#### 45:16A-1

#### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2007 **CHAPTER:** 211

NJSA: 45:16A-1 (Establishes the State Board of Examiners of Heating, Ventilating, Air Conditioning and

Refrigeration Contractors)

BILL NO: A1016 (Substituted for S2393)

SPONSOR(S) Prieto and Others

DATE INTRODUCED: January 10, 2006

COMMITTEE: ASSEMBLY: Regulated Professions and Independent Authorities

**SENATE**: Labor

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: December 13, 2007

**SENATE:** December 17, 2007

**DATE OF APPROVAL:** December 20, 2007

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

FINAL TEXT OF BILL (Third reprint enacted)

A1016

**SPONSOR'S STATEMENT**: (Begins on page 12 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes

**SENATE**: Yes

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL NOTE: Yes <u>8-1-06</u>

<u>6-14-07</u>

S2393

**SPONSOR'S STATEMENT**: (Begins on page 12 of original bill) Yes

**COMMITTEE STATEMENT:** ASSEMBLY: No

**SENATE**: Yes

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL ESTIMATE: No

VETO MESSAGE: Yes

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**GOVERNOR'S PRESS RELEASE ON SIGNING:** 

RWH 5/9/08

**NEWSPAPER ARTICLES:** 

Title 45. Chapter 16A (New) **HVACR** Contractors §§1-28 -C.45:16A-1 to 45:16A-28 §32 Note to §7

#### P.L. 2007, CHAPTER 211, approved December 20, 2007 Assembly, No. 1016 (Third Reprint)

1 AN ACT providing for the licensing of heating, ventilating <sup>1</sup>[and], <sup>1</sup> air conditioning <sup>1</sup>and refrigeration <sup>1</sup> contractors, amending 2 P.L.1971, c.60, P.L.1974, c.46 and P.L.1978, c.73 and 3 4 supplementing Title 45 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. (New section) Sections 1 through  ${}^{1}[22] {}^{2}[\underline{27}^{1}] \underline{28}^{2}$  of this act shall be known and may be cited as "The State Heating, Ventilating '[and], 'Air Conditioning 'and Refrigeration' Contracting License Law."

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2. (New section) As used in this act:

<sup>1</sup>["Apprentice HVAC tradesperson" means any person who, as his principal occupation, is engaged in learning and assisting in the installation and servicing of HVAC systems. ]1

"Board" means the State Board of Examiners of Heating, Ventilating '[and] , Air Conditioning 'and Refrigeration' Contractors created by section 3 of this act.

"Bona fide representative" means: in the case of a sole proprietorship, the owner; in the case of a partnership, a partner; in the case of a limited liability company, a manager; or in the case of a corporation, an executive officer.

"Director" means the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

"Heating, ventilating '[and], air conditioning refrigeration<sup>1</sup>" or <sup>1</sup>["HVAC"] "HVACR"<sup>1</sup> means the process of treating and protecting the environment by the responsible handling, dispensing, collecting and cleaning of chlorofluorocarbons and other refrigerants in stationary sources, and controlling the temperature, humidity and cleanliness of air by using the "wet," "dry," "radiant," "conduction," "convection," "direct," or "indirect"

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly ARP committee amendments adopted December 7, 2006.

<sup>&</sup>lt;sup>2</sup>Senate SLA committee amendments adopted June 21, 2007.

<sup>&</sup>lt;sup>3</sup>Assembly amendments adopted in accordance with Governor's recommendations December 10, 2007.

method or combination of methods, including those which utilize solar energy, to meet the environmental requirements of a designated area. <sup>1</sup>["HVAC"] "HVACR" also means the installation, <sup>1</sup>servicing, connecting, <sup>1</sup> maintenance <sup>1</sup>[and] or <sup>1</sup> repair of <sup>1</sup>the following <sup>1</sup>:

power boiler systems, hydronic heating systems, fire tube and water tube boilers, pressure steam and hot water boilers, furnaces and space heaters, and appurtenances utilizing electric, fossil fuel <sup>1</sup>, wood pellets <sup>1</sup> or solar energy <sup>1</sup>, <sup>1</sup> other than <sup>1</sup>those appurtenances utilized solely <sup>1</sup> for the <sup>1</sup>[use] purpose <sup>1</sup> of heating potable water;

warm air heating or refrigeration and evaporative cooling systems, ventilation and exhaust systems, dust collectors, air handling equipment, heating or cooling coils, air or refrigerant compressors, chillers, cooling towers, evaporators, condensers, plenums, fans, blowers, air cleaners, mechanical ventilation for radon mitigation, humidifiers, filters, louvers, mixing boxes and appurtenances; hydronic heating and chilled water pipe, condensate piping not regulated under P.L.1968, c.362 (C.45:14C-1 et seq.), valves, fittings, <sup>2</sup>[fuel oil storage tanks not regulated under P.L.1986, c.102 (C.58:10A-21 et seq.), ]<sup>2</sup> burners and piping, hydronic heating, expansion tanks, pumps, gauges, humidity and thermostatic controls;

natural or manufactured gas piping on the load side of a meter; supply water piping to equipment being served from an existing dedicated source connected downstream from an approved backflow preventer, except in replacement cases, the installation of the required approved backflow device downstream from a preexisting valve; and <sup>1</sup>[the maintaining, installing or connecting of:]<sup>1</sup> pneumatic controls and control piping, for the control of air, liquid, or gas temperatures, radiators, convectors, unit cabinet heaters, <sup>3</sup>or<sup>3</sup> fan coil units <sup>3</sup>[, flues, or patented chimneys]<sup>3</sup>; and pneumatic controls and control piping, of automatic oil, gas or coal burning equipment, mechanical refrigeration equipment, gasoline or diesel oil dispensing equipment and in replacement cases only, the connection thereof of the wiring from an electrical service disconnect box of adequate size to accommodate the equipment and controls and previously dedicated to that equipment, and the testing and balancing of air and hydronic systems, but does not include the design or preparation of specifications for equipment or systems to be installed that are within the practice of professional engineering as defined in subsection (b) of section 2 of P.L.1938, c.342 (C.45:8-28).

"Heating, ventilating '[and], 'air conditioning 'and refrigeration' contracting" means undertaking or advertising to undertake, for a fixed price, fee, commission, or gain of whatever nature, the planning, laying out, installation, construction,

maintenance, service, repair, alteration or modification to any portion of any system, product or equipment or appurtenances used for the environmental needs or control of any heating, ventilating [and], air conditioning and refrigeration system.

"I [Heating] Master heating¹, ventilating ¹[and] ¹¹ air conditioning ¹and refrigeration¹ contractor" means any person, firm, partnership, corporation or other legal entity licensed according to the provisions of this act which obtains a pressure seal pursuant to sections ¹[18] ²[23¹]24² and ¹[19] ²[24¹]25² of this act and which advertises, undertakes or offers to undertake for another the planning, laying out, supervising, installing, ¹servicing¹ or repairing of ¹[HVAC] HVACR¹ systems, apparatus or equipment. In order to act as ¹[an "HVAC contractor,"] a "Master HVACR contractor²,²"¹ an individual shall be a bona fide representative of the legal entity licensed pursuant to the provisions of this act.

<sup>1</sup>["Journeyman HVAC tradesperson"] "HVACR journeyperson" means any person who installs, alters, repairs <sup>1</sup>[and] services or <sup>1</sup> renovates <sup>1</sup>[HVAC] HVACR systems in accordance with standards, rules and regulations established by the board and who works under the supervision of <sup>1</sup>[an HVAC] a Master HVACR contractor.

"Retrofit" means a change in design, construction or equipment already in operation in order to incorporate later improvements.

"Replacement" means a change of equipment with the same type or similar equipment.

<sup>1</sup>"Undertake or offer to undertake for another" means a contractor who is listed in a public bid as the proposed subcontractor by the contractor placing the bid for <sup>2</sup>[a]an<sup>2</sup> HVACR contract.<sup>1</sup>

3. (New section) There is created within the Division of Consumer Affairs in the Department of Law and Public Safety the State Board of Examiners of Heating, <sup>1</sup> [Ventilation and] Ventilating, <sup>1</sup> Air Conditioning <sup>1</sup> and Refrigeration <sup>1</sup> Contractors. The board shall consist of nine members who are residents of the State of New Jersey and who, except for the member from the department in the Executive Branch of State Government, shall be appointed by the Governor. In addition to the two public members appointed to represent the interests of the public pursuant to the provisions of subsection b. of section 2 of P.L.1971, c.60 (C.45:1-2.2), one member shall be from a department in the Executive Branch of State Government who shall serve without compensation at the pleasure of the Governor; three members shall be practicing <sup>1</sup> [HVAC] Master HVACR <sup>1</sup> contractors with at least 10 years

experience; two members shall be mechanical inspectors with at

least 10 years experience; and one member shall be <sup>2</sup>[a]an<sup>2</sup>

<sup>1</sup>[journeyman HVAC tradesperson] HVACR journeyperson<sup>1</sup> of at least 10 years experience.

The Governor shall appoint each member, other than the State executive department member, for terms of four years, except that of the members first appointed, other than the State executive department member, two shall serve for a term of four years, two shall serve for a term of three years, two shall serve for a term of two years, and two shall serve for terms of one year. Any vacancy in the membership shall be filled for the unexpired term in the manner provided for the original appointment. No member of the board may serve more than two successive terms in addition to any unexpired term to which he has been appointed. The Governor may remove any member of the board, other than the State executive department member, for cause.

- 4. (New section) The board shall, in addition to other powers and duties it may possess by law:
  - a. Administer the provisions of this act;
- b. Examine and pass on the qualifications of all applicants for license under this act, and issue a license to each qualified successful applicant;
- c. Examine, evaluate and supervise all examinations and procedures;
  - d. Adopt a seal which shall be affixed to all licenses issued by it;
- e. Adopt rules and regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) as it may deem necessary to enable it to perform its duties under and to enforce the provisions of this act;
- f. Annually publish a list of the names and addresses of all persons who are licensed under this act;
  - g. Establish standards for continuing education; and
  - h. Prescribe or change the charges for examinations, licensures, renewals and other services performed pursuant to P.L.1974, c.46 (C.45:1-3.1 et seq.).

5. (New section) Any person desiring to obtain a State <sup>1</sup>[HVAC] Master HVACR <sup>1</sup> contractor's license shall make application for licensure to the board and shall pay all the fees required in connection with the application, and be examined as required by this act.

6. (New section) On or after the effective date of this act, a municipality, local board of health or any other agency shall not issue or renew any <sup>1</sup>[HVAC] Master HVACR<sup>1</sup> contractor's license.

7. (New section) a. A person shall not work as <sup>1</sup>[an HVAC] <u>a</u>

- 1 Master HVACR 1 contractor or use the title or designation of
- 2 "licensed '[HVAC] <u>Master HVACR</u>'contractor" or '["HVAC]
- 3 "Master HVACR<sup>1</sup> contractor" unless licensed pursuant to the provisions of this act.
- b. A person, firm, partnership, corporation or other legal entity shall not engage in the business of '[HVAC] HVACR' contracting or advertise in any manner as '[an HVAC] a Master HVACR' contractor or use the title or designation of "licensed '[HVAC] Master HVACR' contractor" or '["HVAC] "Master HVACR' contractor" unless authorized to act as '[an HVAC] a Master HVACR' contractor pursuant to the provisions of this act.

8. (New section) Nothing in this act shall be construed to prevent <sup>1</sup>[the practice of engineering by a holder of a license to practice that profession in this State, but no engineer] any person licensed by the State, including, but not limited to, architects, professional engineers, electrical contractors, <sup>3</sup>[or]<sup>3</sup> master plumbers, <sup>3</sup>or any chimney service professional registered as a home improvement contractor with the Division of Consumer Affairs, <sup>3</sup> from acting within the scope of practice of his profession or occupation, but no person <sup>1</sup> shall use the designation "licensed <sup>1</sup>[HVAC] Master HVACR <sup>1</sup> contractor unless licensed as <sup>1</sup>[an HVAC] a Master HVACR <sup>1</sup> contractor under the provisions of this act.

9. (New section) The provisions of this act shall not apply to a single family home owner who personally occupies his own dwelling and who solely performs '[HVAC] HVACR' work on his own dwelling, upon receipt of all required permits, except that any '[HVAC] HVACR' work involving chlorofluorocarbons (CFC's) or hydrochlorofluorocarbons (HCFC's) shall be performed only by a licensed '[HVAC] Master HVACR' contractor.

10. (New section) The provisions of this act shall not apply to any public utility company regulated by the Board of Public Utilities pursuant to Title 48 of the Revised Statutes <sup>1</sup> [that performs emergency repair services to prevent an imminent threat to the health and safety of life or property, which repair services include, but are not limited to, turning off, disconnecting, shutting down or disabling any equipment or condition or the provision of any products ], or any related competitive business segment of that public utility that offers competitive services pursuant to the "Electric Discount and Energy Competition Act," P.L.1999, c.23 (C.48:3-49 et al.). The provisions of this act also shall not apply to HVACR work performed on buildings, structures or premises

1 owned or operated by a public utility holding company or its subsidiaries<sup>1</sup>.

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11. (New section) The provisions of this act shall not deny to any municipality the power to inspect '[HVAC] HVACR' work or equipment or the power to enforce the standards and manner in which '[HVAC] HVACR' work shall be done, but no municipality, local board of health or other agency shall require any '[HVAC] Master HVACR' contractor licensed under this act, or authorized to engage in the business of '[HVAC] HVACR' contracting under this act, to obtain any additional license, apply for or take any examination, or pay any licensing fee.

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<sup>2</sup>12. (New section) The provisions of this act shall not apply to any liquefied petroleum gas marketer licensed by the Department of Community Affairs pursuant to subchapter 10 of chapter 18 of Title 5 of the New Jersey Administrative Code.<sup>2</sup>

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<sup>2</sup>[12.] 13.<sup>2</sup> (New section) Not less than 30 days and not more than 60 days prior to the date set for the examination for <sup>1</sup>[an HVAC] a Master HVACR<sup>1</sup> contractor's license, every person, except as provided in this act, desiring to apply for a license, who meets the qualifications as set forth in this act, shall deliver to the board, personally or by certified mail, return receipt requested, postage prepaid, a certified check or money order payable to the Treasurer of the State of New Jersey in the required amount, together with the written application required by the board, completed as described in the application, and together with proof of qualifications as described in this act.

The qualifications for [an HVAC] a Master HVACR contractor's license shall be as follows: The person shall be 21 or more years of age and a citizen or legal resident of the United States, and shall have been employed in the [HVAC] HVACR 1 contracting business for a period of five years next preceding the date of his application for a license. <sup>3</sup>[Three] One<sup>3</sup> or more of the five years shall have been spent while engaged or employed as <sup>2</sup>[a]an<sup>2</sup> <sup>1</sup> [journeyman HVAC tradesperson ] HVACR journeyperson or licensed plumber engaged in the work described<sup>1</sup>. At least <sup>2</sup>[two] four <sup>2</sup> years of the five years shall have been spent in '[an HVAC] '[a] an' HVACR' apprenticeship or other training program approved by the 'United States' Department of <sup>1</sup>[Education] <u>Labor</u><sup>1</sup>, with proof of passage and successful completion of this program while actively engaged or employed as an apprentice as determined by the board. <sup>3</sup>Successful completion of an HVAC program given by an accredited technical school, trade school, county college or community college shall satisfy two years

of the minimum four years that must be spent in an approved apprenticeship or other training program.<sup>3</sup> In lieu of the above requirements a person shall have been awarded a bachelor's degree<sup>1</sup>: a. <sup>1</sup> in <sup>1</sup>[HVAC] HVACR technology from an accredited college or university in the United States which the board finds acceptable and, in addition, shall have been engaged or employed in the practical work of installing '[HVAC] HVACR' systems for <sup>3</sup>[three years] one year<sup>3</sup>; or b. from an accredited college or university in the United States which the board finds acceptable and, in addition, shall have been engaged or employed in the direct supervision of the installation of HVACR systems for <sup>3</sup>[five] three<sup>3</sup> 

Proof of compliance with the qualifications or those in lieu thereof shall be submitted to the board in writing, sworn to by the applicant, and accompanied by two recent passport-size photographs of the applicant.

- <sup>2</sup>[13.] <u>14.</u><sup>2</sup> (New section) a. Every <sup>1</sup>[HVAC] <u>Master HVACR</u> <sup>1</sup> contractor's license examination shall be substantially uniform and shall be designed so as to establish the competence and qualifications of the applicant to perform the type of work and business as described in this act. The examination may be theoretical or practical in nature, or both.
- b. The examination shall be held at least four times a year, at Trenton or other place the board deems necessary. Public notice of the time and place of the examination shall be given.
- c. No person who has failed the examination shall be eligible to be reexamined for a period of six months from the date of the examination failed by that person.
- d. All applicants for '[HVAC] <u>Master HVACR</u>' licenses, renewals or reexaminations shall pay a fee for each license issuance or renewal, or reexamination as determined by the board.

<sup>2</sup>[14.] 15.<sup>2</sup> (New section) Licenses shall be renewed biennially by the board upon written application of the holder and payment of the prescribed fee and renewal of the bond required by section <sup>1</sup>[17] <sup>2</sup>[22<sup>1</sup>]23<sup>2</sup> of this act. A license may be renewed without reexamination, if the application for renewal is made within 30 days next preceding or following the scheduled expiration date. Any applicant for renewal making application at any time subsequent to the 30th day next following the scheduled expiration date may be required by the board to be <sup>2</sup>[re-examined]reexamined<sup>2</sup>, and that person shall not continue to act as a licensed <sup>1</sup>[HVAC] Master HVACR<sup>1</sup> contractor, as described in this act, and no firm, corporation or other legal entity for which the person is the bona fide representative shall operate under a license in the <sup>1</sup>[HVAC]

HVACR<sup>1</sup> business, as described in this act, until a valid license has 1 2 been secured or is held by a bona fide representative.

Any license expiring while the holder is outside the continental limits of the United States in connection with any project undertaken by the government of the United States, or while in the services of the Armed Forces of the United States, shall be renewed without the holder being required to be reexamined, upon payment of the prescribed fee at any time within four months after the person's return to the United States or discharge from the armed

10 forces, whichever is later.

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<sup>2</sup>[15.] 16.<sup>2</sup> (New section) The board shall require each Master HVACR contractor, as a condition for biennial license renewal pursuant to section <sup>2</sup> [14]15<sup>2</sup> of this act, to complete any continuing education requirements imposed by the board pursuant to section

<sup>2</sup> 16 17<sup>2</sup> of this act. <sup>1</sup> 16

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#### <sup>2</sup>[16.] 17.<sup>2</sup> (New section) a. The board shall:

- (1) Establish standards for continuing HVACR education, including the subject matter and content of courses of study, the selection of instructors, and the number and type of continuing education credits required of a licensed Master HVACR contractor as a condition for biennial license renewal, except that the number of credits required shall not exceed five in any biennial license
- (2) Approve educational programs offering credit towards the continuing HVACR education requirements; and
- (3) Approve other equivalent educational programs, and shall establish procedures for the issuance of credit upon satisfactory proof of the completion of these programs.
- b. In the case of education courses and programs, each hour of instruction shall be equivalent to one credit.1

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<sup>2</sup>[<sup>1</sup>17.] 18.<sup>2</sup> (New section) The board may, in its discretion, waive requirements for continuing HVACR education on an individual basis for reasons of hardship such as illness or disability, retirement of the license or other good cause.1

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<sup>2</sup>[118.] 19.<sup>2</sup> (New section) The board shall not require completion of continuing HVACR education credits for an initial renewal of license.<sup>1</sup>

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<sup>2</sup>[19.]20.<sup>2</sup> (New section) In the event a Master HVACR contractor completes a number of continuing education credit hours in excess of the number required by the board pursuant to section <sup>2</sup>[16]17<sup>2</sup> of this act, the board may allow those extra credits to be

carried over to satisfy the Master HVACR contractor's continuing education requirement for the next biennial licensure period, but shall not be applicable thereafter.

<sup>1</sup>[15.] <sup>2</sup>[20.<sup>1</sup>] 21.<sup>2</sup> (New section) The board may in its discretion grant licenses without examination to applicants so licensed by other states; provided that equal reciprocity is provided for New Jersey <sup>1</sup>[HVAC] Master HVACR <sup>1</sup> contractors by the law of the applicant's domiciliary state and provided further that the domiciliary state's standards are equal to or comparable to those of this State.

<sup>1</sup>[16.] <sup>2</sup>[21.<sup>1</sup>] 22.<sup>2</sup> (New section) No firm, corporation or other legal entity operating under and by virtue of this act shall be denied the privilege of conducting and continuing the business of <sup>1</sup>[HVAC] HVACR<sup>1</sup> contracting, by reason of death, termination of employment, illness or a substantial disability of the bona fide representative of the firm, corporation or other entity, provided that: the firm, corporation or other entity has complied with the other provisions of this act; the firm, corporation or other entity maintains a place of business within this State; and another bona fide representative of the entity obtains a State license within six months from the date of the death, termination of employment, illness or disability. The board may promulgate additional regulations governing the management and operation of an entity during that period of time when the entity shall be in operation without having a bona fide representative.

'[17.] <sup>2</sup>[22.¹] 23.² (New section) In addition to any other bonds that may be required pursuant to contract, no ¹[HVAC] Master HVACR¹ contractor licensed under this act shall undertake to do any ¹[HVAC] HVACR¹ work in the State unless and until he shall have first entered into a bond in favor of the State of New Jersey in the sum of \$3,000 executed by a surety company authorized to transact business in this State, approved by the Department of Banking and Insurance and to be conditioned on the faithful performance of the provisions of this act. No municipality shall require any similar bond from any ¹[HVAC] Master HVACR¹ contractor licensed under this act. The board shall by rule and regulation provide who shall be eligible to receive the financial protection afforded by the bond required to be filed by this section. The bond shall be for the term of 12 months and shall be renewed at each expiration for a similar period.

1 '[18.] <sup>2</sup>[23.<sup>1</sup>] 24.<sup>2</sup> (New section) To be eligible to obtain and 2 retain a pressure seal, and renew <sup>1</sup>[an HVAC] <sup>2</sup>[a]an<sup>2</sup> HVACR<sup>1</sup> 3 license, <sup>1</sup>[an HVAC] a Master HVACR<sup>1</sup> contractor shall:

- a. Secure, maintain and file with the board a certificate of general liability insurance from an insurance company authorized and licensed to do business in this State <sup>2</sup>or proof of self-insurance approved by the Department of Banking and Insurance<sup>2</sup> covering the <sup>1</sup>[HVAC] Master HVACR<sup>1</sup> contracting done by that <sup>1</sup>[HVAC] HVACR<sup>1</sup> contractor. The minimum amount of general liability insurance shall be <sup>1</sup>[\$300,000] \$500,000<sup>1</sup> for the combined property damage and bodily injury to or death of one or more persons in any one accident or occurrence; <sup>2</sup>and<sup>2</sup>
- b. File with the board its Federal Tax Identification number <sup>2</sup>[; and].<sup>2</sup>
  - <sup>2</sup>[c. Comply with any continuing education requirements regarding license renewal for <sup>1</sup>[an HVAC] a Master HVACR <sup>1</sup> contractor established by the board through regulation <sup>1</sup>pursuant to section 16 of this act <sup>1</sup>.] Every licensed HVACR contractor whose general liability policy is cancelled or nonrenewed shall submit to the board a copy of the certificate of general liability insurance for a new or replacement policy which meets the requirements of subsection a. of this section before the former policy is no longer effective. <sup>2</sup>

<sup>3</sup>[Every certificate of insurance required to be filed with the board pursuant to this section shall provide that cancellation of the insurance shall not be effective unless and until at least 10 days' notice of intention to cancel has been received in writing by the board.]<sup>3</sup>

<sup>1</sup>[19.] <sup>2</sup>[24.<sup>1</sup>] 25.<sup>2</sup> (New section) a. The board shall provide a pressure seal to <sup>1</sup>[an HVAC] a Master HVACR <sup>1</sup> contractor at the time of the issuance of a license or as soon thereafter as deemed appropriate by the board. No pressure seal shall be provided by the board or retained by <sup>1</sup>[an HVAC] a Master HVACR <sup>1</sup> contractor unless the <sup>1</sup>[HVAC] Master HVACR <sup>1</sup> contractor complies with the provisions of sections <sup>1</sup>[17] <sup>2</sup>[22<sup>1</sup>]23<sup>2</sup> and <sup>1</sup>[18] <sup>2</sup>[23<sup>1</sup>]24<sup>2</sup> of this act. The <sup>1</sup>[HVAC] Master HVACR <sup>1</sup> contractor shall pay the cost of the pressure seal, but the seal shall remain the property of the board. The pressure seal shall be surrendered to the board immediately upon suspension, revocation or expiration of the license or upon a finding of noncompliance with the provisions of section <sup>1</sup>[18] <sup>2</sup>[23<sup>1</sup>]24<sup>2</sup> of this act.

b. <sup>1</sup>[An HVAC] <u>A Master HVACR</u> <sup>1</sup> contractor shall impress his pressure seal upon all applications for <sup>1</sup>[HVAC] <u>HVACR</u> <sup>1</sup> permits from the appropriate duly licensed State inspection agency.

c. A pressure seal shall be used exclusively by '[an HVAC] a

Master HVACR' contractor or in the conduct of the '[HVAC]

Master HVACR' contractor's practice. '[An HVAC] A Master

HVACR' contractor shall not willfully or negligently allow any person to use his pressure seal.

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<sup>1</sup>[20.] <sup>2</sup>[25.<sup>1</sup>] 26.<sup>2</sup> (New section) Notwithstanding any other provision of this act to the contrary, the board shall, upon application to it and submission of satisfactory proof and the payment of the prescribed fee within six months following the effective date of this act, issue <sup>1</sup>[an [HVAC] a Master HVACR<sup>1</sup> license without examination to: a. any licensed master plumber who has been engaged in the heating, ventilating <sup>1</sup>[or] <sup>1</sup> air conditioning <sup>1</sup> or refrigeration <sup>1</sup> business for at least two years prior to the date of his application for <sup>1</sup>[an HVAC] a Master HVACR <sup>1</sup> license; or b. any person who has been engaged as a heating, ventilating <sup>1</sup>[and] <sup>1</sup> air conditioning <sup>1</sup> and refrigeration <sup>1</sup> contractor for at least two years prior to his date of application for <sup>1</sup>[an HVAC] a Master HVACR <sup>1</sup> license.

A person entitled to <sup>1</sup>[an HVAC] a Master HVACR<sup>1</sup> license under the provisions of this section shall comply with the remaining provisions of this act.

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<sup>1</sup>[21.] <sup>2</sup>[26.<sup>1</sup>] 27.<sup>2</sup> (New section) a. Nothing in this act shall be construed to prevent licensed master plumbers from engaging in the installation, maintenance and repair of: power boiler systems, hot water and steam heating systems, fire tube and water tube boilers, pressure steam and hot water boilers, space heaters, unit heaters, and appurtenances utilizing electricity, fossil fuel or solar energy; steam, hot water and chilled water pipe, condensate piping, valves, fittings, <sup>2</sup>[fuel oil storage tanks not regulated under P.L.1986, c.102 (C.58:10A-21 et seq.), **1**<sup>2</sup> burners and piping, expansion tanks, pumps, gauges on the load side of a meter; <sup>2</sup>[and]<sup>2</sup> thermostatic controls; or natural or manufactured gas piping; <sup>2</sup>[and] or <sup>2</sup> the installation, maintenance or connection of: pneumatic controls and control piping for the control of air, liquid or gas temperatures, radiators, convectors, cabinet unit heaters, fan coil units, air handlers utilizing hydronic coils, mechanical ventilation for radon mitigation, humidifiers, flues and patented chimneys; or of pneumatic controls and control piping of automatic oil, gas or coal burning equipment, gasoline or diesel oil dispensing equipment and in replacement cases only, the connection thereof of the wiring from a dedicated electrical service disconnect box of adequate size to accommodate the equipment and controls, and the testing and balancing of hydronic systems 2; or the installation, repair, testing or closure of waste oil underground storage tanks<sup>2</sup>.

b. Nothing in this act shall be construed to prevent licensed electrical contractors from engaging in the installation of: electrical resistance heating equipment and ventilation equipment with the exhaust duct not exceeding 60 square inches in area, or in commercial applications the connection sleeve between a roof-top mounted exhaust fan and its central connecting register, provided that this connection sleeve is not more than 15 '[feet] inches' in length 'or the length necessary to penetrate a roof or other similar openings'; and the maintenance and repair of the electrical sections of any equipment used for heating, ventilating '[or] ' air conditioning 'or refrigeration'.

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'[22.] <sup>2</sup>[27.¹] 28.² (New section) Notwithstanding any other provision of this act to the contrary, a licensed master plumber or a person with ¹[an HVAC] a Master HVACR¹ license shall not perform any electrical work which has a potential of greater than 30 volts, involving the wiring of equipment used for heating, ventilating ¹[or],¹ air conditioning ¹or refrigeration¹, except in the case of replacement installations as described in sections 2 and ¹[21] ²[26¹]27² of this act or as provided for in section 18 of P.L.1962, c.162 (C.45:5A-18).

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# <sup>1</sup>[23.] <sup>2</sup>[28.<sup>1</sup>] 29.<sup>2</sup> Section 1 of P.L.1971, c.60 (C.45:1-2.1) is amended to read as follows:

1. The provisions of this act shall apply to the following boards and commissions: the New Jersey State Board of Accountancy, the New Jersey State Board of Architects, the New Jersey State Board of Cosmetology and Hairstyling, the Board of Examiners of Electrical Contractors, the New Jersey State Board of Dentistry, the State Board of Mortuary Science of New Jersey, the State Board of Professional Engineers and Land Surveyors, the State Board of Marriage and Family Therapy Examiners, the State Board of Medical Examiners, the New Jersey Board of Nursing, the New Jersey State Board of Optometrists, the State Board of Examiners of Ophthalmic Dispensers and Ophthalmic Technicians, the Board of Pharmacy, the State Board of Professional Planners, the State Board of Psychological Examiners, the State Board of Examiners of Master Plumbers, the New Jersey Real Estate Commission, the State Board of Court Reporting, the State Board of Veterinary Medical Examiners, the Radiologic Technology Board of Examiners, the Acupuncture Examining Board, the State Board of Chiropractic Examiners, the State Board of Respiratory Care, the State Real Estate Appraiser Board, the State Board of Social Work Examiners, [and] the State Board of Examiners of Heating, Ventilation and Ventilating, 1 Air Conditioning Refrigeration Contractors, the State Board of Physical Therapy

- 1 Examiners, the Orthotics and Prosthetics Board of Examiners, the
- 2 New Jersey Cemetery Board, the State Board of Polysomnography
- 3 and any other entity hereafter created under Title 45 to license or
- 4 otherwise regulate a profession or occupation.
- 5 (cf: P.L.2005, c.308, s.8)

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- <sup>1</sup>[24.] <sup>2</sup>[29.<sup>1</sup>] 30.<sup>2</sup> Section 1 of P.L.1974, c.46 (C.45:1-3.1) is amended to read as follows:
- 9 1. The provisions of this act shall apply to the following boards 10 and commissions: the New Jersey State Board of Accountancy, the New Jersey State Board of Architects, the New Jersey State Board 11 12 of Cosmetology and Hairstyling, the Board of Examiners of 13 Electrical Contractors, the New Jersey State Board of Dentistry, the 14 State Board of Mortuary Science of New Jersey, the State Board of 15 Professional Engineers and Land Surveyors, the State Board of 16 Marriage and Family Therapy Examiners, the State Board of 17 Medical Examiners, the New Jersey Board of Nursing, the New 18 Jersey State Board of Optometrists, the State Board of Examiners of 19 Ophthalmic Dispensers and Ophthalmic Technicians, the Board of 20 Pharmacy, the State Board of Professional Planners, the State Board 21 of Psychological Examiners, the State Board of Examiners of 22 Master Plumbers, the State Board of Court Reporting, the State 23 of Veterinary Medical Examiners, the Radiologic 24 Technology Board of Examiners, the Acupuncture Examining 25 Board, the State Board of Chiropractic Examiners, the State Board 26 of Respiratory Care, the State Real Estate Appraiser Board, the New 27 Jersey Cemetery Board, the State Board of Social Work Examiners [and], the State Board of Examiners of Heating, <sup>1</sup>[Ventilation 28 29 and ] Ventilating,<sup>1</sup> Air Conditioning <sup>1</sup>and Refrigeration <sup>1</sup> 30 Contractors, the State Board of Physical Therapy Examiners, the 31 State Board of Polysomnography, the Orthotics and Prosthetics 32 Board of Examiners and any other entity hereafter created under 33 Title 45 to license or otherwise regulate a profession or occupation.

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(cf: P.L.2005, c.308, s.10)

- 36 <sup>1</sup>[25.] <sup>2</sup>[30.<sup>1</sup>] 31.<sup>2</sup> Section 2 of P.L.1978, c.73 (C.45:1-15) is 37 amended to read as follows:
  - 2. The provisions of this act shall apply to the following boards and all professions or occupations regulated by, through or with the advice of those boards: the New Jersey State Board of Accountancy, the New Jersey State Board of Architects, the New Jersey State Board of Cosmetology and Hairstyling, the Board of Examiners of Electrical Contractors, the New Jersey State Board of Dentistry, the State Board of Mortuary Science of New Jersey, the State Board of Professional Engineers and Land Surveyors, the State Board of Marriage and Family Therapy Examiners, the State Board of Medical Examiners, the New Jersey Board of Nursing, the

#### **A1016** [3R]

1	New Jersey State Board of Optometrists, the State Board of
2	Examiners of Ophthalmic Dispensers and Ophthalmic Technicians,
3	the Board of Pharmacy, the State Board of Professional Planners,
4	the State Board of Psychological Examiners, the State Board of
5	Examiners of Master Plumbers, the State Board of Court Reporting,
6	the State Board of Veterinary Medical Examiners, the State Board
7	of Chiropractic Examiners, the State Board of Respiratory Care, the
8	State Real Estate Appraiser Board, the State Board of Social Work
9	Examiners, the State Board of Examiners of Heating, <sup>1</sup> [Ventilation
10	and Ventilating, Air Conditioning and Refrigeration
11	Contractors, the State Board of Physical Therapy Examiners, the
12	State Board of Polysomnography, the Professional Counselor
13	Examiners Committee, the New Jersey Cemetery Board, the
14	Orthotics and Prosthetics Board of Examiners, the Occupational
15	Therapy Advisory Council, the Electrologists Advisory Committee,
16	the Acupuncture Advisory Committee, the Alcohol and Drug
17	Counselor Committee, the Athletic Training Advisory Committee,
18	the Certified Psychoanalysts Advisory Committee, the Fire Alarm,
19	Burglar Alarm, and Locksmith Advisory Committee, the Home
20	Inspection Advisory Committee, the Interior Design Examination
21	and Evaluation Committee, the Hearing Aid Dispensers Examining
22	Committee, the Landscape Architect Examination and Evaluation
23	Committee, the Massage, Bodywork and Somatic Therapy
24	Examining Committee, the Perfusionists Advisory Committee, the
25	Physician Assistant Advisory Committee, and the Audiology and
26	Speech-Language Pathology Advisory Committee and any other
27	entity hereafter created under Title 45 to license or otherwise
28	regulate a profession or occupation.
29	(cf: P.L.2005, c.308, s.11)
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31	<sup>1</sup> [26] <sup>2</sup> [31] <sup>1</sup> ] 32. This act shall take effect immediately

except that section 7 shall take effect 360 days following the appointment and qualification of the board members, and provided that the director and board may take such anticipatory action as may be necessary to effectuate that provision of the act.

Establishes the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors.

# ASSEMBLY, No. 1016

# STATE OF NEW JERSEY

## 212th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

**Sponsored by:** 

Assemblyman VINCENT PRIETO District 32 (Bergen and Hudson) Assemblyman NEIL M. COHEN District 20 (Union) Assemblyman BRIAN P. STACK District 33 (Hudson)

#### **SYNOPSIS**

Establishes the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



AN ACT providing for the licensing of heating, ventilating and air conditioning contractors, amending P.L.1971, c.60, P.L.1974, c.46 and P.L.1978, c.73 and supplementing Title 45 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. (New section) Sections 1 through 22 of this act shall be known and may be cited as "The State Heating, Ventilating and Air Conditioning Contracting License Law."

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2. (New section) As used in this act:

"Apprentice HVAC tradesperson" means any person who, as his principal occupation, is engaged in learning and assisting in the installation and servicing of HVAC systems.

"Board" means the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors created by section 3 of this act.

"Bona fide representative" means: in the case of a sole proprietorship, the owner; in the case of a partnership, a partner; in the case of a limited liability company, a manager; or in the case of a corporation, an executive officer.

"Director" means the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

"Heating, ventilating and air conditioning" or "HVAC" means the process of treating and protecting the environment by the responsible handling, dispensing, collecting and cleaning of chlorofluorocarbons and other refrigerants in stationary sources, and controlling the temperature, humidity and cleanliness of air by using the "wet," "dry," "radiant," "conduction," "convection," "direct," or "indirect" method or combination of methods, including those which utilize solar energy, to meet the environmental requirements of a designated area. "HVAC" also means the installation, maintenance and repair of: power boiler systems, hydronic heating systems, fire tube and water tube boilers, pressure steam and hot water boilers, furnaces and space heaters, and appurtenances utilizing electric, fossil fuel or solar energy other than for the use of heating potable water; warm air heating or refrigeration and evaporative cooling systems, ventilation and exhaust systems, dust collectors, air handling equipment, heating or cooling coils, air or refrigerant compressors, chillers, cooling towers, evaporators, condensers, plenums, fans, blowers, air cleaners, mechanical ventilation for radon mitigation, humidifiers, filters, louvers, mixing boxes and appurtenances; hydronic heating

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

and chilled water pipe, condensate piping not regulated under P.L.1968, c.362 (C.45:14C-1 et seq.), valves, fittings, fuel oil storage tanks not regulated under P.L.1986, c.102 (C.58:10A-21 et seq.), burners and piping, hydronic heating, expansion tanks, pumps, gauges, humidity and thermostatic controls; natural or manufactured gas piping on the load side of a meter; supply water piping to equipment being served from an existing dedicated source connected downstream from an approved backflow preventer, except in replacement cases, the installation of the required approved backflow device downstream from a pre-existing valve; and the maintaining, installing or connecting of: pneumatic controls and control piping, for the control of air, liquid, or gas temperatures, radiators, convectors, unit cabinet heaters, fan coil units, flues, or patented chimneys; and pneumatic controls and control piping, of automatic oil, gas or coal burning equipment, mechanical refrigeration equipment, gasoline or diesel oil dispensing equipment and in replacement cases only, the connection thereof of the wiring from an electrical service disconnect box of adequate size to accommodate the equipment and controls and previously dedicated to that equipment, and the testing and balancing of air and hydronic systems, but does not include the design or preparation of specifications for equipment or systems to be installed that are within the practice of professional engineering as defined in subsection (b) of section 2 of P.L.1938, c.342 (C.45:8-28).

"Heating, ventilating and air conditioning contracting" means undertaking or advertising to undertake, for a fixed price, fee, commission, or gain of whatever nature, the planning, laying out, installation, construction, maintenance, service, repair, alteration or modification to any portion of any system, product or equipment or appurtenances used for the environmental needs or control of any heating, ventilating and air conditioning system.

"Heating, ventilating and air conditioning contractor" means any person, firm, partnership, corporation or other legal entity licensed according to the provisions of this act which obtains a pressure seal pursuant to sections 18 and 19 of this act and which advertises, undertakes or offers to undertake for another the planning, laying out, supervising, installing, or repairing of HVAC systems, apparatus or equipment. In order to act as an "HVAC contractor," an individual shall be a bona fide representative of the legal entity licensed pursuant to the provisions of this act.

"Journeyman HVAC tradesperson" means any person who installs, alters, repairs and renovates HVAC systems in accordance with standards, rules and regulations established by the board and who works under the supervision of an HVAC contractor.

"Retrofit" means a change in design, construction or equipment already in operation in order to incorporate later improvements.

"Replacement" means a change of equipment with the same type

or similar equipment.

There is created within the Division of (New section) Consumer Affairs in the Department of Law and Public Safety the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors. The board shall consist of nine members who are residents of the State of New Jersey and who, except for the member from the department in the Executive Branch of State Government, shall be appointed by the Governor. In addition to the two public members appointed to represent the interests of the public pursuant to the provisions of subsection b. of section 2 of P.L.1971, c.60 (C.45:1-2.2), one member shall be from a department in the Executive Branch of State Government who shall serve without compensation at the pleasure of the Governor; three members shall be practicing HVAC contractors with at least 10 years experience; two members shall be mechanical inspectors with at least 10 years experience; and one member shall be a journeyman HVAC tradesperson of at least 10 years experience.

The Governor shall appoint each member, other than the State executive department member, for terms of four years, except that of the members first appointed, other than the State executive department member, two shall serve for a term of four years, two shall serve for a term of three years, two shall serve for a term of two years, and two shall serve for terms of one year. Any vacancy in the membership shall be filled for the unexpired term in the manner provided for the original appointment. No member of the board may serve more than two successive terms in addition to any unexpired term to which he has been appointed. The Governor may remove any member of the board, other than the State executive department member, for cause.

- 4. (New section) The board shall, in addition to other powers and duties it may possess by law:
  - a. Administer the provisions of this act;
  - b. Examine and pass on the qualifications of all applicants for license under this act, and issue a license to each qualified successful applicant;
- c. Examine, evaluate and supervise all examinations and procedures;
  - d. Adopt a seal which shall be affixed to all licenses issued by it;
- e. Adopt rules and regulations pursuant to the "Administrative Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) as it may deem necessary to enable it to perform its duties under and to enforce the provisions of this act;
- f. Annually publish a list of the names and addresses of all persons who are licensed under this act;
- g. Establish standards for continuing education; and
- h. Prescribe or change the charges for examinations, licensures,

renewals and other services performed pursuant to P.L.1974, c.46 (C.45:1-3.1 et seq.).

5. (New section) Any person desiring to obtain a State HVAC contractor's license shall make application for licensure to the board and shall pay all the fees required in connection with the application, and be examined as required by this act.

6. (New section) On or after the effective date of this act, a municipality, local board of health or any other agency shall not issue or renew any HVAC contractor's license.

- 7. (New section) a. A person shall not work as an HVAC contractor or use the title or designation of "licensed HVAC contractor" or "HVAC contractor" unless licensed pursuant to the provisions of this act.
- b. A person, firm, partnership, corporation or other legal entity shall not engage in the business of HVAC contracting or advertise in any manner as an HVAC contractor or use the title or designation of "licensed HVAC contractor" or "HVAC contractor" unless authorized to act as an HVAC contractor pursuant to the provisions of this act.

8. (New section) Nothing in this act shall be construed to prevent the practice of engineering by a holder of a license to practice that profession in this State, but no engineer shall use the designation "licensed HVAC contractor" unless licensed as an HVAC contractor under the provisions of this act.

9. (New section) The provisions of this act shall not apply to a single family home owner who personally occupies his own dwelling and who solely performs HVAC work on his own dwelling, upon receipt of all required permits, except that any HVAC work involving chlorofluorocarbons (CFC's) or hydrochlorofluorocarbons (HCFC's) shall be performed only by a licensed HVAC contractor.

 10. (New section) The provisions of this act shall not apply to any public utility company regulated by the Board of Public Utilities pursuant to Title 48 of the Revised Statutes that performs emergency repair services to prevent an imminent threat to the health and safety of life or property, which repair services include, but are not limited to, turning off, disconnecting, shutting down or disabling any equipment or condition or the provision of any products.

11. (New section) The provisions of this act shall not deny to any municipality the power to inspect HVAC work or equipment or

the power to enforce the standards and manner in which HVAC work shall be done, but no municipality, local board of health or other agency shall require any HVAC contractor licensed under this act, or authorized to engage in the business of HVAC contracting under this act, to obtain any additional license, apply for or take any examination, or pay any licensing fee.

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12. (New section) Not less than 30 days and not more than 60 days prior to the date set for the examination for an HVAC contractor's license, every person, except as provided in this act, desiring to apply for a license, who meets the qualifications as set forth in this act, shall deliver to the board, personally or by certified mail, return receipt requested, postage prepaid, a certified check or money order payable to the Treasurer of the State of New Jersey in the required amount, together with the written application required by the board, completed as described in the application, and together with proof of qualifications as described in this act.

The qualifications for an HVAC contractor's license shall be as follows: The person shall be 21 or more years of age and a citizen or legal resident of the United States, and shall have been employed in the HVAC contracting business for a period of five years next preceding the date of his application for a license. Three or more of the five years shall have been spent while engaged or employed as a journeyman HVAC tradesperson. At least two years of the five years shall have been spent in an HVAC apprenticeship or other training program approved by the Department of Education, with proof of passage and successful completion of this program while actively engaged or employed as an apprentice as determined by the board. In lieu of the above requirements a person shall have been awarded a bachelor's degree in HVAC technology from an accredited college or university in the United States which the board finds acceptable and, in addition, shall have been engaged or employed in the practical work of installing HVAC systems for three years.

Proof of compliance with the qualifications or those in lieu thereof shall be submitted to the board in writing, sworn to by the applicant, and accompanied by two recent passport-size photographs of the applicant.

- 13. (New section) a. Every HVAC contractor's license examination shall be substantially uniform and shall be designed so as to establish the competence and qualifications of the applicant to perform the type of work and business as described in this act. The examination may be theoretical or practical in nature, or both.
- b. The examination shall be held at least four times a year, at Trenton or other place the board deems necessary. Public notice of the time and place of the examination shall be given.
  - c. No person who has failed the examination shall be eligible to

be reexamined for a period of six months from the date of the examination failed by that person.

d. All applicants for HVAC licenses, renewals or reexaminations shall pay a fee for each license issuance or renewal, or reexamination as determined by the board.

14. (New section) Licenses shall be renewed biennially by the board upon written application of the holder and payment of the prescribed fee and renewal of the bond required by section 17 of this act. A license may be renewed without reexamination, if the application for renewal is made within 30 days next preceding or following the scheduled expiration date. Any applicant for renewal making application at any time subsequent to the 30th day next following the scheduled expiration date may be required by the board to be re-examined, and that person shall not continue to act as a licensed HVAC contractor, as described in this act, and no firm, corporation or other legal entity for which the person is the bona fide representative shall operate under a license in the HVAC business, as described in this act, until a valid license has been secured or is held by a bona fide representative.

limits of the United States in connection with any project undertaken by the government of the United States, or while in the services of the Armed Forces of the United States, shall be renewed without the holder being required to be reexamined, upon payment of the prescribed fee at any time within four months after the person's return to the United States or discharge from the armed

Any license expiring while the holder is outside the continental

28 forces, whichever is later.

15. (New section) The board may in its discretion grant licenses without examination to applicants so licensed by other states; provided that equal reciprocity is provided for New Jersey HVAC contractors by the law of the applicant's domiciliary state and provided further that the domiciliary state's standards are equal to or comparable to those of this State.

16. (New section) No firm, corporation or other legal entity operating under and by virtue of this act shall be denied the privilege of conducting and continuing the business of HVAC contracting, by reason of death, termination of employment, illness or a substantial disability of the bona fide representative of the firm, corporation or other entity, provided that: the firm, corporation or other entity has complied with the other provisions of this act; the firm, corporation or other entity maintains a place of business within this State; and another bona fide representative of the entity obtains a State license within six months from the date of the death, termination of employment, illness or disability. The board may promulgate additional regulations governing the management and

operation of an entity during that period of time when the entity shall be in operation without having a bona fide representative.

17. (New section) In addition to any other bonds that may be required pursuant to contract, no HVAC contractor licensed under this act shall undertake to do any HVAC work in the State unless and until he shall have first entered into a bond in favor of the State of New Jersey in the sum of \$3,000 executed by a surety company authorized to transact business in this State, approved by the Department of Banking and Insurance and to be conditioned on the faithful performance of the provisions of this act. No municipality shall require any similar bond from any HVAC contractor licensed under this act. The board shall by rule and regulation provide who shall be eligible to receive the financial protection afforded by the bond required to be filed by this section. The bond shall be for the term of 12 months and shall be renewed at each expiration for a similar period.

- 18. (New section) To be eligible to obtain and retain a pressure seal, and renew an HVAC license, an HVAC contractor shall:
- a. Secure, maintain and file with the board a certificate of general liability insurance from an insurance company authorized and licensed to do business in this State covering the HVAC contracting done by that HVAC contractor. The minimum amount of general liability insurance shall be \$300,000 for the combined property damage and bodily injury to or death of one or more persons in any one accident or occurrence;
  - b. File with the board its Federal Tax Identification number; and
- c. Comply with any continuing education requirements regarding license renewal for an HVAC contractor established by the board through regulation.

Every certificate of insurance required to be filed with the board pursuant to this section shall provide that cancellation of the insurance shall not be effective unless and until at least 10 days' notice of intention to cancel has been received in writing by the board.

19. (New section) a. The board shall provide a pressure seal to an HVAC contractor at the time of the issuance of a license or as soon thereafter as deemed appropriate by the board. No pressure seal shall be provided by the board or retained by an HVAC contractor unless the HVAC contractor complies with the provisions of sections 17 and 18 of this act. The HVAC contractor shall pay the cost of the pressure seal, but the seal shall remain the property of the board. The pressure seal shall be surrendered to the board immediately upon suspension, revocation or expiration of the license or upon a finding of noncompliance with the provisions of section 18 of this act.

- b. An HVAC contractor shall impress his pressure seal upon all
   applications for HVAC permits from the appropriate duly licensed
   State inspection agency.
  - c. A pressure seal shall be used exclusively by an HVAC contractor or in the conduct of the HVAC contractor's practice. An HVAC contractor shall not willfully or negligently allow any person to use his pressure seal.

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20. (New section) Notwithstanding any other provision of this act to the contrary, the board shall, upon application to it and submission of satisfactory proof and the payment of the prescribed fee within six months following the effective date of this act, issue an HVAC license without examination to: a. any licensed master plumber who has been engaged in the heating, ventilating or air conditioning business for at least two years prior to the date of his application for an HVAC license; or b. any person who has been engaged as a heating, ventilating and air conditioning contractor for at least two years prior to his date of application for an HVAC license.

A person entitled to an HVAC license under the provisions of this section shall comply with the remaining provisions of this act.

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- 21. (New section) a. Nothing in this act shall be construed to prevent licensed master plumbers from engaging in the installation, maintenance and repair of: power boiler systems, hot water and steam heating systems, fire tube and water tube boilers, pressure steam and hot water boilers, space heaters, unit heaters, and appurtenances utilizing electricity, fossil fuel or solar energy; steam, hot water and chilled water pipe, condensate piping, valves, fittings, fuel oil storage tanks not regulated under P.L.1986, c.102 (C.58:10A-21 et seq.), burners and piping, expansion tanks, pumps, gauges on the load side of a meter; and thermostatic controls; or natural or manufactured gas piping; and the installation, maintenance or connection of: pneumatic controls and control piping for the control of air, liquid or gas temperatures, radiators, convectors, cabinet unit heaters, fan coil units, air handlers utilizing hydronic coils, mechanical ventilation for radon mitigation, humidifiers, flues and patented chimneys; or of pneumatic controls and control piping of automatic oil, gas or coal burning equipment, gasoline or diesel oil dispensing equipment and in replacement cases only, the connection thereof of the wiring from a dedicated electrical service disconnect box of adequate size to accommodate the equipment and controls, and the testing and balancing of hydronic systems.
- b. Nothing in this act shall be construed to prevent licensed electrical contractors from engaging in the installation of: electrical resistance heating equipment and ventilation equipment with the exhaust duct not exceeding 60 square inches in area, or in

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commercial applications the connection sleeve between a roof-top mounted exhaust fan and its central connecting register, provided that this connection sleeve is not more than 15 feet in length; and the maintenance and repair of the electrical sections of any equipment used for heating, ventilating or air conditioning.

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22. (New section) Notwithstanding any other provision of this act to the contrary, a licensed master plumber or a person with an HVAC license shall not perform any electrical work which has a potential of greater than 30 volts, involving the wiring of equipment used for heating, ventilating or air conditioning, except in the case of replacement installations as described in sections 2 and 21 of this act or as provided for in section 18 of P.L.1962, c.162 (C.45:5A-18).

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- 23. Section 1 of P.L.1971, c.60 (C.45:1-2.1) is amended to read as follows:
- 17 18 1. The provisions of this act shall apply to the following boards 19 and commissions: the New Jersey State Board of Accountancy, the 20 New Jersey State Board of Architects, the New Jersey State Board 21 of Cosmetology and Hairstyling, the Board of Examiners of 22 Electrical Contractors, the New Jersey State Board of Dentistry, the 23 State Board of Mortuary Science of New Jersey, the State Board of 24 Professional Engineers and Land Surveyors, the State Board of 25 Marriage and Family Therapy Examiners, the State Board of 26 Medical Examiners, the New Jersey Board of Nursing, the New 27 Jersey State Board of Optometrists, the State Board of Examiners of Ophthalmic Dispensers and Ophthalmic Technicians, the Board of 28 29 Pharmacy, the State Board of Professional Planners, the State Board 30 of Psychological Examiners, the State Board of Examiners of 31 Master Plumbers, the New Jersey Real Estate Commission, the 32 State Board of Shorthand Reporting, the State Board of Veterinary 33 Medical Examiners, the Radiologic Technology Board of 34 Examiners, the Acupuncture Examining Board, the State Board of 35 Chiropractic Examiners, the State Board of Respiratory Care, the 36 State Real Estate Appraiser Board, the State Board of Social Work 37 Examiners, the State Board of Examiners of Heating, Ventilation

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(cf: P.L.2003, c.18, s.18)

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24. Section 1 of P.L.1974, c.46 (C.45:1-3.1) is amended to read as follows:

and Air Conditioning, the State Board of Public Movers and

Warehousemen and the State Board of Physical Therapy Examiners.

1. The provisions of this act shall apply to the following boards and commissions: the New Jersey State Board of Accountancy, the New Jersey State Board of Architects, the New Jersey State Board of Cosmetology and Hairstyling, the Board of Examiners of Electrical Contractors, the New Jersey State Board of Dentistry, the

- State Board of Mortuary Science of New Jersey, the State Board of 1
- 2 Professional Engineers and Land Surveyors, the State Board of
- 3 Marriage and Family Therapy Examiners, the State Board of
- 4 Medical Examiners, the New Jersey Board of Nursing, the New
- 5 Jersey State Board of Optometrists, the State Board of Examiners of
- 6 Ophthalmic Dispensers and Ophthalmic Technicians, the Board of
- 7 Pharmacy, the State Board of Professional Planners, the State Board
- 8 of Psychological Examiners, the State Board of Examiners of
- 9 Master Plumbers, the State Board of Shorthand Reporting, the State
- 10 Board of Veterinary Medical Examiners, the Radiologic
- 11 Technology Board of Examiners, the Acupuncture Examining
- 12 Board, the State Board of Chiropractic Examiners, the State Board
- 13 of Respiratory Care, the State Real Estate Appraiser Board, the New
- 14 Jersey Cemetery Board, the State Board of Social Work Examiners,
- 15 the State Board of Examiners of Heating, Ventilation and Air
- Conditioning Contractors and the State Board of Physical Therapy 16
- 17 Examiners.
- 18 (cf: P.L.2003, c.261, s.39)

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- 20 25. Section 2 of P.L.1978, c.73 (C.45:1-15) is amended to read 21 as follows:
- 22 2. The provisions of this act shall apply to the following boards
- 23 and all professions or occupations regulated by, through or with the
- 24 the New Jersey State Board of advice of those boards:
- 25 Accountancy, the New Jersey State Board of Architects, the New
- 26 Jersey State Board of Cosmetology and Hairstyling, the Board of
- 27 Examiners of Electrical Contractors, the New Jersey State Board of
- Dentistry, the State Board of Mortuary Science of New Jersey, the 28
- 29 State Board of Professional Engineers and Land Surveyors, the
- 30 State Board of Marriage and Family Therapy Examiners, the State
- 31 Board of Medical Examiners, the New Jersey Board of Nursing, the
- 32 New Jersey State Board of Optometrists, the State Board of
- 33 Examiners of Ophthalmic Dispensers and Ophthalmic Technicians,
- 34 the Board of Pharmacy, the State Board of Professional Planners,
- 35 the State Board of Psychological Examiners, the State Board of
- 36 Examiners of Master Plumbers, the State Board of Shorthand
- 37 Reporting, the State Board of Veterinary Medical Examiners, the
- 38 Acupuncture Examining Board, the State Board of Chiropractic
- 39 Examiners, the State Board of Respiratory Care, the State Real
- 40 Estate Appraiser Board, the State Board of Social Work Examiners,
- 41 the State Board of Examiners of Heating, Ventilation and Air
- 42 Conditioning Contractors, the State Board of Physical Therapy
- 43 Examiners, the Professional Counselor Examiners Committee, the
- 44 New Jersey Cemetery Board, the Orthotics and Prosthetics Board of
- 45 Examiners, the Occupational Therapy Advisory Council, the
- Electrologists Advisory Committee, the Alcohol and Drug 47 Counselor Committee, the Fire Alarm, Burglar Alarm, and
- 48 Locksmith Advisory Committee, the Home Inspection Advisory

- 1 Committee, the Massage, Bodywork and Somatic Therapy
- 2 Examining Committee, and the Audiology and Speech-Language
- 3 Pathology Advisory Committee.

4 (cf: P.L.2003, c.18, s.20)

26. This act shall take effect immediately, except that section 7 shall take effect 360 days following the appointment and qualification of the board members, and provided that the director and board may take such anticipatory action as may be necessary to effectuate that provision of the act.

#### **STATEMENT**

This bill establishes licensing requirements for those persons engaged in the business of heating, ventilating and air conditioning contracting and the responsible collection and disbursement of chlorofluorocarbons and other refrigerants to protect the environment. The bill establishes the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors which shall consist of nine members. Two members shall be public members; three members shall be heating, ventilating and air conditioning contractors with at least 10 years experience; two members shall be mechanical inspectors with at least 10 years experience, one member shall be a journeyman HVAC tradesperson with at least 10 years experience; and one member shall be a State executive department member.

The bill also requires heating, ventilating and air conditioning (HVAC) firms to carry general liability insurance and to file their Federal Tax Identification number with the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors. Additionally, it regulates the possession and use of a pressure seal by an HVAC contractor.

The bill establishes standards of eligibility for licensure of HVAC contractors. It requires that, to be eligible, a person must have been engaged or employed in the HVAC industry for a period of five years next preceding the date of his application for a State license. The bill provides that three or more of the five years shall have been spent while engaged or employed as a journeyman HVAC tradesperson. At least two of the five years shall have been spent in an HVAC apprenticeship or other training program approved by the board. In lieu of these requirements, the board may accept as satisfactory a background including a bachelor's degree in HVAC technology from an accredited college or university which the board finds acceptable and, in addition, shall have been engaged or employed in practical work experience of installing HVAC systems for three years.

Furthermore, the bill provides for a biennial license renewal of

1 HVAC contractors.

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2 Also, the bill enumerates specific practices in which a licensed 3 master plumber may be engaged, provided that he does not hold 4 himself out to the public as a licensed HVAC contractor. 5 addition, the bill denotes specific work that is permissible for 6 licensed electricians to perform. It further provides that nothing in 7 this bill should be construed to prevent the practice of engineering 8 by any person who holds an engineering license and also states that 9 no engineer shall use the designation of licensed HVAC contractor 10 unless so licensed in accordance with the provisions of this bill. 11 The bill further stipulates that its provisions shall not apply to any 12 public utility company regulated by the Board of Public Utilities 13 pursuant to Title 48 of the Revised Statutes that performs 14 emergency repair services to prevent an imminent threat to the 15 health and safety of life or property, which repair services include, 16 but are not limited to, turning off, disconnecting, shutting down or 17 disabling any equipment or condition or the provision of any 18 products.

In addition, the bill provides that any licensed master plumber or any other person who applies for an HVAC contractor's license within six months following the bill's effective date, and who has been engaged in the heating, ventilating or air conditioning business for at least two years prior to the date of application, shall receive the HVAC contractor's license, without examination, upon application to the board, and submission of satisfactory proof and the payment of a prescribed fee.

# ASSEMBLY REGULATED PROFESSIONS AND INDEPENDENT AUTHORITIES COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 1016

with committee amendments

## STATE OF NEW JERSEY

DATED: DECEMBER 7, 2006

The Assembly Regulated Professions and Independent Authorities Committee reports favorably and with committee amendments Assembly Bill No. 1016.

As amended, this bill establishes licensing requirements for those persons engaged in the business of heating, ventilating, air conditioning and refrigeration contracting and the responsible collection and disbursement of chlorofluorocarbons and other refrigerants to protect the environment. The bill establishes the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors, which shall consist of nine members. Two members shall be public members; three members shall be heating, ventilating, air conditioning and refrigeration contractors with at least 10 years experience; two members shall be mechanical inspectors with at least 10 years experience, one member shall be a HVACR journeyperson with at least 10 years experience; and one member shall be a State executive department member.

The bill also requires heating, ventilating, air conditioning and refrigeration (HVACR) firms to carry general liability insurance and to file their Federal Tax Identification number with the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors. Additionally, it regulates the possession and use of a pressure seal by a Master HVACR contractor.

The bill establishes standards of eligibility for licensure of Master HVACR contractors. It requires that, to be eligible, a person must have been engaged or employed in the HVACR industry for a period of five years next preceding the date of his application for a State license. The bill provides that three or more of the five years shall have been spent while engaged or employed as a HVACR journeyperson or licensed plumber. At least two of the five years shall have been spent in an HVACR apprenticeship or other training program approved by the United States Department of Labor, with proof of passage and successful completion of this program while actively engaged or employed as an apprentice as determined by the

board. In lieu of these requirements, the board may accept as satisfactory a background including a bachelor's degree: a. in HVACR technology from an accredited college or university which the board finds acceptable and, in addition, the person shall have been engaged or employed in practical work of installing HVACR systems for three years; or b. from an accredited college or university in the United States which the board finds acceptable and, in addition, the person shall have been engaged or employed in the direct supervision of the installation of HVACR systems for five years.

Furthermore, the bill provides for a biennial license renewal of Master HVACR contractors.

Also, the bill enumerates specific practices in which a licensed master plumber may be engaged. In addition, the bill denotes specific work that is permissible for licensed electricians to perform. It further provides that nothing in this bill should be construed to prevent any person licensed by the State, including, but not limited to, architects, professional engineers, electrical contractors, or master plumbers, from acting within the scope of practice of his profession or occupation, and also states that no person shall use the designation of licensed HVACR contractor unless so licensed in accordance with the provisions of this bill. The bill further stipulates that its provisions shall not apply to any public utility company regulated by the Board of Public Utilities pursuant to Title 48 of the Revised Statutes, or any related competitive business segment of that public utility that offers competitive services pursuant to the "Electric Discount and Energy Competition Act," P.L.1999, c.23 (C.48:3-49 et al.). The provisions of this bill shall also not apply to HVACR work performed on buildings, structures or premises owned or operated by a public utility holding company or its subsidiaries.

In addition, the bill provides that any licensed master plumber or any other person who applies for a Master HVACR contractor's license within six months following the bill's effective date, and who has been engaged in the heating, ventilating, air conditioning or refrigeration business for at least two years prior to the date of application, shall receive the Master HVACR contractor's license, without examination, upon application to the board, and submission of satisfactory proof and the payment of a prescribed fee.

This bill was pre-filed for introduction in the 2006-2007 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

#### **COMMITTEE AMENDMENTS**

The committee amended the bill to add refrigeration contractors to the list of contractors licensed under the bill. The title of the bill is now "The State Heating, Ventilating, Air Conditioning and Refrigeration Contracting License Law." The bill also added the designation of Master to an HVACR contractor title and changed the

name of a "Journeyman HVAC tradesperson" to a "HVACR journeyperson."

The committee also amended the bill to provide that the bill does not apply to any competitive business segment of a public utility company regulated by the Board of Public Utilities that offers competitive services pursuant to the "Electric Discount and Energy Competition Act," (C.48:3-49 et al.).

In addition, the committee amended the bill to provide that the board may accept as satisfactory to be eligible to sit for the HVACR licensing examination an individual with a background including a bachelor's degree from an accredited college or university in the United States which the board finds acceptable and, in addition, that individual shall have been engaged or employed in the direct supervision of the installation of HVACR systems for five years.

The committee amendments further provide for continuing education requirements for a Master HVACR contractor as a condition for biennial license renewal.

Additionally, the committee amendments provide that nothing in this bill should be construed to prevent any person licensed by the State, including, but not limited to, architects, professional engineers, electrical contractors, or master plumbers, from acting within the scope of practice of his profession or occupation.

Finally, the amendments also increase the minimum amount of general liability insurance that a Master HVACR contractor must carry from \$300,000 to \$500,000.

#### SENATE LABOR COMMITTEE

#### STATEMENT TO

# [First Reprint] ASSEMBLY, No. 1016

with committee amendments

## STATE OF NEW JERSEY

**DATED: JUNE 21, 2007** 

The Senate Labor Committee reports favorably and with committee amendments Assembly Bill No. 1016 (1R).

As amended, this bill establishes licensing requirements for those persons engaged in the business of heating, ventilating, air conditioning and refrigeration contracting and the responsible collection and disbursement of chlorofluorocarbons and other refrigerants to protect the environment. The bill establishes the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors, which shall consist of nine members. Two members shall be public members; three members shall be heating, ventilating, air conditioning and refrigeration contractors with at least 10 years experience; two members shall be mechanical inspectors with at least 10 years experience, one member shall be a heating, ventilating, air conditioning and refrigeration journeyperson with at least 10 years experience; and one member shall be a State executive department member.

The bill also requires heating, ventilating, air conditioning and refrigeration (HVACR) firms to carry general liability insurance and to file their Federal Tax Identification number with the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors. Additionally, it regulates the possession and use of a pressure seal by a Master HVACR contractor.

The bill establishes standards of eligibility for licensure of Master HVACR contractors. It requires that, to be eligible, a person must have been engaged or employed in the HVACR industry for a period of five years next preceding the date of his application for a State license. The bill provides that three or more of the five years shall have been spent while engaged or employed as an HVACR journeyperson or licensed plumber. As amended, at least four of the five years shall have been spent in an HVACR apprenticeship or other training program approved by the United States Department of Labor, with proof of passage and successful completion of this program while actively engaged or employed as an apprentice as determined by the

board. In lieu of these requirements, the board may accept as satisfactory a background including a bachelor's degree: a. in HVACR technology from an accredited college or university which the board finds acceptable and, in addition, the person shall have been engaged or employed in practical work of installing HVACR systems for three years; or b. from an accredited college or university in the United States which the board finds acceptable and, in addition, the person shall have been engaged or employed in the direct supervision of the installation of HVACR systems for five years.

Furthermore, the bill provides for a biennial license renewal of Master HVACR contractors.

Also, the bill enumerates specific practices in which a licensed master plumber may be engaged. In addition, the bill denotes specific work that is permissible for licensed electricians to perform. It further provides that nothing in this bill should be construed to prevent any person licensed by the State, including, but not limited to, architects, professional engineers, electrical contractors, or master plumbers, from acting within the scope of practice of that profession or occupation, and also states that no person shall use the designation of licensed HVACR contractor unless so licensed in accordance with the provisions of this bill. The bill further stipulates that its provisions shall not apply to any public utility company regulated by the Board of Public Utilities pursuant to Title 48 of the Revised Statutes, or any related competitive business segment of that public utility that offers competitive services pursuant to the "Electric Discount and Energy Competition Act," P.L.1999, c.23 (C.48:3-49 et al.). The provisions of this bill shall also not apply to HVACR work performed on buildings, structures or premises owned or operated by a public utility holding company or its subsidiaries.

In addition, the bill provides that any licensed master plumber or any other person who applies for a Master HVACR contractor's license within six months following the bill's effective date, and who has been engaged in the heating, ventilating, air conditioning or refrigeration business for at least two years prior to the date of application, shall receive the Master HVACR contractor's license, without examination, upon application to the board, and submission of satisfactory proof and the payment of a prescribed fee.

The bill, as amended further allows self-insured companies who have been approved by the Department of Banking and Insurance to obtain and retain a pressure seal and renew a license.

The amendments exempt from the provisions of the bill any liquefied petroleum gas marketer who is licensed by the Department of Community Affairs pursuant to subchapter 10 of chapter 5 of Title 18 of the New Jersey Administrative Code.

Furthermore, the amendments remove from the definition of heating, ventilation, air conditioning and refrigeration the installation, servicing, connecting, maintenance and repair of fuel oil tanks not regulated under P.L.1986, c.102(C.58:10A-21 et seq.) while allowing

master plumbers to continue to engage in the installation, repair, testing or closure of waste oil underground storage tanks.

Finally, the bill as amended requires every licensed HVACR contractor whose general liability policy is cancelled or nonrenewed to submit to the board a copy of the certificate of general liability insurance for a new or replacement policy which meets certain requirements set forth in the bill, before the former policy is no longer effective.

# FISCAL NOTE ASSEMBLY, No. 1016 STATE OF NEW JERSEY 212th LEGISLATURE

DATED: AUGUST 1, 2006

#### **SUMMARY**

**Synopsis:** Establishes the State Board of Examiners of Heating, Ventilation and

Air Conditioning Contractors.

**Type of Impact:** Expenditure Increase Eventually Offset by Fees. General Fund.

**Agencies Affected:** Department of Law and Public Safety; Division of Consumer Affairs.

#### **Executive Estimate**

Fiscal Impact	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>
State Cost	\$50,000	\$50,000	\$540,000
<b>State Revenue</b>	None	None	\$1,200,000

- The Office of Legislative Services **concurs** with the Executive's estimate.
- Establishes the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors.
- Requires heating, ventilating and air conditioning firms to carry general liability insurance and to file their Federal Tax Identification number with the State.

#### **BILL DESCRIPTION**

Assembly Bill No. 1016 of 2006 establishes licensing requirements and standards for persons engaged in the business of heating, ventilating and air conditioning contracting and the responsible collection and disbursement of chlorofluorocarbons and other refrigerants to protect the environment.

The bill establishes the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors consisting of nine members representing the New Jersey heating, ventilating and air conditioning community.



The bill also requires heating, ventilating and air conditioning firms to carry general liability insurance and to file their Federal Tax Identification number with the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors.

#### FISCAL ANALYSIS

#### EXECUTIVE BRANCH

#### **DIVISION OF CONSUMER AFFAIRS**

The Division of Consumer Affairs in the Department of Law and Public Safety estimates, based on recent experience with the creation of similar boards/committees, that it takes approximately two years for a new regulatory board or committee to become fully operational. During those two years, the appointed board members, division staff and deputy attorney generals meet to establish regulations, application forms and licensure requirements, and until the process has been completed, there is no revenue to support the operation. The division further estimates that the enactment of this bill would cost \$50,000 per year in the first and second years.

In order to process the influx in registrations, the division estimates that they would need an increase in staff under this legislation. This figure includes the salary of one part-time executive secretary and one part-time head clerk, at \$23,000; fringe benefits at \$8,000; materials and supplies, at \$1,000; and data processing, travel, postage and Division of Law reimbursements, at \$18,000.

Upon the third year, the division estimates that the enactment of this bill would cost \$540,000. The division concluded an increase in staff, supplies and data processing would be needed. The figure includes the both part-time executive secretary and head clerk expanded to full time employees and the addition of a principal clerk typist, senior audit account clerk and a computer operator assistant, at \$188,000; fringe benefits at \$62,000; materials and supplies, at \$10,000; data processing, travel, postage and Division of Law reimbursements, at \$265,000; and data processing equipment, at \$15,000. The cost estimate for year four will increase by an inflationary factor and that the revenue generated by the application licensure process will cover the operation fully.

The division approximates a potential licensee base of 8,000 from information provided by a representative of the industry as the number of potential licensees cannot be verified since they are not currently required to register with the State. The Plumbing, Heating and Cooling Contractor's Association representative's potential licensing estimate was given between 8,000-12,000. The New Jersey Department of Labor's publication "Projections 2008" cites the estimated and projected employment by occupations, between 1998 and 2008, for heating, ventilation and air conditioning contractors as 8,500.

#### OFFICE OF MANAGEMENT AND BUDGET

The Office of Management and Budget (OMB) estimates that to establish a State Board of Examiners of Heating, Ventilation, and Air Conditioning Contractors would require a \$100,000 General Fund appropriation for the first two years of operation which during this time, revenue would not be generated. The OMB estimates that there is a potential licensee base of 8,000.

The OMB estimates that the initial licensing fee for new contractors and biennial renewal licensing fee, based on a potential licensee base of 8,000, would be set at approximately \$150.00,

resulting in biennial revenues totaling \$1.2 million. Revenue collections generated in the third year of operation, would offset initial operating costs. The OMB notes that in the past, the department has absorbed the costs for the first two years, and then back billed for those costs in the third year.

#### OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services concurs with the Executive's estimate.

Section: Law and Public Safety

Analyst: Kristin A. Brunner

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L. 1980, c.67.

#### **FISCAL NOTE**

[First Reprint]

## ASSEMBLY, No. 1016 STATE OF NEW JERSEY 212th LEGISLATURE

**DATED: JUNE 14, 2007** 

#### **SUMMARY**

**Synopsis:** Establishes the State Board of Examiners of Heating, Ventilating, Air

Conditioning and Refrigeration Contractors.

**Type of Impact:** Expenditure Increase Eventually Offset by Fees. General Fund.

**Agencies Affected:** Department of Law and Public Safety; Division of Consumer Affairs.

#### **Executive Estimate**

Fiscal Impact	<u>FY 2008</u>	<u>FY 2009</u>	<u>FY 2010</u>
State Cost	\$50,000	\$50,000	\$540,000
State Revenue	No Impact - See Comments Below		\$1,200,000

- The Office of Legislative Services **concurs** with the Executive's cost estimate.
- Establishes the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors.
- Requires heating, ventilating, air conditioning and refrigeration (HVACR) firms to carry general liability insurance and to file their Federal Tax Identification number with the State.
- Establishes education requirements for a Master HVACR contractor as a condition for biennial license renewal.

#### **BILL DESCRIPTION**

Assembly Bill No. 1016 (1R) of 2006 establishes licensing requirements and standards for persons engaged in the business of heating, ventilating, air conditioning and refrigeration contracting and the responsible collection and disbursement of chlorofluorocarbons and other refrigerants to protect the environment.



The bill establishes the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors consisting of nine members representing the New Jersey HVACR community.

The bill also requires heating, ventilating, air conditioning and refrigeration (HVACR) firms to carry general liability insurance and to file their Federal Tax Identification number with the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

#### **DIVISION OF CONSUMER AFFAIRS**

The Division of Consumer Affairs in the Department of Law and Public Safety estimates, based on recent experience with the creation of similar boards/committees, that it takes approximately two years for a new regulatory board or committee to become fully operational. During those two years, the appointed board members, division staff and deputy attorney generals meet to establish regulations, application forms and licensure requirements, and until the process has been completed, there is no revenue to support the operation. The division further estimates that the enactment of this bill would cost \$50,000 in the first and second years.

In order to process the influx in registrations, the division estimates that they would need an increase in staff under this legislation. This figure includes the salary of one part-time executive secretary and one part-time head clerk, at \$23,000; fringe benefits at \$8,000; materials and supplies, at \$1,000; and data processing, travel, postage and Division of Law reimbursements, at \$18,000.

Upon the third year, the division estimates that the enactment of this bill would cost \$540,000. The division concluded an increase in staff, supplies and data processing would be needed. The figure includes both the part-time executive secretary and head clerk expanded to full time positions and the addition of a principal clerk typist, senior audit account clerk and a computer operator assistant, at \$188,000; fringe benefits at \$62,000; materials and supplies, at \$10,000; data processing, travel, postage and Division of Law reimbursements, at \$265,000; and data processing equipment, at \$15,000. The cost estimate for year four will increase by an inflationary factor and the revenue generated by the application licensure process will cover the operation fully.

The division approximates a potential licensee base of 8,000 from information provided by a representative of the industry as the number of potential licensees cannot be verified since they are not currently required to register with the State. The Plumbing, Heating and Cooling Contractor's Association representative's potential licensing estimate was given between 8,000-12,000. The New Jersey Department of Labor's publication "Projections 2008" cites the estimated and projected employment by occupations, between 1998 and 2008, for heating, ventilation and air conditioning contractors as 8,500.

#### OFFICE OF MANAGEMENT AND BUDGET

The Office of Management and Budget (OMB) estimates that to establish a State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors would require a \$100,000 General Fund appropriation for the first two years of operation which during this time, revenue would not be generated. OMB estimates that there is a potential licensee base of 8,000.

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The OMB estimates that the initial licensing fee for new contractors and biennial renewal licensing fee, based on a potential licensee base of 8,000, would be set at approximately \$150.00, resulting in biennial revenues totaling \$1.2 million. Revenue collections generated in the third year of operation, would offset initial operating costs. The OMB notes that in the past, the department has absorbed the costs for the first two years, and then back billed for those costs in the third year.

#### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services concurs with the Executive's cost estimate.

Section: Law and Public Safety

Analyst: Kristin A. Brunner

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L. 1980, c.67.

# SENATE, No. 2393

# STATE OF NEW JERSEY

## 212th LEGISLATURE

INTRODUCED DECEMBER 11, 2006

Sponsored by: Senator JOSEPH CONIGLIO District 38 (Bergen)

#### **SYNOPSIS**

Establishes the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors.

#### **CURRENT VERSION OF TEXT**

As introduced.



AN ACT providing for the licensing of heating, ventilating and air conditioning contractors, amending P.L.1971, c.60, P.L.1974, c.46 and P.L.1978, c.73 and supplementing Title 45 of the Revised Statutes.

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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1. (New section) Sections 1 through 22 of this act shall be known and may be cited as "The State Heating, Ventilating and Air Conditioning Contracting License Law."

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2. (New section) As used in this act:

"Apprentice HVAC tradesperson" means any person who, as his principal occupation, is engaged in learning and assisting in the installation and servicing of HVAC systems.

"Board" means the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors created by section 3 of this act.

"Bona fide representative" means: in the case of a sole proprietorship, the owner; in the case of a partnership, a partner; in the case of a limited liability company, a manager; or in the case of a corporation, an executive officer.

"Director" means the Director of the Division of Consumer Affairs in the Department of Law and Public Safety.

"Heating, ventilating and air conditioning" or "HVAC" means the process of treating and protecting the environment by the responsible handling, dispensing, collecting and cleaning of chlorofluorocarbons and other refrigerants in stationary sources, and controlling the temperature, humidity and cleanliness of air by using the "wet," "dry," "radiant," "conduction," "convection," "direct," or "indirect" method or combination of methods, including those which utilize solar energy, to meet the environmental "HVAC" also means the requirements of a designated area. installation, maintenance and repair of: power boiler systems, hydronic heating systems, fire tube and water tube boilers, pressure steam and hot water boilers, furnaces and space heaters, and appurtenances utilizing electric, fossil fuel or solar energy other than for the use of heating potable water; warm air heating or refrigeration and evaporative cooling systems, ventilation and exhaust systems, dust collectors, air handling equipment, heating or cooling coils, air or refrigerant compressors, chillers, cooling towers, evaporators, condensers, plenums, fans, blowers, air cleaners, mechanical ventilation for radon mitigation, humidifiers, filters, louvers, mixing boxes and appurtenances; hydronic heating

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

and chilled water pipe, condensate piping not regulated under P.L.1968, c.362 (C.45:14C-1 et seq.), valves, fittings, fuel oil storage tanks not regulated under P.L.1986, c.102 (C.58:10A-21 et seq.), burners and piping, hydronic heating, expansion tanks, pumps, gauges, humidity and thermostatic controls; natural or manufactured gas piping on the load side of a meter; supply water piping to equipment being served from an existing dedicated source connected downstream from an approved backflow preventer, except in replacement cases, the installation of the required approved backflow device downstream from a pre-existing valve; and the maintaining, installing or connecting of: pneumatic controls and control piping, for the control of air, liquid, or gas temperatures, radiators, convectors, unit cabinet heaters, fan coil units, flues, or patented chimneys; and pneumatic controls and control piping, of automatic oil, gas or coal burning equipment, mechanical refrigeration equipment, gasoline or diesel oil dispensing equipment and in replacement cases only, the connection thereof of the wiring from an electrical service disconnect box of adequate size to accommodate the equipment and controls and previously dedicated to that equipment, and the testing and balancing of air and hydronic systems, but does not include the design or preparation of specifications for equipment or systems to be installed that are within the practice of professional engineering as defined in subsection (b) of section 2 of P.L.1938, c.342 (C.45:8-28).

"Heating, ventilating and air conditioning contracting" means undertaking or advertising to undertake, for a fixed price, fee, commission, or gain of whatever nature, the planning, laying out, installation, construction, maintenance, service, repair, alteration or modification to any portion of any system, product or equipment or appurtenances used for the environmental needs or control of any heating, ventilating and air conditioning system.

"Heating, ventilating and air conditioning contractor" means any person, firm, partnership, corporation or other legal entity licensed according to the provisions of this act which obtains a pressure seal pursuant to sections 18 and 19 of this act and which advertises, undertakes or offers to undertake for another the planning, laying out, supervising, installing, or repairing of HVAC systems, apparatus or equipment. In order to act as an "HVAC contractor," an individual shall be a bona fide representative of the legal entity licensed pursuant to the provisions of this act.

"Journeyman HVAC tradesperson" means any person who installs, alters, repairs and renovates HVAC systems in accordance with standards, rules and regulations established by the board and who works under the supervision of an HVAC contractor.

"Retrofit" means a change in design, construction or equipment already in operation in order to incorporate later improvements.

"Replacement" means a change of equipment with the same type

or similar equipment.

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- 3 (New section) There is created within the Division of 4 Consumer Affairs in the Department of Law and Public Safety the 5 State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors. The board shall consist of nine members 6 7 who are residents of the State of New Jersey and who, except for 8 the member from the department in the Executive Branch of State 9 Government, shall be appointed by the Governor. In addition to the 10 two public members appointed to represent the interests of the public pursuant to the provisions of subsection b. of section 2 of 11 12 P.L.1971, c.60 (C.45:1-2.2), one member shall be from a 13 department in the Executive Branch of State Government who shall 14 serve without compensation at the pleasure of the Governor; three members shall be practicing HVAC contractors with at least 10 15 16 years experience; two members shall be mechanical inspectors with 17 at least 10 years experience; and one member shall be a journeyman 18 HVAC tradesperson of at least 10 years experience.
  - The Governor shall appoint each member, other than the State executive department member, for terms of four years, except that of the members first appointed, other than the State executive department member, two shall serve for a term of four years, two shall serve for a term of three years, two shall serve for a term of two years, and two shall serve for terms of one year. Any vacancy in the membership shall be filled for the unexpired term in the manner provided for the original appointment. No member of the board may serve more than two successive terms in addition to any unexpired term to which he has been appointed. The Governor may remove any member of the board, other than the State executive department member, for cause.

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- 4. (New section) The board shall, in addition to other powers and duties it may possess by law:
  - a. Administer the provisions of this act;
- b. Examine and pass on the qualifications of all applicants for license under this act, and issue a license to each qualified successful applicant;
- c. Examine, evaluate and supervise all examinations and procedures;
  - d. Adopt a seal which shall be affixed to all licenses issued by it;
- e. Adopt rules and regulations pursuant to the "Administrative 42 Procedure Act," P.L.1968, c.410 (C.52:14B-1 et seq.) as it may 43 deem necessary to enable it to perform its duties under and to 44 enforce the provisions of this act;
- Annually publish a list of the names and addresses of all 45 46 persons who are licensed under this act;
  - g. Establish standards for continuing education; and
- 48 h. Prescribe or change the charges for examinations, licensures,

#### S2393 CONIGLIO

renewals and other services performed pursuant to P.L.1974, c.46 (C.45:1-3.1 et seq.).

5. (New section) Any person desiring to obtain a State HVAC contractor's license shall make application for licensure to the board and shall pay all the fees required in connection with the application, and be examined as required by this act.

6. (New section) On or after the effective date of this act, a municipality, local board of health or any other agency shall not issue or renew any HVAC contractor's license.

- 7. (New section) a. A person shall not work as an HVAC contractor or use the title or designation of "licensed HVAC contractor" or "HVAC contractor" unless licensed pursuant to the provisions of this act.
- b. A person, firm, partnership, corporation or other legal entity shall not engage in the business of HVAC contracting or advertise in any manner as an HVAC contractor or use the title or designation of "licensed HVAC contractor" or "HVAC contractor" unless authorized to act as an HVAC contractor pursuant to the provisions of this act.

8. (New section) Nothing in this act shall be construed to prevent the practice of engineering by a holder of a license to practice that profession in this State, but no engineer shall use the designation "licensed HVAC contractor" unless licensed as an HVAC contractor under the provisions of this act.

9. (New section) The provisions of this act shall not apply to a single family home owner who personally occupies his own dwelling and who solely performs HVAC work on his own dwelling, upon receipt of all required permits, except that any HVAC work involving chlorofluorocarbons (CFC's) or hydrochlorofluorocarbons (HCFC's) shall be performed only by a licensed HVAC contractor.

10. (New section) The provisions of this act shall not apply to any public utility company regulated by the Board of Public Utilities pursuant to Title 48 of the Revised Statutes that performs emergency repair services to prevent an imminent threat to the health and safety of life or property, which repair services include, but are not limited to, turning off, disconnecting, shutting down or disabling any equipment or condition or the provision of any products.

11. (New section) The provisions of this act shall not deny to any municipality the power to inspect HVAC work or equipment or the power to enforce the standards and manner in which HVAC work shall be done, but no municipality, local board of health or other agency shall require any HVAC contractor licensed under this act, or authorized to engage in the business of HVAC contracting under this act, to obtain any additional license, apply for or take any examination, or pay any licensing fee.

12. (New section) Not less than 30 days and not more than 60 days prior to the date set for the examination for an HVAC contractor's license, every person, except as provided in this act, desiring to apply for a license, who meets the qualifications as set forth in this act, shall deliver to the board, personally or by certified mail, return receipt requested, postage prepaid, a certified check or money order payable to the Treasurer of the State of New Jersey in the required amount, together with the written application required by the board, completed as described in the application, and together with proof of qualifications as described in this act.

The qualifications for an HVAC contractor's license shall be as follows: The person shall be 21 or more years of age and a citizen or legal resident of the United States, and shall have been employed in the HVAC contracting business for a period of five years next preceding the date of his application for a license. Three or more of the five years shall have been spent while engaged or employed as a journeyman HVAC tradesperson. At least two years of the five years shall have been spent in an HVAC apprenticeship or other training program approved by the Department of Education, with proof of passage and successful completion of this program while actively engaged or employed as an apprentice as determined by the board. In lieu of the above requirements a person shall have been awarded a bachelor's degree in HVAC technology from an accredited college or university in the United States which the board finds acceptable and, in addition, shall have been engaged or employed in the practical work of installing HVAC systems for three years.

Proof of compliance with the qualifications or those in lieu thereof shall be submitted to the board in writing, sworn to by the applicant, and accompanied by two recent passport-size photographs of the applicant.

- 13. (New section) a. Every HVAC contractor's license examination shall be substantially uniform and shall be designed so as to establish the competence and qualifications of the applicant to perform the type of work and business as described in this act. The examination may be theoretical or practical in nature, or both.
- b. The examination shall be held at least four times a year, at Trenton or other place the board deems necessary. Public notice of the time and place of the examination shall be given.
  - c. No person who has failed the examination shall be eligible to

be reexamined for a period of six months from the date of the examination failed by that person.

d. All applicants for HVAC licenses, renewals or reexaminations shall pay a fee for each license issuance or renewal, or reexamination as determined by the board.

14. (New section) Licenses shall be renewed biennially by the board upon written application of the holder and payment of the prescribed fee and renewal of the bond required by section 17 of this act. A license may be renewed without reexamination, if the application for renewal is made within 30 days next preceding or following the scheduled expiration date. Any applicant for renewal making application at any time subsequent to the 30th day next following the scheduled expiration date may be required by the board to be re-examined, and that person shall not continue to act as a licensed HVAC contractor, as described in this act, and no firm, corporation or other legal entity for which the person is the bona fide representative shall operate under a license in the HVAC business, as described in this act, until a valid license has been secured or is held by a bona fide representative.

Any license expiring while the holder is outside the continental limits of the United States in connection with any project undertaken by the government of the United States, or while in the services of the Armed Forces of the United States, shall be renewed without the holder being required to be reexamined, upon payment of the prescribed fee at any time within four months after the person's return to the United States or discharge from the armed forces, whichever is later.

15. (New section) The board may in its discretion grant licenses without examination to applicants so licensed by other states; provided that equal reciprocity is provided for New Jersey HVAC contractors by the law of the applicant's domiciliary state and provided further that the domiciliary state's standards are equal to or comparable to those of this State.

16. (New section) No firm, corporation or other legal entity operating under and by virtue of this act shall be denied the privilege of conducting and continuing the business of HVAC contracting, by reason of death, termination of employment, illness or a substantial disability of the bona fide representative of the firm, corporation or other entity, provided that: the firm, corporation or other entity has complied with the other provisions of this act; the firm, corporation or other entity maintains a place of business within this State; and another bona fide representative of the entity obtains a State license within six months from the date of the death, termination of employment, illness or disability. The board may promulgate additional regulations governing the management and

operation of an entity during that period of time when the entity shall be in operation without having a bona fide representative.

17. (New section) In addition to any other bonds that may be required pursuant to contract, no HVAC contractor licensed under this act shall undertake to do any HVAC work in the State unless and until he shall have first entered into a bond in favor of the State of New Jersey in the sum of \$3,000 executed by a surety company authorized to transact business in this State, approved by the Department of Banking and Insurance and to be conditioned on the faithful performance of the provisions of this act. No municipality shall require any similar bond from any HVAC contractor licensed under this act. The board shall by rule and regulation provide who shall be eligible to receive the financial protection afforded by the bond required to be filed by this section. The bond shall be for the term of 12 months and shall be renewed at each expiration for a similar period.

- 18. (New section) To be eligible to obtain and retain a pressure seal, and renew an HVAC license, an HVAC contractor shall:
- a. Secure, maintain and file with the board a certificate of general liability insurance from an insurance company authorized and licensed to do business in this State covering the HVAC contracting done by that HVAC contractor. The minimum amount of general liability insurance shall be \$300,000 for the combined property damage and bodily injury to or death of one or more persons in any one accident or occurrence;
  - b. File with the board its Federal Tax Identification number; and
- c. Comply with any continuing education requirements regarding license renewal for an HVAC contractor established by the board through regulation.

Every certificate of insurance required to be filed with the board pursuant to this section shall provide that cancellation of the insurance shall not be effective unless and until at least 10 days' notice of intention to cancel has been received in writing by the board.

19. (New section) a. The board shall provide a pressure seal to an HVAC contractor at the time of the issuance of a license or as soon thereafter as deemed appropriate by the board. No pressure seal shall be provided by the board or retained by an HVAC contractor unless the HVAC contractor complies with the provisions of sections 17 and 18 of this act. The HVAC contractor shall pay the cost of the pressure seal, but the seal shall remain the property of the board. The pressure seal shall be surrendered to the board immediately upon suspension, revocation or expiration of the license or upon a finding of noncompliance with the provisions of section 18 of this act.

- b. An HVAC contractor shall impress his pressure seal upon all applications for HVAC permits from the appropriate duly licensed State inspection agency.
  - c. A pressure seal shall be used exclusively by an HVAC contractor or in the conduct of the HVAC contractor's practice. An HVAC contractor shall not willfully or negligently allow any person to use his pressure seal.

- 20. (New section) Notwithstanding any other provision of this act to the contrary, the board shall, upon application to it and submission of satisfactory proof and the payment of the prescribed fee within six months following the effective date of this act, issue an HVAC license without examination to: a. any licensed master plumber who has been engaged in the heating, ventilating or air conditioning business for at least two years prior to the date of his application for an HVAC license; or b. any person who has been engaged as a heating, ventilating and air conditioning contractor for at least two years prior to his date of application for an HVAC license.
- A person entitled to an HVAC license under the provisions of this section shall comply with the remaining provisions of this act.

- 21. (New section) a. Nothing in this act shall be construed to prevent licensed master plumbers from engaging in the installation, maintenance and repair of: power boiler systems, hot water and steam heating systems, fire tube and water tube boilers, pressure steam and hot water boilers, space heaters, unit heaters, and appurtenances utilizing electricity, fossil fuel or solar energy; steam, hot water and chilled water pipe, condensate piping, valves, fittings, fuel oil storage tanks not regulated under P.L.1986, c.102 (C.58:10A-21 et seq.), burners and piping, expansion tanks, pumps, gauges on the load side of a meter; and thermostatic controls; or natural or manufactured gas piping; and the installation, maintenance or connection of: pneumatic controls and control piping for the control of air, liquid or gas temperatures, radiators, convectors, cabinet unit heaters, fan coil units, air handlers utilizing hydronic coils, mechanical ventilation for radon mitigation, humidifiers, flues and patented chimneys; or of pneumatic controls and control piping of automatic oil, gas or coal burning equipment, gasoline or diesel oil dispensing equipment and in replacement cases only, the connection thereof of the wiring from a dedicated electrical service disconnect box of adequate size to accommodate the equipment and controls, and the testing and balancing of hydronic systems.
- b. Nothing in this act shall be construed to prevent licensed electrical contractors from engaging in the installation of: electrical resistance heating equipment and ventilation equipment with the exhaust duct not exceeding 60 square inches in area, or in

1 commercial applications the connection sleeve between a roof-top 2 mounted exhaust fan and its central connecting register, provided 3 that this connection sleeve is not more than 15 feet in length; and 4 the maintenance and repair of the electrical sections of any 5 equipment used for heating, ventilating or air conditioning.

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22. (New section) Notwithstanding any other provision of this act to the contrary, a licensed master plumber or a person with an HVAC license shall not perform any electrical work which has a potential of greater than 30 volts, involving the wiring of equipment used for heating, ventilating or air conditioning, except in the case of replacement installations as described in sections 2 and 21 of this act or as provided for in section 18 of P.L.1962, c.162 (C.45:5A-

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- 16 23. Section 1 of P.L.1971, c.60 (C.45:1-2.1) is amended to read
- 17 as follows: 18 1. The provisions of this act shall apply to the following boards 19 and commissions: the New Jersey State Board of Accountancy, the 20 New Jersey State Board of Architects, the New Jersey State Board 21 of Cosmetology and Hairstyling, the Board of Examiners of 22 Electrical Contractors, the New Jersey State Board of Dentistry, the 23 State Board of Mortuary Science of New Jersey, the State Board of 24 Professional Engineers and Land Surveyors, the State Board of 25 Marriage and Family Therapy Examiners, the State Board of 26 Medical Examiners, the New Jersey Board of Nursing, the New 27 Jersey State Board of Optometrists, the State Board of Examiners of 28 Ophthalmic Dispensers and Ophthalmic Technicians, the Board of 29 Pharmacy, the State Board of Professional Planners, the State Board of Psychological Examiners, the State Board of Examiners of 30 31 Master Plumbers, the New Jersey Real Estate Commission, the 32
- State Board of Court Reporting, the State Board of Veterinary
- 33 Medical Examiners, the Radiologic Technology Board of
- 34 Examiners, the Acupuncture Examining Board, the State Board of
- 35 Chiropractic Examiners, the State Board of Respiratory Care, the
- 36 State Real Estate Appraiser Board, the State Board of Social Work 37 Examiners, [and] the State Board of Examiners of Heating.
- 38 Ventilation and Air Conditioning Contractors, the State Board of
- 39 Physical Therapy Examiners, the Orthotics and Prosthetics Board of
- 40 Examiners, the New Jersey Cemetery Board, the State Board of
- 41 Polysomnography and any other entity hereafter created under Title
- 42 45 to license or otherwise regulate a profession or occupation.
- 43 (cf: P.L.2005, c.308, s.8)

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- 45 24. Section 1 of P.L.1974, c.46 (C.45:1-3.1) is amended to read 46 as follows:
- 47 1. The provisions of this act shall apply to the following boards 48 and commissions: the New Jersey State Board of Accountancy, the

- 1 New Jersey State Board of Architects, the New Jersey State Board 2 of Cosmetology and Hairstyling, the Board of Examiners of 3 Electrical Contractors, the New Jersey State Board of Dentistry, the 4 State Board of Mortuary Science of New Jersey, the State Board of 5 Professional Engineers and Land Surveyors, the State Board of 6 Marriage and Family Therapy Examiners, the State Board of 7 Medical Examiners, the New Jersey Board of Nursing, the New 8 Jersey State Board of Optometrists, the State Board of Examiners of 9 Ophthalmic Dispensers and Ophthalmic Technicians, the Board of 10 Pharmacy, the State Board of Professional Planners, the State Board 11 of Psychological Examiners, the State Board of Examiners of 12 Master Plumbers, the State Board of Court Reporting, the State 13 of Veterinary Medical Examiners, the Radiologic 14 Technology Board of Examiners, the Acupuncture Examining 15 Board, the State Board of Chiropractic Examiners, the State Board 16 of Respiratory Care, the State Real Estate Appraiser Board, the New 17 Jersey Cemetery Board, the State Board of Social Work Examiners
- 23 or occupation.

(cf: P.L.2005, c.308, s.10)

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25. Section 2 of P.L.1978, c.73 (C.45:1-15) is amended to read as follows:

[and], the State Board of Examiners of Heating, Ventilation and

Air Conditioning Contractors, the State Board of Physical Therapy

Examiners, the State Board of Polysomnography, the Orthotics and

Prosthetics Board of Examiners and any other entity hereafter

created under Title 45 to license or otherwise regulate a profession

2. The provisions of this act shall apply to the following boards and all professions or occupations regulated by, through or with the advice of those boards: the New Jersey State Board of Accountancy, the New Jersey State Board of Architects, the New Jersey State Board of Cosmetology and Hairstyling, the Board of Examiners of Electrical Contractors, the New Jersey State Board of Dentistry, the State Board of Mortuary Science of New Jersey, the State Board of Professional Engineers and Land Surveyors, the State Board of Marriage and Family Therapy Examiners, the State Board of Medical Examiners, the New Jersey Board of Nursing, the New Jersey State Board of Optometrists, the State Board of Examiners of Ophthalmic Dispensers and Ophthalmic Technicians, the Board of Pharmacy, the State Board of Professional Planners, the State Board of Psychological Examiners, the State Board of Examiners of Master Plumbers, the State Board of Court Reporting, the State Board of Veterinary Medical Examiners, the State Board of Chiropractic Examiners, the State Board of Respiratory Care, the State Real Estate Appraiser Board, the State Board of Social Work Examiners, the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors, the State Board of Physical

Therapy Examiners, the State Board of Polysomnography, the

- 1 Professional Counselor Examiners Committee, the New Jersey
- 2 Cemetery Board, the Orthotics and Prosthetics Board of Examiners,
- 3 the Occupational Therapy Advisory Council, the Electrologists
- 4 Advisory Committee, the Acupuncture Advisory Committee, the
- 5 Alcohol and Drug Counselor Committee, the Athletic Training
- 6 Advisory Committee, the Certified Psychoanalysts Advisory
- 7 Committee, the Fire Alarm, Burglar Alarm, and Locksmith
- 8 Advisory Committee, the Home Inspection Advisory Committee,
- 9 the Interior Design Examination and Evaluation Committee, the
- 10 Hearing Aid Dispensers Examining Committee, the Landscape
- 11 Architect Examination and Evaluation Committee, the Massage,
- 12 Bodywork and Somatic Therapy Examining Committee, the
- 13 Perfusionists Advisory Committee, the Physician Assistant
- 14 Advisory Committee, and the Audiology and Speech-Language
- 15 Pathology Advisory Committee and any other entity hereafter
- 16 created under Title 45 to license or otherwise regulate a profession
- 17 or occupation.
- 18 (cf: P.L.2005, c.308, s.11)

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26. This act shall take effect immediately, except that section 7 shall take effect 360 days following the appointment and qualification of the board members, and provided that the director and board may take such anticipatory action as may be necessary to effectuate that provision of the act.

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#### STATEMENT

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This bill establishes licensing requirements for those persons engaged in the business of heating, ventilating and air conditioning contracting and the responsible collection and disbursement of chlorofluorocarbons and other refrigerants to protect the environment. The bill establishes the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors which shall consist of nine members. Two members shall be public members; three members shall be heating, ventilating and air conditioning contractors with at least 10 years experience; two members shall be mechanical inspectors with at least 10 years experience, one member shall be a journeyman HVAC tradesperson with at least 10 years experience; and one member shall be a State executive department member.

The bill also requires heating, ventilating and air conditioning (HVAC) firms to carry general liability insurance and to file their Federal Tax Identification number with the State Board of Examiners of Heating, Ventilation and Air Conditioning Contractors. Additionally, it regulates the possession and use of a pressure seal by an HVAC contractor.

48 The bill establishes standards of eligibility for licensure of

1 HVAC contractors. It requires that, to be eligible, a person must

have been engaged or employed in the HVAC industry for a period

3 of five years next preceding the date of his application for a State

4 license. The bill provides that three or more of the five years shall

5 have been spent while engaged or employed as a journeyman

6 HVAC tradesperson. At least two of the five years shall have been

7 spent in an HVAC apprenticeship or other training program

8 approved by the board. In lieu of these requirements, the board

9 may accept as satisfactory a background including a bachelor's

10 degree in HVAC technology from an accredited college or

11 university which the board finds acceptable and, in addition, shall

12 have been engaged or employed in practical work experience of

installing HVAC systems for three years.

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Furthermore, the bill provides for a biennial license renewal of HVAC contractors.

Also, the bill enumerates specific practices in which a licensed master plumber may be engaged, provided that he does not hold himself out to the public as a licensed HVAC contractor. addition, the bill denotes specific work that is permissible for licensed electricians to perform. It further provides that nothing in this bill should be construed to prevent the practice of engineering by any person who holds an engineering license and also states that no engineer shall use the designation of licensed HVAC contractor unless so licensed in accordance with the provisions of this bill. The bill further stipulates that its provisions shall not apply to any public utility company regulated by the Board of Public Utilities pursuant to Title 48 of the Revised Statutes that performs emergency repair services to prevent an imminent threat to the health and safety of life or property, which repair services include, but are not limited to, turning off, disconnecting, shutting down or disabling any equipment or condition or the provision of any products.

In addition, the bill provides that any licensed master plumber or any other person who applies for an HVAC contractor's license within six months following the bill's effective date, and who has been engaged in the heating, ventilating or air conditioning business for at least two years prior to the date of application, shall receive the HVAC contractor's license, without examination, upon application to the board, and submission of satisfactory proof and the payment of a prescribed fee.

#### SENATE LABOR COMMITTEE

#### STATEMENT TO

SENATE, No. 2393

with committee amendments

### STATE OF NEW JERSEY

**DATED: JUNE 21, 2007** 

The Senate Labor Committee reports favorably and with committee amendments Senate Bill No. 2393.

As amended, this bill establishes licensing requirements for those persons engaged in the business of heating, ventilating, air conditioning and refrigeration contracting and the responsible collection and disbursement of chlorofluorocarbons and other refrigerants to protect the environment. The bill establishes the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors, which shall consist of nine members. Two members shall be public members; three members shall be heating, ventilating, air conditioning and refrigeration contractors with at least 10 years experience; two members shall be mechanical inspectors with at least 10 years experience, one member shall be a heating, ventilating, air conditioning and refrigeration journeyperson with at least 10 years experience; and one member shall be a State executive department member.

The bill also requires heating, ventilating, air conditioning and refrigeration (HVACR) firms to carry general liability insurance and to file their Federal Tax Identification number with the State Board of Examiners of Heating, Ventilating, Air Conditioning and Refrigeration Contractors. Additionally, it regulates the possession and use of a pressure seal by a Master HVACR contractor.

The bill establishes standards of eligibility for licensure of Master HVACR contractors. It requires that, to be eligible, a person must have been engaged or employed in the HVACR industry for a period of five years next preceding the date of his application for a State license. The bill provides that three or more of the five years shall have been spent while engaged or employed as an HVACR journeyperson or licensed plumber. As amended, at least four of the five years shall have been spent in an HVACR apprenticeship or other training program approved by the United States Department of Labor, with proof of passage and successful completion of this program while actively engaged or employed as an apprentice as determined by the board. In lieu of these requirements, the board may accept as satisfactory a background including a bachelor's degree: a. in HVACR

technology from an accredited college or university which the board finds acceptable and, in addition, the person shall have been engaged or employed in practical work of installing HVACR systems for three years; or b. from an accredited college or university in the United States which the board finds acceptable and, in addition, the person shall have been engaged or employed in the direct supervision of the installation of HVACR systems for five years.

Furthermore, the bill provides for a biennial license renewal of Master HVACR contractors.

Also, the bill enumerates specific practices in which a licensed master plumber may be engaged. In addition, the bill denotes specific work that is permissible for licensed electricians to perform. It further provides that nothing in this bill should be construed to prevent any person licensed by the State, including, but not limited to, architects, professional engineers, electrical contractors, or master plumbers, from acting within the scope of practice of that profession or occupation, and also states that no person shall use the designation of licensed HVACR contractor unless so licensed in accordance with the provisions of this bill. The bill further stipulates that its provisions shall not apply to any public utility company regulated by the Board of Public Utilities pursuant to Title 48 of the Revised Statutes, or any related competitive business segment of that public utility that offers competitive services pursuant to the "Electric Discount and Energy Competition Act," P.L.1999, c.23 (C.48:3-49 et al.). The provisions of this bill shall also not apply to HVACR work performed on buildings, structures or premises owned or operated by a public utility holding company or its subsidiaries.

In addition, the bill provides that any licensed master plumber or any other person who applies for a Master HVACR contractor's license within six months following the bill's effective date, and who has been engaged in the heating, ventilating, air conditioning or refrigeration business for at least two years prior to the date of application, shall receive the Master HVACR contractor's license, without examination, upon application to the board, and submission of satisfactory proof and the payment of a prescribed fee.

The bill, as amended further allows self-insured companies who have been approved by the Department of Banking and Insurance to obtain and retain a pressure seal and renew a license.

The amendments exempt from the provisions of the bill any liquefied petroleum gas marketer who is licensed by the Department of Community Affairs pursuant to subchapter 10 of chapter 5 of Title 18 of the New Jersey Administrative Code.

Furthermore, the amendments remove from the definition of heating, ventilation, air conditioning and refrigeration the installation, servicing, connecting, maintenance and repair of fuel oil tanks not regulated under P.L.1986, c.102(C.58:10A-21 et seq.) while allowing master plumbers to continue to engage in the installation, repair, testing or closure of waste oil underground storage tanks.

Finally, the bill as amended requires every licensed HVACR contractor whose general liability policy is cancelled or nonrenewed to submit to the board a copy of the certificate of general liability insurance for a new or replacement policy which meets certain requirements set forth in the bill, before the former policy is no longer effective.

# ASSEMBLY BILL NO. 1016 (Second Reprint)

To the General Assembly:

Pursuant to Article V, Section I, Paragraph 14 of the New Jersey Constitution, I herewith return Assembly Bill No. 1016 (Second Reprint) with my recommendations for reconsideration.

This bill would authorize the creation of a new nine member regulatory board within the Division of Consumer Affairs, Department of Law and Public Safety. The new board would regulate "Heating, Ventilation, Air Conditioning and Refrigeration Contractors" throughout the State.

I commend the bill sponsors for their concern with consumer safety and quality assurance in a field that impacts virtually every citizen in this State. However, I have several concerns about this bill as drafted.

First, the definition of HVACR includes the repair and maintenance of "flues and patented chimneys." As written, the bill would force those in the Chimney Guild to discontinue practicing their crafts unless they take an exam and are licensed to do refrigeration, heating and air conditioning. I suggest the bill be amended to exempt those in the chimney guild, much in the same way that the bill presently exempts architects, engineers, electricians and plumbers.

Also, under Section 13 of the bill, eligibility for the Master HVACR contractor's license requires that the applicant be employed in the HVACR contracting business for the five years preceding the date of the application. The bill explains that three of those five years must be spent as a journeyperson or licensed plumber. The bill further explains that four of the five years must be spent in an HVACR apprenticeship or other approved apprenticeship program. This needs clarification. As

written, it would take the applicant at least <u>seven</u> years to be eligible to take the Master HVACR exam - rather than five. I suggest that this section be amended to mirror the Master Plumber's Licensing Law (N.J.S.A. 45:14C- 15(b)), which allows the five-year pre-exam training requirement to be satisfied with one year as a journeyperson along with four years as an apprentice.

Moreover, the bill allows an individual with a four-year degree in HVACR technology to apply for a Master HVACR license after three additional years of field training. I see this requirement as unnecessarily demanding since an applicant seeking to be a Master Plumber after obtaining a four-year degree in that area could take the exam after only one year of field training. The two sets of requirements should be consistent.

The bill also has what I believe to be an unintended negative effect on programs currently offered at trade schools and community colleges. Currently, several trade schools and community colleges offer one- and two- year HVAC programs. written, the bill would not provide any credit toward a license for completion of such a program. I propose amending the bill such that completing an HVAC program at a trade school community college would result in the applicant receiving two years worth of credit toward filling the bill's apprenticeship requirement. As a result, instead of being compelled to an apprentice and one year complete four years as journeyperson after having already completed an HVAC program at trade school or community college, an individual having completed a trade school or community college HVAC program would need to complete two additional years as an apprentice and one year as a journeyperson before being allowed to take the Master HVACR exam.

Lastly, there are also problems with the insurance section of the bill. The last paragraph of Section 24(b) of the bill provides that "every certificate of insurance required to be filed with the board pursuant to this section shall provide that cancellation of the insurance shall not be effective unless and until at least ten days notice of intention to cancel has been received in writing by the board." I am advised that insurance producers could not comply with this requirement as general liability insurance policies issued in this state do not provide for notice of cancellation to anyone other than the policy holders, and certificates of insurance cannot amend the policy terms. Thus, I suggest the removal of the last paragraph of Section 24(b) from the bill.

Accordingly, I herewith return Assembly Bill No. 1016 (Second Reprint) and recommend that it be amended as follows:

Page 6, Section 8, Line 7: After "master plumbers," insert "or any chimney service professional registered as a home improvement contractor with the Division of Consumer Affairs,"

Page 7, Section 13, Line 22: After "license." delete "Three" and
insert "One"

Page 7, Section 13, Line 31:

"Successful completion of an HVAC program given by an accredited technical school, trade school, county college or community college shall satisfy two years of the minimum four years that must be spent in an approved apprenticeship or other training program."

Pg 7, Section 13, Line 40: After "for" delete "five" and insert "three"

Pq 11, Section 24, Lines 4-8: Delete "Every certificate of insurance required to be filed with the board pursuant to this section shall provide that cancellation of the insurance shall not be effective unless and until at least 10 days' notice of intention to cancel had been received in writing by the board."

Respectfully,

/s/ Jon S. Corzine

Governor

[seal]

Attest:

/s/ Kenneth H. Zimmerman
Chief Counsel to the Governor