### 52:27B-20a LEGISLATIVE HISTORY CHECKLIST

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LAWS OF: 2009 CHAPTER: 189

NJSA: 52:27B-20a (Requires a State tax expenditure report be included in the Governor's annual budget message)

- BILL NO: A2139 (Substituted for S3153)
- SPONSOR(S) Greenstein and Others
- DATE INTRODUCED: February 25, 2008
- COMMITTEE: ASSEMBLY: Appropriations

SENATE:

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- AMENDED DURING PASSAGE: No
- DATE OF PASSAGE:ASSEMBLY:January 7, 2010
  - **SENATE:** January 7, 2010
- DATE OF APPROVAL: January 12, 2010

#### FOLLOWING ARE ATTACHED IF AVAILABLE:

FINAL TEXT OF BILL (Introduced version of bill enacted)

A2139	SPONSOR'S STATEMENT:	(Begins on page 3 of original bill)	Yes
	COMMITTEE STATEMENT:	ASSEMBLY:	Yes
		SENATE:	No

(Audio archived recordings of the committee meetings, corresponding to the date of the committee statement, *may possibly* be found at www.njleg.state.nj.us)

	FLOOR AMENDMENT STATEMENT:		No
	LEGISLATIVE FISCAL NOTE:		No
S3153			
	SPONSOR'S STATEMENT: (Begins on page 3 of original bill)		Yes
	COMMITTEE STATEMENT:	ASSEMBLY:	No
		SENATE:	Yes
	FLOOR AMENDMENT STATEMENT:		No
	LEGISLATIVE FISCAL NOTE:		No

(continued)

VETO MESSAGE:	No
GOVERNOR'S PRESS RELEASE ON SIGNING:	No
FOLLOWING WERE PRINTED: To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext.103 or <u>mailto:refdesk@njstatelik</u>	<u>o.org</u>
REPORTS:	No
HEARINGS:	No
NEWSPAPER ARTICLES:	Yes
"Corzine signs 10 bills, including revised 1 gun-per-month law," NewJerseyNewsroom.com, 7	1-13-

"Corzine signs 10 bills, including revised 1 gun-per-month law," NewJerseyNewsroom.com, 1-13-10, http://www.newjerseynewsroom.com/state/corzine-signs-10-bills-including-revised-1-gun-per-month-law

LAW/RWH

# ASSEMBLY, No. 2139 STATE OF NEW JERSEY 213th LEGISLATURE

**INTRODUCED FEBRUARY 25, 2008** 

Sponsored by: Assemblywoman LINDA R. GREENSTEIN District 14 (Mercer and Middlesex) Assemblyman WAYNE P. DEANGELO District 14 (Mercer and Middlesex) Assemblywoman NELLIE POU District 35 (Bergen and Passaic) Assemblyman PAUL D. MORIARTY District 4 (Camden and Gloucester) Assemblyman LOUIS D. GREENWALD District 6 (Camden)

Co-Sponsored by: Assemblymen Milam, Albano, Senators Buono and Gordon

### SYNOPSIS

Requires a State tax expenditure report be included in the Governor's annual budget message.

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(Sponsorship Updated As Of: 1/8/2010)

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1 AN ACT requiring a State tax expenditure report be included in the 2 Governor's annual budget message and supplementing Title 52 of 3 the Revised Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. a. In addition to the requirements of section 11 of article 3 of 9 P.L.1944, c.112 (C.52:27B-20), and any other provisions of law, the 10 Governor's budget message transmitted annually to the Legislature 11 shall include a State tax expenditure report setting forth estimates of 12 the tax expenditures under existing State law for the last completed 13 fiscal year, the current fiscal year and the fiscal year to which the 14 budget message applies. The tax expenditures report shall take into 15 account projected economic factors, and any changes in State tax 16 expenditures as may be enacted or reasonably expected to be 17 enacted for any fiscal year. 18 b. The State tax expenditures report shall: 19 (1) list each State tax expenditure, 20 (2) identify the statutory authority for each State tax expenditure, and the year in which it was enacted or the tax year or tax period in 21 22 which it became effective, 23 (3) describe the objective of each State tax expenditure, 24 (4) detail in columnar enumeration for each State tax expenditure 25 an estimate of the amount of State revenue loss for the last completed fiscal year, the current fiscal year and the fiscal year to 26 27 which the budget message applies, (5) determine whether each State tax expenditure has been 28 29 effective in achieving the purpose for which the tax expenditure was enacted and currently serves, including an analysis of the 30 31 persons, including corporations, individuals or other entities, 32 benefited by the expenditure, 33 (6) the effect of each State tax expenditure on the fairness and 34 equity of the distribution of the tax burden, and 35 (7) the public and private costs of administering the State tax 36 expenditures. 37 c. As used in this section: 38 "State tax expenditure" means those revenue losses attributable 39 to provisions of State tax law which establish special tax treatment, 40 including but not limited to tax law definition, deduction, exclusion, 41 exemption, deferral, credit, preferential tax rate or other special tax 42 provision resulting in a reduced tax liability for certain persons, 43 individuals, types of income, transactions or property from the 44 liability which would be presumed to exist without the State tax 45 expenditure. 46 d. The Division of Taxation in the Department of the Treasury 47 shall advise and assist the Governor in the preparation of the State 48 tax expenditure report.

### A2139 GREENSTEIN, DEANGELO

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2. This act shall take effect immediately and apply to budget
 messages transmitted on and after enactment.

### STATEMENT

7 This bill requires that the Governor's annual budget message 8 include a State tax expenditure report. State governmental policy 9 objectives are sought to be achieved by both the granting of direct 10 expenditures of governmental funds and by the granting of special 11 and selective tax relief or tax expenditures. Both direct 12 expenditures of governmental funds and tax expenditures affect the 13 ability of the State government to set tax rates and collect State tax 14 revenue and implement the functions of government through the 15 expenditure of governmental funds. The Legislature's review of the 16 Governor's annual budget messages examines the fiscal soundness 17 and effectiveness of proposed State spending decisions. However, 18 there is no regular and comprehensive review by the Legislature of 19 the granting of special and selective State tax relief.

20 While all tax expenditures are initially designed to promote the public good through the encouragement of certain economic 21 22 activities or the reduction of tax liabilities in special circumstances, 23 the passing of time may change the effect of tax expenditures to 24 something other than their original purposes. The Legislature 25 cannot begin to adequately assess the public policy impacts of tax 26 expenditures, and the accomplishment of the Legislative intent of 27 tax expenditures, until sufficient empirical data exists as to the financial effects of the tax expenditures. The best way to ensure 28 29 that adequate data is regularly available on the financial effects of 30 State tax expenditures is to require that the Governor include such 31 data in the annual budget message to the Legislature.

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### STATEMENT TO

### ASSEMBLY, No. 2139

## **STATE OF NEW JERSEY**

### DATED: JANUARY 4, 2010

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2139.

The bill requires that the Governor's annual budget message include a State tax expenditure report. State governmental policy objectives are sought to be achieved by both the granting of direct expenditures of governmental funds and by the granting of special and selective tax relief or tax expenditures. Both direct expenditures of governmental funds and tax expenditures affect the ability of the State government to set tax rates and collect State tax revenue and implement the functions of government through the expenditure of governmental funds. The Legislature's review of the Governor's annual budget messages examines the fiscal soundness and effectiveness of proposed State spending decisions. However, there is no regular and comprehensive review by the Legislature of the granting of special and selective State tax relief.

While all tax expenditures are initially designed to promote the public good through the encouragement of certain economic activities or the reduction of tax liabilities in special circumstances, the passing of time may change the effect of tax expenditures to something other than their original purposes. The Legislature cannot begin to adequately assess the public policy impacts of tax expenditures, and the accomplishment of the Legislative intent of tax expenditures, until sufficient empirical data exists as to the financial effects of the tax expenditures. The best way to ensure that adequate data is regularly available on the financial effects of State tax expenditures is to require that the Governor include such data in the annual budget message to the Legislature.

This bill is identical to Senate Bill No. 3153.

FISCAL IMPACT:

This bill was not certified as requiring a fiscal note.

### **SENATE, No. 3153**

# STATE OF NEW JERSEY 213th LEGISLATURE

INTRODUCED DECEMBER 10, 2009

Sponsored by: Senator BARBARA BUONO District 18 (Middlesex) Senator ROBERT M. GORDON District 38 (Bergen)

### SYNOPSIS

Requires a State tax expenditure report be included in the Governor's annual budget message.

### CURRENT VERSION OF TEXT

As introduced.



(Sponsorship Updated As Of: 1/8/2010)

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1 AN ACT requiring a State tax expenditure report be included in the 2 Governor's annual budget message and supplementing Title 52 of 3 the Revised Statutes. 4 5 **BE IT ENACTED** by the Senate and General Assembly of the State 6 of New Jersey: 7 8 1. a. In addition to the requirements of section 11 of article 3 9 of P.L.1944, c.112 (C.52:27B-20), and any other provisions of law, 10 the Governor's budget message transmitted annually to the 11 Legislature shall include a State tax expenditure report setting forth estimates of the tax expenditures under existing State law for the 12 last completed fiscal year, the current fiscal year and the fiscal year 13 14 to which the budget message applies. The tax expenditures report 15 shall take into account projected economic factors, and any changes 16 in State tax expenditures as may be enacted or reasonably expected to be enacted for any fiscal year. 17 18 The State tax expenditures report shall: b. 19 (1) list each State tax expenditure, 20 (2) identify the statutory authority for each State tax expenditure, and the year in which it was enacted or the tax year or 21 22 tax period in which it became effective, 23 (3) describe the objective of each State tax expenditure, 24 (4) detail in columnar enumeration for each State tax 25 expenditure an estimate of the amount of State revenue loss for the last completed fiscal year, the current fiscal year and the fiscal year 26 27 to which the budget message applies, (5) determine whether each State tax expenditure has been 28 29 effective in achieving the purpose for which the tax expenditure 30 was enacted and currently serves, including an analysis of the 31 persons, including corporations, individuals or other entities, 32 benefited by the expenditure, 33 (6) the effect of each State tax expenditure on the fairness and 34 equity of the distribution of the tax burden, and 35 (7) the public and private costs of administering the State tax 36 expenditures. 37 c. As used in this section: 38 "State tax expenditure" means those revenue losses attributable 39 to provisions of State tax law which establish special tax treatment, 40 including but not limited to tax law definition, deduction, exclusion, 41 exemption, deferral, credit, preferential tax rate or other special tax 42 provision resulting in a reduced tax liability for certain persons, 43 individuals, types of income, transactions or property from the 44 liability which would be presumed to exist without the State tax 45 expenditure. 46 d. The Division of Taxation in the Department of the Treasury 47 shall advise and assist the Governor in the preparation of the State 48 tax expenditure report.

### S3153 BUONO, GORDON

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2. This act shall take effect immediately and apply to budget
 messages transmitted on and after enactment.

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### STATEMENT

7 This bill requires that the Governor's annual budget message 8 include a State tax expenditure report. State governmental policy 9 objectives are sought to be achieved by both the granting of direct 10 expenditures of governmental funds and by the granting of special 11 and selective tax relief or tax expenditures. Both direct 12 expenditures of governmental funds and tax expenditures affect the 13 ability of the State government to set tax rates and collect State tax 14 revenue and implement the functions of government through the 15 expenditure of governmental funds. The Legislature's review of the 16 Governor's annual budget messages examines the fiscal soundness 17 and effectiveness of proposed State spending decisions. However, 18 there is no regular and comprehensive review by the Legislature of 19 the granting of special and selective State tax relief.

20 While all tax expenditures are initially designed to promote the public good through the encouragement of certain economic 21 22 activities or the reduction of tax liabilities in special circumstances, 23 the passing of time may change the effect of tax expenditures to 24 something other than their original purposes. The Legislature 25 cannot begin to adequately assess the public policy impacts of tax 26 expenditures, and the accomplishment of the Legislative intent of 27 tax expenditures, until sufficient empirical data exists as to the financial effects of the tax expenditures. The best way to ensure 28 29 that adequate data is regularly available on the financial effects of 30 State tax expenditures is to require that the Governor include such 31 data in the annual budget message to the Legislature.

### STATEMENT TO

### **SENATE, No. 3153**

# **STATE OF NEW JERSEY**

### DATED: JANUARY 4, 2010

The Senate Budget and Appropriations Committee reports favorably Senate No. 3153.

The bill requires that the Governor's annual budget message include a State tax expenditure report. State governmental policy objectives are sought to be achieved by both the granting of direct expenditures of governmental funds and by the granting of special and selective tax relief or tax expenditures. Both direct expenditures of governmental funds and tax expenditures affect the ability of the State government to set tax rates and collect State tax revenue and implement the functions of government through the expenditure of governmental funds. The Legislature's review of the Governor's annual budget messages examines the fiscal soundness and effectiveness of proposed State spending decisions. However, there is no regular and comprehensive review by the Legislature of the granting of special and selective State tax relief.

While all tax expenditures are initially designed to promote the public good through the encouragement of certain economic activities or the reduction of tax liabilities in special circumstances, the passing of time may change the effect of tax expenditures to something other than their original purposes. The Legislature cannot begin to adequately assess the public policy impacts of tax expenditures, and the accomplishment of the Legislative intent of tax expenditures, until sufficient empirical data exists as to the financial effects of the tax expenditures. The best way to ensure that adequate data is regularly available on the financial effects of State tax expenditures is to require that the Governor include such data in the annual budget message to the Legislature.

### FISCAL IMPACT:

This bill is not certified for a fiscal note.