#### **18A:6-7.1** LEGISLATIVE HISTORY CHECKLIST

Compiled by the NJ State Law Library

- LAWS OF: 2007 CHAPTER: 82
- NJSA: 18A:6-7.1 (Permits criminal history record check for unpaid volunteers in schools and requires applicant to be reimbursed for costs of check; permits the reimbursement of paid school personnel for such costs)
- BILL NO: A515 (Substituted for S60)
- **SPONSOR(S)** Bateman and Others
- DATE INTRODUCED: Pre-filed
- COMMITTEE: ASSEMBLY: Education
  - **SENATE:** Education; Budget and Appropriations
- AMENDED DURING PASSAGE: Yes
- DATE OF PASSAGE: ASSEMBLY: June 22, 2006
  - SENATE: February 22, 2007
- DATE OF APPROVAL: May 4, 2007

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

#### FINAL TEXT OF BILL (First reprint enacted)

COMMITTEE STATEMENT:

#### A515

SPONSOR'S STATEMENT: (Begins on page 5 of original bill)	<u>Yes</u>
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ASSEMBLY:

Yes

	COMMITTEE STATEMENT:	AGGEMBET.	105
		SENATE:	Yes <u>Education</u> <u>Budget</u>
	FLOOR AMENDMENT STATEMENT:		No
	LEGISLATIVE FISCAL ESTIMATE:		Yes
S60			
	SPONSOR'S STATEMENT: (Begins on page 5 of original bill)		Yes
	COMMITTEE STATEMENT:	ASSEMBLY:	No
		SENATE:	Yes <u>Education</u> <u>Budget</u>
	FLOOR AMENDMENT STATEMENT:		No
	LEGISLATIVE FISCAL ESTIMATE:		Yes
VETO MESSAGE:		No	
GOVERNOR'S PRESS RELEASE ON SIGNING:		No	

#### FOLLOWING WERE PRINTED:

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org.

REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	Yes

"New law lets schools screen volunteers," Asbury Park Press, May 5, 2007, p.A3 "School helpers can be checked," Courier News, May 5, 2007, p.A-3

RWH 4/19/08

#### P.L. 2007, CHAPTER 82, approved May 4, 2007 Assembly, No. 515 (First Reprint)

1 AN ACT concerning criminal history record checks and amending 2 P.L.1986 c.116. 3 4 **BE IT ENACTED** by the Senate and General Assembly of the State 5 of New Jersey: 6 7 1. Section 1 of P.L.1986, c.116 (C.18A:6-7.1) is amended to 8 read as follows: 9 A facility, center, school, or school system under the 1. 10 supervision of the Department of Education and board of education 11 which cares for, or is involved in the education of children under the age of 18 shall not employ for pay or contract for the paid 12 services of any teaching staff member or substitute teacher, teacher 13 14 aide, child study team member, school physician, school nurse, 15 custodian, school maintenance worker, cafeteria worker, school law 16 enforcement officer, school secretary or clerical worker or any other 17 person serving in a position which involves regular contact with 18 pupils unless the employer has first determined consistent with the 19 requirements and standards of this act, that no criminal history 20 record information exists on file in the Federal Bureau of 21 Investigation, Identification Division, or the State Bureau of 22 Identification which would disqualify that individual from being 23 employed or utilized in such capacity or position. An individual 24 employed by a board of education or a school bus contractor 25 holding a contract with a board of education, in the capacity of a 26 school bus driver, shall be required to meet the criminal history 27 record requirements pursuant to section 6 of P.L.1989, c.104 28 (C.18A:39-19.1). [This section shall not apply to any individual 29 who provides services on a voluntary basis A facility, center, school, or school system under the supervision of the Department of 30 31 Education and board of education which cares for, or is involved in 32 the education of children under the age of 18 may require criminal 33 history record checks for individuals who, on an unpaid voluntary 34 basis, provide services that involve regular contact with pupils. <sup>1</sup>In the case of school districts involved in a sending-receiving 35 36 relationship, the decision to require criminal history record checks 37 for volunteers shall be made jointly by the boards of education of the sending and receiving districts.1 38 39 An individual, except as provided in subsection g. of this section, 40 shall be permanently disqualified from employment or service 41 under this act if the individual's criminal history record check 42 reveals a record of conviction for any crime of the first or second 43 degree; or 44 a. An offense as set forth in chapter 14 of Title 2C of the New

EXPLANATION – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Assembly AED committee amendments adopted February 6, 2006.

Jersey Statutes, or as set forth in N.J.S.2C:24-4 and 2C:24-7, or as 1 2 set forth in R.S.9:6-1 et seq., or as set forth in N.J.S.2C:29-2; or 3 b. An offense involving the manufacture, transportation, sale, 4 possession, distribution or habitual use of a "controlled dangerous 5 substance" as defined in the "Comprehensive Drug Reform Act of 6 1987," N.J.S.2C:35-1 et al. or "drug paraphernalia" as defined 7 pursuant to N.J.S.2C:36-1 et seq.; or 8 c. (1) A crime involving the use of force or the threat of force to 9 or upon a person or property including, but not limited to, robbery, 10 aggravated assault, stalking, kidnapping, arson, manslaughter and 11 murder; or 12 (2) A crime as set forth in chapter 39 of Title 2C of the New 13 Jersey Statutes, a third degree crime as set forth in chapter 20 of 14 Title 2C of the New Jersey Statutes, or a crime as listed below: 15 Recklessly endangering another person 16 N.J.S.2C:12-2 17 Terroristic threats 18 N.J.S.2C:12-3 19 Criminal restraint 20 N.J.S.2C:13-2 21 Luring, enticing child into motor vehicle, structure or isolated 22 area 23 P.L.1993, c.291 24 Causing or risking widespread injury or damage 25 N.J.S.2C:17-2 26 Criminal mischief 27 N.J.S.2C:17-3 28 Burglary 29 N.J.S.2C:18-2 30 Usury 31 N.J.S.2C:21-19 32 Threats and other improper influence 33 N.J.S.2C:27-3 34 Perjury and false swearing N.J.S.2C:28-3 35 36 **Resisting** arrest 37 N.J.S.2C:29-2 38 Escape 39 N.J.S.2C:29-5; 40 or 41 (3) Conspiracy to commit or an attempt to commit any of the 42 crimes described in this act. 43 d. For the purposes of this section, a conviction exists if the 44 individual has at any time been convicted under the laws of this 45 State or under any similar statutes of the United States or any other 46 state for a substantially equivalent crime or other offense. 47 e. Notwithstanding the provisions of this section, an individual 48 shall not be disqualified from employment or service under this act

#### A515 [1R]

1 on the basis of any conviction disclosed by a criminal record check 2 performed pursuant to this act without an opportunity to challenge 3 the accuracy of the disqualifying criminal history record. 4 f. When charges are pending for a crime or any other offense 5 enumerated in this section, the employing board of education shall 6 be notified that the candidate shall not be eligible for employment until the commissioner has made a determination regarding 7 8 qualification or disqualification upon adjudication of the pending 9 charges. 10 g. This section shall first apply to criminal history record checks 11 conducted on or after the effective date of P.L.1998, c.31 (C.18A:6-12 7.1c et al.); except that in the case of an individual employed by a 13 board of education or a contracted service provider who is required 14 to undergo a check upon employment with another board of 15 education or contracted service provider, the individual shall be 16 disqualified only for the following offenses: 17 (1) any offense enumerated in this section prior to the effective 18 date of P.L.1998, c.31 (C.18A:6-7.1c et al.); and 19 (2) any offense enumerated in this section which had not been 20 enumerated in this section prior to the effective date of P.L.1998, 21 c.31 (C.18A:6-7.1c et al.), if the person was convicted of that 22 offense on or after the effective date of that act. 23 (cf: P.L.2002, c.119, s.3) 24 25 2. Section 2 of P.L.1986, c.116 (C.18A:6-7.2) is amended to 26 read as follows: An applicant for employment or service in any of the 27 2. positions covered by this act shall submit to the Commissioner of 28 29 Education his or her name, address and fingerprints taken in 30 accordance with procedures established by the commissioner. The 31 Commissioner of Education is hereby authorized to exchange 32 fingerprint data with and receive criminal history record 33 information from the federal Bureau of Investigation and the 34 Division of State Police for use in making the determinations 35 required by this act. No criminal history record check shall be 36 performed pursuant to this act unless the applicant shall have 37 furnished his or her written consent to such a check. The applicant 38 shall bear the cost for the criminal history record check, including 39 all costs for administering and processing the check. 40 If a facility, center, school, or school system under the 41 supervision of the Department of Education or board of education 42 requires a criminal history record check for an unpaid volunteer, the 43 facility, center, school, or school system under the supervision of 44 the Department of Education or school board shall reimburse the 45 applicant for the cost of the check. A facility, center, school, or 46 school system under the supervision of the Department of 47 Education or board of education may reimburse an applicant

#### A515 [1R]

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1	serving in a paid position for the cost of the check.
2	(cf: P.L.2002, c.119, s.4)
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4	3. This act shall take effect immediately.
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9	Permits criminal history record check for unpaid volunteers in
10	schools and requires applicant to be reimbursed for costs of check;
11	permits the reimbursement of paid school personnel for such costs.

# ASSEMBLY, No. 515 STATE OF NEW JERSEY

## **212th LEGISLATURE**

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

Sponsored by: Assemblyman CHRISTOPHER "KIP" BATEMAN District 16 (Morris and Somerset) Assemblyman PETER J. BIONDI District 16 (Morris and Somerset)

#### **SYNOPSIS**

Permits criminal history record check for unpaid volunteers in schools and requires applicant to be reimbursed for costs of check; permits the reimbursement of paid school personnel for such costs.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



AN ACT concerning criminal history record checks and amending
 P.L.1986 c.116.

3 4

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

5 6

7 1. Section 1 of P.L.1986, c.116 (C.18A:6-7.1) is amended to8 read as follows:

9 A facility, center, school, or school system under the 1. 10 supervision of the Department of Education and board of education 11 which cares for, or is involved in the education of children under 12 the age of 18 shall not employ for pay or contract for the paid 13 services of any teaching staff member or substitute teacher, teacher 14 aide, child study team member, school physician, school nurse, 15 custodian, school maintenance worker, cafeteria worker, school law 16 enforcement officer, school secretary or clerical worker or any other 17 person serving in a position which involves regular contact with 18 pupils unless the employer has first determined consistent with the 19 requirements and standards of this act, that no criminal history 20 record information exists on file in the Federal Bureau of 21 Investigation, Identification Division, or the State Bureau of 22 Identification which would disqualify that individual from being 23 employed or utilized in such capacity or position. An individual 24 employed by a board of education or a school bus contractor 25 holding a contract with a board of education, in the capacity of a 26 school bus driver, shall be required to meet the criminal history 27 record requirements pursuant to section 6 of P.L.1989, c.104 (C.18A:39-19.1). [This section shall not apply to any individual 28 29 who provides services on a voluntary basis] A facility, center, 30 school, or school system under the supervision of the Department of Education and board of education which cares for, or is involved in 31 32 the education of children under the age of 18 may require criminal 33 history record checks for individuals who, on an unpaid voluntary 34 basis, provide services that involve regular contact with pupils. 35 An individual, except as provided in subsection g. of this section,

An individual, except as provided in subsection g. of this section, shall be permanently disqualified from employment or service under this act if the individual's criminal history record check reveals a record of conviction for any crime of the first or second degree; or

a. An offense as set forth in chapter 14 of Title 2C of the New
Jersey Statutes, or as set forth in N.J.S.2C:24-4 and 2C:24-7, or as
set forth in R.S.9:6-1 et seq., or as set forth in N.J.S.2C:29-2; or

b. An offense involving the manufacture, transportation, sale,possession, distribution or habitual use of a "controlled dangerous"

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter.

substance" as defined in the "Comprehensive Drug Reform Act of 1 1987," N.J.S.2C:35-1 et al. or "drug paraphernalia" as defined 2 3 pursuant to N.J.S.2C:36-1 et seq.; or 4 c. (1) A crime involving the use of force or the threat of force to 5 or upon a person or property including, but not limited to, robbery, 6 aggravated assault, stalking, kidnapping, arson, manslaughter and 7 murder; or 8 (2) A crime as set forth in chapter 39 of Title 2C of the New 9 Jersey Statutes, a third degree crime as set forth in chapter 20 of 10 Title 2C of the New Jersey Statutes, or a crime as listed below: Recklessly endangering another person 11 12 N.J.S.2C:12-2 13 Terroristic threats 14 N.J.S.2C:12-3 15 Criminal restraint 16 N.J.S.2C:13-2 17 Luring, enticing child into motor vehicle, structure or isolated 18 area 19 P.L.1993, c.291 20 Causing or risking widespread injury or damage 21 N.J.S.2C:17-2 22 Criminal mischief 23 N.J.S.2C:17-3 24 Burglary 25 N.J.S.2C:18-2 26 Usury 27 N.J.S.2C:21-19 Threats and other improper influence 28 29 N.J.S.2C:27-3 30 Perjury and false swearing 31 N.J.S.2C:28-3 32 **Resisting** arrest 33 N.J.S.2C:29-2 34 Escape 35 N.J.S.2C:29-5; 36 or 37 (3) Conspiracy to commit or an attempt to commit any of the crimes described in this act. 38 39 d. For the purposes of this section, a conviction exists if the 40 individual has at any time been convicted under the laws of this 41 State or under any similar statutes of the United States or any other 42 state for a substantially equivalent crime or other offense. 43 Notwithstanding the provisions of this section, an individual e. 44 shall not be disqualified from employment or service under this act 45 on the basis of any conviction disclosed by a criminal record check 46 performed pursuant to this act without an opportunity to challenge 47 the accuracy of the disqualifying criminal history record. 48 When charges are pending for a crime or any other offense f.

enumerated in this section, the employing board of education shall 1 2 be notified that the candidate shall not be eligible for employment 3 until the commissioner has made a determination regarding qualification or disqualification upon adjudication of the pending 4 5 charges. 6 g. This section shall first apply to criminal history record 7 checks conducted on or after the effective date of P.L.1998, c.31 8 (C.18A:6-7.1c et al.); except that in the case of an individual 9 employed by a board of education or a contracted service provider 10 who is required to undergo a check upon employment with another 11 board of education or contracted service provider, the individual 12 shall be disqualified only for the following offenses: 13 (1) any offense enumerated in this section prior to the effective 14 date of P.L.1998, c.31 (C.18A:6-7.1c et al.); and 15 (2) any offense enumerated in this section which had not been enumerated in this section prior to the effective date of P.L.1998, 16 17 c.31 (C.18A:6-7.1c et al.), if the person was convicted of that 18 offense on or after the effective date of that act. 19 (cf: P.L.2002, c.119, s.3) 20 21 2. Section 2 of P.L.1986, c.116 (C.18A:6-7.2) is amended to 22 read as follows: 23 An applicant for employment or service in any of the 2 24 positions covered by this act shall submit to the Commissioner of 25 Education his or her name, address and fingerprints taken in 26 accordance with procedures established by the commissioner. The Commissioner of Education is hereby authorized to exchange 27 fingerprint data with and receive criminal history record 28 information from the federal Bureau of Investigation and the 29 Division of State Police for use in making the determinations 30 31 required by this act. No criminal history record check shall be 32 performed pursuant to this act unless the applicant shall have 33 furnished his or her written consent to such a check. The applicant 34 shall bear the cost for the criminal history record check, including 35 all costs for administering and processing the check. 36 If a facility, center, school, or school system under the 37 supervision of the Department of Education or board of education requires a criminal history record check for an unpaid volunteer, the 38 39 facility, center, school, or school system under the supervision of 40 the Department of Education or school board shall reimburse the 41 applicant for the cost of the check. A facility, center, school, or school system under the supervision of the Department of 42 43 Education or board of education may reimburse an applicant 44 serving in a paid position for the cost of the check. 45 (cf: P.L.2002, c.119, s.4) 46 47 3. This act shall take effect immediately.

#### A515 BATEMAN, BIONDI

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#### STATEMENT

3 The bill is designed to address two concerns regarding criminal 4 history record checks for persons providing services in a school 5 setting. Under current law persons providing voluntary services in 6 a school setting are not required to undergo criminal history record 7 checks, despite the fact that they may have regular contact with 8 pupils. There may be some instances in which it would be 9 appropriate to screen volunteers, and other instances where the screening would be unnecessary. This bill would permit a facility, 10 11 center, school, or school system under the supervision of the 12 Department of Education or a board of education to require criminal 13 history record checks for individuals who, on an unpaid voluntary 14 basis, provide services that involve regular contact with pupils.

15 The other concern regarding criminal history record checks involves the payment for the cost of the check. Under current law, 16 17 the applicant is required to bear the cost of the record check. Under 18 this bill a facility, center, school, or school system under the 19 supervision of the Department of Education or a board of education 20 which requires a criminal history record check for an unpaid 21 volunteer, would be required to reimburse that applicant for the cost 22 of the record check. The bill also provides that a facility, center, 23 school, or school system under the supervision of the Department of 24 Education or a board of education is permitted to pay the cost of the 25 record check for persons in paid positions.

26 This bill is modeled on recommendations of the New Jersey Law27 Revision Commission.

1 2

#### ASSEMBLY EDUCATION COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 515

with committee amendments

## **STATE OF NEW JERSEY**

#### DATED: FEBRUARY 6, 2006

The Assembly Education Committee favorably reports Assembly Bill No. 515 with committee amendments.

As amended, this bill specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to require criminal history record checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. This bill also provides that the facility, center, school, or school system under the supervision of the Department of Education or a board of education which requires a criminal history record check for an unpaid volunteer is to reimburse that applicant for the cost of the record check.

In the case of a sending-receiving relationship, the bill requires that the decision to require criminal history record checks of volunteers be made jointly by the boards of education of the sending and receiving districts.

In addition the bill specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to pay the cost of the record check for persons in paid positions.

This bill is modeled on recommendations of the New Jersey Law Revision Commission.

The committee amended the bill to require, in the case of school districts involved in a sending-receiving relationship, that the decision to require criminal history record checks for volunteers be made jointly by the boards of education of the sending and receiving districts.

This bill was pre-filed for introduction in the 2006-2007 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

#### SENATE EDUCATION COMMITTEE

#### STATEMENT TO

#### [First Reprint] ASSEMBLY, No. 515

# STATE OF NEW JERSEY

#### DATED: NOVEMBER 13, 2006

The Senate Education Committee reports favorably Assembly Bill No.515(1R).

This bill specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to require criminal history record checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. This bill also provides that the facility, center, school, or school system under the supervision of the Department of Education or a board of education which requires a criminal history record check for an unpaid volunteer is to reimburse that applicant for the cost of the record check.

In the case of a sending-receiving relationship, the bill requires that the decision to require criminal history record checks of volunteers be made jointly by the boards of education of the sending and receiving districts.

In addition the bill specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to pay the cost of the record check for persons in paid positions.

This bill is modeled on recommendations of the New Jersey Law Revision Commission.

As reported by committee this bill is identical to Senate Bill No. 60 with committee amendments.

#### STATEMENT TO

#### [First Reprint] ASSEMBLY, No. 515

## STATE OF NEW JERSEY

#### DATED: FEBRUARY 8, 2007

The Senate Budget and Appropriations Committee reports favorably Assembly Bill No. 515 (1R).

Assembly Bill No. 515 (1R) authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to require criminal history record checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. The bill also provides that an unpaid volunteer may be reimbursed for the cost of the record check.

In addition, the bill specifies in the case of a sending-receiving relationship, that the decision to require criminal history record checks of volunteers be made jointly by the boards of education of the sending and receiving districts. The bill also authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to pay the cost of the record check for persons in paid positions.

As reported, this bill is identical to Senate Bill No. 60, also as reported by the committee.

#### FISCAL IMPACT:

The Office of Legislative Services notes in a Legislative Fiscal Estimate on the bill that the cost for a single criminal history background check requested by a facility, center, school, or school system under the supervision of the Department of Education or a board of education is \$85; \$78 for the background check and a \$7 administrative fee for the Department of Education. The expenditures of a facility, center, school, or school system to reimburse this cost under the provisions of the bill will vary depending on: the number of unpaid volunteers providing a service to an educational unit and required by that unit to have a criminal history background check; and the number of persons employed by the educational unit following the bill's enactment, if the educational unit makes the decision to reimburse paid staff for the criminal history background check.

### LEGISLATIVE FISCAL ESTIMATE [First Reprint] ASSEMBLY, No. 515 STATE OF NEW JERSEY 212th LEGISLATURE

DATED: JUNE 22, 2006

#### SUMMARY

Synopsis:	Permits criminal history background check for unpaid volunteers in schools and requires applicant to be reimbursed for costs of check; permits the reimbursement of paid school personnel for such costs.	
Type of Impact:	Possible expenditure increase	
Agencies Affected:	Local school districts	

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
Local Cost		Per individual, \$85	

- The bill permits certain educational entities, including school districts, which care for, or are involved in the education of children under the age of 18 to require criminal history background checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. In the event that such a check is required, the bill requires the educational entity to reimburse the volunteer for the cost of the background check.
- The bill also permits these entities to reimburse an applicant for a criminal history background check if the applicant is serving in a paid position.
- Currently the cost of a criminal history background check is \$85; \$78 for the background check and a \$7 administrative fee for the Department of Education.

#### **BILL DESCRIPTION**

Assembly Bill No. 515 (1R) of 2006 specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to require criminal history record checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. This bill also provides that the facility, center,



school, or school system under the supervision of the Department of Education or a board of education which requires a criminal history record check for an unpaid volunteer is to reimburse that applicant for the cost of the record check.

In the case of a sending-receiving relationship, the bill requires that the decision to require criminal history record checks of volunteers be made jointly by the boards of education of the sending and receiving districts.

In addition the bill specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to pay the cost of the record check for persons in paid positions.

#### FISCAL ANALYSIS

#### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services notes that based on the information provided by the Department of Education, the total cost for the criminal history background check is \$85. This includes \$78 for the Live Scan fingerprinting process and a \$7 administrative fee charged by the Department of Education (see http://www.nj.gov/njded/educators/crimhist). The cost under the provisions of the bill will vary depending on: the number of volunteers providing a service to an educational unit and required by that unit to have a criminal history background check; and the number of persons employed by the educational unit following the bill's enactment, if the educational unit makes the decision to reimburse paid staff for the criminal history background check.

Section:	Education
Analyst:	Theodore C. Settle Principal Research Analyst
Approved:	David J. Rosen Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L. 1980, c.67.

## SENATE, No. 60

# STATE OF NEW JERSEY 212th LEGISLATURE

PRE-FILED FOR INTRODUCTION IN THE 2006 SESSION

Sponsored by: Senator WALTER J. KAVANAUGH District 16 (Morris and Somerset) Senator NICHOLAS J. SACCO District 32 (Bergen and Hudson)

#### **SYNOPSIS**

Permits criminal history record check for unpaid volunteers in schools and requires applicant to be reimbursed for costs of check; permits the reimbursement of paid school personnel for such costs.

#### **CURRENT VERSION OF TEXT**

Introduced Pending Technical Review by Legislative Counsel



(Sponsorship Updated As Of: 2/28/2006)

AN ACT concerning criminal history record checks and amending
 P.L.1986 c.116.

3 4

**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

5 6

7 1. Section 1 of P.L.1986, c.116 (C.18A:6-7.1) is amended to8 read as follows:

9 A facility, center, school, or school system under the 1. 10 supervision of the Department of Education and board of education 11 which cares for, or is involved in the education of children under 12 the age of 18 shall not employ for pay or contract for the paid 13 services of any teaching staff member or substitute teacher, teacher 14 aide, child study team member, school physician, school nurse, 15 custodian, school maintenance worker, cafeteria worker, school law 16 enforcement officer, school secretary or clerical worker or any other 17 person serving in a position which involves regular contact with 18 pupils unless the employer has first determined consistent with the 19 requirements and standards of this act, that no criminal history 20 record information exists on file in the Federal Bureau of 21 Investigation, Identification Division, or the State Bureau of 22 Identification which would disqualify that individual from being 23 employed or utilized in such capacity or position. An individual 24 employed by a board of education or a school bus contractor 25 holding a contract with a board of education, in the capacity of a 26 school bus driver, shall be required to meet the criminal history 27 record requirements pursuant to section 6 of P.L.1989, c.104 28 (C.18A:39-19.1). [This section shall not apply to any individual 29 who provides services on a voluntary basis] A facility, center, 30 school, or school system under the supervision of the Department of Education and board of education which cares for, or is involved in 31 32 the education of children under the age of 18 may require criminal 33 history record checks for individuals who, on an unpaid voluntary 34 basis, provide services that involve regular contact with pupils. 35 An individual, except as provided in subsection g. of this section,

shall be permanently disqualified from employment or service
under this act if the individual's criminal history record check
reveals a record of conviction for any crime of the first or second
degree; or

a. An offense as set forth in chapter 14 of Title 2C of the New
Jersey Statutes, or as set forth in N.J.S.2C:24-4 and 2C:24-7, or as
set forth in R.S.9:6-1 et seq., or as set forth in N.J.S.2C:29-2; or

b. An offense involving the manufacture, transportation, sale,possession, distribution or habitual use of a "controlled dangerous"

EXPLANATION – Matter enclosed in **bold-faced** brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

substance" as defined in the "Comprehensive Drug Reform Act of 1 1987," N.J.S.2C:35-1 et al. or "drug paraphernalia" as defined 2 3 pursuant to N.J.S.2C:36-1 et seq.; or 4 c. (1) A crime involving the use of force or the threat of force to 5 or upon a person or property including, but not limited to, robbery, 6 aggravated assault, stalking, kidnapping, arson, manslaughter and 7 murder; or (2) A crime as set forth in chapter 39 of Title 2C of the New 8 9 Jersey Statutes, a third degree crime as set forth in chapter 20 of 10 Title 2C of the New Jersey Statutes, or a crime as listed below: Recklessly endangering another person 11 12 N.J.S.2C:12-2 13 Terroristic threats 14 N.J.S.2C:12-3 15 Criminal restraint 16 N.J.S.2C:13-2 17 Luring, enticing child into motor vehicle, structure or isolated 18 area 19 P.L.1993, c.291 20 Causing or risking widespread injury or damage N.J.S.2C:17-2 21 22 Criminal mischief 23 N.J.S.2C:17-3 24 Burglary 25 N.J.S.2C:18-2 26 Usury 27 N.J.S.2C:21-19 Threats and other improper influence 28 29 N.J.S.2C:27-3 30 Perjury and false swearing 31 N.J.S.2C:28-3 32 **Resisting** arrest 33 N.J.S.2C:29-2 34 Escape 35 N.J.S.2C:29-5; 36 or 37 (3) Conspiracy to commit or an attempt to commit any of the crimes described in this act. 38 39 d. For the purposes of this section, a conviction exists if the 40 individual has at any time been convicted under the laws of this 41 State or under any similar statutes of the United States or any other 42 state for a substantially equivalent crime or other offense. 43 Notwithstanding the provisions of this section, an individual e. 44 shall not be disqualified from employment or service under this act 45 on the basis of any conviction disclosed by a criminal record check 46 performed pursuant to this act without an opportunity to challenge 47 the accuracy of the disqualifying criminal history record. 48 When charges are pending for a crime or any other offense f.

enumerated in this section, the employing board of education shall 1 2 be notified that the candidate shall not be eligible for employment 3 until the commissioner has made a determination regarding qualification or disqualification upon adjudication of the pending 4 5 charges. 6 g. This section shall first apply to criminal history record checks conducted on or after the effective date of P.L.1998, c.31 7 8 (C.18A:6-7.1c et al.); except that in the case of an individual 9 employed by a board of education or a contracted service provider 10 who is required to undergo a check upon employment with another 11 board of education or contracted service provider, the individual 12 shall be disqualified only for the following offenses: 13 (1) any offense enumerated in this section prior to the effective 14 date of P.L.1998, c.31 (C.18A:6-7.1c et al.); and 15 (2) any offense enumerated in this section which had not been enumerated in this section prior to the effective date of P.L.1998, 16 17 c.31 (C.18A:6-7.1c et al.), if the person was convicted of that 18 offense on or after the effective date of that act. 19 (cf: P.L.2002, c.119, s.3) 20 21 2. Section 2 of P.L.1986, c.116 (C.18A:6-7.2) is amended to 22 read as follows: 23 An applicant for employment or service in any of the 2 24 positions covered by this act shall submit to the Commissioner of 25 Education his or her name, address and fingerprints taken in accordance with procedures established by the commissioner. The 26 Commissioner of Education is hereby authorized to exchange 27 fingerprint data with and receive criminal history record 28 information from the federal Bureau of Investigation and the 29 Division of State Police for use in making the determinations 30 31 required by this act. No criminal history record check shall be 32 performed pursuant to this act unless the applicant shall have 33 furnished his or her written consent to such a check. The applicant 34 shall bear the cost for the criminal history record check, including 35 all costs for administering and processing the check. 36 If a facility, center, school, or school system under the 37 supervision of the Department of Education or board of education requires a criminal history record check for an unpaid volunteer, the 38 39 facility, center, school, or school system under the supervision of 40 the Department of Education or school board shall reimburse the 41 applicant for the cost of the check. A facility, center, school, or school system under the supervision of the Department of 42 43 Education or board of education may reimburse an applicant 44 serving in a paid position for the cost of the check. 45 (cf: P.L.2002, c.119, s.4) 46 47 3. This act shall take effect immediately.

#### S60 KAVANAUGH, SACCO

#### STATEMENT

3 The bill is designed to address two concerns regarding criminal 4 history record checks for persons providing services in a school 5 setting. Under current law persons providing voluntary services in 6 a school setting are not required to undergo criminal history record 7 checks, despite the fact that they may have regular contact with 8 pupils. There may be some instances in which it would be 9 appropriate to screen volunteers, and other instances where the screening would be unnecessary. This bill would permit a facility, 10 11 center, school, or school system under the supervision of the 12 Department of Education or a board of education to require criminal 13 history record checks for individuals who, on an unpaid voluntary 14 basis, provide services that involve regular contact with pupils.

15 The other concern regarding criminal history record checks involves the payment for the cost of the check. Under current law, 16 17 the applicant is required to bear the cost of the record check. Under 18 this bill a facility, center, school, or school system under the 19 supervision of the Department of Education or a board of education 20 which requires a criminal history record check for an unpaid 21 volunteer, would be required to reimburse that applicant for the cost 22 of the record check. The bill also provides that a facility, center, 23 school, or school system under the supervision of the Department of 24 Education or a board of education is permitted to pay the cost of the 25 record check for persons in paid positions.

26 This bill is modeled on recommendations of the New Jersey Law27 Revision Commission.

1 2

#### SENATE EDUCATION COMMITTEE

#### STATEMENT TO

#### SENATE, No. 60

with committee amendments

## STATE OF NEW JERSEY

#### DATED: NOVEMBER 13, 2006

The Senate Education Committee reports favorably Senate Bill No. 60 with committee amendments.

As amended, this bill specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to require criminal history record checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. This bill also provides that the facility, center, school, or school system under the supervision of the Department of Education or a board of education which requires a criminal history record check for an unpaid volunteer is to reimburse that applicant for the cost of the record check.

In the case of a sending-receiving relationship, the bill requires that the decision to require criminal history record checks of volunteers be made jointly by the boards of education of the sending and receiving districts.

In addition the bill specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to pay the cost of the record check for persons in paid positions.

This bill is modeled on recommendations of the New Jersey Law Revision Commission.

The committee amended the bill to require, in the case of school districts involved in a sending-receiving relationship, that the decision to require criminal history record checks for volunteers be made jointly by the boards of education of the sending and receiving districts.

As amended by committee, this bill is identical to Assembly Bill No. 515 (1R).

This bill was pre-filed for introduction in the 2006-2007 session pending technical review. As reported, the bill includes the changes required by technical review, which has been performed.

#### STATEMENT TO

# [First Reprint] **SENATE, No. 60**

# STATE OF NEW JERSEY

#### DATED: FEBRUARY 8, 2007

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 60 (1R).

Senate Bill No. 60 (1R) authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to require criminal history record checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. The bill also provides that an unpaid volunteer may be reimbursed for the cost of the record check.

In addition, the bill specifies in the case of a sending-receiving relationship, that the decision to require criminal history record checks of volunteers be made jointly by the boards of education of the sending and receiving districts. The bill also authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to pay the cost of the record check for persons in paid positions.

As reported, this bill is identical to Assembly Bill No. 515 (1R), as also reported by the committee.

#### FISCAL IMPACT:

The Office of Legislative Services notes in a Legislative Fiscal Estimate on the identical Assembly bill that the cost for a single criminal history background check requested by a facility, center, school, or school system under the supervision of the Department of Education or a board of education is \$85; \$78 for the background check and a \$7 administrative fee for the Department of Education. The expenditures of a facility, center, school, or school system to reimburse this cost under the provisions of the bill will vary depending on: the number of unpaid volunteers providing a service to an educational unit and required by that unit to have a criminal history background check; and the number of persons employed by the educational unit following the bill's enactment, if the educational unit makes the decision to reimburse paid staff for the criminal history background check.

### LEGISLATIVE FISCAL ESTIMATE [First Reprint] SENATE, No. 60 STATE OF NEW JERSEY 212th LEGISLATURE

DATED: FEBRUARY 8, 2007

#### SUMMARY

Synopsis:	Permits criminal history background check for unpaid volunteers in schools and requires applicant to be reimbursed for costs of check; permits the reimbursement of paid school personnel for such costs.	
Type of Impact:	Possible expenditure increase	
Agencies Affected:	Local school districts	

#### Office of Legislative Services Estimate

Fiscal Impact	<u>Year 1</u>	<u>Year 2</u>	<u>Year 3</u>
Local Cost		Per individual, \$85	

- The bill permits certain educational entities, including school districts, which care for, or are involved in the education of children under the age of 18 to require criminal history background checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. In the event that such a check is required, the bill requires the educational entity to reimburse the volunteer for the cost of the background check.
- The bill also permits these entities to reimburse an applicant for a criminal history background check if the applicant is serving in a paid position.
- Currently the cost of a criminal history background check is \$85; \$78 for the background check and a \$7 administrative fee for the Department of Education.

#### **BILL DESCRIPTION**

Senate Bill No. 60 (1R) of 2006 specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to require criminal history record checks for individuals who, on an unpaid voluntary basis, provide services that involve regular contact with pupils. This bill also provides that the facility, center, school, or school system under the supervision of the Department of Education or a board of



education which requires a criminal history record check for an unpaid volunteer is to reimburse that applicant for the cost of the record check.

In the case of a sending-receiving relationship, the bill requires that the decision to require criminal history record checks of volunteers be made jointly by the boards of education of the sending and receiving districts.

In addition the bill specifically authorizes a facility, center, school, or school system under the supervision of the Department of Education or a board of education to pay the cost of the record check for persons in paid positions.

#### FISCAL ANALYSIS

#### **OFFICE OF LEGISLATIVE SERVICES**

The Office of Legislative Services notes that based on the information provided by the Department of Education, the total cost for the criminal history background check is \$85. This includes \$78 for the Live Scan fingerprinting process and a \$7 administrative fee charged by the Department of Education (see http://www.nj.gov/njded/educators/crimhist). The cost under the provisions of the bill will vary depending on: the number of volunteers providing a service to an educational unit and required by that unit to have a criminal history background check; and the number of persons employed by the educational unit following the bill's enactment, if the educational unit makes the decision to reimburse paid staff for the criminal history background check.

Section:	Education
Analyst:	<i>Theodore C. Settle</i> Principal Research Analyst
Approved:	David J. Rosen Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L. 1980, c.67.