18A:71B-85.1

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2008 **CHAPTER**: 124

NJSA: 18A:71B-85.1 (Revises the NJ STARS and NJ STARS II Programs)

BILL NO: A3373 (substituted for S2373)

SPONSOR(S) Diegnan and others

DATE INTRODUCED: October 23, 2008

COMMITTEE: ASSEMBLY: Higher Education

Appropriations

SENATE: ---

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: December 15, 2008

SENATE: December 15, 2008

DATE OF APPROVAL: December 19, 2008

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (first reprint enacted)

A3373

SPONSOR'S STATEMENT: (Begins on page 9 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes <u>Higher Ed.10-23-08</u>

Approp. 12-8-08

SENATE: No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: Yes

S2373

SPONSOR'S STATEMENT: (Begins on page 9 of introduced bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes

FLOOR AMENDMENT STATEMENT: No

<u>LEGISLATIVE FISCAL ESTIMATE</u>: <u>Yes</u>

VETO MESSAGE: No

FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jers- Publications at the State Library (609) 278-2640	-
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	No
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No

GOVERNOR'S PRESS RELEASE ON SIGNING:

§\$2-5 C.18A:71B-85.1
to 18A:71B-85.4
§9 C.18A:71B-86.4a
§10 - Note to
§\$1-9

P.L. 2008, CHAPTER 124, approved December 19, 2008 Assembly, No. 3373 (First Reprint)

AN ACT concerning the NJ STARS and NJ STARS II Programs and amending and supplementing P.L.2004, c.59 and P.L.2005, c.359.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 5 of P.L.2004, c.59 (C.18A:71B-85) is amended to read as follows:
- 10 5. a. A scholarship under the NJ STARS Program shall cover the full cost of tuition and fees, subject to the prior application of 11 12 other grants and scholarships against those costs as provided under 13 paragraph (2) of subsection c. of this section, for up to [15] 18 14 credit hours in any semester, for an eligible student enrolled in a 15 full-time course of study at the New Jersey county college serving 16 the student's county of residence. An otherwise eligible student 17 who demonstrates to the authority, in accordance with such criteria and by means of such documentation as the authority shall establish 18 19 by regulation, that the county college serving the student's county of 20 residence does not offer the curriculum that the student chooses to 21 study shall be eligible for such scholarship at another New Jersey 22 county college offering that curriculum. The amount of any 23 scholarship allowed hereunder to a student at a county college 24 serving a county other than the student's county of residence shall 25 be computed as though the student were a resident of the county 26 served by that college, and the college shall likewise compute the 27 amount of any additional payment, required with respect to the 28 enrollment of that student for credit hours of study during a 29 semester in which the scholarship is awarded that are not covered 30 by that scholarship, as though the student were a resident of the 31 county.
 - EXPLANATION Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

b. A student shall be eligible for a scholarship under the NJ

STARS Program for up to five semesters, including summer

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

¹Assembly AAP committee amendments adopted December 8, 2008.

sessions. The scholarship shall be payable for the first year of
 enrollment in a county college to a student who:

- (1) graduated in the top [20%] 15.0% of the student's high school graduating class, provided that in the case of students graduating from high schools that do not calculate the class rank of their students, the student's ranking shall be determined by the high school in consultation with the authority; and
- (2) completed a rigorous high school course of study in accordance with standards established by the Commission on Higher Education in consultation with the Commissioner of Education.

During a student's enrollment in a county college after the first year of enrollment, the scholarship shall be payable to that student if the student attains a grade point average of at least 3.0 by the start of the student's second year of county college enrollment. A student who attains a grade point average of less than 3.0 at the start of the second semester of the student's first year of county college enrollment shall participate in an enrichment program designed by the county college during the second semester of the student's first year of enrollment.

- c. To be eligible to receive a scholarship under the NJ STARS Program a student shall:
- (1) be a State resident pursuant to guidelines established by the authority. Notwithstanding the provisions of section 1 of P.L.1979, c.361 (C.18A:62-4) or any other section of law to the contrary, a dependent child of a parent or guardian who has been transferred to a military installation located in this State shall be considered a resident of this State for the purposes of qualifying for an NJ STARS scholarship;
- (2) have applied for all other available forms of State and federal need-based grants and merit scholarships, exclusive of loans, the full amount of which grants and scholarships shall be applied to tuition and fee charges to reduce the amount of any scholarship that the student shall receive under the provisions of this act;
- 36 (3) except as otherwise provided pursuant to subsection a. of 37 section 3 of P.L., c. (C.) (pending before the Legislature as 38 this bill), be enrolled in a full-time course of study at a New Jersey 39 county college;
 - (4) have graduated from high school in 2004 or later, and not earlier than the calendar year two years prior to the first calendar year in which a scholarship payment is to be made; and
- (5) except as otherwise provided pursuant to subsection a. of section 3 of P.L., c. (C.) (pending before the Legislature as this bill), maintain continuous enrollment in a full-time course of study, unless on medical leave due to the illness of the student or a member of the student's immediate family or emergency leave because of a family emergency, which medical or emergency leave

shall have been approved by the county college, or unless called to partial or full mobilization for State or federal active duty as a member of the National Guard or a Reserve component of the Armed Forces of the United States.

- d. A student who is dismissed for academic or disciplinary reasons from a county college shall no longer be eligible for a scholarship under this act. If a student participating in the program is dismissed for disciplinary reasons, the student shall repay in full all amounts received under the program. The county college shall be responsible for collecting the repayment, or the amount of any overpayment or other improper payment, of any State awards under the program, in accordance with the provisions of N.J.S.18A:71B-10.
- e. A student scholarship under the NJ STARS Program may be renewed upon the student's filing of a renewal financial aid application and providing evidence that the student has satisfied the requirements pursuant to subsection b. of this section.

(cf: P.L.2007, c.214, s.1)

- 2. (New section) a. Upon notice from the authority in a student's senior year of high school of conditional eligibility for the NJ STARS Program, a student who determines to pursue final eligibility for the program shall take a college placement test to determine readiness for college-level coursework. The test shall be selected by the New Jersey Council of County Colleges and administered by the county college of the county in which the student's school district is located at no cost to the student or the school district. A county college may enter into an agreement with the school district to administer the test at the high school or other selected site within the district.
- b. A county college shall notify any student who does not achieve the required score on the placement test that the student requires remediation prior to pursuing county college coursework for credit under the NJ STARS Program. The student shall have the responsibility to address the identified deficiencies through such means as the student determines, including enrollment in remedial classes at the county college during the senior year of high school.
- c. Upon graduation from high school, if a student meets the eligibility criteria for receipt of an NJ STARS scholarship but is not able to demonstrate the skill levels required to pursue courses for credit at a county college, the student shall not receive an NJ STARS scholarship until that ability is demonstrated. The student shall have one year from the September 1 next following the date of high school graduation to demonstrate such ability, and if at the end of the one-year period the student continues to require remediation, then the student shall lose eligibility for the NJ STARS Program. If during or at the end of the one-year period the student demonstrates

the required ability, then the student shall be eligible for an NJ STARS scholarship for five semesters.

- 3. (New section) a. A student who receives an NJ STARS scholarship shall be eligible to take less than 12 credits in the final semester if the county college determines that the student needs to complete less than 12 credits in that semester to complete the degree program.
- b. In the case of a student who is enrolled in an associate degree program regularly requiring six semesters, the student shall not receive an NJ STARS scholarship for the sixth semester but shall maintain eligibility for the New Jersey Student Tuition Assistance Reward Scholarship II (NJ STARS II) Program established pursuant to P.L.2005, c.359 (C.18A:71B-86.1 et seq.), provided that the student meets the requirements for receipt of an NJ STARS II scholarship.

4. (New section) A student who is eligible for an NJ STARS scholarship who earned college credits while enrolled in high school may submit to the county college a transcript from the institution of higher education that awarded the credits. If the county college determines that the student's coursework is equivalent to that offered by the county college, then the county college shall apply the credits toward the award of the student's associate degree under the NJ STARS Program.

5. (New section) $\frac{1}{a}$ In the case of a student who is receiving a scholarship under the NJ STARS Program on the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), the scholarship shall be administered and the student shall remain eligible for the program in accordance with the provisions of P.L.2004, c.59 (C.18A:71B-81 et seq.) as the same read before the effective date of P.L. , c. (C.) (pending before the Legislature as this bill); except that a student who is in the first year of county college enrollment shall be required to attain ¹at <u>least</u>¹ a 3.25 cumulative grade point average upon graduation from a county college in order to qualify for the New Jersey Student Tuition Assistance Reward Scholarship II (NJ STARS II) Program and a student who is in the second year of county college enrollment shall be required to attain ¹at least ¹ a 3.0 cumulative grade point average upon graduation from a county college to qualify for NJ STARS II.

¹b. Notwithstanding the provisions of subsection a. of section 4 of P.L.2005, c.359 (C.18A:71B-86.4) to the contrary, in the case of a student who is the second year of county college enrollment on the effective date of P.L. , c. (C.) (pending before the Legislature as this bill) who attains a cumulative grade point

average equal to or greater than 3.0 and less than 3.25 upon graduation from a county college and who meets all other requirements for receipt of an NJ STARS II scholarship, the amount of the scholarship for the student's third academic year of study shall equal up to \$3,000 per semester.

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6. Section 4 of P.L.2005, c.359 (C.18A:71B-86.4) is amended to read as follows:

4. a. [For] A scholarship under the NJ STARS II Program shall be applied toward the cost of tuition or in the case of a student who receives a Tuition Aid Grant toward the cost of tuition and fees, subject to the prior application of other grants and scholarships against such costs as provided under paragraph (2) of subsection e. of this section, for an eligible student enrolled in a full-time course of study at a New Jersey four-year public institution of higher education[, a scholarship under the NJ STARS II Program shall be paid to the institution in the amount of \$2,000 for each semester of enrollment commencing in the 2006-2007 academic year. For each academic year thereafter, the amount of the scholarship shall be increased by one-half of the average percentage increase over the prior academic year in undergraduate tuition and fees for all fouryear public institutions of higher education and shall be paid to the institution for each semester of enrollment in that academic year; except that the amount of the scholarship shall not exceed \$2,500 per semester. The scholarship amount awarded shall be in addition to any other State and federal need-based grants and merit scholarships to which the student is entitled. The four-year public institution of higher education shall waive or provide an institutional scholarship for any tuition and fee amount for the student, for up to 18 credits, that exceeds the sum of the NJ STARS II scholarship and any other State and federal grants and scholarships to which the student is entitled. The institution shall not be required to waive or provide an institutional scholarship for tuition and fees for credits in excess of 18 credit hours in any single semester] . In the case of a student with a grade point average equal to or greater than 3.25 and less than 3.50, the scholarship shall equal up to \$3,000 per semester, and in the case of a student with a grade point average equal to or greater than 3.50, the scholarship shall equal up to \$3,500 per semester. The cost of a scholarship shall be paid 50% by the State and 50% by the public institution of higher education. Any cost of attendance that is not covered by the NJ STARS II scholarship or other available forms of grants and scholarships shall be paid by the student.

b. A student shall be eligible for a scholarship under the NJ STARS II Program for up to four semesters, excluding summer sessions, at a New Jersey four-year public institution of higher education.

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1 A student shall be eligible to receive a scholarship under the 2 NJ STARS II Program for the student's third academic year of study 3 if the student: has an annual family income, both taxable and non-4 taxable, as derived from the Free Application for Federal Student 5 Aid (FAFSA) for the academic year, of less than \$250,000; attained 6 an associate's degree from a New Jersey county college; except as 7 otherwise provided pursuant to subsection c. of section 2 and 8 subsection b. of section 3 of P.L., c. (C.) (pending before the 9 Legislature as this bill), received a scholarship under the "New 10 Jersey Student Tuition Assistance Reward Scholarship (NJ STARS) 11 Program Act," P.L.2004, c.59 (C.18A:71B-81 et seq.), for each 12 semester of study in the county college, or was eligible for but did 13 not receive a scholarship under NJ STARS because the student's 14 tuition and fees were fully covered by other State or federal need-15 based grants or merit scholarships, or was eligible for but did not 16 receive a scholarship under NJ STARS because the student was 17 enrolled while a high school student in county college courses and 18 received an associate's degree in accordance with a joint program 19 offered by the student's school district and a county college; attains 20 a <u>cumulative</u> grade point average of at least [3.0 for the second 21 academic year of study in the 3.25 upon graduation from county 22 college; enrolls in a baccalaureate degree program at a New Jersey 23 four-year public institution of higher education for the third 24 academic year of study in the academic year immediately following 25 the student's attainment of an associate's degree; and meets the 26 criteria set forth in subsection e. of this section. A grade for credits 27 earned during a summer semester shall for the purposes of this 28 subsection be included in the calculation of the <u>cumulative</u> grade 29 point average [for the preceding academic year] . The amount of 30 the scholarship awarded for the third academic year of study shall 31 be based on the student's cumulative grade point average upon 32 graduation from the county college in accordance with the 33 provisions of subsection a. of this section. 34

d. A student shall be eligible to receive a scholarship under the NJ STARS II Program for the student's fourth academic year of study if the student: received a scholarship under the NJ STARS II Program for the student's third academic year of study pursuant to subsection c. of this section; based on the student's performance during the third academic year of study, attained a grade point average of at least [3.0] 3.25; and meets the criteria set forth in subsection e. of this section. A grade for credits earned during a summer semester shall for the purposes of this subsection be included in the calculation of the grade point average for the preceding academic year. The amount of the scholarship awarded for the fourth academic year of study shall be based on the student's grade point average during the third academic year of study in accordance with the provisions of subsection a. of this section.

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To be eligible to receive a scholarship under the NJ STARS II Program, a student shall:

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- (1) be a State resident pursuant to guidelines established by the authority. Notwithstanding the provisions of section 1 of P.L.1979, c.361 (C.18A:62-4) or any other section of law to the contrary, a dependent child of a parent or guardian who has been transferred to a military installation located in this State shall be considered a resident of this State for the purposes of qualifying for an NJ STARS II scholarship;
- (2) have applied for all other available forms of State and federal need-based grants and merit scholarships, exclusive of loans, the full amount of which grants and scholarships shall be applied to tuition, and fee charges if applicable, to reduce the amount of any scholarship that the student shall receive under the provisions of P.L.2005, c.359 (C.18A:71B-86.1 et seq.);
- (3) be enrolled in a full-time course of study at a four-year public institution of higher education; and
- (4) maintain continuous enrollment in a full-time course of study, unless on medical leave due to the illness of the student or a member of the student's immediate family or emergency leave because of a family emergency, which medical or emergency leave shall have been approved by the four-year public institution of higher education, or unless called to partial or full mobilization for State or federal active duty as a member of the National Guard or a Reserve component of the Armed Forces of the United States.
- A student who is dismissed for academic or disciplinary reasons from a four-year public institution of higher education shall no longer be eligible for a scholarship under this act. If a student participating in the program is dismissed for disciplinary reasons, the student shall repay in full all amounts received under the program. The four-year public institution of higher education shall be responsible for collecting the repayment, or the amount of any overpayment or other improper payment, of any State awards under the program, in accordance with the provisions of N.J.S.18A:71B-
- g. A student scholarship under the NJ STARS II Program may be renewed upon the student's filing of a renewal financial aid application and providing evidence that the student has satisfied the requirements pursuant to this section.
- 40 (cf: P. L. 2007, c.214, s.2)

42 7. Section 5 of P.L.2005, c.359 (C.18A:71B-86.5) is amended 43 to read as follows:

5. [A four-year public institution of higher education shall accept all The policies and procedures set forth in the Statewide transfer agreement established pursuant to P.L.2007, c.175 (C.18A:62-46 et seq.) shall govern the transfer of academic credits awarded by a county college to an NJ STARS student who

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1 subsequently enrolls in the <u>a</u> four-year <u>public</u> institution <u>of higher</u> 2 education and is participating in the NJ STARS II Program at the 3 institution. 4 (cf: P.L.2005, c.359, s.5) 5 6 8. Section 7 of P.L.2005, c.359 (C.18A:71B-86.7) is amended 7 to read as follows: 8 7. Nothing in this act shall be construed to require a four-year 9 public institution of higher education to admit a student eligible for 10 a scholarship under this act or to waive its admission standards and application procedures; except that the institution shall apply the 11 same admission standards and application procedures that it applies 12 13 to all other transfer students. 14 (cf: P.L.2005, c.359, s.7) 15 16 9. (New section) In the case of a student who is receiving a 17 scholarship under the NJ STARS II Program and is in the third 18 academic year of study at a public institution of higher education on 19 the effective date of P.L. , c. (C.) (pending before the 20 Legislature as this bill), the scholarship shall be administered and 21 the student shall remain eligible for the program in accordance with 22 the provisions of P.L.2005, c.359 (C.18A:71B-86.1 et seq.) as the 23 same read before the effective date of P.L. , c. (C.) (pending 24 before the Legislature as this bill). 25 26 10. This act shall take effect immediately and shall first be 27 applicable to the 2009-2010 academic year. 28 29 30 32

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Revises the NJ STARS and NJ STARS II Programs.

ASSEMBLY, No. 3373

STATE OF NEW JERSEY

213th LEGISLATURE

INTRODUCED OCTOBER 23, 2008

Sponsored by:

Assemblyman PATRICK J. DIEGNAN, JR. District 18 (Middlesex)
Assemblywoman PAMELA R. LAMPITT District 6 (Camden)
Assemblyman DAVID W. WOLFE District 10 (Monmouth and Ocean)

SYNOPSIS

Revises the NJ STARS and NJ STARS II Programs.

CURRENT VERSION OF TEXT

As introduced.



AN ACT concerning the NJ STARS and NJ STARS II Programs and amending and supplementing P.L.2004, c.59 and P.L.2005, c.359.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 5 of P.L.2004, c.59 (C.18A:71B-85) is amended to read as follows:
- 10 5. a. A scholarship under the NJ STARS Program shall cover 11 the full cost of tuition and fees, subject to the prior application of 12 other grants and scholarships against those costs as provided under 13 paragraph (2) of subsection c. of this section, for up to [15] 18 14 credit hours in any semester, for an eligible student enrolled in a 15 full-time course of study at the New Jersey county college serving the student's county of residence. An otherwise eligible student 16 17 who demonstrates to the authority, in accordance with such criteria 18 and by means of such documentation as the authority shall establish 19 by regulation, that the county college serving the student's county of 20 residence does not offer the curriculum that the student chooses to 21 study shall be eligible for such scholarship at another New Jersey 22 county college offering that curriculum. The amount of any 23 scholarship allowed hereunder to a student at a county college 24 serving a county other than the student's county of residence shall 25 be computed as though the student were a resident of the county 26 served by that college, and the college shall likewise compute the 27 amount of any additional payment, required with respect to the 28 enrollment of that student for credit hours of study during a 29 semester in which the scholarship is awarded that are not covered 30 by that scholarship, as though the student were a resident of the 31 county.
 - b. A student shall be eligible for a scholarship under the NJ STARS Program for up to five semesters, including summer sessions. The scholarship shall be payable for the first year of enrollment in a county college to a student who:
 - (1) graduated in the top [20%] 15.0% of the student's high school graduating class, provided that in the case of students graduating from high schools that do not calculate the class rank of their students, the student's ranking shall be determined by the high school in consultation with the authority; and
- 41 (2) completed a rigorous high school course of study in 42 accordance with standards established by the Commission on 43 Higher Education in consultation with the Commissioner of 44 Education.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

During a student's enrollment in a county college after the first year of enrollment, the scholarship shall be payable to that student if the student attains a grade point average of at least 3.0 by the start of the student's second year of county college enrollment. A student who attains a grade point average of less than 3.0 at the start of the second semester of the student's first year of county college enrollment shall participate in an enrichment program designed by the county college during the second semester of the student's first year of enrollment.

c. To be eligible to receive a scholarship under the NJ STARS Program a student shall:

- (1) be a State resident pursuant to guidelines established by the authority. Notwithstanding the provisions of section 1 of P.L.1979, c.361 (C.18A:62-4) or any other section of law to the contrary, a dependent child of a parent or guardian who has been transferred to a military installation located in this State shall be considered a resident of this State for the purposes of qualifying for an NJ STARS scholarship;
- (2) have applied for all other available forms of State and federal need-based grants and merit scholarships, exclusive of loans, the full amount of which grants and scholarships shall be applied to tuition and fee charges to reduce the amount of any scholarship that the student shall receive under the provisions of this act;
- (3) except as otherwise provided pursuant to subsection a. of section 3 of P.L., c. (C.) (pending before the Legislature as this bill), be enrolled in a full-time course of study at a New Jersey county college;
 - (4) have graduated from high school in 2004 or later, and not earlier than the calendar year two years prior to the first calendar year in which a scholarship payment is to be made; and
 - (5) except as otherwise provided pursuant to subsection a. of section 3 of P.L., c. (C.) (pending before the Legislature as this bill), maintain continuous enrollment in a full-time course of study, unless on medical leave due to the illness of the student or a member of the student's immediate family or emergency leave because of a family emergency, which medical or emergency leave shall have been approved by the county college, or unless called to partial or full mobilization for State or federal active duty as a member of the National Guard or a Reserve component of the Armed Forces of the United States.
- d. A student who is dismissed for academic or disciplinary reasons from a county college shall no longer be eligible for a scholarship under this act. If a student participating in the program is dismissed for disciplinary reasons, the student shall repay in full all amounts received under the program. The county college shall be responsible for collecting the repayment, or the amount of any overpayment or other improper payment, of any State awards under

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the program, in accordance with the provisions of N.J.S.18A:71B-10.

e. A student scholarship under the NJ STARS Program may be renewed upon the student's filing of a renewal financial aid application and providing evidence that the student has satisfied the requirements pursuant to subsection b. of this section.

(cf: P.L.2007, c.214, s.1)

- 2. (New section) a. Upon notice from the authority in a student's senior year of high school of conditional eligibility for the NJ STARS Program, a student who determines to pursue final eligibility for the program shall take a college placement test to determine readiness for college-level coursework. The test shall be selected by the New Jersey Council of County Colleges and administered by the county college of the county in which the student's school district is located at no cost to the student or the school district. A county college may enter into an agreement with the school district to administer the test at the high school or other selected site within the district.
- b. A county college shall notify any student who does not achieve the required score on the placement test that the student requires remediation prior to pursuing county college coursework for credit under the NJ STARS Program. The student shall have the responsibility to address the identified deficiencies through such means as the student determines, including enrollment in remedial classes at the county college during the senior year of high school.
- c. Upon graduation from high school, if a student meets the eligibility criteria for receipt of an NJ STARS scholarship but is not able to demonstrate the skill levels required to pursue courses for credit at a county college, the student shall not receive an NJ STARS scholarship until that ability is demonstrated. The student shall have one year from the September 1 next following the date of high school graduation to demonstrate such ability, and if at the end of the one-year period the student continues to require remediation, then the student shall lose eligibility for the NJ STARS Program. If during or at the end of the one-year period the student demonstrates the required ability, then the student shall be eligible for an NJ STARS scholarship for five semesters.

3. (New section) a. A student who receives an NJ STARS scholarship shall be eligible to take less than 12 credits in the final semester if the county college determines that the student needs to complete less than 12 credits in that semester to complete the degree program.

b. In the case of a student who is enrolled in an associate degree program regularly requiring six semesters, the student shall not receive an NJ STARS scholarship for the sixth semester but shall maintain eligibility for the New Jersey Student Tuition

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Assistance Reward Scholarship II (NJ STARS II) Program established pursuant to P.L.2005, c.359 (C.18A:71B-86.1 et seq.), provided that the student meets the requirements for receipt of an NJ STARS II scholarship.

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4. (New section) A student who is eligible for an NJ STARS scholarship who earned college credits while enrolled in high school may submit to the county college a transcript from the institution of higher education that awarded the credits. If the county college determines that the student's coursework is equivalent to that offered by the county college, then the county college shall apply the credits toward the award of the student's associate degree under the NJ STARS Program.

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5. (New section) In the case of a student who is receiving a scholarship under the NJ STARS Program on the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), the scholarship shall be administered and the student shall remain eligible for the program in accordance with the provisions of P.L.2004, c.59 (C.18A:71B-81 et seq.) as the same read before the effective date of P.L. (C.) (pending before the , c. Legislature as this bill); except that a student who is in the first year of county college enrollment shall be required to attain a 3.25 cumulative grade point average upon graduation from a county college in order to qualify for the New Jersey Student Tuition Assistance Reward Scholarship II (NJ STARS II) Program and a student who is in the second year of county college enrollment shall be required to attain a 3.0 cumulative grade point average upon graduation from a county college to qualify for NJ STARS II.

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6. Section 4 of P.L.2005, c.359 (C.18A:71B-86.4) is amended to read as follows:

4. a. [For] A scholarship under the NJ STARS II Program shall be applied toward the cost of tuition or in the case of a student who receives a Tuition Aid Grant toward the cost of tuition and fees, subject to the prior application of other grants and scholarships against such costs as provided under paragraph (2) of subsection e. of this section, for an eligible student enrolled in a full-time course of study at a New Jersey four-year public institution of higher education[, a scholarship under the NJ STARS II Program shall be paid to the institution in the amount of \$2,000 for each semester of enrollment commencing in the 2006-2007 academic year. For each academic year thereafter, the amount of the scholarship shall be increased by one-half of the average percentage increase over the prior academic year in undergraduate tuition and fees for all fouryear public institutions of higher education and shall be paid to the institution for each semester of enrollment in that academic year; except that the amount of the scholarship shall not exceed \$2,500

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1 per semester. The scholarship amount awarded shall be in addition 2 to any other State and federal need-based grants and merit 3 scholarships to which the student is entitled. The four-year public institution of higher education shall waive or provide an 4 5 institutional scholarship for any tuition and fee amount for the 6 student, for up to 18 credits, that exceeds the sum of the NJ STARS 7 II scholarship and any other State and federal grants and 8 scholarships to which the student is entitled. The institution shall 9 not be required to waive or provide an institutional scholarship for 10 tuition and fees for credits in excess of 18 credit hours in any single semester] . In the case of a student with a grade point average 11 12 equal to or greater than 3.25 and less than 3.50, the scholarship 13 shall equal up to \$3,000 per semester, and in the case of a student 14 with a grade point average equal to or greater than 3.50, the 15 scholarship shall equal up to \$3,500 per semester. The cost of a 16 scholarship shall be paid 50% by the State and 50% by the public 17 institution of higher education. Any cost of attendance that is not 18 covered by the NJ STARS II scholarship or other available forms of 19 grants and scholarships shall be paid by the student. 20

b. A student shall be eligible for a scholarship under the NJ STARS II Program for up to four semesters, excluding summer sessions, at a New Jersey four-year public institution of higher education.

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24 c. A student shall be eligible to receive a scholarship under the 25 NJ STARS II Program for the student's third academic year of study 26 if the student: has an annual family income, both taxable and non-27 taxable, as derived from the Free Application for Federal Student 28 Aid (FAFSA) for the academic year, of less than \$250,000; attained 29 an associate's degree from a New Jersey county college; except as 30 otherwise provided pursuant to subsection c. of section 2 and 31 subsection b. of section 3 of P.L. , c. (C.) (pending before the 32 Legislature as this bill), received a scholarship under the "New 33 Jersey Student Tuition Assistance Reward Scholarship (NJ STARS) 34 Program Act," P.L.2004, c.59 (C.18A:71B-81 et seq.), for each 35 semester of study in the county college, or was eligible for but did 36 not receive a scholarship under NJ STARS because the student's 37 tuition and fees were fully covered by other State or federal need-38 based grants or merit scholarships, or was eligible for but did not 39 receive a scholarship under NJ STARS because the student was 40 enrolled while a high school student in county college courses and 41 received an associate's degree in accordance with a joint program 42 offered by the student's school district and a county college; attains 43 a <u>cumulative</u> grade point average of at least [3.0 for the second 44 academic year of study in the 3.25 upon graduation from county 45 college; enrolls in a baccalaureate degree program at a New Jersey 46 four-year public institution of higher education for the third 47 academic year of study in the academic year immediately following 48 the student's attainment of an associate's degree; and meets the

criteria set forth in subsection e. of this section. A grade for credits
earned during a summer semester shall for the purposes of this
subsection be included in the calculation of the <u>cumulative</u> grade
point average [for the preceding academic year] . The amount of
the scholarship awarded for the third academic year of study shall
be based on the student's cumulative grade point average upon
graduation from the county college in accordance with the

provisions of subsection a. of this section.

- d. A student shall be eligible to receive a scholarship under the NJ STARS II Program for the student's fourth academic year of study if the student: received a scholarship under the NJ STARS II Program for the student's third academic year of study pursuant to subsection c. of this section; based on the student's performance during the third academic year of study, attained a grade point average of at least [3.0] 3.25; and meets the criteria set forth in subsection e. of this section. A grade for credits earned during a summer semester shall for the purposes of this subsection be included in the calculation of the grade point average for the preceding academic year. The amount of the scholarship awarded for the fourth academic year of study shall be based on the student's grade point average during the third academic year of study in accordance with the provisions of subsection a. of this section.
 - e. To be eligible to receive a scholarship under the NJ STARS II Program, a student shall:
 - (1) be a State resident pursuant to guidelines established by the authority. Notwithstanding the provisions of section 1 of P.L.1979, c.361 (C.18A:62-4) or any other section of law to the contrary, a dependent child of a parent or guardian who has been transferred to a military installation located in this State shall be considered a resident of this State for the purposes of qualifying for an NJ STARS II scholarship;
 - (2) have applied for all other available forms of State and federal need-based grants and merit scholarships, exclusive of loans, the full amount of which grants and scholarships shall be applied to tuition, and fee charges if applicable, to reduce the amount of any scholarship that the student shall receive under the provisions of P.L.2005, c.359 (C.18A:71B-86.1 et seq.);
 - (3) be enrolled in a full-time course of study at a four-year public institution of higher education; and
 - (4) maintain continuous enrollment in a full-time course of study, unless on medical leave due to the illness of the student or a member of the student's immediate family or emergency leave because of a family emergency, which medical or emergency leave shall have been approved by the four-year public institution of higher education, or unless called to partial or full mobilization for State or federal active duty as a member of the National Guard or a Reserve component of the Armed Forces of the United States.

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- 1 A student who is dismissed for academic or disciplinary 2 reasons from a four-year public institution of higher education shall 3 no longer be eligible for a scholarship under this act. If a student 4 participating in the program is dismissed for disciplinary reasons, 5 the student shall repay in full all amounts received under the program. The four-year public institution of higher education shall 6 7 be responsible for collecting the repayment, or the amount of any 8 overpayment or other improper payment, of any State awards under 9 the program, in accordance with the provisions of N.J.S.18A:71B-10 10.
 - g. A student scholarship under the NJ STARS II Program may be renewed upon the student's filing of a renewal financial aid application and providing evidence that the student has satisfied the requirements pursuant to this section.
- 15 (cf: P. L. 2007, c.214, s.2)

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- 7. Section 5 of P.L.2005, c.359 (C.18A:71B-86.5) is amended to read as follows:
- 19 5. [A four-year public institution of higher education shall 20 accept all The policies and procedures set forth in the Statewide 21 transfer agreement established pursuant to P.L.2007, c.175 22 (C.18A:62-46 et seq.) shall govern the transfer of academic credits awarded by a county college to an NJ STARS student who 23 24 subsequently enrolls in the <u>a</u> four-year <u>public</u> institution <u>of higher</u> education and is participating in the NJ STARS II Program at the 25 26 institution.
- 27 (cf: P.L.2005, c.359, s.5)

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- 29 8. Section 7 of P.L.2005, c.359 (C.18A:71B-86.7) is amended 30 to read as follows:
 - 7. Nothing in this act shall be construed to require a four-year public institution of higher education to admit a student eligible for a scholarship under this act or to waive its admission standards and application procedures; except that the institution shall apply the same admission standards and application procedures that it applies to all other transfer students.
- 37 (cf: P.L.2005, c.359, s.7)

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- 9. (New section) In the case of a student who is receiving a scholarship under the NJ STARS II Program and is in the third academic year of study at a public institution of higher education on the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), the scholarship shall be administered and the student shall remain eligible for the program in accordance with the provisions of P.L.2005, c.359 (C.18A:71B-86.1 et seq.) as the same read before the effective date of P.L. , c. (C.) (pending
- 47 before the Legislature as this bill).

10. This act shall take effect immediately and shall first be applicable to the 2009-2010 academic year.

STATEMENT

This bill makes a number of revisions to the NJ STARS and NJ STARS II Programs. In the case of the NJ STARS Program, the major changes include the following:

- 1) to be eligible for the NJ STARS Program a high school student must graduate in the top 15.0% of the class as opposed to the current 20% requirement, and the student must also have completed a rigorous high school course of study in accordance with standards established by the Commission on Higher Education in consultation with the Commissioner of Education;
- 2) a dependent child of a parent or guardian who has been transferred to a military installation located in the State will be considered a State resident for the purposes of qualifying for an NJ STARS scholarship. This same change is made under the NJ STARS II Program;
- 3) upon notice from the Higher Education Student Assistance Authority in the senior year of high school of a student's conditional eligibility for the NJ STARS Program, a student who wishes to pursue final eligibility for the program must take a college placement test to determine the student's readiness for college-level coursework. The test will be administered by the county college of the county in which the student's school district is located, at no cost to the student or school district. If the county college notifies a student that the test indicates the student needs remediation prior to undertaking course work for credit at the college level, then the student will have the responsibility to address the identified deficiencies during senior year through such means as the student determines, which may include enrolling in remedial classes at a county college;
- 4) if upon graduation from high school a student meets the eligibility criteria for the NJ STARS Program but is still not able to demonstrate the skills necessary to pursue courses for credit at a county college, the student will not receive an NJ STARS scholarship until that ability is demonstrated. The student will have one year from the September 1 following the date of graduation to demonstrate that ability, and if at the end of that one-year period is not able to do so, then the student will lose eligibility for the program. If however, during or by the end of the one-year period the student demonstrates the required proficiency, the student will then be eligible for an NJ STARS scholarship for five semesters;
- 5) increases the number of credits per semester covered by an NJ STARS scholarship from 15 to 18;

6) allows a scholarship student to take less than 12 credits in the final semester of scholarship eligibility, if the county college determines that the student needs to complete less than 12 credits to complete the degree program; and

7) establishes a procedure for the county college acceptance of college credits earned by an NJ STARS student while still in high school and the application of those credits toward an associate degree under the program.

In the case of the NJ STARS II Program, the major changes include the following:

- 1) to be eligible for NJ STARS II, an NJ STARS student must graduate from the county college with a cumulative grade point average of 3.25. Under current law an NJ STARS student is only required to attain a 3.0 grade point average in order to be eligible for the NJ STARS II Program;
- 2) to establish initial eligibility for the NJ STARS II Program a student's family income must be less than \$250,000;
- 3) the NJ STARS II scholarship will only cover tuition, except that in the case of a student who is eligible for a Tuition Aid Grant the scholarship will cover tuition and fees. Under current law the total amount of tuition and fees is covered for all students under the program following the application of all other available forms of State and federal need-based grants and merit scholarships;
- 4) the amount of the scholarship awarded will be dependent upon the student's grade point average. For the third academic year of study at a four-year public institution of higher education, if the student attained a cumulative grade point average upon graduation from a county college that is equal to or greater than 3.25 and less than 3.50 the student will be eligible for a scholarship of up to \$3,000 per semester; and if the student attained a cumulative grade point average equal to or greater than 3.50, the student will be eligible for a scholarship of up to \$3,500 per semester. For the fourth academic year of study, the amount of the scholarship will be dependent upon the student's grade point average during the third academic year of study;
- 5) the cost of an NJ STARS II scholarship will be paid 50% by the State and 50% by the public institution of higher education. Any cost of attendance that is not covered by the scholarship or other available forms of grants and scholarships will be paid by the student; and
- 6) eligibility for the NJ STARS II Program is extended to a student who was eligible for NJ STARS but did not receive a scholarship under that program because the student earned an associate degree while enrolled in high school under a joint program offered by the student's school district and a county college.
- The bill provides that in the case of a student who is receiving an NJ STARS scholarship on the bill's effective date, that student will

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1 remain eligible for an NJ STARS scholarship in accordance with 2 the program's current criteria. However, such a student who is in 3 the first year of county college enrollment will need at least a 3.25 4 cumulative grade point average upon graduation from a county 5 college in order to qualify for the NJ STARS II Program. A student 6 who is in the second year of county college enrollment will only 7 need to meet the current GPA requirement of 3.0 in order to qualify 8 for NJ STARS II. 9 In the case of a student who is receiving an NJ STARS II scholarship on the bill's effective date, that student will remain 10 eligible for an NJ STARS II scholarship in accordance with the 11

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program's current criteria.

ASSEMBLY HIGHER EDUCATION COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3373

STATE OF NEW JERSEY

DATED: OCTOBER 23, 2008

The Assembly Higher Education Committee reports favorably Assembly Bill No. 3373.

This bill makes a number of revisions to the NJ STARS and NJ STARS II Programs. In the case of the NJ STARS Program, the major changes include the following:

- 1) to be eligible for the NJ STARS Program a high school student must graduate in the top 15.0% of the class as opposed to the current 20% requirement, and the student must also have completed a rigorous high school course of study in accordance with standards established by the Commission on Higher Education in consultation with the Commissioner of Education;
- 2) a dependent child of a parent or guardian who has been transferred to a military installation located in the State will be considered a State resident for the purposes of qualifying for an NJ STARS scholarship. This same change is made under the NJ STARS II Program;
- 3) upon notice from the Higher Education Student Assistance Authority in the senior year of high school of a student's conditional eligibility for the NJ STARS Program, a student who wishes to pursue final eligibility for the program must take a college placement test to determine the student's readiness for college-level coursework. The test will be administered by the county college of the county in which the student's school district is located, at no cost to the student or school district. If the county college notifies a student that the test indicates the student needs remediation prior to undertaking course work for credit at the college level, then the student will have the responsibility to address the identified deficiencies during senior year through such means as the student determines, which may include enrolling in remedial classes at a county college;
- 4) if upon graduation from high school a student meets the eligibility criteria for the NJ STARS Program but is still not able to demonstrate the skills necessary to pursue courses for credit at a county college, the student will not receive an NJ STARS scholarship until that ability is demonstrated. The student will have one year from the September 1 following the date of graduation to demonstrate that ability, and if at the end of that one-year period is not able to do so, then the student will lose eligibility for the program. If however,

during or by the end of the one-year period the student demonstrates the required proficiency, the student will then be eligible for an NJ STARS scholarship for five semesters;

- 5) increases the number of credits per semester covered by an NJ STARS scholarship from 15 to 18;
- 6) allows a scholarship student to take less than 12 credits in the final semester of scholarship eligibility, if the county college determines that the student needs to complete less than 12 credits to complete the degree program; and
- 7) establishes a procedure for the county college acceptance of college credits earned by an NJ STARS student while still in high school and the application of those credits toward an associate degree under the program.

In the case of the NJ STARS II Program, the major changes include the following:

- 1) to be eligible for NJ STARS II, an NJ STARS student must graduate from the county college with a cumulative grade point average of 3.25. Under current law an NJ STARS student is only required to attain a 3.0 grade point average in order to be eligible for the NJ STARS II Program;
- 2) to establish initial eligibility for the NJ STARS II Program a student's family income must be less than \$250,000;
- 3) the NJ STARS II scholarship will only cover tuition, except that in the case of a student who is eligible for a Tuition Aid Grant the scholarship will cover tuition and fees. Under current law the total amount of tuition and fees is covered for all students under the program following the application of all other available forms of State and federal need-based grants and merit scholarships;
- 4) the amount of the scholarship awarded will be dependent upon the student's grade point average. For the third academic year of study at a four-year public institution of higher education, if the student attained a cumulative grade point average upon graduation from a county college that is equal to or greater than 3.25 and less than 3.50 the student will be eligible for a scholarship of up to \$3,000 per semester; and if the student attained a cumulative grade point average equal to or greater than 3.50, the student will be eligible for a scholarship of up to \$3,500 per semester. For the fourth academic year of study, the amount of the scholarship will be dependent upon the student's grade point average during the third academic year of study;
- 5) the cost of an NJ STARS II scholarship will be paid 50% by the State and 50% by the public institution of higher education. Any cost of attendance that is not covered by the scholarship or other available forms of grants and scholarships will be paid by the student; and
- 6) eligibility for the NJ STARS II Program is extended to a student who was eligible for NJ STARS but did not receive a scholarship under that program because the student earned an associate

degree while enrolled in high school under a joint program offered by the student's school district and a county college.

The bill provides that in the case of a student who is receiving an NJ STARS scholarship on the bill's effective date, that student will remain eligible for an NJ STARS scholarship in accordance with the program's current criteria. However, such a student who is in the first year of county college enrollment will need at least a 3.25 cumulative grade point average upon graduation from a county college in order to qualify for the NJ STARS II Program. A student who is in the second year of county college enrollment will only need to meet the current GPA requirement of 3.0 in order to qualify for NJ STARS II.

In the case of a student who is receiving an NJ STARS II scholarship on the bill's effective date, that student will remain eligible for an NJ STARS II scholarship in accordance with the program's current criteria.

ASSEMBLY APPROPRIATIONS COMMITTEE

STATEMENT TO

ASSEMBLY, No. 3373

with Assembly committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 8, 2008

The Assembly Appropriations Committee reports favorably Assembly Bill No. 3373, with committee amendments.

The bill, as amended, makes a number of revisions to the NJ STARS and NJ STARS II Programs. In the case of the NJ STARS Program, the major changes include the following:

- 1) to be eligible for the NJ STARS Program a high school student must graduate in the top 15.0% of the class as opposed to the current 20% requirement, and the student must also have completed a rigorous high school course of study in accordance with standards established by the Commission on Higher Education in consultation with the Commissioner of Education;
- 2) a dependent child of a parent or guardian who has been transferred to a military installation located in the State will be considered a State resident for the purposes of qualifying for an NJ STARS scholarship. This same change is made under the NJ STARS II Program;
- 3) upon notice from the Higher Education Student Assistance Authority in the senior year of high school of a student's conditional eligibility for the NJ STARS Program, a student who wishes to pursue final eligibility for the program must take a college placement test to determine the student's readiness for college-level coursework. The test will be administered by the county college of the county in which the student's school district is located, at no cost to the student or school district. If the county college notifies a student that the test indicates the student needs remediation prior to undertaking course work for credit at the college level, then the student will have the responsibility to address the identified deficiencies during senior year through such means as the student determines, which may include enrolling in remedial classes at a county college;
- 4) if upon graduation from high school a student meets the eligibility criteria for the NJ STARS Program but is still not able to demonstrate the skills necessary to pursue courses for credit at a county college, the student will not receive an NJ STARS scholarship until that ability is demonstrated. The student will have one year from the September 1 following the date of graduation to demonstrate that

ability, and if at the end of that one-year period is not able to do so, then the student will lose eligibility for the program. If however, during or by the end of the one-year period the student demonstrates the required proficiency, the student will then be eligible for an NJ STARS scholarship for five semesters;

- 5) increases the number of credits per semester covered by an NJ STARS scholarship from 15 to 18;
- 6) allows a scholarship student to take fewer than 12 credits in the final semester of scholarship eligibility, if the county college determines that the student needs to complete fewer than 12 credits to complete the degree program; and
- 7) establishes a procedure for the county college acceptance of college credits earned by an NJ STARS student while still in high school and the application of those credits toward an associate degree under the program.

In the case of the NJ STARS II Program, the major changes include the following:

- 1) to be eligible for NJ STARS II, an NJ STARS student must graduate from the county college with a cumulative grade point average of 3.25. Under current law an NJ STARS student is only required to attain a 3.0 grade point average in order to be eligible for the NJ STARS II Program;
- 2) to establish initial eligibility for the NJ STARS II Program a student's family income must be less than \$250,000;
- 3) the NJ STARS II scholarship will only cover tuition, except that in the case of a student who is eligible for a Tuition Aid Grant the scholarship will cover tuition and fees. Under current law the total amount of tuition and fees is covered for all students under the program following the application of all other available forms of State and federal need-based grants and merit scholarships;
- 4) the amount of the scholarship awarded will be dependent upon the student's grade point average. For the third academic year of study at a four-year public institution of higher education, if the student attained a cumulative grade point average upon graduation from a county college that is equal to or greater than 3.25 and less than 3.50 the student will be eligible for a scholarship of up to \$3,000 per semester; and if the student attained a cumulative grade point average equal to or greater than 3.50, the student will be eligible for a scholarship of up to \$3,500 per semester. For the fourth academic year of study, the amount of the scholarship will be dependent upon the student's grade point average during the third academic year of study;
- 5) the cost of an NJ STARS II scholarship will be paid 50% by the State and 50% by the public institution of higher education. Any cost of attendance that is not covered by the scholarship or other available forms of grants and scholarships will be paid by the student; and

6) eligibility for the NJ STARS II Program is extended to a student who was eligible for NJ STARS but did not receive a scholarship under that program because the student earned an associate degree while enrolled in high school under a joint program offered by the student's school district and a county college.

The bill provides that in the case of a student who is receiving an NJ STARS scholarship on the bill's effective date, that student will remain eligible for an NJ STARS scholarship in accordance with the program's current criteria. However, such a student who is in the first year of county college enrollment will need at least a 3.25 cumulative grade point average upon graduation from a county college in order to qualify for the NJ STARS II Program. A student who is in the second year of county college enrollment will only need to meet the current grade point average requirement of 3.0 in order to qualify for NJ STARS II.

In the case of a student who is receiving an NJ STARS II scholarship on the bill's effective date, that student will remain eligible for an NJ STARS II scholarship in accordance with the program's current criteria.

FISCAL IMPACT:

No hard data are available on these changes, however, there will be a savings, but as to what amount is not known at this time.

COMMITTEE AMENDMENTS:

The amendments clarify that the amount of the scholarship that an NJ STARS I recipient, who is in the second year of county college enrollment on the effective date of the bill and who attains a cumulative grade point average equal to or greater than 3.0 and less than 3.25 upon graduation, will equal up to \$3,000 per semester for the third academic year of study, provided that the student meets all the other requirements of the NJ STARS II Program.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

ASSEMBLY, No. 3373 STATE OF NEW JERSEY 213th LEGISLATURE

DATED: DECEMBER 22, 2008

SUMMARY

Synopsis: Revises the NJ STARS and NJ STARS II Programs.

Type of Impact: Possible reduction in General Fund expenditures.

Agencies Affected: Public institutions of higher education; Higher Education Student

Assistance Authority.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	Indeterminate	Indeterminate	Indeterminate

- Assembly Bill No. 3373 (1R) of 2008 makes a number of revisions to the New Jersey Student Tuition Assistance Reward Scholarship (NJ STARS) Program and the New Jersey Student Tuition Assistance Reward Scholarship II (NJ STARS II) Program. The Office of Legislative Services (OLS) estimates that the impact of those revisions, changes in program eligibility, will be to reduce the pool of potential scholarship recipients under NJ STARS and NJ STARS II and consequently may decrease State and institutional costs in the short term. However, if increasing numbers of eligible students who graduate in the top 15 percent of their high school class determine to take advantage of the NJ STARS Program and as county college tuition and fee costs rise over time, State costs to support the program may begin to increase over the long term.
- The requirement imposed under the bill that an NJ STARS student achieve a cumulative grade point average of at least 3.25 upon graduation from a county college in order to be eligible to participate in NJ STARS II and the establishment of a fixed scholarship amount under NJ STARS II will act to reduce in the short term the State and institutional costs to support the NJ STARS II Program. Again, if increasing numbers of students determine to take advantage of NJ STARS and subsequently move on to NJ STARS II, State and institutional costs may begin to increase in the long term.



• The bill revises the NJ STARS II Program to provide that institutions of higher education will pay a maximum of \$3,500 per academic year for each NJ STARS II student enrolled. This change will decrease the amount of financial support that each institution is required to provide on a per student basis. However, the decrease in the per student cost may be offset by an increase in the number of students who enroll under NJ STARS II in upcoming fiscal years.

BILL DESCRIPTION

Assembly Bill No. 3373 (1R) of 2008 makes a number of revisions to the NJ STARS and NJ STARS II Programs. In the case of the NJ STARS Program, the major changes that are associated with the bill's fiscal impact include the following:

- 1) to be eligible for the NJ STARS Program a high school student must graduate in the top 15.0 percent of the class as opposed to the current 20 percent requirement, and the student must also have completed a rigorous high school course of study in accordance with standards established by the Commission on Higher Education in consultation with the Commissioner of Education;
- 2) upon notice from the Higher Education Student Assistance Authority in the senior year of high school of a student's conditional eligibility for the NJ STARS Program, a student who wishes to pursue final eligibility for the program must take a college placement test to determine the student's readiness for college-level coursework. If the test indicates that the student needs remediation prior to undertaking course work for credit at the college level, then the student will have the responsibility to address the identified deficiencies during senior year through such means as the student determines, which may include enrolling in remedial classes at a county college; and
- 3) if upon graduation from high school a student meets the eligibility criteria for the NJ STARS Program but is still not able to demonstrate the skills necessary to pursue courses for credit at a county college, the student will not receive an NJ STARS scholarship until that ability is demonstrated. The student will have one year from the September 1 following the date of graduation to demonstrate that ability, and if at the end of that one-year period is not able to do so, then the student will lose eligibility for the program. If however, during or by the end of the one-year period the student demonstrates the required proficiency, the student will then be eligible for an NJ STARS scholarship for five semesters.

In the case of the NJ STARS II Program, the major changes that are associated with the bill's fiscal impact include the following:

- 1) to be eligible for NJ STARS II, an NJ STARS student must graduate from the county college with a cumulative grade point average of at least 3.25. Under current law an NJ STARS student is only required to attain a 3.0 grade point average in order to be eligible for the NJ STARS II Program;
- 2) to establish initial eligibility for the NJ STARS II Program a student's family income must be less than \$250,000;
- 3) the NJ STARS II scholarship will only cover tuition, except that in the case of a student who is eligible for a Tuition Aid Grant the scholarship will cover tuition and fees. Under current law the total amount of tuition and fees is covered for all students under the program following the application of all other available forms of State and federal need-based grants and merit scholarships;
- 4) the amount of the scholarship awarded will be dependent upon the student's grade point average. For the third academic year of study at a four-year public institution of higher

education, if the student attained a cumulative grade point average upon graduation from a county college that is equal to or greater than 3.25 and less than 3.50 the student will be eligible for a scholarship of up to \$3,000 per semester; and if the student attained a cumulative grade point average equal to or greater than 3.50, the student will be eligible for a scholarship of up to \$3,500 per semester. For the fourth academic year of study, the amount of the scholarship will be dependent upon the student's grade point average during the third academic year of study; and

5) the cost of an NJ STARS II scholarship will be paid 50 percent by the State and 50 percent by the public institution of higher education. Any cost of attendance that is not covered by the scholarship or other available forms of grants and scholarships will be paid by the student.

The bill provides that in the case of a student who is receiving an NJ STARS scholarship on the bill's effective date, that student will remain eligible for an NJ STARS scholarship in accordance with the program's current criteria. However, such a student who is in the first year of county college enrollment will need at least a 3.25 cumulative grade point average upon graduation from a county college in order to qualify for the NJ STARS II Program. A student who is in the second year of county college enrollment will only need to meet the current GPA requirement of 3.0 in order to qualify for NJ STARS II.

In the case of a student who is receiving an NJ STARS II scholarship on the bill's effective date, that student will remain eligible for an NJ STARS II scholarship in accordance with the program's current criteria.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the fiscal impact of Assembly Bill No. 3373 (1R) may be to decrease State costs by an indeterminate amount in the short term. The bill makes a number of revisions to the New Jersey Student Tuition Assistance Reward Scholarship (NJ STARS) and the New Jersey Student Tuition Assistance Reward Scholarship II (NJ STARS II) Programs that impact upon the potential pool of scholarship recipients and therefore the State and institutional costs of the programs.

The Higher Education Student Assistance Authority (HESAA) has indicated that as of November 2008, 3,914 students were enrolled under the NJ STARS Program, with \$9.6 million appropriated to support NJ STARS scholarships in FY 2009. For Fall 2007, the most recent fiscal year for which final data is available, \$4.8 million was expended to fund 3,110 NJ STARS scholarships at the county colleges, which represented a State cost of approximately \$1,600 per student. The bill changes the class rank threshold a student must meet to be eligible for an NJ STARS scholarship from the top 20 percent of the student's high school graduating class to the top 15 percent and requires that the student demonstrate the ability to undertake college level coursework. While the new class rank threshold and student remediation requirements may decrease the student population eligible for NJ STARS and consequently reduce the number of NJ STARS scholarships, reduced State costs to support the NJ STARS Program may be offset if increasing numbers of eligible students who graduate in the top 15 percent of their high school

class determine to take advantage of the NJ STARS Program. Also, as county college tuition and fees costs increase over the long term, so will the State cost to fund each NJ STARS student.

The HESAA has indicated that as of November 2008, 1,167 students were enrolled under the NJ STARS II Program, with \$5.1 million appropriated in FY 2009 to support NJ STARS II scholarships. Under current law, four year-public institutions of higher education will receive State support of \$2,148 per semester or approximately \$4,300 annually for each student enrolled under the NJ STARS II Program in FY 2009. Any additional cost of the scholarship is paid by the institution. In FY 2008, the four-year public institutions of higher education estimated that they spent over \$3 million to support the program.

The bill revises the NJ STARS II Program to provide that scholarships of up to \$3,500 per semester would be provided for each NJ STARS II student subject to the prior application of other grants and scholarships against tuition costs and if applicable, fees. The scholarships will be paid 50 percent by the State and 50 percent by the institutions. The scholarships will finance only tuition as opposed to current tuition and fee support, except in the case of Tuition Aid Grant (TAG) recipients who will receive support for both tuition and fees. A student enrolled under the NJ STARS II Program will pay all other costs of attendance.

When compared to current law, the bill would reduce the annualized State cost to support an NJ STARS II student from an estimated \$4,300 in FY 2009 to \$3,500 in FY 2010. However the decrease in the per student expenditure may be offset by an increase in the NJ STARS II student population as HESAA has indicated that as of November 2008, 3,914 students were enrolled under NJ STARS, which is approximately 1,000 students more than were previously estimated for FY 2009. Beyond FY 2009, if increasing numbers of eligible students determine to take advantage of NJ STARS and subsequently move on to NJ STARS II, State and institutional costs may begin to increase in the long term. However, the costs will be less than they would have been without this bill.

The OLS is not able to estimate the cost of, or any potential savings to, the NJ STARS and NJ STARS II Programs in future fiscal years due to a lack of information on how increasing tuition and fee costs at institutions of higher education and the recent economic climate will impact student enrollment patterns in the future.

Section: Education

Analyst: Osomo Thomas

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

SENATE, No. 2373

STATE OF NEW JERSEY

213th LEGISLATURE

INTRODUCED NOVEMBER 24, 2008

Sponsored by:

Senator SANDRA B. CUNNINGHAM

District 31 (Hudson)

Senator M. TERESA RUIZ

District 29 (Essex and Union)

Senator CHRISTOPHER "KIP" BATEMAN

District 16 (Morris and Somerset)

SYNOPSIS

Revises the NJ STARS and NJ STARS II Programs.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 11/25/2008)

AN ACT concerning the NJ STARS and NJ STARS II Programs and amending and supplementing P.L.2004, c.59 and P.L.2005, c.359.

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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 5 of P.L.2004, c.59 (C.18A:71B-85) is amended to read as follows:
- 10 5. a. A scholarship under the NJ STARS Program shall cover 11 the full cost of tuition and fees, subject to the prior application of 12 other grants and scholarships against those costs as provided under 13 paragraph (2) of subsection c. of this section, for up to [15] 18 14 credit hours in any semester, for an eligible student enrolled in a 15 full-time course of study at the New Jersey county college serving the student's county of residence. An otherwise eligible student 16 17 who demonstrates to the authority, in accordance with such criteria 18 and by means of such documentation as the authority shall establish 19 by regulation, that the county college serving the student's county of 20 residence does not offer the curriculum that the student chooses to 21 study shall be eligible for such scholarship at another New Jersey 22 county college offering that curriculum. The amount of any 23 scholarship allowed hereunder to a student at a county college 24 serving a county other than the student's county of residence shall 25 be computed as though the student were a resident of the county 26 served by that college, and the college shall likewise compute the 27 amount of any additional payment, required with respect to the 28 enrollment of that student for credit hours of study during a 29 semester in which the scholarship is awarded that are not covered 30 by that scholarship, as though the student were a resident of the 31 county.
 - b. A student shall be eligible for a scholarship under the NJ STARS Program for up to five semesters, including summer sessions. The scholarship shall be payable for the first year of enrollment in a county college to a student who:
 - (1) graduated in the top [20%] 15.0% of the student's high school graduating class, provided that in the case of students graduating from high schools that do not calculate the class rank of their students, the student's ranking shall be determined by the high school in consultation with the authority; and
- 41 (2) completed a rigorous high school course of study in 42 accordance with standards established by the Commission on 43 Higher Education in consultation with the Commissioner of 44 Education.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

During a student's enrollment in a county college after the first year of enrollment, the scholarship shall be payable to that student if the student attains a grade point average of at least 3.0 by the start of the student's second year of county college enrollment. A student who attains a grade point average of less than 3.0 at the start of the second semester of the student's first year of county college enrollment shall participate in an enrichment program designed by the county college during the second semester of the student's first year of enrollment.

c. To be eligible to receive a scholarship under the NJ STARS Program a student shall:

- (1) be a State resident pursuant to guidelines established by the authority. Notwithstanding the provisions of section 1 of P.L.1979, c.361 (C.18A:62-4) or any other section of law to the contrary, a dependent child of a parent or guardian who has been transferred to a military installation located in this State shall be considered a resident of this State for the purposes of qualifying for an NJ STARS scholarship;
- (2) have applied for all other available forms of State and federal need-based grants and merit scholarships, exclusive of loans, the full amount of which grants and scholarships shall be applied to tuition and fee charges to reduce the amount of any scholarship that the student shall receive under the provisions of this act;
- (3) except as otherwise provided pursuant to subsection a. of section 3 of P.L. , c. (C.) (pending before the Legislature as this bill), be enrolled in a full-time course of study at a New Jersey county college;
- (4) have graduated from high school in 2004 or later, and not earlier than the calendar year two years prior to the first calendar year in which a scholarship payment is to be made; and
- (5) except as otherwise provided pursuant to subsection a. of section 3 of P.L., c. (C.) (pending before the Legislature as this bill), maintain continuous enrollment in a full-time course of study, unless on medical leave due to the illness of the student or a member of the student's immediate family or emergency leave because of a family emergency, which medical or emergency leave shall have been approved by the county college, or unless called to partial or full mobilization for State or federal active duty as a member of the National Guard or a Reserve component of the Armed Forces of the United States.
- d. A student who is dismissed for academic or disciplinary reasons from a county college shall no longer be eligible for a scholarship under this act. If a student participating in the program is dismissed for disciplinary reasons, the student shall repay in full all amounts received under the program. The county college shall be responsible for collecting the repayment, or the amount of any overpayment or other improper payment, of any State awards under

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the program, in accordance with the provisions of N.J.S.18A:71B-10.

e. A student scholarship under the NJ STARS Program may be renewed upon the student's filing of a renewal financial aid application and providing evidence that the student has satisfied the requirements pursuant to subsection b. of this section.

(cf: P.L.2007, c.214, s.1)

- 2. (New section) a. Upon notice from the authority in a student's senior year of high school of conditional eligibility for the NJ STARS Program, a student who determines to pursue final eligibility for the program shall take a college placement test to determine readiness for college-level coursework. The test shall be selected by the New Jersey Council of County Colleges and administered by the county college of the county in which the student's school district is located at no cost to the student or the school district. A county college may enter into an agreement with the school district to administer the test at the high school or other selected site within the district.
- b. A county college shall notify any student who does not achieve the required score on the placement test that the student requires remediation prior to pursuing county college coursework for credit under the NJ STARS Program. The student shall have the responsibility to address the identified deficiencies through such means as the student determines, including enrollment in remedial classes at the county college during the senior year of high school.
- c. Upon graduation from high school, if a student meets the eligibility criteria for receipt of an NJ STARS scholarship but is not able to demonstrate the skill levels required to pursue courses for credit at a county college, the student shall not receive an NJ STARS scholarship until that ability is demonstrated. The student shall have one year from the September 1 next following the date of high school graduation to demonstrate such ability, and if at the end of the one-year period the student continues to require remediation, then the student shall lose eligibility for the NJ STARS Program. If during or at the end of the one-year period the student demonstrates the required ability, then the student shall be eligible for an NJ STARS scholarship for five semesters.

- 3. (New section) a. A student who receives an NJ STARS scholarship shall be eligible to take less than 12 credits in the final semester if the county college determines that the student needs to complete less than 12 credits in that semester to complete the degree program.
- b. In the case of a student who is enrolled in an associate degree program regularly requiring six semesters, the student shall not receive an NJ STARS scholarship for the sixth semester but shall maintain eligibility for the New Jersey Student Tuition

Assistance Reward Scholarship II (NJ STARS II) Program established pursuant to P.L.2005, c.359 (C.18A:71B-86.1 et seq.), provided that the student meets the requirements for receipt of an NJ STARS II scholarship.

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4. (New section) A student who is eligible for an NJ STARS scholarship who earned college credits while enrolled in high school may submit to the county college a transcript from the institution of higher education that awarded the credits. If the county college determines that the student's coursework is equivalent to that offered by the county college, then the county college shall apply the credits toward the award of the student's associate degree under the NJ STARS Program.

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5. (New section) In the case of a student who is receiving a scholarship under the NJ STARS Program on the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), the scholarship shall be administered and the student shall remain eligible for the program in accordance with the provisions of P.L.2004, c.59 (C.18A:71B-81 et seq.) as the same read before the effective date of P.L. , c. (C.) (pending before the Legislature as this bill); except that a student who is in the first year of county college enrollment shall be required to attain a 3.25 cumulative grade point average upon graduation from a county college in order to qualify for the New Jersey Student Tuition Assistance Reward Scholarship II (NJ STARS II) Program and a student who is in the second year of county college enrollment shall be required to attain a 3.0 cumulative grade point average upon graduation from a county college to qualify for NJ STARS II.

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6. Section 4 of P.L.2005, c.359 (C.18A:71B-86.4) is amended to read as follows:

4. a. [For] A scholarship under the NJ STARS II Program shall be applied toward the cost of tuition or in the case of a student who receives a Tuition Aid Grant toward the cost of tuition and fees, subject to the prior application of other grants and scholarships against such costs as provided under paragraph (2) of subsection e. of this section, for an eligible student enrolled in a full-time course of study at a New Jersey four-year public institution of higher education[, a scholarship under the NJ STARS II Program shall be paid to the institution in the amount of \$2,000 for each semester of enrollment commencing in the 2006-2007 academic year. For each academic year thereafter, the amount of the scholarship shall be increased by one-half of the average percentage increase over the prior academic year in undergraduate tuition and fees for all fouryear public institutions of higher education and shall be paid to the institution for each semester of enrollment in that academic year; except that the amount of the scholarship shall not exceed \$2,500

1 per semester. The scholarship amount awarded shall be in addition 2 to any other State and federal need-based grants and merit 3 scholarships to which the student is entitled. The four-year public institution of higher education shall waive or provide an 4 5 institutional scholarship for any tuition and fee amount for the 6 student, for up to 18 credits, that exceeds the sum of the NJ STARS 7 II scholarship and any other State and federal grants and 8 scholarships to which the student is entitled. The institution shall 9 not be required to waive or provide an institutional scholarship for 10 tuition and fees for credits in excess of 18 credit hours in any single semester] . In the case of a student with a grade point average 11 12 equal to or greater than 3.25 and less than 3.50, the scholarship 13 shall equal up to \$3,000 per semester, and in the case of a student 14 with a grade point average equal to or greater than 3.50, the 15 scholarship shall equal up to \$3,500 per semester. The cost of a 16 scholarship shall be paid 50% by the State and 50% by the public 17 institution of higher education. Any cost of attendance that is not 18 covered by the NJ STARS II scholarship or other available forms of 19 grants and scholarships shall be paid by the student. 20

b. A student shall be eligible for a scholarship under the NJ STARS II Program for up to four semesters, excluding summer sessions, at a New Jersey four-year public institution of higher education.

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24 c. A student shall be eligible to receive a scholarship under the 25 NJ STARS II Program for the student's third academic year of study 26 if the student: has an annual family income, both taxable and non-27 taxable, as derived from the Free Application for Federal Student 28 Aid (FAFSA) for the academic year, of less than \$250,000; attained 29 an associate's degree from a New Jersey county college; except as 30 otherwise provided pursuant to subsection c. of section 2 and 31 subsection b. of section 3 of P.L. , c. (C.) (pending before the 32 Legislature as this bill), received a scholarship under the "New 33 Jersey Student Tuition Assistance Reward Scholarship (NJ STARS) 34 Program Act," P.L.2004, c.59 (C.18A:71B-81 et seq.), for each 35 semester of study in the county college, or was eligible for but did 36 not receive a scholarship under NJ STARS because the student's 37 tuition and fees were fully covered by other State or federal need-38 based grants or merit scholarships, or was eligible for but did not 39 receive a scholarship under NJ STARS because the student was 40 enrolled while a high school student in county college courses and 41 received an associate's degree in accordance with a joint program 42 offered by the student's school district and a county college; attains 43 a <u>cumulative</u> grade point average of at least [3.0 for the second 44 academic year of study in the 3.25 upon graduation from county 45 college; enrolls in a baccalaureate degree program at a New Jersey 46 four-year public institution of higher education for the third 47 academic year of study in the academic year immediately following 48 the student's attainment of an associate's degree; and meets the

- criteria set forth in subsection e. of this section. A grade for credits earned during a summer semester shall for the purposes of this subsection be included in the calculation of the <u>cumulative</u> grade point average [for the preceding academic year] . The amount of the scholarship awarded for the third academic year of study shall be based on the student's cumulative grade point average upon graduation from the county college in accordance with the provisions of subsection a. of this section.
- d. A student shall be eligible to receive a scholarship under the NJ STARS II Program for the student's fourth academic year of study if the student: received a scholarship under the NJ STARS II Program for the student's third academic year of study pursuant to subsection c. of this section; based on the student's performance during the third academic year of study, attained a grade point average of at least [3.0] 3.25; and meets the criteria set forth in subsection e. of this section. A grade for credits earned during a summer semester shall for the purposes of this subsection be included in the calculation of the grade point average for the preceding academic year. The amount of the scholarship awarded for the fourth academic year of study shall be based on the student's grade point average during the third academic year of study in accordance with the provisions of subsection a. of this section.
 - e. To be eligible to receive a scholarship under the NJ STARS II Program, a student shall:

- (1) be a State resident pursuant to guidelines established by the authority. Notwithstanding the provisions of section 1 of P.L.1979, c.361 (C.18A:62-4) or any other section of law to the contrary, a dependent child of a parent or guardian who has been transferred to a military installation located in this State shall be considered a resident of this State for the purposes of qualifying for an NJ STARS II scholarship;
- (2) have applied for all other available forms of State and federal need-based grants and merit scholarships, exclusive of loans, the full amount of which grants and scholarships shall be applied to tuition, and fee charges if applicable, to reduce the amount of any scholarship that the student shall receive under the provisions of P.L.2005, c.359 (C.18A:71B-86.1 et seq.);
- (3) be enrolled in a full-time course of study at a four-year public institution of higher education; and
- (4) maintain continuous enrollment in a full-time course of study, unless on medical leave due to the illness of the student or a member of the student's immediate family or emergency leave because of a family emergency, which medical or emergency leave shall have been approved by the four-year public institution of higher education, or unless called to partial or full mobilization for State or federal active duty as a member of the National Guard or a Reserve component of the Armed Forces of the United States.

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- 1 A student who is dismissed for academic or disciplinary 2 reasons from a four-year public institution of higher education shall 3 no longer be eligible for a scholarship under this act. If a student 4 participating in the program is dismissed for disciplinary reasons, 5 the student shall repay in full all amounts received under the program. The four-year public institution of higher education shall 6 7 be responsible for collecting the repayment, or the amount of any 8 overpayment or other improper payment, of any State awards under 9 the program, in accordance with the provisions of N.J.S.18A:71B-10 10.
- g. A student scholarship under the NJ STARS II Program may be renewed upon the student's filing of a renewal financial aid application and providing evidence that the student has satisfied the requirements pursuant to this section.
- 15 (cf: P. L. 2007, c.214, s.2)

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- 7. Section 5 of P.L.2005, c.359 (C.18A:71B-86.5) is amended to read as follows:
- 19 5. [A four-year public institution of higher education shall 20 accept all The policies and procedures set forth in the Statewide 21 transfer agreement established pursuant to P.L.2007, c.175 22 (C.18A:62-46 et seq.) shall govern the transfer of academic credits awarded by a county college to an NJ STARS student who 23 24 subsequently enrolls in the <u>a</u> four-year <u>public</u> institution <u>of higher</u> education and is participating in the NJ STARS II Program at the 25 26 institution.
- 27 (cf: P.L.2005, c.359, s.5)

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- 29 8. Section 7 of P.L.2005, c.359 (C.18A:71B-86.7) is amended 30 to read as follows:
 - 7. Nothing in this act shall be construed to require a four-year public institution of higher education to admit a student eligible for a scholarship under this act or to waive its admission standards and application procedures; except that the institution shall apply the same admission standards and application procedures that it applies to all other transfer students.
- 37 (cf: P.L.2005, c.359, s.7)

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- 9. (New section) In the case of a student who is receiving a scholarship under the NJ STARS II Program and is in the third academic year of study at a public institution of higher education on the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), the scholarship shall be administered and the student shall remain eligible for the program in accordance with the provisions of P.L.2005, c.359 (C.18A:71B-86.1 et seq.) as the same read before the effective date of P.L. , c. (C.) (pending
- 47 before the Legislature as this bill).

10. This act shall take effect immediately and shall first be applicable to the 2009-2010 academic year.

STATEMENT

This bill makes a number of revisions to the NJ STARS and NJ STARS II Programs. In the case of the NJ STARS Program, the major changes include the following:

- 1) to be eligible for the NJ STARS Program a high school student must graduate in the top 15.0% of the class as opposed to the current 20% requirement, and the student must also have completed a rigorous high school course of study in accordance with standards established by the Commission on Higher Education in consultation with the Commissioner of Education;
- 2) a dependent child of a parent or guardian who has been transferred to a military installation located in the State will be considered a State resident for the purposes of qualifying for an NJ STARS scholarship. This same change is made under the NJ STARS II Program;
- 3) upon notice from the Higher Education Student Assistance Authority in the senior year of high school of a student's conditional eligibility for the NJ STARS Program, a student who wishes to pursue final eligibility for the program must take a college placement test to determine the student's readiness for college-level coursework. The test will be administered by the county college of the county in which the student's school district is located, at no cost to the student or school district. If the county college notifies a student that the test indicates the student needs remediation prior to undertaking course work for credit at the college level, then the student will have the responsibility to address the identified deficiencies during senior year through such means as the student determines, which may include enrolling in remedial classes at a county college;
- 4) if upon graduation from high school a student meets the eligibility criteria for the NJ STARS Program but is still not able to demonstrate the skills necessary to pursue courses for credit at a county college, the student will not receive an NJ STARS scholarship until that ability is demonstrated. The student will have one year from the September 1 following the date of graduation to demonstrate that ability, and if at the end of that one-year period is not able to do so, then the student will lose eligibility for the program. If however, during or by the end of the one-year period the student demonstrates the required proficiency, the student will then be eligible for an NJ STARS scholarship for five semesters;
- 5) increases the number of credits per semester covered by an NJ STARS scholarship from 15 to 18;

6) allows a scholarship student to take less than 12 credits in the final semester of scholarship eligibility, if the county college determines that the student needs to complete less than 12 credits to complete the degree program; and

7) establishes a procedure for the county college acceptance of college credits earned by an NJ STARS student while still in high school and the application of those credits toward an associate degree under the program.

In the case of the NJ STARS II Program, the major changes include the following:

- 1) to be eligible for NJ STARS II, an NJ STARS student must graduate from the county college with a cumulative grade point average of 3.25. Under current law an NJ STARS student is only required to attain a 3.0 grade point average in order to be eligible for the NJ STARS II Program;
- 2) to establish initial eligibility for the NJ STARS II Program a student's family income must be less than \$250,000;
- 3) the NJ STARS II scholarship will only cover tuition, except that in the case of a student who is eligible for a Tuition Aid Grant the scholarship will cover tuition and fees. Under current law the total amount of tuition and fees is covered for all students under the program following the application of all other available forms of State and federal need-based grants and merit scholarships;
- 4) the amount of the scholarship awarded will be dependent upon the student's grade point average. For the third academic year of study at a four-year public institution of higher education, if the student attained a cumulative grade point average upon graduation from a county college that is equal to or greater than 3.25 and less than 3.50 the student will be eligible for a scholarship of up to \$3,000 per semester; and if the student attained a cumulative grade point average equal to or greater than 3.50, the student will be eligible for a scholarship of up to \$3,500 per semester. For the fourth academic year of study, the amount of the scholarship will be dependent upon the student's grade point average during the third academic year of study;
- 5) the cost of an NJ STARS II scholarship will be paid 50% by the State and 50% by the public institution of higher education. Any cost of attendance that is not covered by the scholarship or other available forms of grants and scholarships will be paid by the student; and
- 6) eligibility for the NJ STARS II Program is extended to a student who was eligible for NJ STARS but did not receive a scholarship under that program because the student earned an associate degree while enrolled in high school under a joint program offered by the student's school district and a county college.
- The bill provides that in the case of a student who is receiving an NJ STARS scholarship on the bill's effective date, that student will

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1	remain eligible for an NJ STARS scholarship in accordance with
2	the program's current criteria. However, such a student who is in
3	the first year of county college enrollment will need at least a 3.25
4	cumulative grade point average upon graduation from a county
5	college in order to qualify for the NJ STARS II Program. A student
6	who is in the second year of county college enrollment will only
7	need to meet the current GPA requirement of 3.0 in order to qualify
8	for NJ STARS II.
9	In the case of a student who is receiving an NJ STARS II
10	scholarship on the bill's effective date, that student will remain
11	eligible for an NJ STARS II scholarship in accordance with the

12 program's current criteria

SENATE EDUCATION COMMITTEE

STATEMENT TO

SENATE, No. 2373

with committee amendments

STATE OF NEW JERSEY

DATED: DECEMBER 8, 2008

The Senate Education Committee favorably reports Senate Bill No. 2373 with committee amendments.

As amended, this bill makes a number of revisions to the NJ STARS and NJ STARS II Programs. In the case of the NJ STARS Program, the major changes include the following:

- 1) to be eligible for the NJ STARS Program a high school student must graduate in the top 15.0% of the class as opposed to the current 20% requirement, and the student must also have completed a rigorous high school course of study in accordance with standards established by the Commission on Higher Education in consultation with the Commissioner of Education;
- 2) a dependent child of a parent or guardian who has been transferred to a military installation located in the State will be considered a State resident for the purposes of qualifying for an NJ STARS scholarship. This same change is made under the NJ STARS II Program;
- 3) upon notice from the Higher Education Student Assistance Authority in the senior year of high school of a student's conditional eligibility for the NJ STARS Program, a student who wishes to pursue final eligibility for the program must take a college placement test to determine the student's readiness for college-level coursework. The test will be administered by the county college of the county in which the student's school district is located, at no cost to the student or school district. If the county college notifies a student that the test indicates the student needs remediation prior to undertaking course work for credit at the college level, then the student will have the responsibility to address the identified deficiencies during senior year through such means as the student determines, which may include enrolling in remedial classes at a county college;
- 4) if upon graduation from high school a student meets the eligibility criteria for the NJ STARS Program but is still not able to demonstrate the skills necessary to pursue courses for credit at a county college, the student will not receive an NJ STARS scholarship until that ability is demonstrated. The student will have one year from the September 1 following the date of graduation to demonstrate that

ability, and if at the end of that one-year period is not able to do so, then the student will lose eligibility for the program. If however, during or by the end of the one-year period the student demonstrates the required proficiency, the student will then be eligible for an NJ STARS scholarship for five semesters;

- 5) increases the number of credits per semester covered by an NJ STARS scholarship from 15 to 18;
- 6) allows a scholarship student to take less than 12 credits in the final semester of scholarship eligibility, if the county college determines that the student needs to complete less than 12 credits to complete the degree program; and
- 7) establishes a procedure for the county college acceptance of college credits earned by an NJ STARS student while still in high school and the application of those credits toward an associate degree under the program.

In the case of the NJ STARS II Program, the major changes include the following:

- 1) to be eligible for NJ STARS II, an NJ STARS student must graduate from the county college with a cumulative grade point average of 3.25. Under current law an NJ STARS student is only required to attain a 3.0 grade point average in order to be eligible for the NJ STARS II Program;
- 2) to establish initial eligibility for the NJ STARS II Program a student's family income must be less than \$250,000;
- 3) the NJ STARS II scholarship will only cover tuition, except that in the case of a student who is eligible for a Tuition Aid Grant the scholarship will cover tuition and fees. Under current law the total amount of tuition and fees is covered for all students under the program following the application of all other available forms of State and federal need-based grants and merit scholarships;
- 4) the amount of the scholarship awarded will be dependent upon the student's grade point average. For the third academic year of study at a four-year public institution of higher education, if the student attained a cumulative grade point average upon graduation from a county college that is equal to or greater than 3.25 and less than 3.50 the student will be eligible for a scholarship of up to \$3,000 per semester; and if the student attained a cumulative grade point average equal to or greater than 3.50, the student will be eligible for a scholarship of up to \$3,500 per semester. For the fourth academic year of study, the amount of the scholarship will be dependent upon the student's grade point average during the third academic year of study;
- 5) the cost of an NJ STARS II scholarship will be paid 50% by the State and 50% by the public institution of higher education. Any cost of attendance that is not covered by the scholarship or other available forms of grants and scholarships will be paid by the student; and

6) eligibility for the NJ STARS II Program is extended to a student who was eligible for NJ STARS but did not receive a scholarship under that program because the student earned an associate degree while enrolled in high school under a joint program offered by the student's school district and a county college.

The bill provides that in the case of a student who is receiving an NJ STARS scholarship on the bill's effective date, that student will remain eligible for an NJ STARS scholarship in accordance with the program's current criteria. However, such a student who is in the first year of county college enrollment will need at least a 3.25 cumulative grade point average upon graduation from a county college in order to qualify for the NJ STARS II Program. A student who is in the second year of county college enrollment will only need to meet the current GPA requirement of 3.0 in order to qualify for NJ STARS II.

In the case of a student who is receiving an NJ STARS II scholarship on the bill's effective date, that student will remain eligible for an NJ STARS II scholarship in accordance with the program's current criteria.

The committee amended the bill to clarify that the amount of the scholarship that an NJ STARS I recipient, who is in the second year of county college enrollment on the effective date of the bill and who attains a cumulative grade point average equal to or greater than 3.0 and less than 3.25 upon graduation, will equal up to \$3,000 per semester for the third academic year of study, provided that the student meets all the other requirements of the NJ STARS II Program.

LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

SENATE, No. 2373 STATE OF NEW JERSEY 213th LEGISLATURE

DATED: DECEMBER 22, 2008

SUMMARY

Synopsis: Revises the NJ STARS and NJ STARS II Programs.

Type of Impact: Possible reduction in General Fund expenditures.

Agencies Affected: Public institutions of higher education; Higher Education Student

Assistance Authority.

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Cost	Indeterminate	Indeterminate	Indeterminate

- Senate Bill No. 2373 (1R) of 2008 makes a number of revisions to the New Jersey Student Tuition Assistance Reward Scholarship (NJ STARS) Program and the New Jersey Student Tuition Assistance Reward Scholarship II (NJ STARS II) Program. The Office of Legislative Services (OLS) estimates that the impact of those revisions, changes in program eligibility, will be to reduce the pool of potential scholarship recipients under NJ STARS and NJ STARS II and consequently may decrease State and institutional costs in the short term. However, if increasing numbers of eligible students who graduate in the top 15 percent of their high school class determine to take advantage of the NJ STARS Program and as county college tuition and fee costs rise over time, State costs to support the program may begin to increase over the long term.
- The requirement imposed under the bill that an NJ STARS student achieve a cumulative grade point average of at least 3.25 upon graduation from a county college in order to be eligible to participate in NJ STARS II and the establishment of a fixed scholarship amount under NJ STARS II will act to reduce in the short term the State and institutional costs to support the NJ STARS II Program. Again, if increasing numbers of students determine to take advantage of NJ STARS and subsequently move on to NJ STARS II, State and institutional costs may begin to increase in the long term.



• The bill revises the NJ STARS II Program to provide that institutions of higher education will pay a maximum of \$3,500 per academic year for each NJ STARS II student enrolled. This change will decrease the amount of financial support that each institution is required to provide on a per student basis. However, the decrease in the per student cost may be offset by an increase in the number of students who enroll under NJ STARS II in upcoming fiscal years.

BILL DESCRIPTION

Senate Bill No. 2373 (1R) of 2008 makes a number of revisions to the NJ STARS and NJ STARS II Programs. In the case of the NJ STARS Program, the major changes that are associated with the bill's fiscal impact include the following:

- 1) to be eligible for the NJ STARS Program a high school student must graduate in the top 15.0 percent of the class as opposed to the current 20 percent requirement, and the student must also have completed a rigorous high school course of study in accordance with standards established by the Commission on Higher Education in consultation with the Commissioner of Education:
- 2) upon notice from the Higher Education Student Assistance Authority in the senior year of high school of a student's conditional eligibility for the NJ STARS Program, a student who wishes to pursue final eligibility for the program must take a college placement test to determine the student's readiness for college-level coursework. If the test indicates that the student needs remediation prior to undertaking course work for credit at the college level, then the student will have the responsibility to address the identified deficiencies during senior year through such means as the student determines, which may include enrolling in remedial classes at a county college; and
- 3) if upon graduation from high school a student meets the eligibility criteria for the NJ STARS Program but is still not able to demonstrate the skills necessary to pursue courses for credit at a county college, the student will not receive an NJ STARS scholarship until that ability is demonstrated. The student will have one year from the September 1 following the date of graduation to demonstrate that ability, and if at the end of that one-year period is not able to do so, then the student will lose eligibility for the program. If however, during or by the end of the one-year period the student demonstrates the required proficiency, the student will then be eligible for an NJ STARS scholarship for five semesters.

In the case of the NJ STARS II Program, the major changes that are associated with the bill's fiscal impact include the following:

- 1) to be eligible for NJ STARS II, an NJ STARS student must graduate from the county college with a cumulative grade point average of at least 3.25. Under current law an NJ STARS student is only required to attain a 3.0 grade point average in order to be eligible for the NJ STARS II Program;
- 2) to establish initial eligibility for the NJ STARS II Program a student's family income must be less than \$250,000;
- 3) the NJ STARS II scholarship will only cover tuition, except that in the case of a student who is eligible for a Tuition Aid Grant the scholarship will cover tuition and fees. Under current law the total amount of tuition and fees is covered for all students under the program following the application of all other available forms of State and federal need-based grants and merit scholarships;
- 4) the amount of the scholarship awarded will be dependent upon the student's grade point average. For the third academic year of study at a four-year public institution of higher

education, if the student attained a cumulative grade point average upon graduation from a county college that is equal to or greater than 3.25 and less than 3.50 the student will be eligible for a scholarship of up to \$3,000 per semester; and if the student attained a cumulative grade point average equal to or greater than 3.50, the student will be eligible for a scholarship of up to \$3,500 per semester. For the fourth academic year of study, the amount of the scholarship will be dependent upon the student's grade point average during the third academic year of study; and

5) the cost of an NJ STARS II scholarship will be paid 50 percent by the State and 50 percent by the public institution of higher education. Any cost of attendance that is not covered by the scholarship or other available forms of grants and scholarships will be paid by the student.

The bill provides that in the case of a student who is receiving an NJ STARS scholarship on the bill's effective date, that student will remain eligible for an NJ STARS scholarship in accordance with the program's current criteria. However, such a student who is in the first year of county college enrollment will need at least a 3.25 cumulative grade point average upon graduation from a county college in order to qualify for the NJ STARS II Program. A student who is in the second year of county college enrollment will only need to meet the current GPA requirement of 3.0 in order to qualify for NJ STARS II.

In the case of a student who is receiving an NJ STARS II scholarship on the bill's effective date, that student will remain eligible for an NJ STARS II scholarship in accordance with the program's current criteria.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates that the fiscal impact of Senate Bill No. 2373 (1R) may be to decrease State costs by an indeterminate amount in the short term. The bill makes a number of revisions to the New Jersey Student Tuition Assistance Reward Scholarship (NJ STARS) and the New Jersey Student Tuition Assistance Reward Scholarship II (NJ STARS II) Programs that impact upon the potential pool of scholarship recipients and therefore the State and institutional costs of the programs.

The Higher Education Student Assistance Authority (HESAA) has indicated that as of November 2008, 3,914 students were enrolled under the NJ STARS Program, with \$9.6 million appropriated to support NJ STARS scholarships in FY 2009. For Fall 2007, the most recent fiscal year for which final data is available, \$4.8 million was expended to fund 3,110 NJ STARS scholarships at the county colleges, which represented a State cost of approximately \$1,600 per student. The bill changes the class rank threshold a student must meet to be eligible for an NJ STARS scholarship from the top 20 percent of the student's high school graduating class to the top 15 percent and requires that the student demonstrate the ability to undertake college level coursework. While the new class rank threshold and student remediation requirements may decrease the student population eligible for NJ STARS and consequently reduce the number of NJ STARS scholarships, reduced State costs to support the NJ STARS Program may be offset if increasing numbers of eligible students who graduate in the top 15 percent of their high school

class determine to take advantage of the NJ STARS Program. Also, as county college tuition and fees costs increase over the long term, so will the State cost to fund each NJ STARS student.

The HESAA has indicated that as of November 2008, 1,167 students were enrolled under the NJ STARS II Program, with \$5.1 million appropriated in FY 2009 to support NJ STARS II scholarships. Under current law, four year-public institutions of higher education will receive State support of \$2,148 per semester or approximately \$4,300 annually for each student enrolled under the NJ STARS II Program in FY 2009. Any additional cost of the scholarship is paid by the institution. In FY 2008, the four-year public institutions of higher education estimated that they spent over \$3 million to support the program.

The bill revises the NJ STARS II Program to provide that scholarships of up to \$3,500 per semester would be provided for each NJ STARS II student subject to the prior application of other grants and scholarships against tuition costs and if applicable, fees. The scholarships will be paid 50 percent by the State and 50 percent by the institutions. The scholarships will finance only tuition as opposed to current tuition and fee support, except in the case of Tuition Aid Grant (TAG) recipients who will receive support for both tuition and fees. A student enrolled under the NJ STARS II Program will pay all other costs of attendance.

When compared to current law, the bill would reduce the annualized State cost to support an NJ STARS II student from an estimated \$4,300 in FY 2009 to \$3,500 in FY 2010. However the decrease in the per student expenditure may be offset by an increase in the NJ STARS II student population as HESAA has indicated that as of November 2008, 3,914 students were enrolled under NJ STARS, which is approximately 1,000 students more than were previously estimated for FY 2009. Beyond FY 2009, if increasing numbers of eligible students determine to take advantage of NJ STARS and subsequently move on to NJ STARS II, State and institutional costs may begin to increase in the long term. However the costs will be less than they would have been without this bill.

The OLS is not able to estimate the cost of, or any potential savings to, the NJ STARS and NJ STARS II Programs in future fiscal years due to a lack of information on how increasing tuition and fee costs at institutions of higher education and the recent economic climate will impact student enrollment patterns in the future.

Section: Education

Analyst: Osomo Thomas

Senior Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67 (C. 52:13B-1 et seq.).