 1, 2020. The director is authorized to
implement the withholding rate prescribed by this subsection for taxable year 2020.
b. For taxable year 2020, no additions to tax or penalty shall be imposed upon a taxpayer pursuant to N.J.S.54A:9-6 for underpayment of increased estimated tax on taxable income received before November 1, 2020 for which the increased estimated tax due is attributable to the rate imposed on gross income in excess of $\$ 1,000,000$, but not in excess of $\$ 5,000,000$.
c. For taxable year 2020, no interest, penalties, or other costs shall be imposed upon an employer maintaining an office or transacting business within this State and making payment of any salaries, wages, and remuneration subject to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq., or making payment of any remuneration for employment subject to contribution under the New Jersey "unemployment compensation law," pursuant to R.S.43:21-1 et seq., for insufficient withholding of salaries, wages, and other remuneration paid before November 1, 2020 that is attributable to an increase in the rate imposed on gross income in excess of $\$ 1,000,000$, but not in excess of $\$ 5,000,000$.
3. (New section) a. Beginning with taxable year 2020, and subject to appropriation by the Legislature, a qualified taxpayer shall be eligible for a tax rebate based on the requirements set forth in this section.
b. The rebate shall be the lesser of $\$ 500$ or an amount equal to the amount of tax paid after credits for the taxable year pursuant to the "New Jersey Gross Income Tax Act," N.J.S.54A:1-1 et seq. In the case of a qualified taxpayer who is a part-year resident during the taxable year, the amount of the rebate shall be pro-rated, based upon the total number of months of the taxpayer's residency during the taxable year.
c. The director shall issue rebates to qualified taxpayers between July 1 and July 31 of the subsequent taxable year, provided however, in the case of a qualified taxpayer who is granted an extension of time for filing a return, the director may issue the rebate between July 1 and December 31 of the subsequent taxable year.
d. The director is authorized to issue rules and regulations as necessary to implement this section.
e. The director may recover rebates issued in error or as a result of misrepresentation in the same manner as a deficiency with respect to a payment of a State tax in accordance with the State Uniform Tax Procedure Law, R.S.54:48-1 et seq.
f. Any rebate issued pursuant to this section shall not be considered gross income for purposes of the New Jersey Gross Income Tax Act.
g. As used in this section
"Qualified taxpayer" means an individual who has timely filed a resident return, is a resident of this State during the taxable year, and

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who had during the taxable year: (1) at least one qualifying child; (2) gross income not exceeding \$150,000 for married individuals filing a joint return and an individual filing as a head of household or as a surviving spouse, or $\$ 75,000$ for married individuals filing separately and an individual filing as a single taxpayer; and (3) a gross income tax liability greater than zero.
"Qualifying child" means the same as defined in section 152 of the Internal Revenue Code ( 26 U.S.C. s.152), where claimed as a dependent on a resident return under the New Jersey Gross Income Tax Act.
4. Section 1 of P.L.1981, c. 239 (C.54A:9-8.1) is amended to read as follows:

1. a. Whenever any taxpayer or resident shall be entitled to any refund of taxes pursuant to the "New Jersey Gross Income Tax Act" (N.J.S.54A:1-1 et seq.), including an earned income tax credit provided as a refund pursuant to P.L.2000, c. 80 (C.54A:4-6 et al.), or whenever any individual is eligible to receive a rebate pursuant to section 3 of P.L. , c. (C. ) (pending before the Legislature as this bill), or a homestead rebate or credit pursuant to P.L.1990, c. 61 (C.54:4-8.57 et al.), P.L.1999, c. 63 (C.54:4-8.58a et al.), P.L.2004, c. 40 or P.L.2007, c. 62 (C.18A:7F-37 et al.), and if the rebate or credit is not required to be paid over to the municipal tax collector under the provisions of section 8 of P.L.1990, c. 61 (C.54:4-8.64), and at the same time the taxpayer or resident shall be indebted to any agency or institution of State Government, to the Victims of Crime Compensation Board for the portion of an assessment ordered pursuant to section 2 of P.L.1979, c. 396 (2C:43-3.1) for deposit in the Victims of Crime Compensation Board Account or restitution ordered to be paid to the board pursuant to N.J.S.2C:44-2 for deposit in the Victims of Crime Compensation Board Account, or for child support under Title IV-A, Title IV-D, or Title IV-E of the federal Social Security Act (42 U.S.C. s. 601 et seq.), or other indebtedness in accordance with section 1 of P.L.1995, c. 290 (C.2A:17-56.11b) the Department of the Treasury shall apply or cause to be applied the refund, homestead rebate or credit, or all, or so much of any or all as shall be necessary, to satisfy the indebtedness. Child support indebtedness shall take precedence over all other indebtedness. The Department of the Treasury shall retain a percentage of the proceeds of any collection setoff as shall be necessary to provide for any expenses of the collection effort.
b. A State department or agency which is owed a debt shall notify the Department of the Treasury of the existence of the debt and shall request that the Department of the Treasury execute a setoff as provided for in this section.
(cf: P.L.2007, c.62, s.38)

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5. This act shall take effect immediately and sections 1 and 2 shall apply retroactively to taxable years beginning on and after January 1, 2020.

## STATEMENT

This bill increases the gross income tax rate applicable to taxpayers with gross income exceeding $\$ 1,000,000$ in taxable years beginning on or after January 1, 2020.

The gross income tax rate under current law is 8.97 percent for income between $\$ 1,000,000$ and $\$ 5,000,000$, and 10.75 percent for income over $\$ 5,000,000$. This bill applies the 10.75 percent rate to gross income exceeding $\$ 1,000,000$.

The bill also provides to eligible gross income taxpayers a tax rebate of either $\$ 500$ or, if the taxpayer paid less than that for the tax year, the amount of actual tax paid. The rebate is subject to annual appropriation by the Legislature.

To be eligible for the rebate the taxpayer must be a resident of the State, have at least one dependent child, have a gross income tax liability greater than zero, and have gross income not exceeding:
$\$ 150,000$ if (1) married and filing jointly, (2) filing as a head of household, or (3) filing as a surviving spouse; or
$\$ 75,000$ if (1) married and filing separately, or (2) individuals filing as a single taxpayer.

The director of the Division of Taxation will issue rebates to eligible taxpayers between July 1 and July 31, or between July 1 and the end of the year for taxpayers who were granted gross income tax return extensions.

## STATEMENT TO

SENATE, No. 2949

## STATE OF NEW JERSEY

DATED: SEPTEMBER 22, 2020


#### Abstract

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 2949.

This bill increases the gross income tax rate applicable to taxpayers with gross income exceeding $\$ 1,000,000$ in taxable years beginning on or after January 1, 2020. The gross income tax rate under current law is 8.97 percent for income between $\$ 1,000,000$ and $\$ 5,000,000$, and 10.75 percent for income over $\$ 5,000,000$. This bill applies the 10.75 percent rate to gross income exceeding $\$ 1,000,000$.

The bill also provides to eligible gross income taxpayers a tax rebate of either $\$ 500$ or, if the taxpayer paid less than that for the tax year, the amount of actual tax paid. The rebate is subject to annual appropriation by the Legislature.

To be eligible for the rebate the taxpayer must be a resident of the State, have at least one dependent child, have a gross income tax liability greater than zero, and have gross income not exceeding: $\$ 150,000$ if (1) married and filing jointly, (2) filing as a head of household, or (3) filing as a surviving spouse; or $\$ 75,000$ if (1) married and filing separately, or (2) individuals filing as a single taxpayer.

The director of the Division of Taxation will issue rebates to eligible taxpayers between July 1 and July 31, or between July 1 and the end of the year for taxpayers who were granted gross income tax return extensions.


## FISCAL IMPACT:

The OLS is projecting additional FY 2021 revenues of $\$ 395$ million to $\$ 427$ million from the increasing the gross income tax (GIT) marginal rate on incomes in excess of $\$ 1$ million, but below $\$ 5$ million, from $8.97 \%$ to $10.75 \%$. As part of the Governor's revised FY 2021 budget proposal, the Executive projected an increase in the GIT marginal rate to yield $\$ 390$ million in additional revenue for FY 2021.

The OLS estimates that the rebate program will cost the State roughly $\$ 300$ million annually, starting in FY 2022. Based on information shared by the Executive with the OLS, the Executive is projecting the cost of the program at roughly $\$ 335$ million annually.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 2949 STATE OF NEW JERSEY 219th LEGISLATURE 

DATED: SEPTEMBER 28, 2020

## SUMMARY

| Synopsis: | Increases gross income tax rate from 8.97 percent to 10.75 percent on <br> income between $\$ 1,000,000$ and $\$ 5,000,000$, and provides up to $\$ 500$ <br> tax rebate to eligible taxpayers. |
| :--- | :--- |
| Type of Impact: | Annual State revenue gain to Property Tax Relief Fund; <br> Annual State expenditure increase from General Fund. |
| Agencies Affected: | Department of the Treasury. |

Office of Legislative Services Estimate

| Fiscal Impact | FY 2021 | FY 2022 and Thereafter |
| :--- | :---: | :---: |
| Annual State Revenue Gain | $\$ 414$ million to $\$ 427$ million | $\$ 390$ million to $\$ 450$ million |
| Annual State Cost Increase | $\$ 0$ | At least $\$ 300$ million |

- The Office of Legislative Services (OLS) estimates that this bill will increase FY 2021 gross income tax revenue by $\$ 414$ million to $\$ 427$ million; however, the bill's revenue impact in fiscal years thereafter will be partially offset by the cost of the rebate program established by the bill. Gross income tax revenue in FY 2022 and FY 2023 is expected to increase by $\$ 390$ million to $\$ 450$ million annually, and the rebate program is anticipated to cost at least $\$ 300$ million annually.
- The OLS notes that gross income tax revenue is dedicated to the State's Property Tax Relief Fund. Appropriations from the State's General Fund will be necessary to support the rebate program.


## BILL DESCRIPTION

This bill increases the marginal gross income tax rate applicable to taxpayers with gross income exceeding \$1 million in taxable years beginning on or after January 1, 2020.

The marginal gross income tax rate under current law is 8.97 percent for income between $\$ 1$ million and $\$ 5$ million, and 10.75 percent for income over $\$ 5$ million. This bill applies the 10.75 percent rate to gross income exceeding $\$ 1$ million.


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The bill also provides to eligible gross income taxpayers a tax rebate of either $\$ 500$ or, if the taxpayer had a gross income tax liability less than that for the tax year, the amount of actual tax paid. The rebate is subject to annual appropriations by the Legislature.

To be eligible for the rebate the taxpayer must be a resident of the State, have at least one dependent child, have a gross income tax liability greater than zero, and have gross income not exceeding:
$\$ 150,000$ if (1) married and filing jointly, (2) filing as a head of household, or (3) filing as a surviving spouse; or
$\$ 75,000$ if (1) married and filing separately, or (2) individuals filing as a single taxpayer.
The director of the Division of Taxation will issue rebates to eligible taxpayers between July 1 and July 31 of the subsequent taxable year, or between July 1 and December 31 of the subsequent taxable year for taxpayers who were granted gross income tax return extensions.

## FISCAL ANALYSIS

## EXECUTIVE BRANCH

As part of the Governor's revised FY 2021 budget proposal, the Executive projected an increase in the GIT rate for income between $\$ 1$ million and $\$ 5$ million would yield $\$ 390$ million in additional revenue for FY 2021. Based on information shared informally by the Executive with the OLS, the Executive is projecting the cost of the rebate program at $\$ 335$ million annually.

## office of LEGISLATIVE SERVICES

The OLS estimates that this bill will increase FY 2021 gross income tax revenue by $\$ 414$ million to $\$ 427$ million; however, the bill's revenue impact in fiscal years thereafter will be offset by the cost of the rebate program established by the bill. Gross income tax revenue in FY 2022 and FY 2023 is expected to increase by $\$ 390$ million to $\$ 450$ million annually, and the rebate program is anticipated to cost at least $\$ 300$ million annually. The OLS notes that gross income tax revenue is dedicated to the State's Property Tax Relief Fund; thus, an appropriation from the State's General Fund is necessary to support the rebate program.

The OLS is projecting additional FY 2021 revenues of $\$ 414$ million to $\$ 427$ million from the increasing the gross income tax (GIT) marginal rate on incomes in excess of $\$ 1$ million, but below $\$ 5$ million, from 8.97 percent to 10.75 percent. Based on the Department of the Treasury's TY 2016 Statistics of Income data, roughly 19,500 taxpayers had gross income in excess of $\$ 1$ million. Part of that income is already subject to a 10.75 percent marginal rate if that income exceeds $\$ 5$ million. Thus, the OLS extracted out income for those taxpayers that would not be subject to the higher rate (less than $\$ 1$ million) and income that is already subjected to a 10.75 percent marginal rate. After accounting for growth in income since TY 2016 and recent economic conditions, factoring in non-resident returns and the credit allowed for taxes paid to other jurisdictions, and a boost from imposing the increased marginal rate retroactively to January 1, 2020, the OLS projects the marginal rate increase to yield additional FY 2021 revenue between $\$ 414$ million to $\$ 427$ million. FY 2022, FY 2023, and each fiscal year thereafter will not benefit from retroactivity as FY 2021 did. Thus, the OLS is projecting additional revenue for FY 2022 and FY 2023 between $\$ 390$ million to $\$ 450$ million annually.

The OLS estimates that the rebate program will cost the State at least $\$ 300$ million annually, starting in FY 2022. Based on information available in the TY 2016 Statistics of Income report and information provided by the Executive, up to 800,000 qualified taxpayers will be eligible for
the rebate program established by the bill. A little more than half of those qualified taxpayers would likely receive a maximum rebate of $\$ 500$. The other qualified taxpayers are assumed to have gross income tax liabilities of less than $\$ 500$ and receive a partial rebate.

| Section: | Revenue, Finance and Appropriations |
| :--- | :--- |
| Analyst: | Jordan M. DiGiovanni <br> Revenue Analyst |
| Approved: | Frank W. Haines III <br> Legislative Budget and Finance Officer |

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c. 67 (C.52:13B-6 et seq.).

## Governor Murphy Takes Action on Legislation

09/29/2020

TRENTON - Today, Governor Murphy signed the following bills into law:
A-10/S-2949 (Coughlin, Giblin/Addiego, Greenstein) - Increases gross income tax rate from 8.97 percent to 10.75 percent on income between $\$ 1,000,000$ and $\$ 5,000,000$, and provides up to $\$ 500$ tax rebate to eligible taxpayers

A-4721/S-2934 (Sumter/Sweeney) - Imposes CBT surtax at rate of 2.5 percent until December 31, 2023
A-4722/S-2935 (McKeon/Pou) - Increases annual assessment on net written premiums of HMOs to support charity care from three percent to five percent in FY 2021

S-2178/A-3292 (Vitale, Rice/Vainieri Huttle, Reynolds-Jackson, Jasey) - Repeals family cap in Work First New Jersey program


[^0]:    EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

