### 34:1B-21.31 to 34:1B-21.36

### LEGISLATIVE HISTORY CHECKLIST

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**LAWS OF:** 2006 **CHAPTER:** 102

NJSA: 34:1B-21.31 to 34:1B-21.36 (Authorizes the issuance of bonds by the NJEDA to fund State capital

construction projects of \$270 million for facilities for stem cell research,

biomedical research, blood collection and cancer research)

BILL NO: S1471 (Substituted for A2828)

**SPONSOR(S)** Codey and others

**DATE INTRODUCED:** February 27, 2006

COMMITTEE: ASSEMBLY: Appropriations

**SENATE:** Budget and Appropriations

AMENDED DURING PASSAGE: Yes

**DATE OF PASSAGE:** ASSEMBLY: December 14, 2006

SENATE: December 14, 2006

**DATE OF APPROVAL:** December 20, 2006

**FOLLOWING ARE ATTACHED IF AVAILABLE:** 

**FINAL TEXT OF BILL** (2<sup>nd</sup> reprint of Senate floor substitute for S1471 enacted)

S1471

SPONSOR'S STATEMENT (Begins on page 6 of original bill)
Yes

COMMITTEE STATEMENT: <u>ASSEMBLY</u>: <u>Yes</u>

**SENATE**: Yes

FLOOR AMENDMENT STATEMENT: Yes <u>3-13-2006</u>

<u>12-11-2006</u>

LEGISLATIVE FISCAL ESTIMATE: Yes 3-20-2006

4-21-2006 6-2-2006 1-5-2007

A2828

**SPONSOR'S STATEMENT**: (Begins on page 6 of original bill) Yes

COMMITTEE STATEMENT: ASSEMBLY: Yes 3-13-2006 Health and

Senior Services

10-19-2006 Appropriations

SENATE: No

FLOOR AMENDMENT STATEMENT: Yes

LEGISLATIVE FISCAL ESTIMATE: Yes

VETO MESSAGE:	No
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### **GOVERNOR'S PRESS RELEASE ON SIGNING:**

Yes

### **FOLLOWING WERE PRINTED:**

To check for circulating copies, contact New Jersey State Government Publications at the State Library (609) 278-2640 ext. 103 or mailto:refdesk@njstatelib.org.

REPORTS: No

HEARINGS: No

NEWSPAPER ARTICLES: Yes

RWH 3/14/08

<sup>&</sup>quot;New Jersey invests \$270 million in push for stem-cell research," 12-21-06, Burlington County Times, p. A12

<sup>&</sup>quot;NJ invests \$270 million in stem cell push," 12-21-06, The Trentonian, p.5

<sup>&</sup>quot;Corzine signs \$270 million in stem cell effort," 12-21-06, The Philadelphia Inquirer, p.B3

<sup>&</sup>quot;New cures a goal as N.J. invests \$270M in stem cell research," 12-21-06, Asbury Park Press, p.01A

<sup>&</sup>quot;Corzine inks stem-cell research legislation," 12-21-06, Courier News, p.A3

<sup>&</sup>quot;Corzine signs stem cell aid," 12-21-06, The Times, p.A01

<sup>&</sup>quot;Jersey pumps millions into stem cell drive," 12-21-06, The Star-Ledger, p.19

<sup>&</sup>quot;New hope for miracles," 12-21-06, The Record, p.A01

<sup>&</sup>quot;Injured, ill see hope in N.J. stem-cell push," 12-21-06, The Press, p.A3

### P.L. 2006, CHAPTER 102, approved December 20, 2006 Senate Substitute (Second Reprint) for Senate, No. 1471

1	AN ACT authorizing the financing of the cost of State capital
2	construction projects, including stem cell research facilities 1,
3	life sciences research facilities and biomedical research
4	facilities, with the proceeds of <sup>2</sup> [cigarette tax securitization] <sup>2</sup>
5	bonds to be issued by the New Jersey Economic Development
6	Authority, <sup>2</sup> [amending P.L.2004, c.68 (C.34:1B-21.16 et seq.)]
7	supplementing P.L.1974, c.80 (C.34:1B-1 et seq.) <sup>2</sup> .
8	
9	BE IT ENACTED by the Senate and General Assembly of the State
10	of New Jersey:
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12	<sup>2</sup> [1. The Title of P.L.2004, c.68 is amended to read as follows:
13	AN ACT authorizing the issuance of cigarette tax securitization
14	bonds, notes or other obligations by the New Jersey Economic
15	Development Authority for the purposes of providing revenue to
16	meet appropriations in [any] State [fiscal year] Fiscal Year
17	2005 commencing on [or after] July 1, 2004, thereafter

and amending P.L.1997, c.264. (cf: P.L.2004, c.68, Title)]<sup>2</sup>

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26 <sup>2</sup>[2. Section 2 of P.L.2004, c.68 (C.34:1B-21.17) is amended to 27 read as follows:

providing funding for State capital construction projects,

including stem cell research facilities <sup>1</sup>, life sciences research

facilities and biomedical research facilities, and providing a

source of payment and security for such bonds, notes or other

obligations, supplementing P.L.1974, c.80 (C.34:1B-1 et seq.)

- 2. The following words or terms as used in this act shall have the following meanings unless a different meaning clearly appears from the context:
- 31 "Authority" means the New Jersey Economic Development 32 Authority created pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.);
- "Biomedical research facilities" means one or more facilities 33 <sup>1</sup>[at] owned by <sup>1</sup> Rutgers, The State University, located in Camden, 34
- New Jersey, <sup>1</sup>and operated by a consortium of Rutgers, The State 35
- University, The Coriell Institute for Medical Research, the Robert 36
- Wood Johnson Medical School at Camden, and the Cancer Institute 37
- of New Jersey, South Jersey, which will be utilized for biomedical 38

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined thus is new matter.

Matter enclosed in superscript numerals has been adopted as follows:

Assembly AAP committee amendments adopted October 19, 2006.

<sup>&</sup>lt;sup>2</sup> Assembly floor amendments adopted December 11, 2006.

1 <u>research and related activities, including all facilities ancillary</u> 2 thereto:

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<sup>1</sup>"Blood collection facilities" means one or more facilities
located in the State that will be utilized by Elie Katz Umbilical
Cord Blood Program at Community Blood Services located in
Allendale, New Jersey, for cord blood collection to support stem
cell research and related activities, including all facilities ancillary
thereto;
<sup>1</sup>

"Bonds" means any bonds, notes or other obligations issued or entered into by the authority pursuant to this act;

<sup>1</sup>"Cancer research facilities" means one or more facilities located in Belleville, New Jersey that will be utilized by the Garden State Cancer Center for cancer research and related activities, including all facilities ancillary thereto; <sup>1</sup>

"Capital cost" means the expenses incurred in connection with: the planning, construction, reconstruction, development, erection, acquisition, extension, improvement, rehabilitation and equipping of State capital construction projects authorized by this act; the acquisition by purchase, lease, or otherwise, and the development of any real or personal property, and the acquisition and construction of new structures and equipment, for use in connection with a State capital construction project authorized by this act, including any rights or interests therein, the execution of any agreements and franchises deemed to be necessary or useful and convenient in connection with any State capital construction project authorized by this act; the procurement of engineering, inspection, planning, legal, financial, or other professional services; the administrative, organizational, operating or other expenses incident to the financing, completing, and placing into service of any State capital construction project authorized by this act;

"Cigarette Tax" means the tax imposed by the State pursuant to the "Cigarette Tax Act," P.L.1948, c.65 (C.54:40A-1 et seq.), as amended and supplemented, on the sale, use or possession for sale or use within the State of each cigarette;

"Cigarette Tax Securitization Fund" means the fund by that name created and established pursuant to section 7 of this act;

"Cigarette Tax Securitization Proceeds Fund" means the fund by that name created and established pursuant to section 3 of this act;

"Dedicated Cigarette Tax Revenue Fund" means the fund by that name created and established pursuant to section 5 of this act;

"Dedicated Cigarette Tax Revenues" means an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax; [and]

"Refunding bonds" means any bonds, notes or other obligations issued by the authority to refinance bonds, notes or other

obligations previously issued or entered into by the authority pursuant to this act:

"State capital construction project" means a project that includes the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities by grant of the authority for State use and use by other units of government, which use shall include the occupancy by the State and other units of government, and the leasing and licensing of facilities to other entities by the State or other units of government, including stem cell research facilities - New Brunswick and stem cell research facilities - Newark, "[and]" biomedical research facilities, blood collection facilities, and cancer research facilities, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more;

"Stem cell research facilities - New Brunswick" means facilities located in New Brunswick, New Jersey, which shall be only utilized for stem cell research, including all facilities ancillary thereto; and

"Stem cell research facilities - Newark" means facilities operated by the New Jersey Institute of Technology and located in Newark, New Jersey, which shall be only utilized for stem cell research, including all facilities ancillary thereto.

(cf: P.L.2004, c.68, s.2) $]^2$ 

- <sup>2</sup>[3. Section 3 of P.L.2004, c.68 (C.34:1B-21.18) is amended to read as follows:
- 3. a. The authority shall establish and maintain a special nonlapsing fund to be known as the "Cigarette Tax Securitization Proceeds Fund" into which shall be deposited the following moneys:
- (1) the proceeds from the sale of all bonds (other than refunding bonds) issued by the authority pursuant to [this act] P.L.2004, c.68 (C.34:1B-21.16 et seq.) which are remaining after any required deposit to any reserve or other fund established for such bonds or any refunding bonds in accordance with subsection a. of section 4 of [this act] P.L.2004, c.68 (C.34:1B-21.19) and after the payment of all costs, fees and other expenses related to, or incurred by the authority or the State in connection with, the issuance of such bonds or any refunding bonds;
- (2) any amounts which shall be appropriated by the Legislature for the purposes of such fund; and
- (3) any other amounts or funds which the authority shall determine to deposit into such fund.

Moneys on deposit in the Cigarette Tax Securitization Proceeds Fund shall be invested in such obligations as the authority may determine or as shall otherwise be provided in any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of [this act] P.L.2004, c.68 (C.34:1B-21.21), and interest or other earnings on any such investments shall be credited to such fund.

- 4 b. (1) Amounts on deposit in the Cigarette Tax Securitization 5 Proceeds Fund [shall be] from the proceeds of bonds issued on or 6 before January 1, 2005, having been withdrawn by the authority 7 from time to time during State Fiscal Year 2005, upon written 8 request of the State Treasurer or as otherwise provided in any 9 contract between the authority and the State Treasurer authorized 10 and entered into pursuant to section 6 of [this act] P.L.2004, c.68 (C.34:1B-21.21), and having been paid to the State Treasurer for 11 12 deposit into either the General Fund of the State or the Cigarette 13 Tax Securitization Fund, as determined by the State Treasurer, 14 [and] have been used for [any] lawful [purpose] purposes of the State for which moneys on deposit in the General Fund [may] 15 16 might be used. All amounts withdrawn from the Cigarette Tax 17 Securitization Proceeds Fund and deposited into the General Fund of the State as provided in this subsection [shall represent] have 18 19 represented financial resources and revenues of the State from that 20 fund as certified by the Governor pursuant to Article VIII, Section 21 II, paragraph 2 of the State Constitution for the State annual 22 appropriation act for [such] State [fiscal year, and as may be 23 applicable for such annual appropriation act as may be amended and 24 from time supplemented to time Fiscal Year 2005. 25 [Notwithstanding any provision of this subsection to the contrary,] No request by the State Treasurer [shall not request] has been made 26 27 of the authority to pay [, and the authority shall not pay,] to the 28 State Treasurer during [any] State [fiscal year] Fiscal Year 2005 29 amounts then on deposit in the Cigarette Tax Securitization 30 Proceeds Fund which are in excess of the amounts anticipated as 31 revenues from such fund during State Fiscal Year 2005.
  - (2) (a) The Legislature finds and declares that:

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- (i) Millions of people suffer from currently incurable diseases and injuries, and recent medical science, including the use of new regenerative medical therapies such as the use of a special type of human cells called "stem cells," provides indications that cures and treatments for certain of these diseases and injuries can be developed;
- (ii) The development of such cures and treatments will improve New Jersey's health care system, can reduce long-term health care costs, and can benefit the New Jersey economy by creating projects, jobs and therapies;
- 43 (iii) The State of New Jersey is home to many of the leading life 44 sciences, biotechnology and pharmaceutical companies and the 45 State seeks to preserve its leading role, attract investment, attract

- 1 scientists, enhance research and, toward that end, seeks to finance
- 2 <u>facilities for entities involved in stem cell research</u> <sup>1</sup>, life sciences <sup>1</sup>
- and biomedical research;
- 4 (iv) Financing stem cell research facilities and <sup>1</sup>life sciences
- 5 and biomedical research facilities will substantially further the
- 6 public interest and can most economically be financed through a
  - bond issue; and

- 8 (v) The State of New Jersey has previously authorized the
- 9 "Cigarette Tax Securitization Act of 2004," P.L.2004, c.68
- 10 (C.34:1B-21.16 et seq.), and has determined that bonds issued by
- 11 <u>the New Jersey Economic Development Authority under such act</u>
- 12 are the most desirable means to provide funding for such facilities
- 13 and projects.
- 14 (b) Amounts on deposit in the Cigarette Tax Securitization
- 15 Proceeds Fund shall be withdrawn by the authority from time to
- 16 time, and applied as set forth in this subsection upon written request
- of the State Treasurer or as otherwise provided in any contract
- 18 between the authority and the State Treasurer authorized and
- 19 entered into pursuant to P.L. , c. (C. ) (pending before the
- 20 <u>Legislature as this bill):</u>
- 21 (1) from the first [\$250,000,000] \$270,000,000 in the
- 22 aggregate from the proceeds of bonds issued after March 1, 2006,
- 23 <u>authorized under P.L.2004, c.68 (C.34:1B-21.16 et seq.):</u>
- 24 (i) an amount not to exceed \$150,000,000 shall be utilized by
- 25 <u>the authority, pursuant to an agreement between the State Treasurer</u>
- 26 and the authority, to fund the capital costs of stem cell research
- 27 <u>facilities New Brunswick;</u>
- 28 (ii) an amount not to exceed \$50,000,000 shall be utilized by
- 29 the authority, pursuant to an agreement between the State Treasurer
- and the authority, to fund the capital costs of biomedical research
- 31 <u>facilities</u>; <sup>1</sup>[and]<sup>1</sup>
- 32 (iii) an amount not to exceed \$50,000,000 shall be utilized by the
- 33 <u>authority, pursuant to an agreement between the State Treasurer and</u>
- 34 <u>the authority, to fund the capital costs of stem cell research facilities</u>
- $Newark^{1}$ ;
- 36 (iv) an amount not to exceed \$10,000,000 shall be utilized by the
- 37 <u>authority, pursuant to an agreement between the State Treasurer and</u>
- 38 the authority, to fund the capital costs of blood collection facilities;
- 39 <u>and</u>
- 40 (v) an amount not to exceed \$10,000,000 shall be utilized by
- 41 <u>the authority, pursuant to an agreement between the State Treasurer</u>
- 42 <u>and the authority, to fund the capital costs of cancer research</u>
- 43 <u>facilities</u><sup>1</sup>.
- 44 Any agreement entered into pursuant to this subparagraph shall
- 45 specify the scope of the State capital construction project, the use of
- 46 the proceeds of the bonds, the permitted uses of the State capital

1 construction project, the use of any rental income from the project, 2 and such other matters as the State Treasurer shall determine; and 3 (2) Except as specifically provided <sup>1</sup>[pursuant to subparagraph (1) of this paragraph] hereinabove<sup>1</sup>, amounts on deposit in the 4 Cigarette Tax Securitization Proceeds Fund from the proceeds of 5 bonds issued on or after March 1, 2006, shall be withdrawn by the 6 7 authority from time to time, upon written request of the State 8 Treasurer or as otherwise provided in any contract between the 9 authority and the State Treasurer authorized and entered into 10 pursuant to P.L. , c. (C. ) (pending before the Legislature as 11 this bill), and shall be appropriated by law exclusively to fund the 12 capital costs of State capital construction projects. 13 (cf: P.L.2004, c.68, s.3)]<sup>2</sup> 14 <sup>2</sup>1. (New section) As used in this act, the following words or 15 16 terms shall have the following meanings unless a different meaning 17 clearly appears from the context: 18 "Authority" means the New Jersey Economic Development Authority created pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.); 19 20 "Biomedical research facilities" means one or more facilities owned by Rutgers, the State University, located in Camden, New 21 22 Jersey, and operated by a consortium of Rutgers, The State 23 University, The Coriell Institute for Medical Research, the Robert 24 Wood Johnson Medical School at Camden, and the Cancer Institute of New Jersey, South Jersey, which will be utilized for biomedical 25 26 research and related activities, including all facilities ancillary 27 thereto; 28 "Blood collection facilities" means one or more facilities located 29 in the State that will be utilized by Elie Katz Umbilical Cord Blood 30 Program at Community Blood Services located in Allendale, New Jersey, for cord blood collection to support stem cell research and 31 32 related activities, including all facilities ancillary thereto; 33 "Bonds" means any bonds, notes or other obligations issued or 34 entered into by the authority pursuant to this act; 35 "Cancer research facilities" means one or more facilities located 36 in Belleville, New Jersey, that will be utilized by the Garden State 37 Cancer Center for cancer research and related activities, including 38 all facilities ancillary thereto; 39 "Capital cost" means the expenses incurred in connection with: 40 the planning, construction, reconstruction, development, erection, 41 acquisition, extension, improvement, rehabilitation and equipping 42 of State capital construction projects authorized by this act; the 43 acquisition by purchase, lease, or otherwise, and the development of 44 any real or personal property, and the acquisition and construction 45 of new structures and equipment for use in connection with a State

capital construction project authorized by this act, including any

- 1 rights or interests therein, the execution of any agreements and
- 2 <u>franchises deemed to be necessary or useful and convenient in</u>
- 3 connection with any State capital construction project authorized by
- 4 this act; the procurement of engineering, inspection, planning, legal,
- 5 <u>financial</u>, or other professional services; the administrative,
- 6 <u>organizational</u>, <u>operating or other expenses incident to the</u>
- 7 financing, completing, and placing into service of any State capital
- 8 <u>construction project authorized by this act;</u>

9 "Refunding bonds" means any bonds, notes or other obligations
10 issued by the authority to refinance bonds, notes or other
11 obligations previously issued or entered into by the authority

12 pursuant to this act;

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"State capital construction project" means a project that includes the acquisition of land, and the acquisition and construction of new structures and equipment for capital facilities by grant of the authority for State use and use by other units of government, which use shall include the occupancy by the State and other units of government, and the leasing and licensing of facilities to other entities by the State or other units of government, including stem cell research facilities – New Brunswick and stem cell research facilities – Newark, biomedical research facilities, blood collection facilities and cancer research facilities, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more;

"Stem cell research facilities - New Brunswick" means facilities located in New Brunswick, New Jersey, which shall be only utilized for stem cell research, including all facilities ancillary thereto; and

"Stem cell research facilities - Newark" means facilities operated by the New Jersey Institute of Technology and located in Newark, New Jersey, which shall be only utilized for stem cell research, including all facilities ancillary thereto.<sup>2</sup>

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<sup>2</sup>2. (New section) The Legislature finds and declares that:

Millions of people suffer from currently incurable diseases and injuries, and recent medical science, including the use of new regenerative medical therapies such as the use of a special type of human cells called "stem cells," provides indications that cures and treatments for certain of these diseases and injuries can be developed;

The development of such cures and treatments will improve New Jersey's health care system, can reduce long-term health care costs, and can benefit the New Jersey economy by creating projects, jobs and therapies;

The State of New Jersey is home to many of the leading life sciences, biotechnology and pharmaceutical companies and the State seeks to preserve its leading role, attract investment, attract

scientists, enhance research and, toward that end, seeks to finance
 facilities for entities involved in stem cell research, life sciences
 and biomedical research;

Financing stem cell research facilities and life sciences and biomedical research facilities will substantially further the public interest and can most economically be financed through a bond issue; and

The State of New Jersey has determined that bonds issued by the New Jersey Economic Development Authority are the most desirable means to provide funding for such facilities and projects.<sup>2</sup>

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<sup>2</sup>3. Notwithstanding the provisions of any law, rule, regulation or order to the contrary:

a. The authority shall have the power, pursuant to the provisions of this act and P.L.1974, c.80 (C.34:1B-1 et seq.), to issue bonds and refunding bonds, incur indebtedness and borrow money secured, in whole or in part, by money received pursuant to this act for the purpose of providing funds for State capital construction projects and any costs related to the issuance of such bonds. The authority may establish reserve or other funds to further secure bonds and refunding bonds. The bonds shall be in the amount to yield proceeds to fund, all or in part, the payment of State capital construction projects plus additional bonds to pay for the costs of issuance.

b. The authority may, in any resolution authorizing the issuance of bonds or refunding bonds, pledge the contract with the State Treasurer, provided for in section 4 of P.L., c. (C.), (pending before the Legislature as this bill) or any part thereof, to secure the payment, purchase or redemption of the bonds or refunding bonds or any obligations of the authority under any contract or agreement entered into by the authority pursuant to subsection c. of this section, and covenant as to the use and disposition of money available to the authority for the payment, purchase or redemption of bonds and refunding bonds and the payment of any obligations of the authority under any contract or agreement entered into by the authority pursuant to subsection c. of this section. All costs, fees and other expenses related to, or incurred by the authority or the State in connection with, the issuance of bonds and refunding bonds by the authority for the purposes set forth in this act may be paid by the authority from amounts it receives from the proceeds of the bonds or refunding bonds and from amounts it receives pursuant to section 4 of P.L., ) (pending before the Legislature as this bill), which costs, fees and other expenses may include, but are not limited to, any initial or annual administrative costs and fees of the authority attributable to any bonds or refunding bonds issued pursuant to this

act, all legal, accounting, trustee or other professional fees, costs or expenses, any costs and fees relating to the issuance of the bonds or refunding bonds, the fees and costs of bond counsel and any other professional fees and costs attributable to the agreements described in subsection c. of this section. The bonds or refunding bonds shall be authorized by resolution, which shall stipulate the manner of execution and form of the bonds, whether the bonds are in one or more series, the date or dates of issue, time or times of maturity, which shall not exceed 20 years, the rate or rates of interest payable on the bonds, which may be at fixed rates or variable rates, and which interest may be current interest or may accrue, the denomination or denominations in which the bonds are issued, conversion or registration privileges, the sources and medium of payment and place or places of payment, terms of redemption, privileges of exchangeability or interchangeability, and entitlement to priorities of payment or security in the amounts to be received by the authority pursuant to section 4 of P.L., c. (C.). The bonds may be sold at a public or private sale at a price or prices determined by the authority. The authority is authorized to enter into any agreements necessary or desirable to effectuate the purposes of this section, including agreements to sell bonds or refunding bonds to any person and to comply with the laws of any jurisdiction relating thereto. 

c. In connection with any bonds or refunding bonds issued pursuant to this act, the authority may also enter into any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, currency exchange agreement, interest rate floor or cap, options, puts or calls to hedge payment, currency, rate, spread or similar exposure, or similar agreements, float agreements, forward agreements, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements approved by the authority.

d. No resolution adopted by the authority authorizing the issuance of bonds or refunding bonds pursuant to this act shall be adopted or otherwise made effective without the approval in writing of the State Treasurer and the Joint Budget Oversight Committee. Except as provided by subsection i. of section 4 of P.L.1974, c.80 (C.34:1B-4), bonds or refunding bonds may be issued without obtaining the consent of any department, division, commission, board, bureau or agency of the State, other than the approval as required by this subsection, and without any other proceedings or the occurrence of any other conditions or other things other than those proceedings, conditions or things which are specifically required by this act.

e. Bonds and refunding bonds issued by the authority pursuant

- to this act shall be special and limited obligations of the authority payable from, and secured by, such funds and moneys determined by the authority in accordance with this section. Neither the members of the authority nor any other person executing the bonds or refunding bonds shall be personally liable with respect to payment of interest and principal on these bonds or refunding bonds. Bonds or refunding bonds issued pursuant to the provisions of this act shall not be a debt or liability of the State or any agency or instrumentality thereof, except as otherwise provided by this subsection, either legal, moral or otherwise, and nothing contained in this act shall be construed to authorize the authority to incur any indebtedness on behalf of or in any way to obligate the State or any political subdivision thereof, and all bonds and refunding bonds issued by the authority shall contain a statement to that effect on their face.
  - f. The authority is authorized to engage, subject to the approval of the State Treasurer and in such manner as the State Treasurer shall determine, the services of bond counsel, financial advisors and experts, placement agents, underwriters, trustees, verification agents, remarketing agents, broker-dealers, appraisers, and such other advisors, consultants and agents as may be necessary to effectuate the purposes of this act.

- g. The proceeds from the sale of the bonds, other than refunding bonds, issued pursuant to this act, after payment of any costs related to the issuance of such bonds, shall be paid by the authority to be applied to the payment, in full or in part, for the purposes set forth in subsection a. of this section as directed by the State Treasurer.
- h. All bonds or refunding bonds issued by the authority are deemed to be issued by a body corporate and politic of the State for an essential governmental purpose, and the interest thereon and the income derived from all funds, revenues, incomes and other moneys received for or to be received by the authority and pledged and available to pay or secure the payment on bonds or refunding bonds and the interest thereon, shall be exempt from all taxes levied pursuant to the provisions of Title 54 of the Revised Statutes or Title 54A of the New Jersey Statutes, except for transfer inheritance and estate taxes levied pursuant to Subtitle 5 of Title 54 of the Revised Statutes.
- i. The State hereby pledges and covenants with the holders of any bonds or refunding bonds issued pursuant to the provisions of this act, that it will not limit or alter the rights or powers vested in the authority by this act, nor limit or alter the rights or powers of the State Treasurer in any manner which would jeopardize the interest of the holders or any trustee of such holders, or inhibit or prevent performance or fulfillment by the authority or the State Treasurer with respect to the terms of any agreement made with the

holders of these bonds or refunding bonds or agreements made pursuant to subsection c. of this section except that the failure of the Legislature to appropriate moneys for any purpose of this act shall not be deemed a violation of this section.

5 i. Notwithstanding any restriction contained in any other law, 6 rule, regulation or order to the contrary, the State and all political 7 subdivisions of this State, their officers, boards, commissioners, 8 departments or other agencies, all banks, bankers, trust companies, 9 savings banks and institutions, building and loan associations, 10 saving and loan associations, investment companies and other 11 persons carrying on a banking or investment business, all insurance 12 companies, insurance associations and other persons carrying on an 13 insurance business, and all executors, administrators, guardians, 14 trustees and other fiduciaries, and all other persons whatsoever who 15 now are or may hereafter be authorized to invest in bonds or other 16 obligations of the State, may properly and legally invest any sinking 17 funds, moneys or other funds, including capital, belonging to them 18 or within their control, in any bonds or refunding bonds issued by 19 the authority under the provisions of this act; and said bonds and 20 refunding bonds are hereby made securities which may properly and 21 legally be deposited with, and received by any State or municipal 22 officers or agency of the State, for any purpose for which the 23 deposit of bonds or other obligations of the State is now, or may hereafter be, authorized by law.<sup>2</sup> 24

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<sup>2</sup>4. In each State fiscal year during which the authority has outstanding bonds or refunding bonds which have been issued pursuant to this act, or is obligated to make any payments under any contract or agreement entered into by the authority pursuant to subsection c. of section 3 of P.L. , c. (C. ) (pending before the Legislature as this bill), the State Treasurer shall pay from the General Fund to the authority, in accordance with a contract or contracts between the State Treasurer and the authority, authorized pursuant to section 5 of P.L., c. (C.) (pending before the Legislature as this bill), an amount equivalent to the debt service payable on the authority's then outstanding bonds or refunding bonds issued pursuant to this act during such fiscal year and any amounts required to be paid by the authority during such fiscal year under any contract or agreement entered into by the authority pursuant to subsection c. of section 3 of P.L. , c. (C. ) (pending before the Legislature as this bill). Notwithstanding any other provision of any law, rule, regulation or order to the contrary, the authority shall be paid only such funds as shall be required by the provisions of any contract between the State Treasurer authorized and entered into pursuant to section 5 of P.L. c. (C. ) (pending before the Legislature as this bill) and

1 further provided that the incurrence of any obligation of the State 2 under any such contract, including any payments to be made 3 thereunder from the General Fund, shall be subject to and 4 dependent upon appropriations being made from time to time by the 5 Legislature for the purposes of this act.<sup>2</sup> 6 7 <sup>2</sup>5. (New section) The State Treasurer and the authority are 8 authorized to enter into one or more contracts to implement the 9 payment arrangement that is provided for in section 4 of 10 P.L., c. (C. ) (pending before the Legislature as this bill). 11 The contract or contracts shall provide for payment by the State 12 Treasurer of the amounts required to be paid pursuant to section 4 of P.L., c. (C. ) and shall set forth the procedure for the 13 14 transfer of moneys for the purpose of paying such amounts. The 15 contract or contracts shall contain such terms and conditions as are 16 determined by the authority and the State Treasurer, and shall 17 include, but not be limited to, terms and conditions necessary and 18 desirable to secure any bonds or refunding bonds of the authority 19 issued pursuant to this act or any obligations of the authority under 20 any contract or agreement entered into by the authority pursuant to 21 subsection c. of section 4 of P.L. , c. (C. ) (pending before 22 the Legislature as this bill); provided however, that notwithstanding 23 any other provision of any law, rule, regulation or order to the 24 contrary, the authority shall be paid only such amounts as shall be 25 required by the provisions of any contract or contracts and further provided that the incurrence of any obligation of the State under 26 27 any such contract or contracts, including any payments to be made 28 thereunder from the General Fund, shall be subject to and 29 dependent upon appropriations being made from time to time by the Legislature for the purposes of this act.<sup>2</sup> 30 31 32 <sup>2</sup>6. (New section ) From the proceeds of the bonds issued 33 pursuant to section 3 of P.L. , c. (C. ) (pending before the 34 Legislature as this bill) for State capital construction projects, the 35 following amounts shall be provided by the authority from time to time, and applied as set forth in this section upon written request of 36 37 the State Treasurer pursuant to an agreement between the authority 38 and the State Treasurer authorized and entered into pursuant to this 39 section: a. From \$270,000,000 in the aggregate from the proceeds of 40 41 bonds issued after enactment of this act: 42 (1) an amount not to exceed \$150,000,000 shall be utilized by 43 the authority, pursuant to an agreement between the State Treasurer

and the authority, to fund the capital costs of stem cell research

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facilities - New Brunswick;

1	(2) an amount not to exceed \$50,000,000 shall be utilized by
2	the authority, pursuant to an agreement between the State Treasurer
3	and the authority, to fund the capital costs of biomedical research
4	facilities;
5	(3) an amount not to exceed \$50,000,000 shall be utilized by the
6	authority, pursuant to an agreement between the State Treasurer and
7	the authority, to fund the capital costs of stem cell research facilities
8	- Newark;
9	(4) an amount not to exceed \$10,000,000 shall be utilized by the
10	authority, pursuant to an agreement between the State Treasurer and
11	the authority, to fund the capital costs of blood collection facilities;
12	<u>and</u>
13	(5) an amount not to exceed \$10,000,000 shall be utilized by the
14	authority, pursuant to an agreement between the State Treasurer and
15	the authority, to fund the capital costs of cancer research facilities.
16	b. Any agreement entered into pursuant to this section shall
17	specify the scope of the State capital construction project, the use of
18	the proceeds of the bonds, the acquisition plan for the State capital
19	construction project site, the proposed occupants and permitted uses
20	of the State capital construction project, the proposed operational
21	plan and operating budget for the project including any rental
22	income from the project, and such other matters as the State
23	<u>Treasurer shall determine.</u> <sup>2</sup>
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25	<sup>2</sup> [4.] 7. <sup>2</sup> This act shall take effect immediately.
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30	Authorizes the issuance of bonds by the NJEDA to fund State
31	capital construction projects of \$270 million for facilities for stem
32	cell research, biomedical research, blood collection and cancer
33	research.

# **SENATE, No. 1471**

# **STATE OF NEW JERSEY**

## 212th LEGISLATURE

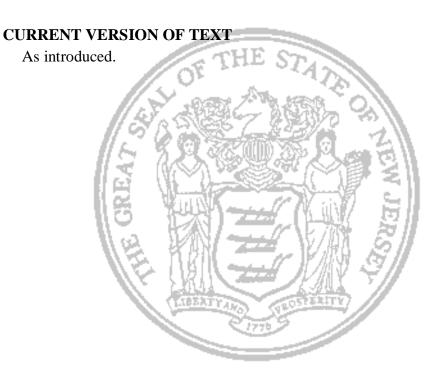
INTRODUCED FEBRUARY 27, 2006

Sponsored by: Senator RICHARD J. CODEY District 27 (Essex) Senator BARBARA BUONO District 18 (Middlesex)

**Co-Sponsored by: Senator Bryant** 

### **SYNOPSIS**

Authorizes the issuance of cigarette tax revenue bonds by the NJEDA to fund State capital projects including \$150 million for stem cell research facilities and \$50 million for biomedical research facilities.



AN ACT authorizing the financing of the cost of State capital projects with the proceeds of cigarette tax securitization bonds to be issued by the New Jersey Economic Development Authority, amending P.L.2004, c.68 (C.34:1B-21.16 et seq.).

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. The Title of P.L.2004, c.68 is amended to read as follows:
- 10 An ACT authorizing the issuance of cigarette tax securitization bonds, notes or other obligations by the New Jersey Economic
- Development Authority for the purposes of providing revenue to
- meet appropriations in [any] State [fiscal year] Fiscal Year 2005
- commencing on [or after] July 1, 2004, thereafter providing
- 15 <u>funding for State capital projects, and providing a source of</u>
- payment and security for such bonds, notes or other obligations,
- supplementing P.L.1974, c.80 (C.34:1B-1 et seq.) and amending P.L.1997, c.264.
- 19 (cf: P.L.2004, c.68, Title)

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- 2. Section 2 of P.L.2004, c.68 (C.34:1B-21.17) is amended to read as follows:
- 2. The following words or terms as used in this act shall have the following meanings unless a different meaning clearly appears from the context:
- "Authority" means the New Jersey Economic Development Authority created pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.);
- "Biomedical research facilities" means one or more facilities located in Camden, New Jersey, that will be utilized for biomedical research and related activities, including all facilities ancillary thereto;
- "Bonds" means any bonds, notes or other obligations issued or entered into by the authority pursuant to this act;
- "Capital cost" means the expenses incurred in connection with:
   the planning, construction, reconstruction, development, erection,
- 36 acquisition, extension, improvement, rehabilitation and equipping
- of State capital projects authorized by this act; the acquisition by
- 38 purchase, lease, or otherwise, and the development of any real or
- 39 personal property for use in connection with a State capital
- 40 construction project authorized by this act, including any rights or
- 41 <u>interests therein, the execution of any agreements and franchises</u>
- 42 <u>deemed to be necessary or useful and convenient in connection with</u>
- 43 <u>any State capital construction project authorized by this act; the</u>
- 44 procurement of engineering, inspection, planning, legal, financial,
- or other professional services; the administrative, organizational,

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

operating or other expenses incident to the financing, completing, and placing into service of any State capital construction project authorized by this act;

"Cigarette Tax" means the tax imposed by the State pursuant to the "Cigarette Tax Act," P.L.1948, c.65 (C.54:40A-1 et seq.), as amended and supplemented, on the sale, use or possession for sale or use within the State of each cigarette;

"Cigarette Tax Securitization Fund" means the fund by that name created and established pursuant to section 7 of this act;

"Cigarette Tax Securitization Proceeds Fund" means the fund by that name created and established pursuant to section 3 of this act;

"Dedicated Cigarette Tax Revenue Fund" means the fund by that name created and established pursuant to section 5 of this act;

"Dedicated Cigarette Tax Revenues" means an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax; [and]

"State capital construction project" means a project that includes the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities for State use and use by other units of government, including stem cell research facilities and biomedical research facilities, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more;

"Stem cell research facilities" means facilities located in New Brunswick, New Jersey, that shall be primarily utilized for stem cell research, including all facilities ancillary thereto; and

"Refunding Bonds" means any bonds, notes or other obligations issued by the authority to refinance bonds, notes or other obligations previously issued or entered into by the authority pursuant to this act.

32 (cf: P.L.2004, c.68, s.2)

- 34 3. Section 3 of P.L.2004, c.68 (C.34:1B-21.18) is amended to read as follows:
  - 3. a. The authority shall establish and maintain a special nonlapsing fund to be known as the "Cigarette Tax Securitization Proceeds Fund" into which shall be deposited the following moneys:
  - (1) the proceeds from the sale of all bonds (other than refunding bonds) issued by the authority pursuant to [this act] P.L.2004, c.68 (C.34:1B-21.16 et seq.) which are remaining after any required deposit to any reserve or other fund established for such bonds or any refunding bonds in accordance with subsection a. of section 4 of [this act] P.L.2004, c.68 (C.34:1B-21.19) and after the payment of all costs, fees and other expenses related to, or incurred by the authority or the State in connection with, the issuance of such bonds

1 or any refunding bonds;

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- (2) any amounts which shall be appropriated by the Legislature for the purposes of such fund; and
- 4 (3) any other amounts or funds which the authority shall 5 determine to deposit into such fund.

Moneys on deposit in the Cigarette Tax Securitization Proceeds 6 7 Fund shall be invested in such obligations as the authority may 8 determine or as shall otherwise be provided in any contract between 9 the authority and the State Treasurer authorized and entered into 10 pursuant to section 6 of [this act] P.L.2004, c.68 (C.34:1B-21.21), and interest or other earnings on any such investments shall be 11

12 credited to such fund. 13

b. (1) Amounts on deposit in the Cigarette Tax Securitization Proceeds Fund [shall be] from the proceeds of bonds issued on or before January 1, 2005, having been withdrawn by the authority from time to time during State Fiscal Year 2005, upon written request of the State Treasurer or as otherwise provided in any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of [this act] P.L.2004, c.68 (C.34:1B-21.21), and having been paid to the State Treasurer for deposit into either the General Fund of the State or the Cigarette Tax Securitization Fund, as determined by the State Treasurer, [and] have been used for [any] lawful [purpose] purposes of the State for which moneys on deposit in the General Fund [may] might be used. All amounts withdrawn from the Cigarette Tax Securitization Proceeds Fund and deposited into the General Fund

27 of the State as provided in this subsection [shall represent] have

represented financial resources and revenues of the State from that 28

29 fund as certified by the Governor pursuant to Article VIII, Section 30 II, paragraph 2 of the State Constitution for the State annual

31 appropriation act for [such] State [fiscal year, and as may be

32 applicable for such annual appropriation act as may be amended and

33 supplemented from time to time] Fiscal Year 2005.

[Notwithstanding any provision of this subsection to the contrary,] 34

35 No request by the State Treasurer [shall not request] has been made

of the authority to pay [, and the authority shall not pay,] to the 36

State Treasurer during [any] State [fiscal year] Fiscal Year 2005 37

38 amounts then on deposit in the Cigarette Tax Securitization

39 Proceeds Fund which are in excess of the amounts anticipated as 40 revenues from such fund during State Fiscal Year 2005.

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(2) (a) The Legislature finds and declares that:

42 (i) Millions of people suffer from currently incurable diseases 43 and injuries, and recent medical science, including the use of new 44 regenerative medical therapies such as the use of a special type of

- 1 <u>human cells called "stem cells," provides indications that cures and</u>
- 2 treatments for certain of these diseases and injuries can be
- 3 <u>developed</u>;
- 4 (ii) The development of such cures and treatments will improve
  5 New Jersey's health care system, can reduce long-term health care
- 6 costs, and can benefit the New Jersey economy by creating projects.
- 7 jobs and therapies;
- 8 (iii) The State of New Jersey is home to many of the leading life 9 sciences, biotechnology and pharmaceutical companies and the 10 State seeks to preserve its leading role, attract investment, attract
- scientists, enhance research and, toward that end, seeks to finance
- 12 <u>facilities for entities involved in stem cell research and biomedical</u>
- 13 research;
- 14 <u>(iv) Financing stem cell research facilities and biomedical</u>
  15 <u>research will substantially further the public interest and can most</u>
  16 <u>research will substantially further the public interest and can most</u>
- 16 economically be financed through a bond issue; and
- 17 <u>(v) The State of New Jersey has previously authorized the</u> 18 <u>"Cigarette Tax Securitization Act of 2004," P.L.2004, c.68</u>
- 19 (C.34:1B-21.16 et seq.), and has determined that bonds issued by
- 20 the New Jersey Economic Development Authority under such act
- 21 are the most desirable means to provide funding for such facilities
- 22 <u>and projects.</u>
- 23 (b) An amount not to exceed the first \$150,000,000 in the
- 24 <u>aggregate from the proceeds of bonds issued after March 1, 2006,</u>
- 25 <u>authorized under P.L.2004, c.68 (C.34:1B-21.16 et seq.), on deposit</u>
- 26 <u>in the Cigarette Tax Securitization Proceeds Fund shall be</u> 27 withdrawn by the authority from time to time, and shall be utilized
- withdrawn by the authority from time to time, and shall be utilized by the authority, pursuant to a State capital construction project
- 29 agreement between the State Treasurer and the authority, to fund
- 30 the capital costs of stem cell research facilities. Any agreement
- 31 entered into pursuant to this subparagraph shall specify the scope of
- 32 the project, the use of the proceeds of the bonds, the permitted uses
- of the project, the use of any rental income from the project, and
- 34 such other matters as the State Treasurer shall determine.
- 35 (c) An amount not to exceed the subsequent \$50,000,000 in the
- 36 <u>aggregate from the proceeds of bonds issued after March 1, 2006,</u>
- 37 <u>authorized under P.L.2004, c.68 (C.34:1B-21.16 et seq.), on deposit</u>
- 38 in the Cigarette Tax Securitization Proceeds Fund shall be
- 39 withdrawn by the authority from time to time, and shall be utilized
- 40 by the authority, pursuant to a State capital construction project
- 41 <u>agreement between the State Treasurer and the authority, to fund</u>
- 42 the capital costs of biomedical research facilities that will be
- utilized for biomedical research and related activities, including all
   facilities ancillary thereto. Any agreement entered into pursuant
- 45 to this subparagraph shall specify the scope of the project, the use
- of the proceeds of the bonds, the permitted uses of the project, the
- 47 use of any rental income from the project, and such other matters as
- 48 the State Treasurer shall determine.

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1 (d) Except as specifically provided pursuant to subparagraphs 2 (b) and (c) of this paragraph (2), amounts on deposit in the 3 Cigarette Tax Securitization Proceeds Fund from the proceeds of 4 bonds issued on or after March 1, 2006, shall be withdrawn by the 5 authority from time to time, upon written request of the State Treasurer or as otherwise provided in any contract between the 6 7 authority and the State Treasurer authorized and entered into 8 pursuant to P.L. , c. (C. ) (pending before the Legislature 9 as this bill), and shall be appropriated by law exclusively to fund 10 the capital costs of State capital construction projects. 11

(cf: P.L.2004, c.68, s.3)

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4. This act shall take effect immediately.

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### **STATEMENT**

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This bill authorizes the financing of the capital costs of State capital construction projects with the proceeds of cigarette tax securitization bonds to be issued by the New Jersey Economic Development Authority. During State Fiscal Year 2005 these bonds were issued to provide \$1,190,000,000 in General Fund revenues to support the annual appropriations act. However, that debt did not require the securitization of the full dedicated revenue which is an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax.

That revenue stream will be securitized under this bill to issue bonds to fund the capital costs of the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities for State use and use by other units of government, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more.

The bill also specifically authorizes two capital construction projects: (1) from the first \$150 million of bonds proceeds issued after March 1, 2006, for the capital costs of stem cell research facilities located in New Brunswick, New Jersey, that shall be primarily utilized for stem cell research, including all ancillary facilities; and (2) from the next \$50 million of bond proceeds for the capital costs of biomedical research facilities located in Camden, New Jersey, that shall be primarily utilized for biomedical research, including all ancillary facilities.

Millions of people suffer from currently incurable diseases and injuries, and recent medical science, including the use of new regenerative medical therapies such as the use of a special type of human cells called "stem cells," provides indications that cures and treatments for certain of these diseases and injuries can be

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1 developed. The development of such cures and treatments will improve New Jersey's health care system, may reduce long-term 2 3 health care costs, and can benefit the New Jersey economy by 4 creating projects, jobs and therapies. This State is home to many of 5 the leading life sciences, biotechnology and pharmaceutical 6 companies and through the funding provided by this bill the State 7 seeks to preserve that leading role, attract investment, attract 8 scientists, enhance research and, toward that end, seeks to finance 9 facilities for entities involved in stem cell research and biomedical 10 The financing of stem cell research and biomedical research facilities will substantially further the public interest and 11 12 can most economically be financed through bond issues under the 13 "Cigarette Tax Securitization Act of 2004," P.L.2004, c.68 14 (C.34:1B-21.16 et seq.). Other future bond proceeds from sales of 15 bonds under that act may provide funding for other State capital 16 construction projects.

### ASSEMBLY APPROPRIATIONS COMMITTEE

### STATEMENT TO

# SENATE SUBSTITUTE FOR SENATE, No. 1471

with Assembly committee amendments

## STATE OF NEW JERSEY

DATED: OCTOBER 19, 2006

The Assembly Appropriations Committee reports favorably Senate Bill No. 1471 (SS), with committee amendments.

Senate Bill No. 1471 (SS), as amended, authorizes the financing of the capital costs of State capital construction projects, including stem cell research facilities, life sciences research facilities and biomedical research facilities, with the proceeds of cigarette tax securitization bonds to be issued by the New Jersey Economic Development Authority.

As amended and reported by the committee, this bill is identical to Assembly Bill No. 2828 (1R), as also amended and reported by the committee.

### **FISCAL IMPACT**:

The bill specifically authorizes bonding for the following State capital construction projects from the first \$270 million of bonds proceeds issued after March 1, 2006:

- (1) up to \$150 million is for stem cell research facilities in New Brunswick which shall be only utilized for stem cell research;
- (2) up to \$50 million for biomedical research facilities owned by Rutgers, The State University, located in Camden, New Jersey, and operated by a consortium of Rutgers, The State University, The Coriell Institute for Medical Research, the Robert Wood Johnson Medical School at Camden, and the Cancer Institute of New Jersey, South Jersey;
- (3) up to \$50 million is for stem cell research facilities in Newark operated by the New Jersey Institute of Technology, which shall be only utilized for stem cell research;
- (4) up to \$10,000,000 for blood collection facilities to be utilized by Elie Katz Umbilical Cord Blood Program at Community Blood Services located in Allendale, New Jersey, for cord blood collection to support stem cell research; and

(5) up to \$10,000,000 for cancer research facilities located in Belleville, New Jersey that will be utilized by the Garden State Cancer Center for cancer research and related activities.

During State Fiscal Year 2005, cigarette tax securitization bonds were issued to provide \$1,190,000,000 in General Fund revenues to support the annual appropriations act; however, that bond issuance did not require the securitization of the full dedicated revenue, which is an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax.

Under the bill, the unused portion of the revenue stream would be securitized to issue bonds to fund the capital costs of the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities by grant of the authority for State use and use by other units of government, which use shall include the occupancy by the State and other units of government, and the leasing and licensing of facilities to other entities by the State or other units of government, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more.

### **COMMITTEE AMENDMENTS:**

The amendments increase the amount the maximum amount of funding for all specified projects, from up to \$250 million to up to \$270 million, and add two projects: 1) up to \$10,000,000 for blood collection facilities to be utilized by Elie Katz Umbilical Cord Blood Program at Community Blood Services located in Allendale, New Jersey, for cord blood collection to support stem cell research; and (2) up to \$10,000,000 for cancer research facilities located in Belleville, New Jersey that will be utilized by the Garden State Cancer Center for cancer research and related activities. The amendments also clarify that the project defined as "biomedical research facilities" will be owned by Rutgers, The State University, be located in Camden, and be operated by a consortium of Rutgers, the Coriell Institute for Medical Research, the Robert Wood Johnson Medical School at Camden and the Cancer Institute of New Jersey, South Jersey.

### SENATE BUDGET AND APPROPRIATIONS COMMITTEE

### STATEMENT TO

### **SENATE, No. 1471**

with committee amendments

### STATE OF NEW JERSEY

DATED: MARCH 6, 2006

The Senate Budget and Appropriations Committee reports favorably Senate Bill No. 1471, with committee amendments.

This bill, as amended, authorizes the financing of the capital costs of State capital construction projects with the proceeds of cigarette tax securitization bonds to be issued by the New Jersey Economic Development Authority. During State Fiscal Year 2005 these bonds were issued to provide \$1,190,000,000 in General Fund revenues to support the annual appropriations act. However, that debt did not require the securitization of the full dedicated revenue which is an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax.

The unused portion of the revenue stream will be securitized under this bill to issue bonds to fund the capital costs of the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities for State use and use by other units of government, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more.

The bill also specifically authorizes two capital construction projects: (1) from the first \$150 million of bonds proceeds issued after March 1, 2006, for the capital costs of stem cell research facilities located in New Brunswick, New Jersey, that shall be primarily utilized for stem cell research, including all ancillary facilities; and (2) from the next \$50 million of bond proceeds for the capital costs of biomedical research facilities located in Camden, New Jersey, that shall be primarily utilized for biomedical research, including all ancillary facilities.

The financing of stem cell research and biomedical research facilities will be financed through bond issues under the "Cigarette Tax Securitization Act of 2004," P.L.2004, c.68 (C.34:1B-21.16 et seq.). Other future bond proceeds from sales of bonds under that act may provide funding for other State capital construction projects.

### **COMMITTEE AMENDMENTS:**

The committee amendments make all provisions in the bill consistent in the use of the defined term "State capital construction projects."

### **FISCAL IMPACT**:

This bill authorizes the issuance of additional bonds by the New Jersey Economic Development Authority to fund \$200 million in capital projects. The bonds would be backed by available dedicated cigarette tax revenues collected by the State during each State fiscal year beginning on and after July 1, 2006. The Office of Legislative Services (OLS) notes that under current law, during State fiscal year 2005 bonds totaling \$1.461 billion, backed by about 79% of the cigarette tax revenues generated by 65 cents of the total \$2.40 per pack tax rate, were issued to provide \$1,190,000,000 in General Fund revenues to support the annual appropriations act.

The OLS cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the remaining portion of pledged cigarette tax revenues, after adjustments for coverage of bond issuance expenses and credit enhancements, and the recent upward trend in interest rates, would suffice to finance the proposed \$200 million expenditure for stem cell and biomedical research facilities.

### STATEMENT TO

# [First Reprint] **SENATE, No. 1471**

with Senate Floor Amendments (Proposed By Senator SARLO)

ADOPTED: MARCH 13, 2006

### The amendments:

- Clarify the first three projects, for stem cell research facilities and biomedical research facilities, which total \$250 million,
- Adds authority to issue up to \$50 million in bonds for stem cell research facilities Newark project, and
- Clarifies that capital costs includes the acquisition and construction of new structures and equipment.

### STATEMENT TO

[First Reprint]

# SENATE SUBSTITUTE FOR SENATE, No. 1471

with Assembly Floor Amendments (Proposed By Assemblyman COHEN)

ADOPTED: DECEMBER 11, 2006

This amendment changes the financing source for the identical projects from NJEDA cigarette tax securitization bonds to appropriation-backed contract bonds to be issued by the NJEDA.

# LEGISLATIVE FISCAL ESTIMATE SENATE, No. 1471 STATE OF NEW JERSEY 212th LEGISLATURE

**DATED: MARCH 20, 2006** 

### **SUMMARY**

**Synopsis:** Authorizes the issuance of cigarette tax revenue bonds by the New

Jersey Economic Development Authority to fund State capital projects including \$150 million for stem cell research facilities and

\$50 million for biomedical research facilities.

Type of Impact: Increased funding for certain capital projects; Annual debt service

payments from the Cigarette Tax Securitization Proceeds Fund.

**Agencies Affected:** New Jersey Economic Development Authority;

Department of the Treasury.

### Office of Legislative Services Estimate

Fiscal Impact	Fiscal Year 2006	Fiscal Year 2007	<u>Fiscal Year 2008</u>
State Cost	Depends on Terms of Future Bond Issuance		

- The Office of Legislative Services (OLS) **cannot** provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the available cigarette tax proceeds would suffice to finance the proposed \$200 million expenditure for stem cell and biomedical research facilities.
- In 2004, the New Jersey Economic Development Authority (NJEDA) issued \$1,461,030,000 in bonds backed by 78.598 percent of the revenue stream generated by a \$0.65 increase in the tax per pack of cigarettes. This bill would securitize the remaining 21.402 percent. Under the conditions prevailing for the 2004 bond issuance, the OLS calculates that the State could issue about \$398 million in new bonds. After subtracting 18.55 percent for fee payments and credit enhancements (equivalent to the 2004 bond issuance), the State would have about \$324 million available for capital projects. The OLS cautions, however, that in 2006, the State would likely receive less than \$324 million given that interest rates have been trending upwards since 2004.



### **BILL DESCRIPTION**

Senate Bill No. 1471 of 2006 allows the financing of State capital construction projects with the proceeds of previously authorized cigarette tax securitization bonds that the New Jersey Economic Development Authority may still issue.

The bill specifically authorizes two capital construction projects: (1) the first \$150 million of bonds proceeds for the capital costs of stem cell research facilities located in New Brunswick, New Jersey, and (2) the next \$50 million of bond proceeds for the capital costs of biomedical research facilities located in Camden, New Jersey. Other future cigarette tax securitization bond proceeds may provide funding for yet to be determined State capital construction projects.

### FISCAL ANALYSIS

### **EXECUTIVE BRANCH**

None received.

### OFFICE OF LEGISLATIVE SERVICES

The OLS cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the available cigarette tax proceeds would suffice to finance the proposed \$200 million expenditure for stem cell and biomedical research facilities.

The "Cigarette Tax Securitization Act of 2004", P.L.2004, c.68 (C.34:1B-21.16 et seq.), authorized the NJEDA to issue bonds secured by the revenue to be raised by a \$0.65 increase in the tax per pack of cigarettes. Subsequently, according to the prospectus for the "\$1,461,030,000 New Jersey Economic Development Authority Cigarette Tax Revenue Bonds, Series 2004", the NJEDA issued \$1,461,030,000 in bonds backed by 78.598 percent of the revenue stream generated by the \$0.65 tax increase. After paying for bond issuance expenses and credit enhancements, the State received \$1.19 billion in support of the fiscal year 2005 State budget.

Since the State already pledged 78.598 percent of the revenue stream from the \$0.65 per pack cigarette tax increase, this bill would securitize the remaining 21.402 percent. Under the conditions prevailing for the 2004 bond issuance, the OLS calculates that the State could thus issue about \$398 million in new bonds. After subtracting 18.55 percent of the issuance for fee payments and credit enhancements (the same percentage as in the 2004 bond issuance), the State would have about \$324 million available for capital projects. The OLS cautions, however, that in 2006, the State would likely receive less than \$324 million for 21.402 percent of the future revenue from the \$0.65 cigarette tax increase given that interest rates have been trending upwards since 2004. Regardless, it seems that the issuance would yield sufficient revenues to fund the \$200 million expenditure for stem cell and biomedical research facilities.

The OLS also uses an alternative method to suggest that the bond issuance would suffice to support the \$200 million expenditure. Pursuant to the fiscal year 2006 appropriations act, the State anticipates \$781 million in cigarette tax revenue in fiscal year 2006 (\$626 million for the general fund and \$155 million dedicated to specific purposes), an amount which the OLS expects to be repeated in fiscal year 2007. At a tax rate of \$2.40 per pack, this number translates into 325.4 million cigarette packs sold. Taxed at \$0.65 per pack, which is the cigarette tax increase pledged to the debt service payment of the cigarette tax revenue bonds, about \$212 million

would be available in fiscal year 2007 to service the debt. As mentioned above, 78.598 percent of this amount, or approximately \$166 million, are already pledged to service the 2004 cigarette tax revenue bonds. Consequently, about \$45 million of expected fiscal year 2007 revenue, or 21.402 percent of total collections from the \$0.65 tax increase, would be available to service the new debt. Standard loan amortization of \$200 million for 10 years and for interest rates ranging from 4.5 percent to 6.5 percent, however, would only yield annual debt service payments ranging from \$24.9 million to \$27.3 million and from \$15.2 million to \$17.9 million for 20 years.

Section: Revenue, Finance and Appropriations

Analyst: Thomas Koenig

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L. 1980, c.67.

### LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

## SENATE, No. 1471 STATE OF NEW JERSEY 212th LEGISLATURE

**DATED: APRIL 21, 2006** 

### **SUMMARY**

**Synopsis:** Authorizes the issuance of cigarette tax revenue bonds by the NJEDA

to fund State capital construction projects including \$150 million for stem cell research facilities and \$50 million for biomedical research

facilities.

**Type of Impact:** Increased funding for certain capital projects; Annual debt service

payments from the Cigarette Tax Securitization Proceeds Fund.

**Agencies Affected:** New Jersey Economic Development Authority;

Department of the Treasury.

### Office of Legislative Services Estimate

Fiscal Impact	Fiscal Year 2006	Fiscal Year 2007	Fiscal Year 2008
State Cost	Depends on Terms of Future Bond Issuance		

- The Office of Legislative Services (OLS) cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the available cigarette tax proceeds would suffice to finance the proposed \$200 million expenditure for stem cell and biomedical research facilities.
- In 2004, the New Jersey Economic Development Authority issued \$1,461,030,000 in bonds backed by 78.598 percent of the revenue stream generated by a \$0.65 increase in the tax per pack of cigarettes. This bill would securitize the remaining 21.402 percent. Under the conditions prevailing for the 2004 bond issuance, the OLS calculates that the State could issue about \$398 million in new bonds. After subtracting 18.55 percent for fee payments and credit enhancements (equivalent to the 2004 bond issuance), the State would have about \$324 million available for capital projects. The OLS cautions, however, that in 2006, the State would likely receive less than \$324 million given that interest rates have been trending upwards since 2004.



### **BILL DESCRIPTION**

Senate Bill No. 1471 (1R) of 2006 allows the financing of State capital construction projects with the proceeds of previously authorized cigarette tax securitization bonds that the New Jersey Economic Development Authority may still issue.

The bill specifically authorizes two capital construction projects: (1) the first \$150 million of bonds proceeds for the capital costs of stem cell research facilities located in New Brunswick, New Jersey, and (2) the next \$50 million of bond proceeds for the capital costs of biomedical research facilities located in Camden, New Jersey. Other future cigarette tax securitization bond proceeds may provide funding for yet to be determined State capital construction projects.

### FISCAL ANALYSIS

### **EXECUTIVE BRANCH**

None received.

### OFFICE OF LEGISLATIVE SERVICES

The OLS cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the available cigarette tax proceeds would suffice to finance the proposed \$200 million expenditure for stem cell and biomedical research facilities.

The "Cigarette Tax Securitization Act of 2004", P.L.2004, c.68 (C.34:1B-21.16 et seq.), authorized the New Jersey Economic Development Authority (NJEDA) to issue bonds secured by the revenue to be raised by a \$0.65 increase in the tax per pack of cigarettes. Subsequently, according to the prospectus for the "\$1,461,030,000 New Jersey Economic Development Authority Cigarette Tax Revenue Bonds, Series 2004", the NJEDA issued \$1,461,030,000 in bonds backed by 78.598 percent of the revenue stream generated by the \$0.65 tax increase. After paying for bond issuance expenses and credit enhancements, the State received \$1.19 billion in support of the fiscal year 2005 State budget.

Since the State already pledged 78.598 percent of the revenue stream from the \$0.65 per pack cigarette tax increase, this bill would securitize the remaining 21.402 percent. Under the conditions prevailing for the 2004 bond issuance, the OLS calculates that the State could thus issue about \$398 million in new bonds. After subtracting 18.55 percent of the issuance for fee payments and credit enhancements (the same percentage as in the 2004 bond issuance), the State would have about \$324 million available for capital projects. The OLS cautions, however, that in 2006, the State would likely receive less than \$324 million for 21.402 percent of the future revenue from the \$0.65 cigarette tax increase given that interest rates have been trending upwards since 2004. Regardless, it seems that the issuance would yield sufficient revenues to fund the \$200 million expenditure for stem cell and biomedical research facilities.

The OLS also uses an alternative method to suggest that the bond issuance would suffice to support the \$200 million expenditure. Pursuant to the fiscal year 2006 appropriations act, the State anticipates \$781 million in cigarette tax revenue in fiscal year 2006 (\$626 million for the general fund and \$155 million dedicated to specific purposes), an amount which the OLS expects to be repeated in fiscal year 2007. At a tax rate of \$2.40 per pack, this number translates into 325.4 million cigarette packs sold. Taxed at \$0.65 per pack, which is the cigarette tax increase

pledged to the debt service payment of the cigarette tax revenue bonds, about \$212 million would be available in fiscal year 2007 to service the debt. As mentioned above, 78.598 percent of this amount, or approximately \$166 million, are already pledged to service the 2004 cigarette tax revenue bonds. Consequently, about \$45 million of expected fiscal year 2007 revenue, or 21.402 percent of total collections from the \$0.65 tax increase, would be available to service the new debt. Standard loan amortization of \$200 million for 10 years and for interest rates ranging from 4.5 percent to 6.5 percent, however, would only yield annual debt service payments ranging from \$24.9 million to \$27.3 million and from \$15.2 million to \$17.9 million for 20 years.

Section: Revenue, Finance and Appropriations

Analyst: Thomas Koenig

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L. 1980, c.67.

### LEGISLATIVE FISCAL ESTIMATE

### SENATE SUBSTITUTE FOR

# SENATE, No. 1471 STATE OF NEW JERSEY 212th LEGISLATURE

**DATED: JUNE 2, 2006** 

### **SUMMARY**

**Synopsis:** Authorizes the issuance of cigarette tax revenue bonds by the NJEDA

to fund State capital construction projects including \$200 million for stem cell research facilities and \$50 million for biomedical research

facilities.

Type of Impact: Increased funding for certain capital projects; Annual debt service

payments from the Cigarette Tax Securitization Proceeds Fund.

**Agencies Affected:** New Jersey Economic Development Authority;

Department of the Treasury.

### Office of Legislative Services Estimate

Fiscal Impact	Fiscal Year 2006	Fiscal Year 2007	Fiscal Year 2008
State Cost	Depends on Terms of Future Bond Issuance		

- The Office of Legislative Services (OLS) cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the available cigarette tax proceeds would suffice to finance the proposed \$250 million expenditure for stem cell and biomedical research facilities.
- In 2004, the New Jersey Economic Development Authority issued \$1,461,030,000 in bonds backed by 78.598 percent of the revenue stream generated by a \$0.65 increase in the tax per pack of cigarettes. This bill would securitize the remaining 21.402 percent. Under the conditions prevailing for the 2004 bond issuance, the OLS calculates that the State could issue about \$398 million in new bonds. After subtracting 18.55 percent for fee payments and credit enhancements (equivalent to the 2004 bond issuance), the State would have about \$324 million available for capital projects. The OLS cautions, however, that in 2006, the State would likely receive less than \$324 million given that interest rates have been trending upwards since 2004.



### **BILL DESCRIPTION**

Senate Substitute for Senate Bill No. 1471 of 2006 allows the financing of State capital construction projects with the proceeds of previously authorized cigarette tax securitization bonds that the New Jersey Economic Development Authority may still issue.

The bill specifically authorizes three capital construction projects: (1) the first \$150 million of bonds proceeds for the capital costs of stem cell research facilities located in New Brunswick, New Jersey; (2) the next \$50 million of bond proceeds for the capital costs of biomedical research facilities at Rutgers University located in Camden, New Jersey; and (3) the next \$50 million of bond proceeds for the capital costs of stem cell research facilities at the New Jersey Institute of Technology, located in Newark, New Jersey. Other future cigarette tax securitization bond proceeds may provide funding for yet to be determined State capital construction projects.

### FISCAL ANALYSIS

### **EXECUTIVE BRANCH**

None received.

### OFFICE OF LEGISLATIVE SERVICES

The OLS cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the available cigarette tax proceeds would suffice to finance the proposed \$250 million expenditure for stem cell and biomedical research facilities.

The "Cigarette Tax Securitization Act of 2004", P.L.2004, c.68 (C.34:1B-21.16 et seq.), authorized the New Jersey Economic Development Authority (NJEDA) to issue bonds secured by the revenue to be raised by a \$0.65 increase in the tax per pack of cigarettes. Subsequently, according to the prospectus for the "\$1,461,030,000 New Jersey Economic Development Authority Cigarette Tax Revenue Bonds, Series 2004", the NJEDA issued \$1,461,030,000 in bonds backed by 78.598 percent of the revenue stream generated by the \$0.65 tax increase. After paying for bond issuance expenses and credit enhancements, the State received \$1.19 billion in support of the fiscal year 2005 State budget.

Since the State already pledged 78.598 percent of the revenue stream from the \$0.65 per pack cigarette tax increase, this bill would securitize the remaining 21.402 percent. Under the conditions prevailing for the 2004 bond issuance, the OLS calculates that the State could thus issue about \$398 million in new bonds. After subtracting 18.55 percent of the issuance for fee payments and credit enhancements (the same percentage as in the 2004 bond issuance), the State would have about \$324 million available for capital projects. The OLS cautions, however, that in 2006, the State would likely receive less than \$324 million for 21.402 percent of the future revenue from the \$0.65 cigarette tax increase given that interest rates have been trending upwards since 2004. Regardless, it seems that the issuance would yield sufficient revenues to fund the \$250 million expenditure for stem cell and biomedical research facilities.

The OLS also uses an alternative method to suggest that the bond issuance would suffice to support the \$250 million expenditure. Pursuant to the fiscal year 2006 appropriations act, the State anticipates \$781 million in cigarette tax revenue in fiscal year 2006 (\$626 million for the general fund and \$155 million dedicated to specific purposes), an amount which the OLS expects

to be repeated in fiscal year 2007. At a tax rate of \$2.40 per pack, this number translates into 325.4 million cigarette packs sold. Taxed at \$0.65 per pack, which is the cigarette tax increase pledged to the debt service payment of the cigarette tax revenue bonds, about \$212 million would be available in fiscal year 2007 to service the debt. As mentioned above, 78.598 percent of this amount, or approximately \$166 million, are already pledged to service the 2004 cigarette tax revenue bonds. Consequently, about \$45 million of expected fiscal year 2007 revenue, or 21.402 percent of total collections from the \$0.65 tax increase, would be available to service the new debt. Standard loan amortization of \$250 million for 10 years and for interest rates ranging from 4.5 percent to 6.5 percent, however, would only yield annual debt service payments ranging from \$31.1 million to \$34.1 million and from \$19.0 million to \$22.4 million for 20 years.

Section: Revenue, Finance and Appropriations

Analyst: Thomas Koenig

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L. 1980, c.67.

#### LEGISLATIVE FISCAL ESTIMATE

[Second Reprint]
SENATE SUBSTITUTE FOR
SENATE, No. 1471
STATE OF NEW JERSEY

DATED: JANUARY 5, 2007

212th LEGISLATURE

#### **SUMMARY**

**Synopsis:** Authorizes the issuance of bonds by the NJEDA to fund State capital

construction projects of \$270 million for facilities for stem cell research, biomedical research, blood collection and cancer research.

Type of Impact: Increased funding for certain capital projects and increased debt

service payments for up to 20 years.

**Agencies Affected:** New Jersey Economic Development Authority;

Department of the Treasury.

#### Office of Legislative Services Estimate

Fiscal Impact	Fiscal Year 2007	Fiscal Year 2008	<u>Fiscal Year 2009</u>
State Cost	Depends on Terms of Future Bond Issuance		

- The Office of Legislative Services (OLS) cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance.
- Assuming that five percent of any bond issuance would be used for fee payments, the OLS calculates that in order to have \$270 million in bond proceeds available for the bill's capital projects, the State may have to bond for \$284 million. Standard loan amortization of \$284 million for 10 years and for interest rates ranging from 4.5 percent to 6.5 percent would yield annual debt service payments ranging from \$35.3 million to \$38.7 million and from \$21.6 million to \$25.4 million for 20 years.

#### **BILL DESCRIPTION**

Senate Substitute for Senate Bill No. 1471 (2R) of 2006 allows the financing of State capital construction projects with \$270 million in proceeds from bonds to be issued by the New Jersey Economic Development Authority.

The bill specifically authorizes five capital construction projects: (1) \$150 million for the capital costs of stem cell research facilities located in New Brunswick, New Jersey; (2) \$50 million for the capital costs of biomedical research facilities at Rutgers University located in Camden, New Jersey; (3) \$50 million for the capital costs of stem cell research facilities at the



New Jersey Institute of Technology, located in Newark, New Jersey; (4) \$10 million for the capital costs of blood collection facilities located in New Jersey that will be used by the Elie Katz Umbilical Cord Blood Program at Community Blood Services located in Allendale, New Jersey; and (5) \$10 million for the capital costs of cancer research facilities at the Garden State Cancer Center in Belleville, New Jersey.

#### FISCAL ANALYSIS

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance.

The OLS calculates, however, that in order to have \$270 million in bond proceeds available for the bill's capital projects, the State may have to bond for \$284 million. The \$284 million assumes that five percent of any bond issuance would be used for fee payments (according to the prospectus for the "\$175,000,000 New Jersey Economic Development Authority School Facilities Construction Bonds, 2005 Series P", such fee payments comprised 4.2 percent of that bond issuance).

Standard loan amortization of \$284 million for ten years and for interest rates ranging from 4.5 percent to 6.5 percent would yield annual debt service payments ranging from \$35.3 million to \$38.7 million and from \$21.6 million to \$25.4 million for 20 years.

Section: Revenue, Finance and Appropriations

Analyst: Thomas Koenig

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This fiscal estimate has been prepared pursuant to P.L. 1980, c.67.

## ASSEMBLY, No. 2828

## STATE OF NEW JERSEY

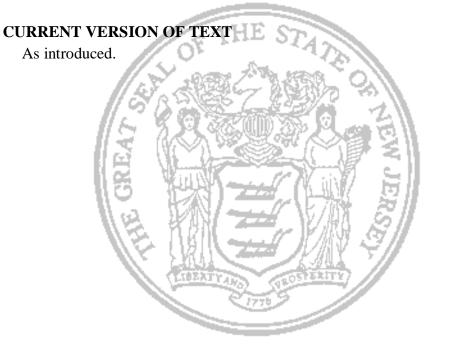
### 212th LEGISLATURE

**INTRODUCED MARCH 9. 2006** 

Sponsored by:
Assemblyman NEIL M. COHEN
District 20 (Union)
Assemblyman JOHN F. MCKEON
District 27 (Essex)
Assemblywoman JOAN M. QUIGLEY
District 32 (Bergen and Hudson)
Assemblyman LOUIS M. MANZO
District 31 (Hudson)

#### **SYNOPSIS**

Authorizes the issuance of cigarette tax revenue bonds by the NJEDA to fund State capital construction projects including \$150 million for stem cell research facilities and \$50 million for biomedical research facilities.



(Sponsorship Updated As Of: 3/14/2006)

1 AN ACT authorizing the financing of the cost of State capital 2 construction projects with the proceeds of cigarette tax 3 securitization bonds to be issued by the New Jersey Economic 4 Development Authority, amending P.L.2004, c.68 (C.34:1B-5 21.16 et seq.).

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**BE IT ENACTED** by the Senate and General Assembly of the State of New Jersey:

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- 1. The Title of P.L.2004, c.68 is amended to read as follows:
- 11 An Act authorizing the issuance of cigarette tax securitization 12 bonds, notes or other obligations by the New Jersey Economic 13 Development Authority for the purposes of providing revenue to 14 meet appropriations in [any] State [fiscal year] Fiscal Year 2005 15 commencing on [or after] July 1, 2004, thereafter providing funding for State capital construction projects, and providing a 16 17 source of payment and security for such bonds, notes or other obligations, supplementing P.L.1974, c.80 (C.34:1B-1 et seq.) 18 19 and amending P.L.1997, c.264. 20

(cf: P.L.2004, c.68, Title)

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- 2. Section 2 of P.L.2004, c.68 (C.34:1B-21.17) is amended to read as follows:
- 2. The following words or terms as used in this act shall have the following meanings unless a different meaning clearly appears from the context:
- "Authority" means the New Jersey Economic Development Authority created pursuant to P.L.1974, c.80 (C.34:1B-1 et seq.);
- 29 "Biomedical research facilities" means one or more facilities 30 located in Camden, New Jersey, that will be utilized for biomedical 31 research and related activities, including all facilities ancillary 32
- 33 "Bonds" means any bonds, notes or other obligations issued or 34 entered into by the authority pursuant to this act;
  - "Capital cost" means the expenses incurred in connection with: the planning, construction, reconstruction, development, erection, acquisition, extension, improvement, rehabilitation and equipping of State capital construction projects authorized by this act; the acquisition by purchase, lease, or otherwise, and the development of any real or personal property for use in connection with a State capital construction project authorized by this act, including any rights or interests therein, the execution of any agreements and franchises deemed to be necessary or useful and convenient in connection with any State capital construction project authorized by this act; the procurement of engineering, inspection, planning, legal,

EXPLANATION – Matter enclosed in bold-faced brackets [thus] in the above bill is not enacted and is intended to be omitted in the law.

financial, or other professional services; the administrative, organizational, operating or other expenses incident to the financing, completing, and placing into service of any State capital construction project authorized by this act;

"Cigarette Tax" means the tax imposed by the State pursuant to the "Cigarette Tax Act," P.L.1948, c.65 (C.54:40A-1 et seq.), as amended and supplemented, on the sale, use or possession for sale or use within the State of each cigarette;

"Cigarette Tax Securitization Fund" means the fund by that name created and established pursuant to section 7 of this act;

"Cigarette Tax Securitization Proceeds Fund" means the fund by that name created and established pursuant to section 3 of this act;

"Dedicated Cigarette Tax Revenue Fund" means the fund by that name created and established pursuant to section 5 of this act;

"Dedicated Cigarette Tax Revenues" means an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax; [and]

"State capital construction project" means a project that includes the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities for State use and use by other units of government, including stem cell research facilities and biomedical research facilities, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more;

"Stem cell research facilities" means facilities located in New Brunswick, New Jersey, that shall be primarily utilized for stem cell research, including all facilities ancillary thereto; and

"Refunding Bonds" means any bonds, notes or other obligations issued by the authority to refinance bonds, notes or other obligations previously issued or entered into by the authority pursuant to this act.

(cf: P.L.2004, c.68, s.2)

- 3. Section 3 of P.L.2004, c.68 (C.34:1B-21.18) is amended to read as follows:
- 37 3. a. The authority shall establish and maintain a special nonlapsing fund to be known as the "Cigarette Tax Securitization Proceeds Fund" into which shall be deposited the following moneys:
  - (1) the proceeds from the sale of all bonds (other than refunding bonds) issued by the authority pursuant to [this act] P.L.2004, c.68 (C.34:1B-21.16 et seq.) which are remaining after any required deposit to any reserve or other fund established for such bonds or any refunding bonds in accordance with subsection a. of section 4 of [this act] P.L.2004, c.68 (C.34:1B-21.19) and after the payment of all costs, fees and other expenses related to, or incurred by the

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authority or the State in connection with, the issuance of such bonds
or any refunding bonds;

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- (2) any amounts which shall be appropriated by the Legislature for the purposes of such fund; and
- (3) any other amounts or funds which the authority shall determine to deposit into such fund.

Moneys on deposit in the Cigarette Tax Securitization Proceeds Fund shall be invested in such obligations as the authority may determine or as shall otherwise be provided in any contract between the authority and the State Treasurer authorized and entered into pursuant to section 6 of [this act] P.L.2004, c.68 (C.34:1B-21.21), and interest or other earnings on any such investments shall be credited to such fund.

14 b. (1) Amounts on deposit in the Cigarette Tax Securitization 15 Proceeds Fund [shall be] from the proceeds of bonds issued on or 16 before January 1, 2005, having been withdrawn by the authority 17 from time to time during State Fiscal Year 2005, upon written 18 request of the State Treasurer or as otherwise provided in any 19 contract between the authority and the State Treasurer authorized 20 and entered into pursuant to section 6 of [this act] P.L.2004, c.68 21 (C.34:1B-21.21), and having been paid to the State Treasurer for 22 deposit into either the General Fund of the State or the Cigarette 23 Tax Securitization Fund, as determined by the State Treasurer, 24 [and] have been used for [any] lawful [purpose] purposes of the 25 State for which moneys on deposit in the General Fund [may] might 26 All amounts withdrawn from the Cigarette Tax 27 Securitization Proceeds Fund and deposited into the General Fund of the State as provided in this subsection [shall represent] have 28 29 represented financial resources and revenues of the State from that 30 fund as certified by the Governor pursuant to Article VIII, Section 31 II, paragraph 2 of the State Constitution for the State annual 32 appropriation act for [such] State [fiscal year, and as may be 33 applicable for such annual appropriation act as may be amended and 34 supplemented from time to time] Fiscal Year 2005. 35 [Notwithstanding any provision of this subsection to the contrary,] 36 No request by the State Treasurer [shall not request] has been made 37 of the authority to pay [, and the authority shall not pay,] to the 38 State Treasurer during [any] State [fiscal year] Fiscal Year 2005 39 amounts then on deposit in the Cigarette Tax Securitization 40 Proceeds Fund which are in excess of the amounts anticipated as 41 revenues from such fund during State Fiscal Year 2005.

#### (2) (a) The Legislature finds and declares that:

(i) Millions of people suffer from currently incurable diseases and injuries, and recent medical science, including the use of new regenerative medical therapies such as the use of a special type of human cells called "stem cells," provides indications that cures and treatments for certain of these diseases and injuries can be developed;

- 1 (ii) The development of such cures and treatments will improve
  2 New Jersey's health care system, can reduce long-term health care
  3 costs, and can benefit the New Jersey economy by creating projects,
  4 jobs and therapies;
- 5 (iii) The State of New Jersey is home to many of the leading life 6 sciences, biotechnology and pharmaceutical companies and the 7 State seeks to preserve its leading role, attract investment, attract 8 scientists, enhance research and, toward that end, seeks to finance 9 facilities for entities involved in stem cell research and biomedical 10 research;
- 11 <u>(iv) Financing stem cell research facilities and biomedical</u> 12 <u>research will substantially further the public interest and can most</u> 13 <u>economically be financed through a bond issue; and</u>
- 14 (v) The State of New Jersey has previously authorized the
  15 "Cigarette Tax Securitization Act of 2004," P.L.2004, c.68
  16 (C.34:1B-21.16 et seq.), and has determined that bonds issued by
  17 the New Jersey Economic Development Authority under such act
  18 are the most desirable means to provide funding for such facilities
  19 and projects.

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- (b) An amount not to exceed the first \$150,000,000 in the aggregate from the proceeds of bonds issued after March 1, 2006, authorized under P.L.2004, c.68 (C.34:1B-21.16 et seq.), on deposit in the Cigarette Tax Securitization Proceeds Fund shall be withdrawn by the authority from time to time, and shall be utilized by the authority, pursuant to a State capital construction project agreement between the State Treasurer and the authority, to fund the capital costs of stem cell research facilities. Any agreement entered into pursuant to this subparagraph shall specify the scope of the project, the use of the proceeds of the bonds, the permitted uses of the project, the use of any rental income from the project, and such other matters as the State Treasurer shall determine.
- 32 (c) An amount not to exceed the subsequent \$50,000,000 in the 33 aggregate from the proceeds of bonds issued after March 1, 2006, 34 authorized under P.L.2004, c.68 (C.34:1B-21.16 et seq.), on deposit 35 in the Cigarette Tax Securitization Proceeds Fund shall be 36 withdrawn by the authority from time to time, and shall be utilized 37 by the authority, pursuant to a State capital construction project 38 agreement between the State Treasurer and the authority, to fund 39 the capital costs of biomedical research facilities that will be 40 utilized for biomedical research and related activities, including all 41 facilities ancillary thereto. Any agreement entered into pursuant 42 to this subparagraph shall specify the scope of the project, the use 43 of the proceeds of the bonds, the permitted uses of the project, the 44 use of any rental income from the project, and such other matters as 45 the State Treasurer shall determine.
- (d) Except as specifically provided pursuant to subparagraphs (b)
   and (c) of this paragraph (2), amounts on deposit in the Cigarette
   Tax Securitization Proceeds Fund from the proceeds of bonds

#### A2828 COHEN, MCKEON

1 issued on or after March 1, 2006, shall be withdrawn by the 2 authority from time to time, upon written request of the State 3 Treasurer or as otherwise provided in any contract between the 4 authority and the State Treasurer authorized and entered into 5 pursuant to P.L. , c. (C. ) (pending before the Legislature as 6 this bill), and shall be appropriated by law exclusively to fund the 7 capital costs of State capital construction projects. 8

(cf: P.L.2004, c.68, s.3)

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4. This act shall take effect immediately.

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#### **STATEMENT**

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This bill authorizes the financing of the capital costs of State capital construction projects with the proceeds of cigarette tax securitization bonds to be issued by the New Jersey Economic Development Authority. During State Fiscal Year 2005 these bonds were issued to provide \$1,190,000,000 in General Fund revenues to support the annual appropriations act. However, that debt did not require the securitization of the full dedicated revenue which is an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax.

That revenue stream will be securitized under this bill to issue bonds to fund the capital costs of the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities for State use and use by other units of government, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more.

The bill also specifically authorizes two capital construction projects: (1) from the first \$150 million of bonds proceeds issued after March 1, 2006, for the capital costs of stem cell research facilities located in New Brunswick, New Jersey, that shall be primarily utilized for stem cell research, including all ancillary facilities; and (2) from the next \$50 million of bond proceeds for the capital costs of biomedical research facilities located in Camden, New Jersey, that shall be primarily utilized for biomedical research, including all ancillary facilities.

Millions of people suffer from currently incurable diseases and injuries, and recent medical science, including the use of new regenerative medical therapies such as the use of a special type of human cells called "stem cells," provides indications that cures and treatments for certain of these diseases and injuries can be developed. The development of such cures and treatments will improve New Jersey's health care system, may reduce long-term health care costs, and can benefit the New Jersey economy by

#### A2828 COHEN, MCKEON

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1 creating projects, jobs and therapies. This State is home to many of 2 the leading life sciences, biotechnology and pharmaceutical 3 companies and through the funding provided by this bill the State 4 seeks to preserve that leading role, attract investment, attract 5 scientists, enhance research and, toward that end, seeks to finance 6 facilities for entities involved in stem cell research and biomedical 7 The financing of stem cell research and biomedical research facilities will substantially further the public interest and 8 9 can most economically be financed through bond issues under the 10 "Cigarette Tax Securitization Act of 2004," P.L.2004, c.68 (C.34:1B-21.16 et seq.). Other future bond proceeds from sales of 11 12 bonds under that act may provide funding for other State capital 13 construction projects.

#### ASSEMBLY HEALTH AND SENIOR SERVICES COMMITTEE

#### STATEMENT TO

#### ASSEMBLY, No. 2828

with committee amendments

### STATE OF NEW JERSEY

**DATED: MARCH 13, 2006** 

The Assembly Health and Senior Services Committee reports favorably and with committee amendments Assembly Bill No. 2828.

As amended by the committee, this bill authorizes the financing of the capital costs of State capital construction projects, including stem cell research facilities and biomedical research facilities, with the proceeds of cigarette tax securitization bonds to be issued by the New Jersey Economic Development Authority.

The bill specifically authorizes bonding for the following State capital construction projects:

- (1) from the first \$150 million of bonds proceeds issued after March 1, 2006, projects in the following order as bond proceeds are available: up to \$150 million of which \$100 million is for stem cell research facilities in New Brunswick and \$50 million is for stem cell research facilities in Newark operated by the New Jersey Institute of Technology, both facilities to be used only for stem cell research; and
- (2) up to \$50 million for biomedical research facilities at the Coriell Institute for Medical Research in Camden.

During State Fiscal Year 2005, cigarette tax securitization bonds were issued to provide \$1,190,000,000 in General Fund revenues to support the annual appropriations act; however, that bond issuance did not require the securitization of the full dedicated revenue, which is an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax.

Under the bill, the unused portion of the revenue stream would be securitized to issue bonds to fund the capital costs of the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities for State use and use by other units of government, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more.

The financing of these stem cell research and biomedical research facilities will be accomplished through bond issues under the "Cigarette Tax Securitization Act of 2004," P.L.2004, c.68 (C.34:1B-

21.16 et seq.). Other future cigarette securitization bond proceeds may provide funding for yet to be determined capital projects.

While the Office of Legislative Services cannot provide specific cost information for this bill, it anticipates that the remaining portion of pledged cigarette tax revenues, after adjustments for coverage of bond issuance expenses and credit enhancements, and the recent upward trend in interest rates, will suffice to finance the proposed \$200 million expenditure for stem cell and biomedical research facilities.

#### **COMMITTEE AMENDMENTS:**

The committee amendments:

- clarify the first three projects, for stem cell research facilities and biomedical research facilities, and change the amount of bond proceeds authorized for the capital costs for stem cell research facilities New Brunswick;
- add authority to issue up to \$50 million in bonds for stem cell research facilities Newark project; and
- clarify that capital costs include the acquisition and construction of new structures and equipment.

#### ASSEMBLY APPROPRIATIONS COMMITTEE

#### STATEMENT TO

## [First Reprint] ASSEMBLY, No. 2828

with Assembly committee amendments

## STATE OF NEW JERSEY

DATED: OCTOBER 19, 2006

The Assembly Appropriations Committee reports favorably Assembly Bill No. 2828 (1R), with committee amendments.

Assembly Bill No. 2828 (1R), as amended, authorizes the financing of the capital costs of State capital construction projects, including stem cell research facilities, life sciences research facilities and biomedical research facilities, with the proceeds of cigarette tax securitization bonds to be issued by the New Jersey Economic Development Authority.

As amended and reported by the committee, this bill is identical to Senate Bill No. 1471 SS, as also amended and reported by the committee.

#### **FISCAL IMPACT**:

The bill specifically authorizes bonding for the following State capital construction projects from the first \$270 million of bonds proceeds issued after March 1, 2006:

- (1) up to \$150 million is for stem cell research facilities in New Brunswick which shall be only utilized for stem cell research;
- (2) up to \$50 million for biomedical research facilities owned by Rutgers, The State University, located in Camden, New Jersey, and operated by a consortium of Rutgers, The State University, The Coriell Institute for Medical Research, the Robert Wood Johnson Medical School at Camden, and the Cancer Institute of New Jersey, South Jersey;
- (3) up to \$50 million is for stem cell research facilities in Newark operated by the New Jersey Institute of Technology, which shall be only utilized for stem cell research;
- (4) up to \$10,000,000 for blood collection facilities to be utilized by Elie Katz Umbilical Cord Blood Program at Community Blood Services located in Allendale, New Jersey, for cord blood collection to support stem cell research; and

(5) up to \$10,000,000 for cancer research facilities located in Belleville, New Jersey that will be utilized by the Garden State Cancer Center for cancer research and related activities.

During State Fiscal Year 2005, cigarette tax securitization bonds were issued to provide \$1,190,000,000 in General Fund revenues to support the annual appropriations act; however, that bond issuance did not require the securitization of the full dedicated revenue, which is an amount equal to the revenue collected by the State during each State fiscal year beginning on and after July 1, 2006 from \$0.0325 of the cigarette tax.

Under the bill, the unused portion of the revenue stream would be securitized to issue bonds to fund the capital costs of the acquisition of land, and the acquisition and construction of new structures and equipment for major capital facilities by grant of the authority for State use and use by other units of government, which use shall include the occupancy by the State and other units of government, and the leasing and licensing of facilities to other entities by the State or other units of government, whose estimated cost of land, planning, acquisition, construction, furnishing and equipping is estimated to be \$50,000 or more.

#### **COMMITTEE AMENDMENTS:**

The amendments increase the amount the maximum amount of funding for all specified projects from up to \$200 million to up to \$270 million: 1) by increasing the funding for the stem cell research facilities - New Brunswick from \$100 million to \$150 million; and 2) add two projects: (a) up to \$10,000,000 for blood collection facilities to be utilized by Elie Katz Umbilical Cord Blood Program at Community Blood Services located in Allendale, New Jersey, for cord blood collection to support stem cell research; and (b) up to \$10,000,000 for cancer research facilities located in Belleville, New Jersey that will be utilized by the Garden State Cancer Center for cancer research and related activities. The amendments also clarify that the projects are not intended to be owned by the EDA and also clarify that the project defined as "biomedical research facilities" will be owned by Rutgers, The State University, be located in Camden, and be operated by a consortium of Rutgers, the Coriell Institute for Medical Research, the Robert Wood Johnson Medical School at Camden and the Cancer Institute of New Jersey, South Jersey.

#### STATEMENT TO

# [Second Reprint] ASSEMBLY, No. 2828

with Assembly Floor Amendments (Proposed By Assemblyman COHEN)

ADOPTED: DECEMBER 11, 2006

This amendment changes the financing source for the identical projects from NJEDA cigarette tax securitization bonds to appropriation-backed contract bonds to be issued by the NJEDA.

#### LEGISLATIVE FISCAL ESTIMATE

[First Reprint]

## ASSEMBLY, No. 2828 STATE OF NEW JERSEY 212th LEGISLATURE

DATED: NOVEMBER 8, 2006

#### **SUMMARY**

**Synopsis:** Authorizes the issuance of cigarette tax revenue bonds by the NJEDA

to fund State capital construction projects including \$150 million for stem cell research facilities and \$50 million for biomedical research

facilities.

Type of Impact: Increased funding for certain capital projects; Annual debt service

payments from the Cigarette Tax Securitization Proceeds Fund.

**Agencies Affected:** New Jersey Economic Development Authority;

Department of the Treasury.

#### Office of Legislative Services Estimate

Fiscal Impact	Fiscal Year 2007	Fiscal Year 2008	Fiscal Year 2009
State Cost	Depends on Terms of Future Bond Issuance.		

- The Office of Legislative Services (OLS) cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the available cigarette tax proceeds would suffice to finance the proposed \$200 million expenditure for stem cell and biomedical research facilities.
- In 2004, the New Jersey Economic Development Authority (NJEDA) issued \$1,461,030,000 in bonds backed by 78.598 percent of the revenue stream generated by \$0.65 of the cigarette tax collected on the sale of each pack of cigarettes in this State. This bill would securitize the remaining 21.402 percent. Under the conditions prevailing for the 2004 bond issuance, the OLS calculates that the State could issue about \$398 million in new bonds. After subtracting 18.55 percent for fee payments and credit enhancements (equivalent to the 2004 bond issuance), the State would have about \$324 million available for capital projects. The OLS cautions, however, that in 2006, the State would likely receive less than \$324 million given that interest rates have been trending upwards since 2004 and that 2006 law changes have a dampening effect on demand for cigarettes (the increase in the cigarette tax rate from \$2.40 to \$2.575 per pack, the imposition of the indoor smoking ban, and the increase in the legal smoking age from 18 to 19 years of age).



#### **BILL DESCRIPTION**

Assembly Bill No. 2828 (1R) of 2006 allows the financing of State capital construction projects with the proceeds of previously authorized cigarette tax securitization bonds that the NJEDA may still issue.

The bill specifically authorizes three capital construction projects: (1) the first \$100 million of bonds proceeds for the capital costs of stem cell research facilities owned by the NJEDA and located in New Brunswick, New Jersey, (2) the next \$50 million of bond proceeds for the capital costs of stem cell research facilities operated by the New Jersey Institute of Technology and located in Newark, New Jersey, and (3) the next \$50 million of bond proceeds for the capital costs of biomedical research facilities at the Coriell Institute for Medical Research located in Camden, New Jersey. Other future cigarette tax securitization bond proceeds may provide funding for yet to be determined State capital construction projects.

#### **FISCAL ANALYSIS**

#### **EXECUTIVE BRANCH**

None received.

#### OFFICE OF LEGISLATIVE SERVICES

The OLS cannot provide specific cost information for this bill, as such a task would necessitate predicting the terms of the envisioned bond issuance. Nonetheless, it appears that the available cigarette tax proceeds would suffice to finance the proposed \$200 million expenditure for stem cell and biomedical research facilities.

The "Cigarette Tax Securitization Act of 2004", P.L.2004, c.68 (C.34:1B-21.16 et seq.), authorized the NJEDA to issue bonds secured by \$0.65 from the cigarette tax collected on the sale of each pack of cigarettes in this State. Subsequently, according to the prospectus for the "\$1,461,030,000 NJEDA Cigarette Tax Revenue Bonds, Series 2004", the NJEDA issued \$1,461,030,000 in bonds backed by 78.598 percent of the revenue stream generated by the \$0.65 per pack cigarette tax pledge. After paying for bond issuance expenses and credit enhancements, the State received \$1.19 billion in support of the fiscal year 2005 State budget.

Since the State already pledged 78.598 percent of proceeds from \$0.65 in cigarette tax collected from each cigarette pack sold in New Jersey, this bill would securitize the remaining 21.402 percent. Under the conditions prevailing for the 2004 bond issuance, the OLS calculates that the State could thus issue about \$398 million in new bonds. After subtracting 18.55 percent of the issuance for fee payments and credit enhancements (the same percentage as in the 2004 bond issuance), the State would have about \$324 million available for capital projects. The OLS cautions, however, that in 2006, the State would likely receive less than \$324 million for 21.402 percent of the future revenue from \$0.65 in per pack cigarette tax collections given that interest rates have been trending upwards since 2004 and that 2006 law changes have a dampening effect on demand for cigarettes (the increase in the cigarette tax rate from \$2.40 to \$2.575 per pack, the imposition of the indoor smoking ban, and the increase in the legal smoking age from 18 to 19 years of age). Regardless, it seems that the issuance would yield sufficient revenues to fund the \$200 million expenditure for stem cell and biomedical research facilities.

The OLS also uses an alternative method to suggest that the bond issuance would suffice to support the \$200 million expenditure. Pursuant to the fiscal year 2007 appropriations act, the State anticipates \$791 million in cigarette tax revenue in fiscal year 2007 (\$215 million for the general fund and \$576 million dedicated to specific purposes). At a tax rate of \$2.575 per pack, this number translates into 307.2 million cigarette packs sold. Taxed at \$0.65 per pack, which is the cigarette tax amount pledged to the debt service payment of the cigarette tax revenue bonds, about \$200 million would be available in fiscal year 2007 to service the debt. As mentioned above, 78.598 percent of this amount, or approximately \$157 million, are already pledged to service the 2004 cigarette tax revenue bonds. Consequently, about \$43 million of expected fiscal year 2007 revenue, or 21.402 percent of total collections from the \$0.65 tax pledge, would be available to service the new debt. Standard loan amortization of \$200 million for 10 years and for interest rates ranging from 5 percent to 7 percent, however, would only yield annual debt service payments ranging from \$25.5 million to \$27.9 million and from \$15.8 million to \$18.6 million for 20 years.

Section: Revenue, Finance and Appropriations

Analyst: Thomas Koenig

Associate Fiscal Analyst

Approved: David J. Rosen

Legislative Budget and Finance Officer

This legislative fiscal estimate has been produced by the Office of Legislative Services due to the failure of the Executive Branch to respond to our request for a fiscal note.

This fiscal estimate has been prepared pursuant to P.L.1980, c.67.

#### Dec-20-06 Governor Corzine Signs Legislation Authorizing \$270 Million Investment in Stem Cell Research Centers

FOR MORE INFORMATION: Anthony Coley Brendan Gilfillan 609-777-2600

#### GOVERNOR CORZINE SIGNS LEGISLATION AUTHORIZING \$270 MILLION INVESTMENT IN STEM CELL RESEARCH CENTERS

**TRENTON**— Governor Jon S. Corzine today signed legislation that would provide \$270 million in funding to build stem cell research centers and facilities for cancer and biomedical research in New Jersey.

"Stem cell research has the potential to save and extend lives and lead us to cures that have previously been beyond our grasp," said Governor Corzine. "This investment will position New Jersey as a world leader in cutting edge research and yield results that could touch lives around the globe."

#### The legislation authorizes:

- \$150 million to build the Stem Cell Institute in New Brunswick;
- \$50 million to build stem cell research facilities at the New Jersey Institute of Technology in Newark;
- \$50 million to a biomedical research center in Camden, which will be operated by a consortium of Rutgers, the Coriell Institute for Medical Research, the Robert Wood Johnson Medical School at Camden, and the Cancer Institute of New Jersey, South Jersey;
- \$10 million to the Garden State Cancer Center, a cancer research center in Belleville: and.
- \$10 million for the Eli Katz Umbilical Cord Blood Program, in Allendale, for cord blood collection in support of stem cell research.

"Today our efforts have the potential to impact people the world over, in ways we can't yet imagine," said Senate President Richard J. Codey, a sponsor of the legislation. "The true scope of this initiative may not be felt for a decade or even longer - when people around the world live vastly improved lives because of the

work that will be done right here in New Jersey. For over a century, this has been our legacy as a state and today we are preserving it."

"We are creating a statewide laboratory of interconnected research and collection centers that will help attract the best minds currently engaged in the field of stem cell research," said Assemblyman Neil M. Cohen (D-Union), a sponsor. "The work performed in New Jersey's stem cell research centers will soon stand as a shining beacon leading other researchers forward and giving hope to millions afflicted with incurable and untreatable injuries and diseases."

The construction will be financed by bonds issued by the New Jersey Economic Development Authority.

Other sponsors of the bill (A-2828/S-1471) were Neil Cohen, John McKeon, Albio Sires, Louis M. Manzo and Joan Quigley in the Assembly, and Barbara Buono in the Senate.