52:4B-3.2

LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2007 CHAPTER: 95

NJSA: 52:4B-3.2 (Revises statutes governing compensation for victims of crime)

BILL NO: A2322 (Substituted for S218)

SPONSOR(S) Barnes Jr. and Others

DATE INTRODUCED: February 6, 2006

COMMITTEE: ASSEMBLY: Budget; Law and Public Safety

SENATE: Judiciary; Budget and Appropriations

AMENDED DURING PASSAGE: Yes

DATE OF PASSAGE: ASSEMBLY: June 21, 2007

SENATE: June 21, 2007

DATE OF APPROVAL: June 28, 2007

FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Fourth reprint enacted)

A2322

SPONSOR'S STATEMENT: (Begins on page 20 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes <u>L & PS 3-6-06</u>

<u>Budget 5-18-06</u>

SENATE: Yes <u>Judiciary 5-21-07</u>

Budget 6-14-07

FLOOR AMENDMENT STATEMENT: No

LEGISLATIVE FISCAL NOTE: Yes

<u>LEGISLATIVE FISCAL ESTIMATE</u>: <u>Yes</u>

S218

SPONSOR'S STATEMENT: (Begins on page 20 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: No

SENATE: Yes <u>Judiciary 5-21-07</u>

Budget 6-14-07

SENATE COMMITTEE SUBSTITUTE 1st REPRINT Yes

FLOOR AMENDMENT STATEMENT: No

<u>LEGISLATIVE FISCAL ESTIMATE</u>: <u>Yes</u>

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VETO MESSAGE:

§§2-4 -C.52:4B-3.2 to 52:4B-3.4 §31 – C.52:4B-40.1 §33 - Repealer §34 - Note to §§1-33

P.L. 2007, CHAPTER 95, approved June 28, 2007 Assembly, No. 2322 (Fourth Reprint)

	C	<i>O</i> ,	11	U
2	and repealing various parts of the statutory	y law.		
3				
4	BE IT ENACTED by the Senate and General	al Assemb	ly of the	e State
5	of New Jersey.			

AN ACT concerning victims of crime and amending, supplementing

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- 1. Section 2 of P.L.1971, c. 317 (C.52:4B-2) is amended to read as follows:
- 2. As used in [this act] P.L.1971, c.317: 9
 - "Agency" means the Victims of Crime Compensation Agency;
- ³["Board"]"Review Board" or "board" means the Victims of 11
- <u>Crime Compensation</u> ³[Hearing]Review ³ <u>Board established by</u> 12
- section 2 of P.L. c. (C.) (pending before the Legislature as 13

14 this bill);

- "Child" means an unmarried person who is under 21 years of age 15 and includes a stepchild or an adopted child; 16
- 17 ["Board" means the Violent Crimes Compensation Board 18 established by this act;
 - "Dependents" means such relatives of a deceased victim as were wholly or partially dependent upon his income at the time of his death and shall include the child of such victim born after his death;
 - ⁴["Family relationship group" of any person means:
 - (1) any person related to such person within the third degree of consanguinity or affinity, 3 or 3
- (2) any person living in the same household as such person]⁴ 25 ³[, or 26
- 27 (3) any person maintaining a sexual relationship, whether illicit 28 or not, with such person or with any member of the family of such person]³; 29
- 30 "Personal injury" means actual bodily harm and includes 31 pregnancy and mental or nervous shock;
- 32 "Relative" of any person means his spouse, parent, grandparent, 33 stepfather, stepmother, child, grandchild, brother, sister, half
- 34 brother, half sister, or spouse's parents;

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly ALP committee amendments adopted March 6, 2006.

²Assembly ABU committee amendments adopted May 18, 2006.

³Senate SJU committee amendments adopted May 21, 2007.

⁴Assembly SBA committee amendments adopted June 14, 2007.

["Family relationship group" of any person means:

- (1) any person related to such person within the third degree of consanguinity or affinity,
 - (2) any person living in the same household as such person, or
- (3) any person maintaining a sexual relationship, whether illicit or not, with such person or with any member of the family of such person;

"Victim" means a person who is injured or killed by any act or omission of any other person which is within the description of any of the offenses specified in section 11 of [this act] P.L.1971, c 317. (cf: P.L.1971, c.317, s.2)

- 2. (New section) a. There is hereby established in the ⁴[Executive Branch of the State Government] Department of the Treasury ⁴ the Victims of Crime Compensation Agency. ⁴[For the purposes of complying with the Constitution (Article V, Section IV, paragraph 1) the agency is allocated to the Department of Law and Public Safety but, notwithstanding said allocation, the agency shall be independent of any supervision or control by the department or the Attorney General or any other officer of the department.] ⁴
- b. The chief executive officer of the Victims of Crime Compensation Agency shall be the executive director, who shall be appointed by the Governor, with the advice and consent of the Senate. The executive director shall serve at the pleasure of the Governor. The Governor may appoint an acting executive director to serve as chief executive officer of the Victims of Crime Compensation Agency, who may be the person serving as chairman of the Victims of Crime Compensation Board on the effective date of P.L. , c. (C.) (pending before the Legislature as this bill), and who shall serve as the executive director of the Victims of Crime Compensation Agency until his successor is appointed and qualifies. The executive director shall, in consultation with the Review Board established pursuant to subsection c. of this section, develop, establish and supervise all practices and procedures of the agency.
- c. There is hereby established in the Victims of Crime Compensation Agency the Victims of Crime Compensation Review Board which shall be composed of five citizens, to be appointed by the Governor, with the advice and consent of the Senate, one of whom shall be designated chairman by, and serve as such at the pleasure of, the Governor. At least one member of the board shall be an attorney admitted to the practice of law in the State of New Jersey and who shall have practiced law in the courts of New Jersey for a minimum of five years. The purpose of the Victims of Crime Compensation Review Board shall be:
- 46 (1) to hear appeals of decisions of the Victims of Crime 47 Compensation Agency involving issues of victim compensation;

- (2) to consult with the executive director in developing, establishing and supervising all practices and procedures of the
 - (3) to review individual and supplemental awards to a victim or a victim's family in excess of \$10,000 in the aggregate, and awards of attorney fees for legal representation to victims;
 - (4) to review, on at least a bi-monthly basis, information detailing the aggregate claims received and paid by the agency, and the operations of the agency; and
 - (5) to review and, if appropriate, approve any rules and regulations, standards, and maximum rates and service limitations for reimbursement proposed by the agency.
 - d. All the functions of the Violent Crimes Compensation Board and the Victims of Crime Compensation Board are continued in the Victims of Crime Compensation Agency and the Victims of Crime Compensation Review Board. Whenever in any law, rule, regulation, judicial or administrative procedure or otherwise, reference is made to the Violent Crime Compensation Board or to the Victims of Crime Compensation Board, the same shall mean and refer to the Victims of Crime Compensation Agency or the Victims of Crime Compensation Review Board, as the case may be.

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(New section) The Violent Crimes Compensation Board established pursuant to section 3 of P.L.1971, c.317 (C.52:4B-3) is abolished and the terms of the persons serving as members of that board on the effective date of P.L. , c. (C.)(pending before the Legislature as this bill) shall cease and determine as of that effective date³[; provided, however, the person serving as chairman of that board on the effective date of P.L. , c. (C. before the Legislature as this bill) shall serve as the executive director of the Victims of Crime Compensation Agency, created pursuant to section 2 of P.L. , c. (C.)(now pending before the Legislature as this bill), until his successor is appointed and qualifies]³.

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4. (New section) The term of office of each member of the Victims of Crime Compensation ³[Hearing]Review ³ Board shall be three years and until the member's successor is appointed and qualifies, except that of the members first appointed one shall be appointed for a term of one year, two for terms of two years and two for terms of three years. All vacancies, except through the expiration of term, shall be filled for the unexpired term only.

Each member of the board shall be eligible for reappointment 44 and any member of the board may be removed by the Governor for 45 inefficiency, neglect of duty or malfeasance in office.

The members of the board shall serve without compensation.

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5. Section 5 of P.L.1971, c.317 (C.52:4B-5) is amended to read

1 as follows:

- 5. The [board] agency is authorized to appoint and fix the duties and compensation of such officers, ³[attorneys,]³ examiners, and other experts as may be necessary for carrying out its functions under this act, and the [board] agency may, subject to Title [11 of the Revised Statutes]11A of the New Jersey Statutes, "Civil Service," appoint and fix the duties and compensation of such other
- 8 assistants and employees as are necessary. The compensation fixed
- 9 pursuant to this section shall be within the limits of the funds
- 10 appropriated or otherwise made available to the agency for that 11 purpose.
- 12 (cf: P.L.1971, c.317, s.5)

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- 6. Section 11 of P.L.1995, c.135 (C.52:4B-5.1) is amended to read as follows:
- 11. The Victims of Crime Compensation [Board] Agency is authorized to obtain direct access to criminal history records maintained by the State Bureau of Identification in the Division of the State Police and is hereby designated a criminal justice agency for that purpose.
- 21 (cf: P.L.1995, c.135, s.11)

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- 23 7. Section 6 of P.L.1971, c.317 (C.52:4B-6) is amended to read 24 as follows:
- 25 6. The principal office of the [board] <u>agency</u> shall be in [Trenton] ³[Newark]Trenton³, New Jersey, but the [board] <u>agency</u> may sit and conduct its affairs in any place.
- 28 (cf: P.L.1971, c.317, s.6)

- 30 8. Section 7 of P.L.1971, c.317 (C.52:4B-7) is amended to read 31 as follows:
- 7. Hearings [upon applications for compensation under this act]
 33 on appeals from decisions of the Victims of Crime Compensation
 34 Agency involving issues of victim compensation shall be conducted
 35 by the Victims of Crime Compensation ³[Hearing]Review ³ Board
- in the following manner:
- a. Upon an application made to the board under the provisions of [this act] P.L.1971, c.317, the board shall fix a time and place for a hearing on such application and shall cause notice thereof to be given to the applicant;
- b. For the purpose of carrying out the provisions of [this act]

 P.L.1971, c.317, the board, or any member thereof, may hold such
 hearings, sit and act at such times and places, and take such
 testimony as the board or such member may deem advisable. Any
- 45 member of the board may administer oaths or affirmations to
- witnesses. The board shall have full powers of subpoena and compulsion of attendance of witnesses and production of

- documents, except that no subpoena shall be issued except under the signature of a member of the board, and application to any court for aid in enforcing such subpoena may be made in the name of the board by any member thereof. Subpoenas shall be served by any person designated by the board;
 - c. In any case in which the person entitled to make an application is a child, the application may be made on his behalf by his parent [or], guardian, or advocate. In any case in which the person entitled to make an application is mentally incompetent, the application may be made on his behalf by his guardian, advocate, or such other individual authorized to administer his estate;
 - d. Any person having a substantial interest in a proceeding may appear, produce evidence and cross-examine witnesses in person or by his attorney.
 - e. The board may receive in evidence any statement, document, information, or matter that may in the opinion of the board contribute to its functions under [this act] P.L.1971, c.317, but the board shall not be bound by the rules of evidence.
 - f. If any person has been convicted of any offense with respect to an act or omission on which a claim under [this act] P.L.1971, c.317 is based, proof of that conviction shall be taken as conclusive evidence that the offense has been committed, unless an appeal or any proceeding with regard thereto is pending.

24 (cf: P.L.1971, c.317, s.7)

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- 9. Section 8 of P.L.1971, c.317 (C.52:4B-8) is amended to read as follows:
- 8. <u>a.</u> ${}^{3}(1)^{3}$ The [board] <u>agency</u> may, as a part of any order 28 entered under [this act] P.L.1971, c.317, determine and allow 29 30 reasonable attorney fees and costs, which shall not exceed 15% of 31 the amount awarded as compensation under section 10 of [this act] 32 P.L.1971, c.317, to be paid in addition to the amount of such 33 compensation, to the attorney representing the applicant [, and it]. Notwithstanding the provisions of this subsection, no award for 34 ³[attorneys] attorney³ fees shall be less than \$300 ³, unless the 35 agency determines that the attorney has not acted diligently or in 36 37 good faith representing the claimant³.
 - ³[b.] (2)³ Where the ¹[board] agency¹ enters an order denying compensation, it may, nevertheless allow ³[attorneys] attorney³ fees of \$300 to the attorney representing the claimant if the ¹[board] agency¹ determines that the attorney ³[has reasonably cooperated and complied with all requests of the ¹[board] agency¹] has acted diligently or in good faith representing the claimant³.
 - ³(3) It shall be unlawful for any such attorney to ask for, contract for or receive any larger sum than the amount so allowed under paragraph (1) or (2) of this subsection.³

1 ³[c.]b.³ The ¹[board] agency¹ may allow payment up to a 2 maximum of \$1,000, at an hourly rate to be fixed by the ¹[board, but not less than \$125 per hour, agency to an attorney who 3 provides legal assistance to a victim in ³[explaining and enforcing 4 5 the victim's rights in the criminal justice system as well as assisting 6 the victim in surrogate and custody or guardianship matters 7 provided that the attorney has been certified by the [board] agency as having successfully completed an attorney training 8 9 program sponsored by the '[board] agency'] any legal matter, other than a decision of the Victims of Crime Compensation 10 Agency involving victim compensation or any related appeal, 11 12 arising from or related to having been the victim of an offense 13 specified in section 11 of P.L.1971, c.317 provided that the victim 14 is otherwise eligible to make a claim for compensation. Payment 15 under this subsection may be made if and only to the extent that the 16 amount of such payment does not, when combined with the 17 amounts paid or payable to the victim under an order for compensation, exceed the \$25,000 limitation on compensation set 18 19 forth in section 18 of P.L.1971, c.317 (C.52:4B-18), and requests 20 for payment under this subsection shall be subject to the five year 21 time limitation set forth in section 18 of P.L.1971, c.317 (C.52:4B-18)³. 22 23

³[d. It shall be unlawful for any such attorney to ask for, contract for or receive any larger sum than the amount so allowed under subsections a. and b. of this section.]³

(cf: P.L.1971, c.317, s.8)

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- 28 10. Section 19 of P.L.1991, c.329 (C.52:4B-8.1) is amended to 29 read as follows:
- 30 19. a. [Within 180 days of the effective date of this act, the] 31 The Victims of Crime Compensation [Board] Agency, after consultation with the Attorney General, the Department of 32 33 Corrections, and the Administrative Office of the Courts, on behalf 34 of the county probation divisions and the municipal court clerks, shall continue to develop [a] the existing uniform system for 35 recording all information necessary to ensure proper identification, 36
- 37 tracking, collection and disposition of moneys owed for: 38 (1) assessments imposed pursuant to section 2 of P.L.1979, c.396
- 39 (C.2C:43-3.1);40 (2) fines and restitutions imposed in accordance with provisions 41
 - of Title 2C of the New Jersey Statutes;
 - (3) fees imposed pursuant to N.J.S.2C:35-20;
 - (4) penalties imposed pursuant to N.J.S.2C:35-15.
- 44 b. The Victims of Crime Compensation [Board] Agency shall 45 use the moneys deposited in the Criminal Disposition and Revenue Collection Fund to defray the costs incurred by the [board] agency 46 47 developing, implementing, operating and improving the

- 1 [board's] agency's component of the uniform system for tracking 2 and collecting revenues described in subsection a. of this section.
- 3 The Juvenile Justice Commission established pursuant to 4 section 2 of P.L.1995, c.284 (C.52:17B-170), the Department of 5 Corrections, and the Administrative Office of the Courts, on behalf
 - of the county probation divisions and the municipal court clerks,
- 7 shall file such reports with the Victims of Crime Compensation
- 8 [Board] Agency as required for the operation of the uniform
- 9 system described in subsection a. of this section.
- 10 d. The Victims of Crime Compensation [Board] Agency shall report annually to the Governor, the Attorney General, the 11
- 12 Administrative Director of the Administrative Office of the Courts,
- 13 the Commissioner of the Department of Corrections, the Juvenile 14 Justice Commission and the Legislature on the development,
- 15 implementation, improvement and effectiveness of the uniform
- 16 system and on moneys received, deposited and identified as
- 17 receivable.
- 18 (cf: P.L.1995, c.281, s.4)

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- 11. Section 9 of P.L.1971, c.317 (C.52:4B-9) is amended to read as follows:
- 9. In the performance of its functions, the [board] agency is authorized to make rules and regulations prescribing the procedures to be followed in the filing of applications and the proceedings under [this act] P.L.1971, c.317, and such other matters as the [board] agency deems appropriate.
- In determining the amounts of compensation payable pursuant to [this act] P.L.1971, c.317, the [board] agency shall insofar as practicable formulate standards for uniform application of this act and shall take into consideration rates and amounts of compensation payable for injuries and death under other laws of this State and of the United States and the availability of funds appropriated for the purposes of this act P.L.1971, c.317.
- The [board] agency shall establish maximum rates and service limitations for reimbursement for medical and medical related expenses, including counseling. In establishing these rates, the [board] agency shall reflect the medical fee schedules for health care providers established by the Commissioner of Banking and Insurance pursuant to the provisions of section 10 of P.L.1988, c.119 (C.39:6A-4.6). A medical service provider who accepts payment from the [board] agency for a service shall accept the [board's] agency's rates as payment in full and shall not accept any payment on account of the service from any other source if the total of payments accepted would exceed the maximum rate set by the
- 45 [board] agency for that service.
- ³All standards formulated and maximum rates and service 46
- limitations for reimbursement established by the agency shall be 47

subject to the prior review and approval of the Review Board.

(cf: P.L.1999, c.113, s.1)

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- 12. Section 10 of P.L.1971, c.317 (C.52:4B-10) is amended to read as follows:
- 10. In any case in which a person is injured or killed by any act or omission of any other person which is within the description of the offenses listed in section 11 of [this act] P.L.1971, c.317, the [board] agency may, upon application [and the concurrence of a majority of the members thereof], order the payment of compensation in accordance with the provisions of [this act] P.L.1971, c.317:
 - a. to or on behalf of the victim,
 - b. in the case of the personal injury of the victim, where the compensation is for pecuniary loss suffered or expenses incurred by any person responsible for the maintenance of the victim, to that person, or
 - c. in the case of the death of the victim, to or for the benefit of the dependents of the deceased victim, or any one or more of such dependents.
 - In determining whether to make an order under this section, the **[**board**]** agency may consider any circumstances it determines to be relevant, including provocation, consent or the behavior of the victim which directly or indirectly contributed to his injury or death, the prior case history, if any, of the victim and any other relevant matters.
 - An order may be made under this section whether or not any person is prosecuted or convicted of any offense arising out of such act or omission. Upon application made by an appropriate prosecuting authority, the [board] agency may suspend proceedings under [this act] P.L.1971, c.317 for such period as it deems appropriate on the ground that a prosecution for an offense arising out of such act or omission has been commenced or is imminent.
- For the purposes of [this act] P.L.1971, c.317, a person shall be deemed to have intended an act or omission notwithstanding that by reason of age, insanity or otherwise, he was legally incapable of forming a criminal intent.
- 38 (cf: P.L.1971, c.317, s.10)

- 40 13. Section 1 of P.L.1981, c.258 (C.52:4B-10.1) is amended to read as follows:
- 1. a. The Victims of Crime Compensation [Board] Agency
 may make one or more emergency awards to any applicant for
 compensation pending final determination of a case, when it
 determines that compensation is likely to be provided and that the
 applicant will suffer undue hardship if funds are not made
 immediately available. The amount of any one emergency award

- shall not exceed [\$500.00] \$2,500 with the total amount of each
- 2 such award made to an individual applicant not to exceed
- 3 [\$1,500.00] \$5,000. Any emergency awards made to an applicant
- 4 shall be deducted from the final amount of compensation provided
- 5 to an applicant by the [board] agency. If the amount of
- 6 compensation made by the [board] agency to an applicant is less
- 7 than the sum provided to the applicant through emergency grants,
- 8 the applicant shall pay to the [board] agency an amount of money
- 9 equal to the difference. If the [board] agency determines that an
- 10 applicant who has received emergency awards shall receive no
- 11 compensation, the applicant shall repay to the **[board]** agency the
- total amount of all emergency awards which he received.
- b. In addition to any emergency award made pursuant to the provisions of subsection a. of this section, the Victims of Crime
- 15 Compensation [Board] Agency may make an emergency award in
- an amount not to exceed \$200.00 for compensation for funds stolen
- 17 from a victim in connection with any of the incidents specified in
- 18 section 11 of P.L.1971, c.317 (C.52:4B-11) except paragraph 11 of
- 19 subsection b. of section 11 of P.L.1971, c.317 (C.52:4B-11),
- burglary, whether or not the victim suffered personal injury, under
- 21 the following circumstances:
- 22 (1) The victim is 60 years of age or older or is disabled as 23 defined pursuant to the federal Social Security Act, 42 U.S.C. s. 24 416(i);
- 25 (2) The victim's income does not exceed the limits adopted by 26 the State Department of Human Services as the standard of need for
- 27 the General Assistance Program;
 - (3) The funds stolen exceed \$50.00;
- 29 (4) The victim establishes:

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- 30 (a) that the victim has filed a police report indicating, among 31 other things, the amount stolen;
 - (b) that the victim has cooperated with investigative and prosecuting authorities; and
 - (c) the source of the funds stolen; and
 - (5) The **[**board**]** agency is satisfied that there are no other sources available to provide the victim with funds necessary to cover immediate costs of essential shelter, food or medical expenses, and that, but for the victim's loss, the victim would otherwise have had the funds to pay such costs.
 - c. The [board] agency shall direct that any funds awarded pursuant to this act be expended solely to cover the costs established pursuant to paragraph (5) of subsection b. of this section.
 - d. **[** A person shall not receive an emergency award pursuant to this act on more than two occasions, or receive more than one such award within a period of 36 consecutive months. **]** (Deleted by amendment, P.L., c.) (pending before the Legislature as this

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1 <u>bill).</u>
2 (cf: P.L.1995, c.135, s.2)
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- 4 14. Section 3 of P.L.1995, c.135 (C.52:4B-10.2) is amended to read as follows:
- 3. In addition to ordering the payment of compensation for personal injury or death which resulted from the incidents specified in section 11 of P.L.1971, c.317 (C.52:4B-11), the Victims of
- 9 Crime Compensation [Board] Agency may order the payment of
- 10 compensation for funds in connection with those incidents to
- 11 compensate certain victims, whether or not those victims suffered
- 12 personal injury, as specified in paragraphs (1) through (5) of
- 13 subsection b. of section 1 of P.L.1981, c.258 (C.52:4B-10.1), in an
- amount not to exceed [\$200.00] <u>\$200</u>1.
- 15 (cf: P.L.1995, c.135, s.3)

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- 17 15. Section 11 of P.L.1971, c.317 (C.52:4B-11) is amended to read as follows:
- 11. The **[**board**]** agency may order the payment of compensation 20 in accordance with the provisions of **[**this act**]** P.L.1971, c. 317 for 21 personal injury or death which resulted from:
- 22 a. an attempt to prevent the commission of crime or to arrest a 23 suspected criminal or in aiding or attempting to aid a police officer 24 so to do, or
- b. the commission or attempt to commit any of the following offenses:
 - (1) aggravated assault;
- 28 (2) (Deleted by amendment, P.L.1995, c.135).
- 29 (3) threats to do bodily harm;
- 30 (4) lewd, indecent, or obscene acts;
- 31 (5) indecent acts with children;
- 32 (6) kidnapping;
- 33 (7) murder;
- 34 (8) manslaughter;
- 35 (9) aggravated sexual assault, sexual assault, aggravated 36 criminal sexual contact, criminal sexual contact;
- 37 (10) any other crime involving violence including domestic 38 violence as defined by section 3 of P.L.1981, c.426 (C.2C:25-3)or
- 39 section 3 of P.L.1991, c.261 (C.2C:25-19);
- 40 (11) burglary;
- 41 (12) tampering with a cosmetic, drug or food product;
- 42 (13) a violation of human trafficking, section 1 of P.L.2005, c.77 43 (C.2C:13-8); or
- c. the commission of a violation of R.S.39:4-50, section 5 of
- 45 P.L.1990, c.103 (C.39:3-10.13), section 19 of P.L.1954, c.236
- 46 (C.12:7-34.19) or section 3 of P.L.1952, c.157 (C.12:7-46); or
- d. theft of an automobile pursuant to N.J.S.2C:20-2, eluding a
- law enforcement officer pursuant to subsection b. of N.J.S.2C:29-2

- 1 or unlawful taking of a motor vehicle pursuant to subsection b., c.
- 2 or d. of N.J.S.2C:20-10 where injuries to the victim occur in the
- 3 course of operating an automobile in furtherance of the offense.
- 4 (cf: P.L.2005, c.77, s.4)

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- 6 16. Section 12 of P.L.1971, c.317 (C.52:4B-12) is amended to 7 read as follows:
 - 12. The [board] agency may order the payment of compensation under this act for:
- 10 a. expenses actually and reasonably incurred as a result of the personal injury or death of the victim, including out-of-pocket 11 12 losses which shall mean unreimbursed and unreimbursable expenses 13 or indebtedness reasonably incurred for medical care or other 14 services necessary as a result of the injury upon which such 15 application is based,
- 16 b. loss of earning power as a result of total or partial incapacity 17 of such victim.
 - c. pecuniary loss to the dependents of the deceased victim, and
- 19 d. any other pecuniary loss resulting from the personal injury or death of the victim which the [board] agency determines to be 20 21 reasonable.
- 22 (cf: P.L.1995, c.135, s.5)

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- 24 17. Section 13 of P.L.1971, c.317 (C.52:4B-13) is amended to 25 read as follows:
- 26 To assist the [board] agency in determining the nature,
- 27 extent or cause of personal injury or cause of death compensable under [this act] P.L.1971, c.317, the [board] agency shall maintain 28
- 29 a [panel] directory of impartial medical experts. [The specialties
- 30 to be represented on the panel and the number of experts in each
- 31 specialty shall be determined jointly by the Medical Society of
- 32 New Jersey and the board. The experts to serve on the panel in the
- 33 several specialties shall be designated by the Medical Society of
- 34 New Jersey.
- 35 (cf: P.L.1971, c.317, s.13)

- 37 18. Section 18 of P.L.1971, c.317 (C.52:4B-18) is amended to
- 38 read as follows:
- 39 18. No order for the payment of compensation shall be made under section 10 of P.L.1971, c.317 (C.52:4B-10) unless the 40
- 41 application has been made within two years after the date of the
- 42 personal injury or death or after that date upon determination by the
- 43 [board] agency that good cause exists for the delayed filing, and
- 44 the personal injury or death was the result of an offense listed in
- section 11 of P.L.1971, c.317 (C.52:4B-11) which had been 45
- reported to the police or other appropriate law enforcement agency 46
- 47 within three months after its occurrence or reasonable discovery.

The [board] agency will make its determination regarding the application within six months of acknowledgment by the [board] agency of receipt of the completed application and any and all necessary supplemental information.

In determining the amount of an award, the [board] agency shall determine whether, because of his conduct, the victim of such crime contributed to the infliction of his injury, and the [board] agency shall reduce the amount of the award or reject the application altogether, in accordance with such determination; provided, however, that the [board] agency shall not consider any conduct of the victim contributory toward his injury, if the record indicates such conduct occurred during efforts by the victim to prevent a crime or apprehend a person who had committed a crime in his presence or had in fact committed a crime.

The **[**board**]** agency may deny or reduce an award where the victim has not paid in full any payments owed on assessments imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1) or restitution ordered following conviction for a crime.

No compensation shall be awarded if:

- a. Compensation to the victim proves to be substantial unjust enrichment to the offender or if the victim did not cooperate with the reasonable requests of law enforcement authorities unless the victim demonstrates a compelling health or safety reason for not cooperating; or
 - b. (Deleted by amendment, P.L.1990, c.64.)
- c. The victim was guilty of a violation of subtitle 10 or 12 of Title 2A or subtitle 2 of Title 2C of the New Jersey Statutes, which caused or contributed to his injuries; or
- d. The victim was injured as a result of the operation of a motor vehicle, except as provided in subsection c. or d. of section 11 of P.L.1971, c.317 (C.52:4B-11), boat or airplane unless the same was used as a weapon in a deliberate attempt to run the victim down; or
- e. The victim suffered personal injury or death while an occupant of a motor vehicle or vessel where the victim knew or reasonably should have known that the driver was operating the vehicle or vessel in violation of R.S.39:4-50, section 5 of P.L.1990, c.103 (C.39:3-10.13), section 19 of P.L.1954, c.236 (C.12:7-34.19), section 3 of P.L.1952, c.157 (C.12:7-46), subparagraph (b) of paragraph (2) of subsection b. of N.J.S.2C:20-2, subsection b. of N.J.S.2C:29-2 or subsection b., c. or d. of N.J.S.2C:20-10; or
- f. The victim has been convicted of a crime and is still incarcerated; or
- g. The victim sustained the injury during the period of incarceration immediately following conviction for a crime.
- Except as provided herein, no compensation shall be awarded under [this act] P.L.1971, c.317 in an amount in excess of [\$25,000.00] \$25,000¹, and all payments shall be made in a lump

- 1 sum, except that in the case of death or protracted disability the
- 2 award may provide for periodic payments to compensate for loss of
- 3 earnings or support. Five years after the entry of an initial
- 4 determination order, a claim for compensation expires and no
- 5 further order is to be entered with regard to the claim except for
- 6 requests for payment of specific out-of-pocket expenses received by
- 7 the Victims of Crime Compensation [Board] Agency prior to the
- 8 expiration of the five-year period except in those cases determined
- 9 by the [board] agency to be catastrophic in nature. No award made
- pursuant to [this act] P.L.1971, c.317 shall be subject to execution 10
- or attachment other than for expenses resulting from the injury 11
- 12 which is the basis of the claim.
- 13 Compensation may be awarded in an amount not exceeding the 14 actual cost of a rehabilitative service of the type enumerated in 15 section 2 of P.L.1999, c.166 (C.52:4B-18.2).
- 16 The award may provide for periodic payments in the case of protracted care or rehabilitative assistance. 17
- 18 (cf: P.L.1999, c.166, s.1)
- 19
- 20 19. Section 3 of P.L.1982, c.192 (C.52:4B-18.1) is amended to 21 read as follows:
- 22 3. The increase in compensation to a maximum of [\$25,000.00]
- 23 \$25,000 provided for in [this amendatory and supplementary act]
- 24 P.L.1982, c. 192 shall apply only to crimes committed after the
- 25 effective date of [this act] P.L.1982, c. 192 when personal injury
- 26 or death occurs.
- (cf: P.L.1982, c.192, s.3) 27
- 28

- 29 20. Section 2 of P.L.1999, c.166 (C.52:4B-18.2) is amended to 30 read as follows:
- 31 2. a. In addition to any award granted pursuant to section 18 of
- 32 P.L.1971, c.317 (C.52:4B-18), the Victims of Crime Compensation
- [Board] Agency may make one or more supplemental awards for 33
- 34 the purpose of providing rehabilitative assistance to catastrophically
- 35 injured crime victims or other persons entitled to compensation
- 36 under section 10 of P.L.1971, c.317 (C.52:4B-10).
- 37 b. The rehabilitative assistance which the supplemental award 38 may cover can include, but is not limited to, any of the following 39 services not covered by the original award of compensation or by 40 other sources provided that the [board] agency determines that the services are reasonable and necessary:
- 41
- 43 (2) Rehabilitative physical and occupational therapy designed to 44 restore an optimum function level;
- (3) Prescription drugs and medical supplies; 45

(1) Surgical and therapeutic procedures;

- 46 (4) Cognitive and psychological therapy;
- 47 (5) Home health assistance;

- 1 (6) Vehicle modifications;
 - (7) Driver training;

- 3 (8) Wheelchair, braces, splints, crutches, walkers, shower or 4 commode chair and any other personal adaptive equipment required 5 to meet individual disability needs;
 - (9) Structural modifications to living environment designed to provide accessibility and to maximize independence;
 - (10) Dependent care as needed.
 - c. The Victims of Crime Compensation [Board] Agency is authorized to make rules and regulations prescribing the procedures to be followed in qualifying for a supplemental award. The [board] agency is also authorized to establish a cap on the total amount of supplemental awards to be made in a year and a cap on the amount which a person may receive as a supplemental award, which personal cap shall not be less than \$25,000.
 - d. The payment of any supplemental award granted under the provisions of this section shall be approved by the **[**board**]** agency for payment out of funds appropriated for the administration of P.L.1971, c.371 (C.52:4B-1 et seq.), the "Criminal Injuries Compensation Act of 1971."
 - e. A catastrophically injured crime victim who received a compensation award prior to the enactment of this section may apply for a supplemental award pursuant to the provisions of this section. A denial by the **[**board**]** agency of an application made pursuant to the provisions of this subsection shall not be subject to appeal.
 - f. As used in this section, "catastrophically injured crime victim" means a person who is injured by any act or omission of another person which is within the description of the offenses specified in section 11 of P.L.1971, c.317 (C.52:4B-11) and who has sustained a severe long term or life long personal injury.
- 32 (cf: P.L.1999, c.166, s.2)

- 34 21. Section 19 of P.L.1971, c.317 (C.52:4B-19) is amended to read as follows:
- 19. In determining the amount of compensation to be allowed by order, the [board] agency shall take into consideration amounts received or receivable from any other source or sources by the victim or his dependents as a result of the offense or occurrence giving rise to the application.
- Each order for compensation made by the **[board]** agency shall be filed with the Director of the Division of Budget and Accounting and shall constitute authority for payment by the State Treasurer to the person or persons named therein of the amounts specified in such order.
- 46 (cf: P.L.1971, c.317, s.19)

22. Section 20 of P.L.1971, c.317 (C.52:4B-20) is amended to

read as follows:

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2 20. ¹a. ¹ Whenever an order for the payment of compensation is 3 or has been made for personal injury or death resulting from an act 4 or omission constituting an offense under this act, the [board] 5 agency shall, upon payment of the amount of the order, be 6 subrogated to the cause of action of the applicant against the person 7 or persons responsible for such personal injury or death '[and] to recover such payments. ³[The]With the consent of the board, the³ 8 agency also 1 shall be entitled to bring an action against such person 9 or persons for the amount of the damage sustained by the applicant 10 11 ¹[and in] . In the event that ¹[more is recovered and collected in 12 any such action] the amount paid in satisfaction of a judgment entered pursuant to this section is more than the amount paid by 13 14 reason of the order for payment of compensation, the [board] 15 agency shall pay the balance to the applicant.

An order for the payment of compensation entered pursuant to this section and docketed with the Clerk of the Superior Court shall be a lien against the net proceeds of any settlement negotiated prior or subsequent to the filing of a lawsuit, civil judgment or civil arbitration award. The lien shall have priority over all other levies and garnishments against the net proceeds of any settlement negotiated prior or subsequent to the filing of a lawsuit, civil judgment or civil arbitration award unless otherwise provided by the Superior Court. The lien shall not have priority over levies to recover unpaid income taxes owed to the State or a judgment for child support entered pursuant to section 1 of P.L.1988, c.111 (C.2A:17-56.23a)

b. If a judgment is entered in favor of the agency pursuant to subsection a. of this section to recover payments made to the applicant pursuant to order for payment of compensation, the judgment shall constitute a lien on any and all real and personal property or income which the person or persons responsible for the personal injury or death has or may acquire an interest, including the net proceeds, after the payment of fees and costs, of any settlement negotiated prior or subsequent to the filing of a lawsuit, any civil judgment, any civil arbitration award and any inheritance payable to the person or persons responsible for the personal injury or death. The lien shall have priority over all other levies and garnishments against the net proceeds of actions identified in this section unless otherwise provided by the Superior Court. The lien shall not have priority over levies to recover unpaid income taxes owed to the State or a judgment for child support entered pursuant to section 1 of P.L.1988, c.111 (C.2A:17-56.23a).

c. All judgments and other related papers required for the purposes of this section shall be received and recorded by the clerk of the Superior Court without payment of fees.

- d. To discharge or otherwise compromise any lien or liens arising pursuant to this section, the agency shall file with the clerk of the Superior Court a duly acknowledged certificate setting forth the fact that the agency desires to discharge or amend the lien of record.
 - e. Any person desiring to secure immediate discharge of any lien arising pursuant to this section may deposit with the court cash in an amount sufficient to cover the amount of the lien or post a bond in an amount and with sureties approved by the court. Upon proper notice to the agency of such deposit or bond, a satisfaction of the lien shall be filed at once with the clerk of the Superior Court.
 - f. Any person affected in any manner, whether directly or indirectly by any lien arising under this section, and desiring to examine the validity of the lien or the facts and circumstances surrounding the entry of the lien, may do so in an action brought in the county where the lien was filed. The action shall be brought against the agency claiming the lien, and the court may proceed in the action in a summary manner and enter such judgment as it may deem appropriate¹.
- 20 (cf: P.L.1971, c.317, s.20)

- 22 23. Section 21 of P.L.1971, c.317 (C.52:4B-21) is amended to read as follows:
 - 21. If any section or sections of [this act] P.L.1971, c.317 or any provision thereof shall be declared to be unconstitutional, invalid or inoperative in whole or in part, such section or provision shall, to the extent that it is not unconstitutional, invalid or inoperative be enforced and effectuated and no such determination shall be deemed to invalidate or make ineffectual the remaining provisions of the sections of [this act] P.L.1971, c.317.
- 31 (cf: P.L.1971, c.317, s.21)

- 33 24. Section 1 of P.L.1981, c.256 (C.52:4B-22) is amended to 34 read as follows:
- 1. a. Every State, county, and municipal police department and hospital or other place of emergency medical care shall have available and shall post in a public place information booklets, pamphlets or other pertinent written information, to be supplied by the [Violent Crimes] Victims of Crime Compensation [Board] Agency, relating to the availability of crime victims' compensation including all necessary application blanks required to be filed with the [board] agency.
- b. Included in the information supplied by the [Violent Crimes]

 Victims of Crime Compensation [Board] Agency shall be information for victims of sexual offenses. This information shall contain the location of rape crisis centers in all geographical areas throughout the State and shall instruct victims of sexual offenses

- 1 that if a rape crisis center is not available in a victim's immediate
- 2 geographical area, the victim may contact the appropriate county
- 3 victim-witness coordinator appointed by the Chief of the Office of
- 4 Victim-Witness Advocacy established pursuant to P.L.1985, c. 404
- 5 (C.52:4B-39 et seq.). Unless the victim requires immediate medical
- 6 attention, this information shall be personally conveyed to the
- 7 victim of a sexual offense by a representative of the hospital or
- 8 place of emergency care before a medical examination of the victim
- 9 is conducted, or by a representative of the police department before
- 10 the victim's statement is taken, to afford the victim the opportunity
- 11 to arrange to have assistance from the rape crisis center or county
- 12 victim-witness coordinator during these procedures. Hospitals shall
- 13 be held harmless from suits emanating from a hospital's carrying 14 out the obligation to convey information to victims of sexual
- 15 offenses.
- 16 "Rape crisis center" means an office, institution or center
- 17 offering assistance to victims of sexual offenses through crisis
- 18 intervention, medical and legal information and follow-up
- 19 counseling.
- 20 c. Every police department shall, upon the filing of a report of a
- 21 violent crime, make available to any victim information concerning
- 22 crime victims' compensation.
- 23 (cf: P.L.1987, c.327, s.1)
- 24
- 25 25. Section 2 of P.L.1981, c.256 (C.52:4B-23) is amended to
- 26 read as follows:
- 27 2. No cause of action against the State, any county, or any
- 28 municipality, or any employee thereof, shall arise out of a failure to
- 29 give the notice required by section 1 of P.L.1981, c.256 (C.52:4B-
- 22), nor shall any such failure be deemed or construed to effect or 30
- 31 alter any time limitation or other requirement contained in [this
- 32 act] P.L.1971, c.317 for the filing or payment of a claim hereunder.
- (cf: P.L.1981, c.256, s.2) 33

- 35 26. Section 3 of P.L.1981, c.396 (C.52:4B-24) is amended to 36 read as follows:
- 37 3. The [board] agency shall undertake a special senior citizens'
- 38 public awareness program to make brochures and applications for
- 39 claim forms available to senior citizens.

(cf: P.L.1981, c.396, s.3)

- 40 41
- 42 27. Section 2 of P.L.1982, c.192 (C.52:4B-25) is amended to 43 read as follows:
- 44 2. a. The [Violent Crimes] Victims of Crime Compensation
- [Board] Agency shall establish a victim ³[mental health]³ 45
- counseling service which shall identify and develop sources to 46
- provide ³ [mental health] ³ counseling to victims as defined in [the 47

- act to which this act is a supplement P.L.1971, c.317. The 1 2 service shall provide assistance to victims without charge, which 3 assistance shall include information and advice relative to filing a 4 claim with the board, emergency food and clothing, employment opportunities, referral to other social service agencies, and in 5 obtaining legal advice or representation.³ The service shall be 6 7 conducted at such locations within the State as the [board] agency 8 deems advisable.
- b. The [board] agency is authorized to appoint such personnel for the service as may be necessary to carry out its functions.

 Appointments made pursuant to this subsection shall be within the funds appropriated or otherwise made available to the agency for this purpose.
 - c. [The service shall provide assistance to victims without charge, which assistance shall include information and advice relative to filing a claim with the board, emergency food and clothing, employment opportunities, referral to other social service agencies, and in obtaining legal advice or representation.] (Deleted by amendment, P.L. , c. .)
- d. ³[The victim mental health counseling service shall operate 20 21 under the direction of the director of counseling, who shall be appointed by the executive director of the agency. The director of 22 23 counseling shall have a minimum of five years of experience in 24 mental health counseling for crime victims. The appointment made 25 pursuant to this subsection shall be within the limits of the funds 26 appropriated or otherwise made available to the agency for this 27 purpose.] The agency may also identify and develop sources to provide mental health counseling to victims, and provide victims 28 29 with such information as may be appropriate through its victim counseling service.³ 30

31 (cf: P.L.1982, c.192, s.2)

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- 33 28. Section 1 of P.L.1989, c.322 (C.52:4B-25.1) is amended to 34 read as follows:
- 1. a. In addition to the victim ³[mental health]³ counseling 35 service established pursuant to section 2 of P.L.1982, c.192 36 37 (C.52:4B-25),the [Violent Crimes] <u>Victims of Crimes</u> 38 Compensation [Board] Agency shall establish a specialized child 39 and family counseling unit. This unit shall be under the direction of [a person appointed by a chairman of the Violent Crimes 40 41 Compensation Board whose training or experience includes the handling of child abuse cases] ³[the director of counseling 42 43 appointed pursuant to subsection d. of section 2 of P.L.1982, c.192 44 (C.52:4B-25) a person appointed by the executive director whose 45 training or experience includes the handling of child abuse cases³.
 - b. The [board] agency is authorized to appoint such personnel

- 1 for the child and family counseling unit as may be necessary to
- 2 carry out its functions. Appointments made pursuant to this
- 3 subsection shall be within the limits of the funds appropriated or
- 4 <u>otherwise made available to the agency for that purpose.</u>
- 5 c. The child and family counseling unit may be principally
- 6 located in any place as the [board] agency deems advisable, but
- 7 shall be available to lend assistance to child victims in every county
- 8 in this State.
- 9 (cf: P.L.1989, c.322, s.1)

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- 11 29. Section 1 of P.L.1985, c.404 (C.52:4B-39) is amended to read as follows:
 - 1. As used in [this act] P.L.1985, c.404:
- a. "Victim" means a person who suffers personal physical or psychological injury or death or incurs loss of or injury to personal
- or real property as a result of a crime committed against that person.
- b. ["Board"] <u>Agency</u> means the [Violent Crimes] <u>Victims of</u>
 <u>Crime</u> Compensation [Board] <u>Agency</u> in the Department of ⁴[Law
- 19 and Public Safety the Treasury.
- 20 (cf: P.L.1985, c.404, s.1)

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- 22 30. Section 2 of P.L.1985, c.404 (C.52:4B-40) is amended to read as follows:
- 24 2. There is established under the jurisdiction of the [Violent
- 25 Crimes] Victims of Crime Compensation [Board] Agency in the
- Department of ⁴ [Law and Public Safety] the Treasury ⁴ an Office of
- 27 Victim-Witness Assistance under the supervision of the Director of
- 28 the Office of Victim-Witness Assistance.
- 29 (cf: P.L.1985, c.404, s.2)

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- 31 31. (New section) The Office of Victim-Witness Assistance
- 32 shall operate under the direction of the director of the Office of
- 33 Victim-Witness Assistance, who shall be appointed by the
- 34 executive director of the agency. The Director of the Office of
- 35 Victim-Witness Assistance shall have a minimum of five years of
- 36 experience in crime victim direct services and advocacy. The
- appointment made pursuant to this section shall be within the limits
- 38 of the funds appropriated or otherwise made available to the agency
- 39 for this purpose.

- 41 32. Section 4 of P.L.1985, c.404 (C.52:4B-42) is amended to 42 read as follows:
- 4. The victim-witness rights information program shall:
- a. Provide victims or their representatives with information
- 45 about the availability of social and medical services, especially
- 46 emergency and social services available in the victim's immediate
- 47 geographical area;

- b. Provide victims or their representatives with information
 about possible compensation under the "Criminal Injuries
 Compensation Act of 1971," P.L.1971, c.317 (C.52:4B-1 et seq.)
 and of the sentencing court's authority to order restitution under
 chapter 43 of Title 2C of the New Jersey Statutes;
 - c. Provide victims or their representatives with information about how to contact the appropriate county office of victim-witness advocacy and the appropriate county prosecutor's office;
 - d. Provide a 24-hour toll-free hotline telephone number for victims and witnesses to call with inquiries concerning the information and services available pursuant to this act;
 - e. Provide victims and witnesses with a detailed description of the rights established under the Crime Victim's Bill of Rights created by P.L.1985, c.249 (C.52:4B-34 et seq.) and Article I, paragraph 22 of the New Jersey Constitution;
 - f. Gather available information from victim assistance programs throughout the country and make that information available to the Office of Victim-Witness Advocacy, police agencies, hospitals, prosecutors' offices, the courts, and other agencies that provide assistance to victims of crimes; [and]
 - g. Sponsor conferences to bring together personnel working in the field of victim assistance and compensation to exchange methods and procedures for improving and expanding services to victims;
 - h. Provide assistance to victims without charge, which assistance shall include information and advice relative to filing a claim with the board, emergency food and clothing, employment opportunities, referral to other social service agencies, and in obtaining legal advice or representation; and
- 30 i. Conduct training programs for attorneys and victim service providers³[, and, under such circumstances as the ¹[Executive] 31 Director executive director shall deem in the best interests of 32 crime victims, seek leave to appear as amicus curiae in certain 33 34 actions where the rights of crime victims are affected. The Victims 35 of Crime Compensation Agency shall, subject to the Rules of Court, be deemed to have standing to appear in the criminal and 36 37 civil courts of the State of New Jersey to assert the rights of crime victims in the position of amicus curiae]3. 38
- 39 (cf: P.L.1985, c.404, s.4)

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- 41 33. The following sections are repealed:
- 42 Sections 3, 4, 14, 15, 16 and 17 of P.L.1971, c.317 [;] 1
- 43 (C.52:4B-3, 52:4B-4 and 52:4B-14 through 52:4B-17)¹;¹
- 44 Section 4 of P.L.1981, c.396 (C.52:4B-4.1); and
- 45 Section 12 of P.L.1995, c.135 (C.52:4B-3.1).
- 47 34. This act shall take effect on the first day of the second month after enactment.

A2322 [4R] 21

1 2

Revises statutes governing compensation for victims of crime.

ASSEMBLY, No. 2322

STATE OF NEW JERSEY

212th LEGISLATURE

INTRODUCED FEBRUARY 6, 2006

Sponsored by: Assemblyman PETER J. BARNES, JR. District 18 (Middlesex) Assemblyman GORDON M. JOHNSON District 37 (Bergen)

SYNOPSIS

Revises statutes governing compensation for victims of crime.

CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 2/10/2006)

1	AN ACT concerning victims of crime and amending, supplementing
2	and repealing various parts of the statutory law.
3	
4	BE IT ENACTED by the Senate and General Assembly of the State
5	of New Jersey:
6	
7	1. Section 2 of P.L.1971, c. 317 (C.52:4B-2) is amended to read
8	as follows:
9	2. As used in [this act] <u>P.L.1971, c.317</u> :
10	"Agency" means the Victims of Crime Compensation Agency:
11	"Board" means the Victims of Crime Compensation Hearing
12	Board established by section 2 of P.L. c. (C.) (pending
13	before the Legislature as this bill);
14	"Child" means an unmarried person who is under 21 years of age
15	and includes a stepchild or an adopted child;
16	["Board" means the Violent Crimes Compensation Board
17	established by this act;]
18	"Dependents" means such relatives of a deceased victim as were
19	wholly or partially dependent upon his income at the time of his
20	death and shall include the child of such victim born after his death;
21	"Family relationship group" of any person means:
22	(1) any person related to such person within the third degree of
23	consanguinity or affinity,
24	(2) any person living in the same household as such person, or
25	(3) any person maintaining a sexual relationship, whether illicit
26	or not, with such person or with any member of the family of such
27	person;
28	"Personal injury" means actual bodily harm and includes
29	pregnancy and mental or nervous shock;
30	"Relative" of any person means his spouse, parent, grandparent,
31	stepfather, stepmother, child, grandchild, brother, sister, half
32	brother, half sister, or spouse's parents;
33	["Family relationship group" of any person means:
34	(1) any person related to such person within the third degree of
35	consanguinity or affinity,
36	(2) any person living in the same household as such person, or
37	(3) any person maintaining a sexual relationship, whether illicit
38	or not, with such person or with any member of the family of such
39	person;]
40	"Victim" means a person who is injured or killed by any act or
41	omission of any other person which is within the description of any
42	of the offenses specified in section 11 of [this act] P.L.1971, c 317.

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

(cf: P.L.1971, c.317, s.2)

A2322 BARNES, JOHNSON

- 2. (New section) a. There is hereby established in the Executive Branch of the State Government the Victims of Crime Compensation Agency. For the purposes of complying with the Constitution (Article V, Section IV, paragraph 1) the agency is allocated to the Department of Law and Public Safety but, notwithstanding said allocation, the agency shall be independent of any supervision or control by the department or the Attorney General or any other officer of the department.
 - b. The chief executive officer of the Victims of Crime Compensation Agency shall be the executive director, who shall be appointed by the Governor, with the advice and consent of the Senate. The executive director shall serve at the pleasure of the Governor. The executive director shall develop, establish and supervise all practices and procedures of the agency and shall be the final authority on all matters of victim compensation.
 - c. There is hereby established in the Victims of Crime Compensation Agency the Victims of Crime Compensation Hearing Board which shall be composed of 5 citizens, to be appointed by the Governor, with the advice and consent of the Senate, one of whom shall be designated chairman by, and serve as such at the pleasure of, the Governor. At least two members of the board shall be attorneys admitted to the practice of law in the State of New Jersey and who shall have practiced law in the courts of New Jersey for a minimum of five years. The purpose of the Victims of Crime Compensation Hearing Board shall be:
 - (1) to hear appeals of decisions of the Victims of Crime Compensation Agency involving issues of victim compensation; and
 - (2) to serve as an advisory board under such conditions and circumstances as the agency shall deem appropriate and necessary.
 - d. All the functions of the Violent Crimes Compensation Board and the Victims of Crime Compensation Board are continued in the Victims of Crime Compensation Agency. Whenever in any law, rule, regulation, judicial or administrative procedure or otherwise, reference is made to the Violent Crime Compensation Board or to the Victims of Crime Compensation Board, the same shall mean and refer to the Victims of Crime Compensation Agency.

3. (New section) The Violent Crimes Compensation Board established pursuant to section 3 of P.L.1971, c.317 (C.52:4B-3) is abolished and the terms of the persons serving as members of that board on the effective date of P.L. , c. (C.)(pending before the Legislature as this bill) shall cease and determine as of that effective date; provided, however, the person serving as chairman of that board on the effective date of P.L. , c. (C.)(pending before the Legislature as this bill) shall serve as the executive director of the Victims of Crime Compensation Agency, created pursuant to section 2 of P.L. , c. (C.)(now pending before the

A2322 BARNES, JOHNSON

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1 Legislature as this bill), until his successor is appointed and 2 qualifies.

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4. (New section) The term of office of each member of the Victims of Crime Compensation Hearing Board shall be three years and until the member's successor is appointed and qualifies, except that of the members first appointed one shall be appointed for a term of one year, two for terms of two years and two for terms of three years. All vacancies, except through the expiration of term, shall be filled for the unexpired term only.

Each member of the board shall be eligible for reappointment and any member of the board may be removed by the Governor for inefficiency, neglect of duty or malfeasance in office.

The members of the board shall serve without compensation.

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- 5. Section 5 of P.L.1971, c.317 (C.52:4B-5) is amended to read as follows:
- 5. The [board] <u>agency</u> is authorized to appoint and fix the duties and compensation of such officers, attorneys, examiners, and other experts as may be necessary for carrying out its functions under this act, and the [board] <u>agency</u> may, subject to Title [11 of the Revised Statutes] <u>11A of the New Jersey Statutes</u>, "Civil Service," appoint
- 23 and fix the duties and compensation of such other assistants and 24 employees as are necessary. The compensation fixed pursuant to 25 this section shall be within the limits of the funds appropriated or 26 otherwise made available to the agency for that purpose.
- 27 (cf: P.L.1971, c.317, s.5)

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- 29 6. Section 11 of P.L.1995, c.135 (C.52:4B-5.1) is amended to 30 read as follows:
- 11. The Victims of Crime Compensation [Board] Agency is authorized to obtain direct access to criminal history records maintained by the State Bureau of Identification in the Division of the State Police and is hereby designated a criminal justice agency for that purpose.
- 36 (cf: P.L.1995, c.135, s.11)

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- 38 7. Section 6 of P.L.1971, c.317 (C.52:4B-6) is amended to read as follows:
- 40 6. The principal office of the [board] agency shall be in
- [Trenton] Newark, New Jersey, but the [board] agency may sit and conduct its affairs in any place.
- 43 (cf: P.L.1971, c.317, s.6)

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45 8. Section 7 of P.L.1971, c.317 (C.52:4B-7) is amended to read 46 as follows:

- 1 7. Hearings [upon applications for compensation under this act]
- 2 on appeals from decisions of the Victims of Crime Compensation
- 3 Agency involving issues of victim compensation shall be conducted
- 4 by the Victims of Crime Compensation Hearing Board in the
- 5 following manner:

- a. Upon an application made to the board under the provisions
- of [this act] P.L.1971, c.317, the board shall fix a time and place
 - for a hearing on such application and shall cause notice thereof to
- 9 be given to the applicant;
- b. For the purpose of carrying out the provisions of [this act]
- 11 P.L.1971, c.317, the board, or any member thereof, may hold such
- 12 hearings, sit and act at such times and places, and take such
- 13 testimony as the board or such member may deem advisable. Any
- 14 member of the board may administer oaths or affirmations to
- 15 witnesses. The board shall have full powers of subpoena and
- 16 compulsion of attendance of witnesses and production of
- documents, except that no subpoena shall be issued except under
- 18 the signature of a member of the board, and application to any court
- for aid in enforcing such subpoena may be made in the name of the board by any member thereof. Subpoenas shall be served by any
- 21 person designated by the board;
- c. In any case in which the person entitled to make an application
- 23 is a child, the application may be made on his behalf by his parent
- [or] , guardian, or advocate. In any case in which the person
- 25 entitled to make an application is mentally incompetent, the
- application may be made on his behalf by his guardian, advocate, or
- such other individual authorized to administer his estate;
- d. Any person having a substantial interest in a proceeding may appear, produce evidence and cross-examine witnesses in person or
- 30 by his attorney.
- e. The board may receive in evidence any statement, document,
- 32 information, or matter that may in the opinion of the board
- contribute to its functions under [this act] P.L.1971, c.317, but the
- board shall not be bound by the rules of evidence.
- f. If any person has been convicted of any offense with respect
- to an act or omission on which a claim under [this act] P.L.1971,
- $\frac{\text{c.317}}{\text{c.317}}$ is based, proof of that conviction shall be taken as conclusive
- 38 evidence that the offense has been committed, unless an appeal or
- 39 any proceeding with regard thereto is pending.
- 40 (cf: P.L.1971, c.317, s.7)

- 42 9. Section 8 of P.L.1971, c.317 (C.52:4B-8) is amended to read
- 43 as follows:
- 8. <u>a.</u> The board may, as a part of any order entered under [this
- act] P.L.1971, c.317, determine and allow reasonable attorney fees

- 1 and costs, which shall not exceed 15% of the amount awarded as
- 2 compensation under section 10 of [this act] P.L.1971, c.317, to be
- 3 paid in addition to the amount of such compensation, to the attorney
- 4 representing the applicant [, and it]. Notwithstanding the provisions
- 5 of this subsection, no award for attorneys fees shall be less than
- 6
- 7 b. Where the board enters an order denying compensation, it
- 8 may, nevertheless allow attorneys fees of \$300 to the attorney
- 9 representing the claimant if the board determines that the attorney
- 10 has reasonably cooperated and complied with all requests of the
- 11 board.
- c. The board may allow payment up to a maximum of \$1,000, at 12
- 13 an hourly rate to be fixed by the board, but not less than \$125 per
- 14 hour, to an attorney who provides legal assistance to a victim in
- 15 explaining and enforcing the victim's rights in the criminal justice
- 16 system as well as assisting the victim in surrogate and custody or
- 17 guardianship matters provided that the attorney has been certified
- 18 by the board as having successfully completed an attorney training
- 19 program sponsored by the board.
- d. It shall be unlawful for any such attorney to ask for, contract 20
- 21 for or receive any larger sum than the amount so allowed under
- 22 subsections a. and b. of this section.
- 23 (cf: P.L.1971, c.317, s.8)
- 24
- 25 10. Section 19 of P.L.1991, c.329 (C.52:4B-8.1) is amended to
- read as follows: 26
- 27 19. a. [Within 180 days of the effective date of this act, the] The
- 28 Victims of Crime Compensation [Board] Agency, after consultation
- with the Attorney General, the Department of Corrections, and the 29
- 30 Administrative Office of the Courts, on behalf of the county 31
- probation divisions and the municipal court clerks, shall continue to
- 32 develop [a] the existing uniform system for recording all
- 33 information necessary to ensure proper identification, tracking,
- 34 collection and disposition of moneys owed for:
- 35 (1) assessments imposed pursuant to section 2 of P.L.1979, c.396
- 36 (C.2C:43-3.1);
- 37 (2) fines and restitutions imposed in accordance with provisions
- 38 of Title 2C of the New Jersey Statutes;
- 39 (3) fees imposed pursuant to N.J.S.2C:35-20;
- 40 (4) penalties imposed pursuant to N.J.S.2C:35-15.
- 41 b. The Victims of Crime Compensation [Board] Agency shall
- 42 use the moneys deposited in the Criminal Disposition and Revenue
- 43 Collection Fund to defray the costs incurred by the [board] agency
- 44 in developing, implementing, operating and improving the [board's]
- 45 agency's component of the uniform system for tracking and

1 collecting revenues described in subsection a. of this section.

- c. The Juvenile Justice Commission established pursuant to section 2 of P.L.1995, c.284 (C.52:17B-170), the Department of Corrections, and the Administrative Office of the Courts, on behalf of the county probation divisions and the municipal court clerks, shall file such reports with the Victims of Crime Compensation
- 7 [Board] Agency as required for the operation of the uniform system
 8 described in subsection a of this section
- 8 described in subsection a. of this section.
- 9 d. The Victims of Crime Compensation [Board] Agency shall report annually to the Governor, the Attorney General, the 10 11 Administrative Director of the Administrative Office of the Courts, 12 the Commissioner of the Department of Corrections, the Juvenile 13 Justice Commission and the Legislature on the development, implementation, improvement and effectiveness of the uniform 14 system and on moneys received, deposited and identified as 15 16 receivable.
- 17 (cf: P.L.1995, c.281, s.4)

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- 19 11. Section 9 of P.L.1971, c.317 (C.52:4B-9) is amended to read 20 as follows:
- 9. In the performance of its functions, the [board] agency is authorized to make rules and regulations prescribing the procedures to be followed in the filing of applications and the proceedings under [this act] P.L.1971, c.317, and such other matters as the [board] agency deems appropriate.
 - In determining the amounts of compensation payable pursuant to [this act] P.L.1971, c.317, the [board] agency shall insofar as practicable formulate standards for uniform application of this act and shall take into consideration rates and amounts of compensation payable for injuries and death under other laws of this State and of the United States and the availability of funds appropriated for the purposes of [this act]P.L.1971, c.317.
- 33 The [board] agency shall establish maximum rates and service 34 limitations for reimbursement for medical and medical related expenses, including counseling. In establishing these rates, the 35 [board] agency shall reflect the medical fee schedules for health 36 care providers established by the Commissioner of Banking and 37 Insurance pursuant to the provisions of section 10 of P.L.1988, 38 39 c.119 (C.39:6A-4.6). A medical service provider who accepts payment from the [board] agency for a service shall accept the 40 41 [board's] agency's rates as payment in full and shall not accept any 42 payment on account of the service from any other source if the total 43 of payments accepted would exceed the maximum rate set by the
- 44 [board] agency for that service.

1 (cf: P.L.1999, c.113, s.1)

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- 3 12. Section 10 of P.L.1971, c.317 (C.52:4B-10) is amended to 4 read as follows:
- 5 10. In any case in which a person is injured or killed by any act 6 or omission of any other person which is within the description of
- 7 the offenses listed in section 11 of [this act] P.L.1971, c.317, the
- 8 [board] agency may, upon application [and the concurrence of a
- 9 majority of the members thereof], order the payment of
- 10 compensation in accordance with the provisions of [this act]
- 11 P.L.1971, c.317:
- a. to or on behalf of the victim,
 - b. in the case of the personal injury of the victim, where the compensation is for pecuniary loss suffered or expenses incurred by any person responsible for the maintenance of the victim, to that person, or
 - c. in the case of the death of the victim, to or for the benefit of the dependents of the deceased victim, or any one or more of such dependents.
 - In determining whether to make an order under this section, the [board] agency may consider any circumstances it determines to be relevant, including provocation, consent or the behavior of the victim which directly or indirectly contributed to his injury or death, the prior case history, if any, of the victim and any other relevant matters.
 - An order may be made under this section whether or not any person is prosecuted or convicted of any offense arising out of such act or omission. Upon application made by an appropriate prosecuting authority, the [board] agency may suspend proceedings under [this act] P.L.1971, c.317 for such period as it deems appropriate on the ground that a prosecution for an offense arising
- For the purposes of [this act] <u>P.L.1971</u>, c.317, a person shall be deemed to have intended an act or omission notwithstanding that by reason of age, insanity or otherwise, he was legally incapable of forming a criminal intent.

out of such act or omission has been commenced or is imminent.

37 (cf: P.L.1971, c.317, s.10)

- 39 13. Section 1 of P.L.1981, c.258 (C.52:4B-10.1) is amended to 40 read as follows:
- 1. a. The Victims of Crime Compensation [Board] Agency may make one or more emergency awards to any applicant for compensation pending final determination of a case, when it determines that compensation is likely to be provided and that the applicant will suffer undue hardship if funds are not made

- 1 immediately available. The amount of any one emergency award
- 2 shall not exceed [\$500.00] \$2,500 with the total amount of each
- 3 such award made to an individual applicant not to exceed
- 4 [\$1,500.00] \$5,000. Any emergency awards made to an applicant
- 5 shall be deducted from the final amount of compensation provided
- 6 to an applicant by the [board] agency. If the amount of
- 7 compensation made by the [board] agency to an applicant is less
- 8 than the sum provided to the applicant through emergency grants,
- 9 the applicant shall pay to the [board] <u>agency</u> an amount of money
- 10 equal to the difference. If the [board] agency determines that an
- 11 applicant who has received emergency awards shall receive no
- compensation, the applicant shall repay to the [board] <u>agency</u> the
- total amount of all emergency awards which he received.
- b. In addition to any emergency award made pursuant to the provisions of subsection a. of this section, the Victims of Crime
- 16 Compensation [Board] Agency may make an emergency award in
- an amount not to exceed \$200.00 for compensation for funds stolen
- from a victim in connection with any of the incidents specified in
- 19 section 11 of P.L.1971, c.317 (C.52:4B-11) except paragraph 11 of
- 20 subsection b. of section 11 of P.L.1971, c.317 (C.52:4B-11),
- 21 burglary, whether or not the victim suffered personal injury, under
- the following circumstances:
- 23 (1) The victim is 60 years of age or older or is disabled as 24 defined pursuant to the federal Social Security Act, 42 U.S.C. s.
- 25 416(i);

- 26 (2) The victim's income does not exceed the limits adopted by 27 the State Department of Human Services as the standard of need for 28 the General Assistance Program;
 - (3) The funds stolen exceed \$50.00;
- 30 (4) The victim establishes:
- 31 (a) that the victim has filed a police report indicating, among 32 other things, the amount stolen;
- 33 (b) that the victim has cooperated with investigative and 34 prosecuting authorities; and
- 35 (c) the source of the funds stolen; and
- 36 (5) The [board] <u>agency</u> is satisfied that there are no other sources 37 available to provide the victim with funds necessary to cover 38 immediate costs of essential shelter, food or medical expenses, and 39 that, but for the victim's loss, the victim would otherwise have had 40 the funds to pay such costs.
- c. The [board] <u>agency</u> shall direct that any funds awarded pursuant to this act be expended solely to cover the costs established pursuant to paragraph (5) of subsection b. of this section.
- d. [A person shall not receive an emergency award pursuant to

- 1 this act on more than two occasions, or receive more than one such
- 2 award within a period of 36 consecutive months.] (Deleted by
- 3 amendment, P.L., c.) (pending before the Legislature as this
- 4 <u>bill).</u>
- 5 (cf: P.L.1995, c.135, s.2)

- 7 14. Section 3 of P.L.1995, c.135 (C.52:4B-10.2) is amended to 8 read as follows:
- 9 3. In addition to ordering the payment of compensation for 10 personal injury or death which resulted from the incidents specified 11 in section 11 of P.L.1971, c.317 (C.52:4B-11), the Victims of
- 12 Crime Compensation [Board] Agency may order the payment of
- 13 compensation for funds in connection with those incidents to
- 14 compensate certain victims, whether or not those victims suffered
- personal injury, as specified in paragraphs (1) through (5) of
- 16 subsection b. of section 1 of P.L.1981, c.258 (C.52:4B-10.1), in an
- amount not to exceed \$200.00.
- 18 (cf: P.L.1995, c.135, s.3)

- 20 15. Section 11 of P.L.1971, c.317 (C.52:4B-11) is amended to 21 read as follows:
- 22 11. The [board] <u>agency</u> may order the payment of compensation
- 23 in accordance with the provisions of [this act] P.L.1971, c. 317 for
- 24 personal injury or death which resulted from:
- 25 a. an attempt to prevent the commission of crime or to arrest a 26 suspected criminal or in aiding or attempting to aid a police officer
- so to do, or
- b. the commission or attempt to commit any of the following offenses:
- 30 (1) aggravated assault;
- 31 (2) (Deleted by amendment, P.L.1995, c.135).
- 32 (3) threats to do bodily harm;
- 33 (4) lewd, indecent, or obscene acts;
- 34 (5) indecent acts with children;
- 35 (6) kidnapping;
- 36 (7) murder;
- 37 (8) manslaughter;
- 38 (9) aggravated sexual assault, sexual assault, aggravated 39 criminal sexual contact, criminal sexual contact;
- 40 (10) any other crime involving violence including domestic
- violence as defined by section 3 of P.L.1981, c.426 (C.2C:25-3)or
- 42 section 3 of P.L.1991, c.261 (C.2C:25-19);
- 43 (11) burglary;
- 44 (12) tampering with a cosmetic, drug or food product;
- 45 (13) a violation of human trafficking, section 1 of P.L.2005, c.77
- 46 (C.2C:13-8); or
- c. the commission of a violation of R.S.39:4-50, section 5 of

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- 1 P.L.1990, c.103 (C.39:3-10.13), section 19 of P.L.1954, c.236
- 2 (C.12:7-34.19) or section 3 of P.L.1952, c.157 (C.12:7-46); or
- d. theft of an automobile pursuant to N.J.S.2C:20-2, eluding a
- 4 law enforcement officer pursuant to subsection b. of N.J.S.2C:29-2
- 5 or unlawful taking of a motor vehicle pursuant to subsection b., c.
- or d. of N.J.S.2C:20-10 where injuries to the victim occur in the course of operating an automobile in furtherance of the offense.
- 8 (cf: P.L.2005, c.77, s.4)

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- 10 16. Section 12 of P.L.1971, c.317 (C.52:4B-12) is amended to read as follows:
- 12 12. The [board] <u>agency</u> may order the payment of compensation 13 under this act for:
- a. expenses actually and reasonably incurred as a result of the personal injury or death of the victim, including out-of-pocket losses which shall mean unreimbursed and unreimbursable expenses or indebtedness reasonably incurred for medical care or other services necessary as a result of the injury upon which such
- application is based,
 b. loss of earning power as a result of total or partial incapacity
 of such victim,
- c. pecuniary loss to the dependents of the deceased victim, and
 - d. any other pecuniary loss resulting from the personal injury or
- 24 death of the victim which the [board] <u>agency</u> determines to be reasonable.
- 26 (cf: P.L.1995, c.135, s.5)

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- 28 17. Section 13 of P.L.1971, c.317 (C.52:4B-13) is amended to read as follows:
- 30 13. To assist the [board] agency in determining the nature,
- 31 extent or cause of personal injury or cause of death compensable
- under [this act] P.L.1971, c.317, the [board] agency shall maintain a
- 33 [panel] directory of impartial medical experts. [The specialties to
- 34 be represented on the panel and the number of experts in each
- 35 specialty shall be determined jointly by the Medical Society of
- New Jersey and the board. The experts to serve on the panel in the
- 37 several specialties shall be designated by the Medical Society of
- 38 New Jersey.]
- 39 (cf: P.L.1971, c.317, s.13)

- 41 18. Section 18 of P.L.1971, c.317 (C.52:4B-18) is amended to 42 read as follows:
- 18. No order for the payment of compensation shall be made under section 10 of P.L.1971, c.317 (C.52:4B-10) unless the
- 45 application has been made within two years after the date of the
- personal injury or death or after that date upon determination by the

- 1 [board] <u>agency</u> that good cause exists for the delayed filing, and the
- 2 personal injury or death was the result of an offense listed in section
- 3 11 of P.L.1971, c.317 (C.52:4B-11) which had been reported to the
- 4 police or other appropriate law enforcement agency within three
- 5 months after its occurrence or reasonable discovery. The [board]
- 6 <u>agency</u> will make its determination regarding the application within
- 7 six months of acknowledgment by the [board] agency of receipt of
- 8 the completed application and any and all necessary supplemental
- 9 information.
- In determining the amount of an award, the [board] <u>agency</u> shall
- determine whether, because of his conduct, the victim of such crime
- contributed to the infliction of his injury, and the [board] agency
- 13 shall reduce the amount of the award or reject the application
- 14 altogether, in accordance with such determination; provided,
- 15 however, that the [board] agency shall not consider any conduct of
- 16 the victim contributory toward his injury, if the record indicates
- 17 such conduct occurred during efforts by the victim to prevent a
- 18 crime or apprehend a person who had committed a crime in his
- 19 presence or had in fact committed a crime.
- The [board] <u>agency</u> may deny or reduce an award where the victim has not paid in full any payments owed on assessments imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1) or
- restitution ordered following conviction for a crime.
 - No compensation shall be awarded if:
 - a. Compensation to the victim proves to be substantial unjust enrichment to the offender or if the victim did not cooperate with the reasonable requests of law enforcement authorities unless the victim demonstrates a compelling health or safety reason for not
- 29 cooperating; or

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- 30 b. (Deleted by amendment, P.L.1990, c.64.)
- 31 c. The victim was guilty of a violation of subtitle 10 or 12 of 32 Title 2A or subtitle 2 of Title 2C of the New Jersey Statutes, which
- 33 caused or contributed to his injuries; or
- d. The victim was injured as a result of the operation of a motor
- vehicle, except as provided in subsection c. or d. of section 11 of P.L.1971, c.317 (C.52:4B-11), boat or airplane unless the same was
- 37 used as a weapon in a deliberate attempt to run the victim down; or
- 38 e. The victim suffered personal injury or death while an
- occupant of a motor vehicle or vessel where the victim knew or
- 40 reasonably should have known that the driver was operating the
- vehicle or vessel in violation of R.S.39:4-50, section 5 of P.L.1990,
- 42 c.103 (C.39:3-10.13), section 19 of P.L.1954, c.236 (C.12:7-34.19),
- 43 section 3 of P.L.1952, c.157 (C.12:7-46), subparagraph (b) of
- paragraph (2) of subsection b. of N.J.S.2C:20-2, subsection b. of
- 45 N.J.S.2C:29-2 or subsection b., c. or d. of N.J.S.2C:20-10; or
- 46 f. The victim has been convicted of a crime and is still

1 incarcerated; or

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g. The victim sustained the injury during the period of incarceration immediately following conviction for a crime.

Except as provided herein, no compensation shall be awarded

5 under [this act] P.L.1971, c.317 in an amount in excess of

\$25,000.00, and all payments shall be made in a lump sum, except

7 that in the case of death or protracted disability the award may

8 provide for periodic payments to compensate for loss of earnings or

9 support. Five years after the entry of an initial determination order,

10 a claim for compensation expires and no further order is to be

11 entered with regard to the claim except for requests for payment of

12 specific out-of-pocket expenses received by the Victims of Crime

13 Compensation [Board] Agency prior to the expiration of the five-

year period except in those cases determined by the [board] agency

to be catastrophic in nature. No award made pursuant to [this act]

16 P.L.1971, c.317 shall be subject to execution or attachment other

17 than for expenses resulting from the injury which is the basis of the

18 claim.

19 Compensation may be awarded in an amount not exceeding the 20 actual cost of a rehabilitative service of the type enumerated in 21 section 2 of P.L.1999, c.166 (C.52:4B-18.2).

The award may provide for periodic payments in the case of protracted care or rehabilitative assistance.

24 (cf: P.L.1999, c.166, s.1)

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- 26 19. Section 3 of P.L.1982, c.192 (C.52:4B-18.1) is amended to read as follows:
- 28 3. The increase in compensation to a maximum of [\$25,000.00]
- 29 \$25,000 provided for in [this amendatory and supplementary act]
- 30 P.L.1982, c. 192 shall apply only to crimes committed after the
- 31 effective date of [this act] <u>P.L.1982, c. 192</u> when personal injury or
- 32 death occurs.
- 33 (cf: P.L.1982, c.192, s.3)

- 35 20. Section 2 of P.L.1999, c.166 (C.52:4B-18.2) is amended to 36 read as follows:
- 2. a. In addition to any award granted pursuant to section 18 of P.L.1971, c.317 (C.52:4B-18), the Victims of Crime Compensation
- 39 [Board] Agency may make one or more supplemental awards for
- 40 the purpose of providing rehabilitative assistance to catastrophically
- 41 injured crime victims or other persons entitled to compensation
- 42 under section 10 of P.L.1971, c.317 (C.52:4B-10).
- b. The rehabilitative assistance which the supplemental award
- 44 may cover can include, but is not limited to, any of the following
- 45 services not covered by the original award of compensation or by

- other sources provided that the [board] <u>agency</u> determines that the services are reasonable and necessary:
 - (1) Surgical and therapeutic procedures;
- 4 (2) Rehabilitative physical and occupational therapy designed to restore an optimum function level;
 - (3) Prescription drugs and medical supplies;
- 7 (4) Cognitive and psychological therapy;
- 8 (5) Home health assistance;
- 9 (6) Vehicle modifications;
- 10 (7) Driver training;

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- 11 (8) Wheelchair, braces, splints, crutches, walkers, shower or 12 commode chair and any other personal adaptive equipment required 13 to meet individual disability needs;
- 14 (9) Structural modifications to living environment designed to 15 provide accessibility and to maximize independence;
 - (10) Dependent care as needed.
- 17 c. The Victims of Crime Compensation [Board] Agency is 18 authorized to make rules and regulations prescribing the procedures 19 to be followed in qualifying for a supplemental award. The [board] 20 agency is also authorized to establish a cap on the total amount of 21 supplemental awards to be made in a year and a cap on the amount 22 which a person may receive as a supplemental award, which 23 personal cap shall not be less than \$25,000.
 - d. The payment of any supplemental award granted under the provisions of this section shall be approved by the [board] <u>agency</u> for payment out of funds appropriated for the administration of P.L.1971, c.371 (C.52:4B-1 et seq.), the "Criminal Injuries Compensation Act of 1971."
- e. A catastrophically injured crime victim who received a compensation award prior to the enactment of this section may apply for a supplemental award pursuant to the provisions of this section. A denial by the [board] agency of an application made pursuant to the provisions of this subsection shall not be subject to appeal.
 - f. As used in this section, "catastrophically injured crime victim" means a person who is injured by any act or omission of another person which is within the description of the offenses specified in section 11 of P.L.1971, c.317 (C.52:4B-11) and who has sustained a severe long term or life long personal injury.

40 (cf: P.L.1999, c.166, s.2)

- 42 21. Section 19 of P.L.1971, c.317 (C.52:4B-19) is amended to 43 read as follows:
- 19. In determining the amount of compensation to be allowed by order, the [board] agency shall take into consideration amounts received or receivable from any other source or sources by the

1 victim or his dependents as a result of the offense or occurrence 2 giving rise to the application.

3 Each order for compensation made by the [board] agency shall 4 be filed with the Director of the Division of Budget and Accounting 5 and shall constitute authority for payment by the State Treasurer to 6 the person or persons named therein of the amounts specified in 7 such order.

(cf: P.L.1971, c.317, s.19)

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- 10 22. Section 20 of P.L.1971, c.317 (C.52:4B-20) is amended to 11 read as follows:
- 12 20. Whenever an order for the payment of compensation is or 13 has been made for personal injury or death resulting from an act or 14 omission constituting an offense under this act, the [board] agency shall, upon payment of the amount of the order, be subrogated to 15 16 the cause of action of the applicant against the person or persons 17 responsible for such personal injury or death and shall be entitled to 18 bring an action against such person or persons for the amount of the 19 damage sustained by the applicant and in the event that more is 20 recovered and collected in any such action than the amount paid by reason of the order for payment of compensation, the [board] 21 22
 - agency shall pay the balance to the applicant.

An order for the payment of compensation entered pursuant to this section and docketed with the Clerk of the Superior Court shall be a lien against the net proceeds of any settlement negotiated prior or subsequent to the filing of a lawsuit, civil judgment or civil arbitration award. The lien shall have priority over all other levies and garnishments against the net proceeds of any settlement negotiated prior or subsequent to the filing of a lawsuit, civil judgment or civil arbitration award unless otherwise provided by the Superior Court. The lien shall not have priority over levies to recover unpaid income taxes owed to the State or a judgment for child support entered pursuant to section 1 of P.L.1988, c.111

34 (C.2A:17-56.23a).

35 (cf: P.L.1971, c.317, s.20)

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- 37 23. Section 21 of P.L.1971, c.317 (C.52:4B-21) is amended to 38 read as follows:
- 39 21. If any section or sections of [this act] P.L.1971, c.317 or any 40 provision thereof shall be declared to be unconstitutional, invalid or 41 inoperative in whole or in part, such section or provision shall, to 42 the extent that it is not unconstitutional, invalid or inoperative be 43 enforced and effectuated and no such determination shall be 44 deemed to invalidate or make ineffectual the remaining provisions
- 45 of the sections of [this act] P.L.1971, c.317.
- 46 (cf: P.L.1971, c.317, s.21)

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the [board] agency.

- 24. Section 1 of P.L.1981, c.256 (C.52:4B-22) is amended to read as follows:
- 1. a. Every State, county, and municipal police department and hospital or other place of emergency medical care shall have available and shall post in a public place information booklets, pamphlets or other pertinent written information, to be supplied by the [Violent Crimes] Victims of Crime Compensation [Board] Agency, relating to the availability of crime victims' compensation including all necessary application blanks required to be filed with
- b. Included in the information supplied by the [Violent Crimes]
- 13 Victims of Crime Compensation [Board] Agency shall be 14 information for victims of sexual offenses. This information shall 15 contain the location of rape crisis centers in all geographical areas 16 throughout the State and shall instruct victims of sexual offenses 17 that if a rape crisis center is not available in a victim's immediate geographical area, the victim may contact the appropriate county 18 19 victim-witness coordinator appointed by the Chief of the Office of 20 Victim-Witness Advocacy established pursuant to P.L.1985, c. 404 21 (C. 52:4B-39 et seq.). Unless the victim requires immediate 22 medical attention, this information shall be personally conveyed to 23 the victim of a sexual offense by a representative of the hospital or 24 place of emergency care before a medical examination of the victim 25 is conducted, or by a representative of the police department before 26 the victim's statement is taken, to afford the victim the opportunity to arrange to have assistance from the rape crisis center or county 27 28 victim-witness coordinator during these procedures. Hospitals shall 29 be held harmless from suits emanating from a hospital's carrying 30 out the obligation to convey information to victims of sexual 31 offenses.
 - "Rape crisis center" means an office, institution or center offering assistance to victims of sexual offenses through crisis intervention, medical and legal information and follow-up counseling.
 - c. Every police department shall, upon the filing of a report of a violent crime, make available to any victim information concerning crime victims' compensation.
- 39 (cf: P.L.1987, c.327, s.1)

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- 41 25. Section 2 of P.L.1981, c.256 (C.52:4B-23) is amended to 42 read as follows:
- 2. No cause of action against the State, any county, or any municipality, or any employee thereof, shall arise out of a failure to give the notice required by section 1 of P.L.1981, c.256 (C.52:4B-22), nor shall any such failure be deemed or construed to effect or alter any time limitation or other requirement contained in [this act]

- **A2322** BARNES, JOHNSON 1 P.L.1971, c.317 for the filing or payment of a claim hereunder. 2 (cf: P.L.1981, c.256, s.2) 3 4 26. Section 3 of P.L.1981, c.396 (C.52:4B-24) is amended to 5 read as follows: 3. The [board] agency shall undertake a special senior citizens' 6 public awareness program to make brochures and applications for 7 8 claim forms available to senior citizens. 9 (cf: P.L.1981, c.396, s.3) 10 27. Section 2 of P.L.1982, c.192 (C.52:4B-25) is amended to 11 12 read as follows: 13 2. a. The [Violent Crimes] <u>Victims of Crime</u> Compensation [Board] Agency shall establish a victim mental health counseling 14 15 service which shall identify and develop sources to provide mental 16 health counseling to victims as defined in [the act to which this act is a supplement] P.L.1971, c.317. The service shall be conducted at 17 18 such locations within the State as the [board] agency deems 19 advisable. 20 b. The [board] agency is authorized to appoint such personnel 21 for the service as may be necessary to carry out its functions. 22 Appointments made pursuant to this subsection shall be within the 23 funds appropriated or otherwise made available to the agency for
- this purpose.

 c. [The service shall provide assistance to victims without charge, which assistance shall include information and advice relative to filing a claim with the board, emergency food and clothing, employment opportunities, referral to other social service
- agencies, and in obtaining legal advice or representation.] (Deleted by amendment, P.L. , c. .)
- 31 d. The victim mental health counseling service shall operate 32 under the direction of the director of counseling, who shall be appointed by the executive director of the agency. The director of 33 34 counseling shall have a minimum of five years of experience in 35 mental health counseling for crime victims. The appointment made 36 pursuant to this subsection shall be within the limits of the funds 37 appropriated or otherwise made available to the agency for this 38 purpose.

39 (cf: P.L.1982, c.192, s.2)

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41 28. Section 1 of P.L.1989, c.322 (C.52:4B-25.1) is amended to 42 read as follows:

1. a. In addition to the victim <u>mental health</u> counseling service established pursuant to section 2 of P.L.1982, c.192 (C.52:4B-25),

45 the [Violent Crimes] <u>Victims of Crimes</u> Compensation [Board]

A2322 BARNES, JOHNSON

- 1 Agency shall establish a specialized child and family counseling
- unit. This unit shall be under the direction of [a person appointed 2
- 3 by a chairman of the Violent Crimes Compensation Board whose
- 4 training or experience includes the handling of child abuse cases]
- 5 the director of counseling appointed pursuant to subsection d. of
- section 2 of P.L.1982, c.192 (C.52:4B-25). 6
- 7 b. The [board] agency is authorized to appoint such personnel
- 8 for the child and family counseling unit as may be necessary to
- 9 carry out its functions. Appointments made pursuant to this
- 10 subsection shall be within the limits of the funds appropriated or
- otherwise made available to the agency for that purpose. 11
- 12 The child and family counseling unit may be principally
- 13 located in any place as the [board] agency deems advisable, but
- 14 shall be available to lend assistance to child victims in every county
- 15 in this State.
- 16 (cf: P.L.1989, c.322, s.1)

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- 18 29. Section 1 of P.L.1985, c. 404 (C.52:4B-39) is amended to
- 19 read as follows:
- 20 1. As used in [this act] P.L.1985, c.404:
- 21 a. "Victim" means a person who suffers personal physical or
- 22 psychological injury or death or incurs loss of or injury to personal
- 23 or real property as a result of a crime committed against that person.
- 24 b. ["Board"] Agency means the [Violent Crimes] Victims of
- 25 <u>Crime</u> Compensation [Board] <u>Agency</u> in the Department of Law
- 26 and Public Safety.
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- 27 (cf: P.L.1985, c.404, s.1)
- 29 30. Section 2 of P.L.1985, c.404 (C.52:4B-40) is amended to 30 read as follows:
- 31 2. There is established under the jurisdiction of the [Violent
- 32 Crimes] Victims of Crime Compensation [Board] Agency in the
- Department of Law and Public Safety an Office of Victim-Witness 33
- 34 Assistance under the supervision of the Director of the Office of
- 35 Victim-Witness Assistance.
- 36 (cf: P.L.1985, c.404, s.2)

- 38 31. (New section) The Office of Victim-Witness Assistance
- 39 shall operate under the direction of the director of the Office of
- 40 Victim-Witness Assistance, who shall be appointed by the
- 41 executive director of the agency. The Director of the Office of
- 42 Victim-Witness Assistance shall have a minimum of five years of
- 43 experience in crime victim direct services and advocacy. The 44
- appointment made pursuant to this section shall be within the limits
- 45 of the funds appropriated or otherwise made available to the agency

for this purpose.

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- 3 32. Section 4 of P.L.1985, c.404 (C.52:4B-42) is amended to 4 read as follows:
 - 4. The victim-witness rights information program shall:
 - a. Provide victims or their representatives with information about the availability of social and medical services, especially emergency and social services available in the victim's immediate geographical area;
 - b. Provide victims or their representatives with information about possible compensation under the "Criminal Injuries Compensation Act of 1971," P.L. 1971, c. 317 (C. 52:4B-1 et seq.) and of the sentencing court's authority to order restitution under chapter 43 of Title 2C of the New Jersey Statutes;
 - c. Provide victims or their representatives with information about how to contact the appropriate county office of victim-witness advocacy and the appropriate county prosecutor's office;
 - d. Provide a 24-hour toll-free hotline telephone number for victims and witnesses to call with inquiries concerning the information and services available pursuant to this act;
 - e. Provide victims and witnesses with a detailed description of the rights established under the Crime Victim's Bill of Rights created by P.L. 1985, c. 249 (C. 52:4B-34 et seq.) and Article I, paragraph 22 of the New Jersey Constitution;
 - f. Gather available information from victim assistance programs throughout the country and make that information available to the Office of Victim-Witness Advocacy, police agencies, hospitals, prosecutors' offices, the courts, and other agencies that provide assistance to victims of crimes; [and]
 - g. Sponsor conferences to bring together personnel working in the field of victim assistance and compensation to exchange methods and procedures for improving and expanding services to victims;
 - h. Provide assistance to victims without charge, which assistance shall include information and advice relative to filing a claim with the board, emergency food and clothing, employment opportunities, referral to other social service agencies, and in obtaining legal advice or representation; and
 - i. Conduct training programs for attorneys and victim service providers, and, under such circumstances as the Executive Director shall deem in the best interests of crime victims, seek leave to appear as amicus curiae in certain actions where the rights of crime victims are affected. The Victims of Crime Compensation Agency shall, subject to the Rules of Court, be deemed to have standing to appear in the criminal and civil courts of the State of New Jersey to assert the rights of crime victims in the position of amicus curiae.
- 47 (cf: P.L.1985, c.404, s.4)

A2322 BARNES, JOHNSON 1 33. The following sections are repealed: 2 Sections 3, 4, 14, 15, 16 and 17 of P.L.1971, c. 317; (C.52:4B-3, 3 52:4B-4 and 52:4B-14 through 52:4B-17) 4 Section 4 of P.L.1981, c.396 (C.52:4B-4.1); and 5 Section 12 of P.L.1995, c.135 (C.52:4B-3.1). 6 7 34. This act shall take effect on the first day of the second 8 month after enactment. 9 10 11 **STATEMENT** 12 13 This bill transfers the duties and responsibilities of the Victims 14 of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation Agency. 15 The executive director of the agency is to be appointed by the 16 17 Governor, with the advice and consent of the Senate and will serve 18 at the pleasure of the Governor. The executive director will be 19 responsible for developing, establishing and supervising all the 20 agency's practices and procedures of the agency. The executive 21 director would have final authority on all matters of victim 22 compensation. 23 The bill also establishes within the Victims of Crime 24 Compensation Agency a Victims of Crime Compensation Hearing 25 Board. The board is to be composed of 5 citizens, appointed by the Governor with the advice and consent of the Senate. At least two 26 27 members of the board must be attorneys licensed in this State and 28 have five years experience. The board members are to serve two-29 year terms, but may be reappointed. The board members would not 30 be compensated and would not be eligible for tenure after serving 31 for 10 years, as they are under current law. 32 The purpose of the Victims of Crime Compensation Hearing 33 Board under the bill is to be limited to: (1) hearing appeals from 34 decisions of the Victims of Crime Compensation Agency involving

issues of victim compensation; and (2) serving as an advisory board under such conditions and circumstances as the agency shall deem appropriate and necessary.

The bill also:

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- 1) specifies that the principal office of the Victims of Crime Compensation Agency is to be located in Newark rather than in Trenton as is specified under current law;
- 2) increases fees for attorneys who represent crime victims;
- 3) establishes liens on the net proceeds of settlements, judgments or awards;
- 4) changes the title of the current victim counseling service under the VCCB to the "victim mental health counseling service," which will be responsible for identifying and developing sources of mental health counseling under the direction of a director of

counseling appointed by agency's executive director;

- 5) directs that the current specialized child and family counseling unit currently under the VCCB be under the direction of the director of counseling of the victim mental health counseling service;
- 6) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance;
- 7) expands the functions of the victim-witness rights information program to include providing certain free information to victims, training attorneys and victim service providers and appearing as amicus curiae in victim's rights cases;
- 8) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 9) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, with a maximum of \$5,000 to any one individual; and
- 10) specifically abolishes the Violent Crimes Compensation Board, later renamed the Victims of Crimes Compensation Board, and terminates the current members' terms, with the exception of the current chairman who is designated to serve as the executive director of the new agency until his successor is appointed and qualified.

New Jersey and New York are the only two states in which members of victims compensation boards are fully paid. In the approximately 20 other states where these boards have been established, they are staffed by volunteers. It is the sponsor's belief that the savings to the State that would result from a volunteer board as established under this bill would be close to a half-million dollars.

ASSEMBLY LAW AND PUBLIC SAFETY COMMITTEE

STATEMENT TO

ASSEMBLY, No. 2322

with committee amendments

STATE OF NEW JERSEY

DATED: MARCH 6, 2006

The Assembly Law and Public Safety Committee reports favorably and with committee amendments Assembly Bill No. 2322.

As amended and reported by the committee, Assembly Bill No. 2322 transfers the duties and responsibilities of the Victims of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation Agency.

The executive director of the agency is to be appointed by the Governor with the advice and consent of the Senate and will serve at the pleasure of the Governor. The executive director will be responsible for developing, establishing and supervising all the agency's practices and procedures of the agency. The executive director would have final authority on all matters of victim compensation.

The amended bill also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Hearing Board. The board is to be composed of five citizens appointed by the Governor with the advice and consent of the Senate. At least two members of the board must be attorneys licensed in this State and have five years experience. The board members are to serve two-year terms, but may be reappointed. The board members would not be compensated and would not be eligible for tenure after serving for 10 years, as they are under current law.

The purpose of the Victims of Crime Compensation Hearing Board under the amended bill is to be limited to: (1) hearing appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation; and (2) serving as an advisory board under such conditions and circumstances as the agency shall deem appropriate and necessary.

The amended bill also:

- 1) specifies that the principal office of the Victims of Crime Compensation Agency is to be located in Newark rather than in Trenton as is specified under current law;
 - 2) increases fees for attorneys who represent crime victims;
- 3) establishes liens on the net proceeds of settlements, judgments or awards;

- 4) changes the title of the current victim counseling service under the VCCB to the "victim mental health counseling service," which will be responsible for identifying and developing sources of mental health counseling under the direction of a director of counseling appointed by agency's executive director;
- 5) directs that the current specialized child and family counseling unit currently under the VCCB be under the direction of the director of counseling of the victim mental health counseling service;
- 6) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance;
- 7) expands the functions of the victim-witness rights information program to include providing certain free information to victims, training attorneys and victim service providers and appearing as amicus curiae in victim's rights cases;
- 8) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 9) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, with a maximum of \$5,000 to any one person; and
- 10) specifically abolishes the Violent Crimes Compensation Board, later renamed the Victims of Crimes Compensation Board, and terminates the current members' terms, with the exception of the current chairman who is designated to serve as the executive director of the new agency until his successor is appointed and qualified.

According to the sponsor's statement, New Jersey and New York are the only two states in which members of victims compensation boards are fully paid. In the approximately 20 other states where these boards have been established, they are staffed by volunteers. It is the sponsor's belief that the savings to the State that would result from a volunteer board as established under this bill would be close to a half-million dollars.

COMMITTEE AMENDMENTS:

The committee amended the bill to:

- (1) clarify the lien procedures and clarify that the lien is against the person responsible for causing injury or death to the victim; under this amendment, the VCCB would not be responsible for any fees; the amended bill continues to specify that these liens do not have priority over levies for unpaid income taxes or child support judgments;
- (2) clarify that the agency, not the board, is responsible for determining attorney fees;
- (3) remove the provision specifying that the hourly rate, as fixed by the agency, paid to attorneys who provide legal assistance to victims should be no less than \$125 per hour; and
 - (4) make technical corrections to the bill.

ASSEMBLY BUDGET COMMITTEE

STATEMENT TO

[First Reprint] ASSEMBLY, No. 2322

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 18, 2006

The Assembly Budget Committee reports favorably Assembly Bill No. 2322 (1R) with committee amendments.

Assembly Bill No. 2322 (1R), as amended, transfers the duties and responsibilities of the Victims of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation Agency.

The bill, as amended, directs that the executive director of the agency will be appointed by the Governor with the advice and consent of the Senate and will serve at the pleasure of the Governor. The executive director will be responsible for developing, establishing and supervising all the agency's practices and procedures of the agency. The executive director will have final authority on all matters of victim compensation.

The amended bill also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Hearing Board. The board will be composed of five citizens appointed by the Governor with the advice and consent of the Senate. At least two members of the board must be attorneys licensed in this State and have five years experience. The board members are to serve two-year terms, but may be reappointed. The board members will not be compensated and will not be eligible for tenure after serving for 10 years, as they are under current law.

The purpose of the Victims of Crime Compensation Hearing Board under the amended bill is limited to: (1) hearing appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation; and (2) serving as an advisory board under such conditions and circumstances as the agency shall deem appropriate and necessary.

The amended bill also:

- 1) specifies that the principal office of the Victims of Crime Compensation Agency will be located in Newark, rather than in Trenton as is specified under current law;
 - 2) increases fees for attorneys who represent crime victims;

- 3) establishes liens on the net proceeds of settlements, judgments or awards;
- 4) changes the title of the current victim counseling service under the VCCB to the "victim mental health counseling service," which will be responsible for identifying and developing sources of mental health counseling under the direction of a director of counseling appointed by agency's executive director;
- 5) directs that the current specialized child and family counseling unit currently under the VCCB be under the direction of the director of counseling of the victim mental health counseling service;
- 6) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance;
- 7) expands the functions of the victim-witness rights information program to include providing certain free information to victims, training attorneys and victim service providers and appearing as amicus curiae in victim's rights cases;
- 8) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 9) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, with a maximum of \$5,000 to any one person; and
- 10) specifically abolishes the Violent Crimes Compensation Board, later renamed the Victims of Crimes Compensation Board, and terminates the current members' terms, with the exception of the current chairman who is designated to serve as the executive director of the new agency until his successor is appointed and qualified.

FISCAL IMPACT:

The Office of Legislative Services (OLS) estimates the potential cost savings of eliminating the positions of four paid board members at \$447,610 or more annually. The OLS further notes that there may be additional costs associated with the provision to increase fees for attorneys who represent crime victims; however, the bill provides authority to establish liens on the net proceeds of settlements, judgments or awards, which may increase revenue.

The current VCCB is supported through Direct State Services appropriations, penalties assessed on criminals, a 10 percent surcharge on items sold in the commissaries of State and county correctional facilities, and federal crime victim grants. The estimated VCCB budget in FY 2006 is \$16.8 million: \$5.6 million State appropriated; \$7 million in anticipated federal funds; and \$4.2 million in other estimated funds. In FY 2006, the VCCB is expected to compensate over 3,100 claimants.

COMMITTEE AMENDMENTS:

The amendment requires the executive director to consult with the Victims of Crime Compensation Hearing Board in developing, establishing and supervising all practices and procedures of the Victims of Crime Compensation Agency.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

[Second Reprint] ASSEMBLY, No. 2322

with committee amendments

STATE OF NEW JERSEY

DATED: MAY 21, 2007

The Senate Judiciary Committee reports favorably and with committee amendments Assembly Bill No. 2322 (2R).

This bill as amended, transfers the duties and responsibilities of the Victims of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation Agency.

The bill directs that the executive director of the agency will be appointed by the Governor with the advice and consent of the Senate and will serve at the pleasure of the Governor. The executive director, in consultation with the Victims of Crime Compensation Review Board, will be responsible for developing, establishing and supervising all the agency's practices and procedures. The Governor may appoint an acting executive director when the law takes effect until the qualification of the person to be nominated with advice and consent.

The bill also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Review Board. The board will be composed of five citizens appointed by the Governor with the advice and consent of the Senate. At least one member of the board must be an attorney licensed in this State and have five years experience. The board members are to serve three year terms, but may be reappointed. See section 4.

The purpose of the Victims of Crime Compensation Review Board set forth in section 2 of the bill is to:

- (1) hear appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation;
- (2) consult with the executive director in developing, establishing and supervising all practices and procedures of the agency;
- (3) to review individual and supplemental awards to a victim or a victim's family in excess of \$10,000 in the aggregate, and awards of attorney fees for legal representation to victims;
- (4) to review, on at least a bi-monthly basis, information detailing the aggregate claims received and paid by the agency, and the operations of the agency; and

(5) to review and, if appropriate, approve any rules and regulations, standards, and maximum rates and service limitations for reimbursement proposed by the agency.

The bill revises the statutes concerning the VCCB. Some of the changes to be noted include:

- 1) increases fees for attorneys who represent crime victims (section 9);
- 2) establishes liens on the net proceeds of settlements, judgments or awards (section 22);
- 3) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance (section 31);
- 4) expands the functions of the victim-witness rights information program to include providing certain free information to victims and training attorneys and victim service providers (section 32);
- 5) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 6) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, with a maximum of \$5,000 to any one person (section 13); and
- (7) specifically abolishes the current Victims of Crimes Compensation Board, and terminates the current members' terms (section 3).

As amended, this bill is identical to the Senate Committee Substitute for Senate, No. 218.

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

[Third Reprint] ASSEMBLY, No. 2322

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 14, 2007

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 2322 (3R) with committee amendments.

Assembly Bill No. 2322 (3R), as amended, transfers the duties and responsibilities of the Victims of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation Agency in the Department of the Treasury.

The bill directs that the executive director of the agency will be appointed by the Governor with the advice and consent of the Senate and will serve at the pleasure of the Governor. The executive director, in consultation with the Victims of Crime Compensation Review Board, will be responsible for developing, establishing and supervising all the agency's practices and procedures. The Governor may appoint an acting executive director when the law takes effect until the qualification of the person to be nominated with advice and consent.

The bill also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Review Board. The board will be composed of five citizens appointed by the Governor with the advice and consent of the Senate. At least one member of the board must be an attorney licensed in this State and have five years experience. The board members are to serve three year terms, but may be reappointed. See section 4.

The purpose of the Victims of Crime Compensation Review Board set forth in section 2 of the bill is to:

- (1) hear appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation;
- (2) consult with the executive director in developing, establishing and supervising all practices and procedures of the agency;
- (3) to review individual and supplemental awards to a victim or a victim's family in excess of \$10,000 in the aggregate, and awards of attorney fees for legal representation to victims;
- (4) to review, on at least a bi-monthly basis, information detailing the aggregate claims received and paid by the agency, and the operations of the agency; and

(5) to review and, if appropriate, approve any rules and regulations, standards, and maximum rates and service limitations for reimbursement proposed by the agency.

The bill revises the statutes concerning the VCCB. Some of the changes to be noted include:

- 1) increases fees for attorneys who represent crime victims (section 9);
- 2) establishes liens on the net proceeds of settlements, judgments or awards (section 22);
- 3) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance (section 31);
- 4) expands the functions of the victim-witness rights information program to include providing certain free information to victims and training attorneys and victim service providers (section 32);
- 5) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 6) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, with a maximum of \$5,000 to any one person (section 13); and
- (7) specifically abolishes the current Victims of Crimes Compensation Board, and terminates the current members' terms (section 3).

As amended and reported, this bill is identical to the Senate Committee Substitute for Senate Bill No. 218, as amended and reported by the committee.

COMMITTEE AMENDMENTS:

The committee amendments locate the Victims of Crime Compensation Agency and the Office of Victim-Witness Assistance as agencies within the Department of the Treasury.

The committee amendments also remove the definition of "family relationship group" because the definition is no longer needed. This term was appropriately deleted from the statutes governing the VCCB in 1990 in order to comply with federal requirements to ensure that victims of domestic violence and drunk driving are not excluded from eligibility for compensation.

FISCAL IMPACT:

The Office of Legislative Services estimates the potential cost savings of this bill could be between \$286,963 and \$449,284 annually for the allotted four board member positions. OLS recognizes that one board member position is currently vacant and additional expenditures may occur based on an increased allowance for attorney fees. OLS allotted \$50,000 in the estimate as a minimal increase in fees for attorneys who represent crime victims.

The Victims of Crime Compensation Board consists of one chairman and four appointed members. One of the appointed positions has remained vacant for the past year. As of 2006, each of the three remaining board members earned an annual average of \$112,321 and the chairman earned \$116,061. The chairman would be replaced with an executive director whose salary presumably would be comparable to that of the chairman.

The Governor's FY 2008 Budget Recommendations propose decreasing the VCCB budget by \$400,000 in expectation of the passage of this bill.

FISCAL NOTE

[Second Reprint]

ASSEMBLY, No. 2322 STATE OF NEW JERSEY 212th LEGISLATURE

DATED: JUNE 26, 2006

SUMMARY

Synopsis: Revises statutes governing compensation for victims of crime.

Type of Impact: Cost Savings. General Fund.

Agencies Affected: Department of Law and Public Safety; Victims of Crime

Compensation Board.

Executive Estimate

Fiscal Impact	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>
State Cost	(\$447,000)	(\$447,000)	(\$447,000)

- The Office of Legislative Services **concurs** with the Executive estimate regarding the potential cost savings of this bill. The OLS further notes that there may be additional costs associated with the provision to increase fees for attorneys who represent crime victims; however, the bill provides authority to establish liens on the net proceeds of settlements, judgments or awards, which may increase revenue.
- In FY 2006, four board member positions and one chairman earned \$554,728 to oversee an estimated 50 Victims of Crime Compensation Board (VCCB) employees.
- Renames the "Victims of Crime Compensation Board" the "Victims of Crime Compensation Agency." Abolishes the paid board and replaces it with a volunteer citizen hearing board.
- Increases fees for attorneys who represent crime victims.
- Establishes liens on the net proceeds of settlements, judgments or awards.
- Increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, from \$500, with a maximum of \$5,000, from \$1,500, to any one individual.



BILL DESCRIPTION

Assembly Bill No. 2322 (2R) of 2006 revises statutes governing compensation for the victims of crime. This bill transfers the duties and responsibilities of the VCCB to a new executive agency to be known as the Victims of Crime Compensation Agency.

The executive director, appointed by the Governor, will be responsible for developing, establishing and supervising agency practices and procedures and have final authority on all matters of victim compensation.

The bill also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Hearing Board. The board is to be composed of five volunteer citizens, two of whom must be State-licensed attorneys. The board members would not be compensated and would not be eligible for tenure after serving for 10 years, as they are under current law.

The purpose of the Victims of Crime Compensation Hearing Board under the bill is to be limited to: (1) hearing appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation; and (2) serving as an advisory board under such conditions and circumstances as the agency shall deem appropriate and necessary.

The hill also

- 1) specifies that the principal office of the Victims of Crime Compensation Agency is to be located in Newark rather than in Trenton as is specified under current law;
 - 2) increases fees for attorneys who represent crime victims;
 - 3) establishes liens on the net proceeds of settlements, judgments or awards;
- 4) changes the title of the current victim counseling service under the VCCB to the "victim mental health counseling service," which will be responsible for identifying and developing sources of mental health counseling;
- 5) directs that the current specialized child and family counseling unit currently under the VCCB be under the direction of the director of counseling of the victim mental health counseling service:
- 6) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance;
- 7) expands the functions of the victim-witness rights information program to include providing certain free information to victims, training attorneys and victim service providers and appearing as amicus curiae in victim's rights cases;
- 8) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 9) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, with a maximum of \$5,000 to any one individual; and
- 10) specifically abolishes the Violent Crimes Compensation Board, later renamed the Victims of Crimes Compensation Board, and terminates the current members' terms, with the exception of the current chairman who is designated to serve as the executive director of the new agency until the successor is appointed and qualified.

FISCAL ANALYSIS

EXECUTIVE BRANCH

The VCCB estimates this bill would save the State \$447,000 annually while improving the agency's ability to provide services to crime victims.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services concurs with the Executive estimate regarding the potential cost savings of this bill. The OLS further notes that there may be additional costs associated with the provision to increase fees for attorneys who represent crime victims; however, the bill provides authority to establish liens on the net proceeds of settlements, judgments or awards, which may increase revenue.

The VCCB consists of one chairman and four appointed board members. As of 2006, there were three board member positions filled earning \$337,610, however a potential savings of \$447,610 could occur by eliminating these four paid board positions. The chairman earns an estimated \$107,118. Under this bill, the chairman would be replaced with an executive director whose salary presumably would be comparable to that of the current chairman. Currently, the four board member positions and one chairman oversee an estimated 50 employee positions.

According to the sponsor, New Jersey and New York are the only two states in which members of victims compensation boards are fully paid. In the approximately 31 other states where these boards have been established, members are minimally paid or are volunteers.

The VCCB is supported through Direct State Services appropriations, penalties assessed on criminals, a 10 percent surcharge on items sold in the commissaries of State and county correctional facilities, and federal crime victim grants. The estimated VCCB budget in FY 2006 is \$16.8 million: \$5.6 million State appropriated; \$7 million in anticipated federal funds; and \$4.2 million in other estimated funds. In FY 2006, the VCCB is expected to compensate over 3,100 claimants.

Section: Law and Public Safety

Analyst: Kristin A. Brunner

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal note has been prepared pursuant to P.L. 1980, c.67.

ASSEMBLY, No. 2322 STATE OF NEW JERSEY 212th LEGISLATURE

DATED: MARCH 24, 2006

SUMMARY

Synopsis: Revises statutes governing compensation for victims of crime.

Type of Impact: Expenditure decrease. General Fund.

Agencies Affected: Department of Law and Public Safety; Victims of Crime

Compensation Board.

Office of Legislative Services Estimate

Fiscal Impact	<u>FY 2007</u>	<u>FY 2008</u>	<u>FY 2009</u>
State Savings	\$447,610	\$447,610	\$447,610

- The Office of Legislative Services (OLS) estimates the potential cost savings of this bill could be \$447,610 annually. The OLS further notes that there may be additional costs associated with the provision to increase fees for attorneys who represent crime victims; however, the bill provides authority to establish liens on the net proceeds of settlements, judgments or awards, which may increase revenue.
- In FY 2006, four board member positions and one chairman earned \$554,728 to oversee an estimated 50 Victims of Crime Compensation Board (VCCB) employees.
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The bill also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Hearing Board. The board is to be composed of five volunteer citizens, two of whom must be State-licensed attorneys. The board members would not be compensated and would not be eligible for tenure after serving for 10 years, as they are under current law.

The purpose of the Victims of Crime Compensation Hearing Board under the bill is to be limited to: (1) hearing appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation; and (2) serving as an advisory board under such conditions and circumstances as the agency shall deem appropriate and necessary.

The hill also:

- 1) specifies that the principal office of the Victims of Crime Compensation Agency is to be located in Newark rather than in Trenton as is specified under current law;
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FISCAL ANALYSIS

EXECUTIVE BRANCH

OFFICE OF LEGISLATIVE SERVICES

The OLS estimates the potential cost savings of this bill could be over \$447,610 annually. The OLS further notes that there may be additional costs associated with the provision to increase fees for attorneys who represent crime victims; however, the bill provides authority to establish liens on the net proceeds of settlements, judgments or awards, which may increase revenue.

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Section: Law and Public Safety

Analyst: Kristen Brunner

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L. 1980, c.67.

SENATE, No. 218

STATE OF NEW JERSEY

212th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

Sponsored by: Senator ELLEN KARCHER District 12 (Mercer and Monmouth) Senator LORETTA WEINBERG District 37 (Bergen)

SYNOPSIS

Revises and updates statutes governing compensation for victims of crime.

CURRENT VERSION OF TEXT

Introduced Pending Technical Review by Legislative Counsel



(Sponsorship Updated As Of: 1/27/2006)

1	AN ACT concerning victims of crime and amending, supplementing
2	and repealing various parts of the statutory law.
3	
4	BE IT ENACTED by the Senate and General Assembly of the State
5	of New Jersey:
6	
7	1. Section 2 of P.L.1971, c.317 (C.52:4B-2) is amended to read
8	as follows:
9	2. As used in [this act] P.L.1971, c.317:
10	"Agency" means the Victims of Crime Compensation Agency;
11	"Board" means the Victims of Crime Compensation Hearing
12	Board established by section 2 of P.L. c. (C.) (now
13	pending before the Legislature as this bill);
14	"Child" means an unmarried person who is under 21 years of age
15	and includes a stepchild or an adopted child;
16	["Board" means the Violent Crimes Compensation Board
17	established by this act;]
18	"Dependents" means such relatives of a deceased victim as were
19	wholly or partially dependent upon his income at the time of his
20	death and shall include the child of such victim born after his death;
21	"Family relationship group" of any person means:
22	(1) any person related to such person within the third degree of
23	consanguinity or affinity,
24	(2) any person living in the same household as such person, or
25	(3) any person maintaining a sexual relationship, whether illicit
26	or not, with such person or with any member of the family of such
27	person;
28	"Personal injury" means actual bodily harm and includes
29	pregnancy and mental or nervous shock;
30	"Relative" of any person means his spouse, parent, grandparent,
31	stepfather, stepmother, child, grandchild, brother, sister, half
32	brother, half sister, or spouse's parents;
33	["Family relationship group" of any person means:
34	(1) any person related to such person within the third degree of
35	consanguinity or affinity,
36	(2) any person living in the same household as such person, or
37	(3) any person maintaining a sexual relationship, whether illicit
38	or not, with such person or with any member of the family of such
39	person;]
40	"Victim" means a person who is injured or killed by any act or
41	omission of any other person which is within the description of any
42	of the offenses specified in section 11 of [this act] P.L.1971, c.317.
43	(cf: P.L.1971, c.317, s.2)
	(vi. i.i.i.) ii, v.u.i, u.u.)

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

S218 KARCHER, WEINBERG

- 2. (New section) a. There is hereby established in the Executive Branch of the State Government the Victims of Crime Compensation Agency. For the purposes of complying with the Constitution (Article V, Section IV, paragraph 1) the agency is allocated to the Department of Law and Public Safety but, notwithstanding said allocation, the agency shall be independent of any supervision or control by the department or the Attorney General or any other officer of the department.
 - b. The chief executive officer of the Victims of Crime Compensation Agency shall be the executive director, who shall be appointed by the Governor, with the advice and consent of the Senate. The executive director shall serve at the pleasure of the Governor. The executive director shall develop, establish and supervise all practices and procedures of the agency and shall be the final authority on all matters of victim compensation.
 - c. There is hereby established in the Victims of Crime Compensation Agency the Victims of Crime Compensation Hearing Board which shall be composed of 5 citizens, to be appointed by the Governor, with the advice and consent of the Senate, one of whom shall be designated chairman by, and serve as such at the pleasure of, the Governor. At least two members of the board shall be attorneys admitted to the practice of law in the State of New Jersey and who shall have practiced law in the courts of New Jersey for a minimum of five years. The purpose of the Victims of Crime Compensation Hearing Board shall be:
 - (1) to hear appeals of decisions of the Victims of Crime Compensation Agency involving issues of victim compensation; and
 - (2) to serve as an advisory board to the executive director under such conditions and circumstances as the executive director shall deem appropriate and necessary.
 - d. All the functions of the Violent Crimes Compensation Board and the Victims of Crime Compensation Board are continued in the Victims of Crime Compensation Agency. Whenever in any law, rule, regulation, judicial or administrative procedure or otherwise, reference is made to the Violent Crime Compensation Board or to the Victims of Crime Compensation Board, the same shall mean and refer to the Victims of Crime Compensation Agency.

3. (New section) The Violent Crimes Compensation Board established pursuant to section 3 of P.L.1971, c.317 (C.52:4B-3) is abolished and the terms of the persons serving as members of that board on the effective date of P.L. , c. (C.)(now pending before the Legislature as this bill) shall cease and determine as of that effective date; provided, however, the person serving as chairman of that board on the effective date of P.L. , c. (C.)(now pending before the Legislature as this bill) shall serve as the executive director of the Victims of Crime Compensation

S218 KARCHER, WEINBERG

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Agency, created pursuant to section 2 of P.L. , c. (C.)(now pending before the Legislature as this bill), until his successor is appointed and qualifies.

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4. (New section) The term of office of each member of the Victims of Crime Compensation Hearing Board shall be three years and until the member's successor is appointed and qualifies, except that of the members first appointed one shall be appointed for a term of one year, two for terms of two years and two for terms of three years. All vacancies, except through the expiration of term, shall be filled for the unexpired term only.

Each member of the board shall be eligible for reappointment and any member of the board may be removed by the Governor for inefficiency, neglect of duty or malfeasance in office.

The members of the board shall serve without compensation.

15 16

- 5. Section 5 of P.L.1971, c.317 (C.52:4B-5) is amended to read as follows:
- 5. The [board] <u>agency</u> is authorized to appoint and fix the duties and compensation of such officers, attorneys, examiners, and other experts as may be necessary for carrying out its functions under this
- 22 act, and the [board] agency may, subject to Title [11 of the Revised
- 23 Statutes] 11A of the New Jersey Statutes, "Civil Service," appoint
- 24 and fix the duties and compensation of such other assistants and
- 25 employees as are necessary. The compensation fixed pursuant to
- 26 this section shall be within the limits of the funds appropriated or
- 27 <u>otherwise made available to the agency for that purpose.</u>
- 28 (cf: P.L.1971, c.317, s.5)

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- 30 6. Section 11 of P.L.1995, c.135 (C.52:4B-5.1) is amended to read as follows:
- 11. The Victims of Crime Compensation [Board] Agency is authorized to obtain direct access to criminal history records maintained by the State Bureau of Identification in the Division of the State Police and is hereby designated a criminal justice agency for that purpose.
- 37 (cf: P.L.1995, c.135, s.11)

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- 39 7. Section 6 of P.L.1971, c.317 (C.52:4B-6) is amended to read 40 as follows:
- 41 6. The principal office of the [board] <u>agency</u> shall be in [Trenton]
- Mewark, New Jersey, but the [board] agency may sit and conduct itsaffairs in any place.
- 44 (cf: P.L.1971, c.317, s.6)

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46 8. Section 7 of P.L.1971, c.317 (C.52:4B-7) is amended to read

1 as follows:

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- 7. Hearings [upon applications for compensation under this act]
 3 on appeals from decisions of the Victims of Crime Compensation
 4 Agency involving issues of victim compensation shall be conducted
 5 by the Victims of Crime Compensation Hearing Board in the
 6 following manner:
- a. Upon an application made to the board under the provisions of [this act] P.L.1971, c.317, the board shall fix a time and place for a hearing on such application and shall cause notice thereof to be given to the applicant;
- 11 b. For the purpose of carrying out the provisions of [this act] 12 P.L.1971, c.317, the board, or any member thereof, may hold such 13 hearings, sit and act at such times and places, and take such 14 testimony as the board or such member may deem advisable. Any 15 member of the board may administer oaths or affirmations to The board shall have full powers of subpoena and 16 17 compulsion of attendance of witnesses and production of 18 documents, except that no subpoena shall be issued except under 19 the signature of a member of the board, and application to any 20 court for aid in enforcing such subpoena may be made in the name 21 of the board by any member thereof. Subpoenas shall be served by 22 any person designated by the board;
 - c. In any case in which the person entitled to make an application is a child, the application may be made on his behalf by his parent or guardian. In any case in which the person entitled to make an application is mentally incompetent, the application may be made on his behalf by his guardian or such other individual authorized to administer his estate;
 - d. Any person having a substantial interest in a proceeding may appear, produce evidence and cross-examine witnesses in person or by his attorney.
 - e. The board may receive in evidence any statement, document, information, or matter that may in the opinion of the board contribute to its functions under [this act] <u>P.L.1971</u>, c.317, but the board shall not be bound by the rules of evidence.
 - f. If any person has been convicted of any offense with respect to an act or omission on which a claim under [this act] <u>P.L.1971</u>, <u>c.317</u> is based, proof of that conviction shall be taken as conclusive evidence that the offense has been committed, unless an appeal or any proceeding with regard thereto is pending.

41 (cf: P.L.1971, c.317, s.7) 42

- 43 9. Section 8 of P.L.1971, c.317 (C.52:4B-8) is amended to read 44 as follows:
- 8. <u>a.</u> The board may, as a part of any order entered under [this

- 1 act] P.L.1971, c.317, determine and allow reasonable attorney fees
- 2 and costs, which shall not exceed 15% of the amount awarded as
- 3 compensation under section 10 of this act, to be paid in addition to
- 4 the amount of such compensation, to the attorney representing the
- 5 applicant [, and it]. Notwithstanding the provisions of this
- 6 subsection, no award for attorneys fees shall be less than \$300.
- 7 b. Where the board enters an order denying compensation, it
- 8 may, nevertheless allow attorneys fees of \$300 to the attorney
- 9 representing the claimant if the board determines that the attorney
- 10 has reasonably cooperated and complied with all requests of the 11 board.
- 12 c. The board may allow payment up to a maximum of \$1,000, at
- 13 an hourly rate to be fixed by the board, but not less than \$125 per
- 14 hour, to an attorney who provides legal assistance to a victim in
- 15 explaining and enforcing the victim's rights in the criminal justice
- 16 system as well as assisting the victim in surrogate and custody or
- 17 guardianship matters provided that the attorney has been certified
- 18 by the board as having successfully completed an attorney training
- 19 program sponsored by the board.
- 20 d. It shall be unlawful for any such attorney to ask for, contract
- 21 for or receive any larger sum than the amount so allowed under
- 22 subsections a. and b. of this section.
- 23 (cf: P.L.1971, c.317, s.8)

- 25 10. Section 19 of P.L.1991, c.329 (C.52:4B-8.1) is amended to read as follows: 26
- 27 19. a. [Within 180 days of the effective date of this act, the] The
- 28 Victims of Crime Compensation [Board] Agency, after consultation
- 29 with the Attorney General, the Department of Corrections, and the
- 30 Administrative Office of the Courts, on behalf of the county
- 31 probation divisions and the municipal court clerks, shall continue to
- 32 develop [a] the existing uniform system for recording all
- information necessary to ensure proper identification, tracking, 33
- 34 collection and disposition of moneys owed for:
- 35 (1) assessments imposed pursuant to section 2 of P.L.1979, 36 c.396 (C.2C:43-3.1);
- 37
- (2) fines and restitutions imposed in accordance with provisions
- 38 of Title 2C of the New Jersey Statutes;
- 39 (3) fees imposed pursuant to N.J.S.2C:35-20;
- 40 (4) penalties imposed pursuant to N.J.S.2C:35-15.
- 41 The Victims of Crime Compensation [Board] Agency shall
- 42 use the moneys deposited in the Criminal Disposition and Revenue
- 43 Collection Fund to defray the costs incurred by the [board] agency
- 44 in developing, implementing, operating and improving the [board's]
- 45 agency's component of the uniform system for tracking and

- collecting revenues described in subsection a. of this section. 1
- 2 c. The Juvenile Justice Commission established pursuant to
- 3 section 2 of P.L.1995, c.284 (C.52:17B-170), the Department of
- 4 Corrections, and the Administrative Office of the Courts, on behalf
- 5 of the county probation divisions and the municipal court clerks,
- 6 shall file such reports with the Victims of Crime Compensation
- 7 [Board] Agency as required for the operation of the uniform system
- 8 described in subsection a. of this section.
- 9 d. The Victims of Crime Compensation [Board] Agency shall
- report annually to the Governor, the Attorney General, the 10
- 11 Administrative Director of the Administrative Office of the Courts,
- the Commissioner of the Department of Corrections, the Juvenile 12
- Justice Commission and the Legislature on the development, 14 implementation, improvement and effectiveness of the uniform
- system and on moneys received, deposited and identified as 15
- 16 receivable.
- 17 (cf: P.L.1995, c.281, s.4)
- 18

- 19 11. Section 9 of P.L.1971, c.317 (C.52:4B-9) is amended to read 20 as follows:
- 21 9. In the performance of its functions, under the authority of
- 22 the executive director, the [board] agency is authorized to make
- 23 rules and regulations prescribing the procedures to be followed in
- 24 the filing of applications and the proceedings under [this act]
- 25 P.L.1971, c.317, and such other matters as the [board] agency
- 26 deems appropriate.
- 27 In determining the amounts of compensation payable pursuant to
- 28 [this act] P.L.1971, c.317, the [board] agency shall insofar as
- 29 practicable formulate standards for uniform application of this act
- and shall take into consideration rates and amounts of compensation 30
- 31 payable for injuries and death under other laws of this State and of
- the United States and the availability of funds appropriated for the 32
- purposes of [this act]P.L.1971, c.317. 33
- 34 The [board] agency shall establish maximum rates and service
- limitations for reimbursement for medical and medical related 35
- 36 expenses, including counseling. In establishing these rates, the
- 37 [board] agency shall reflect the medical fee schedules for health
- care providers established by the Commissioner of Banking and 38
- 39 Insurance pursuant to the provisions of section 10 of P.L.1988,
- 40 c.119 (C.39:6A-4.6). A medical service provider who accepts
- 41 payment from the [board] agency for a service shall accept the
- 42 [board's] agency's rates as payment in full and shall not accept any
- payment on account of the service from any other source if the total 43

- 1 of payments accepted would exceed the maximum rate set by the
- 2 [board] agency for that service.
- 3 (cf: P.L.1999, c.113, s.1)

- 5 12. Section 10 of P.L.1971, c.317 (C.52:4B-10) is amended to fead as follows:
- 7 10. In any case in which a person is injured or killed by any act 8 or omission of any other person which is within the description of
- 9 the offenses listed in section 11 of [this act] P.L.1971, c.317, the
- 10 [board] agency may, upon application [and the concurrence of a
- 11 majority of the members thereof], order the payment of
- 12 compensation in accordance with the provisions of [this act]
- 13 <u>P.L.1971, c.317</u>:
- a. to or on behalf of the victim,
- b. in the case of the personal injury of the victim, where the compensation is for pecuniary loss suffered or expenses incurred by any person responsible for the maintenance of the victim, to that
- 18 person, or
- 19 c. in the case of the death of the victim, to or for the benefit of 20 the dependents of the deceased victim, or any one or more of such 21 dependents.
- In determining whether to make an order under this section, the
- 23 [board] <u>agency</u> may consider any circumstances it determines to be
- 24 relevant, including provocation, consent or the behavior of the
- 25 victim which directly or indirectly contributed to his injury or
- death, the prior case history, if any, of the victim and any other
- 27 relevant matters.
- An order may be made under this section whether or not any
- 29 person is prosecuted or convicted of any offense arising out of such
- 30 act or omission. Upon application made by an appropriate
- 31 prosecuting authority, the [board] agency may suspend proceedings
- 32 under [this act] P.L.1971, c.317 for such period as it deems
- 33 appropriate on the ground that a prosecution for an offense arising
- out of such act or omission has been commenced or is imminent.
- For the purposes of [this act] P.L.1971, c.317, a person shall be
- deemed to have intended an act or omission notwithstanding that by
- 37 reason of age, insanity or otherwise, he was legally incapable of
- 38 forming a criminal intent.
- 39 (cf: P.L.1971, c.317, s.10)

- 41 13. Section 1 of P.L.1981, c.258 (C.52:4B-10.1) is amended to 42 read as follows:
- 1. a. The Victims of Crime Compensation [Board] Agency may
- 44 make one or more emergency awards to any applicant for

- 1 compensation pending final determination of a case, when it
- determines that compensation is likely to be provided and that the
- 3 applicant will suffer undue hardship if funds are not made
- 4 immediately available. The amount of any one emergency award
- shall not exceed [\$500.00] <u>\$2,500</u> with the total amount of each
- 6 such award made to an individual applicant not to exceed
- 7 [\$1,500.00] \$5,000. Any emergency awards made to an applicant
- 8 shall be deducted from the final amount of compensation provided
- 9 to an applicant by the [board] agency. If the amount of
- compensation made by the [board] agency to an applicant is less
- than the sum provided to the applicant through emergency grants,
- the applicant shall pay to the [board] agency an amount of money
- equal to the difference. If the [board] agency determines that an
- 14 applicant who has received emergency awards shall receive no
- compensation, the applicant shall repay to the [board] agency the
- total amount of all emergency awards which he received.
- b. In addition to any emergency award made pursuant to the
- 18 provisions of subsection a. of this section, the Victims of Crime
- 19 Compensation [Board] Agency may make an emergency award in 20 an amount not to exceed \$200.00 for compensation for funds stolen
- an amount not to exceed \$200.00 for compensation for funds stolen from a victim in connection with any of the incidents specified in
- 22 section 11 of P.L.1971, c.317 (C.52:4B-11) except paragraph 11 of
- 23 subsection b. of section 11 of P.L.1971, c.317 (C.52:4B-11),
- 24 burglary, whether or not the victim suffered personal injury, under
- 25 the following circumstances:
- 26 (1) The victim is 60 years of age or older or is disabled as 27 defined pursuant to the federal Social Security Act, 42 U.S.C. s.
- 28 416(i);

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- (2) The victim's income does not exceed the limits adopted by the State Department of Human Services as the standard of need for the General Assistance Program;
- 32 (3) The funds stolen exceed \$50.00;
- 33 (4) The victim establishes:
- 34 (a) that the victim has filed a police report indicating, among 35 other things, the amount stolen;
- 36 (b) that the victim has cooperated with investigative and 37 prosecuting authorities; and
- 38 (c) the source of the funds stolen; and
- 39 (5) The [board] agency is satisfied that there are no other 40 sources available to provide the victim with funds necessary to 41 cover immediate costs of essential shelter, food or medical 42 expenses, and that, but for the victim's loss, the victim would
- otherwise have had the funds to pay such costs.

- 1 c. The [board] agency shall direct that any funds awarded 2 pursuant to this act be expended solely to cover the costs 3 established pursuant to paragraph (5) of subsection b. of this 4 section.
- d. [A person shall not receive an emergency award pursuant to this act on more than two occasions, or receive more than one such award within a period of 36 consecutive months.] (Deleted by amendment, P.L., c.) (now pending before the Legislature as this bill).
- 10 (cf: P.L.1995, c.135, s.2)

- 12 14. Section 3 of P.L.1995, c.135 (C.52:4B-10.2) is amended to read as follows:
- 3. In addition to ordering the payment of compensation for personal injury or death which resulted from the incidents specified in section 11 of P.L.1971, c.317 (C.52:4B-11), the Victims of
- 17 Crime Compensation [Board] Agency may order the payment of
- 18 compensation for funds in connection with those incidents to
- 19 compensate certain victims, whether or not those victims suffered
- 20 personal injury, as specified in paragraphs (1) through (5) of
- 21 subsection b. of section 1 of P.L.1981, c.258 (C.52:4B-10.1), in an
- amount not to exceed \$200.00.
- 23 (cf: P.L.1995, c.135, s.3)

- 25 15. Section 11 of P.L.1971, c.317 (C.52:4B-11) is amended to 26 read as follows:
- 27 11. The [board] agency may order the payment of compensation
- in accordance with the provisions of [this act] <u>P.L.1971</u>, <u>c.317</u> for personal injury or death which resulted from:
- a. an attempt to prevent the commission of crime or to arrest a
 suspected criminal or in aiding or attempting to aid a police officer
 so to do, or
- b. the commission or attempt to commit any of the following offenses:
- 35 (1) aggravated assault;
- 36 (2) (Deleted by amendment, P.L.1995, c.135).
- 37 (3) threats to do bodily harm;
- 38 (4) lewd, indecent, or obscene acts;
- 39 (5) indecent acts with children;
- 40 (6) kidnapping;
- 41 (7) murder;
- 42 (8) manslaughter;
- 43 (9) aggravated sexual assault, sexual assault, aggravated 44 criminal sexual contact, criminal sexual contact;
- 45 (10) any other crime involving violence including domestic 46 violence as defined by section 3 of P.L.1981, c.426 (C.2C:25-3)or

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- 1 section 3 of P.L.1991, c.261 (C.2C:25-19); 2 (11) burglary; 3 (12) tampering with a cosmetic, drug or food product; or 4 c. the commission of a violation of R.S.39:4-50, section 5 of 5 P.L.1990, c.103 (C.39:3-10.13), section 19 of P.L.1954, c.236 (C.12:7-34.19) or section 3 of P.L.1952, c.157 (C.12:7-46); or 6 7 d. theft of an automobile pursuant to N.J.S.2C:20-2, eluding a 8 law enforcement officer pursuant to subsection b. of N.J.S.2C:29-2 9 or unlawful taking of a motor vehicle pursuant to subsection b., c. 10 or d. of N.J.S.2C:20-10 where injuries to the victim occur in the course of operating an automobile in furtherance of the offense. 11 12 (cf: P.L.1995, c.135, s.4) 13 14 16. Section 12 of P.L.1971, c.317 (C.52:4B-12) is amended to 15 read as follows: 16 12. The [board] agency may order the payment of compensation 17 under this act for: 18 a. expenses actually and reasonably incurred as a result of the 19 personal injury or death of the victim, including out-of-pocket 20 losses which shall mean unreimbursed and unreimbursable expenses 21 or indebtedness reasonably incurred for medical care or other 22 services necessary as a result of the injury upon which such 23 application is based, 24 b. loss of earning power as a result of total or partial incapacity 25 of such victim, 26 c. pecuniary loss to the dependents of the deceased victim, and 27 d. any other pecuniary loss resulting from the personal injury or death of the victim which the [board] agency determines to be 28 29 reasonable. 30 (cf: P.L.1995, c.135, s.5) 31 32 17. Section 13 of P.L.1971, c.317 (C.52:4B-13) is amended to 33 read as follows: 34 13. To assist the [board] agency in determining the nature, 35 extent or cause of personal injury or cause of death compensable under [this act] P.L.1971, c.317, the [board] agency shall maintain a 36 37 [panel] directory of impartial medical experts. [The specialties to be represented on the panel and the number of experts in each 38 39 specialty shall be determined jointly by the Medical Society of 40 New Jersey and the board. The experts to serve on the panel in the 41 several specialties shall be designated by the Medical Society of 42 New Jersey.] (cf: P.L.1971, c.317, s.13) 43 44
- 45 18. Section 18 of P.L.1971, c.317 (C.52:4B-18) is amended to 46 read as follows:

- 18. No order for the payment of compensation shall be made 1 2 under section 10 of P.L.1971, c.317 (C.52:4B-10) unless the 3 application has been made within two years after the date of the 4 personal injury or death or after that date upon determination by the 5 [board] agency that good cause exists for the delayed filing, and the 6 personal injury or death was the result of an offense listed in section 7 11 of P.L.1971, c.317 (C.52:4B-11) which had been reported to the 8 police or other appropriate law enforcement agency within three 9 months after its occurrence or reasonable discovery. The [board] 10 agency will make its determination regarding the application within
- six months of acknowledgment by the [board] <u>agency</u> of receipt of the completed application and any and all necessary supplemental
- 13 information.

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- 14 In determining the amount of an award, the [board] agency shall determine whether, because of his conduct, the victim of such crime 15 contributed to the infliction of his injury, and the [board] agency 16 17 shall reduce the amount of the award or reject the application altogether, in accordance with such determination; provided, 18 19 however, that the [board] agency shall not consider any conduct of 20 the victim contributory toward his injury, if the record indicates 21 such conduct occurred during efforts by the victim to prevent a 22 crime or apprehend a person who had committed a crime in his 23 presence or had in fact committed a crime.
 - The [board] <u>agency</u> may deny or reduce an award where the victim has not paid in full any payments owed on assessments imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1) or restitution ordered following conviction for a crime.

No compensation shall be awarded if:

- a. Compensation to the victim proves to be substantial unjust enrichment to the offender or if the victim did not cooperate with the reasonable requests of law enforcement authorities unless the victim demonstrates a compelling health or safety reason for not cooperating; or
 - b. (Deleted by amendment, P.L.1990, c.64.)
- c. The victim was guilty of a violation of subtitle 10 or 12 of Title 2A or subtitle 2 of Title 2C of the New Jersey Statutes, which caused or contributed to his injuries; or
- d. The victim was injured as a result of the operation of a motor vehicle, except as provided in subsection c. or d. of section 11 of P.L.1971, c.317 (C.52:4B-11), boat or airplane unless the same was used as a weapon in a deliberate attempt to run the victim down; or
- e. The victim suffered personal injury or death while an occupant of a motor vehicle or vessel where the victim knew or reasonably should have known that the driver was operating the vehicle or vessel in violation of R.S.39:4-50, section 5 of P.L.1990,

- c.103 (C.39:3-10.13), section 19 of P.L.1954, c.236 (C.12:7-34.19), 1
- 2 section 3 of P.L.1952, c.157 (C.12:7-46), subparagraph (b) of
- 3 paragraph (2) of subsection b. of N.J.S.2C:20-2, subsection b. of
- 4 N.J.S.2C:29-2 or subsection b., c. or d. of N.J.S.2C:20-10; or
- 5 The victim has been convicted of a crime and is still 6 incarcerated; or
 - The victim sustained the injury during the period of g. incarceration immediately following conviction for a crime.
- 9 Except as provided herein, no compensation shall be awarded
- 10 under [this act] P.L.1971, c.317 in an amount in excess of
- 11 \$25,000.00, and all payments shall be made in a lump sum, except
- that in the case of death or protracted disability the award may 12
- provide for periodic payments to compensate for loss of earnings or 13
- 14 support. Five years after the entry of an initial determination order,
- 15 a claim for compensation expires and no further order is to be
- entered with regard to the claim except for requests for payment of 16
- specific out-of-pocket expenses received by the Victims of Crime 17
- 18 Compensation [Board] Agency prior to the expiration of the five-
- 19 year period except in those cases determined by the [board] agency
- 20 to be catastrophic in nature. No award made pursuant to [this act]
- 21 P.L.1971, c.317 shall be subject to execution or attachment other
- 22 than for expenses resulting from the injury which is the basis of the 23 claim.
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- Compensation may be awarded in an amount not exceeding the 25 actual cost of a rehabilitative service of the type enumerated in 26 section 2 of P.L.1999, c.166 (C.52:4B-18.2).
- The award may provide for periodic payments in the case of 27 28 protracted care or rehabilitative assistance.
- 29 (cf: P.L.1999, c.166, s.1)

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- 31 19. Section 3 of P.L.1982, c.192 (C.52:4B-18.1) is amended to 32 read as follows:
- 33 3. The increase in compensation to a maximum of [\$25,000.00]
- 34 \$25,000 provided for in [this amendatory and supplementary act]
- 35 P.L.1982, c. 192 shall apply only to crimes committed after the
- effective date of [this act] P.L.1982, c.192 when personal injury or 36
- 37 death occurs.
- 38 (cf: P.L.1982, c.192, s.3)

- 40 20. Section 2 of P.L.1999, c.166 (C.52:4B-18.2) is amended to 41 read as follows:
- 42 2. a. In addition to any award granted pursuant to section 18 of
- 43 P.L.1971, c.317 (C.52:4B-18), the Victims of Crime Compensation
- 44 [Board] Agency may make one or more supplemental awards for
- 45 the purpose of providing rehabilitative assistance to catastrophically

- injured crime victims or other persons entitled to compensation under section 10 of P.L.1971, c.317 (C.52:4B-10).
- b. The rehabilitative assistance which the supplemental award may cover can include, but is not limited to, any of the following services not covered by the original award of compensation or by other sources provided that the [board] agency determines that the services are reasonable and necessary:
 - (1) Surgical and therapeutic procedures;
 - (2) Rehabilitative physical and occupational therapy designed to restore an optimum function level;
- 11 (3) Prescription drugs and medical supplies;
- 12 (4) Cognitive and psychological therapy;
- 13 (5) Home health assistance;
- 14 (6) Vehicle modifications;
- 15 (7) Driver training;

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- 16 (8) Wheelchair, braces, splints, crutches, walkers, shower or 17 commode chair and any other personal adaptive equipment required 18 to meet individual disability needs;
- 19 (9) Structural modifications to living environment designed to 20 provide accessibility and to maximize independence;
 - (10) Dependent care as needed.
 - c. The Victims of Crime Compensation [Board] Agency is authorized to make rules and regulations prescribing the procedures to be followed in qualifying for a supplemental award. The [board] agency is also authorized to establish a cap on the total amount of supplemental awards to be made in a year and a cap on the amount which a person may receive as a supplemental award, which personal cap shall not be less than \$25,000.
 - d. The payment of any supplemental award granted under the provisions of this section shall be approved by the [board] agency for payment out of funds appropriated for the administration of P.L.1971, c.371 (C.52:4B-1 et seq.), the "Criminal Injuries Compensation Act of 1971."
 - e. A catastrophically injured crime victim who received a compensation award prior to the enactment of this section may apply for a supplemental award pursuant to the provisions of this section. A denial by the [board] agency of an application made pursuant to the provisions of this subsection shall not be subject to appeal.
 - f. As used in this section, "catastrophically injured crime victim" means a person who is injured by any act or omission of another person which is within the description of the offenses specified in section 11 of P.L.1971, c.317 (C.52:4B-11) and who has sustained a severe long term or life long personal injury.
- 45 (cf: P.L.1999, c.166, s.2)

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- 1 21. Section 19 of P.L.1971, c.317 (C.52:4B-19) is amended to 2 read as follows:
- 19. In determining the amount of compensation to be allowed by order, the [board] agency shall take into consideration amounts received or receivable from any other source or sources by the victim or his dependents as a result of the offense or occurrence giving rise to the application.
- Each order for compensation made by the [board] agency shall be filed with the Director of the Division of Budget and Accounting and shall constitute authority for payment by the State Treasurer to the person or persons named therein of the amounts specified in such order.

13 (cf: P.L.1971, c.317, s.19)

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- 22. Section 20 of P.L.1971, c.317 (C.52:4B-20) is amended to read as follows:
- 17 20. Whenever an order for the payment of compensation is or has 18 been made for personal injury or death resulting from an act or 19 omission constituting an offense under this act, the [board] agency 20 shall, upon payment of the amount of the order, be subrogated to 21 the cause of action of the applicant against the person or persons 22 responsible for such personal injury or death and shall be entitled 23 to bring an action against such person or persons for the amount of 24 the damage sustained by the applicant and in the event that more is 25 recovered and collected in any such action than the amount paid by 26 reason of the order for payment of compensation, the [board] 27 agency shall pay the balance to the applicant.
- 28 An order for the payment of compensation entered pursuant to 29 this section and docketed with the Clerk of the Superior Court shall 30 be a lien against the net proceeds of any settlement negotiated prior 31 or subsequent to the filing of a lawsuit, civil judgment or civil 32 arbitration award. The lien shall have priority over all other levies 33 and garnishments against the net proceeds of any settlement 34 negotiated prior or subsequent to the filing of a lawsuit, civil 35 judgment or civil arbitration award unless otherwise provided by the Superior Court. The lien shall not have priority over levies to 36 37 recover unpaid income taxes owed to the State or a judgment for 38 child support entered pursuant to P.L.1988, c.111 (C.2A:17-39 56.23a).
- 40 (cf: P.L.1971, c.317, s.20)

- 42 23. Section 21 of P.L.1971, c.317 (C.52:4B-21) is amended to 43 read as follows:
- 21. If any section or sections of [this act] <u>P.L.1971, c.317</u> or any provision thereof shall be declared to be unconstitutional, invalid or inoperative in whole or in part, such section or provision shall, to

- the extent that it is not unconstitutional, invalid or inoperative be 1
- 2 enforced and effectuated and no such determination
- 3 deemed to invalidate or make ineffectual the remaining provisions
- 4 of the sections of [this act] P.L.1971, c.317.
- 5 (cf: P.L.1971, c.317, s.21)

- 7 24. Section 1 of P.L.1981, c.256 (C.52:4B-22) is amended to 8 read as follows:
- 9 1. a. Every State, county, and municipal police department and 10 hospital or other place of emergency medical care shall have
- 11 available and shall post in a public place information booklets,
- 12 pamphlets or other pertinent written information, to be supplied by
- 13 the Violent Crimes Compensation [Board] Agency, relating to the
- 14 availability of crime victims' compensation including all necessary
- application blanks required to be filed with the [board] agency. 15
- 16 b. Included in the information supplied by the Violent Crimes
- 17 Compensation [Board] Agency shall be information for victims of
- 18 sexual offenses. This information shall contain the location of rape
- 19 crisis centers in all geographical areas throughout the State and
- shall instruct victims of sexual offenses that if a rape crisis center is 20
- 21 not available in a victim's immediate geographical area, the victim
- 22 may contact the appropriate county victim-witness coordinator 23
- appointed by the Chief of the Office of Victim-Witness Advocacy
- established pursuant to P.L.1985, c. 404 (C. 52:4B-39 et seq.). 24
- 25 Unless the victim requires immediate medical attention, this
- information shall be personally conveyed to the victim of a sexual 26
- 27 offense by a representative of the hospital or place of emergency
- 28 care before a medical examination of the victim is conducted, or by
- 29 a representative of the police department before the victim's
- 30 statement is taken, to afford the victim the opportunity to arrange to
- 31 have assistance from the rape crisis center or county victim-witness
- 32 coordinator during these procedures. Hospitals shall be held
- 33 harmless from suits emanating from a hospital's carrying out the
- 34 obligation to convey information to victims of sexual offenses.
- 35 "Rape crisis center" means an office, institution or center
- offering assistance to victims of sexual offenses through crisis 36
- intervention, medical and legal information and follow-up 37
- 38 counseling.
- 39 c. Every police department shall, upon the filing of a report of a
- 40 violent crime, make available to any victim information concerning
- 41 crime victims' compensation.

read as follows:

(cf: P.L.1987, c.327, s.1)

- 44 25. Section 2 of P.L.1981, c.256 (C.52:4B-23) is amended to 45
- 46 2. No cause of action against the State, any county, or any

- 1 municipality, or any employee thereof, shall arise out of a failure to
- give the notice required by section 1 of P.L.1981, c.256 (C.52:4B-
- 3 22), nor shall any such failure be deemed or construed to effect or
- 4 alter any time limitation or other requirement contained in [this act]
- 5 <u>P.L.1971, c.317</u> for the filing or payment of a claim hereunder.
- 6 (cf: P.L.1981, c.256, s.2)

- 8 26. Section 3 of P.L.1981, c.396 (C.52:4B-24) is amended to 9 read as follows:
- 3. The [board] <u>agency</u> shall undertake a special senior citizens' public awareness program to make brochures and applications for claim forms available to senior citizens.
- 13 (cf: P.L.1981, c.396, s.3)

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- 15 27. Section 2 of P.L.1982, c.192 (C.52:4B-25) is amended to read as follows:
- 2. a. The Violent Crimes Compensation [Board] Agency shall
- 18 establish a victim <u>mental health</u> counseling service which shall
- 19 <u>identify and develop sources to provide mental health</u> counseling to
- victims as defined in [the act to which this act is a supplement]
- 21 P.L.1971, c.317. The service shall be conducted at such locations
- within the State as the [board] agency deems advisable.
- b. The [board] <u>agency</u> is authorized to appoint such personnel for the service as may be necessary to carry out its functions.
- c. [The service shall provide assistance to victims without
- 26 charge, which assistance shall include information and advice
- 27 relative to filing a claim with the board, emergency food and
- 28 clothing, employment opportunities, referral to other social service
- 29 agencies, and in obtaining legal advice or representation.] (Deleted
- 30 by amendment, P.L., c. .)
- d. The victim mental health counseling service shall operate
- 32 under the direction of the director of counseling, who shall be
- 33 appointed by the executive director of the agency. The director of
- 34 counseling shall have a minimum of five years of experience in
- 35 mental health counseling for crime victims.
- 36 (cf: P.L.1982, c.192, s.2)

- 38 28. Section 1 of P.L.1989, c.322 (C.52:4B-25.1) is amended to read as follows:
- 1. a. In addition to the victim <u>mental health</u> counseling service
- established pursuant to section 2 of P.L.1982, c.192 (C.52:4B-25),
- 42 the Violent Crimes Compensation [Board] Agency shall establish a
- 43 specialized child and family counseling unit. This unit shall be
- 44 under the direction of [a person appointed by a chairman of the

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- 1 Violent Crimes Compensation Board whose training or experience
- 2 includes the handling of child abuse cases] the director of
- 3 counseling appointed pursuant to section 2 of P.L.1982, c.192
- 4 (C.52:4B-25).
- 5 b. The [board] <u>agency</u> is authorized to appoint such personnel
- 6 for the child and family counseling unit as may be necessary to
- 7 carry out its functions.
- 8 c. The child and family counseling unit may be principally
- 9 located in any place as the [board] agency deems advisable, but
- shall be available to lend assistance to child victims in every county
- in this State.
- 12 (cf: P.L.1989, c.322, s.1)

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- 29. Section 1 of P.L.1985, c. 404 (C.52:4B-39) is amended to
- 15 read as follows:
- 16 1. As used in [this act] P.L.1985, c.404:
- a. "Victim" means a person who suffers personal physical or
- 18 psychological injury or death or incurs loss of or injury to personal
- or real property as a result of a crime committed against that person.
- 20 b. ["Board"] Agency means the [Violent Crimes] Victims of Crime
- 21 Compensation [Board] Agency in the Department of Law and
- 22 Public Safety.
- 23 (cf: P.L.1985, c.404, s.1)

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- 25 30. Section 2 of P.L.1985, c.404 (C.52:4B-40) is amended to
- read as follows:
- 27 2. There is established under the jurisdiction of the [Violent
- 28 Crimes] Victims of Crime Compensation [Board] Agency in the
- 29 Department of Law and Public Safety an Office of Victim-Witness
- 30 Assistance under the supervision of the Director of the Office of
- 31 Victim-Witness Assistance.
- 32 (cf: P.L.1985, c.404, s.2)

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- 34 31. (New section) The Office of Victim-Witness Assistance
- 35 shall operate under the direction of the director of the Office of
- 36 Victim-Witness Assistance, who shall be appointed by the
- 37 executive director of the agency. The Director of the Office of
- 38 Victim-Witness Assistance shall have a minimum of five years of
- 39 experience in crime victim direct services and advocacy.

- 32. Section 4 of P.L.1985, c.404 (C.52:4B-42) is amended to read as follows:
- 4. The victim-witness rights information program shall:
- a. Provide victims or their representatives with information
- 45 about the availability of social and medical services, especially

- 1 emergency and social services available in the victim's immediate geographical area;
- b. Provide victims or their representatives with information about possible compensation under the "Criminal Injuries Compensation Act of 1971," P.L. 1971, c. 317 (C. 52:4B-1 et seq.) and of the sentencing court's authority to order restitution under chapter 43 of Title 2C of the New Jersey Statutes;
 - c. Provide victims or their representatives with information about how to contact the appropriate county office of victim-witness advocacy and the appropriate county prosecutor's office;
 - d. Provide a 24-hour toll-free hotline telephone number for victims and witnesses to call with inquiries concerning the information and services available pursuant to this act;
 - e. Provide victims and witnesses with a detailed description of the rights established under the Crime Victim's Bill of Rights created by P.L. 1985, c. 249 (C. 52:4B-34 et seq.) and Article I, paragraph 22 of the New Jersey Constitution;
 - f. Gather available information from victim assistance programs throughout the country and make that information available to the Office of Victim-Witness Advocacy, police agencies, hospitals, prosecutors' offices, the courts, and other agencies that provide assistance to victims of crimes; [and]
 - g. Sponsor conferences to bring together personnel working in the field of victim assistance and compensation to exchange methods and procedures for improving and expanding services to victims;
 - h. Provide assistance to victims without charge, which assistance shall include information and advice relative to filing a claim with the board, emergency food and clothing, employment opportunities, referral to other social service agencies, and in obtaining legal advice or representation; and
 - i. Conduct training programs for attorneys and victim service providers, and, under such circumstances as the Executive Director shall deem in the best interests of crime victims, seek leave to appear as amicus curiae in certain actions where the rights of crime victims are affected. The Victims of Crime Compensation Agency shall be deemed to have standing to appear in the criminal and civil courts of the State of New Jersey to assert the rights of crime victims in the position of amicus curiae.

40 (cf: P.L.1985, c.404, s.4)

42 33. The following are repealed:

- 43 Sections 3, 4, 14, 15, 16 and 17 of P.L.1971, c.317;
- 44 Section 4 of P.L.1981, c.396; and
- 45 Section 12 of P.L.1995, c.135.

47 34. This act shall take effect on the first day of the seventh

month following enactment.

STATEMENT

This bill would transfer the duties and responsibilities of the Victims of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation Agency. The executive director of the agency is to be appointed by the Governor, with the advice and consent of the Senate and will serve at the pleasure of the Governor. The executive director will be responsible for developing, establishing and supervising all the agency's practices and procedures of the agency. The executive director would have final authority on all matters of victim compensation under the bill.

The bill also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Hearing Board. The board is to be composed of 5 citizens, appointed by the Governor with the advice and consent of the Senate. At least two members of the board must be attorneys licensed in this State and have five years experience. The board members are to serve two-year terms, but may be reappointed. Under the bill, board members would not be compensated and would not be eligible for tenure after serving for 10 years as they are under current law.

The purpose of the Victims of Crime Compensation Hearing Board under the bill is to be limited to (1) hearing appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation; and (2) serving as an advisory board to the executive director under such conditions and circumstances as the executive director shall deem appropriate and necessary.

The bill also:

- 1) specifies that the principal office of the Victims of Crime Compensation Agency is to be located in Newark rather than in Trenton as is specified under current law;
 - 2) increases fees for attorneys who represent crime victims;
- 3) establishes liens on the net proceeds of settlements, judgments or awards;
- 4) changes the title of the current victim counseling service under the VCCB to the "victim mental health counseling service," which will be responsible for identifying and developing sources of mental health counseling under the direction of a director of counseling appointed by agency's executive director;
- 5) directs that the current specialized child and family counseling unit currently under the VCCB be under the direction of the director of counseling of the victim mental health counseling service;
- 6) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance:

7) expands the functions of the victim-witness rights information program to include providing certain free information to victims, training attorneys and victim service providers and appearing as amicus curiae in victim's rights cases;

- 8) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 9) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one award may not exceed \$2,500, with a maximum of \$5,000 to any one individual; and
- 10) specifically abolishes the existing Violent Crimes Compensation Board and terminates the current members' terms, with the exception of the current chairman who is designated to serve as the executive director of the new agency until his successor is appointed and qualified.

According to the sponsor, New Jersey and New York are the only two states in which members of victims compensation boards are fully paid. In the approximately 20 other states where these boards have been established, they are staffed by volunteers. The savings to the State that would result from a volunteer board as established under this bill would be close to a half-million dollars.

SENATE JUDICIARY COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 218

STATE OF NEW JERSEY

DATED: MAY 21, 2007

The Senate Judiciary Committee reports favorably a Senate Committee Substitute for Senate Bill No. 218.

This committee substitute transfers the duties and responsibilities of the Victims of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation Agency.

The substitute directs that the executive director of the agency will be appointed by the Governor with the advice and consent of the Senate and will serve at the pleasure of the Governor. The executive director, in consultation with the Victims of Crime Compensation Review Board, will be responsible for developing, establishing and supervising all the agency's practices and procedures. The Governor may appoint an acting executive director when the law takes effect until the qualification of the person to be nominated with advice and consent.

The substitute also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Review Board. The board will be composed of five citizens appointed by the Governor with the advice and consent of the Senate. At least one member of the board must be an attorney licensed in this State and have five years experience. The board members are to serve three year terms, but may be reappointed. See section 4.

The purpose of the Victims of Crime Compensation Review Board set forth in section 2 of the substitute is to:

- (1) hear appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation;
- (2) consult with the executive director in developing, establishing and supervising all practices and procedures of the agency;
- (3) to review individual and supplemental awards to a victim or a victim's family in excess of \$10,000 in the aggregate, and awards of attorney fees for legal representation to victims;
- (4) to review, on at least a bi-monthly basis, information detailing the aggregate claims received and paid by the agency, and the operations of the agency; and

(5) to review and, if appropriate, approve any rules and regulations, standards, and maximum rates and service limitations for reimbursement proposed by the agency.

The substitute revises the statutes concerning the VCCB. Some of the changes to be noted include:

- 1) increases fees for attorneys who represent crime victims (section 9);
- 2) establishes liens on the net proceeds of settlements, judgments or awards (section 22);
- 3) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance (section 31);
- 4) expands the functions of the victim-witness rights information program to include providing certain free information to victims and training attorneys and victim service providers (section 32);
- 5) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 6) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, with a maximum of \$5,000 to any one person (section 13); and
- (7) specifically abolishes the current Victims of Crimes Compensation Board, and terminates the current members' terms (section 3).

This substitute is identical to Assembly, No. 2322 (3R).

SENATE BUDGET AND APPROPRIATIONS COMMITTEE

STATEMENT TO

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 218

with committee amendments

STATE OF NEW JERSEY

DATED: JUNE 14, 2007

The Senate Budget and Appropriations Committee reports favorably the Senate Committee Substitute for Senate Bill No. 218 with committee amendments.

Senate Bill No. 218 (SCS), as amended, transfers the duties and responsibilities of the Victims of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation Agency in the Department of the Treasury.

The substitute bill, as amended, directs that the executive director of the agency will be appointed by the Governor with the advice and consent of the Senate and will serve at the pleasure of the Governor. The executive director, in consultation with the Victims of Crime Compensation Review Board, will be responsible for developing, establishing and supervising all the agency's practices and procedures. The Governor may appoint an acting executive director when the law takes effect until the qualification of the person to be nominated with advice and consent.

The substitute bill also establishes within the Victims of Crime Compensation Agency a Victims of Crime Compensation Review Board. The board will be composed of five citizens appointed by the Governor with the advice and consent of the Senate. At least one member of the board must be an attorney licensed in this State and have five years experience. The board members are to serve three year terms, but may be reappointed. See section 4.

The purpose of the Victims of Crime Compensation Review Board set forth in section 2 of the substitute is to:

- (1) hear appeals from decisions of the Victims of Crime Compensation Agency involving issues of victim compensation;
- (2) consult with the executive director in developing, establishing and supervising all practices and procedures of the agency;
- (3) to review individual and supplemental awards to a victim or a victim's family in excess of \$10,000 in the aggregate, and awards of attorney fees for legal representation to victims;

- (4) to review, on at least a bi-monthly basis, information detailing the aggregate claims received and paid by the agency, and the operations of the agency; and
- (5) to review and, if appropriate, approve any rules and regulations, standards, and maximum rates and service limitations for reimbursement proposed by the agency.

The substitute revises the statutes concerning the VCCB. Some of the changes to be noted include:

- 1) increases fees for attorneys who represent crime victims (section 9);
- 2) establishes liens on the net proceeds of settlements, judgments or awards (section 22);
- 3) provides for the executive director of the Victims of Crime Compensation Agency to appoint the Director of the Office of Victim-Witness Assistance (section 31);
- 4) expands the functions of the victim-witness rights information program to include providing certain free information to victims and training attorneys and victim service providers (section 32);
- 5) repeals provisions requiring submission of injured person's or decedent's medical reports to the VCCB and the VCCB's authority to require examination by impartial medical experts;
- 6) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, with a maximum of \$5,000 to any one person (section 13); and
- (7) specifically abolishes the current Victims of Crimes Compensation Board, and terminates the current members' terms (section 3).

As amended and reported, the substitute is identical to Assembly, No. 2322 (3R), as amended and reported by the committee.

COMMITTEE AMENDMENTS:

The committee amendments locate the Victims of Crime Compensation Agency and the Office of Victim-Witness Assistance as agencies within the Department of the Treasury.

The committee amendments also remove the definition of "family relationship group" because the definition is no longer needed. This term was appropriately deleted from the statutes governing the VCCB in 1990 in order to comply with federal requirements to ensure that victims of domestic violence and drunk driving are not excluded from eligibility for compensation.

FISCAL IMPACT:

The Office of Legislative Services estimates the potential cost savings of this bill could be between \$286,963 and \$449,284 annually for the allotted four board member positions. OLS recognizes that one board member position is currently vacant and additional expenditures may occur based on an increased allowance for attorney fees. OLS

allotted \$50,000 in the estimate as a minimal increase in fees for attorneys who represent crime victims.

The Victims of Crime Compensation Board consists of one chairman and four appointed members. One of the appointed positions has remained vacant for the past year. As of 2006, each of the three remaining board members earned an annual average of \$112,321 and the chairman earned \$116,061. The chairman would be replaced with an executive director whose salary presumably would be comparable to that of the chairman.

The Governor's FY 2008 Budget Recommendations propose decreasing the VCCB budget by \$400,000 in expectation of the passage of this bill.

[First Reprint]

SENATE COMMITTEE SUBSTITUTE FOR SENATE, No. 218

STATE OF NEW JERSEY 212th LEGISLATURE

ADOPTED MAY 21, 2007

Sponsored by: Senator ELLEN KARCHER District 12 (Mercer and Monmouth) Senator LORETTA WEINBERG District 37 (Bergen)

Co-Sponsored by: Senators Inverso and Turner

SYNOPSIS

Revises statutes governing compensation for victims of crime.

CURRENT VERSION OF TEXT

As reported by the Senate Budget and Appropriations Committee on June 14, 2007, with amendments.



(Sponsorship Updated As Of: 6/22/2007)

1	AN ACT concerning victims of crime and amending, supplementing
2	and repealing various parts of the statutory law.
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BE IT ENACTED by the Senate and General Assembly of the State of New Jersey:

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- 1. Section 2 of P.L.1971, c. 317 (C.52:4B-2) is amended to read as follows:
- 2. As used in [this act] P.L.1971, c.317:
- 10 "Agency" means the Victims of Crime Compensation Agency;
- "Review Board" or "board" means the Victims of Crime 11
- Compensation Review Board established by section 2 of P.L. , 12
- c. (C.) (pending before the Legislature as this bill); 13
- 14 "Child" means an unmarried person who is under 21 years of age 15 and includes a stepchild or an adopted child;
- ["Board" means the Violent Crimes Compensation Board 16 17 established by this act;
 - "Dependents" means such relatives of a deceased victim as were wholly or partially dependent upon his income at the time of his death and shall include the child of such victim born after his death;

¹["Family relationship group" of any person means:

- (1) any person related to such person within the third degree of consanguinity or affinity, or
 - (2) any person living in the same household as such person;]¹
 - "Personal injury" means actual bodily harm and includes pregnancy and mental or nervous shock;
 - "Relative" of any person means his spouse, parent, grandparent, stepfather, stepmother, child, grandchild, brother, sister, half brother, half sister, or spouse's parents;
 - ["Family relationship group" of any person means:
- (1) any person related to such person within the third degree of consanguinity or affinity,
 - (2) any person living in the same household as such person, or
- 34 (3) any person maintaining a sexual relationship, whether illicit 35 or not, with such person or with any member of the family of such 36
 - "Victim" means a person who is injured or killed by any act or omission of any other person which is within the description of any of the offenses specified in section 11 of [this act] P.L.1971, c 317.
- 40 (cf: P.L.1971, c.317, s.2)

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- 42 2. (New section) a. There is hereby established in the
- 43 ¹[Executive Branch of the State Government] Department of the

EXPLANATION - Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Senate SBA committee amendments adopted June 14, 2007.

- Treasury¹ the Victims of Crime Compensation Agency. ¹[For the 1
- 2 purposes of complying with the Constitution (Article V, Section IV,
- paragraph 1) the agency is allocated to the Department of Law and 3
- 4 Public Safety but, notwithstanding said allocation, the agency shall
- 5 be independent of any supervision or control by the department or
- the Attorney General or any other officer of the department. 1 6
- b. The chief executive officer of the Victims of Crime 7
- 8 Compensation Agency shall be the executive director, who shall be
- 9 appointed by the Governor, with the advice and consent of the
- 10 Senate. The executive director shall serve at the pleasure of the
- 11 Governor. The Governor may appoint an acting executive director
- to serve as chief executive officer of the Victims of Crime 12
- 13 Compensation Agency, who may be the person serving as chairman 14
- of the Victims of Crime Compensation Board on the effective date
- , c. (C.) (pending before the Legislature as this bill), 15
- 16 and who shall serve as the executive director of the Victims of
- Crime Compensation Agency until his successor is appointed and 17 18 qualifies. The executive director shall, in consultation with the
- 19
- Review Board established pursuant to subsection c. of this section, 20
- develop, establish and supervise all practices and procedures of the 21 agency.
- 22 c. There is hereby established in the Victims of Crime
- 23 Compensation Agency the Victims of Crime Compensation Review
- 24 Board which shall be composed of five citizens, to be appointed by
- 25 the Governor, with the advice and consent of the Senate, one of
- 26 whom shall be designated chairman by, and serve as such at the 27
- pleasure of, the Governor. At least one member of the board shall 28 be an attorney admitted to the practice of law in the State of New
- 29 Jersey and who shall have practiced law in the courts of New Jersey
- 30 for a minimum of five years. The purpose of the Victims of Crime
- 31 Compensation Review Board shall be:
- (1) to hear appeals of decisions of the Victims of Crime 32
- 33 Compensation Agency involving issues of victim compensation;
- 34 (2) to consult with the executive director in developing, 35 establishing and supervising all practices and procedures of the agency;
- 36 37
- (3) to review individual and supplemental awards to a victim or 38 a victim's family in excess of \$10,000 in the aggregate, and awards
- 39 of attorney fees for legal representation to victims;
- 40 (4) to review, on at least a bi-monthly basis, information 41 detailing the aggregate claims received and paid by the agency, and
- 42 the operations of the agency; and
- (5) to review and, if appropriate, approve any rules and 43
- 44 regulations, standards, and maximum rates and service limitations
- 45 for reimbursement proposed by the agency.
- 46 d. All the functions of the Violent Crimes Compensation Board 47 and the Victims of Crime Compensation Board are continued in the

- Victims of Crime Compensation Agency and the Victims of Crime 1
- 2 Compensation Review Board. Whenever in any law, rule,
- 3 regulation, judicial or administrative procedure or otherwise,
- 4 reference is made to the Violent Crime Compensation Board or to
- 5 the Victims of Crime Compensation Board, the same shall mean
- and refer to the Victims of Crime Compensation Agency or the 6
 - Victims of Crime Compensation Review Board, as the case may be.

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3. (New section) The Violent Crimes Compensation Board established pursuant to section 3 of P.L.1971, c.317 (C.52:4B-3) is abolished and the terms of the persons serving as members of that board on the effective date of P.L. , c. (C.) (pending before the Legislature as this bill) shall cease and determine as of that

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effective date.

4. (New section) The term of office of each member of the Victims of Crime Compensation Review Board shall be three years and until the member's successor is appointed and qualifies, except that of the members first appointed one shall be appointed for a term of one year, two for terms of two years and two for terms of three years. All vacancies, except through the expiration of term,

22 shall be filled for the unexpired term only. 23

Each member of the board shall be eligible for reappointment and any member of the board may be removed by the Governor for inefficiency, neglect of duty or malfeasance in office.

The members of the board shall serve without compensation.

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- 5. Section 5 of P.L.1971, c.317 (C.52:4B-5) is amended to read
- 28 as follows: 29
- 30 5. The [board] agency is authorized to appoint and fix the duties and compensation of such officers, [attorneys,] examiners, 31
- 32 and other experts as may be necessary for carrying out its functions
- under this act, and the [board] agency may, subject to Title [11 of 33
- the Revised Statutes 111A of the New Jersey Statutes, "Civil 34
- 35 Service," appoint and fix the duties and compensation of such other 36
- assistants and employees as are necessary. The compensation fixed pursuant to this section shall be within the limits of the funds 37
- appropriated or otherwise made available to the agency for that 38
- 39 purpose.
- 40 (cf: P.L.1971, c.317, s.5)

- 42 6. Section 11 of P.L.1995, c.135 (C.52:4B-5.1) is amended to 43 read as follows:
- 44 11. The Victims of Crime Compensation [Board] Agency is 45 authorized to obtain direct access to criminal history records
- 46 maintained by the State Bureau of Identification in the Division of

the State Police and is hereby designated a criminal justice agency
for that purpose.

3 (cf: P.L.1995, c.135, s.11)

- 5 7. Section 6 of P.L.1971, c.317 (C.52:4B-6) is amended to read 6 as follows:
- 7 6. The principal office of the [board] <u>agency</u> shall be in 8 Trenton, New Jersey, but the [board] <u>agency</u> may sit and conduct its affairs in any place.
- 10 (cf: P.L.1971, c.317, s.6)

- 8. Section 7 of P.L.1971, c.317 (C.52:4B-7) is amended to read as follows:
- 7. Hearings [upon applications for compensation under this act] on appeals from decisions of the Victims of Crime
 Compensation Agency involving issues of victim compensation shall be conducted by the Victims of Crime Compensation Review
 Board in the following manner:
 - a. Upon an application made to the board under the provisions of [this act] P.L.1971, c.317, the board shall fix a time and place for a hearing on such application and shall cause notice thereof to be given to the applicant;
 - b. For the purpose of carrying out the provisions of [this act] P.L.1971, c.317, the board, or any member thereof, may hold such hearings, sit and act at such times and places, and take such testimony as the board or such member may deem advisable. Any member of the board may administer oaths or affirmations to witnesses. The board shall have full powers of subpoena and compulsion of attendance of witnesses and production of documents, except that no subpoena shall be issued except under the signature of a member of the board, and application to any court for aid in enforcing such subpoena may be made in the name of the board by any member thereof. Subpoenas shall be served by any person designated by the board;
 - c. In any case in which the person entitled to make an application is a child, the application may be made on his behalf by his parent [or], guardian, or advocate. In any case in which the person entitled to make an application is mentally incompetent, the application may be made on his behalf by his guardian, advocate, or such other individual authorized to administer his estate;
 - d. Any person having a substantial interest in a proceeding may appear, produce evidence and cross-examine witnesses in person or by his attorney.
- e. The board may receive in evidence any statement, document, information, or matter that may in the opinion of the board contribute to its functions under [this act] P.L.1971, c.317, but the board shall not be bound by the rules of evidence.

- f. If any person has been convicted of any offense with respect to an act or omission on which a claim under [this act] P.L.1971, c.317 is based, proof of that conviction shall be taken as conclusive evidence that the offense has been committed, unless an appeal or any proceeding with regard thereto is pending.
- 6 (cf: P.L.1971, c.317, s.7)

- 8 9. Section 8 of P.L.1971, c.317 (C.52:4B-8) is amended to read 9 as follows:
- 8. <u>a.</u> (1) The [board] <u>agency</u> may, as a part of any order entered under [this act] P.L.1971, c.317, determine and allow reasonable attorney fees and costs, which shall not exceed 15% of the amount awarded as compensation under section 10 of [this act] P.L.1971, c.317, to be paid in addition to the amount of such compensation, to the attorney representing the applicant [, and it]. Notwithstanding the provisions of this subsection, no award for attorney fees shall be less than \$300, unless the agency determines that the attorney has not acted diligently or in good faith representing the claimant.
 - [b.] (2) Where the agency enters an order denying compensation, it may, nevertheless allow attorney fees of \$300 to the attorney representing the claimant if the agency determines that the attorney has acted diligently or in good faith representing the claimant.
 - (3) It shall be unlawful for any such attorney to ask for, contract for or receive any larger sum than the amount so allowed <u>under paragraph (1) or (2) of this subsection.</u>
 - [c.]b. The agency may allow payment up to a maximum of \$1,000, at an hourly rate to be fixed by the agency to an attorney who provides legal assistance to a victim in any legal matter, other than a decision of the Victims of Crime Compensation Agency involving victim compensation or any related appeal, arising from or related to having been the victim of an offense specified in section 11 of P.L.1971, c. 317 provided that the victim is otherwise eligible to make a claim for compensation. Payment under this subsection may be made if and only to the extent that the amount of such payment does not, when combined with the amounts paid or payable to the victim under an order for compensation, exceed the \$25,000 limitation on compensation set forth in section 18 of P.L.1971, c. 317 (C.52:4B-18), and requests for payment under this

subsection shall be subject to the five year time limitation set forth

- 42 in section 18 of P.L.1971, c. 317 (C.52:4B-18).
- 43 (cf: P.L.1971, c.317, s.8)

- 10. Section 19 of P.L.1991, c.329 (C.52:4B-8.1) is amended to read as follows:
- 47 19. a. [Within 180 days of the effective date of this act, the]

- 1 The Victims of Crime Compensation [Board] Agency, after
- 2 consultation with the Attorney General, the Department of
- Corrections, and the Administrative Office of the Courts, on behalf 3
- 4 of the county probation divisions and the municipal court clerks,
- 5 shall continue to develop [a] the existing uniform system for
- 6 recording all information necessary to ensure proper identification,
- 7 tracking, collection and disposition of moneys owed for:
- 8 (1) assessments imposed pursuant to section 2 of P.L.1979, 9 c.396 (C.2C:43-3.1);
- 10 (2) fines and restitutions imposed in accordance with provisions of Title 2C of the New Jersey Statutes; 11
 - (3) fees imposed pursuant to N.J.S.2C:35-20;
- 13 (4) penalties imposed pursuant to N.J.S.2C:35-15.
- 14 The Victims of Crime Compensation [Board] Agency shall 15 use the moneys deposited in the Criminal Disposition and Revenue 16 Collection Fund to defray the costs incurred by the [board] agency 17 in developing, implementing, operating and improving the 18 [board's] agency's component of the uniform system for tracking
- 19 and collecting revenues described in subsection a. of this section.
- 20 The Juvenile Justice Commission established pursuant to
- 21 section 2 of P.L.1995, c.284 (C.52:17B-170), the Department of 22 Corrections, and the Administrative Office of the Courts, on behalf
- 23 of the county probation divisions and the municipal court clerks,
- 24 shall file such reports with the Victims of Crime Compensation
- 25 [Board] Agency as required for the operation of the uniform
- 26 system described in subsection a. of this section.
- d. The Victims of Crime Compensation [Board] Agency shall 27
- report annually to the Governor, the Attorney General, the 28
- 29 Administrative Director of the Administrative Office of the Courts,
- the Commissioner of the Department of Corrections, the Juvenile 31 Justice Commission and the Legislature on the development,
- 32 implementation, improvement and effectiveness of the uniform
- 33 system and on moneys received, deposited and identified as
- 34 receivable.
- 35 (cf: P.L.1995, c.281, s.4)

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- 37 11. Section 9 of P.L.1971, c.317 (C.52:4B-9) is amended to read 38 as follows:
- 39 9. In the performance of its functions, the [board] agency is 40 authorized to make rules and regulations prescribing the procedures 41 to be followed in the filing of applications and the proceedings under [this act] P.L.1971, c.317, and such other matters as the 42 43 [board] agency deems appropriate.
- 44 In determining the amounts of compensation payable pursuant to 45 [this act] P.L.1971, c.317, the [board] agency shall insofar as 46 practicable formulate standards for uniform application of this act
- 47 and shall take into consideration rates and amounts of compensation

payable for injuries and death under other laws of this State and of the United States and the availability of funds appropriated for the purposes of [this act]P.L.1971, c.317.

4 The [board] agency shall establish maximum rates and service 5 limitations for reimbursement for medical and medical related 6 expenses, including counseling. In establishing these rates, the [board] agency shall reflect the medical fee schedules for health 7 8 care providers established by the Commissioner of Banking and 9 Insurance pursuant to the provisions of section 10 of P.L.1988, 10 c.119 (C.39:6A-4.6). A medical service provider who accepts 11 payment from the [board] agency for a service shall accept the 12 [board's] agency's rates as payment in full and shall not accept any 13 payment on account of the service from any other source if the total 14 of payments accepted would exceed the maximum rate set by the [board] agency for that service. 15

All standards formulated and maximum rates and service limitations for reimbursement established by the agency shall be subject to the prior review and approval of the Review Board.

(cf: P.L.1999, c.113, s.1)

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- 12. Section 10 of P.L.1971, c.317 (C.52:4B-10) is amended to read as follows:
- 10. In any case in which a person is injured or killed by any act or omission of any other person which is within the description of the offenses listed in section 11 of [this act] P.L.1971, c.317, the [board] agency may, upon application [and the concurrence of a majority of the members thereof], order the payment of compensation in accordance with the provisions of [this act] P.L.1971, c.317:
 - a. to or on behalf of the victim,
- b. in the case of the personal injury of the victim, where the compensation is for pecuniary loss suffered or expenses incurred by any person responsible for the maintenance of the victim, to that person, or
- c. in the case of the death of the victim, to or for the benefit of the dependents of the deceased victim, or any one or more of such dependents.

In determining whether to make an order under this section, the **[**board**]** agency may consider any circumstances it determines to be relevant, including provocation, consent or the behavior of the victim which directly or indirectly contributed to his injury or death, the prior case history, if any, of the victim and any other relevant matters.

An order may be made under this section whether or not any person is prosecuted or convicted of any offense arising out of such act or omission. Upon application made by an appropriate

prosecuting authority, the [board] agency may suspend proceedings under [this act] P.L.1971, c.317 for such period as it deems appropriate on the ground that a prosecution for an offense arising out of such act or omission has been commenced or is imminent.

For the purposes of [this act] P.L.1971, c.317, a person shall be deemed to have intended an act or omission notwithstanding that by reason of age, insanity or otherwise, he was legally incapable of forming a criminal intent.

9 (cf: P.L.1971, c.317, s.10)

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- 13. Section 1 of P.L.1981, c.258 (C.52:4B-10.1) is amended to read as follows:
- 13 1. a. The Victims of Crime Compensation [Board] Agency 14 may make one or more emergency awards to any applicant for 15 compensation pending final determination of a case, when it 16 determines that compensation is likely to be provided and that the applicant will suffer undue hardship if funds are not made 17 18 immediately available. The amount of any one emergency award shall not exceed [\$500.00] \$2,500 with the total amount of each 19 20 such award made to an individual applicant not to exceed [\$1,500.00] \$5,000. Any emergency awards made to an applicant 21 22 shall be deducted from the final amount of compensation provided to an applicant by the [board] agency. 23 If the amount of 24 compensation made by the [board] agency to an applicant is less 25 than the sum provided to the applicant through emergency grants, 26 the applicant shall pay to the [board] agency an amount of money 27 equal to the difference. If the [board] agency determines that an 28 applicant who has received emergency awards shall receive no 29 compensation, the applicant shall repay to the [board] agency the 30 total amount of all emergency awards which he received.
 - b. In addition to any emergency award made pursuant to the provisions of subsection a. of this section, the Victims of Crime Compensation [Board] Agency may make an emergency award in an amount not to exceed \$200.00 for compensation for funds stolen from a victim in connection with any of the incidents specified in section 11 of P.L.1971, c.317 (C.52:4B-11) except paragraph 11 of subsection b. of section 11 of P.L.1971, c.317 (C.52:4B-11), burglary, whether or not the victim suffered personal injury, under the following circumstances:
 - (1) The victim is 60 years of age or older or is disabled as defined pursuant to the federal Social Security Act, 42 U.S.C. s. 416(i);
 - (2) The victim's income does not exceed the limits adopted by the State Department of Human Services as the standard of need for the General Assistance Program;
 - (3) The funds stolen exceed \$50.00;

- (4) The victim establishes:
- (a) that the victim has filed a police report indicating, among other things, the amount stolen;
- (b) that the victim has cooperated with investigative and prosecuting authorities; and
 - (c) he source of the funds stolen; and
- (5) The **[**board**]** agency is satisfied that there are no other sources available to provide the victim with funds necessary to cover immediate costs of essential shelter, food or medical expenses, and that, but for the victim's loss, the victim would otherwise have had the funds to pay such costs.
- 12 c. The **[**board**]** agency shall direct that any funds awarded 13 pursuant to this act be expended solely to cover the costs 14 established pursuant to paragraph (5) of subsection b. of this 15 section.
- d. [A person shall not receive an emergency award pursuant to this act on more than two occasions, or receive more than one such award within a period of 36 consecutive months.] (Deleted by amendment, P.L., c.) (pending before the Legislature as this bill).
- 21 (cf: P.L.1995, c.135, s.2)

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- 23 14. Section 3 of P.L.1995, c.135 (C.52:4B-10.2) is amended to read as follows:
- 25 3. In addition to ordering the payment of compensation for 26 personal injury or death which resulted from the incidents specified 27 in section 11 of P.L.1971, c.317 (C.52:4B-11), the Victims of
- 28 Crime Compensation [Board] Agency may order the payment of
- compensation for funds in connection with those incidents to compensate certain victims, whether or not those victims suffered
- personal injury, as specified in paragraphs (1) through (5) of
- 32 subsection b. of section 1 of P.L.1981, c.258 (C.52:4B-10.1), in an
- 33 amount not to exceed [\$200.00] <u>\$200</u>.
- 34 (cf: P.L.1995, c.135, s.3)

- 36 15. Section 11 of P.L.1971, c.317 (C.52:4B-11) is amended to read as follows:
- 11. The [board] agency may order the payment of compensation in accordance with the provisions of [this act] P.L.1971, c. 317 for personal injury or death which resulted from:
- a. an attempt to prevent the commission of crime or to arrest a suspected criminal or in aiding or attempting to aid a police officer so to do, or
- b. the commission or attempt to commit any of the following offenses:
- 46 (1) aggravated assault;
- 47 (2) (Deleted by amendment, P.L.1995, c.135).

- 1 (3) threats to do bodily harm;
- 2 (4) lewd, indecent, or obscene acts;
- 3 (5) indecent acts with children;
- 4 (6) kidnapping;
- 5 (7) murder;

- (8) manslaughter;
- 7 (9) aggravated sexual assault, sexual assault, aggravated 8 criminal sexual contact, criminal sexual contact;
- 9 (10) any other crime involving violence including domestic 10 violence as defined by section 3 of P.L.1981, c.426 (C.2C:25-3)or 11 section 3 of P.L.1991, c.261 (C.2C:25-19);
- 12 (11) burglary;
- 13 (12) tampering with a cosmetic, drug or food product;
- 14 (13) a violation of human trafficking, section 1 of P.L.2005, c.77 15 (C.2C:13-8); or
- 16 c. the commission of a violation of R.S.39:4-50, section 5 of P.L.1990, c.103 (C.39:3-10.13), section 19 of P.L.1954, c.236
- 18 (C.12:7-34.19) or section 3 of P.L.1952, c.157 (C.12:7-46); or 19 d. theft of an automobile pursuant to N.J.S.2C:20-2, eluding a 20 law enforcement officer pursuant to subsection b. of N.J.S.2C:29-2
- 21 or unlawful taking of a motor vehicle pursuant to subsection b., c.
- or d. of N.J.S.2C:20-10 where injuries to the victim occur in the course of operating an automobile in furtherance of the offense.
- 24 (cf: P.L.2005, c.77, s.4)

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- 26 16. Section 12 of P.L.1971, c.317 (C.52:4B-12) is amended to read as follows:
- 12. The [board] agency may order the payment of compensation under this act for:
- a. expenses actually and reasonably incurred as a result of the personal injury or death of the victim, including out-of-pocket losses which shall mean unreimbursed and unreimbursable expenses or indebtedness reasonably incurred for medical care or other services necessary as a result of the injury upon which such
- application is based,
 b. loss of earning power as a result of total or partial incapacity
- of such victim,
 - c. pecuniary loss to the dependents of the deceased victim, and
- d. any other pecuniary loss resulting from the personal injury
- or death of the victim which the [board] agency determines to be reasonable.
- 42 (cf: P.L.1995, c.135, s.5)

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- 44 17. Section 13 of P.L.1971, c.317 (C.52:4B-13) is amended to 45 read as follows:
- 46 13. To assist the **[**board**]** agency in determining the nature, 47 extent or cause of personal injury or cause of death compensable

- under [this act] <u>P.L.1971</u>, c.317, the [board] <u>agency</u> shall maintain a [panel] <u>directory</u> of impartial medical experts. [The specialties to be represented on the panel and the number of experts in each
- 4 specialty shall be determined jointly by the Medical Society of New
- 5 Jersey and the board. The experts to serve on the panel in the
- 6 several specialties shall be designated by the Medical Society of
- 7 New Jersey.
- 8 (cf: P.L.1971, c.317, s.13)

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18. Section 18 of P.L.1971, c.317 (C.52:4B-18) is amended to read as follows:

12 18. No order for the payment of compensation shall be made 13 under section 10 of P.L.1971, c.317 (C.52:4B-10) unless the 14 application has been made within two years after the date of the 15 personal injury or death or after that date upon determination by the 16 [board] agency that good cause exists for the delayed filing, and the personal injury or death was the result of an offense listed in 17 18 section 11 of P.L.1971, c.317 (C.52:4B-11) which had been 19 reported to the police or other appropriate law enforcement agency 20 within three months after its occurrence or reasonable discovery. The [board] agency will make its determination regarding the 21 22 application within six months of acknowledgment by the [board] 23 agency of receipt of the completed application and any and all 24 necessary supplemental information.

In determining the amount of an award, the [board] agency shall determine whether, because of his conduct, the victim of such crime contributed to the infliction of his injury, and the [board] agency shall reduce the amount of the award or reject the application altogether, in accordance with such determination; provided, however, that the [board] agency shall not consider any conduct of the victim contributory toward his injury, if the record indicates such conduct occurred during efforts by the victim to prevent a crime or apprehend a person who had committed a crime in his presence or had in fact committed a crime.

The **[**board**]** agency may deny or reduce an award where the victim has not paid in full any payments owed on assessments imposed pursuant to section 2 of P.L.1979, c.396 (C.2C:43-3.1) or restitution ordered following conviction for a crime.

No compensation shall be awarded if:

- a. Compensation to the victim proves to be substantial unjust enrichment to the offender or if the victim did not cooperate with the reasonable requests of law enforcement authorities unless the victim demonstrates a compelling health or safety reason for not cooperating; or
- b. (Deleted by amendment, P.L.1990, c.64.)
- c. The victim was guilty of a violation of subtitle 10 or 12 of

- 1 Title 2A or subtitle 2 of Title 2C of the New Jersey Statutes, which caused or contributed to his injuries; or
 - d. The victim was injured as a result of the operation of a motor vehicle, except as provided in subsection c. or d. of section 11 of P.L.1971, c.317 (C.52:4B-11), boat or airplane unless the same was used as a weapon in a deliberate attempt to run the victim down; or
 - e. The victim suffered personal injury or death while an occupant of a motor vehicle or vessel where the victim knew or reasonably should have known that the driver was operating the vehicle or vessel in violation of R.S.39:4-50, section 5 of P.L.1990, c.103 (C.39:3-10.13), section 19 of P.L.1954, c.236 (C.12:7-34.19), section 3 of P.L.1952, c.157 (C.12:7-46), subparagraph (b) of paragraph (2) of subsection b. of N.J.S.2C:20-2, subsection b. of N.J.S.2C:29-2 or subsection b., c. or d. of N.J.S.2C:20-10; or
 - f. The victim has been convicted of a crime and is still incarcerated; or
 - g. The victim sustained the injury during the period of incarceration immediately following conviction for a crime.

Except as provided herein, no compensation shall be awarded under [this act] P.L.1971, c.317 in an amount in excess of [\$25,000.00] \$25,000, and all payments shall be made in a lump sum, except that in the case of death or protracted disability the award may provide for periodic payments to compensate for loss of earnings or support. Five years after the entry of an initial determination order, a claim for compensation expires and no further order is to be entered with regard to the claim except for requests for payment of specific out-of-pocket expenses received by the Victims of Crime Compensation [Board] Agency prior to the expiration of the five-year period except in those cases determined by the [board] agency to be catastrophic in nature. No award made pursuant to [this act] P.L.1971, c.317 shall be subject to execution or attachment other than for expenses resulting from the injury which is the basis of the claim.

Compensation may be awarded in an amount not exceeding the actual cost of a rehabilitative service of the type enumerated in section 2 of P.L.1999, c.166 (C.52:4B-18.2).

The award may provide for periodic payments in the case of protracted care or rehabilitative assistance.

(cf: P.L.1999, c.166, s.1)

- 42 19. Section 3 of P.L.1982, c.192 (C.52:4B-18.1) is amended to read as follows:
- 3. The increase in compensation to a maximum of [\$25,000.00] \$25,000 provided for in [this amendatory and supplementary act] P.L.1982, c.192 shall apply only to crimes

committed after the effective date of [this act] P.L.1982, c.192 when personal injury or death occurs.

(cf: P.L.1982, c.192, s.3)

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- 5 20. Section 2 of P.L.1999, c.166 (C.52:4B-18.2) is amended to fead as follows:
- 2. a. In addition to any award granted pursuant to section 18 of P.L.1971, c.317 (C.52:4B-18), the Victims of Crime Compensation [Board] Agency may make one or more supplemental awards for the purpose of providing rehabilitative assistance to catastrophically injured crime victims or other persons entitled to compensation
- 12 under section 10 of P.L.1971, c.317 (C.52:4B-10).
 - b. The rehabilitative assistance which the supplemental award may cover can include, but is not limited to, any of the following services not covered by the original award of compensation or by other sources provided that the **[board]** agency determines that the services are reasonable and necessary:
 - (1) Surgical and therapeutic procedures;
 - (2) Rehabilitative physical and occupational therapy designed to restore an optimum function level;
 - (3) Prescription drugs and medical supplies;
 - (4) Cognitive and psychological therapy;
 - (5) Home health assistance;
- 24 (6) Vehicle modifications;
- 25 (7) Driver training;
 - (8) Wheelchair, braces, splints, crutches, walkers, shower or commode chair and any other personal adaptive equipment required to meet individual disability needs;
 - (9) Structural modifications to living environment designed to provide accessibility and to maximize independence;
 - (10) Dependent care as needed.
 - c. The Victims of Crime Compensation [Board] Agency is authorized to make rules and regulations prescribing the procedures to be followed in qualifying for a supplemental award. The [board] agency is also authorized to establish a cap on the total amount of supplemental awards to be made in a year and a cap on the amount which a person may receive as a supplemental award, which personal cap shall not be less than \$25,000.
 - d. The payment of any supplemental award granted under the provisions of this section shall be approved by the **[**board**]** agency for payment out of funds appropriated for the administration of P.L.1971, c.371 (C.52:4B-1 et seq.), the "Criminal Injuries Compensation Act of 1971."
- e. A catastrophically injured crime victim who received a compensation award prior to the enactment of this section may apply for a supplemental award pursuant to the provisions of this section. A denial by the [board] agency of an application made

pursuant to the provisions of this subsection shall not be subject to appeal.

f. As used in this section, "catastrophically injured crime victim" means a person who is injured by any act or omission of another person which is within the description of the offenses specified in section 11 of P.L.1971, c.317 (C.52:4B-11) and who has sustained a severe long term or life long personal injury.

(cf: P.L.1999, c.166, s.2)

- 21. Section 19 of P.L.1971, c.317 (C.52:4B-19) is amended to read as follows:
- 19. In determining the amount of compensation to be allowed by order, the **[**board**]** agency shall take into consideration amounts received or receivable from any other source or sources by the victim or his dependents as a result of the offense or occurrence giving rise to the application.

Each order for compensation made by the [board] agency shall be filed with the Director of the Division of Budget and Accounting and shall constitute authority for payment by the State Treasurer to the person or persons named therein of the amounts specified in such order.

(cf: P.L.1971, c.317, s.19)

- 22. Section 20 of P.L.1971, c.317 (C.52:4B-20) is amended to read as follows:
- 20. <u>a.</u> Whenever an order for the payment of compensation is or has been made for personal injury or death resulting from an act or omission constituting an offense under this act, the [board] <u>agency</u> shall, upon payment of the amount of the order, be subrogated to the cause of action of the applicant against the person or persons responsible for such personal injury or death [and] <u>to recover such payments</u>. With the consent of the board, the agency also shall be entitled to bring an action against such person or persons for the amount of the damage sustained by the applicant [and in] . <u>In</u> the event that [more is recovered and collected in any such action] the amount paid in satisfaction of a judgment entered pursuant to this section is more than the amount paid by reason of the order for payment of compensation, the [board] <u>agency</u> shall pay the balance to the applicant.
- b. If a judgment is entered in favor of the agency pursuant to subsection a. of this section to recover payments made to the applicant pursuant to order for payment of compensation, the judgment shall constitute a lien on any and all real and personal property or income which the person or persons responsible for the personal injury or death has or may acquire an interest, including the net proceeds, after the payment of fees and costs, of any settlement negotiated prior or subsequent to the filing of a lawsuit,

- any civil judgment, any civil arbitration award and any inheritance
 payable to the person or persons responsible for the personal injury
 or death. The lien shall have priority over all other levies and
 garnishments against the net proceeds of actions identified in this
 section unless otherwise provided by the Superior Court. The lien
 shall not have priority over levies to recover unpaid income taxes
 owed to the State or a judgment for child support entered pursuant
- 8 to section 1 of P.L.1988, c.111 (C.2A:17-56.23a).
 9 c. All judgments and other related papers required for the
 - purposes of this section shall be received and recorded by the clerk of the Superior Court without payment of fees.
 - d. To discharge or otherwise compromise any lien or liens arising pursuant to this section, the agency shall file with the clerk of the Superior Court a duly acknowledged certificate setting forth the fact that the agency desires to discharge or amend the lien of record.
 - e. Any person desiring to secure immediate discharge of any lien arising pursuant to this section may deposit with the court cash in an amount sufficient to cover the amount of the lien or post a bond in an amount and with sureties approved by the court. Upon proper notice to the agency of such deposit or bond, a satisfaction of the lien shall be filed at once with the clerk of the Superior Court.
 - f. Any person affected in any manner, whether directly or indirectly by any lien arising under this section, and desiring to examine the validity of the lien or the facts and circumstances surrounding the entry of the lien, may do so in an action brought in the county where the lien was filed. The action shall be brought against the agency claiming the lien, and the court may proceed in the action in a summary manner and enter such judgment as it may deem appropriate.
- 32 (cf: P.L.1971, c.317, s.20)

- 34 23. Section 21 of P.L.1971, c.317 (C.52:4B-21) is amended to read as follows:
- 21. If any section or sections of [this act] P.L.1971, c.317 or any provision thereof shall be declared to be unconstitutional, invalid or inoperative in whole or in part, such section or provision shall, to the extent that it is not unconstitutional, invalid or inoperative be enforced and effectuated and no such determination shall be deemed to invalidate or make ineffectual the remaining provisions of the sections of [this act] P.L.1971, c.317.
- 43 (cf: P.L.1971, c.317, s.21)

45 24. Section 1 of P.L.1981, c.256 (C.52:4B-22) is amended to 46 read as follows:

1. a. Every State, county, and municipal police department and 1 2 hospital or other place of emergency medical care shall have 3 available and shall post in a public place information booklets, 4 pamphlets or other pertinent written information, to be supplied by 5 the [Violent Crimes] Victims of Crime Compensation [Board] 6 Agency, relating to the availability of crime victims' compensation 7 including all necessary application blanks required to be filed with 8 the [board] agency.

9 Included in the information supplied by the [Violent 10 Crimes Victims of Crime Compensation Board Agency shall be 11 information for victims of sexual offenses. This information shall 12 contain the location of rape crisis centers in all geographical areas 13 throughout the State and shall instruct victims of sexual offenses 14 that if a rape crisis center is not available in a victim's immediate 15 geographical area, the victim may contact the appropriate county 16 victim-witness coordinator appointed by the Chief of the Office of 17 Victim-Witness Advocacy established pursuant to P.L.1985, c. 404 18 (C. 52:4B-39 et seq.). Unless the victim requires immediate 19 medical attention, this information shall be personally conveyed to 20 the victim of a sexual offense by a representative of the hospital or 21 place of emergency care before a medical examination of the victim 22 is conducted, or by a representative of the police department before 23 the victim's statement is taken, to afford the victim the opportunity 24 to arrange to have assistance from the rape crisis center or county 25 victim-witness coordinator during these procedures. Hospitals shall 26 be held harmless from suits emanating from a hospital's carrying 27 out the obligation to convey information to victims of sexual 28 offenses.

"Rape crisis center" means an office, institution or center offering assistance to victims of sexual offenses through crisis intervention, medical and legal information and follow-up counseling.

c. Every police department shall, upon the filing of a report of a violent crime, make available to any victim information concerning crime victims' compensation.

(cf: P.L.1987, c.327, s.1)

(cf: P.L.1981, c.256, s.2)

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25. Section 2 of P.L.1981, c.256 (C.52:4B-23) is amended to read as follows:

2. No cause of action against the State, any county, or any municipality, or any employee thereof, shall arise out of a failure to give the notice required by section 1 of P.L.1981, c.256 (C.52:4B-22), nor shall any such failure be deemed or construed to effect or alter any time limitation or other requirement contained in [this act] P.L.1971, c.317 for the filing or payment of a claim hereunder.

- 1 26. Section 3 of P.L.1981, c.396 (C.52:4B-24) is amended to 2 read as follows:
- 3 3. The [board] agency shall undertake a special senior citizens' public awareness program to make brochures and applications for claim forms available to senior citizens.

6 (cf: P.L.1981, c.396, s.3)

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- 8 27. Section 2 of P.L.1982, c.192 (C.52:4B-25) is amended to 9 read as follows:
- 10 2. a. The [Violent Crimes] <u>Victims of Crime</u> Compensation 11 [Board] Agency shall establish a victim counseling service which 12 shall identify and develop sources to provide counseling to victims 13 as defined in [the act to which this act is a supplement] P.L.1971, 14 The service shall provide assistance to victims without c.317. 15 charge, which assistance shall include information and advice 16 relative to filing a claim with the board, emergency food and 17 clothing, employment opportunities, referral to other social service 18 agencies, and in obtaining legal advice or representation. The 19 service shall be conducted at such locations within the State as the 20 [board] agency deems advisable.
 - b. The **[**board**]** agency is authorized to appoint such personnel for the service as may be necessary to carry out its functions. Appointments made pursuant to this subsection shall be within the funds appropriated or otherwise made available to the agency for this purpose.
 - c. [The service shall provide assistance to victims without charge, which assistance shall include information and advice relative to filing a claim with the board, emergency food and clothing, employment opportunities, referral to other social service agencies, and in obtaining legal advice or representation.] (Deleted by amendment, P.L. , c. .)
- 32 <u>d. The agency may also identify and develop sources to</u> 33 <u>provide mental health counseling to victims, and provide victims</u> 34 <u>with such information as may be appropriate through its victim</u> 35 <u>counseling service.</u>

36 (cf: P.L.1982, c.192, s.2)

- 38 28. Section 1 of P.L.1989, c.322 (C.52:4B-25.1) is amended to read as follows:
- 1. a. In addition to the victim counseling service established pursuant to section 2 of P.L.1982, c.192 (C.52:4B-25), the [Violent Crimes] Victims of Crimes Compensation [Board] Agency shall establish a specialized child and family counseling unit. This unit shall be under the direction of [a person appointed by a chairman of the Violent Crimes Compensation Board whose training or experience includes the handling of child abuse cases] a person

- appointed by the executive director whose training or experience 1 2 includes the handling of child abuse cases.
 - The [board] agency is authorized to appoint such personnel for the child and family counseling unit as may be necessary to carry out its functions. Appointments made pursuant to this subsection shall be within the limits of the funds appropriated or otherwise made available to the agency for that purpose.
- 8 c. The child and family counseling unit may be principally 9 located in any place as the [board] agency deems advisable, but 10 shall be available to lend assistance to child victims in every county 11 in this State.
- 12 (cf: P.L.1989, c.322, s.1)

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- 14 29. Section 1 of P.L.1985, c. 404 (C.52:4B-39) is amended to 15 read as follows:
 - 1. As used in [this act] P.L.1985, c.404:
 - "Victim" means a person who suffers personal physical or psychological injury or death or incurs loss of or injury to personal or real property as a result of a crime committed against that person.
- b. ["Board"] Agency means the [Violent Crimes] Victims of 20 <u>Crime</u> Compensation [Board] <u>Agency</u> in the Department of ¹[Law 21 22 and Public Safety 1 the Treasury 1.
- 23 (cf: P.L.1985, c.404, s.1)

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- 25 30. Section 2 of P.L.1985, c.404 (C.52:4B-40) is amended to 26 read as follows:
- 27 2. There is established under the jurisdiction of the [Violent Crimes Victims of Crime Compensation [Board] Agency in the
- Department of '[Law and Public Safety] the Treasury' an Office of 29
- 30 Victim-Witness Assistance under the supervision of the Director of
- 31 the Office of Victim-Witness Assistance.
- 32 (cf: P.L.1985, c.404, s.2)

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31. (New section) The Office of Victim-Witness Assistance shall operate under the direction of the director of the Office of Victim-Witness Assistance, who shall be appointed by the executive director of the agency. The Director of the Office of Victim-Witness Assistance shall have a minimum of five years of experience in crime victim direct services and advocacy. The appointment made pursuant to this section shall be within the limits of the funds appropriated or otherwise made available to the agency for this purpose.

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- 44 32. Section 4 of P.L.1985, c.404 (C.52:4B-42) is amended to 45 read as follows:
 - 4. The victim-witness rights information program shall:

- a. Provide victims or their representatives with information 1 2 about the availability of social and medical services, especially 3 emergency and social services available in the victim's immediate 4 geographical area;
- 5 b. Provide victims or their representatives with information 6 about possible compensation under the "Criminal Injuries 7 Compensation Act of 1971," P.L.1971, c. 317 (C. 52:4B-1 et seq.) 8 and of the sentencing court's authority to order restitution under 9 chapter 43 of Title 2C of the New Jersey Statutes;
 - c. Provide victims or their representatives with information about how to contact the appropriate county office of victimwitness advocacy and the appropriate county prosecutor's office;
 - d. Provide a 24-hour toll-free hotline telephone number for victims and witnesses to call with inquiries concerning the information and services available pursuant to this act;
 - Provide victims and witnesses with a detailed description of the rights established under the Crime Victim's Bill of Rights created by P.L.1985, c. 249 (C. 52:4B-34 et seq.) and Article I, paragraph 22 of the New Jersey Constitution;
 - Gather available information from victim assistance programs throughout the country and make that information available to the Office of Victim-Witness Advocacy, police agencies, hospitals, prosecutors' offices, the courts, and other agencies that provide assistance to victims of crimes; [and]
 - g. Sponsor conferences to bring together personnel working in the field of victim assistance and compensation to exchange methods and procedures for improving and expanding services to victims;
 - h. Provide assistance to victims without charge, which assistance shall include information and advice relative to filing a claim with the board, emergency food and clothing, employment opportunities, referral to other social service agencies, and in obtaining legal advice or representation; and
- 34 i. Conduct training programs for attorneys and victim service 35 providers.
- 36 (cf: P.L.1985, c.404, s.4)

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- 38 33. The following sections are repealed:
- 39 Sections 3, 4, 14, 15, 16 and 17 of P.L.1971, c.317 (C.52:4B-3,
- 40 52:4B-4 and 52:4B-14 through 52:4B-17);
- 41 Section 4 of P.L.1981, c.396 (C.52:4B-4.1); and
- 42 Section 12 of P.L.1995, c.135 (C.52:4B-3.1).

- 44 34. This act shall take effect on the first day of the second month
- 45 after enactment.

LEGISLATIVE FISCAL ESTIMATE

SENATE COMMITTEE SUBSTITUTE FOR

SENATE, No. 218

STATE OF NEW JERSEY 212th LEGISLATURE

DATED: JUNE 25, 2007

SUMMARY

Synopsis: Revises statutes governing compensation for victims of crime.

Type of Impact: Expenditure decrease.

Agencies Affected: Department of Law and Public Safety; Victims of Crime

Compensation Board

Office of Legislative Services Estimate

Fiscal Impact	Year 1	Year 2	Year 3
State Savings	Estimated savings between \$316,000 and \$450,000 annually.		50,000 annually.

- The Office of Legislative Services estimates the potential cost savings of this bill could be between \$316,963 and \$449,284 annually for the allotted four board member positions. OLS recognizes that one board member position is currently vacant and additional expenditures may occur based on an increased allowance for attorney fees.
- Abolishes the paid Victims of Crime Compensation Board (VCCB) and replaces it with a volunteer citizen hearing board.
- Increases fees for attorneys who represent crime victims.
- The Governor's Recommended FY07-08 Budget decreases the VCCB budget by \$400,000 in expectation of the passage of this bill.

BILL DESCRIPTION

Senate Committee Substitute for Senate Bill No. 218 of 2006 revises statutes governing compensation for victims of crime.

This bill transfers the duties and responsibilities of the Victims of Crime Compensation Board (VCCB) to a new executive agency to be known as the Victims of Crime Compensation



Agency. An executive director will be appointed by the Governor and will be responsible for developing, establishing and supervising all the agency's practices and procedures.

The bill: 1) increases fees for attorneys who represent crime victims; 2) establishes liens on the net proceeds of settlements, judgments or awards; 3) increases the amounts that may be provided as emergency awards, specifying that the maximum amount of any one emergency award may not exceed \$2,500, up from \$500, with a maximum total amount of \$5,000, up from \$1,500, to any one individual; and 4) specifically abolishes the Violent Crimes Compensation Board, later renamed the Victims of Crimes Compensation Board, and terminates the current members' terms, with the exception of the current chairman who is designated to serve as the executive director of the new agency until his successor is appointed and qualified.

FISCAL ANALYSIS

EXECUTIVE BRANCH

None received.

OFFICE OF LEGISLATIVE SERVICES

The Office of Legislative Services estimates the potential cost savings of this bill could be between \$316,963 and \$449,284 annually for the allotted four board member positions. OLS recognizes that one board member position is currently vacant and additional expenditures may occur based on an increased allowance for attorney fees. OLS allotted \$20,000 in the estimate as a minimal increase in fees for attorneys who represent crime victims.

The Victims of Crime Compensation Board consists of one chairman and four appointed members. One of the appointed positions has remained vacant for the past year. As of 2006, each of the three remaining board members earned an annual average of \$112,321 and the chairman earned \$116,061. The chairman would be replaced with an executive director whose salary presumably would be comparable to that of the chairman.

New Jersey and New York are reportedly the only two states in which members of victim compensation boards are paid for full-time work. In the approximately 20 other states where these boards have been established, members are minimally paid or are volunteers.

Section: Law and Public Safety

Analyst: Kristin A. Brunner

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.