45:2B-50.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2008 **CHAPTER**: 45

NJSA: 45:2B-50.1 (Allows certified public accountants licensed in other states to practice public

accountancy and attest services in this State under certain circumstances)

BILL NO: A2466 (Substituted for S229)

SPONSOR(S): Prieto and others

DATE INTRODUCED: March 6, 2008

COMMITTEE: ASSEMBLY: Regulated Professions

SENATE:

AMENDED DURING PASSAGE: No

DATE OF PASSAGE: ASSEMBLY: May 19, 2008

SENATE: May 22, 2008

DATE OF APPROVAL: July 15, 2008

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Original version of bill enacted)

A2466

SPONSOR'S STATEMENT: (Begins on page 11 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

S229

SPONSOR'S STATEMENT: (Begins on page 9 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

(continued)

VETO MESSAGE: No

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REPORTS:	No
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LAW

P.L. 2008, CHAPTER 45, *approved July 15, 2008*Assembly, No. 2466

AN ACT concerning certified public accountants, amending and supplementing P.L.1997, c.259 and repealing section 15 of P.L.1997, c.259.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 3 of P.L.1997, c.259 (C.45:2B-44) is amended to read as following:
- 3. As used in this act:

"Attest" means providing any of the following financial 11 statement services: any audit or other engagement to be performed 12 13 in accordance with the Statements on Auditing Standards (SAS); 14 any review of a financial statement to be performed in accordance with the Statements on Standards for Accounting and Review 15 Services (SSARS); [or] any examination of prospective financial 16 information to be performed in accordance with the Statements on 17 18 Attestation Engagements (SSAE) Standards for and any 19 engagement to be performed in accordance with the auditing 20 standards of the Public Company Accounting Oversight Board 21 (PCAOB). The statements on standards specified herein shall be 22 adopted by regulation by the board and shall be in accordance with 23 standards developed for general application by recognized national 24 accountancy organizations such as the American Institute of 25 Certified Public Accountants and the PCAOB.

"Board" means the New Jersey State Board of Accountancy.

"Compilation" means providing a service, to be performed in accordance with Statements on Standards for Accounting and Review Services (SSARS), by presenting, in the form of financial statements, information that is the representation of management or owners without undertaking to express any assurance on the statements.

"Financial statements" means statements and related footnotes that purport to present an actual or a prospective financial position at a particular time, or results of operations, cash flow, or changes in financial position for a period of time, in conformity with generally accepted accounting principles or another comprehensive basis of accounting. The term includes specific elements, accounts or items of such statements, but does not include: incidental

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

financial data included in management advisory service reports to support recommendations to a client; or tax returns and supporting schedules.

"Firm" means a sole proprietorship, a professional corporation, a partnership, a limited liability company, a limited liability partnership, or any other lawful form of business organization.

"Home office" means the location specified by the client as the address to which a service described in subsection d. of section 6 of P.L., c. (C.) (pending before the Legislature as this bill) is directed.

"License" means a license or registration issued to an individual or firm permitting the individual or firm to practice public accountancy.

"Licensee" means the holder of a license issued pursuant to this act.

"Manager" means a manager of a limited liability company.

"Member" means a member of a limited liability company.

"Nonlicensee" means a person not licensed as a certified public accountant or a public accountant of any state or possession of the United States or the District of Columbia.

"Owner of a firm" means any person with an equity or equivalent interest in a firm, such as a shareholder with respect to a corporation or a partner with respect to a partnership, or an individual with respect to a sole proprietorship.

"Practice of public accountancy" means the performance or the offering to perform attest services for a client or potential client, by a licensee [or], registered firm or individual qualifying for practice privileges under section 6 of P.L., c. (C.) (pending before the Legislature as this bill). The "practice of public accountancy" also means the performance or the offering to perform by a licensee or individual qualifying for practice privileges under section 6 of P.L., c. (C.) (pending before the Legislature as this bill) of one or more of the following: a compilation of a financial statement to be performed in accordance with SSARS, management advisory, financial advisory or consulting services, or the preparation of tax returns or the furnishing of advice on tax matters.

"Practice unit" means any office of a firm registered with the board to engage in the practice of public accountancy in the State of New Jersey.

"Principal place of business" means the office location designated by a licensee for purposes of substantial equivalency and reciprocity.

"Quality review" means a study, appraisal or review of one or more aspects of the professional work of a licensee, or individual qualifying for practice privileges under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill), or registered firm that performs attest or compilation services, by a person who is a certified public accountant or public accountant and who is not

affiliated with the licensee, the individual qualified for practice privileges under section 6 of P.L., c. (C.) (pending before the Legislature as this bill), or registered firm being reviewed.

"Report" when used with reference to financial statements, means an opinion, report, or other form of language that states or implies assurance as to the reliability of any financial statement and that also includes or is accompanied by any statement or implication that the person or firm issuing it has special knowledge or competence in accounting or auditing. Such a statement or implication of special knowledge or competence may arise from use by the issuer of the report of names or titles indicating that the person or firm is an accountant or auditor, or from the language of the report itself. The term "report" includes any form of language which disclaims an opinion when that form of language is conventionally understood to imply any positive assurance as to the reliability of the financial statement referred to or special competence on the part of the person or firm issuing that language, or both; and it includes any other form of language that is conventionally understood to imply that assurance or that special knowledge or competence, or both.

(cf: P.L.2001, c.149, s.1)

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- 2. Section 13 of P.L.1997, c.259 (C.45:2B-54) is amended to read as follows:
- 13. a. [A firm engaged in this State in the practice of attest services shall be required to register with the board as a firm of certified public accountants. A firm engaged in the practice of public accountancy, but not performing attest services, shall be eligible to register with the board as a firm of certified public accountants. In either case, the firm shall meet the following requirements:] The board shall only grant or renew registration to a firm engaged in the practice of attest services or public accountancy if that firm meets the requirements provided in this section.
- (1) A firm shall register with the board if it:
- (a) Has an office in this State engaged in the practice of attest
 services;
- 38 (b) Has an office in this State that uses the title "Certified Public
 39 Accountant," "CPA," "Certified Public Accountant firm," or "CPA
 40 firm;" or
 - (c) Does not have an office in this State, but performs services described in subsection d. of section 6 of P.L. , c. (C.) (pending before the Legislature as this bill) for a client having its home office in this State.
- (2) A firm that does not have an office in this State may perform compilation services or review financial statements in accordance with the Statements on Standards for Accounting and Review Services (SSARS), and may practice public accountancy as

- 1 <u>authorized under this section, for a client having its home office in</u>
- 2 this State and may use the title "Certified Public Accountant,"
- 3 "CPA," "Certified Public Account firm," or "CPA firm," without
- 4 <u>registering with the board if:</u>
- 5 (a) It has the qualifications described in section 26 of P.L.1997,
- 6 <u>c.259 (C.45:2B-67) and in subsection a. of section 6 of P.L.1999,</u>
- 7 <u>c.215 (C.45:2B-54.1); and</u>

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- 8 (b) It performs those services through an individual with 9 practice privileges under section 6 of P.L., c. (C.) (pending 10 before the Legislature as this bill).
- (3) A firm that is not subject to the requirements of paragraphs
 (1) or (2) of this subsection may perform other professional services
 included in the practice of public accountancy while using the title
 "Certified Public Accountant," "CPA," "Certified Public Account
 firm," or "CPA firm" in this State without registering with the board
 if:
- 17 (a) It performs those services through an individual with 18 practice privileges under subsection d. of section 6 of P.L. , c. 19 (C.) (pending before the Legislature as this bill); and
 - (b) It can lawfully do so in the state where those individuals with practice privileges have their principal place of business.
 - (4) A firm with an office in this State that is engaged in the practice of public accountancy but not performing attest services, shall be eligible to register with the board as a firm of certified public accountants.
- b. A firm seeking to register with the board shall meet the
 following requirements:
 - (1) At least one owner of the firm shall be a certified public accountant in good standing, and licensed to practice public accountancy in this State, except that this requirement is waived for firms that perform services for which firm registration is required under subparagraph (c) of paragraph (1) of subsection a. of this section through an individual who qualifies for the practice privilege under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill);
 - (2) Each owner of the firm, other than a nonlicensee, shall be a certified public accountant of any state or possession of the United States or the District of Columbia in good standing, and licensed to practice public accountancy where licensed;
- 40 (3) There shall be a certified public accountant in the firm who 41 has ultimate responsibility for each attest engagement. On all firm 42 applications and renewal forms, a licensee or an individual who 43 qualifies for the practice privilege under section 6 of P.L. , c. 44) (pending before the Legislature as this bill) shall be 45 designated as responsible and in charge of all professional matters 46 relating to the practice of accountancy by the registered firm. Each 47 resident manager in charge of a practice unit of a firm in this State and each owner thereof, other than a nonlicensee, personally 48

engaged within this State in the practice of public accountancy shall
be a certified public accountant in good standing, and licensed to
practice public accountancy in this State, or shall be an individual
who qualifies for the practice privilege under section 6 of P.L., c.
(C.) (pending before the Legislature as this bill).

[b.] c. Application for registration of a firm shall be made upon the affidavit of an owner of the firm who is a certified public accountant in good standing and licensed to practice public accountancy in this State or who qualifies for the practice privilege under section 6 of P.L., c. (C.) (pending before the Legislature as this bill). The board shall in each case determine whether the applicant is eligible for registration. A firm which is so registered may use the words "certified public accountant" or the abbreviation "CPAs" in connection with its firm name. Notification shall be given to the board within 90 days after admission or withdrawal of an owner licensed and practicing in this State from any firm so registered.

(cf: P.L.2001, c.149, s.5)

- 3. Section 14 of P.L.1997, c.259 (C.45:2B-55) is amended to read as follows:
- 14. a. A firm engaged in this State in the practice of attest services and not otherwise registered with the board or exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54) shall be required to register with the board as a firm of public accountants. A firm engaged in the practice of public accountancy, but not performing attest services, shall be eligible to register with the board as a firm of public accountants. In either case, the firm shall meet the following requirements:
- (1) At least one owner of a firm shall be a public accountant or certified public accountant in good standing, and licensed to practice public accountancy in this State;
- (2) Each owner of the firm, other than a nonlicensee, shall be a public accountant or certified public accountant of any state or possession of the United States or the District of Columbia in good standing, and licensed to practice public accountancy where licensed;
- (3) There shall be a public accountant or certified public accountant in the firm who has ultimate responsibility for each attest engagement. On all firm applications and renewal forms, a licensee shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. Each resident manager in charge of a practice unit of a firm in this State and each owner thereof, other than a nonlicensee, personally engaged within this State in the practice of public accounting shall be a public accountant or a certified public accountant of this State in good standing and licensed to practice public accountancy in this State.

1 Application for registration of a firm shall be made upon the 2 affidavit of an owner of the firm who is a public accountant or 3 certified public accountant of this State in good standing and 4 licensed to practice public accountancy in this State. The board 5 shall in each case determine whether the applicant is eligible for 6 registration. A firm which is so registered may use the words 7 "public accountant" or the abbreviation "PAs" in connection with its 8 firm name. Notification shall be given to the board within 90 days 9 after admission or withdrawal of an owner licensed and practicing 10 in this State from any firm so registered.

11 (cf: P.L.2001, c.149, s.7)

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- 4. Section 20 of P.L.1997, c.259 (C.45:2B-61) is amended to read as follows:
- 15 20. a. No individual or firm shall issue a report on financial 16 statements of any other individual, firm, organization, or 17 governmental unit unless that person or firm holds a valid license or 18 registration issued under this act, qualifies for the practice privilege 19 under section 6 of P.L., c. (C.) (pending before the 20 Legislature as this bill), or is exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54), except that this prohibition 21 22 shall not apply to: an officer, partner, member, manager or 23 employee of any firm or organization affixing that person's own 24 signature to any statement or report in reference to the financial 25 affairs of that firm or organization with any wording designating the 26 position, title or office that the person holds in the firm or 27 organization; any act of a public official or employee in the 28 performance of that person's duties; the performance by any person 29 of other services involving the use of accounting skills, including 30 the preparation of tax returns or financial statements prepared 31 without the issuance of reports, or providing a management 32 advisory service.
 - b. The prohibition contained in subsection a. of this section is applicable to the issuance, by a person not holding a valid license or a firm not holding a valid registration, of a report using any form of language conventionally used by licensees respecting review of financial statements or compilation of financial statements.

(cf: P.L.1997, c.259, s.20)

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- 5. Section 21 of P.L.1997, c.259 (C.45:2B-62) is amended to read as follows:
- 21. a. No person shall use or assume the title or designation
 "certified public accountant," or the abbreviation "CPA" or any
 other title, designation, words, letters, abbreviation, sign, card, or
 device tending to indicate that the person is a certified public
 accountant unless that person holds a current license as a certified
 public accountant under this act or qualifies for the practice

1 privilege under section 6 of P.L. , c. (C.) (pending before 2 the Legislature as this bill).

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- b. No firm shall use or assume the title or designation "certified public accountant," or the abbreviation "CPA," unless otherwise provided for by law, or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the firm is composed of certified public accountants, unless the firm holds a current registration issued under this act or is exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54).
- c. No person shall use or assume the title or designation "public accountant," or the abbreviation "PA," or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the person is a public accountant unless that person holds a current license as a public accountant under this act.
- d. No firm shall use or assume the title or designation "public accountant," or the abbreviation "PA," unless otherwise provided for by law, or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the firm is composed of public accountants, unless the firm holds a current registration issued under this act.
- 21 No person or firm shall use or assume the title or designation 22 "certified accountant," "chartered accountant," "enrolled accountant," "licensed accountant," "registered accountant," 24 "accredited accountant," or any other title or designation likely to be confused with the titles "certified public accountant" or "public 26 accountant," or use any of the abbreviations "CA," "LA," "RA," "AA," or similar abbreviations likely to be confused with the abbreviations "CPA" or "PA," unless that person or firm holds a 29 current license or registration issued under this act, qualifies for the 30 practice privilege under section 6 of P.L., c. (C.) (pending before the Legislature as this bill), or is exempt from registration 32 under section 13 of P.L.1997, c.259 (C.45:2B-54).
- 33 No person or firm shall use or assume the title "enrolled 34 agent" or "EA," unless so designated by the Internal Revenue 35 Service.
 - g. No person or firm shall use or assume any title or designation that includes the words "accountant," "auditor," or "accounting" in connection with any other language, including the language of a report, that implies that the person or firm holds such a certificate, permit, or registration or has special competence as an accountant or auditor, unless that person or firm holds a current license or registration issued under this act, qualifies for the practice privilege under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill), or is exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54), except that this subsection shall not prohibit any officer, partner, member, manager, or employee of any firm or organization from affixing that person's own signature to any statement in reference to the financial affairs

- of that firm or organization with any wording designating the positions, title, or office that the person holds in the firm or organization, nor shall this subsection prohibit any act of a public official or employee in the performance of the person's duties.
- h. No person holding a license or firm holding a registration under this act shall engage in the practice of public accountancy using a professional or firm name or designation that is misleading with regard to the form in which the firm is organized, or about the persons who are partners, officers, members, managers or shareholders of the firm, or about any other matter, except that names of one or more former partners, members, managers, or shareholders may be included in the name of a firm or its successor.
- i. The provisions of this section shall not apply to a person or firm holding a certification, designation, degree, or license granted in a foreign country, entitling the holder thereof to engage in the practice of public accountancy or its equivalent in that country, whose activities in this State are limited to the provision of professional services to persons or firms who are residents of, governments of, or business entities of the country in which the person holds that entitlement, so long as that person or firm issues no reports with respect to the financial statements of any other persons, firms, or governmental units in this State, and does not use in this State any titles or designation other than the one under which the person practices in the foreign country, followed by a translation of that title or designation into the English language, if it is in a different language, and by the name of that country.
- j. A financial services corporation, the voting stock of which is traded on a recognized exchange or over-the-counter, may use the truthful fact in advertising that the firm employs certified public accountants.
- k. Notwithstanding any other provision of this section, it shall not be a violation of P.L.1997, c.259 (C.45:2B-42 et seq.) for a firm that has not registered with the board and that does not have an office in this State to provide professional services in this State so long as it complies with paragraph (2) or paragraph (3) of subsection a. of section 13 of P.L.1997, c.259 (C.45:2B-54).

(cf: P.L.2001, c.149, s.8)

- 6. (New section) a. An individual whose principal place of business is not in this State shall be presumed to have qualifications substantially equivalent to this State's requirements for certified public accountants and shall have all the privileges of licensed certified public accountants of this State without the need to obtain a license under P.L.1997, c.259 (C.45:2B-42 et seq.) or to notify the board or pay any fee if that individual:
- (1) Holds a valid license as a certified public accountant from any state which the National Association of State Boards of Accountancy's (NASBA) National Qualification Appraisal Service

- has verified to be in substantial equivalence with the certified public accountant licensure requirements of the American Institute of Certified Public Accountants AICPA/NASBA Uniform Accountancy Act; or
- (2) Holds a valid license as a certified public accountant from any state which the NASBA's National Qualification Appraisal Service has not verified to be in substantial equivalence with the certified public accountant licensure requirements of the AICPA/ NASBA Uniform Accountancy Act, but that individual obtains from the NASBA's National Qualification Appraisal Service verification that the individual's personal certified public accountant qualifications are substantially equivalent to the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act.

- b. In accordance with the provisions of this section and notwithstanding any other provision of law, an individual who offers or renders professional services, whether in person or by mail, telephone, or electronic means, shall be granted practice privileges in this State and no notice or other submission shall be required of that individual. Such individual shall be subject to the requirements of subsection c. of this section.
- c. An individual licensee of another state exercising the privilege afforded by this section and the firm that employs that licensee hereby simultaneously consent, as a condition of exercising that privilege:
- (1) To the personal and subject matter jurisdiction and disciplinary authority of the board;
- (2) To comply with P.L.1997, c.259 (C.45:2B-42 et seq.) and the regulations promulgated pursuant to that act;
- (3) That in the event the license from the state of the individual's principal place of business is no longer valid, the individual will cease offering or rendering professional services in this State individually and on behalf of a firm; and
- (4) To the appointment of the state board or other authority that issued the individual's license as the individual's agent upon which process may be served in any action or proceeding by this State's board against the licensee.
- d. An individual who has been granted the practice privilege under this section who, for any entity with its home office in this State, performs any of the following services:
- (1) A financial statement audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS);
- 44 (2) An examination of prospective financial information to be 45 performed in accordance with the Statements on Standards for 46 Attestation Engagements (SSAE); or

- (3) An engagement to be performed in accordance with the Public Company Accounting Oversight Board (PCAOB) Auditing Standards;
- may only do so through a firm which has registered with the board under section 13 of P.L.1997, c.259 (C.45:2B-54).
 - e. A licensee of this State offering or rendering services or using a title provided in section 21 of P.L.1997, c.259 (C.45:2B-62) in another state shall be subject to disciplinary action in this State for an action committed in another state for which the licensee would be subject to discipline for an act committed in that state. The board shall investigate any complaint made by the board of accountancy or other licensing authority of another state.
 - f. Any individual who passed the Uniform Certified Public Accountant Examination and holds a valid license issued by any other state prior to January 1, 2012 shall be exempt from the 150 hour education requirement in subsection c. of section 8 of P.L.1997, c.259 (C.45:2B-49).

7. Section 15 of P.L.1997, c.259 (c.45:2B-56) is repealed.

8. This act shall take effect on the 365th day next following enactment.

STATEMENT

This bill revises the "Accountancy Act of 1997" to permit certain individuals and firms licensed in other states to practice public accounting and attest services in this State under certain circumstances.

Specifically, it provides that an individual who is a licensed certified public accountant in another state shall be presumed to have qualifications substantially equivalent to New Jersey's requirements for certified public accountants and will be allowed to practice public accountancy in this State without the need to obtain a license or to notify the New Jersey State Board of Accountancy if that individual:

- Holds a valid license as a certified public accountant from any state which the National Association of State Boards of Accountancy's (NASBA) National Qualification Appraisal Service has verified to be in substantial equivalence with the certified public accountant licensure requirements of the American Institute of Certified Public Accountants (AICPA)/NASBA Uniform Accountancy Act; or
- Holds a valid license as a certified public accountant from any state which the NASBA's National Qualification Appraisal Service has not verified to be in substantial

equivalence with the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act, but that individual obtains from the NASBA's National Qualification Appraisal Service verification that the individual's personal certified public accountant qualifications are substantially equivalent to the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act.

An out-of-state certified public accountant who qualifies to practice public accountancy in this State is subject to the laws and regulations governing certified public accountants in this State.

The bill also provides that a firm must register with the board if it:

- Has an office in this State engaged in the practice of attest services:
- Has an office in this State that uses the title "Certified Public Accountant," "CPA," "Certified Public Account firm," or "CPA firm;" or
- Does not have an office in this State but performs the following services for a client having its home office in this State:
 - A financial statement audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS);
 - o An examination of prospective financial information to be performed in accordance with the Statements on Standards for Attestation Engagements (SSAE); or
 - An engagement to be performed in accordance with the Public Company Accounting Oversight Board (PCAOB) Auditing Standards.

The bill allows a firm that does not have an office in this State to perform compilation services or review financial statements in accordance with the Statements on Standards for Accounting and Review Services (SSARS) for a client having its home office in this State and to use the title "Certified Public Accountant," "CPA," "Certified Public Account firm," or "CPA firm;" without registering with the board if it is qualified under N.J.S.A.45:2B-67 and in subsection a. of N.J.S.A45:2B-54.1; and it performs those services through an individual who is permitted the practice privilege provided under this bill.

Allows certified public accountants licensed in other states to practice public accountancy and attest services in this State under certain circumstances.

ASSEMBLY, No. 2466

STATE OF NEW JERSEY

213th LEGISLATURE

INTRODUCED MARCH 6, 2008

Sponsored by:

Assemblyman VINCENT PRIETO
District 32 (Bergen and Hudson)
Assemblyman THOMAS P. GIBLIN
District 34 (Essex and Passaic)
Assemblywoman CARIDAD RODRIGUEZ
District 33 (Hudson)

Co-Sponsored by:

Assemblymen Schaer, Chivukula, Senators Lesniak and Scutari

SYNOPSIS

Allows certified public accountants licensed in other states to practice public accountancy and attest services in this State under certain circumstances.



(Sponsorship Updated As Of: 5/23/2008)

AN ACT concerning certified public accountants, amending and supplementing P.L.1997, c.259 and repealing section 15 of P.L.1997, c.259.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 3 of P.L.1997, c.259 (C.45:2B-44) is amended to read as following:
 - 3. As used in this act:

"Attest" means providing any of the following financial statement services: any audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS); any review of a financial statement to be performed in accordance with the Statements on Standards for Accounting and Review Services (SSARS); [or] any examination of prospective financial information to be performed in accordance with the Statements on Attestation Standards for Engagements (SSAE) and any engagement to be performed in accordance with the auditing standards of the Public Company Accounting Oversight Board (PCAOB). The statements on standards specified herein shall be adopted by regulation by the board and shall be in accordance with standards developed for general application by recognized national accountancy organizations such as the American Institute of Certified Public Accountants and the PCAOB.

"Board" means the New Jersey State Board of Accountancy.

"Compilation" means providing a service, to be performed in accordance with Statements on Standards for Accounting and Review Services (SSARS), by presenting, in the form of financial statements, information that is the representation of management or owners without undertaking to express any assurance on the statements.

"Financial statements" means statements and related footnotes that purport to present an actual or a prospective financial position at a particular time, or results of operations, cash flow, or changes in financial position for a period of time, in conformity with generally accepted accounting principles or another comprehensive basis of accounting. The term includes specific elements, accounts or items of such statements, but does not include: incidental financial data included in management advisory service reports to support recommendations to a client; or tax returns and supporting schedules.

"Firm" means a sole proprietorship, a professional corporation, a partnership, a limited liability company, a limited liability partnership, or any other lawful form of business organization.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

"Home office" means the location specified by the client as the address to which a service described in subsection d. of section 6 of P.L., c. (C.) (pending before the Legislature as this bill) is directed.

"License" means a license or registration issued to an individual or firm permitting the individual or firm to practice public accountancy.

8 "Licensee" means the holder of a license issued pursuant to this 9 act.

"Manager" means a manager of a limited liability company.

"Member" means a member of a limited liability company.

"Nonlicensee" means a person not licensed as a certified public accountant or a public accountant of any state or possession of the United States or the District of Columbia.

"Owner of a firm" means any person with an equity or equivalent interest in a firm, such as a shareholder with respect to a corporation or a partner with respect to a partnership, or an individual with respect to a sole proprietorship.

"Practice of public accountancy" means the performance or the offering to perform attest services for a client or potential client, by a licensee [or], registered firm or individual qualifying for practice privileges under section 6 of P.L., c. (C.) (pending before the Legislature as this bill). The "practice of public accountancy" also means the performance or the offering to perform by a licensee or individual qualifying for practice privileges under section 6 of P.L., c. (C.) (pending before the Legislature as this bill) of one or more of the following: a compilation of a financial statement to be performed in accordance with SSARS, management advisory, financial advisory or consulting services, or the preparation of tax returns or the furnishing of advice on tax matters.

"Practice unit" means any office of a firm registered with the board to engage in the practice of public accountancy in the State of New Jersey.

"Principal place of business" means the office location designated by a licensee for purposes of substantial equivalency and reciprocity.

"Quality review" means a study, appraisal or review of one or more aspects of the professional work of a licensee, or individual qualifying for practice privileges under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill), or registered firm that performs attest or compilation services, by a person who is a certified public accountant or public accountant and who is not affiliated with the licensee, the individual qualified for practice privileges under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill), or registered firm being reviewed.

45 <u>Legislature as this bill)</u>, or registered firm being reviewed.
46 "Report" when used with reference to financial s

"Report" when used with reference to financial statements, means an opinion, report, or other form of language that states or implies assurance as to the reliability of any financial statement and

1 that also includes or is accompanied by any statement or 2 implication that the person or firm issuing it has special knowledge 3 or competence in accounting or auditing. Such a statement or 4 implication of special knowledge or competence may arise from use 5 by the issuer of the report of names or titles indicating that the 6 person or firm is an accountant or auditor, or from the language of 7 the report itself. The term "report" includes any form of language 8 which disclaims an opinion when that form of language is 9 conventionally understood to imply any positive assurance as to the 10 reliability of the financial statement referred to or special 11 competence on the part of the person or firm issuing that language, 12 or both; and it includes any other form of language that is 13 conventionally understood to imply that assurance or that special 14 knowledge or competence, or both.

15 (cf: P.L.2001, c.149, s.1)

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- 2. Section 13 of P.L.1997, c.259 (C.45:2B-54) is amended to read as follows:
- 13. a. [A firm engaged in this State in the practice of attest services shall be required to register with the board as a firm of certified public accountants. A firm engaged in the practice of public accountancy, but not performing attest services, shall be eligible to register with the board as a firm of certified public accountants. In either case, the firm shall meet the following requirements:] The board shall only grant or renew registration to a firm engaged in the practice of attest services or public accountancy if that firm meets the requirements provided in this section.
- 29 (1) A firm shall register with the board if it:
- (a) Has an office in this State engaged in the practice of attest
 services;
- 32 (b) Has an office in this State that uses the title "Certified Public
 33 Accountant," "CPA," "Certified Public Accountant firm," or "CPA firm;" or
- (c) Does not have an office in this State, but performs services
 described in subsection d. of section 6 of P.L. , c. (C.)
 (pending before the Legislature as this bill) for a client having its
 home office in this State.
- 39 (2) A firm that does not have an office in this State may perform 40 compilation services or review financial statements in accordance 41 with the Statements on Standards for Accounting and Review 42 Services (SSARS), and may practice public accountancy as 43 authorized under this section, for a client having its home office in 44 this State and may use the title "Certified Public Accountant," 45 "CPA," "Certified Public Account firm," or "CPA firm," without 46 registering with the board if:

- 1 (a) It has the qualifications described in section 26 of P.L.1997, 2 c.259 (C.45:2B-67) and in subsection a. of section 6 of P.L.1999, 3 c.215 (C.45:2B-54.1); and
- 4 (b) It performs those services through an individual with practice privileges under section 6 of P.L., c. (C.) (pending before the Legislature as this bill).
- (3) A firm that is not subject to the requirements of paragraphs
 (1) or (2) of this subsection may perform other professional services
 included in the practice of public accountancy while using the title
 "Certified Public Accountant," "CPA," "Certified Public Account
 firm," or "CPA firm" in this State without registering with the board
 if:
- (a) It performs those services through an individual with
 practice privileges under subsection d. of section 6 of P.L. , c.
 (C.) (pending before the Legislature as this bill); and

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- (b) It can lawfully do so in the state where those individuals with practice privileges have their principal place of business.
- (4) A firm with an office in this State that is engaged in the practice of public accountancy but not performing attest services, shall be eligible to register with the board as a firm of certified public accountants.
- b. A firm seeking to register with the board shall meet the following requirements:
 - (1) At least one owner of the firm shall be a certified public accountant in good standing, and licensed to practice public accountancy in this State, except that this requirement is waived for firms that perform services for which firm registration is required under subparagraph (c) of paragraph (1) of subsection a. of this section through an individual who qualifies for the practice privilege under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill);
 - (2) Each owner of the firm, other than a nonlicensee, shall be a certified public accountant of any state or possession of the United States or the District of Columbia in good standing, and licensed to practice public accountancy where licensed;
- 36 (3) There shall be a certified public accountant in the firm who 37 has ultimate responsibility for each attest engagement. On all firm applications and renewal forms, a licensee or an individual who 38 39 qualifies for the practice privilege under section 6 of P.L. , c. 40 (C.) (pending before the Legislature as this bill) shall be 41 designated as responsible and in charge of all professional matters 42 relating to the practice of accountancy by the registered firm. Each 43 resident manager in charge of a practice unit of a firm in this State 44 and each owner thereof, other than a nonlicensee, personally 45 engaged within this State in the practice of public accountancy shall 46 be a certified public accountant in good standing, and licensed to 47 practice public accountancy in this State, or shall be an individual

who qualifies for the practice privilege under section 6 of P.L. , c.
(C.) (pending before the Legislature as this bill).

[b.] <u>c.</u> Application for registration of a firm shall be made upon the affidavit of an owner of the firm who is a certified public accountant in good standing and licensed to practice public accountancy in this State or who qualifies for the practice privilege under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill). The board shall in each case determine whether the applicant is eligible for registration. A firm which is so registered may use the words "certified public accountant" or the abbreviation "CPAs" in connection with its firm name. Notification shall be given to the board within 90 days after admission or withdrawal of an owner licensed and practicing in this State from any firm so registered.

(cf: P.L.2001, c.149, s.5)

- 3. Section 14 of P.L.1997, c.259 (C.45:2B-55) is amended to read as follows:
- 14. a. A firm engaged in this State in the practice of attest services and not otherwise registered with the board or exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54) shall be required to register with the board as a firm of public accountants. A firm engaged in the practice of public accountancy, but not performing attest services, shall be eligible to register with the board as a firm of public accountants. In either case, the firm shall meet the following requirements:
- (1) At least one owner of a firm shall be a public accountant or certified public accountant in good standing, and licensed to practice public accountancy in this State;
- (2) Each owner of the firm, other than a nonlicensee, shall be a public accountant or certified public accountant of any state or possession of the United States or the District of Columbia in good standing, and licensed to practice public accountancy where licensed;
- (3) There shall be a public accountant or certified public accountant in the firm who has ultimate responsibility for each attest engagement. On all firm applications and renewal forms, a licensee shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. Each resident manager in charge of a practice unit of a firm in this State and each owner thereof, other than a nonlicensee, personally engaged within this State in the practice of public accounting shall be a public accountant or a certified public accountant of this State in good standing and licensed to practice public accountancy in this State.
- b. Application for registration of a firm shall be made upon the affidavit of an owner of the firm who is a public accountant or certified public accountant of this State in good standing and

- 1 licensed to practice public accountancy in this State. The board
- 2 shall in each case determine whether the applicant is eligible for
- 3 registration. A firm which is so registered may use the words
- 4 "public accountant" or the abbreviation "PAs" in connection with its
- 5 firm name. Notification shall be given to the board within 90 days
- 6 after admission or withdrawal of an owner licensed and practicing
- 7 in this State from any firm so registered.
- 8 (cf: P.L.2001, c.149, s.7)

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- 4. Section 20 of P.L.1997, c.259 (C.45:2B-61) is amended to read as follows:
- 12 20. a. No individual or firm shall issue a report on financial 13 statements of any other individual, firm, organization, or 14 governmental unit unless that person or firm holds a valid license or 15 registration issued under this act, qualifies for the practice privilege under section 6 of P.L. , c. (C.) (pending before the 16 17 Legislature as this bill), or is exempt from registration under section 18 13 of P.L.1997, c.259 (C.45:2B-54), except that this prohibition 19 shall not apply to: an officer, partner, member, manager or 20 employee of any firm or organization affixing that person's own signature to any statement or report in reference to the financial 21 22 affairs of that firm or organization with any wording designating the 23 position, title or office that the person holds in the firm or 24 organization; any act of a public official or employee in the 25 performance of that person's duties; the performance by any person 26 of other services involving the use of accounting skills, including 27 the preparation of tax returns or financial statements prepared
 - b. The prohibition contained in subsection a. of this section is applicable to the issuance, by a person not holding a valid license or a firm not holding a valid registration, of a report using any form of language conventionally used by licensees respecting review of financial statements or compilation of financial statements.

without the issuance of reports, or providing a management

35 (cf: P.L.1997, c.259, s.20)

advisory service.

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- 37 5. Section 21 of P.L.1997, c.259 (C.45:2B-62) is amended to 38 read as follows:
 - 21. a. No person shall use or assume the title or designation "certified public accountant," or the abbreviation "CPA" or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the person is a certified public accountant unless that person holds a current license as a certified public accountant under this act or qualifies for the practice privilege under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill).
- b. No firm shall use or assume the title or designation "certified public accountant," or the abbreviation "CPA," unless otherwise

provided for by law, or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the firm is composed of certified public accountants, unless the firm holds a current registration issued under this act or is exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54).

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- c. No person shall use or assume the title or designation "public accountant," or the abbreviation "PA," or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the person is a public accountant unless that person holds a current license as a public accountant under this act.
- d. No firm shall use or assume the title or designation "public accountant," or the abbreviation "PA," unless otherwise provided for by law, or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the firm is composed of public accountants, unless the firm holds a current registration issued under this act.
- No person or firm shall use or assume the title or designation accountant," "chartered accountant," "certified accountant," "licensed accountant," "registered accountant," "accredited accountant," or any other title or designation likely to be confused with the titles "certified public accountant" or "public accountant," or use any of the abbreviations "CA," "LA," "RA," "AA," or similar abbreviations likely to be confused with the abbreviations "CPA" or "PA," unless that person or firm holds a current license or registration issued under this act, qualifies for the practice privilege under section 6 of P.L. , c. (C.) (pending before the Legislature as this bill), or is exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54).
- f. No person or firm shall use or assume the title "enrolled agent" or "EA," unless so designated by the Internal Revenue Service.
- 32 g. No person or firm shall use or assume any title or designation that includes the words "accountant," "auditor," or 33 34 "accounting" in connection with any other language, including the 35 language of a report, that implies that the person or firm holds such 36 a certificate, permit, or registration or has special competence as an 37 accountant or auditor, unless that person or firm holds a current 38 license or registration issued under this act, qualifies for the 39 practice privilege under section 6 of P.L. , c. (C.) (pending 40 before the Legislature as this bill), or is exempt from registration 41 under section 13 of P.L.1997, c.259 (C.45:2B-54), except that this 42 subsection shall not prohibit any officer, partner, member, manager, 43 or employee of any firm or organization from affixing that person's 44 own signature to any statement in reference to the financial affairs 45 of that firm or organization with any wording designating the 46 positions, title, or office that the person holds in the firm or 47 organization, nor shall this subsection prohibit any act of a public 48 official or employee in the performance of the person's duties.

- h. No person holding a license or firm holding a registration under this act shall engage in the practice of public accountancy using a professional or firm name or designation that is misleading with regard to the form in which the firm is organized, or about the persons who are partners, officers, members, managers or shareholders of the firm, or about any other matter, except that names of one or more former partners, members, managers, or shareholders may be included in the name of a firm or its successor.
- i. The provisions of this section shall not apply to a person or firm holding a certification, designation, degree, or license granted in a foreign country, entitling the holder thereof to engage in the practice of public accountancy or its equivalent in that country, whose activities in this State are limited to the provision of professional services to persons or firms who are residents of, governments of, or business entities of the country in which the person holds that entitlement, so long as that person or firm issues no reports with respect to the financial statements of any other persons, firms, or governmental units in this State, and does not use in this State any titles or designation other than the one under which the person practices in the foreign country, followed by a translation of that title or designation into the English language, if it is in a different language, and by the name of that country.
- j. A financial services corporation, the voting stock of which is traded on a recognized exchange or over-the-counter, may use the truthful fact in advertising that the firm employs certified public accountants.
- k. Notwithstanding any other provision of this section, it shall not be a violation of P.L.1997, c.259 (C.45:2B-42 et seq.) for a firm that has not registered with the board and that does not have an office in this State to provide professional services in this State so long as it complies with paragraph (2) or paragraph (3) of subsection a. of section 13 of P.L.1997, c.259 (C.45:2B-54).

(cf: P.L.2001, c.149, s.8)

- 6. (New section) a. An individual whose principal place of business is not in this State shall be presumed to have qualifications substantially equivalent to this State's requirements for certified public accountants and shall have all the privileges of licensed certified public accountants of this State without the need to obtain a license under P.L.1997, c.259 (C.45:2B-42 et seq.) or to notify the board or pay any fee if that individual:
- (1) Holds a valid license as a certified public accountant from any state which the National Association of State Boards of Accountancy's (NASBA) National Qualification Appraisal Service has verified to be in substantial equivalence with the certified public accountant licensure requirements of the American Institute of Certified Public Accountants AICPA/NASBA Uniform Accountancy Act; or

(2) Holds a valid license as a certified public accountant from any state which the NASBA's National Qualification Appraisal Service has not verified to be in substantial equivalence with the certified public accountant licensure requirements of the AICPA/ NASBA Uniform Accountancy Act, but that individual obtains from the NASBA's National Qualification Appraisal Service verification that the individual's personal certified public accountant qualifications are substantially equivalent to the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act.

- b. In accordance with the provisions of this section and notwithstanding any other provision of law, an individual who offers or renders professional services, whether in person or by mail, telephone, or electronic means, shall be granted practice privileges in this State and no notice or other submission shall be required of that individual. Such individual shall be subject to the requirements of subsection c. of this section.
- c. An individual licensee of another state exercising the privilege afforded by this section and the firm that employs that licensee hereby simultaneously consent, as a condition of exercising that privilege:
- (1) To the personal and subject matter jurisdiction and disciplinary authority of the board;
- (2) To comply with P.L.1997, c.259 (C.45:2B-42 et seq.) and the regulations promulgated pursuant to that act;
- (3) That in the event the license from the state of the individual's principal place of business is no longer valid, the individual will cease offering or rendering professional services in this State individually and on behalf of a firm; and
- (4) To the appointment of the state board or other authority that issued the individual's license as the individual's agent upon which process may be served in any action or proceeding by this State's board against the licensee.
- d. An individual who has been granted the practice privilege under this section who, for any entity with its home office in this State, performs any of the following services:
- (1) A financial statement audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS);
 - (2) An examination of prospective financial information to be performed in accordance with the Statements on Standards for Attestation Engagements (SSAE); or
- 43 (3) An engagement to be performed in accordance with the 44 Public Company Accounting Oversight Board (PCAOB) Auditing 45 Standards;
- may only do so through a firm which has registered with the board under section 13 of P.L.1997, c.259 (C.45:2B-54).

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- e. A licensee of this State offering or rendering services or using a title provided in section 21 of P.L.1997, c.259 (C.45:2B-62) in another state shall be subject to disciplinary action in this State for an action committed in another state for which the licensee would be subject to discipline for an act committed in that state. The board shall investigate any complaint made by the board of accountancy or other licensing authority of another state.
 - f. Any individual who passed the Uniform Certified Public Accountant Examination and holds a valid license issued by any other state prior to January 1, 2012 shall be exempt from the 150 hour education requirement in subsection c. of section 8 of P.L.1997, c.259 (C.45:2B-49).

7. Section 15 of P.L.1997, c.259 (c.45:2B-56) is repealed.

8. This act shall take effect on the 365th day next following enactment.

STATEMENT

This bill revises the "Accountancy Act of 1997" to permit certain individuals and firms licensed in other states to practice public accounting and attest services in this State under certain circumstances.

Specifically, it provides that an individual who is a licensed certified public accountant in another state shall be presumed to have qualifications substantially equivalent to New Jersey's requirements for certified public accountants and will be allowed to practice public accountancy in this State without the need to obtain a license or to notify the New Jersey State Board of Accountancy if that individual:

- Holds a valid license as a certified public accountant from any state which the National Association of State Boards of Accountancy's (NASBA) National Qualification Appraisal Service has verified to be in substantial equivalence with the certified public accountant licensure requirements of the American Institute of Certified Public Accountants (AICPA)/NASBA Uniform Accountancy Act; or
- Holds a valid license as a certified public accountant from any state which the NASBA's National Qualification Appraisal Service has not verified to be in substantial equivalence with the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act, but that individual obtains from the NASBA's National Qualification Appraisal Service verification that the individual's personal certified public

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1	accountant qualifications are substantially equivalent to
2	the certified public accountant licensure requirements of
3	the AICPA/NASBA Uniform Accountancy Act.
4	An out-of-state certified public accountant who qualifies to
5	practice public accountancy in this State is subject to the laws and
6	regulations governing certified public accountants in this State.
7	The bill also provides that a firm must register with the board if
8	it:
9	 Has an office in this State engaged in the practice of attest
10	services;
11	• Has an office in this State that uses the title "Certified
12	Public Accountant," "CPA," "Certified Public Account
13	firm," or "CPA firm;" or
14	• Does not have an office in this State but performs the
15	following services for a client having its home office in
16	this State:
17	o A financial statement audit or other engagement to
18	be performed in accordance with the Statements
19	on Auditing Standards (SAS);
20	o An examination of prospective financial
21	information to be performed in accordance with
22	the Statements on Standards for Attestation
23	Engagements (SSAE); or
24	o An engagement to be performed in accordance
25	with the Public Company Accounting Oversight
26	Board (PCAOB) Auditing Standards.
27	The bill allows a firm that does not have an office in this State to
28	perform compilation services or review financial statements in
29	accordance with the Statements on Standards for Accounting and
30	Review Services (SSARS) for a client having its home office in this
31	State and to use the title "Certified Public Accountant," "CPA,"
32	"Certified Public Account firm," or "CPA firm;" without registering
33	with the board if it is qualified under N.J.S.A.45:2B-67 and in
34	subsection a. of N.J.S.A45:2B-54.1; and it performs those services
35	through an individual who is permitted the practice privilege
36	provided under this bill.

ASSEMBLY REGULATED PROFESSIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2466

STATE OF NEW JERSEY

DATED: MAY 5, 2008

The Assembly Regulated Professions Committee reports favorably, Assembly Bill No. 2466.

This bill revises the "Accountancy Act of 1997" to permit certain individuals and firms licensed in other states to practice public accounting and attest services in this State under certain circumstances.

Specifically, it provides that an individual who is a licensed certified public accountant in another state shall be presumed to have qualifications substantially equivalent to New Jersey's requirements for certified public accountants and will be allowed to practice public accountancy in this State without the need to obtain a license or to notify the New Jersey State Board of Accountancy if that individual:

- Holds a valid license as a certified public accountant from any state which the National Association of State Boards of Accountancy's (NASBA) National Qualification Appraisal Service has verified to be in substantial equivalence with the certified public accountant licensure requirements of the American Institute of Certified Public Accountants (AICPA)/NASBA Uniform Accountancy Act; or
- Holds a valid license as a certified public accountant from any state which the NASBA's National Qualification Appraisal Service has not verified to be in substantial equivalence with the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act, but that individual obtains from the NASBA's National Qualification Appraisal Service verification that the individual's personal certified public accountant qualifications are substantially equivalent to the certified accountant licensure requirements AICPA/NASBA Uniform Accountancy Act.

An out-of-state certified public accountant who qualifies to practice public accountancy in this State is subject to the laws and regulations governing certified public accountants in this State.

The bill also provides that a firm must register with the board if it:

• Has an office in this State engaged in the practice of attest services:

- Has an office in this State that uses the title "Certified Public Accountant," "CPA," "Certified Public Account firm," or "CPA firm;" or
- Does not have an office in this State but performs the following services for a client having its home office in this State:
 - A financial statement audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS);
 - An examination of prospective financial information to be performed in accordance with the Statements on Standards for Attestation Engagements (SSAE);
 or
 - An engagement to be performed in accordance with the Public Company Accounting Oversight Board (PCAOB) Auditing Standards.

The bill allows a firm that does not have an office in this State to perform compilation services or review financial statements in accordance with the Statements on Standards for Accounting and Review Services (SSARS) for a client having its home office in this State and to use the title "Certified Public Accountant," "CPA," "Certified Public Account firm," or "CPA firm;" without registering with the board if it is qualified under N.J.S.A.45:2B-67 and in subsection a. of N.J.S.A45:2B-54.1; and it performs those services through an individual who is permitted the practice privilege provided under this bill.

SENATE, No. 229

STATE OF NEW JERSEY

213th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2008 SESSION

Sponsored by: Senator RAYMOND J. LESNIAK District 20 (Union) Senator NICHOLAS P. SCUTARI District 22 (Middlesex, Somerset and Union)

SYNOPSIS

Allows certified public accountants licensed in other states to practice public accountancy and attest services in this State under certain circumstances.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel



(Sponsorship Updated As Of: 5/20/2008)

1	AN ACT concerning certified public accountants, amending and
2	supplementing P.L.1997, c.259 and repealing section 15 of
3	P.L.1997, c.259.

5 **BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 13 of P.L.1997, c.259 (C.45:2B-54) is amended to
- 10 13. a. [A firm engaged in this State in the practice of attest 11 services shall be required to register with the board as a firm of 12 certified public accountants. A firm engaged in the practice of public accountancy, but not performing attest services, shall be 13 14 eligible to register with the board as a firm of certified public 15 In either case, the firm shall meet the following accountants. 16 requirements: The board shall only grant or renew registration to 17 a firm engaged in the practice of attest services or public 18 accountancy if that firm meets the requirements provided in this 19 section.
 - (1) A firm shall register with the board if it:
- 21 (a) Has an office in this State engaged in the practice of attest 22 services;
- (b) Has an office in this State that uses the title "Certified Public
 Accountant," "CPA," "Certified Public Accountant firm," or "CPA firm;" or
- (c) Does not have an office in this State, but performs services
 described in subsection d. of section 5 of P.L. , c. (C.)
 (pending before the Legislature as this bill) for a client having its
 home office in this State.
- 30 (2) A firm that does not have an office in this State may perform 31 compilation services or review financial statements in accordance 32 with the Statements on Standards for Accounting and Review
- with the Statements on Standards for Accounting and Review
 Services (SSARS) for a client having its home office in this State
- and may use the title "Certified Public Accountant," "CPA,"
- "Certified Public Account firm," or "CPA firm," without registeringwith the board if:
- 37 (a) It has the qualifications described in section 26 of P.L.1997, 38 c.259 (C.45:2B-67) and in subsection a. of section 5 of P.L.1999,
- 39 c.215 (C.45:2B-54.1); and
- 40 (b) It performs those services through an individual with 41 practice privileges under section 5 of P.L., c. (C.) (pending 42 before the Legislature as this bill).
- 43 (3) A firm that is not subject to the requirements of paragraphs
 44 (1) or (2) of this subsection may perform other professional services

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

while using the title "Certified Public Accountant," "CPA,"

"Certified Public Account firm," or "CPA firm" in this State

without registering with the board if:

- (a) It performs those services through an individual with practice privileges under subsection d. of section 5 of P.L., c. (C.) (pending before the Legislature as this bill); and
 - (b) It can lawfully do so in the state where those individuals with practice privileges have their principal place of business.
 - b. A firm seeking to register with the board shall meet the following requirements:
 - (1) At least one owner of the firm shall be a certified public accountant in good standing, and licensed to practice public accountancy in this State, except that this requirement is waived for firms that perform services for which firm registration is required under subparagraph (c) of paragraph (1) of subsection a. of this section through an individual who qualifies for the practice privilege under section 5 of P.L. , c. (pending before the Legislature as this bill);
 - (2) Each owner of the firm, other than a nonlicensee, shall be a certified public accountant of any state or possession of the United States or the District of Columbia in good standing, and licensed to practice public accountancy where licensed;
 - (3) There shall be a certified public accountant in the firm who has ultimate responsibility for each attest engagement. On all firm applications and renewal forms, a licensee or an individual who qualifies for the practice privilege under section 5 of P.L. , c. (pending before the Legislature as this bill) shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. Each resident manager in charge of a practice unit of a firm in this State and each owner thereof, other than a nonlicensee, personally engaged within this State in the practice of public accountancy shall be a certified public accountant in good standing, and licensed to practice public accountancy in this State, or shall be an individual who qualifies for the practice privilege under section 5 of P.L. , c. (pending before the Legislature as this bill).
 - **[b.]** <u>c.</u> Application for registration of a firm shall be made upon the affidavit of an owner of the firm who is a certified public accountant in good standing and licensed to practice public accountancy in this State <u>or who qualifies for the practice privilege under section 5 of P.L. , c. (pending before the Legislature as this bill). The board shall in each case determine whether the applicant is eligible for registration. A firm which is so registered may use the words "certified public accountant" or the abbreviation "CPAs" in connection with its firm name. Notification shall be given to the board within 90 days after admission or withdrawal of</u>

1 an owner licensed and practicing in this State from any firm so registered.

3 (cf: P.L.2001, c.149, s.5)

(cf: P.L.2001, c.149, s.7)

- 5 2. Section 14 of P.L.1997, c.259 (C.45:2B-55) is amended to 6 read as follows:
 - 14. a. A firm engaged in this State in the practice of attest services and not otherwise registered with the board or exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54) shall be required to register with the board as a firm of public accountants. A firm engaged in the practice of public accountancy, but not performing attest services, shall be eligible to register with the board as a firm of public accountants. In either case, the firm shall meet the following requirements:
 - (1) At least one owner of a firm shall be a public accountant or certified public accountant in good standing, and licensed to practice public accountancy in this State;
 - (2) Each owner of the firm, other than a nonlicensee, shall be a public accountant or certified public accountant of any state or possession of the United States or the District of Columbia in good standing, and licensed to practice public accountancy where licensed;
 - (3) There shall be a public accountant or certified public accountant in the firm who has ultimate responsibility for each attest engagement. On all firm applications and renewal forms, a licensee shall be designated as responsible and in charge of all professional matters relating to the practice of accountancy by the registered firm. Each resident manager in charge of a practice unit of a firm in this State and each owner thereof, other than a nonlicensee, personally engaged within this State in the practice of public accounting shall be a public accountant or a certified public accountant of this State in good standing and licensed to practice public accountancy in this State.
 - b. Application for registration of a firm shall be made upon the affidavit of an owner of the firm who is a public accountant or certified public accountant of this State in good standing and licensed to practice public accountancy in this State. The board shall in each case determine whether the applicant is eligible for registration. A firm which is so registered may use the words "public accountant" or the abbreviation "PAs" in connection with its firm name. Notification shall be given to the board within 90 days after admission or withdrawal of an owner licensed and practicing in this State from any firm so registered.

3. Section 20 of P.L.1997, c.259 (C.45:2B-61) is amended to read as follows:

- 20. a. No individual or firm shall issue a report on financial statements of any other individual, firm, organization, or governmental unit unless that person or firm holds a valid license or registration issued under this act, qualifies for the practice privilege under section 5 of P.L. , c. (C.) (pending before the Legislature as this bill), or is exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54), except that this prohibition shall not apply to: an officer, partner, member, manager or employee of any firm or organization affixing that person's own signature to any statement or report in reference to the financial affairs of that firm or organization with any wording designating the position, title or office that the person holds in the firm or organization; any act of a public official or employee in the performance of that person's duties; the performance by any person of other services involving the use of accounting skills, including the preparation of tax returns or financial statements prepared without the issuance of reports, or providing a management advisory service.
 - b. The prohibition contained in subsection a. of this section is applicable to the issuance, by a person not holding a valid license or a firm not holding a valid registration, of a report using any form of language conventionally used by licensees respecting review of financial statements or compilation of financial statements.

(cf: P.L.1997, c.259, s.20)

- 4. Section 21 of P.L.1997, c.259 (C.45:2B-62) is amended to read as follows:
 - 21. a. No person shall use or assume the title or designation "certified public accountant," or the abbreviation "CPA" or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the person is a certified public accountant unless that person holds a current license as a certified public accountant under this act or qualifies for the practice privilege under section 5 of P.L. , c. (C.) (pending before the Legislature as this bill).
 - b. No firm shall use or assume the title or designation "certified public accountant," or the abbreviation "CPA," unless otherwise provided for by law, or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the firm is composed of certified public accountants, unless the firm holds a current registration issued under this act or is exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54).
- c. No person shall use or assume the title or designation "public accountant," or the abbreviation "PA," or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the person is a public accountant unless that person holds a current license as a public accountant under this act.

d. No firm shall use or assume the title or designation "public accountant," or the abbreviation "PA," unless otherwise provided for by law, or any other title, designation, words, letters, abbreviation, sign, card, or device tending to indicate that the firm is composed of public accountants, unless the firm holds a current registration issued under this act.

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- 7 No person or firm shall use or assume the title or designation 8 "certified accountant," "chartered accountant," "enrolled 9 "licensed accountant," "registered accountant," accountant," "accredited accountant," or any other title or designation likely to 10 be confused with the titles "certified public accountant" or "public 11 accountant," or use any of the abbreviations "CA," "LA," "RA," 12 13 "AA," or similar abbreviations likely to be confused with the 14 abbreviations "CPA" or "PA," unless that person or firm holds a 15 current license or registration issued under this act, qualifies for the practice privilege under section 5 of P.L., c. (C.) (pending 16 17 before the Legislature as this bill), or is exempt from registration 18 under section 13 of P.L.1997, c.259 (C.45:2B-54).
 - f. No person or firm shall use or assume the title "enrolled agent" or "EA," unless so designated by the Internal Revenue Service.
 - g. No person or firm shall use or assume any title or designation that includes the words "accountant," "auditor," or "accounting" in connection with any other language, including the language of a report, that implies that the person or firm holds such a certificate, permit, or registration or has special competence as an accountant or auditor, unless that person or firm holds a current license or registration issued under this act, qualifies for the practice privilege under section 5 of P.L. , c. (C.) (pending before the Legislature as this bill), or is exempt from registration under section 13 of P.L.1997, c.259 (C.45:2B-54), except that this subsection shall not prohibit any officer, partner, member, manager, or employee of any firm or organization from affixing that person's own signature to any statement in reference to the financial affairs of that firm or organization with any wording designating the positions, title, or office that the person holds in the firm or organization, nor shall this subsection prohibit any act of a public official or employee in the performance of the person's duties.
 - h. No person holding a license or firm holding a registration under this act shall engage in the practice of public accountancy using a professional or firm name or designation that is misleading with regard to the form in which the firm is organized, or about the persons who are partners, officers, members, managers or shareholders of the firm, or about any other matter, except that names of one or more former partners, members, managers, or shareholders may be included in the name of a firm or its successor.

- The provisions of this section shall not apply to a person or firm holding a certification, designation, degree, or license granted in a foreign country, entitling the holder thereof to engage in the practice of public accountancy or its equivalent in that country, whose activities in this State are limited to the provision of professional services to persons or firms who are residents of, governments of, or business entities of the country in which the person holds that entitlement, so long as that person or firm issues no reports with respect to the financial statements of any other persons, firms, or governmental units in this State, and does not use in this State any titles or designation other than the one under which the person practices in the foreign country, followed by a translation of that title or designation into the English language, if it is in a different language, and by the name of that country.
 - j. A financial services corporation, the voting stock of which is traded on a recognized exchange or over-the-counter, may use the truthful fact in advertising that the firm employs certified public accountants.
 - k. Notwithstanding any other provision of this section, it shall not be a violation of P.L.1997, c.259 (C.45:2B-42 et seq.) for a firm that has not registered with the board and that does not have an office in this State to provide professional services in this State so long as it complies with paragraph (2) or paragraph (3) of subsection a. of section 13 of P.L.1997, c.259 (C.45:2B-54).

25 (cf: P.L.2001, c.149, s.8)

- 5. (New section) a. An individual whose principal place of business is not in this State shall be presumed to have qualifications substantially equivalent to this State's requirements for certified public accountants and shall have all the privileges of licensed certified public accountant of this State without the need to obtain a license under P.L.1997, c.259 (C.45:2B-42 et seq.) or to notify the board or pay any fee if that individual:
- (1) Holds a valid license as a certified public accountant from any state which the National Association of State Boards of Accountancy's (NASBA) National Qualification Appraisal Service has verified to be in substantial equivalence with the certified public accountant licensure requirements of the American Institute of Certified Public Accountants AICPA/NASBA Uniform Accountancy Act; or
- (2) Holds a valid license as a certified public accountant from any state which the NASBA's National Qualification Appraisal Service has not verified to be in substantial equivalence with the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act, but that individual obtains from the NASBA's National Qualification Appraisal Service verification that the individual's personal certified public

accountant qualifications are substantially equivalent to the certified
 public accountant licensure requirements of the AICPA/NASBA
 Uniform Accountancy Act.

- b. Notwithstanding any other provision of law, an individual who qualifies for the practice privilege under this section may offer or render professional services in this State, whether in person or by mail, telephone, or electronic means, and no notice or other submission shall be required of that individual, subject to the requirements of subsection c. of this section.
- c. An individual licensee of another state exercising the privilege afforded by this section and the firm that employs that licensee hereby simultaneously consent, as a condition of exercising that privilege:
- (1) To the personal and subject matter jurisdiction and disciplinary authority of the board;
- (2) To comply with P.L.1997, c.259 (C.45:2B-42 et seq.) and the regulations promulgated pursuant to that act;
- (3) That in the event the license from the state of the individual's principal place of business is no longer valid, the individual will cease offering or rendering professional services in this State individually and on behalf of a firm; and
- (4) To the appointment of the state board or other authority that issued the individual's license as the individual's agent upon which process may be served in any action or proceeding by this State's board against the licensee.
- d. An individual who has been granted the practice privilege under this section who, for any entity with its home office in this State, performs any of the following services:
- (1) A financial statement audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS);
- (2) An examination of prospective financial information to be performed in accordance with the Statements on Standards for Attestation Engagements (SSAE); or
- (3) An engagement to be performed in accordance with the Public company Accounting Oversight Board (PCAOB) Auditing Standards;
- may only do so through a firm which has registered with the board under section 13 of P.L.1997, c.259 (C.45:2B-54).
- e. A licensee of this State offering or rendering services or using a title provided in section 21 of P.L.1997, c.259 (C.45:2B-62) in another state shall be subject to disciplinary action in this State for an action committed in that state. The board shall investigate any complaint made by the board of accountancy or other licensing authority of another state.
- f. Any individual who passed the Uniform Certified Public Accountant Examination and holds a valid license issued by any

other state prior to January 1, 2012 shall be exempt from the 150 1 2 hour education requirement in subsection c. of section 8 of 3 P.L.1997, c.259 (C.45:2B-49). 4 5 6. Section 15 of P.L.1997, c.259 (c.45:2B-56) is repealed. 6

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enactment.

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STATEMENT

7. This act shall take effect on the 365th day next following

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This bill revises the "Accountancy Act of 1997" to permit certain individuals and firms licensed in other states to practice public accounting and attest services in this State under certain circumstances.

Specifically, it provides that an individual who is a licensed certified public accountant in another state shall be presumed to have qualifications substantially equivalent to New Jersey's requirements for certified public accountants and will be allowed to practice public accountancy in this State without the need to obtain a license or to notify with the New Jersey State Board of Accountancy if that individual:

- Holds a valid license as a certified public accountant from any state which the National Association of State Boards of Accountancy's (NASBA) National Qualification Appraisal Service has verified to be in substantial equivalence with the certified public accountant licensure requirements of the American Institute of Certified Public Accountants (AICPA)/NASBA Uniform Accountancy Act; or
- Holds a valid license as a certified public accountant from any state which the NASBA's National Qualification Appraisal Service has not verified to be in substantial equivalence with the certified public accountant licensure AICPA/NASBA requirements of the Uniform Accountancy Act, but that individual obtains from the NASBA's National Qualification Appraisal Service verification that the individual's personal certified public accountant qualifications are substantially equivalent to the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act.

An out-of-state certified public accountant who qualifies to practice public accountancy in this State is subject to the laws and regulations governing certified public accountants in this State.

The bill also provides that a firm must register with the board if it:

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1	•	Has an office in this State engaged in the practice of attest
2		services;
3	•	Has an office in this State that uses the title "Certified
4		Public Accountant," "CPA," "Certified Public Account
5		firm," or "CPA firm;" or
6	•	Does not have an office in this State but performs the
7		following services for a client having its home office in
8		this State:
9		o A financial statement audit or other engagement to
10		be performed in accordance with the Statements
11		on Auditing Standards (SAS);
12		o An examination of prospective financial
13		information to be performed in accordance with
14		the Statements on Standards for Attestation
15		Engagements (SSAE); or
16		o An engagement to be performed in accordance
17		with the Public Company Accounting Oversight
18		Board (PCAOB) Auditing Standards.

The bill allows a firm that does not have an office in this State to perform compilation services or review financial statements in accordance with the Statements on Standards for Accounting and Review Services (SSARS) for a client having its home office in this State and to use the title "Certified Public Accountant," "CPA," "Certified Public Account firm," or "CPA firm;" without registering with the board if it is qualified under N.J.S.A.45:2B-67 and in subsection a. of N.J.S.A45:2B-54.1; and it performs those services through an individual who is permitted the practice privilege provided under this bill.

SENATE COMMERCE COMMITTEE

STATEMENT TO

SENATE, No. 229

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 19, 2008

The Senate Commerce Committee reports favorably and with committee amendments Senate Bill No. 229.

This bill, as amended, revises the "Accountancy Act of 1997," P.L.1997, c.259 (C.45:2B-42), to permit certain individuals and firms licensed in other states to practice public accounting and attest services in this State under certain circumstances.

Specifically, it provides that an individual who is a licensed certified public accountant in another state shall be presumed to have qualifications substantially equivalent to New Jersey's requirements for certified public accountants and will be allowed to practice public accountancy in this State without the need to obtain a license or to notify the New Jersey State Board of Accountancy if that individual:

- Holds a valid license as a certified public accountant from any state which the National Association of State Boards of Accountancy's (NASBA) National Qualification Appraisal Service has verified to be in substantial equivalence with the certified public accountant licensure requirements of the American Institute of Certified Public Accountants (AICPA)/NASBA Uniform Accountancy Act; or
- Holds a valid license as a certified public accountant from any state which the NASBA's National Qualification Appraisal Service has not verified to be in substantial equivalence with the certified public accountant licensure requirements of the AICPA/NASBA Uniform Accountancy Act, but that individual obtains from the NASBA's National Qualification Appraisal Service verification that the individual's certified public personal accountant qualifications are substantially equivalent to the certified public accountant licensure requirements AICPA/NASBA Uniform Accountancy Act.

An out-of-state certified public accountant who qualifies to practice public accountancy in this State is subject to the laws and regulations governing certified public accountants in this State.

The bill also provides that a firm must register with the board if it:

- Has an office in this State engaged in the practice of attest services;
- Has an office in this State that uses the title "Certified Public Accountant," "CPA," "Certified Public Account firm," or "CPA firm;" or
- Does not have an office in this State but performs the following services for a client having its home office in this State:
 - A financial statement audit or other engagement to be performed in accordance with the Statements on Auditing Standards (SAS);
 - An examination of prospective financial information to be performed in accordance with the Statements on Standards for Attestation Engagements (SSAE);
 - An engagement to be performed in accordance with the Public Company Accounting Oversight Board (PCAOB) Auditing Standards.

The bill allows a firm that does not have an office in this State to perform compilation services or review financial statements in accordance with the Statements on Standards for Accounting and Review Services (SSARS) for a client having its home office in this State and to use the title "Certified Public Accountant," "CPA," "Certified Public Account firm," or "CPA firm," without registering with the board if it: (1) is qualified under the board's Quality Enhancement Program, established pursuant to section 26 of P.L.1997, c.259 (C.45:2B-67), and includes a recognized form of firm ownership by owners who are not licensed as certified public accountants as set forth in subsection a. of section 5 of P.L.1999, c.215 (C.45:2B-54.1); and (2) it performs the accounting activities through an individual with in-State practice privileges as provided under this bill.

The committee amendments to the bill:

- Incorporate new definitions concerning interstate public accounting practices, including definitions for "home office" and "principle place of business," and update existing statutory definitions to account for individuals who may practice in this State without board licensure;
- Provide that a firm with an office in this State engaged in the practice of public accountancy but not performing attest services shall be eligible to register as a firm of certified public accountants;
- Specify that an out-of-State individual who offers or renders professional services in person or by mail, telephone, or electronic means "shall be granted practice privileges in this State," which is consistent with the appearance of this provision throughout other parts of the bill; and
- Clarify that a New Jersey licensee offering or rendering services or using a professional title in another state shall be subject to

discipline in New Jersey for acts committed in the other state "for which the licensee would be subject to discipline for an act committed in that state."

This bill, as amended, is identical to Assembly Bill No. 2466.

This bill was pre-filed for introduction in the 2008-2009 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.