### 45:5AA-7.1

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF**: 2009 **CHAPTER**: 229

NJSA: 45:5AA-7.1 (Revises "Landscape Irrigation Contractor Certification Act of 1991")

BILL NO: A1359 (Substituted for S2745)

**SPONSOR(S)** Prieto and Others

**DATE INTRODUCED:** January 8, 2008

**COMMITTEE:** ASSEMBLY: Regulated Professions

**SENATE:** Commerce

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: January 11, 2010

**SENATE:** January 11, 2010

**DATE OF APPROVAL:** January 16, 2010

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (Second reprint enacted)

A1359

SPONSOR'S STATEMENT: (Begins on page 11 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL NOTE: Yes

S2745

**SPONSOR'S STATEMENT:** (Begins on page 11 of introduced bill)

Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL NOTE: No

(continued)

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	NEWSPAPER ARTICLES:	No						

LAW/RWH

## [Second Reprint]

## ASSEMBLY, No. 1359

## STATE OF NEW JERSEY

### 213th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2008 SESSION

**Sponsored by:** 

Assemblyman VINCENT PRIETO District 32 (Bergen and Hudson) Assemblyman PETER J. BIONDI District 16 (Morris and Somerset)

Co-Sponsored by:

**Senator Sweeney** 

### **SYNOPSIS**

Revises "Landscape Irrigation Contractor Certification Act of 1991."

### **CURRENT VERSION OF TEXT**

As reported by the Senate Commerce Committee on December 14, 2009, with amendments.



(Sponsorship Updated As Of: 1/12/2010)

1 **AN ACT** concerning landscape irrigation contractors and amending 2 and supplementing P.L.1991, c.27.

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4 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 7 1. Section 2 of P.L.1991, c.27 (C.45:5AA-2) is amended to 8 read as follows:
  - 2. As used in this act:
- a. "Board" means the Landscape Irrigation Contractors
  Examining Board established pursuant to section 5 of this act.
- b. "Department" means the Department of Environmental Protection.
  - c. "Landscape irrigation contracting" means the construction, repair, maintenance, improvement and alteration of any portion of a landscape irrigation system, including required wiring within that system and connection to the required power supply and the installation and connection to a public or private water supply system under the terms and conditions of a contract.
- d. "Landscape irrigation contractor" means a <sup>2</sup>natural<sup>2</sup> person who is certified to do landscape irrigation contracting.
  - e. "Landscape irrigation contractor certificate" or "certificate" means the certificate issued by the board pursuant to the provisions of this act.
  - f. "Landscape irrigation system" means any assemblage of components, materials or special equipment which is designed, constructed and installed for controlled dispersion of water from any safe and suitable source, including properly treated wastewater, for the purpose of irrigating landscape vegetation or the control of dust and erosion on landscaped areas, including integral pumping systems or integral control systems for manual, semi-automatic or automatic control of the operation of these systems.
- g. "Business permit" means the permit issued by the board to a

  2 [company] person<sup>2</sup> allowing the 2 [company] person<sup>2</sup> to engage in

  the business of landscape irrigation contracting, pursuant to the

  provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.).
- i. "Permittee" means a person who has secured a business permit to engage in the business of landscape irrigation contracting, pursuant to the provisions of P.L. 1991, c.27 (C.45:5AA-1 et seq.).<sup>2</sup>
  (cf: P.L.1991, c.27, s.2)

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined  $\underline{\text{thus}}$  is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

<sup>&</sup>lt;sup>1</sup>Assembly ARP committee amendments adopted February 25, 2008.

<sup>&</sup>lt;sup>2</sup>Senate SCM committee amendments adopted December 14, 2009.

2. Section 3 of P.L.1991, c.27 (C.45:5AA-3) is amended to read as follows:

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3 3. a. [No person shall engage in the business of landscape 4 irrigation contracting without securing from the board a landscape 5 irrigation contractor certificate in accordance with the provisions of this act; except that officers, No 2 company person 2 shall 6 advertise, enter into or engage in the business of landscape 7 irrigation contracting unless the <sup>2</sup>[company] person<sup>2</sup> has first 8 9 secured a business permit from the board and <sup>2</sup>[employs at least 10 one certified landscape irrigation contractor such person or an officer, partner or employee who is or will be actively engaged in 11 12 the business for which a business permit is sought has obtained a landscape irrigation contractor certificate from the board in 13 14 accordance with the provisions of P.L.1991, c.27 (C.45:5AA-1 et 15 seq.), and such certified landscape irrigation contractor shall assume 16 full responsibility for inspection and supervision of all landscape 17 irrigation contracting work to be performed by the permittee. If a 18 permittee or business permit applicant employs more than one 19 certified landscape irrigation contractor, the permittee or business 20 permit applicant shall designate which certified landscape irrigation 21 contractor shall assume full responsibility for inspection and 22 supervision of all landscape irrigation contracting work to be performed by the permittee<sup>2</sup>. Any single act or transaction, 23 including the advertising of available services, shall constitute 24 engaging in the business of landscape irrigation contracting. <sup>2</sup>A 25 certified landscape irrigation contractor shall not be entitled to 26 27 qualify more than one person for a business permit.<sup>2</sup>

Officers, employees, and duly authorized representatives of the United States, the State, or any political subdivision thereof performing work on the property of the public entity; vendors of landscape irrigation components, materials, or equipment who perform only such functions as delivery, rendering of advice or assistance in the installation or normal warranty service or exchange of defective or damaged goods; contractors engaged in the design, fabrication, installation or construction of irrigation apparatus, or irrigation equipment of any type which is to be used solely for agricultural purposes in the production of harvestable and saleable vegetative or animal products; plumbing contractors as defined by section 2 of P.L.1968, c.362 (C.45:14C-2); and [persons] employees engaged in landscape irrigation contracting [solely as an employee of a landscape irrigation contractor] for a <sup>2</sup>[company] permittee<sup>2</sup> which has at least one certified landscape irrigation contractor, are exempt from the requirement of a certificate imposed by this act.

**[**b.**]** <u>c.</u> If a landscape irrigation system is connected to a potable water supply, the landscape irrigation contractor's connection is to

### **A1359** [2R] PRIETO, BIONDI

- begin at the downstream side of a properly installed backflow 1
- 2 prevention device as required by the Plumbing Subcode of the
- 3 Uniform Construction Code adopted pursuant to section 5 of the
- 4 "State Uniform Construction Code Act," P.L.1975, c.217
- 5 (C.52:27D-123).
- d. (1) Landscape '[irrigation]' contractors are exempt from 6 obtaining a certificate as provided in P.L.1991, c.27 (C.45:5AA-1 et 7
- 8 seq.) when replacing sprinkler heads damaged during lawn mowing
- 9 or grounds maintenance or when making minor incidental repairs to
- 10 sprinkler piping damaged during landscape construction.
- 11 (2) The exemption provided in paragraph (1) of this subsection
- shall not apply to the installation of automatic controllers, electric 12
- or hydraulic control valves, drip irrigation systems and micro-13
- 14 irrigation systems, or to the performance of irrigation system
- 15 service or maintenance.
- [c.] e. <sup>2</sup>Golf course employees performing work on landscape 16
- irrigation systems on the golf course where they are currently 17
- 18 employed, are exempt from obtaining a certificate as provided in
- P.L. 1991, c. 27 (C. 45:5AA-1 et seq.). 19
- 20 f. A business permit shall not be required in connection with
- 21 landscape irrigation contracting performed by an employee of a
- 22 community association for the community association's landscape
- 23 irrigation system. For purposes of this subsection, "community
- 24 association" means a condominium, homeowner, fee simple,
- 25 cooperative or other community association.
- g.<sup>2</sup> Nothing in this act shall be construed to prevent individuals 26
- 27 licensed or certified in this State under any other law from engaging
- 28 in the profession for which they are licensed or certified.
- 29 (cf: P.L.1991, c.27, s.3)

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- 31 3. Section 4 of P.L.1991, c.27 (C.45:5AA-4) is amended to
- 32 read as follows:
- 33 4. A person seeking certification as a landscape irrigation
- 34 contractor shall apply therefor on forms prescribed and provided by
- 35 the board, and pay the application fee established by the board. In
- 36 addition to any other information or documents that may be
- 37 required by the board, each applicant shall submit satisfactory
- 38 evidence that the applicant is [of good moral character, is] at least
- 39 18 years of age, has no unresolved violations with the board and has 40 a minimum of three years' experience within the last 15 years in the
- 41 field of landscape irrigation. Field experience acquired after
- 42 January 1, 1997 must comply with the requirements of P.L.1991,
- 43 c.27 (C.45:5AA-1 et seq.).
- 44 (cf: P.L.1991, c.27, s.4)

- 46 4. Section 5 of P.L.1991, c.27 (C.45:5AA-5) is amended to
- 47 read as follows:

- 5. a. There is established in the Department of Environmental Protection the Landscape Irrigation Contractors Examining Board, which shall consist of [six] seven members, as follows: [one of whom shall be I the Commissioner of Environmental Protection, or the commissioner's designated representative, who shall serve ex officio [,]; [four] five public members [of whom] who shall be landscape irrigation contractors and residents of the State [,]; and one [of whom] public member who shall be a licensed professional engineer or certified landscape architect [,]. Each of the public members shall be appointed by the Governor with the advice and consent of the Senate, for terms of three years. [Of the public members first appointed by the Governor, who shall not be required to be certified pursuant to section 7 of this act, two shall be appointed for terms of three years, two shall be appointed for a term of two years, and one shall be appointed for a term of one year.] Each of these members shall hold office for the term of the appointment and until a successor is appointed and qualified. [ A member is eligible for reappointment to one additional term. Any vacancy in the membership occurring other than by expiration of a term shall be filled in the same manner as the original appointment, but for the [expired] unexpired term only <sup>2</sup>[subject to subsection f. of this section 2.
  - b. The members of the board shall elect from among their number a [chairman] chairperson, who shall schedule, convene, and chair board meetings, and a [vice-chairman] vice-chairperson who shall act as [chairman] chair in the [chairman's] chairperson's absence.

- c. The powers of the board are vested in the members thereof in office, and a majority of the total authorized membership of the board is required to exercise its powers at any meeting thereof <sup>2</sup>; provided however, that if a board member has resigned or otherwise vacated his or her membership appointment before the expiration of his or her term, or if a board member does not serve after the expiration of his or her term pending the appointment of a successor, then, until such vacancies are filled, a majority of the currently serving membership of the board is required to exercise its powers at any meeting thereof<sup>2</sup>.
- d. The members of the board shall serve without compensation, but the board may, within the limits of funds appropriated or otherwise made available to it, reimburse members for actual expenses necessarily incurred in the discharge of their official duties.
- e. The board shall meet twice annually, and at such other times as may be necessary, at a place provided by the department.
- <sup>2</sup>[f. In the event of a public member's resignation or death, the chairperson shall nominate, and a majority of the board shall

- 1 approve, a replacement board member to fill an unexpired term for
- 2 <u>a period not to exceed one year or until the Governor appoints a</u>
- 3 replacement member. If at the end of a one-year period the
- 4 Governor has not appointed a replacement board member, the
- 5 chairperson, with the approval of a majority of the board, may
- 6 appoint the same or another temporary board member. The
- 7 <u>chairperson may nominate and a majority of the board shall approve</u>
- 8 temporary members until such time as the Governor appoints a
- 9 <u>replacement.</u>]<sup>2</sup>
- 10 (cf: P.L.1991, c.27, s.5)

- 12 5. Section 6 of P.L.1991, c.27 (C.45:5AA-6) is amended to 13 read as follows:
  - 6. The board shall:
- 15 a. Review the qualifications of an applicant for certification as 16 a landscape irrigation contractor;
- b. Insure the proper conduct and standards of examinations for the certification of landscape irrigation contractors;
- 19 c. Issue and renew certificates pursuant to this act, as 20 appropriate;
- d. Refuse to issue or renew or shall suspend or revoke a certificate issued under this act pursuant to section 8 of this act;
- e. Maintain a registry of landscape irrigation contractor certificates which shall record the name and address of the contractor, the date the certificate was issued, and the number of the certificate:
- f. Require continuing education for certified landscape irrigation contractors as provided in section 10 of P.L., c. (C.) (pending before the Legislature as this bill);
- 30 g. Review applications for a business permit;
- h. Issue a business permit to a <sup>2</sup>[company] person<sup>2</sup> engaged in the business of landscape irrigation contracting and define any restrictions or requirements regarding the use of that permit;
- i. Allow a <sup>2</sup>[company] person<sup>2</sup> to continue to engage in
- 35 <u>landscape irrigation contracting for a period of up to 180 calendar</u>
- 36 days after the death, disability or cessation of employment of the
- 37 responsible certificate holder <sup>2</sup>[within the company] who qualified
- 38 the person for a business permit<sup>2</sup> when the board is notified within
- 39 <u>30 days of such an occurrence;</u>
- j. Refuse to issue or renew a business permit or suspend or
- 41 revoke a business permit in accordance with section 8 of P.L.1991,
- 42 <u>c.27 (C.45:5AA-8);</u>
- 43 <u>k. Establish procedures for the registry of a business permit for</u>
- 44 <u>each</u> <sup>2</sup>[company] person<sup>2</sup> engaged in the business of landscape
- 45 <u>irrigation contracting</u>;
- 46 <u>l. Maintain a registry of landscape irrigation contracting</u>
- 47 **2**[businesses] business permits which shall include the

- 1 <sup>2</sup>[company] permittee's name, trade name, business permit
- 2 <u>number</u>, federal and State tax identification numbers, landscape
- 3 irrigation contractor's certificate name and certification number,
- 4 <u>street address and mailing address of the</u> <sup>2</sup>[company] permittee<sup>2</sup>,
- 5 <u>phone number of the <sup>2</sup>[company] permittee<sup>2</sup>, and other information</u>
- 6 <u>the board deems necessary;</u>
- 7 <u>m.</u> Adopt, pursuant to the "Administrative Procedure Act," 8 P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations to carry
- 9 out the provisions of this act; and
- 10 [g.] n. Adopt, pursuant to the "Administrative Procedure Act,"
- fees for examinations, [application] applications and [renewal]
- 12 <u>renewals</u> of [a certificate] <u>certificates or business permits, and</u>
- 13 <u>administrative costs associated with verifying continuing education</u>
- 14 <u>requirements</u>. These fees shall be prescribed or changed to the
- extent necessary to defray the expenses incurred by the board in the
- performance of its duties but shall not be fixed at a level that will
- 17 raise amounts in excess of the amount estimated to be so required.
- 18 (cf: P.L.1991, c.27, s.6)
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- 20 6. Section 7 of P.L.1991, c.27 (C.45:5AA-7) is amended to 21 read as follows:
- 22 7. a. The board shall develop an examination to evaluate the
- 23 knowledge, ability, and fitness of applicants to perform as
- 24 landscape irrigation contractors and for the certification thereof and
- shall administer these examinations at least semi-annually at times
- and places to be determined by the board. The board shall provide
- 27 adequate written notice of the time and place of the examination.
- An applicant who fails an examination may not retake the examination sooner than six months after the initial examination.
- 30 The board shall issue a certificate to an applicant who successfully
- passes the examination and otherwise meets the standards and
- 32 qualifications established by the board.
- b. Each initial certificate issued pursuant to this act shall expire
- on January 31 of the second calendar year following issuance. All
- 35 certificates issued thereafter shall remain valid for a period of two
- years and shall expire on January 31 of the second calendar year. A
- 37 new certificate issued any time after the regular January 31 date of
- 38 issuance shall remain valid until the regular January 31 date of
- 39 expiration.
- c. A person may seek renewal of a certificate upon submission
- of a renewal application [and], proof of having obtained any
- 42 <u>required continuing education credits and payment of</u> the renewal
- 43 fee established by the board.
- d. If a renewal application and fee are not received by the
- board, the certificate shall expire, except that a person may renew a
- 46 certificate within two years of its expiration upon payment of [a
- prorated an appropriate fee to be set by the board. A new

- certificate, issued pursuant to the provisions of this act, shall be required of a person who fails to renew a certificate within two years of its expiration.
- e. Each application for a business permit or its renewal shall be
  accompanied by proof of liability <sup>2</sup>insurance, <sup>2</sup> and <sup>2</sup>[workman's]
  worker's <sup>2</sup> compensation insurance <sup>2</sup>if workers' compensation
- 6 worker's compensation insurance in workers' compensation insurance is required by law. and the appropriate fee.
- 7 <u>insurance is required by law, <sup>2</sup> and the appropriate fee.</u> <sup>2</sup>[A
- 8 <u>business</u> The applicant or permittee<sup>2</sup> shall notify the board of any
   9 insurance changes.
- 10 <u>f. The board may, upon payment of appropriate fees, grant</u> 11 landscape irrigation contractors certificates without examination or
- 12 upon partial examination to applicants licensed or certified by other
- 13 states; provided that New Jersey landscape irrigation contractors are
- 14 granted reciprocity by those states and those states' standards are
- 15 equal or comparable to those of New Jersey.
- 16 (cf: P.L.1991, c.27, s.7)

- 18 7. Section 8 of P.L.1991, c.27 (C.45:5AA-8) is amended to 19 read as follows:
- 8. <u>a.</u> The board may refuse to admit a person to an examination or may refuse to issue or renew or may suspend or revoke any certificate <u>or business permit</u> issued by the board pursuant to this act upon proof that the applicant or holder of the certificate <sup>2</sup><u>or</u>
  - business permit<sup>2</sup>:
- 25 **[a.]** (1) Has obtained a certificate <sup>2</sup>or business permit<sup>2</sup> or authorization to sit for an examination, as the case may be, through fraud, deception, or misrepresentation;
- [b.] (2) Has engaged in the use or employment of dishonesty, fraud, deception, misrepresentation, false promise or false pretense;
- 30 **[**c.**]** (3) Has engaged in gross negligence or gross 31 incompetence;
- 32 **[**d.**]** (4) Has engaged in repeated acts of negligence or 33 incompetence;
- Ie.] (5) Has engaged in occupational misconduct as may be determined by the board;
- If.] (6) Has been convicted of any crime involving moral turpitude or any crime relating adversely to the activity regulated by the board. For the purpose of this [subsection] paragraph a plea of guilty, non vult, nolo contendere or any other similar disposition of alleged criminal activity shall be deemed a conviction;
- Ig.] (7) Has had his authority to engage in the activity regulated by the board revoked or suspended by any other state, agency or authority for reasons consistent with this section;
- [h.] (8) Has violated or failed to comply with the provisions of this act: [or]
- 46 [i.] (9) Is incapable, for medical or any other good cause, of

- discharging the functions of a certificate holder in a manner consistent with the public's health, safety and welfare; or
- 3 (10) Has failed to comply with the continuing education 4 requirements as provided in section 10 of P.L., c. (C.) 5 (pending before the Legislature as this bill).
- b. The board shall afford a landscape irrigation contractor or 
  [company] person holding a business permit an opportunity for 
  hearing before a certificate or business permit is revoked. The 
  board shall afford a landscape irrigation contractor or business 
  person holding a business permit an opportunity for hearing after
- issuing an order to suspend a certificate or business permit, issued pursuant to section 10 of P.L.1991, c.27 (C.45:5AA-10).
- 13 (cf: P.L.1991, c.27, s.8)

- 15 8. Section 9 of P.L.1991, c.27 (C.45:5AA-9) is amended to 16 read as follows:
  - 9. [Any person violating any provision of this act shall be liable to a civil penalty of not more than \$2,500 for the first offense and not more than \$5,000 for the second and each subsequent offense. In lieu of an administrative proceeding, the board may bring an action for the collection or enforcement of civil penalties for the violation of any provision of this act. The action may be brought in summary manner pursuant to "the penalty enforcement law," N.J.S.2A:58-1 et seq.]
    - a. If any <sup>2</sup>[landscape irrigation contractor or company] person<sup>2</sup> violates any provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.), or any code, rule, regulation, or order adopted or issued pursuant thereto, the board may institute a civil action in a court of competent jurisdiction for injunctive or any other appropriate relief to prohibit and prevent a violation or violations and the court may proceed in the action in a summary manner.
  - b. <sup>2</sup>[Any landscape irrigation contractor or company who] If any person<sup>2</sup> violates the provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.) or any code, rule, regulation or order adopted or issued pursuant thereto, <sup>2</sup>the board<sup>2</sup> may <sup>2</sup>[be liable for] assess<sup>2</sup> a civil <sup>2</sup>administrative<sup>2</sup> penalty of not more than \$2,500 for the first offense and not more than \$5,000 for the second and each subsequent offense. If the violation is of a continuing nature, each day during which it continues shall constitute an additional, separate, and distinct offense. No civil administrative penalty shall be levied except upon an administrative order issued pursuant to section 10 of P.L.1991, c.27 (C.45:5AA-10).
- c. The board is authorized and empowered to compromise and
   settle any claim for a penalty in such amount in the discretion of the
   board as is appropriate and equitable under all circumstances.

- d. Any <sup>2</sup>[landscape irrigation contractor or company that] 1 person who<sup>2</sup> violates a provision of P.L.1991, c.27 (C.45:5AA-1 et 2 seq.) or any code, rule, regulation, or order adopted or issued 3 pursuant thereto, or a court order issued pursuant to subsection a. of 4 this section, or who fails to pay a civil administrative penalty in full 5 pursuant to subsection b. of this section, is subject, upon order of 6 7 the court, to a civil penalty of not more than \$2,500 for the first 8 offense and not more than \$5,000 for the second and each 9 subsequent offense.
- 10 e. If the violation is of a continuing nature, each day during which the violation continues, or each day in which the civil 11 12 administrative penalty is not paid in full, constitutes an additional, 13 separate and distinct offense. Any penalty imposed under this 14 section may be recovered with costs in a summary proceeding 15 pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, 16 c.274 (C.2A:58-10 et seq.). The Superior Court and the municipal 17 court shall have jurisdiction to enforce the "Penalty Enforcement 18 Law of 1999" in connection with P.L.1991, c.27 (C.45:5AA-1 et 19 seq.).
- 20 (cf: P.L.1991, c.27, s.9)

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- 22 9. Section 10 of P.L.1991, c.27 (C.45:5AA-10) is amended to 23 read as follows:
  - 10. [Whenever it shall appear to the board that a violation of this act, including engaging in landscape irrigation contracting without a certificate, has occurred, is occurring or will occur, the board may seek and obtain in a summary proceeding in the Superior Court an injunction prohibiting the act or practice. In this proceeding the court may assess a civil penalty in accordance with the provisions of this act and may enter those orders necessary to prevent the performance of an unlawful practice in the future.]
- 32 a. Should the board have cause to believe that any <sup>2</sup> [landscape] irrigation contractor or company] person<sup>2</sup> is in violation of any 33 provision of P.L.1991, c.27 (C.45:5AA-1 et seq.) or rules and 34 35 regulations promulgated pursuant thereto, the board may initiate an 36 investigation. If upon investigation the board determines that there 37 has been a violation of the provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.) <sup>2</sup>or rules and regulations promulgated pursuant thereto<sup>2</sup>, 38 the board shall be authorized to: 39
- 40 (1) issue a letter of warning, reprimand, or censure with regard 41 to any act, conduct, or practice which in the judgment of the board 42 upon consideration of all relevant facts and circumstances does not 43 warrant an initiation of formal action; or
- 44 (2) order <sup>2</sup>[that]<sup>2</sup> any <sup>2</sup>[landscape irrigation contractor or 45 company] person<sup>2</sup> violating any provision of P.L.1991, c.27 46 (C.45:5AA-1 et seq.) <sup>2</sup>or rules and regulations promulgated

- pursuant thereto<sup>2</sup> to cease or desist from future violations or to take 1 2 such affirmative corrective action as may be necessary with regard
- to any act or practice found unlawful by the board; or 3
- (3) order any <sup>2</sup>[landscape irrigation contractor or company] 4
- person<sup>2</sup> found to have violated any provision of P.L.1991, c.27 5
- (C.45:5AA-1 et seq.) <sup>2</sup>or rules and regulations promulgated 6
- pursuant thereto<sup>2</sup> to restore any person for whom landscape 7
- irrigation contracting work was done to his position prior to 8
- 9 performance of the work; or

- (4) assess a civil administrative penalty in accordance with 10 section 9 of P.L.1991, c.27 (C.45:5AA-9); <sup>2</sup>[or]<sup>2</sup> 11
- (5) <sup>2</sup>Bring a civil action for injunctive or any other appropriate 12 relief to prohibit and prevent such violation or violations in 13 accordance with section 9 of P.L. 1991, c. 27 (C. 45:5AA-9); 14
- (6) Bring a civil action for a civil penalty in accordance with 15 section 9 of P.L. 1991, c. 27 (C. 45:5AA-9); or 16
- (7)<sup>2</sup> revoke or suspend a certificate or business permit pursuant 17 to section 8 of P.L.1991, c.27 (C.45:5AA-8). 18
  - <sup>2</sup>The use of any of the remedies specified under this section shall not preclude use of any other remedy specified.2
- b. Any <sup>2</sup>[landscape irrigation contractor or company] person<sup>2</sup> 21
- to which an order or assessment of civil administrative penalty or a 22
- notice of revocation of a certificate or business permit is issued has 23
- 20 days from the receipt of the order to deliver to the board a 24
- 25 written request for a hearing. Upon receipt of that request, the
- 26 board shall determine whether to conduct the hearing itself or refer
- 27 the matter to the Office of Administrative Law, which shall assign
- 28 an Administrative Law Judge to conduct a hearing in the form of a
- contested case pursuant to the "Administrative Procedure Act," 29
- P.L.1968, c.410 (C.52:14B-1 et seq.). If the matter is referred to the 30
- Office of Administrative Law, the board shall affirm, reject, or 31
- 32 modify the decision within 45 days of receipt of the Administrative
- 33 Law Judge's initial decision by issuing its own final decision. The
- 34 board's action shall be considered the final agency action for the
- purposes of the "Administrative Procedure Act," P.L.1968, c.410 35
- 36 (C.52:14B-1 et seq.), and shall be subject only to judicial review as
- 37 provided in the Rules of Court.
- 38 c. If no hearing is requested, an order becomes a final order
- 39 upon the expiration of the 20-day period. This final order shall be
- 40 considered the final agency action for the purposes of the 41
- "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et
- seq.), and shall be subject only to judicial review as provided in the 42
- Rules of Court. Payment of an administrative penalty is due when a 43 44 final order is issued or when the order becomes a final order.
- Pending the determination by the board and upon application by a 45
- <sup>2</sup>[landscape irrigation contractor or business] person<sup>2</sup> to whom an 46

### **A1359** [2R] PRIETO, BIONDI

order or notice of revocation is issued, the board may stay operation
of an order upon such terms and conditions as it deems proper.

(cf: P.L.1991, c.27, s.10)

- 10. (New section) a. The board shall establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal for certificates issued under its jurisdiction. The standards shall concern the subject matter and the number and type of continuing education credits to be required.
- b. The board shall approve education programs relevant to landscape irrigation and water conservation and designate by regulation the number of credits to be given for continuing education.
- c. The board shall approve other equivalent educational programs including, but not limited to, programs provided by educational institutions, irrigation associations and other relevant professional and technical associations, as well as relevant trade groups and shall establish procedures for the issuance of credit upon the satisfactory completion of these programs.
- d. The board shall waive continuing education requirements under this section on an individual basis for reasons of certified illness, undue hardship, disability, retirement, or other good cause.

11. This act shall take effect <sup>2</sup>[immediately] on the 180th day after the date of enactment, but the board may take such anticipatory administrative action in advance thereof as shall be necessary for the implementation of this act<sup>2</sup>.

## ASSEMBLY, No. 1359

## STATE OF NEW JERSEY

### 213th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2008 SESSION

**Sponsored by:** 

Assemblyman VINCENT PRIETO District 32 (Bergen and Hudson) Assemblyman PETER J. BIONDI District 16 (Morris and Somerset)

### **SYNOPSIS**

Revises "Landscape Irrigation Contractor Certification Act of 1991."

### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



(Sponsorship Updated As Of: 2/26/2008)

**AN ACT** concerning landscape irrigation contractors and amending 2 and supplementing P.L.1991, c.27.

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

- 1. Section 2 of P.L.1991, c.27 (C.45:5AA-2) is amended to read as follows:
  - 2. As used in this act:
- a. "Board" means the Landscape Irrigation Contractors
  Examining Board established pursuant to section 5 of this act.
- b. "Department" means the Department of Environmental Protection.
  - c. "Landscape irrigation contracting" means the construction, repair, maintenance, improvement and alteration of any portion of a landscape irrigation system, including required wiring within that system and connection to the required power supply and the installation and connection to a public or private water supply system under the terms and conditions of a contract.
  - d. "Landscape irrigation contractor" means a person who is certified to do landscape irrigation contracting.
  - e. "Landscape irrigation contractor certificate" or "certificate" means the certificate issued by the board pursuant to the provisions of this act.
  - f. "Landscape irrigation system" means any assemblage of components, materials or special equipment which is designed, constructed and installed for controlled dispersion of water from any safe and suitable source, including properly treated wastewater, for the purpose of irrigating landscape vegetation or the control of dust and erosion on landscaped areas, including integral pumping systems or integral control systems for manual, semi-automatic or automatic control of the operation of these systems.
  - g. "Business permit" means the permit issued by the board to a company allowing the company to engage in the business of landscape irrigation contracting, pursuant to the provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.).
- 37 (cf: P.L.1991, c.27, s.2)

- 39 2. Section 3 of P.L.1991, c.27 (C.45:5AA-3) is amended to 40 read as follows:
- 3. a. [No person shall engage in the business of landscape irrigation contracting without securing from the board a landscape irrigation contractor certificate in accordance with the provisions of this act; except that officers,] No company shall advertise, enter
- 45 into or engage in the business of landscape irrigation contracting

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

unless the company has first secured a business permit from the board and employs at least one certified landscape irrigation contractor. Any single act or transaction, including the advertising of available services, shall constitute engaging in the business of landscape irrigation contracting.

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b. Officers, employees, and duly authorized representatives of the United States, the State, or any political subdivision thereof performing work on the property of the public entity; vendors of landscape irrigation components, materials, or equipment who perform only such functions as delivery, rendering of advice or assistance in the installation or normal warranty service or exchange of defective or damaged goods; contractors engaged in the design, fabrication, installation or construction of irrigation apparatus, or irrigation equipment of any type which is to be used solely for agricultural purposes in the production of harvestable and saleable vegetative or animal products; plumbing contractors as defined by section 2 of P.L.1968, c.362 (C.45:14C-2); and [persons] employees engaged in landscape irrigation contracting [solely as an employee of a landscape irrigation contractor] for a company which has at least one certified landscape irrigation contractor, are exempt from the requirement of a certificate imposed by this act.

- **[b.]** <u>c.</u> If a landscape irrigation system is connected to a potable water supply, the landscape irrigation contractor's connection is to begin at the downstream side of a properly installed backflow prevention device as required by the Plumbing Subcode of the Uniform Construction Code adopted pursuant to section 5 of the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-123).
- d. (1) Landscape irrigation contractors are exempt from obtaining a certificate as provided in P.L.1991, c.27 (C.45:5AA-1 et seq.) when replacing sprinkler heads damaged during lawn mowing or grounds maintenance or when making minor incidental repairs to sprinkler piping damaged during landscape construction.
  - (2) The exemption provided in paragraph (1) of this subsection shall not apply to the installation of automatic controllers, electric or hydraulic control valves, drip irrigation systems and micro-irrigation systems, or to the performance of irrigation system service or maintenance.
- [c.] <u>e.</u> Nothing in this act shall be construed to prevent individuals licensed or certified in this State under any other law from engaging in the profession for which they are licensed or certified.
- 44 (cf: P.L.1991, c.27, s.3)

46 3. Section 4 of P.L.1991, c.27 (C.45:5AA-4) is amended to 47 read as follows:

4. A person seeking certification as a landscape irrigation 1 2 contractor shall apply therefor on forms prescribed and provided by 3 the board, and pay the application fee established by the board. In 4 addition to any other information or documents that may be 5 required by the board, each applicant shall submit satisfactory 6 evidence that the applicant is [of good moral character, is] at least 7 18 years of age, has no unresolved violations with the board and has 8 a minimum of three years' experience within the last 15 years in the 9 field of landscape irrigation. Field experience acquired after 10 January 1, 1997 must comply with the requirements of P.L.1991, 11 c.27 (C.45:5AA-1 et seq.).

12 (cf: P.L.1991, c.27, s.4)

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- 4. Section 5 of P.L.1991, c.27 (C.45:5AA-5) is amended to read as follows:
- 16 5. a. There is established in the Department of Environmental 17 Protection the Landscape Irrigation Contractors Examining Board, 18 which shall consist of [six] seven members, as follows: [one of 19 whom shall be I the Commissioner of Environmental Protection, or 20 the commissioner's designated representative, who shall serve ex 21 officio [,]; [four] five public members [of whom] who shall be 22 landscape irrigation contractors and residents of the State [,]; and 23 one [of whom] <u>public member who</u> shall be a licensed professional 24 engineer or certified landscape architect [,]. Each of the public 25 members shall be appointed by the Governor with the advice and 26 consent of the Senate, for terms of three years. [Of the public members first appointed by the Governor, who shall not be required 27 28 to be certified pursuant to section 7 of this act, two shall be 29 appointed for terms of three years, two shall be appointed for a term 30 of two years, and one shall be appointed for a term of one year.] 31 Each of these members shall hold office for the term of the 32 appointment and until a successor is appointed and qualified. [ A 33 member is eligible for reappointment to one additional term. Any 34 vacancy in the membership occurring other than by expiration of a term shall be filled in the same manner as the original appointment, 35 36 but for the [expired] unexpired term only subject to subsection f. of 37 this section.
  - b. The members of the board shall elect from among their number a [chairman] chairperson, who shall schedule, convene, and chair board meetings, and a [vice-chairman] vice-chairperson who shall act as [chairman] chair in the [chairman's] chairperson's absence.
- c. The powers of the board are vested in the members thereof in office, and a majority of the total authorized membership of the board is required to exercise its powers at any meeting thereof.

- d. The members of the board shall serve without compensation, 1 2 but the board may, within the limits of funds appropriated or 3 otherwise made available to it, reimburse members for actual 4 expenses necessarily incurred in the discharge of their official 5 duties.
  - e. The board shall meet twice annually, and at such other times as may be necessary, at a place provided by the department.
- 8 f. In the event of a public member's resignation or death, the 9 chairperson shall nominate, and a majority of the board shall 10 approve, a replacement board member to fill an unexpired term for 11 a period not to exceed one year or until the Governor appoints a 12 replacement member. If at the end of a one-year period the 13 Governor has not appointed a replacement board member, the 14 chairperson, with the approval of a majority of the board, may 15 appoint the same or another temporary board member. The 16 chairperson may nominate and a majority of the board shall approve 17 temporary members until such time as the Governor appoints a 18 replacement.
- 19 (cf: P.L.1991, c.27, s.5)

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- 21 5. Section 6 of P.L.1991, c.27 (C.45:5AA-6) is amended to 22 read as follows:
  - 6. The board shall:
- 24 Review the qualifications of an applicant for certification as 25 a landscape irrigation contractor;
  - b. Insure the proper conduct and standards of examinations for the certification of landscape irrigation contractors;
- 28 c. Issue and renew certificates pursuant to this act, as 29 appropriate;
- 30 d. Refuse to issue or renew or shall suspend or revoke a 31 certificate issued under this act pursuant to section 8 of this act;
- 32 Maintain a registry of landscape irrigation contractor 33 certificates which shall record the name and address of the 34 contractor, the date the certificate was issued, and the number of the 35 certificate;
  - f. Require continuing education for certified landscape irrigation contractors as provided in section 10 of P.L. , c. (C. ) (pending before the Legislature as this bill);
  - g. Review applications for a business permit;
- 40 h. Issue a business permit to a company engaged in the 41 business of landscape irrigation contracting and define any 42 restrictions or requirements regarding the use of that permit;
- 43 i. Allow a company to continue to engage in landscape irrigation 44 contracting for a period of up to 180 calendar days after the death, 45 disability or cessation of employment of the responsible certificate 46 holder within the company when the board is notified within 30 47 days of such an occurrence;
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  - j. Refuse to issue or renew a business permit or suspend or

- 1 revoke a business permit in accordance with section 8 of P.L.1991, 2 c.27 (C.45:5AA-8);
- k. Establish procedures for the registry of a business permit for
   each company engaged in the business of landscape irrigation
   contracting;
- 1. Maintain a registry of landscape irrigation contracting businesses which shall include the company name, trade name, business permit number, federal and State tax identification numbers, landscape irrigation contractor's certificate name and certification number, street address and mailing address of the company, phone number of the company, and other information the board deems necessary;
  - <u>m.</u> Adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations to carry out the provisions of this act; and
  - [g.] n. Adopt, pursuant to the "Administrative Procedure Act," fees for examinations, [application] applications and [renewal] renewals of [a certificate] certificates or business permits, and administrative costs associated with verifying continuing education requirements. These fees shall be prescribed or changed to the extent necessary to defray the expenses incurred by the board in the performance of its duties but shall not be fixed at a level that will raise amounts in excess of the amount estimated to be so required. (cf: P.L.1991, c.27, s.6)

- 6. Section 7 of P.L.1991, c.27 (C.45:5AA-7) is amended to read as follows:
  - 7. a. The board shall develop an examination to evaluate the knowledge, ability, and fitness of applicants to perform as landscape irrigation contractors and for the certification thereof and shall administer these examinations at least semi-annually at times and places to be determined by the board. The board shall provide adequate written notice of the time and place of the examination. An applicant who fails an examination may not retake the examination sooner than six months after the initial examination. The board shall issue a certificate to an applicant who successfully passes the examination and otherwise meets the standards and qualifications established by the board.
  - b. Each initial certificate issued pursuant to this act shall expire on January 31 of the second calendar year following issuance. All certificates issued thereafter shall remain valid for a period of two years and shall expire on January 31 of the second calendar year. A new certificate issued any time after the regular January 31 date of issuance shall remain valid until the regular January 31 date of expiration.
- c. A person may seek renewal of a certificate upon submission of a renewal application [and], proof of having obtained any

- 1 required continuation education credits and payment of the renewal 2 fee established by the board.
  - d. If a renewal application and fee are not received by the board, the certificate shall expire, except that a person may renew a certificate within two years of its expiration upon payment of [a prorated] an appropriate fee to be set by the board. A new certificate, issued pursuant to the provisions of this act, shall be required of a person who fails to renew a certificate within two years of its expiration.
    - e. Each application for a business permit or its renewal shall be accompanied by proof of liability and workman's compensation insurance and the appropriate fee. A business shall notify the board of any insurance changes.
  - f. The board may, upon payment of appropriate fees, grant landscape irrigation contractors certificates without examination or upon partial examination to applicants licensed or certified by other states; provided that New Jersey landscape irrigation contractors are granted reciprocity by those states and those states' standards are equal or comparable to those of New Jersey.

20 (cf: P.L.1991, c.27, s.7)

- 22 7. Section 8 of P.L.1991, c.27 (C.45:5AA-8) is amended to 23 read as follows:
  - 8. <u>a.</u> The board may refuse to admit a person to an examination or may refuse to issue or renew or may suspend or revoke any certificate <u>or business permit</u> issued by the board pursuant to this act upon proof that the applicant or holder of the certificate:
  - [a.] (1) Has obtained a certificate or authorization to sit for an examination, as the case may be, through fraud, deception, or misrepresentation;
- Ib.] (2) Has engaged in the use or employment of dishonesty, fraud, deception, misrepresentation, false promise or false pretense;
- Ic.] (3) Has engaged in gross negligence or gross incompetence;
- **[**d.**]** (4) Has engaged in repeated acts of negligence or 36 incompetence;
  - [e.] (5) Has engaged in occupational misconduct as may be determined by the board;
  - **[**f.**]** (6) Has been convicted of any crime involving moral turpitude or any crime relating adversely to the activity regulated by the board. For the purpose of this subsection a plea of guilty, non vult, nolo contendere or any other similar disposition of alleged criminal activity shall be deemed a conviction;
- Ig.] (7) Has had his authority to engage in the activity regulated by the board revoked or suspended by any other state, agency or authority for reasons consistent with this section;
  - [h.] (8) Has violated or failed to comply with the provisions of

this act; [or] 1

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- [i.] (9) Is incapable, for medical or any other good cause, of discharging the functions of a certificate holder in a manner consistent with the public's health, safety and welfare; or
- 5 (10) Has failed to comply with the continuing education 6 requirements as provided in section 10 of P.L. , c. (C. 7 (pending before the Legislature as this bill).
  - b. The board shall afford a landscape irrigation contractor or company holding a business permit an opportunity for hearing before a certificate or business permit is revoked. The board shall afford a landscape irrigation contractor or business holding a business permit an opportunity for hearing after issuing an order to suspend a certificate or business permit, issued pursuant to section 10 of P.L.1991, c.27 (C.45:5AA-10).
- 15 (cf: P.L.1991, c.27, s.8)

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- 8. Section 9 of P.L.1991, c.27 (C.45:5AA-9) is amended to read as follows:
- 9. [Any person violating any provision of this act shall be liable to a civil penalty of not more than \$2,500 for the first offense and not more than \$5,000 for the second and each subsequent offense. In lieu of an administrative proceeding, the board may bring an action for the collection or enforcement of civil penalties for the violation of any provision of this act. The action may be brought in summary manner pursuant to "the penalty enforcement law," N.J.S.2A:58-1 et seq. ]
- a. If any landscape irrigation contractor or company violates any provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.), or any code, rule, regulation, or order adopted or issued pursuant thereto, the board may institute a civil action in a court of competent jurisdiction for injunctive or any other appropriate relief to prohibit and prevent a violation or violations and the court may proceed in the action in a summary manner.
- 34 b. Any landscape irrigation contractor or company who violates the provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.) or any code, rule, regulation or order adopted or issued pursuant thereto, may be liable for a civil penalty of not more than \$2,500 for the first offense and not more than \$5,000 for the second and each subsequent offense. If the violation is of a continuing nature, each day during which it continues shall constitute an additional, 41 separate, and distinct offense. No civil administrative penalty shall 42 be levied except upon an administrative order issued pursuant to section 10 of P.L.1991, c.27 (C.45:5AA-10). 43
- 44 c. The board is authorized and empowered to compromise and 45 settle any claim for a penalty in such amount in the discretion of the 46 board as is appropriate and equitable under all circumstances.

- 1 d. Any landscape irrigation contractor or business that violates 2 a provision of P.L.1991, c.27 (C.45:5AA-1 et seq.) or any code, 3 rule, regulation, or order adopted or issued pursuant thereto, or a 4 court order issued pursuant to subsection a. of this section, or who 5 fails to pay a civil administrative penalty in full pursuant to subsection b. of this section, is subject, upon order of the court, to a 6 7 civil penalty of not more than \$2,500 for the first offense and not 8 more than \$5,000 for the second and each subsequent offense.
- 9 e. If the violation is of a continuing nature, each day during 10 which the violation continues, or each day in which the civil 11 administrative penalty is not paid in full, constitutes an additional, 12 separate and distinct offense. Any penalty imposed under this 13 section may be recovered with costs in a summary proceeding 14 pursuant to the "Penalty Enforcement Law of 1999," P.L.1999, 15 c.274 (2A:58-10 et seq.). The Superior Court and the municipal 16 court shall have jurisdiction to enforce the "Penalty Enforcement 17 Law of 1999" in connection with P.L.1991, c.27 (C.45:5AA-1 et 18 seq.).
- 19 (cf: P.L.1991, c.27, s.9)

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- 9. Section 10 of P.L.1991, c.27 (C.45:5AA-10) is amended to read as follows:
  - 10. [Whenever it shall appear to the board that a violation of this act, including engaging in landscape irrigation contracting without a certificate, has occurred, is occurring or will occur, the board may seek and obtain in a summary proceeding in the Superior Court an injunction prohibiting the act or practice. In this proceeding the court may assess a civil penalty in accordance with the provisions of this act and may enter those orders necessary to prevent the performance of an unlawful practice in the future.]
- a. Should the board have cause to believe that any landscape irrigation contractor or company is in violation of any provision of P.L.1991, c.27 (C.45:5AA-1 et seq.) or rules and regulations promulgated pursuant thereto, the board may initiate an investigation. If upon investigation the board determines that there has been a violation of the provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.), the board shall be authorized to:
- 38 (1) issue a letter of warning, reprimand, or censure with regard 39 to any act, conduct, or practice which in the judgment of the board 40 upon consideration of all relevant facts and circumstances does not 41 warrant an initiation of formal action; or
- 42 (2) order that any landscape irrigation contractor or company
  43 violating any provision of P.L.1991, c.27 (C.45:5AA-1 et seq.) to
  44 cease or desist from future violations or to take such affirmative
  45 corrective action as may be necessary with regard to any act or
  46 practice found unlawful by the board; or

### A1359 PRIETO, BIONDI

- (3) order any landscape irrigation contractor or company found to have violated any provision of P.L.1991, c.27 (C.45:5AA-1 et seq.) to restore any person for whom landscape irrigation contracting work was done to his position prior to performance of the work; or
  - (4) assess a civil administrative penalty in accordance with section 9 of P.L.1991, c.27 (C.45:5AA-9); or
    - (5) revoke or suspend a certificate or business permit pursuant to section 8 of P.L.1991, c.27 (C.45:5AA-8).
- b. Any landscape irrigation contractor or company to which an order or assessment of civil administrative penalty or a notice of revocation of a certificate or business permit is issued has 20 days from the receipt of the order to deliver to the board a written request for a hearing. Upon receipt of that request, the board shall determine whether to conduct the hearing itself or refer the matter to the Office of Administrative Law, which shall assign an Administrative Law Judge to conduct a hearing in the form of a contested case pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.). If the matter is referred to the Office of Administrative Law, the board shall affirm, reject, or modify the decision within 45 days of receipt of the Administrative Law Judge's initial decision by issuing its own final decision. The board's action shall be considered the final agency action for the purposes of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), and shall be subject only to judicial review as
  - c. If no hearing is requested, an order becomes a final order upon the expiration of the 20-day period. This final order shall be considered the final agency action for the purposes of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), and shall be subject only to judicial review as provided in the Rules of Court. Payment of an administrative penalty is due when a final order is issued or when the order becomes a final order. Pending the determination by the board and upon application by a landscape irrigation contractor or business to whom an order or notice of revocation is issued, the board may stay operation of an order upon such terms and conditions as it deems proper.

provided in the Rules of Court.

(cf: P.L.1991, c.27, s.10)

- 10. (New section) a. The board shall establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal for certificates issued under its jurisdiction. The standards shall concern the subject matter and the number and type of continuing education credits to be required.
- b. The board shall approve education programs relevant to landscape irrigation and water conservation and designate by regulation the number of credits to be given for continuing education.

- c. The board shall approve other equivalent educational programs including, but not limited to, programs provided by educational institutions, irrigation associations and other relevant professional and technical associations, as well as relevant trade groups and shall establish procedures for the issuance of credit upon the satisfactory completion of these programs.
- d. The board shall waive continuing education requirements under this section on an individual basis for reasons of certified illness, undue hardship, disability, retirement, or other good cause.

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11. This act shall take effect immediately.

### **STATEMENT**

This bill permits the Landscape Irrigation Contractors Examining Board in the Department of Environmental Protection to issue business permits to companies to engage in the business of landscape irrigation contracting. The bill also stipulates that no company is permitted to advertise, enter into or engage in the business of landscape irrigation contracting unless the company has first secured a business permit from the board and employs at least one certified landscape irrigation contractor.

The bill exempts landscape irrigation contractors performing incidental repairs to sprinkler system piping as a result of landscape maintenance or construction from the requirement of obtaining a certificate.

This bill also increases the membership of the Landscape Irrigation Contractors Examining Board to include five, rather than four, landscape irrigation contractors on the board. In addition, the bill provides that either a licensed professional engineer or certified landscape architect be appointed to the board.

Also, the bill outlines procedures for the issuance and renewal of business permits; provides for the tracking of landscape irrigation contracting businesses; and establishes standards for reciprocity with other states.

Furthermore, this bill stipulates that the Landscape Irrigation Contractors Examining Board shall establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal and to approve education programs relevant to landscape irrigation and water conservation.

The bill also clarifies the Landscape Irrigation Contractors Examining Board's authority to afford a landscape irrigation contractor or business a hearing upon notice of revocation or order of suspension and expands the board's authority to assess civil administrative penalties, to be established by regulation.

### ASSEMBLY REGULATED PROFESSIONS COMMITTEE

### STATEMENT TO

### ASSEMBLY, No. 1359

with committee amendments

## STATE OF NEW JERSEY

DATED: FEBRUARY 25, 2008

The Assembly Regulated Professions Committee reports favorably and with committee amendments, Assembly Bill No. 1359.

As amended, this bill permits the Landscape Irrigation Contractors Examining Board in the Department of Environmental Protection to issue business permits to companies to engage in the business of landscape irrigation contracting. The bill also stipulates that no company is permitted to advertise, enter into or engage in the business of landscape irrigation contracting unless the company has first secured a business permit from the board and employs at least one certified landscape irrigation contractor.

The bill exempts landscape contractors performing incidental repairs to sprinkler system piping damaged as a result of landscape maintenance or construction from the requirement of obtaining a certificate.

This bill also increases the membership of the Landscape Irrigation Contractors Examining Board to include five, rather than four, landscape irrigation contractors on the board. In addition, the bill provides that either a licensed professional engineer or certified landscape architect be appointed to the board.

Also, the bill outlines procedures for the issuance and renewal of business permits; provides for the tracking of landscape irrigation contracting businesses; and establishes standards for reciprocity with other states.

Furthermore, this bill stipulates that the Landscape Irrigation Contractors Examining Board shall establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal and to approve education programs relevant to landscape irrigation and water conservation.

The bill also clarifies the Landscape Irrigation Contractors Examining Board's authority to afford a landscape irrigation contractor or business a hearing upon notice of revocation or order of suspension and expands the board's authority to assess civil administrative penalties.

This bill was pre-filed for introduction in the 2008-2009 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

### **COMMITTEE AMENDMENTS**

The committee amended the bill to exempt landscape contractors performing incidental repairs to sprinkler system piping damaged as a result of landscape maintenance or construction from the requirement of obtaining a certificate. The bill, as introduced, provided that exemption for landscape irrigation contractors and not landscape contractors.

### SENATE COMMERCE COMMITTEE

### STATEMENT TO

## [First Reprint] ASSEMBLY, No. 1359

with committee amendments

## STATE OF NEW JERSEY

DATED: DECEMBER 14, 2009

The Senate Commerce Committee reports favorably, and with committee amendments, Assembly Bill No. 1359 (1R).

This bill, as amended, permits the Landscape Irrigation Contractors Examining Board in the Department of Environmental Protection to issue business permits to persons to engage in the business of landscape irrigation contracting. The bill also stipulates that no person shall be permitted to advertise, enter into or engage in the business of landscape irrigation contracting unless the person has first secured a business permit from the board and such person or an officer, partner, or employee who is or will be actively engaged in the business has also obtained a landscape irrigation contractor certificate from the board in accordance with the "Landscape Irrigation Contractor Certification Act of 1991," P.L.1991, c.27 (C.45:5AA-1 et seq.).

The bill exempts landscape contractors performing incidental repairs to sprinkler system piping damaged as a result of landscape maintenance or construction from the requirement of obtaining a certificate. Golf course employees performing work on landscape irrigation systems on the golf course where they are currently employed, as well as employees of a community association, are also exempt from obtaining a certificate as provided in P.L. 1991, c. 27 (C. 45:5AA-1 et seq.).

Also, a business permit shall not be required in connection with landscape irrigation contracting performed by an employee of a community association for the community association's landscape irrigation system. For purposes of the bill, "community association" means "a condominium, homeowner, fee simple, cooperative or other community association."

This bill also increases the membership of the Landscape Irrigation Contractors Examining Board to include five, rather than four, landscape irrigation contractors on the board. In addition, the bill provides that either a licensed professional engineer or certified landscape architect be appointed to the board.

Also, the bill outlines procedures for the issuance and renewal of business permits; provides for the tracking of landscape irrigation contracting businesses; and establishes standards for reciprocity with other states.

Furthermore, this bill stipulates that the Landscape Irrigation Contractors Examining Board shall establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal and to approve education programs relevant to landscape irrigation and water conservation.

The bill also clarifies the Landscape Irrigation Contractors Examining Board's authority to afford a landscape irrigation contractor or person holding a business permit a hearing upon notice of revocation or order of suspension and expands the board's authority to assess civil administrative penalties.

The committee amendments to the bill:

- replace references throughout the bill to "company" with "person";
- add a definition for "permittee," which means "a person who has secured a business permit to engage in the business of landscape irrigation contracting";
- specify that a landscape irrigation contractor shall be a natural person;
- prohibit a person from engaging in the business of landscape irrigation contracting unless the person, in addition to acquiring a permit, and the person, or an officer, partner or employee is or will be actively engaged in the business and has obtained a landscape irrigation certificate;
- exempt golf course employees performing work on landscape irrigation systems on golf courses from the existing certification requirement of the "Landscape Irrigation Contractor Certification Act of 1991," P.L.1991, c.27 (C.45:5AA-1 et seq.);
- exempt a community association from the bill's business permit requirement with respect to any landscape irrigation performed by an employee of that association for the community association's own landscape irrigation system;
- clarify references throughout the bill to specify certificates or business permit, as appropriate;
- expand the regulatory authority of the Landscape Irrigation Contractors Examining Board to bring a civil action for injunctive or other appropriate relief to prohibit and prevent violations of the "Landscape Irrigation Contractor Certification Act of 1991," P.L.1991, c.27 (C.45:5AA-1 et seq.), and for a civil penalty; and
- establish an effective date for the bill as 180 days after the date of enactment, but permitting the board to take anticipatory administrative action in advance thereof as shall be necessary for the implementation of the bill.

This bill, as amended, is identical to Senate Bill No. 2745, which is also amended and reported by the committee today.

### **FISCAL NOTE**

[First Reprint]

## ASSEMBLY, No. 1359 STATE OF NEW JERSEY 213th LEGISLATURE

**DATED: JULY 3, 2008** 

### **SUMMARY**

**Synopsis:** Revises "Landscape Irrigation Contractor Certification Act of 1991."

**Type of Impact:** No impact. Revenues support program costs.

**Agencies Affected:** Department of Environmental Protection

#### **Executive Estimate**

Fiscal Impact	<u>Year 1</u>	Year 2	Year 3			
State Cost	\$35,400	\$3,300	\$7,500			
State Revenue	\$14,000	\$1,000	\$14,300			

- The Office of Legislative Services (OLS) concurs with the Executive estimate.
- The amended bill directs the Landscape Irrigation Contractors Examining Board in the Department of Environmental Protection (DEP) to establish and issue business permits to landscape irrigation contracting companies, with certain exemptions.
- Procedures are outlined for tracking landscape irrigation contracting businesses, and for the
  development of reciprocity standards with other states. The Board is also directed to
  establish standards for continuing education for landscape irrigation contractors.
- The amended bill makes certain changes to the Board, including the addition of a fifth landscape irrigation contractor to its membership.

### **BILL DESCRIPTION**

Assembly Bill No. 1359 (1R) of 2008 directs the Landscape Irrigation Contractors Examining Board in the DEP to establish and issue business permits to landscape irrigation



contracting companies, with certain exemptions. The amended bill also stipulates that these companies must employ at least one certified landscape irrigation contractor.

The amended bill outlines procedures for the tracking of landscape irrigation contracting businesses and establishes standards for reciprocity with other states. Furthermore, it stipulates that the Landscape Irrigation Contractors Examining Board establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal.

Last, the amended bill makes certain changes to the Board's membership, clarifies its authority to afford a landscape irrigation contractor a hearing upon notice of revocation, and expands the board's authority to assess civil administrative penalties.

### FISCAL ANALYSIS

### **EXECUTIVE BRANCH**

The DEP estimates that it will incur additional administrative expenses totaling \$35,400, \$3,300 and \$7,500 respectively during the first three years following the bill's enactment. These sums are based on the proportionate salary costs of two employees, working part-time, who would manage the additional certification duties imposed under the bill. Non-salary expenses are also included in these amounts.

The Office of Management and Budget concurs with the department's estimates and adds that the bill will not impact the General Fund, as revenues from the Landscape Irrigation Contractor Certification fund are dedicated to the DEP for program support. It projects \$148,000 in revenues being generated from the existing program in both FY 2008 and FY 2009. It should be noted that the State Revenue estimates indicated on the preceding page reflect additional fee revenues over and above the aforementioned sum projected by the Office of Management and Budget.

### OFFICE OF LEGISLATIVE SERVICES

The OLS concurs with the Executive estimates and statements.

Section: Environment, Agriculture, Energy and Natural Resources

Analyst: Richard M. Handelman

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L.1980, c.67 (C.52:13B-1 et seq.).

## **SENATE, No. 2745**

# STATE OF NEW JERSEY 213th LEGISLATURE

INTRODUCED APRIL 27, 2009

Sponsored by: Senator STEPHEN M. SWEENEY District 3 (Salem, Cumberland and Gloucester)

### **SYNOPSIS**

Revises "Landscape Irrigation Contractor Certification Act of 1991."

### **CURRENT VERSION OF TEXT**

As introduced.



1 **AN ACT** concerning landscape irrigation contractors and amending 2 and supplementing P.L.1991, c.27.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 2 of P.L.1991, c.27 (C.45:5AA-2) is amended to read as follows:
  - 2. As used in this act:
- a. "Board" means the Landscape Irrigation Contractors
   Examining Board established pursuant to section 5 of this act.
- b. "Department" means the Department of Environmental Protection.
- c. "Landscape irrigation contracting" means the construction, repair, maintenance, improvement and alteration of any portion of a landscape irrigation system, including required wiring within that system and connection to the required power supply and the installation and connection to a public or private water supply system under the terms and conditions of a contract.
  - d. "Landscape irrigation contractor" means a person who is certified to do landscape irrigation contracting.
  - e. "Landscape irrigation contractor certificate" or "certificate" means the certificate issued by the board pursuant to the provisions of this act.
  - f. "Landscape irrigation system" means any assemblage of components, materials or special equipment which is designed, constructed and installed for controlled dispersion of water from any safe and suitable source, including properly treated wastewater, for the purpose of irrigating landscape vegetation or the control of dust and erosion on landscaped areas, including integral pumping systems or integral control systems for manual, semi-automatic or automatic control of the operation of these systems.
    - g. "Business permit" means the permit issued by the board to a company allowing the company to engage in the business of landscape irrigation contracting, pursuant to the provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.).
- 37 (cf: P.L.1991, c.27, s.2)

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- 39 2. Section 3 of P.L.1991, c.27 (C.45:5AA-3) is amended to 40 read as follows:
- 3. a. [No person shall engage in the business of landscape irrigation contracting without securing from the board a landscape irrigation contractor certificate in accordance with the provisions of this act; except that officers,] No company shall advertise, enter into or engage in the business of landscape irrigation contracting

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

unless the company has first secured a business permit from the board and employs at least one certified landscape irrigation contractor. Any single act or transaction, including the advertising of available services, shall constitute engaging in the business of landscape irrigation contracting.

6 b. Officers, employees, and duly authorized representatives of 7 the United States, the State, or any political subdivision thereof performing work on the property of the public entity; vendors of 8 9 landscape irrigation components, materials, or equipment who 10 perform only such functions as delivery, rendering of advice or 11 assistance in the installation or normal warranty service or 12 exchange of defective or damaged goods; contractors engaged in 13 the design, fabrication, installation or construction of irrigation 14 apparatus, or irrigation equipment of any type which is to be used 15 solely for agricultural purposes in the production of harvestable and 16 saleable vegetative or animal products; plumbing contractors as 17 defined by section 2 of P.L.1968, c.362 (C.45:14C-2); and 18 [persons] employees engaged in landscape irrigation contracting 19 [solely as an employee of a landscape irrigation contractor] for a 20 company which has at least one certified landscape irrigation 21 contractor, are exempt from the requirement of a certificate 22 imposed by this act.

- **[b.]** <u>c.</u> If a landscape irrigation system is connected to a potable water supply, the landscape irrigation contractor's connection is to begin at the downstream side of a properly installed backflow prevention device as required by the Plumbing Subcode of the Uniform Construction Code adopted pursuant to section 5 of the "State Uniform Construction Code Act," P.L.1975, c.217 (C.52:27D-123).
- d. (1) Landscape contractors are exempt from obtaining a certificate as provided in P.L.1991, c.27 (C.45:5AA-1 et seq.) when replacing sprinkler heads damaged during lawn mowing or grounds maintenance or when making minor incidental repairs to sprinkler piping damaged during landscape construction.
- (2) The exemption provided in paragraph (1) of this subsection shall not apply to the installation of automatic controllers, electric or hydraulic control valves, drip irrigation systems and micro-irrigation systems, or to the performance of irrigation system service or maintenance.
- 40 **[c.]** <u>e.</u> Nothing in this act shall be construed to prevent 41 individuals licensed or certified in this State under any other law 42 from engaging in the profession for which they are licensed or 43 certified.
- 44 (cf: P.L.1991, c.27, s.3)

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- 46 3. Section 4 of P.L.1991, c.27 (C.45:5AA-4) is amended to 47 read as follows:
- 48 4. A person seeking certification as a landscape irrigation

1 contractor shall apply therefor on forms prescribed and provided by 2 the board, and pay the application fee established by the board. In 3 addition to any other information or documents that may be 4 required by the board, each applicant shall submit satisfactory 5 evidence that the applicant is [of good moral character, is] at least

- 18 years of age, has no unresolved violations with the board and has a minimum of three years' experience within the last 15 years in the
- 7
- 8 field of landscape irrigation. Field experience acquired after
- 9 January 1, 1997 must comply with the requirements of P.L.1991,
- 10 c.27 (C.45:5AA-1 et seq.).
- 11 (cf: P.L.1991, c.27, s.4)

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this section.chairman

- 4. Section 5 of P.L.1991, c.27 (C.45:5AA-5) is amended to read as follows:
- 15 5. a. There is established in the Department of Environmental 16 Protection the Landscape Irrigation Contractors Examining Board, 17 which shall consist of [six] seven members, as follows: [one of 18 whom shall be the Commissioner of Environmental Protection, or 19 the commissioner's designated representative, who shall serve ex 20 officio [,]; [four] five public members [of whom] who shall be landscape irrigation contractors and residents of the State [,]; and 21 22 one [of whom] <u>public member who</u> shall be a licensed professional 23 engineer or certified landscape architect [,]. Each of the public 24 members shall be appointed by the Governor with the advice and 25 consent of the Senate, for terms of three years. [Of the public members first appointed by the Governor, who shall not be required 26 27 to be certified pursuant to section 7 of this act, two shall be 28 appointed for terms of three years, two shall be appointed for a term 29 of two years, and one shall be appointed for a term of one year.] 30 Each of these members shall hold office for the term of the 31 appointment and until a successor is appointed and qualified. [ A 32 member is eligible for reappointment to one additional term. Any 33 vacancy in the membership occurring other than by expiration of a 34 term shall be filled in the same manner as the original appointment, 35 but for the [expired] unexpired term only subject to subsection f. of
  - b. The members of the board shall elect from among their number a [chairman] chairperson, who shall schedule, convene, and chair board meetings, and a [vice-chairman] vice-chairperson who shall act as [chairman] chair in the [chairman's] chairperson's absence.
- 42 The powers of the board are vested in the members thereof 43 in office, and a majority of the total authorized membership of the 44 board is required to exercise its powers at any meeting thereof.
  - d. The members of the board shall serve without compensation, but the board may, within the limits of funds appropriated or otherwise made available to it, reimburse members for actual

- 1 expenses necessarily incurred in the discharge of their official 2 duties.
- e. The board shall meet twice annually, and at such other times as may be necessary, at a place provided by the department.
  - f. In the event of a public member's resignation or death, the chairperson shall nominate, and a majority of the board shall
- 7 approve, a replacement board member to fill an unexpired term for
- 8 <u>a period not to exceed one year or until the Governor appoints a</u>
- 9 replacement member. If at the end of a one-year period the
- 10 Governor has not appointed a replacement board member, the
- chairperson, with the approval of a majority of the board, may
- 12 appoint the same or another temporary board member. The
- 13 chairperson may nominate and a majority of the board shall approve
- 14 temporary members until such time as the Governor appoints a
- 15 replacement.
- 16 (cf: P.L.1991, c.27, s.5)

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- 18 5. Section 6 of P.L.1991, c.27 (C.45:5AA-6) is amended to 19 read as follows:
- 20 6. The board shall:
- a. Review the qualifications of an applicant for certification as a landscape irrigation contractor;
- b. Insure the proper conduct and standards of examinations for
   the certification of landscape irrigation contractors;
- 25 c. Issue and renew certificates pursuant to this act, as 26 appropriate;
  - d. Refuse to issue or renew or shall suspend or revoke a certificate issued under this act pursuant to section 8 of this act;
  - e. Maintain a registry of landscape irrigation contractor certificates which shall record the name and address of the contractor, the date the certificate was issued, and the number of the certificate;
    - f. Require continuing education for certified landscape irrigation contractors as provided in section 10 of P.L. , c. (C. ) (pending before the Legislature as this bill);
- g. Review applications for a business permit;
- h. Issue a business permit to a company engaged in the business of landscape irrigation contracting and define any restrictions or requirements regarding the use of that permit;
- i. Allow a company to continue to engage in landscape irrigation
   contracting for a period of up to 180 calendar days after the death,
   disability or cessation of employment of the responsible certificate
   holder within the company when the board is notified within 30
- 44 days of such an occurrence;
- j. Refuse to issue or renew a business permit or suspend or revoke a business permit in accordance with section 8 of P.L.1991,
- 47 <u>c.27 (C.45:5AA-8);</u>
- 48 <u>k. Establish procedures for the registry of a business permit for</u>

each company engaged in the business of landscape irrigation
 contracting;

- 1. Maintain a registry of landscape irrigation contracting
  businesses which shall include the company name, trade name,
  business permit number, federal and State tax identification
  numbers, landscape irrigation contractor's certificate name and
  certification number, street address and mailing address of the
  company, phone number of the company, and other information the
  board deems necessary;
  - m. Adopt, pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), rules and regulations to carry out the provisions of this act; and
  - [g.] n. Adopt, pursuant to the "Administrative Procedure Act," fees for examinations, [application] applications and [renewal] renewals of [a certificate] certificates or business permits, and administrative costs associated with verifying continuing education requirements. These fees shall be prescribed or changed to the extent necessary to defray the expenses incurred by the board in the performance of its duties but shall not be fixed at a level that will raise amounts in excess of the amount estimated to be so required. (cf: P.L.1991, c.27, s.6)

- 6. Section 7 of P.L.1991, c.27 (C.45:5AA-7) is amended to read as follows:
- 7. a. The board shall develop an examination to evaluate the knowledge, ability, and fitness of applicants to perform as landscape irrigation contractors and for the certification thereof and shall administer these examinations at least semi-annually at times and places to be determined by the board. The board shall provide adequate written notice of the time and place of the examination. An applicant who fails an examination may not retake the examination sooner than six months after the initial examination. The board shall issue a certificate to an applicant who successfully passes the examination and otherwise meets the standards and qualifications established by the board.
- b. Each initial certificate issued pursuant to this act shall expire on January 31 of the second calendar year following issuance. All certificates issued thereafter shall remain valid for a period of two years and shall expire on January 31 of the second calendar year. A new certificate issued any time after the regular January 31 date of issuance shall remain valid until the regular January 31 date of expiration.
- c. A person may seek renewal of a certificate upon submission of a renewal application [and], proof of having obtained any required continuing education credits and payment of the renewal fee established by the board.
- d. If a renewal application and fee are not received by the board, the certificate shall expire, except that a person may renew a

- certificate within two years of its expiration upon payment of [a prorated] an appropriate fee to be set by the board. A new certificate, issued pursuant to the provisions of this act, shall be required of a person who fails to renew a certificate within two years of its expiration.
  - e. Each application for a business permit or its renewal shall be accompanied by proof of liability and workman's compensation insurance and the appropriate fee. A business shall notify the board of any insurance changes.
- f. The board may, upon payment of appropriate fees, grant landscape irrigation contractors certificates without examination or upon partial examination to applicants licensed or certified by other states; provided that New Jersey landscape irrigation contractors are granted reciprocity by those states and those states' standards are equal or comparable to those of New Jersey.

16 (cf: P.L.1991, c.27, s.7)

- 7. Section 8 of P.L.1991, c.27 (C.45:5AA-8) is amended to read as follows:
  - 8. <u>a.</u> The board may refuse to admit a person to an examination or may refuse to issue or renew or may suspend or revoke any certificate <u>or business permit</u> issued by the board pursuant to this act upon proof that the applicant or holder of the certificate:
- [a.] (1) Has obtained a certificate or authorization to sit for an examination, as the case may be, through fraud, deception, or misrepresentation;
- [b.] (2) Has engaged in the use or employment of dishonesty, fraud, deception, misrepresentation, false promise or false pretense;
- **[**c.**]** (3) Has engaged in gross negligence or gross 30 incompetence;
- **[**d.**]** (4) Has engaged in repeated acts of negligence or 32 incompetence;
- Ie.] (5) Has engaged in occupational misconduct as may be determined by the board;
  - [f.] (6) Has been convicted of any crime involving moral turpitude or any crime relating adversely to the activity regulated by the board. For the purpose of this [subsection] paragraph a plea of guilty, non vult, nolo contendere or any other similar disposition of alleged criminal activity shall be deemed a conviction;
- Ig.] (7) Has had his authority to engage in the activity regulated by the board revoked or suspended by any other state, agency or authority for reasons consistent with this section;
- [h.] (8) Has violated or failed to comply with the provisions of this act; [or]
- **[i.]** (9) Is incapable, for medical or any other good cause, of discharging the functions of a certificate holder in a manner consistent with the public's health, safety and welfare; or

- 1 (10) Has failed to comply with the continuing education 2 requirements as provided in section 10 of P.L., c. (C.) 3 (pending before the Legislature as this bill).
- b. The board shall afford a landscape irrigation contractor or company holding a business permit an opportunity for hearing before a certificate or business permit is revoked. The board shall afford a landscape irrigation contractor or business holding a business permit an opportunity for hearing after issuing an order to suspend a certificate or business permit, issued pursuant to section 10 of P.L.1991, c.27 (C.45:5AA-10).

11 (cf: P.L.1991, c.27, s.8)

- 8. Section 9 of P.L.1991, c.27 (C.45:5AA-9) is amended to read as follows:
  - 9. [Any person violating any provision of this act shall be liable to a civil penalty of not more than \$2,500 for the first offense and not more than \$5,000 for the second and each subsequent offense. In lieu of an administrative proceeding, the board may bring an action for the collection or enforcement of civil penalties for the violation of any provision of this act. The action may be brought in summary manner pursuant to "the penalty enforcement law," N.J.S.2A:58-1 et seq.]
    - a. If any landscape irrigation contractor or company violates any provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.), or any code, rule, regulation, or order adopted or issued pursuant thereto, the board may institute a civil action in a court of competent jurisdiction for injunctive or any other appropriate relief to prohibit and prevent a violation or violations and the court may proceed in the action in a summary manner.
  - b. Any landscape irrigation contractor or company who violates the provisions of P.L.1991, c.27 (C.45:5AA-1 et seq.) or any code, rule, regulation or order adopted or issued pursuant thereto, may be liable for a civil penalty of not more than \$2,500 for the first offense and not more than \$5,000 for the second and each subsequent offense. If the violation is of a continuing nature, each day during which it continues shall constitute an additional, separate, and distinct offense. No civil administrative penalty shall be levied except upon an administrative order issued pursuant to section 10 of P.L.1991, c.27 (C.45:5AA-10).
  - c. The board is authorized and empowered to compromise and settle any claim for a penalty in such amount in the discretion of the board as is appropriate and equitable under all circumstances.
- d. Any landscape irrigation contractor or company that violates
  a provision of P.L.1991, c.27 (C.45:5AA-1 et seq.) or any code,
  rule, regulation, or order adopted or issued pursuant thereto, or a
  court order issued pursuant to subsection a. of this section, or who
  fails to pay a civil administrative penalty in full pursuant to
  subsection b. of this section, is subject, upon order of the court, to a

- 1 civil penalty of not more than \$2,500 for the first offense and not 2 more than \$5,000 for the second and each subsequent offense.
- 3 e. If the violation is of a continuing nature, each day during 4 which the violation continues, or each day in which the civil
- 5 administrative penalty is not paid in full, constitutes an additional,
- 6 separate and distinct offense. Any penalty imposed under this
- 7 section may be recovered with costs in a summary proceeding
- 8 pursuant to the "Penalty Enforcement Law of 1999," P.L.1999,
- 9 c.274 (C.2A:58-10 et seq.). The Superior Court and the municipal
- 10 court shall have jurisdiction to enforce the "Penalty Enforcement
- 11 Law of 1999" in connection with P.L.1991, c.27 (C.45:5AA-1 et
- 12 seq.).
- (cf: P.L.1991, c.27, s.9) 13

- 15 9. Section 10 of P.L.1991, c.27 (C.45:5AA-10) is amended to
- 16 read as follows: 17
- 10. [Whenever it shall appear to the board that a violation of 18 this act, including engaging in landscape irrigation contracting
- 19 without a certificate, has occurred, is occurring or will occur, the
- 20 board may seek and obtain in a summary proceeding in the Superior
- 21 Court an injunction prohibiting the act or practice.
- 22 proceeding the court may assess a civil penalty in accordance with
- 23 the provisions of this act and may enter those orders necessary to
- 24 prevent the performance of an unlawful practice in the future.
- 25 a. Should the board have cause to believe that any landscape
- 26 irrigation contractor or company is in violation of any provision of
- 27 P.L.1991, c.27 (C.45:5AA-1 et seq.) or rules and regulations
- promulgated pursuant thereto, the board may initiate an 28
- 29 investigation. If upon investigation the board determines that there
- 30 has been a violation of the provisions of P.L.1991, c.27 (C.45:5AA-
- 31 1 et seq.), the board shall be authorized to:
- (1) issue a letter of warning, reprimand, or censure with regard 32
- to any act, conduct, or practice which in the judgment of the board 33
- upon consideration of all relevant facts and circumstances does not 34
- 35 warrant an initiation of formal action; or
- 36 (2) order that any landscape irrigation contractor or company
- 37 violating any provision of P.L.1991, c.27 (C.45:5AA-1 et seq.) to
- 38 cease or desist from future violations or to take such affirmative
- 39 corrective action as may be necessary with regard to any act or
- 40 practice found unlawful by the board; or
- 41 (3) order any landscape irrigation contractor or company found
- to have violated any provision of P.L.1991, c.27 (C.45:5AA-1 et 42
- 43 seq.) to restore any person for whom landscape irrigation
- 44 contracting work was done to his position prior to performance of
- 45 the work; or
- 46 (4) assess a civil administrative penalty in accordance with
- 47 section 9 of P.L.1991, c.27 (C.45:5AA-9); or

1 (5) revoke or suspend a certificate or business permit pursuant 2 to section 8 of P.L.1991, c.27 (C.45:5AA-8).

3 b. Any landscape irrigation contractor or company to which an 4 order or assessment of civil administrative penalty or a notice of 5 revocation of a certificate or business permit is issued has 20 days 6 from the receipt of the order to deliver to the board a written request 7 for a hearing. Upon receipt of that request, the board shall 8 determine whether to conduct the hearing itself or refer the matter 9 to the Office of Administrative Law, which shall assign an 10 Administrative Law Judge to conduct a hearing in the form of a 11 contested case pursuant to the "Administrative Procedure Act," 12 P.L.1968, c.410 (C.52:14B-1 et seq.). If the matter is referred to the Office of Administrative Law, the board shall affirm, reject, or 13 14 modify the decision within 45 days of receipt of the Administrative 15 Law Judge's initial decision by issuing its own final decision. The 16 board's action shall be considered the final agency action for the 17 purposes of the "Administrative Procedure Act," P.L.1968, c.410 18 (C.52:14B-1 et seq.), and shall be subject only to judicial review as 19 provided in the Rules of Court.

- c. If no hearing is requested, an order becomes a final order upon the expiration of the 20-day period. This final order shall be considered the final agency action for the purposes of the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.), and shall be subject only to judicial review as provided in the Rules of Court. Payment of an administrative penalty is due when a final order is issued or when the order becomes a final order. Pending the determination by the board and upon application by a landscape irrigation contractor or business to whom an order or notice of revocation is issued, the board may stay operation of an order upon such terms and conditions as it deems proper.
- 31 (cf: P.L.1991, c.27, s.10)

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- 10. (New section) a. The board shall establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal for certificates issued under its jurisdiction. The standards shall concern the subject matter and the number and type of continuing education credits to be required.
- b. The board shall approve education programs relevant to landscape irrigation and water conservation and designate by regulation the number of credits to be given for continuing education.
- c. The board shall approve other equivalent educational programs including, but not limited to, programs provided by educational institutions, irrigation associations and other relevant professional and technical associations, as well as relevant trade groups and shall establish procedures for the issuance of credit upon the satisfactory completion of these programs.
  - d. The board shall waive continuing education requirements

### **S2745** SWEENEY

under	this	section	on	an	individual	basis	for	reasons	of	certified
illness	s, unc	due hard	ship	, di	sability, ret	ireme	nt, o	r other g	ood	l cause.

11. This act shall take effect immediately.

### STATEMENT

This bill permits the Landscape Irrigation Contractors Examining Board in the Department of Environmental Protection to issue business permits to companies to engage in the business of landscape irrigation contracting. The bill also stipulates that no company is permitted to advertise, enter into or engage in the business of landscape irrigation contracting unless the company has first secured a business permit from the board and employs at least one certified landscape irrigation contractor.

The bill exempts landscape contractors performing incidental repairs to sprinkler system piping damaged as a result of landscape maintenance or construction from the requirement of obtaining a certificate.

This bill also increases the membership of the Landscape Irrigation Contractors Examining Board to include five, rather than four, landscape irrigation contractors on the board. In addition, the bill provides that either a licensed professional engineer or certified landscape architect be appointed to the board.

Also, the bill outlines procedures for the issuance and renewal of business permits; provides for the tracking of landscape irrigation contracting businesses; and establishes standards for reciprocity with other states.

Furthermore, this bill stipulates that the Landscape Irrigation Contractors Examining Board shall establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal and to approve education programs relevant to landscape irrigation and water conservation.

The bill also clarifies the Landscape Irrigation Contractors Examining Board's authority to afford a landscape irrigation contractor or business a hearing upon notice of revocation or order of suspension and expands the board's authority to assess civil administrative penalties.

### SENATE COMMERCE COMMITTEE

### STATEMENT TO

### **SENATE, No. 2745**

with committee amendments

## STATE OF NEW JERSEY

DATED: DECEMBER 14, 2009

The Senate Commerce Committee reports favorably, and with committee amendments, Senate Bill No. 2745.

This bill, as amended, permits the Landscape Irrigation Contractors Examining Board in the Department of Environmental Protection to issue business permits to persons to engage in the business of landscape irrigation contracting. The bill also stipulates that no person shall be permitted to advertise, enter into or engage in the business of landscape irrigation contracting unless the person has first secured a business permit from the board and such person or an officer, partner, or employee who is or will be actively engaged in the business has also obtained a landscape irrigation contractor certificate from the board in accordance with the "Landscape Irrigation Contractor Certification Act of 1991," P.L.1991, c.27 (C.45:5AA-1 et seq.).

The bill exempts landscape contractors performing incidental repairs to sprinkler system piping damaged as a result of landscape maintenance or construction from the requirement of obtaining a certificate. Golf course employees performing work on landscape irrigation systems on the golf course where they are currently employed, as well as employees of a community association, are also exempt from obtaining a certificate as provided in P.L. 1991, c. 27 (C. 45:5AA-1 et seq.).

Also, a business permit shall not be required in connection with landscape irrigation contracting performed by an employee of a community association for the community association's landscape irrigation system. For purposes of the bill, "community association" means "a condominium, homeowner, fee simple, cooperative or other community association."

This bill also increases the membership of the Landscape Irrigation Contractors Examining Board to include five, rather than four, landscape irrigation contractors on the board. In addition, the bill provides that either a licensed professional engineer or certified landscape architect be appointed to the board.

Also, the bill outlines procedures for the issuance and renewal of business permits; provides for the tracking of landscape irrigation contracting businesses; and establishes standards for reciprocity with other states.

Furthermore, this bill stipulates that the Landscape Irrigation Contractors Examining Board shall establish standards for continuing education for landscape irrigation contractors as a condition of certification renewal and to approve education programs relevant to landscape irrigation and water conservation.

The bill also clarifies the Landscape Irrigation Contractors Examining Board's authority to afford a landscape irrigation contractor or person holding a business permit a hearing upon notice of revocation or order of suspension and expands the board's authority to assess civil administrative penalties.

The committee amendments to the bill:

- replace references throughout the bill to "company" with "person";
- add a definition for "permittee," which means "a person who has secured a business permit to engage in the business of landscape irrigation contracting";
- specify that a landscape irrigation contractor shall be a natural person;
- prohibit a person from engaging in the business of landscape irrigation contracting unless the person, in addition to acquiring a permit, and the person, or an officer, partner or employee is or will be actively engaged in the business and has obtained a landscape irrigation certificate;
- exempt golf course employees performing work on landscape irrigation systems on golf courses from the existing certification requirement of the "Landscape Irrigation Contractor Certification Act of 1991," P.L.1991, c.27 (C.45:5AA-1 et seq.);
- exempt a community association from the bill's business permit requirement with respect to any landscape irrigation performed by an employee of that association for the community association's own landscape irrigation system;
- clarify references throughout the bill to specify certificates or business permit, as appropriate;
- expand the regulatory authority of the Landscape Irrigation Contractors Examining Board to bring a civil action for injunctive or other appropriate relief to prohibit and prevent violations of the "Landscape Irrigation Contractor Certification Act of 1991," P.L.1991, c.27 (C.45:5AA-1 et seq.), and for a civil penalty; and
- establish an effective date for the bill as 180 days after the date of enactment, but permitting the board to take anticipatory administrative action in advance thereof as shall be necessary for the implementation of the bill.

This bill, as amended, is identical to Assembly Bill No. 1359 (1R), which is also amended and reported by the committee today.